1	IN THE SUPREME COURT OF THE UNITED STATES		
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3	ALBERTO R. GONZALES, ATTORNEY GENERAL,:		
4	et al., :		
5	Petitioners :		
6	v. : No. 03-1454		
7	ANGEL McCLARY RAICH, et al. :		
8	x		
9	Washington, D.C.		
10	Monday, November 29, 2004		
11	The above-entitled matter came on for oral		
12	argument before the Supreme Court of the United States at		
13	10:04 a.m.		
14	APPEARANCES:		
15	PAUL D. CLEMENT, ESQ., Acting Solicitor General,		
16	Department of Justice, Washington, D.C.; on behalf of		
17	the Petitioner.		
18	RANDY E. BARNETT, ESQ., Boston, Massachusetts; on behalf		
19	of the Respondent.		
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- 1 PROCEEDINGS
- [10:04 a.m.]
- 3 JUSTICE STEVENS: We will now hear argument in
- 4 Gonzales, et al. against Raich.
- 5 General Clement.
- 6 ORAL ARGUMENT OF PAUL D. CLEMENT
- 7 ON BEHALF OF PETITIONER
- 8 MR. CLEMENT: Justice Stevens, and may it please
- 9 the Court:
- 10 Through the Controlled Substances Act, Congress
- 11 has comprehensively regulated the national market in drugs
- 12 with the potential for abuse. And with respect to
- 13 Schedule I substances, like marijuana, that have both a
- 14 high potential for abuse and no currently accepted medical
- 15 use in treatment, Congress categorically prohibits
- 16 interstate trafficking outside the narrow and carefully
- 17 controlled confines of federally approved research
- 18 programs.
- 19 JUSTICE O'CONNOR: Well, Mr. Clement, the -- I
- 20 think it is reasonably clear that Congress spoke very
- 21 broadly in the Act, and the question, for me, turns on
- 22 whether Lopez and Morrison dictate some concerns with its
- 23 application in this context.
- 24 MR. CLEMENT: Well, with respect, Justice
- 25 O'Connor, I don't think either Lopez or Morrison casts any

- 1 doubt on the constitutionality of the Controlled
- 2 Substances Act, and I think, in particular, that's because
- 3 the decisions in Lopez and Morrison cited, with approval,
- 4 cases like Darby and Wickard, and preserved those cases.
- 5 And, of course, the concurring opinion of Justice Kennedy
- 6 did so, as well.
- JUSTICE O'CONNOR: Well, but in Wickard, of
- 8 course, you had a wheat grower, a small farmer, and his
- 9 wheat did, in part, go in the national market. You don't
- 10 have that here. As I understand it, if California's law
- 11 applies, then none of this home-grown for medical-use
- 12 marijuana will be on any interstate market. And it is in
- 13 the area of something traditionally regulated by states.
- 14 So how do you distinguish Morrison? And how do you
- 15 distinguish Lopez?
- 16 MR. CLEMENT: Well, Justice O'Connor, let me
- 17 first say that I think it might be a bit optimistic to
- 18 think that none of the marijuana that's produced
- 19 consistent with California law would be diverted into the
- 20 national market for marijuana. And, of course, the
- 21 Controlled Substances Act is concerned, at almost every
- 22 step of the Act, with a concern about diversion, both of
- 23 lawful substances from medical to non-medical uses and
- 24 from controlled substances under Schedule I into the
- 25 national market.

- 1 JUSTICE O'CONNOR: Well, in looking at this
- 2 broad challenge, do we have to assume that the State of
- 3 California will enforce its law? I mean, if it turns out
- 4 that it isn't and that marijuana is getting in the
- 5 interstate market, that might be a different thing.
- 6 MR. CLEMENT: Well, with respect, Justice
- 7 O'Connor, on this record, I don't think that there's any
- 8 reason to assume that California is going to have some
- 9 sort of almost unnatural ability to keep one part of a
- 10 fungible national drug market separate. And I think
- 11 Congress, here, made important findings that you've
- 12 alluded to, not just that there's a national market, not
- 13 just that the intrastate and the interstate markets are
- 14 linked, but that drugs are fungible, and that because
- 15 drugs are fungible, it's simply not feasible, in Congress'
- 16 words, to regulate and separately focus on only drugs that
- 17 have traveled on interstate commerce.
- JUSTICE STEVENS: Well, General Clement, what if
- 19 we were to assume -- I'm not saying this is -- that the
- 20 District Court could find that there is a narrow segment
- 21 of the market in which they could prevent diversions, and
- 22 they had -- say they made such findings. Would we have to
- 23 disregard them, or say they were irrelevant?
- 24 MR. CLEMENT: I think you would say they were
- 25 irrelevant, Justice Stevens, and that's because --

- 1 JUSTICE STEVENS: But then why do you need to
- 2 rely on the possibility of diversion?
- 3 MR. CLEMENT: Well, because I think it is a
- 4 reality, in responding to Justice O'Connor's question -- I
- 5 think that in -- obviously, in all of these commerce --
- 6 JUSTICE STEVENS: Yeah, but in my hypothesis,
- 7 it's a nonexistent reality.
- 8 MR. CLEMENT: Well, in your hypothetical -- and
- 9 if I could turn to that -- I still think the analysis
- 10 would not turn on whether or not the truth of the
- 11 supposition that diversion could be prevented, because
- 12 this Court, in a series of cases, including Darby,
- 13 Wickard, Wirtz, and Perez, has made clear that the
- 14 relevant focal point for analysis is not the individual
- 15 plaintiff's activities and whether they have a substantial
- 16 effect on interstate commerce, but whether the class of
- 17 activities that Congress has decided to regulate has such
- 18 a substantial effect. And, in this case, there's no
- 19 question that the overall production, distribution, and
- 20 possession of marijuana and other Schedule I substances
- 21 has a profound effect on interstate commerce.
- 22 JUSTICE SCALIA: But it's not an interstate
- 23 commerce that you want to foster. I mean, in these other
- 24 -- in these other cases, Congress presumably wanted to
- 25 foster interstate commerce in wheat, in Wickard v.

- 1 Filburn. Congress doesn't want interstate commerce in
- 2 marijuana. And it seems rather ironic to appeal to the
- 3 fact that home-grown marijuana would reduce the interstate
- 4 commerce that you don't want to occur in order to regulate
- 5 it. I mean, you know, doesn't that strike you as strange?
- 6 MR. CLEMENT: Well, no, it doesn't, Justice
- 7 Scalia, but let me respond in two ways. First of all, I
- 8 think it's been clear, at least since the lottery case,
- 9 that Congress' authority to regulate interstate commerce
- 10 includes the authority to prohibit items traveling in
- interstate commerce and to declare something contraband in
- 12 interstate commerce.
- JUSTICE SCALIA: Absolutely.
- 14 MR. CLEMENT: And I would suggest that it is a
- 15 perfectly rational exercise of Congress' judgement to
- 16 treat marijuana and other Schedule I substances not just
- 17 as contraband in interstate commerce, but as contraband
- 18 simpliciter, as contraband for all purposes.
- 19 JUSTICE SCALIA: But that's quite a different
- 20 rational than from Wickard v. Filburn. I mean, it seems to me
- 21 you're not -- you're not appealing to the fact that it has
- 22 a substantial impact on interstate commerce. You're
- 23 appealing to the fact that the power which Congress has to
- 24 prohibit the use of goods carried in interstate commerce
- 25 cannot effectively be implemented without this law.

- 1 MR. CLEMENT: Well, I think there's some truth
- 2 to that, Justice Scalia, but let me say this. I think
- 3 what I'm saying is, I'm taking the rational that this
- 4 Court accepted in Wickard, and I'm applying it to a
- 5 different regulatory regime. Here, Congress --
- 6 JUSTICE STEVENS: But you're applying it to the
- 7 opposite kind of regulatory -- you're applying it to a
- 8 regulatory regime in which the government wants to
- 9 prohibit this subject -- substance from being sold or --
- 10 in interstate commerce. And if you just follow the litter
- 11 -- letter of this law, this marijuana won't get into
- 12 interstate commerce. In fact, it would reduce the demand
- 13 for marijuana, because it would supply these local users
- 14 and they wouldn't have to go into the interstate market.
- MR. CLEMENT: Well, with respect, Justice
- 16 Stevens, if you took a look at the Controlled Substances
- 17 Act, itself, and read it literally, you'd assume that
- 18 there was absolutely no market, period, in Schedule I
- 19 substances. But the reality is, there's a \$10.5 billion
- 20 market -- illegal market, albeit -- but market in
- 21 marijuana in the United States, on an annual basis. So --
- 22 JUSTICE STEVENS: But to the extent that this
- 23 statute has any impact, it will reduce the purchase in the
- 24 interstate market and confine these to locally grown
- 25 marijuana.

