

Republic of the Philippines
HOUSE OF REPRESENTATIVES
Quezon City, Metro Manila

EIGHTEENTH CONGRESS

First Regular Session

House Bill No. 338



INTRODUCED BY REPRESENTATIVE XAVIER JESUS D. ROMUALDO

Last Congress, the Committees on Government Reorganization and National Defense and Security of the House of Representatives have jointly tackled and approved the bill creating the Department of Disaster Resilience (DDR).

This is in response to the call of President Rodrigo Duterte in his 2018 State of the Nation Address, to create a disaster management department. This bill sought to create a strong national government agency that will tackle solely on disaster management, resilience, preparedness, rehabilitation and reconstruction.

The bill was passed on Third Reading on October 1, 2018 and was transmitted to the Senate on October 2, 2018 for its appropriate action. This version is the DDR that is envisioned to provide concrete solutions to our existing woes of piecemeal solutions and of agencies differently handling and managing disaster management.

The present National Disaster Risk Reduction and Management Council, which exercises coordination, integration, supervision, monitoring, and evaluation functions, will be replaced by the Department of Disaster Resilience Council, which shall solely be a policy-making and advisory body on disaster risk and vulnerability reduction and management and climate change adaptation.

“Functions of certain agencies, like the Office of Civil Defense and the Climate Change Commission will be transferred to the new department and it will have the power to call and exercise control and command on relevant national government agencies and private institutions when there is an imminent calamity or during an actual calamity.

With climate change and lack of discipline of people, we need to institutionalize disaster preparedness and reinforce in the mindset of our people and communities on the ground that prevention is the best defense and preparedness will help save lives and properties.

The support of the Members of Congress for the early passage of this measure is highly sought.


XAVIER JESUS D. ROMUALDO

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HOUSE BILL NO. 338

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AN ACT
CREATING THE DEPARTMENT OF DISASTER RESILIENCE,
DEFINING ITS POWERS AND FUNCTIONS,
AND APPROPRIATING FUNDS THEREFOR

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

ARTICLE I

GENERAL PROVISIONS

SECTION 1. *Short Title* – This Act shall be known as the “**Department of Disaster Resilience Act**”.

SEC. 2. *Declaration of Policies and Principles.*– The state shall: a) Carry out and harmonize the policies on disaster management, environmental management, climate change adaptation, and sustainable development to uphold the welfare of the people especially the vulnerable sectors of society.

b) Uphold its commitment to the achievement of the sustainable development goals specifically, integrating and implementing policies and plans towards inclusion, resource efficiency, mitigation and adaptation to climate change, resilience to disasters, and develop and implement a holistic disaster risk management at all levels.

1 c) Uphold its commitment to the international treaties, conventions and agreement on
2 disaster risk management, climate change, disaster risk and vulnerability reduction and
3 management, and climate change adaptation and mitigation, including universal principles and
4 standards for humanitarian assistance.

5 The State shall integrate and accelerate the implementation of the recognized principles,
6 and concepts of climate change, disaster risk and vulnerability reduction contained in the
7 international agreements, treaties, conventions, and frameworks in the various phases of policy
8 formulation, development plans and investments, poverty reduction strategies and other
9 development tools, and techniques by all national and local agencies, institutions and
10 instrumentalities of the government to enhance the country's climate change adaptive capacity.

11 d) Uphold the people's constitutional right to life and property by minimizing and
12 mitigating the root causes of vulnerabilities to disasters, strengthening the country's
13 institutional capacity for disaster risk and vulnerability reduction and management, and
14 building the resilience of local communities to disasters including climate change impacts, and
15 human induced disasters;

16 e) Ensure a science-based in a whole-of-society approach and bottom-up participation,
17 representation, and decision-making in climate-disaster risk governance, and adopt a
18 comprehensive, integrated, and proactive approach to lessen the socioeconomic and
19 environmental impacts of disasters and climate change;

20 f) Strengthen the capacity of the national government and the local government units,
21 together with development partner stakeholders, build disaster resilient communities, and
22 institutionalize arrangements and measures to reduce disaster risks and projected climate risks,
23 and enhance disaster preparedness and response capabilities at all levels;

24 g) Work with international humanitarian and development partners especially those
25 with established presence in the country;

26 h) Develop, maintain, and ensure the accessibility of climate and geospatial
27 information and services to the public.

28 i) Ensure that disaster risk and vulnerability reduction and climate change adaptation
29 measures are disability and vulnerable sensitive, and culturally sensitive, recognizing
30 indigenous knowledge systems and practices, and respecting human rights;
31 Mainstream disaster risk and vulnerability reduction in government by ensuring risk-informed

1 planning, programming, implementation, monitoring, and evaluation, and the use of quality
2 management, accountability, and performance systems in measuring and improving the
3 effectiveness and efficiency of disaster risk and vulnerability reduction management processes
4 across all government levels, including those offices which manage peace processes and
5 conflict-resolution approaches, so as to minimize loss of lives and damage to properties and
6 ensure that communities in conflict zones can immediately resume their normal lives at the
7 conclusion of episodes of intermittent conflicts;
8 Adopt risk sharing and risk transfer mechanisms to ensure the appropriate, efficient, and timely
9 recovery of disaster-stricken communities, especially for the poorest and most vulnerable;
10 Recognize and respond to the differentiated concerns and needs of vulnerable groups such as women
11 and girls, children and youth, older persons, persons with disabilities, urban poor, and
12 indigenous peoples with respect to disaster risk reduction and management, at the same time,
13 recognizing their inherent capacities to contribute to resilience;
14 Create an enabling environment for substantial and sustainable participation of civil society
15 organizations, private organizations, non-government organizations,
16 private sector, volunteers and communities, and recognize their contributions to the disaster risk
17 reduction and management efforts of government;
18 Ensure the use of advanced science and the most up-to-date technologies in climate change
19 adaptation, disaster risk, and vulnerability reduction and management.

20 j) Ensure transparency and accountability in climate-disaster risk governance,
21 by facilitating access to financial records of public funds and disaster risk and
22 vulnerability reduction and management data, and ensure the transparency of
23 humanitarian assistance from all sources;

24 k) Recognize families as the most basic unit of disaster risk and vulnerability
25 reduction and management and climate change adaptation by developing the
26 capacity of local institutions and providing technical assistance and financial

support to the most vulnerable communities;

SEC. 3. *Roles and Responsibilities of Stakeholders.*- The commitment, goodwill, knowledge, experience, and resources of relevant stakeholders are critical to realize a safer, adaptive, resilient and inclusive Filipino community. Citizens shall have the shared vision and duty to provide support to the State in the implementation of policies and programs, particularly the Disaster Resilience Framework and Plan at the national, regional and local levels.

- (1) Civil society, non-governmental organizations, international non-governmental organizations, private sector, practitioners of climate and disaster mitigation, organized voluntary work organizations and community-based organizations shall participate, in collaboration with public institutions, to, *inter alia*, provide specific knowledge and pragmatic guidance in the context of the development and implementation of normative frameworks, standards and plans for disaster risk and vulnerability reduction; engage in the implementation of local, national, regional, and global plans and strategies; contribute to and support public awareness, a culture of protection, prevention and conservation, and education on disaster risk; and advocate for resilient communities and an inclusive and whole of society, risk reduction and management which shall strengthen the synergies across groups, as appropriate;
- (2) Women and girls shall contribute to and participate in effectively managing disaster risk and designing, resourcing, and leading implementation of gender sensitive disaster risk and vulnerability reduction and management policies, plans, and programs;
- (3) Children and the youth as agents of change shall endeavor to actively contribute to disaster risk and vulnerability reduction, in accordance with legislation, national practice, and educational curricula; disaster risk reduction and management at all levels and processes of disaster risk and vulnerability reduction and anticipatory adaptation, including data gathering, planning, programming, budgeting, implementation, monitoring and evaluation;
- (4) For citizens having years of knowledge, skills on climate change adaptation and disaster risk reduction and wisdom, are invaluable assets to reducing disaster risk,

and shall therefore participate in the design of policies, plans and mechanisms, including those for early warning;

- (5) Persons with disabilities, through their existing network or organizations, shall participate in activities related to assessment, programming, and the designs of policies, plans, and mechanisms;
- (6) Migrants shall contribute to the resilience of communities and societies using their knowledge, skills and capacities in the design and implementation of disaster risk and vulnerability reduction and climate change adaptation;
- (7) Indigenous peoples and Muslim Filipinos, through their practical experience and traditional knowledge, shall contribute to the development and implementation of policies, plans and mechanisms, including those for early warning;
- (8) Urban and rural poor shall contribute to resilience building as well as in the promotion of a more inclusive and transformative resettlement for informal settler families in reducing their vulnerability to threats of disaster and climate risks through state and non-state programs;
- (9) Farmers and fisherfolk shall contribute to the promotion and protection of the environmental resource management that will secure food and nutrition resilience through the integration of disaster risk and vulnerability reduction into sustainable development policies and planning;
- (10) Emergency responders, community practitioners, and organized volunteer organizations shall contribute to resilience by not providing timely and efficient emergency response and providing training on basic life support, first aid, and search and rescue, in accordance with the standards provided by the Research, Education, and Training Institute of the Department;
- (11) Academia and scientific and research entities and networks are encouraged to focus their research efforts on disaster risk factors and scenarios, including emerging disaster risks, in the medium and long term; partner with government and increase research for regional, national and local application; support action by local communities and authorities; and support the interface between policy and science for decision-making;
- (12) Businesses, private sector financial institutions, professional associations, as well as philanthropic foundations together with financial regulators shall be encouraged to integrate disaster risk management, including business continuity, into business

models and core business values and practices via disaster risk-informed investments, especially in micro, small and medium-sized enterprises; engage in awareness-raising and training for their employees and customers; engage in and support research and innovation as well as technological development for disaster risk management; share and disseminate knowledge, practices and data; and actively participate, as appropriate and under the guidance of the public sector, in the development of normative frameworks and technical standards that incorporate disaster risk management; and

(13) The media shall take an active and inclusive role at the local, regional, and national levels in contributing to the raising of public awareness and understanding, and disseminate accurate disaster risk, hazard and disaster information, including on small-scale disasters, in a simple, transparent, easy-to-understand and accessible manner, in close cooperation with national and local authorities; adopt specific disaster risk and vulnerability reduction communication policies; support, as appropriate, early warning systems and life-saving protective measures; and stimulate a culture of prevention and strong community involvement in sustained public education campaigns and public consultations at all levels of society, in accordance with national practices.

SEC. 3. *Definition of Terms.*— As used in this Act:

- a) **Adaptation** refers to the adjustment in natural or human systems in response to actual or expected climactic stimuli or their effects, which moderates harm or exploits beneficial opportunities.
- b) **Assisting Domestic Entity** refers to any not-for-profit entity established under domestic laws, which is responding to a disaster in the country.
- c) **Assisting International Entity** refers to any foreign state, organization, entity or individual responding to a disaster within or transiting through the country to respond to a disaster in another country.
- d) **Capacity** refers to the combination of all strengths, attributes and resources available within a community, society or organization that can reduce the level of risk, or impacts of a disaster. Capacity may include infrastructure and physical means, institutions, societal coping abilities, as well as human knowledge, skills and collective attributes such as social relationships, leadership and management.

Capacity may also be described as capability.

- e) **Civil Society Organizations** refer to non-state actors whose aims are neither to generate profits nor to seek governing power, but to unite people to advance shared goals and interests. They have a presence in public life, expressing the interests and values of their members or others, based on ethical, cultural, scientific, religious or philanthropic considerations. Civil society organizations include non-government organizations, professional associations, foundations, independent research institutes, community-based organizations, faith-based organizations, people's organizations, social movements, and labor unions.
- f) **Climate Change Adaptation** refers to the adjustment in natural or human systems in response to actual or expected climatic stimuli or their effects, which moderates harm or exploits beneficial opportunities.
- g) **Climate Finance** refers to finance that aims at reducing emissions, and enhancing sinks of greenhouse gases and aims at reducing vulnerability of, and maintaining, and increasing the resilience of, human and ecological systems to negative climate change impacts.
- h) **Community-Based Disaster Risk Reduction and Management (CBDRRM)** refers to a process of disaster risk reduction and management in which at risk communities are actively engaged in the identification, analysis, treatment, monitoring and evaluation of disaster risks in order to reduce their vulnerabilities and enhance their capacities, and where the people are at the heart of decision-making and implementation of disaster risk reduction and management activities.
- i) **Complex Emergency** refers to a major humanitarian crisis that is often a result of a combination of political instability, conflict and violence, social inequities and underlying poverty. Complex emergencies are essentially political in nature and can erode the cultural, civil, political and economic stability of societies, particularly when exacerbated by natural hazards and diseases which further undermine livelihoods and worsen poverty.
- j) **Deterministic Risk Assessment** refers to an assessment that considers the possible disaster impacts of a single scenario. This is in contrast to probabilistic risk assessment which considers all possible scenarios, their likelihood, and associated impacts.
- k) **Disaster** refers to a serious disruption of the functioning of a community or a

society involving widespread human, material, economic or environmental losses and impacts, which exceeds the ability of the affected community or society to cope using its own resources.

