

Early-Onset Disability, Education Investments, and Social Insurance

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Abstract

Individuals with an early-onset (before age 18) disability attain substantially less education than their non-disabled counterparts. In Canada, this equates to an eighteen percentage point gap in post-secondary attainment between these populations. This gap is likely related to how an early-onset disability affects the cost and return to investing in education and the availability of additional income through social insurance policies. In this paper, I build and estimate a structural life-cycle model of education investment and labour market choices to analyze the effect of social insurance policies on education investments for early-onset individuals. I focus on two social insurance policies in Canada: provincial social assistance (SA) and federal disability insurance (DI). Using linked Canadian survey and administrative tax data, I estimate the model and reproduce the education gap, life-cycle employment rates, and attachment to SA and DI. I find that the effect of an early-onset disability on the financial return to education plays the most prominent role in driving the education differential between the early-onset and non-disabled individuals. I also find approximately 15% of the gap in educational attainment is due to additional resources available via SA for individuals with a disability. DI is more relevant for older ages and has trace effects on education. Through counterfactual experiments, I find education investments and employment rates are inversely related to the generosity of SA, and there is a tradeoff between individual welfare and the moral hazard from the generosity of SA. Instead, post-secondary grants for early-onset individuals increase their educational attainment, employment, and improves welfare. Moreover, this policy helps pay for itself through added tax revenues and reduced dependence on SA.

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1 Introduction

The onset of a work-limiting disability has large and persistent consequences to individual economic independence and overall welfare.¹ Disability limits the set of productive tasks one can engage in to make a living and is a primary source of labour market inequality among working-age adults.² The individual effects of disability culminate into a substantial cost on public infrastructure, which bears a large financial burden of providing support to those affected by disability.³ The barriers, costs, and limitations from disability make this group's behaviour especially sensitive to social welfare policies, which offer financial transfers to help insure against disability shocks. The economic costs of disability can be exacerbated for conditions that onset before age eighteen, hereby referred to as early-onset.

In this paper, I investigate the factors driving education choices for early-onset individuals to gain insight into the link between childhood health and adult outcomes. In Canada, early-onset individuals, who represent about a quarter of the Canadian population with a disability, are 18 percentage points less likely to earn a post-secondary certificate relative to their non-disabled counterparts. Early-onset disabilities are present at critical periods of skill development and investment in human capital during schooling. The consequences of disrupting human capital accumulation early in life extend to adult labour market outcomes, as education is a crucial determinant of financial independence and labour market success in adulthood.⁴ Better understanding the relationship between early-onset disability and education investments is important to improve outcomes and welfare for this demographic in the labour market.

Education is an important mechanism for early-onset individuals to enhance their labour market productivity and offset or overcome the barriers induced by their disability. Education choices depend on one's expectation of future employability, income, and labour market risks.⁵ Individuals with lower levels of completed education have a greater likelihood of receiving low earnings and experiencing unemployment in working life. Social insurance (SI) provides resources to ensure individual consumption does not substan-

¹Disability onset in working life has been found to reduce labour force attachment, earnings, and consumption, and increase reliance on government transfers (Burkhauser et al. 1993, Bound and Burkhauser 1999, Haveman and Wolfe 2000, Meyer and Mok 2012, Millard 2021).

²Disability rates have been rising over the past few decades in Canada, as well as most developed countries. The percentage of Canadians aged 15 and over with a disability rose from 12.4% in 2001 to 22.3% in 2017. This trend is likely to continue with an aging population as disability risk tends to increase with age. This increase may also be partially due to the evolution of the definition of what constitutes disability and changes in individual reporting behaviour. For more details on the economic position of Canadians with disabilities see Morris et al. (2017) and Cossette and Duclos (2001).

³A review of the growing public burden of the US disability system can be found in Autor and Duggan (2006).

⁴Disabling conditions early in life have been found to stunt earnings growth, be associated with low labour force attachment and greater dependence on transfers. Some notable articles on the impact of early health on adult outcomes include Case and Paxton (2010), Currie (2009), Almond and Currie (2010, 2018), Lundbourn (2014), and Prinz et al. (2018).

⁵Education choice is often modelled as a discrete choice over expected values associated with each education level. The expectations can be functions of labour market conditions, uncertainty, and policy. Individuals choose the education level that gives them the greatest expected discounted lifetime value (Cunha, Heckman and Navarro 2006, Keane, Todd and Wolpin 2011).

tially decline during these difficult labour market states. However, SI may also diminish the incentive to invest in one's education by raising the relative value of low earning states. Measurements of the size of this disincentive have substantial policy relevance. Individuals affected by disability have high rates and long spells of attachment to government transfers (Torjman 2017). Separating the role of SI from other factors that influence education investments is essential to design policy to improve education outcomes, promote investment into individual productivity, and enhance economic independence for individuals affected by early-onset disabilities.

This paper analyzes the relative importance of SI policy, among other factors, in affecting post-secondary investments of early-onset individuals. I build and estimate a structural life-cycle model of education, employment, and SI receipt. Education is a costly investment into productivity. Rational, forward looking individuals base their decisions on the expected costs and labour market return to each education level. Early-onset disability affects many of the factors that make up the return to education. The efficiency of human capital accumulation during post-secondary education and in the labour market may be affected by an early-onset disability, lowering the financial return to post-secondary education. Additionally, labour market frictions, which increase the likelihood of unemployment, vary by education level and disability status, further affecting the returns to post-secondary investment. SI benefits raise the value of not working and alter the incentive to invest in education differently for individuals with a disability. Hence, early-onset individuals in the model may put more weight on SI in comparing the expected values of education levels.

A structural model allows me to separately analyze a comprehensive set of factors that may lower the return to schooling for early-onset individuals. Life-cycle information on SI applications in conjunction with education and labour market behaviour is scarce. Furthermore, the decision to apply for SI, which is central to this research question, is unobserved. The structural approach specifies a model that represents endogenous or latent choices and their relationship to the model's parameters and individual's state variables. For instance, disability is a determinant of education, labour supply, and SI receipt. The model specifies how disability affects these, and therefore, how these decisions relate to each other via disability status. To measure the importance of features, I can manipulate parameters that differ by early disability status and use the estimated model to predict changes in behaviour. Moreover, I can manipulate policy parameters to analyze the effects of counterfactual reforms to the policy environment on individual's behaviour and welfare.

The model is representative of the Canadian labour market and SI policy environment. The Canadian SI system for individuals affected by disability operates as a set of separate welfare initiatives rather than a unified system of integrated policies (Torjman 2017). This feature of the Canadian environment is particu-

larity useful for evaluating policy reforms, as the effect on behaviour is less confounded by interactions with other programs.

In Canada, disability status may grant access to additional SI resources for working-aged adults. I focus on two of the main income assistance programs available for individuals with disabilities: disability insurance (DI) and social assistance (SA), the latter of which allocates additional resources for individuals with a disability (SA-D). These programs are designed to aid with the disadvantage and increased uncertainty associated with a disability. Individuals with disabilities are at a higher risk of requiring assistance and have a larger set of resources available. Hence, the disincentive effects of SI policy on the return to education may be amplified for this demographic. Additionally, some programs, notably DI, condition on education level in determining the program’s eligibility, which can add to disincentives (Government of Canada 2018b). Accounting for the incentives created by SI is essential to understand the factors driving the educational attainment of individuals with an early-onset disability.

I estimate my model using the Longitudinal and International Study of Adults (LISA), a panel survey of Canadian households that contains rich information on health, education, and other demographics. LISA is linked to a 36-year panel of administrative tax records containing disaggregated measures of personal incomes, taxes, and transfers. Additionally, the use of administrative tax data alleviates concerns of measurement error and under-reporting that are often associated with self-reported survey measures of income (Gallipoli and Turner 2011, Meyer, Mok and Sullivan 2009). The merged survey and administrative information facilitate the creation of a rich dataset with detailed health measures, demographics, and incomes. The combination of these data make LISA well suited to study the life-cycle behaviour of early-onset individuals. Furthermore, LISA includes a large subsample of individuals with early-onset disabilities, which previously was a limitation for researching this group.⁶

I measure disability based on limitations to activities of daily living (LADLs), rather than specific health conditions. LADLs capture a key intermediate step in the mapping from health to productivity. It may not always be evident if, or how, a given health condition, such as diabetes, affects observed behaviour. Instead, measures of how one’s diabetes affects their ability to perform daily activities give more clarity into the behaviour this condition restricts. Additionally, this stance on disability is useful for studying education, which is a direct investment into productive ability.

The estimated model reproduces the gap in educational attainment, along with other differences in

⁶Studying early health conditions has historically been difficult as it requires data on early life conditions in addition to information on the outcomes of interest, which are often from adulthood. LISA provides me with information on Canadians over much of their life-cycle. LISA’s detailed information makes it an ideal dataset to study the importance of Canada’s public policies and labour market conditions on the education decision of people with early-onset disabilities.

labour market outcomes between early-onset individuals and their not early disabled counterparts. I recover an employment gradient with respect to education that is comparable with the actual data, and I fit a positive average earnings difference by education level. The estimated parameters find the not early disabled population has a higher average ability endowment and a larger financial return to education. I fit the rate of DI receipt and recover estimated DI acceptance probabilities that are consistent with the probability of acceptance observed in a 2015 audit of the Canadian Federal DI program (Office of the Auditor General of Canada 2015).

I use the estimated model to decompose the education gap between early-onset individuals and their not early disabled counterparts. I find the largest contributor is differences in the financial returns to education, accounting for 43% of the observed gap. SI policy plays an important role in driving the education gap because of the added generosity of SA-D benefits. SA-D benefits account for 15.6% of the education gap. DI is more relevant at older ages and has minor effects on education. DI policy helps to offset the education gap, because individuals that are not early disabled are relatively more sensitive to DI incentives than early-onset individuals. Individuals who are not early disabled have higher earnings on average, which increases the value of DI. Furthermore, I recover some evidence that the DI acceptance probability depends on education level, but this does not affect schooling choices. Ability and preferences also play important roles, accounting for 13% and 17% of the gap, respectively. Finally, labour market frictions increase the likelihood of post-secondary for early-onset individuals. This is because the gain to the likelihood of being employed, through job arrival and destruction rates, from completing post-secondary is much larger for early-onset individuals.

I then evaluate the implications on education and life-cycle behaviour for a set of counterfactual policy reforms. On the one hand, SA has been criticized for not providing sufficient resources to cover the cost of living for its recipients (Tweddle and Aldridge 2017, Hillel 2020). On the other hand, critiques of SA are with the disincentives created by the program (Béland 2015). Increasing the generosity of SA increases the moral hazard of the program, resulting in less post-secondary attainment and lower rates of employment in the labour market. This reform results in higher rates of SA and DI because individuals flow to DI from SA. Increasing the generosity of DI does not affect schooling but has minor effects on employment. The decomposition exercise found SA to have more of a disincentive on education than DI. Reallocating resources between programs may reduce the disincentive effects while retaining the overall insurance of the SI environment. Reallocating resources from SA to DI results in higher rates of post-secondary and employment, but at the expense of individual welfare.

The final policy I consider is a grant for early-onset individuals during their post-secondary schooling.

This counterfactual policy directly incentivizes investment in productivity, resulting in a 6.87 percentage point increase in post-secondary enrolment. Early-onset individuals in this scenario have higher average earnings and employment rates. Furthermore, this policy helps pay for itself through lower rates of SA and greater tax revenues from the higher employment and average earnings. These results reinforce the importance of education in helping equip individuals to thrive in the workforce and be less reliant on SI.

A broader understanding of the role of disability, uncertainty, and SI policy on education investments and labour market outcomes is of considerable interest. I frame my research contribution in three areas. First, I contribute to a sizable literature on the relationship between early-life health, education investments, and labour market outcomes.⁷ Health conditions at young ages can impede one's development in ways that persist for their entire life. I focus on education choice as a mechanism by which individuals affected by a disability early in life can improve their labour market outcomes in adulthood.⁸ I emphasize the role of labour market policy in incentivizing higher education investments.

Second, I contribute to a body of literature interested in how individual behaviour is affected by the parameters of SI policy. This paper fits among a number of studies that structurally model how disability policy drives labour market choices.⁹ To my knowledge, this is the first study to measure an insurance-incentive trade-off of SA and DI with respect to educational investments. My results offer important insight into thinking about the design of DI and welfare programs when considering people affected by an early-onset disability.¹⁰

Third, I contribute to the literature on the relationship between human capital investments, labour market conditions, and SI policies. Again, this paper aligns with various structural models linking education rates to the labour market environment.¹¹ The idea is that risks and public policies create incentives that distort behaviour in the labour market. If these distortions are large enough, they may also affect pre-entry decisions. Education is arguably the most important decision taken before entry into the labour market. If the labour market distortions created by SA or DI are large enough to significantly impact the returns to schooling for this group, they may also affect their chosen level of education. My research also relates to the literature studying how individuals make their education decisions given future uncertainty.¹² My con-

⁷For examples and surveys of related studies see Case et al (2010), Almond and Currie (2010,2018), Lundborg (2014), Mori (2016), Prinz et al (2018), Millard (2021).

⁸Mori (2016) conducts a similar structural analysis of how an early-onset disability affects education investments. My study differs in that I account for the role of SI policy.

⁹For instance, Bound and Stinebrickner (2010), Gallipoli and Turner (2011), Kitao (2014), Low and Pistaferri (2015), Michaud and Wiczer (2018), Autor et al. (2019), Kellogg (2021).

¹⁰This last point is relevant for theoretical literature on the design of SI policy, such as Golosov and Tsyvinski (2006)

¹¹For instance, Flinn and Mullins (2015), Blundell et. al. (2016), Bobba and Flabbi (2018).

¹²For instance, Carnerio, Hansen, Heckman (2003), Cunha, Heckman, and Navarro (2005).

tribution is to evaluate the role of SI policy in partially insuring against uncertainty and affecting expected values to education levels.

The remainder of this paper is organized as follows: Section 2 outlines the details of the Canadian policy environment. Section 3 describes the features of the dataset. Section 4 provides some motivating descriptive evidence from the these data. Section 5 details the empirical model. Section 6 discusses the strategy to estimate the model’s parameters. Section 7 reviews the empirical results and Section 8 performs counterfactual experiments using the model. Finally, Section 9 concludes.

2 Disability Policy Environment in Canada

The Canadian SI environment is made up of a set of programs at both the provincial and federal levels, many of which are administered separately. For individuals affected by disability, programs offer assistance related to income insurance for earnings lost because of a disability, rehabilitation or reintegration into the workforce, and welfare for individuals unable to provide for themselves (Torjman 2017). Programs differ in eligibility requirements, the screening of the population covered, the duration of aid provided, and the amount of aid provided. The disability programs operate relatively independently from each other, rather than being integrated within a unified system, as is the case in other countries.¹³ While this feature has been criticized for leaving gaps in social assistance for individuals with disabilities, it is advantageous from an econometrician’s perspective because the effect of the parameters from a given program on behaviour is less confounded by parameters from other policies integrated with this program.

This paper focuses on the two main programs providing long-term income assistance and replacement for individuals affected by disability.¹⁴ These are the Canadian Pension Plan Disability (CPP-D), the federal DI program, and provincial SA programs, which offer means-tested welfare payments. This section describes the main features of DI and SA.

2.1 Canadian Pension Plan Disability

DI in Canada delivers monthly financial transfers to individuals that are deemed eligible for the program. Eligibility requires applicants to be under the age of 65, not currently receiving Canadian Pen-

¹³For instance, in the US, SSDI is integrated with the to Medicaid system, which can make difficult getting clear understanding of the social value and incentives created by a specific policy or parameter.

