Republic of the Philippines HOUSE OF REPRESENTATIVES Quezon City, Metro Manila

EIGHTEENTH CONGRESS

First Regular Session

House Bill No. 836

Introduced by Representative Gabriel H. Bordado, Jr.



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EXPLANATORY NOTE

This bill was previously filed by former Representative Maria Leonor G. Robredo, now Vice President, during the 16th Congress with the objective of institutionalizing the National Feeding Program, establishing government support to small scale producers, and creating a National Food Security Council where all pertinent sectors are duly represented.

Poverty, with its multifarious permutations, has long bedevilled the Philippines, spawning, in the process, innumerable initiatives aimed at alleviating, if not totally eradicating, it. Yet, it still persists and even threatens to undermine the strides the nation has made in strengthening democratic processes. This bill is an audacious attempt to address poverty at its core, taking into account the vulnerable sectors of the community and the vital services they provide to sustain national development and stability.

In view of the foregoing, the passage of this bill is urgently sought.

Gabriel H. Bordado, Jr

Representative, Third District of Camarines Sur

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House Bill No.

Introduced by Representative Gabriel H. Bordado, Jr.

"AN ACT CREATING A SYSTEM OF FOOD DISTRIBUTION FOR ADDRESSING THE NUTRITIONAL NEEDS OF THE PEOPLE PROVIDING FOR ITS PROCUREMENT PROCESS AND APPROPRIATING FUNDS THEREFOR AND FOR OTHER PURPOSES"

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

Section 1. Short Title -This Act shall be known as the "National Food Security Act of 2019"

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37 38 Sec. 2. Declaration of Policy - It is, hereby, declared a policy of the State to develop, create, and implement a nationwide feeding program to alleviate poverty and hunger in the country. The Universal Declaration of Human Rights, ratified by the Philippines, states everyone has the right to a standard of living adequate for the health and well-being of himself and of his family, including food. Furthermore, the Constitution states "The State shall protect and promote the right to health of the people and instill health consciousness among them."

Chapter I **National Feeding Program**

- Sec. 3. National Feeding program There is, hereby, established a National Feeding Program which shall aim to alleviate hunger and malnutrition for children ages 0 – 13 years old.
- Sec. 4. Creation of a National Hunger Targeting System The Philippine Statistics Authority (PSA) in coordination with the Department of Social Welfare and Development (DSWD) and Department of Health (DOH) shall establish a nationwide database that identifies groups and/or individuals that have the least access to proper nutrition. The database shall identify the most vulnerable groups and/or individuals to be listed as beneficiaries.
- Sec. 5. Infant feeding program The DOH, in consultation with DSWD, shall create a system of distribution through the Barangay Health Workers of food packets for those targeted by the system created in this Act. The said food packets shall supplement the nutritional and dietary needs of children ages 0 – 1 year olds.

- **Sec. 6.** Supplementary Feeding Program The DSWD shall ensure that children ages 2 5 receive the proper nutrients and diet while under their care. Beneficiaries shall be given meals that will meet their nutritional needs. The DSWD may consult with the National Nutrition Council (NNC) to meet the proper nutritional and dietary needs of the children. The following shall be the beneficiaries:
 - a) Children 2 4 years old in the Supervised Neighborhood Play (SNP) Area;
 - b) Children 3 4 years old enrolled in Day Care Centers (DDC); and
 - c) Children 5 years old not enrolled in the Department of Education (DepEd) preschool system but enrolled in DDCs.
- **Sec. 7.** *Elementary Feeding School Program* The Department of Education (DepEd) shall ensure that students from Kindergarten to Grade 4 are given the proper meals during school hours. Such meals should contain the proper nutritional and dietary needs of students. The DepEd shall consult the NNC nutritional and dietary specifics.

Chapter II Procurement

- **Sec. 8.** *Procurement of Produce* The Government is, hereby, mandated to ensure that 30% or more of the supplies needed to implement the National Feeding Program are procured from Small-Scale Producers.
- Sec. 9. Registry of Small-Scale Producers The Department of Agriculture (DA) shall keep and regularly update a list of Small-Scale Producers. It shall use Registry for Basic Sectors in Agriculture (RSBSA), Regional Field Office (RFO) list of beneficiaries, the Bureau of Fisheries and Aquatic Resources' National Program for Municipal Fisher folk Registration (BFAR FishR) for fisherfolk, and any other list it may deem necessary to keep the registry up to date. Furthermore, the DA is required to coordinate with the DSWD to cross-match and compare the registry with the DSWD's National Household Targeting System for Poverty Reduction (NHTS-PR) to avoid duplication and redundancy.
- **Sec. 10.** Procurement process for Small-Scale Producers For the purposes of this act, procurement from Small Scale producers shall be exempted from the procurement process as stated in Republic Act No.9184, otherwise known as the Procurement Law. Provided, small scale producers shall undergo Negotiated Procurement Participation under the guidelines of the Government Procurement Policy Board (GPPB) and specified under this act.
- **Sec. 11.** Negotiated Procurement Participation Small Scale Producers shall enter a Negotiated Procurement with the government under the guidelines of the GPPB when the following conditions are met:
 - a) DA Validation certification from the DA and/or any of its tasked agency that the individual or family is indeed included in the Registry of Small scale farmers.
 - b) Produce/Product Sustainability when participants have the ability to continue to meet the demand for their produce or product for prolonged periods of time, with or without government intervention.

