Early-Onset Disability, Education Investments, and Social Insurance

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Abstract

Individuals with an early-onset (before age 18) disability attain substantially less education than their non-disabled counterparts. This equates to an eighteen percentage point gap in post-secondary attainment between these populations in Canada. This gap is related to how an early-onset disability affects the cost and return to investing in education and the availability of additional income through social welfare policies. I build and estimate a structural life-cycle model of education investment and labour market choices to analyze the effect of social insurance policies on education investments for early-onset individuals. I focus on two social insurance policies in Canada: provincial social assistance (SA) and federal disability insurance (DI). Using linked Canadian survey and administrative tax data, I estimate the model and reproduce the education gap, life-cycle employment rates, and attachment to SA and DI. I find the effect of disability on the accumulation and returns to human capital account for two-thirds of the education gap. However, 18.6% of the gap is related to disincentives from social insurance policies, mainly from added benefits in SA available for beneficiaries with disabilities. Through counterfactual experiments, I find decreasing the value of SA poses an insurance-incentive trade-off for early-onset individuals. Instead, post-secondary grants for early-onset individuals increase their educational attainment, employment, and improves welfare. Moreover, this policy helps pay for itself through added tax revenues and reduced dependence on SA.

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1 Introduction

The onset of a work-limiting disability has large and persistent consequences to individual economic independence and overall welfare.¹ Disability limits the set of productive tasks one can engage in to make a living and is a primary source of labour market inequality among working-age adults.² The individual effects of disability culminate into a substantial cost to public infrastructure, which bears a large financial burden of providing support to those affected.³ The barriers, costs, and limitations from disability make this group's behaviour especially sensitive to social insurance (SI) policies that offer income support to help insure against disability shocks. The economic costs of disability can be exacerbated for conditions that onset before age eighteen, hereby referred to as early-onset—one explanation for this is the relationship between early-onset disability and education investments.

In this paper, I investigate the factors driving education choices for early-onset individuals to gain insight into the link between childhood health and adult outcomes. Bad health early in life generally results in lower attainment of post-secondary education.⁴ This paper focuses on Canada, where early-onset individuals, who represent about a quarter of the Canadian population with a disability, are 18 percentage points less likely to earn a post-secondary certificate relative to their non-disabled counterparts. Early-onset disabilities are present during primary and secondary schooling, which are critical periods of skill development and investment in human capital. The consequences of disrupting human capital accumulation early in life extend to adult labour market outcomes, as education is a crucial determinant of financial independence and labour market success.⁵ Better understanding the relationship between early-onset disability and education investments is important to improve adult outcomes and welfare for this population.

Education is an important mechanism for early-onset individuals to enhance their labour market productivity and offset or overcome the barriers induced by their disability. Education choices depend on one's

¹Disability onset in working life has been found to reduce labour force attachment, earnings, and consumption, and increase reliance on government transfers (Burkhauser et al., 1993; Bound and Burkhauser, 1999; Haveman and Wolfe, 2000; Meyer and Mok, 2019).

²Disability rates have been rising over the past few decades in Canada, as well as most developed countries. The percentage of Canadians aged 15 and over with a disability rose from 12.4% in 2001 to 22.3% in 2017. This trend is likely to continue with an aging population as disability risk tends to increase with age. This increase may also be partially due to the evolution of the definition of what constitutes disability and changes in individual reporting behaviour. For more details on the economic position of Canadians with disabilities see Cossette and Duclos (2002) and Morris et al. (2018).

 $^{^3}$ A review of the growing public burden of the US disability system can be found in Autor and Duggan (2006).

⁴For instance, Case et al. (2005) find individuals with chronic conditions by age sixteen have a 16 percentage-point gap in post-secondary completion compared to individuals without chronic conditions in the UK. Loprest and Maag (2007) report gaps of 17% and 21% in college/post college graduation rates between early-onset and non-disabled individuals in the US.

⁵Disabling conditions early in life have been found to stunt earnings growth, be associated with low labour force attachment and greater dependence on transfers. Previous research on the impact of early life health on adult outcomes include Currie (2009), Case and Paxson (2010), Lundborg et al. (2014), Almond et al. (2018), and Prinz et al. (2018).

expectation of future employability, income, and labour market risks.⁶ Individuals with lower levels of completed education have a greater likelihood of low earnings and experiencing unemployment in working life. SI provides resources to ensure individual consumption does not substantially decline during these difficult labour market states. However, SI may also diminish the incentive to invest in one's education by raising the relative value of low earning states. Measurements of the size of this disincentive have substantial policy relevance. Individuals affected by disability have high rates and long spells of attachment to government transfers (Torjman and Makhoul, 2016). Separating the role of SI from other factors that influence education investments is essential to design policy to improve education outcomes, promote investment into individual productivity, and enhance economic independence for individuals affected by early-onset disabilities.

This paper analyzes the relative importance of SI policy, among other factors, in driving post-secondary investments of early-onset individuals. I build and estimate a structural life-cycle model of education, employment, and SI receipt. Education is a costly investment into productivity. Rational, forward-looking individuals base their decisions on the expected costs and labour market return to each education level. There are many ways that an early-onset disability can affect the return to education. The efficiency of human capital accumulation during post-secondary education and in the labour market may be limited by an early-onset disability, lowering the financial return to post-secondary education. Additionally, labour market frictions, which increase the likelihood of unemployment, vary by education level and disability status, further affecting the returns to post-secondary investment. SI benefits raise the value of not working and alter the incentive to invest in education differently for individuals with a disability. Hence, early-onset individuals in the model may put more weight on SI in comparing the expected values of education levels.

A fully estimated structural model allows me to explore the complex behavioural relationship between education investments, labour market choices over the life-cycle, and the policy environment, making it an ideal approach for this application. I use the model to decompose the post-secondary education gap into a set of underlying factors. To illustrate, I can distinguish the role of policy from other factors by shutting down disability policy, resolving the model, and simulating how behaviour changes. Moreover, I can use the model to evaluate the effects of counterfactual reforms on the policy environment, allowing me to map out the behavioural responses to policy and measure how reforms affect individual welfare and net costs to the government. The counterfactual approach compares the effects of policy reforms to the current state of the world, which serves as the baseline.

⁶Education choice is often modelled as a discrete choice over expected values associated with each education level. The expectations can be functions of labour market conditions, uncertainty, and policy. Individuals choose the education level that gives them the greatest expected discounted lifetime value (Cunha et al., 2005; Keane et al., 2011).

The model is representative of the Canadian labour market and SI policy environment. In Canada, disability status gives working-aged adults access to additional SI resources. I focus on the two main income assistance programs available for individuals with disabilities: disability insurance (DI) and social assistance (SA), the latter of which allocates additional resources for individuals with a disability (SA-D). These programs give financial transfers to aid with the disadvantage and increased uncertainty associated with a disability. Individuals with disabilities are at a higher risk of needing assistance and have a larger set of resources available. Hence, the disincentive effects of SI policy on education may be amplified for this population. Additionally, some programs, notably DI, condition on education level in determining an individual's eligibility, which can further add to disincentives (Government of Canada, 2022). Accounting for the incentives created by SI is essential to understanding the factors driving the educational attainment of individuals with an early-onset disability.

The programs making up the Canadian SI system for individuals affected by disability operate as a set of separate welfare initiatives rather than a unified system of integrated policies. This feature is advantageous for evaluating policy reforms, as the effect on behaviour is not confounded by interdependencies across different programs. For instance, altering the parameters governing eligibility for DI will not impact eligibility for SA, and vice versa.⁷

I estimate my model using the Longitudinal and International Study of Adults (LISA), a panel survey of Canadian households that contains rich information on health, education, and other demographics. LISA is linked to a 36-year panel of administrative tax records containing disaggregated measures of personal incomes, taxes, and transfers. These survey data allow me to analyze the behavioural incentives of SA and DI separately. Additionally, the use of administrative tax data alleviates concerns of measurement error and under-reporting that are often associated with self-reported survey measures of income (Gallipoli and Turner, 2009; Meyer et al., 2009). The merged survey and administrative information facilitate the creation of a rich dataset with detailed health measures, demographics, and incomes. The combination of these data makes LISA well suited to study the life-cycle behaviour of early-onset individuals. Furthermore, LISA includes a large subsample of individuals with early-onset disabilities, which previously was a limitation for researching this group.⁸

⁷In contrast, the main disability insurance program in the US, SSDI, may grant access to medical insurance, which factors into the option value of SSDI, and complicates incentives to apply to this program. Canadians are covered by universal healthcare, and applications to the various disability programs are separately administered.

⁸Studying early health conditions has historically been difficult as it requires data on early life conditions and information on the outcomes of interest, which are often from adulthood. LISA provides me with information on Canadians over much of their life cycle. LISA's detailed information makes it an ideal dataset to study the importance of Canada's public policies and labour market conditions on the education decision of people with early-onset disabilities.

I measure disability based on limitations to activities of daily living (LADLs), rather than specific health conditions. LADLs capture a key intermediate step in the mapping from health to productivity. It may not always be evident if, or how, a given health condition affects observed behaviour. Instead, measures of how one's health condition affects their ability to perform daily activities give more clarity into the behaviour this condition restricts.⁹

The estimated model reproduces the gap in educational attainment, along with other differences in labour market outcomes between early-onset individuals and their not early disabled counterparts. I recover an employment gradient with respect to education that is comparable with the actual data, and I fit a positive average earnings difference by education level. The estimated model finds that early-onset individuals have lower earnings at the start of working life, representing the disruption of human capital accumulation during primary and secondary schooling. I also find that early-onset individuals have a lower financial return to education and work experience, representing the disruption of skill accumulation in secondary schooling. Moreover, the model reproduces life-cycle rates of DI receipt, and the estimated DI acceptance probabilities are consistent with the unconditional acceptance probabilities observed in the 2015 audit of the Canadian Federal DI program (Office of the Auditor General of Canada, 2015)

The decomposition exercise finds that factors relating to human capital are the most significant contributor to the gap, accounting for 65.2%. Half of the contribution of human capital is from the impact of early-onset disability on skill accumulation through labour market experience. Approximately one-third is related to early-onset disability disrupting skill accumulation during post-secondary. The remainder relates to the impact of disability on skill accumulation before age 18. SI policy is the second largest contributor to the education gap, accounting for 18.5 percent. The role of SI policy is almost entirely due to SA-D benefits, which account for 90% of this factor. This is due to SA-D benefits raising the relative value of low-earning states, which are more prevalent with low education. Psychic costs to schooling, disability risk, and the effect of disability on preferences each account for 4% of the total education gap.

Finally, I use the estimated model to evaluate the effects of a set of counterfactual policy reforms on education and life-cycle behaviour. I consider a set of reforms that increase the post-secondary attainment of early-onset individuals by one percentage point. The decomposition exercise identifies ways policy can target

⁹For example, diabetes can result in substantial physical impairment if left untreated. However, diabetes may not affect one's function if adequately treated. Measuring health using LADLs instead of the diabetes status can distinguish these two situations. Additionally, this stance on disability is useful for studying education, which is a direct investment into productive ability.

¹⁰DI ends up not substantially affecting the education gap. This is because not early disabled individuals are relatively more sensitive to DI incentives than early-onset individuals, as they have higher earnings on average, increasing DI's expected value. Moreover, people tend to flow onto DI at older ages, and the expected value of DI is heavily discounted at the schooling decision.

to increase post-secondary enrolment for early-onset individuals. Firstly, reducing SA-D pushes individuals to educate themselves to self-insure their income and results in substantial savings for the government. However, reducing this resource comes with substantial welfare costs to individuals. This reform mechanically takes away resources from individuals who end up relying on SA-D despite the reform and who have the largest marginal utility of consumption. This counterfactual scenario highlights the insurance-incentive trade-off of SA-D with respect to education.

The second main set of reforms considers policies involving increased government expenditure. Most notably, I consider providing an annual transfer to subsidize the consumption of early-onset individuals during post-secondary schooling. This policy offsets the psychic cost of schooling, which may prevent high-ability individuals from enrolling. I find this policy is revenue positive for the government, as the cost of the transfer is offset by increases in tax revenues and reductions in individuals' dependence on SA. Moreover, this policy reform is welfare improving for early-onset individuals relative to the baseline.

A broader understanding of the role of disability, uncertainty, and SI policy on education investments and labour market outcomes is of considerable interest. I frame my research contribution in three areas. First, I contribute to a sizable literature on the relationship between early-life health, education investments, and labour market outcomes.¹¹ Health conditions at young ages can impede one's development in ways that persist for their entire life. My contribution complements these studies by distinguishing and comparing the relative importance of mechanisms, such as human capital or SI policy, underlying the education gap and analyzing how this relates to adult inequalities.¹² I emphasize the role of labour market policy in incentivizing higher education investments.

Second, I contribute to a body of literature on insurance-incentive trade-offs of disability policy in the labour market by accounting for a broader set of behavioural responses to SI programs. This paper fits among several studies that structurally model how disability policy drives labour market behaviour. Much of this literature focuses on later onset disabilities, taking education level as given. However, it is crucial to account for the incentives SI has on early life decisions when considering the early-onset population because of the timing of their disability. To my knowledge, this is the first study to measure an insurance-incentive trade-off of SA and DI with respect to educational investments. My results offer important insights into the

¹¹ For examples and surveys of related studies see Currie (2009), Case and Paxson (2010), Lundborg et al. (2014), Mori (2016), Almond et al. (2018), and Prinz et al. (2018).

¹²Mori (2016) conducts a similar structural analysis of how an early-onset disability affects education investments but does not account for labour market risks or SI policies.

¹³ For instance, Gallipoli and Turner (2009), Bound et al. (2010), Kitao (2014), Low and Pistaferri (2015), Michaud and Wiczer (2018), Kostøl et al. (2019), and Kellogg (2021).

design of DI and welfare programs when considering people affected by an early-onset disability. 14

Third, I contribute to the literature on the relationship between human capital investments, labour market conditions, and SI policies. Again, this paper aligns with various structural models linking education rates to the labour market environment.¹⁵ The idea is that risks and public policies create incentives that distort behvaiour in the labour market. If these distortions are large enough, they may also affect pre-entry decisions. Education is arguably the most important human capital investment decision before labour market entry. If the labour market distortions created by SA or DI are large enough to significantly impact the returns to schooling for this group, they may also affect their chosen level of education. My research also relates to the literature studying how individuals make their education decisions given future uncertainty.¹⁶ My contribution is to evaluate the role of SI policy in partially insuring against uncertainty and affecting expected values to education levels.

The remainder of this paper is organized as follows: Section 2 outlines the details of the Canadian policy environment. Section 3 describes the features of the dataset. Section 4 provides some motivating descriptive evidence from these data. Section 5 details the empirical model. Section 6 discusses the strategy to estimate the model's parameters. Section 7 reviews the estimation results. Section 8 uses the model to decompose the education gap and conduct counterfactual experiments. Finally, Section 9 concludes.

2 Disability Policy Environment in Canada

The Canadian SI environment is made up of a set of programs at both the provincial and federal levels, many of which are administered separately. For individuals affected by disability, programs offer assistance related to income insurance for earnings lost because of a disability, rehabilitation or reintegration into the workforce, and welfare for individuals unable to provide for themselves (Torjman and Makhoul, 2016). Programs differ in eligibility requirements, the screening of the population covered, the duration of aid provided, and the amount of aid provided. The disability programs operate relatively independently from each other, rather than being jointly administered or unified in eligibility, as is the case in other countries. While this feature has been criticized for leaving gaps in social assistance for individuals with disabilities, it is advantageous from an econometrician's perspective because the effect of the parameters from a given program on behaviour is less confounded by parameters from other policies integrated with this program.