¹⁴I do not focus on other programs related to disability support, such as transportation or prescription supports, as these are considered a distinctly different policy area (Torjman and Makhoul 2016). Furthermore, in its current state, the paper does not account for short-term insurance programs from employment insurance or worker’s compensation, which is only available to individuals injured at work.

sion Plan (CPP) retirement benefits, have made a predetermined number of contributions to CPP, and are markedly restricted by a physical or mental disability. Individuals must complete and submit an application, be deemed to meet the eligibility requirements, and wait approximately 120 days for their application to be processed and approved before becoming a beneficiary of CPP-D.

First, eligibility depends on the characteristics of the disability and its impact on labour market performance. To receive CPP-D, an applicant must first show that their disability is both prolonged and severe. A disability is prolonged if it is expected to be indefinite or likely to result in death.¹⁵ The severity of the disability concerns the applicant’s ability to engage in “substantially gainful activity” in the labour market. Substantially gainful is subjectively determined based on an applicant’s perceived productivity in the labour market given the barriers imposed by their disability. That is, how productive a disabled individual is in a job they could be expected to hold given their qualifications relative to others doing the same work, but who do not have a disability. Adjudicators incorporate an individual’s personal characteristics when determining an individual’s capacity for substantial gainful activity. Most notably, personal characteristics include an individual’s age, education, and work experience (Government of Canada 2018b).

The second main DI eligibility requirement for applicants is to have made contributions to the CPP in four of the previous six years.¹⁶ The contributions to CPP determine the monetary value, or generosity, of the CPP-D payments. The contributory period begins at age 18 and ends at age 65 or the year of death. It excludes years in which the applicant was receiving CPP-D benefits.

The generosity of CPP-D is calculated with an earnings index that summarizes the number of months in the contributory period and the size of the individual’s monthly CPP contributions. In the calculation of the earnings index, applicants can drop certain months from their contributory period that may reduce their final amount of CPP benefits.¹⁷ CPP-D payments are the sum of two components. The first component is equal to 75% of the applicant’s potential CPP retirement benefits at the date of application. Potential CPP retirement benefits are equal to 25% of an earnings index that summarizes an applicants bounded average earnings over their contributory period. The minimum bound to their earnings has been \$3,500 per year since 1996, and the maximum, which was \$53,600 in 2015, is updated each year based on a measure of average wages. The second component is a deterministic flat-rate benefit, which is indexed by the CPI each year.¹⁸

¹⁵CPP-D is a program for long-term disabilities and not designed to insure against short-term disability spells.

¹⁶Three of the previous six years if the applicant has contributed to the CPP for twenty-five years or more.

¹⁷First, each applicant is eligible to drop contributory months in which their children were under the age of 7. Second, applicants can drop a remaining percentage of their remaining contributory months with the lowest earnings. The percentage of months eligible to drop after the months when the applicant’s children were under the age of 7 have been removed, was 15% prior to 2012, 16% for 2012 and 2013, and 17% thereafter.

¹⁸In 2018, the average CPP-D benefit received was just under \$1000 per month, half of which was the deterministic flat rate component (Government of Canada 2018a).

2.2 Provincial Social Assistance in Canada

The main social safety net for all Canadians comes from provincially administered SA Programs. SA offers last resort financial assistance to individuals with barriers to sustained employment and who have insufficient or volatile sources of income. As SA is intended to be a last resort, it is available for individuals who have exhausted all other means of assistance. This means that SA beneficiaries must have sought income support from other sources, including DI. An important difference between SA and DI is that SA programs do not have a work requirement, widening the population covered by these programs.

SA is separately administered in each province. As such, the SA programs vary in eligibility criteria and the generosity of their transfer across provinces. The SA programs all share a similar structure (Government of Canada 2017).¹⁹ Applicants to SA must be assessed to be in need of financial aid, and the value of aid provided depends on the magnitude of this assessed need. The eligibility and generosity of aid are based on a means test of the applicant's assets, earning capacity, and demographic characteristics, such as health status.

The means test calculates the net difference between an applicant's "assessed needs" and their financial assets to determine their eligibility. An applicant is deemed eligible if their assessed needs exceed the sum of their income and assets, up to an upper threshold. First, an applicant's "needs" may include variables like living expenses, family size and composition, and health/ disability.²⁰ Assessed income combines all earnings from market activities, such as paid employment or self-employment, with transfers from other government programs, such as DI.²¹ Individuals may receive SA while earning from other sources, but this may reduce benefits according to the program's replacement rate. SA may be revoked if sufficient effort is not taken on the part of the beneficiary to receive other sources of income support.

Recipients to SA typically receive monthly financial transfers equalling a basic assistance amount and, in some cases, a special assistance amount. The basic assistance amount covers the basic costs of living, such as food, shelter, clothes. The cost of living varies with an individual's demographic characteristics,

¹⁹SA programs have been criticized for lacking available information about their provisions, eligibility, and administration details. This lack of transparency creates difficulties for potential applicants and analysts, as discussed in Kneebone and White (2015), Beland (2015), Torjman and Makhoul (2016).

²⁰On the other side of the mean-test, the applicant's financial assets include liquid assets, such as cash or convertible assets, and fixed assets, such as property. Exempt assets include those used for employment or transport, such as tools or automobiles, assets related to savings plans used for education purposes, such as registered education savings plans. The combined fixed and liquid assets must not exceed a predetermined threshold, which varies by provincial jurisdiction. Additional details on SA programs can be found in Government of Canada (2017) or Hillel (2020).

²¹The inclusion of unearned income is due to SA being designed as assistance of last resort.

notably their disability status. Thus, the basic assistance amount varies with a recipient’s demographic characteristics. A disability may require additional expenses due to greater costs of living and barriers to employment. For these reasons, all SA programs have additional resources available for individuals affected by a disability. I refer to these added resources as SA-Disability (SA-D).

3 Data: The Longitudinal and International Study of Adults

To study the relationship between SI and education, I use the LISA, which is a panel survey of over 11,000 Canadian households over four biennial survey waves, starting in 2012. The LISA survey covers a broad range of topics, including health, education, labour, social participation, and income. These data are supplemented with administrative records. Most notably are T1 family files (T1FF), that contain rich disaggregated measures of personal income from individual income tax filings. Many questions in LISA are retrospective, allowing me to build a comprehensive history of incomes and transfers for my sample between 1989 and 2017. Finally, LISA includes a relatively large set of early-onset individuals with linked T1FF tax data and is, therefore, especially well-suited to this research agenda.

I use the survey waves of LISA to obtain the majority of demographic information used in this study. Each survey wave measures details about education level, labour market status, change in labour market status since the previous wave, job search activities, reasons for job loss, and details about limitations to daily activities, which are used to derive disability status. Education level is derived by the self-reported highest certificate of completion. I define a low education level as completing at most a high school certificate. The high education level includes those with any completed post-secondary education.

Measuring Disability

The 2014, 2016, and 2018 waves of LISA include measures of LADLs and other characteristics of health, that are used to understand the history of disability status.²² LISA includes a set of LADLs, which are derived from a short version of “the disability screening questions” (DSQ) developed by Statistics Canada for identifying individuals with disabilities in general population surveys (Grondin 2016). There are five main distinct areas of activity limitation: Seeing, Hearing, Physical, Cognitive, and Mental Health. Physical includes any limitation to mobility, flexibility, dexterity, as well as limitations caused by pain. Cognitive includes learning, developmental and memory limitations. Mental Health includes anxiety, PTSD, depression,

²²The 2012 wave comprises only a small set of questions about the disability. Notably, the 2012 wave excludes the variable that determines the age of disability onset.

and other mental health conditions.

The activity limitations are self-reported, and the age of disability onset is retrospective. For each type of activity limitation, respondents were asked about the magnitude of difficulty and the frequency of limitation.²³ Individuals are flagged as disabled if they report to have any type of LADL and respond “sometimes”, “often”, or “always”, to the frequency of their LADL.

Using self-reported functional limitations to measure disability is not without its share of criticism, as are all other methods of defining disability.²⁴ Opponents of using self-reported disability are often concerned with the endogeneity of reporting to one’s labour market situation and over-reporting. However, it has been found that self-reported disability is close to exogenous, may actually under-represent the extent disabled population, and may even underestimate the true impact of disability on relevant labour market outcomes (Stern 1989, Bound and Burkhauser 1999, Burkhauser et al 2002). Using specific health questions, such as the activity limitation screening questions in LISA, rather than directly asking about disability status can further reduce the concerns associated with self-reports being endogenous to labour outcomes (Bound and Burkhauser 1999). The combination of this evidence is sufficient to validate the use of self-reported disability, as defined by specific questions on functional limitations.

T1 Family Files

The income histories come from the T1FF records. These data include demographic characteristics relevant to tax filings, such as age, marital status, and province of residence. The tax records span from 1982 to 2017 and are linked to each respondent in the main survey waves of LISA. I focus on 1989-2017 calendar years due to limitations on the income measures in the years prior.²⁵ of the years in the T1FF for longitudinal yearly measures of an individual’s personal income. For this analysis, I focus on measures of employment income, and government transfers from CPP-D and SA payments. A notable advantage of these tax records is that they are less likely to suffer from the measurement and coverage issues often associated with survey data.²⁶

²³Some cognitive conditions, such as developmental disabilities or learning conditions, were derived based on diagnosis from medical professionals instead of the level of difficulty. Refer to Appendix 9.1 for details.

²⁴For instance, using DI beneficiaries to flag people with disabilities has been found to under-represent the population of individuals who are limited enough in the labour market to be classified as “disabled” (Bound 1989).

²⁵For instance, CPP-D is not separated from CPP and SA is not separated from other nontaxable income in earlier years.

²⁶Meyer, Mok and Sullivan (2009) find survey reports on public transfers often suffer from respondents under-reporting, which can lead to overestimation of total income declines following the onset of disability.

Sample Selection

My sample of interest consists of males with and without an early-onset disability. I restrict the sample individuals between the ages 18 to 65 during the calendar years 1989 to 2017. LISA excludes institutional residents, whose disability eliminates any hope for participation in the labour market.²⁷ I exclude individuals living in the Canadian Territories.

3.1 Social Assistance and Taxes

Data on the parameters of SA program are found in The Maytree Foundation’s annual report series, “Welfare in Canada” (Maytree 2018).²⁸ This resource calculates and summarizes the maximum amount of SA that a household may receive in their respective province and calendar year.²⁹ The maximum amount of SA is calculated for four distinct household types. In this study, I use the maximum amount of SA for a single employable adult and for a single adult with a disability.

The parameters of the Canadian income tax system using data from the Canadian Tax and Transfer Simulator, created and distributed by Kevin Milligan.³⁰ This rich resource reports income tax brackets and respective marginal tax rates for the federal and provincial level, since 2016. Combining the federal and provincial rates gives a potentially distinct tax regime for each province in each calendar year covered by my study.

4 Motivating Statistics

I next review a set of descriptive statistics from LISA to motivate the relationship between education and SI. Also, these descriptives are informative measures of the costs of an early onset disability. Table 1 shows that the likelihood of completing post-secondary is eighteen percentage points lower for early-onset individuals. Less than half of individuals affected by an early-onset disability complete a post-secondary degree. Education is a costly investment into one’s productivity. The expected labour market gains to earnings and employment are a key component of the return to education. Disability interacts with human capital to determine productivity, and therefore, is linked to earnings and employment.

The returns to education are seen when comparing outcomes across education levels. The difference

²⁷Institutional residents consists of individuals in general hospitals, prisons, nursing homes, and special care facilities for individuals with disabilities.

²⁸These annual reports were formerly conducted by the National Council of Welfare until 2009.

²⁹The TIFF’s include an individuals reported income from SA, and their taxes paid in a given year. I do not use this measure of SA in estimating the model as it depends on variables that I am not able to observe, most notably are savings and assets.

³⁰Details on this resources can be found on Kevin’s website, <https://sites.google.com/view/kevin-milligan/home>.

Table 1: Likelihood of Post-Secondary Attainment by Early Disability Status

	Data
Early-Onset	0.4600 (0.0370)
Not Early Disabled	0.6400 (0.0120)

Estimates are from LISA and T1FF over 1989-2016 and weighted to represent the of Canada population in 2012. Post-secondary education equals one if the individuals has completed any post-secondary, which includes college certificates, university degrees below a bachelors, a bachelors degree, and degrees above a bachelors. Individuals who complete high school or drop out are grouped into the low schooling category.

in the returns to education for individuals with an early onset disability is reflected in differences across education and early disability status. The first row of Table 2 contrasts the difference in earnings by early disability status and education level. The difference in annual earnings by education between early-onset and not early disabled individuals is reflective of the financial gain from accumulating human capital, keeping in mind that selection into higher education depends on unobserved factors, such as ability and motivation.³¹ The gradient in annual earnings with respect to education for early-onset individuals is three-fourths that of their not early disabled counterparts in the data. This finding is consistent with a disability impeding the accumulation of human capital during school.

The difference in employment rates by education level and early disability status, shown in row 2, reflects differences in offered and reservation wages. Employment rates may also reflect labour market frictions, such as the rate of job offers or job loss, that affect the likelihood of employment. The annual rate of employment over the life-cycle is lower for early-onset, regardless of education level. These statistics suggest that early-onset individuals may expect a lower return to employment and earnings from post-secondary, lowering the incentive to invest in their education.

Rows 3 and 4 of Table 2 compare average annual earnings and employment rates in the first three years of working life. Initial earnings are discounted the least in an individual's expectation of the return to education at the time of their schooling decision. At the start of working life, early-onset individuals experience a larger earnings gradient with respect to education. As the gradient for lifetime earnings with respect to education level is smaller, this finding suggests early-onset individuals experience relatively lower earnings growth with a post-secondary degree.

Observed employment rates and earnings reflect both the labour supply of individuals and the labour

³¹Note that these unobservable predictors of education may also be influenced by a disability. For example, it may require additional motivation to overcome the cost of a disability and pursue a bachelor's degree.

Table 2: Employment, Earnings, and Labour Market Uncertainty by Education Level and Early Disability Status.

Over All Years in Labour Market	Not Early Disabled		Early-Onset	
	Low Education	Post-Secondary	Low Education	Post-Secondary
Annual Earnings(\$)	32300 (100)	50900 (100)	26000 (500)	40400 (600)
Employment Rate	0.7400 (0.000)	0.8460 (0.002)	0.5080 (0.000)	0.7530 (0.009)
First 3 years in Labour Market				
Annual Earnings (\$)	15100 (300)	20700 (230)	12900 (600)	18200 (800)
Employment Rate	0.810 (0.009)	0.862 (0.006)	0.579 (0.028)	0.815 (0.022)
Labour Market Frictions (All Years in Labour Market)				
Job Arrival Rate	0.650 (0.000)	0.713 (0.000)	0.730 (0.000)	0.759 (0.004)
Job Destruction Rate	0.065 (0.006)	0.033 (0.003)	0.031 (0.016)	0.021 (0.025)
Risk of Retirement	0.053 (0.009)	0.070 (0.007)	0.061 (0.050)	0.065 (0.039)

Estimates are from LISA and T1FF over 1989-2016 and weighted to represent the of Canada population in 2012. Post-secondary education equals one if the individuals has completed any post-secondary, which includes college certificates, university degrees below a bachelors, a bachelors degree, and degrees above a bachelors. Individuals who complete high school or drop out are low-education category.

demand of employers.³² The last panel in Table 2 compares the rate of job offers for individuals that are searching and the rate of job destruction due to firing or layoff. Early-onset individuals receive fewer job offers, conditional on searching, regardless of their education level. Furthermore, early-onset individuals are displaced from work at a greater rate. Jobs arrive at a greater rate and are destroyed at a lower rate with a post-secondary degree. These rates are consistent with a larger set of more permanent/ stable jobs being available for those with post-secondary schooling. The last row in Table 2 reports the rate at which people retire between the ages of 60 and 65. The rate of retirement is larger for individuals with post-secondary,

³²Information on employers is limited in the T1ff files. However, the survey waves of LISA identifies a monthly transition rate into employment for individuals actively searching. Additionally, I calculate a job loss rate based on individuals who were observed to work in the previous survey, and reported to have been fired or laid off.

which is consistent with this group having accumulated enough wealth through higher earnings to retire early (higher CPP). Early-onset individuals with high school or less are least likely to retire early, which is consistent with this group having relatively fewer available resources in retirement. This could be a result of a higher lifetime dependence on government transfers for these individuals.

