# Structured Reviewer on the SPECIAL RULES OF PROCEDURE GOVERNING THE PHILIPPINE SHARI'A COURTS

(Structured Reviewer and Examination Format)

#### INTRODUCTION

The Special Rules of Procedure Governing the Shari'a Courts (Ijra-at al-Mahakim al-Shari'a) — promulgated by the Supreme Court of the Philippines under A.M. No. 02-11-10-SC (effective March 4, 2003) — serve as the procedural framework for the Shari'a District Courts (SDCs) and Shari'a Circuit Courts (SCCs) under Presidential Decree No. 1083, or the Code of Muslim Personal Laws of the Philippines (CMPL).

These rules harmonize Islamic procedural principles (fiqh al-qadha) with Philippine judicial standards, ensuring due process while upholding the tenets of Shari'a.

## **PART I. SHORT AND DIRECT QUESTIONS (Knowledge Recall)**

### Q1. What is the legal basis for the promulgation of the Special Rules of Procedure Governing the Shari'a Courts?

A1. Articles 148 and 158 of P.D. 1083 authorize the Supreme Court to promulgate special rules of procedure for Shari'a District and Shari'a Circuit Courts, respectively. This authority was implemented through A.M. No. 02-11-10-SC (2003).

### Q2. When did the Special Rules of Procedure Governing the Shari'a Courts take effect?

A2. The Rules took effect on March 4, 2003, following their promulgation on October 22, 2002 by the Supreme Court.

### Q3. What is the primary purpose of these Special Rules?

**A3.** To provide a **uniform and efficient system** of procedure for the adjudication of cases under Muslim personal law, consistent with **Islamic jurisprudence (fiqh)** and **Philippine judicial standards**.

### Q4. To what courts do these rules apply?

A4. They apply exclusively to the Shari'a District Courts (SDCs) and Shari'a Circuit Courts (SCCs) established under Book IV of P.D. 1083.

### Q5. What law applies suppletorily to the Special Rules?

A5. Under Article 187 of P.D. 1083, the Rules of Court and Civil Code of the Philippines apply suppletorily insofar as they are not inconsistent with Muslim law or the CMPL.

# PART II. CONCEPTUAL AND ANALYTICAL QUESTIONS (Moderate Difficulty)

Q6. Differentiate the jurisdiction of the Shari'a District Court and the Shari'a Circuit Court under the Rules.

**A6.** 

| Court | Jurisdiction  | Examples   |
|-------|---|--|
|       | Original and appellate jurisdiction over Muslim personal law cases  | Marriage, divorce,<br>legitimacy, guardianship,<br>wills, succession |
|       | Exclusive original jurisdiction over criminal cases under P.D. 1083 and civil cases between Muslims involving marriage, mahr, mut'a, support, restitution of marital rights | Divorce, betrothal, property disputes between spouses                |

### Q7. How is an action commenced under the Special Rules?

A7. Civil actions are commenced by verified complaint or petition, while criminal actions begin by information filed by the public prosecutor. All pleadings must indicate that the parties are Muslims and must be written in English or Arabic.

#### Q8. What is the rule on representation by counsel before the Shari'a Courts?

**A8.** Any **member of the Philippine Bar** may appear, but preference is given to **Muslim lawyers** who are members of the **Special Shari'a Bar**, as they are more familiar with **Islamic law and procedure**.

### Q9. What is the function of the Agama Arbitration Council under the Rules?

A9. The Agama Arbitration Council (Majlis al-Tahkim) is a conciliatory body constituted by the court to promote amicable settlement (sulh) in disputes involving marriage, divorce (talaq, khul', tafwid), or family reconciliation, pursuant to Articles 161–162, P.D. 1083 and Rule VII of the Special Rules.

### Q10. Are the technical rules on evidence strictly applied in Shari'a proceedings?

**A10.** No. The court may **depart from technical rules** if strict adherence would defeat justice. Evidence must conform with **Islamic principles of credibility** ('adl) and truthfulness (sidq), and witnesses should preferably be **Muslims** when Islamic law requires.

