
Networked Restless Multi-Arm Bandits with Reinforcement Learning

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Abstract

Restless Multi-Armed Bandits (RMABs) are a powerful framework for sequential decision-making, widely applied in resource allocation and intervention optimization challenges in public health. However, traditional RMABs assume independence among arms, limiting their ability to account for interactions between individuals that can be common and significant in a real-world environment. This paper introduces Networked RMAB, a novel framework that integrates the RMAB model with the independent cascade model to capture interactions between arms in networked environments. We define the Bellman equation for networked RMAB and present its computational challenge due to exponentially large action and state spaces. To resolve the computational challenge, we establish the submodularity of Bellman equation and apply the hill-climbing algorithm to achieve a $1 - \frac{1}{e}$ approximation guarantee in Bellman updates. Lastly, we prove that the approximate Bellman updates are guaranteed to converge by a modified contraction analysis. We experimentally verify these results by developing an efficient Q-learning algorithm tailored to the networked setting. Experimental results on real-world graph data demonstrate that our Q-learning approach outperforms both k -step look-ahead and network-blind approaches, highlighting the importance of capturing and leveraging network effects where they exist.

1 Introduction

Public health challenges such as infectious disease control, vaccination strategies, and chronic illness management require sophisticated sequential decision-making under uncertainty, where timely decisions can significantly impact population health outcomes [World Health Organization, 2019]. The Restless Multi-Armed Bandit (RMAB) framework has emerged as a powerful tool for addressing such sequential decision-making problems under resource constraints. Prior work has successfully applied variations of RMABs to various public health settings, such as optimizing treatment strategies for infectious diseases [Mate et al., 2020], designing treatment policies for tuberculosis patients [Mate et al., 2021], efficient streaming-patient intervention planning [Mate et al., 2022], and fair resource allocation across patient cohorts [Li and Varakantham, 2022].

However, a significant limitation of traditional RMAB models is the assumption of independence among arms. In many public health applications, the state of one individual directly affects others due to network effects. For example, in epidemic processes infection propagates along contact networks, so an individual's health status changes the risk faced by their neighbors [Pastor-Satorras and Vespignani, 2001, Wang et al., 2003, Pastor-Satorras et al., 2015, Kiss et al., 2017]. During the COVID-19 pandemic, the impact of interventions such as vaccination or quarantine depended not only on who was targeted but also on the topology of the underlying interaction graph [World Health Organization, 2020, Funk et al., 2010]. Ignoring such dependencies can yield sub-optimal

37 resource allocation, higher transmission rates, and increased morbidity. To model such interactions,
38 the Independent Cascade (IC) model has been widely used to capture the probabilistic spread of
39 influence through a network [Kempe et al., 2003].

40 Our work introduces the **Networked Restless Multi-Armed Bandit (NRMAB)** framework, which
41 integrates the RMAB model with the Independent Cascade model to account for network effects.
42 This enables more realistic representations of how interventions on one individual can influence the
43 health states of others. By incorporating network effects, our model allows the action on one arm to
44 influence not only its own state transitions but also those of neighboring arms through cascades.

45 We formulate Bellman’s equation for this networked problem and prove that the value function is
46 submodular. Because activation is probabilistic and arms can passively change states, traditional
47 submodularity proofs for independent cascade no longer work [Kempe et al., 2003]. We adapt the
48 original proof to this setting, accommodating probabilistic activation and passive state changes.
49 Submodularity in turn unlocks a greedy hill-climbing action-selection policy for Bellman equation
50 whose return is at least $(1 - 1/e)$ of the optimal [Nemhauser et al., 1978].

51 We then establish that the Bellman operator with hill-climbing action selection is a γ -contraction.
52 Because greedy selection can be sub-optimal, classical contraction proofs that rely on optimal action
53 selection no longer apply. We design an equivalent multi-bellman operator with a meta-MDP and
54 show this operator contracts under the supremum norm [Carvalho et al., 2023]. Value iteration
55 converges linearly, and finite-horizon implementations inherit tight error bounds, ensuring practical
56 algorithms remain stable and sample-efficient.

57 Building on this theoretical foundation, we develop a Q-learning algorithm for NRMABs. Our
58 algorithm uses hill-climbing action selection for the Bellman equation to approximate the optimal
59 policy without the need to compute the exact value function, which is computationally infeasible in
60 large networks. We validate our approach through experiments on synthetic networks, demonstrating
61 that our network-aware algorithm outperforms network-blind baselines, including the traditional
62 Whittle Index policy [Whittle, 1988]. These results highlight the importance of capturing network
63 effects in sequential decision-making problems and suggest that NRMABs can provide more effective
64 intervention strategies in public health and other domains where networked interactions are significant.

65 2 Related Works

66 **Restless multi-armed bandits** RMABs, first introduced by Whittle [1988], extend the classic
67 Multi-Armed Bandit framework to scenarios where each arm evolves over time regardless of whether
68 it is selected, making a powerful model for decision-making problems in uncertain and evolving envi-
69 ronments. Finding optimal policies for RMABs is PSPACE-hard [Papadimitriou and Tsitsiklis, 1999],
70 leading to the development of various approximation algorithms, such as the Whittle index policy
71 [Whittle, 1988]. RMABs have been applied in domains such as machine maintenance [Glazebrook
72 et al., 2005], healthcare [Mate et al., 2020], and communication systems [Liu and Zhao, 2010].

73 **Independent Cascade Model** The Independent Cascade model, introduced by Kempe et al. [2003],
74 captures the probabilistic spread of influence through networks and is a fundamental framework for
75 studying diffusion processes in social networks. In this model, active nodes have a single chance to
76 activate each inactive neighbor with certain probability, modeling phenomena such as information
77 spread and epidemic propagation. Influence maximization – selecting a set of initial nodes to
78 maximize the expected spread – is NP-hard but benefits from submodularity, which allows for
79 efficient approximation algorithms with provable guarantees [Nemhauser et al., 1978]. Submodular
80 function maximization has been extensively studied and applied to various network optimization
81 problems [Leskovec et al., 2007, Chen et al., 2010].

82 **Networked Bandits** Prior work has explored extending RMABs to account for network effects. Ou
83 et al. [2022] introduced a RMAB framework accounting for movement of people between physical
84 locations. Herlihy and Dickerson [2023] incorporated network effect by giving each arm a "message"
85 action that influences the transition probability of neighboring arms. Agarwal et al. [2024] modifies
86 the restless multi-armed bandit problem such that the reward on each arm depends on the actions
87 performed on its neighboring arms.

