1	IN THE SUPREME COURT OF THE UNITED STATES						
2	X						
3	STATE FARM MUTUAL AUTOMOBILE :						
4	INSURANCE COMPANY, :						
5	Petitioner :						
6	v. : No. 01-1289						
7	INEZ PREECE CAMPBELL AND :						
8	MATTHEW C. BARNECK, SPECIAL :						
9	ADMINISTRATOR AND PERSONAL :						
10	REPRESENTATIVE OF THE ESTATE :						
11	OF CURTIS B. CAMPBELL. :						
12	X						
13	Washington, D.C.						
14	Wednesday, December 11, 2002						
15	The above-entitled matter came on for oral						
16	argument before the Supreme Court of the United States at						
17	11:04 a.m.						
18	APPEARANCES:						
19	SHEILA L. BIRNBAUM, ESQ., New York, New York; on behalf of						
20	the Petitioner.						
21	LAURENCE H. TRIBE, ESQ., Cambridge, Massachusetts; on						
22	behalf of the Respondents.						
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- JUSTICE STEVENS: We'll hear argument in Number
- 4 01-1289, State Farm Mutual v. Campbell and others.
- 5 Ms. Birnbaum, you may proceed whenever you're
- 6 ready.
- 7 ORAL ARGUMENT OF SHEILA L. BIRNBAUM
- 8 ON BEHALF OF THE PETITIONERS
- 9 MS. BIRNBAUM: Thank you, Justice Stevens, and
- 10 may it please the Court:
- 11 This case arose from a single failure by State
- 12 Farm to settle a third party automobile case in the State
- 13 of Utah within the policy limits of its insured in Utah.
- 14 There was evidence in the record, uncontroverted
- 15 evidence, that this was the only case in the State of Utah
- 16 where a policyholder of State Farm had been subject to
- 17 potentially a threat of execution on a judgment. All of
- 18 the other judgments that were in excess of policy limits,
- 19 which there were seven of in the State of Utah over a 14-
- 20 year period, including both before and after
- 21 Mr. Campbell's case --
- 22 QUESTION: Ms. Birnbaum, may I ask you a
- 23 question about the record?
- MS. BIRNBAUM: Yes, Your Honor.
- 25 QUESTION: As I understand the other side, what

- 1 is at issue is a policy that your company had over the
- 2 years, I forget the name of it, BP and something or other,
- 3 and I looked for that policy in the record, and I couldn't
- 4 find it. Is it in the record? Is there a written --
- 5 MS. BIRNBAUM: It's in the lodging, Your Honor.
- 6 QUESTION: It's a lodging?
- 7 MS. BIRNBAUM: It's at 1506 to 1531 in the
- 8 lodging, and if you look at the B, so-called PP&R -- it's
- 9 called the Performance Planning and Review Manual -- it is
- 10 a guide. It is a personnel evaluation guide on how to
- 11 evaluate personnel, and it applies to all, all the
- 12 personnel of State Farm, all thousands of personnel, and
- 13 what the plaintiff did was to cherry-pick from this long
- 14 manual which is in the lodging, as I said, one or two
- 15 points that didn't even apply to claims adjustors or
- 16 claims representatives, but to supervisors, to try to
- 17 create this pervasive nationwide scheme that there was an
- 18 attempt by State Farm over 20 years to lessen the claims
- 19 that they were paying and not pay the fair value of
- 20 claims.
- 21 QUESTION: Nonetheless, if the jury found such a
- 22 policy, that there was a policy as alleged by the
- 23 plaintiff, that's not -- we have to take that as a given,
- 24 don't we, Ms. Birnbaum?
- 25 MS. BIRNBAUM: You may have to take that as a

- 1 given, Your Honor, but the question becomes, how is that
- 2 policy related in any way to this decision to try a case
- 3 in the State of Utah, and how can State Farm be punished
- 4 for its nationwide conduct, when all this case was about,
- 5 and should have been about --
- 6 QUESTION: Do you say the evidence of conduct in
- 7 other jurisdictions should have been excluded, it was
- 8 inadmissible?
- 9 MS. BIRNBAUM: Your Honor, some evidence could
- 10 have come in under this Court's determination in BMW to
- 11 show reprehensibility, but evidence that could have come
- 12 in to show reprehensibility had to be comparable to the
- 13 conduct that was at stake here.
- 14 QUESTION: Well, what do you say to the argument
- on the other side that the instances of conduct involving
- 16 facts having nothing to do with settlement within policy
- 17 limits, all came in, in effect as rebuttal, as admissible
- 18 rebuttal evidence in response to issues that State Farm
- 19 raised?
- 20 MS. BIRNBAUM: Your Honor, the record is replete
- 21 in our opening brief. We cite to the many times all of
- this evidence came in on direct, of the plaintiff's
- 23 experts and the plaintiff's so-called fact experts.
- 24 That's a makeshift argument. This didn't just come in.
- 25 This was a 2 and month trial on -- and most of that trial

- 1 was geared to this nationwide scheme.
- 2 And more importantly, if you look at what the
- 3 Utah Supreme Court said in reinstating this incredibly
- 4 excessive verdict, 145 to 1, when you look at that, it is
- 5 very clear that the Utah Supreme Court was looking at a
- 6 national scheme.
- 7 QUESTION: Well, yes, that may be. I mean, I
- 8 think there's no question it was looking at a national
- 9 scheme. The question is whether our gripe, or your gripe
- 10 is with the Utah Supreme Court or with the case as it was
- 11 tried, and I take it your answer to my question is, there
- 12 was evidence going to practices having nothing to do with
- 13 settlement within policy limits that did come in without
- 14 any relationship to rebuttal at all.
- 15 MS. BIRNBAUM: That's exactly right, Your Honor.
- 16 QUESTION: Okay.
- 17 MS. BIRNBAUM: And it's all cited in our brief,
- in our opening brief, many, many times.
- 19 QUESTION: And why doesn't --
- 20 QUESTION: And were objections made each time?
- 21 MS. BIRNBAUM: Your Honor, there was not,
- 22 because that wasn't necessary in the State of Utah. If a
- 23 litigant objects in limine to the introduction of this
- 24 evidence, which was done --
- 25 QUESTION: That was done.

- 1 MS. BIRNBAUM: That was many times done, and
- 2 Your Honor, when this case came down with the case of BMW
- 3 v. Gore, there was an oral argument made that that kind of
- 4 evidence was unconstitutional under Gore, because it was
- 5 dissimilar and extraterritorial.
- 6 QUESTION: Ms. Birnbaum, why doesn't it go to
- 7 reprehensibility if it were true that this failure to
- 8 settle claims that were quite valid was simply part of a
- 9 nationwide pattern to pay out less than was due, not just
- 10 in this context but in every context? Why doesn't that go
- 11 to reprehensibility?
- MS. BIRNBAUM: Because, Your Honor, if we are --
- 13 if we permit litigants to create this overriding scheme
- 14 that you are engaged in fraud in all your business
- 15 practices, and that you can be punished for that, it is as
- 16 if in Gore --
- 17 QUESTION: Well, I think it does go to
- 18 reprehensibility if we're giving some kind of an ethical
- 19 report card to State Farm.
- MS. BIRNBAUM: Your Honor --
- 21 QUESTION: It does not go to reprehensibility, I
- 22 would think would be your point, as to the harm suffered
- 23 by this plaintiff.
- MS. BIRNBAUM: Absolutely.
- 25 QUESTION: And that seems to me the difference.