The culmination of this evidence motivates a role for SI policy in education decisions for early-onset individuals. Early-onset individuals expect to have less of a return to lifetime earnings from going post-secondary relative to their non disabled counterparts. This population faces greater search frictions, that increase their likelihood of being out of work and in need of SI. Furthermore, this group enters working life with a disability, granting them more generous SI transfers. DI and SA are most relevant for early-onset individuals with low education, as this group is most exposed to low and volatile earnings, higher employment risk, and health risks. Table 3 shows the likelihood of benefit receipt and average benefit of DI and SA for early-onset and not early disabled individuals.

Table 3: Average Rate and Transfer Amount From Social Assistance (SA) and Disability Insurance (DI) by Education Level and Early Disability Status

	Not Early Disabled		Early-Onset	
	Low Education	Post-Secondary	Low Education	Post-Secondary
<hr/>				
SA Rate				
Age < 45	0.0773 (0.003)	0.0252 (0.001)	0.3702 (0.014)	0.0772 (0.006)
Age ≥ 45	0.0785 (0.003)	0.0262 (0.001)	0.2963 (0.019)	0.1309 (0.013)
<hr/>				
Average Transfer from SA				
Age < 45	6100 (100)	5600 (200)	8200 (200)	6800 (300)
Age ≥ 45	7200 (100)	6600 (200)	8700 (300)	6100 (300)
<hr/>				
All Labour Market Years				
DI Rate	0.0238 (0.001)	0.0085 (0.000)	0.0396 (0.005)	0.0407 (0.004)
<hr/>				
Average Transfer from DI	9100 (100)	9300 (100)	7600 (200)	7800 (200)
<hr/>				

Estimates are from LISA and T1FF over 1989-2016 and weighted to represent the of Canada population in 2012. Post-secondary education equals one if the individuals has completed any post-secondary, which includes college certificates, university degrees below a bachelors, a bachelors degree, and degrees above a bachelors. Individuals who complete high school or drop out are low-education category.

In rows 1 and 2 of Table 3, there exists a stark difference in SA rate by early disability status. Early-onset individuals are most likely to become a recipient of SA early in their life and receive larger benefits from SA on average. The percentage of people ever becoming a beneficiary to SA is more than twice as large for the early-onset group across all education levels. Over thirty percent of the low education group is dependent on the program at some point in their life. Additionally, the difference in benefits received between early-onset and not early disabled, shown in rows 3 and 4, is decreasing in education, with the low education group receiving \$2,000 more per year when they are early-onset, and approximately \$800 more per year on average for not early disabled.

Rows 5 and 6 of Table 3 show the probability of becoming a recipient to CPP-D is low, culminating to about 4% of early-onset individuals becoming a beneficiary of the program. It is important to note that this number represents the individuals who applied and were accepted to CPP-D. It may be the case that many more people apply but are not accepted. In 2014-2015, 43% of total applications were accepted to CPP-D (Auditor General of Canada 2015). The size of DI benefits received increases with age as lifetime earnings grow.

This evidence suggests a much larger portion of the early-onset population is at risk of requiring some form of government assistance in their life, especially for lower levels of education. Lower levels of education are associated with greater labour market risk, substantially lower earnings capacity, and greater volatility in labour force attachment. The combination of these findings is consistent with early-onset individuals facing different incentives from labour market risks and policies when making their educational investments. To measure and distinguish between the size of the effect of policies and risk on educational investments, I next build and estimate a life-cycle model of educational investments and behaviour in the labour market.

5 Empirical Life-Cycle Model

The descriptive evidence suggests a relationship between SA, DI, and education level. However, recovering a causal relationship requires overcoming barriers to identification arising from endogenous selection and other factors that may confound the relationship between these variables.³³ Furthermore, application decisions, a key ingredient needed to understand enrolment behaviour to SA and DI, are unobserved. To address these barriers to identification, the remainder of this paper considers a structural life-cycle model that formalizes a link between the value of education, labour market returns, risks and SI policy. The model's

³³For instance, low education attainment is correlated with low ability, and low ability is correlated with higher attachment to SI.

policy environment is representative of the provincial SA and federal DI programs in Canada.

5.1 Model Preliminaries and Initial conditions

Time is discrete and each period represents a year. Agents enter the model at $t=0$, or at 18 years old, then choose to go to post-secondary ($s=1$) or enter the labour market out of high school ($s=0$). This choice depends on a set of endowments that affect the expected return to each education level. Initial endowments include disability status, $d_0 \in \{0, 1\}$, and latent heterogeneity, $a_i \sim N(\bar{a}^{d_0}, \sigma_{a^{d_0}}^2)$. Latent heterogeneity can be interpreted as an individual’s “ability” and interacts with education to determine human capital at labour market entry. Initial disability status distinguishes the group of individuals with an early-onset disability, where $d_0 = 0$ corresponds to not early disabled and $d_0 = 1$ corresponds to early-onset.

Education level is chosen to maximize an individual’s expected discounted lifetime utility. The expectation depends on a labour market environment and set of risks that may differ by education and early disability status. Those choosing post-secondary enter the labour market at 22 years old. Time in the labour market lasts until at most age 65, upon which everyone faces ten mandatory periods of retirement and then dies. Individuals face an exogenous retirement probability starting at age 60, but the lifespan of 57 periods (or 75 years of age) is fixed for all individuals. I assume there is no bequest motive. The total lifetime can be split into time in school, T^S , time in the labour market, T^L , and time in retirement, T^R .

5.2 Labour market environment

I first outline the structure of an individual’s decision problem in the labour market. Individual i ’s observed choices at age $t \in T^L$ depends on their initial endowments and time varying state variables, which evolve according to labour market risks given the sequence of previous decisions.

Disability Risk

Disability status, $d_{it} \in \{0, 1\}$, evolves according to a first order Markov process, where $d_{it} = 1$ when disabled in period t . Disability risk is assumed exogenous to individuals labour market decisions.³⁴ Disability transition probabilities vary with age and initial disability status. The risk of disability onset is increasing with age and the chance of recovery decreases with age. Early-onset disabilities represent a potentially different set of conditions that are allowed to evolve differently over the life-cycle. The transition probability

³⁴Modelling disability risk this way is standard in the related literature (Low and Pistaferri 2015, Autor et al., 2019, Michaud et al., 2017, Kellogg 2021).

for disability status is defined is

$$\gamma_{k,l}^{d_0,t} = Pr(d_t = k | d_{t-1} = l, t, d_0), \quad k, l \in \{0, 1\}. \quad (1)$$

Search Frictions

While not working, individuals may decide to enter employment if they receive an offer with probability, $\lambda^{d_0,s}$. While employed, an individual who does not choose to leave employment may be exogenously displaced out of employment with probability, $\delta^{d_0,s}$. Employed individuals may choose to quit their job endogenously. These frictions are allowed to vary by early-onset disability status to account for differences in institutional features, employer beliefs, and other barriers to work for this group.³⁵

Earnings

An individual's potential earnings are determined by a combination of potential work experience, PE_{it} , current and initial disability status, d_{it} and d_{i0} , time-varying idiosyncratic shocks to their productivity, $\epsilon_{it}^{d_0,s}$, and unobserved fixed heterogeneity, $v^{d_0}(s_i, a_i)$. Potential earnings in an arbitrary period, t , are

$$\ln W_{it} = \mu_1^{d_0,s} PE_{it} + \mu_2^{d_0,s} (PE_{it}/100)^2 + \phi d_{it} + v^{d_0}(s_i, a_i) + \epsilon_{it}^{d_0,s} \quad (2)$$

$$\text{where } \epsilon_{it}^{d_0,s} = \epsilon_{it-1}^{d_0,s} + \xi_{it}^{d_0,s},$$

$$\xi_{it}^{d_0,s} \sim N(0, \sigma_{\xi^{d_0,s}}^2) \text{ for } t > 0, \quad (3)$$

$$\text{and } \xi_{i0} \sim N(\bar{\xi}_0, \sigma_{\xi_0}^2).$$

The parameters governing potential earnings depend on initial disability status and education level. This specificity of parameters allows for differences in the life-cycle evolution of earnings. The second-order polynomial of experience provides curvature to the life path of potential earnings. The specificity of $\mu_1^{d_0,s}$ and $\mu_2^{d_0,s}$ to initial disability status allows early-disability to affect evolution of earnings over the life cycle. The return to potential experience also varies by education level, representing heterogeneity in the rate of productive skills accumulation on the job.³⁶ The direct effect of a disability on productive human capital is captured by ϕ . This encompasses a disability induced loss of work-relevant skills, shifting earnings growth downward.

³⁵Some resources that discuss how these features may lead to different labour market frictions for individuals with disabilities are Acemoglu and Angrist (2001), Dixon et al., (2003), Kitao (2014), Morris et al (2017).

³⁶Cutler, Landrum and Stewart (2006) study heterogeneity across education levels in ones ability to cope with a disability affecting the evolution of their life-cycle earnings.

Permanent productivity shocks, $\epsilon_{it}^{d_0,s}$, follow a random walk with iid innovations, $\xi_{it}^{d_0,s}$. These shocks reflect that volatility in earnings may differ by initial disability status and education level. These can be interpreted, for example, as shocks to the value and price of individual skills, or as disability bias technological change, which would impact the set of feasibly productive jobs. I assume $\xi_{it}^{d_0,s}$ is normally distributed with mean zero and variance $\sigma_{\xi_{it}^{d_0,s}}^2$.

An early-onset disability also impacts the development of productive skills during school. Unobserved fixed heterogeneity, $v^{d_0}(s_i, a_i)$, can be interpreted as an individual's human capital upon entry to the labour market given their education. To capture differences in the return to education by early-onset disability, I make the following parametric assumption:

$$v^{d_0}(s_i, a_i) = \begin{cases} h_0^{d_0} a_i + \xi_{i0} & \text{if } s_i = 0 \\ h_1^{d_0} a_i + \xi_{i0} & \text{if } s_i = 1. \end{cases} \quad (4)$$

The parameter $h_s^{d_0}$, $s \in \{0, 1\}$ scales an individual's ability endowment differently depending on their initial disability status and chosen schooling level.³⁷ Initial earnings also depend on an initial human capital shock, ϵ_{i0} , representing productive human capital that is unrelated to education, such as interpersonal skills.

The Earnings Index

The earnings index, which is a summary measure of an individual's earning history in T^L , is used to determine the generosity of DI and retirement transfers.³⁸ The earnings index, e_t , is assumed to update each period given the previous periods earnings index, the individual's labour earnings in the current period, and age, t , according to the function f . The function f for $t \in T^L$ is:

$$e_{it} = f(e_{it-1}, W_{it}, t) = \begin{cases} \frac{(t-1)e_{it-1}}{t} & \text{if } W_{it} < \underline{W} \\ \frac{(t-1)e_{it-1} + W_{it}}{t} & \text{if } W_{it} \in [\underline{W}, \bar{W}) \\ \frac{(t-1)e_{it-1} + \bar{W}}{t} & \text{if } W_{it} \geq \bar{W}, \end{cases} \quad (5)$$

and $e_{it} = 0$ for $t \in T^S$. The variables \underline{W} and \bar{W} are the lower and upper bounds, respectively, on average earnings in period t . These are set to $\bar{W} = \bar{W} = \$40,000$ and $\underline{W} = \underline{W} = \$3,500$, which are approximately the real value of the upper and lower bound in reality. If not employed, the earnings index updates according

³⁷This specification is similar to Flinn and Mullins (2015) and has the feature that earnings production is supermodular in ability. $h_0^{d_0}$ is normalized to 1, so individuals mean ability combines their ability endowment with human capital production before age 18.

³⁸This index is similar to the averaged indexed monthly earnings measure that is a determinant of the Supplementary Security Income and Social Security Disability Insurance programs in the US.

to $W_{it} = 0$, inducing a cost to non-participation in the labour market.

Disability Insurance

The DI program in my model is intended to approximate CPP-D. DI provides partial insurance to individuals who are under the age of 65, are restricted in their ability to engage in any substantial gainful activity due to their disability, and who meet the program's contribution requirements. Eligibility for DI relies on the interaction between an individual's disability status and their productivity in the labour market, which defines what is deemed substantially gainful activity and is imperfectly observed. Hence, DI is awarded to applicants with error, and DI acceptance is modeled probabilistically. DI administrators use an applicant's observable characteristics, such as their education, to gather information about whether the applicant is unable to engage in any substantially gainful activity.

To approximate the contribution requirement of CPP-D, I assume that individuals must have worked at least once to be eligible for DI. This requirement is captured by the binary variable $elidg_{it}$, which equals one if the contribution requirement is met, and zero otherwise. I assume DI is only available for those with $d_{it} = 1$.³⁹ Hence, conditional on having applied to DI in the previous period, $m_{it-1} = 1$, the probability of acceptance is

$$\text{PR}(\mathbb{1}_{it}^{DI} = 1 | elidg_{it} = 1, d_{it} = 1, s_i) = \pi^s. \quad (6)$$

An individual's CPP retirement benefits are approximated as 75% of their earnings index, e_{it} . DI benefits are equal to 25% of their CPP retirement benefits plus the flat rate component, b .⁴⁰ Hence, DI generosity is given by

$$DI_t(e_{it}, b) = 0.1875 e_{it} + b. \quad (7)$$

The yearly flat rate component of DI is assumed to be exogenously determined by policymakers and known to agents in the model. The real value of this amount has fluctuated from \$3,900 - \$4,500 and I fix it to \$4,365 in my model, which is the average over the years covered by my sample.⁴¹ I also fix the maximum amount to \$40,000 and the yearly basic exemption is \$3,500, which is representative of the true program.⁴²

³⁹As disability is measured based on limitations to daily activities, this assumption may miss some individuals with a condition that automatically grants them access to DI. The sample of individuals who never report a disability but end up on DI in the data is minuscule and only occurs at the very end of the life-cycle for this group.

⁴⁰I model DI generosity in a similar manner as Gallipoli and Turner (2011) and Milligan and Schirle (2019).

⁴¹Note this is in real dollars with a base year of 2002.

⁴²This assumption is reasonable as the flat rate component increases based on the Consumer Price Index. Hence, individuals expect the flat rate component to maintain the same amount of purchasing power across time.

Finally, I assume that individuals face a utility cost of applying to DI, C_{App}^{s,d_0} . The application process can be lengthy and requires the applicant to compile a set of eligibility resources. The psychic cost of this process may differ by schooling, which can help one with the skills to gather this set of resources. Alternatively, education level may be correlated with an individual's preference for self-sufficiency in the labour market. I allow this disability cost to differ by d_0 , as early-onset individuals may be more familiar with the disability social safety net or have different preference for self sufficiency in working life.

Social Assistance

SA benefits in Canada are means-tested anti-poverty programs that are administered separately by the provinces. The maximum amount of benefits from SA programs differ by disability status. These programs are intended to ensure that the income of individuals does not fall below a province specific threshold. However, all provinces base the determination of the value of benefits on a similar set of observable characteristics. In the model, I approximate provincial SA programs and the determination of SA benefits. I assume the lower bound on consumption, $\bar{c}(d_{it})$, depends on disability status, representing the added SA-D resources for recipients affected by disability. I assume that there is 100% take-up of this program when not working or on DI. Define inc_{it} as an individual i 's income from all other sources. Then the formula for SA is

$$SA(inc_{it}, d_{it}) = \begin{cases} \bar{c}(d_{it}) - inc_{it}, & \text{if } inc_{it} < \bar{c}(d_{it}) \\ 0 & \text{otherwise.} \end{cases} \quad (8)$$

The allowance of the additional SA-D benefits is granted with probability, π^{SA} . Define $\mathbb{1}^{SA-D} = 1$ if $d = 1$ and approved for SA-D. Then,

$$\bar{c}(d_{it}) = \begin{cases} SA, & \text{if } \mathbb{1}^{SA-D} = 0 \\ SA-D, & \text{if } \mathbb{1}^{SA-D} = 1. \end{cases}$$

SA and SA-D are calculated by the weighted average over all province year thresholds reported for single employable adults and single adults with a disability, respectively, in the Maytree Social Assistance Reports (Maytree 2018). The weights are equal to the density over years and provinces observed in my data. I recover a value of \$6,464 for SA and \$9786 for SA-D.

