

Ideology and Ideological State Apparatuses (Notes Towards an Investigation)

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The State Ideological Apparatuses

In order to advance the theory of the State it is indispensable to take into account not only the distinction between *State power* and *State apparatus*, but also another reality which is clearly on the side of the (repressive) State apparatus, but must not be confused with it. I shall call this reality by its concept: *the ideological State apparatuses*.

What are the ideological State apparatuses (ISAs)?

They must not be confused with the (repressive) State apparatus. Remember that in Marxist theory, the State Apparatus (SA) contains: the Government, the Administration, the Army, the Police, the Courts, the Prisons, etc., which constitute what I shall in future call the Repressive State Apparatus. Repressive suggests that the State Apparatus in question “functions by violence” – at least ultimately (since repression, e.g. administrative repression, may take non-physical forms).

I shall call Ideological State Apparatuses a certain number of realities which present themselves to the immediate observer in the form of distinct and specialized institutions. I propose an empirical list of these which will obviously have to be examined in detail, tested, corrected and reorganized. With all the reservations implied by this requirement, we can for the moment regard the following institutions as Ideological State Apparatuses (the order in which I have listed them has no particular significance):

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- the religious ISA (the system of the different Churches),
- the educational ISA (the system of the different public and private “Schools”),
- the family ISA,¹
- the legal ISA,²
- the political ISA (the political system, including the different Parties),
- the trade-union ISA,
- the communications ISA (press, radio and television, etc.),
- the cultural ISA (Literature, the Arts, sports, etc.).

I have said that the ISAs must not be confused with the (Repressive) State Apparatus. What constitutes the difference?

As a first moment, it is clear that while there is *one* (Repressive) State Apparatus, there is a *plurality* of Ideological State Apparatuses. Even presupposing that it exists, the unity that constitutes this plurality of ISAs as a body is not immediately visible.

As a second moment, it is clear that whereas the – unified – (Repressive) State Apparatus belongs entirely to the *public* domain, much the larger part of the Ideological State Apparatuses (in their apparent dispersion) are part, on the contrary, of the *private* domain. Churches, Parties, Trade Unions, families, some schools, most newspapers, cultural ventures, etc., etc., are private.

We can ignore the first observation for the moment. But someone is bound to question the second, asking me by what right I regard as Ideological *State* Apparatuses, institutions which for the most part do not possess public status, but are quite simply *private* institutions. As a conscious Marxist, Gramsci already forestalled this objection in one sentence. The distinction between the public and the private is a distinction internal to bourgeois law, and valid in the (subordinate) domains in which bourgeois law exercises its “authority”. The domain of the State escapes it because the latter is “above the law”: the State, which is the State *of* the ruling class, is neither public nor private; on the contrary, it is the precondition for any distinction between public and private. The same thing can be said from the starting-point of our State Ideological Apparatuses. It is unimportant whether the institutions in which they are realized are “public” or “private”. What matters is how they function. Private institutions can perfectly well “function” as Ideological State Apparatuses. A reasonably thorough analysis of any one of the ISAs proves it.

But now for what is essential. What distinguishes the ISAs from the (Repressive) State Apparatus is the following basic difference: the Repressive State Apparatus functions “by violence”, whereas the Ideological State Apparatuses *function “by ideology”*.

I can clarify matters by correcting this distinction. I shall say rather that every State Apparatus, whether Repressive or Ideological, “functions” both by violence and by ideology, but with one very important distinction which makes it imperative not to confuse the Ideological State Apparatuses with the (Repressive) State Apparatus.

This is the fact that the (Repressive) State Apparatus functions massively and predominantly *by repression* (including physical repression), while functioning secondarily by ideology. (There is no such thing as a purely repressive apparatus.) For example, the Army and the Police also function by ideology both to ensure their own cohesion and reproduction, and in the “values” they propound externally.

In the same way, but inversely, it is essential to say that for their part the Ideological State Apparatuses function massively and predominantly *by ideology*, but they also function secondarily by repression, even if ultimately, but only ultimately, this is very attenuated and concealed, even symbolic. (There is no such thing as a purely ideological apparatus.) Thus Schools and Churches use suitable methods of punishment, expulsion, selection, etc., to “discipline” not only their shepherds, but also their flocks. The same is true of the Family. . . . The same is true of the cultural IS Apparatus (censorship, among other things), etc.

