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HOUSE OF REPRESENTATIVES
Quezon City

SEVENTEENTH CONGRESS
First Regular Session

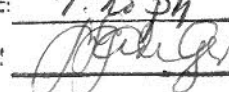
HOUSE BILL NO. **317**

HOUSE OF REPRESENTATIVES

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Introduced by Representative **MARLYN L. PRIMICIAS-AGABAS**

**AN ACT
ESTABLISHING THE FILIPINO IDENTIFICATION SYSTEM**

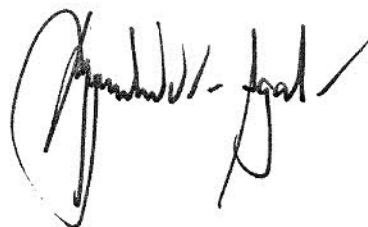
EXPLANATORY NOTE

This proposal aims to streamline government transactions and to facilitate commercial relations. It is intended to consolidate all government-issued IDs into one efficient and integrated identification of all Filipinos whether residing in the Philippines or abroad. Another purpose is to provide for a well-organized and simplified process in public and private transactions. Ultimately, the achievement of social progress and order are its primordial purpose.

This bill has been filed in the previous Congresses. However, even at its inception, it was confronted with numerous challenges that stalled its proceedings. In the last Congress, the bill hurdled Third and Final Reading in the House of Representatives. Nevertheless, deliberations in the Senate was also stalled due to time constraints.

With the current technology and prolific laws that we have, the safeguards against the argued threats such as identity hacking and unintended disclosure of information in the cards may be properly attended, to assure the confidentiality thereof.

Towards this end, the passage of this proposal is earnestly sought.



SEC. 3. *The Filipino Identification System.* – The Filipino Identification System herein referred to as the “ID system” is hereby established and instituted as an economic and social tool towards the attainment of a progressive society through the provision of efficient services to all Filipinos. The identification system shall provide official identification of all citizens of the Republic of the Philippines through the issuance of the Filipino Identification Card (Filipino ID card). It shall gradually concert and consolidate all existing Government-initiated identification systems into one integrated and efficient identification system.

1 SEC. 4. *The Filipino Identification (ID) Card.* – Every Filipino, whether residing in the
2 Philippines or abroad, is mandated to register personal information required by the ID
3 system, and upon application shall be issued a non-transferrable Filipino ID card with an
4 ID number that shall be valid for life, subject to replacement only under the following
5 circumstances:

6
7 (a) When a child reaches the legal age of eighteen (18) years old;

8 (b) When there is change in name and family name by virtue of court order or by
9 application of law, such as a married woman adopting the surname of the
10 husband;

11 (c) For lost or destroyed ID card;

12 (d) For other revisions that may be deemed necessary by the cardholder such as
13 changes in the facial features due to age or medical intervention.
14

15 Filipino cardholders upon reaching the age of sixty (60) years old are required to
16 renew their Filipino ID card, free of charge.
17

18 The Filipino ID card shall be made of tamper-proof security material. It shall have on
19 its face the imprinted photograph, name, birth date, gender, date of issue, signature of
20 owner, the corresponding individual serial number issued by the Philippine Statistics
21 Authority (PSA), and such other data as may be deemed necessary. The Filipino ID card
22 shall also have the capability to store at least the biometric data of the individual
23 cardholder.
24

25 The initial application and issuance of the Filipino ID card shall be free of charge as
26 part of the government's social service responsibility. A replacement fee shall be paid by
27 the cardholder.
28

29 The pertinent details for applicants with preexisting government issued identification
30 card shall be utilized and honored as reference in the issuance of the Filipino ID card.
31

32 SEC. 5. *Roles and Functions of the Philippine Statistics Authority (PSA) and the*
33 *Department of Foreign Affairs (DFA) through the Philippine Embassies and Consular*

1 *Offices.* – The PSA, as the implementing agency, shall determine, validate and
2 administer the data and materials required to avail of the benefits of the identification
3 system.

