

Sec. 10—Powers Denied to the States

Cl. 1—Treaties, Coining Money, Etc.

providing that checks drawn on local banks should, at the option of the bank, be payable in exchange drafts, was held valid.¹⁹¹¹

Bills of Attainder

Statutes passed after the Civil War with the intent and result of excluding persons who had aided the Confederacy from following certain callings, by the device of requiring them to take an oath that they had never given such aid, were held invalid as being bills of attainder, as well as *ex post facto* laws.¹⁹¹²

Other attempts to raise bill-of-attainder claims have been unsuccessful. A Court majority denied that a municipal ordinance that required all employees to execute oaths that they had never been affiliated with Communist or similar organizations, violated the clause, on the grounds that the ordinance merely provided standards of qualifications and eligibility for employment.¹⁹¹³ A law that prohibited any person convicted of a felony and not subsequently pardoned from holding office in a waterfront union was not a bill of attainder because the “distinguishing feature of a bill of attainder is the substitution of a legislative for a judicial determination of guilt” and the prohibition “embodies no further implications of appellant’s guilt than are contained in his 1920 judicial conviction.”¹⁹¹⁴

Ex Post Facto Laws

Scope of the Provision.—The prohibition against state *ex post facto* laws, like the cognate restriction imposed on the Federal Government by § 9, relates only to penal and criminal legislation and not to civil laws that affect private rights adversely.¹⁹¹⁵ Distinguishing between civil and penal laws was at the heart of the Court’s decision in *Smith v. Doe*¹⁹¹⁶ upholding application of Alaska’s “Megan’s Law” to sex offenders who were convicted before the law’s en-

¹⁹¹¹ *Farmers & Merchants Bank v. Federal Reserve Bank*, 262 U.S. 649, 659 (1923).

¹⁹¹² *Cummings v. Missouri*, 71 U.S. (4 Wall.) 277, 323 (1867); *Klinger v. Missouri*, 80 U.S. (13 Wall.) 257 (1872); *Pierce v. Carskadon*, 83 U.S. (16 Wall.) 234, 239 (1873).

¹⁹¹³ *Garner v. Board of Pub. Works*, 341 U.S. 716, 722–723 (1951). *Cf.* *Konigsberg v. State Bar of California*, 366 U.S. 36, 47 n.9 (1961).

¹⁹¹⁴ *De Veau v. Braisted*, 363 U.S. 144, 160 (1960). Presumably, *United States v. Brown*, 381 U.S. 437 (1965), does not qualify this decision.

¹⁹¹⁵ *Calder v. Bull*, 3 U.S. (3 Dall.) 386, 390 (1798); *Watson v. Mercer*, 33 U.S. (8 Pet.) 88, 110 (1834); *Baltimore and Susquehanna R.R. v. Nesbit*, 51 U.S. (10 How.) 395, 401 (1850); *Carpenter v. Pennsylvania*, 58 U.S. (17 How.) 456, 463 (1855); *Loche v. New Orleans*, 71 U.S. (4 Wall.) 172 (1867); *Orr v. Gilman*, 183 U.S. 278, 285 (1902); *Kentucky Union Co. v. Kentucky*, 219 U.S. 140 (1911). In *Eastern Enterprises v. Apfel*, 524 U.S. 498, 538 (1998) (concurring), Justice Thomas indicated a willingness to reconsider *Calder* to determine whether the clause should apply to civil legislation.

¹⁹¹⁶ 538 U.S. 84 (2003).