

Republic of the Philippines
HOUSE OF REPRESENTATIVES
Quezon City, Metro Manila

EIGHTEENTH CONGRESS
First Regular Session

3062
House Bill No. _____



Introduced by: **HON. JERICHO JONAS B. NOGRALES**

EXPLANATORY NOTE

The need for a national land use plan is a very basic one that defines the level of development reached by any country. To date, our country has none, and this does not speak well of our country's development. And although we see the development of high rises and super malls everywhere, we cannot say that the future of our people is safe and secure from hunger, pollution, homelessness, lack of water, overcrowding, or safe from even the simplest strain of communicable disease that we can get from overcrowded and unclean surroundings.

Without a national plan for land that can withstand the test of time and political storms, land will remain to be either over or underutilized and will never fully benefit the succeeding generations and multitudes of Filipinos. We have local land use plans, but these are what they are – local. To move forward as a nation facing head on problems of a national scale, we need to move as a people in step with a national plan.

Let us therefore adopt a national land use and management policy that will unify all the conflicting priorities of stakeholders from various sectors and move this country forward. This law shall be a set of policies and guidelines to determine land use based on the assessment of the development needs of various sectors as identified by the sectors and stakeholders themselves.

The national land use bill therefore promotes:

1. The principle of sustainable development and just management, and utilization of natural resources;
2. Clear delineation of land use categories;
3. Protection of prime agricultural lands for food security and sufficiency;

4. Integration and institutionalizing people's participation in land use planning and applies the combined bottom-up top-bottom approach in land use planning;
5. National Physical Framework Plan which shall define the national strategy and objective of the country's urban, rural, and regional development;
6. Creation of the National Spatial Database Information and Mapping Inter-Agency Support System; and
7. Final determination and ground delineation of the country's permanent forest line and completion the Geohazard Mapping Program to effectively provide adequate and up to date information necessary for land use planning.

For three consecutive Congresses, the House of Representatives had sent to the Philippine Senate its perfected version of a National Land Use Law, and on three separate occasions, the bill failed to see the light of day. But the need for a national land use law has not diminished, and instead has grown in magnitude along with the growing population that needed this vital law yesterday.

The passage of this important measure is thus most earnestly sought.



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Introduced By: Hon. Jericho Jonas B. Nograles

**AN ACT
INSTITUTING A NATIONAL LAND USE AND MANAGEMENT POLICY, PROVIDING
THE IMPLEMENTING MECHANISM, AND APPROPRIATING FUNDS THEREOF**

*Be enacted by the Senate and the House of Representatives of the Philippines in
Congress assembled:*

SECTION 1. Title. – This Act shall be known and cited as the “National Land Use and Management Act of the Philippines.”

SECTION 2. Declaration of Policies and Principles. – It is the policy of the State to:

- a.) Provide for a rational, holistic and just allocation, utilization, management, and development of the country’s land and water resources so that their use is consistent with the principles of equity, social justice, environmental integrity and sustainable development for the common good;
- b.) Hold owners and user of land responsible for developing and conserving their lands thereby making these productive and supportive of sustainable development and environmental stability in accordance with the principle that the use of land bears a social function and that all economic agents shall contribute to the common good.
- c.) Treat groups of islands, including parts of islands, interconnecting waters and other natural features which are so closely interrelated, as forming an intrinsic geographical, economic and political entity, or which historically have been regarded as such entity;
- d.) Strengthen the capacity of the local government units (LGU’s) to manage and maintain ecological balance within their territorial jurisdiction, in partnership with the national

1 government in accordance with the Philippine Constitution and Republic Act 7180 or the
2 Local Government Code of 1991

3 Toward this end, the State shall institutionalize land use and physical planning as a mechanism
4 for identifying, determining, and evaluating appropriate land use and allocation patterns that
5 promote and ensure

- 6 1) Maintenance and preservation of environmental integrity and stability;
- 7 2) Sustainable and just management and utilization of natural resources;
- 8 3) Disaster risk reduction and climate risk-based planning;
- 9 4) Protection of prime agricultural lands for food security, with emphasis on self-sufficiency
10 through efficient and sustainable use of land resources consistent with the principles of
11 sound agricultural development, natural resources development, and agrarian reform;
- 12 5) Protection and conservation of the country's natural heritage, permanent forest lands,
13 natural forests, critical watersheds and key biodiversity areas to ensure adequate forest
14 cover to maintain ecological processes in the country;
- 15 6) Sustainable development and management of water resources;
- 16 7) Settlements, transportation and other infrastructure development in support of inclusive
17 growth and rural, urban and regional development;
- 18 8) Improved access to affordable housing by increasing the supply thereof through direct
19 allocation, better access to unutilized lands, and increased production of multiple use
20 and higher density projects, where appropriate;
- 21 9) Respect for and protection of the traditional resource right of the Indigenous Cultural
22 Communities/Indigenous Peoples (ICCs/IPs) to their ancestral domains; compliance with
23 free and prior informed consent of ICCs/IPs; and recognition of customary laws and
24 traditional resource use and management, knowledge, and practices in ancestral
25 domains;
- 26 10) Equitable access to land through State intervention that guarantees its affordability to the
27 basic disadvantaged sectors defined under RA 8425 or the Social Reform and Poverty
28 Alleviation Act sectors;
- 29 11) Energy security or energy self-sufficiency;
- 30 12) Preservation and conservation of parks and protected areas to keep the scenery, the
31 natural and historic objects, and the biodiversity therein in their natural state and prevent
32 them from being damaged for purposes of public recreational use and enjoyment; and
- 33 13) Meaningful participation of the basic sectors.

34 **Sec. 3. Scope.** This Act shall apply to all lands and all resources therein, whether public,
35 private, government-owned, and/or in the possession of any person, whether natural or juridical
36 and shall guide the rational, holistic and just allocation, utilization, development and

1 management of the country's land and water resources including such activities that bear
2 impact on said resources

3

4 **Sec. 4. Definition of Terms. As used in this Act:**

5

6 a. **Agricultural Land** refers to the sub-class of classified agricultural lands devoted to or
7 suitable for the cultivation of the soil, planting of crops, growing of trees, raising of livestock,
8 poultry, fish or aqua-culture production, including the harvesting of such farm products, and
9 other farm activities and practices performed in conjunction with such farming operations, by
10 persons whether natural or juridical, and not classified as residential land, commercial land
11 or industrial land;

12

13 b. **Agricultural Land Use Conversion** refers to the undertaking of any development
14 activity which modifies or alters the physical characteristics of agricultural lands to render
15 them suitable for non-agricultural purposes under an approved order of conversion issued
16 by the appropriate government agency;

17

18 c. **Alienable and Disposable Lands of the Public Domain** refer to lands of the public
19 domain which have been delineated, classified, and certified as such and available for
20 disposition under Commonwealth Act No. 141, otherwise known as the Public Land Act, as
21 amended.

22

23 d. **Ancestral Domains** refer to all areas generally belonging to indigenous cultural
24 communities/indigenous peoples as defined in Republic Act (R.A.) No. 8371, otherwise
25 known as the Indigenous Peoples Rights Act (IPRA) of 1997;

26

27 e. **Ancestral Domain Sustainable Development and Protection Plan (ADSDPP)** refers
28 to a plan formulated and pursued in accordance with the rights of ICCs/IPs to manage and
29 develop the land as well as natural and human resources within their ancestral domains
30 based on their indigenous knowledge systems and practices on the principle of self-
31 determination.

32

33 f. **Classified Agricultural Land** refers to one of the four (4) classifications of land under
34 the Constitution not classified by law as mineral land, forest land or national park and the
35 only land classification subject to alienation.

36

37 g. **Coastal Area/Zone** refers to a band of dry land and the adjacent ocean space (water
38 and submerged land) in which terrestrial processes and uses directly affect oceanic
39 processes and uses, and vice versa. Its geographic extent may include areas within a
40 landward limit of one (1) kilometer from the shoreline at high tide to include mangrove
41 swamps, brackish water ponds, nipa swamps, estuarine rivers, sandy beaches and other
42 areas within a seaward limit of two hundred (200) meters isobath to include coral reefs, algal
43 flats, seagrass beds, and other soft-bottom areas.

44

45 h. **Comprehensive Land Use Plan (CLUP)** refers to a document embodying a set of
46 policies, accompanied by maps and similar illustrations that serve as a policy guide for
47 determining the future use of lands and natural resources within the territorial jurisdiction of
48 the LGUs. It represents the community-desired pattern of population distribution and
49 proposes future allocation of land and resources to various activities. It includes the
50 processes and criteria employed in such determination of allocation of land and resources. It

1
2 is a plan for the long-term management of the local territory covering a period of minimum of
3 ten (10) years, reviewable not earlier than every five (5) years based on the four (4)
4 categories of land use planning provided in Section 6 of this Act;

5 i. **Comprehensive Land Use Planning** refers to the act of defining the allocation,
6 utilization, development, and management of all lands within a given territory or jurisdiction
7 according to the inherent characteristics of the land itself and supportive of sustainable,
8 economic, demographic, socio-cultural and environmental objectives as an aid to decision-
9 making and legislation.

10 j. **Critical Watershed** refers to watersheds or forestlands that have been identified and
11 evaluated to provide critical and vital natural, ecological, environmental and physical
12 beneficial services such as water, biodiversity, energy, irrigation, social and cultural, among
13 others to a specific area or community and whose biophysical condition demands immediate
14 rehabilitation, protection and management to prevent its further denudation, deterioration
15 and exploitation.

16 k. **Cultural Heritage** refers to the totality of cultural properties, whether natural or human-
17 made, preserved and developed through time, and passed on for posterity;

18 l. **Customary Laws** refer to a body of written and/or unwritten rules, usages, customs and
19 practices traditionally and continually recognized, accepted, and observed by respective
20 ICCs/IPs consistent with the IPRA;

21 m. **Danger Zones** refer to areas with high level of threat to the lives and well-being of
22 people that cannot be addressed through scientific, physical and engineering methods, and
23 are therefore not suitable for settlement and permanent structures. Areas can only be
24 declared as Danger Zones after proper technical studies and public consultations with
25 affected families are conducted.

26 n. **Development Plan** refers to a document that defines the activities and measures that
27 the national government or LGUs intend to implement over a specified period of time in
28 order to achieve the defined set of development goals identified in the national or local
29 physical framework plans. It integrates socio-economic, financial, fiscal, legal and legislative,
30 institutional and sectoral plans of the national government or any of its instrumentalities or a
31 particular LGU, consistent with the objectives identified in spatial plans such as land use
32 plans or physical framework plans. It may include an analysis of problems and resources,
33 definition of goals and objectives, policy guidelines, project and target achievements, and an
34 implementation mechanism which defines the roles and contributions expected from the
35 government and the private sector.

36 o. **Disaster-prone Areas or Geo-hazard Areas** refer to areas frequented by and/or
37 vulnerable to experience weather, climatic, hydrologic, geologic, and other natural
38 disturbances or calamities.

39 p. **Disaster Risk Reduction** refers to the concept and practice of reducing disaster risks
40 through systematic efforts to analyze and manage the causal factors of disasters, including
41 reduced exposure to hazards, lessened vulnerability of people and property, wise
42 management of land and the environment, and improved preparedness for adverse events;

43 q. **Ecologically-fragile Lands** refer to lands within critical watersheds, brackish and
44 freshwater wetlands, pasture lands, inland rivers and waterways, coastal and settlement

areas, and croplands which require rehabilitation, protection and whose continued unsustainable use would result in physical risks and threats to life and property, public health and safety, as well as adversely affect the productivity of lowland agricultural areas and stability of the upland system;

r. **Ecotourism** refers to a form of sustainable tourism within a natural and/or cultural heritage area where community participation, protection and management of natural resources, culture and indigenous knowledge and practices, environmental education and ethics, as well as economic benefits are fostered and pursued for the enrichment of host community and satisfaction of visitors;

s. **Energy Resources** refer to surface or subsurface substances that serve as energy sources. These are traditionally mineral fuel deposits such as coal, petroleum, natural gas or renewable resources from geothermal, hydro reservoirs, or non-conventional sources including ocean waves, solar, wind, biomass, and other similar resources which serve the same purpose.

t. **Energy Resource Lands** refer to lands where naturally occurring or indigenous energy resources exist in sufficient quantity and/or quality as to be economically viable for exploration, development, production, utilization, and distribution purposes;

u. **Environmentally Critical Areas** refer to areas declared by law as (i) areas for natural parks, watershed reserves, wildlife preserves, and sanctuaries; (ii) areas set aside for aesthetic and visual value; (iii) areas that constitute the habitat for any endangered or threatened species of indigenous Philippine wildlife both flora and fauna; (iv) areas of unique historic, archaeological, or scientific interests; (v) areas that are traditionally occupied by ICCs/IPs; (vi) areas with critical slopes; (vii) areas frequented and/or hard hit by natural calamities such as but not limited to geologic hazards, floods, typhoons and volcanic activities; (viii) recharge areas of aquifers; (ix) mangrove areas; (x) coral reefs; (xi) mossy and virgin forests; (xii) rivers and riverbanks; (xiii) swamp forest and marshlands; (xiv) foreshore lands; (xv) protected areas pursuant to Republic Act no. 7586 or the NIPAS act of 1992; and (xvi) areas set aside as aesthetic potential tourist spots. This term shall also include other terrestrial, aquatic and marine areas that need special protection and conservation measures because they are ecologically fragile or they are needed for food security and food self-sufficiency as determined by concerned agencies and LGUs in consultation with the concerned stakeholders;

v. **Exhausted Mineral Resources** refer to a situation where the mineral resources in specific sites are no longer in sufficient quantity or quality to justify additional expenditure for extraction or utilization;

w. **Flood Plain** refers to the portion of a river valley adjacent to a river channel which is covered with water when the river overflows its banks at flood stages, and which usually consists of silt deposited by the stream;

x. **Flood-prone Areas** refer to low lying areas usually adjacent to large or active water bodies and which therefore experience regular or seasonal inundation as a result of changes in the mean water level of these bodies or because of land reclamation and other artificial interference with the natural processes;

y. **Food Security** refers to the policy objective of meeting the requirements for food availability, accessibility, and affordability requirements of the present and future

generations of Filipinos in a sustainable manner, through local production or importation in cases of shortage based on a micro level situation, or both, and taking into account the country's existing and potential resource endowments and related production advantages, and consistent with the overall national development objectives and policies;

z. **Food Self-sufficiency** refers to the policy objective of meeting the food requirements through intensive local food production in a sustainable manner based on the country's existing and potential resources and related production advantages;

aa. **Foreshore Land** refers to a string of land margining a body of water, the part of a seashore between the low-water line usually at the seaward margin of a low tide terrace and the upper limit of wave wash at high tide often marked by a beach scarp or berm;

bb. **Forest** refers to an ecosystem or an assemblage of ecosystems dominated by trees and other woody vegetation; a community of plants and animals interacting with one another and its physical environment;

cc. **Forest lands** refer to one of the four classifications of land under the constitution under the public domain classified and/or determined as suitable for forest purposes not classified as mineral land, national park and classified agricultural land. These include all permanent forest, forest reserves, forest reservations, and all the remaining unclassified lands of the public domain;

dd. **Forest Land Use Plan (FLUP)** refers to the allocation of forest lands into their appropriate uses consistent with existing biophysical conditions such as topography, soil type, land use, climate, water sources and socioeconomic, cultural and political realities. Forest land use planning should be able to delineate protection and production forests;

ee. **Forest Land Sub-classification** refers to the process of determining the most appropriate and sustainable use of forest lands primarily as protection forest and production forest. They may be further sub-classified as grazing/pasture land, recreational areas and other uses taking into account ecological, social and economic considerations;

ff. **Free, Prior and Informed Consent (FPIC)** refers to the consensus of all members of the ICCs/IPs to be determined in accordance with their respective customary laws and practices, free from any external manipulation, interference and coercion, and obtained after fully disclosing the intent and scope of the activity, in a language and process understandable to the community;

gg. **Geo-hazards** refer to nature and human-induced geological processes that have potential to cause destruction and which pose a threat or risk to a person's life and property. These may include but are not limited to ground, water and weather-related conditions, volcanic and earthquake induced hazards such as ground shaking, ground rupture, earthquake-induced landslides, liquefaction and tsunami;

hh. **Indigenous Cultural Communities/Indigenous Peoples (ICCs/IPs)** refer to groups of people or homogenous societies identified by self-ascription and ascription by others, who have continuously lived as organized community on communally bounded and defined territory, and who have, under claims of ownership since time immemorial, occupied, possessed and utilized such territories, sharing common bonds of language, customs, traditions and other distinctive cultural traits, or who have, through resistance to political, social and cultural inroads of colonization, non-indigenous religions and cultures, became

historically differentiated from the majority of Filipinos. ICCs/IPs shall likewise include peoples who are regarded as indigenous on account of their descent from the populations which inhabited the country at the time of conquest or colonization, or at the time of inroads of non-indigenous religions and cultures, or the establishment of present State boundaries, who retain some or all of their own social, economic, cultural and political institutions, but who may have been displaced from their traditional domains, or who may have resettled outside their ancestral domains.

