

# FINANCIAL SERVICES AND MARKETS (AMENDMENT NO 2) REGULATIONS 2020

\*In this Annex, underlining indicates new text and strikethrough indicates deleted text, unless otherwise indicated.

#### FINANCIAL SERVICES AND MARKETS (AMENDMENT NO 2) REGULATIONS 2020

Regulations to amend the Financial Services and Markets Regulations 2015.

Date of Enactment: 17 February 2020

The Board of Directors of the Abu Dhabi Global Market, in exercise of its powers under Article 6(1) of Law No. 4 of 2013 concerning the Abu Dhabi Global Market issued by His Highness the Ruler of the Emirate of Abu Dhabi, hereby enacts the following Regulations—

# 1. Amendments to the Financial Services and Markets Regulations 2015

#### Part 2 Rules and Guidance

#### **Chapter 1 Rule-making Powers**

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# 5A. Operating a Crypto Asset Business Authorised Persons conducting a Regulated Activity in relation to Virtual Assets

- (1) The Regulator may by Rules prescribe
  - (a) Accepted Crypto Assets that meet the requirements for engaging in the Regulated Activity of Operating a Crypto Asset Business in or from the Abu Dhabi Global Market the requirements applicable to an Authorised Person conducting a Regulated Activity in relation to Virtual Assets;
  - (b) the requirements and factors that, in the opinion of the Regulator, are to be taken into account in determining whether or not a <u>Crypto-Virtual</u> Asset meets the requirements to be considered an Accepted <u>Crypto-Virtual</u> Asset; and
  - (c) the requirements applicable to the Regulated Activity of Operating a Crypto Asset
    Business in or from the Abu Dhabi Global Market; and
  - (cd) such additional requirements as the Regulator considers appropriate that <u>an</u> Authorised Persons Operating conducting a Regulated Activity in relation to Crypto Virtual Assets Business must comply with, including any requirements imposed under the Rules made under these Regulations.
- (2) Without limiting the generality of its powers to issue Directions, the Regulator may, by written notice—
  - (a) exclude the application of any requirement imposed by the Rules for engaging in the Regulated Activity of Operating a Crypto Asset Business in or from the Abu Dhabi Global Market upon an Authorised Person conducting a Regulated Activity in relation to Virtual Assets; or
  - (b) impose on an Authorised Person engaged in the Regulated Activity of Operating a Crypto Asset Business in or from the Abu Dhabi Global Market conducting a Regulated Activity in relation to Virtual Assets any additional obligations that the Regulator considers appropriate; or

- (c) require an Authorised Person engaged in the Regulated Activity of Operating a Crypto Asset Business in or from the Abu Dhabi Global Market conducting a Regulated Activity in relation to Virtual Assets to take such action as is specified by the Regulator; or
- (d) require an Authorised Person Operating a <u>Crypto Asset Exchange Multilateral Trading Facility</u> to obtain a Recognition Order to become a Recognised Investment Exchange under section 121 of these Regulations, and the Rules made under these Regulations,

where the Regulator is satisfied that it is in the interests of the Abu Dhabi Global Market to do so and on such terms and conditions as the Regulator considers appropriate.

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#### **Part 8 Market Abuse**

#### Market abuse

#### 92. Market abuse

- (1) For the purposes of these Regulations, Market Abuse is Behaviour (whether by one person alone or by two or more persons jointly or in concert) which—
  - (a) occurs in relation to—
    - (i) Financial Instruments admitted to trading on a—
      - (A) Prescribed Market; or
      - (B) a similar market or trading venue situated inside or outside the Abu Dhabi Global Market and accessible electronically, or otherwise, from within the Abu Dhabi Global Market;
    - (ii) Financial Instruments in respect of which a request for admission to trading on such a market has been made;
    - (iii) in the case of subsection (2) or (3) Behaviour, instruments which are Related Instruments in relation to such Financial Instruments; or
    - (iv) an Accepted <u>Crypto Virtual</u> Asset admitted to trading on a <u>Crypto Asset</u> <u>Exchange Multilateral Trading Facility</u>; and
  - (b) falls within any one or more of the types of Behaviour set out in subsections (2) to (6).
- (2) The first type of Behaviour is where an Insider deals, or attempts to deal, in a Financial Instrument, Related Instrument or an Accepted Crypto-Virtual Asset on the basis of Inside Information relating to the Financial Instruments, Related Instruments or Accepted Crypto Virtual Assets in question.
- (3) The second is where an Insider discloses Inside Information to another person otherwise than in the proper course of the exercise of his employment, profession or duties.
- (4) The third is where the Behaviour consists of effecting transactions or orders to trade (otherwise than for legitimate reasons and in conformity with Accepted Market Practices on the relevant market) which—

