

Republic of the Philippines
HOUSE OF REPRESENTATIVES
Quezon City

SEVENTEENTH (17TH) CONGRESS
First Regular Session

House Bill No. **517**

HOUSE OF REPRESENTATIVES

RECEIVED

DATE: 30 JUN 2016

TIME: 5:40 PM

BY: [Signature]

REGISTRATION UNIT
BILLS AND INDEX SERVICE

Introduced by: Rep. BERNADETTE R. HERRERA-DY

**AN ACT RATIONALIZING THE ECONOMIC REGULATION OF WATER
UTILITIES, CREATING THE WATER REGULATORY COMMISSION AND FOR
OTHER PURPOSES**

EXPLANATORY NOTE

The Philippines is a water rich country, yet despite an overflowing capital, many Filipinos experience deprivation from affordable, safe drinking water and a working sanitation system. This perennial problem has seriously affected the lives of our citizens in terms of health, sanitation, food security, and livelihood, in addition to negatively impacting the environment.

As noted at the 6th World Water Forum,¹ the lack of sufficient, safe, acceptable, accessible, affordable drinking water and sanitation is not a problem unique to the Philippines, but it is incumbent on each country to push for strong standards within its government and to contribute to global governance on the issues of water and sanitation.

The Philippines is lacking a strong liquid in-liquid out system, meaning that even if households are serviced with clean drinking water, a minute number receive adequate sanitation and sewerage services, leading to severe cases of leptospirosis, dengue, typhoid, and related tropical and water-borne illnesses. This year alone there has been a 16% increase in cases of dengue fever over the same period last year. Moreover, 31% of illnesses in the country are water-related.

The Water Regulatory Act seeks to rationalize the economic as well as administrative regulation of water utilities through an independent, quasi-judicial body called the Water Regulatory Commission. Among its functions are to set the policy for water supply, sewerage and septage management; issue and licenses; set, review and approve rates; review and suspend contracts; initiate investigations on erring officials through its quasi-judicial nature;

¹ Held at Marseille, France. See <http://www.worldwaterforum6.org/en/>

review and revoke issuances, memoranda and the like that are not in accordance with the spirit of the Commission and ensure that the welfare of consumers are prioritized. To streamline organizational functions and responsibilities, the pertinent regulatory units of the MWSS, NWRB and LWUA will also be transferred to the Commission.

To live in a community that is clean, free from human waste, and abundant with safe and affordable drinking water is an utmost human right, so much so that 189 states recognized the Right to Water and Sanitation at the United Nations in 2011, according to the World Water Forum.² In step with the international movement, through this bill the Philippines is declaring a primary political priority the universal access to water and sanitation and sustainable management of water resources, forming an indispensable basis for social and economic improvement and basic health and prosperity. The Philippines is also committing to meeting and exceeding the Millennium Development Goals for water and sanitation. To ensure Filipinos the benefit of this most fundamental human right, the urgent approval of this bill is earnestly sought.



BERNADETTE HERRERA-DY

² See About page, 6th World Water Forum, <http://www.worldwaterforum6.org/en/the-forum/about/>

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AN ACT RATIONALIZING THE ECONOMIC REGULATION OF WATER UTILITIES, CREATING THE WATER REGULATORY COMMISSION AND FOR OTHER PURPOSES

Be it enacted in the Senate and House of Representatives of the Philippines in the Congress assembled:

CHAPTER 1 - GENERAL PROVISIONS

SEC. 1. Short Title. This Act shall be known as the “*Water Regulatory Act of 201_*”.

SEC. 2. Declaration of National Policy. – It is hereby declared the policy of the State to recognize, protect, realize and enhance the right of all Filipinos to safe and clean drinking water and sanitation as essential to the full enjoyment of life and all human rights.

In the pursuit of this Policy, this Act shall have the following objectives:

- a) To prioritize and seek the immediate attainment of universal access to safe, adequate, affordable and sustainable water supply and sanitation services for all Filipinos, and adopt all necessary measures directed towards the realization of the human right to water;
- b) To accelerate the expansion, improvement and, ultimately, efficient provision of Level III water supply systems and sanitation services for the entire country, in a manner consistent with the protection, preservation and revival of the quality of the country’s water resources;
- c) To encourage and enable private sector leadership in the continued growth and development of water supply and septage management and sewerage facilities and services;

- d) To create a business and regulatory environment that is level, transparent and conducive for public and private domestic and foreign investment in water supply and sanitation services;
- e) To provide incentives and/or support to encourage investments, and/or take all steps necessary for the provision of affordable access to water supply and sanitation services in unserved and underserved areas;
- f) To ensure that water resources allocated to water service providers are used efficiently to meet public demand;
- g) To ensure fair, just and reasonable tariffs, rates and charges for water supply and sanitation services;
- h) To protect the legal and other interests of consumers of water supply and sanitation services rendered by public and private sector licensees;
- i) To establish an administrative process for economic regulation that is stable, transparent and fair, giving due emphasis to technical, legal, environmental, economic and financial considerations and with due regard to the observance of due process at all times; and
- j) To establish a strong and independent economic regulatory body to ensure consumer protection, promote good business practice and competition among Service Providers and full public accountability to achieve greater operational and economic efficiency.

