CHAPT 70- 635

CLEARWATER DOWNTOWN DEVELOPMENT BOARD ACT

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An act establishing the Clearwater downtown development board as a body corporate; prescribing the boundaries of the downtown area, and for method of changing those boundaries; prescribing the number,. qualifications, term and methods of election and removal of members; providing for filling vacancies in office, for service without compensation, for reimbursement of expenses, for bonding, and for personal liability in certain instances; providing for bylaws and internal governance of the board, prescribing its functions and powers; including powers to acquire, own, lease and dispose of property; to issue, sell and provide security for revenue certificates, to borrow on short term, to fix, regulate and collect rates and charges, to maintain offices, to employ and prescribe the duties, authority, tenure, compensation and expense reimbursement of a director and other staff, and to exercise all necessary incidental powers; prescribing for the county to levy in each inscal year an ad valorem property can to memore than one mill on non homestead property to finance board operations; providing for assessment and collection thereof by the county; requiring maintenance of records; budget and fiscal control; forbidding participation on behalf of the board by

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personnel financially interested in the matter involved; regulating issuance of board revenue certificates and providing for validations of bonds; providing for succession by the City to the property and certain functions of the board if it ceases to exist or operate; providing for a freeholders election; prescribing scope of this act, specifying policy as to who is eligible voter and clarify intent as to millage limitation; and providing for its ...; liberal construction, severability and effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Short Title--This act shall be known and may be cited as the "Clearwater Downtown Development Board Act."

Section 2. Definitions and rules of construction--Unless qualified in the text, the following definitions and rules of construction shall apply hereto:

- (a) "Board" means the Clearwater downtown development board hereby created, and any successor to its functions, authority, rights and obligations.
- (b) "City" and "Clearwater" mean the city of Clearwater, Florida.
- (c) "City commission" means the Clearwater city commission and any succeeding governing body of the city.
- (d) "Downtown" and "downtown area" mean the area established by Section 4 and any areas added

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- (e) "Herein", "hereby", "hereof" and similar compounds refer to the entire act.
- (f) "Including" shall be construed as merely introducing illustrative examples and not as limiting in any way the generality of the inclusive term.
- (g) "Majority" with qualification means a majority of a quorum.
- (h) "Mayor" shall mean the mayor of the city of Clearwater.
 - (i) "State" means the state of Florida.
- (j) "Freeholder" for the purposes of this act, means any elector who is an owner of real property in the downtown area not wholly exempt from ad valorem taxation including those claiming homestead.
- (k) "Elector" shall be defined as in Article VII, Section 2 of the Florida Constitution.

Section 3. Statement of policy and legislative findings-

(a) It is the policy of the State to make it possible for the City of Clearwater to revitalize and preserve property values and prevent deterioration in the central business district by a system of self help to the blight of suc interioration as has developed there. It is a purpose of this act to provide the means whereby property owners within said district and benefitting directly from the result of such a program will bear the substantial cost thereof and thereby local problems may be solved on

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a local level.

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among the many causes of commercial blight in the downtown area are the following: Automobile traffic flow is impeded by outmoded street patterns, a proliferation of uncoordinated uses and parking area, unsuitable topography, faulty lot layouts, fragmentation of land uses and parking areas necessitating frequent automobile movement, lack of separation of vehicle traffic lanes and railroad traffic and air pollution. Voluntary cooperation for coordinated development has limitations because of fragmentary ownership, distant absentee ownership and unusual conditions of title and other conditions.

- (c) The downtown area is plagued with vacant and deteriorating buildings which are neglected and produce a depressing atmosphere. Similarly there is much vacant land area in the downtown area and these factors tend to combine to put the downtown area at a competitive disadvantage to modern offices and shopping centers developing in the area. These factors tend to develop an image of the downtown area which is unrepresentative of its economic vitality and out-of-place with the growth of Clearwater, thus producing a tarnishing effect on the overall image of Clearwater.
- (d) The area now has few residences and many of the residences which do exist are of inferior construction which would not be permitted for new construction under the City's building code. It is

in some instances a proper function of government to remove blight and blighting influences from commercial area. The police power may be inadequate to accomplish this purpose. One effective device for removal of the blight of the downtown area is the planning and implementation of planning for appropriate land use, beautification, continuity of planning and aesthetic and technical design concepts, the removal of deteriorated and obsolescent structures.