- (a) give, or are likely to give, a false or misleading impression as to the supply of, or demand for, or as to the price of, one or more Financial Instruments or Accepted Crypto-Virtual Assets; or
- (b) secure the price of one or more such instruments at an abnormal or artificial level.
- (5) The fourth is where the Behaviour consists of effecting transactions or orders to trade which employ fictitious devices or any other form of deception or contrivance.
- (6) The fifth is where the Behaviour consists of the dissemination of information by any means which gives, or is likely to give, a false or misleading impression as to a Financial Instrument or an Accepted Crypto-Virtual Asset by a person who knew or could reasonably be expected to have known that the information was false or misleading.

#### 93. Supplementary provision about certain Behaviour

- (1) Behaviour is to be taken into account for the purposes of this Part only if it occurs—
  - (a) in the Abu Dhabi Global Market; or
  - (b) in relation to—
    - (i) Financial Instruments which are admitted to trading on a Prescribed Market situated in, or operating in, the Abu Dhabi Global Market;
    - (ii) Financial Instruments for which a request for admission to trading on such a Prescribed Market has been made; or
    - (iii) Accepted <u>Crypto Virtual</u> Assets admitted to trading on a <u>Crypto Asset Exchange</u> Multilateral Trading Facility.

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#### 95. Inside Information

- (1) This section defines "Inside Information" for the purposes of these Regulations.
- (2) In relation to Financial Instruments, Accepted Crypto-Virtual Assets or Related Instruments which are not Commodity Derivatives, Inside Information is information of a Precise nature which—
  - (a) is not generally available;
  - (b) relates, directly or indirectly, to one or more Reporting Entities or Issuers of the Financial Instruments or to one or more of the Financial Instruments or Accepted Crypto-Virtual Assets; and
  - (c) would, if generally available, be likely to have a significant effect on the price of the Financial Instruments, Accepted Crypto-Virtual Assets or Related Instruments.
- (3) In relation to Financial Instruments or Related Instruments which are Commodity Derivatives, Inside Information is information of a Precise nature which—
  - (a) is not generally available;

- (b) relates, directly or indirectly, to one or more such derivatives; and
- (c) users of markets on which the derivatives are traded would expect to receive in accordance with any Accepted Market Practices on those markets.
- (4) In relation to a person charged with the execution of orders concerning any Financial Instruments, Accepted Crypto Virtual Assets or Related Instruments, Inside Information includes information conveyed by a client and related to the client's pending orders which—
  - (a) is of a Precise nature;
  - (b) is not generally available;
  - (c) relates, directly or indirectly, to one or more Issuers of Financial Instruments or to one or more Financial Instruments; and
  - (d) would, if generally available, be likely to have a significant effect on the price of those Financial Instruments, Accepted Crypto-Virtual Assets or Related Instruments.
- (5) Information is Precise if it—
  - (a) indicates circumstances that exist or may reasonably be expected to come into existence or an event that has occurred or may reasonably be expected to occur; and
  - (b) is specific enough to enable a conclusion to be drawn as to the possible effect of those circumstances or that event on the price of Financial Instruments, Accepted Virtual Assets or Related Instruments.
- (6) Information would be likely to have a significant effect on price if and only if it is information of a kind which a reasonable investor would be likely to use as part of the basis of his investment decisions.
- (7) For the purposes of subsection (3)(c), users of markets on which investments in Commodity Derivatives are traded are to be treated as expecting to receive information relating directly or indirectly to one or more such derivatives in accordance with any Accepted Market Practices, which is—
  - (a) routinely made available to the users of those markets; or
  - (b) required to be disclosed in accordance with any statutory provision, market rules, or contracts or customs on the relevant underlying commodity market or Commodity Derivatives market.
- (8) Information which can be obtained by research or analysis conducted by, or on behalf of, users of a market is to be regarded, for the purposes of this Part, as being generally available to them.