Tax and Transfer System

The Canadian income tax system, summarized by the function $\tau()$, is a discrete set of tax rates and respective tax brackets. The tax parameters are calculated based on the weighted average of combined federal-provincial rates and brackets over the calendar years covered by my sample. I cap the upper threshold to tax brackets to give me 5 tax brackets. The weights are based on the joint density of calendar year and province in my sample.

Table 4: Tax Brackets and Marginal Tax Rates.

Income Bracket	Tax Rate
[0, 30805]	0.2280
[30805, 46586]	0.2944
[46586, 64178]	0.3433
[64178, 68066]	0.3621
[68066, ∞]	0.3833

Tax data was taken from the Canadian Tax and Transfer Simulator (Milligan 2016).

Preferences

I assume individuals have a non-separable CRRA utility specification.⁴³ The utility functions for working (W) and non-working (N) individuals are given by

$$U(c_{it}, L_{it}; d_{it}) = \begin{cases} u^W(c_{it}; d_{it}) = \frac{(c_{it} e^{\theta d_{it} + \eta})^{1-\kappa}}{1-\kappa} & \text{if } L_{it} = 1 \\ u^N(c_{it}; d_{it}) = \frac{(c_{it} e^{\theta d_{it}})^{1-\kappa}}{1-\kappa} & \text{if } L_{it} = 0. \end{cases} \quad (9)$$

This specification implies that disability and work may affect the marginal utility of consumption. I assume θ and η are negative, which is consistent with disability and work needing higher consumption to have the same utility as non-disability or non working.⁴⁴ These parameters capture the utility loss induced by work and disability, respectively. The coefficient of risk aversion is greater than 1 so that individuals are risk averse, which is an important assumption when studying the effect of social insurance on behaviour.⁴⁵

⁴³This specification for preferences has been adopted in various related studies, notably, Low and Pistaferri (2015), Michaud and Wiczer (2018) and Autor et al. (2019).

⁴⁴Note the utility cost of work nets out any disutility from being on SA or DI.

⁴⁵Risk aversion means individuals dislike uncertainty, which raises the relative value of insurance programs.

Individuals Problem

These individual features and market environment combine to define an individual's decision problem in the labour market. Each period, individuals choose whether to participate in the labour market and earn employment income, $L_{it} \in \{0, 1\}$, or to apply for DI if eligible, $m_{it} \in \{0, 1\}$, to solve:

$$\max_{L, m} V_{it} = \mathbb{E}_t \left(\sum_{s=t}^T \beta^{s-t} U(c_{is}, L_{is}; d_{is}) \mid S_t \right), \quad (10)$$

$$\text{s.t. } c_{it} = \tau(W_{it}L_{it}, DI_{it}) + SA(\tau(W_{it}L_{it}, DI_{it}), d_{it}), \quad (11)$$

$$e_{it} = f(e_{it-1}, W_{it}, t). \quad (12)$$

Agents decide to work or apply for DI in order to maximize their discounted lifetime utility, equation (10), subject to budget constraint, (11), and the evolution of their earnings index, (12).⁴⁶ Future periods are discounted by β and the expectation operator, \mathbb{E}_t , is conditional on the set of information available to agents at period t , S_t . Individuals make decisions today, given S_t , which includes fixed individual heterogeneity, $\{d_{i0}, a_i\}$, and time-varying state variables coming into the period. The state variables in a given period include current disability status, d_{it} , the current idiosyncratic shock to productivity, ϵ_{it} , the value of their earnings index from the previous period, e_{it-1} , and their eligibility for DI, $elidg_{it}$. The agent's expectation is over the sources of risk in my setting, which are disability risk, idiosyncratic productivity risk, the job arrival rate, and the job destruction rate.

The budget constraint is an equality under the assumed parametric structure on preferences, implying income from all sources is consumed. W_{it} , DI , and SA are the monetary values of labour earnings, DI benefits, and SA benefits, respectively. An agent receives labour income when employed, $L_{it} = 1$, and they receive DI benefits if they are eligible, $elidg_{it} = 1$, have chosen to apply, $m_{it} = 1$, and are accepted to the program. The path to obtaining DI benefits is outlined in detail below. The monetary value of SA benefits depends on the individual's income from other sources being below the poverty threshold, as described above. The indicator variables $\mathbb{1}_{it}^{SA}$ and $\mathbb{1}_{it}^{DI}$ are equal to one when the agent is receiving SA and DI income, respectively, and are zero otherwise.

⁴⁶I do not model savings decisions due to data limitations. A justification for excluding this modeling choice is that my population of interest, individuals with disabilities whose decisions are influenced by DI, do not tend to earn enough to have significant savings (Bound and Stinebrickner 2010). However, there are parameters that are estimated off the entire sample, many of whom would have savings. Savings act as self-insurance, so the assumption of full take-up of SA when not working will replace some of the role for savings.

5.3 Education Choice

The schooling decision is made at $t=0$ based on the expected value of each schooling level, $V_0(d_0, a, s)$. The value depends on initial disability status, the ability endowment, and education level. Individual i chooses to go to post-secondary if

$$V_0(d_{i0}, a_i, s = 1) - V_0(d_{i0}, a_i, s = 0) - \psi_i \geq 0, \quad (13)$$

where ψ_i is an idiosyncratic psychic cost of education. I normalize the cost associated with high school to zero. The psychic cost of post secondary education is

$$\psi_i = g_0 + g_1 d_{i0} + \epsilon_i^\psi. \quad (14)$$

The utility cost to education depends on initial disability d_0 , plus an error capturing an idiosyncratic preference shock for education, $\epsilon_\psi \sim N(0, \sigma_{\epsilon_\psi})$. The inequality in equation (13) captures the influence that SI policy can have on educational investments. With a continuum of rational, forward-looking agents, there is be a group who are on the margin of choosing higher education. The expected reciprocity of SA or DI their future is contained within the value functions for each education level. Any changes in the expected reciprocity, therefore necessarily shifts the group individuals on the margin.

5.4 Value Functions

I next summarize the labour market using a set of value functions. These labour market states are retirement, DI recipient, unemployed, and employed. I suppress the individual's subscript, i , in the following value functions to simplify notation. Additionally, I denote the set of state variables at time t as $S_t = \{d_t, \epsilon_t, e_{t-1}, elid_t\}$.

Retirement

Individuals make no decisions in retirement, they merely consume all income from their retirement benefits, which are known with certainty given their earnings index at the end of their working life, e_{TL} .⁴⁷ I assume that state variables remain fixed as soon as an individual retires, $S_t = S_{t+1} = \bar{S} = \{\bar{d}, \bar{\epsilon}, \bar{e}, elid_t\}$. I assume individuals expect retirement to last until they are 75 ($t=57$), after which they die with certainty.

⁴⁷The individual's contribution period ends at T^L so their earnings index remains constant after this time.

The value function in retirement is

$$V_t^R(\bar{S}) = u^N(c_t; d_{TL}) + \beta V_{t+1}^R(\bar{S}) \quad (15)$$

and $c_t = 5500 + 0.25\bar{e}$,

where $0.25 * e_{TL}$ is the formula for the individual's CPP retirement benefits. The \$5,500 equals the amount of income received from the Old Age Security Pension (OASP) program in Canada, which helps supplement income for those with no retirement pension.

Individuals may be exogenously shocked into retirement starting at age 60. Retirement risk, $\pi_{ret}^{d_0, s}$, depends on education level and early disability status. If retiring early, an individual's retirement income is penalized 7.2% for each year they are retired before age 65, up to a maximum of 36% for those who retire at age 60. The penalty lasts for the duration of their retirement and individuals do not receive \$5,500 from OASP until age 65.⁴⁸

DI Beneficiary

Individuals on DI do not face a retirement shock as CPP-D simply transfers to CPP at age 65.⁴⁹ I assume that individuals cannot work when receiving DI, but they are able to simultaneously receive SA benefits. The value function for a DI recipient is

$$V_t^{DI}(S_t) = u^N(c_t; d_t) + \beta E_t \left[\rho V_{t+1}^U(S_{t+1}) + (1 - \rho) \max\{V^E(S_{t+1}), V^U(S_{t+1}), V^{DI}(S_{t+1})\} \right] \quad (16)$$

where $c_t = \tau(0, DI_t) + SA_t(\tau(0, DI_t), d_t)$.

Periods when the individual receives DI are not included in their contribution period. Therefore, the earnings index does not change when on DI.

Unemployed Individual

Given the set of state variables and conditional on $eligd_t = 1$, an unemployed individual can choose to apply for DI, $m_t = 1$, at the beginning of the period. If an agent decides to apply, they are accepted and become a DI recipient next period with probability π^s , and they face no more uncertainty this period. If they are rejected, they do not receive a job offer in the current period, their productivity shocks update, and

⁴⁸If their early retirement income falls below the amount of SA they are eligible for, they're income is topped up with SA.

⁴⁹There is not incentive to leave DI earlier than needed as DI benefits are larger than retirement benefits.

they enter unemployment next period. If the agent does not apply, $m_t = 0$, then their productivity updates to ϵ_{t+1} and individuals with no disability at age t face the risk of incurring a disability, $\gamma_{k,l}^{d_0,t}$.⁵⁰ They then receive a job offer with probability $\lambda^{d_0,s}$, and when offered they accept if $V^E(S_{t+1}) > V^U(S_{t+1})$.⁵¹ If the individual does not receive a job offer, they enter unemployment next period. The value function for an unemployed individual at age t is

$$V_t^U(S_t) = u^N(c_t; d_t) + \beta E_t \max_{m_t \in \{0,1\}} \left[m_t (\pi^s V_{t+1}^{DI}(S_{t+1}) + (1 - \pi^s) V_{t+1}^U(S_{t+1}) - C_{app}^{s,d_0}) \right. \\ \left. + (1 - m_t) \left(\lambda^{d_0,s} \max\{V_{t+1}^U(S_{t+1}), V_{t+1}^E(S_{t+1})\} + (1 - \lambda^{d_0,s}) V_{t+1}^U(S_{t+1}) \right) \right] \quad (17)$$

where $c_t = SA(0, d_t)$, and

$$e_t = f(e_{t-1}, 0, t).$$

Employed Individual

Given S_t , employed individuals consume all income from working and SA programs at the beginning of the period. Shocks to productivity and disability update and individuals then face an exogenous job destruction rate of $\delta^{d_0,s}$. Exogenous job destruction is an important feature to capture high unemployment rates for individuals with disabilities. The value function for employed individuals is

$$V_t^E(S_t) = u^W(c_t; d_t) + \beta E_t \left[\delta^{d_0,s} V_{t+1}^U(S_{t+1}) + (1 - \delta^{d_0,s}) \max\{V_{t+1}^U(S_{t+1}), V_{t+1}^E(S_{t+1})\} \right] \quad (18)$$

with $c_t = \tau(W_t L_t, 0) + SA_t(\tau(W_t L_t, 0), d_t)$ and

$$e_t = f(e_{t-1}, W_t, t).$$

5.5 Model Solution

There is no analytical solution to the life-cycle-model. I approximate numerically the policy functions for labour market participation, SI program application, and education, for each age after eighteen, conditional on all information available at that period. Solving the model is relatively straightforward as the choice variables in this model are all discrete, and hence the policy functions are a set of conditional discrete choices.

For a given set/guess of the model's parameters, the model is solved starting with decisions in the terminal

⁵⁰For rotational convenience, this risk is contained in the first Emax function.

⁵¹Note, for age > 59, individual's continuation value includes the risk of retirement.

period, i.e., retirement (15), and then iterating backwards to solve decisions at each period, conditional on state variables. The value of the terminal period is deterministic conditional on the state variables. Moving back to T-1,

1. For each realized combination of discrete state variables (time varying and fixed), the continuation value (EMAX) is calculated on a discrete grid of the continuous state variables. Continuous state variables are $(a_i, \epsilon_{it}, e_{i,t-1})$, which can be reduced to $(W_{it}, e_{i,t-1})$ given a and ϵ only affect earnings growth. The continuation value between the discretized grid of continuous state variables are interpolated using a bilinear interpolation algorithm.
2. This procedure is repeated moving backwards to T-2, T-3, etc. where the interpolated conditional EMAX is used in place of the continuation value.
3. This procedure yields 32×47 distinct interpolation functions, which represent the EMAX conditional on a given combination of discrete state variables, for each of the 47 periods.

6 Estimation

Identification of the model's parameters consists of two stages. First, a set of parameters are calibrated to realistic values in the related literature or are estimated externally to the life-cycle model. Given these estimates from the first stage, the remaining parameters are estimated via indirect inference. This method specifies an auxiliary model to capture key identifying moments in the data, and then chooses the model's parameters to match the moments as closely as possible using data simulated from the model.

First, I set $\kappa = 1.5$ and $\beta = 0.9756$.⁵² I take the value of the utility loss from disability in terms of consumption from Low and Pistaferri (2015), who set $\theta = -0.488$.⁵³ The annual rate of reassessment and termination of DI benefits, ρ , is calibrated to 8%, which equals the rate of DI termination due to recovery as reported in The Canada Pension Plan Experience Study of Disability Beneficiaries in 2011 (Office of the Chief Actuary 2011).

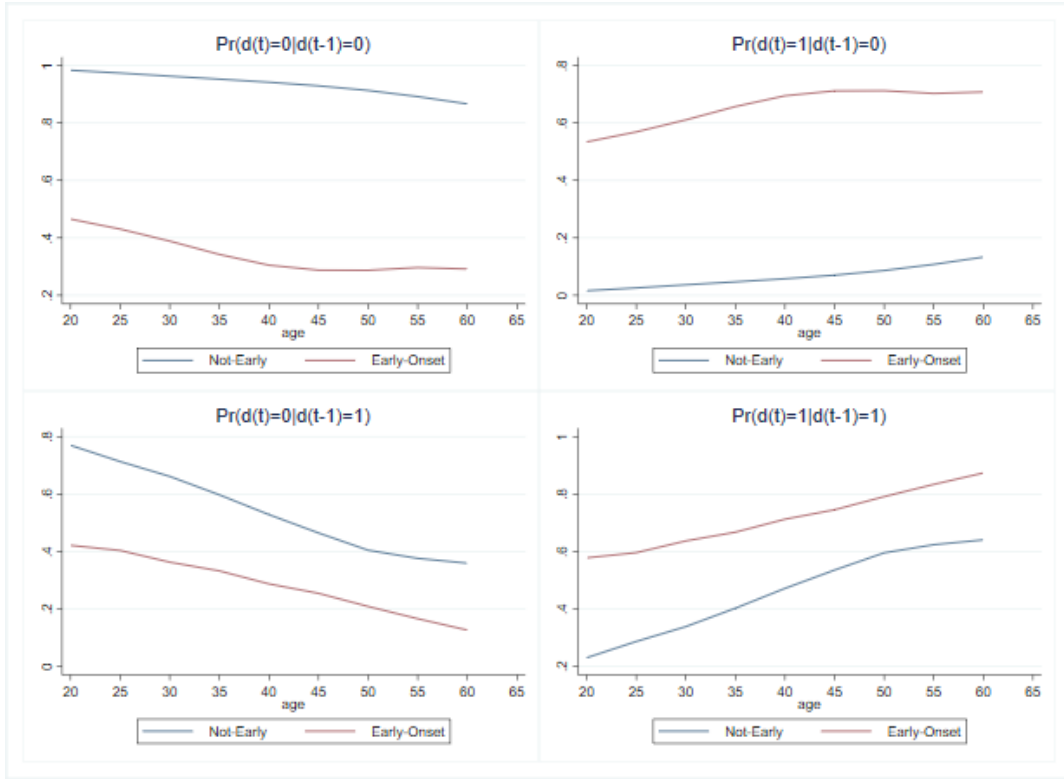
⁵² κ is same as in Low and Pistaferri (2015) and is in a comparable range as estimated in Attanasio et al. (1999), Attanasio and Weber (1995), and Banks, Blundell, and Brugiavini (2001). β reflects the number from Gourinchas and Parker (2002) and Cagetti (2003).

