NIST AI Risk Management Framework Playbook – GOVERN

Abstract

Governance processes are the backbone of risk management and focus on potential impacts of AI technologies. Govern function outcomes foster a culture of risk management within organizations designing, developing, deploying, or acquiring AI systems.

Categories in this function interact with each other and with other functions but do not necessarily build on prior actions.

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GOVERN-1: Policies, processes, procedures and practices across the organization related to the mapping, measuring and managing of AI risks are in place, transparent, and implemented effectively.

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GOVERN-1: Policies, processes, procedures and practices across the organization related to the mapping, measuring and managing of AI risks are in place, transparent, and implemented effectively.

GOVERN 1.1

Legal and regulatory requirements involving AI are understood, managed, and documented.

About

Numerous legal and regulatory considerations and requirements are applicable to AI systems. Some legal requirements mandate documentation and increased AI system transparency. These requirements are complex and may not be applicable across contexts.

For example, AI system testing processes for bias measurement, such as disparate treatment, are not applied uniformly within the legal context. Disparate treatment is broadly defined as a decision that treats an individual less favorably than similarly situated individuals because of a protected characteristic such as race, sex, or other trait. Modeling algorithms or debiasing techniques that rely on demographic information, may pose higher risks in regulated environments such as employment, credit, or housing, where disparate treatment is typically avoided.

Additionally, some intended users of AI systems may not have consistent or reliable access to fundamental internet technologies (a phenomenon widely described as the "digital divide") or may experience difficulties interacting with AI systems due to disabilities or impairments. Such factors may mean different communities experience bias or other negative impacts when trying to access AI systems. These difficulties often cannot be mitigated by mathematical or software-based approaches. Failure to address such design issues may pose legal risks, for example in employment related activities affecting persons with disabilities.

Actions

- Maintain awareness of the legal and regulatory considerations and requirements specific to industry, sector, and business purpose, as well as the application context of the deployed AI system.
- Align risk management efforts with applicable legal standards.
- Maintain policies for training organizational staff about necessary legal or regulatory considerations that may impact AI-related design, development and deployment activities.

Transparency and Documentation

Organizations can document the following:

- To what extent has the entity defined and documented the regulatory environment—including minimum requirements in laws and regulations?
- When auditing an AI system, has existing legislation or regulatory guidance been reviewed and documented?
- Has the system been reviewed to ensure the AI system complies with relevant laws, regulations, standards, and guidance?

AI Transparency Resources:

GAO-21-519SP: AI Accountability Framework for Federal Agencies & Other Entities, URL.

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Andrew Smith, "Using Artificial Intelligence and Algorithms," FTC Business Blog (2020), URL.

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GOVERN-1: Policies, processes, procedures and practices across the organization related to the mapping, measuring and managing of AI risks are in place, transparent, and implemented effectively.

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Patrick Hall, Benjamin Cox, Steven Dickerson, Arjun Ravi Kannan, Raghu Kulkarni, and Nicholas Schmidt, "A United States fair lending perspective on machine learning," Frontiers in Artificial Intelligence 4 (2021), URL.

GOVERN 1.2

The characteristics of trustworthy AI are integrated into organizational policies, processes, and procedures.

About

Policies, processes, and procedures are a central component of effective AI risk management and fundamental to individual and organizational accountability.

Organizational policies and procedures will vary based on available resources and risk profiles, but can help systematize AI actor roles and responsibilities throughout the AI model lifecycle. Without such policies, risk management can be subjective across the organization, and exacerbate rather than minimize risks over time.

Individuals and organizations cannot be held accountable to unwritten, unknown or unrecognized policies. Lack of clear information about responsibilities and chains of command will limit the effectiveness of risk management.

Actions

Establish and maintain formal AI risk management policies that address AI system trustworthy characteristics throughout the system's lifecycle. Organizational policies should:

- Define key terms and concepts related to AI systems and the scope of their intended use.
- Address the use of sensitive or otherwise risky data.
- Detail standards for experimental design, data quality, and model training.
- Outline and document risk mapping and measurement processes and standards.
- Detail model testing and validation processes.
- Detail review processes for legal and risk functions.
- Establish the frequency of and detail for monitoring, auditing and review processes.
- Outline change management requirements.
- Outline processes for internal and external stakeholder engagement.
- Establish whistleblower policies to facilitate reporting of serious AI system concerns.
- Detail and test incident response plans.
- Verify that formal AI risk management policies align to existing legal standards, and industry best practices and norms.
- Establish AI risk management policies that broadly align to AI system trustworthy characteristics.
- Verify that formal AI risk management policies include currently deployed and third-party AI systems.

