

Republic of the Philippines
HOUSE OF REPRESENTATIVES
Quezon City, Metro Manila

EIGHTEENTH CONGRESS
First Regular Session

House Bill No. 837



Introduced by Representative Gabriel H. Bordado, Jr.

EXPLANATORY NOTES

Good governance is always anchored on transparency and accountability. As the principal authors of this bill- Representative Henendina Abad and former Representative (and now Vice President) Maria Leonor G. Robredo- articulated in their explanatory note when they first filed it in the 16th Congress, “it will empower our citizenry and it is in their empowerment that governance towards a progressive society can be achieved.”

They averred that the Filipinos should trust their government by being transparent in its dealings, particularly in fiscal transactions and policy formulation. It must also be ready, at all times, to provide them with accurate, timely, and relevant information to enable them to make intelligent decisions on issues confronting the nation.

For decades, the Filipino people have been waiting for the passage of the Freedom of Information Bill. They will certainly appreciate the immediate passage of this bill in the 18th Congress.

Gabriel H. Bordado, Jr.

Representative, Third District of Camarines Sur

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1 **“AN ACT TO STRENGTHEN THE RIGHT OF CITIZENS**
2 **TO INFORMATION HELD BY THE GOVERNMENT”**

4 Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

6 **SECTION 1. Short Title.** - This Act shall be known as the “**People’s Freedom of Information Act.**”

9 **SEC. 2. Declaration of Policy.** - The State recognizes the right of people to information on matters of
10 public concern, and adopts and implements a policy of full public disclosure of all its transactions involving
11 public interest, subject to the procedures and limitations provided by this Act. This right is indispensable to
12 the exercise of the right of the people and their organizations to effective and reasonable participation at all
13 levels of social, political and economic decision-making.

16 **SEC. 3. Coverage.** - This Act shall cover all government agencies, to refer to the executive, legislative, and
17 judicial branches as well as the constitutional bodies of the Republic of the Philippines, including the
18 national government and all its agencies, departments, bureaus, offices and instrumentalities, constitutional
19 commissions and constitutionally mandated bodies, local governments and all their agencies, regulatory
20 agencies, chartered institutions, government-owned or controlled corporation, including wholly-owned or
21 controlled subsidiaries, government financial institutions, state universities and colleges, the Armed Forces
22 of the Philippines, The Philippine National Police, all offices in the Congress of the Philippines including the
23 offices of the Senators and Representatives, the Supreme Court and all lower courts established by law.

26 **SEC. 4. Definition of Terms.** - As used in this Act:

28 a) **Dataset** refers to an organized collection of data in a variety of forms, including tabular,
29 geospatial, or image data files.

31 b) **Information** refers to data that have been processed into record, document, paper, report,
32 letter, contract, minutes and transcripts of official meetings, maps, books, photographs,
33 data, research materials, in whatever form, or film, audio and video recordings, magnetic
34 or other tapes, electronic data, in whatever format, which are made, received or kept in or
35 under the control and custody of any government agency pursuant to law, executive order,
36 rules and regulations, ordinance, or in connection with the performance or transaction of
37 official business by any government agency.

- 1 c) **Machine-readable** refers to formats that allow data to be extracted and processed by
2 computer programs.
- 3 d) **Official record** refers to information produced or received by public officer or employee, or
4 by a government agency in an official capacity or pursuant to a public function or duty. This
5 shall refer to the stage or status of the information.
- 6 e) **Open format** refers to one that is platform independent, machine readable, and made
7 available to the public without restrictions that would impede the re-use of that
8 information.
- 9 f) **Public record** refers to information required by law, executive orders, rules, or regulations
10 to be entered, kept, and made publicly available by a government agency.

11
12 **SEC. 5. Access to Information.** - Every person who is a Filipino citizen has the right to and shall, on
13 request, be given access to any record under the control of a government agency. Government agencies
14 and public officials shall have the duty to disclose and make available for scrutiny, copying, and
15 reproduction in the manner provided by this Act, all information pertaining to official acts, transactions, or
16 decisions as well as government research data used as a basis for policy development, subject to the
17 exceptions enumerated under Section 7 of this Act, regardless of their physical form or format in which they
18 are contained and by whom they were made.

19
20 Nothing herein contained shall allow private acts, transactions or records of public officials and private
21 individuals to be the subject of mandatory disclosure under this Act: *Provided*, however, that income tax
22 returns, and statement of assets, liabilities and networth (SALN) of public officials shall be released subject
23 to existing laws, rules and regulations: *Provided further*, that the limitations and prohibitions to make
24 available to the public the SALN shall not apply when, upon order of the Sandiganbayan, it has been
25 established that there is probable cause related to the commission of an offense.

