

---

# Structural models for policy-making

Coping with parametric uncertainty

Philipp Eisenhauer, Janoś Gabler, and Lena Janys

August 20, 2021



Open Source  
Economics

---

# Structural models

---

## Motivation

- Facilitate academic rigor
- Study mechanisms
- Predict public policies

## Motivation

- Facilitate academic rigor
- Study mechanisms
- Predict public policies

## Uncertainty

- Model specification
- Numerical approximation

# Structural models

---

## Motivation

- Facilitate academic rigor
- Study mechanisms
- Predict public policies

## Uncertainty

- Model specification
- Numerical approximation
- **Parameter estimation**

In economics, however, we often use the point estimates as a plug-in for the true parameter and the model is analyzed as-if the true parameters are known (Manski, 2021).

In economics, however, we often use the point estimates as a plug-in for the true parameter and the model is analyzed as-if the true parameters are known (Manski, 2021).

### Consequences

- Fragile findings as facts
- Dueling certitudes stifle constructive debate
- Knowledge gaps are not identified
- Policy advice not framed as a decision problem under uncertainty

#### Examples of as-if analysis

A proper accounting of uncertainty is a prerequisite for using computational models in policy-making (National Research Council, 2012; SAPEA, 2019).

### Examples

- Weather forecasting
- Climate science
- Engineering

### Toolkits

- Textbooks
- High-performance computing

A proper accounting of uncertainty is a prerequisite for using computational models in policy-making (National Research Council, 2012; SAPEA, 2019).

### Examples

- Weather forecasting
- Climate science
- Engineering

### Toolkits

- Textbooks
- High-performance computing
- Statistical decision theory



## Contributions

---

- We develop an approach that deals with parametric uncertainty and frames model-informed policy-making as a decision problem under uncertainty.

## Contributions

---

- We develop an approach that deals with parametric uncertainty and frames model-informed policy-making as a decision problem under uncertainty.
- We use the seminal human capital investment model by Keane and Wolpin (1997) as a well-known, influential, and empirically-grounded test case.

## Contributions

---

- We develop an approach that deals with parametric uncertainty and frames model-informed policy-making as a decision problem under uncertainty.
- We use the seminal human capital investment model by Keane and Wolpin (1997) as a well-known, influential, and empirically-grounded test case.
- We document considerable uncertainty in their policy predictions and highlight the resulting policy recommendations from using different formal rules on decision-making under uncertainty.

Related literature

---

## Modeling framework

---

# Setup

---

## Structural econometric model

$$\mathbb{R}^n \supset \boldsymbol{\theta} \ni \boldsymbol{\theta} \mapsto \mathcal{M}(\boldsymbol{\theta}) = y$$

# Setup

---

## Structural econometric model

$$\mathbb{R}^n \supset \boldsymbol{\theta} \ni \boldsymbol{\theta} \mapsto \mathcal{M}(\boldsymbol{\theta}) = y$$

