1	IN THE SUPREME COURT OF THE UNITED STATES
2	X
3	UNITED STATES, :
4	Petitioner :
5	v. : No. 02-1794
6	MANUEL FLORES-MONTANO :
7	X
8	Washington, D. C.
9	Wednesday, February 25, 2004
10	The above-entitled matter came on for oral
11	argument before the Supreme Court of the United States at
12	10: 14 a.m.
13	APPEARANCES:
14	LISA S. BLATT, ESQ., Assistant Solicitor General, Department
15	of Justice, Washington, D.C.; on behalf of the
16	Petitioner.
17	STEVEN F. HUBACHEK, ESQ., San Diego, California; on behalf
18	of the Respondent.
19	
20	
21	
22	
23	
24	
25	

1		
2	CONTENTS	
3	ORAL ARGUMENT OF	PAGE
4	LISA S. BLATT	
5	On behalf of the Petitioner	3
6	STEVEN F. HUBACHEK	
7	On behalf of the Respondent	28
8	REBUTTAL ARGUMENT OF	
9	LISA S. BLATT	
10	On behalf of the Petitioner	53
11		
12		
13		
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		

1	PROCEEDINGS
2	(10: 14 a. m)
3	CHIEF JUSTICE REHNQUIST: We'll hear argument now
4	in 02-1794, the United States v. Manuel Flores-Montano.
5	Ms. Blatt.
6	ORAL ARGUMENT OF LISA S. BLATT
7	ON BEHALF OF THE PETITIONER
8	MS. BLATT: Thank you, Mr. Chief Justice, and may
9	it please the Court:
10	Customs officials have the responsibility to
11	protect the Nation's borders against the entry of dangerous
12	or unwanted items. Consistent with that fundamental and
13	sovereign necessity, customs officials have historically had
14	the power to open containers and conduct a thorough search
15	of items without a warrant, probable cause, or any
16	parti cul ari zed suspi ci on.
17	QUESTION: Well, now in this case, I suppose the
18	Government did have reasonable suspicion.
19	MS. BLATT: That's correct, but we did not rely on
20	it and the evidence was suppressed on based on the Ninth
21	Circuit's rule that a gas tank cannot be removed and opened
22	without reasonable suspicion.
23	QUESTION: Can you make us, i.e., I'm not saying
24	this pejoratively, but can this Court be required to decide
25	what might be a hypothetical question, it seems to me, the

- 1 dog barked and therefore they had grounds for thinking their
- 2 were drugs in the gas tank, and he kicked the gas tank and
- 3 it was hollow, and no one disputes those facts. But you
- 4 want to decide -- us to decide this case, as does the other
- 5 side, as if those facts didn't exist. It sounds to me like
- 6 a hypothetical question, almost in the direction of an
- 7 advisory opinion. What would we have decided if those facts
- 8 didn't exist? But they do. So how does that work?
- 9 MS. BLATT: Well, I don't think it's an advisory
- 10 opinion in that the evidence has been suppressed. But,
- 11 Justice Breyer, let me directly answer your question on why
- 12 the case is here. In 2002, the Ninth Circuit held that the
- 13 Constitution is violated if customs officials remove and
- open a gas tank without reasonable suspicion, and in that
- 15 case there was reasonable suspicion, making the case very
- 16 difficult to challenge.
- 17 The Government legitimately wanted to challenge
- 18 the case in a -- in a -- in a case where the officers
- 19 actions could not be subject to a potential Bivens liability
- 20 for violating the clearly established law of the Ninth
- 21 Circuit. At the same time, customs officials viewed the
- 22 Ninth Circuit's decision as posing an immediate and present
- 23 danger to their ability to protect the border, and they
- 24 thought it imperative to try to challenge a -- bring up a
- 25 case that challenged that rule as soon as possible.

1 So two weeks after the Ninth Circuit's decision 2 was decided, respondent drove across -- drove across the 3 border with a gas tank full of 80 pounds of marijuana, and 4 the Government, we think legitimately, told the district 5 court, and there was no secret at any time in this case, 6 including at the petition stage, that we were not going to 7 put on evidence that there was reasonable suspicion, even 8 though the dog alerting and the solid-sounding tap of the 9 gas tank, we could have established or presumably could have 10 established that that was reasonable suspicion. 11 And both the district court and the Ninth Circuit 12 summarily affirmed the -- suppressed it and then affirmed 13 the suppression, because there was not reasonable suspicion, 14 and that's why this case is here. The customs officials see 15 this case as a threat to their ability to deter and detect 16 smuggling at a container that is relatively large and that 17 is commonly used -- in fact, it is the most common container 18 used along the Mexican border --19 QUESTION: Can we go back to your --20 MS. BLATT: -- to conceal contraband. 21 QUESTION: You gave a Bivens justification for what 22 is extraordinary. I mean, it's not a violation of article 3 23 for us to decide it on your basis, but still, this Court 24 deals with concrete cases with actual facts and not with

abstract questions. So is it -- is it your notion -- is it

25

- 1 correct that what the Ninth Circuit says becomes clearly
- 2 established law so that an officer would genuinely be -- be
- 3 subject to Bivens liability when this Court hasn't addressed
- 4 the question?
- 5 MS. BLATT: No, but we didn't want to have to tell
- 6 the men and women who were in charge of enforcing the border
- 7 that they should be subject to a potential suit, at least
- 8 being named in their personal capacity in a lawsuit. It
- 9 seemed more appropriate from our perspective to try to bring
- 10 a case as soon as possible where we think we could have
- 11 proven reasonable suspicion, but it squarely fit within the
- 12 Ninth Circuit's rule that reasonable suspicion was required.
- 13 QUESTION: I suppose you could also say it's a
- 14 question of resources. The Government does not want to have
- 15 to put on witnesses, get officers up from the border, have
- 16 them sit in court, go through the motion to suppress, so
- 17 that you have a very real interest simply in expediting
- 18 trial procedures by taking the course you did. I don't know
- 19 if that helps you on this article 3 problem or --
- 20 MS. BLATT: It -- it helps to explain why we
- 21 thought there was a paramount interest in getting the case
- 22 as soon as possible. We didn't want to divert resources
- 23 away from the border into having to prove our reasonable
- 24 suspicion. In fact, there's already been serious fallout in
- 25 terms of trying to prove reasonable suspicion when we search

- 1 gas tanks, because the Ninth Circuit has said that all of
- 2 our discovery on how we train our dogs has to be produced,
- 3 and this is extremely sensitive information.
- 4 QUESTION: This is a -- I wasn't doubting the
- 5 Government's motive here. I think you have excellent
- 6 motive, though maybe Bivens, maybe it was a little
- 7 overconcerned about the Bivens, maybe it wasn't. But what
- 8 I'm interested in is the law. That is, this isn't the first
- 9 case where this has happened, not necessarily involving the
- 10 Government, and I'm not sure how the law's supposed to work.
- 11 Parties come in and they say, we would like you to
- 12 decide this issue. I'm sure they would. But in order to
- 13 get to that issue, we have to assume out of the case certain
- 14 facts that everyone agrees are there.
- MS. BLATT: Well, that --
- 16 QUESTION: Have you ever looked this up? Are there
- 17 any -- have you come across this kind of a problem?
- MS. BLATT: I think it's -- it's clearly an -- as
- 19 Justice Ginsburg said, it's not an article 3 problem. Let
- 20 me say, Justice Breyer, there's no finding that there was
- 21 reasonable suspicion, nor do we put on any evidence that
- 22 would have permitted that.
- 23 QUESTION: No, all there is, is there happens to
- 24 be, I think, in the record, undisputed facts that the dog
- 25 barked and that they kicked the gas tank and it was hollow.

