Living Cost Pressure Curve in Singapore*

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Abstract

In this paper, I propose a new economy indicator: LCPC - Living Cost Pressure Curve, aiming to provide holistic view of living cost pressure of a society. I used Singapore as the example, but the methodology is applicable to other economies, and possible to make cross comparison of LCPC among different economies.

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1. Introduction

Singapore is an advanced economy sometimes famous for its high GDP per capita and high living cost. These fames are usually news headlines which may be biased. Existing economic indicators may help public to have a glimpse of Singapore's economic from certain aspects, but seems none is directly reflecting living cost pressure in a society. People need to digest multiple economic indicators in order to have a better understanding of Singaporean's living cost pressure. Furthermore, existing economic indicators have different issue when used for understanding living cost.

When considering living cost, Consumer Price Index (CPI) is a commonly used indicator. According to Singapore Statistic Department(Singapore Consumer Price Index, Nov 2023, 2024), the annual CPI using 2019 As Base Year increase from 74 in 2000 to 109 in 2022, but it doesn't imply that Singaporean's living cost pressure also increased by 47%. Singaporeans's income level may also increase during the same period. If income level increase at a faster rate than CPI, the actual economic pressure from living cost may drop.

GDP per capita measured in PPP includes income factors, but it could be distorted. For example, an economy like Singapore which has significant portion of GDP contributed by international trade, its GDP may not fully reflects the income level of local people.

Another commonly cited indicator is the Economist Intelligence Unit's (EIU) Worldwide Cost of Living (WCOL) survey(*Worldwide Cost of Living 2023*, 2024). In this yearly survey, it consistently ranks Singapore as the city with highest live cost in the world and attracts media attentions.

"The survey has been designed to enable human resources and finance managers to calculate cost-of-living allowances and build compensation packages for expatriates and business travelers" (Worldwide Cost of Living 2023, 2024) But when WCOL survey report is covered by media, public may have the misconception that its data is aiming to reflect the living cost of local people.

Singapore government responded to WCOL survey in Dec 2023(gov.sg | Singapore Is it really the most expensive place to live, 2024), pointing out two reasons for "it may not reflect the cost of living for Singaporeans":

- The WCOL survey's consumption basket does not reflect what Singaporeans usually consume
- The rankings are sensitive to currency fluctuations

Beside these two reason, WCOL has same issue as CPI: It doesn't contain information about income level.

In general, if an economic indicator is represented as an scalar like the three mentioned above, it won't be able to reflect diversification within a society. Scalar as an one dimensional number is not suitable for describing situation across different segments of an economy. When concerning living cost pressure, it's a status tends varies among different classes within a society. Different representation of economic indicator is needed.

In order to create more holistic view of living cost of a economy, the proposed indicator is a curve: Living Cost Pressure Curve(LCPC).

Living Cost Pressure(LCP) is obtained by:

$$LCP = \frac{\sum \text{Expenditure}}{\sum \text{Income}} \tag{1}$$

Indicators like CPI and EIU's WCOL are essentially a weighted sum of living cost. In order to capture living cost pressure faced by consumer, it not enough to just consider living cost metrics. Living cost must be used to against values like income to represent pressure faced. LCP is just the ratio of nominal sum of a household total expenditure over its all source income over a period, for example, monthly.

LCP doesn't impose any weight over different category of expenditure or income. But, instead of calculating the "average/representative" LCP of a society, LCP should be calculated for different segment of a society, segmentation could be done via income level, type of housing etc. The idea is to have multiple segment LCP and form a curve, thus reflect pressure distributions within a society.

2. Singapore's Result

LCPC for Singapore segmented by income level and by type of dwelling for three different period: 2007/2008, 2012/2013 and 2017/2018.

The income and expenditure data used in above LCPC are from Household Expenditure Survey(HES) conducted by the Singapore Department of Statistics(*Household Expenditure Survey*, no date). HES is conducted every 5 years since 2007/2008. Currently 3 survey's data are available: 07/08, 12/13 and 17/18. The latest survey data for year 23/24 will only be available in mid 2024.

Each HES surveyed about 13,000 dwelling units in Singapore, and reported household income and expenditure data.

