

# Mutual Monitoring Update

Final Report

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# The Problem

- Cloud computing infrastructure is essentially ubiquitous.
- Cloud service providers must cater to customers, especially regulated ones.
- A major barrier is ongoing evaluation of the provider's cybersecurity posture.
- The results are often centralized bureaucracies.

## The Problem

- Are cloud security bureaucracies the right way?
- Are they the only way?
- Who watches the watchers?



# The Solution

- Analyze FedRAMP ConMon's strengths and weaknesses.
- Design an alternative model, for FedRAMP *and* similar programs.
  - Stakeholders mutually monitor each other with transparency services.
  - Forgo control-driven assessment, focus measurable security properties.
  - Use a simple quantitative framework for measuring properties.
- Do not certify, do not authorize, but **measure** *each other*.

# Background

- What is FedRAMP?
- What is FedRAMP ConMon?
- What works?
- What doesn't?

## What is FedRAMP?

In mid-2009, an interagency effort, created under the Federal Cloud Computing Initiative, was established to focus on solving a single problem statement—How do we best perform security authorization and *continuous monitoring for out-sourced and multiagency systems*?

Metheny, M. (2017). Introduction to the federal cloud computing strategy. In Federal Cloud Computing (pp. 239). Elsevier. <https://doi.org/10.1016/b978-0-12-809710-6.00001-9>

## How Did FedRAMP Evolve?

2011 December: FedRAMP policy signed

2012 May: Announcement of third party auditors

2012 June: FedRAMP officially launches

2012 December: First provisional FedRAMP authorization

2013 May: First full authorization of AWS with HHS

<https://www.nextgov.com/modernization/2016/05/a-brief-history-of-fedramp/218162/>

## How Did FedRAMP Evolve?

2022 December: FedRAMP Act codified into law

2023 October: Draft modernization memo published

2024 March: Centralized platform announced

2024 July: M-24-15 disbands JAB; establishes new FedRAMP board

2024 July: M-24-15 requires agency uploads to platform by July 2025

<https://www.fedramp.gov/updates/changelog/>



## How Did FedRAMP Evolve?

2025 March: Centralized platform contract halted

2025 April: FedRAMP downsizes most contractor staff

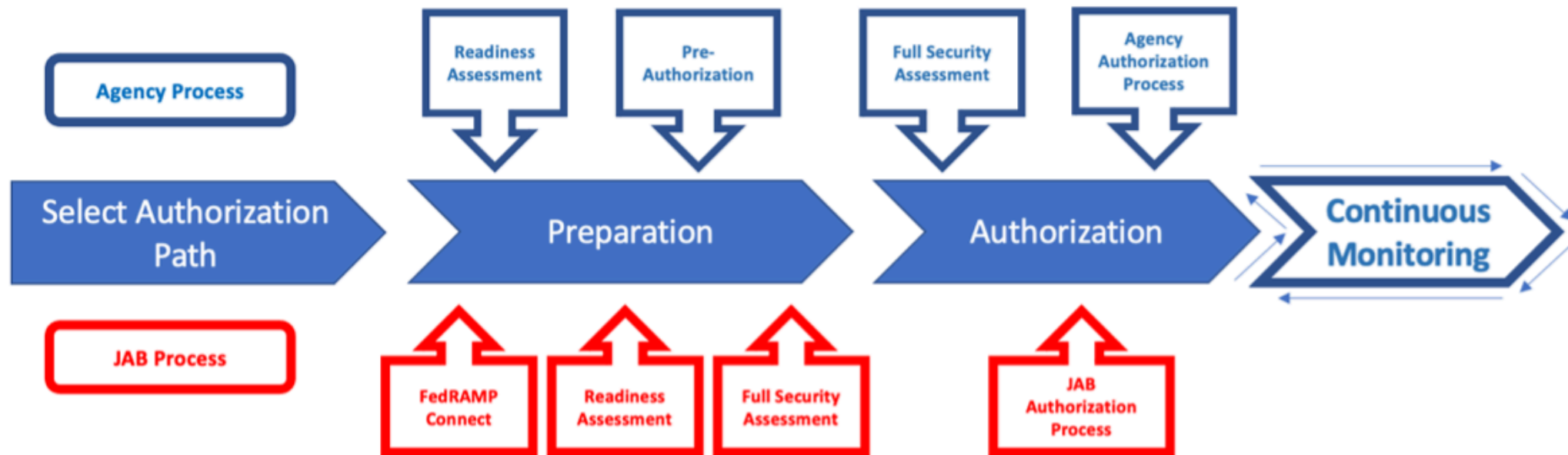
2025 March: 20x Modernization Pilots and KSIs announced

