Building a Robot Judge: Data Science for Decision-Making

13. Al Regulation and Policy

Q&A Page

https://bitly.com/BRJ_Padlet13

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- ▶ Why not just use simple models?
- Kleinberg and Mullainathan, "Simplicity Creates Inequity" (2019):
 - simple models are strictly suboptimal in terms of equity and efficiency.

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Result 2:

with a simple model (relative to a complex model), info on group membership is more likely to help the decision-maker select candidates with higher $f(\cdot)$.

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Outline

Internal vs External Validity

Al Governance

Incentive Responses to AI Decisions

What can and should Al decide?

Recap and Conclusion

Summary

- ▶ **Internal validity**: the statistical inferences about causal effects are valid for the population and setting being studied.
- ► External validity: the statistical inferences can be generalized from the population and setting studied to other populations and settings

Linear regression model:

$$V_i = \alpha + \beta s_i + \epsilon_i$$

- ▶ Exogeneity assumption: $Cov[s_i, \epsilon_i] = 0$
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Under these conditions, causal inferences (statistical estimates on treatment effects) are valid for the population studied.

Internal validity (ML)

- ▶ In machine learning, we gauge internal validity by proper train/test splits, and avoidance of data leakage.
- then performance metrics are valid to that population.

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- External validity is an issue for both causal inference and machine learning.

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- Algorithms influence various aspects of life:
 - selecting tax payers for audits
 - granting or denying immigration visas
 - security screening at airports
- Besides benefits, can have risks and harms.
- ▶ Public interest requires governance to reinforce benefits and minimize risks.

Benefits

- ► Efficiency, accuracy, scalability
- ► Algorithms can be a boon to due process
 - Consistent decision making
 - ► Making bias evident
- ► Growing digital economy

Principles and Objectives

Principles

- ▶ Justice, equality, non-discrimination
- ► Privacy, surveillance
- Safety and reliability

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- Accuracy
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- Explainability
- Auditability, transparency
- Responsibility, accountability

Challenges to developing standards

- Collective decision processes
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- Global coordination needed for digital tech
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- ► How to assign responsibility for risks/harms
 - creator / owner / operator/ user?
 - how to understand / determine intentions
 - balance accountability with innovation and growth

Governance Strategies

- Industry-driven approach;
 - ▶ Reduces regulatory red tape, could help innovation
 - No central authority to enforce best-practices;
 - Expands the power of large corporations.
 - ► Significant externalities, tendency to concentration

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- Industry-driven approach;
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 - No central authority to enforce best-practices;
 - Expands the power of large corporations.
 - Significant externalities, tendency to concentration
- Regulator-driven approach:
 - significant technical knowledge/skills needed to be effective
 - bad actors always a step ahead.
 - limits innovation and expansion of digital economy.
 - could collude with industry leaders

Transparency

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Transparency

- Closed-source algorithms result in "black box justice" and could be abused by insiders.
- ▶ But open-source algorithms are prone to gaming: savvy attorneys could "trick" the algorithm.
- Understanding the code/model not the same as understanding behavior
 - ML processes not understandable by non-experts
 - Sometimes even experts don't understand the model

Enforcement

- ► How can we make sure that the decision maker is not merely claiming to follow the rules?
 - Disclose the code?
 - Disclose the logs?
- ► Idea:
 - technical tools for verifying correctness
 - ensure that appropriate evidence exists for later oversight.
 - can be decentralized on blockchain

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- without disclosure, algorithms will be just as biased as humans.
- with disclosure, discrimination decreases relative to humans, and government should impose no constraints on the use of sensitive attributes as predictors.
 - caveat: disclosure must include the data and ML training process, not just the decision rule.

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What can and should AI decide?

Recap and Conclusion

Incentive Responses

- ▶ Decisions today change features tomorrow.
- ► Take the case of ML-based credit scoring.
- Some strategic responses are benign/helpful:
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- ▶ Decisions today change features tomorrow.
- ► Take the case of ML-based credit scoring.
- Some strategic responses are benign/helpful:
 - e.g., pay back existing debts to improve score
- Others could be costly manipulation
 - e.g., open more credit accounts to increase score, but at some risk
 - more generally, ML subjects can pay some cost and manipulate their features to improve their predicted label.

Stackelberg Competition

- 1. The institution (leader) chooses the decision making model to
 - maximize its utility,
 - knowing that the follower is strategic.
- 2. The subject (follower) responds by manipulating their features to get a better label at the low cost.
 - knowing the decision making model.

Equilibrium

- ► At equilibrium, the designer chooses
 - ▶ a more conservative decision boundary
 - ▶ to increase robustness to the effects of strategic manipulation.

