

Sec. 1—The Congress

Legislative Powers

it by its parent body. The enabling resolution that gives it life also contains the grant and limitations of the committee's power.²²⁸ In *Watkins v. United States*,²²⁹ Chief Justice Warren cautioned that "[b]roadly drafted and loosely worded . . . resolutions can leave tremendous latitude to the discretion of the investigators. The more vague the committee's charter is, the greater becomes the possibility that the committee's specific actions are not in conformity with the will of the parent house of Congress." Speaking directly of the authorizing resolution that created the House Un-American Activities Committee,²³⁰ the Chief Justice thought it "difficult to imagine a less explicit authorizing resolution."²³¹

But the far-reaching implications of these remarks were circumscribed by *Barenblatt v. United States*,²³² in which the Court, "[g]ranted the vagueness of the Rule," noted that Congress had long since put upon it a persuasive gloss of legislative history through practice and interpretation, which, read with the enabling resolution, showed that "the House has clothed the Un-American Activities Committee with pervasive authority to investigate Communist activities in this country."²³³ "[W]e must conclude that [the Committee's] authority to conduct the inquiry presently under consideration is unassailable, and that . . . the Rule cannot be said to be constitutionally infirm on the score of vagueness."²³⁴

Because of the usual precision with which authorizing resolutions have generally been drafted, few controversies have arisen about whether a committee has projected its inquiry into an area not sanctioned by the parent body.²³⁵ But in *United States v. Rumely*,²³⁶ the Court held that the House of Representatives, in authorizing a select committee to investigate lobbying activities devoted to the promotion or defeat of legislation, did not thereby intend to empower the committee to probe activities of a lobbyist that were unconnected with his representations directly to Congress but rather designed to influence public opinion by distribution of literature. Consequently the committee was without authority to compel the

²²⁸ *United States v. Rumely*, 345 U.S. 41, 44 (1953).

²²⁹ 354 U.S. 178, 201 (1957).

²³⁰ The Committee has since been abolished.

²³¹ *Watkins v. United States*, 354 U.S. 178, 202 (1957).

²³² 360 U.S. 109 (1959).

²³³ 360 U.S. at 117–18.

²³⁴ 360 U.S. at 122–23. But note that in *Stamler v. Willis*, 415 F.2d 1365 (7th Cir. 1969), *cert. denied*, 399 U.S. 929 (1970), the court ordered to trial a civil suit contesting the constitutionality of the rule establishing the committee on allegations of overbreadth and overbroad application, holding that *Barenblatt* did not foreclose the contention.

²³⁵ *But see* *Tobin v. United States*, 306 F.2d 270 (D.C. Cir. 1962), *cert. denied*, 371 U.S. 902 (1962).

²³⁶ 345 U.S. 41 (1953).