- 1 MS. BIRNBAUM: Absolutely. Your Honor --
- 2 QUESTION: You say it would go to
- 3 reprehensibility, and it would go to the harm suffered by
- 4 this plaintiff, if they introduced evidence of doing the
- 5 same thing to other plaintiffs in other States, the same
- 6 thing to other plaintiffs. How does that go to the harm
- 7 to this plaintiff?
- 8 MS. BIRNBAUM: Well, Your Honor --
- 9 QUESTION: You know, I don't understand how you
- 10 can possibly say you cannot introduce evidence from other
- 11 States, and at the same time say, unless it's introduced
- 12 to show reprehensibility.
- 13 Once you say you're allowed to introduce it for
- 14 reprehensibility, I don't know why all of this doesn't go
- 15 to show that State Farm is more reprehensible.
- 16 MS. BIRNBAUM: Your Honor, because in Gore v.
- 17 BMW this Court, the majority of this Court held that you
- 18 can introduce on the reprehensibility question similar
- 19 conduct that compares to the conduct that occurred to the
- 20 particular plaintiff in the underlying case.
- 21 QUESTION: Of course, that's all that was
- 22 offered in Gore, of course.
- MS. BIRNBAUM: But that -- but Your Honor, it
- 24 would be like --
- 25 QUESTION: So we didn't really have to reach

- 1 your question in that case.
- 2 MS. BIRNBAUM: Your Honor, but it would be like
- 3 in Gore saying that there was a plan to maximize profits,
- 4 and that not only could you introduce and consider the
- 5 repair issues that occurred in Gore, but you could also
- 6 show that there was discrimination against minority
- 7 customers, that there was --
- 8 QUESTION: But the answer is that all that does
- 9 go to reprehensibility. It does. A person who commits
- 10 this conduct and is part of a company that engages in all
- 11 kinds of bad action is a person who is somewhat more
- 12 reprehensible than if you worked for a company that
- 13 doesn't engage in all this bad action, but I thought your
- 14 point was that that's true, but unless you draw a line
- 15 like the line that was drawn in Gore, you are inviting a
- 16 jury to punish the company for all kinds of things that
- 17 truly do make them more reprehensible, but without
- 18 standards, without a legislature telling them how
- 19 reprehensible, et cetera.
- MS. BIRNBAUM: I couldn't have said it any
- 21 better, Your Honor.
- 22 (Laughter.)
- 23 QUESTION: Well then, maybe -- maybe you can
- 24 tell me how one defines reprehensibility so that it only
- 25 includes what you call the same acts. Maybe you can tell

- 1 me. That's what gives me the trauma, and you say not
- 2 different acts. What is different acts? It has to be
- 3 something --
- 4 MS. BIRNBAUM: Well, I think --
- 5 QUESTION: -- other than a policyholder who --
- 6 you know, who passed five, six cars on the highway?
- 7 MS. BIRNBAUM: No. No, you have --
- 8 QUESTION: Why isn't cheating all policyholders
- 9 in all contexts, paying less than they're entitled to, why
- 10 isn't that similar to what happened here?
- 11 MS. BIRNBAUM: Because it had nothing to do with
- 12 what happened here, and I'd like to explain to you. Maybe
- 13 it's a little -- but what happens in third party and first
- 14 party cases, in this particular case there was a decision
- 15 to go to trial. Why was that decision made to go to
- 16 trial? Because at least the lawyers for State Farm in
- 17 some of the claims represented felt this was a no
- 18 liability case. Mr. and Mrs. Campbell said that they were
- 19 not liable, that they didn't cause this accident. This
- 20 wasn't a no-brainer. There was evidence. The jury
- 21 decided on other evidence.
- 22 But when you bring into this equation 20 years
- of conduct that, some of it that is lawful, this wasn't
- 24 only fraudulent conduct. This jury heard and was
- 25 instructed -- not instructed, but in the summation there

- 1 was references to the payment of non-OEM, the
- 2 specification of non-OEM parts, was perfectly legal in
- 3 almost every jurisdiction.
- 4 QUESTION: How would you formulate the standard
- 5 that you want us to adopt, the standard which confines the
- 6 reprehensibility evidence to what you deem to be
- 7 appropriate in a case such as this?
- 8 MS. BIRNBAUM: I think --
- 9 QUESTION: What rule do we have?
- 10 MS. BIRNBAUM: I think, Your Honor, the proper
- 11 reprehensibility inquiry is limited to an examination of a
- 12 defendant's specific misconduct toward the plaintiff and
- 13 similar conduct by the defendant toward others, but it has
- 14 to be similar. This was not similar conduct requiring --
- 15 QUESTION: And here you're not drawing a line --
- one of the lines was similar conduct and in the same
- 17 State, but in the automobile, automobiles, we're a very
- 18 mobile society, so I don't think -- well, perhaps you are,
- 19 but you said this is, we draw a line around Utah, but
- 20 suppose the driver who was insured by State Farm was from
- 21 California, or from New York, where you get more than
- 22 seven incidents out of 14 years?
- MS. BIRNBAUM: But the question here was, was
- 24 there a bad faith failure to settle? That is the conduct.
- 25 If there was evidence of bad faith failure to settle in

- 1 other States, that could come in on reprehensibility.
- 2 That could inform the jury in some way, and under BMW v.
- 3 Gore, you said that that kind of conduct, similar conduct
- 4 in BMW was identical conduct.
- 5 QUESTION: Well then, then you have no concern
- 6 with punishing for acts that took place out of State?
- 7 MS. BIRNBAUM: No, I --
- 8 QUESTION: You're abandoning that, or --
- 9 MS. BIRNBAUM: We have not gotten to the ratio
- 10 of the comparable penalties questions under BMW. We were
- 11 just focusing on reprehensibility.
- 12 QUESTION: What is similar conduct in BMW, to
- 13 give some feel for what you mean by similar conduct?
- 14 MS. BIRNBAUM: Exactly what the Court --
- 15 QUESTION: Selling cars with scratches on them,
- or is it selling -- what about, you sell cars with
- 17 defective, knowingly, with defective clutches? Would that
- 18 be similar?
- MS. BIRNBAUM: No, it would not.
- 20 QUESTION: It would -- it has to be cars with
- 21 scratches, it has to be the same thing?
- MS. BIRNBAUM: It's the conduct --
- 23 QUESTION: Wow.
- MS. BIRNBAUM: It was the conduct that occurred
- 25 in that case. In that case there was a failure to tell

- 1 consumers --
- 2 QUESTION: The car had a scratch.
- 3 MS. BIRNBAUM: -- that the car had a --
- 4 QUESTION: So the only cases that are relevant
- 5 are other cases where BMW pawned off cars that had
- 6 scratches? It could pawn off all sorts of other defects,
- 7 but not scratches?
- 8 MS. BIRNBAUM: If you open it up to all kinds of
- 9 other defects, then you're opening it up --
- 10 QUESTION: You lose, right.
- MS. BIRNBAUM: You're opening it up --
- 12 (Laughter.)
- MS. BIRNBAUM: -- to the kind of thing that can
- 14 happen here, especially if it gets punished. In this case
- there was a million dollars' worth of compensatory
- damages, a substantial number, and this verdict was 145
- 17 times that. That could only be considered because it was
- 18 punishing all of this extraterritorial, dissimilar, and in
- 19 many instances, lawful conduct.
- 20 QUESTION: I thought we had just gotten off the
- 21 extraterritorial -- where you said it wouldn't make any
- 22 difference if the insured was from California or from
- 23 Utah.
- 24 MS. BIRNBAUM: That's exactly right, Your Honor.
- 25 The really important thing here is that the Utah

- 1 Supreme Court --
- 2 QUESTION: Excuse me. I don't understand where
- 3 we are on the out of State. You say you're going to get
- 4 to that under another --
- 5 MS. BIRNBAUM: Yes.
- 6 QUESTION: -- prong?
- 7 MS. BIRNBAUM: Under ratio and comparable
- 8 penalties, Your Honor. Because this Court has said that
- 9 you could introduce extraterritorial conduct, similar,
- 10 past conduct with regard to reprehensibility, but there
- 11 are three guideposts in Gore, and the Utah Supreme Court
- 12 ignored the other two guideposts. Of course, when it came
- 13 to the ratio guidepost, this Court has repeatedly said
- 14 there has to be a reasonable relationship, reasonable
- 15 ratio between the penalty, the punishment, and the harm to
- 16 the plaintiff: not the harm to others, not the harm to the
- 17 community at large, not the harm to all of the consumers
- 18 that dealt with State Farm, as the Utah Supreme Court held
- 19 and found, and --
- 20 QUESTION: So how do we measure that? How do we
- 21 measure the ratio, the reasonable relationship of the
- 22 penalty?
- MS. BIRNBAUM: Here, Your Honor, there was a
- 24 compensatory damage award of a million dollars. That was
- 25 a substantial compensatory award. The ratio that would be

- 1 reasonable with regard to a million dollars could not be
- 2 145 to 1.
- 3 QUESTION: Except that, you know, we say that
- 4 you can't take into account harm to others, but you can
- 5 take into account harm to others so long as that is done
- 6 under the rubric of reprehensibility.
- 7 MS. BIRNBAUM: As long --
- 8 QUESTION: If you've done the same thing to
- 9 other people, you can be punished more. Now, you may find
- 10 a significant difference between punishing you for what
- 11 you did to the other people, and punishing you more for
- 12 what you did to this person, because it is rendered more
- 13 reprehensible because of what you did to other people, but
- 14 I don't see a whole lot of difference between the two.
- MS. BIRNBAUM: But even if there is a ratio,
- 16 what reprehensibility does is put you on the continuum of
- 17 blameworthiness, and this Court has said previously that 4
- 18 to 1 is close to the line. In TXO it permitted 10 to 1
- 19 because economic damages was small, and you looked at
- 20 potential harm as well as the realized harm to the
- 21 litigant there.
- Here, he had substantial compensatory damages.
- 23 In addition, if you look at the third guidepost in Gore,
- 24 you have comparable penalties and sanctions for comparable
- 25 conduct. That's how that is defined.

