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The Political Effects of Inequality-Increasing Policy: Evidence from a Welfare and Tax Reform

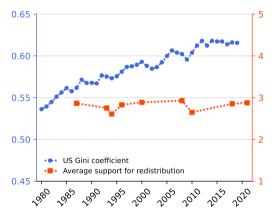
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Fifth Dondena Workshop on Public Policy, 19 December 2023

A big puzzle

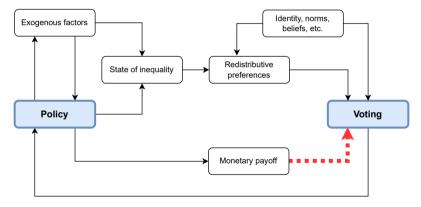
▶ Despite rising inequalities and decreased tax progressivity in recent decades — only limited support for redistribution



Source: World Inequality Database (2022); International Social Survey Program (2021)

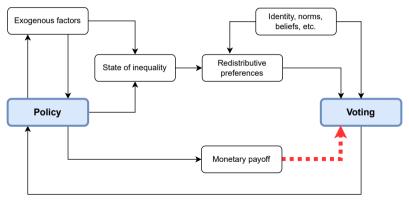
A big puzzle

▶ Despite rising inequalities and decreased tax progressivity in recent decades – only limited support for redistribution



A big puzzle

▶ Despite rising inequalities and decreased tax progressivity in recent decades – only limited support for redistribution



► Hard to estimate a direct link between policy changes and voting

This paper

- ► Exploit major reforms following Israel's 2003 elections
- ► Analyze changes in voting over time (in particular between 2003 and 2006)
- ▶ Primary question: How do voters respond electorally to inequality-increasing policies?
- ► Secondary question: Is electoral behavior really aligned with redistributive preferences?
- Related literature

Key results

► Significant electoral effect on affected individuals:

Asymmetry: Small negative effect on negatively affected poorer voters; Large positive effect on positively affected richer voters

► Identity-based voting may be the leading explanation for the weak effect on negatively treated voters — both instrumental and expressive

Background: Israeli political system

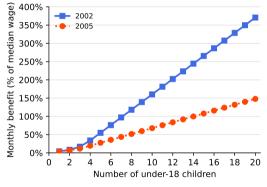
- ► Parliamentary system (single house)
- ► Closed party-list proportional representation (single constituency; vote is for a list, not candidates)
- ► Elections every four years (less, in practice)

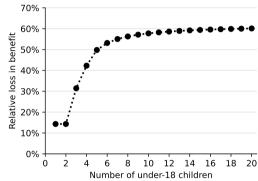
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Crisis, elections and reforms

- ► 2001–2003 economic crisis:
 - Dot-com crash
 - ► Second Intifada (mainly from late 2000 to late 2003)
- ▶ 2003 elections:
 - ► Decisive win for the Likud (eqv. to Conservatives or CDU)
 - ► Enabled implementing major economic reforms
- ▶ 2003 reforms:
 - ► Sharp cut in child benefits
 - ► Tax cuts with decreased progressivity

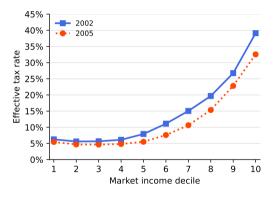
Cut in child benefits

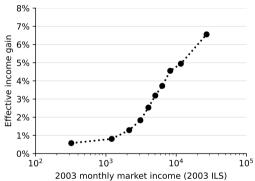




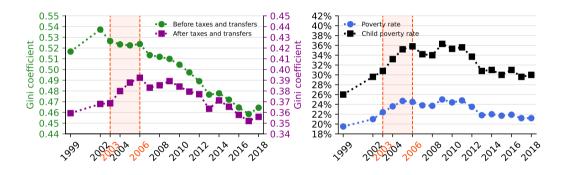
(17% of families with 4+ children; 4.5% with 6+)

Tax cuts





2003 reforms: Jump in inequality and poverty

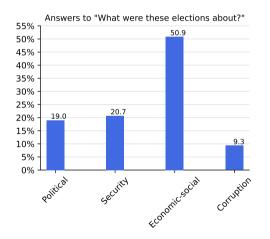


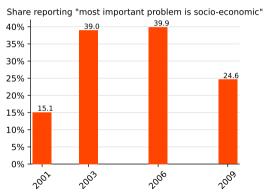
Analysis

- ► The reforms affected negatively families with many children
- lacktriangle They affected positively the top deciles of the income distribution
- ▶ Did treated voters (negatively or positively) increased/decreased their support in the 2003 coalition parties in the subsequent elections?

