Campaigning for Congress After Redistricting

James Diffenderfer

Introduction

- United States Representatives are elected by voters in subsets of each state called districts.
- Congressional districts for states are decided in the year following the United States Census in a process called redistricting.
- The choice of districts can have a positive or negative effect on each political party during congressional elections.
- There are a number of factors that can have a positive or negative effect during campaigning.

Redistricting

- Parties responsible for redistricting:
 - State Legislature
 - 37 states rely on state legislature for redistricting
 - Single District States
 - 7 states only have enough residents to qualify for one congressional district
 - Independent Commissions
 - These commissions have regulations limiting participation by elected officials

Regulations on Redistricting

- Requirements set for all states:
 - Equal Population
 - Populations across all districts in each state should be equal "as nearly as is practicable"
 - Result of Wesberry v. Sanders in 1964
 - Race and Ethnicity
 - These may not be used as predominant factors in the redistricting process
 - Result of Voting Rights Act passed by Congress in 1965

Regulations on Redistricting

- Regulations determined by each state:
 - Contiguity
 - A district is contiguous if travel between any two points can be made without crossing the boundary
 - Political Boundaries
 - Examples are county, city, or town lines
 - Communities of Interest
 - Political Outcomes

Problem Statement

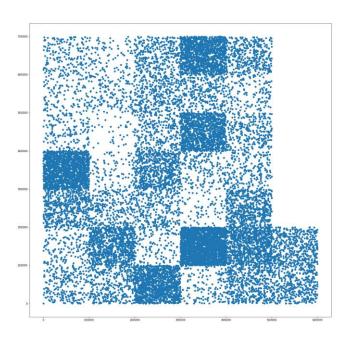
- Our objective:
 - Maximize the expected number of votes that go to our political party in the state across all districts after redistricting
- Subject to the following constraints:
 - Our party has a limited campaign budget for each candidate in each district
 - We can influence the redistricting process provided that the new districts:
 - Have nearly equal population
 - Have race populations near the average race population of the state
 - Are contiguous

Problem Statement

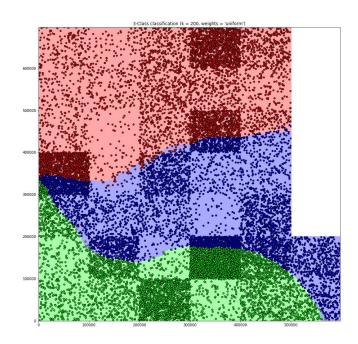
- Our assumptions:
 - Work from the perspective of a single political party in a single state
 - The opposing party spends the entirety of their budget on campaign expenditures
 - The counties in our state have the same shape and area

- Stage one: Redistricting
 - Determine new districts for the state such that:
 - The population in each district is within five percent of the population in all other districts
 - The percentage of each race in each district is within ten percent of the mean race population for the entire state
 - The districts are contiguous

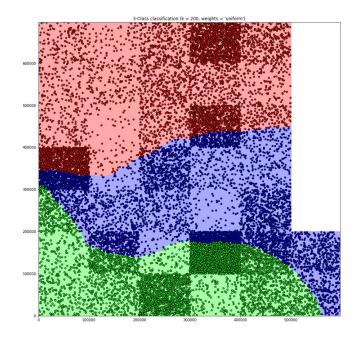
- Stage one: Redistricting
 - First, we generate a geographical model of the state using population data from 37 counties in Florida available from the US Census Bureau.
 - Each point represents 1000 citizens with population statistics equal to the mean of the population statistics for the county in which they are located



- Stage one: Redistricting
 - Next, one initial point is chosen for each district
 - Each district then takes turns choosing points nearest to their initial point to keep the race percentages close to the mean race percentages for the entire state



- Stage one: Redistricting
 - Districts are finalized and outliers are eliminated by using k-nearest neighbors classification
 - If this process results in districts that do not satisfy the constraints then the process is restarted with new initial points



- Stage two: Campaign Expenditures
 - For each district we consider two different campaign budget and incumbency scenarios with some given probability
 - We aim to maximize the expected number of votes that go to our political party in the state across all districts by adjusting the amount of money we spend in each district
 - We used a batch stochastic gradient projection algorithm to determine a local maximum based on a gradient projection algorithm by Hager and Zhang.