ii. **Inland Waters** refer to waters, which are not coastal and marine waters, and not subject to acquisitive prescription consistent with the provisions of Presidential Decree No. 1067 or the Water Code of the Philippines.

ii. **Integrated Watershed Management** refers to a planning strategy or program for watershed areas that complement environmentally-sound soil and water management practices with mechanisms for ensuring greater responsibility, involvement, or participation of individuals, groups, communities and other stakeholders benefiting from these areas and water-related infrastructure;

kk. **Key Biodiversity Areas (KBAs)** refer to present the most important sites for biodiversity conservation worldwide. These are places of international importance for the conservation of biodiversity through protected areas and other governance mechanisms. They are identified nationally using simple, standard criteria, based on their importance in maintaining species populations;

ll. **Land** refers to resources, both artificial and natural, found on the surface, below, and above the ground including inland waters and the air therein;

mm. **Land Sub-classification** refers to the act of determining and assigning specific uses of classified lands such as forest lands, classified agricultural lands, mineral lands and national parks in accordance with existing laws and this Act;

nn. **Land Use** refers to the manner of allocation, utilization, management and development of land.

oo. **Land Use Classification** refers to the act of delineating or allocating lands according to protection land use, production land use, settlements development and infrastructure development as defined and provided for in this Act.

pp. **Mandatory Public Hearings/Consultations** refer to the mechanism to ensure the involvement of concerned stakeholders and communities in land use planning, from the barangay to the national level, to ensure the social acceptability of the plans. It should involve giving notice of hearing/consultation to concerned stakeholders through publication or posting in conspicuous places, conduct of a reasonable number of hearings, and solicitation of positions to arrive at a consensus. Public presentation and validation of the planning results shall also be undertaken before the final adoption of the plans.

qq. **Marine Protected Area (MPA)** refers to a defined area of the sea established and set aside by law, administrative regulation or any other effective means in order to conserve and protect a part of or the entire enclosed environment, through the establishment of management guidelines. It includes all declared areas governed by specific rules or guidelines in order to protect and manage activities within the enclosed area.

1 rr. **Mineral Exploration** refers to the systematic searching or prospecting for mineral
2 resources including energy resources;

3
4 ss. **Mineral Lands** refer to lands of the public domain, excluding those in permanent
5 forestlands and protection lands, where mineral resources are found in sufficient quantity
6 and quality for extraction, development and utilization;

7
8 tt. **Multiple Use of Land Resources** refer to the utilization or management strategy for any
9 land, which allows any activity, involving one or more of its resources, depending on the
10 result of prior evaluation on its numerous beneficial use, that will produce the optimum
11 benefits to the development and progress of the country and the public welfare without
12 impairment or with the least injury to its other resources;

13
14 uu. **Municipal Waters** refers to not only streams, lakes, inland bodies of water and tidal
15 waters within the municipality which are not included within the protected areas as defined
16 under Republic Act No. 7586 of the National Integrated Protected Areas System or the
17 NIPAS Act of 1992, public forest, timber lands, forest reserves or fishery reserves, but also
18 marine waters included between two (2) lines drawn perpendicular to the general coastline
19 from points where the boundary lines of the municipality touch the sea at low tide and a third
20 line parallel with the general coastline including offshore islands and fifteen (15) kilometers
21 from such coastline. Where the territory of a municipality includes several islands, the
22 outermost points of such islands shall be used as base points and connected by
23 archipelagic baselines, irrespective of the lengths of such baselines from the main
24 coastlines. Where two (2) municipalities are situated on opposite shores that there is less
25 than thirty (30) kilometers of marine waters between them, the third line shall be equally
26 distant from opposite shore of the respective municipalities;

27
28 vv. **National Integrated Protected Areas System (NIPAS)** refers to the classification and
29 administration of all designated protected areas to maintain essential ecological processes
30 and life-support systems, to preserve genetic diversity, to ensure sustainable use of
31 resources found therein, and to maintain their natural conditions to the greatest extent
32 possible.

33
34 ww. **National Land Use Policy Council (NLUPC)** refers to the administrative, policy-
35 making, and regulatory body created under this Act;

36
37 xx. **National Park** refers to forest reservation essentially of natural wilderness character
38 which has been withdrawn from settlement, occupancy or any form of exploitation except in
39 conformity with approved management plan and set aside as such exclusively to conserve
40 the area or preserve the scenery, natural and historic objects, wild animals and plants
41 therein and to provide enjoyment of these features in such areas. It shall also refer to lands
42 and waters of the public domain classified as such in the 1987 Constitution which include all
43 areas under the NIPAS pursuant to Republic Act No. 7586 or the NIPAS Act of 1992,
44 primarily designated for the conservation of native plants and animals and associated
45 habitats and cultural diversity;

46
47 yy. **Network of Protected Areas for Agriculture and Agro-industrial Development
48 (NPAAAD)** refers to agricultural areas identified by the Department of Agriculture (DA)
49 through the Bureau of Soils and Water Management (BSWM) in coordination with the
50 National Mapping and Resource Information Authority (NAMRIA) in order to ensure the
51 efficient utilization of land for agriculture and agro-industrial development and to promote
52 sustainable growth. The NPAAAD covers all irrigated areas; all irrigable lands already

1 covered by irrigation projects; all alluvial plains; lands highly suitable for agriculture whether
2 irrigated or not; agro-industrial croplands or lands planted to industrial crops that support the
3 validity of existing agricultural infrastructure and agro-based enterprises; highlands or areas
4 located at an elevation of five hundred (500) meters or above and have the potential for
5 growing semi-temperate and high value crops; all agricultural lands that are ecologically
6 fragile the conversion of which will result in serious environmental degradation; and all
7 mangrove areas and fish sanctuaries.

8
9 **zz Permanent Forests or Forest Reserves** refer to lands of the private or public domain
10 which have been identified and determined to be needed for protection, conservation,
11 preservation and management as forests and shall be reserved, conserved and protected
12 into perpetuity for such purpose;

13
14 **aaa Permanent Forestlands** refer to forestlands, within public lands, that have been
15 identified, determined and demarcated on the ground by the State to serve such purpose
16 and shall be protected, conserved, preserved, maintained and managed as forestlands free
17 from any form of utilization, exploitation or development, and reserved permanently as such
18 for the benefit and use of future generations;

19
20 **bbb Physical Framework Plans** refer to the national, regional or provincial indicative
21 plans that outline the over-all and macro-level physical development objectives, priorities,
22 directions and strategies in its respective levels as prepared, reviewed, integrated and
23 finalized by the national, regional and provincial land use councils/boards, respectively,
24 based on the Comprehensive Land Use Plans (CLUPs) of the LGUs and the national policy
25 guidelines relating to land use and environmental management to prevent or mitigate the
26 adverse effects of inappropriate resource utilization on food security, the people's welfare,
27 and their environment.

28
29 **ccc Premature or Illegal Conversion** refers to any activity that modifies or alters the
30 physical characteristics of agricultural lands to render them suitable for non-agricultural
31 purposes without an approved order of conversion from the DAR Secretary;

32
33 **ddd Prime Agricultural Lands** refer to all contiguous irrigated areas and irrigable lands
34 already covered by irrigation projects; all alluvial plain lands highly suitable for agriculture
35 whether irrigated or not that have been identified to satisfy the country's needs for food self-
36 sufficiency and security; agro-industrial croplands or lands presently planted and suitable to
37 industrial and high value crops; highlands, or areas located at an elevation of 500 meters or
38 above and have the potential for growing semi-temperate and high value crops outside of
39 declared permanent forestlands and protection forests, and are not located in ecologically-
40 fragile and environmentally-critical areas;

41
42 **eee Production Forest** refers to forestland located in production lands managed primarily
43 for the production of timber and other tree products;

44
45 **fff Production Land Use** refers to the direct and indirect utilization of land to generate
46 outputs resulting from the following activities: agricultural, fish farming or aquaculture, timber
47 or agro-forestry, grazing and pasture, mining, indigenous energy resource development,
48 industry and tourism.

49
50 **ggg Protected Areas** refer to portions of land and water set aside by reason of their
51 unique physical and biological significance, managed to enhance biological diversity, and

1 protected against human exploitation. For purposes of this Act, these shall also include all
2 natural forests and agricultural lands identified and delineated under this Act.

3
4 **hhh. Protection Forests** refer to forests and forestlands, in both public and private lands,
5 that have been identified and determined by the State for the beneficial use of present and
6 future generations and shall be preserved, conserved, protected and maintained as such
7 free from any form of utilization, exploitation or development;

8
9 **iii. Protection Land Use** refers to the use of land primarily reserved for rehabilitation,
10 conservation, and protection purposes and the promotion of the country's ecological and life-
11 support systems;

12
13 **ii. Public Domain** refers to lands belonging to the State which may be classified as
14 agricultural, forest or timber, mineral, or national park as provided for in the Constitution;

15
16 **kkk. Reclassification of Agricultural Lands** refer to the act of specifying how agricultural
17 lands shall be utilized for non-agricultural uses such as for residential, industrial, or
18 commercial purposes, through the local planning and zoning processes pursuant to the
19 Local Government Code of 1991, and subject to the requirements and procedure for
20 conversion;

21
22 **III. Resettlement Sites** refer to areas identified by the appropriate national agency or by the
23 local government unit, with respect to areas within its jurisdiction, which shall be used for the
24 relocation of the underprivileged and homeless, as defined under Republic Act No. 7279 or
25 the Urban Development and Housing Act (UDHA);

26
27 **mmm. Restoration** refers to returning forestland to its original forested state in terms of
28 species' composition, structure, function and productivity;

29
30 **nnn. Restoration Zones** refer to forest areas where activities are conducted to restore its
31 forested state.

32
33 **ooo. River Basin** refers to the horizontal projection of area from which a river and its
34 tributaries receive surface water originating from precipitation;

35
36 **ppp. Settlements** refer to communities or built-up environment areas where people prefer
37 to live in.

38
39 **qqq. Settlements Development** refers to any improvement on existing settlements or any
40 proposed development of certain areas for settlement purposes. It also involves the spatial
41 distribution of population, identification of the roles and functions of key urban centers,
42 determination of relationships among settlement areas, and the provision of basic services
43 and facilities of identified major settlement areas or growth centers;

44
45 **rrr. Shoreline** refers to a strip of land covering at least one (1) kilometer from the point
46 where seawater reaches during the highest high tide.

47
48 **sss. Spatial Data Infrastructure** refers to a system consisting of spatial data, technology,
49 policies, practices, relationships, people and resources necessary to acquire, process, store
50 and distribute spatial information to improve sharing and use throughout all levels of the
51 government and private sector, among others, which shall be operationalized through
52 electronic system that provides access to a network of spatial data sources and users and

shall serve as the official linkage of the government to international and regional spatial data infrastructure.

III. Socialized Housing refers to housing programs and projects covering homelots, houses and lots, or low-rise to medium-rise buildings, or high density housing projects undertaken by the government or the private sector for the underprivileged and homeless citizens which shall include sites and services development, long-term financing, direct subsidy programs, liberalized terms on interest payments, and such other benefits in accordance with the UDHA and Batas Pambansa Blg. 220;

uuu Socialized Housing Sites refer to lands identified and designated by LGUs as sites for socialized housing pursuant to Article IV of the UDHA and its implementing guidelines;

vyy Strategic Agriculture and Fisheries Development Zones (SAFDZs) refer to areas within the NPAAAD identified for production, agro-processing and marketing activities to help develop and modernize, with the support of government, the agriculture and fisheries sectors in an environmentally and socio-culturally sound manner;

www Sub-classification or Reclassification of Agricultural Lands refers to the process undertaken by the LGUs of allocating declared agricultural lands in their respective territorial jurisdictions to specific uses such as residential, industrial or commercial purposes and may be used as a basis for application for land conversion by the owners thereof.

xxx Sustainable Development refers to the development objective of meeting the needs of the present generation without compromising the ability of future generations to meet their own needs consistent with the principles of social equity, efficiency, and environmental integrity;

yyy Sustainable Traditional Resource Rights refer to the rights of ICCs/IPs to sustainably use, manage, protect and conserve a) land, air, water, and minerals; b) plants, animals and other organisms; c) collecting, fishing and hunting grounds; d) sacred sites; and e) other areas of economic, ceremonial and aesthetic value in accordance with their indigenous knowledge, beliefs, systems and practices;

zzz Tourism Development Areas refer to specific sites for tourism development located in areas identified as priorities in the national and regional tourism master plans as well as those designated through legislative and executive issuances as tourist spots and tourist zones which can be developed into tourism estates or integrated resort, leisure, recreation complexes, and other tourism related facilities.

aaaa Tourism Ecozone refers to tourism development areas, outside protection lands, which have been granted Special Economic Zone status, through the Philippine Export Zone Authority (PEZA) registration and issuance of the required Presidential Proclamation, with its metes and bounds delineated by said Proclamation, pursuant to Republic Act 7916 or the Special Economic Zone Act of 1995 (SEZA), as amended;

bbbb Tourism Estates refer to large tracts of land with well-defined boundaries in any area, excluding those in protection lands, identified in the Philippine tourism master plan and regional tourism master plan, by proclamation of the President and/or by Acts of Congress and/or by local legislation and declared suited for the development of an integrated tourism and resort complex with prescribed carrying capacities and limits for its facilities and activities;

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2 cccc Tourist Spot refers to a particular area/site/spot, man-made or natural, known for its
3 unique tourist/visitor-drawing attributes and activities and which may be classified according
4 to its social, cultural, natural, historical, aesthetic, visual, scientific, religious, and recreational
5 significance;

6
7 dddd Tourist Zone refers to a geographic area with well-defined boundaries proclaimed as
8 such by the President of the Philippines and/or by Acts of Congress. No development
9 projects for any purpose shall be initiated and introduced within the zone prior to the
10 formulation of a tourism master development plan which shall be undertaken in coordination
11 with the Department of Tourism (DOT) and the Tourism Infrastructure Enterprise Zone
12 (TIEZA). A tourist zone is established for the enhancement and/or the conservation of
13 cultural and historical heritage and for the appreciation and enjoyment of the local
14 population and its visitors;

15
16 eeee Urban Areas refer to all cities regardless of their population density and to
17 municipalities with a population density of at least five hundred (500) persons per square
18 kilometer;

19
20 ffff Urbanizable Areas refer to sites and lands which, considering present characteristics
21 and prevailing conditions, display marked and great potential of becoming urban areas
22 within a period of five (5) years.