Analysis

Importantly: strong indication that socio-economic issues are cardinal in the 2006 elections





Data

Two key datasets:

- ▶ Pre- and post-election surveys
 - ► 1000-2000 respondents (representative of election results)
 - ► Individual voting ("For which party did you vote in ...")
 - ► Socio-demographic variables including number of people in household
 - Attitudes towards policies and values
- ▶ Linked election results by local authority and socio-demographic administrative data
 - ► High accuracy of election results
 - ► Rich socio-economic data (including income)

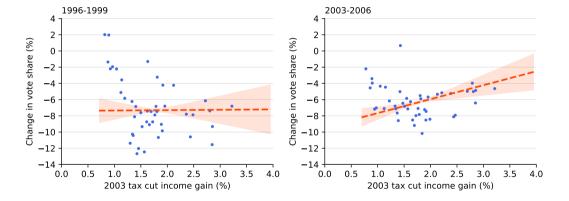
Research design

- ▶ Object of interest: Support for 2003 coalition parties in pre- and post-treatment elections (binary for individuals, vote share for local authorities)
- Difference in differences with continuous treatment:

$$y_{i,r,t} = \alpha_i + \theta_{r,t} + \delta \times \mathbf{1}_{t>2003}(t) \times Reform_{i,j} + \epsilon_{i,r,t}$$

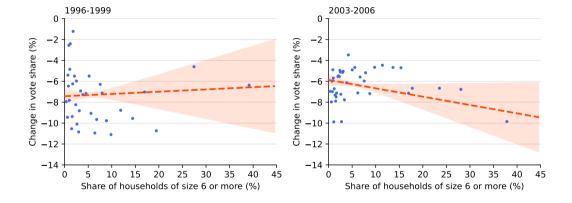
- ► Treatment 1: Tax cuts treatment is defined as the income tax gain as a share of average income
- ► Treatment 2: Cut in child benefits treatment defined differently for individuals and municipalities
- ► Synthetic controls

Municipality-level results: Tax cuts



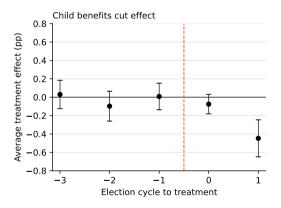
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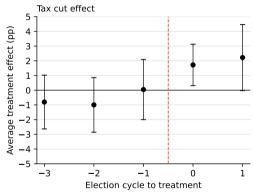
Municipality-level results: Cut in child benefits



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Municipality-level results



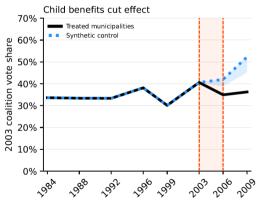


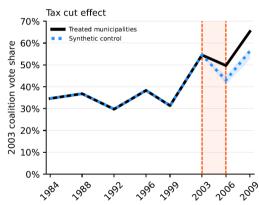
Municipality-level results

	Cut	in child benef <i>ShareOf</i> 6+	its	Tax cuts IncomeGain			
δ	pop. weighted	unweighted	Small munis.	pop. weighted	unweighted	Small munis.	
	0.112	-0.568***	-0.631***	8.074***	8.548***	10.419***	
	(0.123)	(0.043)	(0.049)	(0.654)	(0.344)	(1.427)	
R^2 N	0.733	0.885	0.898	0.822	0.884	0.889	
	7342	7342	6009	7683	7683	6241	

