



Government of India  
Ministry of Finance  
Central Board of Indirect Taxes & Customs  
Directorate General of Human Resources Development, HR Management Wing-I  
Bhai Vir Singh Sahitya Sadan (2<sup>nd</sup> & 3<sup>rd</sup> Floor), Bhai Vir Singh Marg  
Gole Market, New Delhi-110 001  
Tel: 011-23741697, Fax : 011-23748050 website: [www.dghrdcbic.gov.in](http://www.dghrdcbic.gov.in)

F.No. 38/BVS/DGHRD(HRM-I)/SPARROW-CBIC/2020

Dated: 08.05.2020

To,

Pr. Chief Commissioner/ Chief Commissioner, Customs and GST - (All)  
Pr. Director General /Director General -All  
Pr. Commissioner/ Pr. ADG/ Commissioner/ ADG, Customs and GST - (All),  
Chief Controller of Factories/ Narcotics Commissioner, Gwalior,  
Commissioner (Coordination-I/II), CBIC, New Delhi.

Sir/Madam,

**Subject: Online writing of APARs in SPARROW-CBIC for Group 'B' and 'C' Officers/Staff and "Other than IRS (C&CE) Group 'A' Officers" for the year 2019-20-reg.**

Please refer to this office letter F.No- 8/DB/145/HRD(HRM-II)/2017-Pt.II dated 15.05.2019 (available in DGHRD website) wherein detailed instructions have been issued for online writing of APAR in SPARROW-CBIC of "other than IRS (C&CE) Group A Officers" and "Group B"&"C" Officers/ Staff (Head Havaldars and above).

2. SPARROW-CBIC has been successfully implemented w.e.f. APAR Cycle 2018-19. To facilitate its smoother implementation for APAR Cycle 2019-20, the following points may kindly be noted for compliance:

**Updation of name/ role of Custodian and Alternate Custodian:**

- (i) Updation of name/ role of Custodian and Alternate Custodian of all the formations in SPARROW-CBIC is an essential prerequisite for initiating online writing of APAR.
- (ii) The lists of all the formations in SPARROW (for the purpose of online Performance Appraisal Reporting) and the respective Custodian and Alternate Custodian as on 08.05.2020 is available on DGHRD website at HRM 1 ► SPARROW-CBIC ► LISTS. It is requested to examine the list and in case of any change being

necessitated, suitable Officers may be nominated for the roles of Custodian and Alternate Custodian on priority. It is suggested that Custodian should be Group B 'Gazetted' Officer and Alternate Custodian should be any Group B Officer. In case, Officers presently assigned role/ charge of Custodian/ Alternate Custodian are not Group B 'Gazetted'/ Group B Officers, they may continue. It is also advised that while nominating Officers for the role of Custodian/ Alternate Custodian, preferably, they should be the Officers from vigilance section. It should be ensured that any such officer nominated for the role of Custodian/ Alternate Custodian has at least over one year of service left so as to enable completion of full APAR Cycle 2019-20.

- (iii) Since the role of Custodian/ Alternate Custodian is critical for successful completion of APAR cycle, hence the Custodian/ Alternate Custodian should be well conversant with the Computer/ IT Systems/ tech-savvy.
- (iv) The details in respect of all officers nominated for above mentioned roles may be immediately filled in "CBIC SPARROW Seva" utility on DGHRD Website by the present Custodian/ Alternate Custodian. This may be done on priority, if not done already, so that the APARs can be generated/ created smoothly in SPARROW-CBIC.

