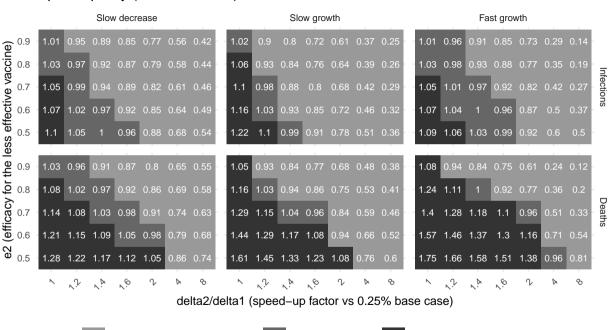
Optimal policy (relative burden)



Less effective better by 5% or more Comparable (+-5%) 95% effective better by at least 5%