

# Do subsidized nursing homes and home care teams reduce hospital bed-blocking? Evidence from Portugal

Ana Moura\*

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## Abstract

Excessive length of hospital stay is among the leading sources of inefficiency in healthcare. When a patient is clinically fit to be discharged but requires support outside the hospital, which is not readily available, they remain hospitalized until a safe discharge is possible—a phenomenon called bed-blocking. I study whether the entry of subsidized nursing homes (NH) and home care (HC) teams reduces hospital bed-blocking. I use individual data on emergency inpatient admissions at Portuguese hospitals during 2000-2015. My empirical approach exploits two sources of variation. First, variation in the timing of entry of NH and HC teams across regions, originating from the staggered implementation of a policy reform. Second, variation between patients in their propensity to bed-block. I find that the entry of HC teams in a region reduces the length of stay of individuals at increased risk of bed-blocking by 4 days relative to regular patients. Reductions in length of stay upon the entry of NH occur only for patients with high care needs. The reductions in length of stay do not affect the treatment received while at the hospital nor the likelihood of a readmission. The beds freed up by reducing bed-blocking are used to admit additional elective patients. I also provide evidence on the mechanisms preventing the complete elimination of bed-blocking.

**Keywords:** nursing home; home care; hospital bed-blocking; delayed discharges.

**JEL codes:** H51; I10; I18; J14.

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\*Tilburg University. E-mail: [a.c.moura@tilburguniversity.edu](mailto:a.c.moura@tilburguniversity.edu). I am thankful to Jan Boone and Martin Salm for extensive advice and support. For thoughtful discussions, comments, and suggestions, I thank Mara Barschkett, Joan Costa-Font, Ludovica Gasse, Judite Gonçalves, Rebecca Leber, Giuseppe Moscelli, Pedro Pita Barros, Francisco Ramos, Marianne Tenand, Teodora Tsankova, and seminar participants at Tilburg University, CHE Monash, Health Economics Bristol, the EuHEA PhD Conference, the IZA Workshop on Long-Term Care, the Essen Health Conference, and the Portuguese Health Economics Workshop. Access to the individual hospital data is possible under the data-sharing agreement between Administração Central do Sistema de Saúde, I.P. (ACSS) and the Health Economics & Management Knowledge Center at Nova School of Business and Economics, with which I am affiliated. I thank Hugo Lopes for providing me the data on the entry dates of nursing homes and home care teams.

# 1 Introduction

A significant, growing share of resources in developed countries is allocated to the healthcare sector. This has raised concerns about waste and inefficiency in healthcare among economists and policy-makers. However, identifying specific sources of inefficiency and potential improvements is challenging (Einav et al., 2019). The World Health Organization considers excessive length of hospital stay as one of the leading sources of inefficiency in healthcare (WHO, 2010).

One reason for excessive length of hospital stay is lack of alternative care arrangements following a hospitalization. When a patient is clinically fit to be discharged but requires some form of support outside the hospital, such as a stay at a nursing home facility or home-help, which is not readily available, they cannot be safely discharged. The patient remains hospitalized until a safe discharge is possible, resulting in a longer length of stay—a phenomenon referred to as bed-blocking (Holmås et al., 2013).

Bed-blocking is not inconsequential. It is associated with higher hospital costs, has potentially detrimental impacts on patients’ health originating from increased risks of mobility loss, hospital-acquired infections, and loneliness, and can create delays for patients awaiting elective care (Mur-Veeman and Govers, 2011).<sup>1</sup>

Bed-blocking is a growing policy concern in developed countries. During the last decades, there was a significant increase in life expectancy and, consequently, a rising share of the elderly in the population. Elderly people are more likely to need support following a hospitalization. Moreover, chronic diseases became the leading cause of illness, disability, and death. While largely manageable outside the hospital, chronic diseases limit patients’ ability to live independently. These demographic and epidemiological trends put pressure on existing institutional arrangements within the health system (Harper, 2014). Social trends, such as the rise in female labor force participation and the decline of multi-generational households, in turn, threaten existing informal care arrangements (Lakdawalla and Philipson, 2002).

I investigate whether, and to what extent, the availability of subsidized nursing homes (NH) and teams providing home care (HC) reduces hospital bed-blocking in Portugal. Existing estimates for Portugal suggest that, on a random day in 2019, 4.7% of beds in public hospitals were occupied with patients who were fit to be discharged but were awaiting support outside the hospital. These estimates amount to over 80,000 delayed bed-days and imply a cost burden of €M83 for public hospitals throughout the course of 2019.<sup>2,3</sup>

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<sup>1</sup>In the specific case of Portugal, waiting lists for elective care are a major concern for the healthcare system (Simões et al., 2017). Moreover, a substantial share of hospitals has annual inpatient bed occupation rates over 90% (Figure A.1 in the Appendix).

<sup>2</sup>Results from a snapshot-census carried out by the Portuguese Association of Hospital Managers (APAH) in collaboration with EY. See <https://apah.pt/portfolio/barometro-de-internamentos-sociais/>.

<sup>3</sup>In Sweden, the share of bed-blockers was 7% in 1992 (Styrborn and Thorslund, 1993). In 2006, 6.1% of

My empirical analysis relies on a triple-differences framework. I compare the length of stay of patients at increased risk of bed-blocking and the length of stay of regular patients, before and after the entry of NH and HC teams in their region of residence. This identification strategy exploits two distinct sources of variation. First, it exploits plausibly exogenous variation across regions and time in the availability of NH and HC teams. Second, it exploits variation between patients who live in the same region and are admitted to the hospital in the same time period, but have different propensities to bed-block. I detail these sources of variation below.

Variation in the availability of NH and HC teams across regions and time originates from the staggered implementation of a policy reform. Before 2006, such services were not within the scope of the Portuguese National Health Service and individuals relied almost exclusively on informal care provided by family members. In 2006, the government introduced a Network comprising subsidized NH and teams providing HC, to fill in this gap in service coverage. NH and HC teams belonging to the Network operate in coordination with hospitals to ease patients' transition out of the hospital. The Network was introduced in a staggered fashion, so that different regions experienced the entry of NH and HC teams at different points in time. The roll-out of the Network was determined by the central government. This helps mitigating potential endogeneity concerns regarding the entry timing and location of providers.

Using individual data on the universe of emergency inpatient admissions at public hospitals in Portugal between the years 2000 and 2015, I identify patients at increased risk of bed-blocking from the presence of social factors that might hinder a timely discharge. These social factors include, for example, the lack of informal support in the community or inadequate housing conditions. The presence of these social factors is associated with substantially longer hospital stays, even after controlling for demographics, comorbidities, and medical diagnoses. Throughout the paper, I refer to patients who exhibit these social factors as bed-blockers, as opposed to regular patients, who exhibit no social factors.

My baseline results show that the length of stay of bed-blockers relative to regular patients is reduced by 4 days upon the entry of HC teams in a region. Reductions in the length of stay of bed-blockers relative to regular patients following the entry of NH occur only for patients with high care needs, such as those with a stroke diagnosis. This finding is consistent with NH admissions requiring higher levels of disability and dependence. The entry of NH and HC teams has a precise zero impact on the length of stay of regular patients. Thus, reductions in the length of stay of bed-blockers relative to regular patients originate only from reductions in the length of stay of bed-blockers. Using an event-study, I typically find no differential

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hospital days in the Netherlands were bed-blocking days (Mur-Veeman and Govers, 2011). In Canada during 2008-09, 5% of all hospitalizations (13% of hospital days) corresponded to patients awaiting a discharge (CIHI, 2010). During 2014-15 in England, 3% of hospital days were delayed transfers of care (NAO, 2016).

trends between the length of stay of bed-blockers and regular patients in the three years prior to the entry of NH and HC teams in a region.

Consistent with the longer length of stay of bed-blockers being wasteful, I find no reduction in the intensity of treatment received by bed-blockers during their hospital stay after the entry of NH and HC teams. I also find no increase in the likelihood of a hospital readmission. Finally, the beds freed up by bed-blockers do not remain unoccupied: I find evidence of an increase in the number of programmed admissions upon the entry of HC teams in a region. This finding makes clear that I am identifying bed-blocking and not simply excessive length of stay at the hospital.

My baseline results show that the availability of NH and HC teams reduces the length of stay of bed-blockers. The event-study plots convey that such reductions occur only after some periods and never fully close the gap in length of stay between bed-blockers and regular patients. I examine whether a higher frequency of interactions between hospitals and the regional teams responsible for finding vacancies in NH and HC teams allows for larger reductions in the length of stay of bed-blockers. I find that a large number of interactions between a hospital-region pair is needed to generate meaningful reductions in the length of stay of bed-blockers.

**Related Literature.** This paper relates to several strands of the economics literature.<sup>4</sup> First and foremost, it relates to a growing literature studying the impacts of NH and HC availability on hospital bed-blocking (Forder, 2009; Holmås et al., 2013; Gaughan et al., 2015, 2017a,b; Walsh et al., 2020). I make several contributions to this literature. First, I use exogenous variation to identify the causal effects of NH and HC teams on bed-blocking. Existing studies often lacked a clean source of exogenous variation. The policy reform that I exploit allows analyzing the effects of both NH and HC teams, whereas existing studies focused on a single type of provider (usually NH). My findings show that HC teams are a more effective policy tool to reduce bed-blocking than NH. Second, I identify individuals at increased risk of bed-blocking using information on social needs. Medical scholars have noted that bed-blocking does not only affect the elderly or those with complex clinical conditions (Pellico-López et al., 2019) and emphasized the role of social needs (McDonagh et al., 2000). However, existing studies in economics often restrict their analysis to specific populations (the elderly, stroke patients, etc.), and neglect the role of social needs. Third, I assess the impact of reducing bed-blocking on the intensity of care received and readmissions. Due to data limitations, existing studies were not able to investigate these effects.

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<sup>4</sup>Outside economics, medical scholars have studied the causes of bed-blocking, characterized the affected population, and quantified the associated monetary losses (Bryan et al., 2006; Hendy et al., 2012; Costa et al., 2012). In operations research and healthcare management, the optimization of patient flows has been well studied (McClean and P., 2006; El-Darzi et al., 1998; Katsaliaki et al., 2005; Osorio and Bierlaire, 2007).

A related literature focuses on the substitutability of acute hospital care and care provided by NH or HC teams. Most of this literature examines if care provided by NH and HC teams can delay or avoid the need for hospital care and finds little to no substitution between these settings of care (McKnight, 2006; Gonçalves and Weaver, 2017; Bakx et al., 2020; Costa-Font et al., 2018; Kümpel, 2019). I contribute to this literature by studying an alternative form of substitution between acute care and care provided by NH or HC teams. I am interested on whether care provided by NH and HC teams can be used in lieu of (the last days of) a hospital stay, particularly for patients who do not seem to need acute care anymore.

My finding that reductions in bed-blocking lead to increases in programmed admissions relates to a discussion on the internal allocation of resources within a hospital, which dates back to Harris (1977). I provide empirical evidence of a shift in the allocation of beds from emergency to elective care, following reductions in bed-blocking. This shift could take place via a reduction of waiting times for patients who are on waiting lists for elective care, as suggested in Johar et al. (2013).

I also provide new insights on the factors preventing the complete elimination bed-blocking. Different settings of care are organized and funded separately in many countries (Siciliani, 2014), making coordination difficult (Cebul et al., 2008). Fernandez et al. (2018) studied the role of coordination difficulties in driving bed-blocking. I investigate whether the accumulation of experience from interactions between hospitals and regional teams responsible for finding vacancies in NH and HC teams fosters coordination. My finding that a large number of interactions between a pair is needed to generate meaningful reductions in the length of stay of bed-blockers can explain why larger hospitals, with a high number of admissions, manage discharges more efficiently and have less delayed discharges (De Volder et al., 2020).

Finally, and more broadly, this paper relates to recent work zooming in on specific aspects of the healthcare sector to identify sources of waste and inefficiency. A large part of this literature focuses on interactions between the acute care and the nursing home settings (i.e. Doyle Jr et al., 2017; Einav et al., 2018; Eliason et al., 2018; Jin et al., 2018; Einav et al., 2019; Kümpel, 2019). By and large, this literature points to the nursing home sector as a source of inefficiency in the healthcare system. My paper offers a different perspective, investigating whether the entry of NH and HC teams helps reducing inefficiencies associated with bed-blocking in the acute-care setting. My baseline estimates suggest that the availability of HC teams generates a 28% reduction in annual bed-blocking costs incurred by hospitals.

The remainder of this paper is organized as follows. Section 2 provides institutional background on the Portuguese healthcare landscape. Section 3 describes the data used in the analysis. Section 4 describes my empirical approach. Section 5 presents the results and Section 6 elaborates on potential mechanisms. Finally, Section 7 concludes.

## 2 Institutional Setting

### 2.1 Inpatient care

In Portugal, most inpatient care is provided by public hospitals belonging to the National Health Service (SNS). The SNS is predominantly financed through general taxation and access to care is mostly free at the point of use (Simões et al., 2017).

Inpatient care provided by public hospitals belonging to the SNS is paid based on Diagnosis-Related Groups (DRGs). A DRG groups patients who have similar consumption of resources based on their medical diagnosis, treatment received, and demographic characteristics. There are over 600 distinct groups in the current DRG system and each has an associated price that is unilaterally determined by the government. DRGs are used to set an annual prospective global budget for inpatient care provided by each hospital, which is the main source of inpatient revenues for public hospitals (Mateus, 2011).

Hospitals have no financial incentive to keep patients for longer than necessary. Since hospitals are paid according to the number and the DRG of patients they treat, DRG-based funding provides incentives for hospitals to treat more patients and to cut costs, possibly by reducing length of stay. To account for complicated patients whose length of stay might be extraordinarily long, hospitals get an additional daily payment for each day in excess of an upper trim-point defined by law for the patient's DRG until discharge. While the trim-point is DRG-specific, the daily amount for days in excess of the trim point is not.

### 2.2 Entry of nursing homes and home care teams

Some individuals need support outside of the hospital, following a hospitalization. For example, they might need nursing care and rehabilitation, or they might need help with personal care (i.e. personal hygiene) and activities such as housework or meals.

Before 2006, the SNS provided no such support. Individuals relied almost exclusively on informal care provided by relatives or friends. Alternatively, individuals could purchase these services from private providers, namely non-profit religious institutions (*Misericórdias*) (Simões et al., 2017), but had to pay for them out of pocket. This took a financial toll on many users and likely priced some potential users out of the market (Santana, 2010).

To fill in this gap in service coverage, in 2006 the Portuguese government established the National Network for Long-Term Integrated Care (RNCCI, henceforth the Network), as a joint effort of the Ministry of Health and the Ministry of Labor and Social Security (Decree-Law 101/2006). The Network was not explicitly aimed at reducing bed-blocking, which is a recent topic in the public debate.

Table 1: Overview of the organization of the Network

	<b>Nursing home (NH)</b>	<b>Home care (HC)</b>
Start of roll-out	2006	2008
Providers	Private	Public
Funding	Public	Public
Set-up	Government contracts with existing providers	Teams created in primary care centers
Price	Highly subsidized (means-tested) co-payments	Free
Services	24-hour medical care, rehabilitation, food, personal hygiene, accommodation, etc.	Preventive care, food, personal hygiene, medication, etc.

The Network comprises two distinct settings of care provision: home care services (HC) and nursing homes (NH). Table 1 provides an overview of these two settings, which are organized very differently.

The NH setting operates in a model of public funding and private provision in which the government contracts with private providers. In the earlier years of the Network, the vast majority of contracts was signed with the *Misericórdias*, who had been active in care provision for several decades.<sup>5,6</sup> The services contracted include around-the-clock medical care, rehabilitation, accommodation, meals, personal hygiene, etc. There are different types of NH facilities that cater to patients with different care needs. Some target individuals who no longer need acute hospital care but still require intensive medical, nursing, and rehabilitation care for a relatively short period of time. Other NH facilities offer less intensive medical, nursing, and rehabilitation components, mainly catering to individuals with chronic illnesses and high functional dependency. Under the NH contracts the government pays providers an administratively set daily price for the care provided to individuals who are in the Network. The daily price is either fully paid or highly-subsidized by the government.

The HC setting operates in a model of public provision and public funding. The government established specialized teams in primary care centers that visit patients in their homes. HC

<sup>5</sup> *Misericórdias* were historically the main healthcare providers in Portugal. They operated many small hospitals aimed at serving the population within a municipality. Their role was substantially diminished upon the creation of the SNS in 1979, and most of these small hospitals were closed down.

<sup>6</sup> More recently the government started contracts with private, for-profit providers and also established some public-owned facilities. These amounted to 16% and 2% of NH providers contracted as of 2015, the end of my study-period.

teams provide services such as preventive care or help with activities of daily living. They cater to individuals with dependency who need a lower frequency and intensity of medical and rehabilitation care and are still able to live in the community. Because HC teams belong to primary care centers, they fall under the SNS and are free of charge to users.

The contracting of NH units started in 2006, whereas the first HC teams were established only in 2008. Figure 1 shows the entry year of the first nursing home facility (on the left panel) and the first home care team (on the right panel) across ACES regions. ACES is the Portuguese acronym for Primary Care Center Groups and these regions are relevant for organizing primary care delivery.<sup>7</sup> The majority of ACES regions experienced the entry of the first NH in 2006 and 2007 and the entry of the first HC team in between 2008 and 2010.

