Sec. 1—Judicial Power, Courts, Judges

Habeas Corpus: Congressional and Judicial Control.—

The writ of habeas corpus 261 has a special status because its suspension is forbidden, except in narrow circumstances, by Article I, \S 9, cl. 2. The writ also has a venerable common law tradition, long antedating its recognition by the first Congress in the Judiciary Act of 1789, 262 as a means "to relieve detention by executive authorities without judicial trial." 263 Nowhere in the Constitution, however, is the power to issue the writ vested in the federal courts, which raises the question of whether Congress could suspend the writ de facto by declining to authorize its issuance. In other words, is a statute needed to make the writ available or does the right to habeas corpus stem by implication from the Suspension Clause or from the grant of judicial power? 264

Since Chief Justice Marshall's opinion in *Ex parte Bollman*,²⁶⁵ it was generally ²⁶⁶ accepted that "the power to award the writ by any of the courts of the United States, must be given by written law." ²⁶⁷ As Marshall explained, however, the suspension clause was an "injunction," an "obligation" to provide "efficient means by which this great constitutional privilege should receive life and activity; for if the means be not in existence, the privilege itself would be lost, although no law for its suspension should be enacted." ²⁶⁸ And

²⁶¹ Reference to the "writ of habeas corpus" is to the "Great Writ," habeas corpus ad subjiciendum, by which a court would inquire into the lawfulness of a detention of the petitioner. Ex parte Bollman, 8 U.S. (4 Cr.) 75, 95 (1807). For other uses, see Carbo v. United States, 364 U.S. 611 (1961); Price v. Johnston, 334 U.S. 266 (1948). Technically, federal prisoners no longer utilize the writ of habeas corpus in seeking post-conviction relief, now the largest office of the writ, but proceed under 28 U.S.C. § 2255, on a motion to vacate judgment. Intimating that if § 2255 afforded prisoners a less adequate remedy than they would have under habeas corpus, it would be unconstitutional, the Court in United States v. Hayman, 342 U.S. 205 (1952), held the two remedies to be equivalent. Cf. Sanders v. United States, 373 U.S. 1, 14 (1963). The claims cognizable under one are cognizable under the other. Kaufman v. United States, 394 U.S. 217 (1969). Therefore, the term habeas corpus is used here to include the § 2255 remedy. There is a plethora of writings about the writ. See, e.g., Hart & Wechsler (6th ed), supra at 1153–1310; Developments in the Law: Federal Habeas Corpus, 83 Harv. L. Rev. 1038 (1970).

²⁶² Act of Sept. 24, 1789, ch. 20, § 14, 1 Stat. 82.

 $^{^{263}}$ INS v. St. Cyr, 533 U.S. 289, 301 (2001), quoted in Rasul v. Bush, 542 U.S. 466, 474 (2004).

²⁶⁴ Professor Chafee contended that by the time of the Constitutional Convention the right to *habeas corpus* was so well established no affirmative authorization was needed. *The Most Important Human Right in the Constitution*, 32 B.U.L. Rev. 143, 146 (1952). *But compare* Collins, *Habeas Corpus for Convicts: Constitutional Right or Legislative Grace?*, 40 Calif. L. Rev. 335, 344–345 (1952).

²⁶⁵ 8 U.S. (4 Cr.) 75 (1807).

²⁶⁶ 8 U.S. at 94. See also Ex parte Dorr, 44 U.S. (3 How.) 103 (1845).

²⁶⁷ 8 U.S. at 64.

 $^{^{268}}$ 8 U.S. at 95. In quoting the clause, Marshall renders "shall not be suspended" as "should not be suspended."