- 1 QUESTION: Well, I -- wait a minute --
- 2 QUESTI ON: Anyway --
- 3 QUESTION: I think the kick of the gas tank or the
- 4 tapping showed it was full, not hollow.
- 5 QUESTION: Full, whatever, whatever --
- 6 QUESTION: Am I right?
- 7 MS. BLATT: Yes, it was --
- 8 QUESTION: Showed -- showed whatever it wasn't
- 9 supposed to show.
- 10 QUESTION: Exactly. And I think the dog doesn't
- 11 bark, he just alerts. Is that right?
- 12 QUESTION: All right.
- MS. BLATT: That's right. But let me just say as a
- 14 --
- 15 QUESTION: I know we have an agreement on that.
- MS. BLATT: -- as a prudential matter --
- 17 QUESTION: Are we sure that there was reasonable
- 18 suspi ci on?
- 19 MS. BLATT: No, there's no --
- 20 QUESTION: Or is it just possible that there was --
- 21 that there reasonable suspicion?
- MS. BLATT: There's no finding, Justice Scalia. It
- 23 is our position that we could have put on proof that this
- 24 constituted reasonable suspicion by putting the dog's
- 25 handler on and the agent explaining what a -- what a solid-

- 1 sounding tap means. We didn't do that, so there's no
- 2 finding, but let me just say --
- 3 QUESTION: But the Ninth Circuit would require
- 4 evidence of the training of the particular dog and so forth?
- 5 MS. BLATT: Well, at least that the defense is
- 6 titled to discovery on that so that the -- the handler. But
- 7 let me just say, Justice Breyer, as a prudential matter, I
- 8 think that is a legitimate concern at the petition
- 9 stage when we petitioned, and there was no secret that we
- 10 intentionally brought this case for the purpose of having it
- 11 reviewed. But the case has been briefed, there's no
- 12 question about standing, and we think it's appropriate to
- 13 reach the issue. Twenty-five percent of all drug seizures
- 14 along the Mexican border are hidden in gas tanks, that we've
- 15 not only found marijuana, cocain, heroin, currency,
- 16 methamphetamine, there have weapons and ammunition --
- 17 QUESTION: Does it matter how -- how much you have
- 18 to take apart of a car to make a search? Does that enter
- 19 into the ultimate resolution in the Government's view or do
- 20 we look at how easy it is to remove a gas tank and look at
- 21 it? Does that matter?
- 22 MS. BLATT: Well, it might matter, but it certainly
- 23 doesn't matter where the -- the compartment or container in
- 24 question is designed to be removed and put back together by
- 25 mechanics. A gas tank removal is something that can be done

- 1 within a reasonable time and that --
- 2 QUESTION: How much time does it take?
- 3 MS. BLATT: Well, in this case, once the --
- 4 QUESTION: To take it off and put it back?
- 5 MS. BLATT: Well, in this case it took under a half
- 6 an hour, but, Justice O'Connor, I want to stress that in
- 7 other cases, depending on the type of car, it might take an
- 8 hour or two hours, and the last thing we want is our customs
- 9 official to be on a Fourth Amendment stopwatch and telling
- 10 the mechanic to rush. So they need --
- 11 QUESTION: On the 25 percent figure, you say 25
- 12 percent of all seizures from vehicles? Does that include 25
- 13 percent of seizures where you search the person or?
- 14 MS. BLATT: No, it's 20 --
- 15 QUESTION: What's -- the 25 percent is a percentage
- of what?
- 17 MS. BLATT: Twenty-five percent of narcotics
- 18 seizures in terms of amount of seizures along land borders.
- 19 That doesn't include seaports --
- 20 QUESTION: 0h, 25 percent in terms of quantity?
- MS. BLATT: In terms of number of seizures. It
- doesn't necessarily mean how much volume, but it's a lot,
- 23 given that the gas tank is one of the largest containers.
- QUESTION: But included in that base is seizures
- 25 from the person where somebody has it in their pocket and so

- 1 forth?
- 2 MS. BLATT: Yes, that's correct, but --
- 3 QUESTION: Well, the gas tank here had 80 pounds in
- 4 it, didn't it?
- 5 MS. BLATT: Eighty pounds of marijuana with five
- 6 gallons of gas, and that's an enormous amount, and this
- 7 could have been another -- another -- other dangerous items,
- 8 it doesn't have to be just marijuana. And they have seen it
- 9 all. At the same time, someone does not store personal
- 10 effects in their gas tank. It's just a repository for fuel.
- 11 And this involved far less of an intrusion on privacy
- 12 interest than the type of searches that can happen and do
- 13 happen at the border, such as the traveler's baggage and the
- 14 passenger compartments in the vehicle.
- 15 QUESTION: May I ask of you if the Government has
- 16 procedures in place for the cases in which inadvertently
- 17 they damage the car or -- or maybe the thing might blow up
- on some occasion or something like that? What -- what's
- 19 remedy does the citizen or the maybe an alien or the citizen
- 20 have in that situation?
- MS. BLATT: Any time there's damage to any types of
- 22 property at the border, the person is handed a claims form,
- 23 which is processed through customs, first under the Federal
- 24 Tort Claims Act. Now, there's an exemption for claims
- 25 arising out of the tension of properties by customs under 28

- 1 U.S.C. 2680(c), but assuming that happens, customs can pay,
- 2 and does pay, up to \$1,000 under the Small Claims Act, under
- 3 31 U.S.C. 3723. And Justice Stevens, there's another
- 4 statute, a customs-specific statute, 19 U.S.C. 1630, that
- 5 would permit customs to pay up to \$50,000, but the
- 6 restriction is for -- it has to be for non-commercial
- 7 properties, so that would be personal property that customs
- 8 damage. So there's --
- 9 QUESTION: I would think there are a lot of cases,
- 10 repair bills are getting pretty expensive now, where \$1,000
- 11 wouldn't cover it, the damage to a car.
- MS. BLATT: Well, that may be, Your Honor, but this
- 13 case doesn't involve claim of damage and --
- 14 QUESTION: No, I just -- but it's -- it's sort of
- in the background as we're asking whether it's reasonable in
- 16 the -- in the -- in an ultimate sense, and I just -- that's
- one of the things that I'm concerned about is --
- MS. BLATT: Well, sure, a gas tank is about \$100,
- 19 \$200 item, and it's conceivable that any search can result
- 20 in damage. Now, respondent has never claimed --
- 21 QUESTION: You mean to repair it or to replace it?
- MS. BLATT: Well, you're right. You could have --
- 23 you could have --
- QUESTION: When you say \$100, to reconnect it,
- 25 it's about \$100?

- 1 MS. BLATT: That's right. You would -- no, the
- 2 item itself probably costs under \$200, but you would have
- 3 labor costs.
- 4 QUESTION: Well, that's not true. I recently had
- 5 to get one, and it's quite expensive, I can tell you.
- 6 (Laughter.)
- 7 MS. BLATT: Well, depending on the car, the ones
- 8 I've seen have been under \$200, but you would have
- 9 associated labor costs and maybe other parts. But the basic
- 10 point is that this is a container, it's a paradigmatic type
- 11 of item that can be opened up by the -- at the border
- 12 without any particularized suspicion. And ---
- 13 QUESTION: Ms. -- Ms. Blatt, may I just go back
- 14 before you go on with your argument to follow up on Justice
- 15 Stevens' question? You spoke of the \$50,000 limit as being
- 16 for damage or, I guess, destruction of non-commercial
- 17 property. Does -- does the non-commercial mean, as I would
- 18 assume it would mean, that a truck or lorry that is driven
- 19 as a -- as a carrier would not be covered, damage to that
- would not be covered by the \$50,000 coverage?
- 21 MS. BLATT: That's right. And property is --
- QUESTION: So if the -- if the truck, I
- 23 mean, if the commercial truck catches fire as a result
- 24 because there's a spark in the gas tank and everything goes
- 25 up in flames, in effect there's no redress?

- 1 MS. BLATT: Well, I don't know too many commercial
- 2 importers that don't have insurance that would cover damage
- 3 by customs, but the important thing is --
- 4 QUESTION: No, but the customs isn't going to pay
- 5 for it.
- 6 MS. BLATT: Customs is not going to pay for that.
- 7 QUESTION: But this would happen in a --
- 8 MS. BLATT: But --
- 9 QUESTION: -- reasonable search too, wouldn't it?
- MS. BLATT: Excuse me?
- 11 QUESTION: I'm -- this would happen in a search
- where there is probable cause as well, it could happen,
- 13 couldn't it? When there's -- when there's reasonable
- 14 suspicion, the same thing could happen, couldn't it? And
- 15 you also wouldn't have to pay for the truck?
- MS. BLATT: Well, that -- that's absolutely true,
- 17 but --
- 18 QUESTION: Right, and you would also --
- 19 QUESTION: And that would -- and that would not
- 20 render what was otherwise a reasonable search unreasonable,
- 21 would it?
- 22 MS. BLATT: It would depend. As long -- assuming
- 23 they're acting reasonably in carrying out the search, it's
- 24 still reasonable and --
- 25 QUESTION: The mere fact that there's no

