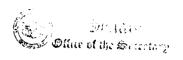
EIGHTEENTH CONGRESS OF THE)
REPUBLIC OF THE PHILIPPINES	í
First Regular Session	í



20 MAY 26 P2:06

SENATE S. B. NO. 1542

Introduced by SENATOR VICENTE C. SOTTO III

AN ACT ESTABLISHING AN ECONOMIC STIMULUS STRATEGY FOR THE COUNTRY'S GROWTH AND DEVELOPMENT IN THE AFTERMATH OF COVID 19 AND PROVIDING FUNDS THEREFOR

EXPLANATORY NOTE

Uncertainties have surrounded nations, including the Philippines, since the onset of the coronavirus disease. The virus started as something of unknown origin until science has given us satisfactory and clear answers. Much has been discovered about our invisible enemy since, and numerous health concerns were already addressed. But the question that is still left unanswered is: "When will this pandemic end?" Although vaccine and medicine to fight the disease have seen to put an end to the pandemic, it is still unknown when will it occur.

The COVID-19 pandemic is not only a global health emergency but also social and economic. It has affected all sectors of our society - from those very obvious ones, like the health and economic sectors; to those less obvious but the hardest hit sectors, like arts, entertainment and recreation; learning and education; and travel and tourism. The impact of COVID-19 to these sectors are all unprecedented. Big or small, first world or third world, no country has been prepared for this public health emergency of international concern.

Prior to the pandemic, according to the Department of Finance, the Philippines entered 2020 with strong growth prospects due to the conservative and responsible fiscal management and tax reform measures, just to name a few factors. The Philippines is even said to be among the fastest growing economies, with a revenue of 16.1% of gross domestic product (GDP), which is the country's highest since 1997. Fast forward to May 2020, the Development & Budget Coordination Committee (DBCC) has projected a revenue of just 13.6% of GDP for this year, and the GDP real growth of -2.0 to -3.4 percent for 2020 from 2019's 6%. Also, the projected unemployment rate on the second quarter of the year is at 10.2% — almost doubled from 5.3% in January 2020.

In order to offset and mitigate the damages that COVID-19 brought to our country, measures should be put in place through legislative enactments. Since the intent of the Bayanihan to Heal as One Act is to cushion the effects of COVID-19 to the country's health system and to its citizens due to the implementation of community quarantine, it has not covered the economic effect of this pandemic. Thus, this measure is being proposed.

This proposed bill aims to provide a stimulus program to restore economic growth, maintain employment levels, and expand the productive capacity of the country. Key provisions of this measure include the following, among others:

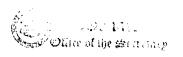
- 1) Mandates immediate mass testing for COVID-19;
- 2) Grants wage subsidies to non-essential businesses, freelancers, self-employed and repatriated overseas Filipino workers (OFWs);

- 3) Expands the Tertiary Education Subsidy provided in Republic Act 10931 to cover students whose families are now facing financial difficulties due to the community quarantine;
- 4) Facilitates the registration of micro, small and medium enterprises plus start-ups (MSMEs+) by mandating the Commissioner of the Bureau of Internal Revenue (BIR) to waive registration and other related fees of MSMEs+ and the Secretary of Trade and Industry to provide special accommodation for MSME+ for a certain period;
- 5) Directs the Land Bank of the Philippines (LBP) and the Development Bank of the Philippines (DBP) to establish a Special Interest Free Loan Fund and provide interest-free loans to non-essential businesses and, especially MSMEs+; and
- 6) Empowers the Department of Tourism (DOT) and its instrumentalities to assist critically impacted DOT-accredited Tourism Enterprises.

Our situation could get worst if our government will not act swiftly. Thus, the immediate passage of this measure is earnestly sought.

VICENTE C. SOTTO III

EIGHTEENTH CONGRESS OF THE) REPUBLIC OF THE PHILIPPINES) First Regular Session)



SENATE S. B. NO. 1542

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Introduced by SENATOR VICENTE C. SOTTO III

AN ACT ESTABLISHING AN ECONOMIC STIMULUS STRATEGY FOR THE COUNTRY'S GROWTH AND DEVELOPMENT IN THE AFTERMATH OF COVID 19 AND PROVIDING FUNDS THEREFOR

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

CHAPTER I: General Provisions

- SECTION 1. Short Title. This Act shall be known as the "Philippine Economic Stimulus Act" or PESA.
- SEC. 2. *Declaration of Policy*. It shall be the policy of the State to protect Filipino families and jobs, assist workers and business entities facing hardship due to the 2019 Novel Coronavirus disease, hereinafter referred to as COVID-19, and preserve the country's trajectory to economic prosperity.
 - Towards these ends, the State shall set aside resources for programs and policies that support the country's emergence from an economy adversely affected by COVID-19 towards one of continued growth and development.
- SEC. 3. *Definition of Terms.* As used in this Act,

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a. *Business entity* refers to sole proprietorship duly registered with the Department of Trade and Industry (DTI), a partnership duly registered with the Securities and Exchange Commission (SEC), a corporation

- duly organized and existing under Philippine laws, a branch of a foreign corporation duly licensed to do business in the Philippines, or a cooperative governed by Republic Act No. 9520 otherwise known as the Cooperative Code of the Philippines, as amended;
- b. *Community Quarantine* (CQ) refers to the enhanced community quarantine imposed in the entire Luzon area under Presidential Proclamation No. 929 dated 16 March 2020, as may be extended or modified pursuant to such other laws, presidential proclamations or executive orders that may be subsequently issued or promulgated for the purpose of containing the spread of COVID-19;
- c. Critically-impacted businesses refer to non-essential businesses that 11 12 have been directly and adversely impacted by the COVID-19 outbreak such that (i) their liabilities have become more than their assets, or (ii) 13 they have experienced at least a [50%] decline in gross receipts for at 14 least one calendar quarter, and in either instance, are generally unable 15 to pay or perform their obligations as they fall due in the ordinary 16 course of business, as a result of the COVID-19 outbreak. For purposes 17 of this Act, Critically-Impacted Business shall include the air transport 18 industry, tourism industry, and export-import industry, but shall 19 exclude banks and other financial institutions under the supervision of 20 the Bangko Sentral ng Pilipinas (BSP); 21
- d. *Financial intermediaries* refer to persons or entities whose principal functions include the lending, investing or placement of funds or evidence of indebtedness or equity deposited with them, acquired by them, or otherwise coursed through them either for their own account or for the account of others;

- e. *Fiscal stimulus* refers to any increase in government spending undertaken to support economic growth, including temporary tax revenue losses arising from regulatory forbearance adopted by the government;
- f. *Freelancer* refers to a worker who is self-employed and is not necessarily committed to, or does not exclusively work for, a particular employer for a specific period;
- g. Micro, small, and medium-scale enterprise (MSME+) refers to any 8 business activity or enterprise engaged in industry, agribusiness 9 and/or services, excluding banks and other financial institutions under 10 the supervision of the BSP, whether sole proprietorship, cooperative, 11 partnership or corporation whose total assets, inclusive of those 12 arising from loans but exclusive of the land in which the particular 13 business entity's office, plant, and equipment are situated, must have 14 a value falling under the following categories: 15

	At least	Not more than
Micro	-	P 3,000,000
Small	P 3,000,001	P15,000,000
Medium	P 15,000,001	P 100,000,000

- *Provided*, That, for purposes of this Act, a Startup shall be considered anMSME+;
- h. *Negosyo Centers* refer to one-stop shop centers established in provinces, cities, and municipalities that are mandated to promote ease of doing business and access to services for MSME+, among others, pursuant to Republic Act No. 10644 or the "Go Negosyo Act";
- i. *Non-essential businesses* (NEB) refer to entities engaged in businesses which are not allowed to operate during the CQ under applicable laws,

presidential proclamations or executive orders issued or promulgated 1 for the purpose of containing the spread of COVID-19. The term 2 excludes business entities allowed to operate during CQ such as those 3 related to (i) the production and sale of goods, or provision of services 4 5 related to food, medicine, health supplies, such as public markets. supermarkets, groceries, convenience stores, hospitals, medical 6 clinics, pharmacies, and drug stores, (ii) food preparation and delivery 7 services, water-refilling stations, manufacturing and processing plants 8 of basic food products and medicines, (iii) banks and financial 9 institutions under the supervision of the BSP, and (iv) utility services 10 involving power, energy, water and telecommunications; 11

- j. *Overseas Filipino Worker* refers to a person who is engaged or has been engaged in a remunerated activity in a state where the person is not a citizen, or on board a vessel navigating the foreign seas other than a government ship used for military or noncommercial purposes, or on an installation located offshore or on the high seas;
- 17 k. *Self-Employed* refers to workers who render services or sell goods as 18 a means of livelihood outside of an employer-employee relationship or 19 as a career;
- 20 I. *Startup* refers to any person or registered entity in the Philippines 21 which aims to develop an innovative product, process, or business 22 model, as defined under Republic Act No. 11337 otherwise known as 23 "Innovative Startup Act";
- m. *Tourism enterprises* refer to facilities, services and attractions involved in tourism, such as, but not limited to: travel and tour services; tourist transport services, whether for land, sea or air transportation; tour guides; adventure sports services involving such sports as