- 1 MR. CLEMENT: Well, first of all, Justice
- 2 Stevens, that's only true if there will be no diversion,
- 3 to get back to --
- 4 JUSTICE STEVENS: Then I'm assuming -- my
- 5 hypothetical is that California could pass a law that
- 6 would prevent diversions from occurring.
- 7 MR. CLEMENT: Well, in the same way that the
- 8 Federal Government has had trouble stamping out the
- 9 marijuana market entirely, I think California is going to
- 10 have parallel problems in absolutely preventing diversion.
- JUSTICE STEVENS: But just --
- JUSTICE KENNEDY: I suppose some -- one answer
- 13 to that case is the Perez case, with loan sharking.
- 14 MR. CLEMENT: Oh, absolutely, Justice Kennedy.
- 15 And, in that context, what this Court said is, even though
- 16 it was focused on what was going to be an -- both in that
- 17 case and generally, an interstate activity, Congress did
- 18 not have to just look at the particular plaintiff's effect
- 19 on interstate commerce, but, rather, the effect of the
- 20 entire class of activities. And if I could --
- 21 JUSTICE GINSBURG: But, as Justice O'Connor
- 22 brought out earlier, all those cases -- Wickard, Perez --
- 23 they all involve a commercial enterprise. And, here,
- 24 we're told this is different, because nobody is buying
- 25 anything, nobody is selling anything.

- 1 MR. CLEMENT: Well, with respect, Justice
- 2 Ginsburg, I think the whole point of the Wickard case was
- 3 to extend rationales that it applied previously to commerce
- 4 to activity that the Court described as economic, but not
- 5 commercial. And I think the production and distribution
- 6 and possession of marijuana is economic in the same way
- 7 that the production of wheat was in the Wickard case.
- 8 JUSTICE SOUTER: But you're -- no, I was going
- 9 to -- your whole point, I take it, is that the two
- 10 particular patients in this case are simply -- simply
- 11 cannot be taken, for our purposes, as representative in
- 12 the fact that they are getting the marijuana by, I think,
- 13 growing it themselves or being given it. You're saying,
- 14 you cannot take that fact as a fact from which to
- 15 generalize in deciding this case.
- 16 MR. CLEMENT: That's exactly right, Justice
- 17 Souter, and that is the logic, not just of me, but of this
- 18 Court's cases, in cases like Darby and Wickard and Wirtz
- 19 and Perez. And I point to the Wickard case, in
- 20 particular, only because it, too, involves a non-
- 21 commercial enterprise or a non-commercial production of --
- 22 JUSTICE O'CONNOR: Well, I do take issue with
- 23 that. As I read the record in Wickard, it involved a
- 24 small farmer. A portion of his wheat went on the
- 25 interstate market. It also was fed to cattle, which, in

- 1 turn, went on the interstate market. He used some of it
- 2 himself, but part of it was commercial. I think Wickard
- 3 can be distinguished on the facts.
- 4 MR. CLEMENT: Well, Justice O'Connor, it could
- 5 be -- I mean, any case can be distinguished on the facts,
- 6 of course, but I think what's important is, this Court, in
- 7 Wickard, itself, recognized that the case was -- it was
- 8 only interesting because a portion of the regulated wheat
- 9 involved wheat that was going to be consumed on the farm.
- 10 And --
- 11 JUSTICE O'CONNOR: The other portion is a matter
- 12 of [inaudible] interstate commerce.
- 13 MR. CLEMENT: Well, that's true, Justice
- 14 O'Connor, but this Court, basically, in its opinion,
- 15 Justice Jackson, for the Court, put aside -- to one side
- 16 all of the grain that was going to go in interstate
- 17 commerce, since that's easy under our existing precedents.
- 18 This case is only interesting, he said, because it
- 19 involves wheat that's going to be consumed on the farm.
- 20 And he specifically talked about both the wheat that would
- 21 be fed to the animals, but also the wheat that would be
- 22 consumed by the family. And what he said is, the intended
- 23 disposition of the particular wheat wasn't clear from the
- 24 record of the case. And, by that, I take him to mean that
- 25 it wasn't relevant to the Court's analysis in upholding

- 1 the Agricultural Adjustment Act to the wheat at issue
- 2 there. And it's important to recognize that the way the
- 3 Agricultural Adjustment Act worked is, it applied to all
- 4 the wheat that was grown in excess of the quota, and so it
- 5 applied to the wheat that was used by the family for
- 6 consumption of their own bread. And, nonetheless, this
- 7 Court upheld that as a valid Commerce Clause regulation.
- 8 And so I think, by parity of reasoning, all of
- 9 the marijuana that's at issue and covered by the
- 10 Controlled Substances Act, whether it's lawful under state
- 11 law, whether it's involved in a market transaction or not,
- 12 is fairly within the Congress' Commerce Clause --
- JUSTICE KENNEDY: And is --
- MR. CLEMENT: -- authority.
- 15 JUSTICE KENNEDY: -- this a harder or easier
- 16 case than Wickard when we know that, in Wickard, it was
- 17 lawful to buy and sell wheat, and, here, it is unlawful to
- 18 buy and sell marijuana?
- 19 MR. CLEMENT: Well, Justice Kennedy --
- 20 JUSTICE KENNEDY: Does this make your case
- 21 easier, in a sense, or --
- 22 MR. CLEMENT: I think it does, Justice Kennedy,
- 23 because, as I said earlier, in responding to a question
- 24 from Justice Scalia, I think if you're talking about a
- 25 context where Congress has the undoubted power to prohibit

- 1 something in interstate commerce entirely, and has
- 2 exercised that power, so it treats something as
- 3 effectively contraband in interstate commerce, and then
- 4 takes the complementary step, especially in light of the
- 5 fungibility of the product, and says, "We're just going to
- 6 treat this as contraband simpliciter." I think that
- 7 judgement by Congress has a very definite link to
- 8 interstate commerce and its unquestioned authority to
- 9 regulate interstate commerce.
- 10 And I do think there's a sense in which when
- 11 Congress is regulating the price of something, there's
- 12 certainly a temptation to excise out relatively small
- 13 producers and for Congress to say, "Well, we can still
- 14 have effective regulation if we regulate the vast majority
- 15 of production." But with respect to something that's
- 16 unlawful to have and is -- and has very significant risks
- 17 precisely because it's unlawful, any little island of
- 18 lawful possession of non-contraband marijuana, for
- 19 example, poses a real challenge to the statutory regime.
- It would also, I think, frustrate Congress' goal
- 21 in promoting health. And I think the clearest example of
- 22 that is the fact that, to the extent there is anything
- 23 beneficial, health-wise, in marijuana, it's THC, which has
- 24 been isolated and provided in a pill form, and has been
- 25 available as a Schedule III substance, called --

- JUSTICE GINSBURG: But there's --
- 2 MR. CLEMENT: -- Marinol.
- JUSTICE GINSBURG: -- but there is, in this
- 4 record, a showing that, for at least one of the two
- 5 plaintiffs, there were some 30-odd drugs taken, none of
- 6 them worked. This was the only one that would. And it --
- 7 Justice Souter asked you about these two plaintiffs. The
- 8 law can't be made on the basis of those two plaintiffs.
- 9 But let's suppose that you're right, generally. If there
- 10 were to be a prosecution of any of the plaintiffs in this
- 11 case, would there be any defense, if there were to be a
- 12 federal prosecution?
- 13 MR. CLEMENT: Well, Justice Ginsburg, I think we
- 14 would take the position, based on our reading of the
- 15 Oakland Cannabis case -- and, obviously, different
- 16 justices on this Court read the opinion differently and
- 17 had different views on the extent to which the medical-
- 18 necessity defense was foreclosed by that opinion -- I
- 19 would imagine the Federal Government, in that case, if it
- 20 took the unlikely step of bringing the prosecution in the
- 21 first place, would be arguing that, on the authority of
- 22 Oakland Cannabis, the medical-necessity defense was not
- 23 available.
- 24 But I think, in any event, what is important, at
- 25 this point, is that we don't have a prosecution; we have

- 1 an affirmative effort to strike down the Controlled
- 2 Substances Act in an injunctive action. And I think, in
- 3 that context, certainly Justice Souter is right, that this
- 4 Court's precedents make clear that one doesn't consider
- 5 only the individual's conduct, but the entire class of
- 6 activities that's at issue.
- 7 I think, in this regard, it's also worth
- 8 emphasizing that a deeper flaw in the Respondent's
- 9 argument, that California law is somehow relevant here or
- 10 the fact that their conduct is lawful under California
- 11 law, is that there's a mismatch between what California
- 12 law makes lawful and what might be considered relevant for
- 13 arguing that there's an attenuated effect on interstate
- 14 commerce. Because the California law makes the possession
- of marijuana for medical use lawful under state law,
- 16 without regard to whether that marijuana has been involved
- in a cash transaction or has crossed state lines.
- And so, if Respondents are right on their
- 19 Commerce Clause theory, I don't see how they can be right
- 20 because their conduct is lawful under state law or because
- 21 their -- that marijuana use is medical. If they're right,
- 22 then I think their analysis would extend to recreational
- use of marijuana, as well as medical use of marijuana, and
- 24 would extend to every state in the nation, not just --
- JUSTICE STEVENS: Well, I think --