Transparency and Documentation

Organizations can document the following:

- To what extent do these policies foster public trust and confidence in the use of the AI system?
- What policies has the entity developed to ensure the use of the AI system is consistent with its stated values and principles?
- To what extent are the model outputs consistent with the entity's values and principles to foster public trust and equity?

AI Transparency Resources:

GAO-21-519SP: AI Accountability Framework for Federal Agencies & Other Entities, URL.

References

Off. Comptroller Currency, Comptroller's Handbook: Model Risk Management (Aug. 2021). URL

GOVERN-1: Policies, processes, procedures and practices across the organization related to the mapping, measuring and managing of AI risks are in place, transparent, and implemented effectively.

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GAO, "Artificial Intelligence: An Accountability Framework for Federal Agencies and Other Entities," GAO@100 (GAO-21-519SP), June 2021. URL

NIST, "U.S. Leadership in AI: A Plan for Federal Engagement in Developing Technical Standards and Related Tools". URL

GOVERN 1.3

The risk management process and its outcomes are established through transparent mechanisms and all significant risks are measured.

About

Clear policies and procedures are necessary to communicate roles and responsibilities for the Map, Measure and Manage functions across the AI lifecycle.

Standardized documentation can operationalize how organizational AI risk management processes are implemented and recorded. Systematizing documentation can also enhance accountability efforts. By adding their contact information to a work product document, AI actors can improve communication, increase ownership of work products, and potentially enhance consideration of product quality. Documentation may generate downstream benefits related to improved system replicability and robustness. Proper documentation storage and access procedures allow for quick retrieval of critical information during a negative incident.

Actions

- Establish and regularly review documentation policies that address information related to:
 - AI actor contact information
 - Business justification
 - Scope and usage
 - Assumptions and limitations
 - Description of training data
 - Algorithmic methodology
 - Evaluated alternative approaches
 - Description of output data
 - Testing and validation results
 - Down- and up-stream dependencies
 - Plans for deployment, monitoring, and change management
 - Stakeholder engagement plans
- Verify documentation policies for AI systems are standardized across the organization and up to date.
- Establish policies for a model documentation inventory system and regularly review its completeness, usability, and efficacy.
- Establish mechanisms to regularly review the efficacy of risk management processes.
- Identify AI actors responsible for evaluating efficacy of risk management processes and approaches, and for course-correction based on results.

Transparency and Documentation

Organizations can document the following:

- To what extent has the entity clarified the roles, responsibilities, and delegated authorities to relevant stakeholders?
- What are the roles, responsibilities, and delegation of authorities of personnel involved in the design, development, deployment, assessment and monitoring of the AI system?
- How will the appropriate performance metrics, such as accuracy, of the AI be monitored after the AI is deployed? How much distributional shift or model drift from baseline performance is acceptable?

AI Transparency Resources:

• GAO-21-519SP: AI Accountability Framework for Federal Agencies & Other Entities, URL.

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• Intel.gov: AI Ethics Framework for Intelligence Community - 2020, URL.

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GOVERN 1.4

Ongoing monitoring and periodic review of the risk management process and its outcomes are planned, with organizational roles and responsibilities clearly defined.

About

AI systems are dynamic and may perform in unexpected ways once deployed. Continuous monitoring is a risk management process for tracking unexpected issues and performance, in real-time or at a specific frequency, across the AI system lifecycle.

Incident response and "appeal and override" are commonly used processes in information technology management that are often overlooked for AI systems. These processes enable real-time flagging of potential incidents, and human adjudication of system outcomes.

Establishing and maintaining incident response plans can reduce the likelihood of additive impacts during an AI incident. Smaller organizations which may not have fulsome governance programs, can utilize incident response plans for addressing system failures, abuse and misuse.

Actions

- Establish policies and procedures for monitoring AI system performance, and to address bias and security problems, across the lifecycle of the system.
- Establish policies for AI system incident response, or confirm that existing incident response policies address AI systems.
- Establish policies to define organizational functions and personnel responsible for AI system monitoring and incident response activities.
- Establish mechanisms to enable the sharing of feedback from impacted individuals or communities about negative impacts from AI systems.
- Establish mechanisms to provide recourse for impacted individuals or communities to contest problematic AI system outcomes.

