The Art Advisory Panel
of the
Commissioner
of
Internal Revenue

Annual Summary Report for 2010 (Closed Meeting Activity)

Annual Summary Report For 2010 (Closed Meeting Activity)

The Art Advisory Panel of the Commissioner of Internal Revenue

Three closed meetings of the Commissioner's Art Advisory Panel were held in Calendar Year 2010: Paintings and Sculpture on April 27th and September 29th and Decorative Arts and Antiques on May 12th. All meetings were closed to the public by determination of the Commissioner that the substantive discussions and records of the Panel dealt with the value of works of art involved in a federal tax return and were thus concerned with matters listed in sections 552b(c)(3), (4), (6), and (7) of Title 5 of the United States Code. Consequently, the meetings at which such matters are discussed and the records of such meetings should not be open to the public. This is necessary to protect the confidentiality of tax returns under section 6103 of Title 26 of the United States Code.

The Art Advisory Panel assists the Internal Revenue Service by reviewing and advising on the acceptability of property appraisals submitted by taxpayers in support of fair market value claims on works of art involved in Federal Income, Estate and Gift taxes in accordance with the Internal Revenue Code.

All taxpayer cases selected for audit that include art work or cultural property with a claimed value of \$20,000 or more must be referred to Art Appraisal Services for review by the Commissioner's Art Advisory Panel when applicable. Art Appraisal Services provides the staff support and coordination of the Art Panel and reviews appraisals of taxpayer cases on art works not referred to the Panel.

The Panel meets in Washington, DC usually once or twice a year in each specialty area. Approximately 250-300 items are reviewed at each one-day Paintings and Sculpture meeting; and 50-100 lots are reviewed at the one-day Decorative Arts and Antiques meeting. Prior to the meetings, the staff appraisers send photographs and written materials to the Panelists concerning the works of art to be reviewed. The written materials include information from the taxpayer's appraisal, such as size, medium, physical condition and provenance, as well as the staff's own market research, including information on public and private sales of relevant art work. Sometimes, one or more of the Panelists or staff will have seen the property and may have additional information to provide during the meeting.

Steps are taken to ensure the objectivity of the Panel. The Panelists are not told of the tax consequences, i.e., whether an item is a charitable contribution or from an estate. Also, to minimize recognition by the Panelists of a taxpayer's entire collection, the art works are discussed in alphabetical order by artist or, in the case of decorative art, by object type.

At the meetings, the taxpayer's appraisal and any other supporting evidence provided, along with the research and findings of both the Panelists and staff appraisers, are reviewed. After discussing each item individually, a consensus is reached on each item. Panel discussions are lively, but serious, and in spite of the different perspectives of dealers, auction house experts and museum curators, disagreements are rare. When disagreements do occur, they generally result from insufficient information. In these cases, the Panelists will indicate that additional research, such as inspection of the property or consultation with additional experts, is necessary before a decision can be made. Once the additional work is completed, the item is brought up for review at a subsequent meeting. In the event of a conflict of interest involving a Panelist and a work of art under review, the Panelist does not participate in the discussion and is excused from the room.

The Panel's conclusions are reviewed by the office of Art Appraisal Services. Their recommendations of fair market value with supporting evidence are provided in written reports or memos sent to the requesting IRS office. To assist the taxpayer's understanding of the Art Advisory Panel's conclusions when an adjustment has been recommended, copies of the reports are provided to the taxpayer, detailing the Panel's determination, together with a list of the participating Panelists.

Taxpayers may request reconsideration of an adjusted claimed value only if they provide additional information or new probative evidence. Such information, if deemed substantive by the staff, is submitted to the Panel for reconsideration at a subsequent meeting.

The determinations of the Art Advisory Panel become the position of the Internal Revenue Service. If agreement is not reached at the Examination level, the office of Art Appraisal Services and the Art Advisory Panel will provide assistance to Appeals and Area Counsel. This assistance includes participating in taxpayer conferences, preparing expert reports and securing expert witnesses, including members of the Panel and other outside experts.

Incorporated for the purposes of this annual report is the summary meeting report prepared by the designated committee manager. This report identifies the dates of the meetings, summarizes the statistics on appraisal reviews of estate and gift returns and charitable contribution deductions, and lists names of attending Panelists and Internal Revenue Service officials. Beginning with FACA reporting period 2010, the Art Advisory Panel Annual Summary Report will follow the Federal government's fiscal year.

Summary of 2010 Reviews

Three closed meetings of the Commissioner's Art Advisory Panel were held in 2010: Paintings and Sculpture on April 27th and September 29th; and Decorative Arts and Antiques on May 12th. The meetings were chaired by Mr. Joseph E. Bothwell, Director of Art Appraisal Services, Appeals, Internal Revenue Service, Washington, DC.

Art Advisory Panel Summary

The Panel reviewed 475 items with an aggregate taxpayer valuation of \$234,825,406 on 92 taxpayer cases under consideration. The claimed value of the average charitable contribution item was \$967,920 and the average estate and gift item was \$468,061. The Panel recommended total adjustments of \$53,295,606 on the reviews now concluded for these meetings. On the adjusted items, the Panel recommended adjustments amounting to a 58 percent reduction on the overvalued items in charitable contribution claims and a 43 percent increase on the undervalued items in estate and gift appraisals.