(e) The legislature declares that the powers created hereby are desired to guide and accomplish the coordinated, balanced and harmonious development of the downtown area in accordance with existing and future needs, to promote the health, safety and general welfare of the area, and its inhabitants, visitors, property owners and workers, to establish, maintain and preserve aesthetic values and preserve and foster the development and display of attractiveness, to prevent overcrowding and congestion, to improve auto traffic and provide pedestrian safety, and to provide a way of life which combines the conveniences and amenities of modern living with the traditions and pleasures of the past.

Section 4. Downtown area description—The downtown area included in this act shall be all those properties which lie within the perimeter described as follows: Beginning where Jones Street ends at Clearwater Bay running east on Jones Street to Myrtle Avenue; then south on Myrtle Avenue to Drew Street;

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then east on Drew Street to Prospect Street; then south on Prospect Street to Grove Street; then east on Grove Street to Greenwood Avenue; then south on Greenwood Avenue to Laura Street; then east (to include those properties fronting on Cleveland Street) to Fredrica Avenue; then south on Fredrica Avenue to the southerly boundaries of the properties fronting on Cleveland Street; then west on those southerly boundary lines to Madison Avenue; then south on Madison Avenue to vacated Park Street; then west to Washington Avenue; then south on Washington Avenue to Gould Street; then west on Gould Street to Greenwood Avenue; then north on Greenwood Avenue to southerly boundary of lots 24 and 9 of Block "B" of Coachman Heights Subdivision; then west on the south lot lines of lot 24 and 9 to Ewing Avenue; then south on Ewing Avenue to Court Street; then east on Court Street to Greenwood Avenue; then south on Greenwood Avenue to the southerly boundaries of these properties fronting on Chestnut Street; then west on those southerly boundaries to Myrtle Avenue; then south on Myrtle Avenue to Turner Street; then west on Turner Street to East Avenue; then north on East Avenue to the southerly have - - " "bose properties fronting on Chestnut Street; then west on those southerly property lines to old ACL railroad right of way; then north on that right of way to Chestnut Street; then west on Chestnut Street to alley; then south on alley to Rogers Street; then west on Rogers Street to South Fort Harrison Avenue; then north on South Fort

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Harrison Avenue to Chestnut Street; then west on Chestnut Street to Clearwater Bay. The board created in Section 5 of this act shall have the power from time to time by the following procedure to alter or amend the boundaries of the downtown area. The board shall first set a date for public hearing on the adoption of a resolution amending the description of the downtown area and shall cause a notice of the public hearing to be published in a newspaper of general circulation published in the city, which notice shall be published four times, not less than thirty nor more than sixty days from the date of the hearing. The notice shall set forth the date, time and place of the hearing and shall describe the boundaries of the existing downtown area as defined herein and shall describe the changes to be made thereto. Additionally, the board shall cause to be mailed to each owner of the property, according to the tax collector's records existing in Pinellas County, Florida, a copy of the notice as published in the paper. After the public hearing, the board shall adopt a resolution defining the changes in the downtown area. The board shall not incorporate land ' has listrict not included 'n the description contained in the notice of public hearing, but it may climinate any lands from the area. A frecholders' referendum, as set out in Section 13, shall then be held in connection with any additions to the area

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defined in this section, with only those voting in the new area being eligible to vote. However, if

any deletion shall be made in the area defined in this section, then all the freeholders within the area defined in this section shall be entitled to vote in the freeholders' referendum.

Section 5. Creation of the board, composition and provisions relating to members--There is hereby created a board composed of five members and to be known officially as the "Clearwater Downtown ... Development Board".