## Notation

$\mathcal{M}$  mapping under status-quo

$\mathcal{M}_g$  mapping under policy  $g$

$\boldsymbol{\theta}_0$  true parameter

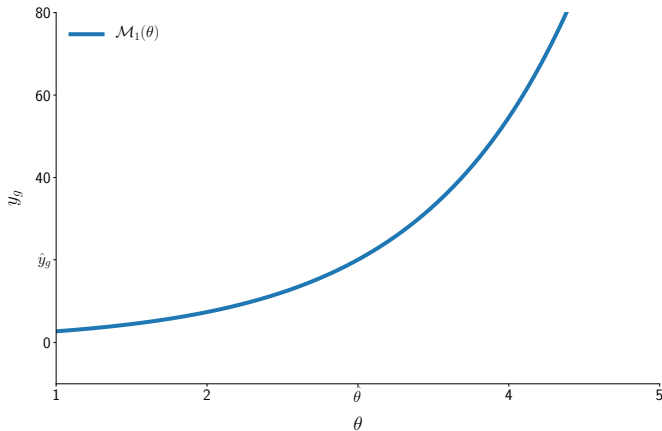
$y_g$  counterfactual

$\hat{\boldsymbol{\theta}}$  estimated parameter

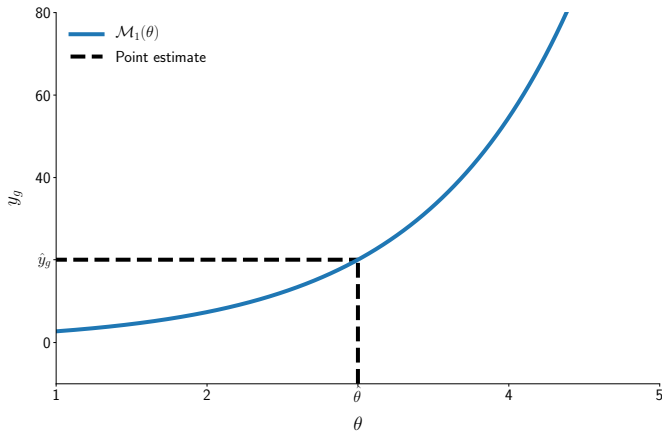
$\boldsymbol{\theta}(\alpha)$  confidence set with coverage  $1 - \alpha$

## Comparing models

---

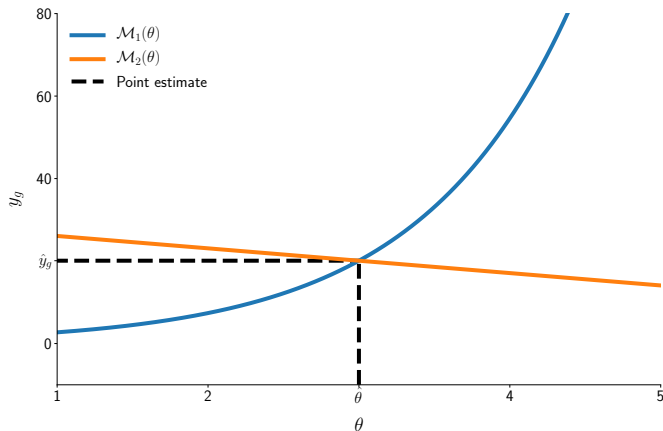


## Comparing models

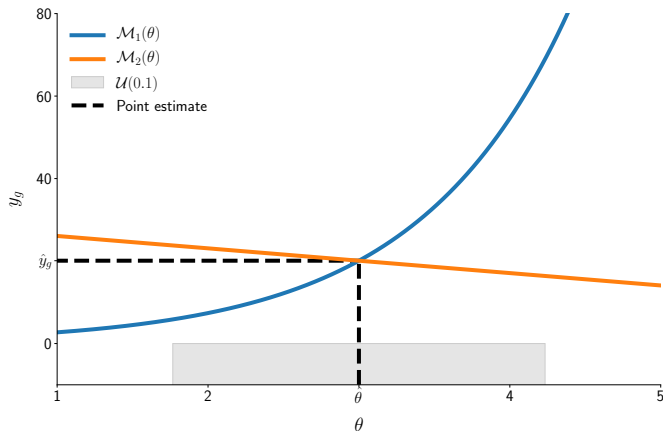




# Comparing models



## Comparing models



## As-if decisions with point estimates

- As-if optimization  $g^* = \arg \max_{g \in \mathcal{G}} U(M_g(\hat{\theta}))$

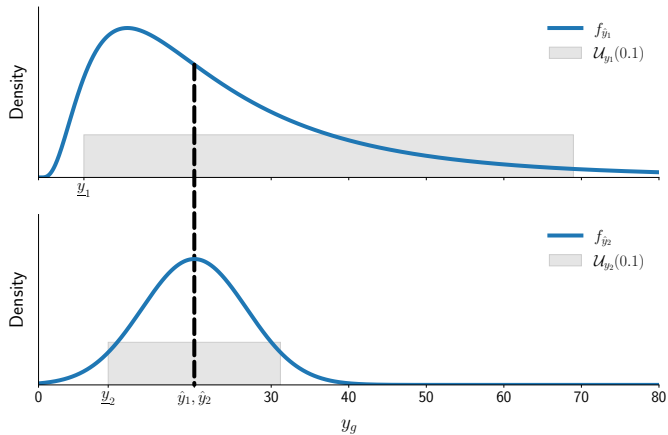
### As-if decisions with point estimates

- As-if optimization 
$$g^* = \arg \max_{g \in \mathcal{G}} U(M_g(\hat{\theta}))$$

