#### **ANNEX III**

#### SCHEDULE OF THE UNITED STATES

### **HEADNOTES**

- 1. Commitments in these sub-sectors under Chapter 17 (Financial Services) are undertaken subject to the limitations and conditions set forth in these headnotes and in the Schedule below.
- 2. National treatment commitments in these sub-sectors are subject to the following limitations:
  - (a) National treatment with respect to banking will be provided based upon the foreign bank's "home state" in the United States, as that term is defined under the *International Banking Act*, when that Act is applicable. A domestic bank subsidiary of a foreign firm will have its own "home state", and national treatment will be provided based upon the subsidiary's home state, as determined under applicable law.<sup>1</sup>
  - (b) National treatment with respect to insurance financial institutions will be provided according to a non-U.S. insurance financial institution's state of domicile, when applicable, in the United States. State of domicile is defined by individual states, and is generally the state in which an insurer either is incorporated, is organized or maintains its principal office in the United States.
- 3. To clarify the U.S. commitment with respect to Article 17.5 (Market Access), juridical persons supplying banking or other financial services (excluding insurance) and constituted under the laws of the United States are subject to non-discriminatory limitations on juridical form.<sup>2</sup>
- 4. For entries in Section A, in accordance with Article 17.10.1(a) (Non-Conforming Measures), and subject to Article 17.10.1(c) (Non-Conforming Measures), the Articles specified in the **Obligations Concerned** element of an entry do not apply to the non-conforming aspects of

<sup>&</sup>lt;sup>1</sup> Foreign banking organizations are generally subject to geographic and other limitations in the United States on a national treatment basis. If the limitations do not conform to national treatment, they have been listed as non-conforming measures. For purposes of illustration, under this approach, the following situation does not accord national treatment and would therefore be listed as a non-conforming measure: a foreign bank from a particular home state is accorded less favorable treatment than that accorded to a domestic bank from that state with respect to expansion by branching. For greater certainty, a bank that is incorporated in the United States, including a U.S. bank subsidiary of a foreign bank, is considered a "domestic bank" and not a "foreign bank". The referenced measures include the relevant comprehensive definitions.

<sup>&</sup>lt;sup>2</sup> For example, partnerships and sole proprietorships are generally not acceptable juridical forms for depository financial institutions in the United States. This headnote is not itself intended to affect, or otherwise limit, a choice by a financial institution of the other Party between branches or subsidiaries.

the law, regulation or other measure identified in the **Measures** element of that entry. In addition, **Description** provides a general, non-binding description of the measure for which the entry is made.

- 5. For entries in Section B, in accordance with Article 17.10.2 (Non-Conforming Measures), the articles of this Agreement specified in the **Obligations Concerned** element of an entry do not apply to the sectors, sub-sectors and activities identified in the **Description** element of that entry.
- 6. Article 17.10.1(c) (Non-Conforming Measures) does not apply to non-conforming measures relating to Article 17.5.1(e) (Market Access).

### ANNEX III

## **Section A**

**Sector:** Financial Services

**Sub-Sector:** Banking and other financial services (excluding insurance)

**Obligations Concerned:** Senior Management and Boards of Directors (Article 17.9)

**Level of Government:** Central

**Measures:** 12 U.S.C. § 72

**Description:** All directors of a national bank must be U.S. citizens except that

the Comptroller of the Currency may waive the citizenship requirement for not more than a minority of the total number of

directors.

**Sub-Sector:** Banking and other financial services (excluding insurance)

**Obligations Concerned:** National Treatment (Articles 17.3.1 and 17.3.2)

Market Access (Article 17.5.1(a))

**Level of Government:** Central

**Measures:** 12 U.S.C. § 619

**Description:** Foreign ownership of Edge Act corporations is limited to foreign

banks and U.S. subsidiaries of foreign banks, while domestic non-

bank firms may own such corporations.

**Sub-Sector:** Banking and other financial services (excluding insurance)

**Obligations Concerned:** National Treatment (Articles 17.3.1 and 17.3.2)

Market Access (Article 17.5.1(a))

**Level of Government:** Central

**Measures:** 12 U.S.C. §§ 1463 <u>et seq.</u>

12 U.S.C. §§ 1751 et seq.

**Description:** Federal and state laws do not permit a credit union, savings bank, or

savings association (both of the latter two entities may be also called thrift institutions) in the United States to be established through branches of corporations organized under a foreign country's law.