- (a) The non-commissioner members of the Board shall be elected annually at a date specified in the bylaws by the freeholders of the downtown area as determined from the tax roles of Pinellas County, Florida. Each freeholder shall vote for four of those nominated for the office and shall have the right to write in any additional persons on the ballot. Any ballots post-marked two weeks later than the date they were mailed shall be null and void. Similarly, any ballots containing less than four votes shall be null and void.
- (b) For the first election, the City Commission and afterwards a committee appointed by the Clearwater Downtown Development Board, shall nominate annually, eight individuals to stand for this election in the category of non-commissioner board members.
- (c) The four nominees receiving the greatest number of votes shall be elected as the four non-commissioner members of the board. In addition, the mayor or a commissioner serving on the City

commission of Clearwater designated by the mayor shall serve in the position of commissioner board member on the Clearwater Downtown Development Board.

- (d) The City Manager of the City of Clearwater shall serve as an ex officio member of the board.
- (e) To qualify for service on this board and to remain qualified for services on it, the board member shall have his principal place of business or employment in the downtown area, except for commissioner members, or shall hold property in the downtown area.
- (f) Any vacancies in office shall be filled after the nomination of at least two individuals for that office, and the mailing of ballots to the freeholders in the downtown area within thirty days of the occurrence of that vacancy.
- without compensation for services rendered as a member, but may be reimbursed by the board for necessary and reasonable expenses actually incurred in the performance of duty. The board may require that all its members or any or all of its officers or employees be required to post bond for faithful performance of duty; the board shall require such bond of all persons authorized to sign on accounts of the board, and the board shall pay bonding costs. No member of the board shall be personally liable for any action taken in attempting in good faith to perform his duty, or for a decision not to act,

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except in instances of fraud or willful neglect of duty.

Section 6. Board bylaws and internal governance .-- The board shall formulate and may amend its own rules of procedure and written bylaws, not inconsistent herewith, but such rules of procedure and written bylaws, and amendments thereto, shall become effective only after the approval of the freeholders in the downtown area by written ballots. Four voting members of the board shall constitute a quorum for the transaction of business, but fewer than a quorum may adjourn from time to time and may compel the attendance of absent members. All action shall be taken by vote of at least a majority present and voting. The board shall select one of its . members as chairman and another as vice chairman, and shall prescribe their duties, powers and terms of serving. It shall hold regular meetings at least once a month and shall provide in its bylaws for holding special meetings. All freeholders in the downtown area shall be notified by mail of the time and place of all regular or special meetings and shall have the right to attend and voice opinions at such meetings.

Section 7. Functions of the board.--The board shall perform the following functions:

(a) The board shall not provide City governmental services, but shall act as a catalyst to see that such services are properly planned for within the downtown area and are provided in a proper and 5202

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full manner within that area.

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- (b) Assist the City in preparing and maintaining on a current basis an analysis of the economic conditions and changes occurring in the downtown area, including the effect thereon of such factors as metropolitan growth, traffic congestion, lack of adequate parking and other access facilities, and structural obsolence and deterioration.
- (c) Assist the City in formulating and maintaining on a current basis both short range and long range plans for improving the attractiveness and accessibility to the public of downtown facilities, promoting efficient use thereof, remedying the deterioration of downtown property values and developing the downtown area in general.
- (d) Recommend to the City for its consideration and approval the actions deemed most suitable for implementing any downtown development plans, including removal, razing, repair, renovation, reconstruction, remodeling and improvement of existing structures, addition of new structures and facilities, relocation of those existing, and changes in facilities for getting thereto and therefrom.
- 'e) Participate actively in the implementation and execution of downtown development
 plans, including establishment, acquisition, construction, ownership, financing, leasing, licensing,
 operation, and management of publicly owned or leased
 facilities deemed feasible and beneficial in effecting implementation for public purposes, but this
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29 30 paragraph shall not give the board any power or control over any city property unless and until assigned to it by the city commission under the provision of paragraph (f) of this section.

(f) Carry on such additional lawful projects and undertakings related to the downtown area as the city council may assign to the board with its consent.

