| 1 | IN THE SUPREME COURT OF THE UNITED STATES |
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| 3 | WILLIAM FREEMAN, : |
| 4 | Petitioner : |
| 5 | v. : No. 09-10245 |
| 6 | UNITED STATES : |
| 7 | x |
| 8 | Washington, D.C. |
| 9 | Wednesday, February 23, 2011 |
| 10 | |
| 11 | The above-entitled matter came on for ora |
| 12 | argument before the Supreme Court of the United States |
| 13 | at 10:14 a.m. |
| 14 | APPEARANCES: |
| 15 | FRANK W. HEFT, JR., ESQ., Louisville, Kentucky; on |
| 16 | behalf of Petitioner. |
| 17 | CURTIS E. GANNON, ESQ., Assistant to the Solicitor |
| 18 | General, Department of Justice, Washington, D.C.; on |
| 19 | behalf of Respondent. |
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| 1 | PROCEEDINGS |
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| 2 | (10:14 a.m.) |
| 3 | CHIEF JUSTICE ROBERTS: We'll hear argument |
| 4 | first this morning in Case 09-10245, Freeman v. United |
| 5 | States. |
| 6 | Mr. Heft. |
| 7 | ORAL ARGUMENT OF FRANK W. HEFT, JR., |
| 8 | ON BEHALF OF PETITIONER |
| 9 | MR. HEFT: Mr. Chief Justice, and may it |
| 10 | please the Court: |
| 11 | William Freeman's plea agreement, his |
| 12 | presentence report, and the sentencing record all show |
| 13 | that his term of imprisonment was based on a crack |
| 14 | cocaine guideline that was retroactively lowered by the |
| 15 | United States Sentencing Commission. This case asked |
| 16 | the Court to decide whether the fact that a sentencing |
| 17 | court accepted a plea agreement under Criminal Rule |
| 18 | 11(c)(1)(C) precludes eligibility for a sentence |
| 19 | reduction under section 3582(c)(2). We submit that |
| 20 | Mr. Freeman is not barred from eligibility for a (c)(2) |
| 21 | sentence reduction for several reasons. |
| 22 | First, under the ordinary definition of |
| 23 | "based upon" and in the context of this particular |
| 24 | statute, since the subsequently lowered guideline was |
| 25 | used to determine Mr. Freeman's term of imprisonment, |

- 1 that term of imprisonment was based on the subsequently
- 2 lowered guideline.
- 3 Second, the categorical ban on eligibility
- 4 adopted by the Sixth Circuit and advanced by the
- 5 Government frustrates the purpose underlying section
- 6 (c)(2) and finds no support in the plain language of the
- 7 statute, of the rule, and under the terms of
- 8 Mr. Freeman's plea agreement.
- 9 Third, a record-based analysis that reviews
- 10 the plea agreement, the presentence report, and the
- 11 sentencing record to determine the basis of the sentence
- 12 is -- is best suited to correctly implement section
- 13 (c)(2), and it's -- that record-based analysis supports
- 14 the conclusion that Mr. Freeman's sentence was indeed
- 15 based on a retroactively lowered guideline. The -- the
- 16 Sixth Circuit --
- 17 CHIEF JUSTICE ROBERTS: If -- if we issue an
- 18 opinion and we analyze the statute's language, the
- 19 statute's purpose, and the statute's legislative
- 20 history, would the opinion, the judgment be based on
- 21 each of those or -- or not? In other words, does
- 22 everything that goes into the final determination, would
- 23 you say that determination is based on each of those
- 24 factors individually?
- MR. HEFT: Yes. Certainly, it is based --

- 1 the determination certainly would be based on the
- 2 statute, Your Honor, but, as we've -- we've argued in
- 3 our brief, we've asked the Court to take what we believe
- 4 to be a record-based analysis and look at -- look at the
- 5 record in this case, look at the terms of the plea
- 6 agreement, look at the --
- 7 CHIEF JUSTICE ROBERTS: No. My --
- 8 MR. HEFT: I'm sorry.
- 9 CHIEF JUSTICE ROBERTS: I think my question
- 10 goes in a different direction. This plea agreement, I
- 11 think, could be said to be based on the sentencing
- 12 guidelines, but it is also based on the agreement. In
- 13 other words, the combination of the two of them is what
- 14 gives you the -- the sentence. So how can you say it's
- 15 based on only the sentencing guidelines when it may not
- 16 have been imposed in the absence of the plea agreement?
- 17 Probably wouldn't have been.
- MR. HEFT: Mr. Chief Justice, we don't
- 19 believe that that's mutually exclusive. A sentence can
- 20 be a guideline -- a sentence based on the guidelines,
- 21 and it can be a sentence based on a C plea agreement.
- 22 JUSTICE ALITO: You quote one definition
- 23 of -- the noun "base" in your brief uses a point from
- 24 which something can develop, but you omit another
- 25 standard definition of the term, the principal element

- 1 or -- or ingredient of anything, considered as its
- 2 fundamental part. Why do you do that?
- MR. HEFT: Well, Your Honor, I -- I think
- 4 the dictionary definition that we've given encompasses
- 5 the definition that Your Honor has just -- just
- 6 described. The -- and our position --
- JUSTICE ALITO: Well, there's two -- there
- 8 are two different definitions. One is something that
- 9 provides a starting point for analysis. The other is
- 10 the fundamental thing on which something is -- it rests.
- MR. HEFT: Well -- well, our contention
- 12 is --
- 13 JUSTICE ALITO: Now, if you use the latter
- 14 definition, you have to decide which is more fundamental
- 15 here, the agreement between the parties or the
- 16 sentencing guidelines, which certainly provided the
- 17 starting point for the analysis of the sentence by
- 18 the -- by the district court.
- 19 MR. HEFT: Justice Alito, that's correct.
- 20 The guidelines certainly were the starting point, but
- 21 they were also the principal foundation of this
- 22 agreement because what the agreement is --
- 23 JUSTICE GINSBURG: Isn't it enough for you
- 24 to say -- or based not in whole, but in part -- based
- 25 on, something could be based on several things, and one

- of them is the guidelines that then existed?
- 2 MR. HEFT: Certainly. Certainly. And this
- 3 -- this plea agreement reflects that it was based on the
- 4 quidelines. If you --
- 5 CHIEF JUSTICE ROBERTS: Well, then are you
- 6 saying the plea agreement was based on the fact that he
- 7 was caught with -- with two guns rather than four guns?
- 8 Would you be willing to say that? In other words,
- 9 everything -- your position, it seems to me, could be
- 10 criticized for saying everything that contributes to the
- 11 final 106 months, that that sentence is based on every
- 12 one of those things --
- MR. HEFT: Well --
- 14 CHIEF JUSTICE ROBERTS: -- which makes the
- 15 -- which makes the statutory language largely mute on
- 16 this.
- 17 MR. HEFT: Well, Your Honor, the -- the
- 18 sentence is based on a number of guidelines. Each -- no
- 19 sentence is based on just one guideline, as this plea
- 20 agreement reflects. It's based on a compilation of
- 21 guidelines. It's -- it's based on the crack guideline,
- 22 and as prior --
- 23 CHIEF JUSTICE ROBERTS: Well, it's also
- 24 based on things that are not reflected in the
- 25 guidelines. You've got a particular U.S. attorney who

- 1 is more lenient in prosecuting these types of crimes
- 2 than another one. The fact that you got the minimum
- 3 under the guidelines might be based on that. It's based
- 4 on the fact that this person felt he could handle 106
- 5 months in prison, and he wasn't willing to risk whatever
- 6 the top -- what was the top sentence under the guideline
- 7 calculation?
- 8 MR. HEFT: It would have been 117 months.
- 9 CHIEF JUSTICE ROBERTS: So he figures it's
- 10 better for me to get -- it's based on his decision that
- 11 I -- 106 months is better than the risk of 117.
- 12 MR. HEFT: Well, certainly there are a
- 13 number of factors that go into plea bargaining and
- 14 negotiation, but what -- I think what the court has to
- 15 look at is what is said in that plea agreement. And I
- 16 think, as Justice Ginsburg pointed out a minute ago, the
- 17 definition of "based on" -- if a quideline sentence
- 18 is -- if a sentence is based in part on the quidelines,
- 19 that would be adequate under the -- under section --
- 20 CHIEF JUSTICE ROBERTS: What sentence would
- 21 he have gotten if he were just sentenced under the
- 22 guidelines, no plea agreement?
- 23 MR. HEFT: He would have got the -- he would
- 24 have received the same sentence, Your Honor.
- 25 CHIEF JUSTICE ROBERTS: Well -- well, how do

