

Republic of the Philippines
HOUSE OF REPRESENTATIVES
Quezon City

SEVENTEENTH CONGRESS
First Regular Session
1973
House Bill No. _____

HOUSE OF REPRESENTATIVES	
RECEIVED	
26 JUL 2016	
DATE:	8:19 PM
TIME:	8:19
BV:	15
REGISTRATION UNIT	
BILLS AND INDEX SERVICE	

Introduced by Representatives
Estrellita B. Suansing and Horacio P. Suansing, Jr.

EXPLANATORY NOTE

This bill seeks to strengthen the Philippine comprehensive policy on HIV and AIDS prevention, treatment, care and support and establishing the Philippine National HIV and AIDS Plan.

The rapidly increasing number of people reported by the Department of Health National Epidemiological Center from just one in 2007, four in 2010, nine in 2012, 17 in 2014 to 22 in 2015, is alarming. Despite the growing number, however, the Filipino's response is marked with complacency. Thus, there is an urgent need to raise public awareness on the growing epidemic.

This measure envisions preventing further spread of the Human Immunodeficiency Virus (HIV) and Acquired Immune Deficiency Syndrome in the Philippines, protecting the rights and freedoms of those afflicted with the disease, and improving the living conditions of persons living with HIV and AIDS.

The key provisions of this bill include restructuring the legal framework on HIV and AIDS by harmonizing it with evidence-based strategies and approaches on the prevention, treatment, care and support for persons living with HIV/AIDS and ensuring a response that is appropriate, flexible and relevant to the characteristics of the HIV epidemic facing the country; clarifying the roles and responsibilities of the different government agencies involved in the HIV/AIDS response from the national to the local level; establishing a National HIV/AIDS Plan/AIDS that has clear strategies, targets, operationalization framework and funding; strengthening the stigma reduction mechanisms of the law to guarantee that the country's HIV and AIDS response is premised on the respect, recognition and promotion of human rights and human dignity; strengthening the Philippine National AIDS Council (PNAC) as the central policy-making, planning, coordinating, and advisory body of the Philippine National HIV and AIDS Program; and providing stiffer penalties for violations of the provisions of the law and its implementing rules and regulations.

This bill is a re-file of House Bill No. 5178 filed during the 16th Congress and approved on Third Reading on December 1, 2014.

In view of the foregoing, immediate passage of this bill is earnestly sought.


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AN ACT

STRENGTHENING THE PHILIPPINE COMPREHENSIVE POLICY ON HUMAN IMMUNODEFICIENCY VIRUS (HIV) AND ACQUIRED IMMUNE DEFICIENCY SYNDROME (AIDS) PREVENTION, TREATMENT, CARE AND SUPPORT, AND ESTABLISHING THE PHILIPPINE NATIONAL HIV AND AIDS PLAN, REPEALING FO THE PURPOSE REPUBLIC ACT NO. 8504, OTHERWISE KNOWN AS THE "PHILIPPINE AIDS PREVENTION AND CONTROL ACT OF 1998," AND APPROPRIATING FUNDS THEREFOR

Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

1 **SECTION 1. Short Title.** – This Act shall be known as the “Philippine HIV and
2 AIDS Policy Act.”

3 **SECTION 2. Declaration of Policy.** – The Human Immunodeficiency Virus (HIV)
4 and Acquired Immune Deficiency Syndrome (AIDS) are public health concerns that have wide-
5 ranging social, political, and economic repercussions. Responding to the HIV and AIDS
6 epidemic is therefore imbued with public interest. Accordingly, the State shall:

- 7 a. Establish policies and programs to prevent the spread of HIV and deliver
8 treatment, care, and support services to Filipinos living with HIV in accordance
9 with evidence-based strategies and approaches that follow the principles of
10 human rights, gender-responsiveness, and meaningful participation of
11 communities affected by the epidemic;
- 12 b. Adopt a multi-sectoral approach in responding to the HIV epidemic by ensuring
13 that local communities, civil society organizations, and persons living with HIV
14 are at the center of the process;
- 15 c. Remove all barriers to HIV and AIDS-related services by eliminating the climate
16 of stigma that surrounds the epidemic and the people directly and indirectly
17 affected by it; and
- 18 d. Positively address and seek to eradicate conditions that aggravate the spread of
19 HIV infection, which include poverty, gender inequality, prostitution,
20 marginalization, drug abuse and ignorance.

21 Respect for, protection of and promotion of human rights are the cornerstones of an
22 effective response to the HIV epidemic. The meaningful inclusion and participation of persons
23 directly and indirectly affected by the epidemic, especially persons living with HIV, are crucial
24 in eliminating the virus. Thus, unless otherwise provided in this Act, the confidentiality,
25 anonymity, and non-compulsory nature of HIV testing and HIV-related testing shall always be
26 guaranteed and protected by the State.

1 Policies and practices that discriminate on the basis of perceived or actual HIV status,
2 sex, gender, sexual orientation, gender identity, age, economic status, disability and ethnicity
3 hamper the enjoyment of basic human rights and freedom guaranteed in the Constitution and
4 are deemed inimical to national interest.

5 **SECTION 3. *Definition of Terms.*** – As used in this Act:

- 6 a. *Acquired Immune Deficiency Syndrome (AIDS)* refers to a health condition where
7 there is a deficiency of the immune system that stems from infection with HIV,
8 making an individual susceptible to opportunistic infections;
- 9 b. *Antiretroviral (ARV)* refers to the treatment that stops or suppresses viral
10 replication or replications of a retrovirus like HIV, thereby slowing down the
11 progression of infection;
- 12 c. *Civil society organizations (CSOs)* refer to groups of nongovernmental and
13 noncommercial individuals or legal entities that are engaged in noncoerced
14 collective action around shared interests, purposes and values;
- 15 d. *Community-based research* refers to research study undertaken in community
16 settings and which involve community members in the design and
17 implementation of research projects;
- 18 e. *Compulsory HIV testing* refers to HIV testing imposed upon an individual
19 characterized by lack of consent, use of force or intimidation, the use of testing
20 as a prerequisite for employment or other purposes, and other circumstance
21 when informed choice is absent;
- 22 f. *Discrimination* refers to unfair or unjust treatment that distinguishes, excludes,
23 restricts, or shows preferences based on any ground such as sex, gender, age,
24 sexual orientation, gender identity, economic status, disability, ethnicity, and
25 HIV status, whether actual or perceived, and which has the purpose or effect of
26 nullifying or impairing the recognition, enjoyment or exercise by all persons
27 similarly situated, of all rights and freedom;
- 28 g. *Gender identity* refers to a person's internal and individual experience of gender
29 that may or may not correspond with the sex assigned at birth, including the
30 person's sense of the body, which may involve, if freely chosen, modification of
31 bodily appearance or function by medical, surgical and other means, and
32 experience of gender, among them, dress, speech, and mannerism;
- 33 h. *Harm reduction* refers to evidence-based policies, programs and approaches that
34 aim to reduce transmission of HIV and its harmful consequences on health,
35 social relations and economic conditions;
- 36 i. *High-risk behavior* refers to a person's frequent involvement in certain activities
37 that increase the risk of transmitting or acquiring HIV;
- 38 j. *Human Immunodeficiency Virus (HIV)* refers to the virus, if the type called
39 retrovirus, which infects cells of the human immune system – mainly
40 CD4positiveT cells and macrophages-key components of the cellular immune
41 system – and destroys or impairs the cells' function. Infection with HIV results
42 in the progressive deterioration of the immune system, leading to immune
43 deficiency;
- 44 k. *HIV counseling* refers to the interpersonal, dynamic communication proves
45 between a client and a trained counselor, who is bound by a code of ethics and
46 practice, to resolve personal, social, or psychological problems and difficulties,

whose objective, in the context of an HIV diagnosis, is to encourage the client to explore important personal issues, identify ways of coping with anxiety and stress, and plan for the future (keeping healthy, adhering to treatment, and preventing transmission) and counseling in the context of a negative HIV test result that focuses on exploring the client's motivation, options, and skills to stay HIV-negative;

1. *HIV and AIDS counselor* refers to any individual trained by an institution or organization accredited by the Department of Health (DOH) to provide counseling services on HIV and AIDS with emphasis on behavior modification;
2. *HIV and AIDS monitoring* refers to the documentation and analysis of the number of HUV/AIDS infections and the pattern of its spread;
3. *HIV and AIDS prevention and control* refers to measures aimed at protecting noninfected persons from contracting HIV and minimizing the impact of the condition of persons living with HIV;
4. *HIV-negative* refers to the absence of HIV or HIV antibodies upon HIV testing;
5. *HIV-positive* refers to the presence of HIV infection as documented by the presence of HIV or HIV antibodies in the sample being tested;
6. *HIV-related testing* refers to any laboratory testing or procedure done on an individual regardless of whether the person is HIV positive or negative;
7. *HIV testing* refers to any facility-based or mobile medical procedure that is conducted to determine the presence or absence of HIV in a person's body. HIV testing is confidential, voluntary in nature and must be accompanied by counseling prior to, and after the testing, and conducted only with the informed consent of the persons;
8. *HIV testing facility* refers to any DOH-accredited in-site or mobile testing center, hospital, clinic, laboratory and other facility that has the capacity to conduct voluntary HIV counseling and HIV testing;
9. *HIV transmission* refers to the transfer of HIV from one infected person to an uninfected individual, most commonly through sexual intercourse, blood transfusion, sharing of intravenous needles, and vertical transmission;
10. *Key affected populations at higher risk of HIV exposure or key populations* refer to those groups of persons, as determined by the Philippine National AIDS Council whose behavior make them more likely to be exposed to HIV or to transmit the virus;
11. *Laboratory* refers to an area or place, including community-based settings, where research studies are being undertaken to further develop local evidence base for effective HIV programs;
12. *Medical confidentiality* refers to the relationship of trust and confidence created or existing between a patient or a person living with HIV and his attending physicians, consulting medical specialist, nurse, medical technologist and all other health workers or personnel involved in any counseling, testing or professional care of the former. It also applies to any person who, in any official capacity, has acquires or may have acquired such confidential information;
13. *Opportunistic infection* refers to illnesses caused by various organisms, many of which do not cause disease in persons with healthy immune system;

- 1 y. *Partner notification* refers to the process by which the “index client”, “source” or
2 “patient”, who has a sexually transmitted infection (STI), including HIV, is given
3 support in order to notify and advise the partners that have been exposed to
4 infection. Support includes giving the index client a mechanism to encourage
5 the client’s partner to attend the counseling, testing and other prevention and
6 treatment services. Confidentiality shall be observed in the entire process;
- 7 z. *Person living with HIV* refers to any individual diagnosed to be infected with HIV;
- 8 aa. *Pre-test counseling* refers to the process of providing an individual information
9 on the biomedical aspects of HIV/AIDS and emotional support to any
10 psychological implications of undergoing HIV testing and the test result itself
11 before the individual is subjected to the test;
- 12 bb. *Post-test counseling* refers to the process of providing risk-reduction information
13 and emotional support to a person who submitted to HIV testing at the time the
14 result is released;
- 15 cc. *Prophylactic* refers to any agent or device used to prevent the transmission of a
16 disease;
- 17 dd. *Provider-initiated counseling and testing* refers to a health care provider initiating
18 HIV anti-body testing to a person practicing high-risk behavior or vulnerable to
19 HIV after conducting HIV pre-test counseling. A person may elect to decline or
20 defer testing such that consent is conditional;
- 21 ee. *Routine HIV testing* refers to HIV testing recommended at health care facilities
22 as a standard component of medical care. It is part of the normal standard of
23 care offered irrespective of whether or not the patient has signs and symptoms
24 of underlying HIV infection or has other reasons for presenting to the facility:
25 Provided, That a patient may elect to decline or defer testing;
- 26 ff. *Safer sex practices* refer to choices made and behaviors adopted by a person to
27 reduce or minimize the risk of HIV transmission. These include postponing
28 sexual debut, non-penetrative sex, correct and consistent use of male or female
29 condoms, and reducing the number of sexual partners;
- 30 gg. *Sexually transmitted infections (STIs)* refer to infections that are spread through
31 the transfer of organism from one person to another as a result of sexual
32 contact;
- 33 hh. *Sexual orientation* refers to a person’s sexual and emotional attraction to, or
34 intimate and sexual relationship with individuals of different, the same, or both
35 sexes;
- 36 ii. *Social protection* refers to a set of policies and programs designed to reduce
37 poverty and vulnerability by promoting efficient labor markets, diminishing
38 people’s exposure to risks, and enhancing their capacity to protect themselves
39 against hazards and interruptions/loss of income;
- 40 jj. *Stigma* refers to the dynamic devaluation and dehumanization of an individual
41 in the eyes of others which may be based on attributes that are arbitrarily
42 defined by others as discreditable or unworthy and which result in
43 discrimination when acted upon;
- 44 kk. *Treatment hubs* refer to private and public hospitals or medical establishments
45 accredited by the DOH to have the capacity and facility to provide anti-retroviral
46 treatment;