- l) **Disaster Mitigation** refers to the lessening or limitation of the adverse impacts of hazards and related disasters. Mitigation measures encompass engineering techniques and hazard-resistant construction as well as improved environmental policies and public awareness, land use planning, and climate change.
- m) **Disaster Preparedness** refers to the knowledge and capacities developed by governments, professional response and recovery organizations, communities and individuals to effectively anticipate, respond to, and recover from, the impacts of likely, imminent or current hazard events or conditions. It includes preparedness for response such as contingency planning, stockpiling of equipment and supplies, the development of arrangements for coordination, evacuation, and public information, and preparedness for recovery such as procurement of land for resettlement sites.
- n) **Disaster Prevention** refers to the outright avoidance of adverse impacts of hazards. It expresses the concept and intention to completely avoid potential adverse impacts through action taken in advance such as construction of dams or embankments that eliminate flood risks, land-use regulations that do not permit any settlement in high-risk zones, and seismic engineering designs that ensure the survival and function of a critical building in any likely earthquake.
- o) **Disaster Response** refers to the provision of emergency services and public assistance during or immediately after a disaster in order to secure and save lives, reduce health impacts, ensure public safety and meet the basic subsistence needs of the people affected. Disaster response includes disaster relief focused on immediate and short-term needs of the victims and the vulnerable.
- p) **Disaster Risk** refers to the potential disaster losses in lives, health status, livelihoods, assets and services that could occur to a particular community or society in the future, and is determined by a combination of the vulnerability, capacity, exposure of persons and assets, hazard characteristics and the environment.
- q) **Disaster Risk Governance** refers to the way in which the public authorities, civil servants, media, private sector, and civil society coordinate at community, national

1 and regional levels in order to manage disaster and climate related risks. This
2 means ensuring that sufficient levels of capacity and resources are made available
3 to prevent, prepare for, manage, and recover from disasters. It also entails
4 mechanisms, institutions, and processes for citizens to articulate their interests,
5 exercise their legal rights and obligations, and mediate their differences.

6 r) **Disaster Risk Management** refers to the systematic process of using administrative
7 directives, organizations, and operational skills and capacities to implement
8 strategies, policies and improved coping capacities in order to lessen the adverse
9 impacts of hazards and the possibility of disaster.

10 s) **Disaster Risk Reduction** refers to the concept and practice of reducing disaster
11 risks through systematic efforts to analyze and manage the causal factors of
12 disasters, including through reduced exposure to hazards, lessened vulnerability of
13 people and property, wise management of land and the environment, and improved
14 preparedness for adverse events.

15 t) **Disaster Risk and Vulnerability Reduction** refers to the concept and practice of
16 reducing potential loss of life, injury, or destroyed or damaged assets or disrupted
17 which could occur to a system, society or a community in a specific period of time,
18 determined probabilistically and conditions determined by physical, social,
19 economic and environmental factors or processes which increase the susceptibility
20 of an individual, a community, assets or system to the impacts of hazards through
21 systematic efforts to analyze and reduce the causal factors of disasters all of which
22 contribute to strengthening resilience and therefore to the achievement of
23 sustainable development.

24 u) **Disaster Risk Reduction and Management Information System** refers to a
25 specialized database which contains, among others, information on disasters and
26 their human, material, economic, and environmental impact, risk assessment and
27 mapping, and vulnerable and marginalized groups.

28 v) **Early Warning System** refers to the set of capacities needed to generate and
29 disseminate timely and meaningful warning information to enable individuals,
30 communities and organizations threatened by a hazard to prepare and to act
31 appropriately and in sufficient time to reduce the possibility of harm or loss. A
32 people-centered early warning system necessarily comprises four (4) key elements:
33 knowledge of the risks; monitoring, analysis and forecasting of the hazards;

- 1 communication or dissemination of alerts and warnings; and local capabilities to
2 respond to the warnings received. The concept of "*end-to-end warning system*"
3 emphasizes that warning systems need to span all steps from hazard detection to
4 community response. Early warning systems include systems developed at the
5 level of communities or based on indigenous knowledge.
- 6 w) ***Ecosystem Management and Restoration*** refers to an integrated process to
7 conserve, improve and restore the health of the ecosystem that sustains ecosystem
8 services for human well-being.
- 9 x) ***Eligible Assisting Entity*** refers to any assisting actor that has been determined to
10 be eligible to receive legal facilities as provided in this Act and its implementing
11 rules and regulations.
- 12 y) ***Emergency*** refers to unforeseen or sudden occurrence, especially danger,
13 demanding immediate action.
- 14 z) ***Emergency Management*** refers to the organization and management of resources
15 and responsibilities for addressing all aspects of emergencies, in particular
16 preparedness, response and initial recovery steps.
- 17 aa) ***Exposure*** refers to the degree to which the elements at risk are likely to experience
18 hazard events of different magnitudes.
- 19 bb) ***Geographic Information System (GIS)*** refers to a system used to capture, store,
20 manipulate, manage and display all types of spatial or geographical data.
- 21 cc) ***Geographically Isolated and Disadvantaged Area (GIDA)*** refers to areas with a
22 marginalized population which is physically and socio-economically separated
23 from the mainstream society and characterized by physical factors, and isolated
24 due to distance, weather conditions and transportation difficulties in island, upland
25 lowland, landlocked, hard to reach and underserved communities; and/or socio-
26 economic factors such as high poverty incidence, presence of vulnerable sectors,
27 communities in or recovering from situation of crisis or armed conflict.
- 28 dd) ***Hazard*** refers to a dangerous phenomenon, either natural or human-induced, that
29 may cause loss of life, injury or other health impacts, property damage, loss of
30 livelihood and services, social and economic disruption, or environmental damage.
- 31 ee) ***Human-Induced Hazard*** refers to an event caused by humans and occurs in or
32 close to human settlements or a particular environmental area. This can include
33 environmental degradation, technological or industrial conditions, pollution,

1 accidents such as high density events, industrial and transport accidents, complex
2 emergencies, armed conflict, situations of generalized or organized violence, and
3 violation of human rights.

4 ff) ***Imminent Danger*** refers to a situation where, on the basis of official forecasts, that
5 a disaster will or is expected to occur in a particular geographical area and within
6 an estimated period of time, and where necessary preparedness actions or financing
7 are required.

8 gg) ***International Disaster Relief and Initial Recovery Period*** refers to the period
9 which commences upon the issuance of a request for international disaster
10 assistance or upon acceptance of an offer, and shall continue until terminated
11 pursuant to guidelines set in the implementing rules and regulations.

12 hh) ***Internally Displaced Persons*** refer to persons or groups of persons who have been
13 forced or obliged to flee or to leave their homes or places of habitual residence
14 within national borders, in particular as a result of or in order to avoid the effects of
15 armed conflict, situations of generalized and/or organized violence, violations of
16 human rights, implementation of development projects, or natural or human-
17 induced disasters.

18 ii) ***International Personnel*** refers to the staff and volunteers of any assisting actor
19 providing disaster relief or initial recovery assistance, being persons who are
20 neither citizens of, nor domiciled in the Philippines prior to their recruitment by the
21 international assisting actor.

22 jj) ***Land Use Planning*** refers to the process undertaken by public authorities to
23 identify, evaluate and decide on different options the use of land, including
24 consideration of long-term economic, social and environmental objectives and the
25 implications for different communities and interest groups, and the subsequent
26 formulation and promulgation of plans that describe the permitted or acceptable
27 uses.

28 kk) ***Legal Facilities*** refer to special entitlements and exemptions that are made
29 available to eligible assisting actors under this Act.

30 ll) ***Mitigation*** refers to effort to reduce or limit greenhouse gas emissions or enhance
31 greenhouse gas sequestration.

32 mm) ***National Continuity Policy*** refers to a policy aimed at the development of an
33 organizational culture that has the ability to provide a minimum level of service

- 1 during interruptions, emergencies, and disasters, and return to full operations
2 quickly.
- 3 m) **National Disaster Risk Reduction and Management Framework** refers to the
4 comprehensive, all hazards, multi-sectoral, inter-agency and community-based
5 approach to disaster risk reduction and management.
- 6 oo) **National Disaster Resilience Plan (NDRP)** refers to the document to be
7 formulated by the national disaster resilience council and implemented by the
8 Authority that sets out goals and specific objectives for reducing disaster risks
9 together with related actions to accomplish these objectives. The NDRP shall
10 provide for the identification of hazards, vulnerabilities, and risks to be managed at
11 the national level; disaster risk reduction and management approaches and
12 strategies to be applied in managing said hazards and risks; agency roles,
13 responsibilities and lines of authority at all government levels; and vertical and
14 horizontal coordination of disaster risk reduction and management in the pre-
15 disaster and post-disaster phases. It shall be in conformity with the national disaster
16 risk reduction and management framework.
- 17 pp) **Natural Hazard** refers to naturally occurring physical phenomena caused either by
18 rapid or slow on set events which can be geological such as earthquakes ground
19 rupture, liquefaction, landslides, tsunamis, sinkholes, and volcanic activity;
20 hydrological and meteorological such as floods, severe winds, typhoons, storm
21 surges, climatological variability such as extreme temperatures, El Niño, La Niña,
22 forest fires, or biological such as disease, epidemics and insect/animal plagues.
- 23 qq) **Open Data** refer to facts and statistics that can be freely used, shared and built-on
24 by anyone, anywhere, for any purpose. These must be available in bulk, should be
25 available free of charge, or at least at no more than a reasonable reproduction cost.
26 The information should be digital, preferably available by downloading through the
27 internet, and easily processed by a computer. These must permit people to use, re-
28 use, and redistribute, intermix with other data providers. These do not allow
29 conditions to be placed on how people can use Open Data, but permit a data
30 provider to require that data users credit them in some appropriate way, clarify if
31 the data have been changed, or that new datasets created using their data are also
32 shared as open data.
- 33 rr) **Pre-Disaster Risk Assessment** refers to a process to evaluate a hazard's level of

- 1 risk given the degree of exposure and vulnerability in a specific area likely to be
2 affected by an imminent hazard. It presents the possible impacts on the
3 population and provides a basis to determine the appropriate level of response
4 actions of government agencies from the national to the local levels. It is hazard-
5 specific, area focused and time-bound.
- 6 ss) **Post-Disaster Recovery** refers to the restoration and improvement, where
7 appropriate, of facilities, livelihood, and living conditions of disaster-affected
8 communities, including efforts to reduce disaster risk factors, in accordance with
9 the principle of “*build forward better*”.
- 10 tt) **Private Sector** refers to private corporations, households, non-profit institutions
11 serving households, and other economic enterprises outside of government.
- 12 uu) **Probabilistic Risk Assessment** refers to the simulation of those future disasters
13 based on scientific evidence, are likely to occur. As a result, these risk assessments
14 resolve the problem posed by the limits of historical data. Probabilistic models
15 "complete" historical records by reproducing the physics of the phenomena and
16 recreating the intensity of a large number of synthetic events. Probabilistic Risk
17 Assessment considers all possible scenarios, their likelihood, and associated
18 impacts. It is characterized by inherent uncertainties partly related to the natural
19 randomness of hazards, and partly because of incomplete understanding and
20 measurement of the hazards, exposure, and vulnerability.
- 21 vv) **Recovery** refers to rehabilitation measures that ensure the ability of affected
22 communities or areas to restore their normal level of functioning by restoring
23 livelihoods and services, reconstructing damaged infrastructures and increasing the
24 communities' organizational capacity.
- 25 ww) **Resilience** refers to the ability of a system, community or society exposed to
26 hazards to resist, absorb, adapt to, transform, accommodate, and recover from the
27 effects of a hazard in a timely and efficient manner, including through the
28 preservation and restoration of its essential basic structures and functions through
29 risk management in such ways as to enhance their capacities to withstand current
30 and future risk.
- 31 xx) **Response** refers to any effort to provide assistance or intervention during or
32 immediately after a disaster to meet the life preservation and basic subsistence
33 needs of affected people and in the restoration of essential public activities and