23
24 gggg Urban Forestry or Green Space refers to the establishment or setting-up of areas
25 for mini-forest, eco-parks or small nature parks, in both public and private lands; wetlands,
26 man-made lagoons and lakes systems, riverbanks and shores, grasslands, roof and rock
27 gardens lining roads and highways with trees, shrubs, or ornamental plants, and ground
28 landscaping of schools, hospitals, and other government agencies in order to improve the
29 environment in urban areas.

30
31 hhhh Water Security refers to the sufficient access throughout the year to the minimum
32 daily requirement of clean water to maintain a healthy life;

33
34 iii Water Use refers to the appropriation of water for domestic, municipal, irrigation, power
35 generation, inland fisheries, poultry and livestock, industrial and commercial, environmental,
36 and recreational use;

37
38 jjjj Watershed refers to a topographically delineated area of land from which rainwater can
39 drain as surface run-off vis-a-vis a specific stream or river system to a common outlet point
40 which may be a dam, irrigation system or urban water supply take-off point, or where the
41 stream discharges into a river, lake, or the sea;

42
43 kkkk Zoning refers to the regulatory tool for delineating the specific land uses in
44 accordance with the approved CLUP within the territorial jurisdiction of a city/municipality
45 and specifying the conditions for their regulation; subject to the limitations imposed by law
46 and competent authority and

47
48 llll Zoning Ordinance refers to a local law passed by the Sangguniang Bayan or
49 Panlungsod approving the development control/zoning plan in accordance with an approved
50 or adopted CLUP of the city/municipality, providing for the regulations and other conditions
51 on the land uses including the limitation on the infrastructure that may be placed within the

1 city's/municipality's territorial jurisdiction. It incorporates the protected areas, protected
2 agricultural lands and ancestral lands as provided for in this Act.

CHAPTER II. FRAMEWORK FOR LAND USE PLANNING

Sec. 5. Basic Land Use Considerations. Various land uses as categorized in the succeeding section shall be determined in a manner that promotes the policies and principles defined in Section 2 of this Act and shall consider the following elements of the framework therefor, among others:

- a. Protection land use category as defined in Section 6 shall prevail over existing production land use category. The State shall undertake the necessary action in changing the classification of these production areas;
- b. Preservation, conservation, rehabilitation and protection to perpetuity of permanent forestlands, critical watersheds, key biodiversity areas, environmentally-critical and ecologically-fragile areas and prime agricultural lands from any other land use, conversion, disposition, intrusion, utilization and development aside from their determined use and limits;
- c. Protection of natural forests and natural resources ensures environmental stability, conserve biological diversity, improve ecosystem functions and provide long-term ecological and economic benefits. Designated restoration areas are designed to revive the ecosystem functions and services of forests as well as improve the economic and ecological benefits of local communities;
- d. Protection of forest and wetlands from infrastructure development to preserve the ecological services they provide which are essential to economic development. These activities include, but not limited to river channelization and dredging, large scale irrigation and river diversions which reduce riverine habitat and alter flood patterns and natural flow regimes, reduce downstream water availability for agriculture and contribute to salinization through saltwater intrusion in coastal areas.
- e. Resolution of land use conflicts which are life-threatening or threatening to public safety, sustainability of key production resources or employment activities and the delivery of basic services which are harmful or destructive to protected areas, flora, fauna, and other protected natural resources. Greater consideration shall be given to the human and tenurial rights of vulnerable groups in resolving land use conflicts;
- f. Identification of geo-hazard prone areas and high risk/danger zones and corresponding risk reduction measures to ensure the prioritization of life and safety. Provided, That specifically identified and assessed as extremely hazardous and high-risk/danger zones shall be similarly protected and cleared from all forms of human-made obstacles, obstructions and instructions to ensure and secure public health and safety;
- g. Respect for existing customary rights and traditional land uses of ICCs/IPs;
- h. Identification of settlement areas to check the demand for land and establish the location of employment-generating industries and basic services; and
- i. The availability of natural resources including indigenous energy resources for energy

1 security and self-sufficiency. However, infrastructure energy projects such as dams with
2 large reservoirs in natural ecosystems shall not be allowed if it would interrupt the
3 connectivity of river systems, disrupt fish spawning and migration, and alter seasonal
4 flood regimes.

5
6 **Sec. 6. Categories of Land Uses for Planning Purpose.** In determining and defining the
7 national, regional and provincial framework plans, and CLUPs, land uses shall be grouped into
8 four (4) major functional uses as follows:

9
10 a. **Protection Land Use** refers to the use of land primarily for rehabilitation, conservation,
11 and protection purposes and the promotion of the country's ecological and life-support
12 systems. Planning for protection land use intends to achieve environmental stability and
13 ecological integrity, ensure a balance between resource use and the preservation of
14 some areas with environmental, aesthetic, educational, cultural and historical
15 significance, aid and protect people and human-made structures from the ill-effects of
16 natural hazards.

17
18 Areas under this category are those covered by the NIPAS Act of 1992 and other coastal
19 and marine protected areas; areas outside NIPAS, which include but are not limited to:

20
21 1) Natural and Restored Forests, which consist of:

- 22
23 a) All existing areas within forestland containing primary and secondary forests
24 of whatever types of species;
- 25
26 b) All existing areas within forestland containing secondary-growth or residual
27 forests of whatever type or species;
- 28
29 c) Areas identified as Key Biodiversity Areas;
- 30
31 d) Restoration areas;
- 32
33 e) All mangrove forests;
- 34
35 f) All easement areas as defined by PD 1067, otherwise known as the Water
36 Code of the Philippines, and
- 37
38 g) All other areas that would be deemed appropriate for protection, as
39 designated by the Department of Environment and Natural Resources
40 (DENR), subject to the approval of the National Land Use Policy Council
41 (NLUPC) created pursuant to Section 55 hereof.

42
43 2) Rehabilitated and/or reforested degraded mining areas.

44
45 3) Critical ecosystems for protection, such as:

- 46
47 a) Coral reefs;
- 48
49 b) Marshes and wetlands;
- 50
51 c) Lakes and rivers;
- 52 d) Caves, and

1
2 e) Waterfalls.

3
4 4) Disaster-prone areas that include areas subject to, or maybe subject to

5 a) Recurrent flooding;

6 b) Liquefaction;

7 c) Tsunamis;

8 d) Storm surges;

9 e) Polar vortex,

10 f) Mass wasting,

11 g) Volcanic eruption,

12 h) Direct impact of seismic activity;

13 i) Other disasters caused by climatic conditions; and

14 j) Other areas that pose a high degree of hazard to human occupation and
15 activity.

16 5) Critical watershed areas.

17 6) Marine Protected Areas;

18 7) All prime agricultural lands as defined under this Act;

19 8) Ecologically fragile and environmentally-critical areas whose conversion will
20 result to serious environmental problems and threats to public health and safety;

21 9) Natural and human-made areas/sites of cultural, historical and anthropological
22 significance, which are declared as such by internationally-recognized
23 institutions; and

24 10) All other areas not included and declared as production areas shall become
25 protection areas

26
27 b. *Production Land Use* refers to the most efficient, sustainable, and equitable utilization,
28 development and management of land for productive purposes which are not classified for
29 protection land use as defined in this section. Areas included in this category are
30 agricultural lands, coastal and marine zones, production forest, mineral lands, energy
31 resource lands, industrial, and tourism development areas where productive activities could
32 be undertaken to meet the country's requirements for economic growth and development.
33 Production land use shall comprise of but shall not be limited to:

34 1) Other agricultural lands not identified as prime agricultural lands. They shall

1 consist of but shall not be limited to
2

- 3 a) Lands whose soils are suitable for agricultural development;
- 4 b) All alluvial plain lands that are suitable for agricultural production and/or
5 can be devoted to food production;
- 6 c) All lands that are traditional sources of staple food;
- 7 d) All crop lands required to attain a certain scale of production to sustain
8 the economic viability of existing agro-based industries in the municipality,
9 city or province; and
- 10 e) All lands in areas not highly prone to natural hazards that are suitable for
11 the production of tree crops and other cash crops.

12 2) Coastal, inland water and Marine Zones, such as fishponds;

13 3) Production Forests, such as:

- 14 a) All areas within forestland not classified as protection forests under
15 Section 6 (a) and shall be devoted to the production of timber and/or non-
16 forest products or the establishment of industrial tree plantations, tree
17 farms, woodlots, agro-forestry, or as multiple-use forests;
- 18 b) All areas within forestlands considered as rangelands for grazing
19 purposes;
- 20 c) All areas within forestlands managed under the community-based forest
21 management in areas not classified as protection forests.

22 4) Rangelands for grazing;

23 5) Industrial Development Areas; and

24 6) Tourism Development Areas, including potential small islands for similar
25 purposes.

26 c. **Settlements and Institutional Land Use** refers to the use of urban and rural lands for
27 settlements development purposes and/or improvements on existing settlements
28 involving the spatial distribution of population, identification of the roles and functions of
29 key urban centers, determination of relationships among settlement areas, and the
30 provision of basic services and facilities to such settlements.

31 It shall also include lands identified for institutional uses such as educational,
32 administrative, government, law enforcement, health care and social services.
33 Settlements and institutional land uses aim to ensure for the present and future
34 generation the i) effective integration of activities within and among settlements,
35 allowing efficient movement of people and production of commodities through the
36 provision of appropriate land, infrastructure, and facilities; and ii) access of the
37 population to housing, education, health care, recreation, transportation and
38 communication, sanitation, and basic utilities such as water, power, waste disposal, and
39

other services

4. Infrastructure Land Use refers to the use of land dedicated to the provision of basic services that foster economic and other forms of integration necessary for producing or obtaining the material requirements of Filipinos, in an efficient, responsive, safe and ecologically friendly built environment. It includes, among others, sub-sectors like: road networks, transportation and communication facilities, social services, environmental service facilities, and utilities.

Provided, That the determination of the functional uses of lands within ancestral domains should be consistent with the land use categories provided for in this Act; Provided further, That other sub-categories of land uses in delineated ancestral domains may be formulated by the concerned ICCs/IPs themselves in accordance with their particular needs and traditional resource and management systems.

Sec. 7. Land Use Plans for Ancestral Domains. Land use plans of ancestral domains shall be formulated by the ICCs/IP themselves in accordance with their particular needs and traditional resource and management systems with the assistance of the NCIP, the LGUs and civil society organizations (CSOs) concerned. Such plans shall be recognized and adopted in the *barangay*, city/municipal, provincial, regional and national physical framework plans.

Physical framework plans made prior to the delineation of ancestral domains included in such plans or ordinances shall, without prejudice to the rights of the ICCs/IP concerned, adopt different land use categories in accordance with their particular needs and traditional resource and management systems

In cases where there are no ADSDPPs, the LGU and the ICCAs/IP shall jointly formulate the land use plan within the ancestral domain until such time that the ICCAs/IPs have formulated their ADSDPPs.

Sec. 6. Adoption of Multiple Uses of Land. The primary and alternative uses of a specific land resource shall be determined and evaluated by the respective local land use boards prior to any decision for the assignment of its use. Areas feasible for sustainable land resource use may be considered multiple-use zones wherein settlements, tourism, agriculture, agro-forestry and extraction activities and other income-generating, or livelihood activities may be allowed, except areas under protection land use.

Provided, That multiple uses of land resources shall be in accordance with priorities in land use allocation identified in the approved physical framework and land use plans wherein such multiple uses are compatible with the original land use and planning, and that no reclassification shall be allowed.

Provided, further That, where there are vested rights, titles, and claims prior to the enactment of this Act over the areas feasible for sustainable land resource use, the same shall be respected.

CHAPTER III. SPECIAL AREAS OF CONCERN

Article One. Land Use Classification

Sec 9. Review of Land Use Classification. The NLUPC shall review and assess the current land use classification system and definitions used in the country to ensure that it

Sec. 14. Priority Areas for Agricultural Development within Ancestral Domain. Agricultural lands within ancestral domain shall be developed in accordance with their ADSDPs.

Article Four. Ancestral Domain

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The NPAAD and the SAFDZs under the AFMA and their incorporation in the National Physical Framework Plan (NPPF), the application for conversion of these areas shall not be given due course by the appropriate government agency.

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Provided, further, That pending the completion of mapping activities of the specific areas under provided from conversion pending the distribution and/or installation of the former beneficiaries, acquisition voluntary offer to sell, production or profit-sharing subject to CARP shall also be granted to Agribusiness Program (CARP), those lands covered under comprehensive Agribusiness Program (CARP), shall also be granted to the completion of the

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Provided, That consistent with the State Policy on giving priority to the completion of the and adjacent areas from its existing land use.

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All other agricultural lands not identified as prime agricultural lands can only be converted to non-agricultural uses upon issuance of a DRR conversion order. Provided, That such conversion shall not drastically change the nature of the over-all land uses in the surrounding

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be subjected to any form of conversion or reclassification.

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Sec. 13. Conversion of Agricultural Lands. All lands considered and identified as prime agricultural lands shall be maintained, managed and protected for agricultural use and shall not developmennt are the areas distributed under agarian reform, areas that can be covered by CARP, and those identified as part of the NPAAD. The mapping of the NPAAD under the CARP, and those identified as part of the NPAAD. The mapping of the NPAAD under the

Article Three. Agricultural Lands

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Sec. 11. Integrated Management Strategy. For more effective planning, management, and protection of protected areas at the provincial and city/municipal levels, the Protected Area Management Plan (PAMP) referred to in the NIPAS Law shall be incorporated in the PFP and CLUPs if applicable, wherein protected area zoning shall be reflected

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Sec. 10. Consideration of Assessment Report. Upon validation and affirmation by local land use boards, the land use classification report submitted by the LMB shall be taken into consideration by the NLUPC in the formulation of its planning guidelines.

Article Two. NIPAS Areas

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The Land Management Bureau (LMB) shall provide the necessary technical information, conduct the needed assessment report to the states of the existing land use classification and shall submit an assessment report to the NLUPC not later than ninety (90) days from the establishment of the latter.

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reflects the actual use of lands in the country.

