

EIGHTEENTH CONGRESS OF THE
REPUBLIC OF THE PHILIPPINES
FIRST REGULAR SESSION



HOUSE of REPRESENTATIVES
2025

House Bill No. _____

Introduced by: **HON. DANILO RAMON S. FERNANDEZ**
First District, Laguna

EXPLANATORY NOTE

This Magna Carta for Workers in the Informal Economy (MACWIE) is long overdue. Bills on this have been filed in both the Senate and the House of Representatives since the 13th Congress and have undergone various revisions and updating with the patient and vigilant participation of leaders representing organizations of informal workers.

Passage of the bill is an urgent matter if social justice is to be achieved for a huge number of Filipino workers laboring under harsh and unprotected conditions, among them homebased workers, vendors, small farmers and fisherfolk, small transport operators, non-regular construction workers, volunteer workers in government instrumentalities, waste recyclers, micro-entrepreneurs, etc. Many of them are women saddled with unpaid care work and have no recourse but to work in informal, unprotected, and low-quality jobs that are compatible with their domestic burdens. Informal workers contribute a lot to the national economy, especially during times of crises when the informal economy serves as the catch basin of those displaced in the formal sector. However, their rights and welfare barely recognized, represented, and prioritized in government bodies, policies and programs.

For far too long, labor rights in the Philippines have always been the purview of workers in the formal sector. It is about time that the same rights are accorded to those laboring in the informal economy, who, by some estimates comprise about twenty five million (25,000,000) forming the overwhelming majority of the working people of this country. This bill will be a huge, if not a revolutionary step forward, which the 18th Congress can proudly claim as a historic achievement.

This bill draws its principles from the Philippine Constitution, and derives many of its definitions and provisions from the landmark 2014 Resolution of the ILO on transitioning workers in the informal economy (WIE), as well as informal organizations, livelihood activities and enterprises comprising the bulk of micro and small businesses, from informality to formality. Said ILO resolution acknowledges informal work as a persistent global phenomenon that needs to be addressed comprehensively.

The MACWIE bill is a product of many years of discussions and negotiations between and among WIE organizations, relevant government instrumentalities, and other stakeholders. The bill contains chapters on the rights and benefits to be accorded to the various actors in the informal economy, with emphasis on security of and in the workplace; social protection especially of vulnerable groups; access to productive resources; and enforcement of labor laws and standards for informal workers. It institutes policy making, coordinating, and implementing mechanisms at both national and local levels which ensure representation of informal workers, and with facilitative processes for the registration of informal works as well as accreditation of informal organizations and economic units. All these will address the needs, rights, and welfare of WIE, their organizations, and enterprises. Most importantly, the bill will facilitate their transition to formal economy.

Justice delayed is justice denied. Informal workers, their organizations, and their enterprises have been waiting for decades. They cannot be made to wait any longer. The passage of this bill is earnestly sought.



DANILO RAMON S. FERNANDEZ
1st District, Laguna

EIGHTEENTH CONGRESS OF THE
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Introduced by HON. DANILO RAMON S. FERNANDEZ

An Act Providing for A Magna Carta For Workers, Enterprises and Organizations In The Informal Economy and Institutionalizing Mechanisms For Recognition, Integration, and Transition To the Formal Economy, For Implementation Thereof And For Other Purposes

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

TITLE I

GENERAL PROVISIONS

Chapter I

GENERAL PRINCIPLES

SEC. 1. Short Title. This Act shall be known as the “*Magna Carta of Workers in the Informal Economy*” or MACWIE

SEC. 2. Declaration of Policy. It is hereby declared the policy of the State to:

- (a) Promote a just and dynamic social order that shall ensure the prosperity and independence of the nation and free the people from poverty through policies that provide adequate social services; promote decent, environmentally sound and full employment; a rising standard of living; and an improved quality of life for all;
 - (b) Protect, promote, and fulfill the rights of every worker including gender equity, non-discrimination, the right to self-organization, just and humane conditions of work, access to social protection programs and services, access to justice, security of and in the workplaces, and the right to represent their organizations in a continuing process of consultation and social dialogue, with equitable membership in relevant tripartite bodies; and
 - (c) Establish and fully implement an integrated and coherent policy, at all levels of government, of formalization of informal economic units and informal economy workers and make them visible in all relevant national and local statistics.

