

Diamer Bhasha Dam: A successful project or an embezzlement ?

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Abstract—A dam is a barrier/great wall that stops or store the flow of water or underground streams. A dam can also be used to save water or for storage of water which can be evenly distributed for irrigation, human consumption, industrial use, agricultural use, and navigability. Main purpose of the dams is to retaining water, while other structures like floodgates have the purpose to prevent water flow into land regions. As per recent research studies, In the coming future (Approx. 2025) Pakistan will face water shortage due to rapid increase in the country's population and misuse of water throughout the country. To overcome the water shortage issue Pakistan needs to build more dams to store water such as Diamer Bhasha dam which is one of the largest dams in Pakistan which will not only store water but will also generate 4,500 MW of electricity to the national grid, so it can also reduce the shortage of electricity in the country as well. Diamer Bhasha dam which is named after Diamer (a district in northern areas of Pakistan called Gilgit Baltistan) and Bhasha (a village in Kohistan in the province of Khyber Pakhtunkhwa).

Index Terms—DAM, Water Scarcity, FloodGates, Electricity

1 INTRODUCTION

DIAMER-BASHA dam was started by Government of Pervez Musharraf in 2008. The project is located on Indus River, about 315 km upstream of Tarbela Dam, 165 km downstream of the Northern Area capital Gilgit and 40 km downstream of Chilas at Basha Distt. Diamer Gilgit- Baltistan [1]. It will have height of 272 meter with 7.9 km³ annual surface face water capacity. However, the location of dam is in disputed area hence no country or organization is willing to loan \$12 billion for construction of this dam without NOC from India. Pakistan has to construct this dam from its own resources.

The planned 4,500 MW Diamer-Bhasha Dam on the Indus in Pakistan is, at US\$12.6 billion (2008), one of the largest and most costly planned dams in the world. A huge amount of Rs 27.824 billion is allocated for the acquisition of land and resettlement of the people living in the nearby area's that will be affected in the wake of the construction of the dam. Diamer bhasha dam will have water storage capacity of 8,100,000-acre feet (10.0 km³).

In August 2012, the project faced several setbacks



Figure 1: Dam Site

due to major sponsors backing out from financing the project, as World Bank and Asian Development Bank both refused to finance the project as according to them its location is in disputed territory and asked Pakistan to get a NOC from neighboring

India.

In August 2013, Finance Minister of Pakistan: Claimed to have convinced the World Bank and The Aga Khan Development Network to finance the Diamer-Bhasha Project without the requirement of NOC from India. Asian Development Bank, Aga Khan Rural Support Programme (AKRSP) and Aga Khan Foundation had agreed to become lead finance manager for the project.

On November 7, 2013, the Chairman of WAPDA :Syed Raghieb Abbas Shah claimed that his department has received 17,000 acres of land at the cost of Rs 5.5 billion from Government of Gilgit-Baltistan and the Ismaili Community for the construction of the project.

In November 2017, Pakistan dropped its bid to have the dam financed under the China-Pakistan Economic Corridor (CPEC) framework as China placed strict conditions including on the ownership of the project. China had projected the cost of the dam to be \$14 billion and for securitization of its, investment China wanted Pakistan to pledge another operational dam to it.

2 UNDERSTANDING THE NEED OF DAM IN PAKISTAN

Water is essential for life and sadly Pakistan is facing severe water crisis. The UNO has listed Pakistan 7th in the list of countries facing water crisis. The consumption of water is much bigger than its supply. The growth rate of Pakistan's population is 5.7, so after a few years the population will multiply but I think water supply will not be matching with the population increase. Will we be able to accommodate our people basic necessity? Pakistan is a country where water is wasted in floods but no dams or reservoirs are built. Different areas in Pakistan receive a vast amount of rainfall but all water drains down by improper planning of saving that water for meeting the needs of our country. Pakistan being an agriculture country has a dire need of water. It will come as a shock, but only two dams have been made in the past 70 years.

3 CONSTRUCTION TIME AND BUDGET

Diamir Bhasha dam is expected to start in April 2020 (1/5 land still to be acquired for reaching total required of 37500 Acres) and Bhasha Dam expected Completion is in 9 (Nine) years i.e. Apr 2029. Mohmand Dam is expected to start in April 2019 and its expected Completion is in 6 years i.e. by 2025.

