Artificial intelligence in UK financial services - 2024

The Bank of England and Financial Conduct Authority conducted a third survey of artificial intelligence and machine learning in UK financial services.



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Content



Executive summary

Use and adoption

- 75% of firms are already using artificial intelligence (AI), with a further 10% planning to use AI over the next three years. This is higher than the figures in the 2022 joint Bank of England (Bank) and Financial Conduct Authority (FCA) Machine learning in UK financial services, of 58% and 14% respectively.
- Foundation models form 17% of all Al use cases supporting anecdotal evidence for the rapid adoption of this complex type of machine learning.

Third-party exposure

- A third of all Al use cases are third-party implementations.[1] [2] This is greater than the 17% we found in the 2022 survey and supports the view that third-party exposure will continue to increase as the complexity of models increases and outsourcing costs decrease.
- The top three third-party providers account for 73%, 44%, and 33% of all reported cloud, model, and data providers respectively.

Automated decision-making

- Respondents report that 55% of all Al use cases have some degree of automated decision-making with 24% of those being semi-autonomous ie while they can make a range of decisions on their own, they are designed to involve human oversight for critical or ambiguous decisions.
- Only 2% of use cases have fully autonomous decision-making.

Materiality

• 62% of all Al use cases are rated low materiality by the firms that use them with 16% rated high materiality.[3]

Understanding of AI systems

46% of respondent firms reported having only 'partial understanding' of the Al
technologies they use versus 34% of firms that said they have 'complete
understanding'. This is largely due to the use of third-party models where respondent firms
noted a lack of complete understanding compared to models developed internally.

Benefits and risks of Al

• The highest perceived current benefits are in data and analytical insights, anti-money

laundering (AML) and combating fraud, and cybersecurity. The areas with the largest expected increase in benefits over the next three years are operational efficiency, productivity, and cost base. These findings are broadly in line with the findings from the 2022 survey.

- Of the top five perceived current risks, four are related to data: data privacy and protection, data quality, data security, and data bias and representativeness.
- The risks that are expected to increase the most over the next three years are thirdparty dependencies, model complexity, and embedded or 'hidden' models.
- The increase in the average perceived benefit over the next three years (21%) is greater than the increase in the average perceived risk (9%).
- Cybersecurity is rated as the highest perceived systemic risk both currently and in three years. The largest increase in systemic risk over that period is expected to be from critical third-party dependencies.

Constraints

- The largest perceived regulatory constraint to the use of Al is data protection and privacy followed by resilience, cybersecurity and third-party rules and the FCA's Consumer Duty.
- The largest perceived non-regulatory constraint is safety, security and robustness of Al models, followed by insufficient talent and access to skills.

Governance and accountability

- 84% of firms reported having an accountable person for their Al framework. Firms use
 a combination of different governance frameworks, controls and/or processes specific to Al
 use cases over half of firms reported having nine or more such governance components.
- While 72% of firms said that their executive leadership were accountable for AI use cases, accountability is often split with most firms reporting three or more accountable persons or bodies.



1: Introduction

1.1: Context and objectives

The use of AI has increased in UK financial services over the past few years, both in the number and types of use cases. While AI has many benefits, including improving operational efficiencies and providing customers with personalised services, it can also present challenges to the safety and soundness of firms, the fair treatment of consumers, and the stability of the financial system. Therefore, it is important that the Bank and the FCA maintain an understanding of the capabilities, development, deployment and use of AI in UK financial services.

The Bank and the FCA have undertaken a range of work aimed at furthering our understanding of the use of AI in UK financial services and its implications. This includes the machine learning in UK financial services surveys from 2019 and 2022, the AI Public-Private Forum, a discussion paper DP5/22 – Artificial Intelligence and Machine Learning, and the associated feedback statement FS2/23 – Artificial Intelligence and Machine Learning. In response to the UK Government's AI White Paper, the Bank published The Bank and the PRA's response to DSIT/HMT and the FCA an AI Update.

The Artificial Intelligence and Machine Learning Survey 2024 aims to build on existing work to further the Bank and FCA's understanding of AI in financial services. Specifically, it aims to continue the 2019 and 2022 surveys by providing ongoing insight and analysis into AI use by Bank and/or FCA-regulated firms. In view of generative AI's growth since the 2022 survey, the 2024 survey incorporated related questions.

1.2: Methodology

The results presented in this report are anonymised and aggregated with respondents grouped into the sectors listed in the table below.