- 1 we know that?
- 2 MR. HEFT: Well --
- 3 CHIEF JUSTICE ROBERTS: The guidelines give
- 4 you a range. The judge might have given him 117 months.
- 5 MR. HEFT: But -- but the plea agreement
- 6 here was for the bottom of the guidelines. The parties
- 7 calculated --
- 8 CHIEF JUSTICE ROBERTS: No, I know. I'm
- 9 putting aside the plea agreement. What would he have
- 10 gotten under the sentencing guidelines? We --we don't
- 11 know, right?
- 12 MR. HEFT: It would have been left --
- 13 left -- well, assume it depends upon the nature of the
- 14 plea, Your Honor. You're talking --
- 15 CHIEF JUSTICE ROBERTS: There's no plea. He
- 16 is convicted at trial.
- 17 MR. HEFT: It would be somewhere within that
- 18 guideline range. That's correct.
- 19 CHIEF JUSTICE ROBERTS: So how can you say
- 20 that this is based on the guideline range when the
- 21 guideline range would not have been determinative?
- MR. HEFT: Well -- well, we're looking --
- 23 we're looking at the content of the plea agreement, Your
- 24 Honor. The -- the plea agreement says --
- 25 CHIEF JUSTICE ROBERTS: Yes, I know, but my

- 1 hypothetical is in a different context.
- MR. HEFT: But even -- even at that, Your
- 3 Honor, if -- that sentence ultimately is going to be
- 4 based on a guideline range, and if that guideline range
- 5 is subsequently lowered by the Sentencing Commission,
- 6 then the --
- 7 JUSTICE SOTOMAYOR: Counsel, could you --
- 8 maybe it would be easier if you would describe to us the
- 9 situations you don't think would be based on the
- 10 quidelines.
- 11 The Solicitor General claims that since
- 12 every plea negotiation has to start with the guideline
- 13 calculation as a starting point for departure and/or
- 14 consideration by the judge under 6B1, that every C plea
- 15 agreement would be considered based on. Are you taking
- 16 that position?
- 17 MR. HEFT: No, Your Honor. Absolutely not.
- JUSTICE SOTOMAYOR: All right. So I'll give
- 19 you a couple of examples, but you give me more. Would a
- 20 plea agreement that doesn't mention the guidelines at
- 21 all but picks a sentence within the actual guideline --
- 22 is that based on the guideline?
- MR. HEFT: Possibly, Your Honor.
- JUSTICE SOTOMAYOR: All right. And how
- 25 about one that departs or varies from the guideline, the

- 1 range, whichever word you want to use?
- 2 MR. HEFT: Your Honor, the -- the Sentencing
- 3 Commission, in 1B1.10 note 3, says that a
- 4 below-quideline sentence can be based on the quidelines.
- 5 JUSTICE SOTOMAYOR: So there -- the
- 6 Solicitor General is right; there really isn't any
- 7 situation that you're claiming is not based on?
- 8 MR. HEFT: Oh -- oh, no, Your Honor. There
- 9 are -- there are C pleas.
- 10 JUSTICE SOTOMAYOR: Give me the examples.
- 11 MR. HEFT: All right. Well, first of all,
- 12 we've cited cases in our brief where circuit courts have
- 13 determined that a C plea was not based on the
- 14 guidelines. But let me give you another example.
- 15 Let's just assume the guideline range is
- 16 something like 151 to 188 months, and then -- but the
- 17 parties agree to a sentence of 60 months, and they do
- 18 that for several reasons. First of all, maybe the
- 19 defendant is elderly. Maybe the defendant has serious
- 20 medical conditions. Maybe the defendant has -- was
- 21 sexually abused as a child. If those are the factors,
- 22 if that's the reason why the defendant got that --
- 23 received that 60-month sentence, that sentence is not
- 24 based on the guideline range.
- JUSTICE ALITO: Well, wouldn't the

- 1 quidelines, even in that situation, provide the starting
- 2 point for analysis? Isn't the district court obligated,
- 3 and isn't the -- doesn't the presentence report have to
- 4 go through the guidelines calculation before the
- 5 sentence is imposed? So you start out with the -- the
- 6 guideline sentence of whatever the figure was that you
- 7 mentioned, and then you go from there, and maybe you
- 8 depart downward.
- 9 MR. HEFT: That -- that's true. The -- the
- 10 guidelines would be the starting point of any
- 11 negotiation, but --
- 12 JUSTICE ALITO: So why wouldn't that be
- 13 based on the guidelines? Just because there's such a
- 14 big downward departure?
- MR. HEFT: It -- Your Honor, it would not be
- 16 based on the guidelines if those other factors were the
- 17 motivating reason for the imposition of the sentence.
- JUSTICE BREYER: Sorry, I don't understand
- 19 that. Don't the guidelines provide for departures?
- MR. HEFT: They do, Your Honor.
- 21 JUSTICE BREYER: Well -- and aren't you
- 22 giving a guideline sentence, if you give your reasons as
- 23 is required by the Sentencing Commission in 6B1.2 and
- 24 you say -- the judge says, I think this is a special
- 25 case and, therefore, I am giving a lower sentence? Just

- 1 as he's required to do under the guidelines in order to
- 2 accept a C type agreement.
- 3 MR. HEFT: If the parties can show that the
- 4 sentence is tied to the guidelines.
- 5 JUSTICE BREYER: Well, how could it not be?
- 6 Wouldn't the judge have to say it's not tied to the
- 7 guidelines, because I am varying and I no longer wish to
- 8 apply the guideline? If he doesn't say that, isn't he
- 9 applying the guideline?
- 10 MR. HEFT: In that instance, he would be --
- 11 he would be applying it.
- 12 JUSTICE BREYER: Whether he gives the
- 13 specific robbery 3-point whatever it is, 17 months, or
- 14 whether he says, I have a special case and I depart
- 15 under section 5 of the guidelines. Both of those are
- 16 guideline sentences, aren't they?
- 17 MR. HEFT: If the -- if the judge were to
- 18 take -- were to actually apply those guidelines and say,
- 19 based on that guideline, I am going to depart, that
- 20 sentence is based on the guidelines.
- 21 JUSTICE SOTOMAYOR: So from what base does a
- 22 judge depart downward? From the crack cocaine range or
- 23 from the downward departure range?
- MR. HEFT: I think it would depend on the
- 25 nature of the agreement, Your Honor. It may very well

- 1 depend on -- the judge may depart from the crack
- 2 cocaine.
- JUSTICE SOTOMAYOR: So aren't you just
- 4 asking us to permit district court judges to make up
- 5 their own C agreement, to decide what the parties would
- 6 have done in the absence of a higher range? And don't
- 7 we fall prey to sort of just asking district court
- 8 judges to create their own agreements?
- 9 MR. HEFT: No -- no, Your Honor. I don't
- 10 believe that's -- that's not what we are asking the
- 11 Court to do at all.
- 12 JUSTICE GINSBURG: Mr. Heft, are you relying
- on -- this was -- this is a plea agreement that said,
- 14 specifically, defendant agrees to have his sentence
- 15 determined pursuant to the guidelines, and then the
- 16 judge says that he was adopting the probation report and
- 17 the application of the guidelines as set out therein, so
- 18 both the -- the defendant says, I agreed to a
- 19 determination pursuant to the guidelines, and the judge
- 20 says, I'm going to apply the guidelines in giving you
- 21 your sentence.
- So the hypotheticals we're talking about are
- 23 quite far afield from where you have a specific
- 24 statement by the defendant and the sentencing judge that
- 25 the guidelines are being applied.

