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## Shutdown DA

#### Congress will ultimately compromise to avert shutdown – GOP divisions make it more likely, not less

Tom Cohen, 9-20-2013, “Congress: will it be a government shutdown or budget compromise?” CNN, http://www.cnn.com/2013/09/19/politics/congress-shutdown-scenarios/index.html?utm\_source=feedburner&utm\_medium=feed&utm\_campaign=Feed%3A+rss%2Fcnn\_allpolitics+(RSS%3A+Politics)

There hasn't been a government shutdown in more than 17 years, since the 28 days of budget stalemate in the Clinton administration that cost more than $1 billion. Now we hear dire warnings and sharpening rhetoric that another shutdown is possible and perhaps likely in less than two weeks when the current fiscal year ends. Despite an escalating political imbroglio, the combination of how Congress works and what politicians want makes the chances of a shutdown at the end of the month uncertain at best. In particular, a rift between Republicans over how to proceed has heightened concerns of a shutdown in the short run, but remains a major reason why one is unlikely in the end. A more probable scenario is a last-minute compromise on a short-term spending plan to fund the government when the current fiscal year ends on September 30. After that, the debate would shift to broader deficit reduction issues tied to the need to raise the federal debt ceiling sometime in October. "There's going to be a lot of draconian talk from both sides, but the likelihood of their being an extended shutdown is not high," said Darrell West, the vice president and director of governance studies at the Brookings Institution. Government shutdown: Again? Seriously? Conservatives tie Obamacare to budget talks While the main issue is keeping the government funded when the new fiscal year begins October 1, a conservative GOP wing in the House and Senate has made its crusade against Obamacare the focus of the debate. They demand a halt to funding for the signature program from President Barack Obama's first term, and they seem indifferent about forcing a government shutdown if that doesn't happen. "I will do everything necessary and anything possible to defund Obamacare," Republican Sen. Ted Cruz of Texas said Thursday, threatening a filibuster and "any procedural means necessary." The GOP split was demonstrated later Thursday by Sen. John McCain, who told CNN that "we will not repeal or defund Obamacare" in the Senate. "We will not, and to think we can is not rational," McCain said. A compromise sought by House Speaker John Boehner and fellow GOP leaders would have allowed a symbolic vote on the defunding provision that the Senate would then strip out. The result would have been what legislators call a "clean" final version that simply extended current levels of government spending for about two months of the new fiscal year, allowing time for further negotiations on the debt ceiling. However, conservative opposition to the compromise made Boehner agree to a tougher version that made overall government funding contingent on eliminating money for Obamacare. Moderate Republicans question the strategy, but fear a right-wing backlash in the 2014 primaries if they go against the conservative wing. In reference to the divisions in the House, McCain said it was "pretty obvious that (Boehner) has great difficulties within his own conference." The House passed the tea party inspired plan on an almost strictly party line vote on Friday, setting in motion what is certain to be 10 days or so of legislative wrangling and political machinations. The measure now goes to the Democratic-led Senate, where Majority Leader Harry Reid made clear on Thursday that any plan to defund Obamacare would be dead on arrival. Instead, the Senate was expected to strip the measure of all provisions defunding Obamacare and send it back to the House. "They're simply postponing an inevitable choice they must face," Reid said of House Republicans. Here is a look at the two most-discussed potential outcomes -- a government shutdown or a short-term deal that keeps the government funded for a few months while further debate ensues. House GOP: defund Obamacare or shut government down Shutdown scenario According to West, the ultimate pressure on whether there is a shutdown will rest with Boehner. With the Republican majority in the House passing the spending measure that defunds Obamacare, Senate Democrats say they will stand united in opposing it. "Don't make it part of your strategy that eventually we'll cave," Sen. Chuck Schumer of New York warned Republicans on Thursday. "We won't. We're unified, we're together. You're not." That means the Senate would remove any provisions to defund Obamacare and send the stripped-down spending proposal back to the House. Boehner would then have to decide whether to put it to a vote, even though that could undermine his already weakened leadership by having the measure pass with only a few dozen moderate Republicans joining Democrats in support. If he refuses to bring the Senate version to the floor for a vote, a shutdown would ensue. "The key player is really Boehner," West said. Polls showing a decrease in public support for the health care reforms embolden the Republican stance. Meanwhile, surveys showing most people oppose a government shutdown and that more would blame Republicans if it happens bolster Democratic resolve. Compromise scenario Voices across the political spectrum warn against a shutdown, including Congressional Budget Office Director Douglas Elmendorf, Federal Reserve Chairman Ben Bernanke, the U.S. Chamber of Commerce and Republican strategist Karl Rove. "Even the defund strategy's authors say they don't want a government shutdown. But their approach means we'll get one," Rove argued in an op-ed published Thursday by the Wall Street Journal. He noted the Democratic-controlled Senate won't support any House measure that eliminates funding for Obamacare, and the White House said Thursday that Obama would veto such a spending resolution. "Republicans would need 54 House Democrats and 21 Senate Democrats to vote to override the president's veto," Rove noted, adding that "no sentient being believes that will happen." West concurred, telling CNN that "you can't expect a president to offer his first born to solve a political problem for the other party." "It's the House split that's causing this to happen," he noted. "People now equate compromise with surrender. It's hard to do anything under those circumstances." Under the compromise scenario, the Senate would remove provisions defunding Obamacare from what the House passes while perhaps making other relatively minor changes to provide Boehner and House Republicans with political cover to back it.

#### The plan would trade off with Congress’s ability to avert the shutdown - GOP has momentum and will, but they need literally every hour to get it done

Frank James, 9-13-2013, “Congress Searches For A Shutdown-Free Future,” NPR, http://www.npr.org/blogs/itsallpolitics/2013/09/13/221809062/congress-searches-for-a-shutdown-free-future

The only thing found Thursday seemed to be more time for negotiations and vote-wrangling. Republican leaders recall how their party was blamed for the shutdowns of the mid-1990s and earnestly want to avoid a repeat, especially heading into a midterm election year. Cantor alerted members Thursday that during the last week of September, when they are supposed to be on recess, they will now most likely find themselves in Washington voting on a continuing resolution to fund the government into October. It looks like lawmakers will need every hour of that additional time. While talking to reporters Thursday, Boehner strongly suggested that House Republicans weren't exactly coalescing around any one legislative strategy. "There are a lot of discussions going on about how — about how to deal with the [continuing resolution] and the issue of 'Obamacare,' and so we're continuing to work with our members," Boehner said. "There are a million options that are being discussed by a lot of people. When we have something to report, we'll let you know."

#### Shutdown wrecks the economy

Yi Wu, 8-27-2013, “Government Shutdown 2013: Still a Terrible Idea,” PolicyMic, http://www.policymic.com/articles/60837/government-shutdown-2013-still-a-terrible-idea

Around a third of House Republicans, many Tea Party-backed, sent a letter last week calling on Speaker John Boehner to reject any spending bills that include implementation of the Affordable Care Act, otherwise known as Obamacare. Some Senate Republicans echo their House colleagues in pondering this extreme tactic, which is nothing other than a threat of government shutdown as neither congressional Democrats nor President Obama would ever agree on a budget that abolishes the new health care law. Unleashing this threat would amount to holding a large number of of the federal government's functions, including processing Social Security checks and running the Centers for Disease Control, hostage in order to score partisan points. It would be an irresponsible move inflicting enormous damage to the U.S. economy while providing no benefit whatsoever for the country, and Boehner is rightly disinclined to pursue it. Government shutdowns are deleterious to the economy. Two years ago in February 2011, a similar government shutdown was looming due to a budget impasse, and a research firm estimated that quater's GDP growth would be reduced by 0.2 percentage points if the shutdown lasted a week. After the budget is restored from the hypothetical shutdown, growth would only be "partially recouped," and a longer shutdown would result in deeper slowdowns. Further, the uncertainties resulting from a shutdown would also discourage business. A shutdown was avoided last-minute that year, unlike in 1995 during the Clinton administration where it actually took place for four weeks and resulted in a 0.5 percentage-point dent in GDP growth. Billions of dollars were cut from the budget, but neither Boehner nor the Republicans at the time were reckless enough to demand cancellation of the entire health care reform enacted a year before.

#### Global nuclear war

Harris & Burrows 9 Mathew, PhD European History @ Cambridge, counselor of the U.S. National Intelligence Council (NIC) and Jennifer, member of the NIC’s Long Range Analysis Unit “Revisiting the Future: Geopolitical Effects of the Financial Crisis” http://www.ciaonet.org/journals/twq/v32i2/f\_0016178\_13952.pdf

Of course, the report encompasses more than economics and indeed believes the future is likely to be the result of a number of intersecting and interlocking forces. With so many possible permutations of outcomes, each with ample Revisiting the Future opportunity for unintended consequences, there is a growing sense of insecurity. Even so, history may be more instructive than ever. While we continue to believe that the Great Depression is not likely to be repeated, the lessons to be drawn from that period include the **harmful effects on fledgling democracies** and multiethnic societies (think Central Europe in 1920s and 1930s) and on the sustainability of multilateral institutions (think League of Nations in the same period). There is no reason to think that this would not be true in the twenty-first as much as in the twentieth century. For that reason, the ways in which **the potential for** greater **conflict could grow** would seem to be even more apt in a constantly volatile economic environment as they would be if change would be steadier. In surveying those risks, the report stressed the likelihood that terrorism and nonproliferation will remain priorities even as resource issues move up on the international agenda. **Terrorism**’s appeal will decline if economic growth continues in the Middle East and youth unemployment is reduced. For those terrorist groups that remain active in 2025, however, the diffusion of technologies and scientific knowledge will place some of the world’s most dangerous capabilities within their reach. Terrorist groups in 2025 will likely be a combination of descendants of long established groups\_inheriting organizational structures, command and control processes, and training procedures necessary to conduct sophisticated attacks and newly emergent collections of the angry and disenfranchised that become self-radicalized, particularly in the absence of economic outlets that would become narrower in an economic downturn. The most dangerous casualty of any **economically-induced drawdown** of U.S. military presence would almost certainly be the Middle East. Although Iran’s acquisition of nuclear weapons is not inevitable, worries about a nuclear-armed Iran could lead states in the region to develop new security arrangements with external powers, **acquire additional weapons**, and consider pursuing their own **nuclear ambitions**. It is not clear that the type of stable deterrent relationship that existed between the great powers for most of the Cold War would emerge naturally in the Middle East with a nuclear Iran. Episodes of low intensity conflict and terrorism taking place under a nuclear umbrella could lead to an **unintended escalation** and **broader conflict** if clear red lines between those states involved are not well established. The close proximity of potential **nuclear rivals** combined with underdeveloped surveillance capabilities and mobile dual-capable Iranian missile systems also will produce inherent difficulties in achieving reliable indications and warning of an impending nuclear attack. The lack of strategic depth in neighboring states like Israel, short warning and missile flight times, and uncertainty of Iranian intentions may place more focus on **preemption** rather than defense, potentially leading to **escalating crises**. 36 Types of conflict that the world continues to experience, such as over resources, could reemerge, particularly if protectionism grows and there is a resort to neo-mercantilist practices. Perceptions of renewed energy scarcity will drive countries to take actions to assure their future access to energy supplies. In the worst case, this could result in **interstate conflicts** if government leaders deem assured access to energy resources, for example, to be essential for maintaining domestic stability and the survival of their regime. Even actions short of war, however, will have important geopolitical implications. Maritime security concerns are providing a rationale for naval buildups and modernization efforts, such as China’s and India’s development of blue water naval capabilities. If the fiscal stimulus focus for these countries indeed turns inward, one of the most obvious funding targets may be military. Buildup of regional naval capabilities could lead to increased tensions, rivalries, and counterbalancing moves, but it also will create opportunities for multinational cooperation in protecting critical sea lanes. With water also becoming scarcer in Asia and the Middle East, cooperation to manage changing water resources is likely to be increasingly difficult both within and between states in a more dog-eat-dog world.

## T

#### Restrictions are prohibitions on action --- the aff is oversight

Jean Schiedler-Brown 12, Attorney, Jean Schiedler-Brown & Associates, Appellant Brief of Randall Kinchloe v. States Dept of Health, Washington, The Court of Appeals of the State of Washington, Division 1, http://www.courts.wa.gov/content/Briefs/A01/686429%20Appellant%20Randall%20Kincheloe%27s.pdf

3. The ordinary definition of the term "restrictions" also does not include the reporting and monitoring or supervising terms and conditions that are included in the 2001 Stipulation.

Black's Law Dictionary, 'fifth edition,(1979) defines "restriction" as;

A limitation often imposed in a deed or lease respecting the use to which the property may be put. The term "restrict' is also cross referenced with the term "restrain." Restrain is defined as; To limit, confine, abridge, narrow down, restrict, obstruct, impede, hinder, stay, destroy. To prohibit from action; to put compulsion on; to restrict; to hold or press back. To keep in check; to hold back from acting, proceeding, or advancing, either by physical or moral force, or by interposing obstacle, to repress or suppress, to curb.

In contrast, the terms "supervise" and "supervisor" are defined as; To have general oversight over, to superintend or to inspect. See Supervisor. A surveyor or overseer. . . In a broad sense, one having authority over others, to superintend and direct. The term "supervisor" means an individual having authority, in the interest of the employer, to hire, transfer, suspend, layoff, recall, promote, discharge, assign, reward, or discipline other employees, or responsibility to direct them, or to adjust their grievances, or effectively to recommend such action, if in connection with the foregoing the exercise of such authority is not of a merely routine or clerical nature, but required the use of independent judgment.

Comparing the above definitions, it is clear that the definition of "restriction" is very different from the definition of "supervision"-very few of the same words are used to explain or define the different terms. In his 2001 stipulation, Mr. Kincheloe essentially agreed to some supervision conditions, but he did not agree to restrict his license.

#### Restrictions on authority are distinct from conditions

William Conner 78, former federal judge for the United States District Court for the Southern District of New York United States District Court, S. D. New York, CORPORACION VENEZOLANA de FOMENTO v. VINTERO SALES, http://www.leagle.com/decision/19781560452FSupp1108\_11379

Plaintiff next contends that Merban was charged with notice of the restrictions on the authority of plaintiff's officers to execute the guarantees. Properly interpreted, the "conditions" that had been imposed by plaintiff's Board of Directors and by the Venezuelan Cabinet were not "restrictions" or "limitations" upon the authority of plaintiff's agents but rather conditions precedent to the granting of authority. Essentially, then, plaintiff's argument is that Merban should have known that plaintiff's officers were not authorized to act except upon the fulfillment of the specified conditions.

#### Vote neg---

#### Neg ground---only prohibitions on particular authorities guarantee links to every core argument like flexibility and deference

#### Precision---only our interpretation defines “restrictions on authority”---that’s key to adequate preparation and policy analysis

## RoL K

#### The plan identifies the non-Western world as a space devoid of the rule of law---that sets the stage for aggressive intervention and colonial plunder, which locks in neoliberal structural violence---and their ev is based on distorted representations of the rule of law that have no relationship to reality

Ugo Mattei 9, Professor at Hastings College of the Law & University of Turin; and Marco de Morpurgo, M.Sc. Candidate, International University College of Turin, LL.M. Candidate, Harvard Law School, 2009, “GLOBAL LAW & PLUNDER: THE DARK SIDE OF THE RULE OF LAW,” online: <http://works.bepress.com/cgi/viewcontent.cgi?article=1014&context=bocconi_legal_papers>

Within this framework, Western law has constantly enjoyed a dominant position during the past centuries and today, thus being in the position to shape and bend the evolution of other legal systems worldwide. During the colonial era, continental-European powers have systematically exported their own legal systems to the colonized lands. During the past decades and today, the United States have been dominating the international arena as the most powerful economic power, exporting their own legal system to the ‘periphery’, both by itself and through a set of international institutions, behaving as a neo-colonialist within the ideology known as neoliberalism.

Western countries identify themselves as law-abiding and civilized no matter what their actual history reveals. Such identification is acquired by false knowledge and false comparison with other peoples, those who were said to ‘lack’ the rule of law, such as China, Japan, India, and the Islamic world more generally. In a similar fashion today, according to some leading economists, Third World developing countries ‘lack’ the minimal institutional systems necessary for the unfolding of a market economy.

The theory of ‘lack’ and the rhetoric of the rule of law have justified aggressive interventions from Western countries into non-Western ones. The policy of corporatization and open markets, supported today globally by the so-called Washington consensus3, was used by Western bankers and the business community in Latin America as the main vehicle to ‘open the veins’ of the continent—to borrow Eduardo Galeano’s metaphor4—with no solution of continuity between colonial and post-colonial times. Similar policy was used in Africa to facilitate the forced transfer of slaves to America, and today to facilitate the extraction of agricultural products, oil, minerals, ideas and cultural artefacts in the same countries. The policy of opening markets for free trade, used today in Afghanistan and Iraq, was used in China during the nineteenth century Opium War, in which free trade was interpreted as an obligation to buy drugs from British dealers. The policy of forcing local industries to compete on open markets was used by the British empire in Bengal, as it is today by the WTO in Asia, Africa, and Latin America.

Foreign-imposed privatization laws that facilitate unconscionable bargains at the expense of the people have been vehicles of plunder, not of legality. In all these settings the tragic human suffering produced by such plunder is simply ignored. In this context law played a major role in legalizing such practices of powerful actors against the powerless.5 Yet, this use of power is scarcely explored in the study of Western law.

The exportation of Western legal institutions from the West to the ‘rest’ has systematically been justified through the ideological use of the extremely politically strong and technically weak concept of ‘rule of law’. The notion of ‘rule of law’ is an extremely ambiguous one. Notwithstanding, within any public discussion its positive connotations have always been taken for granted. The dominant image of the rule of law is false both historically and in the present, because it does not fully acknowledge its dark side. The false representation starts from the idea that good law (which others ‘lack’) is autonomous, separate from society and its institutions, technical, non-political, non-distributive and reactive rather than proactive: more succinctly, a technological framework for an ‘efficient’ market.

The rule of law has a bright and a dark side, with the latter progressively conquering new ground whenever the former is not empowered by a political soul. In the absence of such political life, the rule of law becomes a cold technology. Moreover, when large corporate actors dominate states (affected by a declining regulatory role), law becomes a product of the economy, and economy governs the law rather than being governed by it.

#### Notions of US legal prestige and modeling solidify global inequality by replacing political violence with legal violence---turns the case because it subordinates effective domestic systems to predatory rule of law models

Ugo Mattei 3, Alfred and Hanna Fromm Professor of International and Comparative Law, ¶ U.C. Hastings; Professore Ordinario di Diritto Civile, Università di Torino A Theory of Imperial Law: A Study on U.S. Hegemony and the Latin Resistance, ic.ucsc.edu/~rlipsch/pol160A/Mattei.pdf

This essay attempts to develop a theory of imperial law that is able to explain postCold War changes in the general process of Americanization in legal thinking. My claim is that “imperial law” is now a dominant layer of world-wide legal systems.1 Imperial law is produced, in the interest of international capital, by a variety of both public and private institutions, all sharing a gap in legitimacy, sometimes called the “democratic deficit.” Imperial law is shaped by a spectacular process of exaggeration, aimed at building consent for the purpose of hegemonic domination. Imperial law subordinates local legal arrangements world-wide, reproducing on the global scale the same phenomenon of legal dualism that thus far has characterized the law of developing countries. Predatory economic globalization is the vehicle, the all-mighty ally, and the beneficiary of imperial law. Ironically, despite its absolute lack of democratic legitimacy, imperial law imposes as a natural necessity, by means of discursive practices branded “democracy and the rule of law,” a reactive legal philosophy that outlaws redistribution of wealth based on social solidarity.2 At the core of imperial law there is U.S. law, as transformed and adapted after the Reagan-Thatcher revolution, in the process of infiltrating the huge periphery left open after the end of the Cold War. A study of imperial law requires a careful discussion of the factors of penetration of U.S. legal consciousness world-wide, as well as a careful distinction between the context of production and the context of reception3 of the variety of institutional arrangements that make imperial law. Factors of resistance need to be fully appreciated as well.

I. AMERICAN LAW: FROM LEADERSHIP TO DOMINANCE The years following the Second World War have shown a dramatic change in the pattern of world hegemony in the law. Leading legal ideas, once produced in Continental Civilian Europe and exported through the periphery of the world, are now for the first time produced in a common law jurisdiction: the United States.4 There is little question that the present world dominance of the United States has been economic, military, and political first, and legal only in a more recent moment, so that a ready explanation of legal hegemony can be found with a simple Marxist explanation of law as a superstructure of the economy.5 Nevertheless, the question of the relationship between legal, political, and economic hegemony is not likely to be correctly addressed within a cause-and-effect paradigm.6 Ultimately, addressing this question is a very important area of basic jurisprudential research because it reveals some general aspects about the nature of law as a device of global governance.