⁵³It would be preferable to estimate this, however, the lack of consumption and saving information prevents it.

Disability Risk

Under the assumption of disability risk being exogenous to the choices of agents in the model, I can estimate the disability transitions using observed transitions in the survey waves of LISA. I obtain estimates of $Pr(d_t = i | d_{t-1} = j, t, d_0 = d)$ by regressing an indicator of the joint event $\{d_{it} = i, d_{i,t-1} = j\}$ on a set of age dummies for the sample of individuals with $d_{i,t-1} = j$ and $d_0 = d$. I use the predicted values of these, after smoothing by locally weighted regression, as estimates of the transition probabilities. The resulting disability transition probabilities over the life-cycle are reported in Figure 1.

Figure 1: Disability Risk Over the Life-Cycle



Job Arrival and Job Destruction

The job arrival and job destruction rates in the model are set equal to the values reported in Table 2 of Section 4. The exogenous job offer arrival rate is estimated from the survey waves of LISA, which identifies individuals who are no longer with the same employer from the previous interview. This sub-sample is then asked why they are no longer with the same employer, and those reporting they were fired, laid off or on a temporary contract that finished are flagged as exogenously losing their job. The job destruction rate is then adjusted to an annual rate.

The job arrival rate is estimated from a survey question that reports a respondent's labour market status for the previous 36 months. In this history of labour market states, an individual who is searching for work is distinct from one who is not in the labour market. The arrival rate is derived from the fraction of individuals who are searching in one month and employed in the next. Employment includes both part and full time work. This recovers a monthly job arrival rate, which is then converted into an annual rate. These estimates of search frictions are held constant assuming that the survey years are representative of frictions present in other calendar years that are covered in the tax data.

6.1 Indirect Inference

Estimation of the remaining structural parameters is achieved with indirect inference. Indirect inference is a simulation-based estimation technique used when an economic model's likelihood function is analytically intractable or too difficult to evaluate.⁵⁴ The main ingredient of indirect inference is an auxiliary model that captures key moments in the data that provide identifying information on the remaining structural parameters. Indirect inference chooses the economic model's parameters to make estimates from the auxiliary model using the observed data as close as possible to estimates from the auxiliary model using data simulated from the economic model.

The set of estimated parameters, $\hat{\Theta}$, are defined by

$$\hat{\Theta} = \underset{\Theta}{argmin} \left\{ \sum_{k=1}^K [(M_{kN}^d - M_{ks}^m(\theta))^2 / Var(M_{kN}^d)] \right\}, \quad (19)$$

where the sum is over K moments, M_{kN}^d is the kth moment estimated over N observations, and $M_{ks}^m(\theta)$ is the kth simulated moment evaluated at parameter value Θ over s simulations. I weight each mean squared difference using the variance of the M_{kN}^d , $Var(M_{kN}^d)$.⁵⁵ An exception are moments capturing the distribution of post-secondary, which I use an order of magnitude smaller than the variance of the data moment.⁵⁶

⁵⁴My framework is in the class of discrete choice models over a set of random utilities. These utilities are latent, but I observe the choices made by agents.

⁵⁵Using $Var(M_{kN}^d)$ to weight the moments is conventional in the related literature. The asymptotically optimal weight matrix has potentially poor small sample properties (Altonji and Segal 1996).

⁵⁶This decision helps to match the schooling distribution in the data substantially. However, this decision comes at the expense of the efficiency of the parameter estimates.

Earnings, Ability, and the Return to School

I include a number of moments to identify the parameters of the earnings process. First, I estimate the coefficients from the following first differences linear model

$$\ln W_{it} - \ln W_{it-1} = \hat{\mu}_1^{d_0,s}(PE_{it} - PE_{it-1}) + \hat{\mu}_2^{d_0,s}(PE_{it}^2/100 - PE_{it-1}^2/100) + \hat{\phi}(d_{it}^* - d_{it-1}^*) + \hat{\xi}_{it}^{d_0,s}. \quad (20)$$

This model is estimated separately by d_0 and s . Notice, this model is similar to the sample analogue of the first difference of the earnings process (2), and provides identifying information to the coefficients on PE , PE^2 , and ϕ . An important difference in this model is that d_{it}^* is an absorbing disability state upon onset. These parameters are bias estimates as the model does not correct for selection into employment. However, this model simulates this selection so as to match the selection bias present in the real data.⁵⁷

With, $\hat{\mu}_1^{d_0,s}$, $\hat{\mu}_2^{d_0,s}$, and $\hat{\phi}$, I to compute

$$v^{\hat{d}_0}(a_i, s_i) = T_i^{-1} \sum_t \left(\ln W_{it} - \hat{\mu}_1^{d_0,s} PE_{it} - \hat{\mu}_2^{d_0,s} PE_{it}^2/100 - \hat{\phi} d_{it}^* \right), \quad (21)$$

where T_i is the number of years the individual has been observed working. Given the model's parametric assumptions, $v^{\hat{d}_0}(a_i, s_i)$ is an estimate of individual human capital at labour market entrance, $h_s^{d_0} a_i + \xi_0$. I use the mean, variance, and the earnings cutoff for the first three quartiles of $v^{\hat{d}_0}(a_i, s_i)$ conditional on s and d_0 to pin down these 7 parameters. To supplement these moments, I also compute the mean and variance of annual earnings in the first 3 periods in the labour market, conditional on s and d_0 . The first three periods are affected by productivity shocks the least and so these additional moments provide similar estimates of the same object.

The residuals from equation (20) are bias sample analogues of the individual productivity shocks, $\xi_{it}^{d_0,s}$. The difference is that earnings variation due to disability transitions is contained in $\hat{\xi}_{it}^{d_0,s}$, since d^* is absorbing. I estimate the residual,

$$\hat{\xi}_{it}^{d_0,s} = (\ln W_{it} - \ln W_{it-1}) - \hat{\mu}_1^{d_0,s}(PE_{it} - PE_{it-1}) + \hat{\mu}_2^{d_0,s}(PE_{it}^2/100 - PE_{it-1}^2/100) + \hat{\phi}(d_{it}^* - d_{it-1}^*), \quad (22)$$

separately by s and d_0 to pin down $\sigma_{\xi^{d_0,s}}^2$.

To further help recover the true earnings profile over the life cycle, I use the OLS estimates from the

⁵⁷In many related studies, the earnings process is estimated exogenous to the rest of the model. However, in my application the data limitations on disability made it difficult to do so.

following conditional regression:

$$LnW_{it} = \beta_0^{s,d_0}t + \beta_1^{s,d_0}(t^2/100) + \beta_3^{s,d_0}d_{it}^* + u_{it}^{s,d_0}. \quad (23)$$

Additionally, I match the variance of residuals from these models, u_{it}^{s,d_0} , which contain identifying information for productivity shocks in the model.

Parameters of Disability Insurance

DI applications are unobserved in my data. I address this issue with a chosen set of moments that pertain to flows onto DI and rates of DI receipt. Given a set of the model's structural parameters, I can simulate DI applications and the resulting moments, which are reflective of the decision to apply for DI. Comparing the fit of the moments that relate to DI using the real data and simulated data is a useful check of how well the model predicts the decision to apply for DI. I partition the sample by s , d_0 , and match the conditional rate of DI receipt, the conditional composition of DI recipients, and the conditional flow rates into DI. These moments are similar to those used in Low and Pistaferri (2015) and relate directly to the probability of successful application given the eligibility parameters of the program. That is, If the parameters governing DI are such that there is a higher probability of acceptance for a given disability severity and schooling level, then this would lead to a higher flow into DI and a larger proportion of recipients to DI for said disability severity and education level.

I also match OLS estimates from the following two conditional models:

$$\mathbb{1}(DI_{it}) = \beta_0^{s,d_0} + \beta_1^{s,d_0}t + \beta_2^{s,d_0}t^2 + \beta_3^{s,d_0}t^3, \text{ and} \quad (1)$$

$$\mathbb{1}(DI_{it} = 1 \ \& \ DI_{it-1} = 0) = \beta_0^{s,d_0} + \beta_1^{s,d_0}t + \beta_2^{s,d_0}t^2 + \beta_3^{s,d_0}t^3, \quad (2)$$

where $\mathbb{1}(DI_{it})$ is an indicator variable that equals one if the individuals in on DI in period t and $\mathbb{1}(DI_{it} = 1 \ \& \ DI_{it-1} = 0)$ is an indicator variable that equals one if the individuals flowed onto DI in period t . These moments help the model fit life-cycle trends in DI application and enrolment, which are mostly zero in early life, then grow at an increasing rate after age 45 for all groups.

Utility cost of working.

To estimate the utility cost of working, I match employment rates over the life-cycle conditional on (s, d^*, d_0) and age greater than or less than 45. These moments are informative of the utility cost of working,

η . In addition, I match the flows into and out of employment by the same conditioning variables.

Parameters of Psychic Cost to School

The parameters governing the psychic cost to school are identified off of education distributions and a linear probability model of schooling on d_0 , $v^{\hat{d}_0}(a_i, s_i)$, and an intercept. The regression coefficient and distribution help pin down the mean schooling by d_0 . $v^{\hat{d}_0}(a_i, s_i)$ is a direct estimate of ability plus a shock that is independent of psychic costs. Hence, the variance of the residual in this regression identifies the variance of psychic costs.

Remaining Parameters

The variance of measurement error is identified off the variance and auto covariance of a residual from the following model.

$$\ln W_{it} = \beta_0 + \beta_1 PE + \beta_2 PE^2/100 + \beta_4 \ln W_{it-1} + u_{it} \quad (3)$$

7 Empirical Results

The remaining sections review the estimation results and implications of the structural model. I first interpret the estimated parameters and detail the fit of the estimated model to moment counterparts in the data. I then use the estimated model to investigate features that contribute to the gap in education between early-onset individuals and their non disabled counterparts. Lastly, I conduct counterfactual experiments that reform the policy environment and analyze the effects on education investments, life-cycle behaviour, and welfare.

First, I discuss and interpret the structural parameters estimated via indirect inference. Table 4 reports the estimated parameters of individual heterogeneity and the annual earnings process. At labour market entry, an individual's earnings depend on their endowed ability, education level, and a stock of human capital that is unrelated to schooling, ϵ_0 . The mean of ϵ_0 , presented in the first row of the bottom panel of table 4, implies that 26% of initial human capital is unrelated to education for early-onset individuals and 20% for not early disabled individuals. The part of initial human capital augmented by schooling, endowed ability shown in the first row of the upper panel, is the predominant component of initial earnings. Mean ability is lower for early-onset individuals, implying a -\$3800 difference in initial earnings at labour market entry

relative to individuals that are not early disabled. Ability endowments are more volatile for early-onset individuals. This is consistent with the disruption of skill accumulation before age eighteen resulting in a greater range of human capital at the end of high school for early-onset individuals.⁵⁸

Table 5: Estimates of Parameters for Individual Heterogeneity and the Earnings Process.

Conditional Parameters		Not Early Disabled		Early-Onset	
		Low Education	Post-Secondary	Low Education	Post-Secondary
Mean Ability	\bar{a}^{d_0}		7.3476 (0.0003)		6.8510 (0.1318)
Variance of Ability	$\sigma_{a^{d_0}}^2$		0.1505 (0.4087)		0.4032 (0.0622)
Return to Post-Secondary	h^{d_0}		1.0420 (0.0000)		1.0307 (0.0925)
Return to Potential Experience	μ_1^{s,d_0}	0.1052 (0.0000)	0.1231 (0.0001)	0.0949 (0.0003)	0.1225 (0.0000)
$\frac{\text{Return to Potential Experience}^2}{100}$	μ_2^{s,d_0}	-0.2297 (0.0000)	-0.2557 (0.0001)	-0.1727 (0.0003)	-0.2629 (0.0015)
Productivity Shock	μ_1^{s,d_0}	0.0128 (0.0044)	0.0065 (0.0000)	0.0212 (0.0000)	0.0158 (0.0000)
Unconditional Parameters					
Earning Penalty of Disability	ϕ	-0.0345 (0.0000)			
Mean Initial	$\bar{\epsilon}_0$	1.8377 (0.0018)			
Variance	$\sigma_{\epsilon_0}^2$	0.1091 (0.0007)			

Standard errors are in parenthesis below. These are calculated using the formula for the asymptotic variance, corrected for simulation error, from Gourieroux, Monfort, and Renault (1993).

Row three shows that attending post-secondary scales initial ability by 3.1% for early-onset individuals and 4.2% for not early disabled individuals. This result is consistent with disabilities disrupting the efficiency of human capital accumulation during post-secondary schooling. Row 4 shows that the efficiency of labour market human capital accumulation through potential experience, μ_1^{s,d_0} , is greater with post-secondary education and lower for early-onset individuals, conditional on education. Earnings are much more volatile for early-onset individuals, and earnings volatility decreases with education. In row 6 we see that the onset of a disability in the labour market results in a 3.45% penalty to annual earnings.

⁵⁸For instance, an early onset disability may create barriers that drastically disrupt skill accumulation for some, and others may be able to easily accommodate their disability.

Table 6: Estimates of Remaining Parameters

Utility Cost of Work	η	-0.0784 (0.0073)
Variance of Measurement error	$\sigma_{\epsilon_{ME}}^2$	0.0797 (0.0000)
<u>Policy Parameters</u>		
DI Acceptance Probability for s=0	π_0	0.4645 (0.3669)
DI Acceptance Probability for s=1	π_1	0.4088 (0.2278)
Application Cost of DI (Utility) for s=0	di app cost s0	0.0001 (0.0000)
Application Cost of DI (Utility)for s=1	di app cost s1	0.0001 (0.0000)
Application Cost of DI (Utility)for $d_0 = 1$	di app cost d0 = 0	0.0001 (0.0010)
SA Disability Benefits Acceptance Probability	π^{SA}	0.8149 (0.0024)
<u>Psychic Cost Parameters</u>		
Average Psychic Cost of Post-Secondary	g_0	0.0058 (0.0008)
Average Psychic Cost of Post-Secondary for $d_0 = 1$	g_1	0.0027 (0.0008)
Variance of Psychic Cost of Post-Secondary	$\sigma_{\epsilon_{\psi}}^2$	0.0208 (0.0114)

Standard errors are in parenthesis below. These are calculated using the formula for the asymptotic variance, corrected for simulation error, from Gourieroux, Monfort, and Renault (1993).

The remaining structural parameters are reported in Table 5. First, the utility cost of working, η , equates to approximately 8% of annual consumption. The likelihood of acceptance to DI, shown in the third and fourth rows, is modestly lower for applicants with post-secondary.⁵⁹ The unconditional acceptance rate of 43% during the 2014-2015 fiscal year is remarkably similar to the simulated unconditional acceptance rate of 43.9% implied by the model (Auditor General of Canada 2015). The acceptance rate is not targeted in estimation and serves as external validation of the model's DI program approximating CPP-D. Applications to DI impose a cost to utility, which differs by early disability status. This cost depends on the value of consumption in the outside option to DI application. To illustrate, for an outside option of consuming

⁵⁹I found no substantial difference in the likelihood of DI acceptance conditional on s when allowing this parameter to vary by applicants aged < 45 vs ≥ 45 in an alternate parameter specification.