26
27 **SEC. 6. Presumption.** - There shall be a legal presumption in favor of access to information. The request
28 for information may be denied only if it is clearly falls under the exceptions provided under this Act.
29 Accordingly, government agencies shall have the burden of proving that the information requested is
30 exempted from disclosure.

31
32 **SEC. 7. Exceptions.** - Access to information shall be granted unless:

- 33 a) The information is specifically authorized to be kept secret under guidelines established by
34 an executive order, and properly classified pursuant thereto: *Provided*, that 1) The
35 information directly relates to national security or defense and its revelation may cause
36 grave damage to the national security or internal and external defense of the State; or 2)
37 The information requested pertains to the foreign affairs of the Republic of the Philippines,
38 when its revelation shall unduly weaken the negotiating position of the government in an
39 ongoing bilateral or multilateral negotiation or seriously jeopardise the diplomatic relations
40 of the Philippines with one or more States. *Provided further*, that the executive order shall
41 specify the reasonable period after which the information shall be automatically
42 declassified or be subject to mandatory declassification review, and that any reasonable
43 doubt as to classification and declassification shall be settled in favor of the right to
44 information.

- 1 b) The information consists of records of minutes and advice given and opinions expressed
2 during decision-making or policy formulation, invoked by the Chief Executive to be
3 privileged by reason of the impairment of the Chief Executive's deliberation process that
4 would result from the disclosure thereof. Once policy has been formulated and decisions
5 made, minutes and research data may be made available for disclosure unless they were
6 made in executive session.
- 7 c) The information requested pertains to internal and/or external defense, law enforcement,
8 and border control, when the disclosure thereof would:
9
- 10 (i) unduly compromise or interfere with any legitimate military or law enforcement
11 operation; or
12 (ii) unduly compromise or interfere with the prevention, detection or suppression of
13 criminal activity, the effective implementation of immigration controls and border
14 security; or
15 (iii) deprive a person of a right to fair trial or an impartial adjudication; or
16 (iv) lead to the disclosure of the identity of a confidential source, including a
17 government, or foreign agency or authority or any private institution which furnished
18 information on a confidential basis, and, in the case of a record or information
19 compiled by law enforcement authority, in the course of an investigation or by an
20 agency conducting a lawful national security intelligence investigation, information
21 furnished by a confidential source; or
22 (v) disclose techniques and procedures for law enforcement investigations or
23 prosecutions, or would disclose guidelines for law enforcement investigations or
24 prosecutions if such disclosure could reasonably be expected to risk circumvention
25 of the law; or
26 (vi) endanger the life or physical safety of any individual;
- 27 d) The information requested consists of drafts of the following: orders, resolutions, decisions,
28 memoranda or audit reports by any executive, administrative, regulatory, constitutional,
29 judicial or quasi-judicial body in the exercise of their adjudicatory and/or audit function;
- 30 e) The information requested is obtained by any committee of either House of Congress in
31 executive session;
- 32 f) The information requested pertains to personal information of a natural person, whether
33 from the public or the private sector, and its disclosure would constitute an unwarranted
34 invasion of personal privacy. This may include signatures, addresses, telephone numbers,
35 identification numbers, names of family members, race or ethnic, religion, health,
36 education, sexual orientation, and similar information, unless such information is
37 specifically required by law to be entered into an official record and made available to the
38 public, or the person has consented in writing to the disclosure of the information. To the
39 extent required to prevent an unwarranted invasion of personal privacy, an agency may
40 redact such information from a record made available to the public. However, the
41 justification for the deletion shall be explained fully in writing, and the extent of such
42 deletion shall be indicated on the portion of the record which is made available or
43 published;
- 44 g) The information requested pertains to trade secrets and commercial or financial
45 information or intellectual property obtained from a natural or juridical person other than
46 the requesting party, whenever the revelation thereof would seriously prejudice the interest
47 of such natural or juridical person in trade, industrial, financial or commercial competition;

- 1
- 2 h) The information is classified as privileged communications in the legal proceedings by law
3 or by the Rules of Court, unless the person entitled to the privilege has waived it;
- 4
- 5 i) the information requested is exempted by law or the Constitution, in addition to those
6 provided in this section;
- 7
- 8 j) When prematurely disclosed, the information, would, in the case of a government agency
9 that regulates or deals with the commodities markets, currencies, interest rates, securities,
10 or financial institutions, likely lead to fraud, manipulation, or other unlawful acts or schemes
11 involving currencies, interest rates, securities, or, in the case other government agencies,
12 likely frustrates the effective implementation of a proposed official action: Provided, That
13 the information shall be accessible once and the anticipated danger has ceased.
- 14
- 15 k) The information has already been made accessible as provided for in Section 12.

