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Republic of the Philippines HOUSE OF REPRESENTATIVES Overrop City

Quezon City

EIGHTEENTH CONGRESS

First Regular Session

HOUSE BILL No. 6052



Introduced by

BAYAN MUNA Representatives CARLOS ISAGANI T. ZARATE, FERDINAND R. GAITE and EUFEMIA C. CULLAMAT, ACT TEACHERS Party-List Representative FRANCE L. CASTRO, GABRIELA Women's Party Representative ARLENE D. BROSAS and KABATAAN Party-List Representative SARAH JANE I. ELAGO

AN ACT RENEWING THE FRANCHISE GRANTED TO ABS-CBN CORPORATION (FORMERLY ABS-CBN BROADCASTING CORPORATION) UNDER REPUBLIC ACT NO. 7966 OR "AN ACT GRANTING ABS-CBN BROADCASTING CORPORATION A FRANCHISE TO CONSTRUCT; INSTALL, ESTABLISH, OPERATE, AND MAINTAIN BROADCASTING STATIONS IN THE PHILIPPINES, AND FOR OTHER PURPOSES" FOR TWENTY-FIVE (25) YEARS FROM THE EFFECTIVITY OF THIS ACT

EXPLANATORY NOTE

One of the largest and oldest networks in the Philippines is on the verge of a shutdown pending legislative approval of the renewal of its congressional franchise, which expires in March 30, 2020.

The employees, talents, media workers, actors and actresses, and, the millions of televiewers all over the country have expressed their concern on the imminent shutdown of ABS-CBN Broadcasting Network, if it cannot secure a renewal of its franchise. No doubt that there is broad support for the ABS-CBN franchise renewal among the Filipino people. That is clear and apparent. For instance, the online petition initiated by the National Union of Journalists in the Philippines (NUJP) that calls for the House of Representatives to grant ABS-CBN a franchise renewal readily gathered, in just three (3) days, more than 120,000 signatures.

The non-renewal of the ABS-CBN franchise will cost the jobs of some 6,730 regular employees, 900 non-regular workers and more than 3,325 talents, basing on the number of employees listed under the media corporation's report to the Securities and Exchange Commission and the Philippine Stock Exchange.

Yet, an even bigger ripple of the ABS-CBN shutdown is its cost to freedom of the press, in particular, and to democracy in the country, in general.

Pres. Rodrigo Duterte has repeatedly expressed his personal ire on the network and vowed to vigorously block the renewal of its franchise. He even openly advised the owners of the network to just sell it, raising legitimate concerns over the possible takeover of the network by

administration allies. That the president is personally piqued is certainly a miniscule reason in the face of the thousands that will be out of jobs if the network will be out of the airwaves and its dire implications on press freedom, particularly on those critical of the present administration.

The shutdown of ABS-CBN due to a mere personal grudge by the Chief Executive is evocative of the forced shutdown of radio and TV stations during the Marcos martial rule in 1972. In fact, ABS-CBN was padlocked, and eventually sequestered and became one of the TV stations controlled by Marcos and his cronies during that dreaded era.

The refusal to grant franchise to ABS-CBN could be construed as an act against the Constitutionally-protected freedoms, especially of the right to a free and independent press. Section 4, Article III of the 1987 Constitution expressly stated: "No law shall be passed abridging the freedom of speech, of expression, or of the press, or the right of the people peaceably to assemble and petition the government for redress of grievances."

We are in a time that democracy is walking at the edge of a knife as authoritarianism rises once again. In times like this, democratic institutions such as the press are embattled. We are challenged to defy the rising tyranny and stand for freedom and democracy.

In view of the foregoing, urgent passage of this bill is sought.