Observing historical patterns of legal hegemony allows us to critique the distinction between two main patterns of governance through the law (and of legal transplants).7 Scholars of legal transplants have traditionally distinguished two patterns. The first is law as dominance without hegemony, in which the legal system is ultimately a coercive apparatus asserting political and economic power without consent. This area of inquiry and this model have been used to explain the relationship between the legal system of the motherland and that of the colonies within imperialistic colonial enterprises. The opposing pattern, telling a story of consensual voluntary reception by an admiring periphery of legal models developed and provided for at the center, is usually considered the most important pattern of legal transplants. It is described by stressing on the idea of consent within a notion of “prestige.”8

Little effort is necessary to challenge the sufficiency of this basic taxonomy in introducing legal transplants. Law is a detailed and complex machinery of social control that cannot function with any degree of effectiveness without some cooperation from a variety of individuals staffing legal institutions. These individuals usually consist of a professional elite which either already exists or is created by the hegemonic power. Such an elite provides the degree of consent to the reception of foreign legal ideas that is necessary for any legal transplant to occur. Hence, the distinction between imperialistic and non-imperialistic transplants is a matter only of degree and not of structure. In order to understand the nature of present legal hegemony, it is necessary to capture the way in which the law functions to build a degree of consent to the present pattern of international economic and political dominance.9

In this essay I suggest that a fundamental cultural construct of presumed consent is the rhetoric of democracy and the rule of law utilized by the imperial model of governance, 10 triumphant worldwide together with the neo-American model of capitalism developed by the Reagan and Thatcher revolution early in the 1980s. I argue that the last twenty years have produced the triumph in global governance of reactive, politically irresponsible institutions, such as the courts of law, over proactive politically accountable institutions such as direct administrative apparatuses of the State.11

This essay attempts to open a radical revision of some accepted modes of thought about the law as they appear today, at what has been called “the end of history.”12 Its aim is to discuss some ways in which global legality has been created in the present stage of world-wide legal development. It will show how democracy and the rule of law, in the present legal landscape, are just another rhetoric of legitimization of a given international dynamic of power. It will also denounce the present unconscious state in which the law is produced and developed by professional “consent building” elites. The consequences of such unconsciousness are creating a legal landscape in which the law is “naturally” giving up its role of constraining opportunistic behavior of market actors. This process results in the development of faked rules and institutions that are functional to the interests of the great capital and that dramatically enlarge inequality within society. I predict that such a legal environment is unable to avoid tragic results on a global scale such as those outlined in the well-known parable of the tragedy of the commons.13

My object of observation is a legal landscape in transition. I wish to analyze this path of transition from one political setting (the local state) to another political setting (world governance) in which American-framed reactive institutions are asserting themselves as legitimate and legitimating governing bodies, which I call imperial law. Imperial law is the product of a renowned alliance between state and economic institutions, a cooperative game in which a very limited number of powerful players are at play.14 While in the ages of colonialism such political battles for international hegemony were mostly carried on with an open use of force and political violence (in such a way that final extensive conflict between superpowers was unavoidable), in the age of globalization and of economic Empire political violence has been transformed into legal violence.

#### Our alternative is to reject their emphasis on Western-models of law in favor of a fundamental rethink of democracy from the bottom-up

Ugo Mattei 9, Professor at Hastings College of the Law & University of Turin; and Marco de Morpurgo, M.Sc. Candidate, International University College of Turin, LL.M. Candidate, Harvard Law School, 2009, “GLOBAL LAW & PLUNDER: THE DARK SIDE OF THE RULE OF LAW,” online: <http://works.bepress.com/cgi/viewcontent.cgi?article=1014&context=bocconi_legal_papers>

In the complex spectrum of global law, both throughout the era of colonialism and neo-liberal US-led Western imperialism within a pattern of continuity, the rule of law, together with the theory of ‘lack’ and other powerful rhetorical arguments, has been used in order to legitimize political interventions and plunder in the ‘emerging’ economies. The sacred concept of rule of law, whose positive connotations are ‘naturally’ assumed, has been portrayed as the embodiment of a professional and neutral technology, thus being capable of substituting the lack of democratic legitimacy of the institutions that are protagonist in the creation of global law. But its dark side has never been shown or discussed. An imperial rule of law is now a dominant layer for the worldwide legal systems. It is produced, in the interest of international capital, by a variety of institutions, both public and private, all sharing a gap in political legitimacy sometimes referred to as ‘democratic deficit’.31 At the same time, law has been constructively turned into a technology and a mere component of an economic system of capitalism, thus hiding its intrinsic political nature, and annulling the relevance of local political systems, now impotent in front of the dynamics of global law. The ‘dry technology’ of the rule of law penetrates worldwide legal systems without any political discussion at the local level, attempting to create the conditions for the development of market economies, often without success, and causing serious consequences for the less powerful.

Under the technology of the rule of law, in its imperial version capable of producing plunder, the essence of the United States’ law hides. In the aftermath of World War II, there was a dramatic change in the pattern of Western legal development. Leading legal ideas once produced in continental Europe and exported through the colonized world are now, for the first time, produced in a common law jurisdiction: the United States. Clearly, the present world dominance of the United States has been economic, military and political first, and only recently legal, so that a ready explanation of legal hegemony can be found within a simple conception of law as a product of the economy.32 Furthermore, US law has been capable of expanding worldwide thanks to its prestige, the high level of professionalization of its attorneys and a series of procedural institutions, that benefit plaintiffs, that allow US courts to have a certain capacity to attract jurisdiction, while showing themselves as courts for universal justice.33

The general attitude of the United States has been a very ethnocentric one, and precisely that of showing itself as the guardian of a universal legality, which it is legitimized to export through its courts of law, scholarly production, military and political intervention, and through a set of US-centric international institutions. In recent times, in particular after September 11th 2001 and the declaration of the ‘war on terror’, the US rule of law has come under attack 34, so that once admiring crowds of lawyers and intellectuals worldwide are now beginning to look upon the United States as an uncivilized old West from the perspective of legal culture, despite the professional prestige still enjoyed by the giant New York law firms and by the US academy.

Notwithstanding, there has been no decline in the rhetoric of the rule of law when it comes to foreign relations. Bringing democracy and the rule of law is still used as a justification to keep intruding in foreign affairs. The same can be said for the international financial institutions and their innumerable ‘development’ projects that come packaged with the prestigious wrapping of the rule of law.

A rethinking of the very idea of global law is necessary and it must derive from a revaluation of the local dimension, which is currently ignored by the neo-liberal model of development. The production of global law should change its direction, and follow a bottom-up approach, rather than a top-down one, thus being sensitive to the local particularities and complexities. Western spectacular ideas of democracy and the rule of law should be rethought. On this planet, resources are scarce, but there would be more than enough for all to live well. Nobody would admire and respect someone who, at a lunch buffet for seven, ate 90 percent of the food, leaving the other guests to share an amount insufficient for one. In a world history of capitalism in which the rule of law has reproduced this precise ‘buffet’ arrangement on the large scale, admiring the instruments used to secure such an unfair arrangement seems indeed paradoxical. People have to be free to build their own economies.

There is nothing inevitable about the present arrangements and their dominant and taken-for granted certainties. Indeed, it may be that the present legal and political hegemonies suffer from lack: the lack of world culture and of global political realism.

## Transparency CP

#### The Executive branch of the United States should make necessary adjustments to its targeted killing policy to ensure compliance with relevant domestic and international law, including principles of necessity, distinction, and proportionality. The Executive branch should publicly articulate its legal rationale for its targeted killing policy, including the process and safeguards in place for target selection.

#### The CP’s the best middle ground---preserves the vital counter-terror role of targeted killings while resolving all their downsides

Daniel Byman 13, Professor in the Security Studies Program at the Edmund A. Walsh School of Foreign Service at Georgetown University and a Senior Fellow at the Saban Center for Middle East Policy at the Brookings Institution, July/August 2013, “Why Drones Work,” Foreign Affairs, Vol. 92, No. 4

Despite President Barack Obama's recent call to reduce the United States' reliance on drones, they will likely remain his administration's weapon of choice. Whereas President George W. Bush oversaw fewer than 50 drone strikes during his tenure, Obama has signed off on over 400 of them in the last four years, making the program the centerpiece of U.S. counterterrorism strategy. The drones have done their job remarkably well: by killing key leaders and denying terrorists sanctuaries in Pakistan, Yemen, and, to a lesser degree, Somalia, drones have devastated al Qaeda and associated anti-American militant groups. And they have done so at little financial cost, at no risk to U.S. forces, and with fewer civilian casualties than many alternative methods would have caused.

Critics, however, remain skeptical. They claim that drones kill thousands of innocent civilians, alienate allied governments, anger foreign publics, illegally target Americans, and set a dangerous precedent that irresponsible governments will abuse. Some of these criticisms are valid; others, less so. In the end, drone strikes remain a necessary instrument of counterterrorism. The United States simply cannot tolerate terrorist safe havens in remote parts of Pakistan and elsewhere, and drones offer a comparatively low-risk way of targeting these areas while minimizing collateral damage.

So drone warfare is here to stay, and it is likely to expand in the years to come as other countries' capabilities catch up with those of the United States. But Washington must continue to improve its drone policy, spelling out clearer rules for extrajudicial and extraterritorial killings so that tyrannical regimes will have a harder time pointing to the U.S. drone program to justify attacks against political opponents. At the same time, even as it solidifies the drone program, Washington must remain mindful of the built-in limits of low-cost, unmanned interventions, since the very convenience of drone warfare risks dragging the United States into conflicts it could otherwise avoid.

## Terrorism DA

#### Targeted killing’s vital to counterterrorism---disrupts leadership and makes carrying out attacks impossible

Kenneth Anderson 13, Professor of International Law at American University, June 2013, “The Case for Drones,” Commentary, Vol. 135, No. 6

Targeted killing of high-value terrorist targets, by contrast, is the end result of a long, independent intelligence process. What the drone adds to that intelligence might be considerable, through its surveillance capabilities -- but much of the drone's contribution will be tactical, providing intelligence that assists in the planning and execution of the strike itself, in order to pick the moment when there might be the fewest civilian casualties.

Nonetheless, in conjunction with high-quality intelligence, drone warfare offers an unparalleled means to strike directly at terrorist organizations without needing a conventional or counterinsurgency approach to reach terrorist groups in their safe havens. It offers an offensive capability, rather than simply defensive measures, such as homeland security alone. Drone warfare offers a raiding strategy directly against the terrorists and their leadership.

If one believes, as many of the critics of drone warfare do, that the proper strategies of counterterrorism are essentially defensive -- including those that eschew the paradigm of armed conflict in favor of law enforcement and criminal law -- then the strategic virtue of an offensive capability against the terrorists themselves will seem small. But that has not been American policy since 9/11, not under the Bush administration, not under the Obama administration -- and not by the Congress of the United States, which has authorized hundreds of billions of dollars to fight the war on terror aggressively. The United States has used many offensive methods in the past dozen years: Regime change of states offering safe havens, counter-insurgency war, special operations, military and intelligence assistance to regimes battling our common enemies are examples of the methods that are just of military nature.

Drone warfare today is integrated with a much larger strategic counterterrorism target -- one in which, as in Afghanistan in the late 1990s, radical Islamist groups seize governance of whole populations and territories and provide not only safe haven, but also an honored central role to transnational terrorist groups. This is what current conflicts in Yemen and Mali threaten, in counterterrorism terms, and why the United States, along with France and even the UN, has moved to intervene militarily. Drone warfare is just one element of overall strategy, but it has a clear utility in disrupting terrorist leadership. It makes the planning and execution of complex plots difficult if only because it is hard to plan for years down the road if you have some reason to think you will be struck down by a drone but have no idea when. The unpredictability and terrifying anticipation of sudden attack, which terrorists have acknowledged in communications, have a significant impact on planning and organizational effectiveness.

#### Constraining targeted killing’s role in the war on terror causes extinction

Louis Rene Beres 11, Professor of Political Science and International Law at Purdue, 2011, “After Osama bin Laden: Assassination, Terrorism, War, and International Law,” Case Western Reserve Journal of International Law, 44 Case W. Res. J. Int'l L. 93

Even after the U.S. assassination of Osama bin Laden, we are still left with the problem of demonstrating that assassination can be construed, at least under certain very limited circumstances, as an appropriate instance of anticipatory self-defense. Arguably, the enhanced permissibility of anticipatory self-defense that follows generally from the growing destructiveness of current weapons technologies in rogue hands may be paralleled by the enhanced permissibility of assassination as a particular strategy of preemption. Indeed, where assassination as anticipatory self-defense may actually prevent a nuclear or other highly destructive form of warfare, reasonableness dictates that it could represent distinctly, even especially, law-enforcing behavior.

For this to be the case, a number of particular conditions would need to be satisfied. First, the assassination itself would have to be limited to the greatest extent possible to those authoritative persons in the prospective attacking state. Second, the assassination would have to conform to all of the settled rules of warfare as they concern discrimination, proportionality, and military necessity. Third, the assassination would need to follow intelligence assessments that point, beyond a reasonable doubt, to preparations for unconventional or other forms of highly destructive warfare within the intended victim's state. Fourth, the assassination would need to be founded upon carefully calculated judgments that it would, in fact, prevent the intended aggression, and that it would do so with substantially less harm [\*114] to civilian populations than would all of the alternative forms of anticipatory self-defense.

Such an argument may appear manipulative and dangerous; permitting states to engage in what is normally illegal behavior under the convenient pretext of anticipatory self-defense. Yet, any blanket prohibition of assassination under international law could produce even greater harm, compelling threatened states to resort to large-scale warfare that could otherwise be avoided. Although it would surely be the best of all possible worlds if international legal norms could always be upheld without resort to assassination as anticipatory self-defense, the persisting dynamics of a decentralized system of international law may sometimes still require extraordinary methods of law-enforcement. n71

Let us suppose, for example, that a particular state determines that another state is planning a nuclear or chemical surprise attack upon its population centers. We may suppose, also, that carefully constructed intelligence assessments reveal that the assassination of selected key figures (or, perhaps, just one leadership figure) could prevent such an attack altogether. Balancing the expected harms of the principal alternative courses of action (assassination/no surprise attack v. no assassination/surprise attack), the selection of preemptive assassination could prove reasonable, life-saving, and cost-effective.

What of another, more common form of anticipatory self-defense? Might a conventional military strike against the prospective attacker's nuclear, biological or chemical weapons launchers and/or storage sites prove even more reasonable and cost-effective? A persuasive answer inevitably depends upon the particular tactical and strategic circumstances of the moment, and on the precise way in which these particular circumstances are configured.

But it is entirely conceivable that conventional military forms of preemption would generate tangibly greater harms than assassination, and possibly with no greater defensive benefit. This suggests that assassination should not be dismissed out of hand in all circumstances as a permissible form of anticipatory self-defense under international law. [\*115]

What of those circumstances in which the threat to particular states would not involve higher-order (WMD) n72 military attacks? Could assassination also represent a permissible form of anticipatory self-defense under these circumstances? Subject to the above-stated conditions, the answer might still be "yes." The threat of chemical, biological or nuclear attack may surely enhance the legality of assassination as preemption, but it is by no means an essential precondition. A conventional military attack might still, after all, be enormously, even existentially, destructive. n73 Moreover, it could be followed, in certain circumstances, by unconventional attacks.

#### Nuclear terrorism is feasible---high risk of theft and attacks escalate

Vladimir Z. Dvorkin ‘12 Major General (retired), doctor of technical sciences, professor, and senior fellow at the Center for International Security of the Institute of World Economy and International Relations of the Russian Academy of Sciences. The Center participates in the working group of the U.S.-Russia Initiative to Prevent Nuclear Terrorism, 9/21/12, "What Can Destroy Strategic Stability: Nuclear Terrorism is a Real Threat," belfercenter.ksg.harvard.edu/publication/22333/what\_can\_destroy\_strategic\_stability.html

Hundreds of scientific papers and reports have been published on nuclear terrorism. International conferences have been held on this threat with participation of Russian organizations, including IMEMO and the Institute of U.S. and Canadian Studies. Recommendations on how to combat the threat have been issued by the International Luxembourg Forum on Preventing Nuclear Catastrophe, Pugwash Conferences on Science and World Affairs, Russian-American Elbe Group, and other organizations. The UN General Assembly adopted the International Convention for the Suppression of Acts of Nuclear Terrorism in 2005 and cooperation among intelligence services of leading states in this sphere is developing.¶ At the same time, these efforts fall short for a number of reasons, partly because various acts of nuclear terrorism are possible. Dispersal of radioactive material by detonation of conventional explosives (“dirty bombs”) is a method that is most accessible for terrorists. With the wide spread of radioactive sources, raw materials for such attacks have become much more accessible than weapons-useable nuclear material or nuclear weapons. The use of “dirty bombs” will not cause many immediate casualties, but it will result into long-term radioactive contamination, contributing to the spread of panic and socio-economic destabilization.¶ Severe **consequences can be caused by sabotaging nuclear power plants, research reactors, and radioactive materials storage facilities. Large cities are especially vulnerable to such attacks. A large city may host dozens of research reactors with a nuclear power plant or a couple of spent nuclear fuel storage facilities and dozens of large radioactive materials storage facilities located nearby.** The past few years have seen significant efforts made to enhance organizational and physical aspects of security at facilities, especially at nuclear power plants. Efforts have also been made to improve security culture. But these efforts do not preclude the possibility that well-trained terrorists may be able to penetrate nuclear facilities.¶ Some estimates show that sabotage of a research reactor in a metropolis may expose hundreds of thousands to high doses of radiation. A formidable part of the city would become uninhabitable for a long time.¶ Of all the scenarios, it is building an improvised nuclear device by terrorists that poses the maximum risk. **There are no engineering problems that cannot be solved if terrorists decide to build a simple “gun-type” nuclear device.** Information on the design of such devices, as well as implosion-type devices, is available in the public domain. It is the acquisition of weapons-grade uranium that presents the sole serious obstacle. Despite numerous preventive measures taken, we cannot rule out the possibility that such materials can be bought on the black market. Theft of weapons-grade uranium is also possible. Research reactor fuel is considered to be particularly vulnerable to theft, as it is scattered at sites in dozens of countries. There are about 100 research reactors in the world that run on weapons-grade uranium fuel, according to the International Atomic Energy Agency (IAEA).¶ A terrorist “gun-type” uranium bomb can have a yield of least 10-15 kt, which is comparable to the yield of the bomb dropped on Hiroshima. The explosion of such a bomb in a modern metropolis can kill and wound hundreds of thousands and cause serious economic damage. There will also be long-term sociopsychological and political consequences.¶ The vast majority of states have introduced unprecedented security and surveillance measures at transportation and other large-scale public facilities after the terrorist attacks in the United States, Great Britain, Italy, and other countries. These measures have proved burdensome for the countries’ populations, but the public has accepted them as necessary. A nuclear terrorist attack will make the public accept further measures meant to enhance control even if these measures significantly restrict the democratic liberties they are accustomed to. Authoritarian states could be expected to adopt even more restrictive measures.¶ If a nuclear terrorist act occurs, nations will delegate tens of thousands of their secret services’ best personnel to investigate and attribute the attack. Radical Islamist groups are among those capable of such an act. We can imagine what would happen if they do so, given the anti-Muslim sentiments and resentment that conventional terrorist attacks by Islamists have generated in developed democratic countries. Mass deportation of the non-indigenous population and severe sanctions would follow such an attack in what will cause **violent protests in the Muslim world**. **Series of armed clashing terrorist attacks may follow**. The prediction that Samuel Huntington has made in his book “The Clash of Civilizations and the Remaking of World Order” may come true. Huntington’s book clearly demonstrates that it is not Islamic extremists that are the cause of the Western world’s problems. Rather there is a deep, intractable conflict that is rooted in the fault lines that run between Islam and Christianity. This is especially dangerous for Russia because these fault lines run across its territory. To sum it up, the political leadership of Russia has every reason to revise its list of factors that could undermine strategic stability.  BMD does not deserve to be even last on that list because its effectiveness in repelling massive missile strikes will be extremely low. BMD systems can prove useful only if deployed to defend against launches of individual ballistic missiles or groups of such missiles. Prioritization of other destabilizing factors—that could affect global and regional stability—merits a separate study or studies. But even without them I can conclude that nuclear terrorism should be placed on top of the list. The threat of nuclear terrorism is real, and a successful nuclear terrorist attack would lead to a radical transformation of the global order.  All of the threats on the revised list must become a subject of thorough studies by experts. States need to work hard to forge a common understanding of these threats and develop a strategy to combat them.