SEC. 3. Coverage. This Act shall apply to all workers and economic units – including enterprises, entrepreneurs and households – in the informal economy, in particular:

- (a) Those who own and operate economic units including:
 - self-employed workers;
 - self-employed own-account workers;
 - employers;
 - members of cooperatives; and
 - members of other social and solidarity economy units;
 - (b) Home-based workers or contributing family workers, irrespective of whether they work in economic units in the formal or informal economy;

- 1 (c) Employees holding informal jobs in or for formal enterprises, or for economic units in the
2 informal economy, including but not limited to those in contract arrangement and/or in
3 supply chains, or as non-regular paid domestic workers employed by households;
4
- 5 (d) Workers in unrecognized or unregulated employment relationships provided that the work
6 performed is not illegal;
- 7
- 8 (e) Volunteer; contractual; job orders; and other vulnerable workers in government
9 instrumentalities; and
- 10
- 11 (f) Agricultural workers or fisherfolk in unrecognized or unregulated agricultural or farming
12 endeavors and fishing activities.

14 **SEC. 4. Definition of Terms.** As used in this Act, the following terms shall mean:

- 16 (a) "*Informal Economy*" refers to "all economic activities by workers and economic units that
17 are, in law or in practice, not covered or insufficiently covered by formal arrangements."
- 18
- 19 (b) "*Economic Units*" in the informal economy include but are not limited to:
20 - units that employ hired labor;
21 - units that are owned by individuals working on their own account, either alone or with the
22 help or contributing family workers;
23 - cooperatives and other social and solidarity economy units; and
24 - informal work that may be found across all sectors of the economy, in households, as well
25 as public and private spaces including government instrumentalities and Government
26 Owned and Controlled Corporations (GOCCs).
- 27
- 28 (c) "*Informal Economy Workers' Organization*" – Refers to a group or groups of informal
29 workers, whether formally constituted or otherwise, that are organized with the primary
30 objective of promoting the rights and welfare of workers in informal economy.,
- 31
- 32 (d) "*Informal employment*" – Refers to an employment arrangement in the formal or informal
33 sectors or in households that exist based mostly on casual employment, kinship or
34 personal and social relations with no formal guarantees on legal and social protection and
35 employment benefits, and prevalent in economic units that are unregistered, unlicensed
36 and unregulated.
- 37
- 38 (e) "*Security of and in the Workplace*" - refers to the right of every worker and informal
39 economic unit to an enabling environment that guarantees and protects the spaces,
40 facilities, and structures to undertake their work, including the right to feel safe in one's
41 own work space, legal security of tenure and freedom from discrimination, risk, danger,
42 doubt, anxiety, or fear of being removed, evicted or prevented from working.
- 43
- 44 (f) "*Social Protection*" – Refers to policies and programs that seek to reduce poverty and
45 vulnerability to risks and enhance the social status of the marginalized by promoting and
46 protecting livelihood and employment, protecting against hazards and sudden loss of
47 income, and improving people's capacity to manage risk, as well as all other interventions
48 that support communities, households, and individuals, both women and men, and realizing
49 their rights as citizens through their full participation in decision-making affecting or may
50 affect their access to and control over resources necessary to maintain and sustain a
51 decent and secure life.

52 Social protection schemes shall include labor market interventions, social insurance, social
53 welfare, safety nets, disaster risk reduction and management mechanisms, adaptive measures
54 in the context of climate change, affordable housing, and other provisions necessary for
55 vulnerable groups to adequately address and manage risks, vulnerabilities, and threats to
56 workers' livelihood activities and overall quality of life.

- (g) “*Social and Solidarity Economy Units*” - Refers to enterprises and organizations including cooperatives as defined under Republic Act No. 9520, mutual benefit societies, associations, foundations and social enterprises which produce goods, services and knowledge that meet the needs of the community they serve, through the pursuit of specific social and environmental objectives and the fostering of solidarity.
 - (h) “*Volunteer, contractual, job orders, and other vulnerable workers in government instrumentalities*” – Refers to workers in government instrumentalities who do not occupy plantilla positions; receive salaries but not benefits; are contracted out for specific periods of time; and/or who receive allowances or honoraria. These include but are not limited to: [job order and other contractual workers,] project staff, barangay health workers, barangay tanod, barangay nutrition scholars, barangay daycare workers, barangay volunteers and other vulnerable workers in government instrumentalities for disasters, enumerators, among others.
 - (i) *Social Protection Floor* – Refers to a set of guarantees ensuring access to essential health services, income support for children for education, health, and nutrition, income assistance for economically active groups who do not have sufficient earnings in case of emergencies , and financial support for elderly population, and women informal workers in difficult and vulnerable circumstances like single mothers, and women survivors of abuse and violence.

