1	IN THE SUPREME COURT OF THE UNITED STATES
2	X
3	DARIN L. MUEHLER, ET AL., :
4	Petitioners :
5	v. : No. 03-1423
6	IRIS MENA. :
7	X
8	Washington, D.C.
9	Wednesday, December 8, 2004
10	The above-entitled matter came on for oral
11	argument before the Supreme Court of the United States at
12	11:08 a.m.
13	APPEARANCES:
14	CARTER G. PHILLIPS, ESQ., Washington, D.C.; on behalf of
15	the Petitioners.
16	KANNON K. SHANMUGAM, ESQ., Assistant to the Solicitor
17	General, Department of Justice, Washington, D.C.; on
18	behalf of the United States, as amicus curiae,
19	supporting the Petitioners.
20	PAUL L. HOFFMAN, ESQ., Venice, California; on behalf of
21	the Respondent.
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- (11:08 a.m.)
- JUSTICE STEVENS: We'll now hear argument in the
- 4 case of Muehler against Mena.
- 5 Mr. Phillips.
- 6 ORAL ARGUMENT OF CARTER G. PHILLIPS
- 7 ON BEHALF OF THE PETITIONERS
- 8 MR. PHILLIPS: Thank you, Justice Stevens, and
- 9 may it please the Court:
- 10 At issue in this case is the safety of police
- 11 officers when they attempt to execute a search warrant in
- 12 an inherently unsafe situation.
- JUSTICE O'CONNOR: May I ask one preliminary
- 14 question, Mr. Phillips? Do we have before us here any
- 15 question at all about qualified immunity?
- MR. PHILLIPS: Well, we do believe that a
- 17 qualified immunity issue is bound up with the underlying
- 18 merits. It was addressed that way by the Ninth Circuit
- 19 because --
- 20 JUSTICE O'CONNOR: But it wasn't -- it wasn't in
- 21 the questions --
- MR. PHILLIPS: This Court --
- JUSTICE O'CONNOR: -- on which we granted cert?
- 24 MR. PHILLIPS: This Court in Procunier treated
- 25 the qualified immunity issue as part and parcel of the

- 1 underlying merits of the case and -- and, in fact, skipped
- 2 over the question of what 1983 meant in order to address
- 3 the qualified immunity issue. And presumably --
- 4 JUSTICE BREYER: How -- how --
- 5 MR. PHILLIPS: -- the Court could do the same
- 6 thing here.
- 7 JUSTICE BREYER: How do we do it? It goes right
- 8 to the heart of this from you, the qualified immunity
- 9 thing, for the reason that if you look at the facts and
- 10 circumstances, it sounds to me like a somewhat close
- 11 question as to whether the police did or did not exceed
- 12 the reasonable bounds -- reasonable bounds.
- Now, if it's a close question, you have a jury
- 14 verdict against you, and -- and then I think, well, yes,
- 15 but I begin to come -- become disturbed if I think of
- 16 qualified immunity. I mean, it isn't that clear. So --
- 17 so having read through the thing, I -- I preliminarily
- 18 start by thinking, well, it could have been excessive
- 19 force, I mean, given -- you know, I'm using that in
- 20 quotes.
- MR. PHILLIPS: Right.
- JUSTICE BREYER: The jury said it was. Who am I
- 23 to say it wasn't --
- 24 MR. PHILLIPS: Well, I mean, this -- this --
- 25 JUSTICE BREYER: -- in that situation? But

- 1 qualified immunity. So now, what do I do?
- 2 MR. PHILLIPS: Well, in the first instance, it's
- 3 reasonably clear to me that you're not bound by the jury's
- 4 determination here. This Court has already --
- JUSTICE O'CONNOR: We -- don't we have to give
- 6 any weight at all to the jury finding there or --
- 7 MR. PHILLIPS: With respect to the historical
- 8 facts of the case, who did what to whom, of course, you
- 9 have -- that -- that's subject to clearly erroneous
- 10 review. On the issue of whether or not the conduct at
- issue here is reasonable, that's an issue of law or at
- 12 least a mixed issue of fact --
- JUSTICE BREYER: Well, a lot of it may depend on
- 14 the --
- MR. PHILLIPS: -- and law that this Court has
- 16 decided as de novo.
- 17 JUSTICE BREYER: -- on the music as to
- 18 handcuffing and what did they say and what was the
- 19 atmosphere and what was the garage really like and how
- 20 risky was it that there be gang members in the outhouses
- 21 and -- and all kinds of stuff that you might sense from
- 22 the testimony.
- MR. PHILLIPS: It -- it seems to me that --
- 24 Justice Breyer, that the answer to all of those questions
- 25 go to the core of what it means to exercise unquestioned

- 1 command of the situation, which is a pure legal standard
- 2 that this Court adopted a quarter of a century ago in
- 3 Michigan v. Summers. And that's a question of law.
- To be sure, there are lots of elements of it,
- 5 but what my position would be -- and obviously the
- 6 officers' position in this case -- is that in exercising
- 7 unquestioned command, you can accept all of the facts as
- 8 you've just described them and none of that is excessive
- 9 because it doesn't expose anyone to anything other than
- 10 what is necessary in order to achieve complete control
- 11 under the circumstances in order to ensure the protection
- of the individual officers and -- and candidly of the
- 13 other individuals who were being -- being detained, all
- 14 four of them, under these circumstances.
- JUSTICE O'CONNOR: Have you responded to my
- 16 initial question? Have you said all you want to say about
- 17 qualified immunity?
- MR. PHILLIPS: No, Justice O'Connor. My -- my
- 19 basic answer to that is that this Court already addressed
- 20 that issue in Procunier. It considered that the qualified
- 21 immunity issue was part and parcel of the issue, even
- though it hadn't been presented in the question presented,
- 23 and indeed, I think in this case it's actually a -- a
- 24 stronger argument that qualified immunity is in this case
- 25 because that is the way that the Ninth Circuit

- 1 specifically addressed the issue. It looked at under
- 2 Saucier. It evaluated whether or not qualified immunity
- 3 was appropriate and -- and did the two-part test, the
- 4 first part being whether it was a constitutional violation
- 5 and the second part whether or not it was reasonable under
- 6 these particular circumstances.
- 7 So if I -- if I cannot persuade you that this is
- 8 constitutional, which obviously I -- I hope I can do, it
- 9 seems to me absolutely unquestioned that there -- that
- 10 what the officers did here under these circumstances were
- 11 perfectly reasonable.
- JUSTICE GINSBURG: Well, what is the -- what is
- 13 the function of a jury in this case? What does the jury
- 14 verdict stand for? And the jury doesn't return a special
- 15 verdict and says we find X, Y, and Z. It finds whether
- 16 the police exercised excessive force, and that's all we
- 17 know from the jury verdict.
- Other -- I think what you're saying is that
- 19 these cases should go off on summary judgment or even a
- 20 demurrer. You assume all the facts as the plaintiff
- 21 alleges them and then the Court decides whether that adds
- 22 up to unreasonable within the meaning of the Fourth
- 23 Amendment.
- 24 MR. PHILLIPS: I -- I'm not saying that that
- 25 would be true in all cases. I do think in this particular

- 1 case you did not need to have a jury verdict. We would
- 2 have been prepared to stipulate to the facts as they were
- 3 found ultimately and -- and giving the benefit of all of
- 4 the inferences to the --
- 5 JUSTICE GINSBURG: We don't know the fact --
- 6 what facts were found because all we have is in the jury
- 7 verdict that this was excessive force. Period. That's
- 8 all.
- 9 MR. PHILLIPS: But that's just a conclusion of
- 10 law, Justice Ginsburg. So the -- the facts that you know
- 11 are the facts as they're described --
- 12 JUSTICE GINSBURG: But it's like was --
- 13 MR. PHILLIPS: -- by the respondent's brief.
- 14 JUSTICE GINSBURG: -- the defendant negligent.
- 15 Is that more or less a conclusion of law? We don't know
- 16 in what respect from the jury verdict. And here, were
- 17 these police officers acting -- did they use excessive
- 18 force.
- 19 MR. PHILLIPS: Well, we know precisely what they
- 20 did. They kept her in handcuffs throughout the duration
- 21 of the -- of the search. We know that. There's no --
- 22 there are no additional claims as to having mistreated her
- 23 physically.
- 24 JUSTICE STEVENS: Wasn't there a fact issue as
- 25 to whether she was handcuffed for -- even for a short