## Drone Wars Adv

#### No risk of drone wars

Joseph Singh 12, researcher at the Center for a New American Security, 8/13/12, “Betting Against a Drone Arms Race,” http://nation.time.com/2012/08/13/betting-against-a-drone-arms-race/#ixzz2eSvaZnfQ

In short, the doomsday drone scenario Ignatieff and Sharkey predict results from an excessive focus on rapidly-evolving military technology.

Instead, we must return to what we know about state behavior in an anarchistic international order. Nations will confront the same principles of deterrence, for example, when deciding to launch a targeted killing operation regardless of whether they conduct it through a drone or a covert amphibious assault team.

Drones may make waging war more domestically palatable, but they don’t change the very serious risks of retaliation for an attacking state. Any state otherwise deterred from using force abroad will not significantly increase its power projection on account of acquiring drones.

What’s more, the very states whose use of drones could threaten U.S. security – countries like China – are not democratic, which means that the possible political ramifications of the low risk of casualties resulting from drone use are irrelevant. For all their military benefits, putting drones into play requires an ability to meet the political and security risks associated with their use.

Despite these realities, there remain a host of defensible arguments one could employ to discredit the Obama drone strategy. The legal justification for targeted killings in areas not internationally recognized as war zones is uncertain at best.

Further, the short-term gains yielded by targeted killing operations in Pakistan, Somalia and Yemen, while debilitating to Al Qaeda leadership in the short-term, may serve to destroy already tenacious bilateral relations in the region and radicalize local populations.

Yet, the past decade’s experience with drones bears no evidence of impending instability in the global strategic landscape. Conflict may not be any less likely in the era of drones, but the nature of 21st Century warfare remains fundamentally unaltered despite their arrival in large numbers.

#### No Indo-Pak conflict- energy cooperation and new governance

Sam Tranum 6/25/13, MA from the University of Chicago in IR and a journalist covering energy and politics in South Asia, 6/25/13, "India-Pakistan Energy Cooperation Could Get Boost Under Sharif," World Politics Review, http://www.worldpoliticsreview.com/articles/13049/india-pakistan-energy-cooperation-could-get-boost-under-sharif

Pakistani and Indian officials met earlier this month to discuss cross-border energy cooperation, perhaps signaling that the new government in Islamabad aims to follow through on plans its predecessor spent years talking about. That would be good for both countries. ¶ Nawaz Sharif's Pakistan Muslim League-Nawaz (PML-N) party swept Pakistan's parliamentary election in May, and Sharif took over as prime minister early this month, pledging—among other things—to improve relations with India and address his country's crippling energy shortage. ¶ On June 11, the prime minister’s younger brother, Shahbaz Sharif, the head of government in Pakistan's largest province, Punjab, reportedly met officials from India's Ministry of Power and Ministry of Petroleum and Natural Gas. They talked about Pakistan importing electricity and natural gas from India. ¶ The meeting in itself is not unprecedented. During its five years in power, the previous government in Islamabad under the Pakistan People's Party (PPP) talked to Indian government officials and companies about importing gasoline, diesel, natural gas and electricity. India seemed willing to help Pakistan then, but nothing happened.¶ There are still factions on both sides of the border that oppose normalizing relations and will try to block efforts by Nawaz Sharif and Indian Prime Minister Manmohan Singh to work together on energy and other issues. But as the energy crisis in Pakistan grows increasingly acute, the pressure might overwhelm such opposition. ¶ Among the proposals on the table is a cross-border electricity transmission line with the capacity to transfer 500-1,000 megawatts of power from India to Pakistan. India is short of power and suffers regular planned and unplanned power cuts. But Pakistan is much worse off. ¶ In the fiscal year that ended March 31, the two-thirds of Indians with access to electricity faced an 8.7 percent supply-demand gap. The two-thirds or so of Pakistanis with access to electricity, meanwhile, faced a shortfall of about 30 percent and power cuts 10-13 hours a day, Pakistan’s Supreme Court was reportedly told earlier this month. ¶ Pakistan's power cuts have sparked sometimes-violent protests and slowed the country's economic growth. ¶ If implemented, the proposed transmission line would serve as a sign of goodwill and perhaps earn a small profit for Indian generators. But if 500-1,000 MW of power would help ease Pakistan's power shortage, it wouldn't solve the country’s energy problems. After all, Pakistan has about 22,000 MW of generating capacity, compared to 212,000 MW for India. ¶ Nonetheless, turning to India for power is part of a larger Pakistani strategy to buy more electricity from its neighbors. It imported about 70 MW from Iran last year, is building another 100-MW link and has plans for a 1,000-MW link. There is talk of bringing in 1,000 MW from Tajikistan via Afghanistan, too. ¶ Aside from power, there is also a proposal for an India-to-Pakistan natural gas pipeline. This would allow Pakistan to import either Indian natural gas or liquefied natural gas (LNG) from a third country delivered to one of India's LNG terminals and sent through its pipeline network to Pakistan. Despite years of effort, Pakistan has failed to build its own LNG terminal. ¶ But a natural gas pipeline is the least likely to materialize of the proposed energy cooperation efforts. India only meets about half of its natural gas needs from its own production and its limited LNG import capacity. And a drop in production from Reliance Industries’ massive KG-D6 field off India's east coast means India’s ability to satisfy its own LNG needs has been getting worse, not better. ¶ Still, a delegation from Indian state-controlled gas distribution company GAIL has reportedly offered to deliver to Pakistan 400 million cubic feet of gas per day. To put that in perspective, Pakistan—which uses gas for power generation, cooking, heating and fueling vehicles, among other things—is now surviving on domestic production of about 4 billion cubic feet per day. ¶ Potential profits and international politics may overshadow the fact that Indian consumers need this natural gas, too. Private and state-owned Indian companies may be willing to short their Indian customers if they can get a better offer from across the border. And officials in New Delhi may be willing to let them do so in the name of India-Pakistan confidence-building measures. ¶ Less controversial than the power and natural gas proposals is a plan for India to build a pipeline across the border to sell gasoline or diesel to Pakistan. Although India doesn't produce much crude oil, it is a refining hub: It imports more crude than it needs and turns the excess into gasoline, diesel and other products that it exports. Indian refiners would welcome a new market. ¶ This cross-border energy trade is seen by some as a test-run for India-Pakistan cooperation on the Turkmenistan-Afghanistan-Pakistan-India (TAPI) and Iran-Pakistan-India (IPI) natural gas pipeline projects. The odds at the moment are stacked against both projects. Instability in Afghanistan makes TAPI tough, while U.S. sanctions on Iran make Indian involvement in IPI doubtful. But these factors could change in the future. ¶ More immediately, India's willingness to help ease Pakistan's energy shortage might encourage Sharif's PML-N government to follow through on its predecessor's promise to grant India most favored nation trading status. This is something Indian companies want and many Pakistani businesses don't: They fear they will be overwhelmed by competition from their massive neighbor. ¶ Nevertheless, if India and Pakistan can work together on energy and increase trade, both countries would benefit. Pakistan would get energy to fuel its lagging economy, and India would get a new market for energy and other exports. As a side benefit, integrating their economies a bit more might help to normalize relations and make future conflicts less likely.

#### No Indo-Pak miscalc

Amit Ranjan 12 -- PhD student in South Asian studies at the Jawaharlal Nehru University with a Master's degree from the University of Delhi, specializes in Indian internal security and foreign policy, 5/21/12, "Nuclear Weapons Still Shape India-Pakistan Relations," http://atlanticsentinel.com/2012/05/nuclear-weapons-still-shape-india-pakistan-relations/

The two countries have taken many measures to prevent accidental use of their atomic weapons. Chief among them is that India and Pakistan since 1988 are regularly exchanging information about their weapons. They also inform the other side before carrying out military exercises near the border areas or testing their missiles. The real challenge is to prevent nuclear weapons from falling into the hands of terrorists. Whereas states behave in a rational and responsible way, this cannot be expected from nonstate actors. The weapons in both countries are kept in disassembled form and physically apart. They have each set up commanding hierarchies to take decisions about its assemblage and use. Any effort to steal or capture even a single part cannot go unnoticed by the security agencies nor the political leadership. To take possession of a nuclear weapon, a terrorist group would help from the inside, as Abdul Qadeer Khan, the father of Pakistan’s nuclear weapons program, had.

#### No China or Russia modeling---won’t use drones against Chechens or Uighurs because of international law

Michael W. Lewis 11, teaches international law and the law of war at Ohio Northern University School of Law. October 17th, 2011, "Unfounded Drone Fears," Los Angeles Times, articles.latimes.com/2011/oct/17/opinion/la-oe--lewis-drones-20111017

Myth 3: The U.S. use of drones in cases such as the Awlaki killing in Yemen serves to legitimize their use by China or Russia. International law places the same restrictions on the use of drones that it places on any other use of military force**.** The U.S. used a drone on Yemeni territory to kill Awlaki because it was given permission to do so by the Yemeni government, and because Awlaki was an active member of an Al Qaeda affiliate who had repeatedly been involved in operations designed to kill Americans at home and abroad. With such permission, the U.S. could instead have employed special forces or a conventional airstrike.¶ Numerous commentators have suggested that U.S. drone use legitimizes Russian drone use in Chechnya or Chinese drone use against the Uighurs. If China or Russia were facing genuine threats from Chechen or Uighur separatists, they might be allowed under international law to use drones in neighboring states if those states gave them permission to do so. However, given the fact that Chechen separatists declared an end to armed resistance in 2009, and that the greatest concern Russians currently have with Chechnya is with the lavish subsidies that Russia is currently providing it, the likelihood of armed Russian drones over Chechnya seems remote at best.¶ Likewise, there is no Uighur separatist organization that even remotely resembles Al Qaeda. Uighur unrest has taken the form of uprisings in Urumqi and other areas, similar to the Tibetan unrest of a few years ago. The Chinese eliminated such unrest with widespread arrests and disappearances, which raised serious human rights concerns. But there has been no time in which Uighur opposition has met the threshold established by international law that would allow for the use of armed drones in response to Uighur actions.¶ It is important to recognize drones for what they are: slow, relatively low-tech anti-terrorism tools that would be of limited use on most modern battlefields and are particularly unsuited to use by terrorist organizations.

## Legitimacy Adv

#### No impact to heg

Maher 11---adjunct prof of pol sci, Brown. PhD expected in 2011 in pol sci, Brown (Richard, The Paradox of American Unipolarity: Why the United States May Be Better Off in a Post-Unipolar World, Orbis 55;1)

At the same time, preeminence creates burdens and facilitates imprudent behavior. Indeed, because of America’s unique political ideology, which sees its own domestic values and ideals as universal, and the relative openness of the foreign policymaking process, the United States is particularly susceptible to both the temptations and burdens of preponderance. For decades, perhaps since its very founding, the United States has viewed what is good for itself as good for the world. During its period of preeminence, the United States has both tried to maintain its position at the top and to transform world politics in fundamental ways, combining elements of realpolitik and liberal universalism (democratic government, free trade, basic human rights). At times, these desires have conflicted with each other but they also capture the enduring tensions of America’s role in the world. The absence of constraints and America’s overestimation of its own ability to shape outcomes has served to weaken its overall position. And because foreign policy is not the reserved and exclusive domain of the president---who presumably calculates strategy according to the pursuit of the state’s enduring national interests---the policymaking process is open to special interests and outside influences and, thus, susceptible to the cultivation of misperceptions, miscalculations, and misunderstandings. Five features in particular, each a consequence of how America has used its power in the unipolar era, have worked to diminish America’s long-term material and strategic position. Overextension. During its period of preeminence, the United States has found it difficult to stand aloof from threats (real or imagined) to its security, interests, and values. Most states are concerned with what happens in their immediate neighborhoods. The United States has interests that span virtually the entire globe, from its own Western Hemisphere, to Europe, the Middle East, Persian Gulf, South Asia, and East Asia. As its preeminence enters its third decade, the United States continues to define its interests in increasingly expansive terms. This has been facilitated by the massive forward presence of the American military, even when excluding the tens of thousands of troops stationed in Iraq and Afghanistan. The U.S. military has permanent bases in over 30 countries and maintains a troop presence in dozens more.13 There are two logics that lead a preeminent state to overextend, and these logics of overextension lead to goals and policies that exceed even the considerable capabilities of a superpower. First, by definition, preeminent states face few external constraints. Unlike in bipolar or multipolar systems, there are no other states that can serve to reliably check or counterbalance the power and influence of a single hegemon. This gives preeminent states a staggering freedom of action and provides a tempting opportunity to shape world politics in fundamental ways. Rather than pursuing its own narrow interests, preeminence provides an opportunity to mix ideology, values, and normative beliefs with foreign policy. The United States has been susceptible to this temptation, going to great lengths to slay dragons abroad, and even to remake whole societies in its own (liberal democratic) image.14 The costs and risks of taking such bold action or pursuing transformative foreign policies often seem manageable or even remote. We know from both theory and history that external powers can impose important checks on calculated risk-taking and serve as a moderating influence. The bipolar system of the Cold War forced policymakers in both the United States and the Soviet Union to exercise extreme caution and prudence. One wrong move could have led to a crisis that quickly spiraled out of policymakers’ control. Second, preeminent states have a strong incentive to seek to maintain their preeminence in the international system. Being number one has clear strategic, political, and psychological benefits. Preeminent states may, therefore, overestimate the intensity and immediacy of threats, or to fundamentally redefine what constitutes an acceptable level of threat to live with. To protect itself from emerging or even future threats, preeminent states may be more likely to take unilateral action, particularly compared to when power is distributed more evenly in the international system. Preeminence has not only made it possible for the United States to overestimate its power, but also to overestimate the degree to which other states and societies see American power as legitimate and even as worthy of emulation. There is almost a belief in historical determinism, or the feeling that one was destined to stand atop world politics as a colossus, and this preeminence gives one a special prerogative for one’s role and purpose in world politics. The security doctrine that the George W. Bush administration adopted took an aggressive approach to maintaining American preeminence and eliminating threats to American security, including waging preventive war. The invasion of Iraq, based on claims that Saddam Hussein possessed weapons of mass destruction (WMD) and had ties to al Qaeda, both of which turned out to be false, produced huge costs for the United States---in political, material, and human terms. After seven years of war, tens of thousands of American military personnel remain in Iraq. Estimates of its long-term cost are in the trillions of dollars.15 At the same time, the United States has fought a parallel conflict in Afghanistan. While the Obama administration looks to dramatically reduce the American military presence in Iraq, President Obama has committed tens of thousands of additional U.S. troops to Afghanistan. Distraction. Preeminent states have a tendency to seek to shape world politics in fundamental ways, which can lead to conflicting priorities and unnecessary diversions. As resources, attention, and prestige are devoted to one issue or set of issues, others are necessarily disregarded or given reduced importance. There are always trade-offs and opportunity costs in international politics, even for a state as powerful as the United States. Most states are required to define their priorities in highly specific terms. Because the preeminent state has such a large stake in world politics, it feels the need to be vigilant against any changes that could impact its short-, medium-, or longterm interests. The result is taking on commitments on an expansive number of issues all over the globe. The United States has been very active in its ambition to shape the postCold War world. It has expanded NATO to Russia’s doorstep; waged war in Bosnia, Kosovo, Iraq, and Afghanistan; sought to export its own democratic principles and institutions around the world; assembled an international coalition against transnational terrorism; imposed sanctions on North Korea and Iran for their nuclear programs; undertaken ‘‘nation building’’ in Iraq and Afghanistan; announced plans for a missile defense system to be stationed in Poland and the Czech Republic; and, with the United Kingdom, led the response to the recent global financial and economic crisis. By being so involved in so many parts of the world, there often emerges ambiguity over priorities. The United States defines its interests and obligations in global terms, and defending all of them simultaneously is beyond the pale even for a superpower like the United States. Issues that may have received benign neglect during the Cold War, for example, when U.S. attention and resources were almost exclusively devoted to its strategic competition with the Soviet Union, are now viewed as central to U.S. interests. Bearing Disproportionate Costs of Maintaining the Status Quo. As the preeminent power, the United States has the largest stake in maintaining the status quo. The world the United States took the lead in creating---one based on open markets and free trade, democratic norms and institutions, private property rights and the rule of law---has created enormous benefits for the United States. This is true both in terms of reaching unprecedented levels of domestic prosperity and in institutionalizing U.S. preferences, norms, and values globally. But at the same time, this system has proven costly to maintain. Smaller, less powerful states have a strong incentive to free ride, meaning that preeminent states bear a disproportionate share of the costs of maintaining the basic rules and institutions that give world politics order, stability, and predictability. While this might be frustrating to U.S. policymakers, it is perfectly understandable. Other countries know that the United States will continue to provide these goods out of its own self-interest, so there is little incentive for these other states to contribute significant resources to help maintain these public goods.16 The U.S. Navy patrols the oceans keeping vital sea lanes open. During financial crises around the globe---such as in Asia in 1997-1998, Mexico in 1994, or the global financial and economic crisis that began in October 2008--- the U.S. Treasury rather than the IMF takes the lead in setting out and implementing a plan to stabilize global financial markets. The United States has spent massive amounts on defense in part to prevent great power war. The United States, therefore, provides an indisputable collective good---a world, particularly compared to past eras, that is marked by order, stability, and predictability. A number of countries---in Europe, the Middle East, and East Asia---continue to rely on the American security guarantee for their own security. Rather than devoting more resources to defense, they are able to finance generous social welfare programs. To maintain these commitments, the United States has accumulated staggering budget deficits and national debt. As the sole superpower, the United States bears an additional though different kind of weight. From the Israeli-Palestinian dispute to the India Pakistan rivalry over Kashmir, the United States is expected to assert leadership to bring these disagreements to a peaceful resolution. The United States puts its reputation on the line, and as years and decades pass without lasting settlements, U.S. prestige and influence is further eroded. The only way to get other states to contribute more to the provision of public goods is if the United States dramatically decreases its share. At the same time, the United States would have to give other states an expanded role and greater responsibility given the proportionate increase in paying for public goods. This is a political decision for the United States---maintain predominant control over the provision of collective goods or reduce its burden but lose influence in how these public goods are used. Creation of Feelings of Enmity and Anti-Americanism. It is not necessary that everyone admire the United States or accept its ideals, values, and goals. Indeed, such dramatic imbalances of power that characterize world politics today almost always produce in others feelings of mistrust, resentment, and outright hostility. At the same time, it is easier for the United States to realize its own goals and values when these are shared by others, and are viewed as legitimate and in the common interest. As a result of both its vast power but also some of the decisions it has made, particularly over the past eight years, feelings of resentment and hostility toward the United States have grown, and perceptions of the legitimacy of its role and place in the world have correspondingly declined. Multiple factors give rise toanti-American sentiment, and anti-Americanism takes different shapes and forms.17 It emerges partly as a response to the vast disparity in power the United States enjoys over other states. Taking satisfaction in themissteps and indiscretions of the imposing Gulliver is a natural reaction. In societies that globalization (which in many parts of the world is interpreted as equivalent to Americanization) has largely passed over, resentment and alienation are felt when comparing one’s own impoverished, ill-governed, unstable society with the wealth, stability, and influence enjoyed by the United States.18 Anti-Americanism also emerges as a consequence of specific American actions and certain values and principles to which the United States ascribes. Opinion polls showed that a dramatic rise in anti-American sentiment followed the perceived unilateral decision to invade Iraq (under pretences that failed to convince much of the rest of the world) and to depose Saddam Hussein and his government and replace itwith a governmentmuchmore friendly to the United States. To many, this appeared as an arrogant and completely unilateral decision by a single state to decide for itselfwhen---and under what conditions---military force could be used. A number of other policy decisions by not just the George W. Bush but also the Clinton and Obama administrations have provoked feelings of anti-American sentiment. However, it seemed that a large portion of theworld had a particular animus for GeorgeW. Bush and a number of policy decisions of his administration, from voiding the U.S. signature on the International Criminal Court (ICC), resisting a global climate change treaty, detainee abuse at Abu Ghraib in Iraq and at Guantanamo Bay in Cuba, and what many viewed as a simplistic worldview that declared a ‘‘war’’ on terrorism and the division of theworld between goodand evil.Withpopulations around theworld mobilized and politicized to a degree never before seen---let alone barely contemplated---such feelings of anti-American sentiment makes it more difficult for the United States to convince other governments that the U.S.’ own preferences and priorities are legitimate and worthy of emulation. Decreased Allied Dependence. It is counterintuitive to think that America’s unprecedented power decreases its allies’ dependence on it. During the Cold War, for example, America’s allies were highly dependent on the United States for their own security. The security relationship that the United States had with Western Europe and Japan allowed these societies to rebuild and reach a stunning level of economic prosperity in the decades following World War II. Now that the United States is the sole superpower and the threat posed by the Soviet Union no longer exists, these countries have charted more autonomous courses in foreign and security policy. A reversion to a bipolar or multipolar system could change that, making these allies more dependent on the United States for their security. Russia’s reemergence could unnerve America’s European allies, just as China’s continued ascent could provoke unease in Japan. Either possibility would disrupt the equilibrium in Europe and East Asia that the United States has cultivated over the past several decades. New geopolitical rivalries could serve to create incentives for America’s allies to reduce the disagreements they have with Washington and to reinforce their security relationships with the United States.

