1	IN THE SUPREME COURT OF THE UNITED STATES
2	x
3	DOUG DECKER, IN HIS OFFICIAL :
4	CAPACITY AS OREGON STATE :
5	FORESTER, ET AL., :
6	Petitioners : No. 11-338
7	v. :
8	NORTHWEST ENVIRONMENTAL :
9	DEFENSE CENTER, ET AL. :
10	x
11	and
12	x
13	GEORGIA-PACIFIC WEST, INC., ET AL.,:
14	Petitioners : No. 11-347
15	v. :
16	NORTHWEST ENVIRONMENTAL :
17	DEFENSE CENTER, ET AL. :
18	x
19	Washington, D.C.
20	Monday, December 3, 2012
21	
22	The above-entitled matter came on for oral
23	argument before the Supreme Court of the United States
24	at 11:06 a.m.
25	APPEARANCES:

Τ	IIMOTHY S. BISHOP, ESQ., CHICAGO, IIIIMOTS, On Denait of
2	Petitioners.
3	MALCOLM L. STEWART, ESQ., Deputy Solicitor General,
4	Department of Justice, Washington, D.C.; for United
5	States, as amicus curiae, in support of Petitioners.
6	JEFFREY L. FISHER, ESQ., Stanford, California; on behalf
7	of Respondents.
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1	PROCEEDINGS
2	(11:06 a.m.)
3	CHIEF JUSTICE ROBERTS: We will hear
4	argument next in Case 11-338, Decker v. Northwest
5	Environmental Defense Center and Georgia-Pacific v. The
6	Northwest Environmental Defense Defense Center.
7	Mr. Bishop.
8	ORAL ARGUMENT OF TIMOTHY S. BISHOP
9	ON BEHALF OF THE PETITIONERS
10	MR. BISHOP: Thank you, Mr. Chief Justice,
11	and may it please the Court:
12	There is a straightforward ground for
13	reversal here that rests on a standard application of
14	deference principles to EPA's treatment of stormwater.
15	CHIEF JUSTICE ROBERTS: Before before we
16	get into that, congratulations to your clients
17	MR. BISHOP: Thank you.
18	CHIEF JUSTICE ROBERTS: getting almost
19	all the relief they're looking for under under the
20	new rule issued on Friday.
21	MR. BISHOP: Thank you.
22	CHIEF JUSTICE ROBERTS: And thank you for
23	calling it to our attention.
24	MR. BISHOP: Thank you.
25	The problem with that rule is that it puts

- 1 into place something that EPA has been telling the
- 2 courts throughout this litigation, that in the
- 3 stormwater rule, where EPA refers to Standard Industrial
- 4 Classification 2411, that what it is referring to is
- 5 solely the four identified point sources in the
- 6 silvicultural -- rock crushing and so on.
- 7 In this case, NEDC Respondent argues that
- 8 the statute -- the language of the statute, which is
- 9 that discharges that are associated with industrial
- 10 activity must have NPDES permits, prevents EPA from
- 11 doing that --
- 12 JUSTICE GINSBURG: But there was no ruling
- in the court of appeals. The court of appeals did not
- 14 rule on the statute -- whether the statute mandates that
- 15 these logging roads be governed.
- MR. BISHOP: No. It did not. It did not.
- 17 JUSTICE GINSBURG: So is --
- MR. BISHOP: That is an argument that
- 19 Respondents have made in this Court.
- JUSTICE GINSBURG: And so that's not a point
- 21 that this Court could resolve in the first instance.
- MR. BISHOP: Well, I don't think that's -- I
- 23 don't think that's right. The -- the Respondent can
- 24 defend its judgment on grounds other than those that
- 25 were -- that were the basis of the Ninth Circuit

- 1 decision.
- JUSTICE GINSBURG: Yes, you can do that; but
- 3 this Court is a court of review, not first view, and we
- 4 don't take questions that haven't been aired below.
- 5 MR. BISHOP: Well, there -- there is an
- 6 additional reason why we don't think that the rule here
- 7 moots -- moots the issue. Let -- let's assume that
- 8 there is a petition for review.
- 9 I think that's a fairly safe -- safe
- 10 assumption, that some environmental groups argue that
- 11 the new rule is impermissible because it's at odds with
- 12 the language of the -- language of the statute, an
- 13 argument that I think is -- is near frivolous, but that
- 14 I think will be -- predictably will be made.
- The rule is prospective. What we have is a
- 16 judgment from the Ninth Circuit that says that we were
- 17 in violation for decades by not having permits. And --
- 18 CHIEF JUSTICE ROBERTS: Well, but it's --
- 19 it's an unusual situation for us to rule in a case --
- MR. BISHOP: Yes.
- 21 CHIEF JUSTICE ROBERTS: -- where the issue
- 22 has ongoing significance and that's taken away. And
- 23 what we would be doing is, when there is a new rule, we
- 24 would be considering quite a lot of difficult issues to
- 25 determine what the old rule was, so that you can unravel

- 1 what the Ninth Circuit has upheld.
- MR. BISHOP: Well, let me argue -- let me --
- 3 maybe --
- 4 JUSTICE SOTOMAYOR: I thought the case law
- 5 was fairly clear that, when the EPA changes its rules in
- 6 your favor, that they can't -- the court can't impose
- 7 penalties for a past violation.
- 8 MR. BISHOP: Well, I wish it were so clear.
- 9 Certainly, we think that that is the case.
- 10 What they've asked for below is penalties,
- 11 attorneys' fees, and remediation of environmental harm.
- 12 Now -- now, we think that, under Laidlaw, they shouldn't
- 13 be able to get any of those three things.
- Now, this only happened on Friday, so I
- 15 can't claim that I've done complete research on -- on
- 16 the point. But it -- you know, I do think that -- there
- 17 doesn't appear to be any law on the application of
- 18 Laidlaw to a claim for remediation.
- 19 CHIEF JUSTICE ROBERTS: Is this a -- is this
- 20 a new rule that they -- I too haven't had much of a
- 21 chance to look at it. But is this a new rule? Or is it
- 22 an amendment of the existing rule?
- 23 MR. BISHOP: It's an amendment of the
- 24 existing rule. But what it does is to put into place
- 25 against the rule exactly what EPA has been saying

- 1 throughout this litigation. There is nothing new in the
- 2 rule.
- 3 So this is something that EPA has been
- 4 saying in the litigation and that we think is entitled
- 5 to Auer deference as a result of that. Now, it's in the
- 6 rule, so it gets -- it gets Chevron deference. But
- 7 we --
- 8 CHIEF JUSTICE ROBERTS: Are you sure you
- 9 want what you're asking for? What if we go ahead and
- 10 decide this case and rule against you?
- MR. BISHOP: Well, we are -- we are hoping
- 12 that you rule -- you'll rule with us. And certainly, on
- 13 the basis of this rule --
- 14 (Laughter.)
- 15 JUSTICE SCALIA: That's usually the
- 16 objective.
- 17 MR. BISHOP: On the basis of this rule, you
- 18 have to understand that the challenge to this rule is
- 19 the claim that the -- the words "associated with
- 20 industrial activity" must be interpreted by EPA to
- 21 include harvesting activities and the -- the moving of
- 22 the logs out of the harvest area. Now, that's --
- 23 CHIEF JUSTICE ROBERTS: Now, I suppose that
- 24 your clients and others similarly situated -- or I -- I
- 25 guess it would be the Respondents -- can challenge the

