The removal of single-term limits, redistricting, and name recognition The case of Coahuila's state races

Eric Magar Alejandro Moreno

ITAM, Mexico City

IV encuentro del Grupo de Estudios Legislativos, CdMx Aug. 10th, 2018

Another nail in the coffin of Mexican exceptionalism

Costa Rica and Mexico were alone in prohibiting consecutive legislative reelection... until 2014



 \rightarrow Reformers dropped single-term limits for state and federal legislators and municipal governments (effective since 1934)

Another nail in the coffin of Mexican exceptionalism

Costa Rica and Mexico were alone in prohibiting consecutive legislative reelection... until 2014



 \rightarrow Reformers dropped single-term limits for state and federal legislators and municipal governments (effective since 1934)

Another nail in the coffin of Mexican exceptionalism

Costa Rica and Mexico were alone in prohibiting consecutive legislative reelection... until 2014



 \rightarrow Reformers dropped single-term limits for state and federal legislators and municipal governments (effective since 1934)

Overview

Paper examines survey evidence of the first election held with the new rules: the state assembly of Coahuila in 2017



Democratic accountability is more difficult

Term limits diminish external checks on politicians

- Severs the electoral connection (Mayhew 1973): collective reputation only
- Promoting personal vote \rightarrow incumbent's name recognition (Cain, Ferejohn, Fiorina 1987)

The 2014 reform

Surprising removal of the consecutive reelection ban

- Fed. deputies can reelect up to 4 consecutive three-year terms
- Senators up to 2 consecutive six-year terms
- Incumbent must be re-nominated by same party
- Kick-off: 2021 mid-term

Reformers gave states institutional discretion

- For state lawmakers: 2-, 3-, or 4-term limits
- For municipal officers: single- or 2-term limits
- Party clause mandatory
- Inapplicable to reformers themselves

Variable election calendars \rightarrow incumbents on the ballot progressively

The 2014 reform

Surprising removal of the consecutive reelection ban

- Fed. deputies can reelect up to 4 consecutive three-year terms
- Senators up to 2 consecutive six-year terms
- Incumbent must be re-nominated by same party
- Kick-off: 2021 mid-term

Reformers gave states institutional discretion

- For state lawmakers: 2-, 3-, or 4-term limits
- For municipal officers: single- or 2-term limits
- Party clause mandatory
- Inapplicable to reformers themselves

Variable election calendars \rightarrow incumbents on the ballot progressively

The 2014 reform

Surprising removal of the consecutive reelection ban

- Fed. deputies can reelect up to 4 consecutive three-year terms
- Senators up to 2 consecutive six-year terms
- Incumbent must be re-nominated by same party
- Kick-off: 2021 mid-term

Reformers gave states institutional discretion

- For state lawmakers: 2-, 3-, or 4-term limits
- For municipal officers: single- or 2-term limits
- Party clause mandatory
- Inapplicable to reformers themselves

Variable election calendars \rightarrow incumbents on the ballot progressively

Incumbents on the ballot on July 1st, 2018

State lawmakers only

Aguascalientes, Durango, Hidalgo, Tlaxcala, Veracruz

Mayors/municipal councils only

Coahuila, Quintana Roo, Tamaulipas

Both

Baja California Sur, Campeche, Colima, Chiapas, Chihuahua, Guanajuato, Guerrero, Jalisco, México, Michoacán, Morelos, Nuevo León, Oaxaca, Querétaro, San Luis Potosí, Sinaloa, Tabasco, Yucatán, Zacatecas

Will it matter?

Possible, but uncertain

High turnover in many democracies allowing reelection (Micozzi, Saiegh, ...)

Arger	ntine	Congress, 1983-2001
Terms served		
1	85	(progressive ambition)
2	11	
3+	4	(static ambition)

	Incumbents and reelection						
	seek	succeed	return				
Brazil	70	60	42				
Chile	71	83	59				
U.S.	95	91	86				

Will it matter?

Possible, but uncertain

High turnover in many democracies allowing reelection (Micozzi, Saiegh, ...)

