# A Field Guide to Open Data

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## Welcome!

Thank you for joining me on a journey to explore the use of Open Data in the civic world.

The book is organized into 3 parts -

- Part 1 provides an overview of what Open Data is, how it is used and who
  uses it.
- Part 2 questions the usefulness of Open Data to its producers, how use is measured and the challenges faced by producers and consumers of data.
- Part 3 imagines practices to increase the discovery and sharing of Open Data to deliver the promised insights and information for all.

I have had the great honor to work with many amazing organizations, agencies and governments to implement technology solutions that enabled the unleashing of data and analytics to power decision making and transparency. The purpose for this book is to synthesize what I have learned working in the field with customers and present examples and ideas to grow the Open Data ecosystem. I also hope to provide context to the state of data and organizational roles so that there is an understanding of why data may be as it is and perspective on the concerns of the different groups involved in creating a successful program.

<sup>&</sup>lt;sup>1</sup>Brown (2020)

# An Open Data Primer

## 2.1 What is Open Data?

"Open data is information or content made freely available to use and redistribute, subject only to the requirement to attribute it to the source."

— Gartner<sup>1</sup>

#### **2.1.1** Topics

Popular data topics include emergency calls for service, budget, revenue, expenditures, property tax, permits, food inspections, government service calls, lost and found pets, crime incidents, jail bookings, voting registration and election results. When this data includes date, time and location, it can be valuable for performance management and refining staffing for services. When it includes demographic information it makes it possible to analyze differences in data by gender, race and ethnicity, and age and can help inform where there should be more outreach and consider mode of communication that may be most effective.

#### 2.1.2 Databases

Data is commonly sourced from the transactional systems used to manage government services from relational databases. Spatial data of boundaries and locations of places exist in geodatabases as well as on open data platforms so that non-cartographers within governments and citizens may find where services exist on a map. While transactional data may have a geographic component like an address, it's no easy feat to join non-spatial data with spatial data and results in multiple open data sites. Date and time features in transactional data

<sup>&</sup>lt;sup>1</sup>Gartner (2020)

adds an extra twist as multiple years of data requires some consideration before joining to maps as boundaries and locations may change over time or even completely disappear. While it may make sense to have versions of maps by year, the delivery of open data on web servers would be compromised by needing to load a new map as users toggle through different years of data. In my experience when presenting data with a map, the most recent spatial boundaries and point location are used for all years of data to ensure zippy user experience.

#### 2.1.3 Files

Data is also found in spreadsheets and text files when ad-hoc or short term programs may be created to support some service or business process that may not warrant the involvement of information technology initially. There may not be budget to support the purchase or internal development of software. Department analysts, scientists and administrators may choose to spin up a solution with the business software or statistical programming language they are already experts at to enable the success of these programs and efficiently deliver needed services to internal audiences and the public. Negative consequences from these ventures may only arise when there is a need for reporting data or if files are owned by an individual who leaves their job without saving files to a shared network drive.

#### 2.1.4 Reports

Departments may publish annual reports to share what they accomplished that year that contain tables and charts of the data they use to measure their performance or as a benchmark against peers or some standard. This is the perfect data to include in performance management which often is made up of annual measures.

#### 2.1.5 Dashboards

Departments with a need for reporting data frequently may purchase Business Intelligence and Visualization tools that are powerful and intuitive. These tools connect to many data sources including spreadsheets, text files, web page, pdfs and even from copy/paste operations into a table. Depending on security policies, dashboards published publicly may enable the download of the data presented in it and occasionally be the sole source of some data.

#### 2.2 How is it used?

#### 2.2.1 Organizational Goals

- Public information
- Transparency
- Fine tune staffing and location

- Equity and performance measurement
- Insights and data mining

#### 2.2.2 Civic

- Apps
- Grant applications
- Journalism
- Contests (Kaggle)

#### 2.3 Who uses it?

- Producer organizations
- Community users (civic)
- Academic

#### 2.3.1 Roles

#### 2.3.1.1 Government

- Executive sponsor from IT or business unit
- Analysts, Scientists
- Program Managers
- Managers
- Equity officers
- Security
- Communications
- Information technology

