

# Disaster Flags: Credit Reporting Relief from Natural Disasters

Benedict Guttman-Kenney (Chicago Booth)

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Federal Reserve Bank of Philadelphia, May 2023



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# One Slide Summary

## Research Question:

- Role for masking defaults during natural disasters to alleviate financial distress?

## Data:

- University of Chicago Booth's TransUnion Consumer Credit Panel (BTCCP)

## Key Findings:

- Lenders voluntarily mask defaults during natural disasters ('disaster flags').
- Disaster flags widely used.
- Disaster flag defaults slightly riskier.
- Temporary ↑ credit scores concentrated among most financially distressed.
- Counterfactual masking all disaster defaults has limited informational loss.

# Paper Outline

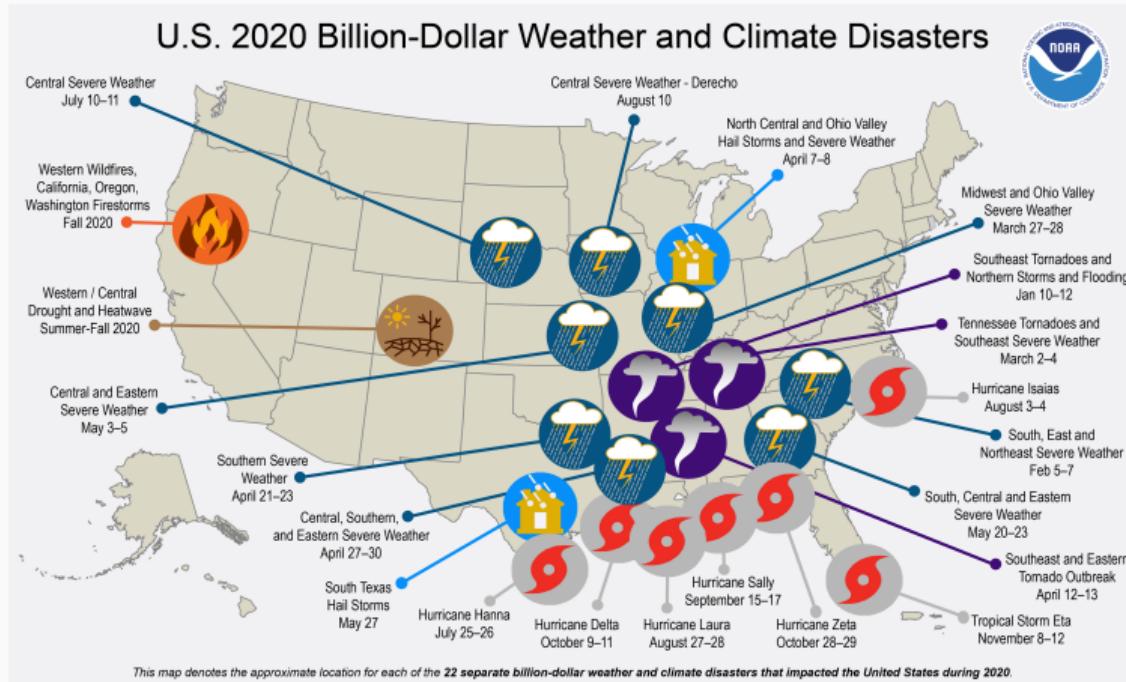
1. Motivation
2. What Are Disaster Flags?
3. Disaster Flag Facts
4. Information in Disaster Flags
5. Consumer Benefits of Disaster Flags
6. Counterfactual Masking Disaster Defaults

# Paper Outline

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6. Counterfactual Masking Disaster Defaults

2020 had record-breaking 22 x \$1+bn natural disasters...  
+ COVID-19



- Not a ‘one-off’: US disasters more frequent + damaging in last 5-10 years (NOAA).

- Natural disasters often considered shocks to households.
- Large government transfers & private sector forbearance.
- **What role for credit report relief from natural disasters?**  
(see CFPB; FinRegLab; NCLC; Urban Institute)

## 2. What Are Disaster Flags?

---

# What are disaster flags?

**Tweet**

**maryclare** @mcta... · Dec 2, 2020 · ...  
@TransUnion What does an AND remark mean on your credit report? 😊

1 reply · 1 retweet · 0 likes

**TransUnion** tu @TransUnion

Replies to @mctaylorz

Hello! AND means affected by natural disaster. If you have more questions about remarks or need any other kind of assistance, please send us a direct message. We would be happy to help!  
-Marlene, Ask TU | United States

11:03 AM · Dec 7, 2020 · Sprinklr

- Applied by lenders to borrowers' credit reports.
- Voluntary.
- Eligible if affected by natural / declared disaster.

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- Applied by lenders to borrowers' credit reports.
- Voluntary.
- Eligible if affected by natural / declared disaster.
- Applied at account-level.  
(e.g. a mortgage not all credit report accounts)
- Removed at lender discretion.
- Separate field to default reporting.

### 3. Disaster Flag Facts

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### University of Chicago Booth's TransUnion Consumer Credit Panel (BTCCP)

- TransUnion anonymized credit reporting data, 2000 - 2022.
- Booth's 1 in 10 sample of people with US credit reports.
- Contains, monthly, individual credit accounts + consumer-level information (e.g. credit score).
- Observe disaster flags added or removed to accounts.
- Data more granular from 2009.

## How many consumers have credit report disaster flags?

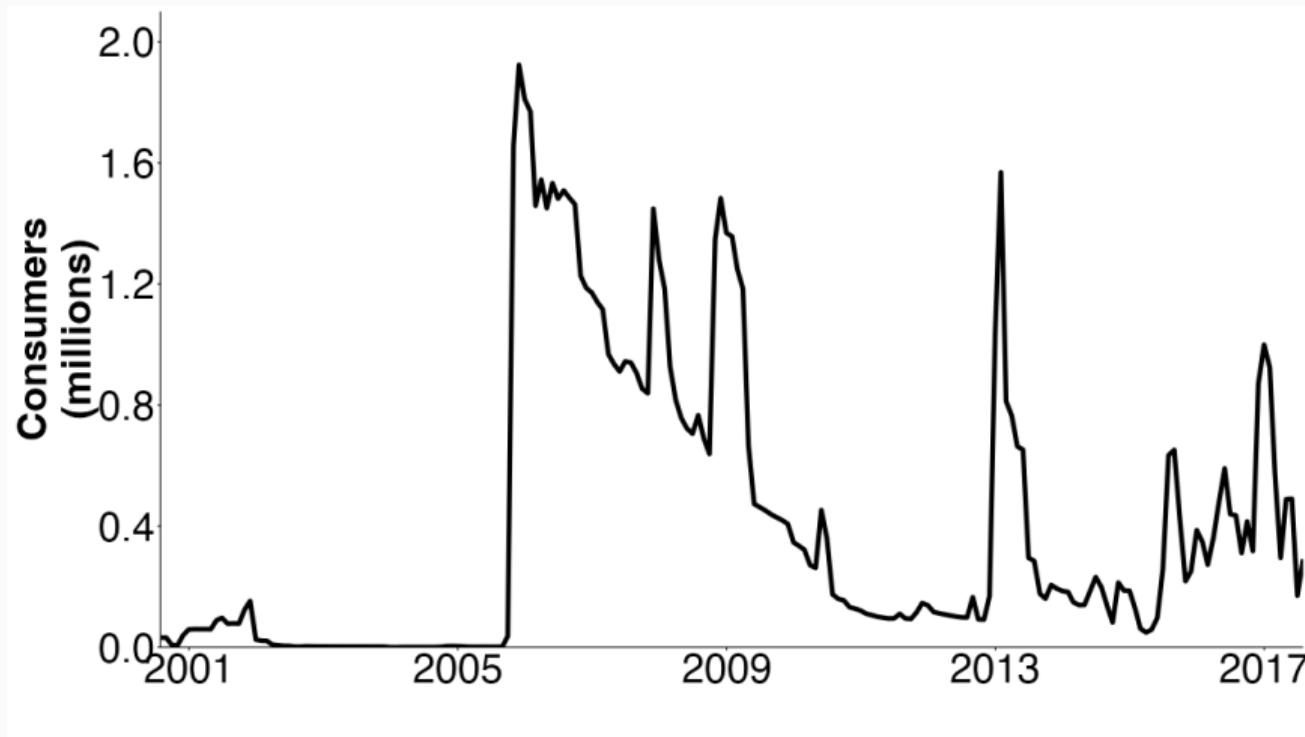
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### FACT 1:

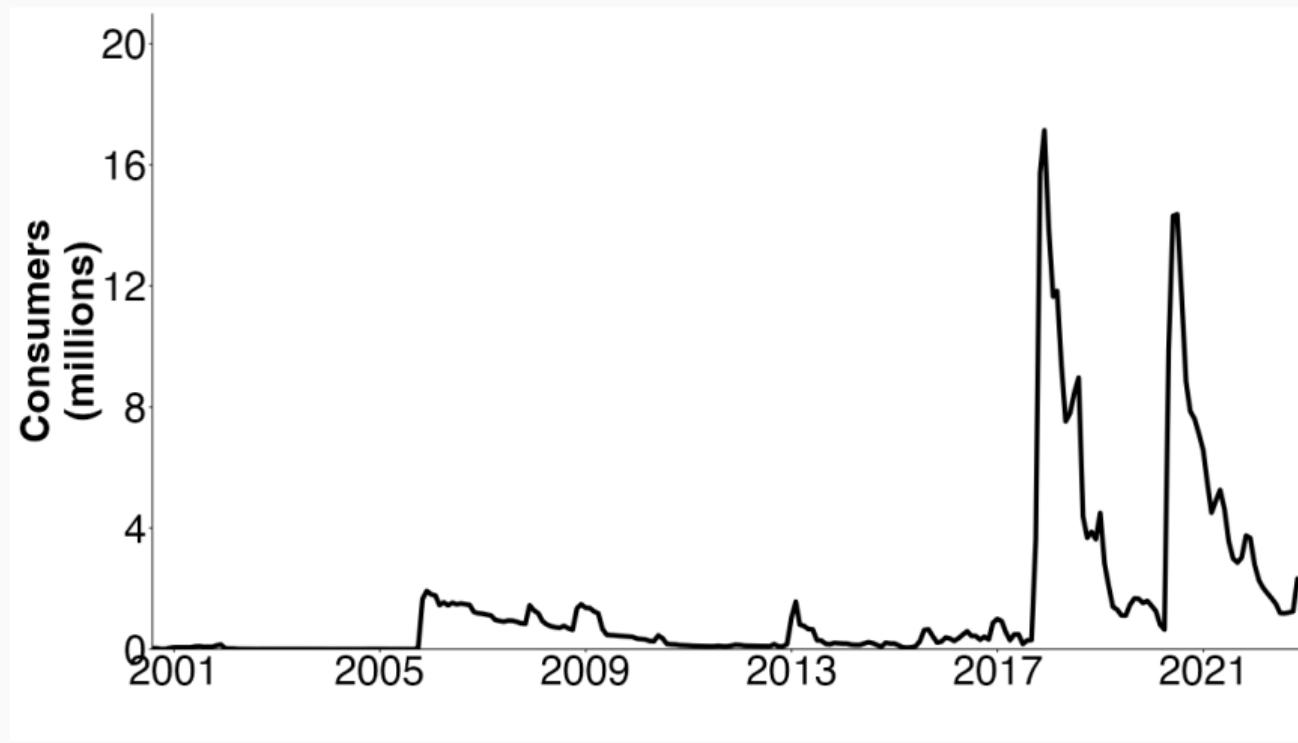
59.2m people with disaster flag on their credit report  
(2010 - 2020).

- $59.2m > 3.5 \times$  number of bankruptcies (2010 - 2020).

## Disaster flags mainly used since Hurricane Katrina in 2005

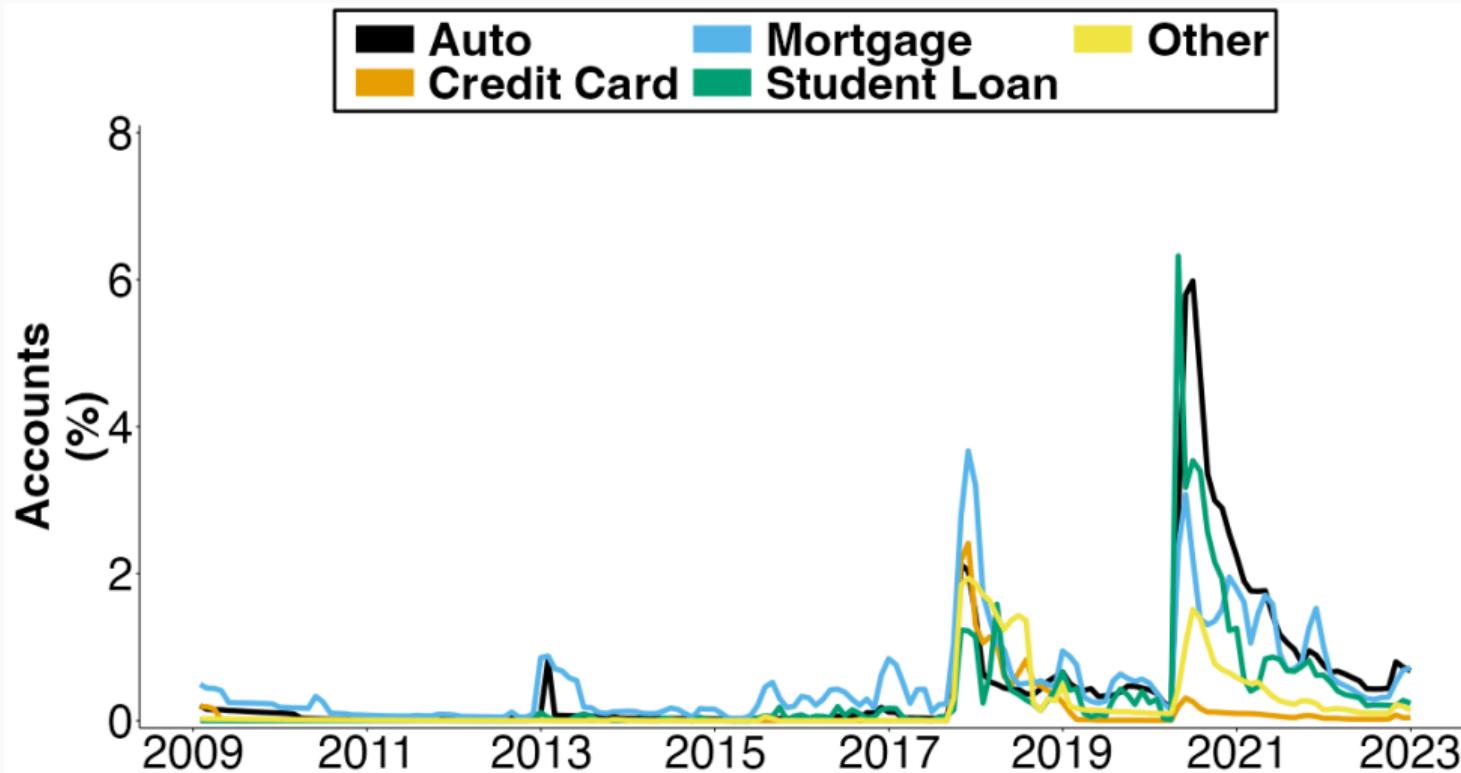


## FACT 2: A level shift in disaster flag use in 2017 with Hurricanes Harvey and Irma



Y-axis is 10x prior chart!