Argei	ntine	Congress, 1983-2001
Terms		
served	%	
1	85	(progressive ambition)
2	11	
3+	4	(static ambition)

	Incumbents and reelection							
	seek	succeed	return					
Brazil	70	60	42					
Chile	71	83	59					
U.S.	95	91	86					

Will it matter?

Possible, but uncertain

High turnover in many democracies allowing reelection (Micozzi, Saiegh, \dots)

Argentine Congress, 1983–2001							
Terms							
served	%						
1	85	(progressive ambition)					
2	11						
3+	4	(static ambition)					

	Incumbents and reelection						
	seek succeed return						
Brazil	70	60	42				
Chile	71	83	59				
U.S.	95	91	86				

1920s in Mexico

Some room for optimism (Godoy 2014)

Year	% returning
1917	18
1918	25
1920	15
1922	26
1924	25
1926	30
1928	40
1930	42
1932	27
1934	0

Another obstacle

Pessimists see 'party clause' as undermining the electoral connection (Merino et al. 2014)

May be room for maneuver, perhaps a good deal

- Two types of candidates: prize fighters and rest (Zaller)
- Party can arrest first type's ambition at its own peril
- Therefore the game is more complex, dual threats

Another obstacle

Pessimists see 'party clause' as undermining the electoral connection (Merino et al. 2014)

May be room for maneuver, perhaps a good deal

- Two types of candidates: prize fighters and rest (Zaller)
- Party can arrest first type's ambition at its own peril
- Therefore the game is more complex, dual threats

Coahuila public opinion study

First race with incumbents on the ballot since 1932

- lacksquare 3 deputies re-nominated o static ambition
- 6 sought municipal presidencies → progressive ambition
- 16 retired \rightarrow none

Moreno: questions on candidate name recognition in May's pre-election survey (Cain, Ferejohn, Fiorina 1987)



Incumbency v campaign effects

Better name recognition among voters

- Due to incumbent's constituency service and responsiveness?
- Or a result of the electoral campaign?

Three approaches:

- compare districts with/without incumbent running
- 2 compare beginning/end of the campaign
- take advantage of redistricting to compare voters within constiuency

Incumbency v campaign effects

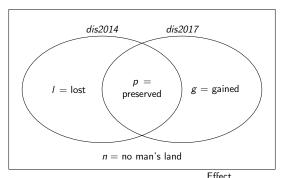
Better name recognition among voters

- Due to incumbent's constituency service and responsiveness?
- Or a result of the electoral campaign?

Three approaches:

- compare districts with/without incumbent running
- 2 compare beginning/end of the campaign
- 3 take advantage of redistricting to compare voters within constiuency

Using redistricting to separate incumbency effect



		LITECT			
		incumbency	campaign		
	1	p > g	p = g		
E	2	p > 1	p > 1		
Expectations (name recognition)	3	p > n	p > n		
	4	1?g	I < g		
	5	l > n	I = n		
	6	g > n	g > n		

The incumbents

	District/			Secci	ones		Ir	itervi	ewe	es
Incumbent	municipio	Margin	I	r	g	n	1	r	g	n
A. Static amb	ition (SMD→	SMD)								
Javier PRI	Saltillo	-12	14	64	13	1,619	14	56	0	938
Lily PRI	R. Arispe	+14	0	117	0	1,593	0	56	0	952
Gina PRI	Acuña	-17	0	78	21	1,611	0	70	0	938
B. Progressive	ambition (SN	ΛD→mun	icipio)							
Lencho PRI	Frontera	+8	83	41	0	1,586	42	28	0	938
Sonia PRI	P. Negras	+12	0	88	0	1,622	0	56	0	952
Analsabel PRI	San Pedro	+3	48	75	0	1,587	14	42	0	952
C. Progressive	ambition (PF	$R \!\! o \! munica$	ipio)							
Armando PAN	Frontera	-8	1,635	75	0	0	966	42	0	<u>_</u>
Lariza PAN	P. Negras	-12	1,635	75	0	0	966	42	0	0
Leonel PPC	Matamoros	-7	1,648	62	0	0	966	42	0	0

