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EIGHTEENTH CONGRESS OF THE	)	
REPUBLIC OF THE PHILIPPINES	)	
First Regular Session	)	

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## **SENATE**

## S. B. No. 1564

(In Substitution of Senate Bill Nos. 1414, 1417, 1426, 1431, 1449, 1474, 1542, 1546, 1558 and 1561, taking into consideration P.S. Resolution No. 409)

Prepared by the Committees on Finance, Ways and Means, Economic Affairs, and Health and Demography with Senators Marcos, Angara, Recto, Sotto, Zubiri, Cayetano and Villar as authors thereof.

## AN ACT

PROVIDING FOR COVID-19 RESPONSE AND RECOVERY INTERVENTIONS AND PROVIDING MECHANISMS TO ACCELERATE THE RECOVERY AND BOLSTER THE RESILIENCY OF THE PHILIPPINE ECONOMY, PROVIDING FUNDS THEREFOR, AND FOR OTHER PURPOSES

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

- SEC. 1. Short Title. This Act shall be known and cited as "Bayanihan to Recover As One Act".
  - SEC. 2. Declaration of Policy. It is hereby declared the policy of the State to promote a just and dynamic social order that will ensure the prosperity and independence of the nation and free the people from poverty, particularly in the aftermath of natural and man-made disasters, through policies that provide adequate social services, promote full employment, a rising standard of living, and an improved quality of life for all. Towards this end, and in cognizance of the adverse impact of the 2019 Coronavirus Disease (COVID-19) pandemic to the Philippine economy and

society, the State shall likewise establish mechanisms to achieve the following objectives:

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- (a) Reduce the adverse impact of COVID-19 on the socioeconomic well-being of Filipinos through the provision of assistance, subsidies and other forms of socioeconomic relief:
- (b) Sustain efforts to test, trace, isolate and treat COVID-19 cases to mitigate the transmission of the disease and prevent further loss of lives;
- (c) Enhance the capacity of the Philippine health care system to eliminate, prevent and control disease outbreaks and pandemics and mitigate the effects of other health or life-threatening concerns by ensuring budgetary support for healthcare;
- (d) Mitigate the economic cost and losses stemming from the COVID-19 pandemic;
- (e) Restore public trust and confidence on social and economic institutions;
- (f) Accelerate the recovery and bolster the resilience of the Philippine economy through measures grounded on economic inclusivity and collective growth;
- (g) Accommodate alternative modes of transportation, including a network of bicycle lanes in all roads in every city and municipality, for the people who may opt to use the bicycle as an alternative mode of transportation to address health, environment, and traffic concerns;
- (h) Promote and protect the collective interests of all Filipinos in these challenging times;
- (i) Optimize the use of science, technology and innovation in government's response measures; and
- (j) Enhance public trust in science and incorporate the use of scientific research and technological expertise in policy-making process.
- SEC. 3. COVID-19 Response and Recovery Interventions. The following shall be undertaken and implemented as COVID-19 response and recovery interventions:
  - (a) Following World Health Organization (WHO) guidelines and best practices, adoption and implementation of measures to prevent or suppress further transmission and spread of COVID-19 through effective education, detection, protection, and treatment: *Provided*, That the percentage of the population that will undergo COVID-19 testing shall be in accordance with WHO standards and global benchmark, in areas identified by the

Department of Health (DOH) and the Department of Interior and Local Government (DILG) as epicenters of COVID-19 infections, starting in the National Capital Region, Central Visayas, CALABARZON, and Central Luzon and in other areas where higher possibility of transmission of COVID-19 may occur or have occurred. The DOH shall adopt a COVID-19 disease surveillance protocol that shall define minimum health standards for workplaces and business activities which shall include COVID-19 testing and the establishment of a contact tracing system including personal contact tracing whereby a person maintains a record of the places that he/she had been to and the people he/she had contact with: Provided, That any individual who tested positive for COVID-19 through laboratory confirmation at the national reference laboratory, sub-national reference laboratory, or a DOH certified laboratory testing facility shall be automatically treated and if necessary, isolated in a DOH quarantine and isolation facility: Provided, further, That the Inter-Agency Task Force for the Management of Emerging Infectious Diseases (IATF-EID) shall identify and prioritize the areas and business activities critically impacted and severely affected by COVID-19 and with high probability of COVID-19 transmission, and coordinate with the relevant Local Government Units (LGUs) and government agencies for the implementation of the COVID-19 surveillance protocol: Provided, finally, That The DILG, in coordination with the LGUs and other government agencies, shall distribute the testing kits to DOH-accredited government hospitals that can perform testing;

(b) Implementation of an expedited and streamlined accreditation of polymerase chain reaction (PCR) testing kits and facilitation of prompt testing by public and designated private institutions of suspected and probable COVID-19 cases and those with no symptoms but with relevant travel history, or may have been exposed due to the nature of their work or due to their living conditions or had contact with a confirmed, suspected or probable case, and the compulsory and immediate isolation and treatment of confirmed, suspected and probable COVID-19 patients: *Provided,* That the cost of testing and treatment for COVID-19 patients shall be covered under the National Health Insurance Program of the Philippine Health Insurance Corporation (PhilHealth): *Provided, further,* That in addition to testing, isolation and treatment of these patients, the contacts of these patients shall also be immediately and properly traced through the use of efficient

technology for data collection and analysis, and by engaging contact tracers from the existing network of barangay health workers, parent-leaders from the Pantawid Pamilyang Pilipino Program (4Ps), and members of duly accredited Civil Society Organizations (CSOs) by the respective national government agency;