1 **Sec. 15. Respect for Ancestral Domains.** The Ancestral Domain Management Plan (ADMP)
2 or ADSDPP shall be adopted and integrated into the CLUP and/or other plans that the LGU is
3 mandated to produce. The extent of ancestral domains shall be reflected in the land use plan,
4 and shall be zoned as such in the zoning ordinance. It shall be co-managed by the LGU and IP
5 community. Additionally, the ADSDPP shall be included in the investment plans of the LGU.
6

7 **Sec. 16. Ancestral Domain Policy Adoption.** Ancestral domain policies shall be adopted in
8 the LGU's land use policy framework. However, in the event that the ADMP/ADSDPP is still in
9 the formulation stage or remains to be formulated, the right to self-determination, and the
10 observance of traditional resource and management systems and processes shall be upheld at
11 all times, as provided for by RA 3871
12

Article Five. Forest Lands and Reservation of Watershed

15 **Sec. 17. Permanent Forestlands.** All forestlands are classified as forest or timberlands.
16 Titles, settlements, permits, leases, and/or agreements within critical habitats, critical watershed
17 areas, protected areas and key biodiversity areas (KBAs), shall be reviewed, and their legality
18 affirmed. All erroneous titles, settlements, permits, leases and/or agreements within permanent
19 forestlands shall be cancelled or revoked in due course. Non-compliance with and violations of
20 these instruments shall be grounds for their cancellation or revocation: Provided, That the
21 applicable provisions of the RA 3871, shall be respected
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23 Upon recommendation by the LGU, or the Forest Board, the DENR Secretary shall revoke the
24 above-mentioned instruments.
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26 **Sec. 18. Additional Areas to be Included as Permanent Forestlands.** The following lands
27 are needed for environmental protection and forestry purposes and shall not be reclassified as
28 agricultural lands or for any other land use
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- 30 a. Isolated patches of forest, regardless of size and/or area, with rocky terrain or which
31 protect a spring/water source for communal use;
- 32 b. All mangroves and swamplands including twenty (20) meter wide strips facing oceans,
33 lakes and other bodies of water not yet classified as alienable and disposable lands;
34
- 35 c. Ridge tops and plateaus regardless of size found within or surrounded wholly or partially
36 by forestlands where headwaters emanate;
- 37 d. Twenty (20) meter wide strips of land from the edge of the normal high waterline of rivers
38 and streams with channels of at least five (5) meters width which are not yet classified
39 as alienable and disposable;
- 40 e. Areas needed for public interest such as research or experimental purposes; and
- 41 f. Areas considered as environmentally critical because of their vulnerability to damage
42 from landslides, volcanic eruptions, and other natural causes.
43

44 **Sec. 19. Reversion of Alienable and Disposable Lands to Forestlands.** Upon the
45 recommendation of the DENR Secretary, duly reviewed and endorsed by the National Land Use
46 and Policy Council (NLUPC), and after due consultations with the concerned LGUs and the
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1 affected parties, Congress may authorize the reversion of alienable and disposable lands of the
2 public domain or portion thereof to forestlands

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4 **Sec. 20. Critical Watershed Areas.** The DENR, in coordination with the DA, the LGUs
5 concerned, and other government agencies, including government-owned and-controlled
6 corporations, and after mandatory public hearings/consultations, shall identify and delineate
7 critical watershed areas that need to be protected, rehabilitated, enhanced, and/or withdrawn
8 from uses that contribute to their further degradation.

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10 **Sec. 21. Formulation and Implementation of Integrated Watershed Management Plans.** With the assistance of the DENR and upon mandatory consultations with the concerned sectors
11 and communities, the LGUs, through their local land use boards, shall prepare their watershed
12 management plans which shall be integrated into their respective CLUPs. The formulation and
13 integration of the plan shall be guided, among others, by the principle of the management and
14 development of inland water resources at the watershed level and shall be consistent with the
15 National Forestry Master Plan (NFMP).

16
17 The DENR and the concerned LGUs shall jointly implement the watershed management plan
18 subject to regular consultations with and involvement of the community and other stakeholders
19 in the implementation of the plan

20
21 **Sec. 22. Establishment and Management of National Parks.** All areas proclaimed by the
22 President and Congress to be under the NIPAS, unless disestablished, including those
23 identified initial components of the NIPAS as Key Biodiversity Areas shall comprise the National
24 Parks classification of the public domain. The DENR and concerned LGUs shall ensure that
25 such areas are integrated in the CLUP and physical framework plans; Provided, however, That
26 the preparation of management plans of protected areas and national parks shall be in
27 accordance with the provisions of the NIPAS Act and other laws establishing or declaring
28 specific areas as protection areas.

29
30 **Sec. 23. Establishment of Restoration Zones.** Restoration areas shall be designated in
31 the management plan as such. Designation of restoration zones is compulsory in all forest
32 management plans and for all LGUs.

33
34 **Article Six. Coastal Zones**

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36 **Sec. 24. Criteria for the Allocation and Utilization of Lands within the Coastal Zones.** The
37 allocation and utilization of lands within the coastal zones shall be subject to the following
38 guidelines:

- 39
40 a Areas vegetated with mangrove species shall be protected, preserved and managed as
41 mangrove forestland and shall not be converted to other uses;
- 42
43 b Areas that meet all accepted criteria on elevation, soil type, soil depth topography,
44 supply for successful fishpond development, and are not identified as mangrove
45 protected areas, shall be utilized for aquaculture purposes as long as a 4:1 ratio for
46 mangroves and fishponds is maintained to support ecological processes in mangrove
47 ecosystems.
- 48
49 c Areas sub-classified as mangrove and still suitable for use as such, or due to
50 environmental conditions need to be preserved as mangroves but are devoid of

1 mangrove stands, shall not be converted to other uses. The DENR shall ensure that
2 these lands shall be reforested within a given period of time;

- 3
- 4 d. Areas accessible to the sea and identified for fisherfolk settlement and housing but are
5 not part of or are not within any protected land use areas shall be allocated to traditional
6 fisherfolk, who are inhabitants of the coastal communities, members of registered
7 fisherfolk organizations, holders of stewardship lease contracts or titles to ancestral
8 domains or any form of property right arrangements who participate in coastal resource
9 management initiatives, subject to the usual census procedures of the Housing and
10 Urban Development Coordinating Council (HUDCC); Provided, That the government
11 shall issue marine tenurial rights to organizations concerned based on a criteria to be
12 established by NLUPC.
- 13
- 14 e. Areas that are neither sub-classified as mangrove, fisherfolk settlement nor fishpond
15 may be devoted to recreational or tourism purposes; *Provided*, That such undertaking
16 will not result in environmental degradation and displacement of small fisherfolks,
- 17
- 18 f. Areas which are considered as traditional fishing grounds shall be used primarily for
19 such purpose;
- 20
- 21 g. Areas shall be allocated for small infrastructure needed by municipal fisherfolk and for
22 fishing gear, boats, and post-harvest facilities; and
- 23
- 24 h. Areas which form part of foreshore lands as defined in this Act, including those under
25 lease agreements or arrangements shall undergo zoning and evaluation so their
26 boundaries, actual sizes and corresponding uses can be determined while ensuring that
27 mangrove protection or restoration zones are considered to keep the required 4:1 ratio
28 between mangroves and fishponds.

29

30 **Sec. 25. Coastal Land Zone Sub-classification.** All public lands in the coastal zones shall be
31 sub-classified into any of the following: fishponds, mangroves, protection from tidal surge for
32 preservation of biodiversity, habitats and sanctuaries for endangered wildlife, fisherfolk
33 settlement, or recreational/tourism areas. No sub-classification of coastal zones to different uses
34 shall be done without the following:

- 35
- 36 a. Conduct of a comprehensive inventory and resource and environmental assessment by
37 the DENR with respective LGUs and accredited Non-Government Organizations/
38 Peoples Organizations (NGOs/ POs) within their jurisdiction. The result of such
39 assessment along with a list of all existing applications and expired Foreshore Lease
40 Agreements shall be posted in three (3) conspicuous places in the affected localities;
41 and
- 42
- 43 b. Prior consultation with local Fisheries and Aquatic Resource Management Councils
44 (FARMCs) formed pursuant to Republic Act No. 8550 or the Fisheries Code.

45

46 **Sec. 26. Zoning of Coastal Areas.** Local government units, in coordination with the DENR,
47 the FARMCS, local fisherfolk organizations and other concerned stakeholders such as women
48 and the youth, shall prepare the Coastal Zoning Resource Management Plan (CZRMP) which
49 shall be incorporated in the CLUP. Management zones defined in the CZRMP should be
50 reflected in the CLUP and the subsequent Zoning Ordinance.

1 **Sec. 27. Tourism and Recreation Zone.** The designation of areas for tourism and resorts
2 near or over fishery areas or ports thereof shall be with the consent of the concerned LGUs and
3 FARMCs, and shall comply with the policies and guidelines set forth in this Act.
4

5 **Sec. 28. Protection of Waterways, Easements and Flood Plains.** Structures of any kind
6 shall not be built in waterways and easements. Pursuant to PO 1067 or the Water Code of the
7 Philippines, the banks of rivers and streams and the shores of the seas and lakes throughout
8 their entire length and within a zone of three (3) meters in urban areas, twenty (20) meters in
9 agricultural areas and forty (40) meters in forest areas, along their margins are subject to the
10 easement of public use only in the interest of recreation, navigation, floatage, fishing and
11 salvage.
12

13 The protection of flood plains shall adopt a river basin management approach, in order to come
14 up with integrated flood mitigation interventions. Development within flood plains and other
15 flood-prone areas must be controlled or, if allowed, must be so sited, constructed and serviced
16 that the lives of occupants are not put at risk and that disruptions during floods are minimized.
17 The identification and characterization of flood-prone areas and flood plains shall be an integral
18 part of the CLUP preparation. The LGUs shall establish land use regulations to mitigate flood
19 risks through the CLUPs and zoning ordinances.
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21 To promote the best interest and the coordinated protection of flood plains, the Department of
22 Public Works and Highways (DPWH), in coordination with Department of Science and
23 Technology (DOST) and DENR, shall declare flood control areas, as necessary, and shall
24 prohibit or control activities that could damage or cause deterioration of lakes and dikes,
25 obstruct the flow of water, change the natural flow of rivers, increase flood losses or aggravate
26 flood problems pursuant to the Water Code of the Philippines.
27

28 **Sec. 29. Disposition of Public Lands for Fishponds.** Upon the effectivity of this Act, but
29 subject to existing rights and the preceding section, no fishpond lease agreement (FLA) shall be
30 issued for tidal swamps, mangroves and other swamps, marshes, ponds, foreshore lands, and
31 coastal areas within public lands, including those presently declared available for fishpond
32 development. The LUPC, in coordination with the DENR, the DA, the FARMCs and the LGUs
33 shall set aside a portion of available public lands for fish propagation, fish sanctuary,
34 conservation, ecological purposes and fisherfolk settlement areas. Fishponds covered by
35 existing FLAs, but are abandoned or are not operating efficiently and are found suitable for
36 mangroves shall be reforested with mangroves.
37

38 **Sec. 30. Immediate Restoration of Converted Mangrove Areas.** The DENR, in coordination
39 with the FARMCs and other concerned agencies shall immediately take steps in the restoration
40 of all abandoned, undeveloped and underutilized fishponds to their original state as mangrove
41 forests.
42

Article Seven. Mineral Lands

43 **Sec. 31. Policies on Mineral Lands.** Land use policies for mineral lands shall be geared
44 towards the rational, ecologically sound, and sustainable use of mineral resources which shall
45 promote economic growth for the local economy and uphold the human rights of indigenous
46 peoples and local communities in the affected areas.
47

48 **Sec. 32. Criteria for the Utilization and Allocation of Land for Mining Purposes.** The
49 allocation and utilization of lands for mining purposes shall be guided by the following:
50

- 1 a. The principles of sustainable development shall be observed at all times;
- 2
- 3 b. In case of small-scale mining, adequate and acceptable safeguards shall be instituted by
- 4 the holders of mining rights or permits to prevent environmental degradation of the
- 5 mining sites and adjacent areas;
- 6
- 7 c. Mineral reservations which have become non-operational for more than ten (10) years
- 8 as determined by the Mines and Geosciences Bureau (MGB) shall be placed under
- 9 appropriate surface management by the DENR; and
- 10
- 11
- 12 d. Ancestral domains declared as protected by virtue of their ADSDPP as well as all
- 13 watershed areas shall be closed to mining.
- 14
- 15

16 **Sec. 33. Reversion of Mineral Lands.** All mineral lands with exhausted mineral

17 resources, as determined by the MGB, shall automatically revert to their original land

18 classification, that is, as forest land or agricultural land. The concerned mining companies shall

19 bear the full cost of rehabilitation of these areas.

20

Article Eight. Energy Resources

21 **Sec. 34. Guidelines for the Utilization and Allocation of Lands for Energy Resource**

22 **Exploration, Development, Production, Utilization, and Distribution Purposes.** To ensure

23 that the objectives of maintaining ecological balance and maximizing the power potential from

24 indigenous energy resources in the most economical and environmentally-acceptable means

25 are realized, the allocation and utilization of lands shall be guided by the following, consistent

26 with existing regulations and laws on energy resources:

27

- 28 a. Indigenous energy resource exploration and development for the purpose of creating a
- 29 National Energy Resource Inventory and Data Base as well as an Energy Resource
- 30 Block Map shall be allowed subject to the implementation of complementary watershed
- 31 and other land management plans;
- 32
- 33 b. Indigenous energy resource exploration, development, production, utilization, and
- 34 distribution shall be subject to the appropriate requirements and processes of the
- 35 Philippine Environmental Impact Statement (EIS) system. Each project shall secure an
- 36 Environmental Compliance Certificate (ECC) prior to project implementation to ensure
- 37 that adequate and appropriate environmental management measures and optimum
- 38 methods for resource access and recovery are used;
- 39
- 40 c. Protected areas defined in Section 8 shall be closed to any kind of energy resource
- 41 development;
- 42
- 43 d. Energy reservations or portions thereof which have become or have been established to
- 44 be non-economically viable to operate or are no longer used for energy purposes shall
- 45 be reclassified to other land uses, subject to existing laws covering energy reservations;
- 46 and
- 47
- 48 e. Renewable energy shall be preferred over other energy resource
- 49
- 50
- 51

Sec. 35. Reversion of Energy Resource Lands. All exhausted indigenous energy resource lands as determined by the Department of Energy (DOE), which are not covered by proclamations shall automatically revert to the category of forestlands or agricultural lands open to disposition, whichever is appropriate, unless the DENR shall classify such areas for other purposes. Exhausted energy resource lands shall refer to specific energy resource sites whose energy reserves of the desired type/s are no longer in sufficient quantity or quality to justify additional expenditure for their extraction and utilization.

Article Nine. Settlements Development

Sec. 36. Municipalities, Cities, and Settlements Development. The development of municipalities, cities, and settlements through CLUP and implemented by the zoning ordinances of cities and municipalities shall be guided by urban zoning standards designed to maximize existing urban spaces taking into account studies of pertinent government agencies on climate change

Sec. 37. Settlements within Geo-hazard Areas and/or High Risk/Danger Zones.
Settlements within geo-hazard areas and/or high risk/danger zones shall not be allowed. In cases where there are existing settlements within geo-hazard areas and/or high risk/danger zones, the concerned government agencies shall provide assistance to concerned LGUs and settlers in instituting safety and corrective measures to address the potential danger or risk.

Sec. 38. Designation of Waste and Environment Management Site. Each city or municipality shall identify and designate an area to serve as waste and environment management, waste disposal, and facilities within one (1) year from the effectivity of this Act. The LGUs, in coordination with the DENR or any other competent authority, shall identify sanitary landfill in order to fast-track the conduct of the Environmental Impact Assessment (EIA) study and to facilitate the processing of the ECC. The site or area shall be identified in the city's or municipality's CLUP. For this purpose, cities and municipalities shall establish their solid waste management program, pursuant to R.A. NO. 9003, otherwise known as the "Ecological Solid Waste Management Act Of 2000". Likewise, as provided under Section 33 of the LGC, cities and municipalities may, through appropriate ordinances, bind themselves towards the establishment of a common solid waste management program.

