Consumer Inertia and Firm Pricing in the Medicare Part D Prescription Drug Insurance Exchange

Keith M. Marzilli Ericson (2014) *American Economic Journal: Economic Policy*, Vol 6, 38-64

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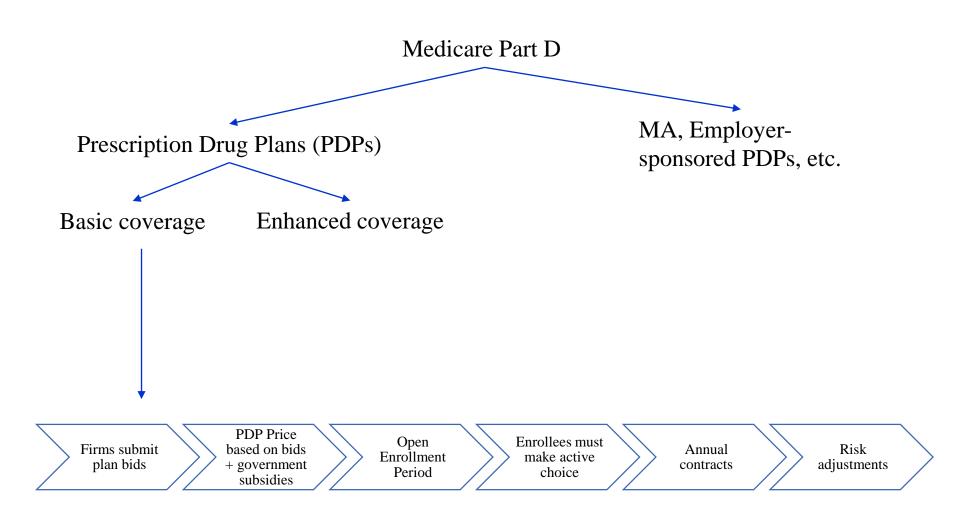
Motivation

- Medicare Part D receives ~ \$40B annually & covers
 ~24M people (2008)
 - ~\$80B and ~45M people in 2020 (KFF)
- In the presence of inertia, random variations in initial conditions will have persistent effects
 - Firm responses to inertia → Market inefficiencies
 - Parallel to introductory offers
- Part D as a model for ACA individual exchanges

Research Question

- Is there inertia in the Medicare Part D market?
- Do firms respond to inertia by raising prices on existing enrollees?

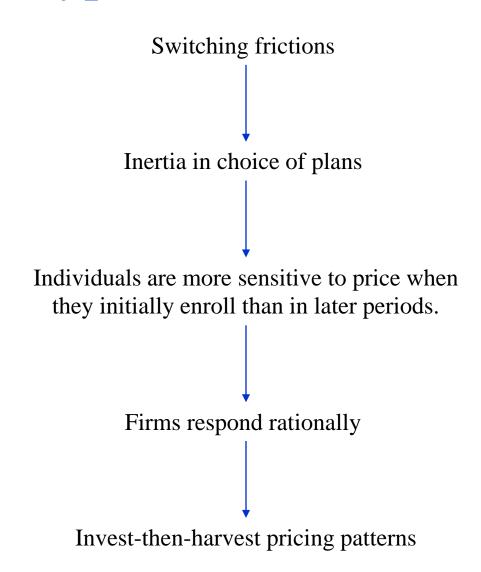
Medicare Part D Market Overview



Medicare Part D Market LIS Program

- Low Income Subsidy (LIS) Program
- 52% of PDP Market in 2006, 41% in 2009
- LIS enrollees pay premium-benchmark
 - 0 if premium < benchmark
- Automatic enrollment into plans selected at random from those < price benchmark
 - Benchmark is unknown to insurers
 - Enrollees receive subsidies + reduced cost-sharing
 - Automatic switching
- De minimis policy 2007-2008

Theory & Hypothesis



Preview of findings

- Firms initially set low prices for newly introduced plans, but then raise prices as plans age while new low cost plans are introduced each year.
- Older plans premiums are 10% (\$50) higher than newly introduced plans
- This implies that the elasticities estimated from enrollees are essentially uninformative about true long run elasticity

