1	IN THE SUPREME COURT O	F THE UNITED STATES
2		x
3	SUE EVENWEL, ET AL.,	:
4	Appellants	: No. 14-940
5	V.	:
6	GREG ABBOTT, GOVERNOR OF	:
7	TEXAS, ET AL.	:
8		x
9	Washington, D.C.	
10	Tuesda	y, December 8, 2015
11		
12	The above-entit	led matter came on for oral
13	argument before the Supreme Court of the United States	
14	at 11:08 a.m.	
15	APPEARANCES:	
16	WILLIAM S. CONSOVOY, ESQ., Arlington, Va.; on behalf	
17	of Appellants.	
18	SCOTT A. KELLER, ESQ., Solicitor General, Austin, Tex.;	
19	on behalf of Appellees.	
20	IAN H. GERSHENGORN, ESQ., Dep	uty Solicitor General,
21	Department of Justice, Was	hington, D.C.; for United
22	States, as amicus curiae,	supporting Appellees.
23		
24		
25		

1	CONTENTS	
2	ORAL ARGUMENT OF	PAGE
3	WILLIAM S. CONSOVOY, ESQ.	
4	On behalf of the Appellants	3
5	ORAL ARGUMENT OF	
6	SCOTT A. KELLER, ESQ.	
7	On behalf of the Appellees	26
8	ORAL ARGUMENT OF	
9	IAN H. GERSHENGORN, ESQ.	
10	For United States, as amicus curiae,	
11	supporting Appellees	39
12	REBUTTAL ARGUMENT OF	
13	WILLIAM S. CONSOVOY, ESQ.	
14	On behalf of the Appellants	50
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		

1	PROCEEDINGS	
2	(11:08 a.m.)	
3	CHIEF JUSTICE ROBERTS: We'll hear argument	
4	next this morning in Case 14-940, Evenwel v. Abbott.	
5	Mr. Consovoy.	
6	ORAL ARGUMENT OF WILLIAM S. CONSOVOY	
7	ON BEHALF OF THE APPELLANTS	
8	MR. CONSOVOY: Mr. Chief Justice, and may it	
9	please the Court:	
10	This appeal presents a fundamental question.	
11	That question is whether the one-person, one-vote rule	
12	affords eligible voters any reasonable protection. We	
13	submit that the answer must be yes under this Court's	
14	decisions, and as a consequence, Appellants have stated	
15	a claim under the the Equal Protection Clause.	
16	The districts at issue here, District 1 and	
17	District 4, have deviations as measured by eligible	
18	voters approaching 50 percent under any metric of	
19	eligible voters. No decision of this Court has ever	
20	sustained vote dilution of that magnitude under a	
21	one-person, one-vote case. Beginning with Gray,	
22	continuing to Wesberry, through Reynolds, and the	
23	Court's many decisions since then, the issue has always	
24	been vote dilution.	
25	JUSTICE GINSBURG: What about the many times	

- 1 the Court has said that the -- the principle is equal
- 2 representation of the population? And we have had now,
- 3 for half a century, population -- that the population is
- 4 the -- the legitimate standard. We have never held to
- 5 the contrary.
- 6 So we have the States overwhelmingly for
- 7 half a century using population as shown in the census,
- 8 and now you're saying they can't do that anymore.
- 9 MR. CONSOVOY: I can answer the question
- 10 in -- in three different ways.
- 11 First, with respect to the phrase "equal
- 12 representation for equal numbers of people." That
- 13 sentence originated in Wesberry. But that's only half
- 14 the sentence. There's a dash, and it continues:
- 15 "Therefore, for us to hold that within the States
- 16 legislatures may draw the lines of congressional
- 17 districts in such a way as to give some voters a greater
- 18 voice in choosing a congressman than others would be
- 19 unconstitutional."
- 20 And in fact, in every time the Court uses
- 21 that phrase, which is the only one, I believe, my
- 22 friends rely on, it is either within the same sentence
- 23 or bracketed on one side or the other by protection of
- 24 voters.
- Now, as to tradition, to -- actually, to the

- 1 word "population," we don't -- we -- we see that as
- 2 asking the question, not answering it. Burns explains
- 3 that Reynolds used population without distinguishing.
- 4 Burns itself reserved on the question. Hadley confirms
- 5 that Burns reserved on it. And here we are today.
- 6 JUSTICE GINSBURG: I thought -- I thought
- 7 Burns said it approved a deviation from population but
- 8 it took great pains to say, we're not saying you could
- 9 do that in every case. Burns seems to be the only --
- 10 the only case that you have, and Burns involved this
- 11 really peculiar situation of Hawaii with a tremendous
- 12 military temporary population.
- 13 MR. CONSOVOY: I -- I read Burns as
- 14 reserving on it completely, to not choose one way or the
- 15 other. It certainly did say that you do not have to use
- 16 the -- the census to draw districts. That supports our
- 17 position. It certainly says that you can protect
- 18 eligible voters. That supports our position.
- 19 And -- and further back to Your Honor's
- 20 question about tradition, if tradition were the rule,
- 21 Baker would have come out the other way. Before Baker,
- 22 for centuries, geography was the basis. And the Court
- 23 said in Baker, as a matter of jurisdiction, and then in
- 24 Reynolds as a matter of -- of equal protection law, that
- 25 tradition doesn't trump the individual rights of a voter

- 1 to be protected.
- 2 And we don't have to guess about that
- 3 because we know from standing. In all of those cases,
- 4 standing was predicated on the right of the voter.
- 5 It would be unusual if someone who couldn't
- 6 vote came to this Court and says -- said my one -- a
- 7 child, for instance -- my one-person, one-vote rights
- 8 have been violated.
- 9 JUSTICE SOTOMAYOR: The problem is that --
- 10 what you're forgetting is the dual interest. There is a
- 11 voting interest, but there is also a representation
- 12 interest, and it's that which has led us to -- to accept
- 13 the total population base because States have to have
- 14 some discretion to figure out who should be having the
- 15 representational voice.
- Burns made it very clear that we were
- 17 deferring to the State because it had a legitimate
- 18 reason for its need.
- 19 And -- but Burns was in the 1960s, when we
- 20 picked total population as a perfectly legitimate way
- 21 because there's a representational need at issue as
- 22 well. Not just voting. A State has to be able to
- 23 say -- I think just as the Federal government did --
- 24 we're -- the legislature is protecting not just voters;
- 25 it's protecting its citizens -- or noncitizens. The

- 1 people who live there.
- 2 MR. CONSOVOY: So if I can just clarify:
- 3 It's not really a representational interest that's being
- 4 claimed on the other side. They -- a non-voter will
- 5 be -- there's 31 senate districts in Texas. A non-voter
- 6 will have one representative under our rule, and they
- 7 will have their one representative under theirs. It's
- 8 an access claim that's being made. That's what the
- 9 Garza opinion from the Ninth Circuit said.
- 10 And it's not even really an access claim.
- 11 It's a diminishing access claim. That's how far from
- 12 voting the interest on the other side goes. It is that,
- 13 if we have districts that are overpopulated with
- 14 non-voters, we will have diminishing access to our
- 15 representative.
- 16 We don't deny that access is an interest,
- 17 along with county lines, along with other interests that
- 18 the State can take into consideration, and the
- 19 10 percent framework allows for that. This is not a
- 20 situation where we are here complaining about a
- 21 deviation of 15 percent or 10.1 percent. We're
- 22 complaining about a deviation of nearly 50 percent. No
- 23 interest such as diminishing access could ever overcome
- the individual right of a voter to an equal vote.
- 25 And if you --

- 1 JUSTICE KAGAN: Mr. Consovoy, of course it's
- 2 true that when we apportion House members, we use total
- 3 population as the metric. And the question that's
- 4 raised by your position is why it would be the case that
- 5 the Constitution requires something with respect to one
- 6 apportionment that it prohibits with respect to another.
- 7 MR. CONSOVOY: Apportionment and intrastate
- 8 districting are fundamentally different concerns.
- 9 Apportionment at the time of Article I's framing was
- 10 focused on taxation issues, on giving States autonomy
- 11 with respect to voter qualifications. And there was a
- 12 real concern. That's why it was a -- the great
- 13 compromise.
- 14 What the Court held in Reynolds, as a matter
- of equal protection, is that that compromise does not
- 16 justify this kind of injury.
- And we don't have to guess about this
- 18 either. In -- in Reynolds Alabama came to the Court and
- 19 said, "semi" we surrender. How about a plan that
- 20 mirrors the House precisely? Every county gets one
- 21 representative, and the rest is done on a population
- 22 basis. Not only on a population basis. The precise
- 23 formula used for the House of Representatives. Reynolds
- 24 said no.
- 25 JUSTICE SOTOMAYOR: What's interesting is in

- 1 Reynolds is the reason they caved was because,
- 2 constitutionally, the Arizona Constitution required
- 3 total population. It's that fact that they deviated
- 4 from their own Constitution that led them to court. So
- 5 it wasn't a caving compelled by Federal law. It was
- 6 mostly a caving compelled by State law.
- 7 MR. CONSOVOY: Well, the -- not that this
- 8 Court found the case, because it wouldn't -- couldn't be
- 9 before this Court on a State law ground. It could only
- 10 be before this Court --
- JUSTICE SOTOMAYOR: No. But what I'm saying
- 12 is that we -- we acceded on the ground that using total
- 13 populations was permissible.
- MR. CONSOVOY: There's no doubt that
- 15 Reynolds thought, in that case, total population. The
- 16 Court in Reynolds thought it was permissible.
- 17 Of course, Baker, the Tennessee constitution
- 18 apportioned unqualified voters, and there was no
- 19 suggestion in Baker that that was an additional problem
- 20 with the Tennessee constitution.
- 21 But the fundamental issue has always been
- 22 the individual right. And I think Gray is the best case
- 23 to show that.
- 24 Gray is about election for statewide
- 25 offices, so it can't be a representational issue.

```
1 There's going to be one governor. That governor is --
```

- 2 everyone is going to have the same access to that
- 3 governor or not. There are no districts.
- 4 And yet Gray is the case that establishes
- 5 this rule. Gray is the case that says, voters are
- 6 entitled to an equal vote. You can't marry up the
- 7 representational interest that's asserted on the other
- 8 side with Gray. It doesn't -- it doesn't make any
- 9 sense.
- 10 We also know from -- with respect to
- 11 congressional districting, as late as 1969, in
- 12 Kirkpatrick, the Court assumed, for purposes in that
- 13 case, that Missouri could district at the congressional
- 14 level on the basis of eligible voters. So I don't think
- it would be fair to say that this issue has somehow been
- 16 clouded or decided by uses of the words "population" or
- 17 using the census in prior cases.
- JUSTICE KAGAN: I'm -- I'm sorry. Did I
- 19 just understand you to say that you think that the --
- 20 the House apportionment rule is not clear?
- MR. CONSOVOY: No. The -- that
- 22 congressional districting intrastate at the Federal
- 23 level as opposed to the State level.
- So if -- if 1969 Kirkpatrick v. Chrysler
- 25 says -- because the United States has argued that not

- 1 only is apportionment required at the Federal level but
- 2 intrastate congressional districting. And my point --
- 3 they -- and they rely solely on Westbrook for that --
- 4 excuse me -- Wesberry for that proposition.
- 5 My point is in 1969 the Court flatly
- 6 rejected Wesberry as having decided that issue. There
- 7 is no decision of the Court that resolves this question.
- 8 It is -- it is completely open.
- 9 And the only way to make sense of the
- 10 one-person, one-vote rule is to make it about eligible
- 11 voters. They are the ones who have standing. They are
- 12 the ones who can bring a claim. They are the ones who
- 13 are injured. And not only is that our view and the case
- 14 law's view, that was -- that was Congress's view.
- 15 JUSTICE GINSBURG: Is it your view that what
- 16 the Fourteenth Amendment means is that in all the years
- 17 between -- what was it? -- 1868 and 1920, it was wrong
- 18 for the States to include, for these purposes, women?
- 19 They were not eligible voters.
- 20 MR. CONSOVOY: Any -- there is no question
- 21 that was a problem. It was an -- it was an issue in the
- '60s with minorities as well who were -- who were
- 23 disenfranchised. The -- the Court in Reynolds at the
- 24 time was doing more than one thing at once.
- 25 JUSTICE GINSBURG: But you're saying that

- 1 that was wrong. I mean, in your interpretation of the
- 2 Fourteenth Amendment from 1868 until 1920, the State
- 3 should not have been counting women for -- for purposes
- 4 of determining representation in the State legislature.
- 5 MR. CONSOVOY: For purposes of the -- of the
- 6 Equal Protection Clause, the one-person, one-vote rule
- 7 protects voters. If disenfranchisement of women or
- 8 minorities is an issue, those cases could have been
- 9 brought. Eventually, that issue was resolved by this
- 10 country, as was minority representation.
- But the Warren court in Reynolds was
- 12 accomplishing several things. And equal weight for
- 13 voters has to matter. A noncitizen or any other
- 14 disenfranchised person would not have the ability to
- 15 bring a one-person, one-vote claim.
- 16 JUSTICE BREYER: Yes, but here we have -- I
- 17 want to go back to Justice Kagan's question. And this
- 18 is something that -- it seems everyone is arguing this
- 19 is as if this is an equal protection problem. And
- 20 certainly, the -- Reynolds v. Sims does deal with equal
- 21 protection. And it did deal with instances in which
- 22 voters and everything else were malapportioned. So I
- 23 don't think the court really considered this.
- But if you step back from the Equal
- 25 Protection Clause and say there are other parts of the

- 1 Constitution that, in fact, are relevant here -- maybe
- 2 it's the Republican Form of Government Clause. But the
- 3 words that Justice Kagan read are words about what kind
- 4 of democracy people wanted. And those words say if you
- 5 look to other parts of the Constitution, such as those,
- 6 or Republican Form of Government, that what we actually
- 7 want is the kind of democracy where people, whether they
- 8 choose to vote or whether they don't choose to vote, are
- 9 going to receive a proportionate representation in
- 10 Congress.
- And if you take that as a constitutional
- 12 principle, that shows an objective of some of the
- 13 clauses of the Constitution. Then you have to retreat
- 14 from the idea that the Equal Protection Clause, as
- 15 interpreted in Reynolds v. Sims, solves this case. And
- 16 indeed, it argues against you.
- MR. CONSOVOY: So two answers.
- One is to argue that this is justiciable on
- 19 the other side as a Guarantee Clause claim, I think
- 20 shows just how far the logic has to go to come up with
- 21 something on the other side of the ledger here. This
- 22 Court has never -- in fact, in Baker, the Court rejected
- 23 the Guarantee Clause as a basis for hearing these cases.
- 24 To turn around now, and turn 180 degrees, so that a -- a
- 25 somewhat abstract Guarantee Clause claim, that --

- 1 JUSTICE KAGAN: Well, Mr. Consovoy --
- 2 JUSTICE BREYER: I'm not making it. I'm
- 3 making -- I'm pointing at her -- she didn't quote the
- 4 Guarantee Clause. Maybe I shouldn't have thrown that
- 5 in. But it's the same point.
- 6 MR. CONSOVOY: If I could -- but Reynolds, I
- 7 think, does speak to this, because that exact theory
- 8 would be the one that would have sustained the model
- 9 that Alabama brought to the Court, that -- that followed
- 10 the House of Representatives, which does take account of
- 11 these issues.
- 12 And even if, Justice Breyer, even if you're
- 13 correct, that theory is correct, that doesn't solve this
- 14 case. We have alleged in our complaint that Texas could
- 15 have done much more to -- to manage both
- 16 representational equality, as it's called, and voting
- 17 equality to get both within 20 percent. To say that we
- 18 have not --
- 19 JUSTICE SOTOMAYOR: You had an expert say
- 20 it, but you didn't have an expert prove it. He did not
- 21 come in with a map that did that.
- 22 MR. CONSOVOY: We did not come in with a
- 23 map.
- One, we're still at the motion-to-dismiss
- 25 stage in this case, so our allegation, which is at