- 1 new rule, right?
- 2 MR. BISHOP: Yes. So --
- 3 CHIEF JUSTICE ROBERTS: So you would have,
- 4 simultaneously pending, a case involving the
- 5 interpretation of the old rule and a challenge to the
- 6 new rule.
- 7 MR. BISHOP: Right.
- 8 CHIEF JUSTICE ROBERTS: Each of which would
- 9 have the same issue.
- 10 MR. BISHOP: And this Court can cut through
- 11 all of that by deciding this case, which the simplest
- 12 way to decide this case is under the stormwater rule.
- 13 If the Court decides this case in our favor under the
- 14 stormwater rule, then that will preclude a large part of
- 15 the basis for the challenge to the new rule.
- It's squarely in front of this Court.
- 17 Mr. Fisher has made the argument here. The stormwater
- 18 rule is squarely here. Congress completely revamped the
- 19 Clean Water Act's approach to stormwater in 1987, and it
- 20 made clear that, as a default, point-source stormwater
- 21 is regulated by the State, with NPDES permits required
- 22 only for discharges that are associated with industrial
- 23 activity and a few other categories.
- 24 And those statutory terms, "industrial
- 25 activity" and "associated with," are both ambiguous.

- 1 And with those words, Congress left EPA with discretion
- 2 to determine what activities count as industrial. And
- 3 it's in keeping with dictionary definitions for EPA to
- 4 have categorized activities like law, banking, retail,
- 5 agriculture, and silviculture as not industrial.
- 6 JUSTICE KAGAN: But, Mr. Bishop, as -- as
- 7 Justice Ginsburg said, that question was not decided
- 8 below, and in the context of this case, which, of
- 9 course, was very different when it was briefed,
- 10 Mr. Fisher spent a grand total of 2 pages and rightly
- 11 so. It wasn't -- it was -- it was not the main issue in
- 12 the case then.
- So would we really be doing something -- you
- 14 know, a good practice to decide this issue, without
- 15 really any briefing on it and without a decision below?
- 16 MR. BISHOP: Well, I think there is briefing
- 17 on it. I mean, both parties have briefed it. It gets 2
- 18 pages because it's a -- a near-frivolous argument under
- 19 the -- under the caselaw, I think. But the fact is, if
- 20 you don't --
- JUSTICE KAGAN: Well, that isn't really
- 22 quite fair. It is 2 pages because it wasn't decided
- 23 below and because -- and because the -- the question in
- 24 the case was very different, with a different
- 25 regulation.

- 1 MR. BISHOP: Now, the issue is before this
- 2 Court. If the Court doesn't decide the issue, then we
- 3 go back. We have to fight for years about remedies --
- 4 about the appropriateness of remedies for this
- 5 adjudicated past violation under Laidlaw. And Laidlaw
- 6 has some very complex law that's developed under it.
- 7 JUSTICE GINSBURG: You wouldn't have to do
- 8 anything if the Court vacated the decision below. Then
- 9 you wouldn't be facing anything.
- 10 MR. BISHOP: Well, obviously, if the Court
- 11 held the case was moot, then we'd like the -- the
- 12 vacatur. But in addition --
- 13 JUSTICE GINSBURG: Would you be --
- MR. BISHOP: -- there's going to be a
- 15 challenge to the new rule --
- JUSTICE GINSBURG: Would you be entitled to
- 17 it?
- 18 MR. BISHOP: Yes, we believe we are entitled
- 19 to vacatur.
- JUSTICE GINSBURG: So -- so if you're right,
- 21 that you're entitled to it and we agree with you, then
- 22 there is nothing. You don't have anything hanging over
- 23 your head as a result --
- MR. BISHOP: Well, what's left -- what's
- 25 left of --

- 1 JUSTICE GINSBURG: -- of the prior decision.
- 2 MR. BISHOP: -- what's left at that point is
- 3 another 5 or 6 years of litigation under the new rule on
- 4 an issue that is briefed in this Court, before this
- 5 Court, and I think relatively easy to decide under the
- 6 stormwater rule.
- 7 CHIEF JUSTICE ROBERTS: Are you -- which
- 8 issue are you talking about? The industrial activities
- 9 issue or the silvicultural?
- 10 MR. BISHOP: The industrial activities
- 11 issue. I mean, the -- the rest of this case has become
- 12 very complex, I think, because of -- of the -- you know,
- 13 the government has raised the Seminole Rock argument
- 14 that -- that no one's ever heard of before. Mr. Fisher
- 15 has introduced an argument about whether the 1375(b)
- 16 categories -- this case falls within those categories.
- 17 But there is a simple way to decide this
- 18 case, and that is, under the stormwater rule, EPA had
- 19 the discretion to determine what activities are
- 20 industrial, and it determined that timber harvesting is
- 21 not industrial. It defined "immediate access roads" in
- 22 a way that does not cover these -- these roads, even if
- 23 it were industrial.
- 24 And these are terms -- the term "industrial"
- 25 is one that is ambiguous. The term "associated with

- 1 industrial activity" is one that admits of degree. It's
- 2 like the word "minimized" --
- 3 JUSTICE SOTOMAYOR: How do we -- how do we
- 4 avoid, under your reading -- assuming we agreed with you
- 5 what the rule says, that there is a difference between
- 6 logging roads and access roads? The other side raises a
- 7 lot of question about whether these, in fact, are access
- 8 roads or not. So do -- do we need to --
- 9 MR. BISHOP: The public --
- 10 JUSTICE SOTOMAYOR: Do we have to reach that
- 11 issue then?
- MR. BISHOP: The public -- no, you don't
- 13 have to reach that issue because the EPA has decided
- 14 that the timber harvesting activity is not industrial.
- 15 In the rule -- implementing this rule with a -- a
- 16 multisectored general permit for industrial activity,
- 17 EPA said, quote, "Harvesting activities, including
- 18 loading and initial transport from an active harvest
- 19 site, are not required to be covered under the
- 20 stormwater permits."
- 21 You know, it's been perfectly clear in --
- 22 when it promulgated the rule, it said that the reference
- 23 to SIC 24 was a reference to sawmills, planing mills,
- 24 and other mills. When, in the briefs in this case,
- 25 it -- it explained the reference to SIC 2411, it said,

- 1 "By not excluding SIC 2411, EPA intended to reference
- 2 only the four categories of silvicultural activities
- 3 already defined as point sources." So it's -- EPA has
- 4 been --
- 5 JUSTICE SOTOMAYOR: So how do we --
- 6 MR. BISHOP: -- absolutely clear that timber
- 7 harvesting is not industrial activity --
- JUSTICE SOTOMAYOR: It may not --
- 9 MR. BISHOP: -- and, therefore, it does not
- 10 get to the "associated."
- JUSTICE SOTOMAYOR: It may not be, but these
- 12 are pipes, ditches, and channels which the CWA
- 13 explicitly defines as point sources --
- MR. BISHOP: Well, you can --
- JUSTICE SOTOMAYOR: -- that are not part of
- 16 the harvesting. By definition, they are not.
- 17 They're -- you're saying public roads and not access
- 18 roads.
- MR. BISHOP: Well, remember that the
- 20 stormwater rule applies to point sources. The default
- 21 position under the stormwater rule is that point sources
- 22 do not require NPDES permits. And then Congress said
- 23 there are certain categories that do, and one of those
- 24 is discharges that are associated with industrial
- 25 activity.