Older Plans Have a Larger Tail of Higher Premiums

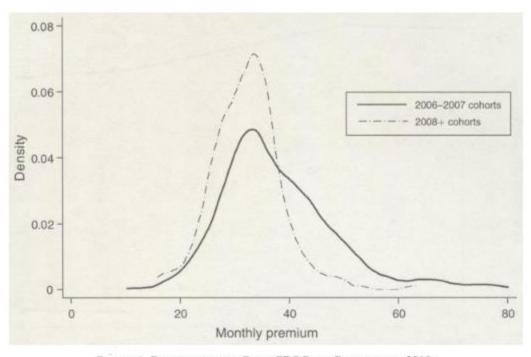


FIGURE 1. DISTRIBUTION OF BASIC PDP PLAN PREMIUMS IN 2010, BY YEAR OF PLAN INTRODUCTION

Older Plans Have More Enrollees

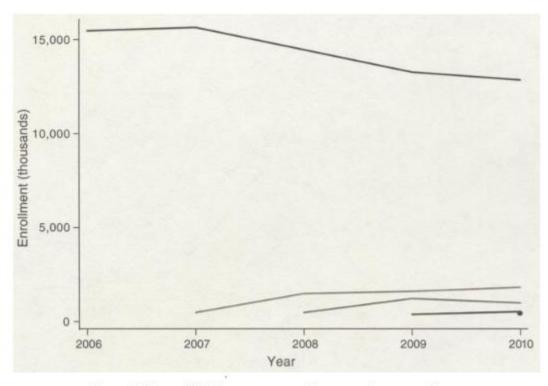


FIGURE 2. TOTAL PDP ENROLLMENT, BY YEAR AND COHORT OF PLAN

Data Sources

- CMS Data
 - Spanning 2006-2010
 - Plan premiums
 - Characteristics (deductible, benefit type, plan name)
 - Aggregate enrollment

Identification Strategy (1)

- Correlation between Enrollment and Past Prices
- OLS Regression using non-LIS enrollment data

$$\ln s_{jtm} = x_{jtm} \beta_1 + \alpha_1 p_{jtm} + x_{jt-1m} \beta_2 + \alpha_2 p_{jt-1m} + v_{tm}$$

Where:

- In s_{itm} is log market share in market m at time t
- p_{jtm} is plan premium
- x_{itm} contains plan characteristics
- v_{tm} contains state fixed effects
- P_{it-1m} is the lagged price

Results (1)

• Past prices strongly predict enrollment

TABLE 2—RESPONSE OF ENROLLMENT TO CONTEMPORANEOUS AND PAST PRICES: 2007

	$\ln s_{2007}$ (1)	$\ln s_{2007}$ (2)	$ln s_{2006}$ (3)	$\frac{\ln s_{2007}}{(4)}$	$ln s_{2007}$ (5)	$ \ln s_{2006} $ (6)
Premium in 2007	-0.0971*** (0.0308)	-0.146*** (0.0447)		-0.0899*** (0.0285)	-0.105*** (0.0335)	
Premium in 2006	-0.0773*** (0.0185)		-0.140*** (0.0281)	-0.0694*** (0.0222)		0.173*** (0.0254)
Type of basic plan Firm fixed effects	Yes No	Yes No	Yes No	Yes Yes	Yes Yes	Yes Yes
Observations R^2	560 0.648	560 0.484	553 0.552	560 0.827	560 0.800	553 0.757

Identification Strategy (2)

- Regression Discontinuity Design (RDD)
 - Older cohorts (pre): 2006-2007
 - Newer cohorts (post): 2008 <
 - Compares just above & just below benchmark plans in 2006
- Benchmark is not known ex ante
 - Firms cannot choose to price above or below
 - RDD identifies causal effect of being randomly assigned LIS
- Assumption: pricing above or below the benchmark is as good as random
 - Plan characteristics do not change

Results (2a)

• Pricing below the benchmark leads to a substantial increase in enrollment → 150% higher market share