- ll. *Vertical transmission* refers to the process of transmission during pregnancy, birth or breastfeeding;
 - mm. *Voluntary HIV testing* refers to HIV testing of an individual who, after having undergone pre-test counseling, willingly submits to such test;
 - nn. *Vulnerable communities* refer to communities and groups suffering from vulnerabilities such as unequal opportunities, social exclusion, poverty, unemployment, and other similar social, economic, cultural and political conditions, making them more susceptible to HIV infection and to developing AIDS;
 - oo. *Window period* refers to the period of time, usually lasting from two (2) weeks to six (6) months during which an infected individual will test “negative” upon HIV testing but can actually transmit the infection; and
 - pp. *Work place* refers to the office, premise or work site where workers are habitually employed and shall include the office or place where workers, with no fixed or definite work site, regularly report for assignment in the course of their employment.

ARTICLE I

PHILIPPINE NATIONAL AIDS COUNCIL

SECTION 4. *Establishment of THE Philippine National AIDS Council* – The

Philippine National AIDS Council. – The Philippine National AIDS Council, hereinafter referred to as the Council, is hereby created and shall be the policy-making, planning, coordinating and advisory body of the Philippine National HIV and AIDS Program. It shall be an agency attached to the DOH.

In situations where a gap in the national response has been identified, the Council may catalyze or develop the intervention required for endorsement to appropriate government agencies.

SECTION 5. *Functions.* – The Council shall perform the following functions:

- a. Develop the National Multi-Sectoral HIV and AIDS Strategic Plan in collaboration with relevant government agencies and CSOs;
 - b. Ensure the operationalization and implementation of the National Multi-Sectoral HIV and AIDS Strategic Plan;
 - c. Coordinate with government agencies and other entities mandated to implement the provisions of this Act;
 - d. Develop and ensure the implementation of the guidelines and policies provided in this Act, including other policies that may be necessary to implement the National Multi-Sectoral HIV and AIDS Strategic Plan;
 - e. Monitor the progress of the epidemic;
 - f. Monitor the implementation of the National Multi-Sectoral HIV and AIDS Strategic Plan, undertake mid-term assessments and evaluate its impact;
 - g. Mobilize sources of fund of the National Multi-Sectoral HIV and AIDS Strategic Plan;
 - h. Coordinate, organize, and work in partnership with foreign and international organizations regarding funding, data collection, research, and prevention and

- 1 treatment modalities on HIV and AIDS, and ensure foreign-funded programs are
2 aligned to the national response;
- 3 i. Advocate for policy reforms to Congress and other government agencies to
4 strengthen the country's response to the epidemic; and
- 5 j. Submit an annual report to the Office of the President, Congress, and members
6 of the Council.

7 **SECTION 6. *Membership, Composition, Appointment, Quorum and Term of***
8 ***Office.*** – The following member agencies and CSOs shall be represented in the Council:

- 9 a. The Secretary of the Department of Health (DOH);
10 b. The Secretary of the Department of Education (DepED);
11 c. The Secretary of the Department of Labor and Employment (DOLE);
12 d. The Secretary of the Department of Social Welfare and Development (DSWD);
13 e. The Secretary of the Department of Interior and Local Government (DILG);
14 f. The Secretary of the Department of Justice (DOJ);
15 g. The Secretary/Director-General of the Department of Budget and
16 Management/National Economic and Development Authority;
17 h. Four (4) members of the League of City Mayors, each one representing the local
18 government (LGU) with the highest number of HIV and AIDS cases in the
19 National Capital Region, Luzon, Visayas and Mindanao;
20 i. Two (2) representatives from nongovernmental organizations (NGOs) which have
21 expertise in standard setting and service delivery;
22 j. Seven (7) representatives from NGOs working for the welfare of identified key
23 populations; and
24 k. A representative of an organization of persons living with HIV.

25 Except for the *ex officio* members, the other members of the Council shall be appointed
26 by the President of the Philippines. The heads of government agencies may be represented by
27 an official duly designated by their respective agencies. The members of the Council shall be
28 appointed not later than thirty (30) days after the date of the enactment of this Act.

29 The presence of the Chairperson or the Vice Chairperson of the Council, and at least
30 seven (7) other Council members and/or permanent alternates shall constitute a quorum to do
31 business, and a majority vote of those present shall be sufficient to pass resolutions or render
32 decisions. The Secretary of Health shall be the permanent Chairperson of the Council.
33 However, the Vice Chairperson shall be elected from the government agency members, and
34 shall serve for a term of six (6) years.

35 Members representing the CSOs shall serve for a term of three (3) years, renewable
36 upon recommendation of the Council for a maximum of two (2) consecutive terms.

37 **SECTION 7. *Secretariat.*** – The Council shall be supported by a Secretariat
38 consisting of personnel with the necessary technical expertise and capability that shall be
39 conferred permanent appointments, subject to Civil Service rules and regulations. The
40 Secretariat shall be headed by an Executive Director, who shall be under the direct
41 supervision of the Chairperson of the Council.

1 The Secretariat shall perform the following functions:

- 2 a. Coordinate and manage the day-to-day affairs of the Council;
- 3 b. Assist in the formulation, monitoring, and evaluation of the National Multi-
- 4 Sectoral HIV and AIDS Strategic Plan and policies;
- 5 c. Provide technical assistance, support and advisory services to the Council and
- 6 its external partners;
- 7 d. Assist the Council in identifying and building internal and external networks
- 8 and partnerships;
- 9 e. Coordinate and support the efforts of the Council and its members to mobilize
- 10 resources;
- 11 f. Serve as the clearing house and repository of HIV and AIDS-related
- 12 information;
- 13 g. Disseminate updates, accurate, relevant and comprehensive information about
- 14 the epidemic to Council members, policy makers, and the media;
- 15 h. Provide administrative support to the Council; and
- 16 i. Act as spokesperson and representative for and in behalf of the Council.

