### Plan

#### The United States Federal Government should normalize its trade relations with the Republic of Cuba.

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#### Advantage 1 is Multilateralism

#### Anti-Americanism and unilateralism kill U.S. legitimacy – that causes interventions and escalation

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In an election season, such talk rolls easily off the tongue. But Romney's hackneyed rhetoric is woefully out of step -- both with an American electorate hungry for a less costly brand of foreign policy and with a world in the midst of tectonic change. A sharp **economic downturn** and **expensive, inconclusive conflicts** in Iraq and Afghanistan have left Americans ready for a focus on the home front. Abroad, the charge for the next U.S. president can hardly be to stick his head in the sand and deny that the global distribution of power is fast changing. On the contrary, it is to react soberly and steadily to the implications of such change and ensure that the United States remains secure and prosperous even as economic and military strength spreads to new quarters. President Barack Obama is on the correct path. Leaving Iraq and overseeing a paced withdrawal from Afghanistan will bring U.S. commitments back into line with U.S. interests. Special operations and drone strikes have proved far more effective in fighting al Qaeda than has occupying countries in the Middle East and South Asia, and an offshore posture in the Persian Gulf is the best way to deal with Iran. Amid **China's rise** and the **economic dynamism** building in its neighborhood, Obama is right to downsize the U.S. presence in Europe and orchestrate a strategic "pivot" to East Asia. The move constitutes a necessary hedge against Chinese ambition and ensures that American workers will benefit from expanding markets in the Pacific Rim. These policies will enable the United States to simultaneously adjust to a shifting global landscape, husband its resources, and grow its economy -- facilitating the president's pledge to focus on "nation-building here at home." Romney has already denigrated Obama's pragmatism, charging that "our president thinks America is in decline." Obama shot back in his State of the Union address on Jan. 24 that "anyone who tells you that America is in decline … doesn't know what they're talking about." Obama decidedly has the upper hand in this back-and-forth. He recognizes that, the country's strengths notwithstanding, U.S. strategy must adjust to a world in which power will be more broadly distributed. And his focus on rebuilding the American economy speaks directly to an electorate yearning for more equity and prosperity at home. According to a recent Pew Research Center survey, **46 percent of Americans** want the United States to "mind its own business," and 76 percent think the country should "concentrate more on our own national problems" than on foreign challenges. These are high numbers by historical standards -- a clear indication that the **electorate** is hurting economically and wary of **strategic overreach**. Romney should take note. His chest-thumping talk of a new American century still plays well in some quarters. But Obama's commitment to nation-building at home will play even better. Even if Romney's rhetoric were to get more domestic traction, it would still bear no resemblance to the new global landscape that is fast emerging. The United States is indeed an exceptional nation -- in its prized geographic location, commitment to freedom and democracy, and brand of international leadership. But the country's exceptionalism should not be used as an excuse to hide from global realities. China's GDP will catch up with America's over the course of the next decade. The World Bank predicts that the dollar, euro, and China's renminbi will become co-equals in a "multi-currency" monetary system by 2025. Goldman Sachs expects the collective GDP of the top four developing countries -- Brazil, China, India, and Russia -- to match that of the G-7 countries by 2032. The United States will no doubt exit the current slump and bounce back economically in the years ahead. Nonetheless, a more level global playing field is inevitable. To be sure, America's military superiority will remain second to none for decades to come. As the wars in Iraq and Afghanistan have made amply clear, though, military primacy hardly ensures effective influence. And with the **U.S. defense budget poised to shrink** in the service of restoring the country's fiscal health, the United States will have to pick its fights carefully. Shrewd and judicious statecraft will be at least as important as raw power in ensuring the country's security. To acknowledge the need for the United States to adjust to prospective shifts in the global distribution of power is not, as Duke University professor Bruce Jentleson recently pointed out in Democracy, to be a declinist or a pessimist. It is to be a realist. And safely guiding the United States through this coming transition requires seeing the world as it is rather than retreating toward the illusory comfort of denial. Adjusting to the rise of the rest requires, for starters, making more room at the table for newcomers. That process is already well under way. The G-20 has supplanted the G-8, widening the circle for global consultations. In the aftermath of reforms adopted in 2010, developing countries now have enhanced weight at the World Bank and IMF. The enlargement of the U.N. Security Council, though currently bogged down in wrangling, is also in the offing. But making international institutions more representative is the easy part. More challenging will be managing the ideological diversity that will accompany the coming realignment in global power. Precisely because the United States is an exceptional nation, its version of liberal democracy may well prove to be the exception, not the rule. In China, Russia, and the sheikhdoms of the Persian Gulf, state-led brands of capitalism are holding their own -- and may well do so for the foreseeable future. The Arab Spring could finally bring democratic rule to at least some countries in the Middle East, but it is also breeding political Islam; democratization should not be mistaken for Westernization. Even emerging powers that are already democracies, such as India, Brazil, and Turkey, are charting their own paths. They regularly break with the United States and Europe on trade, Middle East diplomacy, military intervention, the environment, and other issues, preferring to side with other ascending states, whether democratic or not. Romney's paeans to American power are no excuse for his silence on how he plans to manage these complexities. Promoting international stability will grow more demanding as rising powers bring to the table their differing conceptions of order and governance. The United States has a key role to play in managing such diversity and channeling it toward cooperative ends. Overheated proclamations of American preeminence, however, will do more harm than good. If a new, consensual international order is to emerge, rising powers must be treated as stakeholders in that order, not merely as objects of American power. Shepherding the transition to this more pluralistic world is arguably the defining challenge facing U.S. statecraft in the years ahead. Romney appears ready to pave over this challenge by denying that such change is afoot and attempting to portray Obama's policies as "an eloquently justified surrender of world leadership." Obama should welcome this debate and refuse to let his opponents hide behind the veil of American exceptionalism. Democrats no longer need to feel vulnerable on national security; Obama has demonstrated smarts and strength on many issues, including the degradation of al Qaeda, the pivot to Asia, and the isolation of Iran. He understands that agile, firm diplomacy backed by American power will do much more for the United States than congratulatory talk of American primacy. A smarter, more selective, and less costly U.S. role in the world would not only help the United States get its own house in order, but also give rising powers the wider berth they seek. And good policy would also be good politics; Americans are keen to share with others the burdens and responsibilities of international engagement. The world desperately needs a brand of U.S. leadership that focuses not on ruling the roost, but on guiding a more diverse and unwieldy globe to consensus and cooperation.

#### US led multilateralism solves war through greater power sharing and international cooperation

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Because it rests on open, nondiscriminatory debate, and the routine exchange of viewpoints, the multilateral procedure introduces three key advantages that are gained, regardless of the specific policies adopted, and tend to diffuse across all participants. Contrary to the standard viewpoint, according to which a rational preference or functional imperative lead to multilateral cooperation, here it is the systematic practice of multilateralism that creates the **drive to cooperate**. At the theoretical level, the premise is that it is not only what people think that explains what they do, but also what they do that determines what they think (Pouliot 2010). Everyday multilateralism is a self-fulfilling practice for at least three reasons. First, the joint practice of multilateralism creates mutually recognizable [and] patterns of action among global actors. This process owes to the fact that practices structure social interaction (Adler and Pouliot forthcoming).2 Because they are meaningful, organized, and repeated, practices generally convey a degree of mutual intelligibility that allows people to develop social relations over time. In the field of international security, for example, the practice of deterrence is premised on a limited number of gestures, signals, and linguistic devices that are meant, as Schelling (1966:113) put it, to ‘‘getting the right signal across.’’ The same goes with the practice of multilateralism, which rests on a set of political and social patterns that establish the boundaries of action in a mutually intelligible fashion. These structuring effects, in turn, allow for the development of **common frameworks** for appraising global events. Multilateral dialog serves not only to find joint solutions; it also makes it possible for various actors to zoom in on the definition of the issue at hand—a particularly important step on the global stage. The point is certainly not that the multilateral procedure leads everybody to agree on everything—that would be as impossible as counterproductive. Theoretically speaking, there is room for skepticism that multilateralism may ever allow communicative rationality at the global level (see Risse 2000; Diez and Steans 2005). With such a diverse and uneven playing field, one can doubt that discursive engagement, in and of itself, can lead to common lifeworlds. Instead, what the practice of multilateralism fosters is the emergence of a shared framework of interaction—for example, a common linguistic repertoire—that allows global actors to make sense of world politics in mutually recognizable ways. Of course, they may not agree on the specific actions to be taken, but at least they can build on an established pattern of political interaction to deal with the problem at hand—sometimes even before it emerges in acute form. In today’s pluralistic world, that would already be a considerable achievement. In that sense, multilateralism may well be a constitutive practice of what Lu (2009) calls ‘‘political friendship among peoples.’’ The axiomatic practice of principled and inclusive dialog is quite apparent in the way she describes this social structure: ‘‘While conflicts, especially over the distribution of goods and burdens, will inevitably arise, under conditions of political friendship among peoples, they will be negotiated within a global background context of norms and institutions based on mutual recognition, equity in the distribution of burdens and benefits of global **cooperation, and power-sharing** in the institutions of global governance rather than domination by any group’’ (2009:54–55). In a world where multilateralism becomes an end in itself, this ideal pattern emerges out of the structuring effects of axiomatic practice: take the case of NATO, for instance, which has recently had to manage, through the multilateral practice, fairly strong internal dissent (Pouliot 2006). While clashing views and interests will never go away in our particularly diverse world, as pessimists are quick to emphasize (for example, Dahl 1999), the management of discord is certainly made easier by shared patterns of dialog based on mutually recognizable frameworks. Second, the multilateral procedure typically ensures a remarkable level of **moderation** in the global policies adopted. In fact, a quick historical tour d’horizon suggests that actors engaged in multilateralism tend to **avoid radical solutions** in their joint decision making. Of course, the very process of uniting disparate voices helps explain why multilateralism tends to produce median consensus. This is not to say that the multilateral practice inevitably leads to lowest common denominators. To repeat, because it entails complex and often painstaking debate before any actions are taken, the multilateral procedure forces involved actors to devise and potentially share **similar analytical lenses** that, in hindsight, make the policies adopted seem inherently, and seemingly ‘‘naturally,’’ moderate. This is because the debate about what a given policy means takes place before its implementation, which makes for a much smoother ride when decisions hit the ground. This joint interpretive work, which constitutes a crucial aspect of multilateralism, creates outcomes that are generally perceived as inherently reasonable. Participation brings inherent benefits to politics, as Bachrach (1975) argued in the context of democratic theory. Going after the conventional liberal view according to which actors enter politics with an already fixed set of preferences, Bachrach observes that most of the time people define their interests in the very process of participation. The argument is not that interests formed in the course of social interaction are in any sense more altruistic. It rather is that the nature and process of political practices, in this case multilateralism, matter a great deal in shaping participants’ preferences (Wendt 1999). In this sense, not only does the multilateral practice have structuring effects on global governance, but it is also constitutive of what actors say, want, and do (Adler and Pouliot forthcoming). Third and related, multilateralism lends **legitimacy** to the policies that it generates by virtue of the debate that the process necessarily entails. There is no need here to explain at length how deliberative processes that are inclusive of all stakeholders tend to produce outcomes that are generally considered more socially and politically acceptable. In the long run, the large ownership also leads to more **efficient implementation**, because actors feel **invested** in the enactment of solutions on the ground. Even episodes of political failure, such as the lack of UN reaction to the Rwandan genocide, can generate useful lessons when re-appropriated multilaterally—think of the Responsibility to Protect, for instance.3 From this outlook, there is no contradiction between efficiency and the axiomatic practice of multilateralism, quite the contrary. The more multilateralism becomes the normal or self-evident practice of global governance, the more benefits it yields for the many stakeholders of global governance. In fact, multilateralism as an end in and of itself could generate even more diffuse reciprocity than Ruggie had originally envisioned. Not only do its distributional consequences tend to even out, multilateralism as a global governance routine also creates **self-reinforcing dynamics** and new focal points for strategic interaction. The axiomatic practice of multilateralism helps define problems in commensurable ways and craft moderate solutions with wide-ranging ownership—three processual benefits that further strengthen the impetus for multilateral dialog. Pg. 21-23

#### Multilateralism is a credible alternative- it promotes band-wagoning and international coalitions among US allies, strengthening the US-led system and reviving legitimacy

\*only multilateralism solves global problems, unilateralism fails for several reasons –

a. technology – the internet and instant communications makes small states and non-state actors immune to hard power – even rogue states can shape public opinion against America through state-run news agencies

b. threats – terrorism, disease and the private arms trade cannot be addressed via unilateralism – they are global problems that demand local solutions which only multilateralism resolves

c. facilitates state-sponsored backlash – creates bloated international institutions that delay successful solutions – the failures of Kyoto, Copenhagen and every global trade treaty for the past 20 years prove that hard power doesn’t result in global cooperation – multilateralism results in joint-info sharing that solves

**Ikenberry and Kupchan 04 –** (John Ikenberry and Charles Kupchan, “Liberal Realism: The Foundations of a Democratic Foreign Policy,” National Interest (Fall 2004))

It is misguided, however, to assume that America's preponderant power, when combined with an assertive unilateralism, promotes stability as a matter of course. As the record of the past four years makes clear, the unfettered exercise of U.S. primacy has not led to deference and bandwagoning, but to resentment and incipient balancing. The problem is not unipolarity per se, but changes in the exercise of U.S. power that have in turn changed foreign perceptions of U.S. intentions and how the United States will use its preponderant strength. A dominant America that reassures others and deploys its power to secure public goods induces systemic stability; unfettered primacy deployed in the exclusive pursuit of national self-interest does the opposite.¶ The Bush Administration's grand strategy rests on a second geopolitical misconception: that U.S. primacy is durable. To be sure, America's economic and military might ensures that it will remain the world's leading nation for decades to come. But current power asymmetries will inevitably diminish in the years ahead. The European Union's wealth already rivals that of the United States, and it may well forge a more independent and unified security policy as this decade proceeds. Over the course of the next decade, Japan may tire of always following America's lead, China will emerge as a major power, and Russia, India and Brazil are poised to become stronger and more assertive players. It will be impossible for the United States to sustain current power, asymmetries. Indeed, if America seeks to preserve unipolarity and its attendant sway over global affairs, it will only ensure that other centers of power, as they rise, array their strength against the United States.¶ Finally, the Bush Administration has overestimated the advantages of military superiority and mistaken brute strength for influence, producing adverse consequences on a number of fronts. In Iraq, Washington was correct that Saddam Hussein's regime would crumble under the U.S. onslaught, but it failed to appreciate that the invasion would spawn a dangerous mix of nationalism and religious extremism, leaving the United States struggling against a guerrilla insurgency that effectively neutralized America's military might. In similar fashion, the Bush Administration is aware that its unilateralist bent has provoked **anti-American sentiment** in many quarters, but it has discounted the discontent because countries opposed to U.S. policy do not have the military wherewithal to stand in America's way.¶ Although it is correct that other countries are not forming alliances against the United States, Washington is overlooking the more subtle forms of balancing that are occurring--with potent geopolitical consequence. The broad coalition that blocked UN authorization of the Iraq War denied the United States the legitimacy of international approval, substantially raising the economic and political costs of the war. Allies bore **90 percent of the costs** of the Gulf War, but the American taxpayer has financed most of the current operation, and Washington has been unable to convince key allies to send troops to Iraq. If the United States continues on its current course, it will enjoy military supremacy, but little else.¶ FROM THE perspective of liberal realism, management of the global balance of power would be based on three propositions. First, the United States must wield its superior strength in concert with others to ensure that it forestalls rather than invites balancing behavior. Re-establishing America's bona tides as a benign hegemon necessitates resuscitating the alliances, institutions and consultations that have eroded under Bush's watch. The United States should of course reserve the fight to act alone as a last resort, hut Washington must rediscover that the costs of unilateral action usually far exceed the costs of seeking consensus.¶ Second, liberal realism entails moving with--rather than against--the secular diffusion of global power. The scope of American primacy will wane as this century progresses; the ultimate objective should be to channel rising centers of strength into cooperative partnerships with the United States. Furthermore, strength elsewhere, even if it comes at the expense of America's relative power, need not come at the expense of its influence and security. If rising centers of power are integrated into a rule-based order, they promise to be net contributors to international stability. Americans would benefit substantially from a Europe that is capable of projecting power outside its neighborhood and sharing risks and responsibilities with the United States. China is emerging as one of Asia's dominant states; what is in question is not whether its power will rise, but the ends to which it will use its growing strength.¶ Third, liberal realism rests on a multidimensional understanding of power, sensitive to the fact that America's military supremacy, although a vital element of national strength, is not sufficient to safeguard American security. The United States should continue to invest in its armed forces and maintain its pronounced military advantage, but absent respect for U.S. leadership abroad, U.S. primacy does more to divide the world than to unite it. Washington needs to renew the non-military dimensions of its global influence, working to reclaim its moral authority abroad and to make disaffected allies again feel like stakeholders in the international system.

#### The plan solves–

#### First, repeal would represent a commitment to multilat and human rights – motivates other countries to rally behind the U.S.