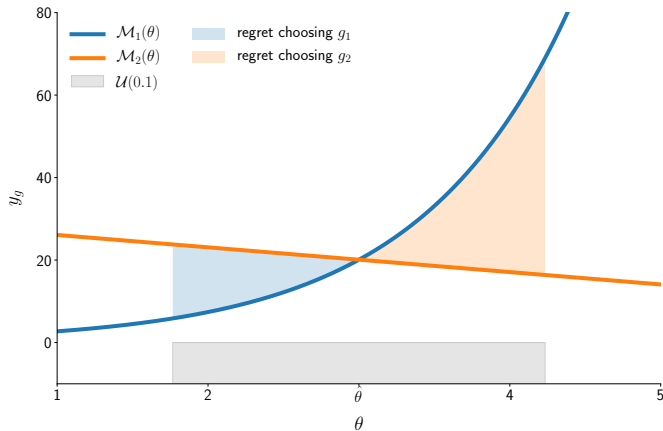
### As-if decisions with set estimates (Bertsimas et al., 2018; Manski, 2021)

- Maximin criterion 
$$g^* = \arg \max_{g \in \mathcal{G}} \min_{\theta \in \mathcal{U}(\alpha)} U(M_g(\theta))$$
- Minimax regret rule 
$$g^* = \arg \min_{g \in \mathcal{G}} \max_{\theta \in \mathcal{U}(\alpha)} \left[ \max_{\tilde{g} \in \mathcal{G}} U(M_{\tilde{g}}(\theta)) - U(M_g(\theta)) \right]$$
- Subjective Bayes 
$$g^* = \arg \max_{g \in \mathcal{G}} \int_{\mathcal{U}(\alpha)} U(M_g(\theta)) \, d\mathbf{f}(\theta)$$

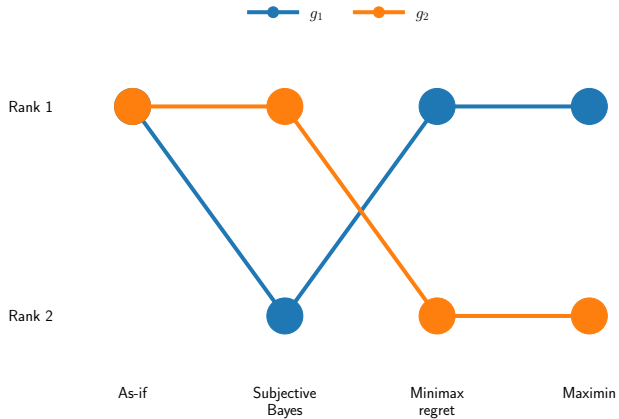
## Comparing policies



# Comparing policies



# Comparing policies



---

## Empirical setup

---



Keane, M. P., & Wolpin, K. I. (1997). The career decisions of young men. *Journal of Political Economy*, 105(3), 473–522.

- The study follows individuals over their working life from young adulthood at age 16 to retirement at age 65 where the decision period  $t = 16, \dots, 65$  is a school year.
- Individuals decide  $a \in \mathcal{A}$  whether to work in a blue-collar or white-collar occupation ( $a = 1, 2$ ), to serve in the military ( $a = 3$ ), to attend school ( $a = 4$ ), or to stay at home ( $a = 5$ ).
- Authors use the model to predict and understand the effects of numerous human capital policies.

## Determining the confidence set

---

We implement the Confidence Set bootstrap (Rao, 1973; Woutersen & Ham, 2019).

1. We draw a large sample of  $\hat{\theta}_m$  from the asymptotic distribution of our estimates.
2. We keep draws that are elements of the estimated confidence set  $\hat{\theta}(\alpha)$ .
3. We compute  $\hat{y}_{g,m}$  for all remaining draws.
4. We calculate the uncertainty set  $\mathcal{U}_{y_g}(\alpha)$  based on the lowest and highest value of  $\hat{y}_{g,m}$ .

Algorithmic description

---

# Results

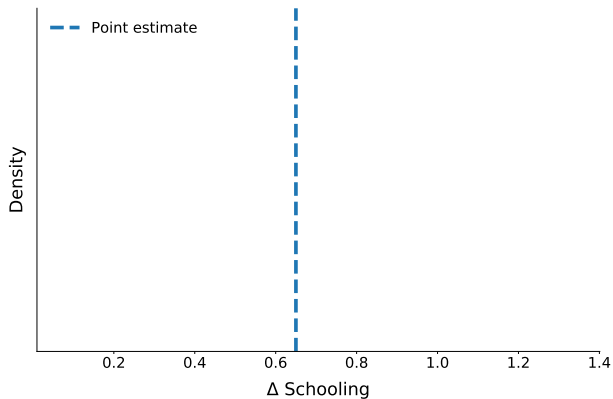
---

We study the policy of introducing a \$2,000 tuition subsidy with the goal to increase average final schooling.