SEC. 3. Definition of Terms. – As used under this Act, the following words or terms shall have the following meaning:

- a) “Bulk water suppliers” shall refer to any entity, natural or juridical, whether public or private, supplying or intending to supply large quantities of raw or treated water to buyers who will use it for own consumption, such as industrial companies, or for retail distribution to consumers, such as Water Districts or subdivisions managing their own distribution network.
- b) “Commission” shall mean the Water Regulatory Commission.
- c) “Levels of water supply service” – consistent with the definitions provided under NEDA Board Resolution No. 12 (Series of 1995) shall mean as follows:
 - Level I (*point source*) - a protected well or a developed spring with an outlet but without a distribution system, generally adaptable for rural areas where the houses are thinly scattered. A Level I facility normally serves an average of 15 households.
 - Level II (*communal faucet system or standposts*) - a system composed of a source, a reservoir, a piped distribution network, and communal faucets. Usually, one faucet serves 4 to 6 households. Generally suitable for rural and urban fringe areas where houses are clustered densely to justify a simple piped system.
 - Level III (*waterworks system or individual house connections*) - a system with a source, a reservoir, a piped distribution network and household taps. It is generally suited for densely populated urban areas.

- 1 d) "License" shall mean the Water Supply and/or Sanitation Services Operating
2 License that the Commission is authorized to grant and issue to Service Providers.
- 3 e) "Licensee" shall mean the Service Provider to whom a License is granted or issued
4 by the Commission.
- 5 f) "LWUA" shall mean the Local Water Utilities Administration created under
6 Presidential Decree No. 198, as amended.
- 7 g) "MWSS" shall mean the Metropolitan Waterworks and Sewerage System, created by
8 Republic Act 6234.
- 9 h) "NWRB" shall mean the National Water Resources Board created by Presidential
10 Decree No. 424, as amended by Executive Order No. 124-A.
- 11 i) "Regulatory Units" shall refer to the regulatory offices established under Section 5 of
12 this Act to issue Licenses authorizing the operation of Water Supply and Sanitation
13 Services; provide, review, determine, fix, and approve water and sewerage tariffs,
14 rates and charges that Licensees may impose; and exercise such other functions and
15 powers as may be provided hereunder.
- 16 j) "Sanitation" as used under this Act, refers only to sewerage, sanitation and septage
17 management.
- 18 k) "Service Area" shall refer to the area covered by the water distribution system,
19 sewerage and septage management services.
- 20 l) "Service Provider" shall refer to any entity, natural or juridical, whether private or
21 public, providing or intending to provide levels II & III water supply, including
22 bulk water suppliers; sewerage; and/or septage treatment and disposal services for
23 domestic/residential, industrial or commercial use.
- 24 l) "Sewerage" shall refer to any system or network of sanitary pipelines, ditches,
25 channels or conduits including pumping stations, lift stations and force mains, service
26 connections including other constructions, devices or appliances appurtenant thereof,
27 which includes the collection, sanitary piping transport, pumping and treatment of
28 water-borne human or animal waste removed from residences, buildings,
29 institutions, industrial and commercial establishments to point of sewerage treatment
30 plant disposal.
- 31 m) "Septage" shall refer to sludge produced on individual onsite wastewater disposal
32 systems, principally septic tanks and cesspools.
- 33 n) "Septage Management" shall refer to the provision of proper collection, septage
34 treatment and disposal of septage.
- 35 o) "Tariffs" shall refer to such amounts which may be charged by Licensees of Water
36 Supply and/or Sanitation Services for their services based on principles, standards,
37 and guidelines established by the Commission.
- 38 p) "Water District" shall refer to government-owned and controlled corporations
39 organized under Presidential Decree No. 198, as amended, created primarily to
40 acquire, install, operate, maintain and improve water supply and distribution systems
41 for domestic, industrial and municipal uses of residents and to provide, maintain and
42 operate waste water collection, treatment and disposal facilities within the boundaries
43 of the district.

