

# Decarbonising the Dutch power sector

18 May 2021

Based on Aurora Dutch Power Market Group Meeting  
(March 2021)



# Key findings

- As governments throughout Europe are increasing their climate ambitions for 2050, Aurora Energy Research has analyzed what reaching a net zero power system would mean for the Netherlands. In this Strategic Insight Report we compare two scenarios: one based on enhancing current existing policies (Enhanced Policy) and a second one (Revised Policy) in which we optimized for system costs
- In any case, to reach net-zero by 2050, the power system will face radical changes: direct power consumptions doubles, and an additional 50-70 TWh is needed to produce domestic green hydrogen
- The demand for hydrogen will increase fourfold, which requires a mix of locally produced blue and green hydrogen as well as imported hydrogen
- To ensure consistent policy until 2050 the government must make a choice now:
  - Current policies (our Enhanced Policy scenario, in which subsidies for solar and wind are phased out by 2025) can be continued, but will have to be supported by a strong push for electrification and deployment of hydrogen
  - Alternatively, as shown in our Revised Policy scenario, the government chooses a more active policy on wind and solar and goes for a 'contract for difference' system, which reduces the risk for investors
- Our Revised Policy scenario shows a more substantial use of wind and solar capacities and a reduction of cumulative CO<sub>2</sub> emissions by up to 10% by 2050 compared to Enhanced Policy
- Importantly, Aurora shows that subsidizing (or continuing to subsidize) wind and solar could save about €3 billion per year in system costs for the Netherlands, which would bring down total costs by 18% compared to our Enhanced Policy scenario

## Aurora's Dutch Power Market Group Meetings

Providing detailed answers to the most pressing questions in the Dutch Power Market, Aurora Energy Research organizes three Group Meetings per year. In a round table setting we discuss our analysis (such as this report) on the Dutch power markets with senior representatives from utilities, renewables developers, financiers, interest groups and the government.

Do you want to know more, or do you have comment or a question? Please reach out to [Felipe.vandekerkhof@auroraer.com](mailto:Felipe.vandekerkhof@auroraer.com)

## Aurora's roots

Founded by academics at the University of Oxford, Aurora Energy Research has grown to become the largest dedicated power market analytics company in Europe, providing data-driven intelligence for strategic decisions in the global energy transformation. We are a team of more than 170 experts covering power, hydrogen, carbon and fossil commodities markets in Europe, Australia and the US. We work with world-leading organisations to provide comprehensive market intelligence, bespoke analytic and advisory services, and cutting-edge software.

## I. Reaching Net-Zero in Dutch Power sector in 2050

## II. Key assumptions

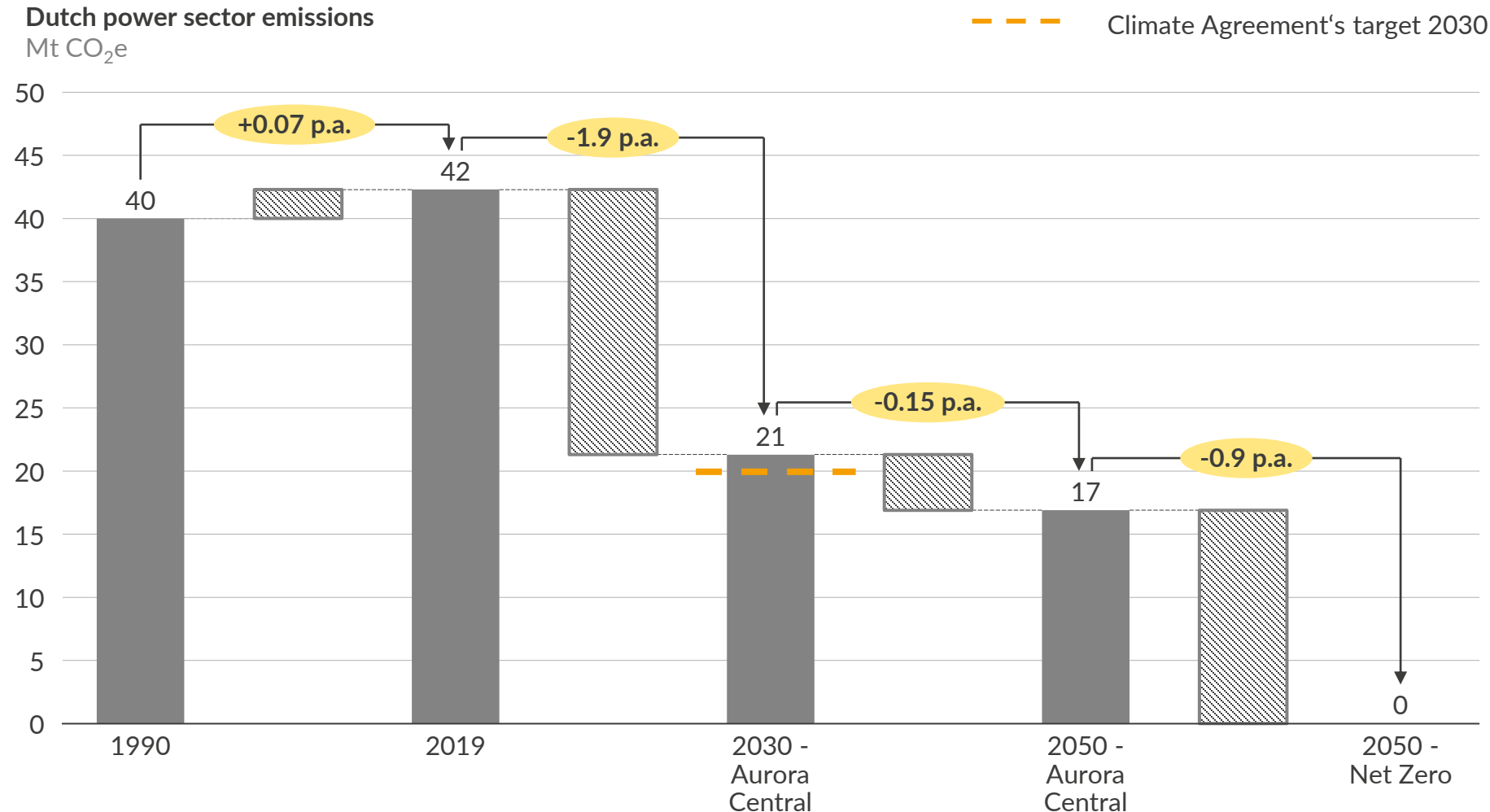
## III. Implications of Net-Zero

1. CO<sub>2</sub> emissions
2. Renewable capacities
3. Capture prices
4. Investment cases

## IV. About Aurora

# On its current trajectory, the Dutch power sector will not reach 'net zero' by 2050

Dutch power sector emissions  
Mt CO<sub>2</sub>e

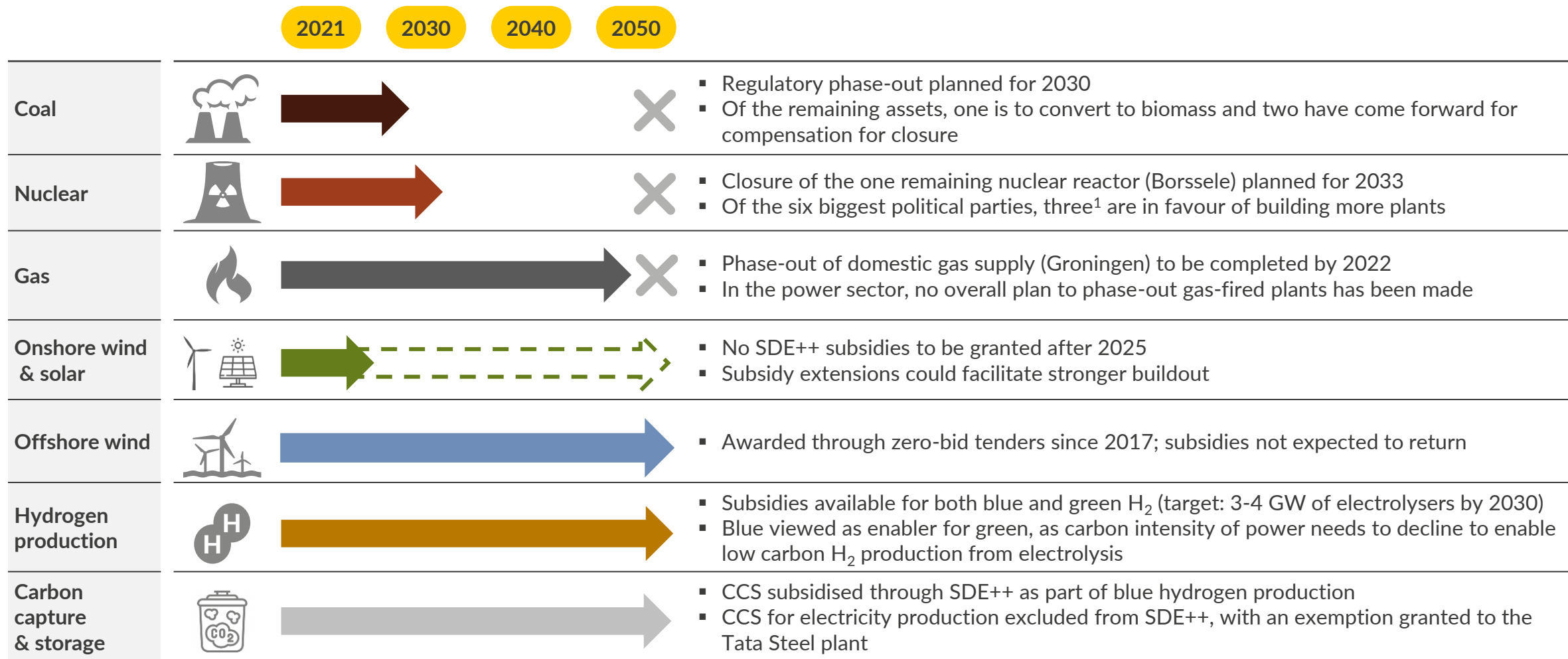


## Dutch climate commitments

- The Dutch Climate Law states a CO<sub>2</sub> emission reduction target of 95%<sup>1</sup> by 2050, implying a net zero target for the power sector<sup>2</sup>
- For 2030, the Dutch power sector is gearing up to meet the Climate Agreement's target of 20 Mt CO<sub>2</sub>e
- Aurora's Central scenario represents our view of the most likely development, reflecting current policy and plausible future changes
- Under Aurora Central, the 2030 target will be missed only narrowly
- In contrast, the path beyond 2030 has not yet crystallised; significant policy amendments are required to reach net zero by 2050










1) Compared to 1990 levels. 2) See *Klimaatwet* Article 2, <https://wetten.overheid.nl/BWBR0042394/2020-01-01>.