## Percent of accounts flagged within asset class (2000 - 2022)

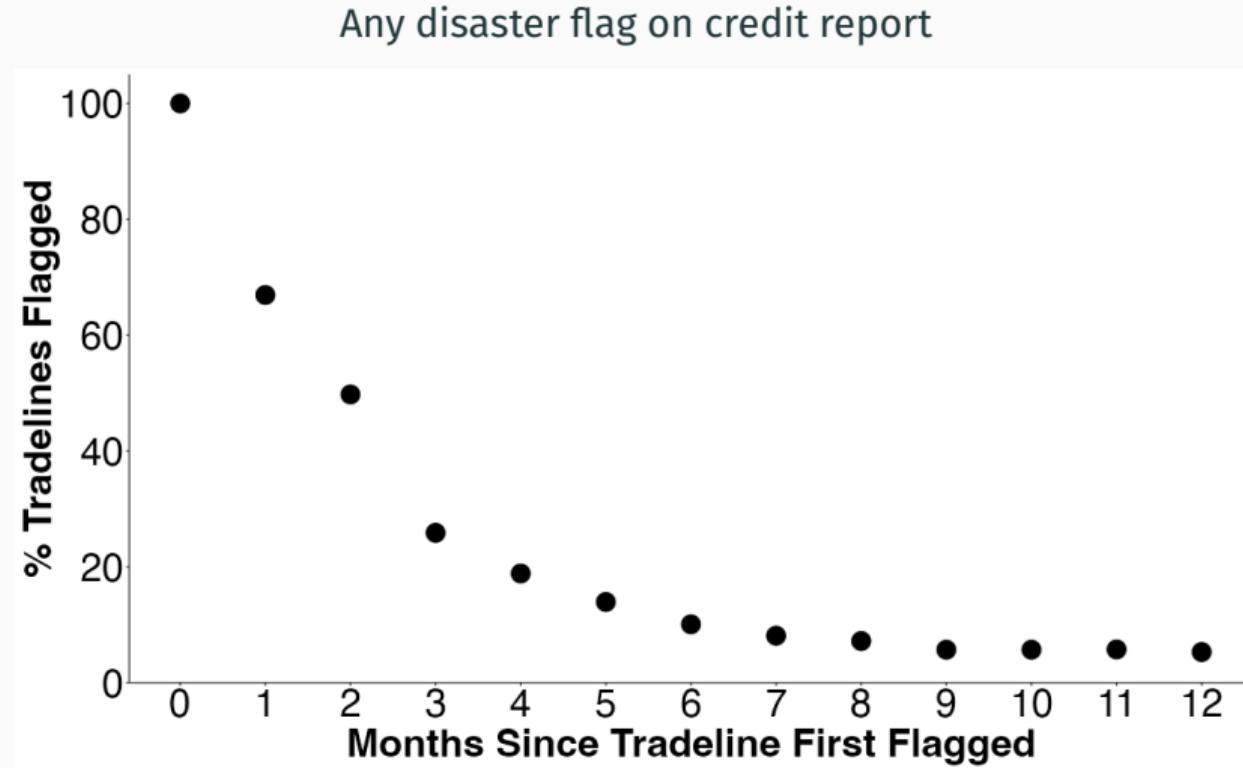


## FACT 3. Increasingly broad geographic usage of flags

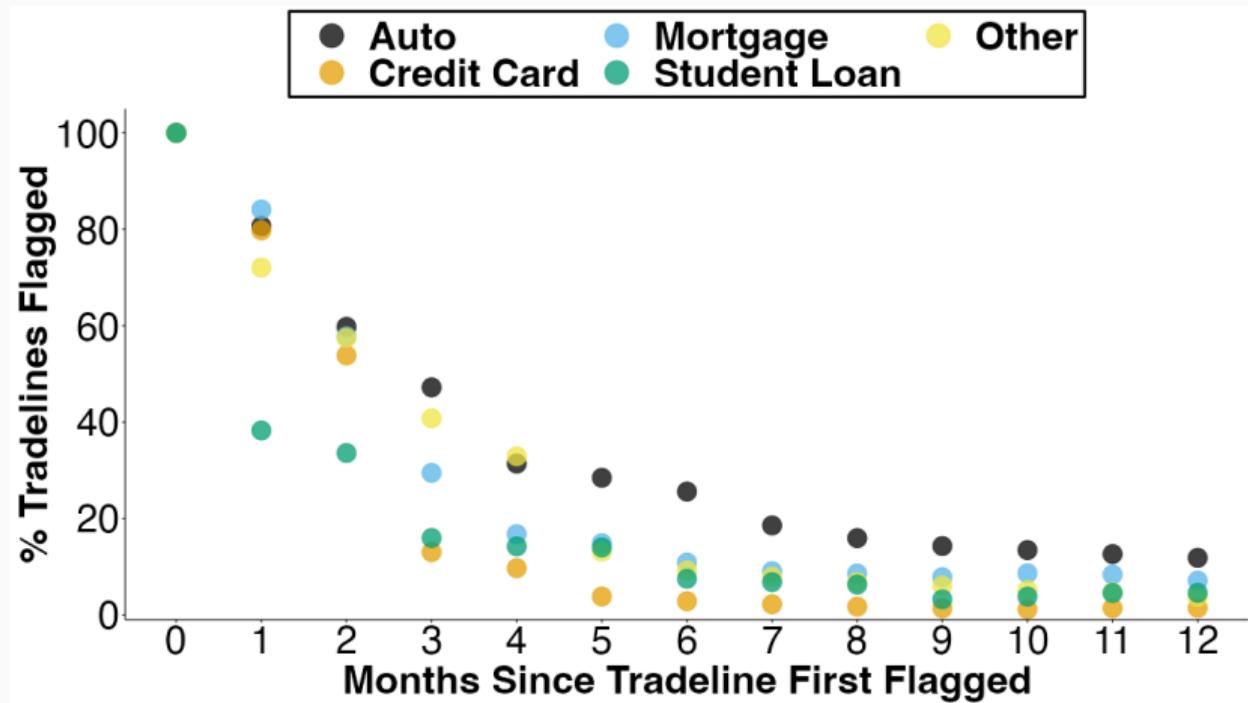
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Top coded at 10%.

FACT 4. Flags typically only remain on a credit account for a few months



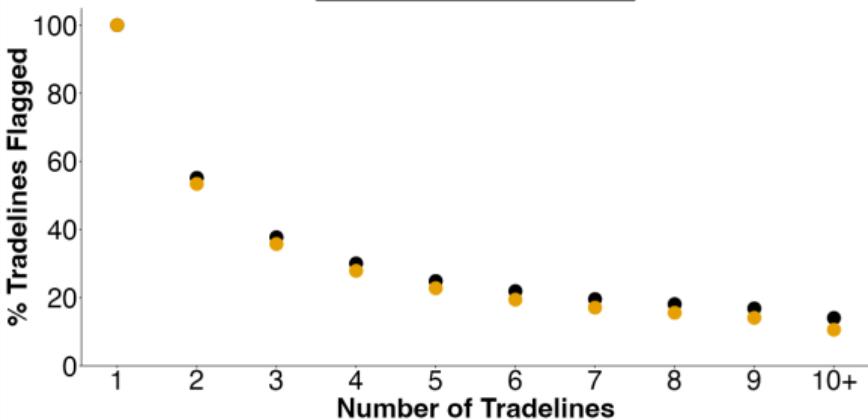
## Persistence of flags across credit types



## FACT 5. Flags are applied to subset of consumers' credit accounts

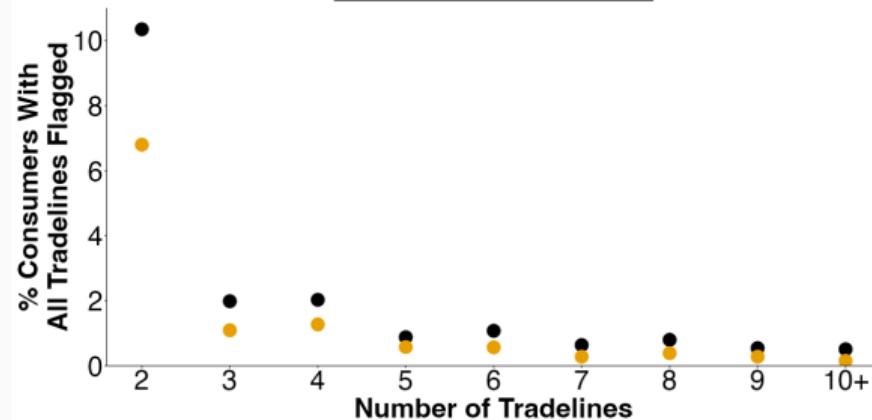
A. % Flagged

● Jan 2009 - Dec 2022  
● Dec 2022



B. % All Flagged

● Jan 2009 - Dec 2022  
● Dec 2022



### 3. Information in Disaster Flags

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## Who has disaster flags?

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- Flags used across credit products (mortgage, credit card, autos, student loans, other) & firm types (banks, non-bank finance, credit unions).

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- Lender selection into flag use:
  - Among flagged counties, which lender x asset classes flag?  
 $R^2$  : 0.13 → 0.16 (county + lender F.E.)
  - Among flagged people, which accounts flagged?:  
 $R^2$  : 0.10 → 0.13 (individual F.E.) → 0.62 (individual + lender F.E.)

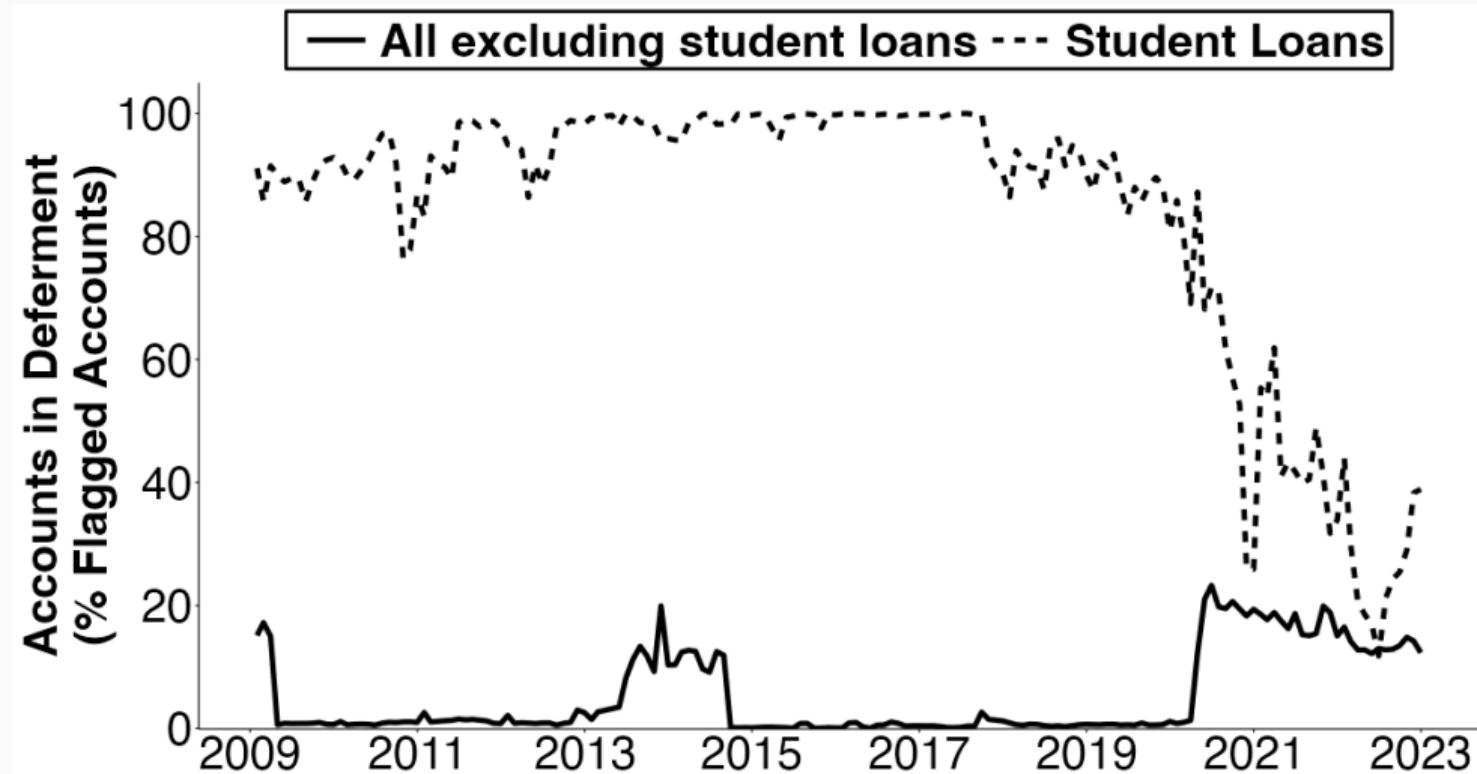
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  - Among flagged people, which accounts flagged?:  
 $R^2$  : 0.10 → 0.13 (individual F.E.) → 0.62 (individual + lender F.E.)
- Adverse selection: mean flagged consumer (vs. unflagged in same geography):
  - *more* credit products (8 vs. 5)
  - *more* debt balances (\$141k vs. \$88k)
  - *lower* credit score (695 vs. 703)