This paper focuses on the two main programs providing long-term income assistance and replacement for

¹⁴This last point is relevant for theoretical literature on the design of SI policy, such as Golosov and Tsyvinski (2006)

¹⁵For instance, Flinn and Mullins (2015), Blundell et al. (2016), and Bobba et al. (2021).

¹⁶For instance, Carneiro et al. (2003), and Cunha et al. (2005).

individuals affected by disability.¹⁷ These are the Canadian Pension Plan Disability (CPP-D), the federal DI program, and provincial SA programs, which offer means-tested welfare payments.¹⁸ The Canadian Pension Plan (CPP) is the federal retirement pension program, and also administers CPP-D. This section describes the main features of DI and SA in Canada.

2.1 Canadian Pension Plan Disability

DI in Canada delivers monthly financial transfers to individuals that are deemed eligible for the program. Eligibility requires applicants to be under the age of 65, not currently receiving Canadian Pension Plan (CPP) retirement benefits, have made a predetermined number of contributions to CPP, and are markedly restricted by a physical or mental disability. Individuals must complete and submit an application, be deemed to meet the eligibility requirements, and wait approximately 120 days for their application to be processed and approved before becoming a beneficiary of CPP-D.

First, eligibility depends on the characteristics of the disability and its impact on labour market performance. To receive CPP-D, an applicant must first show that their disability is both prolonged and severe. A disability is prolonged if it is expected to be indefinite or likely to result in death.¹⁹ The severity of the disability concerns the applicant's ability to engage in "substantially gainful activity" in the labour market. Substantially gainful is subjectively determined based on an applicant's perceived productivity in the labour market given the barriers imposed by their disability. That is, how productive a disabled individual is in a job they could be expected to hold given their qualifications relative to others doing the same work, but who do not have a disability. Adjudicators incorporate an individual's personal characteristics when determining an individual's capacity for substantial gainful activity. Most notably, personal characteristics include an individual's age, education, and work experience (Government of Canada, 2022).

The second main DI eligibility requirement for applicants is to have made contributions to the CPP in four of the previous six years.²⁰ The contributions to CPP determine the monetary value, or generosity, of the CPP-D payments. The contributory period begins at age 18 and ends at age 65 or the year of death. It excludes years in which the applicant was receiving CPP-D benefits.

The generosity of CPP-D is calculated with an earnings index that summarizes the number of months in

¹⁷I do not focus on other programs related to disability support, such as transportation or prescription supports, as these are considered a distinctly different policy area (Torjman and Makhoul, 2016). Furthermore, in its current state, the paper does not account for short-term insurance programs from employment insurance. I also do not model worker's compensation, which is only available to individuals injured at work and is not accessed by early-onset individual's in my data.

¹⁸In the following, I use CPP-D and DI interchangeably.

¹⁹CPP-D is a program for long-term disabilities and not designed to insure against short-term disability spells.

²⁰Three of the previous six years if the applicant has contributed to the CPP for twenty-five years or more.

the contributory period and the size of the individual's monthly CPP contributions. In the calculation of the earnings index, applicants can drop certain months from their contributory period, that may reduce their final amount of CPP benefits.²¹ CPP-D payments are the sum of two components. The first component is equal to 75% of the applicant's potential CPP retirement benefits at the date of application. Potential CPP retirement benefits are equal to 25% of an earnings index that summarizes an applicant's bounded average earnings over their contributory period. The minimum bound to their earnings has been \$3,500 per year since 1996, and the maximum, which was \$53,600 in 2015, is updated yearly based on a measure of average wages. The second component is a deterministic flat-rate benefit indexed by the CPI each year.²²

2.2 Provincial Social Assistance in Canada

The main source of welfare in the social safety net for Canadians comes from provincially administered SA Programs. SA offers last resort financial assistance to individuals with barriers to sustained employment and who have insufficient or volatile sources of income. As SA is intended to be last resort, it is available for individuals who have exhausted all other means of assistance. This means that SA beneficiaries must have sought income support from other sources, including DI. An important difference between SA and DI is that SA programs do not have a work requirement, widening the population covered by these programs.

SA is separately administered in each province. As such, the SA programs vary in eligibility criteria and the generosity of their transfer across provinces. The SA programs all share a similar structure (Employment and Social Development Canada, 2016).²³ Applicants to SA must be assessed to be in need of financial aid, and the value of aid provided depends on the magnitude of this assessed need. The eligibility and generosity of aid are based on a means test of the applicant's assets, earning capacity, and demographic characteristics, such as health status.

The means test calculates the net difference between an applicant's "assessed needs" and financial assets to determine eligibility. An applicant is deemed eligible if their assessed needs exceed the sum of their income and assets, up to an upper threshold. First, an applicant's "needs" may include variables like living expenses,

²¹First, each applicant is eligible to drop contributory months in which their children were under the age of 7. Second, applicants can drop a remaining percentage of their remaining contributory months with the lowest earnings. The percentage of months eligible to drop after the months when the applicant's children were under the age of 7 have been removed, was 15% prior to 2012, 16% for 2012 and 2013, and 17% thereafter.

²²In 2018, the average CPP-D benefit received was just under \$1000 per month, half of which was the deterministic flat rate component (Employment and Social Development Canada, 2018).

²³SA programs have been criticized for lacking available information about their provisions, eligibility, and administration details. This lack of transparency creates difficulties for potential applicants and analysts, as discussed in (Kneebone and White, 2015; Béland and Daigneault, 2015; Torjman and Makhoul, 2016).

family size and composition, and disability.²⁴ Assessed income combines all earnings from market activities, such as paid employment or self-employment, with transfers from other government programs, such as DI.²⁵ Individuals may receive SA while earning from other sources, but this may reduce benefits according to the program's replacement rate. SA may be revoked if sufficient effort is not taken on the part of the beneficiary to receive other sources of income support.

Recipients to SA typically receive monthly financial transfers equalling a basic assistance amount and, in some cases, a special assistance amount. The basic assistance amount covers the basic costs of living, such as food, shelter, and clothes. The cost of living varies with an individual's demographic characteristics, notably their disability status. Thus, the basic assistance amount varies with a recipient's demographic characteristics. A disability may require additional expenses due to greater costs of living and barriers to employment. For these reasons, all SA programs have additional resources available for individuals affected by a disability.

3 Data: The Longitudinal and International Study of Adults

To study the relationship between SI and education, I use LISA, which is a panel survey of over 11,000 Canadian households over four biennial survey waves, starting in 2012. LISA covers a broad range of topics, including health, education, labour, social participation, and income. These data are supplemented with administrative records. Most notably are T1 family files (T1FF), that contain rich disaggregated measures of personal income from individual income tax filings. Many questions in LISA are retrospective, allowing me to build a comprehensive history of incomes and transfers for my sample between 1989 and 2017. Finally, LISA includes a relatively large set of early-onset individuals with linked T1FF tax data and is, therefore, especially well-suited to this research agenda.

I use the survey waves of LISA to obtain the majority of demographic information used in this study. Each survey wave measures details about education level, labour market status, change in labour market status since the previous wave, job search activities, reasons for job loss, and details about limitations to daily activities, which are used to derive disability status. Education level is derived by the self-reported highest certificate of completion. I define a low education level as completing at most a high school certificate. The

²⁴On the other side of the mean-test, the applicant's financial assets include liquid assets, such as cash or convertible assets, and fixed assets, such as property. Exempt assets include those used for employment or transport, such as tools or automobiles, and assets related to savings plans used for education purposes, such as registered education savings plans. The combined fixed and liquid assets must not exceed a predetermined threshold, which varies by provincial jurisdiction. Additional details on SA programs can be found in Employment and Social Development Canada (2016) or Hillel et al. (2020).

 $^{^{25}}$ The inclusion of unearned income is due to SA being designed as assistance of last resort.

high education level includes those with any completed post-secondary education.

Measuring Disability

The 2014, 2016, and 2018 waves of LISA include measures of LADLs and other characteristics of health, that are used to understand the history of disability status.²⁶ LISA includes a set of LADLs, which are derived from a short version of "the disability screening questions" (DSQ) developed by Statistics Canada for identifying individuals with disabilities in general population surveys (Grondin 2016). There are five main distinct areas of activity limitation: Seeing, Hearing, Physical, Cognitive, and Mental Health. Physical includes any limitation to mobility, flexibility, dexterity, as well as limitations caused by pain. Cognitive includes learning, developmental and memory limitations. Mental Health includes anxiety, PTSD, depression, and other mental health conditions.

The activity limitations are self-reported, and the age of disability onset is retrospective. For each type of activity limitation, respondents were asked about the magnitude of difficulty and the frequency of limitation.²⁷ Individuals are flagged as disabled if they report to have any type of LADL and respond "sometimes", "often", or "always", to the frequency of their LADL.

Using self-reported functional limitations to measure disability is not without its share of criticism, as are all other methods of defining disability.²⁸ Opponents of using self-reported disability are often concerned with the endogeneity of reporting to ones labour market situation and over-reporting. However, it has been found that self-reported disability is close to exogenous, may actually under-represent the extent disabled population, and may even underestimate the true impact of disability on relevant labour market outcomes (Stern, 1989; Bound and Burkhauser, 1999; Burkhauser et al., 2002). Using specific health questions, such as the activity limitation screening questions in LISA, rather than directly asking about disability status can further reduce the concerns associated with self-reports being endogenous to labour outcomes (Bound and Burkhauser, 1999). The combination of this evidence is sufficient to validate the use of self-reported disability, as defined by specific questions on functional limitations.

 $^{^{26}}$ The 2012 wave comprises only a small set of questions about the disability. Notably, the 2012 wave excludes the variable that determines the age of disability onset.

²⁷Some cognitive conditions, such as developmental disabilities or learning conditions, were derived based on diagnosis from medical professionals instead of the level of difficulty. Refer to Appendix 9.1 for details.

²⁸For instance, using DI beneficiaries to flag people with disabilities has been found to under-represent the population of individuals who are limited enough in the labour market to be classified as "disabled" (Bound, 1989).

T1 Family Files

The income histories come from the T1FF records. These data include demographic characteristics relevant to tax filings, such as age, marital status, and province of residence. The tax records span from 1982 to 2017 and are linked to each respondent in the main survey waves of LISA. I focus on 1989-2017 calendar years due to limitations on the income measures in the years prior. ²⁹ of the years in the T1FF for longitudinal yearly measures of an individual's personal income. For this analysis, I focus on measures of employment income, and government transfers from CPP-D and SA payments. A notable advantage of these tax records is that they are less likely to suffer from the measurement and coverage issues often associated with survey data. ³⁰

Sample Selection

My sample of interest consists of males with and without an early-onset disability. I restrict the sample individuals between the ages 18 to 65 during the calendar years 1989 to 2017. LISA excludes institutional residents, whose disability eliminates any hope for participation in the labour market.³¹ I exclude individuals living in the Canadian Territories.³²

3.1 Social Assistance and Taxes

Data on the parameters of SA program are found in The Maytree Foundation's annual report series, "Welfare in Canada" (Maytree, 2018).³³ This resource calculates the maximum amount from SA that a household may receive in their respective province and calendar year.³⁴ The calculated maximum amount of welfare also includes provincial and federal tax credits that may be available to individuals. The maximum amount of SA is calculated for four distinct household types. In this study, I use the maximum amount of SA for a single employable adult and for a single adult with a disability.

The parameters of the Canadian income tax system using data from the Canadian Tax and Transfer Simulator (Milligan, 2016). This rich resource reports income tax brackets and respective marginal tax rates for the federal and provincial level, since 2016. Combining the federal and provincial rates gives a potentially

²⁹For instance, CPP-D is not separated from CPP and SA is not separated from other nontaxable income in earlier years.

³⁰Meyer et al. (2009) find survey reports on public transfers often suffer from respondents under-reporting, which can lead to overestimation of total income declines following the onset of disability.

³¹ Institutional residents consists of individuals in general hospitals, prisons, nursing homes, and special care facilities for individuals with disabilities.

³²In the current state of this paper, I not vetted sample sizes to prevent restrictions to future vetting.

³³These annual reports were formerly conducted by the National Council of Welfare until 2009.

³⁴The TIFF's include an individuals reported income from SA, and their taxes paid in a given year. I do not use this measure of SA in estimating the model as it depends on variables that I am not able to observe, most notably are savings and assets.

distinct tax regime for each province in each calendar year covered by my study.

4 Motivating Statistics

I next review a set of descriptive statistics from LISA to motivate the relationship between education and SI. Also, these descriptives are informative measures of the costs of an early-onset disability. Table 1 shows that the likelihood of completing post-secondary is eighteen percentage points lower for early-onset individuals. Less than half of individuals affected by an early-onset disability complete a post-secondary degree. Education is a costly investment into one's productivity. The expected labour market gains to earnings and employment are a key component of the return to education. Disability interacts with human capital to determine productivity and, therefore, is linked to earnings and employment.

The returns to education are reflected in outcome comparisons across education levels. The difference

Table 1: Likelihood of Post-Secondary Attainment by Early Disability Status

	Data
Early-Onset	0.4600
	(0.0370)
Not Early Disabled	0.6400
	(0.0120)

Estimates are from LISA and T1FF over 1989-2016 and weighted to represent the of Canada population in 2012. Post-secondary education equals one if the individuals has completed any post-secondary, which includes college certificates, university degrees below a bachelors, a bachelors degree, and degrees above a bachelors. Individuals who complete high school or drop out are grouped into the low schooling category. Standard errors are reported in parenthesis below.

in the returns to education for individuals with an early-onset disability is reflected in differences across education and early disability status. The first row of Table 2 contrasts the difference in earnings by early disability status and education level. The difference in annual earnings by education between early-onset and not early disabled individuals is reflective of the financial gain from accumulating human capital, keeping in mind that selection into higher education depends on unobserved factors, such as ability and motivation.³⁵ The gradient in annual earnings with respect to education for early-onset individuals is three quarters that of their not early disabled counterparts in the data. This finding is consistent with a disability impeding the accumulation of human capital during school.

The difference in employment rates by education level and early disability status, shown in row 2, reflects differences in offered and reservation wages. Employment rates may also reflect labour market

³⁵ Note that these unobservable predictors of education may also be influenced by a disability. For example, it may require additional motivation to overcome the cost of a disability and pursue a bachelor's degree.

Table 2: Employment, Earnings, and Labour Market Uncertainty by Education Level and Early Disability Status.

	Not Early Disabled		Early-Onset	
Over All Years in Labour Market	Low Education	Post-Secondary	Low Education	Post-Secondary
Annual Earnings(\$)	32300 (100)	50900 (100)	26000 (500)	40400 (600)
Employment Rate	0.7400 (0.003)	$0.8460 \ (0.002)$	0.5080 (0.011)	0.7530 (0.009)
First 3 years in Labour Market				
Annual Earnings (\$)	15100 (300)	20700 (230)	12900 (600)	18200 (800)
Employment Rate	0.810 (0.009)	0.862 (0.006)	0.579 (0.028)	0.815 (0.022)
Labour Market Frictions (All Year	s in Labour Market)			
Job Arrival Rate	0.730 (0.000)	0.759 (0.004)	0.650 (0.000)	0.713 (0.000)
Job Destruction Rate	0.031 (0.016)	0.021 (0.025)	0.065 (0.006)	0.033 (0.003)
Risk of Retirement	0.061 (0.050)	0.065 (0.039)	0.053 (0.009)	0.070 (0.007)

Estimates are from LISA and T1FF over 1989-2016 and weighted to represent the of Canada population in 2012. Post-secondary education equals one if the individuals has completed any post-secondary, which includes college certificates, university degrees below a bachelors, a bachelors degree, and degrees above a bachelors. Individuals who complete high school or drop out are low-education category. Standard errors are reported in parenthesis below.

frictions, such as the rate of job offers or job loss, that affect the likelihood of employment. The annual rate of employment over the life-cycle is lower for early-onset, regardless of education level. These statistics suggest that early-onset individuals may expect a lower return to employment and earnings from post-secondary, lowering the incentive to invest in their education.

