### **Environmental and Climate Economics**

## Choosing the Right Climate Policy Mix

**Adrien Fabre** 

Tsinghua University

Spring 2024

# Emissions and ambitions across the world

	China	U.S.	EU	India	World
Chara of alabal amissions (tamitanial 2022)					

Share of global emissions (territorial, 2022)

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14.9

16.5

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81%

19%

60%

17%

62

7.9

-29%

-57%

2050

-55%

-40%

-34%

71%

16%

39%

3.5%

1.8

+186%

-12%

2070

+105%

i - 39%\*

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4.7

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# Climate policy in practice

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Intensity-based Emissions Trading System.

For now, covers the power sector, with mostly free allowances, and low price (\$10/tCO<sub>2</sub>).

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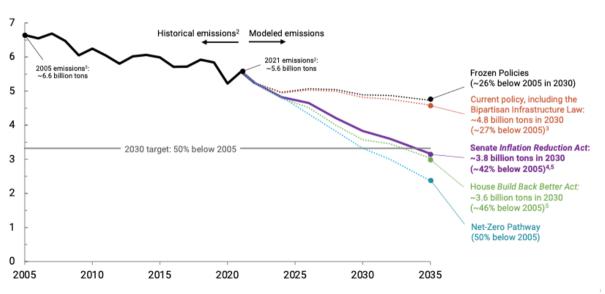
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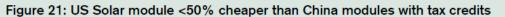
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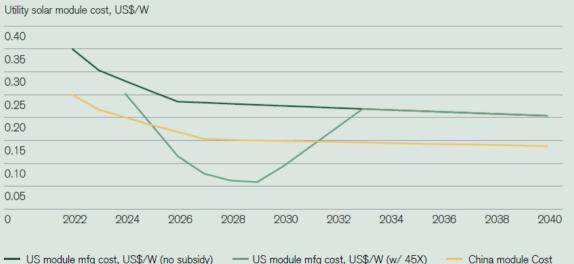
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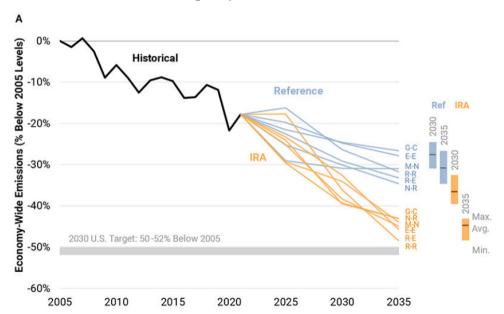
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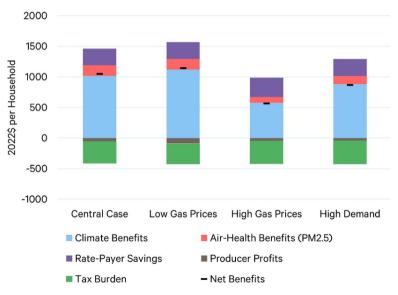
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Figure 10. Average Household Benefits and Costs (2030)



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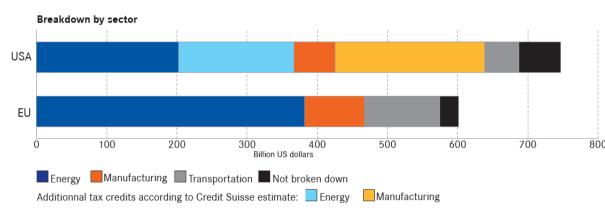
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A Conservative + Far right alliance risks overturning it  $\Rightarrow$  upcoming EU elections are key.

7/20

## Climate policy mix in China, U.S., EU.

	China	U.S.	EU
Carbon pricing	✓		$\checkmark$
Subsidies to households	$\checkmark$	$\checkmark$	$\checkmark$
Subsidies to industry, investments	$\checkmark$	$\checkmark$	$\checkmark$
Credit controls/incentives	$\checkmark$	$\approx$	$\approx$
Production/shutdown decisions	$\checkmark$	$\approx$	$\approx$
Renewable energy auctions	$\checkmark$	$\checkmark$	$\checkmark$
CO <sub>2</sub> car emissions standards		$\checkmark$	$\checkmark$
Other norms or standards	$\checkmark$	?	$\checkmark$
Bans	?		$\approx$
Strong policy on food/agriculture	?		