17 **SECTION 8. *National Multi-Sectoral HIV and AIDS Strategic Plan.*** – A six (6)-

18 year National Multi-Sectoral HIV and AIDS Strategic Plan or and AIDS Medium-Term Plan
19 (AMTP) shall be formulated and periodically updated by the Council. The AMTP shall include
20 the following:

- 21 a. The country's targets and strategies in addressing the epidemic;
- 22 b. The prevention, treatment, care and support, and other components of the
- 23 country's response;
- 24 c. The six (6)-year operationalization of the program and identification of the
- 25 government agencies that shall implement the program, including the
- 26 designated office within each agency responsible for overseeing, coordinating,
- 27 facilitating and/or monitoring the implementation of its AIDS program from the
- 28 national to the local levels; and
- 29 d. The budgetary requirements and a corollary investment plan that shall identify
- 30 the sources of funds for its implementation.

31 **SECTION 9. *National HIV and AIDS and STI Prevention and Control Program***

32 ***of the DOH.*** – The existing National HIV and AIDS and STI Prevention and Control Program
33 (NASPCP) of the DOH, which is composed of qualified medical specialists and support
34 personnel with permanent appointments and with adequate yearly budget, shall coordinate
35 with the Council for the implementation of the health sector's HIV and AIDS and STI response,
36 as identified in the National Multi-Sectoral HIV and AIDS Strategic Plan or the AMTP.

37 **SECTION 10. *Protection of Human Rights.*** – The country's response to the HIV

38 and AIDS phenomena shall be anchored on the principles of human rights and human dignity.
39 Public health concerns shall be aligned with internationally-recognized human rights
40 instruments and standards.

41 Towards this end, the members of the Council, in cooperation with CSOs and in
42 collaboration with the DOJ and the Commission on Human Rights (CHR), shall ensure the
43 delivery of nondiscriminatory HIV and AIDS services by government and private HIV and AIDS

1 service providers. Further, the DOH and the CHR, in coordination with the Council, shall take
2 the lead in developing redress mechanisms for persons living with HIV to ensure that their
3 civil, political, economic and social rights are protected.

4 **ARTICLE II**

5 **EDUCATION**

6 **SECTION 11. *Prevention Program.*** – There shall be an HIV and AIDS prevention
7 program that shall educate the public on these and other sexually transmitted infections, with
8 the goal of reducing risky behavior, lowering vulnerabilities, and promoting the human rights
9 of persons living with HIV. The Council shall promote and adopt a range of measures and
10 interventions, in partnership with CSOs that aim to prevent, halt, or control the spread of HIV
11 in the general population, especially among the key populations and vulnerable communities.
12 These measures shall likewise promote the rights, welfare, and participation of persons living
13 with HIV and the affected children, young people, families and partners of persons living with
14 HIV.

15 The HIV and AIDS prevention programs shall be age-appropriate and based on up-to-
16 date evidence and scientific strategies, and shall actively promote:

- 17 a. Safer sex practices among the general population, especially among key
18 populations;
- 19 b. Safer sex practices that reduce risk of HIV infection;
- 20 c. Universal access to evidence-based and relevant information and education,
21 and medically safe, legally affordable, effective and quality treatment;
- 22 d. Sexual abstinence and sexual fidelity; and
- 23 e. Consistent and correct condom use.

24 **SECTION 12. *Education in Learning Institutions.*** – Using standardized
25 information and data from the Council, the DepED, the Commission on Higher Education
26 (CHED), and the Technical Education and Skills Development Authority (TESDA), shall
27 integrate basic and age-appropriate instruction on the causes, modes of transmission and
28 ways of preventing the spread of HIV and AIDS and other sexually transmitted infections in
29 their respective curricula taught in public and private learning institutions, including
30 alternative and indigenous learning systems. The learning modules shall include human
31 rights-based principles and information on treatment, care and support to promote stigma
32 reduction.

33 The DepED, the CHED and the TESDA shall ensure the development and provision of
34 psychosocial support and counseling in learning institutions for the development of positive
35 health, promotion of values and behavior pertaining to reproductive health in coordination
36 with the DOH. For this purpose funds shall be allocated for the training and certification of
37 teachers and school counselors.

38 **SECTION 13. *Education as a Right to Health and Information.*** – HIV and AIDS
39 education and information dissemination shall form part of the constitutional right to health.

40 **SECTION 14. *Education in the Workplace.*** – All public and private employers and
41 employees shall be provided with standardized basic information and instruction on HIV and
42 AIDS, including topics on confidentiality in the workplace and reduction or elimination of
43 stigma and discrimination.

44 The DOLE for the private sector and the Civil Service Commission (CSC) for the public
45 sector shall implement this provision. The members of the Armed Forces of the Philippines

1 (AFP) and the Philippine National Police (PNP) shall likewise be provided with standardized
2 basic information and instruction on HIV and AIDS by the DOH in partnership with
3 appropriate agencies.

4 **SECTION 15. *Education for Filipinos Going Abroad.*** – The Department of
5 Foreign Affairs (DFA) shall, in coordination with the Commission on Filipino Overseas, the
6 DOLE and the Council, ensure that all overseas Filipino workers, including diplomatic,
7 military, trade, labor officials, and personnel and their families to be assigned overseas, shall
8 undergo or attend a seminar on HIV and AIDS, and shall be provided with information on how
9 to access on-site HIV-related services and facilities before certification for overseas assignment.

10 **SECTION 16. *Information for Tourists and Transients.*** – Educational materials
11 on the causes, modes of transmission, prevention, consequences of HIV infection and list of
12 HIV counseling and testing facilities shall be adequately provided at all international and local
13 ports of entry and exit. The Department of Tourism (DOT), the DFA, the Department of
14 Transportation and Communications (DOTC) and the Bureau of Immigration, in coordination
15 with the Council and stakeholders in the tourism industry, shall lead in the implementation of
16 this Section.

17 **SECTION 17. *Education in Communities.*** – The DILG, the League of Provinces,
18 the League of Cities and the League of Municipalities, through the local HIV and AIDS Council
19 (LAC) or the Local Health Boards and, in coordination with the Council, shall implement a
20 locally-based, multi-sectoral community response to HIV and AIDS by raising awareness about
21 it and ways to curtail its transmission.