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- (c) Adoption of a protocol on the conduct of PCR testing for COVID-19. For this purpose, the IATF-EID, in full cooperation with the DOH, the DILG, the Department of Labor and Employment (DOLE), the Department of Trade and Industry (DTI), and the Bureau of Immigration (BI), shall ensure the following:
  - (1) Adequate number of COVID-19 testing centers that provide available, affordable and accessible testing to the public, subject to reimbursement by PhilHealth under existing guidelines: *Provided*, That people in geographically isolated or highly populated and depressed areas shall be provided the same level of access to COVID-19 testing;
  - (2) Hiring of skilled medical technologists, molecular biologists, and other skilled laboratory technicians to conduct COVID-19 testing to achieve an ideal personnel-to-laboratory ratio taking into consideration DOH targets. To address the COVID-19 pandemic and in preparation for future public health emergencies, biomedical research, training, and programs for skilled medical technologists, molecular biologists and other skilled laboratory technicians shall be implemented starting with the molecular laboratory infrastructure; and
  - (3) Procurement and distribution of supplies for COVID-19 PCR testing based on, among others, the current levels and projections of the following:
    - number of patients and healthcare workers with severe or critical symptoms and history of travel or exposure; and
    - (ii) number of patients and healthcare workers with mild symptoms, relevant history of travel or exposure, and considered vulnerable: *Provided,* that LGUs may implement their own procurement, distribution and monitoring program consistent with the overall provisions of this Act and the guidelines of the DOH.
- (d) Delivery of uninterrupted immunization program against vaccine preventable diseases especially on children amidst the COVID-19 pandemic;

(e) Adoption by the DOH of a uniform and consistent reporting standard in a language understandable by the general public;

- (f) Provision of an emergency subsidy to affected low income households in areas under Enhanced Community Quarantine (ECQ) and to households with recently returned Overseas Filipino Workers (OFWs): *Provided,* That the subsidy shall be computed based on the prevailing regional minimum wage rates: *Provided, further,* That the subsidy received from the current conditional cash transfer program and rice subsidy shall be taken into consideration in the computation of the emergency subsidy as provided for in this Act. *Provided, furthermore,* That the vetting and validation of beneficiaries of the Social Amelioration Program (SAP), and the related liquidation report thereto shall be simplified to expedite the distribution of the subsidy: *Provided, finally,* that a definite list of beneficiaries of the SAP shall be submitted to Congress;
- (g) Provision of one (1) month emergency subsidy to low income households who are qualified but were not granted such subsidy as mandated under Section 4c of the Republic Act No. 11469;
- (h) Provision of unemployment or involuntary separation assistance for displaced workers or employees, including probationary, project, seasonal, contractual and casual employees in private health institutions, tourism, culture and arts, creative industries, including but not limited to film and audiovisual workers, construction, public transportation, trade industries, and other sectors of the economy as may be identified by the DOLE, in coordination with the Bureau of Internal Revenue (BIR), and Social Security System (SSS); freelancers, the self-employed and repatriated OFWs, including OFWs whose deployment were suspended due to a governmentimposed deployment ban: Provided, That any assistance given to OFWs shall be separate and distinct from the benefits or assistance, if any, they receive as members of the Overseas Workers Welfare Administration (OWWA): Provided, further, That any subsidy previously received under Republic Act No. 11469 does not preclude the displaced worker or employee, the freelancers, self-employed, and repatriated OFWs from receiving the unemployment or involuntary separation assistance provided herein: Provided, further, That, members of the SSS who have received the unemployment benefit under Section 14(b) (unemployment, insurance, or

involuntary separation benefits) of Republic Act No. 11199, or the Social Security Act of 2018, during the Covid-19 pandemic shall no longer be eligible to avail of the benefits under this subsection. *Provided, finally,* That the SSS shall take proactive steps to ensure all qualified members be given unemployment benefits under Republic Act No. 11199 (Social Security Act of 2018);

- (i) Access to livelihood assistance, skills and training programs, loan assistance, and employment opportunities for repatriated and returning OFWs to ensure proper reintegration and the full utilization of their skills for national development;
- (j) Provision of a "COVID-19 special risk allowance" for all public health workers on a monthly basis for every month that they are serving in the duration of the COVID-19 pandemic, in addition to the hazard pay granted under the Magna Carta of Public Health Workers or Republic Act No. 7305;
- (k) Implementation of mandatory COVID-19 testing of public and private health workers every fifteen (15) days to ensure their protection;
- Assumption of all medical expenses of public and private health workers in case of exposure to COVID-19 or any work-related injury or disease during the duration of the pandemic;
- (m) Provision of compensation of One Hundred Thousand Pesos (P100,000) to public and private health workers who have contracted or who may contract severe COVID-19 infection while in the line of duty: *Provided*, That a compensation of One Million Pesos (P1,000,000) shall be given to public and private health workers, who have died or may die while fighting the COVID-19 pandemic: *Provided*, *further*, That this shall have retroactive application from February 1, 2020: *Provided*, *furthermore*, That the compensation provided herein shall be exempt from the applicable taxes under the National Internal Revenue Code of 1997, as amended: *Provided*, *finally*, that the compensation provided herein shall be given to the beneficiaries not later than three (3) months after the date of confinement or death.
- (n) Provision of opportunity to Agrarian Reform Beneficiaries to enhanced access to credit facilities after the disruption of the food supply chain by the COVID-19 pandemic.

(o) The pertinent provisions of Republic Act No. 10931 otherwise known as the "Universal Access to Quality Tertiary Education Act," Republic Act No. 8545 otherwise known as the "Expanded Government Assistance to Students and Teachers in Private Education Act" or the "E-GASTPE Act," and Republic Act No. 10533 otherwise known as the "Enhanced Basic Education Act of 2013" or the "K to 12 Law," to the contrary notwithstanding, provision of tuition subsidy to students who are currently not receiving any assistance from government educational subsidy or voucher programs but are now facing financial difficulties brought about by work stoppage and closure of establishments due to the CQ as follows:

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- (1) Qualified students in Private Tertiary Education who are neither part of the Listahanan of the Department of Social Welfare and Development (DSWD) nor covered under the Tertiary Education Subsidy (TES) as provided in Republic Act No. 10931 shall receive a tuition subsidy: *Provided*, that the geographic prioritization of areas where there are no State Universities and Colleges (SUCs) and Local Universities and Colleges (LUCs) under Republic Act No. 10931 shall be suspended to make qualified students under this subsection eligible; and
- (2) Qualified students in private elementary and junior high school, and senior high school who are currently not receiving assistance under the Education Service Contracting (ESC) as provided in Republic Act No. 8545, or Senior High School Voucher Program (SHS VP) as provided in Republic Act No. 10533, as may be applicable, shall receive a tuition subsidy.