- 1 compensation for actual damage, accidental damage to -- to
- 2 the truck would not render the reasonable search
- 3 unreasonable if there were suspicion, right?
- 4 MS. BLATT: That's correct.
- 5 QUESTION: And the reason --
- 6 QUESTION: So why should it do it here?
- 7 MS. BLATT: There have been thousands of
- 8 disassemblies at the border --
- 9 QUESTION: But isn't -- isn't the point that in --
- 10 in the -- in the hypothetical that Justice Scalia puts, with
- 11 the probable cause, we start with the assumption that the
- offices are in there acting reasonably. The question in
- 13 this case is posed by Justice Stevens' question. Would the
- 14 potential for damage -- is it reasonable to go in there in
- 15 the first place without probable cause? So that is a
- 16 different issue, isn't it?
- 17 MS. BLATT: Well, no, I think it's reasonable to
- 18 search property at the border by virtue of the fact it's at
- 19 the border, and given the Government's overriding interest
- 20 and the person's reduced expectations. But Justice Souter,
- 21 there has been no known or reported instance of this
- 22 hypothetical risk materializing at the border with respect
- 23 to a customs search.
- 24 QUESTION: Ms. Blatt, you mentioned, you started to
- 25 give a number, 1,000 searches, fuel tank searches, and then

- 1 you gave a number earlier about how many gas tanks turned
- 2 out to have contraband or something. Do you know what
- 3 percentage of those gas tanks were -- was there disassembly
- 4 and what percentage were done by a less intrusive means by
- 5 the dog and the tapping on the fuel tank?
- 6 MS. BLATT: Well, all gas tank seizures, which
- 7 there have been thousands, have to be done by removal and
- 8 disassembly of the tank. There are, you could call them
- 9 searches, because that's what they are, of gas tanks that
- don't involve removal and disassembly, if you use
- 11 sophisticated equipment such as density busters and X-rays.
- 12 But all these seizures that are occurring at the border, in
- order to get to the drugs, you have to unscrew the bolts
- 14 that are holding the tank to the undercarriage of the
- 15 vehicle and remove the tank and open it up.
- 16 QUESTION: Is the practice then to just go straight
- 17 to that procedure and skip the dog and the tapping, or do
- 18 they go through the whole thing?
- 19 MS. BLATT: Well, they have dogs at all the major
- 20 ports of entry, but the dogs don't always alert, so I
- 21 wouldn't say it's necessarily skipping, but the dog may not
- 22 alert. They also at some of the facilities have what are
- 23 known as fiber optic scopes, which are extremely
- 24 sophisticated and effective equipment. Unfortunately, 75
- 25 percent or higher of all tanks have, in the filler tube,

- 1 have an anti-siphoning valve that blocks the entry of the
- 2 scope into the tank, but they will try that if they have it.
- 3 It's not always available. It's an extremely expensive
- 4 piece of equipment. It costs \$16,000 per unit. But if they
- 5 have that, presumably they try that first, and if it's
- 6 blocked, then they put the car up on a lift and unscrew the
- 7 metal bolts that are holding them that -- to the metal
- 8 straps that are holding the tank and they'll remove the
- 9 tank. And then from there on it's pretty straightforward on
- 10 how to open up the tank.
- 11 QUESTION: But if we -- if you prevail in this case
- 12 and they don't have to do that, they can just say it's good
- 13 enough to go right to the disassembly and we don't have to
- bother with dogs and maintaining dogs and anything else?
- 15 MS. BLATT: Yeah, that's right. Our position is
- where the procedure imposes only a modest intrusion on
- 17 interests protected by the Fourth Amendment, the officers
- 18 don't have to exhaust every least intrusive method.
- 19 QUESTION: Obviously that would be the result if we
- were to support the Government's view here, and I think
- 21 we're interested in knowing how often people's gas tanks
- 22 would be disassembled if the Government's view prevails
- 23 here. How many times percentage-wise would people crossing
- 24 a land border expect to have their gas tank removed if the
- 25 Government prevails here?

- 1 MS. BLATT: It's -- it's --
- 2 QUESTION: I mean, let's say 1,000 cars cross the
- 3 border point in an hour. What percentage of those will have
- 4 their gas tanks removed?
- 5 MS. BLATT: Not very many, Justice 0' Connor. Let
- 6 me give you these statistics. There have been 120 million
- 7 vehicles that passed through this country's borders last
- 8 year, and over the last four years, four years, there have
- 9 been 8,000 gas tank disassemblies.
- 10 QUESTION: Yeah, but you didn't have this rule
- 11 established that you didn't need reasonable suspicion. What
- we're asking you to speculate on is if the Government
- 13 prevails and we say, fine, you can take the gas tank off,
- 14 you don't have to have any degree of reasonable suspicion.
- 15 Then how many will there be?
- MS. BLATT: Exactly the same. It has always been
- 17 the rule up until the Ninth Circuit that we could take apart
- 18 a gas tank without reasonable suspicion. Customs officials
- 19 --
- 20 QUESTION: Have any of the other circuits followed
- 21 the Ninth Circuit's -- other circuits have that -- which
- 22 have land borders?
- MS. BLATT: No, no, they've always been able to
- take apart a gas tank on something less than reasonable
- 25 suspicion. But Justice O'Connor, it is true that as a

- 1 practical matter customs does not take the time or energy to
- 2 take -- to call the mechanic, pay for the mechanic to take
- 3 apart the gas tank unless their suspicions are focused on
- 4 the gas tank, and it will usually be because of the dog
- 5 alerts, or the more common situation is it -- that they're
- 6 just not sure whether that gas tank has been altered. Maybe
- 7 a bolt looks different than another bolt or it looks like
- 8 it's been unscrewed, and it may be the person had their gas
- 9 tank worked on, but they're just not sure, they have some
- 10 concern about the person's travel plan story and so they --
- 11 they want to go ahead and make sure the gas tank's not
- 12 containing contraband.
- 13 QUESTION: Suppose -- suppose you prevail. Are
- 14 there any regulations or -- or procedures under which you'll
- 15 keep statistics and data, so that say over -- suppose you
- 16 prevail, then over the next five years we can -- we can look
- 17 back and see that there have been 10,000 searches and
- 18 contraband has been discovered only 5 percent of the time or
- 19 something?
- 20 MS. BLATT: Yes, they keep statistics on seizures
- 21 of narcotics and what are known as positive and negative
- 22 seizures. And in the last four years of the 8,000 gas tank
- 23 sei zures that have happened, 85 to 90 percent of those have
- 24 been what are known as positive hits or there's been a
- 25 presence of contraband, and so 10 to 15 percent of those

- 1 have been so-called negative searches where the tank is
- 2 reassembled and the motorist sent on their way, and I -- we
- 3 would expect that those statistics to continue, that they
- 4 have limited resources and they conduct a search when they
- 5 think it's appropriate and necessary.
- 6 QUESTION: But you don't know of the 8,000 what
- 7 percent were without any suspicion?
- 8 MS. BLATT: No, but there's never been any kind of
- 9 requirement. I -- I think we can --
- 10 QUESTION: All right. So --
- 11 MS. BLATT: -- confidently say their suspicions
- 12 were focused on the gas tank, whether or not that that would
- 13 have convinced a court that it was reasonable under --
- 14 QUESTION: Yeah, I see.
- 15 MS. BLATT: -- this Court's definition I think is
- 16 unclear.
- 17 QUESTION: Are there any rules or administrative
- 18 procedures in the customs that would say -- that would apply
- 19 in respect to suspicionless searches of gas tanks? For
- 20 example, random searches, do it once a month or here's -- we
- 21 have a random program or we check up to see how it's going
- 22 or -- are there -- are -- is it just each customs agent for
- 23 himself when -- if you win, is it each customs agent for
- 24 himself with no check whatsoever?
- 25 MS. BLATT: No, well --

- 1 QUESTION: Or are there internal administrative
- 2 checks that would be a kind of substitute for a judicial
- 3 check?
- 4 MS. BLATT: There are extensive training of customs
- 5 officials --
- 6 QUESTION: But what does it say --
- 7 MS. BLATT: -- about how to go about searching a
- 8 car, where to look, where -- where smugglers typically hide
- 9 their drugs, and what type of evidence they may leave
- 10 behind, and that's what the agent is looking for. The
- 11 agents are also trained though, Justice Breyer, to rely on
- 12 their experience and intuition and hunches, and over time
- 13 border officials gather extensive experience about what
- 14 they're looking for.
- 15 QUESTION: When --
- MS. BLATT: They also can consult with a supervisor
- 17 if they have a question about whether a search should
- 18 actually be done.
- 19 QUESTION: So, for example, you have a customs
- 20 agent whose experience leads him to believe that parents
- 21 with small children are more likely to be smuggling heroin.
- 22 Now, this would be an odd customs agent. Is there anything
- 23 in the system that would discover that this is the person
- 24 who's doing all the suspicionless checks and something's
- 25 gone wrong here, so there's -- do you see what I'm looking

- 1 for?
- 2 MS. BLATT: Well, his --
- 3 QUESTION: I'm looking for some way of --
- 4 MS. BLATT: -- supervisor would be aware of the
- 5 search, but with a 85 to 90 percent success rate, that
- 6 possibility seems rather remote.
- 7 QUESTION: But then you have the suspicion searches
- 8 in that 85 percent. I'm trying to figure out if we have
- 9 each customs agent for himself to conduct whatever
- 10 suspicionless searches he wants, and you have a few of the,
- 11 perhaps in every organization there are a few unusual ones
- 12 who cause some problems, are there any internal checks
- 13 within the system, because you're going to not have a
- 14 judicial check? I wonder if there are any administrative
- ways.
- 16 MS. BLATT: There may be checks where people can
- 17 file complaints, I don't know. But the same officer could
- 18 be instructing that the spare tire compartment be taken
- 19 apart or that a tire be taken out or that every scrap of
- 20 luggage can be taken off or that the person could empty
- 21 their wallets, their shoes, their purses, their clothing,
- 22 and put the person to a considerable inconvenience.
- But a gas tank is not a container, Your Honor,
- 24 that there's some sort of heightened expectation of privacy.
- 25 It stores fuel.