22 Gender and Development (GAD) funds and other sources may be utilized for these
23 purposes.

24 The DILG, in coordination with the DSWD, shall also conduct age-appropriate HIV and
25 AIDS education for out-of-school youths.

26 **SECTION 18. *Education for Key Populations and Vulnerable Communities.*** –
27 To ensure that HIV services reach key populations at higher risk, the Council, in collaboration
28 with the LGUs and CSOs engaged in HIV and AIDS programs and projects, shall support and
29 provide funding for HIV and AIDS education programs, such as peer education, support
30 groups, outreach activities and community-based research that target these populations and
31 other vulnerable communities. The DOH shall, in coordination with appropriate agencies and
32 the Council, craft the guidelines and standardized information messages for peer education,
33 support groups and outreach activities.

34 **SECTION 19. *Prevention in Prisons and in Other Closed Settings.*** – All prisons,
35 rehabilitation centers and other closed-setting institutions shall have comprehensive STI, HIV
36 and AIDS prevention and control program that includes HIV education and information, HIV
37 counseling and testing, and access to HIV treatment and care services. The DOH shall, in
38 coordination with the DILG, the DOJ, and the DSWD, develop HIV and AIDS comprehensive
39 program and policies which include the HIV counseling and testing procedures.

40 Persons living with HIV in prisons and in other closed settings shall be provided HIV
41 treatment, which includes ARV drugs, care and support in accordance with the national
42 guidelines. Efforts should be undertaken to ensure the continuity of care at all stages, from
43 admission or imprisonment to release. The provision on informed consent and confidentiality
44 shall also apply in closed settings.

45 **SECTION 20. *Information on Prophylaxis.*** – Appropriate information shall be
46 attached to or provided with every prophylactic offered for sale or given as donation. Such
47 information shall be legibly printed in English and Filipino, and contain literature on the

proper use of the prophylactic device or agent, its efficacy against HIV and STI, as well as the importance of sexual abstinence and mutual fidelity.

SECTION 21. *Misinformation on HIV and AIDS.* – Misinformation on HIV and AIDS, which includes false and misleading advertising and claims in any of the multimedia or the promotional marketing of drugs, devices, agents or procedures without prior approval from the DOH through the Food and Drug Administration (FDA) and without the requisite medical and scientific basis, including markings and indications in drugs and devices or agents, purporting to be a cure or a fail-safe prophylactic for HIV infection, shall be prohibited.

ARTICLE III

PREVENTIVE MEASURES, SAFE PRACTICES AND PROCEDURES

SECTION 22. Positive Health, Dignity and Prevention. – The Council, in coordination with the DOH, LGUs, and other relevant government agencies, private sector, CSOs, faith-based organizations, and persons living with HIV, shall support preventive measures that shall focus on the positive roles of persons living with HIV. Such preventive measures shall include the following:

- a. Creation of rights-based and community-led behavior modification programs that seek to encourage HIV risk reduction behavior among persons living with HIV;
 - b. Establishment and enforcement of rights-based mechanisms to strongly encourage newly tested HIV-positive individuals to conduct partner notification and to promote HIV status disclosure to sexual partners;
 - c. Establishment of standard precautionary measures in public and private health facilities;
 - d. Accessibility of ARV treatment and management of opportunistic infections; and
 - e. Mobilization of communities of persons living with HIV for public awareness campaigns and stigma reduction activities.

27 The enforcement of this Section shall not lead to or result in the discrimination or
28 violation of the rights of persons living with HIV.

SECTION 23. *Harm Reduction Strategies.* – The DILG and the DOH, in close coordination with the Dangerous Drugs Board and in partnership with the key affected population, shall establish a human rights and evidence-based HIV prevention policy and program for people who use and inject drugs.

The presence of used or unused condoms, other safer sex paraphernalia and sterile injecting equipment shall not be used as basis to conduct raids or similar police operations in sites and venues of HIV prevention interventions. The DILG and the DOH, in coordination with the Dangerous Drugs Board, shall establish a national policy to guarantee the implementation of this provision.

SECTION 24. Prevention of Mother-to-Child HIV Transmission. – The DOH shall implement a program to prevent mother-to-child HIV transmission that shall be integrated into its maternal and child health services.

41 **SECTION 25. Standard Precaution on the Donation of Blood, Tissue, or Organ.**
42 - the DOH shall enforce the following guidelines on donation of blood, tissue or organ:

- a. A donation of tissue or organ, whether gratuitous or onerous, shall be accepted by a laboratory or institution only after a sample from the donor has been tested negative for HIV;
- b. All donated blood shall also be subject to HIV testing. HIV-positive blood shall be disposed of properly and immediately; and
- c. A second testing may be demanded, as a matter of right, by the blood, tissue, or organ recipients or their immediate relatives before transfusion or transplant, except during emergency cases.

Donations of blood, tissue, or organ testing positive for HIV may be accepted for research purposes only, and shall be subject to strict sanitary disposal requirements.

SECTION 26. *Standard Precaution on Surgical and Other Similar Procedures.*

– The DOH shall, in consultation with concerned professional organizations and hospital associations, issue guidelines on precautions against HIV transmission during surgical, dental, embalming, body painting or tattooing that require the use of needles or similar procedures. The necessary protective equipment such as gloves, goggles and gowns shall be prescribed and required, and made available to all physicians and health care providers, tattoo artists, and similarly exposed personnel at all times.

ARTICLE IV

TESTING, SCREENING AND COUNSELING

SECTION 27. *Voluntary HIV Testing.* – As a policy, the State shall encourage

voluntary HIV testing. Written consent from the person taking the test must be obtained before HIV testing. If the person is below fifteen (15) years of age or is mentally incapacitated, such consent shall be obtained from the child's parents, legal guardian or, whenever applicable, from the licensed social worker, licensed health service provider or a DOH-accredited health service provider assigned to provide health services to the child.

