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The Trans-Pacific Partnership's Post-Maui Activity & Prospects

Current multilateral and bilateral TPP meetings

From August 20 to August 29, TPP officials are meeting in Mexico City to continue the legal scrubbing of the

completed parts of the agreement and negotiations on legal and institutional issues, possibly including

substantive ones pertaining to dispute settlement and implementation mechanisms. The rumored meeting of

ministers has not yet materialized. Also beginning August 20, U.S., Canadian and Mexican officials met in

Washington, D.C. for discussions on common outstanding issues, chief among which are automotive rules of

origin. In Maui, Canada and Mexico rejected a proposal tabled by the U.S. and Japan on the grounds that the

regional content threshold – 55% - was too low. Meanwhile, the U.S. rejected a Canadian proposal on dairy

market access in Maui on the grounds that it provided insufficient access. Canada proposed creating a series of

tariff-rate quotas for dairy and poultry open to all TPP members.

A rapidly closing window of opportunity

This month is pivotal in determining whether the TPP can be concluded under the Obama administration. The

last round of TPP talks in Maui failed to deliver a deal, principally due to disagreements in the automotive,

dairy and pharmaceutical sectors. TPP parties are currently conducting multiple bilateral discussions to resolve

these outstanding issues. Given the TPA fast-track timetable they will have to succeed in doing so within the

next week or two for Congress to be able to hold a vote by early 2016. Chances seem slim. If the parties fail to

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reach agreement by the end of the month, the process will lose some of its sense of urgency, since the political

calendar (lame-duck session and 2016 presidential elections) would push the timeline back to 2017. It is also

worth noting that Canada will likely not be able to conclude an agreement until after its elections, which will be

held October 19.

USTR activism versus presidential weakness

In any case, the USTR will attempt to reach an agreement as soon as possible so that it can take credit, even if it

cannot formally present it to Congress. This is what happened with the three free trade agreements (FTAs)

negotiated during the Bush administration with Colombia, Panama and Korea. The Obama administration then

amended the FTAs, especially the U.S.-Korea FTA, before presenting them to Congress for a vote. Even if the

USTR delivers an agreement, the President Obama's lame duck status will compound the difficulty of securing

Congressional approval from a Congress divided on substantive as well as party lines. The administration's

weak position is further complicated by the Iran deal, which a unanimity of Republicans and handful of

Democrats currently oppose. Congressional opposition may force the administration to renegotiate that

agreement in order to save it, setting a precedent of presidential weakness with implications for the TPP. If the

TPP is presented to Congress without any meaningful provisions on currency and state-owned enterprises

(SOEs) and watered-down protections on patent protection, as currently appears to be the case, the Obama

administration will likely lack the political capital to finish the process and get it past Congress.

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