1	IN THE SUPREME COURT OF THE UNITED STATES
2	X
3	CHICKASAW NATION, :
4	Petitioner :
5	v. : No. 00-507
6	UNITED STATES. :
7	X
8	Washington, D.C.
9	Tuesday, October 2, 2001
-0	The above-entitled matter came on for oral
L1	argument before the Supreme Court of the United States at
L2	10:03 a.m.
L3	APPEARANCES:
L4	GRAYDON D. LUTHEY, JR., ESQ., Tulsa, Oklahoma; on behalf
L5	of the Petitioner.
L6	EDWARD C. DuMONT, ESQ., Assistant to the Solicitor
_7	General, Department of Justice, Washington, D.C.; or
.8	behalf of the United States.
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1	PROCEEDINGS
2	(10:03 a.m.)
3	CHIEF JUSTICE REHNQUIST: We'll hear argument
4	first this morning in No. 00-507, the Chickasaw Nation v .
5	the United States.
6	Mr. Luthey.
7	ORAL ARGUMENT OF GRAYDON D. LUTHEY, JR.
8	ON BEHALF OF THE PETITIONER
9	MR. LUTHEY: Mr. Chief Justice, and may it
10	please the Court:
11	The Chickasaw and Choctaw Nations ask this Court
12	to hold that Congress has afforded tribes the same
13	exemption from Federal wagering taxes enjoyed by State
14	governmental wagering operations.
15	We do not base our claim on policy untethered to
16	statutory text, but instead we base our claim today on
17	section 20(d) of the Indian Gaming Regulatory Act codified
18	at 25 U.S.C., section 2719(d).
19	Unfortunately, for all concerned, that statutory
20	text is ambiguous, as every appellate judge which has
21	examined it has held either expressly or implicitly, and
22	as we expect the Government to admit today if the question
23	is put to them.
24	One of the possible constructions of that
25	ambiguous statute, based on its text and structure and

1	giving effect to every word of the statute and bolstered
2	by its legislative history, is that the tax exemption
3	afforded States by Internal Revenue Code chapter 35,
4	expressly referenced in section 2719(d), applies equally
5	to tribal wagering operations.
6	QUESTION: Where do we find this exact text that
7	you're talking about in the brief or in
8	MR. LUTHEY: I would direct Your Honor to the
9	petitioner's appendix 90a, to our appendix for certiorari.
10	QUESTION: Haven't you set it out on page 3?
11	MR. LUTHEY: Yes, sir. It's also there.
12	QUESTION: On page 3 of your brief? That's a
13	handier reference then I think.
14	MR. LUTHEY: Now, starting with the actual text
15	of the statute, we believe that the statute contains two
16	central textual commands: one that has to do with the
17	reporting and withholding of taxes from gaming from
18	from the winnings from gaming, and also the application of
19	the Internal Revenue Code provisions concerning wagering
20	operations. It's the tribes' contention that these are
21	two distinct concepts involving distinct provisions of the
22	Internal Revenue Code.
23	And we find the basis for the distinction in two
24	places. One is the disjunctive or that connects gaming

and wagering operations, and the additional support we

25

- 1 find is in the parenthetical that precedes the reference
- 2 to these two discrete concepts.
- 3 And if the Court would look at the parenthetical
- 4 that leads in this statute and gives five separate
- 5 examples of portions of the Internal Revenue Code that
- 6 Congress intended to apply --
- 7 QUESTION: Before you -- before you proceed
- 8 further with this argument that you make in your reply
- 9 brief, did you present it, this or distinguishing gaming
- 10 on the one hand from wagering operations? Did you present
- 11 that to the Tenth Circuit?
- 12 MR. LUTHEY: Not directly like that, Your Honor,
- 13 we did not.
- 14 QUESTION: And did you present it in your
- 15 opening brief?
- MR. LUTHEY: What we did, Your Honor, in the
- opening brief is adopt the decision by the majority in the
- 18 Little Six decision from the Federal circuit.
- 19 QUESTION: Which does not make this argument.
- MR. LUTHEY: No. We made this argument in
- 21 direct reply to the Government's assertion in its answer
- 22 brief that there is only one central textual command;
- 23 namely, the Government would have you believe that the
- 24 statute applies only to --
- 25 QUESTION: Well, you've answered the question.

- 1 You raised it for the first time in your reply brief.
- 2 MR. LUTHEY: To address specifically, Your
- 3 Honor, the Government's position which we claim is based
- 4 on a false premise.
- 5 QUESTION: Well, that was not a new position.
- 6 The Government had always said that this is how it should
- 7 be read, and the fact is that what you say is the -- is
- 8 the meaning of it was a meaning that didn't occur to you
- 9 until -- until the reply brief. I mean, I think that
- 10 suggests how implausible a reading it is. Surely, this
- 11 argument should have been made much sooner if -- if it was
- 12 so -- so evident.
- I mean, the way -- why don't you read the
- 14 provision the way -- the way you would have us read it?
- 15 It is --
- MR. LUTHEY: The way we would have the provision
- 17 read, Your Honor, is set out at page 9.
- 18 QUESTION: Page what?
- 19 MR. LUTHEY: Page 9 of the reply brief where we
- 20 suggest that concerning addresses two distinct central
- 21 textual commands in -- in contradiction, Your Honor, to
- the Government's assertion that there is one central
- 23 textual command.
- 24 QUESTION: Right. And you would say that the
- 25 way to read it is, concerning the -- the way it reads, if

1	one would read it normally, is, concerning the reporting
2	and withholding of taxes with respect to the winnings from
3	gaming or wagering operations. Now, the normal mind would
4	say with respect to the winnings from gaming or wagering
5	operations, but you want to read it concerning, A, the
6	reporting and withholding of taxes with respect to the
7	winnings from gaming or, B, wagering operations. And
8	that's just a very strained reading of it, it seems to me.
9	MR. LUTHEY: Your Honor, if I could respond.
10	QUESTION: I wish you would.
11	MR. LUTHEY: I I think our reading is
12	informed by the parenthetical reference that precedes
13	these two concepts, and particularly the text and
14	structure of that parenthetical reference. The
15	parenthetical reference identifies five particular
16	portions of the Internal Revenue Code. The first three,
17	sections 1441, 3402(q), and 6041, clearly apply to
18	concerning the reporting and withholding of taxes with
19	respect to the winnings from gaming. There's no doubt
20	about that. The
21	QUESTION: And not the winnings from wagering.
22	MR. LUTHEY: From gaming.
23	QUESTION: But not from wagering.
24	MR. LUTHEY: It's from gaming by players, Your
25	Honor.
	7

