

¹ The role of Projects of Common Interest in reaching
² Europe's energy policy targets

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⁴ **Abstract**

OLD OUTDATED IEW-EXTENDED-ABSTRACT. The European Union (EU) aims to achieve climate-neutrality by 2050, with ambitious 2030 target, such as 55 % greenhouse gas emissions reduction compared to 1990 levels, 10 Mt p.a. of a domestic green H₂ production, and 50 Mt p.a. of CO₂ injection capacity, which should be sequestered within the EU. The European Commission selects so-called Projects of Common Interest (PCI) and Projects of Mutual Interest (PMI)—a large infrastructure projects for electricity, hydrogen and CO₂ transport, and storage—that are of transnational importance as they link the energy systems of European countries. In this work, we evaluate the impact of PCI-PMI projects for the European energy system and EU energy policies. To achieve this, we investigate how delays in these projects could affect the EU's policy targets and examine potential conflicts between various policy objectives and the overarching greenhouse gas reduction goal. Our preliminary results for 2030 indicate that policy targets can be met even without PCI-PMI projects; however, these projects offer additional benefits: (i) H₂ pipelines enhance the affordability and distribution of green H₂, thereby jumpstarting the hydrogen economy, and (ii) CO₂ transport projects connect major industrial emissions to offshore sequestration sites in the North Sea. In our future work, we will analyse long-term pathway effects up to 2050, and incorporate hybrid interconnectors and CO₂ shipping routes from the PCI-PMI list. Overall, our findings highlight the critical interplay between cross-border cooperation, infrastructure investments, and policy targets in the European energy transition across all sectors.

⁵ *Keywords:* energy system modelling, policy targets, infrastructure,
⁶ resilience, hydrogen, carbon, Europe

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7 **List of abbreviations**

- 8 **AC** Alternating Current
9 **API** Application Programming Interface
10 **CC** Carbon Capture
11 **CU** Carbon Utilisation
12 **CS** Carbon Storage
13 **CCUS** Carbon Capture, Utilisation, and Storage
14 **DAC** Direct Air Capture
15 **DC** Direct Current
16 **EU** European Union
17 **GHG** Greenhouse gas
18 **NEP** Netzentwicklungsplan (German grid development plan)
19 **NUTS** Nomenclature of Territorial Units for Statistics
20 **PCI** Projects of Common Interest
21 **PMI** Projects of Mutual Interest
22 **REST** Representational State Transfer
23 **tsam** Time Series Aggregation Module
24 **TYNDP** Ten-Year Network Development Plan
25 **WACC** Weighted Average Cost of Capital

26 **1. Introduction**

27 WORK-IN-PROGRESS-INCOMPLETE. On the pathway to a climate-
28 neutral Europe by 2050, the European Union (EU) has set ambitious targets
29 for 2030. These targets include a reduction of 55 % in greenhouse gas emis-
30 sions compared to 1990 levels [1], 10 Mt p.a. domestic green H₂ production
31 [2], and 50 Mt p.a. of CO₂ injection capacity with sequestration in within
32 the EU [3].

33 To support reaching these targets, the European Commission bi-annually
34 identifies a list of Projects of Common Interest (PCI), which are key cross-
35 border infrastructure projects that link the energy systems of the EU mem-
36 bers, including transmission and storage projects for electricity, hydrogen and
37 CO₂ [4]. The pool of project suitable for PCI status is based on projects sub-
38 mitted by transmission system operators, consortia, or third parties. Projects
39 of Mutual Interest (PMI) further include cooperations with countries outside
40 the EU, such as Norway or the United Kingdom. With a PCI-PMI status,
41 project awardees receive strong political support and are, amongst others,

42 eligible for financial support (e.g. through funding of the Connecting Eu-
43 rope Facility) and see accelerated permitting processes. On the other hand,
44 project promoters are obliged to undergo comprehensive reporting and mon-
45 itoring processes. In order for projects to be eligible for PCI-PMI status,
46 their *potential benefits need to outweigh their costs* [4]. Given the political
47 and lighthouse character, these projects are highly likely to be implemented.
48 However, any large infrastructure project, including PCI-PMI projects, com-
49 monly face delays due to permitting, financing, procurement bottlenecks, etc.
50 [5].

- 51 • Net zero law by 2050 (**author?**) [3]

52 1.1. *Fuels, carriers, targets*

53 *Hydrogen (H₂).*

- 54 • "net zero systems: H₂ feedstock for synthetic fuels, fuel transportation
55 sector, feedstock and heat source in industry," [6], [7]

56 1.2. *Projects of Common/Mutual Interest*

57 **2. Literature review**

58 We structure the literature review into three main sections: (i) the value
59 of CO₂ and H₂ in low-carbon energy systems and (iii) addressing uncertainty
60 in energy system models. Based on this review, identify research gaps and
61 position our work as a novel contribution to the current state of the art (iii).

62 *2.1. The value of CO₂ and H₂ in low-carbon energy systems*

63 A growing body of literature has been investigating the long-term role
64 of H₂ and CO₂ in low-carbon or net-zero energy systems. Both carriers see
65 their primary value outside the electricity sector, i.e., in the decarbonisation
66 of hard-to-abate sectors such as industry, transport, shipping, and aviation
67 [8]. While there are direct use cases for H₂ in the industry sector such as
68 steel production, it is primarily expected to serve as a precursor for synthetic
69 fuels, including methanol, Fischer-Tropsch fuels (e.g. synthetic kerosene and
70 naphta) and methane. The demand for these fuels is driven by the aviation,
71 shipping, industry, and agriculture sectors [9]. To produce these carbona-
72 ceous fuels, CO₂ is required as a feedstock (Carbon Utilisation — CU). This
73 CO₂ can be captured from the atmosphere via Direct Air Capture (DAC) or
74 from industrial and process emissions (e.g. cement, steel, ammonia produc-
75 tion) in combination with Carbon Capture (CC) units.

76 Béres et al. [7] evaluate the interaction between electricity, H₂, and syn-
77 synthetic fuel demand by linking the JRC-EU-TIMES long-term energy system
78 model with PLEXOS. In their findings, H₂ production varies between 42
79 (1400 TWh) and 66 Mt (2200 TWh) p.a. in 2050.

80 Van Greevenbroek et al. [6] investigate the cost-optimal development
81 of green H₂ by assessing the near-optimal space of an extensive scenario
82 set. They find a moderate level of green H₂ production is cost-optimal, with
83 production levels depending primarily on the availability of green fuel imports
84 and carbon, capture, and storage. Eliminating green H₂ entirely would come
85 at a total system cost increase of 2 %.

86 By including H₂ and CO₂ transport infrastructure, additional benefits
87 and net cost-savings can be unlocked in a sector-coupled system.

88 Neumann et al. [9] examine the interaction between electricity grid ex-
89 pansion and a European-wide deployment of hydrogen pipelines in a net-zero
90 system (new and retrofitting of existing gas pipelines). While H₂ pipelines are
91 not essential, their build-out can significantly reduce system costs by up to 26
92 bn. € p.a. (3.4 % of annual CAPEX and OPEX) by connecting regions with

93 excessive renewable potential to storage sites and load centres. Extending
94 their previous work, Neumann et al. [10] investigate the trade-off between
95 relying on different energy import strategies and domestic infrastructure
96 build-out. By coupling the global energy supply chain model TRACE [11]
97 and the sector-coupled PyPSA-Eur model, they assess different energy vector
98 import combinations (e.g. electricity, H₂ or H₂ derivatives) and their impact
99 on Europe's infrastructural needs. Depending on the import costs, they ob-
100 serve up to 14 % in system cost savings. Further, with an increasing share of
101 H₂ imports, the need for domestic H₂ pipelines would decrease.

102 In a study by Kontouris et al. [12], the authors explore pathways for a po-
103 tential integrated hydrogen infrastructure in Europe while considering sector-
104 coupling and energy imports. Using the European energy system model Bal-
105 morel [13], the authors implement three scenarios varying between domes-
106 tic and imported H₂ levels as well as H₂ production technologies. In their
107 findings they identify main H₂ transport corridors from Spain and France,
108 Ireland and the United Kingdom, Italy, and Southeastern Europe. When
109 synergies through sector-coupling are exploited, domestic H₂ production can
110 be competitive, seeing an increase in up to 3 % in system costs.

111 Fleiter et al. [14] use a mixed simulation and optimisation method to
112 model H₂ uptake and transport by coupling three models, (i) FORECAST
113 for buildings and industry, (ii) ALADIN for transport together with (iii) the
114 European energy system model Enertile. Total demand for H₂ ranges from
115 690 TWh to 2800 TWh in 2050, 600 TWh to 1400 TWh for synthetic fuels.
116 In their study, the chemical and steel industry in Northwest Europe (incl.
117 western regions of Germany, Netherlands and northern regions of Belgium),
118 display a demand of more than 100 TWh each. With regard to crossborder
119 transport, they mainly observe hydrogen flows from Norway, UK and Ireland to
120 continental Europe (around 53 TWh to 72 TWh). Depending on the scenario,
121 the Iberian Peninsula exports around 72 TWh to 235 TWh via and to France.

122 On the carbon networks side, Bakken and Velken [15] formulate linear
123 models for the optimisation of CO₂ infrastructure, including pipelines, ship-
124 ping, CO₂ capture, and storage and demonstrate the applicability in a re-
125 gional case study for Norway. Hofmann et al. [16] address previous research
126 gap in assessing the interaction between H₂ and CO₂ infrastructure, by com-
127 bining the production, transport, storage, and utilisation of both H₂, CO₂
128 and their products. They specifically raise the question whether H₂ should
129 be transported to CO₂ point sources or vice versa. They find that most cost
130 savings can be achieved in a hybrid setup where both networks are present, as

131 the CO₂ network complements the H₂ network by promoting carbon capture
132 from point sources and reducing reliance on Direct Air Capture (DAC).

133 *2.2. Addressing uncertainty in energy system models*

134 While the previous section have examined the value of CO₂ and H₂ in low-
135 carbon energy systems, they do not take into account potential uncertainties
136 regarding future policy targets or infrastructure build-outs. Energy system
137 models can address such uncertainties through a range of approaches, in-
138 cluding scenario analysis, sensitivity analysis, stochastic programming, and
139 regret-based methods. Within the scope of this research, we focus on the
140 (deterministic) scenario analysis and regret-based methods, as they are par-
141 ticularly suitable for complex, large-scale, sector-coupled system models.

142 *Regret analysis.* A regret analysis is a common and widely established ap-
143 proach in economics that systematically evaluates the regret, i.e., additional
144 system costs, incurred by not having made the optimal decision in hindsight.
145 Usually, a regret-analysis is designed in two steps, first, a set of scenarios is
146 defined, which represent different future developments, such as policy targets,
147 infrastructure build-out, or technology costs. In a second step, the perfor-
148 mance of first-stage investment is evaluated under the realisation of second-
149 stage or short-term realisations of the future [17]. It is particularly useful in
150 energy system modelling, where future uncertainties can significantly impact
151 the performance of investments in infrastructure and technologies.

152 Möbius and Riepin [18] investigate the regret of investment decisions into
153 electricity generation capacities, by developing a two-stage, stochastic cost-
154 minimisation model of the European electricity and gas markets. In the first
155 stage, the model determines optimal investment decisions, accounting for
156 three TYNDP scenarios, while the second step solves the optimal dispatch for
157 all assets in the electricity and gas sector. They find that ignoring uncertainty
158 may result in investment decisions that lead to higher costs and regrets.

159 Van der Weijde and Hobbes [19] demonstrate the importance of consid-
160 ering uncertainty in energy system models, by applying a two-stage opti-
161 misation model to evaluate grid reinforcements in Great Britain. Including
162 the status quo scenario, they consider six scenarios, which represent different
163 future developments of electricity demand, generation, fuel, and CO₂ prices.
164 As part of their study, they calculate the regret for given first-stage trans-
165 mission decisions under the realisation of second-stage scenarios. Note that

¹⁶⁶ the regret matrix is symmetric, i.e., the regret of each first-stage decision is
¹⁶⁷ evaluated under all second-stage scenarios.

¹⁶⁸ **3. Research gaps and our contribution**

¹⁶⁹ Based on the literature review, we have identified that there is still a lack
¹⁷⁰ of comprehensive studies that assess the complex interaction of CO₂ and H₂
¹⁷¹ infrastructure in a large-scale, sector-coupled energy system model. Further,
¹⁷² not many studies have considered real planned projects, such as PCI-PMI
¹⁷³ projects, potentially neglecting investment options that may not be perfectly
¹⁷⁴ cost-optimal, but are politically supported and have a high likelihood of being
¹⁷⁵ implemented [6, 20]. To the best of our knowledge, the performance of PCI-
¹⁷⁶ PMI projects has not yet been evaluated in a sector-coupled energy system
¹⁷⁷ model. Given the variety of project promoters involved, the complexity and
¹⁷⁸ the high cost of these projects, we believe it is crucial to transparently assess
¹⁷⁹ the impact of these projects on the European energy system and key EU
¹⁸⁰ policy targets.

¹⁸¹ Our study aims to fill this gap by evaluating different build-out levels
¹⁸² of CO₂ and H₂ infrastructure, including PCI-PMI projects and their per-
¹⁸³ formance under a chosen set of short-term scenarios. By using a myopic
¹⁸⁴ and hence, iterative modelling approach, we consider long-term pathway ef-
¹⁸⁵ fects. This also reduces the risk of overly optimistic results that are often
¹⁸⁶ observed in studies that look directly at the target year 2050. We implement
¹⁸⁷ a deterministic, two-stage regret matrix approach to assess the performance
¹⁸⁸ of different scenarios under three short-term occurrences for each planning
¹⁸⁹ horizon, individually. This allows us to consider future uncertainties, includ-
¹⁹⁰ ing changes in policy ambitions and infrastructure delays. By limiting the
¹⁹¹ analysis to a discrete set of scenarios, the regret analysis is manageable and
¹⁹² computationally feasible. We deliberately keep a deterministic approach, as
¹⁹³ this would increase the complexity of the model and the computational time
¹⁹⁴ significantly.

¹⁹⁵ With this study, we also bring more certainty into the chicken-and-egg
¹⁹⁶ problem of investing into CO₂ and H₂ infrastructure first vs. waiting for their
¹⁹⁷ demand to materialise.

¹⁹⁸ Our paper aims in particular to address the following research questions:

- ¹⁹⁹ 1. What are the benefits of PCI-PMI projects for the European energy
²⁰⁰ system, especially concerning reaching European policies

- 201 2. What are the costs associated with adhering to the EU policy targets,
202 even if PCI-PMI projects are delayed?

203 **4. Methodology**

204 In this section we first describe the basic energy system model PyPSA-
205 Eur, before detailing the implementation of the PCI-PMI projects, the sce-
206 narios, and the regret matrix.

207 We build on the open-source, sector-coupled energy system model PyPSA-
208 Eur [9, 21–23] to optimise investment and dispatch decisions in the European
209 energy system. The model’s endogenous decisions include the expansion and
210 dispatch of renewable energy sources, dispatchable power plants, electricity
211 storage, power-to-X conversion capacities, and transmission infrastructure
212 for power, hydrogen, and CO₂. It also encompasses heating technologies
213 and various hydrogen production methods (gray, blue, green). PyPSA-Eur
214 integrates multiple energy carriers (e.g., electricity, heat, hydrogen, CO₂,
215 methane, methanol, liquid hydrocarbons, and biomass) with correspond-
216 ing conversion technologies across multiple sectors (i.e., electricity, trans-
217 port, heating, biomass, industry, shipping, aviation, agriculture and fossil
218 fuel feedstock). The model features high spatial and temporal resolution
219 across Europe, incorporating existing power plant stocks [24], renewable po-
220 tentials, and availability time series [25]. It includes the current high-voltage
221 transmission grid (AC 220 kV to 750 kV and DC 150 kV and above) [26].
222 Furthermore, electricity transmission projects from the TYNPD (SOURCE)
223 and German Netzentwicklungsplan (SOURCE) are also enabled.