Rows 3 and 4 of Table 2 compare average annual earnings and employment rates in the first three years of working life. Initial earnings are discounted the least in an individual's expectation of the return to education at the time of their schooling decision. At the start of working life, early-onset individuals experience a larger earnings gradient with respect to education. As the gradient for lifetime earnings with

respect to education level is smaller, this finding suggests early-onset individuals experience relatively lower earnings growth with a post-secondary degree.

Observed employment rates and earnings reflect both the labour supply of individuals and the labour demand of employers.³⁶ The last panel in Table 2 compares the rate of job offers for individuals that are searching and the rate of job destruction due to firing or layoff. Early-onset individuals receive fewer job offers, conditional on searching, regardless of their education level. Furthermore, early-onset individuals are displaced from work at a greater rate. Jobs arrive at a greater rate and are destroyed at a lower rate with a post-secondary degree. These rates are consistent with a larger set of more permanent/ stable jobs being available for those with post-secondary schooling. The last row in Table 2 reports the rate at which people retire between the ages of 60 and 65. The rate of retirement is larger for individuals with post-secondary, which is consistent with this group having accumulated enough wealth through higher earnings to retire early (higher CPP). Early-onset individuals with high school or less are least likely to retire early, which is consistent with this group having relatively fewer available resources in retirement. This could result from a higher lifetime dependence on government transfers for these individuals.

The culmination of this evidence motivates the role for SI policy in education decisions for early-onset individuals. Early-onset individuals expect to have less of a return to lifetime earnings from going post-secondary relative to their non-disabled counterparts. This population faces greater search frictions that increase their likelihood of being out of work and in need of SI. Furthermore, this group enters working life with a disability, granting them more generous SI transfers. DI and SA are most relevant for early-onset individuals with low education, as this group is most exposed to low and volatile earnings, higher employment risk, and health risks. Table 3 shows the likelihood of benefit receipt and average benefit of DI and SA for early-onset and not early disabled individuals.

In rows 1 and 2 of Table 3, there exists a stark difference in SA rate by early disability status. Early-onset individuals are most likely to become a recipient of SA early in their life and receive larger benefits from SA on average. The percentage of people ever becoming a beneficiary of SA is more than twice as large for the early-onset group across all education levels. Over thirty percent of the low education group is dependent on the program at some point in their life. Additionally, the difference in benefits received between early-onset and not early disabled, shown in rows 3 and 4, is decreasing in education, with the low education group receiving \$2,000 more per year when they are early-onset, and approximately \$800 more per year on average

³⁶Information on employers is limited in the T!FF files. However, the survey waves of LISA identify a monthly transition rate into employment for individuals actively searching. Additionally, I calculate a job loss rate based on individuals who were observed to work in the previous survey, and reported to have been fired or laid off.

Table 3: Average Rate and Transfer Amount From Social Assistance (SA) and Disability Insurance (DI) by Education Level and Early Disability Status

	Not Early Disabled		Early-	-Onset
	Low Education	Post-Secondary	Low Education	Post-Secondary
SA Rate				
Age < 45	0.0773	0.0252	0.3702	0.0772
	(0.003)	(0.001)	(0.014)	(0.006)
$Age \ge 45$	0.0785	0.0262	0.2963	0.1309
<i>3</i> –	(0.003)	(0.001)	(0.019)	(0.013)
Average Transfer from SA				
Age < 45	6100	5600	8200	6800
	(100)	(200)	(200)	(300)
$Age \ge 45$	7200	6600 [′]	8700 [′]	6100
<i>3</i> –	(100)	(200)	(300)	(300)
All Labour Market Years				
DI Rate	0.0238	0.0085	0.0396	0.0407
	(0.001)	(0.000)	(0.005)	(0.004)
Average Transfer from DI	9100	9300	7600	7800
3	(100)	(100)	(200)	(200)

Estimates are from LISA and T1FF over 1989-2016 and weighted to represent the of Canada population in 2012. Post-secondary education equals one if the individuals has completed any post-secondary, which includes college certificates, university degrees below a bachelors, a bachelors degree, and degrees above a bachelors. Individuals who complete high school or drop out are low-education category. Standard errors are reported in parenthesis below.

for not early disabled.

Rows 5 and 6 of Table 3 report that the likelihood of receiving CPP-D is low, culminating to about 4% of early-onset individuals becoming a beneficiary of the program. It is important to note that this number represents the individuals who applied and were accepted to CPP-D. It may be the case that many more people apply but are not accepted. In 2014-2015, 43% of total applications were accepted to CPP-D (Office of the Auditor General of Canada, 2015). The size of DI benefits received increases with age as lifetime earnings grow.

This evidence suggests a much larger portion of the early-onset population is at risk of requiring some form of government assistance in their life, especially for lower levels of education. Lower levels of education are associated with greater labour market risk, substantially lower earnings capacity, and greater volatility in labour force attachment. The combination of these findings is consistent with early-onset individuals facing different incentives from labour market risks and policies when making their educational investments. To

measure and distinguish between the size of the effect of policies and risk on educational investments, I next build and estimate a life-cycle model of educational investments and behaviour in the labour market.

5 Empirical Life-Cycle Model

The descriptive evidence shows a correlation between SA, DI, and education. To analyze the factors driving this relationship, I consider a life-cycle model of education investments and labour market decisions representative of the Canadian environment. Specifying a structural model allows me to analyze the mechanisms underlying education choices for early-onset. The model formalizes a link between the net returns to education, the labour market, and SI policy, which I use to compare the relative importance of factors underlying the observed education gap between early-onset and their not early disabled counterparts. Furthermore, the model allows me to analyze the effects of reforms to the policy environment. This provides a broader understanding of behavioural responses to policy, and is an important step in considering the normative consequences of reforms on social and individual welfare.

5.1 Model Preliminaries and Initial Conditions

Time is discrete, and each period represents a year. Individuals enter the model at t=0, corresponding to 18 years of age, and choose to go to post-secondary (s=1) or enter the labour market out of high school (s=0). This choice depends on a set of endowments that affect the expected return to each education level. Initial endowments include disability status, $d_0 \in \{0,1\}$, and latent heterogeneity, $a_i \sim N(\bar{a}^{d_0}, \sigma_{a^{d_0}}^2)$. Latent heterogeneity can be interpreted as an individual's "ability" and interacts with education to determine human capital at labour market entry. Initial disability status distinguishes the group of individuals with an early-onset disability, where $d_0 = 0$ corresponds to not early disabled and $d_0 = 1$ corresponds to early-onset.

Education level is chosen to maximize an individual's expected discounted lifetime utility. The expectation depends on a labour market environment and a set of risks that may differ by education and early disability status. Those choosing post-secondary enter the labour market at 22 years old. Time in the labour market lasts until at most age 65, upon which everyone faces ten mandatory periods of retirement and then dies. The lifespan of 75 years of age (T=57) is fixed for all individuals, and I assume there is no bequest motive. The total lifetime can be split into time in school, T^S , time in the labour market, T^L , and time in retirement, T^R .

5.2 Labour Market Environment

I first outline the structure of an individual's decision problem in the labour market. Individual i's observed choices at age $t \in T^L$ depend on their initial endowments and time-varying state variables, which evolve according to labour market risks given the sequence of previous decisions. Individuals choose to work and earn employment income, not work and receive SA, or to apply for DI, and hence can find themselves in one of three labour market states: working, not working on SA, or not working and on DI. Individuals make their decisions subject to uncertainty in their future disability status, finding and maintaining a job, and productivity.

Disability Risk

Disability status, $d_{it} \in \{0,1\}$, evolves according to a first-order Markov process, where $d_{it} = 1$ when disabled in period t. Disability risk is assumed to be exogenous to an individual's labour market decisions.³⁷ Disability transition probabilities vary with age and initial disability status. The risk of disability onset increases with age, and the likelihood of recovery decreases with age. Early-onset disabilities represent a potentially different set of conditions that are allowed to evolve differently over the life-cycle. The transition probability for disability status is defined is

$$\gamma_{k,l}^{d_0,t} = Pr(d_t = k | d_{t-1} = l, t, d_0), \ k, l \in \{0, 1\}.$$
(1)

Search Frictions

While not working, individuals may decide to enter employment if they receive an offer with probability, $\lambda^{d_0,s}$. While employed, an individual who does not choose to leave employment may be exogenously displaced out of employment with probability, $\delta^{d_0,s}$. Employed individuals may also choose to quit their job endogenously. These frictions are allowed to vary by early-onset disability status to account for differences in search behaviour, institutional features, employer beliefs, and other barriers to working for this group.³⁸

³⁷Modelling disability risk this way is standard in the related literature (Low and Pistaferri, 2015; Michaud and Wiczer, 2018; Kostøl et al., 2019; Kellogg, 2021).

³⁸Articles motivating the inclusion of these risks include Acemoglu and Angrist (2001), Dixon et al. (2003), Kitao (2014), and Morris et al. (2018).

Annual Earnings

An individual's potential earnings are determined by a combination of potential work experience, PE_{it} , current and initial disability status, d_{it} and d_{i0} , time-varying idiosyncratic shocks to their productivity, $\epsilon_{it}^{d_0,s}$, and unobserved fixed heterogeneity, $v^{d_0}(s_i, a_i)$. Potential earnings in an arbitrary period, t, are

$$\ln W_{it} = \mu_1^{d_0,s} P E_{it} + \mu_2^{d_0,s} (P E_{it}/100)^2 + \phi d_{it} + v^{d_0}(s_i, a_i) + \epsilon_{it}^{d_0,s}$$
(2)

where $\epsilon_{it}^{d_0,s} = \epsilon_{it-1}^{d_0,s} + \xi_{it}^{d_0,s}$,

$$\xi_{it}^{d_0,s} \sim N(0, \sigma_{\xi^{d_0,s}}^2) \text{ for } t > 0,$$
 (3)

and
$$\xi_{i0} \sim N(\bar{\xi_0}, \sigma_{\xi_0}^2)$$
.

The parameters governing potential earnings depend on initial disability status and education level. This specificity of parameters allows for differences in the life-cycle evolution of earnings. The second-order polynomial of experience provides curvature to the life path of potential earnings. The specificity of $\mu_1^{d_0,s}$ and $\mu_2^{d_0,s}$ to initial disability status allows early disability to affect evolution of earnings over the life-cycle. The return to potential experience also varies by education level, representing heterogeneity in the rate of productive skills accumulation on the job.³⁹ The direct effect of a disability on productive human capital is captured by ϕ . This encompasses a disability-induced loss of work-relevant skills, shifting earnings growth downward.

Permanent productivity shocks, $\epsilon_{it}^{d_0,s}$, follow a random walk with identically and independently distributed innovations, $\xi_{it}^{d_0,s}$. These shocks reflect that volatility in earnings may differ by initial disability status and education level. These can be interpreted, for example, as shocks to the value and price of individual skills, or as disability bias technological change, which would impact the set of feasibly productive jobs. I assume $\xi_{it}^{d_0,s}$ is normally distributed with mean zero and variance $\sigma_{\xi^{d_0,s}}^2$.

An early-onset disability also impacts the development of productive skills during school. Unobserved fixed heterogeneity, $v^{d_0}(s_i, a_i)$, can be interpreted as an individual's human capital upon entry to the labour market given their education. To capture differences in the return to education by early-onset disability, I

 $^{^{39}}$ Cutler et al. (2006) study heterogeneity across education levels in one's ability to cope with a disability and its effect on the evolution of their life-cycle earnings.

make the following parametric assumption:

$$v^{d_0}(s_i, a_i) = \begin{cases} h_0^{d_0} a_i + \xi_{i0} & \text{if } s_i = 0\\ h_1^{d_0} a_i + \xi_{i0} & \text{if } s_i = 1. \end{cases}$$

$$(4)$$

The parameter $h_s^{d_0}$, $s \in \{0, 1\}$ scales an individual's ability endowment differently depending on their initial disability status and chosen schooling level.⁴⁰ Initial earnings also depend on an initial human capital shock, ϵ_{i0} , representing productive human capital that is unrelated to education.

The Earnings Index

The earnings index, a summary measure of an individual's earning history in T^L , is used to determine the generosity of DI and retirement transfers.⁴¹ The earnings index, e_t , is assumed to update each period given the previous periods earnings index, e_{it-1} , the individual's labour earnings in the current period, W_{it} , and age, t, according to the function f. The function f for $t \in T^L$ is:

$$e_{it} = f(e_{it-1}, W_{it}, t) = \begin{cases} \frac{(t-1)e_{it-1}}{t} & \text{if } W_{it} < \underline{W} \\ \frac{(t-1)e_{it-1} + W_{it}}{t} & \text{if } W_{it} \in [\underline{W}, \ \bar{W}) \\ \frac{(t-1)e_{it-1} + \bar{W}}{t} & \text{if } W_{it} \ge \bar{W}, \end{cases}$$
(5)

and $e_{it} = 0$ for $t \in T^S$. The variables \underline{W} and \overline{W} are the lower and upper bounds, respectively, on average earnings in period t. These are set to $\overline{W} = \overline{W} = \$40,000$ and $\underline{W} = \underline{W} = \$3,500$, which reflect the actual value of the upper and lower bound used in these policies. If not employed, the earnings index updates according to $W_{it} = 0$, inducing a cost to non-participation in the labour market.

Retirement

Individuals face a retirement risk, $\rho^{d_0,s}$, starting at age 60, which differs by initial disability status and education level.⁴² Retirement income comes from pension benefits and old age security. Retirement benefits equal $0.25 * e_{it}$, which approximates the formula used in CPP. Old age security is fixed at \$5,500, which approximates the average amount received from the Old Age Security Pension (OASP) program in

 $^{^{40}}$ This specification is similar to Flinn and Mullins (2015) and has the feature that human capital production technology is supermodular in ability. $h_0^{d_0}$ is normalized to 1, so individuals mean ability combines their ability endowment with human capital production before age 18.

⁴¹This index is similar to the averaged indexed monthly earnings measure that is a determinant of the Supplementary Security Income and Social Security Disability Insurance programs in the US.

⁴²Education and early-onset disability may affect determinants of early retirement. For instance, by affecting health at older ages or by influencing the accumulation of wealth.

Canada. 43 OASP helps supplement income for those with no CPP income.

Individuals may be shocked into retirement starting at age 60. Retirement risk, $\pi_{ret}^{d_0,s}$, depends on education level and early disability status. If retiring early, an individual's retirement income is penalized 7.2% for each year they are retired before age 65, up to a maximum of 36% for those who retire at age 60. The penalty lasts for the duration of their retirement, and individuals do not receive \$5,500 from OASP until age 65.⁴⁴

Disability Insurance

The DI program in my model is intended to approximate CPP-D. DI provides partial insurance to individuals who are under the age of 65, are restricted in their ability to engage in any substantial gainful activity due to their disability, and who meet the program's contribution requirements. I make the following simplifying assumptions to the DI program for computation tractability. Eligibility for DI relies on the interaction between an individual's disability status and their productivity in the labour market, which defines what is deemed substantially gainful activity and is imperfectly observed. Hence, DI is awarded to applicants with error, and DI acceptance is modelled probabilistically. DI administrators use an applicant's observable characteristics, such as their education, to gather information about whether the applicant is unable to engage in any substantially gainful activity.