1	Then you get to the second part of the
2	parenthetical
3	QUESTION: But would you explain to me? I
4	thought that gaming a gaming operations or wagering
5	operations perhaps you can clarify what is the
6	difference between gaming as a noun and wagering
7	operations?
8	MR. LUTHEY: It's our and you hit right
9	exactly on the point, Your Honor. It's our position that
10	gaming is a noun and the wagering refers to operations.
11	And the way that you can see that is by the specific
12	division in the parenthetical examples. The first three
13	have to do with the reporting and withholding of taxes
14	from winnings by players from gaming. The last two,
15	section
16	QUESTION: But not the winnings by players from
17	wagering.
18	MR. LUTHEY: No. From gaming. That's correct.
19	QUESTION: And what what is the difference
20	between those two?
21	MR. LUTHEY: The difference is how it is used in
22	the context of this statute. And the difference is again
23	illustrated by the division within the five express
24	illustrations contained in the parenthetical.
25	QUESTION: If you could tell me concretely what
	8

- is the difference between winnings from gaming and
- 2 winnings from wagering operations.
- 3 MR. LUTHEY: Winnings from gaming here refers to
- 4 winnings by the players from gaming, money paid to players
- 5 as a result of gaming, winnings from what the players do.
- 6 QUESTION: Is there a difference, just in the
- 7 English language, between gaming and wagering?
- 8 MR. LUTHEY: They -- they could be regarded
- 9 synonymous if both are used as nouns, Mr. Chief Justice,
- or both are used as adjectives.
- 11 Here we -- we contend that the distinction is
- informed by the parenthetical. If you look at the last
- 13 two --
- 14 QUESTION: May I just ask? Under your reading,
- 15 what -- using Justice Scalia's A and B, what function does
- 16 A play?
- MR. LUTHEY: What function A plays is that the
- 18 tax is imposed on the winnings from gaming as a result of
- 19 what the players have won.
- 20 QUESTION: Wouldn't that have been picked up
- 21 anyway, just in your reading from wagering on?
- 22 MR. LUTHEY: Not necessarily because when you
- get to the second set, Your Honor, particularly 6050I and
- 24 chapter 35, the text of those provisions have nothing to
- 25 do with winnings.

1	QUESTION: No. But but if it just read
2	concerning wagering operations, just leave out all of the
3	A part, if it said concerning wagering operations, it
4	would pick up those provisions that require wagering
5	operations to withhold and report the winning the
6	winnings of players. The provisions you're referring to
7	are not the provisions that imposed the tax on the
8	players. They're the provisions that require the wagering
9	operations to withhold that tax and to report it. Isn't
10	that right?
11	MR. LUTHEY: Well
12	QUESTION: So, wouldn't that have been covered
13	just as easily by simply saying concerning wagering
14	operations?
15	MR. LUTHEY: Well, section 1441 and 3402
16	actually do impose a tax, a percentage of tax, that is on
17	the winnings from gaming. Chapter 35
18	QUESTION: That's the chapter we're okay,
19	that's the
20	MR. LUTHEY: Chapter 35 is different, Your
21	Honor. Chapter 35 imposes no tax on anyone from winnings.
22	Chapter 35 imposes a a tax on the operator based on the
23	wagers that have been received, not the money that the
24	operator has paid out.
25	QUESTION: All right.
	10

1	QUESTION: Let me put it this way, and it's											
2	suggested by Justice Ginsburg's line of questioning. Does											
3	the Internal Revenue Code require any withholding of											
4	winnings from wagering operations?											
5	MR. LUTHEY: Yes, sir.											
6	QUESTION: Well, then that, it seems to me,											
7	destroys your argument because you you are you want											
8	to say that gaming covers the entire universe of winnings											
9	that are subject to withholding. But then you answered my											
10	question there are also winnings from wagering that are											
11	subject to withholding. And your way of parsing the											
12	statute does not permit withholding for that.											
13	MR. LUTHEY: If you											
14	QUESTION: So, it seems to me that that											
15	destroys the distinction you're trying to make which is											
16	what Justice Ginsburg's line of questioning, it seemed,											
17	suggested to me at least.											
18	MR. LUTHEY: With respect, Your Honor, if you											
19	look at wagering and gaming as nouns, they could be read											
20	to refer to the same thing. If you look at wagering											
21	operations on one hand as a concept that's distinct from											
22	the reporting and withholding of taxes from gaming, it's											
23	another matter entirely.											
24	And the problem is here chapter 35, which is											
25	expressly referenced in the parenthetical, applies to											
	11											
	ALDERSON REPORTING COMPANY, INC.											

- 1 wagering operations, not to the reporting and withholding
- 2 of taxes on gaming. It has nothing to do with it.
- 3 QUESTION: The oddity of the argument to me is
- 4 that the -- you're -- I think your explanation is assuming
- 5 that the basic activity that's going on in a casino, which
- 6 is giving rise to each of these different kinds of
- 7 liability, is the same activity. And -- and you're
- 8 calling it -- you're calling it gaming when the card
- 9 player plays blackjack, but you're calling it wagering
- 10 when the blackjack casino has to withhold money. And that
- 11 seems very odd to me, but maybe I don't understand your
- 12 argument.
- 13 QUESTION: I guess you're calling it wagering
- operations, not wagering. Is that right?
- 15 MR. LUTHEY: That's -- that's exactly correct,
- 16 Your Honor.
- 17 QUESTION: Yes, but the operation -- the
- 18 wagering operation for one purpose is gaming for another
- 19 purpose, and that -- as I understand your argument, and
- that's just a very strange and confusing usage to impute
- 21 to the Congress.
- MR. LUTHEY: With respect, Your Honor, if -- if
- 23 the statute is read closely, the first three provisions of
- 24 the parenthetical apply to concerning the reporting and
- withholding of taxes with respect to the winnings. Then

we're told what the winnings come from. We have taxes on 1 2 winnings. 3 QUESTION: They come gaming under your argument. 4 MR. LUTHEY: They come from gaming. 5 Then we have two additional provisions identified: 6050I of the Internal Revenue Code and 6 chapter 35 --7 8 QUESTION: That's reporting and withholding, and 9 the activity of the reporting and withholding is not gaming, but wagering operation. Is that right? 10 MR. LUTHEY: No. 11 12 QUESTION: Is that your argument? 13 MR. LUTHEY: I'm not being clear here. 6050I 14 and chapter 35 have nothing to do with reporting and withholding. Nothing to do with reporting and 15 16 withholding. And that's been our position consistently, 17 and the Government will concede that. 18 QUESTION: Well, don't they impose -- don't they 19 impose an excise tax on operators? 20 MR. LUTHEY: They do. QUESTION: Gaming and wagering? If you -- if 21 22 you have a casino, you have to pay an excise tax? 23 MR. LUTHEY: That's correct. 2.4 QUESTION: A Federal excise tax. 25 MR. LUTHEY: Yes, Your Honor. 13 ALDERSON REPORTING COMPANY, INC. 1111 FOURTEENTH STREET, N.W.