HIV testing and counseling shall be made available to a child who is fifteen (15) years old but below eighteen (18) years of age, who requests to undergo these procedures and counseling and other related services under any of the following conditions:

- a. The child expresses the intention to submit to HIV testing and counseling and other related services;
- b. Reasonable efforts were undertaken to locate, provide counseling to, and obtain consent of parents, but the parents are absent or cannot be located, or otherwise refuse to give their consent. In this case, consent shall be obtained from the child's legal guardian or, whenever applicable, from licensed social worker, licensed health service provider or a DOH-accredited health service provider assigned to provide health services to the child. The licensed social worker, health care provider or other health care professional shall determine if the child is "at higher risk of HIV exposure" as defined in this Act, and that the conduct of the testing and counseling is in the child's best interest and welfare; and
- c. In every circumstance, proper counseling shall be conducted by a social worker, a health care provider or other health care professional accredited by the DOH or the DSWD.

SECTION 28. *Compulsory HIV Testing.* – Compulsory HIV testing shall be allowed

only in the following instances:

- a. When it is necessary to test a person who is charged with any of the offenses punishable under Articles 264, 266, 335 and 338 of "The Revised Penal Code", as amended by Republic Act No. 8353, otherwise known as "The Anti-Rape Law of 1997";
- b. When it is necessary to resolve relevant issues under Executive Order No. 209, otherwise known as "The Family Code of the Philippines"; and
- c. As a prerequisite in the donation of blood in compliance with the provisions of Republic Act No. 7170, otherwise known as the "Organ Donation Act of 1991", and Republic Act No. 7719, otherwise known as the "National Blood Services Act of 1994".

SECTION 29. *HIV Counseling and Testing.* – To ensure access to voluntary and confidential HIV testing, which shall include client-initiated HIV testing and routine provider-initiated testing, the DOH shall:

- a. Accredit public and private HIV testing facilities based on capacity to deliver testing services including HIV counseling: *Provided*, That only DOH-accredited HIV testing facilities shall be allowed to conduct HIV testing;
- b. Develop the guidelines for HIV counseling and testing, including mobile HIV counseling and testing that shall ensure, among others, that HIV testing is based on informed consent, is voluntary and confidential is available at all times, and provided by qualified persons and DOH-accredited providers;
- c. Accredit institutions or organizations that train HIV and AIDS counselors in coordination with the DSWD; and
- d. Set the standards for HIV counseling and work closely with HIV and AIDS CSOs that train HIV and AIDS counselors and peer educators in coordination and participation of NGOs, government organizations (GOs) and Civil Society Organization-People Living with HIV (CSO-PLHIV).

Al HIV testing facilities shall provide free pre-test and post-test HIV counseling to individuals who wish to avail of HIV testing, which shall likewise be confidential. No HIV testing shall be conducted without informed consent. The State shall ensure that specific approaches to HIV counseling and testing are adopted based on the nature and extent of HIV/AIDS incidence in the country.

The DOH shall also ensure access to routine HIV testing as part of clinical care in all health care settings.

ARTICLE V

HEALTH AND SUPPORT SERVICES

SECTION 30. *Access to Treatment by Indigents.* – The DOH shall establish a program that will provide free and accessible ARV treatment to all indigents living with HIV who are enrolled in the program. Free medication for opportunistic infections shall be made available to all indigents in the government treatment hubs. It shall likewise designate public and private hospitals to become satellite hubs with an established HIV and AIDS Core Team (HACT). A manual of procedures for management of PLHIV shall be developed by the DOH.

SECTION 31. *Economic Empowerment and Support.* – Persons living with HIV shall not be deprived of any employment, livelihood, micro-finance, self-help, and cooperative programs by reason of their HIV status. The DSWD, in coordination with the DILG, the DOLE and the TESDA, shall develop enabling policies and guidelines to endure economic empowerment and independence designed for persons living with HIV.

1 **SECTION 32. Care and Support for Persons Living with HIV.** – The DSWD, in
2 coordination with the DOH and the TESDA, shall develop care and support programs for
3 persons living with HIV, which shall include peer-led counseling and support, social
4 protection, welfare assistance, and mechanisms for case management. These programs shall
5 include care and support for the affected children, families, and partners of persons living with
6 HIV.

7 **SECTION 33. Care and Support for Overseas Workers Living with HIV.** – The
8 Overseas Workers Welfare Administration (OWWA), in coordination with the DSWD, the DFA,
9 the Commission on Filipino Overseas and the Bureau of Quarantine, shall develop a program
10 to provide a stigma-free comprehensive reintegration, care and support program, including
11 economic, social and medical support, for overseas workers, regardless of employment status
12 and stage in the migration process.

13 **SECTION 34. Testing of Organ Donation.** – Lawful consent to HIV testing of a
14 donated human body, organ, tissue or blood shall be considered as having been given when:

- 15 a. A person volunteers or freely agrees to donate one's blood, organ, or tissue for
16 transfusion, transplantation, or research; and
- 17 b. A legacy and a donation are executed in accordance with Sections 3 and 4,
18 respectively, of Republic Act No. 7170, otherwise known as the "Organ Donation
19 Act of 1991".

20 **SECTION 35. HIV Anti-Body Testing for Pregnant Women.** – A health care
21 provider who offers pre-natal medical care shall routinely conduct HIV screening with an opt-
22 out HIV testing for pregnant women. The DOH shall provide the necessary guidelines for
23 health care providers in the conduct of the screening procedure.

24 **SECTION 36. Immunity from Suit for HIV Educators, Licensed Social Workers,
25 Health Workers and Other HIV and AIDS Service Providers.** – Any person involved in the
26 provision of HIV and AIDS services, including peer educators, shall be immune from suit,
27 arrest of prosecution, and from civil, criminal or administrative liability, on the basis of their
28 delivery of such services in HIV prevention, or in relation to the legitimate exercise of protective
29 custody of children, whenever applicable. This immunity does not cover acts which are
30 committed in violation of this Act.

31 **SECTION 37. Health Insurance.** – The Philippine Health Insurance Corporation
32 (PhilHealth) shall develop an insurance package for persons living with HIV that shall include
33 coverage for inpatient and outpatient medical and diagnostic services, including medication
34 and treatment, and a set of benefits to the unborn and newborn child infected by their
35 mothers. Additionally, it shall set a reference price for HIV services in government hospitals
36 and conduct programs to educate the human resource units of companies on the PhilHealth
37 package in HIV and AIDS.

38 The PhilHealth shall enforce confidentiality in the provision of these packages to
39 persons living with HIV.

40 No person living with HIV shall be denied or deprived of private health insurance by a
41 Health Maintenance Organization (HMO) and private life insurance coverage by a life
42 insurance company on the basis of the person's HIV status. The Insurance Commission shall
43 enforce the provision of life insurance coverage by persons applying for such services and shall
44 develop the necessary policies to ensure compliance.