## Selection into flags

	Flagged	Unflagged in CBGZIP	Unflagged in US
Credit Score	696	704	704
Age (years)	50.59	49.44	49.45
Accounts (#)	7.84	5.47	5.30
Any 30+ defaults (%)	0.09	0.07	0.08
30+ defaults (#)	0.17	0.12	0.13
Any Balance (%)	0.97	0.89	0.89
Any Auto (%)	0.53	0.38	0.34
Any Credit Card (%)	0.80	0.71	0.68
Any Mortgage (%)	0.45	0.31	0.33
Balances (\$)	141,177	88,402	86,143
Mortgage Balances (\$)	233,733	205,812	188,589
Non-Mortgage Balances (\$)	29,347	19,132	16,273
Auto Balances (\$)	21,868	19,202	16,986
Credit Card Balances (\$)	7,985	5,866	5,533
Credit Card Limits (\$)	32,741	26,788	24,939

Payments rarely deferred on flagged accounts *except* student loans & COVID-19



## What is $\pi$ ? Predictive value of flagged defaults.

Consider simple credit score model:

$$\Pr(Y_{i,t+24} = 1) = f(X'_{i,t}\beta + \theta \text{ DEFAULT}_{i,t} + \pi \text{ DEFAULT}_{i,t} \times \text{FLAG}_{i,t}) \quad (1)$$

- $Y_{i,t+24} = 1$  if new default t+1 to t+j.
- $X'_{i,t}$  is vector of non-default characteristics (e.g. balances, limits, utilization).
- $\theta$  increase in credit risk from a past default.

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Market temporarily imposes  $\pi = -\theta$ .

But are flagged defaults...

- (a)  $\pi > 0$ : riskier than non-flagged defaults.
- (b)  $\pi = 0$  : uninformative noise.
- (c)  $-\theta < \pi < 0$  Less risky than non-flagged defaults.
- (d)  $\pi = -\theta$  Perfectly offset non-flagged default risk.
- (e)  $\pi < -\theta$  More than offset non-flagged default risk.

## What is $\pi$ ? Predictive value of flagged defaults.

(1) Baseline:

$$\Pr(Y_{i,t+24} = 1) = f(X'_{i,t}\beta + \theta \text{ DEFAULT}_{i,t}) \quad (1)$$

(2) Baseline With Flag Interaction:

$$\Pr(Y_{i,t+24} = 1) = f(X'_{i,t}\beta + \theta \text{ DEFAULT}_{i,t} + \pi \text{ DEFAULT}_{i,t} \times \text{FLAG}_{i,t}) \quad (2)$$

(3) Masked:

$$\Pr(Y_{i,t+24} = 1) = f(X'_{i,t}\tilde{\beta} + \tilde{\theta} \text{ DEFAULT}_{i,t}) \quad (3)$$

## Flagged defaults riskier but masking them doesn't harm firms much

- (2) consistent with (a)  $\pi > 0$ : flagged defaults riskier than non-flagged defaults.
- Yet masking flagged defaults (3) has limited predictive loss to firms.

(1) Baseline	
Any Default: $\theta$	0.110*** (0.001)
Any Flagged Default: $\pi$	
Any Default After Flag Masking: $\tilde{\theta}$	
AUROC	0.8755
Balanced Accuracy	0.6352

N = 2,425,251. \*\*\* p < 0.001. Average marginal effects from logistic regression shown.

Controls: accounts, balances, product holdings, credit card limits, utilization, bankruptcy.

Outcome: Any new default in 12 months from March 2018.

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	(1) Baseline	(2) Baseline With Flag Interaction
Any Default: $\theta$	0.110*** (0.001)	0.109*** (0.001)
Any Flagged Default: $\pi$		0.073*** (0.003)
Any Default After Flag Masking: $\tilde{\theta}$		
AUROC	0.8755	0.8757
Balanced Accuracy	0.6352	0.6357

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## 5. Consumer Benefits of Disaster Flags

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## Difference-in-difference (DiD) event study isolating effects of flags separate from disaster

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- Event study of flag application.
- Exploit **exogenous variation in timing** (+ location) of natural disasters.
- Key identifying assumption is **common trends**.
- Estimating **ATT**: Average treatment effect of adding disaster flag for flagged (treated) consumers on household finances.

$$E[Y_{1,i} - Y_{0,i} | FLAG_i = 1]$$

## Stacked DiD Methodology

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1. 1st month person has disaster flag added.
2. Matched unflagged ‘clean’ control in census block group-zipcode.
3. Keep observations  $\pm 12$  months to flag addition date.  
(cohorts first flagged Jan 2010 - Dec 2018)
4. Estimate parameter of interest ( $\delta_\tau$ ):

$$Y_{c,t} = \sum_{\tau \neq -1} \delta_\tau (\mathbf{1}\{f_{c,t} = \tau\} \cdot FLAG_c) + \gamma_{e(c,t)} + \gamma_c + \gamma_t + \varepsilon_{c,t} \quad (2)$$

c, t, e are cohort, calendar time, event time.

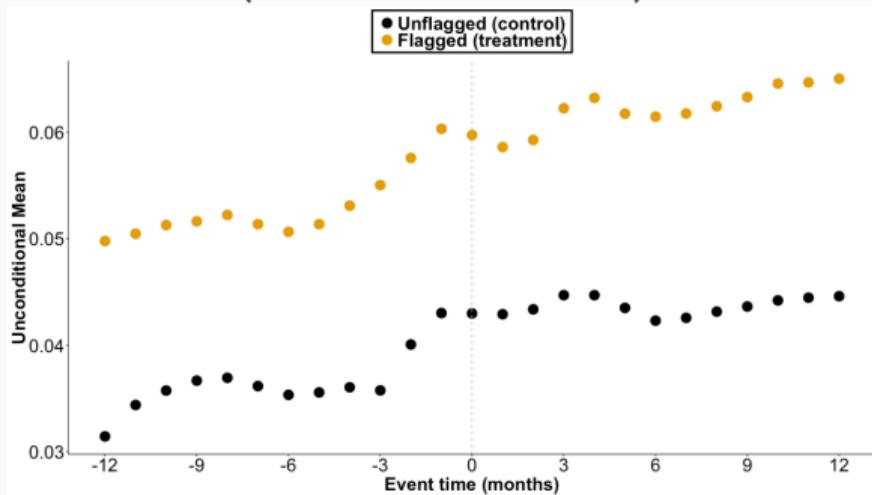
$FLAG_i = 1$  if consumer flagged. 0 otherwise.

Standard errors clustered at cohort-level.

Defaults appear (A.) but masked by flags (B.) with zero effect from  $t+6$

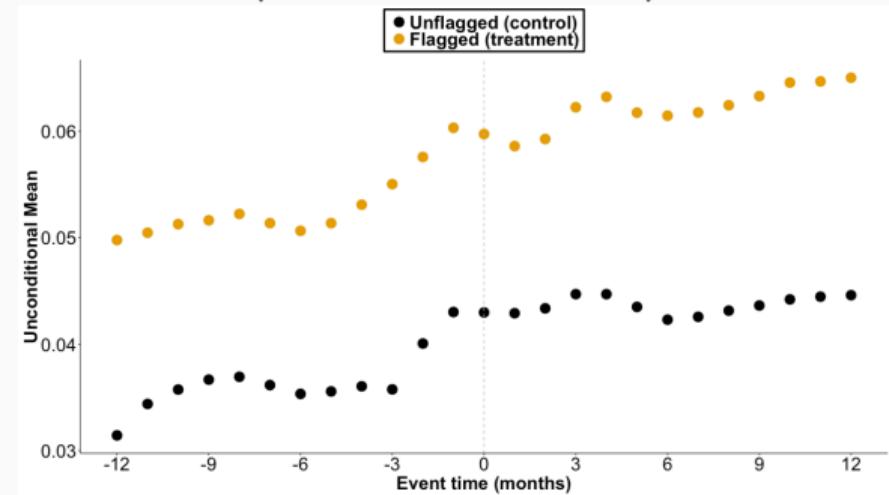
A. Any defaults  
(unconditional means)

● Unflagged (control)  
○ Flagged (treatment)

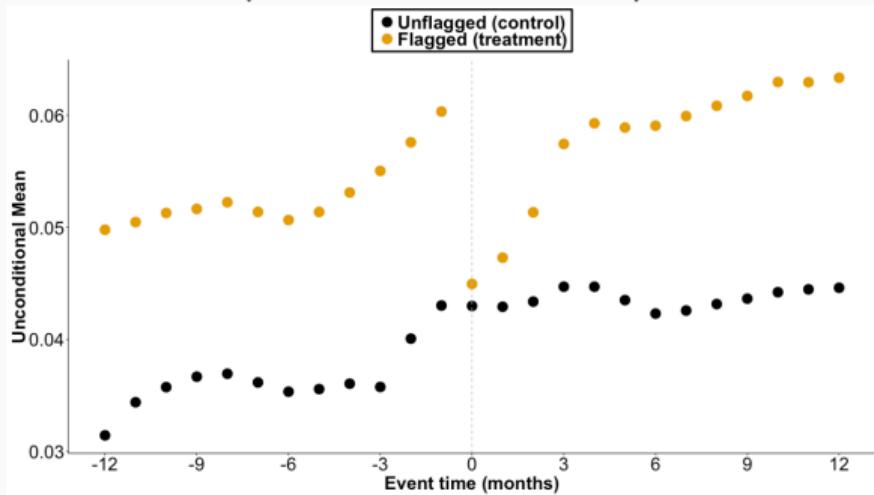


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A. Any defaults  
(unconditional means)

