

Republic of the Philippines
HOUSE OF REPRESENTATIVES
Quezon City

SEVENTEENTH CONGRESS
First Regular Session
1966
House Bill No. _____



Introduced by Representatives
Estrellita B. Suansing and Horacio P. Suansing, Jr.

EXPLANATORY NOTE

Plastic bags have been around for half a century, and no doubt one of the most useful inventions of our time. This time, however, the disadvantageous use of plastic bags has outweighed their benefits.

Every year, four to five trillion plastic bags are used worldwide, with billions of bags ending up as litter. 430,000 gallons of oil are needed to produce 100 million non-biodegradable plastic bags. These bags take hundreds to thousands of years to disintegrate.

It is a known fact that plastic bags contaminate soil and waterways. These are harmful to humans and animals alike, especially when accidentally ingested. Plastic marine debris has been documented to harm at least 267 species and is especially lethal to sea turtles.

Plastic bags and plastic bag composition account for 51.4% of flotsam¹ in Manila Bay in 2006. In a follow-up survey in 2010, this figure increased to 75.55%.² In Laguna de Bay, a 2011 discard survey showed that plastic bags compose 23% of the flotsam. Plastic bags are the top marine debris collected in the Philippines, amounting to 679,957 pounds.³

Moreover, plastic bags contribute, sometimes even magnify, the damage caused by natural calamities that visit the country. One of the major causes of the

¹ Flotsam (noun): floating debris. Merriam-Webster Dictionary

² Klar, M. et al. Report: Everything you (don't) want to know about plastics. Annex 2: The Philippine plastic waste problem: Environmental, social, and economic dimensions. 2014. Eco Waste Coalition. www.naturskyddsforeningen.se

³ The Marine Debris Index. 2009. Ocean Conservancy.

http://act.oceanconservancy.org/pdf/2009_Marine_Debris_Index.pdf

massive flooding that is experienced by our country during the rainy season is the huge amount of garbage that block water drainage.⁴

This bill aims to regulate the use of plastic bags by providing retail stores that provide plastic bags to consumers to implement a plastic bag collection and recycling program. A plastic carry-out bag collection bin shall be placed in each store and shall be visible, easily accessible to the consumer, and clearly marked that the collection bin is available for the purpose of collecting and recycling plastic carry-out bags. These plastic bags shall then be collected, transported, and recycled.

To show compliance, the store shall maintain records describing the collection, transport, and recycling of plastic carry-out bags collected for a minimum of three (3) years and shall make the records available to the DENR or LGU concerned.

In view of the foregoing, immediate passage of this bill is earnestly sought.


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⁴ Klar, M. et al. Report: Everything you (don't) want to know about plastics. Annex 2: The Philippine plastic waste problem: Environmental, social, and economic dimensions. 2014. Eco Waste Coalition. www.naturskyddsforeningen.se

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AN ACT
REQUIRING RETAIL STORES THAT PROVIDE PLASTIC BAGS TO CONSUMERS
TO IMPLEMENT A PLASTIC BAG COLLECTION AND RECYCLING PROGRAM

Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

1 **SECTION 1. Short Title.** – This Act shall be known as the “Plastic Bag
2 Recycling Act of 2014.”

3 **SECTION 2. Declaration of Policies.** – The State shall protect and advance
4 the right of the people to a balanced and healthful ecology in accord with the
5 rhythm and harmony of nature.

6 The State shall promote and protect the global environment to attain
7 sustainable development while recognizing the primary responsibility of local
8 government units to deal with environmental problems.

9 The State recognizes that the responsibility of cleaning the habitat and
10 environment is primarily area-based.

11 Finally, the State recognizes that a clean and healthy environment is for the
12 good of all and should, therefore, be the concern of all.