Education subsidies granted under this subsection shall be released directly to the Private Tertiary Education Institutions or Private Basic Education Schools, respectively, for the purpose of applying the subsidy for unpaid tuition in School Year (SY) 2019-2020 or for payment of tuition fee for school year SY 2020-2021: *Provided*, that the subsidy shall be released prior to the opening of SY 2020-2021 or within a reasonable period after school opening but in no case later than September 2020, in a manner similar to the Tertiary Education Subsidy (TES), Educational Service Contracting (ESC), and Senior High School Voucher Program (SHS VP).

(p) Provision of a one-time cash assistance to affected teaching and non-teaching personnel, including part-time faculty, in Private Basic Education

Schools and Tertiary Education Institutions and part-time faculty in SUCs due to the deferred opening or reduced offering of classes during the CQ;

- (q) Ensure that all LGUs are acting within the letter and spirit of all the rules, regulations and directives issued by the National Government pursuant to this Act; and implementing standards of Community Quarantine (CQ) consistent with what the National Government has laid down for the subject area, while allowing LGUs to continue exercising their autonomy in matters undefined by the National Government or are within the parameters it has set; and are fully cooperating towards a unified, cohesive and orderly implementation of the national policy to address COVID-19: *Provided*, That all LGUs shall be authorized to utilize more than five percent (5%) of the amount allocated for their calamity fund subject to additional funding and support from the National Government;
- (r) Enforcement of measures to protect the people from hoarding, profiteering, injurious speculations, manipulation of prices, product deceptions, and cartels, monopolies or other combinations in restraint of trade, or other pernicious practices affecting the supply, distribution and movement of food, clothing, hygiene and sanitation products, medicine and medical supplies, fuel, fertilizers, chemicals, building materials, implements, machinery equipment and spare parts required in agriculture, industry and other essential services, and other articles of prime necessity, whether imported or locally produced or manufactured;
- (s) Ensure that donation, acceptance and distribution of health products intended to address the COVID-19 pandemic are not unnecessarily delayed and that health products for donation duly certified by the regulatory agency or their accredited third party from countries with established regulation shall automatically be cleared: *Provided*, That this shall not apply to health products which do not require a certification or clearance from the Food and Drug Administration (FDA);
- (t) Procurement of the following as the need arises, in the most judicious, economical and expeditious manner, as exemptions from the provisions on bidding process required under Republic Act No. 9184 or the "Government Procurement Reform Act" and other relevant laws: *Provided,* That the following information and documents related to the procurement shall be published in the Government Procurement Policy Board (GPPB) online

portal, the website of the procuring entity concerned, if available, and at any conspicuous place reserved for this purpose in the premises of the procuring entity within seven (7) working days from the date of acceptance of the award:

(i) Project name;

- (ii) Approved budget for contract;
- (iii) Contract period;
- (iv) Name of winning supplier, distributor, manufacturer, contractor or consultant:
- (v) Amount of contract as awarded;
- (vi) Notice of award;
- (vii) Date of award and acceptance;
- (viii) Contract or purchase order; and
- (ix) A certification stating that the procuring entity exerted all efforts to secure the most advantageous price to the government based on existing price data of the agency, the Department of Trade and Industry (DTI) or other relevant agencies or preliminary market scanning done by the agency showing prevailing market prices and practice.
- (1) Goods, which may include personal protective equipment such as gloves, gowns, masks, goggles, face shields; surgical equipment and supplies; laboratory equipment and its reagents; medical equipment and devices; support and maintenance for laboratory and medical equipment, surgical equipment and supplies; medical supplies, tools, and consumables such as alcohol, sanitizers, tissue, thermometers, hand soap, detergent, sodium hydrochloride, cleaning materials, povidone iodine, common medicines (e.g., paracetamol tablet and suspension, mefenamic acid, vitamins tablet and suspension, hyoscine tablet and suspension, oral rehydration solution, and cetirizine tablet and suspension); testing kits, and such other supplies or equipment as may be determined by the DOH and other relevant government agencies: *Provided*, That the DOH shall prioritize the allocation and distribution of the aforesaid goods, supplies and other resources to the following:
  - (i) Public health facilities in the regions, provinces, or cities, that are designated as COVID-19 referral hospitals, such as, but not

- limited to, Philippine General Hospital (PGH), Lung Center of the Philippines (LCP), and Dr. Jose N. Rodriguez Memorial Hospital; (ii) Private hospitals which have existing capacities to provide support care and treatment to COVID-19 patients; and (iii) Public and private laboratories that have existing capacities to test suspected COVID-19 patients. (2) Goods and services for social amelioration measures in favor of affected communities:
  - (3) Lease of real property or venue for use to house health workers or serve as quarantine centers, medical relief and aid distribution
  - (4) Establishment, construction, and operation of temporary medical facilities;
  - (5) Utilities, telecommunications, and other critical services in relation to operation of quarantine centers, medical relief and aid distribution centers and temporary medical facilities; and
  - (6) Ancillary services related to the foregoing.

locations, or temporary medical facilities;

Provided, That to ensure adequate and responsive supply of critical medical products, the government shall promote and encourage the local manufacturer of such products, and whenever locally available, procure from manufacturers and suppliers in the Philippines. For this purpose, the DTI shall issue a certification that the products, materials, or supplies are produced, made or manufactured in the Philippines: Provided, further, That other qualification and documentary requirements for local manufacturers and suppliers shall be prioritized and expedited by the DOH, FDA and other concerned departments and agencies.