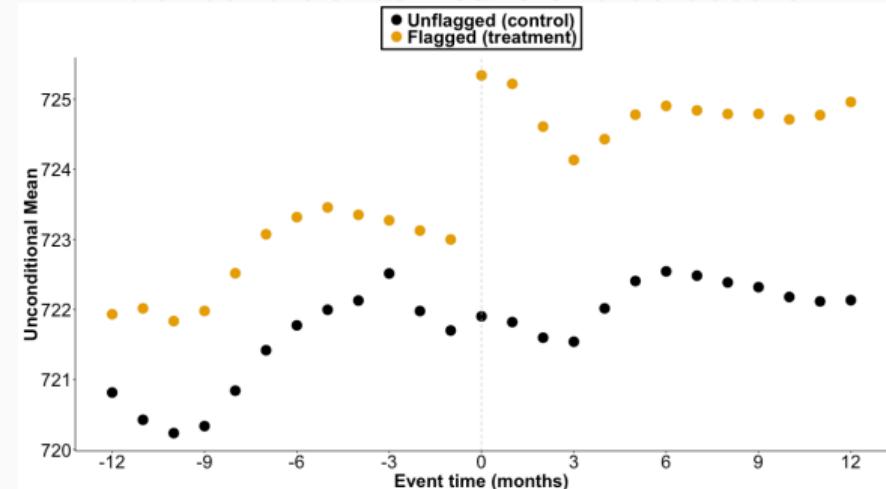


B. Any defaults *not masked by flags*  
(unconditional means)

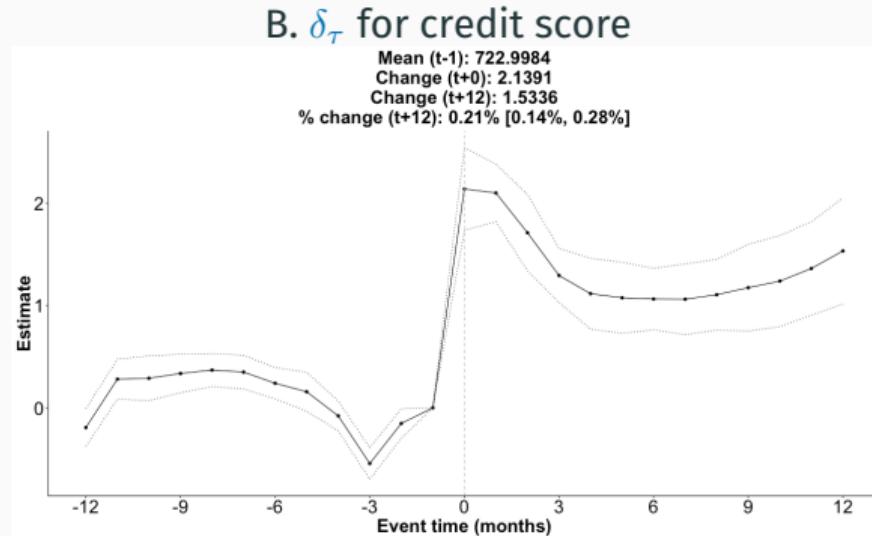


+2.1 [1.6, 2.7] initial jump in credit score goes to +1.5 [0.7, 2.3] after t+12

### A. Unconditional means of credit score

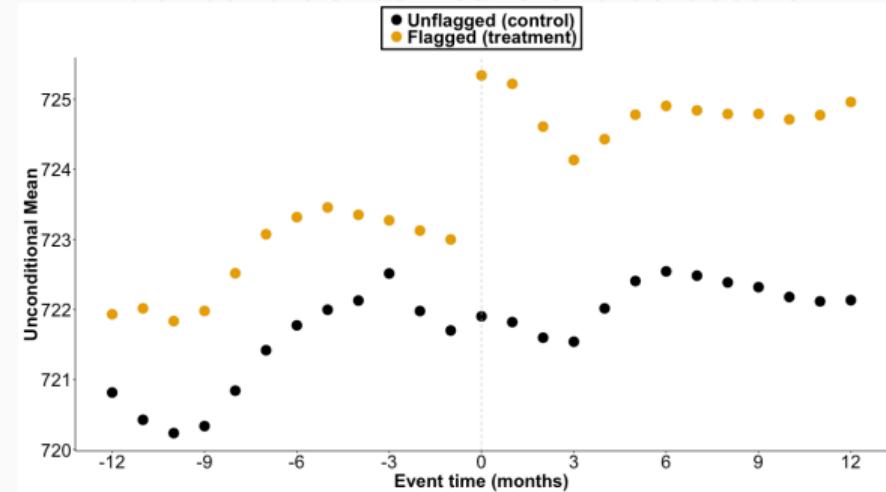


### B. $\delta_T$ for credit score

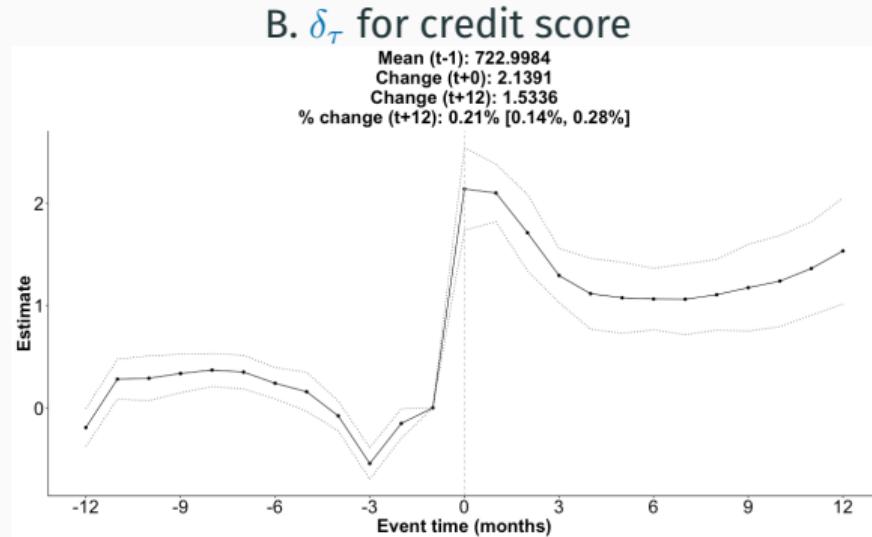


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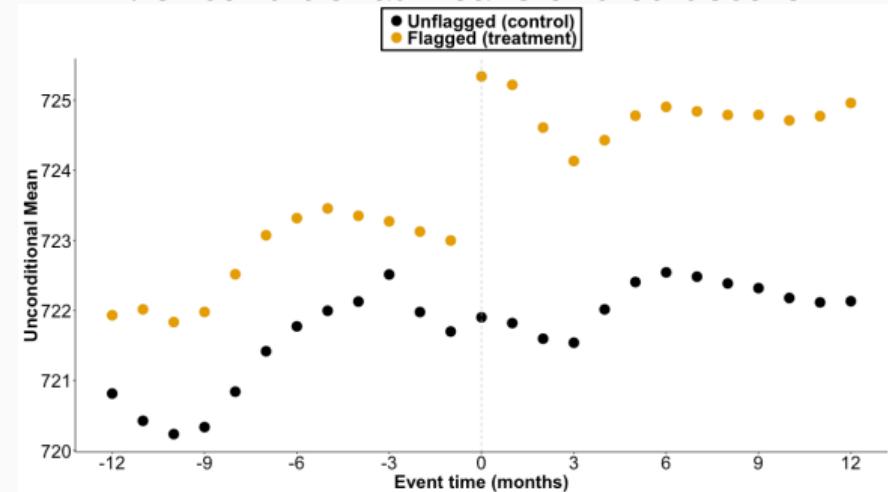
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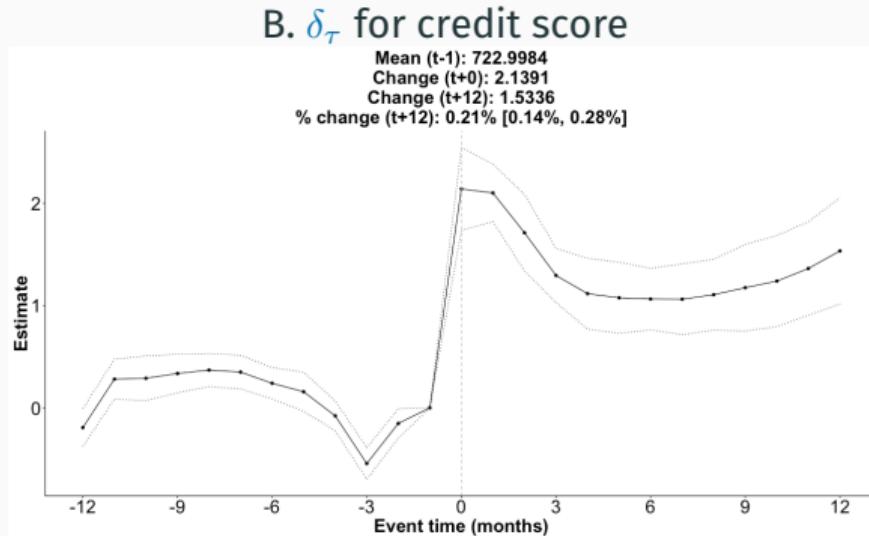
- Average increase in credit score 'small' & temporary

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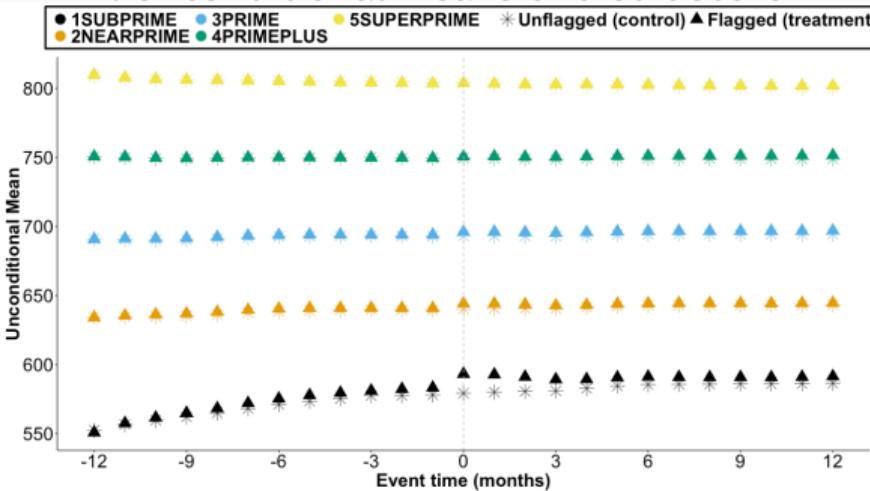


- Average increase in credit score 'small' & temporary
- Offsetting approx. 30% of -ve effect of disaster.

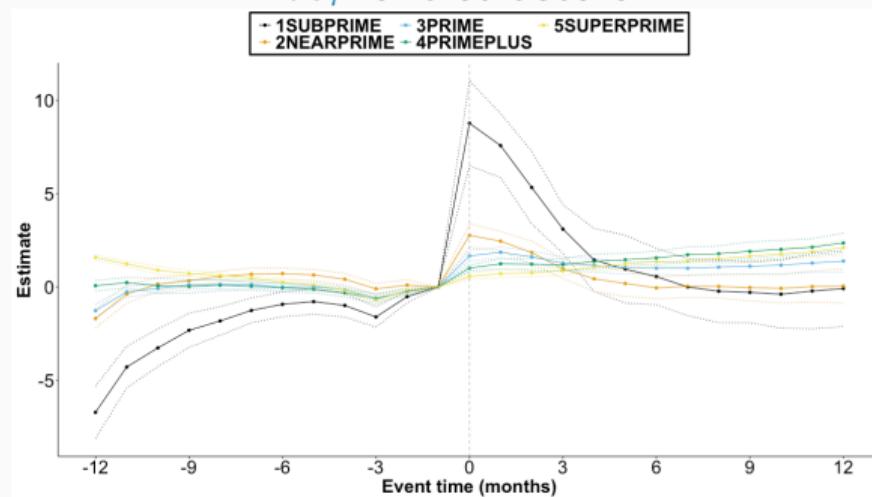
# Effects concentrated in lowest pre-disaster credit score group (**1SUBPRIME**)

- Heterogeneous effects by t-12 credit score.
- Effects concentrated in lowest credit score group: **1SUBPRIME** (VantageScore <601).

## A. Unconditional means of credit score



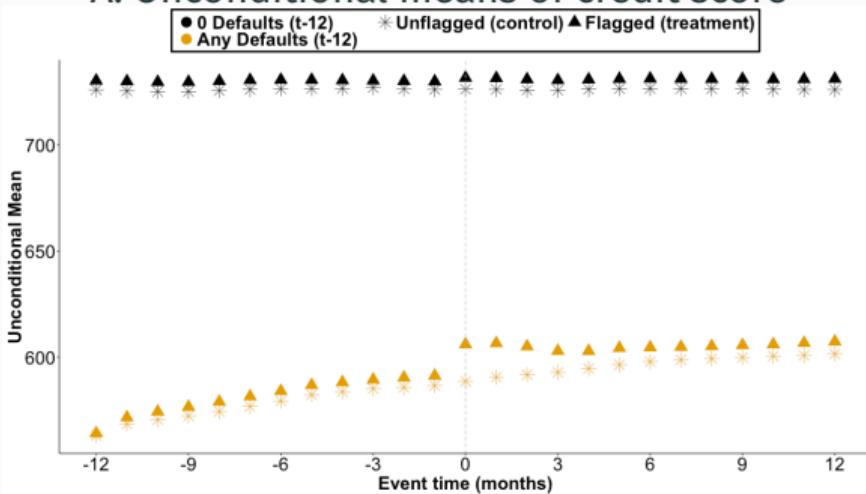
## B. $\delta_T$ for credit score



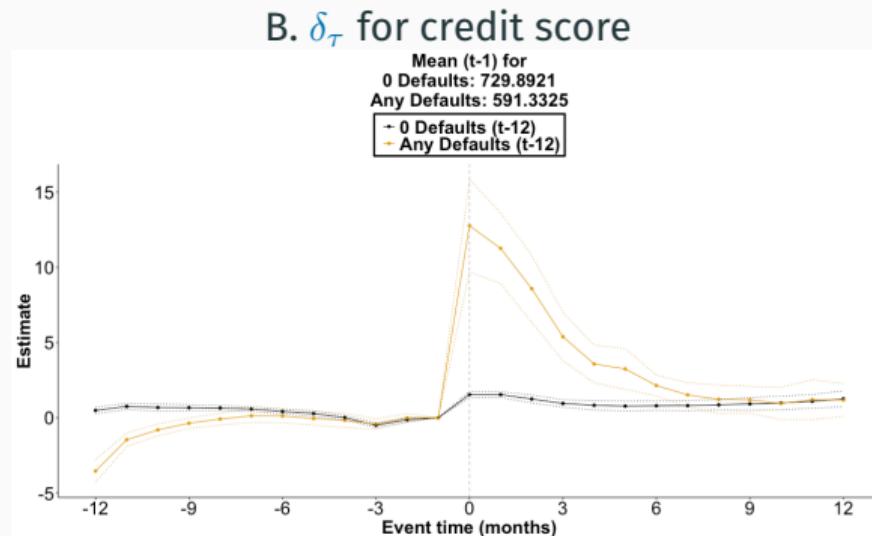
## Effects concentrated among pre-disaster defaulters (Any Defaults, t-12)

- Heterogeneous effects by t-12 any default score.
- Effect for defaulters larger than bankruptcy flag removal, though only temporary.

