

Sec. 2—Powers, Duties of the President Cl. 2—Treaties and Appointment of Officers

In *Edmond v. United States*,⁵¹² the Court reviewed its pronouncements regarding the definition of “inferior officer” and, disregarding some implications of its prior decisions, seemingly settled, unanimously, on a pragmatic characterization. Thus, the importance of the responsibilities assigned an officer, the fact that duties were limited, that jurisdiction was narrow, and that tenure was limited, are only factors but are not definitive.⁵¹³ “Generally speaking, the term ‘inferior officer’ connotes a relationship with some higher ranking officer or officers below the President: Whether one is an ‘inferior’ officer depends on whether he has a superior. It is not enough that other officers may be identified who formally maintain a higher rank, or possess responsibilities of a greater magnitude. If that were the intention, the Constitution might have used the phrase ‘lesser officer.’ Rather, in the context of a Clause designed to preserve political accountability relative to important Government assignments, we think it evident that ‘inferior officers’ are officers whose work is directed and supervised at some level by others who were appointed by Presidential nomination with the advice and consent of the Senate.”⁵¹⁴

Thus, officers who are not “inferior Officers” are principal officers who must be appointed by the President with the advice and consent of the Senate in order to make sure that all the business of the Executive will be conducted under the supervision of officers appointed by the President with Senate approval.⁵¹⁵ Further, the Framers intended to limit the “diffusion” of the appointing power

the Constitution as capable of being vested by Congress with the appointing power. *Auffmordt v. Hedden*, 137 U.S. 310, 327 (1890). See *Go-Bart Importing Co. v. United States*, 282 U.S. 344, 352–53 (1931); *Burnap v. United States*, 252 U.S. 512, 516–17 (1920); *Germaine*, 99 U.S. at 511–12.

⁵¹² 520 U.S. 651 (1997).

⁵¹³ 520 U.S. at 661–62.

⁵¹⁴ 520 U.S. at 662–63. The case concerned whether the Secretary of Transportation, a presidential appointee with the advice and consent of the Senate, could appoint judges of the Coast Guard Court of Military Appeals; necessarily, the judges had to be “inferior” officers. In related cases, the Court held that designation or appointment of military judges, who are “officers of the United States,” does not violate the Appointments Clause. The judges are selected by the Judge Advocate General of their respective branch of the Armed Forces. These military judges, however, were already commissioned officers who had been appointed by the President with the advice and consent of the Senate, so that their designation simply and permissibly was an assignment to them of additional duties that did not need a second formal appointment. *Weiss v. United States*, 510 U.S. 163 (1994). However, the appointment of civilian judges to the Coast Guard Court of Military Review by the same method was impermissible; they had either to be appointed by an officer who could exercise appointment-clause authority or by the President, and their actions were not salvageable under the de facto officer doctrine. *Ryder v. United States*, 515 U.S. 177 (1995).

⁵¹⁵ *Freytag v. Commissioner*, 501 U.S. 868, 919 (1991) (Justice Scalia concurring).