# Current policy aims to close coal and nuclear plants, phase out RES subsidies and support H<sub>2</sub>; however the path to replace natural gas in power is undefined



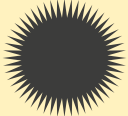









1) These are: VVD (People's Party for Freedom and Democracy, heading caretaker government on 9 March 2021), PVV (Party for Freedom, in opposition on 9 March 2021) and CDA (Christian Democratic Appeal, in opposition on 9 March 2021).

# Neighbouring countries' approaches to 'net zero' differ significantly and will directly affect the development of the Dutch power market

				
	<ul style="list-style-type: none"> <li>Commitment to net zero power sector by 2050</li> </ul>	<ul style="list-style-type: none"> <li>Supports increased CO<sub>2</sub> reduction goals from EC</li> </ul>	<ul style="list-style-type: none"> <li>Advisory council recommends net zero power sector by 2035</li> </ul>	<ul style="list-style-type: none"> <li>Commitment to net zero power sector by 2050</li> </ul>
	<ul style="list-style-type: none"> <li>Target of 65% RES by 2030, however slow progress in particular for onshore</li> </ul>	<ul style="list-style-type: none"> <li>Regional renewables schemes</li> </ul>	<ul style="list-style-type: none"> <li>Government target of 40 GW of offshore wind by 2030</li> </ul>	<ul style="list-style-type: none"> <li>Targets: 6 GW wof, 35 GW won and 44 GW sol by 2028</li> </ul>
	<ul style="list-style-type: none"> <li>Strategy is focused on green hydrogen and industry offtake</li> </ul>	<ul style="list-style-type: none"> <li>Regional hydrogen strategies paint important role for H<sub>2</sub></li> </ul>	<ul style="list-style-type: none"> <li>National target of 5 GW of low carbon H<sub>2</sub> production by 2030</li> </ul>	<ul style="list-style-type: none"> <li>H<sub>2</sub> strategy targets 6.5 GW of electrolyser capacity by 2030</li> </ul>
	<ul style="list-style-type: none"> <li>CCS is currently banned</li> </ul>	<ul style="list-style-type: none"> <li>CCS projects with Port of Antwerp consortium discussed</li> </ul>	<ul style="list-style-type: none"> <li>Govt. plans to support at least one power CCUS project by 2030</li> </ul>	<ul style="list-style-type: none"> <li>CCS is not a priority</li> </ul>
	<ul style="list-style-type: none"> <li>Nuclear generation will be phased out by 2022</li> </ul>	<ul style="list-style-type: none"> <li>Nuclear generation will be phased out by 2025</li> </ul>	<ul style="list-style-type: none"> <li>Builds new nuclear plant and plans a commercially viable fusion reactor by 2040</li> </ul>	<ul style="list-style-type: none"> <li>Decommissioning, extending and building of reactors planned</li> <li>Overall target is to ramp down</li> </ul>
Uncertainties for the Dutch market	<ul style="list-style-type: none"> <li>Slower than expected RES buildout could further increase power price after coal and nuclear phaseout</li> </ul>	<ul style="list-style-type: none"> <li>Nuclear phase-out would create a tight market, hence extra demand from NLD</li> </ul>	<ul style="list-style-type: none"> <li>Achievement of ambitious offshore targets would make for cheap exports to NLD (BritNed), potential risk for merchant RES</li> </ul>	<ul style="list-style-type: none"> <li>Limited availability of nuclear reactors would have a destabilising effect on Dutch prices</li> </ul>



# We have analysed two possible pathways towards net zero in 2050: 'Enhanced Policy' and 'Revised Policy'

	 Aurora Central	 Enhanced Policy (EP)	 Revised Policy (RP)
Scenario description 	Aurora view on the most likely development, corresponds with a 3°C trajectory	Net zero emission targets are met by building on and enhancing current policies	Net zero targets are met by revising current policies, to optimise on system costs
Onshore wind & solar 	Subsidy phase-out by 2025 with capacity of 18 GW expected by then		Continued subsidies beyond 2025 (21 GW by 2025, 31 GW by 2030; 73 GW by 2050)
Offshore wind 	Planned pipeline for offshore wind through zero-bid tenders	Enhanced pipeline for offshore wind compared to Central beyond 2030 (zero-bid tenders)	Reintroduced SDE++ style subsidies for offshore wind (33 GW by 2050)
Thermal plants 	Buildout of gas plants permitted without regard for CO <sub>2</sub> emissions	Phase-out of existing gas-based assets via emission budgets (starting 2037), no new post-combustion CCS buildout	
Hydrogen production 	Subsidies for H <sub>2</sub> as announced for the SDE++ (3 GW blue, 3 GW green by 2050)	Subsidies for H <sub>2</sub> with blue to replace the grey fleet and green buildout thereafter (5 GW blue, 10 GW green by 2050)	Subsidies for H <sub>2</sub> with the cheapest form to prevail (8 GW blue, 20 GW green by 2050)
Carbon capture & storage 	CCS support for blue hydrogen limited to 10.2 Mt/year	Continued support for CCS as part of blue hydrogen	
Electricity & H <sub>2</sub> demand 	Limited growth of electricity and H <sub>2</sub> demand	Strong government push for conversion to electricity and hydrogen, away from fossil fuels	

## I. Reaching Net-Zero in Dutch Power sector in 2050

## II. Key assumptions

## III. Implications of Net-Zero

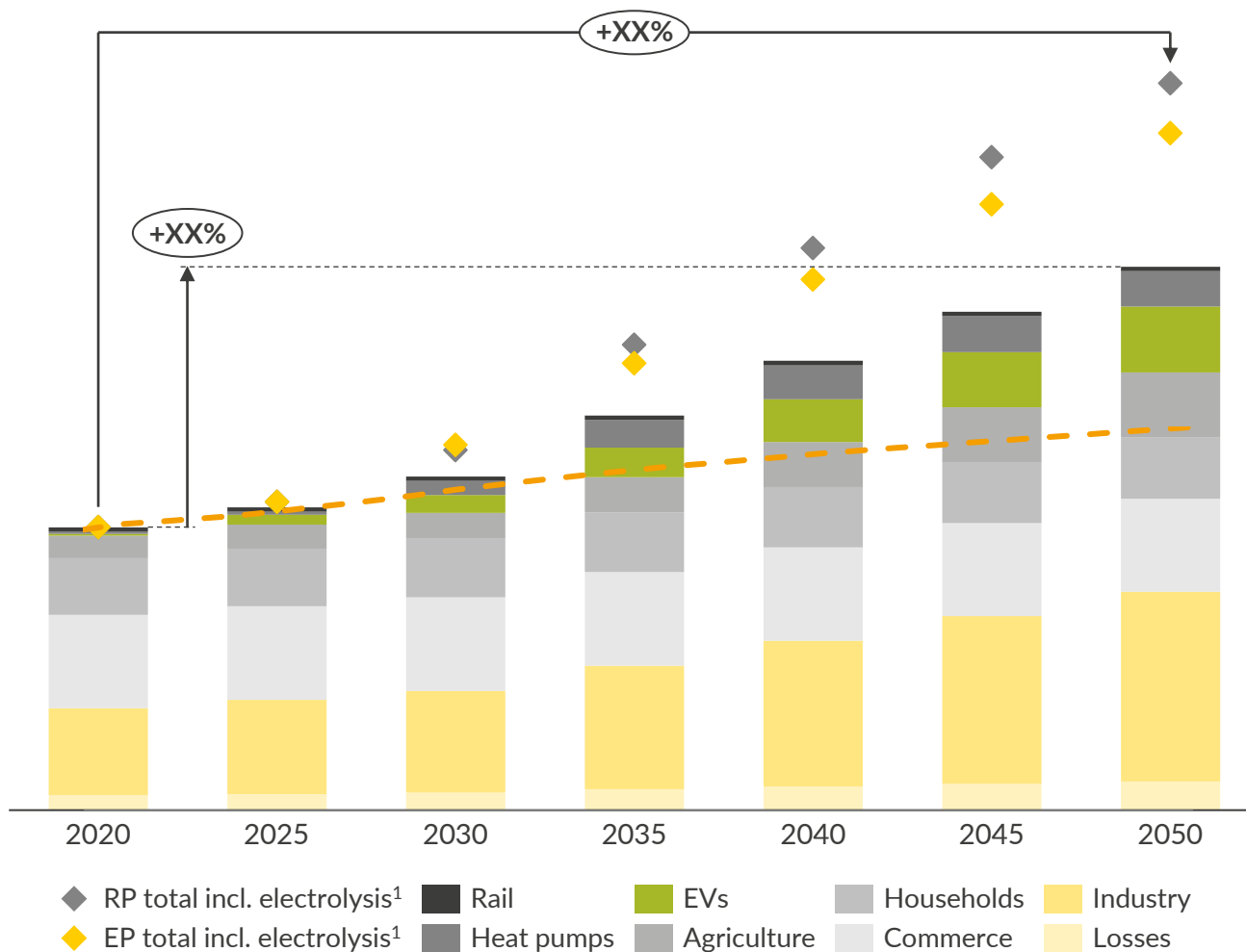
1. CO<sub>2</sub> emissions
2. Renewable capacities
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4. Investment cases

