



World Fertility Policies 2011

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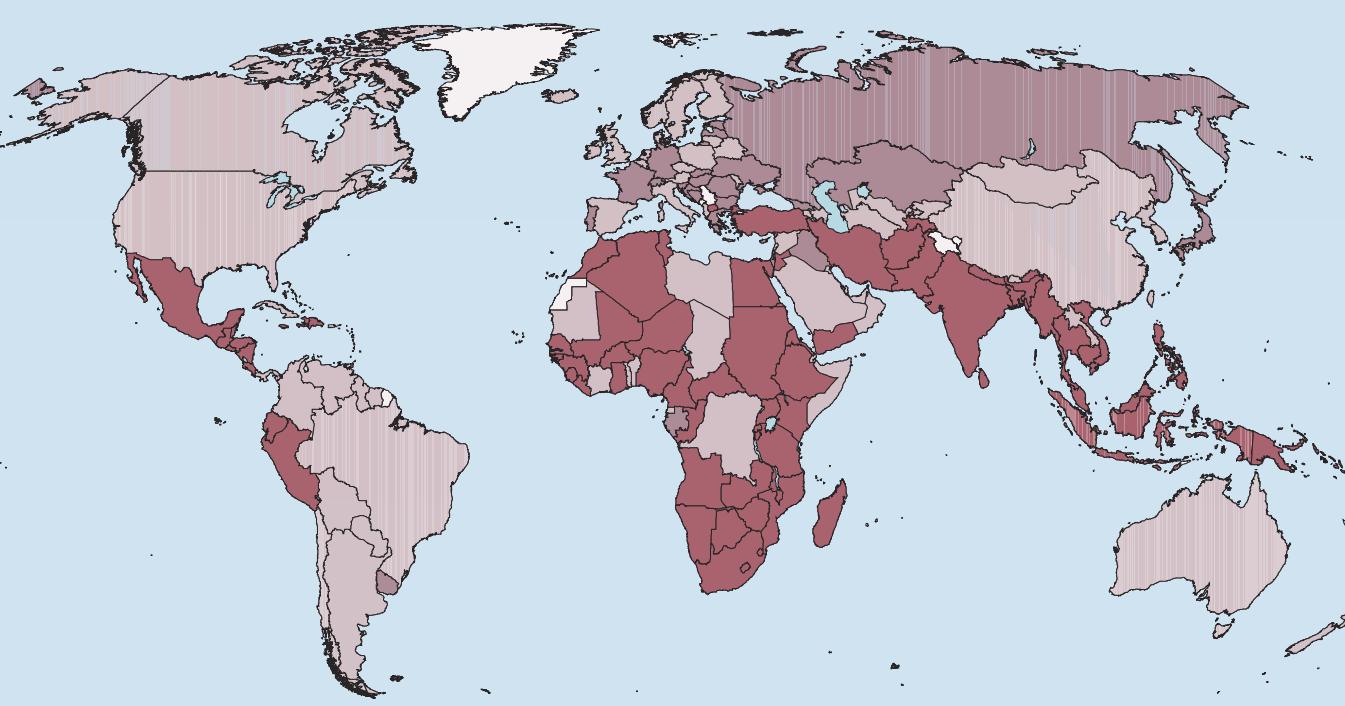
Country or area	Policy Indicators										Population Indicators									
	View on fertility 2009	Policy on fertility 2009	Government support for family planning 2009	Index of family planning effort (percentage of maximum score) 2009	Legal age at marriage 2010		Without parental consent or approval by pertinent authority	With parental consent or approval by pertinent authority	Government concern about adolescent fertility 2009	Policies to reduce adolescent fertility 2009	Number of women aged 15-49 (thousands) 2010	Total fertility (children per woman) 2005-2010	Contraceptive prevalence		Unmet need for family planning	Adolescent birth rate (births per 1,000 women aged 15-19) 2005-2010	Year	Percent-age		
					Women	Men							Year	Any method (percent-age)						
World	—	—	—	—	—	—	—	—	—	—	1 779 809	2.5	2009	63	56	2009	11	56		
More developed regions	—	—	—	—	—	—	—	—	—	—	254 973	1.7	2009	72	61	2009	..	24		
Less developed regions	—	—	—	—	—	—	—	—	—	—	1 484 836	2.7	2009	61	55	2009	11	60		
Least developed countries	—	—	—	—	—	—	—	—	—	—	204 650	4.4	2009	31	25	2009	24	105		
Africa	—	—	—	—	—	—	—	—	—	—	247 724	4.6	2009	29	22	2009	23	101		
Eastern Africa	—	—	—	—	—	—	—	—	—	—	76 493	5.1	2009	28	23	2009	28	102		
Burundi	Too high	Lower	Direct	40.2	18	21	<18*	<21*	No concern	No	2 202	4.7	2005/06	9	8	2002	29 ²⁷	19		
Comoros	Too high	Lower	Direct	—	18	22	<18*	<22*	Major	Yes	175	5.1	2000	26	19	1996	35	58		
Djibouti	Too high	Not intervene	Direct	..	18	18	<18	<18	Minor	No	233	4.0	2006	18	17	23		
