

LAW OFFICES  
**HYMAN, PHELPS & MCNAMARA, P.C.**

KURT R. KARST

700 THIRTEENTH STREET, N.W.  
SUITE 1200  
WASHINGTON, D.C. 20005-5929  
(202) 737-5600

Direct Dial (202) 737-7544  
kkarst@hpm.com

FACSIMILE  
(202) 737-9329

www.hpm.com

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**BY ELECTRONIC SUBMISSION**

Division of Dockets Management  
Food and Drug Administration  
Department of Health and Human Services  
5630 Fishers Lane, Room 1061 (HFA-305)  
Rockville, MD 20852

**Citizen Petition**

The undersigned ("Petitioner") submits this Citizen Petition pursuant to the Federal Food, Drug and Cosmetic Act ("FDC Act") and in accordance with 21 C.F.R. §§ 10.25(a) and 10.30 with regard to the FDA-designated Reference Standard ("RS") for Lidocaine Hydrochloride Oral Solution, 2%. The current RS, approved under Abbreviated New Drug Application ("ANDA") 040708, is commercially unavailable. For this reason, Petitioner requests that the Food and Drug Administration ("FDA") take action to maintain a pathway for ANDA submissions. Petitioner requests that FDA designate an additional (or new) RS for Lidocaine Hydrochloride Oral Solution, 2%, and amend the *Approved Drug Products with Therapeutic Equivalence Evaluations* ("Orange Book") to reflect ANDA 040014 as a RS for the drug.

**I. ACTION REQUESTED**

Petitioner requests that FDA designate ANDA 040014 (Lidocaine Hydrochloride Oral Solution, 2%) held by Hi-Tech Pharmaceuticals (or another appropriate ANDA) as a RS for purposes of FDA evaluation of ANDAs for Lidocaine Hydrochloride Oral Solution, 2%.

**II. STATEMENT OF GROUNDS**

FDC Act § 505(j) allows the marketing of generic versions of previously approved drug products based on FDA approval of an ANDA. To obtain ANDA approval, the applicant must show, among other things, that with respect to a listed drug (*i.e.*, a previously approved drug product), the generic drug product has the same active ingredient(s) in the same strength, dosage form and route of administration, has essentially identical labeling, and is bioequivalent.

A "listed drug" includes a new drug product that has an effective approval under FDC Act § 505(j), that has not been withdrawn or suspended under FDC Act §§ 505(e)(1) through (5) or (j)(5), and that has not been withdrawn from sale for reasons of safety or effectiveness. See 21 C.F.R. § 314.3. Listed drugs are identified in FDA's Orange Book. An RLD is the listed drug

identified by FDA as the drug product on which an ANDA applicant should rely in seeking approval of an application. The product designated by FDA as the “reference standard,” in the Orange Book, must be used to conduct the in vivo bioequivalence testing required for FDA approval. However, where there is a “limited or no quantities of the reference standard in distribution” a potential ANDA applicant may request designation of a new RS through the submission of a citizen petition. FDA, *Draft Guidance for Industry, Referencing Approved Drug Products in ANDA Submissions*, at 9 (Jan. 2017).

Despite diligent efforts to obtain sufficient quantities of the present RS—Lidocaine Hydrochloride Oral Solution, 2%, approved under ANDA 040708—the drug product is not commercially available and appears to have been discontinued from marketing. As such, Lidocaine Hydrochloride Oral Solution, 2%, is shielded from additional generic competition.

There is a sound basis for selecting an ANDA—and preferably ANDA 040014—as a new RS. Lidocaine Hydrochloride Oral Solution, 2%, held by Hi-Tech Pharmaceuticals (ANDA 040014), appears to lead the U.S. market in terms of the number of units sold (as per IMS data), and should therefore be more readily accessible and more appropriate for RS designation.

In an effort to introduce further competition, FDA should designate one of the following ANDAs listed in the Orange Book as the new (or an additional) RS for Lidocaine Hydrochloride Oral Solution, 2%, and preferably ANDA 040014.

LIDOCAINE HYDROCHLORIDE

SOLUTION; ORAL

LIDOCAINE HYDROCHLORIDE

AT HI TECH PHARMA 28  
AT WOCKHARDT BIO AG 28

A040014 001 Jul 10, 1995  
A087872 001 Nov 18, 1982

LIDOCAINE HYDROCHLORIDE VISCOSUS

AT LANNETT CO INC 28

A040708 001 Feb 27, 2007

LIDOCAINE VISCOSUS

AT WEST-WARD PHARMS 28  
INT

A088802 001 Apr 26, 1985

Accordingly, the undersigned requests that FDA designate in the Orange Book Lidocaine Hydrochloride Oral Solution, 2%, approved under one of the above-cited ANDAs (and, in particular, ANDA 040014) as a new RS.

### III. ENVIRONMENTAL IMPACT

An environmental assessment report on the action requested in this petition is not required under 21 C.F.R. § 25.31.

#### IV. ECONOMIC IMPACT

In accordance with 21 C.F.R. § 10.30(b), economic impact information is to be submitted only when requested by the Commissioner following review of the petition. Petitioner hereby commits to promptly provide this information, if so requested.

#### V. CERTIFICATION

Petitioner certifies that, to the best knowledge and belief of Petitioner, this petition includes all information and views on which the petition relies, and that it includes representative data and information known to the petitioner which is unfavorable to the petition.

Sincerely,



Kurt R. Karst

KRK/eam