45 **SECTION 38. HIV and AIDS Monitoring and Evaluation.** – The DOH shall
46 maintain a comprehensive HIV and AIDS monitoring and evaluation program that shall serve
47 the following purposes:

- a. Determine and monitor the magnitude and progression of HIV and AIDS in the Philippines to help the national government evaluate the adequacy and efficacy of HIV prevention and treatment programs being employed;
 - b. Receive, collate, process and evaluate all HIV and AIDS-related medical reports from all hospitals, clinics, laboratories and testing centers, including HIV-related deaths and relevant data from public and private hospitals, various databanks or information systems: *Provided*, That it shall adopt a coding system that ensures anonymity and confidentiality; and
 - c. Submit, through its Secretariat, an annual report to the Council containing the findings of its monitoring and evaluation activities in compliance with this mandate.

ARTICLE VI

CONFIDENTIALITY

SECTION 39. *Confidentiality.* — The confidentiality and privacy of any individual

who has been tested for HIV, exposed to HIV, has HIV infection or HIV and AIDS-related illnesses, or was treated for HIV-related illnesses shall be guaranteed. The following acts violate confidentiality and privacy:

- a. Disclosure of Confidential HIV and AIDS Information – Unless otherwise provided in Section 40 of this Act, it shall be unlawful to disclose, without written consent, information that a person had HIV-related test and AIDS, has HIV infection or HIV-related illnesses, or has been exposed to HIV.

The prohibition shall apply to any person, natural or juridical, whose work or function involves the implementation of this Act or the delivery of HIV-related services, including those who handle or have access to personal data or information in the workplace, and who, pursuant to the receipt of the required written consent from the subject of confidential HIV and AIDS information, have subsequently been granted access to the same confidential information.

- b. Media Disclosure – It shall be unlawful for any editor, publisher, reporter or columnist, in case of printed materials, announcer or producer in case of television and radio broadcasting, producer and director of films in case of the movie industry, to disclose the name, picture, or any information that would reasonably identify any person living with HIV or AIDS, or any confidential HIV and AIDS information, without the prior written consent of their subject.

SECTION 40. *Exceptions.* - Confidential HIV and AIDS information may be released by HIV testing facilities without written consent in the following instances:

- a. When complying with reportorial requirements of the national active and passive surveillance system of the DOH: *Provided*, That the information related to a person's identity shall remain confidential;
 - b. When informing other health workers directly involved in the treatment or care of a person living with HIV: *Provided*, That such worker shall be required to perform the duty of shared medical confidentiality; and
 - c. When responding to a subpoena *duces tecum* and subpoena *ad testificandum* issued by a court with jurisdiction over a legal proceeding where the main issue is the HIV status of an individual: *Provided*, That the confidential medical record, after having been

1 verified for accuracy by the head of the office or department, shall
2 remain anonymous and unlinked and shall be properly opened by the
3 judge: *Provided, further,* That the judicial proceedings shall be held in
4 executive session.

5 **SECTION 41. *Release of HIV-Related Test Results.*** – The result of any test related
6 to HIV shall be released by the attending physician who provides pre- and post-test counseling
7 only to the individual who submitted to the test. If the patient is below fifteen (15) years old, an
8 orphan, or is mentally incapacitated, the result may be released to either of the patient's
9 parents, legal guardian, or a duly assigned licensed social worker, whichever is applicable.

10 **SECTION 42. *Disclosure to Sexual Partners.*** – Any person who, after having been
11 tested, is found to be infected with HIV, is strongly encouraged to disclose this health
12 condition to the spouse or sexual partner prior to engaging in penetrative sex or any potential
13 exposure to HIV. A person living with HIV may opt to seek help from qualified professionals
14 including medical professionals, health workers, peer educators, or social workers to support
15 him in disclosing this health condition to one's partner or spouse. Confidentiality shall likewise
16 be observed. Further, the DOH, through the Council, shall establish an enabling environment
17 to encourage newly tested HIV-positive individuals to disclose their status to sexual partners.

18 **SECTION 43. *Duty of Employers, Heads of Government Offices, Heads of***
19 ***Public and Private Schools or Training Institutions, and Local Chief Executives.*** – It
20 shall be the duty of private employers, heads of government offices, heads of public and private
21 schools or training institutions, and local chief executives over all private establishments
22 within their territorial jurisdiction to prevent or deter acts of discrimination against persons
23 living with HIV, and to provide procedures for the resolution, settlement, or prosecution of acts
24 of discrimination. Towards this end, the employer, head of office, or local chief executive shall:

- 25 a. Promulgate rules and regulations prescribing the procedure for the investigation
26 of discrimination cases and the administrative sanctions thereof; and
- 27 b. Create a permanent committee on the investigation of discrimination cases. The
28 committee shall conduct meetings to increase the members' knowledge and
29 understanding of HIV and AIDS, and to prevent incidents of discrimination. It
30 shall also conduct the administrative investigation of alleged cases of
31 discrimination.

32 **ARTICLE VII**

33 **DISCRIMINATORY ACTS AND PRACTICES**

34 **SECTION 44.** The following are discriminatory acts and practices and shall be
35 prohibited:

- 36 a. Discrimination in the Workplace – The rejection of job application, termination
37 of employment, or other discriminatory policies in hiring, provision of
38 employment and other related benefits, promotion or assignment of a individual
39 solely or partially on the basis of actual, perceived or suspected HIV status;
- 40 b. Discrimination in Learning Institutions – Refusal of admission, expulsion,
41 segregation, imposition of harsher disciplinary actions, or denial of benefits or
42 services of a student or a prospective student solely or partially on the basis of
43 actual, perceived, or suspected HIV status;
- 44 c. Restriction on Travel and Habitation – Restrictions on travel within the
45 Philippines, refusal of lawful entry to the Philippine territory, deportation from
46 the Philippines, or the quarantine or enforced isolation of travelers solely or
47 partially on account of actual, perceived, or suspected HIV status is

1 discriminatory, the same standard of protection shall be afforded to migrants,
2 visitors and residents who are not Filipino citizens.