\$10,000, the utility cost of application is equivalent to approximately \$85 for all applicants, plus an additional \$39 for individuals not initially disabled $d_0 = 0$. Lastly, 81% of individuals with a disability are accepted for SA-D benefits.

The parameters for the psychic cost to schooling are presented bottom three rows. Individuals in the model incur a positive psychic cost when going to post-secondary, which is larger with an early-onset disability. The utility cost for all individuals equates to an average reduction in yearly consumption of \$634 each year in school. Individuals with an early-onset disability have an additional utility cost equal to an \$85 per year reduction in average consumption during school.

7.1 Model Fit

Next, I compare the fit of the estimated model relative to moment counterparts in the data. As it can be difficult to interpret the values of estimated parameters in a large structural model, contrasting the true moments with moments calculated using data simulated from the model can help validate the parameters and help with their interpretation. First, Table 6 compares the rate of post-secondary education attainment by early disability status. The model replicates the education choice very well for both the early-onset and not early disabled groups. Additionally, the model's simulated gap in educational attainment, 17 percentage points, is very similar to the 18 percentage point gap observed in the data.

Table 7: Simulated Likelihood of Post-Secondary Relative to Likelihood in the Actual Data.

	Moment	Sim
Early-Onset	0.4600 (0.0370)	0.4667
Not Early Disabled	0.6400 (0.0120)	0.6371

Notes: Standard errors of moment in data are in parenthesis below the statistic.

A prominent component of the return to school is the financial gain that results from investing in productivity. Table 7 reports moments of employment earnings by early disability status and education level. The first row presents average yearly earnings over the life cycle. The simulated model recovers an average financial return to education of \$6,410 for early-onset individuals. This difference is attenuated relative to the data, which observes an average financial return to education of \$14,400. This attenuation is

Table 8: Simulated Earnings Moments Relative to Moment in the Actual Data

All years in the Labour Market		Not Early Disabled		Early-Onset	
		Data	Sim	Data	Sim
Average	Low Education	32300 (100)	34728	26000 (500)	32095
	Post-Secondary	50900 (100)	51529	40400 (600)	38505
Q10	Low Education	9400 (132)	11029	5200 (374)	9252
	Post-Secondary	13700 (151)	15244	9200 (570)	10827
First 3 Years in Labour Market					
Average	Low Education	15100 (300)	15308	12900 (600)	10064
	Post-Secondary	20700 (230)	18864	18200 (800)	16201

Notes: Standard errors of moment in data are in parenthesis below the statistic.

mainly caused by the average annual earnings of early-onset individuals with low education being driven up by a small number of high earning outliers.⁶⁰ The bottom panel of Table 7 shows average yearly earnings in the first three years of working life. Expected earnings at labour market entry are the least discounted when individuals make their education choices. The model does a good job of matching the level of initial earnings for all groups. The model recovers an initial earnings premium to post-secondary of \$6,137 for early-onset individuals, compared to \$5,300 in the actual data.

The middle row in Table 7 reports the cutoff of the bottom decile of the distribution of annual earnings over the entire life cycle. Individuals in the bottom decile of the earnings distribution are most likely to require assistance from SA or DI. Again, the estimated model recovers a positive earnings premium to education that is attenuated compared to the premium observed in the actual data.

Lastly, Table 8 presents rates of employment and DI over the life cycle. Focusing first on the top panel, I partition employment rates by early disability status, education level, and age. The structural model recovers a positive employment gradient with respect to education for both early-onset and not early disabled

⁶⁰This group faces the largest estimated idiosyncratic shock to their productivity, ξ . The average simulated yearly earnings equals \$27,302 when excluding the top 5% of simulated earnings.

Table 9: Simulated Rate of Employment and DI over the Life cycle Relative to Rates in the Actual Data

Employment Rate		Not Early Disabled		Early-Onset	
		Data	Sim	Data	Sim
Low Education	$age < 45$	0.8743 (0.0030)	0.8456	0.5213 (0.0140)	0.6269
	$age \geq 45$	0.7974 (0.0040)	0.8283	0.4799 (0.0200)	0.5954
Post-Secondary	$age < 45$	0.9076 (0.0020)	0.9292	0.8152 (0.0090)	0.7702
	$age \geq 45$	0.8504 (0.0030)	0.9540	0.6107 (0.0180)	0.6843
Rate of DI					
Low Education		0.0238 (0.0010)	0.0250	0.0396 (0.0050)	0.0313
Post-Secondary		0.0085 (0.0004)	0.0013	0.0407 (0.0040)	0.0350

Notes: Standard errors of moment in data are in parenthesis below the statistic from the actual data.

individuals. Furthermore, the model predicts a decline in employment over the last 20 years of working life for all, except for individuals not initially disabled with post-secondary. The level of employment is simulated higher in the model relative to the data for both education levels. The consequence of this is that the rate of SA is under-simulated, which must be kept in mind in the policy experiments.⁶¹ Finally, in the bottom panel of Table 8, I report the rate of DI over all years in the labour market. The estimated model matches the rate of DI very closely. Early-onset individuals have the highest percentage of their population on DI.

8 Counterfactual Exercises

Next, I use the estimated model to decompose the observed education gap between early-onset individuals and their not early counterparts. This decomposition motivates the role of SI policy on education investments relative to other model features that differ by early disability status. I then analyze the effect of counterfactual reforms to SI policy on education choices, life cycle behaviour, and individual welfare. Lastly, I consider the life-cycle effects of providing early-onset individuals with a grant that subsidizes their consumption during post-secondary.

⁶¹In reality, the value of not working may be higher from access to other resources, such as personal savings, which may explain lower employment rates in the data.

8.1 Decomposing the Education Gap

The structural model specifies a set of individual and labour market parameters stratified by d_0 . The education choice hinges on an expectation over lifetime values, which are functions of these parameters, conditional on endowed initial heterogeneity. To better understand the role of SI policy on education choices, it is useful to analyze the role of other factors contributing to the education investments of early-onset individuals.

This section analyzes the drivers of the estimated education gap, hereby referred to as the baseline gap. To hone in on the contribution of different parameters, I sequentially shut down model features or equate parameters that differ by d_0 , by setting them to the value estimated for not early disabled individuals while keeping the others at their estimated values. I then resolve the model under this alternate environment and analyze how simulated individuals change their behaviour, relative to the baseline. It is important to note that this strategy captures the average effect of parameter differences, which includes complementary interactions with the other model parameters. The results from this decomposition exercise are reported in Table 9.

The first row of Table 9 shows the simulated likelihood of choosing post-secondary in the baseline.

Table 10: Decomposing the Simulated Gap in Post-Secondary Education by d_0

	Fraction in Post-Secondary		Gap	Net Baseline Gap	% of Baseline Gap
	Not Early Disabled	Early-Onset			
1. Baseline Gap	0.637	0.467	0.170		
(Non-policy) Counterfactual Scenario					
2. Disability Risk	0.638	0.471	0.167	0.003	2.019
3. Psychic Cost	0.637	0.474	0.163	0.007	4.139
4. Ability Endowment	0.637	0.490	0.147	0.024	13.84
5. Return to school	0.637	0.545	0.092	0.078	45.77
6. Productivity Shocks	0.637	0.469	0.169	0.002	1.064
7. Direct effect on Earnings	0.638	0.468	0.170	0.001	0.358
8. Labour Market Risks	0.637	0.456	0.181	-0.010	-6.150
9. Utility Cost of Disability	0.630	0.490	0.140	0.031	17.91
(Policy) Counterfactual Scenario					
10. SA-D	0.646	0.502	0.144	0.026	15.574
11. DI	0.639	0.467	0.172	0.009	-1.047
12. SA-D and DI	0.648	0.503	0.145	-0.005	14.996

Rows 2 to 9 compare the likelihood of post-secondary and the size of the education gap in each counterfactual scenario. Row 2 considers the probability of choosing post-secondary when shutting off disability

status transitions, which makes disability an absorbing state. This counterfactual scenario is informative about how the expected likelihood of recovery affects the education choice for individuals with an early-onset disability. Without the chance of recovery, early-onset individuals are two percentage points more likely to choose post-secondary. This is surprising as these individuals are now stuck with the earnings penalty from their disability and always have the chance to receive SA-D and DI in working life. However, when disabled, an individual's marginal utility of consumption is higher, which may incentivize education investments, raising expected lifetime earnings. The education choice of individuals that are not early disabled is mostly unaffected in this scenario. The likelihood of incurring a disability when young is very small for this group in the baseline environment. The risk increases with age, but older ages are more heavily discounted.

In row 3, I set $g_1 = 0$, which equalizes the psychic costs of post-secondary. The effect of psychic costs on education accounts for 4.14% of the baseline gap. The role of psychic costs is small, which is expected as the average added dollar value of this cost for early-onset individuals is only \$85 per year during post-secondary education. In row 4, I equalize the ability distribution, which is analogous to equating the starting distribution of productive human capital between the two groups.⁶² Equalizing the ability distributions increases the likelihood of going to post-secondary by 2.4 percentage points. This result implies that 13.8% of the baseline education gap is due to differences in endowed ability. Equating ability endowments also increases the return to human capital production from post-secondary, which is assumed to be supermodular in ability.

Row 5 concerns the difference in financial returns to education by early disability status. The financial return to education is comprised of human capital production during post-secondary, captured by h^{d_0} , and of human capital production in the labour market, captured by μ_1^{s,d_0} and μ_2^{s,d_0} . Equalizing the financial returns to education increases educational attainment by 7.8 percentage points for early-onset individuals, accounting for 45.8% of the baseline gap. This large response is because the presence of a disability lowers the return to schooling by disrupting the efficiency of human capital production.⁶³

Another component of the financial return to education is idiosyncratic shocks to productivity, ψ^{s,d_0} . Early-onset disability comes with greater volatility in lifetime earnings through these shocks. In the baseline scenario, the variance of productivity shocks, conditional on education level, is nearly twice as large for early-onset individuals compared to their non-disabled counterparts. However, row 6 shows that the simulated effect of equating the distribution of this shock process is very small, accounting for only 1% of the baseline gap in post-secondary attainment. This is because the difference in the variance of productivity shocks

⁶²Recall the distribution of human capital that is unrelated to schooling, ϵ_0 , is independent of d_0 .

⁶³This may be due to disability limiting the set of production tasks an individual can undertake, or a disability requiring adaptations or accommodations to perform work.

between schooling levels is fairly similar for early-onset individuals and their non-disabled counterparts.⁶⁴

Row 8 considers the role of exogenous labour market frictions. Job arrival, job destruction, and retirement risk affect the likelihood of finding and maintaining employment. When eliminating the differences in these risks across early disability status, the gap in education increases. The gradient of these parameters by education level is larger for early-onset individuals. Hence, equating these risks increases the likelihood of employment for early-onset individuals with low education by more than those with post-secondary. This ultimately raises the relative expected value of the low education level more than the high education level.

In row 9, I consider the role of preferences by shutting off the utility cost of disability. Individuals with a disability require greater consumption to achieve the same level of utility as their non-disabled counterparts. Removing this utility cost equates the marginal utility of consumption between individuals with and without an early-onset disability. Removing this feature increases the likelihood of post-secondary by three percentage points for early-onset individuals, accounting for 17.9% of the baseline gap. The marginal utility of consumption is lower in this case, so individuals are willing to receive lower consumption during post-secondary for higher earnings over the rest of their life.

Rows 10 to 12 consider the contribution of SI policy to the baseline gap. In these scenarios, I gradually dismantle the social safety net for individuals affected by disability. At the schooling decision, the removal of SA-D or DI reveals the extent to which individuals self-insure against future earnings shocks through their education choices. Row 10 removes SA-D, which is an important program for early-onset individuals throughout their working life.⁶⁵ Removing SA-D from the SA program results in a 3.6% percentage point increase in the likelihood of post-secondary for early-onset individuals. With fewer resources available while out of work, the consumption of individuals with disabilities is less buffered to adverse labour market shocks. This group chooses to pursue post-secondary to better self-insure against adverse shocks.

Row 11 reports the fraction of individuals choosing post-secondary when DI is eliminated. DI is most relevant at older ages, and the removal of this program results in less than a one percentage point increase in post-secondary. This result suggests there is no substantial moral hazard of DI with respect to schooling. This reform increases the gap in educational attainment between individuals with and without an early-onset disability. Individuals not early disabled seek more education, as DI is an important source of insurance against income shocks at older ages. Lastly, in row 12, I completely eliminate the social safety net for individuals with a disability, setting DI and SA-D to zero. Removing both programs results in similar effects as removing SA-D.

⁶⁴That is, the level effect of productivity shocks is small, and there are small relative substitution effects.

⁶⁵In the actual data, 30% of early-onset individuals are reliant on transfers from SA at labour market entry.

Each of the counterfactual policy environments reduce financial liability for the government and promote

Table 11: Change in Outcomes from Counterfactual Policy Regimes Relative to Baseline

	(1) SA-D Removed $d_0 = 0$ $d_0 = 1$		(2) DI Removed $d_0 = 0$ $d_0 = 1$		(3) SA-D & DI Removed $d_0 = 0$ $d_0 = 1$	
School(%-point)	0.0091	0.0357	0.0020	0.0002	0.0105	0.0361
Earnings(\$/year)	-107.22	-681.88	-43.88	270.30	-109.19	-385.95
Employed(%-point)	0.0064	0.0248	0.0031	-0.0051	0.0071	0.0171
SA or SA-D Rate(%-point)	-0.0041	-0.0154	0.0059	0.0352	0.0018	0.0127
DI Rate(%-point)	-0.0024	-0.0107	-0.0099	-0.0331	-0.0099	-0.0331
Consump(\$/year)	1.12	-728.05	37.03	86.80	14.57	-711.00
Ex-ante EV	-0.0047	-0.0413	-0.0009	-0.0017	-0.0055	-0.0428
WTP	-0.0150	-0.0978	-0.0032	-0.0047	-0.0178	-0.1014

Note: Policy reform (4) target's early-onset individual's and has no impact on the behaviour of individuals who are not early disabled.

investment in productivity and employment by reducing the moral hazard from the programs. However, the burden of these reforms falls entirely on the individual, who must adjust their behaviour in response to the loss of partial insurance. To better understand the broader set of behavioural responses to the removal of SA-D and DI, Table 10 reports the changes in labour market decisions and outcomes relative to the baseline scenario. Rows 2 and 3 report the change in employment and average annual earnings, respectively. SA and DI rates, row 4 and 5, respectively, represent attachment to these programs over all years in the labour market. Lifetime consumption measures the difference in average annual consumption, which is assumed to equal income from all sources and is presented in row 6.

The final two rows in Table 10 measure the difference in ex-ante individual welfare relative in each counterfactual policy environment relative to the baseline. The second last row reports the difference in expected discounted lifetime utility at the start of the model before choosing education. The final row reports an individual's average ex-ante willingness to pay (WTP) to implement the policy change in terms of a proportional reduction to current and future consumption.⁶⁶ This measure is advantageous for welfare

⁶⁶The willingness to pay is calculated as $WTP = (\frac{EV_{baseline}}{EV_{reform}})^{1-\kappa} - 1$.

analysis as it is non-distortionary in the sense that it is equivalent to directly extracting utility from individuals. Additionally, this measure of WTP has an intuitive interpretation, representing the expected present value of the stream of consumption an individual is willing to forgo in the baseline scenario to live in the counterfactual policy environment.

The effect of removing SA-D on each outcome is reported in the first two columns. With fewer resources available while out of work, the consumption of individuals with disabilities is less buffered to adverse labour market shocks. Individuals work more but earn less on average, as lower productivity individuals seek employment who would not work in the baseline scenario. DI rates decline because individuals flow onto DI from SA, which becomes more costly when SA-D is removed. The removal of SA-D has large negative consequences on individual welfare. Average yearly consumption falls by \$728, and early-onset individuals are willing to forego almost 10% of their future discounted consumption stream in the baseline scenario to retain SA-D.

