# **Taxation and government spending**

John Kramer – University of Copenhagen September 2024



#### **Econtwitter**

### Econtwitter flagships

- Beatrice Cherrier (History of economic thought)
- Khoa Vu (Memes)
- Ben Moll (Theory/policy German)
- Jon Steinsson (Theory/policy US)
- Jeppe Druedahl (Policy Denmark)
- Claudia Sahm (Policy US)
- Econtwitter is very active (also on BlueSky)
- Very current on policy debates and economic research

# (Macro)economics on the internet

#### **Podcasts**

- The episode that made me a macroeconomist: The Giant Pool of Money
- Think like an economist Planet money The Indicator Women in economist podcast Macro musings

  FT: The economics show
- Finansministeriet Forklarer Markedspladsen

#### **Blogs**

- Center for Economic Policy Research
- Noah Smith (Plentiful, high-paying jobs in the age of Al)
- Tyler Cowen Marginal Revolution
- John Cochrane The Grumpy Economist

# Robert Solow on simple models

I am trying to express an attitude towards the building of very simple models. I don't think that models like this lead directly to prescription for policy or even to detailed diagnosis. [...] They are more like reconnaissance exercises. If you want to know what it's like out there, it's all right to send two or three fellows in sneakers to find out the lay of the land and whether it will support human life. If it turns out to be worth settling, then that requires an altogether bigger operation. The job of building usable larger-scale econometric models on the basis of whatever analytical insights come from simple models is much more difficult and less glamorous (Solow 1970, 105).

Simple models do not yield policy prescriptions, but insights

# **Agenda**

## Recap of Ramsey dynamics

• Transition after shock

#### Taxation and Ricardian Equivalence

- Simple model, partial equilibrium
- Full Ramsey model with taxation
- Distortionary capital taxation

# Ramsey dynamics

# Ramsey economy in equations

$$k_{t+1} = (1 - \delta)k_t + f(k_t) - c_t$$

$$u'(c_t) = \beta(1 + f'(k_{t+1}) - \delta)u'(c_{t+1})$$

$$k_0, \text{ Transversality condition , No-Ponzi condition}$$

- Difference equations → dynamic
- Transversality (TV) & No-Ponzi game (nPg) rule out explosions
- The **only** unknown parameter is  $c_0$

#### Permanent income hypothesis

$$\sum_{t=0}^{T} \left( \prod_{s=0}^{t} \frac{1}{1+r_s} \right) c_t = \sum_{t=0}^{T} \left( \prod_{s=0}^{t} \frac{1}{1+r_s} \right) w_t$$

- Combine dynamic budget constraints with TV & nPg condition
- What matters for the path of consumption is "permanent income"

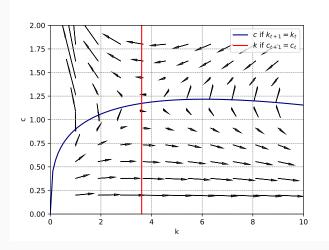
# Ramsey dynamics

#### Solving the model

- Find the correct  $c_0$  (guess and verify, bisection method)
- Plug in and solve forwards (very easy on a computer)

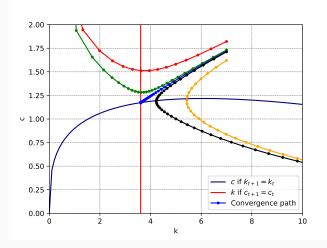
$$k_1 = (1 - \delta)k_0 + f(k_0) - c_0$$
$$r_1 = f'(k_1)$$
$$u'(c_0) = \beta(1 + r_1 - \delta)u'(c_1)$$

# Phase diagram



 $\bullet$  Arrows:  $k_{t+1}$  –  $k_t$  and  $c_{t+1}$  –  $c_t$  implied by equations, given  $\{k_t,c_t\}$ 

# Phase diagram



ullet Given the dynamic equations and  $k_0$ , only one  $c_0$  ends in steady state

# Shocks to parameter values

#### Deterministic models

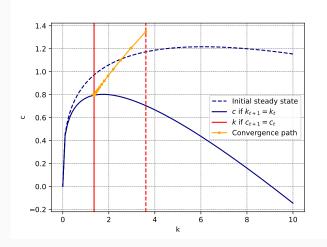
- The Ramsey model (and many others) are entirely deterministic
- Once initial conditions are known, there are no surprises
- · Agents in the model perfectly predict the future

How can there be shocks? Any "shock" has probability = 0.

