SEVENTEENTH CONGRESS OF THE )
REPUBLIC OF THE PHILIPPINES )
First Regular Session )

DATE: 18 AUG 2016

TIME: 1:05 am

BY: pel:

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HOUSE OF REPRESENTATIVES H. No. 3115

Introduced by Representative Raul C. Tupas

## EXPLANATORY NOTE

AN ACT AMENDING REPUBLIC ACT NO. 6963, ENTITLED "AN ACT GRANTING SPECIAL FINANCIAL ASSISTANCE AND BENEFITS TO THE FAMILY OR BENEFICIARY OF ANY POLICE OR MILITARY PERSONNEL OR FIREMAN KILLED OR PERMANENTLY INCAPACITATED WHILE IN THE PERFORMANCE OF HIS DUTY OR BY REASON OF HIS OFFICE OR POSITION AND FOR OTHER PURPOSES"

The passage of Republic Act Number 6975, otherwise known as "An Act Establishing the Philippine National Police (PNP) Under a Reorganized Department of the Interior and Local Government and for Other Purposes," has introduced significant changes in the organization of the country's police force.

Before the passage of the said law, control and supervision over the country's police force, firemen and jail guards was exercised by the Armed Forces of the Philippines (AFP). Under R.A No. 6975, the Department of the Interior and Local Government (DILG) is given the power of supervision and control over the Bureau of Fire Protection (BFP) and the Bureau of Jail Management Penology (BJMP), while the National Police Commission (NAPOLCOM) exercises administrative control and supervision over the PNP. Meanwhile, the power to supervise the affairs of the AFP remains with the Department of National Defense (DND).

In view of the meaningful reforms brought about by the implementation of R.A No. 6975, it has become imperative for the Congress of the Philippines to likewise introduce corresponding amendments to existing laws affecting the country's police organization. One of these laws is R.A No. 6963 otherwise known as "An Act Granting Special Financial Assistance and Benefits to the Family or Beneficiary of Any Police or Military Personnel or Firemen Killed or Permanently Incapacitated While in the Performance of His Duty or by Reason of His Office or Position, and for Other Purposes" which seeks to grant financial assistance to members of the military and police as well as firemen killed or permanently incapacitated in the line of duty.

The present bill expanded the coverage of the special financial assistance and benefits of R.A. No. 6963 to include personnel of the Philippine Coast Guard

(PCG). The PCG is established as an armed and uniformed service attached to the Department of Transportation and Communications (DOTC). However, in times of war, as declared by Congress, the PCG or parts thereof, shall be attached to the DND.

With respect to the funding of the educational program, the allocation of funds from the license fees of firearms collected by the PNP Firearms and Explosives Office (FEO) will be used solely for the benefits of the PNP.

The AFP, BFP, BJMP, and PCG shall be allowed to fund their respective educational programs based on the savings that they will generate.

This proposed measure intends to amend the provisions of R.A No. 6963 to reflect the development brought about by the passage of R.A No. 6975. The important features of this measure are the following:

- The special financial assistance and benefits provided under R.A. No. 6963 shall be extended to cover personnel of the PCG;
- b. The proceeds of the firearms license fees being collected by the PNP FEO, which is the source of educational funds under R.A No. 6963 shall be allocated solely for the use of the qualified dependents of the PNP;
- The AFP, BFP, BJMP, and PCG shall be allowed to fund their respective educational programs based on the savings that they will generate;
- d. Scholarship will be extended to at most three (3) children of the deceased or permanently incapacitated police, military, fire, jail, and coast guard personnel.

It is high time that we provide the much-needed boost to our uniformed personnel by showing our concern amidst the challenging role they play in our present society. One way of showing our concern is by giving support to the educational benefits of qualified dependents of police, military, fire, jail, and coast guard personnel. Certainly, this will help alleviate the economic condition of our personnel and their dependents.

For this reason, the immediate approval of this measure is earnestly sought.