- 1 MR. HEFT: That is correct, Your Honor, and
- 2 that's why we've asked the Court not to take a
- 3 categorical approach to this issue, but to take either a
- 4 case-by-case approach or a record-based analysis, to
- 5 allow the district judge to determine, as Justice
- 6 Ginsburg pointed out, what our -- you know, what is the
- 7 --
- 8 JUSTICE KAGAN: Mr. Heft, would you require
- 9 those kinds of statements in the agreement or in the
- 10 colloquy in order to satisfy the standard? Suppose
- 11 those statements just didn't exist.
- 12 MR. HEFT: That's certainly problematic,
- 13 Justice Kagan. If those -- if there was nothing in that
- 14 plea agreement to tie the sentence to the -- the
- 15 sentence -- the agreed sentence to the guidelines, that
- 16 certainly would be problematic.
- 17 But that doesn't resolve the issue one way
- 18 or the other, because the judge would have to consider
- 19 the presentence report to see if there's a connection or
- 20 correlation between the agreed sentence and the
- 21 guidelines, and also the judge could look at the guilty
- 22 plea colloquy and sentencing transcript to see if the
- 23 attorneys actually expressed their intent about where
- 24 this sentence came from.
- 25 JUSTICE KAGAN: Mr. Heft, that seems very

- 1 complicated. You have to look at everything and you're
- 2 not giving us a lot of guidance as to what you do when
- 3 you -- when you see these things. I mean, this sort of
- 4 case-by-case, all-things-considered approach just seems
- 5 as though you're going to get a lot of inconsistent
- 6 decisions.
- 7 MR. HEFT: Respectfully, Your Honor, I
- 8 disagree. I think this is what district judges do all
- 9 the time, not just in the context of a C plea, but a B
- 10 plea as well. They have to look at the nature of the
- 11 plea agreement. They have to look at the PSR. They
- 12 have to look at the sentencing transcript to -- to
- 13 determine whether or not the defendant is -- is eligible
- 14 for that sentence reduction.
- So judges are doing this routinely. They're
- 16 doing this --
- 17 JUSTICE ALITO: Well, in every case, they
- 18 have to go through the guidelines calculation, and the
- 19 parties have the opportunity to object to the
- 20 calculation, right?
- MR. HEFT: Yes, Your Honor.
- JUSTICE ALITO: So what does paragraph 12 of
- 23 the plea agreement contribute here, other than with
- 24 respect to the fine and things besides the sentence that
- 25 we're talking about? It doesn't seem to me to add

- 1 anything substantively.
- 2 MR. HEFT: I -- well, Your Honor, I think it
- 3 does, Justice Alito. I think it does add -- it adds
- 4 substance, and it adds meaning to that plea agreement
- 5 because in paragraph 11 where the parties very
- 6 meticulously go through the offense level, tie that to
- 7 the guidelines, and then -- then they state in paragraph
- 8 12, the -- the defendant agrees to be sentenced pursuant
- 9 to the -- to the quidelines. That's very clear that the
- 10 review in the guideline calculation is what the sentence
- 11 is based on. And --
- 12 JUSTICE SCALIA: Can a -- can a sentencing
- 13 judge be found to have abused his or her discretion in
- 14 approving a plea -- a C plea agreement which provides
- 15 for less than the minimum guideline sentence and gives
- 16 no -- no particular reason for that? Would that be
- 17 appealed as an invalid sentence?
- MR. HEFT: Well, Your Honor, under -- under
- 19 section 3742, the government could -- could appeal an
- 20 incorrect application of the guidelines if that's what
- 21 Your Honor is referring to.
- JUSTICE SCALIA: Well --
- JUSTICE GINSBURG: But now you're talking
- 24 about a plea agreement, which the government has
- 25 consented to whatever this agreement is and whether --

- 1 whether -- sometimes a plea agreement will say okay, if
- 2 you take a plea, we'll drop certain charges or we'll
- 3 charge a small amount -- value of the drug. Was there
- 4 any of that in -- in this plea?
- 5 MR. HEFT: No, Your Honor. Mr. Freeman
- 6 pleaded guilty to all charges in the indictment. The
- 7 parties stipulated the amount of -- of drugs that were
- 8 found on his person when he was arrested. So there were
- 9 no dismissed charges, no amended charges in this plea
- 10 agreement.
- 11 JUSTICE SCALIA: Let -- let me ask my
- 12 question a different way. In deciding whether to
- 13 approve the plea agreement, doesn't the judge have to
- 14 consider whether it is an application of the guidelines,
- 15 whether it is wildly inconsistent with the guidelines,
- 16 whether it does not take into account valid reasons for
- 17 departure from the guidelines?
- 18 MR. HEFT: Yes. The judge would have to
- 19 consider the guidelines. Right.
- JUSTICE SCALIA: Then, if that's the case,
- 21 then every plea agreement is based on the guidelines,
- 22 every single one, because the judge always has to
- 23 consider how do the quidelines apply to this plea
- 24 agreement.
- MR. HEFT: Well, Justice Scalia,

- 1 consideration of the guidelines alone is not enough to
- 2 determine whether or not that sentence is actually based
- 3 on them.
- 4 JUSTICE BREYER: I don't understand why you
- 5 resist that. I mean, that's precisely what the
- 6 guidelines say. The only ones that aren't guideline
- 7 sentences are -- are dismissal charges, where it's an
- 8 agreement to dismiss. But a type B, type C -- the
- 9 guidelines themselves say that the judge, here's what
- 10 you do. Judge, you look and see if the guidelines
- 11 sentence is there. Is it a quideline sentence? If it
- is, you can approve it. If it isn't, you can't.
- I mean, that's my reading of what it says.
- 14 So -- so why do you resist that conclusion?
- MR. HEFT: Well, Your Honor --
- JUSTICE BREYER: And, of course, the judge
- 17 now could depart from the quidelines -- I mean, "vary,"
- 18 whatever that word -- technical word, is -- "vary." He
- 19 can say, I'm not going to apply the guidelines at all.
- 20 But if he is going to apply the guidelines, isn't that
- 21 what they tell him to do? I've always thought that.
- 22 You may tell me I'm mistaken.
- 23 MR. HEFT: They -- they do; obviously they
- 24 do consider the guidelines, but then the other question
- 25 is whether or not the sentence is based on those

- 1 guidelines --
- JUSTICE BREYER: Well, how could it not be,
- 3 since the judge has no power if he is to apply the
- 4 quideline --
- 5 MR. HEFT: Well --
- 6 JUSTICE BREYER: -- to accept any agreement
- 7 other than agreement that corresponds with the
- 8 guideline? That's what it says. It says the court
- 9 should accept a recommended sentence or a C -- the
- 10 specific sentence -- only if the court is satisfied
- 11 either that it is within the applicable guideline range
- 12 or if it's based on a departure under the guidelines.
- 13 That seems to me what it says. Isn't that what it says?
- MR. HEFT: That is what it says, Your Honor,
- 15 but --
- JUSTICE BREYER: Okay. Then if that's so,
- 17 every sentence is -- you're going to say no?
- 18 MR. HEFT: No.
- JUSTICE BREYER: I mean, I thought that was
- 20 helping you, but if you want to say no, go say no and
- 21 explain why that is.
- (Laughter.)
- 23 MR. HEFT: Your Honor, to go back to the
- 24 point that Justice Sotomayor made --
- JUSTICE BREYER: Yes.

- 1 MR. HEFT: -- with the hypotheticals, there
- 2 still can be C pleas that are not based on the
- 3 guidelines.
- 4 JUSTICE BREYER: How?
- 5 MR. HEFT: Well, the example --
- 6 JUSTICE BREYER: Give me an example.
- 7 MR. HEFT: Well, the example that I gave --
- 8 I gave previously.
- JUSTICE BREYER: What?
- 10 MR. HEFT: There's a guideline range.
- JUSTICE BREYER: Yes.
- 12 MR. HEFT: But the judge bases his decision,
- 13 his or her decision, solely on other -- factors other
- 14 than the guidelines. As I mentioned earlier --
- JUSTICE BREYER: Are we supposed to
- 16 psychoanalyze the judge? The judge says on his writing,
- 17 checks the box: This is a quideline sentence. It is
- 18 robbery. It is precisely within the robbery range. But
- 19 I -- I am going to give it the low end of the range
- 20 because I believe that the -- he has a lovely mother and
- 21 family and so forth.
- Okay? You're saying that isn't based on the
- 23 guideline. No? Okay. Is that the point?
- MR. HEFT: Well, it depends what the judge
- 25 does at sentencing, Your Honor.