- 1 What was the conduct here? It was a failure to
- 2 settle within policy limits. It wasn't intentional tort;
- 3 it was --
- 4 QUESTION: May I just suggest an analogy? This,
- 5 in a way this reminds me of the argument we heard last
- 6 week -- maybe it was last session -- about the three
- 7 strikes law in California; that you're not necessarily
- 8 punished for the other things you did, but you can take
- 9 into account your prior crimes even in other States in
- 10 order to justify a more severe penalty for what you've
- 11 done here. And isn't it -- part of the argument the other
- 12 side makes is that this is a very large company, and the
- 13 board of directors doesn't hear about a \$100-million
- 14 punitive damage award down in Texas, and therefore you've
- 15 got to at least give them enough money so the board of
- 16 directors will know they ought to take corrective steps.
- 17 MS. BIRNBAUM: Could I just first answer this
- 18 \$100 million punitive damage award, because I think that
- 19 really shows where the Utah Supreme Court is going. There
- 20 was no judgment. This had nothing to do with bad faith
- 21 failure to settle. It had to do with an uninsured
- 22 motorist coverage. The case was settled for pennies on
- 23 the dollar. There was no --
- 24 QUESTION: 99 cents?
- 25 (Laughter.)

- 1 MS. BIRNBAUM: Pennies. Pennies. Unfortunately
- 2 I couldn't put into evidence the amount because there as a
- 3 confidentiality agreement, but that case had nothing to do
- 4 with the kind of conduct here. You cannot --
- 5 QUESTION: No, but I suppose to the extent it's
- 6 relevant it is, that you need an awfully big award against
- 7 an awfully big company, because you want the company
- 8 itself to take corrective steps, and if this \$100 million
- 9 award isn't even called to the attention of the board of
- 10 directors, maybe that says you needed a larger award than
- 11 would otherwise be justified.
- MS. BIRNBAUM: Your Honor, I think if you look
- 13 at this, this was a jury award that was never made into a
- 14 judgment. Why would anybody -- it was settled. It was a
- 15 runaway verdict in a place. Why would anybody go to the
- 16 board of directors with something like that?
- 17 QUESTION: Okay, let's assume the \$100 million
- 18 had never happened.
- MS. BIRNBAUM: Okay.
- 20 QUESTION: The argument as made is, this is a
- 21 company with a surplus in, literally measured in the
- 22 billions. You've got to have a really big judgment to get
- 23 their attention. What's your response?
- MS. BIRNBAUM: The answer to that is, first of
- 25 all, surplus was the wrong number to ever focus on. That

- 1 money is accounted for, and there are some very good
- 2 briefs, amicus briefs that talk about surplus.
- 3 There was never a profit from underwriting in
- 4 this particular instance, and the fact that the company
- 5 has surpluses, that's to pay out claims.
- 6 QUESTION: That's just saying how rich they are.
- 7 I mean, the question -- whether they're rich or not, they
- 8 seem quite rich, but maybe they're not, but the harm here
- 9 was what? That is he had a \$50,000 policy.
- MS. BIRNBAUM: Yes.
- 11 QUESTION: And he for a period of time the
- 12 client thought that he'd have to pay \$136,000 out of his
- own pocket, for how long a period of time?
- 14 MS. BIRNBAUM: There is a question in the
- 15 record. The trial court said that it was for a short
- 16 period of time. The Utah Supreme Court said it was for 18
- months.
- 18 QUESTION: All right, so for 18 months he's
- 19 frightened that he'll have to pay \$136,000 out of his own
- 20 pocket, all right. Now, because of that fright, he was
- 21 given a million dollars in compensation and another \$145
- 22 million -- I don't know, how much went to him? How much
- went to the lawyers?
- MS. BIRNBAUM: Well, Your Honor, there would be
- 25 40 percent that would go to the lawyers --

- 1 QUESTION: So --
- 2 MS. BIRNBAUM: -- and under the agreement the --
- 3 QUESTION: \$56 million goes to the lawyers.
- 4 MS. BIRNBAUM: Right.
- 5 QUESTION: And how much went to him? How much
- 6 went to him?
- 7 MS. BIRNBAUM: 10 percent of the award was --
- 8 QUESTION: All right, so \$14 million went to
- 9 him, and where did the rest go?
- 10 MS. BIRNBAUM: It went to the two other
- 11 plaintiffs in the original case.
- 12 QUESTION: Okay. Now, that's all necessary for
- 13 the follow -- or at least not necessary, reasonable for
- 14 the following reason. This is a very big company, and
- 15 unless you really make them pay they might do this again,
- or if not this, something equally bad, okay?
- Now, what's your response?
- 18 MS. BIRNBAUM: The response to that, Your Honor,
- 19 is there's nothing in this record -- first of all, that
- 20 kind of ratio is totally unreasonable and out of
- 21 proportion to the harm to the plaintiff.
- 22 QUESTION: That's not my question. My question
- 23 is, there is a claim. Even if it's out of proportion to
- 24 the harm, we've got to wake these people up at State Farm.
- 25 Now, they get wakened up by this 145 million judgment,

- believe me, and --
- 2 MS. BIRNBAUM: Yes. There's no question of
- 3 that.
- 4 QUESTION: All right. Now -- all right. Now,
- 5 what's your response to that, that's a very desirable and
- 6 necessary thing, or they might do it again?
- 7 MS. BIRNBAUM: It's not a necessary thing on
- 8 this record, it is not a desirable thing. There was no --
- 9 QUESTION: Because?
- 10 MS. BIRNBAUM: There was no evidence in this
- 11 record that there was any other case in which there had
- 12 been a failure to settle within policy limits that
- 13 jeopardized an insuree --
- 14 QUESTION: All right, suppose there had been 10
- 15 cases in which 10 other people were frightened of having
- 16 to pay \$136,000 for a period of 18 months. Then, in your
- 17 opinion, would it have been justified to enter this
- 18 judgment of \$145 million to wake them up? Indeed, at 4
- 19 month intervals they kept doing this over and over.
- 20 MS. BIRNBAUM: Your Honor, if that happened,
- 21 then each one of those plaintiffs could have a bad faith
- 22 failure to settle claim in which they could have gotten
- 23 punitive damages in their own States. There is no -- this
- 24 whole concept that this is a clandestine scheme, every --
- 25 QUESTION: Maybe no amount of money will

- 1 suffice. Maybe we have to send them to jail.
- MS. BIRNBAUM: Well, that's what --
- 3 (Laughter.)
- 4 MS. BIRNBAUM: That's what the Supreme Court of
- 5 Utah said, even though it's not in their statute. Can you
- 6 imagine, on fair notice, when we talked about fair notice,
- 7 that you could go to jail for a failure to settle one case
- 8 in the State of Utah?
- 9 QUESTION: Did this jury --
- 10 QUESTION: It didn't have authority to send them
- 11 to jail though, did it?
- MS. BIRNBAUM: No, they didn't.
- 13 QUESTION: You know, but you're making -- I
- 14 think you're making two arguments. First, you're making
- 15 the argument that you started with, and that is, evidence
- 16 was improperly admitted, acts in other States were
- 17 improperly considered, acts unlike failure to settle were
- 18 improperly considered.
- 19 Let's assume, for the sake of argument, that you
- 20 lose -- I mean, if you win on that, I presume we're not
- 21 going to get to the point you're arguing now. Let's
- 22 assume you lose on that. You get to the point that you're
- 23 arguing now and you say, okay, 4 times the amount of
- 24 actual damage would be okay, 145 is not. What do we put
- 25 in an opinion to indicate what is the proper point in

