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# House of Representatives

The House met at 9 a.m. and was called to order by the Speaker.

#### MORNING-HOUR DEBATE

The SPEAKER. Pursuant to the order of the House of January 8, 2018, the Chair will now recognize Members from lists submitted by the majority and minority leaders for morning-hour debate.

The Chair will alternate recognition between the parties. All time shall be equally allocated between the parties, and in no event shall debate continue beyond 9:50 a.m. Each Member, other than the majority and minority leaders and the minority whip, shall be limited to 5 minutes.

# GUN VIOLENCE IN TRENTON, NEW JERSEY

The SPEAKER. The Chair recognizes the gentlewoman from New Jersey (Mrs. WATSON COLEMAN) for 5 minutes.

Mrs. WATSON COLEMAN. Mr. Speaker, a few days ago, at the Trenton Art All Night Festival, a fight between two individuals resulted in a mass shooting; 17 people shot, at least one critically injured. Fortunately, the only casualty—fatality, I should say—was one of the shooters.

Even so, nearly 20 people shot at a community festival dedicated to breathing new life into the city and bringing the community together around something that is positive deserves our attention.

Unfortunately, we have a bad habit of assigning sympathy and coverage only to certain kinds of shootings. In fact, it is safe to say that there are some who believe that there are communities in which gun violence will always be an unavoidable norm. That is false. That is a horrible and destructive stereotype that ignores the underpinning of our conversation about guns.

From access to excessively destructive accessories, guns are the problem.

NRA advocates would argue that in Parkland the shooter got his gun legally. But should an 18-year-old be able to buy a gun, especially when that gun is never going to be used for sport?

Those same advocates would argue that most shootings in urban areas occur with illegally obtained weapons and that no regulation would prevent them. But because we refuse to require registries, we don't know where these guns come from. Perhaps if we did, perhaps if we knew who the first buyer was and which States those illegal weapons came from, they wouldn't end up in the wrong hands.

Mr. Speaker, our country's gun problem isn't a single-sided one. It is multifaceted and will require more than just one angle to solve.

Fortunately, from members of the Gun Violence Prevention Task Force alone, there are more than 70 proposals that seek to address this singular and deadly crisis. I am responsible for two of them: The STOP Online Ammunition Sales Act of 2017 to flag for law enforcement large bullet and ammunition purchases that suggest the kind of stockpiling that precedes an attack; and the Handgun Licensing and Registration bill, which would create the kind of registry that might help us keep more weapons out of the wrong hands

Earlier this week, I wrote a letter to you, Mr. Speaker, asking for consideration of any one of these 70 bills in honor of the victims of Sunday's shooting. I have yet to receive a response to my question, and with the paralyzing fear that seems to grip my Republican colleagues whenever we mention guns, I don't have high hopes that I will get

But I do know that the longer we continue to ignore this problem, the more people will be hurt and the more lives will be lost.

At work, at school, at the grocery store, at the playground, in the homes with violent partners, by accident during play dates, at the hands of those suffering from mental illness, with or without law enforcement being present, whether or not someone in the audience or classroom is armed, guns have always been the problem. We need to accept that so that we can get to work on it and move on it.

I continue to pray for the health and recovery of those who were injured in Trenton, as well in other places, just as I will continue to work on this issue.

#### HONORING PENNY CELESTE FORREST

The SPEAKER pro tempore (Mrs. HANDEL). The Chair recognizes the gentleman from Texas (Mr. FLORES) for 5 minutes.

Mr. FLORES. Madam Speaker, I rise today to honor Penny Celeste Forrest of Waco, Texas, who passed away on June 15, 2018.

Penny was born in 1948 in Dallas, Texas. She was educated at East Texas State University, now known as Texas A&M University-Commerce; Baylor University; the University of Texas at Arlington; McLennan Community College; Texas State Technology College; and Texas Woman's University.

Penny was very active in our Waco community. She served on various boards, associations, and commissions, including the following: president of the Central Texas Museum District, vice president of the Austin Avenue Neighborhood Association, chair of the Boy Scouts Award Committee, chair of the Waco-McLennan County Library Commission, the McLennan County Historical Commission, the State Technical College board of regents, the city of Waco Parks and Recreation Advisory Commission, the city of Waco Convention and Visitors Bureau Advisory Board, and the city of Waco Buildings and Standards Commission.

☐ This symbol represents the time of day during the House proceedings, e.g., ☐ 1407 is 2:07 p.m.

Matter set in this typeface indicates words inserted or appended, rather than spoken, by a Member of the House on the floor.



For the past 8 years, Penny has been an integral member of my team that serves the 17th Congressional District of Texas. She was one of the first three hires I made when I assumed office in 2011.

Since then, she worked in our Waco office as our office manager and our caseworker. She loved her job, and she especially loved being able to serve others.

Penny was also in charge of handling the Military Service Academy nominations for our office. Each year, she would compile all of the applications and coordinate with our service academy board to interview applicants. She took great pride in being able to help young men and women get accepted into our Nation's service academies.

In addition to her official duties, she also served as the matriarch of our Waco office team. She befriended and mentored everyone with whom she worked. She especially enjoyed working with all of our interns, and she would advise them during their time in our office.

There is no doubt that some of the wisdom that she shared with them has helped shape their lives and their careers

Penny was an exceptional and devoted person who will be greatly missed by all those lives she touched.

The thing that I know that she loved more than serving others was loving her husband, Jerry, and her children. For as long as I can remember, Jerry and Penny would have lunch together every day in our office. They truly enjoyed each other's company. Their love and dedication to each other was remarkable and something to be modeled by all of us.

A little over a year ago, we buried my father-in-law. During the graveside service, the pastor said something that I will always remember. He said, When we leave this Earth, we should all aspire to leave behind three things: a good name, a good family, and a forwarding address.

Penny Forrest left behind all three of those things, and in particular, she left a forwarding address. Because of her Christian faith and her belief in Jesus Christ as her Lord and savior, she is celebrating with him in heaven. Her actions serve as a great example for all of us here still on Earth.

She and Jerry loved to go on cruises, and she is on the ultimate cruise right now.

Madam Speaker, Penny's life was defined by her selfless service to those around her. She worked tirelessly to better our community. She has certainly left an enduring impression on her central Texas community and the 17th Congressional District.

She will be forever remembered as a selfless servant, a wife, a mother, a grandmother, and a dear friend.

My wife, Gina, and I, along with the entire Texas 17 Congressional Team, offer our deepest and heartfelt condolences to the Forrest family.

We also lift up the family and friends of Penny in our prayers.

I have requested that a United States flag be flown over the Capitol to honor the life and legacy of Penny Forrest.

As I close today, I urge all Americans to continue praying for our country, for our military men and women who serve us, and for our first responders who keep us safe at home.

# RECOGNIZING ALZHEIMER'S AWARENESS MONTH

The SPEAKER pro tempore. The Chair recognizes the gentleman from New Jersey (Mr. LANCE) for 5 minutes.

Mr. LANCE. Madam Speaker, I rise today to honor Alzheimer's Awareness Month.

Every June, this Nation is reminded of the great public health challenge of Alzheimer's, and we redouble our efforts to combat this terrible disease.

The numbers are sobering. The lives lost to this grave illness have increased 123 percent over the last decade. Many families have lost loved ones, and many more struggle with family or friends who fight this awful disease.

The work of loved ones to provide high-quality healthcare and comfort is extraordinary. Advocates on the front lines deserve our deepest gratitude, and they include Jeanee Castilles of Lambertville, New Jersey, and Dali Serrano of Wharton, New Jersey, in the district I serve, who work every day in the cause of research, of treatment, and of support.

There is new hope, thanks to the work of people like Jeanee and Dali and those of us who serve in Congress. Together, we are committed to more research funds and knocking down barriers to 21st century innovation.

Together, during this awareness month, and, indeed, throughout the entire year, we must continue to raise our voices about Alzheimer's and ensure that the fight to find a cure is a national priority of the highest order.

It will take a united effort across this great country, and I believe that we are up to the task.

#### ISSUES OF SEGREGATION

The SPEAKER pro tempore. The Chair recognizes the gentleman from Texas (Mr. AL GREEN) for 5 minutes.

Mr. AL GREEN of Texas. Madam Speaker, I rise because I love my country, and I have great concern for where it is headed.

I am very much concerned, Madam Speaker, because I have seen, and the multitudes have seen, photographs of children who have been separated from their parents.

I have here one such display; a child who is separated from a parent, a child that is distraught. And my concern emanates from the notion that if you can tolerate this, if you can look at this, and if you have the power to do something about it and you won't, if your heart is so hardened that you can

look at this picture of this baby and conclude that this is just a part of a process, then that says to me I should be concerned about the direction of my country.

We have come a long way in my lifetime. I had to drink from colored water fountains. I had to sit in the back of the bus. I had to go to segregated schools. I know what segregation looks like. I know what it smells like. I have had to go to these filthy colored restrooms. I know what it sounds like. I was called the ugly names. I know what it hurts like when you have people who would chase you just because of who you are.

So we have come a long way, and that concerns me because I am not sure where this says we are going.

But I do know this: I don't want to see us go back to that dark past because, Madam Speaker, for those who don't know, here is what it looks like.

#### □ 0915

This is a picture from Little Rock, Arkansas. This is a picture of a child merely attempting to go to school, committing no crime. This is a picture of what hate looks like.

Children ought not be subjected to this level of hate and vitriol. This is a past that I don't want to revisit.

For this young lady and others to get into this high school—that was being paid for with their tax dollars, I might add—President Eisenhower had to send in the 101st Airborne Division of the Army. It took the Army to integrate Central High.

It is an unpleasant thing to have to endure and to have to visit, but for some of us, it is about more than just a process. For some of us, it is about a way of life that we endured and that we suffered. For some of us who have felt the sting of discrimination, this is a painful thing to see.

For those who would say: "Well, we will never go back there. You will never see that again," well, I never thought I would see a day when a President of the United States would ban people from the country who happen to be of a certain religion. I never thought I would see a day when a President of the United States would say: "There were some nice people" among the bigots, the xenophobes, the White nationalists, and the Klansmen in Charlottesville. I never thought I would see that come from the Presidency, from the President of the United States, not in my lifetime.

So to those who say: "Worry not. We won't go back," I say: We should be warned, and we should not allow ourselves to be deceived.

#### PARK AND RECREATION MONTH

The SPEAKER pro tempore. The Chair recognizes the gentleman from Pennsylvania (Mr. THOMPSON) for 5 minutes.

Mr. THOMPSON of Pennsylvania. Madam Speaker, recently, I introduced a resolution with Congresswoman NIKI TSONGAS to designate July as Park and Recreation Month. It is a fitting time to celebrate our Federal, State, and local public parks and recreation systems because so many Americans will visit them this summer.

H. Res. 941 recognizes the important role that public parks, recreation facilities, and activities play in the lives of Americans, and the contributions of employees and volunteers who work daily to maintain our public parks and recreation facilities across the Nation.

As a lifelong resident of rural Pennsylvania and an avid outdoorsman, I strongly support our Nation's park and recreation facilities. Our parks provide countless recreational and educational opportunities for individuals and families to engage in the outdoors.

This resolution simply recognizes and supports Park and Recreation Month and the many benefits that our parks provide to all Americans. Our parks generate opportunities for people to come together and experience a sense of community. They pay dividends to communities by attracting businesses and jobs, and increasing housing values. In the United States, public park operations and capital spending generate nearly \$140 million in economic activity annually.

Ninety percent of people in the United States agree that public park recreation facilities and activities are important government services, a figure that displays a base of support that spans across all people in the country regardless of race, income, gender, or political party affiliation. Nearly 75 percent of Americans agree that it is important to ensure that all members of their community have equitable access to public parks and recreation facilities.

The most economically sound communities are those with ample and healthy public park and recreation facilities and activities. In fact, a key factor in business expansion and location decisions is the quality of life for employees, with a premium placed on adequate and accessible public parks and open space.

Madam Speaker, public parks and recreation facilities foster a variety of activities that contribute to a healthier society. People who use public parks and open space are three times more likely to achieve recommended levels of physical activity than nonusers.

Americans living within a 10-minute walk of a park have a higher level of physical activity and lower rates of obesity. Recreation programs in public parks provide children with a safe place to play, access to healthy foods, opportunities to be physically active, and enrichment facilities that help prevent at-risk behavior, such as drug use and gang involvement.

As schools recess for summer break, scores of Americans will visit public parks and recreation facilities to spend time outdoors with family, friends, and

neighbors. We are blessed with beautiful outdoor facilities.

It is my hope that all Americans get out and enjoy the parks in their areas. They are tremendous community treasures.

# ZERO TOLERANCE EQUALS ZERO HUMANITY

The SPEAKER pro tempore. The Chair recognizes the gentleman from Wisconsin (Mr. POCAN) for 5 minutes.

Mr. POCAN. Madam Speaker, I rise today to talk about a trip I did on Sunday to the United States southern border in Texas to visit the processing centers and detention facilities that we are using to enforce the zero-tolerance policy that the President has put forth, the zero-tolerance policy that apparently means zero humanity.

It is a policy that is cruel, inhumane, and un-American, and I want to share my firsthand observations with the American people about this.

First of all, it is a cruel policy. We are separating mothers and fathers, parents from their children, brothers from their sisters, across the border as people come into the United States.

I can tell you that when children are taken away from their parents, sometimes they are told a lie of why. Sometimes they are just taken away. There are no questions asked of the parents about the children: Do they have an allergy? Have they ever been abused? Do they have any diseases? The basic questions that you would ask, if you didn't have a cruel policy, aren't asked. So you are essentially separating the parents from their children without any information whatsoever.

I talked to mothers at the ICE detention facility, and we asked about the situations, if they knew where their children were. One woman pulled out a little slip of paper that said where her children were, as if she knows New York, as if the other mothers knew Florida. It is not like the children are held in the next room, in the next building, in the next city, but they are being held several States away.

One woman told us that she was told that her children would be put up for adoption. Another woman told us that she would be released and eventually her 9-year-old daughter held by herself in New York would be released.

The policy is inhumane. People are being held in cages. And anyone who wants to contest that, come to my backyard and I will show you the dog run in my backyard that is made of the same material and the same construction, only with shorter walls than the cages that we are holding people in, in the processing center.

There are no pillows. You have a mat. There are no toys for children. Then I visited the Walmart Supercenter where we have 1,500 10- to 17-year-old boys held in a Walmart Supercenter where the sleeping space is 6 by 10. Even though it is a little larger room with six or eight beds, it is a 6 by 10 allocation.

I have done work with supermax prisons when I was in the State legislature. A supermax prison cell is 8 by 12. That is 40 percent less than a supermax prison cell. You get outside 2 hours a day. In a supermax prison, you get out about an hour a day. This is wrong.

Parents don't often know the status of how their children are doing. When we were set up to interview one woman, she hadn't even seen her 13-year-old daughter in 2 days. This is un-American.

We are taking the points of entry that are legal points of entry, and we are making it impossible to get into the United States. So what happens is you either go back into Mexico where you can get kidnapped by a cartel and extorted for money from relatives in the U.S., or if you don't want to get kidnapped, you cross illegally across the river, and then you get detained under the zero-tolerance policy. And that is why we have this situation.

But the bottom line is, Donald Trump did not do anything, nor did this Congress, to actually fix the situation. Donald Trump finally caved to enormous public pressure, saying he will no longer separate children and parents, but he won't fix the 2,300 children who are currently separated at all. That is not in the executive order.

We don't have the facilities to deal with this. Again, because of this policy change, in 6 weeks, the population of the detention center at Walmart, which I refer to as the supermax prison, went from 500 to 1,500 in 6 weeks. You can't make that process work.

Everything I saw shows the President did this without any thought, and because no thought was put into it, people are treated thoughtlessly through the process.

Ultimately, the President did this for one reason: he wants to force Congress to put up an unneeded and unnecessary wall at the border, and he will do anything and use anyone to get what he wants.

This Congress today has a couple of bills up that will not deal with this issue. We need to act. This is a cruel, inhumane, un-American policy.

This is a Trump policy, and if we don't act, we are also complicit in the horrors that are happening.

# RECOGNIZING CONWELL-EGAN CATHOLIC HIGH SCHOOL

The SPEAKER pro tempore. The Chair recognizes the gentleman from Pennsylvania (Mr. FITZPATRICK) for 5 minutes.

Mr. FITZPATRICK. Madam Speaker, I rise today to recognize a high school in our community that has demonstrated its commitment to safe-driving practices.

Conwell-Egan Catholic High School, my alma mater, recently won the 11th Annual Bucks County High School Seatbelt Safety Challenge. Of 19 participating schools, Conwell-Egan had the highest percentage of students who wore seatbelts, at 97 percent. Conwell-Egan also had the largest jump from students not wearing seatbelts to those wearing them, rising 9 percent from the fall.

This impressive accomplishment would not be possible without the hard work of several key students in promoting safe driving initiatives. They are Robert Phinn, Todd Hartman, and Emma Kirby, who worked under the guidance of a dedicated faculty member, in particular, faculty member Josh Beauchamp.

I commend these individuals for their work in encouraging safety and accountability throughout Bucks County, and for making alumni like myself very proud.

#### OPIOID CRISIS

Mr. FITZPATRICK. Madam Speaker, as our Nation continues to grapple with the opioid crisis, I am proud to be working in a bipartisan fashion with my colleagues to advance necessary legislation to fight drug abuse and addiction in our communities.

Just as impactful as treatment and sound policy in fighting this public health crisis is a personal touch to provide comfort and motivation to those struggling. And that is what Marti Hottenstein and her Bucks County charity gives to homeless individuals in our area.

How to Save a Life Foundation, based in Warminster, was started by Marti to honor the life of her son, Karl, who tragically passed away from a drug overdose in 2006 after he was denied treatment.

Today, Marti and volunteers from How to Save a Life Foundation pass out food, toiletries, and treatment resources to those struggling from addiction in our community, who, in many instances, have nowhere else to turn.

I applaud Marti and all of the volunteers of How to Save a Life Foundation for their good deeds and dedication to ending addiction and the stigma that often comes with it. Together, we can and must put an end to the opioid crisis.

CONGRATULATING MONTGOMERY COUNTY SENIOR SOFTBALL LEAGUE

Mr. FITZPATRICK. Madam Speaker, I rise today to recognize the Montgomery County Senior Softball League, which celebrated its 20th anniversary in Hatfield Township, Pennsylvania, on Saturday.

The league, founded by Vic Zoldy of Souderton, serves to provide recreational opportunities to individuals over 60 years of age. To date, it has grown to an organization with 16 teams and close to 200 players. It has become so popular over time that there is now a waiting list to join the league.

In addition to Vic, there are several other players who have played each year since its inaugural season including: Ray Forlano, 80 years old, of Warwick; and Angelo Malizia, 90 years old, from Harleysville.

I am proud of the commitment that these people in this league have, the Montgomery County Senior Softball League. I am proud of the camaraderie that they add to our community, recognizing the importance of staying active.

To Vic, Ray, and Angelo, I look forward to taking the field with you in 2034.

#### RECESS

The SPEAKER pro tempore. Pursuant to clause 12(a) of rule I, the Chair declares the House in recess until 10 a.m. today.

Accordingly (at 9 o'clock and 29 minutes a.m.), the House stood in recess.

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#### AFTER RECESS

The recess having expired, the House was called to order by the Speaker protempore (Mr. SIMPSON) at 10 a.m.

#### PRAYER

Reverend Dr. Alexander Campbell, South Carolina State Guard, Anderson, South Carolina, offered the following prayer:

God, we bless You this week as we celebrate the anniversary of the Great Seal of the United States, adopted by this august assembly on June 20, 1782. On the front of that seal, a shield of red symbolizing hardiness and valor; white standing for purity and innocence; and blue representing vigilance, perseverance, and justice.

The back of the Great Seal shows a pyramid, a symbol of strength and duration. Above that pyramid is a triangle containing the eye of providence. Your eye, God, watching over us, with the inscription, "God has favored our undertakings."

Therefore, God, we ask that You favor the undertakings of this great House by strengthening it to fulfill the noble symbols of the Great Seal in accomplishing the continued building of our great Nation guided by the God in whom we trust.

I pray this prayer in the name of my Lord, Jesus Christ.

Amen.

#### THE JOURNAL

The SPEAKER pro tempore. The Chair has examined the Journal of the last day's proceedings and announces to the House his approval thereof.

Pursuant to clause 1, rule I, the Journal stands approved.

Mr. TROTT. Mr. Speaker, pursuant to clause 1, rule I, I demand a vote on agreeing to the Speaker's approval of the Journal.

The SPEAKER pro tempore. The question is on the Speaker's approval of the Journal.

The question was taken; and the Speaker announced that the ayes appeared to have it.

Mr. TROTT. Mr. Speaker, I object to the vote on the ground that a quorum

is not present and make the point of order that a quorum is not present.

The SPEAKER pro tempore. Pursuant to clause 8, rule XX, further proceedings on this question will be postponed.

The point of no quorum is considered withdrawn.

#### PLEDGE OF ALLEGIANCE

The SPEAKER pro tempore. Will the gentleman from Texas (Mr. GENE GREEN) come forward and lead the House in the Pledge of Allegiance.

Mr. GENE GREEN of Texas led the Pledge of Allegiance as follows:

I pledge allegiance to the Flag of the United States of America, and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all.

# WELCOMING REVEREND DR. ALEXANDER CAMPBELL

The SPEAKER pro tempore. Without objection, the gentleman from South Carolina (Mr. DUNCAN) is recognized for 1 minute.

There was no objection.

Mr. DUNCAN of South Carolina. Mr. Speaker, I rise today to welcome our guest chaplain, Reverend Dr. Alexander S. Campbell, "Alex" to those who love him. He is of Christ Reformed Church in Anderson, South Carolina.

In 2007, Dr. Campbell and his family moved from Columbia, South Carolina, to Anderson to become the senior pastor of Christ Reformed Church and have faithfully served the community of Anderson, South Carolina.

Dr. Campbell received his undergraduate degree from Clemson University—Go Tigers—in 1985, his master's of divinity from Columbia International University in 2001, and his doctorate of ministry from Reformed Theological Seminary in Charlotte, North Carolina, in 2015. In addition, Dr. Campbell is a chaplain in the South Carolina State Guard, where he faithfully serves, and he is wearing his uniform today.

Dr. Campbell is married to his wonderful wife, Nancy, and has four adult children—Zan, Meg, McBryde, and Ian—some of whom are joining us in the gallery for this special moment.

I am proud to join Dr. Campbell on the floor of the people's House and thank him for his service to his God, his country, and his community. May God continue to bless him and his family, the State of South Carolina, and the United States of America.

# ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. The Chair will entertain up to 15 further requests for 1-minute speeches on each side of the aisle.

#### NATIONAL DAIRY MONTH

(Mr. THOMPSON of Pennsylvania asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. THOMPSON of Pennsylvania. Mr. Speaker, I rise today on this first day of summer to recognize June as National Dairy Month.

From calcium to potassium, dairy products, like milk, contain nine essential nutrients that may help to better manage your weight and reduce your risk of high blood pressure, osteoporosis, and certain cancers.

Whether it is protein to help build and repair the muscle tissue of active bodies or vitamin A to help maintain healthy skin, dairy products are a natural nutrient powerhouse. Those are just a few of the reasons that we should celebrate dairy not just in June, but all year long.

National Dairy Month started out as National Milk Month in 1937 as a way to promote drinking milk. It was initially created to stabilize the dairy demand when production was at a surplus, but it has now developed into an annual tradition that celebrates the contributions the dairy industry has made to the world.

As vice chairman of the House Agriculture Committee, I am proud that the Commonwealth of Pennsylvania is one of the largest milk-producing States in the Nation.

Happy dairy month.

TRUMP ADMINISTRATION'S ASSOCIATION HEALTH PLAN PROPOSAL

(Mr. GENE GREEN of Texas asked and was given permission to address the House for 1 minute.)

Mr. GENE GREEN of Texas. Mr. Speaker, my prayers are with the immigrant families who were being separated at the border. The administration's actions were inhumane, and I am glad the President reversed these actions.

As the children are sleeping on the floor behind a cage wishing they would hear from their mom and dad, the administration and Republican majority are working silently, chipping away at the Affordable Care Act.

The Trump administration released a rule that would greatly expand association healthcare plans, which are exempt from the Affordable Care Act's essential healthcare benefits, including maternity care, mental healthcare, and prescription drugs. This new loophole will bring back junk, or fake, plans that provide little or no health coverage.

Repeal of the Affordable Care Act didn't happen, but the Republicans' sabotage of our Nation's healthcare system continues, and our uninsured Americans continue to grow.

These junk plans will siphon off young, healthy people, damaging the ACA marketplaces and leaving everyone else with higher premiums. The fake insurance may not cover emergency room treatment or other terrible illnesses.

Americans need healthcare, not fake insurance.

#### NATIONAL ASK DAY

(Mr. CICILLINE asked and was given permission to address the House for 1 minute)

Mr. CICILLINE. Mr. Speaker, every single day, seven children and teens are killed by gun violence; 40 more are shot and survive. Most of the time, the incident could have been prevented if the gun involved was unloaded and locked away safely.

Mr. Speaker, 1.7 million American children live in a home with a loaded, unlocked gun, and three out of every four children ages 5 to 14 know where guns are kept in their home.

That is why today I am introducing a resolution to recognize June 21 as National Ask Day, the first day of summer, to encourage parents to ask a simple question to anyone who is responsible for their children in another home after school: Is there a loaded, unsecured gun in your house? Asking this simple question will help save lives and reduce the level of gun violence in our country.

This is a commonsense idea that both Democrats and Republicans should be able to agree on, because no matter our politics, we all believe that our children should be free from the scourge of gun violence.

Again, this is National Ask Day. We are asking everyone to just ask a simple question. Wherever your children are going after school, whether to another residence or to a family member or friend, ask the simple question: Is there a loaded, unlocked gun in that house? And be sure that it is secured. Help save the lives of so many American children.

#### FARM BILL

(Ms. BLUNT ROCHESTER asked and was given permission to address the House for 1 minute.)

Ms. BLUNT ROCHESTER. Mr. Speaker, I rise today to urge my colleagues to again vote against the partisan GOP farm bill.

Mr. Speaker, I traveled across my State and heard countless stories from Delawareans of all backgrounds: farmers, emergency food providers, and working families. I want to share one story.

During Kids Day at the Lewes Farmers Market, every child who attended with a SNAP participant was given \$5 in tokens to spend on fresh fruits and vegetables. One boy, clutching his tokens, asked: "Is this enough to buy a peach?" The organizers told the boy it was enough to buy a whole basket. He looked up and said: "Good, because I have never tasted a peach."

That is what the farm bill is about. It is about connecting people from farm to fork

This bill is too important for one party to go it alone. I hope my colleagues will vote again against this bill so that we can get back to truly working on a bipartisan farm bill that strengthens the rural economy, our farm safety net, and ensures that all children have the opportunity to taste a peach.

#### IMMIGRATION

(Mr. SCHRADER asked and was given permission to address the House for 1 minute.)

Mr. SCHRADER. Mr. Speaker, like so many others, I have been dismayed about the administration's actions, ripping thousands of children from their parents' arms at our border.

Let's make one thing clear: Yester-day the President didn't fix the immigration problem, and this House is not going to fix the problem here today.

People are coming to our border, fleeing oppression and violence, turning themselves in, and asking for our help. This administration's response is to try to deter these immigrants by matching the cruelty they are fleeing.

We have to acknowledge the truth of what is happening. Children are being caged. Families are suffering long-lasting emotional and mental trauma, being used as pawns in the President's political games.

Every day for months, our neighbors living here under DACA have continued to face uncertainty. This is nothing short of inhumane, barbaric, and, frankly, immoral.

