

# Can India become the world's largest merchant power market?

Public Report



# Aurora provides market leading forecasts & datadriven intelligence to power the global energy transition

Aurora Energy Research is a leading global provider of power market analytics. Founded by university professors, our team has grown to over 700 professionals worldwide, supporting major energy market participants across diverse regions with their most complex, long-term decisions.



**Power markets** 



Renewables & PPAs



**Storage** 



**Grid & Congestion** 



**Electric vehicles** 



Hydrogen



Carbon



Natural gas



Offices



850+

Subscribing

companies



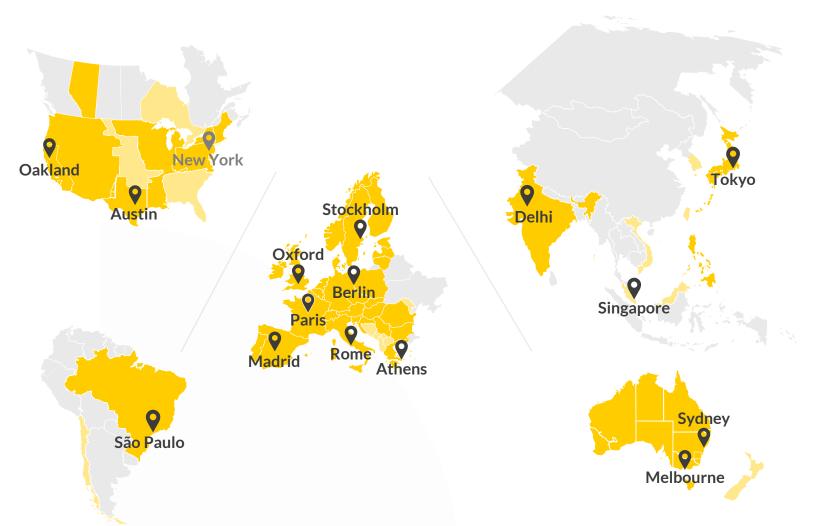




**Transactions supported** in 2023

Regular detailed coverage Analytics on demand





# Agenda



- I. Aurora's Indian market offering
- II. Introduction to the Indian power market
- III. Aurora's approach to modelling India
- IV. Aurora's first forecast for India
- V. Next steps

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mrunal.karnik@auroraer.com

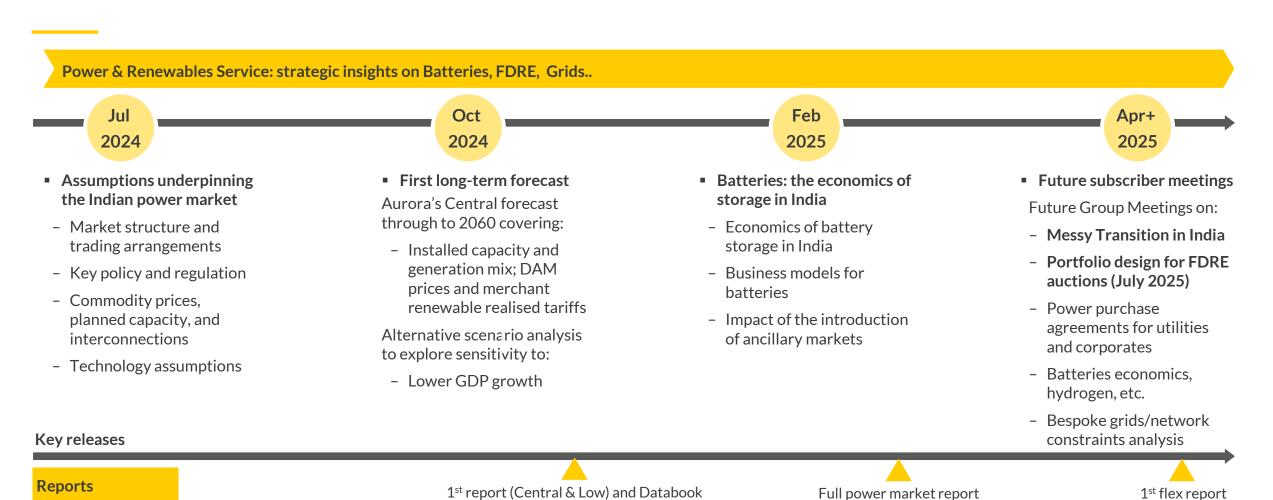
Software

### Subscription Analytics: Aurora's roadmap for India's service offerings



(storage)

Q4 2025



Sources: Aurora Energy Research

(all scenarios)

**April** 

Wind asset valuation (Amun)

**January** 

**December** 

Online platform access (EOS) **December** 

# Subscription Analytics: We have developed our "Central" & "Low" scenarios, we will release our other scenarios in the April 25 PRMF



