Τ	IN THE SUPREME COURT OF .	I'HE U	JN I TE	D STATE:	S
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3	DANNY BIRCHFIELD,	:			
4	Petitioner,	:	No.	14-146	8
5	V.	:			
6	NORTH DAKOTA,	:			
7	Respondent;	:			
8		- x			
9	and				
10		- x			
11	WILLIAM ROBERT BERNARD, JR.,	:			
12	Petitioner,	:	No.	14-147	0
13	V.	:			
14	STATE OF MINNESOTA,	:			
15	Respondent;	:			
16		- x			
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1	and	
2		x
3	STEVE MICHAEL BEYLUND,	:
4	Petitioner,	: No. 14-1507
5	V.	:
6	GRANT LEVI, DIRECTOR,	:
7	NORTH DAKOTA DEPARTMENT OF	:
8	TRANSPORTATION,	:
9	Respondent.	:
10		x
11	Washingt	ton, D.C.
12	Wednesda	ay, April 20, 2016
13		
14	The above-entitle	ed matter came on for oral
15	argument before the Supreme Cou	urt of the United States
16	at 10:15 a.m.	
17	APPEARANCES:	
18	CHARLES A. ROTHFELD, ESQ., Wash	nington, D.C.; on behalf
19	of Petitioners.	
20	THOMAS R. McCARTHY, ESQ., Arlin	ngton, Va.; on behalf of
21	Respondents in Nos. 14-1468	& 14-1507.
22	KATHRYN KEENA, ESQ., Assistant	Dakota County Attorney,
23	Hastings, Minn.; on behalf	of Respondent in
24	No. 14-1470.	
25		

Т	APPEARANCES (CONCINUED):
2	IAN H. GERSHENGORN, ESQ., Deputy Solicitor General,
3	Department of Justice, Washington, D.C.; for United
4	States, as amicus curiae, supporting Respondents.
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1	PROCEEDINGS
2	(10:15 a.m.)
3	CHIEF JUSTICE ROBERTS: We'll hear argument
4	first this morning in Case 14-1468, Birchfield v. North
5	Dakota and the related cases.
6	Mr. Rothfeld.
7	ORAL ARGUMENT OF CHARLES A. ROTHFELD
8	ON BEHALF OF THE PETITIONERS
9	MR. ROTHFELD: Thank you, Mr. Chief Justice,
10	and may it please the Court:
11	The fundamental problem with the statutes at
12	issue in these three cases is that they make it a
13	criminal offense to assert a constitutional right.
14	Under laws of North Dakota and Minnesota, a person who
15	is stopped on suspicion of impaired driving is obligated
16	to take a warrantless chemical test to determine the
17	alcohol content of their blood.
18	The States concede that these tests are
19	searches under the meaning of the Fourth Amendment. The
20	United States and North Dakota appear to recognize that
21	no exception under the recognized exceptions of the law
22	requirement applies. Nevertheless, a person is
23	obligated to take this warrantless to submit to this
24	warrantless search, and is committing a criminal offense
25	if he or she does not do so.

JUSTICE KENNEDY: Is it correct to say that 1 2 you concede that the State could revoke the driver's 3 license for refusing to take the test, either blood, 4 alcohol or Breathalyzer? 5 MR. ROTHFELD: That -- that is not at issue 6 in this case. We haven't taken a position on that, 7 but -- but I -- but we don't dispute for purposes of this case that the State could do that. 8 9 JUSTICE KENNEDY: Well, let's -- let's assume that that is a concession or that we hold that or 10 that that's a premise. If the State can impose a civil 11 12 administrative sanction, why couldn't it also impose a 13 criminal sanction? We could have hypotheticals where 14 you would just be no more than three days in jail, 15 criminal sanction, or a three-year suspension, which is obviously greater. Why should there be a difference? 16 MR. ROTHFELD: I -- I think the fundamental 17 distinction that -- that governs the outcome of this 18 case, we think, is that -- is that between the State 19 20 taking away a benefit that it didn't have to give you in the first place, which is what the Court addresses in 21 22 the unconstitutional conditions line of cases. 23 In this situation here, where the State is 24 saying by fiat, you are subject to a criminal penalty,

affirmative criminal penalty, for -- for asserting a

25

- 1 constitutional right.
- In the case that you are hypothesizing --
- JUSTICE KENNEDY: Well, I think the
- 4 conditions are just different. I -- I don't think that
- 5 analytically -- analytically it's a -- it's a different
- 6 proposition.
- 7 MR. ROTHFELD: But I -- I have to disagree
- 8 with that, Your Honor, for this reason: I -- I think
- 9 that in the unconstitutional conditions line of cases,
- 10 what the Court has said is the State has given someone a
- 11 benefit that it did not have to give in the first place.
- 12 And that all the State is doing when it takes that
- 13 benefit away is saying you're back in the position that
- 14 you were to begin with. There is no sort of direct
- 15 penalty that's attached to what the individual is doing.
- And the Court in those cases has said, we
- 17 will look to see the practical effect of the combination
- 18 of the benefit and the condition to see whether or not
- 19 the State in -- in reality is trying to do indirectly
- 20 what it could not do directly, that being the -- the
- 21 suppression of the constitutional right. And so in
- 22 those cases, the Court will look to see is -- what is
- 23 it, agree with the connection between the benefit and
- 24 the condition? And it will look to see the degree of
- 25 coercion that the -- the State's manipulation of the

- 1 benefit and condition imposes on the individual to
- 2 surrender a constitutional right.
- But as the Court -- the Court has made very
- 4 clear in this entire line of cases what it's trying to
- 5 do is figure out, is the State trying to do indirectly
- 6 something that it could not do directly, which is
- 7 abdicate a constitutional right?
- JUSTICE ALITO: One way --
- 9 JUSTICE KAGAN: This --
- 10 JUSTICE ALITO: One way of looking at what
- 11 the State is doing is not to criminalize the assertion
- of a constitutional right, but to criminalize reneging
- 13 on a bargain. And the bargain was, we give you a
- 14 license to drive, and in exchange for that, you consent
- 15 to a -- to a blood-alcohol test under certain
- 16 circumstances. And if you renege on that bargain, then
- 17 that's what's criminalized. Why isn't that a better way
- 18 of looking at this?
- 19 MR. ROTHFELD: I -- I think it -- to look at
- 20 it that way, I think you're sort of in -- in the world
- 21 of consent. In this case, at least, there is no
- 22 suggestion that consent of that sort was present because
- 23 in this case, there -- there is no reason to believe
- 24 that the defendants had any idea that they were agreeing
- 25 to the bargain that -- that you -- you described.

- 1 JUSTICE KENNEDY: Well, under Justice
- 2 Alito's hypothetical, suppose if for every driver's
- 3 license you had to sign a consent form, I consent to
- 4 take a Breathalyzer test in the event the officer has
- 5 grounds to require it.
- 6 MR. ROTHFELD: Well, let me answer that
- 7 question in two parts, Your Honor. First, as to what's
- 8 going on in this case, where there is nothing like that
- 9 on -- on the form, what's happening here, the way that
- 10 these statutes operate, if you drive on the roads in
- 11 North Dakota or Minnesota, you are automatically and
- 12 irrevocably subject to the State's --
- JUSTICE KENNEDY: I'm testing Justice
- 14 Alito's question. Suppose there is real consent. Is
- 15 that --
- 16 MR. ROTHFELD: Well, I -- then -- then the
- 17 analysis would be -- not the analysis in this case,
- 18 but -- but a consent analysis --
- 19 JUSTICE KENNEDY: I mean, it's -- it's real
- 20 in that everybody had to sign this form that they don't
- 21 --
- MR. ROTHFELD: I'm -- my --
- 23 JUSTICE SOTOMAYOR: I'm assuming they're
- 24 going to stop everybody at the border. So someone who
- 25 isn't from that particular State who hasn't signed

- 1 anything is still subject to the same criminal
- 2 penalties.
- JUSTICE KENNEDY: Well, that's my next
- 4 question, but let's just talk about just the State --
- 5 the State.
- 6 MR. ROTHFELD: And, Justice Sotomayor, that,
- 7 in fact, is the reality of this State.
- JUSTICE SOTOMAYOR: I know.
- 9 MR. ROTHFELD: But -- but I -- I think, as I
- 10 say, the analysis there would be not the analysis in
- 11 this case, but a consent analysis under the Schneckloth
- 12 line of cases. And I think they're -- it would be the
- 13 State's obligation to show on the totality of the
- 14 circumstances that the consent to permit the search and,
- 15 therefore, to subject yourself to the conditions is --
- 16 is truly voluntary, that it's the product of the
- 17 defendant's choice, that it was not the product of
- 18 coercion --
- JUSTICE KENNEDY: You know, that especially
- 20 in North Dakota and sparsely populated States, you have
- 21 to drive in order to -- so we know that consent is -- is
- 22 fictional in that sense. But suppose that it was
- 23 voluntary and that it was explained and so forth and
- 24 the -- and the --
- 25 MR. ROTHFELD: But -- but -- I think --

- 1 JUSTICE KENNEDY: -- and the drivers sign
- 2 it. It still seems to me you'd -- you'd have an
- 3 argument that it's -- it's coerced.
- 4 MR. ROTHFELD: I think that's right. I
- 5 think, as I say, the analysis would be a consent
- 6 analysis under Schneckloth. One of the key points of
- 7 that is coercion, and I would think that if someone is
- 8 told, you cannot drive, particularly in a rural State
- 9 like North Dakota, and probably anywhere, but certainly
- 10 there, something which is absolutely essential to daily
- 11 life, to going to your job --
- 12 CHIEF JUSTICE ROBERTS: So that would be
- 13 grounded in what provision in the Constitution?
- MR. ROTHFELD: That would be grounded in the
- 15 Fourth Amendment, because the -- the --
- 16 CHIEF JUSTICE ROBERTS: No, the -- the right
- 17 people have to drive. I thought you were just
- 18 postulating something saying -- I mean you're saying the
- 19 States could not take away that right.
- 20 MR. ROTHFELD: No, no, no. I'm -- I
- 21 apologize, Your Honor. That's not what I meant to say.
- 22 What I'm saying is, if -- if the submission, as Justice
- 23 Kennedy hypothesizes, is people are told and actually
- 24 are aware that they are being told that if they drive
- 25 they are consenting to be searched, that they're