- 1 facilities.
- 2 yy) **Risk Assessment** refers to a methodology which includes risk assessment with
3 mapping to determine the nature and extent of risk by analyzing potential hazards
4 and evaluating existing conditions of vulnerability that together could potentially
5 harm exposed people, property, services, livelihood and the environment on which
6 they depend.
- 7 zz) **Risk Transfer** refers to the process of formally or informally shifting the financial
8 consequences of particular risks from one party to another whereby a household,
9 community, enterprise, or state authority will obtain resources from the other party
10 after a disaster occurs, in exchange for ongoing or compensatory social or financial
11 benefits provided to that other party.
- 12 aaa) **State of Calamity** refers to a condition involving mass casualty and/or major
13 damage to property, disruption of means of livelihoods, roads, and normal way of
14 life of people in the affected areas as a result of the occurrence of natural or
15 human-induced hazard.
- 16 bbb) **Sustainable Development** refers to development that meets the needs of the present
17 without compromising the ability of future generations to meet their own needs.
- 18 ccc) **Vital Facility Items** refers to government risk reduction and preparedness
19 equipment, accessories and other items such as radars, weather forecasting
20 equipment, flood monitoring instruments, seismographs, tsunami warning systems,
21 and automated weather systems.
- 22 ddd) **Vulnerability** refers to the characteristics and circumstances of a community,
23 system or asset that make it susceptible to the damaging effects of a hazard.
24 Vulnerability may arise from various physical, social, economic, and
25 environmental factors.
- 26 eee) **Vulnerable and Marginalized Groups** refer to those who are at risk due to poverty
27 and other underlying risk factors including women, children, the elderly,
28 differently-abled people, and ethnic minorities.
- 29 fff) **Whole-of-Society Approach** refers to the meaningful participation and synergy of
30 stakeholders that represent different interests in all aspects of climate change
31 adaptation, and disaster risk reduction and management across all levels.
- 32 ggg) **Whole of Government Approach** refers to an approach that integrates the
33 collaborative efforts of the government departments and agencies to achieve unity

1 of effort toward a shared goal to broaden the government’s options, and increases
2 efficiency to maximize all available resources in a collaborative effort.

3 hhh) *Whole of Nation Approach* refers to an approach that seeks to bring about a
4 concerted effort towards national peace and security by creating consensus and
5 understanding of security that is shared not just among core security forces and oversight
6 government institutions, but also by civil society and all the nation’s communities.

7
8 **ARTICLE II**
9 **DEPARTMENT OF DISASTER RESILIENCE**
10

11 SEC. 4. *Creation of the Department of Disaster Resilience.* – There is hereby created a
12 Department of Disaster Resilience, hereinafter referred to as the Department.

13 The Department shall be the primary government agency responsible for leading,
14 organizing, and managing the national effort to reduce disaster risk, prepare for and respond
15 to disasters, recover and rehabilitate, and build forward better after the occurrence of
16 disasters.

17 The Department shall oversee and coordinate the preparation, implementation,
18 monitoring, and evaluation of disaster and climate resilience plans, programs, projects, and
19 activities, provide leadership in the continuous development of strategic and systematic
20 approaches to disaster prevention, mitigation, preparedness, response, recovery and
21 rehabilitation, to anticipatory adaptation strategies, measures, techniques and options.

22 The Department shall augment the capacity of local governments units in
23 collaboration with relevant national government agencies and other stakeholders to
24 implement disaster risk reduction and management and climate change action plans,
25 programs, projects, and activities.

26
27 SEC. 5. *Powers and Functions of the Department.* – The Department shall exercise and
28 perform the following powers and functions:

29 (a) Risk Reduction

- 30 1. Oversee, direct, and undertake programs and projects to identify, assess, prioritize
31 and localize hazards and risks in the country, in consultation with national
32 government agencies, local governments units, communities, and stakeholders that
33 shall be involved in disaster risk reduction efforts.

2. Monitor and ensure the integration of disaster risk and vulnerability reduction and management and climate change adaptation policies into national development plans.
 3. Design and implement an incentive system for greater private and public investment, both local and national, in disaster risk reduction.
 4. Oversee and ensure the mainstreaming of climate change adaptation and disaster risk reduction in development planning, including disaster-proofing and climate-proofing of land use plans and the preparation of contingency plans.
 5. Create an enabling environment for the design of relevant and appropriate risk-sharing and risk-transfer instruments.
 6. Create an enabling environment that shall promote broader multi-stakeholder participation and integrate climate change mitigation, adaptation, and disaster risk and vulnerability reduction.
 7. Coordinate directly with local government units and private entities to address climate vulnerabilities and disaster risk assessment of regions and provinces at the meso-scale, cities and municipalities at the micro-scale, and barangays at the meta-scale.
 8. Establish and monitor local and national capacity for disaster risk financing and insurance and other risk transfer strategies in coordination with the Department of Finance, the Government Service Insurance System, and the Land Bank of the Philippines.
 9. Formulate the National Disaster Resilience Framework, National Disaster Resilience Plan, and the National Continuity Policy.
 10. Oversee and direct the comprehensive implementation of disaster risk reduction and climate change adaptation and mitigation policies, plans, and programs, as embodied in the Disaster Resilience Framework and Disaster Resilience Plan;
 11. Coordinate directly with local government units and private entities to address Disaster Risk Assessment of regions and provinces at the meso-scale, cities and municipalities at the micro-scale, and barangays at the meta-scale.
 12. Review and evaluate local disaster resilience plans and other local plans to ensure their consistency with the Climate-Disaster Resilience Framework and Plan;
- (b) Disaster Preparedness and Response
1. Oversee and maintain a national early-warning and emergency alert system that

- 1 shall provide accurate, timely, and accessible information to national and local
2 emergency response organizations and the general public.
- 3 2. Coordinate information-sharing and other risk reduction protocols following the
4 principle of interoperability among national government agencies and local
5 government units.
- 6 3. Establish and maintain a national humanitarian logistics system with a network of
7 warehouses, transport, and resources, including response assets and disaster relief
8 items, such as food and non-food items.
- 9 4. Exercise command and control over relevant government agencies, including
10 government-owned and controlled corporations, the Philippine National Police and
11 other law enforcement agencies, during an imminent or actual disaster. Such
12 command and control shall include the authority to utilize available services,
13 assets, equipment, personnel, facilities, and other resources.
- 14 5. Call on the reserve force, as defined in Republic Act No. 7077, otherwise known as
15 the "*Citizen Armed Forces of the Philippines Reservist Act*", to assist in relief and
16 rescue operations during disasters.
- 17 6. Work with the private sector and civil society organizations for assistance with
18 regard to the use of facilities and resources for the protection and preservation of
19 life and property.
- 20 7. Implement pre-disaster risk assessments, to include deployment of rapid assessment
21 teams to gather information for precise actions as a basis for emergency preparedness
22 and humanitarian response.
- 23 8. Organize, train, equip, and maintain a system of response capacity for search, rescue,
24 and retrieval, and the delivery and distribution of relief goods.
- 25 9. Monitor and support local government units in the management of evacuation centers
26 and ensure the welfare and dignity of internally-displaced persons.
- 27 10. Procure goods and services during emergencies, in accordance with existing
28 emergency procurement rules and regulations.
- 29 11. Issue special procurement rules and regulations for preparedness, response, and
30 recovery activities, including those prompted by a declaration of a state of calamity
31 or of an imminent disaster.
- 32 12. Assist in mobilizing the necessary resources to increase the overall capacity of
33 local government units, specifically those with low income and situated in high-

1 risk areas.

2 (c) Rehabilitation and Recovery

- 3 1. Prepare, organize, lead, implement, and manage post-disaster assessment and
4 recovery and rehabilitation programs, in coordination with the affected local
5 government units, national government agencies, and other stakeholders.
- 6 2. Implement the cluster approach to expedite reconstruction efforts and orchestrate
7 and serve as the clearing house for the participation of assisting actors in such
8 efforts.
- 9 3. Ensure that the principle of Building Forward Better is applied to rehabilitation and
10 recovery efforts.

11 (d) Other Powers and Functions

- 12 1. Provide or designate a secretariat to the Climate Change Commission.
- 13 2. Establish and monitor local and national capacity for climate-disaster risk financing
14 and insurance and other risk transfer strategies in coordination with the Department
15 of Finance, the Government Service Insurance System, and the Land Bank of the
16 Philippines.
- 17 3. Coordinate information-sharing and other disaster risk and vulnerability reduction and
18 climate change adaptation protocols following the principle of interoperability among
19 national government agencies and local government units before, during, and after a
20 disaster. Administer, oversee, and monitor the utilization of National Disaster
21 Resilience Fund, the Disaster Resilience Support Fund (DRSF) for third (3rd) to
22 sixth (6th) class provinces and municipalities, and other grants and donations for
23 disaster risk reduction and management and climate change adaptation, unless
24 otherwise specified.
- 25 4. Receive, administer, mobilize, and monitor and oversee the utilization of the
26 national disaster resilience fund, the Prevention, Mitigation, and Preparedness Fund
27 for 3rd to 6th Class Provinces and Municipalities, and donations for disaster risk
28 and vulnerability reduction and management and climate change adaptation, unless
29 otherwise specified;
- 30 5. Use of advanced science and technologies in disaster risk reduction and
31 management by engaging, consulting with, employing and regularly funding the
32 academe or higher education and research institutions such as the University of the
33 Philippines Resilience Institute and the University of the Philippines Nationwide

Operational Assessment of Hazards Center or other institutions that have a recognized and credible track record, as well as the capacity to conceptualize and implement the science and engineering requirements necessary for effective climate change adaptation and disaster risk reduction.

6. Establish a Disaster resilience information system to facilitate the creation of an integrated risk assessment platform that is built from the inputs of government and private scientific and academic institutions, national government agencies and local government units, local communities and other stakeholders, and is able to provide readily accessible and actionable information for purposes of risk governance and humanitarian action;
7. Develop the criteria and procedure for the enlistment of accredited community disaster resilience volunteers and institutions.
8. Create and continuously update, in consultation with stakeholders, a manual of operations for accredited community disaster resilience volunteers and institutions.
9. Perform such other functions as may be necessary for the effective implementation of this Act.

ARTICLE III

GENERAL WELFARE AND EMERGENCY MEASURES

SEC. 6. *General Welfare.*— The Department shall exercise the powers expressly granted, those necessarily implied there from, as well as powers necessary, appropriate or incidental for its efficient and effective governance, and those which are essential to the promotion of the general welfare, such as the implementation of emergency measures including preemptive and forced evacuation, in anticipation of, during, and in the aftermath of emergencies, hazards and disasters and only when there is imminent danger of loss of lives and/or damage to property.

SEC. 7. *Emergency Measures at the National Level.* —The Department may require the assistance of law enforcement agencies and the uniformed services, such as the Philippine National Police and the Armed Forces of the Philippines, as well as emergency responders, to assist in the implementation of emergency measures.

1 SEC. 8. *Emergency Measures at the Local Level.*—

2 (a) Local government units shall enact an ordinance on and implement through the
3 LDRRMO which shall be renamed as Local Disaster Resilience Office (LDRO) the necessary
4 and appropriate emergency measures, including preemptive and forced evacuation, in
5 anticipation of, during, and in the aftermath of emergencies, hazards and disasters, and only
6 when there is imminent danger of loss of lives and/or damage to property.

7 (b) Emergency measures, including preemptive and forced evacuation, shall be carried out
8 in a manner that is humane, respectful of the dignity and culture of persons, without using
9 disproportionate force, without discrimination, and with conscious attention to the needs of
10 vulnerable and marginalized groups.

11 (c) All measures shall be taken to inform the population, in a manner and language that they
12 can understand, of the need for emergency measures and evacuation for their safety, as well as
13 the location where they will be taken and for how long they are going to stay there. Adequate
14 evacuation centers and transportation to and from the affected area shall be provided by the
15 local government.

16
17 SEC. 9. *Hierarchy of Evacuation Measures.*—

18 (a) Preemptive evacuation shall be the preferred and primary mode of evacuation of people
19 that will be affected by emergencies, hazards and disasters.

20 (b) Forced evacuation shall be considered as an emergency measure of last resort that may
21 be undertaken in anticipation of, during or after an emergency, hazard or disaster and be carried
22 out by the affected local government in accordance with a duly issued order by the local chief
23 executive: *Provided*, That in case of the failure of the local government to appropriately issue
24 such order, the forced evacuation shall be implemented by the Department, which may direct
25 and compel the assistance of law enforcement and other relevant national agencies to implement
26 said emergency measure.