Chapter II

RIGHTS AND BENEFITS

SEC. 5. Workers in the informal economy shall have the same basic rights accorded to all workers, as enshrined in the Philippine Constitution, the Labor Code as amended, and relevant international human rights instruments and international labor standards. Accordingly, the state shall guarantee all workers in the informal economy the following rights:

- (a) Security of and in the workplace;
 - (b) Make a living through work freely chosen or accepted; and avail of technical and vocational guidance and training programs;
 - (c) Just and favorable conditions of work, including provision for work-life balance such as child care and other facilities to reduce and redistribute family and domestic responsibilities;
 - (d) A living wage and equal remuneration for work of equal value without distinction of any kind, in particular for women who shall be guaranteed equal wages for work similar or equivalent to those done by men;
 - (e) Equal opportunity for promotion, subject to no other considerations than seniority and competence;
 - (f) Safe and healthy working conditions safeguarding general, occupational and reproductive health;
 - (g) Basic services including but not limited to affordable medical care, reproductive and other health services including modern family planning, low-cost housing, water, sanitation, electricity and transport;
 - (h) Rest, leisure and reasonable limitation of working hours and periodic holidays with pay, as well as remuneration for public holidays whenever applicable;
 - (i) Maternity and paternity benefits, as provided for by law;
 - (j) Equal access to education, skills training, and economic resources to develop self-reliance, especially of children and young persons, without any discrimination;

- 1 (k) Self-organization to collectively negotiate with government and other entities in the
2 promotion of their welfare and advancement of their interests, free from any political
3 interference;
- 4
- 5 (l) An adequate standard of living for workers and their families, adequate food, clothing, and
6 shelter, and the continuous improvement of such standard;
- 7
- 8 (m) Freedom from any form of discrimination, violence, exploitation including sexual
9 exploitation, harassment, abuse and any form of inhumane treatment which debases,
10 degrades or demeans the intrinsic worth and dignity of the worker as a human being;
- 11
- 12 (n) Accessible, affordable, and appropriate social protection as defined in Section 4, (f) of this
13 Act;
- 14
- 15 (o) Equal treatment before the law;
- 16
- 17 (p) Substantial participation in policy and decision-making processes through their
18 organizations and the use of social dialogue, including access to information and other
19 resources relevant to the promotion and protection of their rights and welfare;
- 20
- 21 (q) Equal access to justice through appropriate mechanisms, including, but not limited to,
22 alternative dispute resolution processes; and
- 23
- 24 (r) Access to public procurement including advice and reserving quotas for informal economic
25 units.
- 26

27 **SEC. 6.** Own-account workers as well as informal economic units, being the working poor's
28 primary instruments to address and overcome poverty, shall be accorded the following
29 preferential rights by the State:

- 30
- 31 (a) Infrastructure support such as farm to market roads, common, affordable and secure
32 workplaces and facilities, merchandising centers, farmers' markets or *Bagsakan* with
33 proper storage facilities, and inventory bulk-buying centers;
- 34
- 35 (b) Policy support to promote and protect local and domestically-produced products and
36 services, and support in enhancing their participation in the value chain process;
- 37
- 38 (c) Ease and facilitation of access to markets, including capacity-building to access and
39 maximize e-marketing facilities;
- 40
- 41 (d) Access to affordable, appropriate and adequate financial services, including, among others,
42 collateral-free and gender-responsive credit at low interest;
- 43
- 44 (e) Access to appropriate and adequate machinery, equipment, and other technologies, with
45 the end in view of increasing productivity, enhancing quality of products and services, and
46 growth;
- 47
- 48 (f) Protection from unjust dislocation from places where economic activities are
49 conducted with the "provision of relocation before demolition";
- 50
- 51 (g) Measures against racketeering, extortion, and harassment, by both State and non- State
52 elements;
- 53
- 54 (h) Freedom from deprivation of property without valid cause and due process of law; and,
- 55
- 56 (i) Affordable and customized social security and insurance programs.

57

58 **SEC. 7.** Rights of Legitimate Organizations of Workers in the Informal Economy (WIE),
59 Organizations of workers in informal employment, including unions, cooperatives, social and
60 solidarity economic units/organizations and mutual benefit associations, shall have the right to:

61

- (a) Freely function and act as the representatives of their members in policy and decision-making processes, collective negotiations, and other similar bodies and processes in the context of tripartism and multi-sector;
 - (b) Establish, join or affiliate with local unions, national federations or confederations , and international trade union organizations, a right which shall be duly recognized, protected and supported by the national government;
 - (c) Access information from concerned government institutions and other parties that are pertinent to the protection and promotion of the rights and welfare of their members;
 - (d) Own property, real or personal, for the use and benefit of their organizations and members;
 - (e) Sue and be sued under their registered names; and
 - (f) Undertake all other activities, not contrary to law, designed to benefit their organizations and members.

SEC. 8. Organizing Workers in Informal Economy. Workers in informal economy [WiE] shall be encouraged to organize themselves into self-help organizations, associations, federations, and confederations for their mutual benefit and protection, and for other legitimate purposes. Special attention shall be given to organizing women and other vulnerable workers in informal economy.