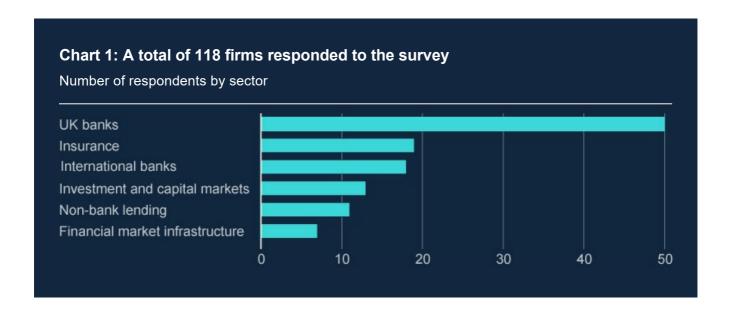
Table A: Sector classification

Sector	Types of firms included
UK banks	UK deposit-takers, retail banks, building societies
International banks (<u>a</u>)	International banks operating in the UK
Insurance	General insurers, health insurers, life insurers, personal and commercial lines insurers, insurance services providers
Non-bank lending	Credit brokers, consumer credit lender, non-bank lenders
Investment and capital markets	Alternatives, asset managers, fund managers, wealth managers and stockbrokers, wholesale brokers
Financial market infrastructures, payments and other	Financial market infrastructure firms, payments, credit reference agencies, e-money issuers, exchanges, multilateral trading facilities

Sources: Bank of England and Financial Conduct Authority.

(a) Responses from international banks are with reference to their UK operations.

The survey received 118 responses with the number of respondents from each sector shown in the chart below.



1.3: Definitions

For the purposes of the survey and this report, artificial intelligence is defined as the simulation of human intelligence by machines, including the use of computer systems.

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which have the ability to perform tasks that demonstrate learning, decision-making, problem solving, and other tasks which previously required human intelligence.

<u>Definitions</u> of this and other terms used in the survey and this report are available.

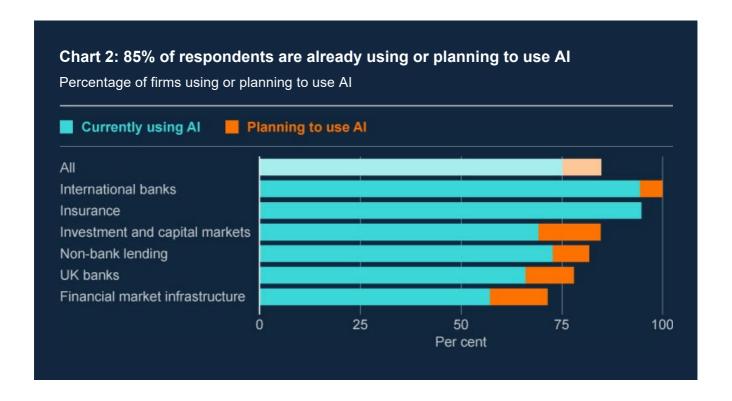


2: Al adoption and use

2.1: Al use and adoption

Overall, **75%** of firms that responded to the survey said they are already using AI with a further 10% planning to use AI over the next three years. This is an increase on the figures from our 2022 survey which showed that 58% of firms were using AI and a further 14% were planning to do so.

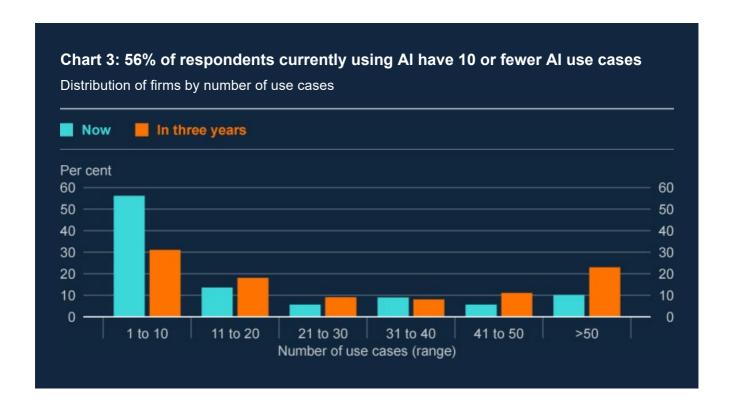
The insurance sector reported the highest percentage of firms currently using AI at 95%, closely followed by international banks at 94%. Data from financial market infrastructure firms responding to the survey, suggest that, at 57%, this is the sector with the lowest percentage of firms currently using AI.