- 1 MR. CLEMENT: -- those states that made it
- 2 lawful.
- JUSTICE STEVENS: Doesn't it depend on how you
- 4 define the "relevant class of activities"? Is it the
- 5 entire class that Congress ought to regulate, or is it a
- 6 narrower class, in which the Plaintiffs contend that the
- 7 statute cannot constitutionally be applied to a particular
- 8 very narrowly defined class? And is it ever permissible
- 9 to define the class narrowly to escape a -- the broad
- 10 argument that you make?
- 11 MR. CLEMENT: Well, I don't think that is
- 12 permissible, Justice Stevens. I think that's what this
- 13 Court's cases in Wirtz, in Darby, in Wickard --
- 14 JUSTICE STEVENS: So you're saying that this
- 15 statute could never have an unconstitutional application.
- 16 MR. CLEMENT: Under the Commerce Clause, I --
- 17 that's exactly right, that would be our position. It is
- 18 constitutional on its face, and it -- and because of that
- 19 line of authority, an as-applied challenge can be brought,
- 20 but the legal test that's applied in the as-applied
- 21 challenge is one that considers the constitutionality of
- 22 the statute as a whole --
- JUSTICE O'CONNOR: But, in Morrison, did the
- 24 Court's opinion not say that Congress cannot justify
- 25 Commerce Cause -- Clause legislation by using a long but-

- 1 for causal chain from the activity in question to an
- 2 impact on interstate commerce? I mean, the Court
- 3 certainly made that statement.
- 4 MR. CLEMENT: Oh, absolutely, Justice O'Connor,
- 5 but --
- 6 JUSTICE O'CONNOR: Which cuts against what
- 7 you're saying.
- 8 MR. CLEMENT: Well, with respect, I don't think
- 9 so. And I'd say two things about it. One, this Court, in
- 10 Morrison and Lopez, was very important to emphasize --
- 11 thought it very important to emphasize two things:
- 12 one, that the activity there was non-economic in a way
- 13 that differentiated it, even from Wickard; and, second,
- 14 the Court also made it clear that the regulation that
- 15 there -- there was not essential to the effectiveness of
- 16 an overall regulatory scheme. And I think, on both
- 17 points, this case is on the constitutional side of the
- 18 line that separates the Lopez and the Morrison case.
- 19 JUSTICE O'CONNOR: The argument on the other
- 20 side is that this limited exception is a non-economic use
- 21 -- growing for personal use, under prescription --
- 22 MR. CLEMENT: I understand that -- I understand
- 23 that's their argument, Justice O'Connor, but I don't
- 24 understand how this Court, in Lopez, could have said that
- 25 Wickard involved non-economic activity if this activity is

- 1 not also covered. You're talking about --
- 2 JUSTICE SCALIA: Involved economic activity.
- 3 MR. CLEMENT: I'm sorry if I misspoke. Economic
- 4 activity. Because what you're talking about here is the
- 5 possession, the manufacture, the distribution of a
- 6 valuable commodity for which there is a ready --
- 7 unfortunately, a ready market, albeit an illicit market.
- 8 JUSTICE KENNEDY: If we rule for the Respondents
- 9 in this case, do you think the street price of marijuana
- 10 would go up or down in California?
- 11 MR. CLEMENT: I would be speculating, Justice
- 12 Kennedy, but I think the price would go down. And I think
- 13 that what -- and that, in a sense, is consistent with the
- 14 government's position, which is to say, when the
- 15 government thinks that something is dangerous, it tries to
- 16 prohibit it. Part of the effort of prohibiting it is
- 17 going to lead to a black market, where the prohibition
- 18 actually would force the price up. And there is a sense
- 19 in which this regulation, although not primarily designed
- 20 as a price regulation -- the Controlled Substance Act, I
- 21 think, does have the effect of increasing the price for
- 22 marijuana in a way that stamps down demand and limits the
- 23 -- and in a way that reduces demand. And I think that's
- 24 all consistent with Congress' judgement here.
- 25 And if I could return for a second to the point

- 1 about Marinol, what's important there is that the process
- 2 of manufacturing of Marinol, and isolating the one helpful
- 3 component, does two things. One, the manufacturing
- 4 process allows there to be a safe use for one of the
- 5 components in marijuana. But it also provides an
- 6 unambiguous hook for Congress to exercise its Commerce
- 7 Clause authority. And yet the overall regime of trying to
- 8 get people to use more healthful substances, and not use
- 9 things like crude marijuana that have harmful effects, is
- 10 undermined if Congress can't also address that which is
- 11 more harmful, but is distinct only because it is capable
- 12 of being locally produced. And that's exactly what crude
- 13 marijuana is.
- 14 JUSTICE STEVENS: In other words, the statute is
- 15 -- it trumps the independent judgement of the physicians
- 16 who prescribe it for the patients at issue in this case.
- 17 MR. CLEMENT: Well, I think, in responding to
- 18 that, Justice Stevens, I would say, obviously, for
- 19 purposes of federal law, the idea of medical marijuana is
- 20 something of an oxymoron, because the Federal Government
- 21 treats it as a Schedule I substance. Now, notwithstanding
- 22 that, some doctors may make a different judgement about a
- 23 particular patient; but that's something that this Court,
- I think, has previously understood, that the federal
- 25 regulatory regime does not allow individual patients or

- 1 doctors to exempt themselves out of that regime.
- 2 JUSTICE STEVENS: Right.
- 3 MR. CLEMENT: I think that's the import of the
- 4 Rutherford decision with Laetrile.
- JUSTICE STEVENS: Do you think there could be
- 6 any state of facts on which a judicial tribunal could
- 7 disagree with the finding of Congress that there's no
- 8 acceptable medical use? Say they had a -- say there was a
- 9 judicial hearing on which they made a contrary finding.
- 10 Would we have to ignore that? Would we have to follow the
- 11 congressional finding or the judicial finding if that
- 12 happened?
- 13 MR. CLEMENT: Well, it depends on the exact
- 14 hypothetical you have in mind. I think the -- the
- 15 judicial finding that I think would be appropriate, and
- 16 this Court would not have to ignore in any way, is a
- 17 finding by the D.C. Circuit that, in a particular case
- 18 where there's a rescheduling effort before the FDA, that
- 19 the underlying judgement of the FDA refusing to reschedule
- 20 is invalid, arbitrary, capricious. That's the way to go
- 21 after the finding that marijuana is a Schedule I substance
- 22 without a valid medical use in treatment. This is not a
- 23 situation in -- and your hypothetical might respond to a
- 24 different statute that raised a harder question, where
- 25 Congress made such a medical finding, and then just left

- 1 it there without any mechanism to adjust the finding for
- 2 changing realities. But, here, Congress made it clear
- 3 that a process remains open to reschedule marijuana in a
- 4 way that gets it onto Schedule II or Schedule III.
- 5 And I think it's wrong to assume that there's
- 6 any inherent hostility to the substances at issue here. I
- 7 mean, the FDA, for example, rescheduled Marinol from
- 8 Schedule II to Schedule III in a way that had the effect
- 9 of making it easier to prescribe and more available. But
- 10 I think what's going on with the FDA is an effort to try
- 11 to counterbalance the risk for abuse, the risk for
- 12 diversion, with these other considerations of getting safe
- 13 medicine --
- 14 JUSTICE GINSBURG: Have there --
- MR. CLEMENT: -- available to patients --
- 16 JUSTICE GINSBURG: -- have there been any
- 17 applications to change the schedule for marijuana to the
- 18 FDA?
- 19 MR. CLEMENT: There have been a number of those
- 20 petitions that have been filed. There was one recently
- 21 rejected, I think as recently as 2001; it may be 1999.
- 22 There was also a series of, kind of, a four- or five-
- 23 iteration effort to change the rescheduling that
- 24 culminated in a D.C. Circuit opinion in the early '90s.
- 25 So there's definitely been these efforts. But on the