1	QUESTION: And you're arguing that the Indian
2	tribes that operate the casinos were given somehow the
3	same exemption from that that States are when States
4	operate lotteries or some kind of gambling operations.
5	MR. LUTHEY: Other type of wagering operation,
6	Your Honor. That's correct.
7	And one of the things that we believe informs
8	our construction of this has to do with the legislative
9	history
LO	QUESTION: Before you get to that I can take
L1	a break when you get to that.
L2	(Laughter.)
L3	QUESTION: Before you do, I have I have
L4	another textual problem with your interpretation, and for
L5	this purpose, you can't use page 3 of your brief. You
L6	have to look on page 90a of the appendix to the petition
L7	for a writ of certiorari, which which contains the
L8	whole provision and not just the the portion of it that
L9	page 3 quotes.
20	You want us to read the the phrase with
21	respect to the winnings from gaming A, with respect to
22	the winnings from gaming or, B, wagering operations in the
23	middle of that paragraph as a separate A and B. But the
24	paragraph continues: shall apply to Indian gaming
25	operations conducted or under blah-blah in the same manner
	1 /

- 1 as such -- as such provisions apply to State gaming and
- 2 wagering operations.
- Now, does it mean in the same manner as such
- 4 provisions apply to State gambling -- to, A, State gaming?
- 5 Do any State constitutions allow the State to -- you know,
- 6 to gamble with the public funds? See what I'm saying? At
- 7 the end of it, State -- you can't possibly read it as:
- 8 apply to State gaming on the one hand and wagering
- 9 operations on the other because States don't game. You
- 10 have to read it as an adjective there. State gaming
- 11 operations.
- 12 MR. LUTHEY: At the end of -- at the end of the
- 13 statute, Your Honor.
- 14 OUESTION: Yes. You want to read it one way at
- 15 the end and another way in the middle. That doesn't --
- QUESTION: Well, when you say gaming at the
- middle, don't you mean gaming by a player in a casino?
- 18 MR. LUTHEY: Yes, sir.
- 19 QUESTION: Okay, and isn't that what you would
- also mean when the word gaming is used at the end?
- 21 MR. LUTHEY: Well, this is --
- 22 OUESTION: I may not buy your argument, but I'm
- 23 not sure that I see the inconsistency.
- 24 MR. LUTHEY: That's right. And this is part of
- 25 the ambiguity.

1	QUESTION: If you're going to go to legislative
2	history, why doesn't it all become clear? Originally
3	there was a bill that had the word not only the reporting
4	but also taxation. As the bill was originally reported,
5	it said you apply to Indian tribes the same way as you
6	apply to States laws that concern, one, taxation; two,
7	reporting of taxes; three, withholding of taxes.
8	Now, we have two possible explanations of what
9	happened. They cut out the word taxation and they changed
10	it to the present. Explanation number one which would
11	justify what you just said in the last 15 minutes. It got
12	into the hands of a real drafting nut.
13	(Laughter.)
14	QUESTION: Now, I've met people who can clear
15	statutes and make them totally obscure. Choice one is
16	that's what happened.
17	Choice two is what happened is they changed it
18	to mean just what the Government said. They cut out
19	taxation, they left reporting, and the number 35 is there
20	as an accident, an error, a leftover, a number that no one
21	caught and no one changed, though they should have done
22	it.
23	Now, I see explanation one and explanation two,
24	and maybe you have a third one. If so, I'd like to know
25	it; if not, I'd like to know why not adopt two.

1	MR. LUTHEY: I'd like, Your Honor, to offer a
2	third explanation in response to your direct question. If
3	you look at H.R. 1920, section 4, which was the first
4	version of IGRA that was that was put forward and
5	this is contained in our opening brief at pages 29 and 30
6	you will see that the initial draft, after after
7	mentioning provisions of the Internal Revenue Code,
8	identified two specific areas concerning the taxation and
9	the reporting and withholding of taxes. Two areas.
LO	There was a committee report from the House that
L1	is set forth in our brief at page 30 that commented on
L2	that text, and it noted that related provisions of the
L3	Internal Revenue Code, such as section 3402(q) and chapter
L4	35, then it said concerning taxation. So, it appears that
L5	you could conclude that the initial phrase, concerning
L6	taxation, referenced chapter 35.
L7	QUESTION: Yes.
L8	MR. LUTHEY: That Congress ended. A new
L9	Congress began. Senate bill 555 was introduced with
20	largely the same language and presumably with Congress
21	being informed by the prior committee report.
22	Then there was testimony before the Senate
23	committee on IGRA in 1987, and tribal interests at those
24	hearings specifically objected to the phrase, concerning
25	taxation, rightly or wrongly rightly or wrongly
	17

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- 2 impression that this was somehow providing for taxation by
- 3 the Federal Government of tribal gaming. We -- we know
- 4 that in the legislative history.
- 5 The next thing that happened is the text was
- 6 changed. Concerning taxation was deleted, and the synonym
- 7 for concerning taxation contained in House of
- 8 Representatives Report No. 99488 that accompanied the
- 9 prior bill -- the synonym for taxation, chapter 35, was
- 10 inserted in the text.
- 11 And when you see that legislative history, how
- 12 the synonym for concerning taxation was removed from the
- 13 legislative history committee report and brought to the
- 14 text, and then you see what the text consisted of, which
- is the parenthetical that contains five references, two --
- 16 two of which have nothing to do with the reporting and
- 17 withholding.
- 18 QUESTION: But, counsel --
- 19 QUESTION: I get the third explanation, but the
- 20 third explanation then depends on the testimony of the
- 21 Indian tribal interests that say they don't want the word
- 22 taxation. Where is the reference to that? How do I find
- 23 -- I don't notice it in your brief, but I haven't read it
- 24 that --
- 25 MR. LUTHEY: You will -- you will find that in

1	the amicus brief filed by Little Six at page 25.
2	QUESTION: Counsel, it seems to me you have two
3	different kinds of presumptions that we face with language
4	that can be said to be ambiguous. One is that you don't
5	presume exemptions from taxation from ambiguous language.
6	On the contrary, we have said that there are presumptions
7	that favor Indian tribes when there's an ambiguity. And
8	it seems to me these presumptions are maybe a little bit
9	in tension with each other, and which one should we rely
10	on here, do you think?
11	And is there anything in the Mescalero Apache
12	case, which this Court decided, we did refuse to read an
13	exemption into vague statutory language for tax purposes.
14	How do you distinguish the principles we applied in
15	Mescalero?
16	MR. LUTHEY: In Mescalero, Your Honor, there
17	were actually two particular taxes at issue. One was a
18	gross receipts tax on off-reservation ski resort receipts,
19	and in that the Court went through the various statutes
20	that were being cited for the purpose of an exemption
21	the New Mexico Enabling Act, the Indian Reorganization Act
22	and found no ambiguity. So, there was no need to
23	provide application of the Indian law canon. Specifically
24	the Court said on the face of 465 there is no reason to
25	hold that it forbids income taxes. No ambiguity.