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Transparency and Documentation Organizations can document the following:

- To what extent does the system/entity consistently measure progress towards stated goals and objectives?
- Did your organization implement a risk management system to address risks involved in deploying the identified AI solution (e.g. personnel risk or changes to commercial objectives)?
- Did your organization address usability problems and test whether user interfaces served their intended purposes? Consulting the community or end users at the earliest stages of development to ensure there is transparency on the technology used and how it is deployed.

AI Transparency Resources:

- GAO-21-519SP: AI Accountability Framework for Federal Agencies & Other Entities, URL.
- WEF Model AI Governance Framework Assessment 2020, URL.

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GOVERN-2: Accountability structures are in place so that the appropriate teams and individuals are empowered, responsible, and trained for mapping, measuring, and managing AI risks.

GOVERN 2.1

Roles and responsibilities and lines of communication related to mapping, measuring, and managing AI risks are clear to individuals and teams throughout the organization, and documented.

About

The development of a risk-aware organizational culture starts with the definition of responsibilities. Under ideal risk management settings, oversight professionals are independent from model developers and report through risk management functions or directly to executives, countering implicit biases such as groupthink. This creates a firewall between technology development and risk management functions, so efforts cannot be easily bypassed or ignored.

Facilitating a culture where AI system design and implementation decisions can be questioned and coursecorrected by empowered stakeholders provides organizations with tools to anticipate and effectively manage risks before they materialize.

Actions

- Establish policies that define the AI risk management roles and responsibilities for positions directly and indirectly related to AI systems, including, but not limited to
 - Boards of directors or advisory committees
 - Senior management
 - AI audit functions
 - Product management
 - Project management
 - AI design
 - AI development
 - Human-AI interaction
 - AI testing and evaluation
 - AI acquisition and procurement
 - Impact assessment functions
 - Oversight functions
- Establish policies that promote regular communication among AI actors participating in AI risk management efforts.
- Establish policies that separate management of AI system development functions from AI system testing functions, to enable independent course-correction of AI systems.
- Establish policies to identify, increase the transparency of, and prevent conflicts of interest in AI risk management, and to counteract confirmation bias and market incentives that may hinder AI risk management efforts.

Transparency and Documentation

Organizations can document the following:

- To what extent has the entity clarified the roles, responsibilities, and delegated authorities to relevant stakeholders?
- Who is ultimately responsible for the decisions of the AI and is this person aware of the intended uses and limitations of the analytic?
- Are the responsibilities of the personnel involved in the various AI governance processes clearly defined?
- What are the roles, responsibilities, and delegation of authorities of personnel involved in the design, development, deployment, assessment and monitoring of the AI system?
- Did your organization implement accountability-based practices in data management and protection (e.g. the PDPA and OECD Privacy Principles)?

AI Transparency Resources:

- WEF Model AI Governance Framework Assessment 2020, URL.
- WEF Companion to the Model AI Governance Framework- 2020, URL.
- GAO-21-519SP: AI Accountability Framework for Federal Agencies & Other Entities, URL.

References

Andrew Smith, "Using Artificial Intelligence and Algorithms," FTC Business Blog (Apr. 8, 2020). URL

Off. Superintendent Fin. Inst. Canada, Enterprise-Wide Model Risk Management for Deposit-Taking Institutions, E-23 (Sept. 2017).

Bd. Governors Fed. Rsrv. Sys., Supervisory Guidance on Model Risk Management, SR Letter 11-7 (Apr. 4, 2011).

Off. Comptroller Currency, Comptroller's Handbook: Model Risk Management (Aug. 2021). URL

GOVERN 2.2

The organization's personnel and partners are provided AI risk management training to enable them to perform their duties and responsibilities consistent with related policies, procedures, and agreements.

About

Through regular training, AI actors should maintain awareness of:

- AI risk management goals and their role in achieving them.
- Organizational policies, applicable laws and regulations, and industry best practices and norms.

Actions

- Establish policies for personnel addressing ongoing education about:
 - Applicable laws and regulations for AI systems.
 - Negative impacts that may arise from AI systems.
 - Organizational AI policies.
 - Trustworthy AI characteristics.
- Verify that organizational AI policies include mechanisms for internal AI personnel to acknowledge and commit to their roles and responsibilities.
- Verify that organizational policies address change management and include mechanisms to communicate and acknowledge substantial AI system changes.
- Define paths along internal and external chains of accountability to escalate risk concerns.

Transparency and Documentation

Organizations can document the following:

- Are the relevant staff dealing with AI systems properly trained to interpret AI model output and decisions as well as to detect and manage bias in data?
- How does the entity determine the necessary skills and experience needed to design, develop, deploy, assess, and monitor the AI system?
- How does the entity assess whether personnel have the necessary skills, training, resources, and domain knowledge to fulfill their assigned responsibilities?
- What efforts has the entity undertaken to recruit, develop, and retain a workforce with backgrounds, experience, and perspectives that reflect the community impacted by the AI system?

