Investment and Capital Constraints: Repatriations Under the AJCA

Faulkende and Mitchell Petersen

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Michael Faulkender and Mitchell Petersen

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Introduction

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Two Big Questions

- I To what extent do financing frictions constrain investments that firms would otherwise make?
- 2 Did firm that repatriated under the American Jobs Creation Act significantly increase their domestic investment?

Previous Literature

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DFF

Dharmapala, Foley, and Forbes (2011), "Watch What I Do, Not What I Say: The Unintended Consequences of the Homeland Investment Act" *JF*.

BK

Blouin and Krull (2009), "Bringing it Home: A Study of the Incentives Surrounding the Repatriation of Foreign Earnings Under the American Jobs Creation Act of 2004" JAR.

Previous Literature

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Findings

- Examine Use of Funds repatriated under the AJCA
- Find no increase in investment due to repatriation
- Repatriated Funds were used to increase payments to shareholders
- However they both employ two different research designs

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In contrast, Faulkender and Petersen find:

- AJA led to large increases in investment among subset of firms that are capital constrained
- Experimental design of former authors did not isolate constrained firms properly

Background

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- American Jobs Creation Act (AJCA) signed into law in 2004 by President George W Bush
- Encouraged domestic investment by lowering the tax costs of repatriating income US firms had sitting abroad
- Firms have an incentive to keep cash abroad
 - The longer the deferral, the lower the present value of the tax to bring cash home
 - This assumes investment opportunities are same in both countries and no capital market imperfections
- But, what if we relax the above assumption?

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Do the incentives align?

- In a world without financial frictions, firms will invest in all positive NPV projects
- If US has domestic high NPV projects, firms will repatriate, use domestic internal funds, or capital markets
- With financial frictions, the cheapest method wins
- Then, the AJCA assumes by design that firms are financially constrained, having no domestic internal funds or access to capital markets

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There are three firms:

- I Firms with little or no foreign earnings in low-tax jurisdictions
- 2 Firms that repatriate foreign income under AJCA and are constrained
- **3** Firms that repatriate foreign income under AJCA and not constrained

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- Prior work by BK and DFF use a DID where sample of firms is divided into treated and untreated group controlling for firm characteristics
- But, there are THREE groups!
- Difference between findings here and previous work lies in this idea

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Demonstration

- Group 1: Firms with no tax-advantage in foreign earnings, do not increase response variable
- Group 2: Firms with tax-advantaged foreign earnings increase response variable with repatriation
- Group 3: Firms with tax-advantaged foreign earnings increase response variable without repatriation

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BK

- Run a standard DID by including dummy variable which is equal to 1 in year firm repatriates and zero otherwise
- Coefficient then measures increase in response variable for firms that do not repatriate (Group 3) versus the increase in response variable for firms that do not repatriate (Group 1 and 2)

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BK

- Cannot know if effect is due to:
 - Repatriation (comparison of group 3 to group 2)
 - Or due to differences between firms with and without foreign earnings in low-tax jurisdictions (difference between group 1 and both group 2 and 3)
- Because first group (in BK) has higher increase in investment than the second group, coefficient on AJCA dummy is positive, even when there is no effect

 $DID_{BK} = Diff[Group \ 3] - Diff[Group \ 1 \ and \ 2]$

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DFF

- Use instrumental variable approach
 - IV: firm's foreign tax rate is lower than US and whether firm's foreign subsidiaries are in tax havens
- Replaces AJCA dummy in BK with probability that firm repatriates
- Firms wih unrepatriated income in low-tax countries have high probability of repatriation

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DFF

Coefficient measures the increase in the response variable for firms with high probability of repatriation (Groups 2 and 3) independent of whether they actually repatriate income versus the increase in the response variable for firms with low probability of repatriation (Group 1)

 $DID_{DFF} = Diff[Group \ 2 \ and \ 3] - Diff[Group \ 1]$