Already developed		Released in April 2025		
Aurora Central	Low Scenario	High Scenario	Messy Transition	Accelerated Decarbonisation
Aurora's central view of the evolution of the Indian electricity market to 2060	Sensitivity to reflect a downside scenario for financing	Sensitivity to reflect a upside scenario for energy users	Sensitivity to reflect the non-equilibrium nature of the energy transition	Sensitivity to reflect increased decarbonisation efforts
<ul> <li>Aurora's best view for the evolution of the Indian power market until 2060.</li> </ul>	<ul> <li>Represents a downside case, incorporating low demand and commodity prices.</li> </ul>	<ul> <li>Represents an upside case, incorporating high demand and commodity prices.</li> </ul>	<ul> <li>Represents a scenario in which some coal capacity in India closes unexpectedly.</li> </ul>	<ul> <li>Represents a world where India stays on track to reach the net zero target by 2070.</li> </ul>
<ul> <li>Includes Aurora's central outlook for technological developments and commodity prices.</li> <li>Incorporates currently stated policies, alongside a conservative view of future policy objectives.</li> </ul>	<ul> <li>This envisages a world with slower overall GDP growth.</li> <li>Reflects a realistic scenario with lower capacity build out and lower power prices.</li> </ul>	<ul> <li>This envisages a world with higher overall GDP growth.</li> <li>Reflects accelerated economic growth leading to increases in costs and prices.</li> </ul>	<ul> <li>Supply chain delays lead to a slow deployment of renewables.</li> <li>Reflects a scenario with higher power prices and greater price spreads.</li> </ul>	<ul> <li>Reflects a scenario with faster coal phase out.</li> <li>Leads to greater renewable deployment.</li> </ul>

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# The Indian power sector has evolved from a state-controlled monopoly to an increasingly competitive landscape with growing private participation

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Timeline of power market reforms in India (not exhaustive)...

#### **Electricity Supply Act (1948)**

- Mandated the state oversees all new power generation, transmission, and distribution projects.
- Gave State Electricity Boards (SEBs) responsibility for tariff setting.

#### **Electricity Laws Act (1991)**

- Allowed private companies to set up power plants and enter long-term power purchase agreements (PPA).
- Provided incentives for independent power producers (IPPs).

#### **Electricity Act (2003)**

- Increased the ease of licensing for private generators.
- Unbundled SEBs into separate entities for generation, transmission and distribution.
- Established SERCs<sup>1</sup> for determining tariffs.

#### Power exchange (2008)

- Created a transparent, real-time marketplace for electricity trading.
- Markets for green energy trading and high price energy trading introduced in 2020-21 and 2023-24.

#### Further reform (2008-24)

- Privatisation of some DISCOMs.
- Electricity Act reform.
- Increasing open access.
- PPA reform to facilitate private investment.

#### ... and their impact on the competitive landscape

1990

# Monopolistic and government-controlled, with limited private participation



Generation, transmission, and distribution handled by SEBs (controlled by states).



Minimal private participation due to a lack of investment incentives, regulation, and heavy insulation from competition.



Chronic electricity shortages, low investment, and, and financial issues with SEBs.

2010

# Post-reform era with private participation emerging in generation



SEB unbundling enabled private companies to enter specific market segments independently.



Private generation increased, with 18% of installed capacity privately owned by 2009-10.



DISCOMs remained state-controlled and financially stressed due to high losses and operational inefficiencies.

2024

# Increasingly competitive landscape with private and foreign investment



Introduction of exchanges has increased private participation in the short-term market.



52% of capacity is privatively owned, with increasing private presence in T&D<sup>2</sup>.



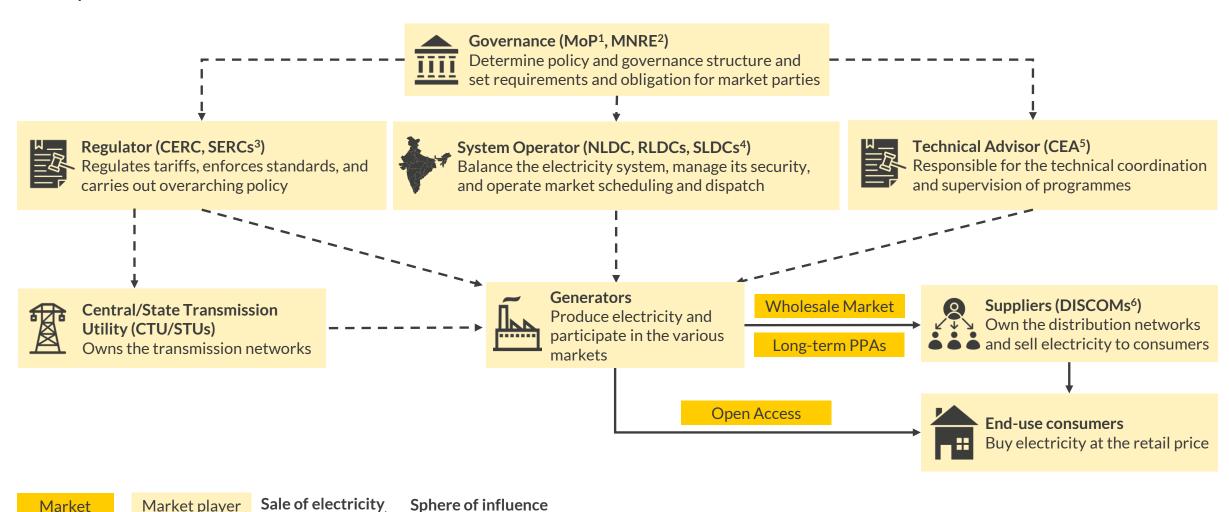
DISCOMs remain financially stressed and grid connection and keeping up with demand present additional challenges

<sup>1)</sup> State Electricity Regulatory Commissions. 2) Transmission and distribution.