224 *4.1. Model setup*

225 *Temporal resolution.* To assess the long-term impact of PCI-PMI projects
226 on European policy targets across all sectors, we optimise the sector-coupled
227 network for three key planning horizons 2030, 2040, and 2050, myopically.
228 The myopic approach ensures that investment decisions across all planning
229 horizons are coherent and build on top of the previous planning horizon. We
230 use the built-in Time Series Aggregation Module (tsam) to solve the model
231 for 2190 time steps, yielding an average resolution of four hours. tsam is
232 a Python package developed by Kotzur et al. [27] to aggregate time series
233 data into representative time slices to reduce computational complexity while
234 maintaining their specific intertemporal characteristics, such as renewable
235 infeed variability, demand fluctuations, and seasonal storage needs.

236 *Geographical scope.* We model 34 European countries, including 25 of the
237 EU27 member states (excluding Cyprus and Malta), as well as Norway,
238 Switzerland, the United Kingdom, Albania, Bosnia and Herzegovina, Mont-
239 tenegro, North Macedonia, Serbia, and Kosovo. Regional clustering is based
240 on administrative NUTS boundaries, with higher spatial resolution applied
241 to regions hosting planned PCI-PMI infrastructure, producing 99 onshore re-
242 gions (see Table B.4). Depending on the scenario, additional offshore buses
243 are introduced to appropriately represent offshore sequestration sites and
244 PCI-PMI projects. To isolate the effect of PCI-PMI projects, Europe is self-
245 sufficient in our study, i.e., we do not allow any imports or exports of the
246 assessed carriers like electricity, H₂, or CO₂.

247 *Technology assumptions.* As part of the PyPSA-Eur model, we source all
248 technology-specific assumptions including lifetime, efficiency, investment and
249 operational costs from the public *Energy System Technology Data* repository,
250 v.0.10.1 [28]. We use values projected for 2030 and apply a discount rate of
251 7 %, reflecting the weighted average cost of capital (WACC). We assume CO₂
252 sequestration costs of 15 €/tCO₂ which can be considered in the mid-range
253 of the cost spectrum (cf. TODO SOURCE 1 and 10 €/tCO₂ [16])

254 *Demand and CO₂ emissions.* Energy and fuel carrier demand in the modelled
255 sectors, as well as non-abatable CO₂ process emissions are taken from various
256 sources [29–33] and are shown in Figure A.9. Regionally and temporally
257 resolved demand includes electricity, heat, gas, biomass and transport.

258 Gas (methane/CH₄) demand includes direct use in gas-based industrial
259 processes, as well as fuel in the electricity and heating sector. Note that we
260 do not explicitly enable the gas transmission grid as opposed to the CO₂
261 and H₂ infrastructure. We do this for different reasons: (i) the modelled
262 PCI-PMI projects overlap in some parts with the gas grid, i.e., include CH₄
263 pipelines that will be retrofitted to H₂ pipelines, however, input data is not
264 always clear; (ii) we do not assume the gas transport to be bottlenecked by
265 the existing gas grid, as such, gas transport is assumed to be copper plated;
266 and (iii) the computational complexity is already high due to the geospatial
267 and temporal resolution, as well as the number of components. Instead, given
268 the focus on the CO₂ and H₂ sector, we decide to make trade-offs here.

269 Internal combustion engine vehicles in land transport are expected to
270 fully phase out in favour of electric vehicles by 2050 [34]. Demand for hy-
271 drocarbons, including methanol and kerosene are primarily driven by the

272 shipping, aviation and industry sector and are not spatially resolved. To
273 reach net-zero CO₂ emissions by 2050, the yearly emission budget follows
274 the EU's 2030 (−55 %) and 2040 (−90 %) targets [1, 35], translating into a
275 carbon budget of 2072 Mt p.a. in 2030 and 460 Mt p.a. in 2040, respectively
276 (see Table 2).

277 *PCI-PMI projects implementation.* We implement all PCI-PMI projects of
278 the electricity, CO₂ and H₂ sectors (excl. offshore energy islands and hybrid
279 interconnectors, as they are not the focus of our research) by accessing the
280 REST API of the PCI-PMI Transparency Platform and associated public
281 project sheets provided by the European Commission [36]. We add all CO₂
282 sequestration sites and connected pipelines, H₂ pipelines and storage sites,
283 as well as proposed pumped-hydro storage units and transmission lines (AC
284 and DC) to the PyPSA-Eur model. We consider the exact geographic in-
285 formation, build year, as well as available static technical parameters when
286 adding individual assets to the respective modelling year. An overview of the
287 implemented PCI-PMI projects is provided in Figure 1.

288 Our implementation can adapt to the needs and configuration of the
289 model, including selected technologies, geographical and temporal resolu-
290 tion, as well as the level of sector-coupling. Here, all projects are mapped to
291 the 99 NUTS regions, in this process, pipelines are aggregated and con-
292 nect all overpassing regions. Similar to how all electricity lines and carrier
293 links are modelled in PyPSA-Eur, lengths are calculated using the haversine
294 formula multiplied by a factor of 1.25 to account for the non-straight
295 shape of pipelines. We apply standardised cost assumptions [28] across all
296 existing brownfield assets, model-endogenously selected projects, and exoge-
297 nously specified PCI-PMI projects, equally. Our approach is motivated by
298 two key considerations: (i) cost data submitted by project promoters are of-
299 ten incomplete and may differ in terms of included components, underlying
300 assumptions, and risk margins; and (ii) applying uniform cost assumptions
301 ensures comparability and a level playing field across all potential invest-
302 ments, including both PCI-PMI and model-endogenous options.

303 *CO₂ sequestration sites.* Beyond CO₂ sequestration site projects included in
304 the latest PCI-PMI list (around 114 Mt p.a.), we consider additional technical
305 potential from the European CO₂ storage database [16, 37]. While social and
306 commercial acceptance of CO₂ storage has been increasing in recent years,
307 however, concerns still exist regarding its long-term purpose and safety [38].

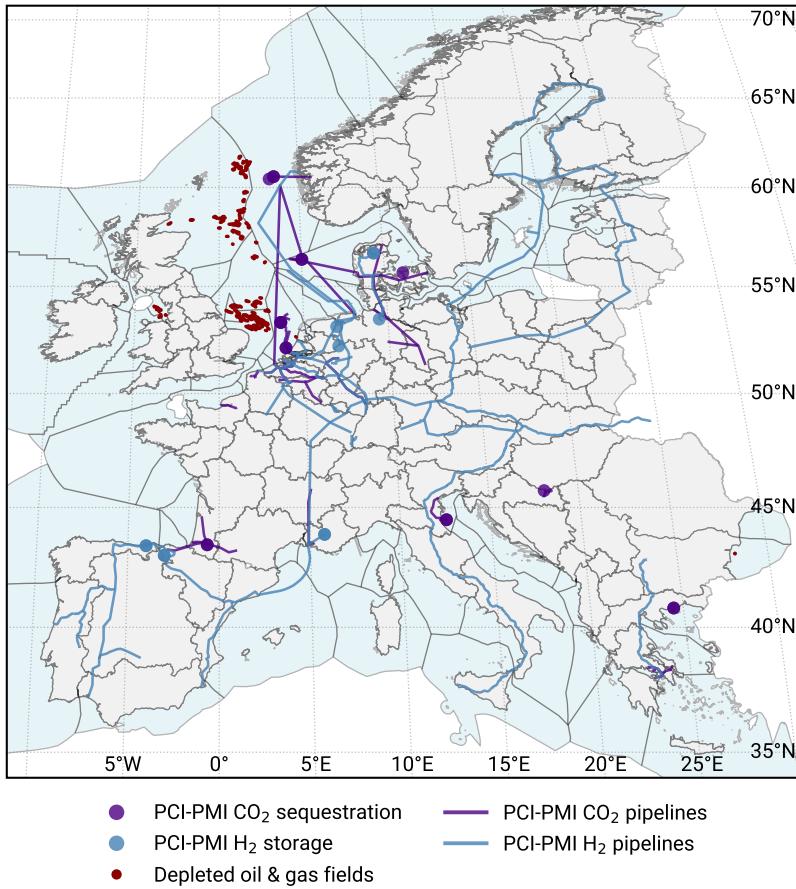


Figure 1: Map of the regional scope including clustered onshore (grey) and offshore regions (blue), as well as PCI-PMI CO₂ and H₂ pipelines, storage and sequestration sites. Depleted offshore oil and gas fields (red) provide additional CO₂ sequestration potential [16].

308 For this reason, we only consider conservative estimates from depleted oil and
309 gas fields, which are primarily located offshore in the British, Norwegian, and
310 Dutch North Sea (see Figure 1), yielding a total sequestration potential of
311 7164 Mt. Spread over a lifetime of 25 years, this translates into an annual
312 sequestration potential of up to 286 Mt p.a. We then cluster all offshore
313 potential within a buffer radius of 50 km per offshore bus region in each
314 modelled NUTS region and connect them through offshore CO₂ pipelines
315 to the closest onshore bus (TODO: add reference to cost assumptions in
316 appendix).

317 *4.2. Scenario setup and regret matrix*

318 To assess the long-term impact of PCI-PMI projects on the European
319 energy system and EU energy policies, we implement a regret-matrix based
320 approach. This allows us to evaluate the performance of a set of long-term
321 scenarios under three different short-term occurrences for each planning hori-
322 zon, individually (Table 3).

323 *4.2.1. Long-term scenarios*

324 *Scenario definition.* We define the long-term scenarios based on the degree
325 of CO₂ and H₂ infrastructure build-out, including the roll-out of PCI-PMI
326 projects as well additional pipeline investments. In total, we implement
327 five long-term scenarios, (i) a pessimistic scenario (Decentral Islands — DI)
328 without any H₂ pipeline and onshore CO₂ pipeline infrastructure, (ii) a sce-
329 nario that considers the on-time commissioning of all PCI-PMI CO₂ and H₂
330 projects (PCI-PMI — PCI) only, (iii) more ambitious scenarios that further
331 allow investments into national and (iv) international pipelines (PCI-PMI
332 nat. — PCI-n and PCI-PMI internat. — PCI-in), and (v) a scenario that
333 does not assume any fixed PCI-PMI infrastructure but allows for a cen-
334 tralised, purely needs-based build-out of CO₂ and H₂ pipelines (Centralised
335 Planning — CP). An overview of the long-term scenarios and their associated
336 model-endogenous decision variables is provided in Table 1.

337 Regarding Depleted oil and gas fields in table, TB: depleted fields is only
one type of sequestration site - most is saline aquifers, oder? or are these
PCI-PMI? is there any overlap between PCI-PMI sites and the depleted
Oil and Gas? some details here would be useful

338 Regarding endogenous H2 storage build-out, TB: does this respect salt
deposit availability?

Table 1: Overview of long-term scenarios and their key assumptions.

| Long-term scenarios | DI | PCI | PCI-n | PCI-in | CP |
|---|----|-----|-------|--------|----|
| CO₂ sequestration | | | | | |
| Depleted oil & gas fields* | ■ | ■ | ■ | ■ | ■ |
| PCI-PMI seq. sites** | – | ■ | ■ | ■ | ■ |
| H₂ storage | | | | | |
| Endogenous build-out | ■ | ■ | ■ | ■ | ■ |
| PCI-PMI storage sites | – | ■ | ■ | ■ | ■ |
| CO₂ pipelines | | | | | |
| to depleted oil & gas fields | ■ | ■ | ■ | ■ | ■ |
| to PCI-PMI seq. sites | – | ■ | ■ | ■ | ■ |
| CO₂ and H₂ pipelines | | | | | |
| PCI-PMI | – | ■ | ■ | ■ | ■ |
| National build-out | – | ■ | ■ | ■ | ■ |
| International build-out | – | – | – | ■ | ■ |
| PCI-PMI extendable | – | – | – | – | ■ |

■ enabled – disabled * approx. 286 Mt p.a. ** approx. 114 Mt p.a.

339 *Targets.* In all long-term scenarios, emission, technology, sequestration and
340 production targets have to be met for each planning horizon (see Table 2).
341 For the year 2030, these targets are directly derived from the EU’s policy
342 targets, including a 55 % reduction in greenhouse gas emissions compared to
343 1990 levels [1], 10 Mt p.a. of domestic green H₂ production [2] and 40 GW of
344 electrolyser capacity [39], and 50 Mt p.a. of CO₂ sequestration capacity [3].
345 For 2050, the CO₂ are based on the modelling the impact assessment for the
346 EU’s 2040 climate targets, in 250 Mt p.a. need to be sequestered [40]. H₂
347 production targets for 2050 are based on the European Commission’s METIS
348 3 study S5 [41], modelling possible pathways for industry decarbonisation
349 until 2040. For 2040, we interpolate linearly between the 2030 and 2050
350 targets. The electrolyser capacities for 2040 and 2050 are scaled by the
351 ratio of H₂ production to electrolyser capacity in 2030. An overview of the
352 targets and their values is provided in Table 2. Note that we implement
353 the green H₂ production target as a minimum H₂ production constraint from
354 electrolysis , hence we will refer to this H₂ as electrolytic H₂ within the scope
355 of this paper.

356 4.2.2. Short-term scenarios

357 In a second step, we assess the impact of three short-term scenarios on
358 the long-term scenarios, i.e., the CO₂ and H₂ pipeline capacities built in

Table 2: Pathway for implemented targets.

| Planning horizon | 2030 | 2040 | 2050 |
|--|------------|--------------|-------------|
| Targets | | | |
| GHG emission reduction | –55 % | –90 % | –100 % |
| CO ₂ sequestration | 50 Mt p.a. | 150 Mt p.a. | 250 Mt p.a. |
| Electrolytic H ₂ production | 10 Mt p.a. | 27.5 Mt p.a. | 45 Mt p.a. |
| H ₂ electrolyser capacity | 40 GW | 110 GW | 180 GW |

Model targets based on [1–3, 40, 41]

359 the long-term scenarios are either frozen or removed. Further, the model
 360 can still react by investing into additional generation, storage, or conversion,
 361 or carbon-removal technologies in the short-term, assuming the technical
 362 potential was not exceeded in the long-term optimisation. In *Reduced targets*,
 363 we remove all of the long-term targets (Table 2) except for the GHG emission
 364 reduction targets to assess the value of the CO₂ and H₂ infrastructure in a
 365 less ambitious policy environment [42]. In *Delayed pipelines*, we assume that
 366 all PCI-PMI and endogenous pipelines are delayed by one period, i.e., the
 367 commissioning of the project is shifted to the next planning horizon. Lastly,
 368 we remove all pipeline capacities in *No pipelines*, including the PCI-PMI
 369 projects, allowing us to evaluate the impact of a complete lack of planned
 370 infrastructure.

