




Republic of the Philippines  
Department of Environment and Natural Resources  
**ENVIRONMENTAL MANAGEMENT BUREAU**  
Regional Office No. VIII  
Tacloban City, Philippines

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ENVIRONMENTAL MANAGEMENT BUREAU  
RELEASED BY:   
DATE: 1-28-22  
TIME: 2:44

**IN RE: VIOLATION OF SECTION 4,  
PRESIDENTIAL DECREE NO. 1586**

-versus-

**SATOMI'S SWIMMING POOL RESORT**

Brgy. Buenavista, Padre Burgos, Southern Leyte

*Respondent*

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**DECISION**

This resolves the **Notice of Violation** dated **21 October 2021** issued by this Office against Satomi's Swimming Pool, herein referred to as the "Respondent" for brevity, located in Brgy. Buenavista, Padre Burgos, Southern Leyte for the following violation:

- a. Operating a Resort Project located in Brgy. Buenavista, Padre Burgos, Southern Leyte, without first securing an Environmental Compliance Certificate, **in violation of Section 4, P.D 1586.**

**Statement of Facts**

An **Environmental Compliance Certificate (ECC)** is a decision document issued to the Proponent after thorough review of the EIA Report. It outlines the commitments of the proponent which are necessary for the project to comply with existing environmental regulations or to operate within best environmental practice that are not currently covered by existing laws.

One of the salient features of an ECC are conditions and restrictions, which the Proponent must undertake before and during the operation of a project, and in some cases, during abandonment phase, to mitigate adverse environmental impacts.

On **19 August 2021**, personnel from the Provincial Environmental Management Unit- Southern Leyte of this Office conducted a survey inspection upon herein respondent. The survey report provides that the respondent covers an area of more than a thousand square meter.

Consequently, this Office issued a Notice of Violation dated 21 October 2021 against the respondent and the latter was called to attend a Technical Conference last **15 November 2021**. Respondent

appeared before this Office on the scheduled technical conference but moved that it be given additional time to submit a position paper.

On **01 December 2021**, the respondent submitted a position paper under which it seeks, in essence, for the kind consideration of this Office. According to the respondent, it is not one of those considered as Environmentally Critical Projects but acknowledged that its location is under an Environmentally Critical Area.

Consequently, the Hearing Officer submitted the case for the decision of this Office while recommending that the violation should be affirmed, in view of the apparent failure of the Respondent to secure Environmental Compliance Certificate (ECC) prior to implementation of the project.

After a review of the criteria for penalty reduction provided for under **DENR Administrative Order NO. 2003-30**, the respondent is entitled to a penalty reduction amounting to **Forty Thousand Pesos (P40, 000.00)** which will be deducted from the maximum imposable fine/penalty of Fifty Thousand Pesos (P50, 000.00) based on the following criteria, unless otherwise this Office finds reason to overrule the amount of reduction:

- 1) Proponent applied for an ECC prior to ECC issuance, with a corresponding penalty reduction of Twelve Thousand Five Hundred Pesos (**Php 12,500.00**)
- 2) Percentage Project completion – 25% complete, with corresponding penalty reduction of Five Thousand Pesos (**Php5,000.00**).
- 3) Project cost - less than 5 million Pesos, with corresponding penalty reduction of Ten Thousand Pesos (**Php10, 000.00**); and
- 4) Project shall not cause adverse environmental impact, with a corresponding penalty reduction of Twelve Thousand Five Hundred Pesos (**Php 12,500.00**)

Thus, a total imposable penalty of **TEN THOUSAND PESOS (P10, 000.00)** was recommended.

#### Issue

Whether or not Respondent is operating without an Environmental Compliance Certificate (ECC).

#### Ruling



This Office finds no cogent reason or legal justification to deviate from the recommendations of the Hearing Officer. Accordingly, the same recommendations are hereby adopted.

**Section 4 of Presidential Decree No. 1586**, in part, provides that:

**"No persons, partnership or corporation shall undertake or operate any such declared environmentally critical project or area without first securing an Environmental Compliance Certificate."** Emphasis ours

Under **Section 1 of EMB Memorandum Circular No. 2014-005**<sup>1</sup>, amending Section 2.1 of the Revised Procedural Manual for DENR Administrative Order No. 2003-30<sup>2</sup>, every proposed project or undertaking, which is projected to have a significant impact to the quality of the environment, is covered by the Philippine EIS System.