- 1 EPA has said that, under these terms,
- 2 "associated with industrial activity," "in industrial
- 3 activity, " neither the timber harvest nor the roads,
- 4 "The initial loading and initial transport from an
- 5 active harvest site are not required to be covered by
- 6 stormwater permits."
- 7 It says, in the rule, that immediate access
- 8 roads are the only things that are covered. It
- 9 explains, in the preamble to the 1976 rule, that that
- 10 means on-plant roads that are dedicated for use by an
- 11 industrial facility, not public roads. These are public
- 12 roads.
- These are used by hunters, fishermen,
- 14 off-road vehicle enthusiasts, bird watchers. These are
- 15 fairly heavily trafficked public roads that are used for
- 16 a few weeks, every few decades, for logging activities.
- 17 And so these are not, EPA has been very clear, the sort
- 18 of --
- 19 JUSTICE KENNEDY: Am I correct or incorrect
- 20 that a considerable number of these roads are -- a
- 21 significant number of these roads were built initially
- 22 by the logging industry?
- 23 MR. BISHOP: Yes, some -- some of them
- 24 surely -- surely were.
- 25 JUSTICE KENNEDY: And it's a little hard for

- 1 you to say that, when these were built by the logging
- 2 industry and presumably maintained to some respect by
- 3 the logging industry, to say, oh, well, these are used
- 4 by hunters and so forth. I --
- 5 MR. BISHOP: But -- but they are public
- 6 roads. They are owned by the counties, or they're owned
- 7 by the State. These two particular roads that we are
- 8 talking about here have been there between 50 and 75
- 9 years. They run by the river. There is a school bus
- 10 pull-off on one of them because there are houses by the
- 11 side of this road.
- 12 There -- these are -- these are
- 13 quintessential public roads that are used by loggers
- 14 from time-to-time. Are they -- are they built there?
- 15 Are there other roads that are built by us? Yes. But
- 16 they are public roads maintained by us under contracts
- 17 with the State, only during the period when we are using
- 18 them for -- for logging activity, and otherwise
- 19 maintained by the -- by the State.
- 20 So the -- and we think -- to come back to
- 21 your -- your initial question, Chief Justice, about
- 22 whether this can be decided without getting into these
- 23 other complex issues -- that you don't have to -- if you
- 24 decide this case under the stormwater rule, it's -- and
- 25 taking at face value what the Ninth Circuit said, which

- 1 is the rule itself is not clear, we see the Ninth
- 2 Circuit set a reference here to SIC 2411, which is
- 3 logging.
- 4 We see this reference to immediate access
- 5 roads. So at -- at that point, we -- you look at what
- 6 EPA has said. And EPA's explanation, in its 1976
- 7 preamble, in its briefs and in -- in this case, are --
- 8 are absolutely clear, that there was no intention on
- 9 EPA's part to cover the channelled runoff alongside
- 10 these roads.
- 11 JUSTICE KAGAN: Mr. Bishop, could I -- I'm
- 12 sorry that I don't understand this well enough yet. But
- 13 can I understand what's still at stake for you in -- in
- 14 the case? Put aside the question of whether the new
- 15 rule is valid or not, all right? And what -- what do
- 16 you have riding on whether the Ninth Circuit's decision
- 17 is correct at this point?
- 18 MR. BISHOP: Well, if there is -- if there
- is a vacatur, so that we don't have to worry about
- 20 remedies below --
- 21 JUSTICE KAGAN: So which remedies are you
- 22 worried about?
- MR. BISHOP: Well, the remedies that we --
- 24 we are obviously not worried about injunctive relief.
- 25 We are worried about the relief that they have asked

1	for.	for	past.	 supposed	past.	violations,	which	is
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- 2 penalties, attorneys' fees, and I think the more complex
- 3 one under the case law is remediation for environmental
- 4 harm, which the case law just doesn't seem to address
- 5 under -- under Laidlaw.
- 6 So we are worried about those. And
- 7 principally, what we would like to do is to get sorted
- 8 out, once and for all here, an argument that otherwise
- 9 would drag through the courts for the next five or six
- 10 years under this rule, putting the whole industry into a
- 11 good deal of uncertainty that we think is unwarranted.
- 12 If I can reserve the remainder of my time?
- 13 CHIEF JUSTICE ROBERTS: Thank you, counsel.
- Mr. Stewart.
- 15 ORAL ARGUMENT OF MALCOLM L. STEWART,
- 16 FOR UNITED STATES, AS AMICUS CURIAE,
- 17 IN SUPPORT OF PETITIONERS
- 18 MR. STEWART: Mr. Chief Justice, and may it
- 19 please the Court:
- On Friday, the EPA administrator signed a
- 21 new rule that amends EPA's existing regulatory
- 22 definition of the term "stormwater discharge associated
- 23 with industrial activity."
- 24 The new rulemaking specifically disapproves
- 25 the Ninth Circuit's decision in this case and states

- 1 explicitly that the only facilities under SIC Code 2411
- 2 that are industrial are rock crushing, gravel washing,
- 3 log sorting, and log storing.
- 4 CHIEF JUSTICE ROBERTS: Were you as
- 5 surprised, as we were, to learn about that final rule?
- 6 MR. STEWART: No, we were not.
- 7 CHIEF JUSTICE ROBERTS: When did you learn
- 8 that the final rule would be issued on Friday?
- 9 MR. STEWART: I learned on Friday morning
- 10 that the final rule would be issued. I learned on
- 11 Friday afternoon that the final rule had been issued.
- 12 Within five minutes of that time, I alerted counsel for
- 13 both the Petitioners and --
- 14 CHIEF JUSTICE ROBERTS: You had no idea
- 15 before Friday that this was coming out?
- MR. STEWART: I knew that it was a strong
- 17 possibility -- I knew that it was a strong possibility
- 18 that it would come out. The EPA had issued a notice in
- 19 September of proposed rulemaking. There was a notation
- on OMB's website in early November, to the effect that
- 21 the rule had been transmitted for final approval by OMB.
- 22 CHIEF JUSTICE ROBERTS: In early November?
- MR. STEWART: In early November.
- 24 CHIEF JUSTICE ROBERTS: Maybe in the future,
- 25 you could let us know when something as definite as that

- 1 comes.
- There were 875 pages on the merits briefing
- 3 in this case, and if we knew that the final rule was
- 4 imminent, we could have rescheduled the case for April
- 5 or-- or something along those lines.
- 6 MR. STEWART: I'm sorry, Your Honor. We --
- 7 you know, we did explain in the opening brief that the
- 8 rule had been --
- 9 CHIEF JUSTICE ROBERTS: Oh, I know, that
- 10 there was a proposed rule. Is it your experience that
- 11 proposed EPA rules become final within a couple of
- 12 months, particularly?
- MR. STEWART: No, I think that -- well, I
- 14 think this happened more quickly than it usually does,
- 15 but I think we intended respect for the Court's
- 16 processes, rather than disrespect.
- 17 Obviously, it's suboptimal for the new rule
- 18 to be issued the Friday before oral argument; but it
- 19 would have been even worse, I think, from the standpoint
- of the parties and the Court's decision-making processes
- 21 if the rule had been issued a week or two after the
- 22 Court heard oral argument.
- 23 CHIEF JUSTICE ROBERTS: Well, maybe. And it
- 24 would have been best if we had known about this in early
- November.