Moving kids from DHS cages to DOD cages doesn't solve the problem. Building a wall doesn't solve the problem.

Let's get our priorities in line. End the President's disastrous policy and pass the Dream Act.

#### **IMMIGRATION**

(Mr. KILDEE asked and was given permission to address the House for 1 minute.)

Mr. KILDEE. Mr. Speaker, my first real professional job was as a social worker at Whaley Children's Center in my hometown of Flint, protecting kids who had been the subject of child abuse, victims of child abuse. We knew then, as we know now, that the best place, ultimately, for those kids was to get them back in their family. We worked to reunite kids with their families.

So it is particularly offensive to see the President of the United States, the Government of the United States, adopt policy that intentionally separates children from their families.

This is child abuse. This is child abuse. Nothing else.

The notion that a government would engage in this practice ought to offend everyone, and the idea that the President is congratulating himself for ending a policy that he, himself, ordered to separate children seeking asylum in this country from their families is ridiculous. Those who have sat silent as

this has happened are complicit in this policy.

Now, today, we will take up two pieces of legislation, neither of which deal substantially with the immigration problem.

My God in Heaven, let's get this done.

#### ENDING ALZHEIMER'S

(Ms. DELAURO asked and was given permission to address the House for 1 minute and to revise and extend her remarks.)

Ms. DELAURO. Mr. Speaker, on the summer solstice, Alzheimer's disease advocates do what they love: From sunrise to sunset, they hike, they bike, they sing, and they run in order to raise funds and awareness about the indiscriminate and crippling disease. They do so on the longest day to symbolize the challenges the 5.7 million Americans living with this deadly disease face from sunrise to sunset.

Alzheimer's is the sixth leading cause of death. It kills more than breast cancer and prostate cancer combined.

We have an obligation to do everything we can to understand this disease so that we can cure it, which is why we and I work to increase funding at the National Institutes of Health. One breakthrough there can save millions of lives over generations and can find cures for this disease, which as many as 16 million Americans could live with by 2050.

Every day, from sunrise to sunset, I am proud to stand with all those fighting this deadly disease and all those who are fighting with them.

Mr. Speaker, together, we will end Alzheimer's.

#### **IMMIGRATION**

(Ms. BARRAGÁN asked and was given permission to address the House for 1 minute and to revise and extend her remarks.)

Ms. BARRAGÁN. Mr. Speaker, yesterday President Trump signed an executive order, an order that he said was to stop separation of families at the border. This is a policy that he caused, and he has now taken a victory lap. It is ridiculous.

My response: To stop family separation once and for all, President Trump must end his failed zero-tolerance policy. Replacing family separation with indefinite family detention is not the solution. We cannot continue to overwhelm our immigration system and incarcerate families who pose no threat to the United States to please immigration hardliners.

#### HOMELAND SECURITY SECRETARY NIELSEN

(Mr. TED LIEU of California asked and was given permission to address the House for 1 minute.)

Mr. TED LIEU of California. Mr. Speaker, Homeland Security Secretary

Nielsen brazenly told the American people that there was no policy of family separation. Then she reversed and said there was a policy, but she is not going to apologize for defending it. Then she reversed again and said it is actually not a policy, that only Congress can change the laws on it.

Yesterday, the executive order by Donald Trump puts her statements very clearly in the spotlight as all lies. Her credibility has been shredded. She needs to resign.

By the way, there are 2,300 babies and children still separated from their mothers and fathers. That is evil. That is sinful. We need to know where those children are and how we are going to reunite them.

Mr. Speaker, 20 days ago, I led a letter to Secretary Nielsen, along with other Members of Congress, asking very basic questions:

How do you make sure that some of those kids are not put with child molesters?

How do you make sure we reunite those kids with their parents?

She still has been unable to answer those questions. She needs to go. She needs to resign. She is a national embarrassment, and she is executing an evil policy.

#### □ 1015

#### MONDELEZ INTERNATIONAL

(Mr. PASCRELL asked and was given permission to address the House for 1 minute.)

Mr. PASCRELL. Mr. Speaker, I stand today in solidarity with the workers who have paid in for years to have retirement security only to have the rug pulled out from under them. Mondelez International, the maker of iconic Nabisco products, like Oreo cookies, has, in recent years, moved hundreds of good-paying middle class jobs to Mexico. Now they have doubled down on shafting their U.S. employees.

On May 23, Mondelez-Nabisco announced it would withdraw from their employees' pension plan. How nice. They have participated in this plan for 60 years. This decision jeopardizes the hard-earned retirement security 110,000 current and future retirees.

This decision comes at the same time that this corporation, Mondelez, paid its new CEO, Dirk Van de Put, \$42.4 million for 41 days of work in 2017.

I would be remiss if I didn't mention Mondelez reaped millions of dollars in tax breaks as a result of the passage of the recent Trump tax cuts.

Since 2014, Mondelez has increasingly shifted production from the U.S. to Mexico and taken major jobs with it.

On December 15, I wrote a letter to the United States Trade Representative asking them, in the context of NAFTA, to prioritize strong, enforceable labor provisions to discourage this kind of outsourcing to Mexico.

Mr. Speaker, this is an epidemic.

COMMUNICATION FROM COMMU-NITY LIAISON, THE HONORABLE ANDY HARRIS, MEMBER OF CON-GRESS

The SPEAKER pro tempore laid before the House the following communication from John Wingrove, Community Liaison, the Honorable ANDY HAR-RIS, Member of Congress:

> House of Representatives, Washington, DC, June 19, 2018.

Hon. PAUL D. RYAN,

Speaker, House of Representatives,

Washington, DC.

DEAR MR. SPEAKER: This is to notify you formally, pursuant to Rule VIII of the Rules of the House of Representatives, that I have been served with a subpoena for testimony issued by the Circuit Court for Queen Anne's County, Maryland.

After consultation with the Office of General Counsel, I have determined that compliance with the subpoena is consistent with the privileges and rights of the House.

Sincerely,

JOHN WINGROVE. Community Liaison.

#### COMMUNICATION FROM THE CLERK OF THE HOUSE

The SPEAKER pro tempore laid before the House the following communication from the Clerk of the House of Representatives:

> OFFICE OF THE CLERK, HOUSE OF REPRESENTATIVES, Washington, DC, June 21, 2018.

HON. PAUL D. RYAN,

The Speaker, House of Representatives, Washington, DC.

DEAR MR. SPEAKER: Pusuant to the permission granted in Clause 2(h) of Rule II of the Rules of the U.S. House of Representatives, the Clerk received the following message from the Secretary of the Senate on June 21, 2018, at 9:31 a.m.:

That the Senate passed with an amendment H.R. 770.

Appointment:

United States Commission on International Religious Freedom.

With best wishes, I am Sincerely,

KAREN L. HAAS.

#### RECESS

The SPEAKER pro tempore. Pursuant to clause 12(a) of rule I, the Chair declares the House in recess for a period of less than 15 minutes.

Accordingly (at 10 o'clock and 18 minutes a.m.), the House stood in recess.

#### □ 1030

#### AFTER RECESS

The recess having expired, the House was called to order by the Speaker pro tempore (Mr. SIMPSON) at 10 o'clock and 30 minutes a.m.

PROVIDING FOR CONSIDERATION OF H.R. 4760, SECURING AMER-ICA'S FUTURE ACT OF 2018

Mr. BURGESS. Mr. Speaker, by direction of the Committee on Rules, I call up House Resolution 954 and ask for its immediate consideration.

The Clerk read the resolution, as follows:

#### H RES 954

Resolved, That upon adoption of this resolution it shall be in order to consider in the House the bill (H.R. 4760) to amend the immigration laws and the homeland security laws, and for other purposes. All points of order against consideration of the bill are waived. The amendments printed in the report of the Committee on Rules accompanying this resolution shall be considered as adopted. The bill, as amended, shall be considered as read. All points of order against provisions in the bill, as amended, are waived. The previous question shall be considered as ordered on the bill, as amended, and on any further amendment thereto, to final passage without intervening motion except: (1) one hour of debate, with 40 minutes equally divided and controlled by the chair and ranking minority member of the Committee on the Judiciary and 20 minutes equally divided and controlled by the chair and ranking minority member of the Committee on Homeland Security: and (2) one motion to recommit with or without instruc-

The SPEAKER pro tempore. The gentleman from Texas is recognized for 1 hour.

Mr. BURGESS. Mr. Speaker, for the purpose of debate only, I yield the customary 30 minutes to the gentlewoman from California (Mrs. Torres), pending which I yield myself such time as I may consume. During consideration of this resolution, all time yielded is for the purpose of debate only.

#### GENERAL LEAVE

Mr. BURGESS. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days to revise and extend their remarks.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Texas?

There was no objection.

Mr. BURGESS. Mr. Speaker, House Resolution 954 provides for the consideration of a bill aimed at curbing the flow of illegal immigration across our southern border by combining a strong border wall and security measures with targeted modifications to the current immigration visa process.

The rule provides for one hour of debate on H.R. 4760, the Securing America's Future Act of 2018, with 40 minutes equally divided and controlled by the Committee on the Judiciary and 20 minutes controlled by the Committee on Homeland Security.

The rule provides for the adoption of the Goodlatte amendment reflecting a number of provisions, which were negotiated with numerous parties since the bill was first introduced in January of this year. This amendment will be incorporated into H.R. 4760 upon adoption of the rule today.

It also includes the McCaul amendment, which makes technical corrections to the underlying bill.

Further, the rule provides the minority with one motion to recommit with or without instructions.

The laws and legal agreement currently governing our enforcement efforts along the southern border are between 20 and 60 years old. America is a Nation built and continually supported by immigrants. However, the world has changed and how we accept new immigrants may adapt as well.

H.R. 4760 begins the process of reforming our immigration system for the first time in decades, and I encourage the passage of the rule to consider this important bill.

The Securing America's Future Act refocuses legal immigration for the skills that our country needs. It also secures our border, strengthens interior enforcement, and makes changes to the Deferred Action for Childhood Arrivals program. The diversity visa lottery program, which awards 50,000 green cards to a randomly selected pool of applicants, is eliminated, along with visas for relatives except for spouses and minor children. Overall, immigration levels are decreased, while visas for skilled workers are increased and the agricultural guest worker program is reformed to better meet the needs of our farmers and food processors.

Construction of a border wall system is authorized, including the use of additional cameras, sensors, and aviation assets. Recently, President Trump approved the use of the National Guard along the border, increasing capacity by over 1,100 personnel and 14 aircraft. This bill would also authorize the use of the National Guard aviation and intelligence support. It requires full implementation of the biometric entry-exit system at all ports of entry and provides for 10,000 border patrol agents and officers.

To strengthen interior enforcement, the bill mandates E-Verify so that all employers check the immigration status of their employees. It combats sanctuary city policies by withholding law enforcement grants and allows the Department of Homeland Security to detain dangerous, illegal immigrants who cannot be immediately removed from the country.

Many illegal immigrants without legal status claim asylum when apprehended by border agents. While there are legitimate claims of fear of persecution, there are also instances of immigrants being coached to say the correct phrase to obtain asylum. To combat this fraud, the bill increases the credible fear standard. It also makes being a gang member a removable offense and qualifies illegal presence as a Federal misdemeanor.

In 2015, Kate Steinle was killed by an immigrant without status while walking with her father in San Francisco. The man responsible for her death had been deported multiple times and should never have been in the country on that day

Constituents of the 26th District of Texas experienced a similar tragedy in 2013 when a young girl in a crosswalk was struck and killed by someone in the country without legal status.

While the recent enforcement policies along our southern border have led

to a temporary separation of parents and children, a father and a grandmother in the 26th District of Texas will never be reunited with their daughter and granddaughter.

Kate's Law enhances criminal penalties for multiple illegal reentry to help prevent future tragedies. Inclusion of this provision will reduce the possibility of the tragic killing of American citizens.

Finally, the bill provides for a 3-year renewable legal status for Deferred Action for Childhood Arrival recipients that allows them to work and travel overseas. This will apply to approximately 700,000 individuals who are currently in the United States. While it was not the fault of these then-children that they entered the country without legal documentation, the fact of the matter is that they are here now and we need a solution.

While I do not support an expedited path to citizenship, I do support allowing them to get in line and apply just like any other law-abiding potential immigrant. The bill does not allow for a special path to citizenship. However, it does allow the Deferred Action for Childhood Arrival recipient to obtain a green card and apply for citizenship like any other law-abiding applicant.

Recently, we have heard a lot about the enforcement policies along the southern border. Mr. Speaker, this crisis is not new. In 2014, the number of unaccompanied alien children increased exponentially and reached crisis levels. It remained steadily above 400,000 apprehensions from 2013 until the present.

During a visit by the Honduran First Lady in 2014, she was asked if Honduras wanted their children back, and without hesitation, she responded that they did. So a planeload of women and children was sent back to Honduras that resulted in an immediate reduction in the attempted crossings of unaccompanied alien children. However, because there was no follow-on enforcement actions, the numbers again began to increase, reaching above 563,000 in 2016.

In the lead-up to the 2010 election, the numbers increased, because then-candidate Trump spoke about securing our border with a wall that would finally end the possibility of illegal entry along our southern border. When candidate Trump became President-elect Trump, this number dramatically decreased because potential immigrants believed that construction of the border wall was imminent.

As a Member of Congress representing a border State, I have maintained regular contact with Customs and Border Protection and the Immigration and Customs Enforcement officials. What we heard during this period, 2016, was that immigrants crossing the border illegally wanted to get into the country before the possibility of a Trump election occurred and could direct construction of the border wall. They were under the impression that if

you crossed our border, at a point of entry or illegally, you would be granted amnesty and welcomed into the country. While we do welcome legal immigrants, this perception led to only more vulnerable children being entrusted by parents to human traffickers, typically for large sums of money, to bring their children to the United States.

On this journey, children could experience harsh conditions. Some were abused physically, sexually, and emotionally. And this abuse is not a threat just from the adults that are supposed to care for them, but also it can occur from their fellow travelers. A lot of these kids are just trying to survive, trying to make it to a life where they may one day thrive, but this existence is often all they have known, and they react in a way that reflects this reality.

While there is a concern about children arriving with parents who are then prosecuted for illegal entry and subsequently placed in the custody of the Health and Human Services Office of Refugee Resettlement, numerous children never get to make this journey with their parents or even relatives. Many adults are now bringing nonrelated children with them in an attempt to be released into the United States because of their association with a child that cannot, because of the Flores Agreement from 1997, be held in custody.

When the influx of unaccompanied alien children began exceeding the capacity of the Office of Refugee Resettlement, I traveled to the border area specifically to visit these facilities. I engaged with the Office of Refugee Resettlement to fully understand the care that these children were receiving in 2014, 2015, and 2016. The Office of Refugee Resettlement responded to my concerns about threats of communicable diseases from foreign countries being brought to our homeland. Mr. Speaker, there was not even a physician employed in the Office of Refugee Resettlement in 2014 before I raised this issue.

The issue became a concern because there were members of Customs and Border Control that actually felt that they were perhaps developing a condition as a result of contact with people because of a skin parasite that was easily communicated. And the question arose, could other diseases be communicated as well? And people were rightfully concerned about that. It is not just an illness like scabies; it is an issue like multiple-drug-resistant tuberculosis that people were most concerned about.

While treatment in facilities has vastly improved in the last couple of years, the path by which immigrants come here is still dangerous. On one of my visits near the border at McAllen, Texas, I traveled with border patrol agents along a cactus-strewn, dusty road, mesquite bushes growing in from the sides. They brought a bus down

there, a big bus. They stopped, they flashed their lights, they honked their horn, and the bus filled up with people. The bus went off to town, bouncing across this dusty road, and I remained back with the Customs and Border Patrol.

Then a State agent came up, someone from Fish and Wildlife, and said: I need help. I have got people over here that I think belong in your jurisdiction because you are the Federal Government.

And Customs and Border Patrol went over to the area that he had pointed out, and here were a number of women, small children, and teenage boys. They had come across the river, delivered by traffickers, just literally on the other side of the river, and dropped there. They had no idea what was the direction to town. They were not equipped to travel in the harsh conditions. It was probably 110 degrees outside that day. Small children, children, babes in arms, probably 1 year of age or less: this is what the traffickers left on the side of the river.

Had the Fish and Wildlife Service not come by and the U.S. Customs and Border Patrol not come by, I don't know how these people would have made it to town. And it is quite possible they would not have made it safely.

So the situation along the southern border is not just a border crisis, it is also an immigration crisis. Attorney General Sessions announced a zero-tolerance policy to finally and fully enforce our laws. I believe he did this so that Americans and immigrants alike would recognize and remember that we are a Nation of laws, and also to demonstrate that the dangerous journey to our southern border is sometimes not worth the risk and the struggle required to make it within just a few miles of a fence.

The ebb and flow of border crossings has consistently reflected the rhetoric of American leadership and perception of enforcement of our laws. The rate of border crossings rapidly increased in the last year because there has been no significant visible action by the Congress to President Trump's request for a border wall. However, this is not the only factor.

It is no secret that countries in what are called the northern triangle, Honduras, Guatemala, and El Salvador, are some of the most dangerous countries in the world. Yet, these countries receive millions of dollars of aid each year for economic development, for military financing, and security initiatives.

#### □ 1045

This funding rapidly increased to more than \$600 million each year beginning in fiscal year 2014, mostly in response to the growing crisis with unaccompanied alien children. So I think it is appropriate to ask ourselves, is the funding being allocated in a way that will help improve domestic conditions on the ground and reduce the desire to leave?

To address this concern, I introduced the Unaccompanied Alien Children Assistance Control Act, and I offered this bill as an amendment to H.R. 4760. Simply put, this bill would reduce foreign aid allocations to Mexico, Honduras, El Salvador, and Guatemala by \$15,000 per child to each country if their child crosses the border illegally or if they are referred to the Office of Refugee Resettlement for custody and care.

While this may not seem like a lot, the reality is that each child cared for by the Office of Refugee Resettlement costs the American taxpayer about \$35,000. Even Attorney General Sessions has stated that the care these children receive is better than the average American child.

While we cannot leave children without care, we must recognize that prioritizing alien children over our own sends the wrong message. Removing that \$15,000 of foreign aid per child will send a message to Mexican and Northern Triangle leaders that our accepting their children will not be without cost to them.

As we all know, Mr. Speaker, if you want to make it important, it has to be about the money.

Unfortunately, the accountability in these countries is poor, and the use of funds largely goes unchecked. They rely on American aid, and we must ensure that it is being used appropriately and wisely to combat the forces that are driving their future generations—it is their future—away from their own countries.

By withholding funding in the face of rampant corruption, we not only provide a potential funding stream for President Trump's proposed border system, but we send a signal that we will not willingly deprive the children and desperate immigrants of the life they desire and need in their countries of origin.

The best place for a child and a family is their home. Because of the condition in the Northern Triangle countries, home for many children is now a stark facility along a foreign border.

It is time to take steps that would not only strengthen our immigration laws for the security of American citizens, but is in the interest of restoring and maintaining the home from which many would-be immigrants try to escape.

Congress has not successfully reformed our immigration laws in decades. It is time to begin that debate to align our immigration system with current realities. For this reason, I encourage the adoption of the rule to begin consideration of H.R. 4760, Securing America's Future Act.

Mr. Speaker, I urge my colleagues to support today's rule, and I reserve the balance of my time.

Mrs. TORRES. Mr. Speaker, I yield myself such time as I may consume, and I thank the gentleman from Texas (Mr. Burgess) for yielding me the customary 30 minutes.

This rule makes in order H.R. 4760, the so-called Securing America's Future Act, and two amendments in the legislation.

Before I speak on the legislation, let us consider why we are here today. President Trump has created immigration crisis after immigration crisis. President Trump is the reason Dreamers are at risk of deportation. President Trump is the reason families are being separated at our Nation's borders. This is a Trump-manufactured crisis, plain and simple.

President Trump's executive order, signed yesterday, does nothing to fix this. His order does nothing to reunite the thousands of children separated from their parents. In fact, his order directs his deportation force to now jail families at the border, which is in direct violation of current court orders. It will lead to more family separation, and the only difference now is that families will wait 20 days before being separated.

I want every Member of this body and everyone watching at home to imagine what it must be like. Imagine traveling thousands of miles to flee some of the most dangerous countries in the world, countries with the highest murder rates, and then, when you finally think you are safe, having your child ripped away from you.

In 1946 to 1948, during the Truman administration, human experiments were conducted in Guatemala. American doctors infected mostly uneducated and indigenous people with syphilis. Today, in the Trump administration, we are forcing drugs in pill form and injection on the indigenous children seeking asylum.

So this brings us to why we are here today. Mr. Speaker, everyone watching this debate should be crystal clear on what this bill does. This bill fails to solve the separation of families on our Nation's border. It reduces legal immigration. It fails to offer DACA recipients a path to citizenship. It adds \$25 billion to our growing wall of debt on top of the \$2 trillion that we already added when Republicans voted for their tax scam.

This bill makes it harder for those seeking asylum to receive protection, and it fails to protect the 2,000 children who have already been separated from their parents.

Many will call this legislation the more conservative option that the House will consider today. But let us be clear, this bill is not conservative at all.

After adding trillions to our Nation's debt through the tax scam, Republicans now are putting us in another \$25 billion debt. Where are we going to borrow this money from?

Remember, colleagues, President Trump has declared a trade war with China. What will happen if China decides to cash in on that debt?

In addition, President Trump's family jails will cost the American taxpayer 10 times more than the alternative policy he ended for family migration.

Conservative? Absolutely not. Cruel? Inhumane? Absolutely, yes.

Mr. Speaker, last night, during consideration of this bill in the Rules Committee, my colleagues and I offered many fixes, which were all blocked by this rule. My amendment to replace the bill with the Keep Families Together Act, which would have reunited families. was blocked.

Representative ROYBAL-ALLARD and Representative Polis joined me in offering the Dream Act as an alternative, but that was blocked also.

Another Rules Committee Member, Representative HASTINGS, and his amendment to fix TPS, blocked.

But not all amendments were blocked. Just like President Trump's executive order contained misspellings, this bill contained a giant typo to give President Trump an additional \$100 billion for his wall.

So which is it? \$25 billion? \$100 billion? Are Mexicans going to pay for it? What is it?

The committee has said that they are making this correction, and they did so in the middle of the night. But I doubt President Trump would be happy to hear that, so we will wait and see.

If this truly is a mistake, these kinds of corrections could have been caught if Democrats had been allowed to participate in this process, if we would have had a committee hearing.

Mr. Speaker, I urge my colleagues to oppose this rule and this cruel legislation now, and I reserve the balance of my time.

Mr. BURGESS. Mr. Speaker, I yield myself 1 minute.

Mr. Speaker, this is not a crisis of President Trump's making. Those of us who served here during the Bush administration were aware that this was a problem. Certainly, those of us who served during the Obama administration were aware that this was a problem.

When President Obama declared the Deferred Action for Childhood Arrivals in 2012, it was immediately followed, 2 years later, by the wave of unaccompanied alien children who came to our southern border. This crisis has been a long time in the making. Congress does need to solve this problem. The President is quite correct in that.

Mr. Speaker, I reserve the balance of my time.

Mrs. TORRES. Mr. Speaker, I yield 2 minutes to the gentleman from New Jersey (Mr. PASCRELL).

Mr. PASCRELL. Mr. Speaker, Leviticus Chapter 19: 33–34, in the Old Testament—Democrats can quote the Bible also. As a practicing Catholic, let me do that

"When a foreigner resides among you in your land, do not mistreat them. The foreigner residing among you must be treated as your native-born. Love them as yourself, for you were foreigners in Egypt. I am the Lord your God."

When did, Mr. Speaker, this barbaric, xenophobic, anti-immigrant modern agenda begin? Let's go through it quickly.

One, the birther issue: An embarrassment to this country by the administration, the head of the administration.

The Muslim ban: Imagine banning people that profess a particular religion.

Third, Charlottesville: That debacle, equal opportunity.

Fourth, the incendiary talk that painted the entire Mexican population—our ally, probably our third or fourth leading trade partner, our ally—with a wide brush of pure prejudice, pure. He painted the entire population.

To say that Democrats are for open borders, that is a lie. You know it; I know it. I am standing up to reject it. You sit quietly. You sit quietly and say nothing.

I was on the original starting gate at the Homeland Security after 9/11. Democrats, just as well as Republicans, worked together to put that together. How dare anybody insinuate that we don't accept the security of this Nation.

By the way, by the way, we have four borders, not one. The people who attacked us on 9/11 came from Canada. They didn't come from Mexico. You have never met a Mexican terrorist, and I certainly haven't met one either.

The SPEAKER pro tempore. Members are reminded to address their remarks to the Chair.

Mr. BURGESS. Mr. Speaker, I yield myself I minute

Mr. Speaker, I would just point out that, under current conditions, current laws, the United States of America takes in 1.1 million new citizens every year. We are the most generous country on the face of the Earth. American citizens should be rightly proud of that.

Mr. Speaker, I reserve the balance of my time.

Mrs. TORRES. Mr. Speaker, I yield 3 minutes to the gentleman from Massachusetts (Mr. McGovern), the distinguished ranking member of the Committee on Rules.

#### □ 1100

Mr. McGOVERN. Mr. Speaker, what we are doing here today is simply insane.

For 8 years, Republican leaders have blocked every attempt to debate bipartisan immigration bills. They blocked Senate-passed comprehensive immigration reform. They blocked the bipartisan Dream Act, which has 203 cospon-

Speaker RYAN has refused to consider the Dream Act, all while shedding crocodile tears over the 700,000 Dreamers for whom America is the only home they know. Instead, he has held the Dreamers hostage, used them as bargaining chips, used them as leverage to waste tens of billions of taxpayer dollars on a senseless wall and to militarize our southern border.

Now, as our Nation is haunted by imagines of children being ripped from their parents' arms and by the sounds of their cries, Speaker RYAN decides this is the time to bring two of the most hateful, bigoted, anti-immigrant pieces of legislation I have ever seen to the House floor for debate under a closed process—no amendments, no committee hearings.

This is a scandal, Mr. Speaker. Republicans should hide their faces in shame.

It didn't have to be this way. If the bipartisan queen-of-the-hill discharge petition was allowed to move forward, we could be having a real debate on immigration. We could take up these two hyperpartisan anti-immigrant bills, and we could also consider two bipartisan bills to protect the Dreamers, namely, the Dream Act and the USA Act.

The petition was nearing 218 signatures, but Republicans couldn't stand considering anything they disagree with. They couldn't even stand debating them. This rule will kill the discharge petition because Republicans fear a fair fight.

This is an insult to this institution and to the many Members on both sides of the aisle who have waited so long to vote on these bills.

The Rules Committee even came back at 10 p.m. for an emergency meeting to fix a so-called drafting error in this bill.

Do you know what the drafting error was?

\$100 billion. That is right. Republicans almost accidentally gave President Trump \$125 billion for his border wall instead of the \$25 billion. That is quite an error, although I am sure President Trump would have loved it.

Oh, my God. This is what happens when you jam bills through with no hearings, no markups, no CBO score, which would have caught this enormous mistake.

Mr. Speaker, the President's executive order will only lead to keeping these children behind bars, some with and some without their parents, in unlimited, indefinite detention. And these Republican bills turn this cruel policy into the law of the land.

This is not a solution, Mr. Speaker; this is cruel and inhuman punishment.

The President of the United States must stop his vicious approach on immigration. It is immoral. And he must stop his hate peddling and he must stop his lies.

Mr. Speaker, I urge my colleagues to reject this rule that kills the discharge petition; reject this rule that kills any hope for action on bipartisan immigration bills. I say to my colleagues: Have zero tolerance for this rule and have zero tolerance for these bills.