AI Transparency Resources:

- WEF Model AI Governance Framework Assessment 2020, URL.
- WEF Companion to the Model AI Governance Framework- 2020, URL.
- GAO-21-519SP: AI Accountability Framework for Federal Agencies & Other Entities, URL.

References

Off. Comptroller Currency, Comptroller's Handbook: Model Risk Management (Aug. 2021). URL

GOVERN 2.3

Executive leadership of the organization considers decisions about risks associated with AI system development and deployment to be their responsibility.

About

Senior leadership in organizations that maintain an AI portfolio should be aware of AI risks and affirm the organizational appetite for such risks.

Accountability ensures that a specific team and individual is responsible for AI risk management efforts. Some organizations grant authority and resources (human and budgetary) to a designated officer who ensures adequate performance of the institution's AI portfolio (e.g. predictive modeling, machine learning).

Actions

- Organizational management can:
 - Declare risk tolerances for developing or using AI systems.
 - Support AI risk management efforts, and play an active role in such efforts.
 - Support competent risk management executives.
 - Delegate the power, resources, and authorization to perform risk management to each appropriate level throughout the management chain.
- Organizations can establish board committees for AI risk management and oversight functions and integrate those functions within the organization's broader enterprise risk management approaches.

Transparency and Documentation

Organizations can document the following:

- Did your organization's board and/or senior management sponsor, support and participate in your organization's AI governance?
- What are the roles, responsibilities, and delegation of authorities of personnel involved in the design, development, deployment, assessment and monitoring of the AI system?
- Do AI solutions provide sufficient information to assist the personnel to make an informed decision and take actions accordingly?
- To what extent has the entity clarified the roles, responsibilities, and delegated authorities to relevant stakeholders?

AI Transparency Resources:

- WEF Companion to the Model AI Governance Framework- 2020, URL.
- GAO-21-519SP: AI Accountability Framework for Federal Agencies & Other Entities, URL.

References

Bd. Governors Fed. Rsrv. Sys., Supervisory Guidance on Model Risk Management, SR Letter 11-7 (Apr. 4, 2011)

Off. Superintendent Fin. Inst. Canada, Enterprise-Wide Model Risk Management for Deposit-Taking Institutions, E-23 (Sept. 2017).

GOVERN-3: Workforce diversity, equity, inclusion, and accessibility processes are prioritized in the mapping, measuring, and managing of AI risks throughout the lifecycle.

GOVERN 3.1

Decision making related to mapping, measuring, and managing AI risks throughout the lifecycle is informed by a demographically and disciplinarily diverse team including internal and external personnel. Specifically, teams that are directly engaged with identifying design considerations and risks include a diversity of experience, expertise, and backgrounds to ensure AI systems meet requirements beyond a narrow subset of users.

About

To enhance organizational capacity and capability for anticipating risks, AI actors should reflect a diversity of experience, expertise and backgrounds. Consultation with external personnel may be necessary when internal teams lack a diverse range of lived experiences or disciplinary expertise.

To extend the benefits of diversity, equity, and inclusion to both the users and AI actors, it is recommended that teams are composed of a diverse group of individuals who reflect a range of backgrounds, perspectives and expertise.

Without commitment from senior leadership, beneficial aspects of team diversity and inclusion can be overridden by unstated organizational incentives that inadvertently conflict with the broader values of a diverse workforce.

Actions

Organizational management can:

- Define policies and hiring practices at the outset that promote interdisciplinary roles, competencies, skills, and capacity for AI efforts.
- Define policies and hiring practices that lead to demographic and domain expertise diversity; empower staff with necessary resources and support, and facilitate the contribution of staff feedback and concerns without fear of reprisal.
- Establish policies that facilitate inclusivity and the integration of new insights into existing practice.
- Seek external expertise to supplement organizational diversity, equity, inclusion, and accessibility where internal expertise is lacking.

Transparency and Documentation

Organizations can document the following:

- Are the relevant staff dealing with AI systems properly trained to interpret AI model output and decisions as well as to detect and manage bias in data?
- Entities should include diverse perspectives from technical and non-technical communities throughout the AI life cycle to anticipate and mitigate unintended consequences including potential bias and discrimination.
- Stakeholder involvement: Include diverse perspectives from a community of stakeholders throughout the AI life cycle to mitigate risks.
- Strategies to incorporate diverse perspectives include establishing collaborative processes and multidisciplinary teams that involve subject matter experts in data science, software development, civil liberties, privacy and security, legal counsel, and risk management.
- To what extent are the established procedures effective in mitigating bias, inequity, and other concerns resulting from the system?