- 1 period after the search had been completed?
- 2 MR. PHILLIPS: I don't think there is a factual
- 3 question like that because I don't think that question was
- 4 presented to the jury, and it was certainly not the basis
- 5 on which the Ninth Circuit affirmed the jury's verdict in
- 6 this case. There -- there was never an argument made to
- 7 the jury that this -- that this extended beyond the -- the
- 8 period of the end of the search. The argument that was
- 9 made to the jury was that the search should have -- should
- 10 have been limited to the room where the suspect was -- was
- 11 a resident or that the police should have made a decision
- 12 somewhere in the -- before the end of the 2-hour search
- 13 that she was no longer a threat to them. And then they
- 14 were arguing that -- that it even went a little further in
- 15 terms of the timing of it. But they never asked the jury
- 16 to find that that 15 minutes was the basis for a Fourth
- 17 Amendment violation in its own right.
- 18 JUSTICE STEVENS: But if -- but if it made a
- 19 difference as a matter of law, what -- what should we
- 20 assume about that extra 15 minutes? Do we assume that
- 21 they found the facts in the way that the -- a plaintiff
- 22 argues them or that you think they are?
- MR. PHILLIPS: I think if the jury had been
- 24 asked to make that finding, that you -- and -- and the
- 25 jury determined that there -- that it was unreasonable,

- 1 then I think you'd have to conclude that the 15 minutes
- 2 were, in fact -- that it did, in fact, go beyond 15
- 3 minutes. I do think there is still a legal issue as to
- 4 whether that's de minimis under the circumstances.
- 5 But -- but I agree. I mean, obviously there is
- 6 a role for the jury's findings, and you have to give them
- 7 a certain amount of respect. But on the core questions of
- 8 reasonableness and suspicion and whether or not the police
- 9 exercised unquestioned command and what those terms mean,
- 10 this Court has already decided that in the Fourth
- 11 Amendment context it has to decide those issues as a
- 12 matter of law to regulate the conduct of all police
- 13 officers and not simply do it on the basis of whatever a
- 14 particular jury would say in a particular circumstance.
- JUSTICE SOUTER: Now, in doing it as a matter of
- 16 law here, should we give consideration to the fact that in
- 17 this case, if -- if I remember correctly, one of the
- officers testified that had they followed normal protocol,
- 19 once they had, I think his phrase was, secured the
- 20 building, the -- the main building --
- MR. PHILLIPS: Well, the -- all of the grounds
- 22 actually.
- JUSTICE SOUTER: Is that the whole compound?
- MR. PHILLIPS: Yes.
- JUSTICE SOUTER: That -- that they would have --

- 1 they would have taken off the immediate restraints, and he
- 2 wasn't sure why they didn't. We -- do we -- do we
- 3 consider that when we're crafting our statement of law as
- 4 -- as to what is or is not excessive?
- 5 MR. PHILLIPS: I think if this Court could
- 6 determine that, as a matter of course, the -- the standard
- 7 operating procedures in a particular way, that might
- 8 certainly inform the Court's Fourth Amendment analysis.
- 9 That -- I think what's important to keep in mind in this
- 10 context, though, Justice Souter, is we're talking about
- 11 four individuals who are being detained under these
- 12 circumstances, and each of them poses a distinct issue for
- 13 the police officers under the -- under -- when trying to
- 14 decide how best to proceed. One of them had been found
- 15 with marijuana in his possession. One of them had been
- 16 determined to be an illegal alien, and the other two were
- individuals about whom the police knew virtually nothing.
- So, you know, is it possible that police
- 19 procedure, generally speaking, when you're talking about a
- 20 single occupant of the residence, oftentimes concludes
- 21 that he can take away -- you can remove the handcuffs?
- That may be, although I don't think there's much in the
- 23 record here to -- to reflect that.
- 24 But what the police said here -- and I think
- 25 it's extraordinarily important. Officer Muehler testified

- 1 that if something had gone wrong, if either a police
- 2 officer had been injured or one of the occupants of that
- 3 house had been shot or otherwise harmed as a -- in the
- 4 context of executing the search warrant, the first
- 5 question that would have been asked is what was the least
- 6 that could have been done to prevent those injuries from
- 7 occurring. And he said to himself and he said it quite
- 8 rightly -- and it's a rule this Court ought to embrace
- 9 under the unquestioned command theory of -- of law -- is
- 10 that if we keep them in handcuffs through the duration of
- 11 a reasonable search, we will make our way through the
- search much more rapidly, much more efficiently in order
- 13 to minimize the detention and we will eliminate -- and I
- 14 mean, literally eliminate -- the entirety of the risk
- 15 either to the individuals themselves, the occupants, the
- detainees, or to the police under these circumstances.
- JUSTICE SOUTER: Okay. I take it you obviously
- don't want us to -- to come down with a kind of a finicky
- 19 version of -- of excessive force as the touchstone, and I
- 20 take it you don't want us to come down with simply a
- 21 blanket rule saying that essentially the police can do
- 22 anything in -- in restraining occupants so long as it is
- 23 not wantonly cruel. Somewhere in between. Do you have a
- 24 -- a statement that would be the kernel of the holding
- 25 that you want?

1 MR. PHILLIPS: I	'm I	I'm q	ruite (comfortable	with
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- 2 the way the Court analyzed it in Michigan v. Summers, that
- 3 the officer is not required to evaluate the extent of the
- 4 intrusion to be imposed by the seizure. That is, you --
- 5 you have a categorical rule that allows you, in the
- 6 ordinary course, to do whatever is reasonably necessary in
- 7 order to --
- 8 JUSTICE GINSBURG: But in the facts there, there
- 9 were no handcuffs. He -- he was just detained. So --
- 10 MR. PHILLIPS: I understand that, and -- but my
- 11 -- my position is that handcuffs don't materially affect
- 12 the detention under these circumstances other than to
- 13 assure what the Court said, which is unquestioned command
- 14 of the situation.
- 15 JUSTICE SOUTER: So -- I mean, I don't -- would
- 16 -- would you say handcuffs are per se lawful for -- for
- 17 purposes of applying Summers?
- MR. PHILLIPS: Yes, but it's important to put
- 19 that in context because Summers is a narrow exception to
- 20 the -- not an exception. It's a narrow circumstance under
- 21 the Fourth Amendment. You have to have a search warrant.
- 22 It has to be a validly issued search warrant so that we
- 23 know that there has either been a crime that's likely to
- 24 be taking place in the premises. It only -- it only
- 25 extends to the residents, occupants of the house, and it's

- 1 only when the search is for contraband, not just for any
- 2 evidence. So, for instance, when the police go the 60th
- 3 time to Michael Jackson's estate to go try to find
- 4 evidence of whatever is going on there, I don't think it's
- 5 reasonable to go in and handcuff Michael Jackson and
- 6 anybody else who happens to be on site.
- JUSTICE SCALIA: Well, it doesn't -- why is
- 8 contraband magical? Wouldn't -- wouldn't your point be
- 9 when -- when the reason they're investigating gives cause
- 10 to believe that there may be physical danger --
- 11 MR. PHILLIPS: Justice Scalia --
- JUSTICE SCALIA: -- from letting people wander
- 13 around?
- MR. PHILLIPS: -- absolutely.
- JUSTICE SCALIA: Which is the case with
- 16 contraband, but would be the case for many other reasons
- 17 as well.
- MR. PHILLIPS: I think the important point here
- 19 is that we're talking about guns. These are gangs. These
- 20 are guns. This is a circumstance that is inherently more
- 21 dangerous than any other circumstance the police are
- 22 likely to confront.
- JUSTICE BREYER: But would you be happy then
- 24 with a holding that says just what you said? We reaffirm
- 25 Summers and -- but Summers said special circumstances or

- 1 possibly a prolonged detention might lead to a different
- 2 conclusion in an unusual case.
- 3 And the only verdict part that I think we're
- 4 concerned with here -- it was not about four people. It
- 5 was one person, Iris Mena, and in respect to Iris Mena,
- 6 the jury found that there was a violation of her -- of her
- 7 Fourth Amendment rights. And as to her, you could have
- 8 found -- you said -- I don't know if you misspoke. You
- 9 said it could be more than 15 minutes. In looking at it,
- 10 I was certain whether they kept her for 15 minutes more or
- 11 more than 15 minutes more, maybe up to an hour more beyond
- 12 the time that the search ended and kept her in handcuffs,
- 13 both after the time they had secured the place and also
- 14 after the time the search ended. Well, that would seem a
- 15 basis for the jury's verdict and consistent with Summers.
- 16 MR. PHILLIPS: Well, it -- it could have been a
- 17 basis for the jury's verdict if they had, in fact, put the
- 18 issue of whether or not they were detained --
- JUSTICE STEVENS: But, Mr. -- Mr. -- but may I
- 20 point out that the judge's instructions did put that issue
- 21 to the jury at page 203. A police officer is required to
- 22 release an individual detained in connection with a lawful
- search as soon as the officer's right to conduct the
- 24 search ends or the search itself is concluded, whichever
- 25 is sooner.