The SPEAKER pro tempore. Members are reminded to refrain from engaging in personalities toward the President.

Mr. BURGESS. Mr. Speaker, I yield myself 3 minutes.

Mr. Speaker, I just remind people in this body that 10 years ago the Democrats were in the majority. Indeed, then in the 2008 election that occurred 10 years ago, they strengthened that majority. House Republican Members were so far in the minority as to be irrelevant in all exchanges.

There was a 60-vote majority over in the Senate. You may recall that is where the Affordable Care Act and Dodd-Frank and other pieces of legislation that I would have thought would never pass actually did pass in that environment.

A question that I hear a lot is: Why didn't Democrats do something about the Dreamer problem when they controlled all the levers of power? And it is a valid question.

Senator DURBIN had a bill, as you will recall, in that next session of Congress that began in January of 2009. Senator DURBIN had a bill to deal with the Dreamer situation, and he worked on it all year. It never came up until December of 2010.

Now, you remember in November of 2010, actually, the majority changed in the House of Representatives and there were enough Republicans elected that the Democrats would not be in the majority the next year.

So here we are in a so-called lame duck session of a party that is exiting power, and I think it was December 8 of that year that, in the House, the Democrats brought Senator Durbin's bill up and passed it on the House floor, as would be expected. They did have a significant majority.

They lost one vote over in the Senate, as I recall, and had 59 Democrats. Speaker PELOSI told me at a Rules Committee hearing several months ago that it was then that the Republicans blocked that vote from happening in the Senate.

But that is not exactly true.

Three Republicans voted with the Democrats on the Durbin bill. Five Democrats voted in the negative, and that is what killed the Durbin bill when the Democrats controlled all levers of power in 2010, the last time they did.

Mr. Speaker, don't blame this problem on President Trump. It has been in existence for some time, but it is up to us to solve it.

Mr. Speaker, I reserve the balance of my time.

Mrs. TORRES. Mr. Speaker, I yield 2 minutes to the gentleman from Florida (Mr. Hastings), a distinguished member of the Rules Committee.

Mr. HASTINGS. Mr. Speaker, I thank the gentlewoman for yielding me the time.

Mr. Speaker, I would remind Mr. Burgess that he has the levers of power now, and I predict that today, the two measures that we are going to be dealing with are not likely to reach the President's desk.

But none of this was happening 4 months ago. None of this was happening 2 months ago. But a policy that

was announced by Jeff Sessions is what brought us to this, and that had to come through the President.

Last night, at our Rules Committee, I offered an amendment that would have provided a pathway to citizenship for certain long-term temporary protected status holders. Not surprisingly, in this historically closed Congress, my amendment was not made in order.

Let me repeat that. This historically closed Congress—89 closed rules. Never in the history of this body have we had as many closed rules.

As we discussed the need for Dreamers to have a path to citizenship, which they must, I wanted to make sure that those who are in our country under temporary protected status are not passed over and forgotten. They are from El Salvador. They are from Honduras, Nicaragua, Nepal, Syria, Sudan, South Sudan, Somalia, and Haiti.

These individuals are hardworking taxpayers, many of whom have U.S.-born children or U.S. citizen spouses, and they contribute to our economy and our communities. They pay taxes, and in myriad and dynamic ways they work at our airports and our service industries, in our healthcare sector, and on our construction sites.

They are fathers, mothers, sisters, and brothers. They are members of our faith-based communities. And every single one of them, to a person, hails from a country still recovering from natural disasters, internal violence, or both.

I will give you just one example.

On January 12, 2010, Haiti was devastated by a 7.0 magnitude earthquake. 1.5 million people were displaced, 300,000 buildings were destroyed, and 8 years on, tens of thousands of people remain in camps.

The SPEAKER pro tempore. The time of the gentleman has expired.

Mrs. TORRES. Mr. Speaker, I yield an additional 30 seconds to the gentleman from Florida.

Mr. HASTINGS. Mr. Speaker, then they had a hurricane. The hurricane was the first category 4 hurricane to hit Haiti in over half a century, claiming 1,000 lives and displacing more than 2 million people.

Haiti, quite simply, continues to climb out from the rubble of the earth-quake, cholera outbreak, and Hurricane Matthew, and we in the United States have tried to help them to do so, as we should.

In its wisdom, the Trump administration has decided to end TPS for Haiti and many other countries. Not only does this conclusion fly in the face of the facts as we know them, but it needlessly inflicts countless wounds on our communities and our families.

Mr. BURGESS. Mr. Speaker, I yield such time as he may consume to the gentleman from Virginia (Mr. GOODLATTE), the chairman of the Judiciary Committee and the author of H.R. 4760.

Mr. GOODLATTE. Mr. Speaker, I thank the gentleman from Texas for yielding me this time and for his hard work on this issue as well.

Mr. Speaker, this is a very good bill. It is not something that was cooked up overnight. This bill was introduced 6 months ago. It is based upon legislation that has passed out of the Judiciary Committee in previous Congresses, and some of it in this Congress. It is a good effort to make sure that we are addressing all three aspects of immigration law that need to be addressed.

It has a very good proposal with regard to the DACA recipients. They get a legal status permanently for the rest of their lives, renewable every 3 years, as long as they don't commit a crime. And that is a statutory protection.

That is not something that is subject to court challenges. That is not something that is subject to the whims of any President, past, present, or future. It is something that allows them, then, to avail themselves of existing pathways to citizenship, and it is something that will allow them to work in the United States, live in the United States, own a business in the United States, and travel in and out of the United States.

I think it is a good first step in addressing this situation.

Secondly, the President has made it very clear, and people watching the news coverage know, the difficulties that the administration—any administration, this administration, the Obama administration, the Bush administration before it—has with laws that need to be corrected to make sure that loopholes are not followed at our border.

We have, now, a waiting list of 600,000 people applying for asylum. Historically, asylum, which is a very good part of our immigration law, has been granted to 5,000—some years, maybe as many as 10,000—people.

Aleksandr Solzhenitsyn, the great Soviet dissident, who wrote "The Gulag Archipelago," got political asylum in the United States. But when everyone who is apprehended coming across the border illegally trying to avoid detection, when they are apprehended then says, "Oh, I am here for political asylum," and you create a backlog 600,000 people long and then they are released into the interior of the country and don't return for their hearings in many, many, many instances, that is a very flawed aspect of our immigration system. This bill addresses that, as it does the problem with unaccompanied minors.

Children 13, 14, 15, 16, 17 years of age, mostly young boys, coming across all of Mexico and then through the desert or across the Rio Grande River and then thinking that this is an acceptable thing for them to do to enter our country, they need to be returned safely home, and the laws need to be reformed to accomplish that.

We need to reform many other aspects of our border security laws, close these loopholes.

We need to have greater technology. We need to have, along some segments of our border, improved wall technology. We have fences and some walls already. The fences have big holes in them. People come with chain cutters and cut holes through them in a matter of seconds and go through them when it is foggy there in San Diego or other times when they have that opportunity.

We need to have a more secure border both with technology and with a wall in some places and with the necessary personnel to handle this, including not just Border Patrol, but the judges and other officers who are necessary to process people when they are apprehended. This is a very serious problem, and it is addressed in this legislation.

We also need to move toward a meritbased immigration system.

We have, as the gentleman from Texas has repeatedly noted, the most generous immigration policy in the world. We have tens of millions of people who come to visit this country every year: some to work, some to go to school, some to conduct business. For more than 75 different categories of reasons they come here.

We also have more than a dozen immigrant visa categories that allow people to come to the United States, and we give out, on average, about 1.1 million green cards a year to people who go through the process lawfully. That is the most generous system in the world. We need to recognize that as we do that, we have to move toward a system where we are meeting the needs of American citizens, as well, as we do it.

Areas where we have shortages so that we can keep businesses in the United States rather than having them move elsewhere in the world where they can find the workers they need is an important part of this. So eliminating things like the visa lottery, where we give 55,000 green cards out for no good reason at all other than the pure luck that people attain from that and instead use those to have a new system where we have the opportunity to move towards a merit-based system, which is not in this bill but should be the successor to this bill, is an important thing to do.

I think that all of those measures are contained in this legislation. I think it is very, very good legislation.

But this bill contains two important provisions that are not in the second bill, and I want to particularly address those.

#### □ 1115

First, we have in this bill the E-Verify program. This is a program, a very fine program, that exists today. More than 800,000 businesses use it. Many large businesses use it. I would bet that probably a majority of the people who process job applications today utilize it. But it is certainly not utilized by everybody.

As a consequence, it is not being totally effective, because the people who aren't using it either don't want to know whether somebody is lawfully present in the United States, or they think they are unlawfully present and don't want to have a system that uncovers that.

But this bill, applying prospectively only—you don't have to apply it to your current employees—works 99.7 percent of the time. It is very, very accurate. And most importantly, it has a safe harbor for both the worker and the employer. So that if you get a false positive, and if you are getting that three-tenths of a percent of the time—that is still a significant number of people when you use the E-Verify system—the new law actually gives them a way to work out the catch-22 situation that workers and employers find themselves in.

Because under the current law, we use the I-9 forms. Oftentimes, someone will look at it and say: I am not sure these are genuine documents. But if they refuse to hire the individual and it turns out that they are genuine documents, they can be sued for discrimination.

And on the other hand, if they hire the worker and it turns out they are unlawfully present, they can be prosecuted for hiring someone unlawfully present in the United States.

And so the safe harbor says, you can go ahead and hire that person until we work out whether it is a false positive or a false negative without that consequence, and only until we know that, will you then have to not employ that person. You will face no consequences in doing that. That is good for the worker and it is good for the employer as well.

When you do that—there is no doubt that there are sectors of our economy where we have a lot of people who are not lawfully present in the United States working. And by far, the number-one sector that is affected by that is our agricultural workforce. There are some estimates that as many as 80 or 90 percent of people working in agriculture, beyond the actual family members who own a farm, are not lawfully present in this country.

Some estimate that more than 1 million people who are working, are not lawfully present in this country. Wouldn't it be great if we could turn that workforce into legal workers where they have the opportunity to go back and forth across the border, to go home to where their family is without the fear of being apprehended and prosecuted?

That is what this bill does. It gives farmers a much more reliable workforce. It gives them a much better program where they can self-certify, where the worker can come in for up to 2 years at a time. And in the dairy industry where they have no program at all today, or in processing plants, rawfood processing plants, they have no program at all today, we have the ability to help those farmers.

This is an area of our economy that is very much affected by international competition. It is exceedingly important that we pass this legislation to move immigration in the direction it needs to move, and this is an enlightened way to do it. It is not a bad bill. It is a good bill for the American people.

Mrs. TORRES. Mr. Speaker, Chairman GOODLATTE just clarified that his bill has been in print for 6 months. I thank the gentleman for clarifying. The American people should know that your real intention was to allocate \$100 million for the Trump wall, and it wasn't until we shined the light on that, that in the middle of the night the Republican caucus scrambled to reduce that amount to \$25 million.

Mr. Speaker, I yield 1 minute to the gentlewoman from California (Ms. Pelosi), the Democratic leader.

Ms. PELOSI. Mr. Speaker, I thank the gentlewoman for yielding and for her leadership on America.

I had the privilege of traveling with her, under the leadership of our colleagues JUAN VARGAS and SUSAN DAVIS, to their districts earlier this week to see firsthand what was happening at the border.

So I come to the floor now with that fresh information. And I come to the floor as a mother of five children, grandmother of nine, who knows, as many of you here who are parents know and all of you here who are children know, the importance of the bond between parent and child and how breaking that bond is outside the circle of civilized human behavior

Mr. Speaker, I want to quote a favorite President, I am sure of yours and many in this body, President Ronald Reagan.

In his final days of the Presidency, President Ronald Reagan said: "And since this is the last speech that I will give as President"—my colleagues, I want you to hear this because this is about Ronald Reagan. Maybe you don't want to hear it. Okay. They don't want to hear it.

President Ronald Reagan said: "And since this is the last speech that I will give as President, I think it's fitting to leave one final thought, an observation about a country which I love."

President Reagan went on to say: "Yes, the torch of Lady Liberty symbolizes our freedom and represents our heritage, the compact with our parents, our grandparents, and our ancestors. It is that lady who gives us our great and special place in the world."

President Reagan went on to say: "For it's the great life force of each generation of new Americans that guarantees that America's triumph shall continue unsurpassed into the next century and beyond."

These are the words of President Ronald Reagan in the final days of his Presidency as he said in the "last speech that I will give as President."

Beautiful values.

Today, we are considering two Republican bills that insult our Nation's values and tarnish our heritage, as the President said, "as a beacon of freedom and opportunity."

Both do absolutely nothing to solve the heartbreaking and horrific situation for children on the border. According to the United States Conference of Catholic Bishops, both bills "perpetuate child detention and undermine existing protections relating to such detention."

That is from the United States Conference of Catholic Bishops. Both of these bills fail to provide a permanent legislative fix for our Dreamers, selling out their American Dream to build the President's obscene border wall.

Both are loaded full of every anti-immigrant provision imaginable, dismantling legal family immigration, slamming our doors to millions who have followed the rules and have been waiting for years for a visa, and cutting off the lifeline of asylum to countless vulnerable refugees.

In terms of those refugees, in testimony that was given at the House Democratic Steering and Policy Committee meeting that the Democrats had—the Republicans didn't come—the National Association of Evangelicals testified that the United States Refugee Resettlement Program is the crown jewel of American humanitarianism.

And, yet, it is horrible what they do in these bills to cut off the lifeline of asylum to countless vulnerable refu-

The Speaker's bill carries out the President's family deportation agenda. It paves the way for long-term incarceration of families in prison-like conditions and the denial of basic health and safety protections for children.

The Republican plan is a family incarceration plan. It replaces one form of child abuse with another, and it brazenly violates children's human rights. Why do Republicans think traumatized, terrified little children at the border do not deserve the same basic respect that their own children do?

According to the American Academy of Pediatrics, family detention poses serious dangers to children's health and can result in "lifelong consequences for educational achievement, economic productivity, health status, and longevity."

Congress should be working day and night to protect vulnerable children. We should be working on legislation that protects Dreamers, keeps families together, and respects America's heritage as a land of newcomers, as spelled out by President Reagan in his last speech as President of the United States.

These bills will not go anywhere in the Senate. Yet, a vote for these bills is a vote to destroy the queen-of-the-hill discharge petition, destroying the best chance this Congress has to provide a bipartisan, permanent legislative fix for Dreamers.

Republicans need to walk away from these bills. They need to call on the President to rescind his family incarceration policy, which is as much a stain on our Nation's history as is his family separation policy, tearing children away from their parents.

Democrats reject this outrageous legislation and reject the Republicans' attack on Dreamers, vulnerable children, and families, and we reject your zero policy. It has no place.

I urge a "no" vote on both of these bills in this rule and any subsequent rules that come up.

Mr. BURGESS. Mr. Speaker, may I inquire as to how much time I have remaining.

The SPEAKER pro tempore. The gentleman from Texas has 2 minutes remaining. The gentlewoman from California has 13½ minutes remaining.

Mr. BURGESS. Mr. Speaker, I reserve the balance of my time to close. Ms. TORRES. Mr. Speaker, I yield 1 minute to the gentlewoman from California (Ms. Barragán).

Ms. BARRAGÁN. Mr. Speaker, I rise today in opposition to the Goodlatte bill and in opposition to the rule.

Do you know how many Democrats were involved in crafting the Goodlatte bill? Zero. If they had included Democrats, we could have told them that this bill does nothing to resolve the humanitarian crisis happening at the border.

Do you know how many hearings we had on the Goodlatte bill? Zero. If they had included Democrats, we would have told them that this bill does nothing to provide meaningful relief for Dreamers, and is dead on arrival in the Senate.

How many Dreamers does this help earn citizenship? Zero.

How many children does this bill put back in the arms of their parents? Zero.

How much compromise does this bill show people in need? Zero.

This administration likes to talk about zero tolerance. Well, we have zero tolerance for this President's anti-immigration agenda and the Republicans who enable it.

Bottom line, Mr. Speaker, this bill is a sham. It is the Republican's attempt to make it look like they want to help Dreamers, but, in reality, it is a non-starter, and it is another heartless action taken by this Congress. Oppose this bill. Oppose this rule.

Mr. BURGESS. Mr. Speaker, I reserve the balance of my time.

Mrs. TORRES. Mr. Speaker, I yield 4 minutes to the gentleman from Maryland (Mr. HOYER), the Democratic whin

Mr. HOYER. Mr. Speaker, I thank the gentlewoman for yielding.

Mr. Speaker, these rules would mark the capitulation by a large number of Republicans who, for a time, reflected the views of 86 percent of the American people and the hopes of the Dreamers those Americans support. If they vote for this pretense of reform and security, they will have abandoned the principles they mouthed and the people who relied on their courage.

Contrary to the Speaker and majority leader, the test for bringing bills to

the floor must not be whether the President, untethered to principle, would sign them, but whether they reflect the will of the people and this House.

The Speaker refuses to put options on the floor supported by, at one time, 247 Members of this House. Now, 240 Members have supported a rule to give us four competing options to address the Trump-caused crisis. That number may not comply with the Hastert rule, but it does comply with democracy.

And it would give the Speaker his option as well. The Speaker clearly fears that his alternative will fail. As a result, he has opposed an open process. So much for the leadership that claimed—falsely—to pursue transparency, openness, and a willingness to take the tough issues head on and individually.

The bill it would bring to the floor, contrary to what Speaker RYAN and Leader McCarthy claim, is no compromise. A compromise, by definition, requires both sides to come together and meet in the middle. We did. And we built a majority of support for a bill.

The Ryan bill is a capitulation by those who have professed support of the Dreamers. Indeed, the only compromise in this bill is how it compromises our values, our principles as Americans, and how it compromises our economy and national security.

The conservative Cato Institute has said that only 12 percent of Dreamers would ever actually attain citizenship under this hoax of a bill.

#### □ 1130

For those seeking refuge from fear for their lives and from assault, and from having their children torn from their arms and separated—as Laura Bush pleaded, "immoral"—this bill does not provide a solution. Instead, it provides for locking up those children in prison with their parents. Isn't that a wonderful option?

The American people are overwhelmingly outraged by what is happening at the border and want to see Congress take real action. As JOHN McCAIN stated, such a policy that is being promoted by the President and the Republicans in Congress "is an affront to the decency of the American people."

In addition, the Ryan bill imposes new restrictions on legal immigration. Democrats will strongly oppose this noxious bill.

Mr. Speaker, please summon the courage to let the people's House work its will and demand that the President return to a policy of treating these children as we would want our own children to be treated. That is not what these bills do. Reject these bills. We are America. We are better than these bills.

Mrs. TORRES. Mr. Speaker, I yield 30 seconds to the gentlewoman from California (Ms. LOFGREN).

Ms. LOFGREN. Mr. Speaker, there are lots wrong with these bills. I will discuss that during the debate on the

bills. This is about the rule. For my friends on the other side of the aisle, they need to understand that this is a self-executing rule. When they vote "yes" on this rule, they are voting to strip \$100 billion from funding President Trump's wall.

Let me say that again. A vote for this rule is a vote to take \$100 billion out of building President Trump's wall. I want them to understand that they are going to have to go home and explain to their constituents why they voted to strip \$100 billion out of funding President Trump's wall.

Mrs. TORRES. Mr. Speaker, if we defeat the previous question, I will offer an amendment to strike the text of this rule and insert House Resolution 774, Representative DENHAM's bipartisan queen-of-the-hill resolution. This rule would bring up four separate immigration bills to be debated and voted on the House floor.

Mr. Speaker, I ask unanimous consent to insert the text of my amendment in the RECORD, along with extraneous material, immediately prior to the vote on the previous question.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from California?

There was no objection.

Mrs. TORRES. Mr. Speaker, I yield 2 minutes to the gentleman from California (Mr. AGUILAR) to discuss our proposal.

Mr. AGUILAR. Mr. Speaker, I thank the gentlewoman for yielding time.

Mr. Speaker, I am here today to ask every Member who believed in bipartisan, open debate on DACA here in the House to vote "no" on the previous question.

Every one of the 216 Members who signed the discharge petition should join me. Why? Because a vote against the previous question is a vote for queen-of-the-hill rule, and because if we defeat the previous question, we will immediately offer the queen-of-the-hill rule and finally start this dehate

There will be no more waiting for the last two signatures on the discharge petition to materialize. There will be no more waiting until the next discharge Monday comes up in the calendar. There will be no more waiting. We will end this process and vote on queen of the hill now.

Today, Republicans are bringing up two partisan, anti-immigrant bills. Democrats were completely cut out of the process that produced these bills, and, as a result, they will not get any bipartisan support. It is questionable if either of these bills can actually pass this House. If that is the case, then what is the point of all of this?

Is the goal to have a fake debate on DACA and have everything fail so we are in the same place as the Senate? What good does that do?

Dreamers are still left wondering when and what Congress will do to help them stay in this country.

Let's end this charade and actually have a bipartisan debate, and let's pass

a bipartisan bill to provide a pathway to citizenship for Dreamers.

Mr. Speaker, this has been a crazy week for sure. But one thing is clear: If we want to pass a fix for DACA, then we need to come together and pass a bipartisan bill. This previous question vote gives us the chance to do just that. Vote "no" on the previous question and bring up the queen-of-the-hill rule.

Mrs. TORRES. Mr. Speaker, I yield  $1\frac{1}{2}$  minutes to the gentleman from Mississippi (Mr. Thompson), who is the distinguished ranking member of the Committee on Homeland Security.

Mr. THOMPSON of Mississippi. Mr. Speaker, I thank the gentlewoman from California for yielding the time.

Mr. Speaker, I rise in strong opposition to the closed rule for H.R. 4760. I was proud to sign on to the bipartisan discharge petition to force a vote on a Dreamer bill. Passage of this rule will not only kill that discharge petition, but any hope of this Congress considering the one bill that has enough bipartisan support to deliver a meaningful remedy for the Dreamers.

What are we voting on instead? H.R. 4760 is an antifamily bill that maintains the cruel zero-tolerance policy, limits access to asylum, shrinks legal immigration, ends the diversity visa lottery program, abolishes protections for unaccompanied children, and builds President Trump's border wall.

We are considering only H.R. 4760—a measure that may not have the votes to pass—to placate the most extreme elements of the Republican Conference. Mr. Speaker, something is fundamentally wrong and broken in this body when the will of a handful of extremists overrules the will of a bipartisan majority.

Mr. Speaker, I urge a "no" vote on the rule and the underlying bill.

Mrs. TORRES. Mr. Speaker, I yield 1 minute to the gentleman from Vermont (Mr. Welch).

Mr. WELCH. Mr. Speaker, is this institution broken or has our leadership fled the field?

This rule will deprive the House of having a debate on the Dreamers. Eighty-two percent of the American people think these innocent kids who came here should be given legal status.

The leadership has refused to allow us to debate. With the help of Mr. DENHAM, in a courageous display of independence, he has a discharge petition, the last remaining tool for a majority of this House to say to leadership: Give us a vote. Let us debate.

But in an act of extraordinary irresponsibility—and I would say cowardice—the leadership is quelling, crushing, and incinerating the last vestige of independence in their own party.

This rule takes away from the House that tool to rise up and say: We are ready to work for the American people and give legal status to the Dreamers.

That is a disgrace. That is a reason why, if we care about ourselves as an

institution responsible to the people who elected us, we will assert our insistence that we vote. Vote "no" on this.

Mrs. TORRES. Mr. Speaker, I yield 1 minute to the gentleman from California (Mr. PANETTA).

Mr. PANETTA. Mr. Speaker, I cannot support H.R. 4760, and I cannot support this rule, obviously, for a number of reasons that we heard here today, but I would like to highlight two.

This bill does not provide the DACA fix that our Dreamers deserve. Personally, I have nearly 20,000 Dreamers in my district in California. I have met with many of them numerous times at their work and at their jobs. Although they were brought here through no fault of their own, these kids want to stay here; they want to live here; and, most important, they want to contribute here.

They don't want this given to them. They are willing to earn it. Unfortunately, this bill does not give them that chance. And that is why I cannot support it.

Also, in my district, we lay claim to being the salad bowl of the world. Our agriculture industry is due to our farmworkers. Now, I appreciate that this bill addresses ag labor, and the added amendments have tried to make it better, but it is just not enough.

This bill hurts our communities. Why? Because our ag workers are not just an important part of our ag industry, they are an integral part to our communities. Some of these people have been here 5, 10, 15, 20 years. They have spouses; they have kids; and they have families.

The SPEAKER pro tempore. The time of the gentleman has expired.

Mrs. TORRES. Mr. Speaker, I yield the gentleman from California an additional 15 seconds.

Mr. PANETTA. Mr. Speaker, because of the important role that they will play, and because of the lack of any information on what this can do for these ag workers, I am against the resolution.

Mr. BURGESS. Mr. Speaker, I reserve the balance of my time.

Mrs. TORRES. Mr. Speaker, I yield myself the balance of my time.

Mr. Speaker, in 1970, a Guatemalan couple decided to send their daughter to the U.S. That young girl was I. I was welcomed here in a loving home. I was not put in a freezing cell. My parents felt they had no choice. My mother died a couple of years later.

These parents are making a choice that, frankly, I could not make today for my children. A few months ago, I was away from home for so long—4 weeks—that my grandson, a 3-year-old, felt he had to reintroduce himself to me because he had not seen me for 4 weeks. He didn't think that I would remember him. Imagine an infant when that infant is returned to their parent; they will be introduced to a total stranger

Pope Francis just tweeted: Pray together, walk together, work together.

This is the way that leads to Christian unity.

Mr. Speaker, I urge my colleagues to oppose this rule and this cruel legislation. Let's help those who can't help themselves in these very corrupt countries of the Northern Triangle. They are not s—holes as the President has referred to them. Let's give them an opportunity to live another day.

Mr. Speaker, I yield back the balance of my time.

Mr. BURGESS. Mr. Speaker, I yield myself the balance of my time.

Mr. Speaker, I want to talk to you about a story of separation, a father and daughter who have been separated. Chris, my constituent, came to me with this story several years ago.

He served his country in Iraq. While he was serving his country in Iraq, his wife developed cancer and died. Chris returned home to be a single dad to his daughter.

His daughter went out with friends one night and was struck and killed by an automobile—an automobile driven by someone who was in the country without the benefit of citizenship.

Chris comes to my townhalls and asks me: While I was serving my country, you were supposed to be enforcing the laws on the border. Because you did not do your job, I am now separated from my daughter in perpetuity.

H.R. 4760, the Securing America's Future Act of 2018, is the product of months of work by Chairman Goodlatte, Chairman McCaul, and other stakeholders. This is an answer to our persistent problems with our immigration system that so many Members of this body have been talking about for years.

Mr. Speaker, I urge my colleagues to support today's rule and move the debate forward on this legislation.

Mr. SESSIONS. Mr. Speaker, the Rules Committee report (H. Rept. 115–772) to accompany House Resolution 954 should have included in its waiver of all points of order against consideration of H.R. 4760 a disclosure of the following violation:

Clause 12(a)(1) of rule XXI, requiring a comparative print to be made publicly available prior to consideration of a bill amending or repealing statutes to show, by typographical device, parts of statute affected.