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#### **Part 9 Misleading Statements and Impressions**

#### 102. Misleading Statements

- (1) Subsection (2) applies to a person ("P") who—
  - (a) makes a statement which P knows to be false or misleading in a material respect;
  - (b) makes a statement which is false or misleading in a material respect, being reckless as to whether it is; or
  - (c) dishonestly conceals any material facts whether in connection with a statement made by P or otherwise.
- (2) P commits a contravention of these Regulations if P makes the statement or conceals the facts with the intention of inducing, or is reckless as to whether making it or concealing them may induce, another person (whether or not the person to whom the statement is made)—
  - (a) to enter into or offer to enter into, or to refrain from entering or offering to enter into; or
  - (b) to acquire, dispose of, subscribe for or underwrite, or refrain from acquiring, disposing of, subscribing for or underwriting; or
  - to exercise, or refrain from exercising, any rights conferred by –
     a Financial Instrument, a Specified Investment or an Accepted Crypto Virtual Asset, as applicable.

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#### 103. Misleading Impressions

- (1) A person ("P") who does any act or engages in any course of conduct which creates a false or misleading impression as to the market in or the price or value of any Financial Instruments or Accepted Crypto-Virtual Assets commits a contravention of these Regulations if—
  - (a) P intends to create the impression; and
  - (b) the case falls within either subsection (2) or (3) or both.

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#### **Chapter 4 Transaction Reporting**

#### 149. Obligation to report transactions

- (1) A Recognised Investment Exchange or MTF shall report details of transactions in Financial Instruments traded on its platform which are executed, or reported, through its systems.
- (2) An-Crypto Asset Exchange MTF shall report details of transactions in Accepted Crypto Virtual Assets traded on its platform which are executed, or reported, through its systems.
- (3) The Regulator may make Rules specifying—
  - (a) the information to be included in reports made under subsection (1) and (2); and

(b) the manner in which such reports are to be made.

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# Part 22 General

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# 258. Definitions

(1) In these Regulations, unless the context otherwise requires—

Accepted <del>Crypto</del> <u>Virtual</u> Asset	means a CryptoVirtual Asset that, in the opinion of the Regulator, meets the requirements for engaging in the Regulated Activity of Operating a Crypto Asset Business in or from the Abu Dhabi Global Market an Authorised Person conducting a Regulated Activity in relation to Virtual Assets.
Crypto-Virtual Asset	means a digital representation of value that can be digitally traded and functions as (1) a medium of exchange; and/or (2) a unit of account; and/or (3) a store of value, but does not have legal tender status in any jurisdiction. A Crypto-Virtual Asset is -
	(a) neither issued nor guaranteed by any jurisdiction, and fulfils the above functions only by agreement within the community of users of the Crypto Virtual Asset; and
	(b) distinguished from Fiat Currency and E-money.

Crypto Asset Custodian	means operating as a Crypto Asset Custodian operating within Abu Dhabi Global Market as part of the Regulated Activity of Operating a Crypto Asset Business.
Crypto Asset Exchange	means a Crypto Asset Exchange operating within Abu Dhabi Global Market as part of the Regulated Activity of Operating a Crypto Asset Business.
Direction	means, for the purposes of—
	(a) sections 9 and 10, a direction under section 9;
	(b) Reporting Entities and their obligations under Part 6, a direction under section 84;
	(c) suspending an investigation into Market Abuse, a direction under section 99;
	(d) the name of a Fund or Sub-Fund, a direction under section 117;
	(e) the Regulator's powers under Part 12, a direction under sections 130, 132, 133 and 137;
	(f) the Regulator's powers under Part 13, a direction under sections 153, 162 and 164;
	(g) the Regulator's powers under Part 17, a direction under sections 206 and 217; and
	(h) Authorised Person Operating a Crypto Asset Business, a direction under sub-section 5A(2).the Regulator's powers under Part 2, a direction under sub section 5A(2) related to a Regulated Activity concerning Virtual Assets.
Fiat Currency	means, for the purpose of paragraph 73B of Schedule 1, government issued currency that is designated as legal tender in its country of issuance through government decree, regulation or law.
Operating a Crypto Asset Business	means the Regulated Activity specified in paragraph 73B of Schedule 1.