371 Table 3 gives an overview of this regret-analysis and their individual as-
 372 sumptions, where the long-term scenario serves as the *planned* or *anticipated*
 373 and the short-term scenario serves as the hypothetically *realised* outcome.
 374 A regret matrix provides a decision-making framework that evaluates the
 375 potential loss (*regret*) associated with choosing one strategy over the other
 376 by comparing the outcomes, i.e., the total system costs. Here, the regret is
 377 quantified as the difference between system costs of the short-term scenario
 378 and the long-term (anticipated) scenario for each scenario. In total, we run
 379 60 optimisations on a cluster, taking up to 160 GB of RAM and 8 to 16
 380 hours each to solve: $(n_{LT} \times n_{planning\ horizons}) \times (1 + n_{ST}) = 60$. The models
 381 are solved using Gurobi.

382 5. Results and discussion

383 We structure the results and discussion into three main sections. First, we
 384 present the results of the long-term scenarios. Then, we look at the impact
 385 of the short-term scenarios on the long-term scenarios, by comparing the

Table 3: Regret matrix setup: Long-term and short-term scenarios.

| Short-term | Reduced targets | Delayed pipelines | No pipelines |
|--|-----------------|-------------------|--------------|
| Long-term scenarios | | | |
| Decentral Islands (DI) | ■ | — | — |
| PCI-PMI (PCI) | ■ | ■ | ■ |
| PCI-PMI nat. (PCI-n) | ■ | ■ | ■ |
| PCI-PMI internat. (PCI-in) | ■ | ■ | ■ |
| Central Planning (CP) | ■ | ■ | ■ |
| Targets | | | |
| GHG emission reduction | ■ | ■ | ■ |
| CO ₂ sequestration | — | ■ | ■ |
| Electrolytic H ₂ production | — | ■ | ■ |
| H ₂ electrolyzers | — | ■ | ■ |
| CO₂ + H₂ infrastructure | | | |
| CO ₂ sequestration sites | ■ | ■ | ■ |
| CO ₂ pipelines to seq. site | ■ | ■ | ■ |
| CO ₂ pipelines | ■ | □ | — |
| H ₂ pipelines | ■ | □ | — |

■ enabled □ delayed by one period — disabled

386 economic regret and impacts on CO₂ and H₂ balances. Finally, we assess the
 387 benefits of the PCI-PMI projects with regard to reduced system costs and
 388 discuss the implications of our findings for the European energy system and
 389 its policy targets.

390 5.1. Long-term scenarios

391 In all long-term runs, we observe the highest total annual system costs in
 392 the planning horizon 2040, ranging from 912 to 968 bn. € p.a. (Figure 2),
 393 driven by high investments. This can be primarily attributed to the strict
 394 exogenously given GHG emission reduction pathway, facing the largest net
 395 change from 2030 to 2040 — a carbon budget reduction of more than 1600
 396 Mt p.a. as opposed to the remaining 460 Mt p.a. in the last decade. In 2030,
 397 total system costs are lowest in the *DI* and *CP* scenario, as the model does
 398 not see the need for large-scale investments into H₂ and CO₂ infrastructure
 399 yet. With CO₂ pipelines connecting depleted offshore oil and gas fields to
 400 their closest onshore region, the policy targets, incl. CO₂ sequestration can
 401 be achieved at a total of 865 bn. € p.a. Adding PCI-PMI projects in 2030
 402 increases costs by less than 1%.

403 Starting in 2040, all scenarios with PCI-PMI and endogenous pipeline
 404 investments unlock significant cost savings, from more than 30 bn. € p.a. in

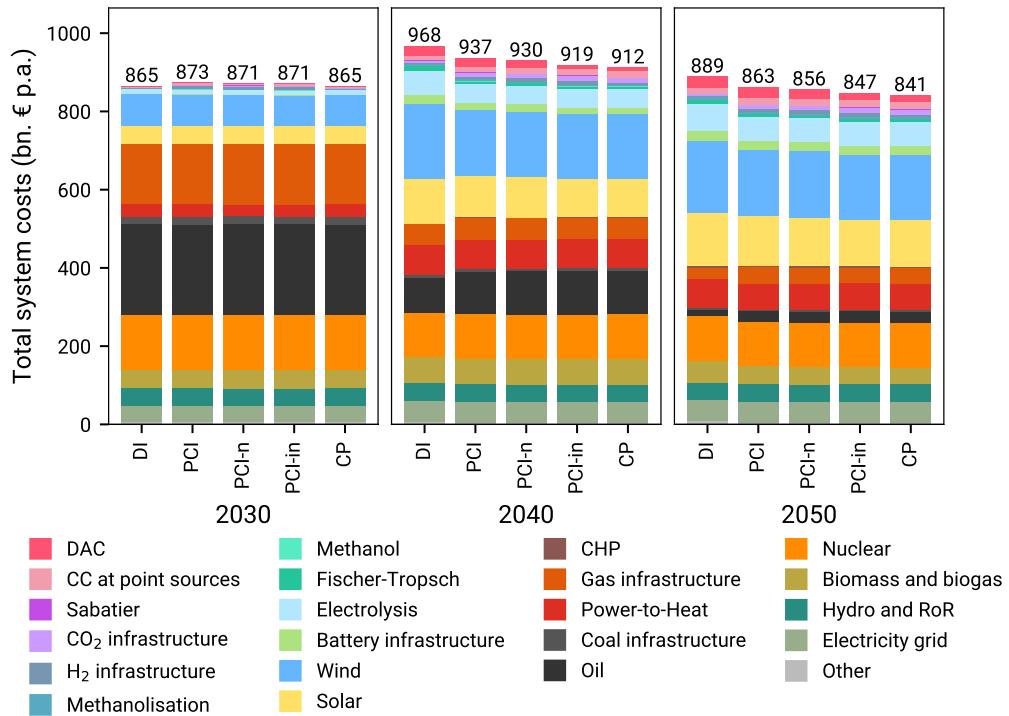


Figure 2: Total annual system costs (CAPEX + OPEX) by technology group.

405 the *PCI* up to 50 bn. € p.a. in the *PCI-in* scenario. By giving the model
 406 complete freedom in pipeline expansions, additional annual cost savings of 6
 407 to 7 bn. € are unlocked by investing in fewer, but more optimally located CO₂
 408 and H₂ pipelines from a systemic perspective (see *PCI-in* pipeline utilisation
 409 in Figures C.25 to C.27 compared to *CP* pipeline utilisation in Figures C.28
 410 to C.30). Further, this reduces the reliance on larger investments into wind
 411 generation and more expensive Direct Air Capture (DAC) technologies near
 412 the sequestration sites. These effects are slightly less pronounced in the 2050
 413 model results, system costs can be reduced by 26 to 41 bn. € p.a. with
 414 PCI-PMI and endogenous pipeline investments.

415 TB: why? perhaps more CCU and FT and H2 makes system more flexible

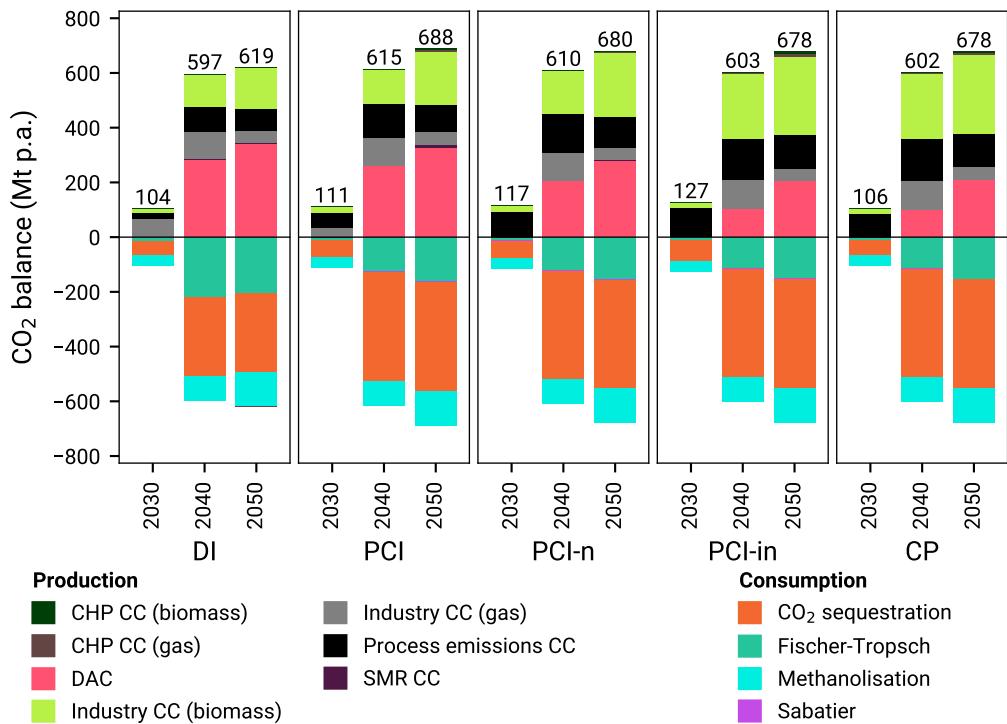


Figure 3: CO₂ balances in long-term scenarios.

416 *Carbon capture, utilisation, and storage.* We find that most of the differences
 417 in system cost and savings can be attributed to the production and utilisation

418 of CO₂, as shown in Figure 3. Lacking the option to transport CO₂ from
419 industry and other point sources to the offshore sequestration sites, the model
420 has to invest in expensive DAC technologies in the *DI* scenario. While the
421 sequestration target of 50 Mt p.a. in 2030 is binding for the *DI* scenario, all
422 other scenarios sequester more CO₂, the higher their CO₂ pipeline build-out.
423 The 53.9 Mt p.a. CO₂ sequestered in the *CP* serve as an indicator for what
424 would be a cost-optimal amount for 2030 with perfectly located pipelines.
425 With the inclusion of PCI-PMI projects, CO₂ sequestration ranges from 58.7
426 Mt p.a. in the *PCI* to 75 Mt p.a. in the *PCI-in* scenario. Looking at
427 2040 and 2050, in place of expensive DAC in the *DI* scenario, the model
428 equips biomass-based industrial processes primarily located in Belgium, the
429 Netherlands and Western regions of Germany (see Figures 4b, 4d, and 4f).

430 In 2040 and 2050, all sequestration targets (Table 2) are overachieved, as
431 the full combined CO₂ sequestration potential of 398 Mt p.a. is exploited in
432 all scenarios where PCI-PMI projects are included (*PCI* to *CP*). Emissions
433 are captured from industrial processes equipped with carbon capture units,
434 with biomass-based industry providing the largest share in carbon capture
435 from point sources, ranging from 119 to 241 Mt p.a. in 2040 and 149 to 287
436 Mt p.a. in 2050, increasing with the build-out of CO₂ infrastructure (from
437 left to right, see Figure 3). Being the most expensive carbon capture option,
438 only up to 8 Mt p.a. of CO₂ is captured from SMR CC processes in the *PCI*
439 scenario in 2050. With a lower sequestration potential of 286 Mt p.a. in *DI*
440 scenario, more CO₂ is used as a precursor for the synthesis of Fischer-Tropsch
441 fuels instead — 221 Mt p.a. vs. 115-127 Mt p.a. (2040) and 206 Mt p.a.
442 vs 153-163 Mt p.a. (2050), to meet the emission reduction targets for 2040
443 and 2050, respectively. Given the fixed exogenous demand for (shipping)
444 methanol (Figure A.9), CO₂ demand for methanolisation is constant across
445 all scenarios (39 Mt p.a. in 2030, 89 Mt p.a. in 2040, and 127 Mt p.a. in
446 2050).

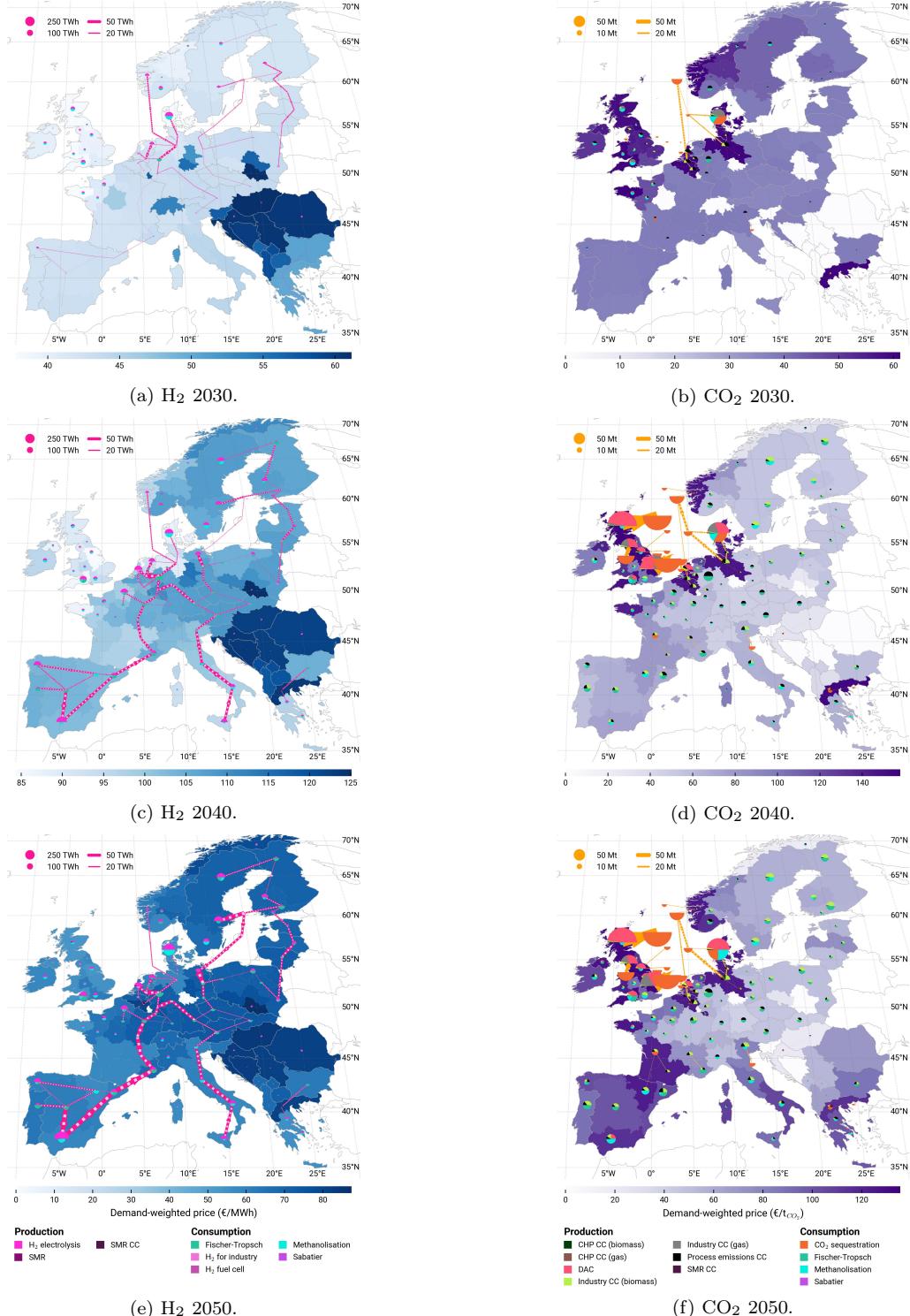


Figure 4: PCI long-term scenario — Regional distribution of H₂ and CO₂ production, utilisation, storage, and transport. ¹⁹