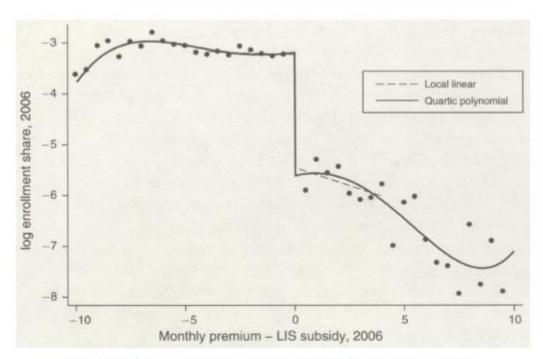


FIGURE 3. THE EFFECT OF 2006 BENCHMARK STATUS ON 2006 ENROLLMENT

Results (2a)

- Log plan share VS Benchmark Status
- Plans that priced <u>below</u> the benchmark both years had market shares that were <u>209 log points</u> higher than plans that were below the benchmark in neither year

TABLE 3—Effect of LIS BENCHMARK STATUS IN 2006 ON PLAN ENROLLMENT

$\ln s_t$	2006	2007	2008	2009	2010
Panel C. Past interactions, local lin Below benchmark or de minimis in					
2006 and current year	2.224*** (0.283)	2.089*** (0.364)	2.377*** (0.275)	2.633*** (0.257)	2.443*** (0.309)
2006 but not current year		0.628** (0.293)	0.892** (0.329)	1.068** (0.446)	0.967 (0.625)
Current year but not 2006		0.148 (0.290)	1.356*** (0.293)	2.107*** (0.242)	2.281*** (0.259)
Premium—subsidy, 2006	Linear	Linear	Linear	Linear	Linear
Observations R ²	306 0.576	299 0.480	298 0.426	246 0.498	212 0.467

Results (2b)

- Effect of pricing below benchmark on subsequent pricing
- No obvious discontinuity

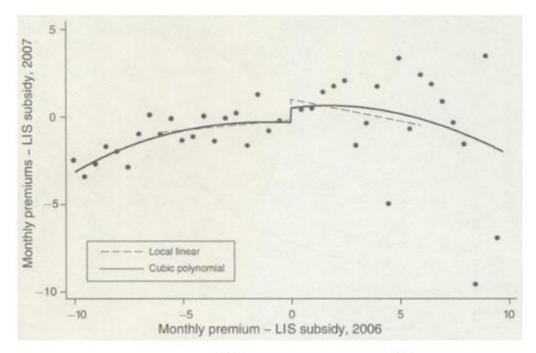


FIGURE 4. THE EFFECT OF 2006 BENCHMARK STATUS ON 2007 PREMIUMS

Results (2c)

• Prices follow the pattern predicted by invest-thenharvest pricing

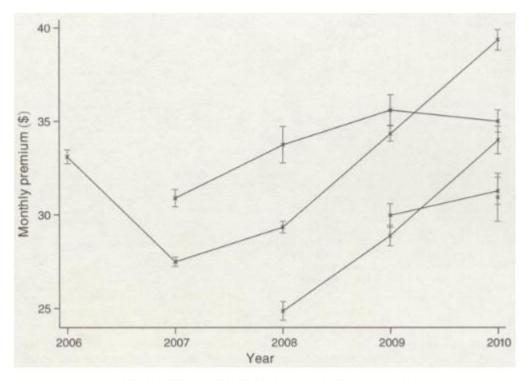


FIGURE 5. EVOLUTION OF COHORT PREMIUMS OVER TIME

Results (2c)

• Pricing evidence of invest-then-harvest behavior

TABLE 4-MEDICARE PART D PREMIUMS BY PLAN AGE

	In(monthly premium)							
-	Equal weighted			Enrollment weighted				
-	(1)	(2)	(3)	(4)	(5)	(6)		
Year of plan existence								
2nd year	-0.0167	-0.0103	0.0129	0.0183	-0.0229	0.0139		
3rd year	$(0.0508) \\ 0.0290$	(0.0597) 0.0585	(0.0511) 0.0785	(0.0478) 0.128**	(0.0446) 0.0795**	(0.0593) 0.133***		
44	(0.0808)	(0.0699)	(0.0519)	(0.0528)	(0.0326)	(0.0358)		
4th year	0.0690 (0.0660)	0.117* (0.0617)	0.148*** (0.0496)	0.199*** (0.0647)	0.112** (0.0522)	0.191*** (0.0684)		
5th year	0.177** (0.0871)	0.147** (0.0593)	0.0960* (0.0551)	0.320*** (0.0861)	0.154*** (0.0530)	0.152* (0.0764)		
Firm offers M.A. plan	(0.0071)	-0.145** (0.0653)	(0.0551)	(0.0001)	-0.0390 (0.0350)	(0.0701)		
Type of basic plan	No	Yes	Yes	No	Yes	Yes		
Firm fixed effects	No	No	Yes	No	No	Yes		
Observations	4,276	4,276	4,276	4,123	4,123	4,123		
R^2	0.189	0.396	0.405	0.364	0.632	0.683		