The material previously referred to by Mrs. TORRES is as follows:

AN AMENDMENT TO H. RES. 954 OFFERED BY MRS. TORRES

Strike all after the resolved clause and insert:

That on the next legislative day after the adoption of this resolution, immediately after the third daily order of business under clause 1 of rule XIV, the House shall resolve into the Committee of the Whole House on the State of the Union for consideration of the bill (H.R. 4760) to amend the immigration laws and the homeland security laws, and for other purposes. The first reading of the bill shall be dispensed with. All points of order against consideration of the bill are waived. General debate shall be confined to the bill and shall not exceed one hour equally divided and controlled by the Majority Leader and the Minority Whip or their respective designees. After general debate the bill shall be considered for amendment under the fiveminute rule. The bill shall be considered as read. All points of order against provisions in the bill are waived. No amendment shall be in order except the amendments in the nature of a substitute specified in section 2 of this resolution. Each such amendment may be offered only in the order specified, may be offered only by the Member designated, shall be considered as read, and shall be debatable for 40 minutes equally divided and controlled by the proponent and an opponent. All points of order against such amendments are waived (except those arising under clause 7 of rule XVI). Clause 6(g) of rule XVIII shall not apply with respect to a request for a recorded vote on any such amendment. If more than one such amendment is adopted, then only the one receiving the greater number of affirmative recorded votes shall be considered as finally adopted. In the case of a tie for the greater number of affirmative recorded votes, then only the last amendment to receive that number of affirmative recorded votes shall be considered as finally adopted. After the conclusion of consideration of the bill for amendment, the Committee shall rise and report the bill to the House with such amendment as may have been finally adopted. The previous question shall be considered as ordered on the bill and amendments thereto to final passage without intervening motion except one motion to recommit with or without instructions. If the Committee of the Whole rises and reports that it has come to no resolution on the bill, then on the next legislative day the House shall, immediately after the third daily order of business under clause 1 of rule XIV, resolve into the Committee of the Whole for further consideration of the bill.

SEC. 2. The amendments in the nature of a substitute referred to in the first section of this resolution are as follows:

(1) A proper amendment in the nature of a substitute, if offered by Representative Goodlatte of Virginia or his designee.

(2) A proper amendment in the nature of a substitute, if offered by Representative Roybal-Allard of California or her designee.

(3) A proper amendment in the nature of a substitute, if offered by Representative Ryan of Wisconsin or his designee.

(4) A proper amendment in the nature of a substitute, if offered by Representative Denham of California or his designee.

SEC. 3. Clause 1(c) of rule XIX shall not apply to the consideration of H.R. 4760.

THE VOTE ON THE PREVIOUS QUESTION: WHAT IT REALLY MEANS

This vote, the vote on whether to order the previous question on a special rule, is not merely a procedural vote. A vote against ordering the previous question is a vote against the Republican majority agenda and a vote to allow the Democratic minority to offer an alternative plan. It is a vote about what the House should be debating.

Mr. Clarence Cannon's Precedents of the House of Representatives (VI, 308-311), describes the vote on the previous question on the rule as "a motion to direct or control the consideration of the subject before the House being made by the Member in charge." To defeat the previous question is to give the opposition a chance to decide the subject before the House. Cannon cites the Speaker's ruling of January 13, 1920, to the effect that "the refusal of the House to sustain the demand for the previous question passes the control of the resolution to the opposition" in order to offer an amendment. On March 15, 1909, a member of the majority party offered a rule resolution. The House defeated the previous question and a member of the opposition rose to a parliamentary inquiry, asking who was entitled to recognition.

Sánchez

Sarbanes

Posev

Speaker Joseph G. Cannon (R-Illinois) said: "The previous question having been refused, the gentleman from New York, Mr. Fitzgerald, who had asked the gentleman to yield to him for an amendment, is entitled to the first recognition."

The Republican majority may say "the vote on the previous question is simply a vote on whether to proceed to an immediate vote on adopting the resolution . . . [and] has no substantive legislative or policy implications whatsoever." But that is not what they have always said. Listen to the Republican Leadership Manual on the Legislative Process in the United States House of Representatives, (6th edition, page 135). Here's how the Republicans describe the previous question vote in their own manual: "Although it is generally not possible to amend the rule because the majority Member controlling the time will not yield for the purpose of offering an amendment, the same result may be achieved by voting down the previous question on the rule. . . . When the motion for the previous question is defeated, control of the time passes to the Member who led the opposition to ordering the previous question. That Member, because he then controls the time, may offer an amendment to the rule, or yield for the purpose of amendment.

In Deschler's Procedure in the U.S. House of Representatives, the subchapter titled "Amending Special Rules" states: "a refusal to order the previous question on such a rule [a special rule reported from the Committee on Rules] opens the resolution to amendment and further debate." (Chapter 21, section 21.2) Section 21.3 continues: "Upon rejection of the motion for the previous question on a resolution reported from the Committee on Rules, control shifts to the Member leading the opposition to the previous question, who may offer a proper amendment or motion and who controls the time for debate thereon.'

Clearly, the vote on the previous question on a rule does have substantive policy implications. It is one of the only available tools for those who oppose the Republican majority's agenda and allows those with alternative views the opportunity to offer an alternative plan.

Mr. BURGESS. Mr. Speaker, I yield back the balance of my time, and I move the previous question on the resolution.

The SPEAKER pro tempore. The question is on ordering the previous question.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

Mrs. TORRES. Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 9 of rule XX, the Chair will reduce to 5 minutes the minimum time for any electronic vote on the question of adoption of the resolution.

The vote was taken by electronic device, and there were—yeas 232, nays 190, not voting 5, as follows:

#### [Roll No. 279]

#### YEAS-232

Abraham	Banks (IN)	Bishop (UT)
Aderholt	Barletta	Blackburn
Allen	Barr	Blum
Amash	Barton	Bost
Amodei	Bergman	Brady (TX)
Arrington	Biggs	Brat
Babin	Bilirakis	Brooks (AL)
Bacon	Bishop (MI)	Brooks (IN)

Holding Buchanan Hollingsworth Buck Bucshon Hudson Budd Huizenga Burgess Hultgren Byrne Hunter Calvert Hurd Carter (GA) Issa Carter (TX) Jenkins (KS) Chabot Jenkins (WV) Chenev Johnson (LA) Coffman Johnson (OH) Cole Johnson Sam Collins (NY) Jones Jordan Comer Comstock Jovce (OH) Conaway Katko Kelly (MS) Cook Costello (PA) Kelly (PA) Cramer King (IA) Crawford King (NY) Culberson Kinzinger Curbelo (FL) Knight Curtis Labrador LaHood Davidson Davis, Rodney LaMalfa Denham Lamborn DeSantis Lance DesJarlais Latta Diaz-Balart Lesko Lewis (MN) Donovan Duffy LoBiondo Duncan (SC) Long Loudermilk Duncan (TN) Dunn Love Emmer Lucas Estes (KS) Luetkemeyer Faso MacArthur Ferguson Marchant Fitzpatrick Marino Fleischmann Marshall Flores Massie Fortenberry Mast McCarthy Foxx Frelinghuysen McCaul McClintock Gaetz Gallagher McHenry McKinley Garrett Gianforte McMorris Gibbs Rodgers McSally Gohmert Meadows Goodlatte Gosar Messer Gowdy Mitchell Moolenaar Granger Mooney (WV) Graves (GA) Graves (LA) Mullin Graves (MO) Newhouse Griffith Noem Grothman Norman Guthrie Nunes Handel Olson Harper Palazzo Harris Palmer Hartzler Paulsen Hensarling Pearce Perry Herrera Beutler Pittenger Hice, Jody B. Higgins (LA) Poe (TX) Hill Poliquin NAYS-190

Ratcliffe Reed Reichert Renacci Rice (SC) Roby Roe (TN) Rogers (AL) Rogers (KY) Rohrabacher Rokita Rooney, Francis J. Ros-Lehtinen Roskam Ross Rothfus Rouzer Royce (CA) Russell Rutherford Sanford Scalise Schweikert Scott, Austin Sensenbrenner Sessions Shimkus Shuster Simpson Smith (MO) Smith (NE) Smith (NJ) Smith (TX) Smucker Stefanik Stewart Stivers Taylor Tenney Thompson (PA) Thornberry Tipton Trott Turner Upton Valadao Vela Wagner Walberg Walden Walker Walorski Walters, Mimi Weber (TX) Webster (FL) Wenstrup Westerman Williams Wilson (SC) Wittman Womack Woodall Yoder Yoho Young (AK) Young (IA) Zeldin

Rooney, Thomas

Doyle, Michael Ellison Engel Eshoo Espaillat Esty (CT) Evans Foster Frankel (FL) Fudge Gabbard Gallego Garamendi Gomez Gonzalez (TX) Gottheimer Green, A1 Green, Gene Grijalva Gutiérrez Hanabusa Hastings

Heck Higgins (NY)

Himes

Hoyer

Clark (MA)

Clarke (NY)

Clay

Cleaver

Clyburn

Connolly

Courtney

Crowley

Cuellar

DeFazio

DeGette

Delaney

DeLauro

DelBene

Demings

Deutch

Dingell

Doggett

DeSaulnier

Cummings

Davis (CA)

Davis, Danny

Cooper

Correa

Costa

Crist

Cohen

Adams

Aguilar

Bass

Bera

Beyer

F.

Bustos

Capuano

Carbajal

Cárdenas

Carson (IN)

Cartwright

Castor (FL)

Castro (TX)

Chu, Judy

Cicilline

Bishop (GA)

Blumenauer

Bonamici

Brady (PA)

Brown (MD)

Butterfield

Brownley (CA)

Blunt Rochester

Boyle, Brendan

Beatty

Barragán

Jackson Lee Jayapal Johnson (GA) Johnson, E. B. Kaptur Keating Kelly (IL) Kennedy Khanna. Kihuen Kildee Kilmer Kind Krishnamoorthi Kuster (NH) Lamb Langevin Larsen (WA) Larson (CT) Lawrence Lawson (FL) Lee Levin Lewis (GA) Lieu, Ted Lipinski Loebsack Lofgren Lowenthal Lowey Lujan Grisham, Μ. Luján, Ben Ray Lynch Malonev. Carolyn B. Maloney, Sean Black Collins (GA)

Huffman

McCollum McEachin McGovern McNerney Meeks Meng Moore Moulton Murphy (FL) Nadler Napolitano Nea1 Nolan Norcross O'Halleran O'Rourke Pallone Panetta Pascrell Pelosi Perlmutter Peters Peterson Pingree Pocan Polis Price (NC) Quigley Raskin Rice (NY) Richmond Rosen Roybal-Allard Ruiz Ruppersberger Rush Ryan (OH) NOT VOTING-Jeffries Kustoff (TN)

Matsui

Schakowsky Schiff Schneider Schrader Scott (VA) Scott, David Serrano Sewell (AL) Shea-Porter Sherman Sinema. Sires Smith (WA) Soto Speier Suozzi Swalwell (CA) Takano Thompson (CA) Thompson (MS) Titus Tonko Torres Tsongas Vargas Veasey Velázquez Visclosky Walz Wasserman Schultz Waters, Maxine Watson Coleman Welch Wilson (FL) Yarmuth

Pavne

#### $\Box$ 1207

Messrs. BIGGS and BRAT changed their vote from "nay" to "yea."

So the previous question was ordered. The result of the vote was announced as above recorded.

The SPEAKER pro tempore. question is on the resolution.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

#### RECORDED VOTE

Mrs. TORRES. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The SPEAKER pro tempore. This will be a 5-minute vote.

The vote was taken by electronic device, and there were—aves 226, noes 195. not voting 6, as follows:

#### [Roll No. 280] AYES-226

Burgess Abraham Duffv Aderholt Byrne Duncan (SC) Allen Calvert Duncan (TN) Amodei Carter (GA) Dunn Arrington Carter (TX) Emmer Babin Chabot Estes (KS) Bacon Faso Chenev Banks (IN) Coffman Ferguson Barletta Cole Fitzpatrick Collins (NY) Barr Fleischmann Barton Comer Flores Comstock Fortenberry Bergman Biggs Conaway Foxx Bilirakis Cook Frelinghuysen Bishop (MI) Costello (PA) Gaetz Gallagher Bishop (UT) Cramer Garrett Blackburn Crawford Gianforte Blum Culberson Curbelo (FL) Bost Gibbs Brady (TX) Curtis Goodlatte Davidson Brat Gosar Brooks (AL) Davis, Rodney Gowdy Brooks (IN) Denham Granger Graves (GA) Buchanan DeSantis DesJarlais Buck Graves (LA) Bucshon Diaz-Balart Graves (MO) Griffith Budd Donovan

Grothman Marshall Guthrie Mast McCarthy Harper McCaul McClintock Harris Hartzler McHenry Hensarling McKinley Herrera Beutler McMorris Hice, Jody B. Rodgers Higgins (LA) McSallv Hill Meadows Holding Messer Hollingsworth Mitchell Hudson Moolenaar Huizenga Mooney (WV) Hultgren Mullin Hunter Newhouse Noem Issa Jenkins (KS) Norman Jenkins (WV) Nunes Johnson (LA) Olson Johnson (OH) Palazzo Johnson, Sam Palmer Jones Paulsen Jordan Pearce Joyce (OH) Perry Katko Pittenger Kelly (MS) Poe (TX) Kelly (PA) Poliquin King (NY) Kinzinger Posey Ratcliffe Knight Reed Reichert Labrador LaHood Renacci LaMalfa Rice (SC) Lamborn Roby Roe (TN) Lance Latta Rogers (AL) Rogers (KY) Lesko Lewis (MN) Rohrabacher LoBiondo Rokita Rooney, Francis Long Loudermilk Rooney, Thomas Love Ros-Lehtinen Lucas Luetkemeyer Roskam MacArthur Ross Rothfus Marchant Marino

Royce (CA) Russell Rutherford Sanford Scalise Schweikert Scott, Austin Sensenbrenner Sessions Shimkus Shuster Simpson Smith (MO) Smith (NE) Smith (NJ) Smith (TX) Smucker Stefanik Stewart Stivers Taylor Tennev Thompson (PA) Thornberry Tipton Turner Upton Valadao

Walorski Walters, Mimi Weber (TX) Webster (FL) Wenstrup Westerman Williams Wilson (SC) Wittman Womack Woodall Yoder Yoho Young (AK) Young (IA) Zeldin

Kilmer

Kind

Wagner

Walberg

Walden

Walker

#### NOES-195

DeLauro

DelBene

Demings

Deutch

Dingell

Doggett

Ellison

Engel

Eshoo

Evans

Foster

Fudge

Gabbard

Gallego

Gohmert

Gomez

Garamendi

Gonzalez (TX)

Gottheimer

Green, Gene

Green, Al

Grijalva

Gutiérrez

Hanabusa.

Hastings

Higgins (NY)

Jackson Lee

Johnson (GA)

Johnson, E. B.

Heck

Himes

Hoyer

Hurd

Huffman

Javapal

Kaptur

Keating

Khanna

Kihuen

Kildee

Kelly (IL) Kennedy

Espaillat

Esty (CT)

Frankel (FL)

DeSaulnier

Doyle, Michael

Adams Aguilar Amash Barragán Bass Beatty Bera. Beyer Bishop (GA) Blumenauer Blunt Rochester Bonamici Boyle, Brendan Brady (PA) Brown (MD) Brownley (CA) Bustos Butterfield Capuano Carbajal Cárdenas Carson (IN) Cartwright Castor (FL) Castro (TX) Chu, Judy Cicilline Clark (MA) Clarke (NY) Clay Cleaver Clyburn Cohen Connolly Cooper Correa Costa Courtney Crist Crowley Cuellar Cummings

Davis (CA)

DeFazio

DeGette

Delaney

Davis, Danny

King (IA) Krishnamoorthi Kuster (NH) Lamb Langevin Larsen (WA) Larson (CT) Lawrence Lawson (FL) Levin Lewis (GA) Lieu, Ted Lipinski Loebsack Lofgren Lowenthal Lowey Lujan Grisham, M. Luján, Ben Ray Lynch Malonev. Carolyn B. Maloney, Sean Massie Matsui McCollum McEachin McGovern McNerney Meeks Meng Moore Moulton Murphy (FL) Nadler Napolitano Neal Nolan Norcross O'Halleran Pallone Panetta Pascrell Pelosi

Schakowsky Thompson (MS) Perlmutter Peters Schiff Titus Peterson Schneider Tonko Pingree Schrader Torres Scott (VA) Pocan Tsongas Polis Scott, David Vargas Price (NC) Serrano Veasey Sewell (AL) Quigley Vela Raskin Shea-Porter Velázquez Rice (NY) Sherman Visclosky Richmond Sinema Walz Rosen Sires Wasserman Roybal-Allard Smith (WA) Schultz Ruiz Soto Waters, Maxine Ruppersberger Speier Watson Coleman Rush Suozzi Ryan (OH) Swalwell (CA) Welch Wilson (FL) Sánchez Takano Thompson (CA) Yarmuth Sarbanes NOT VOTING-Black Jeffries O'Rourke

#### □ 1214

Payne

Kustoff (TN)

Collins (GA)

So the resolution was agreed to. The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

PERMISSION TO MODIFY CONSID-ERATION OF H.R. 6, SUBSTANCE USE-DISORDER PREVENTION THAT PROMOTES OPIOID RECOV-ERY AND TREATMENT FOR PA-TIENTS AND COMMUNITIES ACT

Mr. BURGESS. Mr. Speaker, I ask unanimous consent that, notwithstanding House Resolution 949, during consideration of H.R. 6 pursuant to such resolution, general debate shall not exceed 1 hour, with 40 minutes equally divided and controlled by the chair and ranking minority member on the Committee on Energy and Commerce and 20 minutes equally divided and controlled by the chair and ranking minority member of the Committee on Ways and Means.

The SPEAKER pro tempore (Mr. HARPER). Is there objection to the request of the gentleman from Texas? There was no objection.

#### SECURING AMERICA'S FUTURE ACT OF 2018

Mr. GOODLATTE. Mr. Speaker, pursuant to House Resolution 954, I call up the bill (H.R. 4760) to amend the immigration laws and the homeland security laws, and for other purposes, and ask for its immediate consideration.

The Clerk read the title of the bill.

The SPEAKER pro tempore. Pursuant to House Resolution 954, the amendments printed in House Report 115-772 are adopted, and the bill, as amended, is considered read.

The text of the bill, as amended, is as follows:

#### H.R. 4760

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled.

### SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

(a) SHORT TITLE.—This Act may be cited as the "Securing America's Future Act of 2018". (b) TABLE OF CONTENTS.—The table of contents for this Act is as follows:

Sec. 1. Short title; table of contents.

#### DIVISION A—LEGAL IMMIGRATION REFORM

#### TITLE I—IMMIGRANT VISA ALLOCATIONS AND PRIORITIES

Sec. 1101. Family-sponsored immigration priorities.

Sec. 1102. Elimination of diversity visa program.

Sec. 1103. Employment-based immigration priorities.

Sec. 1104. Waiver of rights by B visa nonimmigrants.

#### TITLE II—AGRICULTURAL WORKER REFORM

Sec. 2101. Short title.

Sec. 2102. H–2C temporary agricultural work visa program.

Sec. 2103. Admission of temporary H-2C workers.

Sec. 2104. Mediation.

Sec. 2105. Migrant and seasonal agricultural worker protection.

Sec. 2106. Binding arbitration.

Sec. 2107. Eligibility for health care subsidies and refundable tax credits; required health insurance coverage.

Sec. 2108. Study of establishment of an agricultural worker employment pool.

Sec. 2109. Prevailing wage.

Sec. 2110. Effective dates; sunset; regulations.

Sec. 2111. Report on compliance and violations.

#### TITLE III—VISA SECURITY

Sec. 3101. Cancellation of additional visas.

Sec. 3102. Visa information sharing.

Sec. 3103. Restricting waiver of visa interviews.

Sec. 3104. Authorizing the Department of State to not interview certain ineligible visa applicants.

Sec. 3105. Visa refusal and revocation.

Sec. 3106. Petition and application essing for visas and immigration benefits.

Sec. 3107. Fraud prevention.

Sec. 3108. Visa ineligibility for spouses and children of drug traffickers.

Sec. 3109. DNA testing.

Sec. 3110. Access to NCIC criminal history database for diplomatic visas.

Sec. 3111. Elimination of signed photograph requirement for visa applications.

Sec. 3112. Additional fraud detection and prevention.

#### DIVISION B—INTERIOR IMMIGRATION ENFORCEMENT

#### TITLE I—LEGAL WORKFORCE ACT

Sec. 1101. Short title.

Sec. 1102. Employment eligibility verification process.

eligibility

Sec. 1103. Employment

verification system. Sec. 1104. Recruitment, referral, and con-

tinuation of employment.

Sec. 1105. Good faith defense.

Sec. 1106. Preemption and States' rights.

Sec. 1107. Repeal.

Sec. 1108. Penalties.

Sec. 1109. Fraud and misuse of documents.

Sec. 1110. Protection of Social Security Administration programs.

Sec. 1111. Fraud prevention.

Sec. 1112. Use of employment eligibility verification photo tool.

Sec. 1113. Identity authentication employment eligibility verification pilot programs.

Sec. 1114. Inspector General audits.

TITLE II—SANCTUARY CITIES AND STATE AND LOCAL LAW MENT COOPERATION ENFORCE-

Sec. 2201. Short title.

- Sec. 2202. State noncompliance with enforcement of immigration law.
- Sec. 2203. Clarifying the authority of ice detainers.
- Sec. 2204. Sarah and Grant's law.
- Sec. 2205. Clarification of congressional intent.
- Sec. 2206. Penalties for illegal entry or presence.

#### TITLE III—CRIMINAL ALIENS

- Sec. 3301. Precluding admissibility of aliens convicted of aggravated felonies or other serious offenses.
- Sec. 3302. Increased penalties barring the admission of convicted sex offenders failing to register and requiring deportation of sex offenders failing to register.
- Sec. 3303. Grounds of inadmissibility and deportability for alien gang members.
- Sec. 3304. Inadmissibility and deportability of drunk drivers.
- Sec. 3305. Definition of aggravated felony.
- Sec. 3306. Precluding withholding of removal for aggravated felons.
- Sec. 3307. Protecting immigrants from convicted sex offenders.
- Sec. 3308. Clarification to crimes of violence and crimes involving moral turpitude.
- Sec. 3309. Detention of dangerous aliens.
- Sec. 3310. Timely repatriation.
- Sec. 3311. Illegal reentry.

#### TITLE IV—ASYLUM REFORM

- Sec. 4401. Clarification of intent regarding taxpayer-provided counsel.
- Sec. 4402. Credible fear interviews.
- Sec. 4403. Recording expedited removal and credible fear interviews.
- Sec. 4404. Safe third country.
- Sec. 4405. Renunciation of asylum status pursuant to return to home country.
- Sec. 4406. Notice concerning frivolous asylum applications.
- lum applications.
  Sec. 4407. Anti-fraud investigative work product.
- Sec. 4408. Penalties for asylum fraud.
- Sec. 4409. Statute of limitations for asylum fraud.
- Sec. 4410. Technical amendments.
- TITLE V—UNACCOMPANIED AND ACCOMPANIED ALIEN MINORS APPREHENDED ALONG THE BORDER
- Sec. 5501. Repatriation of unaccompanied alien children.
- Sec. 5502. Special immigrant juvenile status for immigrants unable to reunite with either parent.
- Sec. 5503. Jurisdiction of asylum applications.
- Sec. 5504. Quarterly report to Congress.
- Sec. 5505. Biannual report to Congress.
- Sec. 5506. Clarification of standards for family detention.

#### DIVISION C—BORDER ENFORCEMENT Sec. 1100. Short title.

#### TITLE I—BORDER SECURITY

- Sec. 1101. Definitions.
- Subtitle A—Infrastructure and Equipment
- Sec. 1111. Strengthening the requirements for barriers along the southern border.
- Sec. 1112. Air and Marine Operations flight hours.
- Sec. 1113. Capability deployment to specific sectors and transit zone
- Sec. 1114. U.S. Border Patrol activities.
- Sec. 1115. Border security technology program management.
- Sec. 1116. Reimbursement of States for deployment of the National Guard at the southern border.
- Sec. 1117. National Guard support to secure the southern border.

- Sec. 1118. Prohibitions on actions that impede border security on certain Federal land.
- Sec. 1119. Landowner and rancher security enhancement.
- Sec. 1120. Eradication of carrizo cane and salt cedar.
- Sec. 1121. Southern border threat analysis.
- Sec. 1122. Amendments to U.S. Customs and Border Protection.
- Sec. 1123. Agent and officer technology use. Sec. 1124. Integrated Border Enforcement Teams.
- Sec. 1125. Tunnel Task Forces.
- Sec. 1126. Pilot program on use of electromagnetic spectrum in support of border security operations.
- Sec. 1127. Homeland security foreign assistance.

#### Subtitle B-Personnel

- Sec. 1131. Additional U.S. Customs and Border Protection agents and officers.
- Sec. 1132. U.S. Customs and Border Protection retention incentives.
- Sec. 1133. Anti-Border Corruption Reauthorization Act.
- Sec. 1134. Training for officers and agents of U.S. Customs and Border Protection.

#### Subtitle C—Grants

- Sec. 1141. Operation Stonegarden.
- Subtitle D—Authorization of Appropriations
- Sec. 1151. Authorization of appropriations.
- TITLE II—EMERGENCY PORT OF ENTRY PERSONNEL AND INFRASTRUCTURE FUNDING
- Sec. 2101. Ports of entry infrastructure.
- Sec. 2102. Secure communications.
- Sec. 2103. Border security deployment program.
- Sec. 2104. Pilot and upgrade of license plate readers at ports of entry.
- Sec. 2105. Non-intrusive inspection operational demonstration.
- Sec. 2106. Biometric exit data system.
- Sec. 2107. Sense of Congress on cooperation between agencies.
- Sec. 2108. Authorization of appropriations.
- Sec. 2109. Definition.

# TITLE III—VISA SECURITY AND INTEGRITY

- Sec. 3101. Visa security.
- Sec. 3102. Electronic passport screening and biometric matching.
- Sec. 3103. Reporting of visa overstays.
- Sec. 3104. Student and exchange visitor information system verification.
- Sec. 3105. Social media review of visa applicants.
- TITLE IV—TRANSNATIONAL CRIMINAL ORGANIZATION ILLICIT SPOTTER PREVENTION AND ELIMINATION
- Sec. 4101. Short title.
- Sec. 4102. Unlawfully hindering immigration, border, and customs controls

#### DIVISION D—LAWFUL STATUS FOR CERTAIN CHILDHOOD ARRIVALS

- Sec. 1101. Definitions.
- Sec. 1102. Contingent nonimmigrant status for certain aliens who entered the United States as minors.
- Sec. 1103. Administrative and judicial review.
- Sec. 1104. Penalties and signature requirements.
- Sec. 1105. Rulemaking.
- Sec. 1106. Statutory construction.