1	MR. STEWART: With with respect to the
2	impact of the rule on this case, the new rule was not
3	intended to change the meaning of the preexisting
4	definition, and in our view, it renders the case moot.
5	And, really, the point of issuing the new
6	JUSTICE SOTOMAYOR: How do you deal with his
7	points about the ex-fact remedies of attorneys' fees and
8	remediation? Why are why are those moot?
9	MR. STEWART: Well, I think the question of
10	attorneys' fees, if the Ninth Circuit's decision was
11	vacated on the ground that the case would become moot,
12	attorneys' fee are available under the Clean Water Act
13	and citizen suits only to prevailing or substantially
14	prevailing parties. And I don't see any way that
15	Respondent could make a claim to be a prevailing or
16	substantially prevailing party when, at the end of the
17	day, it got no relief.
18	Now, with respect to questions of
19	remediation and, particularly, of civil penalties, the
20	Court, in Steel Company and Laidlaw, addressed the
21	circumstances under which civil penalties would could
22	and could not be awarded in citizen suits. And the
23	Court in Steel Company said that, in citizen suits, a
24	citizen plaintiff lacks standing to seek civil penalties
25	as a remedy for past violations because the citizen

- derives no benefit from payment of the penalties into
- 2 the treasury.
- In Laidlaw, the Court held that, where there
- 4 is a prospect of recurring violations or ongoing
- 5 violations, the citizen plaintiff does have standing to
- 6 seek civil penalties as a deterrent to future
- 7 illegality.
- 8 CHIEF JUSTICE ROBERTS: Do you -- are you
- 9 saying that the private companies would not be liable
- 10 for civil penalties, even though the alleged violation
- 11 was ongoing at the time of the district court
- 12 litigation?
- 13 MR. STEWART: That's correct. That even
- 14 if -- if, by the time the -- the suit was wound up,
- 15 there was no prospect of an ongoing or future violation
- 16 because EPA had amended the rule to make clear that the
- 17 conduct was lawful, there would be no future illegally
- 18 to deter. And then there --
- 19 CHIEF JUSTICE ROBERTS: Well, can I stop you
- 20 just for a moment? EPA made clear that the conduct was
- 21 not unlawful. We have a new regulation. The fact that
- they have issued a new regulation doesn't mean that the
- 23 reading -- doesn't mean that that's a demonstration that
- 24 the prior conduct under the old regulation was lawful.
- Now, I know you've taken the position that

- 1 it was not, but you've got a court of appeals decision
- 2 saying it was.
- 3 MR. STEWART: That's correct. And if we
- 4 actually had a civil penalty award issued by the
- 5 district court in the first instance, it might be a more
- 6 complicated question whether that award should be
- 7 vacated. But the district court ruled in the
- 8 petitioner's favor. There was never any civil penalty
- 9 award.
- 10 And so if -- if the question is can the
- 11 district court, at some future stage of this case, enter
- 12 a civil penalty award, under Laidlaw, the only
- 13 justification for that in a citizen suit would be to
- 14 deter illegal conduct that might be thought to be
- 15 possible after the civil penalty award was issued and --
- 16 CHIEF JUSTICE ROBERTS: That -- that would
- 17 have to be based on the assumption that the Ninth
- 18 Circuit decision was wrong.
- 19 MR. STEWART: It would not have to be based
- 20 on the assumption that the Ninth Circuit decision was
- 21 wrong at the time that it was entered; that is, even if
- 22 EPA had done something that was explicitly characterized
- 23 as a change in the law, if EPA had issued a rule-making
- 24 that said, what Petitioners had been doing was unlawful
- 25 up to this point, but we've decided that it shouldn't be

- 1 unlawful, and, therefore, we're amending the rule to
- 2 make it legal, if EPA had done that, there would still
- 3 be no prospect of future illegality, assuming that the
- 4 rule is taken to be valid.
- 5 And, therefore, although in an EPA
- 6 enforcement action, there might be a possibility of
- 7 getting monetary awards for past misconduct because
- 8 that's something the government can do, the citizen's
- 9 only stake in the matter would be to deter future
- 10 illegalities.
- JUSTICE SCALIA: What if -- what if the rule
- 12 is held invalid? I mean, we don't know the answer to
- 13 that question until this rule is challenged, and there
- 14 is ultimately a -- I'm sure it will be challenged
- 15 because their position is that the -- this rule
- 16 contradicts the statute. So how does that factor in to
- 17 your analysis?
- 18 MR. STEWART: It certainly is possible that
- 19 the rule will be challenged, but, as -- as Petitioners
- 20 have emphasized in their brief, and we agree, the proper
- 21 forum for adjudicating challenges to the validity of an
- 22 EPA regulation is through a suit brought against EPA
- 23 based on the administrative record; that is, a citizen
- 24 suit against the petitioners --
- 25 JUSTICE SCALIA: I understand that, but my

- 1 point is, until that suit is -- is concluded, you don't
- 2 know whether there is a possibility of future violation
- 3 or not, do you?
- 4 MR. STEWART: You don't know. But I think,
- 5 at this point, the prospect that the EPA rule would be
- 6 both challenged and vacated is sufficiently speculative
- 7 that it would be out of keeping with general principles
- 8 of mootness for the Court to go on to decide the
- 9 question of what the old rule meant.
- 10 And really --
- 11 JUSTICE KAGAN: Is what you said true also
- 12 of the remediation piece of this? You said that, at
- 13 this point, even if we understand this as a change in
- 14 the law, the Plaintiffs would not be entitled to fines.
- 15 Would they also not be entitled to any kind of
- 16 remediation?
- 17 MR. STEWART: I -- I think we would want to
- 18 study that a little further. The general rule,
- 19 certainly, is that injunctive -- the propriety of
- 20 injunctive relief is determined on the basis of the law
- 21 in effect at the time of the Court's decision.
- 22 And under the -- the newly promulgated rule,
- 23 once the rule took effect, that -- that would be to the
- 24 effect that the discharges from stormwater runoff are
- 25 not covered, and an order requiring remediation would be

- 1 a form of prospective injunctive relief. It would
- 2 address --
- JUSTICE KENNEDY: Is it your submission that
- 4 we should issue an order vacating this moot or issue an
- 5 order for the court of appeals to consider whether it's
- 6 moot?
- 7 MR. STEWART: I think either one would be --
- 8 JUSTICE KENNEDY: What is your submission?
- 9 MR. STEWART: Our preference would be that
- 10 the Court issue an order vacating as moot; but it would
- 11 also be an appropriate decision to -- to leave that to
- 12 the court of appeals in the first instance.
- And, again, EPA's objective in this was to
- 14 obviate the need to decide vex guestions concerning the
- 15 meaning of the old rule. That is, EPA has said for
- 16 nearly 40 years that it doesn't believe that NPDES
- 17 permits are the appropriate way of addressing the -- the
- 18 dangers to water quality that are posed by these sorts
- 19 of discharges and --
- 20 CHIEF JUSTICE ROBERTS: I -- I'm having
- 21 trouble seeing how we can dismiss it as moot when there
- 22 would remain pending claims for civil penalties and
- 23 injunctive relief, which you've already said you want to
- 24 take a closer look at, and attorneys' fees.
- Now, you seem fairly confident that they'll