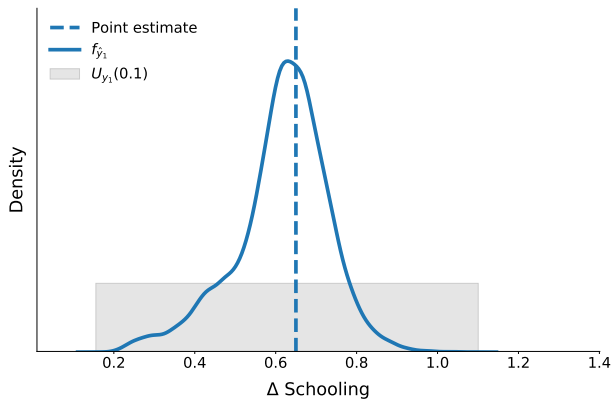
- General subsidy
- Targeted subsidy based on initial endowment

## Prediction of impact

---

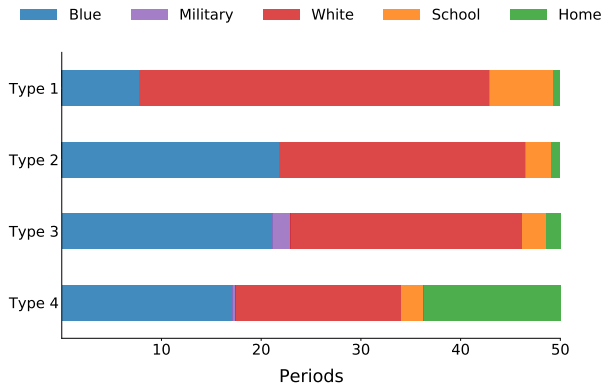


## Prediction of impact and its uncertainty



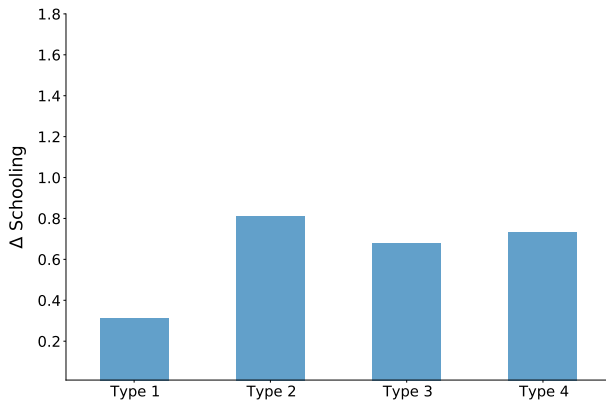
## Type heterogeneity

---



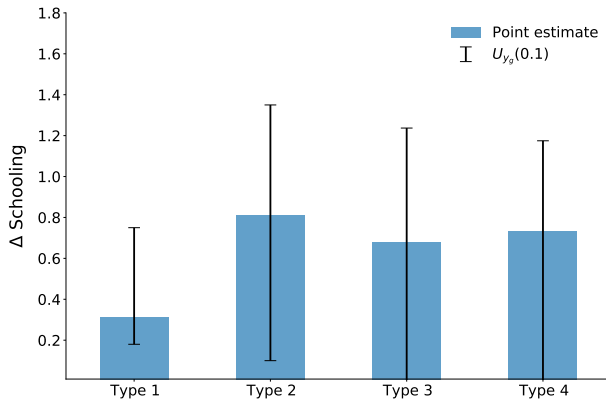
## As-if ranking of policy alternatives

---

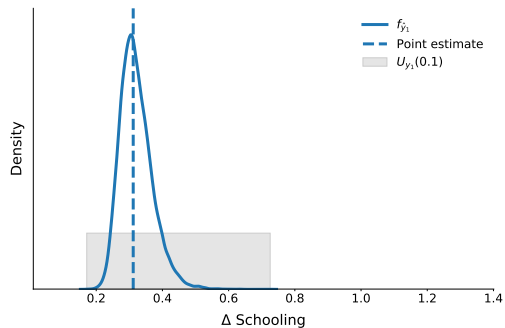




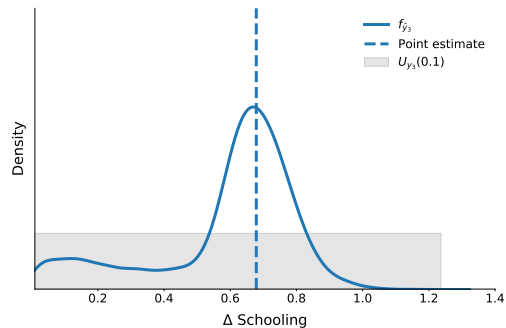
## As-if ranking of policy alternatives



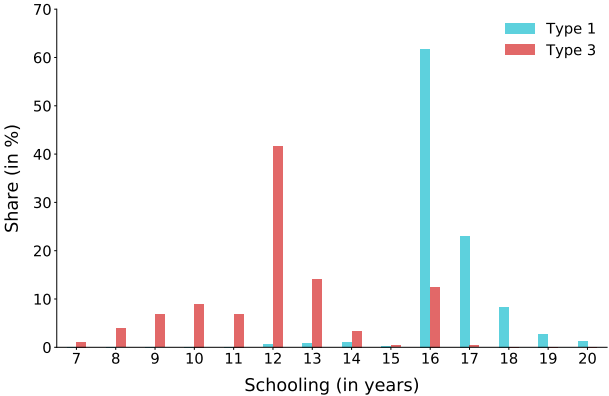
# Heterogeneity in uncertainty



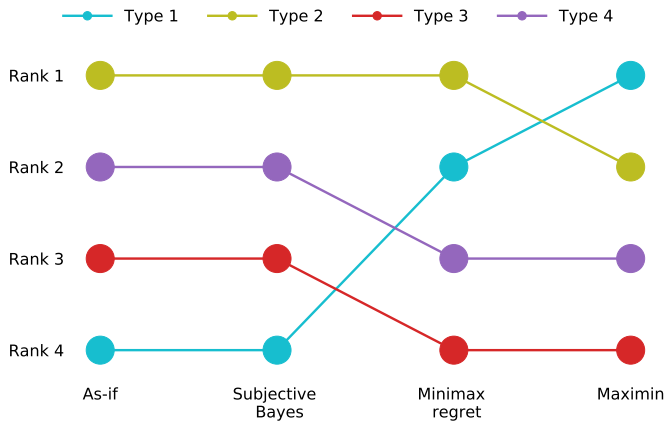
(a) Type 1