- 1 consenting to submit to the chemical test, I think
- 2 whether the State can execute on that depends on whether
- 3 or not there is consent.
- 4 CHIEF JUSTICE ROBERTS: Well, no. But I
- 5 thought you said, well, of course there's coercion
- 6 because you can't survive in North Dakota without a car,
- 7 which I'm happy to postulate, but -- but what is -- what
- 8 is the basis for that -- that right?
- 9 MR. ROTHFELD: I -- I think that's not a --
- 10 not a right that's granted in the Constitution. What --
- 11 what's -- the relevance of that is that there would be
- 12 coercion, we think, within the meaning of Schneckloth,
- 13 within the meaning of this Court's Fourth Amendment
- 14 coercion, you know, voluntary consent.
- 15 CHIEF JUSTICE ROBERTS: So -- so for
- 16 purposes of analyzing this case, we have to assume that
- 17 States could prohibit people from driving, period.
- 18 MR. ROTHFELD: I think that that's right.
- 19 CHIEF JUSTICE ROBERTS: Okay. Now, as far
- 20 as the border goes, now when it's -- I understand
- 21 stopping people at the border. But what if there's a
- 22 sign at the border that says anyone who uses the State
- 23 roads consents to, you know, blood alcohol testing if
- 24 they're -- they're pulled over?
- 25 MR. ROTHFELD: Again, that would -- that

- 1 would not be this case, because in this case there is no
- 2 suggestion that these defendants had any idea that these
- 3 statutes existed, let alone that they were voluntarily
- 4 surrendering their right to assert the Fourth Amendment.
- 5 But in the hypothetical that you suggest, I
- 6 think it would be a difficult case for the State to
- 7 make, because the State's obligation would have to be to
- 8 carry the burden of showing that the defendant actually
- 9 voluntarily surrendered the right to -- to resist --
- 10 JUSTICE SOTOMAYOR: Is it true that the
- 11 State could prohibit driving altogether without a
- 12 reason?
- MR. ROTHFELD: Well, I -- I sort of conceded
- 14 that to the Chief Justice. That's not an issue in our
- 15 case. I'm not sure whether that is true. And if the
- 16 State could not do that, then that makes their case even
- 17 weaker, because in that -- they could not then condition
- 18 -- they would not have a -- have a benefit that they
- 19 could withdraw.
- JUSTICE ALITO: You mean --
- 21 CHIEF JUSTICE ROBERTS: I suppose the reason
- 22 would be that the issue we're talking about, all the
- 23 traffic deaths, right? I mean, if -- I mean, obviously
- 24 it's not a realistic contention, but that's -- a lot of
- 25 the hypotheticals aren't. I'm trying to get to the

- 1 basis of, it seems to me that the flexibility that a
- 2 State has in this situation depends upon what rights the
- 3 motorist has.
- 4 And I understand the Fourth Amendment
- 5 argument, but it does seem to me that if you're making
- 6 an unconstitutional-conditions argument, it is pertinent
- 7 to determine what authority the State has in any event.
- 8 MR. ROTHFELD: That's right. But let me --
- 9 let me be very clear. I think that there are two points
- 10 that are crucial. One is that we are not making an
- 11 unconstitutional-conditions argument. We are saying
- 12 what the State is doing here is a -- is a direct
- 13 assertion of -- direct imposition of criminal penalties
- 14 on people who assert their Fourth Amendment rights.
- 15 This is nothing to do with a condition because, as I
- 16 say, these -- these defendants are not shown to have
- 17 been aware that they were subject to a condition at all.
- 18 JUSTICE ALITO: But we're interested in --
- 19 in other possibilities. And so if you assume that a
- 20 State can condition the -- the right to -- the ability
- 21 to drive on the State's roads -- and let's assume this
- 22 is not somebody who is crossing the border. Assume a
- 23 State can condition the -- the ability to drive on a
- 24 State's roads on consenting to a blood-alcohol test,
- 25 perhaps under certain circumstances. Let's say this is

- 1 done in writing at the time when the person applies for
- 2 the license, so it's not -- it's not just implied.
- Why does that -- what is different about
- 4 that situation from a number of other situations that I
- 5 can think of? For example, conditioning a -- a license
- 6 to operate an interstate passenger train on submitting
- 7 to a blood-alcohol test in the event of reasonable
- 8 suspicion. The person is operating the -- the train
- 9 under the influence of -- of alcohol, or the same thing
- 10 with someone who is operating aircraft.
- Or suppose there were a law that said that
- 12 if you want to enter certain government buildings, such
- 13 as this building, the -- the condition of entering is
- 14 consenting to a search, and you have to sign something,
- 15 you have to go through the magnetometer. And then if a
- 16 person got through that, and there was reasonable
- 17 suspicion that the person had smuggled in some kind of a
- 18 weapon, the person would be subjected to a search. What
- 19 would be the difference between that situation and this
- 20 situation?
- 21 MR. ROTHFELD: I think there would be a
- 22 number of -- of distinctions. One would be, I think
- 23 that's in at least some of the hypotheticals that --
- 24 that you offer, the train hypothetical, for example,
- 25 that's the Skinner case. There is a special-needs

- 1 exception to the warrant requirement applies. And so
- 2 there is no ability, no -- on the part of the individual
- 3 to resist the search. I mean, there is no -- no
- 4 warrantless -- there's no requirement for a warrant in
- 5 the first place.
- I think entering the government building
- 7 would probably --
- JUSTICE SOTOMAYOR: In those cases, don't
- 9 you just lose the benefit? You don't come into the
- 10 building.
- 11 MR. ROTHFELD: That -- that's correct.
- 12 JUSTICE SOTOMAYOR: You lose your job.
- MR. ROTHFELD: Well, again, let's -- let's
- 14 be -- be clear on -- on sort of what the doctrine is. I
- 15 think in the Skinner situation, I mean, there simply is
- 16 no Fourth Amendment right. So we're -- we're not
- 17 asserting the benefits and conditions world, we're
- 18 simply saying you have no -- no right to resist the
- 19 search. I think that's true entering the building as
- 20 well. I think, otherwise --
- JUSTICE KENNEDY: Well, but if -- if you say
- 22 that, and I -- and I recognize that there's some
- 23 circularity in -- in both positions here. But you say,
- 24 well, in Skinner there was no constitutional right
- 25 because we could take the constitutional right away.

- 1 Well, that's exactly what the government is going to
- 2 argue.
- 3 MR. ROTHFELD: But I --
- 4 JUSTICE KENNEDY: So it doesn't seem to me
- 5 to help us.
- 6 MR. ROTHFELD: I -- again, I -- I think I --
- 7 I would look at it differently, Your Honor. I think
- 8 that what's happening in a case like Skinner is the
- 9 Court is addressing the substantive scope of the Fourth
- 10 Amendment. It's saying that in the circumstances of this
- 11 search, is there a requirement for a warrant, because --
- 12 and as --
- JUSTICE KENNEDY: Well, we would say,
- 14 suppose we said this is like Skinner. If the Chief
- 15 Justice asked about statistics, suppose there was a
- 16 compelling showing that there was a measurable increase
- 17 in traffic fatalities. If this was not in force, we
- 18 would say this is a special condition, and therefore you
- 19 must consent. And the bottom line is -- and that means
- 20 there is no constitutional right because we just said
- 21 there's no constitutional right.
- MR. ROTHFELD: Well, I -- that, I think,
- 23 Your Honor, would be creating a new exception to the
- 24 Fourth Amendment, and it's not a certain-conditions
- 25 analysis. But -- but it's an important point, so let me

- 1 go back to this.
- I think what was happening in Skinner is the
- 3 Court -- and that whole line of cases, Skinner and
- 4 Vernonia and Von Raab -- the Court is saying we're
- 5 looking at the circumstances that an individual's right
- 6 to privacy, the -- whether or not there is discretion on
- 7 the part of the law enforcement officer to decide
- 8 whether or not to execute the search, all those things
- 9 go into special needs. And the Court says in these
- 10 special-needs situations, there is no Fourth Amendment
- 11 -- applying the ordinary Fourth Amendment principles,
- 12 there is no Fourth Amendment entitlement --
- JUSTICE KENNEDY: Maybe -- maybe I
- 14 misunderstood, but I thought that was the whole thrust
- of Justice Alito's question. Why can't we say it's a
- 16 special needs? Let's assume the statistics are
- 17 compelling.
- 18 MR. ROTHFELD: But I -- I think that it's --
- 19 I think it's --
- JUSTICE KENNEDY: And when we talk about --
- 21 talk about innocent -- innocent lives, just as we were
- 22 in Skinner.
- 23 MR. ROTHFELD: I think -- I think that the
- 24 analysis there is, I mean, do we look -- we look to the
- 25 basic Fourth Amendment's characteristics that go into

- 1 whether a search is required. In McNeely, I mean, the
- 2 Court essentially addressed that very question. The
- 3 Court addressed the argument that the nation's impaired
- 4 driving problem is so severe, so compelling, that we can
- 5 disregard the warrant requirement, and the Court
- 6 rejected that. And in fact, no member of the Court
- 7 accepted that as principle in McNeely.
- 8 CHIEF JUSTICE ROBERTS: Well, I'm not sure
- 9 that was the -- I'm not sure that's different in this
- 10 case. I mean, in the -- in the railroad case, I think
- 11 what we're saying is that the need for safe
- 12 transportation on the trains to protect the innocent
- 13 people there is -- is compelling enough that -- that it
- 14 falls within the special-needs exception. And I'm --
- 15 again, I'm not -- not sure why that analysis wouldn't
- 16 apply here.
- I -- I don't know. I suspect more people
- 18 die from drunk driving accidents than from train
- 19 accidents, and so the special need would seem to be just
- 20 as -- as compelling.
- 21 MR. ROTHFELD: But I think that that was not
- 22 the rationale in Skinner, certainly not the entire
- 23 rationale. I think that the principal reason for saying
- 24 there was no warrant requirement there. And the Court
- 25 said not just that there was no warrant requirement but

- 1 that there was no probable cause requirement; that there
- 2 could be a search without suspicion at all. No one is
- 3 suggesting that that's appropriate here.
- I think that the reason the Court came to
- 5 that conclusion, both in Skinner and Von Raab and
- 6 Vernonia and that entire line of cases, is kind of the
- 7 whole combination of characteristics that there was no
- 8 discretion, as I said, on the part of the law
- 9 enforcement officer to decide who to search, that --
- 10 that there were a variety of things that had sort of
- 11 nothing to do with the ordinary criminal process. These
- 12 were not criminal investigations at all.
- 13 And the Court has said time and again that
- 14 in the ordinary law enforcement circumstance where a
- 15 search is being conducted, that a warrant is required.
- 16 That is the presumption unless --
- JUSTICE BREYER: The presumption -- but
- 18 there are many ways of analyzing this case, so let me
- 19 try to get you to focus on one that doesn't have to do
- 20 with consent or any of these differences that you --
- 21 many of them that you've been discussing.
- 22 One way to analyze it is you just ask: Is
- 23 it -- there is no such thing as an exception to the
- 24 Fourth Amendment. The question is whether the Fourth
- 25 Amendment requires a warrant in these circumstances, and