1 2 3 4 5 6 7 8	c)	Community Enrichment – when there is a viable means of improving the well-being of the community where the small scale farmers are situated. This seeks to extend the benefits that may arise from the contract between the small scale farmers and the government. The goal is to achieve positive outcomes such as like poverty reduction, access to education, equitable distribution and management of natural resources, climate change adaptation/mitigation, disaster risk reduction, gender equality, disease reduction, and job generation, among others.
9 10		12. Support Services for Small-Scale Producers under the Department of Agriculture – The DA institute the following benefits for Small-Scale Producers as contained in their registry:
11 12 13	a)	Training on Production, Harvesting, Procurement Process of this Act, and any other topic the DA sees fit;
14 15	b)	Subsidized Farm Equipment
16 17	c)	Facilities for storage and harvesting
18 19	d)	Capacity Building for Small-Scale Farmer
20 21	e)	Access to Crop Insurance
22 23 24	f)	Access to credit/low interest rates
25 26 27	Depa	13. Support Services for Agrarian Reform Beneficiaries who are Small-Scale Producers - The rtment of Agrarian Reform (DAR) shall institute the following benefits for Agrarian Reform Beneficiaries are Small-Scale Producers as contained in their list of beneficiaries:
28 29 30 31	a)	Training on Production, Harvesting, Procurement Process of this Act, and any other topic the DAR sees fit;
32 33	b)	Subsidized Farm Equipment;
34 35	c)	Facilities for storage and harvesting;
36 37	d)	Capacity Building for Small-Scale Farmer;
38 39	e)	Access to Crop Insurance;
40 41 42	f)	Access to credit/low interest rates.
43 44 45 46		Chapter III Food Council
47 48 49 50		14. National Food Security Council - A National Food Security Council, hereafter referred to as acil, is hereby created as an attached and independent agency to the Office of the President.

1 2 3 4 5	Sec. 15. <i>Mandate of the Council -</i> The Council is mandated to act as the check and balance organization for the food security system. It shall oversee the effective distribution, procurement, and targeting of beneficiaries as mandated in this Act. It shall also serve as a coordinating body for the different departments involved in the implementation of this Act.		
6 7 8 9		16. Chairperson of the Council - The Chairperson of the Council shall be appointed to a six year by the President of the Philippines. No person may be Chairperson if he has not met the following a:	
10 11 12	a)	Ten (10) years of work experience in a CSO involved in Food Security;	
13 14	b)	Has no relatives, to the second degree of consanguinity, in the government	
15 16	c)	Has good moral character	
17	d)	No pending cases	
18	Sec.	17. Membership of the Council - The Council shall consist of the following members:	
19	a)	Representative from the Department of Agriculture;	
20 21 22	b)	Representative from the Department of Agrarian Reform	
23 24	c)	Representative from the Department of Social Welfare and Development	
25 26	d)	Representative from the Department of Interior and Local Government	
27 28	e)	Representative from the Department of Education	
29 30	f)	Representative from the Department of Health	
31 32	g)	Representative from the National Nutritional Council	
33 34 35	h)	Representative from the Department of Science and Technology - Food and Nutrition Research Institute	
36 37	i)	Four (4) Representatives from Civil Society involved in Food Security or Hunger alleviation	
38 39 40	j)	Four (4) Representatives from Small-Scale Producers group	
41 42 43 44 45	Sec. 18. Representatives from Civil Society involved in Food Security or Hunger Alleviation. Representatives for Civil Society shall be appointed by the President of the Philippines upor recommendation of the National Anti-Poverty Commission. No Representative may be appointed recommended if he has not met the following criteria:		
46 47 48	a)	Five (5) years of service under a Civil Society Organization involved in Food Security or Hunger Alleviation;	
49 50	b)	Has no position in any government agency or office;	

c) Has no relatives, to the second degree of consanguinity, in the government; 1 2 3 d) Has good moral character; 4 5 e) No pending cases. 6 7 Sec. 19. Representatives from Small-Scale Producers group - The Representatives for Small-Scale 8 Producers shall be appointed by the President of the Philippines upon the recommendation of the 9 Department of Agriculture. No Representative may be appointed or recommended if he has not met the 10 following criteria: 11 a) Five (5) years as a practicing Small-Scale Producer; 12 13 14 b) Has no position in any government agency or office; 15 c) Has no relatives, to the second degree of consanguinity, in the government; 16 17 18 d) Has good moral character; and 19 20 e) No pending cases 21 22 23 Sec. 20. Appropriations - The funds needed to implement this Act shall be included in the annual General Appropriations Act. 24 25 Sec. 21. Implementing Rules and Regulations. - Within sixty (60) days from the appointment its members, the Council shall promulgate such rules and regulations necessary for the effective 26 27 implementation of this Act. 28 Sec. 22. Separability Clause. - If any provision of this Act is subsequently declared invalid or unconstitutional, other provisions hereof which are not affected thereby shall remain in full force and effect. 29

Sec. 23. Effectivity. - This Act shall take effect fifteen (15) days after its publication in the Official

Approved.

Gazette or in a newspaper of general circulation.

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