The planned 4,500 MW Diamer-Bhasha Dam on the Indus in Pakistan is, at US\$12.6 billion, one of the largest and most costly planned dams in the world. In August 2008, a fact-finding team visited the proposed site of the dam for one week to collect information and document the public perception of the project. The team was composed of four Pakistani water experts: Mr. Mustafa Talpur, Mr. Ifthikhar Hussain and Mr. Mohsin Babbar and Mr. Aimal Khan from Sungi Development Foundation. Ms. Sameeta Ahmad, Assistant Professor, Department of Architecture, NWFP UET, Abbottabad Campus, and Member of the Pakistan Chapter of the International Council on Monuments and Sites (ICOMOS) assisted the team by giving her input on questions related to cultural heritage. Dams built for energy, irrigation, and drinking water. Dams however, are not built without a significant cost. After a prolonged delay, Pakistan gave go-ahead for the establishment of Diamer-Bhasha dam at an initial cost of Rs625 billion. The funding for the Diamer-Bhasha dam would be arranged via local resources since international lending entities and China hesitated in assisting the country build the dam, reported Express Tribune. The Ministry of Planning and Development said the Central Development Working Party (CDWP) had given go-ahead for clearance of Diamer-Bhasha Dam project by the Executive Committee of National Economic Council (ECNEC). Diamer-Bhasha dam would only be setup as a water reservoir and doesn't include power generation side, which would cost an additional Rs744 billion. The total cost of Diamer-Bhasha dam at the minimum would be Rs1.4 trillion once the power generation facilities are factored in. The money for this project would be provided from the budget by the government and Water and Power Development Authority (WAPDA) would organize commercial funding, Sartaj Aziz said. The money for this project would be provided from the budget by the government and Water and Power Development Authority (WAPDA) would organize commercial funding, Sartaj Aziz said. Around Rs48 billion a year would need to be provided for the building of the dam. Federal government will give Rs370.2 billion from the budget as a grant, which will translate into 57 percent of the construction cost. And Wapda would raise over Rs115.9 billion via various sources as equity investment and authorities will obtain Rs163.3 billion in commercial loans, as per the project document. Out of the total Rs625 billion cost of building Diamer-Bhasha dam, it will have interest during construction, local rupee

share would be Rs472 billion and Rs153.2 billion foreign exchange components to be obtained from overseas. Completion period is set to be five years. Rs138 billion has been reserved for land acquisition, resettlement and majority of this work has been carried out. The authorities have spent over Rs58.3 billion on land purchase in the area and Rs53.5 billion has also been endorsed for resettlement.

4 LOCATION

The project is located on Indus River, about 315 km upstream of Tarbela dam, 165 km downstream of the northern area capital Gilgit and 40 km downstream of Chilas.



Figure 2: Dam Location

5 DETAILS

Dam Type	Roller Compacted Concrete (RCC)
Height of Dam	272 m
Gross Storage Capacity	8.1 MAF
Live Storage Capacity	6.4 MAF
Power Generation	4500 MW
Execution by	WAPDA
Supervision Consultants	Request for Proposal (RFP) was issued to three (03) No shortlisted Joint Ventures (JVs) and only two JVs submitted the proposals by due date. The Technical Evaluation is under process of approval.
Contractor	Work for core project (Main Dam) is yet to be awarded. The prequalification documents are being issued for MW-1 with submission date 15.08.2018.
Donor Agency	No (Funds for acquisition of land & resettlement are released by GoP whereas preliminary works are being carried out by WAPDA self-financing)
Commencement Date	July 2009 (As per PC-I)
Completion Date	June 2020 (As per PC-I)

Figure 3: Details

6 INCOME SOURCES

As mentioned above that world bank and Asian development bank backed out from funding the project and no other international investors are investing in the particular project. This means Pakistan will need to fund the project from its local sources, however local banks and financial organizations will not be able to meet the required fund for the constructions for the project. This is why Chief justice of Pakistan (CJP) launched a fundraising campaign for the project, this campaign will have great impact on the people of Pakistan regarding the importance of water that is being misused and safe as much water as they can. This campaign will unite the people of Pakistan for a national cause which will secure the future for coming generation.

6.1 Online Transaction fund

In order to fund through online transaction fund for the project an account is created in the state bank of Pakistan with the account name: THE SUPREME COURT OF PAKISTAN AND THE PRIME MINISTER OF PAKISTAN DIAMER-BHASHA AND MOHMAND DAMS FUND and account no: 03-593-299999-001-4 Which was created on 6th of July 2018 and the amount which has been funded by the great people of Pakistan is Rs. 7,903,605,048 (Seven billion nine hundred three million six hundred five thousand forty-eight rupees) till 22nd of November 2018.