- lose on those, but you felt pretty confident that you'd
- 2 win on this.
- MR. STEWART: Well, I think the one piece
- 4 that we would want to take a closer look at is the
- 5 specific question of remediation for past harm; that is,
- 6 concrete steps on the ground to undo the results of past
- 7 discharges. The -- the other two pieces of it --
- 8 JUSTICE KAGAN: It seems strange that you
- 9 would -- that there would be an order of remediation to
- 10 undo the results of past discharges when, at this point,
- 11 the law going forward is, go ahead and discharge.
- 12 MR. STEWART: I think that's correct, that,
- 13 as I say, we haven't -- we haven't specifically focused
- on this question; but my instinct is that an order of
- 15 remediation would be an aspect of prospective injunctive
- 16 relief that would be governed by the general rule that
- 17 injunctive relief is to be determined under the law at
- 18 the time of the Court's decisions.
- 19 But with respect to the other two elements
- 20 of relief, I think those can be easily dealt with as a
- 21 matter of law; that is, to the extent that they are
- 22 seeking an injunction ordering that no further
- 23 discharges occur without a permit, then clearly, the
- 24 propriety of that sort of injunction would be determined
- 25 under the new rule, and it wouldn't be available.

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- 2 basis that a citizen has for seeking civil penalties is
- 3 to deter future violations, not to punish prior
- 4 violations.
- 5 CHIEF JUSTICE ROBERTS: Is this something
- 6 that -- in terms of mootness, we should evaluate under
- 7 the voluntary cessation doctrine?
- 8 MR. STEWART: No, I don't believe so
- 9 because, here, the basis for mootness is not that the --
- 10 the defendants in the suit have promised to change their
- 11 ways; it is that the EPA has issued a new regulation to
- 12 make clear --
- 13 CHIEF JUSTICE ROBERTS: The EPA has changed
- 14 its ways.
- MR. STEWART: Well, EPA is -- EPA is not the
- 16 defendant in the case; so, even if this were viewed as a
- 17 change in ways, it wouldn't be voluntary cessation.
- 18 CHIEF JUSTICE ROBERTS: Thank you, counsel.
- Mr. Fisher.
- 20 ORAL ARGUMENT OF JEFFREY L. FISHER
- 21 ON BEHALF OF THE RESPONDENTS
- MR. FISHER: Mr. Chief Justice, and may it
- 23 please the Court:
- It seems to me, in light of the recent
- 25 events, that the most appropriate course for this Court

- 1 is to just simply dismiss this case as improvidently
- 2 granted.
- If this Court had reached its -- had gotten
- 4 a cert petition under the circumstances present right
- 5 now, it seems to me there'd be three very strong reasons
- 6 simply just to deny the petition.
- 7 First of all, because EPA, in its rulemaking
- 8 on Friday afternoon, itself says that the Ninth Circuit
- 9 decision has -- cancels out any impact of the Ninth
- 10 Circuit decision on the ground, moving forward.
- 11 Second of all, the case is interlocutory in
- 12 posture. Remember, we are just on a reversal of a
- 13 motion to dismiss. So every argument that's left in the
- 14 case, in addition to whatever mootness arguments anyone
- 15 wants to make -- which I'll explain why in a moment we
- 16 would disagree with -- can all be made on remand to the
- 17 Ninth Circuit.
- And if people are unhappy -- or not on
- 19 remand, but just simply when the case returns -- if
- 20 people are unhappy with those results, they can bring
- 21 the case back up to this Court. And --
- 22 CHIEF JUSTICE ROBERTS: So if we do that --
- 23 if we dismiss as improvidently granted, you still go
- 24 back and you -- you get your attorneys' fees, you get
- 25 the civil penalties, you get remediation because the law

- 1 governing your case would be the existing Ninth Circuit
- 2 opinion.
- 3 MR. FISHER: Well, if that's where the case
- 4 ends up when it's over and they bring it back and you
- 5 deny cert --
- 6 CHIEF JUSTICE ROBERTS: Well, the case is
- 7 not --
- 8 MR. FISHER: But there's a much --
- 9 CHIEF JUSTICE ROBERTS: I was just going to
- 10 say the case is not going to be over if we dismiss.
- MR. FISHER: No.
- 12 CHIEF JUSTICE ROBERTS: Because, as you just
- 13 said, it's interlocutory.
- MR. FISHER: But that's my point, yes.
- 15 And -- but I want to make one thing very clear.
- JUSTICE KENNEDY: But -- but, in other
- 17 words, it goes -- under your view, it would go back to
- 18 the district court; the district court would try all
- 19 this. And, as the Chief Justice says, we know what the
- 20 law of the case is, if -- if the opinion stands.
- MR. FISHER: Well, the law of the case would
- 22 be --
- JUSTICE KENNEDY: And -- and so isn't --
- 24 isn't it fairly clear, well, we know that the district
- 25 court must do under the court of appeals' decision?

1 N	MR.	FISHER:	All	the	district	court	must	do
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- 2 under the Ninth Circuit decision is consider this to be
- 3 a point source, for the reason that Justice Sotomayor
- 4 mentioned, and that -- the other side has virtually
- 5 walked away from that argument, anyway.
- It is pipe, ditch, or channel; it's
- 7 perfectly obvious we're dealing with point sources here.
- 8 The only question is whether you have this covered by
- 9 the stormwater rules, to the extent they are valid. And
- 10 that -- the district court or the Ninth Circuit or
- 11 whoever would consider in the first instance, and that
- 12 could come back to this Court.
- But if I might just explain to this Court, I
- 14 think it will help the conversation if I explain exactly
- 15 what our case looks like, going forward, because we have
- 16 and will maintain a claim for forward-looking relief for
- 17 two reasons.
- 18 One is, for the reason that was mentioned a
- 19 couple of times in the -- in the beginning part of the
- 20 argument, because we contend that the new rule simply
- 21 violates the statute. And we have a right to bring a
- 22 citizen suit for a violation of the Clean Water Act
- 23 itself, which is to say the language that requires EPA
- 24 to regulate --
- 25 JUSTICE SOTOMAYOR: Is this a --

- 1 MR. FISHER: -- all discharges associated
- 2 with industrial activity.
- JUSTICE SOTOMAYOR: So you're disclaiming
- 4 that you have to go to the court of appeals; you think
- 5 you can bring a citizen suit to challenge the validity
- 6 of the regulation?
- 7 MR. FISHER: Well, I wouldn't put it exactly
- 8 that way, Justice Sotomayor. What I would say is that
- 9 we have the power to bring -- or we have the right to
- 10 bring a citizen suit to enforce the Act. And if there
- is a regulation that the other side brings up that says,
- 12 we are -- supposedly says, we are exempt from having to
- 13 get permits, our position is that regulation just simply
- doesn't fall under 1369(b)(1), for the reasons Judge
- 15 Pryor just found for the Eleventh Circuit.
- I sent that up as supplemental authority.
- JUSTICE GINSBURG: But we didn't --
- 18 MR. FISHER: It is, A --
- 19 JUSTICE GINSBURG: But that -- that is the
- 20 question, the question of what the statute requires, was
- 21 not decided below.
- 22 MR. FISHER: That's correct, Justice
- 23 Ginsburg. The Ninth Circuit had no -- no reason to
- 24 reach it because the regulations on stormwater, as then
- 25 written, were absolutely clear, that logging

