Fiscal Management of Aggregate Demand: The Effectiveness of Labor Tax Credits

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- Design of counter-cyclical policies
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- A policy-driven approach
 - Quantitative HANK model
 - Effectiveness of various fiscal stabilization packages after a negative demand shock

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- Standard HANK model with three additional components
 - Heterogeneous stochastic discount factors ightarrow heterogeneous mpc
 - An extensive labor supply margin \rightarrow heterogeneous labor elasticities
 - $\mbox{ Unemployment risk}$ of heterogeneous incidence & varying with the cycle

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- ⇒ Relevant framework to quantify fiscal stabilization packages
- Demand-driven recession
 - Negative shock to marginal utility: unexpected, deterministic, transitory

■ Three fiscal stabilization packages

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 - Despite the larger unemployment risk
 - Operates through both consumption and labor supply
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- Other fiscal packages: Consumption tax cuts?

Literature

■ Effects of monetary policy and government spending in HANK models

Kaplan, Moll, and Violante (2018), Hagedorn, Manovskii, and Mitman (2019), Bilbiie (2020), Auclert, Rognlie, and Straub (2023), Ferriere and Navarro (2024), Alves and Violante (2023)

Quantitative effects of UI extensions in recessions

Mitman and Rabinovich (2015), Kekre (2022), Gorn and Trigari (2024), Bardoczy and Guerreiro (2023), Broer, Druedahl, Harmenberg, and Oberg (2024)

Optimal fiscal and monetary policy in HANK

Bhandari, Evans, Golosov, and Sargent (2021), Le Grand and Ragot (2024), McKay and Wolf (2023)

■ Stabilization and labor taxes in HANK

Broer et al. (2025), Le Grand, Ragot and Bourany (2024)



A HANK model with some twists

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- Bond economy with borrowing constraint
- Stochastic discount factors
- Indivisible labor choice
- Idiosyncratic labor productivity shocks + unemployment shocks

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- NK block with sticky prices
 - Linear technology in labor
 - Monetary authority implements a standard Taylor rule

■ Government

- Finances spending, transfers, and UI benefits with debt, labor taxes, and capital taxes

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- AR(1) process for discount factor, productivity and employment status
- Flat capital tax au^k , progressive loglinear labor tax (λ_t, au^ℓ) Heathcote, Storesletten, and Violante (2017)

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 Unemployment benefits function of hourly wage Kekre (2022)

$$\mathcal{B}_t(w_t x) = \zeta \min\left(\mathcal{R}w_t x \bar{h}, \overline{ui}\right) + \chi w_t x \bar{h}$$

- $+\zeta$ to match fraction of recipients, $\mathcal R$ the replacement rate, \overline{ui} the UI cap
- $+\chi$ to capture household labor income received while in unemployment

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- Fiscal rule with parameter Φ_D for public debt, λ_t clears the budget constraint Uhlig (2010)
 - $\Phi_D=0$ for constant debt, all adjustment in tax level
 - $\Phi_D \rightarrow 1$ for constant taxes, all adjustment in debt



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- Productivity $(\rho_x, \sigma_x) = (0.989, 0.287)$ Chang and Kim (2007)

Steady State Firm and government

- Technology: $\varepsilon=7$, $\Theta=200 \leadsto$ Phillips curve slope $\varepsilon/\Theta=0.035$ Galí and Gertler (1999)
- Dividends redistributed linearly in x: $d_t(x) = \bar{d}_t x$ Farhi and Werning (2019)

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- Spending G/Y=10% , transfers T/Y=8% , debt D/Y=100%

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- Unemployment benefits: $\zeta=0.4,~\mathcal{R}=0.5,~\overline{ui}=60\%\bar{y}$ $\chi=0.15$ to match $C_u/C_e\approx75\%$ Kekre (2022). Gorn and Trigari (2024)

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- Automatic responses of inflation and debt: $\Phi_{\Pi}=1.5, \; \Phi_{D}=0.75$

