# Educational Investment in Spatial Equilibrium: Evidence from Indonesia

Allan Hsiao University of Chicago

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#### How does migration shape large-scale educational investment?

- Governments invest \$3 trillion in education annually (World Bank 2022)
  - In Indonesia, 61,807 new primary schools (Sekolah Dasar INPRES program, 1973-1978)
- Educational investment targets students locally
  - But graduates migrate and seek employment nationally

#### This paper

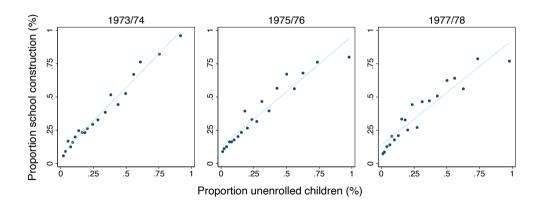
- Aggregate and distributional effects of the INPRES program
  - Difference-in-difference with long-run outcomes (Duflo 2001)
  - Spatial heterogeneity in returns to education + implications for program design
- Spatial equilibrium model of complementary education + migration decisions
  - Returns to education: rural incentives depend on urban wages (if mobile)
  - Regional convergence: rural schools increase urban output (if mobile)
- **Results:** aggregate output  $\uparrow$  (8%), regional inequality  $\uparrow$  (12%)
  - Mobility magnifies both effects

#### Literature

- Education and migration at scale in general equilibrium
  - Education: Khanna 2021, Dinerstein et al. 2022 (no migration)
  - Migration: Dahl 2002, Bryan et al. 2014, Bryan & Morten 2019 (no education)
  - Both: Eckert & Kleineberg 2021, Agostinelli et al. 2022 (no school construction)
- INPRES program evaluation with aggregate effects and counterfactuals
  - Duflo 2001/2004, Martinez-Bravo 2017, Ashraf et al. 2020, Bazzi et al. 2021
- Place-based policy with portable human capital benefits
  - Glaeser & Gottlieb 2008, Kline & Moretti 2014, Busso et al. 2013, Austin et al. 2018

# Data and Stylized Facts

# The INPRES program built 62,000 new primary school (1973-1978)





#### Data

- Treatment at district level
  - INPRES school construction (1973-1978)
  - Pre-program primary schools, child populations, enrollment rates
- Long-run outcomes at individual level
  - SUSENAS household surveys (2011-2014)
  - Districts of residence and birth, years of schooling, monthly wages

#### Difference-in-difference variation in school construction (Duflo 2001)

$$Y_{ijk} = \delta_j + \delta_k + \beta S_j T_k + C_j T_k \phi + \varepsilon_{ijk}$$
  

$$Y_{ijk} = \delta_j + \delta_k + X_j S_j T_k \beta + C_j T_k \phi + \varepsilon_{ijk}$$

- Young vs. old students in age cohorts k
  - Young exposed to new schools, but old not
- Many vs. few new schools in origin districts j
  - ullet More schools o bigger difference between young and old cohorts

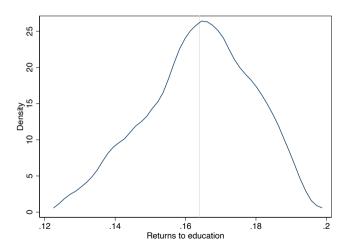
# Long-term education and wage effects

	Treatment		
Outcomes	Estimate	SE	Obs
Years of schooling	0.103**	(0.0424)	233,517
<ul> <li>For wage earners</li> </ul>	0.121**	(0.0495)	89,404
Log monthly wages	0.0195**	(0.00916)	89,404

# Long-term education and wage effects

	Placebo		
Outcomes	Estimate	SE	Obs
Years of schooling	-0.0176	(0.0318)	196,308
<ul> <li>For wage earners</li> </ul>	0.0120	(0.0566)	55,091
Log monthly wages	-0.00765	(0.00890)	55,091