- 1 mountaineering, spelunking, scuba diving, and similar sports activities 2 of significant tourism potential; convention organizers; accommodation establishments, including, but not limited to, 3 hotels, resorts, apartelles, tourist inns, motels, pension houses, and 4 5 home stay operators; tourism estate management services, 6 restaurants, shops and department stores, sports and recreational centers, spas, museums and galleries, theme parks, convention 7 centers and zoos; and 8
- n. *Transportation Industry* refers to the business sector engaged in transporting paying passengers and freight by air, land and sea, and includes the domestic airline companies registered with the Civil Aeronautics Board (CAB), and such business entities engaged in the business of trucking, shipping, and railroad.
- SEC. 4. *General Principles of Economic Interventions.* The economic interventions provided for in this Act shall provide immediate relief to critically-impacted businesses and non-essential businesses. The economic interventions aim to reduce permanent damage to the economy, maintain employment levels and have a demonstrable capacity to support economic output and preserve the country's productive capacity.
- These interventions shall be guided by the following principles:
- 22 a. Continuity: Relief to non-essential businesses shall be for 23 purposes of preventing business closure, restoring business 24 confidence, and reinstating operations of Business Entities to similar levels 25 prior to CQ;
- 26 b. Compensatory: non-essential businesses shall be reasonably 27 and comparably recompensed for business expenses incurred, including

- wages and salaries, which would have been otherwise borne by the government during the CQ;
- 3 C. Capacity-building: Assistance to Business Entities, local 4 government units (LGUs), and the workforce which includes the 5 freelancers and members of the informal sectors, shall be for the purpose 6 of building the capacity of these entities to adjust to post CQ business 7 environment and achieving national resilience to future economic shocks 8 or recession; and
 - d. Proportionality: The individual and aggregate amount of the economic stimulus shall be proportionate to the corresponding industry economic objectives and the national economic target.

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- SEC. 5. *Types of Economic Interventions.* The economic interventions shall be classified as follows:
 - a. Transitional: Transitional interventions are economic relief that shall be implemented to mitigate the permanent damage by the Covid-19 crisis to the economy and maintain employment levels of the corresponding sector or industry. Transitional interventions shall be immediate and limited to a specific period.
 - b. Financial: Financial interventions are economic relief that are intended to accelerate recovery and improve economic performance of Business Entities by broadening and increasing financial and credit access. Such intervention may be in the form of loans and loan guarantees.
 - c. Sectoral: Sectoral interventions are economic relief intended for specific sectors or industries, such as MSME+, tourism, agriculture and any other Critically-Impacted Businesses. Such interventions may or may not be limited to a specific period.

d. Structural: Structural interventions are measures designed to accommodate, close gaps in, or improve any sector or industry through an institutionalized mechanism or entity. A structural intervention aims to reinforce resilience of the economy as well as the Business Entities in the event of future crisis or recession. Structural interventions shall not be limited to any specific period, unless otherwise provided in this Act.

CHAPTER II: General Intervention

SEC. 6. *Mass COVID-19 Testing*. – To facilitate faster economic recovery and ensure safe working environment, massive testing for COVID-19 shall be conducted immediately in areas in the country where higher possibility of transmission of COVID-19 may occur or have occurred.

The Department of Health (DOH) shall adopt a COVID-19 disease surveillance protocol that shall define minimum health standards for workplaces and business activities which shall include COVID-19 testing and contact tracing. DILG shall procure and distribute the test kits for COVID-19, including facilities, equipment and the necessary supplies, and shall hire the required medical personnel for the proper implementation of the disease surveillance protocols in testing centers and areas. For this purpose, procurement by the DILG shall be done in the most expeditious manner and shall be exempted from the provisions of R.A. 9184, otherwise known as the "Government Procurement Reform Act", and other relevant laws. Distribution of the test kits, facilities, equipment and the necessary supplies shall be supervised and monitored by the Economic Stimulus Board.

The Department of Interior and Local Government (DILG) shall 1 identify and prioritize the areas and business activities critically impacted 2 and severely affected by the COVID-19 and with high probability of 3 COVID-19 transmission, and coordinate with the relevant LGUs and 4 government agencies for the implementation of the COVID- 9 surveillance 5 protocol. Testing kits shall be made available to LGUs and government 6 agencies for distribution to public and private institutions and enterprises. 7 The LGUs and other government agencies, under the guidance and 8 supervision of the DOH and DILG, shall adopt the disease surveillance 9 protocol, conduct area-based and workplace testing, and monitor 10 compliance with the minimum health standards prescribed by the DOH to 11 protect the continued health of the general public, and ensure that there 12 will be safe resumption of work in the private and government sectors, 13 delivery of government functions and services, and economic activity in 14 all the industries in the country. 15

Covid-19 testing shall be conducted no later than thirty (30) days from the effectivity of this Act.

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The amount of Ten Billion Pesos (Php10,000,000,000.00) is hereby appropriated for this Section for Fiscal Year 2020 and another Ten Billion Pesos (Php10,000,000,000.00) for Fiscal Year 2021.

The DILG, in consultation with the DOH, shall issue the implementing rules and regulations for this Section, within (ten) 10 days after the effectivity of this Act.

CHAPTER III: Transitional Interventions

SEC. 7. *Wage subsidies*. – Wage subsidies shall be provided to non-essential Businesses, Free-lancers, the Self-employed, and repatriated OFWs.

a. The Department of Labor and Employment (DOLE) shall offer wage subsidies amounting to at least fifty percent (50%) but not more than seventy-five percent (75%) of the basic salary costs of a non-essential business subject to the following conditions:

- i. The wage subsidy shall cover the basic salary cost of the rank and file employees only and shall exclude the senior and executive officers of the relevant business entities;
- ii. In determining the basic salary cost of a non-essential business, the maximum monthly salary of an employee shall not exceed Fifteen Thousand Pesos (PhP15,000);
- iii. The wage subsidy shall be based on the number of rank and file employees at the time of the imposition of the CQ;
- iv. The wage subsidy shall only be provided for a period of two (2) months;
- v. For the duration of the wage subsidy, a non-essential business entity must retain such number of employees or workers in proportion to the percentage of wage subsidy to basic salary cost as offered under this Section, excluding those employees whose employment are terminated for just causes provided under the Labor Code of the Philippines, and those employees who voluntarily terminated their employment and taking into account the limitations on work arrangements prescribed under the COVID-19 health and social distancing standards.

The maximum wage subsidy shall be offered to critically-impacted businesses and those that support priority programs of the government such as the Build, Build, Build.

1 b. The DOLE shall provide wage amelioration directly to freelancers. professionals and the self-employed through an open-application window system: Provided, That the amount of wage amelioration shall not be more than seventy five percent (75%) of the applicable minimum wage and only for a maximum period of two (2) months.

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c. The DOLE shall provide unemployment benefits to OFWs who were 6 repatriated, whether voluntarily or mandatorily, including those whose 7 deployment to other countries were prevented, as a result of COVID-8 19, to aid such OFWs in job search: Provided, That the maximum 9 amount for such OFW unemployment benefits shall be equivalent to 10 Fifteen Thousand Pesos (PhP15,000.00) every month until the 11 recipient OFW finds gainful employment but only for a period not 12 exceeding two (2) months. 13

The Social Security System (SSS), Bureau of Internal Revenue (BIR), and DOLE shall establish a central database to avoid duplication of application for and to track distribution of wage subsidies, and for other purposes. The SSS and the BIR shall also provide free registration for freelancers to promote their integration into the formal economy.

The amount of One Hundred Ten Billion Pesos (Php 110,000,000,000.00) is appropriated for the implementation of this Section.

The DOLE shall issue the implementing rules and regulations for this Section, within (ten) 10 days after the effectivity of this Act.

SEC. 8. Enhanced TUPAD. – To provide temporary employment to displaced workers, the DOLEshall expand the *Tulong Panghanaphuhav* sa Ating Displaced/ Disadvantaged Workers (TUPAD), its communitybased disinfection and sanitation programs including workers from the

- informal sector who have lost their livelihood or whose earnings were
- 2 affected due to the CQ. Under the enhanced TUPAD, displaced workers
- 3 shall be required to work as may be prescribed under the guidelines of
- 4 TUPAD, but may likewise include work by disinfecting and sanitizing their
- 5 houses, the immediate vicinity, and the common areas in their
- 6 communities and any other COVID-19 related work.
- Such workers shall be paid wages equivalent to the prevailing minimum wage in the region.
- The amount of Thirty Billion Pesos (PhP 30,000,000,000.00) is appropriated for the implementation of this Section.
- SEC. 9. Educational Subsidy to Students

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- 12 A. Emergency Subsidy to COVID-19-impacted Tertiary Students in Private 13 Higher Education Institutions. —
 - Pursuant to the policy of the State to protect and promote the right of all students to quality tertiary education, the Tertiary Education Subsidy (TES) provided under Section 7 of Republic Act No. 10931, otherwise known as "Universal Access to Quality Tertiary Education Act", shall be expanded to cover students whose families are not listed in the *Listahanan* of the Department of Social Welfare and Development, but which are now facing financial difficulties brought about by work stoppage and closure of establishments due to the CQ: *Provided*, That, priority shall be granted to children of displaced OFWs: *Provided*, further, That the Commission on Higher Education (CHED) shall suspend the geographic prioritization in areas, for the implementation of this Act, where there are no state universities and colleges to enable all students of higher education institutions (HEIs) to become qualified recipients of TES.