1 QUESTION: So assume that if there's any de facto 2 check, there's more likely a check on the gas tank than 3 there is on emptying your wallet and taking your shoes off 4 and everything else, namely the expense that it causes to 5 the customs service in time -- in terms of the time of its 6 agents, and I suppose you have to pay these mechanics that 7 come and do it. 8 MS. BLATT: Yeah, it's about -- cost runs about a 9 cost of \$90 to \$140 per visit, but Justice Scalia, there are 10 also, very consistent with your point, hundreds of cars in a 11 lane that this inspector has to get through, and they always 12 are concerned about moving through the legitimate traffic 13 and legitimate trade. They want to get people in, they want 14 to get people past the border. At the same time, they're 15 extremely concerned about what's in -- what people might be 16 concealing in their vehicles, and a vehicle is an extremely 17 large container and a gas tank is a relatively large 18 container, and given that it is 25 percent of all drug 19 seizures have been hidden in the gas tank, they have an 20 essential interest in being able to not only detect it when 21 they think it might be there, but also deter it. 22 It has been customs' experience over many, many 23 years that smugglers are looking to exploit any weakness along our border security efforts, and they will readily 24

place their drugs where they're least likely to be detected.

25

- 1 QUESTION: Does that mean, for example, that you
- 2 could rip out all the upholstery because you can hide drugs
- 3 inside the upholstery?
- 4 MS. BLATT: Well, ripping out the upholstery would
- 5 first present a question of what kind of intrusion there is
- 6 on -- under the Fourth Amendment or an interest protected on
- 7 the Fourth Amendment, and there may be a significant
- 8 deprivation of a property interest. Now, we would probably
- 9 contend that we could rip whatever upholstery was reasonably
- 10 necessary to conduct the search.
- 11 QUESTION: I thought -- I thought you would, and
- 12 maybe I'm recalling your brief incorrectly, but I thought
- 13 you -- you made a distinction between the kind of intrusive
- 14 bodily search like a strip search and said that's the only
- one where you would need reasonable suspicion. All others,
- 16 all that involve only property and not the person, the rule
- 17 should be at the border, anything goes, no reasonable
- 18 suspicion required. Is that the position the Government is
- 19 taki ng?
- 20 MS. BLATT: There's a small nuanced caveat to that.
- 21 We think we can search property without suspicion and use
- 22 whatever force is reasonably necessary. At the same time,
- 23 Justice Ginsburg, the Constitution still applies with
- 24 respect to the property and the search has to be carried out
- in a reasonable manner, and if someone took a giant axe and

- 1 starting whacking away at leather upholstery, that would
- 2 very well constitute an unreasonable search.
- But this case doesn't involve a claim of damage
- 4 and respondent has never said that he was deprived of a
- 5 significant possessory interest in his gas tank. Rather,
- 6 what happened, it was taken apart and it could have been
- 7 easily put back together.
- 8 QUESTION: But your -- your answer to my question
- 9 about property is, as long as you're not wantonly
- 10 destructive, you can -- any -- anything that's in the car as
- 11 distinguished from a person?
- MS. BLATT: That's our -- that would be our
- position, but I'm saying it also involves a very distinct
- 14 factor, and that is that there's a deprivation of a
- 15 significant property interest if the item is going to be
- obliterated or its value going to be destroyed, and that's
- 17 not the contention made in this case or the type of
- 18 deprivation of a privacy -- of property interests you would
- 19 have with a gas tank. But sure, if you took a vase and
- 20 smashed it when you could have looked in it, or let me just
- 21 say if you wanted to open up the trunk --
- QUESTION: Well, but not just on the -- if
- 23 you smash it unnecessarily, but suppose the only way to get
- behind the fabric in say a seat cushion or something like
- 25 that is to cut it open. It -- does your policy apply to

- 1 that situation too?
- 2 MS. BLATT: Well --
- 3 QUESTION: Because I don't suppose you have a
- 4 seamstress who sews up the seat right away.
- 5 MS. BLATT: Right. Well, we would look at first
- 6 what the type of deprivation is, and if it's a teeny little
- 7 tear that can be easily repaired, maybe there's not a
- 8 significant deprivation.
- 9 QUESTION: But suppose it's something that cannot
- 10 be repaired.
- MS. BLATT: Let's --
- 12 QUESTION: You have to cut up a seat -- a seat
- 13 cushi on. What -- what do you do?
- MS. BLATT: Let's suppose that there's a
- 15 significant deprivation. It would at least be reasonable
- 16 for the court to look at what kinds of alternatives were
- 17 available to the Government. As a practical matter, Justice
- 18 Stevens, we -- customs officials have long, skinny metal
- 19 probes which are like needles that they use to search
- 20 upholstery, so if it's fabric you wouldn't even see it going
- 21 in and out. If it's leather, you probably are going to get
- 22 a tiny hole. Now, whether that would constitute a
- 23 significant deprivation --
- QUESTION: I see.
- 25 MS. BLATT: -- might turn on the facts and

- 1 circumstances, but these are wonderful pieces of equipment
- 2 that customs officials use all the time to look inside
- 3 places that are hard to see, and they use them exactly on
- 4 seats.
- 5 But to be sure, Justice Stevens, customs gets
- 6 complaints about upholstery. They let a dog into a car and
- 7 the dog scratches the upholstery or the agent's going in
- 8 there and searching and he steps on something.
- 9 These kinds of things happen at the border and
- 10 customs have to -- have a job to do and they ve got to use
- 11 whatever force is reasonably necessary. But I think these
- 12 cases are separate because they involve some arguably
- 13 significant deprivation of the owner's possessory interest
- 14 in that piece of property. If it's a leather seat and it's
- torn, the value's gone down.
- But the Ninth Circuit applies a rule that doesn't
- 17 let customs officials open up a container even where they
- 18 can put it back without damaging the tank, and so we think
- 19 that case is quite distinct.
- 20 Mr. Chief Justice, I'd like to reserve the balance
- 21 of my time.
- QUESTION: Very well, Ms. Blatt.
- 23 Mr. Hubachek. Am I pronouncing your name
- 24 correctly?
- 25 MR. HUBACHEK: Yes, Mr. Chief Justice.

1	ORAL ARGUMENT OF STEVEN F. HUBACHEK
2	ON BEHALF OF THE RESPONDENT
3	MR. HUBACHEK: Mr. Chief Justice, and may it please
4	the Court:
5	The Court's decision in Montoya established that
6	for a search other than the routine border search,
7	reasonable suspicion was required.
8	QUESTION: Well, Mr Mr. Hubachek, Montoya
9	discussed that in the context of a search of the person. It
10	it said we reserve judgment on whether a strip search of
11	his body it was talking about people, not gas tanks.
12	MR. HUBACHEK: Absolutely, Mr. Chief Justice, but
13	four courts of appeals have unanimously applied the analysis $% \left(1\right) =\left(1\right) \left(1\right)$
14	in Montoya to searches of property or effects under the
15	Fourth Amendment. The Ninth Circuit's decision in Molina-
16	Tarazon is consistent with those cases in that it applied
17	the Montoya paradigm to the search of the gas tank and the
18	seizure of the gas tank.
19	QUESTION: Well, would you say that a ship coming
20	in at a port in our country from elsewhere cannot be
21	searched thoroughly without reasonable suspicion?
22	MR. HUBACHEK: A ship could be searched thoroughly
23	without reasonable suspicion. I but
24	QUESTION: But a land vehicle coming from, for
25	example, Mexico at the land border crossing cannot be?