1	Then there was a second part that this Court
2	decided in part 2(b), and that's whether or not section
3	465 of title 25's lands tax exemption extends to a use
4	tax. And in that course in that case, the Court
5	construed the statute, actually used the word construed.
6	QUESTION: There's a well recognized
7	presumption, Mr. Luthey. Where the you're talking
8	about a treaty negotiated between the Indians and the
9	United States, ambiguities are read to favor the Indians.
LO	But what is the reason for carrying that presumption over
L1	into a statute?
L2	MR. LUTHEY: The underlying trust relationship,
L3	Your Honor, between the United States and the Indians, its
L4	wards, as recognized by this Court in the County of Oneida
L5	decision.
L6	QUESTION: Well, but give me a better reason
L7	than that. I mean, the underlying presumption between the
L8	United States and its wards. Why should that affect the
L9	construction of a statute?
20	MR. LUTHEY: Because the statute is imposed by
21	Congress on its wards, and this Court has long recognized,
22	including in the Montana v. Blackfeet Tribe, that statutes
23	concerning Indians that have ambiguity are to be construed
24	in favor of the Indians. And the underlying strong,
25	powerful policy underpinning is that trust relationship.

1	QUESTION: Mr. Luthey I'm sorry. Go ahead.
2	QUESTION: No.
3	QUESTION: No, no. You had you had your
4	finger on your button before I did.
5	(Laughter.)
6	QUESTION: Thank you.
7	What what do you say in response to your
8	friend's argument on the other side that the presumption
9	in favor of the Indians should not apply because we're
10	dealing here with a a taxing statute over which over
11	Indian activities as to which the Government has plenary
12	power under the Indian Commerce Clause. What's your
13	response to that?
14	They I mean, they're contrasting the States.
15	They say, look, the States tax by by sufferance when
16	they when they tax tribes. The National Government
17	has has plenary authority, and therefore there should
18	be different rules. And the presumption shouldn't
19	presumption favorable to the Indians shouldn't operate.
20	What's your response to that?
21	MR. LUTHEY: I direct Your Honor to Squire v.
22	Capoeman at 351 U.S. 1 where this Court dealt with a
23	Federal tax, a claimed exemption from Federal taxation,
24	and applied the Indian canon in favor of the tax exemption
25	sought by the Indians.
	21

1	QUESTION: Mr. Luthey
2	QUESTION: Mr. Luthey, could I ask you? You say
3	they're just making the Indian tribes similar to the
4	States. I know there are State lotteries, but are there
5	are there any State-run casinos in which, you know, you
6	have State employees who are croupiers saying, you know,
7	Monsieur et madame, mettez bon jour? You know.
8	(Laughter.)
9	QUESTION: A State GS-7 or something.
10	(Laughter.)
11	QUESTION: Are are there such entities?
12	MR. LUTHEY: I'm not aware of any at this time,
13	Your Honor.
14	QUESTION: So so the plausibility of of
15	giving an exemption from tax here to the to the Indian
16	casinos, because after all the States have it, is really
17	not all that plausible because I don't know any State that
18	has gone into the casino business, nor do I think any is
19	about to.
20	MR. LUTHEY: With respect, Your Honor, I must
21	disagree with you. The underlying policy for State
22	governmental gaming and gaming under IGRA is exactly the
23	same. It is gaming to raise money to take care of
24	governmental purposes. And in fact, under IGRA, that's
25	what the money must be spent on.
	22

1	QUESTION: Do some
2	QUESTION: Mr. Luthey, may I ask you one
3	question on on the text that supports Justice Breyer's
4	notion that maybe this was just a crazy drafter? The
5	section starts out, the provisions of the Internal Revenue
6	Code of 1986. I take it that means all the provisions of
7	the Internal Revenue Code of 1986. And including well,
8	that seems to be redundant, because you already have the
9	provisions of the Internal Revenue Code, all the
10	provisions of the Internal Revenue Code, and naturally
11	they would include these and everything else in the code.
12	MR. LUTHEY: I I would suggest to Your Honor
13	that the provisions of the Internal Revenue Code of 1986
14	are then explained after the parenthetical by specifically
15	what the provisions concern that are to be applied in the
16	same way as States, and specifically included in that is
17	chapter 35 which contains the exemption for States. And
18	in fact
19	QUESTION: Well, wouldn't you expect the
20	sentence then to start sections so and so and so
21	concerning? Why have the provisions of the Internal
22	Revenue Code?
23	MR. LUTHEY: The the lead-in, the provisions
24	of the Internal Revenue Code, is limited by its by the
25	part of the statute that identifies what the internal
	22

- 1 revenue concerns that shall be applicable equally for
- 2 State gaming, as well as for the tribal activity here.
- 3 The parenthetical is illustrative.
- 4 Mr. Chief Justice, with that, I'd like to
- 5 reserve.
- 6 QUESTION: Very well, Mr. Luthey.
- 7 Mr. DuMont, we'll hear from you.
- 8 ORAL ARGUMENT OF EDWARD C. DUMONT
- 9 ON BEHALF OF THE UNITED STATES
- 10 MR. DuMONT: Mr. Chief Justice, and may it
- 11 please the Court:
- 12 QUESTION: You must be excited about defending
- 13 this statute.
- 14 (Laughter.)
- MR. DuMONT: I'm always excited to appear before
- 16 you, Your Honor.
- There are three statutory provisions really that
- 18 are relevant here or sets of provisions, and if I can just
- 19 go through them very briefly.
- Chapter 35, that we've talked about, imposes a
- 21 Federal wagering excise tax on certain limited kinds of
- 22 wagering, including lotteries. It exempts State
- 23 lotteries, but not tribal lotteries by its terms, from the
- 24 tax.
- 25 The second is section 7871 --

