

HOUSE OF REPRESENTATIVES  
Quezon City

Eighteenth Congress  
First Regular Session



COMMITTEE REPORT NO. 91

Submitted by the Committee on Poverty Alleviation on NOV 25 2019

Re: **House Resolution No. 551**

Recommending its adoption in substitution of HR No. 402.

Sponsor: Representative Dale "Along" R. Malapitan

Mr. Speaker:

The Committee on Poverty Alleviation to which was referred **House Resolution No. 402**, introduced by Representative Dale "Along" R. Malapitan, entitled:

**RESOLUTION**

**URGING THE DEPARTMENT OF SOCIAL WELFARE AND DEVELOPMENT TO SERIOUSLY CONSIDER THE RECOMMENDATIONS AND PROPOSALS OF THE HOUSE OF REPRESENTATIVES IN THE CRAFTING AND PROMULGATION OF THE IMPLEMENTING RULES AND REGULATIONS OF REPUBLIC ACT NO. 11310, ALSO KNOWN AS THE "PANTAWID PAMILYANG PILIPINO PROGRAM (4Ps) ACT, DEEMED TO BE IN FURTHERANCE OF THE LEGISLATIVE INTENT AND SPIRIT OF THE SAID LAW".**

has considered the same and recommends that the attached House Resolution No. 551 entitled:

**RESOLUTION**

**URGING THE DEPARTMENT OF SOCIAL WELFARE AND DEVELOPMENT (DSWD) TO ADDRESS SALIENT CONSIDERATIONS IN FURTHERANCE OF THE LEGISLATIVE INTENT AND SPIRIT OF THE LAW IN THE PROMULGATION OF THE IMPLEMENTING RULES AND REGULATIONS (IRR) OF REPUBLIC ACT NO. 11310, ALSO KNOWN AS THE "PANTAWID PAMILYANG PILIPINO PROGRAM (4Ps) ACT".**

be adopted in substitution of HR No. 402 with Representatives Dale "Along" R. Malapitan,

Domingo C. Rivera, Maria Fe R. Abunda, Juliet Marie De Leon Ferrer, Paul Ruiz Daza, Jonathan Keith T. Flores, Eric M. Martinez, John Marvin "Yul Servo" C. Nieto, Anthony Peter "Onyx" D. Crisologo, Romulo "Kid" Peña, Jr., Irene Gay F. Saulog, Jose Christopher Y. Belmonte, Rozzano Rufino B. Biazon, Rolando M. Valeriano, Raul V. del Mar, Rodante D. Marcoleta as authors thereof.

Respectfully submitted,



**REP. DALE "ALONG" R. MALAPITAN**  
Chairman  
Committee on Poverty Alleviation

**THE HONORABLE SPEAKER**  
HOUSE OF REPRESENTATIVES  
QUEZON CITY

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Republic of the Philippines  
**HOUSE OF REPRESENTATIVES**  
Quezon City

**EIGHTEENTH CONGRESS**  
First Regular Session

**HOUSE RESOLUTION NO. 551**  
**(in substitution of HR 402)**

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**Introduced by: Rep. Dale “Along” R. Malapitan**

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**RESOLUTION**

**URGING THE DEPARTMENT OF SOCIAL WELFARE AND DEVELOPMENT (DSWD) TO ADDRESS SALIENT CONSIDERATIONS IN FURTHERANCE OF THE LEGISLATIVE INTENT AND SPIRIT OF THE LAW IN THE PROMULGATION OF THE IMPLEMENTING RULES AND REGULATIONS (IRR) OF REPUBLIC ACT NO. 11310, ALSO KNOWN AS THE “PANTAWID PAMILYANG PILIPINO PROGRAM (4Ps) ACT”.**

**WHEREAS**, Republic Act. No. 11310, otherwise known as the “Pantawid Pamilyang Pilipino Program (4Ps) Act” was enacted on April 17, 2019, institutionalizing the Pantawid Pamilyang Pilipino Program (4Ps) as one of the government’s major poverty alleviation programs;

**WHEREAS**, the Department of Social Welfare and Development (DSWD), as the mandated lead agency tasked to promulgate the rules and regulations to implement the 4Ps Act, is now conducting national and regional consultations pursuant to its authority under Section 23 of the said Act;