A. Unconditional means of credit score



B.  $\delta_T$  for credit score

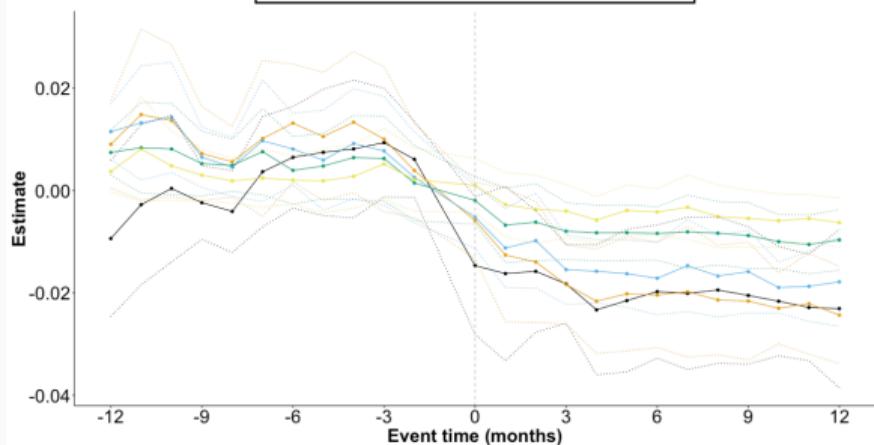


# Does not translate into positive real effects on credit access

$\delta_\tau$  for new account openings

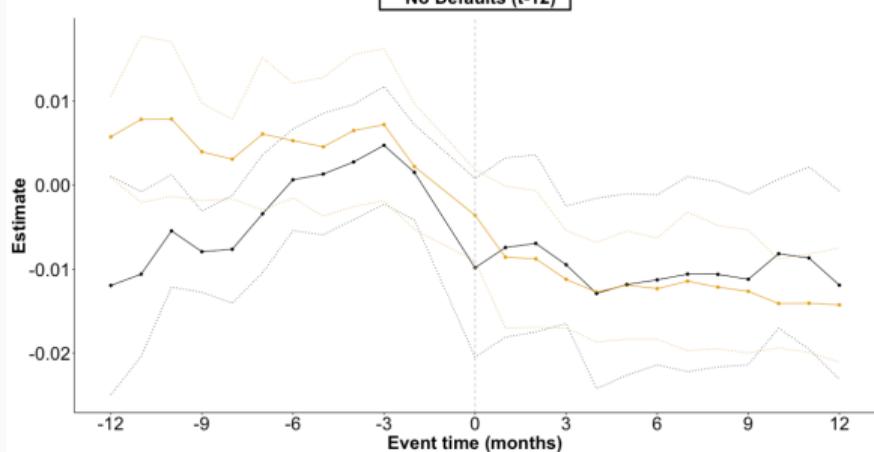
A. By credit score (t-12)

- 1SUBPRIME - 3PRIME - 5SUPERPRIME  
- 2NEARPRIME - 4PRIMEPLUS



B. By Any Defaults (t-12)

- Any Defaults (t-12)  
- No Defaults (t-12)



## 6. Counterfactual Masking Disaster Defaults

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## How to evaluate information loss if *all* disaster defaults masked?

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Consider counterfactual social insurance policy defaults automatically + permanently mask disaster defaults in credit reports (CARES Act-esque).

CFPB (2018), National Consumer Law Centre (2019), Urban Institute (2019), FinRegLab (2020)

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- Merge FEMA records of county + dates of natural disasters
- Tag default where new default appears on tradeline 6 months from disaster onset.

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- Tag default where new default appears on tradeline 6 months from disaster onset.

Analogous to earlier equation:

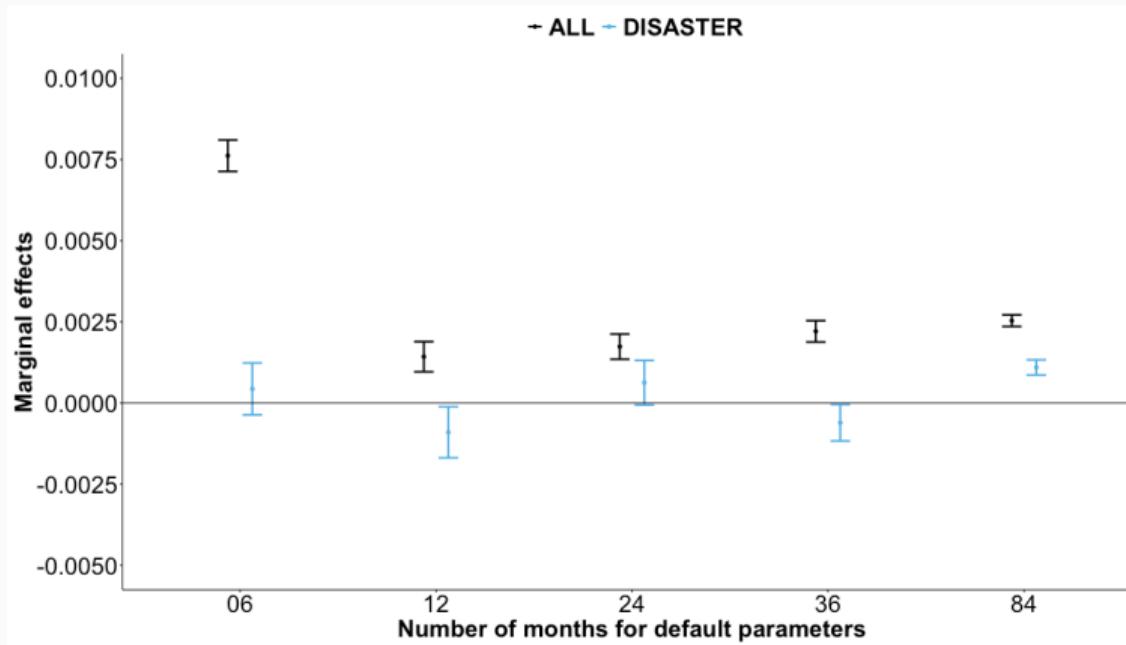
$$\Pr(Y_{i,t+24} = 1) = f(X'_{i,t}\beta + \theta D_{i,t} + \phi(D_{i,t} \times \text{FEMA}_{g,t})) \quad (4)$$

Two counterfactuals:

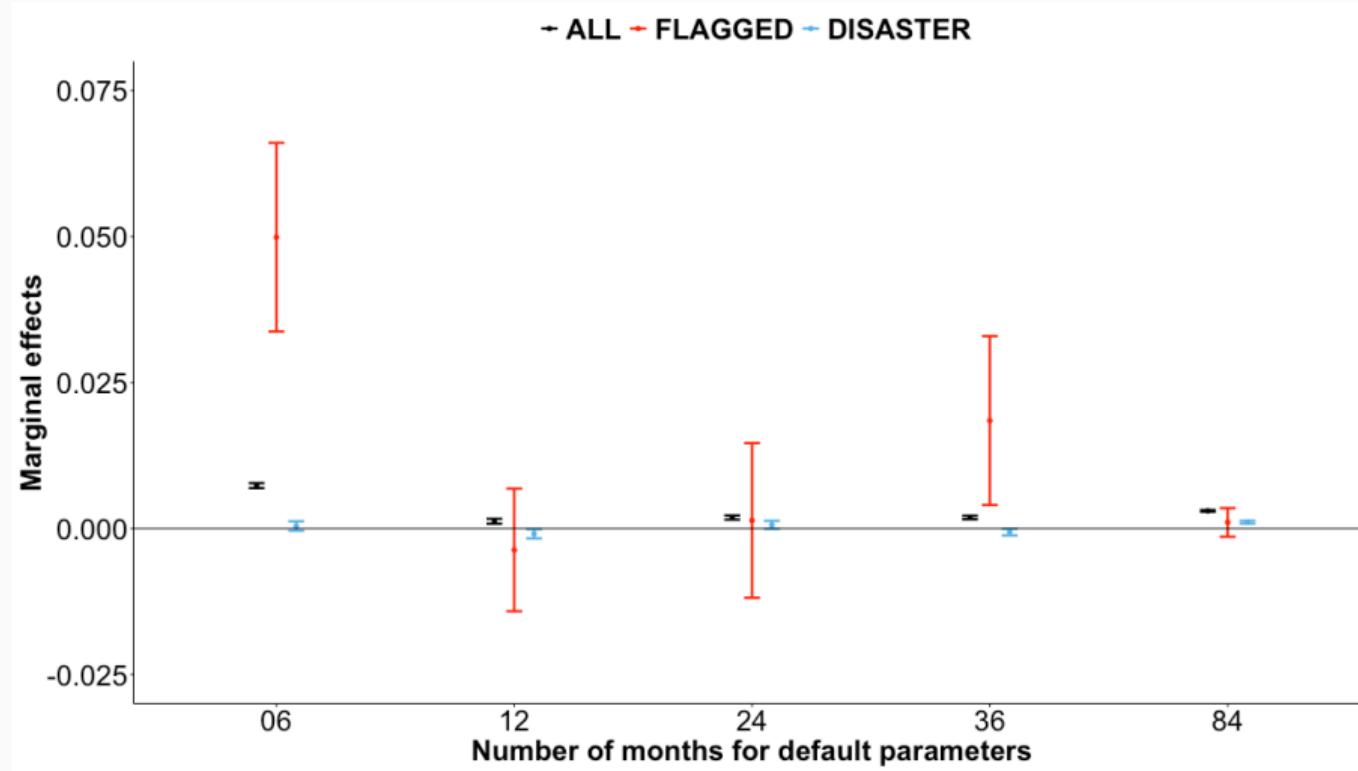
- **'Temporary'**: Mask defaults occurring within six months from FEMA event.  
(lower bound)
- **'Permanent'**: Mask defaults that started within six months from FEMA event.  
(upper bound)

$\phi = 0$ : FEMA disaster defaults no riskier than other defaults

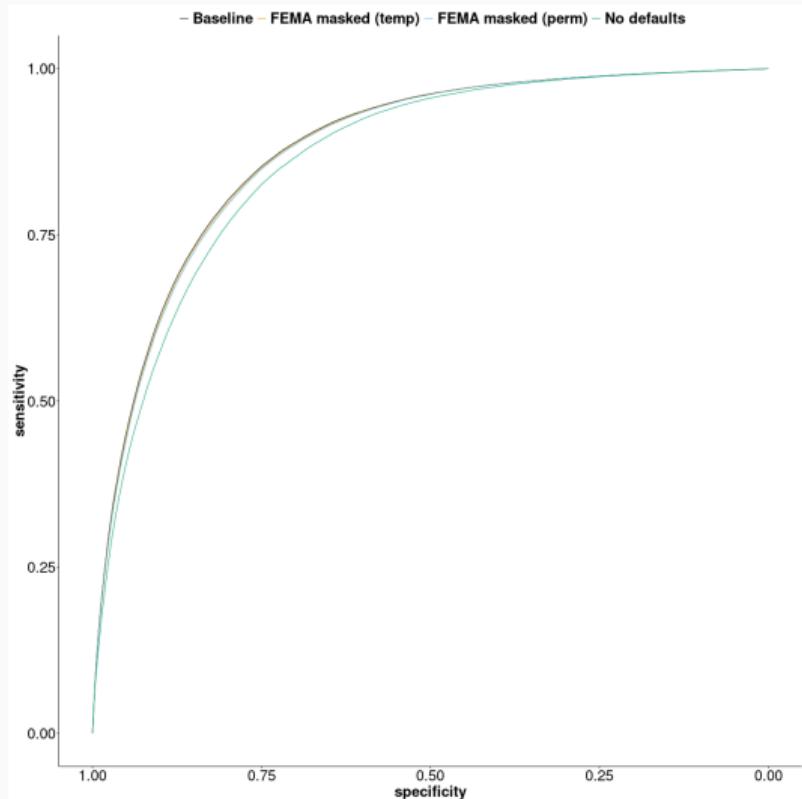
$$\Pr(Y_{i,t+24} = 1) = f(X'_{i,t}\beta + \theta D_{i,t} + \phi(D_{i,t} \times FEMA_{g,t}))$$



# All, flagged & FEMA disaster defaults compared



# Masking FEMA defaults (5, 6) far more efficient than masking all defaults (7)



Model	AUROC	Baseline %
Baseline	0.8790	
Flag masked	0.8786	-0.05%
FEMA masked (temp)	0.8777	-0.15%
FEMA masked (perm)	0.8764	-0.30%
No defaults	0.8641	-1.70%

FEMA masks 6.7% - 18.4% of all defaults.

Definitions: y-axis sensitivity: true positive cases identified [TP/(TP+FN)]. x-axis specificity: true negative cases identified [TN/(TN+FP)]

# Conclusions

- Lenders voluntarily mask defaults during natural disasters with ‘disaster flags’.
- Disaster flags widely used: 3.5 x bankruptcies!
- Disaster flag defaults *slightly* riskier.
- Temporary ↑ credit scores concentrated among most financially distressed.
- Counterfactual masking all disaster defaults has limited predictive loss.

THANK YOU!



## Appendix

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## Conceptual Framework

Consider generic credit risk model:

$$\Pr(Y_{i,t+24} = 1) = f(X'_{i,t}\beta_0 + \theta_0 D_{i,t})$$

where  $D_{i,t}$  default,  $X'_{i,t}$  vector of non-default variables,  $f(\cdot)$  function (e.g. logit).

# Conceptual Framework

Allow default component ( $D_{i,t}$ ) to differ for defaults during natural disaster ( $N_{g,t} = 1$ ):

$$\Pr(Y_{t+24} = 1) = f\left(X'_{i,t}\beta_1 + \theta_1 D_{i,t} + \pi_1(D_{i,t} \times N_{g,t})\right)$$

where  $D_{i,t}$  default,  $X'_{i,t}$  vector of non-default variables,  $f(\cdot)$  function (e.g. logit).

How to define  $N_t$ ?

- All in FEMA disaster zone
- May be more efficient to ‘tag’ subset of households (Akerlof, 78)

How costly is masking information?