1	QUESTION: It makes no reference to Indian
2	wagering operations in chapter 35? Just States?
3	MR. DuMONT: Chapter 35 makes no
4	QUESTION: It exempts the States, makes no
5	reference to the tribes.
6	MR. DuMONT: Makes no reference, and it does
7	not, I should point out, exempt States from all taxes.
8	It's a fairly limited exemption for State lotteries. So,
9	if a State were to enter the gaming business, then parts
10	of the wagering excise tax would apply to the State. But
11	there's an exemption for State lotteries and not for
12	tribal lotteries.
13	QUESTION: Just not just lotteries. There
14	would be an exemption for State casinos, I assume, if the
15	State should open a casino.
16	MR. DuMONT: I think actually that the exemption
17	is more limited than that. It's an exemption for State
18	lotteries.
19	QUESTION: In chapter 35?
20	QUESTION: Is that in the papers before us?
21	QUESTION: Then why do we have a problem here?
22	Aren't we talking about casinos here?
23	MR. DuMONT: If you look at page
24	QUESTION: If the exemption only applies to
25	lotteries, gee, we don't have a problem.
	25

1	MR. DuMONT: It's page 92a of the petition
2	appendix, reprints section 4402 which lists the
3	exemptions. There's one for parimutuels. There's one for
4	slot machines, and then there's the third one for State-
5	conducted lotteries. It's on any wager placed in a
6	sweepstakes wagering pool or lottery conducted by an
7	agency of a State acting under authority of State law.
8	QUESTION: And is that what they're relying on
9	in this case, that that exemption as exempting casinos?
10	MR. DuMONT: That's the exemption, although the
11	the gambling at issue here is so-called pull-tabs which
12	are a form of lottery, not a form of table gaming. So, I
13	think it's true that pull-tabs are are considered a
14	lottery for purposes of this tax.
15	QUESTION: What is a pull-tab? I've never
16	pulled
17	MR. DuMONT: A pull-tab is a little card about
18	like this with three to five little windows, like an
19	Advent calendar, that you can pull up and reveal something
20	underneath them.
21	(Laughter.)
22	QUESTION: What a weird analogy.
23	(Laughter.)
24	MR. DuMONT: And if you find under it three
25	angels, for instance, you may
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1	(Laughter.)
2	MR. DuMONT: you may win something. So, you
3	pay a dollar for the ticket. If you get the right
4	combinations of symbols under the tickets, then you win
5	something. If you don't, you don't.
6	QUESTION: Of course, in Calvinist theology,
7	it's not weird at all.
8	(Laughter.)
9	QUESTION: So, in any event, we're not taking
10	here about Indian casinos, gambling casino operations,
11	because they wouldn't be covered by the exemption in title
12	35 even if it applied.
13	MR. DuMONT: That's correct. They would not be
14	covered by the exemption. They would be covered by the
15	tax.
16	QUESTION: Well, that depends on how broadly one
17	construes the word lottery, and that's been broadly
18	construed in some cases.
19	MR. DuMONT: That's true. There's a fairly
20	specific
21	QUESTION: But in any event, in this case we do
22	have an Indian lottery.
23	MR. DuMONT: We have an Indian lottery. We
24	we are prepared to concede that, yes.
25	QUESTION: Well, is are we talking about
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is the excise tax, .25 percent on the amount of each wager
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- 2 in 4401(a)(1) -- does that apply to Indian gaming? It
- 3 says, there shall be imposed on any wager authorized under
- 4 the law of the State in which accepted excise tax equal to
- 5 0.25 percent of the amount of such wager. Is that the
- 6 kind we're talking about here?
- 7 MR. DuMONT: That's the tax. It's the .25
- 8 percent on any wager.
- 9 QUESTION: That is the tax we're talking about.
- 10 MR. DuMONT: That is the tax we're talking
- 11 about. Now, wager -- the definitions exclude most kinds
- of table games like blackjack and so on where, if you look
- 13 at the definitions, which are on page 90 --
- 14 QUESTION: See, that's -- what I'm thinking of
- 15 -- what I'm thinking about is since 44(a) -- 4401(a)(1);
- i.e., there shall be a quarter of 1 percent tax on every
- wager authorized under the law of the State, except later
- 18 on, A, B, C, D. If that's what we're talking about in
- 19 this case, I'm trying to understand the testimony to which
- they pointed by Mr. Lionell John who said, I object to
- 21 that word taxation because it would impose -- give
- 22 authority to impose a tax on Indian tribes. But there
- 23 already was that authority in 4401(a). Is that right?
- 24 MR. DuMONT: That's -- that's certainly correct.
- 25 This tax applies, by its terms, to anyone who accepts a

- 1 wager and we would certainly say that includes a State or
- 2 a tribe. Now, States are specifically exempted under
- 3 chapter 35; tribes are not.
- 4 Now, let me use that to point out that an
- 5 explanation, a good explanation, for the presence of
- 6 section 2719(d) in the Indian Gaming Regulatory Act is the
- 7 exquisite sensitivity to tax issues in all these matters
- 8 relating to Indian gaming. And what 2719(d) does is to
- 9 make clear that a State -- a tribal lottery operation,
- 10 like the State lottery operation, would in fact have to
- 11 comply with the withholding and reporting requirements of
- 12 the Internal Revenue Code.
- 13 QUESTION: I can understand --
- MR. DuMONT: Now, that would not be a foregone
- 15 conclusion to many tribal lawyers.
- 16 QUESTION: I can understand that. What I can't
- 17 understand is the reference to chapter 35. You don't
- 18 really have a good explanation for that, do you? What --
- 19 what does the -- what does the reference to chapter 35
- 20 cover that's of any relevance?
- 21 MR. DuMONT: We do not have a good explanation
- 22 for that.
- 23 QUESTION: Thank you.
- 24 QUESTION: That was -- you subscribe to the
- 25 position that Judge Dyke took in the Federal circuit

1	because he said there wasn't a good explanation for it
2	either.
3	MR. DuMONT: That's right. We have suggested
4	the Tenth Circuit suggested possibly incorporating the
5	definitions of lottery and wager from chapter 35. That's
6	not a strong explanation.
7	QUESTION: How about the reference to section
8	60501? Do you have an explanation for that?
9	MR. DuMONT: It's a lot more understandable for
10	the following reason. What 6050I relates to is anyone
11	operating a business who receives \$10,000 or more in cash
12	from anyone in a business transaction or a series of
13	transactions, and that is required to be reported. It's a
14	regulatory measure.
15	Now, one can certainly understand why that does
16	and should apply to these operations like other business
17	operations. And it's in the same family as tax reporting
18	obligations, but there's certainly attention in the
19	language with respect to that one as well.