# DIVISION A—LEGAL IMMIGRATION REFORM

#### TITLE I—IMMIGRANT VISA ALLOCATIONS AND PRIORITIES

- SEC. 1101. FAMILY-SPONSORED IMMIGRATION PRIORITIES.
- (a) IMMEDIATE RELATIVE REDEFINED.—Section 201 of the Immigration and Nationality Act (8 U.S.C. 1151) is amended—
  - (1) in subsection (b)(2)(A)-
- (A) in clause (1), by striking "children, spouses, and parents of a citizen of the United States, except that, in the case of parents, such citizens shall be at least 21 years of age." and inserting "children and spouse of a citizen of the United States."; and
- (B) in clause (ii), by striking "such an immediate relative" and inserting "the immediate relative spouse of a United States citizen";
- (2) by striking subsection (c) and inserting the following:
- "(c) WORLDWIDE LEVEL OF FAMILY-SPON-SORED IMMIGRANTS.—(1) The worldwide level of family-sponsored immigrants under this subsection for a fiscal year is equal to 87,934 minus the number computed under paragraph (2).
- "(2) The number computed under this paragraph for a fiscal year is the number of aliens who were paroled into the United States under section 212(d)(5) in the second preceding fiscal year who—
- "(A) did not depart from the United States (without advance parole) within 365 days;
- "(B)(i) did not acquire the status of an alien lawfully admitted to the United States for permanent residence during the two preceding fiscal years; or
- "(ii) acquired such status during such period under a provision of law (other than subsection (b)) that exempts adjustment to such status from the numerical limitation on the worldwide level of immigration under this section."; and
  - (3) in subsection (f)—
- (A) in paragraph (2), by striking "section 203(a)(2)(A)" and inserting "section 203(a)";
  - (B) by striking paragraph (3);
- (C) by redesignating paragraph (4) as paragraph (3); and
- (D) in paragraph (3), as redesignated, by striking "(1) through (3)" and inserting "(1) and (2)".
- (b) FAMILY-BASED VISA PREFERENCES.— Section 203(a) of the Immigration and Nationality Act (8 U.S.C. 1153(a)) is amended to read as follows:
- "(a) SPOUSES AND MINOR CHILDREN OF PER-MANENT RESIDENT ALIENS.—Family-sponsored immigrants described in this subsection are qualified immigrants who are the spouse or a child of an alien lawfully admitted for permanent residence. Such immigrants shall be allocated visas in accordance with the number computed under section 201(c)."
- (c) AGING OUT.—Section 203(h) of the Immigration and Nationality Act (8 U.S.C. 1153(h)) is amended—
- (1) by striking "(a)(2)(A)" each place such term appears and inserting "(a)(2)";
- (2) by amending paragraph (1) to read as follows:
- "(1) IN GENERAL.—Subject to paragraph (2), for purposes of subsections (a)(2) and (d), a determination of whether an alien satisfies the age requirement in the matter preceding subparagraph (A) of section 101(b)(1) shall be made using the age of the alien on the date on which a petition is filed with the Secretary of Homeland Security."
- (3) by redesignating paragraphs (2) through (4) as paragraphs (3) through (5), respectively;

- (4) by inserting after paragraph (1) the following:
- "(2) LIMITATION.—Notwithstanding the age of an alien on the date on which a petition is filed, an alien who marries or turns 25 years of age prior to being issued a visa pursuant to subsection (a)(2) or (d), no longer satisfies the age requirement described in paragraph (1)."; and
- (5) in paragraph (5), as so redesignated, by striking "(3)" and inserting "(4)".
  - (d) Conforming Amendments.—
- (1) DEFINITION OF V NONIMMIGRANT.—Section 101(a)(15)(V) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(15)(V)) is amended by striking "section 203(a)(2)(A)" each place such term appears and inserting "section 203(a)".
- (2) NUMERICAL LIMITATION TO ANY SINGLE FOREIGN STATE.—Section 202 of such Act (8 U.S.C. 1152) is amended—
  - (A) in subsection (a)(4)—
- (i) by striking subparagraphs (A) and (B) and inserting the following:
- "(A) 75 PERCENT OF FAMILY-SPONSORED IM-MIGRANTS NOT SUBJECT TO PER COUNTRY LIMI-TATION.—Of the visa numbers made available under section 203(a) in any fiscal year, 75 percent shall be issued without regard to the numerical limitation under paragraph (2).
- "(B) TREATMENT OF REMAINING 25 PERCENT FOR COUNTRIES SUBJECT TO SUBSECTION (e).—
- "(i) IN GENERAL.—Of the visa numbers made available under section 203(a) in any fiscal year, 25 percent shall be available, in the case of a foreign state or dependent area that is subject to subsection (e) only to the extent that the total number of visas issued in accordance with subparagraph (A) to natives of the foreign state or dependent area is less than the subsection (e) ceiling.
- "(ii) SUBSECTION (e) CEILING DEFINED.—In clause (i), the term 'subsection (e) ceiling' means, for a foreign state or dependent area, 77 percent of the maximum number of visas that may be made available under section 203(a) to immigrants who are natives of the state or area, consistent with subsection (e)."; and
- (ii) by striking subparagraphs (C) and (D); and
  - (B) in subsection (e)—
- (i) in paragraph (1), by adding "and" at the end:
- (ii) by striking paragraph (2);
- (iii) by redesignating paragraph (3) as paragraph (2); and
- (iv) in the undesignated matter after paragraph (2), as redesignated, by striking ", respectively," and all that follows and inserting a period.
- (3) Procedure for granting immigrant status.—Section 204 of such Act (8 U.S.C. 1154) is amended—
  - (A) in subsection (a)(1)—
- (i) in subparagraph (A)(i), by striking "to classification by reason of a relationship described in paragraph (1), (3), or (4) of section 203(a) or":
- (ii) in subparagraph (B)—
- (I) in clause (i), by redesignating the second subclause (I) as subclause (II); and
- (II) by striking "203(a)(2)(A)" each place such terms appear and inserting "203(a)"; and
- (iii) in subparagraph (D)(i)(I), by striking "a petitioner" and all that follows through "section 204(a)(I)(B)(iii)." and inserting "an individual younger than 21 years of age for purposes of adjudicating such petition and for purposes of admission as an immediate relative under section 201(b)(2)(A)(i) or a family-sponsored immigrant under section 203(a), as appropriate, notwithstanding the actual age of the individual.";
- (B) in subsection (f)(1), by striking "203(a)(1), or 203(a)(3), as appropriate"; and
- (C) by striking subsection (k).

- (4) WAIVERS OF INADMISSIBILITY.—Section 212 of such Act (8 U.S.C. 1182) is amended—
- (A) in subsection (a)(6)(E)(ii), by striking "section 203(a)(2)" and inserting "section 203(a)"; and
- (B) in subsection (d)(11), by striking "(other than paragraph (4) thereof)".
- (5) EMPLOYMENT OF V NONIMMIGRANTS.—Section 214(q)(1)(B)(i) of such Act (8 U.S.C. 1184(q)(1)(B)(i)) is amended by striking "section 203(a)(2)(A)" each place such term appears and inserting "section 203(a)".
- (6) Definition of alien spouse.—Section 216(h)(1)(C) of such Act (8 U.S.C. 1186a(h)(1)(C)) is amended by striking "section 203(a)(2)" and inserting "section 203(a)".
- (7) CLASSES OF DEPORTABLE ALIENS.—Section 237(a)(1)(E)(ii) of such Act (8 U.S.C. 1227(a)(1)(E)(ii)) is amended by striking "section 203(a)(2)" and inserting "section 203(a)".
- (e) CREATION OF NONIMMIGRANT CLASSIFICATION FOR ALIEN PARENTS OF ADULT UNITED STATES CITIZENS.—
- (1) IN GENERAL.—Section 101(a)(15) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(15)) is amended—
- (A) in subparagraph (T)(ii)(III), by striking the period at the end and inserting a semi-colon:
- (B) in subparagraph (U)(iii), by striking "or" at the end:
- (C) in subparagraph (V)(ii)(II), by striking the period at the end and inserting "; or"; and
- (D) by adding at the end the following:
- "(W) Subject to section 214(s), an alien who is a parent of a citizen of the United States, if the citizen—
- "(i) is at least 21 years of age; and
- "(ii) has never received contingent nonimmigrant status under division D of the Securing America's Future Act.".
- (2) CONDITIONS ON ADMISSION.—Section 214 of such Act (8 U.S.C. 1184) is amended by adding at the end the following:
- "(s)(1) The initial period of authorized admission for a nonimmigrant described in section 101(a)(15)(W) shall be 5 years, but may be extended by the Secretary of Homeland Security for additional 5-year periods if the United States citizen son or daughter of the nonimmigrant is still residing in the United States.
- ''(2) A nonimmigrant described in section 101(a)(15)(W)—
- "(A) is not authorized to be employed in the United States; and
- "(B) is not eligible for any Federal, State, or local public benefit.
- "(3) Regardless of the resources of a nonimmigrant described in section 101(a)(15)(W), the United States citizen son or daughter who sponsored the nonimmigrant parent shall be responsible for the nonimmigrant's support while the nonimmigrant resides in the United States.
- "(4) An alien is ineligible to receive a visa or to be admitted into the United States as a nonimmigrant described in section 101(a)(15)(W) unless the alien provides satisfactory proof that the United States citizen son or daughter has arranged for health insurance coverage for the alien, at no cost to the alien, during the anticipated period of the alien's residence in the United States."
- (f) EFFECTIVE DATE; APPLICABILITY.—
- (1) EFFECTIVE DATE.—The amendments made by this section shall take effect on October 1, 2018.
- (2) INVALIDITY OF CERTAIN PETITIONS AND APPLICATIONS.—
- (A) IN GENERAL.—No person may file, and the Secretary of Homeland Security and the Secretary of State may not accept, adjudicate, or approve any petition under section 204 of the Immigration and Nationality Act (8 U.S.C. 1154) filed on or after the date of enactment of this Act seeking classification of

- an alien under section 201(b)(2)(A)(i) with respect to a parent of a United States citizen, or under section 203(a)(1), (2)(B), (3) or (4) of such Act (8 U.S.C. 1151(b)(2)(A)(i), 1153(a)(1), (2)(B), (3), or (4)). Any application for adjustment of status or an immigrant visa based on such a petition shall be invalid.
- (B) PENDING PETITIONS.—Neither the Secretary of Homeland Security nor the Secretary of State may adjudicate or approve any petition under section 204 of the Immigration and Nationality Act (8 U.S.C. 1154) pending as of the date of enactment of this Act seeking classification of an alien under section 201(b)(2)(A)(i) with respect to a parent of a United States citizen, or under section 203(a)(1), (2)(B), (3) or (4) of such Act (8 U.S.C. 1151(b)(2)(A)(i), 1153(a)(1), (2)(B), (3), or (4)). Any application for adjustment of status or an immigrant visa based on such a petition shall be invalid.
- (3) APPLICABILITY TO WAITLISTED APPLICANTS.—
- (A) IN GENERAL.—Notwithstanding the amendments made by this section, an alien with regard to whom a petition or application for status under paragraph (1), (2)(B), (3) or (4) of section 203(a) of the Immigration and Nationality Act (8 U.S.C. 1153(a)), as in effect on September 30, 2018, was approved prior to the date of the enactment of this Act, may be issued a visa pursuant to that paragraph in accordance with the availability of visas under subparagraph (B).
- (B) AVAILABILITY OF VISAS.—Visas may be issued to beneficiaries of approved petitions under each category described in subparagraph (A), but only until such time as the number of visas that would have been allocated to that category in fiscal year 2019, notwithstanding the amendments made by this section, have been issued. When the number of visas described in the previous sentence have been issued for each category described in subparagraph (A), no additional visas may be issued for that category.

### SEC. 1102. ELIMINATION OF DIVERSITY VISA PROGRAM.

- (a) IN GENERAL.—Section 203 of the Immigration and Nationality Act (8 U.S.C. 1153) is amended by striking subsection (c).
- (b) TECHNICAL AND CONFORMING AMENDMENTS.—
- (1) IMMIGRATION AND NATIONALITY ACT.— The Immigration and Nationality Act (8 U.S.C. 1101 et seq.) is amended—
- (A) in section 101(a)(15)(V), by striking "section 203(d)" and inserting "section 203(c)":
  - (B) in section 201—
  - (i) in subsection (a)—
- (1) in paragraph (1), by adding "and" at the end; and
  - (II) by striking paragraph (3); and
  - (ii) by striking subsection (e);
  - (C) in section 203—
- (i) in subsection (b)(2)(B)(ii)(IV), by striking "section 203(b)(2)(B)" each place such term appears and inserting "clause (i)";
- (ii) by redesignating subsections (d), (e), (f), (g), and (h) as subsections (c), (d), (e), (f), and (g), respectively;
- (iii) in subsection (c), as redesignated, by striking "subsection (a), (b), or (c)" and inserting "subsection (a) or (b)";
- (iv) in subsection (d), as redesignated—
- (I) by striking paragraph (2); and
- (II) by redesignating paragraph (3) as paragraph (2);
- (v) in subsection (e), as redesignated, by striking "subsection (a), (b), or (c) of this section" and inserting "subsection (a) or (b)".
- (vi) in subsection (f), as redesignated, by striking "subsections (a), (b), and (c)" and inserting "subsections (a) and (b)"; and
  - (vii) in subsection (g), as redesignated—

- (I) by striking "(d)" each place such term appears and inserting "(c)"; and
- (II) in paragraph (2)(B), by striking "subsection (a), (b), or (c)" and inserting "subsection (a) or (b)";
  - (D) in section 204-
- (i) in subsection (a)(1), by striking subparagraph (I):
- (ii) in subsection (e), by striking "subsection (a), (b), or (c) of section 203" and inserting "subsection (a) or (b) of section 203"; and
  - (iii) in subsection (1)(2)—
- (I) in subparagraph (B), by striking "section 203 (a) or (d)" and inserting "subsection (a) or (c) of section 203"; and
- (II) in subparagraph (C), by striking "section 203(d)" and inserting "section 203(c)";
- (E) in section 214(q)(1)(B)(i), by striking "section 203(d)" and inserting "section 203(c)":
- (F) in section 216(h)(1), in the undesignated matter following subparagraph (C), by striking "section 203(d)" and inserting "section 203(c)"; and
- (G) in section 245(i)(1)(B), by striking "section 203(d)" and inserting "section 203(c)".
- (2) IMMIGRANT INVESTOR PILOT PROGRAM.—Section 610(d) of the Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Act, 1993 (Public Law 102–395) is amended by striking "section 203(e) of such Act (8 U.S.C. 1153(e))" and inserting "section 203(d) of such Act (8 U.S.C. 1153(d))".
- (c) EFFECTIVE DATE.—The amendments made by this section shall take effect on the first day of the first fiscal year beginning on or after the date of the enactment of this Act.

# SEC. 1103. EMPLOYMENT-BASED IMMIGRATION PRIORITIES.

- (a) INCREASE IN VISAS FOR SKILLED WORK-ERS.—The Immigration and Nationality Act (8 U.S.C. 1101 et seq.) is amended—
- (1) in section 201(d)(1)(A), by striking "140,000" and inserting "195,000"; and
  - (2) in section 203(b)-
- (A) in paragraph (1), by striking "28.6 percent of such worldwide level" and inserting "58.374":
- (B) in paragraphs (2) and (3), by striking "28.6 percent of such worldwide level" each place it appears and inserting "58,373"; and
- (C) by striking "7.1 percent of such world-wide level" each place it appears and inserting "9,940".
- (b) EFFECTIVE DATE.—The amendments made by subsection (a) shall take effect on the first day of fiscal year 2019 and shall apply to the visas made available in that and subsequent fiscal years.

# SEC. 1104. WAIVER OF RIGHTS BY B VISA NON-IMMIGRANTS.

Section 101(a)(15)(B) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(15)(B)) is amended by adding before the semicolon at the end the following: ", and who has waived any right to review or appeal of an immigration officer's determination as to the admissibility of the alien at the port of entry into the United States, or to contest, other than on the basis of an application for asylum, any action for removal of the alien".

#### TITLE II—AGRICULTURAL WORKER REFORM

#### SEC. 2101. SHORT TITLE.

This title may be cited as-

(1) the "Agricultural Guestworker Act"; or (2) the "AG Act".

# SEC. 2102. H-2C TEMPORARY AGRICULTURAL WORK VISA PROGRAM.

(a) IN GENERAL.—Section 101(a)(15)(H) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(15)(H)) is amended by striking "; or (iii)" and inserting ", or (c) who is coming temporarily to the United States to perform agricultural labor or services; or (iii)".

- (b) DEFINITION.—Section 101(a) of such Act (8 U.S.C. 1101(a)) is amended by adding at the end the following:
- "(53) The term 'agricultural labor or services' has the meaning given such term by the Secretary of Agriculture in regulations and includes—
- "(A) agricultural labor as defined in section 3121(g) of the Internal Revenue Code of 1986:
- "(B) agriculture as defined in section 3(f) of the Fair Labor Standards Act of 1938 (29 U.S.C. 203(f)):
- "(C) the handling, planting, drying, packing, packaging, processing, freezing, or grading prior to delivery for storage of any agricultural or horticultural commodity in its numanufactured state."
- "(D) all activities required for the preparation, processing or manufacturing of a product of agriculture (as such term is defined in such section 3(f)), or fish or shellfish, for further distribution;
  - ``(E) forestry-related activities; and ``(F) aquaculture activities,
- except that in regard to labor or services consisting of meat or poultry processing, the term 'agricultural labor or services' only includes the killing of animals and the break-

# down of their carcasses.". SEC. 2103. ADMISSION OF TEMPORARY H-2C WORKERS.

(a) PROCEDURE FOR ADMISSION.—Chapter 2 of title II of the Immigration and Nationality Act (8 U.S.C. 1181 et seq.) is amended by inserting after section 218 the following:

# "SEC. 218A. ADMISSION OF TEMPORARY H-2C WORKERS.

- ``(a) DEFINITIONS.—In this section and section 218B:
- "(1) DISPLACE.—The term 'displace' means to lay off a United States worker from the job for which H-2C workers are sought.
- "(2) JOB.—The term 'job' refers to all positions with an employer that—
- "(A) involve essentially the same responsibilities;
- "(B) are held by workers with substantially equivalent qualifications and experience; and
- "(C) are located in the same place or places of employment.
- "(3) EMPLOYER.—The term 'employer' includes a single or joint employer, including an association acting as a joint employer with its members, who hires workers to perform agricultural labor or services.
- "(4) FORESTRY-RELATED ACTIVITIES.—The term 'forestry-related activities' includes tree planting, timber harvesting, logging operations, brush clearing, vegetation management, herbicide application, the maintenance of rights-of-way (including for roads, trails, and utilities), regardless of whether such right-of-way is on forest land, and the harvesting of pine straw.
- "(5) H-2C WORKER.—The term 'H-2C worker' means a nonimmigrant described in section 101(a)(15)(H)(ii)(c).
  - "(6) LAY OFF.—
- "(A) IN GENERAL.—The term 'lay off'—
- "(i) means to cause a worker's loss of employment, other than through a discharge for inadequate performance, violation of workplace rules, cause, voluntary departure, voluntary retirement, or the expiration of a grant or contract (other than a temporary employment contract entered into in order to evade a condition described in paragraph (4) of subsection (b)); and
- "(ii) does not include any situation in which the worker is offered, as an alternative to such loss of employment, a similar position with the same employer at equivalent or higher wages and benefits than the position from which the employee was discharged, regardless of whether or not the employee accepts the offer.

- "(B) CONSTRUCTION.—Nothing in this paragraph is intended to limit an employee's rights under a collective bargaining agreement or other employment contract.
- ''(7) UNITED STATES WORKER.—The term 'United States worker' means any worker who is—
- $\lq\lq(A)$  a citizen or national of the United States; or
- "(B) an alien who is lawfully admitted for permanent residence, is admitted as a refugee under section 207, or is granted asylum under section 208.
- "(8) SPECIAL PROCEDURES INDUSTRY.—The term 'special procedures industry' includes sheepherding, goat herding, and the range production of livestock, itinerant commercial beekeeping and pollination, itinerant animal shearing, and custom combining and harvesting.
- "(b) PETITION.—An employer that seeks to employ aliens as H-2C workers under this section shall file with the Secretary of Homeland Security a petition attesting to the following:
- "(1) OFFER OF EMPLOYMENT.—The employer will offer employment to the aliens on a contractual basis as H-2C workers under this section for a specific period of time during which the aliens may not work on an at-will basis (as provided for in section 218B), and such contract shall only be required to include a description of each place of employment, period of employment, wages and other benefits to be provided, and the duties of the positions.
  - "(2) TEMPORARY LABOR OR SERVICES.—
- "(A) IN GENERAL.—The employer is seeking to employ a specific number of H-2C workers on a temporary basis and will provide compensation to such workers at a wage rate no less than that set forth in subsection (j)(2).
- "(B) DEFINITION.—For purposes of this paragraph, a worker is employed on a temporary basis if the employer intends to employ the worker for no longer than the time period set forth in subsection (m)(1) (subject to the exceptions in subsection (m)(3)).
- "(3) BENEFITS, WAGES, AND WORKING CONDITIONS.—The employer will provide, at a minimum, the benefits, wages, and working conditions required by subsection (k) to all workers employed in the job for which the H-2C workers are sought.
- "(4) NONDISPLACEMENT OF UNITED STATES WORKERS.—The employer did not displace and will not displace United States workers employed by the employer during the period of employment of the H-2C workers and during the 30-day period immediately preceding such period of employment in the job for which the employer seeks approval to employ H-2C workers.
  - "(5) RECRUITMENT.-
- "(A) IN GENERAL.—The employer—
- "(i) conducted adequate recruitment before filing the petition; and
- "(ii) was unsuccessful in locating sufficient numbers of willing and qualified United States workers for the job for which the H-2C workers are sought.
- "(B) OTHER REQUIREMENTS.—The recruitment requirement under subparagraph (A) is satisfied if the employer places a local job order with the State workforce agency serving each place of employment, except that nothing in this subparagraph shall require the employer to file an interstate job order under section 653 of title 20, Code of Federal Regulations. The State workforce agency shall post the job order on its official agency website for a minimum of 30 days and not later than 3 days after receipt using the employment statistics system authorized under section 15 of the Wagner-Peyser Act (29 U.S.C. 491-2). The Secretary of Labor shall include links to the official Web sites of all workforce agencies on a single State

webpage of the official Web site of the Department of Labor.

"(C) END OF RECRUITMENT REQUIREMENT.— The requirement to recruit United States workers for a job shall terminate on the first day that work begins for the H-2C workers.

"(6) OFFERS TO UNITED STATES WORKERS.— The employer has offered or will offer the job for which the H-2C workers are sought to any eligible United States workers who—

"(A) apply;

"(B) are qualified for the job; and

"(C) will be available at the time, at each place, and for the duration, of need.

This requirement shall not apply to United States workers who apply for the job on or after the first day that work begins for the H-2C workers.

"(7) Provision of insurance.—If the job for which the H-2C workers are sought is not covered by State workers' compensation law, the employer will provide, at no cost to the workers unless State law provides otherwise, insurance covering injury and disease arising out of, and in the course of, the workers' employment, which will provide benefits at least equal to those provided under the State workers compensation law for comparable employment.

"(8) STRIKE OR LOCKOUT.—The job that is the subject of the petition is not vacant because the former workers in that job are on strike or locked out in the course of a labor dispute.

"(c) List.—

"(1) IN GENERAL.—The Secretary of Homeland Security shall maintain a list of the petitions filed under this subsection, which shall—

"(A) be sorted by employer; and

"(B) include the number of H-2C workers sought, the wage rate, the period of employment, each place of employment, and the date of need for each alien.

"(2) AVAILABILITY.—The Secretary of Homeland Security shall make the list available for public examination.

"(d) PETITIONING FOR ADMISSION.—

"(1) Consideration of Petitions.—For petitions filed and considered under this subsection—

"(A) the Secretary of Homeland Security may not require such petition to be filed more than 28 days before the first date the employer requires the labor or services of H-2C workers:

"(B) within the appropriate time period under subparagraph (C) or (D), the Secretary of Homeland Security shall—

"(i) approve the petition;

"(ii) reject the petition; or

"(iii) determine that the petition is incomplete or obviously inaccurate or that the employer has not complied with the requirements of subsection (b)(5)(A)(i) (which the Secretary can ascertain by verifying whether the employer has placed a local job order as provided for in subsection (b)(5)(B));

"(C) if the Secretary determines that the petition is incomplete or obviously inaccurate, or that the employer has not complied with the requirements of subsection (b)(5)(A)(i) (which the Secretary can ascertain by verifying whether the employer has placed a local job order as provided for in subsection (b)(5)(B)), the Secretary shall—

"(i) within 5 business days of receipt of the petition, notify the petitioner of the deficiencies to be corrected by means ensuring same or next day delivery; and

"(ii) within 5 business days of receipt of the corrected petition, approve or reject the petition and provide the petitioner with notice of such action by means ensuring same or next day delivery; and

"(D) if the Secretary does not determine that the petition is incomplete or obviously inaccurate, the Secretary shall not later than 10 business days after the date on which such petition was filed, either approve or reject the petition and provide the petitioner with notice of such action by means ensuring same or next day delivery.

"(2) ACCESS.—By filing an H–2C petition, the petitioner and each employer (if the petitioner is an association that is a joint employer of workers who perform agricultural labor or services) consent to allow access to each place of employment to the Department of Agriculture and the Department of Homeland Security for the purpose of investigations and audits to determine compliance with the immigration laws (as defined in section 101(a)(17)).

"(e) Roles of Agricultural Associations.—

"(1) TREATMENT OF ASSOCIATIONS ACTING AS EMPLOYERS.—If an association is a joint employer of workers who perform agricultural labor or services, H-2C workers may be transferred among its members to perform the agricultural labor or services on a temporary basis for which the petition was approved.

"(2) TREATMENT OF VIOLATIONS.-

"(A) INDIVIDUAL MEMBER.—If an individual member of an association that is a joint employer commits a violation described in paragraph (2) or (3) of subsection (h) or subsection (i)(1), the Secretary of Agriculture shall invoke penalties pursuant to subsections (h) and (i) against only that member of the association unless the Secretary of Agriculture determines that the association participated in, had knowledge of, or had reason to know of the violation.

"(B) ASSOCIATION OF AGRICULTURAL EMPLOYERS.—If an association that is a joint employer commits a violation described in subsections (h)(2) and (3) or (i)(1), the Secretary of Agriculture shall invoke penalties pursuant to subsections (h) and (i) against only the association and not any individual members of the association, unless the Secretary determines that the member participated in the violation.

"(f) EXPEDITED ADMINISTRATIVE APPEALS.— The Secretary of Homeland Security shall promulgate regulations to provide for an expedited procedure for the review of a denial of a petition under this section by the Secretary. At the petitioner's request, the review shall include a de novo administrative hearing at which new evidence may be introduced.

"(g) FEES.—The Secretary of Homeland Security shall require, as a condition of approving the petition, the payment of a fee to recover the reasonable cost of processing the petition.

"(h) Enforcement.—

"(1) INVESTIGATIONS AND AUDITS.—The Secretary of Agriculture shall be responsible for conducting investigations and audits, including random audits, of employers to ensure compliance with the requirements of the H-2C program. All monetary fines levied against employers shall be paid to the Department of Agriculture and used to enhance the Department of Agriculture's investigative and auditing abilities to ensure compliance by employers with their obligations under this section.

"(2) VIOLATIONS.—If the Secretary of Agriculture finds, after notice and opportunity for a hearing, a failure to fulfill an attestation required by this subsection, or a material misrepresentation of a material fact in a petition under this subsection, the Secretary—

"(A) may impose such administrative remedies (including civil money penalties in an amount not to exceed \$1,000 per violation) as the Secretary determines to be appropriate; and

"(B) may disqualify the employer from the employment of H-2C workers for a period of 1 year.

"(3) WILLFUL VIOLATIONS.—If the Secretary of Agriculture finds, after notice and opportunity for a hearing, a willful failure to fulfill an attestation required by this subsection, or a willful misrepresentation of a material fact in a petition under this subsection, the Secretary—

"(A) may impose such administrative remedies (including civil money penalties in an amount not to exceed \$5,000 per violation, or not to exceed \$15,000 per violation if in the course of such failure or misrepresentation the employer displaced one or more United States workers employed by the employer during the period of employment of H-2C workers or during the 30-day period immediately preceding such period of employment) in the job the H-2C workers are performing as the Secretary determines to be appropriate:

"(B) may disqualify the employer from the employment of H-2C workers for a period of 2 years;

"(C) may, for a subsequent failure to fulfill an attestation required by this subsection, or a misrepresentation of a material fact in a petition under this subsection, disqualify the employer from the employment of H-2C workers for a period of 5 years; and

"(D) may, for a subsequent willful failure to fulfill an attestation required by this subsection, or a willful misrepresentation of a material fact in a petition under this subsection, permanently disqualify the employer from the employment of H-2C workers

"(i) FAILURE TO PAY WAGES OR REQUIRED BENEFITS.—

"(1) IN GENERAL.—If the Secretary of Agriculture finds, after notice and opportunity for a hearing, that the employer has failed to provide the benefits, wages, and working conditions that the employer has attested that it would provide under this subsection, the Secretary shall require payment of back wages, or such other required benefits, due any United States workers or H-2C workers employed by the employer.