For the purpose of COVID-19 response, a maximum of Seven
Thousand Five Hundred Pesos (Php7,500.00) subsidy per student in
payment of second semester tuition and other fees shall be paid directly
to schools which shall be primarily utilized by such schools for the salaries
of teachers and non-teaching staff, based on CHED determination:

Provided, That if the semester is ended, no further requirements shall be

7 imposed on students, including online classes, except on graduating

8 students.

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Billion Pesos the of Eighteen For this purpose, amount 9 (Php18,000,000,000.00) under RA No. 11465, otherwise known as the 10 "General Appropriations Act", for FY 2020 and the amount of Nine Billion 11 Pesos (Php9,000,000,000) under RA No. 11260, otherwise known as the 12 "General Appropriations Act", for FY 2019 allocated for TES and other 13 subsidies to students in private HEIs under RA 10931 shall be immediately 14 released by the Department of Budget and Management (DBM). 15

B. Emergency Subsidy to COVID-19 Impacted Students in Private Educational Institutions –

The following subsidies shall be granted to students who are currently not grantees and recipients of existing government subsidies under various laws, but are nonetheless facing financial difficulties due to work stoppage or closure of establishments, *Provided* that priority shall be granted to children of displaced OFWs.:

i. Expansion of the Tertiary Education Subsidy under RA 10931, otherwise known as the "Universal Access to Quality Tertiary Education Act"—

Students in Private Higher Education who are not part of the Listahanan of the DSWD and are not qualified recipients of Tertiary

Education Subsidy under Sec. 7 of RA 10931, shall receive a tuition subsidy in the amount of Eight Thousand Pesos (Php8,000.00) each. *Provided* that the geographic prioritization in areas where there are no SUCs and LCUs underRA 10931 shall be suspended in the implementation of this Act to make all students in private higher education institutions qualified and eligible.

ii. Expansion of government subsidies to students in basic education under RA 8545 otherwise known as the "Government Assistance to Students and Teachers in Private Education" or GASTPE Act, and RA 10533, otherwise known as "K to 12 Law"—

Students in private elementary and junior high schools who are currently not recipients of Education Service Contracting (ESC) under RA 8545; and students in private Senior High Schools who are currently not recipients of the Senior High School Voucher Program (SHS VP) under RA 10533, shall receive a tuition subsidy in the amount of Three Thousand Pesos (Php 3,000.00) each.

The subsidies shall be released directly to private higher education institutions and private basic education schools, respectively, for the purpose of applying the subsidy for unpaid tuition in SY 2019-2020. *Provided*, that the subsidy shall be released prior to the opening of school year 2020-2021 or within a reasonable period after school opening but before September 1, 2020. *Provided* further, that in order to expedite the processing and disbursement of the subsidy, the UNIFAST and the Department of Education shall engage the services of the Private Education Assistance Committee (PEAC) for the disbursement and comanagement of the expanded TES; and the expanded subsidies under RA 8545 and RA 10931, respectively.

The amount of Fifteen Billion Pesos (Php 15,000,000,000.00) is appropriated for the implementation this Sub-Section.

SEC. 10. Economic Relief to Overseas Filipino Workers. - Pursuant to Section 4 (z) of the Republic Act No. 11469, otherwise known as the "Bayanihan to Heal as One Act", and to provide relief to OFWs who are uniquely burdened by the impacts of Covid-19 on the global economy, OFWs shall be charged by the Philippine Health Insurance Corporation (PHIC) no more than three hundred pesos (P300.00) per month for premium contributions in 2020, no more than three hundred and seventy five pesos (P375.00) per month in 2021, and no more than four hundred fifty pesos (P450.00) in 2022, Provided, that, unpaid premium contributions due from March 15 to December 31, 2020 shall not be charged interest and penalties.

For this purpose, Section 10, on premium contributions, of the Republic Act No. 11223, otherwise known as the "Universal Health Care Act", is hereby amended accordingly.

SEC. 11. Extension of Principal Loan Payments. – Banks, other non-bank financial institutions under the supervision of the BSP (NBFIs), and lending and financing companies under the supervision of the SEC, are encouraged to extend the term of or agree to the restructuring of existing (i) consumer loans of employees of non-essential businesses, and (ii) commercial loans of or for non-essential businesses, or to fund activities or investments therein, under the following conditions:

a. The payment dates of the consumer loans and commercial loans referred herein, or any part thereof, are due anytime between March 16, 2020 and December 31, 2020;

- b. The loan term shall be extended for a period of one (1) year, and may be further extended for another period of one (1) year; and
 - c. Only the principal payments are suspended.

The banks and other NBFIs that agree to loan term extension or restructuring pursuant to this Section shall be entitled to regulatory reliefs, which may include, but not limited to, (i) non-inclusion in the bank's or NBFI's reporting on non-performing loans, (ii) exemption from loan-loss provisioning, (iii) exemption, when applicable, from the limits on real estate loans, and (iv) exemption from related party transaction restrictions, as may be determined by the BSP.

SEC. 12. Regulatory Relief for Business Entities. - The Anti-Red Tape Authority (ARTA), together with the DTI, DILG and specialized regulatory agencies, shall prepare a list of non-tax and non-duty fees and charges imposed on enterprises, including fees and charges imposed on Business Entities for registration, licensing and permitting, and inspection.

The President of the Philippines shall have the power, through the issuance of an executive order, to suspend, reduce or waive the imposition of any fees and charges in the said list for a period of One (1) year. The DTI and the ARTA may recommend the extension of such executive order to a period not more than one (1) year.

The BIR, Bureau of Customs (BOC), Department of Transportation (DOTR), SEC, Philippine Competition Commission (PCC), and other relevant regulatory agencies shall suspend deadlines for all filings and payments due during the CQ period and extend the due dates accordingly without interests, fines or penalties.

Government agencies, including LGUs, shall simplify, shorten and rationalize new business registration, closure, licensing and permitting

processes, as well as renewal thereof after the approval of this Act. One
(1) year after the implementation thereof, upon recommendation of DTI
and ARTA, the said new business registration, licensing and permitting
processes may be permanently implemented by the corresponding
government agency and LGU.

In addition, the BIR shall permanently simplify requirements during the life cycle of a business beginning with registration until the closure of such business. This includes, but not limited to, allowing and recognizing electronic receipts as proof of payment and removing the limitation to filing and payment of taxes in specific revenue district offices or venue.

Furthermore, the Commissioners of BIR and BOC, in coordination with the ARTA, shall install an ARTA Taxpayer's Advocate Offices within the premises of the Bureaus, who shall be in charge of safeguarding taxpayer rights.

Finally, LGUs shall be encouraged to reduce the number of fees/charges and taxes charged where the actual revenues generated are greater than the cost of compliance and administration of these fees/charges and taxes.

Sec. 13. Regularization of MSME+. — To ensure that MSME+ are able to avail of programs, and to broaden the tax base and encourage business practices that are compliant with the law, the Commissioner of BIR shall waive registration and other related fees of MSME+ for a period of not more than eighteen (18) months and if necessary, provide accommodation for the registration process and compliance of MSME+.

The Secretary of Trade and Industry shall be mandated to issue necessary rules and regulations to provide special accommodation for the

- registration and compliance with regulatory requirements of MSME+,
- 2 including those registered under SEC.
- LGUs shall be encouraged by the DILG and the Department of Finance- Bureau of Local Government Finance (DOF-BLGF) to waive similar local registration and processing fees.
- *Negosyo* Centers shall coordinate with national and local government agencies and LGUs to ensure the widest dissemination of information and benefits under this program, as well as programs offered by sectors, donor agencies, and bilateral partners.