1 MR.	PHILLIPS:	Right.	That	I	understand
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- 2 that, Justice Stevens, but the point we made in our reply
- 3 brief is there's not a shred of evidence in this record
- 4 and it was never argued to the jury that this search --
- 5 that -- that her detention lasted beyond the period of the
- 6 search in this case. Indeed, counsel for the police
- 7 officers specifically said in his closing argument, there
- 8 is no issue but that she was released at the time of the
- 9 -- that when -- as soon as the search was -- was ended,
- 10 the -- the warrant was executed.
- JUSTICE STEVENS: I wonder why the judge gave
- 12 this instruction then.
- MR. PHILLIPS: Because -- because what he's --
- 14 well, you know, it's a reasonable instruction.
- 15 JUSTICE GINSBURG: And why -- why there was --
- 16 there was a special verdict of sorts, not a detailed one.
- 17 But the two questions, question 5 and question 6, on page
- 18 255 of the joint appendix --
- MR. PHILLIPS: Yes.
- JUSTICE GINSBURG: One question concerns whether
- 21 the force was excessive, and the other one is, do you find
- that she was detained for a longer period than reasonable?
- 23 Those two questions -- my first is a procedural
- 24 question. Did counsel for the defendants object to the
- 25 jury getting -- those two questions being submitted to the

- 1 jury?
- 2 MR. PHILLIPS: No, Justice Ginsburg. We didn't.
- 3 And -- and --
- 4 JUSTICE GINSBURG: Well, it seems to me that the
- 5 judge is asking the jury in these questions, one is
- 6 whether there was a -- a detention, was force greater than
- 7 was reasonable under the circumstances, and whether the
- 8 duration was longer than reasonable under the
- 9 circumstances.
- 10 MR. PHILLIPS: Right. Justice Ginsburg, you
- 11 have to put that in context. The argument of the
- 12 plaintiff in this case was that the detention should have
- 13 ended at either of two points: after they had completely
- 14 cleared the area and made it safe, or alternatively, at
- 15 some point after that when they had asked her questions
- 16 and determined that she had no particular involvement with
- 17 Mr. Romero. Their argument was anything after that was
- 18 unreasonable, and that's what the jury certainly found,
- 19 was that that was the reasonable break point.
- Our argument is that's not consistent with the
- 21 notion of unquestioned command and -- and is wrong as a
- 22 matter of law. And there is no evidence -- no evidence.
- 23 There was no testimony that she was kept for a period
- 24 beyond the execution of that search warrant. It's very
- 25 important to understand that.

1 JUSTICE	SCALIA:	And y	you're	saying	that	the	
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- 2 the mere fact that it -- it went to the jury, even went to
- 3 the jury without your objecting to it, does not mean we
- 4 have to listen to what the jury said. Is that -- is
- 5 that --
- 6 MR. PHILLIPS: Right. If it's wrong as a matter
- 7 of law, that's -- then that's absolutely right. But there
- 8 was no evidence in this case that they kept going. The
- 9 only thing he said was, he -- he didn't remember. That
- 10 was -- the question was put to the police officer. Was
- 11 she kept beyond there? He said he didn't remember. He
- 12 wasn't even the police officer who was involved in it.
- 13 There's not a shred of evidence of that. It's totally
- 14 made up. It wasn't their theory of the case in front of
- 15 the jury.
- 16 I'd like to reserve the balance of my time.
- JUSTICE STEVENS: You might save your time.
- 18 Yes.
- Mr. Shanmugam.
- ORAL ARGUMENT OF KANNON K. SHANMUGAM
- 21 ON BEHALF OF THE UNITED STATES,
- 22 AS AMICUS CURIAE, SUPPORTING THE PETITIONERS
- MR. SHANMUGAM: Thank you, Justice Stevens, and
- 24 may it please the Court:
- When executing a search warrant to investigate a

- 1 violent crime, officers may routinely use reasonable
- 2 restraints on detained occupants in order to exercise
- 3 unquestioned command over the situation and to facilitate
- 4 the orderly completion of the search.
- 5 The Ninth Circuit erred in holding that the
- 6 officers' use of handcuffs in this case violated the
- 7 Fourth Amendment.
- 8 Under the standard for excessive force claims
- 9 first articulated by this Court in Graham v. Connor, as
- 10 informed by this Court's decision in Michigan v. Summers,
- 11 the degree of force used here was not excessive. The same
- 12 considerations that justified the detention of the
- occupants in Summers, most notably, the paramount concern
- of ensuring the safety of the officers and the occupants
- 15 themselves, will ordinarily justify the precautionary use
- of handcuffs during the detention.
- 17 JUSTICE GINSBURG: Then this case should not
- 18 have gone to the jury on the basis of what you said --
- MR. SHANMUGAM: We --
- JUSTICE GINSBURG: -- because you -- you just
- 21 said that this -- the handcuffs -- the circumstances --
- 22 the circumstances here were reasonable as a matter of law.
- MR. SHANMUGAM: Justice Ginsburg, that's
- 24 correct. It is our view that as a matter of law, the
- officers would have been entitled to prevail on the

- 1 constitutional issue with regard to excessive force. And
- 2 it's worth noting, I think, that the officers did move for
- 3 summary judgment. They also orally moved for judgment as
- 4 a matter of law at the close of the evidence, and that
- 5 motion was denied.
- Now, we also believe that the jury, quite
- 7 frankly, was given insufficient guidance on the excessive
- 8 force issue, and to turn to the jury instruction cited by
- 9 Justice Stevens at page 203, it's guite clear that the
- jury only received one very general instruction on Summers
- 11 detentions.
- 12 JUSTICE KENNEDY: Well -- well, has the -- the
- 13 objection to the instruction been preserved here?
- MR. SHANMUGAM: Perhaps an argument could be
- 15 made that it's fairly included within the questions
- 16 presented. There was an objection made at trial and an
- 17 objection made before the Ninth Circuit as well, but our
- 18 fundamental position is that the jury was simply given
- 19 insufficient quidance on the excessive force issue. This
- 20 instruction --
- JUSTICE SOUTER: But on the -- on the question
- 22 whether they preserved the issue, I -- I took it, implicit
- 23 in what you said a minute ago, that yes, they did not
- 24 object to the submission of the question. They did not
- object, in effect, to an instruction or giving of an

- 1 instruction as such.
- 2 MR. SHANMUGAM: That's correct.
- JUSTICE SOUTER: But they -- they had moved for
- 4 judgment as a matter of law at the close of all the
- 5 evidence, and that's enough to preserve the issue?
- 6 MR. SHANMUGAM: I think that's true. It is true
- 7 that they didn't object to the specific special verdict
- 8 set of questions. I think they proposed slightly
- 9 different language. But ultimately I think our primary
- 10 submission is that as a matter of law on these facts, no
- 11 constitutional violation occurred.
- 12 JUSTICE SCALIA: When you -- is your objection
- 13 that the jury wasn't given enough guidance on excessive
- 14 force, or is it that the -- that the ultimate issue of
- 15 excessive force is not a jury issue?
- 16 MR. SHANMUGAM: We would concede, I think,
- Justice Scalia, that the issue should go to the jury where
- 18 there are disputed issues of historical fact. We would
- 19 submit that there are no relevant --
- JUSTICE SCALIA: Well, but is -- is excessive
- 21 force an issue of historical fact any more than -- than
- 22 unreasonable search or unreasonable seizure is an issue of
- 23 historical fact?
- 24 MR. SHANMUGAM: Well, there are certain --
- 25 JUSTICE SCALIA: It's historical fact how long

- 1 you held the person, whether the person was in handcuffs,
- 2 but the ultimate question was, you know, is this force
- 3 excessive. Is that any different from the question as --
- 4 of was this seizure unreasonable? If you submit the one
- 5 to the jury, you may as well submit the other.
- 6 MR. SHANMUGAM: Justice Scalia, those facts may
- 7 be disputed in a particular case. We would submit that
- 8 they really weren't disputed here, but there may actually
- 9 be a dispute where the officers would say, yes, we used
- 10 handcuffs and the --
- JUSTICE SCALIA: So when --
- MR. SHANMUGAM: -- or no we didn't use
- 13 handcuffs.
- 14 JUSTICE SCALIA: -- when you know all those
- 15 facts, you're willing to send it to the jury to say, given
- 16 all of these facts, it's up to you to decide whether
- 17 unreasonable force was used or not.
- MR. SHANMUGAM: We believe that it is --
- 19 JUSTICE SCALIA: It's not a matter of law.
- 20 MR. SHANMUGAM: -- a mixed question of fact and
- 21 law, and once the historical facts are established, it is
- 22 essentially --
- JUSTICE SCALIA: Why -- why any more so -- why
- 24 any -- any more so than -- than whether it's an
- 25 unreasonable seizure?