District 1				
Scenario	Probability	Our Budget	Opponent Budget	Incumbent Party
1	0.7	1,500,000	1,000,000	Opponent
2	0.3	4,000,000	2,000,000	Opponent

District 2				
Scenario	Probability	Our Budget	Opponent Budget	Incumbent Party
1	0.4	2,000,000	1,000,000	Our Party
2	0.6	4,000,000	3,000,000	Our Party

District 3				
Scenario	Probability	Our Budget	Opponent Budget	Incumbent Party
1	0.8	3,000,000	2,000,000	Opponent
2	0.2	2,000,000	3,000,000	Our Party

- We modeled a function to predict the percentage of votes earned by a candidate in a district as a neural network using 173 parameters.
 - 165 from the US Census Fact Finder for population, age, gender, race, education, and income statistics
 - 5 from the Federal Election Commission and Ballotpedia for campaign expenditures, incumbency statistics, and voting statistics
 - 3 from the Florida Department of State and Iowa Secretary of State on voter registration information

Data and Parameters

Given Data.

m: Number of districts in state (varies by state, we will take m=3)

n: Number of counties in state (varies by state, we will take n = 37)

D: Index set $D = \{1, 2, \dots, m\}$

C: Set of all counties in our state

R: Set of all races in our state

P: Set of all parties running in our state

s: Number of campaign scenarios (in our case s = 24)

L: Index set $L = \{1, 2, \dots, s\}$

Parameters.

q: Total population of our state

 q_{race} : Total population of a given race in our state, for all $race \in R$

 p_{county} : Total population of given county, for all $county \in C$

 $p_{race,county}$: Total population of given race in a given county, for all $race \in R$, $county \in C$

 X_{county} : Population, age, gender, education, income, and voter registration parame-

ters for a given county, for all $county \in C$

 $\omega^{(\ell)}$: Probability of campaign scenario ℓ occurring, for all $\ell \in L$

 $f_i^{(\ell)}$: Maximum amount of funds available to our party in campaign scenario, for

 $i \in D$ and $\ell \in L$

 $g_i^{(\ell)}$: Amount of funds spent by opposing party in campaign scenario for for $i \in D$

and $\ell \in L$

Stage One

Decision Variables. We have the following first-stage decision variable:

 S_i : Set of population points used in District $i, i \in D$

Number of population points from County c used in District $i, c \in C, i \in D$

Population, age, gender, education, income, voter registration, incumbency, and

opposing party budget parameters for District i, for all $i \in D$

Constraints. In addition to contiguity requirements, we have the following first-stage constraints:

$$\left| \sum_{c \in C} 1000 x_{c,i} \frac{p_c}{q} - \frac{1}{m} \right| \le 0.05, \quad i \in D$$

 $\left| \sum_{c \in C} 1000 x_{c,i} \frac{p_c}{q} - \frac{1}{m} \right| \le 0.05, \quad i \in D \quad : \quad \text{Population across all districts should be nearly identical (in particular, population in each dis$ trict should be within five percent of one third of the population of our state)

$$\left| \sum_{c \in C} 1000 x_{c,i} \frac{p_{r,c}}{p_c} - \frac{q_r}{q} \right| \le 0.10, \quad i \in D, \\ r \in R$$

 $\left| \sum_{c \in C} 1000 x_{c,i} \frac{p_{r,c}}{p_c} - \frac{q_r}{q} \right| \le 0.10, \quad i \in D, \quad : \quad \text{The percentage of each race concentrated in each district should be nearly identical across all district should be nearly identic$ tricts (in this case, the percentage of each race in each district should be within ten percent of the percentage of each race in the entire state)

$$X_i = \sum_{c \in C} \frac{1000x_{c,i}}{p_c} X_c, \quad i \in D$$

 $X_i = \sum_{c \in C} \frac{1000x_{c,i}}{p_c} X_c, \quad i \in D$: The parameters for each district are determined using the percentage of the population from each county in that district.