- 1 it seems to me if it does, then you win. And if it
- 2 doesn't, then the State has considerable freedom. It
- 3 couldn't boil people in oil, but it might be able to do
- 4 this. All right. So that's how -- what I'm thinking.
- 5 Now, the question is --
- 6 MR. ROTHFELD: It --
- JUSTICE BREYER: And I don't find this very
- 8 much in the briefs, and it surprises me. That's what I
- 9 want you to address. Why -- why isn't there a big
- 10 difference between a blood test and a Breathalyzer? I
- 11 mean, look, I look at a Breathalyzer; it's a little box
- 12 the size of a cell phone. It has a little straw on the
- 13 end, and you breathe into it. And what you breathe into
- 14 it is carbon dioxide, which is going to go into the
- 15 environment anyway; you're not going to keep it. And
- 16 moreover, it takes place quickly, so the evidence hasn't
- 17 disappeared. A blood test, you have to go somewhere
- 18 else. There is risk involved. Time elapses, so you
- 19 lose some of the evidence. And it's painful in some
- 20 instances.
- So, I immediately think, isn't there a
- 22 difference? So encapsulated in what I'm saying is what
- 23 is wrong with a Breathalyzer test when it can save lots
- 24 of lives and is given to those people where there is
- 25 probable cause, I take it, or at least reasonable

- 1 suspicion to think they're drunk. It'll clear the
- 2 innocent; it'll inculpate the guilty, very little
- 3 interference. But a blood test, I mean, that might be a
- 4 different thing.
- 5 Okay. I'd appreciate what your response is
- 6 to that line of thought.
- 7 MR. ROTHFELD: And I will do that. I will
- 8 say to begin, I think that your prefatory statement is
- 9 quite correct that if a warrant is required here, we
- 10 win. If a warrant is not required, then the State has
- 11 considerably more leeway in what it can do.
- 12 On the breath test, breath test is a
- 13 significant intrusion on personal integrity. As the
- 14 Court said in Skinner, the -- first of all, there is no
- 15 question that the breath test is a search in the Fourth
- 16 Amendment -- meaning of the Fourth Amendment. That's
- 17 conceded by -- by my friends on the other side. And the
- 18 Court's presumption has been that when there is a search
- in a law enforcement proceeding, a warrant is going to
- 20 be required unless one of the regular exceptions to the
- 21 warrant requirement applies there.
- 22 And I think it is conceded by the
- 23 United States and North Dakota that there is no so -- no
- 24 such exception here. And so --
- JUSTICE KAGAN: Well, why can't we say that

- 1 with respect to a breath test that this is a search
- 2 incident to arrest?
- 3 MR. ROTHFELD: I think that it's not a
- 4 search incident to arrest for the reasons that were
- 5 stated by the dissenting opinion in -- in the Bernard
- 6 case by Justices Stras and Page of the Minnesota Supreme
- 7 Court, which is, the court has made very, very clear
- 8 consistently from Chimel on through Riley most recently
- 9 that search incident to arrest turns on the existence of
- 10 one of two considerations, either the search is
- 11 necessary to preserve officer safety, or to preserve
- 12 evidence.
- 13 JUSTICE KAGAN: Well, I think that this
- 14 would be based on the notion that it's necessary to
- 15 preserve evidence, plus the notion which Justice Breyer
- 16 suggested that this is about as uninvasive as a search
- 17 can possibly be. And so that given those two things
- 18 together, that it is useful to preserve evidence and
- 19 that it is a extremely uninvasive search, that we can
- 20 assimilate it into the search-incident-to-arrest
- 21 doctrine.
- MR. ROTHFELD: Well, let me answer both of
- 23 those points. On -- on the preservation of evidence,
- 24 the evidence that's being tested here is the
- 25 blood-alcohol level, so alcohol level in the blood. And

- 1 they're simply using breath as a means of doing that.
- 2 As to that, breath and blood are identical. And so, as
- 3 the Court -- the Court addressed this in McNeely.
- 4 JUSTICE KAGAN: Yes, but there's something
- 5 very different in the level of invasion, and certainly
- 6 it's appropriate to look at the invasiveness of a search
- 7 when deciding whether to do a search incident to arrest.
- 8 I mean, if that weren't true, we wouldn't have talked
- 9 about how much you could get off of a cell phone in
- 10 Riley. If that weren't true, we would allow people to
- 11 do body cavity searches when they do search incidents to
- 12 arrest.
- 13 So it seems to me that the Court can look at
- 14 the level of invasion incident to a search when deciding
- 15 whether a particular search comes within the
- 16 search-incident-to-arrest doctrine, and that that might
- 17 be a way of separating out this category of cases from
- 18 the ones that we were talking about in McNeely.
- 19 MR. ROTHFELD: Well, let me say two things
- 20 about that. First, our sense is that a breath test is
- 21 in fact a significant intrusion on personal integrity
- 22 for the reasons the Court suggested in the Skinner case.
- 23 When one takes one of these Breathalyzer tests, I mean,
- 24 it is not, Justice Breyer, simply that you're exhaling
- 25 in the ordinary way and carbon dioxide is dissipated

- 1 into --
- JUSTICE BREYER: I didn't say ordinary way.
- 3 I said you blow hard into a little straw-like thing
- 4 that's connected with what looks like a cell phone. So
- 5 using the word "significant" or not doesn't help me.
- 6 MR. ROTHFELD: Well --
- 7 JUSTICE BREYER: I mean, it is what it is.
- 8 MR. ROTHFELD: It's --
- 9 JUSTICE BREYER: And that -- that -- the
- 10 question is why it is so intrusive that the Constitution
- 11 insists on a warrant where that insistence could
- 12 undermine in many cases the evidence that you are
- 13 looking for? Now, that's -- that's a question of
- 14 several factors. And it doesn't -- just doesn't help me
- 15 to say significant or not significant. That seems to me
- 16 the question, not the answer.
- 17 MR. ROTHFELD: Well, as to why we think it
- 18 is -- why we think it is significant as a personal
- 19 matter, when one takes a Breathalyzer test of this kind,
- 20 a tube is inserted into the person's mouth. You have to
- 21 exhale continuously for an extensive period of time.
- 22 Could be as many as 20 or 25 seconds. And the point of
- 23 it is to expel what the Court has characterized in
- 24 Skinner as deep-lung air. It's --
- 25 JUSTICE BREYER: What does that have to do

- 1 with it? I mean, after all, if in fact the person's
- 2 eyes turn bloodshot when every time he drank four
- 3 bottles of whiskey, you could look at the his eyes, and
- 4 that wouldn't be intrusive at all. I mean, what you're
- 5 looking for doesn't have much to do with the intrusion.
- 6 It's the way you're looking for it that's the problem.
- 7 That's the problem. It's not that you happen to want to
- 8 know it for a particular reason.
- 9 MR. ROTHFELD: You're inserting a tube into
- 10 a person's mouth to get them to expel something from
- 11 deep within their body so that it can be tested by the
- 12 government. And my --
- 13 JUSTICE SOTOMAYOR: Excuse me. I know we've
- 14 assumed that it's only evidentiary, but in my
- 15 experience, police, when they do the road test, do it
- 16 because they want to confirm that you are in fact drunk.
- 17 Before they take you in and take you off the road,
- 18 they're doing this test as part of the probable cause
- 19 evaluation: Is there enough probable cause to bring you
- 20 in? There may be, independent of it, but sometimes the
- 21 breath test exonerates people and they go on their merry
- 22 way.
- 23 So why are we thinking that it is only
- 24 evidentiary? I do think the blood test is, by the way.
- Once you've arrested someone, you've decided to take

- 1 them off the road, and the road is now safe from that
- 2 person. But --
- 3 MR. ROTHFELD: And that is true with a
- 4 Breathalyzer, too. We're talking here not about
- 5 preliminary field sobriety screens; we're talking about
- 6 people who have been arrested or as to whom there is
- 7 probable cause to believe that they are -- have been
- 8 driving while intoxicated.
- 9 JUSTICE SOTOMAYOR: As I said, there's
- 10 always -- there's probable cause, and there's probable
- 11 cause.
- MR. ROTHFELD: But these --
- JUSTICE SOTOMAYOR: I'm meaning why can't we
- 14 view it as just part of the necessity of the -- of the
- 15 stop and suspicion of the stop?
- 16 MR. ROTHFELD: Because I think again the --
- 17 the tests we're talking about here, the -- under the
- 18 laws of both North Dakota and Minnesota, the officer has
- 19 the right to give --
- JUSTICE BREYER: The right. So what is the
- 21 percent of tests of Breathalyzers that is given at -- by
- 22 the car? And under what -- and what percent of
- 23 Breathalyzers is given after the person has been
- 24 arrested and moved to jail or the equivalent?
- 25 MR. ROTHFELD: Well, there -- as I said,

- 1 they're field sobriety tests. I think that's given in
- 2 practically every case as an initial screen.
- JUSTICE BREYER: I'm saying what percent is
- 4 which? Okay? I'm asking because I'm curious and think
- 5 that might be relevant. You may not know. So if you
- 6 don't know, say you don't know.
- 7 MR. ROTHFELD: I don't know, Your Honor. I
- 8 think that the answer to that question, how many people
- 9 who are stopped in a preliminary way are then arrested
- 10 for suspicion of driving while impaired, and I'm not
- 11 sure that there are statistics that anyone has that are
- 12 available.
- 13 JUSTICE ALITO: Suppose the Breathalyzer
- 14 test was improved, there's better technology. So let's
- 15 suppose that all that's required is to put the
- 16 Breathalyzer a couple of inch -- an inch from the
- 17 person's mouth and wait for the person to breathe, and
- 18 that would be sufficient to measure blood alcohol.
- 19 That -- would you say that's a search?
- 20 MR. ROTHFELD: I think that might not be a
- 21 search. I think that would be a very different
- 22 situation.
- 23 JUSTICE ALITO: All right. So if you
- 24 compare that with what -- what has to be done here, what
- 25 is the big -- what is the big difference between those?