SEC. 9. Assistance to Organizations of Workers in the Informal Economy. All concerned national government agencies, government financial institutions and local government units shall include in their annual plans and budgets, programs and projects that support and address concerns of organizations of WIE and their members.

Chapter III

SECURITY IN THE WORKPLACE OF WORKERS IN INFORMAL ECONOMY

SEC. 10. Designation of Workplaces. Local Government Units (LGU), in coordination with organizations of WIE within their jurisdiction, affected communities, and other relevant groups, shall endeavor to identify, designate, and design a system of assignment on the following:

- (a) Productivity and merchandizing centers as viable workplaces for informal workers; which may include markets and vacant areas near markets, vacant public spaces and spaces which may be a private property that the LGU may acquire, lease or negotiate with legitimate organizations of workers in the informal economy for lease under a memorandum of agreement, and
 - (b) routes, terminals, and specific lanes for small transport workers;

The process of identifying and designation of such workplaces shall be determined in the Implementing Rules and Regulations (IRR) of this Act, provided, that such process shall have the substantial participation of relevant WIF organizations and stakeholders.

SEC. 11. Policy on Eviction and Demolition. Workers in the informal economy or employment shall not be evicted from their homes and workplaces without legal ground as provided for by R.A. 7279, otherwise known as the "Urban Development and Housing Act of 1992", and provision of livelihood opportunities, adequate water and electricity availability, as well as decent conditions of living in accordance with law. Logistical viability for the displaced shall be given priority in determining resettlement areas, provided that, there shall be no demolition without ensuring appropriate resettlement.

SEC. 12. Policy on Confiscation of Materials and Impounding of Vehicles. In cases where demolition or eviction is warranted, the person, government agencies or their agents who conduct the same shall issue a duly signed itemized receipt of all products, goods, and other materials seized from vendors and other affected WIE.

1 Tricycles, *pedicabs*, and other modes of transportation shall not be impounded for violations of
2 license, registration, or traffic regulations unless the said vehicles were utilized in the conduct of
3 criminal activities. In cases of violation of traffic regulations, the issuance of a traffic violation
4 ticket shall suffice.

5

6 **SEC. 13. Policy on Relocation of Vending Sites.** Before any public market is closed, sold or
7 demolished, all market vendors shall first be relocated by the LGU to a temporary or new public
8 market. Notice of the intention to close, sell, or demolish any public market shall be made to all
9 concerned vendors at least sixty (60) days before the actual transfer or relocation to another
10 market site. Within the sixty (60)-day period after issuance of notice, the LGU shall conduct
11 consultations with affected vendors on the selection of the relocation site and implementation of
12 the relocation.

13

14 Vendors, ambulant or otherwise, occupying public places not previously designated as vending
15 sites shall be provided with viable temporary sites by the LGU. Notice of temporary transfer
16 shall be given to the vendors at least fifteen (15) days before the actual transfer. This shall
17 likewise apply to vendors granted with permits but whose workplaces are withdrawn from the list
18 of allowable vending sites. Any change in the list of allowable vending sites shall only be done
19 after consultations with affected vendors.

20

21 In the event that a new public market is constructed in place of an old one, market vendors with
22 stalls displaced from their workplaces shall be assured of stall assignment in the new market.
23 Displaced ambulant vendors, shall, as much as practicable also be given appropriate selling
24 sites.

25

26 **SEC. 14. Policy on Relocation of Terminals.** Designated terminals for tricycles, *pedicabs* and
27 other similar modes of transportation shall not be arbitrarily relocated without prior notice and
28 consultation with small transport groups, legitimate organizations of workers in the informal
29 economy, affected community and other relevant sectors. Relocation of terminals can only be
30 effected through an Ordinance. Provided further, that after the enactment of such ordinance,
31 notice of intention to relocate terminals shall be made to affected transport groups and
32 community at least sixty (60) days before the actual relocation.

33

34 **Chapter IV**

35 **SOCIAL PROTECTION FOR WORKERS IN THE INFORMAL ECONOMY**

36

37 Social protection as defined in Section 4(f) of this Act shall have the following components:

38

39 **SEC. 15. Institutionalization of Social Protection Floor for the Workers in the Informal**
Economy. The State shall support, sustain, enhance, and institutionalize social protection
40 initiatives for WIE through the convergence of resources of various agencies to provide
41 continuous social security and health insurance subsidies to WIE. Such resources shall also be
42 used for programs for the unemployed, children, women in difficult and vulnerable
43 circumstances, and older persons based on applicable and ever improving standards.

44

45 **SEC. 16. Social Welfare Efforts.** The Department of Social Welfare and Development (DSWD)
46 shall consolidate its strategic social welfare efforts to address the needs of the workers in the
47 informal economy, including but not limited to direct assistance, policy development and
48 community engagement for the workers.