88 These works confirm the value of incorporating graph structure, yet each targets a specific form of
 89 coupling. Our NRMAB framework advances this foundation by modeling probabilistic cascades
 90 of state transitions and providing a submodular-greedy RL solution with contraction guarantees,
 91 yielding scalable policies for networked health-intervention problems.

92 **Q-Learning** Q-learning [Watkins and Dayan, 1992] is a model-free reinforcement learning al-
 93 gorithm that learns an optimal action-selection policy by iteratively updating Q-values based on
 94 observed rewards and transitions. The algorithm is well-suited for decision-making in Markov Deci-
 95 sion Processes (MDPs) and has been widely applied in domains such as game-playing agents [Mnih
 96 et al., 2015]. While tabular Q-learning is effective for small state spaces, it suffers from scalability
 97 issues as the state-action space grows. Deep Q Networks (DQNs) [Mnih et al., 2015] address this
 98 limitation by approximating the Q-function using deep neural networks, enabling Q-learning to scale
 99 to large state spaces.

100 Particularly relevant is Khalil et al. [2017], who explored reinforcement learning for combinatorial
 101 optimization problems on graphs and demonstrated that graph structures can be leveraged to learn
 102 effective heuristics for NP-hard problems [Khalil et al., 2017]. This motivates our approach where
 103 we leverage Q-learning to optimize decision-making in dynamic networked environments.

104 3 Problem Setting

105 3.1 RMAB Problem Formulation

106 A RMAB [Whittle, 1988] consists of n independent arms that evolve in parallel. At each timestep
 107 the controller may activate at most k arms. Let $\mathcal{S} = \{0, 1\}^n$ and $\mathcal{A} = \{\mathbf{a} \in \{0, 1\}^n : \sum_{i=1}^n a_i = k\}$
 108 where $s_i \in \{0, 1\}$ denotes the two-state status of arm i and $a_i \in \{0, 1\}$ denotes the two-action choice.
 109 Quality of the action is determined by a **reward function**, which we define in the next subsection.

110 **Independent arm transition** Given the state s and the action a of arm v , the state transitions to the
 111 next state u based on the transition probability $P_v(s, a, u)$. $P_v(s, a, u)$ is a probability distribution
 112 over the next states, which is independent for all arms. We write the independent transition of the
 113 current state of all nodes $\mathbf{s} = [s_v]_{v \in \mathcal{V}}$ by $P(\mathbf{u} | \mathbf{s}, \mathbf{a}) = \prod_{v \in \mathcal{V}} P_v(s_v, a_v, u_v)$.

114 **Assumption 1.** *We assume that active actions yield higher probabilities of beneficial transitions
 115 compared to passive actions: $P(s = 0, a = 1, u = 1) \geq P(s = 0, a = 0, u = 1)$ and $P(s = 1, a = 1, u = 1) \geq P(s = 1, a = 0, u = 1)$.*

117 This compact MDP representation, standard in modern RMAB surveys (e.g. no-Mora, 2023), under-
 118 pins the network extensions developed in subsequent sections.

119 3.2 Independent cascade

120 We now add the IC model [Kempe et al., 2003]. We connect arms (now called nodes) through
 121 undirected edges $e \in \mathcal{E}$, where each edge has a weight $0 < w_e < 1$ that represents the probability an
 122 active node activates its neighbor via a cascade. We use a function $P_G(\mathbf{s}' | \mathbf{u})$ to denote the probability
 123 that the temporary state \mathbf{u} cascades to the next state $\mathbf{s}' = [s'_v]_{v \in \mathcal{V}}$ through the graph G and the
 124 cascade probability of each edge.

125 **Transition kernel** Coupling the arm-wise dynamics $P(\mathbf{u} | \mathbf{s}, \mathbf{a})$ from the RMAB with the cascade
 126 yields the full MDP kernel

$$P(\mathbf{s}' | \mathbf{s}, \mathbf{a}) = \sum_{\mathbf{u} \in \{0, 1\}^n} P(\mathbf{u} | \mathbf{s}, \mathbf{a}) P_G(\mathbf{s}' | \mathbf{u}), \quad (1)$$

127 where $P(\mathbf{u} | \mathbf{s}, \mathbf{a}) = \prod_{v \in \mathcal{V}} P_v(u_v | s_v, a_v)$ is the independent arm transition introduced earlier.

128 **Reward objective** Our goal is to select the optimal k nodes at each timestep to maximize the
 129 cumulative reward over multiple timesteps t . The reward function $R(s, a)$ is the immediate reward
 130 received per step after taking action a in state s . \mathcal{V} represents the set of all nodes in the graph, and
 131 $r(v)$ is the value associated with node v if it is active ($s(v) = 1$), or zero otherwise. Cumulative

132 reward is formalized using the discounted return where γ is the discount factor ($0 \leq \gamma < 1$) that
 133 prioritizes immediate rewards over distant future rewards.

$$R(\mathbf{s}, \mathbf{a}) = \sum_{v \in \mathcal{V}} r(v), \quad \sum_{t=0}^{\infty} \gamma^t R(\mathbf{s}_t, \mathbf{a}_t), \quad (2)$$

134 3.3 Network RMAB Problem Formulation

135 An instance of the network RMAB problem is composed of a graph $G = (\mathcal{V}, \mathcal{E})$, where each node
 136 $v \in \mathcal{V}$ represents an arm that can transition between different states $s \in \mathcal{S}$. Each iteration we have a
 137 budget constraint on the actions: $\sum_{i \in [n]} a_i \leq k$. We can cast the Networked RMAB as a discounted
 Markov decision process $\mathcal{M} = (\mathcal{S}, \mathcal{A}, P, R, \gamma)$.

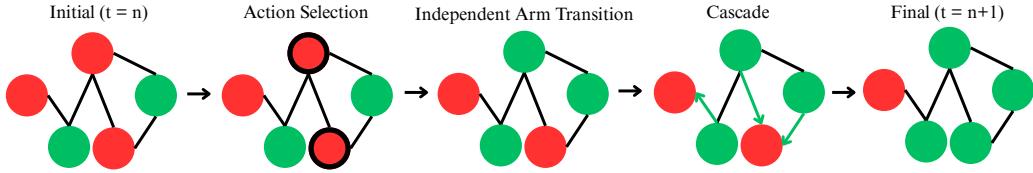


Figure 1: Visual representation of a single Networked RMAB timestep: initial state, selection of k active actions, independent transitions, cascade propagation, and resulting next state.