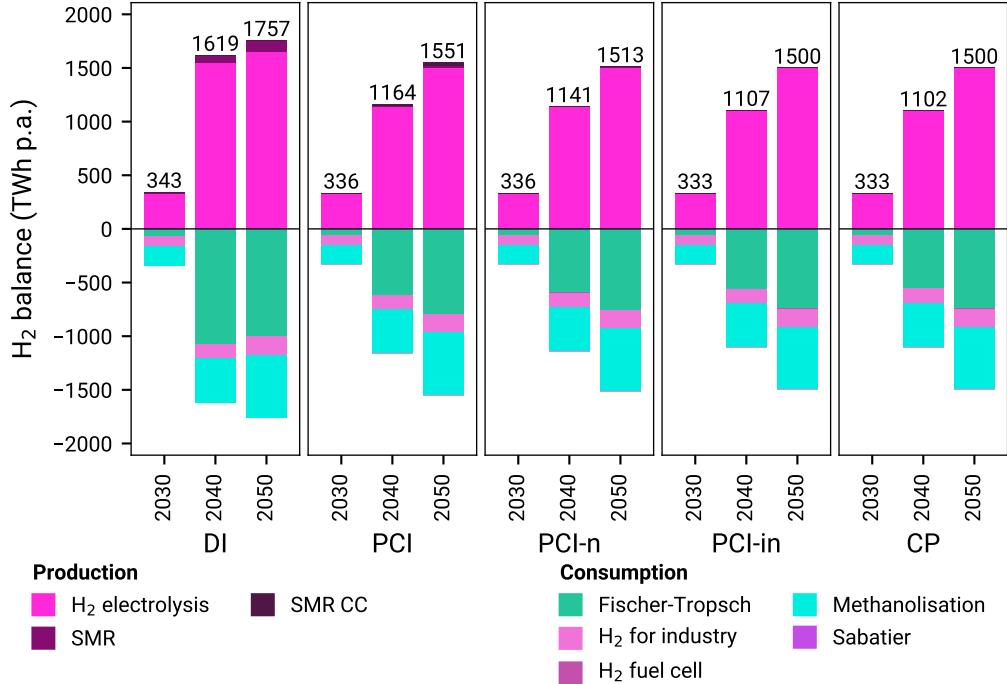


Figure 5: H₂ balances in long-term scenarios.

Hydrogen production and utilisation. H₂ production in the model is primarily driven by the demand for Fischer-Tropsch fuels and methanol. In 2030 and 2050, the electrolytic H₂ production target of 10 and 45 Mt p.a. is binding, equivalent to 333 and 1500 TWh p.a. (at a lower heating value of 33.33 kWh/kg for H₂). Only in 2040, the H₂ production target of 27.5 Mt p.a. (917 TWh p.a.) is overachieved by 185-247 TWh p.a. in the PCI to CP scenarios. H₂ production in the DI is significantly higher, given its need for additional Fischer-Tropsch synthesis to bind CO₂ as an alternative to sequestration, as described in the previous section. In 2050, Fischer-Tropsch fuels are primarily used to satisfy the demand for kerosene in aviation and naphta for industrial processes (see Table A.9). Only about 93 to 173 TWh p.a. of H₂ is directly used in the industry. Throughout all long-term scenarios, H₂ is almost exclusively produced via electrolysis. Only without any H₂ pipeline infrastructure in the DI, the model reverts to steam methane reforming (SMR) to produce 71 to 102 TWh p.a. of H₂ in 2040 and 2050, respectively. Regionally, H₂ production is concentrated in regions with high

463 solar PV potential such as the Iberian and Italian Peninsula, as well as high
464 wind infeed regions including Denmark, the Netherlands and Belgium. The
465 produced H₂ is then transported via H₂ pipelines including PCI-PMI projects
466 to carbon point sources in central, continental Europe where it is used as a
467 precursor for Fischer-Tropsch fuels. Onsite H₂ production and consumption
468 primarily occurs in conjunction with methanolisation processes. Figures 4a,
469 4c, and 4e provide a map of the regional distribution of H₂ production, util-
470 isation, and transport in the *PCI* scenario. Additional maps are provided in
471 Appendix C.5. Note that PCI-PMI projects or candidates (in *CP* scenario)
472 are plotted in dotted white lines.

473 TODO: Add section on H₂ pipeline utilisation maybe histogram with all
years overlapping in different colours

474 5.2. Performance in short-term scenarios

475 In this section, we assess the impact of the short-term scenarios on the
476 long-term scenarios, by comparing the economic regret, as well as the impact
477 on CO₂ utilisation and sequestration, H₂ production.

478 *Regret analysis.* We calculate the regret terms by subtracting the annual to-
479 tal system costs of the long-term scenarios (row) from the short-term scenar-
480 ios (columns). Positive values reflect higher costs in the short-term scenarios
481 compared to the long-term ones. Figure 6 shows the regret matrix for all sce-
482 narios and planning horizons. From left to right, the first column shows the
483 regret terms for the *Reduced targets* scenario, where all long-term targets are
484 removed except for the GHG emission reduction target. The second column
485 shows the regret terms for the *Delayed pipelines* scenario, where all PCI-PMI
486 and endogenous pipelines are delayed by one period. The third column shows
487 the regret terms for the *No pipelines* scenario, where all pipeline capacities
488 are removed.

489 In the *Reduced targets* scenario, system costs barely change through the
490 relaxation of the targets. The long-term results have shown that the model
491 was overachieving the H₂ production targets in 2040. As for the CO₂ se-
492 questration targets, the model is still incentivised by GHG emission targets,
493 especially in 2040 and 2050. Only in 2030, we see minimal changes in total
494 system costs, as the 2030 targets are not cost-optimal. However, they are
495 required to stimulate the build-out necessary to reach 2040 and 2050 targets.
496 In all of the long-term scenarios, we have observed that in 2030 that espe-
497 cially CO₂ pipeline infrastructure is not essential yet (see Figure C.28b). As

498 for H₂ pipeline infrastructure, the solution space seems to be quite flat, as
 499 the costs for the *DI* scenario without any pipelines (Figure C.22b) and the
 500 *CP* scenario (Figure C.28b) with notable pipeline investments are almost
 501 identical. By removing the H₂ production and CO₂ sequestration targets,
 502 pipelines become even less relevant, although the cost savings due to the
 503 dropped targets are minimal, ranging from 4.3 to 5 bn. € p.a. in 2030 and
 504 2040.

| | Δ Reduced targets (bn. € p.a.) | | | Δ Delayed pipelines (bn. € p.a.) | | | Δ No pipelines (bn. € p.a.) | | |
|--------------------|--|------|------|--|------|-------|---------------------------------------|------|-------|
| | 2030 | 2040 | 2050 | 2030 | 2040 | 2050 | 2030 | 2040 | 2050 |
| Long-term scenario | DI - | -4.6 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| | PCI - | -5.0 | 0 | -0.3 | -3.4 | +0.6 | 0 | -5.1 | +14.8 |
| | PCI-n - | -4.3 | 0 | -0.2 | +0.3 | +11.1 | +1.3 | -1.3 | +28.6 |
| | PCI-in - | -4.5 | 0 | -0.2 | +2.1 | +24.2 | +0.9 | -0.3 | +40.8 |
| | CP - | -4.7 | 0 | -0.3 | +5.1 | +35.2 | +1.4 | +3.9 | +45.6 |
| Planning horizon | | | | | | | | | |

Figure 6: Regret matrix. Calculating regret terms by subtracting system costs of long-term scenarios (rows) from short-term scenarios (columns). Positive values reflect higher costs in the short-term scenarios compared to the long-term ones.

505 For the same reasons, the 2030 results for the *Delayed pipelines* and *No*
 506 *pipelines* scenarios show only minor differences in system costs compared to
 507 the long-term scenarios. Cost savings of 3.4 to 5.1 bn. € p.a. in the *PCI*
 508 long-term scenario indicate that for 2030, forcing in PCI-PMI projects is not
 509 cost- and topologically optimal in the short run. Whereas slight regret/cost
 510 increase of 3.9 to 5.1 bn € p.a. in the *CP* shows a small dependency on the
 511 invested pipeline infrastructure (Figure C.28), being the most cost-optimal
 512 solution.

513 When looking at the more long-term perspective, we see significant re-
 514 grets in the *Delayed pipelines* and *No pipelines* scenarios. Having originally
 515 planned the energy system layout (incl. generation, transport, conversion

516 technologies and storage) in the long-term scenario with PCI-PMI projects
517 and/or endogenous pipelines, the model has to find alternative investments
518 to still meet all targets, as the pipelines now materialise one period later or
519 not at all. Regrets peak in 2040, where a delay of pipelines costs the sys-
520 tem between 0.6 to 24.2 bn. € p.a. in the scenarios with PCI-PMI projects
521 and up to 35.2 bn. € p.a. in the *CP* scenario. 2050 regrets are lower than
522 2040 regrets, as almost all PCI-PMI pipelines are originally commissioned
523 by 2030. So a delay of projects from 2040 to 2050 only mildly impacts the
524 system costs by 0.6 bn. € p.a. The more pipelines invested beyond those of
525 PCI-PMI projects, the higher the regret if they are delayed. In 2050, very
526 few additional CO₂ and H₂ pipelines are built, as such, a delay only increases
527 system costs by 0.9 to 1.4 bn. € p.a. The short-term scenario *No pipelines*
528 shows the highest regrets, ranging from 14.8 to 45.6 bn. € p.a. in 2040 and
529 15.9 to 39.4 bn. € p.a. in 2050. Note that this scenario serves more of a
530 hypothetical worst case as it is not likely to build out an energy system with
531 pipelines in mind but none materialising at all.

532 Consistently throughout all short-term scenarios, most of the additional
533 cost stem from the need to invest into additional carbon capture, renewable
534 generation, and conversion technologies (see Figure C.11). Additional renew-
535 able generation capacities are made up of solar PV and wind. A significant
536 higher amount of electrolyser capacity of more than 50 GW is needed in 2040
537 if pipelines are delayed.

538 *Carbon capture.* Further, the model has to invest in more than 28 GW of
539 carbon capture units at point sources and an additional 14 GW in DAC
540 technologies to meet the sequestration and emission reduction targets. Cost-
541 wise, the short-term investments into DAC technologies make up to a half
542 of the of the additional system costs in both the *Delayed pipelines* and *No*
543 *pipelines* scenarios (see Figure C.12). DAC utilisation can increase from 40
544 Mt p.a. in the *PCI-n* to more than 200 Mt p.a. in the *CP* scenario when
545 pipelines are delayed (see Figure C.13). If pipelines are not built at all,
546 additional 60 Mt p.a. in the *PCI* up to 250 Mt p.a. in the *CP* scenario are
547 captured from DAC, substituting a large share of CO₂ previously captured
548 from point sources equipped with carbon capture (biomass-based industry
549 processes and non-abatable process emissions).

550 Note that a clear trade-off between the reliance on pipeline infrastructure
551 and the need for DAC technologies can be observed in Figure 7. While the
552 reliance on DAC decreases with the build-out of pipeline infrastructure, the

553 model in return has to invest in more DAC if pipelines are delayed or not
 554 built at all. There is a risk involved, that the need for DAC is even higher
 555 in the scenarios with pipeline infrastructure compared to the *DI* scenario,
 556 especially in later years (2040 and 2050), if the pipelines do not materialise
 557 at all, seeing a potential increase of 50 Mt p.a. in 2040 and 80 Mt p.a. in
 558 2050 in the *PCI* scenario.

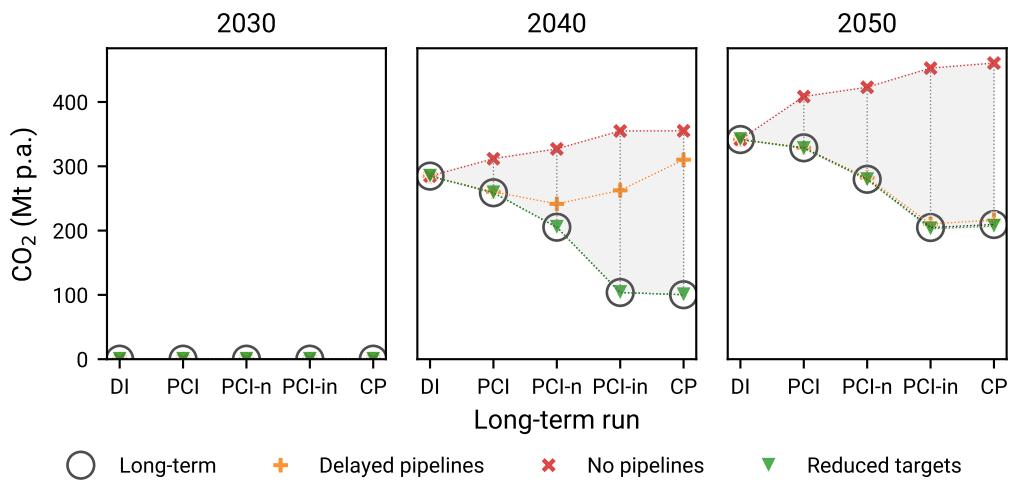


Figure 7: Delta balances — CO₂ from Direct Air Capture.

559 *H₂ production.* On the H₂ side, we find that the electrolytic H₂ production
 560 target of 10 Mt p.a. (333 TWh p.a.) in 2030 is overly ambitious. Figure
 561 C.18 shows that in the *Reduced targets* scenario, 132 to 151 TWh p.a. of
 562 H₂, corresponding to almost half of the target is produced from SMR instead
 563 of electrolysis. When pipelines are delayed, the model has to fall back to
 564 more decentral H₂ production of an additional 55 to 187 TWh p.a. of H₂
 565 from electrolysis, SMR and SMR with carbon capture (the latter being the
 566 most expensive option). In the *No pipelines* scenario, this additional H₂
 567 production increases to up to 305 TWh p.a (see Figure C.18).