- 1 q) "Water Supply and/or Sanitation Service"- refers to any activity comprising of
2 Levels II and III water supply including suppliers to subdivisions and other Service
3 Providers; sewerage; and septage treatment and disposal services.
4

5 CHAPTER 2 - ORGANIZATION 6

7 **SEC. 4. *The Water Regulatory Commission.*** – There is hereby created and established
8 an independent, quasi-judicial regulatory body to be named the Water Regulatory
9 Commission, hereinafter referred to as the "Commission", which shall be organized within
10 one hundred twenty (120) days after the effectivity of this Act.
11

12 The Commission shall be placed under the administrative supervision of the Office of
13 the President.
14

15 The Commission shall have a Board of Commissioners, and shall be vested with powers
16 and functions, as conferred and set forth hereunder.
17

18 **SEC. 5. *The Regulatory Units.*** – The Regulatory Units of the Commission shall be
19 composed of the Provincial Regulatory Units and the Central Regulatory Unit.
20

21 The Provincial Regulatory Units shall be established by the Commission in accordance
22 with such rules, regulations, guidelines and standards as the Commission shall issue, and as
23 provided hereunder.
24

25 Moreover, the pertinent regulatory divisions or units of MWSS, NWRB and LWUA are
26 hereby transferred to the Commission, and they shall collectively comprise its Central
27 Regulatory Unit for water supply and sanitation services that
28

- 29 (a) provide services to more than one province;
30 (b) are owned, operated and/or maintained by special economic zones and Metro
31 Manila concessionaires.
32

33 **SEC. 6. *Powers and Functions of the Commission.*** – The overall authority and
34 powers of the Commission shall cover and apply to all Service Providers, whether private or
35 public, providing or intending to provide levels II & III water supply, including suppliers to
36 subdivisions and/or other Service Providers; sewerage; and/or septage treatment and
37 disposal services for domestic/residential, industrial or commercial use.
38

39 The Commission shall have the following powers and functions:
40

- 41 a) Provide the overall policy directions, strategies and targets to meet the goals and
42 objectives for water supply, sewerage and septage management.
43 b) Issue and promulgate rules, regulations and guidelines as may be necessary to
44 implement and enforce its powers and functions under this Act;

- 1 c) Set and enforce just and reasonable technical standards, classifications and
2 measurements of service;
- 3 d) Appoint the central and provincial regulators;
- 4 e) Establish rules and regulations to monitor, avoid and provide remedies for any
5 market power abuse or anti-competitive or discriminatory act or behavior by or
6 against any participant in the water supply and sanitation sector. Upon finding that
7 a market participant has engaged in, or fell victim to such act or behavior, the
8 WRC shall act to stop and/or redress the same. Such remedies may, without
9 limitation, include the imposition of price controls, issuance of injunctions,
10 requirement of divestment or disgorgement of excess profits, invalidation of
11 contracts and imposition of fines and penalties pursuant to this Act.
- 12 f) Adopt and require that books, records and accounts be kept and maintained in
13 accordance with the prescribed uniform accounting system;
- 14 g) Fix and determine proper and adequate rates of depreciation of properties and
15 equipment used in Water Supply and Sanitation Service/s;
- 16 h) Impose and collect annual levies determined as a percentage of gross revenue
17 accruing in relation to the licensed activities, and reasonable fees and surcharges as
18 may be necessary for achieving the purposes, powers and functions of the
19 Commission;
- 20 i) Require the submission reports of finances and operations, verified under oaths by
21 the owner or president and secretary of the Licensee;
- 22 j) Determine and require the monitoring and submission of such data, statistics and
23 other information from the Regulatory Units and any or all licensees as may be
24 necessary for the effective and efficient exercise of its duties, functions, powers
25 and responsibilities.
- 26 k) Investigate, *motu proprio* or upon complaint in writing, any matter concerning the
27 operation of the service and require that service be provided in proper and suitable
28 manner;
- 29 l) Impose penalties and fines against any Licensee or against its owners, directors,
30 officers, agents or representatives for any violation of this Act or of the license,
31 order, rule regulation or requirement issued by the Commission;
- 32 m) Require any Licensee to pay the actual expenses incurred by the Commission in
33 any investigation if it shall be found that a Licensee violated any provision of this
34 Act or of the license, order, rule regulation or requirement issued by the
35 Commission;
- 36 n) Advise, apprise and coordinate with other relevant agencies of the national or
37 local government on any matter relating to Water Supply and/or Sanitation
38 Services;
- 39 o) Deputize agents, whether from the public or private sector, to assist in the
40 performance of any of the powers and functions of the Commission;
- 41 p) Upon appeal and after due hearing, appoint an interim or temporary management
42 committee to ensure continuity of service in cases a Licensee fails to meet
43 conditions of the license and the concerned Regulatory Unit fails or refuses to
44 appoint an interim management committee as provided in the following section.