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In addition, the US needs to improve its international human rights reputation which was severely damaged by US engagements in Iraq and the treatment of prisoners in Guantanamo. The perception that the US does not do its utmost to fully respect international law is an issue that renders difficult joint efforts to make the UN a meaningful instrument for acting decisively against human rights violations.2 If the US wants to act more effectively in multilateral forums in general on human rights matters, Washington, as a matter of priority, needs to restore US credibility, thus making human rights a more defendable key priority in international relations. Together, the EU and US stand a far better chance of furthering democratic change and sustainable improvement of the living conditions in Cuba. It is also then that other foreign partners, notably from Latin America, could be more easily approached to engage on Cuba along commonly agreed upon agendas. A realistic scenario, however, has to consider that political change in Cuba will probably take longer and most likely be preceded by economic reform measures coming from the regime itself. Foreign actors wishing to assist in this process in a meaningful manner, are well advised to pursue a long term, incentives-based approach to both the Cuban authorities and Cuba’s emerging civil society, including the human rights defenders. Outlook: Will President Obama radically change US policy towards Cuba? An answer to that question requires reviewing three important factors: first, constraints and opportunities in the political environment in the US, i.e. power constellations in the Congress and in Florida; second, interests in Cuba, i.e. Cuba’s elite and the domestic opposition; and third, likely reactions in the international community, i.e. within the Latin American and Caribbean region; in Europe; with respect to Cuba’s allies; and last but not least, at multilateral level. 6.1 What are the key considerations in today’s political environment in the US? During the electoral campaign Obama promised to undo the restrictions on travel and remittances imposed by the first Bush administration. He called the embargo a “complete fiasco” but shied away from suggesting the lifting of the economic sanctions or revoking Helms-Burton, saying that he would maintain the embargo as long as no substantial political reform and release of political prisoners would take place on the island. In essence, Obama’s proposed measures would correspond to a policy similar to the one enacted during the second term of President Clinton. This was during the campaign. Is it reasonable to assume that Obama’s resounding victory nation-wide and in Florida provide a more conducive domestic platform for overhauling for good the failed and discredited embargo policy? Most observers would give a negative answer, at least during President Obama’s first two years in office, and this for the following reasons: First, Cuba and Latin America are not among the top foreign policy concerns at this juncture. Second, while US business is clearly interested in strengthening trade and developing investment ties with Cuba strong pressure, so far, has only come from the agribusiness sector which succeeded in exporting US goods despite the embargo since 2002. Moreover, Cuban demand is still crippled by rather modest purchasing power and the overall business and regulatory environment is certainly not conducive to foreign investment. Third, despite a change in the electoral map overall and a slow generational change within the Cuban-American community, a clear majority of registered Cuban-American voters actually participating in elections leans towards the Republican party and can still be mobilized around the single issue of taking a principled stance against the Castro regime (e.g. all three Republican incumbents in Miami Dade county have re-won their seats; moreover, in 2010 Senator Mel Martinez’ seat comes up for election – if the Democrats were to take his seat they could come close to gaining a filibuster-proof majority in the Senate). Few commentators, on the other hand, think that the new president should and could lift the embargo during his first year in office, arguing that he enjoys at present and for a limited period only, a unique window of opportunity because of the high rate of approval at home and abroad (including in Cuba among the Afro-Cuban community). Lifting the embargo unconditionally would be widely heralded as the dawning of a new era in the Western Hemisphere and beyond, with immediate positive repercussions on bilateral relations with all major Latin American and Caribbean countries. Pressure to lift the embargo, or parts of it, may also come from the powerful US oil lobby if commercially viable finds are discovered in Cuba’s exclusive economic zone, with Cuba actively courting US investments in the remaining off-shore blocks. It would make little sense for the US to prohibit off-shore oil exploration in Florida’s continental shelf when a few miles further down South numerous international companies exploit Cuba’s oil and gas reserves. Moreover, the argument goes, President Obama does not need to ‘pander’ to the conservative Cuban-American vote in South Florida (i.e. those 65% having voted for McCain) because this part of the electorate will remain an anti-Obama constituency no matter what he does. As a matter of fact, the democrats could actually loose Latino votes in Florida in the next elections among the nonCuban Latino community and among those 35% of Cuban-Americans having supported Obama in 2008 (according to exit polls 75% of whom are reported to be against the embargo) if his Cuba policy changes remain largely symbolic, i.e. simply undoing what has been established under President Bush, while maintaining the embargo. As far as the 2010 Florida senate seat is concerned seasoned political analysts recall that, traditionally, any incumbent president’s party tends to loose seats in mid-term elections, thus making the prospect of getting closer to the 60 seat majority a rather difficult task (especially if former governor Jeb Bush were to run for the vacant post). 6.2 How about the political environment in Cuba? Since coming to power in August 2006 Raul Castro has reiterated on several occasions that Cuba is willing to discuss with the US ways and means to improve bilateral relations and bring an end to the policy of confrontation. The only requisite would be to conduct these talks on the basis of equality and without any political pre-conditions. These statements did not contain much of a political risk for Havana since they were unlikely to be heeded by the Bush administration. If, however, the Obama administration were to take them at face value, it is fair to say that Cuba’s government appears to be ill-prepared for commencing meaningful discussions with the US. For the past 50 years the official dogma was based on the premise that US policy is hostile, interventionist and imperialist. A fundamental overhaul of the US approach towards Havana would make it difficult for the Cuban government to continue propagating the David-versus-Goliath myth, considering that the new US president, as an Afro-American, shares with two-thirds of Cubans a similar ethnic background. Obama may indeed be perceived by many in Cuba as the personification of a different, less fearful and certainly better America. In this context it is interesting to note that Armando Hart, former Minister of Culture and one of the chief ideologues of the Communist party, published an article in Granma in October 2008 where he underlined the need for defending the Cuban Revolution against the erosive power of a non-embargo centered, i.e. open door US policy towards Cuba. Havana might, indeed, not be ready yet to engage with Washington under a non-embargo scenario. The present situation, with the embargo being nominally in place (yet discredited internationally and in Cuba, in addition to being undermined in its impact because of direct commercial links with US business and the massive flow of remittances without the ‘danger’ of millions of visiting Americans pouring into the island), seems to be the best of both worlds for Cuba: while Havana can blame US hostility for domestic development problems, which serves the regime well politically both abroad and at home, the embargo does not do any major economic and financial damage that would jeopardize the survival of the regime. Furthermore, Cuba’s illegal political opposition strongly disagrees with the embargo because the continuation of a coercive policy framework is used by the authorities as a pretext to discredit those opposing the regime as ‘puppets’ and ‘counterrevolutionary agents’ at the service of the US. The Cuban opposition would clearly prefer Washington to conduct an open door policy addressing all sectors of the Cuban society, including, of course, concrete measures supporting directly the emerging dissident movement and providing high-profile visibility to human rights defenders. 6.3 How would the international community react? At international level all major actors would clearly welcome an end to the embargo. While the sanctions policy allowed European, Canadian and, more recently, Venezuelan, Chinese, Brazilian and Russian to become more involved with Cuba in the absence of competitors from the US (with the exception of agriculture produce), most of the foreign powers, and in particular the EU and Latin American countries, would clearly support a definite lifting of the coercive measures. Ending the embargo would be perceived as a decision carrying a momentum of powerful symbolism since it would signal a newly found willingness in Washington to reconsider the usefulness of acting unilaterally and outside the international legal framework. As a matter of fact, together with other measures such as closing Guantanamo, signing up to the Kyoto Protocol and putting into practice the succeeding agreement under the Bali conference, and possibly, joining the International Criminal Court as well as ratifying further international human rights treaties such as the 1990 Convention on the Rights of the Child, it would be interpreted by the international community as steps towards effective multilateralism.

#### Second, the plan fosters a credible conflict resolution model which prevents conflict including the Middle East – status quo policies risk disengagement

**Dickerson 10** – Lieutenant Colonel, US Army, paper submitted in fulfillment of a Master of Strategic Studies Degree at the US Army War College (Sergio M, “UNITED STATES SECURITY STRATEGY TOWARDS CUBA,” 1/14/10, <http://www.dtic.mil/dtic/tr/fulltext/u2/a518053.pdf>) // NG