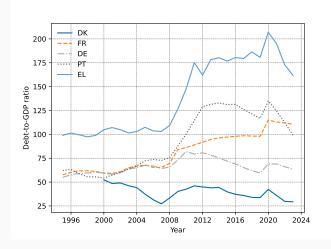
#### "MIT shocks"

- Coined by Tom Sargeant (U of Minnesota) dismissive of MIT econ
- Unanticipated (by agents) change of parameter in the model
- Model "starts over" in new reality (according to new equations)
- Agents didn't expect the change and never expect another
- Solve the model along the new deterministic equations

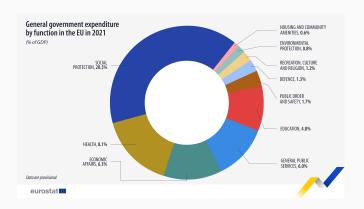
# Change in parameters: $\delta \uparrow$



- $k_0$  is given, staying at old c implies  $k \to \infty$
- Violates transversality condition  $\rightarrow$  must choose new  $c_0$



Debt ratios are very different across countries



- Governments fund wide arrays of activities
- US: 14% national defense

## Multiple forms

- Wasteful (throw the money in the sea)
- Useful (rebates to citizens, redistribution)

## Financing

- Balanced budget (no government debt)
- Debt financed
- Different forms of taxation

# The government in the model

#### **Taxation**

- For now, the government taxes households "lump sum"
- Taxes don't distort relative prices (here: interest rates or wages)
- Later: distortionary taxes

#### Government spending

- The government wants to spend  $g_t$  in each period t
- Assume that spending doesn't affect representative agent's utility or budget
- · Example: military spending

Two period model

# Two period model

### Agents

- As before: live 2 periods, endowment each period
- Interest rate is given

$$U = u(c_0) + \beta u(c_1)$$
s.t.  $c_0 + a_1 = w_0 - \tau_0$   
 $c_1 = w_1 + a_1(1+r) - \tau_1$ 

## Government spending

- The government spends  $g_0$  and  $g_1$ , taxes  $\tau_0$  and  $\tau_1$
- Budget each period:

$$b_0 = g_0 - \tau_0$$
$$0 = g_1 - \tau_1 + b_0(1+r)$$

# Simple analysis

#### Experiment

- Hold the government's spending plan constant
- Spending "disappears" out of the model (wasteful)
- Shift around when the representative agent gets taxed

$$g_0 + \frac{g_1}{1+r} = \tau_0 + \frac{\tau_1}{1+r}$$

#### Graphical analysis

- Same as in previous lectures
- Households are on their Euler equations

## Mathematical intuition

#### Combine budget constraints

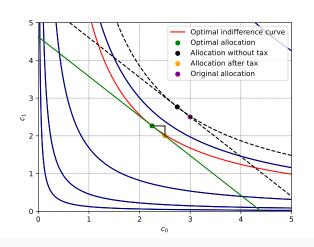
$$c_0 + \frac{c_1}{1+r} = w_0 + \frac{w_1}{1+r} - \left(\tau_0 + \frac{\tau_1}{1+r}\right)$$
$$= w_0 + \frac{w_1}{1+r} - \left(g_0 + \frac{g_1}{1+r}\right)$$

- Taxes drop out
- Households only care about the PV of government spending

#### Intuition

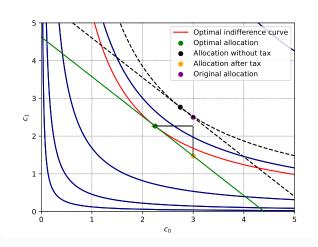
- If  $\tau_1 \uparrow$ ,  $\tau_0 \downarrow$  by slightly less, if r > 0
- ullet Households can shift consumption at the same price (1+r)
- If they don't like the temporal allocation, they can reverse it