Stage Two -

Decision Variables. We have the following second-stage decision variables:

 $y_i^{(\ell)}$: Amount of money to be spent by our party's candidate in district i in campaign scenario ℓ , for all $i \in D$ and $\ell \in L$

IVRs. We have the following basic constraint on the second-stage decision variables:

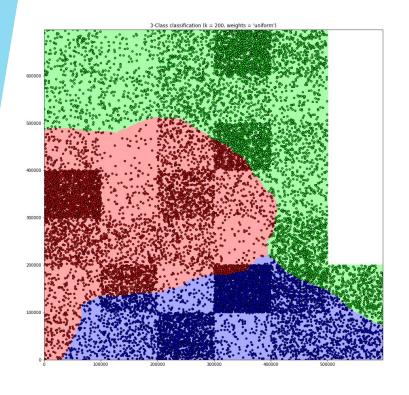
 $y_i^{(\ell)} \ge 0, \quad i \in D$: The amount of money spent on the campaign must be nonnegative

Constraints. We have the following constraints on the second-stage decision variables:

 $y_i^{(\ell)} \leq f_i^{(\ell)}, \quad \ell \in L$: The amount of money spent on the campaign in each district must not exceed the amount of money available to the campaign

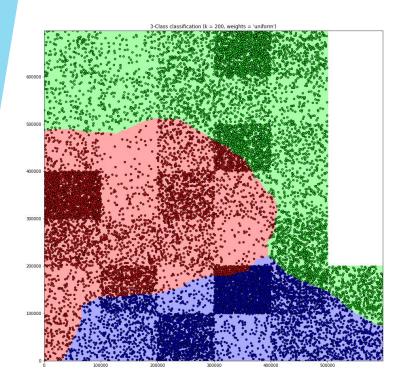
- Objective -

$$\max \sum_{i \in D} \left[\sum_{\ell \in L} \omega_{\ell} \; \Phi_{X_i} \left(y_i^{(\ell)} \right) \right]$$



Deviation from One-Third of Total Population										
District 1	District 2	District 3								
1.385 %	0.740 %	0.645 %								

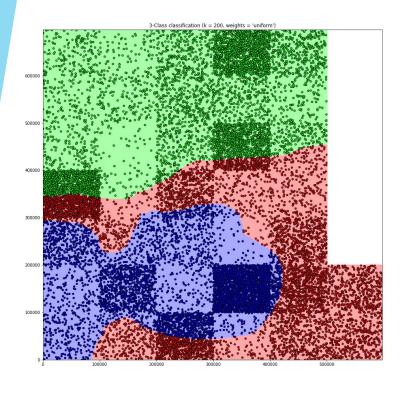
	Deviation fro	m Mean of Each Race	Population
Race	District 1	District 2	District 3
0	4.829 %	6.365 %	1.842 %
1	4.500 %	5.163 %	0.946 %



	Campaign Expenditures (in Dollars)												
Scenario	District 1	District 2	District 3										
1,1,1	0.00	0.00	1,215,183.00										
2,1,1	795,441.30	1,327,494.84	1,285,359.83										
1,2,1	0.00	1,846,470.85	0.00										
1,1,2	203,391.60	3,387,493.00	943,895.74										
2,2,1	3,003,245.75	752,255.16	2,376,795.19										
2,1,2	3,763,949.55	1,697,554.59	1,728,911.95										
1,2,2	2,552,034.91	3,060,235.66	1,987,804.61										
2,2,2	3,648,446.16	3,726,293.13	1,601,049.73										

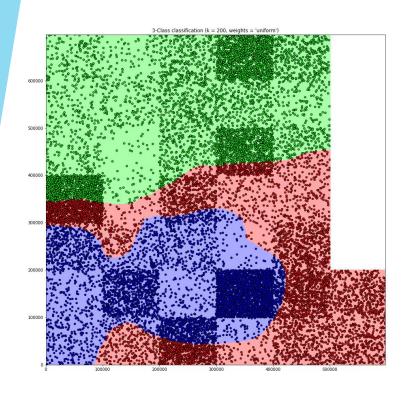
Expected Percentage of Votes Across All Districts

