

Republic of the Philippines  
**HOUSE OF REPRESENTATIVES**  
Quezon City, Metro Manila

SEVENTEENTH CONGRESS  
1st Regular Session

House Bill No. 25

HOUSE OF REPRESENTATIVES

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**Introduced by Hon. Francis Gerald Aguinaldo Abaya**

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### **EXPLANATORY NOTE**

The Science Act of 1958 (Republic Act No. 2067) created the Philippine Atomic Energy Commission (PAEC). Among many other promoting-functions of the PAEC, two duties are mentioned in the regulatory area:

- to issue rules and regulations for the protection of its personnel and the general public and to undertake their enforcement, and
- to issue licenses for the use of radioactive material.

In an amendment of 1963 (Republic Act No. 3589) these regulatory duties were singled out and placed under a separate article which also specifies that "No person may manufacture, produce, transport, acquire, own possess, import or export any radioactive material except in pursuance of a license issued in accordance with this Act."

In anticipation of the worldwide utilization of nuclear power plants, a specific act was drawn up, the Atomic Energy Regulatory and Liability Act of 1968 (Republic Act No. 5207). With this Act, the previous Acts are somewhat redundant in the area of nuclear installations. When contracts were drawn up for the delivery and construction of the first nuclear power plant, a pressurized water reactor of US origin, certain sections of the Atomic Energy Regulatory and Liability Act of 1968 on limited indemnity had to be amended by Presidential Decree No. 1484 (11 June 1977).

In 1987, the Philippine Nuclear Research Institute (PNRI), formerly the PAEC, was reorganized and placed under the Department of Science & Technology (DOST) by Executive Order No. 128 of the new government (Reorganizing the National Science and Technology Authority). The dual role of promotion and control of the peaceful use of atomic energy was maintained in the PNRI functions. The PNRI is currently the only RDI (Research and Development Institute) under the DOST with quasi-judicial functions. The Department of Justice then opined as a result of subsequent PNRI communications seeking specific clarification that PNRI has the same scope of work with corresponding responsibilities and authority as the former PAEC. Moreover, the PNRI also operates nuclear facilities which are exempted from licensing by the law which created it. Since the beginning, PNRI laboratories and

nuclear facilities have never been subjected to regulatory control and licensing to ensure that international standards of nuclear safety are complied with.

In a related development in 1977, the Radiation Health Office (RHO), later renamed Radiation Health Service (RHS), now the Bureau of Health Devices and Technology (BHDT) was created in the Department of Health (DOH) through Presidential Decree 480 as amended by PD 1372 to control and regulate x-rays and other electrically generated radiation devices, among others. The effective implementation of a national radiation control program for ionizing radiation entails much closer coordination, collaboration and harmonization of standards of two regulatory bodies (PNRI & BHDT) currently under two different line departments (DOST & DOH) who are both operators of radiation devices and nuclear facilities. Technological advances in medical imaging incorporates the use of radioactive materials and electrically generated radiation in one machine and can cause undue burden to medical users in having to deal with two separate regulatory authorities.

At present, several Acts, Decrees and Orders appear to be operative. Earlier actions were not always repealed or revoked when new decisions were put in force. This fragmentation has resulted in differences in interpretation of the scope, responsibility, and authority of the regulatory bodies between the subsequent acts, decrees, and orders.

According to its legal mandate, the PNRI is presently performing both regulatory and promoting functions. Although it was a common approach in the early 1960's of nuclear energy application and nuclear power development to have a regulatory body attached to some form of atomic energy organization, present internationally recognized safety principles require that the regulatory body be **effectively independent** of the organization charged with the promotion or utilization of nuclear energy. Even allowing for constitutional differences and approached between countries, it is imperative to provide the legislative basis for an independent **unified** nuclear regulatory body in the Philippines. This new legislation proposes, among others, to encompass the relocation of all regulatory activities presently performed in the PNRI under DOST and those in the BHDT under DOH, which are specific to ionizing radiation regulation; to a position within the governmental organizational structure, such as the Office of the President, that guarantees that **controlling functions of a regulatory body are separate from the promoting functions.**

  
FRANCIS GERALD AGUINALDO ABAYA  
Representative, First District, Cavite

Republic of the Philippines  
**HOUSE OF REPRESENTATIVES**  
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**AN ACT PROVIDING FOR A COMPREHENSIVE NUCLEAR REGULATION,  
CREATING FOR THE PURPOSE, THE PHILIPPINE NUCLEAR REGULATORY  
COMMISSION, AND APPROPRIATING FUNDS THEREFOR**

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

**ARTICLE I – GENERAL PROVISIONS**

**SECTION 1. *Short Title.*** – This Act shall be known as the “Comprehensive Nuclear Regulation Act”.

**SECTION 2. *Declaration of Policy.*** – It is hereby declared to be the policy of the State to:

- (a) Harness the peaceful uses of nuclear energy that can provide important benefits in many fields, including health and medicine, energy production, scientific research, agriculture, industry, and education;
- (b) Recognize the potentially harmful effects of ionizing radiation that could result from improper use, accidents, and/or malicious acts;
- (c) Protect individuals, society and the environment from the potentially harmful effects of ionizing radiation, including those that could result from improper use, accidents or malicious acts;
- (d) Establish and maintain a legal and regulatory framework for the regulation and control of peaceful uses involving radiation sources, nuclear material and any other radioactive material;
- (e) Manage radioactive waste in a manner that protects current and future generations from undue impacts; and
- (f) Establish and maintain a legal and regulatory framework for implementing effective measures to prevent, detect and respond to unauthorized acts involving nuclear

1 material, other radioactive sources or associated facilities that may cause injury to  
2 persons, property or the environment or otherwise jeopardize national security.

3 **SECTION 3. Objectives.** –The objectives of this Act are:

- 4 (a) To provide a legal framework that adequately protects public health and safety and  
5 the environment against the harmful effects of ionizing radiation, and for the safety  
6 and security of radiation sources;
- 7 (b) To establish the Philippine Nuclear Regulatory Commission (PNRC), hereinafter  
8 referred to as the Commission, for the purpose of exercising regulatory control over  
9 the peaceful uses of ionizing radiation in the territory or under the jurisdiction or  
10 control of the Republic of the Philippines anywhere, including, but not limited to the  
11 production, possession, use, import, transport, transfer, handling and management  
12 of radioactive materials, or any other activities or practices identified by the  
13 Commission;
- 14 (c) To establish and maintain a regulatory system for the formulation and/or adaptation  
15 of regulations and guides that specify the principles, requirements and associated  
16 criteria for safety and security upon which regulatory judgments, decisions and  
17 actions are based; and
- 18 (d) To enable the Philippines to fulfil its obligations under relevant international  
19 instruments entered into by the Philippines, in particular, the Treaty on the Non-  
20 Proliferation of Nuclear Weapons (NPT); the Treaty on Southeast Asia Nuclear  
21 Weapon-Free Zone; Comprehensive Test Ban Treaty; the Agreement between the  
22 Philippines and the International Atomic Energy Agency (IAEA) for the Application of  
23 Safeguards in Connection with the NPT (the Safeguards Agreement); Additional  
24 Protocol to Safeguards Agreement; Vienna Convention on Civil Liability for Nuclear  
25 Damage; Agreement on the Privileges and Immunities of the IAEA; Convention on  
26 the Physical Protection of Nuclear Material, UN Resolutions on Nuclear Security, and  
27 other relevant international instruments entered into by the Republic of the  
28 Philippines.