# **Graphical analysis**



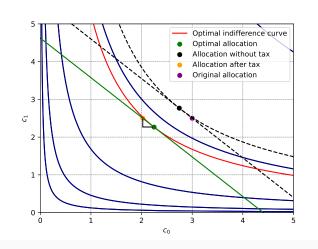
• Government taxes such that  $g_0$  =  $\tau_0, g_1$  =  $\tau_1$ 

# **Graphical analysis**



• Government taxes such that  $\tau_0$  = 0

# **Graphical analysis**



• Government taxes such that  $\tau_1$  = 0

# Conclusion from 2 period model

### Ricardian equivalence

 When the government taxes the agent, for a given path of government spending, does not affect consumption choices (under the assumptions we made)

#### Intuition

- Permanent income hypothesis 

  consumers only care about present value of lifetime income
- Taxation lowers the present value of income ⇒ lower consumption
- But if  $\{g_t\}_0^T$  given, then  $PV(g_t)$  is given and thus,  $PV(\tau_t)$  is given

This turns out to hold for the infinite-horizon model, too.

# Important caveat

# Breaking Ricardian equivalence is very easy

- Result relies on many assumptions (discuss more below)
- $\bullet$  One of them: household's r= government's  $r_g$

### Experiment

- Assume households pay r, but governments pay  $r_G = 0$
- Government intertemporal budget:  $g_0 + g_1 = \tau_0 + \tau_1$
- When do households prefer to be taxed?

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#### Experiment

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#### Households prefer taxation in period 1

$$c_0 + \frac{c_1}{1+r} = w_0 + \frac{w_1}{1+r} - \left(\tau_0 + \frac{\tau_1}{1+r}\right) = w_0 + \frac{w_1}{1+r} - \left(g_0 + g_1 - \frac{r}{1+r}\tau_1\right)$$

- Waiting benefits HHs more than then government
- HHs save to pay future debt, government doesn't pay interest on it

Taxation in the Ramsey model

### Consumers and firms

#### Households

$$\max_{c_t, a_{t+1} \forall t} U = \sum_{t=0}^{\infty} \beta^t u(c_t)$$
subject to 
$$c_t + a_{t+1} = w_t + (1 + r_t - \delta)a_t - \tau_t$$

$$\implies u'(c_t) = \beta(1 + r_{t+1} - \delta)u'(c_{t+1})$$

$$\sum_{t=0}^{T} \left(\prod_{s=0}^{t} \frac{1}{1 - \delta + r_s}\right) (w_t - \tau_t) = \sum_{t=0}^{T} \left(\prod_{s=0}^{t} \frac{1}{1 - \delta + r_s}\right) c_t$$

- Because non-distortionary taxation, Euler equation is unchanged
- Last equation by substitution of  $a_t$ , see last lecture

#### Firms

$$\max_{K_t, L_t} F(K_t, L_t) - r_t K_t - w_t L_t$$

$$\implies f'_k(k_t, 1) = r_t$$

$$f'_l(k_t, 1) = w_t$$

# The government budget

$$b_{t+1} = b_t(1 - \delta + r_t) + g_t - \tau_t$$

#### Budget

- The government can access financial markets just like the household
- The budget does not need to balance each period (i.e.,  $b_t \neq 0$ )
- No-Ponzi game condition just as for households

#### Intertemporal government budget

- Solve equation forwards (as for household in last lecture)
- Present value of taxes = present value of spending

$$\underbrace{\left(\prod_{t=0}^{T} \frac{1}{(1-\delta+r_t)}\right) b_{T+1}}_{\text{No-Ponzi as } T \to \infty} = 0 = \sum_{t=0}^{T} \left(\prod_{s=0}^{t} \frac{1}{(1-\delta+r_s)}\right) (g_t - \tau_t)$$

# Ricardian equivalence in Ramsey

## Combine household and government budgets

$$\sum_{t=0}^{T} \left( \prod_{s=0}^{t} \frac{1}{1-\delta + r_s} \right) (w_t - g_t) = \sum_{t=0}^{T} \left( \prod_{s=0}^{t} \frac{1}{1-\delta + r_s} \right) c_t$$

### Budget

- The path of  $g_t$  is set, no matter what it is
- ullet Taxes au do not appear in the budget once  $g_t$  is known

#### What is going on?

- ullet Upon announcement of  $g_t$  path, households deduce its present value
- Households are poorer, but still smooth consumption
- "The government doesn't tell me when to spend my money"

# **Crucial change**

How is it possible that the  $\tau$ -path doesn't matter?

