

REPUBLIC OF THE PHILIPPINES
HOUSE OF REPRESENTATIVES
Quezon City

SEVENTEENTH CONGRESS
First Regular Session

House Bill No. 1149



Introduced by **MAGDALO Party-List Representative**
HON. GARY C. ALEJANO

EXPLANATORY NOTE

The Philippines is situated along the typhoon belt and the so-called Ring of Fire, a region in the Pacific where many of the Earth's earthquakes and volcanic eruptions occur. Owing to our location, our country is found to be highly vulnerable to natural disasters.

The Hyogo Framework for action 2005-2015 promotes participatory disaster risk reduction (DRR). Participatory disaster risk reduction aims to integrate the views of multiple actors and stakeholders and involve people in the decisions that affect their lives. The youth are considered among the marginalized sectors of our society that is extremely vulnerable to disasters. Hence, their participation in disaster risk reduction is encouraged¹.

Youth, between the ages of 15 and 24, comprise one-fifth of the total population. There are three main rationales for greater voice and participation of the youth: First, the youth have the right to be nurtured, protected, and treated with respect, and, where appropriate, be consulted and involved; Second, it is recognized that the improvement of services for young people requires their views and interests to be well articulated and represented, and; Lastly, participation of young people can promote their personal development, strengthen their knowledge, practical skills, social values, and civic competencies, and prepare them for their roles as adult citizens².

The proposed measure aims to include and empower the Filipino youth in disaster risk reduction in the national level. The bills seeks to include the National Youth Commission (NYC) Chairman be included in the National Disaster Risk Reduction and Management Council (NDRRMC) to voice out the concerns and proposals of the Filipino youth on disasters.

In view of the foregoing, immediate approval of this bill is earnestly requested.


HON. GARY C. ALEJANO

¹ Fernandez, G. and Shaw, R. "Youth Council Participation in Disaster Risk Reduction in Infanta and Makati, Philippines: A Policy Review". <http://link.springer.com/article/10.1007%2Fs13753-013-0014-x#page-1>

² Ibid

1 (RR) "YOUTH REPRESENTATIVE" - REFERS TO A MEMBER OF A YOUTH
2 ORGANIZATION WITH KEY FOCUS IN DISASTER RISK REDUCTION AND
3 MANAGEMENT."

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7 SEC. 3. Section 5 of RA No. 10121 is hereby amended as follows:

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9 "Section 5. *National Disaster Risk Reduction and Management Council.* – The present
10 National Disaster Coordinating Council or NDCC shall henceforth be known as the
11 National Disaster Risk Reduction and Management Council, hereinafter referred to as the
12 NDRRMC or the National Council.

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14 The National Council shall be headed by the Secretary of the Department of National
15 Defense (DND) as Chairperson with the Secretary of the Department of the Interior and
16 Local Government (DILG) as Vice Chairperson for Disaster Preparedness, the Secretary
17 of the Department of Social Welfare and Development (DSWD) as Vice Chairperson for
18 Disaster Response, the Secretary of the Department of Science and Technology (DOST)
19 as Vice Chairperson for Disaster Prevention and Mitigation, and the Director-General of
20 the National Economic and Development Authority (NEDA) as Vice Chairperson for
21 Disaster Rehabilitation and Recovery.

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23 The National Council's members shall be the following:

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25 (v) Commissioner of the National Anti-Poverty Commission-Victims of Disasters and
26 Calamities Sector (NAPCVDC);

27 **(W) CHAIRPERSON OF THE NATIONAL YOUTH COMMISSION (NYC);**

28 [(w)] **(X) Chairperson, National Commission on the Role of Filipino Women;"**

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31 SEC. 4. Section 7 is hereby amended to read as follows:

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33 "Section 7. *Authority of the NDRRMC Chairperson.* - The Chairperson of the NDRRMC
34 may call upon other Instrumentalities or entitles of the government and nongovernment,
35 **CIVIC, AND YOUTH ORGANIZATIONS**, for assistance in terms of the use of their
36 facilities and resources for the protection and preservation of life and properties in the
37 whole range of disaster risk reduction and management, **TAKING EVERY**
38 **PRECAUTION NOT TO EXPOSE YOUTH BELOW THE AGE OF CONSENT**