16

17 For paragraphs (c) to (k) of this section, the determination whether any of these grounds shall apply be the
18 responsibility of the head of office of the government agency in the custody or control of the information, or
19 any responsible central or field officer/s duly designated by him.

20

21

22 **SEC. 8. Qualifications to the Exceptions.**

- 23
- 24 a) The exceptions in the preceding section shall be strictly construed;
- 25
- 26 b) The exceptions cannot be invoked to cover-up a crime, wrongdoing, graft, or corruption;
- 27
- 28 c) Whenever the information covered by an exception may be reasonably severed from a
29 record, the record shall be released with the exempt information redacted, or the
30 information not covered by the exception shall otherwise be communicated to the
31 requesting party;
- 32
- 33 d) The President, the Supreme Court, the Senate, the House of Representatives, and the
34 Constitutional Commissions may waive an exception with respect to information in the
35 custody of offices under their respective supervision or control, when they deem that there
36 is an overriding public interest in disclosure; and
- 37
- 38 e) The exceptions do not constitute authority to withhold information from Congress, nor
39 authority for the executive branch of a local government unit to withhold information from
40 the legislative body of such local government unit.

41

42

43 **SEC. 9. Mandatory Disclosure of Information.** - (a) In fulfilment of Article XI, Section 17 of the
44 Constitution and subject to Section 5 and Section 7 (f) of this Act, the website of their respective offices shall
45 provide to the public, the Statement of Assets, Liabilities, and Net worth (SALN) on an annual basis of the
46 following national officials:

- 47
- 48 1. The President;
- 49
- 50 2. The Vice-President
- 51
- 52 3. The Members of the Cabinet;

- 1 4. The Members of the Senate and the House of representatives;
- 2
- 3 5. The Justices of the Supreme Court;
- 4
- 5 6. The Commissioners of the Constitutional Commissions and other constitutional offices; and
- 6
- 7 7. The officers of the Armed Forces with rank of general or equivalent flag rank.

8
9 (b) All agencies of all branches of government shall publish in their website and update on a monthly basis,
10 a register containing the following information:

- 12 1. Freedom of Information Manual (FIM) in full;
- 13
- 14 2. Rules of Procedure, descriptions of forms available or the places at which forms may be
15 obtained, and instructions as to the scope and contents of all papers, reports, or
16 examinations;
- 17
- 18 3. Substantive rules of general applicability adopted as authorized by law, and statements of
19 general policy or interpretations of general applicability formulated and adopted by agency,
20 including subsequent amendments;
- 21
- 22 4. Public interest documents or records, including:
23
- 24 i. Annual Budget Government Agencies;
- 25
- 26 ii. Itemized Monthly Collection and Disbursement;
- 27
- 28 iii. Summary of Income and Expenditures;
- 29
- 30 iv. Component of the Internal Revenue Allotment (IRA) Utilization;
- 31
- 32 v. Annual Procurement Plan and Procurement List;
- 33
- 34 vi. Items for Bidding;
- 35
- 36 vii. Bid Results on Civil Works, and Goods and Services;
- 37
- 38 viii. Abstract of Bids as Calculated;
- 39
- 40 ix. Procurement contracts entered into by a government agency;
- 41
- 42 x. Construction or Concession Agreements or contract entered into by a government
43 agency with any domestic or foreign person or entity;
- 44
- 45 xi. Private sector participation agreements or contracts infrastructure and development
46 projects under Republic Act 7718;
- 47
- 48 xii. Public funding extended to any private entity;
- 49
- 50 xiii. Bilateral or multilateral agreements and treatises in trade, economic partnership,
51 investments, cooperation and similar binding commitments;

- 1 xiv. List of persons or entities who were granted licenses, permits or agreements for the
2 extraction and/or utilization of natural resources given by any government agency;
3
- 4 xv. Statement of Assets and Liabilities of the public officer of the government agency;
5 and
6
- 7 xvi. Guarantees given by any government agency to government-owned or controlled
8 corporations and to private corporations or entities.

9

10 The register shall contain a brief description of the transaction, the parties and amounts involved, the key
11 steps undertaken towards its conclusion, and the relevant dates. Provided, that contracts and agreements
12 involving an amount of at least Fifty Million Pesos (Php50,000,000.00) shall be published in full in the
13 website of the concerned government agency or the Official Gazette Online, subject to the succeeding
14 section. A covered record shall be published in the website not later than thirty (30) working days from its
15 perfection or issuance.