# Heterogeneous returns to education by CIC (Athey & Imbens 2006)

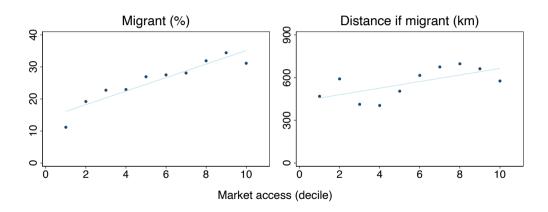


# Migration levels are high and increasing in labor market access

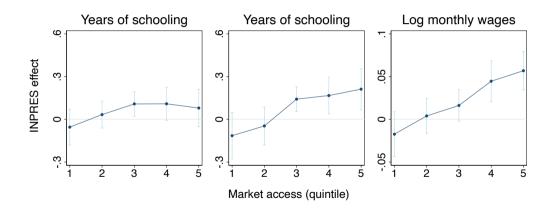
- Average migration rate is 26%, and distance is 576 km
  - 16% cross-province vs. 31% cross-state in the US (ACS 2013-2014)
  - Many of those exposed to new schools migrate elsewhere
- Labor market access captures proximity to high urban wages

$$\mathsf{MA}_d = \sum_{d'} \mathsf{w}_{d'} \mathsf{popden}_{d'} \quad \mathsf{for} \quad \mathsf{w}_{d'} \propto (1 + \mathsf{dist}_{dd'})^{-2}$$

## Migration levels are high and increasing in labor market access



# INPRES effects are driven by labor market access



#### But INPRES does not change migration patterns

Outcomes	Estimate	SE	Obs
Migrant	0.0244	(0.0194)	244,793
Distance if migrant (km)	-5.097	(7.706)	62,717
Migrant to urban	0.0284	(0.0307)	242,646
Migrant to rural	0.0259	(0.0236)	244,793

- Consistent with model: INPRES affects costs of education, not migration
- In counterfactuals, INPRES effects under different migration costs



## Spatial equilibrium model

- Government constructs schools
  - Build human capital that is portable
- 2 Individuals invest in education
  - ullet In a district, more schools o better access o lower costs of education
- Individuals migrate for work
  - Mobility gives rural students access to high urban wages
  - But also drains rural regions as students leave after graduation

# School construction $a = \{a_{\ell}\}$ , districts $\ell$

CES aggregate output

$$Y(a) = \left\{ \sum_{\ell} \left[ A_{\ell} H_{\ell}(a_{\ell}) \right]^{\frac{\sigma-1}{\sigma}} \right\}^{\frac{\nu}{\sigma-1}}$$

• Inequality (people vs. places)

$$D(a) = Y^{U}(a) - Y^{R}(a)$$
 for  $Y_{\ell}^{U}(a) = \lim_{\sigma \to \infty} U_{\ell} Y_{\ell}(a)$ 

• Costs C(a) from data

#### Frictions: education and migration costs

$$U(e,\epsilon) = \alpha_{\ell} \varepsilon_{jk\ell}^{\alpha} \left[ \underbrace{(1 - \tau_{j\ell}^{m}) w_{\ell} h_{jk} \varepsilon_{jk\ell}^{h} e^{\eta} \epsilon}_{\text{net labor income}} - \underbrace{(1 + \tau_{jk}^{e}) c \varepsilon_{jk\ell}^{c} e}_{\text{cost of education}} \right]$$

- Individual i, origin j, age cohort k, destinations  $\ell$ 
  - ullet Each destination has education choice  $e^*$  and utility  $U(e^*,\epsilon)$
  - Given amenities  $\alpha_\ell$ , migration costs  $au_{i\ell}^m$ , base wages  $w_\ell$ , Fréchet draw  $\epsilon$
  - And human capital  $h_{jk}$ , education costs  $au_{jk}^e$  across destinations
- Compare destinations, then pick best to get choice probabilities

$$\pi_{jk\ell} = rac{ ilde{w}_{jk\ell}^{ heta}}{\sum_{\hat{\ell}} ilde{w}_{jk\hat{\ell}}^{ heta}} \quad ext{for} \quad ilde{w}_{jk\ell} \equiv lpha_{\ell}^{1-\eta} (1 - au_{j\ell}^{m}) w_{\ell} ilde{arepsilon}_{jk\ell}$$