- q) Appoint, hire and maintain adequate staff and personnel, advisers, and/or consultants, with suitable qualifications and experience, as necessary;
- r) Original and exclusive jurisdiction over all cases contesting rates, fees, fines and penalties imposed by the Regulatory Units in the exercise of their powers, functions and responsibilities, as set forth herein, and over all cases involving disputes between and among participants or stakeholders in the Water Supply and Sanitation services; and
- s) Such other incidental powers and functions as may be necessary to attain the objectives of this Act.

SEC. 7. Powers and Functions of the Regulatory Units. – The Regulatory Units of the Commission shall have the following powers and functions:

- a) Subject to the review and approval of the Commission, issue and promulgate rules, regulations and guidelines as may be necessary to implement and enforce its powers and functions under this Section;
- b) Issue Licenses authorizing the operation of Water Supply and Sanitation Services in any specified area or areas within the Philippines.
- c) Impose fines, charges and other penalties upon any Provider and/or its officers and stockholders who shall fail or refuse to register and/or obtain a License prior to operation or commencement of business, as provided hereunder.
- d) Consistent with rules, guidelines, procedures and methodologies which the Commission shall provide, review, determine, fix, and approve proposed water and sewerage tariffs, rates and charges that Licensees may impose upon their customers/consumers;
- e) Appraise and value property and equipment used by Licensees in providing water supply and sanitation service/s.
- f) Enforce technical, financial and other performance standards set by the Commission for licensees/utilities;
- g) Respond to consumer complaints and ensure the adequate promotion of consumer interests;
- h) Investigate accidents directly or indirectly arising from or connected with the maintenance or operation of the service, and make such order or recommendation as the public interest may warrant;
- i) Upon petition or *motu proprio* where in its determination public interest so dictates, require the review and/or approval of contracts or agreements that may impact on the tariff and rates of service provision entered into by Service Providers;
- j) Require the submission of reports, plans and other documents that set out the performance targets of the licensees/utilities, and regular accomplishment reports;
- k) Impose and collect annual levies determined as a percentage of gross revenue accruing in relation to the licensed activities, and reasonable fees and surcharges as may be necessary for achieving the purposes, powers and functions of the regulator;
- l) Conduct benchmarking and monitor the performance of licensees/utilities under

- 1 their jurisdiction, and publish reports detailing the results thereof, as may be
2 necessary or required by the Commission;
- 3 m) Amend, modify, suspend or revoke any License issued by them, after due notice
4 and hearing, on any of the following grounds:
- 5 i. when the facts and circumstances on the strength of which the license was
6 issued have been misrepresented or has materially changed;
- 7 ii. where the Licensee has failed to meet or comply with terms, conditions and
8 performance targets - including but not limited to service expansion - that may
9 have been set in the license;
- 10 iii. where the Licensee is found to be manifestly incompetent in the operation of or
11 provision of Water Supply and Sanitation services in its area; or
- 12 iv. when the holder thereof has violated or willfully refused to comply with any
13 order, rule or regulation of the Commission or any provision of this Act;
- 14 n) Appoint an interim management committee to ensure continuity of service in case
15 a licensee fails to meet conditions of the license; and
- 16 o) Submit performance plans and reports as required by the Commission.
- 17

18 **SEC. 8. Composition.** – The Commission shall be a collegial body composed of five
19 (5) full-time members composed of a Chairperson and four (4) members, who shall all be
20 appointed by the President of the Philippines. All members of the Commission must be
21 citizens and residents of the Philippines, at least thirty five (35) years of age, and of good
22 moral character, recognized integrity and competence in the field of law, business,
23 commerce, finance, accounting or public administration, water or utility economics,
24 management, physical or engineering services, hydrology and other related services, with
25 at least three (3) years actual and distinguished experience in their respective fields of
26 expertise; *Provided* that out of the four members of the Commission, at least one (1) shall
27 be a member of the Philippine Bar with at least ten years' experience in the active practice
28 of law, and at least one (1) shall be a certified public accountant with at least ten years
29 experience in active practice.

30

31 The term of office of each member of the Commission shall be seven (7) years;
32 *Provided, however,* that among the members first appointed, the Chairperson shall serve
33 for a period of seven (7) years, two (2) members shall serve for five (5) years and the
34 other two (2) members shall serve for three (3) years; *Provided, further,* that any member
35 whose term has expired as specified herein shall serve as such until his successor shall
36 have been appointed and qualified; *Provided, moreover,* that any appointment to fill a
37 vacancy in the Commission arising from death, removal, retirement or resignation shall be
38 made only for the unexpired term; and *Provided, finally,* that in no case shall any member
39 serve for more than seven (7) years in the Commission.