**Sub-Sector:** Banking and other financial services (excluding insurance)

**Obligations Concerned:** National Treatment (Articles 17.3.1 and 17.3.2)

Market Access (Article 17.5.1(a))

**Level of Government:** Central

**Measures:** 12 U.S.C. § 3104(d)

**Description:** In order to accept or maintain domestic retail deposits of less than

the standard maximum deposit insurance amount, and requiring deposit insurance protection, a foreign bank must establish an insured banking subsidiary. This requirement does not apply to a foreign bank branch that was engaged in insured deposit-taking

activities on December 19, 1991.

**Sub-Sector:** Banking and other financial services (excluding insurance)

**Obligations Concerned:** National Treatment (Article 17.3)

**Level of Government:** Central

**Measures:** 15 U.S.C. §§ 80b-2 and 80b-3

**Description:** Foreign banks are required to register as investment advisers under

the *Investment Advisers Act of 1940* to engage in securities advisory and investment management services in the United States, while domestic banks<sup>3</sup> (or a separately identifiable department or division of the bank) do not have to register unless they advise registered

investment companies.

The registration requirement involves record maintenance,

inspections, submission of reports, and payment of a fee.

<sup>3</sup> For greater certainty, "domestic banks" include U.S. bank subsidiaries of foreign banks.

**Sub-Sector:** Banking and other financial services (excluding insurance)

**Obligations Concerned:** National Treatment (Articles 17.3.1 and 17.3.2)

**Level of Government:** Central

**Measures:** 12 U.S.C. §§ 221, 302, and 321

**Description:** Foreign banks cannot be members of the Federal Reserve System,

and thus may not vote for directors of a Federal Reserve Bank. U.S. bank subsidiaries of foreign banks are not subject to this measure.

**Financial Services** Sector:

Banking and other financial services (excluding insurance) **Sub-Sector:** 

**Obligations Concerned:** Market Access (Article 17.5.1(a))

**Level of Government:** Central

Measures: 12 U.S.C. § 36(g)

> 12 U.S.C. § 1828(d)(4) 12 U.S.C. § 1831u

**Description:** The United States undertakes no commitment with respect to Article

> 17.5.1(e) (Market Access) in relation to the expansion, by a foreign bank into another state from its "home state," as that term is defined

under applicable law, via:

(a) the establishment of a "de novo" branch in another state;

(b) the establishment of branches by merger with a bank in

another state: or

(c) the acquisition of one or more branches of a bank in another

state without the acquisition of the entire bank,

if not permitted by the state in which the resulting branch is or would be located. Except as provided elsewhere in this Schedule, such expansion shall be accorded on a national treatment basis in

accordance with paragraph 2(a) of the headnote.

**Sub-Sector:** Banking and other financial services (excluding insurance)

**Obligations Concerned:** National Treatment (Articles 17.3.1 and 17.3.2)

Market Access (Article 17.5.1(a))

**Level of Government:** Central

**Measures:** 12 U.S.C. § 3102(a)(1)

12 U.S.C. § 3102(d) 12 U.S.C. § 3103(a)

**Description:** Establishment of a federal branch or agency by a foreign bank is not

available in the following states that may prohibit establishment of

a branch or agency by a foreign bank:

(a) branches and agencies may be prohibited in Kansas,

Maryland, and North Dakota; and

(b) branches, but not agencies, may be prohibited in Georgia,

Missouri and Oklahoma.

Certain restrictions on fiduciary powers apply to federal agencies.

Note: The cited federal measures provide that certain state law restrictions apply to the establishment of federal branches or

agencies.

**Sub-Sector:** Banking and other financial services (excluding insurance)

**Obligations Concerned:** Most-Favored-Nation Treatment (Article 17.4)

Market Access (Articles 17.5.1(a), 17.5.1(b), and 17.5.1(c))

**Level of Government:** Central

**Measures:** 15 U.S.C. § 77jjj(a)(1)

**Description:** The authority to act as a sole trustee of an indenture for a bond

offering in the United States is subject to a reciprocity test.

