

nia and protected policies effected in California on the lives of California residents. The tax cannot be sustained whether as laid on property, business done, or transactions carried on, within California, or as a tax on a privilege granted by that state.<sup>491</sup>

### Procedure in Taxation

**Generally.**—The Supreme Court has never decided exactly what due process is required in the assessment and collection of general taxes. Although the Court has held that “notice to the owner at some stage of the proceedings, as well as an opportunity to defend, is essential” for imposition of special taxes, it has also ruled that laws for assessment and collection of general taxes stand upon a different footing and are to be construed with the utmost liberality, even to the extent of acknowledging that no notice whatever is necessary.<sup>492</sup> Due process of law as applied to taxation does not mean judicial process;<sup>493</sup> neither does it require the same kind of notice as is required in a suit at law, or even in proceedings for taking private property under the power of eminent domain.<sup>494</sup> Due process is satisfied if a taxpayer is given an opportunity to test the validity of a tax at any time before it is final, whether before a board having a quasi-judicial character, or before a tribunal provided by the state for such purpose.<sup>495</sup>

**Notice and Hearing in Relation to Taxes.**—“Of the different kinds of taxes which the State may impose, there is a vast number of which, from their nature, no notice can be given to the taxpayer, nor would notice be of any possible advantage to him, such as poll taxes, license taxes (not dependent upon the extent of his business), and generally, specific taxes on things, or persons, or oc-

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<sup>491</sup> *Connecticut Gen. Life Ins. Co. v. Johnson*, 303 U.S. 77 (1938). When policy loans to residents are made by a local agent of a foreign insurance company, in the servicing of which notes are signed, security taken, interest collected, and debts are paid within the State, such credits are taxable to the company, notwithstanding that the promissory notes evidencing such credits are kept at the home office of the insurer. *Metropolitan Life Ins. Co. v. City of New Orleans*, 205 U.S. 395 (1907). But when a resident policyholder's loan is merely charged against the reserve value of his policy, under an arrangement for extinguishing the debt and interest thereon by deduction from any claim under the policy, such credit is not taxable to the foreign insurance company. *Orleans Parish v. New York Life Ins. Co.*, 216 U.S. 517 (1910). Premiums due from residents on which an extension has been granted by foreign companies also are credits on which the latter may be taxed by the State of the debtor's domicile. *Liverpool & L. & G. Ins. Co. v. Orleans Assessors*, 221 U.S. 346 (1911). The mere fact that the insurers charge these premiums to local agents and give no credit directly to policyholders does not enable them to escape this tax.

<sup>492</sup> *Turpin v. Lemon*, 187 U.S. 51, 58 (1902); *Glidden v. Harrington*, 189 U.S. 255 (1903).

<sup>493</sup> *McMillen v. Anderson*, 95 U.S. 37, 42 (1877).

<sup>494</sup> *Bell's Gap R.R. v. Pennsylvania*, 134 U.S. 232, 239 (1890).

<sup>495</sup> *Hodge v. Muscatine County*, 196 U.S. 276 (1905).