To approximate the contribution requirement of CPP-D, I assume that individuals must have worked at least once to be eligible for DI. This requirement is captured by the binary variable $elidg_{it}$, which equals one if the contribution requirement is met and is zero otherwise. I assume DI is only available for those with $d_{it} = 1$.⁴⁵ Hence, conditional on having applied to DI in the previous period, $m_{it-1} = 1$, the probability of acceptance is

$$PR(\mathbb{1}_{it}^{DI} = 1 | elidg_{it} = 1, d_{it} = 1, s_i) = \pi^s.$$
(6)

An individual's CPP retirement benefits are approximated as 25% of their earnings index, e_{it} . DI benefits are equal to 75% of their CPP retirement benefits plus the flat rate component.⁴⁶ The yearly flat rate component of DI of \$4,365 is set by policymakers and known to agents in the model.⁴⁷ Hence, DI

 $^{^{43}}$ Moreover, this value is consistent with the average OASP income recieved observed in the T1ff.

⁴⁴If their early retirement income falls below the amount of SA they are eligible for, their income is topped up with SA.

⁴⁵Since disability is measured based on limitations to daily activities, this assumption may miss some individuals with a health condition that automatically grants them access to DI. The sample of individuals who never report a disability but end up on DI in the data is trivial in the data and only occurs at the very end of the life-cycle.

⁴⁶ I model DI generosity in a similar manner as Gallipoli and Turner (2009) and Milligan and Schirle (2019).

⁴⁷The real value of this amount has fluctuated between \$3,900 - \$4,500 over the calendar years spanned by the t1ff. The flat rate component reflects a weighted average of this value over the years covered by my sample.

generosity is given by

$$DI_t(e_{it}, b) = 0.1875 \ e_{it} + 4{,}365.$$
 (7)

I also fix the maximum amount to \$40,000 and the yearly basic exemption is \$3,500, which is representative of the true program.⁴⁸

Individual's face a utility cost of applying to DI, $C_{App}^{d_0,s}$. The application process can be lengthy and requires the applicant to compile a set of eligibility resources. The psychic cost of this process may differ by schooling, which can help one with the skills to gather this set of resources. Alternatively, education level may be correlated with an individual's preference for self-sufficiency in the labour market. I allow this disability cost to differ by d_0 , as early-onset individuals may be more familiar with the disability social safety net or have different preferences for self-sufficiency in working life.

Lastly, individuals face a risk of reassessment of eligibility, ρ , for DI. If benefits are reassessed, individuals benefits are terminated, and they will need to re-apply to become a beneficiary again.

Social Assistance

SA benefits are means-tested anti-poverty programs. The maximum amount of benefits from SA programs differs by disability status. These programs are intended to ensure that the income of individuals does not fall below a specified threshold. In the model, I approximate provincial SA programs and the determination of SA benefits. I assume the lower bound on consumption, $\bar{c}(d_{it})$, depends on disability status, representing the added SA-D resources for recipients affected by disability. I assume that there is 100% take-up of this program when not working or on DI. I define inc_{it} as an individual i's income from all other sources. Then the formula for SA is

$$SA(inc_{it}, d_{it}) = \begin{cases} \bar{c}(d_{it}) - inc_{it}, & \text{if } inc_{it} < \bar{c}(d_{it}) \\ 0 & \text{otherwise.} \end{cases}$$
(8)

The allowance of the additional SA-D benefits is granted with probability, π^{SA} . I define $\mathbb{1}^{SA-D} = 1$ if d = 1 and approved for SA-D. Then,

$$\bar{c}(d_{it}) = \begin{cases} 6,464 & \text{if } \mathbb{1}^{SA-D} = 0\\ 9,786 & \text{if } \mathbb{1}^{SA-D} = 1. \end{cases}$$

⁴⁸This assumption is reasonable as the flat rate component increases based on the Consumer Price Index. Hence, individuals expect the flat rate component to maintain the same amount of purchasing power across time.

SA and SA-D are calculated by the weighted average over all province year thresholds reported for single employable adults and single adults with a disability, respectively, in the Maytree Social Assistance Reports (Maytree, 2018). The weights are equal to the density over years and provinces observed in my data.

Preferences

I assume individuals have a non-separable CRRA utility specification.⁴⁹ The utility functions for working (W) and non-working (N) individuals are given by

$$U(c_{it}, L_{it}; d_{it}) = \begin{cases} u^W(c_{it}; d_{it}) = \frac{(c_{it}e^{\theta d_{it} + \eta})^{1-\kappa}}{1-\kappa} & \text{if } L_{it} = 1\\ u^N(c_{it}; d_{it}) = \frac{(c_{it}e^{\theta d_{it}})^{1-\kappa}}{1-\kappa} & \text{if } L_{it} = 0. \end{cases}$$
(9)

This specification implies that disability and work may affect the marginal utility of consumption. I assume θ and η are negative, which is consistent with disability and work needing higher consumption to have the same utility as non-disability or non working.⁵⁰ These parameters capture the utility loss induced by work and disability, respectively. The coefficient of risk aversion is greater than one so that individuals are risk averse, which is an important assumption when studying the effect of social insurance on behaviour.⁵¹

Individual's Problem in the Labour Market

These individual features and market environment combine to define an individual's decision problem in the labour market. Each period, individuals choose whether to participate in the labour market and earn employment income, $L_{it} \in \{0, 1\}$, or to apply for DI if eligible, $m_{it} \in \{0, 1\}$, to solve:

$$\max_{L,m} V_{it} = \mathbb{E}_t \left(\left. \sum_{s=t}^T \beta^{s-t} U(c_{is}, L_{is}; d_{is}) \right| \Omega_t \right), \tag{10}$$

s.t.
$$c_{it} = \tau (W_{it}L_{it}, DI_{it}) + SA(\tau (W_{it}L_{it}, DI_{it}), d_{it}),$$
 (11)

$$e_{it} = f(e_{it-1}, W_{it}, t). (12)$$

⁴⁹Variants of this specification for preferences are common in related studies, such as, Low and Pistaferri (2015), Michaud and Wiczer (2018), and Kostøl et al. (2019).

⁵⁰Note the utility cost of work nets out any disutility from being on SA or DI.

⁵¹Risk aversion means individuals dislike uncertainty, which raises the relative value of insurance programs.

Agents decide to work or apply for DI in order to maximize their discounted lifetime utility, equation (10), subject to budget constraint, (11), and the evolution of their earnings index, (12).⁵² Utility from future periods is discounted by β . The expectation operator, \mathbb{E}_t , is conditional on the set Ω_t , which includes individual heterogeneity, $\{d_{i0}, a_i\}$, and time-varying state variables coming into the period, S_t . The state variables in a given period include current disability status, d_{it} , the current idiosyncratic shock to productivity, ϵ_{it} , the value of their earnings index from the previous period, e_{it-1} , and their eligibility for DI, $elidg_{it}$. The agent's expectation is over the sources of risk in my setting, which include disability risk, idiosyncratic productivity risk, the job arrival rate, and the job destruction rate.

The budget constraint is an equality under the assumed parametric structure on preferences, implying income from all sources is consumed. W_{it} , DI, and SA are the monetary values of labour earnings, DI benefits, and SA benefits, respectively. Labour earnings and DI benefits are subject to income taxes through the function, $\tau()$, representing the Canadian combined provincial and federal tax system.⁵³ An individual receives labour income when employed, $L_{it} = 1$, and they receive DI benefits if they are eligible, $elidg_{it} = 1$, have chosen to apply, $m_{it} = 1$, and are accepted to the program. The monetary value of SA benefits depends on the individual's income from other sources being below the poverty threshold, as described above.

Psychic Cost of Education

Education is a costly investment in terms of financial resources and utility. Education investments may be more costly in the presence of a disability. Individuals face an idiosyncratic psychic cost of post-secondary education, ψ_i . I normalize the psychic cost associated with low education to zero. The utility cost to education depends on initial disability d_0 , plus an error capturing an idiosyncratic preference shock for education, $\epsilon_{\psi} \sim N(0, \sigma_{\epsilon\psi})$.⁵⁴ The psychic cost of post-secondary education is

$$\psi_i = g_0 + g_1 d_{i0} + \epsilon_i^{\psi}. \tag{13}$$

⁵²I do not model savings decisions due to data limitations. The model captures the earnings return to education, but not how individuals separately value using this for consumption or self-insurance. A justification for this modelling restriction is that early-onset individuals have relatively little scope for significant savings (Bound et al., 2010). Moreover, this group has less incentive to save given the higher generosity of the SI environment. Lastly, assuming full take-up of SA when not working will replace some of the role of savings.

⁵³The Canadian income tax system is a discrete set of tax rates and respective tax brackets. The tax parameters are calculated based on the weighted average of combined federal-provincial rates and brackets over the calendar years covered by my sample. For more details on the parameters of the tax and transfer system, refer to the Appendix.

⁵⁴This cost helps rationalize education choices that are not consistent with ability sorting. This shock may include factors influencing the education decision that may be related to budgetary and funding differences, the intrinsic value to completing a post-secondary degree, as well as differences in preferences.

5.3 Value Functions and Model Solution

I solve the model numerically via backward induction, as there is no analytical solution. The solution algorithm is straightforward as each period's decisions and policy functions are conditional discrete choices. In the following, I suppress the individual's subscript, i, to simplify notation. Beginning with the terminal condition of retirement at age 65, I iterate backward, numerically approximating the value functions, characterizing the work decision and DI application decision at each age after eighteen as a function of $S_t = \{d_t, \epsilon_t, e_{t-1}, elidg_t\}$. Solven the solution to the labour market behaviour, I solve the policy function for the education choice at age eighteen as a function of initial heterogeneity, $\{a, d_0, \psi\}$.

Retirement

Solving the model starts with the terminal condition, retirement. I assume that state variables remain fixed as soon as an individual retires, $S_t = S_{t+1} = \bar{S} = \{\bar{d}, \bar{\epsilon}, \bar{e}, el\bar{i}dg\}$. Individuals make no decisions in retirement. They receive utility from consuming their retirement income, which is known with certainty given their earnings index at the end of their working life.⁵⁶ I assume individuals expect retirement to last until age 75, after which they die with certainty. The value in retirement is

$$V_t^R(\bar{S}) = u^N(c_t; \bar{d}) + \beta V_{t+1}^R(\bar{S})$$
 s.t. $c_t = 5500 + 0.25\bar{e}$. (14)

Before retirement, individuals can find themselves in one of three states in the labour market; working, not working and receiving SA, or not working and receiving DI. I consider the value functions and timing of choices for each state in turn, for ages less than 60 when individuals are not subject to retirement risk.

Value of Working

Given S_t , employed individuals earn flow utility from consuming after-tax work income and from SA at the beginning of the period. Shocks to productivity and disability update to ϵ_{t+1} and d_{t+1} . The earnings index updates given their labour earnings. Individuals then face the job destruction rate, $\delta^{d_0,s}$, which places them out of work in the next period. If their job is not destroyed, individuals may choose to continue working

⁵⁵This approach to solve the life-cycle model is standard in finite horizon discrete choice dynamic programming models (Low et al., 2010; Low and Pistaferri, 2015). Additional details on the numerical solution can be found in the Appendix.

 $^{^{56}}$ The individual's contribution period ends at T^L so their earnings index remains constant after this time.

or leave work. The value function for employed individuals is

$$V_{t}^{E}(S_{t}) = u^{W}(c_{t}; d_{t}) + \beta E_{t} \left[\delta^{d_{0}, s} V_{t+1}^{U}(S_{t+1}) + (1 - \delta^{d_{0}, s}) \max \{ V_{t+1}^{U}(S_{t+1}), V_{t+1}^{E}(S_{t+1}) \} \right]$$
s.t. $c_{t} = \tau(W_{t}L_{t}, 0) + SA_{t}(\tau(W_{t}L_{t}, 0), d_{t}),$

$$e_{t} = f(e_{t-1}, W_{t}, t).$$
(15)

Value of Not Working and Receiving SA

While out of work, an individual receives flow utility from consuming SA income. Then, if eligible, they choose to apply for DI, $m_t = 1$, to become a beneficiary at the beginning of the next period. If applying, they are accepted with probability π^s . If accepted, their disability and productivity shocks update, and their earnings index becomes fixed. If they are rejected, they do not receive a job offer, and they remain out of work for the next period. If the agent does not apply, $m_t = 0$, then their productivity and disability status update, and they receive a job offer with probability $\lambda^{d_0,s}$. If offered, they choose to accept and enter work or to remain out of work. If the individual does not receive a job offer, they remain out of work for the next period. The value function for an unemployed individual at age t is

$$V_{t}^{U}(S_{t}) = u^{N}(c_{t}; d_{t}) + \beta \operatorname{E}_{t} \max_{m_{t} \in \{0,1\}} \left[m_{t} \left(\pi^{s} V_{t+1}^{DI}(S_{t+1}) + (1 - \pi^{s}) V_{t+1}^{U}(S_{t+1}) - C_{app}^{d_{0}, s} \right) + (1 - m_{t}) \left(\lambda^{d_{0}, s} \max \left\{ V_{t+1}^{U}(S_{t+1}), V_{t+1}^{E}(S_{t+1}) \right\} + (1 - \lambda^{d_{0}, s}) V_{t+1}^{U}(S_{t+1}) \right) \right]$$
s.t. $c_{t} = SA(0, d_{t}),$

$$e_{t} = f(e_{t-1}, 0, t).$$

$$(16)$$

DI Beneficiary

I assume that individuals cannot work when receiving DI, but they are able to simultaneously receive SA benefits. Periods that the individual receives DI are not included in their contribution period. Therefore, their earnings index does not change when on DI. DI beneficiaries face the risk of reassessment of benefits, ρ . If benefits are not reassessed, the individual may or may not receive a job offer. If receiving an offer, work

is added to their choice set. The value function for a DI recipient is

$$V_{t}^{DI}(S_{t}) = u^{N}(c_{t}; d_{t}) + \beta E_{t} \left[\rho V_{t+1}^{U}(S_{t+1}) + (1 - \rho) \left((1 - \lambda^{d_{0}, s}) \max\{V^{U}(S_{t+1}), V^{DI}(S_{t+1})\} \right) + \lambda^{d_{0}, s} \max\{V^{E}(S_{t+1}), V^{U}(S_{t+1}), V^{DI}(S_{t+1})\} \right) \right]$$

$$\text{s.t. } c_{t} = \tau(0, DI_{t}) + SA_{t}(\tau(0, DI_{t}), d_{t})$$

$$e_{t} = e_{t-1}.$$

$$(17)$$

Education Choice

The schooling decision is made at t=0 based on the expected value of each schooling level, $V_0(d_0, a, s)$. The value depends on initial disability status, the ability endowment, and education level. Individual i will choose to go to post-secondary if

$$V_0(d_0, a_i, s = 1) - V_0(d_{i0}, a_i, s = 0) - \psi_i \ge 0.$$
(18)

The inequality in equation (18) captures how early disability may influence educational investments by affecting these value functions. With a continuum of rational, forward-looking agents, there is a group on the margin of choosing higher education. For SI policy, the expected future recipiency of SA or DI is contained within the value functions for each education level. Therefore, any changes in the expected recipiency necessarily shift the group of individuals on the margin.

6 Model Estimation and Identification

Identification of the model's parameters consists of two stages. In the first stage, a set of parameters are calibrated to values from the related literature or are estimated external to the life-cycle model. In the second stage, the remaining parameters are estimated via indirect inference given the parameters values obtained in the first stage. The indirect inference method specifies an auxiliary model to capture key identifying moments in the data, and then chooses the remaining model parameters to match these moments as closely as possible using data simulated from the model.

First, I set the coefficient of risk aversion to the value used in Low and Pistaferri (2015) and in Blundell et al. (2016), $\kappa = 1.5$. This ensures individuals are risk averse in the model. The discount factor is calibrated

to the value in Low and Pistaferri (2015) $\beta = 0.9756.^{57}$ I take the value of the utility loss from disability in terms of consumption from Low and Pistaferri (2015), who set $\theta = -0.488$. The annual rate of reassessment and termination of DI benefits, ρ , is calibrated to 8%, which equals the rate of DI termination due to recovery as reported in The Canada Pension Plan Experience Study of Disability Beneficiaries in 2011 (Cheng et al., 2011).