- 1 activities --
- JUSTICE GINSBURG: And you -- you're not
- 3 urging that we reach it?
- 4 MR. FISHER: I think the most prudent thing,
- 5 as I've said, is for this Court not to reach that, and
- 6 to let -- as you described, to let a lower court look at
- 7 it first and to bring it back.
- 8 But if I can finish my question -- or my
- 9 answer to Justice Sotomayor, the reason why that
- 10 regulation doesn't require us to go to court of appeals
- in the first instance and actually lets us proceed on a
- 12 citizen suit is because the only two subsections of
- 13 1369(b)(1) that they have mentioned are subsections (E)
- 14 and (F).
- 15 Subsection (F) deals with EPA decisions,
- 16 quote, "issuing or denying a permit." Well, this
- 17 decision does neither of those things.
- 18 Secondly, it covers EPA actions that set
- 19 effluent levels or effluent limitations. And, again,
- 20 for the reasons the Eleventh Circuit just held and other
- 21 courts have held, this doesn't do that either.
- So there is nothing in 1369(b)(1) that
- 23 stands in our way of bringing a citizen suit to enforce
- 24 the statute on those terms. So --
- JUSTICE KAGAN: Mr. Fisher, why would you

- 1 proceed that way? It's at least arguable that you're
- 2 wrong on that. I mean, it's a -- it's a question as to
- 3 what 1369 does. And you obviously do have the route of
- 4 direct review. Why don't you proceed that way with
- 5 respect to the new regulation?
- 6 MR. FISHER: Well, I think that what -- what
- 7 we'll do is proceed whatever way we can because our --
- 8 you know, either -- either we are supposed to go
- 9 directly to the Ninth Circuit -- or any court of
- 10 appeals, or we are not. And if we are, then we will;
- 11 and if we're not supposed to go to the court of appeals,
- 12 as we believe a fair reading of the law -- I don't think
- there is any plain text meaning of the law that could go
- 14 otherwise -- then we have -- the only way we can do this
- 15 is through a citizen suit.
- JUSTICE KAGAN: Do you think that, on your
- 17 view of 1369, you can't go to the Ninth Circuit?
- 18 MR. FISHER: Exactly. And that's what the
- 19 Eleventh Circuit just held in a case just like this,
- 20 where there was a regulation at issue that exempted
- 21 certain discharges from the permitting program. And the
- 22 Eleventh Circuit said, case dismissed. You can't bring
- 23 this directly to us.
- So we have an -- an ongoing claim for a
- 25 violation of the statute, which I can't imagine this

- 1 Court would want to address in the first instance.
- We also, it's important to understand, have
- 3 a second claim. And before I describe that second
- 4 claim, let me describe overall -- just remind the Court
- 5 what exactly the case is about. The case isn't about,
- 6 as the other side has -- has portrayed many times, all
- 7 logging roads, all logging roads that may exist in the
- 8 world -- or the United States.
- 9 What the case is about are two very specific
- 10 kinds of logging roads: One, logging roads that drain
- 11 themselves by way of pipes, ditches, and channels, only
- 12 the small subset of logging roads that do that; and
- 13 second of all, only logging roads used -- being used for
- 14 active timber harvesting and hauling, not roads that
- 15 just happen to be sitting in the forest not being used,
- 16 but only the small subset of logging roads being used
- 17 for active timber cutting and harvesting.
- JUSTICE SCALIA: What do you mean, "active"?
- 19 What does that mean?
- MR. FISHER: It means under --
- 21 JUSTICE SCALIA: They -- they cut maybe,
- 22 what, every -- every 10 years? Is that active?
- MR. FISHER: Well -- well --
- JUSTICE SCALIA: What about the 9 years
- 25 in-between? Are they being actively used?

1 MR. FISHER: No, Justice Scalia. And so 2 under this -- the facts of this case, remember, we're on 3 a motion to dismiss, so when Mr. Bishop says 1 or 2 weeks out of whatever, we would like to have a record on 4 that because we don't think that's the reality. 5 But what -- what the case -- what we say in 6 7 our complaint is that they have a contract with the 8 State of Oregon to harvest particular areas and use particular roads to access that timber and to take it 9 10 out. And the -- and the contract actually requires them 11 to use those roads and to maintain their drainage 12 systems. 13 And so our claim -- again, just to remind 14 you what our claim is under the statute -- is that that 15 harvesting activity can't be thought of in any other way than industrial in nature and that these roads are 16 associated with that activity. They are designed for 17 18 that purpose, and they're indispensable to the activity. 19 Now, we have a second argument. Even if the 20 Court thought that we couldn't win -- or a -- whatever 21 court looks at this -- thought we couldn't win on the 22 statute, we have a Chevron Step II argument that we will make and have every right to make because if -- and I'll 23 beg this Court's indulgence -- if -- this rule that they 24 25 have just announced on Friday afternoon is not as clear

- 1 as you might think.
- 2 So if you start with the language of the
- 3 rule, which is on page 18, what they have done is they
- 4 have amended -- they have amended the stormwater rules
- 5 to -- to provide that the only industrial activities
- 6 associated with logging are sawmills, which are covered
- 7 elsewhere, and then these four categories of things:
- 8 Rock crushing, gravel washing, log sorting, and log
- 9 storage. All --
- 10 JUSTICE KENNEDY: Excuse me. This is
- 11 page 18. That's -- that's the last page?
- MR. FISHER: It's page 18, the last page
- 13 of -- at least, I'm -- I hope your copy is the same as
- 14 mine, but on the PDF that -- that was sent up to the
- 15 Court.
- JUSTICE KENNEDY: And -- and so I'm reading
- 17 under where it says, "stormwater discharges"?
- 18 MR. FISHER: Yes. And if you go all the way
- 19 to the bottom, sub 2, "facilities classified under
- 20 SIC 24."
- JUSTICE KENNEDY: Thank you.
- MR. FISHER: And they list those four
- 23 things. And -- and then industry -- industry group 242
- 24 is the sawmills.
- 25 So they are saying those are the only

- 1 industrial activities that are associated with logging.
- 2 But that doesn't answer our claim. Our claim isn't that
- 3 logging roads themselves are industrial activities. Our
- 4 claim is that logging roads are associated with
- 5 industrial activities.
- 6 And so we still have a claim that, under
- 7 that -- even if those are the only four industrial
- 8 activities -- or, sorry, five, those four things plus
- 9 sawmills -- we still have a claim that logging roads
- 10 are, quote, "immediate access roads" to those
- 11 activities.
- 12 And the definition of "immediate access
- 13 roads, " which is unchanged by the new regulation, is at
- 14 Pet. App. 40a -- the Ninth Circuit quoted it, and I
- 15 think it was described earlier by my friend -- "Roads
- 16 which are exclusively or primarily dedicated for the use
- 17 by the industrial facility."
- So it's still a mystery to us how logging
- 19 roads are not primarily for use by even sawmills or
- 20 these other four things. And, indeed, if you look very
- 21 carefully at EPA's new regulation in the preamble, on
- 22 page 6, about two-thirds of the way down the middle of
- 23 the page, the only sentence here that EPA gives us, that
- 24 even suggests a possible response to the argument I just
- 25 described is the one that begins with the word "unlike."