10 CHAPTER IV: Financial Interventions

- Section 14. *General Requirements and Provisions.* -
- For purposes of availing the financial relief provided under Sections a. 12 16 to 18 of this Act, the borrower entity must have maintained, at the 13 time of its loan application, such number of employees equivalent to 14 seventy five percent (75%) of its total employees on the date of the 15 effectivity of this Act, and shall continue to maintain such number of 16 employees for a period of one (1) year from the loan approval date. 17 Failure to maintain minimum number of employees required herein shall 18 result in the imposition of penalty, shortening of the loan term, or 19 withdrawal of the relief, at the discretion of the bank, financial institution 20 or agency providing the relief. 21
- 22 b. For the effective and immediate implementation of the financial and 23 economic intervention provided in Sections 16 to 23 of this Act, the 24 relevant government financial institution or government agency providing 25 the relief may allot a maximum of five percent (5%) of the appropriated 26 funds for the program being implemented under its Maintenance and 27 Other Operating Expenses (MOOE) and Personal Services (PS).

c. LGUs shall adopt measures that will facilitate dissemination of information, and assist and enable their respective constituents to avail of the relief provided under this Act. Implementing agencies may enter into partnerships or agreements with public and private entities to ensure the timely and efficient delivery of services and fulfillment of duties under this Act, including but not limited to, (1) private lending institutions participating as conduits for government financial institutions tasked to implement programs under this Act, and (2) financial technology firms to ensure and improve access and delivery of interventions to the recipients, especially MSME+ and those in the informal sector.

SEC. 15. Credit Mediation and Restructuring Service. – To ensure that MSME+ are able to fulfill obligations under more favorable terms of credit, strengthen liquidity and financial position thereof, and to expedite the country's economic recovery, there shall be created a Credit Mediation and Restructuring Service (CMRS), thru Negosyo Centers or any other business assistance office of the LGU, to act as credit advisers and mediators between MSME+ and the banks and lending institutions, and assist MSME+ in obtaining favorable credit and loan terms from the banks, lending institutions, and financial intermediaries.

The CMRS shall (i) ensure that an MSME+ is given sound financial advice on, among others, the proposed borrowing, the risks involved, and a proper evaluation of the financial position and operation of the relevant MSME+; (ii) assist in evaluation of the financing options; (iii) oversee the negotiation process until terms of financing are agreed upon; and (iv) ensure that an MSME+ is given better access to financing and to a fair and transparent borrowing and appeals process.

- Negosyo Centers shall coordinate with LGUs, financial institutions and government agencies to ensure the widest dissemination of information and benefits under this program.
- The DTI, together with the private sector associations representing
 MSME+ and financial institutions, shall jointly craft the implementing rules
 and regulations of this Section. The DTI shall issue the implementing rules
 and regulations for this Section within ten (10) days from the effectivity
 of this Act.
- 9 SEC. 16. *Loans to MSME+.* The Small Business Corporation (SBCorp) shall expand its existing loan programs for MSME+ by any or a combination of the following:
- (a) increasing the availability of loanable funds,
- (b) reducing eligibility requirements (such as waiver of collateral),
- (c) increasing the maximum loan amounts per borrower,
- 15 (d) reducing the interest rates,
- (e) extending loan terms,
- 17 (f) utilization of financial technologies to expand reach and 18 increase access, and
- 19 (g) Setting and committing to faster turnaround time of loan 20 processing.
- In addition to the allowable uses of loans under the regular loan programs of SBCorp, the proceeds of any loan granted under this Section may be used for the following:
- 24 (a) payroll costs,
- 25 (b) materials and supplies,
- 26 (c) mortgage payments,
- 27 (d) rent,

(e) utilities, including fuel and storage,

- 2 (f) creation of new supportive businesses,
- g) re-purposing of existing business capital,
- 4 (h) any other business debt obligations that were incurred before 5 the covered period, or
 - (i) acquisition of new technologies and systems to adjust business processes for resiliency.

SBCorp shall prioritize startups, micro and small enterprises, including those in the informal sector. Moreover, SBCorp shall also give preference to establishments requiring financing for any activity that supports initiatives of the DOH towards ensuring an adequate and responsive supply of health care services.

The amount of Five Billion Pesos (PhP5,000,000,000.00) is appropriated as additional paid up capital of SBCorp and Forty-Five Billion Pesos (Php45,000,000,000.00) is appropriated as Special Program Fund of SBCorp COVID-19 loan programs for Fiscal Year 2020 and another Twenty-Five Billion Pesos (Php25,000,000,000.00) for the special fund program shall be appropriated for Fiscal Year2021.

The SBCorp shall provide a loan-forgiveness program for borrowers who pay their installments on time. The maximum amount that SBCorp may waive through the loan-forgiveness program is fifteen percent (15%) of the loan amount.

Measures aimed at digitization of loan application, approval and disbursement process shall be implemented. The SBCorp shall coordinate with the DICT and BSP, and solicit assistance from the private sector in accomplishing this mandate.

The SBCorp shall issue implementing rules and regulations for this Section within (fifteen) 15 days after the effectivity of this Act.

SEC. 17. *Interest Free Loans*. - The Land Bank of the Philippines (LBP) and the Development Bank of the Philippines (DBP) shall introduce an interest-free loan program available to non-essential businesses to assist and encourage them to continue investing in their businesses: *Provided*, That the interest-free loans shall be granted in accordance with the following guidelines and such other conditions as may be imposed under the implementing rules that will be issued by the DOF and the BSP:

- a. The maximum loanable amount shall be equivalent to one hundred percent (100%) of the borrower's direct labor costs for a period of three (3) months; and
- b. The loan shall be payable within three (3) to five (5) years: *Provided*, further, That priority shall be given to agri-fishery businesses, and non- essential businesses that are small and medium enterprises, including startups: *Provided*, finally, That the LBP and DBP shall give preference to MSME+ requiring financing for an activity that supports the initiatives of the DOH towards ensuring an adequate and responsive supply of health care services.

Notwithstanding the foregoing, the President of the Philippines shall have the power to (i) declare moratorium on the payment of loans of MSME; (ii) make available emergency loans to MSME+ in critically-impacted businesses for additional capital outlay under this Section; and (iii) ease regulations to ensure that MSME+ have facilitated access to the loan facility provided herein.

The amount of Fifty Billion Pesos (PhP 50,000,000,000.00) shall be appropriated as Special Interest Free Fund for the implementation of this Section. The fund shall be allocated to LBP and DBP in proportion to the current loan portfolio of the said banks at the time of effectivity of this Act.

The DOF and the BSP shall jointly issue implementing rules and regulations and guidelines for this Section, within fifteen (15) days upon the effectivity of this Act.

SEC. 18. Loan Guarantee by Philippine Guarantee Corporation. – To ensure that non-essential businesses are able to fulfill their loan obligations, whether existing, outstanding or new loans, to banks, lending or financing institutions, and to help strengthen the liquidity and financial position of these non-essential businesses towards expediting the country's economic recovery, the Philippine Guarantee Corporation (PGC) shall:

- a. Issue an expanded government guarantee program for non-essential businesses by increasing the maximum loan guarantee coverage per borrower, widening the coverage of guarantees to loans provided by non-bank financial institutions and lending and financing companies supervised by the SEC, reducing eligibility requirements and guarantee fees, waiving the right of excussion under the guarantee, relaxing the guidelines on claims by allowing lenders to call on the guarantee when there is an occurrence of payment default, and any other measures necessary to give non-essential businesses and MSME+ access to better terms of credit.
- b. Ease its current rules and regulations and give preference to critically impacted businesses and MSME+, including those in the informal

sector, in issuing government guarantees to help achieve the policy objectives of this Act.

- c. PGC is mandated to implement a loan portfolio guarantee scheme whereby it can guarantee a specified loan portfolio of partner financial institutions which cover eligible MSME+ loans subject to the criteria set under the Implementing Rules and Regulations. The criteria for accrediting partner financial institutions shall likewise be stipulated therein.
- d. Regardless of the size of the business entity, PGC shall give preference to business entities requiring financing for an activity that supports initiatives of the DOH towards ensuring an adequate and responsive supply of health care services.

For the efficient and faster implementation of the Section, PGC may require assistance, such as facilities and personnel resources, from other government financial institutions. PGC shall also implement measures aimed at the digital transformation of its guarantee application and enrollment process. PGC shall coordinate with the DICT, BSP, and solicit assistance from the private sector for the proper implementation of this Section.

For the implementation of this Section, the amounts of Twenty Billion Pesos (PhP 20,000,000,000,000.00) is appropriated as PGC's Special Guarantee Fund and Twenty- Billion Pesos (PhP 20,000,000,000.00) is appropriated as additional paid up capital of PGC, for Fiscal Year 2020. An additional amount of Twenty Billion Pesos (Php 20,000,000,000.00) for the PGC's Special Guarantee Fund shall be appropriated for Fiscal Year 2021. The PGC shall set up a sinking fund as a percentage of the total allocated amount to immediately cover losses from defaults.