1 MR. SHANMUGAM: Well, we would submit that	it	.t	is
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- 2 no different from the question whether officers had
- 3 probable cause or reasonable suspicion on any given set of
- 4 historical facts which this Court held in Ornelas was a
- 5 question subject to de novo review, over your dissent,
- 6 admittedly. And we believe that the primary rationale for
- 7 the rule in Ornelas also applies here, namely that
- 8 officers do need to have a consistent set of substantive
- 9 guidelines by which they can judge the validity of their
- 10 conduct.
- 11 JUSTICE KENNEDY: Are -- are you saying that the
- 12 only basis on -- on which the jury could have ruled for
- 13 the homeowner here, the -- the respondent, is that she was
- 14 handcuffed for too long?
- MR. SHANMUGAM: We believe that that certainly
- 16 is the primary issue that was at stake. And in fact --
- 17 JUSTICE KENNEDY: Well, I think you have to say
- 18 that. Otherwise, we have to uphold the jury verdict, if
- 19 we can assume that the jury might have thought, well, you
- 20 know, the handcuffs -- the police had a right to do that,
- 21 but she was held too long, she was -- they -- they yelled
- 22 at her, she was taken into a -- a place that was
- 23 uncomfortable. If -- if that's true, then we have to
- 24 sustain the jury verdict.
- MR. SHANMUGAM: I think that the handcuffing was

- 1 the key factor at trial, and I think that the best
- 2 evidence of that, quite frankly, is that respondent in her
- 3 proposed instructions referred only to handcuffing in her
- 4 excessive force instruction. Unfortunately, that's not
- 5 part of the joint appendix. It is part of the record.
- 6 JUSTICE KENNEDY: No, no. But the instruction
- 7 that was given -- and one was read that's in the briefs --
- 8 it seems to me a -- a perfectly good instruction.
- 9 MR. SHANMUGAM: I think that that's true, but I
- 10 think that the instruction didn't really provide any
- 11 guidance on excessive force specifically. It was really
- 12 an instruction with regard to the reasonableness of the
- detention more generally, rather than with regard to
- 14 excessive force specifically. It was not a Graham v.
- 15 Connor type instruction.
- 16 JUSTICE KENNEDY: Well, then it seems to me it
- 17 was the plaintiff's obligation to submit a clarifying
- 18 instruction and to bring this -- the denial of that
- 19 instruction here.
- 20 MR. SHANMUGAM: Well, there were objections to
- 21 the instruction below, and all I can say is that perhaps
- 22 an argument could be made -- and perhaps Mr. Phillips will
- 23 make the argument on rebuttal -- that it is fairly
- 24 included within the questions presented.
- JUSTICE GINSBURG: I don't know how you can --

- 1 you can say that the only thing that was before the jury
- 2 was the handcuff when the -- there was evidence that she
- 3 was treated very roughly in -- in the first instance, she
- 4 was woken from her sleep, she wasn't told that they were
- 5 police, she thought they were robbers, and she feared for
- 6 her life. That doesn't drop out of the case and what the
- 7 jury was asked to determine.
- 8 MR. SHANMUGAM: Justice Ginsburg, it was the
- 9 primary issue before the jury, and to be sure, there were
- 10 other issues. I think that the other relevant use of
- 11 force was the initial detention at gunpoint, but -- and
- 12 those -- and I would add that those are the two factors on
- 13 which the Ninth Circuit relied in affirming the jury's
- 14 verdict. Our submission is that both with regard to the
- 15 initial use of force and with regard to the continued use
- 16 of force, the justifications of Graham v. Connor support
- the officers' use of force in both instances.
- JUSTICE STEVENS: But -- but may I just ask a
- 19 sort of very basic question? One of the instructions
- 20 reads, a detention may be unreasonable if it -- if it is
- 21 unnecessarily painful, degrading, prolonged, or if it
- 22 involves an undue invasion of privacy. Now, are you
- 23 telling us that you think the answer to that question is a
- 24 question of law that the judge should provide rather than
- 25 the jury?

1 MR. SHANMUGAM:	Assuming	that	that	instruction
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- 2 is correct -- and that might very well be a valid
- 3 instruction --
- 4 JUSTICE STEVENS: Well, it was correct.
- 5 MR. SHANMUGAM: It may very well be a correct
- 6 instruction --
- 7 JUSTICE STEVENS: All right.
- 8 MR. SHANMUGAM: -- with regard to a challenge to
- 9 the manner of the detention itself. In that instance,
- 10 then the jury does have a certain amount of leeway, but I
- 11 think even then the teaching of Ornelas --
- 12 JUSTICE STEVENS: Then it's not a question of
- 13 law. The answer to whether it was unnecessarily painful,
- 14 degrading, prolonged, or involved undue invasion of
- 15 privacy, is that a question of law or a question of fact
- 16 to the jury?
- 17 MR. SHANMUGAM: It is a mixed question of law
- 18 and fact, and the jury's job is --
- JUSTICE STEVENS: It's a mixed question?
- 20 MR. SHANMUGAM: The jury's job is to -- to
- 21 resolve the underlying factual issues and then --
- JUSTICE STEVENS: Well, I understand the
- 23 historical fact, but I'm -- I'm questioning you about the
- 24 conclusions that you draw from the unreasonableness,
- degrading, and so forth. Is that partly to be decided by

- 1 the jury or entirely by the judge?
- 2 MR. SHANMUGAM: We believe that that actually is
- 3 ultimately a judge issue in the same way that the issue of
- 4 whether or not probable --
- 5 JUSTICE STEVENS: So this instruction should not
- 6 have been given.
- 7 MR. SHANMUGAM: That's correct --
- 8 JUSTICE SOUTER: I thought your position was
- 9 that it -- it may be submitted to the jury, but that it
- 10 may be reviewed as a question of law simply because that's
- 11 the way we are able to set standards for later cases.
- 12 MR. SHANMUGAM: I think that's exactly right,
- 13 and I think that that is the teaching of Ornelas. And it
- 14 may very well be that a more specific instruction should
- 15 have been given so as to make clear that the jury had
- 16 specific issues of historical fact to resolve. But
- 17 ultimately we do believe that it's a question of law in
- 18 the sense that it should be reviewed de novo for precisely
- 19 the reasons given in Ornelas.
- 20 And if I could just say a couple words on the
- 21 substantive issue of excessive force. We believe that in
- 22 cases involving violent crimes, officers should routinely
- 23 be allowed to use handcuffs. In this case, I would just
- 24 add that there were several additional case-specific
- 25 factors that justified the use of handcuffs. In addition

- 1 to the fact that this was a violent crime, the officers
- 2 had reason to believe that at least one and possibly two
- 3 members of a violent gang were living at the house. In
- 4 addition, the officers had previously visited the house on
- 5 two occasions to investigate other violent crimes and had
- 6 encountered resistance on at least one of those occasions.
- 7 And our fundamental problem with the Ninth
- 8 Circuit's rule is that it seems to suggest that officers
- 9 in the course of a detention should really stop and
- 10 investigate whether or not each -- each individual that
- 11 they encounter poses a safety threat. And we believe that
- 12 that rule is as unworkable as it is unwise. It would
- 13 effectively divert officers from the primary task at hand
- 14 and could perversely have the effect of prolonging rather
- 15 than expediting the completion of the search. And for
- 16 that reason, we believe that the Ninth Circuit's rule, its
- 17 substantive constitutional rule, was erroneous.
- JUSTICE STEVENS: How long did it take them to
- 19 find out whether the -- these other dangerous people were
- 20 there?
- MR. SHANMUGAM: To find out whether?
- JUSTICE STEVENS: Whether the people they were
- 23 afraid of were -- were on the premises?
- 24 MR. SHANMUGAM: Well, you know, I don't know
- 25 that they ever actually made a -- a determination other

- 1 than that Mr. Romero was not on the premises. I think
- 2 they figured that out once they had actually identified
- 3 each of the individuals, which was fairly early on in the
- 4 detention.
- 5 JUSTICE STEVENS: Thank you.
- 6 Mr. Hoffman.
- 7 ORAL ARGUMENT OF PAUL L. HOFFMAN
- 8 ON BEHALF OF THE RESPONDENT
- 9 MR. HOFFMAN: Justice Stevens, and may it please
- 10 the Court:
- 11 Let me start on the issue of -- that Mr.
- 12 Phillips said we made up. Actually we didn't make it up.
- 13 The claim that Ms. Mena was detained past the time of the
- 14 search was made throughout the case. If you look at
- 15 footnote 3 in the Ninth Circuit opinion in 2000, the issue
- 16 of the length of the detention was a factual issue that
- 17 precluded summary judgment. Ms. Mena claimed that the
- detention lasted for 2 to 3 hours. The officers claimed
- 19 that it lasted 90 minutes.
- But more than that, the -- the jury -- the --
- 21 the special verdict asked the jury to find whether Ms.
- 22 Mena had been kept for a longer time than reasonable, and
- 23 in fact, in the closing argument, it was argued that Ms.
- 24 Mena had been kept beyond the time that the search ended.
- 25 And not only is there not any -- not only is