- 1 current state of the -- of the record, there just is not a
- 2 justification for changing the schedule.
- 3 And I think both of the briefs talked a little
- 4 bit about the Institute of Medicine's study about the
- 5 medical efficacy of marijuana. And I think one thing
- 6 that's important to keep in mind that that study comes to
- 7 a conclusion about is, whatever benefits there may be for
- 8 the individual components in marijuana, that smoked --
- 9 smoked marijuana itself really doesn't have any future as
- 10 medicine, because -- and that's true, I think, for two
- 11 reasons. One, there's something like 400 different
- 12 chemical components in crude marijuana that one would
- 13 smoke, and it's -- it just, sort of, belies any logic that
- 14 all 400 of those would be helpful. And a big part of the
- 15 process of medicine, generally, is to take raw, crude
- 16 material that somebody could grow in their garden, and
- 17 actually have people who do this for a living get involved
- 18 in a process of synthesizing and isolating the beneficial
- 19 components, and then manufacturing and making that
- 20 available.
- 21 The second reason that smoked marijuana doesn't
- 22 have much of a future as medicine is, as I think people
- 23 understand, smoking is harmful; and that's true of
- 24 tobacco, but it's also true of marijuana. And so the idea
- 25 that smoked marijuana would be an effective delivery

- 1 device for medicine, I think, is also something that
- 2 really doesn't have any future as medicine.
- 3 What does have a future for medicine, of course,
- 4 is an effort to synthesize and isolate the beneficial
- 5 component. That's been done with Marinol. It is true
- 6 that some people have difficulty tolerating the pill form
- 7 that Marinol is available in. And there's ongoing
- 8 research to try to figure out different ways to deliver
- 9 that substance. But there is, in a sense, a little bit of
- 10 a -- and the Institute of Medicine's study has about five
- 11 pages discussing Marinol, and it makes the point that
- 12 there's something of a tradeoff. Because one of the
- 13 downsides of Marinol, as opposed to marijuana, is that it
- 14 takes longer to get into the bloodstream. But that's also
- 15 one of the reasons why the FDA has made a judgement that
- 16 Marinol is less subject to abuse, because it takes longer
- 17 to get into the drug-stream, and so it doesn't have the
- 18 characteristic of street drugs that tend to be abused,
- 19 which is a very quick delivery time between the taking of
- 20 the substance and the time that it has an effect on the
- 21 system.
- 22 JUSTICE SOUTER: May I go back to your point a
- 23 few minutes ago about -- it was, sort of, a categoric
- 24 point -- you, in effect, said, "If this argument succeeds
- 25 with respect to medical use of marijuana, the next

- 1 argument is going to be recreational use, and there's no
- 2 real way to distinguish between them." Wouldn't this be a
- 3 way to distinguish between them? That in deciding what
- 4 class you are going to -- or what subclass you're going to
- 5 consider from which to generalize, you simply ask the
- 6 question, "What good reasons are there to define a
- 7 subclass this way?"
- 8 In this particular case, the good reasons to
- 9 define a subclass of medical usage are the benefits --
- 10 whether you accept the evidence is another thing -- but
- 11 the benefits which the doctors say that, under present
- 12 circumstances, you can get from smoking it, as opposed to
- 13 taking the synthesized drug.
- 14 There's no such argument, I would guess, in
- 15 favor of recreational marijuana usage as a separate
- 16 category. And, for that reason, isn't there a -- isn't
- 17 there a good reason to categorize this as narrowly as the
- 18 Respondents are doing here, just medical usage, without
- 19 any risk of generalizing to recreational usage?
- MR. CLEMENT: With respect, Justice Souter, I
- 21 don't think that it would be a good idea for this Court to
- 22 get on a path of starting to second-guess Congress'
- 23 judgement about defining a class of activities --
- JUSTICE SOUTER: That may -- oh, that may be,
- 25 but it seems to me that that's a separate argument,

- because you're -- you were arguing before that if you
- 2 recognize medical usage, you don't have any way of drawing
- 3 the line against private recreational usage. And I'm
- 4 suggesting that you do have a reason for drawing that
- 5 line, and it's the benefit for medical usage, if you
- 6 accept the evidence; whereas, there is no reason to
- 7 categorize recreational usage separately, and that seems
- 8 to me a category argument, rather than a respect-for-
- 9 Congress argument.
- 10 MR. CLEMENT: Well, Justice Souter, I have no
- 11 doubt that this Court could draw a line. I think it would
- 12 find it very difficult to police that line over the broad
- 13 variety of cases. I think it would find it every bit as
- 14 frustrating as policing the line in Hammer against
- 15 Dagenhart that this Court abandoned in Darby.
- 16 With that, I'd like to reserve my time for
- 17 rebuttal.
- JUSTICE STEVENS: Mr. Barnett.
- 19 ORAL ARGUMENT OF RANDY E. BARNETT
- ON BEHALF OF RESPONDENTS
- 21 MR. BARNETT: Justice Stevens, and may it please
- 22 the Court:
- I have two points to make. First, the class of
- 24 activities involved in this case are non-economic and
- 25 wholly intrastate. Second, the federal prohibition of

- 1 this class of activities it not essential -- is not an
- 2 essential part of a larger regulatory scheme that would be
- 3 undercut unless the intrastate activity were regulated.
- 4 If you accept the government's contrary
- 5 contentions on either of these two points, Ashcroft v.
- 6 Raich will replace Wickard v. Filburn as the most far-
- 7 reaching example of Commerce Clause authority over
- 8 intrastate activity.
- 9 JUSTICE KENNEDY: Well, on your first point,
- 10 can't we infer from the fact that there's an enormous
- 11 market, commercial market, for any given commodity, that
- 12 simple possession of that commodity is a form of
- 13 participation in the market?
- 14 MR. BARNETT: It can be, or it might not be. If
- 15 you possess an item that came from the market or is going
- 16 to the market, simple possession could easily be a part of
- 17 the marketplace. But if you're in possession of an item
- 18 that you've made, yourself, that is disconnected from the
- 19 market -- it didn't come from the market and it's not
- 20 going to the market --
- 21 JUSTICE KENNEDY: Well, but it's fungible.
- MR. BARNETT: That -- the fungibility issue is
- 23 in this case, but the -- but a -- the fact that a good is
- 24 fungible does not make it a market good, and it does not
- 25 make the possession of that good an economic activity. Or --

- 1 JUSTICE SCALIA: Well, you know, Congress has
- 2 applied this theory in other contexts. One is the
- 3 protection of endangered species. Congress has made it
- 4 unlawful to possess ivory, for example. It doesn't matter
- 5 whether you got it lawfully, or not; or eagle feathers,
- 6 the mere possession of it, whether you got it through
- 7 interstate commerce or not. And Congress' reasoning is,
- 8 "We can't tell whether it came through interstate commerce
- 9 or not, and to try to prove that is just beyond our
- 10 ability; and, therefore, it is unlawful to possess it,
- 11 period."
- Now, are those -- are those laws, likewise,
- 13 unconstitutional, as going beyond Congress' commerce
- 14 power?
- MR. BARNETT: Not if they're an essential part
- 16 of a larger regulatory scheme that would be undercut,
- 17 unless those activities are reached.
- JUSTICE SCALIA: Well, why is that different
- 19 from this?
- 20 MR. BARNETT: Because this class of activities
- 21 -- because it's been isolated by the State of California,
- 22 and is policed by the State of California, so that it's
- 23 entirely separated from the market --
- 24 JUSTICE SCALIA: Isolated and -- I understand
- 25 that there are some communes that grow marijuana for the

- 1 medical use of all of the members of the communes.
- 2 MR. BARNETT: That class of activities is not
- 3 before the Court. That is actually before --
- 4 JUSTICE SCALIA: No, but it's before the Court
- 5 when you -- when you raise the policing of the problem by
- 6 California, and saying it's not a -- it's not a real
- 7 problem, you brought it before the Court.
- 8 MR. BARNETT: But that class of activities could
- 9 be -- could be -- if this Court limits its ruling to the
- 10 class of activities that is before the Court, that class
- 11 --
- 12 JUSTICE SCALIA: Which is -- which is what?
- MR. BARNETT: Which is --
- 14 JUSTICE SCALIA: An individual grower?
- 15 MR. BARNETT: An individual who is growing it
- 16 for her -- him- or herself, who has -- or has a caregiver
- 17 growing it for her --
- 18 JUSTICE SCALIA: Gee, what basis --
- 19 MR. BARNETT: -- for --
- 20 JUSTICE SCALIA: -- what basis is there to draw
- 21 it that narrowly? I mean, I guess if we -- we could say
- 22 people whose last name begins with a Z. You know, that
- 23 would narrow the category, too. But why does -- why does
- 24 that make any sense?
- MR. BARNETT: Justice Scalia, we believe it

- 1 makes sense because we are talking about a classification
- 2 of activities that has been identified by the State of
- 3 California, and which is rational to distinguish from --
- 4 JUSTICE SCALIA: Oh, but California hasn't
- 5 identified individual growers. Communes are okay, as far
- 6 as California law is concerned.
- 7 MR. BARNETT: Well, it's not entirely clear
- 8 whether communes are okay, as far as the California laws
- 9 are concerned.
- 10 JUSTICE SCALIA: Why wouldn't it be?
- 11 MR. BARNETT: Because if, in fact, commercial
- 12 activity is taking place, if buying and selling is taking
- 13 place --
- 14 JUSTICE SCALIA: No, no, they're not buying and
- 15 selling. I mean, you can't prove they're buying and
- 16 selling. There are just a whole lot of people there, with
- 17 alleged medical needs.
- JUSTICE BREYER: I mean, I don't understand. Is
- 19 there any authority in the commerce cases for -- an X,
- 20 which is there in the middle of a state, and it doesn't
- 21 move one way or the other -- now, Congress' power does
- 22 extend to the X if the state doesn't say something about
- 23 the X. But if the state says something about the X, then
- 24 Congress' power does not extend to it. That's hard for me
- 25 to accept, because I don't see -- whether it's commerce or