16

17 (c) All government agencies shall, over time, endeavour to build their capacity and practice to publish in full
18 all other contracts, agreements, or treaties covered under this section, especially those that are of the
19 highest public interest by reason of the amounts involved and the impact of the transaction to the public. All
20 government agencies must ensure that they have a compliant website within two (2) years from the
21 effectivity of this Act.

22

23 (d) Should an agency lack the capacity to comply with the website publication requirement of this section,
24 the agency shall initiate a capacity-building program, coordinate with another appropriate agency, or use an
25 alternative mechanism, to facilitate substantive compliance not later than three (3) years from the effectivity
26 of this Act.

27

28

29 **SEC. 10. Promotion of Openness in Government.** – (a) Duty to Publish Information- In conjunction with
30 Republic Act 9485, or the Anti-Red Tape Act of 2007, government agencies shall regularly publish, print and
31 disseminate at no cost to the public, in an accessible form, and through their website, timely, true, accurate
32 and updated key information, including:

- 33
- 34 1. A description of its mandate, structure, powers, functions, duties and decision-making
35 processes;
- 36
- 37 2. A description of the frontline services it delivers and the procedure and the length of time
38 by which they may be availed of;
- 39
- 40 3. The names of its key officials, their powers, functions and responsibilities, and their profiles
41 and curriculum vitae;
- 42
- 43 4. Work programs, development plans, investment plans, projects, performance targets and
44 accomplishments, and budgets, revenue allotments and expenditures;
- 45
- 46 5. Important rules and regulations, orders or decisions: *Provided*, that they be published
47 within fifteen (15) calendar days from promulgation;
- 48
- 49 6. Datasets generated in the implementation of agency mandates, programs, activities, and
50 projects such as statistics, figures, and geospatial data;
- 51
- 52 7. Current and important database and statistics that it generates;

1 8. Bidding processes and requirements; and

2
3 9. Mechanism or procedures by which the public may participate in or otherwise influence the
4 formulation of policy or the exercise of its powers.

5
6 (b) Accessibility of Language and Form - Every government agency shall endeavour to translate key
7 information into major Filipino language and present them in popular form and means.

8
9
10 **SEC. 11. Capacity-Building, Promotion of Best Practices, and Continuous Updating of Appropriate**
11 **Use of Information Technology.** - All government agencies shall establish, operate, and maintain a
12 website with features that are compliant with all the provisions of this Act, within two (2) years from
13 effectivity of this Act.

14
15 Every government agency shall ensure the provision of adequate training for its officials and employees to
16 improve awareness of the people's right to information on matters of public concern and the provisions of
17 this Act. Similarly, all government agencies shall endeavour to study and adopt best practices in relation to
18 information disclosure, records maintenance, and archiving.

19
20 The National Computer Center shall monitor all government agency websites and provide appropriate
21 support for their development and ensure full compliance with requirements of this Act.

22
23
24 **SEC. 12. Exemption from Compliance.** - The government agency shall be excused from complying with a
25 subsequent identical or substantially similar request from the same requesting party where it has previously
26 complied with a request for information unless a reasonable interval has lapsed between compliance with
27 the previous request and the making of current request: *Provided*, that the government agency, in denying
28 the request, complies with section 20 of this Act.

29
30
31 **SEC. 13. Additional Protection of Privacy.** - While providing for access to information in public records,
32 this Act also affords full protection of the right to privacy of individuals, as follows:

- 33
34 a) A government agency must ensure that personal information in its custody or under its
35 control is disclosed only as permitted under this Act;
- 36
37 b) A government agency must protect personal information in its custody or under its control
38 by making reasonable security arrangements against such risks as authorized access,
39 collection, use, disclosure, or disposal;
- 40
41 c) An employee, officer or director of a government agency who has access, whether
42 authorized or unauthorized, to personal information in the custody of the agency, must not
43 disclose that information except as authorized under this Act.

44
45
46 **SEC. 14. Administrative Liability.** - It shall be tantamount to gross neglect of duty and shall as a ground
47 for administrative and disciplinary sanction against any public official or employee who wilfully and
48 knowingly commits the following acts:

- 49
50 a) Refusal to promptly forward the request under Section 18 of this Act to the public officer
51 within the same office or agency responsible for officially acting on the request when such

- 1 is a direct cause of the failure to disclose the information within the periods required by this
2 Act;
- 3
- 4 b) Failure to act on the request within the periods required by this Act;
- 5
- 6 c) Claim an exception under Section 7 of this Act when the claim is manifestly devoid of
7 factual or legal basis;
- 8
- 9 d) Refusal to comply with the decision of immediate supervisor, the Ombudsman, or of any
10 court ordering the release of information;
- 11
- 12 e) Approval of policies, rules and regulations manifestly contrary to the provisions of this Act,
13 and which policies, rules and regulations are direct cause of the denial of a request for
14 information.
- 15
- 16