27 During such forced evacuation, government officials may direct and compel the
28 population to be affected or is currently affected by an emergency, hazard or disaster to relocate
29 to safer locations for their own safety.

30
31 SEC. 10. *Release from Liability in Case of Refusal to Evacuate.*—

32 (a) Any person who willfully and deliberately disregards or opposes the order of forced
33 evacuation issued by the local chief executive or the Department, releases the local government

1 or the Department from any liability for injury, death, damage to or loss of property attributed to
2 said disobedience.

3 (b) During evacuation, priority assistance shall be given to the vulnerable groups and
4 persons who willfully comply with the order of forced evacuation.

5
6 SEC. 11. *Inspection and Implementation Powers.*— The Department shall have
7 inspection, visitorial and examining authority over government and non-governmental entities to
8 ensure that all funds and assets allocated for disaster resilience are actually used for said
9 purposes. The Department shall likewise have the power to inspect and examine the status of
10 projects and programs being undertaken in furtherance of disaster resilience efforts.

11 Whenever it becomes necessary, the Department may assume responsibility over the
12 implementation of and directly implement any program or project in anticipation of, during, and
13 in the aftermath of emergencies, hazards and disasters.

14
15 SEC. 12. *Utilization of Private Property for Public Purpose.*— The Department shall
16 have the power to utilize any private property for urgent public purpose in anticipation of,
17 during, and in the aftermath of emergencies, hazards and disasters and only when there is
18 imminent danger of loss of lives and/or damage to property, subject to payment of just
19 compensation in appropriate cases.

20
21 SEC. 13. *Emergency Powers.* — Whenever it becomes necessary, the Department,
22 subject to the approval of the President, may call on the Armed Forces of the Philippines or the
23 Philippine National Police, in coordination with the Secretary of National Defense and the
24 Secretary of the Interior and Local Government, to prevent or suppress lawless violence and
25 ensure the protection and preservation of life or property in anticipation of, during, and in the
26 aftermath of emergencies, hazards and disasters.

27 Whenever warranted by circumstances, the department may call upon other agencies and
28 instrumentalities of the government, as well as non-government and for the protection and
29 preservation of life and/or property in anticipation of, during, and in the aftermath of
30 emergencies, hazards and disasters including private organizations specifically for extending
31 their assistance in the use of their facilities and resources.

SEC. 14. *Emergency Arrangements.* — The Department shall have the power to negotiate, enter into, institutionalize and coordinate arrangements with any private person or juridical entity for the purpose of ensuring the adequate and prompt availability of all goods and services necessary in anticipation of, during, and in the aftermath of emergencies, hazards and disasters and only when there is imminent danger of loss of lives and/or damage to property.

ARTICLE IV

ORGANIZATION AND MANAGEMENT

SEC. 15. *The Secretary.* The Department shall be headed by a Secretary who shall be appointed by the President.

SEC.16. *Powers and Functions of the Secretary.*— The Secretary of the Department shall exercise the following powers and functions:

- a) Establish and promulgate policies, rules, and regulations for the effective and efficient operation of the Department.
- b) Exercise executive direction over the operations of the Department and administrative supervision over its attached agencies.
- c) Manage the financial and human resources of the Department.
- d) Appoint officers and employees of the Department, except presidential appointees, in accordance with civil service law, rules, and regulations.
- e) Exercise disciplinary authority over officers and employees of the Department in accordance with law.
- f) Coordinate with other government agencies, the private sector, and civil society organizations on the policies, programs, projects, and activities of the Department, as may be necessary.
- g) Advise the President on the promulgation of executive and administrative issuances and the formulation of regulatory and legislative proposals on matters pertaining to disaster resilience.
- h) Serve as the Vice-Chairperson of the Climate Change Commission.
- i) In coordination with the Department of Foreign Affairs, represent the Philippines in the climate change negotiations and articulate the national contribution to global, regional, and other inter-governmental disaster risk reduction and humanitarian platforms.

1 j) Call upon the Armed Forces of the Philippines and the Philippine National Police
2 to render assistance in disaster-affected areas.

3 k) Promulgate such rules and regulations and perform such other functions as may
4 be necessary or proper to attain the objectives of this Act.

5
6 SEC. 17. *Organizational Structure, Functions and Management.* – The Department shall
7 be composed of the following officials and offices:

8 (a) The Secretary, as provided for under this Act;

9 (b) Five(5) Undersecretaries, to be appointed by the President, who shall assist the Secretary
10 in administering the affairs of the Department, one to be responsible for Resilience, one to be
11 responsible for Policy and Governance, one to be responsible for Operations, one to be
12 responsible for Administration and Finance, and the Senior Undersecretary. The
13 Undersecretaries shall have functional and operational supervision over the bureaus, divisions,
14 offices and units assigned to their respective functional areas;

15 (c) The Department shall have such number of assistant secretaries and directors as may be
16 necessary for the effective and efficient implementation and performance of its mandate,
17 powers, and functions;

18 (d) Divisions, units and offices as may be created by the Department and whose officers and
19 employees shall be appointed in accordance with civil service law, rules, and regulations;

20 (e) The National Climate and Disaster Resilience Research, Education, and Training
21 Institute under the Capacity Building and Training Service, to be headed by a Director;

22 (f) Regional and other field Offices of the Department that shall be established in each
23 administrative region, each to be headed by a Regional Director;

24 (g) Seconded personnel from relevant agencies and detailed service from the uniformed
25 services, as appropriate; and

26 (h) Grievance desks in every region, which shall serve as a referral mechanism and shall
27 work jointly with relevant agencies, to receive complaints from the public regarding violations
28 of this Act. It shall assist the complainant in the gathering of relevant documentation and other
29 evidence to support said complaint. The grievance desk shall facilitate the forwarding of the
30 complaint to the appropriate office within fifteen (15) days from receipt thereof, and shall
31 provide timely feedback and updates regarding the status of the complaint. The grievance desk
32 shall use the best available technology to ensure that complaints are endorsed to the proper
33 office and are addressed in a timely manner.

1
2 **ARTICLE V**
3 **FINANCE AND ADMINISTRATION**

4 SEC. 18. *Fiscal Management.*— The Department shall manage all funds appropriated to
5 it by Congress and from other sources. This shall include all donations, as contemplated under
6 the succeeding paragraph, subject to provisions of Section 3, paragraph (D) of Article 9, of the
7 1987 Constitution on the auditing powers of the Commission on Audit.
8

9 SEC. 19. *Donation.* – (a) The Department shall have the power to receive donations
10 and grants from any person, government institution, corporation, international organization
11 and other similar entities, and the power to recommend the procurement of developmental
12 assistance for the purpose of disaster risk and vulnerability reduction and management and
13 climate change adaptation.

14 (b) It shall be mandatory for the Department to acknowledge and certify the receipt of
15 all DDR grant and donated funds and ensure their judicious management including their
16 proper and accurate audit reporting to constituents.

17 (c) The importation and donation of food, clothing, medicine and equipment for relief
18 and recovery and other disaster management and recovery-related supplies is hereby
19 authorized in accordance with, Section 800, Chapter 1, Title 8, of Republic Act No. 10863,
20 otherwise known as the “*Customs and Tariff Modernization Act*”, as amended, and the
21 prevailing provisions of the General Appropriations Act covering national internal revenue
22 taxes and import duties of national and local government agencies;
23

24 All importations and donations under Section 11 (c) of Republic Act No. 10863,
25 otherwise known as the “*Customs Modernization and Tariff Act (CTMA)*” shall be considered
26 as importation or donation to the Department, subject to the approval of the Office of the
27 President.
28

29 **ARTICLE VI**
30 **WHOLE OF GOVERNMENT AND WHOLE OF NATION APPROACH**
31

32 SEC. 20. *National Disaster Resilience Council.*— (a) There is hereby created the
33 National Disaster Resilience Council (NDRC), which shall serve as the policy advisory body

1 to the Department on disaster risk reduction and management and climate change adaptation,
2 consistent with the policies and scope as defined in this Act.

3 (b) The national disaster resilience council shall be chaired by the Secretary of Disaster
4 Resilience and shall be composed of the following:

- 5 1. Secretary of Science and Technology;
- 6 2. Secretary of the Interior and Local Government;
- 7 3. Secretary of Social Welfare and Development;
- 8 4. Secretary of National Defense;
- 9 5. Director-General of the National Economic and Development Authority;
- 10 6. Secretary of Health;
- 11 7. Secretary of Environment and Natural Resources;
- 12 8. Secretary of Agriculture;
- 13 9. Secretary of Education;
- 14 10. Secretary of Energy;
- 15 11. Secretary of Finance;
- 16 12. Secretary of Budget and Management;
- 17 13. Secretary of Public Works and Highways;
- 18 14. Secretary of Information and Communications Technology;
- 19 15. Chief of Staff of the Armed Forces of the Philippines;
- 20 16. Chief of the Philippine National Police;
- 21 17. Head of the Presidential Communications Operations Office;
- 22 18. Secretary-General of the Philippine National Red Cross;
- 23 19. Chairperson of the Housing and Urban Development Coordinating Council;
- 24 20. President of the Home Development Mutual Fund;
- 25 21. President of the League of Provinces of the Philippines;
- 26 22. President of the League of Cities of the Philippines;
- 27 23. President of the League of Municipalities of the Philippines;
- 28 24. President of the Liga ng mga Barangays;
- 29 25. Maximum of three(3) representatives from the academia and other relevant research
30 institutions;
- 31 26. Maximum of three(3) representatives from the civil society organizations; and
- 32 27. Maximum of three(3) representatives from the private sector.

33 (c) Composition – The Council is hereby organized into five (5) clusters, namely, Disaster

1 Prevention and Mitigation to be led by DOST, Disaster Preparedness to be led by DILG,
2 Disaster Response by DSWD, Logistics led by DND, and Recovery and Sustainable
3 Development led by NEDA.

4 (d) Technical Management Advisory Group – The Department may constitute,
5 as the need arises, a technical management advisory group from the different
6 stakeholders, that shall coordinate and meet with the Department as often as necessary to effectively
7 manage and sustain national efforts on disaster risk and vulnerability reduction and emergency
8 management, and climate change adaptation and mitigation; and

9 (e) Guidelines for the Department of Disaster Resilience Fund (DDRF) and Local
10 Disaster Resilience Fund (LDRF) – The Department shall provide the necessary guidelines and
11 procedures on the DDRF and the Local Disaster Resilience Fund releases as well as utilization,
12 accounting and auditing thereof.

13 SEC. 21. *Monitoring, Reporting and Validation.* –

14 a. *Monitoring and Reporting.* On or before the last quarter of the preceding year,
15 member-agencies of the National Disaster Resilience Council shall submit to the
16 Department through the Council Secretariat their respective DDR annual work and
17 financial plans (AWFPs) for the next year. The AWFPs shall be based on the DDR
18 Plan.

19 The member-agencies shall submit to the Secretariat quarterly progress
20 reports of their implementation of the AWFPs within thirty (30) days from the end
21 of each quarter.

22 The Department is likewise accountable, liable and responsible for
23 monitoring and requiring the appropriate implementation of remedial measures by
24 member-agencies of the Council during a state of calamity. It shall have the
25 authority and power to require reports from the appropriate member-agencies
26 regarding implementation of such measures.

27 b. *Validation.* The Secretary shall require the submission of reports from local
28 government units to validate the progress reports of the Council member-agencies.
29 Submission shall be through the local field offices of the DDR.

30 Every two (2) years, the implementation of the Climate-Disaster Resilience
31 Plan (CDRP) and utilization of the Local Disaster Resilience Fund (LDRF) of each
32 province, local government units, independent city shall be evaluated by the

1 Regional Disaster Resilience Council (RDRC) based on appropriate criteria, such
2 as the award, recognition, citation criteria for provinces, cities and municipalities,
3 barangay and stakeholders.

4 (1) The Regional Disaster Resilience Councils(RDRC) –

5 The Regional Disaster Resilience Councils (RDRCs) shall coordinate, integrate,
6 supervise, and evaluate the activities of the local disaster resilience councils. It
7 shall be accountable, responsible and liable for ensuring climate-disaster risk
8 sensitive and inclusive regional development plans, and in case of emergencies
9 shall convene the different regional line agencies and authorities, concerned
10 institutions, developmental partners and multiple stakeholders.