RAUL CTUPAS

SEVENTEENTH CONGRESS OF TH REPUBLIC OF THE PHILIPPINES	)
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First Regular Session	)

## HOUSE OF REPRESENTATIVES H. No. 31.

## Introduced by Representative Raul C. Tupas

AN ACT AMENDING REPUBLIC ACT NO. 6963, ENTITLED "AN ACT GRANTING SPECIAL FINANCIAL ASSISTANCE AND BENEFITS TO THE FAMILY OR BENEFICIARY OF ANY POLICE OR MILITARY PERSONNEL OR FIREMAN KILLED OR PERMANENTLY INCAPACITATED WHILE IN THE PERFORMANCE OF HIS DUTY OR BY REASON OF HIS OFFICE OR POSITION AND FOR OTHER PURPOSES"

Be it enacted by the Senate and House of Representatives of the Philippines in Congress Assembled:

SECTION 1. Section 1 of Republic Act No. 6963 is hereby amended to read as follows:

"Sec. 1. The family or beneficiary of any PERSONNEL OF THE PHILIPPINE NATIONAL POLICE (PNP), ARMED FORCES OF THE PHILIPPINES (AFP), BUREAU OF FIRE PROTECTION (BFP), BUREAU OF JAIL MANAGEMENT AND PENOLOGY (BJMP), AND PHILIPPINE COAST GUARD (PCG) [police or military personnel, including any fireman assisting in a police or military action), who is killed or become permanently incapacitated while in the LINE OF DUTY [performance of his duty] or by reason of his office or position, provided he/SHE has not committed any crime or human rights violation by final judgement on such occasion, shall be entitled to the special financial assistance provided for in this Act in addition to whatever compensation, donation, insurance, gift, pension, grant, or any form of benefit which said deceased or permanently incapacitated

SECTION 2. Section 2 of Republic Act No. 6963 is hereby amended to read as follows:

person or his/HER family may receive or be entitled to."

"Sec. 2. DEFINITION OF TERMS.

a. "PERSONNEL" - AS USED IN THIS ACT SHALL REFER TO THE UNIFORMED PERSONNEL OF THE PNP. AFP. BFP. BJMP. OR PCG:

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- b. The term "family" OR "BENEFICIARY" [as used in this Act] shall refer to the surviving legal spouse and his/HER legitimate children, or parents, or brothers and sister, or aunts and uncles, in that respective order: Provided That, if the PNP, AFP, BFP, BJMP, OR PCG [police or military ] personnel [or fireman] is ESPOUSING a MUSLIM [Muslim] FAITH the pertinent provision of the Code of Muslim Personal Laws (Shari' a) shall apply; and
- c. KILLED OR BECOME PERMANENTLY INCAPACITATED WHILE IN THE LINE OF DUTY - AS USED IN REFERENCE TO THE DEATH OR INJURY SUFFERED BY ANY MEMBER OF THE PNP. AFP. BFP. BJMP, OR PCG, THE PHRASE "IN THE LINE OF DUTY" SHALL BE CONSTRUED TO MEAN THAT THE DEATH OR INJURY WAS CAUSED WHILE IN THE PERFORMANCE OF ANY POLICE, MILITARY, FIRE, JAIL OR COAST GUARD DUTY, AS THE CASE MAY BE, OR OCCASIONED BY A FORTUITOUS EVENT, FORCE MAJEURE, OR ANY OTHER ACT OF A THIRD PARTY WITHOUT FAULT OR NEGLIGENCE ATTRIBUTABLE TO THE PERSONNEL CONCERNED. PROVIDED, THAT, WHERE THE DEATH OR INJURY WAS DUE TO HIS/HER OWN ACT, THE LATTER MUST BE LAWFUL AND SUCH DEATH OR INJURY MUST NOT BE SELF-INFLICTED OR ABETTED BY HIS/HER GROSS NEGLIGENCE. ALCOHOLISM, DRUG ADDICTION, OR ABUSE OF AUTHORITY. PROVIDED, FURTHER, THAT THE PHRASE "LINE OF DUTY" SHALL INCLUDE GOING TO AND COMING FROM HIS/HER OFFICE OR WHILE ON LEAVE OR ON ADMINISTRATIVE MISSION. PROVIDED, FINALLY, THAT ANY DOUBT AS TO WHETHER OR NOT THE DEATH OR INJURY SUSTAINED BY ANY PNP. AFP. BFP. BJMP, PCG PERSONNEL IS IN THE LINE OF DUTY OR BY REASON OF HIS/HER OFFICE OR POSITION SHALL BE DECIDED IN HIS/HER FAVOR."