At the international political level, President Obama sees resuming relations with Cuba as a real step towards multilateralism and leadership. U.N. Secretary-General Ban Ki-moon made the following statement about then President-elect Barrack Obama’s national election. “He spoke about a “new era of global partnership…I am confident that we can look forward to an era of renewed partnership and a new multilateralism." To highlight this point further, U.N. nations have voted overwhelmingly since 1992 to overturn the Cuban Embargo. In 2007, 184 nations voted against the embargo5 - a **powerful statement about U.S. unilateralism with regards to Cuba**. The argument can also be made that the U.S. has foreign relations with China, Saudi Arabia and other non-democratic governments while applying a different standard towardsCuba. With growing perception that Cuba no longer poses a credible threat to the U.S., it appears that U.S. policy has changed from coercive to punitive following the end of the Cold War. With a renewed focus on multilateralism, President Obama could go a long way to break this image by spreading the seeds of a “new beginning” in U.S.-Cuba relations. While dismissing Cuba’s immediate security threat to the U.S., we cannot ignore their 90-mile proximity to the U.S. shore. As we struggle to contain the illegal Mexican exodus into the U.S. and all the security concerns it poses, we neglect to see the historical similarities in past encounters with the Cuban government that led to similar incursions. So if we critically reexamine the current U.S. – Cuba embargo, why does the U.S. believe it will only lead to Cuban democratization? What about government collapse? A Cuban government collapse akin to Somalia could create a significant refugee situation not to mention an implied U.S. responsibility to provide humanitarian and even stability operations in Cuba. If catastrophe does occur, a search for causes would certainly lead back to our punitive approaches to U.S. diplomacy towards Cuba. On the other hand, consider that foreign diplomacy achieves a breakthrough under Raul’s Cuba. It could certainly hedge our influence in Latin America. According to Dr. DeShazo, “close bilateral relationships with Venezuela is a product of Fidel Castro-Hugo Chavez friendship and does not enjoy much popular support in Cuba-nor with Raul.” If true, perhaps having a U.S. - Cuba option can become an alternative to that relationship post Fidel Castro. Loosening or lifting the embargo could also be mutually beneficial. Cuba’s need and America’s surplus capability could be mutually beneficial - and eventually addictive to Cuba. Under these conditions, diplomacy has a better chance to flourish. **If negotiations break down** and a decision to continue the embargo is reached, **international support would be easier to garner**. Almost 21 years since the wall fell in Berlin, it is time to chip away at the diplomatic wall that still remains between U.S. and Cuba. This paper will further define our interests in Cuba and why President Obama should continue his quest for renewed diplomatic relations with Cuba. It will discuss potential risks associated with retaining the current 50-year diplomatic policy and give some broad suggestions regarding a new U.S. – Cuba foreign policy. Policy and National Interest Present U.S. policy towards Cuba is economic isolation imposed via embargo to coerce Cuba into establishing a representative government. While the basic policy remains unchanged, the same is not true about U.S. interests in Cuba. During the Cold War, stated U.S. interest was to contain Communism, the leading edge of which was Cuba. More than anything the U.S. wanted Castro’s demise but international support hinged on preventing the spread of communism. After 1989, communism was under siege and capitalism was on the rise. U.S. interests now shifted towards peace and regional stability. Of course, removing the Castro regime was still the preferred method, but without Soviet collusion Castro’s Cuba was no longer a credible threat to the U.S. Not surprisingly, international support quickly dwindled leaving the U.S. as the unilateral enforcer. In hindsight many argued it was the right time to loosen the embargo and seek better relations with Cuba. Instead, a renewed passion to topple Castro and establish democracy fractured any hopes to rekindle relations. In retrospect, Kennedy could not have foreseen a 50-year embargo that survives the Soviet Union’s demise but fails to remove Castro. The same cannot be said about the Obama Administration today. This section will analyze U.S. – Cuba policy, past opportunities and ultimate failure over the past 50 years. From 1959 to1964, beginning with President Eisenhower but shaped primarily by the Kennedy Administration, U.S. policy was to remove Fidel Castro and establish Democracy in Cuba.6 It can be argued that this policy resonates today but during the early period the U.S. actively pursued removal as the decisive action that would lead to Democracy in Cuba. Political and military efforts to remove Castro in 1961 were reinforced by the initial embargo implementation and tightening that was most effective. Between1965 and 1970, U.S. attempts to maintain a multilateral embargo failed and its effectiveness withered as western governments refused to acquiesce to U.S. - led sanctions. By the time the OAS officially lifted the embargo, Cuba had successfully diversified its trade portfolio and by 1974, 45% of Cuba’s exports came from western governments.7 The period 1965-1972, although officially endorsing the previous administration’s tough stance, largely ignored its neighbor while it dealt with the more pressing conflict in Viet Nam. Containment and a period of Presidential ambivalence towards Cuba allowed tensions to cool between nations. This coupled with a growing fatigue with the Viet Nam War resulted in a renewed engagement to normalize relations with Cuba. A policy of “rapprochement” or normalization began with the Nixon Administration and received promising traction under the Carter Administration in 1977. The rapprochement period, 1973 – 1980, was President Carter’s attempt to curtail communism in Africa and Latin America. By normalizing relations with Cuba, President Carter could leverage this good will to reverse Cuban presence in Ethiopia, Angola and Zaire. Several overt measures were taken to reduce embargo restrictions and in February, 1977 State Department spokesmen Fred Brown “publically acknowledged and accepted a Cuban proposal to begin bilateral talks on maritime boundaries and fishing rights.”8 In June, U.S. National Security Council decided to end the practice of blacklisting foreign ships that called on Cuban ports. Perhaps the most notable improvement that year was to allow foreign diplomats to occupy each other’s embassies. This allowed direct communication between countries; the previous practice had been to use Swiss and Czech proxies.9 Several incidents including the “Soviet Brigade” and the “Mariel Boatlift” in 1980 intensified this opposition and quickly derailed Carter’s initiatives in Congress. As President Reagan took office in 1980, U.S. – Cuba relations had already soured. The Reagan Administration would reinforce the weakened embargo and a return to a containment strategy under the auspices that Cuba was “promoting terrorism and subversion in virtually every Latin American country”. But strong Congressional opposition against normalizing relations took center stage during the 1980 presidential elections. Several incidents including the “Soviet Brigade” and the “Mariel Boatlift” in 1980 intensified this opposition and quickly derailed Carter’s initiatives in Congress. 10 The White House policy was to “disrupt and destabilize the island’s economy, terminate the Cuban-Soviet alliance, end Cuba’s internationalism, and finally reinsert Cuba within the capitalist politicaleconomic orbit.”11 President Reagan made every attempt to return to an “airtight” embargo but Cuba’s persistent trade with the west subverted the effort. In fact, British and Canadian companies could conduct trade in “America’s back garden without having to compete with U.S. companies.”12 Reagan did however, exact a toll on Cuba’s economy by preventing other nations from allowing Cuba to reschedule its debt: “a process of negotiating new loans to replace existing obligations, either by lengthening maturities, deferring of loan principal payment.”13 This action compelled Cuba to make its most overt concessions towards normalizing U.S. - Cuban relations. Castro removed troops from Africa and reclaimed 2,700 Cuban refugees that had departed to America during the 1980 Mariel Boatlift. Castro even allowed a U.S. Human Rights delegation to visit prisoners in Cuba. In return, the Reagan and Bush Administrations made no significant concessions to Cuba and status quo between countries remained. The last meaningful opportunity for change occurred after the fall of the Berlin Wall and particularly the window it presented the U.S. following the collapse in Soviet – Cuba relations. During the period 1990 – 1993, internal and economic turmoil following the Soviet Union’s break-up led to a drastic cut in Soviet subsidies and trade relations with Cuba. This action compelled Cuba to make its most overt concessions towards normalizing U.S. - Cuban relations. Castro removed troops from Africa and reclaimed 2,700 Cuban refugees that had departed to America during the 1980 Mariel Boatlift. Castro even allowed a U.S. Human Rights delegation to visit prisoners in Cuba. In return, the Reagan and Bush Administrations made no significant concessions to Cuba and status quo between countries remained. 14 This led to a 34% drop in Cuban economy forcing Castro to renew western trade options and relook his own draconian business and commercial practices. The first Bush Administration passed on this precious opportunity, ignoring Cuba’s overt concessions late in the previous administration and choosing instead to enact the 1992 Cuban Democracy Act reversing Carter’s amendment to allow third country U.S. companies from trading with Cuba.15 By the time President Clinton came to office, momentum had already shifted in Cuba’s favor. Cuba’s economy began to rise in 1994 reaching its apex in 1996 with a 41% increase thanks to foreign investments in tourism. The introduction of the HelmsBurton legislation in 1996 gained Congressional traction after the Cuban Air force shot down two, anti-Castro “Brothers in Rescue,” planes over Cuba. The Helms-Burton Act created unrealistic expectations for the Cuban government before U.S. would loosen restrictions with Cuba. A total of eight requirements had to be met and the most controversial of these included; a transitional government in place unlike the Castro regime; the dissolution of the Department of State; Cuba must hold free and fair elections and a controversial property law that allowed property owners that left Cuba as early as 1959, to make claims in U.S. Courts on that property. With Cuba’s economy on the rise, this new measure to tighten the noose failed terribly and only succeeded in further alienating both governments. The second Bush Administration did little to engage Cuba and after September 11, 2001, was completely engrossed in the War on Terror. U.S. policy towards Cuba has changed little in 50 years. Although the embargo continues to fail despite our best efforts to tighten it, our policy has remained steadfast and the U.S. is no closer to normalizing relations with Cuba. A History of Anger and Distrust After 50 years, deep-seated distrust and anger exists between the U.S. and Cuba. Perhaps an obvious assessment, but one that if ignored could undermine attempts to repair diplomatic relations between countries. Several diplomatic pitfalls developed over the years could hinder any attempt to reestablish relations. They could spell disaster and set an already tenuous relationship back decades. These triggers are subtle but recognizable over a long and tumultuous period in U.S. – Cuba relations. A historical account will help identify these political impasses and create favorable conditions for diplomatic success in future U.S. – Cuba relations. Experts argue over who’s started the dispute between nations: was it the Cuban Agrarian Reform Act in 1959 that nationalized agrarian land in Cuba to include U.S. owned lands? Could it have been Cuba’s decision to resume trade with the Soviet 9Union that led to a U.S. imposed embargo on Cuba in 1960? Perhaps the bigger issue was how diplomatic, economic and military efforts by both countries continued to aggravate already strained relations.16 In 1961, Cuban exiles supported by the Central Intelligence Agency failed to topple the Castro government. The Bay of Pigs fiasco sent Cuba a clear signal that the U.S. was not interested in negotiation. Castro answered immediately by allowing Soviets to position nuclear missiles in Cuba, threatening U.S. vital security and leading to the Cuban Missile Crises. These intentions have survived to the present undermining any attempt to pursue common interest and reduce tensions. The underlying fear that U.S. remains committed to toppling the Cuban government constitutes the first diplomatic pitfall in U.S. – Cuban relations. For this very reason, democratic reform will not succeed as a diplomatic bargaining tool with Cuba. Suspicions run deep among Cuban leaders and any inferences to government reform, albeit noble, will impede meaningful relations. Human rights advocacy, free trade and limited business opportunities in Cuba may be more plausible and could eventually encourage the long-term changes U.S. wants in Cuba. The embargo itself remains a **perpetual albatross** that continues to undermine any real diplomatic progress between nations. A series of coercive measures designed to topple the Castro regime began with U.S. – led efforts to expel Cuba from the Organization of American States (OAS) in January 1962 followed by trade prohibitions on imports and exports to Cuba by the U.S. Treasury’s Office of Foreign Assets Control (OFAC). 17 This was achieved by leveraging an existing 1954 OAS Caracas Resolution designed to prevent trade with communist countries called Trading with the Enemy.18 After bilateral sanctions are established, U.S. pursued broader international support by 10enacting the October 1962 Battle Act prohibiting U.S. assistance to any country that traded with Cuba. An early attempt to persuade the North American Treaty Organization (NATO) nations to comply with the embargo yielded limited success.19 However, a new perceived security threat brought on by the Cuban Missile Crises in late 1962 gave U.S. the leverage it needed in February 1964 to convince NATO nations to effectively cease trade with Cuba. In July 1964, OAS followed NATO’s lead; U.S. had succeeded in isolating Cuba from its western traders.20 Tightening the noose placed extraordinary economic pressure on Cuba considering U.S. multilateral efforts reduced western trade by 73% in 1964. Cuba was obliged to subsidize this deficit with the Soviet Union and China between1961 – 1973. This trend continued by enticing Latin American and other western countries like Canada and England in the 1980s and following the Soviet fall in the 1990s.21Commensurately, Presidential administrations have loosened and tightened the embargo repeatedly as the climate between nations improved or deteriorated. The Cuban Defense Act in 1992 and the Helms Burton Act in 1996 tightened embargo restrictions signaling continued U.S. intentions to remove the Castro regime. But the U.S. - led embargo played right into Castro’s hand. Castro accused the U.S. calling it “another economic aggression” and stating that Cubans would have to undergo “long years of sacrifice.”22 By demonizing U.S. policy, he was able to galvanize Cuban support during the toughest times. The embargo helped create the American enemy, removing any popular support for rebellion and elevating Castro’s struggle to a legitimate Cuban struggle.11Castro was also complicit in the failure to mend U.S. – Cuba relations. Hiscontinued attempts to export communism began in Africa with a total 55,000 troops in Angola and Ethiopia by 1978. He focused efforts closer to Latin America by supporting Puerto Rican independence movement in 1975, the Sandinistas overthrow in Nicaragua in 1979 and the Farabundo Marti National Liberation (FMLN) in El Salvador. Cuba’s support to Columbia’s M19 (Columbian Election Day April 19, 1970) guerilla movement labeled Cuba a “state sponsor of terrorism” in 1982.23 Castro’s expansion efforts fueled U.S. security paranoia and prevented several overt efforts by the Carter Administration to improve relations with Cuba. In April 1980, an incident at the U.S. Mission in Havana led 120,000 Cubans to depart Mariel Port by boat to the U.S.24 The incident better known as the “Mariel Boatlift” became the tipping point that inhibited further relations with Cuba. Despite the growing tensions between the U.S. and Cuba, trade between the west and Cuba increased. NATO compliance with U.S. - brokered trade restrictions broke down after 1966 in particular due to British and Canadian opposition. U.S. efforts to use the OAS embargo to influence the United Nations also failed. In 1974, Latin American leaders pushed to end the OAS embargo. In 1975 the OAS lifted the embargo with Cuba and the embargo returned to a bilateral embargo now condemnedby most western countries.25 In 1982, Cuba’s failing economy led Castro to pursue western trade with a renewed vigor. By “1987, more than 370 firms from twenty-three European, Latin American, and Asian countries participated in Cuba’s largest ever annual trade fair.”26 Castro’s interest in improving U.S. - Cuba relations was perhaps the greatest from 1982-1988. Castro made statements in 1982 to resume talks with the U.S.; he took back more than 1000 Mariel Boatlift criminals that came to the U.S. in 1987 and pulled troops out of Angola in 1988 to mention a few. These rare moments and apparent seams in Castro’s armor were left unanswered by the Reagan and Bush Administrations. Instead renewed efforts to continue ratcheting a now largely ineffective bilateral embargo served only to increase animosity between both countries. It is difficult to quantify, but essential to note, that U.S. action over the years seems to support a hatred for Fidel Castro that interferes with any attempt to established diplomatic relations with Cuba. If true, to neglect this assumption could undermine any efforts to reverse our seemingly punitive approach. Perhaps it can be traced to his support for a Soviet-style communism. After all, few things in 1960 America were feared and despised more than communism. Any country affiliated with the communist movement became an affront to the American way of life. Furthermore, Americans shed blood in Cuba during the 1898 Spanish American War leading to Cuban Independence in 1902.27 Fidel Castro became evil’s face in Cuba and any attempt to partner with Castro seemed equally tainted. Fast forwarding to the present, with communism no longer a threat, perhaps it’s time to let the anger fade and deal with Cuba for its’ diplomatic merit not past indiscretions. The question remains whether clear objectiveness leads U.S. diplomatic efforts with Cuba? It is important to note that what’s at stake here is U.S. national interests and not the legacy of Fidel Castro. Another important pitfall is to exploit democracy as a precondition for diplomacy and **economic engagement** in Cuba. If democracy is virtuous, then why must we exploit it? It casts a negative shadow on a positive change in government. There is a common perception that U.S. policy with regards to security and stability can only exist under the precondition of a “Democratic Cuba”. It has prevented any real progress in U.S. – Cuba relations because of well placed fears that we mean to subvert the Cuban government. A popular Cuban American lobby group, The Cuban American National Foundation summarizes traditional U.S. beliefs towards Cuba. They suggest, “U.S. – Cuba policy should focus on (1) advancing U.S. interests and security in the region and (2) empowering Cuban people in their quest for democracy and prosperity…that these are “intertwined and one cannot be individually accomplished without the other.”28 The recommendation then focuses largely on steps to pursue a democratic Cuba. To separate security and stability from democratic pursuits in Cuba could benefit both causes. Focusing on better diplomatic relations could further democracy as a byproduct of increased exposure to open markets, businesses and globalization. China is a good example. The U.S. has diffused tensions with China by exposing them to open markets. Although they continue to embrace communism, their version of communism has been somewhat diluted as they modified their business practices, trade and other aspects to compete in the global marketplace. If you take into account that Cuba’s Growth National Product (GDP) decreased by 4% since 2006 while their debt grew by 16% to almost $20B in 2008, Cuba certainly has incentive to do the same.29 By imposing democracy we jeopardize diplomatic avenues to our principal security and stability pursuits. To assuage the Cuban America position on this issue may be simpler today than 10 years ago. Today’s younger Cuban-American generation is more amenable to closer relations with Cuba. The anger carried by their immigrant forefathers14after 50 years may be passing and perhaps the time is right to leverage this new Cuban American generation to open dialogue with Cuba without the democratic preconditions tied to negotiations. As we pursue diplomatic relations with Cuba we should not expect full disclosure, immediate results and a Cuban government anxious to please the U.S. We should expect a cautious and limited first engagement that appears noticeably weighted in U.S. effort. Let us assume the U.S. makes significant diplomatic and economic concessions but Cuba is less willing to provide some reciprocal offering. U.S. policy could conclude that Cuba has no genuine desire to consummate new diplomatic relations and diplomacy could fail. It is imperative to understand that the U.S. has done most of the “taking” and hence will, at least for the near future, do most of the “giving”. A steady, patient and continued engagement is needed until Cuba has the confidence to commit to further diplomatic relations. Current U.S.-Cuba Policy Analysis Understanding the deep-seated animosity and distrust that continues to fuel U.S. - Cuba tensions will aid us in properly analyzing the feasibility, acceptability and suitability (FAS) of current and future U.S. policy with Cuba. Identifying FAS applications to diplomacy, information, military, economic, finance, intelligence and law enforcement (DIME-FIL) will highlight weaknesses in current U.S. – Cuba relations that can be modified for future improvement. The logical question with regards to current U.S. – Cuba policy is whether it’s feasible to continue the current policy. At least for the foreseeable future, the answer is yes. It equates to doing nothing diplomatically, militarily and economically. Perhaps this 15option is appealing given a robust domestic agenda and U.S. involvement in two wars. According to Professor Schwab and other experts however, the U.S. has lost the information campaign targeted at the Cuban people. It has only, “buttressed Fidel’s popularity in Cuba and elsewhere, which eviscerates the very purposes the embargo was set up for.”30 It’s like the classic biblical story of David triumphing over Goliath – the bigger the oppressor the greater the victory. True or not, Fidel has made the case successfully to the Cuban people. While it’s feasible for the U.S. to pursue the current course there is no evidence it will succeed. How acceptable is it to U.S. foreign policy? There are three elements of national power that highlight our current policy: diplomacy, economy and law enforcement. It is subjective to evaluate acceptability strictly in terms of current national power invested and subsequent pay offs in foreign policy. U.S. needs international cooperation to achieve the coercive effects that only complete economic strangulation can accomplish. This is tough to do and North Korea and Iran bear this true. If we look at it from a broader international and economic perspective we can begin to see why it’s not acceptable. Take a UN General Assembly vote renouncing the U.S.-led embargo on Cuba for instance; since1992 there has been overwhelming vote to end the embargo.31 In essence, it has garnered sympathy for Castro and encouraged western nations like Canada and Spain to continue open relations with Cuba. Even if the embargo could work, U.S. diplomacy has failed to yield the international tourniquet needed to bring change in Cuba. Applying economic force without first garnering the necessary diplomatic support failed to achieve intended changes succeeding instead in hurting the Cuban people it hoped to protect. Whether or not an embargo can work in Cuba is suspect but succeeding without international support is impossible. Since the embargo hinges on a larger multinational participation, international and not just U.S. acceptability is necessary to achieve U.S. ends in Cuba. Several embargo refinements over the years like the Libertad Act have further tightened restrictions on Cuba. These restrictions have placed a heavy burden on the Department of Homeland Security (DHS), and the Customs and Border Protection (CBP) particularly in Miami. A 2007 GAO report highlights these burdens and how they impede other more important Law Enforcement activities in defense of the homeland.32 GAO findings suggest there’s a real need to balance U.S. paranoia for “everything Cuba.” This rebalancing purports an unacceptable cost-benefit to the current law enforcement aspect of the embargo. It diminishes our greater need to defend against terrorist, criminals and other real threats to our national security. In essence, our efforts to impose embargo restrictions are unacceptable tradeoffs for homeland security. In the final analysis, U.S. – Cuba policy is not sustainable because it has failed to meet desired national ends: Cuban democracy and human rights. Prior to 1989, the U.S. could make the argument that the embargo contained communism and generally marginalized the Castro government. It failed however, to depose Fidel Castro and democratize the Cuban government. A post Cold War Cuba no longer poses a threat to the U.S. - communism is contained and Cuba is still under embargo. Despite a 50-year failure to affect change in Castro’s government, our policy with regards to Cuba remains unchanged. We have foregone diplomatic engagement and chosen coercive economic power as our only political tool. Does Cuba Pose A Security Threat to the U.S.? Let’s begin by asking this question: can we afford to escort commerce through Caribbean waters from Cuban pirates? This sounds as farfetched as an attack from an Afghan-based Al-Qaida using commercial airliners to destroy the World Trade Center and the Pentagon. This scenario while unexpected is completely contrary to our policy objectives in Cuba. The greater possibility that “something” unfavorable happens in Cuba that threatens U.S. national interests is certainly more relevant. Although Cuba poses no traditional threats to the U.S., geographically, their 90-mile proximity should concern us. Our proximity to Cuba assures U.S. involvement, be it voluntary or involuntary, in a major crisis. Consider a disease outbreak that begins in Cuba over a break down in hygiene, government pollution or other misfortune attributable to economic strife. The disease has no boundaries and quickly reaches the Florida shores via travelling Cuban American citizens. This scenario could be mitigated or even preventable under the auspices of better relations. Aside from the obvious medical benefits a partnership provides, established communications with Cuba would likely prevent an uncontrolled spread in the U.S. There are definite advantages to having healthy regional partnerships to deal with regional problems. While economic pressure has failed to bring about government change, it could trigger a government collapse. If Cuba becomes a “failing” or “failed state” we could see a huge refugee flood into the U.S., increased crime and drug trafficking across U.S. borders, and renewed security and stability issue in the region. In 1980, 120,000 Cuban refugees fled Mariel and 20,000 more in 1994 after Cuba declared an open immigration policy.33 From 2004 – 2007, 131,000 Cubans have made residence in the U.S. Almost 38,000 settled in Florida alone in 2006. Although it’s mere speculation to presume Cuba will fail, if it did, there is no question where Cubans would seek refuge. A failed state could eventually draw U.S. involvement into nation building in Cuba taking a greater toll on our national resources. This scenario, while unexpected, is completely contrary to our policy objectives in Cuba. Current U.S. policy is no longer a sustainable option to achieving our national interests in Cuba. Until realignment can bring national policy back in line with national interests, conditions will not exist for real change in U.S. – Cuba relations. Proposed U.S.-Cuba Policy Analysis If today marks President Obama’s “new strategy” towards Cuba we must begin with U.S. National interests in the broader Latin American context. Over the past 50 years our approach has been germane to Cuba and not the larger Latin American construct. In so doing we have isolated Cuba from Latin America for coercive reasons yes, but also for the very democratic principles we hoped Cuba would follow. The State Department’s Bureau of Western Hemisphere Affairs (covers Canada and Cuba) has set the following goals for the region: “Economic partners that are democratic, stable, and prosperous; Friendly neighbors that help secure our region against terrorism and illegal drugs; Nations that work together in the world to advance shared political and economic values.”34 To simplify these goals, let us just say stability, economic prosperity and democracy. Using these as a benchmark, I propose our new diplomatic strategy towards Cuba must be similar - achieve economic stability, security and a representative government as the “end state” goal and not the prerequisite for engagement. President Obama can implement this policy by first building American and Congressional support for engagement. He should establish a formal infrastructure that communicates to Cuba and the International Community at large that we’re serious about diplomatic engagement with Cuba. Finally, we must loosen embargo restrictions and expose Cubans to U.S. open markets, business opportunities and 21st Century living. This combination will improve relations with Cuba by regaining their trust, improving their living conditions and exposing them to the democratic enticements we hope they will emulate. Achieving Congressional approval will be difficult although not impossible in the present economic recession. The economic benefits associated with new business opportunities in Cuba can encourage skeptics in Congress to mobilize. As a counterargument to a continued embargo, the President can point to the dangers associated with failed states like Somalia inadvertently caused by the very environment sanctions create. A strong communication strategy to gain American support coupled with a softening Cuban American stance, shrouded in economic opportunity, could encourage Congressional dialogue and resolution. President Obama can succeed if he sets realistic goals and expresses these to the American public before the media or his opposition defines these. We’ve established that coercive means have failed to achieve democracy and economic stability in Cuba. I’m suggesting there is another mutually beneficial alternative. Using China as an example, their exposure and need to compete in free global markets broadened their horizons and shifted their hard line communist approach to international diplomacy. This was a feat that coercive diplomacy has not accomplished in Cuba. Yet we still have civil disagreements with China on human rights issues, Taiwan’s right to independence and other contentious issues without resorting to coercive measures. Why should Cuba receive different treatment? The confusion lies with our tendency to impose democracy as a precondition for diplomatic relations. How can Cuba subscribe to small business practices, a free economy building block, if business opportunities are not available? Diplomatic engagement and economic encouragement has a better chance. Cuba’s economic condition incentivizes their willingness to begin diplomatic negotiations. The U.S. should begin by focusing efforts to establish diplomatic relations through incentives rather than coercion. We must also set the democratic precondition aside to pursue when the relationship matures and trust is reestablished. Exposing them to new opportunities will eventually, through their own discovery and U.S. shepherding, lead them to a more representative government. If we accept that reestablishing relations with Cuba is the first real step to a democratic end-state then the first action must be to appoint an Ambassador to Cuba. This diplomatic gesture signals that U.S. is serious about foreign relations. The Ambassador’s first actions must include setting the conditions with Cuba to allow a loosening of embargo restrictions. President Obama, in the spirit of multilateralism, should pursue international solidarity since some countries enjoying exclusive trade with Cuba would certainly protest the immediate competition. Choosing a time-phased removal would protect U.S. assets and interests in the remote possibility that Cuba fails to comply with the agreed bi-national or international terms. It might also sooth domestic and partisan anxiety regarding open trade with Cuba. President Obama must accomplish this early in his first term to allow time to reap success or mitigate failure before the next elections. The U.S. cannot afford to miss another opportunity to normalize relations with Cuba. A Cuba without Fidel is an opportunity – whether it is Raul or his replacement in 2013. The U.S. must lay the foundation today for renewed U.S. Cuba relations. Delaying could also signal the contrary to Raul Castro suspiciously awaiting the true purpose of recent U.S. concessions. While a long term goal may be to influence change in government, it cannot be the basis for initial success and continued diplomacy. With diplomatic patience and a prosperous Cuba, we have reason to believe, like China and Russia that capitalism will prevail over communism. But new politicians and a younger generation of Americans who measure success between terms and administrations will not understand if results aren’t immediate or commensurate to U.S. efforts. Instead, the strategy pursued must occur with a measured diplomatic optimism that insures immediate setbacks don’t derail the restoration of trust that must occur before complete reciprocation can be expected. Conclusion Today, 20 years have passed since the fall of the Berlin Wall – it’s time to chip away at the diplomatic wall that still remains between U.S. and Cuba. As we seek a new foreign policy with Cuba it is imperative that we take into consideration that distrust will characterize negotiations with the Cuban government. On the other hand, consider that loosening or lifting the embargo could also be mutually beneficial. Cuba’s need and America’s surplus capability to provide goods and services could be profitable and eventually addictive to Cuba. Under these conditions, diplomacy has a better chance to flourish. If the Cuban model succeeds President Obama will be seen as a true leader for multilateralism. Success in Cuba could **afford the international momentum and credibility to solve other seemingly “wicked problems” like the Middle East and Kashmir**. President Obama could leverage this international reputation with other rogue nations like Iran and North Korea who might associate their plight with Cuba.35 The U.S. could begin to lead again and reverse its perceived decline in the greater global order bringing true peace for years to come.