# Climate policy in theory

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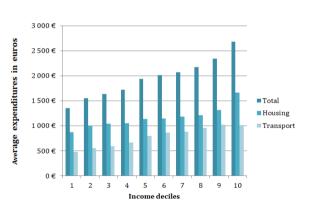
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Figure 1: Households' annual expenditures in energy per c.u. (left) and as a share of their disposable income (right) in 2016, by income decile



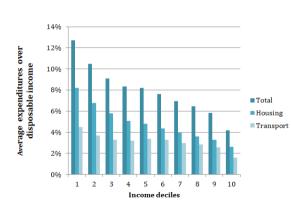
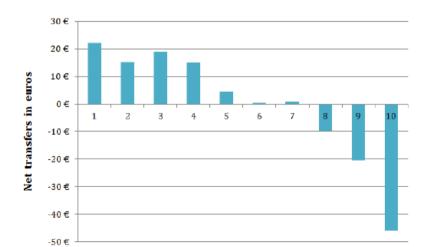


Figure 5: Average net transfers per c.u. after flat-recycling, by income decile



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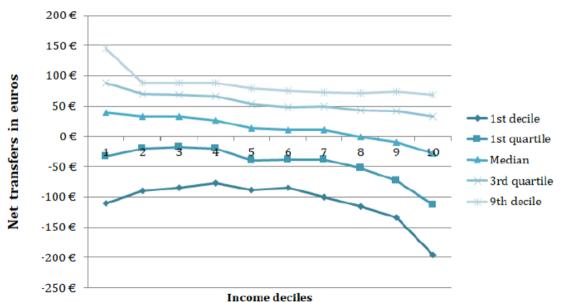
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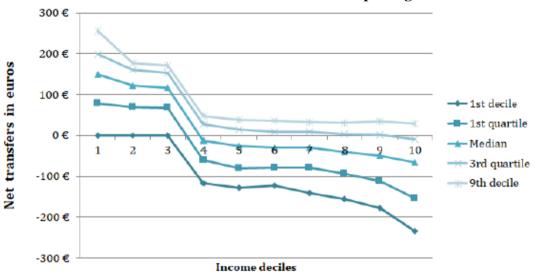
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⇒ But rebating carbon pricing revenues equally makes it progressive.





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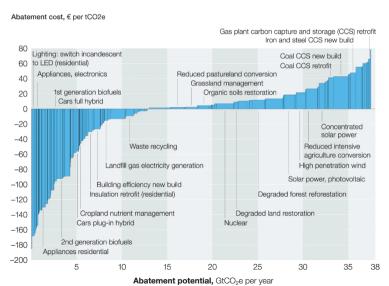
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Marginal Abatement Cost Curve (McKinsey, 2017).



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In many models, the SCC is proportional to GDP. In the simplest/above case, with logarithmic utility and constant population:  $SCC_t = \frac{d}{d} \cdot Y_t / \rho$  where  $\rho > 0$  is how much we discount future generations (Golosov et al., 2014).

Cost-efficiency: first set the climate goal, then find the least cost carbon price trajectory satisfying the goal.

Only needs the MACC.

Suboptimal in theory, but allows synthesizing estimates/assumptions of full-blown optimization models.

Two approaches to set the value of the carbon price:

Cost-benefit analysis: intertemporal welfare maximization, e.g. utilitarianism:  $\max \sum_t \frac{1}{(1+\rho)^t} u(C_t)$ . It uses an Integrated Assessment Model, based on four elements:

- 1. Ethical assumptions: weights given to different generations, countries, inequality, riskiness, population size.
- 2. Climate and economic dynamics, e.g. temperature proportional to cumulative emissions.
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Setting a carbon budget, the carbon price grows at the rate of interest r, as the (present) value of an abatement is the same if it occurs now or later.