#### Choice probabilities, education, and wages

LHS variables observed in data

$$\begin{split} \pi_{jk\ell} &= \tilde{w}^{\theta}_{jk\ell} / \sum_{\hat{\ell}} \tilde{w}^{\theta}_{jk\hat{\ell}} \\ \overline{\text{educ}}_{jk\ell} &= \mathbb{E}\left[e^* \mid \text{individuals choose } \ell\right] \\ \overline{\text{wage}}_{jk\ell} &= \mathbb{E}[w_{\ell}h_{jk}\varepsilon^h_{jk\ell}e^{\eta}\varepsilon \mid \text{individuals choose } \ell, \, e = e^*] \end{split}$$

Education and wages are increasing in labor market access

$$\overline{\mathsf{educ}}_{jk\ell}$$
,  $\overline{\mathsf{wage}}_{jk\ell} \propto \left(\sum_{\hat{\ell}} \tilde{w}_{jk\hat{\ell}}^{\theta}\right)^{\frac{1}{\theta(1-\eta)}} \equiv \mathsf{MA}_{jk\ell}$ 

## Equilibrium

ullet Base wages  $w_\ell$  and prices  $p_\ell$ 

$$w_\ell = p_\ell A_\ell$$
 ,  $p_\ell = \left(rac{Y}{Y_\ell}
ight)^{rac{1}{\sigma}}$ 

• Agglomeration  $\kappa$  and congestion  $\mu$ 

$$A_\ell = ar{A}_\ell H_\ell^\kappa$$
 ,  $lpha_\ell = ar{lpha}_\ell igg( \sum_{j,k} N_{jk} \pi_{jk\ell} igg)^{-\mu}$ 



# Human capital function (INPRES as IV)

$$\mathsf{wage}_i \propto \mathsf{hcap}_i = (\mathsf{educ}_i)^{\eta}$$
 
$$\downarrow \downarrow$$
 
$$\mathsf{log}\,\mathsf{wage}_{ijk} = \delta_j + \delta_k + \eta\,\mathsf{log}\,\mathsf{educ}_{ijk} + C_j T_k \boldsymbol{\phi} + \varepsilon_{ijk}$$
 
$$\mathsf{log}\,\mathsf{educ}_{ijk} = \delta_j + \delta_k + \beta S_j T_k + C_j T_k \boldsymbol{\phi} + \varepsilon_{ijk}$$

# Education and migration costs (INPRES as DD)

$$1 + \tau_{jk}^{e} = (1 + S_{j}T_{k})^{-\beta}\delta_{j}\delta_{k}(1 + C_{j}T_{k})^{\phi}$$

$$1 - \tau_{j\ell}^{m} = (1 + d_{j\ell}^{P})^{-\phi_{1}}(1 + d_{j\ell}^{D})^{-\phi_{2}}$$

$$\downarrow \downarrow$$

$$\begin{split} \log \overline{\mathsf{educ}}_{jk\ell} - \log \overline{\mathsf{wage}}_{jk\ell} &= \beta \log (1 + \underline{\mathcal{S}}_j T_k) - \log \delta_j - \log \delta_k - \pmb{\phi} \log (1 + C_j T_k) \\ &- \varphi_1 \log (1 + d_{j\ell}^P) - \varphi_2 \log (1 + d_{j\ell}^D) + \log \frac{\eta}{c} - \log \varepsilon_{jk\ell}^c \end{split}$$

## Other parameters (INPRES as moments)

$$\sum_{i=1}^{n} [y_i - \exp(x_i \hat{\beta})] x_i = 0$$

- Poisson pseudo-maximum likelihood (Santos Silva & Tenreyro 2006)
  - Common in spatial models to accommodate zeros in choice probabilities

$$\begin{split} & \log \overline{\mathsf{educ}}_{jk\ell} - \log \overline{\mathsf{wage}}_{jk\ell} \\ \Delta_{\ell} \log \overline{\mathsf{educ}}_{jk\ell}, \quad \Delta_{\ell} \log \overline{\mathsf{wage}}_{jk\ell}, \quad \Delta_{\ell} \log \pi_{jk\ell} \\ & \mathsf{INPRES} \ \mathsf{treatment} \ \mathsf{effects} \end{split}$$