# Regulatory authority is currently divided between the Central and State governments through various bodies

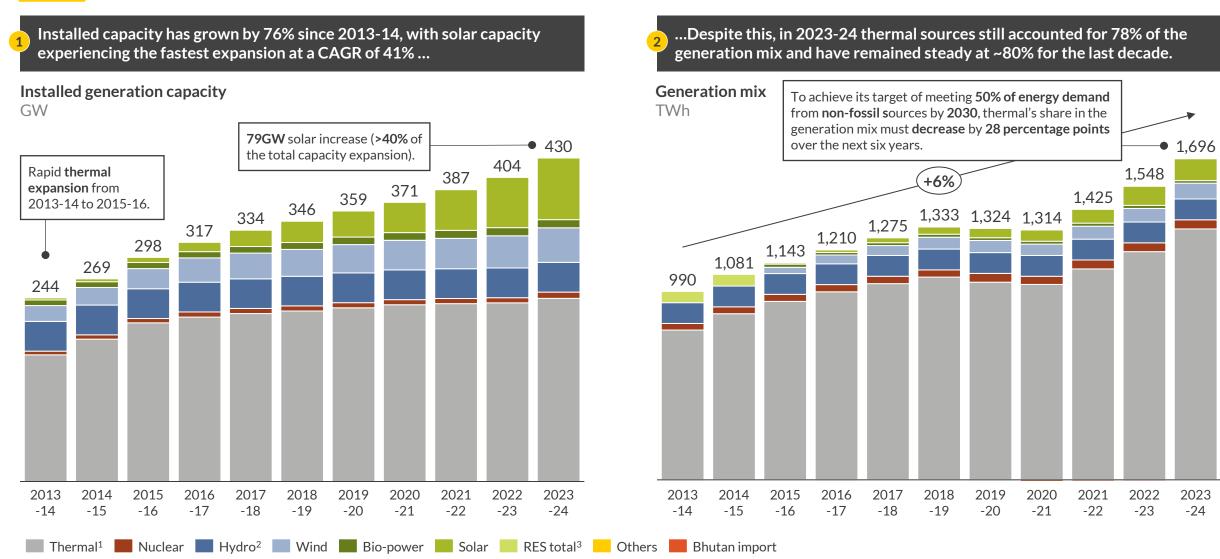


Current power market structure in India



<sup>1)</sup> Ministry of Power; 2) Ministry of New and Renewable Energy; 3) Central/State Electricity Regulatory Commission; 4) National/Regional/State Load Despatch Centre; 5) Central Electricity Authority; 6) Distribution Company.

# Thermal and solar expansions have driven a 186 GW increase in capacity since $A \cup R \supseteq R A$ 2013-14, however, thermal's share of the generation mix has remained steady



<sup>1)</sup> Coal, lignite, natural gas, and oil. 2) Includes small hydro plants (<25MW). Small hydro had 5GW of capacity in 2023-24. 3) Total RES generation is not separated by technology (wind and solar) until 2015-16.

Sources: Aurora Energy Research, CERC, MoP

# Power can be traded either through direct bilateral agreements or through power exchanges





### Bilateral trade agreements/contracts

#### Overview

 Exchange of electricity between a specific buyer and seller. The exchange can occur directly or via a trading licensee, with energy delivered to and from specified points.

#### Types of contract

- Bilateral trades can be short (less than 1 year), medium (1 to 5 years), or long term (greater than 5 years, often up to 25 years).
- Most generation in India is traded through long- and medium-term contracts, with 6% generation traded in short term contracts.

#### **Contract specifications**

- Contracts are tailored for specific delivery needs, such as:
- Round-The-Clock (RTC): ensures power supply for all 24 hours of the day
- Firm, Dispatchable, Renewable Energy (FDRE): guarantees delivery of renewable energy in a predictable and firm manner.



### Power exchanges

#### Overview

 Organised platforms for trading electricity where buyers and sellers transact power in various timeframes, with Open Access (OA) Rules enabling consumers to buy power directly from power generators.

#### India's power exchanges

- India has three power exchanges. The largest, the Indian Energy Exchange (IEX), accounted for 83.7% of exchange-traded power in 2023-24.
- The other two, the Power Exchange India Limited (PXIL) and Hindustan Power Exchange (HPX) accounted for 7.6% and 8.7%, respectively.
- 121TWh was traded on exchanges in 2023-24, including 11TWh purchased by Open Access customers.

#### Market specifications

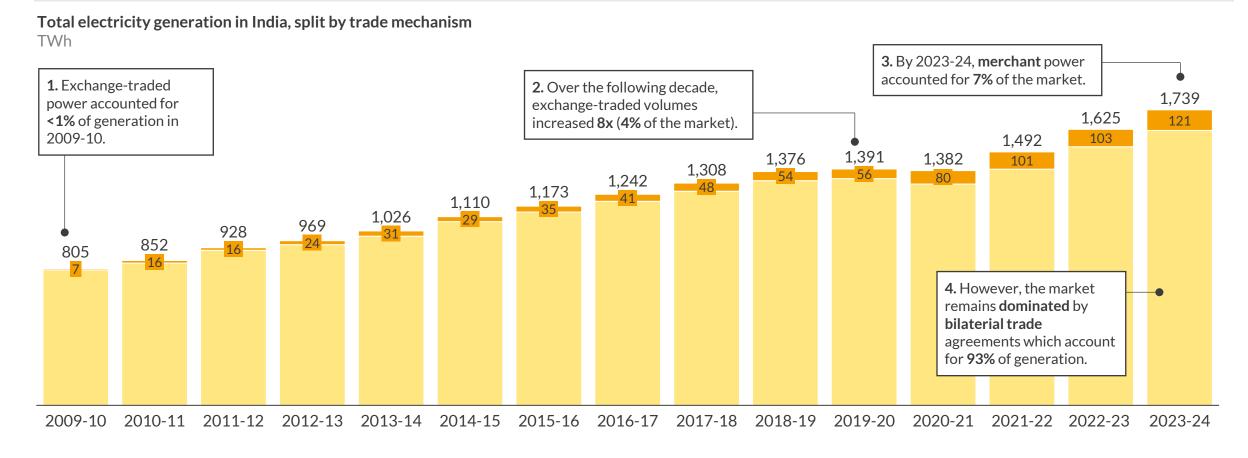
 Power is traded on several markets, with response time varying from several days to minutes ahead of delivery.