138

139 4 Methodology

140 We representing action value using the Bellman equation to select the best actions for each timestep:

$$V(\mathbf{s}) = \max_{\mathbf{a} \in \mathcal{A}} Q(\mathbf{s}, \mathbf{a}), \quad (3)$$

141

$$Q(\mathbf{s}, \mathbf{a}) = R(\mathbf{s}, \mathbf{a}) + \gamma \sum_u P(u | \mathbf{s}, \mathbf{a}) \sum_{s'} P_G(s' | u) V(s'), \quad (4)$$

142 To solve NRMB problems, we can write down the Bellman equation in Equation 3 to apply existing
 143 RL algorithms like DQN [Watkins and Dayan, 1992]. However, the action selection in Equation 3 is
 144 computationally infeasible for large state-action spaces due to exponentially many possible actions.

145 Our objective is to develop an algorithm capable of consistently selecting near-optimal actions in
 146 a scalable manner. To achieve this, we exploit the submodularity of $Q(\mathbf{s}, \mathbf{a})$ to use a *hill-climbing*
 147 action selection that only takes $O(n^2)$ time. Because of submodularity, this algorithm yields a
 148 $(1 - 1/e)$ -approximation to the true maximum. We refer to this algorithm as Bellman Equation with
 149 Hill-Climbing Action Selection.

Algorithm 1 Hill-Climbing Action Selection for the Bellman Equation

Require: State $s \in \mathcal{S}$, budget k , Q-function $Q(\cdot, \cdot)$

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1:  $A \leftarrow \emptyset$  {initial empty action set}
2: for  $j = 1$  to  $k$  do
3:    $a^* \leftarrow \arg \max_{a \in \mathcal{A} \setminus A} Q(s, A \cup \{a\})$ 
4:    $A \leftarrow A \cup \{a^*\}$ 
5: end for
6: return  $A$  {greedily constructed size- $k$  action set}

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150 4.1 Submodularity of the Q-Function

151 Establishing that the state-action value $Q(\mathbf{s}, \mathbf{a})$ is submodular in the action set \mathbf{a} is pivotal: it
 152 unlocks the $1 - \frac{1}{e}$ performance guarantee of a greedy hill-climbing strategy that provably avoids the
 153 exponential blow-up of evaluating all $\binom{n}{k}$ action combinations [Kempe et al., 2003]. We proceed
 154 with a proof of the submodularity of $Q(\mathbf{s}, \mathbf{a})$.

155 **Theorem 1** (Submodularity). *Given a known $V(s)$ function and a constant state s , we show that
 156 $Q(s, a)$ is submodular with respect to a .*

157 *Proof sketch.* (Full proof in A.1)

158 We show that for any $A \subseteq B \subseteq N$ and $t \notin B$:

$$Q(s, A \cup \{t\}) - Q(s, A) \geq Q(s, B \cup \{t\}) - Q(s, B)$$

159 In $Q(s, a)$, the reward function $R(s, a)$ is inherently submodular. We focus on the expected future
 160 value component:

$$\sigma(a) = \sum_{s', u} P_G(s' | u) P(u | s, a) V(s')$$

161 We model the state transitions and cascades using coupled probabilistic simulations. For each node
 162 $v \in \mathcal{V}$, we simulate two coin flips: x_v , which represents the node's outcome in the transition step
 163 under a passive action, and y_v , the same node's outcome under an active action. We couple these
 164 coinflips such that if x results in activation, the corresponding y must also result in activation. For
 165 each edge $e \in \mathcal{E}$, we simulate a coin flip z_e to determine if an active node activates its neighbor via
 166 a cascade. With a full set of coinflips X, Y, Z , we deterministically know the set of active nodes
 167 after applying an action. Let $\sigma_{XY}(A)$ denote the set of active nodes after the Transition Step, and
 168 $\sigma_Z(\sigma_{XY}(A))$ denote the set of active nodes after both Transition and Cascade Steps.

169 We know that $\sigma_{XY}(A) \subseteq \sigma_{XY}(B)$ for $A \subseteq B$ and $\sigma_{XY}(A \cup \{t\}) \setminus \sigma_{XY}(A) = \sigma_{XY}(B \cup \{t\}) \setminus$
 170 $\sigma_{XY}(B)$. Using these properties, the submodularity inequality can be rewritten for the independent
 171 cascade as:

$$\begin{aligned} & \sigma_Z(\sigma_{XY}(A \cup \{t\})) - \sigma_Z(\sigma_{XY}(A)) \\ & \geq \sigma_Z(\sigma_{XY}(B \cup \{t\})) - \sigma_Z(\sigma_{XY}(B)). \end{aligned}$$

172 Since $V(s)$ depends directly on the total weighted node value and each active node contributes
 173 positively, $V(\sigma_{X,Y,Z}(A))$ is also submodular. Consequently, our expected future value can be
 174 formulated as:

$$\sigma(A) = \sum_{X, Y, Z} P(XYZ) \cdot V(\sigma_{X,Y,Z}(A))$$

175 which is a non-negative linear combination of submodular functions, maintaining submodularity.
 176 Therefore, $Q(s, a)$, being a sum of submodular functions, is itself submodular. \square

177 This submodularity allows us to utilize a $1 - \frac{1}{e}$ optimality guarantee when using hill-climbing
 178 algorithm in Algorithm 1, a $O(n^2)$ algorithm scalable to larger problems.

179 4.2 Proof of Contraction for the Bellman Equation with Hill-Climbing Action Selection

180 Given submodularity of $Q(s, a)$, each action set of Bellman equation with hill-climbing action
 181 selection has an optimality guarantee of $1 - \frac{1}{e}$. We want to show that even under this approximate
 182 action selection, the Bellman operator for Bellman equation with hill-climbing action selection
 183 (Definition 1) is guaranteed to converge.

184 **Definition 1** (Bellman Operator for Bellman Equation with Hill-Climbing Action Selection). *Let \mathcal{S}
 185 be the set of global states, and let \mathcal{A} be the set of all single actions (e.g., single nodes) that can be
 186 targeted at a given timestep. Suppose we want to build a final action set of size k from \mathcal{A} , subject to a
 187 budget of k .*

188 We define the Bellman Operator for this variation of the Bellman equation as B ,

$$BV(s) = \max_{a^{hc} \in \mathcal{A}} \{R(s, a^{hc}) + \gamma \sum_{u \in \mathcal{S}} P(u | s, a^{hc}(s)) \sum_{s' \in \mathcal{S}} P_G(s' | u) V(s')\}, \quad (5)$$

189 where a^{hc} is the output of Algorithm 1 and Q is given in Equation (4).