- 1 there evidence in the record, there is overwhelming
- 2 evidence in the record that Ms. Mena was kept for a period
- 3 of time, at least 30 minutes, give or take, and possibly
- 4 as long as an hour. And this is not based on Ms. Mena's
- 5 testimony.
- 6 JUSTICE KENNEDY: Do you find that the -- that
- 7 the -- do you define the end of the search as before they
- 8 started videotaping everything they had done?
- 9 MR. HOFFMAN: Well, they were videotaping during
- 10 the course of the search. But if I can go through the
- 11 facts which might clarify things.
- Officer Muehler, who was the officer in overall
- 13 charge of the -- of the search, testified at trial that
- 14 the search ended at 8:40 a.m. Officer Brill said a little
- 15 bit later than that. He tied -- but there's a second
- 16 video. There are two videos. The second video is from
- 17 8:50 to 8:57. At the time that the second -- the second
- 18 video started at 8:50, Officer Brill testified that the
- 19 search was over. The -- the evidence log -- the last
- 20 entry on the evidence log is 8:45 in terms of evidence
- 21 being logged into the -- into the case.
- Officer Brill testified that Ms. Mena was kept
- 23 for at least 10 or 15 minutes after the end of the second
- video and her handcuffs were not released until she was
- 25 brought back around from the -- the separate converted

- 1 garage back into the house and --
- JUSTICE GINSBURG: Where -- where is that
- 3 testimony?
- 4 MR. HOFFMAN: The testimony -- Officer Brill's
- 5 testimony? Is actually -- they cite joint appendix number
- 6 -- on 75 where he says he doesn't recall. On the next
- 7 page, in joint appendix number 76, he's asked -- they
- 8 continue to ask the question. And isn't it your memory
- 9 that about 10 or 15 minutes after that, Iris Mena was
- 10 released? That would sound consistent. And that's 10 or
- 11 15 minutes after 8:57.
- 12 In addition, Ms. Mena testified that she was
- 13 kept between 2 or 3 hours, and that was actually
- 14 consistent with prior testimony by the videographer
- 15 herself, who testified in deposition and was impeached at
- 16 trial, that it was 2 or 3 hours that the search lasted.
- 17 The -- the point being -- and if you take the
- 18 distance between Officer Muehler's testimony and Officer
- 19 Brill's testimony, Ms. Mena was -- was kept in handcuffs
- 20 at the end of a very long detention in handcuffs, for a
- 21 period of approximately 27 to 33 minutes, if you don't
- 22 even take Ms. Mena's testimony into account.
- And one of the ironies of the case is that
- 24 there's testimony that Mr. Romero, the actual target of
- 25 the case, was released at 8:45 at the time the search

- 1 ended. And so while this --
- 2 JUSTICE GINSBURG: But not from these premises.
- 3 MR. HOFFMAN: No. But in fact, this was a --
- 4 the search warrant was for two premises. He was picked up
- 5 at his mother's house. And in fact, Officer Muehler had
- 6 -- was -- was to radio the start of both searches, and so
- 7 there was --
- 8 JUSTICE GINSBURG: But the -- the -- I thought
- 9 that this poorhouse, or whatever it was called -- that the
- 10 warrant covered weapons that were there.
- MR. HOFFMAN: Yes.
- 12 JUSTICE GINSBURG: That they were looking for
- 13 weapons.
- MR. HOFFMAN: They were looking for a gun.
- 15 JUSTICE GINSBURG: They were not looking for a
- 16 gun at Romero's mother's house, were they?
- MR. HOFFMAN: Well, I think the --
- JUSTICE GINSBURG: Did they have a warrant, a
- 19 search warrant?
- 20 MR. HOFFMAN: I think the warrant covered -- I
- 21 think they were looking for the gun wherever it was found,
- 22 and -- and the -- I believe the warrant --
- JUSTICE GINSBURG: Well, this was a -- this was
- 24 a pretty extensive search warrant that they had.
- MR. HOFFMAN: Yes.

- 1 JUSTICE GINSBURG: Did they have something like
- 2 that, the same kind of warrant for the --
- 3 MR. HOFFMAN: Well, it's the same warrant I
- 4 believe, Your Honor, in terms of -- we don't have --
- 5 there's not a lot of information in the record about --
- JUSTICE GINSBURG: Well, wasn't -- I thought
- 7 that this warrant referred to a particular address, a
- 8 particular house, not -- not any house where one might
- 9 find Romero.
- 10 MR. HOFFMAN: No, no. It -- it referred to
- 11 the two houses, one on Cimmaron.
- 12 JUSTICE GINSBURG: Well, was the other house his
- mother's house?
- 14 MR. HOFFMAN: Yes. The location number one is
- 15 his mother's house, 2646 Cimmaron, and that's -- and
- 16 Officer Muehler and this team was in charge of both of
- 17 these searches pursuant to the same warrant. They had
- 18 information that -- the reason they did that is that they
- 19 had information that -- that he lived in this poorhouse,
- 20 that he rented a room from the Menas at the poorhouse, and
- 21 that he also visited his -- his mother from time to time.
- 22 JUSTICE GINSBURG: Then that would make it even
- 23 more curious if the place where the dangerous man was
- 24 wasn't searched extensively and -- and the mother --
- 25 nobody was put in handcuffs, and yet for this -- they knew

- 1 pretty soon that Romero wasn't on the premises.
- 2 MR. HOFFMAN: Well, they knew right away.
- JUSTICE GINSBURG: Yes. And that's, I quess,
- 4 your -- your point, that the place where the dangerous man
- 5 was is not --
- 6 MR. HOFFMAN: I think that that explains one of
- 7 the reasons why the jury imposed punitive damages here
- 8 because they -- they knew that at 8:45, at the time that
- 9 Officer Muehler said that the search was over and all the
- 10 officers were out of the house and -- and everything was
- 11 done, that Mr. Romero was cited and released for marijuana
- 12 possession. And at the same time, from 8:45 until
- 13 sometime after 9 o'clock, probably as long as 30, maybe
- 14 longer, Iris Mena was sitting in a cold, damp, converted
- 15 garage with her hands behind her back.
- 16 JUSTICE BREYER: You might be able to keep your
- 17 verdict, I -- I think. But I think the problem here is
- 18 the Ninth Circuit -- you go to the Ninth Circuit and you
- 19 say, you know, there was excessive force here on anybody's
- 20 definition for reasons that you say. And -- and the Ninth
- 21 Circuit says, oh, it was a clear violation of the
- 22 Constitution and we'll tell you why, and then they give
- 23 some reasons. And two of those reasons are, A, four and a
- 24 half pages written the reason that this was
- 25 unconstitutional is because they asked her questions about

- 1 her immigration status, which you -- I don't think you
- 2 even raised. Maybe you did. But anyway, that's -- that's
- 3 the bulk of the -- of -- of -- that's the bulk of the
- 4 analysis.
- 5 And -- and these are the words that I think
- 6 they're objecting to. And by any standard of
- 7 reasonableness, Mena was -- the -- the officers should
- 8 have released her from the handcuffs when it became clear
- 9 that she posed no immediate threat. And that was long
- 10 before the -- the -- because she wasn't a threat. And
- 11 that was long before the end of the search.
- And what their point is on that is, you know, if
- 13 that's the rule, that's going to interfere with our SWAT
- 14 teams because they can't operate that way. They -- they
- 15 can't evaluate the individual. They put the individual --
- 16 if there are guns and gangs and danger that she'll grab a
- 17 gun, they put her in handcuffs, and they hold her there
- 18 for the search for a couple of hours, then they release
- 19 her. Now, that's their argument.
- 20 So they're objecting not so much to -- to the
- 21 fact they have to pay \$30,000 -- or they may object to
- 22 that. But they're -- they're objecting to the holding of
- 23 the Ninth Circuit, and if they're right on that, then I
- 24 guess we have to send it back and say, do this over again,
- 25 though I'll be sorry about that and maybe there is a way

- 1 not to do it.
- 2 But -- but I want to know your view of what I
- 3 see as those two issues here, that the Ninth Circuit's
- 4 analysis was wrong.
- 5 MR. HOFFMAN: Yes. I mean, first of all, I'd --
- 6 I'd say that the -- the Court could affirm the judgment in
- 7 this case and the verdict in this case on the ground that
- 8 we --
- 9 JUSTICE BREYER: Yes, but then we can't really
- 10 reach the issue. That's a possibility. I see that.
- MR. HOFFMAN: And in fact -- and I -- I think
- 12 that would be the appropriate thing to do.
- JUSTICE BREYER: Well, but then suppose that the
- 14 reason that this case is here is because of the
- 15 implications --
- MR. HOFFMAN: Right.
- 17 JUSTICE BREYER: -- of the Ninth Circuit's
- 18 analysis --
- MR. HOFFMAN: Right.
- JUSTICE BREYER: -- not necessarily the extra 30
- 21 minutes because I see your point on the extra 30 minutes.
- MR. HOFFMAN: I think -- I think that there -- I
- 23 would divide my response to that, Justice Breyer, into two
- 24 parts really. On the questioning issue, I would just say
- 25 that that -- that was not an issue that was presented to