- (u) Partner with the Philippine Red Cross, as the primary humanitarian agency that is auxiliary to the government in giving aid to the people, subject to reimbursement, in the distribution of goods and services incidental in the fight against COVID-19;
- (v) Engage temporary Human Resources for Health (HRH) such as medical and allied medical staff to complement or supplement the current health workforce or to man the temporary medical facilities to be established in accordance with

Section 3 (t)(4) of this Act: *Provided*, That HRH to be hired on temporary basis shall receive the appropriate compensation and allowances: *Provided, further,* That all HRH serving in the front line during the state of calamity due to COVID-19, shall receive an actual hazard duty pay from the government: *Provided, finally*, That DOH, the DOLE and its attached agencies shall closely coordinate to ensure that returning OFW-health care workers, or those whose deployments were suspended due to COVID-19, shall be properly referred to the ongoing hiring of temporary HRH by DOH;

- (w) Ensure the availability of credit to the productive sectors of the economy especially in the countryside through measures such as, but not limited to, lowering the effective lending rates of interest and reserve requirements of lending institutions: *Provided*, That credit accommodation to the Micro, Small and Medium Enterprises (MSMEs), as well as those who are self-employed, shall be imposed a low interest, payable within three (3) years and shall not require any collateral if the loan does not exceed Three Million Pesos (P3,000,000);
- (x) Development of a loan program of appropriate Government Financial Institutions (GFIs) for institutions of learning that have been affected by the decrease in enrollment due to the CQ or to enable these institutions to adequately prepare to implement blended learning: *Provided,* That the terms of the loan shall be more reasonable than the prevailing market terms: *Provided, further,* That the availment of such loan shall be conditioned on the non-implementation of an increase in tuition and other fees for the next school or academic year;
- (y) Direct the Small Business Corporation (SBC) to expand its existing loan programs for MSMEs through a combination of increasing available loanable funds, reducing documentary requirements, increasing maximum loan amounts per borrower, reducing interest rates, extending loan terms, utilization of financial technologies to expand reach and increase access and set fast turnaround loan processing time; and allow the use of the loan proceeds for payroll costs, materials and suppliers, mortgage payments, rent, utilities, including fuel and storage, creation of new supportive businesses, re-purposing of existing business capital, any other business debt obligations that were incurred before the covered period or acquisition of new technologies and systems to adjust business processes for resiliency;

(z) Direct the Land Bank of the Philippines (LBP) and the Development Bank of the Philippines (DBP) to introduce a low interest loan program available to nonessential businesses to assist and encourage them to continue investing in their businesses: *Provided*, That priority shall be given to agri-fishery businesses and non-essential businesses that are small and medium enterprises, including start-ups;

- (aa) Direct the Philippine Guarantee Corporation (PhilGuarantee) to issue an expanded government guarantee program for non-essential businesses, to ease current rules and regulations and give preference to critically impacted businesses, MSMEs, and activities that support DOH initiatives towards ensuring an adequate and responsive supply of health care services, and to guarantee the loan portfolio of partner financial institutions of eligible MSME loans;
- (bb) Liberalization of the grant of incentives for the manufacture or importation of critical or needed equipment or supplies or essential goods for the carrying-out of the policy declared herein, including healthcare equipment and supplies: *Provided*, That importation and/or local sale of these equipment and supplies shall be exempt from import duties, taxes and other fees; For this purpose, critical products, equipment or supplies or essential goods shall include the following: (1) goods referred to in Section 3 (t)(1) hereof; (2) equipment for waste management, including but not limited to waste segregation, storage, collection, sorting, treatment and disposal services; provided, that these said equipment and technologies and services are approved by the Department of Environment and Natural Resources (DENR), DOH or other concerned regulatory agencies; (3) inputs, raw materials and equipment necessary for the manufacture or production of food and essential goods referred to in Section 3 (t)(1) hereof;
- (cc) Ensure the availability of essential goods, in particular, food and medicine, by adopting measures as may reasonably be necessary to facilitate and/or minimize disruption to the supply chain and/or improve the national end-to-end supply chain, including measures to reduce logistics costs and regulate and waive, as necessary, extra shipping charges imposed by international shipping lines, especially for basic commodities and services to the maximum extent possible;

(dd) Requiring businesses to prioritize and accept contracts, subject to fair and reasonable terms, for materials and services necessary to promote the herein declared national policy;

- (ee) Provision of extension support, financial subsidies or other forms of assistance to qualified agri-fishery enterprises, farmers, fisherfolk, and other agricultural workers by the Department of Agriculture (DA);
- (ff) Direct the Department of Transportation (DOTr) and such other agencies or instrumentalities that may be authorized under this Act and its implementing rules and regulations (IRR), to extend the following assistance to critically impacted businesses in the transportation industry:
  - Grant emergency credit lines for purposes of funding operations through government financial institutions (GFIs);
  - (2) Grant concessional interest rate on loan or long-term credit facility through GFIs to allow the restructuring of existing debts and assist in rehabilitation;
  - (3) Provide credit guarantee schemes to guarantee bank loans and credit lines;
  - (4) Provide grants for applicable regulatory fees;
  - (5) Allow substitution of refund option to travel vouchers;
  - (6) Provide grants for fuel subsidy and/or digital fare vouchers, as may be necessary; and
  - (7) Provide grants for training, equipment, facilities, test kits and necessary personnel, on coping with increased health risks arising from infectious diseases.

Within fifteen (15) days from the effectivity of this act, the DOTr or any of its instrumentalities shall prescribe the eligibility requirements and other terms and conditions for any of the above-mentioned assistance, subject to the guidelines issued under this section.

For purposes of item (a) (b) and (c) herein, the DOTr or any of its instrumentalities shall utilize the loan and/or loan guarantee programs and other loan related measures provided under this Act, subject to the rules, regulations and guidelines issued under the corresponding intervention, including proper credit assessment of the borrower by the LBP and DBP which will administer the credit facilities or loan guarantees under this Act:

*Provided,* That a reasonable and proper business plan shall be submitted by the borrower: *Provided, further,* That, loan interventions implemented under this section shall be exclusively for critically impacted business in the transportation industry only.

For purposes of item (d) herein, the grants may include reductions in (i) rates through the removal of value-added tax (VAT) and local taxes as may be applicable, and (ii) fees and charges imposed by any regulatory agency and LGU. Such grants shall be payable, respectively, to the BIR, the relevant regulatory agencies and LGUs: *Provided*, That, the grant shall be chargeable against the fund created for the purpose of implementing this section: *Provided*, *further*, That any critically impacted business may avail of the grant for a period of not more than six (6) months.