- 1 That you have to put a straw in your mouth?
- 2 MR. ROTHFELD: Well, I would think, Your
- 3 Honor, that most people -- maybe this is just me, but my
- 4 suspicion would be that if presented with the
- 5 possibility of either inserting something into your
- 6 mouth and expelling something from deep within your body
- 7 to be tested by the government, people will find that
- 8 more intrusive than having an officer look in their
- 9 backpack. I think --
- 10 JUSTICE ALITO: It doesn't seem -- it
- 11 doesn't seem realistic. The reason why people don't
- want to submit to a blood-alcohol test is that they
- don't want their blood alcohol measured. It's not that
- 14 they object so much to blowing into a straw. Do you
- 15 disagree with that?
- 16 MR. ROTHFELD: Well, I -- I think maybe I
- do, Your Honor. Obviously people don't want to have --
- 18 people who are stopped on the road don't want to be
- 19 tested in any respect. There's no question about that.
- 20 CHIEF JUSTICE ROBERTS: Well, that's not
- 21 true. If you're not drunk, you'd be happy to be tested,
- 22 right?
- 23 MR. ROTHFELD: Well, I think -- I think
- 24 that's an intrusion, too. And maybe that -- that
- 25 ultimately, you would be happy to be tested and let on

- 1 your way.
- 2 JUSTICE BREYER: It's an intrusion when you
- 3 pat down someone having probable cause to believe he's
- 4 committing a crime, and you pat him down, which is the
- 5 worst intrusion, I would guess. Pat-down is a much more
- 6 intrusive form of search than saying would you blow into
- 7 a straw.
- 8 MR. ROTHFELD: Well, I --
- 9 JUSTICE BREYER: But we allow it.
- 10 MR. ROTHFELD: Let me, again, sort of offer
- 11 two points on that. One -- one is, the States, in their
- 12 treatment of blood and breath tests, as the Court
- described in McNeely, almost uniformly treat the breath
- 14 tests and blood tests identically. And as the Court
- 15 suggested --
- JUSTICE BREYER: Why? That's -- that's
- 17 really my unknown question: Why. Why? That's why I
- 18 started with that, because I really don't know the
- 19 answer.
- 20 MR. ROTHFELD: And -- and I think the
- 21 answer, Your Honor, is that people understand the breath
- 22 test to be -- it's designed to obtain the same evidence,
- 23 literally -- exactly the same evidence as the blood
- 24 test. And why, in response to Justice Alito's
- 25 question --

- 1 JUSTICE KAGAN: But that's, I quess --
- 2 please, go ahead.
- 3 MR. ROTHFELD: But I -- I think that you
- 4 were concerned about the dissipation of this evidence.
- 5 I think as to the blood and the breath test, it's --
- 6 it's exactly the same.
- JUSTICE KAGAN: Yes, you're right that it's
- 8 designed to get at the same evidence, and you're right
- 9 that the dissipation of the evidence works in exactly
- 10 the same way. But you're suggesting that we should
- 11 close our eyes to the fact that there's a very
- 12 significant difference in the degree of invasiveness.
- 13 You know, even assuming that both of these are searches,
- 14 which I have to say, you know, I think that that's --
- 15 we've -- we've held that, and so blowing is a search,
- 16 there's no question about that, but there are searches,
- 17 and then, again, there are searches. There are more
- 18 invasive searches and less invasive searches. And I
- 19 guess my intuitions are that that's an important
- 20 difference when we think about these questions.
- 21 MR. ROTHFELD: Well, as to the nature of the
- 22 breath test. And, again, I've been addressing this
- 23 and -- and I'm not sure how much more there is to say
- 24 about it, but I -- but I think that the reality is when
- 25 a foreign object is inserted into a person's body and

- 1 they are asked to expel something from deep within their
- 2 body to be tested by the government, that sort of, on
- 3 the face of it, is an intrusive proposition, something
- 4 that most people regard as -- as the Court suggested in
- 5 Skinner -- a significant invasion of their personal
- 6 integrity.
- 7 JUSTICE GINSBURG: What about the standard
- 8 sobriety tests? I take it you're not challenging a
- 9 police officer said, walk a straight line.
- 10 MR. ROTHFELD: That's -- that's right. I --
- 11 I think that would not certainly -- certainly would not
- 12 be a search. I doubt it would be a seizure. So I think
- 13 -- I think that that's correct.
- JUSTICE GINSBURG: Even though it's
- involuntarily, the person doesn't want to do it?
- 16 MR. ROTHFELD: If it's not a search, we're
- 17 not concerned with Fourth Amendment limitations.
- 18 CHIEF JUSTICE ROBERTS: So --
- 19 MR. ROTHFELD: It -- it may be a seizure
- 20 and -- and I -- that's something we have not analyzed or
- 21 thought about, and we certainly are not challenging it
- 22 here.
- 23 JUSTICE GINSBURG: But it is -- it is a
- 24 seizure if you say to a person, now you walk a straight
- 25 line, and that person is in the control of the police

- 1 officer at the time.
- 2 MR. ROTHFELD: I think these are almost all
- 3 voluntary. The officer asks, would you walk a straight
- 4 line? People do it or attempt to do it. So if that's
- 5 the case, certainly there can be no Fourth Amendment
- 6 problem.
- 7 So -- but -- but those are not -- as I say,
- 8 they are not challenged here. I think they present a
- 9 different -- an entirely different set of issues.
- 10 CHIEF JUSTICE ROBERTS: I quess, for some --
- MR. ROTHFELD: I'm sorry, Your Honor.
- 12 CHIEF JUSTICE ROBERTS: No. Go ahead.
- 13 MR. ROTHFELD: Just to return to Justice
- 14 Kagan's point, I think in addition to the particular
- 15 characteristics of the breath test, which we do think
- 16 are personally intrusive, I think it is the fact that
- 17 the Court has always, whenever it has confronted a
- 18 search -- and there is no question that these are
- 19 searches -- in an ordinary law enforcement
- 20 investigation, not in the special needs kind of, sort of
- 21 general investigation, the Court has said there must be
- 22 a warrant unless one of the recognized exceptions apply.
- 23 And the recognized exceptions, I think, are
- 24 substantially conceded by the other side, do not apply
- 25 here. So it would be, I think, a novelty.

- 1 JUSTICE KAGAN: Well -- but I quess the
- 2 question that I asked -- I mean, I agree with you that
- 3 you do need a recognized exception, and that we should
- 4 not feel good about making up new exceptions
- 5 willy-nilly.
- The question is, why isn't this a search
- 7 incident to arrest given the various aspects that I've
- 8 mentioned, the fact that the evidence does dissipate
- 9 over time, that getting a warrant might interfere with
- 10 that, and that it's -- relatively uninvasive.
- MR. ROTHFELD: Right. If I may answer that
- 12 question, Your Honor, and then sit down?
- 13 CHIEF JUSTICE ROBERTS: Sure.
- 14 MR. ROTHFELD: I think -- for dissipation
- 15 for search-incident-to-arrest purposes, my understanding
- 16 of -- of that doctrine is, one is concerned with -- with
- 17 the suspect doing something affirmatively to get rid of
- 18 the evidence, flushing the evidence down the toilet.
- 19 That is the classic search-incident-to-arrest situation.
- 20 The Court in McNeely made very clear that we're not
- 21 dealing with that here. The alcohol, breath test, blood
- 22 test doesn't have to dissipate at a predictable level.
- 23 It's going to remain in the body to be tested later on.
- And so I don't think that justifies a search
- 25 incident -- shoehorning into the

- 1 search-incident-to-arrest doctrine. It's simply graded
- 2 from an entirely different category of threats to
- 3 evidence, as I understand it.
- 4 And if I may --
- 5 JUSTICE GINSBURG: Why isn't -- why isn't it
- 6 an affirmative effort to get rid of the evidence because
- 7 you know the longer the interval passes, the less likely
- 8 that the test is going to reveal a level that's over the
- 9 standard amount.
- 10 MR. ROTHFELD: Well -- but, I think, Your
- 11 Honor, for the evidence suggested in McNeely, which --
- 12 which says that there is nothing you can do, nothing
- 13 affirmative you can do to take this evidence and hide
- 14 it, it's going to be dissipated in a predictable way,
- 15 and it's not in our control to do it. And if the State
- 16 can test you quickly, and breath tests are -- can be
- 17 very quick, the State will be able to do -- obtain the
- 18 evidence. If the State gets a warrant, they can do
- 19 that, and that's what they should do.
- 20 If I may, Your Honor.
- 21 CHIEF JUSTICE ROBERTS: Thank you, Counsel.
- Mr. McCarthy.
- ORAL ARGUMENT OF THOMAS R. McCARTHY
- ON BEHALF OF THE RESPONDENTS
- 25 IN NOS. 14-1468 & 14-1507

- 1 MR. McCARTHY: Mr. Chief Justice, and may it
- 2 please the Court:
- 3 The North Dakota statute strikes a bargain
- 4 with individuals who wish to use the State's public
- 5 roads.
- 6 Conditioning their use thereon, on consent
- 7 to a blood-alcohol test, if arrested for drunk driving,
- 8 the Court has held that this is a valid bargain, and
- 9 that States may enforce it with the imposition of
- 10 significant consequences, including license revocation
- 11 and the use of test refusal as evidence in criminal
- 12 proceedings.
- 13 CHIEF JUSTICE ROBERTS: What about another
- 14 bargain, if people find that texting while driving is
- 15 becoming an increasing problem, and so when you get a
- 16 license, you're -- you give implied consent for the
- 17 officer to look at the texts or whatever they can look
- 18 at on your cell phone to make sure, you know, a minute
- 19 ago you were texting somebody while driving? Is --
- 20 would that be acceptable under your rationale?
- 21 MR. McCARTHY: I -- I think it's highly
- 22 doubtful, Your Honor. I think there's many differences
- 23 between that and what's going on here.
- 24 First of all, the interest here is -- is a
- 25 uniquely compelling interest?

- 1 CHIEF JUSTICE ROBERTS: Well, I assume. I
- 2 don't know what the statistics are going to say. It
- 3 wouldn't surprise me if there are at least as many
- 4 accidents caused by people texting while driving as
- 5 drinking while driving.
- 6 MR. McCARTHY: Even still, Your Honor, I
- 7 think this statute, it's -- given the history, given the
- 8 history here, it's a uniquely compelling interest. But
- 9 on top of that --
- 10 CHIEF JUSTICE ROBERTS: What do you mean
- 11 "the history"?
- MR. McCARTHY: The history of the State's
- 13 battle in combatting drunk driving.
- 14 CHIEF JUSTICE ROBERTS: Well, there's not
- 15 that much history for texting, because there haven't
- 16 been iPhones around.
- MR. McCARTHY: Certainly, Your Honor.
- Nonetheless, there's -- in these cases,
- 19 there's first, the search only comes up when the driver
- 20 has been arrested. So there is probable cause to
- 21 believe that this person was driving drunk.
- 22 CHIEF JUSTICE ROBERTS: I know. I don't --
- MR. McCARTHY: So this law is targeted very
- 24 tightly right there on the -- on the people that are
- 25 causing the problem.

