# Republic of the Philippines HOUSE OF REPRESENTATIVES Quezon City, Metro Manila

#### **EIGHTEENTH CONGRESS**

First Regular Session

H.B. No. 4217



## Introduced by: HON. LORD ALLAN JAY Q. VELASCO

"AN ACT AMENDING SECTIONS 15 AND 16 OF REPUBLIC ACT 10071 OTHERWISE KNOWN AS THE 'NATIONAL PROSECUTION SERVICE ACT OF 2010,' APPROPRIATING FUNDS THEREFOR AND FOR OTHER PURPOSES"

#### **EXPLANATORY NOTE**

As the third pillar of this country's criminal justice system, the crucial role of the National Prosecution Service (NPS) of the Department of Justice in the speedy and efficient dispensation of justice cannot be overemphasized.

Without the NPS, the vision of, among others, providing the public an effective system or process in the community by which crimes are investigated and persons suspected thereof taken into custody, prosecuted in court and punished if found guilty, would simply remain to be a myth.

Hence, the NPS deserves the utmost support the government can extend to an equally important component or agency in the Executive Department.

Sections 15 and 16 of Republic Act No. 10071, otherwise known as the "Prosecution Service Act of 2010," provide for the qualifications, ranks, category, prerogatives, salary grade and salaries, allowances, emoluments, retirement benefits and other privileges, among others, of prosecutors to be the same as those of the corresponding justices and judges, as follows:

Prosecutor with the rank of Prosecutor V shall have the same qualification for appointment, rank, category, prerogatives, salary grade, and salaries, allowances, and emoluments and other privileges, shall be subject to the same inhibitions and disqualifications; and shall enjoy the same retirement and other benefits as those of an Associate Justice of the Court of Appeals.

Prosecutors with the rank of Prosecutor IV shall have the same qualifications for appointment, rank, category, prerogatives, salary grade and salaries, allowances, emoluments and other privileges, shall be subject to the same inhibitions and disqualifications; and shall enjoy the same retirement and other benefit as those of a Judge of the Regional Trial Court.

Prosecutor with the rank of Prosecutor III shall have the same qualifications for appointment, rank, category, prerogatives, salary grade and salaries, allowances, emoluments and other privileges, shall be subject to the same inhibitions and disqualifications; and shall enjoy the same retirement and other benefit as those of a Judge of the Metropolitan Trial Court.

Prosecutor with the rank of Prosecutor II shall have the same qualifications for appointment, rank, category, prerogatives, salary grade and salaries, allowances, emoluments and other privileges, shall be subject to the same

inhibitions and disqualifications; and shall enjoy the same retirement and other benefit as those of a Judge of the Municipal Trial Court in cities.

Prosecutor with the rank of Prosecutor I shall have the same qualifications for appointment, rank, category, prerogatives, salary grade and salaries, allowances, emoluments and other privileges, shall be subject to the same inhibitions and disqualifications; and shall enjoy the same retirement and other benefit as those of a Judge of the Municipal Trial Court.

Paragraph 6, of the same Section 16 of the Act, further provides, that:

Any increase after the approval of this Act in the salaries, allowances or retirement benefits or <u>any upgrading of the grades or levels thereof of any or all of the justices or judges</u> referred to herein to whom said emoluments are assimilated <u>shall apply to the corresponding prosecutors</u>. (emphasis and underscoring supplied)

In an *En Banc* Resolution issued on June 26, 2018, the Supreme Court upgraded the positions of the Judges of all first level courts as follows:

A.M. No. 17-09-07-SC (Re: Upgrading of the Salary Grades of the Judges of the Municipal Trial Courts, Municipal Circuit Trial Courts, and Shari'a Circuit Trial Courts, and Municipal Trial Courts in Cities from Salary Grade (SG) 26 and SG 27, respectively, to SG 28) – The Court Resolved to