Eritrea	Too high	Lower	Direct	37.9	18 ³	18 ¹	16 ¹	..	Minor	Yes	1 330	4.7	2002	8	5	2002	27	67		
Ethiopia	Too high	Lower	Direct	45.3	18	18	Major	No	20 027	4.6	2005	15	14	2006	34	72		
Kenya	Too high	Lower	Direct	48.7	18	18	16	..	Major	Yes	9 809	4.8	2008/09	46	39	2008/09	26	100		
Madagascar	Too high	Lower	Direct	64.0	18	18	Major	Yes	4 875	4.8	2008/09	40	28	2008/09	19	134		
Malawi	Too high	Lower	Direct	47.8	18 ³	18 ¹	15 ¹	Major	Yes	3 310	6.0	2006	41	38	2004	28	119			
Mauritius	Satisfactory	Maintain	Direct	60.6	18	18	16	16	Major	Yes	363	1.7	2002	76	39	2002	42 ⁷	35		
Mozambique	Too high	Lower	Direct	33.2	18	18	16	16	Major	Yes	5 559	5.1	2003/04	17	12	2003/04	18	149		
Rwanda	Too high	Lower	Direct	..	21	21	<21*	<21*	Major	Yes	2 622	5.4	2007/08	36	26	2005	38	39		
Seychelles	Satisfactory	Not intervene	Direct	..	18	18	15	<18	Major	Yes		
Somalia	Satisfactory	Not intervene	Indirect	..	18	18	16	2 142	6.4	2005/06	15	1	70		
Uganda	Too high	Lower	Direct	50.4	18	18	16	..	Major	Yes	7 298	6.4	2006	24	18	2006	41	150		
United Republic of Tanzania	Too high	Lower	Direct	47.0	18	18	14	14	Major	Yes	10 200	5.6	2010	34 ⁴	26 ⁴	2004/05	22	130		
Zambia	Too high	Lower	Direct	44.6	21	21	<21	<21	Major	Yes	2 893	6.2	2007	41	27	2007	27	147		
Zimbabwe	Too high	Lower	Direct	59.9	16	18	Minor	No	3 160	3.5	2005/06	60	58	2005/06	13	65		
Middle Africa	—	—	—	..	—	—	—	—	—	—	29 156	5.7	2009	19	7	2009	23	174		
Angola	Too high	Maintain	Direct	..	18	18	15 ¹	16 ¹	Major	Yes	4 336	5.8	2001	6	5	171		
Cameroun	Too high	Not intervene	Direct	41.4	18	18	15	<18	Major	Yes	4 764	4.7	2006	29	12	2004	20	128		