13 **SECTION 3. Definition of Terms.** – As used in this Act, the term:

14 A) “Consumer” means any person who makes a purchase at retail for any
15 purpose other than resale;

16 B) “Manufacturer” means the producer of a plastic carry-out bag sold to a store;

- 1 C) "Operator" means a person in control of, or having daily responsibility for,
2 the daily operation of a store, which may include, but is not limited to, the
3 owner of the store;
- 4 D) "Plastic carry-out bag" means any plastic, latex, or polypropylene carry-out
5 bag provided by a store to a consumer at the point of sale;
- 6 E) "Providing plastic bags to consumers" means the act of a retail store of giving
7 to a consumer a plastic bag to store or transport goods purchased at retail;
- 8 F) "Purchase at retail" means the acquisition of the ownership to or title to
9 tangible personal property through a sale at retail;
- 10 G) "Reusable bag" means either of the following:
- 11 a) A bag made of cloth or other machine washable fabric that has
12 handles, or
- 13 b) A durable plastic bag with handles that is specifically designed and
14 manufactured for reuse.
- 15 H) "Store" means a retail establishment that has gross sales of over One
16 Hundred Thousand Pesos (PhP 100,000.00) each month that provides
17 plastic carry-out bags to its consumers as a result of the sale of a product.

18 **SECTION 4. *In-Store Recycling Program.* –**

- 19 A) Within sixty (60) days within the effectivity of this Act, the operator of a store
20 that provides plastic carry-out bags to consumers as part of a purchase at
21 retail shall establish an in-store recycling program pursuant to this Act that
22 provides an opportunity for consumers of the store to return to the store the
23 plastic carry-out bags.
- 24 B) A retail establishment that does not meet the definition of a store in this Act
25 and that provides plastic carry-out bags to consumers at the point of sale
26 may also adopt an in-store recycling program as specified in this Act.
- 27 C) An in-store recycling program provided by the operator of a store shall
28 include all of the following:
- 29 a. A plastic carry-out bag provided by the store shall have printed or
30 displayed on the bag, in a manner visible to a consumer, the words
31 "PLEASE RETURN TO A PARTICIPATING STORE FOR RECYCLING."
- 32 b. A plastic carry-out bag collection bin shall be placed in each store and
33 shall be visible, easily accessible to the consumer, and clearly marked
34 that the collection bin is available for the purpose of collecting and
35 recycling plastic carry-out bags.

- 1 c. All plastic carry-out bags collected by the store shall be collected,
2 transported, and recycled.
- 3 d. The store shall maintain records describing the collection, transport,
4 and recycling of plastic carry-out bags collected for a minimum of
5 three (3) years and shall make the records available to the
6 Department of Environment and Natural Resources or to the local
7 government unit concerned, upon request, to demonstrate compliance
8 with this Act.
- 9 e. The operator of the store shall make reusable bags available to
10 consumers within the store, which may be purchased and used in
11 lieu of using a plastic carry-out bag or paper bag. This subsection is
12 not applicable to a retail establishment specified pursuant to Section
13 4 (B).

14 **SECTION 5. Penalties. –**

- 15 A) A civil liability in the amount of One Hundred Thousand Pesos
16 (Php100,000.00) for the first violation of this Act, Two Hundred Thousand
17 Pesos (Php200,000.00) for the second violation, and Three Hundred
18 Thousand Pesos (Php300,000.00) for the third and subsequent violations
19 shall be imposed upon stores violating this Act.
- 20 B) Any civil penalties collected pursuant to paragraph (A) of this Section shall
21 be paid to the local government of the local government unit where the store
22 is located. The penalties collected pursuant to this Section shall go to an
23 Environmental Protection Fund to be used by the local government to
24 enforce this Act.

25 **SECTION 6. Appropriations. –** The national government shall appropriate such
26 amounts as may be necessary to carry out the provisions and objectives of this Act.

27 **SECTION 7. Separability Clause. –** If any provision, or part thereof, is held
28 invalid or unconstitutional, the remainder of the law of the provision not otherwise
29 affected shall remain valid and subsisting.

30 **SECTION 8. Repealing Clause. –** Any law, presidential decree or issuance,
31 executive order, letter of instruction, administrative order, rule or regulation
32 contrary to, or inconsistent with, the provisions of this Act is hereby repealed,
33 modified, or amended accordingly.

1 **SECTION 9.** *Effectivity Clause.* – This Act shall take effect fifteen (15) days
2 after its publication in two (2) newspapers of general circulation.
3 Approved,