

**Feature-variant Clustering Methods for Tolling Zone Definition and Their Impact on
Distance-based Toll Optimization**

Antonis F. Lentzakis

Singapore-MIT Alliance for Research and Technology (SMART)
1 CREATE Way, 09-02 CREATE Tower, Singapore 138602
Email: antonios@smart.mit.edu

Ravi Seshadri

Singapore-MIT Alliance for Research and Technology (SMART)
1 CREATE Way, 09-02 CREATE Tower, Singapore 138602
Email: ravi@smart.mit.edu

Arun Prakash Akkinapally

Intelligent Transportation Systems Lab, MIT
77 Massachusetts Avenue, Room 1-181
Cambridge, M.A., 02139, U.S.A.
Email: arunprak@mit.edu

Vinh-An Vu

Relativ
3-12-2 Motoazabu, Minato-ku, Tokyo, Japan 106-0046
Email: vuvinhan@gmail.com

Moshe Ben-Akiva

Intelligent Transportation Systems Lab, MIT
77 Massachusetts Avenue, Room 1-181
Cambridge, M.A., 02139, U.S.A.
Email: mba@mit.edu

Word Count: 5987 words + 3 table(s) x 250 = 6737 words + 6 figures

*Prepared for presentation at 100th Transportation Research Board Annual Meeting, Washington
D.C., and being included on Annual Meeting Online.*
Submission Date: August 1, 2019

ABSTRACT

Real-time network control strategies such as congestion pricing have been used in a number of metropolitan areas around the world for traffic congestion mitigation. Advances in Global Satellite Navigation System technology have led to increasing interest in distance- or usage-based road pricing as an effective alternative to traditional facility-, cordon- and area-based pricing that typically rely on fixed infrastructure. We propose the use of feature-variant clustering methods, OPTICS and HDBSCAN*, as a systematic approach for tolling zone definition. Subsequently, we utilize a framework for predictive distance-based toll optimization to evaluate network performance for the various tolling zone definitions derived from the aforementioned feature-variant clustering methods. In this framework, for a specific tolling zone definition, tolling function parameters are optimized using a simulation-based Dynamic Traffic Assignment (DTA) model operating within a rolling horizon scheme. Predictive optimization is integrated with the guidance information generation. Behavioral models capture drivers' responses to the tolls in terms of trip cancellation, mode, route and departure time. For the evaluation of network performance we make use of the real-world Expressway and Major Arterials network of Singapore and were able to demonstrate improved effectiveness of distance-based toll optimization given tolling zone definitions derived from feature-variant clustering, compared to fixed cordon-based pricing, adaptive cordon-based pricing, as well as distance-based pricing with a tolling zone definition derived in an ad-hoc manner.

Keywords: Distance-based Road Pricing, Dynamic Toll Optimization, Density-based Clustering

1 INTRODUCTION

2 Traffic congestion is a pervasive problem world-wide resulting in significant costs to the com-
3 muter, economy and environment. According to the Victoria Transport Policy Institute's Urban
4 Mobility Report (UMR) (1), congestion was estimated to waste 5.5 billion hours of time delay and
5 2.9 billion gallons of fuel in urban areas of the United States between 2000 and 2010. The UMR
6 predicted that congestion cost will increase from \$121 billion (in 2011) to \$199 billion (in 2020).
7 Mitigating congestion is always a high-priority task in any transportation networks to enhance the
8 network reliability, driver's comfort and traffic safety. Road pricing is an important approach for
9 congestion mitigation that encourages travelers to adjust all aspects of their behavior: number of
10 trips, destination, mode of transport, time of day, route, and so on. Facility-based and area-based
11 pricing typically depend on physical infrastructure such as gates or gantries to detect when drivers
12 enter or leave the tolled area. Unfortunately, if there is a change in the charging facilities/areas,
13 physical gantries are not so easily relocated. They also ignore the distance travelled within the
14 tolling zone leading to inefficiency. The caveats associated with facility-/area-based pricing and the
15 advancement of Global Satellite Navigation System technology have generated interest in usage-
16 based tolling schemes wherein charges vary in terms of distance-traveled, time spent on traveling
17 or time spent in congestion. According to (2), time-spent-in-congestion-based pricing outperforms
18 distance and time-based pricing because it achieves the greatest increase in network speeds. There
19 is concern, however, that tolls based on time spent traveling and time spent in congestion would be
20 unpredictable, and evidence shows that they potentially encourage unsafe driving (3). Distance-
21 based pricing bypasses said concern while still solving the issues present in facility-/area-based
22 pricing, such as inflexibility regarding gantry relocation and inefficient toll charges. This has led
23 to distance-based pricing becoming an area of increasing interest in both theory and practice. It
24 was directly tested in the London study (4) and recently, Singapore has been in the process of
25 distance-based pricing implementation with tender awarded in 2016 (5). In past literature, while
26 there has been extensive research into partitioning networks based on speed, flow and density data
27 (6–8) in order to make use of the Network Fundamental Diagram (NFD) concept for traffic net-
28 work management strategies, including congestion pricing (9–12), distance-based pricing had not
29 been considered. Distance-based congestion pricing approaches were implemented on idealized
30 networks (13), at the link level (14), by using nested regions, where only the inner region incurs toll
31 charges, (15), or by using nested pricing cordons, where each cordoned zone is priced differently
32 (16). Due to the increasing significance of distance-based road pricing in traffic network manage-
33 ment and operations, this paper proposes the use of hierarchical density-based clustering methods
34 as a systematic way to help define sets of tolling zones. The objective is to evaluate the impact
35 these systematically derived tolling zone definitions have on traffic network performance, when
36 used as input to a distance-based road pricing strategy optimization framework which generates
37 dynamic, predictive road pricing strategies together with traffic guidance. The main contributions
38 of this paper are as follows:

- 39 1. It presents the evaluation of the dynamic distance-based tolling optimization framework
40 in the real-world network of Singapore expressways and major arterial roads under dif-
41 ferent tolling zone definitions, derived systematically from hierarchical density-based
42 clustering methods.
- 43 2. The clustering methods used are feature-variant. In addition to location coordinates,
44 link speeds and link marginal external costs inform the definition of sets of tolling zones
45 for distance-based tolling optimization application.

3. It conducts a comparative study between dynamically optimized distance-based pricing and other popular road pricing schemes, including time-dependent and adaptive cordon-based pricing.

FRAMEWORK, MODEL AND PROBLEM DESCRIPTION

In this section, we describe our predictive distance-based toll optimization framework, the optimization problem formulation, the proposed feature-variant clustering methods for tolling zone definition and the algorithmic solution for the optimization problem.

Framework

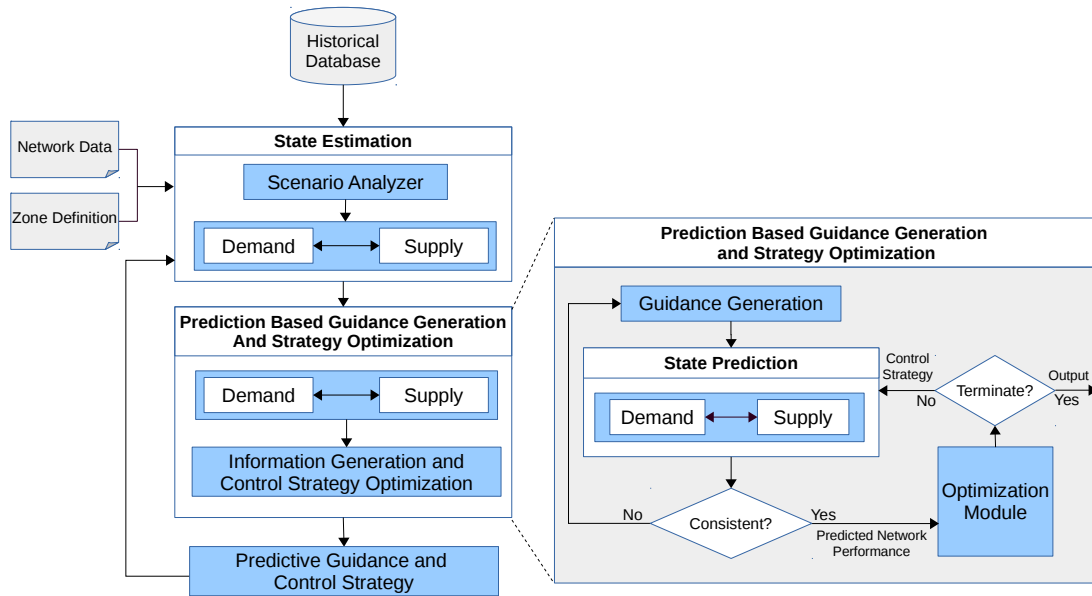


FIGURE 1: Framework for Prediction-based Guidance Generation and Distance-based Strategy Optimization