**SECTION 3.** Section 3 of Republic Act No. 6963 is hereby amended to read as follows:

"Sec. 3. The special financial assistance referred to in Section on hereof shall be that which is equivalent to the average six (6) months salary, including allowances and bonuses, during the last twelve (12) months preceding the death or permanent incapacity of the PERSONNEL [officer] which shall not be considered as part of the estate of the deceased and which shall be exempt from attachment, garnishment or execution and from income and other taxes."

**SECTION 4.** Section 4 of Republic Act No. 6963 is hereby amended to read as follows:

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"Sec. 4. It shall be the duty of the cashier from whom the deceased PERSONNEL OF THE POLICE, MILITARY, FIRE, JAIL, OR COAST GUARD UNIT [or permanently incapacitated police or military personnel of fireman] used to receive his/HER salary, within three (3) days from receipt of a written certification from the station or unit commander of the fact of death and the circumstances thereof, to deliver to the beneficiaries such special financial assistance as stated in Section Three hereof. In case of permanent disability, a certification by the proper medical officer designated by the Chief of Staff of the AFP, CHIEF OF THE PNP, DIRECTOR OF THE BFP, DIRECTOR OF THE BJMP, OR COMMANDANT OF THE PCG [Armed Forces of the Philippines or the Director General of the Integrated National Police as the case may be, is necessary or the payment of the aforesaid special financial assistance. After said payment, a report with the formal certificate of death or permanent incapacity shall be submitted to the CHIEF OF STAFF OF THE AFP, OR CHIEF PNP, OR THE DIRECTOR OF THE BFP, OR THE DIRECTOR OF THE BJMP, OR COMMANDANT OF THE PCG [Secretary of National Defense or the Director General of the Integrated National Police]."

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**SECTION 5.** Section 5 of Republic Act No. 6963 is hereby amended to read as follows:

"Sec. 5. In order to assure the payment of the special financial assistance referred to in this Act, without any need of any appropriation act or ordinance, the payment shall come from the expected salary, allowances and bonuses of the deceased or permanently incapacitated POLICE, MILITARY, FIRE, JAIL, OR COAST GUARD PERSONNEL [police or military personnel or fireman] for the next six (6) months after his/her death or permanent incapacity: Provided That, the position left vacant by the deceased or permanently incapacitated POLICE, MILITARY, FIRE, JAIL, OR COAST GUARD PERSONNEL [police or military personnel or fireman] on account of his/her death incapacity shall not be filled during that period of six (6) months: Provided, further, That if the public welfare and interest so demand, as determined by the CHIEF OF THE PNP, IN THE CASE OF POLICE PERSONNEL; OR THE CHIEF OF STAFF OF THE AFP, IN CASE OF MILITARY PERSONNEL: OR THE DIRECTOR OF THE BFP, IN THE CASE OF FIRE PERSONNEL; OR THE DIRECTOR OF THE BJMP, IN THE CASE OF JAIL PERSONNEL; OR THE COMMANDANT IN THE CASE OF COAST GUARD PERSONNEL, [municipal or city mayor or provincial governor, in the case of a police personnel or fireman, or the Secretary of National Defense, in the case of military personnell the position left vacant by the deceased or permanently incapacitated personnel may be filled without waiting for the expiration of the six months period earlier mentioned, in which case, the funds out of which the special

financial assistance already received by the family of the financial 1 assistance already received by the family of the deceased or 2 3 4 5 6 7 8 9 10 11 12 13

permanently incapacitated personnel shall be replenished out of the emergency savings of the CONCERNED OFFICE, UPON THE DIRECTION IN WRITING BY THEIR RESPECTIVE CHIEF OR DIRECTOR OR COMMANDANT [municipality, city or province, or the department, upon the direction in writing by the municipal or city mayor or governor of the province, department secretary, to their respective FINANCE UNIT [treasurers or cashiers. Provided, finally, That, in the event of such emergency, no emergency savings as provided herein exist, the regional commander or the provincial commander, as the case may be, may draw augmentation personnel 1 from any municipality in the province or region to fill up the vacancy until such time that the municipality where the vacancy occurred can fill up such vacancy with regular personnel.]"