**WHEREAS**, the House of Representatives is cognizant that the achievement of the avowed goals of the 4Ps Act at an alleviation of the plight of the poor requires that the Implementing Rules and Regulations of the law address the salient considerations to uphold the law, including:

- 1) The use of the “outcome” framework that is transparent and which provides adequate and easy metrics in evaluating and assessing the impact of the program;



- 2) An On-demand Application to give other households deemed to be eligible but who were not otherwise included in the initial assessment, the chance to be covered in the standard targeting system to be conducted by the DSWD;
- 3) The mode of cash transfer shall include other choices of conduits taking into consideration their standard of performance based on regularity, reliability, safety and convenience in the disbursement of the subsidy;
- 4) An ideal ratio of the number of case managers to that of household-beneficiaries to facilitate monitoring and better ensure compliance with the conditions for the cash grants;
- 5) Cancellation of the privilege for cash grant shall be made only after a year of continuous violation of the conditions set forth in Section 11 of the Act but subject to the requirement for written notice to the responsible person of a reported qualified household-beneficiary, and case management as provided in Section 12;
- 6) Family Development Session as required under letter (f) of Section 11 of the Act shall include mandatory attendance by at least one responsible person of a household-beneficiary in two (2) government recognized or accredited NGO-sponsored skills training program or session on entrepreneurship or employment;
- 7) Term of office and criteria to be followed in the selection of parent leaders who shall also qualify as case managers charged with the task of monitoring and ensuring full compliance with the conditions of the program by the household-beneficiaries need to be set;
- 8) The need to set grievance redress system to be promulgated by the Advisory Council as mandated under letter (d), paragraph (3), Section 15 of the Act, and the guidelines to govern the exit or graduation from the program;
- 9) The Grievance Redress and Appeals System must comply with RA 11032 or "Ease of Doing Business and Efficient Government Service Delivery Act of 2018". Separate rules are to govern grievances from household beneficiaries, and complaints from non-household beneficiaries aggrieved by the targeting or selection process;
- 10) The Samahan ng Nagkakaisang Pamilyang Pantawid or SNPP need to be considered as one of the two representatives from accredited Non-

Governmental Organizations (NGOs) to the National Advisory Council (NAC) to be created pursuant to Section 15 of the Act;

The other representative from accredited Non-Governmental Organizations to the National Advisory Council shall be selected by all other NGOs working or monitoring social welfare services programs;

The two (2) Civil Society Organizations (CSOs) to be selected as members of the National Advisory Council (NAC) will have both voice and vote;

- 11) Members of household-beneficiaries are to be automatically covered by the "No-Balance Policy" of the national government for all in-patient or out-patient services provided by public hospitals under Republic Act No. 11223 or the Universal Health Care Act;
- 12) Priority be given to 4Ps personnel or workers under contract with the DSWD in the hiring of permanent or regular employees, subject to the conditions and qualifications set by civil service law, rules and regulations;
- 13) The phrase "in consonance with Executive Order No. 70, Series of 2018, otherwise known as the National Taskforce to End Local Communist Armed Conflict", found in lines 220 to 222 of Section 8, Rule V of the Draft IRR, be deleted, in order to avoid any problems in the implementation of 4Ps; and
- 14) Parent leaders must undergo proper training and capacity-building, and be provided with logistical support in order to become effective volunteers in monitoring compliance with the conditionalities imposed on household-beneficiaries by law;

**NOW, THEREFORE, be it resolved, as it is hereby resolved,** that the House of Representatives urge the Department of Social Welfare and Development to address salient considerations in furtherance of the legislative intent and spirit of the law in the promulgation of the Implementing Rules and Regulations of Republic Act No. 11310, also known as the "4Ps Act";

**RESOLVED FINALLY,** that copies of this resolution be furnished the Secretaries of the Department of Social Welfare and Development, of the Department of Education, of the Department of Health, of the Department of Interior and Local Government, and the President/CEO of the Philippine Health Insurance



Corporation, involved in the implementation of the 4Ps program for their information and guidance.

Adopted,