The timing of NH entry across regions was mainly determined by the availability of buildings that could be converted into nursing homes with minimal adaptation and cost—these were often buildings that had been used as small municipal hospitals prior to the existence of the SNS, and had not yet been repurposed. As for HC teams, entry timing was largely determined by the availability of human resources in the primary-care center that could be allocated to the new team.<sup>8</sup>

Patients need a referral to access the Network. The referral can be made either by a hospital if they are hospitalized, or by their general practitioner if they live in the community. My analysis focuses on patients who are hospitalized so I focus on the former channel, which amounts to 65-70% of the referrals to the Network during my study-period (UMCCI, 2011, p. 47). Every hospital has a discharge planning team, whose main job is to timely prepare and manage hospital discharges. This is a multidisciplinary team composed of physicians, nurses, and social assistants that flags patients in need of support outside the hospital either due to their health condition and degree of transitory or prolonged functional dependency or to social factors that might be preventing a safe discharge. The discharge planning team refers patients to the Network. Upon referral, a local coordination team based in the ACES region where the patient lives validates the assessment made by the discharge management team and finds an adequate vacancy for the patient, preferably within its region of influence. Figure 2 summarizes the admission process to the Network.

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<sup>7</sup>There are 55 ACES regions in Portugal. ACES are defined so that they have about the same population size. In urban areas, ACES borders often coincide with municipal ones, but in less dense, rural areas ACES typically group a few neighboring municipalities. The dense municipalities of Lisbon, Porto, and Vila Nova de Gaia have more than one ACES. Because patient locations are recorded at the municipality level in the inpatient data, I collapse these ACES at the municipality level. Thus, there are 52 ACES in my analysis.

<sup>8</sup>In the empirical analysis I formally test for pre-treatment trends. Additionally, Figure A.2 in the Appendix shows that the entry timing of NH and HC teams is unrelated with the share of bed-blockers in a region and the occupancy rates of hospitals prior to the introduction of the Network.



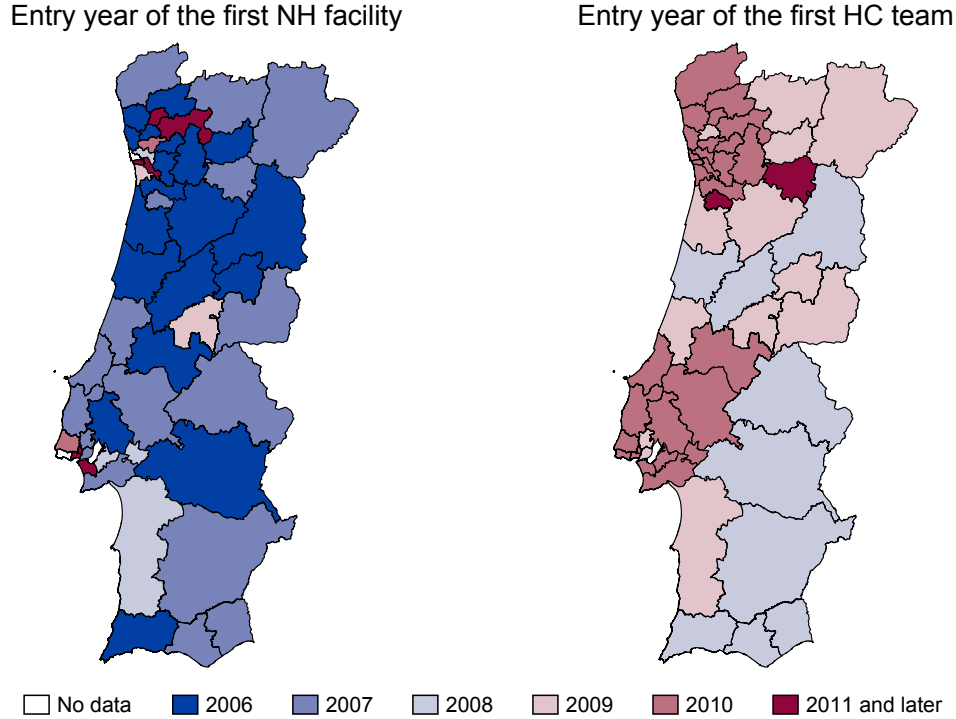


Figure 1: Entry year of the first NH unit and the first HC team across ACES regions

### 3 Data

#### 3.1 Data sources and variable definitions

The main dataset used for the analysis contains individual information on the universe of inpatient stays at public hospitals located in mainland Portugal between the years 2000 and 2015. The data are maintained by Administração Central do Sistema de Saúde, I.P. (ACSS). Throughout most of the analysis, I focus on emergency inpatient admissions because, as opposed to programmed admissions, they are unpredictable.<sup>9</sup> This minimizes the concern that individuals might make their own care arrangements in advance when they know they will be hospitalized on a certain date. I exclude admissions into specialized hospitals<sup>10</sup> and admissions of individuals under 18 years old, thus focusing on adult patients admitted to

<sup>9</sup>Inpatient admissions imply that the patient spends at least one night at the hospital. They can be programmed or emergency admissions. Programmed inpatient admissions (also called elective care) are for pre-arranged health care services, including scheduled operations, and usually involve a referral to the hospital by a primary care physician, a waiting period, and an appointment for an admission date. Emergency inpatient admissions, in turn, include patients with urgent or life-threatening conditions that require immediate medical assistance. There are few patients are increased risk of bed-blocking among programmed admissions. Column 5 of Table A.2 shows that my results are unchanged when including programmed admissions in the sample.

<sup>10</sup>Specifically, I exclude three cancer hospitals and two psychiatric hospitals because they do have specific long-term beds targeting the needs of their patients.

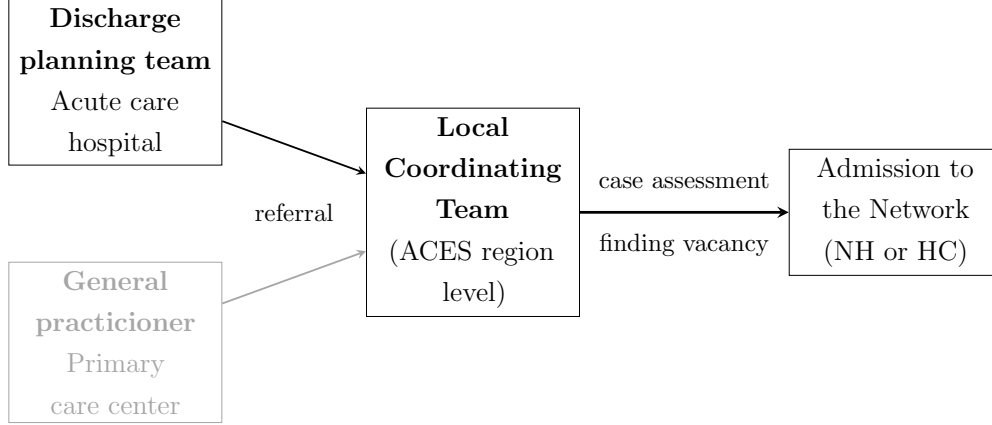


Figure 2: Process of admission to the Network

general acute hospitals. My final dataset comprises over 7.5 million complete emergency hospital admissions over 16 years.

In my baseline specification, the outcome variable is the length of hospital stay of patient  $i$  (in days), who lives in region  $m$  and is admitted to the hospital in month  $t$ . This measure is the sum of the appropriate length of hospital stay and the bed-blocking period.

I identify individuals at increased risk of bed-blocking using the ICD-9-CM secondary diagnosis codes capturing underlying social factors influencing a patient’s health status and contact with health services. I focus on factors such as living alone, lacking family support, and having inadequate housing conditions or an unfavorable economic situation because these have been previously associated with the use of NH and HC (Lopes et al., 2019; Diepstraten et al., 2020) and bed-blocking (Costa et al., 2012; Bryan et al., 2006; McDonagh et al., 2000).<sup>11</sup>

Social needs are assessed for all patients by the hospital discharge planning team. When social needs are expected to affect the discharge process, information on the most relevant social factor is added to the patient’s file and coded in the data.<sup>12</sup> One possible concern is that hospitals change the coding frequency of the social factors I use to identify patients at increased risk of bed-blocking following the entry of NH and HC teams. In Appendix B, I show that this is not the case.

To see how social factors put patients at increased risk of bed-blocking, take two clinically

<sup>11</sup>The codes for underlying social factors influencing a patient’s health status and contact with health services can be found at <https://www.hcup-us.ahrq.gov/toolsoftware/ccs/AppendixASingleDX.txt> under the header “Administrative/social admissions”. For individuals living alone, I use code V603; for individuals with no family to care, I use codes V604 and V605; for individuals with unfavorable housing conditions and economic situation, I use codes V600, V601, V602, V608, V6081, V6089, and V609. The unused codes refer to various situations that are either not associated with bed-blocking (i.e. living in a residential home for elderly people), not related to care needs (i.e. legal matters), or associated with services and populations outside of the scope of the Network (i.e. mental health, children).

<sup>12</sup>Since hospitals only code what they perceive to be the most relevant social factor affecting the discharge process, social factors are mutually exclusive.

identical patients who need help with activities of daily living, such as personal hygiene, for some weeks following a hospital stay. One has a partner at home who can provide support with such activities and the other does not. While the former can be safely discharged home without additional support, the latter cannot. The existence of, for example, teams providing home care services is then crucial for his timely discharge.

I complement the inpatient dataset with monthly data on the roll-out of the Network. For most of my analysis, I measure the availability of NH and HC teams in the patient’s region of residence using two binary indicators for months after the entry of the first NH and the first HC team in the region. In robustness checks I use continuous treatments, such as the monthly number of NH facilities and HC teams in a region and their capacity.

In the baseline analysis, I define the relevant region as the ACES regions. As mentioned in Section 2, these are relevant because the local coordination teams that find vacancies for patients referred to the Network are established at the ACES level and preferably search for vacancies within that region. In robustness checks I use alternative region definitions.

Figure A.2 in the Appendix shows that the entry timing of NH and HC teams across ACES regions is unrelated to the share of individuals at increased risk of bed-blocking and hospital occupancy rates in 2005, the year prior to the introduction of the Network. To rule out further concerns about the potential endogeneity of treatment timing, in robustness checks I formally test for pre-treatment trends using an event-study design.

Throughout the empirical analysis, I control for demographics, comorbidities, DRG group, admission month, and occasionally the hospital where the patient was admitted to. I also use information on medical diagnosis and procedures. All this information is available from the inpatient dataset. For some of my analyses, I use information on DRG trim-points, which I collected from the laws passed by the Government.<sup>13</sup>

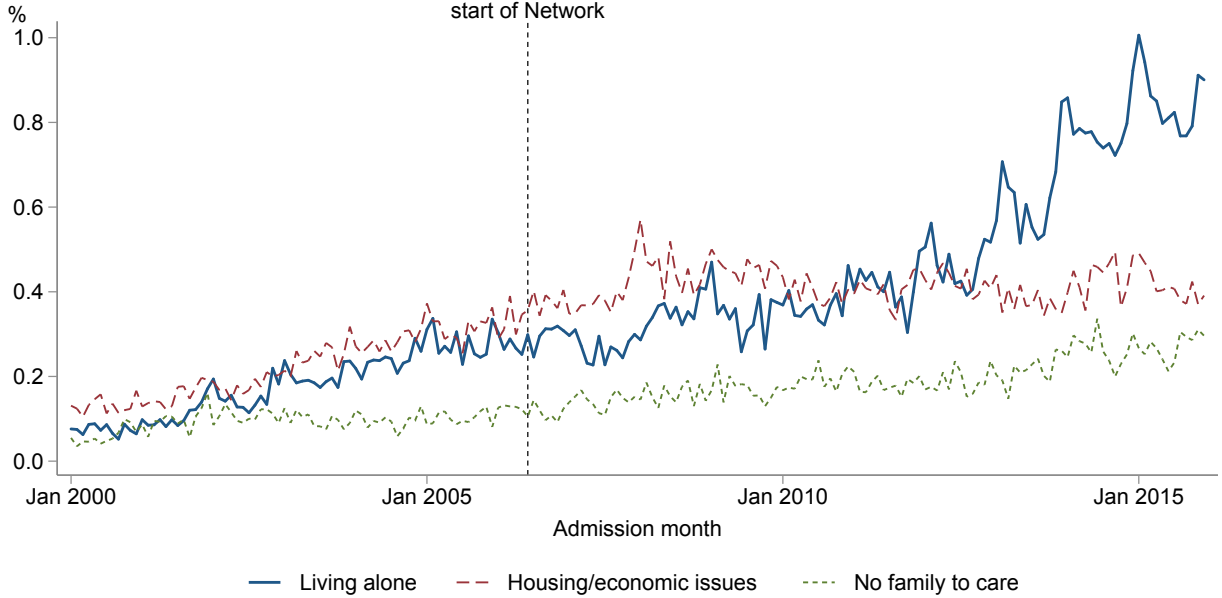
## 3.2 Summary Statistics

Figure 3 shows the frequency of monthly emergency admissions in each of the three groups of patients at increased risk of bed-blocking over my study-period. Despite the upward trend over time, each of these groups amounts to a small share of total emergency admissions in a month. Throughout my study-period there are 67,262 individuals at increased risk of

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<sup>13</sup>In particular, I use information on DRG trim-points from Portaria 189/2001 published on March 9; Portaria 132/2003 published on February 5; Portaria 567/2006 published on June 12; Portaria 110-A/2007 published on January 23; Portaria 132/2009 published on January 30 and updated by Portaria 839-A/2009, published on July 31; Portaria 163/2013, published on April 24; and Portaria 20/2014, published on January 29. I did not find information on DRG trim-points prior to 2001, so I exclude admissions in 2000 from the estimations using trim-points as dependent variable.

Figure 3: Share of patients at increased risk of bed-blocking



*NOTES:* The figure shows the monthly evolution of the share of patients at increased risk of bed-blocking on total emergency admissions. The vertical dashed line marks the start of the Network. Entry of nursing homes and home care teams occurred in a staggered way after the start of the Network.

bed-blocking, corresponding to 0.85% of total emergency admissions in the sample.<sup>14</sup>

Table 2 shows summary statistics for regular patients, i.e. patients who do not exhibit social factors, as well as each group of patients at increased risk of bed-blocking. It conveys that individuals at increased risk of bed-blocking have longer length of stay than regular patients and are more likely to have a length of stay beyond their DRG trim-point. However, they are also older and have more comorbidities as measured by the Charlson score.

To understand whether social factors such as living alone, having no family to care, and having inadequate housing and other economic difficulties are associated with longer length of stay, I estimate the following equation:

$$y_{idht} = \beta BB_i + \delta X_i + \lambda_d + \lambda_h + \lambda_t + \varepsilon_{idht} \quad (1)$$

, where  $i$ ,  $d$ ,  $h$ , and  $t$  index the patient, their DRG group, the hospital they are admitted

<sup>14</sup>This share is lower than that suggested by the APAH Census in footnote 1. There are several reasons for this. First, the APAH Census was done in 2019 and my data goes only until 2015. My data shows an upward increase in the share of bed-blockers over time, so one would expect a larger share of bed-blockers in future periods. Second, the sample of hospitals in the APAH Census does not include all public general acute-care hospitals (the Census was not mandatory). Third, the APAH Census includes psychiatric hospitals, which are not in my sample.

Table 2: Summary statistics

	Regular patients		Living alone		No family to care		Housing/econ. issues	
	Mean	S.D.	Mean	S.D.	Mean	S.D.	Mean	S.D.
Female (%)	58.2	49.3	57.1	49.5	52.2	50.0	46.7	49.9
Age (years)	58.6	22.5	74.2	14.2	71.0	16.5	64.9	19.8
Length of stay (days)	8.8	12.7	18.5	33.0	36.5	53.2	27.4	50.6
No. days over trim-point	0.4	6.6	2.8	25.6	10.3	41.6	6.9	42.6
Over DRG trim-point (%)	2.3	14.9	7.5	26.4	21.8	41.3	15.0	35.7
Charlson score	1.2	1.9	1.9	2.1	2.2	2.5	2.0	2.4
Number of procedures	5.9	3.8	8.1	4.3	8.2	4.8	7.5	4.5
Number of diagnoses	4.5	3.7	8.9	5.1	8.6	5.3	7.8	4.5
Observations	7,883,374		28,499		12,013		26,750	

*NOTES:* The table shows the mean and standard deviation of the main variables used in the empirical analysis, for regular patients as well as each of the groups at increased risk of bed-blocking. *Abbreviations:* DRG: diagnosis-related group.

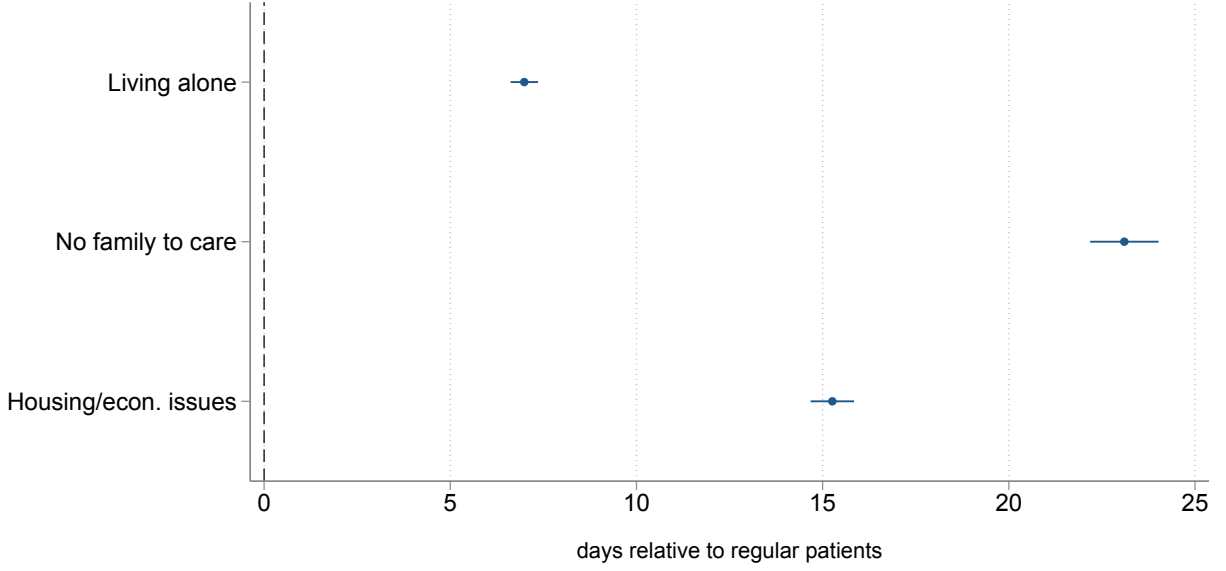
to, and the admission month, respectively. The dependent variable  $y_{it}$  is the length of stay in days of patient  $i$  who is admitted to hospital  $h$  with DRG  $d$  in period  $t$ .  $BB_i$  is a vector containing three binary indicators for each group of patients at increased risk of bed-blocking (living alone, no family to care, and housing/economic issues);  $X_i$  is a vector containing 10-year age bins separately by gender and a set of dummies for the comorbidities included in the Charlson index (Charlson et al., 1987);  $\lambda_d$ ,  $\lambda_h$  and  $\lambda_t$  are DRG, hospital,<sup>15</sup> and admission month fixed effects, and  $\varepsilon_{idht}$  is an error term. Vector  $\beta$  contains the parameters of interest, which measure the additional length of stay of each group at increased risk of bed-blocking relative to regular patients, averaged throughout my study-period.

