

Sec. 7—Bills and Resolutions

Cls. 1–3—Legislative Process

However, in *Wright v. United States*,⁵⁰⁶ the Court held that the President's return of a bill to the Secretary of the Senate on the tenth day after presentment, during a three-day adjournment by the originating House only, was an effective return. In the first place, the Court thought, the pocket veto clause referred only to an adjournment of "the Congress," and here only the Senate, the originating body, had adjourned. The President can return the bill to the originating House if that body be in an intrasession adjournment, because there is no "practical difficulty" in effectuating the return. "The organization of the Senate continued and was intact. The Secretary of the Senate was functioning and was able to receive, and did receive the bill."⁵⁰⁷ Such a procedure complied with the constitutional provisions. "The Constitution does not define what shall constitute a return of a bill or deny the use of appropriate agencies in effecting the return."⁵⁰⁸ The concerns activating the Court in *The Pocket Veto Case* were not present. There was no indefinite period in which a bill was in a state of suspended animation with public uncertainty over the outcome. "When there is nothing but such a temporary recess the organization of the House and its appropriate officers continue to function without interruption, the bill is properly safeguarded for a very limited time and is promptly reported and may be reconsidered immediately after the short recess is over."⁵⁰⁹

Even though at a certain level of generality the cases are consistent because of factual differences, the Supreme Court has not had occasion to review the issue again and resolve the tension between them. But, in *Kennedy v. Sampson*,⁵¹⁰ an appellate court held that a return is not prevented by an intra-session adjournment of any length by one or both houses of Congress, so long as the originating house arranged for receipt of veto messages. The court stressed

⁵⁰⁶ 302 U.S. 583 (1938).

⁵⁰⁷ 302 U.S. at 589–90.

⁵⁰⁸ 302 U.S. at 589.

⁵⁰⁹ 302 U.S. at 595.

⁵¹⁰ 511 F.2d 430 (D.C. Cir. 1974). The Administration declined to appeal the case to the Supreme Court. The adjournment here was for five days. Subsequently, the President attempted to pocket veto two other bills, one during a 32-day recess and one during the period in which Congress had adjourned *sine die* from the first to the second session of the 93d Congress. After renewed litigation, the Administration entered its consent to a judgment that both bills had become law, *Kennedy v. Jones*, 412 F. Supp. 353 (D.D.C., decree entered April 13, 1976), and it was announced that President Ford "will use the return veto rather than the pocket veto during intra-session and intersession recesses and adjournments of the Congress," provided that the House to which the bill must be returned has authorized an officer to receive vetoes during the period it is not in session. President Reagan repudiated this agreement and vetoed a bill during an intersession adjournment. Although the lower court applied *Kennedy v. Sampson* to strike down the exercise of the power, the case was mooted prior to Supreme Court review. *Barnes v. Kline*, 759 F.2d 21 (D.C. Cir. 1985), *vacated and remanded to dismiss sub nom.* *Burke v. Barnes*, 479 U.S. 361 (1987).