By income quintile:

Year	Type	1st-20th	21st-40th	41st-60th	61st-80th	81st-100th
07/08	Expenditure	1,787	2,950	3,602	4,569	6,138
	Income	1,466	3,934	6,175	9,439	19,511
12/13	Expenditure	2,215	3,531	4,705	5,596	7,575
	Income	1,949	5,238	8,355	12,246	24,547
17/18	Expenditure	2,570	3,753	4,812	5,826	7,573
	Income	2,235	5,981	9,678	14,407	26,587

Table 1: SG Household income & expenditure by income quintile

By dwelling:

Year	Туре	HDB					Landed
		1-2 Room	3-Room	4-Room	5-Room and EC	Condo	Lanueu
07/08	Expenditure	957	2,121	3,093	4,423	6,587	8,222
	Income	1,373	3,946	5,737	9,028	17,176	21,198
12/13	Expenditure	1,287	2,478	3,918	5,283	8,000	10,409
	Income	1,855	5,083	8,043	11,006	20,534	26,055
17/18	Expenditure	1,545	2,709	3,933	5,504	7,963	10,500
	Income	2,521	5,868	8,827	12,244	21,830	28,937

Table 2: SG Household income & expenditure by type of dwelling

These data provides insights about household living cost status in Singapore.

2.1. Who

3. Analysis

4. Conclusion

5. Living Cost Pressure Curve - LCPC

The expenditure and income mentioned above are referring to the average household monthly expenditure of all form and average monthly income from all source.

Benefit of:

- No weighted conversion is needed, just using nominal dollar values numbers and sum up
 - If we want to evaluate an impact of certain price change, like fresh food price shock

- We will need to look into composition of the "Overall expenditure". But again, no weighted conversion is needed, we just need to calculated the nominal dollar changes.
- Denoted In local currency, robust to currency fluctuations
- [TBA] Is log transformation needed? No?

It reflects an individual or a household's cash flow status, which reflects pressure of living cost.

5.1.1. Expenditures

The focus here should be a household's cash flow, thus expenditures like imputed rental of owner-occupied accommodation should not be included.

5.1.2. Income

Income include from all source that effects household's cash flow, typical example will be salary.

Unrealized profit from stock investment or increased valuation of assets should not be included.

5.2. LCP Curve

In order to provide a holistic view of living cost pressure of a society, its not enough to calculate a LCP of a "Representative Consumer/household".

LCP must be segmented, and LCP of different groups and construct a curve. This will show how live cost pressure are distributed among a society.

LCPC should be segmented using different ways. The most natural way will be segmented with income level. But using income level may have both pros and cons. We will exam constructing LCPC by income level and by type of dwelling using Singapore's data.

6. Examining LCPC with Singapore's data

Government agencies like Singapore Statistic Department provides comprehensive data of Singapore society. Thus making constructing of LCPC for Singapore easy.

In terms of household expenditures and income, Singapore conducts quinquennial Household Expenditure Survey HES staring from 2007.

Three national wide HES has been conducted:

- HES 2007/08
- HES 2012/13
- HES 2017/18

Reports for HES 2022/23 is not yet released at the moment of writing of this paper.

[TBA] Why trust HES's data?

The official report of HES is very comprehensive, containing analysis of Singapore house-hold's expenditures & incomes. It also shows comparisons of expenditures & incomes by different segmentation, including income level, type of dwelling, etc.

A random sample was then selected from each group and combined to form the required sample of about 13,000 dwelling units.

Nonetheless, LCP by taking the ratio of household expenditure over income, indicating living cost pressure would serve a complement to this report. And the LCPC also reveal "hidden characteristics" of Singapore household.

6.1. Segmentation by income level

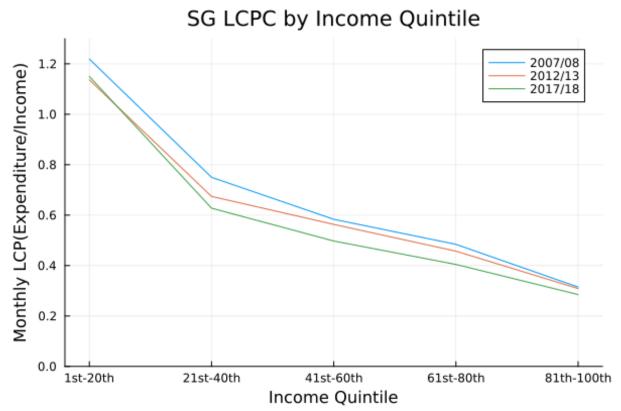


Figure 1: SG LCPC by income

Quick finding from LCPC:

- LCP decreases as income level increases
- LCPC shift downward from 07/08 to 17/18
 - All group faces lesser pressure
- 21th-40th group's LCP drop most significantly
- 81th-100th group's LCP didn't shift much
- 1st-20th group's LCP increase from 12/13 to 17/18, indicating this group by face large pressure.

However, the data of 1st-20th group deserve more careful examination:

• LCP is higher than 1, meaning expenditure exceed income

And, we can't jump to the conclusion that "Singapore's Poor struggles with household deficit".