Removing DI increases enrolment onto SA by 3.5 percentage points, indicating people substitute DI for SA. The removal of DI increases average yearly consumption, which suggests early-onset individuals trade-off the utility cost of working for consumption. Individuals are ex-ante willing to forgo less than one percent of their stream of future consumption to retain DI.⁶⁷

The third policy environment completely removes the social safety net for individuals with a disability. Removing both programs results in similar effects as removing SA-D. However, in this scenario, the SA rate increases. This may be due to a lack of DI at older ages. With individuals seeking SA as their earnings decline at older ages. The changes in employment rates are similar to removing only SA-D. After this reform, individuals are the worse off in terms of welfare and are willing to pay 10.14% of their stream of lifetime consumption in the baseline scenario to keep both SA-D and DI.

8.2 Policy Reforms

This section analyzes the life-cycle effects of reforming the baseline policy environment on education, employment, DI and SA enrollment, and individual welfare. With the fully parameterized model, I can quantify and evaluate a broad set of behaviour responses to the parameters governing these programs. A primary motivation of SI is to support individuals with low income and who have difficulty finding stable employment. On the one hand, the onset of a disability can increase the sensitivity of one's behaviour to

⁶⁷Removing the penalty to education (i.e., setting $\pi^1 = \pi^0$) in acceptance to DI increases enrolment onto the program for $s=1$, however has trivial implications for other behaviour and outcomes. Individuals with $s=0$ are found to only be 6 percentage points more likely to be accepted to DI when applying.

SI, as the disability adversely impacts their productivity and increases their likelihood of being out of work. Furthermore, the previous sections found that an early-onset disability adversely affects productivity, increasing the likelihood of needing assistance from these programs. On the other hand, disability gives access to DI and SA-D, amplifying the behavioural incentives caused by the programs.

The first few policy experiments change the relative expected values of SA and DI. These counterfactual reforms inform the relative importance of SA-D and DI for labour market behaviour and education in an environment with disability risk. The first reform, (1), increases the value of SA by \$1,000 for all recipients. The size of the social safety net in Canada has been subject to scrutiny for not providing enough resources to cover the cost of living (Torjman 2017, Tweedle, Battle, and Trojman 2016). This reform is informative of a insurance-incentive trade-off of SA, and the size of this trade-off for early-onset and not early disabled individuals. SA is very important for individuals with an early-onset disability, especially at the start of their working life. Policy reform (2) increases the income replacement rate for DI to 25%. This reform incentivizes employment, as benefits are increasing in an individual's earnings index. Third, I consider the case where SA-D is reduced by \$2,000, and the income replacement rate in DI is increased to 25%. The previous section found that DI rates are positively correlated with the generosity of SA-D, whereas SA-D seems to act as a substitute for DI. This counterfactual considers a case that may reduce the moral hazard from SA-D while still providing sufficient SI resources through DI.

The results of the first policy reform are shown in columns 1 and 2 of Table 11. The increased generosity of SA amplifies the disincentive of pursuing post-secondary. This is due to a higher value of the outside option of employment. Earnings increase as the relatively more productive workers remain employed, whereas the less productive workers are now better off relying on SA. Increasing SA benefits also increases enrolment onto DI. SA is intended to provide welfare of last resort, and individuals flow onto DI though on SA. Furthermore, the cost of applying to DI is lower when SA is more generous. Individuals with an early-onset disability are willing to pay 5% of their consumption in the baseline scenario to add an extra \$1,000 to SA.

The second policy reform increases the income replacement rate of the DI policy to 25%. This reform incentivizes individuals to work and raise the value of their earnings index. Table 11 shows this policy reform has trace effects on education for both early-onset and not early disabled individuals. DI rates increase by 0.2% for both of these groups. Individuals that are not early disabled choose to substitute employment for DI, whereas individuals with an early-onset disability substitute SA for the higher valued DI.

The 5th and 6th columns consider the policy reform that reallocates resources from SA-D to DI. In this

Table 12: Change in Outcomes from Counterfactual Policy Regimes Relative to Baseline

	Policy Reform (1)		Policy Reform (2)		Policy Reform (3)		Policy Reform (4)	
	$d_0 = 0$	$d_0 = 1$	$d_0 = 0$	$d_0 = 1$	$d_0 = 0$	$d_0 = 1$	$d_0 = 0$	$d_0 = 1$
School(%-point)	-0.021	-0.018	0.000	0.000	0.004	0.017	-	0.069
Earnings(\$/year)	411.66	376.66	27.54	13.92	-9.25	-170.52	-	254.75
Employed(%-point)	-0.022	-0.016	-0.001	0.000	0.002	0.008	-	0.005
SA Rate(%-point)	0.019	0.005	0.000	-0.001	-0.003	-0.005	-	-0.006
DI Rate(%-point)	0.003	0.012	0.002	0.002	0.000	-0.004	-	0.000
Consump(\$/year)	-57.07	324.44	-0.05	13.57	6.80	-454.44	-	110.12
Ex-ante EV	0.012	0.019	0.000	0.000	-0.002	-0.023	-	0.012
WTP	0.040	0.052	0.001	0.000	-0.007	-0.056	-	0.034

Note: Policy reform (4) target's early-onset individual's and has no impact on the behaviour of individuals who are not early disabled.

scenario, SA-D is reduced by \$2,000, and the income replacement rate for DI is increased to 25%. SA-D creates strong disincentives for education. However, this program provides crucial resources to individuals in adverse labour market states. The hope is that reallocating resources between programs may help reduce moral hazard while retaining a sufficient social safety net. Schooling increases by 2% for early-onset individuals due to the lower value of not working and employment increases. However the rate of DI decreases, despite this program being more generous. This is due to the greater opportunity cost of applying for DI being larger than the increased value of the program. Overall, this policy reform reduces welfare, especially for early-onset individuals. Early-onset individuals are willing to forgo 5.6% of their discounted stream of life time consumption in the baseline scenario to avoid this policy reform.⁶⁸

Lastly, I consider a policy that subsidizes consumption during school. The relative attractiveness of this policy is it only requires an upfront transfer from the government to incentivize human capital investments that will increase the lifetime productivity of early-onset individuals. With greater productivity, individuals may be less likely to require government transfers in the labour market. This policy may partially pay for itself through reduced transfer payments and greater tax revenues in the labour market.

⁶⁸A policy reform that with the same reduction in SA-D but instead increases the fixed component of DI by \$2,000 has very similar results.

In policy reform (4), I consider a grant of \$4,000 per year to subsidize consumption during post-secondary of individuals with an early-onset disability.⁶⁹ Unsurprisingly, this policy reform results in the largest increase in the likelihood of post-secondary, a 6.89 percentage point increase. Furthermore, this reform results in positive gains to earnings, employment, and reduced dependence on SA. The schooling subsidy increases lifetime consumption as people are more productive and command a higher wage on average. The ex-ante expected value in the scenario with this grant is larger than the baseline. Individuals are willing to give up 3.3% of their discounted stream of lifetime consumption in the baseline to keep this policy reform. The drawback of this policy reform is that it requires adding expenditure to the government budget rather than reducing government liability.

Table 13: Budget effects from Subsidizing Consumption in School

<u>Decreased Average discounted life-time SA</u>
\$1733 / person
<u>Increased Average discounted life-time Tax's paid</u>
\$2107 / person
<u>Average cost of grant</u>
\$6428 / person
<u>Net:</u>
<u>\$2587/ person</u>

Table 12 compares the predicted change of credits and liabilities per early-onset individual in the government budget to analyze the economic cost to the government of the schooling subsidy. For simplicity, I assume the provincial government, which administers the SA program, bears the cost of the post-secondary grant.⁷⁰ With more early-onset individuals choosing post-secondary, increasing their productivity and employment rates, the schooling subsidy may help finance itself through added tax revenues and reduced SA liability. The first two rows report the present dollar value of the change in average discounted lifetime reduction in SA payments received and tax revenues paid per early-onset individual. Average government expenditure per early-onset individual declines by \$1,733 from lower lifetime attachment to SA. The increase

⁶⁹The \$ value of this grant is similar to the size of the Canada Student Grant for Students with Permanent Disabilities, introduced in 1996. In the baseline scenario, the effects from this grant will be contained in g_1 . I am unable to discern between who does and does not receive this grant in the data.

⁷⁰There were trivial changes to rates of DI, which is a federal program, in this policy reform.

in tax revenues, which I assume is a credit to the provincial government budget, equals about \$2,107 per person over their lifetime. This policy frees up \$3,840 in government resources per person.

The last row reports the average per person cost of implementing the schooling subsidy, which is \$6,428. Not all early-onset individuals choose post-secondary even with the grant. Thus, the economic cost of implementing the schooling grant is \$2,587 per early-onset individual, which is only 40% of the monetary value of the grant.

9 Conclusion

An early-onset disability can impose substantial disadvantages that persist throughout one's life. The effect of an early onset disability can be mitigated through education investments, however, the incentives to invest in education depend on a number of factors, notable SI policy. I build and estimate a structural model to analyze the relative importance of SI policy, the financial returns to education, and labour market risks on observed schooling investments of early-onset individuals. This paper gives insight into the many ways an early-onset disability influences education choices and analyzes the role of policy in improving the welfare and outcomes of this population.

The decomposition exercise finds the difference in the financial returns to schooling by early disability status plays the most considerable role in the education gap. The additional resources in SA programs for individuals with a disability also play an important role, accounting for 15.6% of the education gap between early-onset and not early disabled individuals. This result is because the expected value of these programs reduces the return to investing in education by raising the relative value of the outside option of working. DI has a trivial role for education investments, despite evidence that the expected value of this policy depends on one's schooling.

The policy reforms find that increasing the value of SA improves individual welfare but increases the moral hazard of the programs with respect to education investments and employment. Increasing the value of DI has trace effects on education. Reallocating resources from SA to DI reduces moral hazard of the policies, but at the expense of individual's welfare. Instead, subsidizing consumption during schooling incentivizes education investment, and increases employment, earnings, and consumption. This is due to people being more productive on average and having a higher return to work. Moreover, this policy helps pay for itself as more productive individuals create additional tax revenues and lower dependence on SI programs. Thus gains can be made at the individual level if governments focus policy efforts towards enhancing individuals'

economic independence.

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Appendix

Model Parameters

Table 14: Summary of Model Parameters.

Parameter	Description
Individual Heterogeneity	
\bar{a}^{d_0}	Mean of endowed ability distribution
$\sigma_{\bar{a}^{d_0}}^2$	Variance of endowed ability distribution
$\gamma_{i,j}^{d_0,t}$	Disability risk for transitioning from $d_t = i, d_{t-1} = j$
Earnings Process	
ϕ	Direct effect of disability on earnings
$\mu_1^{d_0}$	Return to potential experience for d_0
$\mu_2^{d_0}$	Return to squared potential experience for d_0
$\sigma_{\xi^{s,d_0}}^2$	Variance of productivity shock for (s, d_0)
ξ_0	Mean of initial productivity shock
$\sigma_{\xi_0}^2$	Variance of initial productivity shock
$h_{d_0}^s$	Return to university for d_0
Utility Parameters	
κ	Coefficient of relative risk aversion
θ	Utility cost of disability
η	Utility cost of working
β	Discount factor
Policy Parameters	
π^s	Probability of DI acceptance
π^{SA}	Probability of receiving additional disability benefits in SA
$\pi_{ret}^{d_0,s}$	Retirement risk for s, d_0 at age t
C_{App}^{s,d_0}	Utility cost of DI application
b	Fixed amount for DI
Labour Market Environment	
$\delta^{d,s}$	Exogenous Job Destruction
$\lambda^{s,d}$	Exogenous Job Arrival Rate
ρ	Disability reassessment rate
Psychic Cost of School	
$\sigma_{\epsilon_\psi}^2$	Variance of idiosyncratic psychic cost of university
g_0	Mean of psychic cost of schooling
g_1	Difference in mean of psychic cost of schooling for $d_0 = 1$

Auxiliary Moments

Tables 15 to 29 display the full set of auxiliary moments used in estimation. Each table reports the moments calculated in the data, the moments calculated using data simulated with the model, the difference in the data moment and the simulated moments, and the standard error in from the data. Estimation consists of 201 moments. Almost all moments are separated by early disability status and education level.

Table 15: Post-Secondary Distribution

	Data	Simulation	Standard Error	Diff.
$Frac(s = 1 d_0 = 1)$	0.6380	0.6372	0.0120	0.0009
$Frac(s = 1 d_0 = 0)$	0.4669	0.4667	0.0370	0.0002

Table 16: Education Regressions

	Data	Simulation	Standard Error	Diff.
d_0	-0.1000	-0.0885	0.0395	0.0114
\hat{v}	0.1799	0.1366	0.0185	0.0433
Intercept	-1.0250	-0.6457	0.1745	0.3793
σ_ψ^2	0.2161	0.2269	0.0040	0.0108

Table 17: Employment Rates

	Data	Simulation	Standard Error	Diff.
Not Early, Low Education				
$Fr(L_{it} = 1 d_{it}^* = 0, t < 45)$	0.8743	0.8456	0.0030	0.0287
$Fr(L_{it} = 1 d_{it}^* = 0, t \geq 45)$	0.7974	0.8283	0.0040	0.0309
$Fr(L_{it} = 1 d_{it}^* = 1, t < 45)$	0.6703	0.9098	0.0150	0.2395
$Fr(L_{it} = 1 d_{it}^* = 1, t \geq 45)$	0.4786	0.6988	0.0090	0.2202
Not Early, Post-Secondary				
$Fr(L_{it} = 1 d_{it}^* = 0, t < 45)$	0.9076	0.9292	0.0020	0.0216
$Fr(L_{it} = 1 d_{it}^* = 0, t \geq 45)$	0.8504	0.9540	0.0030	0.1037
$Fr(L_{it} = 1 d_{it}^* = 1, t < 45)$	0.8307	0.9628	0.0080	0.1322
$Fr(L_{it} = 1 d_{it}^* = 1, t \geq 45)$	0.6385	0.8913	0.0070	0.2528
Early-onset, Low Education				
$Fr(L_{it} = 1 t < 45)$	0.5213	0.6269	0.0140	0.1056
$Fr(L_{it} = 1 t \geq 45)$	0.4799	0.5954	0.0200	0.1155
Early-onset, Post-Secondary				
$Fr(L_{it} = 1 t < 45)$	0.8152	0.7702	0.0090	0.0450
$Fr(L_{it} = 1 t \geq 45)$	0.6107	0.6843	0.0180	0.0736

Table 18: Initial Employment

	Data	Simulation	Standard Error	Diff.
Not Early, Low Education				
$Fr(L_{it} = 1 t \leq 3)$	0.8095	0.6222	0.0090	0.1873
Not Early, Post-Secondary				
$Fr(L_{it} = 1 4 \leq t \leq 6)$	0.8624	0.7896	0.0060	0.0728
Early-onset, Low Education				
$Fr(L_{it} = 1 t \leq 3)$	0.5794	0.4410	0.0280	0.1383
Early-onset, Post-Secondary				
$Fr(L_{it} = 1 4 \leq t \leq 6)$	0.8152	0.4388	0.0220	0.3763