29 **SECTION 4. Scope.** –

- 30 (a) This Act shall apply to all activities and practices involving ionizing radiation sources,  
31 including nuclear and other radioactive materials, facilities and radiation generating  
32 equipment.
- 33 (b) This Act shall not apply to activities or practices involving exposures that have been  
34 exempted from regulatory control through regulations established by the  
35 Commission.

36 **SECTION 5. Definitions.** – As used in this Act:

- 37 (a) **Activity** refers to the amount of radionuclide in a given energy state at a given time;



- (b) **Activities** refer to the production, manufacture, distribution, sale, acquisition, ownership, possession, import, export, handling, use, transport, and transfer of nuclear and radioactive materials; siting, construction, operation, and decommissioning of facilities; management of radioactive waste; mining and processing of radioactive ores; and such other activities as the Commission shall from time to time determine;
- (c) **Authorization** refers to a permission granted by the Commission to a person who has submitted an application involving nuclear and radioactive materials and facilities, and ionizing radiation generating equipment. The authorization can take the form of a notification, a registration, or a license;
- (d) **Commission** refers to the Philippine Nuclear Regulatory Commission (PNRC), as the nuclear regulatory body for purposes of this Act;
- (e) **Decommissioning** refers to the administrative and technical actions taken to allow the removal of some or all of the regulatory controls from a facility to ensure the long term protection of the public and the environment, and typically include reducing the levels of residual radio nuclides in the materials and on the site of the facility so that the materials can be safely recycled, reused or disposed of as exempt waste or as radioactive waste and the site can be released for unrestricted use or otherwise reused;
- (f) **Emergency plan** refers to a description of the objectives, policy and concept of operations for the response to an emergency and of the structure, authorities and responsibilities for a systematic, coordinated and effective response. The emergency plan serves as the basis for the development of other plans, procedures and checklists;
- (g) **Emergency preparedness** refers to the capability to take actions that will effectively mitigate the consequences of an emergency for human health and safety, quality of life, property, and the environment;
- (h) **Emergency response** refers to the performance of actions to mitigate the consequences of an emergency for human health and safety, quality of life, property, and the environment;
- (i) **Exclusion** refers to the deliberate exclusion of a particular category of exposure from the scope of an instrument of regulatory control on the grounds that it is not considered amenable to control through the regulatory instrument in question.
- (j) **Exemption** refers to the determination by a Commission that a source or practice need not be subject to some or all aspects of regulatory control on the basis that the exposure (including potential exposure) due to the source or practice is too small to

warrant the application of those aspects or that this is the optimum option for protection irrespective of the actual level of the doses or risks;

(k) **Facilities** refer to nuclear installations or radiation facilities in which people may be exposed to ionizing radiation. These include:

- 1) uranium mining and raw material processing facilities such as uranium mines;
- 2) enrichment and fuel manufacturing plants;
- 3) nuclear power plants;
- 4) other reactors such as research reactors and critical assemblies;
- 5) spent fuel reprocessing plants;
- 6) radioactive waste management facilities;
- 7) radiation generator installations and facilities;
- 8) irradiation installations;
- 9) nuclear and radiation facilities for medical, industrial, research and education purposes; and
- 10) such other facilities as the Commission shall determine from time to time;

(l) **Facility operators or operators** refer to any organization or person applying for authorization or authorized and/ or responsible for nuclear, radiation, radioactive waste or transport safety when undertaking activities or in relation to any nuclear facilities or sources of ionizing radiation. This includes, inter alia, private individuals, governmental bodies, consignors or carriers, licensees, hospitals, self-employed persons, etc.;

(m) **Income** refers to the fees and other payments given to the Commission in the conduct of its regulatory functions;

(n) **Individual operator** refers to any individual who manipulates the controls of a nuclear installation and radiation facility;

(o) **Installation operator or Operator** refers to any person, organization, or government entity licensed or authorized to undertake the operation of a nuclear or radiation facility;

(p) **Institute** refers to the Philippine Nuclear Research Institute;

(q) **Ionizing radiation** refers to electromagnetic or particulate radiation capable of producing ion pairs directly or indirectly;

(r) **Ionizing radiation sources** refer to nuclear and other radioactive materials facilities and radiation generating equipment;

(s) **License** refers to a legal document issued by the Commission granting authorization to perform specified activities related to facilities or activities; or any authorization granted by the Commission to the applicant to have the responsibility for the siting,

1 design, construction, commissioning, operation or decommissioning of a nuclear  
2 installation;

3 (t) **Licensee** refers to the authorized person who is a holder of a valid license granted  
4 for a practice or source who has recognized rights and duties for the practice or  
5 source, particularly in relation to protection and safety; or an organization having  
6 overall responsibility for facilities or activities;

7 (u) **Natural sources** refer to naturally occurring sources of radiation, such as the sun  
8 and stars (sources of cosmic radiation) and rocks and soil (terrestrial sources of  
9 radiation);

10 (v) **Nuclear accident** refers to any unintended event, including operating errors,  
11 equipment failures and other mishaps, the consequences or potential consequences  
12 of which are not negligible from the point of view of protection or safety;

13 (w) **Nuclear damage** refers to loss of life, any personal injury or any loss, or damage to,  
14 or loss of use of property, which arises out of or results from the radioactive, toxic,  
15 explosive or other hazardous properties, or any combination thereof, of nuclear fuel  
16 or radioactive products or any waste in, or of nuclear materials coming from,  
17 originating in, or sent to, a nuclear installation or from the ionizing radiation emitted  
18 by any other sources of radiation inside a nuclear installation. Personal injury  
19 includes any physical or mental injury, sickness or disease, death whether caused  
20 directly by a physical trauma or otherwise;

21 (x) **Nuclear incident** refers to any occurrence or series of occurrences having the same  
22 origin which causes nuclear damage or, but only with respect to preventive  
23 measures, creates a grave and imminent threat of causing such damage;

24 (y) **Nuclear installation** refers to any of the following:

- 25 1) a nuclear reactor for research or production of nuclear materials for industrial or  
26 medical use (including critical and sub-critical assemblies);
- 27 2) a plant for preparing or storing fuel for use in a nuclear reactor as described in  
28 paragraph (1);
- 29 3) a nuclear waste storage or disposal facility with an activity that is greater than the  
30 activity level prescribed by regulations made for the purposes of this law;
- 31 4) a facility for production of radioisotopes with an activity that is greater than the  
32 activity level prescribed by regulations made for the purposes of law this section;  
33 and
- 34 5) any other facility that is prescribed for the development, production or use of  
35 nuclear energy or the production, possession or use of a nuclear substance,  
36 prescribed equipment or prescribed information;

37 (z) **Nuclear material** refers to:

1) nuclear fuel, other than natural uranium and depleted uranium, capable of producing energy by a self-sustaining chain process of nuclear fission outside a nuclear reactor, either alone or in combination with some other materials; and

2) Plutonium except that with isotopic concentration exceeding 80% in plutonium-238; uranium-233; uranium enriched in the isotope 235 or 233; uranium containing the mixture of isotopes as occurring in nature other than in the form of ore or ore residue; any material containing one or more of the foregoing;

(aa) **Nuclear or radiological emergency** refers to a non-routine situation that necessitates prompt action primarily to mitigate a hazard due to (a) The energy resulting from a nuclear chain reaction or from the decay of the products of a chain reaction; or (b) Radiation exposure or adverse consequences for human health and safety, quality of life, property or the environment;