- 1 They say, "Unlike immediate access roads
- 2 associated with industrial activities, many logging
- 3 roads" -- "many logging roads have multiple uses,
- 4 including recreation and general transportation, and
- 5 commonly extend over long distance, i.e., may not
- 6 provide immediate access to an industrial site."
- 7 So EPA is leaving open our argument. EPA is
- 8 saying, well, logging roads that are just generally
- 9 recreational, et cetera, are not immediate access roads.
- 10 But our claim --
- 11 CHIEF JUSTICE ROBERTS: I thought -- I
- 12 thought -- I'm sorry. I thought they said that their
- 13 rules mooted this case.
- MR. FISHER: Well, that's what they are
- 15 standing here today saying. But I'm telling you, on the
- language that they gave us on Friday, it doesn't moot
- 17 the case. And I can't imagine an argument being made on
- 18 Monday, that hasn't been prepared in any written form,
- 19 based on a written thing that we got on Friday, that we
- 20 have an argument under, would moot our case.
- 21 And particularly, Mr. Chief Justice -- and
- 22 this is my point about going through all this -- I can't
- 23 imagine why this Court would want to touch all this in
- 24 the first instance, particularly without supplemental
- 25 briefing, but it seems to me to make every sense to let

- 1 the Ninth Circuit address our arguments first.
- 2 CHIEF JUSTICE ROBERTS: Well, if we -- if we
- 3 dismiss as improvidently granted, are you suggesting
- 4 that the Ninth Circuit would then be the -- be a court
- 5 to consider this?
- 6 MR. FISHER: Yes.
- 7 CHIEF JUSTICE ROBERTS: I'm -- I'm just
- 8 thinking if we vacate, perhaps another court will
- 9 consider it, but if we dismiss as improvidently granted,
- 10 the Ninth Circuit will, quite reasonably, think they are
- 11 done.
- 12 MR. FISHER: No, because we have a forward
- 13 look at the -- the first thing we'll tell the Ninth
- 14 Circuit is --
- 15 CHIEF JUSTICE ROBERTS: Well, I mean,
- 16 they're done -- they are done in terms of their
- 17 interpretation of the regulation and the applicable law.
- 18 MR. FISHER: I think only as to the
- 19 backward-looking regulation, but now, we have -- our
- 20 complaint -- you know, as a citizen suit does --
- JUSTICE KENNEDY: But then -- but then
- 22 why -- why isn't your -- aren't your concerns met if we
- 23 vacate for the court of appeals to consider, in the
- 24 first instance, the extent to which this regulation may
- 25 bear on its opinion?

- 1 MR. FISHER: Well, I -- I think that gets
- 2 you very close to the same place, Justice Kennedy. I'm
- 3 just saying there is no reason to vacate because the
- 4 Ninth Circuit's point-source holding is so
- 5 self-evidently right, that I don't know why you'd go to
- 6 the trouble to do that. It makes the case simpler going
- 7 forward.
- 8 CHIEF JUSTICE ROBERTS: Well, I think the --
- 9 the Ninth Circuit had the -- of course, EPA's views
- 10 before it. I don't know, if I'm the Ninth Circuit, why
- 11 I would reconsider my ruling, in light of this new
- 12 regulation.
- MR. FISHER: Do you mean the
- 14 backward-looking ruling?
- 15 CHIEF JUSTICE ROBERTS: I mean the ruling in
- 16 the -- the decision that they --
- 17 MR. FISHER: Right.
- 18 CHIEF JUSTICE ROBERTS: -- issued that's
- 19 before us today.
- MR. FISHER: Well, I don't know that they
- 21 would reconsider that --
- 22 CHIEF JUSTICE ROBERTS: No.
- 23 MR. FISHER: -- but the -- but the main
- 24 event going forward is the new rule because the citizen
- 25 suit seeks cessation of ongoing violations of the Act,

- 1 and that remains the core of our lawsuit, which is
- 2 still seeking damages --
- JUSTICE SOTOMAYOR: But that's the -- but
- 4 that's the whole point, which is if you go back what's
- 5 the value of the backward-looking construction, if what
- 6 you're seeking is injunctive relief that has to be based
- 7 on the new rule?
- 8 MR. FISHER: It doesn't matter very much,
- 9 Justice Sotomayor. There is two ways in which it might
- 10 matter a little bit. One is, if we want to press a
- 11 claim for any kind of civil penalties or remediation,
- 12 the backward-looking thing would matter. We have to
- 13 decide whether we want to do that.
- 14 The second way it would matter would be it
- 15 would provide a helpful baseline for judging the new
- 16 rule in the totality of EPA action, which brings me to
- 17 my -- which brings me back to the argument I was
- 18 describing, which would be our Chevron Step II argument,
- 19 that EPA has simply either left this argument open -- I
- 20 still -- it is still a mystery to us what EPA thinks
- 21 about our real argument, which is that active hauling
- logging roads, when they are being used for active
- 23 harvesting and hauling, are subject to the Act because
- 24 they are plainly associated with industrial activity.
- 25 And if EPA later on came out and said, no,

- 1 no, no, we mean to exclude that, too, then we
- 2 respectfully submit, EPA would still have a lot of
- 3 explaining to do.
- 4 First of all, we would very much wonder why
- 5 log sorting, log storage, gravel washing, and rock
- 6 crushing are industrial activities, but mechanized
- 7 timber harvesting with 20-ton pieces of machinery is
- 8 not.
- 9 We'd also wonder why this stuff isn't
- 10 industrial activity, where construction activity,
- 11 landfill operations, surface mining operations that have
- 12 all the same attributes of being done out in the field,
- 13 extraction of resources, heavy machinery, et cetera,
- 14 are, as the EPA itself admits, industrial activity; but,
- 15 somehow -- somehow, logging, which has all the same
- 16 attributes, isn't.
- 17 And so that's what our claim is going
- 18 forward. Now, I'm not asking this Court to address that
- 19 because I'm not sure this Court wants to get into all of
- 20 this stuff yet; but what I am telling this Court is,
- 21 there is no basis whatsoever to find this case is
- 22 moot -- or I don't think this Court would want to touch
- 23 any of the arguments being made here without further
- 24 briefing, at least as to the new rule.
- 25 We do think it's absolutely clear we are