6.2 SMS

Alternatively, you can also make small contributions as low as Rs. 10 to the Supreme Court Dam fund by sending SMS from mobile phones.

- The user shall type “dam”.
- Send SMS to 8000.

The user will also receive a confirmation message with gratitude.

6.3 CJ/PM Fund, International Fund Raising Trip

Keeping in view the need to construct dams and reservoirs in Pakistan, Chief Justice of Pakistan (CJP) Saqib Nisar has created Supreme Court of Pakistan – Diamer Bhasha and Mohmand Dams – Fund . There are various personalities who have contributed to it; some others from various walks of life are willing to do so. The fund was established

on July 4 with an ambition to eradicate water crisis from the country. Masses' participation in the fund can be done if they send an SMS by typing 'dam' and sending it to 8000, charges are Rs10 on each message. Diamer Bhasha Dam Fund has now reached Rs 3.33 billion. Until Sep 7, the country wise data showed that within Pakistan an amount of Rs 1,972,643,520 (Rs1.97 billion) was collected through bank branches, interbank transfers and mobile phone SMS service. Out of total donation received from within the country, amount collected through debit/credit cards stands at Rs 122 million, Rs 65.8 million were collected through SMS service, Rs 65.5 million from Interbank transfer service whereas an amount of Rs 2.95 billion was collected at bank branches. The Fund has been established by the SBP on the directions of the Supreme Court. All the commercial and micro-finance banks, and field offices of SBP Banking Services Corporation have opened the Fund account to receive donations in cash, and through cheques, pay orders and demand drafts at all their branches across the country.

6.4 Loan

The authorities will borrow Rs163.3 billion in commercial loans

6.5 Govt Budget

There is an alternative to this. Just build so many local bodies for conservation. Build check dams, ponds, farm ponds etc. Recharge ground water. Recycle sewerage waste and use it in farming. There are so many examples in India where dry water scarcity was converted into lush green land full of water. It is really about collective awakening

200 million people donate 100 bucks each = 20 Billion Dollars

The question is can the 200 million Pakistan develop that self belief!! Building dam need not to include electrical work so cost if dam part should only be included which is around 500 billion if govt. coughs out 200-250 billion rest can easily be provided through loans

Building dams money isn't the issue its lack of will power. Orange train money would have been enough for bhasha dam. Government is in such economic crises that, they cannot spare a penny for few years At least. Even if government allot yearly money of 200 billion we still can compete in 10 years. Cost would increase. But government is pauper. They cannot give money to this dam. This is the major reason that we are still unable to

build this dam. Only because we don't have enough money and nobody was ready to invest. Pakistan now does not have any time left so therefore the new Government will have to start the construction of dams as soon as possible. Everyday wasted is giving India edge over Pakistan.

6.6 Wapda

The funding for the Diamer-Bhasha dam would be arranged via local resources since international lending entities and China hesitated in assisting the country build the dam, reported Express Tribune. The Ministry of Planning and Development said the Central Development Working Party (CDWP) had given go-ahead for clearance of Diamer-Bhasha Dam project by the Executive Committee of National Economic Council (ECNEC). Diamer-Bhasha dam would only be setup as a water reservoir and doesn't include power generation side, which would cost an additional Rs744 billion. The total cost of Diamer-Bhasha dam at the minimum would be Rs1.4 trillion once the power generation facilities are factored in. The money for this project would be provided from the budget by the government and Water and Power Development Authority (WAPDA) would organize commercial funding, Sartaj Aziz said. The money for this project would be provided from the budget by the government and Water and Power Development Authority (WAPDA) would organize commercial funding, Sartaj Aziz said. Around Rs48 billion a year would need to be provided for the building of the dam. Federal government will give Rs370.2 billion from the budget as a grant, which will translate into 57 percent of the construction cost. And Wapda would raise over Rs115.9 billion via various sources as equity investment and authorities will obtain Rs163.3 billion in commercial loans, as per the project document. Out of the total Rs625 billion cost of building Diamer-Bhasha dam, it will have interest during construction, local rupee share would be Rs472 billion and Rs153.2 billion foreign exchange components to be obtained from overseas. Completion period is set to be five years. Rs138 billion has been reserved for land acquisition, resettlement and majority of this work has been carried out. The authorities have spent over Rs58.3 billion on land purchase in the area and Rs53.5 billion has also been endorsed for resettlement.