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 - Monthly separation rates of $\approx 1.4\%$ and 0.7% below and above median, respectively

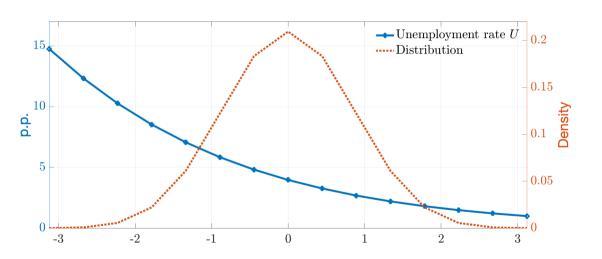
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■ Average unemployment rate at 4.3% with unequal incidence in the distribution

Steady State Unemployment in the Distribution



Unemployment and the Business Cycle

- Okun's law type of relation between output and unemployment
 - Okun coefficient $c^{OK} = 0.5$ Ball, Leigh, and Loungani (2017)

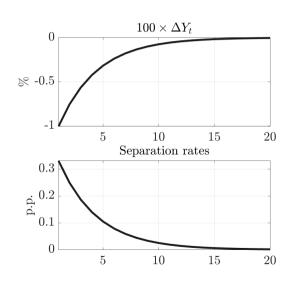
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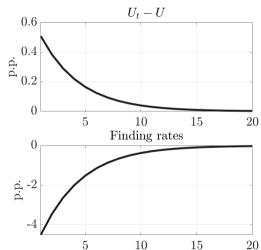
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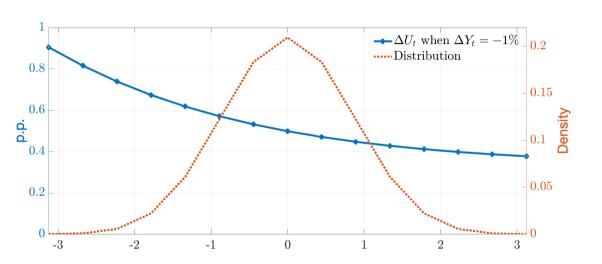
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- Job separation rates decrease with ΔY_t
 - Elasticity of separation rates to aggregate unemployment larger for above-median workers
 Mueller (2017)
 - + Homogeneous additive increase in separation rates

Unemployment and the Business Cycle Okun's law





Unemployment and the Business Cycle Okun's law



Investigating the Calibration

- Household responses: labor elasticities and MPCs
- Aggregate responses to changes in taxes

Investigating the Calibration Household responses

■ Labor elasticities decline with income

Triest (1990), Eissa and Liebman (1996), Kleven and Kreiner (2006), Meghir and Phillips (2010), ...

Compute labor responses to a 1% change in after-tax rate: average annual elasticity at 0.30
 Erosa, Fuster, and Kambourov (2016)

Income quartile	1	2	3	4
Labor elasticity	0.44	0.34	0.25	0.22

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- Marginal propensities to consume (mpc) Parker, Souleles, Johnson, and McClelland (2013), Kaplan and Violante (2014), . . .
 - Compute mpc out of a \$500 rebate: average quarterly mpc at 0.13
 - Decline with wealth: from 0.20 to 0.03 from 1st to 4th wealth quartile
 - Larger for unemployed at 0.32, consumption drops by 10% when falling into unemployment Saporta-Eksten (2014), Ganong and Noel (2019)

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- Replicate a tax shock on bottom-90 vs. top-10 as in Zidar (2019)
 - Tax cut on bottom-90 increases employment by 1% in the model vs. above 3% in the data
 - Tax cut on the top-10 has no effects
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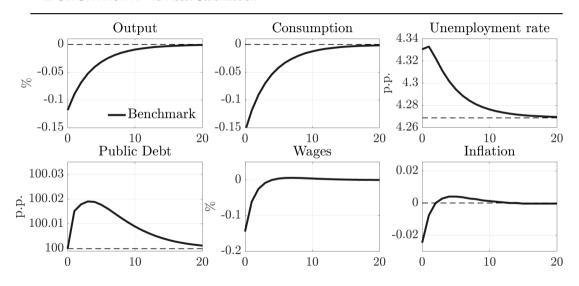
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- ⇒ Conservative calibration regarding tax responses