- The DOF shall issue the implementing rules and regulations for this
 Section, within (fifteen) (15) days from the effectivity of this Act with the
 end-in-view of achieving the policy objectives of this Act.
- 4 CHAPTER V: Sectoral Interventions

risk of cyber threats;

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- SEC. 19. Assistance to MSME+. The DTI shall provide technical assistance or offer grants for the education, training, and consultancy services for MSME+ on:
- a. Innovation in business practices to include product research and development, digital transformation of business management, production, distribution, retail, and other business areas to ensure resilience to future disruptions including managing the
- b. Up-skilling and re-skilling of workers to adapt to the new nature of work;
 - c. Market assistance for identification of new market trends to allow enterprises to pivot to high-value and high-necessity products, including any activity that supports initiatives of the DOH towards ensuring an adequate and responsive supply of health care services;
 - d. Utilizing online platforms as a means to facilitate product distribution or delivery channels, including website development, and the set-up of logistics to support online sales platforms;
- e. The management and practice of tele-work, online consultancy, tele- consulting of professional services, and customer service, including managing the risk of cyber threats; and
- 25 f. Any other relevant business practices introduced for purposes 26 of mitigating the economic effects of COVID-19.

The DTI shall give preference to MSME+ that shall require assistance for any activity that supports the *Balik Probinsya*, *Bagong Pag-asa* Program under EO 114 series of 2020.

The amount of Ten Billion Pesos (Php10,000,000,000.00) shall be appropriated for the implementation of this Section.

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The DTI shall issue the implementing rules and regulations of this Section within fifteen (15) days from the effectivity of this Act.

SEC. 20. Assistance to the Tourism Industry. - The Department of Tourism (DOT) and its instrumentalities shall assist critically impacted businesses that are DOT-accredited tourism enterprises, in any of the following programs:

- i. interest-free loans or issuance of loan guarantees with terms of up to five (5) years for maintenance and operating expenses;
- ii. credit facilities for upgrading, rehabilitation, or modernization of current establishments or facilities to be compliant with new health and safety standards;
- iii. marketing and product development promotions and programs;
- 20 iv. grants for education, training, and advising for tourism 21 stakeholder for new normal alternative livelihood programs;
- v. utilization of information technology for the improvement of tourism services, development of a tourist tracking system for emergency response, and establishment of spatial database to improve planning capacity; and

vi. any other relevant programs, including infrastructure, necessary to mitigate the economic effects of COVID-19 on the tourism industry.

For purposes of items (i) and (ii) herein, the DOT or any of its attached agencies and instrumentalities shall administer the loan or credit facility programs through government financial institutions such as the LBP and DBP: *Provided*, That the loan interventions implemented under this Section shall be exclusively for accredited tourism enterprises only. Availment of grants, loans or loan guarantees through other provisions of this Act does not disqualify any tourism enterprise from availing of any other form of economic relief measures in this Section.

DOT shall also give preference to establishments requiring assistance for any activity that supports the (1) *Balik Probinsya, Bagong Pag-asa* Program under EO 114 series of 2020, and (2) initiatives of the DOH towards ensuring an adequate and responsive supply of health care services.

The amount of Fifty-Eight Billion Pesos (Php58,000,000,000.00) shall be appropriated for the implementation of this Section.

The DOT shall issue the implementing rules and regulations for this Section within fifteen (15) days after the effectivity of this Act.

SEC. 21. Assistance to the Transportation Industry. - The Department of Transportation (DOTr) and such other agencies or instrumentalities that may be authorized under this Act and its implementing rules and regulations (IRR), shall extend the following assistance to critically impacted businesses in the transportation industry:

a. Grant emergency credit lines for purposes of funding operations;

- b. Grant interest-free loans or long-term credit facility to allow
 the restructuring of existing debts and assist in rehabilitation;
 - c. Provide credit guarantee schemes to guarantee bank loans and credit lines;
 - d. Provide grants for applicable regulatory fees;

- e. Allow substitution of refund option to travel vouchers; and
- f. Provide grants for training, equipment, facilities, test kits and necessary personnel, on coping with increased health risks arising from infectious diseases.

Within fifteen (15) days from the effectivity of this Act, the DOTr or any of its instrumentalities shall prescribe the eligibility requirements and other terms and conditions for any of the above-mentioned assistance, subject to the guidelines issued under this Section.

For purposes of item (d) herein, the grants may include reductions in (i) rates through the removal of value-added tax (VAT) and local taxes as may be applicable, and (ii) fees and charges imposed by any regulatory agency and LGU. Such grants shall be payable, respectively, to the BIR, the relevant regulatory agencies and LGUs: *Provided*, That, the grant shall be chargeable against the fund created for the purpose of implementing this Section. *Provided*, further, That any critically impacted business may avail of the grant for a period of not more than six (6) months.

For purposes of item (b) and (c) herein, the DOTr or any of its instrumentalities shall utilize the loan and/or loan guarantee programs and other loan related measures provided under this Act, subject to the rules, regulations and guidelines issued under the corresponding intervention: *Provided*, That, loan interventions implemented under this Section shall

be exclusively for critically impacted business in the transportation
 industry only.

Availment of any economic relief such as wage subsidy, loan, and loan guarantees and other relief under the other provisions of this Act, does not disqualify such critically impacted businesses belonging to the transportation industry from availing the economic relief provided under this Section.

The DOTr shall give preference to business entities that shall require assistance for any activity that supports the *Balik Probinsya*, *Bagong Pag-asa* Program under EO 114 series of 2020.

The amount of Seventy Billion Pesos (Php 70,000,000,000.00) shall be appropriated for the implementation of this Section.

The DOTr shall issue the implementing guidelines of this Section within fifteen (15) days after the effectivity of this Act.

SEC. 22. Assistance to Industry and Service Sectors. - The DTI, its attached agencies, and the Board of Investments (BOI), shall offer grants and technical assistance to business entities engaged in the manufacture of products and supply services, the export thereof, and their respective supply chains, in order to meet the needs of the domestic market and export commitments, restore or expand to new global markets and market spaces, enhance competitive advantage, and for other purposes as may be determined by the DTI or the BOI.

(a) For the manufacture or supply of critical and essential goods and services for the control of COVID-19 transmission, grants and other investment support shall be provided, including subsidized or soft loans, subsidy for loan guaranty, equity investments through the

National Development Company, and preference for domestic sourcing as provided under this Act, for the following purposes:

i.

research and development, prototyping, testing and certification, and other necessary activities for developing local capability for the manufacture of COVID-19 critical and essential products and services; repurposing of manufacturing activities to produce the COVID-19 critical and essential products and services.

For this purpose, COVID-19 critical and essential products include medicines, medical equipment and devices, personal protective equipment (PPE), surgical equipment and supplies, laboratory equipment and its reagents, medical supplies, tools, and consumables such as alcohol, sanitizers, tissue, hand soap, detergent, sodium hydrochloride, cleaning materials, povidone iodine, including the production or manufacture of raw materials, semi-finished/intermediate goods, and machinery and equipment for use in the production or manufacture of the said products.

COVID-19 critical and essential services include crematoriums, health waste treatment and disposal, laboratories, test facilities, hospitals, and quarantine facilities.

The above notwithstanding, subject to the determination by the BOI, this shall also cover programs and projects of National Government, any of its agencies or departments, or LGUs.

- (b) For exporters of goods, grants shall be provided on any activity with the purpose of market retention, identification, and expansion such as:
- i. participation in trade fairs, international business matching missions, conferences and other promotion events, physically or

- through digital means, to restore or identify new global markets for exports, or identify new products and services to be bought or sold in global markets; and
- ii. research and development for purposes of introducing new products and services, improving existing products and services, or any form of innovation in business processes, to increase competitive advantage in existing or new export markets;
- 8 (c) For foreign companies and their support industries, subsidies shall
 9 be provided to support and facilitate the relocation to the Philippines
 10 by providing option to diversify risks and vary its range of products
 11 or field of operation, keep supply chain integrity, and access to
 12 market opportunities.
- 13 (d) For BPOs, grants and other forms of assistance shall be provided in 14 setting up facilities and equipment for the services sector including 15 BPO workers and companies to mitigate the economic impact of the 16 COVID-19 pandemic and for the workforce to continue to work from 17 home and ensure their health and safety.
- 18 (e) For critically-impacted manufacturing businesses, including those 19 serving domestic and/or export markets, the following shall be 20 provided:
- i. grant or subsidy;
- ii. education, training, and counseling; and
- 23 iii. Interest-free loans with terms of up to five (5) years through
 24 loan programs and other loan related measures granted under
 25 this Act: *Provided* That, availment of grants and loans or loan
 26 guarantees under other provisions of this Act does not

disqualify a business entity from availing of any other form of economic relief measures in this Section.

The support for education, training, and counseling shall include:

improving business resiliency;

- ii. coping with global supply chain disruptions caused by COVID-19 and such other similar causes in the future, including changes in quantity and lead time, quality, and technology;
- iii. use of online platforms as an alternative or supplementary means to facilitate product distribution channels and delivery of services;
- iv. management and practice of tele-work, online consultancy, online professional services, freelancers, and customer service, including risk management of cyber threats; and other relevant new business models and business practices introduced for purposes of mitigating the economic effects of COVID-19 on trade relations.