Now, there are several things to point about -out about all this. One is that we don't know what
happened in the committee that revised the statute, but
what we do know is that the statute went in to that
committee in a way that clearly would have referred to all
taxation, provisions of the Internal Revenue Code covering

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1	all taxation of wagering operations, and that would have
2	imported chapter 35 and also the State exemption.
3	It came out in a very different form. It came
4	out not only with the word taxation deleted, the
5	parenthetical added, but also with the language about
6	winnings added, and that is why it's not, in fact,
7	possible to say that chapter 35 was just a substitution
8	for the deletion of the word taxation because it's not all
9	they did. They also added the limitation that it applies
10	to winnings from gaming or wagering operations. And
11	that's completely inconsistent with the application of
12	chapter 35.
13	QUESTION: Is there someone over in the IRS
14	whose job it is to look through bills, when they finally
15	emerge, and check the cross references and the numbers who
16	might have caught what seems to be, in your argument
17	certainly, an accidental error in not taking a number out
18	that should have been taken out? Is there anyone there
19	whose job it is to do that? I would think there was.
20	MR. DuMONT: There are a lot of people both at
21	the IRS and on the Hill whose job it is to comb through
22	tax legislation.
23	I would point out that this legislation came
24	through the Indian Affairs Committee. It was drafted by
25	people who are not expert Internal Revenue Code drafters,

and it bears a resemblance, but only a resemblance, to	1 and	it	bears	а	resemblance.	but	only	<i>7</i> a	resemblance.	to	t.]
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- 2 kind of precision that one sees in tax legislation and in
- 3 the provisions of the Internal Revenue Code itself.
- 4 QUESTION: After the split, though, between the
- 5 Tenth Circuit and the Federal circuit, did anyone call the
- 6 responsible committee's attention to this so that Congress
- 7 could fix up the statute?
- 8 MR. DuMONT: I'm not aware that anyone has
- 9 brought this issue to -- onto the legislative agenda. I
- 10 don't know that.
- 11 The other thing I would point out about the
- 12 language is that when they -- when the committee
- 13 reformulated this language to include the parenthetical,
- 14 the kind of parenthetical it is I think is important.
- 15 It's an example. It's exemplary parenthetical. We're not
- in the habit of ignoring parenthetical qualifications in
- 17 statutes, particularly not in the Internal Revenue Code.
- 18 But this is a special kind of parenthetical. It's one
- 19 that says provisions of the Internal Revenue Code
- 20 concerning the reporting and withholding of taxes, and
- 21 then it has what is intended to be a helpful list of
- examples, including 1441, 3402(q), and so on.
- Now, I just think it's interesting to remember
- 24 that if all of those examples were perfectly apt, then one
- 25 could properly characterize the entire parenthetical as

1	superfluous. So, what's interesting here is that although
2	it's true that our interpretation will give no effect to
3	the reference to chapter 35, what my colleague's
4	interpretation would do is to give particular and
5	surprising effect to one anomalous cross reference in
6	QUESTION: Well, it isn't surprising in the
7	broad sense that Congress clearly has favored Indian
8	gaming operations and has wanted to provide income to the
9	tribes for their purposes through those operations, and to
10	impose an excise tax on it when the Congress doesn't
11	impose it on the States would be perfectly consistent with
12	that overall objective, it seems to me.
13	MR. DuMONT: I think it would have been
14	perfectly consistent to grant the exemption. I think it's
15	perfectly consistent not to grant the exemption. And
16	therefore, I think the policy argument is sort of
17	QUESTION: Maybe not as consistent because the
18	effort over there in Congress has been to support these
19	Indian gaming operations, not that I necessarily think
20	it's a good idea, but Congress obviously does. So, that
21	may well have been their overall objective.
22	MR. DuMONT: Well, but recall, Justice O'Connor,
23	that in the specific context of the Indian Gaming
24	Regulatory Act, what was going on was not a unilateral
25	project in favor of tribal interests. It was a very much

1	a long-term and hard-fought compromise between State
2	interests and tribal interests.
3	QUESTION: But the State interest is not I
4	mean, you're you're saying that part of the compromise
5	might be that the States end up without taxation and the
6	Indians get taxed. I I could understand that if we
7	were concerned about sort of allowing a disparity between
8	the States and tribes and the ultimate tax effect to them.
9	But I would have thought that the competition
10	between the States and the tribes would have been a
11	competition for gamblers, for money coming in. And this
12	taxation of the States at the other end wouldn't seem to
13	affect that at all. If somebody is going to wager a
14	dollar, he doesn't care whether whether the casino has
15	to pay a tax on his dollar or whether whether it
16	doesn't. He's just interested in the payout. And and
17	so I'm I don't quite see why it is plausible that
18	taxing the Indians but not taxing the States might have
19	been part of a a compromise in the competition between
20	States and Indians for for gambling business.
21	MR. DuMONT: I think your competitive analogy is
22	exactly right. Or that's the right lens through which to
23	view this statute. But I think it also points up that
24	it's a mistake to get wrapped up in the details of this
25	case and to think about section 2719(d) as a provision

1	that was was directed specifically at State wagering
2	taxes.
3	What it was directed at, I submit, is making
4	sure that from the point of view of the gambler, there
5	would be no difference the tax point of view of the
6	gambler, there would be no difference in going to a State
7	lottery or a tribal lottery or a State game or a tribal
8	game. And that's why what it says is provisions relating
9	to the reporting and withholding of taxes on winnings, on
10	the gambler's winnings, are to be observed by the tribe in
11	the same way that they would be observed by the State.
12	And the only thing that has gotten us and
13	that's a perfectly clear set of rules and there's a
14	perfectly good reason for it. The only thing that gets us
15	mixed up in this case is the fact that there is what would
16	appear to be a leftover or inadvertent reference to
17	chapter 35.
18	QUESTION: Yes. Is there something is there
19	something else?
20	May I go to
21	QUESTION: Well, no. Before you depart from
22	that subject, I I assume that there would be a a
23	motive for the States to want to have these taxes imposed
24	on the Indian lotteries even though they are not imposed

on the State lotteries. Just sheer competitive reasons.

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1	True, it doesn't affect the gambler immediately, but that
2	lottery which does not have to pay the tax can give much

3 better odds and gamblers tend to bet with a lottery that

gives the better odds. So, this -- this does place the

5 State lotteries at a considerable advantage over the

6 Indian lotteries, if you read it the way you want.

7 MR. DuMONT: It's a very small tax, Your Honor.

8 QUESTION: It's a small tax.

9 MR. DuMONT: If it were a bigger tax --

10 (Laughter.)