- (a) NOTE the Memorandum dated June 25, 2018 of Atty. Corazon G. Ferrer-Flores, Deputy Clerk of Court and Chief, Fiscal Management and Budget Office, submitting her report on the instant administrative matter;
- (b) GRANT the Petition dated August 22, 2017 filed by Judge Ricky C. Regino, in his capacity as National President of the Philippine Trial Judges League, Inc.; and
- (c) UPGRADE the positions of the judges of all first level courts as follows:
  - (i) Municipal Trial Courts, Municipal Circuit Trial Courts and Shari'a Circuit Courts, from SG 26 to SG 28; and
  - (ii) Municipal Trial Court in Cities, from SG 27 to SG 28.

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Applying, therefore, the aforequoted paragraph 6, Section 16 of Republic Act No. 10071, in relation to the subject *En Banc* Resolution of the Supreme Court in A.M. No. 17-09-07-SC, all prosecutors with the salary grades of SG 26 and SG 27 shall, **by force of law**, likewise be deemed upgraded to SG 28.

The upgrading of the salary grades or levels of the concerned prosecutors to SG 28, however, would cause a distortion in the qualifications, ranks and category of prosecutors as provided in Sections 15 and 16 of the same Act, since the concerned prosecutors will now have the same qualifications, ranks and category as those of the deputy city and deputy provincial prosecutors and other higher level prosecutors who presently have the salary grades of SG 28.

Meanwhile, all city prosecutors in the city prosecution offices of Metro Manila, regardless of the size of their offices and the number of their assistants, enjoy the salary grade of SG 30;

while the city and provincial prosecutors outside of Metro Manila, unless they have at least 25 assistants, only had salary grades of SG 29.

In order to remedy the seeming distortion in the qualifications, ranks and category of prosecutors as provided in Sections 15 and 16 of Republic Act No. 10071, as a result of the upgrading, as mandated by law, of the salary grades of all assistant prosecutors to SG 28, and so as to arrive at a standard, uniform and consistent salary grades or levels of all associate city and associate provincial prosecutors; assistant city and assistant provincial prosecutors; deputy city and deputy provincial prosecutors, and city and provincial prosecutors throughout the country (that is: SG 28 for all associate city and associate provincial prosecutors; assistant city and assistant provincial prosecutors; SG 29 for all deputy city and deputy provincial prosecutors; and SG 30 for all city and provincial prosecutors), it is now imperative to amend Sections 15 and 16 of the same Act.

In view thereof, the approval of this bill is earnestly sought.

LORD ALLANIAY O. VELASCO

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Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

**SECTION 1.** Section 15 of Republic Act No. 10071 is hereby amended to read as follows: 1 2 3 SEC. 15. Ranks of Prosecutors. - The Prosecutors in the National 4 Prosecution Service shall have the following ranks and salary 5 grades: 6 7 POSITION/ TITLE RANK 8 9 Prosecutor V (1) Senior Deputy State Prosecutors 10 (SG 30) (2) Regional Prosecutors 11 (3) Provincial Prosecutors 12 (4) City Prosecutors 13 14 Prosecutor IV (1) Deputy State Prosecutors 15 (SG 29) (2) Deputy Regional Prosecutors (3) Deputy Provincial Prosecutors 16 17 (4) Deputy City Prosecutors 18 19 Prosecutor III (1) Senior Assistant State Prosecutors 20 (SG 28) (2) Senior Assistant Regional 21 Prosecutors 22 (3) Senior Assistant Provincial 23 Prosecutors 24 (4) Senior Assistant City Prosecutors 25 (5) Assistant State Prosecutors 26 (6) Assistant Regional Prosecutors 27 (7) Assistant Provincial Prosecutors 28 (8) Assistant City Prosecutors 29 (9) Associate Provincial Prosecutors 30 (10) Associate City Prosecutors 31 All Associate Provincial Prosecutors and Associate City 32 Prosecutors whose salary grades have herein been upgraded 33 shall be referred to as Assistant Provincial Prosecutors and 34

Assistant City Prosecutors, respectively.