## IV. About Aurora

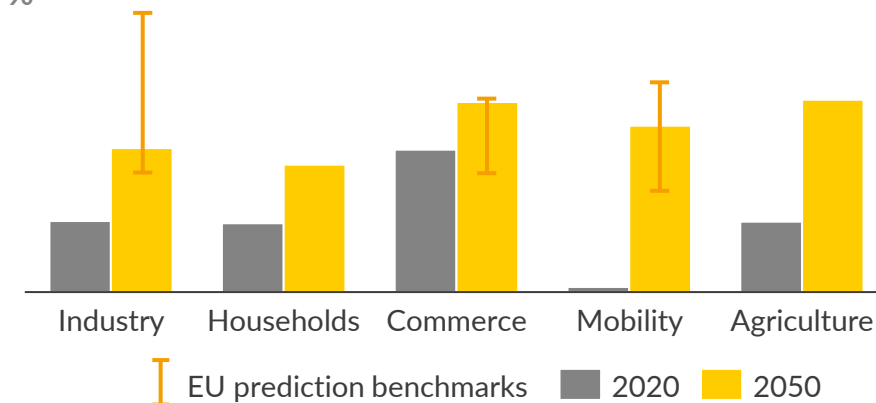


# Direct power demand is expected to increase due to electrification in a net zero transition and by an additional 60% including electrolysis

Power demand in the Netherlands  
TWh



Electricity share of total final energetic demand<sup>2</sup>  
%



- Growth in direct power demand is driven primarily by strong electrification of most sectors
- This is partially offset in some sectors by decreasing total energy demand (households) or decreasing real output (some industry subsectors – see next slide)
- Aurora's prediction for electrification shares in the Netherlands is in line with net zero predictions for the EU
- Hydrogen electrolysis adds significantly to total demand by 2050, although this amount is highly uncertain, depending on both market development and policy choices

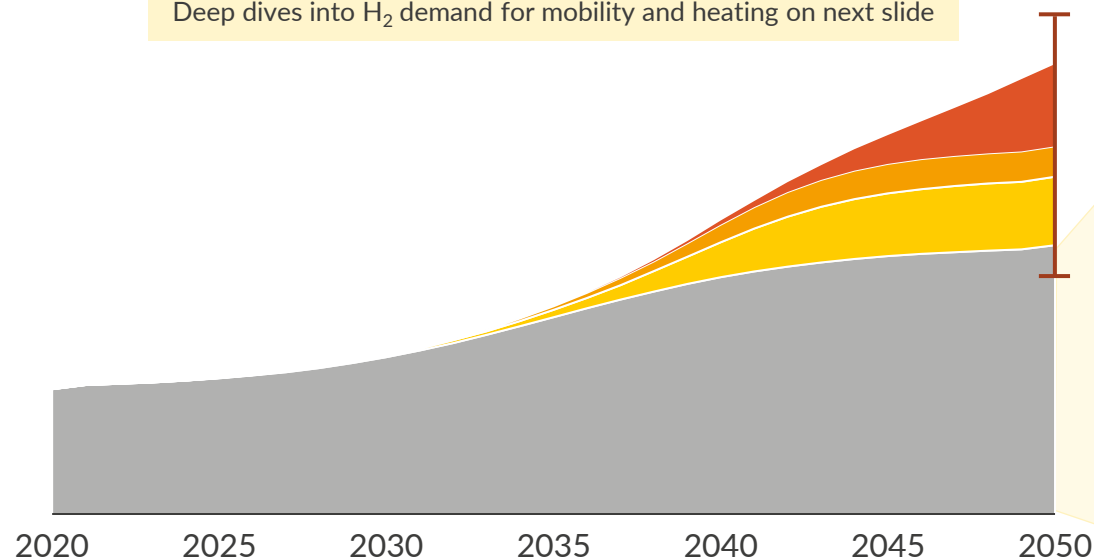
— Aurora Central November 2020

1) Across the two net zero scenarios, power demand assumptions differ only with respect to demand for electrolysis. 2) Includes demand for (ambient) heat, e.g. from heat pumps.

# Hydrogen demand grows with more than 250%, which stems primarily from industry, in Aurora's net zero view

Total annual hydrogen demand by sector for both scenarios  
TWh H<sub>2</sub>

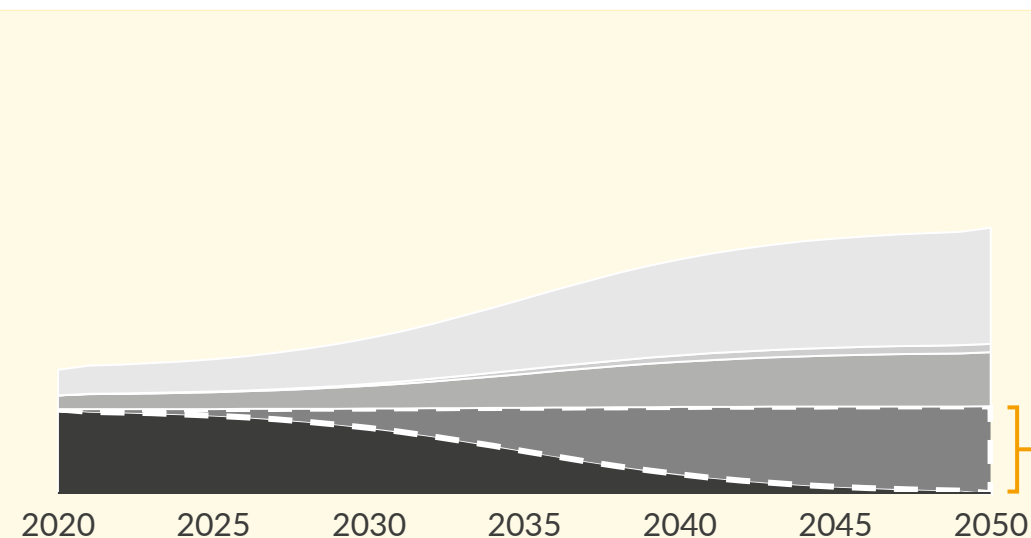
Deep dives into H<sub>2</sub> demand for mobility and heating on next slide



■ Power (Enhanced Policy)<sup>2</sup>
■ Heat
 ■ Mobility
 ■ Industry
 | External benchmarks

- The bulk of Dutch hydrogen demand will continue to stem from industry
- The conversion of process heat to hydrogen is an important driver of this growth
- Whilst this demand could be met domestically, this is not necessarily the cheapest option

Hydrogen demand for industry by process  
TWh H<sub>2</sub>



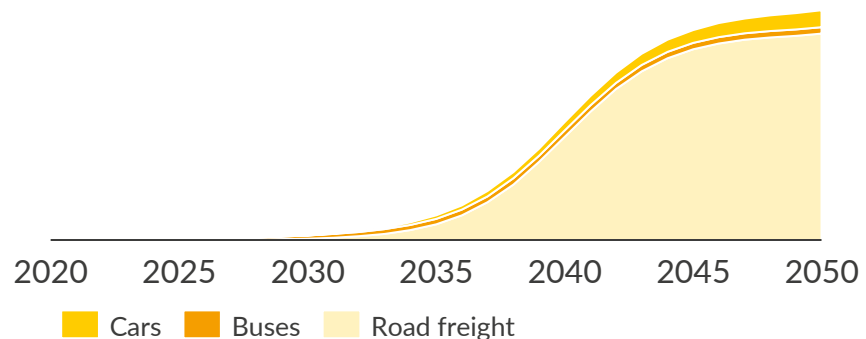
■ Other chem. and process heat
 ■ Cement
 ■ Refineries
 ■ Steel
 ■ Fertiliser

- The chemical industry is expected to convert a large portion of its process heat supply to H<sub>2</sub>
- During the 2030s, ammonia production will be replaced by imports, due to cheaper production options abroad and its relative ease of transportation
- We assume that the Netherlands' one steel plant is converted to use H<sub>2</sub> instead of CO<sub>2</sub>-intensive coke. This alone is responsible for 20-25 TWh of demand.

1) In their study *Klimaatneutrale Energiescenario's* Berenschot & Kalavasta explore four scenarios: *Regionale Sturing*, *Nationale Sturing*, *Europese CO<sub>2</sub>-sturing* and *Internationale Sturing*. The indicated bandwidth of hydrogen demand reflects the variation between the scenarios 2) Demand from power in the Revised Policy scenario deviates too little from the Enhanced Policy to merit showing.