- 1 the jury for its verdict as a separate Fourth Amendment
- 2 violation. It wasn't. And we didn't argue it in the
- 3 Ninth Circuit.
- What we did -- we did say in our -- in our brief
- 5 to the Ninth Circuit that she was questioned about her
- 6 immigration status about an issue that was unrelated to --
- 7 to Summers detention. We did say that.
- 8 JUSTICE BREYER: Well, we could say is their
- 9 opinion -- that's their opinion. It's beside the point,
- 10 et cetera.
- 11 MR. HOFFMAN: Right. So, I mean, I -- I think
- on questioning, you know, we -- we haven't been pushing
- 13 that issue.
- 14 JUSTICE SCALIA: If -- if two of the reasons
- 15 that the Ninth Circuit gave are in our view incorrect, why
- 16 wouldn't we reverse and remand for them to do it without
- 17 -- to make the judgment without taking those two factors
- 18 into account?
- 19 MR. HOFFMAN: Well, I think what -- first of
- 20 all, it's a separate alternative holding. What they said
- 21 is that there was a separate Fourth Amendment violation
- 22 while they affirmed on the basis that we actually won on.
- 23 The jury found that she had been detained longer than was
- 24 reasonable and with more force than was reasonable. This
- 25 is a jury verdict. The Ninth Circuit affirmed that.

- 1 And we've argued in our brief that if the Court
- 2 did something on questioning, it would really be issuing
- 3 an advisory opinion in this -- in this situation. And,
- 4 you know, we've -- we've argued the point and we're
- 5 prepared certainly to argue about the merits of that
- 6 question because it's obviously an important question. In
- 7 our view, the questioning issue should be governed by the
- 8 more traditional Terry kind of idea that you can't
- 9 question when it goes beyond the scope of the limited
- 10 purposes of the intrusion, but we also understand that
- 11 that's contested.
- 12 JUSTICE KENNEDY: Well --
- JUSTICE SCALIA: I don't --
- 14 JUSTICE KENNEDY: -- well, it does seem to me
- 15 that --
- 16 JUSTICE SCALIA: Excuse me.
- JUSTICE KENNEDY: It -- it does seem -- seem to
- 18 me that the Ninth Circuit's opinion is questionable on --
- 19 on this key point of when she had to be released. The
- 20 officers should have released her when it became clear she
- 21 posed no immediate threat and did not resist arrest.
- MR. HOFFMAN: Well --
- JUSTICE KENNEDY: I think that is critical to
- 24 its holding.
- 25 MR. HOFFMAN: Well --

- 1 JUSTICE KENNEDY: And that implies that they
- 2 have a -- a duty at the outset to determine whether --
- 3 what her status is rather than to go around looking for
- 4 guns and -- and to secure the premises. That's -- that's
- 5 one of my concerns with that.
- 6 MR. HOFFMAN: Well, I would have a different
- 7 position on that. First of all, I think that the judgment
- 8 can actually be affirmed on the first ground regardless of
- 9 this issue because it was a -- a jury verdict and -- and
- 10 the damages were asked for either/or in terms of question
- 11 5 or 6.
- 12 JUSTICE KENNEDY: The -- the first ground being?
- 13 Just an unreasonably long --
- MR. HOFFMAN: Detained beyond the -- the length
- 15 of the search. And so I think technically the judgment
- 16 can be affirmed on that ground.
- But with respect to the handcuffing, the
- 18 position that we would say is that, first of all, you --
- 19 you would have to view the facts in the light most
- 20 favorable to the verdict. Now, it's been -- there's been
- 21 a lot of questioning about what that means and what the
- 22 jury's role is. As we understand it, if Ornelas applies
- 23 to this decision, which we assume the Court would do --
- 24 and that is, that you would first have to take the light
- 25 -- all the facts in the light most favorable to the

- 1 verdict, including the possibility that the -- the jury
- 2 rejected as being incredible the statements that the
- 3 officers made in terms of justification, if there was
- 4 evidence in the record to show that there was
- 5 contradicting evidence, which there is in this record.
- 6 And so the facts that -- that the other side has tried to
- 7 argue are the facts on which you would make that
- 8 constitutional decision are not the facts in the light
- 9 most favorable to the verdict.
- In the light most favorable to the verdict,
- 11 there was -- there was lots of planning. There was a
- 12 tactical plan in writing that the jury got to see, which
- 13 said that the -- the plan here was to go in and make the
- 14 SWAT entry, to see if there were non-suspects there. They
- would be patted down, identified, and released. The jury
- 16 was entitled not to believe the other side's claim that
- they didn't say when they were going to be released and
- 18 believed that the plan was to release them as soon as it
- 19 was ascertained that they did not have the connection in
- 20 -- in the situation. And in fact, there's testimony from
- 21 the officers that they knew that they weren't gang members
- 22 and they knew that they weren't connected to the crime.
- 23 And they were completely cooperative, and they didn't
- 24 resist arrest and they didn't flee. And Iris Mena is 5
- 25 foot 1 -- 5 foot 2 inches, and the jury had a videotape of

- 1 exactly how they looked.
- The officers had a total plan. They -- they
- 3 exercised their command of the situation from the
- 4 beginning. They cleared it. They made sure it was safe.
- 5 They took people outside through the pouring rain, which
- 6 actually they say there wasn't evidence about that.
- 7 JUSTICE GINSBURG: Medium -- medium rain.
- 8 MR. HOFFMAN: Well, actually at -- at joint
- 9 appendix number 183, Officer Allegra, who was one of the
- 10 entry team, said it was pouring. So -- and in fact, the
- 11 stipulation of facts said it was heavy. So Iris Mena was
- 12 being -- was being demure when she talked about that. You
- 13 can even see the rain on the videotape.
- 14 And so they took her outside. They took all of
- 15 them outside. They put them in this little room, which is
- 16 not connected to the house. They had one or two armed
- 17 officers outside. There was no place for them to go.
- 18 They couldn't interfere with the facilitation of the
- 19 search because they were in this room. They couldn't flee
- 20 because there's only one way out, a door. There were two
- 21 armed guards there. And -- and if all they had to do was
- 22 sit these four people, who were not connected to any gang
- 23 activity, as to which they had no suspicion ever developed
- that they had any connection to Mr. Romero, who had
- 25 already been arrested at his mom's house --

- 1 JUSTICE SCALIA: They can't have a flat rule
- 2 that while you're conducting a search, you -- you can
- 3 restrain anybody that you find assuming the search is for
- 4 a crime that -- that involves violence.
- 5 MR. HOFFMAN: Well, I think that the --
- 6 JUSTICE SCALIA: I don't want to have to make
- 7 that call all the time, you know.
- 8 MR. HOFFMAN: Well, but -- but officers do make
- 9 that call all the time. They make it in the context of
- 10 Terry stops. They make it in the context of lots of
- 11 Fourth Amendment issues.
- 12 In Summers -- in Summers, the man was detained.
- 13 In many of the post-Summers cases, including many cited by
- 14 the other side and the Government, handcuffing is not
- 15 viewed as routine. Handcuffing is viewed as something
- 16 that substantially aggravates the nature of the seizure --
- 17 JUSTICE BREYER: If that's true, is it routine
- in -- I mean, here what sort of pushes the other way on
- 19 this is this is a dangerous gang. They have lots of
- 20 weapons and they have previously gone to this house, which
- 21 I gather -- sometimes when I read it, I think it's like a
- 22 warren of little rooms. On the other hand, maybe it
- 23 isn't. I haven't seen the house. There are a lot of
- 24 buildings around, and they think a lot of people here --
- 25 we don't know who's what, and we make a mistake in this

- 1 and we're dead. You know, I mean, so that's painting it
- 2 the other way.
- 3 But where you have guns and -- and houses and
- 4 gangs and so forth, now that's why they say that it's
- 5 reasonable in those circumstances to say, when we find
- 6 someone in the house, we handcuff them through the search.
- 7 We might let them go earlier, but that's up to us and we
- 8 don't want the courts second guessing us on that.
- 9 Now, what's -- what's painting it their way, and
- 10 I'd like you to respond.
- 11 MR. HOFFMAN: I -- I understand that. I guess
- 12 the -- the problem with that is that that means that no
- 13 matter who they find -- and in this case is a good example
- 14 of it. They were worried that they might find the gang
- 15 member who had a gun there, and that's what they were
- 16 looking for. Okay. And so they used the SWAT team. That
- seems perfectly reasonable that they would use a SWAT team
- 18 the way they did. And they went in and within literally 4
- 19 or 5 minutes, they had -- this is a tiny, little house.
- 20 They had cleared the house. They had figured out all the
- 21 occupants. They put them in a room completely under their
- 22 control where they couldn't get away from anything. They
- 23 knew there were two 40-year-old people, a young hippie,
- 24 and -- and an 18-year-old girl that was 5 foot --
- JUSTICE BREYER: Did they search that room?