#### That conflict model bolsters Obama’s credibility and convinces other countries to negotiate with the United States

Hinderdael, 11– M.A. candidate at SAIS Bologna Center (Klaas, “Breaking the Logjam: Obama's Cuba Policy and a Guideline for Improved Leadership”, <http://bcjournal.org/volume-14/breaking-the-logjam.html?printerFriendly=true>)//NG

Conclusion

The two countries’ histories have long been intertwined, particularly after the Monroe Doctrine of 1823 gave rise to the American belief that it would become the hemisphere’s protector. Until the immediate aftermath of Fidel Castro’s revolution, Cuba provided a testing ground for the promotion of American ideals, social beliefs, and foreign policies.

In the context of Raúl shifting course in Cuba, the Obama administration has the opportunity to highlight the benefits of both the use of soft power and a foreign policy of engagement. As evidence mounts that the United States is ready to engage countries that enact domestic reforms, its legitimacy and influence will grow. Perhaps future political leaders, in Iran or North Korea for example, will be more willing to make concessions knowing that the United States will return in kind.

The United States should not wait for extensive democratization before further engaging Cuba, however. One legacy of the Cold War is that Communism has succeeded only where it grew out of its own, often nationalistic, revolutions. As it has with China and Vietnam, the United States should look closely at the high payoffs stemming from engagement. By improving relations, America can enhance its own influence on the island’s political structure and human rights policies.

At home, with the trade deficit and national debt rising, the economic costs of the embargo are amplified. Recent studies estimate that the US economy foregoes up to $4.84 billion a year and the Cuban economy up to $685 million a year.50While US-Cuban economic interests align, political considerations inside America have shifted, as “commerce seems to be trumping anti-Communism and Florida ideologues.”51 Clearly, public opinion also favors a new Cuba policy, with 65 percent of Americans now ready for a shift in the country’s approach to its neighboring island.52

At this particular moment in the history of US-Cuban relations, there is tremendous promise for a breakthrough in relations. In a post-Cold War world, Cuba no longer presents a security threat to the united States, but instead provides it with economic potential. American leaders cannot forget the fact that an economic embargo, combined with diplomatic isolation, has failed to bring democracy to Cuba for over 50 years.

American policymakers should see Cuba as an opportunity to reap the political, economic, and strategic rewards of shifting its own policies toward engagement. By ending the economic embargo and normalizing diplomatic relations with the island, President Obama would indicate that he is truly willing to extend his hand once America’s traditional adversaries unclench their fists.

#### Third, the plan sends a clear signal of cooperation to Latin America, creating new partnerships and bolstering relations

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FOR most of our history, the United States assumed that its security was inextricably linked to a partnership with Latin America. This legacy dates from the Monroe Doctrine, articulated in 1823, through the Rio pact, the postwar treaty that pledged the United States to come to the defense of its allies in Central and South America.¶ Yet for a half-century, our policies toward our southern neighbors have alternated between intervention and neglect, inappropriate meddling and missed opportunities. The death this week of President Hugo Chávez of Venezuela — who along with Fidel Castro of Cuba was perhaps the most vociferous critic of the United States among the political leaders of the Western Hemisphere in recent decades — offers an opportunity to restore bonds with potential allies who share the American goal of prosperity.¶ Throughout his career, the autocratic Mr. Chávez used our embargo as a wedge with which to antagonize the United States and alienate its supporters. His fuel helped prop up the rule of Mr. Castro and his brother Raúl, Cuba’s current president. The embargo no longer serves any useful purpose (if it ever did at all); President Obama should end it, though it would mean overcoming powerful opposition from Cuban-American lawmakers in Congress.¶ An **end to the Cuba embargo would send a powerful signal to all of Latin America** that the United States wants a new, warmer relationship with democratic forces seeking social change throughout the Americas.¶ I joined the State Department as a Foreign Service officer in the 1950s and chose to serve in Latin America in the 1960s. I was inspired by President John F. Kennedy’s creative response to the revolutionary fervor then sweeping Latin America. The 1959 Cuban revolution, led by the charismatic Fidel Castro, had inspired revolts against the cruel dictatorships and corrupt pseudodemocracies that had dominated the region since the end of Spanish and Portuguese rule in the 19th century.¶ Kennedy had a charisma of his own, and it captured the imaginations of leaders who wanted democratic change, not violent revolution. Kennedy reacted to the threat of continental insurrection by creating the Alliance for Progress, a kind of Marshall Plan for the hemisphere that was calculated to achieve the same kind of results that saved Western Europe from Communism. He pledged billions of dollars to this effort. In hindsight, it may have been overly ambitious, even naïve, but Kennedy’s focus on Latin America rekindled the promise of the Good Neighbor Policy of Franklin D. Roosevelt and transformed the whole concept of inter-American relations.¶ Tragically, after Kennedy’s assassination in 1963, the ideal of the Alliance for Progress crumbled and “la noche mas larga” — “the longest night” — began for the proponents of Latin American democracy. Military regimes flourished, democratic governments withered, moderate political and civil leaders were labeled Communists, rights of free speech and assembly were curtailed and human dignity crushed, largely because the United States abandoned all standards save that of anti-Communism.¶ During my Foreign Service career, I did what I could to oppose policies that supported dictators and closed off democratic alternatives. In 1981, as the ambassador to El Salvador, I refused a demand by the secretary of state, Alexander M. Haig Jr., that I use official channels to cover up the Salvadoran military’s responsibility for the murders of four American churchwomen. I was fired and forced out of the Foreign Service.¶ The Reagan administration, under the illusion that Cuba was the power driving the Salvadoran revolution, turned its policy over to the Pentagon and C.I.A., with predictable results. During the 1980s the United States helped expand the Salvadoran military, which was dominated by uniformed assassins. We armed them, trained them and covered up their crimes.¶ After our counterrevolutionary efforts failed to end the Salvadoran conflict, the Defense Department asked its research institute, the RAND Corporation, what had gone wrong. RAND analysts found that United States policy makers had refused to accept the obvious truth that the insurgents were rebelling against social injustice and state terror. As a result, “we pursued a policy unsettling to ourselves, for ends humiliating to the Salvadorans and at a cost disproportionate to any conventional conception of the national interest.”¶ Over the subsequent quarter-century, a series of profound political, social and economic changes have undermined the traditional power bases in Latin America and, with them, longstanding regional institutions like the Organization of American States. The organization, which is headquartered in Washington and which excluded Cuba in 1962, was seen as irrelevant by Mr. Chávez. He promoted the creation of the Community of Latin American and Caribbean States — which excludes the United States and Canada — as an alternative.¶ At a regional meeting that included Cuba and excluded the United States, Mr. Chávez said that “the most positive thing for the independence of our continent is that we meet alone without the hegemony of empire.”¶ Mr. Chávez was masterful at manipulating America’s antagonism toward Fidel Castro as a rhetorical stick with which to attack the United States as an imperialist aggressor, an enemy of progressive change, interested mainly in treating Latin America as a vassal continent, a source of cheap commodities and labor.¶ Like its predecessors, the Obama administration has given few signs that it has grasped the magnitude of these changes or cares about their consequences. After President Obama took office in 2009, Latin America’s leading statesman at the time, Luiz Inácio Lula da Silva, then the president of Brazil, urged Mr. Obama to normalize relations with Cuba.¶ Lula, as he is universally known, correctly identified our Cuba policy as the chief stumbling block to renewed ties with Latin America, as it had been since the very early years of the Castro regime.¶ After the failure of the 1961 Bay of Pigs invasion, Washington set out to accomplish by stealth and economic strangulation what it had failed to do by frontal attack. But the clumsy mix of covert action and porous boycott succeeded primarily in bringing shame on the United States and turning Mr. Castro into a folk hero.¶ And even now, despite the relaxing of travel restrictions and Raúl Castro’s announcement that he will retire in 2018, the implacable hatred of many within the Cuban exile community continues. The fact that two of the three Cuban-American members of the Senate — Marco Rubio of Florida and Ted Cruz of Texas — are rising stars in the Republican Party complicates further the potential for a recalibration of Cuban-American relations. (The third member, Senator Robert Menendez, Democrat of New Jersey, is the new chairman of the Senate Foreign Relations Committee, but his power has been weakened by a continuing ethics controversy.)¶ Are there any other examples in the history of diplomacy where the leaders of a small, weak nation can prevent a great power from acting in its own best interest merely by staying alive?¶ The re-election of President Obama, and the death of Mr. Chávez, give America a chance to reassess the irrational hold on our imaginations that Fidel Castro has exerted for five decades. The president and his new secretary of state, John Kerry, should quietly reach out to Latin American leaders like President Juan Manuel Santos of Colombia and José Miguel Insulza, secretary general of the Organization of American States. The message should be simple: The president is prepared to show some flexibility on Cuba and asks your help.¶ Such a simple request could transform the Cuban issue from a bilateral problem into a multilateral challenge. It would then be up to Latin Americans to devise a policy that would help Cuba achieve a sufficient measure of democratic change to justify its reintegration into a hemisphere composed entirely of elected governments.¶ If, however, our present policy paralysis continues, we will soon see the emergence of two rival camps, the United States versus Latin America. While Washington would continue to enjoy friendly relations with individual countries like Brazil, Mexico and Colombia, the vision of Roosevelt and Kennedy of a hemisphere of partners cooperating in matters of common concern would be reduced to a historical footnote.

#### Cuba is the *critical litmus test* for broader cooperation

**Perez 10** ­– David has a JD from Yale Law. (“America's Cuba Policy: The Way Forward: A Policy Recommendation for the U.S. State Department” 13 Harv. Latino L. Rev. 187, Spring, lexis)

Anti-Americanism has become the political chant de jour for leaders seeking long-term as well as short-term gains in Latin American elections. In Venezuela, the anti-American rhetoric spewed by Hugo Chavez masks his otherwise autocratic tendencies, while countries like Bolivia and Ecuador tilt further away from Washington, both rhetorically and substantively. The former expelled the U.S. Ambassador in October 2008, and the latter has refused to renew Washington's lease on an airbase traditionally used for counter-narcotics missions. The systemic neglect for eight years during the Bush Administration meant that political capital was never seriously spent dealing with issues affecting the region. Because of this, President Bush was unable to get much headway with his proposal to reform immigration, and his free trade agreement with Colombia encountered significant opposition in Congress. Recent examples of U.S. unilateralism, disregard for international law and norms, and a growing financial crisis, have all been seized by a new generation of populist Latin American leaders who stoke anti-American sentiment. The region, however, is absolutely critical to our national interest and security. Over thirty percent of our oil comes from Latin America - more than the U.S. imports from the Middle East. Additionally, over half of the foreign-born population in the United States is Latin American, meaning that a significant portion of American society is intrinsically tied to the region. n1 These immigrants, as well as their sons and daughters, have already begun to take their place amongst America's social, cultural, and political elite. Just south of America's borders, a deepening polarization is spreading throughout the entire region. In the last few years ideological allies in Bolivia, Ecuador, and Venezuela have written and approved new constitutions that have consolidated the power of the executive, while extending - or in Venezuela's case eliminating - presidential term limits. In Venezuela the polarization has been drawn along economic lines, whereby Chavez's base of support continues to be poor Venezuelans. In Bolivia the polarization has been drawn along racial lines: the preamble to the new Bolivian constitution, approved in January 2009, makes reference to the "disastrous colonial times," a moment in history that Bolivians of Andean-descent particularly lament. Those regions in Bolivia with the most people of European or mixed descent have consistently voted for increased provincial autonomy and against the constitutional changes proposed by President Morales. Perhaps due to its sweeping changes, the new Constitution was rejected by four of Bolivia's nine provinces. n2 Like Bolivia, Latin America is still searching for its identity. [\*191] Traditionally the U.S. has projected its influence by using varying combinations of hard and soft power. It has been a long time since the United States last sponsored or supported military action in Latin America, and although highly context-dependent, it is very likely that Latin American citizens and their governments would view any overt display of American hard power in the region negatively. n3 One can only imagine the fodder an American military excursion into Latin America would provide for a leader like Hugo Chavez of Venezuela, or Evo Morales of Bolivia. Soft power, on the other hand, can win over people and governments without resorting to coercion, but is limited by other factors. The key to soft power is not simply a strong military, though having one helps, but rather an enduring sense of legitimacy that can then be projected across the globe to advance particular policies. The key to this legitimacy is a good image and a reputation as a responsible actor on the global and regional stage. A good reputation and image can go a long way toward generating goodwill, which ultimately will help the U.S. when it tries to sell unpopular ideas and reforms in the region. n4 In order to effectively employ soft power in Latin America, the U.S. must repair its image by going on a diplomatic offensive and reminding, not just Latin America's leaders, but also the Latin American people, of the important relationship between the U.S. and Latin America. Many of the problems facing Latin America today cannot be addressed in the absence of U.S. leadership and cooperation. Working with other nations to address these challenges is the best way to shore up legitimacy, earn respect, and repair America's image. Although this proposal focuses heavily on Cuba, every country in Latin America is a potential friend. Washington will have to not only strengthen its existing relationships in the region, but also win over new allies, who look to us for "ideas and solutions, not lectures." n5 When analyzing ecosystems, environmental scientists seek out "keystone species." These are organisms that, despite their small size, function as lynchpins for, or barometers of, the entire system's stability. Cuba, despite its size and isolation, is a keystone nation in Latin America, having disproportionately dominated Washington's policy toward the region for decades. n6 As a result of its continuing tensions with Havana, America's reputation [\*192] in the region has suffered, as has its ability to deal with other countries. n7 For fifty years, Latin American governments that hoped to endear themselves to the U.S. had to pass the Cuba "litmus test." But now the tables have turned, and the Obama Administration, if it wants to repair America's image in the region, will have to pass a Cuba litmus test of its own. n8 In short, America must once again be admired if we are going to expect other countries to follow our example. To that end, warming relations with Cuba would have a reverberating effect throughout Latin America, and would go a long way toward creating goodwill.

#### Improving the effectiveness of global coop key to solve warming

Slaughter‘11

(Anne-Marie, Bert G. Kerstetter '66 university professor of politics and international affairs at Princeton University, “Problems Will Be Global -- And Solutions Will Be, Too”, Foreign Policy, Sept/Oct, Issue 188, Ebsco)

A more multilateral world is just the beginning Before considering the world in 2025,14 years from now, it is worth remembering the world 14 years ago, in 1997. Back then, the United States was the sole superpower, its immensity and dominance of the international system so evident as to trigger the resentful label of "hyperpower" from the French foreign minister. The American economy was expanding fast enough to leave the country a healthy and growing surplus by the end of Bill Clinton's presidency three years later. The European Union, then still only four years old, had just 15 members; the euro did not exist. The wars dominating the headlines were in Europe: Bosnia, Croatia, and, soon, Kosovo. The term BRICs -- the Goldman Sachs label attached to the fast-growing emerging markets of Brazil, Russia, India, and China -- had not yet been invented. The Internet was booming, but social media did not exist. You get the point: A lot can change in 14 years, and rarely in ways foreseen. In the spirit of proper humility, then, here's my take on what the landscape of global diplomacy will look like a decade and a half from now: For starters, the world will be much more multilateral. By 2025 the U.N. Security Council will have expanded from the present 15 members to between 25 and 30 and will include, either as de jure or de facto permanent members, Brazil, India, Japan, South Africa, either Egypt or Nigeria, and either Indonesia or Turkey. At the same time, regional organizations on every continent -- the African Union, the Association of Southeast Asian Nations, some version of the Organization of American States -- will be much stronger. Each will follow its own version of economic and political integration, inspired by the European Union, and many will include representation from smaller subregional organizations. In the Middle East, Israel, Palestine, Jordan, Syria, and Turkey could provide the core of a new Middle East free trade area; alternatively the European Union could be interlocked with an emerging Mediterranean Union. Driving this massive multilateralization is the increasingly global and regional nature of our problems, combined with an expanding number of countries splitting off from existing states. National governments will remain essential for many purposes, but managing bilateral relations and engaging in successful global negotiations with nearly 200 states will become increasingly unwieldy. So we'll negotiate territorial disputes in the South China Sea in a regional framework and deal with crises in Ivory Coast or Guinea through the African Union or even smaller subregional forums. At the global level, the speed and flexibility necessary to resolve crises require smaller groups like the G-20, while long-term legitimacy and durability still require the representation of all countries affected by a particular issue through large standing organizations. As for individual countries, the states that will be the strongest in 2025 will be those that have figured out how to do more with less. They will be those governments that have successfully embraced radical sustainability -- maintaining vibrant economies through largely renewable energy and creative reuse of just about everything. The leader will be Japan, a great civilization that has for centuries pioneered spectacularly beautiful ways of appreciating and coexisting with nature. As China's youth seek more of everything, Japan's are prepared to embrace a far more sustainable path. Scandinavia, Germany, New Zealand, and possibly South Korea will also be strong; many emerging or even less developed economies have real potential, if they can tap into their indigenous habits of conservation. Embracing sustainable growth will challenge the United States; its national renewal will depend on connecting its traditions of innovation, decentralization, and liberty with a narrative of protecting America's natural bounty. Think America the Beautiful more than the Star-Spangled Banner. But the most dramatic changes between 2011 and 2025 won't take place at the level of statecraft and grand strategy; they are likely to happen as new technologies continue to transform businesses, civic organizations of all kinds, universities, foundations, and churches -- now able to self-organize as never before around issues they care about. The American social revolution that Alexis de Tocqueville observed in the early 19th century, of citizens joining groups of every conceivable kind, is about to go global, forever changing the relationship between citizens and their governments, and governments with each other. The Arab revolutions are but the first taste of this larger change. These predictions may appear rosy. In fact, the enormous changes on the horizon will require major crises, even cataclysm, before they can materialize. It took World War I to generate the political will and circumstances necessary to create the League of Nations; it took World War II to create the United Nations; it took the worst economic crisis since the 1930s to force the expansion of the G-8 into the G-20. Just imagine what it will take to break the decades-old logjam of Security Council reform. And creating and changing multilateral organizations is child's play next to the profound changes in public and private behavior required to move away from the more-is-better economic model to one which accepts that our resources are finite on a planetary scale. Yet the sources of potential crises and disasters of a magnitude sufficient to force systemic change are all around us: Climate change is driving countries closer to the extremes of desert and jungle, droughts and floods, while a global pandemic or a nuclear terrorist attack would have a similar impact. This is not Malthusian gloom, however. As Robert Wright argues in Nonzero: The Logic of Human Destiny, catastrophe is terrible for individual human beings but beneficial for humanity as a whole. As the full consequences of genuinely global interconnectedness continue to make themselves felt, the world of both states and the societies they represent will have no choice but to adapt.