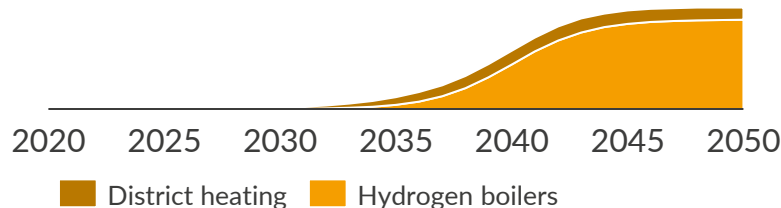
# In mobility and heating, Aurora foresees hydrogen uptake for heavy goods vehicles and older houses

## Hydrogen demand for mobility by sector

TWh H<sub>2</sub>

- By 2050, half of road freight will be powered by H<sub>2</sub>, with the rest equally split between batteries and biofuel
- Buses will see the quickest uptake of H<sub>2</sub> fuel cell technology, but with limited total potential
- Only 5% of passenger cars will run on hydrogen by 2050, with the remaining 95% battery electric vehicles

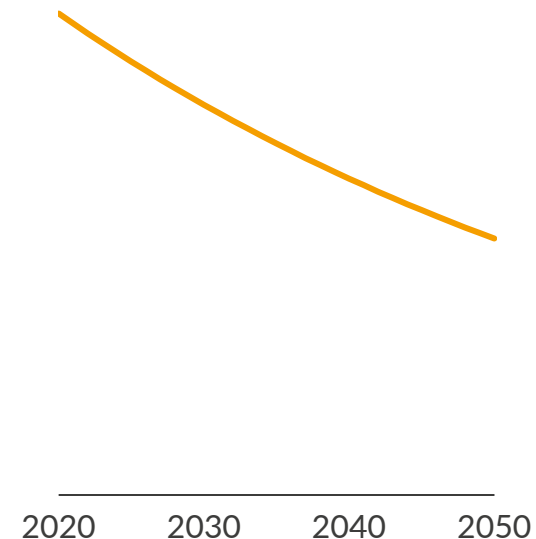
## Hydrogen demand for building heat

TWh H<sub>2</sub>

- Better-insulated, more efficient buildings drive a strong decrease in heat demand
- A small portion of domestic heat demand will be covered by hydrogen boilers, concentrating on older, less insulated homes
- In district heating, hydrogen is forecasted to be primarily used for peak and potentially for CHPs at moments of high electricity prices

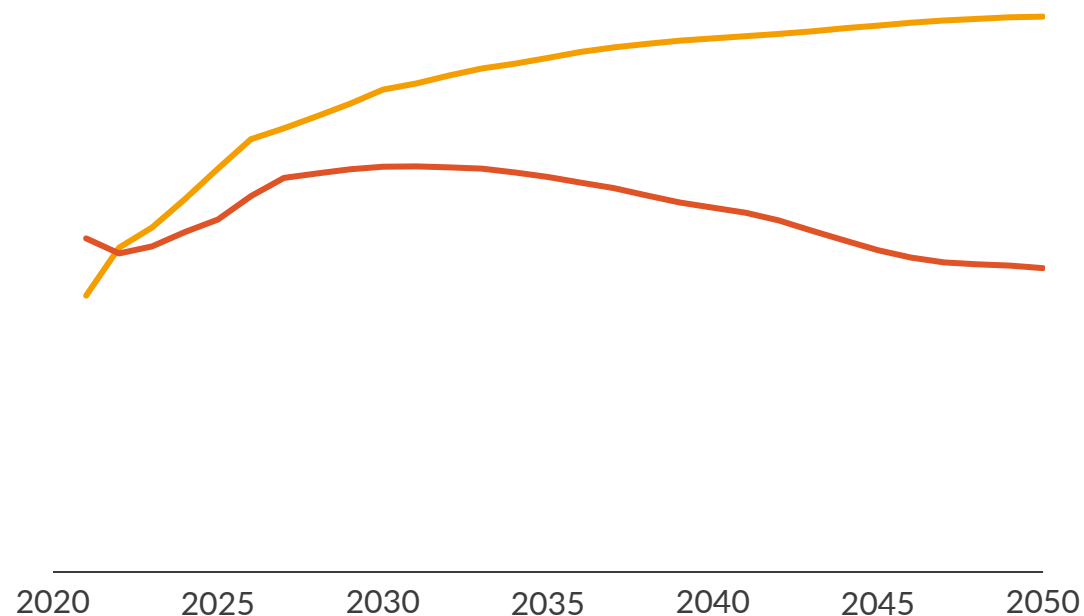
## Heat demand for the built environment

TWh heat



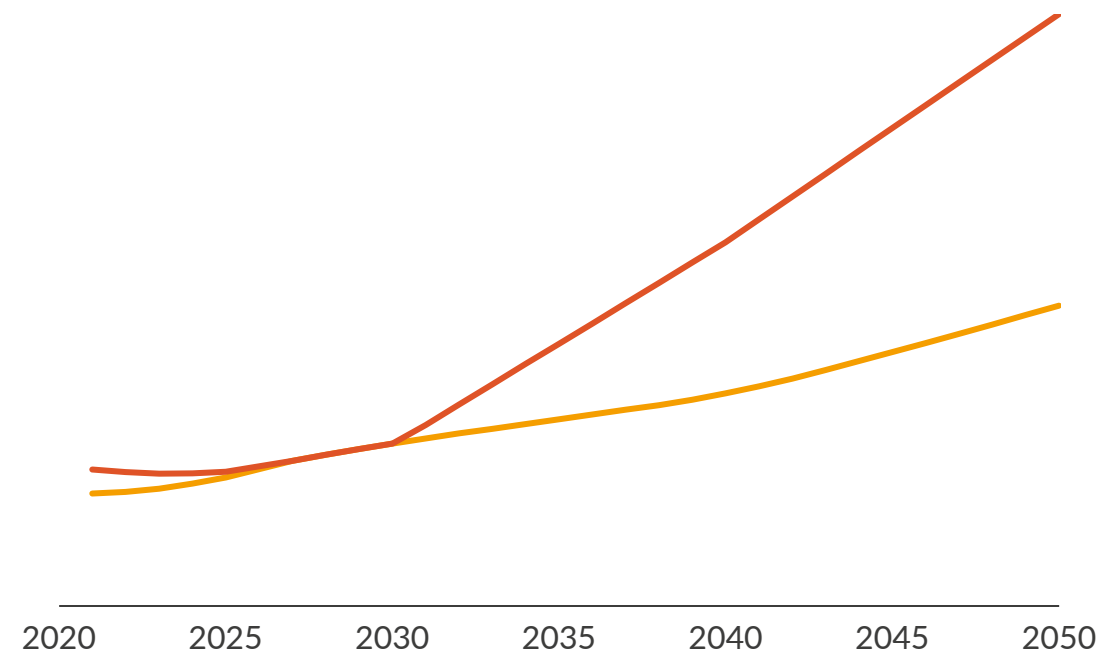
# The transition to 'net zero' is expected to be accompanied by lower gas prices and higher carbon prices

**Gas prices**  
€/MWh (real 2019)



- In our 'net zero' analysis, the gas price is expected to increase to 2030, driven by coal-to-gas switching and rising global LNG demand
- From 2030 onwards prices start to decline, falling up to 2050
- This trend is due to Asian gas demand falling with growing renewable penetration, which drives down the marginal cost of LNG shipments to Europe

**Carbon prices**  
€/tCO<sub>2</sub> (real 2019)



- Higher carbon prices are expected with stringent Net Zero targets
- We assume a rise in carbon prices by 2050, reflecting the required marginal abatement across most sectors to decarbonise

— Historical — Nov 2020 Central — Net Zero

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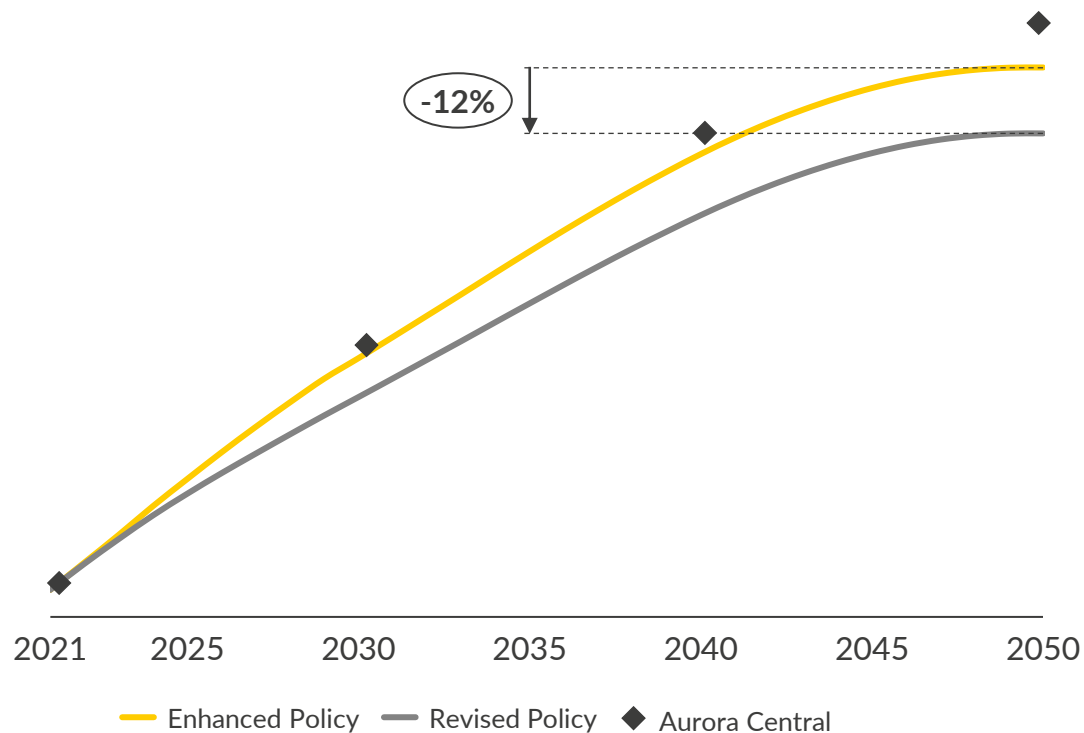
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# Due to lower thermal generation, 'Revised Policy' saves >70 Mt in cumulative power sector emissions by 2050, twice today's annual output