The framework for predictive distance-based toll optimization, as can be seen in in Figure 1, is using DynaMIT2.0 - a simulation-based Dynamic Traffic Assignment (DTA) system developed at the MIT Intelligent Transportation Systems Lab, (17, 18). DynaMIT2.0 consists two main modules: state estimation and state prediction operating in a rolling horizon scheme. The state estimation module integrates real-time data obtained from traffic surveillance system, other information accessible in the historical database, the distance-based tolling zone definition and the translated demand/supply pattern from scenario analyzer to estimate the current network state through the complex demand-supply interactions. The state prediction module predicts traffic conditions over the prediction horizon and generates consistent guidance information, which will be disseminated to the travelers during the next roll period. The control strategy optimization and guidance generation process in DynaMIT2.0 is extended to optimize distance-based tolls. Within this process, the optimization module generates a series of candidate tolling function parameters which are to be evaluated on the basis of the desired objective. The state prediction and guidance generation module takes as input a candidate solution along with an initial guidance and predicts the future

1 network conditions through the demand-supply simulators. This process yields simulated travel
 2 times, which will be combined with the previous guidance to generate an updated guidance, and
 3 the process continues iteratively until convergence. At this point, the generated guidance is con-
 4 sidered consistent and the predicted network performance is used by the optimization module to
 5 evaluate the specified objective function. Based on the evaluated objective function value, the op-
 6 timization module will generate a new set of control strategy candidates and the procedure will
 7 continue until optimality or a pre-specified set of termination criteria (e.g. specific time limit,
 8 number of iterations) have been achieved.

9 Problem Description

10 The transportation network is represented as a directed graph $G = (N, A)$, where N represents the
 11 set of n network nodes and A represents the set of m directed links. Let L be the number of tolling
 12 zones in the network G . Each tolling zone l is defined as a subset of A , i.e. $\forall l \in \{1, \dots, L\}, A_l \subseteq A$,
 13 and is associated with a tolling function $\phi_l(\theta_l^t, D_l)$ that maps the distance traveled within zone
 14 l, D_l to the toll amount, and θ_l^t is a vector of tolling function parameters in time interval t . The
 15 toll payable within any tolling zone is assumed to be bounded, i.e. $\tau_{LB} \leq \phi_l(\theta_l^t, D_l) \leq \tau_{UB}, \forall l =$
 16 $1, 2, \dots, L, \forall t = 1, 2, \dots, T$.

17 Let Δ be the size of the state estimation interval (typically 5 minutes) and $H\Delta$, the length of the
 18 prediction horizon. Without loss of generality, we assume that the optimization horizon (the future
 19 period over which we wish to set the tolling function parameters) is the same as the prediction
 20 horizon. In addition, assume that the tolling function parameters are fixed over time intervals of
 21 size Δ and that the tolling intervals are aligned with the estimation intervals of the DTA system.
 22 Consider an arbitrary estimation interval $[t_0 - \Delta, t_0]$, let $\theta^h = (\theta_1^h, \theta_2^h \dots \theta_L^h)$ represent the vector
 23 of toll function parameters for all tolling zones for the time period $[t_0 + (h-1)\Delta, t_0 + h\Delta]$ where
 24 $h = 1, \dots, H$. The vector of toll function parameters for the current optimization horizon is thus
 25 given by $\theta = (\theta^1, \theta^2, \dots, \theta^H)$.

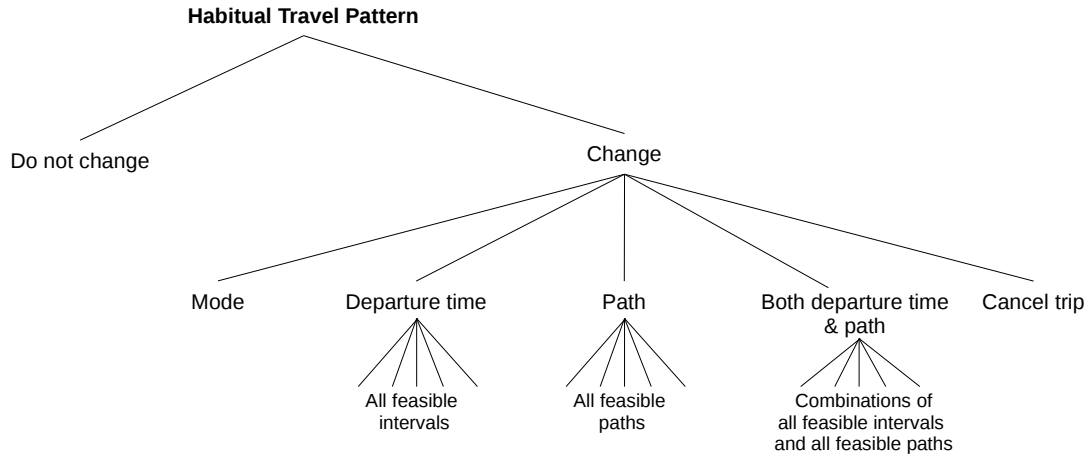
26 Consider the collection of vehicles $v = 1, \dots, V$ on the network during the prediction horizon $[t_0, t_0 +$
 27 $H\Delta]$. Let the travel time of vehicle v be represented by tt^v and the predictive guidance by $\mathbf{tt}^g =$
 28 $(\mathbf{tt}_i^g; \forall i \in A)$, where \mathbf{tt}_i^g represents a vector of the time dependent link travel times (guidance) for
 29 link i . Note that the vehicle travel times $\mathbf{tt} = (tt^v; v = 1, \dots, V)$ are the result of the state prediction
 30 module of DynaMIT2.0 and thus cannot be written as an explicit function of the toll function
 31 parameters and predictive guidance. Thus, we characterize the complex relationship through a
 32 single constraint that represents the coupled demand and supply simulators of DynaMIT2.0 as:

$$33 \quad 34 \quad 35 \quad G(\mathbf{x}^p, \gamma^p, \mathbf{tt}^g, \theta) = \mathbf{tt} \quad (1)$$

36 Where \mathbf{x}^p, γ^p represent the forecast demand and supply parameters for the prediction horizon, and
 37 θ is the vector of tolling function parameters. The iterative procedure within the state prediction
 38 module ensures consistency between \mathbf{tt}^g and \mathbf{tt} .