- 1 not commerce, whether it affects something or doesn't
- 2 affect something, doesn't seem to me to have much to do
- 3 with whether the state separately regulates it, and I
- 4 can't find any support at all for that in any case.
- 5 MR. BARNETT: The support would come from the
- 6 exception to Lopez and Morrison that the government is
- 7 urging that the Court adopt, that the Congress can reach
- 8 non-economic activity that's intrastate, that's wholly
- 9 intrastate, if doing so is essential to a larger
- 10 regulatory scheme that would be undercut if they can't
- 11 reach it.
- 12 JUSTICE BREYER: Well, here, they say -- look, I
- 13 take it you're using this because I was going to ask you.
- 14 You know, he grows heroin, cocaine, tomatoes that are
- 15 going to have genomes in them that could, at some point,
- 16 lead to tomato children that will eventually affect
- 17 Boston. You know, we can -- oil that's never, in fact,
- 18 being used, but we want an inventory of it, federally.
- 19 You know, I can multiply the examples --
- MR. BARNETT: Well --
- 21 JUSTICE BREYER: -- and you can, too. So you're
- 22 going to get around all those examples by saying what?
- MR. BARNETT: By saying that it's all going to
- 24 depend on the regulatory scheme, what the --
- JUSTICE BREYER: Yeah.

- 1 MR. BARNETT: -- purpose of the --
- JUSTICE BREYER: So now what you're saying is,
- 3 in a Commerce Clause case, what we're supposed to do is to
- 4 start to look at the federal scheme and the state scheme
- 5 and see, comparing the federal scheme and the state
- 6 scheme, whether, given the state scheme, the federal
- 7 scheme is really necessary to include this. That's a
- 8 task, and I'm trying to make it as complicated as I can in
- 9 my question.
- [Laughter.]
- 11 JUSTICE BREYER: But I see it very well. Here
- 12 is what they say. They say that, "By the way, a hundred-
- 13 thousand people using medical marijuana in California will
- 14 lead to lower marijuana prices in the nation. Bad. And,
- 15 second, when we see medical marijuana in California, we
- 16 won't know what it is. Everybody'll say, 'Mine is
- 17 medical.' Certificates will circulate on the black
- 18 market. We face a mess. For both those reasons, it does
- 19 have an impact," they say. Now, what's your response?
- 20 MR. BARNETT: Well, you've raised at least two
- 21 different practical issues. One is the fact -- the number
- 22 of people who are in the class, and the second is the
- 23 ability to identify whether they properly belong in the
- 24 class.
- As for the number of people, we are talking

- 1 about a very small number of people. They say a hundred-
- 2 thousand. They get their figures from the National
- 3 Organization from Reform of Marijuana Laws. Our figures
- 4 in our brief come from the government. The figures show
- 5 it's a very small fraction of persons that would be
- 6 involved. And their argument is basically -- and the
- 7 logic of your hypothetical is premised on -- the more
- 8 people that go into the illicit market, the better for
- 9 federal drug policy, because that will drive the price up.
- 10 You have to -- what we're take -- we're doing is, we're
- 11 taking people out of the illicit drug market, which then,
- 12 under your hypothetical, would lead to a reduction -- and
- 13 Justice Kennedy's suggestion -- would lead to a reduction
- 14 in the price of the illegal market, which, the opposite
- 15 would be, they're -- it's good for federal policy to have
- 16 more people in the illicit drug market, because that's
- 17 going to drive the price up.
- JUSTICE BREYER: No, no, we don't want more
- 19 people --
- MR. BARNETT: Of course not.
- 21 JUSTICE BREYER: -- in the illicit drug market.
- 22 [Laughter.]
- MR. BARNETT: Of course not.
- 24 JUSTICE BREYER: And we don't want low prices,
- 25 either.

- 1 [Laughter.]
- 2 MR. BARNETT: But the -- but the -- but the
- 3 scheme of -- but the class of activities that have been
- 4 authorized by the State of California will take people out
- 5 of --
- 6 JUSTICE BREYER: So, normally I would have said,
- 7 it's up to Congress to figure out how to -- the way that
- 8 -- you have one going one way, one going the other way,
- 9 and balancing those factors would be for Congress. That's
- 10 what we'd normally say.
- MR. BARNETT: Well --
- JUSTICE BREYER: And you say all that stuff is
- 13 not for Congress; that's for us.
- 14 MR. BARNETT: Well, within this exception -- the
- 15 threshold issue -- I do want to make sure that I focus on
- 16 this -- the threshold issue, which is the issue that has
- 17 occupied most of our time so far, is whether the activity
- 18 here is economic or non-economic. The government claims
- 19 it's economic, we claim it's non-economic.
- JUSTICE BREYER: Well, what it is, is, it's non-
- 21 economic, and it affects the economic.
- 22 MR. BARNETT: Right. So the threshold issue
- 23 that is -- that -- upon which Lopez and Morrison terms --
- 24 turns is whether it's economic or non-economic.
- JUSTICE KENNEDY: Well, I should have thought

- 1 that regular household chores of -- say, performed in an
- 2 earlier time mostly by women, was classically economic --
- 3 washing dishes, making bread. And now you say growing
- 4 marijuana isn't?
- 5 MR. BARNETT: If you accept the government's
- 6 definition of economic, then every -- then washing dishes,
- 7 today, would be economic, and that --
- 8 JUSTICE SOUTER: No, but even --
- 9 MR. BARNETT: -- would be within the -- within
- 10 the power of Congress to reach.
- 11 JUSTICE SOUTER: But even if we accept your
- 12 definition of economic, I don't see that it is a basis
- 13 upon which we ought to make a category decision. You say
- 14 it's non-economic because one of these people is a -- is a
- 15 self-grower, another one is getting it from a friend for
- 16 nothing. But I don't see what reason that you have given,
- or any reason that you haven't given, for us to believe
- 18 that, out of -- now I'm going to assume, for the sake of
- 19 argument, a hundred-thousand potential users -- everybody
- 20 is going to get it from a friend or from plants in the
- 21 backyard. Seems to me the sensible assumption is, they're
- 22 going to get it on the street. And once they get it,
- 23 under California law, it's not a crime for them to have it
- 24 and use it. But they're going to get it in the street.
- 25 Why isn't that the sensible assumption?

- 1 MR. BARNETT: Well, they have an -- they have a
- 2 very strong incentive not to get it on the street, because
- 3 getting it on the street is going to subject them to
- 4 criminal prosecution, under both California and federal
- 5 law, as well as the --
- 6 JUSTICE SOUTER: Yeah, but the -- it's also the
- 7 case that approximately 10 percent of the American
- 8 population is doing that every day, if I accept the
- 9 figures in the government's brief, and they're not getting
- 10 prosecuted.
- 11 MR. BARNETT: But we're talking -- in that case,
- 12 we're talking about people who are using it for sport, for
- 13 recreation. We are talking about a class of people here
- 14 who are sick people, who don't necessarily want to violate
- 15 the law.
- 16 JUSTICE SOUTER: And if I am a sick person, I'm
- 17 going to say, "Look, if they're not prosecuting every kid
- 18 who buys, what, a nickel bag or whatever you call a small
- 19 quantity today, they're not going to prosecute me,
- 20 either." I mean, there's not going to be any incentive,
- 21 it seems to me, to avoid the street market.
- 22 MR. BARNETT: The government, in their brief,
- 23 asserts that the -- that the possession statute that
- 24 currently exists provides a deterrent effect, which is why
- 25 they -- which is their explanation for why they failed to

- 1 enforce the possession statute that they say is so
- 2 essential to the --
- JUSTICE GINSBURG: If one --
- 4 MR. BARNETT: -- regulatory scheme.
- 5 JUSTICE GINSBURG: -- if one takes your view,
- 6 that this is non-economic activity, so it's outside
- 7 Congress' commerce power, then explain to me why, if you
- 8 have someone similarly situated in a neighboring state,
- 9 somebody whose doctor says, "This person needs marijuana
- 10 to live," but that state doesn't have a Compassionate-Use
- 11 Act -- it's just as isolated -- no purchase, no sale,
- 12 grown at home, good friend grows it -- and yet you say
- 13 Congress could regulate that, if I understand your brief
- 14 properly.
- MR. BARNETT: Yes, Your -- yes, Your Honor,
- 16 because there's the -- that's the second step of the
- 17 analysis. The first step of the analysis is the
- 18 economic/non-economic. If you don't -- if the Court stops
- 19 there, then they could also apply in these other states.
- 20 But then if the Court adopts --
- JUSTICE GINSBURG: But if you -- if you buy that
- 22 -- so your first answer is, yes, on your first argument,
- 23 it would be equally impermissible for the feds to regulate
- 24 medical use anywhere.
- MR. BARNETT: Yes, Your Honor.

