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Internet-Draft

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16 June 2025

Commenté [MB1]: Only the number should be listed

Commenté [MB2]: We need to expand as this is not

editor.org/rpc/wiki/doku.php?id=abbrev\_list

well-known per https://www.rfc-

Resource Public Key Infrastructure (RPKI) Manifest

Number Handling

draft-ietf-sidrops-manifest-numbers-05

Abstract

The Resource Public Key Infrastructure (RPKI) makes use of signed Objects, called manifests. A manifest lists each file that a publisher intends to include within an RPKI repository, and can be used to detect certain forms of attack against a repository. Manifests include a "manifest number" (manifestNumber), which the publisher must increment whenever it issues a new manifest, and Relying Parties (RPs) are required to verify that a newly-retrieved manifest for a given Certification Authority (CA) has a higher manifestNumber than the previously-validated manifest. However, the manifestNumber field is 20 octets in length (i.e., i.e. not unbounded),

no behaviour is specified for when a manifestNumber reaches the largest possible value.

This document update RFC 9286 by specifies specifying publisher and RP behaviour for this scenario.

Commenté [MB3]: Clarify how we update RFC9286

Status of This Memo

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### 1. Introduction

The Resource Public Key Infrastructure (RPKI) [RFC6480] makes use of signed objects [RFC6488], called manifests [RFC9286]. A manifest lists each file that a publisher intends to include within an RPKI repository [RFC6481], and can be used to detect certain forms of attack against a repository. Manifests include a "manifest number" (manifestNumber), which the a publisher must increment by one whenever

issues a new manifest, and Relying Parties (RPs) are required to verify that a newly-retrieved manifest for a given Certification Authority (CA) has a higher manifestNumber than the previously-validated manifest (see—Section 4.2.1 of [RFC9286]).

However, the manifestNumber field is 20 octets in length (i.e.,i.e.

unbounded), and no behaviour is specified for when a manifestNumber reaches the largest possible value (2^159-1). When that value is reached, some RP implementations will accept a new manifest for the CA only once the current manifest has expired, while others will not accept a new manifest at all. [For the purposes of [RFC9286], a "CA" is represented by a CA certificate with a stable location and a stable private key. Reissuing a CA certificate with changed resources or a changed expiry date does not change the identity of the CA such that the stored manifestNumber for the CA is reset, for example.)

While it is practically impossible for a publisher to reach the largest possible value under normal operating conditions (it would require that the publisher issue one manifest per second for

**Commenté [MB4]:** This is not formally defined in any of the cited RFCs. May be define explicity the term in a new Terminololgy section.

Better, use «issuer» per 9286 through the doc for consistency.

Commenté [MB5]: Do we need this note?

23,171,956,451,847,141,650,870 quintillion years), there is <u>still</u> a chance

that it could be reached due to bugs in the issuance or publication systems or incorrect/inadvertent use of those systems. For Eexamples of misbehaviors are:+

Incrementing by large values when issuing manifests, such that the time to reach that largest value is reduced.

 Reissuing new manifests in an infinite delay-free loop, such that

the manifestNumber increases by a large value in a comparatively short period of time.

• Inadvertently setting the manifestNumber to the largest possible

value, such that the publisher will no longer be able to publish usable manifests for that repository.

These scenarios might also arise in combination and be more severe as a result. For example, a CA might increase the <a href="maintestNumber">manifestNumber</a>manifest more frequently than is necessary.

For a subordinate CA, the risk of repository invalidation due to  $\frac{1}{2}$ 

problem can be addressed by the publisher simply using the key rollover process +[RFC6489]+ to get a new CA certificate. RPs will treat this new certificate as though it represents a distinct CA, and the manifestNumber can be reset at that point.

However, this option is not available for RPKI Trust Anchors (TAs). If a TA publishes a manifest with the largest-possible manifestNumber value, then it is difficult to rely on the TA after that point, since (per earlier comments as described previously) some RPs will not accept a new manifest until

the current one has expired, while others will reject all new manifests indefinitely. Particularly in the case of TAs, the manifest validity period may be quite long, too. Issuing a new TA and distributing the associated <a href="Trust Anchor Locator">Trust Anchor Locator</a> (TAL) [RFC8630] TAL to clients would involve a large

amount of work for TA operators and RPs. Additionally, depending on the RP implementation being used, there would be a limited degree of RPKI protection by way of that TA for the time between the issuance of the problematic manifest and the installation of the new TAL.