The grant or subsidy shall cover the following:

- i. Innovation in business practices, such as product research and development, and digital transformation of business management, production, distribution retail, and other business areas, to ensure resilience to future disruptions including managing the risk of cyber threats;
- ii. Upskilling and reskilling of workers; and
- iii. Market assistance for identification of new market trends to allow enterprises to pivot to high-value and high-necessity products. For the interventions provided herein, priority shall be granted to business entities requiring assistance for any activity,

including new business investments and operations, that support initiatives of the DOH towards ensuring an adequate and responsive supply of health care products and services.

To ensure adequate and responsive supply of critical products and supplies, the government as the procuring entity shall give preference to the purchase of domestically-produced and manufactured goods, supplies and materials in the interest of availability, efficiency and timely delivery thereof: *Provided*, That the specified or desired quality and standards are complied with.

The DTI shall give preference to MSME+ that shall require for any activity that supports the *Balik Probinsya*, *Bagong Pag-asa* Program under EO 114.

The amount of Forty-Four Billion Pesos (Php 44,000,000,000.00) shall be appropriated for the implementation of this Section.

The DTI and BOI shall issue the implementing rules and regulations for this Section within (fifteen) 15 days from the effectivity of this Act.

SEC. 23 Assistance to the Agri-Fishery Sector – The Department of Agriculture (DA) and such other agencies or instrumentalities that may be authorized under this Act and its implementing rules and regulations (IRR), shall extend the following assistance to entities in the Agri-Fishery industry:

i. Enhanced Plant, Plant, Plant Program to ensure food security, including, but not limited to, Rice Buffer stocking Program, *Kadiwa ni Ani at Kita* Program, Rice Resiliency Project, Integrated Livestock and Corn Resiliency Project, Expanded Small Ruminants and Poultry Project, Enhanced White Corn Production for Food Resiliency and Coconut-Based Diversification Project;

- ii. Fishery Resiliency Program for sustainability of the sector thru, but not limited to, Urban Aqua-phonics Project, Enhanced Aquaculture and Sustainable Capture Fisheries in Inland Waters and Immediate Fish Production Support Program for the Rehabilitation and Restoration of Disrupted Fish Supply Chains in Luzon;
- 6 iii.Urban Agriculture Project to establish a resilient food system and 7 Revitalized *Gulayan* Project for enhanced production;

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- iv. Interest-free loans, issuance of loan guarantees, insurance coverage and other credit facilities thru, but not limited to, the Expanded SURE Aid and Recovery Project and Expanded Agricultural Insurance Project;
- v. Sustained information, education and communication of products, product developments and programs;
- vi. Social assistance to registered farmers and fishers whose income have been severely affected due to the ECQ;
- vii. Food logistics and food markets interventions and improvements for Food to Fork related programs;
- viii.Strengthening of price monitoring and enforcement systems;
- ix. Marketing, multi-platform communication and information exchange to support DA programs, especially for the Plant, Plant, Plant Program;
- 22 x. Expansion of agri-extension support to the LGUs for the 23 development and implementation of province-led agricultural and 24 fisheries extension programs for every province;
 - xi. Data capture systems thru the Agricultural and Fisheries

 Commodity Exchange system to aggregate the product supply and demand;

xii. Enhanced DA Quick Response and Service Continuity thru 1 digitalization; 2 xiii.Digital Agriculture programs through the development of mobile 3 and information systems-based monitoring, e-learning 4 5 research and development; xiv. Grants for education, training, and advising, including temporary 6 employment programs, to agri-fishery workers and Balik Probinsya, 7 Bagong Pag-asa participants; and 8 xv. Any other relevant programs, including infrastructure, necessary 9 to mitigate the economic effects of COVID-19 on the agri-fishery 10 industry and to ensure food security. 11 For the implementation of this Section, the DA or any of its 12 attached agencies and instrumentalities shall administer the loan, loan 13 guarantee or credit facility programs through government financial 14 institutions: Provided, that the loan interventions implemented under this 15 Section shall be exclusively for the agri-fishery sector only. 16 Availment of grants, loans or loan guarantees through other 17 provisions of this Act does not disqualify any agri-fishery enterprise from 18 19

availing of any other form of economic relief measures in this Section.

DA shall give preference to establishments requiring assistance for any activity that supports the Balik Probinsya, Bagong Pag-asa Program under EO 114 series of 2020.

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The amount of Sixty-Six Billion Pesos (Php66,000,000,000.00) shall be appropriated for the implementation of this Section.

The DA shall issue the implementing rules and regulations for this Section within fifteen (15) days after the effectivity of this Act.

SEC. 24. Condonation of Loans of Agrarian Reform Beneficiaries for 1 Land Acquisition under Government Land Redistribution Programs. - To 2 provide agrarian reform beneficiaries the opportunity to enhance access 3 to credit facilities after the disruption of the food supply chain by the 4 Covid-19 pandemic, the payment of unpaid principal, interests, penalties, 5 and surcharges of loans used for land acquisition to any and all 6 government agencies and government owned corporations including LBP 7 shall be condoned: *Provided*, that the condonation of unpaid principal, 8 interests, penalties and surcharges from these loans shall be in conformity 9 10 with the applicable general banking laws and regulations of the BSP: Provided, further, That the LBP shall issue the appropriate certification to 11 the agrarian reform beneficiary, after the write-off of the principal, unpaid 12 interest, penalties and surcharges condoned to facilitate reintegration into 13 the financial and banking system: Provided, finally, that condonation as 14 provided herein shall lift all liens and encumbrances attached to the land 15 acquired. 16

The Secretary of Finance and the Secretary of Agrarian Reform, in consultation with the LBP, shall issue the implementing rules and regulations for this Section.

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CHAPTER VI: Structural Interventions

SEC. 25. Additional Mandate of the National Development Corporation. – To minimize permanent damage to the economy and enable faster recovery of certain critically-impacted businesses vital to the economy but have been severely and adversely affected by the COVID-19, the National Development Company (NDC) is hereby mandated and authorized to perform the following pursuant to and in accordance with its current charter:

a. Identify critically-impacted businesses which are vital to the economy, such as those belonging to the transport industry and tourism industry, but excluding banks and financial institutions under the supervision of the BSP, that would otherwise have continued operations but are at risk of bankruptcy of insolvency due to COVID-19;

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- b. Extend loans and other forms of financial accommodation to, or make equity investments, directly or indirectly, in such identified critically impacted businesses;
- c. Assume, in exchange for equity of the same value, the financial obligations of such identified critically impacted businesses;
 - d. Merge or consolidate the identified critically impacted businesses in consultation with the relevant regulators;
 - e. Evaluate the performance and ensure good corporate governance in the business entities where the NDC invested; and
 - f. Perform due diligence activities inherent in its nature as a capital allocation firm of the Government;
 - g. Perform such other functions as may be inherent or necessary to dispense of its role as a capital allocation firm from whom reasonable returns are expected;
 - h. Create a separate unit within its organization structure that will specifically handle and manage the investments, loan, and all other related activities undertaken under this Act; and
 - i. Exercise the foregoing additional functions and powers in case of national emergencies of similar nature and magnitude to the COVID-19.

To implement this Section, the authorized capital stock of the NDC 1 shall 2 be increased by One Hundred Billion **Pesos** (Php 100,000,000,000.00) and the amount of Twenty-Five Billion Pesos (Php 3 25,000,000,000.00) is hereby appropriated for Fiscal Year 2020 for this 4 purpose. An additional amount of Twenty-Five Billion Pesos (Php 5 25,000,000,000.00) for the implementation of this Section shall be 6 appropriated for Fiscal Year 2021. 7

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SEC. 26. *Enhanced "Build, Build, Build" Program* – As enhancements to the programmed infrastructure spending, there shall be "Build, Build, Build" projects in universal health care, education, and food security. In addition to the portfolio of the Presidential Adviser for Flagship Projects, the following projects shall be integrated in the National Expenditure Programs in FY 2021, 2022, and 2023:

- (a) The construction and development of modern health facilities that will complement the Universal Health Care Law and national preparedness for surges in demand for pandemics;
- (b) The construction and improvement of public-school facilities, and provision of efficient internet connectivity to all public schools and state universities and colleges, with the aim of creating "Schools for the Future," or schools geared towards competitiveness in the Fourth Industrial Revolution;
- (c) The construction, improvement, and renovation of infrastructure supportive of creative industries;
- (d) The construction, improvement, and renovation of infrastructure for the agri-fishery industry geared towards food security and agricultural resilience;

(e) The construction and upgrading of transportation passenger ports and terminals including related facilities, such as, but not limited to, airports, seaports, land transport terminals and railway stations, in accordance to with social distancing and health standards, for the accelerated recovery of tourism and travel activities;

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- (f) The construction, improvement and renovation of police stations and military barracks to provide more facilities, spaces, and amenities complying with social distancing and health standards;
- (g) The construction, improvement and renovation of prisons infrastructure to decongest existing jails and provide humane accommodations complying with social distancing and health standards for persons deprived of liberty (PDL);
- (h) The construction, improvement and renovation of social housing projects and resettlement areas;
- (i) The construction, improvement, and renovation of digital infrastructure to complement the national broadband plan, geared towards increasing internet access in unserved and underserved areas. For any public-private partnerships entered into for purposes of rolling out infrastructure under this Sub-Section, disbursement of payment shall be based on compliance with clear service targets, to be determined by the DICT; and
- (j) The construction, improvement and renovation of infrastructure supporting the objectives of EO No. 226 series of 1987, otherwise known as "The Omnibus Investments Code"

of the Philippines", as amended, including the relocation of manufacturing and service facilities from other countries to the Philippines.