17 **SEC. 15. Criminal Liability.** - (a) The following acts shall be subject to the penalty of imprisonment of not
18 less than one (1) month but not more than six (6) months, with the accessory penalty of dismissal from
19 service:

- 20
- 21 1. Falsely denying or concealing the existence of information mandated for disclosure under
22 this Act; and
- 23
- 24 2. Destroying, or causing to be destroyed, information and/or documents being requested
25 under this Act, for the purpose of frustrating the requesting party's access thereto.

26

27 (b) Any private individual who knowingly induces or cause the commission of the foregoing act shall be
28 liable as principal by inducement in the prosecution of public officials or employees under this section.

29

30 (c) The acts under paragraph (a) of this Section, if proven in an administrative proceeding shall be subject to
31 the penalty of dismissal, even if no criminal prosecution is instituted against the person found liable.

32

33

34 **SEC. 16. Denial In Good Faith Not a Ground for Liability.** - A denial in good faith of a request for access
35 to information made pursuant to the provisions of this Act shall not constitute grounds for administrative or
36 criminal liability.

37

38

39 **SEC. 17. Freedom of Information Manual.** - (a) For the effective implementation of this Act, all
40 government agencies shall prepare a Freedom of Information Manual, setting forth the following:

- 41
- 42 1. The location and contact information of the head, regional, provincial and field offices of
43 the agency, and other established places where the public can obtain information or
44 submit requests;
- 45
- 46 2. The type of information it generates, produces and/or publishes;
- 47
- 48 3. A description of its record-keeping system;
- 49
- 50 4. The person or office responsible for receiving requests for information;
- 51

- 1 5. The procedure for the filing of requests personally, by mail, or through identified electronic
2 means;
- 3
- 4 6. The standard forms for the submission of request and for the proper acknowledgement of
5 the request;
- 6
- 7 7. The process for the disposition of the request, including the routing of the request to the
8 person or office with the duty to act on the request and the decision-making process for the
9 approval or denial of the request;
- 10
- 11 8. The procedure for the administrative appeal of any denial for access to information;
- 12
- 13 9. The schedule of service or processing fees pertinent to a request for information;
- 14
- 15 10. The process and procedure for the mandatory disclosure of information under Section 9 of
16 this Act: *Provided*, that, should the agency lack the capacity to comply with Section 9 of
17 this Act, a brief description of its plan to facilitate compliance within three (3) years from
18 approval of this Act; and
- 19 11. Such other information, taking into consideration the unique characteristics of the agency,
20 that will help facilitate the effective implementation of this Act.

21

22 (b) The Freedom of Information Manual shall also be posted in the agency website and the hard copy shall
23 be available at the agency reception area by the public;

24

25 (c) In no case shall the absence of the aforementioned Manual be a reason for the denial of any request for
26 information made in accordance with this Act.

27

28 (d) The heads of each of the departments and agencies may designate liaison units or committees which
29 shall coordinate with the other units of the agency in implementing this Act. The composition, functions, and
30 duties of these liaison units or committees shall be included in the Manual.

31

32

33 **SEC. 18. Procedure of Access.** – (a) Any person who wishes to obtain information shall submit, free of
34 charge, a request to the government agency concerned personally, by mail, or through electronic means. A
35 person who is unable, because of illiteracy or disability, to make a written request for information may make
36 an oral request instead. The public officer who receives the oral request shall reduce it to writing, indicating
37 therein one's name and position within the government agency, and give a copy thereof to the person who
38 made the request. The request shall state the name and preferred contact information of the requesting
39 party, and reasonably describe the information required, the reason for the request of information and the
40 preferred means by which the government agency shall communicate such information to the requesting
41 party: Provided, that the stated reason shall not be used as a ground to deny the request or to refuse the
42 acceptance of the request, unless the request is contrary to law. If the request is submitted personally, the
43 requesting party shall show a current identification document issued by any government agency, or
44 government or private employer or school, or a community tax certificate. If the request is submitted by mail
45 or through electronic means, the requesting party may submit a photostatic or electronically scanned copy
46 of the identification, or other convenient means as determined by the agency.

47

48 (b) The public official receiving the request shall provide reasonable assistance, free of charge, to enable all
49 requesting parties and particularly those with special needs, to comply with the requirements under this
50 Section.