Figure 4 shows the estimates of  $\beta$  from equation (1) and their 95% confidence intervals. Individuals living alone have hospital stays that are, on average, a week longer than regular patients. Individuals with no family to care and those with inadequate housing stay at the hospital, on average, 23 and 15 days longer than regular patients, respectively.

Overall, I conclude that these factors appropriately identify bed-blockers. In the empirical analysis, I assess whether the gap in the length of stay of bed-blockers and regular patients decreases after the entry of NH and HC teams in a region.

<sup>15</sup>During my study-period there were several hospital mergers. These were purely administrative, but the hospitals involved change their identifiers in the dataset (when hospitals A and B merge they start sharing an identifier and their old identifiers are no longer used). I follow Chandra et al. (2016) and treat hospitals A and B as one synthetic hospital throughout the analysis.

Figure 4: Estimates of  $\beta$  from equation (1)



*NOTES:* The figure shows the estimates of  $\beta$  from equation (1) and their corresponding 95% confidence intervals. The dependent variable is length of stay in days. The model includes individual demographics and comorbidities and admission month, diagnosis-related group, and hospital fixed-effects. The sample consists on 7,950,636 emergency inpatient episodes between the years 2000 and 2015.

## 4 Empirical Strategy

### 4.1 Baseline Model

My baseline empirical specification is a triple-differences model comparing the length of stay of each group of bed-blockers and the length of stay of regular patients, before and after the entry of nursing homes and home care teams in a region. I estimate:

$$y_{imdt} = \alpha_1 BB_i + \alpha_2 PostHC_{mt} + \alpha_3 PostHC_{mt} \times BB_i + \alpha_4 PostNH_{mt} + \alpha_5 PostNH_{mt} \times BB_i + \delta X_i + \lambda_d + \lambda_m + \lambda_t + \varepsilon_{imdt} \quad (2)$$

, where  $i$ ,  $d$ , and  $t$  index the patient, their DRG group, and the month of hospital admission, and  $m$  indexes the region where the patient lives. The dependent variable is the length of stay (in days) of patient  $i$  who lives in region  $m$  and is admitted to the hospital with DRG  $d$  in calendar month  $t$ .  $PostNH_{mt}$  is an indicator variable taking value 1 after the first NH provider is contracted in region  $m$ . Similarly,  $PostHC_{mt}$  is an indicator variable taking value 1 after the first HC team is created in region  $m$ .  $\lambda_m$  is a vector of region fixed-effects. All

remaining notation is as previously defined.<sup>16</sup>

The estimates of interest are contained in  $\alpha_1$  to  $\alpha_5$ . More precisely, the estimates of  $\alpha_1$  are informative about differences in length of stay between each group of bed-blockers and regular patients, prior to the entry of NH and HC teams in a region. The estimates of  $\alpha_2$  and  $\alpha_4$  capture changes in the length of stay of regular patients following the entry of the first HC team and the first NH in a region, respectively. Because regular patients are not at risk of bed-blocking, their length of stay should not change upon the entry of NH and HC teams in a region. I therefore expect these estimates to be zero. The estimates of  $\alpha_3$  and  $\alpha_5$ , in turn, capture changes in the length of stay of each group of bed-blockers relative to regular patients, following the entry of the first HC team and the first NH in a region, respectively. I expect these to be negative. Since most ACES regions experience the entry of several HC teams and NH facilities over time, the estimates of  $\alpha_2$  to  $\alpha_5$  are informative about the effect of having *at least one* HC team and one NH facility in the region of residence on length of stay. Because I do not observe individual take-up of the services provided by the Network, the estimates have an intent-to-treat flair.

One feature of my specification is that it includes two distinct treatments: the entry of the first NH and the first HC team in a region. Crucial for disentangling the effects of NH and HC entry, the first NH and HC team never enter a region in the same period. Additionally, regions which were among the first to have a NH facility were not necessarily among the first to have a HC team (Figure A.3 in the Appendix). The correlation between the rankings of regions with respect to the entry of their first NH and their first HC team is fairly low, at 0.29. Consequently, there is quite some variation across regions in the number of months between the entry of the first NH and the entry of the first HC team (Figure A.4 in the Appendix).

Another feature of equation (2) is that it includes both bed-blockers and regular patients. Regular patients help controlling for general region and time specific trends in length of stay. For example, suppose that the entry of HC teams in a region decreased length of stay for all patients due to some unobserved factor. Then, estimating the model among bed-blockers only (thus only exploiting variation in treatment timing) would overestimate the effect of HC teams. Additionally, because there are relatively few bed-blockers in the sample, including regular patients increases the precision of the estimates of the covariates in the model.<sup>17</sup>

The inclusion of DRG fixed-effects,  $\lambda_d$ , is also worth of discussion. My dependent variable does not allow separating the appropriate length of stay and the length of the bed-blocking period. Since DRGs group patients with similar medical conditions and demographics, who

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<sup>16</sup>This specification includes many covariates. Table A.1 in the Appendix shows that the estimation results are stable when using different subsets of these covariates.

<sup>17</sup>Table C.1 in the Appendix, shows results from a specification that only exploits variation in treatment timing, therefore excluding regular patients from the analysis.

undergo similar treatments, patients in the same DRG are expected to have similar length of appropriate stay. The DRG fixed-effects therefore capture the time-invariant, DRG-specific component of length of stay corresponding to the appropriate duration of the stay because the majority of individuals do not experience delays related to bed-blocking.

Due to the large number of DRG groups, I estimate equation (2) using the Stata package `reghdfe` (Correia, 2016), which allows for high dimensional fixed-effects. I exclude the month of entry of the first NH and HC team in a region from the estimation because I do not observe the exact day of the month when entry took place. Additionally, I follow Abadie et al. (2017) and cluster standard errors at the level of treatment assignment, which is the region.<sup>18</sup>

## 4.2 Parallel trend assumption

The core identifying assumption of my empirical approach is that, in the absence of the entry of NH and HC teams, any trends in length of stay of each group of bed-blockers and regular patients would, in expectation, have been similar across regions. This is the so-called parallel trend assumption. The parallel trend assumption is untestable because I do not know how length of stay would have evolved, had NH and HC teams not entered a region. To inform about the plausibility of the parallel trend assumption, it is standard practice to examine pre-treatment trends: if these evolved similarly, it does give some confidence that the post-treatment would have, too.

I examine pre-trends using an event-study approach. There are two events of interest, the entry of the first NH in a region and the entry of the first HC team in a region. The event-study framework allows the effect of the entry of NH and HC teams on the length of stay of each group of bed-blockers and regular patients to vary over time. I estimate the following event-study equation separately for each event:

$$y_{imdt} = \sum_r \sum_{j=1}^3 \theta_r^j BB_i^j f(r) + \sum_r \theta_r f(r) + \sum_{j=1}^3 \theta^j BB_i^j + \delta X_i + \lambda_d + \lambda_m + \lambda_t + \varepsilon_{imdt} \quad (3)$$

$$f(r) = \begin{cases} 1 & \text{if } r < -3 \\ I_r & \text{if } -3 \geq r \geq 5 \\ 1 & \text{if } r > 5 \end{cases}$$

, where  $BB_i^j$  is a binary indicator for individual  $i$  being coded in bed-blocking group  $j$  (that is,  $BB_i^j$  is the  $j^{th}$  component of  $BB_i$ );  $r$  indexes time in years relative to the event; and  $f(r)$

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<sup>18</sup>Alternative clustering options, for example at the region-month or region-DRG level, yield smaller standard errors, but do not qualitatively change my findings.



is a function of relative time. Specifically,  $f(r)$  includes binary indicators for each relative year inside the event-window ( $I_{-3}, I_{-4}, \dots, I_5$ ), a binary indicator for relative years prior to the event-window ( $r < -3$ ), and a binary indicator for relative years after the event-window ( $r > 5$ ). That is, I assume that outside of the event-window effects are constant in relative time. The advantage of specifying  $f(r)$  in this way is that it allows me to still use observations outside of the event-window to pin down the fixed effects, demographics, and comorbidities. I normalize the year before the event to zero,  $f(-1) = 0$ . All remaining notation is as before.

I am interested in the estimates of both  $\theta_r$  and  $\theta_r^j$ . The estimates of  $\theta_r$  capture the evolution of the length of stay of regular patients in the years around the event. I expect these estimates to be zero because the length of stay of regular patient should be unaffected by the entry of NH and HC teams.

The estimates contained in  $\theta_r^j$ , in turn, convey the evolution of the length of stay differential between each group of bed-blockers  $j$  and regular patients around the event. Since I normalize  $f(-1) = 0$ , the common trend assumption requires the estimates of  $\theta_r^j$  for the remaining years prior to the event to be zero. This would mean that the length of stay differential between bed-blockers and regular patients is constant before the entry of NH and HC teams in a region, confirming the plausibility of the common trend assumption.

I estimate equation (3) separately for the two relevant events, the entry of the first NH and entry of the first HC team in a region. When estimating the event-study equation for the entry of the first NH, I also control for the presence of HC teams in the region. When estimating the event-study equation for the entry of the first HC, I control for the presence of NH units in the region in a similar way.

### 4.3 Intensity of care, readmissions, and other health outcomes

One concern is that reductions in the length of stay of bed-blockers upon the entry of NH and HC teams might be accompanied by reductions in the treatment received while at the hospital. To assess this possibility, I estimate equation (2) using the number of medical procedures patients receive during their hospital stay as dependent variable. This is a typical measure of the intensity of care received by a patient (Kleiner, 2019).

Reductions in the length of stay of bed-blockers upon the entry of NH and HC teams might also impact their future consumption of acute care. If these individuals have now a form of support outside the hospital, they might be able to avoid a readmission. But if their longer stay at the hospital was beneficial in some way that is not captured by the number of procedures, then reducing length of stay might increase the probability of a readmission.

To investigate this question, I estimate equation (2) using a binary indicator for readmission as dependent variable. Unfortunately, the structure of the dataset in the earlier years does not

allow to follow patients across years and across hospitals. I therefore focus on readmissions to the same hospital, within 30 and 60 days of the discharge date.<sup>19</sup> To capture admissions within the same calendar year, I exclude admissions in December of each year when assessing the likelihood of readmission within 30 days. Similarly, I exclude admissions between October and December when assessing the likelihood of readmission within 60 days.

Hospital-acquired infections are a potential consequence of longer hospital stays. In an attempt to capture reductions in hospital-acquired infections upon the entry of NH and HC teams in a region, I use a binary indicator for having a diagnosis code for serious infection as outcome variable in equation (2).<sup>20</sup> I alternatively focus on serious infection as main diagnosis and as secondary diagnosis. The former are more likely to refer to an infection that was present at admission and was the reason for the hospitalization, whereas the latter are more likely to represent a complication that occurred during the hospitalization.<sup>21</sup>

Finally, I assess changes in mortality. For in-hospital mortality I use a binary indicator for whether the patient died during his hospital stay as outcome variable in equation (2). I do not observe out-of-hospital mortality at the individual level, so I use regional mortality data to assess potential effects on out-of-hospital mortality upon the entry of NH and HC teams.

#### 4.4 Programmed admissions

Reductions in the length of stay of bed-blockers might raise concerns about decreased hospital occupancy, given the costs of empty hospital beds (Pauly and Wilson, 1986; Gaynor and Anderson, 1995; Keeler and Ying, 1996). However, waiting lists (and times) for elective care are a major challenge for public hospitals in Portugal (Simões et al., 2017). Provided some flexibility in the allocation of resources (ie. beds, physicians' time) within the hospital, the resources freed up by bed-blockers can be devoted to elective care.

To examine whether a reallocation of hospital activity occurs, I make use of the full inpatient dataset, which includes both emergency and programmed admissions at public hospitals in Portugal. First, I estimate the following equation:

$$Programmed_{imt} = \phi_1 PostHC_{mt} + \phi_2 PostNH_{mt} + \lambda_m + \lambda_t + \lambda_h + \varepsilon_{imt} \quad (4)$$

, where  $Programmed_{imt}$  is a binary indicator taking value 1 if the episode of patient  $i$  was scheduled and value 0 if it was an emergency. As before,  $\lambda_m$ ,  $\lambda_t$ , and  $\lambda_h$  are region, admission

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<sup>19</sup>In the last years of my study-period, over 92% of readmissions occur in the same hospital as the initial admission. Thus, restricting the analysis to readmissions to the same hospital is a good approximation.

<sup>20</sup>I used the list of diagnosis codes for serious infection in Wiese et al. (2018).

<sup>21</sup>The medical literature has highlighted the limitations of administrative data for distinguishing between hospital-acquired infections and infections that were present at admission, see Jhung and Banerjee (2009).

month, and hospital fixed-effects. The estimates of  $\phi_1$  and  $\phi_1$  are informative about changes in the share of programmed admissions in hospital  $h$  originating from region  $m$ , following the entry of HC teams and NH providers in that region, respectively.

To ensure that the increase in the share of programmed admissions is being driven by increases in the number of programmed admissions and not by a reduction in emergency admissions, I collapse my data at the region-hospital-month level and estimate:

$$NumberAdm_{hmt} = \varphi_1 PostHC_{mt} + \varphi_2 PostNH_{mt} + \lambda_m + \lambda_t + \lambda_h + \varepsilon_{hmt} \quad (5)$$

, where  $NumberAdm_{hmt}$  is alternatively the monthly number of programmed and emergency admissions from region  $m$  in hospital  $h$ . I am interested in the estimates of  $\varphi_1$  and  $\varphi_2$ , which inform about changes in the number of admissions in hospital  $h$  originating from region  $m$  after the entry of HC teams and NH providers in that region, respectively.<sup>22</sup>

## 5 Results

Section 5.1 presents the baseline results. Section 5.2 investigates the plausibility of the parallel trend assumption and reports the results of additional robustness checks. Section 5.3 presents the results of the heterogeneity analysis. Section 5.4 examines the impact of the entry of NH and HC teams on treatment received while at the hospital, hospital readmissions, and other health outcomes. Section 5.5 assesses the impact on hospital costs and Section 5.6 assesses the impact on programmed admissions.

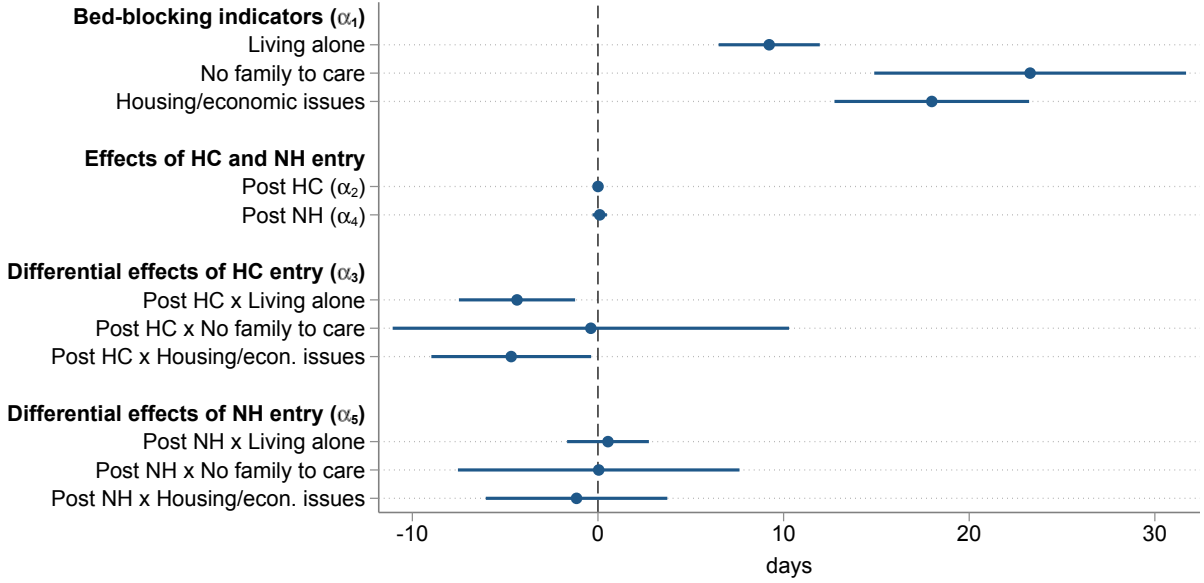
### 5.1 Baseline Results

Figure 5 shows the estimates of interest from equation (2) and their corresponding 95% confidence intervals. The top estimates correspond to  $\alpha_1$ , the vector of indicators for each of the three bed-blocking groups. They convey sizable length of stay differences between each group of bed-blockers and regular patients prior to the entry of HC teams and NH in a region. The second block of estimates corresponds to  $\alpha_2$  and  $\alpha_4$ , the two indicators for periods after the entry of HC teams and NH in a region. These effects are precisely estimated at zero, meaning that the entry of NH and HC teams in a region does not affect the length of stay of regular patients. The next block of estimates corresponds to  $\alpha_3$ , the vector of interaction terms between each group of bed-blockers and the indicator for periods after the entry of HC

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<sup>22</sup>During my study-period, patients awaiting programmed procedures were typically restricted to a specific hospital within their region of residence (they could not shop around for other hospitals that they might perceive as being of higher quality or that have shorter waiting times).