#### It’s real and is anthropogenic---reject negative evidence

**Prothero 12** [Donald R. Prothero, Professor of Geology at Occidental College and Lecturer in Geobiology at the California Institute of Technology, 3-1-2012, "How We Know Global Warming is Real and Human Caused," Skeptic, 17.2, EBSCO]

How do we know that global warming is real and primarily human caused? There are numerous lines of evidence that converge toward this conclusion. 1. Carbon Dioxide Increase Carbon dioxide in our atmosphere has increased at an unprecedented rate in the past 200 years. Not one data set collected over a long enough span of time shows otherwise. Mann et al. (1999) compiled the past 900 years' worth of temperature data from tree rings, ice cores, corals, and direct measurements in the past few centuries, and the sudden increase of temperature of the past century stands out like a sore thumb. This famous graph is now known as the "hockey stick" because it is long and straight through most of its length, then bends sharply upward at the end like the blade of a hockey stick. Other graphs show that climate was very stable within a narrow range of variation through the past 1000, 2000, or even 10,000 years since the end of the last Ice Age. There were minor warming events during the Climatic Optimum about 7000 years ago, the Medieval Warm Period, and the slight cooling of the Litde Ice Age in the 1700s and 1800s. But the magnitude and rapidity of the warming represented by the last 200 years is simply unmatched in all of human history. More revealing, the timing of this warming coincides with the Industrial Revolution, when humans first began massive deforestation and released carbon dioxide into the atmosphere by burning an unprecedented amount of coal, gas, and oil. 2. Melting Polar Ice Caps The polar icecaps are thinning and breaking up at an alarming rate. In 2000, my former graduate advisor Malcolm McKenna was one of the first humans to fly over the North Pole in summer time and see no ice, just open water. The Arctic ice cap has been frozen solid for at least the past 3 million years (and maybe longer),[ 4] but now the entire ice sheet is breaking up so fast that by 2030 (and possibly sooner) less than half of the Arctic will be ice covered in the summer.[ 5] As one can see from watching the news, this is an ecological disaster for everything that lives up there, from the polar bears to the seals and walruses to the animals they feed upon, to the 4 million people whose world is melting beneath their feet. The Antarctic is thawing even faster. In February-March 2002, the Larsen B ice shelf -- over 3000 square km (the size of Rhode Island) and 220 m (700 feet) thick -- broke up in just a few months, a story -typical of nearly all the ice shelves in Antarctica. The Larsen B shelf had survived all the previous ice ages and interglacial warming episodes over the past 3 million years, and even the warmest periods of the last 10,000 years -- yet it and nearly all the other thick ice sheets on the Arctic, Greenland, and Antarctic are vanishing at a rate never before seen in geologic history. 3. Melting Glaciers Glaciers are all retreating at the highest rates ever documented. Many of those glaciers, along with snow melt, especially in the Himalayas, Andes, Alps, and Sierras, provide most of the freshwater that the populations below the mountains depend upon -- yet this fresh water supply is vanishing. Just think about the percentage of world's population in southern Asia (especially India) that depend on Himalayan snowmelt for their fresh water. The implications are staggering. The permafrost that once remained solidly frozen even in the summer has now thawed, damaging the Inuit villages on the Arctic coast and threatening all our pipelines to the North Slope of Alaska. This is catastrophic not only for life on the permafrost, but as it thaws, the permafrost releases huge amounts of greenhouse gases which are one of the major contributors to global warming. Not only is the ice vanishing, but we have seen record heat waves over and over again, killing thousands of people, as each year joins the list of the hottest years on record. (2010 just topped that list as the hottest year, surpassing the previous record in 2009, and we shall know about 2011 soon enough). Natural animal and plant populations are being devastated all over the globe as their environments change.[ 6] Many animals respond by moving their ranges to formerly cold climates, so now places that once did not have to worry about disease-bearing mosquitoes are infested as the climate warms and allows them to breed further north. 4. Sea Level Rise All that melted ice eventually ends up in the ocean, causing sea levels to rise, as it has many times in the geologic past. At present, the sea level is rising about 3-4 mm per year, more than ten times the rate of 0.1-0.2 mm/year that has occurred over the past 3000 years. Geological data show that the sea level was virtually unchanged over the past 10,000 years since the present interglacial began. A few mm here or there doesn't impress people, until you consider that the rate is accelerating and that most scientists predict sea levels will rise 80-130 cm in just the next century. A sea level rise of 1.3 m (almost 4 feet) would drown many of the world's low-elevation cities, such as Venice and New Orleans, and low-lying countries such as the Netherlands or Bangladesh. A number of tiny island nations such as Vanuatu and the Maldives, which barely poke out above the ocean now, are already vanishing beneath the waves. Eventually their entire population will have to move someplace else.[ 7] Even a small sea level rise might not drown all these areas, but they are much more vulnerable to the large waves of a storm surge (as happened with Hurricane Katrina), which could do much more damage than sea level rise alone. If sea level rose by 6 m (20 feet), most of the world's coastal plains and low-lying areas (such as the Louisiana bayous, Florida, and most of the world's river deltas) would be drowned. Most of the world's population lives in low-elevation coastal cities such as New York, Boston, Philadelphia, Baltimore, Washington, D.C., Miami, and Shanghai. All of those cities would be partially or completely under water with such a sea level rise. If all the glacial ice caps melted completely (as they have several times before during past greenhouse episodes in the geologic past), sea level would rise by 65 m (215 feet)! The entire Mississippi Valley would flood, so you could dock an ocean liner in Cairo, Illinois. Such a sea level rise would drown nearly every coastal region under hundreds of feet of water, and inundate New York City, London and Paris. All that would remain would be the tall landmarks such as the Empire State Building, Big Ben, and the Eiffel Tower. You could tie your boats to these pinnacles, but the rest of these drowned cities would lie deep underwater. Climate Change Critic's Arguments and Scientists' Rebuttals Despite the overwhelming evidence there are many people who remain skeptical. One reason is that they have been fed distortions and misstatements by the global warming denialists who cloud or confuse the issue. Let's examine some of these claims in detail: \* "It's just natural climatic variability." No, it is not. As I detailed in my 2009 book, Greenhouse of the Dinosaurs, geologists and paleoclimatologists know a lot about past greenhouse worlds, and the icehouse planet that has existed for the past 33 million years. We have a good understanding of how and why the Antarctic ice sheet first appeared at that time, and how the Arctic froze over about 3.5 million years ago, beginning the 24 glacial and interglacial episodes of the "Ice Ages" that have occurred since then. We know how variations in the earth's orbit (the Milankovitch cycles) controls the amount of solar radiation the earth receives, triggering the shifts between glacial and interglacial periods. Our current warm interglacial has already lasted 10,000 years, the duration of most previous interglacials, so if it were not for global warming, we would be headed into the next glacial in the next 1000 years or so. Instead, our pumping greenhouse gases into our atmosphere after they were long trapped in the earth's crust has pushed the planet into a "super-interglacial," already warmer than any previous warming period. We can see the "big picture" of climate variability most clearly in ice cores from the EPICA (European Project for Ice Coring in Antarctica), which show the details of the last 650,000 years of glacial-inters glacial cycles (Fig. 2). At no time during any previous interglacial did the carbon dioxide levels exceed 300 ppm, even at their very warmest. Our atmospheric carbon dioxide levels are already close to 400 ppm today. The atmosphere is headed to 600 ppm within a few decades, even if we stopped releasing greenhouse gases immediately. This is decidedly not within the normal range of "climatic variability," but clearly unprecedented in human history. Anyone who says this is "normal variability" has never seen the huge amount of paleoclimatic data that show otherwise. \* "It's just another warming episode, like the Medieval Warm Period, or the Holocene Climatic Optimum or the end of the Little Ice Age." Untrue. There were numerous small fluctuations of warming and cooling over the last 10,000 years of the Holocene. But in the case of the Medieval Warm Period (about 950-1250 A.D.), the temperatures increased only 1°C, much less than we have seen in the current episode of global warming (Fig. 1). This episode was also only a local warming in the North Atlantic and northern Europe. Global temperatures over this interval did not warm at all, and actually cooled by more than 1°C. Likewise, the warmest period of the last 10,000 years was the Holocene Climatic Optimum ( 5,000-9,000 B.C.E.) when warmer and wetter conditions in Eurasia contributed to the rise of the first great civilizations in Egypt, Mesopotamia, the Indus Valley, and China. This was largely a Northern Hemisphere-Eurasian phenomenon, with 2-3°C warming in the Arctic and northern Europe. But there was almost no warming in the tropics, and cooling or no change in the Southern Hemisphere.[ 8] From a Eurocentric viewpoint, these warming events seemed important, but on a global scale the effect was negligible. In addition, neither of these warming episodes is related to increasing greenhouse gases. The Holocene Climatic Optimum, in fact, is predicted by the Milankovitch cycles, since at that time the axial tilt of the earth was 24°, its steepest value, meaning the Northern Hemisphere got more solar radiation than normal -- but the Southern Hemisphere less, so the two balanced. By contrast, not only is the warming observed in the last 200 years much greater than during these previous episodes, but it is also global and bipolar, so it is not a purely local effect. The warming that ended the Little Ice Age (from the mid-1700s to the late 1800s) was due to increased solar radiation prior to 1940. Since 1940, however, the amount of solar radiation has been dropping, so the only candidate remaining for the post-1940 warming is carbon dioxide.[ 9] "It's just the sun, or cosmic rays, or volcanic activity or methane." Nope, sorry. The amount of heat that the sun provides has been decreasing since 1940,[ 10] just the opposite of the critics' claims (Fig. 3). There is no evidence of an increase in cosmic ray particles during the past century.[ 11] Nor is there any clear evidence that large-scale volcanic events (such as the 1815 eruption of Tambora in Indonesia, which changed global climate for about a year) have any long-term effects that would explain 200 years of warming and carbon dioxide increase. Volcanoes erupt only 0.3 billion tonnes of carbon dioxide each year, but humans emit over 29 billion tonnes a year,[ 12] roughly 100 times as much. Clearly, we have a bigger effect. Methane is a more powerful greenhouse gas, but there is 200 times more carbon dioxide than methane, so carbon dioxide is still the most important agent.[ 13] Every other alternative has been looked at and can be ruled out. The only clear-cut relationship is between human-caused carbon dioxide increase and global warming. \* "The climate records since 1995 (or 1998) show cooling." That's simply untrue. The only way to support this argument is to cherry-pick the data.[ 14] Over the short term, there was a slight cooling trend from 1998-2000, but only because 1998 was a record-breaking El Nino year, so the next few years look cooler by comparison (Fig. 4). But since 2002, the overall long-term trend of warming is unequivocal. All of the 16 hottest years ever recorded on a global scale have occurred in the last 20 years. They are (in order of hottest first): 2010, 2009, 1998, 2005, 2003, 2002, 2004, 2006, 2007, 2001, 1997, 2008, 1995, 1999, 1990, and 2000.[ 15] In other words, every year since 2000 has been on the Top Ten hottest years list. The rest of the top 16 include 1995, 1997, 1998, 1999, and 2000. Only 1996 failed to make the list (because of the short-term cooling mentioned already). \* "We had record snows in the winter of 2009-2010, and also in 2010-2011." So what? This is nothing more than the difference between weather (short-term seasonal changes) and climate (the long-term average of weather over decades and centuries and longer). Our local weather tells us nothing about another continent, or the global average; it is only a local effect, determined by short-term atmospheric and oceano-graphic conditions.[ 16] In fact, warmer global temperatures mean more moisture in the atmosphere, which increases the intensity of normal winter snowstorms. In this particular case, the climate change critics forget that the early winter of November-December 2009 was actually very mild and warm, and then only later in January and February did it get cold and snow heavily. That warm spell in early winter helped bring more moisture into the system, so that when cold weather occurred, the snows were worse. In addition, the snows were unusually heavy only in North America; the rest of the world had different weather, and the global climate was warmer than average. Also, the summer of 2010 was the hottest on record, breaking the previous record set in 2009. \* "Carbon dioxide is good for plants, so the world will be better off." Who do they think they're kidding? The Competitive Enterprise Institute (funded by oil and coal companies and conservative foundations[ 17]) has run a series of shockingly stupid ads concluding with the tag line "Carbon dioxide: they call it pollution, we call it life." Anyone who knows the basic science of earth's atmosphere can spot the gross inaccuracies in this ad.[ 18] True, plants take in carbon dioxide that animals exhale, as they have for millions of years. But the whole point of the global warming evidence (as shown from ice cores) is that the delicate natural balance of carbon dioxide has been thrown off balance by our production of too much of it, way in excess of what plants or the oceans can handle. As a consequence, the oceans are warming[ 19, 20] and absorbing excess carbon dioxide making them more acidic. Already we are seeing a shocking decline in coral reefs ("bleaching") and extinctions in many marine ecosystems that can't handle too much of a good thing. Meanwhile, humans are busy cutting down huge areas of temperate and tropical forests, which not only means there are fewer plants to absorb the gas, but the slash and burn practices are releasing more carbon dioxide than plants can keep up with. There is much debate as to whether increased carbon dioxide might help agriculture in some parts of the world, but that has to be measured against the fact that other traditional "breadbasket" regions (such as the American Great Plains) are expected to get too hot to be as productive as they are today. The latest research[ 21] actually shows that increased carbon dioxide inhibits the absorption of nitrogen into plants, so plants (at least those that we depend upon today) are not going to flourish in a greenhouse world. It is difficult to know if those who tell the public otherwise are ignorant of basic atmospheric science and global geochemistry, or if they are being cynically disingenuous. \* "I agree that climate is changing, but I'm skeptical that humans are the main cause, so we shouldn't do anything." This is just fence sitting. A lot of reasonable skeptics deplore the right wing's rejection of the reality of climate change, but still want to be skeptical about the cause. If they want proof, they can examine the huge array of data that points directly to human caused global warming.[ 22] We can directly measure the amount of carbon dioxide humans are producing, and it tracks exactly with the amount of increase in atmospheric carbon dioxide. Through carbon isotope analysis, we can show that this carbon dioxide in the atmosphere is coming directly from our burning of fossil fuels, not from natural sources. We can also measure the drop in oxygen as it combines with the increased carbon levels to produce carbon dioxide. We have satellites in space that are measuring the heat released from the planet and can actually see the atmosphere getting warmer. The most crucial evidence emerged only within the past few years: climate models of the greenhouse effect predict that there should be cooling in the stratosphere (the upper layer of the atmosphere above 10 km or 6 miles in elevation), but warming in the troposphere (the bottom layer below 10 km or 6 miles), and that's exactly what our space probes have measured. Finally, we can rule out any other suspects (see above): solar heat is decreasing since 1940, not increasing, and there are no measurable increases in cosmic rays, methane, volcanic gases, or any other potential cause. Face it -- it's our problem. Why Do People Continue to Question the Reality of Climate Change? Thanks to all the noise and confusion over climate change, the general public has only a vague idea of what the debate is really about, and only about half of Americans think global warming is real or that we are to blame.[ 23] As in the evolution/creationism debate, the scientific community is virtually unanimous on what the data demonstrate about anthropogenic global warming. This has been true for over a decade. When science historian Naomi Oreskes[ 24] surveyed all peer-reviewed papers on climate change published between 1993 and 2003 in the world's leading scientific journal, Science, she found that there were 980 supporting the idea of human-induced global warming and none opposing it. In 2009, Doran and Kendall Zimmerman[ 25] surveyed all the climate scientists who were familiar with the data. They found that 95-99% agreed that global warming is real and human caused. In 2010, the prestigious Proceedings of the National Academy of Sciences published a study that showed that 98% of the scientists who actually do research in climate change are in agreement over anthropogenic global warming.[ 26] Every major scientific organization in the world has endorsed the conclusion of anthropogenic climate change as well. This is a rare degree of agreement within such an independent and cantankerous group as the world's top scientists. This is the same degree of scientific consensus that scientists have achieved over most major ideas, including gravity, evolution, and relativity. These and only a few other topics in science can claim this degree of agreement among nearly all the world's leading scientists, especially among everyone who is close to the scientific data and knows the problem intimately. If it were not such a controversial topic politically, there would be almost no interest in debating it since the evidence is so clear-cut. If the climate science community speaks with one voice (as in the 2007 IPCC report, and every report since then), why is there still any debate at all? The answer has been revealed by a number of investigations by diligent reporters who got past the PR machinery denying global warming, and uncovered the money trail. Originally, there were no real "dissenters" to the idea of global warming by scientists who are actually involved with climate research. Instead, the forces with vested interests in denying global climate change (the energy companies, and the "free-market" advocates) followed the strategy of tobacco companies: create a smokescreen of confusion and prevent the American public from recognizing scientific consensus. As the famous memo[ 27] from the tobacco lobbyists said "Doubt is our product." The denialists generated an anti-science movement entirely out of thin air and PR. The evidence for this PR conspiracy has been well documented in numerous sources. For example, Oreskes and Conway revealed from memos leaked to the press that in April 1998 the right-wing Marshall Institute, SEPP (Fred Seitz's lobby that aids tobacco companies and polluters), and ExxonMobil, met in secret at the American Petroleum Institute's headquarters in Washington, D.C. There they planned a $20 million campaign to get "respected scientists" to cast doubt on climate change, get major PR efforts going, and lobby Congress that global warming isn't real and is not a threat. The right-wing institutes and the energy lobby beat the bushes to find scientists -- any scientists -- who might disagree with the scientific consensus. As investigative journalists and scientists have documented over and over again,[ 28] the denialist conspiracy essentially paid for the testimony of anyone who could be useful to them. The day that the 2007 IPCC report was released (Feb. 2, 2007), the British newspaper The Guardian reported that the conservative American Enterprise Institute (funded largely by oil companies and conservative think tanks) had offered $10,000 plus travel expenses to scientists who would write negatively about the IPCC report.[ 29] In February 2012, leaks of documents from the denialist Heartland Institute revealed that they were trying to influence science education, suppress the work of scientists, and had paid off many prominent climate deniers, such as Anthony Watts, all in an effort to circumvent the scientific consensus by doing an "end run" of PR and political pressure. Other leaks have shown 9 out of 10 major climate deniers are paid by ExxonMobil.[ 30] We are accustomed to hired-gun "experts" paid by lawyers to muddy up the evidence in the case they are fighting, but this is extraordinary -- buying scientists outright to act as shills for organizations trying to deny scientific reality. With this kind of money, however, you can always find a fringe scientist or crank or someone with no relevant credentials who will do what they're paid to do. Fishing around to find anyone with some science background who will agree with you and dispute a scientific consensus is a tactic employed by the creationists to sound "scientific". The NCSE created a satirical "Project Steve,"[ 31] which demonstrated that there were more scientists who accept evolution named "Steve" than the total number of "scientists who dispute evolution". It may generate lots of PR and a smokescreen to confuse the public, but it doesn't change the fact that scientists who actually do research in climate change are unanimous in their insistence that anthropogenic global warming is a real threat. Most scientists I know and respect work very hard for little pay, yet they still cannot be paid to endorse some scientific idea they know to be false. The climate deniers have a lot of other things in common with creationists and other anti-science movements. They too like to quote someone out of context ("quote mining"), finding a short phrase in the work of legitimate scientists that seems to support their position. But when you read the full quote in context, it is obvious that they have used the quote inappropriately. The original author meant something that does not support their goals. The "Climategate scandal" is a classic case of this. It started with a few stolen emails from the Climate Research Unit of the University of East Anglia. If you read the complete text of the actual emails[ 32] and comprehend the scientific shorthand of climate scientists who are talking casually to each other, it is clear that there was no great "conspiracy" or that they were faking data. All six subsequent investigations have cleared Philip Jones and the other scientists of the University of East Anglia of any wrongdoing or conspiracy.[ 33] Even if there had been some conspiracy on the part of these few scientists, there is no reason to believe that the entire climate science community is secretly working together to generate false information and mislead the public. If there's one thing that is clear about science, it's about competition and criticism, not conspiracy and collusion. Most labs are competing with each other, not conspiring together. If one lab publishes a result that is not clearly defensible, other labs will quickly correct it. As James Lawrence Powell wrote: Scientists…show no evidence of being more interested in politics or ideology than the average American. Does it make sense to believe that tens of thousands of scientists would be so deeply and secretly committed to bringing down capitalism and the American way of life that they would spend years beyond their undergraduate degrees working to receive master's and Ph.D. degrees, then go to work in a government laboratory or university, plying the deep oceans, forbidding deserts, icy poles, and torrid jungles, all for far less money than they could have made in industry, all the while biding their time like a Russian sleeper agent in an old spy novel? Scientists tend to be independent and resist authority. That is why you are apt to find them in the laboratory or in the field, as far as possible from the prying eyes of a supervisor. Anyone who believes he could organize thousands of scientists into a conspiracy has never attended a single faculty meeting.[ 34] There are many more traits that the climate deniers share with the creationists and Holocaust deniers and others who distort the truth. They pick on small disagreements between different labs as if scientists can't get their story straight, when in reality there is always a fair amount of give and take between competing labs as they try to get the answer right before the other lab can do so. The key point here is that when all these competing labs around the world have reached a consensus and get the same answer, there is no longer any reason to doubt their common conclusion. The anti-scientists of climate denialism will also point to small errors by individuals in an effort to argue that the entire enterprise cannot be trusted. It is true that scientists are human, and do make mistakes, but the great power of the scientific method is that peer review weeds these out, so that when scientists speak with consensus, there is no doubt that their data are checked carefully Finally, a powerful line of evidence that this is a purely political controversy, rather than a scientific debate, is that the membership lists of the creationists and the climate deniers are highly overlapping. Both anti-scientific dogmas are fed to their overlapping audiences through right-wing media such as Fox News, Glenn Beck, and Rush Limbaugh. Just take a look at the "intelligent-design" cre-ationism website for the Discovery Institute. Most of the daily news items lately have nothing to do with creationism at all, but are focused on climate denial and other right-wing causes.[ 35] If the data about global climate change are indeed valid and robust, any qualified scientist should be able to look at them and see if the prevailing scientific interpretation holds up. Indeed, such a test took place. Starting in 2010, a group led by U.C. Berkeley physicist Richard Muller re-examined all the temperature data from the NOAA, East Anglia Hadley Climate Research Unit, and the Goddard Institute of Space Science sources. Even though Muller started out as a skeptic of the temperature data, and was funded by the Koch brothers and other oil company sources, he carefully checked and re-checked the research himself. When the GOP leaders called him to testify before the House Science and Technology Committee in spring 2011, they were expecting him to discredit the temperature data. Instead, Muller shocked his GOP sponsors by demonstrating his scientific integrity and telling the truth: the temperature increase is real, and the scientists who have demonstrated that the climate is changing are right (Fig. 5). In the fall of 2011, his study was published, and the conclusions were clear: global warming is real, even to a right-wing skeptical scientist. Unlike the hired-gun scientists who play political games, Muller did what a true scientist should do: if the data go against your biases and preconceptions, then do the right thing and admit it -- even if you've been paid by sponsors who want to discredit global warming. Muller is a shining example of a scientist whose integrity and honesty came first, and did not sell out to the highest bidder.[ 36] \* Science and Anti-Science The conclusion is clear: there's science, and then there's the anti-science of global warming denial. As we have seen, there is a nearly unanimous consensus among climate scientists that anthropogenic global warming is real and that we must do something about it. Yet the smokescreen, bluster and lies of the deniers has created enough doubt so that only half of the American public is convinced the problem requires action. Ironically, the U.S. is almost alone in questioning its scientific reality. International polls taken of 33,000 people in 33 nations in 2006 and 2007 show that 90% of their citizens regard climate change as a serious problem[ 37] and 80% realize that humans are the cause of it.[ 38] Just as in the case of creationism, the U.S. is out of step with much of the rest of the world in accepting scientific reality. It is not just the liberals and environmentalists who are taking climate change seriously. Historically conservative institutions (big corporations such as General Electric and many others such as insurance companies and the military) are already planning on how to deal with global warming. Many of my friends high in the oil companies tell me of the efforts by those companies to get into other forms of energy, because they know that cheap oil will be running out soon and that the effects of burning oil will make their business less popular. BP officially stands for "British Petroleum," but in one of their ad campaigns about 5 years ago, it stood for "Beyond Petroleum."[ 39] Although they still spend relatively little of their total budgets on alternative forms of energy, the oil companies still see the handwriting on the wall about the eventual exhaustion of oil -- and they are acting like any company that wants to survive by getting into a new business when the old one is dying. The Pentagon (normally not a left-wing institution) is also making contingency plans for how to fight wars in an era of global climate change, and analyzing what kinds of strategic threats might occur when climate change alters the kinds of enemies we might be fighting, and water becomes a scarce commodity. The New York Times reported[ 40] that in December 2008, the National Defense University outlined plans for military strategy in a greenhouse world. To the Pentagon, the big issue is global chaos and the potential of even nuclear conflict. The world must "prepare for the inevitable effects of abrupt climate change -- which will likely come [the only question is when] regardless of human activity." Insurance companies have no political axe to grind. If anything, they tend to be on the conservative side. They are simply in the business of assessing risk in a realistic fashion so they can accurately gauge their future insurance policies and what to charge for them. Yet they are all investing heavily in research on the disasters and risks posed by climatic change. In 2005, a study commissioned by the re-insurer Swiss Re said, "Climate change will significantly affect the health of humans and ecosystems and these impacts will have economic consequences."[ 41] Some people may still try to deny scientific reality, but big businesses like oil and insurance and conservative institutions like the military cannot afford to be blinded or deluded by ideology. They must plan for the real world that we will be seeing in the next few decades. They do not want to be caught unprepared and harmed by global climatic change when it threatens their survival. Neither can we as a society.