39 Pre-trip Behavioral Model with Elastic Demand

40 The response of users to the predictive distance-based tolls and travel time guidance is modeled at
 41 the pre-trip choice and en-route choice levels. The pre-trip choice model, as illustrated in Figure 2,
 42 includes decisions of trip cancellation, mode, departure time and path and is formulated as a nested
 43 logit model (for relevant notation, see Table 1). Thus, a driver may choose to change his/her

**FIGURE 2:** Pre-trip Behavior Model**TABLE 1:** Pre-trip Behavioral Model - Abbreviations

Abbreviation	Variable
$acsCM$	Alternative Specific Constant for changing mode
$ascCT$	Alternative Specific Constant for canceling trip
$ascCDT_d$	Alternative Specific Constant for departing at time interval d
tc_m^v	money cost for traveling with another mode
tc_{dp}^v	distance-based toll for departing at d with path p
tc_p^v	distance-based toll for switching to path p
tt_m^v	travel time when traveling with another mode
tt_{dp}^g	predicted travel time for departing at d with path p
tt_p^g	predicted travel time for switching to path p
$at_{d'p'}^{hab}$	habitual arrival time for departing at habitual departure time interval d' and habitual path p'
at_{dp}^g	predicted arrival time for departing at departure time interval d and path p
β_c^v	coefficient for cost
β_t^v	coefficient for time
β_{early}	coefficient for early arrival
β_{late}	coefficient for late arrival
PS_p	path size variable
C_*	composite utility pertaining to additional variables including path length, number of left turns and number of signalized intersections
ϵ_*	random error term

- 1 habitual travel pattern (in response to the predictive guidance and tolls) in which case he/she may
- 2 either change mode, cancel trip, change path or departure time, or a combination of the two. This

results in elastic total demand w.r.t. traffic congestion. When it comes to mode choice, the only options we model are to drive or take public transit. The utility of change mode (CM) alternative for vehicle v is:

$$\mathbb{U}^v(CM) = ascCM + \beta_c^v(tc_m^v) + \beta_t^v(tt_m^v) + \epsilon_m \quad (2)$$

The utility of departing at time interval d and choosing path p of vehicle v is:

$$\begin{aligned} \mathbb{U}_{dp}^v = & ascCDT_{dp} + \beta_c^v(tc_{dp}^v) + \beta_t^v(tt_{dp}^g) \\ & + \beta_{early} \max(at_{d'p'}^{hab} - at_{dp}^g, 0) + \beta_{late} \max(at_{dp}^g - at_{d'p'}^{hab}, 0) \\ & + \log(PS_p) + C_{dp} + \epsilon_{dp} \end{aligned} \quad (3)$$

where :

$$tc_{dp}^v = \sum_{l=1}^L \phi_l(\eta_{p,l}^v)$$

If there is a total of N combinations of path and departure time choices in the choice set, the alternative specific constant $ascCDT_d$ can only appear in $(N - 1)$ utilities. The utility of the cancel trip (CT) alternative is:

$$\mathbb{U}^v(CT) = ascCT + \epsilon_{CT} \quad (4)$$

The probability of vehicle v choosing alternative c within the choice set C is given by:

$$P^v(c|C) = \frac{e^{\mathcal{V}_c^v/\vartheta}}{\sum_{a \in C} e^{\mathcal{V}_a^v}} \quad (5)$$

where ϑ is the scale parameter and $\mathcal{V}_c^v = \mathbb{U}_c^v - \epsilon_c$. The en-route choice model defines response of users in terms of path-choice to the toll and predictive travel time guidance. It is also formulated as a multinomial path size logit model where the utility of switching to path p is given by:

$$\mathbb{U}_p^v = \beta_c^v(tc_p^v) + \beta_t^v(tt_p^g) + \log(PS_p) + C_p + \epsilon_p$$

where :

$$tc_p^v = \sum_{l=1}^L \phi_l(\eta_{p,l}^v) \quad (6)$$

The objective function for the optimization problem can be formulated from the consumers' perspective, producers' perspective or both. In this study, we adopt the objective of total social welfare (SW), defined as the sum of the consumer surplus and the producer surplus. Since we have simulated the choices of each traveler, the consumer surplus (CS) in this setting is simply the sum of the experienced utilities of each traveler. The producer surplus is the net toll revenue (TP) given by the total toll revenue (TR) minus the fixed costs (FC) and variable costs (VC). Thus, $SW = CS + TP = CS + (TR - FC - VC)$. Fixed costs are assumed to be 0. For the computation of total social welfare, the fraction of total toll revenue needed to cover toll operation costs needs to be identified. According to the report in (19), the cost of operating an electronic road user charge

scheme based on distance driven should be minimal and experience in the United States and other countries suggests that the administrative and enforcement costs of collecting user fees would be in the range of 5% to 13% of collections. With this in mind, it is assumed that the toll operation costs occupy 10% of the total toll revenue. Thus, the variable cost component is assumed to be a portion of the total collected toll revenue with factor $\alpha < 1$. The total social welfare is given by:

$$\begin{aligned}
 SW &= CS + TP \\
 &= CS + (TR - FC - VC) \\
 &= \sum_{v=1}^V \frac{U^v}{|\beta_c^v|} + \left[(1 - \alpha) \times \sum_{v=1}^V tc^v \right]
 \end{aligned} \tag{7}$$

The absolute value of β_c^v is used to express the consumer surplus in dollar equivalents. The dynamic distance-based toll optimization problem (DDTOP) in our context is formulated as a non-linear programming problem given in Equation 8. The decision variables are the vector of tolling function parameters for the optimization horizon period. The objective function is the total social welfare. The constraints are the DynaMIT2.0 system and upper and lower bounds on the toll values.

$$\begin{aligned}
 \text{DDTOP} : \max_{\theta} & \left[\sum_{v=1}^V \frac{U^v}{|\beta_c^v|} + (1 - \alpha) \times \sum_{v=1}^V tc^v \right] \\
 \text{s.t.} & \\
 & G(\mathbf{x}^p, \gamma^p, \mathbf{tt}^g, \theta) = \mathbf{tt} \\
 & \tau_{LB} \leq \phi_l(\theta_l^h, D_l^v) \leq \tau_{UB}, \forall v = 1, 2, \dots, V; l = 1, 2, \dots, L; h = 1, 2, \dots, H
 \end{aligned} \tag{8}$$

Tolling Zone Definition using OPTICS and HDBSCAN*

One of the inputs with significant impact to our distance-based tolling system performance is the tolling zone definition. This input specifies the number of tolling zones and the list of links for each zone. Each tolling function $\phi_l(\theta_l^h, D_l^v)$ corresponds to one tolling zone. To the authors' knowledge, no systematic approach to define distance-based road pricing zones can be found in current research and practice. For our experiments, we originally employed an ad-hoc approach to define distance-based tolling zone based on the gantry locations of the cordon-based road pricing system already in operation. In this approach, each distance-based tolling zone corresponds to one gantry and is defined as the area of the network which the vehicles could only access by passing through the gantry. This approach has a similar impact to the drivers' route choice as the gantry system but with added impact of distance to the final decision. While, with this approach, the impact of distance could be directly observed, by comparing the network conditions with cordon-based tolling to the conditions arising from distance-based tolling, it is unsuitable for cases with no pre-existing cordon-based road pricing systems and, most importantly, for large-scale urban network application. To address these shortcomings, we decided to investigate the potential use of clustering methods for tolling zone definition, to be used as input on our distance-based tolling system.

Clustering Methods

We propose the feature-variant implementation of two well-known hierarchical density-based clustering methods, OPTICS (20), (Ordering Points To Identify the Clustering Structure), and HDBSCAN (21), (Hierarchical Density-Based Spatial Clustering of Applications with Noise). While DBSCAN (22), (Density-Based Spatial Clustering of Applications with Noise), is the more established among density-based clustering methods, it is very sensitive to parameter selection and has difficulty in coping with clusters characterized by large inter-cluster density variability. OPTICS and HDBSCAN*, on the other hand, do not suffer from these caveats.