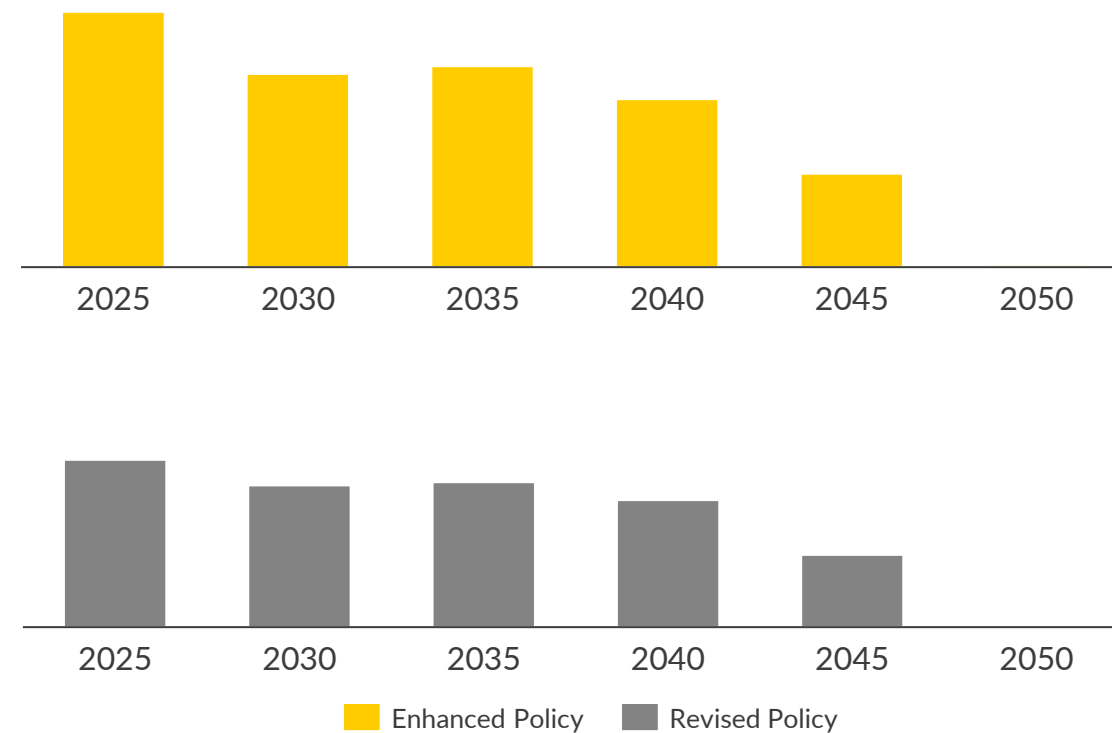
A U R  R A

Cumulative emissions from the Dutch power sector (starting 2021)  
Mt CO<sub>2</sub>e



- As thermal production ramps down earlier, cumulative emissions by 2050 are >70 Mt CO<sub>2</sub>e lower in the Revised Policy than in the Enhanced Policy scenario
- On top of this reduction in national emissions, the Netherlands imports less power from Germany, leading to further emission reductions across borders

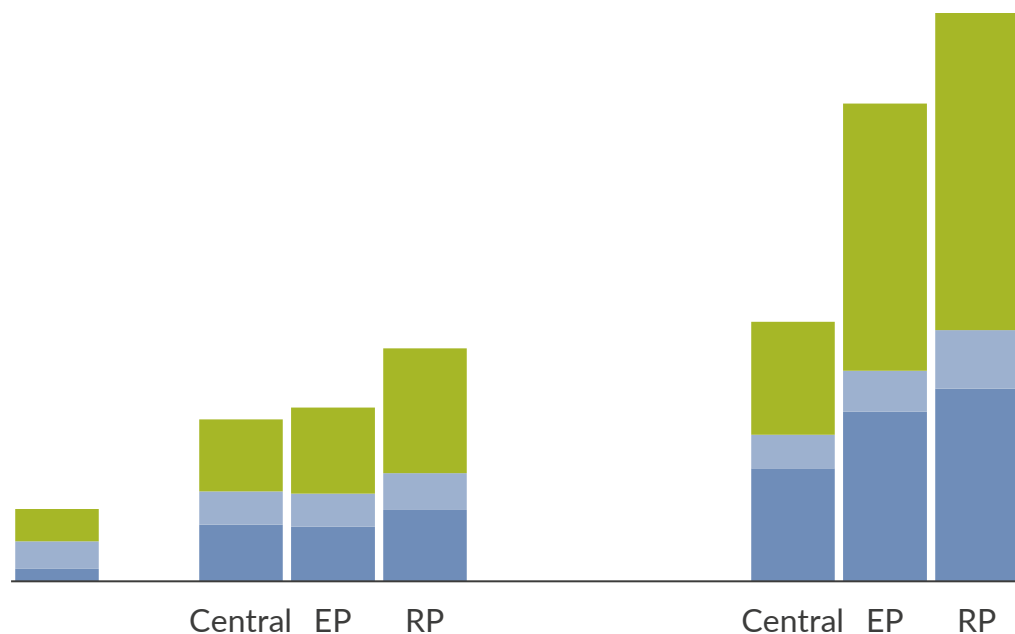
Annual emissions from the Dutch power sector  
Mt CO<sub>2</sub>e



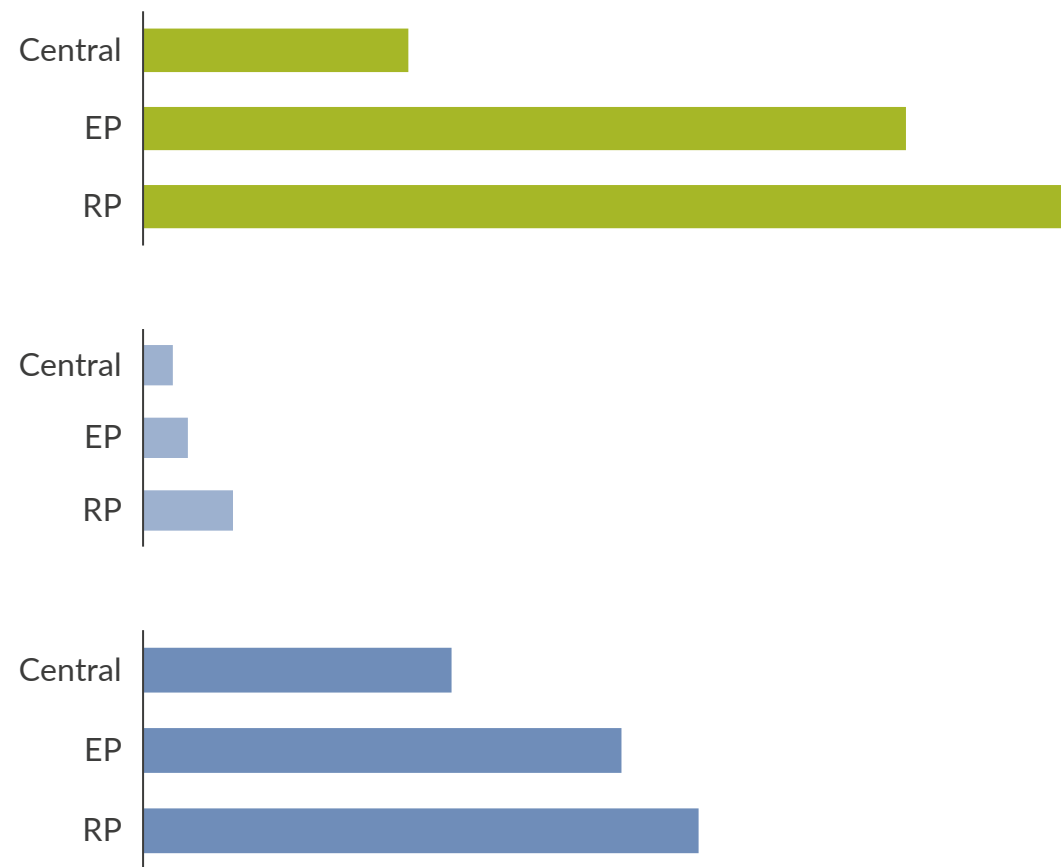
- In the Revised Policy scenario, the Dutch power market sees a faster phase-out of gas generation assets as lower prices lead to worsening of economics
- This acceleration is facilitated mainly by significantly more renewables generation