**Warming guarantees multiple positive feedbacks triggering extinction.**

**Tickell -08** (Oliver, Climate Researcher, The Gaurdian, “On a planet 4C hotter, all we can prepare for is extinction”, 8/11http://www.guardian.co.uk/commentisfree/2008/aug/11/climatechange)

We need to get prepared for four degrees of global warming, Bob Watson told the Guardian last week. At first sight this looks like wise counsel from the climate science adviser to Defra. But the idea that we could adapt to a 4C rise is absurd and dangerous. **Global warming** on this scale **would be a catastrophe that would mean**, in the immortal words that Chief Seattle probably never spoke, "**the end of living and the beginning of survival" for humankind. Or perhaps the beginning of our extinction. The collapse of the polar ice caps would become inevitable**, bringing long-term sea level rises of 70-80 metres. All the world's coastal plains would be lost, complete with ports, cities, transport and industrial infrastructure, and much of the world's most productive farmland. The world's geography would be transformed much as it was at the end of the last ice age, when sea levels rose by about 120 metres to create the Channel, the North Sea and Cardigan Bay out of dry land. Weather would become extreme and unpredictable, with more frequent and severe droughts, floods and hurricanes. The Earth's carrying capacity would be hugely reduced. Billions would undoubtedly die. Watson's call was supported by the government's former chief scientific adviser, Sir David King, who warned that "if we get to a four-degree rise it is quite possible that we would begin to see a runaway increase". This is a remarkable understatement. The climate system is already experiencing significant feedbacks, notably the summer melting of the Arctic sea ice. **The more the ice melts, the more sunshine is absorbed by the sea, and the more the Arctic warms. And as the Arctic warms, the release of billions of tonnes of methane** – a greenhouse gas 70 times stronger than carbon dioxide over 20 years – captured under melting permafrost is already under way. To see how far this process could go, look 55.5m years to the Palaeocene-Eocene Thermal Maximum, when a global temperature increase of 6C coincided with the release of about 5,000 gigatonnes of carbon into the atmosphere, both as CO2 and as methane from bogs and seabed sediments. Lush subtropical forests grew in polar regions, and sea levels rose to 100m higher than today. It appears that an initial warming pulse triggered other warming processes. Many scientists warn that this historical event may be analogous to the present: the warming caused by human emissions could propel us towards a similar hothouse Earth.

#### Warming magnifies all impacts and makes global conflicts inevitable

Ginsborg et al. 12 – Mikkel Funder, Signe Marie Cold-Ravnkilde and Ida Peters Ginsborg - in collaboration with Nanna Callisen Bang, Denmark Institute for International Studies, 2012, "ADDRESSING CLIMATE CHANGE AND CONFLICT IN DEVELOPMENT COOPERATION EXPERIENCES FROM NATURAL RESOURCE MANAGEMENT" www.diis.dk/graphics/Publications/Reports2012/RP2012-04-Addressing-climate-change\_web.jpg.pdf

2.2 Climate change as a conﬂict multiplier¶ Climate change is therefore best seen as a conﬂict multiplier, rather than as a major direct cause of conﬂict in itself. **Climate change may aggravate and extend the scope of existing conﬂicts, or trigger underlying and latent conﬂicts to break out into the open**. ¶ Previous studies have identiﬁed a number of areas in which **climate change may contribute to a worsening of conﬂicts** (Brown & Crawford 2009). These include:¶ • Land and water access. Access and use rights to land are a key feature in most situations where climate change has contributed to natural resource conﬂicts so far. Climate change can **intensify existing conﬂicts over land**, as land becomes less fertile or is ﬂooded, or if existing resource sharing arrangements between diﬀerent users and land use practices are disrupted. **In some parts of Africa, climate change may lead to a decline in available water resources of some 10–20% by the end of the century** (op cit.). This may **intensify existing competition** for access to water at intra-state and/or subnational levels. ¶ • Food security. Reduced rainfall and rising sea levels may lead to a decline in agricultural production and a substantial loss of arable land in some parts of Africa. Reduced yields for own consumption and increasing domestic food prices may in some cases lead to **civil unrest, and competition over access to land may intensify**.¶ • Migration and displacement. In some cases, increased scarcity of and competition over access to water and arable land may contribute to internal or regional migration, and disasters such as ﬂoods may lead to temporary or long-term local displacement. This may in turn **strengthen conﬂicts between host societies/communities and migrants** looking for access to new land and resources. ¶ • Increasing inequality and injustice. Through processes such as the above, some population groups may be particularly hard hit, leading to increased inequality and a sense of injustice. This may **intensify existing grievances and disputes** between natural resource users and/or between resource users and outside actors such as governments – thereby increasing the risk and intensity of conﬂict.

#### US leadership in Latin America necessary to contain escalatory instability and make international institutions effective

Christopher Sabatini, editor-in-chief of Americas Quarterly and senior director of policy at Americas Society/Council of the Americas, and Ryan Berger, policy associate at the Americas Society/Council of the Americas, 6/13/2012, Why the U.S. can't afford to ignore Latin America, globalpublicsquare.blogs.cnn.com/2012/06/13/why-the-u-s-cant-afford-to-ignore-latin-america/

Speaking in Santiago, Chile, in March of last year, President Obama called Latin America “a region on the move,” one that is “more important to the prosperity and security of the United States than ever before.” Somebody forgot to tell the Washington brain trust. The Center for a New American Security, a respected national security think tank a half-mile from the White House, recently released a new series of policy recommendations for the next presidential administration. The 70-page “grand strategy” report only contained a short paragraph on Brazil and made only one passing reference to Latin America. Yes, we get it. The relative calm south of the United States seems to pale in comparison to other developments in the world: China on a seemingly inevitable path to becoming a global economic powerhouse, the potential of political change in the Middle East, the feared dismemberment of the eurozone, and rogue states like Iran and North Korea flaunting international norms and regional stability. But the need to shore up our allies and recognize legitimate threats south of the Rio Grande goes to the heart of the U.S.’ changing role in the world and its strategic interests within it. Here are three reasons why the U.S. must include Latin America in its strategic calculations: 1. Today, pursuing a global foreign policy requires regional allies. Recently, countries with emerging economies have appeared to be taking positions diametrically opposed to the U.S. when it comes to matters of global governance and human rights. Take, for example, Russia and China’s stance on Syria, rejecting calls for intervention. Another one of the BRICS, Brazil, tried to stave off the tightening of U.N. sanctions on Iran two years ago. And last year, Brazil also voiced its official opposition to intervention in Libya, leading political scientist Randall Schweller to refer to Brazil as “a rising spoiler.” At a time of (perceived) declining U.S. influence, it’s important that America deepens its ties with regional allies that might have been once taken for granted. As emerging nations such as Brazil clamor for permanent seats on the U.N. Security Council and more representatives in the higher reaches of the World Bank and the International Monetary Fund, the U.S. will need to integrate them into global decision-making rather than isolate them. If not, they could be a thorn in the side of the U.S. as it tries to implement its foreign policy agenda. Worse, they could threaten to undermine efforts to defend international norms and human rights. 2. Latin America is becoming more international. It’s time to understand that the U.S. isn’t the only country that has clout in Latin America. For far too long, U.S. officials and Latin America experts have tended to treat the region as separate, politically and strategically, from the rest of the world. But as they’ve fought battles over small countries such as Cuba and Honduras and narrow bore issues such as the U.S.-Colombia free-trade agreement, other countries like China and India have increased their economic presence and political influence in the region. It’s also clear that countries such as Brazil and Venezuela present their own challenges to U.S. influence in the region and even on the world forum. The U.S. must embed its Latin America relations in the conceptual framework and strategy that it has for the rest of the world, rather than just focus on human rights and development as it often does toward southern neighbors such as Cuba. 3. There are security and strategic risks in the region. Hugo Chavez’s systematic deconstruction of the Venezuelan state and alleged ties between FARC rebels and some of Chavez’s senior officials have created a volatile cocktail that could explode south of the U.S. border. FARC, a left-wing guerrilla group based in Colombia, has been designated as a “significant foreign narcotics trafficker” by the U.S. government. At the same time, gangs, narcotics traffickers and transnational criminal syndicates are overrunning Central America. In 2006, Mexican President Felipe Calderón launched a controversial “war on drugs” that has since resulted in the loss of over 50,000 lives and increased the levels of violence and corruption south of the Mexican border in Guatemala, El Salvador, Honduras and even once-peaceful Costa Rica. Increasingly, these already-weak states are finding themselves overwhelmed by the corruption and violence that has come with the use of their territory as a transit point for drugs heading north. Given their proximity and close historical and political connections with Washington, the U.S. will find it increasingly difficult not to be drawn in. Only this case, it won’t be with or against governments — as it was in the 1980s — but in the far more complex, sticky situation of failed states. There are many other reasons why Latin America is important to U.S. interests. It is a market for more than 20% of U.S. exports. With the notable exception of Cuba, it is nearly entirely governed by democratically elected governments — a point that gets repeated ad nauseum at every possible regional meeting. The Western Hemisphere is a major source of energy that has the highest potential to seriously reduce dependence on Middle East supply. And through immigration, Latin America has close personal and cultural ties to the United States. These have been boilerplate talking points since the early 1990s. But the demands of the globe today are different, and they warrant a renewed engagement with Latin America — a strategic pivot point for initiatives the U.S. wants to accomplish elsewhere. We need to stop thinking of Latin America as the U.S. “backyard” that is outside broader, global strategic concerns.