Central African Republic	Satisfactory	Not intervene	Indirect	..	18	22	Minor	Yes	1 066	4.8	2006	19	9	1994/95	16	107		
Chad	Too high	Not intervene	Direct	36.7	15 ⁵	18 ⁵	Minor	Yes	2 538	6.2	2004	3	2	2004	21	165		
Congo	Too high	Lower	Direct	44.8	18	21	<18*	<21*	Major	Yes	978	4.6	2005	44	13	2005	16	119		
Dem. Rep. of the Congo	Satisfactory	Not intervene	Direct	34.3	15 ⁵	18 ⁵	Minor	Yes	14 881	6.1	2007	21	6	2007	24	201		
Equatorial Guinea	Satisfactory	Maintain	Direct	..	18	18	15 ¹	16 ¹	Major	Yes	1 666	5.4	2000	10	6	123		
Gabon	Too low	Raise	Not support	..	21	21	15	18	Minor	Yes	386	3.4	2000	33	12	2000	28	90		
Sao Tome and Principe	Too high	Not intervene	Direct	..	18	18	14	16	Minor	Yes	41	3.9	2008/09	38	33	2008/09	37	66		
Northern Africa	—	—	—	..	—	—	—	—	—	—	55 874	3.0	2009	50	45	2009	14	35		
Algeria	Too high	Lower	Direct	63.6	19	19	Minor	No	10 259	2.4	2006	61	52	7		
Egypt	Too high	Lower	Direct	60.9	16 ⁵	18 ⁵	Minor	Yes	21 089	2.9	2008	60	58	2008	9	47		
Libyan Arab Jamahiriya	Satisfactory	Not intervene	No support	20.4	20	20	<20	<20	Minor	Yes	1 785	2.7	1995	45	26	3		
Morocco	Satisfactory	Lower	Direct	66.7	18	18	<18	<18*	Minor	Yes	9 086	2.4	2003/04	63	52	2004/05	10	15		
Sudan	Too high	Lower	Direct	10 ³	10 ³	No concern	No	10 506	4.6	2006	8	6	1992/93	26 ⁶	62		
Tunisia	Satisfactory	Lower	Direct	..	18	18	<18	<18	No concern	No	2 999	2.0	2006	60	52	2001	12	6		
Southern Africa	—	—	—	..	—	—	—	—	—	—	15 404	2.6	2009	58	58	2009	16	61		
Botswana	Satisfactory	Maintain	Direct	..	21 ³	21 ²	18 ¹	18 ¹	Major	Yes	528	2.9	2000	44	42	1998	27	52		
Lesotho	Too high	Lower	Direct	50.0	21	21	16													