1 (c) The request shall be duly received by the concerned government agency, which shall forthwith indicate
2 the date and time of receipt and the name, rank, title and position of the receiving public officer or employee
3 who shall likewise affix one's signature thereon, and shall furnish the requesting party a copy thereof. In
4 case the request is submitted by electronic means, the government agency shall provide for an equivalent
5 means by which the requirements of this paragraph shall be met. Each government agency shall establish a
6 system by which the status of all request for information received by it may be verified at anytime.
7

8 (d) The request may indicate the requesting party's preferred mode and means of receiving the information
9 requested, provided that the mode and means are reasonable, taking into consideration equipment normally
10 available to the concerned government agency.
11

12 (e) A government agency may communicate the information requested in a form other than the preferred
13 means whenever such preferred means would unreasonably interfere with the effective operation of the
14 agency, or if the agency has no capability in communicating the information in the preferred format, or when
15 the preferred format may be detrimental to the preservation of the record.
16

17 (f) The government agency shall comply with the request as soon as practicable and, in any case, within
18 fifteen (15) working days from the receipt thereof. The period may be extended whenever the information
19 requested requires a search of the government agency's field or satellite offices, examination of voluminous
20 records, the occurrence of fortuitous events or other analogous cases.
21

22 (g) The government agency shall, in writing or through electronic means, notify the person making the
23 request of the extension, setting forth the reasons for such extension and the date when the information
24 shall be made available, which in no case shall result in an extension of more than twenty (20) working
25 days.
26

27 (h) Once a decision is made to grant the request, the person making the request shall be notified of such
28 and shall pay the required access and processing fees.
29

30 (i) If the information is not held by the government agency from which the request was made, it shall notify
31 the requesting party that it does not hold the information and indicate which agency holds the record, if
32 known. Whenever practicable, the agency receiving the request may also cause the transfer of the request
33 to the appropriate agency that holds the information: Provided, that the period to comply with the request
34 under this Section shall begin to run only upon receipt of the agency to which the request is transferred.
35

36
37 **SEC. 19. Access and Processing Fees.** – Government agencies may charge a reasonable fee to
38 reimburse the actual cost of production, copying or transcription, and the communication of the information
39 requested. An Agency may waive the fees whenever it is satisfied that the requester is an indigent, or that
40 the cost of reproduction is negligible, or that it is pursuant to a program for a proactive disclosure.
41

42
43 **SEC. 20. Notice of Denial.** - If the government agency decided to deny the request, in whole or in part, it
44 shall, as soon as practicable, and in any case within fifteen (15) working days from the receipt of the
45 request, notify the person making the request of such denial in writing or through electronic means. The
46 notice shall indicate the name, rank, title or position of the person making the denial, clearly set forth the
47 grounds for denial and the circumstances on which the denial is based, and indicate available rights of
48 reconsideration or appeal. Failure to notify the person making the request of denial, or of the extension,
49 shall be deemed a denial of the request for access to information.
50

51

52

1 **SEC. 21. Remedies in Cases of Denial.** - (a) In all government agencies other than the judicial branch-

- 2
- 3 1. A denial of a request for access to information may be appealed to the Head of Agency,
4 following the procedure required under Section 17 (1) (8) of this Act: Provided, that the
5 appeal must be filed within fifteen (15) calendar days from receipt of the notice of denial and
6 must be decided within (15) calendar days from filing. Failure to resolve the appeal within
7 the aforementioned period shall constitute a denial of the appeal.
- 8
- 9 2. A person denied access to information may file a verified complaint with the office of the
10 Ombudsman, praying that the government agency concerned be directed to immediately
11 afford access to the information being requested. The Office of the Ombudsman shall
12 promulgate its special rules of procedure for the immediate disposition of complaints filed
13 pursuant to this Section. Unless restrained or enjoined, the decision of the Office of the
14 Ombudsman shall be immediately executor, without prejudice to review in accordance with
15 the Rules of Court.
- 16
- 17 3. A party whose request for information has been denied, whether or not such decision has
18 been appealed to the head of an agency, may file a verified petition for mandamus in the
19 proper court, alleging the facts with certainty and praying that judgement be rendered,
20 ordering the respondent immediately or at some other time to be specified by the court, to
21 disclose the information and to pay the damages sustained by the requesting party by the
22 reason of the denial. The procedure for such petition shall be summary in nature.
- 23

24 In resolving a complaint or petition brought under paragraphs (2) and (30) hereof, the Ombudsman or the
25 court is empowered to receive the information subject of a claim of exception under Section 7 herein, and to
26 examine them in camera to determine the sufficiency of factual and legal basis of such claim, when the
27 sufficiency cannot be reasonably determined through evidence and circumstances apart from the
28 information

29

30 (b) In the Judicial Branch - The Judiciary shall be governed by remedies as promulgated by the Supreme
31 Court.