(bb) **Nuclear safety** refers to the achievement of proper operating conditions of nuclear installations, proper handling and use of nuclear material, prevention of accidents or mitigation of consequences of accidents resulting in protection of workers, the public, and the environment from undue radiation hazards;

(cc) **Official Gazette** refers to the official journal of the Philippine government where this Act and the Commission's regulations may be published; the journal reports all laws, actions and decisions issued by the government and other information on things such as hearing and tribunals, proposed changes and any thing else the government feels should be told to the public;

(dd) **Person** refers to (1) Any individual, organization, corporation, partnership, firm, association, trust, estate, public or private institution, group, political or administrative entity or other person designated in accordance with national legislation, who or which has responsibility and authority for any action taken under this Act; and (2) any legal successor, representative, agent, or agency of the foregoing;

(ee) **Physical protection** refers to technical and organizational measures for protection of nuclear material or authorized facilities designed to prevent unauthorized access with nuclear installations, nuclear materials and other radioactive materials;

(ff) **Practices** refer to activities that introduce additional sources of exposure or exposure pathways or extends exposure to additional people or modifies the network of exposure pathways from existing sources, so as to increase the exposure or the likelihood of exposure of people or the number of people exposed;



- (gg) **Radiation facility** refers to a facility that utilizes radioactive materials; particle accelerator facility; and other such facility that the Commission shall determine from time to time;
- (hh) **Radiation generating equipment or radiation generator** refers to an equipment or device that generates ionizing radiation when energized (e.g., x-ray generating equipment) or that would, if assembled or repaired, be capable of producing ionizing radiation when energized or an equipment as the Commission shall from time to time determine;
- (ii) **Radiation protection** refers to the protection of people and the environment from the harmful effects of ionizing radiation;
- (jj) **Radiation source** refers to a radiation generator, or a radioactive source or other radioactive material outside the nuclear fuel cycles of research and power reactors;
- (kk) **Radioactive material** refers to any material designated in national law or by a regulatory body as being subject to regulatory control because of its radioactivity which includes sealed and unsealed sources and radioactive waste;
- (ll) **Radioactive source** refers to a radioactive material permanently sealed in a capsule or closely bonded and in a solid form and which is not exempt from regulatory control. This also includes any radioactive material released if the radioactive source is leaking or broken, but does not include material encapsulated for disposal, or nuclear material within the nuclear fuel cycles of research and power reactors;
- (mm) **Radioactive waste** refers to waste substances, objects or equipment for which no further use is foreseen by their owner, with a radionuclide content or surface radionuclide contamination exceeding values permitting their discharge into the environment, these values shall be set out in an implementing regulation;
- (nn) **Radioactive waste disposal** refers to a permanent emplacement of radioactive waste into areas, facilities or installation without the intention of its retrieval;
- (oo) **Radioactive waste and spent fuel storage** refers to the holding of radioactive sources, spent fuel or of radioactive waste in a facility that provides for their/its containment, with the intention of retrieval;
- (pp) **Radionuclide** refers to an unstable form of a chemical element that radioactively decays, resulting in the emission of nuclear radiation;
- (qq) **Registrant** refers to the holder of a current registration;
- (rr) **Registration** refers to a form of authorization for practices of low or moderate risks whereby the person responsible for the practice has prepared and submitted a safety assessment of the facilities and equipment to the Commission and has complied with the legal requirements. The requirements for safety assessment and the conditions

or limitations applied to the practice should be less severe than those for licensing.  
Typical practices that are amenable to registration are those for which:

- (1) safety can largely be ensured by the design of the facilities and equipment;
- (2) the operating procedures are simple to follow;
- (3) the safety training requirements are minimal; and
- (4) there is a history of few problems with safety in operations;

(ss) **Regulatory Body** refers to an organization designated by the government as having legal authority for exercising regulatory control with respect to ionizing radiation sources, including issuing authorizations, and thereby regulating one or more aspects of the safety or security of radioactive sources.

(tt) **Safeguards** refer to measures undertaken to ensure that the nuclear material, non-nuclear material, services, equipment, facilities, information and certain items are not used for the manufacture of nuclear weapons or any other nuclear explosive devices or to further any military purpose;

(uu) **Safety** refers to measures intended to minimize the likelihood of accidents involving radiation sources, nuclear material and their associated facilities;

(vv) **Security** refers to the prevention and detection of and response to, theft, sabotage, unauthorized access, illegal transfer or other malicious acts involving nuclear material, other radioactive substances or their associated facilities;

(ww) **Source** refers to anything that may cause radiation exposure — such as by emitting ionizing radiation or by releasing radioactive substances or material — and can be treated as a single entity for protection and safety purposes;

(xx) **Special Drawing Right**, hereinafter referred to as SDR, refers to the unit of account defined by the International Monetary Fund and used by it for its own operations and transactions;

(yy) **Special fissionable materials** refer to Plutonium-239, Uranium-233, Uranium enriched in the isotopes 235 or 233 and materials containing one or more of the foregoing in concentration or amount exceeding values established by the Commission;

(zz) **Spent Nuclear Fuel** refers to nuclear fuel that has been irradiated in and permanently removed from a reactor core; and

(aaa) **Technical and Scientific Support Organization** refers to external organization or experts who are not part of the Commission's permanent staff from whom the Commission may seek advice or recommendations in the conduct of its regulatory responsibilities.

1           **ARTICLE II – THE PHILIPPINE NUCLEAR REGULATORY COMMISSION**

2           **SECTION 6. *Creation of the Philippine Nuclear Regulatory Commission.***—There  
3 is hereby created the Philippine Nuclear Regulatory Commission (PNRC), hereinafter  
4 referred to as the Commission, that shall be an attached agency of the Department of  
5 Science and Technology for policy direction, coordination, technical and administrative  
6 supervision.

7           **SECTION 7. *Mandate of the Commission.*** – The Commission shall exercise  
8 authority over all aspects of safety, security and safeguards involving nuclear materials and  
9 other radioactive materials, facilities and radiation generating equipment.

10          **SECTION 8. *Regulatory Policy of the PNRC.*** – In issuing authorizations and  
11 regulations under this Act, the Commission shall:

- 12 (a) Impose the minimum requirements to protect the health and safety of the public and  
13 the environment, and ensure the security of ionizing radiation sources;  
14 (b) Prevent the spread of nuclear weapons and prevent nuclear or radiological terrorism  
15 consistent with the obligations of the Philippines under relevant international  
16 instruments;  
17 (c) Establish and implement regulations consistent with relevant international standards  
18 and best practices; and  
19 (d) Ensure that operators are technically and financially qualified to engage in the  
20 proposed activities in accordance with the requirements of this Act and the  
21 Commission's regulations, and has financial protection to fulfill obligations on liability  
22 for nuclear and radiation damage.