- 1 paragraph 22 of the complaint, has to be taken as true.
- 2 But second, the reason we didn't come to a
- 3 map is fundamental here as well. We don't want the
- 4 Court or ourselves to write this map for Texas. We want
- 5 the Texas legislature to do its job.
- 6 Texas, by State law, was precluded from
- 7 taking voter equality --
- JUSTICE SOTOMAYOR: How is -- does practical
- 9 possibility play into this discussion at all? I mean,
- 10 the ACS, which you posit is the way that you can find
- 11 who the eligible voters are, has been -- has been -- I
- 12 think almost decisively been proven as being inadequate.
- 13 It only measures cities with populations or places with
- 14 populations over 65,000. Just on that ground alone,
- 15 there are going to be districts that can't rely on it.
- 16 MR. CONSOVOY: I -- I think -- sorry.
- JUSTICE SOTOMAYOR: It's flawed on many
- 18 levels. We could -- take my assumption. It's flawed.
- Does that practicality have any play in our
- 20 decision?
- 21 MR. CONSOVOY: I will take the assumption
- 22 and then I will try to argue again against it, if you --
- 23 you'll allow me.
- But practicality, if the Court were to hold
- 25 that -- two different questions. As the Court explained

- 1 in Tennant just recently, it's our burden to bring in
- 2 evidence showing that total population census didn't
- 3 protect individual rights.
- We believe -- at this stage, we have alleged
- 5 it, so it has to be taken as true. If we can't prove
- 6 it, then we have failed to meet our burden.
- 7 It would be a different question if the
- 8 Court held yes, the evidence you brought in is
- 9 sufficient to show that your rights have been violated
- 10 through the ACS data, but not sufficient to draw a new
- 11 map. Then I think the Court is in a very unusual place,
- 12 where I think the answer is we're back to Baker, which
- 13 would then become -- that would be the argument of the
- 14 dissent in Baker, which is you have a violation but no
- judicially manageable way to solve it, so now we're back
- 16 to political question.
- 17 But if I could get back to the fundamental
- 18 premise, which is the ACS data, the ACS data -- I think
- 19 Your Honor was talking about the 1-year ACS data, but
- 20 States for redistricting used the 5-year ACS data. That
- 21 matters -- measures populations going down less than
- 22 3,000 people. The only group it doesn't have is
- 23 individual block group data, and that data is rarely
- 24 used for districting that we're talking about here.
- 25 Moreover, we know the ACS data is good

- 1 because it's used in Section 2 every day, and not just
- 2 for a vague and general purpose. Under Strickland,
- 3 under Bartlett against Strickland, to bring a successful
- 4 Section 2 claim, you have to show that you have a
- 5 majority of the citizen voting-age population in your
- 6 district to -- to get through the first factor for
- 7 Section 2.
- 8 That means if there's 50.1 percent minority
- 9 eligible voters in your district, you can proceed; if
- 10 it's 49.9 percent, you cannot. This data is used to
- 11 determine that question.
- 12 If it can do that in every circuit court in
- 13 the country -- and in this Court's opinions in LULAC and
- 14 Strickland supported using this data for that purpose --
- 15 if it can do that, it can bring a deviation of
- 16 47 percent to somewhere between 10 and 20.
- 17 And I don't want to leave this abstract. If
- 18 you look at the Supplemental Appendix, the data is
- 19 actually in there. If you turn to page 5 of the
- 20 Supplemental Appendix, there is a column called "CVAP"
- 21 and it lists all of the CVAP numbers for every Texas
- 22 Senate district. I would point out that Texas asked for
- 23 these numbers to draw this map. They used CVAP to draw
- 24 this map.
- 25 If you pull those numbers and look at

- 1 District 1, it has 557,000 people. Right next to that
- 2 is the plus or minus with numbers. It says 6,784.
- 3 That's the margin of error. That's the margin of error
- 4 for CVAP data.
- 5 So if you took all of those margins of error
- 6 and used them against our position at every turn -- so
- 7 for under-populated district, assume up; for
- 8 overpopulated district, assume down -- assume it at
- 9 every turn against us, and you ran the numbers, it would
- 10 move the deviation from 47 percent to 45 percent.
- This is not an issue about margin of error,
- 12 about data. This is not an issue about the availability
- 13 of data. This data is used if -- by every demographer
- 14 to draw statewide districts at every turn.
- JUSTICE KAGAN: Mr. Consovoy, could I go
- 16 back to the question that Justice Breyer raised and
- 17 can -- stripped, if he'll permit me, of the Guarantee
- 18 Clause, because the Fourteenth Amendment is actually
- 19 quite -- you know, the framers of the Fourteenth
- 20 Amendment explicitly considered this issue, and, you
- 21 know, made a decision.
- 22 So Senator Howard, who introduces the
- 23 Amendment on behalf of the joint committee that drafts
- 24 it, talks about these deliberations. And he says the
- 25 committee adopted numbers as the most just and

- 1 satisfactory basis, and that's the principle upon which
- 2 the Constitution itself was originally framed, referring
- 3 back to the original drafting. And then he says
- 4 numbers, not voters; numbers, not property; this is the
- 5 theory of the Constitution.
- Now, this is the theory of the Constitution
- 7 as to one thing, which is not the thing that you are
- 8 talking about. This is the theory of the Constitution
- 9 as to House apportionment.
- 10 But again, I'll go back to this question.
- 11 This is such a clear, explicit choice that was made
- 12 about what it meant to -- to have equal representation
- 13 with respect to that area. And how you go from that
- 14 being mandated to it being prohibited in the State
- 15 context is something that I still can't quite work
- 16 myself around.
- 17 MR. CONSOVOY: Justice Harlan agreed with
- 18 you. He did.
- 19 JUSTICE KAGAN: That's a good person to be
- 20 on the side of.
- MR. CONSOVOY: Yes.
- 22 (Laughter.)
- 23 MR. CONSOVOY: But his -- his position was
- 24 rejected 8-1 in Reynolds. Because that exact argument
- 25 was brought forth by Alabama. They presented a plan

- 1 that was not only somewhat generally modeled on an
- 2 apportionment standard, it mirrored it exactly. So I
- 3 think there are reasons why that's not correct as a --
- 4 just a legal matter, because apportionment was concerned
- 5 with many other things. They wanted the States to have
- 6 taxation basis. They wanted -- there was an issue with
- 7 suffrage, for sure. There was an issue with voter
- 8 qualifications. It was a complex, Federalism-based,
- 9 sovereignty comprise that does not apply within a State.
- I can't do any better, I apologize, than say
- 11 Reynolds --
- 12 JUSTICE KAGAN: I hear you as to that it
- 13 does not apply. I mean, I guess I can -- I can
- 14 understand. I might not agree with, but I can
- 15 understand the position that says that the requirement
- 16 might not apply. But you are suggesting that we go
- 17 beyond that, and to say, not only does the requirement
- 18 not apply, but that States have to do it the exact
- 19 opposite way.
- MR. CONSOVOY: So, two answers.
- 21 We take our cue on that from the right that
- 22 is supposed to be protected. It all follows from the
- 23 right, and it starts with voting. We start with the
- 24 proposition that one person can't be given two votes
- 25 while their neighbor be given one vote, and from there

- 1 the Court moved in Gray to say, well, you can't do it by
- 2 calling it weighting under some sort of electoral
- 3 college model. That's the same thing.
- 4 Then the third step was you can't accomplish
- 5 that same invidious voter discrimination by drawing
- 6 lines. Now if you accept all of that as true, that I
- 7 can't be given five votes and my neighbor be given one,
- 8 then even if it follows from the apportionment model and
- 9 you -- and you defend it on that basis, if it causes
- 10 that injury, I have a claim. And to say that I don't
- 11 have a claim because a different constitutional
- 12 provision protects a different right in a different way,
- 13 I -- we find, you know, not a satisfactory response
- 14 beyond which Reynolds itself rejects -- rejects the
- 15 argument.
- And turning back to Section 2 for a moment,
- 17 Congress agreed with our position. Congress relied on
- 18 Reynolds being a vote-dilution case to enact Section 5,
- 19 not only in the Senate report that's been so widely used
- 20 in those cases, but in this Court's opinions as well, in
- 21 Perkins and in later cases. The Court has held that --
- 22 and -- and in Bolden, both the plurality and
- 23 Justice Marshall's dissent, said Reynolds is about vote
- 24 dilution.
- 25 And Section 2 -- the same argument could be

- 1 made, Justice Kagan, about Section 2. Section 2 only
- 2 counts eligible voters. No one argues that we're
- 3 discriminating against non-voters by not taking them
- 4 into consideration. If the Court were to proceed with
- 5 that kind of representational model, we would have one
- 6 rule that minorities get the -- excuse me -- the benefit
- 7 of under Section 2, and no protection for people who are
- 8 not minority status under one-person, one-vote. There
- 9 is a -- there is a real fundamental disconnect there.
- 10 JUSTICE GINSBURG: In -- in your view, the
- 11 States would have a choice between the citizen
- 12 voting-age population or they could use the registered
- 13 voters? Either one would be okay?
- MR. CONSOVOY: Well, we start with the
- 15 proposition that Burns said. It's not the method by
- 16 which you distribute legislators that count. It's the
- 17 distribution of legislators that count.
- 18 Therefore, as Burns explains, the State can
- 19 truly use any metric that adequately and fairly
- 20 distributes legislators. We think registered voters is
- 21 not ordinarily going to be the right one for two
- 22 reasons:
- 23 Gray says those who hold the one-person,
- 24 one-vote right are those who meet the basic
- 25 qualifications of voting. So there, registered voters

- 1 run into trouble.
- 2 And then Burns essentially doubles down on
- 3 that argument by saying it depends upon political
- 4 activity.
- 5 And where we're drawing lines at essentially
- 6 the beginning of the game, we shouldn't make the right
- 7 depend upon who ends up deciding to enter the fray and
- 8 choose to vote.
- 9 So we think the data that we principally
- 10 rely on, the -- the ACS measure of citizen voting-age
- 11 population is ordinarily going to be the fairest and
- 12 most accurate measure. But that's for the legislature
- 13 to decide when it -- when it reviews all this
- 14 information.
- 15 And the Texas legislature -- I think it's
- 16 important to keep in mind when they drew this map, they
- 17 did everything that we're asking to be done here. They
- 18 took all of this data -- the total census data, the
- 19 citizenship data, the registered voter data, the -- the
- 20 precinct data -- and they put it all into a computer.
- 21 And they drew their districts.
- 22 And they used our data to draw districts in
- 23 this map. They just used it to comply with Section 2
- 24 and when -- and then closed their eyes and didn't want
- 25 to look at -- to see what kind of deviations it caused

- 1 for one-person, one-vote.
- 2 All we're asking the legislature to do is
- 3 open its eyes.
- 4 JUSTICE SOTOMAYOR: Do you think they did
- 5 that invidiously? Did they do it purposely?
- 6 MR. CONSOVOY: Well, under one-person,
- 7 one-vote, a deviation over 10 percent, as the Court just
- 8 recently heard --
- 9 JUSTICE SOTOMAYOR: They knew that, and they
- 10 intentionally decided to have deviations greater than
- 11 10 percent? That's what you're saying?
- MR. CONSOVOY: I don't think we can know --
- 13 we'll ever know because they were handcuffed by State
- 14 law. There was an attorney general interpretation from
- 15 1981 that precluded Texas from considering voter
- 16 eligibility. It -- so it's really arbitrary --
- JUSTICE SOTOMAYOR: That goes both back to
- 18 my point that they decided that they wanted to make this
- 19 a representational matter. But do -- so they were
- 20 precluded -- intentionally decide to exclude it?
- MR. CONSOVOY: No. Under the one-person,
- 22 one-vote rule, a deviation exceeding 10 percent, we
- 23 establish, as we -- we argue as a matter of eligible
- 24 voters, itself is prima facie evidence of invidious --
- 25 JUSTICE SOTOMAYOR: Well, we have -- we have

- 1 plenty of case law that says you can have deviations
- 2 greater than 10 percent -- Hawaii did -- if you have a
- 3 legitimate reason. And so why would -- the great
- 4 representational need that Justice Kagan was talking
- 5 about not be an adequate reason?
- 6 MR. CONSOVOY: We think it is a -- a reason
- 7 to go over 10 percent. That's -- we do not want the
- 8 perfect to be the enemy of the good on this issue. We
- 9 understand that things need latitude. We are asking for
- 10 nothing more than to bring them within the 10 to
- 11 20 percent range that the Court has always held.
- JUSTICE SOTOMAYOR: You're -- you're now --
- 13 you're now saying 10 to 20 percent is okay instead of
- 14 10 percent when we use total population.
- MR. CONSOVOY: The -- the Court has up --
- 16 held up the 16.5 percent, and -- and Mahan 20 percent as
- 17 the outer limit. We take our cues from those.
- 18 JUSTICE BREYER: Suppose Texas said here, we
- 19 want children to be represented? That's all. Children.
- 20 See, they're not voters. So suppose -- if we take
- 21 children out of it, what's the deviation?
- 22 MR. CONSOVOY: We haven't examined it. We
- 23 only examine on the basis of eligible voters. But
- 24 children are represented at the polls. They're
- 25 represented at the polls by their parents. If there are

- 1 parents here who have been disenfranchised, they were
- 2 disenfranchised by the State. States like California
- 3 and Texas and New York have --
- 4 JUSTICE SOTOMAYOR: Well, how about --
- 5 MR. CONSOVOY: -- have --
- 6 JUSTICE SOTOMAYOR: How about children who
- 7 are citizens when their parents are not, which is fairly
- 8 common in many areas?
- 9 MR. CONSOVOY: And -- and when -- when they
- 10 become eligible voters, they will move into this base.
- 11 They are not counted for Section 2, and don't -- haven't
- 12 heard any argument that Section 2 discriminates against
- 13 children.
- If I might, Mr. Chairman, reserve the
- 15 balance.
- 16 CHIEF JUSTICE ROBERTS: Thank you, counsel.
- 17 General Keller.
- 18 ORAL ARGUMENT OF SCOTT A. KELLER
- 19 ON BEHALF OF THE APPELLEES
- MR. KELLER: Thank you, Mr. Chief Justice,
- 21 and may it please the Court:
- The only question the Court has to resolve
- 23 here is whether the Equal Protection Clause requires
- 24 every State to change its current practice and use voter
- 25 population to reapportion. The answer is no.

- 1 Texas validly used Federal census data to
- 2 equalize total populations States have done for decades.
- 3 And the framers of the Equal Protection Clause accepted
- 4 total population as a permissible apportionment base in
- 5 Section 2 of the Fourteenth Amendment, as Justice Kagan
- 6 said earlier.
- 7 CHIEF JUSTICE ROBERTS: Well, why don't they
- 8 use that under Section 2, then?
- 9 MR. KELLER: In Section 2 of --
- 10 CHIEF JUSTICE ROBERTS: The Voting Rights.
- MR. KELLER: The Voting Rights Act?
- 12 CHIEF JUSTICE ROBERTS: Yes.
- 13 MR. KELLER: Section 2 of the Voting Rights
- 14 Act for tax voters -- and our position, unlike the
- 15 United States's position, is that only voters are
- 16 protected under the Voting Rights Act. So in
- 17 considering whether there is an opportunity to elect a
- 18 candidate of one's choice, only voters would count for
- 19 that inquiry. Indeed I --
- 20 CHIEF JUSTICE ROBERTS: Well, it is -- it is
- 21 called the one-person, one-vote. That seems to be
- 22 designed to protect voters.
- 23 MR. KELLER: It does protect voters, but
- there are multiple legitimate bases here on which a
- 25 State can redistrict. Electoral equality is one of

- 1 them. Representational equality is another.
- 2 And if I can back out, what we're dealing
- 3 with here is the general Equal Protection Clause's test
- 4 which -- it quards against invidious discrimination.
- 5 The Court has noted before a mere disparate impact does
- 6 not violate the Constitution. And so really the claim
- 7 that's being alleged here is one of invidious vote
- 8 dilution.
- 9 But Texas, by using total population, as
- 10 States have done for decades, and no State today uses
- 11 voter population, did not invidiously target groups to
- 12 cancel out their voting power or reduce their ability to
- 13 elect representatives of their choice.
- Rather, what Texas was doing was making the
- 15 legitimate choice to use representational equality,
- 16 which, as this Court's cases have noted, is a legitimate
- 17 interest that the State can account for in
- 18 redistricting.
- 19 What the State cannot do is submerge the
- 20 population principle. In other words, as Reynolds held,
- 21 we cannot base apportionment on geography. We have to
- 22 take account of population. And we have done that.
- 23 There is no allegation here that our
- 24 8.04 percent deviation of total population would not
- 25 satisfy the Court's one-person, one-vote doctrine unless

- 1 we are required to use voter population.
- 2 JUSTICE ALITO: There are at least two
- 3 arguments that could support your position. One is that
- 4 it's one-person, one-vote, and what counts is giving
- 5 each person an equal chance of affecting the outcome of
- 6 the election. But total population figures are a good
- 7 enough proxy for eligible voters. That's one possible
- 8 argument.
- 9 And that's -- that's what the census
- 10 measures, and that's close enough.
- Another argument is that representational
- 12 equality is the real basis, and therefore that's why you
- 13 use population.
- 14 So which argument are you making?
- MR. KELLER: I don't believe we're making
- 16 either of those arguments, Justice Alito.
- Total population is not permissible because
- 18 it tracks voter population. At the same time, while the
- 19 Court doesn't have to reach this question,
- 20 representational equality is not the only basis on which
- 21 a State can redistrict.
- It's our position that we could choose a
- 23 reliable measure of voting-eligible population without
- 24 running afoul of the Equal Protection Clause's
- 25 guaranteed against invidious discrimination.