Figure 5: Estimates of  $\alpha_1$  to  $\alpha_5$  from equation (2)



*NOTES:* The figure shows the estimates of  $\alpha_1$  to  $\alpha_5$  from equation (2) and their corresponding 95% confidence intervals. The dependent variable is the length of stay in days. The model includes individual demographics and comorbidities, and admission month, DRG, and region (ACES) fixed-effects. The sample excludes admissions in the entry month of the first NH and HC team in a region, amounting to 7,868,350 observations. Standard errors are heteroskedasticity-robust and clustered at the region level.

teams in a region. These estimates convey length of stay reductions of 4 days for individuals living alone and for those with inadequate housing after the entry of HC teams in their region. Note, however, that these 4-day length of stay reductions do not fully eliminate the difference in length of stay between regular patients and bed-blockers —some bed-blocking still persists. For individuals with no family to care, the estimates are imprecise and I cannot rule out sizable increases in the length of stay of these patients after the entry of HC teams in a region. Finally, the last block of estimates refers to  $\alpha_5$ , the vector of interaction terms between each bed-blocking group and the indicator for periods after the entry of NH in a region. These estimates are statistically insignificant, with the point estimates being close to zero.

## 5.2 Robustness checks

### 5.2.1 Plausibility of the parallel trend assumption

To examine pre-treatment trends, I estimate the event-study specification in equation (3). I report the event-study results in Figures 6 and 7, respectively, for the entry of the first HC team and the first NH facility in a region. Each of the figures has three panels, corresponding to comparisons of the length of stay of each of the three bed-blocking groups and regular

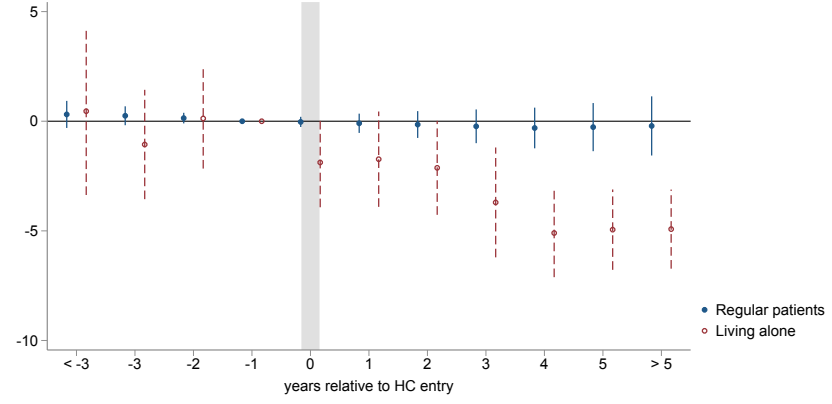
patients around the relevant event. Each panel plots the estimates of  $\theta_r$  for regular patients (full circles) and  $\theta_r^j$  for each group of bed-blockers  $j$  (hollow circles) from equation (3) and the corresponding 95% confidence intervals. The scale on the vertical axis differs across plots.

The event-study specification is informative about pre-treatment trends in length of stay for each of the patient groups analyzed. The estimates of  $\theta_r$  convey that the length of stay of regular patients is constant in relative time, as expected. In most of the event-study plots the estimates of  $\theta_r^j$  for years prior to the entry of the first NH and HC team in a region are not statistically significant, supporting the plausibility of the parallel trend assumption.<sup>23</sup> The exception is panel (b) in Figure 6, which shows a small increasing trend in the length of stay of individuals with no family to care relative to regular patients in the three prior to the entry of the first HC team in a region (significant at 10%). Due to this pre-treatment trend, the corresponding estimate from the baseline analysis is biased towards finding no reductions in the length of stay of individuals with no family to care following the entry of the first HC team in a region. The event-study plot, however, shows that the slight increasing trend in the length of stay of individuals with no family to care relative to regular patients is inverted upon the entry of HC teams in a region.

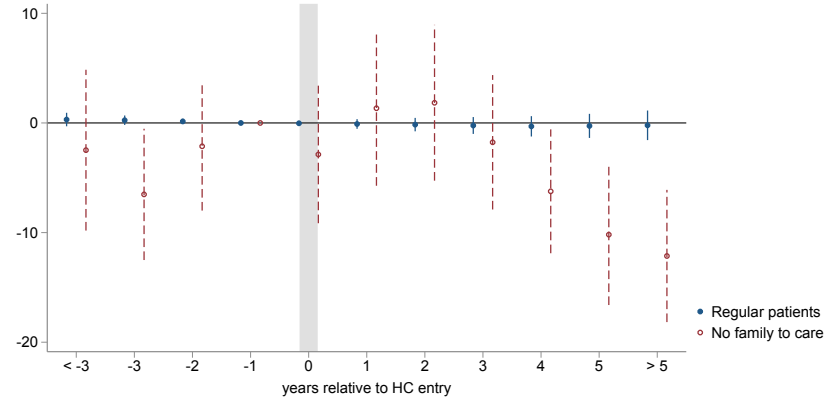
Overall, the baseline model and the event-study convey similar results. While the entry of HC teams leads to reductions in the length of stay of bed-blockers, the entry of NH does not. The event-study plots also show that the length of stay reductions experienced by bed-blockers only occur some periods after the entry of the first HC team, and get slightly larger over time. I will return to this issue in Section 6.

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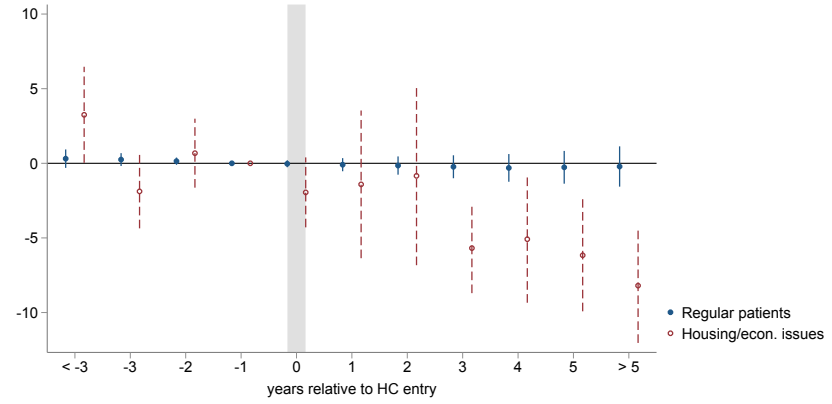
<sup>23</sup>I assess the joint significance of the pre-treatment estimates with an F-test. I do this for the three years prior to each event. For individuals living alone, I cannot reject the hypothesis that these estimates are jointly insignificant (the p-values are 0.5151 and 0.2564, respectively, for the periods prior to the entry of the first HC team and the first NH in a region). For individuals with no family to care, the estimates for the three periods prior to the entry of the first HC team are jointly significant at 10% (p-value=0.0622), but those for periods prior to the entry of the first NH are not (p-value=0.5880). Finally, for individuals with inadequate housing, I cannot reject the hypothesis that the estimates for the three periods prior to the entry of the first HC team and the first NH are jointly insignificant (p-values equal to 0.1621 and 0.8544, respectively).



(a) Living alone



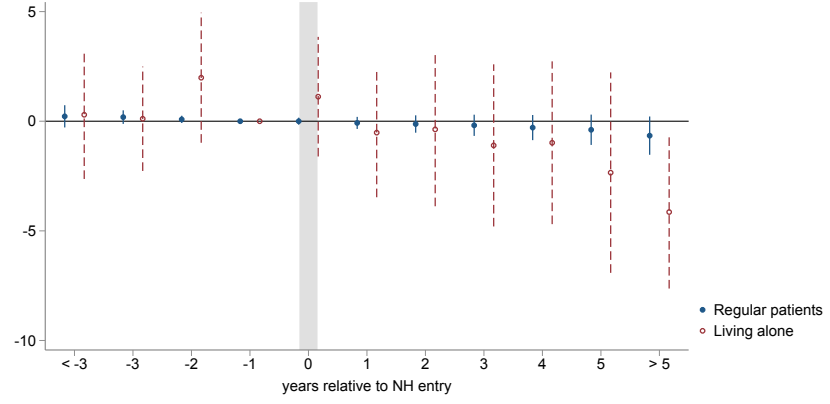
(b) No family to care



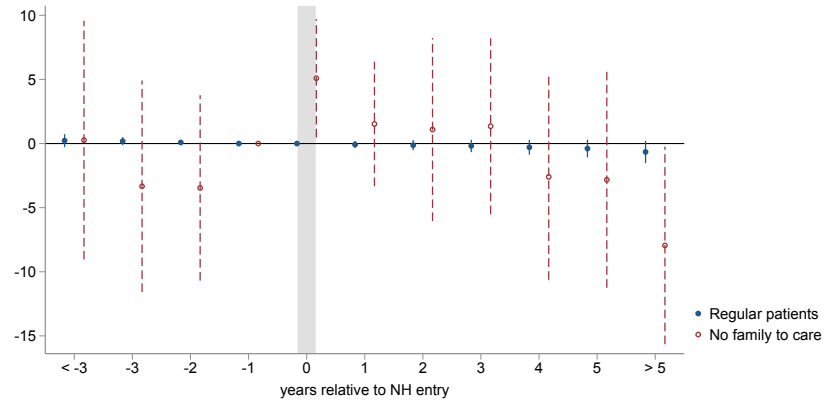
(c) Housing/economic issues

Figure 6: Event-study results for HC entry

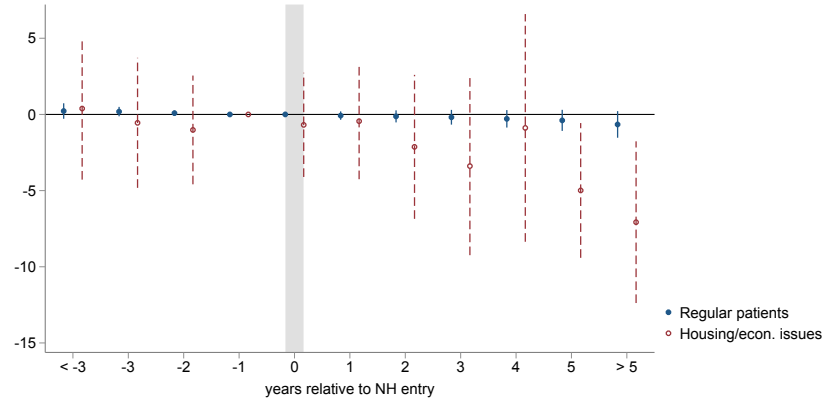
*NOTES:* Each panel plots the estimates of  $\theta_r$  and  $\theta_r^i$  from equation (3) and the corresponding 95% confidence intervals for a specific group of patients in the sample. In each panel, the vertical axis is the length of stay in days and the horizontal axis is time in years relative to the entry of the first home care team in a region. The coefficients on the year just before entry was normalized to zero. The model includes individual demographics and comorbidities, indicators for bed-blocking groups, and admission month, diagnosis-related group, region (ACES), and relative year fixed-effects, as well as a binary indicator for the presence of a nursing home at the time of admission.



(a) Living alone



(b) No family to care



(c) Housing/economic issues

Figure 7: Event-study results for NH entry

*NOTES:* Each panel plots the estimates of  $\theta_r$  and  $\theta_r^i$  from equation (3) and the corresponding 95% confidence intervals for a specific group of patients in the sample. In each panel, the vertical axis is length of stay in days and the horizontal axis is time in years relative to the entry of the first nursing home in the region. The coefficients on the year just before entry was normalized to zero. The model includes individual demographics and comorbidities, indicators for bed-blocking groups, and admission month, diagnosis-related group, region (ACES), and relative year fixed-effects, and a binary indicator for the presence of a home care team at the time of admission.

### 5.2.2 Alternative model specifications and variable definitions

For convenience, column 1 of Table 3 reproduces the baseline results. As robustness checks to the baseline model specification, I alternatively replace the region and month fixed-effects with region-month fixed-effects in column 2 and region-specific time trends in column 3. Column 4 adds hospital fixed-effects to the baseline specification. The results are unchanged.

Because ACES regions differ in their territorial area, I alternatively use 15 and 30km radii around the centroid of a patient’s municipality of residence as the relevant region.<sup>24</sup> Columns 5 and 6 in Table 3 show that these alternative region definitions yield similar results to the baseline specification.

Table A.12 in the Appendix shows that my baseline results are not driven by reductions in the number of inpatients beds at public hospitals. Table A.2 in the Appendix shows that the results are unchanged when using different sample definitions (considering a balanced panel of hospitals, excluding patients who were transferred between hospitals and those who have died at the hospital, and including both emergency and programmed admissions in the sample).

As alternative outcome variables in equation (2), I use binary indicators for being above certain percentiles of the pooled distribution of length of stay, and a binary indicator for being above the corresponding DRG trim-point. Columns 2 to 5 of Table A.3 in the Appendix show the results. After the entry of HC teams in their region, individuals living alone and those with inadequate housing are 5 percentage points (pp.) less likely to be above the 50th percentile of the length of stay distribution and 6-7pp. less likely to be above the 90th percentile. They are also 4pp. less likely to have a length of stay beyond their DRG trim-point.

Different regions experienced different intensities of entry of NH facilities and HC teams at distinct speeds. To exploit these additional sources of variation, I define two alternative continuous measures of treatment intensity: the monthly number of HC teams and NH facilities operating in region  $m$  and the monthly number of places in HC teams and beds in NH facilities in region  $m$ . While the baseline analysis quantifies the effect of having *at least one* HC team or NH in a region on the length of stay of bed-blockers, this analysis quantifies the impact of *one additional* provider or bed in a region on the length of stay of bed-blockers. Table A.4 in the Appendix shows the results. Both the number and capacity of HC and NH providers in a region matter. For example, an additional place in HC (per 10,000) reduces the length of stay of individuals living alone by 0.38 days and an additional NH provider (per 10,000) reduces the length of stay of individuals with no family to care by almost 17 days. These results suggest that the increased number and capacity of NH and HC teams over time might explain the finding, conveyed by the event-study plots, that reductions in the length of stay of bed-blockers take some periods to materialize and get larger over time.

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<sup>24</sup>Municipalities are small territorial units. There are 278 municipalities in mainland Portugal.



Table 3: Robustness checks to the baseline estimation of equation (2)

	(1) Baseline	(2) Region-month FE	(3) Region-specific time trends	(4) Hospital FE	(5) 15km radius	(6) 30km radius
<b>Bed-blocking indicators (<math>\alpha_1</math>)</b>						
Living alone	9.226*** (1.357)	9.230*** (1.372)	9.245*** (1.377)	9.227*** (1.345)	8.884*** (1.370)	9.802*** (1.685)
No family to care	23.282*** (4.184)	23.344*** (4.178)	23.317*** (4.182)	23.284*** (4.179)	21.877*** (3.755)	23.447*** (4.511)
Housing/econ. issues	17.984*** (2.611)	17.972*** (2.595)	17.952*** (2.610)	17.969*** (2.601)	17.442*** (2.304)	19.178*** (2.454)
<b>Effects of HC and NH entry</b>						
Post HC ( $\alpha_2$ )	0.003 (0.105)		-0.006 (0.094)	-0.001 (0.106)	-0.016 (0.070)	0.028 (0.076)
Post NH ( $\alpha_4$ )	0.095 (0.193)		0.046 (0.092)	0.086 (0.194)	0.023 (0.077)	0.010 (0.076)
<b>Differential effects of HC entry (<math>\alpha_3</math>)</b>						
Post HC $\times$ Living alone	-4.361*** (1.559)	-4.040*** (1.481)	-4.209*** (1.527)	-4.362*** (1.563)	-3.377*** (1.061)	-2.991*** (1.140)
Post HC $\times$ No family to care	-0.384 (5.318)	-0.364 (5.273)	-0.394 (5.285)	-0.403 (5.312)	-1.124 (3.421)	-0.482 (3.231)
Post HC $\times$ Housing/econ. issues	-4.673** (2.143)	-4.668** (2.110)	-4.692** (2.133)	-4.640** (2.148)	-5.430*** (1.681)	-4.992*** (1.789)
<b>Differential effects of NH entry (<math>\alpha_5</math>)</b>						
Post NH $\times$ Living alone	0.539 (1.097)	0.238 (1.075)	0.354 (1.084)	0.564 (1.104)	-0.001 (1.138)	-1.229 (1.259)
Post NH $\times$ No family to care	0.040 (3.777)	-0.110 (3.741)	-0.060 (3.761)	0.047 (3.777)	2.985 (1.869)	-0.127 (2.126)
Post NH $\times$ Housing/econ. issues	-1.154 (2.435)	-1.128 (2.417)	-1.087 (2.405)	-1.179 (2.416)	0.379 (1.354)	-2.098 (1.505)
Observations	7,868,350	7,868,350	7,868,350	7,868,350	7,950,636	7,950,636
$R^2$	0.210	0.212	0.210	0.210	0.210	0.210

*NOTES:* The table shows the estimates of  $\alpha_1$  to  $\alpha_5$  from robustness checks to equation (2). The dependent variable is the length of stay in days. The baseline model in column 1 includes individual demographics and comorbidities and admission month, diagnosis-related group, and region (ACES) fixed-effects. Column 2 replaces the region and month fixed effects with region-month fixed-effects. Column 3 includes region-specific time trends. Column 4 includes hospital fixed-effects. Columns 5 and 6 use the 15 and 30km radius around the centroid of the patient's municipality as the relevant region, respectively. The sample excludes admissions in the entry month of the first NH and HC in a region. Standard errors in parenthesis are heteroskedasticity-robust and clustered at the region level. \*  $p < 0.1$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

Finally, a recent literature in econometrics highlights challenges in difference-in-differences designs that exploit staggered treatments. Goodman-Bacon (2018) shows that the estimate recovered in those cases is a weighted average of all underlying two-by-two difference-in-differences estimates. Because weights can be negative, even if all underlying two-by-two effects are positive, they might be aggregated in a negative effect. To the best of my knowledge, there is not yet an extension of these concepts to triple-differences designs. Table C.2 in the Appendix shows the results from estimating my baseline model separately for regions treated in different years, therefore limiting the variation in treatment timing. While statistical significance is lost in a few cases, the direction and magnitude of the results obtained are in line with my baseline results, suggesting issues related to staggered treatment timing to be limited in my setting.

