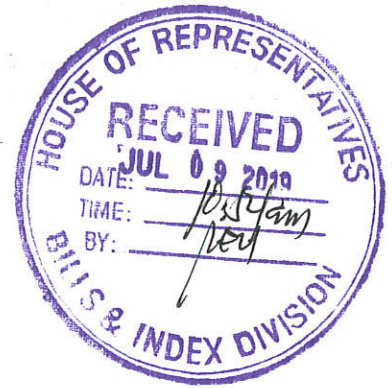


REPUBLIC OF THE PHILIPPINES
HOUSE OF REPRESENTATIVES
Quezon City

EIGHTEENTH CONGRESS
First Regular Session

House Bill No. 1652



Introduced by **MAGDALO Party-List Representative**
HON. MANUEL DG. CABOCHAN III

EXPLANATORY NOTE


Article II, Section 9 of the Constitution affirms that the State shall promote a just and dynamic social order that will ensure the prosperity and independence of the nation and free the people from poverty through policies that provide adequate social services, promote full employment, a rising standard of living, and an improved quality of life for all.

The present socio-economic condition of our country however, runs counter to the aforesaid policy of the State. Despite positive gains, economic growth has been inequitable across sectors of the economy and poverty in the Philippines remains significant.

Although there have been efforts to address the crisis of poverty through livelihood programs with the direct involvement of government agencies and institutions, many problems still persist. Lack of coordination among these agencies and wasteful duplication of efforts and initiatives are most prominent of these problems.

In lieu of this, this bill seeks to establish a National Livelihood Development Council which is tasked to formulate a comprehensive and integrated livelihood development program for the country.

In view of the foregoing, the passage of this bill is earnestly sought.


MANUEL DG. CABOCHAN III
Representative
Magdalo Para sa Pilipino Party-List

REPUBLIC OF THE PHILIPPINES
HOUSE OF REPRESENTATIVES
Quezon City

EIGHTEENTH CONGRESS
First Regular Session

House Bill No. 1652

Introduced by **MAGDALO Party-List Representative**
HON. MANUEL DG. CABOCHAN III

AN ACT
CREATING THE NATIONAL LIVELIHOOD DEVELOPMENT COUNCIL
THEREBY INSTITUTIONALIZING THE LIVELIHOOD MOVEMENT OF THE
PHILIPPINES

*Be it enacted by the Senate and the House of Representatives of the Philippines in
Congress assembled:*

1 **SECTION 1. Title.** - This Act shall be known as the "National Livelihood
2 Development Act".
3

4 **SEC. 2. Declaration of Policy.** - It is hereby declared the policy of the State to free
5 poor Filipinos from the bondage of poverty, improve their living conditions, and provide
6 them the opportunity to increase their productive and income-earning capabilities through a
7 comprehensive, integrated and effective national development program.
8

9 The State shall pursue a comprehensive national development program for the socio-
10 economic upliftment of the poorest sector of our population in order to integrate them into the
11 mainstream of society, promote social justice and hasten the development and
12 industrialization of the countryside.
13

14 **SEC. 3. Creation.** - There is hereby created a National Livelihood Development
15 Council (NLDC), under the Office of the President, which will spearhead the livelihood-
16 generating activities of all government agencies including Government-Owned and
17 Controlled Corporations (GOCCs).
18

19 **SEC. 4. Purpose.** - The Council shall formulate a comprehensive and integrated
20 National Livelihood Development program and oversee its implementation. It shall also
21 create mechanisms and structures to integrate all livelihood initiatives particularly within the
22 government sector.
23

24 **SEC. 5. Powers and Functions.** - The Council shall have the following powers and
25 functions:
26

- 27 A) To formulate, in accordance with the bottom-up planning approach and in
28 consultation with the concerned sectors, an integrated and comprehensive national
29 livelihood development program;
30

- 1 B) To formulate, in consultation with the concerned sectors, policies, standards, and
2 guidelines which shall govern the implementation of livelihood programs and
3 projects, including the identification and coordination of various types of
4 assistance that should be provided to ensure their effective implementation;
5
6 C) To review, amend, modify, and approve all livelihood programs submitted by
7 implementing agencies including GOCCs, and to evaluate and recommend the
8 budgetary allocation of resources for all livelihood programs and projects through
9 the Department of Budget and Management (DBM), as well as review and
10 endorse to the National Economic Development Authority (NEDA) all requests
11 for foreign financing whether in the form of grants, donations, or loans;
12
13 D) To monitor and evaluate the implementation of livelihood programs and projects
14 and institute measures to address identified gaps, as well as decide on whether or
15 not a certain livelihood program or project based on monitoring and evaluation
16 results;
17
18 E) To establish effective unified mechanisms for program planning and
19 implementation;
20
21 F) To review, amend, modify, and approve all provincial/city livelihood development
22 programs with national funding to ensure that these conform and are consistent
23 with the various agencies plans and programs;
24
25 G) To provide and disseminate information and data on livelihood projects initiatives
26 and concerns to agencies concerned and point out actual or possible duplication
27 among livelihood projects;
28
29 H) To authorize expenditures of the Council as may be necessary for the proper,
30 efficient and effective administration of the National Livelihood Development
31 Program;
32
33 I) To promulgate rules and regulations as may be necessary for the effective exercise
34 of the powers and functions of the Council;
35
36 J) To improve and recommend to the Department of Budget and Management the
37 annual and supplemental budgets for the Council;
38
39 K) To create form among themselves such working committees necessary for the
40 efficient and effective operation of the Council;
41
42 L) To support the promotion and marketing of livelihood enterprises; and
43
44 M) To provide a continuing education and information dissemination program on
45 enterprise management.
46