OPTICS, like DBSCAN, requires two parameters: ϵ , which describes the maximum distance radius around a particular data point and κ , describing the minimum number of data points used as density threshold for cluster assignment. Assume $X = \{x_1, x_2, \dots, x_n\}$ a set of data points in a metric space (X, d) . We consider a data point x to be a core point with respect to ϵ and κ if its ϵ -neighborhood $N_\epsilon(x)$ contains a minimum of κ data points. Two core points x_i, x_j are ϵ -reachable with respect to ϵ and κ if they are both contained within each others ϵ -neighborhood. Two core points x_i, x_j are density-connected with respect to ϵ and κ if they are directly or transitively ϵ -reachable. A cluster C , with respect to ϵ and κ , is a non-empty maximal subset of X such that every pair of data points in C is density-connected. This definition of cluster results in the DBSCAN algorithm, upon which both OPTICS and HDBSCAN* are based. OPTICS also considers data points that are part of a more densely packed cluster, so each point is assigned a core distance that describes the distance to the κ -th nearest neighbor:

$$d_{\text{core}}^{\epsilon, \kappa}(x) = \begin{cases} \text{Undefined} & \text{if } |N_\epsilon(x)| < \kappa \\ \kappa\text{-th smallest distance to } N_\epsilon(x) & \text{otherwise} \end{cases} \quad (9)$$

The reachability-distance of data point x_i from data point x_j is either the distance between x_i and x_j , or the core distance of x_i , whichever is bigger:

$$d_{\text{reach}}^{\epsilon, \kappa}(x_i, x_j) = \begin{cases} \text{Undefined} & \text{if } |N_\epsilon(x_i)| < \kappa \\ \max(d_{\text{core}}^{\epsilon, \kappa}(x_i), d(x_i, x_j)) & \text{otherwise} \end{cases} \quad (10)$$

In our OPTICS implementation, we make use of a single global ϵ' value to extract a flat clustering. HDBSCAN* is essentially the same as OPTICS but parameter $\epsilon = \infty$, whereas OPTICS simply constrains the range of ϵ . It also employs a different technique to extract a flat clustering, based on the stability of clusters. In the case of HDBSCAN*, we have:

$$d_{\text{core}}^\kappa(x_i) = \text{Distance of the } \kappa\text{-th nearest neighbor of } x_i \quad (11)$$

For a given fixed value κ , the mutual reachability distance, derived from the metric d , is defined, as follows:

$$d_{\text{mreach}}^\kappa(x_i, x_j) = \begin{cases} \max(d_{\text{core}}^\kappa(x_i), d_{\text{core}}^\kappa(x_j), d(x_i, x_j)) & \text{if } x_i \neq x_j \\ 0 & \text{if } x_i = x_j \end{cases} \quad (12)$$

HDBSCAN* generates a complete hierarchy of clusterings for a range of possible ϵ values, and thus for any fixed ϵ value, the clustering at that level in the hierarchy is going to be the clustering DBSCAN would give for that specific ϵ value. In DBSCAN, only core points belong to clusters.

If a point is not a core point it is considered noise and is not assigned to any cluster. Reachability-distance, both in the case of OPTICS and HDBSCAN*, captures this distinction by ensuring a point is not joined into a cluster until the DBSCAN ϵ value is such that the point is within the relevant distance of the other data points in the cluster and the point is a core point at that ϵ value. While the proposed clustering methods produce clusterings where some data points are considered noise, the nature of our problem, tolling zone definition, mandates the assignment of all data points to at least one of the resulting clusters. Therefore, a secondary assignment takes place, whereupon we employ a heuristic that assigns noise data points to previously assigned data points, based on minimum Euclidean distance.

Clustering Performance Metrics

We elected to use two standard internal evaluation indices for the clusterings produced by OPTICS and HDBSCAN*, the Silhouette Coefficient (SC) (23) and the Davies-Bouldin index (DB)(24). In short, SC measures two quantities, cohesion $a(x)$, which measures average distance between data points within the cluster and separation $b(x)$, which measures the minimum average distance of data points to other clusters. Then silhouette $s(x)$ is defined as:

$$s(x) = \frac{b(x) - a(x)}{\max\{a(x), b(x)\}} \quad (13)$$

where $s(x) \in [-1, 1]$ measures at -1 for incorrect clustering, around 0 for overlapping clusters and 1 for highly dense clustering. SC is the average for all data points and can be calculated using:

$$SC = \sum_{i=1}^N s(x_i) / N \quad (14)$$

DB is a function of the ratio of intra-cluster scatter to inter-cluster separation. The intra-cluster scatter, S_l , also known as cluster diameter, describes the average of Euclidean distances of each individual data point belonging to cluster C and the cluster centroid. If we define $d_C^{l,m}$ as the inter-cluster centroid distance, then, for number of clusters w , DB can be calculated as follows:

$$DB = \frac{1}{w} \sum_{l=1}^w \max_{l \neq m} \left(\frac{S_l + S_m}{d_C^{l,m}} \right) \quad (15)$$

DB values closer to 0 indicate a better clustering result.

Clustering Method Results

The network features we opted to use, in addition to location coordinates, are link speed and link marginal external cost. While speed has often been used as one of the features for spatial clustering of traffic networks (25), marginal external cost has not been considered before as a feature. Marginal external cost has been used at the link level for first-best toll pricing studies. For large road networks, calculating marginal external costs for individual links, at each time interval, can be extremely onerous, which limits the potential for real-time large-scale practical applications (26). Our innovation lies in the fact that we make use of link marginal external costs, averaged over a predetermined period, which inform the definition of appropriate tolling zones for distance-based tolling optimization application, rather than calculating tolls for each link throughout the peak

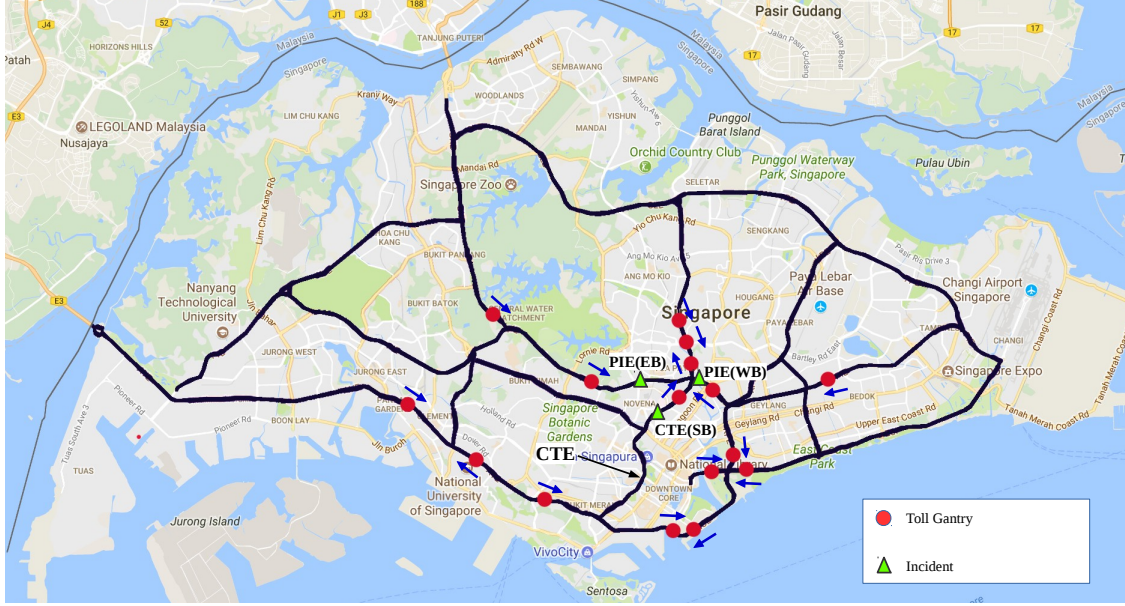


FIGURE 3: The Network of Singapore Expressways and Major Arterials

period. This allows for the practical implementation of our distance-based tolling optimization approach on large-scale road networks. While getting the link speed is quite straightforward, such is not the case for the link marginal external cost. The link flow-speed-density relationship used in DynaMIT2.0 is as follows:

$$q = k \cdot v_f \left[1 - \left(\frac{k}{k_{jam}} \right)^\chi \right]^\psi \quad (16)$$

Where χ, ψ are model parameters and q, v_f, k, k_{jam} represent flow, free flow speed, density and jam density respectively. From the literature (26), marginal external cost for link i can be calculated as:

