

**BY ORDER OF THE SECRETARY
OF THE AIR FORCE**

AIR FORCE POLICY DIRECTIVE 10-43

3 APRIL 2020

Operations

**AIR ADVISING/
SECURITY FORCE ASSISTANCE**



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This publication implements Department of Defense Instruction (DoDI) 5000.68, *Security Force Assistance*, and DoDI 3000.11, *Management of Department of Defense Irregular Warfare (IW) and Security Force Assistance (SFA) Capabilities*, and is consistent with Department of Defense Directive (DoDD) 3000.07_AFPD 10-42 *Irregular Warfare*, and AFD 16-1 *Security Cooperation*. This directive establishes policy concerning the organizing, training, and equipping of Air Force personnel to ensure Air Advisor/SFA force development and functional management, and assigns roles and responsibilities impacting Air Advisor/SFA operations. This directive applies to all civilian and uniformed members of all components of the Department of the Air Force. This directive also applies to Air Force contractors to the extent required by the applicable contract. Refer recommended changes about this publication to the office of primary responsibility (OPR) using the AF Forms 847, *Recommendation for Change of Publication*; route AF Form 847 from the field through the appropriate chain of command. Ensure all records generated as a result of processes prescribed in this publication adhere to Air Force Instruction 33-322, Records Management and Information Governance Program, and are disposed in accordance with the Air Force Records Disposition Schedule, which is located in the Air Force Records Information Management System.

SUMMARY OF CHANGES

This document has been substantially revised and needs to be completely reviewed. Major changes include rescinding the content of the previous AFD 10-43, *Stability Operations*, and replacing it

with policies, roles, and responsibilities for implementing Air Advising/Security Force Assistance cross-functional authority.

1. Background.

1.1. Given the complex demands of assisting foreign personnel to develop an aviation enterprise, Airmen who plan, lead, and conduct air advising operations shall be specifically organized, trained, and equipped to do so. The role of an Air Advisor is to plan, execute, and evaluate operations that increase partner nation and coalition air power capabilities. These actions are undertaken in support of the air component support plan and Combatant Commander campaign plan requirements, and to inform DoD decision making options.

1.2. **Air Advisors.** Air Advisors are Airmen who are specifically trained to provide air-minded subject matter expertise to execute air advising operations when tasked to do so through Air Force processes. The Air Force specifically trains Air Advisors and develops scalable air advising capabilities within both conventional forces and Special Operations Forces. Air Advisors plan, lead, and conduct operations and activities across the range of military operations including politically sensitive, hostile, and non-hostile environments.

1.3. **Air Advising is the operational arm of Air Force Security Cooperation.** Along with a suite of other scalable and tailorable Air Force capabilities, air advising is part of unique air power SFA applications designed to develop, organize, train, equip, build, and advise/assist sustainable foreign security forces capacity and capability. SFA is a subset of the Department of Defense's overall Security Cooperation initiatives that involve developmental tasks (assess, train, advise, assist/accompany, and equip) to support partner nations in the development, sustainment, employment, and integration of aviation assets with organic surface forces, and forces of coalition partners when necessary. It does not include other Security Cooperation activities such as bilateral meetings and non-security sector civil affairs activities.

2. Policy. To ensure air advising/SFA operations readiness for the purpose of supporting air component and Combatant Commander requirements, the Air Force will:

2.1. Ensure Air Advisors are organized, trained, and equipped to conduct Air Advising operations in permissive, politically sensitive, and contested environments.

2.2. Establish policy, guidance, and instruction for Air Advisor functional management, force development, operations, and training.

2.3. Ensure appropriate Air Force inspections, assessment, monitoring, and evaluations are conducted to ensure readiness, and compliance of Air Advisor/SFA operations with Air Force and joint standards.

2.4. Plan, program, budget for, and report Air Advisor/SFA capabilities and operations in concert with Air Force corporate planning processes.