- 1 MR. HUBACHEK: Well, I -- the distinction that I
- 2 would draw would be the point --
- 3 QUESTION: What is the difference?
- 4 MR. HUBACHEK: -- of disassembly. I don't think
- 5 that you can disassemble conveyances that come to the
- 6 border.
- 7 QUESTION: You think that if the ship came in that
- 8 the gas tank could be removed and examined for presence of
- 9 illegal goods?
- 10 MR. HUBACHEK: I -- I don't think that it would be
- 11 reasonable to disassemble a ship either, particularly in
- 12 light of all of the various methods that are available. I
- don't think it's supported historically either. You know,
- 14 the initial statutes that the Solicitor General cited in the
- brief don't support any sort of disassembly of conveyances,
- 16 the -- particularly the 1790 statute. What it talks about
- 17 is allowing customs officials on board to look around, to
- 18 mark items, to take records and so on and so forth, and then
- 19 when items are being passed through customs, then the
- 20 customs officer --
- 21 QUESTION: But in today's world, the figures, the
- 22 statistics are staggering about how many narcotics are
- 23 brought into our country by way of the use of gas tanks. I
- 24 mean, that's an incredibly large figure.
- 25 MR. HUBACHEK: And I certainly would --

- 1 QUESTION: And -- and what are we supposed to do
- 2 about that?
- 3 MR. HUBACHEK: Well, Justice O'Connor, I think that
- 4 what we're supposed to do about it is to use the methods
- 5 that are tried and true by the customs service itself. If
- 6 the customs service itself wants to move away from
- 7 dismantling-type searches into searches that involve the use
- 8 of the -- their technology --
- 9 QUESTION: Well, they have to dismantle to get into
- 10 a gas tank where it -- the opening will not permit the entry
- 11 of a -- the little looking device.
- 12 MR. HUBACHEK: Well, sometimes -- maybe in the
- 13 brief I was too excited by all this technology that's
- 14 available, but I think that sometimes it's important to
- 15 start back at the initial things. Molina-Tarazon, for
- 16 instance, the case that developed this rule, found
- 17 reasonable suspicion based upon mud spatterings on the
- 18 bottom of the tank. Carreon, the Tenth Circuit decision,
- 19 found reasonable suspicion in large part based upon the fact
- 20 that certain bolts were shiny. So --
- QUESTION: Mr. Hubachek, now you say, you give the
- 22 impression that all courts of appeals have agreed with the
- 23 Ninth Circuit. Ms. Blatt gave the impression, at least to
- 24 me, that the Ninth Circuit was alone on this. What is the
- 25 state of decisions, say in the Fifth Circuit, which has so

- 1 much land border like the Ninth Circuit?
- 2 MR. HUBACHEK: Mr. Chief Justice, no court but the
- 3 Ninth Circuit has addressed this specific issue here, the
- 4 dismantling of gas tanks. The Fifth Circuit, though, has
- 5 held --
- 6 QUESTION: Is it not done along the Texas border?
- 7 MR. HUBACHEK: I'm sure it is done, but there just
- 8 hasn't been a case that has arisen.
- 9 QUESTION: But there hasn't been a reported case
- where it was challenged?
- 11 MR. HUBACHEK: That's correct. But however, the
- 12 Fifth Circuit has decided that intrusive searches of
- 13 property are subject to the Montoya analysis and that
- 14 reasonable suspicion is required in a drilling case called
- 15 Rivas. And in that case, you know, they used a drill to
- 16 drill into the vehicle.
- 17 QUESTION: Is -- is it the -- you -- you described
- 18 the search as intrusive, but as I understand it, your
- 19 objection is not to the intrusion, your objection is to the
- di sassembly.
- MR. HUBACHEK: Yeah, yes, that's correct.
- QUESTION: So -- so the -- the -- I -- I assume
- 23 your objection rests on either or both of these grounds,
- 24 either the value of the property, which is either lessened
- 25 or placed at risk, or the inconvenience to the driver and

- 1 passenger while the -- while the intrusion or the
- 2 disassembly goes on. Which is it?
- 3 MR. HUBACHEK: I would say it's both of those and I
- 4 think that the -- of course, the Court's Soldal decision
- 5 establishes that a meaningful interference, even if there's
- 6 no privacy interest at all, still implicates the Fourth
- 7 Amendment. But certainly there are issues with respect to
- 8 value. If my gas tank has been dis --
- 9 QUESTION: All right, you know, what is the issue
- 10 on value? They'll put it back together again, there's
- 11 apparently no record that -- that these things blow up all
- 12 the time.
- 13 MR. HUBACHEK: Well --
- 14 QUESTION: So -- so what is the -- the property
- 15 concern?
- 16 MR. HUBACHEK: Well, I think that there a number of
- 17 concerns. Number one, do -- if I resell the car, do I have
- 18 to disclose that the gas -- the fuel system was
- 19 disassembled? I mean, what if I have a warranty? Does that
- 20 exclude things from a repair by the warranty because it's
- 21 been worked on by someone who's not authorized by Ford or
- 22 whatever company owns the car? Are there issues with
- 23 emissions? You know, this is a 1987 vehicle that we're
- talking about and the systems are much more complicated now.
- 25 I just read yesterday a regulation indicating if you have a

- 1 .04 gap, you have to have a sensor that can determine if you
- 2 have that much leakage, .04 inches, that you have to have a
- 3 sensor that determines that kind of leakage. Would it
- 4 violate the terms of your lease to have some unauthorized
- 5 person or some person you don't know about to go ahead and
- 6 disassemble --
- 7 QUESTION: Your -- your clients weren't worried
- 8 about all that apparently. I mean, I don't think 60 pounds
- 9 of cocaine was good for the gas tank either, was it?
- 10 (Laughter.)
- MR. HUBACHEK: No, I'm sure that it's not, and
- 12 certainly you'd have to --
- 13 QUESTION: Is that -- is that the only kind of -- I
- 14 mean, I take it you concede there's no privacy interest
- 15 here?
- MR. HUBACHEK: Well, I --
- 17 QUESTION: And -- is that right?
- 18 MR. HUBACHEK: It -- it certainly is -- is not a
- 19 tremendous privacy interest.
- QUESTION: Well, is there any?
- QUESTION: Well, all right. So there's no privacy
- 22 interest and all there is is an interest that you don't want
- 23 the Government hurting your property, which is conceivable
- 24 in an interest. But on the other hand, they say no privacy
- 25 interest, conceivable the Government will hurt your

- 1 property. Every day of the week we deal with government
- 2 people might hurt our property. And on the other side, 25
- 3 percent of all the drugs that come into the United States
- 4 outside -- by land, come in in gas tanks, so this is an
- 5 overwhelming interest for letting you do it. After all,
- 6 they search your suitcases, they search my pockets, they
- 7 search every piece of luggage, they -- they search anything
- 8 you're bringing in, and it's not an unusual thing at a
- 9 border.
- 10 So -- so, how -- how do you respond to this strong
- 11 interest on their side and no privacy interest and very
- 12 little property damage risk on the other side?
- 13 MR. HUBACHEK: Well, I don't agree that there's
- 14 very little property damage risk based on the -- the other
- 15 things that I've just mentioned. Plus there's also the
- 16 issue of the security of the individual, which was focused
- 17 on in Molina-Tarazon, you know, what confidence do you have
- 18 that this crucial system in your vehicle is going to be
- 19 reliable when it's been taken apart --
- 20 QUESTION: Well, presumably the person filling the
- 21 gas tank with drugs had to disassemble the tank to put the
- 22 drugs in there, so apparently willing to take that risk --
- 23 MR. HUBACHEK: But --
- 24 QUESTION: -- but not willing to let the customs
- 25 service do the same thing?

- 1 MR. HUBACHEK: Right. Well, people who smuggle
- 2 drugs in gas tanks are willing to take a lot of risks, but
- 3 the average traveler who comes to the border and is faced
- 4 with the possibility of random disassembly of their gas tank
- 5 is not going to be willing to take those risks.
- 6 QUESTION: Well, how -- how often does that happen
- 7 that an innocent person has his gas tank person random --
- 8 randomly disassembled?
- 9 MR. HUBACHEK: Well, there's -- one of the
- 10 weaknesses of this record is -- is that although the customs
- 11 service claims that it's important for them to be able to do
- 12 random disassemblies, they haven't established any sort of
- program under which they do random disassemblies, but there
- 14 were several hundred gas tank disassemblies in which there
- were no drugs found.
- 16 QUESTION: Well, we were told that 15 percent or 20
- 17 percent of the time nothing is found, 80 or 85 percent
- 18 something is. That -- that's my understanding of the
- 19 Government's submission.
- 20 MR. HUBACHEK: Right. And I think that that
- 21 supports the notion that when they act upon suspicion and
- 22 their experiences, we've heard detail this morning that they
- 23 can be effective. That doesn't mean though that it's
- 24 essential to have the ability randomly to disassemble based
- 25 upon those suspicions.