# PART III. APPLICATION AND CASE-TYPE QUESTIONS (Bar-Level)

### Q11. A Muslim husband pronounces *talaq* but fails to notify the Shari'a Circuit Court. Can the divorce take effect?

A11. No. Under Article 161, P.D. 1083 and Rule IX, Sec. 1 of the Special Rules, the husband must file written notice of the *talaq* with the Clerk of Court and furnish the wife a copy. The

divorce takes effect only after the lapse of the 'iddah period following compliance with procedural requirements.

### Q12. May the Shari'a Circuit Court apply the Rules of Court on execution of judgment?

**A12.** Yes, but suppletorily. Under Book IV, Rule XII of the Special Rules, execution of decisions follows similar procedures as in regular courts, but must observe Islamic fairness (adl) and public interest (maslahah) principles.

### Q13. Distinguish between sulh and tahkim in the context of Shari'a procedure.

#### A13.

| Term                 | Nature  | Legal Effect   |
|----------------------|---|--|
| Sulh (conciliation)  | Voluntary settlement between parties                                  | Binding as a compromise agreement                    |
| Tahkim (arbitration) | Decision by the Agama Arbitration<br>Council or appointed arbitrators | Subject to court confirmation under Rule VII, Sec. 6 |

### Q14. A non-Muslim wife files for divorce against her Muslim husband in the Shari'a District Court. Is the action proper?

A14. No. The jurisdiction of the Shari'a courts is personal and limited. Under Article 13(1), P.D. 1083, both parties must be Muslims, or the marriage must have been solemnized under Muslim law. Otherwise, jurisdiction lies with the regular family courts.

### Q15. What are the modes of appeal from decisions of the Shari'a Circuit Court and the Shari'a District Court?

#### A15.

- 1. From SCC  $\rightarrow$  SDC: via ordinary appeal within 15 days under Rule XIV.
- 2. From SDC → Supreme Court: via petition for review on certiorari, limited to questions of law and filed within 15 days after notice of judgment (Rule XV).

### SUMMARY TABLE OF KEY FEATURES

| Feature              | Provision                            | Source               |
|----------------------|--------------------------------------|----------------------|
| Legal basis          | Articles 148, 158                    | P.D. 1083            |
| Effectivity          | March 4, 2003                        | A.M. No. 02-11-10-SC |
| Governing courts     | Shari'a District & Circuit<br>Courts | Book IV, P.D. 1083   |
| Language             | English or Arabic                    | Rule IV              |
| Settlement mechanism | Agama Arbitration Council            | Rule VII             |
| Appeals              | $SCC \rightarrow SDC \rightarrow SC$ | Rules XIV–XV         |
| Suppletory law       | Rules of Court, Civil Code           | Art. 187, P.D. 1083  |

### **EXAM TIP**

#### Mnemonic for Shari'a Principles of Procedure: "S-A-L-A-H"

- S Sulh (conciliation before litigation)
- **A** Agama Arbitration Council
- L Limited to Muslim personal law cases
- A Adl (justice) governs judgments
- **H** *Harmonized* with the Rules of Court suppletorily

### **REFERENCES**

- 1. Presidential Decree No. 1083 (Code of Muslim Personal Laws), Articles 139–159, 187.
- 2. A.M. No. 02-11-10-SC (Special Rules of Procedure Governing the Shari'a Courts, 2003).
- 3. Macaraan v. Macaraan, G.R. No. 110249, May 27, 2003.
- 4. **Tomawis v. Balindong**, G.R. No. 182434, March 5, 2008.
- 5. Qur'an 4:35 conciliation between spouses through arbiters from both families.

#### **Disclaimer:**

This material is prepared for academic, bar review, and research purposes only. It does not constitute legal advice. For binding rulings or legal representation, consult an accredited Shari'a lawyer or judge recognized by the Supreme Court or National Commission on Muslim Filipinos (NCMF).