#### No impact---mitigation and adaptation will solve---no tipping point or “1% risk” args

Robert O. Mendelsohn 9, the Edwin Weyerhaeuser Davis Professor, Yale School of Forestry and Environmental Studies, Yale University, June 2009, “Climate Change and Economic Growth,” online: http://www.growthcommission.org/storage/cgdev/documents/gcwp060web.pdf

The heart of the debate about climate change comes from a number of warnings from scientists and others that give the impression that human-induced climate change is an immediate threat to society (IPCC 2007a,b; Stern 2006). Millions of people might be vulnerable to health effects (IPCC 2007b), crop production might fall in the low latitudes (IPCC 2007b), water supplies might dwindle (IPCC 2007b), precipitation might fall in arid regions (IPCC 2007b), extreme events will grow exponentially (Stern 2006), and between 20–30 percent of species will risk extinction (IPCC 2007b). Even worse, there may be catastrophic events such as the melting of Greenland or Antarctic ice sheets causing severe sea level rise, which would inundate hundreds of millions of people (Dasgupta et al. 2009). Proponents argue there is no time to waste. Unless greenhouse gases are cut dramatically today, economic growth and well‐being may be at risk (Stern 2006).

These statements are largely alarmist and misleading. Although climate change is a serious problem that deserves attention, society’s immediate behavior has an extremely low probability of leading to catastrophic consequences. The science and economics of climate change is quite clear that emissions over the next few decades will lead to only mild consequences. The severe impacts predicted by alarmists require a century (or two in the case of Stern 2006) of no mitigation. Many of the predicted impacts assume there will be no or little adaptation. The net economic impacts from climate change over the next 50 years will be small regardless. Most of the more severe impacts will take more than a century or even a millennium to unfold and many of these “potential” impacts will never occur because people will adapt. It is not at all apparent that immediate and dramatic policies need to be developed to thwart long‐range climate risks. What is needed are long‐run balanced responses.

No extinction from climate change

NIPCC 11 – the Nongovernmental International Panel on Climate Change, an international panel of nongovernment scientists and scholars, March 8, 2011, “Surviving the Unprecedented Climate Change of the IPCC,” online: http://www.nipccreport.org/articles/2011/mar/8mar2011a5.html

In a paper published in Systematics and Biodiversity, Willis et al. (2010) consider the IPCC (2007) "predicted climatic changes for the next century" -- i.e., their contentions that "global temperatures will increase by 2-4°C and possibly beyond, sea levels will rise (~1 m ± 0.5 m), and atmospheric CO2 will increase by up to 1000 ppm" -- noting that it is "widely suggested that the magnitude and rate of these changes will result in many plants and animals going extinct," citing studies that suggest that "within the next century, over 35% of some biota will have gone extinct (Thomas et al., 2004; Solomon et al., 2007) and there will be extensive die-back of the tropical rainforest due to climate change (e.g. Huntingford et al., 2008)."

On the other hand, they indicate that some biologists and climatologists have pointed out that "many of the predicted increases in climate have happened before, in terms of both magnitude and rate of change (e.g. Royer, 2008; Zachos et al., 2008), and yet biotic communities have remained remarkably resilient (Mayle and Power, 2008) and in some cases thrived (Svenning and Condit, 2008)." But they report that those who mention these things are often "placed in the 'climate-change denier' category," although the purpose for pointing out these facts is simply to present "a sound scientific basis for understanding biotic responses to the magnitudes and rates of climate change predicted for the future through using the vast data resource that we can exploit in fossil records."

Going on to do just that, Willis et al. focus on "intervals in time in the fossil record when atmospheric CO2 concentrations increased up to 1200 ppm, temperatures in mid- to high-latitudes increased by greater than 4°C within 60 years, and sea levels rose by up to 3 m higher than present," describing studies of past biotic responses that indicate "the scale and impact of the magnitude and rate of such climate changes on biodiversity." And what emerges from those studies, as they describe it, "is evidence for rapid community turnover, migrations, development of novel ecosystems and thresholds from one stable ecosystem state to another." And, most importantly in this regard, they report "there is very little evidence for broad-scale extinctions due to a warming world."

In concluding, the Norwegian, Swedish and UK researchers say that "based on such evidence we urge some caution in assuming broad-scale extinctions of species will occur due solely to climate changes of the magnitude and rate predicted for the next century," reiterating that "the fossil record indicates remarkable biotic resilience to wide amplitude fluctuations in climate."

#### No extinction

Posner 5—Senior Lecturer, U Chicago Law. Judge on the US Court of Appeals 7th Circuit. AB from Yale and LLB from Harvard. (Richard, Catastrophe, http://goliath.ecnext.com/coms2/gi\_0199-4150331/Catastrophe-the-dozen-most-significant.html)

Yet the fact that Homo sapiens has managed to survive every disease to assail it in the 200,000 years or so of its existence is a source of genuine comfort, at least if the focus is on extinction events. There have been enormously destructive plagues, such as the Black Death, smallpox, and now AIDS, but none has come close to destroying the entire human race. There is a biological reason. Natural selection favors germs of limited lethality; they are fitter in an evolutionary sense because their genes are more likely to be spread if the germs do not kill their hosts too quickly. The AIDS virus is an example of a lethal virus, wholly natural, that by lying dormant yet infectious in its host for years maximizes its spread. Yet there is no danger that AIDS will destroy the entire human race. The likelihood of a natural pandemic that would cause the extinction of the human race is probably even less today than in the past (except in prehistoric times, when people lived in small, scattered bands, which would have limited the spread of disease), despite wider human contacts that make it more difficult to localize an infectious disease.

#### Intervening actors check

Zakaria 9**—**Editor of Newsweek, BA from Yale, PhD in pol sci, Harvard. He serves on the board of Yale University, The Council on Foreign Relations, The Trilateral Commission, and Shakespeare and Company. Named "one of the 21 most important people of the 21st Century" (Fareed, “The Capitalist Manifesto: Greed Is Good,” 13 June 2009, http://www.newsweek.com/id/201935)

Note—Laurie Garrett=science and health writer, winner of the Pulitzer, Polk, and Peabody Prize

It certainly looks like another example of crying wolf. After bracing ourselves for a global pandemic, we've suffered something more like the usual seasonal influenza. Three weeks ago the World Health Organization declared a health emergency, warning countries to "prepare for a pandemic" and said that the only question was the extent of worldwide damage. Senior officials prophesied that millions could be infected by the disease. But as of last week, the WHO had confirmed only 4,800 cases of swine flu, with 61 people having died of it. Obviously, these low numbers are a pleasant surprise, but it does make one wonder, what did we get wrong? Why did the predictions of a pandemic turn out to be so exaggerated? Some people blame an overheated media, but it would have been difficult to ignore major international health organizations and governments when they were warning of catastrophe. I think there is a broader mistake in the way we look at the world. Once we see a problem, we can describe it in great detail, extrapolating all its possible consequences. But we can rarely anticipate the human response to that crisis. Take swine flu. The virus had crucial characteristics that led researchers to worry that it could spread far and fast. They described—and the media reported—what would happen if it went unchecked. But it did not go unchecked. In fact, swine flu was met by an extremely vigorous response at its epicenter, Mexico. The Mexican government reacted quickly and massively, quarantining the infected population, testing others, providing medication to those who needed it. The noted expert on this subject, Laurie Garrett, says, "We should all stand up and scream, 'Gracias, Mexico!' because the Mexican people and the Mexican government have sacrificed on a level that I'm not sure as Americans we would be prepared to do in the exact same circumstances. They shut down their schools. They shut down businesses, restaurants, churches, sporting events. They basically paralyzed their own economy. They've suffered billions of dollars in financial losses still being tallied up, and thereby really brought transmission to a halt." Every time one of these viruses is detected, writers and officials bring up the Spanish influenza epidemic of 1918 in which millions of people died. Indeed, during the last pandemic scare, in 2005, President George W. Bush claimed that he had been reading a history of the Spanish flu to help him understand how to respond. But the world we live in today looks nothing like 1918. Public health-care systems are far better and more widespread than anything that existed during the First World War. Even Mexico, a developing country, has a first-rate public-health system—far better than anything Britain or France had in the early 20th century.

#### No groupthink---there are several different checkpoints on the way to a targeting decision and objection at any point stops the entire op

Gregory McNeal 13, Associate Professor of Law, Pepperdine University, 3/5/13, “Targeted Killing and Accountability,” <http://papers.ssrn.com/sol3/papers.cfm?abstract_id=1819583>

Based on this information, we can sketch a general picture of the kill-list approval process.210 First, military and intelligence officials from various agencies compile data and make recommendations based on internal vetting and validation standards.211 Second, those recommendations go through the NCTC, which further vets and validates rosters of names and other variables that are further tailored to meet White House standards for lethal targeting.212 Third, the president’s designee (currently the counterterrorism adviser) convenes a NSC deputies meeting to get input from senior officials, including top lawyers from the appropriate agencies and departments (i.e. CIA, FBI, DOD, State Department, NCTC, etc.).213 At this step is where the State Department’s Legal Adviser (previously Harold Koh) and the Department of Defense General Counsel (previously Jeh Johnson) along with other top lawyers would have an opportunity to weigh in with their legal opinions on behalf of their respective departments.214 Objections to a strike from top lawyers might prevent the decision from climbing further up the ladder absent more deliberation.215 In practice, an objection from one of these key attorneys almost certainly causes the president’s designee in the NSC process to hesitate before seeking final approval from the president. Finally, if the NSC gives approval, the president’s counterterrorism advisor shapes the product of the NSC’s deliberations and seeks final approval from the president.216 At this stage, targets are evaluated again to ensure that target information is complete and accurate, targets relate to objectives, the selection rationale is clear and detailed, and collateral damage concerns are highlighted.217 By this point in the bureaucratic process, just as in prior conflicts like Kosovo,218 there will be few targeting proposals that will reach the approval authority (the president) that will prompt absolute prohibitions under the law of armed conflict. Rather most decisions at this point will be judgment calls regarding the application of law to facts, or intelligence and analytic judgments regarding facts and expected outcomes.219

#### No Africa war or they can’t solve

Straus 12—professor of politics at the University of Wisconsin (Scott, WARS DO END! CHANGING PATTERNS OF POLITICAL VIOLENCE IN SUB-SAHARAN AFRICA, afraf.oxfordjournals.org/content/early/2012/03/01/afraf.ads015.full)

The principal finding is that in the twenty-first century both the volume and the character of civil wars have changed in significant ways.5 Civil wars are and have been the dominant form of warfare in Africa, but they have declined steeply in recent years, so that today there are half as many as in the 1990s. This change tracks global patterns of decline in warfare.6 While some students of African armed conflicts, such as Paul Williams, note the recent trend,7 it is fair to say that the change in the prevalence of civil wars is not recognized by most Africanists and generalists. Equally important but even less noted is that the character of warfare in Africa has changed. Today's wars are typically fought on the peripheries of states, and insurgents tend to be militarily weak and factionalized. The large wars that pitted major fighting forces against each other, in which insurgents threatened to capture a capital or to have enough power to secede, and in which insurgents held significant territory – from the Biafra secessionists in Nigeria, to UNITA in Angola, RENAMO in Mozambique, the TPLF in Ethiopia, the EPLF in Eritrea, the SPLM in Sudan, the NRM in Uganda and the RPF in Rwanda – are few and far between in contemporary sub-Saharan Africa. Somalia's Al-Shabab holds territory and represents a significant threat to the Somali federal transitional government, but given the 20-year void at the centre of Somalia the case is not representative. In April 2011, rebel forces in Côte d'Ivoire captured Abidjan, but they did so with external help and after incumbent Laurent Gbagbo, facing a phalanx of domestic, regional, and international opposition, tried to steal an election.8 More characteristic of the late 2000s and the early 2010s are the low-level insurgencies in Casamance (Senegal), the Ogaden (Ethiopia), the Caprivi strip (Namibia), northern Uganda (the Lord's Resistance Army), Cabinda (Angola), Nigeria (Boko Haram), Chad and the Central African Republic (various armed groups in the east), Sudan (Darfur), and South Sudan, as well as the insurgent-bandits in eastern Congo (a variety of armed actors, including Rwandan insurgents) and northern Mali (al-Qaeda in the Maghreb). Although these armed groups are in some cases capable of sowing terror and disruption, they tend to be small in size, internally divided, poorly structured and trained, and without access to heavy weapons.9 Several of today's rebel groups have strong transnational characteristics, that is, insurgents move fluidly between states. Few are at present a significant military threat to the governments they face or in a position to seize and hold large swaths of territory.

#### No escalation

Straus 12—professor of politics at the University of Wisconsin (Scott, WARS DO END! CHANGING PATTERNS OF POLITICAL VIOLENCE IN SUB-SAHARAN AFRICA, afraf.oxfordjournals.org/content/early/2012/03/01/afraf.ads015.full)

Domestic factors such as stronger civil societies, consistent economic growth, or stronger states are good candidates to explain the change. But following some recent work on global patterns of warfare,44 I emphasize geo-political shifts. These include a decline in external state support for insurgencies, the promotion of multi-party elections, significant investments in conflict prevention and mediation after the Cold War, and the rise of China. During the Cold War, the United States and the Soviet Union were major sources of funding for insurgencies and states fighting insurgencies. From the Horn of Africa to the southern states, the superpower rivalry meant that states and insurgencies had access to weaponry, training, ideological discipline, and diplomatic support. When the Cold War ended, some states that had received previous external support during the Cold War became newly vulnerable, such as Mengistu's Ethiopia, Siad Barre's Somalia, Mobutu Sese Seko's Zaire, and Liberia's Samuel Doe. By the same token, some rebel groups that had received funding through Cold War channels became weaker, such as UNITA in Angola. In other locations, the end of the Cold War created a new window of opportunity for armed opposition groups who had been waiting for the right moment to start their insurgencies, as in Rwanda and Mali. Thus, the first decade following the end of the Cold War saw an immediate increase in warfare, as belligerents saw new conditions and opportunities to start or settle conflicts. But thereafter the frequency of wars declined and their character changed. Beginning in the late 1990s, the external opportunities for insurgents to garner weaponry, training, advisory input, and ideological discipline became much more meagre. States such as Sudan supported insurgencies to disrupt their neighbours, as with the Lord's Resistance Army, but large-scale international support for insurgencies as structured fighting forces and governments in waiting sharply declined. New insurgencies started across the continent, and in places they survived because of access to mineral resources or because the states they fought were weak. But these insurgencies did not develop into the kinds of well-structured guerrilla armies that evolved during and just after the Cold War. A related change is the rise of multi-party electoral rules that followed the end of the Cold War. On balance, the opening of the electoral terrain, however flawed in some cases, attracted would-be insurgents away from the lure of the bush and toward the political arena. The onset of multi-party elections meant that, from a would-be insurgent's point of view, governments were at least nominally vulnerable outside the context of armed resistance. Moreover, the weight of international funding flowed toward sponsoring elections and civil society organizations. For talented opposition figures, the opening of the political arena – combined with the change in international funding streams – created a strong pull away from the battlefield toward the domestic political arena.

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# CP

#### The counterplan aloneis key to effective drone operations---the permutation sends the signal that the rest of the government sides with critics of drones over the executive---that delegitimizes drones and collapses the program

Kenneth Anderson 10, Professor of International Law at American University, 3/8/10, “Predators Over Pakistan,” The Weekly Standard, <http://www.weeklystandard.com/print/articles/predators-over-pakistan>

Obama deserves support and praise for this program from across the political spectrum. More than that, though, the drone strikes need an aggressive defense against increasingly vocal critics who are moving to create around drone warfare a narrative of American wickedness and cowardice and of CIA perfidy.

Here the administration has dropped the ball. It has so far failed to provide a robust affirmation of the propositions that underwrite Predator drone warfare. Namely:

n Targeted killings of terrorists, including by Predators and even when the targets are American citizens, are a lawful practice;

n Use of force is justified against terrorists anywhere they set up safe havens, including in states that cannot or will not prevent them;

n These operations may be covert—and they are as justifiable when the CIA is tasked to carry them out secretly as when the military does so in open armed conflict.

n All of the above fall within the traditional American legal view of “self-defense” in international law, and “vital national security interests” in U.S. domestic law.

There are good reasons for Republicans and centrist Democrats to make common cause in defending these propositions. On the one hand, they should want to aggressively protect the administration against its external critics—the domestic and international left—who are eager to prosecute Americans for their actions in the war on terror. They should also want to make clear that in defending drone strikes, they are defending the American (and not just the Obama) legal and strategic position. Moreover, it will be the American view of domestic and international law for future administrations, Democratic and Republican.

At the same time, congressional Republicans and centrist Democrats need to put Obama’s senior legal officials on the record and invite them to defend their own administration, defend it to the full extent that the Obama administration’s actions require. Which is to say, Congress needs to hear publicly from senior administration lawyers and officials who might be personally less-than-enthused about targeted killings of terrorists and not eager to endorse them publicly, or to do so only with hedged and narrow legal rationales from which they can later walk away.

Consider, for instance, the diffidence of Harold Koh, the legal adviser of the Department of State. In an informal public discussion with his predecessor, John Bellinger, aired on C-SPAN on February 17, he was asked about drones and targeted killings and declined to say that the practice was lawful. (Granted, it was in an unscripted setting, which cannot be taken as anyone’s last word and on which it would be unfair to place too much weight.) All he said was that if he concluded that it was unlawful, he would, if he thought it appropriate, resign his position. He added that he remained at his post. The statement falls far short of the defense one might hope for from such a high-ranking administration lawyer. More than a year into the new administration, that ought surely to strike the general counsels of the CIA, the Pentagon, the Director of National Intelligence, the NSC, and other agencies directly conducting these activities as somewhat less than reassuring.

#### Providing notice to citizens on kill lists solves the case

Mike Dreyfuss 12, J.D., Vanderbilt University Law School, January, 2012, “NOTE: My Fellow Americans, We Are Going to Kill You: The Legality of Targeting and Killing U.S. Citizens Abroad,” Vanderbilt Law Review, 65 Vand. L. Rev. 249

Hamdi guaranteed suspects the right to be put on notice and an opportunity to be heard by a neutral decisionmaker regarding the reasons for the government's decision for apprehension. n190 Hamdi and others like him could exercise these rights after their arrests. In the context of targeted killing, however, the accused must be afforded the opportunity to exercise these rights prior to the state action. n191 This is a relatively low hurdle for the government to overcome, given the severity of the deprivation of rights that it seeks to impose. The hurdle reflects a deliberate balancing of the rights of the individual and the interests of the government. n192 All that would be required is that the government make reasonable efforts to put the accused on notice that he is wanted for trial and afford him a neutral decisionmaker should [\*282] he come forward. n193 Hamdi speaks of notice and an opportunity to be heard by a neutral decisionmaker, not an actual hearing. n194 The suspect therefore needs notice but does not necessarily need a prior review by a neutral decisionmaker under the Hamdi guidelines. n195 All targets should receive notice. If a suspect surrenders himself or is otherwise captured, then he receives a hearing. All targets should receive the opportunity for a hearing. Once they have received both, it is up to the individual target whether to avail himself of that opportunity.

#### The CP shapes the development of global norms on drones and actively builds legitimacy---that means it solves their perception deficits because all their ev is only about the way that drones are perceived now, not how they’re perceived after a vigorous defense by the U.S.