47 **SEC. 6. *Composition of the Council.*** - The Council shall be composed of a Chairman
48 to be appointed by the President of the Philippines and the following as members:
49

- 1 A) The most senior official directly responsible for the overall management of
2 livelihood programs and projects of the following agencies: the Department of
3 Social Welfare and Development (DSWD), the Department of Trade and Industry
4 (DTI), the Department of Interior and Local Government (DILG), the Department
5 of Agrarian reform (DAR) and the Department of Environment and natural
6 Resources (DENR);
7
8 B) Heads of the Livelihood Corporation and the Technology and Livelihood
9 Resource Center;
10
11 C) The most senior official of each Government Financing Institutions directly
12 responsible for the overall management of the agency's livelihood assistance
13 program and/or lending window;
14
15 D) Head of the NEDA Social Development Committee;
16
17 E) Two (2) non-governmental organization representatives involved in livelihood
18 programs, to be chosen by the same sector through a process designed by them;
19
20 F) Five (5) private sector representatives designated by the private sector
21 representatives designated by the Council coming from any of following sectors:
22 agriculture, industry, youth and finance/banking; and
23
24 G) Two (2) representatives of people's organization to be chosen by the same sector
25 through a process designated by them.
26

27 **SEC. 7. Secretariat.** - To render technical and administrative support, the Livelihood
28 Corporation, created under the Executive Order No. 866, shall provide the Secretariat which
29 shall be headed by an Executive Director to be appointed by the Chairman of the Council.
30

31 The Secretariat shall work closely with the provincial/city livelihood committees on
32 the aspects of monitoring and evaluating the implementation of livelihood programs.
33

34 **SEC. 8. Local Livelihood Committees.** - The Provincial/City Livelihood Committee
35 shall be composed of the provincial/city representatives of the member government agencies
36 of the Council. The Committees shall report to the Secretariat with respect to the
37 implementation of livelihood programs of the respective agencies in line with policies of the
38 Council. The PLC shall be responsible for preparing a provincial/city livelihood development
39 plan for submission to and approval by the Council. The provincial/city livelihood
40 development plan shall be formulated and implemented with maximum participation and
41 involvement of NGOs and POs in the concerned province/city.
42

43 **SEC. 9. Implementing Guidelines.** - The Council shall formulate and issue within six
44 (6) months after the approval of this Act the necessary implementing guidelines which shall
45 include but not limited to the following:
46

- 47 A) Definition of Livelihood Programs and Projects;
48

1 B) Livelihood programs and projects shall include all those activities and schemes
2 involving government funds that are allocated to non-government recipients in
3 order to generate income and employment; and
4

5 C) Eligibility Criteria.
6

7 To be qualified for appropriate assistance, an individual or group proponent must
8 belong to any of the following categories:
9

10 A) Those who are barely able to survive because of severe material and/or social
11 deprivation and with no regular sufficient income;
12

13 B) Those with regular but low income (i.e., minimum wage earners);
14

15 C) Micro entrepreneurs and wage earners with regular income above the minimum
16 wage but not sufficient to maintain a family life; and
17

18 D) Small and starting entrepreneurs and professionals, farmers and fishermen with
19 viable operations and projects needing some assistance to stabilize or expand their
20 enterprises.
21

22 The Council shall adopt a framework that recognizes the developmental stages
23 inherent in the objective of graduating as many of the poor outside of the poverty continuum.
24 In this regard, the Council is empowered to identify and/or specify the roles of each
25 government financial institutions.
26

27 **SEC. 10. Powers and Functions of the Council Chairman.-** The Chairman shall
28 have the following powers and functions:
29

30 A) To preside over all meetings of the Council;
31

32 B) To exercise overall supervision of the activities of the Council; and
33

34 C) To execute in behalf of the Council any contract or agreement as may be
35 necessary for proper, efficient and effective administration of the Council.
36

37 **SEC. 11. Powers and Duties of Executive Director.-** The Executive Director shall
38 exercise the following powers and duties:
39

40 A) To execute the policies, guidelines and programs approved by the Council and to
41 be responsible for the efficient discharge of management and operational
42 functions of the Council;
43

44 B) To recommend the organizational structure and staffing pattern of the Secretariat
45 to the Council;
46

47 C) To review and submit for the consideration and approval of the Council proposed
48 measures, policies, guidelines, and programs, as s/he may deem necessary for the
49 effective implementation of this Act;
50

1 D) To direct and supervise. the day to day operations of the Secretariat; and
2

3 E) To exercise such powers and functions and perform such other duties as may be
4 vested or imposed upon him by the Council.
5

6 **SEC. 12. Appropriations.** - Such sums as may be necessary to carry out the
7 provisions of this Act shall be included in the General Appropriations Act of the year
8 following its enactment into law and thereafter.
9

10 **SEC. 13. Annual Report.** - The Council shall submit to the President of the Senate
11 and the Speaker of the House of Representatives an annual report on its operations and
12 accomplishments.
13

14 **SEC. 14. Repealing Clause.** - All laws, executive orders, rules and regulations or
15 parts thereof, inconsistent with this Act are hereby repealed, amended, modified accordingly.
16 The provisions of this Act shall not be repealed, amended or modified, unless expressly so
17 provided in subsequent general or special laws.
18

19 **SEC. 15. Effectivity Clause.** - This Act shall take effect fifteen (15) days following its
20 complete publication in the Official Gazette or in any two (2) newspaper of general
21 circulation in the Philippines.

Approved,