**Sub-Sector:** Banking and other financial services (excluding insurance)

**Obligations Concerned:** Most-Favored-Nation Treatment (Article 17.4)

Market Access (Article 17.5.1(a))

**Level of Government:** Central

**Measures:** 22 U.S.C. §§ 5341 and 5342

**Description:** Designation as a primary dealer in U.S. government debt securities

is conditioned on reciprocity.4

<sup>&</sup>lt;sup>4</sup> A foreign-owned firm from any country that accords to United States companies the same competitive opportunities in the underwriting and distribution of government debt instruments as the country accords to a domestic company will be entitled to be designated as a primary dealer, assuming the firm meets applicable business requirements established by the Federal Reserve. If such country has entered into a Free Trade Agreement with the United States and the country has undertaken an obligation to provide national treatment for its government debt market, that fact shall be a positive factor in the consideration of such firm's request for designation.

**Sub-Sector:** Banking and other financial services (excluding insurance)

**Obligations Concerned:** Most-Favored-Nation Treatment (Article 17.4)

**Level of Government:** Central

**Measures:** 15 U.S.C. § 78o(c)

**Description:** A broker-dealer registered under U.S. law that has its principal place

of business in Canada may maintain its required reserves in a bank

in Canada subject to the supervision of Canada.

**Sub-Sector:** Banking and other financial services (excluding insurance)

**Obligations Concerned:** National Treatment (Article 17.3)

**Level of Government:** Central

**Measures:** 12 U.S.C. §§ 1421 et seq. (Federal Home Loan Banks)

12 U.S.C. §§ 1451 et seq. (Federal Home Loan Mortgage

Corporation)

12 U.S.C. §§ 1717 et seq. (Federal National Mortgage Association)

12 U.S.C. §§ 2011 et seq. (Farm Credit Banks)

12 U.S.C. §§ 2279aa-1 et seq. (Federal Agricultural Mortgage

Corporation)

20 U.S.C. §§ 1087-2 et seq. (Student Loan Marketing Association)

**Description:** 

The United States may grant advantages, including but not limited to the following, to one or more of the Government-Sponsored Enterprises (GSEs) listed above:

- (a) Capital, reserves and income of the GSE are exempt from certain taxation.
- (b) Securities issued by the GSE are exempt from registration and periodic reporting requirements under federal securities laws.
- (c) The U.S. Treasury may, in its discretion, purchase obligations issued by the GSE.

**Sub-Sector:** Banking and other financial services (excluding insurance)

**Obligations Concerned:** National Treatment (Articles 17.3.1 and 17.3.2)

Most-Favored-Nation Treatment (Article 17.4)

Market Access (Article 17.5.1(a))

Senior Management and Boards of Directors (Article 17.9)

**Level of Government:** Regional

**Measures:** All existing non-conforming measures of all states, the District of

Columbia, and Puerto Rico

**Description:** Pursuant to the measures referred to above, some U.S. states may,

among other things:

(a) restrict or fail to provide an explicit mechanism for initial entry for the various juridical forms (for example, subsidiary, branch, agency, representative office) through which foreign banks may obtain a state license to conduct business activities within their territory;<sup>5</sup> and

(b) impose citizenship requirements on some or all members of the boards of directors of state- chartered depository institutions.

Additionally, states may impose restrictions or conditions upon the business activities with respect to juridical form; that is, with respect to a foreign bank operating in the state as a state-licensed or state-chartered incorporated entity, branch, agency or representative office.

Some of the above limitations may reflect state reciprocity requirements.

**Sector:** Financial Services

<sup>&</sup>lt;sup>5</sup> For the purposes of transparency, Appendix III-A sets out an illustrative, non-binding list of foreign bank structures explicitly provided for at the regional level of government.

**Sub-Sector:** Insurance

**Obligations Concerned:** National Treatment (Article 17.3)

Market Access (Articles 17.5.1(a), 17.5.1(b), and 17.5.1(c))

**Level of Government:** Central

**Measures:** 31 U.S.C. § 9304

Description: Branches of foreign insurance companies are not permitted to

provide surety bonds for U.S. Government contracts.