- 1 CHIEF JUSTICE ROBERTS: I don't -- I don't
- 2 see that that's a difference with respect to my
- 3 hypothetical.
- 4 MR. McCARTHY: Well --
- 5 CHIEF JUSTICE ROBERTS: People swerve in the
- 6 road because they're texting just like they do when
- 7 they're -- you know, when they're intoxicated, and
- 8 they're stopped for doing that. And, you know, the
- 9 officer says, let me see your phone, as opposed to just
- 10 like let me see your breath -- let me test your breath.
- 11 Let me check the phone.
- MR. McCARTHY: Again, Your Honor, I think --
- 13 I think it is different because there is probable cause.
- 14 The officer has reason to believe the person has been
- 15 drinking and driving as opposed to --
- 16 CHIEF JUSTICE ROBERTS: What does it --
- 17 where does that probable cause come from?
- 18 MR. McCARTHY: It comes from the field
- 19 sobriety tests. It comes from doing --
- 20 CHIEF JUSTICE ROBERTS: He's got to do those
- 21 before the Breathalyzer?
- 22 MR. McCARTHY: Not necessarily. I suppose
- 23 an officer could do a preliminary -- the on-site
- 24 screening test, breath test before the sobriety test.
- 25 But, typically, what happens with --

- 1 JUSTICE KENNEDY: The car's been weaving.
- 2 The alcohol is smelling. His -- his speech is -- is
- 3 slurred. His eyes are red.
- 4 MR. McCARTHY: Yes. There's --
- 5 JUSTICE KENNEDY: This is -- this is
- 6 standard stuff.
- 7 MR. McCARTHY: Yes, this is all standard.
- 8 JUSTICE KENNEDY: So it's like the Chief
- 9 Justice's hypothetical of weaving on the road while
- 10 you're texting.
- MR. McCARTHY: Well, even -- even aside from
- 12 that, there's a whole separate set of -- the intrusion
- is much different. As the Court indicated most recently
- 14 in the -- in the cell phone case, that there is --
- 15 it's -- that's separate. It's one level over, and it's
- 16 much more intrusive to go into that, and there's not the
- 17 same interest with the dissipation of the evidence as
- 18 there is in the case of the drunk driving.
- Not only that, but what's happening here is
- 20 the States are really in a terrible bind. The situation
- 21 here, if -- if States are left only with administrative
- 22 penalties for refusal, then what happens is it creates a
- 23 loophole in the system that makes it very, very
- 24 difficult --
- 25 JUSTICE SOTOMAYOR: Well --

- 1 MR. McCARTHY: -- for this --
- JUSTICE SOTOMAYOR: -- you can get a
- 3 warrant.
- 4 I mean, you're not left with that. You
- 5 don't want the administrative expense of calling a
- 6 magistrate or setting up a system to get a warrant, but
- 7 it is a very powerful alternative. That's what we said
- 8 in McNeely.
- 9 So it's not that you don't have an out. The
- 10 issue for us is: Do we dispense with a very important
- 11 requirement in our law, that before you search --
- 12 particularly the inside of a person with a needle or in
- 13 an intrusive way, that you get a warrant? I'm -- I'm
- 14 not sure why you think you're left with nothing.
- MR. McCARTHY: Well, Your Honor, two things.
- 16 One, we think McNeely's helpful for us because what
- 17 the -- what the Court was concerned about there was
- 18 forced blood draws over the objection of the arrestee.
- 19 And those don't happen under this system.
- 20 And that's -- the second part of McNeely is
- 21 that McNeely pointed to these types of statutes and
- 22 said, these are alternatives that don't require forced
- 23 blood draws, that avoid the problem because they're --
- JUSTICE SOTOMAYOR: They were only talked
- about in civil consequences; suspend the license.

- 1 That's directly related to the condition that the
- 2 license is given. But I -- I -- criminal sanctions are
- 3 a very different thing. In scope and in effect. You're
- 4 putting someone in jail; you're not taking just their
- 5 license away.
- 6 MR. McCARTHY: Criminal penalties are
- 7 different; we don't dispute that. And that is really
- 8 just the essence of the question on the table here.
- 9 Given that the Court has already endorsed these types of
- 10 conditions being imposed on the privilege of driving and
- 11 has endorsed significant consequences being used as an
- 12 enforcement mechanism. So --
- 13 JUSTICE ALITO: Could you say something
- 14 about what the practical consequences of requiring a
- 15 warrant for every Breathalyzer would be in a State like
- 16 North Dakota? I -- when -- my picture of North Dakota
- 17 is that it's not like New York City. You don't have
- 18 night court going on all the time. And so how many of
- 19 these tests occur during some period of time, and how
- 20 many magistrates would you have on duty, let's say, at
- 21 2:00 o'clock in the morning to field a request for a
- 22 warrant?
- MR. McCARTHY: Well, I'll -- the first --
- 24 first part of my answer is that if a warrant was
- 25 required in every case, that would go well beyond what

- 1 the Fourth Amendment requires. Because even this --
- 2 even in McNeely the Court acknowledged that many cases
- 3 of warrant won't be required.
- But in North Dakota, Your Honor brings up an
- 5 interesting point. It's not that there are judges or
- 6 magistrates on -- on duty all the time in North Dakota.
- 7 In fact, they're considered what is known there as on
- 8 call. So they're not on duty, but they may be --
- 9 they're reachable somewhere, typically by phone. But it
- 10 often takes a while, especially in rural jurisdictions.
- JUSTICE BREYER: How long? What it says in
- 12 the ACDL brief is that in Wyoming it takes five minutes
- 13 and in Montana it takes 15 minutes. How long in North
- 14 Dakota?
- 15 MR. McCARTHY: In North Dakota, in the
- 16 larger jurisdictions where there's a little bit of a
- 17 quicker process where they use more telephonic warrants,
- 18 and the arresting officer can go directly to a
- 19 magistrate in those systems, my understanding is it
- 20 takes about a half an hour to hour. But in the smaller
- 21 jurisdictions where it's more rural, where it's
- 22 oftentimes harder to get somebody on the phone, and
- 23 there the process is different. The -- the officer has
- 24 to go through a prosecuting attorney first and then to a
- 25 magistrate.

- 1 JUSTICE KENNEDY: Why is it harder to get
- 2 somebody on the phone in rural -- than in a busy city?
- 3 MR. McCARTHY: I think a large --
- 4 JUSTICE KENNEDY: I think people in the
- 5 rural areas were sitting waiting for the phone to call.
- 6 (Laughter.)
- 7 MR. McCARTHY: Your Honor -- Your Honor, I
- 8 think in large part it's a lack of resources and
- 9 manpower. There's not as many people available to cover
- 10 all the times, and so --
- JUSTICE SOTOMAYOR: So that excuses you from
- 12 a constitutional requirement? We're now going to bend
- 13 the Fourth Amendment, which I always thought started on
- 14 the presumption that we favor warrants, we don't
- 15 disfavor them. But since many jurisdictions seem to
- 16 manage it, we give a pass to North Dakota because it
- 17 doesn't want to?
- 18 MR. McCARTHY: It's not that -- it's not
- 19 that North Dakota's asking for a pass here. There's a
- 20 couple things here. One again is that a warrant is not
- 21 required in every case.
- 22 The second thing is that the -- the
- 23 warrant --
- JUSTICE KAGAN: Mr. McCarthy, I think what
- 25 we're -- people are asking you is to try to get some

- 1 sense of the real world harms here. So let me ask you
- 2 to assume something.
- 3 Assume that you actually could put into
- 4 practice a system which got you a warrant in 10 or 15
- 5 minutes, which many States of a similar kind have done.
- 6 What then would be your interest in the -- in -- in the
- 7 rule that you're asking us for?
- 8 MR. McCARTHY: The -- the interest would be
- 9 almost the same, really, because -- and this is the
- 10 important part here -- is that the warrant -- the -- the
- 11 purpose of the warrant is to authorize a search over the
- 12 objection of the arrestee. But that's not happening
- 13 here.
- 14 The -- the State does not want to undertake
- 15 those searches because it's a public safety risk, not
- only to the officer and to the arrestee, but the medical
- 17 personnel would be in between them. And this is
- 18 something the Court acknowledged as legitimate --
- 19 JUSTICE SOTOMAYOR: If you --
- 20 JUSTICE BREYER: If --
- JUSTICE SOTOMAYOR: If you obstruct justice
- 22 by refusing to comply with the warrant, you can punish
- 23 someone for the obstructing justice, and you can get the
- 24 same outcome as putting them in jail for being drunk and
- 25 driving. So what is it that justifies doing away with

- 1 something as important as the Fourth Amendment warrant
- 2 requirement?
- 3 MR. McCARTHY: Again --
- 4 JUSTICE SOTOMAYOR: If you can do it in 15
- 5 minutes.
- 6 MR. McCARTHY: Again, it's not that the
- 7 State is trying to get rid of the warrant requirement.
- 8 I think it helpful if we -- to take --
- 9 JUSTICE SOTOMAYOR: No. What it's trying to
- 10 do is get evidence of someone -- this is a pure law
- 11 enforcement need. This has nothing to do, necessarily,
- 12 with the safety of the community because the person's
- 13 been taken off the road. And we presume that you can
- 14 suspend their license. So this is something more.
- MR. McCARTHY: Your Honor --
- JUSTICE SOTOMAYOR: This is --
- 17 MR. McCARTHY: I'm sorry. Your Honor, this
- 18 is different. This is something more. But it's not
- 19 about doing away with a warrant requirement. And I
- 20 respectfully disagree that -- that the suspension of a
- 21 license and the arrest of the person takes them off the
- 22 road and makes it not a public safety interest. It's
- 23 still very much a public safety interest, and it
- 24 requires some explanation here.
- 25 But the problem here is that the States

- 1 really can't effectively -- and North Dakota in
- 2 particular -- cannot enforce its drunk driving laws
- 3 without a penalty for refusal that actually has teeth --
- 4 JUSTICE KAGAN: No, but --
- 5 MR. McCARTHY: -- because the way it is --
- 6 JUSTICE KAGAN: But that's what we're
- 7 asking. Because if you could get a warrant easily in
- 8 every case, I mean, then I'm struggling to figure out
- 9 what your interest is in having the kind of law that you
- 10 have. So -- but maybe I'm just not understanding
- 11 something. So -- so it really is a question.
- 12 Suppose you could set up a system where
- 13 somebody could be reached within 10 or 15 minutes, and
- 14 they would, in almost all circumstances, give a warrant.
- 15 And in a couple, say, no, I don't think you've satisfied
- 16 the requirements, right? So -- and you could do that in
- 17 10 or 15 minutes. What would be the problem with just
- 18 relying on a system like that?
- MR. McCARTHY: Again, there's two -- there's
- 20 two problems. One is that the warrant's not required in
- 21 every case, but -- and so this would go beyond the
- 22 Fourth Amendment and put --
- 23 JUSTICE KAGAN: But I'm asking about your
- 24 practical needs, and then, you know, we'll figure out
- 25 like what is or what isn't consistent with the Fourth