1 JUSTICE BREYER: What he does is he applies 2 the guideline sentence. He has to do that. Now, within 3 that range, he has applied the guideline sentence, he 4 got the information. He says, I am satisfied it applies -- done. 5 Now are we supposed to look further and say 6 7 what his true reason is? Is that what you're saying? 8 MR. HEFT: It would -- Your Honor, I would submit it would depend on the nature of the -- the plea 9 10 agreement, whether or not that sentence is -- is 11 actually based -- going to be based on the guidelines. 12 JUSTICE KAGAN: Well, I suppose --13 JUSTICE SCALIA: Incidentally, and it sort 14 of bears upon this discussion, are the guidelines 15 mandatory when they are applied in approving a plea 16 agreement? In other words, does Booker/Fanfan not apply to the application of the guidelines when a judge is --17 18 is approving a plea agreement? Do you think the 19 guidelines are mandatory in that situation? 20 MR. HEFT: No, Your Honor. They're --21 JUSTICE BREYER: You were -- you were just 22 at the very point when we decided Booker, is that right? It was -- your -- your sentencing took place in July 23 24 2005 and we came out with Booker in --25 MR. HEFT: I believe it was March of 2005.

- 1 JUSTICE BREYER: All right. So it's quite
- 2 possible the judge wasn't totally -- but I mean -- I
- 3 agree; it's much more complicated after Booker. I don't
- 4 know how to treat yours.
- 5 MR. HEFT: That's true.
- 6 JUSTICE BREYER: It's on the cusp.
- 7 JUSTICE ALITO: What if there had been
- 8 evidence here of that? What if the government in
- 9 connection with this plea agreement had dropped counts
- 10 or had decided not to seek a superseding indictment
- 11 adding counts? Would -- would the situation be the
- 12 same?
- 13 MR. HEFT: Yes. Your Honor, I think it
- 14 would; it would be the same. Because the court would
- 15 have to look at, again, what the terms of the plea --
- 16 plea agreement was and what the parties determined.
- 17 Now, the -- I think what I should emphasize is that
- 18 we're only talking about eligibility here; and if -- if
- 19 those -- if those concessions that the government has
- 20 made would -- would perhaps result or at least in the
- 21 government's view, result in an unjustified windfall,
- 22 that -- that's -- that is not a critical factor in
- 23 determining eligibility. That's not factor at all in
- 24 determining eligibility.
- 25 That could come into play after eligibility

- 1 is determined and the judge -- district judge determines
- 2 whether or how much.
- JUSTICE ALITO: How would that possibly
- 4 work? Let's say the government drops count -- agrees to
- 5 a plea on count 1 with a guideline range of 60 to 65
- 6 months; drops count 2, which would have increased the
- 7 guideline range to, let's say, 100 to 105 months; and
- 8 says this is our deal, you know, you agree to -- to 65
- 9 months and we're going to drop count 2. All right?
- MR. HEFT: Yes.
- 11 JUSTICE ALITO: And then the guideline for
- 12 that is lowered, and you say in determining whether the
- 13 defendant is eligible, what -- the government would then
- 14 have to have a mini-trial and prove that the -- prove
- 15 count 2?
- MR. HEFT: No. No. No. It would --
- 17 JUSTICE ALITO: How would it work?
- 18 MR. HEFT: It would work -- assuming that
- 19 the defendant is eligible, the case is remanded to
- 20 district court.
- JUSTICE ALITO: Right.
- 22 MR. HEFT: As in this case, there would be a
- 23 recalculation of the quidelines to determine if the --
- JUSTICE ALITO: Right.
- 25 MR. HEFT -- guideline range would be

- 1 reduced, and then, as the judge said in this case said,
- 2 if you have objections, let me know; file your
- 3 objections. That's where the government could file --
- 4 JUSTICE ALITO: Yes. The government files
- 5 its objections and says, well, we dropped count 2. And
- 6 the defendant says, well, I wasn't guilty of count 2.
- 7 MR. HEFT: That's -- that's up to the
- 8 district judge's discretion, whether or not to -- to
- 9 reduce that -- that amended guideline sentence.
- 10 JUSTICE ALITO: How is the judge going to
- 11 decide that?
- MR. HEFT: Well, the -- I think that's
- 13 something that district judges decide every day, whether
- or not -- because the judge presumably has -- has
- 15 been -- is familiar with the case, with the presentence
- 16 report, with the terms of the original plea agreement,
- 17 with the facts of the case; and the -- and the judge can
- 18 make an assessment based on those factors whether or not
- 19 the sentence reduction should be granted and, if so, how
- 20 much of a reduction should be granted.
- 21 JUSTICE SCALIA: But Justice Alito's
- 22 hypothetical points out -- points up the fact that even
- 23 though the agreement may mention the guidelines, it may
- 24 do that just for the purpose of enabling the -- the
- 25 judge more readily to approve the agreement, but there's

- 1 no reason to believe that the government is interested
- 2 in the guidelines, as opposed to being interested in
- 3 putting this person away for a certain amount of time,
- 4 especially when another count is dropped and the
- 5 government says, well, I'll -- you know, I'll drop it
- 6 if -- if this guy goes to prison for 2 years. But if
- 7 the government had known he's not going for 2 years, he
- 8 is only going for a year and a half or a year, the
- 9 agreement might not have been concluded. So it
- 10 really -- I mean, it doesn't further the intent of both
- 11 parties, at least, to say when the guideline is changed,
- 12 the agreement changes.
- MR. HEFT: Well -- well, the agreement
- 14 certainly has been -- was modified by the amended
- 15 guideline, and that's where the district judge has to
- 16 exercise his or her discretion whether or not to grant
- 17 that reduction.
- 18 JUSTICE GINSBURG: But in that event, the
- 19 sweet part would be open to reconsideration too. I
- 20 mean, you can't say, I want the good part, the lowered
- 21 guideline, but I also want to keep that certain counts
- 22 are dropped and that a certain quantity of drugs was
- 23 agreed upon. You would have to reopen the whole thing.
- MR. HEFT: No, Your -- no, Justice Ginsburg.
- 25 I don't think you'd have to reopen the case. Again, I

- 1 think the judge could look at the presentence report,
- 2 the government could make its objections saying here's
- 3 why we gave that particular sentence, and the judge
- 4 could exercise his or her discretion to say whether or
- 5 not the defendant is going to get that sentence
- 6 reduction.
- 7 CHIEF JUSTICE ROBERTS: Thank you, counsel.
- 8 MR. HEFT: Thank you, Your Honor.
- 9 CHIEF JUSTICE ROBERTS: Mr. Gannon.
- 10 ORAL ARGUMENT OF CURTIS E. GANNON
- 11 ON BEHALF OF RESPONDENT
- MR. GANNON: Mr. Chief Justice, and may it
- 13 please the Court:
- 14 When a criminal defendant and the government
- 15 agree to a specific sentence and that agreement is
- 16 binding on the sentencing judge by virtue of Rule
- 17 11(c)(1)(C), the resulting sentence is based on the
- 18 parties' agreement. It is not based on the advisory
- 19 guideline range that would otherwise have been used at
- 20 sentencing, even if the sentence corresponds to that
- 21 range.
- 22 JUSTICE SOTOMAYOR: Counsel --
- JUSTICE KENNEDY: Well, here the agreement
- 24 at various points says that the parties agree on the
- 25 calculation of the guideline. I think it's paragraph 11

- 1 and 12. They say that the sentence is according to the
- 2 guidelines. So there's reference to the guidelines
- 3 throughout, and the court made the guidelines
- 4 calculation.
- 5 MR. GANNON: The court certainly made the --
- 6 JUSTICE KENNEDY: So it seems to me fair
- 7 under the statute to say that it is based on the
- 8 guidelines.
- 9 MR. GANNON: Well, the question --
- 10 JUSTICE KENNEDY: And there are other
- 11 provisions in the agreement you might argue about.
- 12 MR. GANNON: Well, I think the statutory
- 13 question here isn't just whether the sentence is based
- on the guidelines. The language under 3582(c)(2) is
- 15 whether the defendant was sentenced to a term of
- 16 imprisonment based on a sentencing range that has
- 17 subsequently been lowered by the Commission. So it's
- 18 not just whether the guidelines played a role; it's
- 19 whether this particular sentencing range was what was
- 20 driving the sentence.
- 21 And, Justice Kennedy, you point out pages
- 22 25, 26 of the plea agreement in the Joint Appendix. And
- 23 I think it's instructive that the agreement deals
- 24 differently with the fine component, as Justice Alito
- 25 referred to earlier, than it does with the term of

- 1 imprisonment. At the bottom of page 25, the agreement
- 2 says that a fine will be at the lowest end of the
- 3 applicable guideline range. And then if you go over to
- 4 pages 27 and 28 in paragraph 11, that's where the
- 5 quideline calculation occurs. And notice it is an
- 6 incomplete calculation. The parties don't actually come
- 7 up with a final calculation because they don't come up
- 8 with a criminal history. They don't --
- JUSTICE KENNEDY: Well, they do come up with
- 10 a recommendation, which is three levels below the
- 11 otherwise applicable guideline.
- 12 MR. GANNON: They -- they come up with a
- 13 recommendation for purposes of determining the offense
- 14 level, the base offense level of 22 and then reduced to
- 15 19.
- JUSTICE KENNEDY: Yes, but that's all based
- 17 on the guidelines.
- 18 MR. GANNON: Well, that aspect is based on
- 19 the guidelines, but then the guideline application
- 20 computation is incomplete because the next paragraph,
- 21 paragraph B, says we aren't agreed on what the criminal
- 22 history is going to be. And to the next paragraph,
- 23 paragraph C specifically says that the foregoing
- 24 statements of applicability of sections of the
- 25 sentencing guidelines are not binding upon the court.