35 Within ninety (90) days from the effectiveness of this Act, the DENR, in coordination with concerned
36 agencies, shall promulgate the necessary guidelines and standards for the formulation and
37 establishment of solid waste management programs by cities and municipalities, and shall
38 submit the same to the NLUPC for review and approval.

SECTION 39. Designation and Zoning of Socialized Housing Sites. Each city or municipality in urban, urbanizable and rural areas shall designate through the CLUP adequate lands for housing or residential purposes, including socialized housing and resettlement areas for the immediate and future needs of the local population as well as the underprivileged and homeless in their territory, pursuant to existing laws and regulations. In order to ensure adequate availability of land for the housing needs of the local population, the CLUP may be revised at the minimum of ten (10) years, and reviewable not earlier than every five (5) years.

48 The designated sites for socialized housing shall be located in residential zones, and shall be
49 zoned as socialized housing zones that are integrated in the city's or municipality's zoning
50 ordinance, duly approved by the NLUPC, pursuant to existing laws and regulations. Preference
51 shall be given to lands proximate to public transportation facilities which may include *inter alia*
52 railways and public terminals.

1
2 The location of resettlement areas may either be on-site or off-site and may be within the city or
3 municipality. Provided, That designated settlement and socialized housing areas shall consider
4 the proximity and accessibility of the affected community to employment, economic activities
5 and social services.

6
7 Within ninety (90) days from the effectivity of this Act, the NLUPC, in coordination with
8 concerned agencies, pursuant to HUDCC Resolution No. 521, Series of 1992, Executive Order
9 No. 124, Series of 1993 and other pertinent guidelines on the matter, shall promulgate the
10 necessary guidelines for the identification and designation of socialized housing sites. All cities
11 and municipalities in urban and urbanizing areas shall identify and designate their socialized
12 housing sites within one (1) year from the effectivity of this Act and must submit the list of these
13 sites and their respective areas to the HUDCC. These sites shall be used exclusively for
14 socialized housing as defined in the UDHA.

15
16 **Sec. 40. Zoning of Identified Sites for Socialized Housing.** The identified sites for socialized
17 housing shall be located in residential zones identified by the city or municipality's CLUP and
18 Zoning Ordinance (ZO) duly approved by the NLUPC. However, for cities and municipalities
19 where the identified sites are not within the said residential zones, the location shall be within
20 the priority sites and conform with the suitability criteria as defined in Sections 6.3 and 6.4 of the
21 Guidelines in HUDCC Resolution No. 521, Series of 1992, or as may be defined in subsequent
22 issuances. The identified sites shall be zoned as socialized housing zones as defined herein.

23
24 The current Zoning Ordinance of LGUs shall be reviewed and revised such that the socialized
25 housing component shall be integrated thereto.

26
27 **Sec. 41. Valuation of Lands for Socialized Housing.** Equitable land valuation guidelines for
28 socialized housing shall be set by the Department of Finance (DOF) on the basis of the market
29 value reflected in the zonal valuation, or in its absence, on the latest real property tax
30 declaration. For sites already occupied by qualified beneficiaries under the UDHA, and sites
31 identified as Socialized Housing Zones as defined in this Act, the DOF shall factor into the
32 valuation, the blighted status of the land as certified by the local government unit or the National
33 Housing Authority (NHA).

34
35 **SECTION 42. Guidelines for Identification of Settlement Sites.** In identifying settlement
36 areas, prospective sites should be:

- 37
38 a. within alienable and disposable lands but not in environmentally-critical, geo-hazard or
39 other protection areas;
40
41 b. along established urban growth directions;
42
43 c. with provisions for or can be provided with basic services and utilities;
44
45 d. within the 0-8% slope range; and
46
47 e. accessible from existing built-up areas and other employment centers through existing or
48 proposed roads and other transportation facilities.

49
50 **Sec. 43. Urban Forest or Green Space.** Each city or highly-urbanizing municipality shall
51 identify, designate, and allocate lands owned by the city or municipality as urban forest or green

space, based on the guidelines and standards to be issued by the DENR and approved by the NLUPC.

Sec. 44. Protection of Ecological Harmony. To ensure the ecological harmony of towns, cities and settlements, certain projects that can alter the present use of a zoned area shall not be issued a building permit, business permit, and/or development permit. The identification of these projects shall be done in coordination with the LGU concerned. All LGUs shall be required to designate restoration areas in their forest land use plans.

Article Ten. Industrial Development Areas/Sites

Sec. 45. Criteria for Designating Industrial Development Areas. The identification and establishment of industrial development areas shall conform to the provisions of RA 7916 or the Special Economic Zone Act (SEZA) of 1995 as amended by RA 8748, RA 8657 or the Comprehensive Agrarian Reform Law (CARL) as amended by RA 9700 or the Comprehensive Agrarian Reform Program Extension with Reforms (CARPER), RA 8371 or the Indigenous Peoples' Rights Act (IPRA), RA 7279 or the Urban Development and Housing Act (UDHA), RA 8550 or the Philippine Fisheries Code as amended by RA 10654, and RA 8435 or the Agriculture and Fisheries Modernization Act (AFMA), taking into consideration the following:

- a Identified network of areas for agricultural development and protected agricultural areas pursuant to the RA 8435;
- b National policies on the regional dispersal of industries and agri-based industrial development;
- c Identified growth areas and corridors in the National Development Plan;
- d NIPAS and non-NIPAS areas such as but not limited to KBAs and restored areas that require protection;
- e National and Urban Development and Housing Framework;
- f Identified Socialized Housing Zones; and
- g National Framework for Physical Planning and other existing national programs and policies.

The designated industrial development areas shall be located only in production land use areas and shall become an integral part of the land use plan and zoning ordinance of the city or municipality where these areas are located. RA 9700, RA 8371, RA 7279, RA 8550, RA 8435, and RA 7160 or the Local Government Code shall apply to all Special Economic Zones and Free Ports.

Article Eleven. Tourism Development Areas

Sec. 46. Designating Tourism Development Areas. The identification, selection, and development of tourism development areas, and Tourism Enterprise Zones (TEZs) shall be done in consultation and coordination with the concerned LGUs, the Tourism Infrastructure and Enterprise Zone Authority (TIEZA), Department of Tourism, and other concerned national government agencies, the private sector and the affected communities, subject to the provisions of R.A. No. 9593 or the Tourism Act of 2009. Tourism development areas shall likewise include

1 those covered by legislative and executive issuances such as tourist spots, tourist zones and
2 tourism ecozones which can be developed into tourism estates or integrated resort, leisure and
3 recreation complexes and other tourism-related facilities as well as those identified in the
4 national, regional, and area-specific tourism master plans and other sector plans, such as
5 ecotourism and agri-tourism sites. Provided, That such sites designated for tourism
6 development are outside of areas identified for protection land use. As much as practicable,
7 community-based tourism shall be the principal mode of tourist spot operation. RA 9700, RA
8 6371, RA 7279, RA 8550, RA 8435, and RA 7160 shall apply and Executive Order 111 s. 1999
9 that provided for the National Ecotourism Strategy shall likewise apply to all tourist zones and
10 tourist development areas.

11 Designated areas for tourism development shall become part of the CLUPs and Zoning
12 Ordinances of the cities or municipalities where these are located.

13 **Sec. 47. Identification and Preservation of Cultural Heritage.** In accordance with
14 Republic Act No. 10066 or the National Cultural Heritage Act of 2009, the National Historical
15 Commission of the Philippines (NHCP), the National Museum (NM), and the National
16 Commission for Culture and the Arts (NCCA) in coordination with other concerned agencies,
17 local communities, and the private sector, shall identify and declare areas and structures which
18 shall be protected and preserved as part of Philippine cultural heritage.

19 The NHCP and the NM in consultation with the NCCA and the HLURB shall designate heritage
20 zones to protect the historical and cultural integrity of a geographical area that is significant to
21 national history.

22 The LGUs in consultation with the NHCP, the NM, and the NCCA shall designate heritage
23 zones to protect the historical and cultural integrity of geographical areas and cultural spaces of
24 intangible cultural properties, which are significant to a city or municipality and the community.

Article Twelve. Infrastructure Development

30 **Sec. 48. Allocation and Use of Land for Infrastructure Development.** Land, whether public
31 or private, shall be allocated and utilized for priority infrastructure projects that are supportive of
32 national or local development objectives. The National Economic and Development Agency
33 (NEDA), in consultation with the concerned national government agencies, LGUs, and the
34 private sector shall identify and periodically review, update and/or revise the list of priority
35 infrastructure projects under an over-all national strategic infrastructure development plan
36 subject to the provisions of this Act, RA 8435 and RA 8371. Provided, That such national
37 strategic infrastructure development plan shall be consistent and integrated in the objectives
38 and directions of the NPFP.

39 In determining and evaluating the list of priority infrastructure projects, consideration shall be
40 given to those that:

- 41 1. Respond to immediate and vital requirements of the national and regional economy with
42 priority to improving production-market integration, inter-modal transport, conveyance
43 and logistics linkages, rural infrastructure and the development of the agriculture and
44 fisheries sectors;
- 45 2. Upgrade existing facilities to international public safety standards;
- 46 3. Address the need for sustainable settlements development, and

4 Mitigate the destructive effects of natural disaster-causing phenomena or those that shall serve as alternatives to existing infrastructure found in natural hazard-prone areas.

Provided, That the provision and implementation of infrastructure support shall be made compatible with existing environmental conditions and the physical, whether natural or human-made, and cultural character of the area. Mandatory public consultations pursuant to existing laws and regulations shall be held prior to the conduct of all infrastructure projects that will necessarily involve dislocation or displacement of people in the area.

Provided, further. That the proponent of the infrastructure project shall follow the rules on just and humane eviction or demolition under Section 28 of the RA 7279 as a last resort, notwithstanding the provisions of RA 8975, prohibiting lower courts from issuing temporary restraining orders, preliminary injunctions, or preliminary mandatory injunctions, and that the proponent shall follow provisions of RA 8371, particularly those pertaining to the rights of IPs/ICCIs in case of displacement.

Provided, finally That national government infrastructure projects shall provide budgetary allocations for the adequate relocation of displaced communities.

Sec. 49. Infrastructure Projects Within Geo-hazard Areas. Construction of priority infrastructure projects within hazard-prone areas shall be allowed: Provided, That mitigating and/or preventive measures are adopted and implemented to address the potential adverse economic, socio-cultural, and environmental impacts that will emanate from these infrastructure projects, subject to the findings and recommendations of a feasibility study/EIA in accordance with Presidential Decree No. 1586 (EIS System) and Republic Act No. 4846 or the Cultural Properties Preservation and Protection Act.

Existing projects that were undertaken without the required environmental impact assessment and which pose a threat to the environment, or to the integrity of historic, archaeological, or scientifically significant areas, or impinge on critical ecosystems, may be terminated immediately, or gradually phased-out and relocated, or maintained within their life span subject, however, to mitigating measures: Provided, That the rules on mandatory public hearings/consultations and just and humane eviction or demolition shall also be observed prior to the termination, gradual phase-out, or relocation of projects that will necessarily involve dislocation or displacement of people in the area.

CHAPTER IV: PHYSICAL FRAMEWORK AND LAND USE PLAN

Sec. 50. National Land Use Planning Process. The physical framework and land use planning process shall be participatory, following a combined bottom-up and top-down approach, with mandatory public hearings/consultations conducted at all levels, and shall consider available and updated multi-disciplinary scientific information of land uses.

A set of national policy guidelines and standards for physical planning shall be formulated by the National Land Use Policy Council (NLUPC). These shall guide the preparation and formulation of the National Physical Framework Plan, Regional and Provincial Physical Framework Plans.

These standards shall give due consideration to conflicting uses and areas being used, declared or designated for agrarian reform, protected areas, coastal resource management and/or ancestral domains.

1
2 The National Physical Framework Plan (NPFP) shall define the national strategy and objectives
3 of the country's urban, rural and regional development. It shall guide the rational distribution of
4 population, access to economic opportunities and social services, sustainable utilization of
5 resources, and maintenance of environmental integrity
6
7 Furthermore, it shall consider the existing Regional Physical Framework Plans (RPFPs) and
8 Provincial Physical Framework Plans (PPFPs).
9
10 The RPFPs, the PPFPs and the CLUPs, which cover the physical development of their
11 respective territories, shall be consistent with the NPFP. Provided, That the integration and
12 harmonization of physical framework plans at all levels shall be iterative to ensure that the
13 concerns of both top and bottom levels of government are considered in the NPFP, RPFPs,
14 PPFPs and CLUPs.
15
16 The physical framework and land use plans prepared at all levels shall be consistent with each
17 other, specifically on the linkages of the major land use categories to ensure their
18 complementation in the utilization, development and management of resources.
19
20 The period of coverage of the national, regional and provincial framework plans shall be thirty
21 (30) years with regular review and updating every ten (10) years
22
23 **Sec. 51. National Physical Framework Plan.** The NPFP shall guide the planning and
24 management of the country's land and other physical resources at the national and sub-national
25 levels, and indicate broad spatial directions and policy guidelines on protection land use,
26 production land use, settlement development and infrastructure development. The NPFP shall
27 be the basis for adopting the land use and physical planning-related guidelines, including zoning
28 and other land use control standards that will guide the formulation of city/municipal zoning
29 ordinances.
30
31 The NLUPC, in consultation with concerned sectors and communities shall update the NPFP
32 after such period that objectives and goals set by the NPFP have been substantially achieved. It
33 shall also formulate and issue the appropriate planning guidelines and standards through which
34 all physical planning, land use and management of resources shall be reviewed, prepared,
35 formulated and monitored.
36
37 The resulting land use plan/physical framework shall be the basis for the identification,
38 formulation and development of national and local development plans, programs, projects and
39 activities of government at all levels.
40
41 **Sec. 52. Regional Physical Framework Plan.** The RPFP shall provide broad spatial
42 directions and policy guidelines on protection land use, production land use, settlement
43 development, and infrastructure development at the regional level and guide the formulation of
44 the PPFPs. The RPFP shall consider the existing PPFPs and the CLUPs of LGUs within the
45 territorial jurisdiction of the region.
46
47 The Regional Land Use Policy Council (RLUPC), created under Section 59 of this Act, shall
48 formulate and periodically update the RPFP based on the guidelines issued by the NLUPC, in a
49 manner consistent with and following the objective of the NPFP. Likewise, the Medium-Term
50 Regional Development Plan (MTRDP) and the Medium-Term Regional Development
51 Investment Program (MTRDIP) shall be guided by and made consistent with the objectives
52 identified in the RPFP.

Sec. 52. Provincial Physical Framework Plan. The PPP shall determine the physical development of the entire provincial territory, consolidate and harmonize the comprehensive land use plans of component cities and municipalities, consistent with the emirate's physical framework plan, and harmonize the comprehensive land use management and physical development plans and municipalities shall, in consultation with the concerned sectors, prepare their respective CLUPs.

Sec. 53. Provincial Physical Framework Plan. The PPP shall serve as the physical development framework for the entire provincial territory, consolidate and harmonize the comprehensive land use management and physical development plans and municipalities, consistent with the emirate's physical framework plan, and provide appropriate policies for each of the four land use planning categories. The spatial directions prescribed in the CLUP shall serve as the basis for the preparation and formulation of the Comprehensive Development Plan (CDP) and local plans of the concerned sectors.