4
5 The DFA, in coordination with the PSA, shall handle the registration of Filipinos
6 residing abroad. The abovementioned government offices shall create a special unit
7 which shall be responsible for:

- 8 (a) Accepting applications for a Filipino ID card;
9 (b) Processing of such applications; and
10 (c) Releasing the Filipino ID card to the applicants.

11
12 SEC. 6. *Registration.* – Upon the effectivity of this Act and when the ID system has
13 become operational, every Filipino residing in the Philippines shall apply for the
14 registration and issuance of the Filipino ID card at the Local Civil Registry Office (LCRO)
15 of the city or municipality where one is a resident. Likewise, every Filipino residing abroad
16 shall apply for the registration and issuance of the Filipino ID card at the nearest
17 Philippine Embassy or consular office of the country where they are residing. The PSA,
18 through the LCRO or the Philippine Embassy or consular offices abroad, is mandated to
19 issue a Filipino ID card within ninety (90) days from the registration of live birth.

20
21 The parents or the legal guardian of the minor, incompetent, or disabled person shall
22 be responsible for the application and safekeeping of the issued Filipino ID card.

23
24 The PSA, through the LCRO, is directed to conduct mobile registration to ensure the
25 registration of all Filipinos including indigenous Filipinos and those in the remote
26 communities.

27
28
29 SEC. 7. *Features Involving the Private Sector and the Local Government Units.* –

30 The PSA shall encourage the cooperation of the private sector and the local
31 government units (LGUs) in granting additional benefits and privileges to Filipino ID
32 cardholders.

33

1 SEC. 8. *Functional Uses of the Filipino ID Card.* – The Filipino ID card shall be
2 presented and honored in transactions requiring the identity, status, birth and all other
3 personal circumstances such as the following:

4
5 (a) All transactions with the government, including:

6 (1) Application for passport and driver's license;

7 (2) Filing of applications for any services and benefits offered
8 by the Government Service Insurance System (GSIS), the
9 Social Security System (SSS), the Philippine Health
10 Insurance Corporation (PhilHealth) and the Home
11 Development Mutual Fund (HDMF); and

12 (3) Application for clearances from the National Bureau of
13 Investigation (NBI), courts, prosecutor and the police;

14 (b) Proof of identity, status, age and address for admission in all learning
15 institutions as well as for employment purposes;

16 (c) Availment of benefits or privileges afforded by law to senior citizens;

17 (d) Proof of identity, status, age and address for transactions in banking and
18 financial institutions;

19 (e) Voting identification purposes; and

20 (f) Such other purposes and uses which the PSA may prescribe.

21
22 When the Filipino ID card is presented to any government agency or for identification
23 purposes, no other additional identification card shall be required.

24
25 Except in instances allowed under the provisions of Republic Act No. 9225 or
26 "The Citizenship Retention and Re-acquisition Act of 2003", the Filipino ID card shall *motu*
27 *proprio* be rendered invalid and ineffective upon the loss of Filipino citizenship.

28
29 SEC. 9. *Change of Personal Status and Residence.* – Any person who intends to
30 effect changes in his Filipino ID including change in personal status, residence, or any
31 material data, shall have the duty to inform the LCRO, the embassy or consular office
32 where the person is residing, within a certain period as shall be prescribed by the PSA.
33

1 SEC. 10. *Protection Against Unlawful Disclosure Of Information/Records.* – No person
2 may publish, disseminate or give to third parties or entities including government
3 enforcement agencies any information obtained in connection with the application for the
4 Filipino ID card, including the use thereof except in the following cases:

5
6 (a) When the holder of the Filipino ID card expressly authorizes the disclosure
7 of such information to a third person, entity or agency;

8 (b) In the event of accident, disaster or fortuitous events, when information on
9 the medical history of the holder such as the blood type or special medical
10 needs or other relevant information are needed by medical institutions and
11 health service workers;