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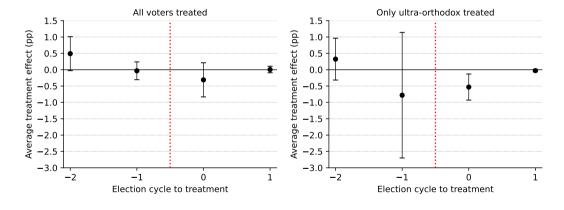
Municipality-level results: Synthetic controls





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Individual-level results: Cut in child benefits

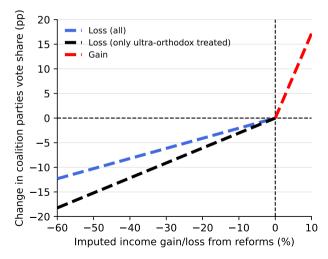


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Individual-level results: Cut in child benefits – different specifications

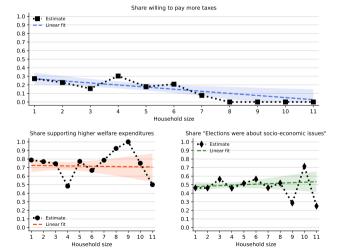
	Spec. i: Benefit relative loss		Spec. ii: Benefit monetary loss		Spec. iii: Benefit loss from HH income		Spec. iv: # of children	
	Overall	Ultra-orthodox	Overall	Ultra-orthodox	Overall	Ultra-orthodox	Overall	Ultra-orthodox
δ	-0.212**	-0.277**	-0.005	-0.009**	-0.297	-0.614**	-1.846	-2.624**
0	(0.081)	(0.101)	(0.003)	(0.003)	(0.200)	(0.211)	(0.751)	(0.918)
R^2	0.787	0.787	0.787	0.787	0.787	0.787	0.787	0.787
N	10894	10894	10894	10894	10894	10894	10894	10894

Summary of results

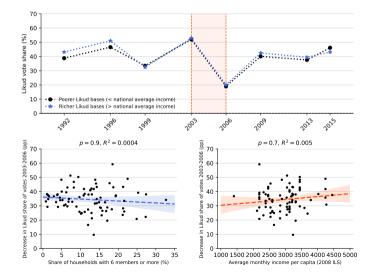


Mechanisms

► No clear relationship between treatment and redistributive preferences



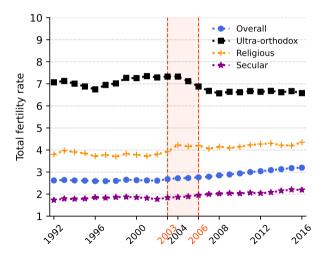
No differential effect in Likud strongholds – indication for identity politics



Conclusion

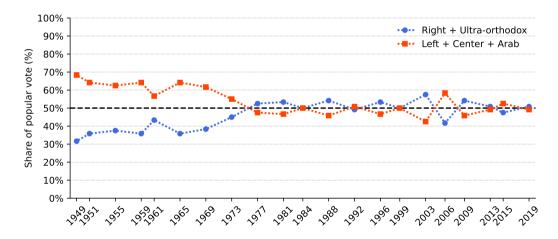
- ► Major welfare and tax reforms in Israel in 2003
- ► Asymmetry: Small negative electoral effect on negatively affected poorer voters; Large positive effect on positively affected richer voters
- ► Significant 'retaliation' occurred only among treated ultra-orthodox voters
- ► Identity-based voting may be a leading explanation
- ► Other possible explanations:
 - ► Lower salience of monetary treatments among poorer voters
 - ► Asymmetry between negative and positive treatments (reverse loss aversion)
 - ► Difference between taxes and transfers

Limited impact on fertility



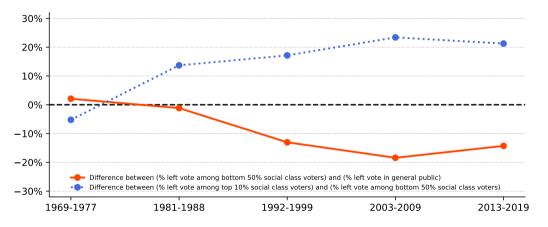
Source: Israel Central Bureau of Statistics (2020)

Background: Political blocs



Source: Berman (2020)

Background: Social class cleavage



Source: Berman (2020)