**(v) Nodal Officer for NRC and Representation:**

- In all the formations ("Formation" here means CCO/Directorate Hqrs or a setup headed by Commissioner/ ADG), the Officer holding the charge of AC/DC (P&V/ Vigilance/ Establishment/ Admin) shall be appointed as "Nodal Officer for NRC and Representation" for SPARROW-CBIC.
- For the purpose of creation of Workflow of NRCs and Representations in APAR workflow, only this Officer will be selected as "Competent Authority" for the Workflow of NRC as well as "Competent Authority Stage-I" and "Competent Authority Stage-II" for the Workflow of Representation.
- It may be noted that the NRC Approving Authority is present incumbent Commissioner for the Officers of the rank of Superintendent/other senior Officer (covered in SPARROW-CBIC) and present incumbent JC/ADC (P&V) for all other Group B & C Officers/Staff.
- It may also be noted that the Authority for deciding any representation is the Officer holding the charge of one rank above the Reviewing Officer; If AC/DC is the Reviewing Officer, then, JC/ADC will be the deciding authority for representation; if JC/ADC is the Reviewing Officer, then, Commissioner will be the representation deciding authority and if, Commissioner is the Reviewing Officer, then, Chief Commissioner will be the representation deciding authority.
- It will be the responsibility of "Nodal Officer for NRC and Representation" to examine all the NRC requests and Representations and put up the same to NRC approving Authority/ Representation Deciding Authority. After taking approval

for NRC/ decision on representation, the Nodal Officer shall approve/upload the NRC/representation order in SPARROW-CBIC by giving the File No. etc, in which the NRC Approving Authority/ Representation Deciding Authority has given the approval/ decision.

*For example: If Shri ABC is AC (P&V) in respect of a Commissionerate, then while creating the NRC Workflow, Shri ABC should be selected as the “Competent Authority” by the Custodian for all the NRC requests and as “Competent Authority Stage-I” and “Competent Authority Stage-II” by the Custodian for all the Representations of that Commissionerate (in Representation part of APAR workflow) . All such requests shall land into the SPARROW-CBIC account of Shri ABC, who shall then process all these NRCs/ APAR Representations by taking the order from the NRC Approving Authority/ Representation Deciding Authority (as explained above) in file and shall upload the NRC/ Representation order in SPARROW-CBIC system by giving suitable reference of the File No. etc, in which the Order was taken.*

(vi) The role of the “Nodal Officer for NRC and Representation” is important. The said Nodal Officer is expected to process requests on daily basis. In case, the “Nodal Officer for NRC and Representation” gets transferred/ demits Office, it should be ensured that all the pendencies related to NRCs and Representations should be cleared/ disposed of by him/her before relinquishing his/her charge to avoid delay in APAR Cycle and other administrative problems. It may be noted that transfer of pendency from one account to another in the system is complex and has attendant issues.

(vii) **Logging into SPARROW-CBIC:** To access SPARROW-CBIC, the officer has to:

- (a) Connect to Railtel VPN through the URL: [edgevpn.rcil.gov.in](http://edgevpn.rcil.gov.in) and login there by entering his username (i.e. NIC/ gov.in email ID in full, including @nic.in or @gov.in) and Password (i.e. Cbicvpn@123 for the first time login, which has to be changed mandatorily upon first login);
- (b) Access SPARROW-CBIC by clicking on the SPARROW Link;
- (c) A new tab will open for SPARROW-CBIC which can be open by using registered gov.in or NIC email ID (without @nic.in or @gov.in) and password.
- (d) The detailed process of login/ accessing SPARROW-CBIC has been explained in the Help Manuals made available on DGHRD website.
- (e) **Login into SPARROW-CBIC would not be possible through Google search link. It may be mentioned that all the Group ‘A’ IRS (C&CE) Officers are having a separate account for SPARROW-CBIC (in addition to their account in SPARROW-IRS). For any work related to**

**SPARROW-CBIC, they will have to login into the SPARROW-CBIC account through the above-mentioned steps.**

3. APAR Timelines for 2019-20 as extended by DoPT vide OM No. 21011/02/2015-Est(A-II)-Part II dated 30.03.2020 have already been communicated vide DGHRD-CBIC letter F.No.21/BVS/HRD(HRM-I)/SPARROW-CBIC/2020 dated 30.03.2020 (available in DGHRD Website). In addition to reiterating the timelines, the following are instructions for strict compliance for the APAR Cycle 2019-20.