3 Restrictions on housing or lodging solely or partially on the basis of
4 actual, perceived, or suspected HIV status;

- 5 d. Inhibition from Public Services – Prohibition on the right to seek an elective or
6 appointive public office solely or partially on the basis of actual, perceived, or
7 suspected HIV status;
- 8 e. Exclusion from Credit and Insurance Services – Exclusion from health,
9 accident, or life insurance, credit and loan services, including the extension of
10 such loan or insurance facilities, of an individual solely or partially on the basis
11 of actual, perceived, or suspected HIV status: *Provided*, That the person living
12 with HIV has not misrepresented the fact to the insurance company or loan or
13 credit service provider upon application;
- 14 f. Discrimination in Hospitals and Health Institutions – Denial of health services
15 for a deceased person who had HIV and AIDS or who was known, suspected or
16 perceived to be HIV-positive.

17 **SECTION 45. *Penalties.*** – The corresponding penalties shall be imposed upon:

- 18 a. Any person who commits the prohibited act under Section 21 of this Act shall
19 upon conviction, suffer the penalty of imprisonment of two (2) months to two (2)
20 years, without prejudice to the imposition of fines and administrative sanctions,
21 such as suspension or revocation of professional or business license;
- 22 b. Any person who violates the last paragraph of Section 23 of this Act shall, upon
23 conviction, suffer the penalty of imprisonment of one (1) year to five (5) years
24 and a fine of not less than one hundred thousand pesos (P100,000.00) but not
25 more than five hundred thousand pesos (P500,000.00): *Provided*, That the law
26 enforcement agents found guilty shall be removed from public service;
- 27 c. Any person who knowingly or negligently causes another to get infected with
28 HIV in the course of the practice of profession through unsafe and unsanitary
29 practice and procedure shall, upon conviction, suffer the penalty of
30 imprisonment of six (6) years to twelve (12) years, without prejudice to the
31 imposition of fines and administrative sanctions, such as suspension or
32 revocation of professional license.

33 The permit or license of the business entity and the accreditation of the
34 HIV testing centers may be cancelled or withdrawn if these establishments fail
35 to maintain safe practices and procedures as may be required by the guidelines
36 formulated in compliance with Sections 25 and 26 of this Act;

- 37 d. Any person who violates Section 36 of this Act shall, upon conviction, suffer the
38 penalty of imprisonment of six (6) months to five (5) years and/or a fine of not
39 less than one hundred thousand pesos (P100,000.00) but not more than five
40 hundred thousand pesos (P500,000.00): *Provided*, That if the person who
41 violates this provision is a law enforcement agent or a public official,
42 administrative sanctions may be imposed in addition to imprisonment and/or
43 fine, at the discretion of the court;
- 44 e. Any person, natural or juridical, who denies life insurance coverage of any
45 person living with HIV in violation of Section 37 of this Act shall, upon
46 conviction, suffer the penalty of imprisonment of six (6) months to five (5) years
47 and/or a fine of not less than fifty thousand pesos (P50,000.00) but not more

than five hundred thousand pesos (P500,000.00), at the discretion of the court, and without prejudice to the imposition of administrative sanctions such as fines, suspension or revocation of business permit, business license or accreditation, and professional license;

- f. If any person, natural or juridical, who violates the provisions of Section 39 of this Act shall, upon conviction, suffer the penalty of imprisonment of six (6) months to five (5) years and/or a fine of not less than fifty thousand pesos (P50,000.00) but not more than five hundred thousand pesos (P500,000.00), or both imprisonment and fine, at the discretion of the court, and without prejudice to the imposition of administrative sanctions such as suspension or revocation of business permit, business license or accreditation, and professional license;
- g. Any person, natural or juridical, who shall violate any of the provisions in Section 44, shall, upon conviction, suffer the penalty of imprisonment of six (6) months to five (5) years and/or a fine of not less than fifty thousand pesos (P50,000.00) but not more than five hundred thousand pesos (P500,000.00), at the discretion of the court, and without prejudice to the imposition of administrative sanctions such as fines, suspension or revocation of business permit, business license or accreditation, and professional license; and
- h. Any person who has obtained knowledge of confidential HIV and AIDS information and uses such information to malign or cause damage, injury or loss to another person shall face liability under Articles 19, 20, 21 and 26 of the new Civil Code of the Philippines.

Fines and penalties collected pursuant to this Section shall be deposited in the National Treasury.

SECTION 46. *Appropriations.* – The amount needed for the initial implementation of this Act shall be charged against the appropriations for the DOH. Thereafter, such sums as may be necessary for the continued implementation of this Act shall be included in the annual General Appropriations Act.

The funding requirement needed to provide for the health insurance package and other services for persons living with HIV as stated in Section 37 hereof shall be charged against the PhilHealth's corporate funds.

SECTION 47. *Transitory Provision.* – the personnel designated by the DOH as Secretariat of the Council under Section 7 of this Act shall be absorbed as permanent personnel to fill the positions of the Secretariat as provided in this Act.

SECTION 48. *Implementing Rules and Regulations.* – The Council, within ninety (90) days from the effectivity of this Act, shall promulgate the necessary rules and regulations for the effective implementation of the provisions of this Act.

SECTION 49. *Repealing Clause.* – Republic Act No. 8504, otherwise known as the "Philippine AIDS Prevention and Control Act of 1998", is hereby repealed.

All decrees, executive orders, proclamations and administrative regulations or parts thereof, particularly in Republic Act No. 3815, otherwise known as "The Revised Penal Code"; Republic Act No. 8353, otherwise known as "The Anti-Rape Law of 1997"; Executive Order No. 209, otherwise known as "The Family Code of the Philippines"; Republic Act No. 7719, otherwise known as the "National Blood Services Act of 1994"; Republic Act No. 9165, otherwise known as the "Comprehensive Dangerous Drugs Act of 2002"; and Republic Act No. 7170, otherwise known as the "Organ Donation Act of 1991", inconsistent with the provisions of this Act are hereby repealed, amended or modified accordingly.

1 **SECTION 50.** *Separability Clause.* – If any provision or part of this Act is declared
2 unconstitutional, the remaining parts or provisions not affected shall remain in full force and
3 effect.

4 **SECTION 51.** *Effectivity.* – This Act shall take effect fifteen (15) days after its
5 complete publication in the *Official Gazette* or in a newspaper of general circulation.

6 Approved,