#### Escalating instability in Latin America causes global war

Rochlin ’94(James Francis, Prof. Pol. Sci. @ Okanagan University College, “Discovering the Americas: the evolution of Canadian foreign policy towards Latin America”, p. 130-131)

While there were economic motivations for Canadian policy in Central America, security considerations were perhaps more important. Canada possessed an interest in promoting stability in the face of a potential decline of U.S. hegemony in the Americas. Perceptions of declining U.S. influence in the region – which had some credibility in 1979-1984 due to the wildly inequitable divisions of wealth in some U.S. client states in Latin America, in addition to political repression, under-development, mounting external debt, anti-American sentiment produced by decades of subjugation to U.S. strategic and economic interests, and so on – were linked to the prospect of explosive events occurring in the hemisphere. Hence, the Central American imbroglio was viewed as a fuse which could ignite a cataclysmic process throughout the region. Analysts at the time worried that in a worst-case scenario, instability created by a regional war, beginning in Central America and spreading elsewhere in Latin America, might preoccupy Washington to the extent that the United States would be unable to perform adequately its important hegemonic role in the international arena – a concern expressed by the director of research for Canada’s Standing Committee Report on Central America. It was feared that such a predicament could generate increased global instability and perhaps even a hegemonic war. This is one of the motivations which led Canada to become involved in efforts at regional conflict resolution, such as Contadora, as will be discussed in the next chapter.

### 2

#### Advantage 2 is Solvency

#### Normal Trade Relations is vital – no trade occurs without it

**French 09** – editor of and a frequent contributor to The Havana Note, has led more than two dozen research trips to Cuba (Anya, “Options for Engagement A Resource Guide for Reforming U.S. Policy toward Cuba” <http://www.lexingtoninstitute.org/library/resources/documents/Cuba/USPolicy/options-for-engagement.pdf>)

the path to “normal” trade relations

If the United States were to lift its trade embargo against Cuba, this would not automatically confer “normal” status to the bilateral trade relationship. It would mean that the United States and Cuba have the opportunity to begin trading in more goods and services than they have in the last fifty years. Whether much expanded trade **actually occurs** depends on whether the United States were to take additional steps beyond lifting the embargo: the most important of which is the provision of Normal Trade Relations (NTR).

NTR is a technical term which refers to the provision of nondiscriminatory treatment toward trading partners. Cuba and North Korea are the only two countries to which the United States continues to deny “normal trade relations.” All other countries either have permanent normal trade relations or temporary, renewable normal trade relations with the United States.161

Assuming that the Cuba-specific trade sanctions contained in the Cuban Assets Control Regulations (the continuity of which was codified by the 1996 Helms-Burton Act) were to be eliminated, achieving normal trade relations between Cuba and the United States would not be a simple matter. A first stumbling block could be the 1974 Trade Act provision dubbed “Jackson-Vanik,” which prohibits non-market economy countries from receiving normal tariff treatment, entering into a bilateral commercial agreement, or receiving any U.S. government credits or loan guarantees, until the President has reported to Congress that such a country does not: 1) deny its citizens the right to emigrate, 2) impose an unreasonable tax or fine for emigrating, and 3) impose more than a “nominal tax, levy, fine, fee or other charge on any citizen as a consequence of the desire of such citizen to emigrate to the country of his choice.”162

Thus, Cuba’s restrictions on its citizens’ emigration rights pose an obstacle to normalization of bilateral trade. Only once the requirements set forth by the Jackson-Vanik amendment have been met, (and absent any other Cuba-specific sanctions, such as the Export Administration Act controls on countries found to be supporting international terrorism), could the United States begin negotiations of a bilateral commercial agreement with Cuba.

To begin to extend normal trade relations to Cuba, the United States would need to enter into a reciprocal trade agreement with Cuba (not equivalent to a “free trade agreement”) that would provide a balance of trade benefits and protections to U.S. exports and commercial entities doing business with Cuba, at the same time it would provide such benefits to Cuba. Such an agreement would need to include protection for U.S. patents and trademarks and for “industrial rights and processes,” include a safeguard mechanism to prevent market disruptions due to trade, and provide that the agreement, and its continuation, be subject to the national security interests of both parties.163 Assuming bilateral relations had reached the appropriate milestones to begin discussing two-way trade, negotiating such an agreement could potentially take years, as both countries would need to adopt statutory and regulatory changes.

#### The unconditional offer of normal trade relations boosts US-Cuban relations and fosters a stable transition

**Koenig 10** – US Army Colonel, paper submitted for a Masters in Strategic Studies at the US Army War College (Lance, “Time for a New Cuba Policy” <http://www.dtic.mil/cgi-bin/GetTRDoc?AD=ADA518130>)

The option with the greatest possibility of success and reward for the United States is to support the Cuban people, but not the Cuban government. The United States should take the following actions unilaterally:¶ • Lift completely the economic embargo. Establish banking and financial relationships to facilitate the trading of goods and services between the two countries.¶ • Lift completely the travel ban to allow not only Cuban-Americans with relatives but also all other Americans to travel to Cuba. This interaction of Americans with Cubans will help raise the awareness of Cubans about their northern neighbor.¶ • Next, the United States should engage the Cuban government to develop a bilateral trade agreement. The goal of this initiative would be to achieve **normal trade relations** between the two countries.¶ This leaves the issue of compensation for United States companies and individuals whose property was expropriated by the Cuban government. With the embargo lifted, the United States should enlist the assistance of the European Union and Canada to apply pressure to Cuba as well as to assist in negotiations with the World Trade Organization to address issues with illegally confiscated property.36 The United States will **gain leverage** with the Cuban government as relations improve, and that will be the time to address human rights in Cuba. The return of the Cuban Five, a group of Cuban spies arrested and convicted in Florida, should be worth some human rights concessions. In Cuba, these men are known as the “Cinco Heroes” and their plight is well known.37¶ So what leverage do we have now that we have unilaterally given the Cuban government most of what they have wanted? Offer to return back to Cuba the Guantanamo Naval Base after the government of Cuba shifts towards a representative orm of government. The foundation for this action has already been laid with the Libertad Act. “The future of the Guantanamo base, a provision in the Cuban Liberty and Democratic Solidarity Act of 1996 states that once a democratically elected Cuban government is in place, United States policy is to be prepared to enter into negotiations either to return the base to Cuba or to renegotiate the present agreement under mutually agreeable terms.” 38 The United States Congress should soften the language referring to a democratically elected government and instead substitute that a representative form of government is required before entering into negotiations for the Guantanamo base. ¶ Once Cuba makes changes towards a representative form of government the United States can start working on democratic reforms. The carrot is to offer Cuba, in exchange for changes to a democratic form of government, support for their return to the Organization of American States (OAS). Until Cuba makes changes towards democracy, the United States should block the request of several member states to let Cuba into the organization. Secretary of State Hillary Clinton said it well in a recent interview. “Many member countries originally sought to lift the 1962 suspension and allow Cuba to return immediately, without conditions, others agreed with us that the right approach was to replace the suspension — which has outlived its purpose after nearly half a century — with a process of dialogue and a future decision that will turn on Cuba’s commitment to the organization’s values.”39 These values include promoting democracy and defending human rights.¶ The window of opportunity is open now for this type of change. The Obama administration has taken some steps in this direction with the lifting of remittance limits, unlimited visits to relatives in Cuba, and the ability to provide cell phones to relatives in Cuba. The other recent change is the new majority of Cuban-Americans, in Florida, that support removal of the embargo. Based on votes in the United Nations and the European Union it is clear that world opinion would definitely be supportive of this action. The combination of the above mentioned events now points to an opportunity to make real progress that will benefit both nations. The United States would gain in soft power, gain an additional economic trading partner, and have a chance to **influence** the type of **changes in the Cuban government** as the Castro influence wanes. Clearly, support to the Cuban people will indirectly provide support to the Cuban government, but that could work against the regime as well if the people realize that improvements in their living conditions are not the result of communism, but from the interaction with the capitalist world.¶ There is a sound reason for unilaterally lifting the trade and travel embargoes without first seeing positive actions from the Cuban government. From Cuba expert Carlos A. Saladrigas, Co-Chairman, Cuba Study Group, “We can go back in the history -- in the 50-year history of United States-Cuba relations and clearly see that any time we begin to see a little bit of relaxation of tensions in the relationship, whenever we begin to see a little bit of openness on the part of the United States or Cuba, historically the Cuban government has done something to counteract that trend and significantly revert back to their playbook.” 40 The United States needs to **take the initiative away** from the Castro regime, and have them react to actions they have publicly called for (removal of the embargo), but in reality are unsure of the second and third order effects and their ability to control the outcome.¶ One of the first problems for the Cuban government after the removal of the embargo will be the excuse for the poor performing economy. “… the embargo and the United States policy of confrontation and isolation have been incredibly useful to the Cuban regime as an alibi for the failures of the regime to meet the fundamental needs of the people on the island, but also is a significant source of legitimacy, both internal and external.” 41 This situation may present the United States with the opportunity to step in to assist with market reforms if the Cuban economy sputters and the government realizes they don’t have a scapegoat.¶ Conclusion¶ The efforts expended by the United States to keep the embargo effective, the loss of trade, and the loss of soft power in most of the world are clearly not worth it in comparison to the threat that Cuba poses today. The gains to be achieved by following any path other than the unilateral removal of the economic and travel embargoes are small in comparison to the overall costs of continuing the current failed policy. The United States is losing far too much soft power in its efforts to punish and isolate the government of Cuba. American firms could be left out of any economic gains as Cuba continues to grow its economy. As Cuba emerges from the economic difficulties of the last two decades, the United States has an opportunity to influence the future direction of our southern neighbor. The current United States policy has many passionate defenders, and their criticism of the Castro regime is justified. Nevertheless, we must recognize the ineffectiveness of our current policy and deal with the Cuban regime in a way that enhances United States interests.42¶ The United States cannot afford to miss out on the window of opportunity to affect a positive change in the relationship with Cuba. If Cuba is able to continue on a path of economic progress and emerge once again as a true regional power, with communism intact, the United States will be the loser in this half century struggle. Cuba is spreading its limited influence to Venezuela, Honduras, Nicaragua, and will be ready to bring in any other countries in the Americas that want to move away from the United States orbit. The United States can’t stand by and watch Cuba regain strength, intact as a communist country, but must take this opportunity to create an inflection point for Cuba that guides her onto a path that will benefit the nations of the Americas.

#### Independently, Latin America is structurally improving due to globalization

**O’Neil 6-16-13** (Shannon O’Neil is senior fellow for Latin America studies at the Council on Foreign Relations (CFR), O’Neil has taught in the political science department at Columbia University. She is a frequent commentator on major television and radio programs, and her work has appeared in Foreign Affairs, Foreign Affairs Latinoamerica, Americas Quarterly, Política Exterior, Foreign Policy, the Washington Post, and the Los Angeles Times, among others, and she has testified before the U.S. Congress on U.S. policy toward Mexico, she was a justice, welfare, and economics fellow at the Weatherhead Center for International Affairs at Harvard University. She was also a Fulbright scholar in Mexico and Argentina. Prior to her academic work, Dr. O’Neil worked in the private sector as an equity analyst at Indosuez Capital Latin America and Credit Lyonnais Securities. She holds a BA from Yale University, an MA in international relations from Yale University, and a PhD in government from Harvard University, “Latin American Success Story”, June 16th, 2013, <http://www.thedailybeast.com/articles/2013/07/16/latin-america-s-secret-success-story.html>)//moxley

Latin America rarely looms large on the global scene, overshadowed by Europe, the Middle East, and Asia on the agendas and in the imagination of policymakers, business leaders, and the global chattering classes. But under cover of this benign neglect, the region has dramatically changed, mostly for the better. Its economies have flourished. Once known for hyperinflation and economic booms and busts, Latin America is now a place of sound finances and financial systems. Exports—ranging from soy, flowers, copper, and iron ore to computers, appliances, and jets—have boomed. GDP growth has doubled from 1980s levels to an annual average of 4 percent over the past two decades, as has the region’s share of global GDP, increasing from 5 percent in 2004 to nearly 8 percent in 2011. Many of the countries have embraced globalization, opening up their economies and searching for innovative ways to climb the value-added chain and diversify their production. Trading relations too have changed: U.S. trade has expanded at a fast clip even as these nations diversified their flows across the Atlantic and Pacific. These steps have lured some [$170 billion in foreign direct investment in 2012 alone](http://www.eclac.org/cgi-bin/getProd.asp?xml=/publicaciones/xml/4/49844/P49844.xml&xsl=/publicaciones/ficha.xsl&base=/publicaciones/top_publicaciones.xsl" \t "_blank)(roughly 12 percent of global flows). Led by Brazil and Mexico, much of this investment is going into manufacturing and services. Already the second largest holder of oil reserves in the world (behind only the Middle East), the hemisphere has become one of the most dynamic places for new energy finds and sources. From the off shore “pre-salt” oil basins of Brazil to the immense shale gas fields of Argentina and Mexico, from new hydrodams on South America’s plentiful rivers to wind farms in Brazil and Mexico, the Americas’ diversified energy mix has the potential to reshape global energy geopolitics. Already the second largest holder of oil reserves in the world (behind only the Middle East), the hemisphere has become one of the most dynamic places for new energy finds and sources. Democracy, too, has spread, now embraced by almost all of the countries in the region. And with this expanded representation has come greater social inclusion in many nations. Latin America is by all accounts a crucible of innovative social policies, a global leader in conditional cash transfers that provide stipends for families that keep kids in school and get basic healthcare, as well as other programs to reduce extreme poverty. Combined with stable economic growth, those in poverty fell from roughly two in five to one in four Latin Americans in just a decade. These and other changes have helped transform the basic nature of Latin American societies. Alongside the many still poor is a growing middle class. Its ranks [swelled by 75 million people](http://www.unodc.org/unodc/en/data-and-analysis/homicide.html" \t "_blank) over the last 10 years, now reaching a third of the total population. The World Bank now classifies the majority of Latin American countries as “upper middle income,” with Chile and Uruguay now considered “high income.” Brazil’s and Mexico’s household consumption levels now outpace other global giants, including China and Russia, as today nearly every Latin American has a cell phone and television, and many families own their cars and houses. The region still has its serious problems. Latin America holds the bloody distinction of being the world’s most violent region. [Eight of the ten countries](http://www.unodc.org/unodc/en/data-and-analysis/homicide.html" \t "_blank) with the world’s highest homicide rates are in Latin America or the Caribbean. And non-lethal crimes, such as assault, extortion, and theft are also high. [A 2012 study by the pollsterLatino Barometro](http://www.latinobarometro.org/latino/latinobarometro.jsp" \t "_blank) found that one in every four Latin American citizens reported that they or a family member had been a victim of a crime during the past year. Latin America also remains the most unequal region in the world, despite some recent improvements. Studies show this uneven playing field affects everything from economic growth to teenage pregnancy and crime rates. These countries as a whole need to invest more in education, infrastructure, and basic rule of law to better compete in a globalizing world. Of course, nations also differ—while some countries have leaped ahead others have lagged, buffeted by everything from world markets to internal divisions. Nevertheless, with so much potential, and many countries on a promising path, it is time to recognize and engage with these increasingly global players. And while important for the world stage, the nations of the hemisphere are doubly so for the United States. Tied by geographic proximity, commerce, communities, and security, the Americas are indelibly linked. As the United States looks to increase exports, promote democratic values, and find partners to address major issues, such as climate change, financial stability, nuclear non-proliferation, global security, democracy, and persistent poverty, it could do no better than to look toward its hemispheric neighbors, who have much to impart.