AI Transparency Resources:

- WEF Model AI Governance Framework Assessment 2020, URL.
- Datasheets for Datasets, URL.

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GOVERN-4: Organizational teams are committed to a culture that considers and communicates risk.

GOVERN 4.1

Organizational practices are in place to foster a critical thinking and safety-first mindset in the design, development, and deployment of AI systems to minimize negative impacts.

About

A strong risk culture and accompanying practices can help organizations effectively triage the most critical risks. Organizations in some industries implement three (or more) "lines of defense," where separate teams are held accountable for different aspects of the system lifecycle, such as development, risk management, and auditing. While a traditional three-lines approach may be impractical for smaller organizations, leadership can commit to cultivating a strong risk culture through other means. For example, "effective challenge," is a culture-based practice that encourages critical thinking and questioning of important design and implementation decisions by experts with the authority and stature to make such changes.

Red-teaming is another risk management approach. This practice consists of adversarial testing of AI systems under stress conditions to seek out failure modes or vulnerabilities in the system. Red-teams are composed of external experts or personnel who are independent from internal AI actors.

Actions

- Establish policies that require inclusion of oversight functions (legal, compliance, risk management) from the outset of the system design process.
- Establish policies that promote effective challenge of AI system design, implementation, and deployment decisions, via mechanisms such as the three lines of defense, model audits, or red-teaming to ensure that workplace risks such as groupthink do not take hold.
- Establish policies that incentivize safety-first mindset and general critical thinking and review at an organizational and procedural level.
- Establish whistleblower protections for insiders who report on perceived serious problems with AI systems.

Transparency and Documentation

Organizations can document the following:

- To what extent has the entity documented the AI system's development, testing methodology, metrics, and performance outcomes?
- To what extent has the entity identified and mitigated potential bias—statistical, contextual, and historical—in the data?
- Will the dataset be updated? How often and by whom? How will updates/revisions be documented and communicated (e.g., mailing list, GitHub)? Is there an erratum?
- Did your organization's board and/or senior management sponsor, support and participate in your organization's AI governance?
- Does your organization have an existing governance structure that can be leveraged to oversee the organization's use of AI?

AI Transparency Resources:

- Datasheets for Datasets, URL.
- GAO-21-519SP: AI Accountability Framework for Federal Agencies & Other Entities, URL.
- WEF Model AI Governance Framework Assessment 2020, URL.

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Bd. Governors Fed. Rsrv. Sys., Supervisory Guidance on Model Risk Management, SR Letter 11-7 (Apr. 4, 2011)

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Donald Sull, Stefano Turconi, and Charles Sull, "When It Comes to Culture, Does Your Company Walk the Talk?" MIT Sloan Mgmt. Rev., 2020. URL

Kathy Baxter, AI Ethics Maturity Model, Salesforce. URL

GOVERN 4.2

Organizational teams document the risks and impacts of the technology they design, develop, or deploy and communicate about these impacts more broadly.

About

Impact assessments are an approach for driving responsible and ethical technology development practices. And, within a specific use case, these assessments can provide a high-level structure for organizations to frame risks of a given algorithm or deployment. Impact assessments can also serve as a mechanism for organizations to articulate risks and generate documentation for mitigation and oversight activities when harms do arise.

Impact assessments should be applied at the beginning of a process but also iteratively and regularly since goals and outcomes can evolve over time. It is also important to consider conflicts of interest, or undue influence, related to the organizational team being assessed.

Actions

- Establish impact assessment policies and processes for AI systems used by the organization.
- Verify that impact assessment policies are appropriate to evaluate the potential negative impact of a system and how quickly a system changes, and that assessments are applied on a regular basis.
- Utilize impact assessments to inform broader evaluations of AI system risk.

Transparency and Documentation

Organizations can document the following:

- How has the entity identified and mitigated potential impacts of bias in the data, including inequitable or discriminatory outcomes?
- How has the entity documented the AI system's data provenance, including sources, origins, transformations, augmentations, labels, dependencies, constraints, and metadata?
- To what extent has the entity clearly defined technical specifications and requirements for the AI system?
- To what extent has the entity documented the AI system's development, testing methodology, metrics, and performance outcomes?
- Have you documented and explained that machine errors may differ from human errors?