Social Costs of Manipulations

- ▶ Social burden: the cost of changing one's predicted label.
- ▶ Robustness to strategic manipulation leads to a increase in social burden.
- Social gap: the disparity in social burden across groups

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Overall, problems seem straightforward to solve.

Human Judgment Annotation Tasks

- Spam detection
- Detection of copyrighted material
- Automated essay grading
- ► Hate speech detection
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Labels are past behavior, so model is stable and incentive responses are constrained.

compare: predicting how someone will score on these predictions in the future.

Predictive Policing

Predictive policing poses discrimination risk, thinktank warns

Machine-learning algorithms could replicate or amplify bias on race, sexuality and age



▲ One officer said human biases including more stop and searches of black men were likely to be introduced into algorithm data sets. Photograph: Carl Court/Getty Images

Why don't algorithmic hiring systems work?





Source: Raghavan et al, 2019.

- Predicting criminal recidivism
- Predicting job performance
- Predictive policing
- Predicting terrorist risk
- ► Predicting at-risk kids

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Errors are costly. Strong incentive responses.

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- Social problems from introducing system:
 - externalities (e.g. privacy violations)
 - asymmetric information (AI company knows your preferences (price point) → they have information advantage and can capture more surplus).
- ► Incentive responses:
 - subjects try to manipulate features to game system
 - systems (e.g. essay grading) perceived as biased/unfair are discouraging.

Additional harms of using AI for predicting social outcomes

Narayanan slides

- ► Hunger for personal data
- ► Transfer of power from domain experts & workers to unaccountable tech companies
- Lack of explainability
- Distraction from interventions
- Veneer of objectivity
- . .

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- ► Algorithm can only use evidence that appears in a lot of cases; it ignores special/mitigating circumstances.
- Would not work on new types of cases.
 - ▶ In particular, would not account for new laws/legislation.
- ► Teaching the algorithm to understand rare evidence, and to understand new laws, would require something much closer to **legal artificial intelligence**.

Legal Vagueness and Value Judgments

SPEED LIMITS DAY —— REASONABLE & PRUDENT TRUCK —— 65 NIGHT - ALL VEHICLES - 65

- ► Even if the AI could read new laws, there is the problem of legal vagueness:
 - ► How will the AI decide in this circumstance?

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Making choices in the presence of vagueness or indeterminacy requires value judgements.

What counts as a "good" outcome? Is it even measurable?



Philosophical Issues

- ▶ What does it mean to surrender the implementation of law enforcement and judicial decision making to machines?
- ▶ What are the long-term implications for the system and its adaptiveness to change?
 - what are the political and cultural impacts?
 - how does it affect concept/motivation to appeal?

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- Scientific goals:
 - Understand the factors underlying decisions of judges.
 - ► Assess the real-world impacts of decisions on society e.g. defendants, patients.

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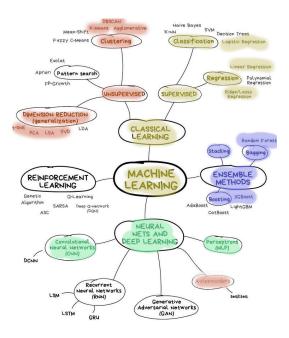
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3. Understand how (not) to use data science tools (ML and CI) to support expert decision-making.

- Explore the connections/distinctions between prediction, inference, and decisions.
- Evaluate proposed policies/systems that use algorithms for decision support along accuracy, bias, gaming, and other dimensions.
- Read and critique research papers reporting on these policies/systems.



Evaluate (find problems in) machine learning pipelines



Design a pipeline to solve a given ML problem



Implement some standard ML pipelines in Python



Evaluate (find problems in) causal claims



Apply the standard research designs to produce causal evidence for a given empirical setting – or articulate why it is not possible.



Implement causal inference designs using Stata regressions.



Explore the connections/distinctions between **prediction**, **inference**, and **decisions**.



Evaluate proposed policies/systems that use algorithms for decision support – along accuracy, bias, gaming, and other dimensions.



Read and critique research papers reporting on these policies/systems.



Exam

- ▶ I will provide more detail in the coming weeks, and we will have a review session in early January.
- ▶ Please post questions here and we will try to answer them regularly, or post links to answers:

https://padlet.com/eash44/1gunge0ijdx2bc0c

Next Term: NLP Course

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- ▶ Not a lot of overlap, and in many ways it builds on the content in this course.
 - ▶ i.e., focus on sequence data, and on transformer architectures (e.g. BERT, GPT-3)
- Similar setup in terms of course credits:
 - ▶ 3 credits for the lectures/assignments, 2 additional credits for a project.

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