Recession

Benchmark No Fiscal Stabilization

- lacktriangle Recession induced by a negative demand shock: $(1-\omega_t)u(c_t,n_t)$
 - ω_0 such that $\Delta Y_t = -0.1\%$ on impact
 - Reverts to $\omega=0$ with persistence $\rho_{\omega}=0.75$ at the quarterly level
- Unexpected, transitory, perfect foresight: a 'MIT' shock

Benchmark No Fiscal Stabilization



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 - Temporary transfer modeled as a logistic function
 Ferriere, Grübener, Navarro, and Vardishvili (2023)

$$\hat{T}_t(y) = m_t \frac{2\exp(-\chi y/\bar{y})}{1+\exp(-\chi y/\bar{y})}, \quad m_t \text{ the transfer at } y=0, \ \chi \text{ the phasing-out speed}$$

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- + "Based on last-year income": $\tilde{y}(x,\eta,\beta)$
- Calibration such that total cost equals a one-time check of \$200 to all households
 - + Initial check at y = 0 is $m_0 = \$900$
 - + Quick phase-out at $\chi=12$: only 20% households receive more than \$50 at t=0

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Three Fiscal Stabilization Packages UI Package & TC Package

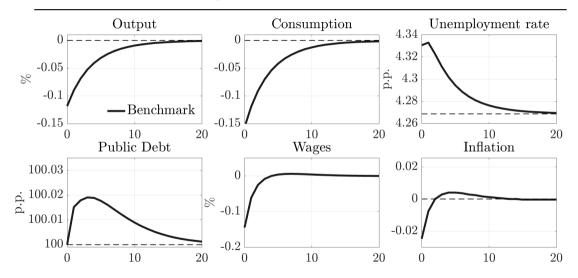
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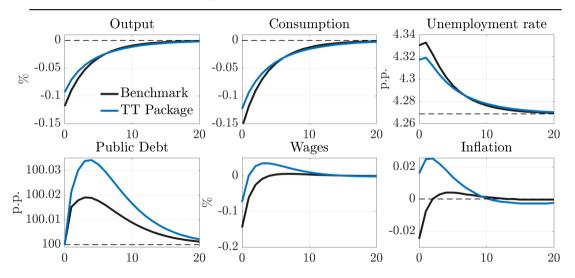
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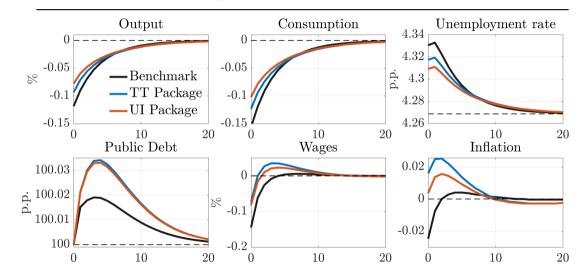
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 - + Phase out with current labor income $w_t x \bar{h}$
 - + Eligible only if $\eta=e$ and $h=\bar{h}$

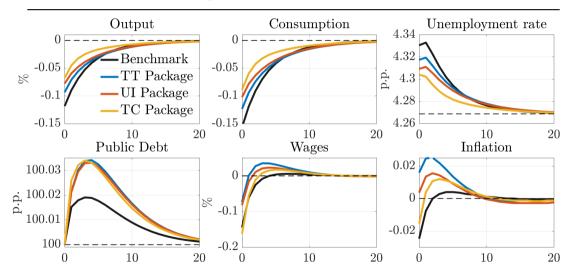
Three Fiscal Stabilization Packages UI Package & TC Package