Is it necessary to add that this determination of the double “functioning” (predominantly, secondarily) by repression and by ideology, according to whether it is a matter of the (Repressive) State Apparatus or the Ideological State Apparatuses, makes it clear that very subtle explicit or tacit combinations may be woven from the interplay of the (Repressive) State Apparatus and the Ideological State Apparatuses? Everyday life provides us with innumerable examples of this, but they must be studied in detail if we are to go further than this mere observation.

Nevertheless, this remark leads us towards an understanding of what constitutes the unity of the apparently disparate body of the ISAs. If the ISAs “function” massively and predominantly by ideology, what unifies their diversity is precisely this functioning, insofar as the ideology by which they function is always in fact unified, despite its diversity and its contradictions, *beneath the ruling ideology*, which is the ideology of “the ruling class”. Given the fact that the “ruling class” in principle holds State power (openly or more often by means of alliances between classes or class fractions), and therefore has at its disposal the (Repressive) State Apparatus, we can accept the fact that this same ruling class is active in the Ideological State Apparatuses insofar as it is ultimately the ruling ideology which is realized in the Ideological State Apparatuses, precisely in its contradictions. Of course, it is a quite different thing to act by laws and decrees in the (Repressive) State Apparatus and to “act” through the intermediary of the ruling ideology in the Ideological State Apparatuses. We must go into the details of this difference – but it cannot mask the reality of a profound identity. To my knowledge, *no class can hold State power over a long period without at the same time exercising its hegemony over and in the State Ideological Apparatuses*. I only need one example and proof of this: Lenin’s anguished concern to revolutionize the educational Ideological State Apparatus (among others), simply to make it possible for the Soviet proletariat, who had seized State power, to secure the future of the dictatorship of the proletariat and the transition to socialism.³

This last comment puts us in a position to understand that the Ideological State Apparatuses may be not only the *stake*, but also the *site* of class struggle, and often of bitter forms of class struggle. The class (or class alliance) in power cannot lay down the law in the ISAs as easily as it can in the (repressive) State apparatus, not only because the former ruling classes are able to retain strong positions there for a long time, but also because the resistance of the exploited classes is able to find means and occasions to express itself there, either by the utilization of their contradictions, or by conquering combat positions in them in struggle.⁴ [. . .]

While discussing the ideological State apparatuses and their practices, I said that each of them was the realization of an ideology (the unity of these different regional

ideologies – religious, ethical, legal, political, aesthetic, etc. – being assured by their subjection to the ruling ideology). I now return to this thesis: an ideology always exists in an apparatus, and its practice, or practices. This existence is material.

Of course, the material existence of the ideology in an apparatus and its practices does not have the same modality as the material existence of a paving-stone or a rifle. But, at the risk of being taken for a Neo-Aristotelian (NB Marx had a very high regard for Aristotle), I shall say that “matter is discussed in many senses”, or rather that it exists in different modalities, all rooted in the last instance in “physical” matter.

Having said this, let me move straight on and see what happens to the “individuals” who live in ideology, i.e. in a determinate (religious, ethical, etc.) representation of the world whose imaginary distortion depends on their imaginary relation to their conditions of existence, in other words, in the last instance, to the relations of production and to class relations (ideology = an imaginary relation to real relations). I shall say that this imaginary relation is itself endowed with a material existence.

Now I observe the following.

An individual believes in God, or Duty, or Justice, etc. This belief derives (for everyone, i.e. for all those who live in an ideological representation of ideology, which reduces ideology to ideas endowed by definition with a spiritual existence) from the ideas of the individual concerned, i.e. from him as a subject with a consciousness which contains the ideas of his belief. In this way, i.e. by means of the absolutely ideological “conceptual” device (*dispositif*) thus set up (a subject endowed with a consciousness in which he freely forms or freely recognizes ideas in which he believes), the (material) attitude of the subject concerned naturally follows.

The individual in question behaves in such and such a way, adopts such and such a practical attitude, and, what is more, participates in certain regular practices which are those of the ideological apparatus on which “depend” the ideas which he has in all consciousness freely chosen as a subject. If he believes in God, he goes to Church to attend Mass, kneels, prays, confesses, does penance (once it was material in the ordinary sense of the term) and naturally repents and so on. If he believes in Duty, he will have the corresponding attitudes, inscribed in ritual practices “according to the correct principles”. If he believes in Justice, he will submit unconditionally to the rules of the Law, and may even protest when they are violated, sign petitions, take part in a demonstration, etc.

Throughout this schema we observe that the ideological representation of ideology is itself forced to recognize that every “subject” endowed with a “consciousness” and believing in the “ideas” that his “consciousness” inspires in him and freely accepts, must “act according to his ideas”, must therefore inscribe his own ideas as a free subject in the actions of his material practice. If he does not do so, “that is wicked”.