41.49



Deviation from One-Third of Total Population										
District 1	District 2	District 3								
0.238 %	0.381 %	0.143 %								

Deviation from Mean of Each Race Population												
Race	District 1	District 2	District 3									
0	5.246 %	4.156 %	1.171 %									
1	4.268 %	3.175 %	1.155 %									



	Campaign Expenditures (in Dollars)												
Scenario	District 1	District 2	District 3										
1,1,1	0.00	0.00	436539.79										
2,1,1	752,908.78	1,299,112.88	1,319,356.70										
1,2,1	0.00	0.00	0.00										
1,1,2	233,450.22	2,222,531.41	871,216.45										
2,2,1	1,706,859.04	869,676.79	1,977,478.63										
2,1,2	2,424,552.34	1,700,415.17	1,737,906.64										
1,2,2	1,240,332.17	1,679,516.80	1,561,693.18										
2,2,2	2,321,334.14	2,474,906.48	1,579,844.78										

Campaign Expenditures (in Dollars)

Expected Percentage of Votes Across All Districts
41.56

Future Work

- The optimization model should be updated to allow the districts determined from stage one to be modified by the gradients of the objective function.
 - To do this, treat Φ as a function of y and X_i then compute gradient of Φ with respect to each component of X_i
 - By modifying the algorithm used in redistricting, these gradients can be used to make decisions during the redistricting phase to increase the objective function value.

Future Work

- The neural network model should be trained on more data to obtain more accurate prediction results.
 - The primary difficulty faced when collecting congressional election and expenditure data to train the neural network with was that this data was not typically available in an easily modifiable file format.
 - The gradients of the current model often indicate that our party should decrease campaign expenditures to increase the percentage of votes obtained.

References

- Census.gov. 2018. American FactFinder. Retrieved March 27, 2018, from https://factfinder.census.gov/faces/nav/jsf/pages/searchresults.xhtml?refresh=t.
- lowa Secretary of State. 2018. *Election Results & Statistics*. Retrieved March 27, 2018, from https://sos.iowa.gov/elections/results/.
- Florida Division of Elections. 2018. *Voter Registration By County and Party*. Retrieved March 27, 2018, from http://dos.myflorida.com/elections/data-statistics/voter-registration-statistics/voter-registration-by-county-and-party/.
- Federal Election Commission. 2018. *Campaign Finance Data*. Retrieved March 27, 2018, from https://www.fec.gov/data/.
- Justin Levitt. 2018. All About Redistricting. Retrieved March 20, 2018, from http://redistricting.lls.edu/.
- Kim, M. J. (2011). Optimization Approaches to Political Redistricting Problems. Ph. D. thesis, The Ohio State University, Columbus, OH.
- <u>William W. Hager and Hongchao Zhang</u>, An Active Set Algorithm for Nonlinear Optimization with Polyhedral Constraints, Science China Mathematics, ICIAM Special Issue, 59 (2016), pp. 1525-1542.
- Leveaux-Sharpe, C. (2001). Congressional Responsiveness to Redistricting Induced Constituency Change: An Extension to the 1990s. *Legislative Studies Quarterly*, 26(2), 275-286.
- "Voting Rights Act of 1965" (PL 89-110, 6 August 1965), 79 *United States Statutes at Large*, pp. 437-446. Available from http://www.gpo.gov/fdsys/pkg/STATUTE-79/pdf/STATUTE-79-Pg437.pdf
- Wesberry v. Sanders. (n.d.). Oyez. Retrieved March 20, 2018, from https://www.oyez.org/cases/1963/22