1) Solar Energy Corporation of India Limited. 2) Inter-State Transmission System.

# Bilateral trades remain the primary delivery mechanism; however, the merchant opportunity has increased 4x in the last decade

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Since India introduced power exchanges, exchange-traded volumes have grown at a 22% CAGR. In 2023-24, these volumes reached 121TWh, making up 7% of the market. Bilateral trades including PPAs accounted for the remaining 1618TWh (93%).



Power traded through bilateral agreements Power traded through exchanges

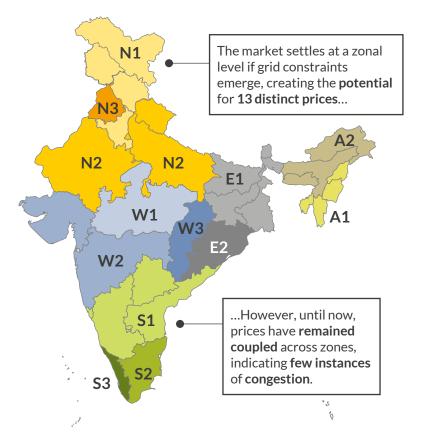
 $<sup>1) \,</sup> Refers \, to \, contracts \, of \, less \, than \, one-year \, for \, electricity \, transacted \, bil a terally \, through \, Inter-State \, Trading \, Licensees.$ 

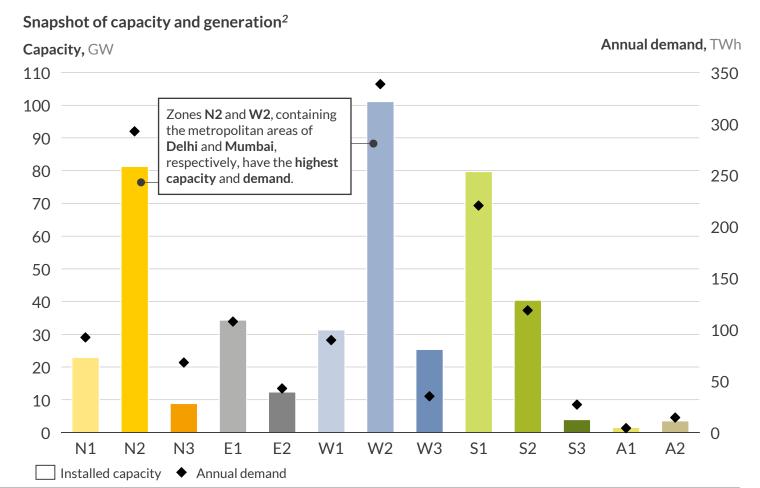
# The merchant power market in India is split into 13 internally and externally interconnected 'bid areas,' creating 13 separate price zones



The Indian power system consists of 13 price zones, which are aggregated into 5 regions (North, East, West, South, North-East.) Each region is interconnected internally, with additional cross-border connections to Nepal, Bhutan, and Bangladesh<sup>1</sup>.

#### Map of the Indian interconnected power system





<sup>1)</sup> An additional 1GW HVDC interconnection with Sri Lanka is planned. 2) Installed capacity as of May 2024, demand in the year 2022.

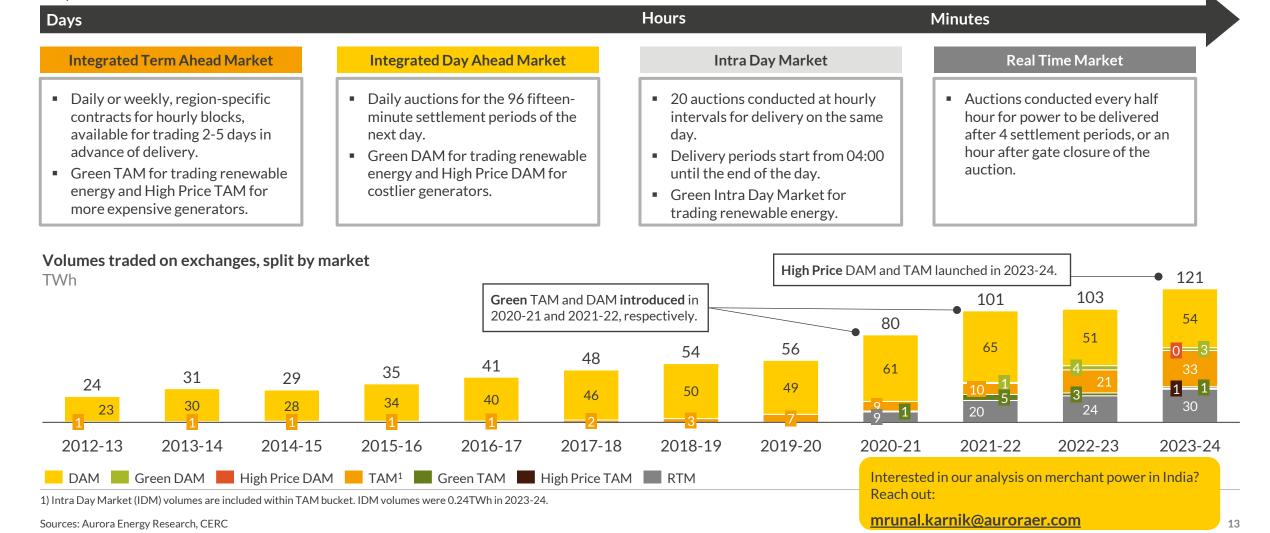
Sources: Aurora Energy Research, NITI Aayog, CEA