Respondents expect the median number of use cases to more than double over the next three years (from 9 to 21). However, there is a notable difference between the large[4] UK and international banks (with a median of 39 and 49 use cases respectively) and the overall median of nine use cases.

In terms of the distribution of use cases, the majority of respondents (56% of those that currently use AI) reported having 10 or fewer use cases, with 10% having more than 50. This picture changes as firms look out to three years with 31% of firms saying they will have 10 or fewer use cases while nearly a quarter expect to have over 50 use cases.

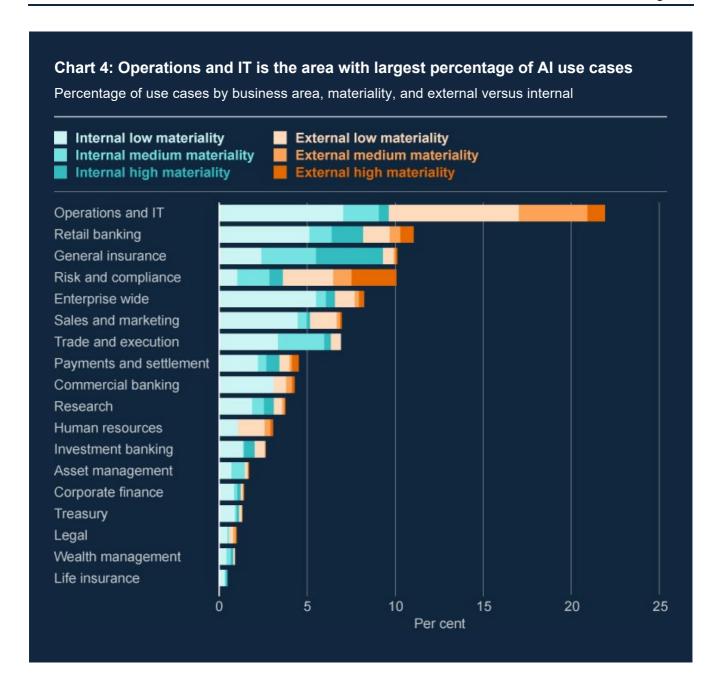
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2.2: Use cases across business areas

Respondent firms are using and planning to use AI across a wide range of business areas. In aggregate, the largest such area, with around 22% of all reported use cases, is operations and IT. This is twice the proportion of the next largest area, namely, retail banking with 11%. General insurance is third with 10% of use cases. The full range of business areas is shown in Chart 4 below.



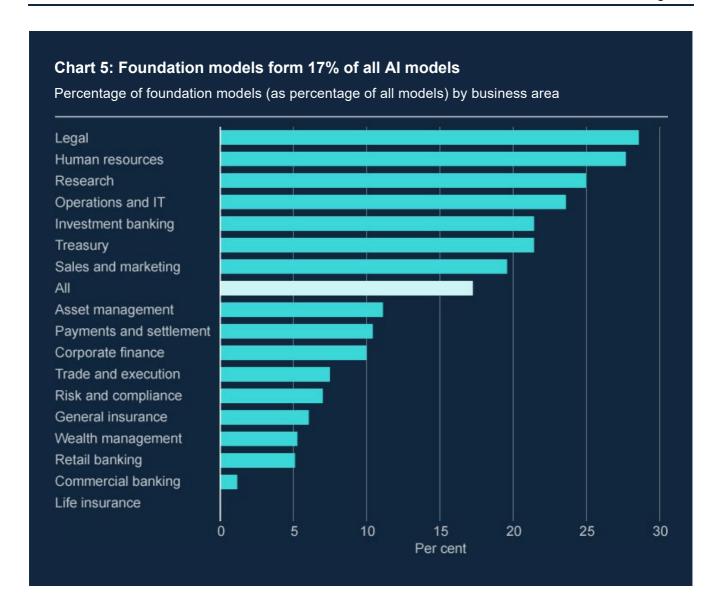


2.3: Use of foundation models

The survey asked firms for the number of foundation model use cases per business area. The results show that **foundation models account for 17% of all use cases**. Operations and IT is again the area with the largest number of such use cases, accounting for around 30% of all foundation model use cases.

In terms of use of foundation models for each business area, firms' legal functions have the highest proportion of foundation models at 29% of all models, with the second highest area being human resources (28% of all use cases).