# Reaching 'net zero' by 2050 requires renewables capacities a factor 7–8 higher than today, or additions of about 3 GW per year

Installed intermittent renewables capacity  
GW



Required annual net buildout  
GW



Appx. share of renewable production in direct consumption<sup>1</sup>



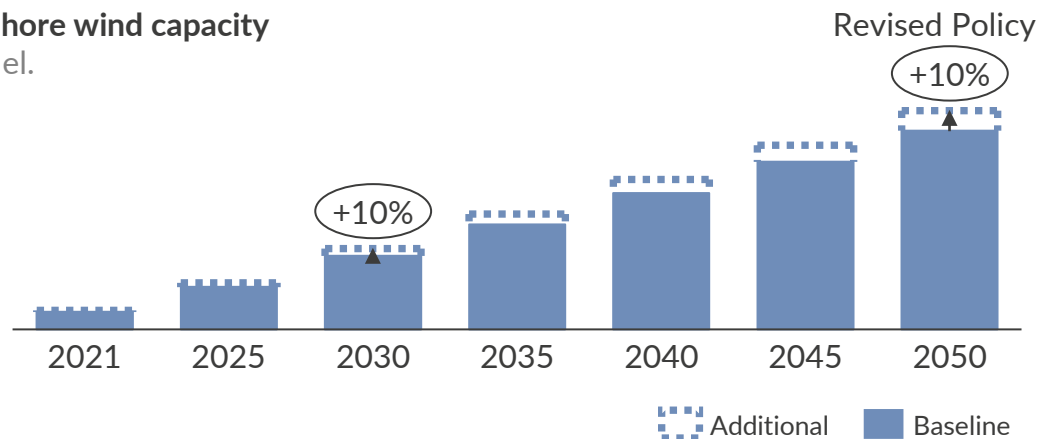
 Solar 
  Onshore wind 
  Offshore wind 
  Current 
  Enhanced Policy 
  Revised Policy

1) Excludes demand from electrolyzers and supply from green hydrogen.

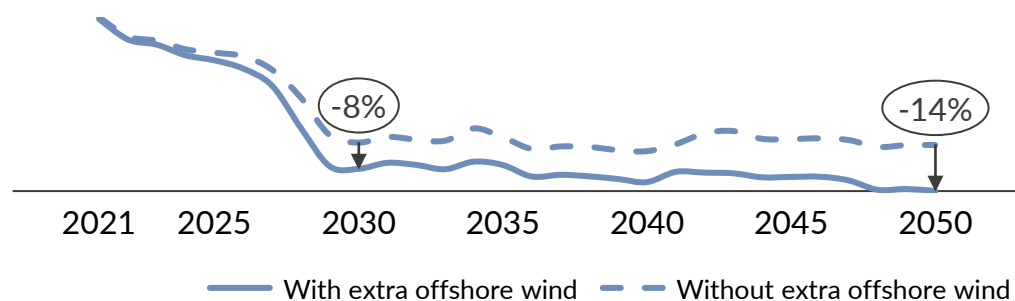


# While strong buildout cannibalises renewables capture prices, the additional demand from electrolysis has a stabilising effect

Offshore wind capacity  
GW el.

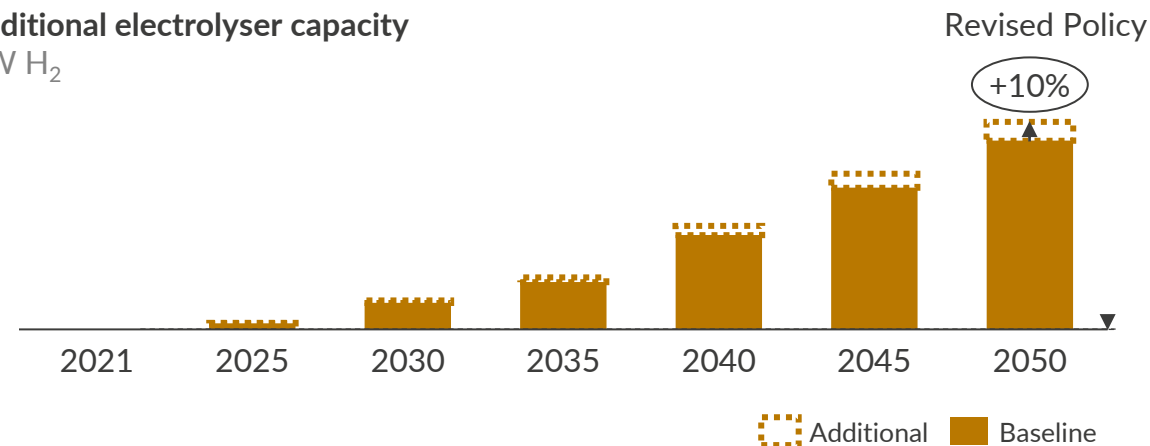


Offshore wind capture price  
EUR/MWh (real 2019)

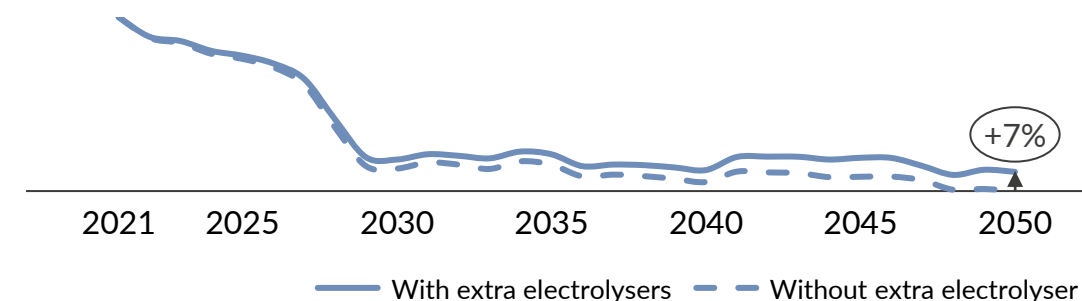


- Additional offshore wind buildout depresses the offshore wind capture price
- In Aurora's Revised Policy scenario, 10% of additional offshore wind buildout in 2050 decreases the capture price by 14%

Additional electrolyser capacity  
GW H<sub>2</sub>



Offshore wind capture price  
EUR/MWh (real 2019)



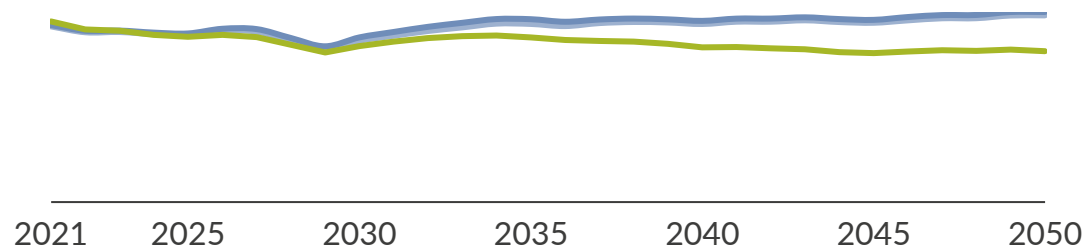
- On the other hand, electrolyser buildout boosts capture prices
- The positive effect is due to increased power demand from electrolysis during periods of excessive RES production

1) Including demand from electrolysis.

# In 'Enhanced Policy', required renewables buildout is met on a merchant basis; A U R ☀ R A higher level in 'Revised Policy' necessitates further subsidy support

**Capture prices**  
EUR/MWh (real 2019)

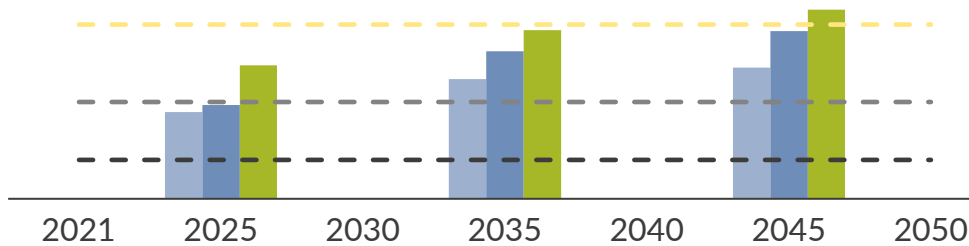
Enhanced Policy



**Internal rate of return**  
%

Hurdle rates

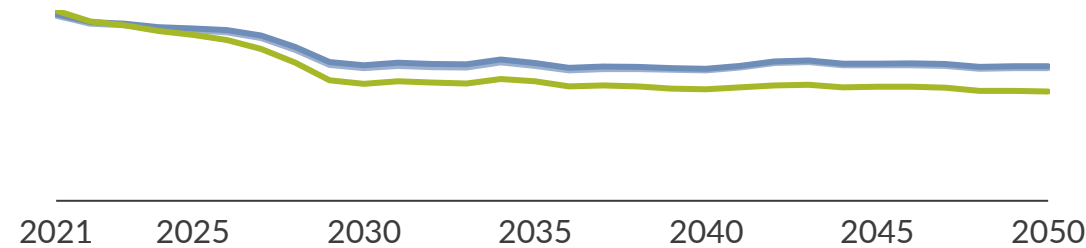
%



- In EP, solar and onshore wind will not be subsidised after 2025 and subsidies for offshore wind will not return
- Rather, renewable buildout is supported indirectly through incentives for electrification and hydrogen demand