40

41 The Commission shall meet as often as may be necessary on such day or days as the
42 Chairperson may fix. The presence of at least three (3) members of the Commission shall
43 constitute a quorum, which shall be necessary for the transaction of any business. The
44 affirmative vote of majority of the members of the Commission where a quorum is present

1 shall be necessary for the adoption of any order, resolution, decisions, or other act of the
2 Commission in the exercise of its quasi-judicial functions; Provided that in promulgating
3 rules, regulations, guidelines and in the exercise of its quasi-legislative functions, an
4 affirmative vote of three (3) members shall be required.

5
6 The Chairman of the Commission shall exercise general executive control and
7 supervision of the Commission and its members, staff and personnel, agents and
8 representatives.

9
10 Within three (3) months from the creation of the WRC and the appointment of all
11 Members of the Commission, the Chairman shall submit for the approval by the President of
12 the Philippines the new organizational structure and plantilla positions necessary to carry out
13 the powers and functions of the Commission, including those of the Central and Provincial
14 Regulatory Units.

15
16 The staff and personnel positions of the WRC shall be filled by regular appointments in
17 accordance with a staffing plan to be prepared by the Commission.

18
19 Members of the Commission shall enjoy security of tenure and shall not be suspended or
20 removed from office except for just cause as specified by law.

21
22 The Chairman and members of the Commission or any of their relatives within the fourth
23 civil degree of consanguinity or affinity, legitimate or common law, shall be prohibited from
24 holding any interest whatsoever, either as investor, stockholder, officer or director, in any
25 company or entity engaged in the business of transmitting, generating, supplying or
26 distributing any form of energy and must, therefore, divest through sale or legal disposition
27 of any and all interests in the water sector upon assumption of office.

28
29 **SEC. 9. *Executive Director.*** – The WRC shall appoint an Executive Director who
30 shall head the WRC Secretariat, keep and maintain the official record and report of the
31 proceedings of the Commission, and have the authority to administer oaths in all matters
32 falling within the jurisdiction of the Commission.

33
34 The Executive Director shall be responsible for the effective implementation of the
35 policies, plans, programs, rules, regulations and directives of the Commission; coordinate
36 and supervise the activities of the different operating units under the Commission; and
37 perform such functions as may be assigned by the Chairperson and/or other members of the
38 Commission.

39
40 **SEC. 10. *WRC Secretariat.*** – The Commission shall also establish a Secretariat which
41 shall provide the Commission with technical and other support including, *among others*:

- 42
43 a) Providing the necessary technical inputs and secretariat support to the Commission to
44 facilitate the conduct of its functions;

- b) Coordinating with Regulatory Units to ensure proper implementation of the rules, regulations and guidelines promulgated by the Commission;
- c) Monitoring and assessing activities of the Regulatory Units vis-à-vis their respective annual performance plans and targets;
- d) Maintaining a database on the WSS sector; and
- e) Coordinating with other relevant agencies of the national or local government on any matter relating to WSS.

SEC. 11. *Compensation and Other Emoluments.* – The compensation of the members of the Commission and its staff shall be exempt from the coverage of Republic Act. No. 6758, otherwise known as the “Salary Standardization Act.” Provided, that the salaries of the Commission and its staff shall conform as closely as possible to the principles of R.A. 6758.

For this purpose, the schedule of compensation of the Commission and its Regulatory Units and staff shall be submitted for approval of the President of the Philippines. The compensation schedule of the Commission and its Regulatory Units and staff shall be implemented within six (6) months from the effectivity of this Act and maybe upgraded by the President of the Philippines as the need arises: Provided further, that in no case shall the compensation of the Commission and its staff be upgraded more than once a year.

Pertinent civil service laws, rules and regulations of the Philippines shall be applicable to the Commission.

The Chairman and members of the Commission shall initially be entitled to the same salaries, allowances and benefits as those of the Presiding Justice and Associate Justices of the Supreme Court, respectively.

CHAPTER 3 - REGISTRATION AND LICENSING

SEC. 12. *Registration and Licensing of All Water Supply and/or Sanitation Services*
– All Water Supply and/or Sanitation Service Providers, including Bulk Water Suppliers and those providing services to subdivisions and/or other Service Providers, shall register with the Commission and, subject to such rules, guidelines, procedures and other issuances as the Commission may issue, obtain a License to operate from the appropriate Regulatory Units.

The Commission shall also ensure that the granting and revocation of licenses are carried out fairly, transparently, and without discrimination. Its issuances shall therefore specify, among others, the qualifications, requirements and procedure for the granting and revocation of Licenses, as well as the standards and performance targets that must continuously be complied with in order to keep such licenses valid.