23          **SECTION 9. *Functions of the PNRC.*** – The Commission shall:

- 24 (a) Define and formulate policies, regulations, standards, and other issuances as a basis  
25 for its regulatory actions on nuclear and radiation safety, security and safeguards;  
26 (b) Develop and issue regulations and standards, regulatory guides and other  
27 documents necessary for the implementation of this Act and its implementing rules  
28 and regulations;  
29 (c) Issue, amend and revoke rules, regulations and orders pertaining to the financial  
30 capability of operators to cover liability for nuclear damage;  
31 (d) Establish and implement a system of authorization in the form of notification,  
32 registration, and licensing, including modifications, amendments, suspension and  
33 revocation of such authorizations;  
34 (e) Review and assess submissions on safety assessments and security plans from the  
35 facility operators prior to authorization and periodically thereafter, as required;  
36 (f) Inspect, monitor and assess activities and practices to ensure compliance with  
37 applicable regulations, and the terms and conditions of authorizations;

- (g) Take enforcement measures as provided for under Section 21 of this Act in the event of non-compliance with applicable regulations or the terms and conditions of authorizations;
- (h) Define exemptions and exclusions from regulatory control;
- (i) Ensure the application of safety, safeguard and security requirements consistent with national and international commitments;
- (j) Hold hearings and conduct investigations, and for these purposes, administer oaths and affirmations and issue subpoenas to any person to appear and testify, or to appear and produce documents at any designated time and place;
- (k) Cooperate with other governmental or non-governmental bodies having competence in such areas as health and safety, environmental protection, security and transportation of nuclear and related dangerous goods;
- (l) Cooperate with and act as the national competent authority on nuclear safety, security and regulatory matters for the IAEA, foreign governments, ministries, departments, and agencies, relevant regional and international organizations, including law enforcement and intelligence agencies;
- (m) Participate in relevant regional and international conferences related to safety, security and safeguards of nuclear and other radioactive materials and safety of radiation generating equipment;
- (n) Obtain experts' advice and opinions necessary to perform its functions, including the hiring of consultants, contracting of specific projects, or establishing Technical and Scientific Support Organizations (TSOs) or ad hoc advisory bodies;
- (o) Cooperate with other relevant government agencies to establish and maintain a national radiological emergency preparedness and response plan;
- (p) Carry out or contract research activities on radiation safety and security;
- (q) Establish appropriate mechanisms and procedures for informing and consulting the public and other stakeholders about the regulatory process and the safety, health and environmental aspects of regulated activities and practices, including in incidents, accidents and abnormal occurrences;
- (r) Establish and maintain a national register of radiation sources;
- (s) Establish and maintain a national register of persons authorized to carry out activities or practices under this law;
- (t) Cooperate with the IAEA in the application of safeguards in accordance with the Safeguards Agreement, and any protocols thereto, between the Republic of the Philippines and the IAEA, including conducting inspections and visits, carrying out complementary access and providing any assistance or information required by designated IAEA inspectors in the fulfillment of their responsibilities;



- (u) Establish and maintain a State System of Accounting for and Control of nuclear material and a national system for the registration of licenses for nuclear material, and to establish the necessary reporting and record keeping and requirements pursuant to the Safeguards Agreement, and any protocols thereto, between [name of State] and the IAEA;
- (v) Perform such other relevant functions necessary to implement the provisions of this Act.

Nothing in this Act shall preclude the authorized agents of the Department of National Defense and other law enforcement agencies to conduct inspections of atomic energy facilities, materials or any activity jointly with the authorized representatives of the Commission when the national security of the state is involved.

**SECTION 10. *Management System.*** – The Commission shall establish, implement, and assess a management system that is aligned with its safety goals and contributes to its achievement. The Commission shall ensure that regulatory control is stable and consistent.

**SECTION 11. *Organizational Structure of the Commission.*** – The Commission shall be headed by a Commissioner who shall be appointed by the President for a term of five (5) years with a rank equivalent to an Undersecretary. The Commissioner shall be assisted by two Associate Commissioners who shall be appointed by the President with a term of four (4) years and three (3) years respectively. Thereafter, the successors shall be appointed for five (5) years.

The commissioner or at least one (1) of the two (2) associate commissioners shall have the necessary scientific and technical qualifications, preferably an advanced degree in natural sciences or engineering or a broad professional background in any of the said fields.

The Commissioner shall not be removed from service for political considerations, but for just cause which includes misconduct, demonstrated lack of competence, unlawful behavior, inability to perform assigned duties, and the like.

The head of the Commission shall draw up its organizational structure to be submitted to the Department Secretary for approval.

For the proper management and effective implementation of the objectives of the Commission, an Executive Director shall be appointed by the President upon the recommendation of the Commission, and shall perform the following functions:

- (a) Assist the Commissioner in the discharge of his functions as executive and administrative head of the Commission;
- (b) Coordinate and direct the activities of the staff and is responsible for the day-to-day management of the affairs and activities of the Commission;

- 1 (c) Recommend and develop plans to achieve the Commission's objectives;  
2 (d) Provide secretariat services to the Commission; and  
3 (e) Perform such other relevant functions necessary to implement the provisions  
4 of this Act.

5 **SECTION 12. *Use of Income.*** – The budget of the Commission, based on an  
6 annual appropriation from Congress, shall ensure that the Commission has the financial and  
7 human resources necessary to fulfill its assigned responsibilities under this Act.

8 The Commission shall also be authorized to:

- 9 (a) Charge and collect reasonable fees in the performance of its regulatory functions,  
10 provided that such fees shall be imposed by regulation on the basis of such  
11 published criteria as the Commission deems appropriate; and  
12 (b) Use 100% of its income, donations, bequests, grants, and all sums which may be  
13 appropriated for upgrading its physical and human resources, for the conduct of its  
14 activities, and for augmentation of its budget in case of shortfalls.

15 **SECTION 13. *Technical and Scientific Support Organizations.*** – The Commission  
16 is authorized to seek expert opinion and recommendations from independent technical and  
17 scientific support organizations whose technical advice will not have conflict of interest or  
18 improper influence on its regulatory decision making. Any advice offered shall not relieve the  
19 Commission of its responsibilities under this Act, other relevant laws and applicable  
20 regulations.

21 **SECTION 14. *Establishment of an Advisory Board.*** – Upon the recommendation  
22 of the Commission, the Department of Science and Technology shall establish an advisory  
23 board to assist and advise the Commission on the safety and security matters arising from  
24 the use of nuclear and radioactive materials and from the operation of nuclear installations  
25 and radiation facilities, and on regulations applicable to such authorizations. The advisory  
26 board shall be composed of experts from other government agencies or from the academia  
27 and/or non-Government entities or both, not exceeding eleven (11) in number: *Provided,*  
28 however, that the Commission shall have the final decision and responsibility with respect to  
29 such matters.

30  
31 **ARTICLE III – REGULATION AND AUTHORIZATION OF NUCLEAR INSTALLATIONS**  
32 **AND RADIATION FACILITIES**

33 **SECTION 15. *Requirement for Authorization.*** –

- 34 (a) Any person who intends to engage in an activity or practice shall submit a notification  
35 to the Commission of its intention to carry out such activity or practice in the form and  
36 within the time limits required by the Commission.

(b) No authorization to acquire, own, or operate any nuclear installations and radiation facilities shall be issued to an alien, or any corporation or other entity which is owned or controlled by an alien, a foreign corporation, or a foreign government. For purposes of this Act, a corporation or entity is not owned or controlled by an alien, a foreign corporation of a foreign government if at least sixty percent (60%) of its capital stock is owned by Filipino citizens.