Disability Risk

Under the assumption of disability risk being exogenous to the choices of agents in the model, I estimate the disability transitions using observed transitions in the survey waves of LISA.⁵⁸ I obtain estimates of the transition probabilities, $\gamma_{k,l}^{t,d_0}$, by regressing an indicator of the joint event $\{d_{it} = k, d_{i,t-1} = l\}$ on a set of age dummies conditional on $d_{i,t-1} = l$ and d_0 .⁵⁹ I use the predicted coefficients from this regression and smooth them by locally weighted regression to recover transition probabilities over the life cycle. The resulting disability transition probabilities over the life cycle are reported in Figure 1.

 $^{^{57}\}kappa$ is in a comparable range as estimated in Attanasio et al. (1999), Attanasio and Weber (1995), and Banks and Brugiavini (2001). In Low and Pistaferri (2015), β reflects the annual discount factor from Gourinchas and Parker (2002) and Cagetti (2003).

⁵⁸Disability status is unobserved in the tax records. I implicitly assume the transition probabilities in the calendar years covered by LISA, 2012-2018, represent the calendar years covered by the tax records, 1989-2018.

⁵⁹Age dummies reflect eight 5-year age windows, starting at age 25, and one age window from age 18-25.

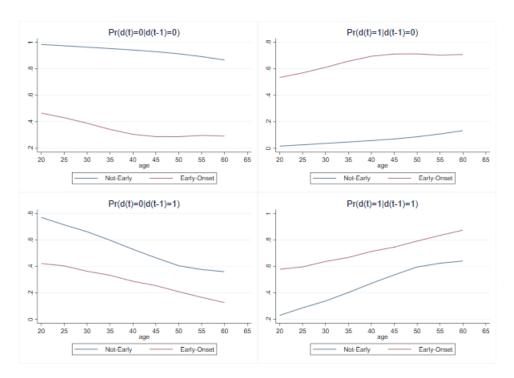


Figure 1: Disability Transition Probability Over the Life-Cycle

^aLife-cycle transition probabilities are derived from 2012-2018 LISA survey waves. Transition probabilities are calculated for 5-year age bins, then smoothed with a LOWESS approach.

The top right panel of Figure 1 shows that the probability of inuring a disability shock increases with age and is much higher for early-onset individuals. This is consistent with a high rate of disability re-occurrence in adulthood for those with an early-onset disability. The bottom left panel in Figure 1 shows the likelihood of disability recovery decreases with age and is much lower for early-onset individuals. This is consistent with early-onset disabiling conditions having a greater degree of persistence.

Job arrival and destruction rates

The job arrival and job destruction rates in the model are set equal to the values reported in Table 2 of Section 4. The exogenous job offer arrival rate is estimated from the survey waves of LISA, which identifies individuals who are no longer with the same employer from the previous interview. This sub-sample is then asked why they are no longer with the same employer, and those reporting they were fired, laid off or on a temporary contract that finished are flagged as exogenously losing their job. The job destruction rate is then adjusted to an annual rate.

The job arrival rate is estimated from a survey question that reports a respondent's labour market

status for the previous 36 months. In this history of labour market states, an individual who is searching for work is distinct from one who is not in the labour market. The arrival rate is derived from the fraction of individuals who are searching in one month and employed in the next. Employment includes both part and full-time work. This recovers a monthly job arrival rate, which is then converted into an annual rate. These estimates of search frictions are held constant, assuming that the survey years are representative of frictions present in other calendar years that are covered in the tax data.

6.1 Indirect Inference

Estimation of the remaining structural parameters is achieved with indirect inference. Indirect inference is a simulation-based estimation technique used when an economic model's likelihood function is analytically intractable or too difficult to evaluate.⁶⁰ The main ingredient of indirect inference is an auxiliary model that captures key moments in the data that provide identifying information on the remaining structural parameters. Indirect inference chooses the economic model's parameters to make estimates from the auxiliary model using the observed data as close as possible to estimates from the auxiliary model using data simulated from the economic model.

The set of estimated parameters, $\hat{\Theta}$, are defined by

$$\hat{\Theta} = \underset{\Theta}{argmin} \left\{ \sum_{k=1}^{K} \left[(M_{kN}^d - M_{ks}^m(\theta))^2 / Var(M_{kN}^d) \right] \right\}, \tag{19}$$

where the sum is over K moments, M_{kN}^d is the kth moment estimated over N observations, and $M_{ks}^m(\theta)$ is the kth simulated moment evaluated at parameter value Θ over s simulations. I weight each mean squared difference using the variance of M_{kN}^d , $Var(M_{kN}^d)$.⁶¹ An exception is moments capturing the distribution of post-secondary, for which I use an order of magnitude smaller than the variance of the data moment.⁶² I have 201 moment conditions in the auxiliary model to estimate 32 structural parameters in the life-cycle model. I simulate the life-cycle decisions of 10,000 individuals (2 replications of 5,000 individuals). The distribution of early-onset disability is representative of the distribution in LISA.

⁶⁰My framework is in the class of discrete choice models over a set of random utilities. These utilities are latent, but I observe the choices made by agents.

⁶¹Using $Var(M_{kN}^{d})$ to weight the moments is conventional in the related literature. The asymptotically optimal weight matrix has potentially poor small sample properties Altonji and Segal (1996).

⁶²This decision helps to match the schooling distribution in the data, which have lower weight relative to the precise moments for life cycle earnings and employment. However, this decision comes at the expense of the efficiency of the parameter estimates.

Parameters of Earnings, Ability, and the Return to School.

I include a number of moments to identify the parameters of the earnings process. First, I estimate the coefficients from the following first differences linear model

$$\ln W_{it} - \ln W_{it-1} = \hat{\mu}_1^{d_0,s} (PE_{it} - PE_{it-1}) + \hat{\mu}_2^{d_0,s} (PE_{it}^2/100 - PE_{it}^2/100) + \hat{\phi}(d_{it}^* - d_{it-1}^*) + \hat{\xi}_{it}^{d_0,s}.$$
 (20)

This model is estimated separately by d_0 and s. Notice that this model is similar to the sample analog of the first difference of the earnings process ??, and provides identifying information to the coefficients on PE, PE^2 , and ϕ . An important difference in this model is that d_{it}^* is an absorbing disability state upon onset. These parameters are bias estimates as the model does not correct for selection into employment. However, this model simulates this selection so as to match the selection bias present in the real data.⁶³

With, $\hat{\mu}_1^{d_0,s}$, $\hat{\mu}_2^{d_0,s}$, and $\hat{\phi}$, I to compute

$$v^{\hat{d}_0}(a_i, s_i) = T_i^{-1} \sum_{t} \left(lnW_{it} - \hat{\mu}_1^{d_0, s} PE_{it} - \hat{\mu}_2^{d_0, s} PE_{it}^2 / 100 - \hat{\phi} d_{it}^* \right), \tag{21}$$

where T_i is the number of years the individual has been observed working. Given the model's parametric assumptions, $v^{d_0}(a_i, s_i)$ is an estimate of individual human capital at labour market entrance, $h_s^{d_0}a_i + \xi_0$. I use the mean, variance, and the earnings cutoff for the first three quartiles of $v^{\hat{d}_0}(a_i, s_i)$ conditional on s and d_0 to pin down these 7 parameters. To supplement these moments, I also compute the mean and variance of annual earnings in the first three periods in the labour market, conditional on s and d_0 . The first three periods are affected by productivity shocks the least, so these additional moments provide similar estimates of the same object.

The residuals from equation (20) are bias sample analogues of the individual productivity shocks, $\xi_{it}^{d_0,s}$. The difference is that earnings variation due to disability transitions is be contained in $\hat{\xi}_{it}^{d_0,s}$, since d^* is absorbing. I estimate the residual,

$$\hat{\xi}_{it}^{d_0,s} = (\ln W_{it} - \ln W_{it-1}) - \hat{\mu}_1^{d_0,s}(PE_{it} - PE_{it-1}) + \hat{\mu}_2^{d_0,s}(PE_{it}^2/100 - PE_{it}^2/100) + \hat{\phi}(d_{it}^* - d_{it-1}^*), \quad (22)$$

separately by s and d_0 to pin down $\sigma^2_{\xi^{d_0,s}}$.

To further help recover the true earnings profile over the life-cycle, I use the OLS estimates from the

⁶³In many related studies, the earnings process is estimated exogenous to the rest of the model. However, in my application, the data limitations on disability made it difficult to do so.

following conditional regression:

$$LnW_{it} = \beta_0^{d_0,s}t + \beta_1^{d_0,s}(t^2/100) + \beta_3^{d_0,s}d_{it}^* + u_{it}^{d_0,s}.$$
 (23)

Additionally, I match the variance of residuals from these models, $u_{it}^{d_0,s}$, which contain identifying information for productivity shocks in the model.

In estimating the parameters of the earnings process, I allow for measurement error. The variance of measurement error is identified off the variance and auto covariance of a residual from the following model.

$$LnW_{it} = \beta_0 + \beta_1 PE + \beta_2 PE^2 / 100 + \beta_4 LnW_{it-1} + u_{it}$$
(24)

Parameters of Disability Insurance

DI applications are unobserved in my data. I address this issue with a chosen set of moments that pertain to flows onto DI and rates of DI receipt. Given a set of the model's structural parameters, I can simulate DI applications and the resulting moments, which are reflective of the decision to apply for DI. Comparing the fit of the moments that relate to DI using the real data and simulated data is a useful check of how well the model predicts the decision to apply for DI. I partition the sample by s, d_0 , and match the conditional rate of DI receipt, the conditional composition of DI recipients, and the conditional flow rates into DI. These moments are similar to those used in Low and Pistaferri (2015) and relate directly to the probability of successful application given the eligibility parameters of the program. That is, If the parameters governing DI are such that there is a higher probability of acceptance for a given disability severity and schooling level, then this would lead to a higher flow into DI and a larger proportion of recipients to DI for said disability severity and education level.

I also match OLS estimates from the following two conditional models:

$$\mathbb{1}(DI_{it}) = \beta_0^{s,d_0} + \beta_1^{s,d_0}t + \beta_2^{s,d_0}t^2 + \beta_3^{s,d_0}t^3, \text{ and}$$

$$\mathbb{1}(DI_{it} = 1 \& DI_{it-1} = 0) = \beta_0^{s,d_0} + \beta_1^{s,d_0}t + \beta_2^{s,d_0}t^2 + \beta_3^{s,d_0}t^3,$$
(25)

where $\mathbb{1}(DI_{it})$ is an indicator variable that equals one if the individuals in on DI in period t and $\mathbb{1}(DI_{it} = 1 \& DI_{it-1} = 0)$ is an indicator variable that equals one if the individuals flowed onto DI in period t. These moments help the model fit life-cycle trends in DI application and enrolment, which are mostly zero in early life, then grow at an increasing rate after age 45 for all groups.

Utility Cost of Working.

To estimate the utility cost of working, I match employment rates over the life-cycle conditional on (s, d^*, d_0) and age greater than or less than 45. These moments are informative of the utility cost of working, η . In addition, I match the flows into and out of employment by the same conditioning variables.

Parameters of Psychic Cost to School

The parameters governing the psychic cost to school are identified off of education distributions and a linear probability model of schooling on d_0 , $v^{\hat{d}_0}(a_i, s_i)$, and an intercept. The regression coefficient and distribution help pin down the mean schooling by d_0 . $v^{\hat{d}_0}(a_i, s_i)$ is a direct estimate of ability plus a shock that is independent of psychic costs. Hence, the variance of the residual in this regression identifies the variance of psychic costs.

7 Empirical Results

The remaining sections review the estimation results and implications of the structural model. I first interpret the estimated parameters and detail the fit of the estimated model to moment counterparts in the data. I then use the estimated model to investigate features that contribute to the gap in education between early-onset individuals and their non-disabled counterparts. Lastly, I conduct counterfactual experiments that reform the policy environment and analyze the effects on education investments, life-cycle behaviour, and welfare.

First, I discuss and interpret the structural parameters estimated via indirect inference. Table 4 reports the estimated parameters of individual heterogeneity and the annual earnings process. At labour market entry, an individual's earnings depend on their endowed ability, education level, and a stock of human capital that is unrelated to schooling, ϵ_0 . The mean of ϵ_0 , presented in the first row of the bottom panel of Table 4, implies that 26% of initial human capital is unrelated to education for early-onset individuals and 20% for not early disabled individuals. The part of initial human capital augmented by schooling, endowed ability shown in the first row of the upper panel, is the predominant component of initial earnings. Mean ability is lower for early-onset individuals, implying a -\$3800 difference in initial earnings at labour market entry relative to individuals that are not early disabled. Ability endowments are more volatile for early-onset individuals. This is consistent with the disruption of skill accumulation before age eighteen, resulting in a

Table 4: Estimates of Parameters for Individual Heterogeneity and the Earnings Process.

			v Disabled		-Onset	
Conditional Parameters		Low Education	Post-Secondary	Low Education	Post-Secondary	
Mean Ability	\bar{a}^{d_0}	7 3	476	6.8	510	
Wican Honrey	α		003)		318)	
Variance of Ability	$\sigma^2_{a^{d_0}}$	`	505	`	032	
variance of History	a^{a_0}		087)		622)	
Return to Post-Secondary	h^{d_0}	,	420	,	307	
y		(0.0000)		(0.0925)		
Return to Potential Experience	μ_1^{s,d_0}	0.1052	0.1231	0.0949	0.1225	
r	<i>r</i> ·1	(0.0000)	(0.0001)	(0.0003)	(0.0000)	
Return to Potential Experience ²	μ_2^{s,d_0}	-0.2297	-0.2557	-0.1727	-0.2629	
100	μ_2	(0.0000)	(0.0001)	(0.0003)	(0.0015)	
Productivity Shock	μ_1^{s,d_0}	0.0128	0.0065	0.0212	0.0158	
1 Toddestvity Shock	μ_1	(0.0044)	(0.0000)	(0.0000)	(0.0000)	
Unconditional Parameters						
Cheometronal Larameters						
Earning Penalty of Disability	ϕ		-0.0)345		
Darming I charry of Bibabiney	4			000)		
Mean Initial	$\bar{\epsilon}_0$,	377		
	-0			018)		
Variance	$\sigma_{\epsilon_0}^2$,	091		
	c0		(0.0)	007)		

Standard errors are in parenthesis below. These are calculated using the formula for the asymptotic variance, corrected for simulation error, from Gourieroux, Monfort, and Renault (1993).

greater range of human capital at the end of high school for early-onset individuals.⁶⁴

Row three shows that attending post-secondary scales initial ability by 3.1% for early-onset individuals and 4.2% for not early disabled individuals. This result is consistent with disabilities disrupting the efficiency of human capital accumulation during post-secondary schooling. Row 4 shows that the efficiency of labour market human capital accumulation through potential experience, μ_1^{s,d_0} , is greater with post-secondary education and lower for early-onset individuals, conditional on education. Earnings are much more volatile for early-onset individuals, and earnings volatility decreases with education. In row 6 we see that the onset of a disability in the labour market results in a 3.45% penalty to annual earnings.

The remaining structural parameters are reported in Table 5. First, the utility cost of working, η , equates to approximately 8% of annual consumption. The likelihood of acceptance to DI, shown in the third

⁶⁴For instance, an early-onset disability may create barriers that drastically disrupt skill accumulation for some, and others may be able to easily accommodate their disability.

