

quent case, however, the Court found that compelling property owners to facilitate the speech of others by providing access to their property did not violate the First Amendment.<sup>576</sup> Nor was there a constitutional violation where compulsory fees were used to subsidize the speech of others.<sup>577</sup>

Other governmental efforts to compel speech have also been held by the Supreme Court to violate the First Amendment; these include a North Carolina statute that required professional fundraisers for charities to disclose to potential donors the gross percentage of revenues retained in prior charitable solicitations,<sup>578</sup> a Florida statute that required newspapers to grant political candidates equal space to reply to the newspapers' criticism and attacks on their records,<sup>579</sup> an Ohio statute that prohibited the distribution of anonymous campaign literature,<sup>580</sup> and a Massachusetts statute that required private citizens who organized a parade to include among

<sup>576</sup> As to the question of whether one can be required to allow others to speak on his property, compare the Court's opinion in *PruneYard Shopping Center v. Robins*, 447 U.S. 74, 85–88 (1980) (upholding a state requirement that privately owned shopping centers permit others to engage in speech or petitioning on their property) with Justice Powell's concurring opinion in the same case, *id.* at 96 (would limit the holding to situations where a property owner did not feel compelled to disassociate themselves from the permitted speech).

<sup>577</sup> The First Amendment does not preclude a public university from charging its students an activity fee that is used to support student organizations that engage in extracurricular speech, provided that the money is allocated to those groups by use of viewpoint-neutral criteria. *Board of Regents of the Univ. of Wisconsin System v. Southworth*, 529 U.S. 217 (2000) (upholding fee except to the extent a student referendum substituted majority determinations for viewpoint neutrality in allocating funds). Nor does the First Amendment preclude the government from "compel[ling] financial contributions that are used to fund advertising," provided that such contributions do not finance "political or ideological" views. *Glickman v. Wileman Bros. & Elliott, Inc.*, 521 U.S. 457, 471, 472 (1997) (upholding Secretary of Agriculture's marketing orders that assessed fruit producers to cover the expenses of generic advertising of California fruit). But, for compelled financial contributions to be constitutional, the advertising they fund must be, as in *Glickman*, "ancillary to a more comprehensive program restricting marketing autonomy" and not "the principal object of the regulatory scheme." *United States v. United Foods, Inc.*, 533 U.S. 405, 411, 412 (2001) (striking down Secretary of Agriculture's mandatory assessments, used for advertising, upon handlers of fresh mushrooms). The First Amendment is, however, not violated when the government compels financial contributions to fund *government* speech, even if the contributions are raised through a targeted assessment rather than through general taxes. *Johanns v. Livestock Marketing Ass'n*, 544 U.S. 550 (2005).

<sup>578</sup> *Riley v. National Fed'n of the Blind of North Carolina*, 487 U.S. 781 (1988). In *Illinois ex rel. Madigan v. Telemarketing Assocs., Inc.*, 538 U.S. 600, 605 (2003), the Supreme Court held that a fundraiser who has retained 85 percent of gross receipts from donors, but falsely represented that "a significant amount of each dollar donated would be paid over to" a charitable organization, could be sued for fraud.

<sup>579</sup> *Miami Herald Publishing Co. v. Tornillo*, 418 U.S. 241 (1974). In *Pacific Gas & Electric Co. v. Public Utilities Comm'n*, 475 U.S. 1 (1986), a Court plurality held that a state could not require a privately owned utility company to include in its billing envelopes views of a consumer group with which it disagrees.

<sup>580</sup> *McIntyre v. Ohio Elections Commission*, 514 U.S. 334 (1995).