**SECTION 16. *Activities Subject to Authorization.*** – It shall be unlawful for any person to transfer, construct, receive, own, possess, operate, import or export any nuclear installations and radiation facilities except under an authorization issued by the Commission under this Act. A person or organization shall be required specific authorization issued by the Commission under this Act to conduct any of the following activities:

- (a) Transfer, receive, acquire, own, possess, or use nuclear or radioactive material for medical, industrial, agricultural and research applications;
- (b) Manufacture and distribute of radioactive materials or products containing radioactive materials to other licensees or persons exempt from the requirements for a license;
- (c) Produce of radioactive materials from particle accelerators;
- (d) Operate nuclear installations and ionizing radiation facilities for research, commercial power, and other purposes;
- (e) Site, construct, commission, operate, dismantle, decommission, close radioactive waste management facilities;
- (f) Transport of nuclear or radioactive materials to, within, and from the Philippines; and
- (g) Engage in or providing nuclear technical services.

**SECTION 17. *Licensing Process and Conditions for Issuance of Authorization.***  
– The Commission shall provide for the licensing process and the conditions for issuance of authorization specified in the Implementing Rules and Regulations issued under this Act.

**SECTION 18. *Responsibilities of the Authorized Person.*** –

- (a) Any person authorized to conduct activities or practices shall have the primary responsibility for the safe and secure conduct of those activities or practices and for ensuring compliance with this Act and all applicable regulatory requirements and conditions of the authorization related to those activities or practices.
- (b) Any person authorized to conduct activities or practices shall provide the Commission with any requested assistance in the performance of its regulatory functions.
- (c) Any person ceasing authorized activities or practices shall inform the Commission prior to the cessation of those activities or practices.

**SECTION 19. *Provisional Authorization.*** – In all cases of application for authorization to construct a facility, if the Commission finds that, on the basis of the technical

1 information and data so far made available to it, there is reasonable assurance that the  
2 proposed facility can be constructed and operated at the proposed location without undue  
3 risk to the health, safety and security of the public and the environment, the Commission  
4 shall initially issue a provisional license to the applicant. Such a provisional authorization  
5 may be granted even if the information on health, safety, and security then available is less  
6 than would be needed for an authorization to operate provided that the Commission is  
7 satisfied that there is reasonable assurance that questions of health, safety, and security will  
8 be so resolved as to warrant the issuance of an authorization to operate the facility.  
9 However, the provisional authorization provided herein shall not exceed one (1) year.

10 **SECTION 20. *Additional Requirements in Case of Nuclear Installation for***  
11 ***Commercial Power: Exemptions.*** – Nothing in this Act shall be construed to exempt the  
12 operator of a nuclear facility designed primarily for the generation of electricity for  
13 commercial purposes, from complying with other requirements provided by existing laws,  
14 such as securing a franchise, a certificate of public convenience and necessity, obtaining  
15 approval for rates and services and others, from the appropriate agency having jurisdiction:  
16 Provided, however, that upon certification by the Commission, importations of nuclear fuel  
17 for use in these facilities shall be free from all taxes and duties in accordance with incentives  
18 under the pertinent provisions of the Board of Investment (BOI) Act.

19 **SECTION 21. *Inspections and Enforcement.*** –

- 20 (a) The Commission shall implement a system of inspection of nuclear and radiation  
21 facilities and transport, through regulations issued under this Act, to verify  
22 compliance with the applicable requirements and conditions of any authorization  
23 issued under Section 16.
- 24 (b) The Commission shall implement a system of verification of the safety and security of  
25 nuclear and other radioactive material through safety and security assessments;  
26 monitoring and verification of compliance with any authorization issued under Section  
27 16; inspections; and the maintenance of appropriate records by licensees. The  
28 verification system shall be provided for in the regulations issued under this Act.
- 29 (c) Where the Commission has established that any person has committed a violation of  
30 relevant nuclear safety, security and safeguards regulations issued under this Act,  
31 the conditions of an authorization issued under Section 16, or other requirements that  
32 do not constitute a criminal offense under Sections [57 and 58] of this Act, the  
33 Commission may impose by order any of the following penalties in conformity with  
34 the proceedings provided for in Section 22: suspension, modification, and revocation  
35 of authorization, or imposition of a civil monetary penalty.

36 **SECTION 22. *Suspension, Modification, and Revocation of Authorizations.*** –  
37 Any authorization issued pursuant to this Act may be suspended, modified or revoked by the



Commission in the event of a willful violation of its conditions, when circumstances in which the public interest, health, safety, or security so requires, when the conditions under which it was issued no longer complied with, or in any circumstance that continued activity under the authorization shall pose an unacceptable risk to people or the environment. *Provided*, That the licensee shall have been accorded an opportunity to demonstrate or achieve compliance with the requirements. In all instances, the Commission shall provide information to the public on the procedures and requirements for suspension, modification, renewal, revocation or relinquishment of authorizations.

No authorization shall be transferred, assigned, encumbered, or in any manner disposed of, either voluntarily, or involuntarily, directly or indirectly, unless the Commission shall, after securing full information, find that such transfer, assignment, encumbrance, or other disposition is in accordance with the purposes and provisions of this Act and shall give its consent in writing.

Upon the suspension, revocation, or expiration of an authorization which is not renewed, and pursuant to Commission order, the licensee shall be required to take such measures as may be necessary to protect the health and safety of the public, and the environment from the harmful effects of radiation, and ensure security of radioactive material and facilities.

Whenever practicable, the Commission may take temporary custody of any nuclear and other radioactive material and facilities held by the licensee pending their appropriate and lawful disposition by or for the licensee.

#### **ARTICLE IV – RADIATION PROTECTION**

##### **SECTION 23. *Regulatory Control to Ensure Radiation Safety.* –**

- (a) The Commission shall take the appropriate steps to ensure that:
- (1) No activity or practice shall be authorized unless it produces sufficient benefit to the exposed person or to the society in a manner that offsets the radiation harm that it may cause;
  - (2) The magnitude of individual doses, the number of persons exposed and the likelihood of incurring exposures shall all be kept as low as reasonably achievable, economic and social factors being taken into account; and
  - (3) No individual shall be exposed to ionizing radiation doses which exceed prescribed national dose limits;
- (b) The Commission shall establish dose limits for persons that may not be exceeded in conducting activities under regulatory control.
- (c) The Commission shall identify sources or practices to be exempted from regulatory control.

- 1 (d) The Commission shall establish clearance levels below which radioactive material  
2 within authorized activities and practices can be released from regulatory control.
- 3 (e) The Commission shall maintain a national system for registration of licensees,  
4 registrants, imported and exported selected items, and ionizing radiation sources.
- 5 (f) The Commission shall ensure that authorized facilities maintain a record of exposure  
6 of the public, patients, and of workers occupationally exposed to ionizing radiation at  
7 their work.
- 8 (g) The Commission shall promulgate appropriate regulations and related guidelines to  
9 address all issues and concerns related to exposure to ionizing radiation from natural  
10 sources.

11 **SECTION 24. *Responsibilities of Authorized Persons in Radiation Protection.* –**

- 12 (a) The authorized person shall bear the prime responsibility for ensuring the safety and  
13 security of the facility and of all activities and practices associated with it.
- 14 (b) Authorized persons shall ensure compliance with the requirements and dose limits  
15 established by the Commission and shall ensure that radiation doses to workers and  
16 the public, including doses from releases to the environment, are as low as  
17 reasonably achievable, taking into account social and economic factors.
- 18 (c) Persons authorized to conduct activities utilizing ionizing radiation for medical  
19 purposes shall ensure the overall patient protection and safety in the prescription of,  
20 and during the delivery of, medical exposures.