Government views on the level of fertility

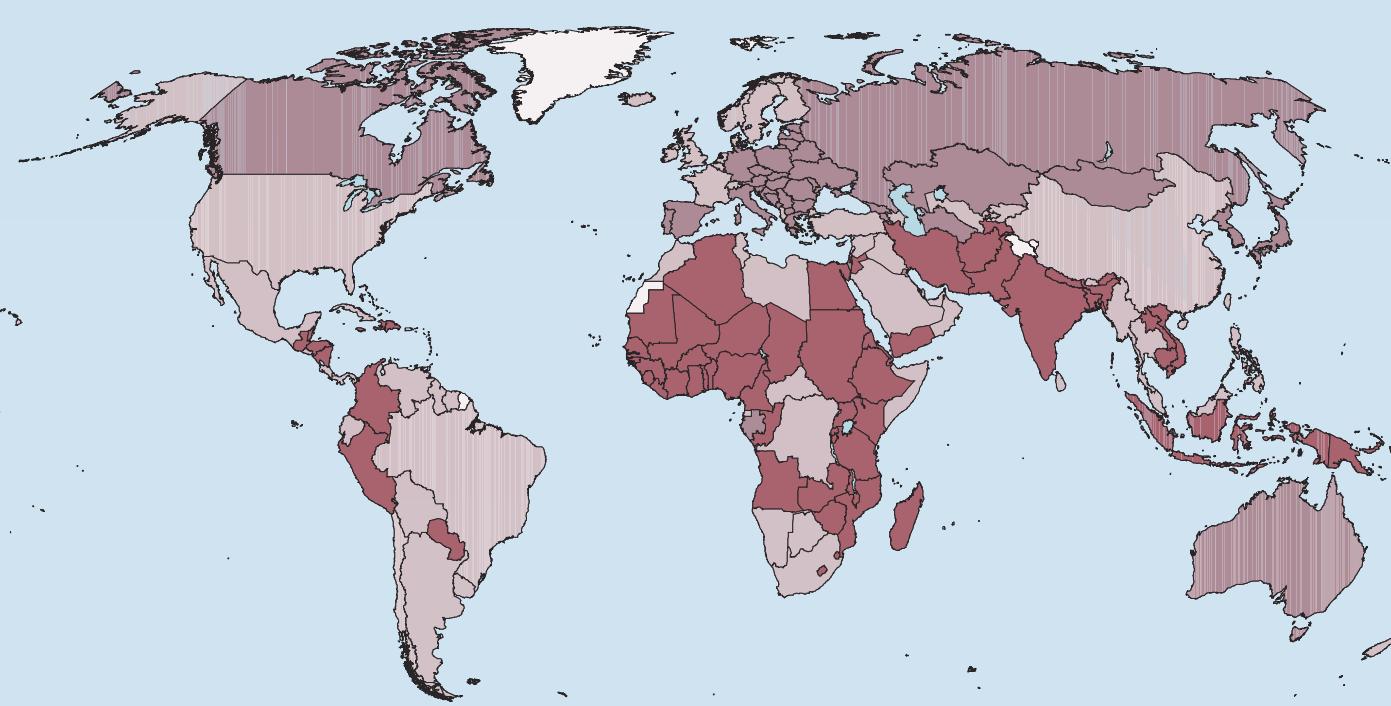
View on fertility

- Too high
- Too low
- Satisfactory
- No data

1996



2009

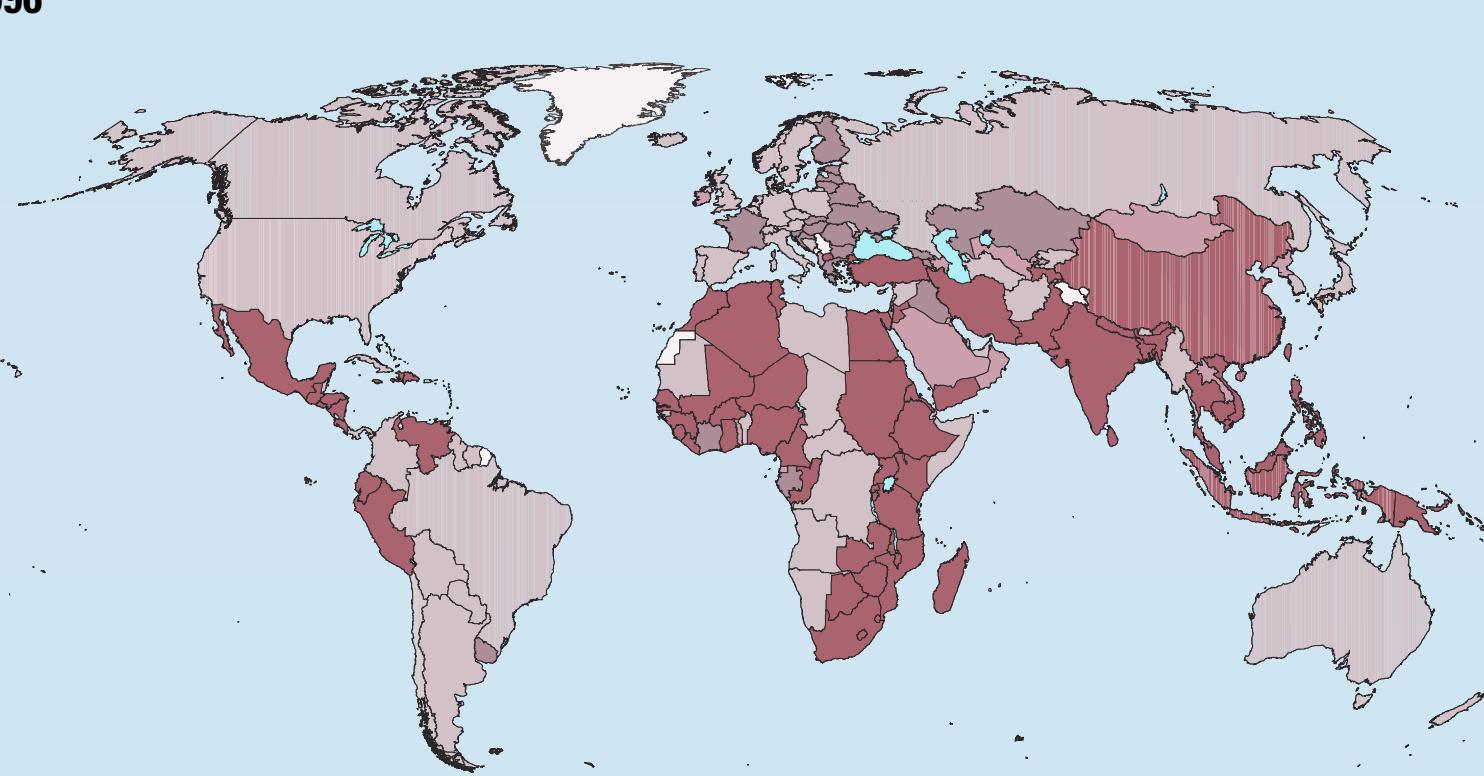


Government policies to influence the level of fertility

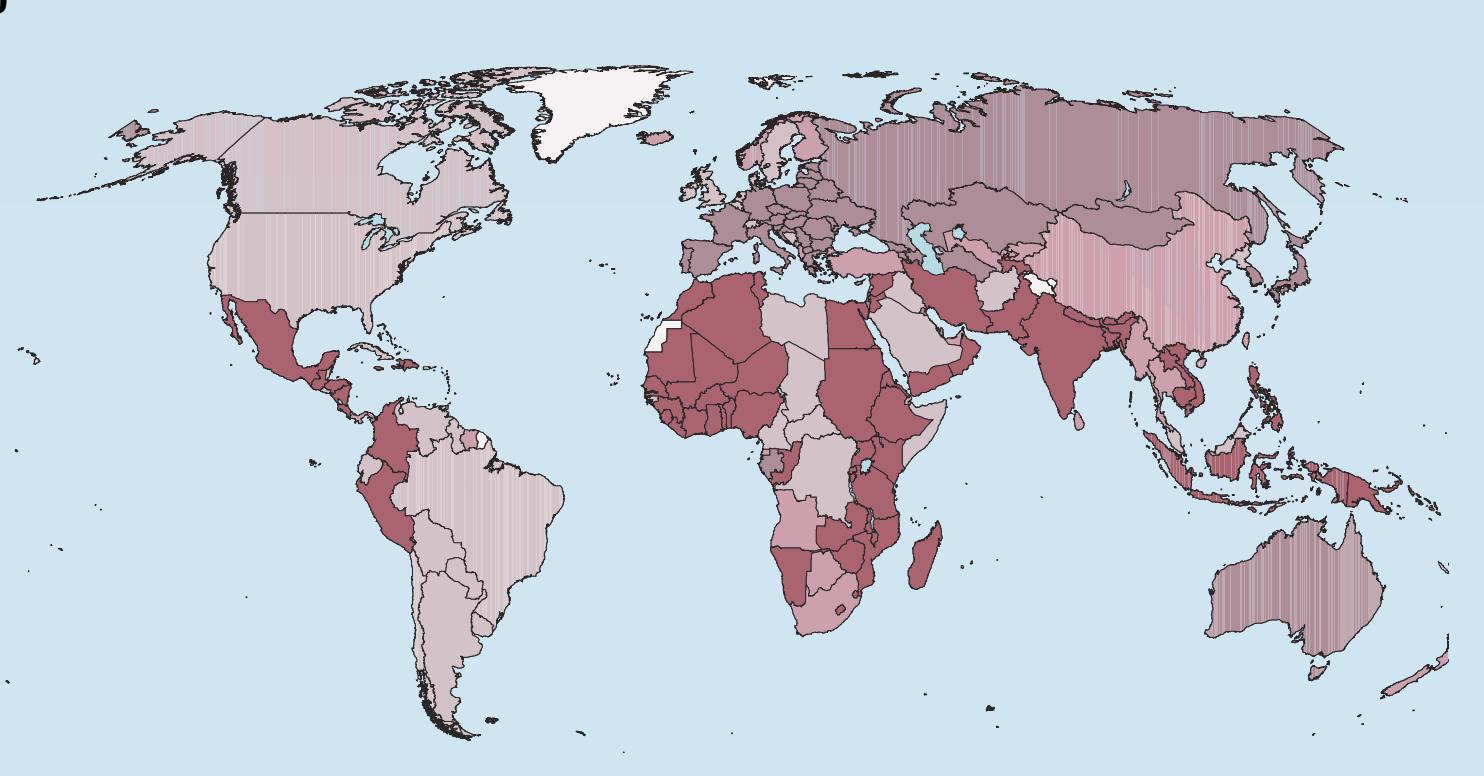
Policy on fertility

- Lower
- Raise
- Maintain
- No intervention
- No data

1996



2009



The boundaries on these maps do not imply official endorsement or acceptance by the United Nations.

WORLD FERTILITY POLICIES 2011

Introduction: All the United Nations international population conferences held since 1974 have emphasized the need to monitor the achievement of their goals and the implementation of their recommendations. The International Conference on Population and Development (ICPD) held in Cairo, Egypt, in 1994 reinforced this mandate by recommending that actions be taken "to measure, assess, monitor and evaluate progress towards meeting the goals" of its Programme of Action. To this end, the Population Division of the Department of Economic and Social Affairs of the United Nations Secretariat has been providing the international community with timely information on Government views on population issues as well as on the formulation, implementation and evaluation of population policies. This wall chart brings together the latest information on Government views and policies related to fertility and associated indicators produced by the Population Division and its partner organizations.

