The Art Advisory Panel
of the
Commissioner
of
Internal Revenue

Annual Summary Report for 2009 (Closed Meeting Activity)

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The Art Advisory Panel of the Commissioner of Internal Revenue

Three closed meetings of the Commissioner's Art Advisory Panel were held in Calendar Year 2009: Paintings and Sculpture on April 7th-8th and September 23rd and Decorative Arts and Antiques on March 12th. All meetings were closed to the public by determination of the Commissioner that the substantive discussions and records of the Panel dealt with the value of works of art involved in a federal tax return and were thus concerned with matters listed in sections 552b(c)(3), (4), (6), and (7) of Title 5 of the United States Code. Consequently, the meetings at which such matters are discussed and the records of such meetings should not be open to the public. This is necessary to protect the confidentiality of tax returns under section 6103 of Title 26 of the United States Code.

The Art Advisory Panel assists the Internal Revenue Service by reviewing and advising on the acceptability of property appraisals submitted by taxpayers in support of fair market value claims on works of art involved in Federal Income, Estate and Gift taxes in accordance with the Internal Revenue Code.

All taxpayer cases selected for audit that include art work or cultural property with a claimed value of \$20,000 or more must be referred to Art Appraisal Services for review by the Commissioner's Art Advisory Panel when applicable. Art Appraisal Services provides the staff support and coordination of the Art Panel and reviews appraisals of taxpayer cases on art works not referred to the Panel.

The Panel meets in Washington, DC usually once or twice a year in each specialty area. Approximately 250-300 items are reviewed on each day of the Paintings and Sculpture meetings, and approximately 50-100 lots at each Decorative Arts and Antiques meeting. Prior to the meetings, the staff appraisers send photographs and written materials to the Panelists concerning the works of art to be reviewed. The written materials include information from the taxpayer's appraisal, such as size, medium, physical condition and provenance, as well as the staff's own market research, including information on public and private sales of relevant art work. Sometimes, one or more of the Panelists or staff will have seen the property and may have additional information to provide during the meeting.

Steps are taken to ensure the objectivity of the Panel. The Panelists are not told of the tax consequences, i.e., whether an item is a charitable contribution or from an estate. Also, to minimize recognition by the Panelists of a taxpayer's entire collection, the art works are discussed in alphabetical order by artist or, in the case of decorative art, by object type.

At the meetings, information from the taxpayer's appraisal and any other supporting evidence provided, along with the research and findings of both the Panelists and staff appraisers, are reviewed. After discussing each item individually, a consensus is reached on each item. Panel discussions are lively, but serious, and in spite of the different perspectives of dealers, auction house experts and museum curators, disagreements are rare. When disagreements do occur, they generally result from insufficient information. In these cases, the Panelists will indicate that additional research, such as inspection of the property or consultation with additional experts, is necessary before a decision can be made. Once the additional work is completed, the item may be brought up for review at a subsequent meeting or resolved through consultation with one or more Panelists. In the event of a conflict of interest involving a Panelist and a work of art under review, the Panelist does not participate in the discussion and is excused from the room.

The Panel's conclusions are reviewed by the office of Art Appraisal Services. Their recommendations of fair market value with supporting evidence are provided in written reports or memos sent to the requesting IRS office. To assist the taxpayer's understanding of the Art Advisory Panel's conclusions when an adjustment has been recommended, copies of the reports are provided to the taxpayer, detailing the Panel's determination, together with a list of the participating Panelists.

Taxpayers may request reconsideration of an adjusted claimed value only if they provide additional information or new probative evidence. Such information, if deemed substantive by the Director of Art Appraisal Services, may be submitted to the Panel for reconsideration at a subsequent meeting or resolved through consultation with one or more Panelists.

The determinations of the Art Advisory Panel become the position of the Internal Revenue Service. If agreement is not reached at the Examination level, the office of Art Appraisal Services and the Art Advisory Panel will provide assistance to Appeals and Area Counsel. This assistance includes participating in taxpayer conferences, preparing expert reports and securing expert witnesses, including members of the Panel and other outside experts.