(b) Type 3



## Decision-theoretic ranking of policies



---

## Conclusion

---

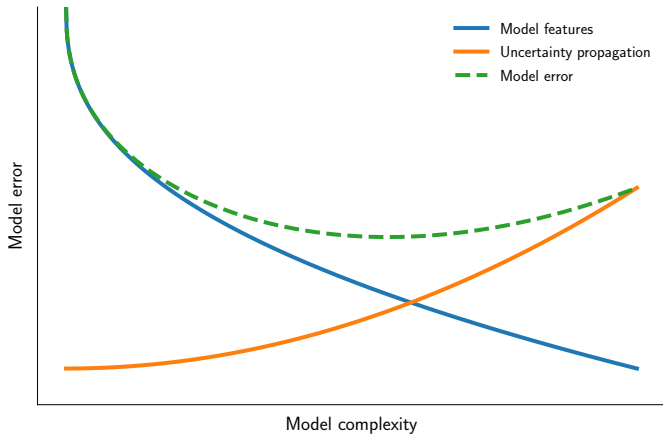
## Next steps

---

- Generalize our work building on asymptotic optimality theory for statistical treatment rules.
- Address the computational burden of our analysis using surrogate modeling and adaptive sampling methods
- Incorporate ideas from the literature on global sensitivity analysis to identify the parameters most responsible for the uncertainty in predictions
- Link our work with the literature on inference under (local) model misspecification to refine the construction of our uncertainty sets