# Merchant power is traded on several markets, with the Integrated Day Ahead Market accounting for nearly half of current volumes

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Overview of key markets for trading merchant power in India

Response time



### The Indian government has introduced major power market reform in the last two decades, with significant developments on the horizon

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Timeline of key historical and upcoming policy developments in the energy sector in India

May 2003
Electricity Act 2003 mandated the unbundling of State Electricity Boards and established SERCs¹ for determining tariffs.

Jun 2008

First power exchange (IEX) launched for transparent power trading. second (PXIL) launched in Oct 2008.

Nov 2015

U-DAY<sup>2</sup> scheme introduced to improve the financial and operational health of DISCOMs3.

Jan 2019

ALMM<sup>5</sup> regulation mandated the use of solar modules only from approved manufacturers for governmentsupported solar projects.

Apr 2022

**Day Ahead Market** price cap introduced at ₹12/kWh, reduced to ₹10/kWh in April 2023.

**Basic Customs Duty of** 20% introduced for solar modules to promote domestic manufacturing.

Jun 2022

**Green Open** Access rules approved.

Oct 2022

General Network Access approved.

2022

May 2023

**National Electricity** Plan (Vol-I generation), ISTS Waiver extension for onshore wind. green hydrogen, and ammonia, and **Carbon Trading** Scheme announced.

DSM

Changes to **Deviation** Settlement Mechanism coming into force (drafted in 2024) to improve grid stability.

Carbon market

Compliance carbon market expected to be operational by 2026.

Capacity market

Potential introduction of a capacity market to ensure resource adequacy.

2003

2006

2008

2010

2015

2018

2019

2021

2023

2024

2025+

Jan 2006

sources.

National tariff **policy** introduced which mandated a minimum percentage of power procurement from renewable

Nov 2010 Tradeable Renewable **Energy Certificates** introduced.

Feb 2018

The Ministry of Power waived Inter State **Transmission** System charges for renewable energy projects commissioned by April 2022<sup>4</sup>.

Apr 2021

**Production Linked Incentive** scheme approved for domestically manufactured solar modules.

Jun 2021

Market-Based Economic Dispatch (MBED) discussion paper released, aimed at reducing the cost of power distribution for DISCOMs<sup>3</sup>.

Oct 2021

Green-DAM for trading clear power introduced.

Nov 2021

**COP26** targets:

Economy-wide 'net zero by 2070' and 500GW of non-fossil capacity by 2030.

Jan 2023

**National Green** Hydrogen Mission. targeting 5m tonnes of annual production capacity by 2030.

Feb 2024

**Production subsidies** introduced for rooftop solar of up to 40%.

May 2024

**National Electricity** Plan (Vol-II transmission), targeting ~1.23.577 ckm of transmission by 2027.

**MBED** 

Implementation of MBED6 (first proposed in 2021) to optimise the scheduling and dispatch of electricity based on market principles.

**Ancillary** services

Reforms to ancillary services to improve market efficiency and reduce costs.

<sup>1)</sup> State Electricity Regulatory Commission. 2) Ujwal DISCOM Assurance Yojana. 3) Distribution company. 4) Dates have since been extended. 5) Approved List of Models and Manufacturers. 6) Market-Based Economic Dispatch.

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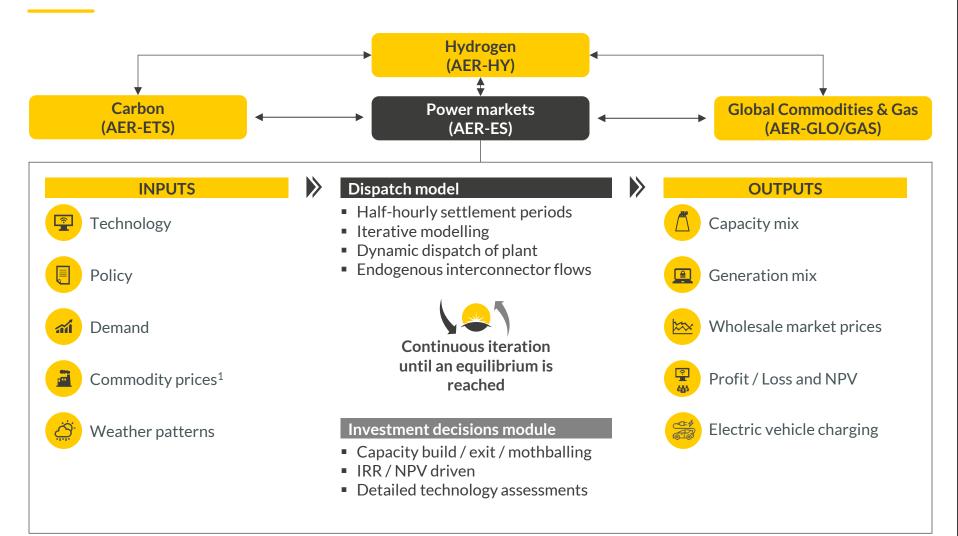


