

Sec. 2—Judicial Power and Jurisdiction

Cl. 1—Cases and Controversies

case, are constitutionally void.”⁹⁸⁷ The Court rejected the contention that the doctrine of sovereign immunity should be relaxed as inapplicable to suits for specific relief as distinguished from damage suits, saying: “The Government, as representative of the community as a whole, cannot be stopped in its tracks by any plaintiff who presents a disputed question of property or contract right.”⁹⁸⁸

Suits against officers involving the doctrine of sovereign immunity have been classified into four general groups by Justice Frankfurter. First, there are those cases in which the plaintiff seeks an interest in property which belongs to the government or calls “for an assertion of what is unquestionably official authority.”⁹⁸⁹ Such suits, of course, cannot be maintained.⁹⁹⁰ Second, cases in which action adverse to the interests of a plaintiff is taken under an unconstitutional statute or one alleged to be so. In general these suits

⁹⁸⁷ 337 U.S. at 701–02. This rule was applied in *Goldberg v. Daniels*, 231 U.S. 218 (1913), which also involved a sale of government surplus property. After the Secretary of the Navy rejected the highest bid, plaintiff sought mandamus to compel delivery. This suit was held to be against the United States. *See also* *Perkins v. Lukens Steel Co.*, 310 U.S. 113 (1940), which held that prospective bidders for contracts derive no enforceable rights against a federal official for an alleged misinterpretation of his government’s authority on the ground that an agent is answerable only to his principal for misconstruction of instructions, given for the sole benefit of the principal. In *Larson*, the Court not only refused to follow *Goltra v. Weeks*, 271 U.S. 536 (1926), but in effect overruled it. *Goltra* involved an attempt of the government to repossess barges which it had leased under a contract reserving the right to repossess in certain circumstances. A suit to enjoin repossession was held not to be a suit against the United States on the ground that the actions were personal and in the nature of a trespass. Also decided in harmony with the *Larson* decision are the following, wherein the suit was barred as being against the United States: (1) *Malone v. Bowdoin*, 369 U.S. 643 (1962), a suit to eject a Forest Service Officer from land occupied by him in his official capacity under a claim of title from the United States; and (2) *Hawaii v. Gordon*, 373 U.S. 57 (1963), an original action by Hawaii against the Director of the Budget for an order directing him to determine whether a parcel of federal land could be conveyed to that state. In *Dugan v. Rank*, 372 U.S. 609 (1963), the Court ruled that inasmuch as the storing and diverting of water at the Friant Dam resulted, not in a trespass, but in a partial, although a casual day-by-day, taking of water rights of claimants along the San Joaquin River below the dam, a suit to enjoin such diversion by Federal Bureau of Reclamation officers was an action against the United States, for grant of the remedy sought would force abandonment of a portion of a project authorized and financed by Congress, and would prevent fulfillment of contracts between the United States and local Water Utility Districts. Damages were recoverable in a suit under the Tucker Act. 28 U.S.C. § 1346(a).

⁹⁸⁸ 337 U.S. at 703–04. Justice Frankfurter, dissenting, would have applied the rule of the *Lee* case. *See* Pub. L. 94–574, § 1, 90 Stat. 2721 (1976), amending 5 U.S.C. § 702 (action seeking relief, except for money damages, against officer, employee, or agency not to be dismissed as action against United States).

⁹⁸⁹ *Larson v. Domestic & Foreign Corp.*, 337 U.S. 682, 709–710 (1949) (dissenting opinion).

⁹⁹⁰ *Oregon v. Hitchcock*, 202 U.S. 60 (1906); *Louisiana v. McAdoo*, 234 U.S. 627 (1914); *Wells v. Roper*, 246 U.S. 335 (1918). *See also* *Belknap v. Schild*, 161 U.S. 10 (1896); *International Postal Supply Co. v. Bruce*, 194 U.S. 601 (1904).