Threats

- Threat of adverse selection of enrollees
- Violation of assumptions
 - Threat of benchmark manipulation
 - Threat of risk adjustment discrepencies

Concluding Thoughts

- Inertia limits how enrollees respond to policy changes
 - Magnitude of switching frictions is ~ \$50 (10% of annual premiums)
- Invest-then-harvest pricing behaviors are consistent with the data

• Commitment to future prices could reduce inefficient switching

Thank you!

Questions?

Appendix

Descriptive Statistics

TABLE 1-DESCRIPTIVE STATISTICS OF MEDICARE PART D PLANS

	Cohort (Year of plan introduction)					
-	2006	2007	2008	2009	2010	
Mean monthly premium	\$37 (13)	\$40 (17)	\$36 (20)	\$30 (5)	\$33 (9)	
Mean deductible	\$92 (116)	\$114 (128)	\$146 (125)	\$253 (102)	\$118 (139)	
Fraction enhanced benefit	0.43	0.43	0.58	0.03	0.69	
Fraction of plans offered by	firms already	offering a p	lan			
in the United Statesin the same state	0.00	0.76 0.53	0.98 0.91	1.00 0.68	0.97 0.86	
Number of unique firms Number of plans	51 1,429	38 658	16 202	5 68	6 107	

Firm Objective Function

$$V_{jt} = (p_{jt} - c_{jt}) s_{jt} + \delta V_{jt+1} (s_{jt})$$

$$p_{jt} - c_{jt} = \frac{s_{jt}}{-ds_{jt}/dp_{jt}} - \delta \frac{dV_{jt+1}(s_{jt})}{ds_{jt}}$$

Results (2)

TABLE 3—EFFECT OF LIS BENCHMARK STATUS IN 2006 ON PLAN ENROLLMENT

$\ln s_t$	2006	2007	2008	2009	2010
Panel A. Local linear, bandwidth \$4	!				
Below benchmark, 2006	2.224*** (0.283)	1.332*** (0.267)	0.902*** (0.248)	0.803** (0.362)	0.677 (0.481)
Premium—subsidy, 2006					
Below benchmark	-0.0141 (0.0322)	-0.0774 (0.0882)	-0.0731 (0.116)	-0.170 (0.105)	-0.215** (0.0878)
Above benchmark	-0.142* (0.0783)	-0.0331 (0.110)	0.0494 (0.163)	0.0737 (0.170)	0.0488 (0.202)
Observations R ²	306 0.576	299 0.325	298 0.131	246 0.141	212 0.124
Panel B. Polynomial with controls, l	bandwidth \$4				
Below benchmark, 2006	2.464*** (0.222)	1.364*** (0.321)	0.872*** (0.246)	0.351 (0.324)	-0.277 (0.301)
Premium—subsidy, 2006	Quadratic	Quadratic	Quadratic	Quadratic	Quadratic
Observations R ²	306 0.794	299 0.576	298 0.472	246 0.535	212 0.685
Panel C. Past interactions, local line Below benchmark or de minimis in:					
2006 and current year	2.224*** (0.283)	2.089*** (0.364)	2.377*** (0.275)	2.633*** (0.257)	2.443*** (0.309)
2006 but not current year		0.628** (0.293)	0.892** (0.329)	1.068** (0.446)	0.967 (0.625)
Current year but not 2006		0.148 (0.290)	1.356*** (0.293)	2.107*** (0.242)	2.281*** (0.259)
Premium—subsidy, 2006	Linear	Linear	Linear	Linear	Linear
Observations R ²	306 0.576	299 0.480	298 0.426	246 0.498	212 0.467