# **Part 2 Activities**

#### **Chapter 1 Dealing in Investments**

#### The activity

# 4. Dealing in Investments as Principal

Buying, or Selling Financial Instruments or Virtual Assets or, subscribing for or underwriting Financial Instruments as principal is a specified kind of activity.

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#### 12. Dealing in Investments as Agent

Buying, or Selling Financial Instruments or Virtual Assets or, subscribing for or underwriting Financial Instruments as agent is a specified kind of activity.

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#### 16. Arranging Deals in Investments

- (1) Making arrangements with a view to another person (whether as principal or agent) Buying, or Selling a Specified Investment or Virtual Asset, or subscribing for or underwriting a Specified Investment is a specified kind of activity.
- (2) Making arrangements with a view to another person who participates in the arrangements Buying, or Selling a Specified Investment or Virtual Asset, or subscribing for or underwriting a Specified Investments (whether as principal or agent) is also a specified kind of activity.

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#### 28. Advising on Investments or Credit

- (1) Advising a person is a specified kind of activity if the advice is—
  - (a) advice on the merits of his doing any of the following (whether as principal or agent)—
    - (i) Buying, or Selling a Specified Investment (other than a Credit Agreement) or a Virtual Asset, or subscribing for or underwriting a particular investment which is a Specified Investment (other than a Credit Agreement) or a Profit Sharing Investment Account;
    - (ii) exercising any right conferred by such an investment to Buy, Sell, subscribe for or underwrite such an investment; or
    - (iii) entering into a Credit Agreement; and
  - (b) given to the person in his capacity as
    - (i) an investor or potential investor;
    - (ii) agent for an investor or a potential investor;
    - (iii) Borrower or potential Borrower; or

- (iv) agent for a Borrower or potential Borrower.
- (2) In sub-paragraph (1), "advice" includes a statement, opinion or report—
  - (a) where the intention is to influence a person, in making a decision, to select a particular financial product or an interest in a particular investment; or
  - (b) which could reasonably be regarded as being intended to have such an influence.

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# 43. Providing Custody

- (1) Each of the following activities—
  - (a) safeguarding of Financial Instruments, <u>Virtual Assets</u> or other assets belonging to another;
  - (b) in the case of a Fund, safeguarding Fund Property;
  - (c) Acting as a Central Securities Depository; or
  - (d) administering the assets, Financial Instruments, Virtual Assets or Fund Property for the purpose of sub-paragraphs (a) and (b);

is a specified kind of activity.

- (2) For the purposes of this paragraph—
  - (a) it is immaterial that title to the assets is held in uncertificated form; and
  - (b) it is immaterial that the assets may be transferred to another person, subject to a commitment that they will be replaced by equivalent assets at some future date or when so requested by the person to whom they belong.

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#### 54. Operating a Multilateral Trading Facility or Organised Trading Facility

The operation of a Multilateral Trading Facility or Organised Trading Facility on which Financial Instruments are traded is a specified kind of activity.

- (1) Each of the following activities
  - (a) the operation of a Multilateral Trading Facility on which Financial Instruments or Virtual Assets are traded;
  - (b) the operation of an Organised Trading Facility on which Financial Instruments are traded;

is a specified kind of activity.

#### Exclusion

#### 55. Order Routing

A person does not Operate a Multilateral Trading Facility or Organised Trading Facility if it operates a facility which is merely an order routing system where Buying and Selling interests in, or orders for, Financial Instruments are merely transmitted but do not interact.