- 1 JUSTICE GINSBURG: All right. Now you're going
- 2 to have some limiting --
- 3 MR. BARNETT: But a limiting principle is the
- 4 one that I -- was identified by the Court in Lopez in
- 5 which the government is asserting that if it's an
- 6 essential part of a broader regulation of economic
- 7 activity to reach this activity, then it may be reached.
- 8 And the difference between states in which there is a
- 9 state law enforcement that's confining the class, and that
- 10 there is a discrimination between legal and non-legal use,
- 11 is completely different from a practical enforcement
- 12 standpoint than a state in which there is no
- 13 differentiation. Just think of the existence, for
- 14 example, of identification cards, which the State of
- 15 California is going to be issuing, like driver's license
- 16 cards.
- JUSTICE GINSBURG: Yeah, but it doesn't right
- 18 now, and that doesn't make the scheme less valid, in your
- 19 view.
- 20 MR. BARNETT: Well, because -- but this is the
- 21 sort of regulation -- the sort of effectiveness of the
- 22 regulation that will be at issue and which is, in fact --
- 23 I believe the Court should be in the position of trusting
- 24 the State of California to be able to administer its
- 25 regime. There is no regime in other states to trust, and,

- 1 therefore, the argument that it is necessary to reach that
- 2 activity, and a lot of other activity in states in which
- 3 the states are not attempting to pursue the health of
- 4 their citizens -- the goal of preserving the health of
- 5 their citizens this way, that would fall under the
- 6 exception which this Court suggested in Lopez --
- JUSTICE BREYER: This is a new framework, I
- 8 take it, and it's very interesting. And one of the things
- 9 that interests me -- I guess, on your framework, Lopez
- 10 should have come out my way.
- [Laughter.]
- MR. BARNETT: Well --
- 13 JUSTICE BREYER: It's essential to regulate
- 14 guns in schools as part of a national gun-control regulatory
- 15 scheme.
- 16 MR. BARNETT: Justice Breyer, that's the reason
- 17 why that exception has to be narrowly treated, so it
- 18 doesn't reach your result.
- 19 [Laughter.]
- 20 MR. BARNETT: If that exception were treated as
- 21 broadly as you suggested that it should be in your dissent
- 22 in Morrison, then the game is up, the exception will
- 23 swallow the rule, and Lopez and Morrison will be limited
- 24 to their facts.
- JUSTICE BREYER: I thought we didn't need

- 1 to reach all that here, for the reason that the connection
- 2 here, which is an enforcement-related connection and a
- 3 market-related connection, is actually, I have to confess,
- 4 a little more obvious and a little more close than what I
- 5 had to -- what I had to say in Lopez to -- was the
- 6 connection between guns, education, communities, and
- 7 business. So I would have thought, given the -- and I
- 8 believe that, you know -- but, I mean -- but that was far
- 9 further than this, which is just direct.
- 10 MR. BARNETT: But this case is completely unlike
- 11 those cases. This case is completely isolated. In Lopez,
- 12 that gun probably did come through interstate commerce,
- 13 not that I believe it should have made any difference, but
- 14 it probably did. Here, we're talking about substances
- 15 that don't. So there's just no literal connection between
- 16 this class of activities and this interstate market.
- 17 JUSTICE SCALIA: Well, we didn't decide that, in
- 18 Lopez, on the basis of whether the gun had come in
- 19 interstate commerce. If the statute in question had
- 20 applied only to guns that had been transported in
- 21 interstate commerce, the case might have come out
- 22 differently.
- MR. BARNETT: I -- no doubt, Your -- I -- and I
- 24 wasn't suggesting otherwise, Justice Scalia. I'm just
- 25 suggesting that, here, we have -- exactly, that if there

- 1 had been that interstate connection in Lopez, the case
- 2 might have come out different. There is no interstate
- 3 connection whatsoever in this class of cases. None. The
- 4 only way to make it an interstate connection is through
- 5 some sort of hypothetical economic substitution effect in
- 6 which somebody who's doing something over here is going to
- 7 have an affect on somebody else who's doing something over
- 8 there. There is no connection.
- 9 JUSTICE SCALIA: Sounds like Wickard to me.
- 10 MR. BARNETT: Well, Wickard, Your Honor --
- 11 JUSTICE SCALIA: I always used to laugh at
- 12 Wickard, but that's -- that's what Wickard said.
- MR. BARNETT: Wickard --
- 14 JUSTICE SCALIA: Had he not eaten the wheat, it
- 15 would have been in interstate commerce.
- 16 MR. BARNETT: Had that case been about eating
- 17 wheat, that case would never have arisen.
- 18 JUSTICE SCALIA: Well, that's what it was about,
- 19 as far as the Court's analysis was concerned. To be sure,
- 20 there were a lot of -- there was a lot more use of the
- 21 wheat on his farm, other than just human consumption, but
- 22 it seems to me the analysis of the case said, "You take it
- 23 -- you take it out of the stream of commerce by growing it
- 24 yourself, you make it unnecessary for your -- to buy it in
- 25 interstate commerce."

- 1 MR. BARNETT: It's -- the entire analysis -- the
- 2 entire proof that the court relied upon in Wickard was
- 3 proof of the economic impact of home-consumed wheat on the
- 4 farms. And by "home-consumed," it did not mean eating at
- 5 the family -- at the family table; it meant feeding to
- 6 your livestock and then putting it -- your livestock --
- 7 JUSTICE SCALIA: Strange phrase, to mean
- 8 "feeding to livestock"?
- 9 MR. BARNETT: But the --
- 10 JUSTICE SCALIA: "Home-consumed" is feed it to
- 11 your pig?
- MR. BARNETT: But, yes, that's exactly what --
- 13 JUSTICE SCALIA: I don't think so.
- 14 MR. BARNETT: -- that's exactly what that
- 15 general term -- how that general term was used in this
- 16 case.
- 17 JUSTICE BREYER: But what the Court said, I take
- 18 it -- and I have quoted a lot of the language there -- it
- 19 says that the wheat farmer's consumption of home-grown
- 20 wheat, not the part that went in -- quote, "though it may
- 21 not be regarded as commerce" --
- MR. BARNETT: Yes, Your Honor.
- JUSTICE BREYER: -- end quote, still can be
- 24 regulated, quote, "whatever its nature," so long as,
- 25 quote, "it exerts a substantial economic effect on

- 1 interstate commerce." Now, that's the language, and I
- 2 take it that Justice Scalia is exactly right, I thought,
- 3 from that language, it's about the analysis, home-grown
- 4 wheat, which is not economic, having an effect on
- 5 something that is.
- 6 MR. BARNETT: With all respect --
- 7 JUSTICE BREYER: Which is not commerce. Sorry,
- 8 not commerce.
- 9 MR. BARNETT: With all respect, what -- that's
- 10 -- I was about to make that --
- 11 JUSTICE BREYER: Well, the Commerce Clause
- 12 speaks in terms of commerce.
- 13 MR. BARNETT: Right. What the Court was
- 14 using here was the narrower -- the traditional definition
- 15 of "commerce" that Justice Thomas has been urging this
- 16 Court to adopt. And they were saying that, "We are not
- 17 going to limit ourselves to that narrow definition of
- 18 'commerce.'" It would include, for example, agriculture
- 19 and production. That's all going to be reachable, even
- 20 though it's not commerce, in the traditional sense. But
- 21 what we would call it today, and I believe what the Court
- 22 correctly called it, in Lopez, was "economic activity."
- 23 Production is economic activity. Manufacturing is
- 24 economic activity. But -- it's not commerce, but it's
- 25 economic activity that can be reached. And that is the

- 1 activity -- that's not only the activity that Farmer
- 2 Filburn was engaged in; that was the activity that the
- 3 statute was aimed at. The statute --
- 4 JUSTICE SCALIA: Well, why is this not economic
- 5 activity, if you use the term in that broad sense? This
- 6 marijuana that is grown, just like the wheat that was
- 7 grown, in Wickard, since it's grown on the farm, doesn't
- 8 have to be bought elsewhere, and that makes it an economic
- 9 activity.
- MR. BARNETT: What made it an economic activity
- 11 in Wickard was the fact that it was part of commercial
- 12 enterprise, that it was being used on the farm -- not in
- 13 interstate commerce, but part of the commercial enterprise
- 14 of the farm.
- JUSTICE SCALIA: Again, I don't think that's --
- 16 that faithfully represents what the opinion said. I think
- 17 the opinion covered -- including the amount that he
- 18 consumed himself, and his family consumed.
- 19 MR. BARNETT: The -- look, I -- for whatever
- 20 it's worth, it's worth remembering that the statute
- 21 exempted small commercial farms. People who had backyard
- 22 gardens weren't even included within the regulatory
- 23 regime. The regulatory regime was about regulating or
- 24 stopping or restricting the supply of wheat that got into
- 25 the market, or that could have --