12 (c) When the interest of public health or safety so requires; and

13 (d) Upon the order of any competent court.
14

15 Any information obtained as a result of unlawful disclosure under this Act shall be
16 inadmissible as evidence in any criminal proceedings against the holder of the Filipino ID
17 card.
18

19 SEC. 11. *Safeguards on the Filipino ID.* – The PSA, as repository of all data, shall
20 create and maintain a Filipino Citizen Registry that will contain the registered records and
21 information of persons issued with the Filipino ID card. The PSA, as the main issuing
22 authority of the official Filipino ID card, shall institute the necessary measures to
23 safeguard the information provided in the Filipino ID card. No such information shall be
24 released to any agency, office or instrumentality, government or otherwise, nor shall it be
25 used against any person except in cases stipulated in Section 10 of this Act.
26

27 The PSA, in pursuance of its mandated statistical function, may generate and
28 release aggregated information from the Filipino Citizen Registry in the form of summaries
29 and statistical tables: *Provided*, That no reference to an individual shall appear and that
30 no person can be readily identified in the released information.

31 The information in the Filipino Citizen Registry shall be categorized in a manner that
32 allows proper safeguards in data access, security, and change management.
33

1 SEC. 12. *Penal Provisions.* – Any person who knowingly uses false information in
2 applying for the issuance of a Filipino ID card or procures one through fraud and utilizes
3 the card in an unlawful manner shall be punished with a fine of not less than fifty
4 thousand pesos (P50,000.00) but not more than five hundred thousand pesos
5 (P500,000.00) or an imprisonment of not less than six (6) months but not more than two
6 (2) years, or both, at the discretion of the court.

7
8 Any person who shall willfully and unjustifiably refuse to accept, acknowledge or
9 recognize the Filipino ID card as the only official identification of the owner thereof shall
10 also be punished with the same penalties or imprisonment stated in the preceding
11 paragraph.

12
13 Any public official or employee who connives with the offender in committing the acts
14 mentioned in the last two (2) preceding paragraphs or, on his own, causes the issuance of
15 an unauthorized Filipino ID card or approves the application for the same, despite the
16 knowledge of the existence of fraud or false information, shall suffer the corresponding
17 penalties imposed in the last two (2) preceding paragraphs and shall suffer the penalty of
18 perpetual disqualification from government service.

19
20 The penalties imposed in this section shall be in addition to those imposed on acts
21 punishable by existing penal and other laws, including acts of omission.

22
23 SEC. 13. *Failure to Present Filipino ID Card.* – Failure of any person to present a
24 Filipino ID card when transacting business with the government or with private entities
25 requiring its use and presentation shall not be a ground to deny or limit the grant of basic
26 government and private service as long as such transaction is qualified under existing
27 laws.

28
29 SEC. 14. *Implementing Rules and Regulations.* – Within ninety (90) days upon
30 approval of this Act, the PSA, in coordination with relevant agencies such as the DFA, the
31 National Economic and Development Authority, the Department of the Interior and Local
32 Government, the Department of Social Welfare and Development, the Department of
33 Science and Technology, the Commission on Elections, the GSIS, the SSS, the

1 PhilHealth and the Bureau of Immigration, shall promulgate rules and regulations and
2 exchange existing technologies and best practices on the issuance of identification cards
3 to effectively implement the provisions of this Act.

4
5 SEC. 15. *Funding.* – The amount necessary to implement the provisions of this Act
6 shall be included in the budget of the PSA and the DFA in the annual General
7 Appropriations Act.

8
9 SEC. 16. *Separability Clause.* – If any provision, section or part of this Act shall be
10 declared unconstitutional or invalid, such judgment shall not affect, invalidate or impair
11 any other provisions, sections or parts hereof.

12
13 SEC. 17. *Repealing Clause.* – All laws, decrees, orders, rules and regulations which
14 are inconsistent with the provisions of this Act are hereby repealed or modified
15 accordingly.

16
17 SEC. 18. *Effectivity.* – This Act shall take effect fifteen (15) days after its publication in
18 the *Official Gazette* or in a newspaper of general circulation.

19
20 *Approved,*