Table 19: Flows Into and Out of Employment

	Data	Simulation	Standard Error	Diff.
Not Early, Low Education				
$Fr(L_{it} = 0 L_{it-1} = 1, t < 45)$	0.0464	0.0325	0.0020	0.0139
$Fr(L_{it} = 0 L_{it-1} = 1, t \geq 45)$	0.0402	0.0507	0.0020	0.0104
$Fr(L_{it} = 1 L_{it-1} = 0, t < 45)$	0.0503	0.0489	0.0020	0.0015
$Fr(L_{it} = 1 L_{it-1} = 0, t \geq 45)$	0.0280	0.0292	0.0020	0.0011
Not Early, Post-Secondary				
$Fr(L_{it} = 0 L_{it-1} = 1, t < 45)$	0.0373	0.0197	0.0010	0.0176
$Fr(L_{it} = 0 L_{it-1} = 1, t \geq 45)$	0.0392	0.0268	0.0010	0.0124
$Fr(L_{it} = 1 L_{it-1} = 0, t < 45)$	0.0468	0.0622	0.0010	0.0154
$Fr(L_{it} = 1 L_{it-1} = 0, t \geq 45)$	0.0245	0.0207	0.0010	0.0038
Early-onset, Low Education				
$Fr(L_{it} = 0 L_{it-1} = 1, t < 45)$	0.0799	0.0628	0.0070	0.0172
$Fr(L_{it} = 0 L_{it-1} = 1, t \geq 45)$	0.0286	0.0700	0.0060	0.0413
$Fr(L_{it} = 1 L_{it-1} = 0, t < 45)$	0.0670	0.0749	0.0070	0.0079
$Fr(L_{it} = 1 L_{it-1} = 0, t \geq 45)$	0.0192	0.0565	0.0050	0.0373
Early-onset, Post-Secondary				
$Fr(L_{it} = 0 L_{it-1} = 1, t < 45)$	0.0504	0.0331	0.0050	0.0173
$Fr(L_{it} = 0 L_{it-1} = 1, t \geq 45)$	0.0454	0.0551	0.0080	0.0097
$Fr(L_{it} = 1 L_{it-1} = 0, t < 45)$	0.0582	0.0718	0.0050	0.0136
$Fr(L_{it} = 1 L_{it-1} = 0, t \geq 45)$	0.0267	0.0350	0.0050	0.0083

Table 20: DI Rates, Flows, and Coverage

	Data	Simulation	Standard Error	Diff.
DI Coverage				
$Fr(DI_{it} = 1 d_{it}^* = 1, d_{i0} = 0, s = 0)$	0.0238	0.0250	0.0010	0.0013
$Fr(DI_{it} = 1 d_{it}^* = 1, d_{i0} = 0, s = 1)$	0.0085	0.0013	0.0004	0.0072
$Fr(DI_{it} = 1 d_{it}^* = 1, d_{i0} = 1, s = 0)$	0.0396	0.0313	0.0050	0.0083
$Fr(DI_{it} = 1 d_{it}^* = 1, d_{i0} = 1, s = 1)$	0.0407	0.0350	0.0040	0.0057
DI Flows				
$Fr(D_{it} = 1 DI_{it-2} = 0, d_{it} = 0, s = 0)$	0.0035	0.0028	0.0004	0.0007
$Fr(D_{it} = 1 DI_{it-2} = 0, d_{it} = 0, s = 1)$	0.0015	0.0002	0.0002	0.0013
$Fr(D_{it} = 1 DI_{it-2} = 0, d_{it} = 1, s = 0)$	0.0042	0.0039	0.0010	0.0003
$Fr(D_{it} = 1 DI_{it-2} = 0, d_{it} = 1, s = 1)$	0.0051	0.0047	0.0010	0.0004
DI Composition				
$Fr(d_{it} = 0, s = 1 DI_{it} = 1)$	0.3715	0.0189	0.0130	0.3525
$Fr(d_{it} = 1, s = 0 DI_{it} = 1)$	0.0686	0.3974	0.0080	0.3289
$Fr(d_{it} = 1, s = 1 DI_{it} = 1)$	0.0847	0.3638	0.0080	0.2791

Table 21: Coefficients from Linear Regression for DI rate

	Data	Simulation	Standard Error	Diff.
Not Early, Low Education				
<i>age</i>	0.0068	0.0082	0.0024	0.0014
<i>age</i> ²	-0.0002	-0.0003	0.0001	0.0001
<i>age</i> ³	0.0000	0.0000	0.0000	0.0000
Intercept	-0.0630	-0.0733	0.0267	0.0102
Not Early, Post-Secondary				
<i>age</i>	0.0062	0.0017	0.0015	0.0045
<i>age</i> ²	-0.0002	-0.0001	0.0000	0.0001
<i>age</i> ³	0.0000	0.0000	0.0000	0.0000
Intercept	-0.0682	-0.0180	0.0184	0.0502
Early-onset, Low Education				
<i>age</i>	0.0211	0.0108	0.0141	0.0103
<i>age</i> ²	-0.0007	-0.0004	0.0004	0.0004
<i>age</i> ³	0.0000	0.0000	0.0000	0.0000
Intercept	-0.1933	-0.1014	0.1534	0.0918
Early-onset, Post-Secondary				
<i>age</i>	-0.0032	0.0271	0.0140	0.0303
<i>age</i> ²	0.0001	-0.0008	0.0004	0.0009
<i>age</i> ³	0.0000	0.0000	0.0000	0.0000
Intercept	0.0385	-0.2759	0.1672	0.3144

Table 22: Coefficients from Linear Regression for DI flow

	Data	Simulation	Standard Error	Diff.
Not Early, Low Education				
<i>age</i>	-0.0023	-0.0032	0.0008	0.0009
<i>age</i> ²	0.0001	0.0001	0.0000	0.0000
<i>age</i> ³	0.0000	0.0000	0.0000	0.0000
Intercept	0.0270	0.0375	0.0096	0.0105
Not Early, Post-Secondary				
<i>age</i>	0.0006	-0.0001	0.0006	0.0007
<i>age</i> ²	0.0000	0.0000	0.0000	0.0000
<i>age</i> ³	0.0000	0.0000	0.0000	0.0000
Intercept	-0.0068	0.0012	0.0075	0.0080
Early-onset, Low Education				
<i>age</i>	-0.0040	-0.0035	0.0038	0.0005
<i>age</i> ²	0.0001	0.0001	0.0001	0.0000
<i>age</i> ³	0.0000	0.0000	0.0000	0.0000
Intercept	0.0452	0.0420	0.0419	0.0031
Early-onset, Post-Secondary				
<i>age</i>	0.0048	-0.0036	0.0058	0.0084
<i>age</i> ²	-0.0001	0.0001	0.0002	0.0002
<i>age</i> ³	0.0000	0.0000	0.0000	0.0000
Intercept	-0.0577	0.0443	0.0695	0.1020

Table 23: Mean and Variance of Initial Earnings (conditional on working)

	Data	Simulation	Standard Error	Diff.
Not Early, Low Education				
$E(\text{Ln}W t \leq 3)$	9.3900	9.6361	0.0180	0.2461
$\text{Var}(\text{Ln}W t \leq 3)$	9.7000	9.8450	0.0120	0.1450
Not Early, Post-Secondary				
$E(\text{Ln}W 4 \leq t \leq 6)$	9.2000	9.2167	0.0520	0.0167
$\text{Var}(\text{Ln}W 4 \leq t \leq 6)$	9.5300	9.6928	0.0470	0.1628
Early-onset, Low Education				
$E(\text{Ln}W 1 \leq t \leq 3)$	0.4857	0.2244	0.0150	0.2613
$\text{Var}(\text{Ln}W 1 \leq t \leq 3)$	0.5257	0.2788	0.0100	0.2469
Early-onset, Post-Secondary				
$E(\text{Ln}W 4 \leq t \leq 6)$	0.5322	0.4206	0.0360	0.1116
$\text{Var}(\text{Ln}W 4 \leq t \leq 6)$	0.6182	0.2738	0.0390	0.3444

Table 24: Fixed Effect Earnings Regression

	Data	Simulation	Standard Error	Diff.
Not Early, Low Education				
d_{it}^*	-0.0271	-0.0384	0.0400	0.0113
PE	0.1099	0.1042	0.0062	0.0057
$PE^2/100$	-0.2032	-0.2209	0.0120	0.0177
$E(v)$	9.0371	9.2338	0.0170	0.1967
$Var(v)$	0.3442	0.3714	0.0140	0.0272
$V(\xi)$	0.1978	0.1705	0.0050	0.0273
Not Early, Post-Secondary				
d_{it}^*	-0.0241	-0.0359	0.0236	0.0118
PE	0.1449	0.1237	0.0041	0.0212
$PE^2/100$	-0.2852	-0.2557	0.0096	0.0295
$E(v)$	9.2047	9.4936	0.0130	0.2889
$Var(v)$	0.3643	0.3448	0.0140	0.0195
$V(\xi)$	0.1796	0.1625	0.0030	0.0171
Early-onset, Low Education				
PE	0.1043	0.0996	0.0267	0.0047
$PE^2/100$	-0.1971	-0.1730	0.0637	0.0241
$E(v)$	8.7614	8.7411	0.0610	0.0203
$Var(v)$	0.4713	0.4561	0.0530	0.0152
$V(\xi)$	0.2723	0.1783	0.0210	0.0940
Early-onset, Post-Secondary				
PE	0.1330	0.1218	0.0185	0.0112
$PE^2/100$	-0.3227	-0.2564	0.0361	0.0662
$E(v)$	9.2447	8.9793	0.0530	0.2653
$Var(v)$	0.3875	0.5359	0.0440	0.1484
$V(\xi)$	0.2197	0.1736	0.0190	0.0461

Table 25: Fixed Effect Quantiles

	Data	Simulation	Standard Error	Diff.
Not Early, Low Education				
Q10	8.2280	8.4570	0.0360	0.2290
Q25	8.6730	8.7953	0.0280	0.1223
Q50	9.0940	9.2053	0.0220	0.1113
Q75	9.4320	9.6526	0.0200	0.2206
Q90	9.7460	10.0568	0.0230	0.3108
Not Early, Post-Secondary				
Q10	8.4320	8.7254	0.0260	0.2934
Q25	8.8550	9.0872	0.0200	0.2322
Q50	9.2820	9.5064	0.0140	0.2244
Q75	9.6200	9.9034	0.0160	0.2834
Q90	9.8970	10.2641	0.0130	0.3671
Early-onset, Low Education				
Q10	7.9110	7.9041	0.1250	0.0069
Q25	8.2830	8.2409	0.0790	0.0421
Q50	8.7710	8.6839	0.0790	0.0871
Q75	9.1860	9.1945	0.1060	0.0085
Q90	9.6820	9.6920	0.0770	0.0100
Early-onset, Post-Secondary				
Q10	8.4280	8.0509	0.0870	0.3771
Q25	8.8630	8.4465	0.0880	0.4165
Q50	9.2930	8.9542	0.0800	0.3388
Q75	9.6770	9.4824	0.0540	0.1946
Q90	10.0950	9.9502	0.1080	0.1448

Table 26: Pooled Earnings Regression

	Data	Simulation	Standard Error	Diff.
Not Early, Low Education				
<i>age</i>	0.1221	0.1231	0.0027	0.0010
<i>age</i> ² /100	-0.1303	-0.1417	0.0033	0.0115
intercept	7.6334	7.7532	0.0509	0.1198
<i>Var</i> (ϵ)	0.4749	0.4461	0.0060	0.0288
Not Early, Post-Secondary				
<i>age</i>	0.1729	0.1978	0.0023	0.0249
<i>age</i> ² /100	-0.1843	-0.2181	0.0028	0.0338
intercept	6.8515	6.4424	0.0444	0.4090
<i>Var</i> (ϵ)	0.4868	0.4274	0.0040	0.0595
Early-onset, Low Education				
<i>age</i>	0.0957	0.0941	0.0112	0.0016
<i>age</i> ² /100	-0.0890	-0.0931	0.0145	0.0041
intercept	7.7130	7.8965	0.1972	0.1835
<i>Var</i> (ϵ)	0.5871	0.5333	0.0240	0.0539
Early-onset, Post-Secondary				
<i>age</i>	0.1900	0.1150	0.0117	0.0750
<i>age</i> ² /100	-0.2040	-0.1198	0.0145	0.0842
intercept	6.3307	7.6730	0.2214	1.3423
<i>Var</i> (ϵ)	0.5448	0.5503	0.0230	0.0055

Table 27: Earnings Quantiles

	Data	Simulation	Standard Error	Diff.
Not Early, Low Education				
Q10	9.1485	9.3083	0.0140	0.1598
Q25	9.8574	9.6725	0.0090	0.1850
Q50	10.3890	10.1515	0.0050	0.2375
Q75	10.7706	10.6752	0.0040	0.0954
Q90	11.0604	11.1618	0.0040	0.1014
Average	32300	34728	100	2428
Not Early, Post-Secondary				
Q10	9.5252	9.6320	0.0110	0.1068
Q25	10.2400	10.0702	0.0060	0.1698
Q50	10.7515	10.5836	0.0030	0.1679
Q75	11.1258	11.1080	0.0030	0.0178
Q90	11.4164	11.5610	0.0040	0.1446
Average	50900	51529	100	629
Early-onset, Low Education				
Q10	8.5564	9.1326	0.0720	0.5762
Q25	9.2780	9.4984	0.0440	0.2204
Q50	9.9711	9.9867	0.0300	0.0155
Q75	10.4545	10.5723	0.0220	0.1178
Q90	10.9187	11.1405	0.0320	0.2218
Average	26000	32095	500	6095
Early-onset, Post-Secondary				
Q10	9.1270	9.2898	0.0620	0.1628
Q25	9.8679	9.6657	0.0330	0.2021
Q50	10.4940	10.1807	0.0230	0.3133
Q75	10.9096	10.7706	0.0170	0.1390
Q90	11.2424	11.3123	0.0180	0.0699
Average	40400	38505	600	1895

Table 28: Variance and Autocorrelation of residuals from lagged earnings regression

	Data	Simulation	Standard Error	Diff.
Not Early, Low Education				
$Var(\epsilon_t^L)$	0.1709	0.1553	0.0040	0.0155
$Corr(\epsilon_t^L, \epsilon_{t-1}^L)$	-0.0904	-0.0002	0.0120	0.0902
Not Early, Post-Secondary				
$Var(\epsilon_t^L)$	0.1572	0.1478	0.0030	0.0095
$Corr(\epsilon_t^L, \epsilon_{t-1}^L)$	-0.0712	-0.0474	0.0080	0.0238
Early-onset, Low Education				
$Var(\epsilon_t^L)$	0.2354	0.1636	0.0180	0.0718
$Corr(\epsilon_t^L, \epsilon_{t-1}^L)$	-0.1217	-0.0002	0.0480	0.1215
Early-onset, Post-Secondary				
$Var(\epsilon_t^L)$	0.1808	0.1603	0.0140	0.0205
$Corr(\epsilon_t^L, \epsilon_{t-1}^L)$	-0.0459	-0.0493	0.0530	0.0034

Table 29: Pre-DI Earnings Quantiles and Rate Not Working

	Data	Simulation	Standard Error	Diff.
Low Education				
Q15	9.0825	8.9565	0.4070	0.1261
Q25	9.5178	9.1592	0.2230	0.3586
Q50	10.1849	9.4158	0.1450	0.7691
Q75	10.5713	9.6450	0.1200	0.9263
Q90	10.8780	9.8441	0.1450	1.0339
$(1 - Fr(L_{it} = 1 DI_{it+2} = 1))$	0.3785	0.6027	0.0520	0.2243
Post-Secondary				
Q15	9.2496	8.9683	0.2360	0.2813
Q25	9.4572	9.1705	0.1710	0.2867
Q50	10.4073	9.3953	0.1830	1.0120
Q75	10.8396	9.6551	0.0840	1.1845
Q90	11.1110	9.8221	0.1760	1.2889
$(1 - Fr(L_{it} = 1 DI_{it+2} = 1))$	0.3350	0.5706	0.0470	0.2355
Early-onset				
Q10	8.8099	8.8750	0.2930	0.0651
Q25	9.5178	9.0857	0.1580	0.4321
Q50	10.2471	9.4374	0.0850	0.8097
Q75	10.7515	9.6684	0.0690	1.0831
Q90	11.0867	9.7766	0.1110	1.3101
$(1 - Fr(L_{it} = 1 DI_{it+2} = 1))$	0.3280	0.6273	0.0360	0.2993