- 1 The defendant understands the court will independently
- 2 calculate the guidelines at sentencing; that is --
- 3 JUSTICE KENNEDY: But that doesn't mean that
- 4 the court can't base its conclusion on his
- 5 independent -- on its independent judgment on the
- 6 quideline.
- 7 MR. GANNON: Well, I think what I'm trying
- 8 to say, Justice Kennedy, is the agreement expressly
- 9 contemplates that the judge needs to determine the
- 10 applicable guideline range for purposes of determining
- 11 what the fine will be. And that's different from the
- 12 way the plea agreement deals with the term of
- imprisonment because if we go back to page 26, it does
- 14 not tie the -- the term of imprisonment to a guideline
- 15 range. That's completely different from the way it
- 16 deals with a fine. It specifically says there's an
- 17 agreement that the sentence of 106 months of
- 18 incarceration is the appropriate amount. And so that
- 19 happens to have been at the bottom end of the guideline
- 20 range that would have been applicable if the parties'
- 21 agreement -- if the parties' prediction about the likely
- 22 criminal history calculation turned out to be the right
- 23 one.
- JUSTICE KENNEDY: Well, you're talking about
- 25 what "based on" means, and that's an important part of

- 1 your argument. If I could just, while I've got you,
- 2 jump to this question of what happens on remand if you
- 3 lose the case. On remand, I take it, you're not bound
- 4 by the agreement because of the last --
- 5 MR. GANNON: Well, I --
- 6 JUSTICE KENNEDY: -- the last of section 24
- 7 says the defendant argues for any sentence other than
- 8 the one to which he has agreed to and breached the
- 9 agreement.
- MR. GANNON: Well, at that point the remedy
- 11 for the breach would be that the United States is
- 12 relieved of its obligations under the agreement.
- JUSTICE KENNEDY: Would you -- what would
- 14 that mean?
- 15 MR. GANNON: Well, I think that's -- that's
- 16 part of the problem in a case like this where there was
- 17 a specific sentence agreement, that it's impossible for
- 18 government to get back the things that it gave up at the
- 19 time, that were agreed to under --
- JUSTICE KENNEDY: Well, it's got guilty
- 21 pleas on all of the counts. We know that.
- MR. GANNON: Well, but it also --
- JUSTICE KENNEDY: In your position, in your
- view, would the government be able to take the position
- 25 that the guilty pleas stay in place, but it now wants

- 1 maximum?
- MR. GANNON: Well, I think that -- that
- 3 would --
- 4 JUSTICE KENNEDY: Maximum quidelines.
- 5 MR. GANNON: I don't think that the
- 6 3582(c)(2) contemplates that the sentence will be
- 7 increased. The only thing, as the court --
- JUSTICE KENNEDY: Yes, except that the
- 9 agreement does. The agreement relieves you.
- 10 MR. GANNON: Well, I think that's if --
- 11 JUSTICE KENNEDY: Of any obligation. I see
- 12 what you mean.
- MR. GANNON: Now that the sentence has
- 14 become final, I think 3582(c)(2) has opened a narrow
- 15 window for ways in which the otherwise final sentence
- 16 could be modified. It only contemplates that the judge
- 17 will have the discretion to reduce the sentence if it
- 18 is, first, a sentence that was based on the relevant
- 19 guideline range that's subsequently been amended and
- 20 made retroactively applicable. But also, second, then
- 21 the judge would need to comply with a policy statement
- 22 that appears in 1B1.10 of the --
- JUSTICE KENNEDY: So you say the judgment's
- 24 final, so the fact that the plea -- that there's a
- 25 breach of the plea agreement is irrelevant at this

- 1 point?
- MR. GANNON: Well, I think that the remedy
- 3 that the agreement contemplates of the government being
- 4 released from its other obligations in the plea doesn't
- 5 really leave us much of an option at this point. We're
- 6 not going to be able to go back and argue that he should
- 7 have been sentenced at the upper end of the range that
- 8 we're talking about. We're not going to be arguing that
- 9 the criminal history should have been a higher or that
- 10 the criminal history substantially underrepresented the
- 11 seriousness of his history where he had 10 years of
- 12 offenses preceding this one. There may have even been a
- 13 potential career adjustment that -- that went by the
- 14 boards. That's mentioned on page 162 of the Joint
- 15 Appendix.
- 16 JUSTICE SCALIA: Mr. Gannon, you assert that
- 17 the -- within the language of the statutory provision,
- 18 the sentence here is not based on the guidelines, but
- 19 it's based on the agreement, and the agreement arguably
- 20 is based on the guidelines.
- 21 MR. GANNON: I think the agreement is
- 22 arguably -- I mean, I don't think the face of this
- 23 agreement proves that it's based on the guidelines, but
- 24 I -- it is obvious that the parties negotiated in the
- 25 shadow of the guidelines.

- 1 JUSTICE SCALIA: If -- if you take that
- 2 position, that "based on" means determined by
- 3 absolutely, then I don't think any sentence would ever
- 4 be based on the guidelines after Booker/Fanfan.
- 5 MR. GANNON: Well --
- 6 JUSTICE SCALIA: The guidelines form part of
- 7 the consideration of the judge, but the judge's decision
- 8 is not based on the guidelines. Just as here, the --
- 9 the agreement -- the guidelines form part of what
- 10 produces the agreement, so also they form part of what
- 11 produces the judge's decision. And it seems to me, if
- 12 that's going to be enough for the judge's determination,
- it ought to be the same for the agreement.
- MR. GANNON: Well, I think it's not clear
- 15 that the judge needed to be considering the guidelines
- in the course of deciding whether to accept the plea
- 17 agreement. And Justice Breyer earlier had a colloquy
- 18 with Mr. Heft about quideline 6B1.2, which, even before
- 19 Booker, was a nonbinding policy statement. And so, to
- 20 be sure, when 3582 was enacted, the guidelines were
- 21 binding, and, therefore, it -- they would have been
- 22 expected to have played a larger role in most sentences.
- JUSTICE SCALIA: No, but let's -- let's
- 24 assume there is no plea agreement.
- MR. GANNON: Yes. And --

| 1 | JUSTICE SCALIA: You you have a judge who |
|----|--|
| 2 | sentences post-Booker/Fanfan. Now, his sentence is not |
| 3 | based on the guidelines any more |
| 4 | MR. GANNON: I think |
| 5 | JUSTICE SCALIA: any more than this |
| 6 | agreement is based on the guidelines. The guidelines |
| 7 | are one of the things that he must take into account and |
| 8 | does take into account in determining the sentence. |
| 9 | Now, if that is enough for purposes of |
| 10 | determining whether this statute statutory provision |
| 11 | applies to a sentence imposed directly by a judge, it |
| 12 | seems to me the same analysis ought to apply to a |
| 13 | sentence imposed through a plea agreement. |
| 14 | MR. GANNON: Well, I think that there's a |
| 15 | different purpose that's being served by asking the |
| 16 | 3582(c)(2) inquiry, which is asking the judge to to |
| 17 | go back and redo the aspects of his analysis that would |
| 18 | have been different had the the relevant guideline |
| 19 | range been changed at the time he engaged in his |
| 20 | analysis, and |
| 21 | JUSTICE SCALIA: So you you acknowledge |
| 22 | that "based on" covers post-Booker/Fanfan sentences by |
| 23 | the judge? |
| 24 | MR. GANNON: Outside of the context of a |
| 25 | specific C |