### 5.3 Heterogeneity analysis

The baseline results convey no reductions in the length of stay of bed-blockers upon the entry of NH facilities in a region. This result might simply reflect the fact that NH cater to patients with high care needs and the average bed-blocker might not need a NH stay. The most common admission diagnoses among bed-blockers are respiratory illnesses, such as pneumonia and acute bronchitis, whose recovery usually involves resting and avoiding heavy tasks. In contrast, the most common reasons for a NH admission are recovery from surgery and stroke.

To assess this hypothesis, I estimate the baseline model among different patient groups. Specifically, I restrict the sample to individuals admitted to the hospital with a stroke diagnosis, with respiratory conditions, individuals who underwent surgery during their hospital stay, and those whose Charlson comorbidity score is above 1. Table A.5 in the Appendix shows the results. When restricting the sample to patients admitted with a stroke (column 1), I find that individuals living alone and those with inadequate housing experience length of stay reductions of about 3 and 10 days, respectively, after the entry of NH in their region. This supports the hypothesis that NH cater to patients with high care needs. I find a similar pattern when restricting the sample to patients undergoing surgery at the hospital (column 3), but these effects are not statistically significant. The results for patients admitted with respiratory illnesses and for those with Charlson score over 1 are similar to the baseline results.

Table A.6 in the Appendix shows the results of heterogeneity analyses with respect to gender and age. There is little heterogeneity across different demographic groups. Remarkably, bed-blockers under 50 years old also see significant reductions in their length of stay upon the entry of HC teams, highlighting that bed-blocking can affect individuals of any age.

## 5.4 Impact on intensity of care, readmissions, and other health outcomes

Column 1 of Table 4 shows the results of estimating equation (2) using the number of procedures received while at the hospital as dependent variable. It conveys that, despite reducing the length of stay of bed-blockers, the entry of NH and HC teams does not affect the intensity of care they received at the hospital.

Additionally, the estimates of the bed-blocking indicators convey that, even after controlling for demographics, comorbidities, and detailed medical diagnoses, bed-blockers seem to get more intensive treatment during their hospital stay than regular patients (and that does not change upon the entry of NH and HC teams). A more intensive treatment might require a longer stay. This can be one reason why the gap in length of stay between bed-blockers and regular patients is not fully eliminated upon the entry of NH and HC teams in a region.

The remaining columns of Table 4 show the results of estimating equation (2) using a binary indicator for readmission as dependent variable. Columns 2 and 4 show the results for the probability of readmission within 30 and 60 days, respectively. Columns 3 and 5 focus on readmissions in the same DRG group, which are more likely to signal a recurrent (chronic) condition, or a consequence of the previous admission. In most cases I cannot reject the null hypothesis that the entry of NH and HC teams had no effect on the likelihood of readmission. In some cases, the entry of NH and HC teams is even associated with a reduction in the probability of readmission, potentially reflecting the fact that these types of care can prevent a readmission. These effects are sizable. For example, the entry of NH reduce the likelihood of readmission within 60 days for individuals with inadequate housing by 2pp., a 16% reduction.

Columns 1 and 2 of Table A.7 show the results for the presence of a serious infection as main diagnosis and secondary diagnosis, respectively. The estimates capturing the differential impact of NH and HC teams on bed-blockers are imprecise. Nevertheless, the point estimates in column 2 suggest a reduction in serious infections as secondary diagnosis among bed-blockers, upon the entry of NH and HC teams. This does not occur for serious infections as main diagnosis (column 1), which are more likely to be the reason for hospitalization instead of acquired during the hospital stay.

Column 3 of Table A.7 shows no clear changes in in-hospital mortality upon the entry of NH and HC teams in a region. Using regional mortality data to assess the impact of NH and HC teams on out-of-hospital mortality yields no statistically or economically significant effects (Appendix Table A.11).

Overall, reducing bed-blocking does not harm patients' health. If anything, the findings in this subsection suggest some benefits to patient's health.

Table 4: Impact of the entry of NH and HC teams on treatment intensity and readmissions

	(1) Number of procedures	(2) Readmitted within 30 days	(3) Readmitted within 30 days, same DRG	(4) Readmitted within 60 days	(5) Readmitted within 60 days, same DRG
<b>Bed-blocking indicators (<math>\alpha_1</math>)</b>					
Living alone	0.916*** (0.123)	-0.003 (0.003)	-0.003* (0.002)	-0.002 (0.004)	-0.003 (0.002)
No family to care	1.056*** (0.223)	0.015 (0.010)	0.005 (0.006)	0.021* (0.013)	0.009 (0.009)
Housing/econ. issues	0.557*** (0.145)	0.024*** (0.004)	0.007** (0.003)	0.035*** (0.006)	0.010** (0.004)
<b>Effects of HC and NH entry</b>					
Post HC ( $\alpha_2$ )	0.058 (0.168)	0.002 (0.001)	-0.000 (0.000)	0.002 (0.002)	-0.000 (0.001)
Post NH ( $\alpha_4$ )	-0.386** (0.185)	-0.000 (0.002)	0.000 (0.001)	-0.001 (0.002)	-0.000 (0.001)
<b>Differential effects of HC entry (<math>\alpha_3</math>)</b>					
Post HC $\times$ Living alone	0.207 (0.253)	-0.011** (0.005)	0.001 (0.003)	-0.005 (0.005)	0.002 (0.003)
Post HC $\times$ No family to care	0.052 (0.365)	-0.031** (0.013)	-0.016** (0.008)	-0.043** (0.018)	-0.022** (0.010)
Post HC $\times$ Housing/econ. issues	-0.177 (0.214)	0.005 (0.006)	0.003 (0.003)	0.005 (0.009)	0.004 (0.004)
<b>Differential effects of NH entry (<math>\alpha_5</math>)</b>					
Post NH $\times$ Living alone	-0.060 (0.163)	0.008 (0.006)	0.002 (0.002)	0.002 (0.009)	0.001 (0.004)
Post NH $\times$ No family to care	0.178 (0.201)	0.012 (0.014)	0.009 (0.007)	0.020 (0.018)	0.011 (0.008)
Post NH $\times$ Housing/econ. issues	0.317 (0.254)	-0.012* (0.006)	-0.007** (0.003)	-0.020** (0.008)	-0.010** (0.004)
Mean of the dep. variable	5.956	0.088	0.020	0.125	0.028
Observations	7,856,898	7,216,328	7,216,328	5,919,920	5,919,920
$R^2$	0.356	0.079	0.052	0.102	0.060

**NOTES:** The table shows the OLS estimates of  $\alpha_1$  to  $\alpha_5$  from equation (2). In column 1 the dependent variable is the number of procedures received by patient  $i$  during his hospital stay. In columns 2 and 4, the dependent variable is an indicator for readmission to the same hospital within 30 and 60 days, respectively. In columns 3 and 5, the dependent variable is an indicator for readmission to the same hospital and the same DRG within 30 and 60 days, respectively. The sample excludes admissions in the entry month of the first NH and HC in a region. Additionally, the sample in columns 2 and 3 excludes admissions in December and the sample in columns 4 and 5 excludes admissions in the period October-December. All models include individual demographics and comorbidities and admission month, DRG, and region (ACES) fixed-effects. Standard errors in parenthesis are heteroskedasticity-robust and clustered at the region level. \*  $p < 0.1$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

## 5.5 Cost savings

Computing the cost savings associated with the reductions in the length of stay of bed-blockers helps putting the baseline estimates into perspective. I do this analysis for the year of 2015.

To assess the cost burden bed-blocking places on hospitals, I use the official estimate of the cost of one day in inpatient care, which is €230.<sup>25</sup> Absent the entry of NH and HC teams, I estimate that the cost burden associated with the longer length of stay of bed-blockers relative to regular patients would have been €M22.9 in 2015. My baseline estimates imply that the entry of HC teams in a region reduces these costs by €M6.

The government partly compensates hospitals for the additional costs imposed by patients with length of stay beyond their DRG trim-point, thus bearing part of the above cost burden. In 2015, the daily amount paid for days in excess of the corresponding DRG trim-point was €87.56. Absent the entry of NH and HC teams, I estimate that the additional payments made to hospitals for the exceptionally long hospital stays of bed-blockers at €M3.5 in 2015. The entry of HC teams in a region reduces these payments to the extent that it reduces the length of stay of bed-blockers. These reductions are small, lowering the total amount transferred by the government by about €M1. My baseline results thus imply that the entry of HC teams in a region reduces hospital costs (net of government transfers) associated with bed-blocking by €M5 (28%) in 2015, from €M19.5 (=22.9-3.5) to €M14.3 (=22.9-2.5-6).

From the perspective of the health system, the cost of care provided in NH and HC teams must be taken into account. I value one day of home care provision using the amount paid by the government to providers in the Network for ambulatory services, which is €9.6 per session.<sup>26</sup> If reductions in hospital length of stay are replaced one-to-one with home care use, then my baseline estimates imply that the cost of home care provision is €M0.26 in 2015. This barely affects my savings estimate.<sup>27</sup>

Overall, the cost savings from reducing bed-blocking are small, consistent with it being a relative rare event. This suggests that resources in the Portuguese healthcare system during my study-period were allocated rather efficiently

My cost savings estimates are conservative in that they do not account for potential health benefits of reducing length of stay for bed-blockers (i.e. prevented mobility losses).

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<sup>25</sup>The official figure from ACSS (2007) is €219 and corresponds to 2007, the last year for which cost estimates are available. I update this figure to 2015 euros using the consumer price index for the healthcare sector. This figure might be an overestimate because a bed-blocking day likely involves lower costs than a day of an average patient who is still receiving acute medical care. But this is the best cost estimate available.

<sup>26</sup>From the patients' perspective, "a session of home care" consists of a visit by the HC team on a given day. These visits take only a couple of hours and HC team can visit several patients in one day.

<sup>27</sup>More generally, the average duration of home care use was 64.2 days in 2015 (Lopes et al., 2019). Assuming one session of home care per day, I estimate the costs of home care provision in 2015 at €M4.4. This is still below €M6. Thus, even when accounting for the fact that individuals consume home care for a much longer period than they would have stayed at the hospital, some savings are still realized.

## 5.6 Impact on programmed admissions

Columns 1 and 2 of Table 5 show the estimates from equation (4) assuming the distribution of the error term is normal and logistic, respectively. The results convey an increase of 1.7 percentage points in the share of programmed admissions originating from region  $m$ , following the entry of HC teams in the region.<sup>28</sup>

Columns 3 and 4 of Table 5 show the results of estimating equation (5) using as dependent variable the monthly number of programmed admissions and the monthly number of emergency admissions, respectively. Column 3 conveys an increase of 10 programmed admissions per month in hospital  $h$  originating from region  $m$  upon the entry of the first HC team in that region. Consistent with NH entry not reducing the length of stay of the average bed-blocker, it also is not associated with increases in programmed admissions. Column 4 conveys no change in the number of emergency admissions following the entry of NH and HC teams.

Overall, these findings suggest that hospitals devote the resources freed up by bed-blockers to elective care. The results are driven by the hospitals with the highest occupancy rates as of 2005, for whom reductions in bed-blocking might have been crucial in freeing up capacity to admit additional elective patients. No increases in elective admissions occur for hospitals with below median occupancy rates in 2005 (Tables A.8 and A.9 in the Appendix).

## 6 Mechanisms: Pair-specific experience

While my main results convey reductions in bed-blocking following the entry of HC teams, the event-study plots show that these only occur after some periods. Various explanations have been put forward for why bed-blocking persists. Fernandez and Forder (2008) study the importance of financial resources allocated to the NH sector and Holmås et al. (2010) show that monetary incentives to reduce bed-blocking can be counterproductive.

Fernandez et al. (2018) examine the role of coordination frictions between hospitals and local teams in driving bed-blocking. They find that patients in hospitals that deal with a larger number of local teams experience more discharge delays and that hospital size helps mitigating this effect. Larger hospitals might, for example, be more efficient at managing the discharge process (De Volder et al., 2020).

In this section, I study the accumulation of pair-specific experience between a hospital and an ACES region, in the spirit of Kellogg (2011). The underlying idea is that a given hospital-region pair  $hm$  accumulates experience from dealing with bed-blockers that are residents of  $m$  and are admitted to hospital  $h$ . This pair-specific experience is built from

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<sup>28</sup>Throughout my study-period, 55% of hospital admissions are programmed and the remaining 45% are emergency admissions.

Table 5: Results from estimating equations (4) and (5)

	(1) Programmed admission (OLS)	(2) Programmed admission (Logit)	(3) Monthly programmed admissions	(4) Monthly emergency admissions
Post HC	0.017** (0.008)	0.018** (0.009)	10.572** (3.876)	-0.832 (0.898)
Post NH	0.004 (0.013)	0.006 (0.012)	-1.374 (5.787)	-0.826 (1.179)
Observations	17,633,499	17,633,499	154,054	154,054
(Pseudo-)R <sup>2</sup>	0.081	0.091	0.043	0.021

*NOTES:* Columns 1 shows the estimates of  $\phi_1$  and  $\phi_2$  from equation (4) using OLS and column 2 shows the corresponding marginal effects after logit evaluated at the mean of the independent variables. The estimation sample consists in all individual inpatient admissions to public hospitals (programmed and emergency) between 2000 and 2015. Columns 3 and 4 show the estimates of  $\varphi_1$  and  $\varphi_2$  from equation (5). In column 3 the dependent variable is the monthly number of programmed admissions from region  $m$  in hospital  $h$ . In column 4 the dependent variable is the monthly number of emergency admissions from region  $m$  in hospital  $h$ . The sample in columns 3 and 4 is a panel of region-hospital-month admissions. All models include hospital, region, and month fixed-effects. In all columns 1 to 4, the estimation sample excludes the entry month of the first NH and HC. Standard errors in parenthesis are heteroskedasticity-robust and clustered at the region level. \*  $p < 0.1$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

frequent interactions between the discharge planning team at the hospital and the local coordinating team in the ACES region, which can foster teamwork and coordination.

Each hospital admits patients originating from different regions, and residents of a region can visit different hospitals. I can thus separate pair-specific experience from: (i) experience accumulated by hospital  $h$  dealing with bed-blockers from regions other than  $m$ ; and (ii) experience accumulated by region  $m$  dealing with bed-blockers that visited hospitals other than  $h$ . Experience accumulated by a hospital from interacting with regions other than  $m$  might, for example, contribute to a more timely identification of potential bed-blockers by the discharge planning team. In turn, the experience accumulated by a region from interacting with hospitals other than  $h$  might improve the coordination between the local coordinating team and the NH and HC teams in the region, thus lowering times to find a vacancy for a patient. Accumulation of these types of experience might therefore also benefit patients living in region  $m$  who visit hospital  $h$ .

To understand the role of these three different types of experience in reducing the length of stay of bed-blockers, I estimate the following equation:

$$y_{it} = \mu_1 BB_i + \mu_2 g(Exp_{hm\tau}) + \mu_3 g(Exp_{hm\tau}) BB_i + \delta X_i + \gamma_d + \gamma_t + \gamma_{mh} + \varepsilon_{it} \quad (6)$$

, where  $\gamma_{mh}$  are fixed-effects for a hospital-region pair and  $g(Exp_{hm\tau})$  is a function of the

experience accumulated by hospital  $h$  and region  $m$  during period  $\tau$ . All remaining notation is as previously defined. I specify  $g$  as follows:

$$g(Exp_{hm\tau}) = \eta_1 Exp_{h-m\tau} + \eta_2 Exp_{-hm\tau} + \eta_3 Exp_{hm\tau} \quad (7)$$

, where  $Exp_{hm\tau}$  is the experience accumulated by pair  $hm$  during period  $\tau$ ,  $Exp_{h-m\tau}$  is the experience accumulated by hospital  $h$  during period  $\tau$  from dealing with hospitals other than  $m$ , and  $Exp_{-hm\tau}$  is the experience accumulated by region  $m$  during period  $\tau$  from dealing with hospitals other than  $h$ .

For this analysis, I restrict the sample to region-periods after the entry of the first provider affiliated with the Network in a region (either a HC team or a NH, whichever enters first). A relationship between a hospital-region pair  $hm$  starts at the moment when there is a bed-blocker originating from region  $m$  in hospital  $h$ . I measure the accumulated experience of a hospital-region pair using the cumulative number of bed-blockers originating from region  $m$  that are admitted to hospital  $h$  during a certain period  $\tau$ . This is a proxy for the *actual* number of interactions between  $h$  and  $m$ , which I do not observe. I measure the experience accumulated by a hospital (region) from dealing with bed-blockers coming from other regions (hospitals) during period  $\tau$  in a similar fashion. I alternatively define  $\tau$  as the entire period between the episode of patient  $i$  and the entry of the first provider in region  $m$ , the year preceding episode  $i$ , and the two-year period preceding episode  $i$ .