32

33 The remedies under this section shall be sought or granted without prejudice to any other administrative,
34 civil or criminal action covering the same at.

35

36 The remedies available under this Act shall be exempt from the rules on non-exhaustion of administrative
37 remedies and the application of the provisions of Republic Act 9285, otherwise known as the Alternative
38 Dispute Resolution Act of 2004.

39

40 In case the requesting party has limited or no financial capacity, the Public Attorney's Office is mandated to
41 provide legal assistance to the requesting party in availing of the remedies provided under this Act.

42

43

44 **SEC. 22. Keeping of Records.** - (a) Government agencies shall create and maintain in appropriate
45 formats, accurate and reasonably complete documentation or records of their organization, policies,
46 transactions, decisions, resolutions, enactments, actions, procedures, operations, activities,
47 communications and documents received or filed with them and the data generated or collected. These
48 shall include working files such as drafts or notes, whenever these have been circulated within the agency
49 for official purpose such as for discussion, comment or approval or when these contain unique information
50 that can substantially contribute to a proper understanding of the agency organization, policies, transaction,
51 decisions, resolutions, actions, procedures, operations, and activities;

52

1 (b) Government agencies, in coordination with the National Archives of the Philippines, shall identify specific
2 and classes of official records in their custody or control that have continuing historical, administrative,
3 informational, legal evidentiary, or research value, for preservation by such agencies of their legitimate
4 successors, or for proper documentation if and when the records are transferred to the National Archives of
5 the Philippines.

6
7 (c) In addition to the specific and classes of official records identified for preservation under letter (b) of this
8 section, the following shall not be destroyed;

- 9
- 10 1. Records pertaining to loans obtained or guaranteed by the government;
 - 11 2. Records of government contracts involving amounts Fifty Million Pesos
12 (Php50,000,000.00) or more, or related to infrastructure, public and private partnerships,
13 utilities, or other important projects;
 - 14 3. The original Declaration under oath of the assets, liabilities and net worth of public officers
15 and employees submitted to the Office of the Ombudsman, as required by law; and
 - 16 4. Records of official investigations pertaining to allegations of graft and corruption of public
17 officers.

21
22 (d) Government agencies shall prepare, according to the standards set in and within the period mandated
23 by Republic Act 9470 or the National Archives of the Philippines Act of 2007, a record management program
24 that includes the following:

- 25
- 26 1. A record maintenance system for the creation, selection, classification, indexing and filing
27 of official records that facilitate the easy identification, retrieval and communication of
28 information to the public;
 - 29 2. A record maintenance, archival and disposition schedule providing a listing of records
30 under current use for retention by the agency, for transfer to the National Archives, or for
31 destruction: Provided, that destruction of the official records may be implemented only
32 upon approval of the National Archives of the Philippines; and
 - 33 3. Identification of the specific roles and responsibilities of agency personnel in the
34 implementation of such system and schedule.

37
38 (e) in addition to its function as repository of all rules and regulations issued by agencies as provided under
39 Book VII, Chapter II of the Administrative Code of 1987, the University of the Philippines Law Center shall,
40 in coordination with the Office of the President which has exclusive editorial and printing jurisdiction over the
41 Official Gazette, and with other relevant agencies, maintain a database, and publish in the Official Gazette
42 or in digital or online form, the following:

- 43
- 44 1. All laws of the Philippines and their amendments, from the episode of the Philippine
45 Commission to the present;
 - 46 2. All presidential issuances from November 15, 1935 to the present, including but not
47 limited, to executive orders, presidential proclamations, administrative orders,
48 memorandum circulars, general orders, and other similar issuances;
 - 49 3. A database of all appointments and designations made by the President of the
50 Philippines; and

1 4. Opinions rendered by the Secretary of Justice.
2
3

4 **SEC. 23. Publication in the Official Gazette.** - For purposes of mandatory disclosure as provide in
5 Section 9 of this Act, the publication in the Official Gazette website shall be considered official publication
6 provided there shall be a timestamp in the said document.
7

8 For purposes of compliance with Article 2 of the Civil Code of the Philippines, publication of the following in
9 the online version of the Official Gazette, with the corresponding timestamps on the document, shall be
10 considered as official publication:
11

- 12 a) All important legislative acts and resolutions of a public nature of the Congress of the
13 Philippines;
- 14 b) All executive and administrative orders and proclamations of general application;
- 15 c) Decisions or abstracts of decisions of the Supreme Court and the Court of Appeals or other
16 courts of similar rank, as may be deemed by said courts of sufficient importance to be so
17 published;
- 18 d) Such documents or classes of documents as the President shall determine from time to
19 time to have general application or which he may authorize to be published.
20