- A Unemployment Insurance (UI) Package
 - A check to all unemployed households, phase out with persistence ρ_{ω}
 - Calibration such that equals a one-time lump-sum check of \$200
 - + Initial check equal to $\$1,\!1000$
- A Tax Credit (TC) Package
 - A check to working low-income households, phase-out over time at rate ρ_{ω}
 - + Phase out with current labor income $w_t x \bar{h}$
 - + Eligible only if $\eta = e$ and $h = \bar{h}$
 - Calibration such that equals a one-time lump-sum check of \$200
 - + Initial maximum check of \$800, slower phase-out at $\chi=6$

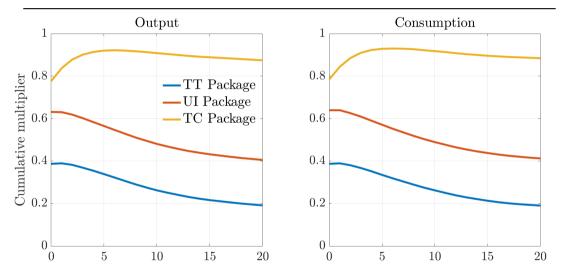








Stabilization Packages Multipliers



Stabilization Packages Decomposition

■ Decomposition between *consumption channel* and *labor channel*

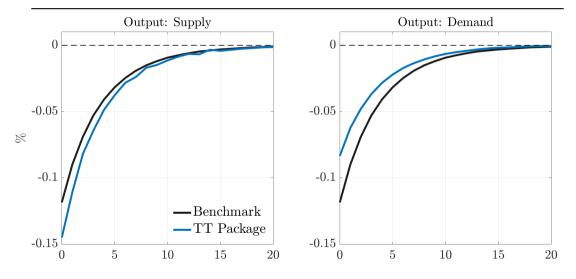
Stabilization Packages Decomposition

- Decomposition between *consumption channel* and *labor channel*
 - Use equilibrium prices and taxes and unemployment risk of the no-stabilization benchmark

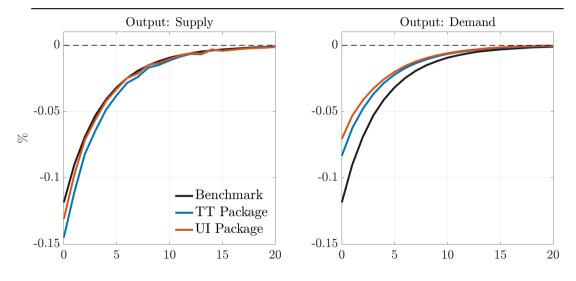
$$\{r_t^b, w_t^b, \lambda_t^b, \pi_{\eta,t}^b, d_t^b\}$$

- Compute for each package TT, UI, TC
 - + Supply output $Y_t^s = L_t$ using households' labor supply policy
 - + Demand output $Y_t^d = C_t + \Theta_t + G_t + f$ using households' consumption policy

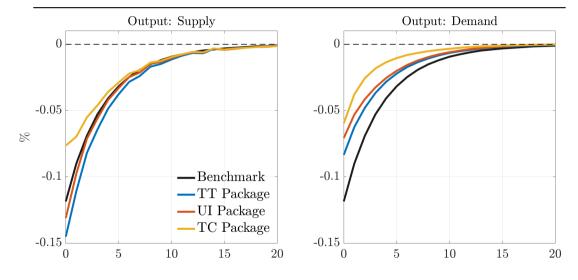
Three Fiscal Stabilization Packages Decomposition



Three Fiscal Stabilization Packages Decomposition



Three Fiscal Stabilization Packages Decomposition



Investigating the Results

- 1. Role of public debt
- 2. Distributional effects across packages
- 3. Alternative rules for monetary policy
- 4. Implementability
- 5. (Deeper recession)