- 1 JUSTICE SCALIA: Yes. Yes. Yes.
- 2 MR. GANNON -- a specific sentence rendered
- 3 under type C that -- on page 28 of our brief, we
- 4 acknowledge that in most contexts, it's -- it's open to
- 5 -- to contend that the sentence was based on the
- 6 relevant quidelines --
- 7 JUSTICE SCALIA: Even though -- even though
- 8 the guidelines are just one of the things that have to
- 9 be taken into account?
- 10 MR. GANNON: It is -- the test that we state
- in the subheading of that section of our brief is
- 12 whether they're of legal consequence in the
- 13 determination.
- 14 JUSTICE KAGAN: Defining "legal consequence"
- 15 is your test, Mr. Gannon --
- MR. GANNON: Well, our -- the.
- 17 JUSTICE KAGAN: It's not a binding legal
- 18 consequence post-Booker.
- 19 MR. GANNON: The test that we have for --
- 20 the overarching test is whether it is of legal
- 21 consequence, and the phrase that you're talking about on
- 22 page 27 of our brief, Justice Kagan, is when we know
- 23 that there is something that was of binding legal
- 24 consequence and was controlling, we know that that is
- 25 the thing that the sentence was based on.

- 1 JUSTICE KAGAN: So that's not your test.
- 2 What is your test instead?
- 3 MR. GANNON: Well, that is -- in -- when
- 4 something literally is controlling the analysis -- the
- 5 parties' agreement here binds the district judge -- we
- 6 know that that is what the sentence is based on. There
- 7 isn't any -- any --
- 8 JUSTICE KAGAN: Yes, but is -- is there some
- 9 other instances in which you would say that something is
- 10 based on, even though it's not of binding legal
- 11 consequence?
- 12 MR. GANNON: Well, it would be of legal
- 13 consequence even if it weren't controlling. This Court
- 14 has -- has made clear even after Booker that under
- 15 3553(a), courts still need to go through the relevant
- 16 guidelines analysis. They apply the guidelines. It may
- 17 turn out that the sentence turns out not to be based on
- 18 the relevant quideline range because the judge --
- JUSTICE KAGAN: Well, then I'm back with
- 20 Justice Scalia, because if it's only of legal
- 21 consequence, not of binding legal consequence, if it's
- 22 something that somebody considers rather than something
- 23 that is determinative, it seems to me the same in the
- 24 non-plea context and in the plea context.
- MR. GANNON: Well, I don't think that's true

- 1 in the context of a specific sentence agreement under a
- 2 type C plea because of -- and this is reinforced by the
- 3 language in the policy statement, 1B1.10, which the
- 4 Court last term in Dillon held is binding and controls
- 5 what needs to be done during the sentence reduction
- 6 proceeding. And it specifically refers to the guideline
- 7 provisions that were applied when the defendant was
- 8 sentenced. And that's something that happens in the
- 9 process of the 3553(a) factors applicability.
- 10 JUSTICE ALITO: Why doesn't this line of
- 11 questioning lead logically to the conclusion that no
- 12 sentence after Booker and Fanfan is based on the
- 13 guidelines? Because, today, a sentencing judge can
- 14 engage in the same analysis that the Sentencing
- 15 Commission may engage in when it decides that a
- 16 guideline range should be lowered and that that should
- 17 be retroactive. The judge can do that at the time when
- 18 the sentence is imposed.
- 19 We roll the clock back on the crack -- on
- 20 the crack cocaine guidelines. Under the authority that
- 21 judges now have under Booker and Fanfan, a judge could
- 22 say, well, I see that this is the crack cocaine
- 23 quideline right now, but I think it is too harsh for all
- 24 the reasons that were later persuasive in lowering the
- 25 range, and therefore, I am sentencing below the range.

| 1 | So it seems to lead logically to the |
|----|--|
| 2 | conclusion that 3582 is yet another provision of the |
| 3 | Sentencing Reform Act that was tied to the old |
| 4 | pre-Booker mandatory sentencing regime, and now that |
| 5 | that is out the window with Booker and Fanfan, the |
| 6 | whole the whole mechanism is is superfluous. |
| 7 | MR. GANNON: Well, I I understand the |
| 8 | point that the analysis has certainly changed since |
| 9 | Booker, but it is still the case that the defendant can |
| 10 | appeal an error in application of the guidelines after |
| 11 | Booker. |
| 12 | If the judge were to to misapply the |
| 13 | guidelines before he engages in the analysis that you're |
| 14 | talking about, Justice Alito, that would be grounds for |
| 15 | an appeal. In retrospect, if the judge is asked whether |
| 16 | the sentence was based on the guidelines, he he may |
| 17 | say that particular sentence wasn't, because I ended up |
| 18 | disregarding the guidelines under 3553(a). I did the |
| 19 | analysis. I was exercising my sentencing discretion the |
| 20 | first time around under 3553(a), and the guidelines |
| 21 | ended up not being the basis of the sentence. |
| 22 | And that is not something that is an option |
| 23 | in a type C plea agreement, because there, the defendant |
| 24 | cannot appeal when the judge agrees to the sentences in |
| 25 | the agreement. |

| Τ | JUSTICE ALTIO: Well, I find it hard to i |
|----|--|
| 2 | find it hard to understand the analysis that would |
| 3 | require courts to decide whether some (c)(1)(C) plea |
| 4 | agreements are based on the guidelines and some are not |
| 5 | based on the guidelines. Maybe they are all based on |
| 6 | the guidelines, and then the obligation would be on the |
| 7 | government to put a provision in a standard plea |
| 8 | agreement requiring the defendant to give up the |
| 9 | opportunity to move for a sentence reduction if the |
| 10 | guideline range is subsequently lowered. |
| 11 | Or maybe none of them are based on the |
| 12 | guidelines because for the reasons I just mentioned: |
| 13 | This whole mechanism is now needed no longer as a result |
| 14 | of Booker and Fanfan. |
| 15 | MR. GANNON: Well, I think in the context of |
| 16 | an actual specific sentence plea agreement, that is the |
| 17 | one that we think is off the table, because that is what |
| 18 | is going to control the sentence. And some type C plea |
| 19 | agreements affirmatively contemplate application of the |
| 20 | guidelines, as this one does with respect to the fine. |
| 21 | And so when you have a plea agreement that |
| 22 | tells the district judge, you are bound to apply a |
| 23 | guideline provision once you've accepted this agreement, |
| 24 | we haven't taken the position that the resulting |
| 25 | sentence there is not based on the relevant guideline |

- 1 range, but that is not what is going on here.
- 2 JUSTICE BREYER: All right. You want us to
- 3 decide this case. I completely agree with what Justice
- 4 Alito is saying, Justice Scalia, that maybe the world
- 5 after Booker is different. And I have not thought that
- 6 one through.
- 7 I am thinking this case is a pre-Booker
- 8 case. It is not real. I am thinking it is on the cusp,
- 9 so how am I to treat this case? If it is a case where
- 10 the guidelines apply, if it is such a case -- and I
- 11 think maybe everyone here has assumed throughout that it
- 12 was. Am I right about that? Were you saying this is a
- 13 case where the guidelines do not apply, where they are
- 14 not binding? I mean, where pre-Booker doesn't count?
- MR. GANNON: Well, I -- I --
- JUSTICE BREYER: How do you want us to take
- this, pre-Booker or post-Booker?
- MR. GANNON: Well, I think that the answer
- 19 is, it's different. But this is a -- this is a
- 20 post-Booker case.
- 21 JUSTICE BREYER: I know, you think the -- I
- 22 think it is completely different regardless. So let's
- 23 avoid that controversy at the moment, and you tell me
- 24 whether you want me to take it pre-Booker or
- 25 post-Booker.