6.7 Provincial Govt

The Supreme Court has observed that construction of dams in the country is the responsibility of

the elected government and the judiciary is just assisting it in this matter. "The decision to collect funds for the construction of such projects is not controversial and the government can take over the responsibility if it so wishes. "We will ensure that public money, collected for the construction of dams should not be misused," said the Chief Justice of Pakistan (CJP) Mian Saqib Nisar on Monday while heading a four-judge bench hearing Diamer-Bhasha and Mohmand dams case. After much delay Diamer-Bhasha dam wins approval The CJP noted that the court could not manage details of the project, such as the design and to whom the work should be contracted. "While the public wants the judiciary to supervise fund collection, it is not its responsibility nor does it have the resources to collect such a large amount," he added. Referring to the controversial Kalabagh dam, Justice Nisar said consensus would be left to the public and their elected representatives. Pakistan stops bid to include Diamer-Bhasha Dam in CPEC The government established the Diamer-Bhasha and Mohmand Dam Fund after the Supreme Court issued directives on July 4 that construction of the two dams should start immediately and appealed to the people, including overseas Pakistanis, to make a contribution for executing the projects. During the hearing, the bench asked Aitzaz Ahsan, who is amicus in this matter, whether it is correct for the court to collect funds. Ahsan replied that it is a good and uncontroversial decision. The bench later deferred proceedings in the matter till formation of an elected government. The bench also postponed the hearing of a suo motu matter regarding the control of population in the country until the new government takes charge.

6.8 Pakistan Railway train service

Federal Minister for Railways Sheikh Rashid announced that the department would provide Rs100 million annually as funds for the construction of dams. "Fares have been raised for the sole purpose of donating Rs100 million yearly to the PM-CJ Diamer-Bhasha and Mohmand Dams Fund," said the railways minister while addressing a press conference at the Pakistan Railways Headquarters. He said, "On Rs100 ticket the ministry will charge Re1 extra and Rs2 on more than Rs100 ticket. For air-conditioned sleeper coaches, the fare will be increased up to Rs10." The federal minister informed that two committees have been formed to maximize the performance. He said railways project under the

China-Pakistan Economic Corridor (CPEC) would be re-evaluated by an evaluation committee of the department. The CPEC Evaluation Committee would revalue the cost of Main-Line One project falling under the CPEC and look for any fraudulent activity by the previous minister. The Investment Committee would supervise the investment matters in the ministry. Rashid said for ML-1 the ministry would like to re-evaluate the scope and actual position of this line with the help of allied agencies which may include National Engineering Services Pakistan (Nespak). The step has been taken in order to minimize the chances of corruption under the zero-corruption agenda of the prime minister, he said. "Railways is actually the backbone of CPEC," he said. Rashid said Gwadar had been declared as the eighth division of railways and the ministry would give extra benefits to those officials who "are willing to work for the development of railways in Gwadar" and connecting the city with Jacobabad. He also announced that 700km Quetta-Taftan railway line would soon be completed to improve ties with neighbouring Iran. He also said that he would discourage single bidding in upcoming projects of railways and encourage open competition in awarding tender. He showed his willingness to work with National Logistics Cell and Frontier Works Organisation, saying that by working with these agencies the money will remain in the national kitty. "I am committed to bring railways out of deficit within one year, for which we are focusing on our freight sector. We are signing agreements with many companies to use railways infrastructure and soon we will start a world-class courier and freight service too," Rashid added. The Pakistan Railways is scheduled to inaugurate two passenger trains – Margalla and Mianwali express – on September 14, which would run between Lahore-Rawalpindi and Rawalpindi- Mianwali junctions simultaneously. "We will run two more passenger trains in coming months," said Rashid. One train will run between Mohenjo-daro, Sindh to Kotri and the other between Peshawar and Karachi junctions. "Pakistan Express that started 12 years ago in my tenure is the most successful train and these new trains will also prove effective," he added.(DAWN NEWS)

6.9 Salary of Govt Employees

The government has notified deduction of two-day salary of officers and one-day salary of employees as a donation to the special fund set up by the

Chief Justice of Pakistan for construction of Diamer-Bhasha and Mohmand dams.