Indeed, if he does not do what he ought to do as a function of what he believes, it is because he does something else, which, still as a function of the same idealist scheme, implies that he has other ideas in his head as well as those he proclaims, and that he acts according to these other ideas, as a man who is either “inconsistent” (“no one is willingly evil”) or cynical, or perverse.

In every case, the ideology of ideology thus recognizes, despite its imaginary distortion, that the “ideas” of a human subject exist in his actions, or ought to exist in his actions, and if that is not the case, it lends him other ideas corresponding to the actions (however perverse) that he does perform. This ideology talks of actions: I shall talk of actions inserted into *practices*. And I shall point out that these practices are governed by the *rituals* in which these practices are inscribed, within the *material existence of an ideological apparatus*, be it only a small part of that apparatus: a small mass in a small church, a funeral, a minor match at a sports’ club, a school day, a political party meeting, etc.

Besides, we are indebted to Pascal’s defensive “dialectic” for the wonderful formula which will enable us to invert the order of the notional schema of ideology. Pascal says more or less: “Kneel down, move your lips in prayer, and you will believe.” He thus scandalously inverts the order of things, bringing, like Christ, not peace but strife, and in addition something hardly Christian (for woe to him who brings scandal into the world!) – scandal itself. A fortunate scandal which makes him stick with Jansenist defiance to a language that directly names the reality.

I will be allowed to leave Pascal to the arguments of his ideological struggle with the religious ideological State apparatus of his day. And I shall be expected to use a more directly Marxist vocabulary, if that is possible, for we are advancing in still poorly explored domains.

I shall therefore say that, where only a single subject (such and such an individual) is concerned, the existence of the ideas of his belief is material in that *his ideas are his material actions inserted into material practices governed by material rituals which are themselves defined by the material ideological apparatus from which derive the ideas of that subject*. Naturally, the four inscriptions of the adjective “material” in my proposition must be affected by different modalities: the materialities of a displacement for going to mass, of kneeling down, of the gesture of the sign of the cross, or of the *mea culpa*, of a sentence of a prayer, of an act of contrition, of a penitence, of a gaze, of a hand-shake, of an external verbal discourse or an “internal” verbal discourse (consciousness), are not one and the same materiality. I shall leave on one side the problem of a theory of the differences between the modalities of materiality.

It remains that in this inverted presentation of things, we are not dealing with an “inversion” at all, since it is clear that certain notions have purely and simply disappeared from our presentation, whereas others on the contrary survive, and new terms appear.

Disappeared: the term *ideas*.

Survive: the terms *subject, consciousness, belief, actions*.

Appear: the terms *practices, rituals, ideological apparatus*.

It is therefore not an inversion or overturning (except in the sense in which one might say a government or a glass is overturned), but a reshuffle (of a non-ministerial type), a rather strange reshuffle, since we obtain the following result.

Ideas have disappeared as such (insofar as they are endowed with an ideal or spiritual existence), to the precise extent that it has emerged that their existence is inscribed in the actions of practices governed by rituals defined in the last instance by an ideological apparatus. It therefore appears that the subject acts insofar as he is

acted by the following system (set out in the order of its real determination): ideology existing in a material ideological apparatus, prescribing material practices governed by a material ritual, which practices exist in the material actions of a subject acting in all consciousness according to his belief.

But this very presentation reveals that we have retained the following notions: subject, consciousness, belief, actions. From this series I shall immediately extract the decisive central term on which everything else depends: the notion of the *subject*.

And I shall immediately set down two conjoint theses:

1. there is no practice except by and in an ideology;
2. there is no ideology except by the subject and for subjects.

I can now come to my central thesis.

Ideology Interpellates Individuals as Subjects

This thesis is simply a matter of making my last proposition explicit: there is no ideology except by the subject and for subjects. Meaning, there is no ideology except for concrete subjects, and this destination for ideology is only made possible by the subject: meaning, *by the category of the subject* and its functioning.

By this I mean that, even if it only appears under this name (the subject) with the rise of bourgeois ideology, above all with the rise of legal ideology,⁵ the category of the subject (which may function under other names: e.g., as the soul in Plato, as God, etc.) is the constitutive category of all ideology, whatever its determination (regional or class) and whatever its historical date – since ideology has no history.