568 5.3. Value of PCI-PMI projects

569 Looking at long-run we find that PCI-PMI projects, while not completely
 570 cost-optimal compared to a centrally planned system, are still cost-beneficial.
 571 Compared to a complete lack of H₂ and CO₂ pipeline infrastructure as well

572 as lower CO₂ sequestration potential, the *PCI* scenario unlocks annual cost
 573 savings in up to 30.7 bn. € p.a. Figure 8 shows the total system costs (TO-
 574 TEX) p.a. split into CAPEX and OPEX p.a., as well as the net present value
 575 of total system costs (NPV) until 2060, discounted at an interest rate of 7%
 576 p.a. Even when accounting for the additional costs of 0.6 bn. € faced in the
 577 *Delayed pipelines* and up to 15.9 bn. € p.a. in the *No pipelines* scenario, a
 578 net positive is achieved, indicating that investing into the PCI-PMI infra-
 579 structure is a no-regret option. By connecting further H₂ production sites
 580 and CO₂ point sources to the pipeline network, additional cost savings of
 581 up to 18.4 bn. € p.a. can be achieved in the *PCI-in* scenario. The *CP* sce-
 582 nario serves as a theoretical benchmark, allowing the model to invest freely,
 583 not bound by *forced* PCI-PMI projects. The model can invest in fewer, but
 584 more optimally located CO₂ and H₂ pipelines from a systemic perspective.
 585 Economic benefits of all pipeline investments materialise after 2030, yielding
 586 lower net present values (NPV) of total system costs of potentially at least
 587 75 bn. € over the course of the assets' lifetime.

| | CAPEX (bn. € p.a.) | | | OPEX (bn. € p.a.) | | | TOTEX (bn. € p.a.) | | | TOTEX (bn. €) |
|--------------------|--------------------|-------|-------|-------------------|-------|-------|--------------------|-------|--------|---------------------|
| Long-term scenario | DI | PCI | PCI-n | PCI-in | CP | DI | PCI | PCI-n | PCI-in | CP |
| 2030 | 498.0 | 504.6 | 501.9 | 500.2 | 496.8 | 367.0 | 368.4 | 369.3 | 370.6 | 367.7 |
| 2040 | 803.6 | 750.4 | 742.5 | 730.9 | 724.7 | 164.1 | 186.6 | 187.1 | 187.7 | 187.8 |
| 2050 | 806.6 | 770.2 | 764.2 | 755.1 | 750.1 | 82.4 | 92.6 | 91.9 | 92.2 | 91.3 |
| | | | | | | 865.0 | 873.0 | 871.2 | 870.9 | 864.5 |
| | | | | | | 967.7 | 937.0 | 929.6 | 918.6 | 912.4 |
| | | | | | | 889.0 | 862.8 | 856.1 | 847.3 | 841.4 |
| | | | | | | | | | | 8501 |
| | | | | | | | | | | 8425 |
| | | | | | | | | | | 8386 |
| | | | | | | | | | | 8342 |
| | | | | | | | | | | 8283 |
| | | | | | | | | | | NPV ₂₀₂₅ |
| Planning horizon | | | | | | | | | | |

Figure 8: Annual system costs by long-term scenario and planning horizon.

588 *5.4. Limitations of our study*

589 While our study assesses a variety of topologies, planning horizons, and
590 potential regret scenarios, it is not exhaustive and comes with limitations. As
591 we focus on the impact of continental European PCI-PMI infrastructure, we
592 neglect fuel and energy imports from outside Europe. H₂ and CO₂ demand
593 is directly driven by fixed, exogenous demands for the respective carrier or
594 their derivatives.

595 Regarding the modelling of both H₂ and CO₂ pipelines, we assume a level
596 playing field for all pipeline projects through standardised costs and applying
597 haversine distance, i.e., no discrimination between PCI-PMI projects and
598 other projects, this is a simplification as real costs may differ. We also do
599 not discretise the endogenously built pipelines (due to computational com-
600 plexity) and allow any capacity to be built. This assumption can lead to
601 underestimation of the true costs of pipeline investments.

602 Further, all results are based on a single weather year, i.e., 2013. Other
603 limitations include geographic and temporal clustering to make the problem
604 solving computationally feasible.

605 **6. Conclusion**

606 In this study, we have assessed the impact of PCI-PMI projects on reaching
607 European climate targets on its path to net-zero by 2050. We have
608 modelled the European energy system with a focus on H₂ and CO₂ infras-
609 tructure, and evaluated the performance of different levels of pipeline roll-out
610 under three short-term scenarios.

611 *Economic viability and policy targets.* Our findings demonstrate that PCI-
612 PMI CO₂ and H₂ infrastructure generate a net positive impact on total sys-
613 tem costs, even when accounting for potential additional costs involved with
614 the delay of pipelines. This positions PCI-PMI projects as a no-regret in-
615 vestment option for the European energy system. Their economic benefit
616 increases considerably when strategic pipeline extensions are implemented,
617 connecting additional H₂ production sites and CO₂ point sources to the
618 pipeline network. Compared to a system without any pipeline infrastruc-
619 ture, PCI-PMI projects help to achieve the EU's ambitious policy targets,
620 including net-zero emissions, H₂ production and CO₂ sequestration targets,
621 while reducing system costs and technology dependencies.

622 *CCUS and hydrogen utilisation.* The pipeline infrastructure serves dual pur-
623 poses in Europe’s decarbonisation strategy, H₂ pipelines facilitate the distri-
624 bution of more affordable green H₂ from northern and south-western regions
625 rich in renewable energy potential to high-demand regions in central Europe.
626 Complementarily, CO₂ transport and offshore sequestration sites enable in-
627 dustrial decarbonisation by linking major industrial sites and their process
628 emissions to offshore sequestration sites in the North Sea, particularly in
629 Denmark, Norway, and the Netherlands.

630 *Technology diversification.* The build-out of pipelines serves as an essential
631 risk hedging mechanism against overbuilding solar and wind generation ca-
632 pacities while reducing excessive reliance on singular carbon capture tech-
633 nologies such as direct air capture (DAC) and point-source carbon capture,
634 confirming the findings of [16]. This diversification further enhances system
635 resilience towards uncertainties involved with technologies that are not yet
636 commercially available at scale, such as DAC.

637 *Political support and public acceptance.* While PCI-PMI may not achieve
638 perfect cost-optimality in their entirety compared to a theoretically centrally
639 planned system, they possess benefits beyond pure economic viability. The
640 success of large-scale infrastructure investments highly depend on continu-
641 ous political support and public acceptance — factors that are particularly
642 favourable for PCI-PMI projects. Being directly supported by the European
643 Commission, PCI-PMI projects see stronger political backing, institutional
644 support structures with regard to financing, access to grants, acceleration in
645 permitting processes. Being required to frequent and transparent progress
646 reports, PCI-PMI projects are more likely to be accepted by the public.

647 **CRediT authorship contribution statement**

648 **Bobby Xiong:** Conceptualisation, Methodology, Software, Validation,
649 Investigation, Data Curation, Writing — Original Draft, Review & Editing,
650 Visualisation. **Iegor Riepin:** Conceptualisation, Methodology, Investiga-
651 tion, Writing — Review & Editing, Project Administration, Funding acqui-
652 sition. **Tom Brown:** Investigation, Resources, Writing — Review & Editing,
653 Supervision, Funding acquisition.

654 **Declaration of competing interest**

655 The authors declare that they have no known competing financial inter-
656 ests or personal relationships that could have appeared to influence the work
657 reported in this paper.

658 **Data and code availability**

659 All results, including solved PyPSA networks and summaries in .csv for-
660 mat are published on Zenodo:
661 <https://doi.org/XX.YYYY/zenodo.10000000>

662 The entire workflow, including the custom model based on PyPSA-Eur
663 v2025.01.0, PCI-PMI project implementation, regret-matrix setup, postpro-
664 cessing and visualisation routines can be completely reproduced from the
665 GitHub repository:

666 <https://github.com/bobbyxng/pcipmi-policy-targets>

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673 research and innovation programme under grant agreement no. 101069750.

⁶⁷⁴ Appendix A. Supplementary material — Data

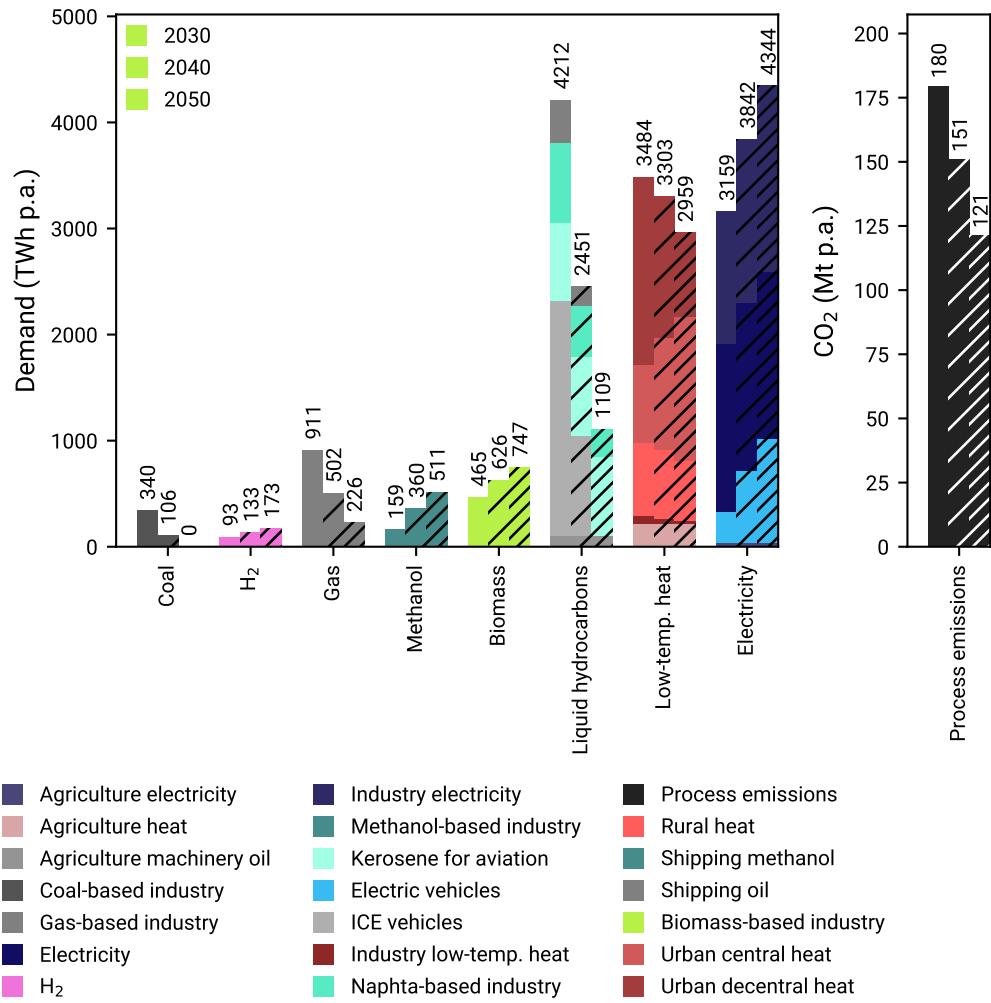


Figure A.9: Exogenous demand.

675 Appendix B. Supplementary material — Methodology

Table B.4: Regional clustering: A total of 99 regions are modelled, excl. offshore buses.

City-states (*) (i.e., Berlin, Bremen, Hamburg, Madrid, and London) and regions without substations (***) (one in BE) are merged with neighbours. Sardinia and Sicily are modelled as two separate regions.

Table B.5: DUMMY Overview of technology cost assumptions. TODO compare with FLEITER PAPER TABLE 9

| | Unit | 2030 | 2040 | 2050 |
|-------------------|-------------|-------------|-------------|-------------|
| Technology | | | | |
| CO2 pipelines | XX | 1000 | 1000 | 1000 |
| Onshore, offshore | XX | 1000 | 1000 | 1000 |
| Electrolysers | XX | 1000 | 1000 | 1000 |

676 **Appendix C. Supplementary material — Results and discussion**

677 *Appendix C.1. Installed capacities*

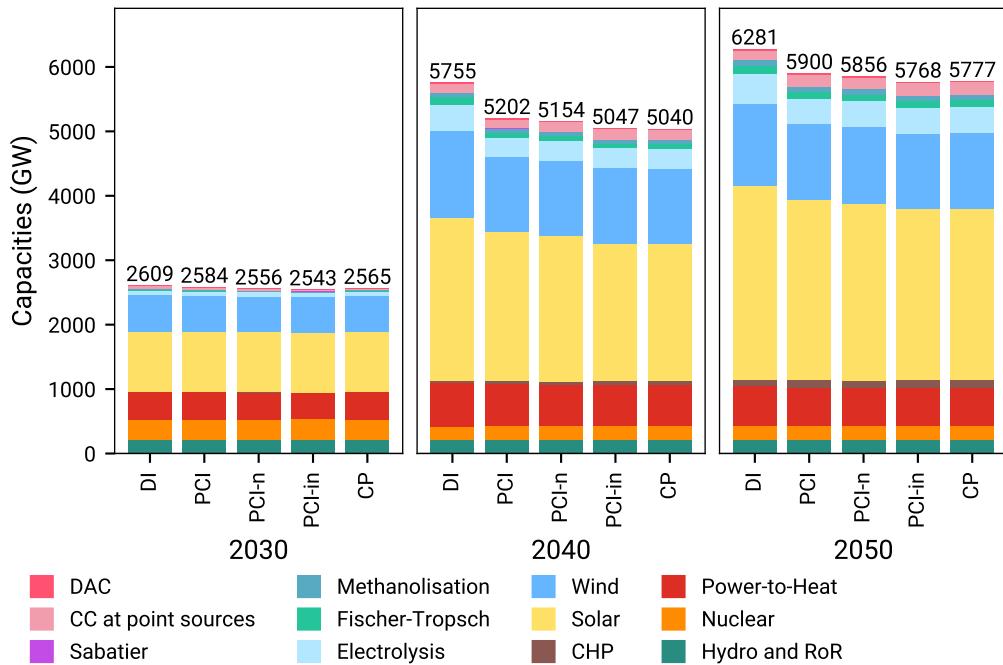


Figure C.10: Installed capacities in long-term scenarios.

678 *Appendix C.2. Delta capacities*

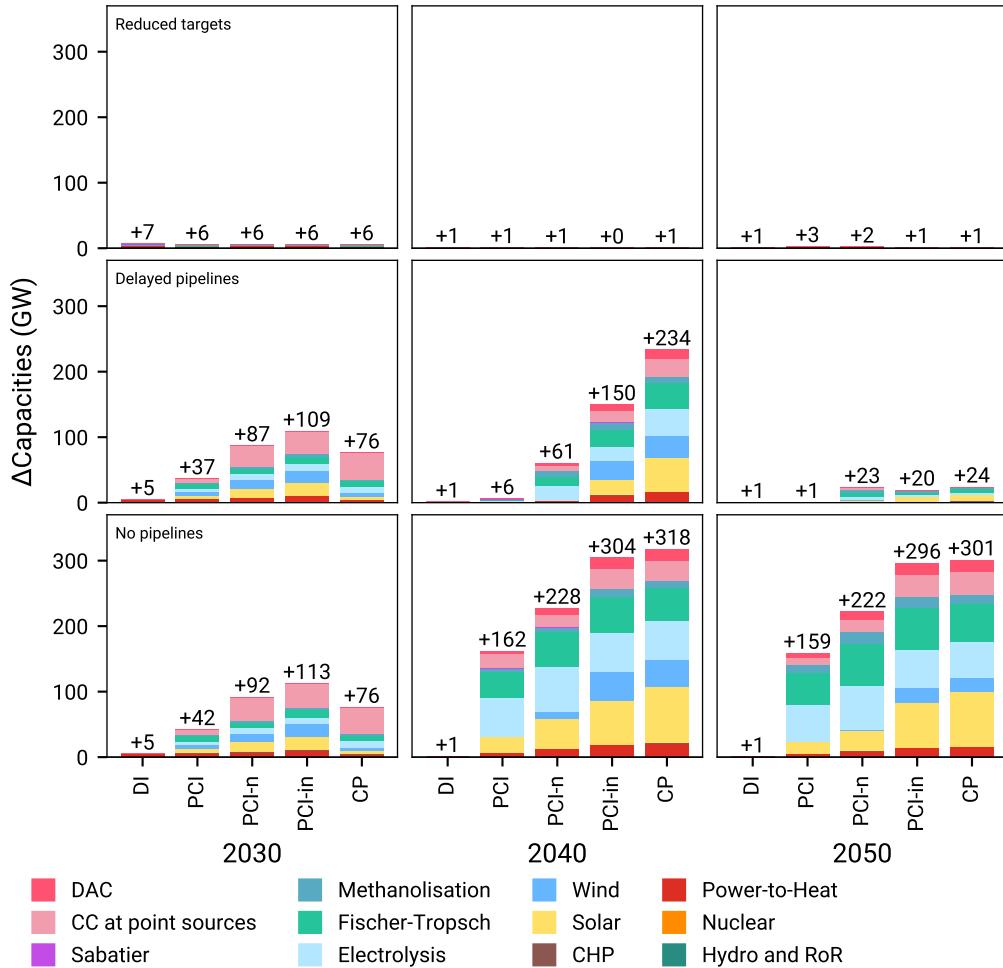


Figure C.11: Δ Capacities — Short-term minus long-term runs.