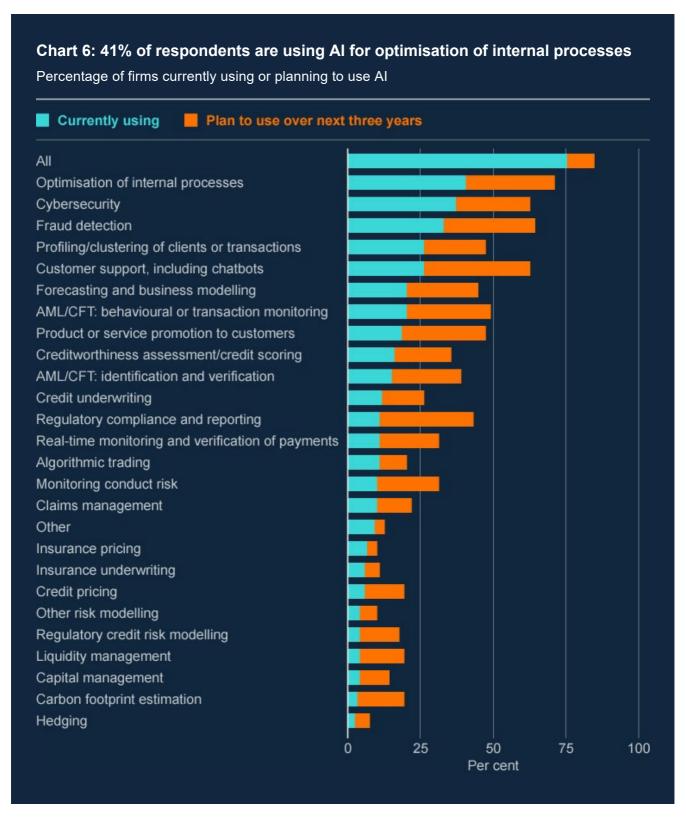


2.4: Range of use cases

The area with the highest percentage of respondents using AI is optimisation of internal processes (41% of respondents). This is followed by cybersecurity (37%) and fraud detection (33%).

Over the next three years, an additional 36% of respondents expect to use AI for customer support (including chatbots), 32% for regulatory compliance and reporting, 31% for fraud detection, and 31% for optimisation of internal processes. Note that these are increases over the existing number of use cases.





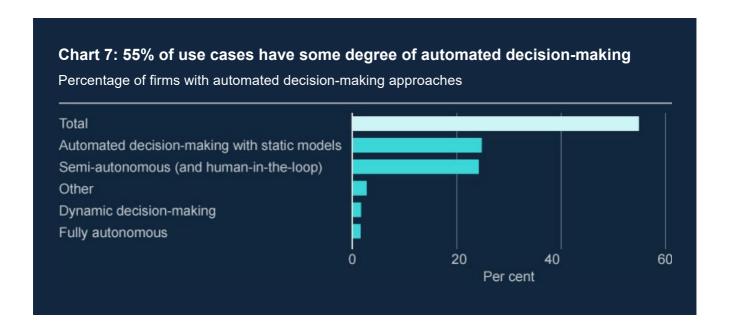
Note: AML/CFT is 'anti-money laundering and combating the financing of terrorism'.

2.5: Automated decision-making

Respondents report that 55% of all AI use cases have some degree of automated decision-making with 24% of those being semi-autonomous ie while they can make a range of decisions

on their own, they are designed to involve human oversight for critical or ambiguous decisions.

Automation with dynamic models accounted for 2% of AI applications, and fully autonomous decision-making for a further 2%.



2.6: Use cases by model type

In terms of use cases by model type, gradient boosting models are by far the most popular model type, comprising 32% of all reported use cases. In second place overall are transformer-based models with 10%.

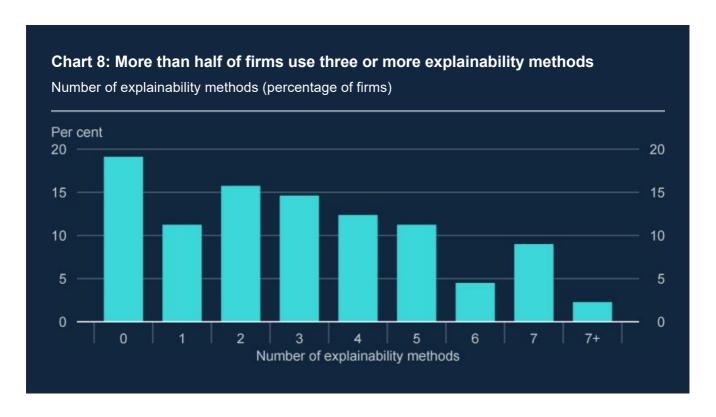
Beyond these there are a wide variety of other model types with a fairly even spread, the closest followers being random forests and decision trees.