Kenneth Anderson 10, Professor of International Law at American University, 3/8/10, “Predators Over Pakistan,” The Weekly Standard, <http://www.weeklystandard.com/print/articles/predators-over-pakistan>

But a thorough reading of the Predator coverage calls to mind how the detention, interrogation, and rendition debates proceeded over the years after 9/11. As Brookings scholar Benjamin Wittes observes, those arguments also had elements of both legal sense and sensibility. Ultimately the battle of international legal legitimacy was lost, even though detention at Guantánamo continues for lack of a better option. It is largely on account of having given up the argument over legitimacy, after all, that it never occurred to the Obama administration not to Mirandize the Christmas Bomber. Baseline perceptions of legitimacy have consequences. ¶ Nor is the campaign to delegitimize targeted killing only about the United States. Legal moves in European courts have already been made against Israeli officials involved in targeted killing against Hamas in the Gaza war. Unsavory members of the U.N. act alongside the world’s most fatuously self-regarding human rights groups to press for war crimes prosecutions. All of this is merely an opening move in a larger campaign to stigmatize and delegitimize targeted killing and drone attacks. What can be done to Israelis can eventually be done to CIA officers. Perhaps a London bookmaker can offer odds on how soon after the Obama administration leaves office CIA officers will be investigated by a court, somewhere, on grounds related to targeted killing and Predator drone strikes. And whether the Obama administration’s senior lawyers will rise to their defense—or, alternatively, submit an amicus brief calling for their prosecution. ¶ Thus it matters when the U.N. special rapporteur on extrajudicial execution, Philip Alston, demands, as he did recently, that the U.S. government justify the legality of its targeted killing program. Alston, a professor at New York University, is a measured professional and no ideologue, and he treads delicately with respect to the Obama administration—but he treads. Likewise it matters when, in mid-January, the ACLU handed the U.S. government a lengthy FOIA request seeking extensive information on every aspect of targeted killing through the use of UAVs. The FOIA request emphasizes the legal justification for the program as conducted by the U.S. military and the CIA. ¶ Legal justification matters, partly for reasons of legitimacy and partly because the United States is, and wants to be, a polity governed by law. This includes international law, at least insofar as it means something other than the opinions of professors and motley member-states at the U.N. seeking to extract concessions. International law, it is classically said, consists of what states consent to by treaty. Add to this “customary law”—as evidenced by how states actually behave and as provided in their statements, their so-called opinio juris. Customary law is evidenced when states do these things because they see them as binding obligations of law, done from a sense of legal obligation—not merely habit, policy, or convenience, practices that they might change at any moment because they did not engage in them as a matter of law. ¶ What the United States says regarding the lawfulness of its targeted killing practices matters. It matters both that it says it, and then of course it matters what it says. The fact of its practices is not enough, because they are subject to many different legal interpretations: The United States has to assert those practices as lawful, and declare its understanding of the content of that law. This is for two important reasons: first to preserve the U.S. government’s views and rights under the law; and second, to make clear what it regards as binding law not just for itself, but for others as well. ¶ Other states, the United Nations, international tribunals, NGOs, and academics can cavil and disagree with what the United States thinks is law. But no Great Power’s consistently reiterated views of international law, particularly in the field of international security, can be dismissed out of hand. It is true of the United States and it is also true of China. It is not a matter of “good” Great Powers or “bad.” Nor is it merely “might makes right.” It is, rather, a mechanism that keeps international law grounded in reality, and not a plaything of utopian experts and enthusiasts, departing this earth for the City of God. It remains tethered to the real world both as law and practice, conditioned by how states see and act on the law. ¶ The venerable U.S. view of the “law of nations” is one of moderate moral realism—the world “as it is,” as the president correctly put it in his Nobel Prize address. It is not the vision of radical utopians and idealists; neither is it that of radical skeptics about the very existence of law in international affairs. On the contrary, the time-honored American view has always been pragmatic about international law (thereby acting to preserve it from radical internationalism and radical skepticism). But upholding the American view requires more than simply dangling the inference that if the United States does it, it means the United States must intend it as law. Traditional international law requires more than that, for good reason. The U.S. government should provide an affirmative, aggressive, and uncompromising defense of the legal sense and sensibility of targeted killing. The U.S. government’s interlocutors and critics are not wrong to demand one, even those whose own conclusions have long since been set in stone. ¶ A clear statement of legal position need not be an invitation to negotiate or alter it, even when others loudly disagree. In international law, a state’s assertion that its policies are lawful, particularly such an assertion from a great power in matters of international security, is an important element all by itself in making it lawful, or at least not unlawful. But in vast areas of security, self-defense, and the use of force, the U.S. government has in recent years left a huge deficit as to how its actions constitute a coherent statement of international law. ¶ For once, Washington should move to get ahead of a contested issue of international legal legitimacy and “soft law.” Why else have an Obama administration, if not to get out in front on a practice that it has ramped up on grounds of both necessity and humanitarian minimization of force? The CIA has taken a few baby steps by selectively leaking some collateral damage data to a few reporters. But the CIA is going to have to say more. The U.S. government needs to defend targeted killings as both lawful, and as an important step forward in the development of more sparing and discriminating—more humanitarian—weaponry.

# Drone prolif

#### No impact to accidental launch

**Slocombe 9**—Frmr Under Secretary of Defense for Policy; Caplin & Drysdale Attorneys (Walter, De-Alerting: Diagnoses, Prescriptions, and Side-Effects, http://www.ewi.info/system/files/Slocombe.pdf)

Moreover, in recent years, both the US and Russia, as well as Britain and China, have modified their procedures so that even if a nuclear-armed missile were launched, it would go not to a “real” target in another country but – at least in the US case - to empty ocean. In addition to the basic advantage of insuring against a nuclear detonation in a populated area, the fact that a missile launched in error would be on flight path that diverged from a plausible attacking trajectory should be detectable by either the US or the Russian warning systems, reducing the possibility of the accident being perceived as a deliberate attack. De-targeting, therefore, provides a significant protection against technical error. **These arrangements** – PALs and their equivalents coupled with continued observance of the agreement made in the mid-90s on “de-targeting” – do not eliminate the possibility of technical or operator-level failures, but they **come very close to providing absolute assurance that such errors cannot lead to a nuclear explosion or be interpreted as the start of a deliberate nuclear attack**.6 The advantage of such requirements for external information to activate weapons is of course that the weapons remain available for authorized use but not susceptible of appropriation or mistaken use. The drawback from a deterrence and operational point of view is, of course, that the system for transmitting the information must not be susceptible of interruption – that is, there must be assurance that an authorized decision maker will be able to act and have the decision – and the accompanying authenticated orders and unlock combinations – communicated to and received by the operators of the weapon systems. Accordingly, a system of combination-locked safeties requires a highly survivable network for decision and communication with the operators. Otherwise there would be pressures for early transmission of the codes, with their insertion subject to a later execute order or even more dangerous, pre-delegation of authority to issue the execute orders. In this, as in other aspects of measures to meet the “never” requirement, a highly capable and highly survivable command and control system is essential.

#### No chance of Chinese accidental launch

**Busch 2K** (Nathan What the Proliferation Debate Has Ignored, 3-18, http://www.arches.uga.edu/~nbusch/ISApaper.pdf)

Given China’s current deployment procedures, it is considered unlikely that China will accidentally launch a nuclear ballistic missile. According to Robert D. Walpole, U.S. National Intelligence Officer for Strategic and Nuclear Programs, an unauthorized or accidental launch of a Chinese nuclear missile is highly unlikely, as long as current security procedures and systems are in place, because China keeps its missiles unfueled and without warheads mated.73 In fact, under the best circumstances, it would take China several hours to prepare these unassembled missiles for launch.74 While its missiles are stored in this condition (i.e., during peacetime), **there is virtually no chance of any** typical **accidental-launch** scenario occurring.

#### No accidental war

Ryabikhin et al 9 [Dr. Leonid Ryabikhin, expert of the Russian Science Committee for Global Security, General (Ret.) Viktor Koltunov, Dr. Eugene Miasnikov, June 2009, “De-alerting: Decreasing the Operational Readiness of Strategic Nuclear Forces,” http://www.ewi.info/system/files/RyabikhinKoltunovMiasnikov.pdf]

The issue of the possibility of an “accidental” nuclear war itself is hypothetical. Both states have developed and implemented constructive organizational and technical measures that practically exclude launches resulting from unauthorized action of personnel or terrorists. Nuclear weapons are maintained under very strict system of control that excludes any accidental or unauthorized use and guarantees that these weapons can only be used provided that there is an appropriate authorization by the national leadership. Besides that it should be mentioned that even the Soviet Union and the United States had taken important bilateral steps toward decreasing the risk of accidental nuclear conflict. Direct emergency telephone “red line” has been established between the White House and the Kremlin in 1963. In 1971 the USSR and USA signed the Agreement on Measures to Reduce the Nuclear War Threat. This Agreement established the actions of each side in case of even a hypothetical accidental missile launch and it contains the requirements for the owner of the launched missile to deactivate and eliminate the missile. Both the Soviet Union and 5 the United States have developed proper measures to observe the agreed requirements.

#### Communications check

Ford 8 [Christopher, Senior Fellow at the Hudson Institute in Washington, D.C. former U.S. Special Representative for Nuclear Nonproliferation and former Principal Deputy Assistant Secretary of State for Verification, Compliance, and Implementation “Dilemmas of Nuclear Force ‘De-Alerting,’” <http://www.hudson.org/files/documents/De-Alerting%20FINAL2%20%282%29.pdf>]

The United States and Russia have also worked for years to improve communications, reduce misunderstandings, and develop ways to lessen the risk of inadvertent launch or other errors in their strategic relationship. Most readers will be familiar with the Direct Communications Link (the famous “hotline”) established in 1963. 27 In 1971, however, Washington and Moscow also signed an agreement establishing basic procedures to increase mutual consultation and notification regarding relatively innocent but potentially alarming activities – thereby reducing the risk of accidental nuclear war. 28 Since 1987, the two parties have also operated securely linked 24-hour communications centers – the U.S. node of which is the Nuclear Risk Reduction Center (NRRC) operated by the State Department 29 – which specialize in transmitting such things as the notifications required under arms control treaties. Pursuant to a 1988 memorandum, NRRC transmittals, which go directly to the Russian Ministry of Defense, include ballistic missile launch notifications. This link also proved useful to help prevent strategic tensions after the terrorist assault of September 11, 2001 – at which point U.S. officials used the NRRC to reassure their Russian counterparts that the sudden American security alert in the wake of the Manhattan and Pentagon attacks was not in any way an indication of impending U.S. belligerence vis-à-vis Russia.

#### Drones will only ever be used in highly permissive environments that lack air defense

Michael W. Lewis 12, Associate Professor of Law at Ohio Northern University Pettit College of Law, Spring 2012, “ARTICLE: SYMPOSIUM: THE 2009 AIR AND MISSILE WARFARE MANUAL: A CRITICAL ANALYSIS: Drones and the Boundaries of the Battlefield,” Texas International Law Journal, p. lexis

Like any weapons system drones have significant limitations in what they can achieve. Drones are extremely vulnerable to any type of sophisticated air defense system. They are slow. Even the jet-powered Avenger recently purchased by the Air Force only has a top speed of around 460 miles per hour, n20 meaning that it cannot escape from any manned fighter aircraft, not even the outmoded 1970s-era fighters that are still used by a number of nations. n21 Not only are drones unable to escape manned fighter aircraft, they also cannot hope to successfully fight them. Their air-to-air weapons systems are not as sophisticated as those of manned fighter aircraft, n22 and in the dynamic environment of an air-to-air engagement, the drone operator could not hope to match the situational awareness n23 of the pilot of manned fighter aircraft. As a result, the outcome of any air-to-air engagement between drones and manned fighters is a foregone conclusion. Further, drones are not only vulnerable to manned fighter aircraft, they are also vulnerable to jamming. Remotely piloted aircraft are dependent upon a continuous signal from their operators to keep them flying, and this signal is vulnerable to disruption and jamming. n24 If drones were [\*299] perceived to be a serious threat to an advanced military, a serious investment in signal jamming or disruption technology could severely degrade drone operations if it did not defeat them entirely. n25

These twin vulnerabilities to manned aircraft and signal disruption could be mitigated with massive expenditures on drone development and signal delivery and encryption technology, n26 but these vulnerabilities could never be completely eliminated. Meanwhile, one of the principal advantages that drones provide - their low cost compared with manned aircraft n27 - would be swallowed up by any attempt to make these aircraft survivable against a sophisticated air defense system. As a result, drones will be limited, for the foreseeable future, n28 to use in "permissive" environments in which air defense systems are primitive n29 or non-existent. While it is possible to find (or create) such a permissive environment in an inter-state conflict, n30 permissive environments that will allow for drone use will most often be found in counterinsurgency or counterterrorism operations.

#### Syria proves no drone wars---they’re useless against any adversary with an air defense system

Audrey Kurth Cronin 9-2, Professor of Public Policy at George Mason University, 9/2/13, “Drones Over Damascus,” http://www.foreignaffairs.com/articles/139889/audrey-kurth-cronin/drones-over-damascus

For the past four years, Americans have been preoccupied with drone technology as a cheap, low-risk, and discriminate way to eliminate emerging global threats without getting entangled in protracted conflicts. The U.S. government has even dramatically changed its military force structure to make armed drones a lynchpin of U.S. power projection. Yet these weapons have been virtually useless in the last two conflicts that the United States has faced, first in Libya and now in Syria. Why is that?

Broadly speaking, the United States has used armed drone strikes overseas in two ways: during war and to prevent war. Battlefield use of weaponized drones is not new (it dates back to World War I), and is fairly ubiquitous. A spring 2013 report by the U.S. Air Force estimated that unmanned aircraft fired about a quarter of all missiles used in coalition air strikes in Afghanistan in the early part of this year. Drones have proved remarkably effective at providing reconnaissance to U.S. troops on the ground, protecting them from enemy attacks, and reducing civilian casualties. When used within a war, in other words, drones are a great way to give U.S. soldiers an edge.

Armed drones have a preventive role to play, as well. They can keep terrorist threats at bay, and thus reduce the chance that Washington will need to send troops to battle insurgents in faraway places. Since 2009, U.S. counterterrorism efforts have involved hundreds of remote-controlled strikes by unmanned aerial vehicles. These were meant to prevent attacks on the United States and its allies by al Qaeda, the Taliban, and other groups. In these cases, the argument goes, discriminate targeting to prevent such attacks beats invading countries after them.

Prevention has thus become a watchword of U.S. policy, but its logic has rarely been applied to belligerent states. The international community had plenty of warning that the Syrian government might use chemical weapons, and now Syrian President Bashar al-Assad has apparently employed sarin gas to kill thousands of civilians. Photographs of rows of children left dead and videos of civilians running in fear have shocked the world. The last time the gas was used -- in Japan by Aum Shinrikyo, a terrorist group, to kill 13 people on the Tokyo subway -- pales in comparison with the recent slaughter in Syria. Could the United States have deployed its drone fleet to destroy Syrian arsenals or to kill those planning to make use of them before this happened?

The answer is no. Armed drones have serious limitations, and the situation in Syria lays them bare. They are only useful where the United States has unfettered access to airspace, a well-defined target, and a clear objective. In Syria, the United States lacks all three.

First, the airspace. So far, armed drones have been used either over countries that do not control their own airspace (Somalia, Mali, Afghanistan) or where the government has given the United States some degree of permission (Yemen, Pakistan). Those circumstances are rare. When the foe can actually defend itself, the use of armed drones is extraordinarily difficult and could constitute an act of war -- one that could easily draw the United States into the heart of a conflict.

Drones are slow and noisy; they fly at a low altitude; and they require time to hover over a potential target before being used. They are basically sitting ducks. Syria has an air force and air defenses that could easily pick American drones out of the sky. The only real way for the United States to use them would be to first destroy Syrian planes and anti-aircraft batteries. But that would be no different from a full-scale intervention and would negate the tactical advantage of remote strikes. In other words, the conditions under which armed drones are effective as preventive weapons are limited. And the more drones are used for prevention and during war, the more state belligerents will take note of that fact, and will make sure that those conditions are never met on their own territory.

Second, the target. Using armed drones against the Syrian government’s enormous chemical weapons stockpiles would have risked causing the very release of deadly agents that the United States was trying to avoid. Drones are precise but not perfect. Like cruise missiles, their effectiveness mainly depends upon the quality of their targeting information. Worse, an imperfect attack could inadvertently give the Assad government political cover to use the weapons with impunity. Assad could blame the release of chemical weapons on a misfired U.S. drone strike. Since U.S. drones are deeply despised in the Middle East, that argument could enjoy wide hearing.

Perhaps the United States might instead have tried to target chemical weapons delivery systems or tried to kill the people who were loading or moving them. But intelligence has been insufficient for such delicate operations. And even if U.S. officials got it right, a remote drone attack would have risked giving the rebels access to remaining stockpiles of chemical weapons or delivery systems. As the United States knows, some of those group are connected to al Qaeda. In such a mess of a situation, and especially in the presence of Syria’s large arsenal, there is no alternative to putting humans on the ground to secure dangerous, volatile weapons. Drones –- or cruise missiles, for that matter -- cannot do it.

Third, the objective. The United States wants to punish the Assad regime for using chemical weapons against the Syrian people and to prevent them from being used again. Drone attacks are ill suited for this purpose. They are unlikely either to inflict sufficient pain or to deter other tyrants from following Assad’s lead. A broader objective is to reinforce the global norm against the use of chemical weapons, and such a lofty goal can only be accomplished with a robust international response.

In a politically complex environment -- one in which the United States is not at war and the targets are unclear -- armed drones are really not all that useful. They might seem like a cool new tool to many observers and policymakers, but the horrible predicament in Syria reveals the sharp limitations of the technology -- and the serious problem of relying upon it so heavily in the U.S. force structure. Rather than looking for a quick technological fix, U.S. policymakers should invest more in good analysis and robust human assets on the ground, so as to sort friend from foe. The United States can take the pilot out of the aircraft, but it cannot remove human judgment, risk, and willpower from war -- especially if it plans to keep intervening in murky conflicts in the Middle East.

#### No global drone wars---political hurdles to their use will grow alongside capabilities

Michael Aaronson 13, Professorial Research Fellow and Executive Director of cii – the Centre for International Intervention – at the University of Surrey, and Adrian Johnson, Director of Publications at RUSI, the book reviews editor for the RUSI Journal, and chair of the RUSI Editorial Board, “Conclusion,” in Hitting the Target?: How New Capabilities are Shaping International Intervention, ed. Aaronson & Johnson, http://www.rusi.org/downloads/assets/Hitting\_the\_Target.pdf

There is certainly the risk that widespread adoption of armed drones could provide more states with a politically easier means to intervene forcefully in the affairs of others – particularly as the next generation of unmanned combat air vehicles is developed to survive in defended airspace. Nevertheless, it is a risk that should be held in the full political and strategic context. It is far from inconceivable that those future interventions in the name of the Responsibility to Protect will be conducted on a basis similar to that of the Libyan operation of 2011, which demanded ‘zero risk’ to civilians.14 (Though, as Beswick and Minor point out in their chapter, this did not translate into ‘zero casualties’.) As military technology becomes more capable, the normative and legal shackles upon its acceptable use may also grow. In the end, the changes on each side of the equation may balance out.