- 1 JUSTICE ALITO: It seems to me that the two
- 2 interests are not always consistent. They can be in
- 3 great conflict.
- 4 You can have a situation if you -- if you
- 5 want to equalize population, you may have a situation
- 6 where you cause great inequality in the -- the chances
- 7 of any -- of voters affecting the outcome of the
- 8 election. On the other hand, if you choose eligible
- 9 voters only, then you may have a situation where every
- 10 person within two districts does not have an equal
- 11 representation defined in some way in the legislature.
- I don't think you can just say, well,
- 13 it's -- you know, we serve both. What do you do when
- 14 they come into conflict?
- 15 MR. KELLER: I believe what this Court said
- 16 in Burns is you allow the States to choose the theory of
- 17 representation. And indeed, the decision to include or
- 18 exclude non-voters, Burns said, was left to the States,
- 19 because part of what this Court's doctrine has
- 20 recognized is States need leeway, and that this is a
- 21 core sovereign function. It is part of the dignity of
- 22 State sovereignty to be able to structure elections.
- 23 And when a -- when a State is choosing
- 24 either representation or equality, when the two are in
- 25 tension, that's not an illegitimate basis upon which to

- 1 reapportion.
- 2 JUSTICE KENNEDY: Well, if the voter
- 3 population is a permissible basis under the
- 4 Constitution, I assume that's because there is -- is an
- 5 ethical, a good government, a liberty interest in
- 6 protecting these voters. That's a valid interest,
- 7 correct?
- 8 MR. KELLER: Correct.
- 9 JUSTICE KENNEDY: Well, if in a case like
- 10 this where there is a 45 percent deviation, something of
- 11 that order, then why isn't Texas required at that point
- 12 to recognize that these interests that are legitimate
- 13 under the Constitution, which are voter based, should
- 14 not be accommodated, and so that you should at least
- 15 give some consideration to this disparity that you have
- 16 among voters?
- 17 MR. KELLER: Well, first off, the court in
- 18 Gaffney upheld the use of total population while
- 19 recognizing that there could -- there was, in New York
- 20 at least, a different State, a 29 percent deviation in
- 21 voter population. Yet the court there said it was quite
- 22 sure that a prima facie case in invidious discrimination
- 23 had not been made out.
- And so while a State can, and legitimately
- 25 does consider both representational equality and

- 1 electoral equality, the Equal Protection Clause's
- 2 general language doesn't mandate that either must take
- 3 precedence over the other.
- 4 So of course it would be legitimate for the
- 5 State to look at that data. At the same time, when we
- 6 have Federal census data, which is the most robust data
- 7 set available, it is not invidious for Texas to use that
- 8 enumeration rather than a different data set when it
- 9 reapportions. And all we have under the census data is
- 10 total population data.
- 11 JUSTICE BREYER: What we have -- and that's
- 12 why I think Justice Alito's question is important -- is
- 13 a table on page 9 of the Blue Brief.
- Now, just looking at that table, by
- 15 inspection, I don't know whether the true -- whether
- 16 this is true or false. So I thought the major
- 17 difference between the two here is probably that some
- 18 areas of -- of the State -- there are a lot of people
- 19 who are working and they have children. I mean, it
- 20 can't all be explained on the basis of illegal
- 21 immigration or something. It just can't be, given those
- 22 numbers. I don't think so.
- 23 And if we accept the principle that it's
- voter equality, we are saying that the family of two of
- 25 certain age that has eight children or whatever is

- 1 getting no representation for those other people or
- 2 human beings. And if we accept the opposite, we have to
- 3 put up with inequality of -- of power of voters. You
- 4 have to -- you have to say the one or the other. And
- 5 you could take your position it's up to the State.
- But I mean, that seems to me to be what's
- 7 actually behind the numbers that he's -- that -- that
- 8 are being quoted, but I'm not sure. So I'd like your
- 9 reaction.
- 10 MR. KELLER: Sure. Justice Breyer, I
- 11 believe there's a difference between diminishing access
- 12 to representatives and actually having representation.
- 13 The United States has said that if Texas or another
- 14 State reapportioned on the basis of voter population,
- 15 that non-voters would be invisible to the system.
- 16 That's not right. They would still be represented.
- 17 The issue is does State -- does a State have
- 18 to have the same amount of constituents per
- 19 representative? And a State can do so. It's a
- 20 legitimate --
- JUSTICE BREYER: That sounds an awful lot
- 22 what they had in 1750 or something, where the British
- 23 Parliament said, well, don't worry, America, you're
- 24 represented by the people in England because after all,
- 25 they represent everybody in the British Empire.

- 1 MR. KELLER: Which is --
- JUSTICE BREYER: I mean, that people are
- 3 being represented through somebody else is a little --
- 4 possible, but tough.
- 5 MR. KELLER: Well, for instance, a child in
- 6 my congressional district would still be represented by
- 7 that member of Congress. So the issue is -- really is
- 8 diminishing access to the representative. And while
- 9 that's a legitimate basis for a State to reapportion
- 10 under, there is no Equal Protection principle that would
- 11 elevate that as a rule of constitutional law that would
- 12 say that the Sate of Texas invidiously discriminated.
- JUSTICE KENNEDY: But why is one option
- 14 exclusive of the other? Why can't you have both? You
- 15 have population equality and voter equality, both,
- 16 especially when you have indicated that a voter-based
- 17 apportionment is -- is valid and serves important
- 18 purposes. And here it's being completely -- it's being
- 19 very substantially disregarded with this huge deviation.
- Why can't you use both?
- MR. KELLER: Well, first of all, there's
- 22 been no demonstrative plan that was submitted to the
- 23 Texas legislature, which has a notice-and-comment
- 24 procedure on this, or to the district court, that both
- 25 of these could have been equalized within 10 percent.

- 1 Indeed, their demographer didn't specify the extent of
- 2 the deviations. Their demographer simply said, well,
- 3 the deviations can be reduced.
- If the Court were to try to go down the road
- of requiring States to equalize within 10 percent of a
- 6 deviation, both total and voter population, States would
- 7 inevitably have to disregard many other traditional
- 8 redistricting factors, like compactness, continuity,
- 9 keeping communities together. And that would be the
- 10 opposite of what the Court has said that States have in
- 11 this context, which is the leeway to structure their
- 12 elections as part of the core function of their
- 13 sovereignty.
- JUSTICE KENNEDY: That sounds highly
- 15 probable to me.
- 16 Has anything been written on this, or any
- 17 studies on this --
- 18 MR. KELLER: I -- I don't --
- 19 JUSTICE KENNEDY: -- in -- in the context of
- 20 Texas.
- 21 MR. KELLER: I -- I don't believe so.
- 22 We're not aware of any. And we're also not aware that
- 23 this would be practically feasible. Indeed, if they had
- 24 a plausible allegation that this was possible, we would
- 25 have expected to see a demonstrative map at this phase

- 1 in the litigation.
- 2 CHIEF JUSTICE ROBERTS: Do you have any idea
- 3 how often this is a problem? I mean, it is a case that,
- 4 of course, around the country, people use total
- 5 population. But it seems to me that there will be a lot
- of areas where, in terms of the actual numbers, it's not
- 7 going to make a difference.
- 8 Do you have any idea?
- 9 MR. KELLER: I believe New York's amicus
- 10 brief suggests that in places such as California,
- 11 Alaska, possibly New York, certainly New York City, the
- issue will absolutely come up. However, even --
- 13 CHIEF JUSTICE ROBERTS: But only in -- only
- 14 in those particular handful of --
- MR. KELLER: A few more examples --
- 16 CHIEF JUSTICE ROBERTS: And I'm not
- 17 suggesting --
- 18 MR. KELLER: -- Delaware, Maryland.
- By no means would this necessarily be a
- 20 problem anywhere. However, if there were a rule that a
- 21 State had to consider voter population, that would
- 22 change the nature of redistricting.
- 23 CHIEF JUSTICE ROBERTS: Well, what if it
- 24 were you had the same minor or de minimis deviation
- 25 allowed there? In other words, if you're within -- the

- 1 deviation between total population and voter population
- 2 was within -- under 10 percent, does that take care of
- 3 many of the areas where it's a problem?
- 4 MR. KELLER: Well, Mr. Chief Justice, for
- 5 the reasons I just suggested to Justice Kennedy, I
- 6 believe that would be quite an onerous burden and change
- 7 the nature of redistricting. Could there possibly be a
- 8 situation out there in which a plan might be able to get
- 9 within a 10 percent deviation of total population and a
- 10 10 percent deviation of the five-year rolling average
- 11 sampling in the American Community Survey? Maybe. I'm
- 12 not aware of any such scenario.
- And to back out to first principles, I don't
- 14 believe that would be a test of invidious
- 15 discrimination. That would be moving much further in
- 16 the direction of a disparate, impact-like test that the
- 17 Court has never fashioned to determine whether someone's
- 18 voting power is being canceled out, or is fenced out of
- 19 the political process.
- JUSTICE SOTOMAYOR: Could you explain why
- 21 the ACS -- your adversary says ACS is fine; it's used in
- 22 Section 2 and Section 5. Why would it be inappropriate
- 23 to use it in -- in deciding the impact on an equal
- 24 voting analysis?
- MR. KELLER: Well, our position is that if

- 1 the ACS data is reliable enough to hold the State liable
- 2 under Section 2 of the Voting Rights Act, it would also
- 3 be reliable enough to use in apportionment.
- 4 Now there could be issues about the
- 5 granularity of the data. For instance, the five-year
- 6 averages. We do get at census-block level, which is
- 7 about five to 600 to 3,000 people.
- 8 The smaller you would get for district
- 9 levels, depending on if you were at a city plan as
- 10 opposed to our State Senate plan. There may be issues
- 11 where you couldn't use the data to get within the
- 12 10 percent-deviation.
- 13 But certainly in larger districts, like the
- 14 Texas State Senate plan, you could use the five-year
- 15 CVAP data, and you could do that to get within the
- 16 10 percent deviation. Of course, we're not
- 17 constitutionally compelled to, because as the Court
- 18 recognized in Burns, that is up to the States in
- 19 choosing a legitimate population basis.
- 20 If I could briefly address the
- 21 United States's argument on Section 2 of the Voting
- 22 Rights Act. We disagree on this point.
- 23 Section 2 of the Voting Rights Act does not
- 24 protect non-voters. And earlier when we discussed
- 25 Section 2, I'd like to return to that to cite to the

- 1 Court the Persily amicus brief of page 26, because I
- 2 think this cuts against the United States's theory on
- 3 Section 2.
- 4 Persily brief says, "If the minority group
- 5 has very low rates of citizenship, then the
- 6 redistricting plan is not to blame for their lack of
- 7 representation. Rather, their lack of sufficient voters
- 8 is."
- 9 So the United State's suggestion that there
- 10 could be packing or cracking claims of communities that
- 11 have nothing to do with packing or cracking voting
- 12 blocks, that is an incorrect interpretation of
- 13 Section 2. It is not consonant with the tax, and it
- 14 would render Section 2 unconstitutional, as not
- 15 congruent and proportional with the right to vote that
- 16 is being protected.
- 17 If the Court has no further questions, thank
- 18 you, Mr. Chief Justice.
- 19 CHIEF JUSTICE ROBERTS: Thank you, General.
- Mr. Gershengorn.
- 21 ORAL ARGUMENT OF IAN H. GERSHENGORN
- 22 FOR UNITED STATES, AS AMICUS CURIAE, SUPPORTING
- 23 APPELLEES
- MR. GERSHENGORN: Mr. Chief Justice, and may
- 25 it please the Court:

- 1 Redistricting on the basis of total
- 2 population, as Texas did here, vindicates the principle
- 3 of equal representation for equal numbers of people that
- 4 is at the heart of Reynolds and Wesberry. We thus agree
- 5 that Texas was not required to redistrict on the basis
- of some as-yet-undefined measure of voter population.
- However, we disagree that the Court should
- 8 go on to decide that Texas is free in the future to
- 9 redistrict on the basis of some measure of population --
- 10 voter population if it so chooses.
- There are, in our view, at least four
- 12 reasons why voter population cannot be required.
- 13 First is the one mentioned by Justice Kagan.
- 14 We think it would be a very odd interpretation to say
- 15 that the Constitution forbids for State legislative
- 16 redistricting what it requires for congressional
- 17 redistricting.
- 18 Second is the very long history of States --
- 19 of States redistricting on a basis other than -- other
- 20 than voter population. At the time of the framing of
- 21 the Fourteenth Amendment, there were the vast majority
- 22 of states redistricted on other-than-voter population.
- 23 In the wake of the Fourteenth Amendment, Congress in the
- 24 apportionment acts required districting on the basis of
- 25 inhabitants. And, of course, over the last 50 years,

- 1 States have unanimously redistricted on the basis of
- 2 total population, not voter population.
- 3 Third is the -- is -- are the data problems,
- 4 and they are real. The ACS data has a number of
- 5 limitations. First of all, it is not constitutionally
- 6 required, unlike the census. It would be very odd, we
- 7 think, for the Court to demand, as a constitutional
- 8 standard, data that does not even have to be collected.
- 9 Second, it does not measure what the -- what
- 10 the plaintiffs suggest is required. It is not a measure
- of voter eligibility. CVAP does not include --
- 12 citizen-voting-age population data, for example, does
- 13 not include felons. It does not include overseas
- 14 voters. It does not include the mentally ill. That
- 15 kind of data just does not exist.
- 16 And third with respect to the data, picking
- 17 up on Justice Sotomayor's point, the data in the ACS
- 18 does not exist at the level of granularity, accuracy,
- 19 and timeliness needed to redistrict. To be clear, the
- 20 data level does not exist at the census block level,
- 21 which is where districting happens. It is not issued on
- 22 a timely basis. The census data comes out, for example,
- 23 in April 2021. The ACS data, the five-year average
- 24 comes out in December, and it has data from 2016 going
- 25 forward.

- 1 CHIEF JUSTICE ROBERTS: That's often used
- 2 for Section 2.
- 3 MR. GERSHENGORN: Your Honor, it's used for
- 4 a very different purpose with respect to Section 2. In
- 5 Section 2 it is used as one factor among many to
- 6 determine whether electoral opportunity has been -- has
- 7 been given. So it's used along with -- with population
- 8 data, voting data, turnout data, a whole variety of
- 9 socioeconomic factors.
- 10 That's very different than this Court saying
- 11 every State and thousands of local jurisdictions
- 12 throughout the country have to use that data as the sole
- 13 measure for redistricting.
- I'd like to then pick up on Justice
- 15 Kennedy's question.
- JUSTICE ALITO: Well, can I ask you this?
- 17 Who has standing to bring a Reynolds v. Sims claim? Is
- 18 it anybody who is counted in the census?
- 19 MR. GERSHENGORN: So Your Honor, that's a
- 20 question this Court noted and reserved in Baker v. Carr
- 21 in footnote 23. And it's a question that this Court has
- 22 never had to resolve in the context of Wesberry, which
- 23 of course has the exact same rule.
- We think that nothing -- not much turns on
- 25 it because, as a practical measure, you can get a voter.