Deeper recession 2

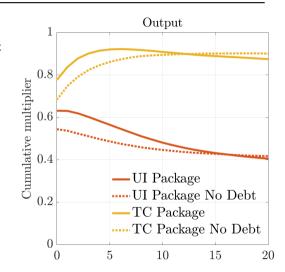
1. Role of Public Debt

 \blacksquare Compute benchmark and stabilization output paths with constant debt $\Phi_D=0$

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■ Public debt does help to stabilize

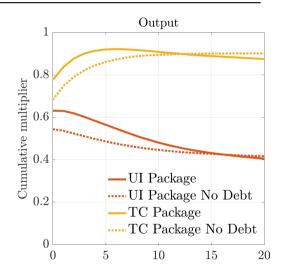


1. Role of Public Debt

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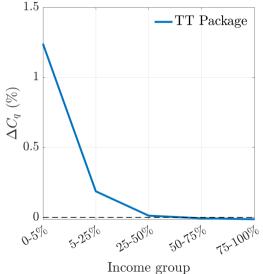
■ Public debt does help to stabilize

- TC Package No Debt = temporary shock in labor tax progressivity
 - \Rightarrow Stabilizes the economy

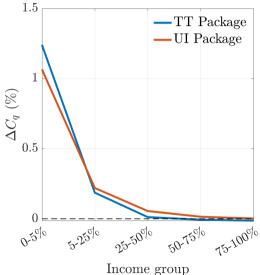


- Consumption by income group
 - Compare with and without stablization

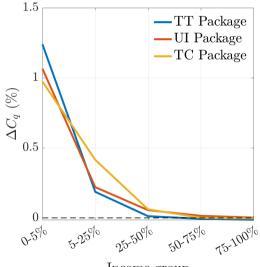
- Consumption by income group
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- TT Package targets the lowest-income



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 - Better than UI Package



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 - Better than TC Package



3. Monetary Policy Identical real rate

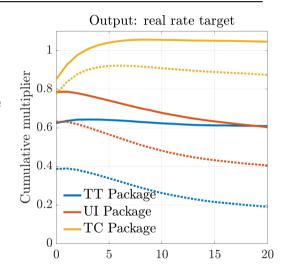
- Fiscal packages affect inflation differently
 - Monetary policy and real rate differ
- Compare packages under benchmark real rate

Taylor on Π_t and Y_t

3. Monetary Policy Identical real rate

- Fiscal packages affect inflation differently
 - Monetary policy and real rate differ
- Compare packages under benchmark real rate

- TC package remains most effective
 - Larger multipliers than with Taylor rule
 - Especially for the TT package, less for the TC package



Taylor on Π_t and Y_t

■ Can we actually change taxes at business cycle frequency?

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- Arduous task, but we do
 - UI benefits were extended the GFC and the pandemic
 - Child tax credit expansion under the American Rescue Plan
 - Transfers are also commonly used

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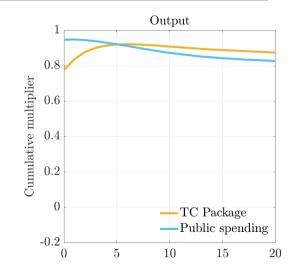
- Can we actually change taxes at business cycle frequency?
- Arduous task, but we do
 - UI benefits were extended the GFC and the pandemic
 - Child tax credit expansion under the American Rescue Plan
 - Transfers are also commonly used
- A systematic response of the EITC could implement the TC package
- Systematic fluctuations in payroll taxes could implement the TC package
 - Easy to implement, would appear on the paycheck of workers every month

Further Fiscal Packages

- Two other typical fiscal stabilization packages
 - Government spending shock with persistence ρ_w
 - A one-time lump-sum check to all households, of an amount of \$200
- Consumption taxes?