The notification has given an option to inform everyone before deduction whether they agree for it. It said that the caretaker prime minister and members of his cabinet would contribute their basic salary of one month to the “Supreme Court of Pakistan Diamer Bhasha and Mohmand Dam Fund”. However, the apex court in its judgement on July 4, 2018 had directed establishment of a fund in the name of registrar of the Supreme Court of Pakistan to collect donations for the construction of Diamer Bhasha and Mohmand dams. Soon after the apex court order, the Finance Division created a fund and submitted proposal to the federal cabinet for its approval for deduction of salary of the government employees. Consequently, the cabinet in a meeting on July 18 decided to deduct two-day salary of officers in Grade 17 and above, and a day’s salary of employees in Grade 16 and below working in ministries, divisions, departments, attached departments, authorities, corporations, companies, financial institutions and commissions falling under the federal government. The cabinet also decided to deduct two-day salary of officers and one day’s salary of employees of the armed forces, civilian employees and those paid from defence estimates. (DAWN NEWS)

6.10 Tax on Bills

Federal Board of Revenue (FBR) will not ask source of money in case such amount deposited in Supreme Court of Pakistan Diamer Bhasha & Mohmand Dams Fund. According to amendment introduced through Finance Supplementary (Amendment) BI 2018 the government allowed comprehensive tax exemption to funding for Dams construction. FBR will not invoke section 111 of Income Tax Ordinance, 2001 relating to unexplained income assets in respect of any contribution paid to the Supreme Court of Pakistan - Diamer Bhasha & Mohmand Dams - Fund. Further 0.6 percent withholding tax on non-cash transactions applicable to non-filer will also not apply on amount paid as contribution to the fund. The tax exemption allowed under Second Schedule of Income Tax Ordinance, 2001 will be available e amount paid as contribution to the fund .

7 CONSIDERATION

7.1 Access Information

Transparency levels in Pakistan are generally poor and it is very difficult to get access to information about any development project, program or policy. The fact finding team learned that the same was true for the Diamer-Bhasha dam. In numerous meetings of the fact finding team with project-affected people, officials of the district administration and the execution agency, the team learned that planners, designers and the execution agency had never consulted stakeholders of the project. Some representatives of the people who will be displaced by the project told the fact-finding team that the only visits they had received in connection with the project were from private consultants who had come to assess the size and value of the land. Contrary to the relevant laws, no public hearing was organized after conducting the Environmental Impact Assessment.

7.2 Environmental Impact

1. Villages affected: 31
2. Houses affected: 4,100
3. population affected: 35,000
4. Agricultural land submerged: 1,5000 acres
5. Area under reservoir: 25,000 acres

7.3 Resettlement

1. Proposed new settlements: 9 model villages
2. Population resettled: 28,000
3. New infrastructure, roads, clean water supply schemes, schools, health centres, electricity supply, etc.
4. Development of new tourism industry in area around reservoir (including hotels, restaurants, water sports, etc.)
5. Development of hitherto non-existent fresh-water fishing industry based on newly created reservoir

7.4 Currency Devaluation

If the dam project starts in 2020, then it is expected to complete by 2029. Asian region is developing continuously which is the reason why concrete demand is going to increase in next decade. Because of demand-supply gap, concrete price is going to soar. Pakistan also needs to pay outstanding liability of 92 billion dollars in next decades. Due to this Pakistan’s economy is not going to get boom till 2030.

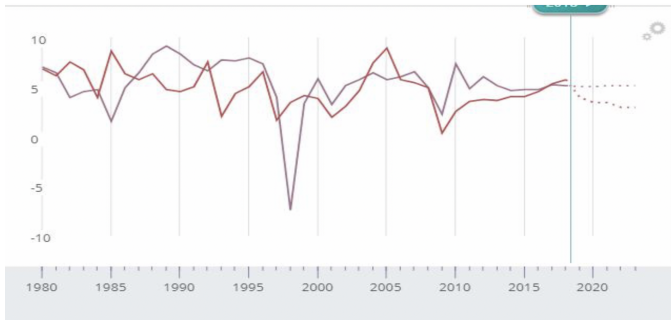


Figure 4: Pakistan VS South-East Asia

By the end of 2029 Pakistan will need more of 1 billion dollars for project completion and hence total estimated cost will rise to 14.1 billion dollars.