11/20

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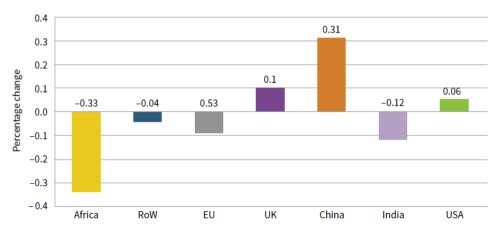
Foreign exporters are harmed only to the extent they pollute more than their competitors.

EU ETS revenue: €40G/year. CBAM revenue: €8G?

Losses for exporters: €30G? Highly uncertain, depends on decarbonization of exporters.

Largest losers: Mozambique, Russia, Ukraine, Africa. Some win as their exports are not as carbon-intensive.

Figure 9: Scenario 4: Impact of the CBAM on GDP, by economy (% change)



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  - Foreign exporters are harmed only to the extent they pollute more than their competitors.
  - EU decarbonization (and its prevention of carbon leakage) benefits the whole world.
  - What should be criticized instead is the lack of EU/HICs transfers to the Global South.

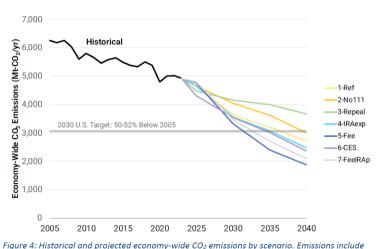
Pros Cons

Cost-effective and efficient, as long as all emissions are priced (ensuring no leakage).

A carbon tax would be less costly than the IRA.

	IRA	Carbon Tax		
Generation Share (Change in pp from 2021 to 2035)				
Coal	-14	-18		
Natural Gas	-21	-5		
Coal CCS	+3	+0		
Wind & Solar	+28	+19		
Other	+7	+4		
CO2 (% Drop from 2005)	68%	68%		
Abatement Cost (\$/t-CO2)	\$83	\$15		

Introducing a carbon price and repealing IRA's most costly provisions (7-FeeIRAp) would achieve U.S. climate targets.



rigure 4: instantant unit projected economy-wate CO2 emissions by scenario. Emissions include gross energy and industrial process CO2 emissions but do not include negative emissions from the land sink or non-CO2 GHG emissions. Historical emissions come from the U.S. Environmental

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Generate revenues.

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Pros Cons

Addresses horizontal inequities.

Figure 5. The Distribution of Changes in Ratepayer and Taxpayer Costs



Pros

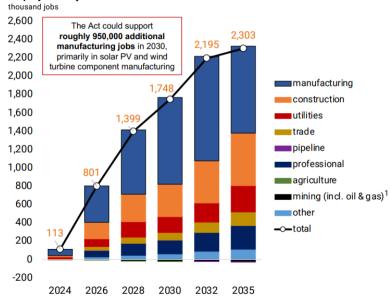
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Can shift the burden on the richest.

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#### **Employment by Sector**



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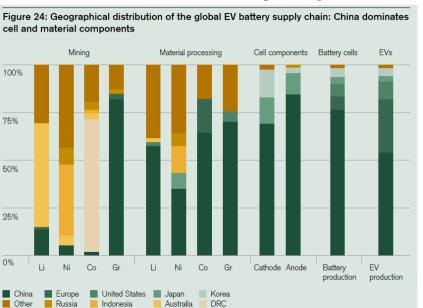
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15 / 20

#### **Pros**

Allows long-term optimization, predictability and in-depth coordination.



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Avoids duplication of computations and decision-making.

Better if information can be standardized and centralized; and if investments need coordination as they strongly interact.

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⇒ Inadapted to operational decisions (e.g. how much steel to produce today).

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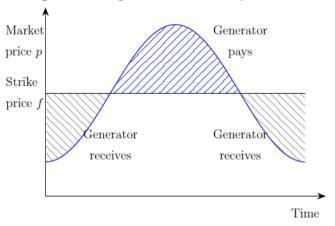


Figure 5: Contracts-for-Differences

Notes: Under a two-way Contract-for-Differences (CfD), generators sell their electricity in the market and then pay/receive the difference between a 'strike price' (f) and the 'reference price' (p). The shaded area represents total payments from the generator to the regulator or vice-versa.