Further Fiscal Packages G and T packages

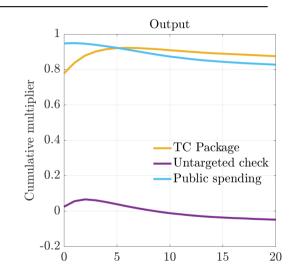
- Public spending generates large output multiplier
 - + ... but negative consumption multiplier



Further Fiscal Packages G and T packages

- Public spending generates large output multiplier
 - + ... but negative consumption multiplier

Lump-sum check has modest stabilization properties



■ New proposal to use consumption taxes as an automatic stabilizer Blanchard (2024)

- New proposal to use consumption taxes as an automatic stabilizer Blanchard (2024)
- A formal comparison of two fiscal stimulus:
 - A government spending (expansion) stimulus $\{\hat{G}_t\}_{t=0}^T$
 - + Fiscal cost $\{R_t^g = \hat{G}_t G\}_{t=0}^T$
 - + Associated paths for allocations and prices: $\{Y_t^g, L_t^g, r_t^g, w_t^g, ...\}_{t=0}^T$
 - A consumption tax (cut) stimulus $\{\hat{\tau}^c_t\}_{t=0}^T$
 - $+ \ \ \text{Fiscal cost} \ \{R^c_t = \tau^c C \hat{\tau}^c_t C_t\}_{t=0}^T$
 - +~ Associated paths for allocations and prices: $\{Y^c_t, L^c_t, r^c_t, w^c_t, ...\}_{t=0}^T$

Proposition: Assume log separable preferences: $U = \log c - v(n)$.

If two stimulus are such that $R_t^c = R_t^g \ \forall t$, then:

— The paths for output and labor are identical across the two packages :

$$\{Y^c_t, L^c_t\} = \{Y^g_t, L^g_t\}$$

Proposition: Assume log separable preferences: $U = \log c - v(n)$.

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The paths for prices (and etc.) are identical across the two packages :

$$\{r_{t}^{c}, w_{t}^{c}, \Pi_{t}^{c}, d_{t}^{c}, \lambda_{t}^{c}, D_{t}^{c}\} = \{r_{t}^{g}, w_{t}^{g}, \Pi_{t}^{g}, d_{t}^{g}, \lambda_{t}^{g}, D_{t}^{g}\}$$

— The paths for consumption compare as follows:

$$C_t^c + G_t^c = C_t^g + G_t^g$$

Further Fiscal Packages Intuition

■ With log preferences, using the budget constraint

$$(1 + \tau_t^c)c + a' = y_t^\ell + y_t^k - \mathcal{T}_t + d_t + \dots$$

to replace c in the household's problem delivers

$$V_t(a, x, .) = \max_{h, a'} \left\{ \log \left(y_t^{\ell} + y_t^k - \mathcal{T}_t + d_t + ... - a' \right) - Bh + \beta \mathbb{E}_t V_{t+1}(a', x', .) \right\} - \log(1 + \tau_t^c)$$

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- Consider household & firm decisions and prices & taxes for the G-stimulus
- Consistent with households decisions for $\{h,a'\}$ in the C-stimulus as independent of τ_t^c
- Consistent with firms decisions
- Consistent with government's budget constraint if identical cost
- Consistent with market clearing if and only if $C_t^c = C_t^g + \left(G_t^g G_t^c\right)$

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- Consistent with firms decisions
- Consistent with government's budget constraint if identical cost
- Consistent with market clearing if and only if $C_t^c = C_t^g + (G_t^g G_t^c)$
- Robust to: capital, sticky wages, also in RANK, etc. Key assumption: log preferences

Stabilization Packages Multipliers

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- Consumption tax cuts as automatic stabilizers
 - As effective as public spending to stimulate aggregate demand
 - Much more effective than direct transfers

Stabilization Packages Multipliers

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 - As effective as public spending to stimulate aggregate demand
 - Much more effective than direct transfers
 - Easy to implement
 - Welfare of private vs. public consumption



Conclusion

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 - Operates also through consumption and labor supply responses

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Thank you!