Additional Materials

Republican Candidate Spending	1	0.57	-0.7	0.66	-0.26		-0.36	0.49	-0.62	0.3	0.032	0.49	0.44	0.49	-0.21	-0.28	-0.5
Democrat Candidate Spending	0.57	1	-0.26	0.2	-0.19		-0.048	-0.08	0.091	-0.013	0.064	-0.089	-0.024	-0.14	-0.13	-0.15	0.027
Party in Office	-0.7	-0.26	1	-0.85	0.66		0.61	-0.8	0.63	-0.18	0.16	-0.48	-0.38	-0.53	0.058	0.15	0.89
Incumbent Republican Candidate Running	0.66	0.2	-0.85	1	-0.51		-0.61	0.72	-0.46	-0.089	-0.35	0.21	0.094	0.3	0.17	0.097	-0.76
Incumbent Democrat Candidate Running	-0.26	-0.19	0.66	-0.51	1		0.57	-0.54	0.024	0.17	0.29	-0.012	0.037	-0.055	-0.12	-0.049	0.76
Candidate Party																	
Active Democrat Voters	-0.36	-0.048	0.61	-0.61	0.57		1	-0.81	0.14	0.5	0.78	0.043	0.25	-0.15	-0.6	-0.52	0.68
	1,000		-		10000		To the second	15355				Townson or the second		100000	Total Control	CANCEL C	Street Street
Active Republican Voters	0.49	-0.08	-0.8	0.72	-0.54		-0.81	1	-0.6	-0.033	-0.5	0.46	0.24	0.63	0.3	0.21	-0.85
Active Voters with No Party	-0.62	0.091	0.63	-0.46	0.024		0.14	-0.6	1	-0.7	-0.28	-0.91	-0.85	-0.9	0.43	0.49	0.55
Total; Estimate; Total population	0.3	-0.013	-0.18	-0.089	0.17		0.5	-0.033	-0.7	1	0.85	0.84	0.96	0.66	-0.9	-0.9	-0.13
Native; Estimate; Total population	0.032	0.064	0.16	-0.35	0.29		0.78	-0.5	-0.28	0.85	1	0.43	0.67	0.18	-0.97	-0.94	0.24
Foreign born; Estimate; Total population	0.49	-0.089	-0.48	0.21	-0.012		0.043	0.46	-0.91	0.84	0.43	1	0.95	0.96	-0.54	-0.58	-0.47
Foreign born; Naturalized citizen; Estimate; Total population	0.44	-0.024	-0.38	0.094	0.037		0.25	0.24	-0.85	0.96	0.67	0.95	1	0.84	-0.77	-0.8	-0.34
Foreign born; Not a U.S. citizen; Estimate; Total population	0.49	-0.14	-0.53	0.3	-0.055		-0.15	0.63	-0.9	0.66	0.18	0.96	0.84	1	-0.29	-0.35	-0.54
Total; Estimate; SEX AND AGE - Male	-0.21	-0.13	0.058	0.17	-0.12		-0.6	0.3	0.43	-0.9	-0.97	-0.54	-0.77	-0.29	1	0.99	-0.023
Native; Estimate; SEX AND AGE - Male	-0.28	-0.15	0.15	0.097	-0.049		-0.52	0.21	0.49	-0.9	-0.94	-0.58	-0.8	-0.35	0.99	1	0.067
Percentage of Votes (Republican then Democrat)	-0.5	0.027	0.89	-0.76	0.76		0.68	-0.85	0.55	-0.13	0.24	-0.47	-0.34	-0.54	-0.023	0.067	1
	Republican Candidate Spending	Democrat Candidate Spending	Party in Office	Incumbent Republican Candidate Running	Incumbent Democrat Candidate Running	Candidate Party	Active Democrat Voters	Active Republican Voters	Active Voters with No Party	Total, Estimate; Total population	Native: Estimate: Total population	Foreign born; Estimate; Total population	eign born; Naturalized citizen, Estimate; Total population	eign born; Not a U.S. citizen; Estimate; Total population	Total; Estimate; SEX AND AGE - Male	Native; Estimate; SEX AND AGE - Male	Percentage of Votes (Republican then Democrat)