21  
22 **ARTICLE V – EMERGENCY PREPAREDNESS AND RESPONSE**

23 **SECTION 25. *Emergency Plan.* –** No authorization or license to conduct an activity  
24 or practice, operate a facility or possess or use a source may be granted unless and until an  
25 appropriate emergency preparedness and response plan has been developed by the  
26 applicant and approved by the Commission.

27 **SECTION 26. *Emergency Preparedness and Response.* –** The Commission shall:

- 28 (a) Develop and maintain a national emergency plan for responding to potential nuclear  
29 or radiological emergencies.
- 30 (b) Coordinate the task of the radiological emergency response organization of the  
31 Commission within the framework of the National Disaster Risk Reduction and  
32 Management Council (NDRRMC) of the Department of National Defense in the event  
33 of a nuclear and radiological emergency; and
- 34 (c) Provide for the activities of an emergency response center and for an international  
35 exchange of information on the radiation situation, consistent with the Philippines'  
36 obligations under the Convention on Early Notification of a Nuclear Accident and the

Convention on Mutual Assistance in the Case of a Nuclear Accident or Radiological Emergency.

#### **ARTICLE VI – TRANSPORT OF NUCLEAR AND OTHER RADIOACTIVE MATERIAL**

**SECTION 27. *Regulation in the Transport of Nuclear and Other Radioactive Material.*** – The Commission shall establish and implement safety and security requirements for the transport of nuclear and other radioactive material to, from and within the jurisdiction of the Philippines in coordination with relevant national government agencies and consistent with the International Atomic Energy Agency (IAEA) regulations for the safe and secure transport of radioactive material.

**SECTION 28. *Requirements for Authorization.*** – No person shall engage in the transport of radioactive material without an authorization issued by the Commission.

#### **ARTICLE VII – IMPORT AND EXPORT OF NUCLEAR AND OTHER RADIOACTIVE MATERIALS**

**SECTION 29. *Export or Import Control.*** – The Commission shall:

- (a) Establish regulatory requirements and relevant guides for the exportation and importation of nuclear and other radioactive materials which require licensees, inter alia:
  - (1) To secure an authorization from the Commission prior to export or import with the assurance of applying safeguards and physical protection measures to protect public health, safety and security;
  - (2) To ensure before import that the exporter has an authorization from the Competent Authority of the exporting country to export such materials to the Philippines in accordance with laws and regulations of that country; and
  - (3) To ensure before export that the importing country has the appropriate technical and administrative capability, resources and regulatory infrastructure needed for the safe and secure management of the requested nuclear and other radioactive material, particularly disused sources; and
- (b) Coordinate with relevant agencies of government and establish appropriate formal mechanisms for coordination to effectively implement these import/export control measures for nuclear and other radioactive material including devices that produce ionizing radiation.

#### **ARTICLE VIII – MANAGEMENT OF SPENT NUCLEAR FUEL AND OTHER RADIOACTIVE WASTE**

1           **SECTION 30. *Regulation of Radioactive Waste and Spent Nuclear Fuel***

2   **Management.** – To ensure the safe and secure management of radioactive waste and spent  
3 fuel, the Commission shall establish:

- 4   (a)   Applicable safety and security requirements and regulations for the protection of  
5       people and the environment from adverse impacts of radioactive waste and spent  
6       fuel management activities;  
7   (b)   A system of authorization of radioactive waste and spent fuel management activities;  
8   (c)   A system of regulatory inspection, documentation and reporting for radioactive waste  
9       and spent fuel management activities, and in the case of disposal, a system of  
10      institutional control; and  
11   (d)   A system of enforcement to ensure compliance with applicable regulations and the  
12      terms and conditions of authorizations for radioactive waste and spent fuel  
13      management activities.

14  
15           **ARTICLE IX – SAFEGUARDS, PHYSICAL PROTECTION AND SECURITY**

16   **SECTION 31. *Safeguards.*** – The Commission shall:

- 17   (a)   Maintain a system of accounting for and control of nuclear materials and establish  
18      requirements for accounting for and methods for control of nuclear material;  
19   (b)   Fulfill the Philippines' obligation to the Non-Proliferation Treaty, the Safeguards  
20      Agreement, and related international treaties, conventions, agreements and  
21      protocols thereto;  
22   (c)   Ensure unimpeded access by designated IAEA inspectors and duly authorized  
23      representatives of the Philippine government agencies to any location or facility  
24      provided for under the Safeguards Agreement and any protocols thereto, with a view  
25      to conducting the verification activities authorized by these instruments; and  
26   (d)   Ensure full cooperation and support to the IAEA by all national government agencies  
27      and authorized persons in the application of safeguards measures.

28   **SECTION 32. *Physical Protection and security of nuclear and other radioactive***  
29 ***material.*** –

- 30   (a)   The Commission shall have the authority to issue regulations under this Act to  
31      implement effective measures to prevent, detect and respond to unauthorized acts  
32      involving nuclear and other radioactive material that may cause injury to persons,  
33      property or the environment in the Republic of the Philippines or otherwise jeopardize  
34      national security.  
35   (b)   The Commission shall establish requirements under the regulations issued under this  
36      Act for the physical protection of nuclear material, and shall fulfill the Republic of the  
37      Philippines' obligations as a party to the Convention on the Physical Protection of



1 Nuclear Material, the Amendment thereto, and other international treaties and  
2 conventions.

3 (c) The Commission shall also have the authority under this Act to issue regulations for  
4 the protection of individuals, society and the environment from the deleterious effects  
5 of radioactive sources.

6 (d) The Commission shall also have the authority under this Act to coordinate with the  
7 relevant agencies of government and seek international cooperation to effectively  
8 implement these security measures.

## 9 10 **ARTICLE X – ADMINISTRATIVE PROCEDURE AND JUDICIAL REVIEW**

### 11 **SECTION 33. *Notice and Conduct of Hearing.* –**

12 In any proceeding under this Act for the grant, suspension, revocation or amendment  
13 of any authorization, or upon the issuance of an order, the Commission shall hold a  
14 hearing upon the request of any person whose interest may be affected and shall admit  
15 such person as a party to the proceeding.

16 The hearings of the Commission may be open to the public and relevant  
17 stakeholders, except where warranted by considerations of security, national defense or  
18 proprietary matters.

19 Except in cases where immediate action is required in order to protect the health and  
20 safety of the public or the national interest, no order issued under Section 22 shall become  
21 effective until after the licensee has had notice for a hearing and opportunity to be heard.

22 Where an order suspending, revoking or modifying an authorization, or an order  
23 issued under Section 22 is made effective without prior notice for a hearing and opportunity  
24 to be heard, the order shall only be temporary pending the hearing and issuance of the  
25 Commission's final decision in the proceeding.

26 **SECTION 34. *Orders and Decisions.* –** All orders and decisions of the Commission  
27 shall be in writing, stating clearly and distinctly the facts and issues involved and the reasons  
28 on which the Commission's order or decision is based, and shall be made available to the  
29 public.

30 **SECTION 35. *Judicial Review.* –** The Court of Appeals is hereby given the power of  
31 judicial review over any final order or decision of the Commission rendered under Section 34  
32 and shall modify or set aside such order or decision when it clearly appears that there was  
33 no evidence before the Commission to support reasonably such order or decision, or that the  
34 same is contrary to law. Any such final decision or order may be reviewed by the Court of  
35 Appeals on the application of any party or other person affected thereby, by certiorari in  
36 appropriate cases, or by petition for review, in accordance with the Rules of Court, within  
37 such period as the Commission may rule or prescribe but not exceeding thirty days from

1 notice of such order or decision. An appeal shall not suspend the grant of authorization, but  
2 shall maintain the suspension or revocation of authorization until after the final disposition of  
3 the appeal by the Court of Appeals, unless said Court determines otherwise. Only questions  
4 of law on such order or decision may be reviewed by the Supreme Court.