Table 5: Estimates of Remaining Parameters

Utility Cost of Work	η	-0.0784
77. 4	9	(0.0073)
Variance of Measurement error	$\sigma^2_{\epsilon_{ME}}$	0.0797 (0.0000)
Policy Parameters		(0.0000)
DI Acceptance Probability for s=0	π_0	0.4645
		(0.3669)
DI Acceptance Probability for s=1	π_1	0.4088
		(0.2278)
Application Cost of DI (Utility) for s=0	di app cost s0	0.0001
		(0.0000)
Application Cost of DI (Utility)for s=1	di app cost s1	0.0001
		(0.0000)
Application Cost of DI (Utility) for $d_0 = 1$	di app cost d0 = 0	0.0001
	C A	(0.0010)
SA Disability Benefits Acceptance Probability	π^{SA}	0.8149
D 11 C 1 D		(0.0024)
Psychic Cost Parameters		
A D 1: C + CD + C 1		0.0050
Average Psychic Cost of Post-Secondary	g_0	0.0058
		(0.0008)
Average Psychic Cost of Post-Secondary for $d_0 = 1$	g_1	0.0027
Variance of Dauchie Cost of Dogt Cosen 1-	_2	(0.0008)
Variance of Psychic Cost of Post-Secondary	$\sigma^2_{\epsilon_\psi}$	0.0208
		(0.0114)

Standard errors are in parenthesis below. These are calculated using the formula for the asymptotic variance, corrected for simulation error, from Gourieroux, Monfort, and Renault (1993).

and fourth rows, is modestly lower for applicants with post-secondary.⁶⁵ The unconditional acceptance rate of 43% during the 2014-2015 fiscal year is remarkably similar to the simulated unconditional acceptance rate of 43.9% implied by the model (Office of the Auditor General of Canada, 2015). The acceptance rate is not targeted in estimation and serves as external validation of the model's DI program approximating CPP-D. Applications to DI impose a cost to utility, which differs by early disability status. This cost depends on the value of consumption in the outside option to DI application. To illustrate, for an outside option of consuming \$10,000, the utility cost of application is equivalent to approximately \$85 for all applicants, plus an additional \$39 for individuals not initially disabled $d_0 = 0$. Lastly, 81% of individuals with a disability are accepted for SA-D benefits.

⁶⁵I found no substantial difference in the likelihood of DI acceptance conditional on s when allowing this parameter to vary by applicants aged < 45 vs ≥ 45 in an alternate model specification.

The parameters for the psychic cost to schooling are presented bottom three rows. Individuals in the model incur a positive psychic cost when going to post-secondary, which is larger with an early-onset disability. The utility cost for all individuals equates to an average reduction in yearly consumption of \$634 each year in school. Individuals with an early-onset disability have an additional utility cost equal to an \$85 per year reduction in average consumption during school.

7.1 Model Fit

Table 6: Simulated Likelihood of Post-Secondary Relative to Likelihood in the Actual Data.

Moment	Sim
0.4600	0.4667
0.6400	0.6371
	0.4600 (0.0370)

Notes: Standard errors of moment in data are in parenthesis below the statistic.

Next, I compare the fit of the estimated model relative to its moment counterparts in the data. As it can be difficult to interpret the values of estimated parameters in a large structural model, contrasting the true moments with moments calculated using data simulated from the model helps to validate the parameters with their interpretation. First, Table 6 shows the rate of post-secondary education attainment by early disability status. The model replicates the education choice very well for both the early-onset and not early disabled groups. Additionally, the model's simulated gap in educational attainment, 17 percentage points, is very similar to the 18 percentage point gap observed in the data.

A prominent component of the return to education is the financial gain that results from investing in human capital. Figure 2 shows the predicted life-cycle annual earnings profile separately by early disability status and education level. The red lines are conditional on post-secondary, and the blue linear are conditional on low education. The left figure pertains to the not early disabled group, where the solid line is from the actual data, and the dotted line is from data simulated with the model. The model recovers a similar earnings profile with respect to potential experience as in the data. Moreover, the data recovers a similar earnings premium to post-secondary schooling. The right figure pertains to the early-onset group. Again, the model recovers a similar life-cycle earnings profile for each education group. For this group, the education premium is attenuated early in life. However, the difference by early disability status within each education level is

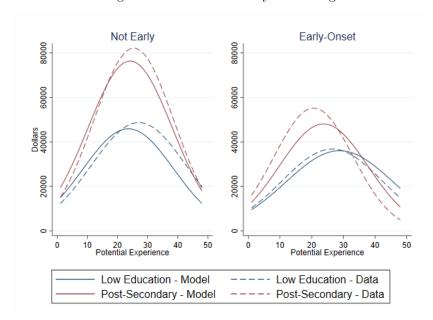


Figure 2: Model Fit: Life-cycle Earnings

Note: Predicted profile of life-cycle annual earnings are derived from estimation of (??) conditional on early disability status and education level. Predicted earnings from actual data are shown by dotted lines and simulated data shown by solid lines.

very similar that observed in the actual data.

Annual earnings represent the return to working relative to the outside option of not working and collecting government transfers. Figure 3 reports aggregate employment rates separately by early disability status, education level, and age groupings. Again, the red bars are conditional on post-secondary education, and the blue bars are conditional on low education. The left graph shows rates simulated from the model, and the right graph shows rates from the actual data. First, the model reproduces the increase in employment with age for the not early disabled group, shown in the top figure, within each education level. Additionally, the model reproduces a higher employment rate by education very well. The lower figure reports the same for the early-onset group. Again, the model reproduces a reduction in aggregate employment by age groups and a positive relationship between education and employment.⁶⁶

Lastly, Table 7 presents rates DI by early disability status and education level over all years in the labour market. The estimated model matches the rate of DI very closely. Early-onset individuals have the highest percentage of their population on DI. Moreover, I recover a positive correlation between the rate of DI and age. The rate of DI is nearly zero before age 45, then grows at an increasing rate as individuals approach retirement.

⁶⁶Employment rate for the early-onset group is over-predicted by about 10% in the model, which is related to the attenuation in annual earnings for early-onset individuals with post-secondary.

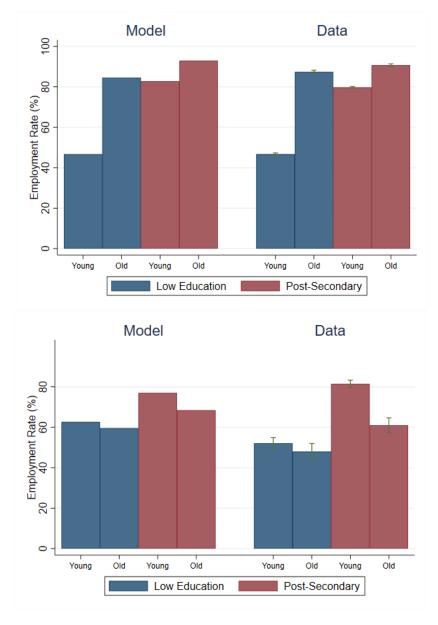


Figure 3: Model Fit: Aggregate Employment

Note: Graph is derived from employment statistics in table ?? in Appendix. Employment rates for not early disabled individuals is on top and early-onset individuals is on bottom.

8 Counterfactual Exercises

Next, I use the estimated model to decompose the observed education gap between early-onset individuals and their not early disabled counterparts. This decomposition motivates the role of SI policy on education investments relative to other model features that differ by early disability status. I then analyze the effect of counterfactual reforms to SI policy on education choices, life-cycle behaviour, and individual welfare.

Table 7: Simulated Rate of Employment and DI over the Life-Cycle Relative to Rates in the Actual Data

	Not Early	y Disabled	Early-	Onset
Rate of DI	Data	Sim	Data	Sim
Low Education	0.0238	0.0250	0.0396	0.0313
	(0.0010)		(0.0050)	
Post-Secondary	0.0085	0.0013	0.0407	0.0350
v	(0.0004)		(0.0040)	

Notes: Standard errors of moment in data are in parenthesis below the statistic from the actual data.

8.1 Decomposing the Education Gap

The model predicts an education gap of 17 %-points. I use the estimated model to determine the most important features for this gap. The structural model specifies sets of parameters that differ by d_0 , and I group them into a coarser set of contributing factors. The education choice hinges on one's expectation of the lifetime value of each level, which are functions of these parameters. To better understand the role of SI policy on education choices, it is useful to compare the role of other determinants of education investments between early-onset and not early disabled individuals.

This section analyzes the drivers of the estimated education gap, hereby referred to as the baseline gap. To compare the relative contribution of different sets of parameters, I decompose the education gap using a version of a Shapley Decomposition (Shorrocks et al., 2013). This decomposition recovers the expected marginal contribution of a factor to the overall education gap. The contribution of a factor to the education gap is calculated through a process of equalizing subsets of parameters that differ by d_0 to their estimated value for not early disabled individuals. I then resolve the model and calculate the change in the education gap. I do this for all possible subsets of factors eliminated and average them based on their frequency in the set of all ordered elimination sequences.⁶⁷

This decomposition method has three desirable features. First, the decomposition is exact, meaning each factor's contribution sums to equal the baseline gap.⁶⁸ Second, this decomposition is symmetric, which occurs when the estimation of each factor's contribution is path independent to the order estimating other factors' contributions.⁶⁹ Lastly, this method accommodates hierarchical structures within the contributing factors. I conduct a primary decomposition, where the contribution of the primary factors can be decom-

⁶⁷For a step-by-step breakdown of this procedure, see (Shorrocks et al., 2013)

⁶⁸An example of a non-exact decomposition is to set the contribution of each factor according to turning that factor off with all others turned on. Results for this alternate type of decomposition can be found in Appendix.

⁶⁹An example of a path-dependent decomposition is to shut factors down in sequence.

posed into the contribution of a set of secondary factors. I consider seven primary factors, three of which have a secondary structure.

Figure 4 plots the results from the primary decomposition. From left to right, the seven primary factors

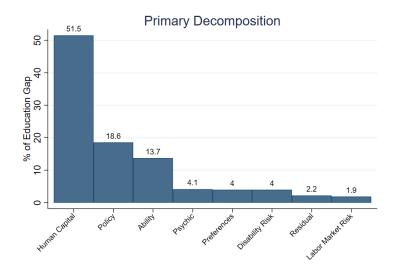


Figure 4: Decomposing the Education Gap: Primary Decomposition

Note: Graph displays results of an Shapely decomposition on the 17% post-secondary education gap between early-onset and not early disabled individuals implied by the estimated model. Each bar represents the percentage contribution of the respective factor to the overall gap.

are human capital, policy, initial ability distribution, the psychic cost to schooling, the effect of disability on preferences, differences in disability risk for early-onset, and labour market risk. The residual category arises from simulation error. Human capital combines parametric differences in the return to post-secondary, h^{d_0} , the earnings return to potential experience, $\mu^{d_0,s}$, and the direct effect of disability, ϕ .

The human capital factor has the greatest contribution to the baseline education gap. Early-onset disability negatively impacts the accumulation of and return to human capital. Differences in the distribution of initial ability are the third-largest contributor to the gap, accounting for a 2.33 percentage point difference in post-secondary completion. Early-onset disability interferes with the development of productive skills before age eighteen, resulting in lower starting average ability. Combined, human capital and ability account for two-thirds of the education gap. However, there is ample room for other factors, notably policy, to affect the education investments of early-onset individuals. This is missed in competitive settings where the interaction between health and ability drives education choice.

The second-largest contributor to the gap, labour market policy, results in 3.1 percentage points lower post-secondary completion for early-onset individuals. This factor combines both the DI and SA policies.

With an early-onset disability, individuals have a better outside option to work, resulting in a greater relative value to low education. This result formalizes a mapping from SA and DI policies to pre-entry education choices.

Psychic costs, g_1 , the utility cost of disability, θ , and the difference in disability risk all account for 0.7 percentage points less post-secondary completion for early-onset individuals. Interestingly, labour market risks, which combine job destruction, job arrival, and retirement risks, are the least predictive of education choice. These are explored further in the secondary decomposition.

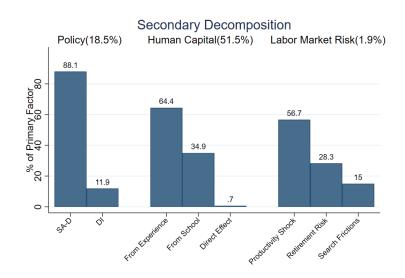


Figure 5: Decomposing the Education Gap: Secondary Decomposition

Note: Graph displays results of an Owen decomposition on three primary factors from the Shapely decomposition of post-secondary education gap between early-onset and not early disabled individuals implied by the estimated model. Each bar represents the percentage contribution of the respective factor to the respective primary factor.

Figure 5 reports the results from the secondary decomposition. The primary factors for policy, human capital, and labour market risk have a secondary structure. First, the education-specific returns to experience account for two-thirds of the human capital factor. Early-onset disability impedes the accumulation of skills through work. The increase in ability from post-secondary accounts for one-third of the human capital factor.

Within the policy factor, SA-D is the main contributor to the education gap, accounting for 90%. This program, which raises the outside option of work, is especially valuable for early-onset individuals who face greater adversity in the labour market. DI has minor effects on education for two main reasons. First, people generally flow onto DI in the second half of working life when their earnings index is large enough

and disability risk is higher. The option value of DI becomes heavily discounted in people's expectations when choosing education. Second, because the value of DI is one-to-one with the earnings index, individuals without an early-onset disability are more likely to have a high option value for this program when expecting to incur a disability shock. Hence, the non-early group is relatively more sensitive to this program than to SA.⁷⁰

Labour market risks do not have a substantial effect on education. Within this factor, the distribution of idiosyncratic productivity shocks has the greatest effect on education. Search frictions and retirement risk have trivial effects on education. While the likelihood of finding and maintaining work is lower in absolute terms for early-onset, the relative difference in these risks is greater across education. Hence, early-onset has a greater return to education in their expectation of finding and holding a job relative to those not early disabled.

8.2 Counterfactual Policy Experiments

The decomposition exercise gives intuition into the factors driving the education gap. In this last section, I evaluate a set of counterfactual reforms to the policy environment on education choice, individual welfare, and government costs. To motivate, a policymaker, when considering the education gap, likely has the intuition that people are generally more productive when educated, and more productive people are less costly to support for the government. Hence, a reasonable policy objective is to increase education for the early-onset group to promote financial independence.

The decomposition exercise identifies various areas that policymakers can target to reduce this gap. However, a policy reform targeting one contributing factor may differ in cost and the marginal group affected compared to another. Hence, policies will vary in cost to the government and the welfare of individuals. An approach that facilitates comparison across policies is fixing a policy objective and comparing alternate policies that achieve said objective. I fix the policy objective of increasing post-secondary completion of early-onset individuals by one percentage points (from 46.7% to 47.7%). I then solve how this objective is achieved under different policy reforms, comparing the net costs and benefits to the government and the impact on individual welfare.

The first policy reform addresses the disincentives created by labour market policy by reducing SA-D by \$1185. First, the previous section found SA-D to be an important contributor to the gap. Reducing this safety net will push people to self-insure their income through education. On the other side, many criticisms

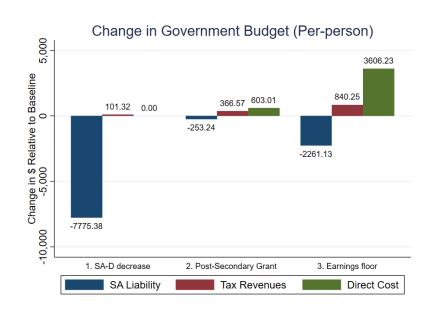
⁷⁰This result is shown in the ceteris paribus decomposition in the Appendix.

that welfare in Canada doesn't provide sufficient support to offset the cost of living. This counterfactual captures the insurance-incentive trade-off SI policies.