- 1 MR. GANNON: The sentencing proceeding
- 2 occurred six months --
- JUSTICE BREYER: I want you --
- 4 MR. GANNON: -- after the Booker opinion
- 5 came out.
- 6 JUSTICE BREYER: All right. So you want to
- 7 -- you want to set aside this post-Booker?
- 8 MR. GANNON: Yes, but.
- JUSTICE BREYER: Then perhaps we should have
- 10 the pre-argument. If we are taking this pre-Booker, I
- 11 would have throughout it is QED.
- MR. GANNON: I disagree, Justice Breyer.
- 13 JUSTICE BREYER: I mean, imagine that the
- 14 that the Sentencing Commission -- imagine. It is not
- 15 true, but imagine that the Sentencing Commission had
- 16 written the following words: "Plea bargaining over
- 17 sentences is above, " as many argued they should. They
- 18 write those words. Then they write the next word,
- 19 "exception." There is an exception, however; you are
- 20 permitted to plea bargain about a sentence insofar as
- 21 you argue about the range, where, within the range, it
- 22 applies. And of course when you apply the guidelines,
- 23 as when you always apply the guidelines, here or
- 24 elsewhere, departure is an unusual case.
- Now, suppose those were the words that the

- 1 Commission had written. Could -- how -- is it possible
- 2 under those circumstances you would still be arguing
- 3 this sentence under the -- plea bargaining abolished
- 4 except over where within the range -- is it possible you
- 5 would be arguing that this is not based on the
- 6 quidelines?
- 7 MR. GANNON: Well, I think that had the
- 8 Sentencing Commission adopted such a position, and if it
- 9 were binding on the sentencing judge --
- 10 JUSTICE BREYER: Oh, it is, because of
- 11 (a)(4). It used to be --
- 12 MR. GANNON: Which is -- well, because --
- 13 JUSTICE BREYER: -- because it says in the
- 14 sentencing quidelines, Judge, you will apply the
- 15 guideline, unless you find a circumstance the Commission
- 16 did not adequately take into account and in respect to
- 17 that, you may and must consult policy statements, but
- 18 guidelines and other materials. That is what it says.
- 19 Okay?
- 20 So take I am right on that. Assume I am
- 21 right. You can disagree with me, and I will look into
- 22 it.
- 23 MR. GANNON: Before Booker was decided,
- 24 it -- several of the circuits had already concluded that
- 25 a judge could accept a type C plea agreement that had a

- 1 sentence outside the range, and that that wasn't a
- 2 guidelines-based sentence.
- JUSTICE BREYER: I want an answer to my
- 4 hypothetical, because I am trying to figure out how to
- 5 think about it, and you will help me if you answer my
- 6 hypothetical.
- 7 MR. GANNON: I think in those circumstances,
- 8 the Commission effectively would have repealed type C
- 9 plea agreements, because --
- 10 JUSTICE BREYER: Yes, that's right. That's
- 11 what they wanted to do. Okay? Now, that is correct.
- 12 But you can still have them.
- MR. GANNON: In your hypothetical, that is
- 14 what they wanted to do.
- 15 JUSTICE BREYER: You could still have them,
- 16 but they allow them only for the purpose of where within
- 17 the range the sentence will lie. Okay?
- 18 MR. GANNON: In those circumstances I think
- 19 that it would be fair to say that the sentence was based
- 20 on the guideline range --
- JUSTICE BREYER: Fine.
- 22 MR. GANNON: -- because the agreement hadn't
- 23 given any reason for the judge to -- to leave the
- 24 quidelines.
- 25 JUSTICE BREYER: Correct. Now I would like

- 1 -- because if they wrote those words, C agreements are
- 2 abolished, but for where within the range -- okay? You
- 3 agree it would be based on the guidelines. Now what I'd
- 4 like you to do is to look at section 6B, whatever that
- 5 is.
- 6 MR. GANNON: 6B1.2 --
- JUSTICE BREYER: Exactly.
- 8 MR. GANNON: -- is on the last page of
- 9 the --
- 10 JUSTICE BREYER: You tell me how this
- 11 differs from what I just said.
- 12 MR. GANNON: Well, I think it differs in two
- 13 key ways. First of all --
- 14 JUSTICE SCALIA: You were about to tell us
- 15 where it is?
- MR. GANNON: It is on the last page of the
- 17 government's appendix which is the 16A of our brief.
- 18 And I think that it differs in two regards. First of
- 19 all, it -- it was a policy statement that even before
- 20 Booker was not binding on the sentencing judge. The
- 21 Commission determined that -- that this particular
- 22 guideline was not binding on judges the same way other
- 23 provisions in the guidelines where.
- JUSTICE KAGAN: But I thought you just told
- 25 me that -- binding -- was not a part of the test

- 1 anymore.
- 2 MR. GANNON: Well, I -- but the question is
- 3 whether the judge even had to apply it at all, and the
- 4 judge did not need to. And -- the second point that I
- 5 was going to get to is that, unlike the colloquy that
- 6 Justice Breyer had with Mr. Heft earlier on, it doesn't
- 7 say the court may accept the agreement only if the court
- 8 is satisfied that it is within the guideline range. It
- 9 gives the court permission to accept the agreement.
- 10 This is a policy statement that gives the court
- 11 permission to accept the agreement when it is within the
- 12 guideline range or when there is a justifiable
- departure, but it does not then say that everything else
- 14 is prohibited.
- JUSTICE BREYER: It's only if. The words
- 16 there are "only if." It said should accept the
- 17 recommended sentence or a plea agreement requiring
- 18 imposition of a specific sentence only if the court is
- 19 satisfied either that such sentence is appropriate
- 20 within the guidelines, or departure.
- 21 JUSTICE SCALIA: You're reading a different
- 22 --
- JUSTICE BREYER: I am? I'm reading 6B1.3, I
- 24 am reading commentary on the policy statement.
- MR. GANNON: This is for 6B1.3?

- 1 JUSTICE BREYER: Yes. I am reading the
- 2 commentary on the --
- JUSTICE SCALIA: He is reading the
- 4 commentary.
- JUSTICE BREYER: Yes.
- 6 MR. GANNON: I've been looking at a text of
- 7 6B1.2 itself, which leaves out the word only. But I
- 8 think that here, even if you go back to the pre-Booker
- 9 practice, I think it was clear that judges were able to
- 10 depart from the guidelines to accept type C plea
- 11 agreements that imposed the sentence that was outside
- 12 the guideline range, and they -- and it wasn't
- 13 considered an abuse of discretion.
- 14 JUSTICE BREYER: I think you're right. You
- 15 see that is why I am having such a hard time. I am
- 16 having a hard time because first I put myself back in
- 17 the Commission days, and there the Commission did want
- 18 to abolish C.
- MR. GANNON: Well--
- 20 JUSTICE BREYER: And then that is what it
- 21 intended to do and that is what it said it did, but for
- 22 what we are talking about. Now, you first raised the
- 23 question of did they have the authority to do that and I
- 24 agree with you that that is a legitimate question. I
- 25 made you assume it away, but I think it is a legitimate

- 1 question.
- Now we have the additional question of how
- 3 Booker/Fanfan changes that and for what and when. Do
- 4 you see why I am puzzled and why I was asking you rather
- 5 harshly to start with my hypothetical?
- 6 MR. GANNON: I -- I do think that -- that
- 7 this gets puzzling as -- as you get further down, but I
- 8 think that this is the simplest case. It is a narrow
- 9 category of cases. We are dealing with a subset of one
- 10 particular type of plea agreement. It is distinct from
- 11 every other aspect of Federal sentencing. It's unlike
- 12 what happens when somebody goes to trial; in those
- 13 circumstances the judge clearly has the discretion to
- 14 apply the sentencing guidelines at the time of
- 15 sentencing.
- 16 It is different from regular type B plea
- 17 agreements where the parties have come up with an
- 18 agreement and the judge notwithstanding the agreement is
- 19 still free to determine the sentence that he or she
- 20 wants to determine.
- 21 This is a unique -- this uniquely gives a
- 22 high level of certainty to the parties about the
- 23 specific sentence that they negotiated.
- 24 JUSTICE SOTOMAYOR: I don't -- I am not in
- 25 disagreement with the point you're making, but I think