**Sub-Sector:** Insurance

**Obligations Concerned:** National Treatment (Article 17.3.3)

**Level of Government:** Central

**Measures:** 46 C.F.R. 249.9

**Description:** When more than 50 percent of the value of a maritime vessel whose

hull was built under federally guaranteed mortgage funds is insured by a non-U.S. insurer, the insured must demonstrate that the risk was

substantially first offered in the U.S. market.

**Sub-Sector:** Insurance

**Obligations Concerned:** National Treatment (Article 17.3)

Most-Favored-Nation Treatment (Article 17.4)

Market Access (Article 17.5)

Senior Management and Boards of Directors (Article 17.9)

**Level of Government:** Regional

Measures: All existing non-conforming measures of all states, the District of

Columbia and Puerto Rico. For the purposes of transparency, Appendix III-B sets out an illustrative, non-binding list of non-conforming measures maintained at the regional level of

government.

## **APPENDIX III-A**

# LIST OF FOREIGN BANK STRUCTURES EXPLICITLY PROVIDED FOR AT THE REGIONAL LEVEL OF GOVERNMENT $^6$

	Commercial Bank Ownership	Branches	Agencies	Rep Offices
Alabama	Yes	Yes	Yes	Yes
Alaska	Yes	Yes	No	No
Arizona	No	No	No	No
Arkansas	No	No	No	No
California	Yes	Yes	Yes	Yes
Colorado	No	No	No	No
Connecticut	Yes	Yes	Yes	Yes
Delaware	Yes	Yes	Yes	Yes
District of				
Columbia	Yes	Yes	Yes	Yes
Florida	No	Yes	Yes	Yes
Georgia	No	No	Yes	Yes
Hawaii	Yes	Yes	Yes	Yes
Idaho	Yes	Yes	Yes	Yes
Illinois	No	Yes	No	Yes
Indiana	Yes	No	No	No
Iowa	No	No	No	No
Kansas	No	No	No	No
Kentucky	No	No	No	Yes
Louisiana	Yes	Yes	Yes	Yes
Maine	Yes	Yes	Yes	Yes
Maryland	No	No	No	No
Massachusetts	Yes	Yes	Yes	Yes
Michigan	Yes	Yes	Yes	Yes
Minnesota	Yes	No	No	Yes
Mississippi	Yes	Yes	Yes	Yes
Missouri	Yes	No	Yes	Yes
Montana	Yes	No	No	No
Nebraska	No	No	No	No
Nevada	Yes	Yes	Yes	Yes
New Hampshire	Yes	Yes	Yes	Yes
New Jersey	Yes	Yes	Yes	Yes

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<sup>&</sup>lt;sup>6</sup> This list provides illustrative examples for transparency purposes only; it is neither exhaustive nor binding.

New Mexico	No	No	No	No
New York	Yes	Yes	Yes	Yes
North Carolina	Yes	Yes	Yes	Yes
North Dakota	No	No	No	No
Ohio	Yes	Yes	Yes	Yes
Oklahoma	No	No	Yes	Yes
Oregon	No	Yes	No	No
Pennsylvania	Yes	Yes	Yes	Yes
Puerto Rico	Yes	Yes	Yes	Yes
Rhode Island	Yes	No	No	No
South Carolina	No	No	No	No
South Dakota	No	No	No	No
Tennessee	No	No	No	No
Texas	Yes	Yes	Yes	Yes
Utah	No	Yes	Yes	Yes
Vermont	Yes	Yes	No	No
Virginia	No	No	No	No
Washington	No	Yes	Yes	Yes
West Virginia	Yes	Yes	Yes	Yes
Wisconsin	Yes	No	No	No
Wyoming	No	No	No	No