11 QUESTION: The odds are pretty -- pretty close,

12 I mean.

18

13 QUESTION: May I now ask you to turn to -- to

14 something else? I asked counsel on the other side about

15 the significance of your argument that the presumption

16 favoring the -- the tribes in this situation should not

operate, even though it might in a case of State taxation,

because of the Government's plenary power over Indians as

19 -- as distinct from the States' right only by sufferance

of the Federal Government to tax. Why should that make a

21 difference?

22 MR. DuMONT: I think because of the historical

23 difference in the relations between the Federal Government

and the tribes on the one hand and the State governments

25 and the tribes on the other hand, and the best case I can

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- 2 the last century which talks about the trust relationship
- 3 and it talks about the fact that the tribes stand in a
- 4 very different relation to the Federal Government from the
- 5 relation in which they stand to the States.
- 6 QUESTION: Well, that -- that certainly affects
- 7 -- we'll assume the obligation of the Government, and it
- 8 certainly may well accept the -- the specific decisions
- 9 that the Government makes. But when we don't know what
- 10 decision the Government has made, when the statute is
- ambiguous, why should the existence of the trust
- 12 relationship, in effect, be to the tribes' disadvantage in
- 13 construing the ambiguous statute?
- 14 MR. DuMONT: There are two things that I'd like
- 15 to --
- 16 QUESTION: It seems counterintuitive, I guess.
- MR. DuMONT: Well, there are two things I'd like
- 18 to point out about that.
- 19 The first is that, of course, if we get down to
- 20 a battle of canons here, that we find the statute
- 21 hopelessly ambiguous and it must be interpreted with
- 22 reference to general principles, then the principle -- the
- 23 Indian canon certainly has some reference, but so does the
- 24 general canon of strictly construing Federal revenue
- 25 statutes. And that's, of course, a context in which the

1	Government has a trust relationship with all the people,
2	that we must apply revenue statutes in a way that
3	QUESTION: What does the trust relationship tell
4	us that informs us in in construction? It tells us
5	something about the Government's obligations to various
6	groups of people, but I don't know what it tells us about
7	about meaning.
8	MR. DuMONT: I'm not sure it tells you very much
9	at all about meaning. In a case where you have where
10	you're using the canon as a true tie-breaker, then it may
11	be a salutary principle of construction for all the same
12	reasons
13	QUESTION: That's what I'm assuming. That's
14	what I'm assuming. I'm assuming there are two tie-
15	breakers and they're at odds.
16	MR. DuMONT: for all the same reasons that
17	the trust relationship exists in the first place
18	QUESTION: Yes, but you say they're they're
19	not or the the apparent loggerhead should should
20	dissolve when you realize that the Government has a
21	particular trust relationship to Indians. And my
22	suggestion is, if that's the case, why isn't it more
23	likely that the canon favoring the Indians would prevail?
24	MR. DuMONT: I don't suggest that in in cases
25	involving Federal taxation because there is an equally

<pre>1 strong and and, in this particular context, oppo</pre>	1	strong	and		and.	in	this	particular	context,	soggo	ite
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- 2 principle that exemptions from the exactions, the general
- 3 exactions, to support the Federal Government are to be
- 4 narrowly construed.
- 5 OUESTION: Mr. -- Mr. --
- 6 MR. DuMONT: And more to the point, they're not
- 7 to be inferred.
- 8 QUESTION: Mr. DuMont, supposing we didn't have
- 9 here an Indian tribe but an individual Indian who was
- 10 claiming an exemption from taxation. Would the same
- 11 principle of resolving ambiguities in favor of Indians
- 12 apply to that case?
- 13 MR. DuMONT: Not in the same -- not in the same
- 14 way. And the cases, of course, on that in the tax area
- 15 are very clear, The Cherokee Tobacco case and the other
- 16 cases that say that a general taxing statute, general
- 17 Federal taxing statute is to be applied in accordance with
- 18 its terms absent some specific treaty or statutory right.
- 19 Now, in interpreting an ambiguous treaty or statutory
- 20 right, there may be -- there may be room for applying that
- 21 canon.
- But I'd like to come back, if I could, to the
- 23 other reason --
- QUESTION: Mr. Dumont, before we get off of
- canons, we've just been talking about two, but there's a

1	third one. Indians really have two canons on their side
2	and the third one is, to my mind, the strongest and and
3	the one that's that's the hardest for you to overcome.
4	And that is that you never read a statute so that any of
5	its provisions is inoperative or senseless. And
6	MR. DuMONT: I agree with you, Your Honor.
7	QUESTION: To be sure, the Indians' proposed
8	interpretation here is strained, but you can do it;
9	whereas there is no possible way to read section 35 on
LO	your interpretation as being relevant. What do you say to
L1	that? I really think you have the burden of showing that
L2	that the Indians' interpretation is not only strained,
L3	but it's really so strained, it's just it's just an
L4	impossible interpretation. Why is it an impossible
L5	interpretation using, you know, that A, B, using the or to
L6	mean you know.
L7	MR. DuMONT: Right. First of all, I agree with
L8	you that that's our biggest issue in this case.
L9	Second, I also agree that our answer to that is
20	that the statute is not ambiguous, and this gets back to
21	the canon point. The statute is not ambiguous because it
22	cannot be fairly read to to impose the exemption that

my colleagues want. And I would say that not only because

it's not the natural reading, as you pointed out, Justice

Scalia, of the statute, but also because you put several

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1	things together.
2	First of all, I'm looking at page
3	QUESTION: 90a of the
4	MR. DuMONT: 90a.
5	QUESTION: of the appendix to the petition.
6	MR. DuMONT: But page 90a.
7	The at the end of the what they want to do
8	is to split gaming winnings from gaming or wagering
9	operations. Now, first of all, the very last line of the
LO	statute refers to State gaming and wagering operations,
L1	and there it is used as a phrase. And we submit that
L2	that's powerful evidence that it's used as a phrase a few
L3	lines up.
L 4	Second, in the very next breath from where it
L5	says, with respect to the winnings from gaming or wagering
L6	operations, the statute says, shall apply to Indian gaming
L7	operations. It doesn't doesn't say, apply to Indian
L8	gaming. It says, apply to Indian gaming operations.
L9	Again, clearly the statute is using those two together.
20	Third, even if we were to accept that
21	interpretation, I'm not sure where it would get the tribes
22	here because if you accept that interpretation, then you
23	are divorcing winnings and gaming or sorry wagering
24	and gaming. It means they don't mean the same thing. And
25	all the statute confers is a right to have these