Other notable examples include linear models (including generalised linear models); traditional neural network architectures (multilayer perceptron/feedforward neural networks, convolutional neural networks, and recurrent neural networks); clustering and prototype models (eg, K-means, K-Nearest Neighbours); and third-party or proprietary models.

2.7: Explainability

A high proportion of firms currently using AI (81%) employ some kind of explainability method. Feature importance (72%) and Shapley additive explanations (64%) are the most popular explainability approaches. These both aim to explain how much each input variable (or feature) contributes to a machine learning model's predictions. Feature importance provides a general ranking of features while Shapley values consider all possible combinations of features to assess the impact of each one.

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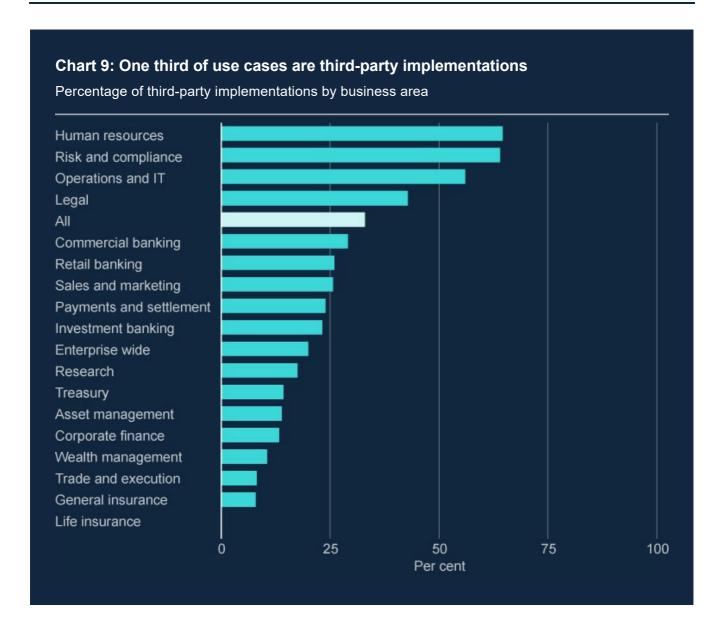


2.8: Third-party implementation

A third of all current Al use cases deployed by respondents are third-party

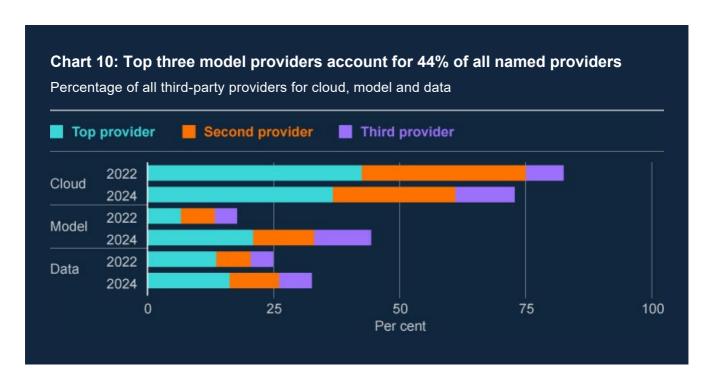
implementations. This is significantly higher than the 17% reported in 2022 and is in line with the increase in perceived third-party dependency risk reported by respondents (see Section 4.2 below). The business areas with the highest percentages of third-party implementations were human resources (65%), risk and compliance (64%), and operations and IT (56%).





The survey also asked respondents to list the top three third-party providers they use for each of cloud, models, and data. The survey found that **the top three third-party providers of cloud, models, and data accounted for 73%, 44%, and 33% of all named providers respectively.** While the percentage share of the top three providers for cloud is somewhat lower than it was in the 2022 survey, the share of the top three **model** providers is significantly higher than the 18% figure in 2022. The figure for data has also increased meaningfully from the 2022 percentage of 25%.





The survey asked firms how the evaluation and integration of third-party AI products or services into their existing systems differs from those for non-AI products and services. Some respondents reported use of existing frameworks for the evaluation and integration of third-party AI systems. Some also had additional conditions or considerations specific to AI systems.