49

50 **SEC. 17. Role of the Department of Labor and Employment.** The DOLE shall engage in
51 labor market interventions that shall provide adequate protection for the WIE. The DOLE shall
52 likewise ensure timely and immediate action for labor concerns, security of tenure, job
53 generation and other pertinent concerns. It shall, in collaboration with other livelihood and
54 enterprise development implementing agencies, Department of Local Government (DILG) and
55 Department of Finance (DOF), develop a typology of formalization of informal economic units in
56 terms of, among others, registration and standardized, affordable business permit cost ,
57 increased compliance, and extension of labor and social security program.

SEC. 18. Social Safety Nets. The State shall ensure that the social safety nets provided by the DOLE, DSWD, Department of Agriculture (DA) and other government agencies shall be easily accessible to the WIE and their organizations. These shall include but not be limited to conditional cash transfers, unconditional cash transfers, school feeding programs, unconditional in-kind transfers, public works, cash-for-work, emergency employment schemes, and fee waivers.

SEC. 19. Women, Family and Child Care Program - The DOLE, Department of Health (DOH), Philippine Health Insurance Corporation (PhilHealth), and DSWD shall ensure that maternity protection is extended to informal economy workers in accordance with Sections 9 and 10 of R.A. 11210, the Expanded Maternity Leave Law. Programs on maternal and child health and nutrition; child feeding; modern family planning; and other health-related services shall be strengthened and target women WIE.

16 The State shall encourage the provision of and access to affordable quality childcare and other
17 care services to promote gender equality in entrepreneurship, employment opportunities, and to
18 enable the transition to formal economy.

SEC. 20. Social Insurance. As specified in the IRR of this Act, the government shall ensure that all social insurance programs including but not limited to Social Security, Pag-ibig (Home Development Mutual Fund) and PhilHealth shall be fully available, accessible and affordable to WIE, and that the government agencies governing them shall formulate policies and mechanisms for their full utilization and benefit, in consultation with the representatives of WIE. In the interest of equity, the State shall subsidize the corresponding employers' contribution, had they been in formal employment.

SEC. 21. Disaster Risk Reduction and Management (DRRM) and Climate Change. The state, particularly at the community level, shall engage WIE and their organizations in DRRM efforts from preparedness, to response, rehabilitation and recovery. Responding to climate change in terms of minimizing contributions to greenhouse gas emissions and adapting to its long-term impact through resiliency-building programs shall also involve WIE and their organizations.

Chapter V

LABOR STANDARDS AND ENFORCEMENT OF LABOR LAWS FOR WORKERS IN THE INFORMAL ECONOMY

SEC. 22. Applicability of the Provisions of the Labor Code. The provisions of the Labor Code governing the employer-employee relationship particularly on general labor standards and occupational safety and health standards shall apply to all forms of work arrangements in the informal economy.

44 The state shall adopt a developmental perspective in dealing with informal economic units. The
45 DOLE, in coordination with the IEDC, shall assess the capacity of these enterprises to comply
46 with general labor standards. Those incapable of meeting the standards shall be assisted to
47 upgrade their capacity to improve their businesses, as well as the capacity to comply with
48 relevant labor and social standards.

SEC. 23. Prioritization for Education and Training. The State shall implement adequate training and information campaigns to provide WIE and their employers the full knowledge on applicable labor and occupational safety and health standards for their subsequent compliance.

54 SEC. 24. *Prohibited Acts Specific to Workers in the Informal Economy.* The following are
55 deemed prohibited:

- 6
7 (1) **Non-compliance with minimum labor standards and occupational health and safety**
8 **standards.** The employment contract shall be in writing specifying the terms and condition
9 of engagement which must not be lower than the minimum standards provided by law.

1 However, the absence of a written agreement does not mean the absence of an
2 employment relationship.

3

4 The contract shall be explained to the worker and attested to by an elected Barangay official in
5 the barangay where the worker is designated to work.

6

7 (2) **Recruitment or Finders' Fees.** Regardless of whether the worker was sourced either
8 through an employment agency or a third party, WIE shall neither be charged nor levied a
9 recruitment fee or finders' fee.

10

11 (3) **Hazardous Work and Conditions in Formal Workplaces.** Workers shall not be engaged
12 to do hazardous work, activity or undertaking, or be exposed to hazardous working
13 conditions in accordance with existing laws and the IRR of this Act.

14

15 (4) **Interference and Coercion.** Any person is prohibited from committing any of the following
16 acts of interference or coercion:

- 17
- 18 (a) Preventing any worker from upholding or exercising his/her rights;
- 19
- 20 (b) Preventing any worker from joining or assisting organization for purposes not contrary
21 to law;
- 22
- 23 (c) Preventing any worker from carrying out his/her duties or functions in an organization,
24 or to penalize the same for any lawful action performed in that capacity;
- 25
- 26 (d) Harassing, threatening, coercing or intimidating any worker that result in preventing
27 him or her from performing his or her duties and functions;
- 28
- 29 (e) Transferring, penalizing or terminating the services of a worker without valid or legal
30 ground; and
- 31
- 32 (f) Other acts that or threaten to diminish the independence and freedom of a workers'
33 organization to direct its own affairs.