679 *Appendix C.3. Delta system costs*

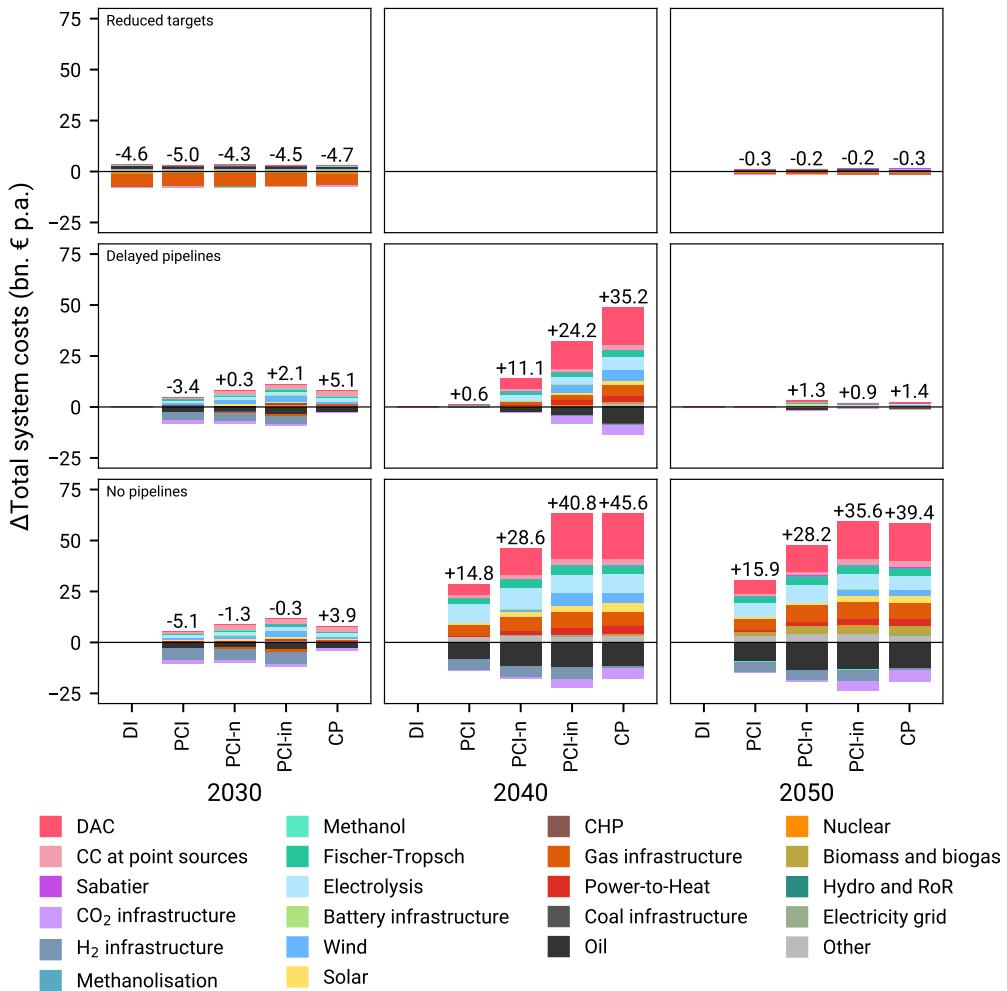


Figure C.12: Δ System costs — Short-term minus long-term runs.

680 *Appendix C.4. Delta balances*

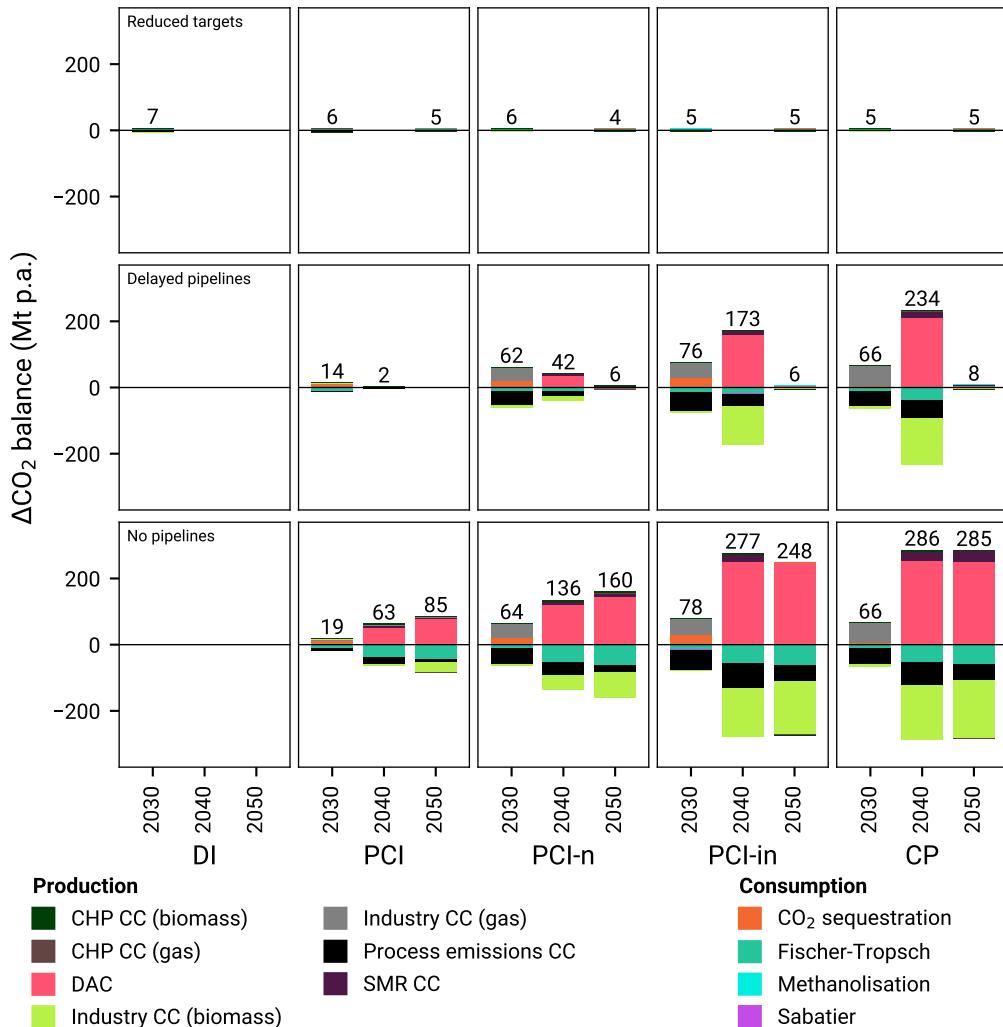


Figure C.13: ΔCO_2 balances — Short-term minus long-term runs.

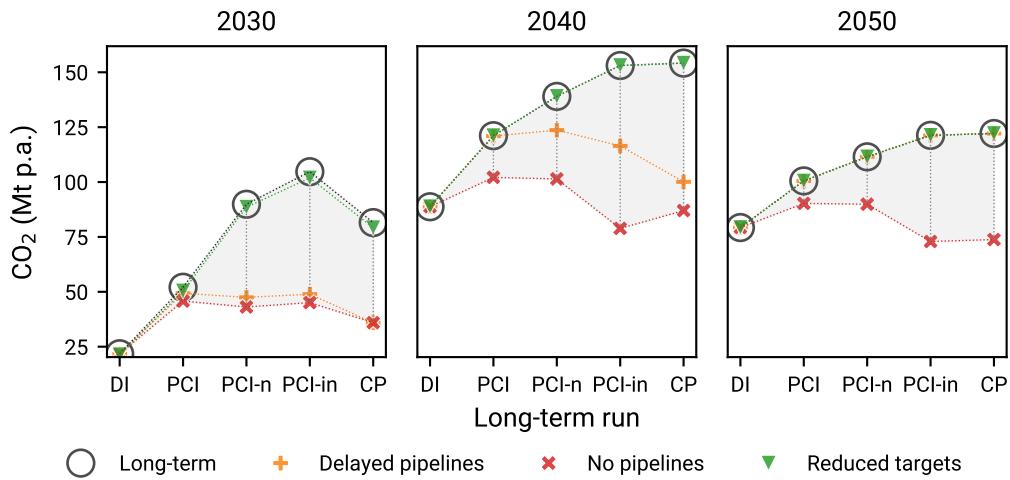


Figure C.14: ΔCO_2 balances — Process emissions including Carbon Capture.

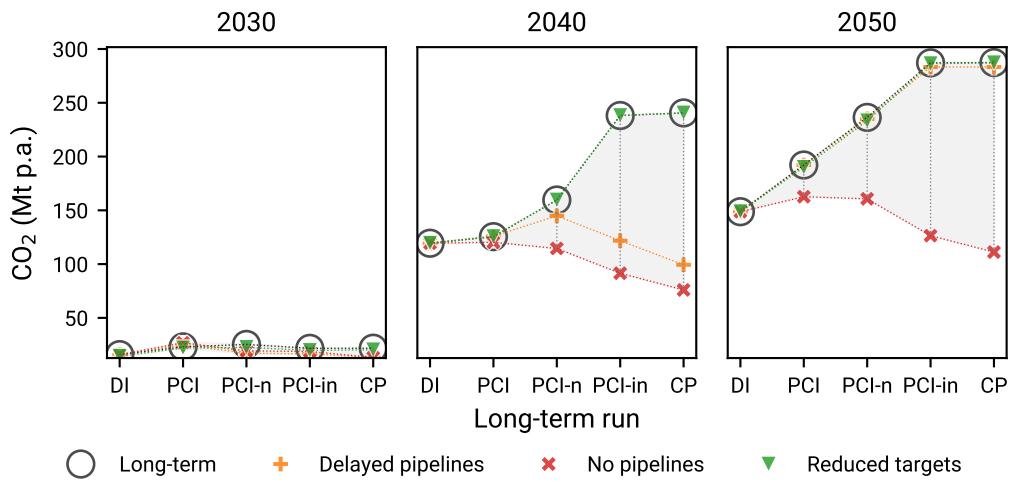


Figure C.15: ΔCO_2 balances — Carbon capture from solid biomass for industry point sources.

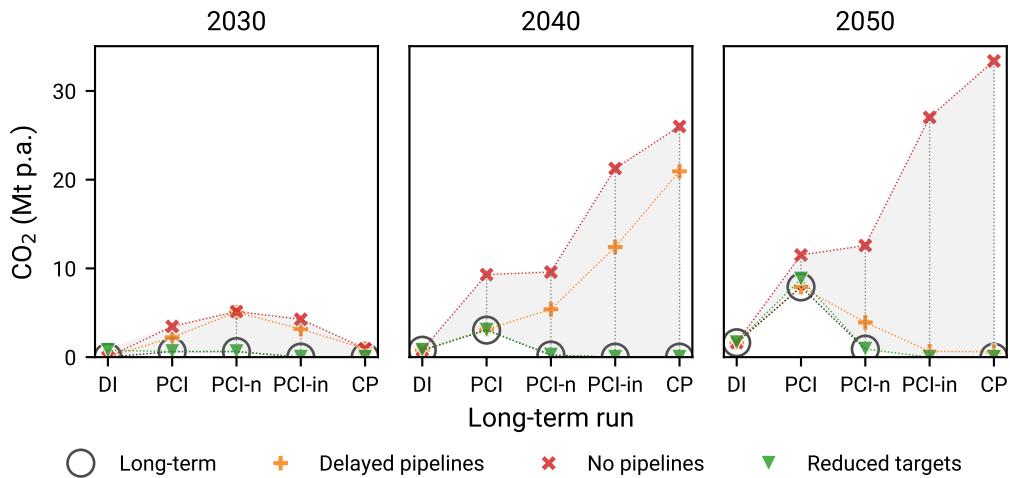


Figure C.16: ΔCO_2 balances — Carbon capture from steam methane reforming point sources.

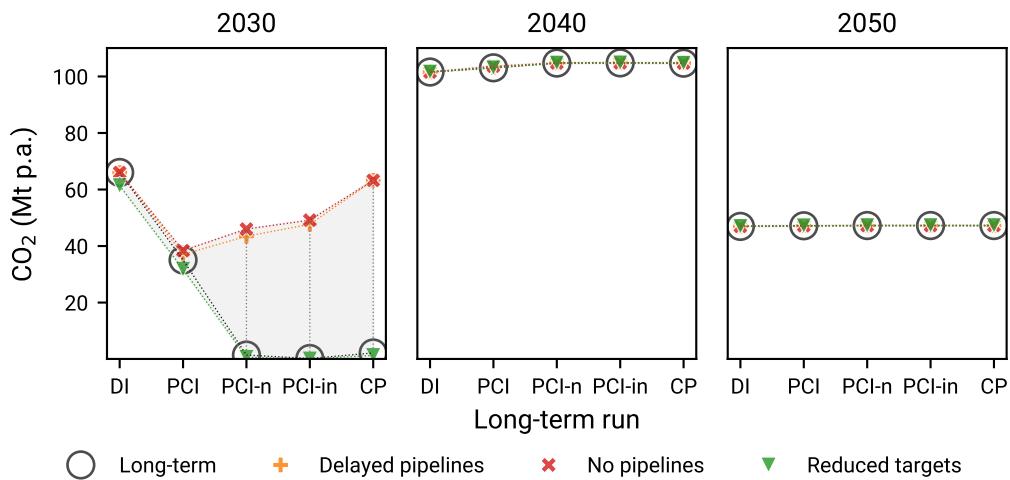


Figure C.17: ΔCO_2 balances — Carbon captured from gas for industry point sources.