Incorporated for the purposes of this annual report is the summary meeting report prepared by the designated committee manager. This report identifies the dates of the meetings, summarizes the statistics on appraisal reviews of estate and gift returns and charitable contribution deductions, and lists names of attending Panelists and Internal Revenue Service officials.

Summary of 2009 Reviews

Three closed meetings of the Commissioner's Art Advisory Panel were held in 2009: Paintings and Sculpture on April 7th-8th and September 23^{rd;} and Decorative Arts and Antiques on March 12th. The meetings were chaired by Mr. Joseph E. Bothwell, Director of Art Appraisal Services, Appeals, Internal Revenue Service, Washington, DC.

Art Advisory Panel Summary

The Panel reviewed 773 items with an aggregate taxpayer valuation of \$266,885,011 on 131 taxpayer cases under consideration. The claimed value of the average charitable contribution item was \$841,788 and the average estate and gift item was \$327,977. The Panel recommended total adjustments of \$107,650,664 on the reviews now concluded for these meetings. On the adjusted items, the Panel recommended adjustments amounting to a 34 percent reduction on the overvalued items in charitable contribution claims and a 66 percent increase on the undervalued items in estate and gift appraisals.

The Panel recommended acceptance of forty-four percent of the appraisals reviewed. Adjustments were recommended on fifty-five percent of the reviewed appraisals. Two percent of the appraisals reviewed by the Panel required additional staff development before a value decision could be made. (All percentages were rounded, resulting in a total of 101%.)

The Panel reconsidered 30 items in 10 taxpayer cases originally valued at \$15,382,500 by the taxpayers and \$19,155,500 by the Panel. After reviewing the slightly revised total of \$15,782,500 supported (in some cases) by additional information, the Panel slightly revised their prior recommendation to \$19,723,500 on these items. The value of these items is not included in the above listed totals.

Case Follow-up Results

Art Appraisal Services has a case tracking form to monitor the disposition of cases by Examination, Appeals and Counsel which have been referred to the Commissioner's Art Advisory Panel and this office. To date the following responses have been received on the disposition of the cases reviewed by the Art Advisory Panel between 2005-2009:

	2005	2006	2007	2008	2009
Percentage of Responses Received on Cases Reviewed	36%	58%	40%	23%	8%
Percentage of Responses Agreed at Exam/Appeals	97%	90%	93%	100%	90%

Attached is the statistical breakdown of the cases reviewed by the Art Panel in 2009 by tax consequences as well as a list of the Panel members and other attendees.

Joseph E. Bothwell Chair, Commissioner's Art Advisory Panel

Estate & Gift (Total)

	Number			Value			
Cases	118						
Panel Reviewed Iten	ns 747	Total Taxpayer Claimed		\$244,998,511			
Average Value \$3	327,977						
Items Requiring Furt Staff Development (Claimed On Development Items		\$ 2,092,500			
Reviews Concluded							
Items (97%)	728	Total Taxpayer Claimed		\$242,906,011			
		Total Panel Recommended		\$321,877,563			
		Taxpayer Claim	Panel Value	Adjustment			
Number Accepted	322 (43%)	\$ 78,539,201	\$ 78,539,201				
Number Adjusted Adjusted + Adjusted -	406 (54%) 309 (41%) 97 (13%)	\$135,278,012 \$ 29,088,798	\$225,055,370 \$ 18,282,992	(66%) \$ 89,777,358 \$ 10,805,806			
		Total Panel Recommended Adjustments		\$100,583,164			
		Net Panel Adjustments		\$ 78,971,552			

Cases Considered by the Commissioner's Art Advisory Panel 2009

Charitable Contributions (Total)