In order to avoid these problems, this document  $\underline{\text{updates [RFC9286] by defines-}}$  defining how

publishers and RPs can handle this scenario in order to facilitate ongoing use of an affected repository.

1.1. Requirements Language

The key words "MUST", "MUST NOT", "REQUIRED", "SHALL", "SHALL NOT", "SHOULD", "SHOULD NOT", "RECOMMENDED", "NOT RECOMMENDED", "MAY", and "OPTIONAL" in this document are to be interpreted as described in

a mis en forme : Avec puces + Niveau : 1 + Alignement : 1,32 cm + Retrait : 1,96 cm

a mis en forme : Avec puces + Niveau : 1 + Alignement : 1.32 cm + Retrait : 1.96 cm

a mis en forme: Avec puces + Niveau: 1 + Alignement: 1,32 cm + Retrait: 1,96 cm

Commenté [MB6]: Format as bullet items, please.

BCP 14 [RFC2119] [RFC8174] when, and only when, they appear in all capitals, as shown here.

The key words "MUST", "MUST NOT", "REQUIRED", "SHALL", "SHALL NOT", "SHOULD", "SHOULD NOT", "RECOMMENDED", "MAY", and "OPTIONAL" in this document are to be interpreted as described in [RFC2119] [RFC8174].

#### 2. Manifest Number Handling

For a given CA, an RP MUST NOT reject a new manifest issued by that CA on the basis of it not having a higher manifestNumber than a previously-validated manifest if the new manifest has a different filename from that of the previously-validated manifest. In other words, an RP MUST has to reset its stored manifestNumber for a given

CA if

the CA changes the filename of its manifest.

With this behaviour, it is possible for a CA to be configured such that any time it issues a new manifest, it uses a new filename for that manifest. If a CA were is configured in this way, the manifestNumber validation set out in Section 4.2.1 of [RFC9286] would have no purpose. To avoid this outcome, CAs SHOULD NOT use new filenames for manifests except in situations where it is necessary to ensure the ongoing validity of the CA or its repository. Similarly, RP software SHOULD alert its operators when a manifest filename changes for a given CA.

To avoid certain forms of replay attacks, the RPs MUST verify that the URI in the accessLocation in one of the id-ad-signedObject accessMethod objectsaccessMethods in the manifest's Subject

Information Access (SIA)

extension exactly matches the URI presented in the RPKI Repository Delta Protocol (RRDP) [RFC8182] "publish" element or the path presented by remote rsync servers.

Section 2.2 of [RFC6481] contains non-normative guidance for the naming of manifest files in repositories. While a CA that supports the behaviour described in this section cannot preserve the exact filename suggested by that text (per Section 2.1 of [RFC4387]), the CA SHOULD still ensure that the filename is a value derived from the public key of the CA, per the more general guidance in that section.

A CA specifies its manifest URI by way of an SIA entry with an accessMethod of id-ad-rpkiManifest (Section 4.8.8.1 of [RFC6487]). For the purposes of

this document, the manifest filename is the final segment of the path of the accessLocation URI from that SIA entry.

Section 4.8.8.1 of [RFC6487] states that a CA may include in its certificate multiple id-ad-rpkiManifest SIA entries. For comparisons, the an RP may use the filename from any one of the id-adrpkiManifest SIA entries in the previously-validated CA certificate. If that filename does not appear in any of the id-ad-rpkiManifest SIA entries in the CA certificate that is currently being validated, then the manifest filename has changed, for the purposes of this section. The corollary of this behaviour is that a CA that includes multiple

id-ad-rpkiManifest SIA entries in its certificate and wants to rely

**Commenté [MB7]:** As this is simply implied by the previous MUST

**Commenté [MB8]:** Can we say how/when this is done is a local policy?

Commenté [MB9]: Why not simply RP?

**Commenté [MB10]:** Otherwise, we will need to call out these «certain forms».

Commenté [MB11]: As there are many

Commenté [MB12]: To match rfc9286

Commenté [MB13]: Some readers may confuse current section vs. Section 2.2 of [RFC6481] mentioned right before.

**Commenté [MB14]:** We may need to say what would happen if this not the case.

**Commenté [MB15]:** Indicate the exact section to help find where to look at

on the behaviour defined in this document MUST ensure that none of the manifest filenames in the previous CA certificate appear in the newly-issued CA certificate.