34

35 (5) **Non-compliance with Republic Act No. 7610, as amended by Republic Act No. 9231
36 in the employment of minors.** In cases where minors are contracted or hired to render
37 work or services, the age should be at least fifteen (15) years old and there is parental or
38 legal guardian consent in the employment contract, which is presented and attested to by
39 any representative of the LGU or duly elected Barangay official where the work is to be
40 done, and that the employers of these children should provide them with access to at least
41 elementary or secondary education, either through traditional schooling or alternative
42 learning systems.

43

44 **SEC. 25. Visitorial and Enforcement Power of the Secretary of Labor and Employment.**
45 Employment contracts and/or engagements in the Informal Economy shall be subject to the
46 visitorial and enforcement power of the Secretary of Labor and Employment pursuant to Article
47 128 of the Labor Code of the Philippines.

48

49

50

51

TITLE II
Chapter I
INFORMAL ECONOMY DEVELOPMENT COUNCIL (IEDC)

52

53 **SEC. 26. Creation of the Informal Economy Development Council (IEDC).** There is hereby
54 created an Informal Economy Development Council, hereinafter referred to as the IEDC, which
55 shall be an attached agency of the National Economic and Development Authority (NEDA). The
56 IEDC shall institute appropriate reforms within its structure, programming and other processes,
57 including adjusting its human resource capabilities to ensure that WIE-focused programs are
58 efficiently and adequately implemented to address the needs of these workers. An inter-agency
59 committee shall be formed to coordinate policies and programs of various government agencies
60 towards the transition of informal economic units to formal.

1 The IEDC shall be constituted within thirty (30) days after the approval of the IRR of this Act.

2
3 **SEC. 27. Mandate and Functions of IEDC.** The mandate and functions of IEDC shall include
4 the following:

5
6 (a) Develop and ensure implementation of annual, long-term and medium-term plans for the
7 informal economy. The last of which should form part of the Medium Term Philippine
8 Development Plans (MTPDP) towards institutionalizing comprehensive, needs and rights-
9 based, gender-responsive and child-friendly programs and policies for the IE;

10
11 (b) Develop policies to transition WIE and informal economic units to formal economy and
12 according to standards provided for in this Act and related laws, treaties or statutes;

13
14 (c) Develop and implement training programs, and certify workers for jobs in industries that
15 produce goods and render services for the benefit of the WIE;

16
17 (d) Develop and ensure implementation of gender-based monitoring and evaluation
18 mechanisms, efficient and effective programs and policies, and gender-responsive
19 interventions toward harnessing the full potentials of women WIE;

20
21 (e) Ensure that concerned government agencies shall allocate in their respective Special
22 Allocation for Development Initiatives adequate resources for programs that will benefit
23 WIE;

24
25 (f) Develop and ensure implementation of a simple system of registration of WIE, and
26 accreditation of informal livelihood activities enterprises, and organizations in accordance
27 with the standards and provisions of this Act;

28
29 (g) Provide guidelines for the implementation by LGUs of a fair and credible system of
30 evaluation, accreditation, review and assessment, merit promotion, rendering of grant and
31 incentive awards and other policies relative to the effective and efficient implementation of
32 this Act;

33
34 (h) Ensure the effective implementation of labor standards covering WIE as provided for by this
35 Act and corresponding IRR;

36
37 (i) Coordinate with LGUs for the development and implementation of periodic evaluation of
38 all accredited IE members, enterprises and organizations for use as bases for
39 accreditation, the grant of awards and incentives, training and retraining;

40
41 (j) Ensure effective participation of WIE and their organizations through the establishment
42 of regular consultative mechanisms and processes.

43
44
45 (k) Establish and develop a centralized and sex-disaggregated database system to effectively
46 guide policy formulation and implementation relative to the WIE. The databank shall be
47 available for public use while strictly complying with laws on privacy and confidentiality. The
48 database [and] shall include pertinent information as specified in the IRR of this Act.