#### (1) A person does not Operate-

- (a) a Multilateral Trading Facility if it operates a facility which is merely an order routing system where Buying and Selling interests in, or orders for, Financial Instruments or Virtual Assets are merely transmitted but do not interact; or
- (b) an Organised Trading Facility if it operates a facility which is merely an order routing system where Buying and Selling interests in, or orders for, Financial Instruments are merely transmitted but do not interact.

#### **Chapter 10 Managing Assets**

#### The activity

# 56. Managing Assets

Managing on a discretionary basis assets belonging to another person is a specified kind of activity if the assets include any Financial Instrument, <u>Virtual Asset</u> or rights under a Contract of Long-Term Insurance, not being a contract of reinsurance.

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#### **Chapter 12 Islamic Finance**

#### 64. Shari'a-compliant Regulated Activities

- (1) Carrying on an activity specified in any of paragraphs 4, 12, 16, 28 (subject to the specific exclusions to those paragraphs made in Rules made by the Regulator), 31, 32, 33, 36, 38, 43, 46, 48, 50, 52, 54, 56, 59, 60, 61, 65, 67, 68, 70, 72, 73B or 73E (subject to any exclusions to those paragraphs made by this Schedule) in a manner that complies with Shari'a is a specified kind of activity.
- (2) Managing a Profit Sharing Investment Account is a specified kind of activity if an account or portfolio is managed as a Profit Sharing Investment Account.

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# Chapter 17B-Operating a Crypto Asset Business [Deleted]

#### The activity

#### 73B. Operating a Crypto Asset Business [Deleted]

- (1) Operating a Crypto Asset Business is a specified kind of activity.
- (2) Operating a Crypto Asset Business involves undertaking one or more Crypto Asset activities in or from the Abu Dhabi Global Market.

- (3) For the purposes of sub-paragraph (2), Crypto Asset activities include
  - (a) Buying, Selling or exercising any right in Accepted Crypto Assets (whether as principal or agent);
  - (b) managing Accepted Crypto Assets belonging to another person;
  - (c) making arrangements with a view to another person (whether as principal or agent)
    Buying, Selling or providing custody of Accepted Crypto Assets;
  - (d) marketing of Accepted Crypto Assets;
  - (e) advising on the merits of Buying or Selling of Accepted Crypto Assets or any rights conferred by such Buying or Selling; or
  - (f) operating -
    - (i) a Crypto Asset Exchange; or
    - (ii) as a Crypto Asset Custodian.
- (4) In sub-paragraph 3(f)(i), operating a Crypto Asset Exchange means the trading, conversion or exchange of -
  - (a) Fiat Currency or other value into Accepted Crypto Assets;
  - (b) Accepted Crypto Assets into Fiat Currency or other value; or
  - (c) one Accepted Crypto Asset into another Accepted Crypto Asset.
- (5) In sub-paragraph 3(f)(ii), operating as a Crypto Asset Custodian involves—
  - (a) safeguarding, storing, holding or maintaining custody of Accepted Crypto Assets belonging to another person; or
  - (b) controlling or administering Accepted Crypto Assets for the purpose of sub-paragraph 5(a).

#### **Exclusions**

#### 73C. The following activities do not constitute Operating a Crypto Asset Business—[Deleted]

- (1) the creation or administration of Crypto Assets that are not Accepted Crypto Assets;
- (2) the development, dissemination or use of software for the purpose of creating or mining a Crypto Asset;
- (3) the transmission of Crypto Assets;
- (4) a loyalty points scheme denominated in Crypto Assets; or
- (5) any other activity or arrangement that is deemed by the Regulator to not constitute Operating a Crypto Asset Business, where necessary and appropriate in order for the Regulator to pursue its objectives.

# 73D. Order Routing[Deleted]

A person does not operate a Crypto Asset Exchange if it operates a facility which is merely an order routing system where Buying and Selling interests in, or orders for, Accepted Crypto Assets are merely transmitted but do not interact.

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# 2. Short title, extent and commencement

- (1) These Regulations may be cited as the Financial Services and Markets (Amendment No 2) Regulations 2020.
- (2) These Regulations shall apply in the Abu Dhabi Global Market.
- (3) These Regulations come into force on the date of their publication.