1 **TO DANGEROUS SITUATIONS.** This authority includes the power to call on the
2 reserve force as defined in Republic Act No. 7077 to assist in relief and rescue during
3 disasters or calamities.”
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5 **SEC. 5.** Section 10 is hereby amended to read as follows:
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7 “Section 10. *Disaster Risk Reduction and Management Organization at the Regional*
8 *Level* - The current Regional Disaster Coordinating Councils shall henceforth be known
9 as the Regional Disaster Risk Reduction and Management Councils (RDRRMCs) which
10 shall coordinate, Integrate, supervise, and evaluate the activities of the LDRRMCs. The
11 RDRRMC shall be responsible in ensuring disaster sensitive regional development plans,
12 and In case of emergencies shall convene the different regional line agencies and
13 concerned Institutions and authorities.
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17 The existing regional offices of the OCD shall serve as secretariat of the RDRRMCs. The
18 RDRRMCs shall be composed of the executives of regional offices and field stations at
19 the regional level of the government agencies, **AS WELL AS REPRESENTATIVES**
20 **FROM THE CIVIL SOCIETY AND YOUTH ORGANIZATIONS.”**
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22 **SEC. 6.** Section 11 is hereby amended to read as follows:
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24 “Section 11. *Organization at the Local Government Level.* - The existing Provincial,
25 City, and Municipal Disaster Coordinating Councils shall henceforth be known as the
26 Provincial, City, and Municipal Disaster Risk Reduction and Management Councils. The
27 Barangay Disaster Coordinating Councils shall cease to exist and its powers and
28 functions shall henceforth be assumed by the existing Barangay Development Councils
29 (BDCs) which shall serve as the LDRRMCs in every barangay.
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31 (a) Composition: The LDRRMC shall be composed of, but not limited to, the
32 following:
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36 (15) The President of the Association of Barangay Captains (ABC), member;

37 **(16) A LOCAL YOUTH REPRESENTATIVE AS MAY BE DETERMINED**
38 **BY THE LGU, IN CONSONANCE WITH THE GUIDELINES ISSUED BY**

1 **NYC, OFFICE OF CIVIL DEFENSE (OCD), AND THE DEPARTMENT**
2 **OF THE INTERIOR AND LOCAL GOVERNMENT (DILG);**

3 [(16)] (17) The Philippine National Red Cross (PNRC), member;

4 [(17)] (18) Four (4) accredited CSOs, members; and

5 [(18)] (19) One (1) private sector representative, member.”
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7 **SEC. 7.** Section 12 is hereby amended to read as follows:
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9 “Section 12. *Local Disaster Risk Reduction and Management Office (LDRRMO).* - (a)
10 There shall be established an LDRRMO In every province, city and municipality, and a
11 Barangay Disaster Risk Reduction and Management Committee (BDRRMC) in every
12 barangay which shall be responsible for setting the direction, development,
13 implementation and coordination of disaster risk **TRAINING AND** management
14 programs within their territorial Jurisdiction.
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18 (b) The provincial, city and municipal DRRMOs or BDRRMCs shall perform the
19 following functions with impartiality given the emerging challenges brought by disasters
20 of our times:
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24 (8) Conduct continuous disaster monitoring and mobilize instrumentalities and
25 entities of the LGUs, CSOs, private groups and organized volunteers,
26 INCLUDING YOUTH ORGANIZATIONS, to utilize their facilities and
27 resources for the protection and preservation of life and properties during
28 emergencies In accordance with existing policies and procedures;
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32 (17) **MONITOR AND ENSURE TRAINING ON AND IMPLEMENTATION**
33 **OF RESPONSE AND REHABILITATION PROGRAMS FOR CHILDREN**
34 **AND YOUTH, SUCH AS MENTAL HEALTH AND PSYCHO-SOCIAL**
35 **SERVICES, GENDER SENSITIVITY AND SECURITY, LIVELIHOOD,**
36 **AND EDUCATION SUBJECT TO CONSULTATION WITH RELEVANT**
37 **GOVERNMENT AGENCIES, INCLUDING BUT NOT LIMITED TO THE**