For this purpose, the amount of Six Hundred and Fifty Billion Pesos (Php 650,000,000,000.00) shall be appropriated over three (3) years starting FY 2021, chargeable against funds sourced through any of the methods authorized under Chapter 8 of this Act: *Provided*, That the implementing agencies shall expedite settlement of accounts payables as of December 2019 and prioritize the payment for the outstanding progress billings/invoices of contractors with complete documentation or the partial release of payments to contractors based on submission of deliverables: *Provided, further*, That the COA and DBM shall streamline documentary requirements for processing payment across government: *Provided, finally*, That the DOF shall establish a project finance relief facility for the government financial institutions to monetize future receivables of the contractors.

Recognizing the high multiplier effects and labor intensity of infrastructure projects, implementing agencies shall prioritize the completion of all infrastructure projects in FY 2020 to pump prime the economy after the CQ.

SEC. 27. Coordination of Monetary and Fiscal Policies. – The BSP and the SEC are hereby encouraged to adopt measures, including the relaxation of regulatory and statutory restrictions and requirements for a period of not more than ten (10) years from their date of effectivity to encourage the banking industry and other financial institutions to extend loans and other forms of financial accommodation to help business

recover from the economic effects of COVID-19 crisis and to enable the banking industry to manage appropriately its risks and potential losses.

The BSP and the SEC are likewise hereby authorized to grant reporting relief to its supervised entities by allowing staggered booking of allowance for credit losses for all types of credit accommodations extended to individuals and business entities affected by COVID-19.

Until a similar law is enacted, Republic Act No. 9182, as amended, otherwise known as "The Special Purpose Vehicle (SPV) Act of 2002", is hereby revived for a period of ten (10) years from the effectivity of this Act, subject to such extension as may be determined by the BSP if it deems necessary to solve the non-performing assets problem of the banking industry that may result from defaults occasioned by the COVID-19 pandemic.

The SEC as the primary implementing agency for the SPV Act, upon request of, and with prior consultation with the BSP, shall issue amendatory or supplementary rules and regulations implementing—the SPV Act, including modification, relaxation and/or suspension of restrictions and requirements covering periods, capitalization and other matters (excluding the tax incentives and fee privileges) under the SPV Act, to achieve its objectives and as well as of this law and which shall be effective for a period not exceeding ten (10) years from the effectivity of this Act or the effectivity of the new law, whichever comes first.

CHAPTER VII: Other Socio-Economic Policy Measures

SEC. 28. *Socio-economic Policy Measures -* Socio-economic policies that encourage the businesses, communities and individuals to positively respond to the economic effects of COVID-19 shall be pursued. These shall include, the following:

(a) Balik Probinsya, Bagong Pag-asa Program

All relevant agencies and departments are mandated to promote and implement programs and policies for the immediate and effective implementation of EO 114 series of 2020, otherwise known as the *Balik Probinsya*, *Bagong Pag-asa* Program, in view of the objectives thereof, including (a) empowerment of local industries, (b) food security and agricultural productivity, (c) social welfare, health and employment, and (d) development of infrastructure.

(b) Trade:

- i. All sector regulators with a price and fee regulation mandate shall review existing pricing and payment policies, including tariff rates, and issue temporary suspensions or revisions as needed, including export percentage requirements for purposes of aiding regulated businesses cope with economic losses arising from the COVID-19 pandemic.
- ii. All relevant departments and agencies shall make it a policy to give preference to all local suppliers and contractors for all Public-Private Partnership projects, infrastructure projects, and all purchases for relevant provisions and supplies from their respective MOOE.
- iii. All relevant departments and agencies shall review and implement policies and programs for logistics and supply chain management involving the planning, transporting and handling of goods, services and information from the point of origin to the point of consumption, most especially for locally produced agro-fishery products.

(c) Technology

- i. The Department of Science and Technology (DOST) and the Department of Information and Communications Technology (DICT) shall encourage the culture of innovation, through research and development, of business entities, especially in relation to the development of information technology-based systems for the health sector. The DTI, in coordination with DOST and DICT, shall review incentives and grants for business entities, educational institutions as well as individuals that develop COVID-19 or any pandemic-related information technology products or services.
- ii. The DOST and the DICT shall support and promote scientific research, the development of innovative technologies, and data analytics to improve production efficiency and to inform government decision-making;
- iii. The DOST and the DICT shall facilitate and encourage investments for the development of ICT infrastructure to serve as backbone of digital learning, telecommuting and low-contact business transactions.
- iv. The DICT shall issue rules and regulations that would facilitate the development of information and communication technology infrastructure and will, among others, provide open access approach in the regulation of data transmission services sector, and mandate the interconnection among data transmission participants to ensure efficient connectivity and low cost to consumers. The DICT, in coordination with the National Telecommunications Commission (NTC), shall review

the capacity of telecommunications and internet service providers and encourage improvement of digital and network infrastructure to ensure better access to, and affordability of, telecommunications and internet services.

(d) Health:

- i. All departments and their respective attached agencies, in coordination with the DOH and in consultation with the private sector, shall formulate and implement protocols and guidelines to mitigate transmission of COVID 19 and any other infectious diseases in the industries and sectors they respectively regulate and supervise.
- ii. All departments and their respective attached agencies shall formulate plans, programs and policies with the objective to endeavor national self-sufficiency in the supply of health-related goods and services, especially COVID-19 and any other infectious disease related medical supplies and equipment.

(e) Agriculture:

- i. The Department of Agriculture (DA) shall facilitate the systematic production and exchange of goods and services in agricultural supply chains through institutional support services and logistics-based solutions to strengthen market linkages and minimize transaction costs.
- ii. The DA shall ensure the full implementation of its existing programs in agricultural modernization, including the enhancement of farm mechanization, adoption of new

- technologies to improve farm productivity, and the efficient and sustainable use of farm resources.
- iii. The DA shall also expand its existing program on urban agriculture. The DA shall identify and develop idle government and/or private lands and open spaces, without prejudice to the rights of owners of private lands, for full or partial conversion to community gardens or vertical farms, utilizing geoponic, hydroponic or aeroponic growing methods.
- iv. The DA shall provide the necessary technical assistance and support services, including, but not limited to, provision of seeds and seedlings, and gardening tools, access to loans from government financial institutions, and agricultural training, to ensure the full productivity of community gardens and vertical farms.

(f) Regulatory:

- i. The DTI, in consultation with the ARTA and LGUs, shall review existing policies and recommend the removal or revision of rules and regulations that do not support the goal of business continuity post COVID-19. Any measures adopted under this Section shall be evaluated every six (6) months after the effectivity of this Act.
- ii. All relevant departments and agencies, including LGUs, shall implement programs and policies for the digitalization and automation of all transactions, including payments to and from the government. All relevant departments and agencies, including LGUs shall promote financial inclusion of individuals

and entities, especially beneficiaries of government amelioration programs and beneficiaries of the interventions in this Act. These shall include access to appropriate, affordable and timely financial products and services, such as, but not limited to, banking, loan, equity and insurance products.

CHAPTER VIII: Reporting and Monitoring

SEC. 29. Long-term Plan for Economic Resilience. – The NEDA shall submit to Congress a long-term plan for building economic resilience, not later than six (6) months after the lifting of the CQ. The Economic Resilience Plan (ERP) shall include a strategy for measuring and monitoring economic resilience and identification of structural reforms needed to increase the ability of the economy to withstand shocks such as the COVID-19 pandemic. The ERP shall include the following:

- (a) The required investments in the health care sector in the next ten (10) years to ensure its ability to respond to the health care needs of the population, including emerging infectious diseases similar to COVID-19;
- (b) The required investment in digital infrastructure to improve connectivity and access to digital technology to enable Philippine businesses and households to cope with crisis and shocks; and
- (c) The required database to ensure the responsiveness of social protection programs of the government for vulnerable and displaced households during period of external shocks such as the outbreak of COVID-19.

SEC. 30. Economic Stimulus Board - The Economic Stimulus Board (ESB) is hereby established to identify the components of the fiscal stimulus package, and the specific government programs of the implementing agency for the delivery of each intervention. The chairperson of ESB shall be the NEDA Secretary and shall be composed of representatives from DOF, DBM, DOLE, DILG, SSS, GSIS, LBP, DBP, DTI, SBCorp, PGC, BOI, DA, DOT, BSP, and the Department of Public Works and Highways (DPWH). The Chairperson of the ESB may designate additional members as may be deemed necessary for the proper implementation of this Act. The President of the Philippines may appoint representatives from the private sector as members of the ESB.