- 1 You can always find a voter in the district. But let me
- 2 explain why we don't think it, sort of, is dispositive
- 3 here, and this goes to a number of those issues --
- 4 JUSTICE ALITO: Are you going to tell me who
- 5 has --
- 6 MR. GERSHENGORN: -- we've heard this
- 7 morning.
- 8 JUSTICE ALITO: Are you going to tell me who
- 9 has standing or not?
- 10 MR. GERSHENGORN: Yes, Your Honor. We think
- 11 that it is -- we think that the -- the better
- 12 understanding is that a non-voter would have standing.
- 13 But I -- here's why I don't think it matters: Because
- 14 you can view our position as through either lens,
- 15 through a representational lens in which what's
- 16 happening is that the Reynolds v. Sims right is a way to
- 17 ensure that all persons covered by the Equal Protection
- 18 Clause who can't -- even those who cannot cast a ballot
- 19 still have a voice in representational --
- JUSTICE ALITO: That includes everybody who
- 21 is counted in the census.
- MR. GERSHENGORN: Yes, Your Honor.
- JUSTICE ALITO: It includes --
- MR. GERSHENGORN: But let me say --
- 25 JUSTICE ALITO: It includes aliens. It

- 1 includes prisoners.
- 2 MR. GERSHENGORN: And let me --
- 3 JUSTICE ALITO: It includes undocumented
- 4 aliens.
- 5 MR. GERSHENGORN: But let me explain why I
- 6 don't think it's necessary.
- 7 JUSTICE ALITO: But does it include all
- 8 those groups?
- 9 MR. GERSHENGORN: I'm sorry, Your Honor?
- 10 JUSTICE ALITO: Does it include members of
- 11 all of those groups?
- MR. GERSHENGORN: So we think it might, but
- 13 we don't think that you have to agree with that to rule
- 14 in our way. Because we do think that the right at
- 15 Reynolds is also viewed, as we said on page 14 of our
- 16 brief -- and we think this is important -- as a voter
- 17 right. The way to think about this, as Reynolds did,
- 18 was to view this as a right -- consistent with the way
- 19 Reynolds thought about it, was to say that, when you
- 20 have twice the representatives in -- twice the -- the
- 21 inhabitants in a district, you get half the vote.
- What Reynolds said, picking up on
- 23 Plaintiff's counsel's position, was that of course it
- 24 would violate the Constitution to count somebody's vote
- 25 as two or five or ten times. But then what it said in

- 1 the next sentence: "Of course, the effect of State
- 2 legislative districting schemes which give the same
- 3 number of representatives to unequal number of
- 4 constituents is identical." That is exactly the point
- 5 we're making here.
- And if I could pick up, then, on
- 7 Justice Kennedy's and the Chief Justice's point about
- 8 why can't you do both.
- 9 The reason is very much -- and we agree with
- 10 General Keller that the problem with doing both is that
- 11 it -- it largely eliminates a State's flexibility to
- 12 deal with the traditional redistricting factors. What
- 13 you are forced to do is take a large, for example, Anglo
- 14 population in one part of the State that has high
- 15 citizen rates and pair it with the situation where it
- 16 has -- with -- with populations that have low
- 17 citizenship rates in another part of the State.
- 18 Or to take an example from the amicus
- 19 briefs, Manhattan has 9 percent children. Brooklyn has
- 20 30 percent. If you have to do both, what you're doing
- 21 is pairing people from the -- from part of Manhattan
- 22 and -- and pairing them with part of -- of voters in
- 23 Brooklyn. What ends up happening is to do both at the
- level of 10 percent is to eliminate a State's ability to
- 25 take into account things like political subdivisions, to

- 1 take into account compactness, and all of the other
- 2 things that this Court has said is critical in
- 3 redistricting.
- 4 As to the Chief Justice's question about
- 5 whether this is a big deal or not, or whether it's --
- 6 "big deal" isn't the right word -- whether it would have
- 7 a large practical effect -- I would assume it's a big
- 8 deal. That's why we're here.
- 9 (Laughter.)
- 10 MR. GERSHENGORN: -- as to whether it would
- 11 have a large practical effect. I think the answer to
- 12 that is yes.
- What we're talking about is not just 50
- 14 States but thousands of jurisdictions around the
- 15 country, local jurisdictions, none of whom use voter
- 16 population as a measure for redistricting.
- 17 What the amicus briefs show is this is not
- 18 just a situation in which things are affected -- States
- 19 are affected where there are citizenship differences
- 20 between citizens and noncitizens, but that children
- 21 actually are a critical part of it. It's not just that
- 22 Manhattan is 9 percent and Brooklyn is 30 percent
- 23 children. In Texas, the counties range, the amicus
- 24 briefs suggest, from 9 percent in some counties to 35
- 25 percent in other counties. In Alaska the difference

- 1 between rural and urban is 20 percent children in some
- 2 and 30 -- 37 percent in another.
- This is an issue that is going to affect
- 4 States and local jurisdictions throughout the country.
- 5 And local jurisdictions, to be clear, don't have the
- 6 data at the level and -- at the level in which this
- 7 Court would now be requiring as a constitutional matter.
- Now, I'd like to pick up on one other point
- 9 that Plaintiff's counsel raised, which is that, in his
- 10 view, it's quite unclear as to what Wesberry actually
- 11 holds. We think that that is really a fundamental
- 12 misreading of Wesberry.
- 13 What Wesberry said was -- the whole point of
- 14 Wesberry was that the -- the method of apportioning or
- 15 allocating representatives to the States had to be the
- 16 same as the method for allocating within districts in a
- 17 State. That was the reason that -- when what Wesberry
- 18 said was that the great compromise had to be reflected
- 19 into -- into redistricting.
- 20 That principle in Wesberry was exactly the
- 21 principle that then the Court adopted in Reynolds,
- 22 what -- what the Court said in Reynolds. It was
- 23 Wesberry that clearly established the fundamental
- 24 principle of representative government in this country
- 25 as one of equal representation for equal numbers of

- 1 people, without regard to race, sex, economic status, or
- 2 place of residence within the State.
- 3 So it is precisely that same principle from
- 4 Wesberry which looked at the -- looked at the -- looked
- 5 at the framing and looked at the discussion of -- of
- 6 calculation of representatives at the framing, which
- 7 looked at the drafting of the Fourteenth Amendment, and
- 8 took that history, and then translated that --
- 9 JUSTICE ALITO: Isn't your argument that
- 10 voters are -- are irrelevant?
- 11 MR. GERSHENGORN: So Your Honor, I don't
- 12 think our argument is that voters are irrelevant. And
- 13 first of all -- so a couple of points on that.
- 14 First, of course, the question here is, when
- 15 Texas has chosen to use total population, is that
- 16 permissible? And we think that clearly is.
- Second, we don't think voters are irrelevant
- 18 for the reasons that I've said. The -- what Reynolds
- 19 did was -- and the Reynolds line of cases was to use
- 20 total population to vindicate the voters' right. It is
- 21 a voters' right -- because Reynolds understood that,
- 22 when you have twice the inhabitants in the district, you
- 23 have half the -- half the voice before your
- 24 representative.
- 25 JUSTICE ALITO: What would you say about the

- 1 extreme case -- I mean, your time is going to going to
- 2 expire -- an extreme case. And maybe this would never
- 3 come up, but what if it did?
- 4 Suppose you have a district -- you have a
- 5 rural district, and suppose it's a State where the --
- 6 the total number of -- the total population per district
- 7 is -- is fairly small. You have a rural district with a
- 8 huge prison and very few other inhabitants. So you --
- 9 and you have a neighboring district that has no prison.
- 10 So in one district, you have that 10 percent
- of the population are eligible voters; and the other
- 12 district, 90 percent of the -- the population are
- 13 eligible voters. That would be okay?
- MR. GERSHENGORN: So Your Honor, two points
- 15 in response.
- 16 First, this Court has recognized -- and we
- 17 don't dispute -- that census data isn't the sole data.
- 18 A State can -- and this Court approved it in Mahan --
- 19 make adjustments to census data to more accurately
- 20 capture actual residents in the State. We think that's
- 21 what has been happening in Hawaii, and that's what Mahan
- 22 said.
- 23 Remember in Mahan, what the State had
- 24 done -- what Virginia had done was count all of the Navy
- 25 personnel as home ported, which is what the census had

- 1 done. And the Court said you have to make an adjustment
- 2 to that.
- 3 Thank you, Your Honor.
- 4 CHIEF JUSTICE ROBERTS: Thank you, counsel.
- 5 Mr. Consovoy, you have four minutes
- 6 remaining.
- 7 REBUTTAL ARGUMENT OF WILLIAM S. CONSOVOY
- 8 ON BEHALF OF THE APPELLANTS
- 9 MR. CONSOVOY: Thank you.
- 10 Justice Breyer, to your question about
- 11 representation of children. If that were the principle
- 12 of Reynolds against Sims, in a statewide election, a
- 13 State could give five votes to a family of five and one
- 14 vote to an individual.
- 15 That would --
- JUSTICE BREYER: I'm just thinking that I'd
- 17 like to know, before knowing whether this is mandatory
- 18 or not, your position. I'd like to know an awful lot
- 19 more than I know about who these people are who are
- 20 being represented on the representational theory, and
- 21 who are not being represented on the voter theory.
- MR. CONSOVOY: In each --
- 23 JUSTICE BREYER: Now I don't know who they
- 24 are from the briefs; and therefore, it's pretty tough
- 25 for me to -- to tell.

- 1 MR. CONSOVOY: The data shows that it's a
- 2 mix of noncitizens, children, all the categories;
- 3 disenfranchised felons. It's a -- it's a mix. There
- 4 are children involved, of course.
- 5 But -- but our point is more fundamental.
- 6 If --
- JUSTICE BREYER: Illegal immigrants.
- 8 MR. CONSOVOY: Some. But who have not --
- 9 who the State has chosen not to allow to vote. The
- 10 State can solve this problem themselves. These States
- 11 can enfranchise these people and give them the vote.
- 12 The States come here to say we do not want them to vote,
- 13 but we want them to count for districting. That should
- 14 be rejected by this Court.
- 15 Second --
- 16 JUSTICE SOTOMAYOR: That's not quite
- 17 accurate. For -- for most States, too many, they
- 18 disenfranchise prisoners, except for those who come from
- 19 that locale, which is quite rational. Most States
- 20 disenfranchise the mentally ill. So how are they -- who
- 21 else are they going to disenfranchise?
- MR. CONSOVOY: I'm not suggesting -- we're
- 23 not suggesting we should choose for the State who they
- 24 allow to vote. We are -- we are arguing that we should
- 25 not allow the States to come to this Court and argue

- 1 that they should get the benefit of them counting when
- 2 they make the choice, that is their right, to
- 3 disenfranchise them.
- 4 You cannot disconnect this rule from voting
- 5 and allow it to stand up. The whole thing collapses.
- 6 Wesberry has the famous sentence now that says all other
- 7 rights are illusory if the right to vote is taken away.
- 8 That's -- the authors of that sentence would
- 9 be surprised to learn that the one-person, one-vote rule
- 10 has literally nothing to do with voting; that you could
- 11 have a system that crowds, in 31 Senate districts, all
- 12 eligible voters but 30 -- 30 of them into one, and give
- 13 each other person their own district. That plan would
- 14 be sustainable, absent some evidence of racial or
- 15 political discrimination.
- 16 The State comes in to say we know we can't
- 17 do it, but we'll never try. That's not how one-person,
- 18 one-vote works. The State-by-State law forced
- 19 themselves not to try this by saying they weren't
- 20 allowed to. If they were told by this Court that they
- 21 could at least -- to your point, Justice Kennedy -- do
- 22 both, they would go back to the drawing board and try.
- 23 If they failed, they may win that case. We suspect, and
- 24 we have alleged, so it must be taken as true, that they
- 25 can do both.

- 1 And Justice Kennedy, it will not be
- 2 traditional interest like districting, or county lines,
- 3 or anything like that will be -- that will inhibit them.
- 4 It is political and racial gerrymandering that they want
- 5 to do, and that our rule, and especially a rule
- 6 balancing both, will stop them. And we don't know that
- 7 abstractly; we know that from the case the Court heard
- 8 just before us.
- 9 The actual deviations in Arizona -- the
- 10 hypothetical case -- they are claiming it's an 8 percent
- 11 deviation. On page 26 of their own jurisdictional
- 12 statement, they concede that the CVAP deviations are
- 13 54 percent. And in District 8, the district mostly at
- 14 issue, is underpopulated by 22 percent.
- 15 If Arizona had to go back to the drawing
- 16 board with the Districting Commission and accommodate at
- 17 least voter, but at least -- or maybe both, there would
- 18 be no opportunity to engage in the political and racial
- 19 gerrymandering that has come to dominate the
- 20 redistricting process. That would not involve the Court
- 21 in those issues anymore. It would be solved
- 22 legislatively, as they should.
- 23 Section 2 does not work without this
- 24 understanding. As Justice Scalia pointed out in his
- 25 dissent in Chisom v. Roemer, there is nothing to measure

1	against if one-person, one-vote doesn't protect voters.
2	It's the baseline.
3	How do you know if minority vote dilution
4	has occurred unless you have a baseline to measure
5	against? The baseline is equal voting power of voters
6	absent discrimination. It completely unravels.
7	CHIEF JUSTICE ROBERTS: Thank you, counsel.
8	The case is submitted.
9	(Whereupon, at 12:04 p.m., the case in the
10	above-entitled matter was submitted.)
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	

			1	l
A	address 38:20	Anglo 45:13	48:12 50:7	baseline 54:2,4,5
a.m 1:14 3:2	adequate 25:5	answer 3:13 4:9	arguments 29:3,16	bases 27:24
Abbott 1:6 3:4	adequately 22:19	16:12 26:25 46:11	Arizona 9:2 53:9	basic 22:24
ability 12:14 28:12	adjustment 50:1	answering 5:2	53:15	basis 5:22 8:22,22
45:24	adjustments 49:19	answers 13:17	Arlington 1:16	10:14 13:23 19:1
able 6:22 30:22	adopted 18:25	20:20	Article 8:9	20:6 21:9 25:23
37:8	47:21	anybody 42:18	as-yet-undefined	29:12,20 30:25
above-entitled 1:12	adversary 37:21	anymore 4:8 53:21	40:6	31:3 32:20 33:14
54:10	affect 47:3	apologize 20:10	asked 17:22	34:9 38:19 40:1,5
absent 52:14 54:6	affords 3:12	appeal 3:10	asking 5:2 23:17	40:9,19,24 41:1
absolutely 36:12	afoul 29:24	APPEARANCES	24:2 25:9	41:22
abstract 13:25	age 32:25	1:15	asserted 10:7	beginning 3:21
17:17	agree 20:14 40:4	Appellants 1:4,17	assume 18:7,8,8	23:6
abstractly 53:7	44:13 45:9	2:4,14 3:7,14 50:8	31:4 46:7	behalf 1:16,19 2:4
acceded 9:12	agreed 19:17 21:17	Appellees 1:19,22	assumed 10:12	2:7,14 3:7 18:23
accept 6:12 21:6	AL 1:3,7	2:7,11 26:19	assumption 15:18	26:19 50:8
32:23 33:2	Alabama 8:18 14:9	39:23	15:21	beings 33:2
accepted 27:3	19:25	Appendix 17:18,20	attorney 24:14	believe 4:21 16:4
access 7:8,10,11,14	Alaska 36:11 46:25	apply 20:9,13,16,18	Austin 1:18	29:15 30:15 33:11
7:16,23 10:2	aliens 43:25 44:4	apportion 8:2	authors 52:8	35:21 36:9 37:6
33:11 34:8	Alito 29:2,16 30:1	apportioned 9:18	autonomy 8:10	37:14
accommodate	42:16 43:4,8,20	apportioning 47:14	availability 18:12	benefit 22:6 52:1
53:16	43:23,25 44:3,7	apportionment 8:6	available 32:7	best 9:22
accommodated	44:10 48:9,25	8:7,9 10:20 11:1	average 37:10	better 20:10 43:11
31:14	Alito's 32:12	19:9 20:2,4 21:8	41:23	beyond 20:17 21:14
accomplish 21:4	allegation 14:25	27:4 28:21 34:17	averages 38:6	big 46:5,6,7
accomplishing	28:23 35:24	38:3 40:24	aware 35:22,22	blame 39:6
12:12	alleged 14:14 16:4	approaching 3:18	37:12	block 16:23 41:20
account 14:10	28:7 52:24	approved 5:7 49:18	awful 33:21 50:18	blocks 39:12
28:17,22 45:25	allocating 47:15,16	April 41:23		Blue 32:13
46:1	allow 15:23 30:16	arbitrary 24:16	<u>B</u>	board 52:22 53:16
accuracy 41:18	51:9,24,25 52:5	area 19:13	back 5:19 12:17,24	Bolden 21:22
accurate 23:12	allowed 36:25	areas 26:8 32:18	16:12,15,17 18:16	bracketed 4:23
51:17	52:20	36:6 37:3	19:3,10 21:16	Breyer 12:16 14:2
accurately 49:19	allows 7:19	argue 13:18 15:22	24:17 28:2 37:13	14:12 18:16 25:18
ACS 15:10 16:10	Amendment 11:16	24:23 51:25	52:22 53:15	32:11 33:10,21
16:18,18,19,20,25	12:2 18:18,20,23	argued 10:25	Baker 5:21,21,23	34:2 50:10,16,23
23:10 37:21,21	27:5 40:21,23	argues 13:16 22:2	9:17,19 13:22	51:7
38:1 41:4,17,23	48:7	arguing 12:18	16:12,14 42:20	brief 32:13 36:10
Act 27:11,14,16	America 33:23	51:24	balance 26:15	39:1,4 44:16
38:2,22,23	American 37:11	argument 1:13 2:2	balancing 53:6	briefly 38:20
activity 23:4	amicus 1:22 2:10	2:5,8,12 3:3,6	ballot 43:18	briefs 45:19 46:17
acts 40:24	36:9 39:1,22	16:13 19:24 21:15	Bartlett 17:3	46:24 50:24
actual 36:6 49:20	45:18 46:17,23	21:25 23:3 26:12	base 6:13 26:10	bring 11:12 12:15
53:9	amount 33:18	26:18 29:8,11,14	27:4 28:21	16:1 17:3,15
additional 9:19	analysis 37:24	38:21 39:21 48:9	based 31:13	25:10 42:17

