

laws of the State in which they reside.”¹⁷⁷³ Thus, one of the earliest equal protection decisions struck down the administration of a facially lawful licensing ordinance that was being applied to discriminate against Chinese.¹⁷⁷⁴ In many subsequent cases, however, the Court recognized a permissible state interest in distinguishing between its citizens and aliens by restricting enjoyment of resources and public employment to its own citizens.¹⁷⁷⁵ But, in *Hirabayashi v. United States*,¹⁷⁷⁶ the Court announced that “[d]istinctions between citizens solely because of their ancestry” were “odious to a free people whose institutions are founded upon the doctrine of equality.” And, in *Korematsu v. United States*,¹⁷⁷⁷ classifications based upon race and nationality were said to be suspect and subject to the “most rigid scrutiny.” These dicta resulted in a 1948 decision that appeared to call into question the rationale of the “particular interest” doctrine under which earlier discrimination had been justified. In the 1948 decision, the Court held void a statute barring issuance of commercial fishing licenses to persons “ineligible to citizenship,” which in effect meant resident alien Japanese.¹⁷⁷⁸

¹⁷⁷³ *Graham v. Richardson*, 403 U.S. 365, 371 (1971). See also *Yick Wo v. Hopkins*, 118 U.S. 356, 369 (1886); *Truax v. Raich*, 239 U.S. 33, 39 (1915); *Takahashi v. Fish & Game Comm’n*, 334 U.S. 410, 420 (1948). Aliens, even unlawful aliens, are “persons” to whom the Fifth and Fourteenth Amendments apply. *Plyler v. Doe*, 457 U.S. 202, 210–16 (1982). The Federal Government may not discriminate invidiously against aliens, *Mathews v. Diaz*, 426 U.S. 67, 77 (1976). However, because of the plenary power delegated by the Constitution to the national government to deal with aliens and naturalization, federal classifications are judged by less demanding standards than are those of the states, and many classifications that would fail if attempted by the states have been sustained because Congress has made them. *Id.* at 78–84; *Fiallo v. Bell*, 430 U.S. 787 (1977). Additionally, state discrimination against aliens may fail because it imposes burdens not permitted or contemplated by Congress in its regulations of admission and conditions of admission. *Hines v. Davidowitz*, 312 U.S. 52 (1941); *Toll v. Moreno*, 458 U.S. 1 (1982). Such state discrimination may also violate treaty obligations and be void under the Supremacy Clause, *Askura v. City of Seattle*, 265 U.S. 332 (1924), and some federal civil rights statutes, such as 42 U.S.C. § 1981, protect resident aliens as well as citizens. *Graham v. Richardson*, 403 U.S. at 376–80.

¹⁷⁷⁴ *Yick Wo v. Hopkins*, 118 U.S. 356 (1886).

¹⁷⁷⁵ *McGready v. Virginia*, 94 U.S. 391 (1877); *Patsone v. Pennsylvania*, 232 U.S. 138 (1914) (limiting aliens’ rights to develop natural resources); *Hauenstein v. Lynham*, 100 U.S. 483 (1880); *Blythe v. Hinckley*, 180 U.S. 333 (1901) (restriction of devolution of property to aliens); *Terrace v. Thompson*, 263 U.S. 197 (1923); *Porterfield v. Webb*, 263 U.S. 225 (1923); *Webb v. O’Brien*, 263 U.S. 313 (1923); *Frick v. Webb*, 263 U.S. 326 (1923) (denial of right to own and acquire land); *Heim v. McCall*, 239 U.S. 175 (1915); *People v. Crane*, 214 N.Y. 154, 108 N.E. 427, *aff’d*, 239 U.S. 195 (1915) (barring public employment to aliens); *Ohio ex rel. Clarke v. Deckebach*, 274 U.S. 392 (1927) (prohibiting aliens from operating poolrooms). The Court struck down a statute restricting the employment of aliens by private employers, however. *Truax v. Raich*, 239 U.S. 33 (1915).

¹⁷⁷⁶ 320 U.S. 81, 100 (1943).

¹⁷⁷⁷ 323 U.S. 214, 216 (1944).

¹⁷⁷⁸ *Takahashi v. Fish & Game Comm’n*, 334 U.S. 410 (1948).