Availment of any economic relief such as wage subsidy, loan, and loan guarantees and other relief under the other provisions of this act, does not disqualify such critically impacted businesses belonging to the transportation industry from availing the economic relief provided under this section.

The DOTr shall prioritize business entities that shall require assistance for any activity that supports the *Balik Probinsya*, *Bagong Pagasa* Program under Executive Order (E.O.) No. 114 series of 2020;

- (gg) Direct the Department of Tourism (DOT) to assist critically impacted businesses that are tourism enterprises, including tourism oriented barangay micro business enterprises, or other members of the informal sector in the tourism economy in any of the following programs:
  - (1) Low interest loans or issuance of loan guarantees through GFIs with terms of up to five (5) years for maintenance and operating expenses;
  - (2) Credit facilities through GFIs for upgrading, rehabilitation, or modernization of current establishments or facilities to be compliant with new health and safety standards;
  - (3) Marketing and product development, promotions and programs, including travel advertising and festival-support strategies;
  - (4) Grants for education, training, and advising of tourism stakeholder for the new normal alternative livelihood programs;

(5) Utilization of information technology for the improvement of tourism services, development of a tourist tracking system for emergency response, and establishment of spatial database to improve planning capacity;

- (6) In partnership with the LGU and DOH and/or private entities, establish COVID-19 testing centers in tourist destinations as identified by the DOT, to stimulate tourism and generate employment; and
- (7) Any other relevant programs, including infrastructure, product-sourcing, and subsidized domestic package tours necessary to mitigate the economic effects of COVID-19 on the tourism industry.

For purposes of items (1) and (2) herein, government financial institutions such as the LBP and DBP shall administer the loans for DOT but subject to guidelines from the DOT that shall be prepared for these purposes: *Provided,* That the loan interventions implemented under this Section shall be exclusively for accredited tourism enterprises, including such small-scale tourism-oriented enterprises accredited by LGUs, under Republic Act No. 9178 or the "Barangay Micro Business Enterprises Act of 2002".

Availment of grants, loans or loan guarantees through other provisions of this Act is not a disqualification for any tourism enterprise to avail of any economic relief measures in this Section.

The DOT shall prioritize establishments that (1) support the *Balik Probinsya*, *Bagong Pag-asa* Program under E.O. No. 114, series of 2020, and (2) comply with the guidelines of the DOH towards ensuring an adequate and responsive supply of health care services.

(hh) Undertaking measures in partnership with appropriate internet and communication service providers in the acceleration of the deployment of critical Information and Communications Technology (ICT) infrastructure particularly additional cell towers, equipment, software, and wireless technologies throughout the country to address the need for digital connectivity, internet speed and stability, and Cybersecurity in E-Commerce, E-Government, online learning, and telecommuting in order to sufficiently meet the significant additional shift of the general public to online services and platforms and to home and mobile communication units for doing work

from home, for completing commercial and other transactions, for convening meetings and conducting conferences and seminars/webinars, and for obtaining educational instruction during the COVID-19 pandemic through the Department of Information and Communications Technology (DICT);

- (ii) Directing the DTI in coordination with other implementing agencies, to accelerate and undertake massive promotion of online commerce and offer technical and financial assistance through GFIs to those engaged in E-Commerce, such as those involved in internet retail, digital financial services, digital media, and ride-hailing. These include programs that will expedite the digitalization of MSMEs through training subsidies for onboarding or starter kits, wage support for new online enterprises, upskilling/reskilling and other activities as may be defined by the DTI, DICT, Technical Education and Skills Development Authority (TESDA), and Commission on Higher Education (CHED);
- (jj) Regulation and limitation of the operation of all sectors of transportation through land, sea or air, whether private or public and provide the necessary infrastructure and support, including emergency pathways, LGU bicycle sharing scheme with proper safety equipment and pop-up bike lanes, for commuters, particularly health workers and other frontliners;
- (kk) Regulation of traffic on all roads, streets, and bridges, and access thereto; prohibit putting up of encroachments or obstacles; authorize the removal of encroachments and illegal constructions in public places; and perform all other related acts:
- (II) Authorization of alternative working arrangements for employees and workers in the Executive Branch, and whenever it becomes necessary, in other independent branches of government and constitutional bodies, and the private sector;
- (mm) Conservation and regulation of the distribution and use of power, fuel, energy and water, and ensure adequate supply of the same;
- (nn) Implementation of the proper management and segregation of waste, especially of hazardous materials coming from health facilities, in the communities and households in order to contain the COVID-19 virus and other diseases:

(oo) Notwithstanding any law to the contrary, to direct the discontinuance of appropriated programs, projects or activities (P/A/P) of any agency of the Executive Department, including GOCCs, in the FYs 2019 and 2020 General Appropriations Act (GAA), whether released or unreleased, the allotments for which remain unobligated, and utilize the savings generated therefrom to augment the allocation for any item directly related to support operations and response measures, which are necessary or beneficial in order to address the COVID-19 pandemic, consistent with the herein declared national policy: *Provided, however*, That the following items in the budget shall be prioritized for augmentation:

- (1) Under the DOH operational budgets of government hospitals, primarily those identified for treatment of COVID-19; prevention and control of other infectious diseases; emergency preparedness and response; and Quick Response Fund (QRF);
- (2) Under the University of the Philippines the operational budget of the PGH;
- (3) The National Disaster Risk Reduction and Management Fund or calamity fund;
- (4) Programs of the DOLE, such as, but not limited to, Tulong Panghanapbuhay sa Ating Disadvantaged/Displaced Workers (TUPAD), COVID-19 Adjustment Measures Program (CAMP) and the DOLE Abot-Kamay Ang Pagtulong (AKAP) for OFWs: *Provided*, That in giving assistance under these programs, priority shall be given to those workers who have not been granted assistance under any of the programs of the government for workers;
- (5) Under the DTI Livelihood Seeding Program and Negosyo Serbisyo sa Barangay;
- (6) Under the DA Rice Farmers Financial Assistance Program;
- (7) Under the Department of Education (DepEd) School-Based Feeding Program;
- (8) Under various DSWD programs, such as but not limited to Assistance to Individuals in Crisis Situations (AICS), distribution of food and non-food items, livelihood assistance grants, and supplemental feeding program for daycare children;
- (9) Under Allocations to Local Government Units;

(10) QRF lodged in the various relevant departments, such as, but not limited to the DOH and DSWD.