	Number			Value				
Cases	13							
Panel Reviewed Items 26		Total Taxpayer Claimed		\$21,886,500				
Average Value \$84	1,788							
Items Requiring Furth Staff Development (Claimed On Development Items:		\$ 0				
Reviews Concluded								
Items (100%)	26	Total Taxpayer C	\$21,886,500					
		Total Panel Recommended		\$14,819,000				
		Taxpayer Claim	Panel Value	Adjustment				
Number Accepted	12 (46%)	\$ 1,486,500	\$ 1,486,500					
Number Adjusted Adjusted + Adjusted -	14 (54%) 0 (0%) 14 (54%)	\$ 0 \$20,400,000	\$ 0 \$13,332,500	\$ 0 \$ 7,067,500 (34%)				
		Total Panel Recommended Adjustments		\$7,067,500				
		Net Panel Adjustments		\$7,067,500				

Cases Considered by the Commissioner's Art Advisory Panel 2009

Art Advisory Panel of the Commissioner of Internal Revenue 2009

Ms. Stephanie Barron Senior Curator

Twentieth Century Art

Los Angeles County Museum

of Art

Los Angeles, CA

Mr. Douglas Baxter President

PaceWildenstein New York, NY

Mr. Jay Cantor * Director

The Cassatt Project

New York, NY

Mr. Leon Dalva Dalva Brothers, Inc.

New York, NY

Mr. Michael Findlay Director

Acquavella Galleries, Inc.

New York, NY

Mr. Brock Jobe Deputy Director

Winterthur Museum Winterthur, DE

Mr. Christian Jussel Senior Vice President

Freeman's Auction Philadelphia, PA

Mr. Ian Kennedy Curator of European Paintings & Sculpture to

1900

The Nelson-Atkins Museum of Art

Kansas City, MO

Mr. Leigh Keno Leigh Keno American Antiques

New York, NY

^{*}Retired from the Art Advisory Panel in 2009

Ms. Rebecca Lawton Curator of Paintings and Sculpture

Amon Carter Museum

Fort Worth, TX

Ms. Barbara Mathes Barbara Mathes Gallery

New York, NY

New York, NY

Ms. Susan Menconi Partner

Menconi & Schoelkopf Fine Art

New York, NY

Ms. Lucy Mitchell-Innes * President

Mitchell-Innes & Nash, Inc.

New York, NY

Mr. Howard Rehs Director

Rehs Galleries, Inc. New York, NY

Mr. James L. Reinish Martha Parrish & James Reinish, Inc.

New York, NY

Mr. Joseph Rishel Curator European Painting before 1900

& John G. Johnson Collection Philadelphia Museum of Art

Philadelphia, PA

Dr. Andrew Robison Mellon Senior Curator

National Gallery of Art

Washington, DC

Dr. Scott Schaefer Senior Curator of Paintings

J. Paul Getty Museum

Los Angeles, CA

Mr. David Tunick David Tunick, Inc.

New York, NY

Ms. Gillian Wilson * Curator of Decorative Arts (retired)

J. Paul Getty Museum Los Angeles, CA

^{*}Retired from the Art Advisory Panel in 2009

Internal Revenue Service Attendees

Ms. Sarah Hall Ingram Chief, Appeals

Mr. Kurt Meier Deputy, Chief Appeals

Ms. Beverly O. Babers Director, Tax Policy and Valuation

Ms. Karen E. Carolan *
Director, Art Appraisal Services
Chair, Art Advisory Panel

Mr. Joseph E. Bothwell Director, Art Appraisal Services Chair, Art Advisory Panel

Ms. Karen L. Ashley Appraiser

Ms. Robin M. Bonner Appraiser

Ms. Mildred W. Chisholm Staff Assistant

Ms. Carolee G. Kennedy * Appraiser

Ms. Janet S. Moffitt ** Appraiser

Ms. Barbara C.L. Read Appraiser

Ms. Gretchen E. Wolf Appraiser

^{*} Retired from the IRS in 2009

^{**} Left Art Appraisal Services in 2009