**Capture prices**  
EUR/MWh (real 2019)

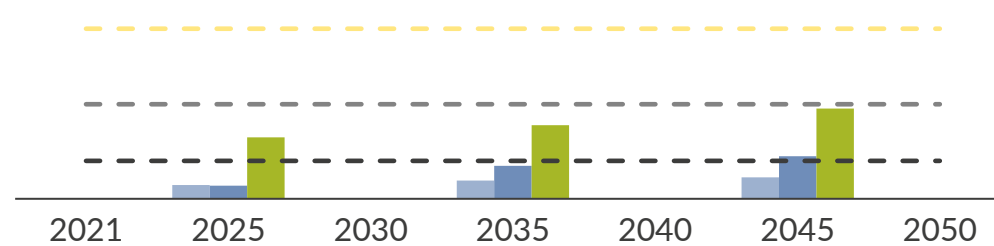
Revised Policy



**Internal rate of return**  
%

Hurdle rates


%







- In RP, RES subsidies are extended for onshore wind and solar and return for offshore wind (e.g. through a CfD scheme)
- The high buildout depresses capture prices and consequently bring IRRs of merchant assets down to a range that is close returns for subsidised assets



Onshore wind Offshore wind Solar - - Supported renewables: 2% - - Corporate PPA assets: 5% - - Merchant-risk assets: 9%


# Market: 'Net zero' can support today's merchant investments if buildout follows a market-based approach; more subsidised RES are the key risk



 Reaching 'net zero' with strong demand incentives but market-based supply buildout as in 'Enhanced Policy' leads to baseload prices stabilising between 55-65 €/MWh and is compatible with merchant renewable investment.



  Capture prices for wind approach and solar stay high enough, enabling merchant renewable investments over the coming decade to reach high single-digit returns.



  Electrolysers will become investible without support in the 2030s as competition from blue hydrogen is limited.


  Thermal investments require a clear transition strategy from 2030 onwards. Aiming for CCS retrofits is risky; the requirements for new gas-fired generation to be 'hydrogen ready' will become more important.

 The main risk to merchant investment is a return to subsidised buildout on a more ambitious trajectory. In 'Revised Policy' this leads to a decrease in baseload prices

  Capture prices for wind and solar fall. In such an environment, merchant investments would face low one-digit returns over the coming years.

  Blue hydrogen playing a larger role in the supply mix presents a risk to electrolyser merchant revenues.

  In 'Revised Policy', thermal investments face lower overall revenues and higher volatility.

 Even in a net zero system with a high amount of subsidised renewables extra (flexible) demand, high marginal cost of clean thermal capacity and European market integration limit downside risks for current merchant renewables significantly.

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# Aurora provides data-driven intelligence for the global energy transformation

A U R  R A

Power markets



Renewables



Storage



Electric vehicles



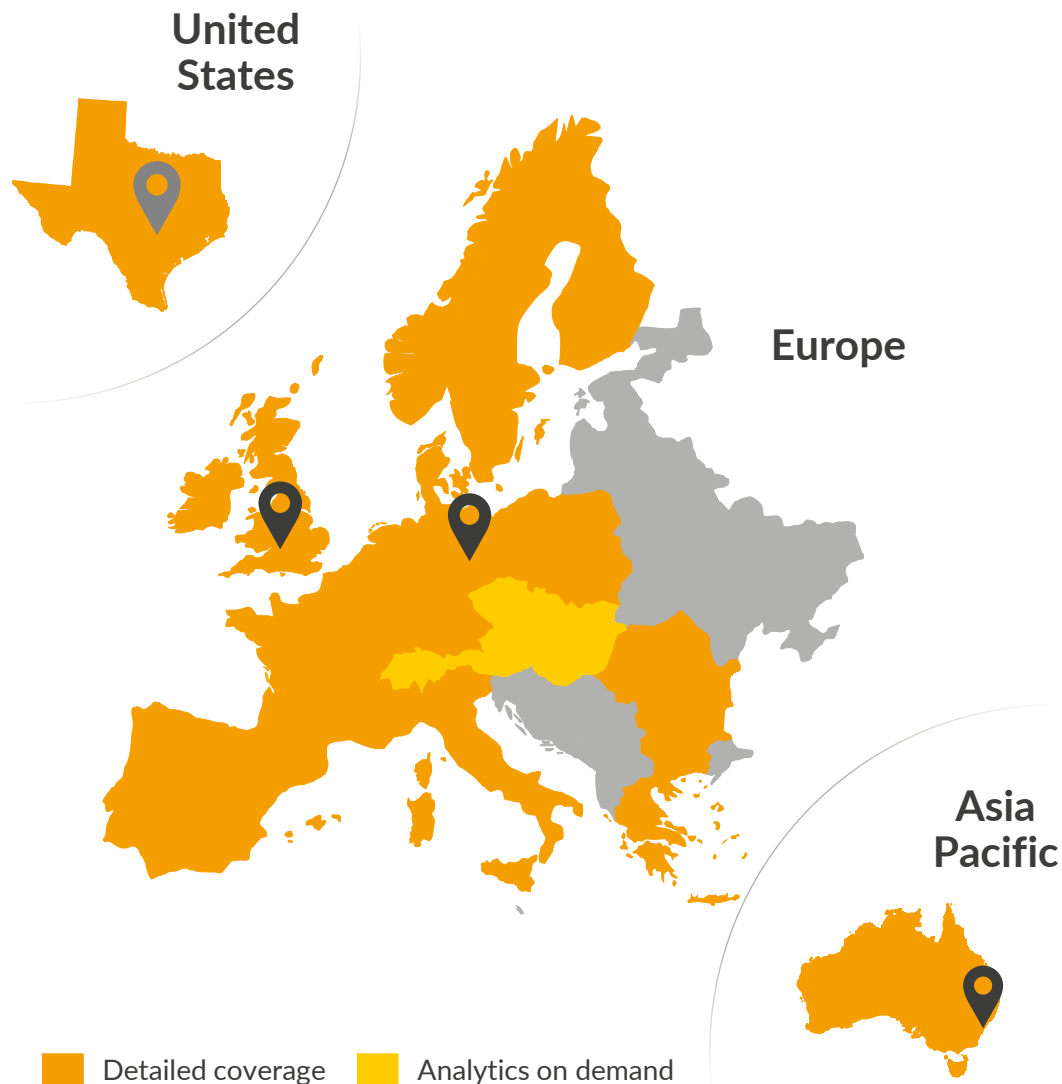
Hydrogen



Carbon



Natural gas



3 Offices

Oxford | Berlin | Sydney



175+

market experts



350+

subscribing companies



90+

transactions in 2020

# Aurora brings a sophisticated approach to the provision of analysis and insight to the energy industry

## Research & Publications

- Industry-standard market outlook reports and price forecasts for power and gas markets
- Read and constantly challenged by over 350+ subscribers from all industry sectors

- Bespoke analysis, drawing upon our models and data
- Trusted advice for all major market participants proven in 400+ projects: transaction support, valuations, strategy & policy engagement