To determine coverage, proposed projects or undertakings shall be screened according to categories (A, B, C, D) -----Category **B** are projects and undertakings which are not classified as *Environmentally Critical Projects* under Category A, but which are likewise deemed to significantly affect the quality of the environment by virtue of being located in *Environmentally Critical Area* <sup>3</sup> as declared under **Proclamation No. 2146**<sup>4</sup> and the parameters set forth in attached guidelines.

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**Section 5. Environmentally Non-Critical Projects.** - All other projects, undertakings and areas not declared by the President as environmentally critical shall be considered as non-critical and shall not be required to submit an environmental impact statement. The National Environmental Protection Council, thru the Ministry of Human Settlements may however require noncritical projects and undertakings to provide additional environmental safeguards as it may deem necessary.

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An area is environmentally critical if it exhibits any of the characteristics enumerated under **Table 1, Section 3-b of EMB Memorandum Circular No. 2014-005** and/or falls within the ECA as mapped by the EMB. In accordance with Presidential Proclamation

<sup>1</sup>Guidelines for Coverage Screening and Standardized Requirements under the Philippine Environmental Impact Statement System (PEISS) amending relevant portions of MC 2007-002.

<sup>2</sup>Implementing Rules and Regulations of Presidential Decree No. 1586, Establishing the Philippine Environmental Impact Statement System.

<sup>3</sup>Environmentally Critical Area- area delineated through presidential proclamation 2146 (1981) as environmentally sensitive such that significant environmental impacts are expected if certain types of proposed projects or programs are located, developed, or implemented in it.(EMB Memorandum Circular No. 2014-005)

<sup>4</sup>Proclamation No. 2146 Proclaiming Certain Areas And Types Of Projects As Environmentally Critical And Within The Scope Of The Environmental Impact Statement System Established Under Presidential Decree No. 1586.



DECISION

In re violation of the provisions of P.D 1586  
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No. 2146, series of 1981, Table 1 enumerates **Twelve (12) main categories of Environmentally Critical Areas**. One of the ECA Categories described are areas that are **frequently visited and or hard-hit by natural calamities which shall be so characterized if the area is frequently visited or hard-hit by typhoons**, among other conditions. For purposes of coverage, depressions, storms and typhoons will be covered in such a category. This shall also refer to **all provinces** in the country affected by a tropical cyclone in the past, which necessarily include the location where herein project is situated.

Further, **Section 1.2 of EMB Memorandum Circular No. 2014-005** provides that to expediently screen proposed projects/undertakings that may be covered by the EIS System, **thus required to secure an ECC**, a ready matrix for determining the category in which proposed projects fall is described as **Annex A** (Project Thresholds for Coverage Screening and Categorization) on the same memorandum circular.

Based on the said matrix, Respondent is classified under the Resorts and other tourism/leisure projects. Under such project/description, determinative of whether respondent is required to secure an ECC is the project size parameter, which considers the total/gross floor area (of structures) plus open areas and other facilities (e.g., landscape, parking, pools) of the establishment.

In this case, it is settled that respondent occupies a total gross floor area of **more than 1,000 square meters**. Therefore, respondent is categorized under Category **B**, a Non-Environmentally Critical Project but is in an environmentally critical area that is required, by law, to secure an ECC.

**WHEREFORE**, premises considered, this Office finds the respondent liable for operating the project without first securing an **Environmental Compliance Certificate (ECC)**. Accordingly, after review of the criteria for penalty reduction, respondent is hereby ordered to pay the amount of **TEN THOUSAND PESOS (P10,000.00)** as fine/penalty for the subject violation.

Respondent is given **THIRTY (30) DAYS** from receipt of this Decision within which to settle the said amount.

**SO ORDERED.** JAN 27 2022.

Tacloban City, Philippines.

  
**ENGR. REYNALDO B. BARRA**  
OIC- Regional Director