"(2) AMOUNT.—The back wages or other required benefits described in paragraph (1)—

"(A) shall be equal to the difference between the amount that should have been paid and the amount that was paid to such workers; and

"(B) shall be distributed to the workers to whom such wages or benefits are due.

"(j) MINIMUM WAGES, BENEFITS, AND WORKING CONDITIONS.—

''(1) PREFERENTIAL TREATMENT OF H-2C WORKERS PROHIBITED.—

"(A) IN GENERAL.—Each employer seeking to hire United States workers for the job the H-2C workers will perform shall offer such United States workers not less than the same benefits, wages, and working conditions that the employer will provide to the H-2C workers, except that if an employer chooses to provide H-2C workers with housing or a housing allowance, the employer need not offer housing or a housing allowance to such United States workers. No job offer may impose on United States workers any restrictions or obligations which will not be imposed on H-2C workers.

"(B) INTERPRETATION.—Every interpretation and determination made under this section or under any other law, regulation, or interpretative provision regarding the nature, scope, and timing of the provision of these and any other benefits, wages, and other terms and conditions of employment shall be made so that—

"(i) the services of workers to their employers and the employment opportunities

afforded to workers by the employers, including those employment opportunities that require United States workers or H-2C workers to travel or relocate in order to accept or perform employment—

"(I) mutually benefit such workers, as well as their families, and employers; and

"(II) principally benefit neither employer nor employee; and

"(ii) employment opportunities within the United States benefit the United States economy.

"(2) REQUIRED WAGES.—

"(A) IN GENERAL.—Each employer petitioning for H–2C workers under this subsection (other than in the case of workers who will perform agricultural labor or services consisting of meat or poultry processing) will offer the H–2C workers, during the period of authorized employment as H–2C workers, wages that are at least the greatest of—

"(i) the applicable State or local minimum wage:

"(ii) 115 percent of the Federal minimum wage; or

"(iii) the actual wage level paid by the employer to all other individuals in the job.

"(B) SPECIAL RULES.—

"(i) ALTERNATE WAGE PAYMENT SYSTEMS.—An employer can utilize a piece rate or other alternative wage payment system so long as the employer guarantees each worker a wage rate that equals or exceeds the amount required under subparagraph (A) for the total hours worked in each pay period. Compensation from a piece rate or other alternative wage payment system shall include time spent during rest breaks, moving from job to job, clean up, or any other nonproductive time, provided that such time does not exceed 20 percent of the total hours in the work day.

"(ii) MEAT OR POULTRY PROCESSING.—Each employer petitioning for H-2C workers under this subsection who will perform agricultural labor or services consisting of meat or poultry processing will offer the H-2C workers, during the period of authorized employment as H-2C workers, wages that are at least the greatest of—

``(I) the applicable State or local minimum wage:

"(II) 150 percent of the Federal minimum wage;

"(III) the prevailing wage level for the occupational classification in the area of employment; or

"(IV) the actual wage level paid by the employer to all other individuals in the job.

"(3) EMPLOYMENT GUARANTEE.—

"(A) IN GENERAL.—

"(i) REQUIREMENT.—Each employer petitioning for workers under this subsection shall guarantee to offer the H-2C workers and United States workers performing the same job employment for the hourly equivalent of not less than 50 percent of the work hours set forth in the work contract.

"(ii) FAILURE TO MEET GUARANTEE.—If an employer affords the United States workers or the H-2C workers less employment than that required under this subparagraph, the employer shall pay such workers the amount which the workers would have earned if the workers had worked for the guaranteed number of hours.

"(B) CALCULATION OF HOURS.—Any hours which workers fail to work, up to a maximum of the number of hours specified in the work contract for a work day, when the workers have been offered an opportunity to do so, and all hours of work actually performed (including voluntary work in excess of the number of hours specified in the work contract in a work day) may be counted by the employer in calculating whether the pe-

riod of guaranteed employment has been met.

"(C) LIMITATION.—If the workers abandon employment before the end of the work contract period, or are terminated for cause, the workers are not entitled to the 50 percent guarantee described in subparagraph (A).

"(D) TERMINATION OF EMPLOYMENT.-

"(i) IN GENERAL.—If, before the expiration of the period of employment specified in the work contract, the services of the workers are no longer required due to any form of natural disaster, including flood, hurricane, freeze, earthquake, fire, drought, plant or animal disease, pest infestation, regulatory action, or any other reason beyond the control of the employer before the employment guarantee in subparagraph (A) is fulfilled, the employer may terminate the workers' employment.

"(ii) REQUIREMENTS.—If a worker's employment is terminated under clause (i), the employer shall—

"(I) fulfill the employment guarantee in subparagraph (A) for the work days that have elapsed during the period beginning on the first work day and ending on the date on which such employment is terminated;

"(II) make efforts to transfer the worker to other comparable employment acceptable to the worker; and

"(III) not later than 72 hours after termination, notify the Secretary of Agriculture of such termination and stating the nature of the contract impossibility.

"(k) Nondelegation.—The Department of Agriculture and the Department of Homeland Security shall not delegate their investigatory, enforcement, or administrative functions relating to this section or section 218B to other agencies or departments of the Federal Government.

"(1) COMPLIANCE WITH BIO-SECURITY PROTO-COLS.—Except in the case of an imminent threat to health or safety, any personnel from a Federal agency or Federal grantee seeking to determine the compliance of an employer with the requirements of this section or section 218B shall, when visiting such employer's place of employment, make their presence known to the employer and sign-in in accordance with reasonable bio-security protocols before proceeding to any other area of the place of employment.

''(m) Limitation on H–2C Workers' Stay in Status.—

"(1) MAXIMUM PERIOD.—The maximum continuous period of authorized status as an H–2C worker (including any extensions) is 24 months for workers employed in a job that is of a temporary or seasonal nature. For H–2C workers employed in a job that is not of a temporary or seasonal nature, the initial maximum continuous period of authorized status is 36 months and subsequent maximum continuous periods of authorized status are 24 months.

"(2) REQUIREMENT TO REMAIN OUTSIDE THE UNITED STATES.—In the case of H-2C workers who were employed in a job of a temporary or seasonal nature whose maximum continuous period of authorized status as H-2C workers (including any extensions) have expired, the aliens may not again be eligible to be H-2C workers until they remain outside the United States for a continuous period equal to at least the lesser of 1/12 of the duration of their previous period of authorized status an H-2C workers or 45 days. For H-2C workers who were employed in a job not of a temporary or seasonal nature whose maximum continuous period of authorized status as H-2C workers (including any extensions) have expired, the aliens may not again be eligible to be H-2C workers until they remain outside the United States for a continuous period equal to at least the lesser of 1/12 of the duration of their previous period of authorized status as H-2C workers or 45 days.

"(3) Exceptions.—

"(A) The Secretary of Homeland Security shall deduct absences from the United States that take place during an H-2C worker's period of authorized status from the period that the alien is required to remain outside the United States under paragraph (2), if the alien or the alien's employer requests such a deduction, and provides clear and convincing proof that the alien qualifies for such a deduction. Such proof shall consist of evidence such as arrival and departure records, copies of tax returns, and records of employment abroad.

"(B) There is no maximum continuous period of authorized status as set forth in paragraph (1) or a requirement to remain outside the United States as set forth in paragraph (2) for H-2C workers employed as a sheepherder, goatherder, in the range production of livestock, or who return to the workers' permanent residence outside the United States each day.

"(n) PERIOD OF ADMISSION.—

"(1) IN GENERAL.—In addition to the maximum continuous period of authorized status, workers' authorized period of admission shall include—

"(A) a period of not more than 7 days prior to the beginning of authorized employment as H-2C workers for the purpose of travel to the place of employment; and

"(B) a period of not more than 14 days after the conclusion of their authorized employment for the purpose of departure from the United States or a period of not more than 30 days following the employment for the purpose of seeking a subsequent offer of employment by an employer pursuant to a petition under this section (or pursuant to at-will employment under section 218B during such times as that section is in effect) if they have not reached their maximum continuous period of authorized employment under subsection (m) (subject to the exceptions in subsection (m)(3)) unless they accept subsequent offers of employment as H-2C workers or are otherwise lawfully present.

"(2) FAILURE TO DEPART.—H-2C workers who do not depart the United States within the periods referred to in paragraph (1) or, as applicable, paragraph (3), will be considered to have failed to maintain nonimmigrant status as H-2C workers and shall be subject to removal under section 237(a)(1)(C)(i). Such aliens shall be considered to be inadmissible pursuant to section 212(a)(9)(B)(i) for having been unlawfully present, with the aliens considered to have been unlawfully present for 181 days as of the 15th day following their period of employment for the purpose of departure or as of the 31st day following their period of employment for the purpose of seeking subsequent offers of employment.

"(3) APPLICATION FOR MAXIMUM PERIOD.— Notwithstanding the duration of the work requested by the employer petitioning for the admission of an H-2C worker, if the alien is granted a visa, at the request of the alien, the term of the visa shall be for the maximum period described in subsection (m)(1), except that if such an alien is unable to secure subsequent employment 30 days after the conclusion of their authorized employment, the alien shall be required to depart the United States as described in paragraph (1)(B).

"(o) Abandonment of Employment.—

"(1) REPORT BY EMPLOYER.—Not later than 72 hours after an employer learns of the abandonment of employment by H-2C workers before the conclusion of their work contracts, the employer shall notify the Secretary of Agriculture and the Secretary of Homeland Security of such abandonment.

"(2) REPLACEMENT OF ALIENS.—An employer may designate eligible aliens to replace H-2C workers who abandon employment notwithstanding the numerical limitation found in section 214(g)(1)(C).

"(p) CHANGE TO H-2C STATUS.—

"(1) WAIVER.—In the case of an alien described in paragraph (2), the Secretary of Homeland Security shall waive the grounds of inadmissibility under paragraphs (5)(A), (6)(A), (6)(C), (7), (9)(B), and (9)(C) of section 212(a), and the grounds of deportability under paragraphs (1)(A) (with respect to the grounds of inadmissibility waived under this paragraph), (1)(B), (1)(C), (3)(A), and (3)(C) of section 237(a), with respect to conduct that occurred prior to the alien first receiving status as an H-2C worker, solely in order to provide the alien with such status.

"(2) ALIEN DESCRIBED.—An alien described in this paragraph is an alien who—

"(A) was unlawfully present in the United States on October 23, 2017; and

"(B) performed agricultural labor or services in the United States for at least 5.75 hours during each of at least 180 days during the 2-year period ending on October 23, 2017.

(3) SPECIAL APPROVAL PROCEDURES.—Before an alien described in paragraph (2) can be provided with nonimmigrant status under section 101(a)(15)(H)(ii)(C), the alien must depart the United States for a period during the interval between the date of issuance of final rules carrying out the AG Act and the date that is 12 months after such issuance. If such an alien is the beneficiary of an approved H-2C petition, for the purpose of meeting such requirement to depart the United States before being provided with nonimmigrant status under section 101(a)(15)(H)(ii)(C), the Secretary shall authorize parole for the alien to travel to the United States without a visa and shall issue an appropriate document authorizing such travel. Prior to authorizing parole for the alien, the Secretary shall conduct an in person interview, as appropriate, and a background check to determine that the alien is not inadmissible to the United States under section 212(a) or deportable under section 237(a), except with regard to the grounds of inadmissibility and grounds of deportability waived under paragraph (1).

''(q) Trust Fund To Assure Worker Return.—

"(1) ESTABLISHMENT.—There is established in the Treasury of the United States a trust fund (in this section referred to as the 'Trust Fund') for the purpose of providing a monetary incentive for H-2C workers to return to their country of origin upon expiration of their visas.

"(2) WITHHOLDING OF WAGES; PAYMENT INTO THE TRUST FUND.—

"(A) IN GENERAL.—Notwithstanding the Fair Labor Standards Act of 1938 (29 U.S.C. 201 et seq.) and State and local wage laws, all employers of H-2C workers shall withhold from the wages of all H-2C workers other than those employed as sheepherders, goatherders, in the range production of livestock, or who return to the their permanent residence outside the United States each day, an amount equivalent to 10 percent of the gross wages of each worker in each pay period and, on behalf of each worker, transfer such withheld amount to the Trust Fund.

"(B) JOBS THAT ARE NOT OF A TEMPORARY OR SEASONAL NATURE.—Employers of H-2C workers employed in jobs that are not of a temporary or seasonal nature, other than those employed as a sheepherder, goatherder, or in the range production of livestock, shall also pay into the Trust Fund an amount equivalent to the Federal tax on the wages paid to H-2C workers that the employer would be obligated to pay under chapters 21 and 23 of the

Internal Revenue Code of 1986 had the H-2C workers been subject to such chapters.

"(3) DISTRIBUTION OF FUNDS.—Amounts paid into the Trust Fund on behalf of an H-2C worker, and held pursuant to paragraph (2)(A) and interest earned thereon, shall be transferred from the Trust Fund to the Secretary of Homeland Security, who shall distribute them to the worker if the worker—

"(A) applies to the Secretary of Homeland Security (or the designee of the Secretary) for payment within 120 days of the expiration of the alien's last authorized stay in the United States as an H-2C worker, for which they seek amounts from the Trust Fund:

"(B) establishes to the satisfaction of the Secretary of Homeland Security that they have complied with the terms and conditions of the H-2C program;

"(C) once approved by the Secretary of Homeland Security for payment, physically appears at a United States embassy or consulate in the worker's home country; and

"(D) establishes their identity to the satisfaction of the Secretary of Homeland Security.

''(4) ADMINISTRATIVE EXPENSES.—The amounts paid into the Trust Fund and held pursuant to paragraph (2)(B), and interest earned thereon, shall be distributed annually to the Secretary of Agriculture and the Secretary of Homeland Security in amounts proportionate to the expenses incurred by such officials in the administration and enforcement of the terms of the H–2C program.

"(5) LAW ENFORCEMENT.—Notwithstanding any other provision of law, amounts paid into the Trust Fund under paragraph (2), and interest earned thereon, that are not needed to carry out paragraphs (3) and (4) shall, to the extent provided in advance in appropriations Acts, be made available until expended without fiscal year limitation to the Secretary of Homeland Security to apprehend, detain, and remove aliens inadmissible to or deportable from the United States.

"(6) INVESTMENT OF TRUST FUND.—

"(A) IN GENERAL.—It shall be the duty of the Secretary of the Treasury to invest such portion of the Trust Fund as is not, in the Secretary's judgment, required to meet current withdrawals. Such investments may be made only in interest-bearing obligations of the United States or in obligations guaranteed as to both principal and interest by the United States.

"(B) CREDITS TO TRUST FUND.—The interest on, and the proceeds from the sale or redemption of, any obligations held in the Trust Fund shall be credited to and form a part of the Trust Fund.

"(C) REPORT TO CONGRESS.—It shall be the duty of the Secretary of the Treasury to hold the Trust Fund, and (after consultation with the Secretary of Homeland Security) to report to the Congress each year on the financial condition and the results of the operations of the Trust Fund during the preceding fiscal year and on its expected condition and operations during the next fiscal year. Such report shall be printed as both a House and a Senate document of the session of the Congress in which the report is made.

"(r) PROCEDURES FOR SPECIAL PROCEDURES INDUSTRIES.—

"(1) WORK LOCATIONS.—The Secretary of Homeland Security shall permit an employer in a special procedures industry or that engages in a forestry-related activity that does not operate at a single fixed place of employment to provide, as part of its petition, a list of places of employment, which—

"(A) may include an itinerary; and

"(B) may be subsequently amended at any time by the employer, after notice to the Secretary.

"(2) WAGES.—Notwithstanding subsection (j)(2), the Secretary of Agriculture may es-

tablish monthly, weekly, or biweekly wage rates for occupations in a Special Procedures Industry for a State or other geographic area. For an employer in a Special Procedures Industry that typically pays a monthly wage, the Secretary shall require that H-2C workers be paid not less frequently than monthly and at a rate no less than the legally required monthly cash wage in an amount as re-determined annually by the Secretary.

"(3) ALLERGY LIMITATION.—An employer engaged in the commercial beekeeping or pollination services industry may require that job applicants be free from bee-related allergies, including allergies to pollen and bee venom.

"(s) FLEXIBILITY WITH RESPECT TO START DATES.—Upon approval of a petition with regard to jobs that are of a temporary or seasonal nature, the employer may begin the employment of petitioned-for H-2C workers up to ten months after the first date the employer requires the labor or services of H-2C workers

"(t) ADJUSTMENT OF STATUS.—In applying section 245 to an alien who is an H-2C worker who was the beneficiary of a waiver under subsection (p)(1)—

"(1) such alien shall be deemed to have been inspected and admitted into the United States; and

"(2) in determining the alien's admissibility as an immigrant, paragraphs (5)(A), (6)(A), (6)(C), (7), (9)(B), and (9)(C)(i)(I) of section 212(a) shall not apply with respect to conduct that occurred prior to the alien first receiving status as an H-2C worker.".

(b) AT-WILL EMPLOYMENT.—Chapter 2 of title II of the Immigration and Nationality Act (8 U.S.C. 1181 et seq.) is amended by inserting after section 218A (as inserted by subsection (a) of this section) the following:

"SEC. 218B. AT-WILL EMPLOYMENT OF TEMPORARY H-2C WORKERS.

'(a) IN GENERAL.—An employer that is designated as a 'registered agricultural employer' pursuant to subsection (c) may employ aliens as H-2C workers. However, an H-2C worker may only perform labor or services pursuant to this section if the worker is already lawfully present in the United States as an H-2C worker, having been admitted or otherwise provided nonimmigrant status pursuant to section 218A, and has completed the period of employment specified in the job offer the worker accepted pursuant to section 218A or the employer has terminated the worker's employment pursuant to section 218A(j)(3)(D)(i). An H-2C worker who abandons the employment which was the basis for admission or status pursuant to section 218A may not perform labor or services pursuant to this section until the worker has returned to their home country, been readmitted as an H-2C worker pursuant to section 218A and has completed the period of employment specified in the job offer the worker accepted pursuant to section 218A or the employer has terminated the worker's employment pursuant to section 218A(j)(3)(D)(i).

"(b) Period of Stay.—H-2C workers performing at-will labor or services for a registered agricultural employer are subject to the period of admission, limitation of stay in status, and requirement to remain outside the United States contained in subsections (m) and (n) of section 218A, except that subsection (m)(3)(A) does not apply.

"(c) REGISTERED AGRICULTURAL EMPLOY-ERS.—The Secretary of Agriculture shall establish a process to accept and adjudicate applications by employers to be designated as registered agricultural employers. The Secretary shall require, as a condition of approving the application, the payment of a fee to recover the reasonable cost of processing the application. The Secretary shall designate an employer as a registered agricultural employer if the Secretary determines that the employer—

- "(1) employs (or plans to employ) individuals who perform agricultural labor or services;
- ``(2) has not been subject to debarment from receiving temporary agricultural labor certifications pursuant to section 101(a)(15)(H)(ii)(a) within the last three years;
- "(3) has not been subject to disqualification from the employment of H-2C workers within the last five years:
- "(4) agrees to, if employing H-2C workers pursuant to this section, fulfill the attestations contained in section 218A(b) as if it had submitted a petition making those attestations (excluding subsection (j)(3) of such section) and not to employ H-2C workers who have reached their maximum continuous period of authorized status under section 218A(m) (subject to the exceptions contained in section 218A(m)(3)) or if the workers have complied with the terms of section 218A(m)(2); and

"(5) agrees to notify the Secretary of Agriculture and the Secretary of Homeland Security each time it employs H-2C workers pursuant to this section within 72 hours of the commencement of employment and within 72 hours of the cessation of employment.

"(d) LENGTH OF DESIGNATION.—An employer's designation as a registered agricultural employer shall be valid for 3 years, and the Secretary may extend such designation for additional 3-year terms upon the reapplication of the employer. The Secretary shall revoke a designation before the expiration of its 3-year term if the employer is subject to disqualification from the employment of H-2C workers subsequent to being designated as a registered agricultural employer.

'(e) Enforcement.—The Secretary of Agriculture shall be responsible for conducting investigations and audits, including random audits, of employers to ensure compliance with the requirements of this section. All monetary fines levied against employers shall be paid to the Department of Agriculture and used to enhance the Department Agriculture's investigatory and audit abilities to ensure compliance by employers with their obligations under this section and section 218A. The Secretary of Agriculture's enforcement powers and an employer's liability described in subsections (h) through (i) of section 218A are applicable to employers employing H-2C workers pursuant to this section.

(c) PROHIBITION ON FAMILY MEMBERS.—Section 101(a)(15)(H) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(15)(H)) is amended by striking "him;" at the end and inserting "him, except that no spouse or child may be admitted under clause (ii)(c);".

(d) NUMERICAL CAP.—Section 214(g)(1) of the Immigration and Nationality Act (8 U.S.C. 1184(g)(1)) is amended—

- (1) in subparagraph (A), by striking "or" at the end;
- (2) in subparagraph (B), by striking the period at the end and inserting "; or"; and
- (3) by adding at the end the following: "(C) under section 101(a)(15)(H)(ii)(c)—
- "(i) may not exceed 40,000 for aliens issued visas or otherwise provided nonimmigrant status under such section for the purpose of performing agricultural labor or services consisting or meat or poultry processing;

"(ii) except as otherwise provided under this subparagraph, may not exceed 410,000 for aliens issued visas or otherwise provided nonimmigrant status under such section for the purpose of performing agricultural labor or services other than agricultural labor or services consisting of meat or poultry processing:

"(iii) if the base allocation under clause (ii) is exhausted during any fiscal year, the base allocation for that and subsequent fiscal years shall be increased by the lesser of 10 percent or a percentage representing the number of petitioned-for aliens (as a percentage of the base allocation) who would be eligible to be issued visas or otherwise provided nonimmigrant status described clause during that fiscal year but for the base allocation being exhausted, and if the increased base allocation is itself exhausted during a subsequent fiscal year, the base allocation for that and subsequent fiscal years shall be further increased by the lesser of 10 percent or a percentage representing the number of petitioned-for aliens (as a percentage of the increased base allocation) who would be eligible to be issued visas or otherwise provided nonimmigrant status described in that clause during that fiscal year but for the increased base allocation being exhausted (subject to clause (iv)):

"(iv) if the base allocation under clause (ii) is not exhausted during any fiscal year, the base allocation under such clause for subsequent fiscal years shall be decreased by the greater of 5 percent or a percentage representing the unutilized portion of the base allocation (as a percentage of the base allocation) during that fiscal year, and if in a subsequent fiscal year the decreased base allocation is itself not exhausted, the base allocation for fiscal years subsequent to that fiscal year shall be further decreased by the greater of 5 percent or a percentage representing the unutilized portion of the decreased base allocation (as a percentage of the decreased base allocation) during that fiscal year (subject to clause (iii) and except that the base allocation shall not fall below 410.000); and

 $\lq\lq(v)$  for purposes of clause (ii), the numerical limitations shall not apply to any alien—

"(I) who-

"(aa) was physically present in the United States on October 23, 2017; and

"(bb) performed agricultural labor or services in the United States for at least 5.75 hours during each of at least 180 days during the 2-year period ending on October 23, 2017;

"(II) who has previously been issued a visa or otherwise provided nonimmigrant status pursuant to subclause (a) or (b) of section 101(a)(15)(H)(ii), but only to the extent that the alien is being petitioned for by an employer pursuant to section 218A(b) who previously employed the alien pursuant to subclause (a) or (b) of section 101(a)(15)(H)(ii) beginning no later than October 23, 2017.".

(e) INTENT.—Section 214(b) of the Immigration and Nationality Act (8 U.S.C. 1184(b)) is amended by striking "section 101(a)(15)(H)(i) except subclause (b1) of such section" and inserting "clause (i), except subclause (b1), or (ii)(c) of section 101(a)(15)(H)".

(f) CLERICAL AMENDMENT.—The table of contents for the Immigration and Nationality Act (8 U.S.C. 1101 et seq.) is amended by inserting after the item relating to section 218 the following:

"Sec. 218B. At-will employment of temporary H-2C workers.".

#### SEC. 2104. MEDIATION.

Nonimmigrants having status under section 101(a)(15)(H)(ii)(c) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(15)(H)(ii)(c)) may not bring civil actions for damages against their employers, nor may any other attorneys or individuals bring civil actions for damages on behalf of such nonimmigrants against the nonimmigrants' employers, unless at least 90 days prior to bringing an action a request has been made to the Federal Mediation and

Conciliation Service to assist the parties in reaching a satisfactory resolution of all issues involving all parties to the dispute and mediation has been attempted.

#### SEC. 2105. MIGRANT AND SEASONAL AGRICUL-TURAL WORKER PROTECTION.

Section 3(8)(B)(ii) of the Migrant and Seasonal Agricultural Worker Protection Act (29 U.S.C. 1802(8)(B)(ii)) is amended by striking "under sections 101(a)(15)(H)(ii)(a) and 214(c) of the Immigration and Nationality Act." and inserting "under subclauses (a) and (c) of section 101(a)(15)(H)(ii), and section 214(c), of the Immigration and Nationality Act.".

#### SEC. 2106. BINDING ARBITRATION.

(a) APPLICABILITY.—H-2C workers may, as a condition of employment with an employer, be subject to mandatory binding arbitration and mediation of any grievance relating to the employment relationship. An employer shall provide any such workers with notice of such condition of employment at the time it makes job offers.

(b) ALLOCATION OF COSTS.—Any cost associated with such arbitration and mediation process shall be equally divided between the employer and the H-2C workers, except that each party shall be responsible for the cost of its own counsel, if any.

(c) DEFINITIONS.—As used in this section:

- (1) The term "condition of employment" means a term, condition, obligation, or requirement that is part of the job offer, such as the term of employment, job responsibilities, employee conduct standards, and the grievance resolution process, and to which applicants or prospective H-2C workers must consent or accept in order to be hired for the position.
- (2) The term "H-2C worker" means a nonimmigrant described in section 218A(a)(5) of the Immigration and Nationality Act, as added by this title.

# SEC. 2107. ELIGIBILITY FOR HEALTH CARE SUBSIDIES AND REFUNDABLE TAX CREDITS; REQUIRED HEALTH INSURANCE COVERAGE.

- (a) HEALTH CARE SUBSIDIES.—H-2C workers (as defined in section 218A(a)(5) of the Immigration and Nationality Act, as added by this title)—
- (1) are not entitled to the premium assistance tax credit authorized under section 36B of the Internal Revenue Code of 1986 and shall be subject to the rules applicable to individuals who are not lawfully present set forth in subsection (e) of such section; and
- (2) shall be subject to the rules applicable to individuals who are not lawfully present set forth in section 1402(e) of the Patient Protection and Affordable Care Act (42 U.S.C. 18071(e)).
- (b) REFUNDABLE TAX CREDITS.—H-2C workers (as defined in section 218A(a)(5) of the Immigration and Nationality Act, as added by this title), shall not be allowed any credit under sections 24 and 32 of the Internal Revenue Code of 1986. In the case of a joint return, no credit shall be allowed under either such section if both spouses are such workers or aliens.
- (c) REQUIREMENT REGARDING HEALTH IN-SURANCE COVERAGE.—Notwithstanding the Fair Labor Standards Act of 1938 (29 U.S.C. 201 et seq.) and State and local wage laws, not later than 21 days after being issued a visa or otherwise provided nonimmigrant status under section 101(a)(15)(H)(ii)(c) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(15)(H)(ii)(c)), an alien must obtain health insurance coverage accepted in their State or States of employment and residence for the period of employment specified in section 218A(b)(1) of the Immigration and Nationality Act. H-2C workers under sections 218A or 218B of the Immigration and Nationality Act who do not obtain and maintain the required insurance coverage will be

considered to have failed to maintain nonstatus under 101(a)(15)(H)(ii)(c) of the Immigration and Nationality Act and shall be subject to removal under section 237(a)(1)(C)(i) of the Immigration and Nationality Act (8 U.S.C. 1227(a)(1)(C)(i)).