49
50 (l) Develop and implement a communication plan and campaign targeting WIE, their
51 enterprises and organizations, towards a better understanding and appreciation of the
52 benefits of this Act;

53
54 (m) Consistent with Section 2 (h) of this Act, to develop and ensure implementation of a
55 comprehensive plan to eliminate child labor;

56
57 (n) Assess all means to ensure the transition of informal economic units and the WIE
58 from their position in the informal economy to formal economy as contained in the
59 IRR of this Act;

- (o) Coordinate and harmonize all informal economy-related policies, programs, projects and activities of various government agencies including the Regional IEDC Officers towards greater efficiency and effectiveness;
 - (p) Monitor the LGU-generated incomes from informal employment;
 - (q) conduct annual reviews of government programs for the WIE and submit to Congress and the President of the Philippines corresponding reports thereon together with policy and other recommendations;
 - (r) Develop and ensure implementation of accessible just conflict resolution and adjudication systems and mechanisms to promote dialogue, conciliation, mediation and redress of grievances to protect the rights of WIE; and
 - (s) From time to time, call on the participation of relevant government agencies in its deliberations as necessary.

SEC. 28. Composition. The IEDC shall be co-chaired by the Director General of NEDA and the Secretary of Department of Labor and Employment. IEDC members may elect from among themselves a Vice-Chair to preside over meetings in the absence of the Chair. The members shall be the relevant government instrumentalities as determined by the IRR of this Act provided that, at least 30% of total membership of IEDC shall come from organizations of WIE accredited with the SEC, DOLE or DA. *Provided, further,* that at least 40 percent of the 30 percent are women.

Representatives from the Social Partners, private sector, NGOs and WIE organizations shall serve as IEDC members for a term of three (3) years without re-election and shall be subject to terms and conditions provided for by the IRR.

SEC. 29. Initial IEDC Funds. P100 million pesos (P100,000,000.00) shall be allocated from the Presidential discretionary fund for the initial operating expenses of the IEDC, which shall include the initial allocation of funds for the operations of the WIELDU at the LGU level.

SEC. 30. IEDC Secretariat. The IEDC Secretariat shall be jointly organized by the NEDA and the DOLE with functions that shall be determined by the IRR of this Act and integrated in the DOLE secretariat functions.

SEC. 31. *Regional and Provincial IEDC Officers.* There shall be Regional and Provincial IEDC Officers who shall be appointed by the IEDC and shall have functions that include: monitoring and coordinating of IEDC initiatives in the regions and Provinces; evaluation of policies programs for WIE; providing technical assistance in the development of local plans and programs; as well as other administrative functions necessary for the success of IEDC initiatives in their jurisdiction.

IEDC Regional Officers shall have automatic seats in all Regional Development Councils (RDCs).

Chapter II

WORKERS IN INFORMAL ECONOMY LOCAL DEVELOPMENT UNIT (WIELDU)

SEC. 32. Workers in Informal Economy Local Development Unit (WIELDU). The Workers in Informal Economy Local Development Unit (WIELDU) shall be established in every city and municipality to perform the following functions among others in consultation with the WIE and their organizations:

- (a) prepare an overall development plan and work program that will address the needs of the WIE. The barangay development plans shall be incorporated in this overall development plan;
 - (b) encourage the organizing of informal economic units and WIE;

- 1 (c) develop and maintain a comprehensive, age, and sex-disaggregated database of all WIE
2 and economic units within the jurisdiction of the LGU that shall include all relevant
3 information as contained in the IRR of this Act. Provided that, laws on privacy and
4 confidentiality shall be fully complied with. Provided further, that the database shall include
5 information on payments collected from WIE, organizations and economic units;
6
- 7 (d) establish an IE One-Stop Shop Center which shall handle all transactions and processing
8 of business permit applications within their respective jurisdiction and worker's registration;
9 and,
- 10 (e) support MSME informal enterprise development towards transitioning to formality.

13 In addition, the WIELDU may also perform other similar functions and undertakings pursuant to
14 the provisions of this Act. In the performance of WIELDU's functions, the principle of preferential
15 treatment to the poorest and most vulnerable shall be observed.

17 **SEC. 33. Composition.** The Local Chief Executives (LCEs) shall be the primary overseers of
18 WIELDU's operations. The IRR of this Act shall provide for WIELDU's composition provided
19 that, informal workers' representatives shall form at least fifty percent (50%) of WIELDU's
20 membership. Provided further, that IE representatives shall not be less than five (5), and
21 provided finally, that at least forty percent (40%) of all WIELDO's members are women. Other
22 relevant guidelines on WIELDU's operations shall be included in the IRR of this Act.

24 **SEC. 34. Local Government Unit Informal Economy Development Fund (LGU-IEDF).** An
25 Informal Economy Development Fund shall be established by every municipality and city. Such
26 fund will be supervised and managed by the concerned LGU through the WIELDU and subject
27 to audit by the Commission on Audit (COA).

29 For the initial operations of WIELDU, each LGU shall allocate a portion from their Internal
30 Revenue Allotment or IRA.