- 1 dealing with point sources. We do think it's absolutely
- 2 clear, based on the language of -- of 1369(b)(1), that
- 3 there just can't be any way that there is a
- 4 jurisdictional, or whatever other kind of problem you
- 5 want to label it, with us bringing a claim based on the
- 6 statute itself. The new regulation just simply doesn't
- 7 fall into those.
- 8 So if this Court dismisses the case, we'll
- 9 go to the Ninth Circuit and tell them, we want to go
- 10 forward for -- for the following reasons. And if
- 11 anybody is unhappy with what happens in the Ninth
- 12 Circuit, obviously, we can file or they can file
- 13 petitions for -- for cert in this Court.
- 14 Let me just say one last thing to this Court
- 15 about what we view as really the arbitrary and
- 16 capricious nature of EPA's new rule and why you
- 17 shouldn't touch it.
- 18 Remember, I said -- and this is in EPA's
- 19 regulations themselves -- that construction activity --
- 20 any construction activity in a site five acres or more
- 21 is industrial activity.
- So if a developer buys a parcel of forested
- 23 land and wants to build a subdivision there and the
- 24 first thing the developer does is punch in some roads
- 25 and drainage systems and cut some trees down to make

- 1 room for the houses, that is covered by the EPA's
- 2 stormwater rules; but, if a logging company does
- 3 precisely the same thing, EPA's position seems to be
- 4 it's not covered.
- 5 And not only is it not covered if it happens
- 6 on public land, but I think at least the implication of
- 7 my friend's position is that, for logging companies, of
- 8 which there are many in the northwest, that own their
- 9 own land -- own their own giant pieces of forest land,
- 10 and that are not open to the public, that are not open
- 11 to hunters, that are not open to recreation, but they
- 12 have their own logging roads on their own private lands
- 13 that nobody can use, but them, I still think his
- 14 position is that's not covered by the Act.
- And finally, EPA has one other thing that I
- 16 want to point out to the Court about this new rule. And
- 17 it's, again, got our heads -- it gets our heads
- 18 scratching as to what EPA is really doing here.
- 19 EPA says twice in the preamble to their new
- 20 rule, once on page 7 and also on page 12, that it,
- 21 quote, "retains the authority to designate at least some
- 22 logging roads as covered by its so-called point -- Phase
- 23 II system."
- What the Phase II system is, is under
- 25 Section 1342(p), which is the stormwater amendments to

- 1 the Act, it's the category of point source discharges
- 2 that EPA says are not a covered -- are not industrial
- 3 activity -- associated industrial activity, but we,
- 4 nonetheless, are going to require certain things of
- 5 them.
- 6 This is the critical point. EPA says this
- 7 twice. Well, the only authority EPA would have to
- 8 regulate any logging roads -- discharges from logging
- 9 roads, is if they are point sources because you don't
- 10 get into the Phase II program, you don't get into the
- 11 stormwater amendments, unless you have a point source.
- 12 If it's a non-point source, then, as my
- 13 friend has pointed out quite at length in his brief,
- 14 it's entirely up to the States, and EPA has -- has
- 15 nothing to say about it.
- JUSTICE SCALIA: I'm looking at page 7, and
- 17 it doesn't say the authority to designate additional
- 18 roads. It says additional stormwater discharges.
- MR. FISHER: Right.
- JUSTICE SCALIA: That could be stormwater
- 21 discharges that have nothing to do with logging.
- MR. FISHER: I think if that's all we had,
- 23 Justice Scalia, it might be a little bit ambiguous,
- 24 although, of course, this is in the context of logging
- 25 the roads.

- 1 But look at page 12. And this is the
- 2 final -- this is the very end of -- of the preamble.
- 3 The last sentence, "EPA believes that stormwater
- 4 discharges from forest roads, including logging roads,
- 5 should be evaluated under Section 402(p)(6)."
- 6 The only authority EPA has for -- for doing
- 7 that is if they -- if they are point sources; whereas
- 8 EPA has filed a brief in this case that says that they
- 9 are, at least some of them, are not. I don't know if
- 10 it's walking away from that or is planning on walking
- 11 away from that.
- But, again, there is a variety of questions,
- 13 I think, that EPA should have to address and answer --
- 14 Did you have one? I'm sorry -- that EPA should have to
- 15 address and answer before any court does anything based
- 16 on this new rule.
- 17 JUSTICE GINSBURG: But if you were
- 18 challenging the new rule, you would have EPA as your
- 19 adversary. The format of this case now is we have -- we
- 20 have Decker on one side and you on the other, and the
- 21 EPA is not in the lawsuit.
- MR. FISHER: Well, EPA, of course, is an
- 23 amicus, Justice Ginsburg, and EPA has an ongoing right
- 24 to intervene in any citizen suit. That's a statutory
- 25 right. And there's a statutory notice that any

- 1 plaintiff in a citizen suit is required to provide to
- 2 EPA, which we did provide to EPA. And so EPA has every
- 3 right to intervene in the case at any point as a party.
- 4 JUSTICE SOTOMAYOR: Does that include a
- 5 right to intervene and dismiss the action?
- 6 MR. FISHER: Well, I think that EPA has a
- 7 right to intervene and make an argument that the case is
- 8 moot or any other substantive argument they would like
- 9 to make back in the Ninth Circuit. And of course,
- 10 mootness, if it's genuinely moot, which, for all of
- 11 these reasons, we think, of course, it's not, but
- 12 mootness is an Article III principle that an amicus
- 13 could raise, and a court would be bound to consider on
- 14 its own.
- JUSTICE SCALIA: Yes, they -- they are just
- 16 intervening. It's -- it's not like what happens in
- 17 the -- in the suits for fraud against the government,
- 18 where they take over the litigation.
- MR. FISHER: Right.
- JUSTICE SCALIA: They don't take it over.
- 21 They just intervene.
- 22 MR. FISHER: I think that's what would
- 23 happen. You could ask them how they would like to
- 24 proceed, but I assume that's how it would happen, and I
- 25 assume the defendants in the case would remain the same.

1	So I'm happy to answer any other questions
2	about what the case looks like or what you ought to do,
3	but otherwise, I'll submit it.
4	CHIEF JUSTICE ROBERTS: Thank you, counsel.
5	Mr. Bishop, you have 4 minutes remaining.
6	REBUTTAL ARGUMENT OF TIMOTHY S. BISHOP
7	ON BEHALF OF THE PETITIONERS
8	MR. BISHOP: Thank you.
9	We are not asking you to adjudicate the new
10	rule. I'm not sure why we are hearing all of this about
11	the the details of the new rule. What we are asking
12	you to do is to get rid of this case. In getting rid of
13	this case on the basis of the stormwater rule, it will
14	eliminate one of the arguments that the plaintiffs will
15	make in a in a challenge to the new rule. It will
16	simplify that challenge.

- 17 What it will do is to get rid of this case
- 18 and get rid of a Ninth Circuit opinion that really put
- 19 the court in a -- the position of overriding what EPA
- 20 has been saying consistently since 1976, consistent
- 21 position that collected forest road runoff is not point
- 22 source and, since 1980, that logging is not industrial
- 23 activity, and these roads are not associated with
- 24 industrial activity.
- 25 And for my clients, that is -- has a great

1	deal of of values, particularly since, as Mr. Fisher
2	has admitted, what he really wants here is to be back in
3	the Ninth Circuit seeking not only, apparently,
4	relief backward-looking relief, but also prospective
5	relief.
6	If there are no further questions, I'll
7	submit.
8	CHIEF JUSTICE ROBERTS: Thank you, counsel.
9	The case is submitted.
10	(Whereupon, at 11:55 a.m., the case in the
11	above-entitled matter was submitted.)
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