Note that  $t_{\text{T}}$ he approach set out in this section is different from that described in Section 3.2.1 of [RFC8488].

#### 3. General Repository Handling

manifest numbers, in order to address one potential permanent invalidity scenario. RPs that encounter other permanent invalidity scenarios SHOULD also consider how those can be addressed such that the scenario does not require the relevant CA or TA to perform a key rollover operation. For example, in the event that an RP recognises

that a permanent invalidity scenario has occurred, the RP could alert the operator and provide an option to the operator to stop relying on cached data for the affected repository, so that the CA can rectify the problem.

# 4. Operational Considerations

CA software may opt to support the manifest number reset functionality in various ways. For example, it could change the manifest filename when the manifestNumber reaches a certain threshold, or it could alert the operator in this scenario and request confirmation that the filename should be changed.

# 5. IANA Considerations

This document has no actions for IANA.

# 5. Security Considerations

The RPKI primarily exists to support and improve security of the global Internet routing system.

Reliability improvements to the RPKI itself, such as outlined in this document, strengthen its dependability (see Section 8 of [RFC6480]).

[RFC9286] requires that RPs perform two replay-related checks on newly-retrieved manifests: firstly, that the purported new manifest has a greater manifestNumber than the cached manifest, and secondly, that the purported new manifest has a more recent thisUpdate than the cached manifest. An RP that implements the behaviour in Section 2 will momentarily omit the manifestNumber check following a manifest filename change. So long as the RP still performs the second check described above, it will be protected against replay attacks.

# 6. Implementation status

**Commenté [MB16]:** Isn't this more an operational consideration? Shouldn't we move this with Section 4?

This section is to be removed before publishing as an RFC.

This section records the status of known implementations of the protocol defined by this specification at the time of posting of this Internet-Draft, and is based on a proposal described in [RFC7942]. The description of implementations in this section is intended to assist the IETF in its decision processes in progressing drafts to RFCs. Please note that the listing of any individual implementation here does not imply endorsement by the IETF. Furthermore, no effort has been spent to verify the information presented here that was supplied by IETF contributors. This is not intended as, and must not be construed to be, a catalog of available implementations or their features. Readers are advised to note that other implementations may exist.

According to [RFC7942], "this will allow reviewers and working groups to assign due consideration to documents that have the benefit of running code, which may serve as evidence of valuable experimentation and feedback that have made the implemented protocols more mature. It is up to the individual working groups to use this information as they see fit".

- \* OpenBSD [rpki-client]
- \* Routinator [routinator]

#### 7. Acknowledgements

The authors would like to thank Theo Buehler, Ben Maddison, Rob Austein, Tim Bruijnzeels, and Russ Housley for their review and feedback on this document.

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- [RFC9286] Austein, R., Huston, G., Kent, S., and M. Lepinski,
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Commenté [MB17]: Not used anymore.

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[routinator]

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[rpki-client]

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# Appendix A. Serial Number Arithmetic

Serial number arithmetic [RFC1982] is an approach that has been used in the DNS context (among others) to permit the indefinite use of a finite number space. At least in theory, it would be possible to use a similar approach with the manifestNumber field as well.

However, unlike the corresponding DNS context with Start of Authority (SOA) resource records, an RPKI CA does not have visibility into or control over RPKI RPs generally. This means that it is not possible to select an updated manifestNumber value or to manage the relevant state transitions so as to guarantee that all RPs will have valid state at the end of the process. The approach proposed in Section 2 does not have this problem.

# Appendix B. Manifest thisUpdate

The thisUpdate field in the manifest object is of type GeneralizedTime, defined in Section 4.1.2.5.2 of [RFC5280]. This type has a maximum value of 99991231235959Z (i.e. 31 December 9999 23:59:59 GMT). Section 4.2.1 of [RFC9286] requires that "[e]ach RP MUST verify that this field value is greater (more recent) than the most recent manifest it has validated", so it would appear to be subject to the same problem as for manifest numbers. However, during validation, if the RP detects that the current time is not between the manifest thisUpdate and nextUpdate values, the RP must treat the fetch as a failed fetch. Therefore, the RP will not cache a manifest with a current date far in the future, and the CA can rectify the problem here by reissuing the relevant manifest with the correct date.

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George G. Michaelson Asia-Pacific Network Information Centre 6 Cordelia St Commenté [MB18]: Not cited in the main body.

Commenté [MB19]: Idem, not cited in the main body. If we keep it, we should explain how this helps to have it.

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