I say: the category of the subject is constitutive of all ideology, but at the same time and immediately I add that *the category of the subject is only constitutive of all ideology insofar as all ideology has the function (which defines it) of “constituting” concrete individuals as subjects*. In the interaction of this double constitution exists the functioning of all ideology, ideology being nothing but its functioning in the material forms of existence of that functioning.

In order to grasp what follows, it is essential to realize that both he who is writing these lines and the reader who reads them are themselves subjects, and therefore ideological subjects (a tautological proposition), i.e. that the author and the reader of these lines both live “spontaneously” or “naturally” in ideology in the sense in which I have said that “man is an ideological animal by nature”.

That the author, insofar as he writes the lines of a discourse which claims to be scientific, is completely absent as a “subject” from “his” scientific discourse (for all scientific discourse is by definition a subject-less discourse, there is no “Subject of science” except in an ideology of science) is a different question which I shall leave on one side for the moment.

As St Paul admirably put it, it is in the “Logos”, meaning in ideology, that we “live, move and have our being”. It follows that, for you and for me, the category of the subject is a primary “obviousness” (obviousnesses are always primary): it is clear that you and I are subjects (free, ethical, etc. . . .). Like all obviousnesses, including those that make a word “name a thing” or “have a meaning” (therefore including

the obviousness of the “transparency” of language), the “obviousness” that you and I are subjects – and that that does not cause any problems – is an ideological effect, the elementary ideological effect.⁶ It is indeed a peculiarity of ideology that it imposes (without appearing to do so, since these are “obviousnesses”) obviousnesses as obviousnesses, which we cannot *fail to recognize* and before which we have the inevitable and natural reaction of crying out (aloud or in the “still, small voice of conscience”): “That’s obvious! That’s right! That’s true!”

At work in this reaction is the ideological *recognition* function which is one of the two functions of ideology as such (its inverse being the function of *misrecognition* – *méconnaissance*).

To take a highly “concrete” example, we all have friends who, when they knock on our door and we ask, through the door, the question “Who’s there?”, answer (since “it’s obvious”) “It’s me”. And we recognize that “it is him”, or “her”. We open the door, and “it’s true, it really was she who was there”. To take another example, when we recognize somebody of our (previous) acquaintance ((*re*)-*connaissance*) in the street, we show him that we have recognized him (and have recognized that he has recognized us) by saying to him “Hello, my friend”, and shaking his hand (a material ritual practice of ideological recognition in everyday life – in France, at least; elsewhere, there are other rituals).

In this preliminary remark and these concrete illustrations, I only wish to point out that you and I are *always already* subjects, and as such constantly practice the rituals of ideological recognition, which guarantee for us that we are indeed concrete, individual, distinguishable and (naturally) irreplaceable subjects. The writing I am currently executing and the reading you are currently⁷ performing are also in this respect rituals of ideological recognition, including the “obviousness” with which the “truth” or “error” of my reflections may impose itself on you.

But to recognize that we are subjects and that we function in the practical rituals of the most elementary everyday life (the hand-shake, the fact of calling you by your name, the fact of knowing, even if I do not know what it is, that you “have” a name of your own, which means that you are recognized as a unique subject, etc.) – this recognition only gives us the “consciousness” of our incessant (eternal) practice of ideological recognition – its consciousness, i.e. its *recognition* – but in no sense does it give us the (scientific) *knowledge* of the mechanism of this recognition. Now it is this knowledge that we have to reach, if you will, while speaking in ideology, and from within ideology we have to outline a discourse which tries to break with ideology, in order to dare to be the beginning of a scientific (i.e. subject-less) discourse on ideology.

Thus in order to represent why the category of the “subject” is constitutive of ideology, which only exists by constituting concrete subjects as subjects, I shall employ a special mode of exposition: “concrete” enough to be recognized, but abstract enough to be thinkable and thought, giving rise to a knowledge.

As a first formulation I shall say: *all ideology hails or interpellates concrete individuals as concrete subjects*, by the functioning of the category of the subject.

This is a proposition which entails that we distinguish for the moment between concrete individuals on the one hand and concrete subjects on the other, although

at this level concrete subjects only exist insofar as they are supported by a concrete individual.