- 1 MR. HOFFMAN: Yes. They searched that room. So
- 2 the room was searched before they went there. They
- 3 searched all the rooms. They searched Ms. Mena's room and
- 4 found absolutely nothing there.
- 5 And -- and the testimony -- and this goes to
- 6 Justice Souter's question.
- 7 JUSTICE SOUTER: Did they -- did they search the
- 8 individuals too to make sure --
- 9 MR. HOFFMAN: Yes.
- 10 JUSTICE SOUTER: I assume they did.
- MR. HOFFMAN: Oh, yes. They -- they searched
- 12 the individuals. They -- they -- you know, they
- 13 completely made sure that -- that when they put them in
- 14 that back room, there was nothing in the room. There was
- 15 nothing on the individuals. There was nothing that --
- 16 that could cause them danger.
- And -- and the jury, I think, was entitled to --
- 18 to look at those facts and -- and to hear the facts and to
- 19 see the facts --
- 20 JUSTICE O'CONNOR: How did the qualified
- 21 immunity question get resolved here?
- MR. HOFFMAN: Well, the --
- JUSTICE O'CONNOR: And what -- what role did
- 24 that play in all of this?
- MR. HOFFMAN: Well, at the -- at the district

- 1 court level, the -- the district court heard a rule 59.
- 2 But one of the things about this case is it was tried
- 3 right around the time that Saucier v. Katz came out, and
- 4 in the Ninth Circuit, there was a question about who got
- 5 to decide qualified immunity. This was June 2001
- 6 actually. And so there was a rule 59 motion about whether
- 7 the proper standard of qualified immunity had been
- 8 applied.
- 9 The district judge, looking at the facts, found
- 10 that there were facts to sustain the verdict, including
- 11 evidence that Ms. Mena had been kept after the end of the
- 12 search. The district judge found that. And then in -- in
- 13 the Ninth Circuit, of course, the Ninth Circuit's
- 14 published opinion deals with qualified immunity on both of
- 15 these issues.
- And basically the -- the qualified immunity --
- 17 on the -- on the over-detention claim, I think they've
- 18 conceded that there just isn't any justification for -- I
- 19 mean, a de minimis exception doesn't extend to 30 minutes.
- 20 I mean, that -- this Court has debated whether 15 or 20 is
- 21 too long on a -- on a Terry stop when there's actually
- 22 reasonable suspicion. Here, there's nothing to hold her.
- With respect to the handcuffing issue --
- 24 JUSTICE SCALIA: Is it clear that it was 30?
- MR. HOFFMAN: Well, I think in viewing the light

- 1 most favorable to the verdict, I think the Court has to
- 2 assume that -- that the jury could have found an hour.
- 3 But what I'm saying is based on the officer's own
- 4 testimony alone, viewed in the light most favorable to the
- 5 verdict, it's at least 27 to 32. And so you've got
- 6 something that just could not possibly be considered de
- 7 minimis under any kind of exception.
- 8 And -- and that's why they fought it on the
- 9 facts. They haven't even made an argument on the law at
- 10 any point in this.
- 11 And with respect to handcuffing, I think our
- 12 position on the handcuffing is that Summers, first of all,
- doesn't deal with handcuffing. And the other side has
- 14 consistently tried to equate detention with restraint.
- 15 And I think what -- what Summers indicated was that this
- 16 Court was willing to allow people to be detained during
- 17 the course of a search for three specific reasons. And
- 18 when balancing the nature of the intrusion against the
- 19 justifications, this Court specifically said it was
- 20 endorsing a limited intrusion, and that it wouldn't be
- 21 very much different asking someone to sit around --
- JUSTICE KENNEDY: Doesn't that just go to the
- point that it's not clearly established at least?
- 24 MR. HOFFMAN: Well, no. I -- I don't think that
- is the case, Justice Kennedy, because in -- in -- Summers

- 1 doesn't authorize what they did. Graham certainly talks
- 2 about having to justify force based on a -- on a Fourth
- 3 Amendment analysis. And Franklin v. Foxworth, which is a
- 4 Ninth Circuit case that happened before this case, the
- 5 Court, first of all, used the -- the analysis that we have
- 6 argued is appropriate based on Summers and Graham to
- 7 decide that a particular Summers detention was carried out
- 8 in an unreasonable manner.
- 9 JUSTICE KENNEDY: Well, but that was ill
- 10 individual, a single individual --
- MR. HOFFMAN: Well --
- 12 JUSTICE KENNEDY: -- unclothed, et cetera --
- MR. HOFFMAN: No. I -- I understand that the
- 14 facts were more egregious, but the -- the Court's analysis
- for a reasonable officer from a qualified immunity
- 16 standpoint -- for a reasonable officer reading that
- opinion, you draw at least three conclusions I think. One
- is that the proper analysis to determine whether
- 19 handcuffing or some additional form of restraint is -- is
- 20 allowed has to be decided under the kinds of
- 21 justifications that Summers provides and under a Graham
- 22 analysis when it comes to force. And there's lots of
- 23 cases that -- that allow officers to do that. Lots of
- lower court cases. In fact, our view is all the lower
- 25 court cases follow that kind of analysis and just come out

- 1 differently depending on the facts and circumstances
- 2 confronted.
- 3 The second thing, the -- the point about the
- 4 disabled person and the particular facts made that case
- 5 particularly egregious, and the Ninth Circuit said those
- 6 were additional factors, not the line. The Ninth Circuit
- 7 didn't say that the constitutional standard was
- 8 particularly abusive or egregious. It -- it applied
- 9 traditional Fourth Amendment analysis.
- 10 And finally and I think very important and not
- 11 dealt with maybe in the briefs as much as it should be is
- 12 that the Ninth Circuit in -- in Franklin rejected a
- 13 blanket handcuffing policy. That's what the policy was in
- 14 Portland. The Portland police department had a policy
- 15 that said you are to handcuff everybody until the search
- 16 is over. And the Ninth Circuit said you can't have that
- 17 kind of policy because Summers and -- and Graham require
- 18 it to be individualized justification for that -- for an
- 19 additional intrusion beyond the limited intrusion that's
- 20 allowed in Summers.
- 21 And in fact, in Summers, the Court went out of
- 22 its way to say to compare with what the Court was allowing
- 23 to what it -- to -- to the circumstances in Dunaway, to --
- 24 to circumstances that start to look like an arrest. And I
- 25 don't know how much more intrusive you could be than what

- 1 these officers did to Iris Mena, and I think that's one of
- 2 the -- the issues here. If -- if the --
- 3 JUSTICE O'CONNOR: And what do we do if we think
- 4 the Ninth Circuit was off base in -- in whether Mena could
- 5 be questioned about her immigration status?
- 6 MR. HOFFMAN: Well, I -- I think that --
- 7 JUSTICE O'CONNOR: That seemed to be an
- 8 important part of the Ninth Circuit's rule.
- 9 MR. HOFFMAN: Well, it's certainly -- it's
- 10 certainly an alternative ground. It's not -- it doesn't
- 11 affect, I think, our verdict. And so I think what -- I
- 12 mean, I suppose the Court could dismiss that question as
- improvidently granted, could say to the court that it --
- 14 that it should reverse that part of the ruling.
- 15 JUSTICE O'CONNOR: It might be useful to say
- 16 they were wrong in --
- MR. HOFFMAN: Well, that -- you -- you could say
- 18 that. I mean, I would -- on the merits of the question, I
- 19 -- I would like to -- if we were reaching that, I would
- 20 argue that the Ninth Circuit -- that -- that there is --
- 21 there should be a limit on questioning in a -- in a
- 22 Summers detention, and the Court should apply the kind of
- 23 Terry analysis that the majority of the -- the circuits
- 24 apply.
- 25 JUSTICE KENNEDY: What -- what will do if we