Approved,

REP. CARLOS ISAGANI T., ZARATE

Bayan Muna Partylist

REP. FERDINAND R. GAITE

Bayan Muna Partylist

REP. EUFEMIA C. CULLAMAT

Bayan Muna Partylist

REP. FRANCE L. CASTRO

ACT Teachers Partylist

REP. ARLENE D. BROSAS

GABRIELA Women's Party

REP. SARAM JANE I. ELAGO

Kalataan Partylist

Republic of the Philippines 1 2 **HOUSE OF REPRESENTATIVES** 3 Quezon City 4 5 EIGHTEENTH CONGRESS 6 First Regular Session 7 6052 8 HOUSE BILL No. 9 10 Introduced by BAYAN MUNA Representatives CARLOS ISAGANI T. ZARATE, 11 FERDINAND R. GAITE and EUFEMIA C. CULLAMAT, 12 13 ACT TEACHERS Party-List Representative FRANCE L. CASTRO, 14 GABRIELA Women's Party Representative ARLENE D. BROSAS and KABATAAN Party-List Representative SARAH JANE I. ELAGO 15 16 17 AN ACT RENEWING THE FRANCHISE GRANTED TO ABS-CBN 18 CORPORATION (FORMERLY ABS-CBN BROADCASTING CORPORATION) UNDER REPUBLIC ACT NO. 7966 OR "AN ACT GRANTING ABS-CBN 19 BROADCASTING CORPORATION A FRANCHISE TO CONSTRUCT; INSTALL, 20 21 ESTABLISH, OPERATE, AND MAINTAIN BROADCASTING STATIONS IN THE 22 PHILIPPINES, AND FOR OTHER PURPOSES" FOR TWENTY-FIVE (25) YEARS FROM THE EFFECTIVITY OF THIS ACT 23 24 25 Be it enacted by the Senate and House of Representatives of the Republic of the Philippines in Congress assembled: 26 27 SECTION 1. Nature and Scope of Franchise. - Subject to the provisions of the 1987 28 Constitution and applicable laws, rules, and regulation, the ABS-CBN Corporation, hereunder 29 referred to as the grantee, its successors or assigns, is hereby granted a franchise to construct, 30 operate, and maintain, for commercial purposes and in the public interest, television and radio broadcasting stations in and throughout the Philippines, through microwave, satellite, digital, or, 31 32 whatever means including the use of any new technologies in television and radio systems, with 33 the corresponding technological auxiliaries or facilities, special broadcast and other broadcast 34 distribution services and relay stations. 35 SECTION 2. Manner of Operation of Stations or Facilities. - The existing and future 36 stations or facilities of the grantee shall be constructed in a manner as will at most result only in 37 the minimum interference on the wavelengths or frequencies and the quality of transmission or 38 reception thereon as should maximize rendition or the grantee's services and/or the availability 39 thereof. 40 SECTION 3. Prior Approval of the National Telecommunications Commission. The grantee shall secure from the National Telecommunications Commission (NTC), the appropriate 41 permits and licenses for the operation of its stations and facilities and shall not use any frequency 42 in the radio/television spectrum without authorization from the NC. The NTC, however, shall 43 not unreasonably withhold or delay the grant of such authority. 44 SECTION 4. Responsibility to the Public. - The grantee shall provide adequate public service 45 time to enable the government, through the said broadcasting stations or facilities, to reach the 46 population on important public issues; provide at all times sound and balanced programming; 47 assist in the functions of public information and education; conform to the ethics of honest 48

enterprise; and not use its stations and facilities for the dissemination of deliberately false

