Republic of the Philippines **HOUSE OF REPRESENTATIVES**Batasan Hills, Quezon City



EIGHTEENTH CONGRESS

First Regular Session

HOUSE BILL No. 6311

Introduced by

ACT Teachers Party-List Rep. FRANCE L. CASTRO,
BAYAN MUNA Party-List Rep. CARLOS ISAGANI T. ZARATE,
Rep. FERDINAND GAITE and Rep. EUFEMIA C. CULLAMAT,
GABRIELA Women's Party Rep. ARLENE D. BROSAS,
and KABATAAN Party-List Rep. SARAH JANE I. ELAGO

AN ACT

CREATING IN THE DEPARTMENT OF EDUCATION THE PLANTILLA POSITIONS OF GUIDANCE COUNSELORS IN EVERY ELEMENTARY SCHOOL AND ADDITIONAL PLANTILLA POSITIONS OF GUIDANCE COUNSELOR FOR HIGH SCHOOL, INCREASING THE SALARIES OF GUIDANCE COUNSELORS AND GUIDANCE-RELATED POSITIONS, AND APPROPRIATING FUNDS THEREFOR

## **EXPLANATORY NOTE**

Guidance and counseling play an important part in the holistic development of a child. They address the basic psychological needs of children and strengthen the educational program of schools.

School guidance and counseling seek to provide for the realization of students' potentialities, to help children with developing problems, to contribute to the development of the school's curriculum, to provide teachers with technical assistance, and to contribute to the mutual adjustment of students and the school.¹ Guidance counselors and guidance-related personnel even aim to increase school participation and to lessen drop-out incidences by determining addressing factors for absences, failures, drop-outs, and others, as well as conducting targeted interventions for learners suffering from such factors.

The Philippine public school system is flooded with challenges including classroom management, student discipline, and the necessity to address the needs of underachieving students and children with learning and other disabilities. These challenges demonstrate the pressing need for a sufficient number of guidance counselors who have the professional expertise and training to help the youth not only in their present lives as students, but also

<sup>&</sup>lt;sup>1</sup> Gibson, R.L., Introduction to Guidance and Counseling (2008)

with their future—college and career aspirations, personal and social development, and more.

Republic Act 9258 or the *Guidance and Counseling Act of 2004* provides for a policy of promoting the "improvement, advancement, and protection of the guidance and counseling services profession by undertaking and instituting measures that will result in professional, ethical, relevant, efficient, and effective guidance and counseling services for the development and enrichment of individuals and group lives."<sup>2</sup>

However, these needs are unmet, as the Guidance Counselor and guidance-related positions (Guidance Coordinator, Guidance Services Associate, and Guidance Services Specialist) are rare within the Department of Education. First, the government provides Guidance Counselor items only for high schools—there are none for elementary schools. Most elementary schools assign guidance counseling and coordinating duties to public school teachers despite their lack of qualifications and training for the job, and notwithstanding the fact that guidance counselling is an additional load or burden to the teachers. As of August 2017, the DepEd has only 1,457 Guidance Counselor I-III and Guidance Coordinator I-III items nationwide.

Second, the few guidance-related items provided are not being filled up because of the low compensation offered (minimum of Salary Grade 11) despite the high qualifications (a masteral degree, among others), expertise and the heavy case load. When the Salary Standardization Law took effect in 1989, the guidance counselors' salary grade became equivalent to Teacher III despite their specialty and higher qualifications. As a result, most licensed guidance counselors are found in private schools that can offer good compensation.

This bill therefore seeks to increase the number of guidance counselors and guidance-related personnel in the public school system by mandating the creation of sufficient plantilla positions for our public schools and to attract more of them by increasing their salaries.

This bill, originally filed in the 18th Congress by ACT Teachers with the Makabayan bloc as House Bill 509, was incorrectly consolidated in what became Republic Act 11466 or the Salary Standardization Law of 2019 because this bill covers the creation of plantilla for guidance counselors and not just salary upgrading. Aside from disregarding the demand of guidance counselors for decent salaries, this erroneous disposition of our bill dismissed the proposal for the creation of sufficient plantilla positions for guidance counselors. Hence, the refiling of this bill.

<sup>&</sup>lt;sup>2</sup> Article 1, Section 2

For the foregoing reasons, urgent approval of this bill is sought.

Rep. FRANCE L. CASTRO
ACT Teachers Party-List

Rep. CARLOS ISAGANI T. ZARATE

BAYAN MUNA Party-List

Rep. FERDINAND GAITE

BAYAN MUNA Party-List

Quyamat

Rep. EUFEMIA C. CULLAMAT

BAYAN MUNA Party-List

Rep. ARLENE D. BROSAS GABRIELA Women's Party

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Be it enacted in the Senate and the House of Representatives in Congress assembled:

**SECTION 1.** *Creation of plantilla positions.* The Department of Education, with the Department of Budget and Management, shall ensure that there is sufficient number of plantilla positions for guidance counselors in every public elementary and high school.

For purposes of this Act, the Department of Education shall endeavor to meet the recommended ratios of one guidance counselor for every 200 students in the public elementary and high schools.

**SECTION 2.** Increase in Salary Grades of Guidance Coordinators, Guidance Counselors, Guidance Services Associates, and Guidance Services Specialists. The present minimum salary grade levels of guidance coordinators, guidance counselor, guidance services associates, and guidance services specialists shall be increased in the following manner:

<b>Current Position Classification</b>	Current Salary Grade	Increased Salary Grade
Guidance Counselor I	11	16
Guidance Counselor II	12	17

Guidance Counselor III	13	18
Guidance Coordinator I	14	19
Guidance Coordinator II	15	20
Guidance Coordinator III	16	21
Guidance Services Associate I	12	17 .
Guidance Services Associate II	14	19
Guidance Services Specialist I	16	20
Guidance Services Specialist II	18	21
Guidance Services Specialist III	20	22
Guidance Services Specialist IV	22	23
Guidance Services Specialist V	24	24

**SECTION 3.** Appropriations. The amounts necessary for the initial implementation of this Act shall be charged against the savings of the Department of Education. Thereafter, the funds shall be provided in the annual General Appropriations Act.

**SECTION 4.** *Separability Clause.* Should any provision herein be declared unconstitutional, the same shall not affect the validity of the other provisions of this Act.

**SECTION 5.** *Repealing Clause.* All other laws, decrees, orders, issuances, rules and regulations which are inconsistent with the provisions of this Act are hereby repealed, amended, or modified accordingly.

**SECTION 6.** *Effectivity.* This Act shall take effect fifteen (15) days from the publication in the Official Gazette or in any newspaper of general circulation.

Approved,