The ESB shall create a registry of assisted businesses, a centralized database which all members of the ESB can access with ease, for purposes of monitoring the availment of various forms of assistance authorized by this Act, to ensure that the total amount of assistance received by any single business entity is rational and proportionate to the scale of response required to retain its workforce and maintain its payroll costs.

The ESB shall have the authority to coordinate and transact with, and avail of, the services of private entities that could provide technical assistance or digital infrastructure necessary for ESB to perform its functions and implement the economic relief granted under this Act.

SEC. 31. *Functions of ESB*. - The ESB shall perform the following functions and powers:

a. Evaluate the costs and benefits of programs and projects provided for in this Act, and recommend their modification, if necessary;

- b. Study and recommend programs and projects that the government
 may undertake to complement the implementation of programs
 and projects provided for in this Act;
- c. Oversee and spearhead the preparation of reports mandated under
 this Act;
- d. Recommend to Congress remedial legislation to expeditiously and efficiently implement the programs and projects allowed or provided for in this Act; and
- e. Perform such other functions inherent in its role as the coordinating council for all programs and projects provided for in this Act and as may be delegated by the President of the Philippines.
- SEC. 32. Monitoring of Implementation and Congressional 12 13 Oversight. – A Joint Congressional Oversight Committee on Economic Stimulus Program is hereby created. The Oversight Committee shall be 14 composed of the Co-Chairpersons of the Sub-Committee on Economic 15 Stimulus Response Package Cluster of the Defeat COVID-19 Committee 16 on the part of the House of Representatives and the respective 17 Chairpersons of the Committees on Economic Affairs, Ways and Means, 18 and Finance of the Senate. An additional member from the majority and 19 the minority shall be respectively designated by the Senate President and 20 the Speaker of the House of Representatives. 21
 - The Joint Congressional Oversight Committee on Economic Stimulus Program shall be tasked to monitor the implementation of the economic stimulus response package and recommend remedial legislation, if necessary.

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The ESB shall continue to estimate and monitor the impact of COVID-19 on the economy. In order to ensure the proper use of funds,

the ESB shall submit a monthly report to Congress of all acts performed pursuant to this Act.

The NEDA and the implementing departments shall submit, either in printed form or by way of electronic document, to the Oversight Committee, House Committee on Appropriations, the Senate Committee on Finance and the Commission on Audit, the quarterly accountability reports on the utilization of funds. The NEDA shall be responsible for ensuring that the said quarterly reports are likewise posted on the official website of the NEDA and the implementing agencies.

Releases from the appropriations made herein shall be subject to the submission of a special budget pursuant to Section 35, Chapter 5, Book VI of Executive Order No. 292, series of 1987.

CHAPTER IX: FUNDING

SEC. 33. Special Power to Reallocate and Realign Appropriations. – Notwithstanding any law or provision thereof to the contrary, to finance the requirements of this Act, the President of the Philippines is hereby authorized to reallocate and realign any appropriation as follows:

- From programs, projects, and activities which cannot be utilized effectively as a result of the COVID 19 outbreak under Republic Act No. 11260 or the General Appropriations Act of 2019 and Republic Act No. 11465 or the General Appropriations Act of 2020;
- 2. From programs, projects, and activities as identified by the DBM which cannot be utilized effectively as a result of the COVID 19 outbreak, including items such as discretionary travel, representation and training expenses, and declare allotments for such items as forced savings. The DBM shall make a detailed report to the President and Congress on forced savings arising from

1 COVID-19, not later than two (2) weeks after the enactment of this 2 Act;

3. From infrastructure projects in the Executive Department, including those implemented by the government-owned or -controlled corporations (GOCCs), as identified by the ESB for which funds had been appropriated but remain unobligated under RA No. 11260 and RA No. 11465 and other special laws, and utilize any savings generated therefrom to fund and/or augment the allocation for any item mandated under this Act. These infrastructure projects can be implemented under Republic Act No. 6957, as amended, otherwise known as the "BOT Law" under the Public-Private Partnership (PPP) projects of the government.

Subject to applicable constitutional restrictions, the President of the Philippines, upon recommendation of the ESB, is authorized to relax, modify and/ or suspend restrictions, requirements and other matters under the BOT Law and such other laws governing PPP projects for a period of not more than ten (10) years from the date of their effectivity; and

4. From cash, funds, and investments held by any GOCC or any national government agency.

Any law that reserves or earmarks any fund or collection by any national government agency or GOCC is hereby expressly superseded by the foregoing authorization, and the President of the Philippines shall have authority and discretion to reallocate and realign such fund or collection for whatever purpose the President may deem necessary, beneficial, or desirable in order to address

the public health emergency as declared in Proclamation No. 929 series 2020.

This authority shall be valid for six (6) months: *Provided, however*, That the President shall submit a quarterly report on the reallocation to Congress.

SEC. 34 *Financing*. – The Secretary of Finance is authorized to direct the Treasurer of the Philippines to borrow, in the name and on behalf of the Republic of the Philippines, such amounts and in such form including bonds, loans and other evidence of indebtedness to finance programs provided herein.

The borrowings shall be incurred in such amounts as will be needed at any one time, taking into account the following:

- a) rate at which said borrowings may be absorbed by the buying public;
- b) the fund requirements of projects ready for execution, and
- c) the balance between productive and non-productive projects to hold inflation at the minimum.

For domestic borrowings, the Secretary of Finance shall prescribe the form, the rate of interest, the denomination, maturity, negotiability, convertibility, call and redemption features, and all other terms and conditions governing the issuance, placement, sale, servicing, redemption, and payment of bonds issued under the authority of this Act. *Provided*, that consultation with the BSP will be made on the probable effects of the proposed operation on monetary aggregates, price level and/or balance of payments which shall be deemed in compliance with the requirement under Section 123 of Republic Act No. 7653, as amended by Republic Act No. 11211.

For foreign borrowings, the requirements under the Philippine Constitution and applicable laws shall be complied with.

Bonds issued pursuant to this section as well as equity and quasiequity investments made, directly or indirectly, by banks in the agrifishery enterprises shall be eligible for purposes of meeting banks' statutory reserve requirements as well as Agri-Agra Reform Credit Act (RA 10000) compliance for a period of ten (10) years.

The principal and interest of the bonds issued under the authority of this Section may be made payable in Philippine currency or any readily convertible foreign currency. The Secretary of Finance shall cause to be paid out of any moneys in the National Treasury not otherwise appropriated, or from any sinking funds provided for the purpose by law, any interest falling due, or accruing, on any portion of the public debt authorized by law. He shall also cause to be paid out of any such money, or from any such sinking funds the principal amount of any obligations which have matured, or which have been called for redemption or for which redemption has been demanded in accordance with terms prescribed by him prior to date of issue: *Provided*, however, That he may, if he so chooses and if the holder is willing, exchange any such obligation with any other direct or guaranteed obligation or obligations of the Philippine Government of equivalent value.

The Secretary of Finance is also authorized to access such other financing facilities with rates comparable to or more favorable than prevailing market rates, as may be necessary.

Likewise, government financial institutions and other governmentowned or controlled corporations are hereby authorized to issue bonds under such terms and conditions as they may determine in their sound

- discretion to enable them help finance the programs provided herein, and subject to approval by the Secretary of Finance.
- SEC. 35. *Use and Release of Funds*. The amounts appropriated herein shall be used exclusively for the purposes specified under the preceding Sections. Releases shall be made by the DBM directly to the appropriate implementing departments and agencies.

The appropriations authorized in this Act shall be subject to the conditions under Section 60 of the General Provisions of RA No. 11465.

SEC. 36. *Availability of Appropriations*. – The appropriations authorized in this Act shall be available for release and obligation for the purposes herein specified until December 31, 2021, unless otherwise stated.

CHAPTER X: Final Provisions

SEC. 37. *Implementing Rules and Regulations*. – Unless otherwise indicated, the implementing rules and regulations necessary for this Act shall be issued by the President of the Philippines within fifteen (15) days upon the effectivity of this Act.

SEC. 38. Separability Clause. – If, for any reason or reasons, any part or provision of this Act shall be declared as unconstitutional or invalid, the other parts or provisions hereof which are not affected thereby shall continue to be in full force and effect.

SEC. 39. *Repealing Clause*. – All provisions of existing laws, orders, rules and regulations or parts thereof which are in conflict or inconsistent with the provisions of this Act are hereby repealed, amended or modified accordingly.

- SEC. 40. *Effectivity*. This Act shall take effect immediately upon
- 2 its publication in the Official Gazette or in a newspaper of general
- 3 circulation in the Philippines.
- 4 Approved,