AI Transparency Resources:

- GAO-21-519SP: AI Accountability Framework for Federal Agencies & Other Entities, URL.
- Datasheets for Datasets, URL.

References

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Kathy Baxter, AI Ethics Maturity Model, Salesforce URL

GOVERN 4.3

Organizational practices are in place to enable testing, identification of incidents, and information sharing.

About

Organizations committed to risk management acknowledge the importance of identifying AI system limitations, detecting and tracking negative impacts and incidents, and sharing information about these issues with appropriate AI actors. Building organizational capacity requires policies and procedures connected to testing and inquiry.

Issues such as concept drift, AI bias and discrimination, shortcut learning or underspecification are difficult to identify using standard AI testing processes. Organizations can institute in-house use and testing policies and procedures to identify and manage such issues. Efforts can take the form of pre-alpha or pre-beta testing, or deploying internally developed systems or products within the organization. Testing may entail limited and controlled in-house, or publicly available, AI system testbeds.

Without policies and procedures that enable consistent testing practices, risk management efforts may be bypassed or ignored, exacerbating risks or leading to inconsistent risk management activities.

Information sharing about impacts or incidents detected during testing or deployment can: * draw attention to AI system risks, failures, abuses and misuses, * allow organizations to benefit from insights based on a wide range of AI applications and implementations, and * allow organizations to be more proactive in avoiding known failure modes.

Actions

- Establish policies and procedures to facilitate and equip AI system testing.
- Establish organizational commitment to identifying AI system limitations and sharing of insights about limitations within appropriate AI actor groups.
- Establish policies for incident response.
- Establish guidelines for handling and access control related to AI system risks and performance.

Transparency and Documentation

Organizations can document the following:

- Did your organization address usability problems and test whether user interfaces served their intended purposes? Consulting the community or end users at the earliest stages of development to ensure there is transparency on the technology used and how it is deployed.
- Did your organization implement a risk management system to address risks involved in deploying the identified AI solution (e.g. personnel risk or changes to commercial objectives)?
- To what extent can users or parties affected by the outputs of the AI system test the AI system and provide feedback?

AI Transparency Resources:

- WEF Model AI Governance Framework Assessment 2020, URL.
- WEF Companion to the Model AI Governance Framework- 2020, URL.

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- C. Johnson, M. Badger, D. Waltermire, J. Snyder, and C. Skorupka, "Guide to cyber threat information sharing," National Institute of Standards and Technology, NIST Special Publication 800-150, Nov 2016. URL
- BSA The Software Alliance (2021) Confronting Bias: BSA's Framework to Build Trust in AI. URL

GOVERN-5: Processes are in place for robust stakeholder engagement.

GOVERN 5.1

Organizational policies and practices are in place to collect, consider, prioritize, and integrate external stakeholder feedback regarding the potential individual and societal impacts related to AI risks.

About

Beyond internal and laboratory-based system testing, organizational policies and practices should also consider AI system fitness-for-purpose related to the intended context of use.

Participatory stakeholder engagement is one type of qualitative activity to help AI actors answer questions such as whether to pursue a project or how to design with impact in mind. The consideration of when and how to convene a group and the kinds of individuals, groups, or community organizations to include is an iterative process connected to the system purpose and its level of risk. Other factors relate to how to collaboratively and respectfully capture stakeholder feedback and insight that is useful, without being a solely perfunctory exercise.

These activities are best carried out by personnel with expertise in participatory practices, qualitative methods, and translation of contextual feedback for technical audiences.

Participatory engagement is not a one-time exercise and should be carried out from the very beginning of AI system commissioning through the end of the lifecycle. Organizations can consider how to incorporate engagement when beginning a project and as part of their monitoring of systems. Engagement is often utilized as a consultative practice, but this perspective may inadvertently lead to "participation washing." Organizational transparency about the purpose and goal of the engagement can help mitigate that possibility.

Organizations may also consider targeted consultation with subject matter experts as a complement to participatory findings. Experts may assist internal staff in identifying and conceptualizing potential negative impacts that were previously not considered.

Actions

- Establish AI risk management policies that explicitly address mechanisms for collecting, evaluating, and incorporating stakeholder and user feedback that could include:
 - Recourse mechanisms for faulty AI system outputs.
 - Bug bounties.
 - Human-centered design.
 - User-interaction and experience research.
 - Participatory stakeholder engagement with individuals and communities that may experience negative impacts.
- Verify that stakeholder feedback is considered and addressed, including environmental concerns, and across the entire population of intended users, including historically excluded populations, people with disabilities, older people, and those with limited access to the internet and other basic technologies.
- Clarify the organization's principles as they apply to AI systems considering those which have been proposed publicly to inform external stakeholders of the organization's values. Consider publishing or adopting AI principles.