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Fiscal Rule

lacktriangle Public debt adjusts as a function of Φ_D

$$D_{t+1} = (1-\phi_D)D + \phi_D\left(\hat{G}_t - au^k r_t A_t - \mathcal{R}_t^\ell\right)$$
, where

- \hat{G}_t captures total government expenditures, including debt repayments
 - $\hat{G}_t = G_t + T_t + \mathcal{U}_t + (1 + r_t)D_t$
- \mathcal{R}_t^ℓ captures fiscal revenues at steady-state labor tax schedule

$$\mathcal{R}_t^{\ell} = w_t L_t - \frac{\lambda}{\lambda} \int (w_t x h_t(a, x, \eta, \beta))^{1-\gamma} d\mu_t(a, x, \eta, \beta)$$

Return

Dividends

 \blacksquare Assume dividends linearly distributed on x

$$\delta_t = \sum_x \tilde{\delta}_t(x) \pi(x) = \sum_x \left(\frac{\delta_t}{\mathbb{E}[x]} x \right) \pi(x)$$

Minimize wealth effects of fluctuations in dividends

Farhi and Werning (2020)

Unemployment and the Business Cycle Okun's law

- lacktriangle Finding and separation rates distribution depend on U_t Mueller (2017)
 - Finding rate elasticity decreases homogeneously with ΔY_t

$$\log \pi_{\eta,t}(\ell|u,x) = \log \pi_{\eta}(\ell|u) - \log \left(1 - \bar{\phi}_e \Delta Y_t\right)$$

- Separation rate elasticity increases with ΔY_t

$$\pi_{\eta,t}(u|\ell,x) = \pi_{\eta}(u|\ell,x) - \bar{\phi}_u \Delta Y_t x^{-\phi_{u,x}}$$

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- Joint calibration:
 - + $\;\bar{\phi}_{e}$ s.t. finding elasticity to $U\approx-0.6$
 - + $\phi_{u,x}=0$ elasticity of separation rates larger for above-median workers
 - + $ar{\phi}_u=0.33$ to get $c_{OK}=0.5$

Labor elasticities Two approaches

- Labor elasticities decline with income
 - Compute labor responses to a temporary tax shock Erosa, Fuster, and Kambourov (2016)
 - + Annual hours response to a 1% change in after-tax rate for one year
 - + Aggregate labor elasticity is 0.30, declining with income
 - Simulate steady-state model annually and run applied-micro regression Rogerson and Wallenius (2009), Chang and Kim (2006)
 - + Estimate b_1 in $\log h_{in} = b_0 + \frac{b_1}{\log \tilde{w}_{in}} b_2 \log c_{in} + \varepsilon_{in}$
 - + Aggregate labor elasticity is 0.45, declining with income

Return

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 - + Aggregate labor elasticity is 0.45, declining with income

Income quartile	1	2	3	4
Labor elasticity: tax shock	0.44	0.34	0.25	0.22
Labor elasticity: regression	0.56	0.59	0.50	0.26

Marginal propensities to consume Distribution x wealth

■ Marginal propensities to consume decline with wealth

Wealth quartile	1	2	3	4
mpc	0.20	0.15	0.07	0.03

Deeper Recessions Bigger Fiscal Packages

- Consider a recession of about 1% on impact compared to 12bp on impact in the baseline
- Implement fiscal packages costing \$1500 per household

Return A.12

Deeper Recessions Bigger Fiscal Packages

- Consider a recession of about 1% on impact compared to 12bp on impact in the baseline
- Implement fiscal packages costing \$1500 per household
- TT Package in the first quarter: equal to \$1100 per month for the bottom 5%, \$500 per month for the 5-15%
- TC Package in the first quarter: equal to \$1100 per month for the bottom 5%, \$500 per month for the 5-15%
- lacktriangleq UI Package in the first quarter: equal to \$2800 per month for all unemployed

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- Multipliers are similar to the baseline

3. Monetary Policy More accommodative policy rule

- Effectiveness of fiscal packages depend on constraints on monetary policy
- Consider a richer Taylor rule:

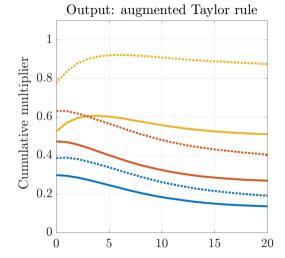
$$\ln\left(\frac{1+i_{t+1}}{1+\bar{i}}\right) = \Phi_{\Pi} \ln\left(\frac{\Pi_t}{\bar{\Pi}}\right) + \Phi_Y \ln\left(\frac{Y_t}{\bar{Y}}\right)$$

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- TC package remains most effective
 - Lower multipliers than with Taylor rule



Robustness Steeper labor elasticities

- Lower variance ρ_h to reach steeper labor elasticities

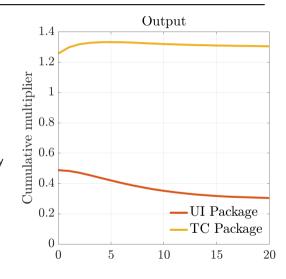
+ 0.75 at Q1 (regression), 1.1 (tax shock)

Robustness Steeper labor elasticities

- Lower variance ρ_h to reach steeper labor elasticities
 - + 0.75 at Q1 (regression), 1.1 (tax shock)
- Closer to evidence on effects of tax shocks
 - + Tax multipliers at 1.25 (model) vs. > 2 Mertens and Ravn (2013)
 - + Bottom-90 tax cut increases employment by 2.7% (model) vs. 3% Zidar (2019)
- All other targets pprox identical (mpc at 0.10)

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- TC Package ⇒ large output multiplier



■ Alternative modeling of nominal rigidities with sticky wages

Erceg, Henderson, and Levin (2000) Ferriere and Navarro (2024)

Two-layer structure with a labor packer and labor unions

■ Alternative modeling of nominal rigidities with sticky wages

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Two-layer structure with a labor packer and labor unions

■ Competitive labor packer

- Produces a final labor bundle combining labor from unions $N_t = \left(\int_0^1 n \frac{\varepsilon 1}{\varepsilon}\right)^{\frac{\varepsilon}{\varepsilon 1}}$
- \Rightarrow Implies labor demand $n_{kt}^d = (W_{kt}/W_t)^{-arepsilon} N_t$, where $W_t = w_t P_t$

Monopolist labor unions

- Set wages w_t subject to adjustment cost
- Hire households labor in a competitive market at wage rate \boldsymbol{w}_t^h

■ Alternative modeling of nominal rigidities with sticky wages

Erceg, Henderson, and Levin (2000) Ferriere and Navarro (2024)

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 - Produces a final labor bundle combining labor from unions $N_t = \left(\int_0^1 n_{kt}^{\frac{\varepsilon-1}{\varepsilon}}\right)^{\frac{\varepsilon}{\varepsilon-1}}$
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- Monopolist labor unions
 - Set wages w_t subject to adjustment cost
 - Hire households labor in a competitive market at wage rate \boldsymbol{w}_t^h
- Theorem: Under linear labor technology, equivalence between price and wage stickiness

■ Labor union maximization problem

$$\begin{split} J^w_t(W_{kt-1}) &= \max_{W_{kt}, n_{kt}} \left\{ d^w_{kt} + \frac{1}{1+r_{t+1}} J^w_{t+1}(W_{kt}) \right\} \quad \text{s.t.} \\ d^w_{kt} &= \left(\frac{W_{kt}}{P_t} - w^h_t \right) n_{kt} - \Theta^w_t(W_{kt}, W_{kt-1}) - f_w \\ n_{kt} &= \left(\frac{W_{kt}}{W_t} \right)^{-\varepsilon_w} N_t \\ \Theta^w_t(W_{kt}, W_{kt-1}) &= \frac{\Theta^w}{2} \left(\frac{W_{kt}}{W_{kt-1}} - \bar{\Pi} \right)^2 N_t \end{split}$$

⇒ Implies a standard wage Philipps Curve