The Panel recommended acceptance of 39 percent of the appraisals reviewed. Adjustments were recommended on 54 percent of the reviewed appraisals. Seven percent of the appraisals reviewed by the Panel required additional staff development before a value decision could be made.

The Panel reconsidered 13 items in 5 taxpayer cases originally valued at \$19,548,000 by the taxpayers and \$30,660,000 by the Panel. After reviewing the additional information, the Panel confirmed their prior recommendation on these items. The value of these items is not included in the above listed totals.

Case Follow-up Results

Art Appraisal Services has a case tracking form to monitor the disposition of cases by Examination, Appeals and Counsel which have been referred to the Commissioner's Art Advisory Panel and this office. To date the following responses have been received on the disposition of the cases reviewed by the Art Advisory Panel between 2006-2010:

	2006	2007	2008	2009	2010
Percentage of Responses Received on Cases Reviewed	58%	40%	23%	8%	13%
Percentage of Responses Agreed at Exam/Appeals	90%	93%	100%	90%	100%

Attached is the statistical breakdown of the cases reviewed by the Art Panel in 2010 by tax consequences as well as a list of the Panel members and other attendees.

Joseph E. Bothwell Chair, Commissioner's Art Advisory Panel

Estate & Gift (Total)

	Number			Value	
Cases	84				
Panel Reviewed Iten	ns 450	Total Taxpaye	r Claimed	\$210,627,406	
Average Value \$468,060					
Items Requiring Furt Staff Development		Claimed On Do	evelopment Items	\$ 10,002,500	
Reviews Concluded					
Items (93%)	418	Total Taxpayer Claimed		\$200,624,906	
		Total Panel Recommended		\$231,161,700	
		Taxpayer Claim	Panel Value	Adjustment	
Number Accepted	174 (39%)	\$71,612,700	\$71,612,700		
Number Adjusted Adjusted + Adjusted -	244 (54%) 149 (33%) 95 (21%)	\$97,959,300 \$31,052,906	\$139,875,500 \$ 19,673,500	(43%) \$41,916,200 \$11,379,406	
		Total Panel Recommended Adjustments		\$53,295,606	
		Net Panel Adjustments		\$30,536,794	

Cases Considered by the Commissioner's Art Advisory Panel 2010

Charitable Contributions (Total)

	Number	Value
Cases	8	
Panel Reviewed Items	25	Total Taxpayer Claimed \$24,198,000
Average Value \$679,06	4	
Items Requiring Further Staff Development (4%)	1	Claimed On Development Items \$ 330,000

Reviews Concluded

Items (96%)	24	Total Taxpayer Claimed		\$23,868,000	
		Total Panel Recommended		\$27,595,000	
		Taxpayer Claim	Panel Value	Adjustment	
Number Accepted	10 (40%)	\$ 3,440,000	\$ 3,440,000	1	
Number Adjusted Adjusted + Adjusted -	14 (56%) 3 (12%) 11 (44%)	\$ 9,175,000 \$11,253,000	\$15,000,000 \$ 9,155,000	. , ,	
		Total Panel Recommended Adjustments \$7,92		\$7,923,000	
		Net Panel Adjustments		(\$3,727,000)	

Cases Considered by the Commissioner's Art Advisory Panel 2010

Art Advisory Panel of the Commissioner of Internal Revenue 2010

Ms. Stephanie Barron Senior Curator

Twentieth Century Art

Los Angeles County Museum

of Art

Los Angeles, CA

Mr. Douglas Baxter President

PaceWildenstein New York, NY

Mr. Leon Dalva Dalva Brothers, Inc.

New York, NY

Mr. Michael Findlay Director

Acquavella Galleries, Inc.

New York, NY

Mr. Brock Jobe Deputy Director

Winterthur Museum Winterthur, DE

Mr. Christian Jussel Unaffiliated Scholar/Art Adviser

New York

Mr. Ian Kennedy Curator of European Paintings & Sculpture to

1900

The Nelson-Atkins Museum of Art

Kansas City, MO

Mr. Leigh Keno Leigh Keno American Antiques

New York, NY

Ms. Rebecca Lawton Curator of Paintings and Sculpture

Amon Carter Museum

Fort Worth, TX

Ms. Barbara Mathes Barbara Mathes Gallery

New York, NY

New York, NY

Ms. Susan Menconi Partner

Menconi & Schoelkopf Fine Art

New York, NY

Ms. Lucy Mitchell-Innes President

Mitchell-Innes & Nash, Inc.

New York, NY

Mr. Howard Rehs Director

Rehs Galleries, Inc.

New York, NY

Mr. James L. Reinish Martha Parrish & James Reinish, Inc.

New York, NY

Mr. Joseph Rishel Curator European Painting before 1900

& John G. Johnson Collection Philadelphia Museum of Art

Philadelphia, PA

Dr. Andrew Robison Mellon Senior Curator

National Gallery of Art

Washington, DC

Dr. Scott Schaefer Senior Curator of Paintings

J. Paul Getty Museum

Los Angeles, CA

Mr. David Tunick, Inc.

New York, NY