#### And, the embargo is an act of genocide – it disproportionately affects the Cuban population and is maintained only to destroy socialism

**Malott 7** (Curry, From New Mexico State University in Las Cruces, NM, Currie Stephenson Malott received a Master's Degree in Sociology in 1998 and a PhD in Curriculum and Instruction in 2004. Before coming to West Chester University, Dr. Malott published and taught in the foundations of education and social studies at Brooklyn College/CUNY, D'Youville College in Buffalo, NY, and Queens College/CUNY. During this time, Dr. Malott has been interested primarily in advancing theoretical and practical application of critical pedagogy through the foundations of education and beyond. Dr. Malott is also the founder and series editor of Critical Constructions: Studies on Education and Society (Information Age Publishing). “Cuban Education in Neo-liberal Times: Socialist Revolutionaries and State Capitalism”, Journal for Critical Education Policy Studies, v5 n1 May 2007 pg. 245)//moxley

[The US has not been] trying to influence the revolution but to destroy it. Just as in Hannibal’s times when the Senate in ancient Rome proclaimed the destruction of Carthage, the obsessively pursued motto of U.S. administrations has been: Cuba must be destroyed. (Fidel Castro, 2002. p. 6) After the overthrow of the Batista dictatorship it did not take long for Washington to respond to Castro and his revolution. For example, in Killing Hope (1995) William Blum argues that, “bombing and strafing attacks of Cuba by planes based in the United States began in October 1959, if not before. In early 1960, there were several fire-bomb air raids on Cuban cane fields and sugar mills, in which American pilots also took part ... ” (Blum, 1995. p. 186). In 1961 the United States, relying on the support of the Cuba people, which they never got, orchestrated an unsuccessful, fullon invasion of Cuba, the “Bay of Pigs,” instigating the nearly catastrophic “Cuban Missile Crisis.” Embarrassed from the dismal failure of the “Bay of Pigs,” the Kennedy administration almost immediately initiated “... a campaign of smaller-scale attacks upon Cuba ...” (Blum, 1995. p. 186), despite how dangerously close to a nuclear war the US had just come. Describing Central Intelligence Agency (CIA) extra-law behavior toward Cuba throughout the 1960s, William Blum (1995) notes how the US repeatedly subjected the island to: Countless sea and air commando raids by exiles, at times accompanied by their CIA supervisors, inflicting damage upon oil refiners, chemical plants and railroad bridges, cane fields, sugar mills, and sugar warehouses; infiltrating spies, saboteurs and assassins ... anything to damage the Cuban economy, promote disaffection, or make the revolution look bad ... taking the lives of Cuban militia members and others in the process ... pirate attacks on Cuban fishing boats and merchant ships, bombardments of Soviet vessels docked in Cuba ... (p. 187) The United States government has also been implicated in using chemical and biological warfare directly against the Cuban civilian population by introducing poisons and diseases into the environment via avenues such as food supplies. Other chemical warfare tactics employed against the Cuban economy have included poisoning their number one export, sugar. The primary theory behind these attacks intended to topple the revolution is that if life is made so unbearable for the population, the people will eventually turn against those leading the struggle for social change, i.e. Fidel Castro. In other words the goal is to turn the people against their government by making them suffer and struggle, and instilling fear and terror into them. This twisted anti-democratic logic has not only informed and continues to inform the physical assaults against Cuba, but the trade embargo as well (Blum, 1995; Chomsky, 1999), which the Cuban government, drawing on the United Nations Universal Declaration of Human Rights of 1948, has consistently reminded the world that an embargo is an act of economic war and can therefore only be internationally recognized as legal between countries at war with each other. According to international law, only one conclusion can be drawn: the US embargo against Cuba is an act of US terrorism. Not only is the embargo internationally illegal, it has been revised throughout the course of ten US presidential administrations, consistently intensifying its levels of brutality. For example, in 1992 the US passed the Torricelli Act, after Cuba lost 85% of its foreign trade after the fall of the USSR, which further restricted Cuba’s ability to purchase food and medicine from US subsidiaries in third countries, which, at the time, amounted to 718 million US dollars. Then, in 1996, the Helms-Burton Act intensified the persecution of and sanctions against those investing in Cuba, both currently and potentially, in addition to authorizing funding for aggressive acts against the Island. However, while Cuba has been granted special permission, as of 2001, to make a limited number of purchases in the US, although with extremely tight restrictions, making many transactions, especially those in the areas of medicine, virtually impossible, the administration of President George W. Bush, in 2004, approved a report: For new actions and measures intended to intensify the blockade by stepping up actions aimed at discouraging tourism and investment in Cuba, by restricting financial flow and visits to the island and by placing even more restrictions on family remittances and exchanges in various spheres, the aim being to bring about conditions which would allow the US to intervene in Cuba, thus permitting them to impose the “regime change” to which the US president made reference on 20 May of that year [2004]. (Granma, 2005. p. 6) When the words “regime change” are uttered from the mouth of a US president, catastrophe usually ensues. While it would not be the first time the US attempted to institute a “regime change” in post-1959 Cuba, the phrase “regime change in Cuba,” coming from US President Bush II is nevertheless cause for alarm, as should the embargo in general be a source of indignation for all US citizens (for an increasing number it is) for its illegality is carried out in their name. The illegal US trade embargo against Cuba has, without a doubt, been the most publicized counter-revolutionary tactic both within and outside of Cuba, which, for the past 15 years, the UN General Assembly has passed a resolution calling for the US to end (Amnesty International, 2003). Summarizing the United States’ Trade Embargo against the nation they have been sworn to serve and protect, quoting a secret State Department report by I.D. Mallory (Department of State: Foreign Relations of the United States, volume VI, 1991), declassified in 1991, the editors of the Cuban government’s publication, Granma (2005), note: The economic, commercial and financial blockade imposed by the United States against Cuba is the longest-lasting and cruelest of its kind known to human history and is an essential element in the United States’ hostile and aggressive policies regarding the Cuban people. Its aim, made explicit on 6 April 1960 is the destruction of the Cuban Revolution: “( ... ) through frustration and discouragement based on dissatisfaction and economic difficulties ( ... ) to withhold funds and supplies to Cuba in order to cut real income thereby causing starvation, desperation and the overthrow of the government (...)” (p. 3) The effect of the embargo on the Cuban people has been severe. For example, in a groundbreaking analysis of Cuba’s resistance to the pressure to privatize from neoliberal global capital Báez (2004) notes that the US$41 billion Cuba lost between 1962 and 1996 has had a real impact on the Cuban people’s standard of living. Báez (2004) notes that “the written object of the law was to punish any businesses that were investing in Cuba, in addition to prohibiting the IMF and World Bank from facilitating business transactions on the Island” (p. 111). In the aforementioned Cuban report published in Granma (2005) the devastating manifestations of the consistently intensifying US embargo, supported and added to by Democratic and Republican presidential administrations alike, are laid out in detail highlighting the implications on Cuba’s “food sector,” “health sector,” “education sector,” “tourism sector,” “finances,” transportation sector,” “civil aviation,” “oil,” among other areas such as the “sports sector.” The Cuban report pulls no punches concerning the seriousness of the embargo and its combined effect on the various sectors of Cuban economic and social life: This policy ... amounts to an act of genocide under the provisions of paragraph (c) of article II of the Geneva Convention for the Prevention and Punishment of the Crime of Genocide of 9 December 1948 and therefore constitutes a violation of International Law. This Convention defines this as ‘( ... ) acts perpetrated with the intention to totally or partially destroy a national, ethnic, racial or religious group’, and in these cases provides for ‘the intentional subjugation of the group to conditions that result in their total or partial physical destruction’. (Pp. 3-4) Again, the Cuban government, noting that the US embargo has in fact been designed to “totally ... destroy” their nation constituting an act of genocide, has repeatedly garnered the overwhelming support of the international community in their call for its immediate termination. By not only ignoring the collective voice of the United Nations to end the embargo, but by intensifying it as well, the US has consistently shown a blatant disregard for international legitimacy. Despite the real devastation the embargo and other forms of US terrorism have had on Cubans, Báez (2004) argues that they cannot alone explain all of Cuba’s problems. Báez (2004) points to the fall of the Soviet Union has having perhaps the most (or equal) dire effects on Cuba paving the way for the opening up of certain areas of the “Cuban Market” to foreign investors, as Castro struggles to generate value/hard currency/US dollars to fund the Revolution’s social programs and feed his people, 70% of whom have lived their entire lives under the embargo (Granma, 2005).

#### U.S. sanctions on Cuba are unethical and counterproductive. They are the primary impediment to reform and disproportionately hurt the people. Economic engagement breaks the deadlock and leads to multilateral solutions

CSG ’13 (Cuba Study Group, “Restoring Executive Authority Over U.S. Policy Toward Cuba,” <http://www.cubastudygroup.org/index.cfm/files/serve?File_id=45d8f827-174c-4d43-aa2f-ef7794831032>, February 2013) (JN)

A nation with a weak and inefficient economy can hardly be considered sovereign. Similarly, a society where individuals lack the ability to create wealth cannot be considered a free one. Economic rights are a fundamental component of human rights. Economic resources are also a necessary prerequisite to the development of a civil society, as there cannot exist a civil society without economic resources. Thus we believe that reforms in Cuba’s system that result in greater economic wellbeing and increased economic independence for Cubans are fundamental elements of their inherent freedoms, and should be encouraged and supported. We believe in the constructive power of markets to effectively allocate resources, create jobs and reduce poverty. Markets 14 flourish when individuals can unleash their creative potential in a society. However, while we believe that for those societal problems that have a market solution, markets provide the best solutions, we also recognize that markets do not provide solutions for every problem or challenge that a society faces. We also believe that markets should not function in a manner devoid of societal values, such as ethics, compassion and solidarity. Naturally, we regret the slow and tortuous pace of Cuba’s economic reforms, and believe that their impact on improving Cuba’s economy will be severely curtailed by their slow pace and timid nature. While history has largely discredited shock-therapy economic reforms, it has likewise proven the ineffectiveness of trickle-down timid and inadequate reforms. Increasing the pace, breadth and depth of economic reforms is necessary to avert the worsening of an already-ailing economy. Thus, we believe that in order to truly implement the warranted changes in Cuba’s economy, more forceful, decisive and substantive changes need to be made by Cuba’s government. However, we also believe that needed macroeconomic changes require external conditions, such as access to international monetary institutions, which are not currently permitted by U.S. sanctions, even though they impose stringent requirements and reforms on borrowers. Ironically, such sanctions, originally intended to cause Cuba to change, are now becoming its major impediment to change. Accordingly, we have no objections with those who engage in lawful trade or investment in Cuba. On the contrary, that activity, if ethically conducted, is helpful for the Cuban people. However, that is not the mission or objective of the Group and its members, since we do not seek financial gain in this process. Rather, our focus is on facilitating change in Cuba, by supporting civil society and providing Cubans with the tools and resources to succeed as entrepreneurs. The diaspora The Cuban diaspora is a legitimate and intrinsic part of the Cuban nation, and is thus called to be part of the solution, not part of the problem. For much too long we have confused the nation with its rulers, and its system with the nation and its people. As stated earlier, we believe in one Cuban nation. As part of our national conflict, many in the diaspora have focused heavily on hurting the Cuban government while inflicting collateral damage on the people. Ethics and historical effectiveness call to shift our focus to help and empower the Cuban people even if it provides a collateral benefit to the Cuban government. In a nutshell, it is all about the people. The Cuban diaspora, heavily concentrated in the South Florida exile community, should take advantage of its environment to truly promote a “free marketplace” of ideas about Cuba’s future. The Cuba Study Group is deeply committed to respecting different points of view, and we believe that such diversity enriches us. However, we regret those among us who constantly divide, project our own divisions to Cuba’s democracy advocates, insult and offend those who differ from their points of view. We believe in tolerance and respect, because no one has a monopoly on truth. Additionally, we believe that the Cuban diaspora represents an important asset in both experience and resources that could help empower Cubans on the island to start and expand their private businesses. U.S. policy For all the reasons stated above, we believe that U.S. policy towards Cuba is counterproductive and warrants change. Policies of isolation and sanctions have rarely brought about transitional changes, and disproportionately hurt the Cuban people over the government it intends to compel to change. U.S. policy is widely seen around the world as violating Cuba’s sovereignty, thus providing the Cuban government with an unwarranted source of legitimacy, preventing a more multilateral approach to dealing with Cuba’s challenges and providing an easy scapegoat for Cuba’s failed economic system. Economic sanctions by the U.S. could actually have the unintended effect of delaying changes in a Cuba undergoing important reforms by denying access to the world’s financial institutions, and their advice and resources necessary to support major macroeconomic reforms. Policies of isolation, such as travel restrictions, imposed by both the Cuban and the U.S. governments, hurt families and ordinary Cubans, and deter the necessary processes of reconciliation and family reunification that must take place on an individual and family basis. People are the best carriers of ideas, values, and information that help to better inform and share ideas across borders and oceans. Isolation is not just unethical but counterproductive to effective change.

#### We came to the understanding that warming was such an important topic of discussion through science – you should prefer science and the discussion of trends data and analysis over assertions and theories – there is a scientific consensus around warming – that science is good

Hutcheon 93— (former prof of sociology of education at U Regina and U British Columbia. Former research advisor to the Health Promotion Branch of the Canadian Department of Health and Welfare and as a director of the Vanier Institute of the Family. Phd in sociology, began at Yale and finished at U Queensland. (Pat, A Critique of "Biology as Ideology: The Doctrine of DNA", <http://www.humanists.net/pdhutcheon/humanist%20articles/lewontn.htm>)

The introductory lecture in this series articulated the increasingly popular "postmodernist" claim that all science is ideology. Lewontin then proceeded to justify this by stating the obvious: that scientists are human like the rest of us and subject to the same biases and socio-cultural imperatives. Although he did not actually say it, his comments seemed to imply that the enterprise of scientific research and knowledge building could therefore be no different and no more reliable as a guide to action than any other set of opinions. The trouble is that, in order to reach such an conclusion, one would have to ignore all those aspects of the scientific endeavor that do in fact distinguish it from other types and sources of belief formation.¶ Indeed, if the integrity of the scientific endeavor depended only on the wisdom and objectivity of the individuals engaged in it we would be in trouble. North American agriculture would today be in the state of that in Russia today. In fact it would be much worse, for the Soviets threw out Lysenko's ideology-masquerading-as-science decades ago. Precisely because an alternative scientific model was available (thanks to the disparaged Darwinian theory) the former Eastern bloc countries have been partially successful in overcoming the destructive chain of consequences which blind faith in ideology had set in motion. This is what Lewontin's old Russian dissident professor meant when he said that the truth must be spoken, even at great personal cost. How sad that Lewontin has apparently failed to understand the fact that while scientific knowledge -- with the power it gives us -- can and does allow humanity to change the world, ideological beliefs have consequences too. By rendering their proponents politically powerful but rationally and instrumentally impotent, they throw up insurmountable barriers to reasoned and value-guided social change.¶ What are the crucial differences between ideology and science that Lewonton has ignored? Both Karl Popper and Thomas Kuhn have spelled these out with great care -- the former throughout a long lifetime of scholarship devoted to that precise objective. Stephen Jay Gould has also done a sound job in this area. How strange that someone with the status of Lewontin, in a series of lectures supposedly covering the same subject, would not at least have dealt with their arguments!¶ Science has to do with the search for regularities in what humans experience of their physical and social environments, beginning with the most simple units discernible, and gradually moving towards the more complex. It has to do with expressing these regularities in the clearest and most precise language possible, so that cause-and-effect relations among the parts of the system under study can be publicly and rigorously tested. And it has to do with devising explanations of those empirical regularities which have survived all attempts to falsify them. These explanations, once phrased in the form of testable hypotheses, become predictors of future events. In other words, they lead to further conjectures of additional relationships which, in their turn, must survive repeated public attempts to prove them wanting -- if the set of related explanations (or theory) is to continue to operate as a fruitful guide for subsequent research.¶ This means that science, unlike mythology and ideology, has a self-correcting mechanism at its very heart. A conjecture, to be classed as scientific, must be amenable to empirical test. It must, above all, be open to refutation by experience. There is a rigorous set of rules according to which hypotheses are formulated and research findings are arrived at, reported and replicated. It is this process -- not the lack of prejudice of the particular scientist, or his negotiating ability, or even his political power within the relevant university department -- that ensures the reliability of scientific knowledge. The conditions established by the community of science is one of precisely defined and regulated "intersubjectivity". Under these conditions the theory that wins out, and subsequently prevails, does so not because of its agreement with conventional wisdom or because of the political power of its proponents, as is often the case with ideology. The survival of a scientific theory such as Darwin's is due, instead, to its power to explain and predict observable regularities in human experience, while withstanding worldwide attempts to refute it -- and proving itself open to elaboration and expansion in the process. In this sense only is scientific knowledge objective and universal. All this has little relationship to the claim of an absolute universality of objective "truth" apart from human strivings that Lewontin has attributed to scientists.¶ Because ideologies, on the other hand, do claim to represent truth, they are incapable of generating a means by which they can be corrected as circumstances change. Legitimate science makes no such claims. Scientific tests are not tests of verisimilitude. Science does not aim for "true" theories purporting to reflect an accurate picture of the "essence" of reality. It leaves such claims of infallibility to ideology. The tests of science, therefore, are in terms of workability and falsifiability, and its propositions are accordingly tentative in nature. A successful scientific theory is one which, while guiding the research in a particular problem area, is continuously elaborated, revised and refined, until it is eventually superseded by that very hypothesis-making and testing process that it helped to define and sharpen. An ideology, on the other hand, would be considered to have failed under those conditions, for the "truth" must be for all time. More than anything, it is this difference that confuses those ideological thinkers who are compelled to attack Darwin's theory of evolution precisely because of its success as a scientific theory. For them, and the world of desired and imagined certainty in which they live, that very success in contributing to a continuously evolving body of increasingly reliable -- albeit inevitably tentative -- knowledge can only mean failure, in that the theory itself has altered in the process.

#### The state must be engaged---action can be reoriented away from past abuses, the alt goes too far

Williams and Krause 97 Michael, assistant professor of political science at the University of Southern Maine and Keith, professor of political science at the Graduate Institute of International Studies, associate professor of political science at York University, Critical Security Studies: Concepts and Cases, edited by Krause and Williams, p. xvi

Many of the chapters in this volume thus retain a concern with the centrality of the state as a locus not only of obligation but of effective political action. In the realm of organized violence, states also remain the preeminent actors. The task of a critical approach is not to deny the centrality of the state in this realm but, rather, to understand more fully its structures, dynamics, and possibilities for reorientation. From a critical perspective, state action is flexible and capable of reorientation, and analyzing state policy need not therefore be tantamount to embracing the statist assumptions of orthodox conceptions. To exclude a focus on state action from a critical perspective on the grounds that it plays inevitably within the rules of existing conceptions simply reverses the error of essentializing the state. Moreover, it loses the possibility of influencing what remains the most structurally capable actor in contemporary world politics.

#### State institutions are inevitable---must work within them rather than the alt

Paul A. Passavant 7, Hobart and William Smith Colleges in New York, “The Contradictory State of Giorgio Agamben”, Political Theory Volume 35, Number 2, April, SAGE

Fourth, the state's institutions are among the few with the capacity to respond to the exigency of human needs identified by political theorists. These actions will necessarily be finite and less than wholly adequate, but responsibility may lie on the side of acknowledging these limitations and seeking to redress what is lacking in state action rather than calling for pure potentiality and an end to the state. We may conclude that claims to justice or democracy based on the wish to rid ourselves of the state once and for all are like George W. Bush claiming to be an environmentalist because he has proposed converting all of our cars so that they will run on hydrogen.5" Meanwhile, in the here and now, there are urgent claims that demand finite acts that by definition will be both divisive and less than what a situation demands.52 In the end, the state remains. Let us defend this state of due process and equal protection against its ruinous other.