British 33:22,25	41:6,20,22 42:18	46:20	38:17	18:15 19:17,21,23
Brooklyn 45:19,23	43:21 49:17,19,25	citizenship 23:19	complaining 7:20	20:20 22:14 24:6
46:22	census-block 38:6	39:5 45:17 46:19	7:22	24:12,21 25:6,15
brought 12:9 14:9	centuries 5:22	city 36:11 38:9	complaint 14:14	25:22 26:5,9 50:5
16:8 19:25	century 4:3,7	claim 3:15 7:8,10	15:1	50:7,9,22 51:1,8
burden 16:1,6 37:6	certain 32:25	7:11 11:12 12:15	completely 5:14	51:22
Burns 5:2,4,5,7,9	certainly 5:15,17	13:19,25 17:4	11:8 34:18 54:6	constituents 33:18
5:10,13 6:16,19	12:20 36:11 38:13	21:10,11 28:6	complex 20:8	45:4
22:15,18 23:2	Chairman 26:14	42:17	comply 23:23	constitution 8:5 9:2
30:16,18 38:18	chance 29:5	claimed 7:4	comprise 20:9	9:4,17,20 13:1,5
	chances 30:6	claiming 53:10	compromise 8:13	13:13 19:2,5,6,8
C	change 26:24 36:22	claims 39:10	8:15 47:18	28:6 31:4,13
C 2:1 3:1	37:6	clarify 7:2	computer 23:20	40:15 44:24
calculation 48:6	Chief 3:3,8 26:16	Clause 3:15 12:6	concede 53:12	constitutional
California 26:2	26:20 27:7,10,12	12:25 13:2,14,19	concern 8:12	13:11 21:11 34:11
36:10	27:20 36:2,13,16	13:23,25 14:4	concerned 20:4	41:7 47:7
called 14:16 17:20	36:23 37:4 39:18	18:18 26:23 27:3	concerns 8:8	constitutionally 9:2
27:21	39:19,24 42:1	43:18	confirms 5:4	38:17 41:5
calling 21:2	45:7 46:4 50:4	Clause's 28:3 29:24	conflict 30:3,14	context 19:15 35:11
cancel 28:12	54:7	32:1	Congress 13:10	35:19 42:22
canceled 37:18	child 6:7 34:5	clauses 13:13	21:17,17 34:7	continues 4:14
candidate 27:18	children 25:19,19	clear 6:16 10:20	40:23	continuing 3:22
capture 49:20	25:21,24 26:6,13	19:11 41:19 47:5	Congress's 11:14	continuity 35:8
care 37:2	32:19,25 45:19	clearly 47:23 48:16	congressional 4:16	contrary 4:5
Carr 42:20	46:20,23 47:1	close 29:10	10:11,13,22 11:2	core 30:21 35:12
case 3:4,21 5:9,10	50:11 51:2,4	closed 23:24	34:6 40:16	correct 14:13,13
8:4 9:8,15,22 10:4	Chisom 53:25	clouded 10:16	congressman 4:18	20:3 31:7,8
10:5,13 11:13	choice 19:11 22:11	collapses 52:5	congruent 39:15	counsel 26:16 47:9
13:15 14:14,25	27:18 28:13,15	collected 41:8	consequence 3:14	50:4 54:7
21:18 25:1 31:9	52:2	college 21:3	consider 31:25	counsel's 44:23
31:22 36:3 49:1,2	choose 5:14 13:8,8	column 17:20	36:21	count 22:16,17
52:23 53:7,10	23:8 29:22 30:8	come 5:21 13:20	consideration 7:18	27:18 44:24 49:24
54:8,9 cases 6:3 10:17	30:16 51:23	14:21,22 15:2	22:4 31:15	51:13
12:8 13:23 21:20	chooses 40:10	30:14 36:12 49:3	considered 12:23	counted 26:11
21:21 28:16 48:19	choosing 4:18	51:12,18,25 53:19	18:20	42:18 43:21
cast 43:18	30:23 38:19	comes 41:22,24	considering 24:15	counties 46:23,24
categories 51:2	chosen 48:15 51:9	52:16	27:17	46:25
cause 30:6	Chrysler 10:24	Commission 53:16	consistent 30:2	counting 12:3 52:1
caused 23:25	circuit 7:9 17:12	committee 18:23,25	44:18	country 12:10
causes 21:9	cite 38:25	common 26:8	consonant 39:13	17:13 36:4 42:12
causes 21.7	cities 15:13 citizen 17:5 22:11	communities 35:9 39:10	Consovoy 1:16 2:3	46:15 47:4,24 counts 22:2 29:4
caving 9:5,6	23:10 45:15	Community 37:11	2:13 3:5,6,8 4:9 5:13 7:2 8:1,7 9:7	counts 22:2 29:4 county 7:17 8:20
census 4:7 5:16			9:14 10:21 11:20	53:2
10:17 16:2 23:18	citizen-voting-age 41:12	compactness 35:8 46:1	12:5 13:17 14:1,6	couple 48:13
27:1 29:9 32:6,9	citizens 6:25 26:7	compelled 9:5,6	14:22 15:16,21	course 8:1 9:17
	CIUZCIIS 0.23 20.7	compened 9.3,0	17.22 13.10,21	Course 0.1 7.1/
	ı	I	I	I

32:4 36:4 38:16	17:10,14,18 18:4	determine 17:11	51:18,20,21 52:3	16:10 17:23,23
40:25 42:23 44:23	18:12,13,13 23:9	37:17 42:6	disenfranchised	18:14 23:22
45:1 48:14 51:4	23:18,18,19,19,20	determining 12:4	11:23 12:14 26:1	drawing 21:5 23:5
court 1:1,13 3:9,19	23:22 27:1 32:5,6	deviated 9:3	26:2 51:3	52:22 53:15
4:1,20 5:22 6:6	32:6,8,9,10 38:1,5	deviation 5:7 7:21	disenfranchisem	drew 23:16,21
8:14,18 9:4,8,9,10	38:11,15 41:3,4,8	7:22 17:15 18:10	12:7	dual 6:10
9:16 10:12 11:5,7	41:12,15,16,17,20	24:7,22 25:21	disparate 28:5	
11:23 12:11,23	41:22,23,24 42:8	28:24 31:10,20	37:16	E
13:22,22 14:9	42:8,8,12 47:6	34:19 35:6 36:24	disparity 31:15	E 2:1 3:1,1
15:4,24,25 16:8	49:17,17,19 51:1	37:1,9,10 38:16	dispositive 43:2	earlier 27:6 38:24
16:11 17:12 21:1	day 17:1	53:11	dispute 49:17	economic 48:1
21:21 22:4 24:7	de 36:24	deviations 3:17	disregard 35:7	effect 45:1 46:7,11
25:11,15 26:21,22	deal 12:20,21 45:12	23:25 24:10 25:1	disregarded 34:19	eight 32:25
28:5 29:19 30:15	46:5,6,8	35:2,3 53:9,12	dissent 16:14 21:23	either 4:22 8:18
31:17,21 34:24	dealing 28:2	difference 32:17	53:25	22:13 29:16 30:24
35:4,10 37:17	decades 27:2 28:10	33:11 36:7 46:25	distinguishing 5:3	32:2 43:14
38:17 39:1,17,25	December 1:10	differences 46:19	distribute 22:16	elect 27:17 28:13
40:7 41:7 42:10	41:24	different 4:10 8:8	distributes 22:20	election 9:24 29:6
42:20,21 46:2	decide 23:13 24:20	15:25 16:7 21:11	distribution 22:17	30:8 50:12
47:7,21,22 49:16	40:8	21:12,12 31:20	district 3:16,17	elections 30:22
49:18 50:1 51:14	decided 10:16 11:6	32:8 42:4,10	10:13 17:6,9,22	35:12
51:25 52:20 53:7	24:10,18	dignity 30:21	18:1,7,8 34:6,24	electoral 21:2
53:20	deciding 23:7 37:23	dilution 3:20,24	38:8 43:1 44:21	27:25 32:1 42:6
Court's 3:13,23	decision 3:19 11:7	21:24 28:8 54:3	48:22 49:4,5,6,7,9	elevate 34:11
17:13 21:20 28:16	15:20 18:21 30:17	diminishing 7:11	49:10,12 52:13	eligibility 24:16
28:25 30:19	decisions 3:14,23	7:14,23 33:11	53:13,13	41:11
covered 43:17	decisively 15:12	34:8	districting 8:8	eligible 3:12,17,19
cracking 39:10,11	defend 21:9	direction 37:16	10:11,22 11:2	5:18 10:14 11:10
critical 46:2,21	deferring 6:17	disagree 38:22 40:7	16:24 40:24 41:21	11:19 15:11 17:9
crowds 52:11	defined 30:11	disconnect 22:9	45:2 51:13 53:2	22:2 24:23 25:23
cue 20:21	degrees 13:24	52:4	53:16	26:10 29:7 30:8
cues 25:17	Delaware 36:18	discretion 6:14	districts 3:16 4:17	49:11,13 52:12
curiae 1:22 2:10	deliberations 18:24	discriminated	5:16 7:5,13 10:3	eliminate 45:24
39:22	demand 41:7	34:12	15:15 18:14 23:21	eliminates 45:11
current 26:24	democracy 13:4,7	discriminates	23:22 30:10 38:13	Empire 33:25
cuts 39:2	demographer	26:12	47:16 52:11	enact 21:18
CVAP 17:20,21,23	18:13 35:1,2	discriminating	doctrine 28:25	ends 23:7 45:23
18:4 38:15 41:11	demonstrative	22:3	30:19	enemy 25:8
53:12	34:22 35:25	discrimination	doing 11:24 28:14	enfranchise 51:11
	deny 7:16	21:5 28:4 29:25	45:10,20	engage 53:18
D	Department 1:21	31:22 37:15 52:15	dominate 53:19	England 33:24
D 3:1	depend 23:7	54:6	doubles 23:2	ensure 43:17
D.C 1:9,21	depending 38:9	discussed 38:24	doubt 9:14	enter 23:7
dash 4:14	depends 23:3	discussion 15:9	drafting 19:3 48:7	entitled 10:6
data 16:10,18,18,19	Deputy 1:20	48:5	drafts 18:23	enumeration 32:8
16:20,23,23,25	designed 27:22	disenfranchise	draw 4:16 5:16	equal 3:15 4:1,11
<u></u>	•	•	•	•

	1	ĺ		ĺ
4:12 5:24 7:24	exclusive 34:14	fine 37:21	future 40:8	13:2,6 31:5 47:24
8:15 10:6 12:6,12	excuse 11:4 22:6	first 4:11 17:6		governor 1:6 10:1
12:19,20,24 13:14	exist 41:15,18,20	31:17 34:21 37:13	G	10:1,3
19:12 26:23 27:3	expected 35:25	40:13 41:5 48:13	G 3:1	granularity 38:5
28:3 29:5,24	expert 14:19,20	48:14 49:16	Gaffney 31:18	41:18
30:10 32:1 34:10	expire 49:2	five 21:7 38:7 44:25	game 23:6	Gray 3:21 9:22,24
37:23 40:3,3	explain 37:20 43:2	50:13,13	Garza 7:9	10:4,5,8 21:1
43:17 47:25,25	44:5	five-year 37:10	general 1:18,20	22:23
54:5	explained 15:25	38:5,14 41:23	17:2 24:14 26:17	great 5:8 8:12 25:3
equality 14:16,17	32:20	flatly 11:5	28:3 32:2 39:19	30:3,6 47:18
15:7 27:25 28:1	explains 5:2 22:18	flawed 15:17,18	45:10	greater 4:17 24:10
28:15 29:12,20	explicit 19:11	flexibility 45:11	generally 20:1	25:2
30:24 31:25 32:1	explicitly 18:20	focused 8:10	geography 5:22	GREG 1:6
32:24 34:15,15	extent 35:1	followed 14:9	28:21	ground 9:9,12
equalize 27:2 30:5	extreme 49:1,2	follows 20:22 21:8	gerrymandering	15:14
35:5	eyes 23:24 24:3	footnote 42:21	53:4,19	group 16:22,23
equalized 34:25		forbids 40:15	Gershengorn 1:20	39:4
error 18:3,3,5,11	F	forced 45:13 52:18	2:9 39:20,21,24	groups 28:11 44:8
especially 34:16	facie 24:24 31:22	forgetting 6:10	42:3,19 43:6,10	44:11
53:5	fact 4:20 9:3 13:1	Form 13:2,6	43:22,24 44:2,5,9	Guarantee 13:19
ESQ 1:16,18,20 2:3	13:22	formula 8:23	44:12 46:10 48:11	13:23,25 14:4
2:6,9,13	factor 17:6 42:5	forth 19:25	49:14	18:17
essentially 23:2,5	factors 35:8 42:9	forward 41:25	getting 33:1	guaranteed 29:25
establish 24:23	45:12	found 9:8	GINSBURG 3:25	guards 28:4
established 47:23	failed 16:6 52:23	four 40:11 50:5	5:6 11:15,25	guess 6:2 8:17
establishes 10:4	fair 10:15	Fourteenth 11:16	22:10	20:13
ET 1:3,7	fairest 23:11	12:2 18:18,19	give 4:17 31:15	
ethical 31:5	fairly 22:19 26:7	27:5 40:21,23	45:2 50:13 51:11	Н
Eventually 12:9	49:7	48:7	52:12	H 1:20 2:9 39:21
Evenwel 1:3 3:4	false 32:16	framed 19:2	given 20:24,25 21:7	Hadley 5:4
everybody 33:25	family 32:24 50:13	framers 18:19 27:3	21:7 32:21 42:7	half 4:3,7,13 44:21
43:20	famous 52:6	framework 7:19	giving 8:10 29:4	48:23,23
evidence 16:2,8	far 7:11 13:20	framing 8:9 40:20	go 12:17 13:20	hand 30:8
24:24 52:14	fashioned 37:17	48:5,6	18:15 19:10,13	handcuffed 24:13
exact 14:7 19:24	feasible 35:23	fray 23:7	20:16 25:7 35:4	handful 36:14
20:18 42:23	Federal 6:23 9:5	free 40:8	40:8 52:22 53:15	happening 43:16
exactly 20:2 45:4	10:22 11:1 27:1	friends 4:22	goes 7:12 24:17	45:23 49:21
47:20	32:6	function 30:21	43:3	happens 41:21
examine 25:23	Federalism-based	35:12	going 10:1,2 13:9	Harlan 19:17
examined 25:22	20:8	fundamental 3:10	15:15 16:21 22:21	Hawaii 5:11 25:2
example 41:12,22	felons 41:13 51:3	9:21 15:3 16:17	23:11 36:7 41:24	49:21
45:13,18	fenced 37:18	22:9 47:11,23	43:4,8 47:3 49:1,1	he'll 18:17
examples 36:15	figure 6:14	51:5	51:21	hear 3:3 20:12
exceeding 24:22	figures 29:6	fundamentally 8:8	good 16:25 19:19	heard 24:8 26:12
exclude 24:20	find 15:10 21:13	further 5:19 37:15	25:8 29:6 31:5	43:6 53:7
30:18	43:1	39:17	government 6:23	hearing 13:23