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- 1 information or willful misrepresentation, to the detriment of the public interest, or to incite,
- 2 encourage or assist in treasonable acts.
- 3 **SECTION 5.** *Right of Government.* A special right is hereby reserved to the President of the
- 4 Philippines, in times of war, rebellion, public peril, calamity, emergency, disaster, or disturbance
- 5 of peace and war, rebellion, public peril, calamity, emergency, disaster, or disturbance of peace
- 6 and order; to temporarily take over and operate the stations and facilities of the grantee; to
- 7 temporarily suspend the operation of any station or facility in the interest of public safety,
- 8 security and public welfare; or to authorize the temporary use and operation thereof by any
- 9 agency of the government, upon due compensation to the grantee, for the use of said stations or
- 10 facilities during the period when they shall be so operated.
- 11 The radio spectrum is a finite resource that is part of the national patrimony and the use thereof
- is a privilege conferred upon the grantee by the State and may be withdrawn any time after due
- 13 process.
- 14 SECTION 6. Term of Franchise. The franchise shall be IN EFFECT FOR A PERIOD of
- 15 twenty-five (25) years from the date of **EFFECTIVITY** of this Act. In the event the grantee
- 16 fails to operate continuously for two (2) years, the Franchise, shall be deemed ipso facto revoked.
- 17 **SECTION 7.** Acceptance and Compliance. This Franchise shall become effective upon
- 18 acceptance **GIVEN** in writing to Congress within sixty (60) days from the effectivity of this Act.
- 19 Upon giving such acceptance, the grantee shall exercise the privileges granted under this Act.
- 20 **SECTION 8.** Tax Provision. The grantee, its successors or assigns, shall be liable to pay the
- 21 same taxes on their real estate, buildings and personal property, exclusive of this franchise, as
- other persons or corporations are now or hereafter may be required by law to pay. In addition,
- 23 thereto, the grantee, its successors or assigns, shall pay a franchise tax equivalent to three (3%) of
- 24 all gross receipts of the radio/television business transacted under this franchise by the grantee,
- 25 its successors or assigns, and the said percentage shall be in lieu of all taxes on this franchise or
- 26 earnings thereof. *Provided*, That the grantee, its successors or assigns, shall continue to be liable
- for income taxes payable under Title II of the National Internal Revenue Code pursuant to
- 28 Section 2 of Executive Order No. 72 unless the latter enactment is amended or repealed, in
- 29 which case the amendment or repeal shall be applicable thereto.
- 30 "The grantee shall file the return with and may the tax due thereon to the
- 31 Commissioner of Internal Revenue or his duly authorized representatives in accordance
- with the National Internal Revenue Code, and the return shall be subject to audit by the
- 33 Bureau of Internal Revenue."
- 34 SECTION 9. Self-regulation by Undertaking of Grantee. The grantee shall not require any
- 35 previous censorship of any speech, play, act or scene, or other matter to be broadcast and/or
- 36 telecast from its stations.
- 37 **SECTION 10.** Warranty in Favor of National and Local Governments. The grantee shall
- 38 hold the national, provincial, and municipal governments of the Philippines harmless from all
- 39 claims, accounts, demands, or actions arising out of accidents or injuries, whether to property or
- 40 to persons, caused by the construction or operation of the stations of the grantee.
- 41 SECTION 11. Sale, Lease, Transfer, Usufruct, etc. The grantee shall not lease, transfer,
- 42 grant the usufruct of, sell nor assign this franchise or the rights and privileges acquired
- 43 thereunder to any person, firm, company, corporation or other commercial or legal entity,
- 44 without the prior approval of the Congress of the Philippines. Any person or entity to which this
- 45 franchise is sold, transferred, or assigned shall be subject to all the same conditions, terms, and

- 1 limitation of this Act.
- 2 SECTION 12. Separability Clause. If any of the sections or provisions of this Act is held
- 3 invalid, all the other provisions not affected thereby shall remain valid.
- 4 SECTION 14. Repealability and Nonexclusivity Clauses. This franchise shall be subject to
- 5 amendment, alteration, or repeal by the Congress of the Philippines when the public interest so
- 6 requires and shall not be interpreted as an exclusive grant of the privileges herein provided for.
- 7 SECTION 15. Effectivity Clause. This Act shall take effect fifteen (15) days from the date of
- 8 its publication in at least two (2) newspapers of general circulation in the Philippines.

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10 Approved,

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