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SECTION 6. Section 6 of Republic Act No. 6963 is hereby amended to read as follows:

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"Sec. 6. If any POLICE, MILITARY, FIRE, JAIL OR COAST GUARD PERSONNEL [police or military personnel or fireman] is injured or wounded while in the performance of his/her official duties, the hospitalization expenses of such [police or military] personnel [or fireman] shall be shouldered by the office where he/she belongs, chargeable against the salary savings of such office without the need of any appropriation act or ordinance."

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SECTION 7. Section 7 of Republic Act No. 6963 is hereby amended to read as follows:

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"Sec. 7. The surviving spouse of the deceased or permanently incapacitated POLICE, MILITARY, FIRE, JAIL OR COAST GUARD PERSONNEL [police, military, fire or jail personnel] shall be given priority in employment in a government agency or office where HIS/her qualifications are fitted: Provided That if the spouse is already employed or not employable or if HE/she waves HIS/her employment privilege, then an employable son or daughter shall be granted the said privilege."

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SECTION 8. Section 8 of Republic Act No. 6963 is hereby amended to read as follows:

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8. AT MOST, THREE (3) CHILDREN OF THE "Sec. DECEASED OR PERMANENTLY INCAPACITATED POLICE, MILITARY, FIRE, JAIL, OR COAST GUARD PERSONNEL SHALL BE EXTENDED SCHOLARSHIP IN PUBLIC ELEMENTARY AND HIGH SCHOOLS AND UP TO COLLEGE IN A STATE COLLEGE OR

UNIVERSITY AS MAY BE DETERMINED BY THEIR RESPECTIVE OFFICES, SUBJECT TO THE POLICIES ON THE TUITION OF SAID INSTITUTION; PROVIDED, THAT IF FUNDS ARE NOT SUFFICIENT TO SUPPORT THE SCHOLARSHIP OF ALL QUALIFIED CHILDREN. PRIORITY SHALL BE GIVEN TO THE CHILDREN OF THE DECEASED OR PERMANENTLY INCAPACITATED PERSONNEL OF THE PNP, AFP, BFP, BJMP, AND PCG THAN THE CHILDREN OF THEIR ACTIVE UNIFORMED PERSONNEL; PROVIDED, FINALLY, THAT, IN CASES OF SINGLE AND/OR UNMARRIED PERSONNEL, THE SCHOLARSHIP SHALL BENEFIT ONLY ONE (1) BROTHER OR SISTER WHO IS UNMARRIED AND UNEMPLOYED. [All surviving children of the deceased or permanently incapacitated police or military personnel or fireman shall be extended scholarship up to college in a nonexclusive institution, subject to the policies on tuition of said institution. The scholarship privilege shall be limited to the National Police Commission or the Department of National Defense, as the case may be, upon presentation to it of the approved enrolment or registration form.]"

**SECTION 9.** Section 9 of Republic Act No. 6963 is hereby amended to read as follows:

"Sec. 9. THE LICENSE FEES COLLECTED BY THE FIREARMS AND EXPLOSIVES OFFICE OF THE PHILIPPINE NATIONAL POLICE SHALL BE USED SOLELY FOR THE SCHOLARSHIP PROGRAM OF THE PNP; PROVIDED, THAT THE CHIEF OF THE PNP, MAY UTILIZE PART OR SOME AMOUNT OF THE SAID FUNDS FOR OTHER NEEDS OF THE PNP; PROVIDED, FURTHER, THAT THE CHIEF OF THE PNP MAY GENERATE ADDITIONAL SOURCE FOR THE SCHOLARSHIP PROGRAM COMING FROM OTHER FEES WHICH THEY ARE AUTHORIZED TO COLLECT TO FURTHER INCREASE THE FUNDS.