			1	1
heart 40:4	incorrect 39:12	11:6,21 12:8,9	justify 8:16	law 5:24 9:5,6,9
held 4:4 8:14 16:8	indicated 34:16	18:11,12,20 20:6		15:6 24:14 25:1
21:21 25:11,16	individual 5:25	20:7 25:8 33:17	K	34:11 52:18
28:20	7:24 9:22 16:3,23	34:7 36:12 47:3	Kagan 8:1 10:18	law's 11:14
high 45:14	50:14	53:14	13:3 14:1 18:15	learn 52:9
highly 35:14	inequality 30:6	issued 41:21	19:19 20:12 22:1	leave 17:17
history 40:18 48:8	33:3	issues 8:10 14:11	25:4 27:5 40:13	led 6:12 9:4
hold 4:15 15:24	inevitably 35:7	38:4,10 43:3	Kagan's 12:17	ledger 13:21
22:23 38:1	information 23:14	53:21	keep 23:16	leeway 30:20 35:11
holds 47:11	inhabitants 40:25		keeping 35:9	left 30:18
home 49:25	44:21 48:22 49:8	J	Keller 1:18 2:6	legal 20:4
Honor 16:19 42:3	inhibit 53:3	job 15:5	26:17,18,20 27:9	legislative 40:15
42:19 43:10,22	injured 11:13	joint 18:23	27:11,13,23 29:15	45:2
44:9 48:11 49:14	injury 8:16 21:10	judicially 16:15	30:15 31:8,17	legislatively 53:22
50:3	inquiry 27:19	jurisdiction 5:23	33:10 34:1,5,21	legislators 22:16,17
Honor's 5:19	inspection 32:15	jurisdictional	35:18,21 36:9,15	22:20
House 8:2,20,23	instance 6:7 34:5	53:11	36:18 37:4,25	legislature 6:24
10:20 14:10 19:9	38:5	jurisdictions 42:11	45:10	12:4 15:5 23:12
Howard 18:22	instances 12:21	46:14,15 47:4,5	Kennedy 31:2,9	23:15 24:2 30:11
huge 34:19 49:8	intentionally 24:10	Justice 1:21 3:3,8	34:13 35:14,19	34:23
human 33:2	24:20	3:25 5:6 6:9 8:1	37:5 52:21 53:1	legislatures 4:16
hypothetical 53:10	interest 6:10,11,12	8:25 9:11 10:18	Kennedy's 42:15	legitimate 4:4 6:17
	7:3,12,16,23 10:7	11:15,25 12:16,17	45:7	6:20 25:3 27:24
<u> </u>	28:17 31:5,6 53:2	13:3 14:1,2,12,19	kind 8:16 13:3,7	28:15,16 31:12
I's 8:9	interesting 8:25	15:8,17 18:15,16	22:5 23:25 41:15	32:4 33:20 34:9
IAN 1:20 2:9 39:21	interests 7:17 30:2	19:17,19 20:12	Kirkpatrick 10:12	38:19
idea 13:14 36:2,8	31:12	21:23 22:1,10	10:24	legitimately 31:24
identical 45:4	interpretation 12:1	24:4,9,17,25 25:4	knew 24:9	lens 43:14,15
ill 41:14 51:20	24:14 39:12 40:14	25:12,18 26:4,6	know 6:3 10:10	level 10:14,23,23
illegal 32:20 51:7	interpreted 13:15	26:16,20 27:5,7	16:25 18:19,21	11:1 38:6 41:18
illegitimate 30:25	intrastate 8:7 10:22	27:10,12,20 29:2	21:13 24:12,13	41:20,20 45:24
illusory 52:7	11:2	29:16 30:1 31:2,9	30:13 32:15 50:17	47:6,6
immigrants 51:7	introduces 18:22	32:11,12 33:10,21	50:18,19,23 52:16	levels 15:18 38:9
immigration 32:21	invidious 21:5	34:2,13 35:14,19	53:6,7 54:3	liable 38:1
impact 28:5 37:23	24:24 28:4,7	36:2,13,16,23	knowing 50:17	liberty 31:5
impact-like 37:16	29:25 31:22 32:7	37:4,5,20 39:18	L	limit 25:17
important 23:16	37:14	39:19,24 40:13	lack 39:6,7	limitations 41:5
32:12 34:17 44:16	invidiously 24:5	41:17 42:1,14,16	-	line 48:19
inadequate 15:12	28:11 34:12	43:4,8,20,23,25	language 32:2 large 45:13 46:7,11	lines 4:16 7:17 21:6
inappropriate	invisible 33:15	44:3,7,10 45:7	,	23:5 53:2
37:22	involve 53:20	48:9,25 50:4,10	largely 45:11 larger 38:13	lists 17:21
include 11:18 30:17	involved 5:10 51:4	50:16,23 51:7,16	late 10:11	literally 52:10
41:11,13,13,14	irrelevant 48:10,12	52:21 53:1,24	latitude 25:9	litigation 36:1
44:7,10	48:17	54:7	Laughter 19:22	little 34:3
includes 43:20,23	issue 3:16,23 6:21	Justice's 45:7 46:4	46:9	live 7:1
43:25 44:1,3	9:21,25 10:15	justiciable 13:18	70.7	local 42:11 46:15
			1	

		I	I	I
47:4,5	43:13	motion-to-dismiss	0	overpopulated
locale 51:19	mean 12:1 15:9	14:24	O 2:1 3:1	7:13 18:8
logic 13:20	20:13 32:19 33:6	move 18:10 26:10	objective 13:12	overseas 41:13
long 40:18	34:2 36:3 49:1	moved 21:1	occurred 54:4	overwhelmingly
look 13:5 17:18,25	means 11:16 17:8	moving 37:15	odd 40:14 41:6	4:6
23:25 32:5	36:19	multiple 27:24	offices 9:25	
looked 48:4,4,4,5,7	meant 19:12		okay 22:13 25:13	P
looking 32:14	measure 23:10,12	N	49:13	P 3:1
lot 32:18 33:21	29:23 40:6,9 41:9	N 2:1,1 3:1	once 11:24	p.m 54:9
36:5 50:18	41:10 42:13,25	nature 36:22 37:7	one's 27:18	packing 39:10,11
low 39:5 45:16	46:16 53:25 54:4	Navy 49:24	one-person 3:11,21	page 2:2 17:19
LULAC 17:13	measured 3:17	nearly 7:22	6:7 11:10 12:6,15	32:13 39:1 44:15
	measures 15:13	necessarily 36:19	22:8,23 24:1,6,21	53:11
M	16:21 29:10	necessary 44:6	27:21 28:25 29:4	pains 5:8
magnitude 3:20	meet 16:6 22:24	need 6:18,21 25:4,9	52:9,17 54:1	pair 45:15
Mahan 25:16 49:18	member 34:7	30:20	one-vote 3:11,21	pairing 45:21,22
49:21,23	members 8:2 44:10	needed 41:19	6:7 11:10 12:6,15	paragraph 15:1
major 32:16	mentally 41:14	neighbor 20:25	22:8,24 24:1,7,22	parents 25:25 26:1
majority 17:5	51:20	21:7	27:21 28:25 29:4	26:7
40:21	mentioned 40:13	neighboring 49:9	52:9,18 54:1	Parliament 33:23
making 14:2,3	mere 28:5	never 4:4 13:22	onerous 37:6	part 30:19,21 35:12
28:14 29:14,15	method 22:15	37:17 42:22 49:2	ones 11:11,12,12	45:14,17,21,22
45:5	47:14,16	52:17	open 11:8 24:3	46:21
malapportioned	metric 3:18 8:3	new 16:10 26:3	1 -	particular 36:14
12:22	22:19	31:19 36:9,11,11	opinion 7:9	parts 12:25 13:5
manage 14:15	military 5:12	Ninth 7:9	opinions 17:13 21:20	peculiar 5:11
manageable 16:15	mind 23:16	non-voter 7:4,5		people 4:12 7:1
mandate 32:2	minimis 36:24	43:12	opportunity 27:17 42:6 53:18	13:4,7 16:22 18:1
mandated 19:14	minor 36:24	non-voters 7:14		22:7 32:18 33:1
mandatory 50:17	minorities 11:22	22:3 30:18 33:15	opposed 10:23 38:10	33:24 34:2 36:4
Manhattan 45:19	12:8 22:6	38:24		38:7 40:3 45:21
45:21 46:22	minority 12:10	noncitizen 12:13	opposite 20:19 33:2	48:1 50:19 51:11
map 14:21,23 15:3	17:8 22:8 39:4	noncitizens 6:25	35:10	percent 3:18 7:19
15:4 16:11 17:23	54:3	46:20 51:2	option 34:13	7:21,21,22 14:17
17:24 23:16,23	minus 18:2	noted 28:5,16	oral 1:12 2:2,5,8	17:8,10,16 18:10
35:25	minutes 50:5	42:20	3:6 26:18 39:21	18:10 24:7,11,22
margin 18:3,3,11	mirrored 20:2	notice-and-com	order 31:11	25:2,7,11,13,14
margins 18:5	mirrors 8:20	34:23	ordinarily 22:21	25:16,16 28:24
marry 10:6	misreading 47:12	number 41:4 43:3	23:11	31:10,20 34:25
Marshall's 21:23	Missouri 10:13	45:3,3 49:6	original 19:3	35:5 37:2,9,10
Maryland 36:18	mix 51:2,3	numbers 4:12	originally 19:2	38:16 45:19,20,24
matter 1:12 5:23,24	model 14:8 21:3,8	17:21,23,25 18:2	originated 4:13	46:22,22,24,25
8:14 12:13 20:4	22:5	18:9,25 19:4,4	other-than-voter	47:1,2 49:10,12
24:19,23 47:7	modeled 20:1	32:22 33:7 36:6	40:22	53:10,13,14
54:10	moment 21:16	40:3 47:25	outcome 29:5 30:7	percent-deviation
matters 16:21	morning 3:4 43:7		outer 25:17	38:12
	morning 5.4 45./		overcome 7:23	
	I	I	I	I

perfect 25:8
perfectly 6:20
Perkins 21:21
permissible 9:13,16
27:4 29:17 31:3
48:16
permit 18:17
Persily 39:1,4
person 12:14 19:19
20:24 29:5 30:10
52:13
personnel 49:25
persons 43:17
phase 35:25
phrase 4:11,21
pick 42:14 45:6
47:8
picked 6:20
picking 41:16
44:22
,
place 16:11 48:2
places 15:13 36:10
Plaintiff's 44:23
47:9
plaintiffs 41:10
plan 8:19 19:25
34:22 37:8 38:9
38:10,14 39:6
52:13
plausible 35:24
play 15:9,19
please 3:9 26:21
39:25
plenty 25:1
plurality 21:22
plus 18:2
point 11:2,5 14:5
17:22 24:18 31:11
38:22 41:17 45:4
45:7 47:8,13 51:5
52:21
pointed 53:24
pointing 14:3
points 48:13 49:14
political 16:16 23:3
37:19 45:25 52:15

53:4,18
polls 25:24,25
population 4:2,3,3
4:7 5:1,3,7,12
6:13,20 8:3,21,22 9:3,15 10:16 16:2
17:5 22:12 23:11
25:14 26:25 27:4
28:9,11,20,22,24
29:1,6,13,17,18
29:23 30:5 31:3 31:18,21 32:10
33:14 34:15 35:6
36:5,21 37:1,1,9
38:19 40:2,6,9,10
40:12,20,22 41:2 41:2,12 42:7
45:14 46:16 48:15
48:20 49:6,11,12
populations 9:13
15:13,14 16:21 27:2 45:16
ported 49:25
posit 15:10
position 5:17,18
8:4 18:6 19:23 20:15 21:17 27:14
27:15 29:3,22
33:5 37:25 43:14
44:23 50:18
possibility 15:9
possible 29:7 34:4 35:24
possibly 36:11 37:7
power 28:12 33:3
37:18 54:5
practical 15:8 42:25 46:7,11
practicality 15:19
15:24
practically 35:23
practice 26:24 precedence 32:3
precinct 23:20
precise 8:22
precisely 8:20 48:3

precluded 15:6
24:15,20
predicated 6:4
premise 16:18
presented 19:25
presents 3:10
pretty 50:24
prima 24:24 31:22
principally 23:9
principle 4:1 13:12
19:1 28:20 32:23
34:10 40:2 47:20
47:21,24 48:3
50:11
principles 37:13
prior 10:17
prison 49:8,9
prisoners 44:1
51:18
probable 35:15
probably 32:17
problem 6:9 9:19
11:21 12:19 36:3
36:20 37:3 45:10
51:10
problems 41:3
procedure 34:24
proceed 17:9 22:4
process 37:19
53:20
prohibited 19:14
prohibits 8:6
property 19:4
proportional 39:15
proportionate 13:9
proposition 11:4
20:24 22:15
protect 5:17 16:3
27:22,23 38:24
54:1
protected 6:1 20:22
27:16 39:16
protecting 6:24,25
31:6
protection 3:12,15
1.22 5.24 0.15

12:6,19,21,25 13:14 22:7 26:23 27:3 28:3 29:24 32:1 34:10 43:17 protects 12:7 21:12 prove 14:20 16:5 provision 21:12 proxy 29:7 pull 17:25 purpose 17:2,14 42:4 purposely 24:5 purposes 10:12 11:18 12:3,5 34:18
put 23:20 33:3
Q
qualifications 8:11 20:8 22:25 question 3:10,11 4:9 5:2,4,20 8:3 11:7,20 12:17 16:7,16 17:11 18:16 19:10 26:22 29:19 32:12 42:15 42:20,21 46:4 48:14 50:10 questions 15:25 39:17 quite 18:19 19:15 31:21 37:6 47:10 51:16,19 quote 14:3 quoted 33:8
R
R 3:1
race 48:1
racial 52:14 53:4 53:18

R 3:1 race 48:1 racial 52:14 53:4 53:18 raised 8:4 18:16 47:9 ran 18:9 range 25:11 46:23

rarely 16:23 rates 39:5 45:15,17 rational 51:19 reach 29:19 reaction 33:9 read 5:13 13:3 real 8:12 22:9 29:12 41:4 really 5:11 7:3,10 12:23 24:16 28:6 34:7 47:11 reapportion 26:25 31:1 34:9 reapportioned 33:14 reapportions 32:9 reason 6:18 9:1 15:2 25:3,5,6 45:9 47:17 reasonable 3:12 reasons 20:3 22:22 37:5 40:12 48:18 **REBUTTAL** 2:12 50:7 receive 13:9 recognize 31:12 recognized 30:20 38:18 49:16 recognizing 31:19 redistrict 27:25 29:21 40:5,9 41:19 redistricted 40:22 41:1 redistricting 16:20 28:18 35:8 36:22 37:7 39:6 40:1,16 40:17,19 42:13 45:12 46:3,16 47:19 53:20 **reduce** 28:12 reduced 35:3 referring 19:2 reflected 47:18 regard 48:1