Notwithstanding the provisions of this Act, the discontinued program, activity or project may be revived at any time after the COVID-19 pandemic has ceased, and notwithstanding Section 67 of Republic Act No. 11465 or the "General Appropriations Act of 2020", may be revived and proposed for funding within the next two (2) fiscal years;

- (pp) Any unutilized or unreleased balance in a special fund, as of March 2020 declaring a public health crisis of national concern, shall be considered to have their purpose abandoned for the duration of the health crisis. All such unspent, unutilized or unreleased money or funds sourced from collections or receipts, including future collections and receipts, shall be utilized and are hereby appropriated for such measures to address the COVID-19 situation and accomplish the declared national policy herein;
- (qq) Notwithstanding any law to the contrary, to reprogram, reallocate, and realign from savings on other items of appropriations in the FY 2020 GAA in the Executive Department, as may be necessary and beneficial to fund measures that address and respond to the COVID-19 pandemic, including social amelioration for affected communities and the recovery of areas, sectors and industries severely affected. All amounts so reprogrammed, reallocated or realigned shall be deemed automatically appropriated for such measures to address the COVID-19 situation within the period specified under Section 10 hereof;
- (rr) Notwithstanding any law to the contrary, the President is hereby authorized to allocate cash, funds, investments, including unutilized or unreleased subsidies and transfers, held by any GOCC or any national government agency in order to address the COVID-19 pandemic;
- (ss) Moving of statutory deadlines and timelines for the filing and submission of any document, the payment of taxes, fees, and other charges required by law, and the grant of any benefit, in order to ease the burden on individuals under CQ;
- (tt) Directing all banks, quasi-banks, financing companies, lending companies, real estate developers, insurance companies providing life insurance policies, pre-need companies, entities providing in-house financing for goods and properties purchased, and other financial institutions, public and private, including the GSIS, the SSS and Pag-ibig Fund, to implement a

minimum of a thirty (30)-day grace period for the payment of all loans, including but not limited to salary, personal, housing, commercial, and motor vehicle loans, amortizations and premium payments, as well as credit card payments, falling due within the period of the ECQ or Modified Enhanced Community Quarantine (MECQ) in cities, provinces, or regions declared by the proper authorities without incurring interest on interests, penalties, fees, or other charges and thereby extending the maturity of the said loans to a period equal to the period of CQ: *Provided*, That unpaid credit card bills shall be settled on staggered basis without interest on interests, penalties and other charges until December 31, 2020.

*Provided, further*, That businesses not allowed to operate during the CQ shall likewise enjoy the benefits of the 30-day grace period.

*Provided, finally,* That the banks and other NBFIs that agree to further loan term extensions or restructuring pursuant to this section shall be entitled to regulatory relief, as may be determined by the BSP, which may include, but is not limited to, (i) Staggered booking of allowances for credit losses, (ii) Exemption from loan-loss provisioning, (iii) Exemption from the limits on real estate loans, when applicable, and (iv) Non-inclusion in the bank's or NBFI's reporting on non-performing loans.

It is understood that this provision shall not apply to interbank loan and bank borrowings.

(uu) Direct all institutions providing electric, water, telecommunications, and other similar utilities to implement a minimum of thirty (30)-day grace period for the payment of utilities falling due within the period of ECQ or MECQ without incurring interests, penalties, and other charges: *Provided,* That after the grace period, unpaid residential and MSME utility bills may be settled on a staggered basis payable in not less than three (3) monthly installments, subject to the procedural requirements of the concerned regulatory agencies in the imposition of such installment plan without interests, penalties, and other charges: *Provided, further,* That covered institutions under this subsection may offer less onerous payment terms, with the consent of their clients subject to the approval of their respective regulators: *Provided, finally,* that in the case of the electric power sector, the minimum thirty (30) day-grace period and staggered payment without interests, penalties and other charges shall apply to all payments due within the period of the ECQ OR

MECQ in the entire electric power value chain to include generation companies, the transmission utility, and distribution utilities;

- (vv) Provide for a minimum of thirty (30)-day grace period on residential rents and commercial rents of lessees not permitted to work, and MSMEs ordered to temporarily cease operations, falling due within the period of the CQ, without incurring interests, penalties, fees, and other charges: *Provided,* That all amounts due within the period of CQ shall be amortized in equal monthly installments until December 31, 2020 without any interests, penalties and other charges: *Provided, further*, That no increase in rent shall be imposed during the same period: *Provided, furthermore,* That the minimum thirty (30)-day grace period shall be reckoned from the date of the lifting of the ECQ or MECQ;
- (ww) Implementation of an expanded and enhanced Pantawid Pamilyang Pilipino Program (4Ps), responsive to the needs posed by the crisis, and provision of an assistance program, whether in cash or non-cash, whichever is more practicable, where the Secretary of DSWD, or the Secretary of DOLE, when relevant, shall transfer cash, cash vouchers, or goods through the LGUs or directly to households who have no incomes or savings to draw from, including households working in the informal economy and those who are not currently recipients of the current 4Ps, of an amount adequate to restore capacity to purchase basic food and other essential items after the duration of the quarantine. To carry out this subsection, the Secretary of the DSWD and the Secretary of the DOLE may approve the temporary emergency standards of eligibility and level of benefits.
- (xx) Lifting of the Thirty percent (30%) cap on the amount appropriated for the QRF, as provided for in Republic Act No. 10121 or the "Philippine Disaster Risk Reduction and Management Act of 2010", during the existence of the COVID-19 pandemic;
- (yy) Provision of assistance to the agriculture industry by creating the "Plant, Plant, Plant" Program which shall be composed of the following: (1) Ahon Lahat, Pagkaing Sapat (ALPAS) kontra sa COVID-19; (2) food markets food logistics and other interventions; (3) Urban agriculture program of the DA; and (4) Cash for work program in agriculture;
- (zz) Implementation of a program which would: (1) fast track the approval of all pending and new applications for housing loans, permits and licenses by simplifying the requirements and procedure; and (2) accommodate and

prioritize critically impacted home buyers who may want to shift from private bank financing to PAG-IBIG home financing with simplified requirements through the Department of Human Settlements and Urban Development (DHSUD) program and its key shelter agencies;

