Attesting to Government Issued ID in a Self-Sovereign Identity System

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When putting government issued attributes to a Self-Sovereign Identity (SSI) system, a problem emerges: the two systems use different identifiers. By definition the identity in an SSI is determined by the user, not by the government. We call this ID_{PK} for Public Key. An SSI can then be modelled as a mapping:

$$SSI: ID_{PK} \to A \text{ for any attribute } A \tag{1}$$

In contrast, the Dutch government identifies each Dutch citizen with a number burgerservicenummer (BSN), which is considered private. Information about citizens is stored in various registries managed by public registrars based on this identifier. A registry of attributes A can be modelled as a mapping:

$$Registry(A): ID_{BSN} \to A \text{ for any attribute } A$$
 (2)

Linking of these identifiers can be done by the same authority that distributes physical passports, the registry of BSNs. Effectively providing the following mapping:

$$Passport: ID_{PK} \to ID_{BSN} \tag{3}$$

One way for registrars to feed their information into an SSI is to first verify (3), and then make an attestation in the form of (1). Protocol 1 illustrates this.

Protocol 1 Direct Attestaton

1: **procedure** BOOTSTRAP

- 2: Government attests to the Subject's BSN attribute, signing $ID_{PK} \rightarrow ID_{BSN}$.
- 3: end procedure
- 4: procedure Issuing(A)
- 5: Subject shares BSN with Registrar.
- 6: Registrar verifies $ID_{PK} \rightarrow ID_{BSN}$, issued by Government.
- 7: Registrar now attests to the attribute A, signing $ID_{PK} \to A$.
- 8: end procedure
- 9: procedure VERIFYING(A)
- 10: Subject shares A with Verifier.
- 11: Verifier checks for a correct attestation on A done by Registrar.
- 12: end procedure

Concerns

Sources within the Dutch Chamber of Commerce (Kamer van Koophandel, KVK), the registrar for legal entities, have expressed concerns that the legal framework within which they operate may not allow them to make claims in the form of (1). As the verification of $ID_{PK} \rightarrow ID_{BSN}$ is not information-theoretically secure, the claim $ID_{PK} \rightarrow A$ is not equivalent to the claim $ID_{BSN} \rightarrow A$.

Note that we cannot move the responsibility of verifying $ID_{PK} \rightarrow ID_{BSN}$ to a non-governmental verifier of A because BSN is considered a private attribute, not to be shared outside of governmental context.

Alternative Proposal

We propose to apply an ElGamal based commitment scheme to create a commitment BSN, in effect creating a pseudo-BSN we call BSN'. The Government and Registrar can now safely provide the following mappings respectively:

$$Passport': ID_{PK} \to ID_{BSN'} \tag{4}$$

$$Registry'(A): ID_{BSN'} \to A \tag{5}$$

As the ElGamal scheme is information-theoretically binding¹, we know that BSN' can only be derived from BSN, making claim (5) legally equivalent to (2). By its non-deterministic nature it is computationally-hiding. Moreover, many BSN' can be derived from BSN, which could help prevent linking all activity of one person. Protocol 2 implements this.

Challenges

This alternative comes at a price of increased complexity. The bootstrapping, issuing and verifying phase all require additional logic. On a positive note, I believe that this technique could lighten the load for other registries as well, or may even be abstracted to a generic mapping between identifiers in different systems.

The other issue is that in the current Wallet application, each attribute is requested and listed separately and in a manner that is transparent to the user. By retrieving these commitments c_1, c_2 as attributes, the interface is cluttered with long numbers whose purpose is hard to explain. Hence, we need to hide these attributes, which may conflict with SSI principles.

¹TODO cite: Cryptography made simple

Protocol 2 Commitment Based Attestaton

Given a finite abelian group G of prime order q which is generated by g and h $(h \neq g)$ where discrete logarithm of h to the base of g is unknown by any user in the system. Note that g and h need to be generated in a verifiably random manner. Also given random number r. We map BSN and A to this group as well.

- 1: procedure BOOTSTRAP
- 2: Government attests to the commitment $BSN' = (g^r, BSN * h^r)$
- 3: Government shares BSN, BSN', r with Subject.
- 4: end procedure
- 5: procedure Issuing(A)
- 6: Subject shares with Registrar: BSN, BSN', r.
- 7: Registrar verifies that BSN' was signed by Government.
- 8: Registrar verifies that $BSN' = (g^r, BSN * h^r)$
- 9: Registrar attests to the tuple (BSN', A) if $ID_{BSN} \to A$ holds.
- 10: Registrar shares with Subject: (BSN', A)
- 11: end procedure
- 12: procedure VERIFYING(A)
- 13: Subject shares with Verifier: (BSN', A)
- 14: Verifier checks Subject's attestation on BSN', issued by Government.
- 15: Verifier checks Subject's attestation (BSN', A), issued by Registrar.

16: end procedure