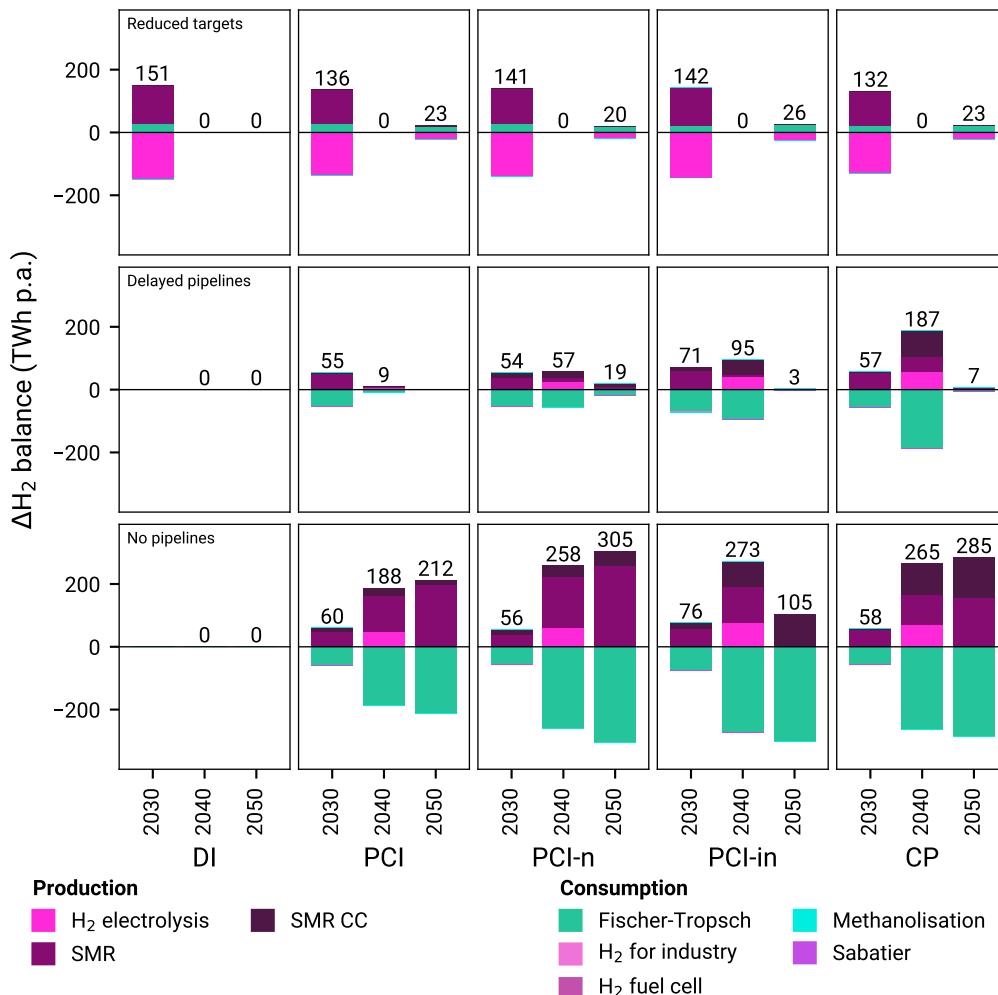


Figure C.18: ΔH_2 balances — Short-term minus long-term runs.

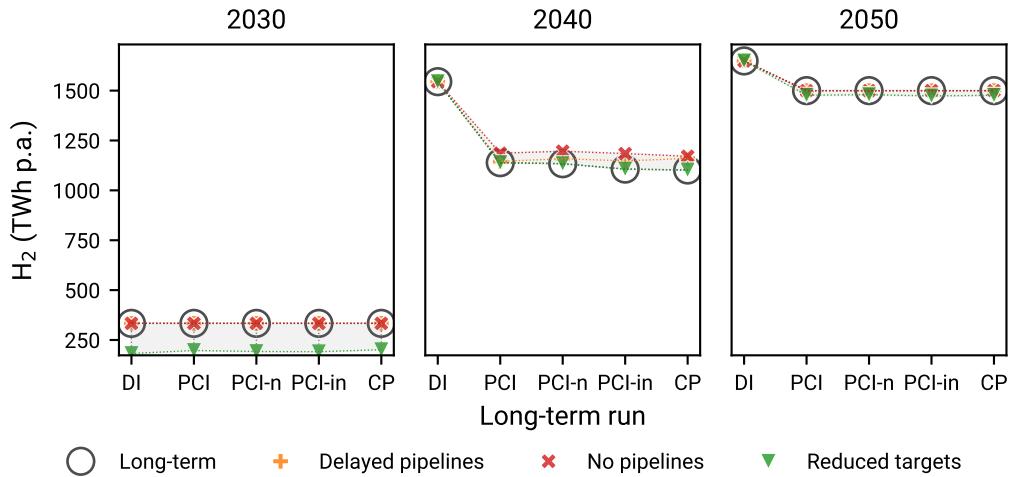


Figure C.19: Delta balances — Electrolytic H₂ production

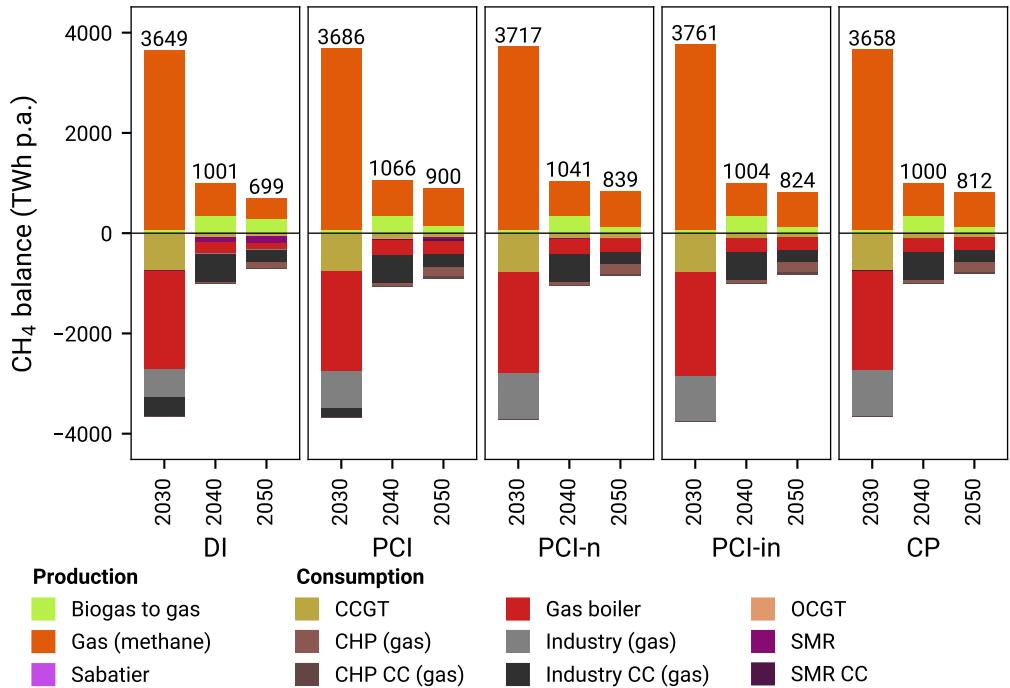


Figure C.20: CH₄ balances in long-term scenarios.

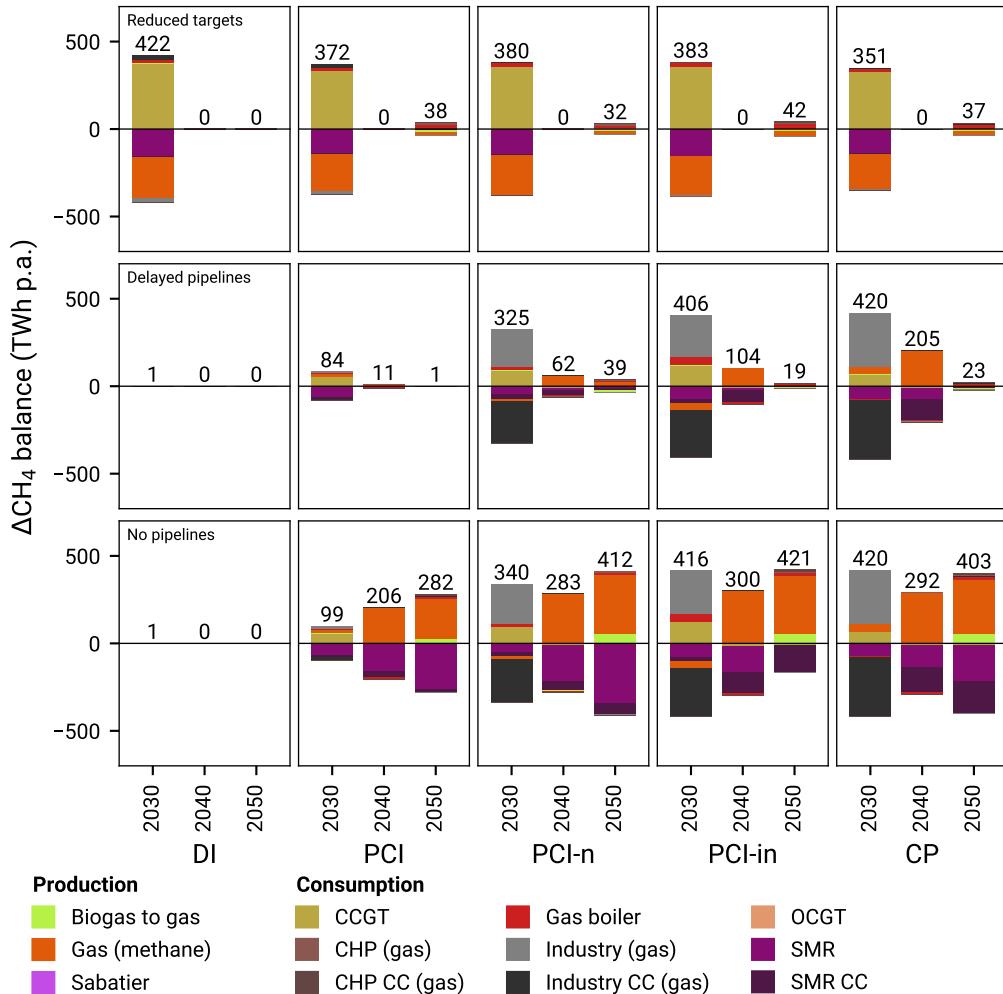


Figure C.21: ΔCH_4 balances — Short-term minus long-term runs.

681 *Appendix C.5. Maps*

682 *Appendix C.5.1. Decentral Islands*

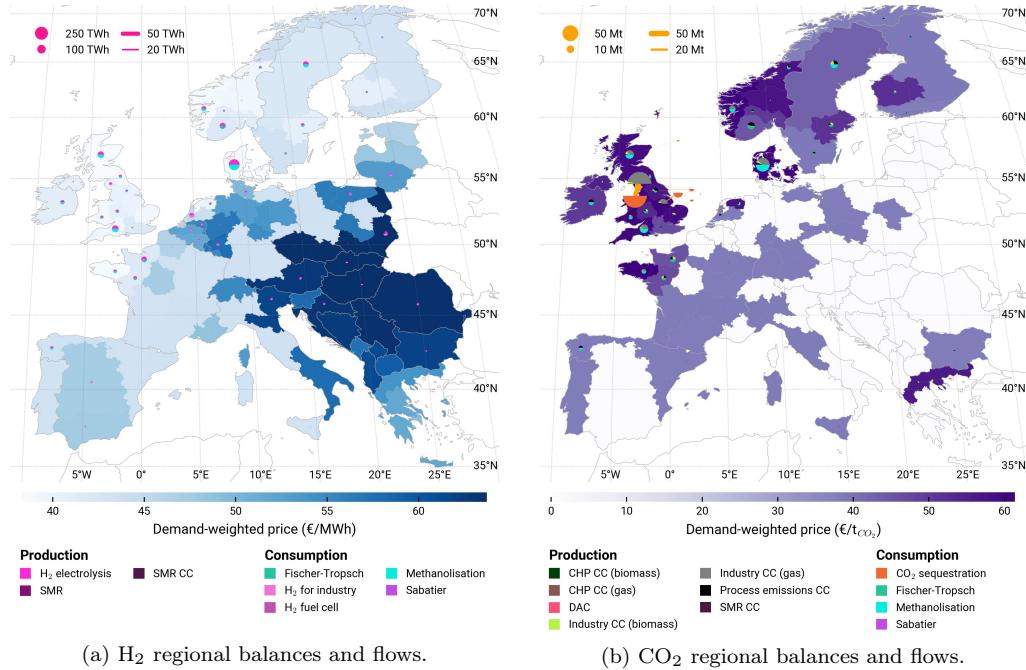


Figure C.22: *Decentral Islands* long-term scenario (2030) — Regional distribution of H₂ and CO₂ production, utilisation, storage, and transport.

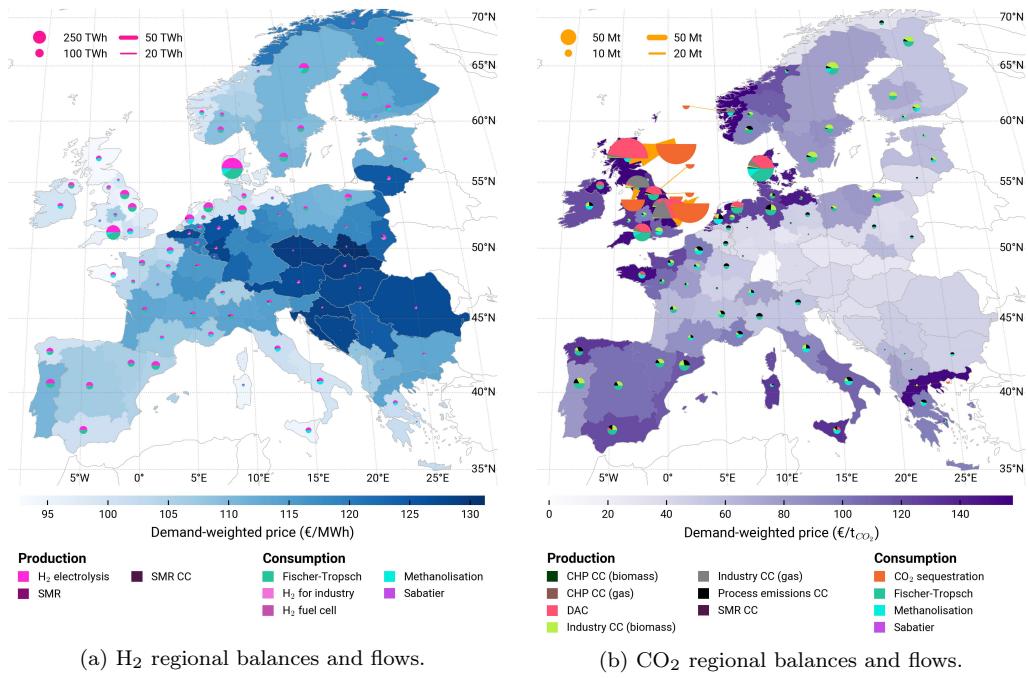


Figure C.23: *Decentral Islands* long-term scenario (2040) — Regional distribution of H₂ and CO₂ production, utilisation, storage, and transport.