- 1 JUSTICE SCALIA: Did the opinion make a point of
- 2 that?
- MR. BARNETT: Pardon me?
- 4 JUSTICE SCALIA: Did the opinion make a point of
- 5 that?
- 6 MR. BARNETT: It -- it was mentioned in the
- 7 opinion. It was not -- it was not a major point of this
- 8 opinion. But --
- 9 JUSTICE SCALIA: I don't think it was a point of
- 10 the Court's analysis at all.
- MR. BARNETT: This --
- 12 JUSTICE SCALIA: Could I -- could I --
- 13 JUSTICE STEVENS: Could I ask this question.
- 14 What is your view with respect to the impact of the
- 15 activities concerned in this case on the interstate market
- 16 for marijuana? Is it your view that it will have no
- 17 impact, that it will increase the interstate demand, or
- 18 decrease the interstate demand? So there are three
- 19 alternatives. Which is the one we should follow?
- 20 MR. BARNETT: Can I pick "trivial impact"?
- 21 [Laughter.]
- 22 JUSTICE STEVENS: No, but if it -- "trivial
- 23 impact," is it a trivial impact that enhances the price of
- 24 marijuana or decreases the price of marijuana, in your
- 25 view?

- 1 MR. BARNETT: The only effect it could have on
- 2 the price would be a slight trivial reduction, if it has
- 3 any effect at all, because it's going to withdraw users
- 4 from the illicit drug market. And to the extent that they
- 5 are now in the illicit drug market -- and we don't know
- 6 whether they are or not --
- 7 JUSTICE STEVENS: Well, that would reduce demand
- 8 and increase price, it seems to me. It's the other way
- 9 around.
- 10 MR. BARNETT: Well, it would reduce demand and
- 11 reduce prices, I think. But --
- 12 JUSTICE STEVENS: If you reduce demand, you
- 13 reduce prices? Are you sure?
- MR. BARNETT: Yes.
- 15 [Laughter.]
- 16 JUSTICE STEVENS: Oh, you're right. You're
- 17 right. Okay. Yeah. Yeah.
- 18 JUSTICE SOUTER: Your whole argument for
- 19 triviality, though, goes -- your whole argument for
- 20 triviality, though, goes back to your disagreement with
- 21 the government about how many people are involved, because
- 22 I take it you accept the assumption that the more people
- 23 who are involved -- if there are millions and millions, it
- 24 is unlikely that this licensed activity is going to be
- 25 without an effect on the market. So the whole argument

- 1 boils down to how many people are going to be involved.
- 2 You don't accept the government's 100,000-dollar figure.
- 3 Let me ask you a question that would -- that would get to,
- 4 maybe, a different number, and that is, do you know how
- 5 many people there are in California who are undergoing
- 6 chemotherapy at any given time?
- 7 MR. BARNETT: I do not know the answer to that.
- 8 JUSTICE SOUTER: Isn't that number going to be
- 9 indicative of the demand for marijuana?
- 10 MR. BARNETT: It could be, Your Honor, but that
- 11 also illustrates --
- JUSTICE SOUTER: But if you -- if you accept
- 13 that, then there's nothing implausible about the
- 14 government's hundred-thousand number, is there?
- MR. BARNETT: But whatever -- I don't know,
- 16 because I don't know the number of people using
- 17 chemotherapy. But whatever the number --
- JUSTICE SOUTER: How many people are there in
- 19 California? What's the population?
- 20 JUSTICE KENNEDY: Thirty-four million.
- 21 MR. BARNETT: Thank you, Justice Kennedy.
- JUSTICE SOUTER: Lots -- lots --
- [Laughter.]
- 24 JUSTICE SOUTER: -- lots and lots. They -- a
- 25 hundred-thousand cancer patients undergoing chemotherapy

- 1 does not seem like an implausible number. And, in fact,
- 2 if that number is a plausible one today, its plausibility
- 3 reflects, among other things, the fact that there is a
- 4 controversy as to whether California's law, in fact, is
- 5 enforceable, or not. And the reason -- there is reason to
- 6 assume that -- if we ruled your way, that that number
- 7 would go up.
- 8 So, if you accept that line of argument, then
- 9 your argument, that the effect, whatever it may be, is
- 10 going to be trivial, seems to me unsupportable. Am I
- 11 missing something?
- MR. BARNETT: Well, two things. First of all,
- 13 whatever number it is, it's going to be confined to people
- 14 who are sick, who are sick enough to use this. That is
- 15 not an infinitely expandable number, the way, for example,
- 16 recreational activity is, where lots of people could just
- 17 decide to do it. We're talking about people who qualify,
- 18 on a physician's recommendation, for this particular
- 19 activity. That will limit the number.
- 20 But the amount of the people -- the effect on
- 21 commerce only matters if the Wickard v. Filburn
- 22 aggregation principle applies to the class of activities
- 23 in this case, and it does not apply to the class of
- 24 activities in this case if they are non-economic, as we
- 25 assert that they are.

- 1 JUSTICE SOUTER: Well -- but that is circular
- 2 reasoning, because the whole -- your whole argument that
- 3 it's non-economic is based on the claim that there are --
- 4 the numbers are so few -- the number of people involved,
- 5 from what you could generalize, are so few that it would
- 6 not be reasonable to infer an effect on the market. If
- 7 there would be a large market effect, it makes no more
- 8 sense to call this non-economic than Filburn's use, non-
- 9 economic.
- 10 MR. BARNETT: Lopez and Morrison stand for the
- 11 proposition that activities that simply have an effect on
- 12 the market are not necessary -- that does not make them
- 13 economic. This Court rejected that proposition, that just
- 14 because an activity has an effect -- an economic effect
- 15 makes the activity, itself, economic. It adopted a
- 16 principle that's less than --
- 17 JUSTICE SCALIA: Remote, remote economic
- 18 effect.
- 19 JUSTICE SOUTER: It was inference upon inference
- 20 upon inference. That's not what we're talking about here.
- 21 MR. BARNETT: But just -- just have it -- just
- 22 -- whether an activity is economic, you have to look to
- 23 the activity, itself, and an economic activity is one
- 24 that's associated with sale, exchange, barter, the
- 25 production of things for sale and exchange, barter. This

- 1 whole Court's jurisprudence since The New Deal has been
- 2 premised on the ability to tell the difference between
- 3 economic activity, on the one hand, and personal liberty,
- 4 on the other.
- 5 JUSTICE SOUTER: But your whole jurisprudence
- 6 in this case is premised on the assumption that we have got
- 7 to identify the entire range of potential effect based on
- 8 the particular character of two individuals in their -- in
- 9 their supply of marijuana. And the whole point of this
- 10 argument is that that does not seem to be a realistic
- 11 premise on which to base constitutional law.
- 12 MR. BARNETT: The premise of our -- the premise
- 13 of our economic claim is the nature of the activity
- 14 involved, not necessarily its effect, but the kind of
- 15 activity it is. The idea -- for example, you --
- 16 prostitution is an economic activity. Marital relations
- 17 is not an economic activity. We could be talking about
- 18 virtually the same act. And there is a market overhang
- 19 for -- from private sexual relations to prostitution, but
- 20 we don't say that because there is a market for
- 21 prostitution, that, therefore, everything that is not in
- 22 that market is economic. We look at the activities, and
- 23 we --
- 24 JUSTICE BREYER: I'd like to ask you one
- 25 question about the activity --

- 1 MR. BARNETT: Yes.
- JUSTICE BREYER: -- which was brought up before,
- 3 and I just -- I've never understood this. I'm not an
- 4 expert. I don't honestly know, if I really think about
- 5 it, despite all the papers and so forth, whether it's true
- 6 that medical marijuana is helpful to people in ways that
- 7 pills are not. I really don't know.
- 8 So I would have thought that the people, like
- 9 your clients, who have a strong view about it, would go to
- 10 the FDA, and they would say to the FDA, "FDA, take this
- 11 off the list. You must take it off the list if it has an
- 12 accepted medical use and it isn't lacking in safety."
- 13 The FDA will say yes or it will say no. If it
- 14 says yes, they win. If they say no, they can come right
- into court and say, "That's an abuse of discretion."
- 16 The Court says yes or no. If it says yes, they
- 17 win. If it says no, it must be because it wasn't an abuse
- 18 of discretion, in which case, I, as a judge, and probably
- 19 as a person, would think it isn't true that marijuana has
- 20 some kind of special use.
- 21 So that would seem to me to be the obvious way
- 22 to get what they want. That seems to me to be relevant to
- 23 the correct characterization. And while the FDA can make
- 24 mistakes, I guess medicine by regulation is better than
- 25 medicine by referendum.