View on fertility: Although total fertility has declined globally from 4.4 children per woman in 1970-1975 to 2.5 children per woman in 2005-2010, fertility levels remain high in many developing countries. In 2009, half of the Governments of developing countries considered their respective fertility levels as too high. Among the least developed countries, the vast majority of Governments (86 per cent) considered their fertility levels as too high. In contrast, 61 per cent of the Governments of developed countries, most of which have fertility well below replacement level, considered their respective fertility levels as too low. The persistence of fertility levels of 1.5 children per woman or below in many developed countries has led to growing concerns about its consequences in terms of, for instance, declining populations of working age, rapidly growing numbers of older persons, and increasing old-age dependency ratios.

Policy on fertility: By 2009, almost all the Governments of developing countries that viewed their fertility levels as too high were intervening to lower fertility by using a variety of measures, some of which affect fertility directly and others indirectly. Those measures include providing access to reproductive health services, including information and access to a wide range of safe, effective, affordable, and acceptable methods of family planning; integrating family planning and safe motherhood programmes into primary health care systems; promoting the responsibility of men in maintaining sexual and reproductive health; raising the minimum legal age at marriage; and improving the education of girls and employment opportunities for women. In 2009, 51 per cent of Governments in developing countries had policies to lower fertility. Among the Governments of developed countries, the policy objectives differed markedly from those of developing countries because of the persistence of low fertility. Thus, in 2009, 55 per cent of Governments of developed countries had policies to raise fertility, up from 33 per cent in 1996.

Measures adopted by Governments to increase fertility: Measures that Governments have been using with varying success to increase fertility include baby bonuses, family allowances based on the number of children, extended maternity and paternity leave, subsidized child care, tax incentives, subsidized housing, flexible work schedules, and campaigns to promote the sharing of parenting and household work between spouses. Among the 47 Governments that considered their fertility to be too low in 2009, 40 had adopted measures to increase fertility. In addition, three Governments (those of Azerbaijan, France, and Qatar) that considered their fertility levels to be satisfactory in 2009 had also adopted measures to increase fertility. In 2010, all the 43 countries that had adopted measures to raise fertility provided maternity leave, 93 per cent provided family allowances, 70 per cent allowed parental leave, 65 per cent provided baby bonuses, 51 per cent allowed paternity leave, and 21 per cent subsidized child care.