## Price of complexity

---



---

## References

---



## Conclusion (1/2)

---

- Adda, J., Dustmann, C., & Stevens, K. (2017). The career costs of children. *Journal of Political Economy*, 125(2), 293–337.
- Andrews, I., Gentzkow, M., & Shapiro, J. M. (2017). Measuring the sensitivity of parameter estimates to estimation moments. *The Quarterly Journal of Economics*, 132(4), 1553–1592.
- Andrews, I., Gentzkow, M., & Shapiro, J. M. (2020). On the informativeness of descriptive statistics for structural estimates. *Econometrica*, 88(6), 2231–2258.
- Berger, L., Berger, N., Bosetti, V., Gilboa, I., Hansen, L. P., Jarvis, C., Marinacci, M., & Smith, R. D. (2021). Rational policymaking during a pandemic. *Proceedings of the National Academy of Sciences*, 118(4).
- Bertsimas, D., Gupta, V., & Kallus, N. (2018). Data-driven robust optimization. *Mathematical Programming*, 167(2), 235–292.
- Blundell, R., Costa Dias, M., Meghir, C., & Shaw, J. (2016). Female labor supply, human capital, and welfare reform. *Econometrica*, 84(5), 1705–1753.
- Blundell, R., & Shephard, A. (2012). Employment, hours of work and the optimal taxation of low-income families. *The Review of Economic Studies*, 79(2), 481–510.
- Cai, Y., & Lontzek, T. S. (2019). The social cost of carbon with economic and climate risks. *Journal of Political Economy*, 127(6), 2684–2734.
- Christensen, T., & Connault, B. (2019). Counterfactual sensitivity and robustness. *arXiv Working Paper*.
- Cunha, F., Heckman, J. J., & Schennach, S. (2010). Estimating the technology of cognitive and noncognitive skill formation. *Econometrica*, 78(3), 883–931.
- Eisenhauer, P., Heckman, J. J., & Mosso, S. (2015). Estimation of dynamic discrete choice models by maximum likelihood and the simulated method of moments. *International Economic Review*, 56(2), 331–357.
- Gilboa, I. (2009). *Theory of decision under uncertainty*. New York City, NY, Cambridge University Press.
- Hansen, L. P. (2020). Uncertainty spillovers for markets and policy. *SSRN Working Paper*.

## Conclusion (2/2)

---

- Harenberg, D., Marelli, S., Sudret, B., & Winschel, V. (2019). Uncertainty quantification and global sensitivity analysis for economic models. *Quantitative Economics*, 10(1), 1–41.
- Jørgensen, T. H. (2021). Sensitivity to calibrated parameters. *Review of Economics and Statistics*, forthcoming.
- Keane, M. P., Todd, P. E., & Wolpin, K. I. (2011). The structural estimation of behavioral models: Discrete choice dynamic programming methods and applications. In O. Ashenfelter & D. Card (Eds.), *Handbook of labor economics* (pp. 331–461). Amsterdam, Netherlands, Elsevier Science.
- Keane, M. P., & Wolpin, K. I. (1997). The career decisions of young men. *Journal of Political Economy*, 105(3), 473–522.
- Manski, C. F. (2013). *Public policy in an uncertain world: Analysis and decisions*. Cambridge, MA, Harvard University Press.
- Manski, C. F. (2021). Econometrics for decision making: Building foundations sketched by Haavelmo and Wald. *Econometrica*, forthcoming.
- National Research Council. (2012). *Assessing the reliability of complex models: Mathematical and statistical foundations of verification, validation, and uncertainty quantification*. Washington, DC, The National Academies Press.
- Rao, C. R. (1973). *Linear statistical inference and its applications*. New York City, NY, John Wiley & Sons.
- SAPEA. (2019). *Making sense of science for policy under conditions of complexity and uncertainty*. Science Advice for Policy by European Academies.
- Todd, P. E., & Wolpin, K. I. (2006). Assessing the impact of a school subsidy program in Mexico: Using a social experiment to validate a dynamic behavioral model of child schooling and fertility. *American Economic Review*, 96(5), 1384–1417.
- Woutersen, T., & Ham, J. (2019). Confidence sets for continuous and discontinuous functions of parameters. *SSRN Working Paper*.

---

# Appendix

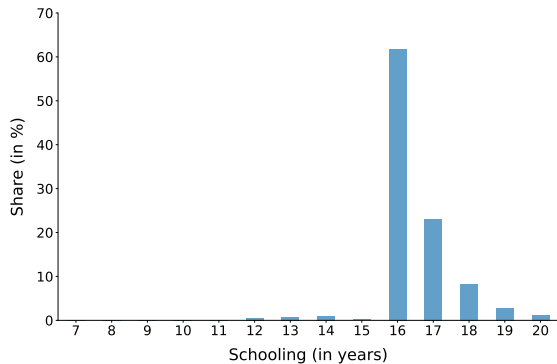
---

## Related literature

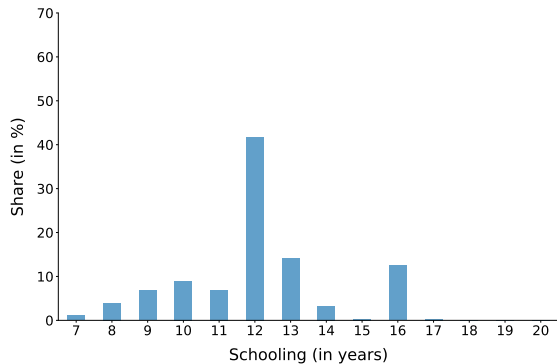
---

- **Local sensitivity analysis:** Andrews et al. (2017), Andrews et al. (2020), Christensen and Connault (2019), Jørgensen (2021)
- **Global sensitivity analysis:** Cai and Lontzek (2019), Harenberg et al. (2019)
- **Public policy and uncertainty:** Berger et al. (2021), Hansen (2020), Manski (2013)
- **Statistical decision theory:** Gilboa (2009), Manski (2021)