- 1 MR. BARNETT: Well --
- 2 JUSTICE BREYER: So that's -- I just want to
- 3 know why.
- 4 MR. BARNETT: Well, Your Honor, first of all,
- 5 that whole process wouldn't dictate what the power of
- 6 Congress is to reach this activity --
- 7 JUSTICE BREYER: That's all true, but as long as
- 8 that hasn't been done, don't I have to take this case on
- 9 the assumption that there is no such thing as medical
- 10 marijuana that's special and necessary?
- MR. BARNETT: I would --
- JUSTICE BREYER: If has been done, maybe I
- 13 shouldn't make it.
- 14 MR. BARNETT: -- I would simply ask Your Honor
- 15 to read the amicus brief by Rick Doblin, in which it
- 16 describes the government's obstruction of scientific
- 17 research that would establish the safety and efficacy of
- 18 cannabis by denying supplies of cannabis -- of medical --
- 19 of cannabis for medical experimentation.
- 20 And then I'd ask Your Honor to read the
- 21 Institute for Medicine's report, that both the government
- 22 and I -- and we have relied upon in our briefs. There has
- 23 been no impeachment of this report by the National Academy
- 24 of Sciences on the medical effect. And what they say is
- 25 that the -- that what information we have is that cannabis

- 1 does have a substantial medical effect. Smoked cannabis
- 2 does carry with it harms associated with it, as the -- as
- 3 General Clement correctly pointed out. It does carry with
- 4 it these ancillary harms. But when people are sick and
- 5 people are suffering and people are dying, they may be
- 6 willing to run the risk of these long-term harms in order
- 7 to get the immediate relief, the life-saving relief that
- 8 cannabis has demonstrably been able to provide. I'd just
- 9 ask Your Honor to look at that, which is in the record.
- 10 JUSTICE KENNEDY: Are prescriptions, under
- 11 California law, limited only to those people with life-
- 12 threatening illnesses?
- 13 MR. BARNETT: They are limited to a list of
- 14 illnesses that are in the statute.
- JUSTICE GINSBURG: Some of the illnesses --
- 16 MR. BARNETT: Some of which are life-threatening
- 17 and some of which are not, Your Honor.
- JUSTICE GINSBURG: In one -- in one plaintiff's
- 19 case, I think, there isn't a life-threatening --
- 20 MR. BARNETT: That's correct, Your Honor. She
- 21 has -- she has severe back spasms and pain that cannot be
- 22 controlled by conventional medicines. She's a law-abiding
- 23 citizen. This goes back to the issue of what the --
- 24 incentives there are that are created by this. This is a
- 25 law-abiding woman, who has never been interested in the

- 1 illicit-drugs market.
- 2 JUSTICE GINSBURG: May I just ask you one
- 3 procedural question?
- 4 MR. BARNETT: Yes.
- 5 JUSTICE GINSBURG: And this is -- this is a suit
- 6 for an injunction. And it -- basically an injunction
- 7 against a criminal prosecution.
- MR. BARNETT: And seizure --
- 9 JUSTICE GINSBURG: And --
- 10 MR. BARNETT: -- of these plants.
- JUSTICE GINSBURG: -- and there's an old saying,
- 12 in equity, that courts don't enjoin criminal prosecutions.
- 13 So how is your injunction suit appropriate, given that old
- 14 saying meant that you have to make your defense in the
- 15 criminal proceeding and not enjoin this operation?
- 16 MR. BARNETT: Well, it is -- it is an -- we're
- 17 seeking an injunction to prevent the enforcement of the
- 18 statute against these two persons, which includes
- 19 forfeiture, which has already happened in this case.
- 20 We've already had Diane Monson's plants seized by the Drug
- 21 Enforcement Authority. That is not something that we --
- 22 that we -- that has anything to do with criminal
- 23 prosecution, and yet that puts at risk her supply of
- 24 medicine, the supply of medicine she needs to get by, to
- 25 relieve her suffering.

- 1 I see my time is up. Thank you.
- JUSTICE STEVENS: Thank you, Mr. Barnett.
- 3 General Clement, you have four minutes.
- 4 REBUTTAL ARGUMENT OF PAUL D. CLEMENT
- 5 ON BEHALF OF PETITIONER
- 6 MR. CLEMENT: Thank you, Justice Stevens, and
- 7 may it please the Court:
- 8 As I understand Respondents' position, it's
- 9 effectively that their clients, and clients like them, in
- 10 their use of medical marijuana, is somehow so hermetically
- 11 sealed from the rest of the market on marijuana that it
- 12 has no effect on that market on marijuana and no effect on
- 13 the government's overall regulatory regime. And I
- 14 understand that to be true largely because of state law.
- And one of the many problems with that mode of
- 16 analysis is that the state law is not designed only to
- 17 carve out those transactions that have no effect on
- 18 interstate commerce or no effect on the federal regulatory
- 19 regime. Proposition 215 was not passed as an exercise in
- 20 cooperative federalism; it was passed as an effort to make
- 21 medical marijuana lawful to possess, whether you bought it
- 22 in interstate commerce, whether you bought it with the
- 23 marijuana having traveled in interstate commerce, whether
- 24 you bought it, whether you grew it yourself. There's a
- 25 fundamental mismatch with their theory that really, I

- 1 think, undermines their theory.
- Now, there's the question now about what kind of
- 3 impact this would have on the federal enforcement scheme.
- 4 Now, we, in our reply brief, try to use the numbers from
- 5 one of Respondents' own amici, and we suggest that there's
- 6 a hundred-thousand people that might be lawful medical
- 7 users, if their position prevails. Now, obviously, this
- 8 is all an effort in, sort of, counter-factual speculation,
- 9 so the numbers may be a bit off. But they suggest that
- 10 our own government numbers are somehow better, and they
- 11 cite them on page 18 of the red brief. But the only
- 12 numbers on the red brief for California suggest that, in
- 13 the four counties for which there are data, there was --
- 14 .5 percent of the people use marijuana. Now, if you
- 15 extend that out statewide to the 34 million people in
- 16 California, that gives you 170,000 people. So their
- 17 numbers -- using the government numbers actually give you
- 18 more potentially affected people.
- 19 I think in trying to figure out how many people
- 20 would be affected, it's worth considering what medical
- 21 conditions are covered. And this responds to Justice
- 22 Kennedy's last question, Is this just limited to AIDS or
- 23 people with terminal cancer? And it's not. And if you
- 24 want to look at what is covered as a serious medical
- 25 condition under the statute, you can turn to page 7(a) of

- 1 the red brief, in the appendix to the red brief, and it
- 2 suggests that a serious medical condition -- there's a
- 3 catchall at the end that includes subsection 12 -- "Any
- 4 other chronic or persistent medical system that, if not
- 5 alleviated, may cause serious harm to the patient's safety
- 6 or physical or mental health." Now, I think that is an
- 7 exceedingly broad definition of a serious medical
- 8 condition for which somebody could be -- get a
- 9 recommendation for marijuana for medical uses.
- 10 Another point worth considering, in considering
- 11 the impact on the federal regulatory regime or the
- 12 effectiveness of California in preventing any diversion,
- 13 is to take a look at two cases we cite in our reply brief.
- 14 One is the People against Wright. There's somebody who's
- 15 arrested with 19 ounces, over a pound, of marijuana.
- 16 They're packaged such that he has one small bag in his
- 17 pocket, six other small bags wrapped with a scale in his
- 18 backpack, two other larger bags in that backpack, and then
- 19 a pound wrapped in a shirt in the back of his truck. And
- 20 yet the Appellate Court in California said that he was
- 21 entitled to go to the jury with the theory that that was
- 22 for medical use. The fact that he had a scale, and the
- 23 fact that it was packaged the way it was, could be
- 24 explained to the jury because he had just boughten it, and
- 25 that he used the scale to make sure he wasn't ripped-off.

Τ	I think that shows that it's going to be very hard to
2	enforce the regulatory regime.
3	The other case in the reply brief worth
4	mentioning is the Santa Cruz case, because that's a case
5	where a Federal District Court, after Raich came out, said
6	that it could not enforce the DA and the Controlled
7	Substances Act against a 250-person cooperative. And that
8	just shows that this is not something that will be limited
9	to one or two users at a time, but will have a substantial
10	impact on the government's ability to enforce the
11	Controlled Substances Act.
12	Thank you.
13	JUSTICE STEVENS: Thank you, General Clement.
14	The case is submitted.
15	[Whereupon, at 11:04 a.m., the case in the
16	above-entitled matter was submitted.]
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