Second, I consider a reform that addresses the psychic cost of post-secondary. To offset the psychic cost, I calculate the value of a subsidy, which increases consumption during years of post-secondary for early-onset. I found a per year subsidy of \$423 achieved a 1% increase. This policy targets individuals that might otherwise benefit from more education but choose not to do so because of a negative draw for their psychic cost.

The last counterfactual policy supplements income in the first three years of the labour market, when individual earnings are lowest. The reform provides an earnings floor of \$12978 in the first three years after post-secondary for early-onset individuals. This policy targets individuals with low starting earnings (i.e., ability) and helps them gain a few years of experience to have better job opportunities when the subsidy expires.

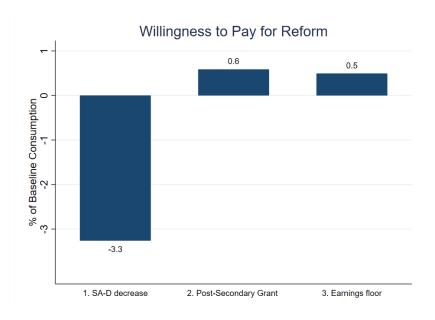
Figure 6 summarizes the change in government revenue and liability relative to the baseline for each Figure 6: Effect of Counterfactual Policy Reform on the Change in Government Revenue and Liability.



Note: Figure displays the change in SA liability for government (blue), government tax revenues (red), and the direct cost of a policy reform (green) relative to the baseline scenario. Units are present value per-person lifetime dollars.

policy reform. The bars are the difference in average lifetime present value dollars per person. The blue bar shows the change in SA liability, the red bar indicates the change in tax revenues, and the green bar shows the direct cost of implementing each policy. First, reducing SA-D, unsurprisingly, results in substantial savings for governments. Although, removing this source of assistance has small increases in tax revenues. The schooling grant is slightly revenue positive. Individuals that switch to post-secondary in the counterfactual environment offset the cost of the subsidy with lower SA dependence and increased tax revenues for the government. The wage floor has large effects but is very costly to implement. This is driven by a large reduction in SA liability in the first three periods, which is replaced by the increased liability of providing the wage floor.

Finally, Figure 7 shows the difference in ex-ante individual welfare in each counterfactual policy Figure 7: Individuals Willingness to Pay for Counterfactual Policy Reform



Note: Measure of willingness to pay is interpreted as how much (%) of the baseline stream of lifetime consumption willing to forgo to have this policy reform.

environment relative to the baseline. I calculate the individual's average ex-ante willingness to pay (WTP) to implement the policy change in terms of a proportional reduction to current and future consumption.⁷¹ This measure is advantageous for welfare analysis as it is non-distortionary in the sense that it is equivalent to directly extracting utility from individuals. Additionally, this measure of WTP has an intuitive interpretation, representing the expected present value of the stream of consumption an individual is willing to forgo in the baseline scenario to live in the counterfactual policy environment.

Unsurprisingly, taking resources away from people at the left tail of the income distribution greatly reduces their welfare. Early-onset individuals are willing to forgo 3.3% of their lifetime consumption stream

⁷¹The WTP is calculated as $WTP = (\frac{EV_{baseline}}{EV_{reform}})^{1-\kappa} - 1$.

 $^{^{72}}$ Nonlinearity of preferences means the marginal utility is greater at lower levels of consumption.

in the baseline to retain their SA-D benefits. Hence, removing the work disincentives from SA-D has a considerable trade-off in terms of welfare for early-onset individuals, who greatly value this program. The welfare implications of the other two policies are very similar. The subsidy was revenue neutral for the government and is preferable to the wage floor along these two dimensions.

9 Conclusion

An early-onset disability can impose substantial disadvantages that persist throughout one's life. The effect of an early-onset disability can be mitigated through education investments. However, the incentives to invest in education depend on a number of factors, notably SI policy. In this paper, I build and estimate a structural model to analyze the relative importance of SI policy, the financial returns to education, and labour market risks on observed schooling investments of early-onset individuals. This paper gives insight into the many ways an early-onset disability influences education choices and analyzes the role of policy in improving the welfare and outcomes of this population.

The decomposition exercise finds the difference in the financial returns to schooling by early disability status plays the most considerable role in the education gap. The additional resources in SA programs for individuals with a disability also play an important role, accounting for 15.6% of the education gap between early-onset and not early disabled individuals. This result is because the expected value of these programs reduces the return to investing in education by raising the relative value of the outside option of working. DI has a trivial role for education investments, despite evidence that the expected value of this policy depends on one's schooling.

The policy reforms find that increasing the value of SA improves individual welfare but increases the moral hazard of the programs with respect to education investments and employment. Increasing the value of DI has trace effects on education. Reallocating resources from SA to DI reduces moral hazard of the policies, but at the expense of the individual's welfare. Instead, subsidizing consumption during schooling incentivizes education investment and increases employment, earnings, and consumption. This is due to people being more productive on average and having a higher return to work. Moreover, this policy helps pay for itself as more productive individuals create additional tax revenues and lower dependence on SI programs. Thus gains can be made at the individual level if governments focus policy efforts on enhancing individuals' economic independence.

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Appendix

Model Parameters

Table 8: Summary of Model Parameters.

Parameter	Description
Individual Heterogeneity	
$ar{a}^{d_0}$	Mean of endowed ability distribution
	Variance of endowed ability distribution
$rac{\sigma_{a^{d_0}}^2}{\gamma_{i,j}^{d_0,t}}$	Disability risk for transitioning from $d_t = i, d_{t-1} = j$
$\gamma_{i,j}$	Disability fish for transitioning from $a_t = t, a_{t-1} = f$
Earnings Process	
ϕ	Direct effect of disability on earnings
$u_0^{d_0,s}$	Return to potential experience for d_0
d_0,s	Return to squared potential experience for d_0
σ^2	Variance of productivity shock for (s, d_0)
$\mu_{1}^{d_{0},s},\ \mu_{2}^{d_{0},s},\ \mu_{2}^{d_{0},s},\ \sigma_{\xi_{0}}^{z_{s,d_{0}}},\ \delta_{0},\ \sigma_{d_{0}}^{z}$	- * * * * * * * * * * * * * * * * * * *
ζ_0	Mean of initial productivity shock Variance of initial productivity shock
U_{ξ_0}	1 v
n_{d_0}	Return to university for d_0
Utility Parameters	
κ	Coefficient of relative risk aversion
heta	Utility cost of disability
η	Utility cost of working
β	Discount factor
Policy Parameters	
π^s	Probability of DI acceptance
π^{SA}	Probability of receiving additional disability benefits in SA
$\pi^{d_0,s}_{ret}$	Retirement risk for s, d_0 at age t
C_{App}^{s,d_0}	Utility cost of DI application
	Comey cost of D1 approactor
Labour Market Environment	
$\delta^{d,s}$	Exogenous Job Destruction
$\lambda^{s,d}$	Exogenous Job Arrival Rate
ho	Disability reassessment rate
Psychic Cost of School	
$\sigma^2_{\epsilon_\psi}$	Variance of idiosyncratic psychic cost of university
g_0	Mean of psychic cost of schooling
g_0 g_1	Difference in mean of psychic cost of schooling for $d_0 = 1$
91	= ====================================

Details on Numerical Solution to the Model

For a given set/guess of the model's parameters, the model is solved starting with decisions in the terminal period, i.e., retirement, and then iterating backwards to solve individual's decisions at each period, conditional on state variables. The value of the terminal period is deterministic conditional on the state variables. Moving back to T-1,

- 1. For each realized combination of discrete state variables (time varying and fixed), the continuation value (EMAX) is calculated on a discrete grid of the continuous state variables. Continuous state variables are $(a_i, \epsilon_{it}, e_{i,t-1})$, which can be reduced to $(W_{it}, e_{i,t-1})$ given a and ϵ only affect earnings growth.
- 2. The continuation value depends on expectations over both discrete and continuous random variables. Given the assumed normal distribution of the productivity shock, ϵ_{it+1} , I numerically integrate using Gauss-Hermite quadrature.
- 3. The continuation value between a discretized grid of continuous state variables is interpolated using a bilinear interpolation algorithm. This procedure is repeated moving backwards to T-2, T-3, etc. where the interpolated conditional EMAX is used in place of the continuation value.
- 4. This process yields 32×47 distinct interpolation functions, which represent the EMAX conditional on a given combination of discrete state variables for each of the 47 periods.

Tax and Transfer system

Parameters for the income tax brackets and marginal tax rates were derived from the Canadian Tax and Transfer Simulator (Milligan, 2016). I cap the upper threshold to tax brackets to give me 5 distinct tax brackets. The weights are based on the joint density of calendar year and province in my sample. The income tax regime in my model is shown in Table 9.

Table 9: Tax Brackets and Marginal Tax Rates.

Income Bracket	Tax Rate
[0, 30805]	0.2280
[30805, 46586]	0.2944
[46586, 64178]	0.3433
[64178, 68066]	0.3621
$[68066, \infty]$	0.3833

Auxiliary Moments

Tables 10 to 24 display the full set of auxiliary moments used in estimation. Each table reports the moments calculated in the data, the moments calculated using data simulated with the model, the difference in the data moment and the simulated moments, and the standard error in from the data. Estimation consists of 201 moments. Almost all moments are separated by early disability status and education level.

Table 10: Post-Secondary Distribution

	Data	Simulation	Standard Error	Diff.
$Frac(s = 1 d_0 = 1)$ $Frac(s = 1 d_0 = 0)$		$0.6372 \\ 0.4667$	$0.0120 \\ 0.0370$	0.0009 0.0002

Table 11: Education Regressions

	Data	Simulation	Standard Error	Diff.
d_0	-0.1000	-0.0885	0.0395	0.0114
\hat{v}	0.1799	0.1366	0.0185	0.0433
Intercept	-1.0250	-0.6457	0.1745	0.3793
σ_{ψ}^2	0.2161	0.2269	0.0040	0.0108

Table 12: Employment Rates

	Data	Simulation	Standard Error	Diff.
	N	ot Early, Low	Education	
$Fr(L_{it} = 1 d_{it}^* = 0, t < 45)$	0.8743	0.8456	0.0030	0.0287
$Fr(L_{it} = 1 d_{it}^* = 0, t \ge 45)$	0.7974	0.8283	0.0040	0.0309
$Fr(L_{it} = 1 d_{it}^* = 1, t < 45)$	0.6703	0.9098	0.0150	0.2395
$Fr(L_{it} = 1 d_{it}^* = 1, t \ge 45)$	0.4786	0.6988	0.0090	0.2202
	N	ot Early, Post	-Secondary	
$E_{ii}(I = 1 J^* = 0.4 \times 45)$		• /	v	0.0016
$Fr(L_{it} = 1 d_{it}^* = 0, t < 45)$	0.9076	0.9292	0.0020	0.0216
$Fr(L_{it} = 1 d_{it}^* = 0, t \ge 45)$	0.8504	0.9540	0.0030	0.1037
$Fr(L_{it} = 1 d_{it}^* = 1, t < 45)$	0.8307	0.9628	0.0080	0.1322
$Fr(L_{it} = 1 d_{it}^* = 1, t \ge 45)$	0.6385	0.8913	0.0070	0.2528
	Ea	rly-onset, Lov	y Education	
$T_{\rm cr}/T = 1 T < 4E$				0.1056
$Fr(L_{it} = 1 t < 45)$	0.5213	0.6269	0.0140	0.1056
$Fr(L_{it} = 1 t \ge 45)$	0.4799	0.5954	0.0200	0.1155
	Ea	rly-onset, Pos	t-Secondary	
$Fr(L_{it} = 1 t < 45)$	0.8152	0.7702	0.0090	0.0450
,				
$Fr(L_{it} = 1 t \ge 45)$	0.6107	0.6843	0.0180	0.0736

Table 13: Initial Employment

	Data	Simulation	Standard Error	Diff.
	N	ot Early, Low	Education	
$Fr(L_{it} = 1 t \le 3)$	0.8095	0.6222	0.0090	0.1873
	N	ot Early, Post	-Secondary	
$Fr(L_{it} = 1 4 \ge t \le 6)$	0.8624	0.7896	0.0060	0.0728
	Ea	rly-onset, Lov	v Education	
$Fr(L_{it}=1 t\leq 3)$	0.5794	0.4410	0.0280	0.1383
	Ea	rly-onset, Pos	t-Secondary	
$Fr(L_{it} = 1 4 \ge t \le 6)$	0.8152	0.4388	0.0220	0.3763

Table 14: Flows Into and Out of Employment

	Data	Simulation	Standard Error	Diff.
		ot Early, Low		
$Fr(L_{it} = 0 L_{it-1} = 1, t < 45)$	0.0464	0.0325	0.0020	0.0139
$Fr(L_{it} = 0 L_{it-1} = 1, t \ge 45)$	0.0402	0.0507	0.0020	0.0104
$Fr(L_{it} = 1 L_{it-1} = 0, t < 45)$	0.0503	0.0489	0.0020	0.0015
$Fr(L_{it} = 1 L_{it-1} = 0, t \ge 45)$	0.0280	0.0292	0.0020	0.0011
	N	ot Early, Post	-Secondary	
$Fr(L_{it} = 0 L_{it-1} = 1, t < 45)$	0.0373	0.0197	0.0010	0.0176
$Fr(L_{it} = 0 L_{it-1} = 1, t \ge 45)$	0.0392	0.0268	0.0010	0.0124
$Fr(L_{it} = 1 L_{it-1} = 0, t < 45)$	0.0468	0.0622	0.0010	0.0154
$Fr(L_{it} = 1 L_{it-1} = 0, t \ge 45)$	0.0245	0.0207	0.0010	0.0038
	Ea	rly-onset, Lov	v Education	
$Fr(L_{it} = 0 L_{it-1} = 1, t < 45)$	0.0799	0.0628	0.0070	0.0172
$Fr(L_{it} = 0 L_{it-1} = 1, t \ge 45)$	0.0286	0.0700	0.0060	0.0413
$Fr(L_{it} = 1 L_{it-1} = 0, t < 45)$	0.0670	0.0749	0.0070	0.0079
$Fr(L_{it} = 1 L_{it-1} = 0, t \ge 45)$	0.0192	0.0565	0.0050	0.0373
	Ea	rly-onset, Pos	t-Secondary	
$Fr(L_{it} = 0 L_{it-1} = 1, t < 45)$	0.0504	0.0331	0.0050	0.0173
$Fr(L_{it} = 0 L_{it-1} = 1, t \ge 45)$	0.0454	0.0551	0.0080	0.0097
$Fr(L_{it} = 1 L_{it-1} = 0, t < 45)$	0.0582	0.0718	0.0050	0.0136
$Fr(L_{it} = 1 L_{it-1} = 0, t \ge 45)$	0.0267	0.0350	0.0050	0.0083
,				

Table 15: DI Rates, Flows, and Coverage

	Data	Simulation	Standard Error	Diff.
DI Coverage				
$Fr(DI_{it} = 1 d_{it}^* = 1, d_{i0} = 0, s = 0)$	0.0238	0.0250	0.0010	0.0013
$Fr(DI_{it} = 1 d_{it}^* = 1, d_{i0} = 0, s = 1)$	0.0085	0.0013	0.0004	0.0072
$Fr(DI_{it} = 1 d_{it}^* = 1, d_{i0} = 1, s = 0)$	0.0396	0.0313	0.0050	0.0083
$Fr(DI_{it} = 1 d_{it}^* = 1, d_{i0} = 1, s = 1)$	0.0407	0.0350	0.0040	0.0057
DI Flows				
$Fr(D_{it} = 1 DI_{it-2} = 0, d_{it} = 0, s = 0)$	0.0035	0.0028	0.0004	0.0007
$Fr(D_{it} = 1 DI_{it-2} = 0, d_{it} = 0, s = 1)$	0.0015	0.0002	0.0002	0.0013
$Fr(D_{it} = 1 DI_{it-2} = 0, d_{it} = 1, s = 0)$	0.0042	0.0039	0.0010	0.0003
$Fr(D_{it} = 1 DI_{it-2} = 0, d_{it} = 1, s = 1)$	0.0051	0.0047	0.0010	0.0004
DI Composition				
$Fr(d_{it} = 0, s = 1 DI_{it} = 1)$	0.3715	0.0189	0.0130	0.3525
$Fr(d_{it} = 1, s = 0 DI_{it} = 1)$	0.0686	0.3974	0.0080	0.3289
$Fr(d_{it} = 1, s = 1 DI_{it} = 1)$	0.0847	0.3638	0.0080	0.2791