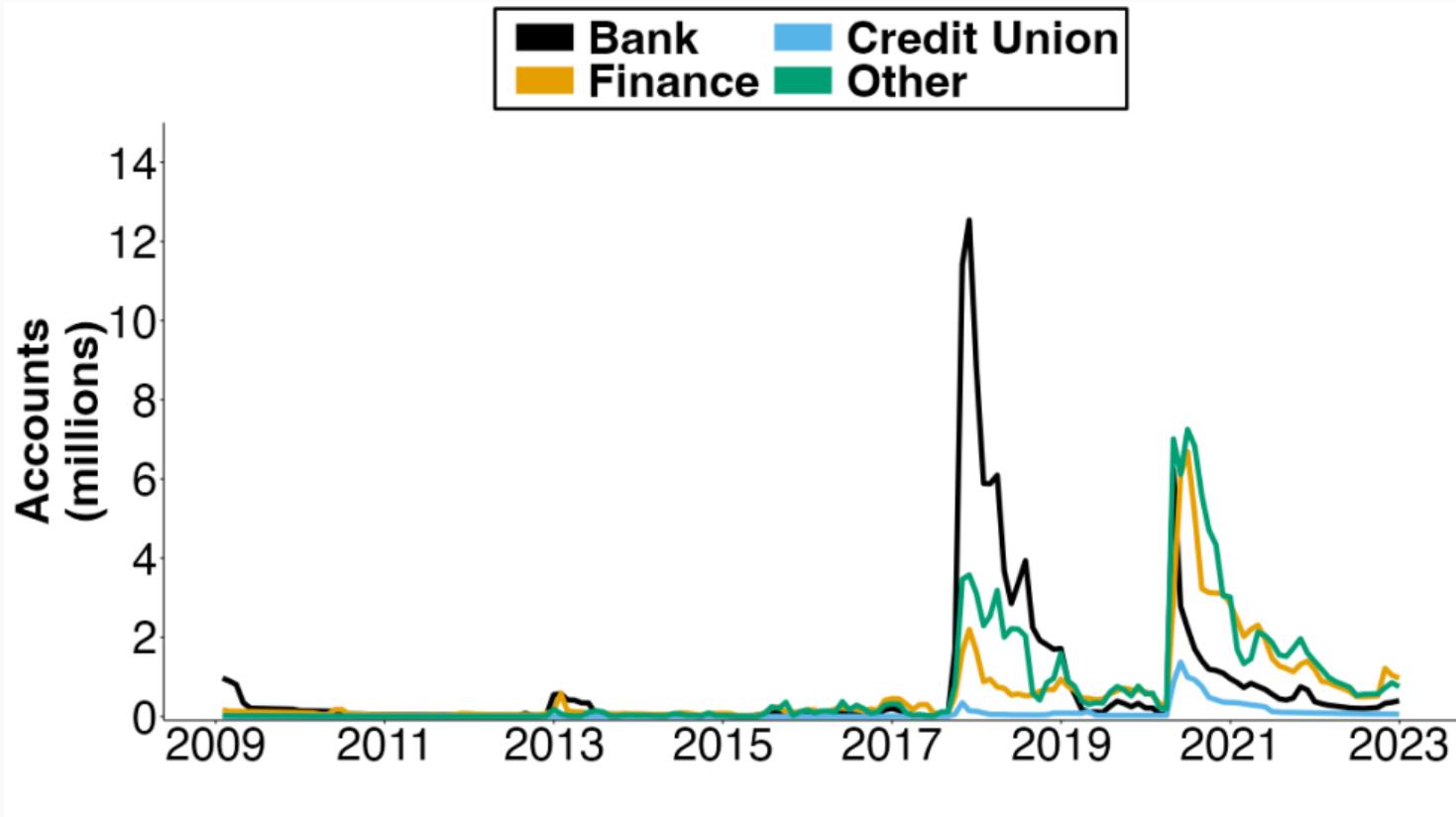
- $\pi_1 \leq \theta_1$
- Predictive performance from masking disaster defaults

$$\Pr(D_{t+24} = 1) = f\left(X'_{i,t}\beta_2 + \theta_2 \tilde{D}_{i,t}\right), \text{ where } \tilde{D}_{i,t} = \begin{cases} D_t & \text{if } N_{g,t} = 0 \\ 0 & \text{if } N_{g,t} = 1 \end{cases}$$

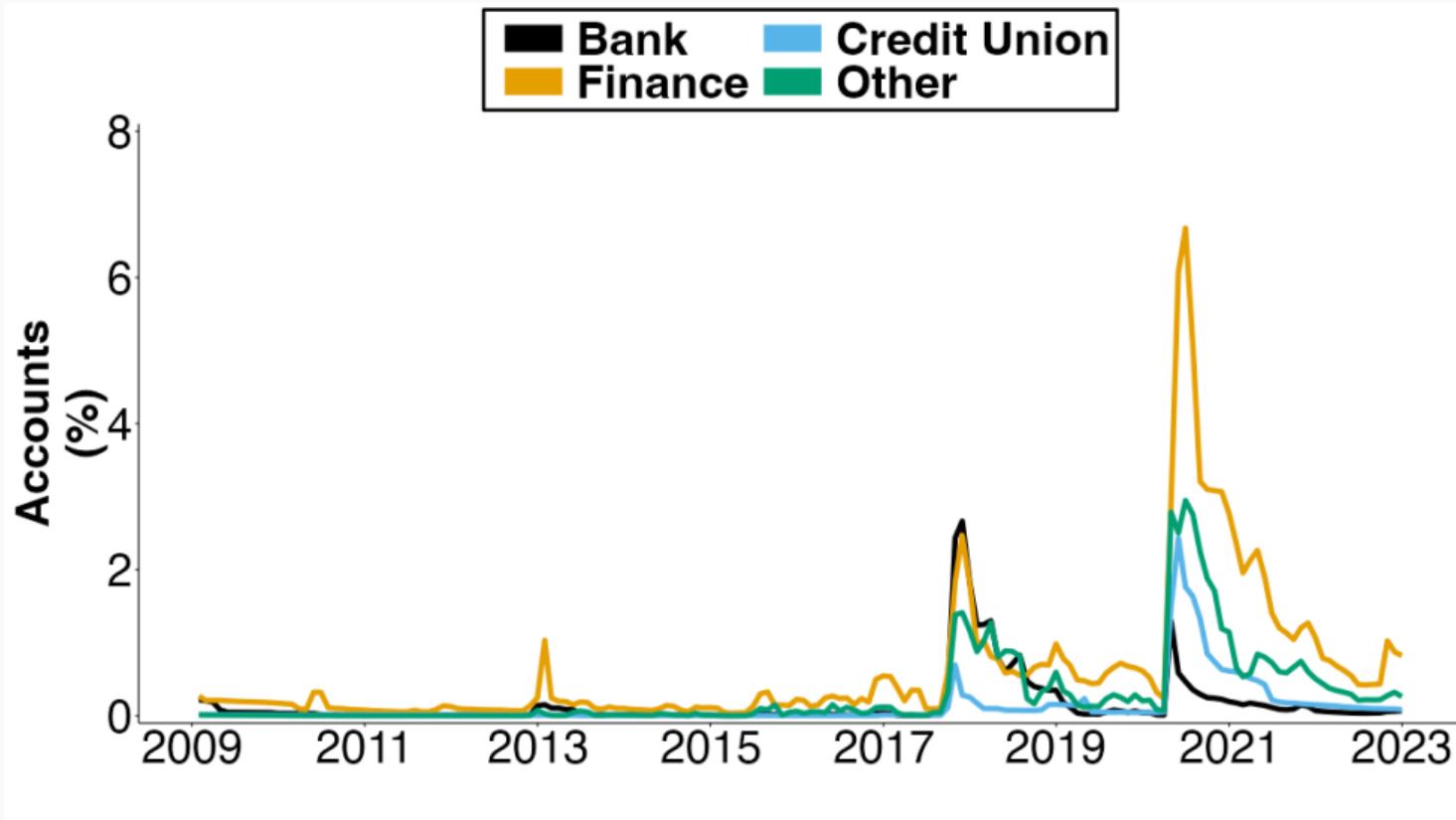
## Example of Disaster Flag on Credit Report

Consumer: Ben		2019											
Asset: Credit Card	Balance	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Account Number: 01	Default	0	0	0	0	0	1	1	0	0	0	0	0
Lender: Ben's Bank	Flag	0	0	0	0	AND	AND	AND	0	0	0	0	0

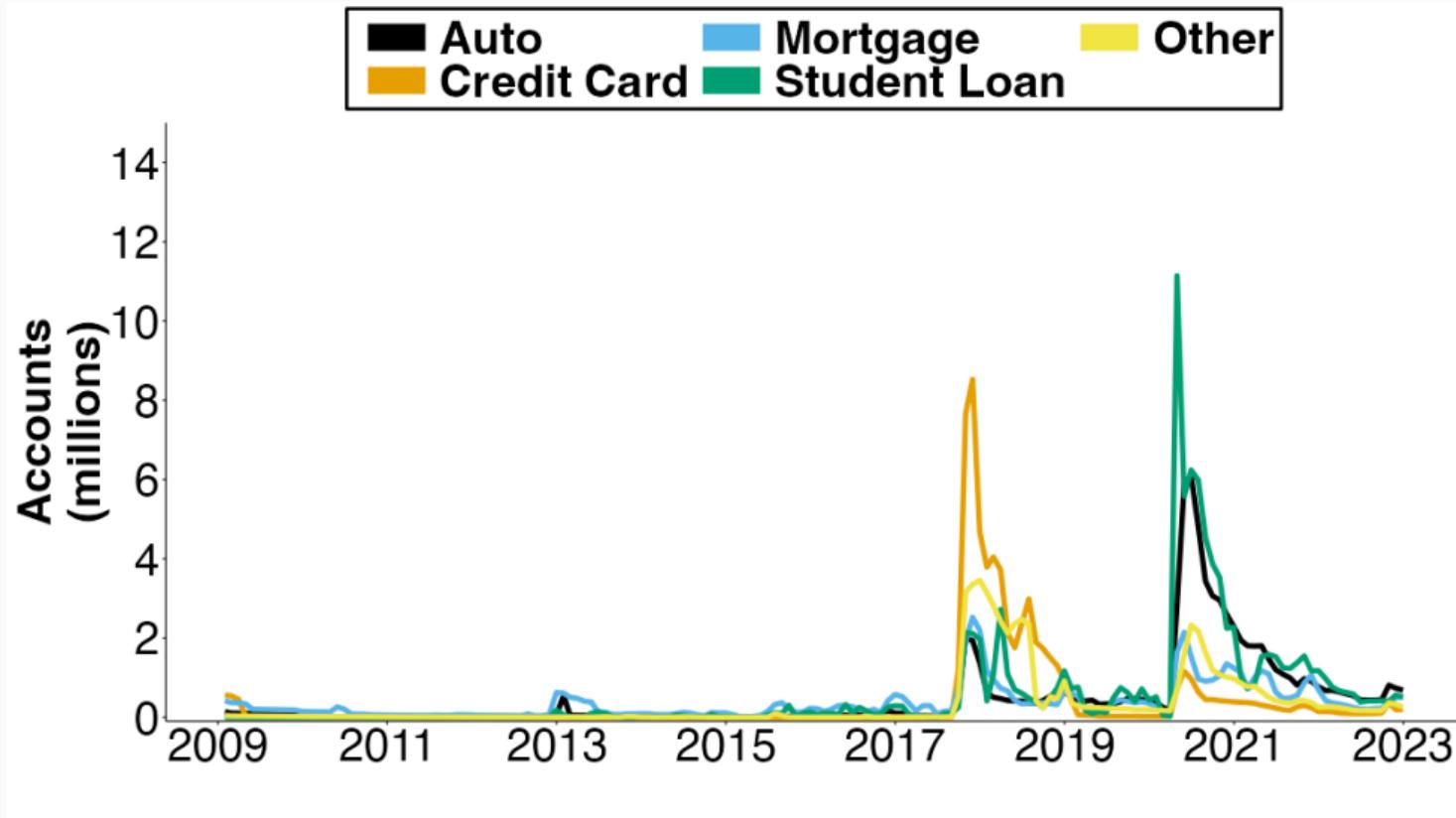
## Number of accounts flagged by lender type (2009 - 2022)



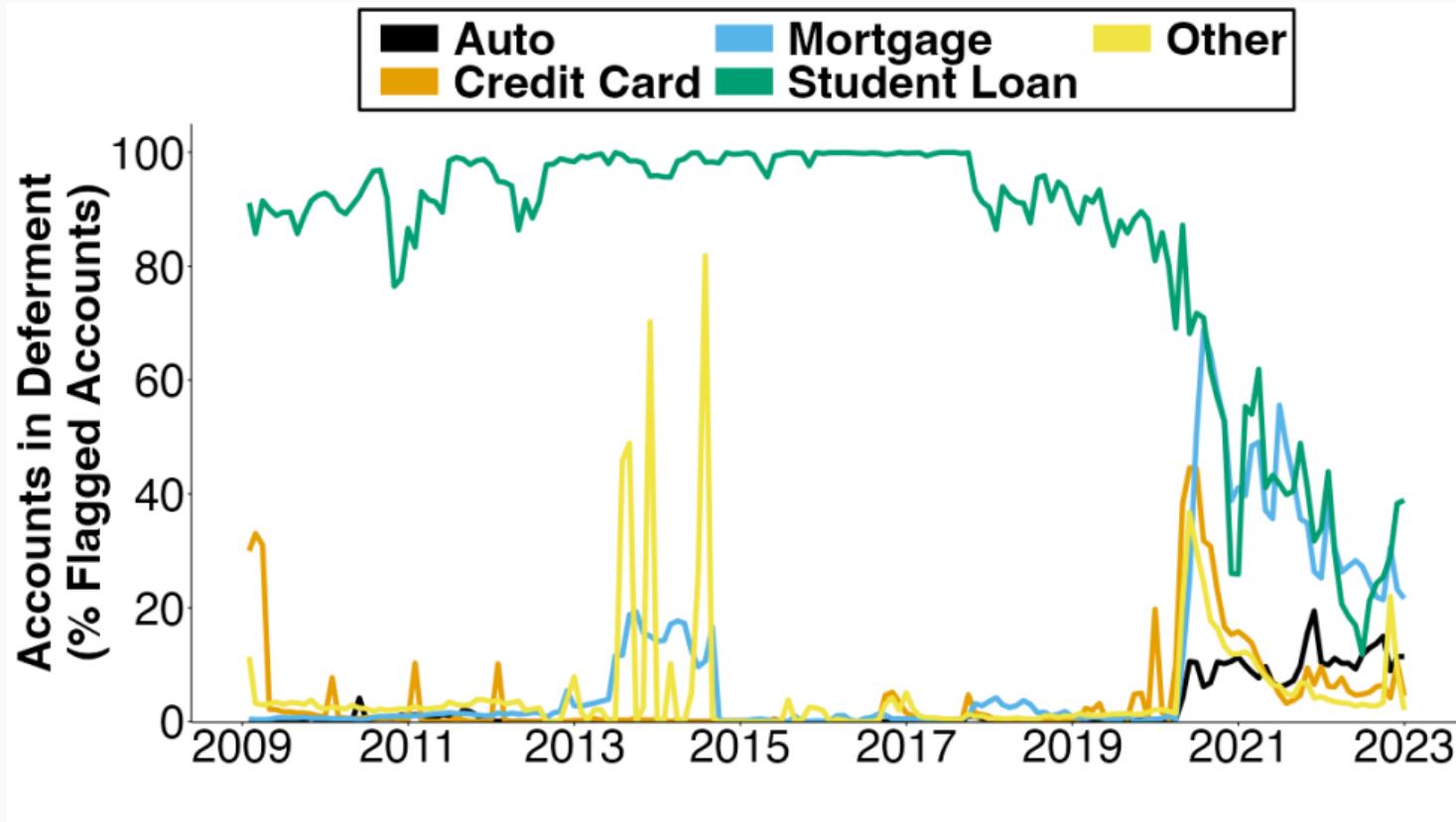
## Percent of accounts flagged within lender type (2009 - 2022)