- Case a) PV of spending is taxed immediately
- Case b)  $g_t = \tau_t$

Don't HHs have to decrease  $k_t$  to pay all the new tax burden?

# **Crucial change**

How is it possible that the  $\tau$ -path doesn't matter?

- Case a) PV of spending is taxed immediately
- Case b)  $g_t = \tau_t$

Don't HHs have to decrease  $k_t$  to pay all the new tax burden?

NO! Because of new market clearing condition

$$k_{t+1} = a_{t+1} + b_{t+1}$$

- If the government taxes everything in advance, HHs borrow  $a_{t+1} \downarrow$
- ullet Gov't needs to save the same amount, spend in the future  $b_{t+1} \uparrow$

# Necessary assumptions for Ricardian equivalence

- Interest rates must be the same for households and governments
- Perfectly informed and rational agents
- Path of government spending must not change
- Borrowing and lending rates must be the same
- Borrowing and lending must be unconstrained
- Taxation must be lump sum (non-distortionary)
- No default risk for borrowers
- Unproductive government spending

Ricardian equivalence does not imply that  $g_t$  is useless, or that  $k_t$  will remain constant, just that timing of financing does not affect consumption choices of the household.

### Full model

## Optimality conditions in steady state

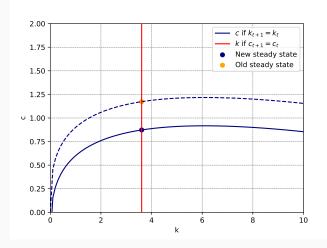
$$1 = \beta(1 - \delta + f'(k))$$
$$c = f(k) - \delta k - g$$

- Derivation in last lecture (except for g)
- Government purchases need to be produced (resource constraint)
- Assume that  $g = \tau$  is also in steady state

#### "MIT shock"

- g = 0 as starting point (steady state), agent does not anticipate g > 0
- At t = 0, g > 0 is announced, forever
- ullet Agent immediately reoptimizes, only  $c_0$  can "jump",  $k_0$  is given

# Full model



ullet Consumption falls 1-for-1 with g

# New steady state

## **Dynamics**

- Capital is still in steady state:  $1 = \beta(1 \delta + f'(k))$
- ullet Steady state level of k is unchanged

$$\implies k_0 = k$$

- Upon announcement, only  $c_0$  can jump
- Only one  $c_0$  possible:  $c_0 = c$
- ⇒ jump to new steady state immediately upon announcement

#### Crowding out

- Permanent government consumption crowds out private consumption
- Capital stays constant, hence output f(k) does, too

### Temporary government programs

#### Example: Stimulus programs

- Temporary spending to boost output
- "Spend now, pay later"
- Remember: path of  $g_t$  matters (path of  $\tau$  doesn't)

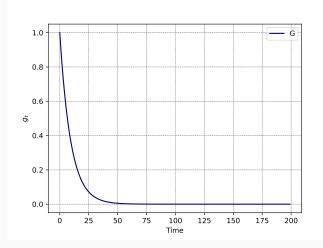
#### In the model

- ullet At period 0, g rises unexpectedly, then falls back to 0
- ullet As before:  $c_0$  jumps, k only moves little each time
- $g_{t+1} = 0.9 * g_t$
- The laws governing the transition change each period

$$k_{t+1} = (1 - \delta)k_t + f(k_t) - c_t - g_t$$

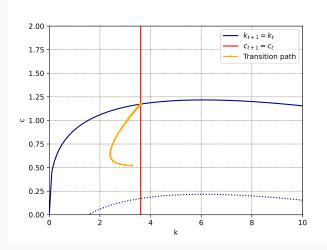
much more complicated adjustment path

### Temporary government programs-graphical



 $\bullet \ g$  jumps up, then falls gradually

## Temporary government programs-graphical



- t = 0: Don't accept  $\Delta g_0$  =  $\Delta c_0$ , sacrifice some k, replenish later
- t > 0: As  $g_t \to 0$ , the dynamics of the diagram change each time

# **Distortionary taxation**

### **Distortionary taxation**

#### Households

$$\max_{c_t,a_{t+1}\forall t} U = \sum_{t=0}^{\infty} \beta^t u(c_t)$$
 subject to 
$$c_t + a_{t+1} = w_t + (1 - \delta + (1 - \tau_t)r_t)a_t + T_t$$

- $T_t = \tau_t r_t a_t$  represents government transfers to the household
- No wasteful spending, g = 0
- This is distortionary taxation

#### Question

Does this taxation regime affect the model's outcome?