Table 6 shows the estimates from equation (6) corresponding to the impact of the accumulation of relationship-specific experience by hospital  $h$  and region  $m$  on the length of stay of bed-blockers relative to regular patients. First, relationship-specific experience does not affect the length of stay of regular patients. Second, there is a negative relationship between the accumulated, pair-specific experience and the length of stay of bed-blockers relative to regular patients. According to these estimates, relationship-specific experience accumulated by the average  $hm$  pair is associated with a 1.2 days reduction in the length of stay of individuals with no family to care relative to regular patients. For individuals living alone and with inadequate housing, this reduction amounts to about 0.3 days. A significant number of bed-blockers shared between a hospital and a region is needed in order to generate meaningful reductions in the length of stay of bed-blockers. For example, the relationship-specific experience accumulated by pairs at the top 10% of the experience distribution is associated with reductions of 2.8 days in the length of stay of individuals with no family to care, and of 0.7 days in the length of stay of individuals living alone and those with inadequate housing. Comparing across columns, recently accumulated experience seems no more relevant than total accumulated experience.



Table 6: Results from estimating equation (6)

	(1)	(2)	(3)
	Total experience	Last year	Last 2 years
<b>Relationship-specific experience</b>			
$Exp_{hm\tau}$	0.000 (0.000)	-0.000** (0.000)	-0.000 (0.000)
$Exp_{hm\tau} \times \text{Living alone}$	-0.001*** (0.000)	-0.003*** (0.001)	-0.002*** (0.000)
$Exp_{hm\tau} \times \text{No family to care}$	-0.004*** (0.001)	-0.004 (0.004)	-0.004** (0.002)
$Exp_{hm\tau} \times \text{Housing/econ. issues}$	-0.001*** (0.000)	-0.001 (0.002)	-0.001 (0.001)
Mean $Exp_{hm\tau}$	313.64	85.53	154.63
P90 $Exp_{hm\tau}$	730	197	354
P95 $Exp_{hm\tau}$	1,063	265	477
Observations	3,859,751	3,655,882	3,640,309
$R^2$	0.230	0.229	0.229

NOTES: The table shows the estimates from equation (6) corresponding to the accumulation of relationship-specific experience. Column 1 considers experience accumulated since the entry of the first provider in a region. Columns 2 and 3 consider experience accumulated during the 1 and 2 years preceding each episode, respectively. \*  $p < 0.1$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

The full set of estimates from equation (6) is available in Table A.10 in the Appendix. Overall, these confirm the importance of relationship-specific experience relatively to other types of experience. Neither experience accumulated by hospital  $h$  from dealing with bed-blockers from regions other than  $m$  or experience accumulated by region  $m$  from dealing with bed-blockers from hospitals other than  $h$  show a clear association with reductions in the length of stay of bed-blockers. In some cases, they are even counterproductive and associated with increases in the length of stay of bed-blockers relative to regular patients.

## 7 Conclusion

I analyze whether, and to what extent, the availability of nursing homes and teams providing home care reduces bed-blocking in Portuguese public hospitals. The bed-blockers in my sample are patients with a complex combination of health and social needs, who stay considerably longer at the hospital than regular patients. My empirical analysis relies on a triple-differences design comparing the length of stay of bed-blockers and the length of stay of regular patients, before and after the entry of the first NH and the first HC team in their region of residence.

My baseline results show that HC teams are successful at reducing bed-blocking. For

example, individuals living alone and those with inadequate housing experience, on average, a reduction of 4 days in hospital length of stay after the entry of HC teams in their region of residence. This can have sizable impacts on patients health, as each day of bed confinement is associated with a 1-3% loss of muscle strength (Rousseau, 1993). NH facilities only reduce the length of stay of bed-blockers with high care needs, such as those admitted with a stroke.

The reductions in the length of stay of bed-blockers do not come at a cost for patients' health. Moreover, the reductions in the length of stay of bed-blockers allow for increases in programmed admissions, suggesting that increased waiting times to elective care are a relevant economic cost of bed-blocking. I find that the accumulation of experience dealing with bed-blockers allows for larger reductions in the length of stay of bed-blockers, possibly by improving coordination across different settings of care provision.

My results have the following policy implications. First, NH and HC teams target different patients and should therefore be used in combination. Second, and relatedly, home care teams are more effective than nursing homes at reducing bed-blocking. This is because the average bed-blocker does not seem to have sufficiently high care needs in order to benefit from nursing home care. This is not a peculiarity of my setting: the medical literature has emphasized that not all cases of delayed discharge are necessarily clinically complex (Pellico-López et al., 2019). Additionally, HC teams are more flexible than NH in that their capacity can be easily adjusted with respect to demand fluctuations. These findings are relevant for countries where bed-blocking threatens the regular functioning of the health system.

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## A Supplementary tables and figures



Table A.1: Results from estimating equation (2) with different sets of covariates

	(1) Region and time FE	(2) Add DRG FE	(3) Baseline
<b>Bed-blocking indicators (<math>\alpha_1</math>)</b>			
Living alone	12.184*** (1.457)	9.430*** (1.361)	9.226*** (1.357)
No family to care	27.703*** (4.225)	18.022*** (4.187)	17.984*** (4.184)
Housing/econ. issues	21.434*** (2.754)	18.022*** (2.631)	17.984*** (2.611)
<b>Effects of HC and NH entry</b>			
Post HC ( $\alpha_2$ )	-0.047 (0.125)	0.008 (0.106)	0.003 (0.105)
Post NH ( $\alpha_4$ )	0.009 (0.206)	0.048 (0.187)	0.095 (0.193)
<b>Differential effects of HC entry (<math>\alpha_3</math>)</b>			
Post HC $\times$ Living alone	-5.284*** (1.689)	-4.303*** (1.550)	-4.361*** (1.559)
Post HC $\times$ No family to care	-0.892 (5.572)	-0.242 (5.320)	-0.384 (5.318)
Post HC $\times$ Housing/econ. issues	-5.318** (2.252)	-4.664** (2.145)	-4.673** (2.143)
<b>Differential effects of NH entry (<math>\alpha_5</math>)</b>			
Post NH $\times$ Living alone	0.535 (1.259)	0.516 (1.099)	0.539 (1.097)
Post NH $\times$ No family to care	0.438 (4.082)	0.078 (3.756)	0.040 (3.777)
Post NH $\times$ Housing/econ. issues	-1.263 (2.584)	-1.084 (2.455)	-1.154 (2.435)
Observations	7,868,350	7,868,350	7,868,350
$R^2$	0.019	0.203	0.210

*NOTES:* The table shows the estimates of  $\alpha_1$  to  $\alpha_5$  from equation (2) using different sets of covariates. Column 1 only includes region and admission month fixed-effects. Columns 2 adds the DRG fixed-effects. Finally, in column 3 adds the individual demographics and comorbidities. The specification in column 3 is my baseline specification. The sample excludes admissions in the entry month of the first NH and HC in a region. Standard errors in parenthesis are heteroskedasticity-robust and clustered at the region level. \*  $p < 0.1$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

Table A.2: Results from estimating equation (2) with alternative sample definitions

	(1)	(2)	(3)	(4)	(5)
	Baseline	Balanced panel of hospitals	Excluding patients who died	Excluding transferred patients	Including programmed admissions
<b>Bed-blocking indicators (<math>\alpha_1</math>)</b>					
Living alone	9.226*** (1.357)	9.224*** (1.361)	8.939*** (1.333)	9.202*** (1.418)	9.470*** (1.233)
No family to care	23.282*** (4.184)	23.444*** (4.219)	20.998*** (3.941)	23.061*** (4.113)	25.802*** (4.036)
Housing/econ. issues	17.984*** (2.611)	18.026*** (2.614)	16.530*** (2.412)	18.037*** (2.721)	18.304*** (2.581)
<b>Effects of HC and NH entry</b>					
Post HC ( $\alpha_2$ )	0.003 (0.105)	-0.000 (0.106)	0.014 (0.104)	0.003 (0.106)	-0.054 (0.060)
Post NH ( $\alpha_4$ )	0.095 (0.193)	0.093 (0.194)	0.059 (0.191)	0.204 (0.157)	0.036 (0.079)
<b>Differential effects of HC entry (<math>\alpha_3</math>)</b>					
Post HC $\times$ Living alone	-4.361*** (1.559)	-4.397*** (1.569)	-4.369*** (1.577)	-4.470*** (1.620)	-4.310*** (1.521)
Post HC $\times$ No family to care	-0.384 (5.318)	-0.555 (5.380)	1.290 (4.976)	-0.184 (5.449)	-0.034 (5.255)
Post HC $\times$ Housing/econ. issues	-4.673** (2.143)	-4.917** (2.135)	-4.150** (2.057)	-4.573** (2.179)	-5.555** (2.197)
<b>Differential effects of NH entry (<math>\alpha_5</math>)</b>					
Post NH $\times$ Living alone	0.539 (1.097)	0.545 (1.097)	0.556 (1.107)	0.629 (1.185)	0.699 (1.043)
Post NH $\times$ No family to care	0.040 (3.777)	-0.076 (3.765)	0.204 (3.819)	0.077 (3.900)	-2.653 (3.539)
Post NH $\times$ Housing/econ. issues	-1.154 (2.435)	-1.306 (2.435)	-0.676 (2.219)	-1.389 (2.456)	-0.244 (2.713)
Observations	7,868,350	7,806,365	7,239,610	7,484,930	17,632,688
$R^2$	0.210	0.210	0.230	0.216	0.284

*NOTES:* The table shows the estimates of  $\alpha_1$  to  $\alpha_5$  in equation (2) using alternative. Column 1 reproduces the baseline results. Columns 2 restricts the sample to a balanced panel of hospitals. Columns 3 and 4 exclude patients who died in the hospital and those who were transferred to other hospitals, respectively. Finally, column 5 includes both emergency and programmed inpatient admissions. All samples exclude admissions in the entry month of the first NH and HC in a region. All models include individual demographics and comorbidities and admission month, DRG, and region (ACES) fixed-effects. Standard errors in parenthesis are heteroskedasticity-robust and clustered at the region level. \*  $p < 0.1$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

Table A.3: Results from estimating equation (2) with alternative outcome variables

	(1)	(2)	(3)	(4)	(5)
	Baseline	LOS>p50	LOS>p75	LOS>p90	LOS>Trim-point
<b>Bed-blocking indicators (<math>\alpha_1</math>)</b>					
Living alone	9.226*** (1.357)	0.124*** (0.011)	0.177*** (0.016)	0.146*** (0.015)	0.077*** (0.012)
No family to care	23.282*** (4.184)	0.166*** (0.016)	0.294*** (0.028)	0.303*** (0.037)	0.195*** (0.033)
Housing/economic issues	17.984*** (2.611)	0.167*** (0.014)	0.268*** (0.020)	0.253*** (0.025)	0.149*** (0.021)
<b>Effects of HC and NH entry</b>					
Post HC ( $\alpha_2$ )	0.003 (0.105)	0.000 (0.005)	0.001 (0.004)	-0.000 (0.002)	-0.001 (0.001)
Post NH ( $\alpha_4$ )	0.095 (0.193)	-0.008 (0.010)	0.005 (0.006)	0.004 (0.003)	0.002 (0.001)
<b>Differential effects of HC entry (<math>\alpha_3</math>)</b>					
Post HC $\times$ Living alone	-4.361*** (1.559)	-0.054*** (0.018)	-0.095*** (0.025)	-0.076*** (0.022)	-0.040*** (0.012)
Post HC $\times$ No family to care	-0.384 (5.318)	-0.010 (0.023)	-0.004 (0.040)	0.011 (0.049)	-0.013 (0.038)
Post HC $\times$ Housing/econ. issues	-4.673** (2.143)	-0.053*** (0.013)	-0.076*** (0.020)	-0.062** (0.024)	-0.046** (0.017)
<b>Differential effects of NH entry (<math>\alpha_5</math>)</b>					
Post NH $\times$ Living alone	0.539 (1.097)	0.025 (0.020)	0.040 (0.025)	0.032* (0.017)	0.001 (0.010)
Post NH $\times$ No family to care	0.040 (3.777)	0.017 (0.020)	0.047 (0.033)	0.043 (0.037)	0.000 (0.029)
Post NH $\times$ Housing/econ. issues	-1.154 (2.435)	0.011 (0.015)	0.026 (0.023)	0.026 (0.026)	-0.003 (0.020)
Observations	7,868,350	7,868,350	7,868,350	7,868,350	7,031,266
$R^2$	0.210	0.306	0.213	0.165	0.087

*NOTES:* The table shows the estimates of  $\alpha_1$  to  $\alpha_5$  from equation (2) using alternative outcome variables. In the baseline model the dependent variable is length of stay in days. In columns 2 to 4 the dependent variable is a binary indicator taking value 1 for individuals above percentiles 50, 75, and 90 of pooled the distribution of length of stay, respectively. Finally, in column 5 it is a binary indicator for episodes with length of stay above their DRG trim-point. All models include individual demographics and comorbidities and admission month, DRG, and region (ACES) fixed-effects. The sample excludes admissions in the entry month of the first NH and HC in a region. Standard errors in parenthesis are heteroskedasticity-robust and clustered at the region level. \*  $p < 0.1$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

Table A.4: Results from estimating equation (2) using continuous treatment variables

	(1) No. of places	(2) No. of places, per 10,000 inhab.	(3) No. of providers	(4) No. of providers, per 10,000 inhab.
<b>Bed-blocking indicators (<math>\alpha_1</math>)</b>				
Living alone	8.470*** (1.030)	8.206*** (0.814)	8.501*** (0.869)	7.821*** (0.517)
No family to care	23.723*** (3.724)	24.631*** (3.566)	25.521*** (3.575)	25.614*** (3.235)
Housing/econ. issues	16.572*** (2.400)	16.522*** (2.110)	17.253*** (2.214)	16.914*** (1.862)
<b>Intensity measures(<math>\alpha_2</math> and <math>\alpha_4</math>)</b>				
HC intensity	0.001 (0.001)	0.021 (0.014)	0.022 (0.019)	0.291 (0.287)
NH intensity	0.000 (0.001)	-0.000 (0.013)	-0.012 (0.015)	-0.256 (0.286)
<b>HC interactions (<math>\alpha_3</math>)</b>				
Living alone $\times$ HC intensity	-0.013** (0.006)	-0.383* (0.221)	-0.544** (0.234)	-7.135* (3.646)
No family to care $\times$ HC intensity	0.023 (0.014)	0.219 (0.393)	-0.043 (0.380)	-4.283 (6.687)
Housing/econ. issues $\times$ HC intensity	-0.001 (0.014)	-0.015 (0.355)	-0.514 (0.362)	-6.945 (6.149)
<b>NH interactions (<math>\alpha_5</math>)</b>				
Living alone $\times$ NH intensity	-0.006 (0.005)	-0.033 (0.096)	-0.007 (0.116)	-0.198 (2.585)
No family to care $\times$ NH intensity	-0.038** (0.016)	-0.739*** (0.259)	-0.990** (0.378)	-16.940** (6.731)
Housing/econ. issues $\times$ NH intensity	-0.022*** (0.008)	-0.445*** (0.140)	-0.420* (0.212)	-9.277** (4.339)
Mean HC intensity in 2015	102.09	5.92	5.03	0.32
Mean NH intensity in 2015	139.46	9.16	5.58	0.37
Observations	7,868,350	7,868,350	7,868,350	7,868,350
$R^2$	0.210	0.210	0.210	0.210

*NOTES:* The table shows the estimates of  $\alpha_1$  to  $\alpha_5$  in equation (2) using continuous treatment measures. The dependent variable is the length of stay in days. In column 1 the treatment is the monthly number of places in home care teams and beds in nursing home units in region  $m$ . In column 2, this measure is scaled by the population living in region  $m$ . In column 3 the treatment is the monthly number of home care teams and nursing home units in region  $m$ . In column 4, this measure is scaled by the population living in region  $m$ . The middle panel shows the 2015 mean of the treatment variables. The sample excludes admissions in the entry month of the first NH and HC in a region. All models include individual demographics and comorbidities and admission month, DRG, and region (ACES) fixed-effects. Standard errors in parenthesis are heteroskedasticity-robust and clustered at the region level. \*  $p < 0.1$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

Table A.5: Results from estimating equation (2) among specific patient groups

	(1)	(2)	(3)	(4)	(5)
	Baseline	Stroke	Respiratory conditions	Underwent surgery	Charlson>1
<b>Bed-blocking indicators (<math>\alpha_1</math>)</b>					
Living alone	9.226*** (1.357)	13.883*** (3.304)	6.872*** (1.402)	15.853*** (3.567)	9.460*** (1.290)
No family to care	23.282*** (4.184)	28.687*** (5.755)	17.905*** (4.037)	43.942*** (7.618)	26.445*** (4.944)
Housing/econ. issues	17.984*** (2.611)	27.084*** (4.655)	14.044*** (2.559)	37.104*** (6.237)	20.563*** (3.257)
<b>Effects of HC and NH entry</b>					
Post HC ( $\alpha_2$ )	0.003 (0.105)	-0.294 (0.258)	0.162 (0.171)	0.078 (0.148)	-0.008 (0.160)
Post NH ( $\alpha_4$ )	0.095 (0.193)	0.337 (0.557)	0.403 (0.257)	-0.016 (0.176)	0.298 (0.281)
<b>Differential effects of HC entry (<math>\alpha_3</math>)</b>					
Post HC $\times$ Living alone	-4.361*** (1.559)	-5.393* (2.742)	-4.009** (1.826)	-0.739 (3.482)	-4.860*** (1.660)
Post HC $\times$ No family to care	-0.384 (5.318)	1.801 (8.170)	2.083 (4.594)	-15.132 (10.685)	-4.086 (5.168)
Post HC $\times$ Housing/econ. issues	-4.673** (2.143)	-0.385 (3.524)	-4.315 (2.586)	-11.159** (4.944)	-5.251** (2.279)
<b>Differential effects of NH entry (<math>\alpha_5</math>)</b>					
Post NH $\times$ Living alone	0.539 (1.097)	-2.862* (1.604)	1.231 (1.169)	-4.262 (3.787)	1.039 (1.396)
Post NH $\times$ No family to care	0.040 (3.777)	-1.856 (6.668)	1.670 (3.938)	3.635 (9.661)	2.387 (4.242)
Post NH $\times$ Housing/econ. issues	-1.154 (2.435)	-9.634** (3.905)	1.191 (2.849)	-3.511 (5.328)	-1.319 (3.000)
Observations	7,868,350	278,198	913,309	1,847,227	2,232,164
$R^2$	0.210	0.070	0.111	0.296	0.162