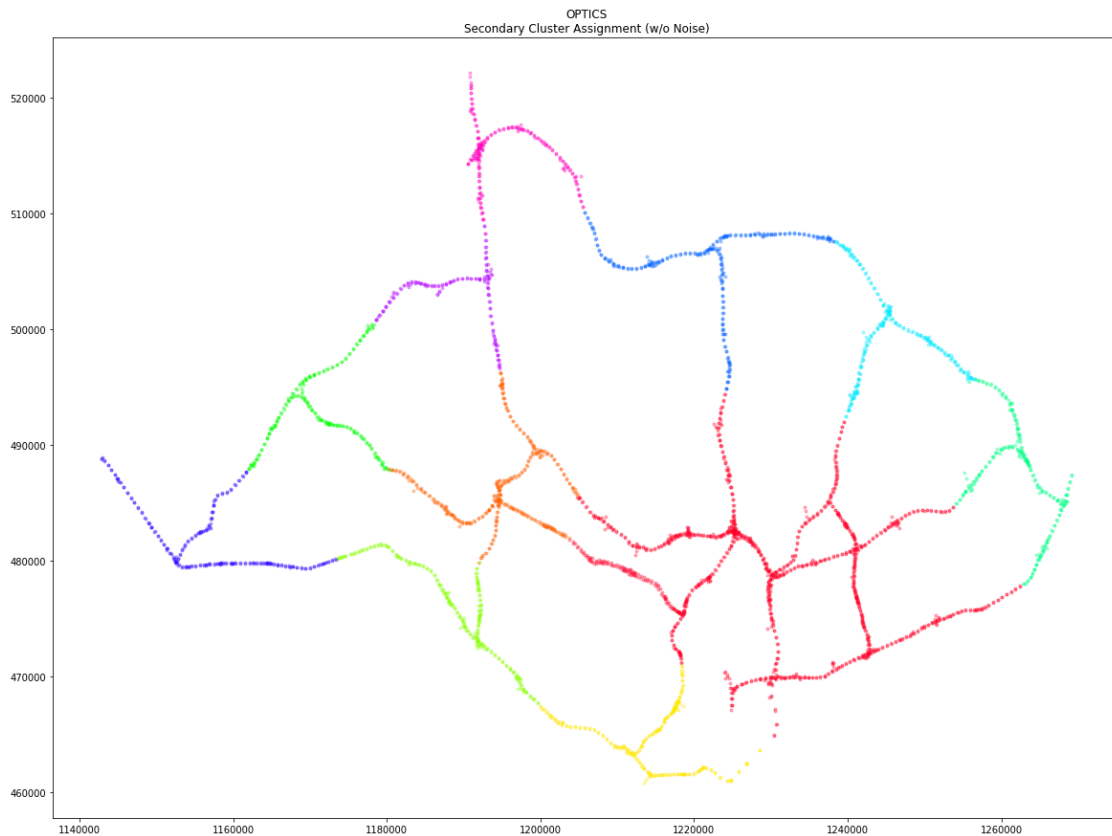
$$\delta_i = q \cdot \left(\frac{dt}{dq} \right) \quad (17)$$

Assuming s represents link length, from Equations 16 and 17 we have:

$$\delta_i = -q \cdot s \cdot \left(\frac{\chi \psi k_{jam} \left(\left(\frac{v}{v_f} \right)^{1/\psi} - 1 \right)}{\left(\left(1 - \frac{v}{v_f} \right)^{1/\psi} \right)^{-1/\chi} \left(\chi \psi \left(\frac{v}{v_f} \right)^{1/\psi} - \chi \psi + \left(\frac{v}{v_f} \right)^{1/\psi} \right)} \right) \quad (18)$$