11 The Regional Directors of the Department shall serve as chairpersons of the
12 regional disaster resilience councils and the Regional Directors of the DSWD, the
13 DILG, and the NEDA shall serve as cluster heads. In the case of the Bangsamoro
14 Autonomous Region in Muslim Mindanao, the Chief Minister shall be the
15 Regional Disaster Resilience Council Chairperson. In the case of Metro Manila,
16 the MDRC shall be headed by the Chairperson of the Metro Manila Development
17 Authority (MMDA).

18 The regional disaster resilience councils shall establish the regional disaster
19 resilience council Secretariat and operating facility to be known as the Regional
20 Disaster Resilience Council Secretariat and Operations Center (RDRC).

21 The regional disaster resilience councils shall be composed of concerned
22 regional agencies, offices, local government units and other multiple stakeholders.

- 23 (i) Local Disaster Resilience Council Budgetary Requirements of local
24 disaster resilience office– The budgetary requirements for personal
25 services, maintenance and other operating expenditures, and capital outlay
26 of the local disaster resilience office shall be sourced from the General
27 Fund of the local government unit, subject to Section 76 of Republic Act
28 No. 7160, as amended, otherwise known as the “*Local Government Code*
29 *of 1991*, as amended. The enforcement of Sections 325(a) and 331(b) of
30 Republic Act No. 7160, as amended shall be waived to enable the local
31 government units to fund the initial year requirements for the creation of
32 the minimum five (5) mandatory positions of the local disaster resilience

office.

Other maintenance and operating expenditures and other capital outlay requirements of the local disaster resilience office in the implementation of disaster risk and vulnerability reduction management and climate change adaptation programs shall be charged to the Local Climate-Disaster Resilience Fund of the local government units.

- (i) Establish linkage or network with other local government units for disaster risk and vulnerability reduction, climate change adaptation and emergency response purposes;
- (ii) Recommend through the local disaster resilience council, the enactment of local ordinances consistent with the requirements of this Act;
- (iii) Establish a Provincial City, Municipal, and Barangay Climate and Disaster Resilience Operations Center; and
- (iv) Encourage Government-Owned and Controlled Corporations to establish their own Climate and Disaster Resilience Operations Center within their territories.

SEC. 22. *Synergy with Stakeholders.* – The Department shall ensure seamless synergy and coordination with stakeholders, including civil society organizations, the academe, and the private sector, in relation to disaster resilience programs and projects and the development and promotion of research, education, and training mechanism with relevant stakeholders.

The Department shall establish a platform, paradigm, and mechanisms for convergence and coordination with stakeholders, including the development of standards, protocols, and procedures for collaboration for disaster resilience.

SEC. 23. *Establishment of Multi-Stakeholders Convergence Unit.* – The Department, with the assistance of other relevant government agencies and stakeholders, shall establish a Multi-Stakeholders Convergence Unit (MSCU), which shall align the disaster resilience efforts of the private sector, civil society organizations, academe, and other stakeholders with the Department by assisting, coordinating, or providing services that strengthen public-private cooperation and coordination in disaster resilience, including the following:

- (a) Establishment and implementation of business continuity practices to ensure the

1 continued delivery of products and services, in the event of disasters.

2 (b) Establishment and implementation of a National Continuity Policy to ensure service
3 continuity during power and utilities interruptions, emergencies, and disasters and ensure the
4 quick return to full operations.

5 (c) Establishment, incorporation, and application of business continuity plans as part of the
6 disaster resilience plans of local government units.

7 (d) Facilitation or assistance in obtaining or processing incentives for the private sector or
8 other non-government stakeholders.

9 (e) Preparation and facilitating the issuance of micro, small, and medium enterprises
10 (MSMEs), such as mechanisms involving procurement and liquidity to create enabling
11 environments for disaster preparedness and recovery.

12 The MSCU shall establish a platform that includes, among others, a database for
13 monitoring and coordinating efforts and resources of stakeholders.

14 15 **ARTICLE VII**

16 **DISASTER RISK AND VULNERABILITY REDUCTION AND CLIMATE CHANGE** 17 **ADAPTATION MAINSTREAMING, INTEGRATION AND CONVERGENCE** 18

19 SEC. 24. *Integration of DRR and Climate Change Adaptation in the Climate and*
20 *Disaster Resilience Framework and Plan.* – The existing National Disaster Resilience
21 Framework and plan and the National Climate Change Strategic Framework and Plan shall be
22 enhanced by the Climate and Disaster Resilience Framework and plan which provides for the
23 comprehensive probabilistic multi-hazards, multi-scenario, multi-sectoral, resilience-building,
24 and community risk-based approach and management of disaster and climate risk, and
25 provide for the integration of disaster risk and vulnerability reduction and climate change
26 adaptation, as well as the mainstreaming in other sectoral policies. It shall be reviewed every
27 three (3) years.

28 The Climate and Disaster Resilience Plan shall provide for the
29 following:(1)identification of the underlying factors of risk, or the nature and degree of
30 hazards, vulnerabilities, exposures and capacities, which need to be managed at the national
31 level; (2) disaster risk and vulnerabilities reduction and management approaches and strategies

1 to be applied in managing said hazards and risks; (3) agency roles, responsibilities, and lines
2 of authority at all government levels; and (4) vertical and horizontal coordination of climate
3 change adaptation, disaster risk and vulnerability reduction and management before, during,
4 and after a disaster. The Climate and disaster resilience plan shall be in conformity with the
5 framework.

6
7 The climate and disaster resilience framework and plan for climate-disaster risk
8 governance, climate vulnerability assessment, risk assessment and risk management shall be
9 formulated and jointly approved by the national disaster resilience council and the Climate
10 Change Commission.

11
12 SEC. 25. *Ecosystem-Based Approach to Prevention and Mitigation, Rehabilitation and*
13 *Recovery from Disaster.*— The Department shall ensure the application of ecosystems-based
14 approaches in disaster risk and vulnerability reduction and climate change adaptation,
15 particularly through ecosystem management and restoration as defined in this Act, and
16 ensuring that environmental and natural resource policies are risk-informed.

17 **ARTICLE VIII**
18 **CLIMATE AND DISASTER RESEARCH, EDUCATION,**
19 **AND TRAINING INSTITUTE**

20 SEC. 26. *Creation of the Climate and Disaster Research, Education, and Training*
21 *Institute.*—(a) Within one (1) year from approval of this Act, the Department shall establish the
22 Climate and Disaster Research, Education, and Training Institute in collaboration with higher
23 education institutions and Private and State Universities and Colleges which shall be a world-
24 class center of excellence for learning and research in the field of disaster risk and
25 vulnerability reduction and management and climate change adaptation;

26 (b) The Climate and Disaster Research, Education, and Training Institute shall be headed
27 by a Director. The organizational structure and staffing pattern shall be determined by the
28 Department in consultation with the DBM and in accordance with civil service laws, rules and
29 regulations.

30 (c) The Climate and Disaster Research, Education, and Training Institute shall have the
31 following functions:

- 32 1) Establish regional branches as well as provincial, city or municipal branches if
33 deemed necessary, to train individuals from the public and private sectors in the

- 1 fields of disaster risk and vulnerability reduction and management, climate change
2 adaptation, and ecosystem management and restoration, among others;
- 3 2) Develop and implement an inclusive and ladderized curricula on climate change
4 adaptation, and disaster risk and vulnerability reduction and management;
- 5 3) Develop research programs and a knowledge management system on climate
6 change adaptation and disaster risk and vulnerability reduction management for the
7 purpose of innovation and capacity building and development;
- 8 4) Partner with public and private academic and research institutions, the private
9 sector, civil society, community-based disaster risk and vulnerability reduction
10 management and climate change adaptation practitioners, and other relevant
11 sectors in developing research opportunities and programs on climate vulnerability
12 and disaster risk assessment;
- 13 5) Establish a resource center for information, education and communication
14 materials, research, publications, best work practices, lessons identified and
15 learned, and other knowledge products on disaster risk and vulnerability reduction
16 and management, and climate change adaptation;
- 17 6) Consolidate and prepare information, education and communication and training
18 materials or publications to assist disaster risk and vulnerability reduction and
19 management, and climate change adaptation practitioners in the planning and
20 implementation of their plans, programs, projects and activities;
- 21 7) Organize and recognize a community of climate change adaptation and disaster risk
22 reduction and management practitioners; and
- 23 8) Accredited, recognize, monitor and evaluate climate change adaptation, disaster risk
24 and vulnerability reduction and management training institutions.
- 25 (d) Financial Support to the Center:
- 26 1) The budget for the Climate and Disaster Resilience Research and Training Center
27 shall be sourced from the annual General Appropriations Act.
- 28 2) The Department shall assist in the establishment of Research and Training Centers
29 at the provincial, city, and municipal governments, as appropriate. The funding for
30 such local Climate and Disaster Research and Training Centers may be sourced
31 from the eighty (80%) percent portion of the Local Disaster Resilience Fund and
32 other financial sources of the local government unit concerned.
- 33

1 **ARTICLE IX**
2 **INTEGRATION, MAINSTREAMING CLIMATE AND DISASTER**
3 **RESILIENCE INFORMATION, EDUCATION, AND COMMUNICATION**
4 **CONVERGENCE**
5

6 SEC. 27. *Climate and Disaster Resilience Information Management System*
7 *(CDRIMS).*—The Department shall establish a National and Regional Information Management
8 System for Climate and Disaster Resilience. It shall constitute a physical central database of
9 all disaster risk reduction and climate change data, including a geographic information system
10 on geo-hazard assessments and climate risk. It shall be the repository of current and multi-
11 temporal information for wide-scale disaster risk analysis and climate change vulnerability
12 assessment. The *Climate and Disaster Resilience Information Management System* shall at all
13 times be made available to the Emergency Operations Center of the National and Regional
14 Climate and Disaster Resilience Council (NRCDRC) development partners and multi-
15 stakeholders to access critical information and ensure that the collection processing, analysis
16 and dissemination of information is timely, reliable and accurate to support overall decision
17 making and effective coordination both at the national and sub-national level.
18

19 SEC. 28. *Disaster Resilience and Climate Change Education and Training.* – (a) The
20 Department of Education, Commission on Higher Education (CHED), and Technical
21 Education and Skills Development Authority (TESDA), in coordination with the National
22 Youth Commission (NYC), the Department of Science and Technology (DOST), Department
23 of Environment and Natural Resources (DENR), Department of Interior and Local
24 Government (DILG), Department of Health (DOH), Department of Social Welfare and
25 Development (DSWD), and other relevant agencies, developmental institutions, and non-
26 government organizations shall integrate disaster risk and vulnerability reduction and climate
27 change adaptation education in the school curricula at all levels of education, from K to12 to
28 tertiary levels, including the early and adult learning programs, National Service Training
29 Program (NSTP), and education for children and persons with special needs, whether private
30 or public, including formal and non-formal, technical-vocational, indigenous learning, out-of-
31 school youth courses and programs, and other channels of educational integration, including
32 media, church, entertainment centers (malls), international and domestic airports and transport
33 terminals.

1 (b) The Civil Service Commission (CSC), Professional Regulatory Commission (PRC),
2 and other licensure bodies shall integrate disaster risk and vulnerability reduction management
3 and climate change adaptation questions in all professional and licensure examinations.

4 (c) In coordination with the Department and the Disaster Resilience Research and Training
5 Institute shall develop a curriculum for courses or subjects specific to disaster risk and
6 vulnerability reduction management and climate change adaptation, and shall mandate all
7 tertiary learning institutions to offer these subjects.

8 (d) The Parents and Teachers Community Associations shall initiate, support, and
9 participate in disaster risk and vulnerability reduction management and climate change
10 adaptation related activities in schools and host communities.

11 (e) The DepEd, the CHED, and the Technical Education and Skills Development
12 Authority (TESDA) and other developmental institutions, community-based practitioners and
13 organized non-governmental organizations shall formulate and institutionalize flexible
14 learning options such as online modules, supplemental learning materials, resources and
15 platforms, as part of its climate change adaptation, disaster risk and vulnerability reduction and
16 governance, analysis, and management strategy.

17 (f) The DepEd, CHED, TESDA, developmental institutions and community-based
18 organizations shall regularly review, monitor, evaluate and report to the Council the status of
19 integration, mainstreaming and implementation of climate change adaptation, disaster risk and
20 vulnerability reduction and management in public-private schools and other learning
21 institutions.

22 (g) The local disaster resilience offices shall form formal partnerships with tertiary
23 learning institutions within their respective jurisdictions to provide standard and ladderized
24 training programs for local government unit officials and other disaster risk and vulnerability
25 reduction management and climate change adaptation.