*NOTES:* The table shows the estimates of  $\alpha_1$  to  $\alpha_5$  from equation (2) for alternative patient groups. Column 1 reproduces the baseline results. Columns 2 and 3 restrict the sample to individuals admitted for stroke and respiratory conditions (pneumonia, bronchitis, etc.), respectively. Finally, columns 4 and 5 restrict the sample to individuals who underwent surgery during their stay at the hospital and to patients whose Charlson score is above 1, respectively. The sample excludes admissions in the entry month of the first NH and HC in a region. All models include individual demographics and comorbidities and admission month, DRG, and region (ACES) fixed-effects. Standard errors in parenthesis are heteroskedasticity-robust and clustered at the region level. \*  $p < 0.1$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

Table A.6: Results form estimating equation (2) among specific demographic groups

	(1) Baseline	(2) Under 50	(3) Over 50	(4) Over 65	(5) Men	(6) Women
<b>Bed-blocking indicators (<math>\alpha_1</math>)</b>						
Living alone	9.226*** (1.357)	10.715*** (1.848)	9.049*** (1.431)	8.768*** (1.457)	8.831*** (1.041)	9.550*** (1.786)
No family to care	23.282*** (4.184)	28.872*** (6.588)	22.041*** (3.934)	21.334*** (4.285)	23.978*** (4.243)	22.606*** (4.233)
Housing/econ. issues	17.984*** (2.611)	13.112*** (1.905)	19.612*** (3.013)	19.427*** (3.050)	17.017*** (2.073)	19.087*** (3.508)
<b>Effects of HC and NH entry</b>						
Post HC ( $\alpha_2$ )	0.003 (0.105)	-0.022 (0.042)	-0.016 (0.147)	-0.022 (0.152)	-0.074 (0.134)	0.060 (0.096)
Post NH ( $\alpha_4$ )	0.095 (0.193)	-0.081 (0.097)	0.208 (0.259)	0.249 (0.267)	0.123 (0.236)	0.076 (0.167)
<b>Differential effects of HC entry (<math>\alpha_3</math>)</b>						
Post HC $\times$ Living alone	-4.361*** (1.559)	-8.100*** (2.247)	-3.959** (1.637)	-3.885** (1.705)	-2.939** (1.273)	-5.413*** (1.901)
Post HC $\times$ No family to care	-0.384 (5.318)	1.408 (7.604)	-0.422 (5.299)	-1.178 (5.570)	0.712 (5.222)	-1.246 (5.770)
Post HC $\times$ Housing/econ. issues	-4.673** (2.143)	-5.507** (2.240)	-4.296* (2.293)	-3.618 (2.221)	-5.645*** (1.948)	-3.472 (2.591)
<b>Differential effects of NH entry (<math>\alpha_5</math>)</b>						
Post NH $\times$ Living alone	0.539 (1.097)	1.195 (2.478)	0.455 (1.104)	0.246 (1.017)	0.373 (1.384)	0.639 (1.062)
Post NH $\times$ No family to care	0.040 (3.777)	-8.617 (6.696)	1.492 (3.683)	2.326 (3.525)	-1.673 (4.027)	1.522 (4.048)
Post NH $\times$ Housing/econ. issues	-1.154 (2.435)	-0.595 (2.150)	-1.610 (2.554)	-1.647 (2.350)	0.716 (2.377)	-3.357 (2.657)
Observations	7,868,350	2,877,662	4,990,661	3,834,418	3,294,812	4,573,522
$R^2$	0.210	0.248	0.169	0.164	0.178	0.234

*NOTES:* The table shows the estimates of  $\alpha_1$  to  $\alpha_5$  in equation (2) for patients with different demographics. Column 1 reproduces the baseline results. Columns 2 to 4 restrict the sample to individuals under 50, over 50, and over 65 years old, respectively. Columns 5 and 6 restrict the sample to men and women, respectively. The sample excludes admissions in the entry month of the first NH and HC in a region. All models include individual demographics and comorbidities and admission month, DRG, and region (ACES) fixed-effects. Standard errors in parenthesis are heteroskedasticity-robust and clustered at the region level. \*  $p < 0.1$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

Table A.7: Results for other health outcomes: infections and in-hospital mortality

	(1) Infection as Main Diagnosis	(2) Infection as Secondary Diagnosis	(3) In-hospital Mortality
<b>Bed-blocking indicators (<math>\alpha_1</math>)</b>			
Living alone	-0.003 (0.002)	0.008*** (0.003)	-0.024*** (0.009)
No family to care	-0.004*** (0.001)	0.019*** (0.006)	-0.020* (0.010)
Housing/econ. issues	-0.004** (0.002)	0.020*** (0.004)	-0.022** (0.010)
<b>Effects of HC and NH entry</b>			
Post HC	-0.004** (0.002)	-0.003*** (0.001)	0.000 (0.002)
Post NH	-0.001 (0.002)	0.000 (0.001)	0.004* (0.002)
<b>Differential effects of HC entry (<math>\alpha_3</math>)</b>			
Post HC $\times$ Living alone	0.002 (0.003)	0.002 (0.005)	-0.023** (0.009)
Post HC $\times$ No family to care	-0.003 (0.003)	-0.007 (0.007)	0.003 (0.009)
Post HC $\times$ Housing/econ. issues	0.003 (0.003)	-0.005 (0.004)	0.004 (0.007)
<b>Differential effects of NH entry (<math>\alpha_5</math>)</b>			
Post NH $\times$ Living alone	0.005* (0.002)	-0.008 (0.005)	0.012 (0.009)
Post NH $\times$ No family to care	0.003 (0.003)	-0.003 (0.006)	0.001 (0.011)
Post NH $\times$ Housing/econ. issues	0.001 (0.003)	-0.009** (0.004)	0.002 (0.007)
Mean of the dep. variable	0.030	0.027	0.080
Observations	7,868,350	7,868,350	7,868,350
$R^2$	0.469	0.146	0.199

NOTES: The table shows the estimates of  $\alpha_1$  to  $\alpha_5$  in equation (2) using patient health outcomes as dependent variable. In column 1 the outcome variable is a binary indicator for having a serious infection as main diagnosis. In column 2, it is a binary indicator for having a serious infection as secondary diagnosis. Finally, in column 3 the outcome variable is a binary indicator for whether the patient died during his hospital stay. The sample excludes admissions in the entry month of the first NH and HC in a region. All models include individual demographics and comorbidities and admission month, DRG, and region (ACES) fixed-effects. Standard errors in parenthesis are heteroskedasticity-robust and clustered at the region level. \*  $p < 0.1$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

Table A.8: Heterogeneous effects on the share of elective admissions

	(1)	(2)	(3)
	All hospitals	Hospitals above median occupancy rate in 2005	Hospitals below median occupancy rate in 2005
Post HC	0.017** (0.008)	0.022 (0.013)	0.009 (0.009)
Post NH	0.006 (0.011)	0.013 (0.015)	-0.018 (0.011)
Observations	17,633,408	8,793,849	8,553,122
$R^2$	0.117	0.092	0.137

NOTES: Columns 1 shows the estimates of  $\phi_1$  and  $\phi_2$  from equation (4) using OLS. The estimation sample consists in all individual inpatient admissions to public hospitals (programmed and emergency) between 2000 and 2015. In columns 2 and 3 the estimation sample is restricted to individuals admitted to hospitals which had occupancy rates in 2005 that were above and below the median occupancy rate in that year, respectively. All models include hospital, region, and month fixed-effects. The estimation sample excludes the entry month of the first NH and HC. Standard errors in parenthesis are heteroskedasticity-robust and clustered at the region level. \*  $p < 0.1$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

Table A.9: Heterogeneous effects on the number of elective and emergency admissions

	(1)	(2)	(3)	(4)	(5)	(6)
	All hospitals	Programmed admissions Hospitals above median occupancy rate in 2005	Hospitals below median occupancy rate in 2005	All hospitals	Emergency admissions Hospitals above median occupancy rate in 2005	Hospitals below median occupancy rate in 2005
Post HC	10.572*** (3.876)	15.880** (6.644)	8.145 (8.719)	-0.832 (0.898)	1.711 (1.640)	-0.978 (1.658)
Post NH	-1.374 (5.787)	-4.543 (6.580)	3.875 (8.947)	-0.826 (1.170)	1.140 (2.223)	-2.505 (2.047)
Observations	154,053	75,526	72,095	154,053	75,526	72,095
$R^2$	0.043	0.074	0.100	0.021	0.069	0.092

NOTES: Columns 1 and 4 show the estimates of  $\varphi_1$  and  $\varphi_2$  from equation (5). In column 3 the dependent variable is the monthly number of programmed admissions from region  $m$  in hospital  $h$ . In column 4 the dependent variable is the monthly number of emergency admissions from region  $m$  in hospital  $h$ . In columns 2 and 5 the estimation sample is restricted to individuals admitted to hospitals which had occupancy rates in 2005 that were above the median occupancy rate in that year. In columns 3 and 6 the estimation sample is restricted to individuals admitted to hospitals which had occupancy rates in 2005 that were below the median occupancy rate in that year. All models include hospital, region, and month fixed-effects. The estimation sample excludes the entry month of the first NH and HC. Standard errors in parenthesis are heteroskedasticity-robust and clustered at the region level. \*  $p < 0.1$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$



Table A.10: Full set of results from estimating equation (6)

	(1)	(2)	(3)
	Total experience	Last year	Last 2 years
<b>Hospital <math>h</math>, regions other than <math>m</math></b>			
$Exp_{h-m\tau}$	-0.000*** (0.000)	-0.001*** (0.000)	-0.001*** (0.000)
Living alone $\times Exp_{h-m\tau}$	-0.000** (0.000)	-0.002*** (0.001)	-0.001*** (0.000)
No family to care $\times Exp_{h-m\tau}$	0.005*** (0.001)	0.027*** (0.008)	0.015*** (0.004)
Housing/econ. issues $\times Exp_{h-m\tau}$	0.001** (0.001)	0.006*** (0.002)	0.003*** (0.001)
<b>Region <math>m</math>, hospitals other than <math>h</math></b>			
$Exp_{-hm\tau}$	-0.000 (0.000)	-0.000** (0.000)	-0.000 (0.000)
Living alone $\times Exp_{-hm\tau}$	-0.000 (0.000)	0.002 (0.001)	0.001 (0.001)
No family to care $\times Exp_{-hm\tau}$	0.000 (0.002)	0.011*** (0.004)	0.005** (0.002)
Housing/econ. issues $\times Exp_{-hm\tau}$	0.000 (0.001)	0.005* (0.003)	0.001 (0.001)
<b>Hospital <math>h</math>, region <math>m</math></b>			
$Exp_{hm\tau}$	0.000 (0.000)	-0.000** (0.000)	-0.000 (0.000)
Living alone $\times Exp_{hm\tau}$	-0.001*** (0.000)	-0.003*** (0.001)	-0.002*** (0.000)
No family to care $\times Exp_{hm\tau}$	-0.004*** (0.001)	-0.004 (0.004)	-0.004** (0.002)
Housing/economic issues $\times Exp_{hm\tau}$	-0.001*** (0.000)	-0.001 (0.002)	-0.001 (0.001)
Mean $Exp_{hm\tau}$	313.64	85.53	154.63
P50 $Exp_{hm\tau}$	156	49	87
P90 $Exp_{hm\tau}$	730	197	354
P95 $Exp_{hm\tau}$	1,063	265	477
Observations	3,859,751	3,655,882	3,640,309
$R^2$	0.230	0.229	0.229

NOTES: The table shows the full set of experience estimates from equation (6). Column 1 considers experience accumulated since the entry of the first provider in a region. Columns 2 and 3 consider experience accumulated during the last 1 and 2 years, respectively. \*  $p < 0.1$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

Table A.11: Impacts on regional mortality rates

	Mortality Rate
Post HC	0.025 (0.016)
Post NH	0.002 (0.010)
Observations	733
$R^2$	0.982

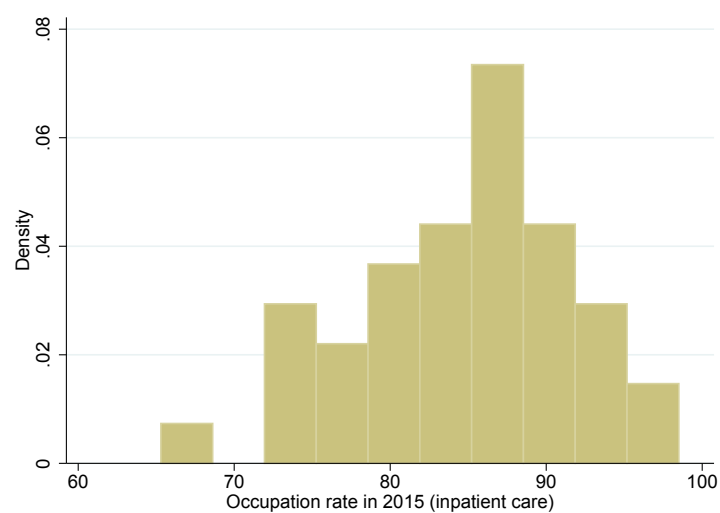
*NOTES:* The table shows the results of a regression of mortality rates in an ACES region on binary indicators for periods after the entry of NH and HC teams. The model includes region and year fixed-effects. The sample excludes the entry year of the first NH and CH team in a region. \*  $p < 0.1$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

Table A.12: Impacts the number of inpatient beds

	(1) Within 10km	(2) Within 15km	(3) Within 20km	(4) Within 30km	(5) Modal hospital
Post HC	32.539 (35.145)	6.463 (17.670)	14.303 (18.831)	12.620 (26.288)	31.432 (20.686)
Post NH	-23.875 (17.284)	-11.479 (13.112)	-17.815 (12.784)	2.704 (2.937)	-13.294 (14.152)
Observations	629	629	629	629	832
$R^2$	0.970	0.970	0.970	0.970	0.974

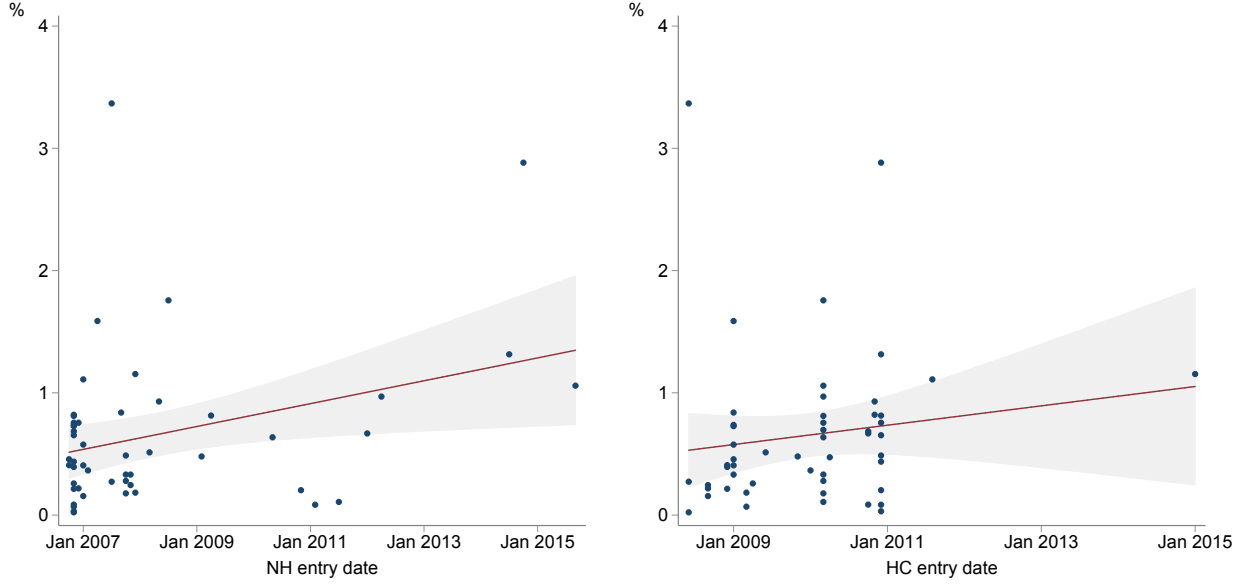
*NOTES:* Columns 1 to 4 of the table show the results of regressions of the annual number of inpatient beds in a hospital on indicators for periods after the entry of NH and HC teams within a given distance from the hospital (10, 15, 20, and 30 kilometers, respectively for columns 1 to 4). The unit of observation is the hospital-year and the models include both hospital and year fixed-effects. Standard errors are heteroskedasticity-robust and clustered at the hospital level. Column 5 shows the results of a regression of the annual number of inpatient beds in the modal hospital of each region on binary indicators for periods after the entry of NH and HC teams. The unit of observation in this model is the region-year and the model includes region and year fixed-effects. Standard errors are heteroskedasticity-robust and clustered at the region level. \*  $p < 0.1$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

Figure A.1: Histogram of inpatient bed occupancy rates, 2015

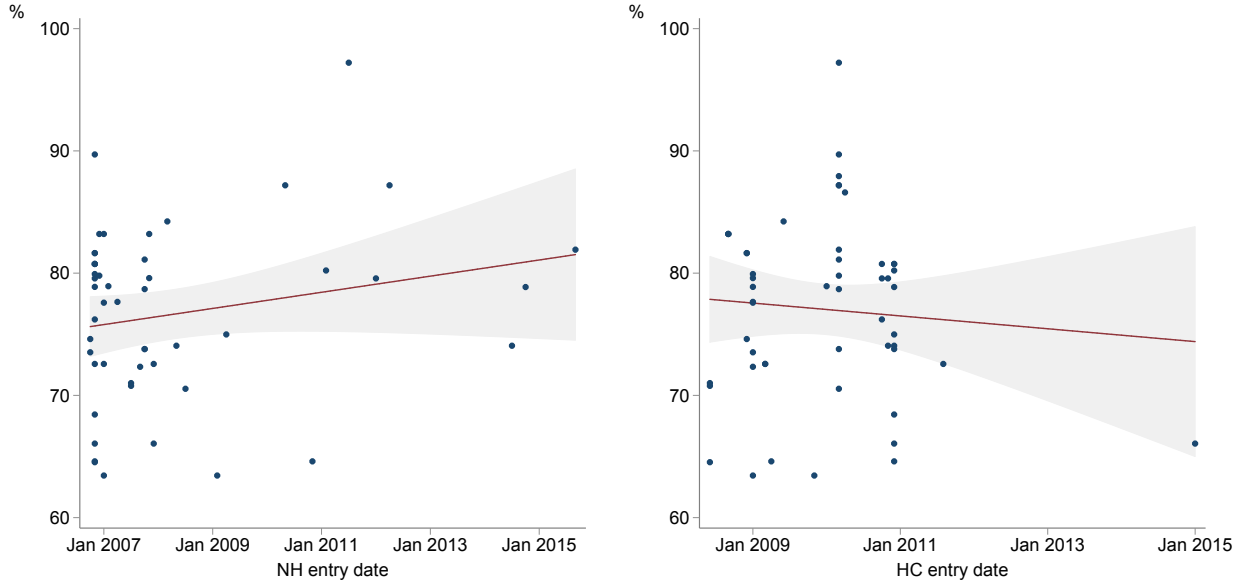


*NOTES:* The histogram shows the distribution of inpatient bed occupancy rates across the hospitals in my sample, over the year of 2015. The average occupancy rate is 85%, but there is a non-negligible share of hospitals with occupancy rates over 90%.