1 Unless otherwise provided herein or by the Commission, no public Water Supply and/or
2 Sanitation Service provider shall commence or conduct the business of providing water
3 supply and sanitation services without first obtaining a license.
4

5 Concession agreements and other contracts for water supply provision currently existing
6 shall remain valid and in force, unless otherwise invalidated by the Commission where
7 public interest so dictates, after due notice and hearing.
8

9 **SEC 13. *Conditions of License.*** – The Commission and/or the concerned Regulatory
10 Unit, may impose such conditions in the issued License, as it may be deem necessary, such as
11 but not limited to:
12

- 13 a) Tariffs, rates and charges that may be imposed from its customers/consumers.
- 14 b) Term fixing the duration of the privilege.
- 15 c) Grounds for modification, suspension or cancellation of the License.
- 16 d) Minimum technical performance and service level standards.
- 17 e) Expansion targets and service level improvements over time.
- 18 f) Restrictions or conditions for transferability of the business or controlling interest in
19 the business.
- 20 g) Reportorial requirements and obligations of the grantee.
- 21 h) Submission to annual performance audit by the Commission or its duly authorized
22 representative(s).
23

24 The Commission shall specify the requirements and procedure for existing holders of
25 Certificate of Public Convenience/Certificates of Public Convenience and Necessity issued
26 by NWRB, and/or Conformance issued by LWUA, to convert their existing certificates
27 into Licenses issued by the Commission.
28

29 All existing providers of Water Supply and/or Sanitation Services without a legal and
30 valid Certificate of Public Convenience/Certificate of Public Convenience and Necessity
31 or Certificate of Conformance shall register with the Commission and apply for a License
32 within six (6) months from the effectivity of this Act.
33

34 **SEC. 14. *Rights and Duties of Licensees.*** –
35

- 36 (1) Any person granted a License under this Act shall have the obligation to ensure that its
37 licensed activities are conducted so as to further the public interest and, in particular,
38 that they:
 - 39 a) foster the maintenance and development of efficient, coordinated, and viable
40 operation of their licensed activities;
 - 41 b) ensure that their Water Supply and/or Sanitation Services are provided in a diligent,
42 conscientious and workmanlike manner, in accordance with applicable laws and the
43 standards and practices set by the Commission and generally accepted in the
44 Philippine and inter-water supply and/or sanitation industry;

- 1 c) comply with drinking water quality requirements and other requirements and
2 standards that may be set by the Commission; and
3 d) not abandon its service without notice to and approval by the Commission.
- 4 (2) Any person granted a License under this Act shall, to the extent allowed by law and
5 specified in the License, have the right to acquire or lease land and lay or repair water
6 or sanitation mains and other relevant facilities in public ways, when required to fulfill
7 their obligations.
- 8 (3) Subject to any condition or limitation laid down in the License, a Licensee may
9 disconnect the supply of Water Supply and/or Sanitation services to a customer if such
10 customer defaults in the payment of amount(s) due to that Licensee in respect of water
11 supplied or sanitation services provided, or for acts of pilferage pursuant to Sections 8,
12 9, 10, and 11 of Republic Act No. 8041, otherwise known as the "Water Crisis Act of
13 1995."
- 14 (4) Any License issued under this Act shall contain provisions designed to ensure that
15 Licensees:
- 16 a) Publish the Tariff and other charges approved by the Commission, and other terms
17 and conditions imposed by the Commission for the provision of Water Supply
18 and/or Sanitation Services.
- 19 b) Prepare, within three (3) months from the issuance of a License, in consultation
20 with its customers, a customer service code specifying the manner and procedure
21 for: (a) metering, billing, and collection of the Licensee's approved tariff and other
22 charges, (b) disconnection or suspension of service in case of non-payment of
23 tariffs and/or other charges, or acts of pilferage, and (c) recommendation and
24 recovery of arrears in tariffs and other charges; and
- 25 c) Maintain financial accounts in accordance with the manner and procedure specified
26 in the License and as may be required by the Commission.
- 27 d) Maintain and upon request by anyone during regular office hours, promptly make
28 available for scrutiny and inspection such data, statistics and other information, as
29 may be required by the Commission.
- 30

31 **SEC. 15. Setting Tariffs, Rates and Other Charges.** – Regulatory Units shall establish
32 tariffs, rates and other charges which are fair and reasonable and which provide for the
33 economic viability of the service and a fair return on their investments considering the
34 prevailing cost of capital in the domestic and international markets.