Government support for family planning: Having information and access to safe and effective methods of family planning is part of reproductive rights. Therefore, most Governments support activities to provide family planning information, guidance, and services. In 2009, 75 per cent of Governments provided direct support for family planning through government-run facilities or outlets. In addition, 16 per cent of Governments supported family planning indirectly by providing funding or other support to non-governmental providers of family planning. The remaining 9 per cent of Governments (18 in total) did not support family planning, including the Holy See that did not permit family planning. Among developing countries, the percentage of Governments providing direct support to family planning increased from 62 per cent in 1996 to 87 per cent in 2009, whereas the equivalent percentage decreased among developed countries: from 58 per cent in 1996 to 39 per cent in 2009.

Family planning effort: National family planning programme efforts vary greatly in strength and coverage. In 2009, an index reflecting family planning effort was available for 81 countries, covering 93 per cent of the population of the developing world. The average value of that index was 49.3 per cent, about two thirds of the maximum achieved, namely 72.9 per cent. Countries in Asia tended to have the highest values of the index, those of Latin America and the Caribbean tended to have intermediate values, and those in sub-Saharan Africa had the lowest values. Overall, values of the index increased from 1999 to 2004 and again from 2004 to 2009. Most countries scored higher on measures related to policy and stage-setting activities than on measures reflecting access to family planning services.

Legal age at marriage: Because in many societies marriage marks the beginning of the period of exposure to the possibility of childbearing, age at marriage is an important determinant of fertility. Many Governments have enacted laws to prevent early marriage and established minimum legal ages at marriage for both women and men. The minimum legal age at marriage refers to the ages at which women and men can marry without consent from their parents, guardians, or approval by the court or other pertinent authority. In 2010, among the 187 countries with data for both women and men on minimum legal age at marriage without consent or approval, 22 per cent of countries had it lower for women than for men. The minimum age at marriage without consent or approval was 18 years for women in 66 per cent of countries and it was 18 years for men in 70 per cent of countries. In 16 per cent of countries women could marry before age 18 and in 4 per cent of countries they could marry before age 16. The minimum age at marriage without consent or approval was 20 years or higher for men in 25 per cent of countries and for women in 17 per cent of countries.

In many countries, marriage among persons younger than the legal minimum age is allowed when there is consent from the parents, guardians, or approval by the court or other pertinent authority. In 2010, data on minimum age at marriage with consent or approval were available in 156 countries for women and 138 countries for men. Of these, data on specific lower minimum ages at marriage with consent or approval were available for 122 countries for women and 102 countries for men. Among countries with data on specific minimum ages at marriage, 93 per cent allowed women and 75 per cent allowed men to get married with consent or approval at ages 16 or younger. Women in 20 per cent of countries and men in 11 per cent of countries could get married with consent or approval at ages 14 or younger. In the remaining 34 countries for women and 36 countries for men, the Governments simply indicated that marriage below the legal minimum age is allowed with consent or approval, without specifying the lower permissible ages.

Government concern about the level of adolescent fertility: Early childbearing increases the risk of maternal death and physical impairment, and children born to young mothers have higher levels of morbidity and mortality. In 2009, 57 per cent of Governments expressed a major concern about their respective levels of adolescent fertility. In addition, 31 per cent expressed a minor concern. All countries in Latin America and the Caribbean and most countries in Africa viewed their respective levels of adolescent fertility either as a major or as a minor cause of concern. Among developed countries, 31 per cent of Governments viewed their respective levels of adolescent fertility as a major concern, whereas 65 per cent of Governments of developing countries did so.

Policies to reduce adolescent fertility: Policies and programmes to reduce adolescent fertility usually focus on supporting public facilities and non-governmental organizations that provide young people, whether in school or out of school, training in life skills and appropriate information and education on reproductive and sexual health. Innovative educational approaches, including peer counselling for young people and orientation for parents, as well as education on reproductive and sexual health provided in non-formal settings, vocational training programmes and youth clubs, have also been promoted. In 2009, 82 per cent of Governments reported having policies to address adolescent fertility, whereas in 1996, just 60 per cent of Governments reported having such policies.

Total fertility: Total fertility is the number of children a woman would bear if she were subject during her lifetime to current age-specific fertility rates. In 2005-2010, total fertility at the world level stood at 2.5 children per woman. Total fertility was estimated to average 2.7 children per woman in developing countries and 1.7 children per woman in developed countries. Total fertility was higher than 4 children per woman in 47 of the 152 developing countries, that is, among 13 per cent of the world population in 2010.