3. Roles and Responsibilities.

3.1. **Deputy Undersecretary of the Air Force, International Affairs (SAF/IA) will:**

3.1.1. Leads the development of strategy for Security Cooperation that guides USAF Air Advising/SFA force application.

3.1.2. In coordination with the Deputy Chief of Staff, Operations (AF/A3), support DoD efforts to build the capacity and capability of ministries of defense.

3.1.3. As required, in coordination with AF/A3, ensure the capability and capacity of partner countries' non-defense ministries are enhanced when supporting other United States government agencies.

3.2. Assistant Secretary of the Air Force, Acquisition (SAF/AQ) shall: In coordination with the USD(AT&L), include approved geographic Combatant Commander-validated U.S. military Air Advising/SFA capability requirements into existing or potential acquisition programs.

3.3. Deputy Chief of Staff, Manpower, Personnel and Services (AF/A1) will:

3.3.1. In coordination with the Under Secretary of Defense for Personnel and Readiness (USD(P&R)), provide incentives to attract, develop, and retain personnel with critical language, regional and cultural skills.

3.3.2. Coordinate with Manpower and Reserve Affairs (SAF/MR) and Air Force Special Operations Command (AFSOC), as part of the irregular warfare (IW) annual assessment, and shall report the readiness of Air Force military and civilian personnel with Air Advising/Security Force Assistance-related skills, training, education, and experience to meet the requirements identified in DoD policy guidance and Combatant Commander theater strategies.

3.3.3. In coordination with SAF/MR, identify and track individuals who have completed Air Advising/SFA-related training, education, or experience in the Military Personnel Data System with a relevant skill-designator indicating Air Advising/SFA qualifications.

3.3.4. In coordination with Commander Air Force Personnel Center (AFPC), ensure SCO personnel receive the appropriate training to meet geographic Combatant Commander-validated skills requirements as outlined in: Department of Defense Instruction (DoDI) 5132.13, *Staffing of Security Cooperation Organizations (SCOs) and the Selection and Training of Security Cooperation Personnel*; geographic Combatant Commander personnel requirements provided to AFPC; and as otherwise provided by Air Force guidance.

3.4. Deputy Chief of Staff, Operations (AF/A3) will:

3.4.1. Serve as Air Force office of primary responsibility for policy and oversight to organize, train, and equip for Air Advising/Security Force Assistance.

3.4.2. In coordination with SAF/IA, support DoD efforts to build the capacity and capability of partner nation aviation-related defense institutions.

3.4.3. Through various approved security cooperation programs and in coordination with SAF/IA, assist partner nation defense and non-defense ministries to help them build their capability and capacity when supporting other US government agencies.

3.4.4. Serve as the Cross-Functional Authority (CFA) for the Air Advising/SFA enterprise.

3.4.4.1. The Air Advising/Security Force Assistance Enterprise CFA is responsible for strategic oversight, force development advocacy, functional management, integration and synchronization related to Air Advisor/Security Force Assistance organization, training, equipping, and utilization requirements.

