Republic of the Philippines
HOUSE OF REPRESENTATIVES
Quezon City, Metro Manila

## **EIGHTEENTH CONGRESS**

First Regular Session

HOUSE RESOLUTION NO. \_\_\_\_\_80



Introduced by: Rep. Bayani "BF" F. Fernando

A RESOLUTION URGING THE NATIONAL GOVERNMENT TO FAST TRACK THE DISBURSEMENT OF THE 2<sup>nd</sup> TRANCHE OF THE SPECIAL AMELIORATION PROGRAM (SAP) BY GIVING THE BARANGAY THE POWER TO IDENTIFY THE BENEFICIARIES AND TO DISBURSE THE ALLOCATION

WHEREAS, on March 9 2020 Presidential Proclamation 922 was issued by President Rodrigo Duterte declaring a State of Public Health Emergency throughout the Philippines in view of the rising cases of Corona Virus;

WHEREAS, on 12 March 2020 the Inter Agency Task Force for the Management of emerging Infectious Diseases raised the COVID -19 threat to the highest level due to sustained community transmission of the said disease. Community quarantine was imposed by almost all LGUs most especially in Luzon. The said imposition restricted the mobility of all people and almost all business establishments was closed which brought severe disruption in the economic activities all over the country and affected the means of livelihood of almost all people most especially low income earners;

**WHEREAS,** with the passage for R.A. 11469 otherwise known as Bayanihan to Heal as One Act, the government provided safety nets and amelioration program and services that served as subsidy for the most affected families and individuals;

WHEREAS, the SAP Program is being implemented by the Department of Social Welfare and Development (DSWD) which supposedly have vast network all over the country which are all geared towards the alleviation of the peoples condition in these dire times. The ₱200 billion Social Amelioration Program was instituted by the National Government through the Bayanihan to Heal as One Law. The DSWD was tasked to administer the distribution of the emergency subsidies to indigent families affected by the COVID-19 pandemic in the country. The emergency subsidy program is intended solely for low-income families with at least one member belonging to the informal economy and most vulnerable sectors of the society, whose entire family totally lost their source of income during the implementation of the Luzon-wide enhanced community quarantine. Qualified families will receive ₱5,000 to ₱8,000 monthly allowance for two months under the DSWD social amelioration program.

WHEREAS, the SAP cash subsidies were to be downloaded especially to the poorest of the poor and most vulnerable sectors affected by the lockdown. As approved by the 18th Congress, the emergency cash relief would be distributed directly by the LGUs to the intended beneficiaries identified by this law. But when complaints that certain LGUs were taking too long to implement the SAP due to politics and the usual bureaucratic red tape, President Duterte decided to designate the DSWD as administrator of the funds.

WHEREAS, with respect to the First Tranche of the SAP, there were already reports most especially in NCR area that the SAP was biased as it does not include those people who really should benefit from it and that the agencies are very slow in its implementation. Moreso, barangays who have listed various names who are supposed to benefit from the said SAP were ultimately over ruled by the DSWD in that the DSWD are the ones who will have a final say on who will benefit from the said program;

WHEREAS, in 23 April 2020 in the monitoring done by the Department of Interior and Local Government (DILG), only 25.4 percent of the SAP funds have been so far distributed by the LGUs all over Luzon. As of 1 May 2020 104 out of 1,632 LGUs have completed cash aid distribution. These problems were brought about by bureaucratic system and can no longer be tolerated by the people and that the government cannot reason with an earless hungry belly;

WHEREAS, for a more expeditious and orderly implementation of the Social Amelioration Program, the same must be delegated to the DILG and coursed thru barangays which must be involved and must actually be at the forefront since it is that unit who knows their constituency. The DSWD then will be relieved of the additional burden of the SAP distribution and will be able to concentrate on their regular programs and mandates. The National Government may consider the following;

- 1. Every household in Luzon must be provided with SAP allocation in the amount of P 5,000.00 per family, across the board, regardless if rich, middle class or poor, a house owner or house renter, or vocation or trade;
- 2. The Barangay Captain will issue list of families in their own respective barangays certified by the Sangguniang Barangay by way of a resolution;
- 3. The list of family beneficiaries shall be posted immediately in every street corner in the barangay for information of the beneficiaries and the public. The posted information must contain the names of beneficiaries and their addresses. With these information, the public will know the accuracy and faithfulness of the list as the immediate neighbors are the best to know the legitimate families in their neighborhood and public censure is a sure deterrent to the padding of the lists. Any person in the list will stop at nothing until he receives that money due him and will not entertain any excuses. That will force everyone to come out true.
- 4. The list will be given to the DILG secretary for review who will in turn submit to DBM;

- 5. DBM will release the funds directly to the Barangays. It will be the responsibility of the Barangay Captain and the Treasurer for the accounting of the said funds. The barangay is the only unit of government with a Treasurer authorized and accountable to receive and disburse funds in the smallest or biggest and the farthermost barangay in the country and thus can effectively distribute the funds as fast and as safe.
- 6. Increase the penalty into three folds against erring barangay captains and treasurers who will commit anomaly in the listing and disbursement of SAP funds since in this critical emergency situation;
- 7. The barangay must report within five (5) working days of the disbursement to the DILG and DBM. Copies of the report must also be posted in every street corner within the barangay;
- 8. The DILG shall make it known that each beneficiary in the list shall receive an amount of P5,000.00, no more, no less. Having two or more amounts, as before (P 5,000 and P 8,000), is a good opportunity for unscrupulous and enterprising public officers to give P5,000.00 and have the receivers sign blank document which may after be filled up to appear that P8,000 was disbursed.

**NOW THEREFORE, BE IT RESOLVED, AS IT IS HEREBY RESOLVED** to request the National Government thru the DILG to revisit the implementation of SAP and that the funds for the second trance of said program be coursed thru the barangay LGU and distributed in a manner as here proposed to effect the immediate distribution in an orderly and faithfully the national governments program geared towards the mitigation of the economic problems faced by the general population due to the COVID19 pandemic.

Adopted.

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