35

36 Such tariffs, rates and charges shall be based on and consistent with a rate-setting
37 methodology that the Commission shall, after due public consultation, define and publish in
38 consecutively for three weeks in newspapers of general circulation, taking into account the
39 following, *among others*:

40

- 41 i. reasonable and prudent capital and recurrent costs of providing the service including a
42 reasonable rate of return on capital;
- 43 ii. efficiency of the service;
- 44 iii. incentives for enhancement of efficiency;

- iv. willingness to pay of the customers/consumers;
- v. equity considerations; and
- vi. administrative simplicity.

Tariffs, rates and charges set by the Regulatory Units shall be presumed valid and reasonable unless a protest or contest is filed with the Commission.

SEC. 16. *Promotion of Innovative Schemes to Improve Efficiency and Management of Systems.* – The Commission shall promote innovative schemes, including but not limited to the consolidation and/or integration of Water Supply and/or Sanitation Services and/or Providers in the same Service Area, where it will result in improved efficiency, services expansion and/or lowering of costs.

To this end, the Commission shall establish and issue such rules and guidelines as may be necessary to (a) create incentives to encourage efficiency and service expansion; (b) establish the standards and targets that service providers are required to meet; and (c) set the fines and penalties that would be imposed for failure to meet such standards and targets.

SEC. 17. *Twelve percent (12%) investment cap.* – Pursuant to Commonwealth Act No. 146, as amended, otherwise known as the “Public Service Act,” shall further provide that any and all government agency/ies or such government agency/ies’ private sector concessionaires, agents, operators, contractors and the like delivering public services to the people must be subjected to the Twelve (12%) cap financial formula on Return of Investment. Furthermore the Commission on Audit (COA) is hereto designated as the sole and official Auditor to determine the Actual Physical Investments of such government agency/ies or private sector concessionaires, operators, agents, contractors and the like delivering public to the people for purposes of computing the Twelve (12%) Return on Investment Cap.

CHAPTER 4 - QUASI-JUDICIAL FUNCTIONS OF THE COMMISSION

SEC. 18. *Proceedings Before the Commission.* – For the purpose of any investigation, inquiry or proceeding, the Commission shall have the requisite power to:

- a) Issue subpoena duces tecum and subpoena duces tecum ad testificandum;
- b) Appoint a Commissioner to hear and receive evidence on behalf of the Commission;
- c) Cite any person or party for contempt for refusal to appear, testify or comply with an order of the Commission on any matter that is the subject of investigation, inquiry or proceeding before the Commission.

1 **SEC. 19. *Orders and Decisions of the Commission.* –**
2

3 The orders, resolutions and decisions of the Commission, which must be reached as
4 promptly and expeditiously as reasonably and fairly possible, shall be in writing and shall
5 state clearly and distinctly the facts and law on which it is based.
6

7 The Commission shall publish and make available for public inspection all decisions
8 and final orders in the adjudication of contested cases or applications.
9

10 **SEC. 20. *Appeals Procedure and Prohibition Against Injunction.* –**
11

12 (1) The orders, rulings, and decisions of the Commission are final and executory unless
13 appealed to the Court of Appeals within fifteen (15) days from receipt of notice of such
14 order, ruling or decision; *Provided* that orders, rulings, and decisions of the
15 Commission approving tariffs shall be immediately executory and may be suspended
16 only upon appeal and filing of a bond, in an amount to be fixed by the Commission, to
17 answer for damages occasioned by the suspension or stay of execution of such orders,
18 rulings, and decisions.

19 (2) No injunction may be issued by any court or administrative agency to restrain any
20 proceeding before, or the implementation or execution of any order, ruling, or decision
21 of the Commission, except on the basis of a question of law brought before the Supreme
22 Court on certiorari.

23 (3) Subject to Sec. 7, paragraph 3 of this Act, an act or decision of the Commission shall not
24 be invalid merely because of a defect or irregularity in, or in connection with, the
25 appointment or vacancy in the Office of the Chairperson or any other member of the
26 Commission.
27

28 **CHAPTER 5 - TRANSITORY PROVISIONS**
29

30 **SEC. 21. *Interface with Other Sector Regulators.* –**
31

32 (1) The Department of Environment and Natural Resources shall continue to have the
33 primary authority and responsibility for protecting the environment and the quality water
34 sources from waste and pollution and shall promulgate rules, regulations, and standards in
35 this regard.

36 (2) The Department of Health shall have primary authority and responsibility for determining
37 and enforcing drinking water quality and sanitation standards. The Commission shall
38 coordinate with the DOH in this regard, and shall ensure the consistency of the standards
39 and targets that it will set for compliance by licensees with the DOH's mandated
40 standards.

41 (3) The Commission shall coordinate with the NWRB for water allocation and data
42 collection, the local government units for development projects relating to water supply
43 and sanitation, and the Department of Public Works and Highways for flood control and
44 the harnessing and impounding of water.