190 Based on Theorem 4.3 in [Nemhauser et al., 1978] and the submodularity given by Theorem 1, we
 191 can show that the greedy algorithm in Algorithm 1 discovers a set of actions that yields a $V(s)$ at
 192 least $1 - 1/e$ of the true maximum.

193 However, because Algorithm 1 does not always yield the optimal action, the traditional Banach
 194 Fixed-Point argument for Bellman Operator contraction does not work (see Appendix A.2), and we
 195 instead construct an alternative approach exploiting the structure of repeated hill-climbing updates.

196 **Theorem 2** (Contraction). *Bellman Operator for Bellman Equation With Hill-Climbing Action
 197 Selection (B) is a γ contraction under the supremum norm $\|\cdot\|_\infty$.*

198 *Proof Sketch.* Our proof centers around redefining B as a multi-bellman operator as defined by
 199 Carvalho et al. [2023].

200 **Intuition** Because the Bellman equation with hill climbing action selection finds the approximate
 201 rather than the best set of actions at each timestep, the traditional proof for contraction does not work.
 202 Thus, we deconstruct our Bellman Operator for Hill-Climbing Action Selection (definition 1) into a
 203 multi-bellman operator \tilde{B} as defined by [Carvalho et al., 2023]. Each application of this operator
 204 selects the single next best action to take given a state and partial action set, effectively mimicking
 205 one step in the hill-climbing algorithm. Applying this k times becomes equivalent to one application
 206 of B . We prove this equivalence, and borrowing the proof of convergence for the multi-bellman
 207 operator, prove that B thus converges.

208 **Definition 2** (Multi-Bellman Operator for the Hill-Climbing Variant). *We recast our incremental
 209 set-building procedure as follows. Let each “meta-state” be denoted by $\tilde{s} = (s, A, t)$, where s is the
 210 environment state, $A \subseteq \mathcal{A}$ is the set of actions selected so far, and t is the current timestep. Addi-
 211 tionally, define $\tilde{\gamma}^k = \gamma$. Write $\tilde{s}_0 = (s, \emptyset, 0)$, $\tilde{s}_1 = (s, \{a_0\}, 1)$, \dots , $\tilde{s}_k = (s, \{a_0, \dots, a_{k-1}\}, k)$.
 212 Define the modified reward*

$$\tilde{R}(\tilde{s}, a) = \frac{1}{\tilde{\gamma}^t} (R(s, A \cup \{a\}) - R(s, A)).$$

213 Then for $t < k$, picking a single new action a corresponds to moving from $\tilde{s}_j = (s, A, t)$ to
 214 $\tilde{s}_{j+1} = (s, A \cup \{a\}, t + 1)$, and we define

$$(\tilde{B}V)(\tilde{s}_j) = \max_{a \in \mathcal{A} \setminus A} \left\{ \tilde{R}(\tilde{s}_j, a) + \tilde{\gamma} V(\tilde{s}_{j+1}) \right\}.$$

215 **At $t = k$:** the action set A is fully chosen (i.e. $\tilde{s}_k = (s, \{a_0, \dots, a_{k-1}\}, k)$). One more application of
 216 \tilde{B} (when $t = k$) then applies these actions to s , causing a transition to s' .

$$(\tilde{B}V)(s, A, k) = \tilde{\gamma} \mathbb{E}_{s'}[V(s', \emptyset, 0)]$$

217 Hence, \tilde{B} captures both the step-by-step incremental selection of actions for $t < k$, and the final
 218 transition applying the chosen set A when $t = k$.

219 After defining \tilde{B} , we leverage it to construct a MDP \mathcal{M}_{hc} for this Bellman operator – one that is
 220 equivalent to the MDP for B .

221 **Theorem 3** (Hill-Climbing Equivalence). *Applying k iterations of Multi-Bellman Operator for
 222 Hill-Climbing Variant (Definition 2) is equivalent to one application of Bellman Operator for Bellman
 223 equation with hill climbing action selection (Definition 1) with an action budget of k .*

224 *Proof Sketch.* (Full proof in Appendix A.4) Apply \tilde{B} exactly k times. Each step adds a marginal
 225 reward $\tilde{R}(\tilde{s}_t, a_t) = \tilde{\gamma}^{-(k-t)} (R(s, A_t \cup \{a_t\}) - R(s, A_t))$, so the discounted sum telescopes:

$$\sum_{t=0}^{k-1} \tilde{\gamma}^t \tilde{R}(\tilde{s}_t, a_t) = R(s, \{a_0, \dots, a_{k-1}\}).$$

226 After the k -th pick the augmented state resets to the environment state s' , and because $\tilde{\gamma}^k = \gamma$ the
 227 future value is $\gamma V(s')$. Hence

$$(\tilde{B}^k V)(s) = R(s, \{a_0, \dots, a_{k-1}\}) + \gamma V(s') = (BV)(s).$$

228 Therefore \tilde{B}^k coincides with the standard Bellman update, so all usual contraction and convergence
 229 results carry over. This concludes the proof of Theorem 3. \square

230 Given the equivalence shown in Theorem 3, we can directly apply the proof of Lemma 1 in Carvalho
 231 et al. [2023] to \tilde{B} . By following their proof, we find that \tilde{B}^k is a $\tilde{\gamma}^k$ contraction (for the full process
 232 see Appendix A.3). Because $\tilde{\gamma}^k = \gamma$ and $\tilde{B}^k = B$, B is a γ -contraction. This concludes the proof of
 233 Theorem 2. \square

234 Thus, we have show that even though greedy hill-climbing action selection only provides an action
 235 $1 - \frac{1}{e}$ of the optimum, Bellman equation using hill-climbing action selection is still a γ -contraction.

236 4.3 Deep Q-Learning with Hill-Climbing

237 To solve a NRMAB problem, we propose a Deep Q-Network using hill-climbing. Similar to a
 238 traditional DQN, our neural network takes in a representation of the state and action and pass it
 239 through three fully connected hidden layers to producing a Q-value for each state-action pair $Q(s, a)$.
 240 To scale this to large action spaces, we iterate through the list of all possible single actions and utilize
 241 a neural network to predict the Q value of each single action a . Then, we greedily select the k actions
 242 with the highest Q-values. This leverages the submodular properties of the Bellman equation to
 243 achieve the $1 - \frac{1}{e}$ performance guarantee. We combine DQN and hill-climbing action selection to
 244 design a scalable Q-learning algorithm (Algorithm 2) to solve NRMAB problems.