#### SEC. 2108. STUDY OF ESTABLISHMENT OF AN AG-RICULTURAL WORKER MENT POOL.

- (a) STUDY.—The Secretary of Agriculture shall conduct a study on the feasibility of establishing an agricultural worker employment pool and an electronic Internet-based portal to assist H-2C workers (as such term is defined in section 218A of the Immigration and Nationality Act), prospective H-2C workers, and employers to identify job opportunities in the H-2C program and willing, able and available workers for the program, respectively.
- (b) CONTENTS.—The study required under subsection (a) shall include an analysis of-(1) the cost of creating such a pool and portal;
- (2) potential funding sources or mechanisms to support the creation and maintenance of the pool and portal:
- (3) with respect to H-2C workers and prospective H-2C workers in the pool, the data that would be relevant for employers:
- (4) the merits of assisting H-2C workers and employers in identifying job opportunities and willing, able, and available workers, respectively: and
- (5) other beneficial uses for such a pool and portal
- (c) REPORT.—Not later than 1 year after the date of the enactment of this Act, the Secretary of Agriculture shall submit to the Committees on the Judiciary of the House of Representatives and the Senate a report containing the results of the study required under subsection (a).

#### SEC. 2109. PREVAILING WAGE.

Section 212(p) of the Immigration and Nationality Act (8 U.S.C. 1182(p)) is amended—

- (1) in paragraph (1), by inserting after "subsections (a)(5)(A), (n)(1)(A)(i)(II), and (t)(1)(A)(i)(II)" the following: "of this section and section 218A(j)(2)(B)(ii)"; and
- (2) in paragraph (3), by inserting after "subsections (a)(5)(A), (n)(1)(A)(i)(II), and (t)(1)(A)(i)(II)" the following: "of this section and section 218A(i)(2)(B)(ii)"

#### SEC. 2110. PORTABILITY OF H-2C STATUS.

Section 214(n)(1) of the Immigration and Nationality Act (8 U.S.C. 1184(n)(1)) is after amended by inserting "section 101(a)(15)(H)(i)(b)" the following: 101(a)(15)(H)(ii)(c)".

#### SEC. 2111. EFFECTIVE DATES; SUNSET; REGULA-TIONS.

- (a) Effective Dates; Regulations.-
- (1) IN GENERAL.—Sections 2102 and 2104 through 2106 of this title, subsections (a) and (c) through (f) of section 2103 of this title, and the amendments made by the sections, shall take effect on the date on which the Secretary issues the rules under paragraph (3), and the Secretary of Homeland Security shall accept petitions pursuant to section 218A of the Immigration and Nationality Act, as inserted by this Act, beginning no later than that date. Sections 2107 and 2109 of this title shall take effect on the date of the enactment of this Act.
- (2) AT-WILL EMPLOYMENT.—Section 2103(b) of this title and the amendments made by that subsection shall take effect when-
- (A) it becomes unlawful for all persons or other entities to hire, or to recruit or refer for a fee, for employment in the United States an individual (as provided in section 274A(a)(1) of the Immigration and Nationality Act (8 U.S.C. 1324a(a)(1))) without using the verification system set forth in section

274A(d) of such Act, as amended by section 1103 of title I of division B of this Act, to seek verification of the employment eligibility of an individual; and

- (B) such verification system, in providing confirmation of an individual's employment eligibility, indicates whether an individual is eligible to be employed in all occupations or only to perform agricultural labor or services as a nonimmigrant who has been issued a visa or otherwise provided nonimmigrant status under section 101(a)(15)(H)(ii)(C) of the Immigration and Nationality Act.
- (3) Regulations.—Notwithstanding other provision of law, not later than the first day of the seventh month that begins after the date of the enactment of this Act, the Secretary of Homeland Security shall issue final rules, on an interim or other basis, to carry out this title.
- (b) OPERATION AND SUNSET OF THE H-2A PROGRAM.-
- (1) APPLICATION OF EXISTING REGULA-TIONS.—The Department of Labor H-2A program regulations published at 73 Federal Register 77110 et seq. (2008) shall be in force for all petitions approved under sections 101(a)(15)(H)(ii)(a) and 218 of the Immigration Nationality Act (8) and 1101(a)(15)(h)(ii)(a); 8 U.S.C. 1188) beginning on the date of the enactment of this Act. except that the following, as in effect on such date, shall remain in effect, and, to the extent that any rule published at 73 Federal Register 77110 et seq. is in conflict, such rule shall have no force and effect:
- (A) Paragraph (a) and subparagraphs (1) and (3) of paragraph (b) of section 655.200 of title 20. Code of Federal Regulations.
- (B) Section 655.201 of title 20, Code of Federal Regulations, except the paragraphs entitled "Production of Livestock" "Range"
- (C) Paragraphs (c), (d) and (e) of section 655.210 of title 20, Code of Federal Regula-
- (D) Section 655.230 of title 20, Code of Federal Regulations.
- (E) Section 655.235 of title 20, Code of Federal Regulations.
- (F) The Special Procedures Labor Certification Process for Employers in the Itinerant Animal Shearing Industry under the H-2A Program in effect under the Training and Employment Guidance Letter No. 17-06, Change 1, Attachment B, Section II, with an effective date of October 1, 2011.
- (2) SUNSET.—Beginning on the date on which employers can file petitions pursuant to section 218A of the Immigration and Nationality Act, as added by section 2103(a) of this title, no new petitions under sections 101(a)(15)(H)(ii)(a) and 218 of the Immigration Nationality (8) U.S.C. and Act 1101(a)(15)(H)(ii)(a); 8 U.S.C. 1188) shall be accepted.

#### SEC. 2112. REPORT ON COMPLIANCE AND VIOLA-TIONS.

- (a) IN GENERAL.—Not later than 1 year after the first day on which employers can file petitions pursuant to section 218A of the Immigration and Nationality Act, as added by section 2103(a) of this title, the Secretary of Homeland Security, in consultation with the Secretary of Agriculture, shall submit to the Committees on the Judiciary of the House of Representatives and the Senate a report on compliance by H-2C workers with the requirements of this title and the Immigration and Nationality Act, as amended by this title. In the case of a violation of a term or condition of the temporary agricultural work visa program established by this title, the report shall identify the provision or provisions of law violated.
- (b) DEFINITION.—As used in this section. the term "H-2C worker" means a nonimmigrant described in section 218A(a)(4) of

the Immigration and Nationality Act, as added by section 2103(a) of this title.

#### TITLE III—VISA SECURITY

#### SEC. 3101. CANCELLATION OF ADDITIONAL VISAS.

- (a) IN GENERAL.—Section 222(g) of the Immigration and Nationality Act (8 U.S.C. 1202(g)) is amended-
  - (1) in paragraph (1)-
- (A) by striking "Attorney General" and inserting "Secretary"; and
- (B) by inserting "and any other nonimmigrant visa issued by the United States that is in the possession of the alien" after "such visa": and
- (2) in paragraph (2)(A), by striking "(other than the visa described in paragraph (1)) issued in a consular office located in the country of the alien's nationality" and inserting "(other than a visa described in paragraph (1)) issued in a consular office located in the country of the alien's nationality or foreign residence".
  (b) EFFECTIVE DATE.—The amendment
- made by subsection (a) shall take effect on the date of the enactment of this Act and shall apply to a visa issued before, on, or after such date.

#### SEC. 3102. VISA INFORMATION SHARING.

- (a) IN GENERAL.—Section 222(f) of the Immigration and Nationality Act (8 U.S.C. 1202(f)(2)) is amended—
- (1) by striking "issuance or refusal" and inserting "issuance, refusal, or revocation":
- (2) in paragraph (2), in the matter preceding subparagraph (A), by striking "and on the basis of reciprocity" and all that follows and inserting the following "may provide to a foreign government information in a Department of State computerized visa database and, when necessary and appropriate, other records covered by this section related to information in such database—'
  - (3) in paragraph (2)(A)-
- (A) by inserting at the beginning "on the basis of reciprocity,";
  (B) by inserting "(i)" after "for the pur-
- pose of"; and
- (C) by striking "illicit weapons; or" and inserting "illicit weapons, or (ii) determining a person's deportability or eligibility for a visa, admission, or other immigration ben-
  - (4) in paragraph (2)(B)-
- (A) by inserting at the beginning "on the basis of reciprocity,
- (B) by striking "in the database" and inserting "such database"
- (C) by striking "for the purposes" and inserting "for one of the purposes"; and
- (D) by striking "or to deny visas to persons who would be inadmissible to the United States." and inserting "; or"; and
- (5) in paragraph (2), by adding at the end the following:
- "(C) with regard to any or all aliens in the database specified data elements from each record, if the Secretary of State determines that it is in the national interest to provide such information to a foreign government.
- (b) EFFECTIVE DATE.—The amendments made by subsection (a) shall take effect 60 days after the date of the enactment of this Act.

# SEC. 3103. RESTRICTING WAIVER OF VISA INTER-

Section 222(h) of the Immigration and Nationality Act (8 U.S.C. 1202(h)(1)(B)) is amended-

- (1) in paragraph (1)(C), by inserting ", in consultation with the Secretary of Homeland Security," after "if the Secretary"
- (2) in paragraph (1)(C)(i), by inserting ", where such national interest shall not include facilitation of travel of foreign nationals to the United States, reduction of visa application processing times, or the allocation of consular resources" before the semicolon at the end; and

- (3) in paragraph (2)—
- (A) by striking "or" at the end of subparagraph (E):
- (B) by striking the period at the end of subparagraph (F) and inserting "; or"; and
- (C) by adding at the end the following:
- "(G) is an individual-
- "(i) determined to be in a class of aliens determined by the Secretary of Homeland Security to be threats to national security;
- "(ii) identified by the Secretary of Homeland Security as a person of concern; or
- "(iii) applying for a visa in a visa category with respect to which the Secretary of Homeland Security has determined that a waiver of the visa interview would create a high risk of degradation of visa program integrity."

# SEC. 3104. AUTHORIZING THE DEPARTMENT OF STATE TO NOT INTERVIEW CERTAIN INELIGIBLE VISA APPLICANTS.

- (a) IN GENERAL.—Section 222(h)(1) of the Immigration and Nationality Act (8 U.S.C. 1202(h)(1)) is amended by inserting "the alien is determined by the Secretary of State to be ineligible for a visa based upon review of the application or" after "unless".
- (b) GUIDANCE.—Not later than 90 days after the date of the enactment of this Act, the Secretary of State shall issue guidance to consular officers on the standards and processes for implementing the authority to deny visa applications without interview in cases where the alien is determined by the Secretary of State to be ineligible for a visa based upon review of the application.
- (c) REPORTS.—Not less frequently than once each quarter, the Secretary of State shall submit to the Congress a report on the denial of visa applications without interview including—
- (1) the number of such denials; and
- (2) a post-by-post breakdown of such denials.

#### SEC. 3105. VISA REFUSAL AND REVOCATION.

- (a) AUTHORITY OF THE SECRETARY OF HOMELAND SECURITY AND THE SECRETARY OF STATE.—
- (1) IN GENERAL.—Section 428 of the Homeland Security Act of 2002 (6 U.S.C. 236) is amended by striking subsections (b) and (c) and inserting the following:
- "(b) AUTHORITY OF THE SECRETARY OF HOMELAND SECURITY.—
- "(1) IN GENERAL.—Notwithstanding section 104(a) of the Immigration and Nationality Act (8 U.S.C. 1104(a)) or any other provision of law, and except as provided in subsection (c) and except for the authority of the Secretary of State under subparagraphs (A) and (G) of section 101(a)(15) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(15)), the Secretary—
- "(A) shall have exclusive authority to issue regulations, establish policy, and administer and enforce the provisions of the Immigration and Nationality Act (8 U.S.C. 1101 et seq.) and all other immigration or nationality laws relating to the functions of consular officers of the United States in connection with the granting and refusal of a visa; and
- "(B) may refuse or revoke any visa to any alien or class of aliens if the Secretary, or designee, determines that such refusal or revocation is necessary or advisable in the security or foreign policy interests of the United States.
- ''(2) Effect of Revocation.—The revocation of any visa under paragraph (1)(B)—
- "(A) shall take effect immediately; and
- "(B) shall automatically cancel any other valid visa that is in the alien's possession.
- "(3) JUDICIAL REVIEW.—Notwithstanding any other provision of law, including section 2241 of title 28, United States Code, or any other habeas corpus provision, and sections

- 1361 and 1651 of such title, no court shall have jurisdiction to review a decision by the Secretary of Homeland Security to refuse or revoke a visa, and no court shall have jurisdiction to hear any claim arising from, or any challenge to, such a refusal or revocation.
- "(c) AUTHORITY OF THE SECRETARY OF STATE.—
- "(1) IN GENERAL.—The Secretary of State may direct a consular officer to refuse a visa requested by an alien if the Secretary of State determines such refusal to be necessary or advisable in the security or foreign policy interests of the United States.
- "(2) LIMITATION.—No decision by the Secretary of State to approve a visa may override a decision by the Secretary of Homeland Security under subsection (b)."
- (2) AUTHORITY OF THE SECRETARY OF STATE.—Section 221(i) of the Immigration and Nationality Act (8 U.S.C. 1201(i)) is amended by striking "subsection, except in the context of a removal proceeding if such revocation provides the sole ground for removal under section 237(a)(1)(B)." and inserting "subsection."
- (3) CONFORMING AMENDMENT.—Section 237(a)(1)(B) of the Immigration and Nationality Act (8 U.S.C. 1227(a)(1)(B)) is amended by striking "under section 221(i)".
- (4) EFFECTIVE DATE.—The amendment made by paragraph (1) shall take effect on the date of the enactment of this Act and shall apply to visa refusals and revocations occurring before, on, or after such date.
- (b) TECHNICAL CORRECTIONS TO THE HOMELAND SECURITY ACT.—Section 428(a) of the Homeland Security Act of 2002 (6 U.S.C. 236(a)) is amended—
- (1) by striking "subsection" and inserting "section" and
- (2) by striking "consular office" and inserting "consular officer".

#### SEC. 3106. PETITION AND APPLICATION PROC-ESSING FOR VISAS AND IMMIGRA-TION BENEFITS.

(a) IN GENERAL.—Chapter 2 of title II of the Immigration and Nationality Act (8 U.S.C. 1181 et seq.) is amended by inserting after section 211 the following:

#### "SEC. 211A. PETITION AND APPLICATION PROC-ESSING.

- "(a) SIGNATURE REQUIREMENT.—
- "(1) IN GENERAL.—No petition or application filed with the Secretary of Homeland Security or with a consular officer relating to the issuance of a visa or to the admission of an alien to the United States as an immigrant or as a nonimmigrant may be approved unless the petition or application is signed by each party required to sign such petition or application.
- "(2) APPLICATIONS FOR IMMIGRANT VISAS.— Except as may be otherwise prescribed by regulations, each application for an immigrant visa shall be signed by the applicant in the presence of the consular officer, and verified by the oath of the applicant administered by the consular officer.
- "(b) COMPLETION REQUIREMENT.—No petition or application filed with the Secretary of Homeland Security or with a consular officer relating to the issuance of a visa or to the admission of an alien to the United States as an immigrant or as a nonimmigrant may be approved unless each applicable portion of the petition or application has been completed.
- "(c) Translation Requirement.—No document submitted in support of a petition or application for a nonimmigrant or immigrant visa may be accepted by a consular officer if such document contains information in a foreign language, unless such document is accompanied by a full English translation, which the translator has certified as complete and accurate, and by the translator's

- certification that he or she is competent to translate from the foreign language into English.
- "(d) REQUESTS FOR ADDITIONAL INFORMATION.—In the case that the Secretary of Homeland Security or a consular officer requests any additional information relating to a petition or application filed with the Secretary or consular officer relating to the issuance of a visa or to the admission of an alien to the United States as an immigrant or as a nonimmigrant, such petition or application may not be approved unless all of the additional information requested is provided, or is shown to have been previously provided, in complete form and is provided on or before any reasonably established deadline included in the request."
- (b) CLERICAL AMENDMENT.—The table of contents for the Immigration and Nationality Act (8 U.S.C. 1101 et seq.) is amended by inserting after the item relating to section 211 the following:
- "Sec. 211A. Petition and application proc-
- essing.".

  (c) APPLICATION.—The amendments made by this section shall apply with respect to applications and petitions filed after the date of the enactment of this Act.

#### SEC. 3107. FRAUD PREVENTION.

- (a) Prospective Analytics Technology.—
- (1) PLAN FOR IMPLEMENTATION.—Not later than 180 days after the date of the enactment of this Act, the Secretary of Homeland Security shall submit to the Committee on the Judiciary of the House of Representatives and the Committee on the Judiciary of the Senate a plan for the use of advanced analytics software to ensure the proactive detection of fraud in immigration benefits applications and petitions and to ensure that any such applicant or petitioner does not pose a threat to national security.
- (2) IMPLEMENTATION OF PLAN.—Not later than 1 year after the date of the submission of the plan under paragraph (1), the Secretary of Homeland Security shall begin implementation of the plan.
  - (b) Benefits Fraud Assessment.—
- (1) IN GENERAL.—The Secretary of Homeland Security, acting through the Fraud Detection and Nationality Security Directorate, shall complete a benefit fraud assessment by fiscal year 2021 on each of the following:
- (A) Petitions by VAWA self-petitioners (as such term is defined in section 101(a)(51) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(51)).
- (B) Applications or petitions for visas or status under section 101(a)(15)(K) of such Act or under section 201(b)(2) of such Act, in the case of spouses (8 U.S.C. 1101(a)(15)(K)).
- (C) Applications for visas or status under section 101(a)(27)(J) of such Act (8 U.S.C. 1101(a)(27)(J)).
- (D) Applications for visas or status under section 101(a)(15)(U) of such Act (8 U.S.C. 1101(a)(15)(U)).
- (E) Petitions for visas or status under section 101(a)(27)(C) of such Act (8 U.S.C. 1101(a)(27)(C)).
- (F) Applications for asylum under section 208 of such Act (8 U.S.C. 1158).
- (G) Applications for adjustment of status under section 209 of such Act (8 U.S.C. 1159).
- (H) Petitions for visas or status under section 201(b) of such Act (8 U.S.C. 1151(b)).
- (2) REPORTING ON FINDINGS.—Not later than 30 days after the completion of each benefit fraud assessment under paragraph (1), the Secretary shall submit to the Committee on the Judiciary of the House of Representatives and the Committee on the Judiciary of the Senate such assessment and recommendations on how to reduce the occurrence of instances of fraud identified by the assessment.

# SEC. 3108. VISA INELIGIBILITY FOR SPOUSES AND CHILDREN OF DRUG TRAFFICKERS.

Section 202(a)(2) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(2)) is amended—

- (1) in subparagraph (C)(ii), by striking "is the spouse, son, or daughter" and inserting "is or has been the spouse, son, or daughter"; and
- (2) in subparagraph (H)(ii), by striking "is the spouse, son, or daughter" and inserting "is or has been the spouse, son, or daughter". SEC. 3109. DNA TESTING.

Section 222(b) of the Immigration and Nationality Act (8 U.S.C. 1202(b)) is amended by inserting "Where considered necessary, by the consular officer or immigration official, to establish family relationships, the immigrant shall provide DNA evidence of such a relationship in accordance with procedures established for submitting such evidence. The Secretary and the Secretary of State may, in consultation, issue regulations to require DNA evidence to establish family relationship, from applicants for certain visa classifications." after "and a certified copy of all other records or documents concerning him or his case which may be required by the consular officer."

#### SEC. 3110. ACCESS TO NCIC CRIMINAL HISTORY DATABASE FOR DIPLOMATIC VISAS.

Subsection (a) of article V of section 217 of the National Crime Prevention and Privacy Compact Act of 1998 (34 U.S.C. 40316(V)(a)) is amended by inserting ", except for diplomatic visa applications for which only full biographical information is required" before the period at the end.

#### SEC. 3111. ELIMINATION OF SIGNED PHOTO-GRAPH REQUIREMENT FOR VISA AP-PLICATIONS.

Section 221(b) of the Immigration and Nationality Act (8 U.S.C. 1201(b)) is amended by striking the first sentence and insert the following: "Each alien who applies for a visa shall be registered in connection with his or her application and shall furnish copies of his or her photograph for such use as may be required by regulation.".

# SEC. 3112. ADDITIONAL FRAUD DETECTION AND PREVENTION.

Section 286(v)(2)(A) of the Immigration and Nationality Act (8 U.S.C. 1356(v)(2)(A)) is amended—

- (1) in the matter preceding clause (i), by striking "at United States embassies and consulates abroad";
- (2) by amending clause (i) to read as follows:
- "(i) to increase the number of diplomatic security personnel assigned exclusively or primarily to the function of preventing and detecting visa fraud;"; and
- (3) in clause (ii), by striking ", including primarily fraud by applicants for visas described in subparagraph (H)(i), (H)(ii), or (L) of section 101(a)(15)".

# DIVISION B—INTERIOR IMMIGRATION ENFORCEMENT

#### TITLE I—LEGAL WORKFORCE ACT

SEC. 1101. SHORT TITLE.

This title may be cited as the "Legal Workforce Act".

# SEC. 1102. EMPLOYMENT ELIGIBILITY VERIFICATION PROCESS.

- (a) IN GENERAL.—Section 274A(b) of the Immigration and Nationality Act (8 U.S.C. 1324a(b)) is amended to read as follows:
- ''(b) EMPLOYMENT ELIGIBILITY VERIFICATION PROCESS.—
- "(1) NEW HIRES, RECRUITMENT, AND REFER-RAL.—The requirements referred to in paragraphs (1)(B) and (3) of subsection (a) are, in the case of a person or other entity hiring, recruiting, or referring an individual for employment in the United States, the following:

- "(A) ATTESTATION AFTER EXAMINATION OF DOCUMENTATION.—
- "(i) ATTESTATION.—During the verification period (as defined in subparagraph (E)), the person or entity shall attest, under penalty of perjury and on a form, including electronic and telephonic formats, designated or established by the Secretary by regulation not later than 6 months after the date of the enactment of the Legal Workforce Act, that it has verified that the individual is not an unauthorized alien by—
- "(I) obtaining from the individual the individual's social security account number or United States passport number and recording the number on the form (if the individual claims to have been issued such a number), and, if the individual does not attest to United States nationality under subparagraph (B), obtaining such identification or authorization number established by the Department of Homeland Security for the alien as the Secretary of Homeland Security may specify, and recording such number on the form; and
  - "(II) examining-
- "(aa) a document relating to the individual presenting it described in clause (ii); or
- "(bb) a document relating to the individual presenting it described in clause (iii) and a document relating to the individual presenting it described in clause (iv).
- "(ii) DOCUMENTS EVIDENCING EMPLOYMENT AUTHORIZATION AND ESTABLISHING IDENTITY.—
  A document described in this subparagraph is an individual's—
- "(I) unexpired United States passport or passport card;
- "(II) unexpired permanent resident card that contains a photograph;
- "(III) unexpired employment authorization card that contains a photograph;

"(IV) in the case of a nonimmigrant alien authorized to work for a specific employer incident to status, a foreign passport with Form I-94 or Form I-94A, or other documentation as designated by the Secretary specifying the alien's nonimmigrant status as long as the period of status has not yet expired and the proposed employment is not in conflict with any restrictions or limitations identified in the documentation:

- "(V) passport from the Federated States of Micronesia (FSM) or the Republic of the Marshall Islands (RMI) with Form I-94 or Form I-94A, or other documentation as designated by the Secretary, indicating nonimmigrant admission under the Compact of Free Association Between the United States and the FSM or RMI; or
- "(VI) other document designated by the Secretary of Homeland Security, if the document—
- "(aa) contains a photograph of the individual and biometric identification data from the individual and such other personal identifying information relating to the individual as the Secretary of Homeland Security finds, by regulation, sufficient for purposes of this clause;
- "(bb) is evidence of authorization of employment in the United States; and
- "(cc) contains security features to make it resistant to tampering, counterfeiting, and fraudulent use.
- "(iii) DOCUMENTS EVIDENCING EMPLOYMENT AUTHORIZATION.—A document described in this subparagraph is an individual's social security account number card (other than such a card which specifies on the face that the issuance of the card does not authorize employment in the United States).
- "(iv) Documents establishing identity of individual.—A document described in this subparagraph is—
- "(I) an individual's unexpired driver's license or identification card if it was issued by a State or American Samoa and contains

- a photograph and information such as name, date of birth, gender, height, eye color, and address:
- "(II) an individual's unexpired U.S. military identification card;
- "(III) an individual's unexpired Native American tribal identification document issued by a tribal entity recognized by the Bureau of Indian Affairs: or
- "(IV) in the case of an individual under 18 years of age, a parent or legal guardian's attestation under penalty of law as to the identity and age of the individual.
- "(v) AUTHORITY TO PROHIBIT USE OF CERTAIN DOCUMENTS.—If the Secretary of Homeland Security finds, by regulation, that any document described in clause (i), (ii), or (iii) as establishing employment authorization or identity does not reliably establish such authorization or identity or is being used fraudulently to an unacceptable degree, the Secretary may prohibit or place conditions on its use for purposes of this paragraph.
- "(vi) SIGNATURE.—Such attestation may be manifested by either a handwritten or electronic signature.
- "(B) INDIVIDUAL ATTESTATION OF EMPLOY-MENT AUTHORIZATION.—During the verification period (as defined in subparagraph (E)), the individual shall attest, under penalty of periury on the form designated or established for purposes of subparagraph (A). that the individual is a citizen or national of the United States, an alien lawfully admitted for permanent residence, or an alien who is authorized under this Act or by the Secretary of Homeland Security to be hired, recruited, or referred for such employment. Such attestation may be manifested by either a handwritten or electronic signature. The individual shall also provide that individual's social security account number or United States passport number (if the individual claims to have been issued such a number), and, if the individual does not attest to United States nationality under this subparagraph, such identification or authorization number established by the Department of Homeland Security for the alien as the Secretary may specify.
- $\lq\lq(C)$  RETENTION OF VERIFICATION FORM AND VERIFICATION.—
- "(i) IN GENERAL.—After completion of such form in accordance with subparagraphs (A) and (B), the person or entity shall—
- "(I) retain a paper, microfiche, microfilm, or electronic version of the form and make it available for inspection by officers of the Department of Homeland Security, the Department of Justice, or the Department of Labor during a period beginning on the date of the recruiting or referral of the individual, or, in the case of the hiring of an individual, the date on which the verification is completed, and ending—
- "(aa) in the case of the recruiting or referral of an individual, 3 years after the date of the recruiting or referral; and
- "(bb) in the case of the hiring of an individual, the later of 3 years after the date the verification is completed or one year after the date the individual's employment is terminated; and
- "(II) during the verification period (as defined in subparagraph (E)), make an inquiry, as provided in subsection (d), using the verification system to seek verification of the identity and employment eligibility of an individual.
- "(ii) CONFIRMATION.-
- "(I) CONFIRMATION RECEIVED.—If the person or other entity receives an appropriate confirmation of an individual's identity and work eligibility under the verification system within the time period specified, the person or entity shall record on the form an appropriate code that is provided under the

system and that indicates a final confirmation of such identity and work eligibility of the individual.