Regression analysis

For respondent i, we estimate equation

$$\begin{split} \text{logit}(\texttt{recognize}_i) &= \beta_0 + \beta_1 \texttt{retained}_i + \beta_2 \texttt{lost}_i + \beta_3 \texttt{delivered}_i \\ &+ \beta_4 \texttt{interested}_i + \beta_5 \texttt{smartphone}_i + \beta_6 \texttt{panista}_i \\ &+ \beta_7 \texttt{priista}_i + \beta_8 \texttt{morenista}_i + \texttt{error}_i. \end{split}$$

Results

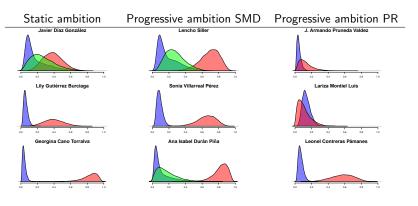
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
	Javier	Lily	Gina	Lencho	Sonia	A.Isabel	Armando	Lariza	Leonel
retained	1.85***	2.37***	4.91***	3.10***	3.02***	4.59***	1.10*	22	2.93***
	(.33)	(.33)	(.41)	(.43)	(.32)	(.44)	(.58)	(.75)	(.38)
lost	1.29* (.68)			1.27*** (.47)		1.46* (.81)			
delivered	.86***	.76***	1.46***	.51*	.93***	.26	.51	.85***	.26
	(.25)	(.27)	(.34)	(.30)	(.27)	(.34)	(.37)	(.27)	(.33)
interested	.35	1.03***	1.34***	.82***	.52**	.74**	.71**	.28	.57*
	(.24)	(.27)	(.34)	(.28)	(.26)	(.33)	(.36)	(.27)	(.31)
smartphone	27	.37	18	47*	.21	05	43	.26	42
	(.24)	(.27)	(.31)	(.28)	(.26)	(.31)	(.35)	(.27)	(.30)
panista	.15	11	03	1.18***	.02	.80*	.78*	.34	1.15***
	(.39)	(.41)	(.52)	(.35)	(.41)	(.44)	(.47)	(.39)	(.41)
priista	.37	.15	01	21	.17	.74**	.43	.19	.16
	(.28)	(.30)	(.38)	(.37)	(.29)	(.35)	(.41)	(.31)	(.39)
morenista	07 (.63)	.59 (.51)	.26 (.74)	.76 (.55)	-1.17 (1.04)		26 (1.05)	-1.01 (1.03)	.88 (.56)
Intercept	-3.03***	-3.82***	-4.45***	-3.48***	-3.49***	-3.99***	-3.87***	-3.29***	-3.58***
	(.25)	(.30)	(.39)	(.30)	(.28)	(.35)	(.37)	(.28)	(.30)
Observations	1,008	1,008	1,008	1,008	1,008	1,008	1,008	1,008	1,008
Log Likelihood	-262.32	-231.34	-169.84	-205.60	-235.20	-175.64	-147.10	-229.85	-182.89

*p<.1; **p<.05; ***p<.01

Hypothesis tests

	Hypothesis					
Model and incumbent	r > n	l > n	<i>r</i> > <i>l</i>			
SMD, static ambition						
1 Javier Díaz González	< .001	.029	.221			
2 Lily Gutiérrez Burciaga	< .001		_			
3 Gina Cano Torralva	< .001		_			
SMD, progressive ambiti	on					
4 Lencho Siller	< .001	.003	.001			
5 Sonia Villarreal Pérez	< .001	_	_			
6 Ana Isabel Durán Piña	< .001	.036	< .001			
PR, progressive ambition	ı					
7 Armando Pruneda Valdez	.030					
8 Lariza Montiel Luis	.385		_			
9 Leonel Contreras Pámanes	< .001					

Results (name recognition in x-axis)



Hypotheses: n < l < p

Wrap-up

- Results substantial & consistent with incumbency effect, but can't fully rule out campaign
- We suggest better designs for future elections
- Consecutive reelection has great potential to improve representation
- Whether or not the potential fulfilled = very promising research area in Mexican politics

Thank you!

Wrap-up

- Results substantial & consistent with incumbency effect, but can't fully rule out campaign
- We suggest better designs for future elections
- Consecutive reelection has great potential to improve representation
- Whether or not the potential fulfilled = very promising research area in Mexican politics

Thank you!