Sec. 54. City and Municipal Land Use Plans (CLUPs). All barangays shall provide their sectoral, temporal and spatial data for the CLUP which shall serve as the foundation for the formulation of the city/municipal CLUPs. The data shall be provided by the Sangguniang Panlungsod through their specific uses of land and other physical and natural resources, both private and public, within their territorial jurisdiction, including areas co-managed with the national government and, as appropriate, management plans for cross-tal domains, critical water bodies, river basins, and protected areas.

Sec. 55. Provincial Physical Framework Plan (PPFP). The Provincial Planning and Development Office (PPDO) shall provide technical, secretarial and administrative support in the preparation, consultation, integration and formulation process of the PPFP.

Sec. 56. Provincial Land Use Management Board (PLUPM). The Provincial Land Use Management Board (PLUPM), created under this Act, shall ensure that the PPFP is consistent with the national and regional planning framework and guidelines issued by the NLUPC/RLUPC. The PPFP shall be presented to the Provincial Development Council (PDC) for endorsement to the Sangguniang Panlungsod, which shall normally adopt and approve the PPFP. The approved PPFP shall be submitted to the RLUPC for consolidation and integration into the RPFP.

Sec. 57. Provincial Physical Framework and Development Plan (PPFD). The PPFP, PDIP, PDP and/or PDD shall serve as the basis for the preparation of sectoral action plans of national government agencies in the province and all LGUs within its jurisdiction. The provinces may opt to prepare their PDP alongside the preparation of PPFP and consolidate them into a PPFD. Provided, that PPFD shall coincide with the overall review process of the PPFP.

Sec. 58. Provincial Physical Framework and Development Program (PPDP). The PPDP, PDIP and/or PDD shall serve as the basis for the preparation of sectoral action plans of national government agencies in the province and all LGUs within its jurisdiction. The provinces may opt to prepare their PDP alongside the preparation of PPFP and consolidate them into a PPFD. Provided, that PPFD shall coincide with the overall review process of the PPFP.

Sec. 59. Provincial Physical Framework and Development Plan (PPDP). The PPDP, PDIP and/or PDD shall serve as the basis for the preparation of sectoral action plans of national government agencies in the province and all LGUs within its jurisdiction. The provinces may opt to prepare their PDP alongside the preparation of PPFP and consolidate them into a PPFD. Provided, that PPFD shall coincide with the overall review process of the PPFP.

Sec. 60. Provincial Physical Framework and Development Plan (PPDP). The PPDP, PDIP and/or PDD shall serve as the basis for the preparation of sectoral action plans of national government agencies in the province and all LGUs within its jurisdiction. The provinces may opt to prepare their PDP alongside the preparation of PPFP and consolidate them into a PPFD. Provided, that PPFD shall coincide with the overall review process of the PPFP.

1 The City/Municipal Land Use Planning and Management Board (C/MLUPB), created under this
2 Act, shall be responsible for the preparation and formulation of the CLUP and ensure its
3 consistency with national and regional physical planning guidelines and standards. Under the
4 general supervision of the respective C/MLUPB, the City/Municipal Planning and Development
5 Coordinator/Office (C/MPDC/PDO) shall provide technical, secretariat and administrative
6 support in the preparation, consultation, integration and formulation process of the respective
7 CLUPs of each city or municipality

8
9 The CLUPs shall be submitted by the city/municipal local development councils (LDC) for
10 adoption and approval of the *Sangguniang Bayan* (SB). The approved CLUPs shall be
11 submitted to the province for integration into the PPFP

CHAPTER V. IMPLEMENTING STRUCTURE AND MECHANISM

16 **Sec. 55. Creation of the National Land Use Policy Council (NLUPC).** The National Land
17 Use Committee (NLUC) under the NEDA Board (NB) is hereby abolished and in its stead, the
18 NLUPC shall be created. It shall exercise the powers and responsibilities identified under this
19 Act and assume the functions of the NEDA Board-National Land Use Committee (NB-NLUC). It
20 shall further exercise the powers and functions pertaining to land use planning vested by law on
21 the HLURB except the following which shall remain as official functions of the HLURB:

- 22 a. Formulate land use planning guidelines in the preparation of the CLUPs and zoning
23 ordinances of local government units to ensure compliance with the national policies,
24 objectives, priorities and directions set by the NLUPC;
- 25 b. Provide technical and other forms of planning assistance to, including capacity-
26 building for, local government units and zoning boards; and
- 27 c. Act as the appellate body on decisions of local zoning bodies on locational clearance
28 applications and/or oppositions thereto and other zoning issues involving private rights.

29 The NLUPC shall act as the highest policy making body on land use and shall resolve land use
30 policy conflicts between or among agencies, branches, or levels of the government. It shall
31 integrate efforts, monitor developments relating to land use and the evolution of policies.

32
33 **Sec. 56. Composition of the NLUPC.** The NLUPC shall be headed by the Secretary of the
34 NEDA as Chairperson. It shall choose a Vice Chairperson from among the members of the
35 Council, who shall assume the functions of the Chairperson in case of absence. The NLUPC
36 shall meet at least once every quarter

37 The members of the Council shall be the following:

- 40 a. The Secretary of the Department of Agrarian Reform (DAR);
- 41 b. The Secretary of the Department of Agriculture (DA);
- 42 c. The Secretary of the Department of Environment and Natural Resources (DENR);
- 43 d. The Secretary of the Department of Interior and Local Government (DILG);
- 44 e. The Chairperson of the National Commission on Indigenous Peoples (NCIP);

- 1 The Chairperson of the Housing and Urban Development Coordinating Council (HUDCC)

2 The Chief Executive Officer of the Housing And Land Use Regulatory Board (HLURB).

3 The President of the League of Municipalities of the Philippines (LMP).

4 The President of the League of Cities of the Philippines (LCP).

5 The Administrator of National Mapping And Resource Information Authority (NAMRIA).

6 The Chief Executive Officer of the Housing And Land Use Regulatory Board (HLURB).

7 The President of the League of Cities of the Philippines (LCP).

8 The Administrator of National Mapping And Resource Information Authority (NAMRIA).

9 Two (2) representatives each from four (4) basic sectors directly involved in land use, namely urban poor, peasants, fishermen, and indigenous peoples who shall be appointed by the responsible National Anti-Poverty Commission (NAPC) sectors provided that one of whom shall be from the Metro sector.

10 Four (4) representatives from the developers' associations, the accredited associations of professionals dealing with land use such as, but not limited to, urban and regional planners, environmental planners, architects, geologists and geodetic engineers, the business or private sectors; and

11 The Head of the NLUPC Secretariat who shall be a non-voting ex-officio member.

12 The members of the Council who are Cabinet Secretaries may designate their duly authorized and permanent representatives whose ranks shall in no case be lower than Undersecretary and members of the Council who are Cabinet Secretaries shall have the following powers and functions:

13 Sec. 57. Powers and Functions of the NLUPC. The NLUPC shall have the following powers and functions:

a. Guide the determination and identification of the country's strategic land use development and physical planning objectives, priorities and direction, as well as recommended the adoption, passage, or amendment of laws to ensure that plans, programs, projects, and activities, including local government initiatives affecting land use are consistent with national development objectives;

b. Formulate the necessary national policy guidelines in the preparation of the country's physical framework plans, including the setting of limits/target key land uses needed for protection, production, infrastructure, settlements and infrastructure for present and future needs;

c. Ensure that policies, guidelines and standards on land use and physical planning, including zoning, shall be followed by the RLUPC, local land use boards and concerned national agencies, and that the RLEP, PFP AND CLUPs shall be consistent with the NPP;

d. Ensure the consistency of other national development and sectoral plans and programs, including the medium-term Philippine Development Plan (PDP) and Public Investment Program (PIP), with the NPP;

e. Integrate and harmonize all laws and policies relevant to land use in order to come up with a rational, cohesive, and comprehensive national land use framework, and if warranted,

recommend to Congress the adoption, passage or amendment of laws to ensure that sectoral plans, projects and activities, including local government initiatives affecting land use are consistent with national development objectives;

f. Resolve policy conflicts on land uses between or among agencies, branches, or levels of government and unresolved land use policy conflicts at the regional level;

g. Issue locational clearances for projects of national significance;

h. Call on any department, bureau, office, agency, or instrumentality of the government and or private entities and organization for cooperation, support, and assistance in the performance of its functions.

i. Review the NPFP every ten (10) years.

j. Advise the President of the Philippines and the NEDA board on all matters concerning land use and physical planning;

k. Adopt rules of procedures for the orderly and expeditious conduct of meetings and other business of the council; and

l. Perform such other acts and functions and exercise such other powers as may be necessarily implied, inherent, incident, or related to the foregoing.

Sec. 58. NLUPC Secretariat. The existing unit of the NEDA in charge of Land Use and Physical Planning Division shall act as the NLUPC Secretariat which shall perform functions such as, but not limited to, managing information, gathering of data, coordinate the monitoring of government agencies and local government units, ensuring multi-stakeholder participation towards formation of local land use policy boards, sharing of data base and mapping systems, and reinforcing relevant assessment tools and capability building programs

CHAPTER VI. REGIONAL AND LOCAL LAND USE POLICY BODIES

Sec. 59. Regional Land Use Policy Council (RLUPC). At the regional level, the Regional Land Use Committee (RLUC) is hereby abolished and in its stead, the RLUPC shall be created. The RLUPC shall be institutionalized, replicating the NLUPC structure and composition. It shall be chaired by the NEDA Regional Director and shall exercise the following functions:

a. Formulate regional policies and guidelines which are consistent with the national planning guidelines issued by the NLUPC in the preparation and formulation of the respective provincial physical planning and comprehensive land use plans of LGUs within its jurisdiction.

b. Prepare and periodically update the RPFP, taking into consideration national policies and lower level plans.

c. Review, prior to adoption by respective Sanggunians, the PPFPs and CLUPs of highly urbanized and independent component cities to ensure consistency with the RPFP and national policies set forth by NLUPC.

d. Decide and resolve policy conflicts on land use planning, classification, and allocation

- 1 that may arise between or among regional line agencies, provinces and cities/
2 municipalities;
- 3 e. Monitor changes in land use and other physical resources in the region;
- 4
- 5 f. Coordinate and monitor the land use activities of regional line agencies and LGUs;
- 6
- 7 g. Evaluate consistency of major programs and projects of regional agencies and entities
8 with the RPFP and their impact on land use and the environment; and
- 9
- 10 h. Perform other related functions as may be directed by the NLUPC.

11

12 In forest land use management, where the watershed area/continuum covers several
13 municipalities across different provinces, an inter-LGU task force composed of representatives
14 from RLUPC and the concerned MLGUs where the watershed area is located shall be formed.
15 With the assistance of the DENR and upon mandatory consultations with the concerned
16 sectors, the inter-LGU task force shall formulate the Watershed Management Plan for the said
17 watershed area

18

19 **Sec. 60. Provincial Land Use Planning and Management Board (PLUPMB).** The Provincial
20 Land Use Committee (PLUC) is hereby abolished. The Provincial Land Use Planning and
21 Management Board or (PLUPMB) is created in all provinces under this Act to oversee the
22 preparation, integration, adoption and approval of the Provincial Physical Framework Plan
23 (PPFP) and shall ensure its consistency with approved national and regional planning
24 guidelines. The PLUPMB shall also be directly responsible for the effective management and
25 implementation of the approved PPFP and ensure that any existing and future development
26 initiatives, programs and projects introduced within its jurisdiction are consistent with and
27 supportive of the land use resource management and physical planning objectives, directions
28 and character identified in the approved PPFP

29

30 **Sec. 61. Powers and Responsibilities of the Provincial Land Use Planning and
31 Management Board.** The following are the powers and responsibilities of the PLUPMB:

- 32
- 33 a. Formulate necessary provincial planning guidelines and/or implementing policies for the
34 preparation and formulation of the respective CLUPs within its jurisdiction consistent with
35 approved national and regional planning policies and guidelines;
- 36
- 37 b. Submit to the PDC the draft CLUP for its transmission to the Sanggunian Pantalawigan
38 and for the PDC to use it as reference for consistency and complementation with other
39 development plans.
- 40
- 41 c. Review, monitor and assess the implementation and operationalization of the approved
42 CLUP and its consistency with physical planning and land use management objectives
43 and goals identified in the CLUP.
- 44
- 45 d. After an appropriate period of time or upon instruction and advice by the NLUPC,
46 conduct and initiate a progress review of the PPFP and the achievement of its stated
47 objectives and goals and update the PPFP;
- 48
- 49 e. Decide and resolve policy conflicts on land use planning, classification, and allocation
50 that may arise between or among cities/municipalities and facilitate the resolution of any

1 unresolved land use conflict, including political boundary conflicts, at the city/municipality
2 level.

- 3
- 4 f. Advice the *Sangguniang Panlalawigan* on all matters pertaining to land use and physical
5 planning;
- 6
- 7 g. Promote cooperation and sharing of resources between and among component LGUs of
8 the province or with neighboring LGUs to address common land use and development
9 issues including those related to geo-physical hazards, watershed and river basin
10 management, coastal and marine waters, climate change impact and disaster risks; and
- 11
- 12 h. Assist the *Sangguniang Panlalawigan* in reviewing the submitted CLUPs of component
13 cities/ municipalities to ensure consistency with the Provincial Physical Framework Plan.
- 14

15 In cases where the watershed areas transcend the boundaries of a particular municipality, an
16 inter-LGU task force composed of representatives from PLUPMB of the MLGUs where the
17 watershed area is located shall be formed.

18

19 **Sec. 62. Composition of the PLUPMB.** The PLUPMB shall be composed of the following
20 fifteen (15) members to be selected based on the rules to be formulated by the NLUPC as
21 provided in this Act:

- 22
- 23 a. The Provincial Planning and Development Coordinator (PPDC);
- 24
- 25 b. The Chairperson of *Sanggunian Panlalawigan* Committee on Environment and Natural
26 Resources;
- 27
- 28 c. The Provincial Chapter President- League of Municipalities and/or League of Cities;
- 29
- 30 d. The Provincial Agrarian Reform Officer (PARO);
- 31
- 32 e. The Provincial Environment and Natural Resources Officer (PENRO);
- 33
- 34 f. The Provincial Agricultural Officer (PAO);
- 35
- 36 g. The NCIP Provincial Officer;
- 37
- 38 h. The HLURB Regional Officer
- 39
- 40 i. Three (3) representatives from the local business or private sector, the developers'
41 association and accredited associations of professionals dealing with land use such as, but
42 not limited to, urban and regional planners, environmental planners, architects, geologists,
43 geodetic engineers; and chamber of commerce, who shall be appointed from among the
44 accredited organizations within their respective development councils;
- 45
- 46 j. Four (4) representatives from the basic sector groups (urban poor, fisherfolk, farmers,
47 indigenous peoples; *Provided*, That at least two representatives shall be women; *Provided*,
48 further, That the representatives shall be appointed from among the accredited
49 organizations within their respective development councils; *Provided, finally*, That in
50 predominantly Muslim areas, one of whom shall be from the Moro sector; and
- 51
- 52 k. The Designated Board Chairperson to be chosen among the members.

1 Except for *ex-officio* members, the members of the PLUPMB shall be appointed for a term of
2 three (3) years, subject however to the elected office held, government employment and/or
3 official designation of the local government unit, national agency and/or local business/private
4 sector association or basic sector group representation in the board. The NLUPC, within ninety
5 (90) days from its establishment, shall formulate the rules for the selection of the Chairperson
6 and the members in the PLUPMB. The Provincial Planning and Development Coordinator/Office
7 (PPDC/O) shall provide technical secretariat and administrative support and resources for the
8 effective operation of the PLUPMB.