registered 22:12,20

4:23 5:24 8:15

	-			
22:25 23:19	requiring 35:5 47:7	robust 32:6	35:25	SOTOMAYOR
rejected 11:6 13:22	reserve 26:14	Roemer 53:25	semi 8:19	6:9 8:25 9:11
19:24 51:14	reserved 5:4,5	rolling 37:10	senate 7:5 17:22	14:19 15:8,17
rejects 21:14,14	42:20	rule 3:11 5:20 7:6	21:19 38:10,14	24:4,9,17,25
relevant 13:1	reserving 5:14	10:5,20 11:10	52:11	25:12 26:4,6
reliable 29:23 38:1	residence 48:2	12:6 22:6 24:22	Senator 18:22	37:20 51:16
38:3	residents 49:20	34:11 36:20 42:23	sense 10:9 11:9	Sotomayor's 41:17
relied 21:17	resolve 26:22 42:22	44:13 52:4,9 53:5	sentence 4:13,14,22	sounds 33:21 35:14
rely 4:22 11:3	resolved 12:9	53:5	45:1 52:6,8	sovereign 30:21
15:15 23:10	resolves 11:7	run 23:1	serve 30:13	sovereignty 20:9
remaining 50:6	respect 4:11 8:5,6	running 29:24	serves 34:17	30:22 35:13
Remember 49:23	8:11 10:10 19:13	rural 47:1 49:5,7	set 32:7,8	speak 14:7
render 39:14	41:16 42:4		sex 48:1	specify 35:1
report 21:19	response 21:13	S	show 9:23 16:9	stage 14:25 16:4
represent 33:25	49:15	S 1:16 2:1,3,13 3:1	17:4 46:17	stand 52:5
representation 4:2	rest 8:21	3:6 50:7	showing 16:2	standard 4:4 20:2
4:12 6:11 12:4,10	retreat 13:13	sampling 37:11	shown 4:7	41:8
13:9 19:12 30:11	return 38:25	Sate 34:12	shows 13:12,20	standing 6:3,4
30:17,24 33:1,12	reviews 23:13	satisfactory 19:1	51:1	11:11 42:17 43:9
39:7 40:3 47:25	Reynolds 3:22 5:3	21:13	side 4:23 7:4,12	43:12
50:11	5:24 8:14,18,23	satisfy 28:25	10:8 13:19,21	start 20:23 22:14
representational	9:1,15,16 11:23	saying 4:8 5:8 9:11	19:20	starts 20:23
6:15,21 7:3 9:25	12:11,20 13:15	11:25 23:3 24:11	simply 35:2	State 6:17,22 7:18
10:7 14:16 22:5	14:6 19:24 20:11	25:13 32:24 42:10	Sims 12:20 13:15	9:6,9 10:23 12:2,4
24:19 25:4 28:1	21:14,18,23 28:20	52:19	42:17 43:16 50:12	15:6 19:14 20:9
28:15 29:11,20	40:4 42:17 43:16	says 5:17 6:6 10:5	situation 5:11 7:20	22:18 24:13 26:2
31:25 43:15,19	44:15,17,19,22	10:25 18:2,24	30:4,5,9 37:8	26:24 27:25 28:10
50:20	47:21,22 48:18,19	19:3 20:15 22:23	45:15 46:18	28:17,19 29:21
representative 7:6	48:21 50:12	25:1 37:21 39:4	small 49:7	30:22,23 31:20,24
7:7,15 8:21 33:19	right 6:4 7:24 9:22	52:6	smaller 38:8	32:5,18 33:5,14
34:8 47:24 48:24	18:1 20:21,23	Scalia 53:24	socioeconomic 42:9	33:17,17,19 34:9
representatives	21:12 22:21,24	scenario 37:12	sole 42:12 49:17	36:21 38:1,10,14
8:23 14:10 28:13	23:6 33:16 39:15	schemes 45:2	solely 11:3	40:15 42:11 45:1
33:12 44:20 45:3	43:16 44:14,17,18	SCOTT 1:18 2:6	Solicitor 1:18,20	45:14,17 47:17
47:15 48:6	46:6 48:20,21	26:18	solve 14:13 16:15	48:2 49:5,18,20
represented 25:19	52:2,7	second 15:2 40:18	51:10	49:23 50:13 51:9
25:24,25 33:16,24	rights 5:25 6:7 16:3	41:9 48:17 51:15	solved 53:21	51:10,23 52:16
34:3,6 50:20,21	16:9 27:10,11,13	Section 17:1,4,7	solves 13:15	State's 39:9 45:11
Republican 13:2,6	27:16 38:2,22,23	21:16,18,25 22:1	somebody 34:3	45:24
required 9:2 11:1	52:7	22:1,7 23:23	somebody's 44:24	State-by-State
29:1 31:11 40:5	road 35:4	26:11,12 27:5,8,9	someone's 37:17	52:18
40:12,24 41:6,10	ROBERTS 3:3	27:13 37:22,22	somewhat 13:25	stated 3:14
requirement 20:15	26:16 27:7,10,12	38:2,21,23,25	20:1	statement 53:12
20:17	27:20 36:2,13,16	39:3,13,14 42:2,4	sorry 10:18 15:16	states 1:1,13,22
requires 8:5 26:23	36:23 39:19 42:1	42:5 53:23	44:9	2:10 4:6,15 6:13
40:16	50:4 54:7	see 5:1 23:25 25:20	sort 21:2 43:2	8:10 10:25 11:18

16.00.00.5.10	25.10.20	201440250	25,420,024,20,6	l
16:20 20:5,18	suppose 25:18,20	38:14 40:2,5,8	27:4 28:9,24 29:6	understanding
22:11 26:2 27:2	49:4,5	46:23 48:15	29:17 31:18 32:10	43:12 53:24
28:10 30:16,18,20	supposed 20:22	thank 26:16,20	35:6 36:4 37:1,9	understood 48:21
33:13 35:5,6,10	Supreme 1:1,13	39:17,19 50:3,4,9	40:1 41:2 48:15	undocumented
38:18 39:22 40:18	sure 20:7 31:22	54:7	48:20 49:6,6	44:3
40:19,22 41:1	33:8,10	theirs 7:7	tough 34:4 50:24	unequal 45:3
46:14,18 47:4,15	surprised 52:9	theory 14:7,13 19:5	tracks 29:18	United 1:1,13,21
51:10,12,17,19,25	surrender 8:19	19:6,8 30:16 39:2	tradition 4:25 5:20	2:10 10:25 27:15
States's 27:15	Survey 37:11	50:20,21	5:20,25	33:13 38:21 39:2
38:21 39:2	suspect 52:23	thing 11:24 19:7,7	traditional 35:7	39:9,22
statewide 9:24	sustainable 52:14	21:3 52:5	45:12 53:2	unqualified 9:18
18:14 50:12	sustained 3:20 14:8	things 12:12 20:5	translated 48:8	unravels 54:6
status 22:8 48:1	system 33:15 52:11	25:9 45:25 46:2	tremendous 5:11	unusual 6:5 16:11
step 12:24 21:4		46:18	trouble 23:1	upheld 31:18
stop 53:6	T	think 6:23 9:22	true 8:2 15:1 16:5	urban 47:1
Strickland 17:2,3	T 2:1,1	10:14,19 12:23	21:6 32:15,16	use 5:15 8:2 22:12
17:14	table 32:13,14	13:19 14:7 15:12	52:24	22:19 25:14 26:24
stripped 18:17	take 7:18 13:11	15:16 16:11,12,18	truly 22:19	27:8 28:15 29:1
structure 30:22	14:10 15:18,21	20:3 22:20 23:9	trump 5:25	29:13 31:18 32:7
35:11	20:21 25:17,20	23:15 24:4,12	try 15:22 35:4	34:20 36:4 37:23
studies 35:17	28:22 32:2 33:5	25:6 30:12 32:12	52:17,19,22	38:3,11,14 42:12
subdivisions 45:25	37:2 45:13,18,25	32:22 39:2 40:14	Tuesday 1:10	46:15 48:15,19
submerge 28:19	46:1	41:7 42:24 43:2	turn 13:24,24	uses 4:20 10:16
submit 3:13	taken 15:1 16:5	43:10,11,13 44:6	17:19 18:6,9,14	28:10
submitted 34:22	52:7,24	44:12,13,14,16,17	turning 21:16	
54:8,10	talking 16:19,24	46:11 47:11 48:12	turnout 42:8	V
substantially 34:19	19:8 25:4 46:13	48:16,17 49:20	turns 42:24	v 1:5 3:4 10:24
successful 17:3	talks 18:24	thinking 50:16	twice 44:20,20	12:20 13:15 42:17
SUE 1:3	target 28:11	third 21:4 41:3,16	48:22	42:20 43:16 53:25
sufficient 16:9,10	tax 27:14 39:13	thought 5:6,6 9:15	two 13:17 15:25	Va 1:16
39:7	taxation 8:10 20:6	9:16 32:16 44:19	20:20,24 22:21	vague 17:2
suffrage 20:7	tell 43:4,8 50:25	thousands 42:11	29:2 30:1,10,24	valid 31:6 34:17
suggest 41:10 46:24	temporary 5:12	46:14	32:17,24 44:25	validly 27:1
suggested 37:5	ten 44:25	three 4:10	49:14	variety 42:8
suggesting 20:16	Tennant 16:1	thrown 14:4		vast 40:21
36:17 51:22,23	Tennessee 9:17,20	time 4:20 8:9 11:24	U	view 11:13,14,14
suggestion 9:19	tension 30:25	29:18 32:5 40:20	unanimously 41:1	11:15 22:10 40:11
39:9	terms 36:6	49:1	unclear 47:10	43:14 44:18 47:10
suggests 36:10	test 28:3 37:14,16	timeliness 41:19	unconstitutional	viewed 44:15
Supplemental	Tex 1:18	timely 41:22	4:19 39:14	vindicate 48:20
17:18,20	Texas 1:7 7:5 14:14	times 3:25 44:25	under-populated	vindicates 40:2
support 29:3	15:4,5,6 17:21,22	today 5:5 28:10	18:7	violate 28:6 44:24
supported 17:14	23:15 24:15 25:18	told 52:20	underpopulated	violated 6:8 16:9
supported 17:11 supporting 1:22	26:3 27:1 28:9,14	total 6:13,20 8:2	53:14	violation 16:14
2:11 39:22	31:11 32:7 33:13	9:3,12,15 16:2	understand 10:19	Virginia 49:24
supports 5:16,18	34:12,23 35:20	23:18 25:14 27:2	20:14,15 25:9	voice 4:18 6:15
Supports 5.10,10	,	25.10 25.17 27.2	,	
	ı	ı	ı	ı