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### Our analysis of the Indian power market uses our proprietary, inhouse modelling capabilities with data from official sources



# Advantages of Aurora's Approach

- Flexible and nimble because we own the code
- Transparent results
- State-of-the-art infrastructure
- Zero dependence on black-box third-party software
- Constantly up to date through subscription research
- Ability to model complex policy changes very quickly
- Ability to model new technologies and demand sources

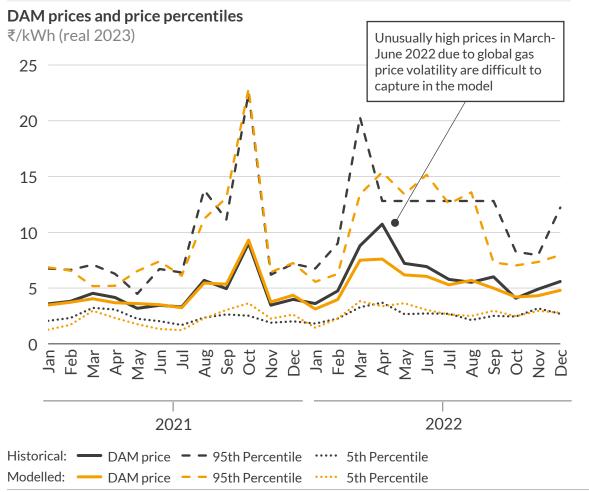
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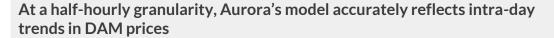
<sup>1)</sup> Gas, coal, oil and carbon prices fundamentally modelled in-house with fully integrated commodities and gas market model.

# Aurora's models accurately simulate real outcomes in the Indian market across historical months and at 30-min intervals



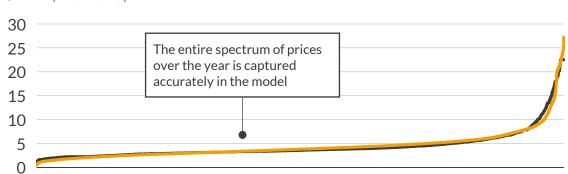
Aurora's model simulates DAM¹ prices within 1% and 14% of historical averages across 2021 and 2022, respectively



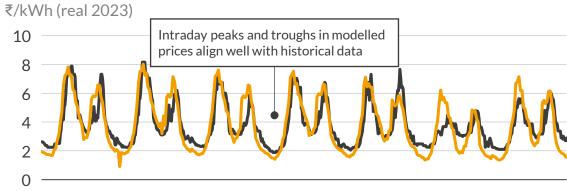




₹/kWh (real 2023)



#### Modelled and historic DAM prices, sample week in 2021



1) Day Ahead Market.

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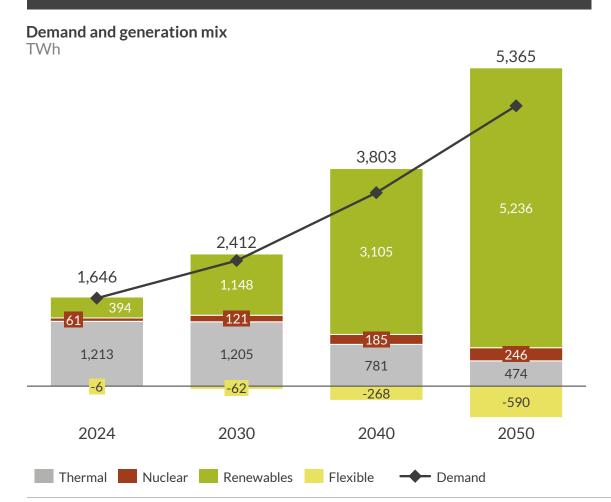
# Total installed capacity in India reaches over 3.2TW by 2050, including nearly 2.4TW of renewables and over 580GW of flexible assets



Granular data available in full report

1 P

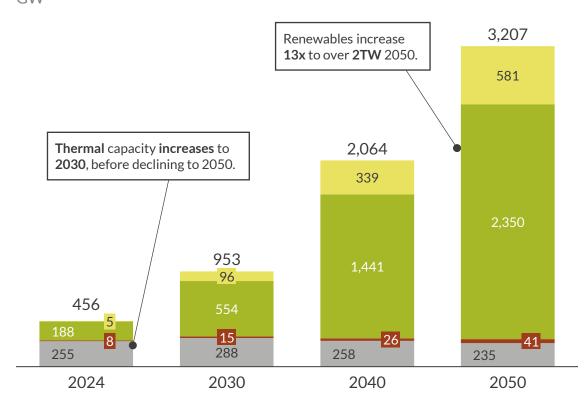
Power demand in India is expected to grow at a CAGR of 4.6% from 1.646TWh in 2024 to 5245TWh in 2050...



2

...To keep up with this demand, generation capacity increases by over 2.5TW, driven by the expansion of renewables.