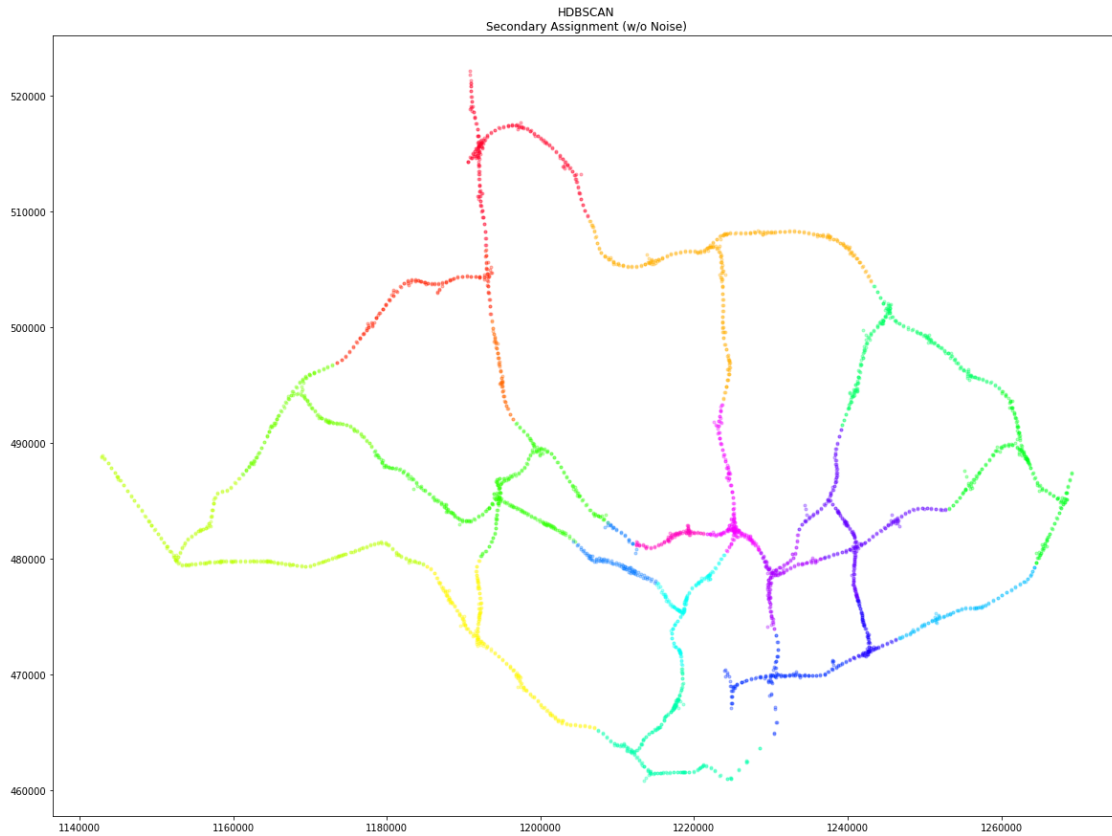


(a) 13 zones derived using OPTICS for feature SPD, with $SC=0.339$, $DB=0.804$

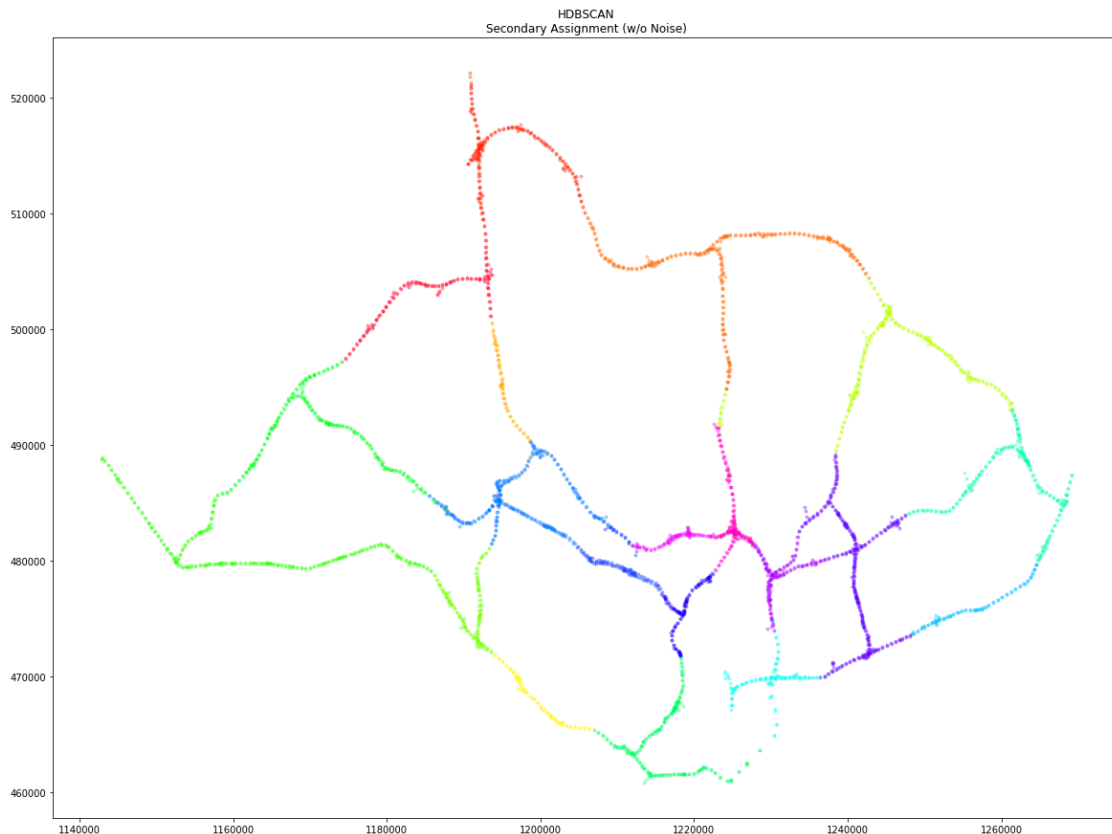


(b) 11 zones derived using OPTICS for feature MEC, with $SC=0.355$, $DB=0.759$

FIGURE 4: Tolling zone definitions and clustering performance results from using OPTICS



(a) 20 zones derived using HDBSCAN* for feature SPD, with $SC=0.394$, $DB=0.744$



(b) 20 zones derived using HDBSCAN* for feature MEC, with $SC=0.393$, $DB=0.756$

FIGURE 5: Tolling zone definitions and clustering performance results from using HDBSCAN*

Certain requirements have to be met, in order to guarantee low computational overhead, feasibility and ultimately, practical application potential of this framework. First and foremost, the number of tolling zones has to be kept low, to allow for feasible practical implementation. All resulting clusters must be spatially compact, i.e., not have links in completely disparate locations belong to the same cluster. Tolling zone definitions may not change throughout the simulation horizon, to limit computational overhead and subsequently ensure the feasibility of a practical implementation for large-scale networks.

The data set used for clustering is collected from the network of Singapore Expressways and Major Arterial Roads as illustrated in Figure 3. This network has 939 nodes, 1157 links, 3906 segments, 10954 lanes and 4120 Origin-Destination pairs. After taking into consideration the requirements described above, with careful parameter tuning, we were able to produce 4 tolling zone definitions, 2 using the link speed feature, referred to as SPD, and 2 using the average link marginal external cost feature, referred to as MEC, for OPTICS and HDBSCAN* respectively. The tolling zone definitions for each clustering method and feature, as well as the clustering performance index results, are presented in Figures 4,5.

Solution

Due to the highly non-linear nature of the objective function of the DDTOP, with no guarantee of convexity, as well as the obvious difficulty to define closed analytical expressions that represent the drivers' dynamic route choice decisions as a function of the overall network traffic state and the developed tolling strategy, we decided to adopt heuristic-based algorithms that could provide near optimal solutions.

In the current implementation, we adopt a Genetic Algorithm (GA) approach to optimize the parameters of distance-based tolling functions. The algorithm starts with a random population of N control strategy individuals, which form the initial population or parent population. Each control strategy individual is a vector of distance-based toll function parameters for different road pricing zones in the network during the current optimization horizon: $\theta = (\theta^1, \theta^2, \dots, \theta^H)$. The Optimization Module then sends this population of control strategies to the State Prediction module of DynaMIT2.0 for evaluation with the predefined objective function. The strategies in the initial population is then ranked based on the values of objective function (in our case, the total social welfare). From this N -individual parent population, genetic operators (such as tournament selection, SBX crossover, polynomial mutation) are applied to generate another N -individual child population. The newly generated children are then evaluated with DynaMIT2.0 State Prediction. After that they are merged with the parent population to form a bigger population of $2N$ individuals and out of which, N best individuals are selected to be the parent population for the next generation. The algorithm iteratively moves on until some stopping conditions are met. The stopping condition could be the computation budget in term of time, the number of generations/iterations or the minimum improvement in the objective function.

In order to speed up the optimization, parallel computing is employed in which the evaluations of different control strategy individuals are conducted in parallel, each in one processing unit, which is expected to bring the execution time closer to real-time performance.

1 EXPERIMENTS AND RESULTS

2 Experiment Settings

3 In order to investigate the impact tolling zone definitions, which are derived from feature-variant
 4 clustering methods, have on distance-based road pricing control strategy performance, the exper-
 5 iments are conducted in the network illustrated in Figure 3. Three incidents from the historical
 6 database of Land Transport Authority of Singapore are also simulated to further emphasize the
 7 impact of non-recurrent congestion on the network conditions. The selected incidents include 2
 8 major incidents on the PIE (East Bound and West Bound) and one major incident on the CTE
 9 (South Bound) as also shown in Figure 3. The simulation period is from 07:00-11:00 covering
 10 the morning peak. The simulation interval is 5 minutes and the prediction horizon is 30 minutes.
 11 Since the objective function is total welfare, the comparison is only meaningful if it is done for
 12 a specific population of travelers including the ones who cancel or change mode. Therefore, the
 13 statistics are calculated for the population of vehicles with habitual departure time within 07:00-
 14 10:00 (these drivers may later change the departure time in response to the traffic conditions). The
 15 last one hour of simulation (10:00-11:00) is the cooling down period without toll optimization to
 16 make sure all the vehicles with habitual departure time in 07:00-10:00 finish their trips and pro-
 17 duce necessary statistics. The benchmarking is done over 8 scenarios, which are briefly described
 on Table 2. The base scenario **S0** is **No Pricing**, meaning it is without any sort of pricing and its

TABLE 2: Brief summary of the 8 scenarios

Scenarios	Description
S0	No Pricing , used as a baseline for all comparisons
S1	Time-dependent cordon-based pricing , based on real toll settings
S2	Adaptive cordon-based pricing , adaptive tolls for fixed gantries
S3	Dynamically optimized distance-based pricing (ad-hoc)
S4	Dynamically optimized distance-based pricing (OPTICS-SPD)
S5	Dynamically optimized distance-based pricing (OPTICS-MEC)
S6	Dynamically optimized distance-based pricing (HDBSCAN*-SPD)
S7	Dynamically optimized distance-based pricing (HDBSCAN*-MEC)

18 results will be used as a baseline for all comparisons. The first scenario **S1** is with **time-dependent**
 19 **cordon-based pricing**. The tolls for this scenario are collected from the real toll settings of the Sin-
 20 gapore Expressway Network including 16 gantries, whose location is illustrated in Figure 3. The
 21 second scenario **S2** is **adaptive cordon-based pricing** in which, tolls for fixed gantry locations
 22 are optimized. The third scenario **S3** is **dynamically optimized distance-based pricing**, where
 23 tolling zone definition is derived in an **ad-hoc** manner, using the fixed gantry locations as a start-
 24 ing point and containing the area of the network which the vehicles could only access by passing
 25 through each gantry. The fourth scenario **S4** is **dynamically optimized distance-based pricing**
 26 **(OPTICS-SPD)**, where tolling zone definition is derived from speed data using OPTICS. The fifth
 27 scenario **S5** is **dynamically optimized distance-based pricing (OPTICS-MEC)**, where tolling
 28 zone definition is derived from MEC data using OPTICS. The sixth scenario **S6** is **dynamically**
 29 **optimized distance-based pricing (HDBSCAN*-SPD)**, where tolling zone definition is derived
 30 from speed data using HDBSCAN*. Finally, the seventh scenario **S7** is **dynamically optimized**
 31 **distance-based pricing (HDBSCAN*-MEC)**, where tolling zone definition is derived from MEC
 32

1 data using HDBSCAN*. The objective function for all scenarios is to maximize the total social
 2 welfare (SW), however, it would be interesting to compare additional performance indices such as
 3 the consumer surplus (CS) and average travel time (TT), through which we can better observe the
 4 impact on individual travelers, in money terms and travel time respectively.