- 1 that going back to what had bothered Justice Alito and
- 2 Justice Scalia on now that the guidelines are not
- 3 mandatory, is any sentence even under C really based on
- 4 the agreement? Because even a C agreement has to be
- 5 approved by the judge.
- The legal consequence is not the agreement.
- 7 That doesn't sentence the defendant. It is the judge's
- 8 decision as to what the sentence should be which he
- 9 denotes in accepting the agreement that binds.
- 10 And I think -- I may be making Justice
- 11 Breyer's argument -- that if under the policy statement
- 12 and it's clear what the judge did here, if the judge
- 13 feels bound by the agreement or otherwise to calculate a
- 14 sentence in the guidelines and impose one in the
- 15 guidelines, how can you say that the legal effect is not
- 16 the guideline sentence?
- 17 MR. GANNON: Well, because I think that the
- 18 relevant question for purposes of both 3582(c)(2) and
- 19 the policy statements that the court said in Dillon
- 20 controls the -- the process of implementing 3582(c)(2),
- 21 is what did the judge do at the time of imposing the
- 22 sentence? And so although it is true that the judge
- 23 generally will consider how the type C specific sentence
- 24 that the parties have agreed upon corresponds to a
- 25 guidelines analysis at the time of deciding whether to

- 1 accept the plea agreement, the relevant phrase in
- 2 1B1.10(b)1 which is -- which is on page 8A of the
- 3 government's appendix is that the judge is supposed to
- 4 go back and look at what -- to only make substitutions
- 5 for the corresponding quideline provisions that were
- 6 applied when the defendant was sentenced.
- 7 And so when you have a type C plea agreement
- 8 that has a specific sentence even under the terms of
- 9 this agreement, the only thing that the judge considered
- 10 when he decided the sentence was going to be 106 months
- 11 with respect to the term of imprisonment was the binding
- 12 plea agreement. That is what rule 11(c)(1)(C) required.
- JUSTICE SOTOMAYOR: -- no. Because you're
- 14 assuming that the agreement was automatically binding on
- 15 the judge.
- MR. GANNON: It was --
- 17 JUSTICE SOTOMAYOR: The judge was always
- 18 capable of saying at the time of sentence I won't accept
- 19 the 106. If he had calculated the guidelines and if it
- 20 turned out that the guidelines called for 240 to 360, he
- 21 could have said easily no, that is so far outside of the
- 22 guideline range with no justification that I am not
- 23 going to accept -- impose the sentence. You could
- 24 withdraw your agreement and do whatever you're going to
- 25 do.

| 1 | MR. GANNON: And had he not done that the |
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| 2 | proceeding would have occurred differently and it may |
| 3 | not even have right occurred then, and and I think |
| 4 | because under Rule 11 if he was rejecting the plea |
| 5 | agreement and and the 106 months that the parties had |
| 6 | agreed to, he would have to give the defendant the right |
| 7 | to withdraw the plea at that point. So the government |
| 8 | would have been released from its obligations; the |
| 9 | parties the defendant could have gone to trial. He |
| 10 | could have he could have continued to plead guilty. |
| 11 | The parties could have come up with a type plea B |
| 12 | plea agreement. The parties may have asked for time to |
| 13 | renegotiate a different type C agreement. We do not |
| 14 | know what would have happened in those circumstances. |
| 15 | And as you pointed out before, Justice |
| 16 | Sotomayor, this is not about asking the judge to step |
| 17 | into the shoes of the parties and renegotiate what the |
| 18 | agreement would have been had the judge decided to |
| 19 | reject it the first time around. Instead 3582(c)(2) |
| 20 | contemplates a limited process by which the judge will |
| 21 | reapply those provisions of the guidelines that he |
| 22 | applied the first time around and and make the |
| 23 | substitution that is now called for by the retroactively |
| 24 | applicable change. But here because the judge didn't |
| 25 | actually make that application at the time of |

- 1 sentencing, the judge did not actually have to apply the
- 2 drug quantity table.
- JUSTICE GINSBURG: I am not following that
- 4 argument for this reason. It seems to me if you ask
- 5 what did the judge apply at the time he imposed the
- 6 original sentence, well, it has got to be the
- 7 guidelines, because first the agreement provides for it;
- 8 then he says I am going to wait for the probation report
- 9 so I can see what the calculation is, whether I agree
- 10 with it; and then he gives him a sentence that is
- 11 precisely within the guidelines.
- So if you asked me to describe what that
- 13 sentence was -- of what was it, 46 to 106 days -- I say
- 14 that was a guideline sentence. It was right there
- 15 within the brackets that -- the guidelines. So why
- 16 wasn't it a guideline sentence?
- 17 MR. GANNON: Because for purposes of the
- 18 term of imprisonment the judge was not actually applying
- 19 the guidelines at that point. He did so for purposes of
- 20 the fine. He ended up actually waiving the relevant
- 21 fine, but those type C plea agreement here called for
- 22 the judge to apply the guidelines with respect to the
- 23 fine and did not call for the judge to apply the
- 24 guidelines with respect to the term of imprisonment. He
- 25 knew that it was within what the PSR had calculated as

- 1 the guideline range and he concluded that that was the
- 2 applicable guideline range which he needed to do for
- 3 purposes of calculating the fine and other things, but
- 4 it wasn't actually the basis for the sentence.
- 5 The basis for the sentence was the plea
- 6 agreement that he accepted, and there it was the
- 7 parties' agreement. And there are all sorts of things
- 8 that went into the parties' agreement that the judge
- 9 does not have the wherewithal to reconsider in
- 10 retrospect.
- 11 JUSTICE GINSBURG: I thought one of the
- 12 things in the plea agreement was that the -- that the
- 13 judge would have the right to himself calculate the
- 14 quideline range.
- MR. GANNON: Yes. And that specifically
- 16 contemplated in Rule 11(c) and in the guidelines, that
- 17 the judge may postpone acceptance of the plea agreement
- 18 until after the presentence report is prepared. And the
- 19 judge did do that here. So he was aware of what the PSR
- 20 recommended, but once, and had he decided that he did
- 21 not like the 106 month sentence and he wanted to
- 22 preserve his sentencing discretion, the option at that
- 23 point was to have rejected the plea agreement, at which
- 24 point the parties would have been free to do different
- 25 things. And among other things, the Government could

- 1 then have then argued for a higher sentence within the
- 2 range. Could have argued that the criminal history
- 3 failed to represent the seriousness of the defendant's
- 4 criminal past. Could have argued for an upward
- 5 departure even, but the Defendant got the benefit of the
- 6 106 month agreement of not having the Government raise
- 7 any of those other arguments at that time. And now he
- 8 is asking for essentially another bite of the apple and
- 9 we think that because the basis for the sentence was
- 10 indeed the negotiation and the agreement between the
- 11 parties, that the court of appeals decision was correct.
- 12 If there are no further questions.
- 13 CHIEF JUSTICE ROBERTS: Thank you,
- 14 Mr. Gannon.
- Mr. Heft, you have three minutes remaining.
- 16 REBUTTAL ARGUMENT OF FRANK W. HEFT, JR.,
- 17 ON BEHALF OF PETITIONER
- 18 MR. HEFT: Thank you, Your Honor. Just a
- 19 couple of points. First of all, the record here leaves
- 20 no doubt that the judge based his sentence on the
- 21 guidelines. The sentencing transcript specifically
- 22 states that the judge and I'd like to quote this, this
- 23 is at page 47 of the joint appendix and I quote, "the
- 24 court will adopt the findings of the probation officer
- 25 disclosed in the probation report and application of the

- 1 quidelines as set out therein." On page 48 of the joint
- 2 appendix the judge says, having considered the advisory
- 3 guidelines, he went on to impose that sentence. So it
- 4 is quite clear that the judge and even in his statements
- of reasons on page 95 of the joint appendix, again
- 6 reaffirmed that this sentence was based on the
- 7 guidelines.
- 8 Now, the other point that I'd like to make
- 9 is that the Government acknowledges that it has carved
- 10 out a very small exception to its argument that C pleas
- 11 regarding specific sentences and sentencing ranges are
- 12 not eligible for (c)(2) relief. But it seems to me that
- 13 reading, taking the Government position into account, if
- 14 this plea agreement had not stated 106 months, then
- 15 Mr. Freeman's under the terms of this plea agreement in
- 16 the Government's view and under the Government's
- 17 argument of what exception exists under the C pleas for
- 18 purposes of 3582, Mr. Freeman would be eligible for the
- 19 relief that was granted. And we would simply urge the
- 20 Court in this case to adopt a rule that does not exclude
- 21 specific sentences and C pleas for eligibility in 3582.
- 22 Thank you.
- 23 CHIEF JUSTICE ROBERTS: Thank you, counsel.
- The case is submitted.
- 25 (Whereupon, at 11:12 a.m., the case in the

| 1 | above-entitled | matter | was | submitted.) |
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