- 1 Amendment. But your practical needs.
- 2 MR. McCARTHY: Again, the -- the other point
- 3 here is that the warrant -- all -- is -- the point of
- 4 the warrant is to authorize the search over the
- 5 objection. The State doesn't want to do that. And I
- 6 think it's -- to step back --
- 7 JUSTICE KENNEDY: I think it's not -- I did
- 8 not understand that answer. What we're struggling for
- 9 in the wake of our recent cases where we talk about
- 10 warrants, we find out that modern technology allows, in
- 11 some States, both sparsely populated and heavily
- 12 populated, to get a warrant in 15 minutes. And the --
- 13 the position the States are arguing here is that there
- 14 has to be an -- that a warrant is not necessary, it
- 15 takes too long. We're saying: Suppose it takes 15
- 16 minutes; what then?
- 17 MR. McCARTHY: Well --
- JUSTICE KENNEDY: You're asking for an
- 19 extraordinary exception here. You're asking for us to
- 20 make it a crime to exercise what many people think of as
- 21 a constitutional right. There is some circularity
- 22 there. And you could point to no case which allows
- 23 that.
- So we have to show that there is exceptions
- 25 -- there is a necessity for the exception, and you're

- 1 just not answering the question about whether or not, in
- 2 the wake of our recent decisions over the last three or
- 3 four years, warrants have been expedited in many cases,
- 4 and why; and if they have been, why that isn't an answer
- 5 to your argument.
- 6 MR. McCARTHY: Well, there's a -- there's a
- 7 couple reasons. One is to -- to require a warrant in
- 8 this situation, I think what actually required the Court
- 9 to -- it would essentially invalidate the statutes that
- 10 the Court upheld in Mackey and Neville. There was no
- 11 warrant required in those --
- 12 JUSTICE BREYER: We're making law. I don't
- 13 want -- none of us want an answer in terms of law. We
- 14 want to know a practical fact. The practical fact is,
- is it possible that you could get a warrant in 30
- 16 seconds? You have a button on the cell phone. It has a
- 17 big "W."
- 18 (Laughter.)
- 19 JUSTICE BREYER: The policeman presses it.
- 20 A voice comes on, and it says, what's the problem? You
- 21 explain it in 15 seconds, and they say, ah, I got it.
- 22 Okay. You got your warrant. Or there's something
- 23 unusual, and he says no. Okay?
- Now, if that were in front of us, it
- 25 wouldn't take me too long to decide this case because

- 1 I'd say why don't you use it? You might answer that's
- 2 ridiculous. It isn't 30 seconds; it can't be. It isn't
- 3 five minutes. It isn't 15, even, in most parts, and it
- 4 can't be without added expense. Or you could say it
- 5 doesn't make any difference and explain it. I think
- 6 you'd have a hard time with that one, but I want to know
- 7 what your answer is on the facts.
- MR. McCARTHY: On the facts, there is delay
- 9 in -- in -- some delay in getting a warrant, and that
- 10 does make a difference here.
- JUSTICE BREYER: Why does it make enough of
- 12 a difference?
- MR. McCARTHY: Well, there's a couple
- 14 reasons. But I want to step back here, because the
- 15 implication of a Fourth Amendment right is the start of
- 16 the analysis; it's not the end of the analysis. Because
- 17 we're in the unconstitutional-conditions context where
- 18 there is a bargain here. And the Court has always
- 19 allowed States to impose bargains -- to impose
- 20 conditions on the use of the public roads in this
- 21 manner. For nearly a hundred years the Court has
- 22 allowed this type of thing as a mechanism to impose
- 23 conditions.
- JUSTICE SOTOMAYOR: How long --
- 25 MR. McCARTHY: So it's really just the

- 1 criminal element that --
- JUSTICE SOTOMAYOR: All right --
- 3 MR. McCARTHY: -- makes it different --
- 4 JUSTICE KENNEDY: You're not answering the
- 5 question.
- JUSTICE ALITO: Do you know how many
- 7 Breathalyzer tests or blood tests are administered
- 8 during any period of time in North Dakota?
- 9 MR. McCARTHY: There's approximately 6,000
- of the two, and they're roughly 50/50 over the course of
- 11 about a year.
- 12 JUSTICE ALITO: 6,000 per year?
- MR. McCARTHY: Yes.
- 14 JUSTICE KAGAN: Could I ask you just a
- 15 different kind of just factual question, which -- how
- 16 many of these are done roadside, how many are taken to
- 17 the police station, when are people taken to a police
- 18 station? What is the practice? Sorry. I see your red
- 19 light.
- 20 CHIEF JUSTICE ROBERTS: Please answer.
- MR. McCARTHY: So there -- the only -- the
- 22 only test that's done on-site is the preliminary test
- 23 which is not admissible in a court. The blood tests are
- 24 done at a medical facility, either by a doctor or a
- 25 nurse. The breath tests are done at, usually, a police

station or a jail or someplace where they have the 1 2 chemical breath test. 3 Thank you. 4 CHIEF JUSTICE ROBERTS: Thank you, Counsel. 5 Ms. Keena. 6 ORAL ARGUMENT OF KATHRYN KEENA 7 ON BEHALF OF THE RESPONDENT IN NO. 14-1470 8 9 MS. KEENA: Mr. Chief Justice, and may it 10 please the Court: 11 I'd like to follow up on some of the 12 questions of the practicality of search warrants in 13 these situations. And having grown up 20 miles from the 14 North Dakota border and attending college in the 15 Fargo-Moorhead area, I'm very familiar with what the 16 realities are in the rural area. And yes, we -- we --17 it may be possible to get a search warrant in every case, but if that's what this Court is going to require, 18 in Minnesota, we are going to be doing warrants and 19 blood draws in every case. 20 21 And that is not what this Court wants. 22 JUSTICE BREYER: What -- why? 23 MS. KEENA: Because, why -- why would I now,

as a police officer, cause any more delay? Because

there is going to be a delay getting that search

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- 1 warrant. And why would I delay by taking someone to the
- 2 police department -- because that's where most of these
- 3 tests are being conducted in Minnesota and North Dakota;
- 4 they're not done on the side of the road. They're
- 5 taken --
- JUSTICE SOTOMAYOR: Blood and breath?
- 7 MS. KEENA: Breath, yes.
- JUSTICE SOTOMAYOR: Breath.
- 9 MS. KEENA: And breath.
- 10 JUSTICE SOTOMAYOR: Are they done --
- MS. KEENA: Blood -- blood, you have to go
- 12 to the hospital.
- 13 JUSTICE BREYER: Because I see -- I see
- 14 the -- the breath part is the part that sort of now gets
- 15 me. If you're taking them to the police station anyway
- 16 to do the breath test, and it just requires a phone call
- 17 to get the warrant, what's the problem?
- MS. KEENA: But -- but why bother? Because
- 19 now I've -- I've transported this person to the police
- 20 station, I then have to get a warrant, and now take
- 21 the --
- 22 JUSTICE BREYER: Phone on the way. Phone on
- 23 the way. You say --
- MS. KEENA: So -- so let's talk -- let's
- 25 talk about the rural aspects of Minnesota and North

- 1 Dakota. In a lot of these jurisdictions, there's only
- 2 one officer on duty. I grew up in a town of 2,000, 20
- 3 miles from the North Dakota border. There was only ever
- 4 one officer on duty, and that hasn't changed.
- 5 The other problem is there's not a hospital
- 6 located in every jurisdiction in Minnesota and North
- 7 Dakota. And, for example, in the town that I grew up
- 8 in, the nearest -- the nearest hospital would actually
- 9 be in Fargo, North Dakota. So now, where do I --
- 10 JUSTICE SOTOMAYOR: But you do the breath
- 11 test, then. You don't take them to --
- 12 MS. KEENA: I -- I --
- 13 JUSTICE SOTOMAYOR: -- do blood test.
- 14 That's the practical alternative. You have two tests,
- 15 bread -- breath test, blood test.
- MS. KEENA: Right.
- JUSTICE SOTOMAYOR: You can choose precinct
- 18 or hospital.
- MS. KEENA: If they choose to take the
- 20 breath test.
- 21 Now, what -- I'm not going to get a warrant
- 22 to take a breath test, because --
- JUSTICE BREYER: Why?
- JUSTICE SOTOMAYOR: Why?
- 25 MS. KEENA: I can't force somebody to blow

- 1 into the straw.
- 2 JUSTICE BREYER: Right. You can make it a
- 3 crime not to. That will force them. Okay. So --
- 4 MS. KEENA: That's --
- 5 JUSTICE BREYER: I knew -- that was somehow
- 6 missing in this argument. I think what people are
- 7 trying to figure out, at least me, is if -- first,
- 8 forget the blood test. The blood test is a separate
- 9 matter, in my mind. I'm thinking solely about the
- 10 breath test. Do you -- does the Constitution require
- 11 you to get a warrant before you administer the blood --
- 12 the breath test, other things being equal?
- MS. KEENA: And --
- 14 JUSTICE BREYER: The Constitution leans in
- 15 that direction. And so I ask you, why not? And now
- 16 you've told me all the things that cut against you. You
- 17 say, well, before we give the breath test we take them
- 18 to the station, and so then that seems to take 15
- 19 minutes, and -- and in the meantime why can't you just
- 20 call the magistrate, and at least we have some kind of
- 21 safeguard against total arbitrary behavior. That's
- 22 where you are.
- MS. KEENA: Well --
- JUSTICE BREYER: Is there -- and so why is
- 25 that bad for the State?