Algorithm 2 Hill-Climbing DQN

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1: Initialization: Neural network  $Q(s, a; \theta)$ , replay buffer
2: while until  $\theta$  converges do
3:   Hill-climbing action: intervention set  $A = \emptyset$ .
4:   while  $|A| < k$  (budget for intervention) do
5:     Solve  $v^* = \arg \max_{v \in V} Q(s, 1_{A \cup \{v\}})$ 
6:     Update  $A \leftarrow A \cup \{v\}$ 
7:   end while
8:   Execute  $a = 1_A$  and collect experience
9:   DQN Updates: Sample mini-batches from the replay buffer and run gradient descent to update
    $\theta$ .
10: end while
11: Output: Q network parameter  $\theta$ 

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245 **Graph Neural Network Optimization** In order to better account for network effects, we optimize
 246 this approach by implementing a graph neural network in addition to a simple DQN to leverage
 247 relational dependencies within the network. We maintain all other properties for the GNN, including
 248 using hill-climbing action selection.

249 5 Experiments

250 5.1 Domain

251 The motivating application is health-care intervention planning, where limited resources (e.g., vacci-
 252 nations, diagnostic tests, treatment slots, adherence reminders) must be allocated over time while
 253 infection or non-adherence spreads through a contact network. Classical RMAB models treat patients
 254 (arms) as independent, yet in epidemiology and behavioral health network spill-overs can impact
 255 outcomes. Our experiments therefore contrast the effectiveness of network-blind approaches with our
 256 network-aware algorithm developed for the NRMAB model.

257 5.2 Simulation

258 We evaluate our algorithms on a real network collected from a village in India through household
 259 surveying Ou et al. [2021], augmenting it with synthetic node attributes and cascade probabilities.
 260 The data is given as an edgelist where each edge represents real world contact. The data depicts a
 261 multigraph, but we remove redundant edges to create a simple graph. After processing, the network
 262 contains 202 nodes and 692 edges. We use the edgelist to build our graph, then randomly generate

263 attributes for each node in the graph and set the cascade probability. The results of the comparison
264 are shown in Figure 2.

265 The DQN is independently defined and trained using TianShou and PyTorch for the neural network,
266 and Gymnasium for the simulation environment. GNN uses PyTorch, PyTorch Geometric, and
267 Gymnasium. DQN is trained over seven epochs of 1000 steps, and GNN is trained for 100 episodes.
268 Higher training times show minimal improvement.

269 After training, each algorithm is evaluated using 10 random seeds, with 50 simulations per seed,
270 each running for 30 timesteps. We collect mean cumulative reward, mean reward per timestep, mean
271 activation percentage from each seed. All experiments can be run locally on a single RTX 3050Ti
272 GPU in < 12 hours.

273 **5.3 Real World Environment**

274 The India contact graph ($n = 202$, $|E| = 692$) is adopted as a high-fidelity synthetic contact
275 network: each person is an individual arm and every edge carries a fixed cascade probability
276 $w_{vw} = 0.03$, representing the chance that health resources or infections propagate between close
277 contacts. Empirical work shows that such digitally inferred graphs capture the dominant pathways of
278 disease and behavioral diffusion in real populations [Salathé and Jones, 2010].

279 We initialize the system with no active nodes and impose an intervention budget of $k = 30$ actions
280 per timestep, mimicking limited daily vaccine or test capacity. Policies are evaluated against other
281 intervention and no-intervention baselines so that cumulative-reward gains translate directly into
282 expected infections or adverse events averted.

283 **5.4 Baseline Algorithms**

284 To evaluate the effectiveness of our DQN and GNN algorithms, we compare them with three other
285 algorithms. Tabular Q-learning solves the full Bellman equation for each state-action pair for small
286 state-action sizes. 1-Step Look-Ahead performs hill-climbing by calculating the value of activating a
287 node in a state and taking into account network effect but ignoring future states. Whittle Index is a
288 traditionally optimal method for solving RMBAs without considering network effects.

289 **6 Results & Discussion**

290 **6.1 Performance on Real-World Graph**

291 Figure 2 shows the average percentage of activated nodes over 30 timesteps on the India contact
292 network, aggregated across simulations on 10 random seeds. The GNN-based policy consistently
293 achieves the highest activation, converging to over 82% by timestep 30. DQN and Whittle follow
294 closely, leveling off around 80–81%, while the 1-step lookahead trails slightly behind. In contrast,
295 the no-intervention baseline stabilizes under 71%, highlighting the effectiveness of all intervention
296 strategies relative to doing nothing.

297 These results suggest that explicitly accounting for network structure can substantially improve
298 the reach of health interventions over time. In practical terms, this means more individuals are
299 consistently reached and maintained in a healthy state, even when resources are limited. Though in this
300 experiment the performance gap relative to naive baselines is relatively small, the significant number
301 and diversity of trials run suggest a statistically significant improvement. More complex scenarios
302 should significantly increase the performance disparity in favor of GNN and DQN algorithms.

303 **6.2 Optimality Verification**

304 Figure 3 shows the performance of DQN with hill-climbing compared to Tabular Q-learning, an
305 approach that gives near-optimal solutions at every timestep. We validate the optimality guarantee
306 delivered by the submodular greedy algorithm as shown in Theorem 1: DQN performs at a very
307 similar level to Tabular Q-learning. The extreme similarity in performance may be due to the small
308 graph size tested, as the runtime of Tabular Q Learning rapidly explodes on larger graphs.

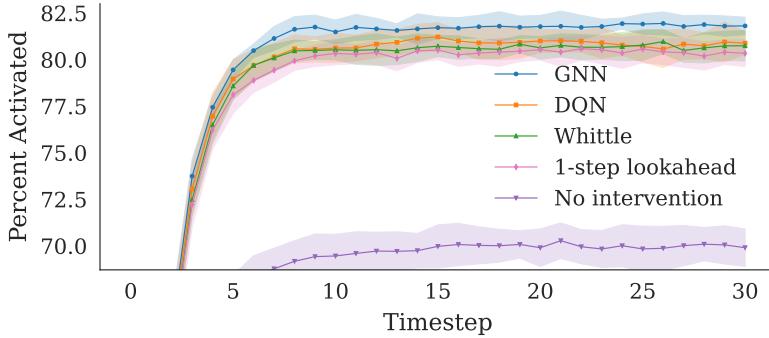


Figure 2: Mean \pm SD fraction of activated nodes over 30 timesteps on the India contact network ($n = 202$, $|E| = 692$; $k = 20$; 10 seeds \times 50 runs) shows the GNN stabilizing near 82% activation and consistently outperforming DQN, Whittle index, 1-step look-ahead, and the no-intervention baseline.