- 3.4.4.2. The CFA will identify cross-functional billets for Air Force and Joint requirements, and associate the proficiency levels, training, and experience development needed to successfully conduct the Air Advising/SFA mission.
- 3.4.5. Develop and manage a prioritization process for Air Force requirements related to Air Advising/SFA. This process will include conventional force and SOF integration and synchronization.
- 3.4.6. Develop an internal Air Force sourcing mechanism to support resourcing of requirements that fall outside the Global Force Management process, but are required to support Air Advising/SFA. This process will include sourcing for operations that support both Title 10, Title 22, and other authorized requirements.
- 3.4.7. Appoint a Program Element Monitor to manage Air Advising/SFA portfolio.
- 3.4.8. Ensure Air Force Forces planning personnel receive appropriate training to integrate Air Advising/SFA operations into campaign support plans, security cooperation engagement plans, and CCDR campaign plans.
- 3.4.9. Designate an A3 Air Advisor/SFA Cross Functional Manager.
- 3.4.10. Coordinate with Commander U.S. Air Force Expeditionary Center to ensure Air Advising/SFA specific content is incorporated into Air Force tactics, techniques, and procedures.
- 3.4.11. Coordinate with Commander Curtis E. Lemay Center for Doctrine Development and Education to ensure Air Advising/SFA specific content is incorporated into AF operational doctrine.
- 3.4.12. Work with the Chairman of the Joint Chiefs of Staff, United States Special Operations Command, and other personnel to develop and implement sourcing solutions for Air Advising/SFA requirements.
- 3.5. Deputy Chief of Staff, Strategy, Integration and Requirements (AF/A5) will:** In coordination with the Chairman of the Joint Chiefs of Staff, support the identification of required Air Force capabilities across the air, space, and cyberspace domains including both standard and non-standard equipment required to conduct SFA-related activities.
- 3.6. Major Commands (MAJCOMs) Commanders will:**
- 3.6.1. Develop Program Objective Memorandum recommendations, guidance, and procedures providing scalable total force capabilities to meet requirements of Air Advising/SFA activities in support of CCDR campaign plans, Air Component Support Plans, and security cooperation engagement plans. These forces need to be capable of executing all missions and activities required under politically sensitive, hostile, uncertain, and permissive environments.
- 3.6.2. In coordination with AF/A3, provide scalable capabilities to meet the requirements of all three conditions under which security force assistance activities are conducted as described in DODI 5000.68.

3.6.3. In addition to the responsibilities prescribed in [paragraph 3.6.1](#), Commander, Air Mobility Command and Commander, Air Force Special Operations Command (AFSOC) provide training to Air Advisors and Combat Aviation Advisors respectively, to support Air Advising/SFA operations in politically sensitive, hostile, uncertain, and permissive environments to conduct Air Advising/SFA-related activities.

3.6.4. In addition to the responsibilities prescribed in [paragraph 3.6.1](#), Commander, Air Education and Training Command (AETC/CC) will, in coordination with AF/A3 and AF/A1, develop and provide Air Advising and Security Force Assistance education, training and development. This responsibility includes, but is not limited to, providing SFA pre-deployment training requirements and implementation oversight for Civilian Expeditionary Workforce (CEW) (now known as DoD Expeditionary Civilian (DoD-EC)) personnel mobilized to support SFA missions.

3.7. Component MAJCOM Commanders will;

3.7.1. Coordinate closely with their geographic combatant commanders to identify Air Force-related Air Advising/SFA requirements.

3.7.1.1. Ensure C-NAF Commanders work Air Advising/SFA-related budgeted requests through their respective MAJCOMs.

3.7.1.2. Ensure C-NAF Commanders include SFA-identified airpower-related planned activities in the Air Force Campaign Support Plan.

3.7.2. Provide inputs and recommendations to their geographic Combatant Commanders on the use of the Global Force Management Process to satisfy airpower-related Air Advising/SFA Request for Forces.

BARBARA BARRETT
Secretary of the Air Force

Attachment 1**GLOSSARY OF REFERENCES AND SUPPORTING INFORMATION*****References***

DoDD 3000.07_AFPD 10-42, *Irregular Warfare*, 18 October 2018

DoDI 5000.68, *Security Force Assistance*, 27 October 2010

DoDI 3000.11, *Management of Department of Defense Irregular Warfare (IW) and Security Force Assistance (SFA) Capabilities*, 3 May 2016

AFPD 16-1, *Security Cooperation*, 12 November 2015

AFI 33-322, Records Management and Information Governance Program, 23 March 2020

Adopted Forms

AF Form 847, *Recommendation for Change of Publication*

Abbreviations and Acronyms

CCDR—Combatant Commander

CEW—Civilian Expeditionary Workforce

DoDD—Department of Defense Directive

DoDI—Department of Defense Instruction

CFA—Cross Functional Authority

IW—Irregular Warfare

OPR—Office of Primary Responsibility

SFA—Security Force Assistance

SOF—Special Operations Force