1 **SEC. 22. *Transfer of Rights and Obligations.*** – The Commission shall, by virtue of
2 this Act, be subrogated to all the rights, and assume all the obligations, of the Water Utilities
3 Division of the NWRB, the Regulatory Offices of MWSS and LWUA, the Regulatory Units
4 of all special economic zones, and all other government agencies and units whose powers and
5 functions have been transferred to the Commission.
6

7 The transfer of powers and functions in the Department and agencies attached thereto, as
8 herein provided for, shall take effect within six (6) months after the effectivity of this Act.
9 The foregoing transfer of powers and functions shall include all applicable funds, personnel,
10 records, property and equipment, as may be necessary. The same shall apply to agencies
11 which have been attached to the Department by virtue of this Act.
12

13 As such, all offices under the Department and all attached agencies affected by the
14 provisions of this Act shall continue to function under their present mandates until transition
15 is effected as provided for under this Act.
16

17 The heads of the agencies shall continue to serve until replaced as provided for under this
18 Act.
19

20 All rights and obligations of the said government agencies are hereby transferred to and
21 assumed by the Commission and shall be acted upon in accordance with the rules and
22 regulations of the Commission on Audit and other pertinent laws, rules, and regulations.
23

24 **SEC. 23. *Separation from Service.*** – Employees separated from government service as
25 a result of this Act shall be entitled to the benefits which they may receive under existing
26 laws, rules and regulations.
27

28 **SEC. 24. *Funding.*** – The sum of **THREE HUNDRED MILLION (P 300,000.00)**
29 **Pesos** shall be set aside from any available funds of the National Treasury, and is hereby
30 appropriated and authorized to be released, for the organization of the Commission and its
31 initial operations.
32

33 Thereafter, funds sufficient to fully carry out the objectives, powers, and functions of the
34 Commission and its Regulatory Units shall be appropriated every fiscal year in the General
35 Appropriations Act, in an amount that shall not be less than the amount appropriated for it the
36 previous year.
37

38 The Commission shall submit its annual budget, which shall include, among others,
39 detailed information on the compensation and benefits received by their employees, to the
40 Office of the President for approval.
41

42 **SEC. 25. *Effectivity.*** – This Act shall take effect immediately upon its approval. The
43 Chairman of the Commission shall, after due consultation with stakeholders, promulgate such
44 other rules and regulations as may be necessary and appropriate to implement this Act.

1 **SEC. 26. *Separability Clause.*** – In the event that any provision of this Act is declared
2 unconstitutional, invalid, or illegal, the constitutionality, validity, or legality of the remainder
3 of the provisions of this Act shall not be affected thereby.
4

5 **SEC. 27. *Repealing Clause.*** - The provision with respect to fixing of water rates and
6 sanitation service fees of Section 3 (h) and Section 12, and regulation of waterworks and
7 deep wells of Section 3 (n), regulation of waterworks and sanitation systems in privately
8 owned subdivisions of Section 3 (p) of Republic Act 6234, as amended, is hereby repealed
9 or modified accordingly.
10

11 Section 62 on regulation and Section 63 on rate review of Presidential Decree 198, as
12 amended by LOI 700 (1978), LOI 744 (1978), EO 124 (1987), EO 123 (2002), is hereby
13 repealed or modified accordingly.
14

15 The provisions of the Local Government Code and its Implementing Rules and
16 Regulations of Republic Act No. 7160 which allow local government units to fix the rates
17 of water utilities owned, operated and maintained by them within their jurisdiction is
18 hereby repealed or modified accordingly.
19

20 Section 13 (b) on regulation of enterprises in ECOZONE of Republic Act No. 7916 as
21 amended, also known as the Special Economic Zone Act of 1995, is hereby repealed or
22 modified accordingly.
23

24 Provisions under Section 69 of Republic Act No. 9593 or the Tourism Act of 2009 and its
25 Implementing Rules and Regulations which mandates the Tourism Infrastructure and
26 Enterprise Zone Authority to grant franchises, supervise the operation of public utilities, and
27 register, monitor and regulate enterprises within Tourism Enterprise Zones, are hereby
28 repealed or modified accordingly.
29

30 Commonwealth Act No. 146, as amended, otherwise known as the “Public Service
31 Act,” and all laws, decrees, rules and regulations, or portion thereof, inconsistent with this
32 Act are hereby repealed or modified accordingly.
33

34 All other laws, decrees, rules and regulations and executive orders that are contrary to or
35 inconsistent with this Act are hereby repealed or modified accordingly.
36

37 **SEC. 28. *Effectivity Clause.*** – This Act shall take effect fifteen (15) days following
38 the completion of its publication in a national newspaper of general circulation.
39

40 *Approved,...*