309 6.3 Computational Cost

310 Figure 4 shows the runtime difference between GNN, DQN with hill-climbing, and Tabular Q-
 311 learning. Tabular Q-learning runtime increases exponentially with increasing nodes, while GNN and
 312 DQN with hill-climbing increases about linearly. This aligns with theoretical runtime benefits in
 313 Algorithm 1 while achieving comparative performance to the optimal algorithm(see Figure 3).

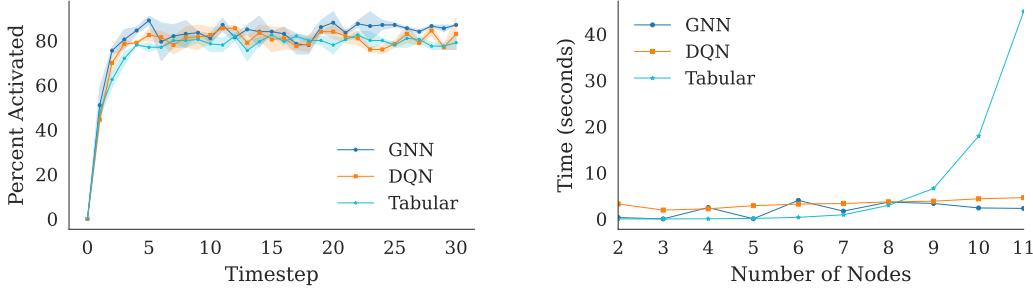


Figure 3: Mean \pm SD activation fraction over 30 timesteps on a 10-node graph. DQN and GNN match tabular Q-learning’s near-optimal performance in networked RMABs.

Figure 4: Total runtime (per epoch runtime for DQN and GNN) versus graph size n . Results reveal tabular Q-learning’s exponential run-time growth, while DQN and GNN grow linearly.

314 7 Conclusion & Future Work

315 We introduced the *NRMAB* model to capture network spill-overs in sequential resource allocation,
 316 proved its Bellman operator is both submodular and a γ -contraction – so a greedy hill-climbing policy
 317 enjoys a $(1 - 1/e)$ guarantee – and demonstrated a GNN implementation that outperforms strong
 318 baselines on contact-network data. Current experiments still rely on synthetic node attributes and
 319 fixed cascade rates; transforming real world observations into node attributes and cascade weights
 320 is pivotal to further experimentation. Current assumptions of full observability and static cascade
 321 probabilities can also be relaxed for broader applicability.

322 In future work, collecting data tailored to NRMAB enables experiments that bridge theory and
 323 practice. Partial observability modeled via a belief-state (POMDP) NRMAB can align the framework
 324 with real-world deployments. Allowing edge-specific cascade probabilities that evolve over time can
 325 capture changing behavior. Finally, our results hint at fairness–efficiency trade-offs when node values
 326 vary widely; embedding fairness constraints directly into the hill-climbing step could yield more
 327 socially responsible policies.

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718 Justification: The paper releases an implementation of NRMAB (code asset); the supplemental zip includes a README describing files, run commands, dependencies, and license, thus meeting the documentation requirement for new assets.

721 Guidelines:

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734 Answer: [NA]

735 Justification: The paper does not include crowdsourcing or research with human subjects.

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777 **A Technical Appendices and Supplementary Material**

778 Technical appendices with additional results, figures, graphs and proofs may be submitted with
 779 the paper submission before the full submission deadline (see above), or as a separate PDF in the
 780 ZIP file below before the supplementary material deadline. There is no page limit for the technical
 781 appendices.

782 **A.1 Full Submodularity Proof**

783 **Theorem 1** (Submodularity). *Given a known $V(s)$ function and a constant state s , we show that
 784 $Q(s, a)$ is submodular with respect to a .*

785 *Proof.* We demonstrate that our implementation of the Bellman equation exhibits submodular properties, which are crucial for the efficiency and effectiveness of greedy algorithms. Submodularity ensures that the marginal gain of adding an element to a set decreases as the set grows, a property leveraged in influence maximization.

789 Formally, we aim to show that for any $A \subseteq B \subseteq N$ and $v \notin B$:

$$Q(s, A \cup \{t\}) - Q(s, A) \geq Q(s, B \cup \{t\}) - Q(s, B)$$

790 where $Q(s, A)$ represents the value of taking action set A in state s .

791 The reward function $R(s, a)$ is inherently submodular. We focus on the expected future value
 792 component:

$$\sigma(a) = \sum_{s', u} P_G(s' | u) P(u | s, a) V(s')$$

793 To analyze $\sigma(a)$, we model the state transitions using coupled probabilistic simulations. Specifically,
 794 for each node $v \in \mathcal{V}$, we simulate two coin flips:

- 795 • x_v : Outcome under passive action with probability $P(s = s_0, a = 0, u = u_1)$.
- 796 • y_v : Outcome under active action with probability $P(s = s_0, a = 1, u = u_1)$.

797 We couple these coin flips such that if x_v results in activation ($u = 1$), then y_v also results in
 798 activation. This coupling reflects the assumption that active actions have transition probabilities at
 799 least as good as passive actions, ensuring:

$$\begin{aligned} P(s = 0, a = 1, u = 1) &\geq P(s = 0, a = 0, u = 1), \\ P(s = 1, a = 1, u = 1) &\geq P(s = 1, a = 0, u = 1). \end{aligned}$$

800 Additionally, for each edge $e \in \mathcal{E}$, we simulate a coin flip z_e with bias $p_{v,w}$ to determine if an
 801 active node activates its neighbor via a cascade. A heads outcome denotes an active edge, leading to
 802 activation, while tails denote no activation.

803 Through these coupled simulations, we can deterministically determine the set of active nodes
 804 after applying an action. Let $\sigma_{XY}(A)$ denote the set of active nodes after the Transition Step, and
 805 $\sigma_Z(\sigma_{XY}(A))$ denote the set of active nodes after both Transition and Cascade Steps.

806 We establish the following properties:

- 807 1. $\sigma_{XY}(A) \subseteq \sigma_{XY}(B)$ for $A \subseteq B$. This is because adding more actions (from A to B) cannot
 decrease the set of active nodes due to the coupling of x_n and y_n .
- 809 2. $\sigma_{XY}(A \cup \{t\}) \setminus \sigma_{XY}(A) = \sigma_{XY}(B \cup \{t\}) \setminus \sigma_{XY}(B) = v'$, where v' represents the newly
 activated nodes resulting from adding action t . This holds because the additional action
 t affects nodes in the same manner regardless of the existing set A or B , thanks to the
 coupling ensuring $y_v \geq x_v$.