Figure A.2: Exogeneity of treatment timing



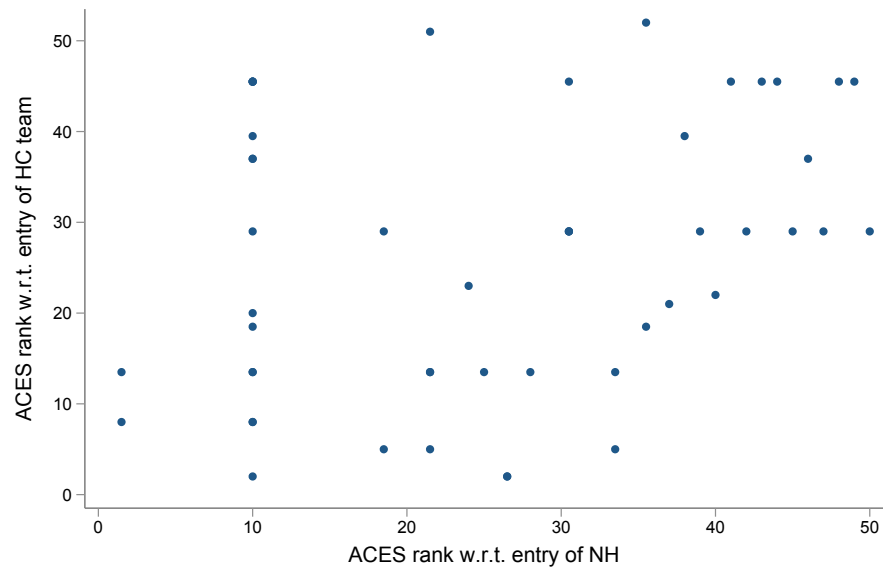
(a) With respect to share of bed-blockers in the region



(b) With respect to the occupancy rate of the modal hospital visited by patients in the region

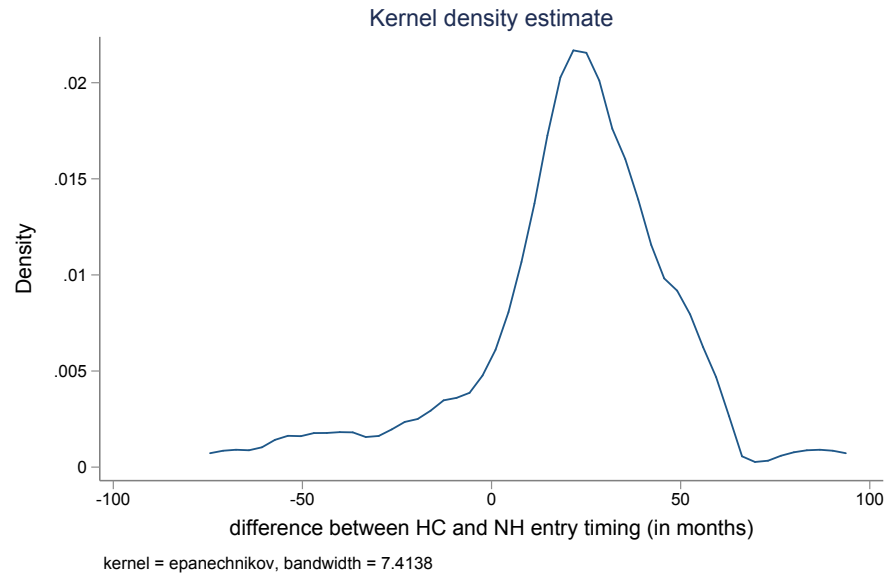
*NOTES:* The figures in the top panel plot the percentage of bed-blockers in a region in year 2005 against the timing of entry of the first nursing home (left panel) and home care team (right panel) in the region. The figures in the bottom panel plot the average occupancy rate of the modal hospital visited by patients living in each region as of year 2005 against the timing of entry of the first nursing home (left panel) and home care team (right panel) in the region. Each of the 52 dots corresponds to an ACES region. The line corresponds to the predictions from a linear regression using these 52 data points and the shaded area corresponds to the 95% confidence interval. The sample consists in all 516,003 hospital admissions in year 2005.

Figure A.3: Relationship between region rankings with respect to entry of first NH and HC team



*NOTES:* The scatterplot conveys the relationship between the ranking of regions with respect to the entry of their first NH and the entry of their first HC team. I allow for ties in the rankings. Each point corresponds to an ACES region. Some of the points overlap in the plot. The correlation between the two rankings is 0.29.

Figure A.4: Density of months between entry of the first NH and the first HC team in a region



*NOTES:* Kernel density estimate of the difference between HC and NH treatment timing, in months. The unit of observation is the region.

## B Compositional changes

Compositional changes to the groups of bed-blockers and regular patients could originate from changes in the way hospitals code the social factors I use to identify bed-blockers. For example, the coding of these factors can become more salient with the roll-out of the Network.

I assess this possibility in two ways. First, I examine whether hospitals change the coding frequency of the social factors I use to identify individuals at increased risk of bed-blocking upon the entry of NH and HC teams nearby. I estimate:

$$BB_{iht}^j = \omega_1 PostHC_{ht} + \omega_2 PostNH_{ht} + \lambda_h + \lambda_t + \varepsilon_{iht} \quad (8)$$

, where  $BB_{iht}^j$  is a binary indicator for individual  $i$  who is admitted to hospital  $h$  in period  $t$  being coded in bed-blocking group  $j$ ;  $PostNH_{ht}$  and  $PostHC_{ht}$  are indicator variables taking value 1 for periods after the entry of the first NH and the first HC team in a neighborhood around hospital  $h$ , respectively;  $\lambda_h$  and  $\lambda_t$  are hospital and month fixed effects; and  $\varepsilon_{iht}$  is an error term. The estimates of interest are those of  $\omega_1$  and  $\omega_2$ , which capture changes in the frequency of patients coded in group  $j$  upon the entry of HC teams and NH in nearby the hospital they visit, respectively.

Second, I examine whether there are changes in the coding frequency of the social factors I use to identify individuals at increased risk of bed-blocking following the entry of HC teams and NH providers in the region where patient  $i$  lives. I estimate:

$$BB_{imt}^j = \rho_1 PostHC_{mt} + \rho_2 PostNH_{mt} + \lambda_m + \lambda_t + \varepsilon_{imt} \quad (9)$$

, where  $BB_{imt}^j$  is a binary indicator for individual  $i$  being coded in bed-blocking group  $j$ ;  $PostNH_{mt}$  and  $PostHC_{mt}$  are indicator variables taking value 1 for periods after the entry of the first NH and the first HC team in a region, respectively;  $\lambda_m$  and  $\lambda_t$  are region and month fixed effects; and  $\varepsilon_{imt}$  is an error term. The estimates of interest are those of  $\rho_1$  and  $\rho_2$ , which capture changes in the frequency of patients coded in group  $j$  upon the entry of HC teams and NH in their region of residence, respectively.

Table B.1 reports the estimates of interest from equation (8). I show the results for entry of NH and HC teams within 5 and 5km around hospital  $h$  on the left and right panels, respectively.<sup>29</sup> Table B.2 reports the estimates of interest from equation (9). The left panel shows OLS estimates. The right panel shows marginal effects after logit, evaluated at the mean of the independent variables.

None of the estimates in Tables B.1 and B.2 are statistically or economically significant,

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<sup>29</sup>Results for other distances yield similar conclusions and are available upon request from the author.

indicating no clear association between the entry of NH and HC teams and the coding of the social factors used to identify bed-blockers. These results are reassuring that the increase in the frequency of bed-blockers in recent years is not endogenous to the availability of NH and HC teams, but rather reflects social and demographic changes.

Table B.1: Results from estimating equation (8)

	5km around hospital			15km around hospital		
	Living alone	No family to care	Housing/econ. issues	Living alone	No family to care	Housing/econ. issues
Post HC ( $\omega_1$ )	0.0013 (0.0012)	0.0006 (0.0004)	-0.0005 (0.0006)	-0.0007 (0.0008)	0.0005 (0.0004)	0.0008 (0.0005)
Post NH ( $\omega_2$ )	0.0005 (0.0011)	0.0002 (0.0004)	0.0013 (0.0008)	0.0006 (0.0008)	0.0006 (0.0004)	-0.0008 (0.0007)
Observations	7,853,502	7,853,502	7,851,623	7,831,512	7,815,214	7,829,698
$R^2$	0.004	0.001	0.002	0.003	0.001	0.002

*NOTES:* The table shows the estimates of  $\omega_1$  and  $\omega_2$  from equation (8). The left and right panels reports the estimates for HC and NH entry within 5 and 15km from hospital  $h$ , respectively. For each column, the sample of individuals consists on those classified in the group stated in the column title and the regular patients. The sample excludes admissions in the entry month of the first NH and HC in a region. All models include admission month and region (ACES) fixed-effects. Standard errors in parenthesis are heteroskedasticity-robust and clustered at the region level. \*  $p < 0.1$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

Table B.2: Results from estimating equation (9)

	OLS			Logit		
	Living alone	No family to care	Housing/econ. issues	Living alone	No family to care	Housing/econ. issues
Post HC ( $\rho_1$ )	0.0010 (0.0006)	0.0000 (0.0003)	0.0003 (0.0005)	0.0006 (0.0004)	-0.0001 (0.0002)	0.0001 (0.0003)
Post NH ( $\rho_2$ )	-0.0000 (0.0009)	0.0001 (0.0003)	-0.0005 (0.0006)	0.0005 (0.0005)	0.0001 (0.0002)	-0.0001 (0.0003)
Observations	7,830,074	7,813,746	7,828,255	7,697,852	7,681,524	7,696,033
(Pseudo-) $R^2$	0.004	0.001	0.002	0.073	0.045	0.045

*NOTES:* The table shows the estimates of  $\rho_1$  and  $\rho_2$  from equation (9). The left panel reports OLS estimates. The right panel reports marginal effects after logit evaluated at the mean of the independent variables. For each column, the sample of individuals consists on those classified in the group stated in the column title and the regular patients. The sample excludes admissions in the entry month of the first NH and HC in a region. All models include admission month and region (ACES) fixed-effects. Standard errors in parenthesis are heteroskedasticity-robust and clustered at the region level. \*  $p < 0.1$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

## C Alternative empirical approaches

### C.1 Exploiting only variation in treatment timing

This specification does not use regular patients as control group, thus only exploiting variation in the length of stay of bed-blockers originating from differential treatment timing. I estimate:

$$y_{imdt} = \zeta_1 PostHC_{mt} + \zeta_2 PostNH_{mt} + \delta X_i + \gamma_d + \gamma_m + \gamma_t + \varepsilon_{imdt} \quad (10)$$

Notation is as before. The coefficients of interest are  $\zeta_1$  and  $\zeta_2$ , capturing the change in the length of stay of bed-blockers after the entry of the first home care team and the first nursing home in a region, respectively. Equation (10) is estimated three times, for each of the three groups of bed-blockers. Table C.1 shows the results. The number of observations used in each estimation is substantially smaller. The impact of the entry of the first home care team in a region reduces the length of stay of individuals living alone by 3.4 days, similar to the baseline results. The other estimates are not statistically significant.

Table C.1: Results from exploiting differential treatment timing

	(1)	(2)	(3)
	Living alone	No family to care	Housing/ econ. issues
Post HC	-3.569** (1.589)	-1.207 (3.107)	-1.678 (1.836)
Post NH	3.190 (4.816)	0.143 (3.889)	1.408 (3.101)
Observations	28,068	11,706	26,249
$R^2$	0.179	0.243	0.220

*NOTES:* The table shows the estimates of  $\zeta_1$  and  $\zeta_2$  from equation (10). In column 1 the sample consists of individuals living alone. In columns 2 and 3 it consists of individuals with no family to care and with housing issues or other economic circumstances, respectively. All models include individual demographics and comorbidities and admission month, DRG, and region (ACES) fixed-effects. The sample excludes admissions in the entry month of the first NH and HC in a region. Standard errors in parenthesis are heteroskedasticity-robust and clustered at the region level. \*  $p < 0.1$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$



## C.2 Exploiting only differences between bed-blockers and regular patients

These specifications are similar to equation (2), but restrict the comparison between bed-blockers and regular patients living in regions that were treated in a given year, thereby greatly limiting the variation in treatment timing. I focus on the years where the largest number of regions was treated. For the entry of the first nursing home I focus on the years of 2006 and 2007 (38% and 34% of the regions experienced the entry of the first NH in these years, respectively). For the entry of the first home care team, I focus on the years of 2008, 2009, and 2010 (17%, 25%, and 54% of the regions experienced the entry of the first HC team in these years, respectively).

Table C.2 shows the results. For ease of comparison, column 1 shows the baseline results using all the treatment cohorts. In general, the patterns are similar across regions treated in different years, even though statistical significance is sometimes lost. This suggests that concerns about variation in treatment timing are limited in my settings.

Table C.2: Results from estimating equation (2) for specific treatment years

	(1)	(2)	(3)	(4)	(5)	(6)
	Baseline	NH in 2006	NH in 2007	HC in 2008	HC in 2009	HC in 2010
<b>Bed-blocking indicators</b>						
Living alone	9.266*** (1.357)	7.150*** (1.265)	10.885*** (2.638)	7.883*** (1.614)	12.730*** (2.370)	8.514*** (1.649)
No family to care	23.282*** (4.184)	11.781*** (2.505)	32.638*** (7.784)	17.537*** (5.062)	35.693*** (8.994)	18.912*** (2.779)
Housing/econ.issues	17.984*** (2.611)	14.329*** (2.487)	24.014*** (3.078)	16.236*** (3.526)	23.141*** (3.900)	15.971*** (2.779)
<b>Effects of HC and NH entry</b>						
Post HC ( $\alpha_2$ )	0.003 (0.105)	-0.038 (0.132)	-0.005 (0.236)	-0.158 (0.217)	-0.254 (0.266)	0.288* (0.146)
Post NH ( $\alpha_4$ )	0.095 (0.193)	0.344 (0.267)	0.056 (0.205)	0.033 (0.257)	-0.102 (0.148)	0.209 (0.239)
<b>Differential effects of HC entry (<math>\alpha_3</math>)</b>						
Post HC $\times$ Living alone	-4.361*** (1.559)	-1.050 (1.672)	-5.850*** (1.167)	-0.596 (1.614)	-5.280*** (0.965)	-3.923* (2.221)
Post HC $\times$ No family to care	-0.384 (5.318)	0.902 (2.217)	-13.539** (4.898)	2.868 (3.232)	-11.355* (5.745)	4.488 (5.621)
Post HC $\times$ Housing/econ. issues	-4.673** (2.143)	-3.658 (2.209)	-7.000*** (2.199)	-5.790 (5.376)	-6.049** (2.485)	-3.068 (2.617)
<b>Differential effects of NH entry (<math>\alpha_5</math>)</b>						
Post NH $\times$ Living alone	0.539 (1.097)	0.118 (1.562)	-0.674 (2.291)	-0.748 (1.373)	-2.845 (1.691)	1.772 (1.372)
Post NH $\times$ No family to care	0.040 (3.777)	0.249 (2.555)	3.752 (4.528)	-6.249** (1.983)	-2.975 (3.701)	4.034 (5.238)
Post NH $\times$ Housing/econ. issues	-1.154 (2.435)	-1.436 (2.223)	-3.082 (1.882)	0.976 (4.439)	-5.456*** (1.171)	0.383 (3.417)
Observations	7,868,350	2,766,703	2,824,736	1,282,011	2,412,916	4,033,208
$R^2$	0.210	0.214	0.200	0.205	0.200	0.223

*NOTES:* The table shows the estimates of  $\alpha_1$  to  $\alpha_5$  from equation (2). Column 1 shows the baseline results. Columns 2 and 3 restrict the sample to regions where the first nursing home entered in 2006 and 2007, respectively. Columns 4 to 6 restrict the sample to regions where the first home care team entered in 2008, 2009, and 2010, respectively. All models include individual demographics and comorbidities and admission month, DRG, and region (ACES) fixed-effects. The sample excludes admissions in the entry month of the first NH and HC in a region. Standard errors in parenthesis are heteroskedasticity-robust and clustered at the region level. \*  $p < 0.1$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$