5 **SECTION 36. *Notice of Regulation.*** – No regulation adopted by the Commission  
6 shall be effective less than fifteen days after publication of the regulation in the Official  
7 Gazette, except, that if the Commission finds that the health, safety, and security or the  
8 national interest requires, the regulation may be made effective immediately upon  
9 publication in the Official Gazette or upon furnishing copies of the regulation to the persons  
10 affected.

11 **SECTION 37. *Incident Reports.*** – No report by any licensee of any incident arising  
12 out of or in connection with authorized activities made pursuant to any requirement of the  
13 Commission shall be admitted as evidence in any suit or action for damages growing out of  
14 any matter mentioned in such report.

## 16 **ARTICLE XI – CIVIL LIABILITY FOR NUCLEAR AND RADIATION DAMAGE**

17 **SECTION 38. *The Operator Liability.*** – The operator shall be liable for nuclear  
18 damage upon proof that such damage has been caused by a nuclear incident:

- 19 (a) In his nuclear installation;
- 20 (b) Involving nuclear material coming from or originating in his nuclear installation, and  
21 occurring:
- 22 (1) Before liability with regard to nuclear incidents involving the nuclear material  
23 has been assumed, pursuant to the express terms of a contract in writing, by  
24 another installation operator; or
- 25 (2) In the absence of such express terms, before another installation operator has  
26 taken charge of the nuclear material.
- 27 (c) Involving nuclear material sent to his nuclear installation, and occurring:
- 28 (1) After liability with regard to nuclear incidents involving the nuclear material has  
29 been assumed by him, pursuant to the express terms of a contract in writing,  
30 from another installation operator; or
- 31 (2) In the absence of such express terms, after he has taken charge of the nuclear  
32 material: *Provided*, That if nuclear damage is caused by a nuclear incident  
33 occurring in a nuclear installation and involving nuclear material stored therein  
34 incidentally to the carriage of such material, the provisions of paragraph (a) of  
35 this Section shall not apply where another installation operator or person is  
36 solely liable pursuant to the provisions of paragraph (b) or (c) of this Section.

(d) Any provision in this Section to the contrary notwithstanding, the installation operator shall be liable for nuclear damage upon proof that such damage has been caused by a nuclear accident involving nuclear material in the course of carriage:

(1) To a nuclear installation located in the territory of a state not party to an international convention on civil liability for nuclear damage to which the Philippines is a party; or

(2) To international transport between the Philippines and an operator in another Contracting Party to the Vienna Convention.

(e) Whenever both nuclear damage and damage other than nuclear damage have been caused by a nuclear incident or jointly by a nuclear incident and one or more other occurrences, such other damage shall, to the extent that it is not reasonably separable from the nuclear damage be deemed, for purposes of this Act, to be nuclear damage caused by that nuclear incident. Where, however, damage is caused jointly by nuclear incident covered by this Section and by an emission of ionizing radiation not covered by it, nothing in this Section shall limit or otherwise affect the liability, either as regards any persons suffering nuclear damage or by way of recourse or contribution, of any person who may be held liable in connection with that emission of ionizing radiation.

**SECTION 39. Absolute and Exclusive Liability. –**

(a) The liability of the installation operator for nuclear damage shall be absolute.

(b) The installation operator shall not be liable for nuclear damage caused by a nuclear incident directly due to a grave natural disaster of an exceptional character.

(c) Except as otherwise provided in this Act, no person other than the installation operator shall be liable for nuclear damage.

**SECTION 40. Recourse Actions. –** The installation operator shall have a right of recourse only:

(a) If there is such a right pursuant to the express provision of a written contract with the other installation operator; or

(b) If the nuclear incident results from an act or omission done with intent to cause damage, against the individual who has acted or omitted to act with such intent.

**SECTION 41. Gross Negligence or Intentional Act of Claimant. –** If the nuclear damage resulted wholly or partly either from the gross negligence of the person suffering the damage or from an act or omission of such person done with intent to cause damage, the Court may relieve the installation operator from his obligation to pay compensation in respect of the damage suffered by such person.

1       **SECTION 42. *Exceptions to Liability.*** – No installation operator shall be liable for  
2 any nuclear damage caused by a nuclear accident directly due to an act of armed conflict,  
3 hostilities, civil war or insurrection.

4       **SECTION 43. *Limit of Liability.*** – The liability of the installation operator for  
5 nuclear damage under this Act shall be limited to an amount in Philippine pesos which is  
6 equivalent to 300 million Special Drawing Rights (SDRs) (roughly equivalent to 400 million  
7 US dollars), for any one nuclear incident, exclusive of an interest or costs which may be  
8 awarded by the Court in actions for compensation of such nuclear damage. The amount  
9 maybe subject to change, as determined by the Commission, in accordance with  
10 international conventions ratified by the Philippines.

11       **SECTION 44. *Exemption from Liability.*** – The installation operator shall not be  
12 liable under this Act for nuclear damage:

- 13 (a) To the nuclear installation itself or to any property on the site of that installation which  
14 is used or to be used in connection with that installation; or  
15 (b) To the means of transport upon which the nuclear material involved was located at  
16 the time of the nuclear incident.

17       **SECTION 45. *Exclusions.*** – The Commission may, if it determines that the small  
18 extent of the risk involved so warrants, exclude by regulation any small quantities of nuclear  
19 material from the application of the provisions in this Article XIII. *Provided*, That (a) maximum  
20 limits for the exclusion of such quantities have been established by the Board of Governors  
21 of the International Atomic Energy Agency; and (b) any exclusion must be within the limits so  
22 established.

23       **SECTION 46. *Certificate to Carrier.*** – In accordance with such regulations as the  
24 Commission may issue, the appropriate installation operator shall provide the carrier, which  
25 furnishes carriage of nuclear material, with a certificate issued by or on behalf of the insurer  
26 or other financial guarantor furnishing the financial security.

27       **SECTION 47. *Liability of Several Installation Operators.*** – Where nuclear damage  
28 engages the liability of more than one installation operator, the following rules shall apply:

- 29 (a) In so far as damages attributable to each installation operator are not reasonably  
30 separable, the installation operators involved shall be jointly and severally liable;  
31 (b) In case the nuclear incident occurs in the course of carriage of nuclear material,  
32 either in one and the same means of transport, or in the case of storage incidental to  
33 the carriage, in one and the same nuclear installation and causes nuclear damage  
34 which engages the liability of more than one installation operator, the total liability  
35 shall not exceed the highest amount applicable with respect to any one of them  
36 pursuant to Section 43 of this Act; and



(c) In neither of the cases referred to in paragraphs (a) and (b) of this Section shall the liability of any one installation operator exceed the amount established in Section 43 hereof.

**SECTION 48. Operator of Several Installations.** – Subject to the provisions of Section 47, where several nuclear installations of one and the same installation operator are involved in one nuclear incident, such installation operator shall be liable in respect of each nuclear installation involved up to the amount applicable with respect to him pursuant to Section 43.