Transparency and Documentation

Organizations can document the following:

- What type of information is accessible on the design, operations, and limitations of the AI system to external stakeholders, including end users, consumers, regulators, and individuals impacted by use of the AI system?
- To what extent has the entity clarified the roles, responsibilities, and delegated authorities to relevant stakeholders?

- How easily accessible and current is the information available to external stakeholders?
- What was done to mitigate or reduce the potential for harm?
- Stakeholder involvement: Include diverse perspectives from a community of stakeholders throughout the AI life cycle to mitigate risks.

AI Transparency Resources:

- Datasheets for Datasets, URL.
- GAO-21-519SP: AI Accountability Framework for Federal Agencies & Other Entities, URL.
- AI policies and initiatives, in Artificial Intelligence in Society, OECD, 2019, URL.
- Stakeholders in Explainable AI, Sep. 2018, URL.

References

ISO, "Ergonomics of human-system interaction — Part 210: Human-centered design for interactive systems," ISO 9241-210:2019 (2nd ed.), July 2019. URL

Rumman Chowdhury and Jutta Williams, "Introducing Twitter's first algorithmic bias bounty challenge," URL

Leonard Haas and Sebastian Gießler, "In the realm of paper tigers – exploring the failings of AI ethics guidelines," AlgorithmWatch, 2020. URL

Josh Kenway, Camille Francois, Dr. Sasha Costanza-Chock, Inioluwa Deborah Raji, & Dr. Joy Buolamwini. 2022. Bug Bounties for Algorithmic Harms? Algorithmic Justice League. Accessed July 14, 2022. URL

Microsoft Community Jury, Azure Application Architecture Guide. URL

GOVERN 5.2

Mechanisms are established to enable AI actors to regularly incorporate adjudicated stakeholder feedback into system design and implementation.

About

Organizational policies and procedures should be established to ensure that AI actors have the processes, knowledge, and expertise required to inform collaborative decisions about system deployment. These decisions are closely tied to AI system and organizational risk tolerance.

Risk tolerance, established by organizational leadership, reflects the level and type of risk the organization will accept while conducting its mission and carrying out its strategy. When risks arise, resources are allocated based on the assessed risk of a given AI system. Organizations should apply a risk tolerance approach where higher risk systems receive larger allocations of risk management resources and lower risk systems receive less resources.

Actions

- Explicitly acknowledge that AI systems, and the use of AI, present inherent costs and risks along with potential benefits.
- Define reasonable risk tolerances for AI systems informed by laws, regulation, best practices, or industry standards.
- Establish policies that define how to assign AI systems to established risk tolerance levels by combining system impact assessments with the likelihood that an impact occurs. Such assessment often entails some combination of:
 - Econometric evaluations of impacts and impact likelihoods to assess AI system risk.
 - Red-amber-green (RAG) scales for impact severity and likelihood to assess AI system risk.
 - Establishment of policies for allocating risk management resources along established risk tolerance levels, with higher-risk systems receive more risk management resources and oversight.
 - Establishment of policies for approval, conditional approval, and disapproval of the design, implementation, and deployment of AI systems.

Establish policies facilitating the early decommissioning of an AI system that is deemed risky beyond
practical mitigation.

Transparency and Documentation

Organizations can document the following:

- Who is ultimately responsible for the decisions of the AI and is this person aware of the intended uses and limitations of the analytic?
- Who will be responsible for maintaining, re-verifying, monitoring, and updating this AI once deployed?
- Who is accountable for the ethical considerations during all stages of the AI lifecycle?
- To what extent are the established procedures effective in mitigating bias, inequity, and other concerns resulting from the system?
- Does the AI solution provide sufficient information to assist the personnel to make an informed decision and take actions accordingly?

AI Transparency Resources:

- WEF Model AI Governance Framework Assessment 2020, URL.
- WEF Companion to the Model AI Governance Framework- 2020, URL.
- Stakeholders in Explainable AI, Sep. 2018, URL.
- AI policies and initiatives, in Artificial Intelligence in Society, OECD, 2019, URL.