- 1 thought the Ninth Circuit was egregiously wrong on that
- 2 and that its opinion was, to use the most polite word,
- 3 disingenuous when it talked about a garage? That -- that
- 4 was somewhat off-putting to me when it was a converted
- 5 garage with a bed.
- 6 MR. HOFFMAN: Well, I mean --
- 7 JUSTICE KENNEDY: I mean, I -- I thought this
- 8 woman was standing in -- by some grease rack or something
- 9 and she was --
- MR. HOFFMAN: She wasn't standing by a grease
- 11 rack, but she was made to sit initially by an open door
- 12 because the door had basically been obliterated on a very
- 13 cold, rainy February morning where she was very cold, and
- 14 after -- and had been taken through the -- the pouring
- 15 rain in bare feet and with only a T-shirt and was left
- 16 there for at least 20 or so minutes without being given a
- 17 coat or shoes. And she was made to sit by there and she
- 18 was very cold and uncomfortable. And she did complain
- 19 that the handcuffs were too tight and she complained that
- they were uncomfortable and could they be removed.
- 21 It's not a garage in -- in the way that the
- 22 vision of it, but also if you look at it, it's -- and the
- 23 -- the jury did look at it because it had a videotape of
- 24 this. You could see that the -- the occupants were made
- 25 to be in a very uncomfortable situation that was

- 1 unnecessary. And that -- that was clearly established law
- 2 in the Ninth Circuit certainly under Franklin that the
- 3 manner of a search that was unnecessarily prolonged or
- 4 painful or an unnecessary invasion of privacy was clearly
- 5 established law in the Ninth Circuit as of 1994.
- I think in the Heitschmidt case, which is very
- 7 similar in a lot of ways to our case, that came out after
- 8 the search, but applied the same reasoning to a 1994
- 9 search. You had the same kind of handcuffing of a non-
- 10 suspect as to whom the -- the officers didn't have that --
- 11 that kind of -- of suspicion. And the Fifth Circuit found
- 12 that that was a violation and denied qualified immunity to
- 13 the officers.
- So from our standpoint, on the issue of being
- 15 detained past the time, I think it's just a clear case. I
- 16 think the other side has conceded that if -- if there's
- 17 this evidence in the record, which there is, the judgment
- 18 has to be affirmed on that basis.
- 19 On -- on the handcuffing issue, we believe the
- 20 same principle has to apply because the facts have to be
- 21 viewed in the light most favorable to the verdict, and
- 22 when you view those facts, I -- it -- it is -- no
- 23 reasonable officer would believe you could do those things
- 24 to Ms. Mena in these circumstances based on the law at the
- 25 time.

1 And I think	that it would	be what	the what
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- 2 the United States and -- and what petitioners' counsel is
- 3 asking for is really for a radical change of law
- 4 themselves. We're happy with Summers and Graham and the
- 5 way that applies, and the -- the jury instruction was
- 6 based on -- on Summers and Graham and on Franklin. The
- 7 language is taken directly from those cases.
- 8 And -- and the -- the jury in a case like this
- 9 -- qualified immunity obviously provides some protection
- 10 for -- for officers that when -- when a reasonable officer
- 11 wouldn't know these things. But jury verdicts also play a
- 12 crucial role in a civil rights case. In this case, a jury
- 13 of our community found that Iris Mena had been subjected
- 14 to an abuse of -- a specific abuse of authority in being
- 15 held beyond the time of -- of the search, even at a time
- 16 when the prime target was -- was free to go about his
- 17 business with a citation, and was held in these painful
- 18 handcuffs for a period of over 2 hours in circumstances
- 19 where, in the totality of the circumstances, she was
- 20 treated much more harshly than anything this Court, I
- 21 think, contemplated in the Summers case.
- 22 And I think that officers know how to --
- officers know how to handle the Fourth Amendment issues
- 24 involved in this case. They don't need a special rule
- 25 because that rule would end up meaning that when you go in

- and you don't find what you're afraid of, that everybody
- 2 is still going to be subjected to this kind of serious
- 3 intrusion on their individual liberty. And so we would
- 4 urge the Court not to go down this new path that the
- 5 United States and the petitioners are asking and to affirm
- 6 the judgment because it was based on clearly established
- 7 principles that this Court and other courts around the
- 8 country have -- have established.
- 9 Thank you very much.
- 10 JUSTICE STEVENS: Thank you, Mr. Hoffman.
- Mr. Phillips, you have about 3 and a half
- 12 minutes.
- 13 REBUTTAL ARGUMENT OF CARTER G. PHILLIPS
- 14 ON BEHALF OF THE PETITIONERS
- MR. PHILLIPS: Thank you, Justice Stevens.
- I want to start with essentially the question
- 17 that Justices Brever and Kennedy raised, which is what do
- 18 you do when you know that the Ninth Circuit is wrong, that
- 19 the questioning here violated the Fourth Amendment, and
- 20 what do you do when you know that the Ninth Circuit was
- 21 wrong in saying that the officers have an affirmative duty
- 22 in the middle of a Summers detention to make an assessment
- on an individualized basis as to the risks posed by any
- 24 individual detainee. Those are rulings that I submit to
- 25 you are plainly erroneous and warrant reversal on that

- 1 basis alone.
- 2 At that stage, if the respondent wants to argue
- 3 to the Ninth Circuit that that 15 minutes is, in fact,
- 4 proved by the facts of this case, that's fine, but
- 5 understand, those issues were put to the Ninth Circuit,
- 6 and the Ninth Circuit did not affirm on the alternative
- 7 ground that there were 15 minutes here. The Ninth Circuit
- 8 expressly never -- or didn't expressly but never said one
- 9 word about a period of time after the search ended in this
- 10 particular case, and that's not an accident because there
- 11 is no testimony. The officer said he didn't remember and
- when asked, well, would 10 to 15 minutes be consistent
- 13 with your memory, well, of course, it would. He didn't
- 14 remember anything. So there's nothing in that evidence,
- 15 and there's no way -- I have looked at that tape. I ask
- 16 you to look at that tape. I quarantee you there's no way
- 17 you can draw any inference as to at what point in this
- 18 process she was released vis-a-vis the end of this
- 19 particular -- this particular search being executed.
- JUSTICE BREYER: So -- so do we have the tape
- 21 here?
- MR. PHILLIPS: I assume you have the tape. It's
- 23 part of the record. It should be in the clerk's office.
- 24 If you don't have it, I'd be more than happy to send you a
- 25 copy.

- 1 The --
- 2 JUSTICE GINSBURG: But there was no -- there was
- 3 no objection to that question going to the jury, was the
- 4 duration unreasonable.
- 5 MR. PHILLIPS: Of course not, Justice Ginsburg,
- 6 because the issue before the jury was whether or not the
- 7 -- we had an affirmative duty to make an evaluation in the
- 8 middle of the search as to whether or not she posed a -- a
- 9 threat. That was --
- 10 JUSTICE GINSBURG: But the jury --
- 11 MR. PHILLIPS: -- their theory of the case, and
- 12 that's what the Ninth Circuit said, is yes, we do have
- 13 that affirmative obligation.
- JUSTICE GINSBURG: But the jury answered the --
- 15 just the general question, was the duration unreasonable,
- 16 and the jury said yes.
- 17 MR. PHILLIPS: Not of the search. Of her
- 18 detention.
- 19 JUSTICE GINSBURG: Yes.
- 20 MR. PHILLIPS: Yes, of her detention. And that
- 21 was based on the jury's determination that we had detained
- 22 her beyond the period we had done the sweep.
- JUSTICE GINSBURG: So if the district court got
- 24 it right and the Ninth Circuit wrote a poor opinion, why
- 25 should we upset the judgment in the case? In other words,

- 1 if what we had here was a trial that was okay, a district
- 2 judge that behaved -- gave a proper charge, then the Ninth
- 3 Circuit writes an opinion that doesn't seem to deal with
- 4 what the district court and the jury decided.
- 5 MR. PHILLIPS: Well, the -- the court of
- 6 appeals' obligation here was to evaluate our argument that
- 7 we should -- we were entitled to judgment as a matter of
- 8 law. The court of appeals put forth what it regarded as
- 9 the most legitimate bases on which to affirm the judgment
- 10 in this case. The fact that neither of those withstand
- 11 serious scrutiny, Justice Ginsburg, seems to me to be a
- 12 basis for reversing the Ninth Circuit and allowing the
- 13 matter to go back at this point.
- And -- and that is exactly what this Court does
- 15 in -- you know, said it will do in Ornelas, that it is a
- 16 de novo review. Punitive damages, exactly like a punitive
- 17 damages cases. Juries make punitive damages
- determinations every day and every day courts of appeals
- 19 and trial judges review those damages awards de novo
- 20 because they -- because the question is not just what are
- 21 the historical facts -- that you give deference to the
- 22 jury on -- but on the fundamental question of what is the
- 23 rule of law that will govern the police officers in the
- 24 execution of search warrants in circumstances like this.
- 25 They need protection, Your Honor.

Τ	Thank you.
2	JUSTICE STEVENS: Thank you, Mr. Phillips.
3	The case is submitted.
4	(Whereupon, at 12:06 p.m., the case in the
5	above-entitled matter was submitted.)
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