- 1 MS. KEENA: Well -- and I have to look at
- 2 our implied-consent statute and what that allows and
- 3 doesn't allow. So currently, Minnesota's
- 4 implied-consent statute says once I offer a test and
- 5 they refuse, we're done. We're done. So --
- 6 JUSTICE BREYER: But you -- I don't -- I
- 7 don't know how to explain it more clearly than that.
- 8 I'm not talking law. I'm talking practical facts. If
- 9 you're prepared to come back and say to me, you know, if
- 10 we have to get a warrant, 50 percent of the drunk
- 11 drivers are never going to be caught, ah, I'll listen to
- 12 that.
- 13 If you come back to me and say, you know, if
- 14 you say that a warrant is required, it will mean that
- 15 400 policemen have to spend ten seconds more than they'd
- 16 otherwise spend on a telephone, I say well, that's a
- 17 point, but not that much of a point.
- Now, do you see? I'm trying to get a fact.
- 19 MS. KEENA: Well -- and I don't have those
- 20 type of statistics to answer that question.
- JUSTICE KAGAN: Can I ask a different --
- 22 maybe a different way of asking a similar kind of
- 23 question.
- When we decided McNeely, there were two
- 25 opinions. But even the opinion that was, you know, the

- 1 concurrence, or just -- I don't remember whether it was
- 2 a concurrence or a dissent -- but the one that was --
- 3 CHIEF JUSTICE ROBERTS: There was one that
- 4 --
- 5 JUSTICE KAGAN: The Chief Justice's opinion,
- 6 even that said -- and this was with respect to a blood
- 7 test. But the Chief Justice's opinion said, look, if
- 8 there's 20 minutes between the time that you're stopped
- 9 and the time that we can get you to a hospital to get a
- 10 blood draw, and you can get a warrant in that 20
- 11 minutes, then yes, you have to go get a warrant in that
- 12 20 minutes.
- So at the very least, why wouldn't that be
- 14 the case? You know, if -- if you're -- if all of these
- 15 things -- I mean, I have to say when I originally
- 16 thought about this case, I had in my mind roadside
- 17 stops. But in all of these cases you're actually
- 18 driving these people to a station house. So why can't
- 19 you get a -- at least what the Chief Justice said in
- 20 McNeely, which is, okay, if you can get a warrant within
- 21 that time, you have to get a warrant within that time.
- 22 MS. KEENA: And, you know, and speaking on
- 23 behalf of Minnesota -- and it's very clear, Minnesota
- 24 treats -- and I don't necessarily disagree with you.
- 25 We're -- Minnesota's up here as kind of the alternative

- 1 argument. Minnesota specifically treats blood tests
- 2 differently than breath tests. We specifically do. And
- 3 our court has recognized that.
- So, for example, under the implied-consent
- 5 law in Minnesota, if you are -- in order to get a blood
- 6 or urine test, you have -- you have to offer both. And
- 7 so we do treat it differently. And the case -- and
- 8 Minnesota treated it differently in the Bernard case;
- 9 that's very clear. And they very clearly stated that in
- 10 ruling that they weren't going to address blood or
- 11 urine, and they will be shortly because there are two
- 12 cases before them where that issue --
- JUSTICE KENNEDY: That's good. Let's talk
- 14 just about the breath test.
- Number one, I'm -- I'm not sure why they're
- 16 not roadside, but number two, if you take them to the
- 17 police station, then you have the -- our question about
- 18 the warrant. Let's talk just about the breath test and
- 19 the practicalities of -- of adopting the Petitioner's
- 20 position.
- JUSTICE SOTOMAYOR: Let's assume -- I know
- 22 my colleagues are -- but as part of this, okay, assume,
- 23 as Justice Kagan did, that a system could be put in
- 24 place for a warrant on a breath test. If you're doing
- 25 it at the precinct, you can do it as you go there.

- 1 Right now, we get dozens of consent cases where the
- 2 police -- of homes, where the police tell the -- the
- 3 homeowner, we're applying for a warrant. And the
- 4 homeowner says, well, then I got to do it.
- 5 And so the number of warrants are much less
- 6 because of that. Because they know they're going to get
- 7 a warrant. So if you can put a system in place for a
- 8 warrant and you tell the person, if you don't take the
- 9 warrant, you're going to -- if you don't do the blood --
- 10 the breath test, you're going to be charged with
- obstruction, what are you losing out?
- MS. KEENA: Well, what we're really losing
- out is the enhanceability. That is -- that is the
- 14 difference between charging someone --
- JUSTICE SOTOMAYOR: What's enhanceability?
- MS. KEENA: For a DWI. So in both
- 17 Minnesota -- well, I'm sure everywhere -- there's
- 18 enhanceability with DWI laws.
- So in Minnesota -- and, for example, if I
- 20 just charge -- if I can't charge the DWI or refusal and
- 21 I'm only left with an obstruction, I can no longer use
- that event to enhance any future DWI that same person
- 23 might commit. So --
- JUSTICE SOTOMAYOR: Why? You change the
- 25 law. I mean, you know, it's as if you want us to create

- 1 an exception to the Fourth Amendment, and a very drastic
- 2 one, to give someone the right to say yea or nay without
- 3 a warrant, but we don't permit people to say yea or nay
- 4 when a warrant is present. If they don't comply,
- 5 they're charged with obstruction, and there will be
- 6 consequences to obstruction. I -- I --
- 7 MS. KEENA: But not the same -- not the same
- 8 consequences that it would be if it was a DWI or a
- 9 refusal.
- JUSTICE SOTOMAYOR: Well, that's because you
- 11 choose not to penalize obstruction at a higher level.
- 12 That's your choice. We're -- we're now creating an
- 13 exception to the Fourth Amendment because of your
- 14 choice.
- MS. KEENA: Well -- and -- and it's
- 16 Minnesota's position that a warrant isn't necessary.
- JUSTICE SOTOMAYOR: I -- I appreciate that.
- MS. KEENA: Okay.
- JUSTICE SOTOMAYOR: But I'm assuming if you
- 20 can get a warrant.
- 21 JUSTICE ALITO: Justice -- Justice Sotomayor
- 22 is assuming that you're going to lose. So she wants to
- 23 know what your reaction is to that.
- 24 (Laughter.)
- 25 JUSTICE SOTOMAYOR: Well, it --

1 MS. KEENA: I don't like it. I don't like 2 it one bit. 3 Thank you. 4 (Laughter.) 5 CHIEF JUSTICE ROBERTS: Thank you, counsel. 6 Mr. Gershengorn. 7 ORAL ARGUMENT OF IAN H. GERSHENGORN FOR UNITED STATES, AS AMICUS CURIAE, 8 9 SUPPORTING THE RESPONDENTS 10 MR. GERSHENGORN: Mr. Chief Justice, and may 11 it please the Court: 12 I'd like to do three things this morning. 13 First, address the real-world consequences. Second, 14 explain why I think a bright-line criminal rule is at 15 odds with common sense, the U.S. code and this Court's precedent. And, third, explain why it would be a 16 17 mistake to have a warrant requirement. 18 In the real world, I think it's critically 19 important that this Court not assume that warrants are

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25 requirement against the nine jurisdictions that, for

jurisdictions that were able to put in a warrant

available 24/7. That is not the case in the real world.

The Court knows that from the NHTSA studies that are in

the record. The North Carolina example is -- is one.

What the -- what the study did there was compare three

- 1 various resource reasons, availability of judges reasons
- 2 and other reasons, were unable to do it.
- 3 The experience of the park police, I can
- 4 tell you in the wake of McNeely, is that while they can
- 5 get the warrants 24/7 in Maryland, they have stopped
- 6 doing blood draws, except in extraordinary cases in
- 7 Virginia and D.C. because the magistrates are not
- 8 available 24/7.
- 9 Even in McNeely itself, where the Court
- 10 listed in a long, long footnote --
- JUSTICE KAGAN: Well, why is that? Why --
- 12 why in Maryland have they been able to and Virginia not?
- MR. GERSHENGORN: In the Federal -- for the
- 14 Federal system, it's not a resource constraint. Some of
- it, as the Court recognized in McNeely, is a willingness
- of the judges to be available 24/7. A matter of
- 17 priority is in Federal court. You may not get -- in the
- 18 Southern District of New York, you may have 24/7
- 19 availability for terrorist attacks, but you may not have
- 20 them for routine drunk driving.
- 21 And so even in D.C. and Virginia, where you
- 22 may have it for fatal crashes, it's not available 24/7.
- 23 JUSTICE BREYER: How long it takes -- how
- 24 long does it take --
- MR. GERSHENGORN: Eight.

- 1 JUSTICE BREYER: No number. A person is
- 2 drunk. He is 10 percent above the legal limit, whatever
- 3 that is. How long does it take to dissipate, do you
- 4 know?
- 5 MR. GERSHENGORN: To dissipate, I don't --
- JUSTICE BREYER: I mean, how long before
- 7 that would -- would register 10 percent above is now
- 8 equal to or less than?
- 9 MR. GERSHENGORN: So Your Honor --
- 10 JUSTICE BREYER: Is there a number? Have
- 11 you come across any kind of study on --
- MR. GERSHENGORN: So some of the
- 13 statistics -- I don't have the exact statistics, Your
- 14 Honor. What the Court has found is there's significant
- 15 dissipation but that you can back-calculate if you get
- 16 it. But there is a delay in getting the warrant at
- 17 times.
- In the Maryland case, you can get it as soon
- 19 as 15 minutes. But a warrant can take as long as a half
- 20 hour or for as long as 90 minutes or two hours. That's
- 21 at page 37 of the study. So I think it would be a big
- 22 mistake for this Court to decide the case.
- I was going to say in the McNeely footnote,
- 24 the Court listed 33 states that have electronic
- 25 warrants, which is not the same as 24/7 judicial

- 1 availability. But that leaves 17 states that don't have
- 2 it. And so I really think it's a mistake for the Court
- 3 to decide it on --
- 4 JUSTICE KAGAN: But there are more and more
- 5 every year, aren't there? I mean, we're now up to over
- 6 40, aren't --
- 7 MR. GERSHENGORN: So Your Honor, there are
- 8 definitely more and more every year. But, again, I
- 9 think that if the Court is doing a rule based on the
- 10 idea that these warrants are constant -- are always
- 11 available, there is a serious risk that in -- once you
- 12 require that, then the evidence is lost, particularly in
- 13 a breath test in the jurisdiction where you can't get a
- 14 warrant.
- 15 So if I could then turn to the -- to the
- 16 bright-line criminal rule that I understand to be the
- 17 core of Petitioner's case, in McNeely, this Court said
- 18 that a State may condition driving on public roads and
- 19 may require as a condition that a motorist arrested or
- 20 detained for drunk driving agree to a BAC testing and
- 21 that the State may impose significant consequences on
- 22 the subsequent refusal.
- 23 So the question is: Does the Constitution
- 24 impose a bright-line rule against criminal penalties,
- 25 even when lesser sanctions are insufficient to overcome

- 1 the natural incentive that many drivers will have not to
- 2 abide by that condition?
- 3 As a matter of common sense, I think that
- 4 doesn't make sense. The idea that you can only withdraw
- 5 a government benefit has major problems. For example,
- 6 if the condition would extend beyond the term of the
- 7 benefit, canceling the benefit does nothing.
- 8 And the U.S. Code reflects that. If I
- 9 could, Your Honor, I am subject under 18 U.S.C. 207 to a
- 10 one-year ban when I leave the Solicitor General's Office
- 11 for contacting or communicating with the SG's office on
- 12 an official matter. That is punishable under 18 U.S.C.
- 13 216 by up to a year in jail. That is a criminal penalty
- 14 as a condition on my employment.
- 15 That is not the only situation. 18 U.S.C.
- 16 603 criminalizes contributions by government employees.
- 17 42 U.S.C. 14135 criminalizes a probationer's refusal to
- 18 give DNA.
- The idea that there is a bright-line between
- 20 administrative sanctions and criminal sanctions that
- 21 forces the government only to rely on withdrawal of the
- 22 benefit is just not the case. That's reflected in this
- 23 Court's case law.
- Back in 1927, in the Stephenson case, which
- 25 is discussed in the briefs, that was a situation in

- 1 which Texas had conditioned driving on the Texas roads
- 2 and as a -- and restricted that by -- by imposing all
- 3 sorts of permitting requirements. Now, in that era, the
- 4 Lockner era, those were viewed as unconstitutional
- 5 interferences with private contracts. And although the
- 6 other side identifies Stephenson as a case that did not
- 7 have criminal penalties and that was just a withdrawal
- 8 of the benefit, I think if the Court looks, we read that
- 9 case differently. And I think if the Court looks at
- 10 page 260 of Stephenson, it will say that the -- see that
- 11 the Texas statute imposed criminal penalties.
- 12 And so again, the idea that the only thing
- 13 the government can do to -- is withdraw a benefit in the
- 14 context of an unconstitutional condition and can't go to
- 15 the -- to the core of it, which is to enforce the
- 16 prohibition, really makes --
- JUSTICE KENNEDY: Well, I think one of our
- 18 concerns is that driving is so essential for so many
- 19 people that it's really different than opting to work
- 20 for the Solicitor General's Office.
- 21 (Laughter.)
- 22 MR. GERSHENGORN: So Your Honor, I take that
- 23 point, but I think this is the critical. What the Court
- 24 said in McNeely, the Court crossed that bridge in
- 25 McNeely, and in Breithaupt and in Mackey and in Neville.