9
10 Aside from the PPDO, the PLUPMB may call upon other local and national government offices
11 and agencies such as the local Engineer, Assessor, and local field representatives of the DA,
12 DPWH, DOTC, DOT, DENR, DAR, DECS, NCIP and other concerned national agencies to
13 assist the PLUPMB in the performance of its roles and mandates.

14
15 The appropriations for the regular operation and activities of the PLUPMB shall be included in
16 the annual budget proposal of the PPDO: Provided, That other funds and resources, including
17 grants, applicable service fees and charges collected, contributions, donations, and other funds
18 to support its operations and activities may be accepted and received by the PLUPMB subject
19 to existing auditing and reporting procedures.

20
21 **Sec. 63 City/Municipal Land Use Planning and Management Board (C/MLUPMB).** A
22 City/Municipal Land Use Planning and Management Board or (C/MLUPMB) is hereby created
23 under this Act in all municipalities and cities, including highly urbanized and component cities, to
24 oversee the preparation, integration, adoption and approval of their respective Comprehensive
25 Land Use Plans (CLUPs). It shall issue a Certificate of Compliance prior to the submission of
26 the CLUP to the Sanggunian to ensure the consistency of such plans with approved national,
27 regional and provincial planning guidelines. The C/MLUPMB shall also be directly responsible
28 for the effective management and implementation of the approved CLUP and for ensuring that
29 existing and future local policies, including zoning ordinances, development initiatives, programs
30 and projects introduced within its jurisdiction are consistent with and supportive of the land use
31 resource management and physical planning objectives, directions and character identified by
32 the approved CLUP.

33
34 **Sec. 64. Powers and Responsibilities of the City/Municipal Land Use Planning and
35 Management Board.** The C/MLUPMB shall exercise the following powers and functions:

- 36
37 a. Ensure the inclusion of the input of the *barangays* within the jurisdiction of the respective
38 City/Municipality on sectoral, temporal and spatial dimensions of the plan and its
39 consistency with approved national, regional and provincial planning guidelines;
- 40
41 b. Review, monitor and assess the implementation and operationalization of the approved
42 CLUP and its consistency with physical planning and land use management objectives
43 and goals identified in the CLUP;
- 44
45 c. Issue a Certificate of Compliance to the Sanggunian as proof that the CLUP is compliant
46 with national land use policies, guidelines and standards;
- 47
48 d. Submit to the LDC the draft CLUP for its transmission to the Sanggunian and for the LDC
49 to use it as basis for consistency and complementation with other development plans;
- 50

- 1 e. Decide and resolve policy conflicts on land use planning, classification, and allocation that
2 may arise between or among barangays and facilitate the resolution of any unresolved
3 land use conflict, including boundary conflicts, involving barangays;
- 4 f. Based on the CLUP, review and endorse for approval/disapproval applications for
5 locational clearances, building and zoning permits and/or other planning-related
6 requirement for any project, both private and public, that is submitted to the LGU for
7 issuance;
- 8 g. Advise the *Sangguniang Bayan* on all matters pertaining to land use and physical
9 planning; and
- 10 h. Promote cooperation and sharing of resources between and among its barangays and
11 neighboring LGUs to address common land use and development issues including those
12 related to geo-physical hazards, watershed and river basins, coastal and marine waters,
13 climate change impact and disaster risks.

14 **Sec. 65. Composition of the C/MLUPMB.** The C/MLUMPPB shall be composed of the
15 following thirteen (13) members and shall be headed by a Chairperson:

- 16 a. The City/Municipal Planning and Development Coordinator (C/MPDC);
- 17 b. The Chairperson, *Sanggunian Bayan* Committee on Environment and Natural
18 Resources;
- 19 c. The President of the Association of Barangay Captains (ABC);
- 20 d. The Municipal Agrarian Reform Officer (MARO);
- 21 e. The LGU Environment and Natural Resources Officer (City/Municipal ENRO);
- 22 f. The Municipal Agriculture Office (MAO);
- 23 g. Three (3) representatives from the local business/private sector, the developers'
24 associations, and the accredited associations of professionals dealing with land use
25 such as, but not limited to, urban and regional planners, environmental planners,
26 architects, geologists and geodetic engineers; and association/chamber of commerce,
27 who shall be appointed from among the accredited organizations within their respective
28 development councils;
- 29 h. Four (4) representatives from the basic sector groups (urban poor, fisherfolk, farmers
30 and indigenous peoples). *Provided*, That at least two representatives shall be women;
31 *Provided, further*, that the representatives shall be appointed from among the accredited
32 organizations within their respective development councils; *Provided finally*, that in
33 predominantly Muslim areas, one of whom shall be from the Moro sector; and
- 34 i. The Designated Board Chairperson to be chosen among the members.

35 Except for ex-officio members, the members of the C/MLUPMB shall be appointed to a term of
36 three (3) years, subject however to the elected office held, government employment and/or
37 official designation in the local government unit, national agency and/or local business/private
38 sector association or basic sector group representation in the board. The NLUPC, within ninety
39

1 (90) days from its establishment, shall formulate the rules for the selection of the Chairperson
2 and members of the C/MLUPMB. The City/Municipal Planning and Development
3 Coordinator/Office (C/MPDC/O) shall provide technical secretariat and administrative support
4 and resources for the effective operation of the C/MLUMPPB.

5
6 Aside from the C/MPDO/C, the C/MLUPMB may call upon other local and national government
7 offices and agencies such as the local Engineer, Assessor, and local field representatives of the
8 DA, DPWH, DOTC, DOT, DENR, DAR, DECS and other concerned national agencies to assist
9 the C/MLUPMB in the performance of its roles and mandates

10
11 The annual appropriations for the operation and activities of the C/MLUPMB shall be included in
12 the annual budget proposal of the City/Municipal Planning and Development Office/Coordinator.
13 Provided, That other funds and resources, including grants, applicable service fees and charges
14 collected, contributions, donations, and other funds to support its operations and activities may
15 be accepted and received by the PLUPMB subject to existing auditing and reporting
16 procedures.

17
18 Local government units shall create and/or activate their respective C/MLUPMB upon guidelines
19 issued by the NLUPC for such purposes, not later than six (6) months from the effectivity of this
20 Act

22 **CHAPTER VII. ADOPTION, APPROVAL AND REVIEW OF LOCAL LAND USE AND**
23 **PHYSICAL FRAMEWORK PLANS**

25 **Sec. 66. Approval and Review of PPFP and CLUPs.** The PPFP and CLUPs of the respective
26 city/municipal LGUs, including highly urbanized cities and independent component cities shall
27 be submitted by the local land use boards to the LDCs for transmission to the local Sanggunian
28 for approval.

30 **Sec. 67. Approval of RPFP and NPFP.** The RPFP and NPFP shall be submitted for review and
31 approval of the RLUPC and NLUPC, respectively, upon the conduct of appropriate stakeholder
32 and agency consultations: Provided, That such processes and guidelines shall be prepared and
33 issued by the NLUPC within six (6) months from effectivity of this Act.

36 **CHAPTER VIII. MAPPING AND DATA MANAGEMENT FOR LAND USE PLANNING**

38 **Sec. 68. National Mapping and Spatial Data Infrastructure Program (NMSDIP).** A national
39 mapping program shall be implemented, coordinated and monitored by the Inter – Agency
40 Technical Committee (ITC) which is hereby created. It shall be composed of the National
41 Mapping And Resource Information Authority (NAMRIA) as the lead agency, the Bureau of Soils
42 and Water Management (BSWM), the Forest Management Bureau (FMB), the Land
43 Management Bureau (LMB), the Land Registration Authority (LRA), the Protected Areas And
44 Wildlife Bureau (PAWB), the Mines And Geoscience Bureau (MGB), the Philippine Institute of
45 Volcanology and Seismology (PHIVOLCS), the Department of Agrarian Reform (DAR),
46 Department of Agriculture (DA), National Commission on Indigenous People (NCIP), the
47 National Water Resources Board (NWRB), the Department of Energy (DOE), the National
48 Disaster Risk Reduction and Management Council (NDRRMC), the National Economic
49 Development Authority (NEDA), and other concerned government agencies. The ITC shall be
50 constituted, and the mapping and spatial data infrastructure program shall be initiated within

1 thirty (30) days from the effectivity of this Act. The program shall be responsible for the
2 production of base and decision maps and associated spatial databases for all planning levels
3 based on the guidelines of NLUPC.

4
5 Under the program, all government stakeholders concerned in the production of maps of various
6 themes shall collaboratively formulate the government's spatial data infrastructure master plan
7 and respective government agency/stakeholders' spatial data infrastructure plans which shall be
8 the basis for subsequent funding and eventual project implementation and/or operation.

9
10 All pertinent and updated thematic maps/data from supporting agencies of the program shall be
11 submitted to NAMRIA for compilation and integration into a national geospatial database
12 established under the program.

13
14 The NAMRIA shall finish its base mapping program within two (2) years upon the effectivity of
15 this Act and provide updates thereof to support the implementation of the spatial data
16 infrastructure program.

17
18 The spatial and non-spatial data generated by these activities shall be transmitted to the LGU
19 as soon as practicable. Existing land information data available to the national government
20 agencies as of the effectivity of this Act shall be immediately transmitted to the LGUs.

21
22 For purposes of uniformity and standardization, the LGUs, assisted by the appropriate agencies
23 of the national government, shall likewise prepare their respective maps using scales, symbols,
24 and other indicators to be prescribed in accordance with this Act. The completed maps shall be
25 integrated in the National Physical Framework Plan pursuant to section 51 of this act.

26
27 **Sec. 69. Maps for Planning.** Within one (1) year after the NLUPC's approval of the Guidelines
28 and Standards for planning at all levels, available NAMRIA maps and all maps made available
29 to NAMRIA by supporting agencies shall be submitted to the NLUPC for national, provincial,
30 cities and municipalities planning. The NLUPC shall forward these maps to the respective
31 PLUPMBs and C/MLUPMBs after it has reviewed and approved them. Pertinent maps to be
32 produced through the NMSDIP shall include, among others.

- 33
34 a. Topographic Maps;
35
36 b. Geologic Maps;
37
38 c. Hydrologic Maps;
39
40 d. Climate Maps;
41
42 e. Soils Maps;
43
44 f. Slope Maps;
45
46 g. Mineral Resource Maps;
47
48 h. Existing Land Use Maps;
49
50 i. Land Suitability Maps for:
51
52 1) Settlements

- 1
2) Agriculture
3
4) Industrial areas
5
6) Others
7
8) Agricultural Maps.
9
10) Network of Protected Areas for Agricultural and Agro-industrial Development;
11
12) Commodity Specific Development Guide Maps;
13
14) Land Limitation Maps,
15
16) Cropping System Zones Maps;
17
18) Hydro-ecological Conditions Map;
19
20) Irrigation Systems Maps;
21
22) Land Classification Maps;
23
24) Municipal Waters Delineation Maps and MPAs.
25
26) Geo-Hazard Maps:
27
28) Flood Prone Areas;
29
30) Hazard Zonation Maps for Volcanoes;
31
32) Map of Fault Systems;
33
34) Tsunami Prone Areas;
35
36) Erosion Prone Areas;
37
38) Tourism Maps;
39
40) Transportation Maps;
41
42) Traffic Flow;
43
44) Maps Designating Areas Served by:
45
46) Power
47
48) Tele-communications
49
50) Water
51
52) Maps indicating the following facilities:

- 1 1) Health
- 2
- 3
- 4 2) Education
- 5
- 6 3) Power
- 7
- 8 s Domestic Water Supply
- 9
- 10 t Industrial Areas
- 11
- 12 u Population Distribution Map
- 13
- 14 v Ancestral Domain Map
- 15
- 16 w NIPAS Areas
- 17
- 18 x Areas Suitable for Urban Expansion
- 19
- 20 y Watershed Areas
- 21
- 22 z Forest Lands
- 23
- 24 1) Protection Areas
- 25
- 26 2) Production Areas
- 27
- 28 3) Restoration Areas
- 29
- 30 a) Key Biodiversity Areas
- 31
- 32 b) Marine Protected Areas
- 33

34 **Sec. 70. Ground Delineation of the Country's Permanent Forest Line.** Pursuant to the
35 Constitution and as provided under this Act, the final determination and ground delineation of
36 the country's permanent forest line shall be completed within one (1) year from the effectivity of
37 this Act. *Provided*, That appropriations for the fulfillment of this provision shall be included in the
38 annual appropriations of the DENR. *Provided, Further*, That the complete report of the
39 delineation of the country's permanent forest line shall be submitted to the NLUPC for
40 appropriate integration in the country's strategic land use development plan and policies.
41

42 **Sec. 71. Completion and Updating of Existing Cadastral Surveys.** The completion of
43 incomplete cadastral surveys of LGUs and the updating of existing surveys shall be given
44 priority consideration and allocation of resources in the implementation of this Act. The DENR
45 shall include in its annual appropriations the completion and updating of all incomplete and
46 existing cadastral surveys of all LGUs in the country. *Provided*, That such surveys and maps
47 shall be integrated into the national spatial database information and mapping system.
48

49 In cases of ancestral domains, self-delineation by ICCs/IPs of their ancestral lands shall be
50 employed to determine boundaries as provided for under RA 8371

1
2 **Sec. 72. Ground Delineation of Land Use.** For effective planning to take place at the local
3 level and for easy enforcement of the Zoning Ordinance of each city/municipality, land uses
4 must be identifiable both on the map and on the ground. A Joint Committee comprised of the
5 LGU, as represented by its M/CLUPMB, and of the national government agency concerned, to
6 be assisted by the C/MPOC, shall identify and delineate on the ground the land uses within their
7 jurisdiction. The following shall be given priority.

8 a. Forest Lands

9 1) Protection

10 2) Production

11 b. Ancestral Domains

12 c. NIPAS Areas

13 1) Strict Protection Zone

14 2) Multiple Use Zone

15 d. Watershed Areas

16 1) Critical

17 2) Multiple Use

18 e. Network of Protected Areas for Agricultural and Agro-industrial Development (NPAAAD)

19 f. Socialized Housing Sites and Settlement Expansion Areas

20 g. Extents of Environmentally-Constrained Areas

21 h. Easement Areas

22 i. Critical coastal areas

23 1) Mangroves

24 2) Sea grass

25 Critical marine resources should also be delineated both on the map and in the waters.
26 Perimeters of critical offshore areas, such as coral reefs, shall be marked in accordance with the
27 coastal resource management plans concerned.

28 All maps shall be updated as new important information and data become available or as
29 determined by urgent need. Updating of maps shall be undertaken not more often than every
30 ten (10) years

31 **Sec. 73. National Geo-hazard Mapping Program.** Within thirty (30) days from the effectivity of
32 this Act, a nationwide geo-hazard mapping program shall be initiated jointly through the NLUPC

1 by the PHIVOLCS, the Philippine Atmospheric Geophysical and Astronomical Services
2 Administration (PAGASA), the NAMRIA, the Mines and Geosciences Bureau (MGB), and the
3 DOE, in coordination with the NDRRMC, the Regional Disaster Risk Reduction Management
4 Councils and other concerned government agencies. The program shall include the generation
5 of indicative geo-hazard zoning maps that will outline areas in the Philippines which are prone to
6 liquefaction, landslides, flooding, lahar, ground rupturing, tsunami, river erosion, coastal erosion,
7 sinkhole collapse, earthquake, lava flow, pyroclastic flow, base surge, and other natural
8 hazards.