. Section 8. Powers of the board. -- In the performance of the functions vested in or assigned to the board under Section 7, it is hereby granted the following powers:.

- (a) To enter into contracts and agreements to accomplish the functions set forth in Section 7, and to sue and be sued as a body corporate.
 - (b) To have and use a corporate seal.
- (c) To accept grants and donations of any type of property, labor, or other thing of value from any public or private source.
- (d) To receive the proceeds of the tax hereby imposed.
- (e) To receive the revenues from any property or facility owned, leased, licensed, or operated by it or under its control, subject to the limitations imposed upon it by trusts or other agreements validly entered into by it.
- (f) To have exclusive control of funds legall; available to it, subject to limitations imposed upon it by law or by any agreement validly entered into by it.
 - (g) To cooperate and enter into agreements

with other governmental agencies or other public bodies, except that nothing in this act shall be construed as authorization to initiate a federally subsidized urban renewal program and any such urban renewal program is hereby specifically prohibited.

(h) To issue and sell revenue certificates as hereinafter provided, or in any other manner permitted by law and not inconsistent with the provisions hereof, and to take all steps necessary for efficient . preparation and marketing of the certificates at public or private sale at the best price obtainable, including the entry into agreements with corporate trustees, underwriters and the holders of the certificates, and the employment and payment as a necessary expense of issuance, for the service of consultants on valuations, costs and feasibility of undertaking, revenues to be anticipated and other financial matters architecture, engineering, legal matters, accounting matters, and any other fields in which expert advice may be needed to effectuate advantageous issuance and marketing.

Section 9. Levy of ad valorem tax.--For the fiscal year to be specified in the bylaws beginning after the approval of this act by the freeholders, the County of Pinellas shall levy an ad valorem tax in addition to all other ad valorem taxes that may be levied annually by the county of Pinellas on all properties within the area described in Section 4, except those properties qualifying for homestead exemption, and shall administer such levy as a special taxing

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which function the appropriate city fiscal officers may perform for at its request, and for an external audit at least annually by an independent certified public accountant who has, no personal interest, direct or indirect, in its fiscal affairs. A copy of the external audit shall be filed with the city clerk within ninety days after the end of each fiscal year. The bylaws shall specify the means by which each of . these functions is to be performed, and, as to those 10 . functions assigned to board personnel, the manner and schedule of performance.

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(c) No member or employee of the board shall participate by vote or otherwise on behalf of the board in any matter in which he has a direct financial interest or an indirect financial interest other than of the benefits to be derived generally from the development of the downtown area. Participation with knowledge of such interest shall constitute malfeasance and shall result, as regards a member, in automatic forfeiture of office, or as regards an employee, in prompt dismissal.

internal supervision and control of its accounts,

Section 11. Provisions governing issuance of - + fi stes. -- Issuance of revenue certificates by the board shall be governed by the following general provisions:

(a) Revenue certificates for purposes hereof are limited to obligations that are secured solely by pledge of revenues produced by the facility or facilities for the benefit of which the certificates are

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district levy authorized by freeholders vote under Article VII Section 9 of the Florida Constitution. The rate shall not exceed one mill on each dollar of tax base and the Clearwater Downtown Development Board shall establish its budget for the coming fiscal year prior to the time the tax collector of Pinellas County shall prepare his tax bills and communicate by written notice to the Pinellas County Tax Assesor what millage rate, within the one mill limit, shall be in effect for each year's billing, provided, however, that the one mill limitation can be increased in a freeholders referendum called by the board and held in accordance with Section 13 of this act. Such a referendum shall be solely on the question of any increase in millage and shall not be construed to be a repeal of the original referendum.

Section 10. Board records and fiscal management.--

- (a) The funds of the board shall be maintained under a separate account and shall be used for the purposes herein authorized and shall be distributed only by direction of or with the approval of the board pursuant to requisitions signed by the director or other designated chief fiscal officer of the board and countersigned by at least one other person who shall be a member of the board.
- (b) The board bylaws shall provide for maintenance of minutes and other official records of its proceedings and actions, for preparation and adoption of an annual budget for each ensuing fiscal year, for

issued and the sale proceeds used, that do not constitute a lien or encumbrance, legal or equitable, on any real property of the board or on any of its personal property other than the revenues pledged to secure payment of the certificates.