- (aaa) Encouraging the BSP to allow private banks and financial institutions to: (1) reallocate any unutilized loanable funds to housing loans; and (2) to grant subsidy to the home loan borrowers at the rate equivalent to the gross receipt tax imposed on banks and financial institutions on their interest income;
- (bbb) Issuance of a directive that all government agencies and LGUs shall act on all pending and new applications for permit, license, certificate, clearance, authorization and resolutions within a non-extendable period of five (5) working days, in order to support business continuity and encourage resumption of all economic activities. PROVIDED, That the applicant shall be allowed to undertake its compliance to any additional requirement that may be imposed by the government agency or LGU, and such will not delay the approval of the application;
- (ccc) Production of a masterlist of all displaced and critically-impacted transport workers under the road, rail, air and maritime sectors to effectively implement the distribution of wage subsidies and cash-for-work program, as provided for in Sections 3 and 4 of this Act, through the DOTr:

*Provided, however*, That the DOTr is directed to coordinate the accelerated distribution of remaining subsidy under the Social Amelioration Program of Bayanihan I to driver beneficiaries so as not to coincide and confuse with the subsidy provided in this Act:

*Provided, further,* That the DOTr is likewise tasked to work with financial institutions in looking at the possible restructuring of existing loans without penalty and the provision of credit lines and low interest loans to help critically-impacted transport service providers:

Provided, furthermore, That the DOTr is also directed to coordinate with transport service providers and LGUs to negotiate service contracting of public utility vehicles as a form of temporary livelihood to workers displaced by restrictions and reduced capacity of public transportation, and other forms of arrangement to ensure that livelihood in the transport sector is preserved:

*Provided, finally,* That there shall be no phaseout, at the national and local level, of any modality of public utility vehicle as the industry transitions to a new normal.

- (ddd) Provision of access to free, healthy meals to undernourished children as mandated by Republic Act No. 11037 regardless of modality of learning through the DepEd.
- (eee) Providing regulatory relief to the critically-impacted creative sector by tasking the DTI and the DILG to review the imposition of the amusement tax. The President of the Philippines shall have the power to suspend, reduce or waive the imposition of the fees and charges as recommended by the DTI and DILG for a period of six (6) months.
- (fff)Provision of loan assistance, subsidies, discounts or grants to schools, universities, colleges, technical vocational institutions, teachers, faculties, and students for the purchase of distance learning tools, such as computers, laptops, tablets and other ICT devices and equipment necessary to conduct and access classes and learning materials under alternative delivery modes of teaching and learning in the new normal through the DepEd, the CHED and the TESDA, in partnership with GFIs: *Provided*, That the loan shall have terms that are more reasonable than those prevailing in the market;
- (ggg) Notwithstanding the provisions of Section 272 of Republic Act No. 7160 or the "Local Government Code of 1991", a portion of the Special Education Fund shall be used for the purchase of materials and supplies under DepEd's learning continuity plan, provision of safe schools infrastructure, equipment and facilities such as handwashing stations, soap, alcohol, sanitizers, and other disinfecting solutions, as well as medical health supplies deemed appropriate by public health officials such as thermometers, face masks, and face shields, subject to existing accounting and auditing rules.
- (hhh) Extension of the term of standby loans entered into by LGUs;
- (iii) Directing the Department of Public Works and Highways (DPWH) to expedite the implementation of Infrastructure Programs and Projects to generate local employment and stimulate the local economy;
- (jjj) Allowing National and Local Government Agencies to directly purchase agricultural and fishery products from farmers and fisherfolk as a form of direct assistance even beyond the lapse of Republic Act No. 11469, or the "Bayanihan To Heal As One Act," in accordance with Republic Act No. 11321, or the "Sagip Saka Act; and

(kkk) Utilize the funding as provided in Section 4 of this Act.

SEC. 4. *Funding.* – In addition to the funds that will be raised under Section 3 (oo), (pp), (qq) and (rr) of this Act, a One hundred forty billion pesos (P140,000,000,000.00) standby fund is hereby appropriated and shall be used to support operations and response measures to address the COVID-19 pandemic and the following:

- a. Ten billion pesos (P10,000,000,000,000.00) for the procurement of PCR Testing and extraction kits, supplies, materials, and reagents to be used for the conduct of COVID-19 testing and for the enhancement of capacities of the DOH in the provision of healthcare services and the implementation of programs and projects to eliminate, prevent and control diseases other than COVID-19;
- b. Fifteen billion pesos (P15,000,000,000.00) for the implementation of cash-for-work program and the TUPAD, such as, but not limited to, temporary hiring of data encoders, and other personnel as may be necessary in the response to the COVID-19 pandemic and for emergency subsidy to worker in critically-impacted sectors and industries;
- c. Seventeen billion pesos (P17,000,000,000.00) for the unemployment or involuntary separation assistance for displaced workers or employees, such as those in private health institutions, private basic and higher education institutions and part-time faculty in State Universities and Colleges (SUCs), tourism, culture and arts, creative industry including, but not limited to, film and audiovisual workers, construction, public transportation and trade industries, and other sectors of the economy as may be identified by the DOLE, in coordination with the BIR, and SSS; freelancers, the self-employed and repatriated OFWs including OFWs whose deployment were suspended due to a government-imposed deployment ban;
- d. Fifty Billion Pesos (P50,000,000,000) for the infusion of capital to GFIs to be allocated as follows:
  - 1. Five Billion Pesos (P5,000,000,000) for the credit guarantee program of the Philippine Guarantee Corporation;
  - 2. Thirty Billion Pesos (P30,000,000,000) to support wholesale banking and equity infusion of the Land Bank of the Philippines for low interest loans to be extended to persons and entities engaged in industries affected by the COVID-19 pandemic, including but not limited to air,

land and sea transportation, retail trade, accommodation and tourism services and MSMEs; and