5 Results

6 The network performance, in terms of SW, CS and TT, can be found on Table 3. Furthermore,
 7 performance improvement (%) over the base scenario S0 is illustrated on Figure 6. As is evident
 8 from the results, tolling zone definitions with more than 16 zones, which is the number of zones
 9 derived in an ad-hoc manner for S3, can have a very positive impact on distance-based tolling
 10 strategy performance. S7, with 20 zones, shows the highest performance improvement among all
 11 scenarios, with over 30% improvement for SW, almost 20% improvement for CS and over 23%
 12 improvement for TT. It should be noted that, even with relatively high number of tolling zones,
 13 performance improvement results may also vary. S6, also with 20 zones, shows only moderate
 14 improvement of about 21% for SW, 12% for CS and 16% for TT, which is comparable to the
 15 performance improvement of S3. This can be attributed to the type of data used as a feature. In
 16 this case, HDBSCAN* produces clustering results with higher positive impact on distance-based
 17 tolling optimization, when MEC, rather than speed data are used. S4, with 13 zones, presents with
 18 more than 25% improvement over the base scenario S0 for SW, more than 16% for CS and over
 19 20% improvement for TT, which even surpasses S6, with 20 zones. In this case, OPTICS performs
 20 better when speed data are used. A low number of tolling zones, however, can lead to unsatisfactory
 21 results. Such is the case of S5, with 11 zones, which only manages to improve performance by
 22 about 10% for SW, 5% for CS and 8% for TT. This can be explained by the fact that, if one observes
 23 the clustering result from MEC data using OPTICS on Figure 4b, it consists of a very large cluster
 24 encompassing most approaches to the south-east, where Singapore's Central Business District is
 25 located, and all other clusters are much smaller and positioned at the perimeter of the one large
 26 cluster. This clustering result is counter-intuitive, as the intra-cluster density variability contained
 27 within this large cluster is expected to be high, while the optimization module will provide the same
 28 tolling function parameter values for the entire cluster. One could argue that, since this is distance-
 29 based pricing, travel distance also plays a role, on the actual toll paid by each vehicle. However,
 30 since the simulation horizon covers the morning peak period, a high percentage of vehicles has the
 31 Central Business District as their destination, hence travel distances within the large cluster should
 be homogeneous.

TABLE 3: Performance metrics SW, CS and TT for S1, S2, S3, S4, S5, S6, S7

	Scenarios						
Metrics	S1	S2	S3	S4	S5	S6	S7
SW (\$)	395197.8	501978.6	636316.9	761938.1	309681.0	630773.1	905603.2
CS (\$)	329423.9	406217.8	476413.7	498388.9	158131.3	359741.1	586320.2
TT (s)	608.5	586.3	564.6	532.9	614.5	559.4	512.5

32

33 CONCLUSIONS AND FUTURE WORK

34 In this paper we investigated the impact tolling zone definitions, derived from feature-variant hi-
 35 erarchical density-based clustering methods, have on traffic network performance, when used as

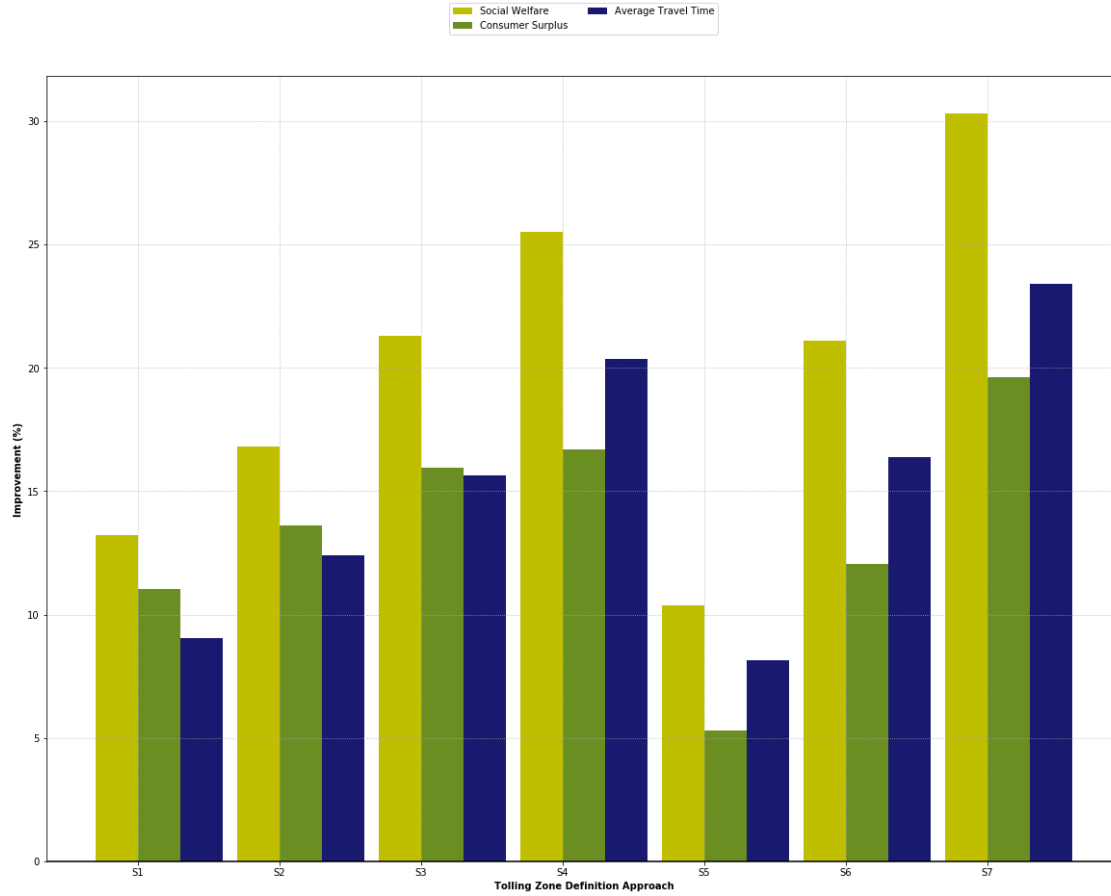


FIGURE 6: Performance improvement for SW, CS and TT over **S0** for scenarios **S1,S2,S3,S4,S5,S6,S7**

1 input for a predictive distance-based toll optimization framework. We evaluated this framework's
 2 performance against other popular road pricing schemes, including adaptive cordon-based pricing,
 3 on the real-world Expressways and Major Arterials network of Singapore. We determined that
 4 the best network performance comes from the use of a tolling zone definition derived from link
 5 marginal external cost data (MEC), using HDBSCAN*. When using a tolling zone definition de-
 6 rived from link speed data, using HDBSCAN*, performance was better than time-dependent and
 7 adaptive cordon-based pricing schemes and comparable to that of a tolling zone definition derived
 8 in an ad-hoc manner. While we were able to get very good performance from the use of a tolling
 9 zone definition derived from link speed data (SPD), using OPTICS, we also got the worst perfor-
 10 mance when we used a tolling zone definition derived from link marginal external costs (MEC),
 11 using OPTICS. This warrants further investigation, however, HDBSCAN* has proven to be more
 12 robust in providing a tolling zone definition, which, when used as input to our predictive distance-
 13 based toll optimization framework, has a positive impact on network performance. In conclusion,
 14 we have determined that the best choice to systematically derive a tolling zone definition, for this
 15 particular network data set, is the HDBSCAN* clustering method.
 16 In future work, we aim to investigate the possibility of implementing OPTICS and HDBSCAN*,
 17 as well as other appropriate clustering algorithms, to define sets of tolling zones on data sets from

1 urban traffic networks, with additional features (density, speed, marginal external cost or any com-
 2 bination thereof), and evaluate their impact on network performance when used as part of the
 3 distance-based tolling optimization framework.