**SECTION 49. Carrier or Handler of Nuclear Material as Installation Operator.** – The Commission, subject to such terms and conditions as it may by regulation or order prescribe, designate a carrier of nuclear material or a person handling radioactive waste, at his request and with the consent of the installation operator concerned, as installation operator in the place of that installation operator in respect of such nuclear material or radioactive waste respectively. Upon such designation, such carrier or such person shall be considered as an installation operator for the purpose of this Section.

**SECTION 50. Court Having Jurisdiction.** – The Regional Trial Court having jurisdiction over the place where the nuclear incident occurs shall have jurisdiction to determine claims for compensation for such nuclear damage under this Act.

**SECTION 51. Intervention of Commission in Court Proceedings.** – When, after the occurrence of a nuclear incident, it appears that the Government will have to pay indemnity, the Court having jurisdiction over the claims for compensation arising from the nuclear incident, shall allow the Commission, upon its petition, to intervene in the proceedings with respect to technical issues, at any time before final judgment.

**SECTION 52. Compulsory Processes.** – After the occurrence of a nuclear incident for which it appears compensation may be payable under this Act, the Commission may adopt such measures as may be appropriate to determine the persons who were or might have been exposed to ionizing radiation resulting from such nuclear incident, which measures may include a summons to such persons to submit themselves to examination before such authority or body as shall be designated by the Commission within three (3) months from the date of summons. In determining the amount of damages or the right to recover damages, the Court may, in its discretion, take into account the inexcusable failure of the claimant to fulfill or comply with the foregoing obligation.

**SECTION 53. Investigation of Nuclear Incidents.** – The Commission shall make an investigation of the cause and extent of any nuclear incident for which it appears compensation may be payable under this Act and its finding shall be made available to the public, to the parties involved and to the Courts.

1 **ARTICLE XII-TRANSITORY PROVISIONS**

2 **SECTION 54. *The Philippine Nuclear Research Institute. –***

- 3 (a) The regulatory function of the of the Philippine Nuclear Research Institute hereinafter  
4 referred to as the Institute, is hereby transferred to the Commission;
- 5 (b) The development, promotion and use of nuclear energy for peaceful applications  
6 shall remain the responsibility of the Institute, whereupon the Director of the Institute  
7 shall draw up its new organizational structure to be submitted to the President  
8 through the Department of Science & Technology Secretary for approval;
- 9 (c) The Institute shall be the scientific nuclear organization in the country and continue to  
10 function as one of the Research and Development Institutes of the Department of  
11 Science and Technology, and continue its mandate to foster nuclear research and  
12 development including nuclear safety research pursuant to the objectives of  
13 Executive Order No. 128, series of 1987.
- 14 (d) Under this Act, the Institute shall be allowed to use 100% of its income to augment  
15 and hire additional human resources and upgrade its facilities.
- 16 (e) The regulatory functions of the Institute which were inherited from the former  
17 Philippine Atomic Energy Commission by virtue of R.A. No. 2067, as amended and  
18 R.A. No. 5207, as amended, E.O. 128 and E.O. 366 are deemed transferred to the  
19 Commission.
- 20 (f) Previous regulatory issuances – all regulations, rules, orders previously established  
21 by the Philippine Nuclear Research Institute shall remain in force until superseded by  
22 the Commission.

23 **SECTION 55. *The Center for Device Regulation, Radiation, Health and***  
24 ***Research. –***

- 25 (a) The regulatory functions of the Center for Device Regulation, Radiation, Health and  
26 Research hereinafter referred to as the CDRRHR of the Department of Health over  
27 devices generating ionizing radiation by virtue of R.A. 9711 are deemed transferred  
28 to the Commission.
- 29 (b) This Act shall in no way prevent the Department of Health or its line agencies from  
30 imposing additional requirements for the regulation of medical and health-related  
31 devices in the interest of public health and safety as provided for by law.
- 32 (c) The Center for Device Regulation, Radiation, Health and Research shall remain with  
33 the Department of Health.
- 34 (d) Previous regulatory issuances – all regulations, rules, orders pertaining to ionizing  
35 radiation previously established by the Center for Device Regulation, Radiation,  
36 Health and Research shall remain in force until superseded by the Commission.

**SECTION 56. *Human Resources.*** – All plantilla positions of the Nuclear Regulatory Division of the PNRI, Department of Science and Technology (DOST) are hereby transferred to the Commission. Thereafter, all powers, functions and duties, records, files, and assets pertaining to regulation of nuclear and radioactive materials and facilities of the PNRI shall be transferred to the Commission. All plantilla positions of the Radiation Regulation Division of the Center for Device Regulation, Radiation, Health and Research (CDRRHR) of the Department of Health (DOH) which have responsibilities solely in ionizing radiation regulation are also hereby transferred to the Commission. Thereafter, all powers, functions and duties, records, files, and assets of these organizational units shall be transferred to the Commission.

There shall be no diminution of rank, salaries, allowances and benefits of all personnel transferred to the Commission. In case of a difference in the above benefits between the transferred employees of the two agencies, the higher amount shall be adopted. New employees of the Commission shall be entitled to the same allowances and benefits as the transferred employees.

The head of the Commission shall draw up its organizational structure to be submitted to the Department Secretary for approval.

### **ARTICLE XIII – PENAL PROVISIONS**

**SECTION 57. *Violation of Specific Provisions of the Act.*** – Any person who willfully violates, attempts to violate, or conspires to violate, any provision of Section 16 of this Act shall upon conviction thereof, suffer the penalty of imprisonment of not more than five (5) years or a fine of not more than one million pesos (PHP 1,000,000.00) or both.

**SECTION 58. *Violation of Other Provisions of this Act.*** – Any person who shall willfully violate, attempt to violate, or conspire to violate any provisions of this Act for which no penalty is specifically provided or of any regulation, order or authorization issued under this Act shall, upon conviction thereof, suffer the penalty of imprisonment of not more than two (2) years or a fine of not more than five hundred thousand pesos (PHP 500,000.00) or both.

### **ARTICLE XIV – FINAL PROVISIONS**

**SECTION 59. *Appropriations.*** – The amount needed for the initial implementation of this Act shall be taken from the current year's appropriations of the Nuclear Regulatory Division of the PNRI and the licensing and regulatory group of the CDRRHR. Thereafter, such sums as may be necessary for its continued implementation shall be included in the annual General Appropriations Act.

1       **SECTION 60. *Implementing Rules and Regulations.*** – The Commission, in  
2 consultation with the DOST shall issue the rules and regulations necessary to implement the  
3 provisions of this Act.

4       **SECTION 61. *Repealing Clause.*** – The pertinent provisions of Republic Act No.  
5 2067 as amended, otherwise known as the Science Act of 1958, Republic Act No. 5207 as  
6 amended, otherwise known as the Atomic Energy Regulatory and Liability Act of 1968,  
7 Republic Act No. 9711 otherwise known as the Food and Drug Administration Act of 2009,  
8 Executive Order No. 128 Series of 1987 on Reorganizing the National Science and  
9 Technology Authority, rules and regulations and other issuances or parts thereof which are  
10 inconsistent with this Act are hereby repealed, amended or modified accordingly.

11       **SECTION 62. *Separability Clause.*** – If any provision of this Act shall be declared  
12 unconstitutional or invalid, the other provisions not otherwise affected shall remain in full  
13 force and effect.

14       **SECTION 63. *Effectivity Clause.*** – This Act shall take effect fifteen (15) days from  
15 its publication in the *Official Gazette* or in a newspaper of general circulation.

16  
17       Approved,