- 3. Fifteen Billion Pesos (P15,000,000,000) to support wholesale banking and equity infusion of the Development Bank of the Philippines for low interest loans to be extended to persons and entities engaged in industries affected by the COVID-19 pandemic, including, but not limited to air, land and sea transportation, retail trade, accommodation and tourism services and MSMEs;
- e. Seventeen billion pesos (P17,000,000,000) to provide direct cash subsidy, interest-free loans under the Agricultural Credit Policy Council (ACPC) and government financial institutions, and other forms of assistance to qualified agrifishery enterprises and farmers and fisherfolk registered under the Registry System for Basic Sectors in Agriculture (RSBSA) and to finance the Plant, Plant, Plant Program to ensure food security and continuous productivity in the agricultural sector;
- f. Seventeen billion pesos (P17,000,000,000) to finance the programs of the DOTr to assist the critically impacted businesses in the transportation industry, including the provision of interest rate subsidies, provision of temporary livelihood to displaced workers in the industry through service contracting of public utility vehicles, as provided in this Act, and for the development of accessible sidewalks and protected bicycle lanes, procurement of bicycles and related safety equipment for bicycle distribution, sharing and lending programs, and procurement of bicycle racks;
- g. Ten Billion Pesos (P10,000,000,000) to finance the programs of the DOT to assist the critically impacted businesses in the tourism industry, including the provision of interest rate subsidies;
- h. Three Billion Pesos (P3,000,000,000) to assist SUCs in the development of smart campuses through investments in ICT infrastructure, acquisition of learning management systems and other appropriate equipment to fully implement the flexible learning modality; and
- i. One Billion Pesos (P1,000,000,000) as additional scholarship funds of TESDA under its training for work scholarship program and special training for employment program or (STEP) for the retooling, retraining, and upskilling of displaced workers including returning OFWs, as well as provision of tool kits under the STEP.

*Provided*, That the Department of Budget and Management (DBM) shall submit reports on the releases made pursuant to this Section as part of the weekly report as mandated in Section 6 of this Act.

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- SEC. 5. Sources of Funding. The enumerated subsidy and stimulus measures, as well as all other measures to address the COVID-19 pandemic shall be funded from the following:
  - (a) 2020 General Appropriations Act (GAA): Provided, That funds for the herein authorized programs and projects shall be sourced primarily from the unprogrammed funds and savings realized from modified, realigned, or reprogrammed allocations for operational expense of any government agency or instrumentality under the Executive Department, including, but not limited to, travelling expenses, supplies and materials expenses, professional services, general services, advertising expenses, printing and publication expenses, and other maintenance and operating expenses in the 2020 GAA.
  - (b) Savings pooled pursuant to Republic Act No. 11469 or the Bayanihan to Heal as One Act and Section 3 paragraphs (oo), (pp), (qq), and (rr) of this Act;
  - (c) Excess revenue collections in any one of the identified tax or non-tax revenue sources from its corresponding revenue collection target, as provided in the FY 2020 Budget of Expenditures and Sources of Financing (BESF);
  - (d) New revenue collections or those arising from new tax or non-tax sources which are not part of nor included in the original sources included in the FY 2020 BESF;
  - (e) Proceeds from loans and other foreign borrowings;
  - (f) All amounts derived from the cash, funds, and investments held by any GOCC or any national government agency;
  - (g) Amounts derived from the 5% franchise tax on all gaming receipts/earnings or the agreed pre-determined minimum monthly revenues from gaming operations, whichever is higher, earned by offshore gaming licensees, including gaming operators, gaming agent, service providers and gaming support providers;
  - (h) Income tax, VAT, and other applicable taxes on income from non-gaming operations earned by offshore gaming licensees, operators, agents, service providers and support providers.

After two years or upon a determination that the threat of COVID-19 has been successfully contained or abated, whichever comes first, the revenues derived under paragraphs (g) and (h) shall accrue to the General Fund of the Government. The BIR shall implement closure orders against offshore gaming licensees, operators, agents, service providers and support providers who fail to pay the taxes due, and such entities shall cease to operate.

SEC. 6. Reports to Congress and Creation of an Oversight Committee. – The President, during Monday of every week, shall submit a weekly report to Congress of all acts performed pursuant to this Act during the immediately preceding week including a report on the targets and actual accomplishments of government programs, strategies, plans, and efforts relative to the COVID-19 pandemic as well as relevant and more granulated health-related data, and such other information which Congress may require. The terms and conditions of any loan entered into by the government to finance the programs and projects to implement this law shall likewise be included in the Report. The Report shall also contain a detailed BESF tables for COVID-19, similar to the BESF tables submitted to Congress by the Development Budget Coordination Committee.

For this purpose, the Congress shall establish a Joint Congressional Oversight Committee composed of four (4) members of each house to be appointed by the Senate President and the House Speaker, respectively. This Committee shall determine whether such acts, orders, rules and regulations are within the restrictions provided herein.

- SEC. 7. Construction or Interpretation. Nothing herein shall be construed as an impairment, restriction or modification of the provisions of the Constitution. In case the exercise of the powers herein granted conflicts with other statutes, orders, rules or regulations, the provisions of this Act shall prevail.
- SEC. 8. Separability. If any provision of this Act or the application of such provision to any person or circumstance is declared invalid, the remainder of this Act or the application of such provision to any other person or circumstance shall not be affected by such declaration.
- SEC. 9. Repealing Clause. Republic Act No. 11469 is hereby repealed upon the adjournment of the First Regular Session of the Eighteenth Congress, in accordance with Article VI, Section 23 (2) of the Constitution. All laws, acts, decrees, executive orders, issuances, and rules and regulations or parts thereof which are

- contrary to and inconsistent with this act are hereby repealed, amended or modified accordingly.
- SEC. 10. *Effectivity.* This Act shall take effect upon its publication in the Official Gazette and one newspaper of general circulation and shall be in full force and effect until September 30, 2020, unless otherwise provided for in this Act or extended by Congress.
- 7 Approved,