21 However, other documents or classes of documents as may be required to be published by law, such as
22 petitions and/or legal notices in connection with land titles, naturalization or special proceedings shall
23 continue to be published in the print version of the Official Gazette or in any newspaper of general
24 circulation for purposes of compliance with the publication requirement.
25

26 **SEC. 24. Act Not a Bar to Claim of Right to Information Under the Constitution.** - No provision of this
27 Act shall be interpreted as a bar to any claim of denial of the right to information under Article III, Section 7
28 of the 1987 Constitution.
29

30 **SEC. 25. Publication of Government Data in Open Data Philippines Website.** - For purposes of
31 enhancing the public's access to government information and abiding by the Philippines' international
32 commitments to transparency and government openness, all government agencies shall publish in Open
33 Data Philippines website, datasets generates in the implementation of agency mandates, programs,
34 activities, and projects. These datasets shall be updated, whenever permissible, at least once in every
35 quarter of every year.
36

37 The Open Data website shall be maintained and administered by an Open Data Task Force under the
38 Office of the President, or any such similar body designated by the President for this purpose.
39

40 For the purpose of making government data more accessible to the public, all datasets published on the
41 Open Data Philippines website and on LGU websites as mandated in Section 9 of this Act shall be,
42 whenever practicable, of a machine-readable and open format.
43

44 **SEC. 26. Tracking Requests for Information.** - Website of government agencies shall contain a matrix of
45 requests made, their status and the decision regarding the request. The matrix shall also contain links to
46 uploaded information from approved requests: In such cases where requests are denied, the matrix shall
47 contain the reasons for denial and the status of appeal if such is done.
48

1 **SEC. 27. Release to One, Release to All.** - For purposes of streamlining requests for information, once
2 information has been made available to an individual through a request for information, the said dataset
3 shall also be published in an appropriate website, Department website, or Local Government website thus
4 allowing the public access to all information that has been requested.
5
6

7 **SEC. 28. Integration of Freedom of Information (FOI) and Good Governance In Elementary and**
8 **Secondary Curriculum.** - To ensure well informed generations of citizens, the right to information, the
9 principles of accountability and transparency, democracy and leadership, and good governance shall be
10 integrated in such subjects as Heyograpiya, Kasaysayan at Sibika (HEKASI) and Araling Panlipunan in the
11 elementary level and in such subjects as Social Studies and Makabayan or its equivalent subject in high
12 school level. The Department of Education , in coordination with the Civil Service Commission and other
13 relevant offices, shall prepare the necessary modules and teaching programs consistent with the objectives
14 of this Act.
15
16

17 **SEC. 29. Annual Reports on Action Taken on Request for Access to Information.** - All government
18 agencies shall prepare, for each fiscal year, a report on the number of requests for information they
19 received, processed, granted and denied; of appeals made from details of such requests; and of pending
20 court actions they are a party to as result of such requests. These reports may be integrated in the main
21 annual reports of government agencies and may be posted and published in their respective websites.
22

23 **SEC. 30. Appropriations.** - The amount to carry out the provisions of this Act shall be charged against
24 those authorized in the current and subsequent General Appropriations Acts.
25

26 **SEC. 31. Separability Clause.** – If any provision of this Act is declared unconstitutional, the remainder of
27 this Act or any provisions not affected thereby shall remain in full force and effect.
28

29 **SEC. 32. Repealing Clause.** – All laws, decrees, executive orders, rules and regulations, issuances or any
30 part thereof inconsistent with the provisions of this act, including Section 18 on the Operation and Effect of
31 Laws, 24 and 25 on the Contents, Editing and Publications of the Official Gazette, Book I, of Executive
32 Order No. 292 or the Administrative Code of 1987 in relation to Article 2 on Effect and Application of Laws of
33 Republic Act 386 or the Civil Code, Memorandum Circular 78 dated 14 August 1964 (Promulgating Rules
34 Governing Security of Classified Matter in Government Offices), as amended, and Section 3, Rule IV of the
35 Rules Implementing Republic Act 6713 (Code of Conduct and Ethical Standards for Public Officials and
36 Employees), are deemed repealed: Provided, the Memorandum Circular78 shall be deemed repealed after
37 one (1) year from the effectivity of this Act or upon issuance of the Executive Order in Section 7(a).
38

39 **SEC. 33. Effectivity.** - This Act shall take effect fifteen (15) days after its publication in the Official Gazette
40 or in a newspaper of general circulation.

Approved,