- 1 between 4 and 145?
- MS. BIRNBAUM: I think you've already put that
- 3 in your opinions in this Court already, and that is that
- 4 there has to be a relationship between the amount of the
- 5 punitive damages and the compensatory harm to the
- 6 plaintiff.
- 7 QUESTION: Yes, I know that, and the question
- 8 is, is 4 times the relationship appropriate, and 145 is
- 9 not? And how about 80, and 60, and 20? How do we grapple
- 10 with that?
- MS. BIRNBAUM: Well, I think you grapple with
- 12 that only by looking at the three guideposts that you've
- 13 already put forth, and it could be 4, it could be 5, and
- 14 some courts have even held 10, but most of the courts that
- 15 have followed your jurisprudence have held that 3, or 4,
- or 5 is close to the line.
- 17 QUESTION: Is the point of your argument
- 18 ultimately -- you're not saying this, but I mean, if we
- 19 accept the way you're going, are we really going down the
- 20 road to saying, look, at some point we've got to leave
- 21 this in a less protean state, and we've got to pick a
- 22 number, and is that our business to do?
- MS. BIRNBAUM: Now, we're not asking you to put
- 24 a bright line. It would be helpful, but I don't think
- 25 this Court is prepared to do that.

- 1 QUESTION: Well, would the bright line be
- 2 helpful if we said, up to -- pick a number -- 10 times
- 3 will be usually accepted unless that is not adequate
- 4 enough to compensate the plaintiff for the wrong that was
- 5 done to him?
- 6 MS. BIRNBAUM: That would be an excellent way of
- 7 drawing the line, Your Honor.
- 8 QUESTION: You get this out of what provision of
- 9 our Bill of Rights?
- 10 MS. BIRNBAUM: Your Honor, we get it out of due
- 11 process, the two bedrock provisions called due process and
- 12 federalism. Federalism, comity, States' rights.
- 13 QUESTION: But as far as --
- 14 QUESTION: It's not specific, is it? 10 times
- 15 is what it says.
- MS. BIRNBAUM: No, we're not suggesting that. I
- 17 thought it was a good idea, however.
- 18 (Laughter.)
- 19 QUESTION: Ms. Birnbaum, I'd like you to clarify
- 20 your position on what has been called
- 21 extraterritoriality --
- MS. BIRNBAUM: Yes, Your Honor.
- 23 QUESTION: -- because I thought today that you
- 24 were very forthright with the Court. You said no, you're
- 25 not going to make a distinction whether the plaintiff

- 1 comes from California or New York rather than Utah.
- 2 MS. BIRNBAUM: Right.
- 3 QUESTION: So you can't just draw a line around
- 4 the State of Utah and say, that's the relevant State. But
- 5 you tell us a supplemental brief was calling attention to
- 6 a case where there was a specific request to make that
- 7 kind of charge. You made no such, State Farm made no such
- 8 request in this case, as far as I can tell.
- 9 MS. BIRNBAUM: Yes, they did, Your Honor.
- 10 QUESTION: Yes? Where?
- MS. BIRNBAUM: Well, it might not have been
- 12 totally the same that --
- 13 QUESTION: Which one?
- 14 MS. BIRNBAUM: It's in the lodging at 394. It
- 15 was instruction number 46.
- 16 QUESTION: Yes, and instruction number 46, which
- 17 I looked for, was the closest thing.
- MS. BIRNBAUM: That's right --
- 19 QUESTION: That talks about both compensatory
- 20 and punitive damages, that you should base it on State
- 21 Farm's conduct in handling of the case against Curtis
- 22 Campbell.
- MS. BIRNBAUM: Right.
- 24 QUESTION: Only.
- MS. BIRNBAUM: Right.

- 1 QUESTION: Now, that's not even saying other
- 2 people within Utah. So that's -- and it's alike for
- 3 compensatory and punitive. That is nothing like the
- 4 charge that said, look in the State of Nevada. But I just
- 5 wanted to make sure that you are saying, you don't look
- 6 only to Utah, because this particular plaintiff happened
- 7 to come to Utah. It would be the same thing if the
- 8 plaintiff came from California.
- 9 MS. BIRNBAUM: Absolutely, Your Honor.
- 10 Let me just mention one other part of the
- 11 guideposts which I think are very relevant here, and that
- 12 is comparable penalties for comparable misconduct, and
- 13 here it is uncontroverted that the penalty that the Utah
- 14 courts or the Utah system could have placed on State Farm
- 15 for an act, for a single act of bad faith failure to
- settle, which was at stake here, was \$10,000.
- 17 Yet when the Utah Supreme Court examined that
- 18 quidepost from the Court, it looked at the scheme. It
- 19 looked at all of the nationwide conduct to determine that
- 20 1) you could be -- you would have to disgorge all your
- 21 profits or you could be imprisoned, which was not correct
- 22 anyhow under the Utah statute.
- But if you restate the guideposts that you have
- 24 already come down with, and you make it clear that we're
- 25 talking about conduct that was permitted to the

- 1 plaintiffs, that we're talking about reasonable ratios
- 2 that had to do with the plaintiff's wrong, not harm to
- 3 others, not harm to all of those in Utah -- in fact, if
- 4 you look at the bad faith failure to settle issue, there
- 5 was no one in the State of Utah that was harmed by that
- 6 kind of conduct. There was nobody that was even subject,
- 7 Justice Breyer, for a short time with execution, and
- 8 that -- and there was no reason, there was no reason to
- 9 deter that kind of conduct because there was no conduct in
- 10 the future, after the Campbell case, that that even came
- 11 close to.
- 12 So I think that if you focus on those factors,
- 13 those guideposts that you elucidated to in Gore, and make
- 14 them stronger, that would be sufficient for the lower
- 15 courts to do their job in doing a meaningful -- meaningful
- 16 appellate review, not the kind of review here that was
- 17 based on questionable conclusions and improper predicates.
- 18 Thank you.
- 19 QUESTION: Thank you, Ms. Birnbaum.
- Mr. Tribe, we'll hear from you.
- ORAL ARGUMENT OF LAURENCE H. TRIBE
- 22 ON BEHALF OF THE RESPONDENT
- MR. TRIBE: Justice Stevens, and may it please
- 24 the Court:
- 25 I think I might begin by saying that I barely

- 1 recognize the case that, though I didn't try, I read the
- 2 transcript in, from hearing Ms. Birnbaum's description.
- 3 She says that the conduct involved in this case was simply
- 4 the failure to settle. It wasn't, she says, even an
- 5 intentional tort. Well, the Court's --
- 6 QUESTION: Well, that was the sole ground of
- 7 liability, was it not?
- 8 MR. TRIBE: The sole ground of original
- 9 liability was objectively unreasonable failure to settle,
- 10 but phase 2, which was held at the insistence of
- 11 plaintiffs, who wanted -- of the defendants who wanted to
- 12 bifurcate, phase 2 focused on the question of whether
- 13 there was an intentional tort, and there was found to be
- 14 fraud; and the court, the trial court affirmed the
- 15 judgment partly on the ground of intentional fraud; and
- 16 the fraud, and it's not a surprise really to the lawyers
- 17 for the defendants, because they made it clear in their
- 18 opening statement that they understood the whole theory of
- 19 this case to be that the insurance policies that were
- 20 being sold by State Farm, which led people to think that
- 21 in first and in third party cases the claims adjuster
- 22 would try to do a reasonably objective job of satisfying
- 23 the claim if possible, in fact weren't bad at all.
- 24 There was a clandestine cap that was imposed by
- 25 this innocuous-looking bureaucratic PP&R program that was

- 1 thoroughly documented and that was imposed from
- 2 headquarters, documented elaborately by hundreds of
- 3 examples; and it's true, some of them came from other
- 4 States, and I will get to that; but they were all just
- 5 illustrative, because it came from headquarters in
- 6 Bloomington, and it was a directive --
- 7 QUESTION: I take it the policy is, pay as
- 8 little as possible, even if fraud is necessary?
- 9 MR. TRIBE: And, in fact, it was necessary here.
- 10 That is, they made up things. They doctored the file.
- 11 QUESTION: All right, I see that, but what's --
- MR. TRIBE: They made up the fact that -- they
- 13 defamed this dead person and said that he was speeding to
- 14 meet a pregnant girlfriend, who didn't exist. There were
- 15 findings that they systematically shredded, and destroyed,
- 16 and fabricated documents for two decades in order to cover
- 17 up the fact that they were not selling what they were
- 18 pretending to sell.
- 19 And it was found in this case clearly, and then
- 20 again de novo by the Utah Supreme Court, that this policy,
- 21 which was clandestine and then covered up, was a policy
- 22 that had persisted for two decades, which they even now
- 23 seem unwilling to acknowledge.
- 24 QUESTION: Can I interrupt with a question?
- MR. TRIBE: Sure.