4 **ACKNOWLEDGEMENTS**

5 This research was supported by the National Research Foundation of Singapore through the Singapore-
 6 MIT Alliance for Research and Technology's FM IRG research programme.

7 **AUTHORS CONTRIBUTION**

8 The authors confirm contribution to the paper as follows: study conception and design: A.F.
 9 Lentzakis, R. Seshadri, A.P. Akkinipally, V. Vu, M. Ben-Akiva; analysis and interpretation of
 10 results: A.F. Lentzakis, R. Seshadri, A.P. Akkinipally; draft manuscript preparation: A.F. Lentza-
 11 kis, R. Seshadri, A.P. Akkinipally. All authors reviewed the results and approved the final version
 12 of the manuscript.

13 **REFERENCES**

- 14 [1] Litman, T., *Congestion Costing Critique Critical Evaluation of the Urban Mobility 2014*
 15 *Report*. Victoria Transport Policy Institute, 2014.
- 16 [2] Smith, M. J., A. D. May, M. B. Wisten, D. S. Milne, D. Van Vliet, and M. O. Ghali, A
 17 comparison of the network effects of four road-user charging systems. *Traffic Engineering*
 18 *and Control*, Vol. 35, 1994, pp. 311–315.
- 19 [3] Bonsall, P. W. and I. A. Palmer, Do time-based road-user charges induce risk-taking? - results
 20 from a driving simulator. *Traffic Engineering and Control*, Vol. 38, 1997, pp. 200–203.
- 21 [4] Richards, M., C. Gilliam, and J. Larkinson, The London congestion charging research pro-
 22 gramme: 1. The programme in overview. *Traffic Engineering and Control*, Vol. 37, 1996.
- 23 [5] LTA, *Tender Awarded to Develop Next Generation Electronic Road Pricing System*, 2016.
- 24 [6] Ji, Y. and N. Geroliminis, On the spatial partitioning of urban transportation networks. *Trans-*
 25 *portation Research Part B: Methodological*, Vol. 46, No. 10, 2012, pp. 1639–1656.
- 26 [7] Lentzakis, A. F., R. Su, and C. Wen, Time-dependent partitioning of urban traffic network
 27 into homogeneous regions. In *Control Automation Robotics & Vision (ICARCV), 2014 13th*
 28 *International Conference on*, IEEE, 2014, pp. 535–540.
- 29 [8] Saeedmanesh, M. and N. Geroliminis, Dynamic clustering and propagation of congestion
 30 in heterogeneously congested urban traffic networks. *Transportation Research Procedia*,
 31 Vol. 23, 2017, pp. 962–979.
- 32 [9] Geroliminis, N. and D. M. Levinson, Cordon pricing consistent with the physics of over-
 33 crowding. In *Transportation and Traffic Theory 2009: Golden Jubilee*, Springer, 2009, pp.
 34 219–240.
- 35 [10] Zheng, N., R. A. Waraich, K. W. Axhausen, and N. Geroliminis, A dynamic cordon pricing
 36 scheme combining the Macroscopic Fundamental Diagram and an agent-based traffic model.
 37 *Transportation Research Part A: Policy and Practice*, Vol. 46, No. 8, 2012, pp. 1291–1303.
- 38 [11] Zheng, N., G. Rérat, and N. Geroliminis, Time-dependent area-based pricing for multimodal
 39 systems with heterogeneous users in an agent-based environment. *Transportation Research*
 40 *Part C: Emerging Technologies*, Vol. 62, 2016, pp. 133–148.
- 41 [12] Simoni, M., A. Pel, R. Waraich, and S. Hoogendoorn, Marginal cost congestion pricing based

- on the network fundamental diagram. *Transportation Research Part C: Emerging Technologies*, Vol. 56, 2015, pp. 221–238.
- [13] Daganzo, C. F. and L. J. Lehe, Distance-dependent congestion pricing for downtown zones. *Transportation Research Part B*, Vol. 75, 2015, pp. 91–99.
- [14] Simoni, M. D., K. M. Kockelman, K. M. Gurumurthy, and J. Bischoff, Congestion pricing in a world of self-driving vehicles: An analysis of different strategies in alternative future scenarios. *Transportation Research Part C: Emerging Technologies*, Vol. 98, 2019, pp. 167–185.
- [15] Gu, Z., S. Shafiei, Z. Liu, and M. Saberi, Optimal distance-and time-dependent area-based pricing with the Network Fundamental Diagram. *Transportation Research Part C: Emerging Technologies*, Vol. 95, 2018, pp. 1–28.
- [16] Meng, Q., Z. Liu, and S. Wang, Optimal distance tolls under congestion pricing and continuously distributed value of time. *Transportation Research Part E: Logistics and Transportation Review*, Vol. 48, No. 5, 2012, pp. 937–957.
- [17] Ben-Akiva, M., H. N. Koutsopoulos, C. Antoniou, and R. Balakrishna, *Fundamentals of Traffic Simulation*, New York, NY, chap. 10-Traffic Simulation with DynaMIT. International Series in Operations Research and Management Science, 2010.
- [18] Lu, Y., R. Seshadri, F. Pereira, A. OSullivan, C. Antoniou, and M. Ben-Akiva, Dynamit2.0: Architecture design and preliminary results on real-time data fusion for traffic prediction and crisis management. In *Proceedings of IEEE 18th International Conference on Intelligent Transportation Systems*, Spain, 2015, pp. 2250–2255.
- [19] Kirk, R. S. and M. Levinson, *Mileage-Based Road User Charges*. Congressional Research Service, 2016.
- [20] Ankerst, M., M. M. Breunig, H.-P. Kriegel, and J. Sander, OPTICS: ordering points to identify the clustering structure. In *ACM Sigmod record*, ACM, 1999, Vol. 28, pp. 49–60.
- [21] Campello, R. J., D. Moulavi, and J. Sander, Density-based clustering based on hierarchical density estimates. In *Pacific-Asia conference on knowledge discovery and data mining*, Springer, 2013, pp. 160–172.
- [22] Schubert, E., J. Sander, M. Ester, H. P. Kriegel, and X. Xu, DBSCAN revisited, revisited: why and how you should (still) use DBSCAN. *ACM Transactions on Database Systems (TODS)*, Vol. 42, No. 3, 2017, p. 19.
- [23] Rousseeuw, P. J., Silhouettes: a graphical aid to the interpretation and validation of cluster analysis. *Journal of computational and applied mathematics*, Vol. 20, 1987, pp. 53–65.
- [24] Davies, D. L. and D. W. Bouldin, A Cluster Separation Measure. *IEEE Transactions on Pattern Analysis and Machine Intelligence*, Vol. 1, No. 2, 1979, pp. 224–227.
- [25] Ji, Y., J. Luo, and N. Geroliminis, Empirical Observations of Congestion Propagation and Dynamic Partitioning with Probe Data for Large-Scale Systems. *Transportation Research Record: Journal of the Transportation Research Board*, Vol. 2422, No. 1, 2014, pp. 1–11.
- [26] de Palma, A. and R. Lindsey, Traffic congestion pricing methodologies and technologies. *Transportation Research Part C: Emerging Technologies*, Vol. 19, 2011, pp. 1377–1399.