- 1 QUESTION: They're not talking about randomly.
- 2 They're -- they're talking about -- I -- I think -- I think
- 3 Ms. Blatt said hunches. I mean, there, you know, there --
- 4 there are just some intuitions that agents get that may not
- 5 rise to the level of what a court may acknowledge is an
- 6 articulable suspicion, and they shouldn't -- they shouldn't
- 7 have to worry about whether they have to prove that or not.
- 8 I -- do you really think they're going to do it when -- when
- 9 there's no reason whatever to do it?
- 10 MR. HUBACHEK: Well, that -- that's the problem
- 11 with absolute discretion. Any -- any officer across the
- 12 United States can make the rules for that particular day.
- 13 But I think that it's important to bear in mind that these
- 14 hunches have, you know, there are many --
- 15 QUESTION: But we're talking about border searches
- 16 with customs officials who are trained and they have limited
- 17 budgets. Why do they want to pay the cost of having a
- 18 mechanic disassemble an engine unless they have a good
- 19 reason for doing it? I mean, it's inconceivable to me that
- 20 they try to run up the number just to run up the number.
- 21 It's too expensive. They don't have that kind of money.
- MR. HUBACHEK: Well, I think that any seizures that
- 23 the Court has required there actually be founded suspicion
- 24 are troublesome for the officers. I mean, if they pull
- 25 people over randomly, that's time that's taken away from

- 1 other activities that they could be undertaking, so there's
- 2 always a natural disinclination to do that. But that
- 3 doesn't change the fact that this Court has repeatedly in --
- 4 QUESTION: But -- but not as easily observed and
- 5 not as easily recorded by supervisors. I mean, it seems to
- 6 me if you have an agent who repeatedly has a -- cars backing
- 7 up at the -- at the gate that -- that he's controlling, and
- 8 who repeatedly comes up empty on -- on gas tank searches,
- 9 that fellow's not going to be there very long. I mean, it,
- 10 it's easy to observe somebody who's abusing the system, it
- 11 seems to me.
- 12 MR. HUBACHEK: Well, again, I think that it's
- 13 important though that officers not be able to act
- 14 arbitrarily across the United States. It's not -- it's not
- 15 necessarily going to be limited to one officer so that we'll
- 16 always be able to weed them out.
- 17 QUESTION: In -- in your answer to Justice Souter's
- 18 question a few minutes ago, you said that not only was the
- 19 property interest important, but the inconvenience was a --
- 20 was a factor, and I don't know that we've ever said much
- 21 about that that would -- would support it. Certainly
- 22 there's going to be some inconvenience any time you cross a
- 23 border, and this thing, if it takes half an hour, is that
- 24 really a Fourth Amendment factor?
- 25 MR. HUBACHEK: Well, I -- I think it's a factor,

- 1 but I don't think it's as important as the other factors
- 2 we've talked about, the potential diminution in value, the
- 3 lack of security upon the -- the individual who's driving
- 4 away in a vehicle that's been altered by unknown
- 5 individuals, and the fact that, you know, that --
- 6 QUESTION: When you -- when you -- once you -- you
- 7 -- the -- the trunk is fair game, any luggage is fair game,
- 8 fancy Gucci shoes might be fair game, it seems to me that
- 9 the fuel tank, if we're looking at it from the point of view
- 10 of the -- the -- how much damage there might be or the cost,
- 11 is -- is a lesser thing than personal items, and also that
- 12 the privacy interest is much stronger in what we already say
- 13 can be done without suspicion.
- MR. HUBACHEK: I -- I agree that the suspicion --
- 15 that the privacy interest in the gas tank is not as high as
- 16 the other items that you've mentioned. However, it still is
- 17 true that when you put your Gucci shoes on, you're planning
- 18 to take them off, so if an officer takes them off to look at
- 19 them, that's not a problem. If they open up your luggage,
- 20 your luggage is expected to be opened, and in fact, 1461
- 21 requires that you furnish an opportunity to open up that
- 22 luggage. But no one expects that their gas tank when they
- 23 buy a new car to a tremendous expense that they put their
- 24 family in, no one expects that that part of their vehicle is
- 25 going to be open like they know that their luggage is.

- 1 QUESTION: One other question is whether it is
- 2 unreasonable to -- to require them to expect it if they're
- 3 running their car back and forth across the border? I mean
- 4 --
- 5 MR. HUBACHEK: Well, I -- don't think that it's --
- 6 QUESTION: What -- why is it wrong? What -- what
- 7 test do you -- do you urge as to -- as to when -- when a
- 8 search by border agents cannot be done? What -- what is the
- 9 criteria?
- 10 MR. HUBACHEK: I think when it involves disassembly
- of property and --
- 12 QUESTION: Anything that involves disassembly. So
- 13 -- so what about taking the cap off of a -- off of a bottle
- 14 that's there. Is that -- is that disassembly?
- 15 MR. HUBACHEK: Well, I think the cap off the bottle
- 16 is similar to the luggage. You would just open up the cap
- 17 and that -- that's what's expected to happen, but no one --
- 18 QUESTION: What if the bottle's sealed? I mean,
- 19 you know, it's -- it's -- it's a sealed bottle?
- 20 MR. HUBACHEK: I -- I guess --
- QUESTION: You have to break the seal.
- MR. HUBACHEK: That could result, I mean, that may
- 23 be necessary --
- QUESTION: That can't be done?
- 25 MR. HUBACHEK: That may -- it may be situations

- 1 where that shouldn't be done without ---
- 2 QUESTION: Suppose it's the same as a -- suppose
- 3 there's a terrorism problem and --
- 4 QUESTION: Wow.
- 5 QUESTION: -- they say that we want to search every
- 6 fifteenth truck that comes in, there might be anthrax or
- 7 bombs or whatever and we want to give the agents the power
- 8 to look thoroughly into these big trucks even without
- 9 suspicion. Now were you saying the Fourth Amendment would
- 10 stop that?
- 11 MR. HUBACHEK: If we're talking about a specific
- 12 threat, where there is, you know, a specific --
- 13 QUESTION: No, no, non-specific threat, it's the
- 14 present situation. The Government simply says, we're
- 15 worried about our borders, they're not secure, and we want
- 16 to look at the trucks, that we want the -- the customs
- 17 agents to be able to look at trucks that are coming in.
- 18 They may have dangerous items on -- in -- on board, and we
- 19 want them to look whenever they want. It's at the border,
- 20 just like your purse, just like your valise, just like your
- 21 bag. Now, what -- what's your view of -- is your case the
- 22 same, different, or what do you think of that case?
- 23 MR. HUBACHEK: I -- I think -- I don't think that -
- 24 that suspicionless searches under those circumstances
- would be reasonable because there's not been any showing

- 1 that random searches or disassemblies of gas tanks would be
- 2 at all effective. In Delaware v. Prouse, this Court
- 3 disapproved the process of pulling over people randomly to
- 4 check registrations, both because it was not demonstrated to
- 5 be effective, but also because it was not demonstrated to
- 6 have any sort of deterrent effect.
- 7 QUESTION: All right, so in your view,
- 8 suspicionless searches of trucks, whether for bombs,
- 9 anthrax, weapons, or drugs all stand or fall together?
- 10 MR. HUBACHEK: Well, I think that -- I think that
- 11 there -- at least with the every 15 cars, there would be
- 12 more of a deterrent because then they would know that every
- 13 fifteenth car is being searched, but there is no program in
- 14 place now, there was nothing offered below, in fact, there
- 15 was no evidence offered below --
- 16 QUESTION: That's a different question. My
- 17 question was, do they stand or fall together?
- 18 MR. HUBACHEK: Right. I -- I think that the --
- 19 that our case is stronger than your hypothetical.
- 20 QUESTION: Delaware against Prouse had nothing to
- 21 do with the border. I mean, that was on a highway -- inland
- 22 highway in Delaware. The Fourth Amendment has always been
- 23 much relaxed at the border.
- MR. HUBACHEK: No, I -- I agree with that, Mr.
- 25 Chief Justice, but my point from Delaware v. Prouse is that