- (b) The faith and credit of the city shall not be pledged and the city shall not be obligated directly or indirectly to make any payments on or appropriate any funds for certificates issued by the board.
- (c) Before issuing any revenue certificates the board shall as to each issue: (1) Prepare or procure from a reputable source detailed estimates of the total cost of the undertaking for which the certificates are contemplated and of the annual revenues to be obtained therefrom and pledged as security for payment of the certificates; (2) Determine that the anticipated net proceeds from the sale, together with any other funds available and intended for the purposes of the issue, will be sufficient to cover all costs of the undertaking and of preparing and marketing the issues or connected therewith; (3) Determine that the annual revenues anticipated from the undertaking will be sufficient to pay the estimated annual cost of maintaining, repairing, operating, and replacing, to any necessary extent, not only the undertaking but also the punctual payment of the principal of, and interest on, the contemplated certificates; and (4) Shall specify these determinations in and include the supporting estimates as parts of the

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resolution providing for the issue.

- (d) The board may, as to any issue of revenue certificates, engage the services of a corporate trustee for the issue and may treat any or all costs of carrying out the trust agreement as part of the operating costs of the undertaking for which the certificates are issued.
- (e) The board shall from time to time establish such rentals rates, and charges, or shall by agreement maintain such control thereof, as to meet punctually all payments on the undertaking and its maintenance and repair, including reserves therefore and for depreciation and replacement.
- (f) Revenue certificates may be issued for the purposes of funding, refunding, or both.
- (g) All revenue certificates issued pursuant hereto shall be negotiable instruments for all purposes.
- (h) Validation of bonds shall be in accordance with Florida Statutes, Chapter 75.

Section 12. Transfer upon cessation of the board. -- Should the board cease to exist or to operate for whatever reason, all property of whatever kind shall forthwith become the property of the City,

incurred in conformity with all of the foregoing provisions, and the city shall use this property to the maximum extent then practicable for effectuating the purposes hereof and shall succeed to and exercise only such powers of the board as shall be necessary

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to meet outstanding obligations of the board and effect an orderly cessation of its powers and functions, however, under no circumstances shall the city directly or indirectly be obligated to pledge or use any of its tax monies to accomplish these functions.

Section 13. Freeholders' referendum.--No powers shall be exercised by the board, nor shall any special taxing district be established, until such time as the freeholders not wholly exempt from taxation in the downtown area approve this act in accordance with the referendum provisions provided hereinbelow:

- (a) Election supervisor. -- For the purposes of this referendum, the city clerk shall act as election supervisor and do all things necessary to carry out the provisions of this section.
- (b) Registration. -- Within thirty days from this act becoming a law of the State of Florida, the clerk of the City of Clearwater shall compile a list of the names and the last known addresses of the freeholders in the downtown area from the tax assessment rolls of the County of Pinellas and the same shall constitute the registration list for the purposes of the freeholders referendum herein, except as here
- (c) Notification. -- within the time period specified in subsection (b) above, the clerk shall notify each freeholder of the general provisions of this act, and send him a certified copy of same, the dates of the upcoming referendum and the method

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. 17 provided for additional registration should the status of the freeholder have changed from that obtained from the County tax assessor. Notification hereunder shall be by U.S. mail and in addition thereby by publication one time in the Clearwater Sun or other major newspaper of general circulation within the time period provided in subsection (b) above.