- (1) The Administration/ Establishment Section of each formation (Zone/Commissionerate /Directorate) shall furnish the complete details as required in Section-I of the APAR duly verified by **15th May, 2020** to the Custodian/ Alternate Custodian. Special care should be taken to ensure the correctness of the names & period of supervision by each of the Reporting & Reviewing officers and that these details are covering complete period from 1st April 2019 to 31st March 2020. The correctness and completeness of this information is essential to decide the creation of APAR/ NRC by the Custodian/ Alternate Custodian. These details are to be filled in respect of all the Officers/ Staff who are working in the particular formation as on date including for the officers who have gone on long leave / training / foreign assignment from that formation.
- (2) Based on the details submitted by the Administration Section, the Custodian/ Alternate Custodian shall ensure to create the workflow of all the Officers/ Staff after logging into the SPARROW-CBIC not later than **20th May, 2020**. It is also clarified that the Custodian/ Alternate Custodian has to create the workflow in respect of all the Officers/ Staff working under his formation including the officers on Long leave/Training /Foreign assignment. However, in case of Long Leave/ Training/ Foreign assignment, invariably the appropriate workflow for NRC /Foreign Assignment Note is to be created.
- (3) While creating workflow for APAR, three crucial things that need to be filled in are - Assessment period (specific period for which APAR is being created), Form type and Status (APAR/NRC/Foreign Assignment). For creation of workflow for part period PAR, it should be kept in mind that period of Workflow under the heading assessment period selected by PAR Manager should be specific to that part period only (Exact dates). If this is not done, PAR/NRC for the uncovered subsequent period cannot be generated.

*For example: In case an Officer has two-part period APARs (from 1 April to 31 August and 1 September to 31 March) which need to be written for a particular year cycle due to change in reporting Officer in between the year. In this case, when PAR Manager creates workflow for the first part period APAR, period of which is from 1 April to 31 August, he/she should select "From" date as 1 April and "To" date as 31 August from the calendar available under the heading assessment period. For the second part period APAR, "From" date will be 1 September and "To" date 31 March.*



- (4) The workflows created by the Alternate Custodian will be automatically available with the Custodian. The Custodian should carefully examine if the Workflow created for APAR/NRC/Foreign Assignment is correct based on details given by Administration Section and if Workflow needs amendment, he should delete the Workflow and create the new Workflow. The Custodian should complete all the details in Section-I latest by **25th May, 2020** and save it. Care should be taken in filling the name & correct period of supervision by Reporting & Reviewing officers in the table pertaining to details of the Reporting/Reviewing officers. The Custodian should complete Section-I in respect of all the Officers/ Staff in the formation and save it latest by **25th May,2020** so that the APAR can be generated and sent to the Officers Reported Upon electronically after e-signing on well before **31st May,2020**(or as early as possible).
- (5) It will be the responsibility of the Custodian to ensure that the PAR is generated electronically in respect of all the Officers/ Staff who are working in the formation as on date including for the officers who have gone on long leave/ training / foreign assignment from that formation.
- (6) The PAR generated shall be available in the inbox of the Officer Reported Upon. He/she should complete Self-Appraisal in Section-II in all respects and forward the same to the Reporting officer after e-signing by **30th June, 2020**. In case, the officer does not forward his APAR timely, it will be force forwarded in system to the Reporting Officer for appraisal without resume/ self appraisal.
- (7) The Reporting Officer shall appraise the officer reported upon in Section III of APAR, complete in all aspects and forward the APAR to the Reviewing Officer after e-signing by **31st July, 2020** positively. In case, the Reporting Officer does not forward the APAR timely to Reviewing Officer, it will be force forwarded in system to the Reviewing Officer for appraisal.
- (8) The Reviewing Officer shall appraise the officer reported upon in Section III of APAR for numerical gradings (against all individual/ overall attributes) and complete Section IV in all respects and forward the APAR to the Custodian after e-signing by **31st August,2020** positively. In case, the Reviewing Officer does not appraise the APAR timely, he will forfeit his right to review the APAR and the APAR shall be force forwarded in system from Reviewing Authority to the Custodian (CR Section) for disclosure to the Concerned Officer.
- (9) The Custodian shall disclose the completed APAR to the Officer Reported Upon latest by **10th September,2020** electronically. The officer reported upon may view the APAR and may either accept it or choose to represent. If the Officer accepts the APAR, then he will accept the same in the system and then the APAR will once again go back to Custodian (CR Section) for Closure; the Custodian shall finally close the APAR and thereby the APAR would attain finality. If the officer does not accept the APAR, he can represent to the **Competent Authority** online along with any reference document in support of his representation within 15 days of communication in 'MY PAR' Tab. It may be noted that

for the purpose of workflow of Representation (in PAR workflow), the Reporting Officer and Reviewing Officer will be the same as already selected in Standard PAR Workflow and the Officer nominated as “Nodal Officer for NRC & Representation” will be selected as both “Competent Authority Stage-I” as well as “Competent Authority Stage-II”.