## **APPENDIX III-B**

# ILLUSTRATIVE LIST OF U.S. REGIONAL NON-CONFORMING MEASURES AFFECTING INSURANCE<sup>7</sup>

Part I: Measures affecting a commercial presence			
		Senior Management	Government
	Juridical Form	and Boards of Directors	Ownership or Control
Direct insurance	The following states	Citizenship requirement	Government-owned or -
	have no mechanism	(for board of directors):	controlled insurance
	for licensing initial	Louisiana, Washington,	companies are not
	entry of a non-U.S.	Oklahoma, Pennsylvania,	authorized to conduct
	insurance company	California, Florida,	business: Alabama,
	as a subsidiary,	Georgia, Idaho, Indiana,	Alaska, Arkansas,
	unless that company	Mississippi, Oregon,	California, Colorado,
	is already licensed in	New York, South	Connecticut, Delaware,
	some other U.S.	Dakota, Wyoming,	Georgia, Hawaii, Idaho,
	state: Minnesota,	Tennessee, Illinois, and	Kansas, Kentucky,
	Mississippi and	Missouri.	Maine, Maryland,
	Tennessee.		Montana, Nevada, New
		<u>Citizenship requirement</u>	Jersey, New York,
	The following states	(for incorporators):	North Carolina, North
	have no mechanism	Hawaii, Idaho, Indiana,	Dakota, Oklahoma,
	for licensing initial	South Dakota,	Oregon, Rhode Island,
	entry of a non-U.S.	Washington, Georgia,	South Dakota,
	insurance company	Alaska, Florida, Kansas,	Tennessee, Washington,
	as a branch, unless	Kentucky, Maine,	and Wyoming.
	that company is	Missouri, Montana,	
	already licensed in	Texas, and Wyoming.	
	some other U.S.		
	state: Arkansas,	Residency requirement	
	Arizona,	(for organizing members	
	Connecticut,	of mutuals): Arkansas,	
	Georgia, Kansas,	California; Idaho;	
	Maryland,	Kansas; North Dakota,	
	Minnesota,	Minnesota, Mississippi,	
	Nebraska, New	Montana, Vermont, and	
	Jersey, North	Wyoming.	
	Carolina, Tennessee,		
	Vermont, and		
	Wyoming.		

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 $<sup>^{7}</sup>$  This list is provided for transparency purposes only, and is neither exhaustive nor binding.

Part I: Measures affecting a commercial presence			
		Senior Management	Government
	Juridical Form	and Boards of Directors	Ownership or Control
Direct Insurance		Citizenship/residency	
continued)		requirement (for	
		organizers of fraternal	
		benefit societies):	
		Alaska, Arizona,	
		Arkansas, California,	
		Delaware, Florida,	
		Hawaii, Idaho, Illinois,	
		Indiana, Iowa, Kansas,	
		Kentucky, Maine,	
		Maryland, Michigan,	
		Minnesota, Mississippi,	
		Missouri, Montana,	
		Nebraska, New Jersey,	
		North Dakota,	
		Oklahoma, Oregon,	
		Pennsylvania, South	
		Dakota, Virginia,	
		Vermont, Washington,	
		West Virginia, and	
		Wyoming.	
		Residency requirement	
		(for organizers of	
		domestic reciprocal	
		insurers): Arizona,	
		Arkansas, California,	
		Delaware, Georgia,	
		Idaho, Indiana,	
		Kentucky, Maine,	
		Maryland, Mississippi,	
		Montana, Pennsylvania,	
		South Dakota,	
		Tennessee, Virginia,	
		Washington, and	
		Wyoming.	

	Juridical Form	Senior Management and Boards of Directors	Government Ownership or Control
Reinsurance	The following states		Government-owned or -
and retrocession	have no mechanism		controlled insurance
	for licensing initial		companies are not
	entry of a non-U.S.		authorized to conduct
	insurance company		business: Alabama,
	as a subsidiary,		Alaska, Arkansas,
	unless that company		Colorado, Connecticut,
	is already licensed in		Delaware, Georgia,
	some other U.S.		Hawaii, Idaho, Kansas,
	state: Maryland,		Kentucky, Maine,
	Minnesota, and		Maryland, Montana,
	Mississippi.		Nevada, New York,
			North Carolina, North
	The following states		Dakota, Oklahoma,
	have no mechanism		Oregon, Pennsylvania,
	for licensing initial		Rhode Island, South
	entry of a non-U.S.		Dakota, Tennessee,
	insurance company		Washington, and
	as a branch, unless		Wyoming.
	that company is		
	already licensed in		
	some other U.S.		
	state: Arkansas,		
	Arizona,		
	Connecticut,		
	Georgia, Kansas,		
	Maryland,		
	Minnesota,		
	Nebraska, New		
	Jersey, North		
	Carolina,		
	Pennsylvania,		
	Tennessee, Vermont,		
	and Wyoming.		