26 (h) The disaster resilience council, the regional disaster resilience councils, the local
27 disaster resilience councils, the barangay disaster resilience councils, and the Sangguniang
28 Kabataan shall encourage the community, specifically the youth, participation in disaster risk
29 and vulnerability reduction and climate change adaptation activities, such as Information,
30 Education and Communication (IEC) Campaigns organizing quick response groups,
31 particularly in identified disaster-prone areas, as well as the inclusion of DRVR-climate
32 change adaptation programs as part of programs and projects of the Sangguniang Kabataan,
33 youth organizations and community-based disaster risk and vulnerability reduction

1 management and anticipatory adaptation initiatives.

2 (i) There shall be a mandatory training climate change adaptation-DRVR for public and
3 private sector employees, including teachers and Climate-Disaster Resilience Coordinators
4 from both the public and private learning institutions, shall be trained in emergency
5 preparedness and response in compliance with the provisions of this Act.

6 SEC. 29. *Standard Mechanism for Cascading Information, Education and*
7 *Communication on Climate Change Adaptation and Disaster Risk and Vulnerability*
8 *Reduction Management.*– (a) The disaster resilience council shall promote and advocate a
9 culture of resilience and responsible-accountable, liable and responsible citizenship through
10 information, education and communication that is appropriate, integrated, calibrated, inclusive,
11 localized, science- and risk-based, gender, culture and disability sensitive and accessible using
12 multimedia. Information, education, and communication on climate change adaptation and
13 disaster risk and vulnerability reduction management should be compelling but not alarming.

14 (b) The national disaster resilience council shall formulate a Strategic Risk
15 Communications Plan to encompass the entirety of disaster risk and vulnerability reduction
16 and climate change adaptation to achieve the desired behavioral and attitudinal change
17 towards responsible citizenship and culture of resilience. It shall serve as a reference on
18 continuous awareness and education advocacies at all levels of the government and multiple
19 stakeholders.

20 (c) A Climate and Disaster Resilience Information Officer shall be designated at all levels
21 of the Department to ensure implementation of the disaster risk and vulnerability reduction
22 and management and climate change adaptation information, education, and communication
23 campaign and shall serve as the primary coordinator for the dissemination of information,
24 education, and communication on climate change adaptation and disaster risk and vulnerability
25 reduction management.

26
27 SEC. 30. *Declaration of Imminent Disaster.* – The Department shall provide guidance
28 and operating guidelines to local disaster resilience councils for the declaration of imminent
29 disaster in their respective areas which shall allow them to implement preemptive measures
30 and use their quick response funds in order to save lives and minimize damage to property,
31 loss of livelihoods and other assets;

32
33 SEC. 31. *Flash Appeal or Appeal for International Assistance.* – Upon consultation

1 with the national disaster resilience council and in cognizance of the urgency, criticality and
2 intensity of an imminent risk, the Department shall issue a flash appeal to the family of
3 nations, under regional and multilateral conventions, for assistance in preparedness including
4 preemptive measures, search, rescue and retrieval, relief, recovery, and reconstruction.

5
6 **ARTICLE X**
7 **CLIMATE AND DISASTER RISK INSURANCE AND INCENTIVES**
8

9 SEC. 32. *Climate and Disaster Risk Transfer ,Insurance and Social Welfare*– (a) The
10 Department shall oversee all climate and disaster risk-sharing and risk-transfer instruments
11 and other related initiatives to ensure the protection of property and livelihood, both public and
12 private.

13 (b) The Department shall ensure the mandatory insurance of all assets and properties of
14 national government agencies including government-owned or controlled corporations, and
15 those over which the government has insurable interest, as prescribed under Republic Act No.
16 656, otherwise known as the “*Property Insurance Law*”. The insurance shall be provided by
17 any government insurance agency.

18 (c) The Department shall oblige the local government units the mandatory insurance
19 coverage of assets, properties and livelihood of vulnerable and marginalized groups for
20 unforeseen or contingent potential losses, damages and disruption from natural hazards and
21 human-induced disasters chargeable against the Local Disaster Resilience Fund.

22
23 SEC. 33. *Recognition and Incentives*. – Unless otherwise provided, the Department
24 shall establish an incentives program that recognizes outstanding performance of local disaster
25 resilience council, non-governmental organizations, civil society organizations, private sectors,
26 schools, hospitals, and other stakeholders in promoting and implementing significant disaster risk
27 and vulnerability reduction management- climate change adaptation programs and
28 innovations, and meritorious acts of individuals, groups or institutions during natural or
29 human-induced disasters.

30 **ARTICLE XI**
31 **PREPAREDNESS AND INTEGRATED EARLY WARNING**
32

1 SEC. 34. *Standards for Disaster Preparedness Activities.*— (a) The National Disaster
2 Resilience Council shall establish standards for disaster preparedness, contingency planning,
3 localizing and operationalizing disaster risk and vulnerability reduction and management,
4 preparedness for disaster response, preparedness for early recovery, continuity of essential
5 services, and other relevant preparedness activities.

6 (b) Local government units shall identify safe or strategic sites, and establish evacuation
7 centers with appropriate and adequate facilities in accordance with government-approved
8 standards as provided under Republic Act No. 10821, otherwise known as “*The Children’s*
9 *Emergency Relief Protection Act*”, in order to avoid disruption of school classes and lessen the
10 use of school buildings and facilities as evacuation centers.

11 The local government units shall immediately compensate schools used as evacuation
12 centers. The schools may seek compensation renovation or repairs of damaged facilities for
13 such use.

14
15 SEC. 35. *Multi-Hazard Early Warning and Risk Communication Standards.* – (a)
16 There shall be a streamlined policy governing early warning systems and risk communication
17 protocols to ensure effective and efficient measures to prevent, prepare for, respond to, and
18 recover from possible risk caused by natural and human-induced hazards and climate risk. The
19 national disaster resilience council shall issue and the Department shall oversee and monitor
20 the implementation of this policy.

21 (b) The Department and all other concerned agencies with an integrated early warning and
22 information mandate shall collaborate with the local executives and officers to disseminate
23 climate-disaster risk information through the involvement of local government units,
24 community-based organizations, civil society organizations, and other non- governmental
25 organizations.

26
27 SEC. 36. *Early Warning Mandate.*—(a) Department shall issue an integrated early
28 warning for hydro-meteorological, geologic, or terrestrial phenomena to the appropriate
29 government agencies or government-accredited organizations for forecasting and early
30 warning purposes. The Department shall recognize and proactively support local or indigenous
31 modes of early warning systems and allow open access to real-time data from both local and
32 international sources made available through various platforms such as websites, mobile apps,
33 and social media to empower local communities and individuals.

(b) The Philippine Atmospheric, Geophysical and Astronomical Services Administration(PAGASA) and Philippine Institute of Volcanology and Seismology (PHIVOLCS) shall work actively and closely with the Department in integrating, mainstreaming, and converging all information, data, research and development studies and results, knowledge and technology, and activities relating to climate change and disaster resilience;

(c) The Department shall recognize and proactively support local or indigenous modes of early warning systems and allow open access to real-time data from both local and international sources made available through various platforms such as websites, mobile apps, and social media to empower local communities and individuals.

(d) Any person or juridical entity who transmits early warning concerning the abovementioned phenomena by means of signs in designs, colors, lights, or sound shall do so in compliance with the methods recognized or approved by the National Disaster Resilience Council.

(e) The National Disaster Resilience Council at the national and subnational level shall consider the use of integrated early warning system to ensure it is consistent and locally contextualized with the communication protocol and safe evacuation procedure of the affected communities to achieve zero casualty, to zero death.

(f) The Department shall consider working with other agencies or organizations on pre-crisis information mapping of the humanitarian needs of the at-risk community that will enhance the overall prepositioning of resources at the national and local level.

ARTICLE XII
DISASTER RESPONSE AND EARLY RECOVERY

SEC. 37. *Declaration of State of Calamity.*– The Department shall declare a cluster of barangays, municipalities, cities, provinces, and regions under a state of calamity, and the lifting thereof, based on the criteria set by the National Disaster Resilience Council.

The declaration and lifting of the state of calamity may also be issued by the local Sanggunian, upon the recommendation of the local disaster resilience office, based on the results of the damage assessment and needs analysis. *Provided:* That the Department, through the local disaster resilience council, may seek from the local legislative body or Sanggunian, the

1 declaration of a state of imminent disaster to enable the local executives to implement pre-
2 emptive evacuation and precautionary measures in order to save lives and minimize damage to
3 property, loss of livelihoods, and disruption of livelihood that require the use of funds and
4 resources under the Local Disaster Resilience Framework.

5
6 SEC. 38. *Emergency Management.*— The respective Climate and Disaster Resilience
7 Councils shall lead in preparing for, responding to, and recovering from the effects of any
8 disaster, upon due consideration to the economics of classification, capacity and vulnerability
9 of the local governments concerned:

- 10 a) The barangay disaster resilience council, if one barangay is affected;
11 b) The city/municipal disaster resilience councils, if two (2) or more barangays are
12 affected;
13 c) The provincial disaster resilience council, if two (2) or more
14 cities/municipalities are affected;
15 d) The regional disaster resilience council, if two (2) or more provinces are
16 affected; and
17 e) The national disaster resilience councils, if two (2) or more regions are affected
18

19 SEC.39.*Humanitarian Assistance Action Center.*— The disaster resilience council shall
20 institutionalize a one-stop shop mechanism through the Humanitarian Assistance Action
21 Center for the processing and release of goods, articles or equipment intended for
22 humanitarian assistance and the processing of necessary documents for international assisting
23 actors. The Humanitarian Assistance Action Center shall be managed by the Department and
24 shall be composed of the following national disaster resilience council agencies:

- 25 a) Department of Finance-Bureau of Customs;
26 b) Department of Foreign Affairs;
27 c) Department of Social Welfare and Development;
28 d) Department of Health;
29 e) Food and Drug Administration;
30 f) Department of Agriculture;
31 g) Department of Energy;
32 h) Philippine National Police;
33 i) Philippine Coast Guard; and

1 j) Department of Justice - Bureau of Immigration

2
3 SEC. 40. *Accreditation, Mobilization, and Protection of Disaster Volunteers and*
4 *National Service Reserve Corps, Civil Society Organizations and the Private Sector.*— The
5 government agencies, civil society organizations, private sector and local government units
6 may mobilize individuals or organized volunteers to augment their respective personnel
7 complement and logistical requirements in the delivery of disaster risk reduction programs and
8 activities. The agencies, civil society organizations, private sector, and local government units
9 concerned shall take full responsibility for the enhancement, welfare and protection of
10 volunteers, and shall submit the list of volunteers to the Department, through the local disaster
11 resilience offices, for accreditation and inclusion in the database of community disaster
12 volunteers.

13 A national roster of Accredited Community Disaster Resilience Volunteers
14 (ACDRVs) and institutions, National Service Reserve Corps, civil society organizations and
15 the private sector shall be maintained by the Department through the local disaster resilience
16 offices. Accreditation shall be done at the municipal or city level.

17
18 The mobilization of volunteers shall be in accordance with this Act and implementing
19 guidelines to be formulated by the national disaster resilience council. Any volunteer who
20 died or was injured while engaging in any of the activities defined under this Act shall be
21 entitled to compensatory benefits and individual personal accident insurance as may be
22 defined under the guidelines.

23
24 SEC. 41. *Reporting of Humanitarian Assistance.*— The concerned local government
25 unit shall submit a report to the Department, all domestic or international humanitarian
26 assistance received and distributed within its area of responsibility.

27
28 **ARTICLE XIII**
29 **INTERNATIONAL HUMANITARIAN ASSISTANCE**

30
31 SEC. 42. *International Humanitarian Assistance.* —The Department shall promulgate
32 guidelines on international humanitarian assistance, including the initiation, entry, facilitation,

1 transit, regulation, and termination thereof, as well as those involving international disaster
2 relief and personnel assisting international actors, visa waiver, recognition of foreign
3 professional qualifications, entry of international disaster goods and equipment, and exemption
4 from port duties, taxes and restrictions.

5
6 SEC. 43. *Assessment of the Need for International Humanitarian Assistance.* —

7 (a) Immediately after the declaration of a state of calamity by the *sanggunian* of a local
8 government unit or by the Department, as the case may be, the Department shall determine as to
9 whether domestic capacities are likely to be sufficient to attend to the needs of affected persons
10 for international humanitarian assistance, this determination may also be made by the President,
11 prior to the onset of an imminent disaster.

12 (b) In the event the Department determines that domestic response capacities are not
13 likely to be sufficient due to the impact of the disaster, the Department shall recommend to the
14 President that a request be made for international humanitarian assistance.