- (10) The representation shall reach the Custodian who shall then forward it to the **“Competent Authority Stage-I”** electronically latest by **30<sup>th</sup> September, 2020** for consideration/ disposal of the representation (as has already been discussed, the **Competent Authority Stage-I & Stage-II shall be the concerned “Nodal Officer for NRC & Representation”**). The **Competent Authority Stage-I** shall forward it in system to the **Reporting Officer** latest by **1st October, 2020** to invite his comments on the APAR representation of the officer. Reporting Officer after giving his comments on the Representation shall forward it in system to the **Reviewing Officer** for his comments latest by **11<sup>th</sup> October, 2020**. The Reviewing Officer after giving his comments on the Representation, shall forward it in system to the **Competent Authority Stage-II** latest by **21<sup>st</sup> October, 2020**. The **Competent Authority Stage-II (i.e. Nodal Officer for NRC & Representation)** shall process the representation and put up the same to the “Representation deciding authority” for decision/orders. The order given by the “Representation deciding authority” shall be uploaded in the SPARROW-CBIC by **“Nodal Officer for NRC & Representation”** latest by **30th October, 2020**, which will then be communicated to the officer concerned by the Custodian latest by **5<sup>th</sup> November, 2020**. Upon this disclosure of order on his representation, the Officer Reported Upon has to **necessarily accept the APAR at this stage**. After acceptance, the APAR will once again go back to Custodian (CR Section) for Closure; the Custodian shall finally close the APAR and thereafter the APAR would attain finality.

**It may be noted that APAR attains finality only after the APAR has been finally closed by the Custodian (CR Section) after acceptance of the APAR by the Officer Reported Upon after disposal of the APAR representation (if any) and due disclosure of the APAR. It is the duty of all concerned- Officer reported Upon, Reporting Officer, Reviewing Officer, Representation Deciding Authority, Nodal Officer for NRC & Representation and Custodian/ Alternate Custodian – to take all requisite actions w.r.t. APAR Cycle/ APAR process as per the timelines prescribed. Any deviation may be viewed seriously.**

**As per DoPT OM No.21011/02/2015-Est(A-II)-Part-II dated 30.03.2020, the extended APAR timelines for 2019-20 shall also apply to the reporting/ reviewing authorities, who have demitted office or retired from service on or after 29.02.2020. They shall be allowed to record their remarks till the respective cut-off dates.**

4. Help Manuals in the form of step by step guide for different roles as Custodian, Officer Reported Upon, Reporting Officer and Reviewing Officer have been uploaded on the homepage of DGHRD website i.e. [dghrdcbic.gov.in](http://dghrdcbic.gov.in) at HRM 1 ► SPARROW-CBIC ► HELP MANUAL for SPARROW-CBIC, which can be referred to.
5. In case of personal staff of Senior Officers viz. Steno/ PS/ Sr. PS etc., the concerned Officer will be the Reporting Officer as well as Reviewing Officer both for the purpose of APAR.
6. It has been observed that many Officers are submitting representations for mistakes/ errors etc in Section-I of APAR. As per DoPT guidelines, representations can be submitted only for Gradings/ Comments/ Remarks and hence, should not be done.
7. **Level jumping of the Officers in hierarchal setup of working for the purpose of APAR Reporting or Reviewing has been observed w.r.t. Workflow of APAR** (for example: Commissioner is made the Reporting Officer for a Superintendent). **This is not an acceptable practice.** It directly affects the APAR chain, as then, there will be no further higher officer available for further actions w.r.t. APAR process (so as to complete all APAR steps/actions at the Commissionerate/ Zonal Level). **It may be ensured that the APARs upto the grade of Superintendent be reviewed by the Officers upto the grade of Additional Commissioner/ Commissioner only.**
8. For Officers working on regular Deputation, whether within or outside the department, the APAR practice followed in the deputationist organization will be followed. In such cases, parent office/ cadre/ parent zone is **not** to initiate APAR of such officer of the deputation period.
9. For Officers working on loan basis in some other Formation, it is ideal that the Custodian of the Formation where officer is presently working on loan basis initiates the APAR in SPARROW-CBIC.
10. In SPARROW-CBIC, respective Custodians have been given the APAR Retrieval rights of the Officers mapped in their formation. Considering the sensitivity and confidential nature of APAR records, the Custodians are expected to exercise due care and precaution in this regard. Custodian can access/ retrieve the APARs of Officers/Staff of his respective formation for official purposes. It is also necessary that the Officers/Staff in SPARROW-CBIC are correctly mapped/reflected in their present formation (so that their APARs are available to the concerned Custodian). In case of transfer of officers, Custodians/ Alternate Custodian should immediately inform the same to DGHRD (through CBIC SPARROW Seva utility), for updation in SPARROW-CBIC database.