Related literature



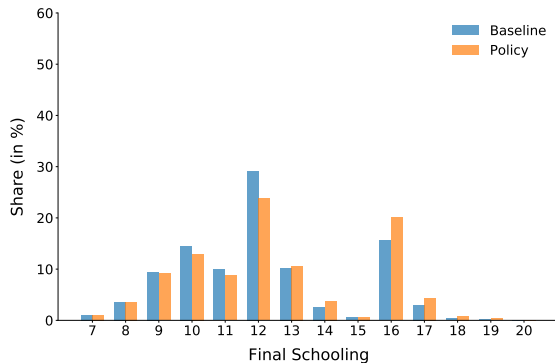
(a) Type 1



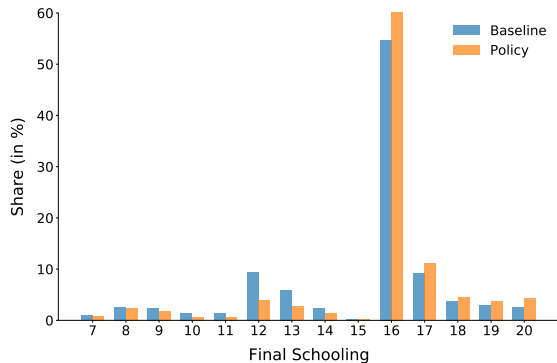
(b) Type 3

**Figure 1.** Final distribution of schooling

Heterogeneity in uncertainty



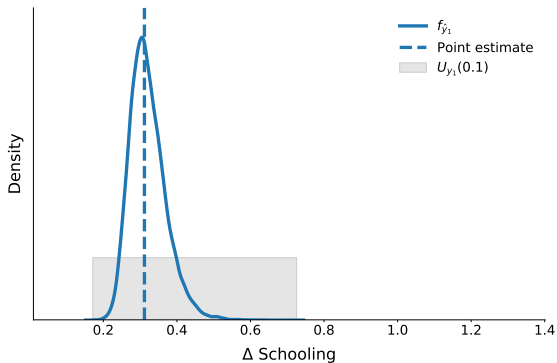
(a) Low  $\delta$



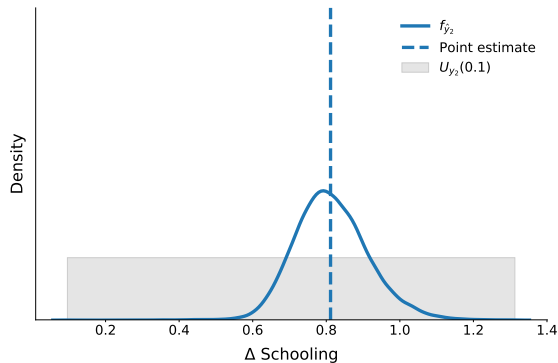
(b) High  $\delta$

**Figure 2.** Policy impact and time preference

Tracing out the impact of time preference

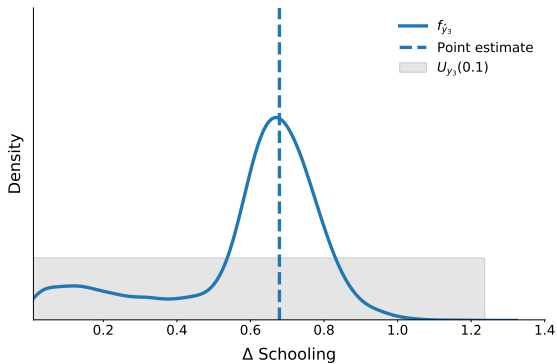


(a) Type 1

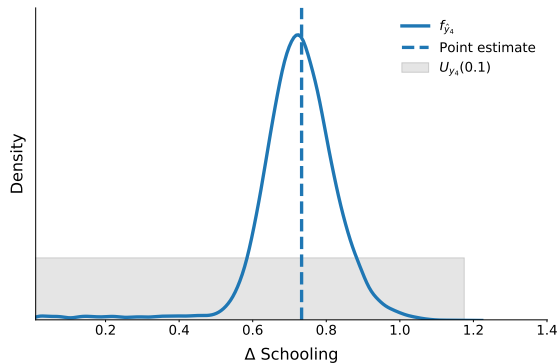


(b) Type 2

**Figure 3.** Prediction and uncertainty



(a) Type 3



(b) Type 4

**Figure 4.** Prediction and uncertainty



### Economic mechanisms

- Eisenhauer, P., Heckman, J. J., & Mosso, S. (2015). Estimation of dynamic discrete choice models by maximum likelihood and the simulated method of moments. *International Economic Review*, 56(2), 331–357
- Adda, J., Dustmann, C., & Stevens, K. (2017). The career costs of children. *Journal of Political Economy*, 125(2), 293–337
- Blundell, R., Costa Dias, M., Meghir, C., & Shaw, J. (2016). Female labor supply, human capital, and welfare reform. *Econometrica*, 84(5), 1705–1753

### Optimal policy design

- Cunha, F., Heckman, J. J., & Schennach, S. (2010). Estimating the technology of cognitive and noncognitive skill formation. *Econometrica*, 78(3), 883–931
- Todd, P. E., & Wolpin, K. I. (2006). Assessing the impact of a school subsidy program in Mexico: Using a social experiment to validate a dynamic behavioral model of child schooling and fertility. *American Economic Review*, 96(5), 1384–1417