Installed capacity
GW



Sources: CEA, CERC, Aurora Energy Research

### Driven by renewable buildout, power prices decrease - with price decoupling emerging from the early 2030s and widening to 2050



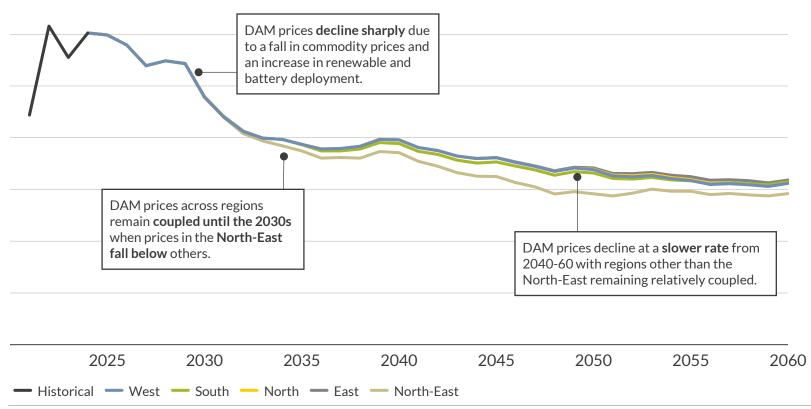
#### Granular data available in full report

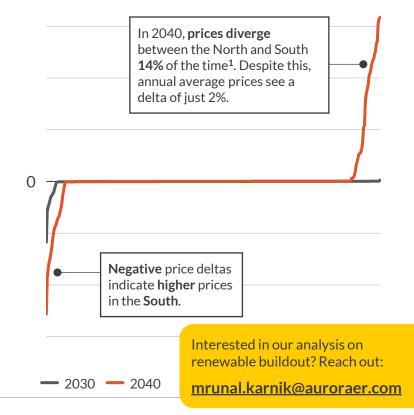
Average annual prices remain coupled across most regions through to 2060. The North-East sees some decoupling, with prices falling below other regions due to land constraints limiting transmission capacity. However, half-hourly data shows price decoupling in regions even where annual averages equalise

#### Day Ahead Market (DAM) price per region

₹/kWh (real 2023)

Price delta duration curve (North vs South) ₹/kWh (real 2023)





<sup>1)</sup> Prices are different in 14% of half hours in that year.

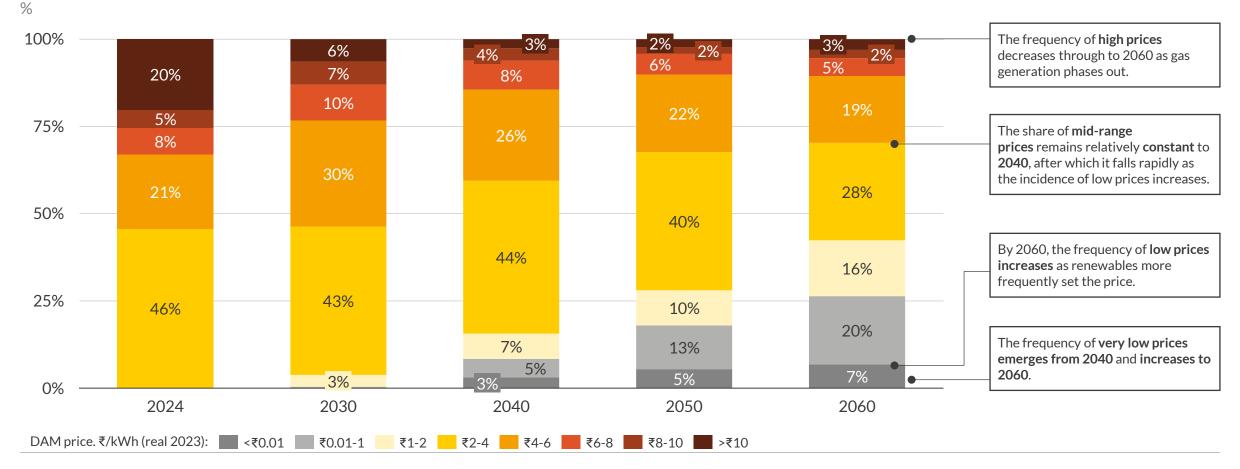
# The increase in intermittent capacities results in a growing incidence of bottom prices



Granular data available in full report

The deployment of renewables drives an increase in the occurrence of low power prices from 2040 as cheaper renewables more frequently set the price. At the same time, the incidence of high prices reduces as renewable deployment displaces coal which sets higher prices during earlier years.