11. It is expected that one formation (either CCO or a setup headed by Commissioner/ ADG) should have only one Custodian and few Alternate Custodians. The following w.r.t. the Custodian and Alternate Custodians are suggested:

**I). CCOs and GST Commissionerates:**

- i. For CCO : 1 Custodian and 1 or 2 Alternate Custodians.
  - ii. For a Commissionerate : 1 Custodian for whole Commisisonerate and 1 or 2 Alternate Custodian for Comm'rte Hqrs.
  - iii. For a Sub-Comm'rte : 1 or 2 Alternate Custodian(s)
  - iv. For each Division : 1 or 2 Alternate Custodian(s).
- (The said Alternate Custodian at Divisional Level shall cater to the Divisional office as well as the Ranges under the Division).*

**II). Audit Commissionerates:**

- a. For a Commissionerate : 1 Custodian for whole Commisisonerate and 1 or 2 Alternate Custodians for Comm'rte Hqrs.
- b. For each Audit Circle : 1 Alternate Custodian  
*(If the Audit Circles are co-located with the Headquarters Setup, then, the Alternate Custodians of Comm'rte Hqrs may also cater to Circles).*

**III). Appeals Commissionerates:**

1 Custodian and 1 Alternate Custodian.

**IV). Directorates/ Directorate General Setups:**

- i. For Headquarter level : 1 Custodian and 1 or 2 Alternate Custodians.
- ii. For Zonal Units : 1 Custodian and 1 or 2 Alternate Custodians.  
*(If there are any sub-formations like Regional Units or Sub-Regional Units under the Zonal Unit, then 1 Alternate Custodian each for such formation).*

**V). Customs Formations:**

- i. If whole Commissionerate is located in one place with centralized Admn/Establishment : 1 Custodian and 2 Alternate Custodians.
- ii. If there are Field formations like Division/ CFS/ LCS and the same is at least headed by AC/ DC and is available with necessary IT infrastructure, then, 1 or 2 Alternate Custodians at each such formation may be nominated.

The guiding principle is that for each HoD, there may be one Custodian for whole of that formation (with 2 Alternate Custodians at HQ) and 1 or 2 Alternate Custodians for each sub-formation where HoO/ Establishment Branch is available. CCO/ Directorate HQ shall also be treated like HoD formation and Custodian/ Alternate Custodians may be nominated as discussed.



12. In each CCO/ Commissionerate/ Directorate HQ/ Directorate Zonal Unit, an Officer of JC/ ADC level should be nominated as **"Officer In-charge (SPARROW)"**. He/she will be responsible for the overall supervision of the functioning of both SPARROW systems (i.e., SPARROW-IRS and SPARROW-CBIC in that formation), as well as for ensuring completion of all APAR related actions/ process in time and properly. The "Officer In-charge (SPARROW)" should ensure that all the Concerned Custodians & Alternate Custodians and Individual Officers under them, have ensured the required action at their end as per the timelines. Further, that the concerned Reporting/Reviewing Officers are writing the APARs as per timelines prescribed.

13. For any issues/ problems relating to SPARROW/APAR filing or for data updation requests, "CBIC SPARROW Seva" utility launched recently, may be utilized.