- (d) Additional registration. -- Any freeholder whose name does not appear on the tax rolls may register with the city clerk at the city hall, Clearwater, Florida, or by mail in accordance with regulations promulgated by the clerk. The registration lists shall remain open until thirty days after the notifications provided in subparagraph (c) above.
- (e) Voting. -- Within thirty days after the closing of the registration list, the clerk shall have a secret and direct ballot of the freeholders by providing a certified voting machine at the city hall of the City of Clearwater, between the legal hours of voting and normal elections, and shall place the date of this election in the original notification and additionally the day after the registration list is closed, shall mail to all eligible voters additional notification of the time and place of said election.

the Clerk shall certify the results thereof to the City Commission of Clearwater. Any person voting who has knowledge that he is not a freeholder as defined by this act, shall be guilty of perjury and shall be prosecuted and upon conviction, punished in accordance

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with the provisions of the laws of this State.

- (f) Passage of the act.--The freeholders shall be deemed to have approved the passage of this act at such time as the clerk certifies to the City Commission of Clearwater that in excess of fifty percent of those voting were in favor of the establishment of the Clearwater Downtown Development Board.
- (g) For the purposes of this act, one vote shall be allowed for each individual who is a free-holder or elector within the downtown areas defined in this act and by the Constitution of the State of Florida. Joint and several owners of property shall be allowed to cast one ballot each.
- (h) Should the freeholders fail to approve of the provisions of this act as provided herein, an additional election procedure under this section shall be held as if the legislature of the State of Florida had repassed this act at that time. Should the freeholders fail to initially approve this act as provided herein after two such referendums, all provisions of this act shall be null and void, and this act shall be repealed.
- (i) Additional freeholders' elections called after increasing or decreasing the boundaries of the downtown area in accordance with Section 4 of this act shall be held in accordance with the referendum provisions for initial approval of this act; provided, however, that no provision of this act shall require the approval of freeholders in an area which has previously approved of the provisions of this act by

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any referendum held hereinunder, unless there is involved a decrease in the boundaries of the downtown area.

petition of the freeholders representing at least thirty percent of the freeholders in the downtown area, for the purpose of abolishing the board and repealing this act. Upon the receipt of such a petition for a repeal referendum by the city clerk, a freeholders referendum election shall be called by the city clerk. and shall be held under the procedures as specified in Section 13 of this act. If the repeal shall fail, there shall be no additional repeal referendum made by petition at any time until after one year from the certification of the results of the previous repeal referendum by the clerk.

(k) The elections to be held under this act shall be held in accordance with the election laws of the City of Clearwater, Section 164 of the Charter and Section 8 of the City Code insofar as possible.

The Downtown Association of Clearwater, Inc., will bear the cost of the initial elections should the question fail, otherwise the Board shall be billed for the cost of the election by the City of Clearwater.

Section 14. Owner electors only electors
eligible to vote. In order to further the policies
and purposes of this act, as is specified in Section
3, it is determined that those most directly and
uniquely interested in the establishment of this act
are the freeholders that may have to pay taxes in

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connection with the establishment hereof. Therefore, these freeholders including those with homesteads, are the only electors eligible to vote as provided in this act.

Section 15. Millage Limitations.—This act provided for the establishment of a special taxing district under Article VII, Section 9, of the Florida Constitution and the millage limitations are specified within this act as authorized by the Constitution. However, should any court construe this act to be within the ten mill limitation of the City or ten mill limitation of the county, then all provisions of this act shall be null and void, and this act shall be repealed.

Section 16. Liberal construction and severability. -- The provisions of this act, being desirable for the welfare of the city and its inhabitants, shall be liberally constructed to effectuate the purposes herein set forth.

Section 17. This act shall become effective only when the same shall be approved by a majority of the votes cast by the qualified electors of the city of Clearwater at the next primary or general election.

Became a low without the Governor's approval.

Filed in Office Secretary of State _____ JUL 2 1970_

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State of Florida

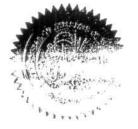
Becretary of State



9, Tom Adams, Secretary of State of the State of Florida, Do Hereby Certify That the above and foregoing is a true and correct copy of

Chapter 70-635, Laws of Florida, Regular Session 1970, as shown by the records of this office.

Given under my hand and the Great Seal of the State of Florida at Tallahassee, the Capital, this the 29th day of July, A.D. 1970.



Secretary of State

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