#### Multiple factors prove NO WAR

Mutti 9— Master’s degree in International Studies with a focus on South Asia, U Washington. BA in History, Knox College. over a decade of expertise covering on South Asia geopolitics, Contributing Editor to Demockracy journal (James, 1/5, Mumbai Misperceptions: War is Not Imminent, http://demockracy.com/four-reasons-why-the-mumbai-attacks-wont-result-in-a-nuclear-war/, AG)

Fearful of imminent war, the media has indulged in frantic hand wringing about Indian and Pakistani nuclear arsenals and renewed fears about the Indian subcontinent being “the most dangerous place on earth.” As an observer of the subcontinent for over a decade, I am optimistic that war will not be the end result of this event. As horrifying as the Mumbai attacks were, they are not likely to drive India and Pakistan into an armed international conflict. The media frenzy over an imminent nuclear war seems the result of the media being superficially knowledgeable about the history of Indian-Pakistani relations, of feeling compelled to follow the most sensationalistic story, and being recently brainwashed into thinking that the only way to respond to a major terrorist attack was the American way – a war. Here are four reasons why the Mumbai attacks will not result in a war: 1. For both countries, a war would be a disaster. India has been successfully building stronger relations with the rest of the world over the last decade. It has occasionally engaged in military muscle-flexing (abetted by a Bush administration eager to promote India as a counterweight to China and Pakistan), but it has much more aggressively promoted itself as an emerging economic powerhouse and a moral, democratic alternative to less savory authoritarian regimes. Attacking a fledgling democratic Pakistan would not improve India’s reputation in anybody’s eyes. The restraint Manmohan Singh’s government has exercised following the attacks indicates a desire to avoid rash and potentially regrettable actions. It is also perhaps a recognition that military attacks will never end terrorism. Pakistan, on the other hand, couldn’t possibly win a war against India, and Pakistan’s military defeat would surely lead to the downfall of the new democratic government. The military would regain control, and Islamic militants would surely make a grab for power – an outcome neither India nor Pakistan want. Pakistani president Asif Ali Zardari has shown that this is not the path he wants his country to go down. He has forcefully spoken out against terrorist groups operating in Pakistan and has ordered military attacks against LeT camps. Key members of LeT and other terrorist groups have been arrested. One can hope that this is only the beginning, despite the unenviable military and political difficulties in doing so. 2. Since the last major India-Pakistan clash in 1999, both countries have made concrete efforts to create people-to-people connections and to improve economic relations. Bus and train services between the countries have resumed for the first time in decades along with an easing of the issuing of visas to cross the border. India-Pakistan cricket matches have resumed, and India has granted Pakistan “most favored nation” trading status. The Mumbai attacks will undoubtedly strain relations, yet it is hard to believe that both sides would throw away this recent progress. With the removal of Pervez Musharraf and the election of a democratic government (though a shaky, relatively weak one), both the Indian government and the Pakistani government have political motivations to ease tensions and to proceed with efforts to improve relations. There are also growing efforts to recognize and build upon the many cultural ties between the populations of India and Pakistan and a decreasing sense of animosity between the countries. 3. Both countries also face difficult internal problems that present more of a threat to their stability and security than does the opposite country. If they are wise, the governments of both countries will work more towards addressing these internal threats than the less dangerous external ones. The most significant problems facing Pakistan today do not revolve around the unresolved situation in Kashmir or a military threat posed by India. The more significant threat to Pakistan comes from within. While LeT has focused its firepower on India instead of the Pakistani state, other militant Islamic outfits have not. Groups based in the tribal regions bordering Afghanistan have orchestrated frequent deadly suicide bombings and clashes with the Pakistani military, including the attack that killed ex-Prime Minister Benazir Bhutto in 2007. The battle that the Pakistani government faces now is not against its traditional enemy India, but against militants bent on destroying the Pakistani state and creating a Taliban-style regime in Pakistan. In order to deal with this threat, it must strengthen the structures of a democratic, inclusive political system that can also address domestic problems and inequalities. On the other hand, the threat of Pakistani based terrorists to India is significant. However, suicide bombings and attacks are also carried out by Indian Islamic militants, and vast swaths of rural India are under the de facto control of the Maoist guerrillas known as the Naxalites. Hindu fundamentalists pose a serious threat to the safety of many Muslim and Christian Indians and to the idea of India as a diverse, secular, democratic society. Separatist insurgencies in Kashmir and in parts of the northeast have dragged on for years. And like Pakistan, India faces significant challenges in addressing sharp social and economic inequalities. Additionally, Indian political parties, especially the ruling Congress Party and others that rely on the support of India’s massive Muslim population to win elections, are certainly wary about inflaming public opinion against Pakistan (and Muslims). This fear could lead the investigation into the Mumbai attacks to fizzle out with no resolution, as many other such inquiries have. 4. The international attention to this attack – somewhat difficult to explain in my opinion given the general complacency and utter apathy in much of the western world about previous terrorist attacks in places like India, Pakistan, and Indonesia – is a final obstacle to an armed conflict. Not only does it put both countries under a microscope in terms of how they respond to the terrible events, it also means that they will feel international pressure to resolve the situation without resorting to war. India and Pakistan have been warned by the US, Russia, and others not to let the situation end in war. India has been actively recruiting Pakistan’s closest allies – China and Saudi Arabia – to pressure Pakistan to act against militants, and the US has been in the forefront of pressing Pakistan for action. Iran too has expressed solidarity with India in the face of the attacks and is using its regional influence to bring more diplomatic pressure on Pakistan.

#### Every qualified assessment goes neg

Bruce Loudon 8, South Asia correspondent for The Australian, 12-4, 2008, “Doomsday Dread,” The Australian, online: http://www.theaustralian.news.com.au/story/0,25197,24746635-25837,00.html

It is, it must be said, an unlikely prospect. No one in either capital -- even among the hotheads -- is thinking in those terms. Experienced strategic analysts rule it out.

"Don't even think about it. It ain't going to happen," one says.

But as the crisis over terrorism across South Asia deepens and jihadist groups linked to al-Qa'ida launch devastating attacks such as the one in Mumbai last week -- attacks designed to exacerbate tensions between India and Pakistan -- there is, in the view of most analysts, always the potential for events to tumble out of control and lead to a doomsday nuclear conflagration, with enormous loss of life.

"South Asia's a nuclear tinderbox," a leading military analyst in New Delhi tells The Australian. "Yes, of course, I'd just about rule it out in the context of the face-off following the Mumbai attack.

"But it's always there, always nagging at the edges of the constant tensions in the subcontinent. And there's no doubt that Osama (bin Laden) is doing his bit to stir the pot and do what he can to increase those tensions, since conflict between India and Pakistan serves the jihadist cause."

Yesterday, US military officials in Washington, DC, closely monitoring the situation described the military temperature between the two neighbours as "pretty low right now", adding that although Pakistan has moved some aircraft and air defence units closer to the Indian border since the Mumbai attack, "on the nuclear side there is nothing". Which is hardly surprising, for the political will in both sides, despite the muscle-flexing, is overwhelmingly against resort to their nuclear arsenals**.**

India, since it demonstrated its nuclear capability in 1998, has maintained a firm no-first-strike policy and a few days ago Pakistan's President Asif Ali Zardari turned longstanding Pakistani policy on its head (some believe to the annoyance of the country's powerful generals) by articulating a similar stance.

On both sides there is a mood of extreme caution on the subject of any possible use of nuclear weapons, matched only by the intense secrecy that surrounds their arsenals.

#### Political and economic pressure means neither side is willing to fight

Chu 8 - Henry. “India-Pakistan conflict called unlikely: Economy, politics discourage war, analysts say” Los Angeles Times / December 7, 2008 <http://www.boston.com/news/world/asia/articles/2008/12/07/india_pakistan_conflict_called_unlikely/>

Hostility between India and Pakistan is at its worst in years, but tensions stemming from the terrorist attacks in Mumbai, India, are unlikely to bloom into full-blown war between the nuclear-armed rivals - at least for now, according to analysts on both sides of the border. Indian authorities say that the gunmen who rampaged through luxury hotels and other crowded sites in Mumbai, killing more than 160 people, were trained and guided by the Pakistan-based militant group, Lashkar-e-Taiba. India has demanded that Pakistan turn over leaders of Lashkar and has refused to rule out military action, warning that it reserved the right to protect Indian territory "with all the means at our disposal." But a combination of new political and economic realities, US pressure, and perhaps some lessons learned in the past have inhibited a rush to open conflict. Any war would be devastating financially, especially at a time of worldwide recession. India's economic juggernaut has lost some steam; and even more dire, Pakistan has had to appeal to the International Monetary Fund to keep its economy afloat. Foreign investment in both countries, which fled during the 2001-2002 standoff, would vanish once again in the event of an armed clash. "No one can afford it," said Abhay Matkar, a former Indian Army major in Mumbai. "**Both countries are not ready for war, and it will not happen**." Dec 26, 2008

# Legitimacy

#### Zero data supports the resolve or credibility thesis

Jonathan Mercer 13, associate professor of political science at the University of Washington in Seattle and a Fellow at the Center for International Studies at the London School of Economics, 5/13/13, “Bad Reputation,” <http://www.foreignaffairs.com/articles/136577/jonathan-mercer/bad-reputation>

Since then, the debate about what to do in Syria has been sidetracked by discussions of how central reputation is to deterrence, and whether protecting it is worth going to war.

There are two ways to answer those questions: through evidence and through logic. The first approach is easy. Do leaders assume that other leaders who have been irresolute in the past will be irresolute in the future and that, therefore, their threats are not credible? No; broad and deep evidence dispels that notion. In studies of the various political crises leading up to World War I and of those before and during the Korean War, I found that leaders did indeed worry about their reputations. But their worries were often mistaken.

For example, when North Korea attacked South Korea in 1950, U.S. Secretary of State Dean Acheson was certain that America’s credibility was on the line. He believed that the United States’ allies in the West were in a state of “near-panic, as they watched to see whether the United States would act.” He was wrong. When one British cabinet secretary remarked to British Prime Minister Clement Attlee that Korea was “a rather distant obligation,” Attlee responded, “Distant -- yes, but nonetheless an obligation.” For their part, the French were indeed worried, but not because they doubted U.S. credibility. Instead, they feared that American resolve would lead to a major war over a strategically inconsequential piece of territory. Later, once the war was underway, Acheson feared that Chinese leaders thought the United States was “too feeble or hesitant to make a genuine stand,” as the CIA put it, and could therefore “be bullied or bluffed into backing down before Communist might.” In fact, Mao thought no such thing. He believed that the Americans intended to destroy his revolution, perhaps with nuclear weapons.

Similarly, Ted Hopf, a professor of political science at the National University of Singapore, has found that the Soviet Union did not think the United States was irresolute for abandoning Vietnam; instead, Soviet officials were surprised that Americans would sacrifice so much for something the Soviets viewed as tangential to U.S. interests. And, in his study of Cold War showdowns, Dartmouth College professor Daryl Press found reputation to have been unimportant. During the Cuban Missile Crisis, the Soviets threatened to attack Berlin in response to any American use of force against Cuba; despite a long record of Soviet bluff and bluster over Berlin, policymakers in the United States took these threats seriously. As the record shows, reputations do not matter.

#### Credibility theory is incoherent — Syria proves

Jonathan Mercer 8/28, 2013, associate professor of political science at the University of Washington in Seattle and a Fellow at the Center for International Studies at the London School of Economics. Bad Reputation, 28 August 2013, www.foreignaffairs.com/articles/139376/jonathan-mercer/bad-reputation

Even if Assad were so simpleminded, the administration’s critics are wrong to suggest that the president should have acted sooner to protect U.S. credibility. After the red line was first crossed, Obama could have taken the United States to war to prevent Assad from concluding that an irresolute Obama would not respond to any further attacks -- a perception on Syria’s part that seems to have now made a U.S. military response all but certain. But going to war to prevent a possible misperception that might later cause a war is, to paraphrase Bismarck, like committing suicide out of fear that others might later wrongly think one is dead.

It is also possible that the United States did not factor into Assad’s calculations. A few months before the United States invaded Iraq, Saddam Hussein’s primary concerns were avoiding a Shia rebellion and deterring Iran. Shortsighted, yes, but also a good reminder that although the United States is at the center of the universe for Americans, it is not for everyone else. Assad has a regime to protect and he will commit any crime to win the war. Finally, it is possible that Assad never doubted Obama’s resolve -- he just expects that he can survive any American response. After all, if overthrowing Assad were easy, it would already have been done.

#### Game theory proves states will never base their actions on assessments of adversaries’ resolve or credibility

Jonathan Mercer 13, associate professor of political science at the University of Washington in Seattle and a Fellow at the Center for International Studies at the London School of Economics, 5/13/13, “Bad Reputation,” <http://www.foreignaffairs.com/articles/136577/jonathan-mercer/bad-reputation>

Arguments never seem to be won on evidence alone, though, which is where the second approach comes in. Simply put, the logic behind the claim that reputation matters is self-invalidating; common knowledge of the claim changes behavior in ways that undermine it. For example, if I know that a specific signal makes my commitment seem credible, you know it too. You will discount my sending you that signal if you think I have reason to be deceptive. Logic kills strategy, in other words, because anything I can deduce, you can deduce as well. (And I can likely deduce your deduction.) This “he thinks that she thinks that he thinks” logic is part of how people strategize, and it is called recursion.

Recursive thinking can get complicated. In The Logic of Images, Robert Jervis, a professor of international affairs at Columbia, wrote about a wonderful example of recursion in World War II. During the war, there was a French colonel who had been spying on the British and taking the secrets back to the Germans. The British flipped the Frenchman and started using him to pass bad information back to the Germans, who quickly became aware that the colonel was a double agent. After discovering that the Germans had found out about the Frenchman’s status, the British decided to inform the agent that the Normandy invasion was set for early June (it really was). The informant passed the information along, and it only served as proof to the Germans that the Allies were not invading Normandy in early June. All this is to illustrate how strategists use recursive thinking -- and how it quickly becomes nearly impossible to follow.

Recursion poses another strategic problem: When does the game stop? If you count on my going only one round but I go multiple rounds, you will incorrectly predict my behavior. Consider this simple guessing game: A large number of competitors is asked to pick a number between zero and 100 that will be half the average of the number that everyone else picks. Students with training in game theory reason through multiple rounds and know that the logical answer is zero. But few people think like game theorists. Most engage in only two or three iterations, which leads them to believe that the right answer is around 25.

#### It’ll take Russia and China decades to catch up to U.S. drone tech

Alex Olesker 12, Technology Research Analyst at Crucial Point LLC, 9/10/12, “The Russian and Chinese Drone Programs,” http://www.oodaloop.com/technology/2012/09/10/the-russian-and-chinese-drone-programs/

Unmanned aerial vehicles have become the signature of American offensive military operations. While far from perfect, drones are now critical to achieving US goals in an effective and efficient manner. But how do the nations considered the United States’ closest “near peers,” Russian and China, compare in this critical capability? While both countries are making strides in developing their own combat drones, their technology is significantly behind and it will take years or likely decades for them to reach the stage the United States is at now. That reality is not lost on the Russian and Chinese military-industrial complexes, which have both taken a practical and realistic approach to drone research and development.

#### Russian and Chinese drones are inevitable but won’t be effective enough to challenge the U.S.

Alex Olesker 12, Technology Research Analyst at Crucial Point LLC, 9/10/12, “The Russian and Chinese Drone Programs,” http://www.oodaloop.com/technology/2012/09/10/the-russian-and-chinese-drone-programs/

Neither China nor Russia can approach American capabilities in remotely piloted vehicles and at this stage are unlikely to catch up any time soon. Both nation’s drone programs, however, take that into account with much more realistic goals. While they hope to challenge American technological dominance, the primary goal seems to be to cut costs on foreign drones and perhaps sell their own drones abroad, to stay ahead of neighboring nations, and to continue advancing their military R&D. Both nations, however, also take great pride from their programs, especially as UAVs have become such a high-profile weapon. The Russians, for example, often talk about developing drones better than their American or Israeli counterparts despite those drones likely being obsolete by the time the domestic equivalents become operational. Still, with national pride at stake, it’s likely that drone programs will continue to be an R&D priority for both countries.

#### The ‘drone precedent’ arg is incoherent---their claim is that other states will use drones in far different ways than the U.S. does---proves our drone policies are irrelevant, and pretexts at best for what states will inevitably do

Kenneth Anderson 13, Professor of International Law at American University, June 2013, “The Case for Drones,” Commentary, Vol. 135, No. 6

This critique often leads, however, to the further objection that the American use of drones is essentially laying the groundwork for others to do the same. Steve Coll wrote in the New Yorker: "America's drone campaign is also creating an ominous global precedent. Ten years or less from now, China will likely be able to field armed drones. How might its Politburo apply Obama's doctrines to Tibetan activists holding meetings in Nepal?"

The United States, it is claimed, is arrogantly exerting its momentary technological advantage to do what it likes. It will be sorry when other states follow suit. But the United States does not use drones in this fashion and has claimed no special status for drones. The U.S. government uses drone warfare in a far more limited way, legally and morally, and entirely within the bounds of international law. The problem with China (or Russia) using drones is that they might not use them in the same way as the United States. The drone itself is a tool. How it is used and against whom -- these are moral questions. If China behaves malignantly, drones will not be responsible. Its leaders will be.

#### No ‘global precedent’ is affected by anything the U.S. does---states will inevitably pursue drones

Robert Wright 12, “The Incoherence of a Drone-Strike Advocate,” 11/14/12, http://www.theatlantic.com/international/archive/2012/11/the-incoherence-of-a-drone-strike-advocate/265256/

Naureen Shah of Columbia Law School, a guest on the show, had raised the possibility that America is setting a dangerous precedent with drone strikes. If other people start doing what America does--fire drones into nations that house somebody they want dead--couldn't this come back to haunt us? And haunt the whole world? Shouldn't the U.S. be helping to establish a global norm against this sort of thing? Host Warren Olney asked Boot to respond.

Boot started out with this observation:

I think the precedent setting argument is overblown, because I don't think other countries act based necessarily on what we do and in fact we've seen lots of Americans be killed by acts of terrorism over the last several decades, none of them by drones but they've certainly been killed with car bombs and other means.

That's true--no deaths by terrorist drone strike so far. But I think a fairly undeniable premise of the question was that the arsenal of terrorists and other nations may change as time passes. So answering it by reference to their current arsenal isn't very illuminating. In 1945, if I had raised the possibility that the Soviet Union might one day have nuclear weapons, it wouldn't have made sense for you to dismiss that possibility by noting that none of the Soviet bombs dropped during World War II were nuclear, right?

As if he was reading my mind, Boot immediately went on to address the prospect of drone technology spreading. Here's what he said:

You know, drones are a pretty high tech instrument to employ and they're going to be outside the reach of most terrorist groups and even most countries. But whether we use them or not, the technology is propagating out there. We're seeing Hezbollah operate Iranian supplied drones over Israel, for example, and our giving up our use of drones is not going to prevent Iran or others from using drones on their own. So I wouldn't worry too much about the so called precedent it sets..."

#### States that deploy drones will never also adopt U.S. standards---they don’t care, they only want the tech to enable them to do shit they want to do anyways

Paul J. Saunders 13, executive director of the Center for the National Interest, 3/4/13, “We Won't Always Drone Alone,” http://nationalinterest.org/commentary/we-wont-always-drone-alone-8177?page=show

When and how the executive branch can employ drones—and what oversight from the legislative and judicial branches is required—are important and serious matters. They become especially significant when they intersect with the rights of American citizens, whether in domestic surveillance or in international counterterrorism strikes. In emotional terms, drones collide with some of America’s most fundamental values. For these reasons, the existing debate over drones should continue.

That said, the United States has well-established rules for the use of lethal force in war and in law enforcement operations. There are extensive rules governing surveillance, too. From this perspective, drones represent a new way of doing things that the executive branch has done for some time and do not pose a radical challenge to existing policies and procedures—except, perhaps, for strains imposed by the sheer number of strikes. Ultimately, however, America has had the drone debate before in various guises and will eventually find a way forward that satisfies legal and oversight concerns.

A broader and deeper challenge is how others—outside the United States—will use drones, whether armed or unarmed, and what lessons they will draw from Washington’s approach. Thus far, the principal lesson may well be that drones can be extremely effective in killing your opponents, wherever they are, without risking your own troops and without sending soldiers or law enforcement personnel across another country’s borders. It seems less likely that others will adopt U.S.-style legal standards and oversight procedures, or that they will always ask other governments before sending drones into their airspace.

#### Hegemony’s no longer key to peace---decline just means allies fill in

Elizabeth Cobbs Hoffman ‘13, professor of American foreign relations at San Diego State University, 3/4/13, “Come Home, America,” http://www.nytimes.com/2013/03/05/opinion/come-home-america.html?nl=todaysheadlines&emc=edit\_th\_20130305&pagewanted=print&\_r=0

EVERYONE talks about getting out of Iraq and Afghanistan. But what about Germany and Japan?

The sequester — $85 billion this year in across-the-board budget cuts, about half of which will come from the Pentagon — gives Americans an opportunity to discuss a question we’ve put off too long: Why we are still fighting World War II?

Since 1947, when President Harry S. Truman set forth a policy to stop further Soviet expansion and “support free peoples” who were “resisting subjugation by armed minorities or by outside pressures,” America has acted as the world’s policeman.

For more than a century, Britain had “held the line” against aggression in Eurasia, but by World War II it was broke. Only two years after the Allies met at Yalta to hammer out the postwar order, London gave Washington five weeks’ notice: It’s your turn now. The Greek government was battling partisans supplied by Communist Yugoslavia. Turkey was under pressure to allow Soviet troops to patrol its waterways. Stalin was strong-arming governments from Finland to Iran.

Some historians say Truman scared the American people into a broad, open-ended commitment to world security. But Americans were already frightened: in 1947, 73 percent told Gallup that they considered World War III likely.

From the Truman Doctrine emerged a strategy comprising multiple alliances: the Rio Pact of 1947 (Latin America), the NATO Treaty of 1949 (Canada and Northern and Western Europe), the Anzus Treaty of 1951 (Australia and New Zealand) and the Seato Treaty of 1954 (Southeast Asia). Seato ended in 1977, but the other treaties remain in force, as do collective-defense agreements with Japan, South Korea and the Philippines. Meanwhile, we invented the practice of foreign aid, beginning with the Marshall Plan.

