

provided only that there are grounds to obtain federal jurisdiction.<sup>137</sup> However, in *Pennhurst State School & Hospital v. Halderman*,<sup>138</sup> the Court, five-to-four, held that *Young* did not permit suits in federal courts against state officers alleging violations of state law. In the Court's view, *Young* was necessary to promote the supremacy of federal law, a basis that disappears if the violation alleged is of state law. The Court also still adheres to the doctrine, first pronounced in *Madrazo*,<sup>139</sup> that some suits against officers are "really" against the state<sup>140</sup> and are barred by the state's immunity, such as when the suit involves state property or asks for relief which clearly calls for the exercise of official authority, such as paying money out of the treasury to remedy past harms.<sup>141</sup>

For example, a suit to prevent tax officials from collecting death taxes arising from the competing claims of two states as being the last domicile of the decedent foundered upon the conclusion that there could be no credible claim of violation of the Constitution or federal law; state law imposed the obligation upon the officials and "in reality" the action was against the state.<sup>142</sup> Suits against state officials to recover taxes have also been made increasingly difficult to maintain. Although the Court long ago held that the sovereign immunity of the state prevented a suit to recover money in the state

<sup>137</sup> Typically, the plaintiff would be in federal court under diversity jurisdiction, cf. *Martin v. Lankford*, 245 U.S. 547, 551 (1918), perhaps under admiralty jurisdiction, *Florida Dep't of State v. Treasure Salvors*, 458 U.S. 670 (1982), or under federal question jurisdiction. *Verizon Md. Inc. v. Public Serv. Comm'n of Md.*, 535 U.S. 635 (2002). In the last instance, federal courts are obligated first to consider whether the issues presented may be decided on state law grounds before reaching federal constitutional grounds, and thus relief may be afforded on state law grounds solely. Cf. *Siler v. Louisville & Nashville R.R.*, 213 U.S. 175, 193 (1909); *Hagans v. Lavine*, 415 U.S. 528, 546–47 & n.12 (1974). In a case removed from state court, presence of a claim barred by the Eleventh Amendment does not destroy jurisdiction over non-barred claims. *Wisconsin Dep't of Corrections v. Schacht*, 524 U.S. 381 (1998).

<sup>138</sup> 465 U.S. 89 (1984).

<sup>139</sup> *Governor of Georgia v. Madrazo*, 26 U.S. (1 Pet.) 110 (1828).

<sup>140</sup> E.g., *Ford Motor Co. v. Department of the Treasury*, 323 U.S. 459, 464 (1945).

<sup>141</sup> In *Frew v. Hawkins*, 540 U.S. 431 (2004), Texas, which was under a consent decree regarding its state Medicaid program, attempted to extend the reasoning of *Pennhurst*, arguing that unless an actual violation of federal law had been found by a court, then such court would be without jurisdiction to enforce such decree. The Court, in a unanimous opinion, declined to so extend the Eleventh Amendment, noting, among other things, that the principles of federalism were served by giving state officials the latitude and discretion to enter into enforceable consent decrees. *Id.* at 442.

<sup>142</sup> *Worcester County Trust Co. v. Riley*, 302 U.S. 292 (1937). See also *Old Colony Trust Co. v. Seattle*, 271 U.S. 426 (1926). *Worcester County* remains viable. *Cory v. White*, 457 U.S. 85 (1982). The actions were under the Federal Interpleader Act, 49 Stat. 1096 (1936), 28 U.S.C. § 1335, under which other actions against officials have been allowed. E.g., *Treines v. Sunshine Mining Co.*, 308 U.S. 66 (1939) (joinder of state court judge and receiver in interpleader proceeding in which state had no interest and neither judge nor receiver was enjoined by final decree). See also *Misouri v. Fiske*, 290 U.S. 18 (1933).