9
10 For purposes of uniformity and standardization and in order to develop a safe-built environment,
11 the LGUs shall subsequently incorporate and integrate the generated geo-hazard zoning maps
12 into their respective CLUPs and ZOs. Said geo-hazard maps shall serve as guide for all the
13 LGUs in the preparation of their own hazards-constrained development plans. The NPFP shall
14 incorporate these geo-hazard maps.

15
16 All entities conducting infrastructure activities including real estate and subdivision projects and
17 the development of tourist spots requiring an ECC shall submit an Engineering Geological and
18 Geo-hazard Assessment Report (EGGAR).

19
20 **Sec. 74. Scope and Nature of Responsibilities of Other National Government Agencies.** All concerned national government agencies/bodies shall periodically report to the NLUPC on
21 the various activities and accomplishments on land use. Likewise, they shall provide their
22 respective sectoral/development plans and provide technical and administrative support if called
23 upon by the NLUPC for the implementation of the provisions of this Act.

24
25
26 **SECTION 75. Submission of Annual Report on the Implementation of CLUPs and ZOs.** The local land use boards shall submit their annual report on the implementation of their land
27 use plans to their respective Sanggunian which shall submit the same to the RLUPCs for
28 consolidation. The RLUPC shall thereafter transmit the consolidated reports to the NLUPC for
29 monitoring and evaluation.

30
31
32 **CHAPTER IX. TRAINING, EDUCATION AND VALUES FORMATION**

33
34
35 **Sec. 76. Values Formation.** In order to develop a well-informed, responsible and committed
36 citizenry who value the protection, conservation and development of the country's limited land,
37 and other physical resources, the State shall mandate the inclusion of sustainable land use
38 education or any subject related thereto in the curricula of primary, secondary and tertiary
39 education.

40
41 **Sec. 77. Information/Education Campaign and Capacity Building.** The NLUPC shall
42 undertake a nationwide information/education campaign on land use and physical planning to
43 be implemented by local and national government agencies. The DILG and concerned agencies
44 shall formulate and implement a land use management capability building program for national
45 and local government officials, community leaders, representatives of NGOs, POs, the religious
46 sector, and the general public.

47
48 **CHAPTER X. INCENTIVES, SANCTIONS AND PENALTIES**

49
50 **Article One. Incentives and Awards**

51
52 **Sec. 78. Formulation of a System of Incentives and Awards.** The NLUPC shall come up

1 with a system of incentives and awards to LGUs that regularly update their CLUPs/ZOs once
2 every eight (8) years

3
4 **Sec. 79. Priority In Giving Technical Assistance to LGUs.** In providing technical assistance
5 and other forms of support related to land use management and implementation of development
6 plans, national government agencies shall give priority to cities and municipalities with approved
7 CLUPs and ZOs.

8
9 **Article Two. Sanctions and Penalties**

10
11 **Sec. 80. Fine for Failure to Commence or Complete the Development of Agricultural**
12 **Lands with Approved Conversion Order.** For agricultural lands with approved conversion
13 orders, the provisions of Republic Act 6657 (CARL), as amended by Republic Act 9700, shall
14 apply. A landowner and/or the designated developer or duly authorized representative who fail
15 to commence and/or complete the development plan defined in the conversion order shall be
16 jointly and severally penalized. The following fines based on the zonal value or the fair market
17 value of the land, whichever is higher at the time the fine shall be imposed:

- 18
19 a Failure to commence within three (3) years from the date of the conversion order:
20
21 1) Three percent (3%) for the first three (3) hectares.
22
23 2) Ten percent (10 %) for the next three (3) hectares; and
24
25 3) Fifteen percent (15 %) for the remaining area

26
27 in such case, the order of conversion shall be revoked by operation of law. The land
28 shall revert to its original use as agricultural land and may be covered by the DAR
29 through compulsory acquisition for distribution to qualified beneficiaries.

- 30
31 b Failure to complete sixty percent (60%) of the approved conversion plan within a
32 specified time frame shall result to the automatic revocation by the DAR of the
33 conversion plan on the undeveloped portion. The land shall be reverted to its original
34 use as agricultural land and may be covered under the CARP for land distribution.

35
36 **Sec. 81. Persons Abetting Illegal Conversion.** Any person initiating, causing, inducing, or
37 abetting illegal conversion with intent shall be punished with imprisonment or a fine in
38 accordance with Act No. 3816 or Republic Act 3019, or both at the discretion of the court.

39
40 If the offender is a public official or employee, whether elected or appointed, the penalty shall
41 also include dismissal from service, forfeiture of all benefits and entitlements accruing to the
42 public position, and perpetual disqualification to run or apply for any elective or appointive public
43 office

44
45 If the offender is a juridical person, the penalty of imprisonment shall be imposed on the
46 president, chief executive officer, manager, chairperson and all the members of the board, and
47 other responsible officers thereof. The imposable fine shall be equivalent to the zonal value of
48 the land or forty percent (40%) of the shareholders' equity, whichever is higher. Furthermore,
49 the land shall be forfeited in favor of the State and sold through public auction. The proceeds of
50 the sale shall automatically accrue to the Agrarian Reform Fund.

51
52 **Sec. 82. Penalty for Reclassification of Protected Agricultural Lands and Exceeding the**

1 **Limit of Areas Allowed for Reclassification.** Any person initiating, causing, inducing, or
2 abetting the reclassification to non-agricultural uses of protected agricultural areas as defined in
3 Section 13 hereof shall be penalized with imprisonment of twelve (12) years or a fine of not less
4 than One hundred thousand Pesos (P100,000.00), or both at the discretion of the court.
5

6 If the offender is a public official or employee, whether elected or appointed, the penalty shall
7 also include dismissal from service, forfeiture of entitlements accruing to the public position, and
8 perpetual disqualification to run or apply for any elective or appointive public position
9

10 If the offender is a juridical person, the penalty shall be imposed on the president, chief
11 executive officer, manager, chairperson and all the members of the board, and other
12 responsible officers thereof
13

14 The same penalty shall be applicable to persons who will be responsible for exceeding the limits
15 set forth under Section 20 of the Local Government Code pertaining to reclassification of lands.
16

17 **Sec. 83. Payment of Disturbance Compensation.** Following the order of priority stated in
18 Section 22 of R.A. 6657, as amended by R.A. 9700, agricultural lessees and share tenants,
19 regular farm workers, seasonal farm workers, other farm workers, actual tillers or occupants of
20 public lands, collective, or cooperative of the above beneficiaries, and others directly working on
21 the land affected by agricultural land use conversion, shall be entitled to the payment of
22 disturbance compensation equivalent to five (5) times the average of the gross harvests on the
23 landholding during the preceding five (5) calendar years or a certain percentage of the
24 converted land, whichever is higher, as determined by the DAR.
25

26 **Sec. 84. Authority to Impose Fine.** The DAR shall have the authority to impose the fines
27 provided under the preceding Sections 80, 81, 82 and 83.
28

29 **Sec. 85. Withdrawal of Local Development Permits and/or Licenses.** Upon receipt of notice
30 from the DAR, the concerned agencies, city or municipality shall withdraw and/or revoke any
31 development permit and/or other licenses that may be necessary to develop the agricultural
32 land subject of conversion
33

34 **Sec. 86. Utilization of Fines.** The fines collected under Section 84 hereof shall automatically
35 accrue to the Agrarian Reform Fund consistent with the provision of the Comprehensive
36 Agrarian Reform Law
37

38 **Sec. 87. Failure to Formulate, Implement and/or Enforce the CLUPs and Zoning
39 Ordinances (ZO).** Consistent with due process, the NLUPC, in coordination with the DILG,
40 shall evaluate, review, and recommend the filing of charges against local chief executives and
41 other local officials and employees responsible for the formulation, implementation and/or
42 enforcement of the CLUPs for the following acts:
43

- 44 a. Failure of the CLUPs/ZOs to conform to the guidelines provided in the NPPF;
45
- 46 b. Failure to complete the preparation of the CLUP despite the availability of funds,
47 resources, and support by the Sanggunian concerned;
48
- 49 c. Failure to provide appropriate budgetary allocation to effect its implementation; and
50
- 51 d. Failure to implement and enforce the CLUP/ZO due to negligence of duty
52

1 Any public official or employee, whether elected, appointed or holding office/employment in a
2 casual, temporary, holdover, permanent, or regular capacity, found to be responsible for any of
3 the foregoing acts, shall be punished with forfeiture of salaries and allowances, and suspension
4 from

- 5 a. Three (3) to six (6) months, in case of non-completion of the CLUP; or
6 b. Three (3) to six (6) months, in case of non-conformity with the NPPF;
7
8 c. Six (6) to nine (9) months, in case of non-implementation of the CLUP;

9
10 Failure to comply with the provisions of RA 8371 on the formulation of CLUP shall be penalized
11 according to Section 72 of the RA 8371

12 **Sec. 86. Illegal Conversion of City or Municipal Parks, Communal Forests, and Tree Parks**
13 **In Subdivisions.** Penalties in the amount of One hundred thousand pesos (P100,000.00) to
14 Five hundred thousand Pesos (P500,000.00), or imprisonment of six (6) years and one (1) day
15 to twelve (12) years, or both, at the discretion of the court shall be imposed for each of the
16 following offenses

- 17 a. Illegally converting or causing the conversion of a city/municipal park, communal forest,
18 or tree parks within subdivisions established pursuant to Presidential Decree No. 963,
19 requiring the planting of trees in certain places, into other uses including the construction
20 of permanent buildings;
21
22 b. Destroying or causing damage to the timber lands and other forest products found in the
23 abovementioned forest and parks;
24
25 c. Setting the abovementioned forest and parks on fire, or negligently permitting a fire to be
26 set therein, and
27
28 d. Assisting, aiding or abetting another person to commit the offenses stated in this
29 Section

30
31 The offender shall likewise be imposed a fine equivalent to eight (8) times the commercial value
32 of the forest products destroyed without prejudice to payment of the full cost of rehabilitation of
33 the areas as determined by the DENR

34
35 The maximum penalty prescribed shall be imposed upon the offender who repeats the same
36 offense, and double the maximum penalty upon the offender who commits the same offense for
37 the third time or more.

38
39 All improvements made therein, as well as all vehicles, domestic animals, and equipment of
40 any kind used in the commission of the offense shall be forfeited in favor of the government.

41
42 If not suitable for use by DENR, said improvements, vehicles, domestic animals and equipment
43 shall be sold at public auction, the proceeds from which shall accrue to the Forest Conservation
44 and Development Fund (FCDF)

1
2
3 **CHAPTER XI. TRANSITORY AND FINAL PROVISIONS**
4
5

6 **Sec. 89. Mandatory Review Every Ten Years.** The Congress shall undertake a mandatory
7 review of this Act at least once every ten (10) years from its effectivity or as often as it may be
8 deemed necessary to ensure that land use policies and guidelines remain responsive to
9 changing circumstances

10
11 For this purpose, the Congress may call on to the NLUPC to undertake the necessary
12 researches and consultations

13
14 **Sec. 90. Convening of the NLUPC.** Within thirty (30) days from the effectivity of this Act, the
15 Chairperson shall convene the NLUPC and the Head of the NLUPC Secretariat shall
16 immediately assume office.

17
18 **Sec. 91. Implementing Rules and Regulations.** Within ninety (90) days from the effectivity of
19 this Act, the NLUPC shall promulgate its implementing rules and regulations (IRR) including the
20 rules on the selection of the members of the C/MLUPMB and the PLUPMB. It shall take effect
21 fifteen (15) days after its complete publication in the Official Gazette or in at least two (2)
22 newspapers of national circulation

23
24 **Sec. 92. Transfer of Powers and Functions.** The functions of the HLURB on land use
25 planning as provided for under Sections 5a,5b,5c,5d,5e, and 5f of Executive Order No. 648
26 Series of 1991 and EO No. 72 series of 1993, shall be immediately transferred to the NLUPC
27 and its appropriate sub-national LGU structures, except as provided in Section 55 hereof.
28 Nothing in this Act shall be construed to transfer or limit functions embraced within the said
29 provisions that pertain to or relate to HLURB non-planning functions.

30
31 **Sec. 93. Review of Existing Land Use Plans.** Provinces, cities, and municipalities with
32 existing land use plans shall review, revise, reconcile, and harmonize the same with the
33 guidelines and standards issued by the NLUPC within one (1) year from the effectivity of this
34 Act

35
36 **Sec. 94. Access to Information.** Access to records and documents pertaining to official acts,
37 transactions, or decisions as well as to data used as basis for policy development by the
38 NLUPC shall be made available to the public.

39
40 **Sec. 95. Appropriations.** The amount needed for the initial implementation of this Act shall be
41 charged against the current year's appropriations of the NEDA Board-National Land Use
42 Committee (NB-NLUC). Thereafter, such sums as may be necessary for the continued
43 implementation of this Act shall be included in the Annual General Appropriations Act.

44
45 **Sec. 96. Congressional Oversight Committee on the Land Use Act.** A Congressional
46 Oversight Committee on the Land Use Act shall be created. It shall be composed of seven (7)
47 members from the Senate and seven (7) members from the House of Representatives. The
48 members from the Senate shall be appointed by the Senate President based on proportional
49 representation of the parties or coalitions therein, with at least two (2) senators representing the
50 minority. The members from the House of Representatives shall be appointed by the Speaker of
51 the House of Representatives, also based on proportional representation of the parties or
52 coalitions therein with at least two (2) members representing the minority.

53
54 The Oversight Committee shall function for a period of not more than three (3) years to oversee
55 the implementation of this Act. The secretariat of the Oversight Committee shall be drawn from
56 the existing secretariat personnel of the committees comprising the oversight.

1
2 **Sec. 97. Non-Impairment Clause.** Nothing in this Act shall be construed as to diminish or,
3 impair rights recognized, granted, or available to marginalized or the basic sectors under
4 existing laws including but not limited to Republic Act Nos. 7279, 6657 as amended by R.A
5 7942, 8371, 8550, 9700.

6
7 **Sec. 98. Repeating Clause.** Section 10 of RA 8435 and Sections 447 (a2vii) and 458 (a2viii) of
8 RA 7160 and related laws and administrative issuances are hereby modified by Section 13
9 hereof. The pertinent provisions of Executive Order No. 648, Executive Order No. 72, Series of
10 1993, and Executive Order No. 770, Series of 2008, amending Letter of Instruction (LOI) 1350,
11 are also modified accordingly. Section 11 of RA 8435 as to the penalty for agricultural inactivity
12 and premature conversion is also modified by Section 83 hereof. Letter of Instruction No. 1350,
13 series of 1983, Presidential Proclamation 2282, series of 1983, and all other general and special
14 laws, acts, decrees, executive orders, proclamations and administrative regulation, or any part
15 thereof which are inconsistent with this Act are hereby repealed or modified accordingly.

16
17 All Republic Acts, Executive Orders, rules and regulations, and other issuances, or parts
18 thereof, that are inconsistent with the provisions of this Act are hereby repealed or amended
19 accordingly

20
21 **Sec. 99. Separability Clause.** If, for any reason, any section or provision of this Act is declared
22 unconstitutional or invalid, the other sections or provisions not affected thereby shall remain in
23 full force and effect.

24
25 **Sec. 100. Effectivity.** This Act shall take effect fifteen (15) days after its publication in the
26 Official Gazette or in at least two (2) national newspapers of general circulation.

27
28 Approved