813 Using these properties, the submodularity inequality can be rewritten for the independent cascade as:

$$\begin{aligned} \sigma_Z(\sigma_{XY}(A \cup \{v\})) - \sigma_Z(\sigma_{XY}(A)) \\ \geq \sigma_Z(\sigma_{XY}(B \cup \{v\})) - \sigma_Z(\sigma_{XY}(B)). \end{aligned}$$

814 This inequality demonstrates that the number of active nodes after an action is submodular with
 815 respect to the size of the action set.

816 Since $V(s)$ depends directly on the total weighted node value and each active node contributes
 817 positively, $V(\sigma_{X,Y,Z}(A))$ is also submodular. Consequently, our expected future value can be
 818 formulated as:

$$\sigma(A) = \sum_{X,Y,Z} P(XYZ) \cdot V(\sigma_{X,Y,Z}(A))$$

819 This is a non-negative linear combination of submodular functions, maintaining submodularity.
 820 Therefore, $Q(s, a)$, being a sum of submodular functions, is itself submodular.

821

□

822 A.2 Failure in Traditional Proof for Bellman Equation Convergence

823 For any two value functions $V, W : \mathcal{S} \rightarrow \mathbb{R}$, let

$$(HV)(s) = \max_{a \in \mathcal{A}} \left\{ R(s, a) + \gamma \mathbb{E}[V(S') | s, a] \right\},$$

824 and define HW analogously. Choose $a^*(s) \in \arg \max_a Q_V(s, a)$, where $Q_V(s, a) = R(s, a) +$
 825 $\gamma \mathbb{E}[V(S') | s, a]$. Then

$$\begin{aligned} |(HV)(s) - (HW)(s)| &= \left| Q_V(s, a^*(s)) - \max_a Q_W(s, a) \right| \\ &\leq \left| Q_V(s, a^*(s)) - Q_W(s, a^*(s)) \right| \\ &\leq \gamma \|V - W\|_\infty, \end{aligned}$$

826 and taking the supremum over s yields the γ -contraction.

827 The proof relies on re-using the *same* action $a^*(s)$ under both V and W . Algorithm 1, however,
 828 returns $\tilde{a}(s, V)$ that is merely near-optimal for V ; when W differs from V , the algorithm may choose
 829 an entirely different $\tilde{a}(s, W)$. Consequently we can bound only

$$|(\tilde{H}V)(s) - (\tilde{H}W)(s)| \leq \underbrace{|Q_V(s, \tilde{a}(s, V)) - Q_W(s, \tilde{a}(s, V))|}_{\leq \gamma \|V - W\|_\infty} + \underbrace{|Q_W(s, \tilde{a}(s, V)) - Q_W(s, \tilde{a}(s, W))|}_{\text{loss from approximate actions}},$$

830 and the second term has *no* γ factor. Hence \tilde{H} need not be a contraction, and classical
 831 Banach-fixed-point arguments fail. The convergence analysis in Section 4.2 circumvents this obstacle
 832 by treating B as a Multi-Bellman operator and exploiting the structure of repeated hill-climbing
 833 updates instead of relying on the traditional contraction argument.

834 A.3 Expanded Proof of Contraction from Carvalho et al. [2023]

835 **Theorem 2** (Contraction). *Bellman Operator for Bellman Equation With Hill-Climbing Action
 836 Selection (B) is a γ contraction under the supremum norm $\|\cdot\|_\infty$.*

837 *Proof.* Recall from Theorem 3 that $\tilde{\mathbf{B}}^k$ is equivalent to the k -fold composition of a single-step
 838 operator $\tilde{\mathbf{B}}$, where the “state” is the meta-state $\tilde{s} = (s, A, t)$, and we add one action at a time.

839 **Single-step contraction.** Take any two Q -functions, Q_1 and Q_2 . We compute:

$$\|\tilde{\mathbf{B}}Q_1 - \tilde{\mathbf{B}}Q_2\|_\infty = \max_{(\tilde{s}_0, \tilde{a}_0)} \left| [\tilde{R}(\tilde{s}_0, a_0) + \tilde{\gamma} \max_{a_1} Q_1(\tilde{s}_1, a_1)] - [\tilde{R}(\tilde{s}_0, a_0) + \tilde{\gamma} \max_{a_1} Q_2(\tilde{s}_1, a_1)] \right|.$$

840 Since $\tilde{R}(\tilde{s}_0, a_0)$ cancels, we get

$$\|\tilde{\mathbf{B}}Q_1 - \tilde{\mathbf{B}}Q_2\|_\infty = \tilde{\gamma} \max_{(\tilde{s}_0, a_0)} \left| \max_{a_1} Q_1(\tilde{s}_1, a_1) - \max_{a_1} Q_2(\tilde{s}_1, a_1) \right|.$$

841 Using the standard inequality $|\max_x f(x) - \max_x g(x)| \leq \max_x |f(x) - g(x)|$, we obtain

$$\|\tilde{\mathbf{B}}Q_1 - \tilde{\mathbf{B}}Q_2\|_\infty \leq \tilde{\gamma} \max_{(\tilde{s}_0, a_0)} |Q_1(\tilde{s}_1, a_1) - Q_2(\tilde{s}_1, a_1)| = \tilde{\gamma} \|Q_1 - Q_2\|_\infty.$$

842 Hence $\tilde{\mathbf{B}}$ is indeed a $\tilde{\gamma}$ -contraction under the supremum norm.

843 **Composition into $(\tilde{\mathbf{B}})^k$.** By definition,

$$(\tilde{\mathbf{B}})^k = \underbrace{\tilde{\mathbf{B}} \circ \tilde{\mathbf{B}} \circ \cdots \circ \tilde{\mathbf{B}}}_{k \text{ times}}.$$

844 To show $(\tilde{\mathbf{B}})^k$ is a γ -contraction, we proceed by induction on k :

845 • For $k = 1$, we have just shown $\tilde{\mathbf{B}}$ itself contracts by factor $\tilde{\gamma}$.