15 (c) A determination that domestic capacities are likely to be sufficient and that
16 international humanitarian assistance is therefore unnecessary may be reviewed and rescinded
17 by the Department, with the approval of the President, at any time, in light of prevailing
18 circumstances and available information.

19
20 SEC. 44. *Request for International Humanitarian Assistance.*—The President may
21 request for international humanitarian assistance upon the advice of the Department. Such
22 request may be specifically directed to particular assisting international actors, or it may be a
23 general request directed to the international community.

24
25 SEC. 45. *One-Stop-Shop for International Humanitarian Assistance.* — The Department
26 shall establish, in coordination with the Department of Foreign Affairs (DFA) a *One-Stop-Shop*
27 mechanism for International Humanitarian Assistance for the processing and release of entry
28 and facilitation of goods, articles or equipment, and services of international relief workers for
29 the provision of international humanitarian assistance, and the processing of necessary
30 documents for assisting international actors.

31
32
33 **ARTICLE XIV**

1 **OFFER AND FACILITATION OF HUMANITARIAN ASSISTANCE**
2 **TO FOREIGN STATES**

3
4 SEC. 46. *Offer and Facilitation of International Humanitarian Assistance to Foreign*
5 *States.* —In the event of a disaster occurring in a foreign state for which international
6 humanitarian assistance is required, the Department, in coordination with DFA, may offer,
7 facilitate and provide international humanitarian assistance to such foreign state, which shall be
8 subject to guidelines to be promulgated by the Department for the purpose.

9
10 SEC. 47. *Accreditation.* —The Department, in coordination with relevant government
11 agencies and organizations, shall provide and facilitate the necessary training and accreditation
12 to the respective government personnel to be deployed for such offer, facilitation and provision
13 of international humanitarian assistance to a foreign state.

14
15 **ARTICLE XV**
16 **LEGAL FACILITIES FOR ELIGIBLE**
17 **ASSISTING INTERNATIONAL ACTORS**

18
19 SEC. 48. *Guidelines for Coordination of International Humanitarian Assistance.*
20 – The DRC shall issue comprehensive guidelines on the initiation, entry, facilitation, transit
21 and regulation of international relief goods and personnel, as well as eligibility guidelines to
22 utilize the legal facilities for assisting international actors provided hereunder.

23
24 SEC. 49. *Visa Waiver.*— Eligible assisting international actors shall be entitled to
25 waiver of entry visa requirements, including any associated fees or charges, to perform Disaster Relief
26 and Initial Recovery Assistance work for their sponsoring entities without the requirement to
27 seek a separate residence or work permit.

28
29 SEC. 50. *Recognition of Foreign Professional Qualifications.*— (a) Eligible assisting
30 international actors wishing to deploy international personnel for tasks requiring legal
31 recognition of their foreign professional qualifications shall certify the validity of those
32 qualifications under the law of the country where they were obtained and the competence of

1 their personnel for the tasks envisaged.

2 (b) The Department shall establish the guidelines and scope for recognition of foreign
3 professional qualifications for disaster response and early recovery.

4 (c) Recognition of qualifications shall remain valid until the end of the International Initial
5 Recovery Period, absent individual criminal conduct or other professional misconduct
6 sufficient to bar the individual from professional practice in the country.

7
8 SEC. 51. *Recognition of Foreign Driving Licenses.*— Foreign driving licenses of
9 eligible assisting international actors shall be accorded temporary recognition during the
10 International Disaster Relief and Initial Recovery Periods.

11
12 SEC. 52. *Facilitation of Access.*— The international personnel of eligible assisting
13 international actors shall be allowed access to disaster-affected areas and persons requiring
14 Disaster Relief or Initial Recovery Assistance, subject to coordination requirements
15 asmandatedbytheAuthorityandlimitationsbasedonnationalsecurity,publicorderorpublic health,
16 weighed in the context of the urgency of the disaster needs. They shall be permitted to provide
17 their goods and services directly to affected persons.

18
19 **A. ENTRY OF INTERNATIONAL DISASTER GOODS AND EQUIPMENT**

20
21 SEC. 53. *Customs Facilitation and Priority Treatment.*— The Department shall
22 facilitate the rapid importation of consignments of goods and equipment by eligible assisting
23 actors and shall accord them priority treatment in handling.

24
25 SEC. 54. *Duty of Compliance by Eligible Assisting Actors.*— In order to benefit from
26 the aforementioned legal facilities, eligible assisting international actors shall:

27 (a) Declare that all the goods and equipment they seek to import under this Part are exclusively for
28 Disaster Relief or Initial Recovery Assistance and that they comply with any relevant
29 standards under Philippine laws; and

30 (b) Pack, classify and mark their consignments in accordance with the requirements
31 described in this Act and its implementing rules and regulations.

32 SEC. 55. *Exemption from Import Duties, Taxes and Restrictions.*— Consignments of

1 goods and equipment by or on behalf of eligible assisting international actors shall benefit
2 from:

- 3 (a) Exemption from all duties and taxes;
- 4 (b) Waiver of economic prohibitions and restrictions except for categories of special goods
5 and equipment that may be indicated by the Department; and
- 6 (c) Clearance without regard to the country of origin or the country from which the goods
7 have arrived, subject to monitoring for reasons of public health and security.

8
9 **B. EXPEDITED ENTRY AND USE RESTRICTIONS FOR SPECIFIC**
10 **INTERNATIONAL DISASTER GOODS AND EQUIPMENT**
11

12 SEC. 56. *Simplification of Documentation Requirements.*— (a) Consignment of goods
13 and equipment sent by or on behalf of eligible assisting international actors shall be cleared or
14 released on the basis of a simplified goods declaration providing the minimum information
15 necessary for the Bureau of Customs to identify the goods and equipment and subject, when
16 deemed necessary, to completion of a more complete declaration within a specified period.

17 (b) Therequirementsforthedeclarationforallimportsofgoodsorequipmentbyoron behalf of
18 eligible assisting international actors and any supporting documents relating to said
19 consignment, release and clearance of goods or equipment shall be simplified and lodged
20 without fee.
21

22 SEC. 57. *Telecommunications Equipment.*— Eligible assisting international actors shall
23 be permitted to import telecommunications equipment for the purpose of Disaster Relief or
24 Initial Recovery Assistance without restrictions, except as required by national disaster
25 resilience council guidelines and other laws for purposes of national security or public order.
26 The national disaster resilience council shall provide guidelines for the manner of use
27 telecommunications equipment as well as a waiver of licensing requirements or fees.
28

29 SEC. 58. *Medications.*— Eligible assisting international actors shall be permitted to
30 import and transport medications and medical equipment for the purpose of Disaster Relief or
31 Initial Recovery Assistance so long as they conform to the implementing rules and regulations
32 to be provided by the national disaster resilience council.

SEC. 59. *Food*.— Food imported by eligible assisting international actors for disaster relief and recovery shall be admitted pursuant to expedited procedures set out by the DRC.

SEC. 60. *Imported Vehicles*.— The granting of local registration and plates for vehicles imported by eligible assisting international actors shall be expedited.

C. PERMITTED DISPOSITION OF EQUIPMENT AND UNUSED GOODS

SEC. 61. *Disposition of Equipment and Unused Goods*.— The disaster resilience council shall provide for the guidelines for retention, re-exportation, donation and disposal of unused goods and equipment after the termination of Disaster Relief and Initial Recovery Assistance operations.

**ARTICLE XVI
RECOVERY**

SEC. 62. *Standards for Recovery*.— The Department shall observe internationally accepted standards for recovery, planning, programming and implementation of the recovery process shall:

(a) Improve the community’s physical, social and economic resilience, consistent with the principle of “build forward better”;

(b) Use locally-driven and centrally-supported processes based on legal mandates with supplementary capacity support when requested;

(c) Redirect development outside danger zones to minimize loss of lives and structures resulting from typhoons, flooding, landslides, and other hazards

(d) Employ outcome-driven planning and implementation;

(e) Maximize use of private-public sector partnership where possible;

(f) Consider local conditions such as culture, security situation, and existing capacities of communities in identifying programs and projects;

(g) Ensure access to public transport, physical and mental health services, markets, schools, sustainable livelihoods, and other public services in planning for settlement areas; and

(h) Ensure restoration of peace and order and recovery of government functions.

ARTICLE XVII

1 **REMEDIAL MEASURES UNDER STATE OF CALAMITY**

2 SEC. 63. *Remedial Measures under State of Calamity.*— Upon the declaration of the
3 state of calamity, the following remedial measures shall be immediately undertaken by
4 concerned government agencies both of national and local levels:

5 (a) Imposition of price ceiling on basic necessities and prime commodities by the National
6 Price Control Council, as provided for under Republic Act No. 7581, otherwise known as the
7 "*Price Act*", as amended by Republic Act. No.10623;

8 (b) Monitoring, prevention and control by the Local Price Coordination Council of
9 overpricing/profitteering and hoarding of prime commodities, medicines and petroleum
10 products;

11 (c) Programming/reprogramming of funds for the repair of critical facilities or public
12 infrastructures that are vital for the quick delivery of humanitarian assistance, to reduce
13 further threat to lives and arrest further deterioration of properties and loss of livelihoods in
14 the affected communities, following the "build better forward" principle:

- 15 (1) Grant of no-interest loans by government financing or lending institutions to the most
16 vulnerable and marginalized groups or individuals; and
17 (2) Local tax exemptions, incentives or reliefs under such terms and conditions as may be
18 deemed necessary by the affected local government unit.

19
20 **ARTICLE XVIII**

21 **PROCUREMENT**

22
23 SEC. 64. *General Rule on Procurement.*— Any procurement of goods, services,
24 consultancy or infrastructure for disaster risk and vulnerability reduction and climate risk,
25 whether at the national or local level shall conform to the provisions and Implementing Rules
26 and Regulations (IRR) of Republic Act 9184 otherwise known as "*Government Procurement*
27 *Reform Act*", as amended.

28
29 SEC. 65. *Emergency Procurement.*— In order to expedite disaster response and early
30 recovery, the procurement or lease of equipment and delivery of goods and services through
31 emergency procurement or purchase at site shall be allowed. Periods of action on procurement
32 activities may also be waived for the same purpose and conditions.

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ARTICLE XIX
PROHIBITED ACTS AND PENALTIES

SEC. 66. *Prohibited Acts.*— Any public official, private person, group or corporation who commits any of the following prohibited acts shall be liable and be subjected to the criminal and administrative penalties as provided for in Section 67 of this Act, without prejudice to the imposition of other criminal, civil and administrative liabilities under existing laws.

(a) Prohibited Acts of Public Officials – The following acts, if committed by public officials without justifiable cause, shall be considered as gross neglect of duty:

- (1) Dereliction of duties which leads to destruction, loss of lives, critical damage of facilities and misuse of funds;
- (2) Failure to create a functional local disaster resilience office within six (6) months from approval of this Act;
- (3) Failure to appoint a permanent local disaster resilience officer within six (6) months from approval of this Act;
- (4) Failure to prepare and implement a Contingency and Adaptation Plan for hazards frequently occurring within their jurisdictions;
- (5) Failure to formulate and implement the local disaster resilience plan with the corresponding budget allocation;

Sexual exploitation and abuse, and other forms of sexual misconduct to the affected population or at-risk communities punishable under existing criminal and administrative laws shall be considered as aggravating circumstances.

(b) Prohibited Acts of Public Officials and Private Persons or Institutions—

- (1) Delaying, without justifiable cause in the delivery or improper handling or storage of aid commodities, resulting to damage or spoilage;
- (2) Withholding the distribution of relief goods due to (a) political or partisan considerations; (b) discrimination based on race, ethnicity, religion, or gender; and (c) other similar circumstances;
- (3) Preventing the entry and distribution of relief goods in disaster-stricken areas, including appropriate technology, tools, equipment, accessories, disaster teams or experts;

- (4) Buying, for consumption or resale, from disaster relief agencies any relief goods, equipment or other and commodities which are intended for distribution to disaster affected communities;
- (5) Buying, for consumption or resale, from disaster affected persons, relief goods, equipment or other aid commodities received by them;
- (6) Selling of relief goods, equipment, or other aid commodities which are intended for distribution to disaster victims;
- (7) Forcibly seizing relief goods, equipment, or other aid commodities intended for or consigned to a specific group of victims or relief agency;
- (8) Diverting or wrong delivery of relief goods, equipment, or other aid commodities to persons other than the rightful recipient or consignee;
- (9) Accepting, possessing, using or disposing relief goods, equipment or other aid commodities not intended for nor consigned to them;
- (10) Misrepresenting the source of relief goods, equipment, or other aid commodities by:
 - i. Either covering, replacing or defacing the labels of the containers to make it appear that the goods, equipment, or other aid commodities came from another agency or persons;
 - ii. Repacking the goods, equipment, or other aid commodities into containers with different markings to make it appear that the goods came from another agency or persons or was released upon the instance of a particular agency or persons;
 - iii. Making a false verbal claim that the goods, equipment or other commodities in their unaltered original containers actually came from another agency or persons or was released upon the instance of a particular agency or persons;
- (11) Substituting or replacing relief goods, equipment, or other aid commodities with the same items or of inferior/cheaper quality;
- (12) Illegal solicitations by persons or organizations representing others as defined in the standards and guidelines set by the national disaster resilience council;
- (13) Deliberate use of false or inflated data in support of the request for funding, relief goods, equipment, or other aid commodities for emergency assistance or livelihood projects;
- (14) Stealing, taking, or possessing of any of the equipment, accessories and other vital facility or items or any part thereof;

1 (15) Selling or buying stolen equipment, accessories, and other vital facility items or any
2 part thereof;

3 (16) Tampering with or stealing hazard monitoring and disaster preparedness equipment
4 and paraphernalia.