In fact, within this group, 30%+ of household sole household of age 65+[ref TBA] members.

LCP failed to represent living cost pressure of retired elderly, as they may not relying on income for living, but may rely on saving.

This is a issue when we segmented by income level, it may not be relevant for retired group.

In fact, HES report indicates that about 10% of 1st-20th income group living in condo/landed property and have expenditures for domestic helpers, indicating people with low monthly income may not be poor.

6.1.1. By dwelling

Segmentation by type of dwelling on the other hand, may be better representing wealthiness of a household.

[TBA] regression income with dwelling etc etc

This is also the metric used by Singapore government when consider provide many subsidies to household.

[TBA] Subsidies given during covid period.

Type of dwelling in Singapore are typically segmented into:

- HDB 1 & 2 Room
- HDB 3 Room
- HDB 4 Room
- HDB 5 Room & EC
- Condo
- Landed

HDB stands for House Development Board, and the public house developed by Singapore government.

Unique in the world, about 80% of Singaporean household stay HDB - public houses[ref TBA].

The remaining 20% household stay in private properties like Condo - Condominium(15% of household) and landed properties(5% of household).

It's worth noting that when segmenting by type of dwelling, the proportion of each segment may not be the same. "HDB 4 Room" actually represent about 36% of household.

[TBA] distribution of household by dwelling

"It is notable, for example, that some resident households in the lowest 20% owned a car (13.6 per cent), employed a maid (13.9 per cent), lived in private property (7.1 per cent) or were headed by persons aged 65 years and over (36.7 per cent) in 2017/18." HES 17/18

"live in a property with an annual value3 of \$21,000 and below from Work Year 2024 (was \$13,000), as at 31 December of the preceding year;" (*CPFB* | *Workfare Income Supplement*, no date)

LCPC doesn't requires size of each segment to be equal, it's more important to make each segments representative. i.e. audience is easier to understand which people belongs to which segments and thus able to form inference.

Comparing to by income level, although the segments are evenly distributed, but audience may hard to project themselves into corresponding group. One may think they belongs to "mid-dle-income", when while they are actually among the top 20% earners. Or the opposites may happened.

Segmenting by dwelling type on the other hand, provides a clear cut of who should belong to each segment.

After comprising household with sole member of age 65+ and segmented by household, the LCPC become:

Figure 2: SG LCPC by type of dwelling

Type of Dwelling

5-Room and EC

Condo

Landed

Data of 07/08 by dwelling seems unavailable from HES

3-Room

Quick findings:

1-2 Room

- LCP drop as dwelling gets better in 12/13
- LCP actually has "bounds" as dwelling improve in 17/18
- LCP drop significantly for the 80% household stays in HDB Public Housing from 12/13 to 17/18
- LCP actually increase slightly for the 20% household stays in private housing
- LCPC "flatten" from 12/13 to 17/18
- All LCP are below 1: no deficit

These phenomenons may be results of:

- Government policies favoring Singaporean staying HDB
- Lack of income increment opportunities for the "rich Singaporean"
- Upgrading to better dwelling or moving to a more expensive life-style may increase LCP, "richer" household faces more economic pressure than the previous group
 - Significant increase in pressure when moving from public housing to private
 - "Squeezed Middle Class" Singaporean household exceeds qualification for HDB, but not rich enough for private housing faces large economic pressure

7. Mortgage Payment

HES's expenditure doesn't include Housing loan repayment.

The housing category expenditure in HES report only includes(*Household Expenditure Survey*, no date): **Housing(Rentals) And Utilities** Furnishings, Household Equipment And Routine Household Maintenance

I did tried hard to find statistic for Singaporean's mortgage, but not able to get any statistical data or estimations could fitted into LCP.

According to HES 2022/23 Information Pamphlet, HES does collect home mortgage repayment data, but not revealed in report.

Mortgage is determined largely at the moment of purchase, and it varies a lot from one household to another. It's hard to estimate which age group of household purchase their first house, nor to mention segmented it by income level or type of house.

Mortgage rate may changes, but about 80% of Singapore household stays in HDB, and the interest rate of HDB's loans is pegged to +0.1% of interest rate of CPF ordinary account($HDB \mid Interest\ Rate$, no date), which is 2.5% since July $1999(CPFB \mid What\ are\ the\ CPF\ interest\ rates?$, no date).

Market interest rate may change, but it will be capped to 2.6% - HDB rates. Condo & landed properties owners may need to take loans from commercial banks, and the rate would have much higher fluctuations. But that only impacts the top 20% high income household.