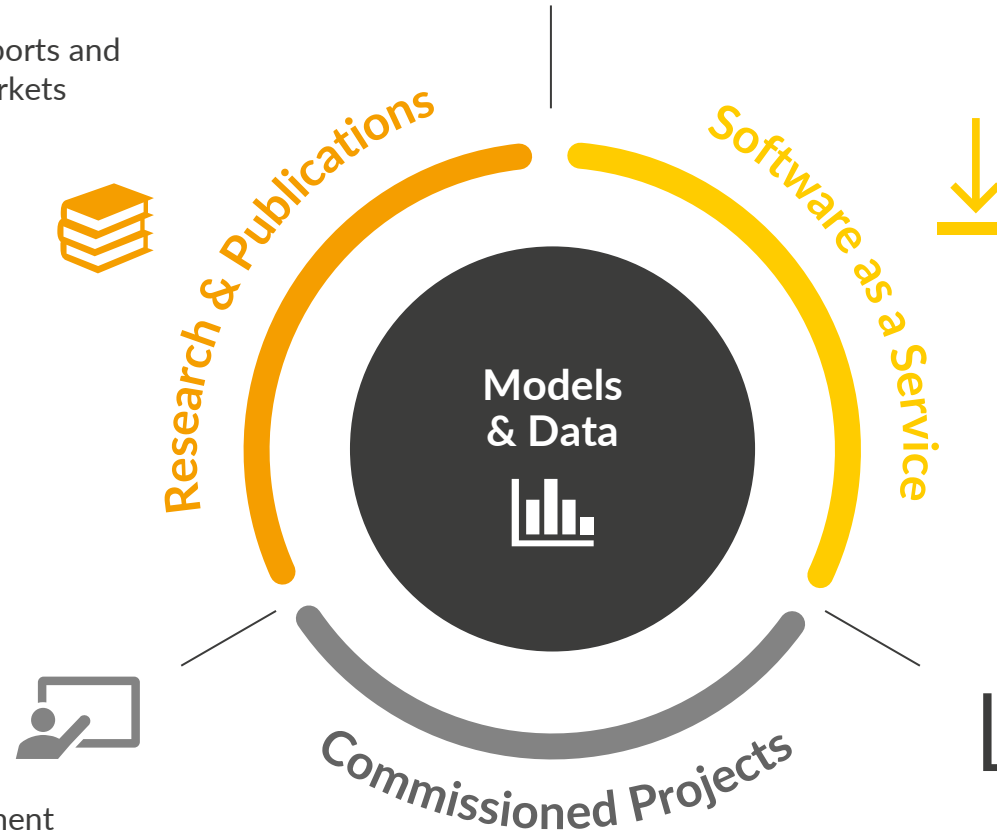
## Commissioned Projects

## Software as a Service

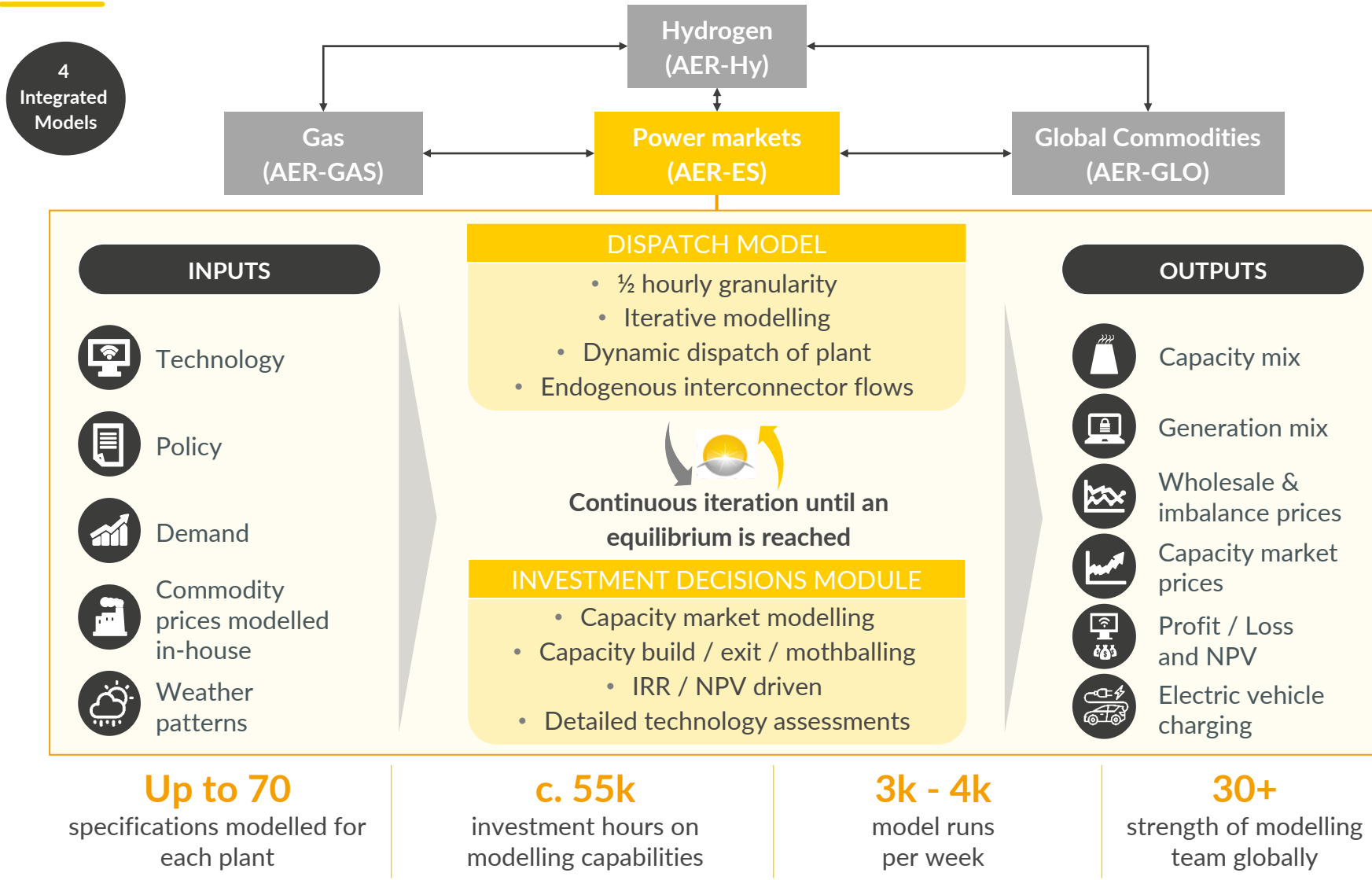
- Cloud-based tools for quick, accurate, asset- and site-specific valuations using Aurora's trusted forecasts
- First-of-a-kind wind tool launched in 2019 and already widely adopted in GB, Germany, France, Iberia, Poland and Australia

## Models & Data

- Market-leading long-term models for power, gas, carbon, oil and coal markets
- Continuous model improvements through client feedback



# Our analysis of power markets uses our unique, proprietary, in-house modelling capabilities



## Advantages of our approach:

- Aurora have invested heavily in developing our dispatch models since 2013 and believe they are the most sophisticated available
- Our models have been rigorously tested and refined in a wide range of client contexts
- Flexible and nimble because we own the code
- Transparent results
- State-of-the-art infrastructure
- Zero dependence on black-box third-party software (e.g. Plexos)
- Constantly up to date through subscription research
- Ability to model complex policy changes quickly



# Through substantial & ongoing investment, our models have important capabilities that other models do not

## Endogenous entry and dispatch



- Proprietary iterative modelling approach enables different discount rates for different revenue streams
- Endogenous build-out and dispatch of conventional fleet on wholesale and capacity market as well as renewables, flexible and decentralized capacities such as batteries, DSR, micro CHP

## Detailed regional capture prices



- Hourly/half-hourly prices and market value factors for renewable (onshore, offshore, PV) and conventional technologies
- In regional resolution and for sub technologies (i.e. 9MW turbine) if required

## Impact of EVs and behind-the-meter applications



- Full forecast of EVs and behind-the-meter applications
- Charging behaviour of behind-the-meter batteries and electric vehicles and their impact on the wholesale power market, including “smart” EV charging

## Integrated balancing & auxiliary markets



- Balancing and auxiliary markets are fully integrated in the dispatch model
- Existing plants participate in markets and we allow technologies to build out e.g. batteries for frequency response

## Global commodity prices



- Our Global Energy Market Model provides a long-term view on production and consumption of oil, gas and coal by country/region













## High flexibility



- We own the code so amendments are easy and flexibility is maximized
- Our modelling methodology reflects all essential policy and regulatory features (e.g. Capacity Market) that other off-the-shelf models are unable to capture

**Data inputs are thoroughly scrutinized within the commodity, gas and power market subscription of all major utilities and regulators in UK, Germany, Ireland, France and many utilities in the Benelux, Poland, Czechia, Switzerland and Spain**

# We offer Power & Renewable Market Intelligence Services across key markets and add-ons for flexibility

	Power market	Renewable power	Flexible and distributed power	Gas market	H <sub>2</sub> market
	GB Power Market Service	GB Renewables Service	GB Distributed & Flexible Energy Service	<div>European Gas Market Service</div>	<div>Hydrogen Market Service</div>
	Ireland Power & Renewables Market Service		Ireland Flexibility Service		
	German Power Market Service	German Renewables Service	North-West European FCR Forecast		
	French Power & Renewables Market Service				
	Dutch Power & Renewables Market Service				
	Belgian Power & Renewables Market Forecasts				
	Iberian Power & Renewables Market Service				
	Italian Power & Renewables Market Service				
	Nordics Power & Renewables Market Service				
	Polish Power & Renewables Market Service				
	Romanian Power & Renewables Market Forecasts				
	Bulgarian Power & Renewables Market Forecasts				
	Greek Power & Renewables Market Forecasts				
	ERCOT Power & Renewables Market Service				
	Australian Power & Renewables Market Service		Australian Flexibility Service		

# Dutch Power Market Service: Key market analyses and forecasts for all participants in the Dutch power market

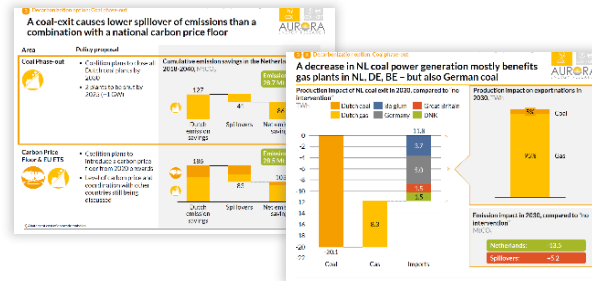


## Biannual data and market reports to assess business models

- **Yearly forecasts of wholesale market prices** till 2050
- **Price distributions**, dark and spark spreads
- **Capacity development**, generation mix, interconnector capacity, capacity buildout, exports
- **Capture prices** of key technologies (onshore, offshore, solar)
- **Utilisation rates** of key thermal technologies along different efficiencies
- **EU-ETS carbon price forecasts**
- **Global Energy Market Forecasts on oil, gas and coal**

## Group Meetings and Strategic Insight Reports

- **In-depth thematic reports** on topical issues
- **Three multi-client roundtable discussions** per year in Amsterdam to discuss reports with actors across the Dutch power market (utilities, developer, investors, project finance, government, regulation)



## Interaction through workshops and ongoing support

- **Bilateral workshops** at your office discuss specific issues on the Dutch market
- **Ongoing availability** (calls, access to market experts, modellers) to address any questions across European power markets
- Discounted invitations to Aurora's annual **Spring Forum**



**All intelligence for a successful business, based on bankable price forecasts**



## Details and disclaimer

Report based on Aurora's March 2021 Dutch Group Meeting:

'Decarbonising the Dutch power sector'

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