- 1 in -- in examining a random program, the Court looked to two
- 2 things. It looked to whether or not it was demonstrated to
- 3 be effective. It's not demonstrated to be effective here.
- 4 And it also looked to whether or not there was going to be a
- 5 deterrent effect from it, and there was no --
- 6 QUESTION: But -- but you just can't transplant a
- 7 case involving a car on a highway inland to the border.
- 8 MR. HUBACHEK: No, I understand. My point is -- is
- 9 that the empirical evidence was important in the Delaware v.
- 10 Prouse case, and that's how this Court distinguished it in
- 11 Sitz, which is a case that the Solicitor General cited in
- 12 support of the notion that the Court shouldn't look to other
- 13 alternatives.
- 14 QUESTION: What -- what do you do about United
- 15 States v. Ross when -- when you're urging your -- your --
- 16 your disassembly point?
- 17 MR. HUBACHEK: Well --
- 18 QUESTION: Now that -- that was a case involving a
- 19 border search statute, not -- not the one at issue here, to
- 20 be sure, but nonetheless what we said, to quote it, is
- 21 certainly Congress intended custom officers to open shipping
- 22 containers when necessary and not merely to examine the
- 23 exterior of cartons or boxes in which smuggled goods might
- 24 be concealed. During virtually the entire history of our
- 25 country, whether contraband was transported in a horse-drawn

- 1 carriage, a 1921 roadster, or a modern automobile, it was
- 2 been assumed that a lawful search of a vehicle would include
- 3 search of any container that might include the object of the
- 4 -- of the search.
- 5 MR. HUBACHEK: Well, I -- I think that --
- 6 QUESTION: Now, why isn't that applicable here?
- 7 MR. HUBACHEK: I think that it -- actually, it's
- 8 consistent with our position, because the statutes that Ross
- 9 was talking about were the statutes from 1789 and 1790 that
- 10 I was referring to earlier, and what they allowed was the
- 11 customs officers to go on board the ships to mark things and
- 12 to make their records and so on and so forth, and then the
- packages would then be opened by the customs officer, and
- 14 the first Congress thought this was a very significant act,
- 15 because not only did they require the customs officer to
- open up the packages, but they had to have two reputable
- 17 witnesses, merchants outside the customs service, to observe
- 18 those. So that was a very significant event.
- 19 But nothing in those statutes allowed disassembly
- 20 of vessels. It, in fact, it did authorize --
- 21 QUESTION: Well, now, your -- your -- your position
- 22 is -- is -- is any container, you're not just talking about
- 23 gas tank, you say nothing can be disassembled. So if I have
- 24 some gizmo that is assembled and is not meant to be opened
- 25 again, you say if I bring that across the border the customs

- 1 agent can't look into it.
- 2 MR. HUBACHEK: Well, they can look into it with all
- 3 of the -- the various abilities that they have. If they
- 4 have --
- 5 QUESTION: They can't open it.
- 6 MR. HUBACHEK: If they have reasonable --
- 7 QUESTION: They can't -- they can't open it.
- 8 MR. HUBACHEK: If they have reasonable suspicion,
- 9 they can.
- 10 QUESTION: No, but without reasonable suspicion.
- 11 I'm --
- 12 MR. HUBACHEK: No, I don't think they can open up
- 13 the gizmo without reasonable suspicion, but they still have
- 14 all of the abilities they have to bring to bear on that, all
- 15 the -- the experience, all of their technology, all of their
- ability to examine things.
- 17 QUESTION: I think I -- I lost what you were
- 18 saying when you started referring to the gizmo. If -- if I
- 19 bring in -- if I buy a valuable statue in Europe and I have
- 20 it elaborately crated so it won't be hurt in transport, when
- 21 it gets to New York, can they open the crate to see what's
- 22 inside?
- 23 MR. HUBACHEK: Yes, they can, and that would be
- 24 consistent with the 1790 statute, which said that you could
- open up the packages.

- 1 QUESTION: All right. So the difference between
- 2 the crate and the gas tank is, I take it, your concern that
- 3 after they've put the gas tank back together, there may be
- 4 some risk that it won't function or that the emissions
- 5 system will be affected? I mean, is that where you draw the
- 6 line between the crate and the tank?
- 7 MR. HUBACHEK: Well, I think that the -- the line
- 8 that I'm drawing is -- is the line that was drawn by the
- 9 first Congress when they said that you can open up packages
- 10 and they didn't provide any additional authority on board
- 11 the vessels --
- 12 QUESTION: Well --
- MR. HUBACHEK: -- to disassemble --
- 14 QUESTION: Yeah, but you're -- you're arguing a
- 15 constitutional restriction here. Your -- your argument is
- 16 not that Congress has not provided the authority. Your
- 17 argument is Congress can't provide the authority. So what,
- 18 it seems to me what Justice Souter is asking is, if Congress
- 19 can provide the authority to uncrate the statue, what
- 20 constitutional prohibition is there to uncrating the gas
- 21 tank?
- MR. HUBACHEK: Well, of course, in their brief, the
- 23 Solicitor Generals argued that that statute is -- does go
- 24 along with the constitutional protection, so I think that
- 25 the fact that the same Congress that passed the Fourth

- 1 Amendment had this narrow view of what you can open,
- 2 packages with the two witnesses there. And they were also
- 3 obligated if there was --
- 4 QUESTION: No, but, I mean, we -- we didn't have
- 5 this problem in 1790 or 1799, and the question is, what is
- 6 the difference in principle for constitutional purposes
- 7 between opening up, disassembling my crate, and
- 8 disassembling the gas tank? And the only thing that I can
- 9 think of is, based on what you've said so far, is the
- 10 concern that maybe the gas tank won't work or I'll have to
- 11 disclose it to a subsequent purchaser, or the emissions
- 12 system will be hurt. Do you have anything else to
- 13 distinguish in principle between the -- the uncrating and
- 14 the opening of the tank?
- MR. HUBACHEK: Well -- well, yes. There's also the
- 16 notion of the -- that was relied upon in Molina-Tarazon, the
- 17 security of the individual who's in the vehicle, and there's
- 18 also the --
- 19 QUESTION: Well, the security is -- is the -- is
- 20 the concern that maybe the tank won't work or -- or are you
- 21 saying maybe -- maybe the -- it'll blow up? Is that what
- 22 you mean by the security?
- 23 MR. HUBACHEK: Right, yeah.
- 24 QUESTION: Okay. Well, the individual, I assume,
- 25 is not in the car when they take the tank out, so we're

- 1 talking simply about property damage. When they uncrate the
- 2 statue, they might knock the hand off, but they can still
- 3 uncrate the statue. What -- anything else in principle
- 4 between the two situations?
- 5 MR. HUBACHEK: Well, I think that crates are
- 6 intended to be open. If, you know, you packed it carefully
- 7 and ultimately you intend to unpack it, so you intend to
- 8 pack the -- the crate. I don't think it's reasonable though
- 9 to disassemble a valuable piece of property that has safety
- 10 implications --
- 11 QUESTION: So it depends on my intention?
- 12 MR. HUBACHEK: Well, I think what --
- 13 QUESTION: I intend the crate to be opened, but
- 14 when I buy a gas tank I don't intend it to be opened?
- 15 MR. HUBACHEK: Right. I think that that's --
- 16 that's -- if there's --
- 17 QUESTION: But that's not the expectation of
- 18 privacy test.
- 19 MR. HUBACHEK: No, I think it's -- it's the
- 20 property --
- QUESTION: So this is a new test, I take it?
- MR. HUBACHEK: No. Soldal establishes that even if
- 23 there is no invasion of privacy, there is still a Fourth
- 24 Amendment intrusion if there's a seizure of property. This
- 25 is a meaningful interference with the -- your enjoyment of

- 1 the possession of your property.
- 2 QUESTION: No, but the distinction between the two
- 3 cases, I take it, now is the intent of the owner of the
- 4 property that is disassembled. In the one case, the owner
- 5 ultimately intends the crate to be opened up. In the other
- 6 case, he does not intend the gas tank to be opened up. Is,
- 7 is that it?
- 8 MR. HUBACHEK: Well, I don't think it's a
- 9 subjective test. I think it would be -- we're talking about
- 10 reasonableness under the Fourth Amendment and --
- 11 QUESTION: Well, if that -- it can't be that he
- 12 doesn't -- well, expected to be opened up. If it's -- if
- 13 it's a container where things can be carried, one of the
- 14 things that the Government said in its brief is that if
- 15 luggage is free and then this will become the container of
- 16 choice, and we know that in a very high percentage there
- 17 have found drugs there. So it is a container, we know it's
- 18 been used as a container. Why should it not be treated like
- 19 any other container?
- 20 MR. HUBACHEK: Well, I think it's different from
- 21 any other container because it's part of a vehicle that was
- 22 never expected or intended by its designers to be taken
- 23 apart in this manner. But I would also say that there's
- been 15 years of history in which, you know, courts of
- 25 appeals have applied Montoya to searches of property. If