## Calibrated parameters (Bryan & Morten 2019)

- Agglomeration  $\kappa = 0.05$
- Congestion  $\mu = 0.075$
- Elasticity of substitution  $\sigma=8$

# Estimated human capital function

	Treatment		Placebo			
	OLS	IV	First stage	OLS	IV	First stage
Log years of schooling	0.393*** (0.00721)	0.688** (0.311)		0.394*** (0.00678)	-1.357 (3.523)	
$INPRES \times young$	,	,	0.0284*** (0.00899)	,	,	0.00564 (0.0110)
Observations F-statistic	89,404	89,404	89,404 9.97	55,091	55,091	55,091 0.26

# Estimated education and migration costs

	Treatment		Plac	Placebo	
	Estimate	SE	Estimate	SE	
β	0.110**	(0.0467)	0.0514	(0.0457)	
$\varphi_1$	0.0415***	(0.00353)	0.0388***	(0.00423)	
$\varphi_2$	0.0184	(0.0500)	-0.0299	(0.0658)	



## Quantifying aggregate and distributional effects

- Evaluate relative to zero-construction counterfactual
- **Decompose** effects of mobility by mechanism
  - And separate each from the general equilibrium effects
  - Diff-in-diff avoids model but only captures net effects
- Study program design
  - By simulating alternative allocations of school construction

#### Computing aggregate output

- ullet New schools o new prices, productivities, migration (algorithm in paper)
  - Adjustments to observed quantities, like in exact-hat algebra (Dekle et al. 2008)

$$Y_{\ell}(a) = rac{1}{p_{\ell}} \sum_{j,k} N_{jk} \pi_{jk\ell}(a) \overline{\mathsf{wage}}_{jk\ell}(a)$$

- Special case: zero agglomeration + perfect substitution  $(\kappa=0,\,\sigma\to\infty)$ 
  - Parameter  $\beta$  is enough! No need to estimate others.

$$Y'_{\ell} = \sum_{j,k} N_{jk} \pi_{jk\ell} \overline{\text{wage}}_{jk\ell} \left( \frac{1 + S'_j T_k}{1 + S_j T_k} \right)^{\frac{\rho \eta}{1 - \eta}}$$

# The program increased aggregate output by 8%

	Aggregate output
Zero construction	1.00
+ Direct effect of construction	1.02
+ Migration	1.03
+ Migration-induced schooling	1.07
+ New equilibrium wages	1.08

- Small gains without migration (direct effect) or without education (sorting)
  - Complementarity between education and migration
  - Gains from sorting are already large (Bryan et al. 2014)

#### With especially large benefits for rural students

	Inequality (people)
Zero construction	1.00
+ Direct effect of construction	0.99
+ Migration	0.98
+ Migration-induced schooling	0.96
+ New equilibrium wages	0.95

- Expanded opportunity for rural students with high marginal returns
  - $\bullet$  Decreased inequality between rural and urban students by 5%

# But also increased inequality across places by 12%

	Inequality (places)
Zero construction	1.00
+ Direct effect of construction	0.99
+ Migration	1.02
+ Migration-induced schooling	1.11
+ New equilibrium wages	1.12

- The program explicitly aimed to encourage regional convergence
  - But mobility places convergence in tension with output gains
  - Rural regions still enjoy net gains, but urban regions gain more

## Equity-efficiency tradeoff under mobility

	Aggregate	Inequality	Inequality
	output	(people)	(places)
Actual INPRES allocation	1.08	0.95	1.12
Prioritizing rural regions + Halving migration costs	1.09	0.93	1.14
	1.13	0.90	1.18
Prioritizing urban regions + Halving migration costs	1.04	0.97	1.06
	1.08	0.93	1.12

- Rural construction generates large returns but widens rural-urban gap (still Pareto)
- Alternative: schools + roads, although rural out-migration will rise (not Pareto)



#### Summary

- Evaluating large-scale educational investment in spatial equilibrium
  - 62,000 primary schools built in 1970s Indonesia
- Aggregate output  $\uparrow$  (8%), regional inequality  $\uparrow$  (12%)
  - Big gains for rural students who leave rural regions behind