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Feed-in tariffs is the extreme case where reference price = spot market price.

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A carbon price to internalize the climate costs and incentivize energy savings.

Revenues can either be redistributed for progressivity, or to firms to avoid horizontal inequities.

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For consumers, a rebate = monthly/yearly consumption  $\times$  average market price - strike price.

17 / 20

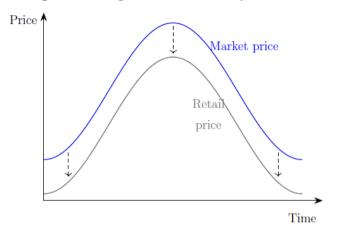


Figure 8: Passing on contract prices to final consumers

Notes: Once the CfD are settled, they provide a surplus/deficit distributed among consumers as a uniform rebate/charge over an extended horizon. This enables passing on the lower/higher prices at which renewable energy is bought without distorting the short-run price differences over time.

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# Actual policies against deforestation

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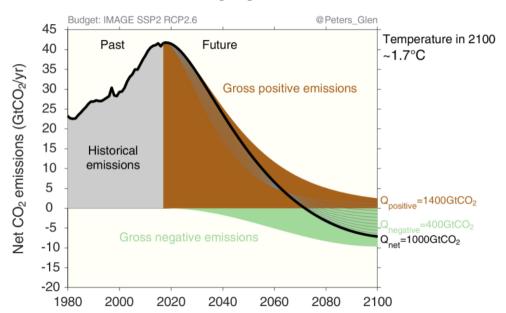
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Key will be to develop inventories, governance, and local payments for environmental services. 19/20



To meet the (well below) 2°C target and offset residual emissions, negative emissions will be needed.

# Financing negative emissions **Potentials**

0.5 10

Costs

50

Storage duration

Decedes to conturios

Technology

Afforestation/reforestation

0.5 - 10	0 - 30	Decades to centuries
0.5 - 11	100 - 200	Millenia
1 - 100	14 - 500	Centuries
2 - 4	50 - 200	Centuries
0.3-6.6	30 - 120	Centuries
2 - 5	0 - 100	Years to decades
5 - 40	100 - 300	Millennia
	1 - 100 2 - 4 0.3-6.6 2 - 5	0.5 - 11

Table 1: Global potentials, in gigatonnes of CO<sub>2</sub> per year (estimate for 2050), and costs, in dollars of to-

day's purchasing power per ton of CO<sub>2</sub>, of relevant CDR technologies. Storage time for different

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Removing 10 GtCO<sub>2</sub> at \$200/t would cost \$2 trillion = 1% of 2075 world GDP (under 1.5% growth).

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Edenhofer et al. (2023) propose to integrate carbon removal into carbon markets.

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Lemoine (2020) proposes a system of carbon shares valued at worst-case SCC (max) - expected SCC ( $\mathbb{E}$ ):

Polluter pay max to the government. Each year t, it receives  $\max_{t=1} - \max_t$  as information updates.

When the share owner certifies negative emissions, the government redeems its share at  $\max_{t}$ .

A carbon removal firm can buy shares at  $\max - \mathbb{E}$  and redeem them for  $\max$ . Negative emissions are priced at  $\mathbb{E}$ .

⇒ Carbon shares transfers the risk of damages being higher than expected to the private sector.

Problems: Value of  $\max_t$  is subject to lobbying pressure, vulnerable to political swings, and uncertain/subjective.

Edenhofer et al. (2023) propose to integrate carbon removal into carbon markets.

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To meet the (well below) 2°C target and offset residual emissions, negative emissions will be needed.

Removing 10 GtCO<sub>2</sub> at \$200/t would cost \$2 trillion = 1% of 2075 world GDP (under 1.5% growth).

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Progressive taxes would make the rich pay for past emissions, e.g. a 2% global tax on wealth above \$5  $M_{20/20}$