- 1 QUESTION: I'm sure you're going to get to it,
- 2 but one can infer -- maybe it's not entirely clear -- that
- 3 all of this was established, and there are very, very
- 4 many, many bad, bad deeds done in all parts of the United
- 5 States, but that the \$145 million is in large part
- 6 punishment for what was done outside of Utah.
- 7 MR. TRIBE: Oh, I don't think so, Justice
- 8 Stevens. I do plan to get to that.
- 9 QUESTION: The second point that relates to that
- 10 is that when the Supreme Court of Utah made the comparison
- 11 to what the criminal penalty might have been, they had to
- 12 be referring to more than what could have been imposed in
- 13 Utah.
- MR. TRIBE: No, Justice Stevens, what they said
- 15 was this. They referred among other things to the Utah
- 16 Unfair Claims Practices Act, which said \$10,000 fine per
- 17 violation; and there were in their view thousands of
- 18 individual instances of wrongfully denied benefits.
- 19 QUESTION: In Utah?
- 20 MR. TRIBE: In Utah, yes, because they didn't
- 21 draw this fancy distinction between first and third party
- 22 claims that is being drawn for the convenience of State
- 23 Farm. The wrong is not --
- 24 QUESTION: That's the basis of the underlying
- 25 tort, which was the failure -- which was the excess.

- 1 MR. TRIBE: That was the example --
- 2 QUESTION: Which was the excess.
- 3 MR. TRIBE: -- Justice Kennedy. That was the
- 4 tip of the iceberg.
- 5 Justice Kennedy, this is very important. In
- 6 this particular case, it was the failure to settle a case,
- 7 and it was a fraudulent failure to settle a case, not just
- 8 a random accident, but it was pursuant to exactly the same
- 9 policy, capping the average amount that a given claims
- 10 agents puts out in terms of State Farm money, that is used
- 11 in these other instances. It was exactly the same policy.
- 12 In this case, it was because this fellow named
- 13 Bill Brown wanted to move to Colorado, and because he did,
- 14 and because he was close to his quota, and this is all in
- 15 the record, and it is found -- and it's not disputed any
- 16 longer. Because he wanted to move to Colorado, he puts
- 17 pressure on somebody underneath him to make sure that that
- 18 year's numbers look better.
- 19 QUESTION: Of course, companies would have a
- 20 policy of trying to make as much money as possible.
- 21 MR. TRIBE: It's not just making as much
- 22 money --
- 23 QUESTION: Well, some companies could add --
- MR. TRIBE: -- it's stealing.
- 25 QUESTION: -- could add to that, by the way, one

- 1 way we make money is, we pay out as little as possible and
- 2 we charge as much as possible. I remember an airline that
- 3 had the policy, charge the customer the highest price he
- 4 will pay for the service that he wants, all right?
- 5 MR. TRIBE: But Justice Breyer --
- 6 QUESTION: There could be such a policy.
- 7 MR. TRIBE: Right --
- 8 QUESTION: Now --
- 9 MR. TRIBE: -- and if the policy is sell him a
- 10 ticket and then turn him away at the door --
- 11 QUESTION: Oh, no, no, but by the way --
- 12 MR. TRIBE: -- pretending to sell him a place --
- 13 QUESTION: -- it might be that such a policy
- 14 would even condone doing a lot of bad things to do that,
- 15 and what's worrying me about permitting that kind of
- 16 policy to serve as a justification for a \$145-million
- 17 judgment is precisely what I wrote in my concurrence in
- 18 the BMW case, that the Constitution, indeed the Magna
- 19 Carta says that you should not take life, liberty, or
- 20 property without law; and to take 12 people, call them a
- 21 jury, selected at random, and tell them that they are free
- 22 to go through the business practices of a company --
- 23 MR. TRIBE: Justice Breyer --
- 24 QUESTION: -- to unite them under the name of a
- 25 policy and then assess \$145 million for every bad thing

- 1 that this jury thinks --
- 2 MR. TRIBE: Justice Breyer, please -- I believe
- 3 in the Magna Carta as much as you do. It was not
- 4 arbitrary. There were criteria. The criteria were
- 5 pursuant to an instruction proposed by State Farm, and in
- 6 this case it was not every bad thing. All of the
- 7 specifics, including these seemingly trivial things like
- 8 appearance allowances, were all introduced in particular
- 9 cases to show how they were being used by someone who was
- 10 up against his monthly quota, and because he was up
- 11 against the monthly quota -- you read the testimony of
- 12 Gary Fye at page 1375 and 1387 of the joint appendix.
- 13 Because they were up against the monthly quota, the people
- 14 at the receiving end who thought they had a claims agent
- 15 who was, as they call him, a good neighbor, in fact had
- 16 someone who was selling them a place in the airline, and
- it wasn't there, deliberately.
- 18 QUESTION: Nothing you have said, Mr. Tribe,
- 19 Professor, persuades me that the jury didn't punish this
- 20 company for being a bad company quite without reference --
- MR. TRIBE: Because of the --
- 22 QUESTION: -- to the harm this plaintiff
- 23 suffered.
- MR. TRIBE: Well, first of all, as to the harm
- 25 suffered, proposed instruction 40 by State Farm would have

- 1 told the jury, I think consistent with this Court's
- 2 jurisprudence and with the history of punitive damages,
- 3 that they could consider the effect of State Farm's
- 4 behavior, quote, "on the lives of plaintiffs and of other
- 5 policyholders," and it's because, Justice Breyer, of what
- 6 you said in BMW that a lot of other people who are harmed
- 7 by these practices are not likely to be able to sue. That
- 8 is, they're not going to make it.
- 9 Mr. Fye testified at 30 and 44, for everyone
- 10 like Campbell, who will take on a company this size and
- 11 with the resources of State Farm, there are hundreds, if
- 12 not thousands, who will simply go away, because State
- 13 Farm --
- 14 QUESTION: Mr. Tribe, maybe fewer, maybe fewer
- 15 now after a verdict of that size, and isn't that one of
- 16 the problems?
- 17 MR. TRIBE: Well, that's the hope. That --
- 18 QUESTION: Isn't that -- now there's an
- 19 incentive for lawyers to pursue such claims. Before they
- 20 might have thought them too small to be worthwhile.
- 21 MR. TRIBE: One of the advantages -- there may
- 22 be down sides, but if we prevail, Justice Ginsburg, we're
- 23 prevailing on a theory that the practice we've identified,
- 24 which is quite specific, for 20 years of putting these
- 25 invisible caps that cheat the insured in all kinds of