THE SCHOLARSHIP PROGRAMS OF THE AFP, BFP, BJMP, AND PCG SHALL BE FUNDED BY THE SAVINGS THAT THEY WILL BE ABLE TO GENERATE AND SUCH INTEREST INCOME AS MAY BE EARNED FROM SAID SAVINGS.

THE PNP, AFP, BFP, BJMP, AND PCG MAY GENERATE ADDITIONAL SOURCES OF FUNDS THAT WILL SUPPORT THEIR SCHOLARSHIP PROGRAMS: PROVIDED THAT, SAID ADDITIONAL SOURCES OF FUNDS SHALL INCLUDE, BUT SHALL NOT BE LIMITED TO, EXISTING TRUST FUNDS ESTABLISHED FOR THEIR BENEFIT; OTHER NON-APPROPRIATED FUNDS THEY ARE LEGALLY AUTHORIZED TO GENERATE; AND SUCH FEES AND CHARGES THEY MAY BE LEGALLY AUTHORIZED TO COLLECT. [The amounts necessary to fund the scholarship assistance mentioned]

above shall be taken from the proceeds of the license fees for firearms collected by the Philippine Constabulary: Provided, that the collection from the said license fees for one year following the approval of this Act shall constitute the initial fund reserve for the purpose of this Act, to be replenished or enhanced by collections in the succeeding years.]"

**SECTION 10.** Section 10 of Republic Act No. 6963 is hereby amended to read as follows:

"Sec. 10. The said funds collected from the firearms licensing fees shall be MANAGED AND ADMINISTERED BY THE PNP THROUGH A SCHOLARSHIP BOARD COMPOSED OF A CHAIRMAN AND FOUR (4) MEMBERS WHO SHALL BE DESIGNATED BY THE CHIEF OF THE PNP. THE CHIEF OF THE PNP IS AUTHORIZED TO INVEST SO MUCH OF THE FUND FOR THE PURPOSE OF GENERATING ADDITIONAL REVENUE FOR THE BENEFIT OF THE SCHOLARSHIP PROGRAM.

AT THE OPTION OF THE CHIEF OF AFP, DIRECTOR OF THE BFP, DIRECTOR OF THE BJMP, AND COMMANDANT OF THE PCG, A SCHOLARSHIP BOARD SIMILAR TO THAT PROVIDED FOR UNDER THIS SECTION MAY BE CREATED FOR THE PURPOSE MANAGING OF AND ADMINISTERING RESPECTIVE SCHOLARSHIP FUNDS: PROVIDED FINALLY THAT. THE CHIEF OF AFP, DIRECTOR OF THE BFP, DIRECTOR OF THE BJMP, AND COMMANDANT OF THE PCG SHALL ALSO HAVE THE AUTHORITY TO INVEST SO MUCH OF THEIR SCHOLARSHIP FUNDS FOR PURPOSES OF REVENUE-GENERATION." [turned] over to the National Police Commission which shall administer the same for the purpose of this Act in the case of Integrated National Police members and firemen, and the Department of National Defense in the case of military personnel.

**SECTION 11.** Section 11 of Republic Act No. 6963 is hereby amended to read as follows:

"Sec.11. Nothing in this Act shall be construed to prejudice and diminish whatever benefits a POLICE, MILITARY, FIRE, JAIL, OR COAST GUARD PERSONNEL [member of the military establishment or the Integrated National Police] is entitled to receive under existing laws."

SECTION 12. The National Police Commission (NAPOLCOM), Armed Forces of the Philippines (AFP), Department of the Interior and Local Government (DILG), Department of National Defense (DND), and Department of Transportation and

Communications (DOTC) shall jointly prepare and issue the necessary rules and regulations for the effective implementation of this Act.

SECTION 13. Separability Clause. – If any provision of this Act shall be declared

**SECTION 14. Repealing Clause.** – All laws, degrees, executive orders, rules and issuances or parts thereof inconsistent with this Act or the rules and regulations promulgated pursuant thereto are hereby repealed, amended, or modified accordingly.

unconstitutional or inoperative, the other provisions not so affected shall remain in

**SECTION 15.** Effectivity Clause. – This Act shall take effect fifteen (15) days after its publication in at least two (2) national newspapers of general circulation.

Approved,

force and effect.