- 1 smugglers were changing their patterns in response to those
- 2 decisions, this -- the Tenth Circuit rendered its decision
- 3 15 years ago, the Fifth Circuit rendered its decision 5
- 4 years ago. The Government offered no evidence below that
- 5 there have been changes in smuggling patterns based upon
- 6 those courts' decisions applying a reasonable suspicion
- 7 standard.
- 8 QUESTION: Yeah, but those -- those cases it didn't
- 9 involve gas tanks, if I understand correctly.
- 10 MR. HUBACHEK: That's -- that's correct. They
- 11 didn't involve gas tanks, but they involved vehicles, and
- 12 basically the theory was is that if smugglers --
- 13 QUESTION: May I -- may I ask you a hypothetical?
- 14 Supposing Congress passed a statute specifically authorizing
- 15 gas tank searches and providing in the statute that after
- 16 the search shall be conducted, the -- there will be two
- 17 people on hand, one, Mr. Goodwrench, and one Mr. Value
- 18 Appraiser, and they would have to give a good certificate,
- 19 both of them have to give a certificate that the value of
- 20 the car has not been impaired by what has been happened, and
- 21 if it has, the amount of value will be reimbursed
- 22 immediately by the Government to the owner. Would that be a
- 23 constitutional statute?
- 24 MR. HUBACHEK: Well, I think that, you know, since
- 25 ultimately we're talking about reasonableness, that would

- 1 address some of the objections that I've made today, but I
- 2 still think --
- 3 QUESTION: Would it -- would it cure enough of them
- 4 to be constitutional is the question?
- 5 MR. HUBACHEK: I don't -- I don't think that it
- 6 would, because I still think that that's beyond what the
- 7 First Congress envisioned and that's a -- our best guide to
- 8 what the Fourth Amendment was intended to mean. They didn't
- 9 authorize the disassembly of the ships that were coming into
- 10 port. They didn't say that, you know, if you took two ship
- 11 builders on board. What they said was, you can take apart
- 12 the packages, things that are intended to be opened, but you
- 13 have to have two witnesses, and if it turns out that there's
- 14 nothing in there, you have to -- the customs officer would
- 15 have to pay --
- 16 QUESTION: My hypo gave you your two witnesses.
- 17 MR. HUBACHEK: I -- I understand, Your Honor.
- 18 QUESTION: If 85 percent of the people with the gas
- 19 tanks that were searched have the contraband, what you're
- 20 asking us to do is to protect the expectation of the other
- 21 15 percent. I -- I suppose that's the rule, but it -- when
- 22 the percentages get these high, it -- it seems to me to put
- 23 the exclusionary rule somewhat into question with reference
- 24 to the border. Suppose it was 95 percent. Do we still have
- 25 to protect the 5 percent of the people? I mean, I guess

- 1 that's the law.
- 2 MR. HUBACHEK: Well, Justice Kennedy, there's no
- 3 showing that adopting the rule that we're asking for would
- 4 have any effect on the effect -- effectiveness of the border
- 5 searches. There's no evidence offered below that, you know,
- 6 the -- if you deprive them of the ability to do random
- 7 searches that there will be even one more person who would
- 8 get through. So I think that if they --
- 9 QUESTION: Well, that works the other way around as
- 10 well.
- 11 MR. HUBACHEK: Well, that's true, but it would
- 12 still vest the absolute discretion across the border for any
- 13 customs inspector for no reason at all to disassemble
- 14 valuable property. That's inconsistent with the history of
- the Fourth Amendment, it's inconsistent with the Nation's
- 16 earliest statutes, it's even inconsistent with section 1461,
- 17 which applies directly to entries from contiguous countries,
- 18 and that --
- 19 QUESTION: Well, for -- for no reason at all they
- 20 can -- they can conduct searches of -- of the person, right,
- 21 without any suspicion? That's okay.
- MR. HUBACHEK: That's correct.
- QUESTION: The Gucci shoes and everything else.
- 24 But somehow when you -- when you reach this -- this magical,
- what, disassembly of a vehicle, that that has some special

- 1 constitutional status. I -- I find that quite implausible.
- 2 MR. HUBACHEK: Well, Justice Scalia, I think that
- 3 the importance is, is that it is very -- we're asking for a
- 4 standard that's -- comports with what was adopted in 1789
- 5 and 1790, and the 1461 statute that's currently applicable
- 6 talks about allowing the customs inspectors to look inside
- 7 the vehicle by providing a key, not by providing a lift or
- 8 providing tools, but by providing a key. That's what's
- 9 reasonable, that's what's routine, that's what's should be
- 10 protected by the Fourth Amendment.
- 11 QUESTION: Do you -- do you question the -- the
- 12 Government gave an example, I think from fiscal year 2003.
- 13 They said 300 fuel tanks were disassembled and put back
- 14 along the southern border without incident, that is, no
- 15 explosion and no malfunction in the vehicles for the
- 16 travels.
- 17 MR. HUBACHEK: I don't have any additional
- 18 information about those. I mean, I don't know if that
- 19 violated those individuals' leases, whether they felt a lack
- 20 of security as was discussed in the Molina-Tarazon case,
- 21 whether their warranties were any way affected, they simply
- 22 don't have any information.
- 23 QUESTION: But it would be a graver concern than a
- 24 warranty if the vehicle might blow up after. And -- but
- 25 there doesn't seem to be any evidence of that, that there's

- 1 a high risk that that would occur.
- 2 MR. HUBACHEK: Well, there's no risk -- apparently
- 3 there's no evidence of anything blowing up, but that doesn't
- 4 mean that individuals' security was implicated as they drove
- 5 away from the border knowing that their valuable property
- 6 had been altered by unknown government functionaries.
- 7 If the Court has no further questions, I'll
- 8 submit.
- 9 QUESTION: Thank you, Mr. Hubachek. Ms. Blatt, you
- 10 have three minutes remaining.
- 11 REBUTTAL ARGUMENT OF LISA S. BLATT
- 12 ON BEHALF OF THE PETITIONER
- 13 MS. BLATT: Thank you, Mr. Chief Justice. Justice
- 14 Kennedy, you asked about the 25 percent figure, and in the
- 15 appendix to the petition at 12a, that 25 percent figure
- 16 relates to vehicle drug seizures, so what customs meant by
- 17 seizures was from the vehicle. That wouldn't include stuff
- 18 found in someone's pockets.
- Justice Breyer, you asked about how we track
- 20 searches. There's apparently a nationwide computer tracking
- 21 system where customs tracks all of their searches, both
- 22 positive and negative, and when there's a positive report
- 23 search, it's called a seizure. When there's a negative,
- 24 it's called an incident report, and the agent is in fact
- 25 required to document what his reasons were -- were for

- 1 conducting the search, and the supervisor must read that,
- 2 and if there was a problem developing about improper use of
- 3 his resources at the border, the agent would be either
- 4 trained or disciplined.
- 5 QUESTION: Are those public documents?
- 6 MS. BLATT: I would doubt it. I don't know,
- 7 Justice Kennedy, but given that it includes the reasons for
- 8 conducting the search, but I -- I just don't know. I know
- 9 it's called the TECS, but I don't know whether that's public
- 10 or not.
- 11 QUESTION: Is it public that such a thing exists?
- 12 Is there --
- 13 MS. BLATT: I've just made it public.
- 14 (Laughter.)
- 15 QUESTION: But -- but -- I mean besides your word
- 16 for it. I trust you implicitly, but I'd like to be able to
- 17 cite something other than you.
- 18 (Laughter.)
- 19 MS. BLATT: I -- I'd have to go --
- 20 QUESTI ON: Okay.
- 21 MS. BLATT: -- on the Internet or something like
- 22 that, Justice Scalia.
- 23 QUESTION: I don't want to cut you off if you had
- 24 something else to say.
- MS. BLATT: No, that was --

1	QUESTION: I just want I do think it's correct
2	though, is it not, that what really we're asked to decide is
3	whether you have the power to make random searches? I know
4	that they re costly and unlikely, but I think it it's
5	$\verb it's not unlikely in today's world that you \verb might decide you$
6	want to search every one-hundredth vehicle or ever twenty-
7	fifth vehicle to let the world know that even if they hire
8	Ronald Coleman they might get searched. That is correct,
9	isn't it?
10	MS. BLATT: That's correct, Justice Stevens, and
11	it's quite conceivable if the country ever went on a red
12	alert that the commissioner of customs might say, or if
13	there was some vague intelligence about smuggling in pick-up
14	trucks, they might want to do very extensive searches of
15	pick-up trucks. Now whether they'll actually ever come to
16	that I hope not, but yet, this the the border power
17	the power to conduct a border search is one without any
18	parti cul ari zed suspi ci on.
19	Thank you, Mr. Chief Justice.
20	CHIEF JUSTICE REHNQUIST: Thank you, Ms. Blatt.
21	The case is submitted.
22	(Whereupon, at 11:12 a.m., the case in the above-
23	entitled matter was submitted.)
24	