1 **DEPARTMENT OF SOCIAL WORK AND DEVELOPMENT (DSWD),**
2 **AND THE DEPARTMENT OF HEALTH (DOH);**

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4 [(17)] (18) Within its area, promote and raise public awareness of and compliance
5 with this Act and legislative provisions relevant to the purpose of this Act;

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9 (c) The BDRRMC shall be a regular committee of the existing BDC and shall be subject
10 thereto. The punong barangay shall facilitate and ensure the participation of at least **ONE**
11 **(1) YOUTH REPRESENTATIVE, THROUGH THE GUIDELINES**
12 **FORMULATED BY THE NYC, OCD, AND THE DILG; THE SK**
13 **CHAIRPERSON; AND** two (2) CSO representatives from existing and active
14 community-based people's organizations representing the most vulnerable and
15 marginalized groups in the barangay.”

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17 **SEC. 8.** Section 13 is hereby amended to read as follows:

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19 “Section 13. Accreditation, Mobilization, and Protection of Disaster Volunteers and
20 National Service Reserve Corps, CSOs and the Private Sector. - The government
21 agencies, CSOs, **YOUTH ORGANIZATIONS**, private sector and LGUs may mobilize
22 Individuals or organize volunteers to augment their respective personnel complement and
23 logistical requirements In the delivery of disaster risk reduction programs and activities.
24 The agencies, CSOs, **YOUTH ORGANIZATIONS**, private sector, and LGUs
25 concerned shall take full responsibility for the enhancement, welfare and protection of
26 volunteers, and shall submit the list of volunteers to the OCD, through the LDRRMOs,
27 for accreditation and inclusion in the database of community disaster volunteers.

28
29 A national roster of ACDVs, National Service Reserve Corps, CSOs, **YOUTH**
30 **ORGANIZATIONS**, and the private sector shall be maintained by the OCD through the
31 LDRRMOs. Accreditation shall be done at the municipal or city level.

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33 **YOUTH ORGANIZATIONS UNDER THE YOUTH ORGANIZATION**
34 **REGISTRATION PROGRAM (YORP) OF THE NYC, ESPECIALLY THOSE**
35 **THAT HAVE RECEIVED BASIC TRAINING AND SPECIALIZE IN DISASTER**
36 **RISK REDUCTION AND MANAGEMENT, SHALL BE TAPPED BY THE**
37 **NDRRMC TO ASSIST IN PREPARING FOR, RESPONDING TO, AND**
38 **RECOVERING FROM DISASTERS. NYC SHALL PROVIDE NDRRMC A LIST**

1 **OF ALL YOUTH ORGANIZATIONS ENGAGED IN DISASTER RISK**
2 **REDUCTION MANAGEMENT. PROVIDED, THAT NDRMMC IS NOT**
3 **PRECLUDED FROM TAPPING HIGHER EDUCATION INSTITUTIONS (HEIS)**
4 **AND TECHNICAL VOCATIONAL INSTITUTIONS (TVIS) THROUGH THEIR**
5 **NATIONAL SERVICE TRAINING PROGRAM (NSTP) AND NATIONAL**
6 **SERVICE RESERVE CORPS (NSRC).**

7
8 Mobilization of volunteers shall be in accordance with the guidelines to be formulated by
9 the NDRRMC consistent with the provisions of this Act. Any volunteer who Incurs death
10 or Injury while engaged In any of the activities defined under this Act shall be entitled to
11 compensatory benefits and individual personnel accident insurance as may be defined
12 under the guidelines.