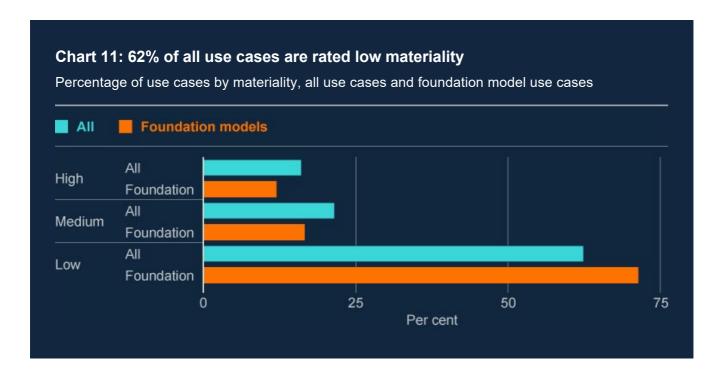
2.9: Materiality of applications

The survey asked respondent firms to rate the number of use cases by level of materiality. We defined materiality as a rating of the use case's impact, which could include (a) quantitative size-based measures, for example, exposure, book or market value, or number of customers to which a model applies, and (b) qualitative factors relating to the purpose of the model and its relative importance to informing business decisions, and considering the potential impact on the firm's solvency and financial performance.

Materiality distribution

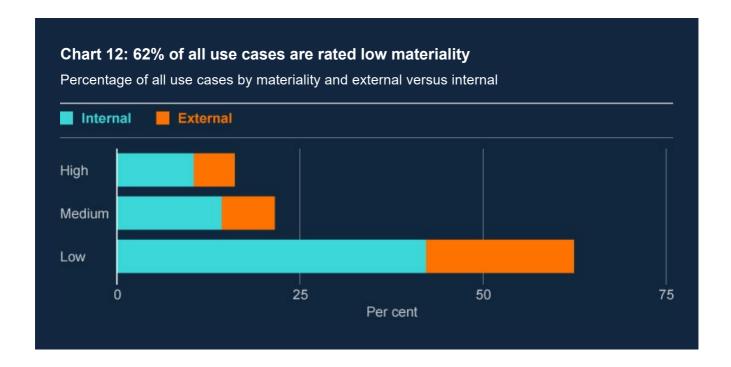
Of the total number of use cases reported by respondent firms (both internally developed and externally implemented with third parties), 62% were rated as low materiality, 22% as medium and 16% as high. Low and medium materiality use cases were most common in operations and IT. High materiality use cases were most common in general insurance, risk and compliance, and retail banking.





Materiality – use of external models

One third (33%) of AI use cases are reported as external or third-party implementations. Of these, 62% are rated as being low materiality, 22% as medium, and 16% as high materiality. Of the high materiality use cases, a significant proportion are in use in operations and IT, and in risk and compliance.

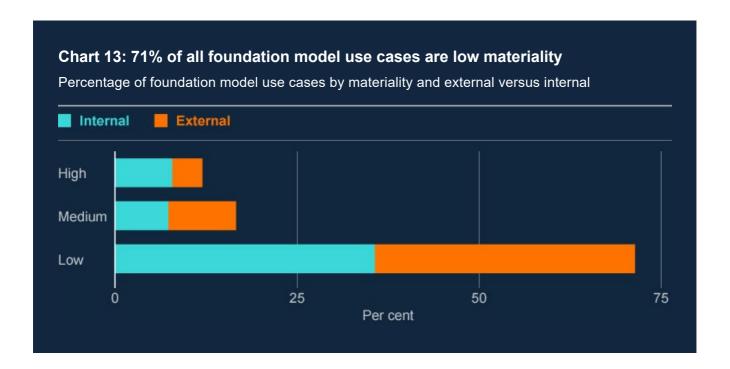


Materiality – use of foundation models

Of the total number of AI use cases, 17% are foundation models. Of these, 71% are rated as low

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materiality, 17% medium and 12% high materiality. Of the high-materiality foundation model use cases, the largest proportion are in operations and IT (25%), retail banking (18%) and 11% in each of research and risk and compliance.





3: Strategies and governance

3.1: Governance and accountability

Range of governance frameworks

A variety of approaches to AI governance are used by respondent firms. We provided a list of 16 approaches, and asked firms which of them they used specifically for AI applications. Respondents could select multiple answers, and these were not connected to specific model types. The most commonly used governance framework, control or process specific to AI was to have an accountable person or persons with responsibility for the AI framework (84% of firms currently using AI). This was followed closely by the use of an AI framework, principles, guidelines or best practice (82%) and data governance (79%).

Accountability

In terms of accountability, 72% of firms using or planning to use AI stated that they allocate accountability for AI use cases and their outputs to executive leadership. This is followed by developers and data science teams (64%), and business area users (57%).