Furthermore, MAS has MRS limit: 30% (Mortgage Servicing Ratio and Total Debt Servicing Ratio Rules, 2024).

If we do a extreme estimation of that all household takes the maximum housing loans, it just discounts LCP of all segment to 70%, and has no impact on the shape/distribution of the LCPC.

From an accounting point of view, property is considered as an asset of an household, "buying" of house is actually turning cash assets to fixed asset, and may not incur any expenditures, it could even be considered as an investment. It's only the interest payment of mortgage could be considered actual expenditure.

Mortgage impact of LCPC would be future research topic, perhaps using another economy like Hong Kong as object.

8. Rental - LCPC for foreigner in Singapore

Rental on housing is a also a topic worth deeper analysis. Home ownership rate is almost 90% in Singapore(*Singapore Home Ownership Rate*, 2024), thus rental may not be a significant factor for Singaporean household's expenditure. But Singapore is a society consisting about 30% non-residents[ref TBA], including foreign students, workers and professionals.

Singapore forbids foreigner making purchase of HDB and most landed properties, the additional buyer-side stamp duty (ABSD) for foreign buyers also has been increasing. Thus rental would play a major factor for foreigner staying in Singapore's LCP.

HES focused on local household, thus didn't have any data on this aspect.

But, it's feasible to construct an estimated LCPC for foreigner in Singapore.

[TBA] HDB Rental / Condo rental data & construct LCPC and findings

Just use typical case: **WP 1600 - E-HDB 1/2** HDB 1 room share, HDB 4 room rental / 6 **SP 3,150 E-HDB 3** HDB 2000 1 room alone, HDB 4 room rental / 3 **EP holder income threshold 5,600 E-HDB 4** Condo 1 room 7.31 **PEP 22,500 Family 1 kids; two room condo** One Pass 30,000 Family, two kids; 3 room condo

947 * 7.31 / 3 2307.52 700 * 7.31 5117.0 1200 * 7.31 8772.0

9. Factors impacting LCPC

9.1. Income [TBA]

- Covid
- Why high income group's LCP increase?
- Does Progressive wage scheme help the bottom income group?

9.2. **GST**

Singapore Government increase GST from 7% to 9% in 2023 and 2024, with 1% increment each year, and it applies to all expenditure of all segments. Assuming Singaporeans doesn't change consumption with new GST, i.e. inelastic to price change of 1%; this policy will shift whole LCPC upwards, but the shape remains.

However, Singapore government did provide tax relief to low income families[ref TBA], thus this policy will have an "bending effect" on LCPC, potentially making it more flatten.

When HER 22/23 report is available, we could re-visit with the new data.

10. LCPC for other economies

The proposed indicator LCPC should be flexible and applicable to economy besides Singapore. When constructing LCPC for other economies, we must look into the specified characteristics of the economy.

For example, when segmenting by income level, could be applied to other economies without modification, providing household expenditures & income data by income level are available.

As mentioned earlier, segmenting by income level has its pro and cons. And in Singapore's case, segmenting by type of dwelling would provide better insight. However, this approach is unique to Singapore.

When constructing LCPC for other economies, we may need to digest the characteristics of the local societies, and pick representing segmentation. It could be by income level, or by race/ethnic groups etc.

As LCPC for different economies may used different segmentation approach. Comparison of LCPC may not be meaningful. But, LCP as a scalar may be used for comparison among economies.

The shape and movement of LCPC in different period may also be used from cross comparison.

10.1. Comparison with Hong Kong

Hong Kong income(C&SD: Table 130-06613A: Median monthly household income (excluding Chinese New Year bonus/double pay) by type of housing (excluding foreign domestic helpers), 2024) and expenditure (C&SD: Table 140-09005: 2019/20 Household Expenditure Survey - Average Monthly Household Expenditure by Commodity/Service Section/Group by Type of Housing, 2024).

[TBA] formula for calculating flatness? Just use the variance

For example, the more flatten the LCPC(no matter how it's segmented) may implies a more equal society. Thus, we could compare flatness of different economies. It could actually serve as alternative to GINI co-efficient, as GINI co-efficient only accounts for different in income, and didn't include expenditures data.

[TBA] Bias of ignore in dollar value: Dollar value of (I - E) could be another indicator: Live Cost Surplus Curve???

11. Conclusion

The main purpose of LCPC is to propose a indicator/framework for living cost pressure measurements, it has only two simple idea:

- Take ratio of expenditure and ratio to represent: pressure
- Perform meaningful segmentation to show how pressure is distributed.

The paper also used Singapore's data to show how simple idea of LCPC could reveal more meaningful household characteristics from the comprehensive HER reports, and make it good reference to larger group of audiences as well.

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