Table 16: Coefficients from Linear Regression for DI rate

	Data	Simulation	Standard Error	Diff.
	N ₁	ot Early, Low	Education	
age	0.0068	0.0082	0.0024	0.0014
age^2	-0.0002	-0.0003	0.0001	0.0001
age^3	0.0000	0.0000	0.0000	0.0000
Intercept	-0.0630	-0.0733	0.0267	0.0102
	No	ot Early, Post-	-Secondary	
age	0.0062	0.0017	0.0015	0.0045
age^2	-0.0002	-0.0001	0.0000	0.0001
age^3	0.0000	0.0000	0.0000	0.0000
Intercept	-0.0682	-0.0180	0.0184	0.0502
	Ea	rly-onset, Low	z Education	
age	0.0211	0.0108	0.0141	0.0103
age^2	-0.0007	-0.0004	0.0004	0.0004
age^3	0.0000	0.0000	0.0001	0.0001
Intercept	-0.1933	-0.1014	0.1534	0.0918
	Ea	rly-onset, Post	t-Secondary	
age	-0.0032	0.0271	0.0140	0.0303
age^2	0.0001	-0.0008	0.0004	0.0009
age^3	0.0000	0.0000	0.0000	0.0000
Intercept	0.0385	-0.2759	0.1672	0.3144

Table 17: Coefficients from Linear Regression for DI flow

	Data	Simulation	Standard Error	Diff.
	No	ot Early, Low	Education	
age	-0.0023	-0.0032	0.0008	0.0009
age^2	0.0001	0.0001	0.0000	0.0000
age^3	0.0000	0.0000	0.0000	0.0000
Intercept	0.0270	0.0375	0.0096	0.0105
	No	ot Early, Post-	-Secondary	
age	0.0006	-0.0001	0.0006	0.0007
age^2	0.0000	0.0000	0.0000	0.0000
age^3	0.0000	0.0000	0.0000	0.0000
Intercept	-0.0068	0.0012	0.0075	0.0080
	Ea	rly-onset, Low	Z Education	
age	-0.0040	-0.0035	0.0038	0.0005
age^2	0.0001	0.0001	0.0001	0.0000
age^3	0.0000	0.0000	0.0000	0.0000
Intercept	0.0452	0.0420	0.0419	0.0031
	For	rly-onset, Pos	t Socondary	
aae	0.0048	-0.0036	0.0058	0.0084
age age^2	-0.0001	0.0001	0.0002	0.0034 0.0002
age^3	0.0001	0.0001 0.0000		
			0.0000	0.0000
Intercept	-0.0577	0.0443	0.0695	0.1020

Table 18: Mean and Variance of Initial Earnings (conditional on working)

	Data	Simulation	Standard Error	Diff.			
	N	ot Early, Low	Education				
$E(LnW t \le 3)$	9.3900	9.6361	0.0180	0.2461			
$Var(LnW t \leq 3)$	9.7000	9.8450	0.0120	0.1450			
	N	ot Early, Post	-Secondary				
$E(LnW 4 \le t \le 6)$	9.2000	9.2167	0.0520	0.0167			
$Var(LnW 4 \le t \le 6)$	9.5300	9.6928	0.0470	0.1628			
	Ea	rly-onset, Lov	v Education				
$E(LnW 1 \le t \le 3)$	0.4857	0.2244	0.0150	0.2613			
$Var(LnW 1 \le t \le 3)$	0.5257	0.2788	0.0100	0.2469			
	Early-onset, Post-Secondary						
$E(LnW 4 \le t \le 6)$	0.5322	0.4206	0.0360	0.1116			
$Var(LnW 4 \le t \le 6)$	0.6182	0.2738	0.0390	0.3444			

Table 19: Fixed Effect Earnings Regression

	Data	Simulation	Standard Error	Diff.				
		Similaration	Stallaara 21101					
Not Early, Low Education								
$d_{it}*$	-0.0271	-0.0384	0.0400	0.0113				
$\overrightarrow{\mathrm{PE}}$	0.1099	0.1042	0.0062	0.0057				
$PE^{2}/100$	-0.2032	-0.2209	0.0120	0.0177				
E(v)	9.0371	9.2338	0.0170	0.1967				
Var(v)	0.3442	0.3714	0.0140	0.0272				
$V(\xi)$	0.1978	0.1705	0.0050	0.0273				
	No	ot Early, Post-	-Secondary					
$d_{it}*$	-0.0241	-0.0359	0.0236	0.0118				
PE	0.1449	0.1237	0.0041	0.0212				
$PE^{2}/100$	-0.2852	-0.2557	0.0096	0.0295				
E(v)	9.2047	9.4936	0.0130	0.2889				
Var(v)	0.3643	0.3448	0.0140	0.0195				
$V(\xi)$	0.1796	0.1625	0.0030	0.0171				
	Early-onset, Low Education							
PE	0.1043	0.0996	0.0267	0.0047				
$PE^{2}/100$	-0.1971	-0.1730	0.0637	0.0241				
E(v)	8.7614	8.7411	0.0610	0.0203				
Var(v)	0.4713	0.4561	0.0530	0.0152				
$V(\xi)$	0.2723	0.1783	0.0210	0.0940				
	Early-onset, Post-Secondary							
PE	0.1330	0.1218	0.0185	0.0112				
$PE^{2}/100$	-0.3227	-0.2564	0.0361	0.0662				
E(v)	9.2447	8.9793	0.0530	0.2653				
Var(v)	0.3875	0.5359	0.0440	0.2695 0.1484				
$V(\xi)$	0.2197	0.1736	0.0190	0.0461				

Table 20: Fixed Effect Quantiles

	Data	Simulation	Standard Error	Diff.		
		ot Early, Low				
Q10	8.2280	8.4570	0.0360	0.2290		
Q25	8.6730	8.7953	0.0280	0.1223		
Q50	9.0940	9.2053	0.0220	0.1113		
Q75	9.4320	9.6526	0.0200	0.2206		
Q90	9.7460	10.0568	0.0230	0.3108		
	No	ot Early, Post-	-Secondary			
Q10	8.4320	8.7254	$0.0\overline{2}60$	0.2934		
Q25	8.8550	9.0872	0.0200	0.2322		
Q50	9.2820	9.5064	0.0140	0.2244		
Q75	9.6200	9.9034	0.0160	0.2834		
Q90	9.8970	10.2641	0.0130	0.3671		
Early-onset, Low Education						
Q10	7.9110	7.9041	0.1250	0.0069		
Q25	8.2830	8.2409	0.0790	0.0421		
Q50	8.7710	8.6839	0.0790	0.0871		
Q75	9.1860	9.1945	0.1060	0.0085		
Q90	9.6820	9.6920	0.0770	0.0100		
Early-onset, Post-Secondary						
Q10	8.4280	8.0509	0.0870	0.3771		
Q10	8.8630	8.4465	0.0880	0.3771 0.4165		
Q20 $Q50$	9.2930	8.9542	0.0800	0.4105 0.3388		
Q50 Q75	9.2930 9.6770	9.4824	0.0540	0.3366 0.1946		
Q15 Q90	9.6770	9.4824 9.9502	0.0540 0.1080	0.1946 0.1448		
Q90	10.0990	9.9002	0.1000	0.1448		

Table 21: Pooled Earnings Regression

	Data	Simulation	Standard Error	Diff.			
	Not Early, Low Education						
age	0.1221	0.1231	0.0027	0.0010			
$age^{2}/100$	-0.1303	-0.1417	0.0033	0.0115			
intercept	7.6334	7.7532	0.0509	0.1198			
$Var(\epsilon)$	0.4749	0.4461	0.0060	0.0288			
	No	ot Early, Post-	-Secondary				
age	0.1729	0.1978	$0.00\overline{23}$	0.0249			
$age^{2}/100$	-0.1843	-0.2181	0.0028	0.0338			
intercept	6.8515	6.4424	0.0444	0.4090			
$Var(\epsilon)$	0.4868	0.4274	0.0040	0.0595			
Early-onset, Low Education							
aqe	0.0957	0.0941	0.0112	0.0016			
$age^2/100$	-0.0890	-0.0931	0.0112 0.0145	0.0041			
intercept	7.7130	7.8965	0.0149 0.1972	0.0041 0.1835			
$Var(\epsilon)$	0.5871	0.5333	0.1372	0.1639			
<i>v air</i> (c)	0.0011	0.9999	0.0210	0.0000			
Early-onset, Post-Secondary							
age	0.1900	0.1150	0.0117	0.0750			
$age^{2}/100$	-0.2040	-0.1198	0.0145	0.0842			
intercept	6.3307	7.6730	0.2214	1.3423			
$Var(\epsilon)$	0.5448	0.5503	0.0230	0.0055			

Table 22: Earnings Quantiles

	Data Simulation Standard Error						
N (D) I D) (
010	Not Early, Low Education						
Q10	9.1485	9.3083 0.0140		0.1598			
Q25	9.8574	9.6725	0.0090	0.1850			
Q50	10.3890	10.1515	0.0050	0.2375			
Q75	10.7706	10.6752	0.0040	0.0954			
Q90	11.0604	11.1618	0.0040	0.1014			
Average	32300	34728	100	2428			
	No	ot Early, Post-	-Secondary				
Q10	9.5252	9.6320	0.0110	0.1068			
Q25	10.2400	10.0702	0.0060	0.1698			
Q50	10.7515	10.5836	0.0030	0.1679			
Q75	11.1258	11.1080	0.0030	0.0178			
Q90	11.4164	11.5610	0.0040	0.1446			
Average	50900	51529	100	629			
Early-onset, Low Education							
Q10	8.5564	9.1326	0.0720	0.5762			
Q25	9.2780	9.4984	0.0440	0.2204			
Q50	9.9711	9.9867	0.0300	0.0155			
Q75	10.4545	10.5723	0.0220	0.1178			
Q90	10.9187	11.1405	0.0320	0.2218			
Average	26000	32095	500	6095			
Early-onset, Post-Secondary							
Q10	9.1270	9.2898	0.0620	0.1628			
•				0.1028 0.2021			
Q25	9.8679	9.6657	0.0330	00			
Q50	10.4940	10.1807	0.0230	0.3133			
Q75	10.9096	10.7706	0.0170	0.1390			
Q90	11.2424	11.3123	0.0180	0.0699			
Average	40400	38505	600	1895			

Table 23: Variance and Autocorrelation of residuals from lagged earnings regression

	Data	Simulation	Standard Error	Diff.			
	N.T.	4 D. 1. T.	T.1				
-	IN	ot Early, Low	Education				
$Var(\epsilon_t^L)$	0.1709	0.1553	0.0040	0.0155			
$Corr(\epsilon_t^L, \epsilon_{t-1}^L)$	-0.0904	-0.0002	0.0120	0.0902			
	No	ot Early, Post	-Secondary				
$Var(\epsilon_t^L)$	0.1572	0.1478	0.0030	0.0095			
$Corr(\epsilon_t^L, \epsilon_{t-1}^L)$	-0.0712	-0.0474	0.0080	0.0238			
Early-onset, Low Education							
$Var(\epsilon_t^L)$	0.2354	0.1636	0.0180	0.0718			
$Corr(\epsilon_t^L, \epsilon_{t-1}^L)$	-0.1217	-0.0002	0.0480	0.1215			
	Ear	rly-onset, Pos	t-Secondary				
$Var(\epsilon_t^L)$	0.1808	,	0.0140	0.0205			
		0.1603					
$Corr(\epsilon_t^L, \epsilon_{t-1}^L)$	-0.0459	-0.0493	0.0530	0.0034			

Table 24: Pre-DI Earnings Quantiles and Rate Not Working

	Data	Simulation	Standard Error	Diff.	
	Low Education				
Q15	9.0825	8.9565	0.4070	0.1261	
Q25	9.5178	9.1592	0.2230	0.3586	
Q50	10.1849	9.4158	0.1450	0.7691	
Q75	10.5713	9.6450	0.1200	0.9263	
Q90	10.8780	9.8441	0.1450	1.0339	
$(1 - Fr(L_{it} = 1 DI_{it+2} = 1))$	0.3785	0.6027	0.0520	0.2243	
		Post-Secor	ndarv		
Q15	9.2496	8.9683	0.2360	0.2813	
$\tilde{\mathrm{Q}}25$	9.4572	9.1705	0.1710	0.2867	
Q50	10.4073	9.3953	0.1830	1.0120	
Q75	10.8396	9.6551	0.0840	1.1845	
Q90	11.1110	9.8221	0.1760	1.2889	
$(1 - Fr(L_{it} = 1 DI_{it+2} = 1))$	0.3350	0.5706	0.0470	0.2355	
		Early-on	set.		
Q10	8.8099	8.8750	0.2930	0.0651	
Q25	9.5178	9.0857	0.1580	0.4321	
Q50	10.2471	9.4374	0.0850	0.8097	
Q75	10.7515	9.6684	0.0690	1.0831	
Q90	11.0867	9.7766	0.1110	1.3101	
$(1 - Fr(L_{it} = 1 DI_{it+2} = 1))$	0.3280	0.6273	0.0360	0.2993	
$(1 1)(\mathbf{L}_{it} - 1 \mathbf{L}_{it+2} - 1))$	0.9200	0.0219	0.0300	0.4990	

Additional Decomposition: Ceteris Paribus decomposition

This section analyzes the drivers of the estimated education gap, hereby referred to as the baseline gap. To hone in on the contribution of different parameters, I sequentially shut down model features or equate parameters that differ by d_0 , by setting them to the value estimated for not early disabled individuals while keeping the others at their estimated values. I then resolve the model under this alternate environment and analyze how simulated individuals change their behaviour, relative to the baseline. It is important to note that this strategy captures the average effect of parameter differences, which includes complementary interactions with the other model parameters. The results from this decomposition exercise are reported in Table 25.

Table 25: Decomposing the Simulated Gap in Post-Secondary Education by d_0

	Fraction in Post-Secondary				
	Not Early Disabled	Early-Onset	Gap	Net Baseline Gap	% of Baseline Gap
1. Baseline Gap	0.637	0.467	0.170		
(Non-policy) Counterfactual Scenario					
2. Disability Risk	0.638	0.471	0.167	0.003	2.019
3. Psychic Cost	0.637	0.474	0.163	0.007	4.139
4. Ability Endowment	0.637	0.490	0.147	0.024	13.84
5. Return to school	0.637	0.545	0.092	0.078	45.77
6. Productivity Shocks	0.637	0.469	0.169	0.002	1.064
7. Direct effect on Earnings	0.638	0.468	0.170	0.001	0.358
8. Labour Market Risks	0.637	0.456	0.181	-0.010	-6.150
9. Utility Cost of Disability	0.630	0.490	0.140	0.031	17.91
(Policy) Counterfactual Scenario					
10. SA-D	0.646	0.502	0.144	0.026	15.574
11. DI	0.639	0.467	0.172	0.009	-1.047
12. SA-D and DI	0.648	0.503	0.145	-0.005	14.996