I shall then suggest that ideology “acts” or “functions” in such a way that it “recruits” subjects among the individuals (it recruits them all), or “transforms” the individuals into subjects (it transforms them all) by that very precise operation which I have called *interpellation* or hailing, and which can be imagined along the lines of the most commonplace everyday police (or other) hailing: “Hey, you there!”⁸

Assuming that the theoretical scene I have imagined takes place in the street, the hailed individual will turn round. By this mere one-hundred-and-eighty-degree physical conversion, he becomes a *subject*. Why? Because he has recognized that the hail was “really” addressed to him, and that “it was *really him* who was hailed” (and not someone else). Experience shows that the practical telecommunication of hailings is such that they hardly ever miss their man: verbal call or whistle, the one hailed always recognizes that it is really him who is being hailed. And yet it is a strange phenomenon, and one which cannot be explained solely by “guilt feelings”, despite the large numbers who “have something on their consciences”.

Naturally for the convenience and clarity of my little theoretical theatre I have had to present things in the form of a sequence, with a before and an after, and thus in the form of a temporal succession. There are individuals walking along. Somewhere (usually behind them) the hail rings out: “Hey, you there!” One individual (nine times out of ten it is the right one) turns round, believing/suspecting/knowing that it is for him, i.e. recognizing that “it really is he” who is meant by the hailing. But in reality these things happen without any succession. The existence of ideology and the hailing or interpellation of individuals as subjects are one and the same thing.

I might add: what thus seems to take place outside ideology (to be precise, in the street), in reality takes place in ideology. What really takes place in ideology seems therefore to take place outside it. That is why those who are in ideology believe themselves by definition outside ideology: one of the effects of ideology is the practical *denegation* of the ideological character of ideology by ideology: ideology never says, “I am ideological”. It is necessary to be outside ideology, i.e. in scientific knowledge, to be able to say: I am in ideology (a quite exceptional case) or (the general case): I was in ideology. As is well known, the accusation of being in ideology only applies to others, never to oneself (unless one is really a Spinozist or a Marxist, which, in this matter, is to be exactly the same thing). Which amounts to saying that ideology *has no outside* (for itself), but at the same time *that it is nothing but outside* (for science and reality).

Spinoza explained this completely two centuries before Marx, who practised it but without explaining it in detail. But let us leave this point, although it is heavy with consequences, consequences which are not just theoretical, but also directly political, since, for example, the whole theory of criticism and self-criticism, the golden rule of the Marxist-Leninist practice of the class struggle, depends on it.

Thus ideology hails or interpellates individuals as subjects. As ideology is eternal, I must now suppress the temporal form in which I have presented the functioning of ideology, and say: ideology has always-already interpellated individuals as subjects, which amounts to making it clear that individuals are always-already interpellated by

ideology as subjects, which necessarily leads us to one last proposition: *individuals are always-already subjects*. Hence individuals are “abstract” with respect to the subjects which they always-already are.

Notes

- 1 The family obviously has other “functions” than that of an ISA. It intervenes in the reproduction of labour power. In different modes of production it is the unit of production and/or the unit of consumption.
- 2 The “Law” belongs both to the (Repressive) State Apparatus and to the system of the ISAs.
- 3 In a pathetic text written in 1937, Krupskaya relates the history of Lenin’s desperate efforts and what she regards as his failure.
- 4 What I have said in these few brief words about the class struggle in the ISAs is obviously far from exhausting the question of the class struggle.

To approach this question, two principles must be borne in mind:

The first principle was formulated by Marx in the Preface to *A Contribution to the Critique of Political Economy*: “In considering such transformations [a social revolution] a distinction should always be made between the material transformation of the economic conditions of production, which can be determined with the precision of natural science, and the legal, political, religious, aesthetic or philosophic – in short, ideological forms in which men become conscious of this conflict and fight it out.” The class struggle is thus expressed and exercised in ideological forms, thus also in the ideological forms of the ISAs. But the class struggle *extends far beyond* these forms, and it is because it extends beyond them that the struggle of the exploited classes may also be exercised in the forms of the ISAs, and thus turn the weapon of ideology against the classes in power.

This by virtue of the *second principle*: the class struggle extends beyond the ISAs because it is rooted elsewhere than in ideology, in the Infrastructure, in the relations of production, which are relations of exploitation and constitute the base for class relations.

- 5 Which borrowed the legal category of “subject in law” to make an ideological notion: man is by nature a subject.
- 6 Linguists and those who appeal to linguistics for various purposes often run up against difficulties which arise because they ignore the action of the ideological effects in all discourses – including even scientific discourses.
- 7 NB: this double “currently” is one more proof of the fact that ideology is “eternal”, since these two “currentlys” are separated by an indefinite interval; I am writing these lines on 6 April 1969, you may read them at any subsequent time.
- 8 Hailing as an everyday practice subject to a precise ritual takes a quite “special” form in the policeman’s practice of “hailing” which concerns the hailing of “suspects”.