- 1 provisions apply to Indian gaming operations conducted
- 2 pursuant to this chapter in the same manner as it applies
- 3 to the States.
- 4 Now, if we're going to divorce gaming from
- 5 wagering operations, then having the provisions that apply
- 6 to gaming by the States tells you nothing about chapter 35
- 7 because chapter 35 applies to wagering operations.
- 8 So -- and -- and finally, I think, as Justice
- 9 Ginsburg and some of the other colloquies pointed out
- 10 earlier, the implication of that reading would be that the
- 11 reporting and withholding requirements that we all agree
- 12 are central to this statute somehow only apply to the
- 13 Indian gaming piece and they don't apply to the wagering
- operations piece. And that makes no sense out of the
- 15 statute.
- 16 QUESTION: But --
- MR. DuMONT: So, for all those reasons, I don't
- 18 think it's just a strained reading; I think it's an
- impossible reading of the statute.
- 20 QUESTION: But you do concede that, as I believe
- Judge Dyke said, the only way to make sense out of the
- 22 statute is to treat it as though the reference to chapter
- 23 35 were not there.
- MR. DuMONT: I think that's right. I think in
- 25 -- in effect what one has to do is ignore the

1	parenthetical, the examples in the parenthetical, and give
2	effect instead to the what we would call the operative
3	statutory text. And as I said, if you took out the entire
4	parenthetical, it wouldn't change anything about the
5	the effect of this statute on sections 1441 , $3402(q)$, or
6	6041 because those are provisions of the Internal Revenue
7	Code concerning the reporting and withholding of taxes
8	with respect to winnings, and so they would continue to
9	apply even if we deleted the entire parenthetical.
LO	What wouldn't continue to apply are these two
L1	inapt examples or the one inapt example of chapter 35
L2	and possibly 6050I. And in a particular situation like
L3	this, I take no joy in saying that there are some words
L4	that have no effect in the statute, but that is the
L5	position we're left with, and it is by far the better
L6	position of the two that are possible.
L7	QUESTION: Maybe I can just ask you one
L8	clarifying question. Does this does this statute apply
L9	to casino gambling generally or does it not?
20	MR. DuMONT: I'm sorry. Which statute?
21	QUESTION: Well, the one we're talking about in
22	the case. The whole this whole tax
23	MR. DuMONT: The Gaming Regulatory Act or the
24	or the wagering tax?
2.5	OUESTION: The wagering tax.

1	MR. DuMONT: The wagering tax the definitions
2	the definitions on page 97a exempt from they define
3	a wager as sports wagering or 4421(1)(c), any wager placed
4	in a lottery conducted for profit. And the definition of
5	lottery excludes games that are typically played where the
6	wagers are placed, the winners are determined, and the
7	distribution of prizes are made in the presence of all
8	persons. And that excludes both bingo, which is, of
9	course, a principal tribal gaming activity, and also most
10	table games like roulette or blackjack.
11	QUESTION: It does exclude them.
12	MR. DuMONT: It excludes those.
13	I'd like to point out one thing I haven't
14	mentioned yet which is there's an entire section of the
15	Internal Revenue Code and it's reprinted in the
16	appendix to our brief section 7871, which deals very
17	specifically and in excruciating detail with tax
18	exemptions that are or are not available to tribes under
19	the Internal Revenue Code. It was enacted by the Indian
20	Tribal Governmental Tax Status Act. In other words,
21	Congress was specifically focusing on this issue. And if
22	you look at page 2a of the
23	QUESTION: Of what?
24	MR. DuMONT: Of the main gray brief, the gray
25	brief on the merits.
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1	That reprints section 7871 starting on page 1a,
2	and at the very bottom of la, it says, subject sorry.
3	Starting up there at the top, 7871, a general rule, an
4	Indian tribal government shall be treated as a State. And
5	then there's series of things.
6	If you go down to the bottom of la, subject to
7	subsection (b), for purposes of any exemption from,
8	credit, or refund or payment with respect to an excise tax
9	imposed by chapter 31, chapter 32, chapter 33, chapter 36
10	of the Internal Revenue Code, but not chapter 35.
11	And so, that we think is very strong evidence
12	both that Congress has thought through this problem
13	carefully, and when it did, it chose not to extend the
14	wagering tax exemption to tribes.
15	And number two, when IGRA came along a few years
16	later, there would have been a very easy there would
17	have been two very easy and clear ways for Congress to
18	extend the exemption that the tribes are now claiming.
19	Number one, amend section 7871 to add chapter 35 in this
20	list. Number two, go to chapter 35 and where the State
21	lottery exemption is extended, say or a State or a
22	tribe. Congress didn't adopt either of those measures,
23	and we think the ease of doing that counsels very strongly
24	against
25	QUESTION: That would have had to come up

1	through the Ways and Means Committee if they had done
2	that?
3	MR. DuMONT: I suspect it would have had to go
4	through the tax writing committee certainly, yes.
5	It counsels very strongly against interpreting
6	difficult language in a collateral section of an entirely
7	different non-tax statute to extend a tax exemption that
8	Congress has not clearly granted.
9	If there are no further questions.
10	QUESTION: Thank you, Mr. DuMont.
11	Mr. Luthey, you have 1 minute remaining.
12	REBUTTAL ARGUMENT OF GRAYDON D. LUTHEY, JR.
13	ON BEHALF OF THE PETITIONER
14	MR. LUTHEY: Thank you, Your Honor.
15	With respect to 7871 that my colleague has
16	mentioned, that article that argument is impeached by
17	2719(d)(2) of the Indian Gaming Regulatory Act which says
18	that the provisions of this subsection, which includes the
19	statute we've been talking about today, shall apply
20	notwithstanding any other provision of law enacted before,
21	on, or after October 17th, 1988. So, that particular
22	section provides the preeminence.
23	At the end of the day, I think we know this.
24	The language in question that we've been wrestling with
25	here today is ambiguous. They call it cryptic. That's a

1	synonym for ambiguous, as the dictionary tells us.
2	Secondly, the Government's construction requires
3	a reading out. Our construction gives effect to every
4	word of the statute and is possible. If possible, under
5	the test of this Court in County of Yakima, the Indian
6	canons must be applied to resolve the ambiguity in our
7	favor.
8	CHIEF JUSTICE REHNQUIST: Thank you, Mr. Luthey.
9	The case is submitted.
10	(Whereupon, at 11:00 a.m., the case in the
11	above-entitled matter was submitted.)
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