It was a profound turn even from 1940, when Franklin D. Roosevelt won a third term pledging not to plunge the United States into war. Isolationism has had a rich tradition, from Washington’s 1796 warning against foreign entanglements to the 1919 debate over the Treaty of Versailles, in which Henry Cabot Lodge argued, “The less we undertake to play the part of umpire and thrust ourselves into European conflicts the better for the United States and for the world.”

World War II, and the relative impotence of the United Nations, convinced successive administrations that America had to fill the breach, and we did so, with great success. The world was far more secure in the second half of the 20th century than in the disastrous first half. The percentage of the globe’s population killed in conflicts between states fell in each decade after the Truman Doctrine. America experienced more wars (Korea, Vietnam, the two Iraq wars, Afghanistan) but the world, as a whole, experienced fewer.

We were not so much an empire — the empire decried by the scholar and veteran Andrew J. Bacevich and celebrated by the conservative historian Niall Ferguson — as an umpire, one that stood for equal access by nation-states to political and economic gains; peaceful arbitration of international conflict; and transparency in trade and business.

But conditions have changed radically since the cold war. When the United States established major bases in West Germany and Japan, they were considered dangerous renegades that needed to be watched. Their reconstructed governments also desired protection, particularly from the Soviet Union and China. NATO’s first secretary general, Hastings Ismay, famously said the alliance existed “to keep the Russians out, the Americans in, and the Germans down.”

Today, our largest permanent bases are still in Germany and Japan, which are perfectly capable of defending themselves and should be trusted to help their neighbors. It’s time they foot more of the bill or operate their own bases. China’s authoritarian capitalism hasn’t translated into territorial aggression, while Russia no longer commands central and eastern Europe. That the military brass still talk of maintaining the capacity to fight a two-front war — presumably on land in Europe, and at sea in the Pacific — speaks to the irrational endurance of the Truman Doctrine.

Our wars in the Middle East since 2001 doubled down on that costly, outdated doctrine. The domino theory behind the Vietnam War revived under a new formulation: but for the American umpire, the bad guys (Al Qaeda, Iran, North Korea) will win.

Despite his supporters’ expectations, President Obama has followed a Middle East policy nearly identical to his predecessor’s. He took us out of Iraq, only to deepen our commitment to Afghanistan, from which we are just now pulling out. He rejected the most odious counterterrorism techniques of George W. Bush’s administration, but otherwise did not change basic policies. Mr. Obama’s gestures toward multilateralism were not matched by a commensurate commitment from many of our allies.

Cynics assert that the “military-industrial complex” Dwight D. Eisenhower presciently warned against has primarily existed to enrich and empower a grasping, imperialist nation. But America was prosperous long before it was a superpower; by 1890, decades before the two world wars, it was already the world’s largest and richest economy. We do not need a large military to be rich. Quite the opposite: it drains our resources.

Realists contend that if we quit defending access to the world’s natural resources — read, oil — nobody else would. Really? It’s not likely that the Europeans, who depend on energy imports far more than the nation that owns Texas and Alaska would throw up their hands and bury their heads in the sand. It’s patronizing and naïve to think that America is the only truly “necessary” country. Good leaders develop new leaders. The Libyan crisis showed that our allies can do a lot.

The United States can and should pressure Iran and North Korea over their nuclear programs. It must help to reform and strengthen multilateral institutions like the United Nations, the International Monetary Fund and the World Bank. It must champion the right of small nations, including Israel, to “freedom from fear.” But there are many ways of achieving these goals, and they don’t all involve more borrowing and spending.

Partisan debates that focus on shaving a percentage point off the Pentagon budget here or there won’t take us where we need to go. Both parties are stuck in a paradigm of costly international activism while emerging powers like China, India, Brazil and Turkey are accumulating wealth and raising productivity and living standards, as we did in the 19th century. The long-term consequences are obvious.

America since 1945 has paid a price in blood, treasure and reputation. Umpires may be necessary, but they are rarely popular and by definition can’t win. Perhaps the other players will step up only if we threaten to leave the field. Sharing the burden of security with our allies is more than a fiscal necessity. It’s the sine qua non of a return to global normalcy.

#### Empirically proven

Geller 99**---**Geller and Singer, 99 – \*Chair of the Department of Political Science @ Wayne State University (Daniel S and Joel David, Nations at war: a scientific study of international conflict, p. 116-117)

**Note – Hopf = Visiting Professor of Peace Research, The Mershon Center, Ohio State University PhD in pol sci from Columbia.**

**Levy = Board of Governors’ Professor of Political Science at Rutgers University and an Affiliate at the Arnold A. Saltzman Institute of War and Peace Studies at Columbia University. Past president of the International Studies Association and of the Peace Science Society. Has held tenured positions at the UT Austin, and U Minnesota, and visiting positions at Stanford, Harvard, Yale University, Columbia, Tulane, and NYU. Received the American Political Science Association’s Award for the best dissertation in IR as well as the Distinguished Scholar Award from the Foreign Policy Analysis Section of the International Studies Association. PhD**

Hopf (1991) and Levy (1984) examine the frequency, magnitude and severity of wars using polarity (Hopf) and “system size” (Levy) as predictors. Hopf’s database includes warfare in the European subsystems for the restricted temporal period of 1495–1559. The system is classified as multipolar for the years 1495–1520 and as bipolar for the years 1521–1559. Hopf reports that the amount of warfare during those two periods was essentially equivalent. He concludes that polarity has little relationship to patterns of war for the historical period under examination. Levy (1984) explores a possible linear association between the number of great powers (system size) and war for the extended temporal span of 1495 – 1974. His findings coincide with those of Hopf; he reports that the frequency, magnitude and severity of war in the international system is unrelated to the number of major powers in the system.

#### Prefer our ev

Layne 6**---**pol sci prof, A&M (Christopher, The Peace of Illusions: American Grand Strategy from 1940 to the Present, Cornell University Press, p. 185-186)

The fundamental problem with all these scenarios, both historical and hypothetical, is that distant peer competitors have never been able to do the one thing they would need to do to challenge the United States in its own neighborhood: move freely across the sea. Since the beginning of the twentieth century, the United States has been able to generate more than enough naval (and strategic air) power to stop dead in the water any distant rival that might attempt to take on the United States over here. And, if anything, since 1945 nuclear weapons have made America's regional primacy all but unassailable.83 Rather than detracting from U.S. security, nuclear weapons enhanced it significantly. These overblown notions of American vulnerability to a Eurasian hegemon reflect an underlying worldview shared by U.S. policy-makers and popularized by Wilson and FDR: that in the modern world, the United States lives perpetually under the shadow of war. This grand strategic narrative rests on two key assumptions. First, because of advances in modern military technology, others can acquire the means to inflict grave damage on the United States. Second, the world is shrinking. As a result, the argument goes, the United States itself is at risk and must involve itself in the security affairs of distant regions to ward off threats to the American homeland. These arguments have a very familiar ring, because they have been invoked by the Bush II administration to justify expanding the war on terror and the invasion of Iraq. Although a straight line connects the administration's grand strategic narrative with those of Wilson and FDR, the conception of American security embodied in these narratives always has been based on a deeply flawed premise. For, far from shrinking the world grand strategically, for the United States, modern weaponry naval and strategic airpower, intercontinental delivery systems, and nuclear weapons has widened it. Proponents of offshore balancing are sensitive to the fact that the threat posed by potential Eurasian hegemons has often been exaggerated deliberately and used as a pretext for intervening in conflicts where America's security clearly has not been at risk. When policymakers use arguments about technology and a shrinking world to warn of American vulnerability, they are, as Michael S. Sherry notes, doing a lot more than simply depicting reality. They are trying to shape public perceptions and to create a new reality, which is why this narrative of U.S. national security is "an ideological construction, not merely a perceptual reaction."84 To be blunt, U.S. officials often have invoked the specter of a Eurasian hegemon to rationalize the pursuit of America's own hegemonic, Open Door-driven ambitions. Although it is always possible that the threat of a Eurasian hegemon justifiably might compel U.S. intervention, whenever this argument is made to justify a specific intervention, red lights should flash and it should be scrutinized very carefully, because U.S. officials have cried wolf way too many times in the past.

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#### Government shutdown wrecks heg – makes the US vulnerable to enemy aggression

Fox News, 9-22-2013, “Capitol Hill report warns shutdown could pose risks to national security,” http://www.foxnews.com/politics/2013/09/22/capitol-hill-report-warns-shutdown-could-pose-risks-to-national-security/

Washington is warning Americans about the likely effects of a government shutdown should lawmakers fail to strike a deal to fund the government before it runs out of money Oct. 1 -- from immediate furloughs for thousands of federal workers and cutbacks in veterans’ care to possible, longer-term national security risks. The warnings are part of a 19-page advisory from Capitol Hill that makes clear federal agencies must cease operations under the so-called Antideficiency Act -- except in emergency and other extreme situations. And while federal programs and agencies that directly perform national security functions have historically been exempt, the advisory states that closing parts of the federal government indirectly related to the national “security apparatus … could result in increase risked to the nation.” The advisory suggests that shuttered emergency services and support operations would delay the United States in recovering from a crisis or emergency. Even the perception of a U.S. government shutdown could have negative security implications “as some entities wishing to take actions harmful to U.S. interests may see the nation as physically and politically vulnerable,” the advisory states. Furthermore, some security experts argue that the longer the shutdown, "the more at risk the nation becomes as enemies of the U.S. may seek to exploit perceived vulnerabilities," according to the advisory. The advisory was prepared by the nonpartisan Congressional Research Service and is based on several sources – including White House instructions to federal agencies, revised after April 2011 when a budget stalemate between Congress and President Obama threatened a shutdown. Another is a review of what happened during the government’s most recent shutdown, in the mid-1990s. While President Obama and essentially every Capitol Hill lawmakers have expressed their unwillingness to force a shutdown next month -- the deadline is just days away with no sign of a deal between the Democrat-controlled Senate and the Republican-led House, which Obama would have to approve. And the situation -- which typically gets resolved before the deadline -- is further complicated this time by the House voting Friday to pay for everything in the federal budget but the president’s signature health care law, known as ObamaCare. “We had victory today,” House Speaker John Boehner said after the vote. “The House has listened to the American people. Now it's time for the U.S. Senate to listen.” Such a plan has effectively no chance of passing the Senate and undoubtedly would be vetoed by Obama, similar to when President Clinton vetoed Congress’ plan in 1995, triggering the country’s longest and most-recent shutdown. The shutdown lasted 21 days -- from December 16 to January 1996 -- resulting in the furlough of several hundred thousand federal employees and had a negative impacted that rippled across several sectors of the economy. President Obama said Saturday: “There’s … a faction on the far right of the Republican Party who’ve convinced their leadership to threaten a government shutdown if they can’t shut off the Affordable Care Act. Some are actually willing to plunge America into default. … Well, that’s not happening.” Among the other likely and immediate impacts of the shutdown would be the closure of hundreds of national parks, tens of thousands of daily visa applications going unprocessed and hiring freezes for federal law enforcement agencies, according to the advisory. A prolonged shutdown has the potential to shutter federal courts and other, more essentials services. And Obama warned Saturday that military personnel, including those deployed overseas, will not get their paychecks on time.

#### Econ decline turns multilat --- the financial crisis proves

Leipziger, 11 (Danny, Professor of International Business @ George Washington University and former VP for Poverty Reduction and Economic Management @ the World Bank, “Multilateralism, the Shifting Global Economic Order, and Development Policy,” part of “Global Challenges: Multilateral Solutions,” Canadian Development Report 2011, Online)

The chinks in multilateralism were of course apparent from the beginning. However, as long as world trade and global output were rising at a respectable pace, many of the stresses could be accommodated. The gains from trade were large enough to manage the dislocations. The flows of capital were plentiful enough so that losses could be borne every decade or so when a financial crises hit, whether in Latin America, Russia, East Asia, or Eastern Europe. What has in the end frayed the edges if not the core of multilateralism was the synchronous unraveling of financial markets, fed by excessive liquidity, excessive leverage, and excessive greed that went unpunished by regulators. This has led to such a severe global downturn that some of the fundamental faith in markets and the institutions meant to oversee them has been shaken — and with it, faith in multilateral solutions.

#### Government shutdown stalls the recovery

Motoko Rich, 4-7-2011, "Government Shutdown Would Have Wide Ripples," New York Times, http://www.nytimes.com/2011/04/08/business/economy/08econ.html?pagewanted=all

It’s not just an estimated 800,000 federal employees who would feel the financial pinch of a government shutdown. Among the people anxiously waiting to hear if Congress can reach a budget deal are front desk clerks at the Ahwahnee Hotel in Yosemite National Park, manufacturing executives whose companies supply goods to federal agencies, bank loan officers who make mortgages guaranteed by the Federal Housing Administration and Wall Street analysts who depend on a steady flow of government data. The federal government is, after all, a very big business, and temporarily pulling the plug would disrupt many other businesses. President Obama has warned that the looming shutdown could stall the already fragile economic recovery by choking off much-needed paychecks to workers and introducing another level of uncertainty in an already uncertain world. Economists are divided as to how much the shutdown would rattle the economy. Of course, some of it depends on how long any stoppage lasts. If Congress agrees to a budget quickly, it might be just a few national park visitors who are disappointed over the weekend. But if the hiatus stretches to a week — or to nearly three weeks as it did in 1995 — then the ripples could quickly fan out.

#### This time’s different---shutdown causes collapse

Daily Kos, 1-14-2013, "Government Shutdown: What It Is, and What It Isn't (Update x1)," http://www.dailykos.com/story/2013/01/14/1178981/-Government-Shutdown-What-It-Is-and-What-It-Isn-t

That said, there is an important element that is very different this time. During the 1995-1996 shutdown, the United States was not undergoing any economic turmoil besides the effects of the shutdown. While Bill Clinton certainly left office with the first projected budget surplus since 1969, he was working with a stable economy. It was a relatively safe time to consider budget cuts and to start paying down the deficit. Today, we're still recovering from 'The Great Recession' and the new economic fad is that the only way out of the recession is to immediately and severely cut spending. President Obama has already cut the deficit by $1.2 trillion dollars (and as pointed out by Jed Lewinson, it's $2.4 trillion counting new tax revenue). Cut too much spending at this point, and the government will depress demand and potentially drive the country back into recession. This is not the time to aim for a balanced budget. This is not a family trying to balance its budget- families don't have B-52s. This is the world's largest economy trying to stay afloat without making bad decisions.

#### Government shutdown would totally wreck oil rig safety – no inspection personnel

Edward J. Markey 13, Ranking Member, Natural Resources Committee, 2013, “Republican Sequester or Shutdown Would Threaten Energy Development, Safety and the Environment,” http://democrats.naturalresources.house.gov/sites/democrats.naturalresources.house.gov/files/documents/2013-02-15\_Sequester\_Cuts.pdf

Just after the sequestration deadline, Congress must pass by March 27 a so-called Continuing ¶ Resolution or omnibus appropriations bill to keep the government operating. House Republicans, however, have threatened the country with another crisis around this deadline by threatening to block funding and shut down the government. Rep. Aaron Shock (R-IL) said in late January, “I wouldn’t be surprised if a majority of the Republicans decide that the [right] battle to fight the president on is perhaps the government being shut down.”8 If this threat becomes a reality, it would undermine oil rig worker safety and environmental protections for drilling on public lands enforced by the Interior Department. The last time Republicans forced a government shutdown, in 1995, the former Minerals Management Service (MMS), the agency responsible for overseeing offshore oil and gas drilling at the time, was left with 12 emergency personnel, with only six employees dedicated to offshore safety and environmental protection. Currently, 409 people at BSEE perform these jobs. According to DOI, if the shutdown goes into effect, onshore oil and gas leasing activities would be entirely closed, as well as most permitting, inspection, and enforcement work.

#### Unchecked oil spills crush marine oxygen

Paul Stephen Dempsey, Law Prof @ Denver, Summer 1984, “Oil Pollution of the Marine Environment by Ocean Vessels,” 6 NW. J. INT'L L. & BUS. 459, ln

Although large amounts of oil remain on the surface, much of it is mixed into the water column, either through wave action or the use of dispersants applied to oil slicks. Unfortunately, as the spill breaks up, the environmental hazard does not disappear; it increases. Dissolved oil and oil globules fall through the water column, growing more toxic as they approach bottom. Concentrations of dissolved oil from 0.2 to 1 part per billion, a harmful level already found in coastal waters near many cities, can skyrocket to as high as 250 parts per billion. n26 [\*467] High levels of dissolved oil increase the concentration of toxic chemicals in commercial fish and severely disrupt the marine food chain. Oil pollution reduces the ocean's phytoplankton in coastal areas, where most of the world's commercial fish and oxygen are produced. Sea beds, an essential source of food for bottom dwelling commercial fish, become contaminated and sterile. The ramifications of introducing such high concentrations of petroleum pollution into the oceans are severe. Oil pollution disrupts phytoplankton, the microscopic plant life in the ocean that forms algae and serves an important function in the ecosystem. First, oil interferes with phytoplankton photosynthesis. Such interference may eventually reduce the oxygen output and the carbon dioxide uptake of ocean. Moreover, increased carbon dioxide in the atmosphere may cause a "greenhouse effect," such that heat will not be allowed to radiate into space, causing an increase in global temperatures. As a long term effect, the ice caps could eventually melt, causing the sea level to increase up to 200 feet, submerging most coastal cities. n27

#### Extinction

Donald A. Bryant, Dep. Biochem @ Penn. State, 2003, “The Beauty in small things revealed,” Proceedings of the National Academy of Sciences, http://www.pnas.org/content/100/17/9647.full

Oxygenic photosynthesis accounts for nearly all the primary biochemical production of organic matter on Earth. The byproduct of this process, oxygen, facilitated the evolution of complex eukaryotes and supports their/our continuing existence. Because macroscopic plants are responsible for most terrestrial photosynthesis, it is relatively easy to appreciate the importance of photosynthesis on land when one views the lush green diversity of grasslands or forests. However, Earth is the “blue planet,” and oceans cover nearly 75% of its surface. All life on Earth equally depends on the photosynthesis that occurs in Earth's oceans. A rich diversity of marine phytoplankton, found in the upper 100 m of oceans, accounts only for ≈1% of the total photosynthetic biomass, but this virtually invisible forest accounts for nearly 50% of the net primary productivity of the biosphere (1). Moreover, the importance of these organisms in the biological pump, which traps CO2 from the atmosphere and stores it in the deep sea, is increasingly recognized as a major component of the global geochemical carbon cycle (2). It seems obvious that it is as important to understand marine photosynthesis as terrestrial photosynthesis, but the contribution of marine photosynthesis to the global carbon cycle was grossly underestimated until recently. Satellite-based remote sensing (e.g., NASA sea-wide field sensor) has allowed more reliable determinations of oceanic photosynthetic productivity to be made (refs. 1 and 2; see Fig. 1).

#### Shutdown causes cyberterror

Alysha Sideman 11, 2-23-2011, “Agencies must determine computer security teams in face of potential federal shutdown,” Federal Computer Week, http://fcw.com/Articles/2011/02/23/Agencies-must-determine-computer-security-teams-in-face-of-shutdown.aspx?Page=1

With the WikiLeaks hacks and other threats to cybersecurity present, guarding against cyberattacks has become a significant part of governing -- especially because most government agencies have moved to online systems. As a potential government shutdown comes closer, agencies must face new questions about defining “essential” computer personnel. Cyber threats weren’t as significant during the 1995 furlough as they are today, reports NextGov. The publication adds that agencies need to buck up and be organized. In late January, government officials, NATO and the European Union banded together in Brussels to formulate a plan to battle cyber bandits, according to Defense Systems. Leaders there agreed that existing cybersecurity measures were incomplete and decided to fast-track a new plan for cyber incident response. Meanwhile, observers are wondering whether the U.S. government has a plan to deal with cyberattacks in the case of a shutdown. The lists of essential computer security personnel drawn up 15 years ago are irrelevant today, computer specialists told NextGov. In 1995, the only agencies concerned about cybersecurity were entities such as the FBI and CIA. Today, before any potential government shutdown happens, a plan of essential IT personnel should be determined, the specialists add. Agencies should be figuring out which systems will need daily surveillance and strategic defense, as well as evaluating the job descriptions of the people operating in those systems, former federal executives told NextGov. Hord Tipton, a former Interior Department CIO, agrees. “If they haven’t done it, there’s going to be a mad scramble, and there’s going to be a hole in the system,” he told the site. All government departments are supposed to have contingency plans on deck that spell out essential systems and the employees associated with them, according to federal rules. Meanwhile, some experts say determining which IT workers are essential depends more on the length of the shutdown. Jeffrey Wheatman, a security and privacy analyst with the Gartner research group, tells NextGov that a shutdown lasting a couple of weeks “would require incident response personnel, network administrators and staff who monitor firewall logs for potential intrusions.” If a shutdown lasted a month or longer, more employees would need to report, he said, adding: “New threats could emerge during that time frame, which demands people with strategy-oriented job functions to devise new lines of defense.” Employees who are deemed “essential” are critical to national security. Cyber warfare or holes in cybersecurity can threaten a nation’s infrastructure. In particular, the electric grid, the nation’s military assets, financial sector and telecommunications networks can be vulnerable in the face of an attack, reports Federal Computer Week.