References

Bd. Governors Fed. Rsrv. Sys., Supervisory Guidance on Model Risk Management, SR Letter 11-7 (Apr. 4, 2011)

Off. Comptroller Currency, Comptroller's Handbook: Model Risk Management (Aug. 2021). URL

The Office of the Comptroller of the Currency. Enterprise Risk Appetite Statement. (Nov. 20, 2019). Retrieved on July 12, 2022. URL

CONTENTS

GOVERN-6: Clear policies and procedures are in place to address AI risks arising from third-party software and data and other supply chain issues.

GOVERN 6.1

Policies and procedures are in place that address risks associated with third-party entities.

About

Organizations usually engage multiple third parties for external expertise, data, software packages (both open source and commercial), and software and hardware platforms across the AI lifecycle.

The need to rely on external resources or expertise may heighten existing challenges in an already complex undertaking, increasing the difficulty of risk management efforts.

Organizational approaches to managing third-party risk should be tailored to the resources, risk profile, and use case for each system. Organizations should strive to apply governance approaches to third-party AI system and data as they would for internal resources — including open source software, publicly available data, and commercially available models.

Actions

- Collaboratively establish policies that address third-party AI systems and data.
- Establish policies related to:
 - Transparency into third-party system functions, including knowledge about training data, training and inference algorithms, and assumptions and limitations.
 - Thorough testing of third-party AI systems.
 - Requirements for clear and complete instructions for third-party system usage.

Transparency and Documentation

Organizations can document the following:

- Did you establish mechanisms that facilitate the AI system's auditability (e.g. traceability of the development process, the sourcing of training data and the logging of the AI system's processes, outcomes, positive and negative impact)?
- If a third party created the AI, how will you ensure a level of explainability or interpretability?
- Did you ensure that the AI system can be audited by independent third parties?
- Did you establish a process for third parties (e.g. suppliers, end-users, subjects, distributors/vendors or workers) to report potential vulnerabilities, risks or biases in the AI system?
- To what extent does the plan specifically address risks associated with acquisition, procurement of packaged software from vendors, cybersecurity controls, computational infrastructure, data, data science, deployment mechanics, and system failure?

AI Transparency Resources:

- GAO-21-519SP: AI Accountability Framework for Federal Agencies & Other Entities, URL.
- Intel.gov: AI Ethics Framework for Intelligence Community 2020, URL.
- WEF Model AI Governance Framework Assessment 2020, URL.
- WEF Companion to the Model AI Governance Framework- 2020, URL.
- AI policies and initiatives, in Artificial Intelligence in Society, OECD, 2019, URL.
- Assessment List for Trustworthy AI (ALTAI) The High-Level Expert Group on AI 2019, LINK, URL.

References

Bd. Governors Fed. Rsrv. Sys., Supervisory Guidance on Model Risk Management, SR Letter 11-7 (Apr. 4, 2011)

GOVERN-6: Clear policies and procedures are in place to address AI risks arising from third-party software and data and other supply chain issues.

CONTENTS

"Proposed Interagency Guidance on Third-Party Relationships: Risk Management," 2021. URL

Off. Comptroller Currency, Comptroller's Handbook: Model Risk Management (Aug. 2021). URL

GOVERN 6.2

Contingency processes are in place to handle failures or incidents in third-party data or AI systems deemed to be high-risk.

About

To mitigate the potential harms of third-party system failure, organizations should implement policies and procedures that include redundancies for covering third-party functions.

Actions

- Establish policies for handling third-party system failures to include consideration of redundancy mechanisms for vital third-party AI systems.
- Verify that incident response plans address third-party AI systems.

Transparency and Documentation

Organizations can document the following:

- To what extent does the plan specifically address risks associated with acquisition, procurement of packaged software from vendors, cybersecurity controls, computational infrastructure, data, data science, deployment mechanics, and system failure?
- Did you establish a process for third parties (e.g. suppliers, end-users, subjects, distributors/vendors or workers) to report potential vulnerabilities, risks or biases in the AI system?
- If your organization obtained datasets from a third party, did your organization assess and manage the risks of using such datasets?

AI Transparency Resources:

- GAO-21-519SP: AI Accountability Framework for Federal Agencies & Other Entities, URL.
- WEF Model AI Governance Framework Assessment 2020, URL.
- WEF Companion to the Model AI Governance Framework- 2020, URL.
- AI policies and initiatives, in Artificial Intelligence in Society, OECD, 2019, URL.

References

Bd. Governors Fed. Rsrv. Sys., Supervisory Guidance on Model Risk Management, SR Letter 11-7 (Apr. 4, 2011)

"Proposed Interagency Guidance on Third-Party Relationships: Risk Management," 2021. URL

Off. Comptroller Currency, Comptroller's Handbook: Model Risk Management (Aug. 2021). URL