3.2: Data management

Responses show that data management and governance is a key concern for firms, and that in most cases data management practices are not Al-specific. Change management practices were cited by 87% of respondents with 71% being not Al-specific and 16% being Al-specific. Data privacy and security continues to be a priority, with 19% of respondent firms using Al-specific practices and 66% using non-Al-specific practices. Other areas include data architecture and infrastructure (16% use Al-specific practices, 68% non-Al specific). Data ethics, bias, and fairness is the area with the highest proportion of respondents citing Al-specific practices at 34%, with 40% using non-Al-specific practices.





3.3: Firms' assessments of their own models

Firms describe considering a broad range of factors when assessing **the complexity of their Al models**. These include business need, evaluating how appropriate a particular type of model is to the business objective. More than half of respondents use complexity tests, some of which are built into existing processes and some of which are Al-specific. Al-specific tests tend to include consideration of methodology, data, complexity of code, interpretability, parameter count and frequency of use. Complexity of data is also a central factor, particularly where large and multi-dimensional or multi-modal data sets are involved.

Firms were asked to rate specific metrics for **monitoring model effectiveness**, with the most common being accuracy, precision, recall and sensitivity (reported by 88% of firms using AI), operational efficiency (74%), and model robustness and stability (72%).

3.4: Firms' understanding of AI technologies

Respondents were asked how they would describe their firm's understanding of the AI technologies implemented in their operations (whether developed in-house or procured externally). Of the firms using or planning to use AI over the next three years, 46% reported having only 'partial understanding' of the AI technologies they use versus 34% of firms that said they have 'complete understanding'. This is largely due to the use of third-party models where respondent firms noted a lack of complete understanding compared to models developed internally.

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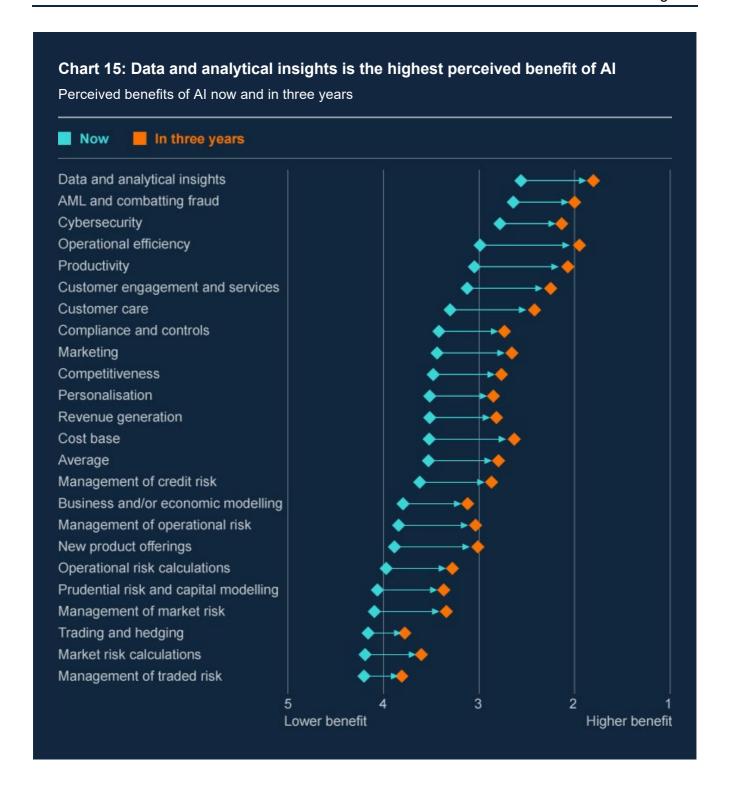
4: Benefits, risks and constraints

4.1: Benefits now and in three years

The survey asked firms to rate, on a scale of 1 to 5, the extent to which Al is or could be beneficial in a number of areas. The chart below summarises the responses and shows that the areas with the highest perceived current benefit are data and analytical insights, AML and combating fraud, and cybersecurity.

While benefits are expected to grow in all areas, the areas with the largest expected increase over the next three years are operational efficiency, productivity, and cost base. Across all areas, the average benefit is rated as slightly lower than medium and increasing over the next three years to slightly higher than medium.





4.2: Risks for firms and consumers

The survey also asked respondents to rate a set of risks and drivers of risk on a scale of 1 to 5. The chart below summarises responses and shows that **four of the top five risks are related to the use of data**. The three biggest current risks are seen to be data privacy and protection, data quality, and data security. **The risks that are expected to increase the most over the next three years are third-party dependencies, model complexity, and embedded or 'hidden' models.** Across all risks, the average level is slightly above medium, with respondents judging the level of risk will increase somewhat over the next three years.