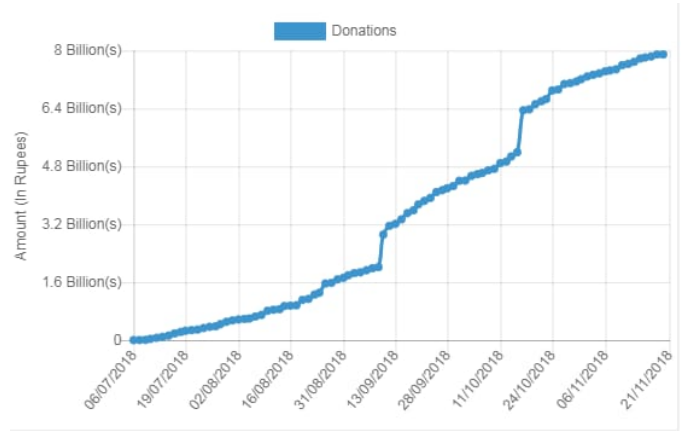


Figure 6: Fund Raising Status for Diamer Bhasha Dam



The graph below shows the predicted GDPA of Pakistan by IMF.

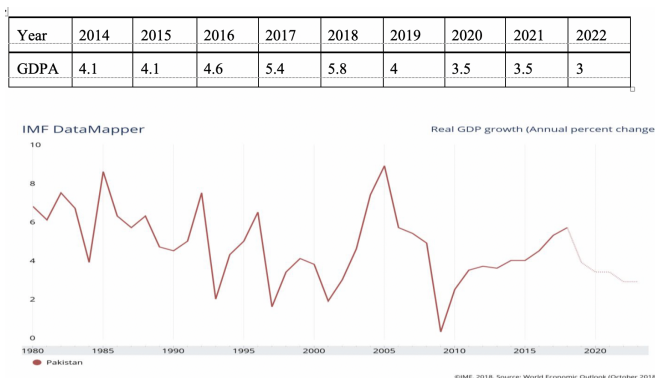


Figure 5: Predicted GDPA of Pakistan by IMF

7.5 Forecast Data

The Graph below shows Fund Raising Status for The Supreme Court of Pakistan and Prime Minister of Pakistan Diamer-Bhasha and Mohmand Dam Funds.

8 CONCLUSION

Although Chief Justice of Pakistan's sensitivity to growing water crisis in Pakistan is appreciable but this is not the way infrastructure finance is done. You do not crowd-source a mega dam. [2]

A few questions arises when trying to use voluntary donations to fund the Diamer-Bhasha Dam.

1) From a briefing given by water and power officials at a hearing of the Senate Standing Committee on Planning, Development and Reform the cost of dam has been given as Rs1.450 trillion. The total amount deposited in Dam fund account till now is Rs 7 billion. Now lets assume that on average, the account sees an inflow of Rs20m per day (which is highly optimistic), then it will take 72,500 days to reach the target, or 199 years.

2) Take a look at another angle. According to Public Sector Development Programme (PSDP) document on the Planning Commission's website, for next year, the amount allocated for construction of the dam part of the project alone is Rs23.68bn. If it is so, then at Rs20m per day, it will take 1,184 days to reach the target of Rs23.68bn, or 3.2 years which means even next year's PSDP allocation (for the dam part alone) will not be possible to meet the amount.

3) Now assume a different situation. Lets say the contributions for dam comes as doubles in size that means time period will reduce to half. Now lets assume that instead to pay for the entire dam the contributions are meant only to supplement government allocations for the project. Even then, a year's intake of Rs7.3bn (assuming a Rs20m per day average contribution for the year) will not even be enough to pay for a portion of the resettlement

cost of the project.

Public finance is not a joke. The state cannot be run like a charity also the infrastructure finance cannot be crowd-sourced like this. People have rights to ask a few basic questions before they are asked to contribute their hard-earned money like What will this money be used for? Who will have the authority to transact these funds? What rules will govern its distribution? How much of an impact will my contribution have? Authorities need to answer these questions first.

RECOMMENDATIONS

- 1) Sources have said that the government was considering to burdening the rich instead of the poor to construct the dam. Imposition of a tax on bridges, barrages, and on inter-provincial crossing to collect amount for the dam would be a good step.
- 2) Government can form company named "Diamer-Bhasha Private limited" and then market the shares of this company by keeping approximately 51 to 53 percent shares of company. After that a campaign is needed to be launch explaining how investors can be benefitted from it.
- 3) Government can also encourage Pakistanis to contribute in Dam fund by relieving them in their monthly utility bills. [3]

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