#### 2.3.1.2 Public

- Civic advocate
- Data journalists
- Residents
- Students

#### **2.3.1.3** Top Cities

City	State	Population	Open Data Site
New York	New York	8,336,817	opendata.cityofnewyork.us
Los Angeles	California	3,979,537	data.lacity.org
Chicago	Illinois	2,693,959	data.cityofchicago.org
Houston	Texas	2,316,797	
Phoenix	Arizona	1,680,988	phoenixopendata.com
Philadelphia	Pennsylvania	1,584,064	opendataphilly.org

City	State	Population	Open Data Site
San Antonio	Texas	1,547,250	data.sanantonio.gov
San Diego	California	1,423,852	data.sandiego.gov
Dallas city	Texas	1,343,565	dallasopendata.com
San Jose	California	1,021,786	data.sanjoseca.gov
Austin	Texas	979,263	data.austintexas.gov
Fort Worth	Texas	$913,\!656$	data.fortworthtexas.gov
Jacksonville	Florida	$911,\!528$	
Columbus	Ohio	902,073	opendata.columbus.gov
Charlotte	North Carolina	885,707	data.charlottenc.gov
San Francisco	California	881,549	datasf.org/opendata
Indianapolis	Indiana	870,340	data.indy.gov
Seattle	Washington	$753,\!655$	data.seattle.gov
Denver	Colorado	727,211	denvergov.org/opendata
Washington	District of Columbia	705,749	opendata.dc.gov

### 2.3.1.4 Top Counties

County	State	Population	Open Data Site
Los Angeles County	California	10,039,107	data.lacounty.gov
Cook County	Illinois	5,150,233	datacatalog.cookcountyil.gov
Harris County	Texas	4,713,325	geo-
·			harriscounty.opendata.arcgis.com
Maricopa County	Arizona	4,485,414	data-
1			maricopa.opendata.arcgis.com
San Diego County	California	3,338,330	sandiegocounty.gov/content/sdc/data.html
Orange County	California	3,175,692	data-
			ocpw.opendata.arcgis.com
Miami-Dade	Florida	2,716,940	gis-
County			mdc.opendata.arcgis.com
Dallas County	Texas	2,635,516	data.kingcounty.gov
Kings County	New York	2,559,903	V V
Riverside County	California	2,470,546	data.countyofriverside.us
Clark County	Nevada	2,266,715	v
Queens County	New York	2,253,858	
King County	Washington	2,252,782	
San Bernardino	California	2,180,085	
County			
Tarrant County	Texas	2,102,515	
Bexar County	Texas	2,003,554	
Broward County	Florida	1,952,778	
Santa Clara County	California	1,927,852	

County	State	Population	Open Data Site
Wayne County Alameda County	Michigan California	$1,749,343 \\ 1,671,329$	

# Use of Open Data

### 3.1 Examples of Usefulness

• Outcomes

### 3.2 Measuring Use

- Utilization
- Analytics
- Feedback
- 1. Who are the real users of this data?
- 2. How can we tell who they are?
- 3. Are there personas we haven't imagined?
- 4. How can we measure actual engagement of these users?
- 5. Are they using it the way we thought they were? Ex. Hack to "fix" data in between steps.

## 3.3 Challenges of Open Data

#### 3.3.1 Searching for data

- Paging through results
- Onus of filtering

### 3.3.2 Peeking at data

Nobody wants to download 1 million records of taxi rides, but they do want to know why tips increased after a software update.  $^1$ 

 $<sup>^1 {\</sup>rm Wellington}~(2020)$ 

# Imagining Open Data

### 4.1 Sharing

Adding datasets to a platform may benefit power users of data and make it easy consumable by tools and programming languages. However data alone will not advance the knowledge of the community it is intended to serve without also including narrative and insights from the collections of datasets shared to a platform.

- Stories & Narrative
- Live tiles
- Data driven documentation
- Dashboards
- Goals
- Reports
- Info sheets

## 4.2 Accessing

- Tools
- Open source library
- APIs

## 4.3 Discovery

- Metadata
- Harvestable
- Standard schemas

## 4.4 Improving the Ecosystem

- $\bullet\,$  Ownership and stewardship
- Automation
- Data refreshes
- Quality monitoring

# **Bibliography**

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