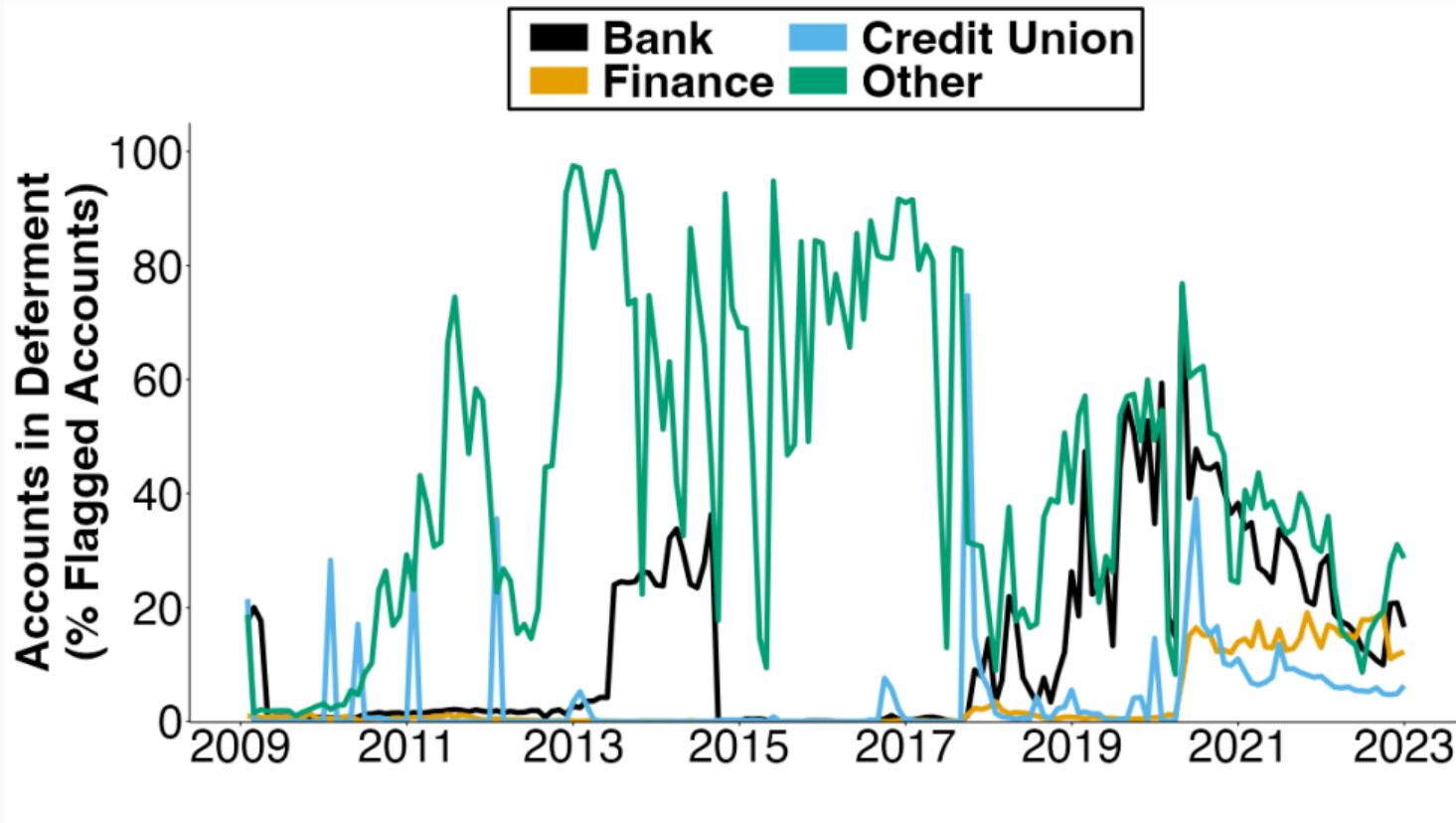
## Number of accounts flagged by asset class (2000 - 2022)



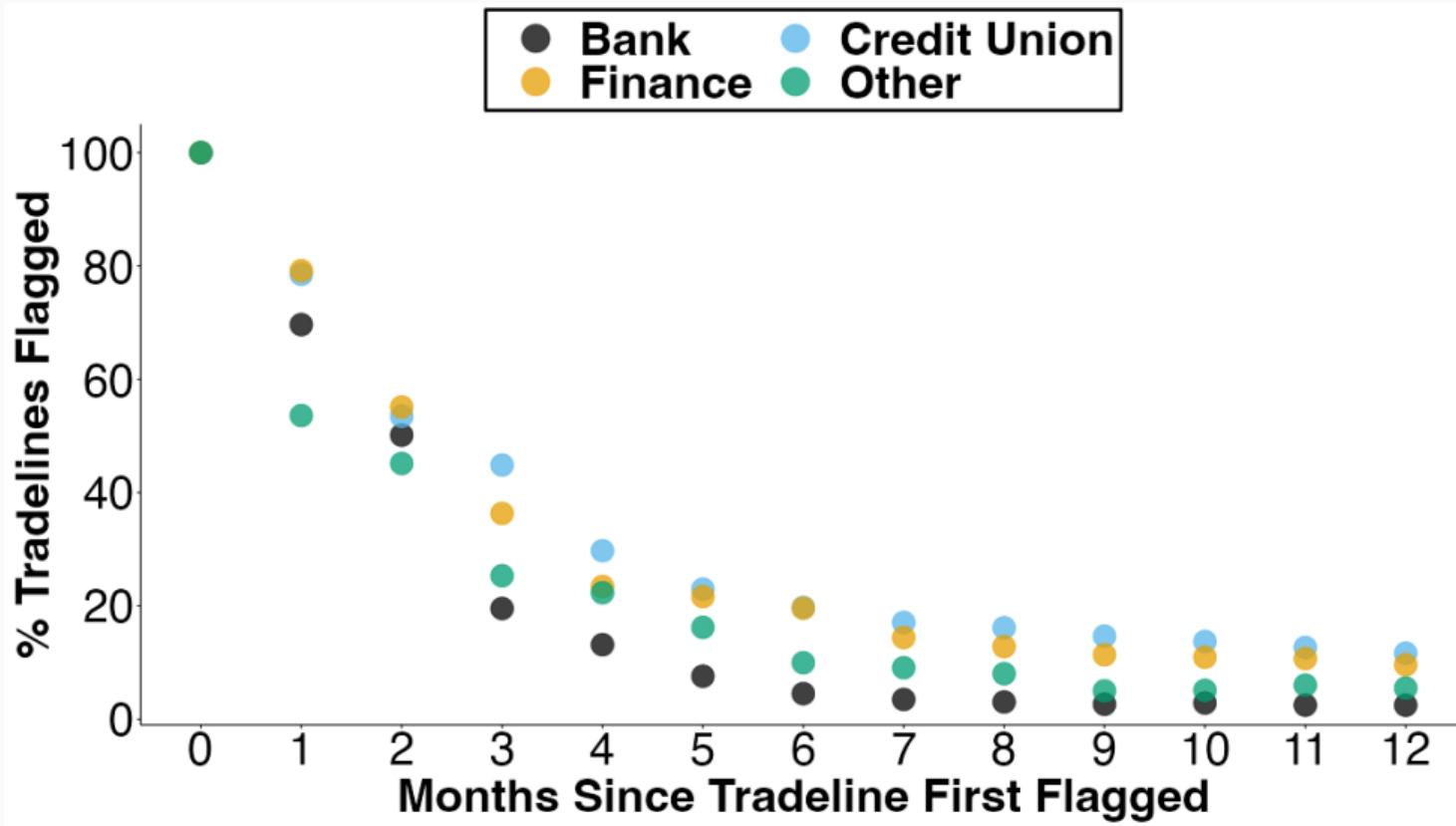
## Deferments on flagged tradelines by credit type



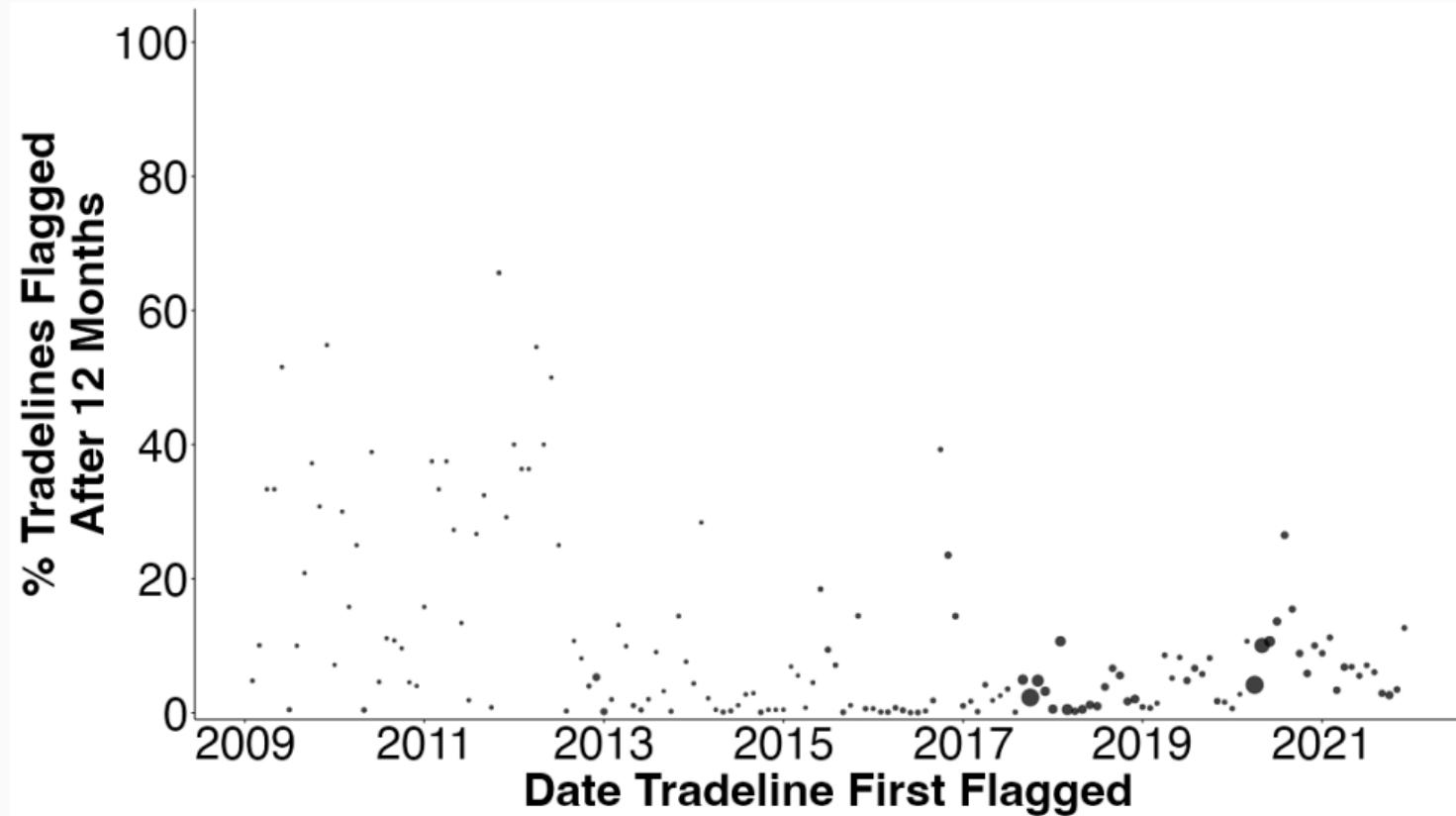
## Deferments on flagged tradelines by lender type