#### Nuke war

Fritz 9 Jason, Former Captain of the U.S. Army, July, Hacking Nuclear Command and Control, www.icnnd.org/Documents/Jason\_Fritz\_Hacking\_NC2.doc

The US uses the two-man rule to achieve a higher level of security in nuclear affairs. Under this rule two authorized personnel must be present and in agreement during critical stages of nuclear command and control. The President must jointly issue a launch order with the Secretary of Defense; Minuteman missile operators must agree that the launch order is valid; and on a submarine, both the commanding officer and executive officer must agree that the order to launch is valid. In the US, in order to execute a nuclear launch, an Emergency Action Message (EAM) is needed. This is a preformatted message that directs nuclear forces to execute a specific attack. The contents of an EAM change daily and consist of a complex code read by a human voice. Regular monitoring by shortwave listeners and videos posted to YouTube provide insight into how these work. These are issued from the NMCC, or in the event of destruction, from the designated hierarchy of command and control centres. Once a command centre has confirmed the EAM, using the two-man rule, the Permissive Action Link (PAL) codes are entered to arm the weapons and the message is sent out. These messages are sent in digital format via the secure Automatic Digital Network and then relayed to aircraft via single-sideband radio transmitters of the High Frequency Global Communications System, and, at least in the past, sent to nuclear capable submarines via Very Low Frequency (Greenemeier 2008, Hardisty 1985). The technical details of VLF submarine communication methods can be found online, including PC-based VLF reception. Some reports have noted a Pentagon review, which showed a potential “electronic back door into the US Navy’s system for broadcasting nuclear launch orders to Trident submarines” (Peterson 2004). The investigation showed that cyber terrorists could potentially infiltrate this network and **insert false orders for launch.** The investigation led to “elaborate new instructions for validating launch orders” (Blair 2003). Adding further to the concern of cyber terrorists seizing control over submarine launched nuclear missiles; The Royal Navy announced in 2008 that it would be installing a Microsoft Windows operating system on its nuclear submarines (Page 2008). The choice of operating system, apparently based on Windows XP, is not as alarming as the advertising of such a system is. This may attract hackers and narrow the necessary reconnaissance to learning its details and potential exploits. It is unlikely that the operating system would play a direct role in the signal to launch, although this is far from certain. Knowledge of the operating system may lead to the insertion of malicious code, which could be used to gain accelerating privileges, tracking, valuable information, and deception that could subsequently be used to initiate a launch. Remember from Chapter 2 that the UK’s nuclear submarines have the authority to launch if they believe the central command has been destroyed. Attempts by cyber terrorists to create the illusion of a decapitating strike could also be used to engage fail-deadly systems. Open source knowledge is scarce as to whether Russia continues to operate such a system. However evidence suggests that they have in the past. Perimetr, also known as Dead Hand, was an automated system set to launch a mass scale nuclear attack in the event of a decapitation strike against Soviet leadership and military. In a crisis, military officials would send a coded message to the bunkers, switching on the dead hand. If nearby ground-level sensors detected a nuclear attack on Moscow, and if a break was detected in communications links with top military commanders, the system would send low-frequency signals over underground antennas to special rockets. Flying high over missile fields and other military sites, these rockets in turn would broadcast attack orders to missiles, bombers and, via radio relays, submarines at sea. Contrary to some Western beliefs, Dr. Blair says, many of Russia's nuclear-armed missiles in underground silos and on mobile launchers can be fired automatically. (Broad 1993) Assuming such a system is still active, cyber terrorists would need to create a crisis situation in order to activate Perimetr, and then fool it into believing a decapitating strike had taken place. While this is not an easy task, the information age makes it easier. Cyber reconnaissance could help locate the machine and learn its inner workings. This could be done by targeting the computers high of level official’s—anyone who has reportedly worked on such a project, or individuals involved in military operations at underground facilities, such as those reported to be located at Yamantau and Kosvinksy mountains in the central southern Urals (Rosenbaum 2007, Blair 2008) Indirect Control of Launch Cyber terrorists could cause incorrect information to be transmitted, received, or displayed at nuclear command and control centres, or shut down these centres’ computer networks completely. In 1995, a Norwegian scientific sounding rocket was mistaken by Russian early warning systems as a nuclear missile launched from a US submarine. A radar operator used Krokus to notify a general on duty who decided to alert the highest levels. Kavkaz was implemented, all three chegets activated, and the countdown for a nuclear decision began. It took eight minutes before the missile was properly identified—a considerable amount of time considering the speed with which a nuclear response must be decided upon (Aftergood 2000). Creating a false signal in these early warning systems would be relatively easy using computer network operations. The real difficulty would be gaining access to these systems as they are most likely on a closed network. However, if they are transmitting wirelessly, that may provide an entry point, and information gained through the internet may reveal the details, such as passwords and software, for gaining entrance to the closed network. If access was obtained, a false alarm could be followed by something like a DDoS attack, so the operators believe an attack may be imminent, yet they can no longer verify it. This could add pressure to the decision making process, and if coordinated precisely, could appear as a first round EMP burst. Terrorist groups could also attempt to launch a non-nuclear missile, such as the one used by Norway, in an attempt to fool the system. The number of states who possess such technology is far greater than the number of states who possess nuclear weapons. Obtaining them would be considerably easier, especially when enhancing operations through computer network operations. Combining traditional terrorist methods with cyber techniques opens opportunities neither could accomplish on their own. For example, radar stations might be more vulnerable to a computer attack, while satellites are more vulnerable to jamming from a laser beam, thus together they deny dual phenomenology. Mapping communications networks through cyber reconnaissance may expose weaknesses, and automated scanning devices created by more experienced hackers can be readily found on the internet. Intercepting or spoofing communications is a highly complex science. These systems are designed to protect against the world’s most powerful and well funded militaries. Yet, there are recurring gaffes, and the very nature of asymmetric warfare is to bypass complexities by finding simple loopholes. For example, commercially available software for voice-morphing could be used to capture voice commands within the command and control structure, cut these sound bytes into phonemes, and splice it back together in order to issue false voice commands (Andersen 2001, Chapter 16). Spoofing could also be used to escalate a volatile situation in the hopes of starting a nuclear war. “ **[they cut off the paragraph]** “In June 1998, a group of international hackers calling themselves Milw0rm hacked the web site of India’s Bhabha Atomic Research Center (BARC) and put up a spoofed web page showing a mushroom cloud and the text “If a nuclear war does start, you will be the first to scream” (Denning 1999). Hacker web-page defacements like these are often derided by critics of cyber terrorism as simply being a nuisance which causes no significant harm. However, web-page defacements are becoming more common, and they point towards alarming possibilities in subversion. During the 2007 cyber attacks against Estonia, a counterfeit letter of apology from Prime Minister Andrus Ansip was planted on his political party website (Grant 2007). This took place amid the confusion of mass DDoS attacks, real world protests, and accusations between governments.

#### Boehner will successfully broker a compromise to avoid a government shutdown by shifting the Obamacare fight to the debt ceiling bill---but careful timing is key---delays in presenting the new continuing resolution collapse the entire deal

Tim Alberta 9-20, National Journal, “Inside Boehner's Plan to Avoid Shutdown (and Wound Obamacare),” 9/20/13

But sources familiar with the planning say House Speaker John Boehner is preparing a third option, one that keeps the government open at post-sequester spending levels while not conceding defeat on Obamacare. To accomplish this, the Republican leadership is planning to propose a debt-ceiling package—perhaps as early as next week—that has as its centerpiece a one-year delay of President Obama's health care law.

Meanwhile, House leadership would supplement the revised CR with some assortment of conservative policy provisions (such as a "conscience clause" for health care coverage, or a verification system for insurance subsidies). Adding such items, the thinking goes, would secure sufficient support from skeptical House Republicans while not antagonizing enough Democrats to derail passage in the Senate.

Top Republicans say shifting their anti-Obamacare efforts from the CR to the debt ceiling is smart strategy and sound politics. For one thing, conservatives now realize that delaying Obamacare—as opposed to repealing or defunding it—represents their best shot at scoring a health care victory. Also, Boehner can honestly tell his members that he did everything he could to defund Obamacare in the CR. And, at the end of the day, Republicans still believe their leverage will be maximized when negotiating the nation's borrowing limit.

But timing is everything. If Boehner's debt-ceiling plan isn't presented in close proximity to the Senate's defeat of the House CR, Republican aides worry that conservatives could grow restless and orchestrate another CR battle over Obamacare. But if the debt-ceiling proposal is introduced just as the Senate is sending back its clean CR, Boehner can combine the separate skirmishes and sell his plan as a two-step solution to the challenge that has galvanized conservatives: how to defeat Obamacare without shutting down the government.

"It's all one battle," said Rep. Tom Price of Georgia, a leading House conservative who is vice chairman of the Budget Committee.

#### Congress will successfully avert shutdown now, but Boehner will take it down to the wire

Tal Kopan, 9-20-2013, “Chuck Schumer on shutdown: ‘They’ll blink’,” Politico, http://www.politico.com/story/2013/09/government-shutdown-update-chuck-schumer-97118.html

Sen. Chuck Schumer thinks Republicans won’t go through with shutting down the government, but Republican leadership doesn’t yet have the strength to stand up to the tea party. “At the end of the day, they’ll blink,” Schumer said Friday on MSNBC’s “Morning Joe.” The New York Democrat said he can tell House Republican leaders don’t want to go through with a government spending bill that defunds Obamacare and is dead on arrival in the Senate. “Just look at the body language of Speaker [John] Boehner, of Eric Cantor, they know it’s wrong. All the Republican leadership knows that doing this is a disaster for them; they’re not strong enough to resist the tea party,” Schumer said. Schumer said he believes the GOP leaders are looking ahead to when the deadline to act actually comes, with the hope that moderate Republicans win out. “I think that the Republican leadership is hoping that when we get right up to the debt ceiling, right up to the line, there is such pressure on mainstream Republicans that they stand up … and say to Speaker Boehner and Eric Cantor, ‘Don’t let those 60 tea party people dictate, it’s a disaster.’”

#### Senate will pass a clean CR and kick it back to the house – will go down to the wire

Sean Sullivan, 9-20-2013, “A step-by-step guide to what’s next in the government shutdown showdown,” Washington Post, http://www.washingtonpost.com/blogs/the-fix/wp/2013/09/19/a-step-by-step-guide-to-whats-next-in-the-government-shutdown-showdown/

Continuing resolutions and Obamacare and a shutdown. Oh my! The House on Friday passed a measure that would keep government running and defund Obamacare, setting the stage for a flurry of activity in both chambers of Congress leading up to Sept. 30, the deadline for the federal government to replenish its funding. So, what’s next? Several things — some which we know with more certainty than others. Below we explain how we anticipate the debate playing out on Capitol Hill, step by step, with the caveat that there are a lot of moving parts, and things could change in a hurry. 1. The House voted Friday on a stopgap spending bill that will fund the government beyond Sept. 30, with one exception: Obamacare. This is what House conservatives have been demanding. The measure passed 230-189, with only two Democrats and one Republican crossing party lines. 2. The bill will now go to the Senate, where it stands zero chance of winning passage. None. Zilch. A coterie of Senate conservatives has been trying to ramp up support for defunding Obamacare in the budget debate. But their effort has gained virtually no traction. They will continue to fight. (Sen. Ted Cruz (R-Tex.) has promised to filibuster, though as filibuster veteran Sen. Rand Paul (R-Ky.) noted, it would only delay, not put a full stop to things.) But ultimately, it’s a battle they stand virtually no chance of winning. 3. Senate Majority Leader Harry Reid (D-Nev.) is expected to strip out the part of the bill that defunds Obamacare. The Senate would then pass a CR without the provision, likely some time next week. Even Cruz, a vocal advocate of defunding Obamacare, acknowledged this is the most likely outcome. 4. The Senate-passed CR would be sent back to the House, which would have only days left to vote on it before the end of the month. And this is where things would get interesting. 5. What Speaker John Boehner (R-Ohio) could say to House conservatives at that point is, ‘Hey, we did all we could, but Senate Republicans couldn’t bring this home. Nor will they ever be able to under the current balance of the upper chamber. Let’s vote for the Senate-passed CR and gear up for next month’s debt ceiling fight, in which we are going to try to delay Obamacare for a year.’ 5a. Maybe that would work. More likely, it wouldn’t. Remember, we’re talking about cast-iron House conservatives that Boehner will have to convince. They haven’t budged so far. It’s going to be a very tough sell for GOP leadership. 6. If it doesn’t work (meaning a majority of Republicans don’t buy it), Boehner will have two choices: 1) Cobble together a coalition of moderate Republicans and Democrats to pass the Senate-approved CR and prevent a shutdown, or 2) Don’t vote on it, stand with the cast-iron conservatives and brace for a shutdown. It would not be an easy call. In other words, he’d be in quite a jam.

#### Government will avert shutdown now – GOP will compromise when the Senate sends the bill back

Jennifer Jacobs, 9-20-2013, “Grassley: Government shutdown is 'not going to happen this time',” Des Moines Register, http://www.desmoinesregister.com/article/20130920/NEWS09/130920029/1056/news05

The federal government won’t end up in a shutdown because of the argument over whether to pay for Obamacare, U.S. Sen. Chuck Grassley said today. “It doesn’t have to happen and it’s not going to happen this time,” Grassley said during the taping of “Iowa Press,” a public television show. “I think that there’s too much talk of armageddon.” The Republican-controlled U.S. House this morning voted to erase from a spending bill money that was intended for the Affordable Care Act, setting up a showdown with the Democrats who control the U.S. Senate. Federal lawmakers are working under a deadline – the government will run out of money when the fiscal year ends on Sept. 30. Even with a stalemate, Grassley said the government can finance 84 percent of what it spends with incoming tax money. “Beyond that it is a case of prioritization,” he said. Memories of the shutdown in 1995 prove it’s not a good idea, he said. “Nothing was accomplished and that is precedent enough that I don’t think it’s going to happen again,” he said. But “there’s a lot of problems with Obamacare and if you want to defund it or slow it down for a year like he did for corporations, do it for individuals, it seems to me that is a legitimate part of the debate.” Grassley described how he thinks the battle over the continuing resolution will end up. “What is really going to happen, and this is more process than it is substance, but the House passes a bill. It will come to the Senate. The Senate majority will take out anything dealing with Obamacare, send it back to the House of Representatives, they’ll accept it because they won’t want to shut down the government and it’s going to go to the president and the president is going to sign it.”

#### **Changes in drone policy cause fights between Congress and the White House.**

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(The Plain Dealer staff and wire reports, “Battle brewing over Obama administration's use of deadly drones”, 2/6/13, http://www.cleveland.com/nation/index.ssf/2013/02/battle\_brewing\_over\_obama\_admi.html)

As some in Congress are looking to limit America's authority to kill suspected terrorists, the White House and Justice Department on Tuesday adamantly defended the administration's authority to use unmanned drones following the release of a controversial memo on the program.¶ Fox News reports that President Obama's advisers are also trying to tamp down concerns about the targeted killings ahead of the confirmation hearing Thursday for CIA director nominee John Brennan -- the counterterrorism adviser and drone-program supporter who has come under criticism from Democrats.¶ The furor is heating up after a white paper, leaked on Monday night and dating from 2011, justifies the killing of United States citizens who hold senior positions in al-Qaida and pose an "imminent threat of violent attack" against America. ¶ The white paper provides some detail of the legal framework under United States and international law for the drones policy, including that the United States is at war with al-Qaida. But it has come under criticism from human rights groups for making too broad a case for killing, rather than capturing, suspected American and foreign terrorists. ¶ The report was shown to senators several weeks ago, but failed to allay their concerns. It was made public by NBC News

#### Obama has political capital

John Kornblum 9-11, former U.S. ambassador to Germany, 9-11-2013, “Is Obama a Lame-Duck President?” Carnegie Europe, http://carnegieeurope.eu/strategiceurope/?fa=52932

U.S. President Barack Obama is far from a lame-duck president. Such charges often arise when a politician is facing difficulties, and it is true that Obama has not been as adroit as he might have been on issues such as Syria. But if Syrian stocks of poison gas are put under international control, as was proposed this week, he will in fact gain in both influence and reputation. And the reality is that the U.S. economy is improving, the nation’s overseas military involvements are being cut back, and the Republicans continue to self-destruct. There is rough sledding ahead, but the president has more than enough political capital to deal with the problems he faces.

#### GOP will cave on the debt ceiling now

Greg Giroux, 9-20-2013, “Senate Budget Chief Sees Republican Yield on Debt Lifting,” Bloomberg, http://www.bloomberg.com/news/2013-09-19/senate-budget-chief-sees-republican-yield-on-debt-lifting.html

Republicans seeking to curb President Barack Obama’s health-care law probably will capitulate to demands from Democrats to enact a “clean” bill raising the nation’s debt ceiling, the Senate’s top Democratic budget writer said. “I see no deals on the debt ceiling,” Senator Patty Murray of Washington state, who leads the Budget Committee, said in an interview on Bloomberg Television’s “Political Capital with Al Hunt” airing this weekend. “The downside of not paying our bills is our credit-rating tanks,” Murray said. “That affects every family, every business, every community. It affects Main Street. It affects Wall Street.” Murray said she also expects Republicans to relent on their demands for stripping spending from Obama’s health plan as part of action on a spending bill needed to keep the government running after Sept. 30.

#### Plan causes agenda crowdout – There’s only 9 days of congress in September, but executive action doesn’t link because Obama won’t be involved

Stephen Dinan, 8-26-2013, "Lew’s message to Congress on debt ceiling: It’s your responsibility," Washingtion Times, http://www.washingtontimes.com/news/2013/aug/26/lews-message-to-congress-on-debt-ceiling-its-your-/

But after losing ground in several previous deadline spending and debt battles, Mr. Obama and Democrats have vowed not to negotiate on either the debt or spending this time around. And the administration is making it clear it will blame Congress if a stalemate ensues. “Protecting the full faith and credit of the United States is the responsibility of Congress because only Congress can extend the nation’s borrowing authority,” Mr. Lew said in his letter notifying Congress. “Failure to meet that responsibility would cause irreparable harm to the American economy.” Bumping up against the debt limit would mean the government could no longer borrow and would be able to pay out only whatever cash it has on hand from tax money coming in. Based on the numbers so far this year, that would amount to a 21 percent cut in spending, which would come on top of the budget sequesters that kicked in earlier this year. Republicans are debating how far to push on the debt limit, and House Speaker John A. Boehner has said his red line remains in place: demanding a dollar in spending cuts for every dollar of increase in the debt limit. For their part, Democrats have complained that the congressional schedule doesn’t leave much time for action anyway. Congress doesn’t return from a five-week summer vacation until the week of Sept. 9, and the House has another vacation planned to coincide with Jewish holidays. “With just nine legislative days currently scheduled in September, Republicans must return to Congress prepared to move beyond the kind of brinksmanship that undermined our economic recovery two years ago,” said Rep. Sander M. Levin of Michigan, the ranking Democrat on the Ways and Means Committee. The debt stood at $16.738 trillion as of Friday, which is the most recent figure released by the Treasury Department. It has hovered around that figure for three months. Earlier this year, facing another debt deadline, Congress and Mr. Obama agreed to a one-time suspension of the debt limit, in exchange for an agreement that both the House and Senate pass budgets for fiscal 2014. Both chambers complied — but since then they’ve stalemated over a joint compromise, leaving them $90 billion apart in their blueprints. Both chambers have now begun to write spending bills at their own numbers, meaning they are unlikely to be able to reach a compromise before the Sept. 30 deadline for the 2014 spending bills to be done. Meanwhile, the debt-limit suspension expired in mid-May, and since then the government has been using extraordinary measures to keep from breaching the limit set in law.