### Frequency distribution of the DAM price in W2

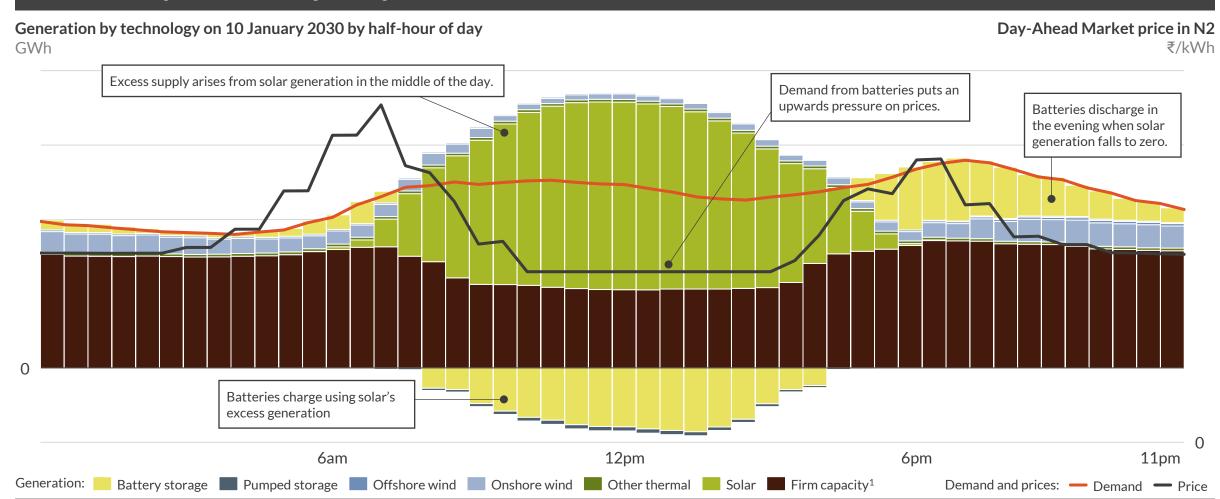


# Excess solar generation in the middle of the day is absorbed by batteries, which put upwards pressure on prices in these hours

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Granular data available in full report

A 'duck curve' appears in the daily price profile as excess solar generation during midday, when demand is low, pushes prices down. Prices then spike in the evening when demand is higher, and solar is not generating.



1) Coal, lignite, gas, nuclear, and hydro.

### **Key takeaways**



- The Indian power market has undergone significant change, with increasing liberalisation and privatisation since 2003 paving the way more complex asset portfolios
- Bilateral trade agreements (mostly PPAs) remain the dominant mechanism for trading power (93%) however the merchant opportunity has increased 4x in the last decade
- Aurora's approach to modelling the merchant power market in India is robust an accurately simulates historical market outcomes
- The rapid deployment of renewables and storage is crucial to meet growing demand, with over 550GW of renewables and nearly 100GW of flexible assets needed by 2030
- Renewable deployment is expected to outpace transmission growth, causing price decoupling from the 2030s which widens in the 2040s

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# Bespoke Advisory: Aurora's India's service offerings



Our Advisory team offers bespoke analytics and advisory services, combining our energy market models and data with experienced expert consultants

# Transaction and Financing support

- Buy side & sell side transaction advisory financing and equity investment cases
- Buy-side and sell-side commercial, regulatory and risk due diligence

# Market entry and growth strategy

- Market sizing, market entry support and asset scans - C&I, battery integration solutions, renewables
- State-level deep dive support – power system dynamics. policy impacts, risk assessment, grid assessment
- Market design/Policy advocacy

### Portfolio planning

- Bespoke scenario modelling for asset/portfolio specific evaluation
- Investment case development and decision support - C&I, batteries, complex auction, portfolio build
- Policy ad regulatory scenario modelling, stress-testing, investment strategy

# Procurement and auction support

- Green power procurement and PPA support
- Auction support for complex tenders (capacity planning, investment planning)

### Subscription Analytics: Aurora's roadmap for India's service offerings



Power & Renewables Service: strategic insights on Batteries, FDRE, Grids... Next session Feb Oct Apr+ 2024 2024 2025 2025 Assumptions underpinning • First long-term forecast Batteries: the economics of Future subscriber meetings the Indian power market storage in India Aurora's Central forecast Future Group Meetings on: through to 2060 covering: Market structure and - Economics of battery - Portfolio design for FDRE trading arrangements

- Key policy and regulation - Commodity prices,
- planned capacity, and interconnections
- Technology assumptions

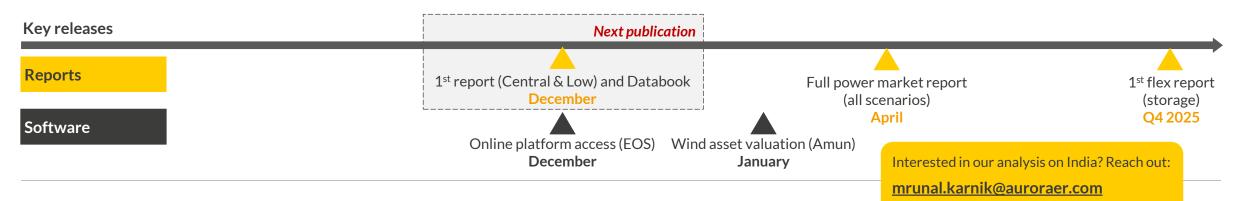
 Installed capacity and generation mix; DAM prices and merchant renewable realised tariffs

Alternative scenario analysis to explore sensitivity to:

- Lower GDP growth

- storage in India
- Business models for batteries
- Impact of the introduction of ancillary markets

- auctions (May 2025)
- PPAs for utilities and corporates
- Batteries economics. hydrogen, etc.
- Bespoke grids/network constraints analysis





# Details and disclaimer

**Publication** Can India become the world's largest merchant power market?

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Prepared by Siddhant Shah (siddhant.shah@auroraer.com) Margot Roberson-Leech (margot.roberson-leech@auroraer.com)

Approved by Ashutosh Padelkar (ashutosh.padelkar@auroraer.com) Debabrata Ghosh (debabrata.ghosh@auroraer.com) Dan Monzani (dan.monzani@auroraer.com)

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