Part II: Measur	res affecting a natural p	person	
	Residency	Citizenship	Differential license fees
Insurance intermediation, and services auxiliary to insurance	Non-resident licenses are not issued to individuals not licensed in another U.S. state in: Connecticut, Colorado, California, Delaware, Georgia, Florida, Hawaii, Illinois, Indiana, Kansas, Louisiana, Maine, Maryland, Mississippi, Montana, Nevada, New Jersey, North Dakota, Nebraska, New York, North Carolina, Oregon, Pennsylvania, South Dakota, Virginia, West Virginia, Texas, and Washington.	Citizensinp	
Brokerage services	Residency requirement: Alabama, Arkansas, California, and Louisiana.  Residency requirement (for surplus lines brokers): All states except California, Idaho, Maine, Mississippi, Missouri, Nebraska, New Mexico, North Carolina, North		Differential license fees for non- residents: Alaska, California, Colorado, Georgia, Indiana, Louisiana, Maine, Montana, New Hampshire, North Dakota, Oklahoma, Rhode Island, and Vermont.

Part II: Measures affecting a natural person			
	Residency Dakota, Ohio, Oregon, South Dakota, Texas, Vermont, West Virginia, and Wyoming.	Citizenship	Differential license fees
Agency services	Residency requirement: California, Florida, Kansas, Louisiana, Oregon, Rhode Island, and Texas.  Residency requirement (for surplus lines brokers): All states except Alaska, Arkansas, Florida, Idaho, Kentucky, Louisiana, Nevada, New Mexico, Ohio, Oregon, South Dakota, Texas, West Virginia, and Wyoming.		Differential license fees for non- residents: Alaska, California, Colorado, Indiana, Iowa, Kansas, Kentucky, Louisiana, Maine, Mississippi, Montana, New Hampshire, New Jersey, North Dakota, Oklahoma, Rhode Island, South Dakota, Tennessee, Vermont, Wisconsin, and Wyoming.
Consultancy, actuarial, risk assessment, and claim settlement services	Residency requirement: Alabama, California, Florida, Georgia, Indiana, Illinois, Kentucky, Maryland, Michigan, Mississippi, Montana, Nevada, North Carolina, Oklahoma, Oregon, Pennsylvania, and	Citizenship requirement: Alabama, Missouri, New Mexico, and Oklahoma.	

Part II: Measures affecting a natural person			
	Residency	Citizenship	Differential license fees
	Washington.		

### **ANNEX III**

## **Section B**

**Sector:** Financial Services

**Sub-Sector:** Banking and other financial services (excluding insurance)

**Obligations Concerned:** National Treatment (Article 17.3)

**Level of Government:** Central

**Description:** With regard to the Federal Home Loan Banks, Federal Home Loan

Mortgage Corporation and Federal National Mortgage Association, the United States reserves the right to adopt or maintain measures that grant advantages, including those described in the entry on page Annex III – US – 14 to that entity, or any new, reorganized or transferee entity with similar functions and objectives with respect

to housing finance.

**Existing Measures:** 12 U.S.C. §§ 1421 <u>et seq.</u> (Federal Home Loan Banks)

12 U.S.C. §§ 1451 et seq. (Federal Home Loan Mortgage

Corporation)

12 U.S.C. §§ 1717 et seq. (Federal National Mortgage Association)

**Sub-Sector:** Banking and other financial services (excluding insurance)

**Obligations Concerned:** Cross-Border Trade Standstill (Article 17.6)

**Level of Government:** Central

Regional

**Description:** With respect to Canada, the United States reserves the right to

adopt or maintain any measure relating to cross-border trade in

securities and derivatives services.