846 • Assume $(\tilde{\mathbf{B}})^k$ is a $\tilde{\gamma}^k$ -contraction. Then

$$\|(\tilde{\mathbf{B}})^{k+1}Q_1 - (\tilde{\mathbf{B}})^{k+1}Q_2\|_\infty = \|\tilde{\mathbf{B}}[(\tilde{\mathbf{B}})^kQ_1] - \tilde{\mathbf{B}}[(\tilde{\mathbf{B}})^kQ_2]\|_\infty \leq \tilde{\gamma} \|(\tilde{\mathbf{B}})^kQ_1 - (\tilde{\mathbf{B}})^kQ_2\|_\infty$$

847 by the single-step contraction. Applying the induction hypothesis,

$$\|(\tilde{\mathbf{B}})^kQ_1 - (\tilde{\mathbf{B}})^kQ_2\|_\infty \leq \tilde{\gamma}^k \|Q_1 - Q_2\|_\infty.$$

848 Consequently,

$$\|(\tilde{\mathbf{B}})^{k+1}Q_1 - (\tilde{\mathbf{B}})^{k+1}Q_2\|_\infty \leq \tilde{\gamma}\tilde{\gamma}^k \|Q_1 - Q_2\|_\infty = \tilde{\gamma}^{k+1} \|Q_1 - Q_2\|_\infty.$$

849 Thus by induction, $(\tilde{\mathbf{B}})^k$ is a $\tilde{\gamma}^k$ -contraction. By definition 2 $\tilde{\gamma}^k = \gamma$, thus $\tilde{\mathbf{B}}^k$ is a γ contraction
850 under the supremum norm $\|\cdot\|_\infty$. \square

851 **Conclusion.** Since our “Bellman equation With hill-climbing action selection” is equivalent to
852 $(\tilde{\mathbf{B}})^k$, we conclude it is a γ -contraction in the sup norm. Hence, like the standard multi-Bellman
853 operator of Carvalho et al. [2023], it converges to a unique fixed point under $0 \leq \gamma < 1$ and bounded
854 rewards. \square

855 A.4 Full Proof of Equivalence for Definition 1 and 2

856 **Theorem 3** (Hill-Climbing Equivalence). *Applying k iterations of Multi-Bellman Operator for
857 Hill-Climbing Variant (Definition 2) is equivalent to one application of Bellman Operator for Bellman
858 equation with hill climbing action selection (Definition 1) with an action budget of k .*

859 We introduce the concept of a Multi-Bellman Operator defined by Carvalho et al. [2023]. Given
860 Bellman operator H and Q function q , a Multi-Bellman operator is defined as:

$$(\mathbf{H}^n q)(x_0, a_0) = \mathbb{E} \left[r(x_0, a_0) + \gamma \max_{a_1 \in \mathcal{A}} \mathbb{E} \left[r(x_1, a_1) + \gamma \max_{a_2 \in \mathcal{A}} \mathbb{E} \left[\cdots + \gamma \max_{a_n \in \mathcal{A}} q(x_n, a_n) \right] \right] \right].$$

861 From definition 2, we can reduce the algorithm from definition 1 into a Multi-Bellman operator as
862 such:

$$(\tilde{\mathbf{B}}^k Q)(s, a) = \mathbb{E} \left[\tilde{R}(\tilde{s}_0, a_0) + \gamma \max_{a_1 \in \mathcal{A}} \mathbb{E} \left[\tilde{R}(\tilde{s}_1, a_1) + \gamma \max_{a_2 \in \mathcal{A}} \mathbb{E} \left[\cdots + \gamma \max_{a_{k-1} \in \mathcal{A}} Q(\tilde{s}_{k-1}, a_{k-1}) \right] \right] \right].$$

863 In order words, we apply Bellman Operator for Hill-Climbing Action Selection once per action until
864 we reach state \tilde{s}_{k-1} , which represents $(s, \{a_0, \dots, a_k\}, k-1)$. We can then apply the actions in \tilde{s}_k to
865 s to transition into state s' .

866 *Proof.* We proceed by showing that applying k iterations of the Bellman Operator for Hill-Climbing
867 Variant is equivalent to one iteration of the Bellman equation with Hill-Climbing Action Selection,
868 which is the value $R(s, \{a_0, a_1, \dots, a_{k-1}\}) + \gamma V(s')$.

$$\tilde{B}^k V(s) = \max_{a_0 \in \mathcal{A}} \left[\tilde{R}(\tilde{s}_0, a_0) + \tilde{\gamma} \left[\max_{a_1 \in \mathcal{A} \setminus A} (\tilde{R}(\tilde{s}_1, a_1) + \tilde{\gamma} \left[\dots + \tilde{\gamma} \max_{a_k \in \mathcal{A} \setminus A} (\tilde{R}(\tilde{s}_{k-1}, a_{k-1})) + \tilde{\gamma} V(\tilde{s}_k) \right] \right] \right]$$

869 Expanding this and simplifying, we get:

$$\tilde{B}^k V(s) = (R(s, \{a_0\}) - R(s, \emptyset)) + \tilde{\gamma} \left[\frac{1}{\tilde{\gamma}} (R(s, \{a_0, a_1\}) - R(s, \{a_0\})) + \tilde{\gamma}^2 \left[\frac{1}{\tilde{\gamma}^2} (R(s, \{a_0, a_1, a_2\}) - R(s, \{a_0, a_1\})) \right] \right]$$

870

$$+ \dots + \tilde{\gamma}^{k-1} \left[\frac{1}{\tilde{\gamma}^{k-1}} (R(s, \{a_0, \dots, a_{k-1}\}) - R(s, \{a_0, \dots, a_{k-2}\})) + \tilde{\gamma}^k V(\tilde{s}_k) \right]$$

871 Notice that $R(s, \{a_0\}) - \tilde{\lambda} \frac{1}{\tilde{\lambda}} (R(s, \{a_0\})) = 0$, $\tilde{\lambda} \frac{1}{\tilde{\lambda}} R(s, \{a_0, a_1\}) - \tilde{\lambda}^2 \frac{1}{\tilde{\lambda}^2} R(s, \{a_0, a_1\}) = 0$, and so
 872 on. Thus, our $\tilde{B}^k V(s)$ simplifies to

$$\tilde{B}^k V(s) = -R(s, \emptyset) + R(s, \{a_0, \dots, a_{k-1}\})$$

873 Since $R(s, \emptyset) = 0$ and $\tilde{\gamma}^k = \gamma$, we ultimately arrive at

$$\tilde{B}^k V(s) = R(s, \{a_0, \dots, a_{k-1}\}) + \gamma V(\tilde{s}_k)$$

874 However, at $s_k, t = k$ and by Definition 2 we transition our state into $\tilde{s}' = (s', \emptyset, 0)$ which can be
 875 simplified to s' . So, with an additional application of \tilde{B} , our final formulation becomes

$$\tilde{B}^k V(s) = R(s, \{a_0, \dots, a_{k-1}\}) + \gamma V(s')$$

876 Note that by Definition 2, we have selected the exact same actions as we would have using Bellman
 877 equation with Hill-Climbing Action Selection, and the final value of $\tilde{B}^k V(s)$ is equivalent to that of
 878 $BV(s)$. This concludes our proof. \square