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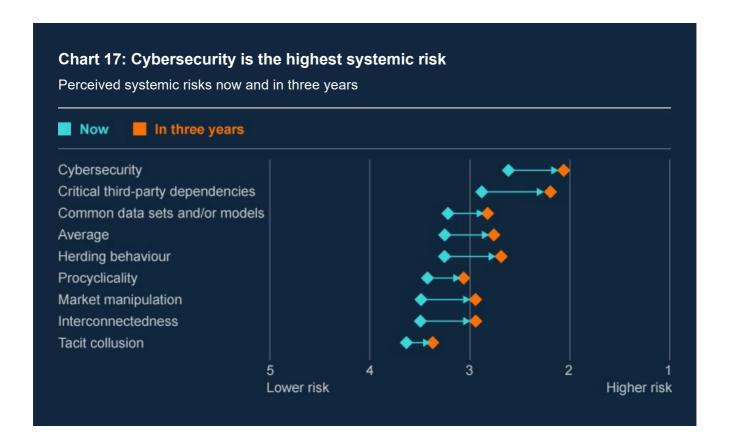
Note that the increase in average expected benefits over the next three years (21%) is greater than the increase in average expected risk (9%).



Chart 16: Four of the top five risks are data-related risks Perceived risks of Al now and in three years Now In three years Data privacy and protection Data quality Data security Cybersecurity Data bias and representativeness Explainability and interpretability Poor model implementation Bad consumer outcomes Reputational risk ML ethics Outsourcing and third-party risk Effective risk management and controls Effective governance structure Accountability and responsibility Identification of vulnerability Inappropriate use of models Poor model specification Robustness and stability Average Use of third-party data Data drift Change management Skills base and culture Model complexity Reproducibility Transparency and communication Embedded or 'hidden' models Model and concept drift Execution and process management Third-party dependencies Misaligned objectives **Business continuity Employment practices** Internal fraud Hardware access and management Higher risk Lower risk

4.3: Systemic risks related to the use of Al

Cybersecurity was ranked by respondents as the highest potential systemic risk and respondents expected it to remain the highest in three years' time. Critical third-party dependencies were ranked the second highest risk with common data sets and/or models in third place. The greatest expected increase in perceived risk is in critical third-party dependencies.



4.4: Regulatory constraints to the adoption of AI

Data protection and privacy was noted by respondents as the greatest regulatory constraint, with 23% identifying it as a large constraint, 29% as medium, and 10% as a small constraint. Other notable regulatory constraints include resilience and cyber security rules (12% of firms consider it a large constraint, 22% medium, 17% small), and FCA Consumer Duty and conduct (5% large, 21% medium, 23% small).





High regulatory burden is considered the main type of regulatory constraint, with 33% of firms noting it for data protection and privacy, 23% for the FCA's Consumer Duty, and 20% for other FCA regulations. **Lack of clarity in current regulation** is seen by 18% of firms to be a type of regulatory constraint in relation to intellectual property rights, followed by lack of clarity in relation to the FCA Consumer Duty (13% of firms) and resilience and cyber security rules (11%). Only 5% of firms consider **lack of alignment between UK and international regulation** to be a type of constraint for data protection and privacy.





4.5: Non-regulatory constraints to AI adoption

The top three non-regulatory constraints were rated as safety, security and robustness, insufficient talent/access to skills, and appropriate transparency and explainability.

Safety, security and robustness was considered by 19% of firms to be a large constraint, by 32% to be medium, and by 30% to be a small constraint. Insufficient talent/access to skills was considered by 25% of firms to be a large constraint, by 32% to be medium, and by 24% to be a small constraint. Appropriate transparency and explainability was considered by 16% to be a large constraint, by 38% to be medium, and by 25% to be a small constraint.







5: Acknowledgements

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- 1. The case where most of the development or deployment processes of the Al application are implemented by a third party.
- 2. **Definitions** of terms used in this report and the survey are available.
- 3. Materiality is a rating of the use case impact which could include quantitative and qualitative measures. The full definition can be found in the <u>definitions</u>.
- 4. 'Large' denotes Category 1 firms. The <u>PRA's approach to banking supervision</u> defines Category 1 firms as the most significant firms whose size, interconnectedness, complexity, and business type give them the capacity to cause very significant disruption to the UK financial system (and through that to economic activity more widely) by failing, or by carrying on their business in an unsafe manner.

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