- 1 Excuse me, Your Honor.
- What the Court has said is for 60 years,
- 3 yes, of course, it's different than working in the
- 4 Solicitor General's Office. But it's a dangerous
- 5 activity where you're driving two tons of steel down the
- 6 road, and the Court said you can condition driving.
- 7 That is a reasonable condition that the State can
- 8 impose.
- 9 JUSTICE KENNEDY: This is a helpful answer,
- 10 and your -- your time is running, but I'm going to stop
- 11 you just to ask another question.
- MR. GERSHENGORN: Yes.
- JUSTICE KENNEDY: Is it permissible, based
- on the pleadings and the briefs that are filed with us,
- 15 for -- for the Court to make a distinction between
- 16 taking a breath test, refusing to take the breath test
- 17 and refusing to take a blood test?
- 18 MR. GERSHENGORN: Certainly, it is, Your
- 19 Honor, and we set forth that in our brief. I do think
- 20 what this Court said in Skinner, and Your Honor's
- 21 opinion in Skinner, is -- the Court has never held the
- 22 way it did in McNeely that a warrant is required and it
- 23 should not do so here. The Court said in McNeely -- in
- 24 Skinner, that there are no significant privacy
- 25 interests, that we cannot include a breath test to

- 1 implement for privacy concerns. That makes good sense
- 2 because the intrusion is much smaller, the amount of
- 3 information that is revealed is just the alcohol. It's
- 4 a much narrower set, and it can be done as part of the
- 5 regular booking process.
- 6 So on that side of the scale, the privacy
- 7 interests are substantially smaller.
- 8 And the second --
- 9 JUSTICE KENNEDY: And are those tests often
- 10 administered roadside or -- everybody has -- they've
- 11 been telling us they have to go to -- I thought they
- 12 were roadside.
- MR. GERSHENGORN: Your Honor, as a general
- 14 manner, they're actually done at the station. There's a
- 15 preliminary test that can be done at the side of the
- 16 road that often is not admissible in evidence. There
- 17 are these so-called BAT mobiles, the blood-alcohol
- 18 testing mobiles that can be done at the side of the
- 19 road, but many jurisdictions, including the park police,
- 20 are not using those. They actually are done at the
- 21 station.
- But I also would like to say, on Your
- 23 Honor's opinion -- on Your Honor's question, that the
- 24 warrant requirement is kind of an odd fit in the -- in
- 25 the breath context, because -- because even with a

- 1 warrant, generally the warrant -- of course, it -- it
- 2 provides the function of having a neutral magistrate
- 3 look at the evidence. But generally with a warrant,
- 4 then the officer can force compliance. That's part of
- 5 what the warrant allows. That's not possible in the
- 6 breath context.
- 7 What this Court -- the -- a warrant -- a
- 8 warrant for a breath analysis can't be -- can't be
- 9 accomplished without the consent of the breather. You
- 10 can't force somebody to breathe steadily enough. It's
- 11 like an extended birthday-cake blowout, candle blowout,
- 12 you can't force somebody to do that. And so the warrant
- 13 is kind of an odd fit. And I think then --
- 14 CHIEF JUSTICE ROBERTS: Well, but presumably
- 15 there're sanctions for failing -- failing to comply with
- 16 a valid warrant.
- MR. GERSHENGORN: But --
- 18 CHIEF JUSTICE ROBERTS: If the police have a
- 19 warrant to search your house and you say I don't care,
- 20 I'm not going to let you in, I mean that -- it's --
- 21 presumably is subject to criminal sanctions as well.
- 22 MR. GERSHENGORN: So, Your Honor, it might
- 23 well be, and I -- but I just think it just -- it shows a
- 24 little bit why the use of the warrant doesn't -- doesn't
- 25 quite map on, the way I think in a usual search context.

- 1 I think the other problem that you have is
- 2 because you can't force compliance, you might have a --
- 3 a statute -- another statute later to -- to do it. But
- 4 because the consequences are not as clear, what it will
- 5 do is drive the State to the blood -- blood testing
- 6 which one can force.
- 7 But that's the very situation that this
- 8 Court recognized in Neville, and that the States here
- 9 have told you, I think consistent with Neville, is a
- 10 situation that States don't want to be driven to, to a
- 11 forced blood draw on a nonconsenting individual.
- JUSTICE BREYER: Again, what about that
- is -- assuming, for argument's sake, that you can take a
- 14 Breathalyzer without a warrant. What need is there
- 15 for -- for a blood test without a warrant? I mean, why
- isn't it, at a minimum, that if you're going to have a
- 17 blood test, you need a warrant?
- 18 MR. GERSHENGORN: So, Your Honor, one
- 19 difference, of course, is that the blood test does -- if
- 20 an officer has a suspicion that there's other than
- 21 alcohol at issue, the blood test is critically
- 22 important. If there are drugs --
- 23 JUSTICE BREYER: Of course it's important.
- 24 But it's going to take time. You've got to get to the
- 25 hospital. There's risks involved. It's a more serious

- 1 intrusion. And so the requirement, as we said, could be
- 2 pretty minimal. You go to -- during that 15, 20 minutes
- 3 you're going to the hospital, go get a warrant.
- 4 Nobody's saying they can't do it. The
- 5 question is whether they have to have a magistrate's
- 6 approval, and so that's what my question was.
- Assuming you win on the Breathalyzer, why
- 8 would you win on the blood test?
- 9 MR. GERSHENGORN: Your Honor, we -- we win
- 10 on the blood test, because the -- because there is no
- 11 bright line on criminal sanctions, and because it's
- 12 critically important outside the blood context and --
- 13 where you need the drug evidence.
- 14 Thank you, Your Honor.
- 15 CHIEF JUSTICE ROBERTS: Thank you, Counsel.
- Three minutes, Mr. Rothfeld.
- 17 REBUTTAL ARGUMENT OF CHARLES A. ROTHFELD
- 18 ON BEHALF OF THE PETITIONERS
- 19 MR. ROTHFELD: Thank you, Mr. Chief Justice.
- 20 And if I may, I'll make three quick points,
- 21 two legal and one practical.
- 22 First, I think given the discussion here,
- 23 the Court should not lose sight of the -- what we think
- 24 is the fundamental legal proposition, what's going on in
- this case, which is in North Dakota and Minnesota,

- 1 people who drive on the roads are automatically --
- 2 irrevocably lose their Fourth Amendment right to resist
- 3 warrantless searches. There's no consent here, there's
- 4 no knowledge that's been demonstrated on the part of
- 5 these defendants.
- 6 So the -- the proposition that's being
- 7 offered by the government is that States can simply
- 8 attach to any benefit that is provided to individuals
- 9 the surrender of a constitutional right, whether or not
- 10 the individuals know that they're going to do it. And
- 11 in the future, a criminal penalty can be attached to the
- 12 exercise of that constitutional right. That's quite a
- 13 remarkable proposition.
- I think that the examples that Mr.
- 15 Gershengorn offered of -- of criminal penalties that can
- 16 be attached to -- to government employees, for example,
- 17 are situations in which there is no First Amendment
- 18 right. Those are Pickering cases in which there are --
- 19 are substantive limitations on what the government
- 20 employees can do, so there would be no constitutional
- 21 problem there.
- Second, on practicalities, there have been
- 23 discussion about the nature of warrants and how -- how
- 24 readily available they are. If the Court reveals the
- 25 studies by the National Highway Traffic Safety

- 1 Administration, which has looked at this extensively, it
- 2 will find, as a contrast to some extent to McNeely, that
- 3 warrants are almost universally available on quick and
- 4 efficient terms.
- 5 The amicus briefs that filed on our side of
- 6 the case demonstrate this is true in the vast majority
- 7 of cases. There are more -- more States that -- that
- 8 provide these warrant mechanisms now than did when
- 9 McNeely was decided, so it's going to become a universal
- 10 mechanism.
- 11 As the NHTSA study shows that in virtually
- 12 all jurisdictions, including rural jurisdictions, as
- 13 Justice Alito asked about, these are -- warrant
- 14 procedures work effectively, that the officers on the
- 15 field, the magistrates and the judges who handle these
- 16 cases, the prosecutors, all -- almost universally praise
- 17 the warrant process as something that's going to be
- 18 effective that drives down test refusal, that makes
- 19 confrontations between officers and drivers
- 20 substantially reduced, and that drives up DUI
- 21 convictions. And so warrants are an effective way of
- 22 addressing this. And as the Court said in Riley, the
- 23 answer to a situation like this is simply get the
- 24 warrant.
- 25 A third, final point on the question of

1 breath versus blood tests, the Court, so far as I'm 2 aware, has never said that once there is a search that's 3 taken place in a law enforcement investigation, that one can cut out certain character -- certain -- certain 4 5 types of procedures or certain types of evidence that's 6 being sought. The presumption is that a warrant should 7 be required. 8 And in the Skinner case, I mean, the Court 9 addressed both blood and -- and breath tests. Although it noted there were differences between the two, it 10 treated them identically for Fourth Amendment purposes. 11 12 It said that they have essentially very, very similar 13 characteristics. They involve similar personal --14 degrees of personal intrusion. And I do not think that 15 there is any supportable reason for treating the two 16 differently for purposes of the warrant requirement. 17 If there are no further questions, Your 18 Honor. 19 CHIEF JUSTICE ROBERTS: Thank you, counsel. 20 The case is submitted. (Whereupon, at 11:26 a.m., the case in the 21 22 above-entitled matter was submitted.) 23 24

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