- 1 cases throughout the State of Utah, there will no longer
- 2 be anyone who can recover for those harms, beyond
- 3 compensatory damages, because the penalty will have been
- 4 extracted.
- 5 QUESTION: The question that's bothering me --
- 6 QUESTION: Is that true in New York or Vermont?
- 7 I mean, you said in Utah there would be no one who can get
- 8 another \$145 million --
- 9 MR. TRIBE: I think if they've done this in
- 10 every State, then they should be exposed to the
- 11 possibility of punitive damages in other States.
- 12 QUESTION: So you could multiple that by 50.
- MR. TRIBE: Well, you know, it seems to me, if
- 14 you look at the opinion that was delivered from the bench
- 15 by the district court after 2 months, in his own words --
- 16 they accuse us of writing his opinion.
- 17 In his own words, what he said was that absent a
- 18 punitive award, the problem of recurrence of their
- 19 misconduct is extremely high, the probability of
- 20 recurrence; because he saw the evidence that they never
- 21 stopped; and he said that even the \$25-million award that
- 22 he felt constrained by State law, mistakenly, to give, he
- 23 thought would not suffice because -- and I'm now reading
- 24 from his December 19 opinion -- because the \$25 million
- 25 may not be enough to offset the profit that they're likely

- 1 to have earned.
- 2 That is, every time they cheat the insured by --
- 3 QUESTION: Mr. Tribe, you've told me that this
- 4 is all based on what happened in Utah. I haven't read
- 5 this massive record, and you tell me you have. In the
- 6 second phase of the punitive damages trial, not the first
- 7 one --
- 8 MR. TRIBE: Yes.
- 9 QUESTION: -- when they did get into out of
- 10 State evidence, what proportion, in your judgment, of that
- 11 evidence related to Utah, and what proportion related to
- 12 other States?
- 13 MR. TRIBE: I think the overwhelming majority
- 14 related to Utah, and every time it came in dealing with
- 15 another State, contrary to what we heard, it was because
- 16 the door had been opened, and it was specifically found by
- 17 the trial court that they waived any objection to the
- 18 testimony in question, despite what we heard about --
- 19 QUESTION: But you're telling me that over half
- of the evidence related to Utah itself?
- 21 MR. TRIBE: Yes, but let me tell you, Justice
- 22 Stevens, it was so uniform that the particular examples
- 23 were picked because they so nicely illustrated the way a
- 24 particular device like the use of non-OPM parts would
- 25 interact with the cap that was imposed. It was nothing

- 1 about --
- 2 QUESTION: Are they correct in telling us that
- 3 this -- there's only one example of a failure to settle --
- 4 MR. TRIBE: We have no way of knowing, Justice
- 5 Stevens, because they have erected -- the record also
- 6 shows that since the 1970s, part of their policy of
- 7 destroying records has included --
- 8 QUESTION: Yes, but there must have been a lot
- 9 of records --
- 10 MR. TRIBE: -- getting rid of all those records.
- 11 QUESTION: But they didn't destroy all the
- 12 evidence to have a trial go on this long.
- 13 MR. TRIBE: Well, it's because -- part of what
- 14 was said by the trial court was that it took the
- 15 persistence of a David to bring this particular Goliath to
- 16 his knees. Much of the evidence certainly wasn't produced
- 17 through discovery. The key evidence, including the May
- 18 1979 PP&R report, was obtained indirectly through other
- 19 cases, not with any cooperation on the part of State Farm.
- 20 State Farm kept saying, we don't have a PP&R policy. Oh,
- 21 and then we got rid of it in 1992; and we got rid of it
- 22 again in 1994; and yes, there's a PP&R policy, but it
- 23 doesn't actually set the cap on any particular claim.
- 24 Well, that's a nicely and artfully put point.
- 25 It doesn't. What it does is, it imposes a ceiling which

- 1 averages things out and forces whoever is unlucky enough
- 2 to come in when somebody is about to hit his ceiling to
- 3 get cheated. It seems to me that we -- it's true that it
- 4 all began by looking at this, as it happened, failure to
- 5 settle. That's a happenstance. It could have begun in
- 6 some other way.
- 7 Because it happened to a couple that was rather
- 8 vulnerable, and yet tenacious: this fellow had had one
- 9 wife who had been murdered in his home, another wife who
- 10 had died of cancer. He himself had Parkinson's disease.
- 11 They were part of the weakest of the herd, as
- 12 State Farm's policies put it, that they're picked on,
- 13 because they're less likely to fight back. But it happened
- 14 that these people did fight back, and it seems to me it's
- 15 not a matter of rewarding them. They get a relatively
- 16 small piece of this. The family of the dead young man
- 17 gets part of it. The State may get part of it. The key
- 18 point is that it is a critical disincentive, and Justice
- 19 Kennedy, any notion --
- 20 QUESTION: Well, some people get part of it that
- 21 weren't hurt at all.
- 22 MR. TRIBE: Some lawyers will certainly get part
- 23 of it. I don't --
- 24 QUESTION: I wasn't referring to the lawyers.
- 25 MR. TRIBE: I --

- 1 (Laughter.)
- 2 MR. TRIBE: What made me think you might have
- 3 been? No, but it seems --
- 4 QUESTION: Well, I was referring to the other
- 5 people that took an assignment of the claim together with
- 6 --
- 7 MR. TRIBE: That could be, but --
- 8 QUESTION: I was referring to them, and my
- 9 problem is that in fact what you have is a system where if
- 10 you take, let's call it the most evil corporation in the
- 11 world, and I'm sure there are some such, and they commit a
- 12 very minor tort in respect to someone, pursuant to their
- 13 policy of being evil --
- 14 (Laughter.)
- 15 QUESTION: -- and it seems to me that there are
- 16 criminal laws, there are regulatory authorities, there are
- 17 statutes --
- 18 MR. TRIBE: Right.
- 19 QUESTION: -- there is common law, there are
- 20 many, many sources of law; and it's disturbing in terms of
- 21 the picture of the law to have 12 people picked at random
- 22 to assess an enormous fine without standards other than,
- 23 "this defendant is evil," and I'm assuming he is evil.
- 24 MR. TRIBE: Justice Breyer, first, it's not fair
- 25 to say that was the only standard.

- 1 QUESTION: Oh, no, I'm trying --
- 2 MR. TRIBE: Second -- second --
- 3 QUESTION: -- to get you to say what the
- 4 standard was, if it is not that.
- 5 MR. TRIBE: I thought this Court did a rather
- 6 good job in BMW. Reprehensibility could hardly be higher
- 7 when one has a repeat offender who even now
- 8 mischaracterizes its intentional tort, when one has a
- 9 repeat offender that obstructs justice --
- 10 QUESTION: But again, you're defining
- 11 reprehensibility quite without regard to the specific
- 12 injury imposed on the plaintiff.
- MR. TRIBE: Well --
- 14 QUESTION: You're defining -- you're giving a
- 15 report card to the entire company.
- 16 MR. TRIBE: No, but Justice Kennedy, in TXO this
- 17 Court talked about the ratio not just of the harm that
- 18 actually befell the particular plaintiff, but of the
- 19 punitive damages to the harm that might have befallen that
- 20 plaintiff if the tortious plan had been carried to
- 21 completion.
- 22 Here, if it had been carried to completion the
- 23 home would have been taken, because a deal would not have
- 24 been struck in December of '84 -- of '84, and also in TXO,
- 25 and in other cases, you've spoken of the harm to the

- 1 larger community. You've also spoken of the importance of
- 2 extracting the profit from tortious behavior.
- 3 QUESTION: I think -- Justice Breyer touched on
- 4 this. Part of the harm to the larger community here is
- 5 the image that this does to the judicial system when
- 6 corporations, businesses, people of substance want to use
- 7 the courts and they're deterred from doing it by the
- 8 threat of runaway punitive damages, and that is not good
- 9 for the legal system.
- 10 MR. TRIBE: Justice Kennedy, I certainly agree
- in principle; but to pick a case in which a corporation
- 12 has defied the legal system, has shredded documents, has
- 13 covered up its deliberate wrongdoing, has not even
- 14 bothered to pay attention to a \$100 million award -- yes,
- of course it wasn't reduced to a judgment, but the
- 16 evidence in this case is that that's not relevant. What
- 17 was critical is that they had built a wall of deniability
- 18 so that no one in a decisionmaking capacity is informed of
- 19 punitive judgments.
- 20 Mr. Muskowski testified in this case that he
- 21 would not let anyone know, in a position of authority,
- 22 even of the punitive judgment in this case; and in their
- 23 reply brief they say, well, Mr. Mendoza had decisionmaking
- 24 authority, but if you look at the relevant pages in the
- 25 joint appendix, you'll see that that's not true. In the