Democrat Party Correlation Matrix

Additional Materials

Republican Candidate Spending	1	0.57	-0.7	0.66	-0.26		-0.36	0.49	-0.62	0.3	0.032	0.49	0.44	0.49	-0.21	-0.28	0.33
Democrat Candidate Spending	0.57	1	-0.26	0.2	-0.19		-0.048	-0.08	0.091	-0.013	0.064	-0.089	-0.024	-0.14	-0.13	-0.15	-0.11
Party in Office	-0.7	-0.26	1	-0.85	0.66		0.61	-0.8	0.63	-0.18	0.16	-0.48	-0.38	-0.53	0.058	0.15	-0.79
Incumbent Republican Candidate Running	0.66	0.2	-0.85	1	-0.51		-0.61	0.72	-0.46	-0.089	-0.35	0.21	0.094	0.3	0.17	0.097	0.74
Incumbent Democrat Candidate Running	-0.26	-0.19	0.66	-0.51	1		0.57	-0.54	0.024	0.17	0.29	-0.012	0.037	-0.055	-0.12	-0.049	-0.76
Candidate Party																	
Active Democrat Voters	-0.36	-0.048	0.61	-0.61	0.57		1	-0.81	0.14	0.5	0.78	0.043	0.25	-0.15	-0.6	-0.52	-0.79
Active Republican Voters	0.49	-0.08	-0.8	0.72	-0.54		-0.81	1	-0.6	-0.033	-0.5	0.46	0.24	0.63	0.3	0.21	0.79
Active Voters with No Party	-0.62	0.091	0.63	-0.46	0.024		0.14	-0.6	1	-0.7	-0.28	-0.91	-0.85	-0.9	0.43	0.49	-0.31
Total; Estimate; Total population	0.3	-0.013	-0.18	-0.089	0.17		0.5	-0.033	-0.7	1	0.85	0.84	0.96	0.66	-0.9	-0.9	-0.17
Native; Estimate; Total population	0.032	0.064	0.16	-0.35	0.29		0.78	-0.5	-0.28	0.85	1	0.43	0.67	0.18	-0.97	-0.94	-0.46
Foreign born; Estimate; Total population	0.49	-0.089	-0.48	0.21	-0.012		0.043	0.46	-0.91	0.84	0.43	1	0.95	0.96	-0.54	-0.58	0.19
Foreign born; Naturalized citizen; Estimate; Total population	0.44	-0.024	-0.38	0.094	0.037		0.25	0.24	-0.85	0.96	0.67	0.95	1	0.84	-0.77	-0.8	0.039
Foreign born; Not a U.S. citizen; Estimate; Total population	0.49	-0.14	-0.53	0.3	-0.055		-0.15	0.63	-0.9	0.66	0.18	0.96	0.84	1	-0.29	-0.35	0.31
Total; Estimate; SEX AND AGE - Male	-0.21	-0.13	0.058	0.17	-0.12		-0.6	0.3	0.43	-0.9	-0.97	-0.54	-0.77	-0.29	1	0.99	0.28
Native; Estimate; SEX AND AGE - Male	-0.28	-0.15	0.15	0.097	-0.049		-0.52	0.21	0.49	-0.9	-0.94	-0.58	-0.8	-0.35	0.99	1	0.2
Percentage of Votes (Republican then Democrat)	0.33	-0.11	-0.79	0.74	-0.76		-0.79	0.79	-0.31	-0.17	0.46	0.19	0.039	0.31	0.28	0.2	1
	Republican Candidate Spending	Democrat Candidate Spending	Party in Office	Incumbent Republican Candidate Running	Incumbent Democrat Candidate Running	Candidate Party	Active Democrat Voters	Active Republican Voters	Active Voters with No Party	Total, Estimate, Total population	Native; Estimate; Total population	Foreign bom; Estimate; Total population	Foreign born; Naturalized citizen; Estimate; Total population	Foreign born; Not a U.S. citizen; Estimate; Total population	Total; Estimate; SEX AND AGE - Male	Native; Estimate; SEX AND AGE - Male	Percentage of Votes (Republican then Democrat)

Republican Party Correlation Matrix