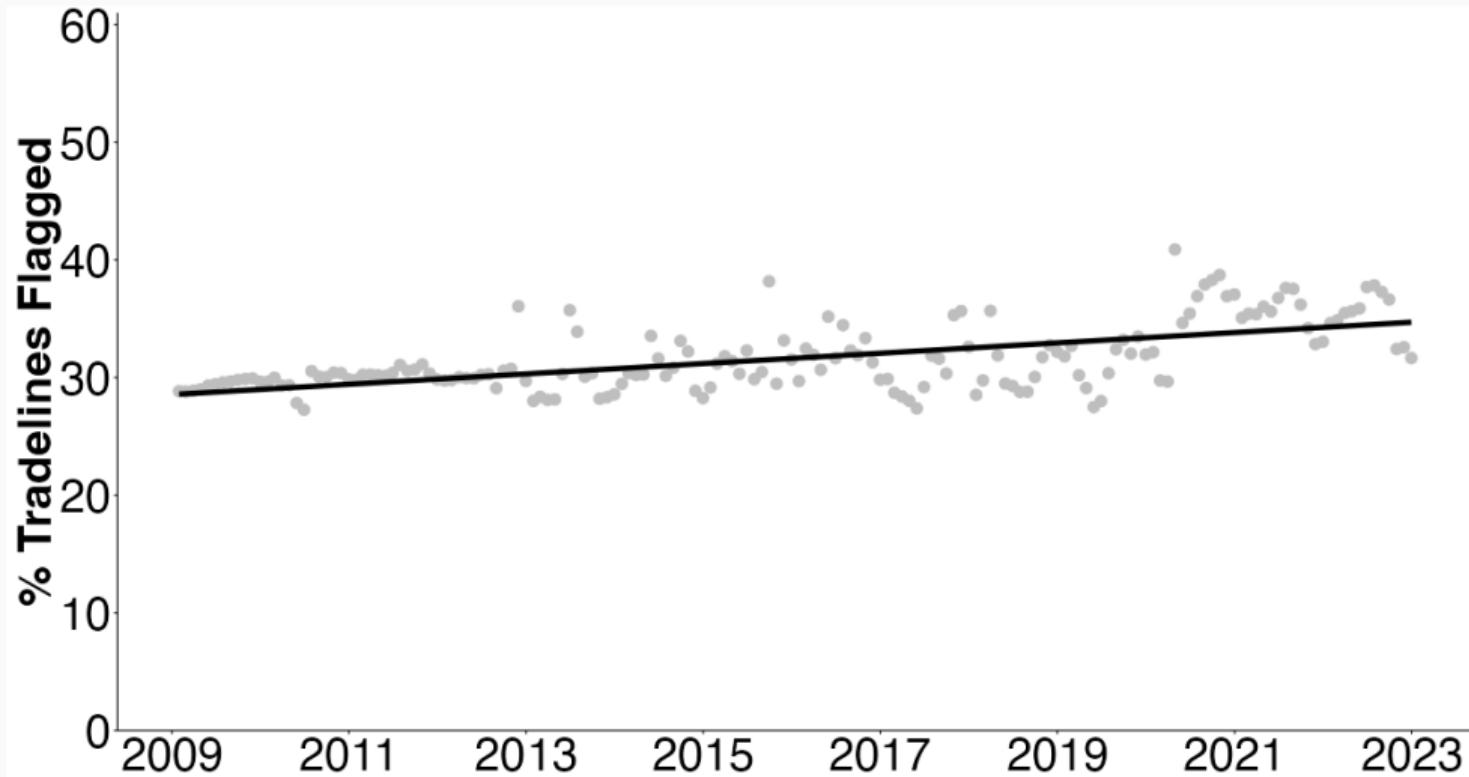
## Duration of flag use by lender type



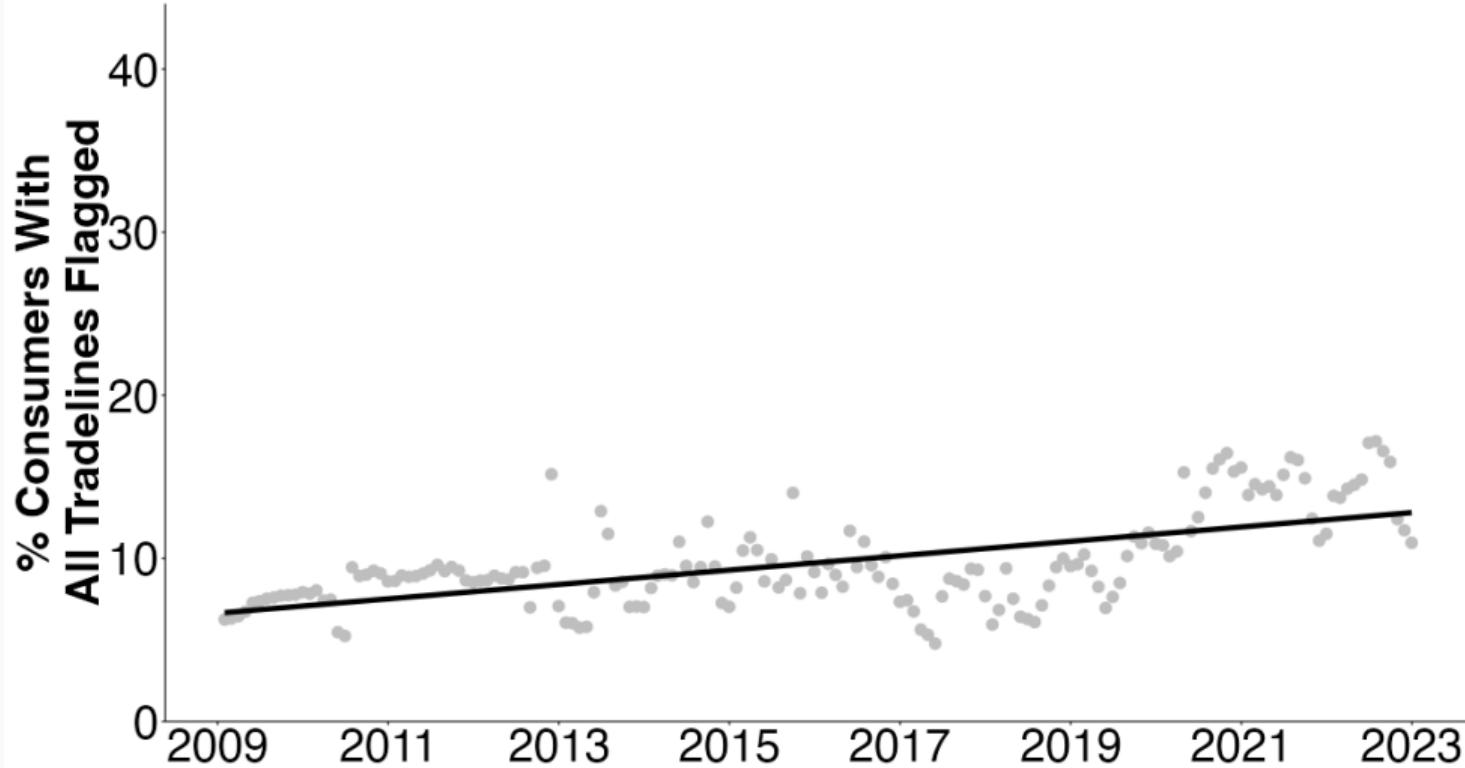
## Flag remaining after 12 months, by cohort



## % tradelines flagged over time

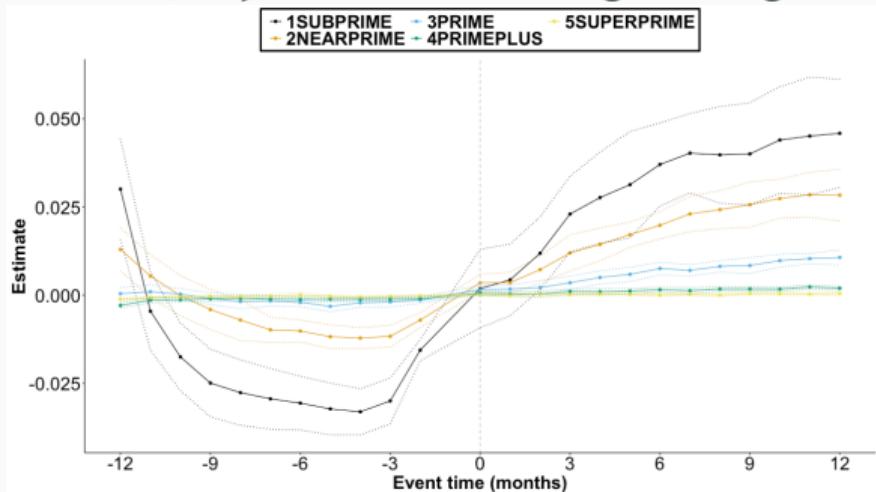


## % all tradelines flagged over time

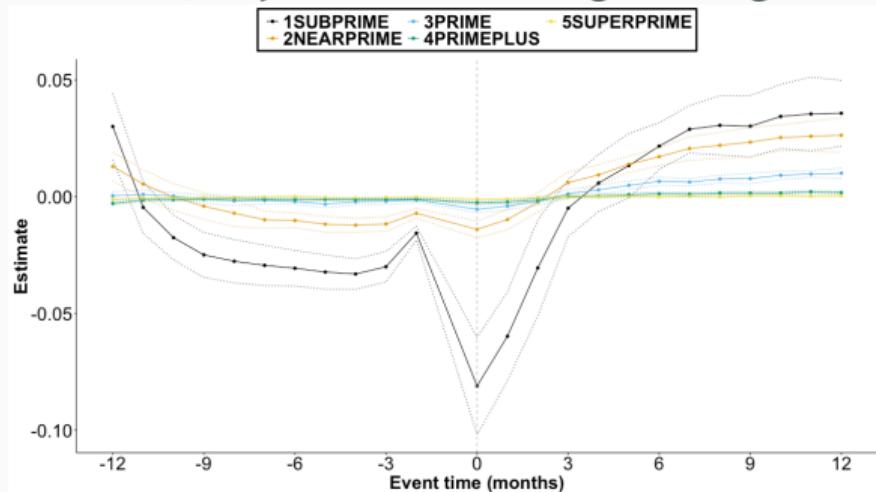


# Defaults before and after flag masking, by t-12 credit score

A.  $\delta_\tau$  Any defaults before flag masking

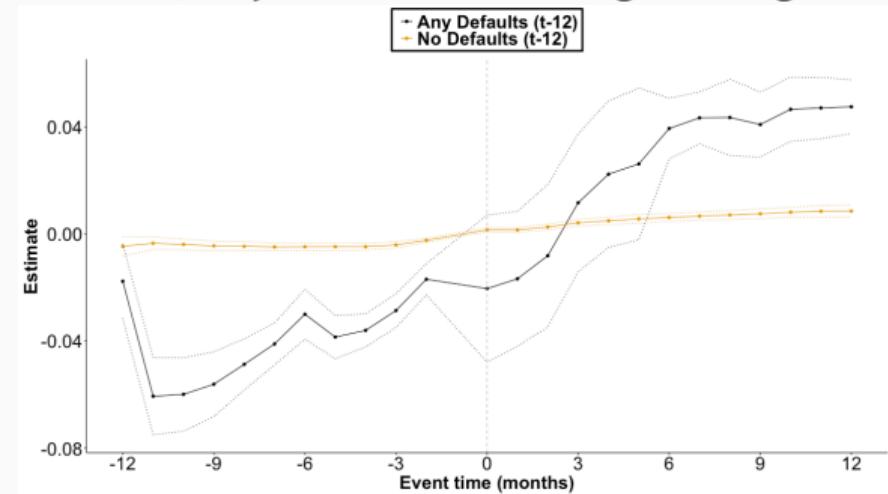


B.  $\delta_\tau$  Any defaults after flag masking

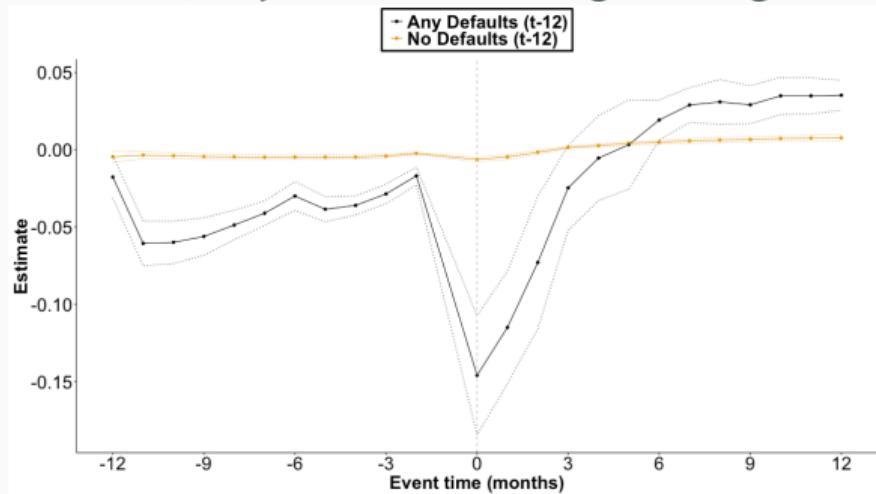


# Defaults before and after flag masking, by t-12 defaults

A.  $\delta_\tau$  Any defaults before flag masking



B.  $\delta_\tau$  Any defaults after flag masking



# Evaluating FEMA disasters as Akerlofian Tags

- Social insurance = protecting against adverse shocks  
(e.g. losing job, poor health, natural disaster - Feldstein, 05; Chetty & Finkelstein, 13).
- Challenge to provide insurance for ‘bad luck’ minimizing moral hazard.
- ‘Tagging’ subset of people (Akerlof, 78) can be efficient.  
(e.g. allows for more generosity & reduced moral hazard concerns)
- Ideal Akerlofian tags: (rel.) immutable characteristic + high correlation to target.  
(e.g. income redistribution by height - Mankiw & Weinzierl, 10)

## Are FEMA disasters good tags?

- Tag if *lived* in area affected by natural disaster.  
(moral hazard appears unlikely)
- Unclear currently voluntary system targeted to need.  
(e.g. ‘low’ take-up, many financially distressed do not do so, temporary)
- FEMA regime more efficient than blanket removal of default information.