14. Apart from strictly adhering to the timelines, it needs to be emphasized upon all the Reporting/Reviewing officers that APARs must be written with due care and attention, keeping in mind APAR related instructions. There have been instances where many columns are not filled properly and gradings are given without proper justification. Further, the details in Section-I needs to be filled properly and completely by the Custodian. The duration/period under the Reporting/Reviewing Officers as well as other details in Section-I needs to be filled completely and correctly.

15. It should be ensured that each and every officer's APAR covering the whole APAR year 2019-20 is complete.

16. Most importantly, it should be ensured that entire processes of APAR Cycle 2019-2020 - Reporting, Reviewing, Officer disclosure/Acceptance/representation, disposal of representation as per prescribed procedure is complete and final closure of APARs in the system is completed latest by 31<sup>st</sup> December, 2020.

It is requested that these instructions may be brought to the notice of all Officers/Staff in your jurisdiction, for necessary action and strict compliance.

Yours faithfully,



(Neeta Lall Butalia)

Director General, DGHRD



Government of India  
Ministry of Finance  
Central Board of Indirect Taxes & Customs  
Directorate General of Human Resources Development, HR Management Wing-I  
Bhai Vir Singh Sahitya Sadan (2<sup>nd</sup> & 3<sup>rd</sup> Floor), Bhai Vir Singh Marg  
Gole Market, New Delhi-110 001  
Tel: 011-23741697, Fax: 011-23748050 website: [www.dghrdcbic.gov.in](http://www.dghrdcbic.gov.in)

F.No. 38/BVS/HRD(HRM-I)/SPARROW-CBIC/2020

Dated: 11.05.2020

To,  
Pr. Chief Commissioner/ Chief Commissioner, Customs and GST - (All)  
Pr. Director General /Director General -All  
Pr. Commissioner/ Pr. ADG/ Commissioner/ ADG, Customs and GST - (All),  
Chief Controller of Factories/ Narcotics Commissioner, Gwalior,  
Commissioner (Coordination-I/II), CBIC, New Delhi.

Sir/Madam,

**Subject: Online writing of APARs in SPARROW-CBIC for Group 'B' and 'C' Officers/Staff and "Other than IRS (C&CE) Group 'A' Officers" for the year 2019-20-Clarification w.r.t. already created NRC/ APAR Workflows - reg.**

Kind attention is invited to this office letter F.No- 38/BVS/HRD(HRM-I)/SPARROW-CBIC/2020 dated 08.05.2020 (available in DGHRD Website) wherein SOP/ detailed instructions have been issued regarding online writing of APARs in SPARROW-CBIC for the year 2019-20.

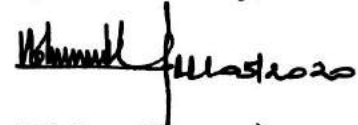
2. In the said SOP, a **"Nodal Officer for NRC and Representation"** has been prescribed for SPARROW-CBIC for processing of NRCs and APAR representations in each formation & is to be mapped as Competent Authority for NRC/ Representation in all NRC/ APAR workflows in SPARROW-CBIC. However, it has been brought to notice that in some field formations, Workflows for NRCs or APARs have already been created by the Custodian/ Alternate Custodian mapping the Competent Authority for NRC and Representation (**Competent Authority Stage-I & Stage-II**) as per the practice adopted last year (first cycle of SPARROW-CBIC).
3. Accordingly, it is clarified that in case the NRC or APAR workflows have been created prior to 10.05.2020 mapping therein the concerned competent authority for NRC/ Representation as per earlier practice, the same may be continued. Such NRC requests shall be approved by the concerned JC/ ADC as per earlier practice. Any NRC already approved/ issued shall also be valid. However, APAR workflows (& not NRC workflows) may be

updated for representation authority part (as per new SOP) by the Custodian if no. of such workflows is not large (as that would ultimately help in ease of processing of such representations later). The "Nodal Officer for NRC and Representation" of the formation shall coordinate with respective authorities mapped in this regard, for processing/ completion of such NRCs/APAR representations.

The above clarification may please be brought to the notice of all concerned for necessary action.

This issues with the approval of DG, HRD.

Yours faithfully,



**(Vishnu Kumar)**

Additional Director (SPARROW)  
HRM-I, DGHRD-CBIC