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14 **SEC. 9.** Section 14 is hereby amended to read as follows:

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16 *“Section 14. Integration of Disaster Risk Reduction Education into the School Curricula*
17 *and Sangguniang Kabataan (SK) Program and Mandatory Training for the Public Sector*
18 *Employees. - The DepED, the CHED, the Technical Education and Skills Development*
19 *Authority (TESOA), in coordination with the OCD, the National Youth Commission*
20 *(NYC), the DOST, the DENR, the DILG-BFP, the DOH, the DSWD and other relevant*
21 *agencies, shall Integrate disaster risk reduction and management education in the school*
22 *curricula of secondary and tertiary level of education, including the National Service*
23 *Training Program (NSTP), whether private or public, Including formal and non-formal,*
24 *technical-vocational, Indigenous learning, and out-of-school youth courses and programs.*

25
26 The NDRRMC, the RDRRMCs, the LDRRMCs, the LDRRMOs, the BDRRMCs the SK
27 councils, **AND THE BARANGAY YOUTH REPRESENTATIVE**, shall **ENSURE**
28 [encourage] community, specifically the youth, participation in disaster risk reduction
29 and management activities, such as organizing quick response groups, particularly in
30 Identified disaster-prone areas, as well as the inclusion of disaster risk reduction and
31 management programs as part of the SK programs and projects.

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33 The public sector employees shall be trained in emergency response and preparedness.
34 The training is mandatory for such employees to comply with the provisions of this Act.”

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“Section 15. *Coordination During Emergencies.* - The LDRRMCs shall take the lead in preparing for, responding to, and recovering from the effects of any disaster based on the following criteria:

- (a) The BDC, if a barangay is affected;
- (b) The city/municipal ORRMCs, if two (2) or more barangays are affected;
- (c) The provincial DRRMC, if two (2) or more cities/municipalities are affected;
- (d) The regional DRRMC, if two (2) or more provinces are affected; and
- (e) The NDRRMC, if two (2) or more regions are affected.

The NDRRMC and intermediary LDRRMCs shall always act as support to LGUs which have the primary responsibility as first disaster responders. Private sector and civil society groups, **INCLUDING YOUTH ORGANIZATIONS**, shall work in accordance with the coordination mechanism and policies set by the NDRRMC and concerned LDRRMCs.”

SEC. 11. Section 21 is hereby amended to read as follows:

“Section 21. *Local Disaster Risk Reduction and Management Fund (LDRRMF)*. - The present Local Calamity Fund shall henceforth be known as the Local Disaster Risk Reduction and Management Fund (LDRRMF). Not less than five percent (5%) of the estimated revenue from regular sources shall be set aside as the LDRRMF to support disaster risk management activities such as, but not limited to, pre-disaster preparedness programs including training, purchasing life-saving rescue equipment, supplies and medicines, for post-disaster activities, and for the payment of premiums on calamity insurance. The LDRRMC shall monitor and evaluate the use and disbursement of the LDRRMF based on the LDRRMP as incorporated in the local development plans and annual work and financial plan. Upon the recommendation of the LDRRMO and approval of the sanggunian concerned, the LDRRMC may transfer the said fund to support disaster risk reduction work of other LDRRMCs which are declared under state of calamity.”

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NOT LESS THAN FIVE PERCENT (5%) OF THE LDRRMF SHALL BE ALLOCATED TO SUPPORT YOUTH-ORIENTED PRE- AND POST-DISASTER

ACTIVITIES INCLUDED IN THE YOUTH PLAN SUCH AS, BUT NOT LIMITED TO, TREE-PLANTING, TRAINING, INFORMATION DISSEMINATION, AND CLIMATE CHANGE MITIGATION AND ADAPTATION EFFORTS.

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SEC. 12. All other laws, decrees, executive orders, proclamations and other executive issuances which are inconsistent with or contrary to the provisions of this Act are hereby amended or repealed accordingly.

SEC. 13. If any provision of this Act shall be held unconstitutional or invalid, the other provisions not otherwise affected shall remain in full force and effect.

SEC. 14. This Act shall take effect fifteen (15) days following its complete publication in the Official Gazette or in two (2) national newspapers of general circulation.

Approved,