- Blundell, R., & Shephard, A. (2012). Employment, hours of work and the optimal taxation of low-income families. *The Review of Economic Studies*, 79(2), 481–510

*It is worth noting that no DCDP [discrete choice dynamic programming] work that we are aware of has ever reported a distribution of policy simulations that accounts for parameter uncertainty; and, it is also rarely done in nonstructural work.*

– Keane, Todd, and Wolpin (2011)

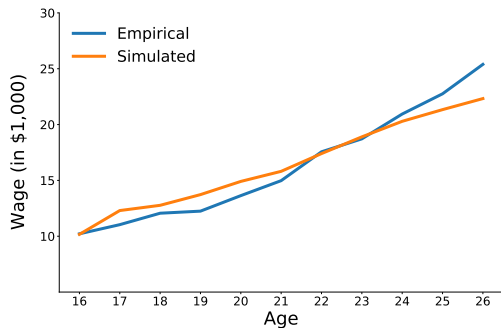
## Confidence Set bootstrap algorithm

---

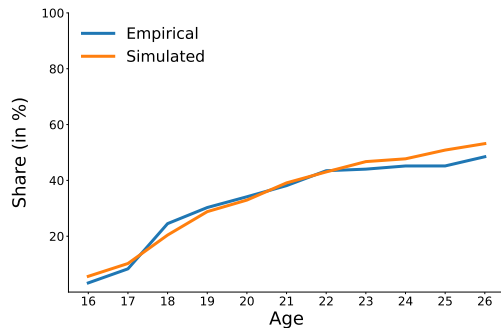
```
for  $m = 1, \dots, \bar{M}$  do  
  Draw  $\boldsymbol{\theta}_m \sim \mathcal{N}(\hat{\boldsymbol{\theta}}, \hat{\boldsymbol{\Sigma}})$   
  Compute  $c = (\boldsymbol{\theta}_m - \bar{\boldsymbol{\theta}})' \hat{\boldsymbol{\Sigma}}^{-1} (\boldsymbol{\theta}_m - \bar{\boldsymbol{\theta}})$   
  if  $(\hat{\boldsymbol{\theta}}_m - \hat{\boldsymbol{\theta}})' \hat{\boldsymbol{\Sigma}}^{-1} (\hat{\boldsymbol{\theta}}_m - \hat{\boldsymbol{\theta}}) \leq \chi_l^2(1 - \alpha)$  then  
    Compute  $\hat{y}_{g,m} = \mathcal{M}_g(\hat{\boldsymbol{\theta}}_m)$   
    Add  $\hat{y}_{g,m}$  to sample  $Y = \{\hat{y}_{g,1}, \dots, \hat{y}_{g,m-1}\}$   
  end if  
end for  
Set  $\boldsymbol{\theta}_{y_g}(\alpha) = [\min(Y), \max(Y)]$ 
```

Confidence set bootstrap

# Model fit



(a) Average wage



(b) Blue-collar

# Uncertainty propagation