2025 May: Announcement of secure storage standard

<https://www.fedramp.gov/updates/changelog/>

# What Were the FedRAMP Processes? (+ JAB)

## FedRAMP Authorization Process



**Note:** Readiness Assessment is required for the JAB Process and is optional but highly recommended for the Agency Process

# What Are the FedRAMP Processes? (— JAB)

## 01 Preparation

### Readiness Assessment

(Optional, but highly recommended)

- RAR Development
  - FedRAMP PMO Review of RAR
  - Remediation (if needed)
- FedRAMP Marketplace Designation – Ready



### Pre-Authorization

- Partnership Establishment
- Authorization Planning
- Kickoff Meeting
- FedRAMP Marketplace Designation – In Process

## 02 Authorization

### Full Security Assessment

- Security Authorization Package (SSP, SAP, SAR, POA&M)\*



### Agency Authorization Process

- Agency Review of Security Authorization Package
- SAR Debrief
- Remediation
- Agency Final Review
- Agency Issues ATO
- FedRAMP PMO Review
- Remediation (if needed)
- FedRAMP Marketplace Designation - Authorized

## 03 Continuous Monitoring

### Post Authorization

- Ongoing Continuous Monitoring Deliverables
- Annual Assessment

\* The full security assessment may be prepared in advance of the authorization phase, or completed during the authorization phase. This is dependent on the agency's review approach.

## What is FedRAMP ConMon?

- Monthly assessments
  - Updated inventory; vulnerability scans; POA&Ms
- Significant change requests
- Annual assessments
  - Updated inventory; vulnerability scans; POA&Ms
  - Subset of full initial assessment

## What is FedRAMP ConMon?

- Out-of-band coordination between provider and agency customers
- Manual upload of all data to max.gov or high repository
- Review by agency and FedRAMP PMO staff (sometimes separately)
- Synchronous meetings to review and adjust POA&Ms

## What works?

- Consistent process (when followed)
- Rigor in third-party analysis and checking
- Standardized reporting
  - Detecting gaps in coverage at points in time
  - Analyzing trends in cloud security posture

## What doesn't?

- Manual review and analysis mechanisms
- Too many different processes based on provider details
- No automation to retrieve continuous monitoring data
- No automation to compose security data from leveraged systems
- Lack of resources for centralized management by PMO

## What doesn't?

- No means to continuously check auditor, agency, or FedRAMP repository
- Lack of verifiable trust mechanisms for alternatives
  - Decentralized systems
  - Federated systems



## What doesn't?

The primary method to interact with FedRAMP:



# Solution

## Prototyping

- Started Transparency Service API after first rough draft of spec
  - Python 3 and Flask REST API framework
  - Open-source [cryptography](#), [cwt](#) and [requests](#) libraries
- Finished initial shared utils works
- Encountered trouble interpreting multiple IETF specs with more time allotted

## Architecture Specification

- Use Cases
- Architecture
- Components
- Flows

# Evaluation

	-2	-1	0	1	2
MAX.gov effective?					
Leveraged system data effective today?					
Leveraged system data important in future?					
Submitting raw data effective today?					
Submitting raw data important in future?					
Raw data summary and linkage important in future?					

# Evaluation

	-2	-1	0	1	2
OSCAL important today?					
OSCAL important in future?					
Digital signatures effective today?					
Use digital signatures often today?					
Digital signatures important in future?					

# Evaluation

	-2	-1	0	1	2
Common security scanning support effective today?					
Common security scanning support important in future?					
Significant change tracking effective today?					
Significant change tracking important in future?					
Communicating vulnerability management effective today?					
Communicating vulnerability management important in future?					

# Evaluation

	-2	-1	0	1	2
Securing confidential data effective today?					
Security confidential data important in future?					
Measuring 3PAO performance effective today?					
Measuring 3PAO performance important in future?					

# Evaluation

	-2	-1	0	1	2
Economic incentives effective today?					
Economic incentives important in future?					
Centralized data management effective today?					
Decentralized data management important in futre?					



## Solution Limitations

- Incomplete transparency service implementation
- Additional use cases for quantitative measurement framework
- Interaction patterns for ecosystem of different transparency services

## Solution Limitations

- Encrypted data storage for adjacent service confidentiality
- Custom role-based access control for adjacent service confidentiality
- Concrete privacy-enhancing techniques for transparency service confidentiality

## Next Steps and Future Work

- Complete a prototype implementation 🙌
- Vet new use cases for economic incentives of mutual monitoring
- Design applications of quantitative framework for new use cases
- Design privacy-enhancing techniques for transparency service confidentiality

# Feedback

- You can provide feedback in multiple ways.
- Post in the class discussion board in Canvas.
- Open issues in my GitHub repo at [github.com/aj-stein/practicum/issues](https://github.com/aj-stein/practicum/issues).



# Conclusion

Et fin.

(Find me on the Internet if you want to learn more.)