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SEC. 2. Section 16 of Republic Act No. 10071 is hereby amended to read as follows:

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SEC. 16. Qualifications, Ranks, and Appointments of Prosecutors and other Prosecution Officers. – Prosecutors with the rank of Prosecutor V shall have the same qualifications for appointment, rank, category, prerogatives, salary grade and salaries, allowances, emoluments and other privileges, shall be subject to the same inhibitions and disqualifications, and shall enjoy the same retirement and other benefits as those of an Associate Justice of the Court Appeals.

Prosecutors with the rank of Prosecutor IV shall have the same qualifications for appointment, rank, category, prerogatives, salary grade and salaries, allowances, emoluments and other privileges, shall be subject to the same inhibitions and disqualifications, and shall enjoy the same retirement and other benefits as those of a Judge of the Regional Trial Court.

Prosecutors with the rank of Prosecutor III shall have the same qualifications for appointment, rank, category, privileges, salary grade and salaries, allowances, emoluments and other privileges, shall be subject to the same inhibitions and disqualifications, and shall enjoy the same retirement and other benefits as those of a Judge of the Metropolitan Trial Court.

 Any increase after the approval of this Act in the salaries, allowances or retirement benefits or any upgrading of the grades or levels thereof of any or all of the Justices or Judges referred to herein to whom said emoluments are assimilated shall apply to the corresponding prosecutors.

 All the above prosecutors shall be selected from among qualified and professionally trained members of the legal profession who are of proven integrity and competence. They shall be appointed by the President of the Philippines upon recommendation of the Secretary of Justice and shall serve until they reach the age of sixty-five (65) years old: *Provided, however,* That the ages of "seventy years" and "sixty-five years" and the years of service "twenty years" provided in Republic Act No. 910, as amended, and other retirement laws for judges shall be understood as "sixty-five years" and "sixty years," and "fifteen years," respectively, when applied to prosecutors.

A prosecution attorney or special counsel shall be a member of the bar in good standing and shall have a salary under Salary Grade 26. Such prosecution officer shall be appointed by the Secretary of Justice: *Provided, however*, That with respect to a special counsel, his/her appointment shall be upon the recommendation of the provincial governor or city mayor and with the endorsement of the provincial prosecutor or city prosecutor, as the case may be.

Subject to Section 20 hereof, the salaries and allowances of regional, provincial and city prosecutors and their assistants,

and the members of the prosecution staff, including prosecution attorneys, shall be paid entirely out of national funds and included in the annual appropriations of the DOJ: *Provided, however*, that this provision is without prejudice to the grant of allowances to the above-mentioned prosecutors by their respective local governments in amounts not exceeding fifty percent (50%) of their basic salaries: *Provided, further*, That the whole of the allowances or portion thereof, whether granted by the national or local government, shall be exempt from income tax.

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The salaries, allowances and other emoluments herein fixed shall not apply to officers other than those of prosecutors in the National Prosecution Service, notwithstanding any provisions of law assimilating the salaries of other officers to those herein mentioned.

**SEC. 3.** The Department of Justice (DOJ) shall include in its programs the immediate implementation of this Act. The funding requirements for the corresponding salary adjustments herein shall be included in the General Appropriations Act. The Department of Budget and Management (DBM) shall immediately issue the corresponding Notice of Organization, Staffing and Compensation Action (NOSCA) and release the consequent funds.

SEC. 4. If, for any reason, a portion of this Act is declared unconstitutional or invalid, the same shall not affect the validity of the other provisions not affected thereby.

**SEC. 5.** All laws, decrees, executive orders, issuances, rules and regulations or parts thereof inconsistent with this Act are hereby repealed or modified accordingly.

**SEC. 6.** This Act shall take effect fifteen (15) days after its publication in at least two (2) newspapers of general circulation.

34 Approved,