32 Thereafter, the LGU-IEDF shall be funded using:

- 34 (a) Registration fees and annual dues paid by individual workers in the informal economy; and
35 accreditation fees of their livelihood activities, organizations, and enterprises; and
36
- 37 (b) Annual allocations from LGUs' Development Fund the percentage of which shall be
38 determined by LGUs.

40 Following the principle of merit and equity, LGUs that fulfill such allocations may receive
41 additional assistance from the national government as recommended by IEDC; provided, that
42 the LGUs have sufficiently complied with all requirements by the IEDC.

44 **SEC. 35. Registration of Informal Economy Workers, and Accreditation of Economic
45 Units and Organizations**

47 Pursuant to its functions under the Local Government Code, the Local Development Council in
48 coordination with the WIELDU, shall establish a standard system of registration of WIE, and
49 accreditation of informal livelihood activities, organizations, and economic units provided that
50 the system shall be simple, efficient, affordable, uniform, and accessible to all.

52 Such registration or accreditation shall signify eligibility of the WIE, their livelihood activities,
53 organizations, or enterprises to avail of development programs, provided that, the poorest and
54 most vulnerable shall be given priority. The registration or accreditation may be renewed subject
55 to requirements set forth by the LDC in coordination with the WIELDU.

57 **SEC. 36. Annual Dues.** WIE and their organizations shall pay annual dues to be determined by
58 the concerned LGU in consultation with their WIELDU). Said annual dues shall be no more
59 than 30% of the legally prescribed daily minimum wage in their respective regions or provinces.

1 These annual dues shall accrue to the concerned LGU and shall be used for programs to
2 benefit WIE, their organizations, business activities, and enterprises based on
3 recommendations by the WIELDU and the local informal economy constituents.

4

5 **SEC. 37. Registration and Non-Registration.** In no case shall registration be construed as a
6 basis for rights and entitlements under this Act. Non-registration should not deprive WIE of their
7 rights stated in the Act. Registration as a WIE in the LGU is voluntary and shall not be made as
8 a prerequisite to work by any private enterprise or government unit. However, registration shall
9 guarantee prioritization and immediate recognition of the rights and benefits due to the workers
10 in the informal economy.

11

12 **TITLE III**
13 **FINAL PROVISIONS**

14 **SEC. 38. *Penal Provisions.***

- 15
- 16 (a) Any person who shall willfully interfere with, restrain or coerce a worker in the exercise of
17 his or her rights or shall in any manner commit any act in violation of any of the provisions
18 of this Act shall, upon conviction, be punished by a fine of not less than Twenty Thousand
19 Pesos (P20,000.00) or imprisonment of one (1) to six (6) years or both fine and
20 imprisonment at the discretion of the Court.
- 21
- 22 (b) If the offender is a public official or an official of a GOCC, the Court, in addition to the
23 penalties provided in the preceding paragraph, may impose the additional penalty or
24 disqualification from public office.
- 25
- 26 (c) Any person who violates the provision of this Act on Policy on Confiscation of Materials
27 and Impounding of Vehicles shall be liable. Nothing herein shall prohibit the aggrieved WIE
28 from initiating a criminal or civil action against the responsible person or officer.
- 29
- 30 (d) Failure to implement the provisions of this Act on Relocation of Vending Sites and Policy on
31 Relocation of Terminals shall render the responsible official/s administratively liable
32 pursuant to Republic Act 7160 and other applicable laws without prejudice to any civil or
33 criminal case that may be filed against erring officials. If a private institution or company is
34 found to have violated any provision of this Act, its business license shall be suspended or
35 revoked at the discretion of the Court.

36

37 **SEC. 39. *Implementing Rules and Regulations (IRR).*** The Implementing Rules and
38 Regulations (IRR) of this Act shall be formulated by a committee to be co-led by DOLE and
39 NEDA. The members of the committee shall be the representatives of government offices
40 mentioned in this Act, and WIE organizations. Provided that, at least 30% of the committee
41 members shall come from the latter, and provided further, that at least 30% of committee
42 members are women. Said committee will start work on the IRR within three (3) months after
43 the effectivity of this Act and finish within six (6) months thereafter.

44

45 **SEC. 40. *Appropriations.*** The amount of one hundred (100) million pesos (P100,000,000.00)
46 shall be appropriated for the initial implementation of this Act.

47

48 **SEC. 41. *Separability Clause.*** If any provision of this Act is declared unconstitutional or
49 invalid, the provisions not affected shall continue to be in full force and effect.

50

51 **SEC. 42. *Repealing Clause.*** All laws, decrees, orders, rules and regulations or other
52 issuances inconsistent with the provisions of this Act are hereby repealed, amended or modified
53 accordingly,

54

55 **SEC. 43. *Effectivity.*** This Act shall take effect fifteen (15) days after its publication in at least
56 two (2) newspapers of general circulation of the Official Gazette, whichever comes first.

57

58 Approved,