- 1 colloquy it's clear that he did not.
- 2 What that means is that a company can surround
- 3 itself with an impregnable wall and in effect spit at the
- 4 legal system. How good is that for its image?
- Now, it may be that an ideal legal system might
- 6 not use juries for this purpose, but is it the mission of
- 7 this Court to redesign the legal systems of the 50 States?
- 8 15 States have signed an amicus brief here saying it's
- 9 important to them to be able to use punitive damages when
- 10 the regulatory and criminal justice systems haven't quite
- 11 caught up with whatever latest axis of evil is afoot in
- 12 the corporate world.
- 13 Is it really helpful to any of us to have a
- 14 corporation be able to defraud all of the people who rely
- on it, who depend on it, and get away with paying simply
- 16 what harm they happened to cause in the one case when they
- 17 get caught?
- 18 It seems to me especially bizarre, especially
- 19 bizarre for State Farm to speak here proudly of the fact
- 20 that this is the worst case in history.
- 21 QUESTION: Can I ask one other question just
- 22 about the proceedings here?
- MR. TRIBE: Yes.
- 24 QUESTION: The record is so large I didn't have
- 25 the whole thing completely in mind. After the trial judge

- 1 reduced the jury's award of \$145 million to -- what was
- 2 it, \$20 million?
- 3 MR. TRIBE: 25.
- 4 QUESTION: -- \$25 million, State Farm still
- 5 appealed.
- 6 MR. TRIBE: There was a cross-appeal by State
- 7 Farm.
- 8 QUESTION: Well, did both sides appeal that?
- 9 MR. TRIBE: Yes.
- 10 QUESTION: I see. It wasn't clear to me.
- 11 MR. TRIBE: That's right. State Farm appealed
- 12 because it thought there should be no punitives. It seems
- 13 even now they think it did nothing wrong.
- 14 QUESTION: Yes.
- MR. TRIBE: And there was a cross-appeal by the
- 16 Campbells on the grounds that they thought it was a
- 17 mistake of State law to have reduced the punitives.
- 18 QUESTION: I was thinking it would have been
- 19 quite a shock if State Farm had been the only appellant
- 20 here and that was the result of that appeal.
- 21 MR. TRIBE: Yes.
- 22 QUESTION: It's sort of dramatic, yes.
- MR. TRIBE: Yes, well --
- 24 QUESTION: Both sides appealed.
- MR. TRIBE: Yes, that's correct.

- 1 QUESTION: And isn't there a certain irony in
- 2 that it was chopped down to \$25 million, and then the Utah
- 3 Supreme Court, using this Court's case law, saying we
- 4 don't give the ordinary deference that we would give to
- 5 that judgment of the trial court, because the Supreme
- 6 Court had told us we must engage in de novo review, and
- 7 engaging in de novo review, we don't chop it down, we put
- 8 it back to where it was originally.
- 9 MR. TRIBE: Well, Justice Ginsburg, I think in a
- 10 sense that looks ironic. It looks as though Cooper v.
- 11 Leatherman came back in a boomerang, but I think really
- 12 the way I read the opinion of the Utah Supreme Court, they
- 13 applied Cooper in an even more vigorous way in general.
- 14 That is, they didn't just engage in de novo review of the
- 15 question of excessiveness. They engaged in de novo review
- 16 of all the facts, so you have not just a jury, but a jury
- 17 and a trial court and a full appellate court.
- 18 The only fact on which they said they weren't
- 19 going to defer was a technical issue about the wealth of
- 20 State Farm, and the real reason they actually gave for
- 21 increasing the 25 to 145 was their conviction that the
- 22 trial court believed that 25 would not stop State Farm
- 23 from persisting in its practices, and that it was only
- 24 their own earlier suggestion that the ratio should matter
- 25 a great deal that had misled the trial court.

- 1 QUESTION: What do you think the ratio should --
- 2 I mean, we did say something in BMW about ratio between
- 3 compensatory damages and punitives. What do you think the
- 4 ratio should be? No limit, 10 to, 145 -- whatever it
- 5 takes to stop them? I mean, what if nothing will stop
- 6 them but sending them to jail?
- 7 MR. TRIBE: Well, in this case, sending them to
- 8 jail was an option that the Supreme Court of Utah
- 9 mentioned, and that State Farm doesn't seem to take very
- 10 seriously. They think the State Supreme Court of Utah
- 11 doesn't understand its own law. There are provisions of
- 12 Utah law that make deliberate fraud of the sort they
- 13 committed an imprisonable offense, and maybe that's an
- 14 option, but that suggests --
- 15 QUESTION: You mean, you could right in this
- 16 case put people in prison for --
- 17 MR. TRIBE: Well, I haven't -- I have no contact
- 18 with the Attorney General of Utah, but they --
- 19 QUESTION: No, no, I mean, you'd have to bring
- 20 another trial, wouldn't you?
- 21 MR. TRIBE: Well, of course you -- yes. Yes,
- 22 but the comparability standard asks, how serious an
- offense is this, and I submit it's extremely serious.
- 24 But to your question, Justice Scalia, on ratio,
- 25 I think that instead of trying to come up with a number --

- 1 because I think suggesting any number would be so
- 2 arbitrary that it would do more damage to this Court than
- 3 good to the legal system. It's not like 6 months for the
- 4 idea of a serious crime. I mean, it would just be a
- 5 number plucked from the air, and it would backfire,
- 6 because as the law and economics people are fond of
- 7 pointing out, any number you pick will then lead people to
- 8 sort of modify their behavior accordingly, and just
- 9 internalize the costs on a kind of bad man theory, and
- 10 what you really are trying to do is stop the behavior.
- 11 We're not talking about negligence here. We're
- 12 talking about something of which the optimal level is
- 13 zero. The optimal level of deliberate fraud and deception
- 14 covered up in this way is zero.
- The relevance of the ratio, I think, is simply
- 16 as one thing to look at. If the ratio looks very high,
- 17 you ask why is it so high? In this case, the answer comes
- 18 back, it's so high because the ratio of the number of
- 19 people they hurt to the number who are going to be
- 20 motivated to sue and able to sue is very low. I mean, is
- 21 very -- you know, a number -- a huge number will be hurt.
- 22 A very small number are going to be able to make it
- 23 through that filter.
- 24 QUESTION: Well, with verdicts like this, we
- 25 might see an increase, don't you think?

- 1 MR. TRIBE: Well, I suppose. I suppose, but
- 2 there are ways of getting rid of frivolous lawsuits.
- 3 The point also is, it's hard -- if you see an
- 4 increase, Justice O'Connor, and if it is an increase that
- 5 gets anywhere, it might be because they stopped destroying
- 6 the evidence, because they stopped fabricating -- they've
- 7 so doctored the files, like the file in this case, to make
- 8 it look in any given case as though the report that they
- 9 give corresponds to the history of the case, and it's
- 10 awfully hard to sue successfully when the file has been
- 11 massaged and doctored.
- 12 The result in a case like this is of course it
- 13 looks like a very large award, but --
- 14 QUESTION: What if there were in Utah a second
- 15 Campbell, a second excess carrier, and the case was tried
- 16 6 months later. Would they get the same punitive damages?
- 17 MR. TRIBE: No. If it was for any activity that
- 18 occurred during the period from May 1979 to the time of
- 19 this trial --
- 20 QUESTION: Both hypothetical plaintiffs are
- 21 injured around the time Campbell is, and they both bring
- 22 the same kind of suit and they have the same evidence;
- they each get the 145?
- 24 MR. TRIBE: No. I think that it's a penalty
- 25 that is like -- there ought to be some double jeopardy

- 1 like doctrine that if they can show that they've already
- 2 been punished for this course of conduct, they ought not
- 3 to have to pay the penalty a second time.
- 4 Now, the Double Jeopardy Clause --
- 5 QUESTION: Mr. Tribe, I thought you answered --
- 6 QUESTION: What's the authority for that
- 7 proposition?
- 8 MR. TRIBE: I would -- I just made it up.
- 9 (Laughter.)
- 10 QUESTION: Professor Tribe.
- 11 MR. TRIBE: I just made it up. I said there
- 12 ought to be such a doctrine.
- 13 QUESTION: Mr. Tribe, you're talking about a
- 14 second Utah plaintiff. I thought you answered --
- MR. TRIBE: Yes, a second --`
- 16 QUESTION: Several questions ago you said this
- 17 could be multiplied at least 50 times. That is, one big
- 18 winner in each State.
- 19 MR. TRIBE: Well, if they commit 50 big
- 20 offenses, it's part of our jurisprudence of 50 States that
- 21 they might be subject to 50 penalties. That --
- 22 QUESTION: Your argument is that this is all
- 23 Utah damages, so there are --
- MR. TRIBE: That's right. That's --
- 25 QUESTION: -- 49 other claims out there that