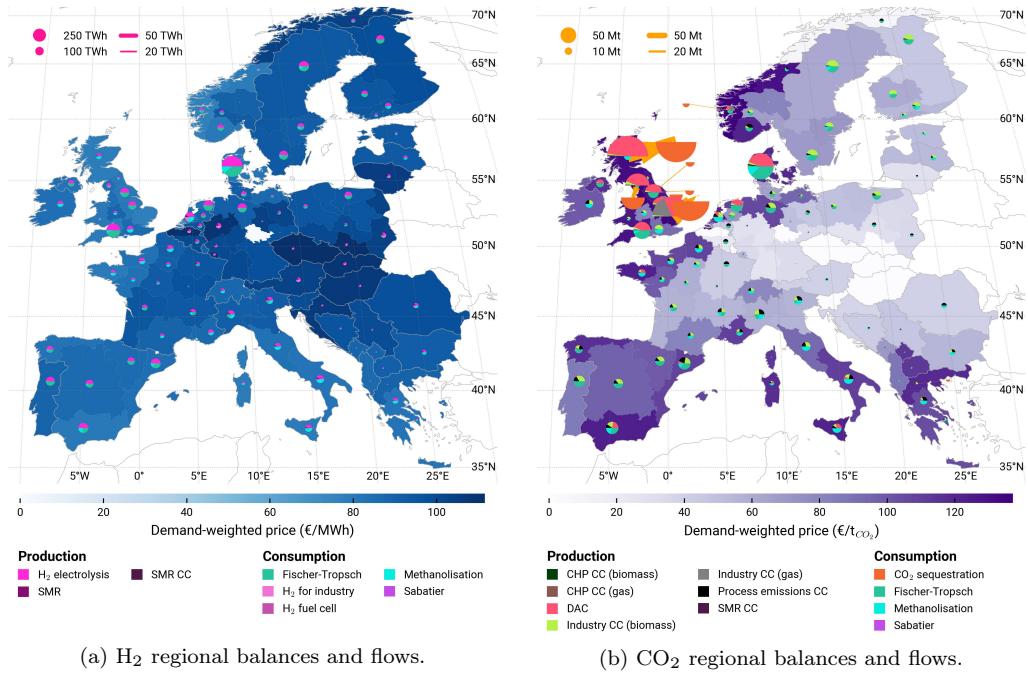


Figure C.24: *Decentral Islands* long-term scenario (2050) — Regional distribution of H₂ and CO₂ production, utilisation, storage, and transport.

683 *Appendix C.6. PCI international*

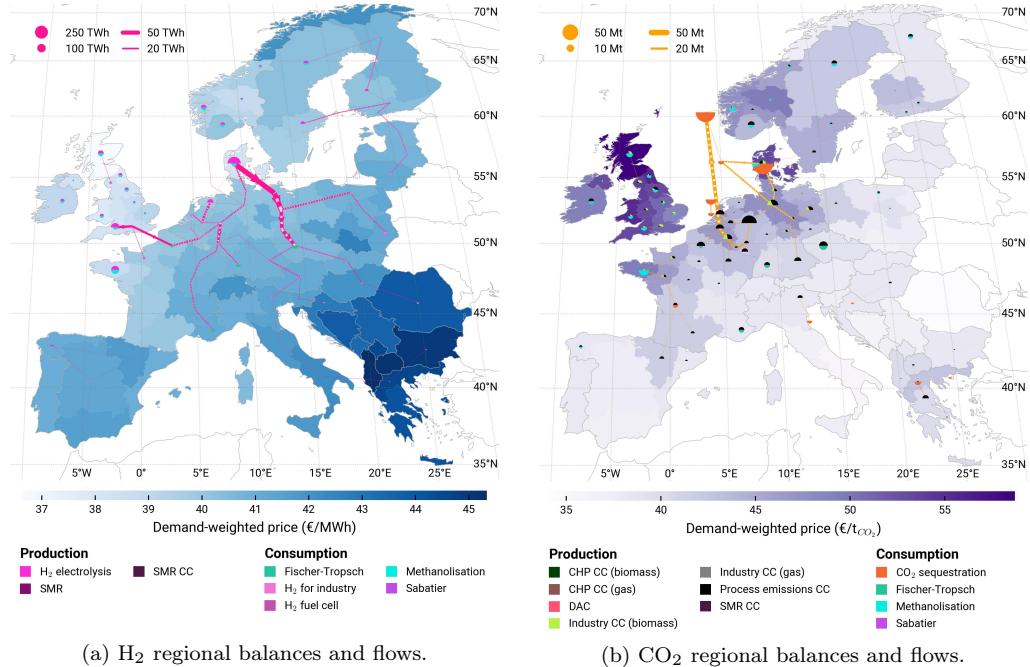


Figure C.25: *PCI* long-term scenario (2030) — Regional distribution of H₂ and CO₂ production, utilisation, storage, and transport. Dotted white lines represent PCI-PMI projects.

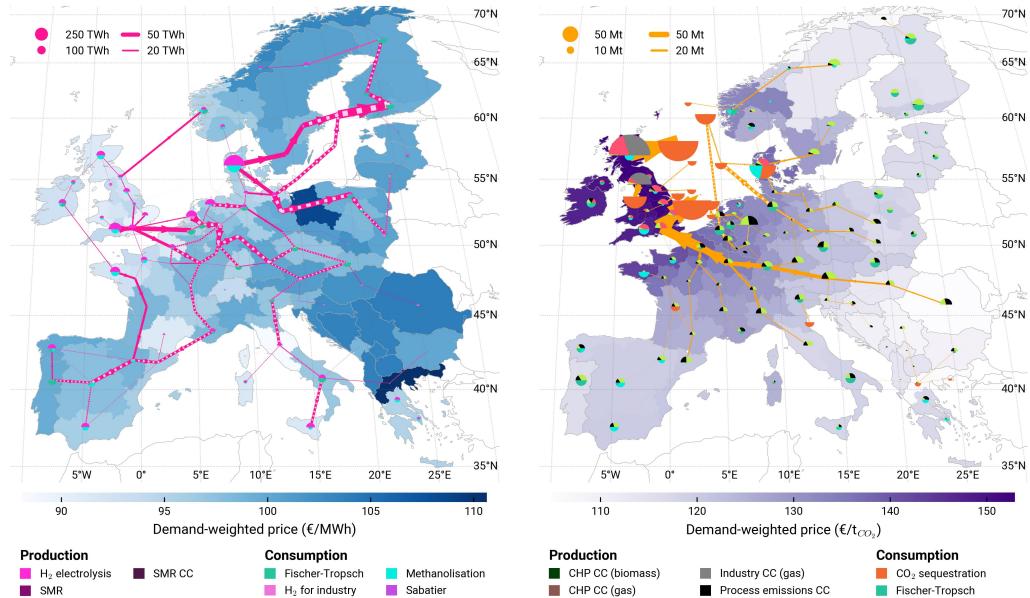


Figure C.26: *PCI-in* long-term scenario (2040) — Regional distribution of H₂ and CO₂ production, utilisation, storage, and transport. Dotted white lines represent PCI-PMI projects.

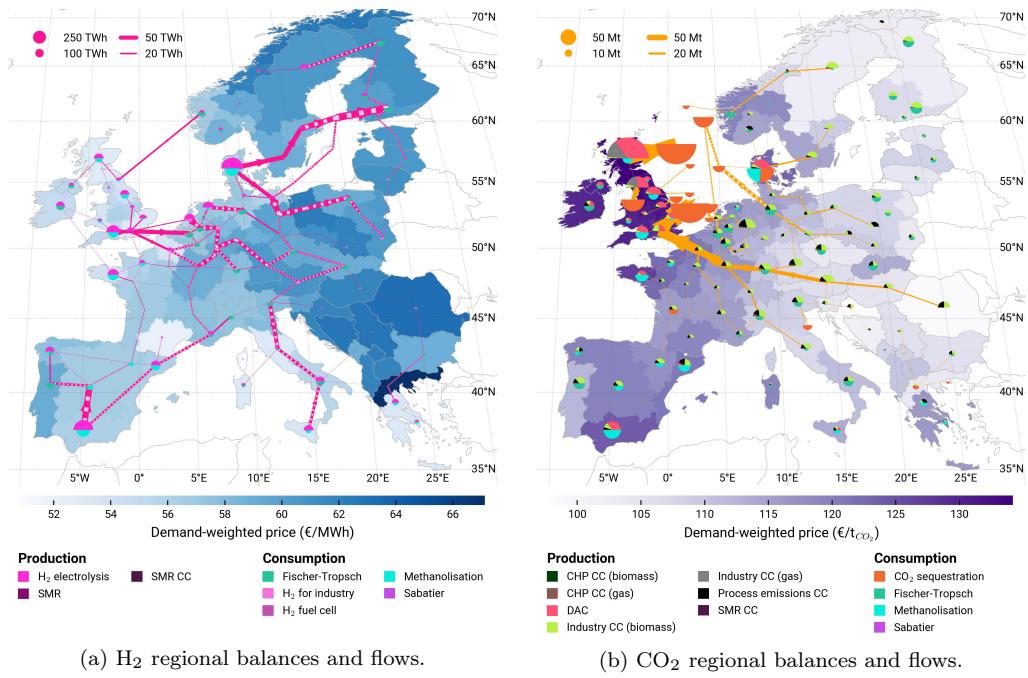


Figure C.27: *PCI-in* long-term scenario (2050) — Regional distribution of H₂ and CO₂ production, utilisation, storage, and transport.

684 *Appendix C.6.1. Central Planning*

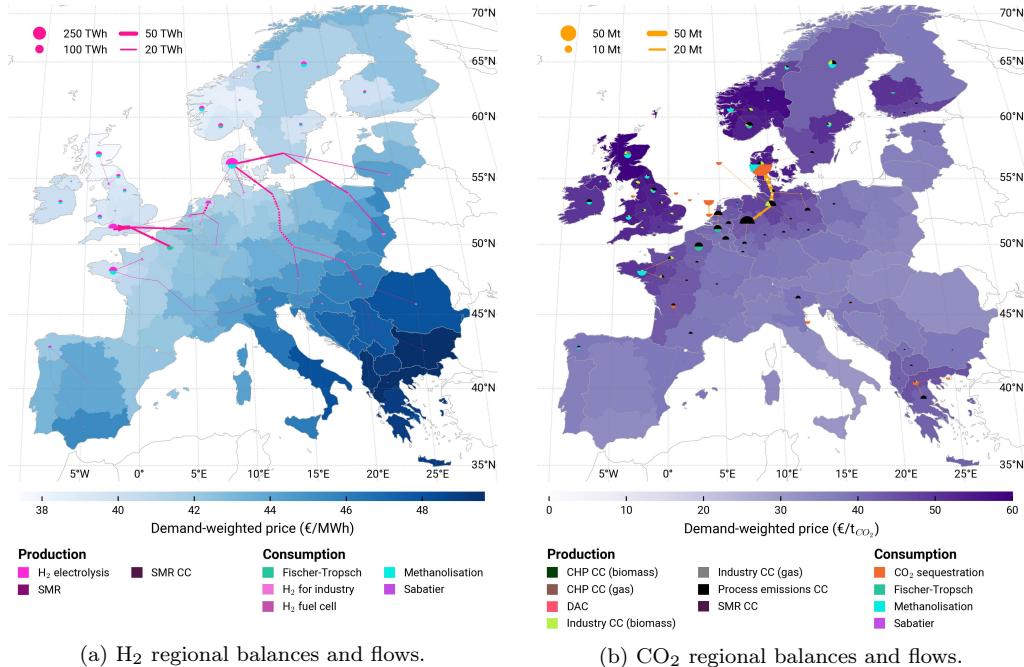


Figure C.28: *Central Planning* long-term scenario (2030) — Regional distribution of H₂ and CO₂ production, utilisation, storage, and transport.

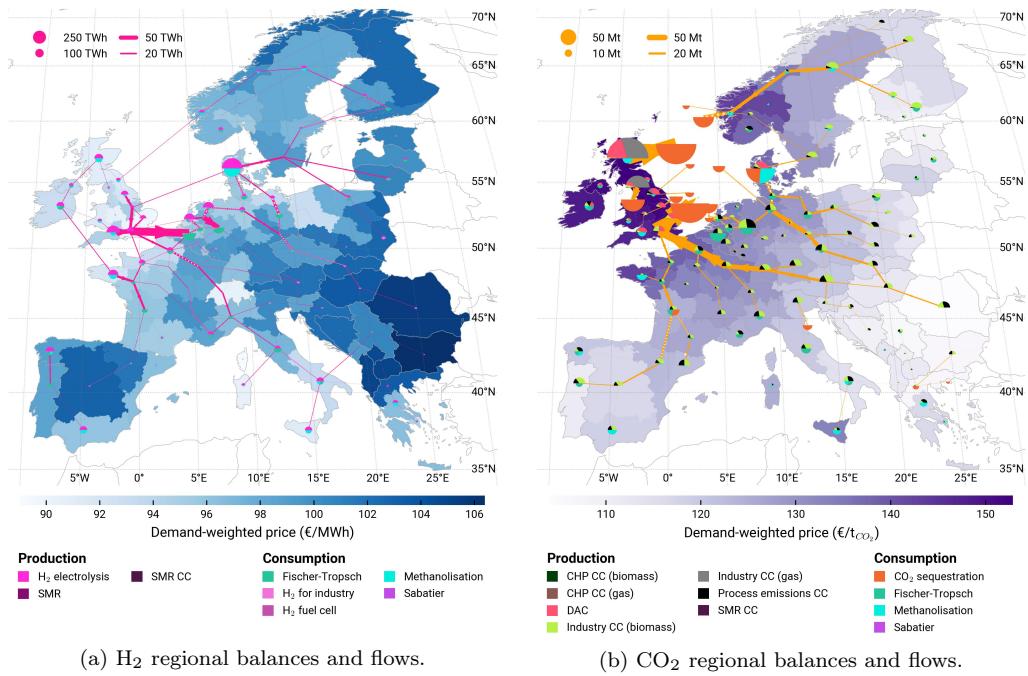


Figure C.29: *Central Planning* long-term scenario (2040) — Regional distribution of H₂ and CO₂ production, utilisation, storage, and transport.

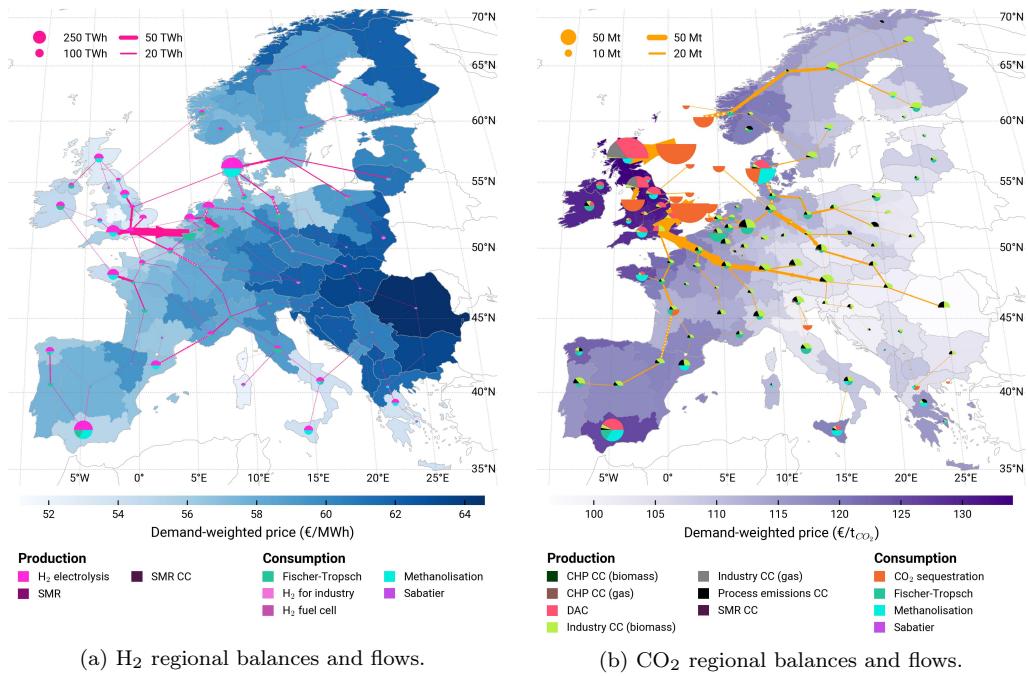


Figure C.30: *Central Planning* long-term scenario (2050) — Regional distribution of H₂ and CO₂ production, utilisation, storage, and transport.

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