43:19 48:23 vote 3:20,24 6:6 7:24 10:6 13:8,8 29:23 W wake 40:23 wast 12:17 13:7 51:11,12 45:27 54:3 vote-dilution 21:18 vote-f525 6:4 7:24 8:11 15:7 20:7 21:5 23:19 24:15 26:24 28:11 29:1 35:6 36:21 37:1 40:6,10,12,20 41:2,11 42:25 43:1 44:16 46:15 50:12 13:17 vote-based 34:16 voters 3:12,18,19 15:0;21 53:17 vote-based 34:16 voters 3:12,18,19 19:4 22:2,13,20 22:25 24:24 25:20 22:25 24:24 25:20 22:25 24:24 25:20 22:25 24:24 25:20 22:25 24:24 25:20 22:25 24:24 25:20 22:25 24:24 28:10 36:15 13:22 weight 12:12 stil.,17 14:31:6 45:24 41:14,14 45:22 48:10 44:22 47:10,12,13 55:12 54:15 50ters 48:20,21 41:22 21:11,17 13:16 18:10 11:20 19:27:18 55:19 weight 12:12 weight 12:12 weight 12:12 weight 12:12 stil.,17 49:11,13 55:12 52:12 54:15 50ters 48:20,21 41:22 21:14,44:15 50ters 48:20,21 41:22 21:10,13,13 44:22:2 21:18 worts 31:23 work 19:15 53:23 w
vote 3:20,24 6:6 29:23 3:4 28:20 36:25 21:71,47 21:16,25 72:4 10:6 13:8,8 20:25 21:23 23:8 28:7 39:15 44:21 Wake 40:23 wake 40:23 working 32:19 works 52:18 works 52:18 <t< th=""></t<>
T-24 10:6 13:8.8 20:25 21:23 23:8 28:7 39:15 44:21
20:25 21:23 23:8 28:7 39:15 44:21 44:21 44:21 42 50:14 51:9 51:11,12,24 52:7 54:3 vote-dilution 21:18 voter 5:25 6:4 7:24 8:11 15:7 20:7 21:5 23:19 24:15 26:24 28:11 29:1 29:18 31:2,13,21 32:24 33:14 34:15 35:6 36:21 37:1 40:61,01,2,20 41:2,11 42:25 43:14 41:6 46:15 50:21 53:17 vote-based 34:16 voter 3:12,18,19 4:17,24 5:18 6:24 9:18 10:5,14 11:11,19 12:7,13 12:22 23:5,17 24:2 9:18 10:5,14 11:11,19 12:7,13 12:22 23:5,17 24:2 22:25 24:24 25:20 22:25 24:24 25:20 22:25 24:24 25:20 22:25 24:24 25:20 22:25 24:24 25:20 22:25 24:24 25:20 22:25 24:24 25:20 22:25 24:24 25:20 33:16 45:5 22 22:25 24:24 25:20 22:25 24:24 25:20 32:22 38:16 45:5 24:15 37:24 24:16 33:3 39:7 41:14 45:22 48:10 31:16 33:3 39:7 41:14 45:22 48:10 35:16 33:3 39:7 41:14 45:22 48:10 35:16 33:3 39:7 41:14 45:22 48:10 35:16 33:3 39:7 41:14 45:22 48:10 35:16 33:17 43:22 24:15 35:19 38:11 29:10 38:12 16 45:24 49:10 49:10 10:17:21 10:18 10:10 40:25 51:10 31:10
28:7 39:15 44:21 44:24 50:14 51:9 51:11,12,24 52:7 54:3 vote-dilution 21:18 voter 5:25 6:4 7:24 8:11 15:7 20:7 21:5 23:19 24:15 26:24 28:11 29:1 29:18 31:2,13,21 30:5 51:12,13 Wasn't 9:5 35:6 36:21 37:1 40:6,10,12,20 41:2,11 42:25 43:1 44:16 46:15 50:21 53:17 voter-based 34:16 vote
44:24 50:14 51:9 51:11,12,24 52:7 54:3 vote-dilution 21:18 voter 5:25 6:4 7:24 8:11 15:7 20:7 21:5 23:19 24:15 26:24 28:11 29:1 29:18 31:2,13,21 32:24 33:14 34:15 35:6 36:21 37:1 40:6,10,12,20 41:2,11 42:25 43:1 44:16 46:15 50:21 53:17 voter-based 34:16 voters 3:12,18,19 4:17,24 5:18 6:24 9:18 10:5,14 11:11,19 12:7,13 12:22 15:11 17:9 19:4 22:2,13,20 22:25 24:24 25:20 22:25 24:24 25:20 22:25 24:24 25:20 22:25 24:24 25:20 22:25 24:24 25:20 22:25 24:24 25:20 22:25 26:10 27:14 27:15,18,22,23 29:7 30:7,9 31:6 31:16 33:3 39:7 41:14 45:22 48:10 48:12,17 49:11,13 52:12 54:1,5
51:11,12,24 52:7
S4:3 vote-dilution 21:18 voter 5:25 6:4 7:24 Si:11 15:7 20:7 21:5 23:19 24:15 24:18 Warren 12:11 Washington 1:9,21 wasn't 9:5 way 4:17 5:14,21 6:20 11:9 15:10 16:15 20:19 21:12 30:11 43:16 44:14 44:17,24 5:18 6:24 9:18 10:5,14 11:11,19 12:7,13 12:22 5:22 24:24 25:20 22:25 24:24 25:20 22:25 24:24 25:20 22:25 24:24 25:20 22:25 24:24 25:20 22:25 24:24 25:20 22:25 24:24 25:20 22:25 24:24 25:20 22:25 24:24 25:20 22:25 24:24 25:20 24:18 Warren 12:11 Washington 1:9,21 wasn't 9:5 way 4:17 5:14,21 6:20 11:9 15:10 16:15 20:19 21:12 30:11 43:16 44:14 44:17,18 ways 4:10 we'll 3:3 24:13 52:17 we're 5:8 6:24 7:21 14:24 16:12,15,24 22:2 23:5,17 24:2 28:2 29:15 35:22 28:2 29:15 35:22 28:2 29:15 35:22 28:26 10 27:14 27:15,18,22,23 29:7 30:7,9 31:6 31:16 33:3 39:7 41:14 45:22 48:10 48:12,17 49:11,13 52:12 54:1,5 30:24 54:9 30:24 54:9 30:44:77 17:16 18:10 30:51 14:24 13:14;6 40:4 49:10 49:91 7:10
vote-dilution 21:18 voter 5:25 6:4 7:24 8:11 15:7 20:7 21:5 23:19 24:15 26:24 28:11 29:1 29:18 31:2,13,21 32:24 33:14 34:15 35:6 36:21 37:1 40:6,10,12,20 41:2,11 42:25 43:1 44:16 46:15 50:21 53:17 voter-based 34:16 voters 3:12,18,19 4:17,24 5:18 6:24 9:18 10:5,14 11:11,19 12:7,13 12:22 15:11 17:9 19:4 22:2,13,20 22:25 22:23 28:16 45:5 22:23 28:16 45:5 25:23 26:10 27:14 27:15,18,22,23 29:7 30:7,9 31:6 31:16 33:3 39:7 41:14 44:22 48:10 42:17 49:11,13 52:12 54:1,5 written 35:16 wrong 11:17 12:1 24:18 24:18 24:18 24:19 24:19 24:19 24:17,49:11,13 52:12 54:1,5 written 35:16 wrong 11:17 12:1 24:18 2014:17 17:16 25:11,13,16 47:1 2016 41:24 2021 41:23 2221 46:24 2021 41:23 2221 46:24 2021 41:23 2215:15 53:14 23 42:21 23 42:21 23 42:21 23 32:4 3000 16:22 38:7 3045:20 46:22 47:2 35:22 38:16 45:5 46:8,13 51:22 24:11,22 25:27 25:10,13,14 34:25 35:5 37:2,9,10 48:12,17 49:11,13 52:12 54:1,5 yritten 35:16 wrong 11:17 12:1 2016 41:24 2014 12:2 2014:123 2215:11,13,16 47:1 23 42:21 23 42:21 23 42:21 23 32:23 31:10 23 32:4 3000 16:22 38:7 3045:20 46:22 47:2 52:12,12 317:55 2:11 35 46:24 37 47:2 39 2:11 24:17 12:1 35 46:24 37 47:2 39 2:11 24:17 12:1 35 46:24 37 47:2 39 2:11 24:17 12:1 35 43:17 43:18 43:18 43:19 4
voter 5:25 6:4 7:24 8:11 15:7 20:7 21:5 23:19 24:15 24:18 wrong 11:17 12:1 25:11,13,16 47:1 2015 1:10 2015 1:10 2016 41:24 2015 1:10 2016 41:24 2016 41:24 2021 45:19 46:24 90 49:12 932:13 45:19 46:22 46:24 90 49:12 932:13 45:19 46:22 46:24 90 49:12 932:13 45:19 46:22 46:24 90 49:12 932:13 45:19 46:22 46:24 90 49:12 932:13 45:19 46:22 46:24 90 49:12 932:13 45:19 46:22 46:24 90 49:12 932:13 45:19 46:22 46:24 90 49:12 932:13 45:19 46:22 46:24 90 49:12 932:13 45:19 46:22 46:24 90 49:12 932:13 45:19 46:22 46:24 90 49:12 932:13 45:19 46:22 46:24 90 49:12 932:13 45:19 46:22 46:24 90 49:12 932:13 45:19 46:22 46:24 90 49:12 932:13 45:19 46:22 90 49:12 932:11 45:19 46:22 90 49:12 932:11 45:19 46:22 932:11 45:19 46:22 90 49:12 932:13 45:19 46:22 932:11 45:19 46:22 932:11 45:19 46:22 932:11 45:19 46:22 932:11 45:19 46:22 932:11 45:19 46:22 932:11 45:19 46:22 932:11 4
8:11 15:7 20:7 21:5 23:19 24:15 26:24 28:11 29:1 29:18 31:2,13,21 32:24 33:14 34:15 35:6 36:21 37:1 40:6,10,12,20 41:2,11 42:25 43:1 44:16 46:15 50:21 53:17 voter-based 34:16
21:5 23:19 24:15 26:24 28:11 29:1 29:18 31:2,13,21 32:24 33:14 34:15 35:6 36:21 37:1 40:6,10,12,20 41:2,11 42:25 43:1 44:16 46:15 50:21 53:17 voter-based 34:16 voters 3:12,18,19 4:17,24 5:18 6:24 9:18 10:5,14 11:11,19 12:7,13 12:22 15:11 17:9 19:4 22:2,13,20 22:25 24:24 25:20 22:25 24:24 25:20 25:23 26:10 27:14 27:15,18,22,23 29:7 30:7,9 31:6 31:16 33:3 39:7 41:14 45:22 48:10 48:12,17 49:11,13 52:12 54:1,5
26:24 28:11 29:1
Washington 1:9,21
32:24 33:14 34:15 35:6 36:21 37:1 40:6,10,12,20 41:2,11 42:25 43:1 44:16 46:15 50:21 53:17 voter-based 34:16 voters 3:12,18,19 4:17,24 5:18 6:24 9:18 10:5,14 11:11,19 12:7,13 12:22 15:11 17:9 19:4 22:2,13,20 22:25 24:24 25:20 22:25 24:24 25:20 25:23 26:10 27:14 27:15,18,22,23 29:7 30:7,9 31:6 31:16 33:3 39:7 41:14 45:22 48:10 48:12,17 49:11,13 52:12 54:1,5 wasn't 9:5 way 4:17 5:14,21 6:20 11:9 15:10 16:15 20:19 21:12 30:11 43:16 44:14 44:17,18 ways 4:10 we'll 3:3 24:13 52:17 Vork's 36:9 Z years 11:16 40:25 York 26:3 31:19 36:11,11 York's 36:9 Z years 11:16 40:25 York 26:3 31:19 36:11,11 York's 36:9 Z 3 3:24 3,000 16:22 38:7 30 45:20 46:22 47:2 52:12,12 31 7:5 52:11 13:16 18:1 13:16 18:1 13:16 18:1 13:16 18:1 13:4 49:10 10 7:19 17:16 24:7 24:11,22 25:2,7 25:10,13,14 34:25 35:5 37:2,9,10 38:12,16 45:24 49:10 10.1 7:21 11:08 1:14 3:2 49:9 17:10 49.9 17:10 49.9 17:10
Size 36:21 37:1
40:6,10,12,20 41:2,11 42:25 43:1 44:16 46:15 50:21 53:17 voter-based 34:16 voters 3:12,18,19 4:17,24 5:18 6:24 9:18 10:5,14 11:11,19 12:7,13 12:22 15:11 17:9 19:4 22:2,13,20 22:25 24:24 25:20 25:23 26:10 27:14 27:15,18,22,23 29:7 30:7,9 31:6 31:16 33:3 39:7 41:14 45:22 48:10 48:12,17 49:11,13 52:12 54:1,5 6:20 11:9 15:10 16:15 20:19 21:12 30:11 43:16 44:14 44:17,18 Vork's 36:9 Z Z 30.00 16:22 38:7 30 45:20 46:22 47:2 52:12,12 31 7:5 52:11 35 46:24 37 47:2 39 2:11 29 31:20 3 3 3 2:4 3,000 16:22 38:7 30 45:20 46:22 47:2 52:12,12 31 7:5 52:11 35 46:24 37 47:2 39 2:11 43:16 18:1 1-year 16:19 10 7:19 17:16 24:7 24:11,22 25:2,7 25:10,13,14 34:25 35:5 37:2,9,10 38:12,16 45:24 49:10 10.1 7:21 11:08 1:14 3:2 15 5 5 17:19 21:18 37:22 49:9 17:10 45 18:10 31:10 47 17:16 18:10 49.9 17:10 5 5 17:19 21:18 37:22 49:9 17:10 21:18 37:22
41:2,11 42:25 43:1 44:16 46:15 50:21 53:17 voter-based 34:16 voters 3:12,18,19 4:17,24 5:18 6:24 9:18 10:5,14 11:11,19 12:7,13 12:22 15:11 17:9 19:4 22:2,13,20 22:25 24:24 25:20 25:23 26:10 27:14 27:15,18,22,23 29:7 30:7,9 31:6 31:16 33:3 39:7 41:14 45:22 48:10 48:12,17 49:11,13 52:12 54:1,5 16:15 20:19 21:12 30:11 43:16 44:14 York's 36:9 Z 33 32:4 3,000 16:22 38:7 30 45:20 46:22 47:2 52:12,12 31 7:5 52:11 35 46:24 37 47:2 39 2:11 24:11,22 25:2,7 25:10,13,14 34:25 35:5 37:2,9,10 38:12,16 45:24 49:10 10.1 7:21 1:08 1:14 3:2 1:08 1:14 3:2 1:09 17:10 10.1 7:21 1:08 1:14 3:2 1:09 17:10 1:108 1:14 3:2 1:108 1:14 3:
30:11 43:16 44:14
Solid Soli
voter-based 34:16 ways 4:10 we'll 3:3 24:13 3,000 16:22 38:7 4:17,24 5:18 6:24 9:18 10:5,14 11:11,19 12:7,13 14:24 16:12,15,24 11:11,19 12:7,13 14:24 16:12,15,24 22:2 23:5,17 24:2 31 7:5 52:11 19:4 22:2,13,20 28:2 29:15 35:22 35:22 38:16 45:5 35:22 38:16 45:5 37 47:2 25:23 26:10 27:14 26:8,13 51:22 25:10,13,14 34:25 39 2:11 27:15,18,22,23 29:7 30:7,9 31:6 38:12,16 45:24 43:17 31:16 33:3 39:7 41:14 45:22 48:10 48:12,17 49:11,13 49:10 47 17:16 18:10 48:12,17 49:11,13 4:13 11:4,6 40:4 49:10 49.9 17:10 48:12,17 49:11,13 4:13 11:4,6 40:4 49:10 49.9 17:10 41:08 1:14 3:2 4:13 11:4,6 40:4 49:10 49.9 17:10 41:08 1:14 3:2 5:17:19 21:18 37:22
voters 3:12,18,19 we'll 3:3 24:13 0 30 45:20 46:22 47:2 9:18 10:5,14 11:11,19 12:7,13 14:24 16:12,15,24 11:24 16:12,15,24 11:3:16 18:1 35 46:24 19:4 22:2,13,20 22:2 23:5,17 24:2 22:2 23:5,17 24:2 22:2 23:5,17 24:2 22:2 23:5,17 24:2 37 47:2 25:23 26:10 27:14 27:15,18,22,23 46:8,13 51:22 26:8,13 51:22 25:10,13,14 34:25 39 2:11 29:7 30:7,9 31:6 31:16 33:3 39:7 38:12,16 45:24 49:10 45 18:10 31:10 48:12,17 49:11,13 41:14 45:22 48:10 49:10 47 17:16 18:10 48:12,17 49:11,13 41:13 11:4,6 40:4 49:10 49.9 17:10 48:12,17 49:11,13 41:3 11:4,6 40:4 49:10 49.9 17:10 48:12,17 49:11,13 41:3 11:4,6 40:4 42:23 47:10:12:12 49:10 49.9 17:10 55:17:10 21:18 27:22 41:3 11:4,6 40:4 42:23 47:10:12:12 41:04 54:9 55:17:10 21:18 27:22
4:17,24 5:18 6:24 52:17 9:18 10:5,14 we're 5:8 6:24 7:21 11:11,19 12:7,13 14:24 16:12,15,24 12:22 15:11 17:9 22:2 23:5,17 24:2 19:4 22:2,13,20 28:2 29:15 35:22 22:25 24:24 25:20 28:2 29:15 35:22 25:23 26:10 27:14 46:8,13 51:22 29:7 30:7,9 31:6 we've 43:6 31:16 33:3 39:7 weight 12:12 41:14 45:22 48:10 weighting 21:2 48:12,17 49:11,13 weren't 52:19 Wesberry 3:22 4:13 11:4,6 40:4 4:13 11:4,6 40:4 42:22 47:10 12:13 52:12,12 31 7:5 52:11 37 47:2 39 2:11 24:11,22 25:2,7 25:10,13,14 34:25 35:5 37:2,9,10 38:12,16 45:24 49:10 47 17:16 18:10 49.9 17:10 49.9 17:10 55:17:10 21:18 27:22
9:18 10:5,14
11:11,19 12:7,13 12:22 15:11 17:9 19:4 22:2,13,20 22:25 24:24 25:20 25:23 26:10 27:14 27:15,18,22,23 29:7 30:7,9 31:6 31:16 33:3 39:7 41:14 45:22 48:10 48:12,17 49:11,13 52:12 54:1,5 14:24 16:12,15,24 22:2 23:5,17 24:2 28:2 29:15 35:22 35:22 38:16 45:5 46:8,13 51:22 we've 43:6 weight 12:12 weighting 21:2 weighting 21:2 weren't 52:19 Wesberry 3:22 4:13 11:4,6 40:4 49:10 10.1 7:21 11:08 1:14 3:2 15:10 45:24 49.9 17:10 49.9 17:10 49.9 17:10 49.9 17:10 49.9 17:10 49.9 17:10
12:22 15:11 17:9 19:4 22:2,13,20 22:25 24:24 25:20 25:23 26:10 27:14 27:15,18,22,23 29:7 30:7,9 31:6 31:16 33:3 39:7 41:14 45:22 48:10 48:12,17 49:11,13 52:12 54:1,5 22:2 23:5,17 24:2 28:2 29:15 35:22 35:22 38:16 45:5 46:8,13 51:22 we've 43:6 weight 12:12 weighting 21:2 weighting 21:2 49:10 10.1 7:21 11:08 1:14 3:2 49.9 17:10 49.9 17:10 49.9 17:10 49.9 17:10 49.9 17:10 55 17:19 21:18 37:22
19:4 22:2,13,20 22:25 24:24 25:20 25:23 26:10 27:14 27:15,18,22,23 29:7 30:7,9 31:6 31:16 33:3 39:7 41:14 45:22 48:10 48:12,17 49:11,13 52:12 54:1,5 28:2 29:15 35:22 35:22 38:16 45:5 46:8,13 51:22 we've 43:6 weight 12:12 weighting 21:2 weren't 52:19 Wesberry 3:22 4:13 11:4,6 40:4 43:23 47:10 12:13 107:19 17:16 24:7 24:11,22 25:2,7 25:10,13,14 34:25 35:5 37:2,9,10 38:12,16 45:24 49:10 47 17:16 18:10 49.9 17:10 49.9 17:10 5 17:10 21:18 37:22
22:25 24:24 25:20 25:23 26:10 27:14 27:15,18,22,23 29:7 30:7,9 31:6 31:16 33:3 39:7 41:14 45:22 48:10 48:12,17 49:11,13 52:12 54:1,5 35:22 38:16 45:5 46:8,13 51:22 we've 43:6 weight 12:12 weighting 21:2 weren't 52:19 Wesberry 3:22 4:13 11:4,6 40:4 42 22 47 10:12 12 11:08 1:14 3:2 12:04 54:9 24:11,22 25:2,7 25:10,13,14 34:25 35:5 37:2,9,10 38:12,16 45:24 49:10 47 17:16 18:10 49.9 17:10 49.9 17:10
25:23 26:10 27:14 27:15,18,22,23 29:7 30:7,9 31:6 31:16 33:3 39:7 41:14 45:22 48:10 48:12,17 49:11,13 52:12 54:1,5 46:8,13 51:22 we've 43:6 weight 12:12 weighting 21:2 weighting 21:2 49:10 10.1 7:21 11:08 1:14 3:2 49.9 17:10 49.9 17:10 49.9 17:10 10.1 7:21 11:08 1:14 3:2 12:04 54:9
27:15,18,22,23 29:7 30:7,9 31:6 31:16 33:3 39:7 41:14 45:22 48:10 48:12,17 49:11,13 52:12 54:1,5 we've 43:6 weight 12:12 weighting 21:2 weren't 52:19 Wesberry 3:22 4:13 11:4,6 40:4 42 22 47 10:12 13 135:5 37:2,9,10 48:12,16 45:24 49:10 10.1 7:21 11:08 1:14 3:2 12:04 54:9 43:17 45 18:10 31:10 49.9 17:10
29:7 30:7,9 31:6 31:16 33:3 39:7 41:14 45:22 48:10 48:12,17 49:11,13 52:12 54:1,5 weight 12:12 weighting 21:2 weren't 52:19 Wesberry 3:22 4:13 11:4,6 40:4 12:04 54:9 weight 12:12 49:10 10.1 7:21 11:08 1:14 3:2 12:04 54:9 517:10 21:18 37:22
31:16 33:3 39:7 41:14 45:22 48:10 48:12,17 49:11,13 52:12 54:1,5 weighting 21:2 weren't 52:19 Wesberry 3:22 4:13 11:4,6 40:4 10.1 7:21 11:08 1:14 3:2 12:04 54:9 49:10 49.9 17:16 18:10 49.9 17:10
41:14 45:22 48:10 48:12,17 49:11,13 52:12 54:1,5 weren't 52:19 Wesberry 3:22 4:13 11:4,6 40:4 11:08 1:14 3:2 12:04 54:9 49.9 17:10 5 5 17:10 21:18 27:22
48:12,17 49:11,13 Wesberry 3:22 4:13 11:4,6 40:4 42:22 47:10 12 12 12 12 12:04 54:9 5 17:10 21:18 27:22 5 12:04 54:9
52:12 54:1,5 4:13 11:4,6 40:4 12:04 54:9 5 5 17:19 21:18 27:22
L 42 22 47 10 12 12 L L S 17·10 21·18 27·22 L
Voters 40.20,21
votes 20:24 21:7 47:14,17,20,23 14-940 1:4 3:4 5-year 16:20
50:13 48:4 52:6 15 7:21 50 2:14 3:18 7:22
voting 6:11,22 7:12 Westbrook 11:3 16.5 25:16 40:25 46:13
14:16 20:23 22:25 widely 21:19 1750 33:22 50.1 17:8
27:10,11,13,16 WILLIAM 1:16 180 13:24 54 53:13
28:12 37:18,24 2:3,13 3:6 50:7 1868 11:17 12:2 557,000 18:1
38:2,21,23 39:11 win 52:23 1920 11:17 12:2
42:8 52:4,10 54:5 women 11:18 12:3 1960s 6:19 (794.19:2)
Voung-age 17.5 12.7 1969 10:11,24 11:5 600 29.7
22:12 23:10 word 5:1 46:6 1981 24:15 600 38:7 60s 11:22
008 11.22