- 1 must be at least as valuable.
- 2 MR. TRIBE: Well, that's right.
- 3 QUESTION: Yes.
- 4 QUESTION: And even in Utah, I thought our case
- 5 says you're punishing them for the harm done to this
- 6 plaintiff.
- 7 MR. TRIBE: Ultimately, you are.
- 8 QUESTION: If you can take reprehensibility into
- 9 account, but it's for the harm done to -- well, what about
- 10 the harm done to all the other plaintiffs in Utah?
- 11 MR. TRIBE: Justice Scalia, there's no pretense
- 12 that this is compensatory damages. The compensatory
- damage compensates them for the harm done to them.
- 14 QUESTION: Then you shouldn't have said that.
- MR. TRIBE: Then the reprehensibility of what
- 16 was done to them is affected by, as this Court has said,
- 17 whether it was an isolated event, as they claimed, or
- 18 whether it was done as part of a schematic, systematic
- 19 form of predation.
- 20 Now, it was of that sort. That was shown. The
- 21 fact that it was predation that was launched from
- 22 Bloomington and therefore spread throughout the country is
- 23 State Farm's problem. It shouldn't be the problem of the
- 24 plaintiff who collects punitive damages in a given case.
- 25 QUESTION: Mr. Tribe, I can't remember -- I

- 1 assume it's in the briefs, I just don't remember, what was
- 2 the instruction to the jury on any limits on their
- 3 consideration of the out-of-State evidence? Was the jury
- 4 told, look, you can only punish them for what they did
- 5 here, this only goes to intent, or something like that?
- 6 MR. TRIBE: There was no request here, as there
- 7 was, for example, in the recent Ninth Circuit case against
- 8 Ford, no request whatsoever by State Farm for such an
- 9 instruction.
- 10 What they did request, and were not entitled to,
- 11 was that under BMW they preserved an objection that the
- 12 out-of-State evidence be completely disregarded, even
- 13 though it came in in response to the doors that they had
- 14 opened, but they did not --
- 15 QUESTION: But the objection never eventuated in
- 16 a request for an instruction --
- 17 MR. TRIBE: Not at all.
- 18 QUESTION: -- or in instruction addressing
- 19 specifically that point?
- 20 MR. TRIBE: No, and they were fully aware -- I
- 21 mean, the day after BMW came down, there was a bench
- 22 conference. There was an extended colloquy. It was
- 23 fully --
- QUESTION: But wasn't that after the trial? I
- 25 thought that was in the petition for reconsideration?

- 1 MR. TRIBE: No. The -- May 21, 1996 was before
- 2 the full-blown 2-month period of the phase 2 trial.
- 3 QUESTION: I see.
- 4 MR. TRIBE: And it was known very clearly the
- 5 day after BMW that a good bit of the evidence in this
- 6 case, because many of the examples of how this policy
- 7 worked, would come from other places, would not be Utah-
- 8 based. The \$100-million verdict which would illustrate
- 9 the wall they built would come from Texas.
- 10 They never once asked for an instruction
- 11 limiting matters to Utah, and I don't fault them for it.
- 12 It would have been rather bizarre to do so, because they
- 13 knew full well that we were not asking the Utah jury or
- 14 the Utah courts to punish them for what they did
- 15 elsewhere.
- 16 We were simply using what was done elsewhere
- 17 first to rebut their commissioners -- they brought in
- 18 commissioners from various States to testify that State
- 19 Farm never did anything wrong. The trial court said, now
- 20 you know, if you do that, you're going to open the door --
- 21 Justice Stevens, I wanted to just -- if you do that,
- 22 you're going to open the door to proof of what happened
- 23 elsewhere. They didn't mind, and they insisted that the
- 24 sequence of proof be rebuttal first, actually, through
- 25 depositions, and then the principal arguments, which made

- 1 it look as though it was part of the direct case. I think
- 2 that --
- 3 QUESTION: Thank you, Mr. Tribe.
- 4 MR. TRIBE: -- this judgment should be affirmed.
- 5 Thank you.
- 6 MS. BIRNBAUM: Do I have a little time, can I
- 7 just -- left to respond?
- 8 QUESTION: You have about --
- 9 MS. BIRNBAUM: Two minutes?
- 10 QUESTION: You have, I think, a minute and a
- 11 half -- but let's make it two and a half.
- 12 REBUTTAL ARGUMENT OF SHEILA L. BIRNBAUM
- ON BEHALF OF THE PETITIONER
- 14 MS. BIRNBAUM: Thank you, Your Honor, I
- 15 appreciate that, because there are certain things that Mr.
- 16 Tribe said that I think we have to clarify.
- 17 First of all, this case, on the openings of the
- 18 plaintiff, the plaintiff said to the jury, this case
- 19 transcends the Campbells' file. It involves a nationwide
- 20 practice. He went on to say, you're going to be
- 21 evaluating and assessing and hopefully requiring State
- 22 Farm to stand accountable for what it is doing across the
- 23 country. That is the purpose of punitive damages.
- On the summation, they asked this jury to act as
- 25 a national regulator, because none of the regulators had

- 1 acted against State Farm. Can you imagine, in a 14 -- in
- 2 a 20-year period, State Farm handled approximately 280
- 3 million claims.
- 4 QUESTION: What limiting instruction did you ask
- 5 for?
- 6 MS. BIRNBAUM: The only instruction, Your Honor,
- 7 was the instruction that I previously read to Justice
- 8 Ginsburg that they should look to the conduct toward the
- 9 Campbells, and that was the instruction. There was no
- 10 other instruction.
- 11 But whether there was an instruction or not, I
- 12 think as the Ninth Circuit just said in White v. Ford, you
- 13 have to look at the evidence, the openings, the closings,
- 14 and what was punished here. It was a scheme, and the
- 15 scheme had no causal relationship with the decision to try
- 16 this case.
- 17 You asked, Justice Stevens, how much of the
- 18 evidence was extraterritorial? Huge amounts, and it came
- 19 in on direct, and we have it cited in our brief, and it
- 20 wasn't only --
- 21 QUESTION: Do you disagree with Mr. Tribe's
- 22 suggestion that over half the evidence related to Utah?
- MS. BIRNBAUM: No, Your Honor. It related to
- 24 Mr. Campbell's underlying case, not to actions in Utah
- 25 that harmed Utah policyholders. That was all inferred

- 1 from this large national scheme. In fact, the evidence is
- 2 contrary.
- 3 QUESTION: You're saying the Utah evidence was
- 4 evidence relating to this particular case --
- 5 MS. BIRNBAUM: Absolutely.
- 6 QUESTION: -- rather than to other Utah
- 7 policyholders.
- 8 MS. BIRNBAUM: And if you look at the footnote
- 9 in their brief, and look at our reply brief, we point out
- 10 all of that evidence had to do with the underlying case.
- 11 The lawyers from the underlying case, Mr. Campbell, Mrs.
- 12 Campbell, Ospital, Slusher et cetera, and this issue of
- 13 whether there was one, whether this -- Mr. Campbell was
- 14 vulnerable, Mr. Campbell was the only person in this whole
- 15 trial that wasn't vulnerable. He was à 60-year-old white
- 16 man and who had a B.A. and an M.A. He sat through the
- 17 entire trial and he said he was not liable, and the
- 18 decision was made that this was a no liability case.
- 19 Mr. Tribe says Ospital was not speeding --
- 20 JUSTICE STEVENS: Thank you, Ms. Birnbaum.
- 21 MS. BIRNBAUM: Thank you so much.
- JUSTICE STEVENS: I think we've got your
- 23 position.
- 24 The case is submitted.
- 25 (Whereupon, at 12:06 p.m., the case in the

1	above-entitled	matter	was	submitted.)
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