### Model optimality

### Household optimality

$$u'(c_t) = \beta(1 - \delta + (1 - \tau_{t+1})r_{t+1})u'(c_{t+1})$$

- · Saving has become "more expensive"
- More attractive to consume more today
- What happens in the long-run?

#### **Firms**

The law of motion for capital is unchanged:

$$k_{t+1} = f(k_t) + (1 - \delta)k_t - c_t$$

• The interest rate must still represents the MPK:  $r_t = f'(k_t)$ 

### Long-run steady state

### Steady state equations

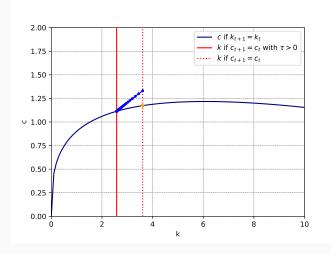
$$\underbrace{\frac{1}{\beta} - 1 + \delta}_{\text{unchanged by taxation}} = \underbrace{(1 - \tau)r}_{c = f(k) - \delta k}$$

• In steady state, the Euler equation implies that  $(1-\tau)r$  must be constant, irrespective of  $\tau$ 

### What is going on?

- Distortionary capital taxation makes saving more costly
- In equilibrium, there is less capital and consumption is lower
- $\tau \uparrow \rightarrow a \downarrow \rightarrow k \downarrow \rightarrow r \uparrow$

### Positive capital taxation – graphical



• Increasing capital taxation decreases capital

## Negative taxation?

If positive taxes lower k, then surely, subsidies increase it!

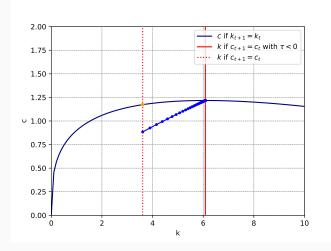
Steady state consumption  $c = f'(k) - \delta$ 

$$\frac{\partial c}{\partial k} = f'(k) - \delta$$

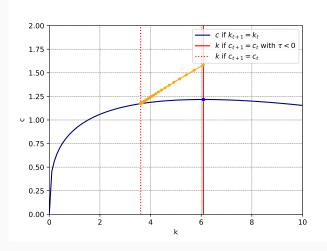
- Incentives for saving can increase aggregate consumption
- Maximum **steady state** consumption is achieved at  $r = \delta$

### What is going on?

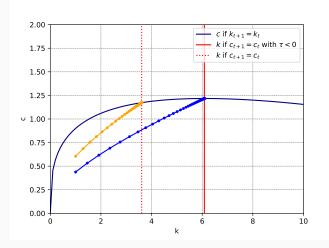
- The undistorted economy is Pareto efficient  $\rightarrow$  leave  $\tau$  = 0
- Above equation implies that steady state  $\rightarrow c_{\tau<0} > c_{\tau=0}$



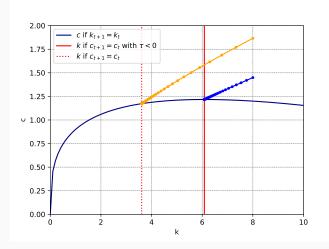
• From the old steady state, moving to the new one is costly



 $\bullet$  Starting at k which maximizes c, old steady state more attractive



• Starting from any  $k_0$ , au = 0 transition is always preferred



• Starting from any  $k_0$ , au = 0 transition is always preferred

### Final thoughts

#### Ricardian equivalence

- Huge literature estimates "fiscal multipliers" > 1
- Models that replicate them have many bells an whistles
- Starting point: Ramsey model
- Key ingredient: borrowing constraints (+ risk)