5 (17) Attempting to commit any of the abovementioned prohibited acts; and

6 (18) Benefitting from the proceeds or fruits of any of the abovementioned prohibited acts
7 knowing that the proceeds or fruits are derived from the commission of the
8 prohibited acts.

9 SEC. 67. *Penalties.* —The following penalties shall be imposed on any individual,
10 corporation, partnership, association or other juridical entity that commits any of the
11 prohibited acts in the preceding section:

12 (a) Imprisonment of not less than twelve (12) years but not more than fifteen (15) years or
13 a fine of not less than One million pesos (Php1,000,000.00) but not more than Three million
14 pesos (Php3,000,000.00), or both imprisonment and fine at the discretion of the court shall be
15 imposed upon any person found guilty of violating subsections (b)(1) to (b)(16), as well as the
16 confiscation or forfeiture in favor of the government of the objects and the instrumentalities
17 used in the commission of the prohibited acts;

18 (b) Imprisonment of not less than six (6) years but not more than eight (8) years or a fine
19 of not less than Five hundred thousand pesos (Php500,000.00) but not more than One million
20 pesos (Php1,000,000.00), or both imprisonment and fine at the discretion of the court, shall be
21 imposed upon any person who attempts to commit any of the prohibited acts in the preceding
22 section, in violation of subsection (b)(17) thereof;

23 (c) Imprisonment of not less than two (2) years but not more than six (6) years or a fine of
24 not less than Two hundred thousand pesos (Php200,000.00) but not more than Five hundred
25 thousand pesos (Php500,000.00), or both imprisonment and fine at the discretion of the court,
26 shall be imposed upon any person found guilty of unlawfully benefiting from the proceeds or
27 fruits of any of the prohibited in the preceding section, in violation of subsection (b)(18)
28 thereof;

29 (d) Perpetual disqualification from public office aside from the penalty of fine or
30 imprisonment or both, shall be imposed if the offender is a public officer, and confiscation or
31 forfeiture in favor of the government of the objects and the instrumentalities used in the
32 commission of any of the prohibited in the preceding section;

33 (e) If the offender is a corporation, partnership or association, or other juridical entity, the

1 penalty shall be imposed upon the officer or officers of the corporation, partnership,
2 association or entity responsible for the violation without prejudice to the cancellation or
3 revocation of these entities' registration, license or accreditation issued to them by any
4 licensing or accredited body of the government. If such offender is an alien, the person shall,
5 in addition to the penalties prescribed in this Act, be deported without further proceedings
6 after service of the sentence;

7 (f) Payment of the full cost of repair or replacement of the government risk reduction and
8 preparedness equipment, accessories and other vital facility items, or any part thereof, which is
9 the object of the crime shall likewise be imposed upon any person who shall commit any of
10 the prohibited acts in the preceding section; and

11 (g) The prosecution for offenses set forth under the preceding section shall be without
12 prejudice to any criminal liability for violation of Act No. 3815, as amended, otherwise known
13 as the "*Revised Penal Code*", and other existing laws, as well as the imposition of applicable
14 administrative or civil liabilities.

15
16 **ARTICLE XX**

17 **APPROPRIATIONS**

18
19 **SEC. 68. Appropriations.—**

20 (a) The amount needed for the initial implementation of this Act shall be taken from the
21 current fiscal year's unexpended appropriation of all agencies herein absorbed, transferred, and
22 attached to the Department. Thereafter, the amount needed for the operation and maintenance of
23 the Department shall be included in the General Appropriations Act.

24 (b) National Disaster Resilience Fund. The utilization and allocation of the entire National
25 Disaster Resilience Fund and its quick response fund component shall be managed by the
26 Department except as provided for by specific laws.

27 (c) Local Disaster Resilience Fund (LDRF). Not less than seven percent (7%) of the
28 estimated revenue from regular sources shall be set aside as the Local Disaster Resilience Fund
29 to support disaster risk and vulnerability reduction and climate change adaptation and mitigation
30 programs, projects and activities. The Local Disaster Resilience Council shall monitor and
31 evaluate the use and disbursement of the Local Disaster Resilience Fund based on the LDRP as
32 incorporated in the local development plans and annual work and financial plan. Upon the

1 recommendation of the local disaster resilience office and approval of the sanggunian
2 concerned, the Local Disaster Resilience Council may transfer the said fund to support the
3 disaster risk and vulnerability reduction and climate change adaptation work and initiatives of
4 other local disaster resilience councils that are declared under a state of calamity.

5 1) Of the amount appropriated for Local Disaster Resilience Fund, twenty percent (20%)
6 shall be allocated as Quick Response Fund (QRF) or stand-by fund for prepositioning of
7 goods and relief and early recovery programs in order that the situation and living
8 conditions of people in communities or areas stricken by disasters, epidemics, or
9 complex emergencies, may be normalized as quickly as possible.

10 2) Of the annual appropriation of Local Disaster Resilience Fund, eighty percent (80%)
11 shall be appropriated for climate change adaptation, disaster risk and vulnerability
12 reduction, prevention, adaptation and mitigation programs, project ands, activities
13 focusing on both institutional capacity building of vulnerable communities and risk-
14 reducing infrastructure. The national disaster resilience council shall pass a resolution to
15 set the priority allocations and govern and trigger the acceleration and implementation of
16 this section.

17 3) Of the amount appropriated for the Disaster Resilience Fund, twenty percent (20%) shall
18 be allocated as Quick Response Fund (QRF) or stand-by fund for prepositioning of
19 goods and equipment and relief and early recovery programs in order that situation and
20 living conditions of people in communities or areas stricken by disasters, epidemics, or
21 complex emergencies, may be normalized as quickly as possible.

22 4) All departments/agencies and local government units that are allocated with Local
23 Disaster Resilience Fund shall submit to the Department their monthly statements on the
24 utilization of Local Disaster Resilience Funds and make an accounting thereof in
25 accordance with existing accounting and auditing rules.

26 5) All departments, bureaus, offices and agencies of the government are hereby authorized
27 to use a portion of their appropriations to implement projects designed to address
28 disaster risk and vulnerable reduction-climate change adaptation activities in accordance
29 with the Disaster Resilience Plan and the guidelines to be issued by the disaster
30 resilience council in coordination with the Department of Budget and Management
31 (DBM) and Commission on Audit (COA).

32 Unexpended local disaster resilience fund shall accrue to a trust fund solely for
33 the purpose of supporting disaster risk reduction and management and climate change

1 adaptation activities of the local disaster resilience councils within the next two (2)
2 years. Any such amount still not fully utilized after two (2) years shall revert back to
3 the general fund and will be available for other social services to be identified by the
4 local sanggunian.

5 The national disaster resilience council shall issue guidelines on the utilization
6 and release of local disaster resilience fund in coordination with other concerned
7 government agencies.

8 d) Prevention, Mitigation and Preparedness Fund for third (3rd) to sixth (6th) class
9 provinces and municipalities. There shall be in the annual General Appropriations Act an
10 amount allotted solely for the use of 3rd to 6th class provinces and municipalities for the
11 purpose of augmenting their local disaster resilience fund with respect to plans, programs,
12 projects, and procurement for climate change adaptation, disaster risk prevention, mitigation,
13 and preparedness. The requirements to avail of this fund shall be laid down in rules and
14 regulations to be promulgated by the Secretary.

15
16 **ARTICLE XXI**
17 **FINAL PROVISIONS**
18

19 SEC. 69. *Transfer of Offices, Agencies, and Personnel.* – (a) The following offices and
20 agencies are hereby transferred to the Department including their powers and functions, funds
21 and appropriations, obligations, records, equipment, property, and personnel;

- 22 1. Office of Civil Defense;
- 23 2. Climate Change Office of the Climate Change Commission;
- 24 3. Geo-Hazard Assessment and Engineering Geology Section of the Mines and
25 Geosciences Bureau;
- 26 4. Health Emergency Management Bureau of the Department of Health
- 27 5. Disaster Response Assistance and Management Bureau of the Department of Social
28 Welfare and Development;
- 29 6. Bureau of Fire Protection; and
- 30 7. Program Management Office for Earthquake Resiliency of the Greater Metro Manila
31 Area.

1 (b) The Department shall, by virtue of this Act, be subrogated to all the rights and assume all the
2 liabilities of the agencies absorbed under this Act, and all their funds, records, property, assets,
3 equipment, and such personnel as necessary, including unexpended appropriations or allocations. All
4 contracts and liabilities of the said agencies are hereby transferred to and assumed by the Department and
5 shall be acted upon in accordance with the *Auditing Code* and other pertinent laws, rules, and
6 regulations.

7
8 SEC. 70. *Separation Benefits of Officials and Employees of Affected Agencies* –
9 National government employees displaced or separated from the service as a result of this Act shall be
10 entitled to separation pay and other benefits in accordance with Republic Act No. 6656,
11 otherwise known as “*Government Reorganization Law*” and other existing laws, rules or
12 regulations. *Provided*, That those who are qualified to retire under existing retirement laws shall
13 be allowed to retire and receive retirement benefits to which they may be entitled under
14 applicable laws and issuances.

15
16 SEC. 71. *Special Benefits and Privileges*. Qualified employees of the Department, local
17 government units and its attached units shall be covered by Republic Act No. 8439, known as
18 the Magna Carta for Scientists, Engineers, Researchers and Other Science and Technology
19 Personnel in the Government, and Republic Act No. 7005, otherwise known as “*Magna Carta*
20 *for Public Health Workers*.”

21
22 SEC. 72. *Hazard Pay and Other Allowances and Benefits*. – Qualified personnel of the
23 Department shall be entitled to receive hazard pay and other allowances and benefits, in
24 accordance with such policies and regulations promulgated by Department, in consultation with
25 the DBM and the COA.

26
27 SEC. 73. *Implementing Rules and Regulations*. The Department, in consultation with
28 concerned stakeholders, shall issue the necessary rules and regulations for the effective
29 implementation of this Act within ninety (90) days from the effectivity of this Act.

30
31 SEC. 74. *Congressional Oversight Committee*. (a) There shall be created a
32 Congressional Oversight Committee on Climate Change and Disaster Resilience to monitor

1 and oversee the implementation of the provisions of this Act. The committee shall be
2 composed of six (6) Members of the House of Representatives and six (6) Senators to be
3 designated by the Speaker of the House of Representatives and the President of the Senate,
4 respectively from their appropriate committees: Provided, That, two (2) Members of the House
5 of Representatives and two (2) Senators shall come from the Minority of their respective
6 houses of congress.

7 (b) Five (5) years after the effectivity of this Act, or as the need arises, the
8 Congressional Oversight Committee shall conduct a systematic evaluation of the
9 accomplishments and impact of this Act, as well as the performance and organizational
10 structure of its implementing agencies, for purposes of determining remedial legislation.

11
12 SEC. 75. *Separability Clause.* If any provision of this Act shall be declared
13 unconstitutional or invalid, the other provisions not otherwise affected shall remain in full
14 force and effect.

15
16 SEC. 76. *Repealing Clause.* –All other laws, decrees, executive orders and issuances,
17 proclamations, rules and regulations, and other issuances or parts thereof that are inconsistent
18 with the provisions of this Act are hereby repealed or amended, accordingly.

19
20 SEC. 77. *Effectivity.* This Act shall take effect fifteen (15) days after its publication in
21 the *Official Gazette* or in a newspaper of general circulation.

22
23 *Approved,*