Contraceptive prevalence: The use of contraception has been increasing steadily. In 2009, 63 per cent of women aged 15 to 49 who were married or in a union used some contraceptive method and 56 per cent used a modern method of contraception. Among women aged 15 to 49 who were married or in a union in 2009, contraceptive prevalence averaged 72 per cent in developed countries and 61 per cent in developing countries. Contraceptive prevalence was much lower in the least developed countries, where in 2009, 31 per cent of women aged 15 to 49 who were married or in a union used some contraceptive method and 25 per cent used a modern method of contraception.

Unmet need for family planning: Women having an unmet need for family planning are women aged 15 to 49, married or in a union, who are fecund and sexually active but are not using any method of contraception although they report not wanting any more children or wanting to delay the next pregnancy. Estimates for the world and its regions are weighted averages depending on the number of women in each age group who were married or in a union and the number of women in each age group who were not married or in a union. Sources: United Nations, Department of Economic and Social Affairs, Population Division, *World Contraceptive Use 2010* (United Nations publication, POP/B/C/P/Rev.2010). The estimated weightings for the world and its regions are based on the number of women aged 15 to 49 and were derived from the 2009 UN DESA Dataset, Sales No. E.09.XIII.14 and from estimates by the UN DESA Dataset, Sales No. E.09.XIII.14.

Adolescent birth rate: In 2005-2010, the adolescent birth rate at the world level was estimated to be 56 births per 1,000 women aged 15 to 19. The adolescent birth rate was 60 births per 1,000 women aged 15 to 19 in developing countries and 24 births per 1,000 women aged 15 to 19 in developed countries. In the least developed countries, the adolescent birth rate was estimated to be much higher, at 105 births per 1,000 women aged 15 to 19. The adolescent birth rate ranged from 8 births per 1,000 women aged 15 to 19 in Eastern Asia and Western Europe to 174 births per 1,000 women aged 15 to 19 in Middle Africa.

Definitions and Sources

View on fertility: Refers to the view that the Government has on the level of fertility in the country. The categories are: (1) too high; (2) too low; (3) satisfactory; and (4) no data.

Policy on fertility: Refers to the objective of policies or measures adopted by the Government to influence the level of fertility in the country. Three types of objectives are distinguished: (1) to raise fertility; (2) to lower fertility; and (3) to maintain fertility.

Measures adopted by Governments to increase fertility: Measures that Governments have been using with varying success to increase fertility include baby bonuses, family allowances based on the number of children, extended maternity and paternity leave, subsidized child care, tax incentives, subsidized housing, flexible work schedules, and campaigns to promote the sharing of parenting and household work between spouses.

Measures adopted by Governments to reduce fertility: Measures that Governments have been using with varying success to reduce fertility include baby bonuses, family allowances based on the number of children, extended maternity and paternity leave, subsidized child care, tax incentives, subsidized housing, flexible work schedules, and campaigns to promote the sharing of parenting and household work between spouses.

Government support for family planning: Indicates the type of support given by the Government to the provision of family planning. Four categories are distinguished: (1) direct support; (2) indirect support; (3) no support; and (4) not permitted.

Contraceptive prevalence: The percentage of women aged 15 to 49 who are married or in a union and are using a contraceptive method. Two different measures are provided: (1) percentage of women using any method of contraception, whether natural or modern, and (2) percentage of women using a modern method of contraception, including the pill, the IUD, injectable, implant, condom or a vaginal barrier method. A union involves a man and a woman regularly cohabiting in a marriage-like relationship. Estimates for the world and its regions are weighted averages depending on the number of women in each age group who were married or in a union and the number of women in each age group who were not married or in a union. Sources: United Nations, Department of Economic and Social Affairs, Population Division, *World Contraceptive Use 2010* (United Nations publication, POP/B/C/P/Rev.2010). The estimated weightings for the world and its regions are based on the number of women aged 15 to 49 and were derived from the 2009 UN DESA Dataset, Sales No. E.09.XIII.14 and from estimates by the UN DESA Dataset, Sales No. E.09.XIII.14.

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