TENTATIVE NONCONFIRMATION RE-CEIVED .- If the person or other entity receives a tentative nonconfirmation of an individual's identity or work eligibility under the verification system within the time period specified, the person or entity shall so inform the individual for whom the verification is sought. If the individual does not contest the nonconfirmation within the time period specified, the nonconfirmation shall be considered final. The person or entity shall then record on the form an appropriate code which has been provided under the system to indicate a final nonconfirmation. If the individual does contest the nonconfirmation, the individual shall utilize the process for secondary verification provided under subsection (d). The nonconfirmation will remain tentative until a final confirmation or nonconfirmation is provided by the verification system within the time period specified. In no case shall an employer terminate employment of an individual because of a failure of the individual to have identity and work eligibility confirmed under this section until a nonconfirmation becomes final. Nothing in this clause shall apply to a termination of employment for any reason other than because of such a failure. In no case shall an employer rescind the offer of employment to an individual because of a failure of the individual to have identity and work eligibility confirmed under this subsection until a nonconfirmation becomes final. Nothing in this subclause shall apply to a rescission of the offer of employment for any reason other than because of such a failure.

"(III) FINAL CONFIRMATION OR NONCON-FIRMATION RECEIVED.—If a final confirmation or nonconfirmation is provided by the verification system regarding an individual, the person or entity shall record on the form an appropriate code that is provided under the system and that indicates a confirmation or nonconfirmation of identity and work eligibility of the individual.

'(IV) EXTENSION OF TIME.—If the person or other entity in good faith attempts to make an inquiry during the time period specified and the verification system has registered that not all inquiries were received during such time, the person or entity may make an inquiry in the first subsequent working day in which the verification system registers that it has received all inquiries. If the verification system cannot receive inquiries at all times during a day, the person or entity merely has to assert that the entity attempted to make the inquiry on that day for the previous sentence to apply to such an inquiry, and does not have to provide any additional proof concerning such inquiry.

"(V) CONSEQUENCES OF NONCONFIRMATION.—
"(aa) TERMINATION OR NOTIFICATION OF CONTINUED EMPLOYMENT.—If the person or other
entity has received a final nonconfirmation
regarding an individual, the person or entity
may terminate employment of the individual
(or decline to recruit or refer the individual).
If the person or entity does not terminate
employment of the individual or proceeds to
recruit or refer the individual, the person or
entity shall notify the Secretary of Homeland Security of such fact through the
verification system or in such other manner
as the Secretary may specify.

"(bb) FAILURE TO NOTIFY.—If the person or entity fails to provide notice with respect to an individual as required under item (aa), the failure is deemed to constitute a violation of subsection (a)(1)(A) with respect to that individual.

"(VI) CONTINUED EMPLOYMENT AFTER FINAL NONCONFIRMATION.—If the person or other en-

tity continues to employ (or to recruit or refer) an individual after receiving final non-confirmation, a rebuttable presumption is created that the person or entity has violated subsection (a)(1)(A).

"(D) EFFECTIVE DATES OF NEW PROCEDURES.—

"(i) HIRING.—Except as provided in clause (iii), the provisions of this paragraph shall apply to a person or other entity hiring an individual for employment in the United States as follows:

"(I) With respect to employers having 10,000 or more employees in the United States on the date of the enactment of the Legal Workforce Act, on the date that is 6 months after the date of the enactment of such Act.

"(II) With respect to employers having 500 or more employees in the United States, but less than 10,000 employees in the United States, on the date of the enactment of the Legal Workforce Act, on the date that is 12 months after the date of the enactment of such Act.

"(III) With respect to employers having 20 or more employees in the United States, but less than 500 employees in the United States, on the date of the enactment of the Legal Workforce Act, on the date that is 18 months after the date of the enactment of such Act.

"(IV) With respect to employers having 1 or more employees in the United States, but less than 20 employees in the United States, on the date of the enactment of the Legal Workforce Act, on the date that is 24 months after the date of the enactment of such Act.

"(ii) RECRUITING AND REFERRING.—Except as provided in clause (iii), the provisions of this paragraph shall apply to a person or other entity recruiting or referring an individual for employment in the United States on the date that is 12 months after the date of the enactment of the Legal Workforce Act.

"(iii) AGRICULTURAL LABOR OR SERVICES.-With respect to an employee performing agricultural labor or services, this paragraph not apply with respect to the verification of the employee until the date that is 24 months after the date of the enactment of the Legal Workforce Act. For purposes of the preceding sentence, the term agricultural labor or services' has the meaning given such term by the Secretary of Agriculture in regulations and includes agricultural labor as defined in section 3121(g) of the Internal Revenue Code of 1986, agriculture as defined in section 3(f) of the Fair Labor Standards Act of 1938 (29 U.S.C. 203(f)), the handling, planting, drying, packing, packaging, processing, freezing, or grading prior to delivery for storage of any agricultural or horticultural commodity in its unmanufactured state, all activities required for the preparation, processing or manufacturing of a product of agriculture (as such term is defined in such section 3(f)) for further distribution, and activities similar to all the foregoing as they relate to fish or shellfish facilities. An employee described in this clause shall not be counted for purposes of clause (i).

"(iv) EXTENSIONS.—Upon request by an employer having 50 or fewer employees, the Secretary shall allow a one-time 6-month extension of the effective date set out in this subparagraph applicable to such employer. Such request shall be made to the Secretary and shall be made prior to such effective date.

"(v) Transition rule.—Subject to paragraph (4), the following shall apply to a person or other entity hiring, recruiting, or referring an individual for employment in the United States until the effective date or dates applicable under clauses (i) through (iii):

"(I) This subsection, as in effect before the enactment of the Legal Workforce Act.

"(II) Subtitle A of title IV of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (8 U.S.C. 1324a note), as in effect before the effective date in section 7(c) of the Legal Workforce Act.

"(III) Any other provision of Federal law requiring the person or entity to participate in the E-Verify Program described in section 403(a) of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (8 U.S.C. 1324a note), as in effect before the effective date in section 7(c) of the Legal Workforce Act, including Executive Order 13465 (8 U.S.C. 1324a note; relating to Government procurement).

"(E) VERIFICATION PERIOD DEFINED.—

"(i) IN GENERAL.—For purposes of this paragraph:

"(I) In the case of recruitment or referral, the term 'verification period' means the period ending on the date recruiting or referring commences.

"(II) In the case of hiring, the term 'verification period' means the period beginning on the date on which an offer of employment is extended and ending on the date that is three business days after the date of hire, except as provided in clause (iii). The offer of employment may be conditioned in accordance with clause (ii).

"(ii) JOB OFFER MAY BE CONDITIONAL.—A person or other entity may offer a prospective employee an employment position that is conditioned on final verification of the identity and employment eligibility of the employee using the procedures established under this paragraph.

"(iii) SPECIAL RULE.—Notwithstanding clause (i)(II), in the case of an alien who is authorized for employment and who provides evidence from the Social Security Administration that the alien has applied for a social security account number, the verification period ends three business days after the alien receives the social security account number.

"(2) REVERIFICATION FOR INDIVIDUALS WITH LIMITED WORK AUTHORIZATION.—

"(A) IN GENERAL.—Except as provided in subparagraph (B), a person or entity shall make an inquiry, as provided in subsection (d), using the verification system to seek reverification of the identity and employment eligibility of all individuals with a limited period of work authorization employed by the person or entity during the three business days after the date on which the employee's work authorization expires as follows:

"(i) With respect to employers having 10,000 or more employees in the United States on the date of the enactment of the Legal Workforce Act, beginning on the date that is 6 months after the date of the enactment of such Act.

"(ii) With respect to employers having 500 or more employees in the United States, but less than 10,000 employees in the United States, on the date of the enactment of the Legal Workforce Act, beginning on the date that is 12 months after the date of the enactment of such Act.

"(iii) With respect to employers having 20 or more employees in the United States, but less than 500 employees in the United States, on the date of the enactment of the Legal Workforce Act, beginning on the date that is 18 months after the date of the enactment of such Act.

"(iv) With respect to employers having 1 or more employees in the United States, but less than 20 employees in the United States, on the date of the enactment of the Legal Workforce Act, beginning on the date that is 24 months after the date of the enactment of such Act.

"(B) AGRICULTURAL LABOR OR SERVICES. With respect to an employee performing agricultural labor or services, or an employee recruited or referred by a farm labor contractor (as defined in section 3 of the Migrant and Seasonal Agricultural Worker Protection Act (29 U.S.C. 1801)), subparagraph (A) shall not apply with respect to the reverification of the employee until the date that is 24 months after the date of the enactment of the Legal Workforce Act. For purposes of the preceding sentence, the term 'agricultural labor or services' has the meaning given such term by the Secretary of Agriculture in regulations and includes agricultural labor as defined in section 3121(g) of the Internal Revenue Code of 1986, agriculture as defined in section 3(f) of the Fair Labor Standards Act of 1938 (29 U.S.C. 203(f)), the handling, planting, drying, packing, packaging, processing, freezing, or grading prior to delivery for storage of any agricultural or horticultural commodity in its unmanufactured state, all activities required for the preparation, processing, or manufacturing of a product of agriculture (as such term is defined in such section 3(f)) for further distribution, and activities similar to all the foregoing as they relate to fish or shellfish facilities. An employee described in this subparagraph shall not be counted for purposes of subparagraph (A).

"(C) REVERIFICATION.—Paragraph (1)(C)(ii) shall apply to reverifications pursuant to this paragraph on the same basis as it applies to verifications pursuant to paragraph (1), except that employers shall—

"(i) use a form designated or established by the Secretary by regulation for purposes of this paragraph; and

"(ii) retain a paper, microfiche, microfilm, or electronic version of the form and make it available for inspection by officers of the Department of Homeland Security, the Department of Justice, or the Department of Labor during the period beginning on the date the reverification commences and ending on the date that is the later of 3 years after the date of such reverification or 1 year after the date the individual's employment is terminated.

"(3) PREVIOUSLY HIRED INDIVIDUALS.—

 $``(\stackrel{.}{\mathbf{A}})$  On a mandatory basis for certain employees.—

"(i) IN GENERAL.—Not later than the date that is 6 months after the date of the enactment of the Legal Workforce Act, an employer shall make an inquiry, as provided in subsection (d), using the verification system to seek verification of the identity and employment eligibility of any individual described in clause (ii) employed by the employer whose employment eligibility has not been verified under the E-Verify Program described in section 403(a) of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (8 U.S.C. 1324a note).

"(ii) INDIVIDUALS DESCRIBED.—An individual described in this clause is any of the following:

"(I) An employee of any unit of a Federal, State, or local government.

"(II) An employee who requires a Federal security clearance working in a Federal, State or local government building, a military base, a nuclear energy site, a weapons site, or an airport or other facility that requires workers to carry a Transportation Worker Identification Credential (TWIC).

"(III) An employee assigned to perform work in the United States under a Federal contract, except that this subclause—

"(aa) is not applicable to individuals who have a clearance under Homeland Security Presidential Directive 12 (HSPD 12 clearance), are administrative or overhead personnel, or are working solely on contracts that provide Commercial Off The Shelf goods or services as set forth by the Federal Acqui-

sition Regulatory Council, unless they are subject to verification under subclause (II); and

"(bb) only applies to contracts over the simple acquisition threshold as defined in section 2.101 of title 48, Code of Federal Regulations.

"(B) ON A MANDATORY BASIS FOR MULTIPLE USERS OF SAME SOCIAL SECURITY ACCOUNT NUMBER.—In the case of an employer who is required by this subsection to use the verification system described in subsection (d), or has elected voluntarily to use such system, the employer shall make inquiries to the system in accordance with the following:

"(i) The Commissioner of Social Security shall notify annually employees (at the employee address listed on the Wage and Tax Statement) who submit a social security account number to which more than one employer reports income and for which there is a pattern of unusual multiple use. The notification letter shall identify the number of employers to which income is being reported as well as sufficient information notifying the employee of the process to contact the Social Security Administration Fraud Hotline if the employee believes the employee's identity may have been stolen. The notice shall not share information protected as private, in order to avoid any recipient of the notice from being in the position to further commit or begin committing identity theft.

"(ii) If the person to whom the social security account number was issued by the Social Security Administration has been identified and confirmed by the Commissioner, and indicates that the social security account number was used without their knowledge, the Secretary and the Commissioner shall lock the social security account number for employment eligibility verification purposes and shall notify the employers of the individuals who wrongfully submitted the social security account number that the employee may not be work eligible.

"(iii) Each employer receiving such notification of an incorrect social security account number under clause (ii) shall use the verification system described in subsection (d) to check the work eligibility status of the applicable employee within 10 business days of receipt of the notification.

'(C) ON A VOLUNTARY BASIS.—Subject to paragraph (2), and subparagraphs through (C) of this paragraph, beginning on the date that is 30 days after the date of the enactment of the Legal Workforce Act, an employer may make an inquiry, as provided in subsection (d), using the verification system to seek verification of the identity and employment eligibility of any individual employed by the employer. If an employer chooses voluntarily to seek verification of any individual employed by the employer, the employer shall seek verification of all individuals employed at the same geographic location or, at the option of the employer, all individuals employed within the same job category, as the employee with respect to whom the employer seeks voluntarily to use the verification system. An employer's decision about whether or not voluntarily to seek verification of its current workforce under this subparagraph may not be considered by any government agency in any proceeding, investigation, or review provided for

"(D) VERIFICATION.—Paragraph (1)(C)(ii) shall apply to verifications pursuant to this paragraph on the same basis as it applies to verifications pursuant to paragraph (1), except that employers shall—

"(i) use a form designated or established by the Secretary by regulation for purposes of this paragraph; and

"(ii) retain a paper, microfiche, microfilm, or electronic version of the form and make it

available for inspection by officers of the Department of Homeland Security, the Department of Justice, or the Department of Labor during the period beginning on the date the verification commences and ending on the date that is the later of 3 years after the date of such verification or 1 year after the date the individual's employment is terminated.

"(4) EARLY COMPLIANCE.—

"(A) FORMER E-VERIFY REQUIRED USERS, IN-CLUDING FEDERAL CONTRACTORS.—Notwithstanding the deadlines in paragraphs (1) and (2), beginning on the date of the enactment of the Legal Workforce Act, the Secretary is authorized to commence requiring employers required to participate in the E-Verify Program described in section 403(a) of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (8 U.S.C. 1324a note), including employers required to participate in such program by reason of Federal acquisition laws (and regulations promulgated under those laws, including the Federal Acquisition Regulation), to commence compliance with the requirements of this subsection (and any additional requirements of such Federal acquisition laws and regulation) in lieu of any requirement to participate in the E-Verify Program.

"(B) FORMER E-VERIFY VOLUNTARY USERS AND OTHERS DESIRING EARLY COMPLIANCE.— Notwithstanding the deadlines in paragraphs (1) and (2), beginning on the date of the enactment of the Legal Workforce Act, the Secretary shall provide for the voluntary compliance with the requirements of this subsection by employers voluntarily electing to participate in the E-Verify Program described in section 403(a) of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (8 U.S.C. 1324a note) before such date, as well as by other employers seeking voluntary early compliance.

"(5) COPYING OF DOCUMENTATION PER-MITTED.—Notwithstanding any other provision of law, the person or entity may copy a document presented by an individual pursuant to this subsection and may retain the copy, but only (except as otherwise permitted under law) for the purpose of complying with the requirements of this subsection.

"(6) LIMITATION ON USE OF FORMS.—A form designated or established by the Secretary of Homeland Security under this subsection and any information contained in or appended to such form, may not be used for purposes other than for enforcement of this Act and any other provision of Federal criminal law.

"(7) GOOD FAITH COMPLIANCE.—

"(A) IN GENERAL.—Except as otherwise provided in this subsection, a person or entity is considered to have complied with a requirement of this subsection notwithstanding a technical or procedural failure to meet such requirement if there was a good faith attempt to comply with the requirement.

"(B) EXCEPTION IF FAILURE TO CORRECT AFTER NOTICE.—Subparagraph (A) shall not apply if—

"(i) the failure is not de minimus;

"(ii) the Secretary of Homeland Security has explained to the person or entity the basis for the failure and why it is not de minimus:

"(iii) the person or entity has been provided a period of not less than 30 calendar days (beginning after the date of the explanation) within which to correct the failure; and

"(iv) the person or entity has not corrected the failure voluntarily within such period.

"(C) EXCEPTION FOR PATTERN OR PRACTICE VIOLATORS.—Subparagraph (A) shall not apply to a person or entity that has or is engaging in a pattern or practice of violations of subsection (a)(1)(A) or (a)(2).

"(8) SINGLE EXTENSION OF DEADLINES UPON CERTIFICATION.—In a case in which the Secretary of Homeland Security has certified to the Congress that the employment eligibility verification system required under subsection (d) will not be fully operational by the date that is 6 months after the date of the enactment of the Legal Workforce Act, each deadline established under this section for an employer to make an inquiry using such system shall be extended by 6 months. No other extension of such a deadline shall be made except as authorized under paragraph (1)(D)(iv).".

(b) DATE OF HIRE.—Section 274A(h) of the

(b) DATE OF HIRE.—Section 274A(h) of the Immigration and Nationality Act (8 U.S.C. 1324a(h)) is amended by adding at the end the following:

"(4) DEFINITION OF DATE OF HIRE.—As used in this section, the term 'date of hire' means the date of actual commencement of employment for wages or other remuneration, unless otherwise specified."

# SEC. 1103. EMPLOYMENT ELIGIBILITY VERIFICATION SYSTEM.

Section 274A(d) of the Immigration and Nationality Act (8 U.S.C. 1324a(d)) is amended to read as follows:

"(d) Employment Eligibility Verification System —

"(1) IN GENERAL.—Patterned on the employment eligibility confirmation system established under section 404 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (8 U.S.C. 1324a note), the Secretary of Homeland Security shall establish and administer a verification system through which the Secretary (or a designee of the Secretary, which may be a nongovernmental entity)—

"(A) responds to inquiries made by persons at any time through a toll-free telephone line and other toll-free electronic media concerning an individual's identity and whether the individual is authorized to be employed; and

"(B) maintains records of the inquiries that were made, of verifications provided (or not provided), and of the codes provided inquirers as evidence of their compliance with their obligations under this section.

"(2) INITIAL RESPONSE.—The verification system shall provide confirmation or a tentative nonconfirmation of an individual's identity and employment eligibility within 3 working days of the initial inquiry. If providing confirmation or tentative nonconfirmation, the verification system shall provide an appropriate code indicating such confirmation or such nonconfirmation.

"(3) SECONDARY CONFIRMATION PROCESS IN OF TENTATIVE NONCONFIRMATION.—In cases of tentative nonconfirmation, the Secretary shall specify, in consultation with the Commissioner of Social Security, an available secondary verification process to confirm the validity of information provided and to provide a final confirmation or nonconfirmation not later than 10 working days after the date on which the notice of the tentative nonconfirmation is received by the employee. The Secretary, in consultation with the Commissioner, may extend this deadline once on a case-by-case basis for a period of 10 working days, and if the time is extended, shall document such extension within the verification system. The Secretary, in consultation with the Commissioner, shall notify the employee and employer of such extension. The Secretary, in consultation with the Commissioner, shall create a standard process of such extension and notification and shall make a description of such process available to the public. When final confirmation or nonconfirmation is provided, the verification system shall provide an appropriate code indicating such confirmation or nonconfirmation.

"(4) DESIGN AND OPERATION OF SYSTEM.— The verification system shall be designed and operated—

"(A) to maximize its reliability and ease of use by persons and other entities consistent with insulating and protecting the privacy and security of the underlying information;

"(B) to respond to all inquiries made by such persons and entities on whether individuals are authorized to be employed and to register all times when such inquiries are not received:

"(C) with appropriate administrative, technical, and physical safeguards to prevent unauthorized disclosure of personal information:

"(D) to have reasonable safeguards against the system's resulting in unlawful discriminatory practices based on national origin or citizenship status, including—

"(i) the selective or unauthorized use of the system to verify eligibility; or

"(ii) the exclusion of certain individuals from consideration for employment as a result of a perceived likelihood that additional verification will be required, beyond what is required for most job applicants:

"(E) to maximize the prevention of identity theft use in the system; and

"(F) to limit the subjects of verification to the following individuals:

"(i) Individuals hired, referred, or recruited, in accordance with paragraph (1) or (4) of subsection (b).

"(ii) Employees and prospective employees, in accordance with paragraph (1), (2), (3), or (4) of subsection (b).

"(iii) Individuals seeking to confirm their own employment eligibility on a voluntary basis.

"(5) Responsibilities of commissioner of SOCIAL SECURITY.—As part of the verification system, the Commissioner of Social Security, in consultation with the Secretary of Homeland Security (and any designee of the Secretary selected to establish and administer the verification system), shall establish a reliable, secure method, which, within the time periods specified under paragraphs (2) and (3), compares the name and social security account number provided in an inquiry against such information maintained by the Commissioner in order to validate (or not validate) the information provided regarding an individual whose identity and employment eligibility must be confirmed, the correspondence of the name and number, and whether the individual has presented a social security account number that is not valid for employment. The Commissioner shall not disclose or release social security information (other than such confirmation or nonconfirmation) under the verification system except as provided for in this section or section 205(c)(2)(I) of the Social Security Act.

(6) RESPONSIBILITIES OF SECRETARY OF HOMELAND SECURITY.—As part of verification system, the Secretary of Homeland Security (in consultation with any designee of the Secretary selected to establish and administer the verification system), shall establish a reliable, secure method, which, within the time periods specified under paragraphs (2) and (3), compares the name and alien identification or authorization number (or any other information as determined relevant by the Secretary) which are provided in an inquiry against such information maintained or accessed by the Secretary in order to validate (or not validate) the information provided, the correspondence of the name and number, whether the alien is authorized to be employed in the United States, or to the extent that the Secretary determines to be feasible and appropriate, whether the records available to the Secretary verify the identity or status of a national of the United States.

"(7) UPDATING INFORMATION.—The Commissioner of Social Security and the Secretary of Homeland Security shall update their information in a manner that promotes the maximum accuracy and shall provide a process for the prompt correction of erroneous information, including instances in which it is brought to their attention in the secondary verification process described in paragraph (3).

"(8) LIMITATION ON USE OF THE VERIFICATION SYSTEM AND ANY RELATED SYSTEMS.—

"(A) NO NATIONAL IDENTIFICATION CARD.— Nothing in this section shall be construed to authorize, directly or indirectly, the issuance or use of national identification cards or the establishment of a national identification card.

"(B) CRITICAL INFRASTRUCTURE.—The Secretary may authorize or direct any person or entity responsible for granting access to, protecting, securing, operating, administering, or regulating part of the critical infrastructure (as defined in section 1016(e) of the Critical Infrastructure Protection Act of 2001 (42 U.S.C. 5195c(e))) to use the verification system to the extent the Secretary determines that such use will assist in the protection of the critical infrastructure.

"(9) REMEDIES.—If an individual alleges that the individual would not have been dismissed from a job but for an error of the verification mechanism, the individual may seek compensation only through the mechanism of the Federal Tort Claims Act, and injunctive relief to correct such error. No class action may be brought under this paragraph."

## SEC. 1104. RECRUITMENT, REFERRAL, AND CONTINUATION OF EMPLOYMENT.

(a) ADDITIONAL CHANGES TO RULES FOR RECRUITMENT, REFERRAL, AND CONTINUATION OF EMPLOYMENT.—Section 274A(a) of the Immigration and Nationality Act (8 U.S.C. 1324a(a)) is amended—

(1) in paragraph (1)(A), by striking "for a fee":

(2) in paragraph (1), by amending subparagraph (B) to read as follows:

"(B) to hire, continue to employ, or to recruit or refer for employment in the United States an individual without complying with the requirements of subsection (b)."; and

(3) in paragraph (2), by striking "after hiring an alien for employment in accordance with paragraph (1)," and inserting "after complying with paragraph (1),".

(b) DEFINITION.—Section 274A(h) of the Immigration and Nationality Act (8 U.S.C. 1324a(h)), as amended by this title, is further amended by adding at the end the following:

(5) Definition of recriit or refer —As used in this section, the term 'refer' means the act of sending or directing a person who is in the United States or transmitting documentation or information to another, directly or indirectly, with the intent of obtaining employment in the United States for such person. Only persons or entities referring for remuneration (whether on a retainer or contingency basis) are included in the definition, except that union hiring halls that refer union members or nonunion individuals who pay union membership dues are included in the definition whether or not they receive remuneration, as are labor service entities or labor service agencies, whether public, private, for-profit, or nonprofit, that refer, dispatch, or otherwise facilitate the hiring of laborers for any period of time by a third party. As used in this section, the term 'recruit' means the act of soliciting a person who is in the United States, directly or indirectly, and referring the person to another with the intent of obtaining employment for that person. Only persons or entities referring for remuneration (whether on a retainer

or contingency basis) are included in the definition, except that union hiring halls that refer union members or nonunion individuals who pay union membership dues are included in this definition whether or not they receive remuneration, as are labor service entities or labor service agencies, whether public, private, for-profit, or nonprofit that recruit, dispatch, or otherwise facilitate the hiring of laborers for any period of time by a third party."

(c) EFFECTIVE DATE.—The amendments made by this section shall take effect on the date that is 1 year after the date of the enactment of this Act, except that the amendments made by subsection (a) shall take effect 6 months after the date of the enactment of this Act insofar as such amendments relate to continuation of employment.

#### SEC. 1105. GOOD FAITH DEFENSE.

Section 274A(a)(3) of the Immigration and Nationality Act (8 U.S.C. 1324a(a)(3)) is amended to read as follows:

"(3) GOOD FAITH DEFENSE.—

- "(A) DEFENSE.—An employer (or person or entity that hires, employs, recruits, or refers (as defined in subsection (h)(5)), or is otherwise obligated to comply with this section) who establishes that it has complied in good faith with the requirements of subsection (b)—
- "(i) shall not be liable to a job applicant, an employee, the Federal Government, or a State or local government, under Federal, State, or local criminal or civil law for any employment-related action taken with respect to a job applicant or employee in goodfaith reliance on information provided through the system established under subsection (d); and
- "(ii) has established compliance with its obligations under subparagraphs (A) and (B) of paragraph (1) and subsection (b) absent a showing by the Secretary of Homeland Security, by clear and convincing evidence, that the employer had knowledge that an employee is an unauthorized alien.
- "(B) MITIGATION ELEMENT.—For purposes of subparagraph (A)(i), if an employer proves by a preponderance of the evidence that the employer uses a reasonable, secure, and established technology to authenticate the identity of the new employee, that fact shall be taken into account for purposes of determining good faith use of the system established under subsection (d).
- "(C) FAILURE TO SEEK AND OBTAIN VERIFICATION.—Subject to the effective dates and other deadlines applicable under subsection (b), in the case of a person or entity in the United States that hires, or continues to employ, an individual, or recruits or refers an individual for employment, the following requirements apply:

"(i) FAILURE TO SEEK VERIFICATION.—

- "(I) IN GENERAL.—If the person or entity has not made an inquiry, under the mechanism established under subsection (d) and in accordance with the timeframes established under subsection (b), seeking verification of the identity and work eligibility of the individual, the defense under subparagraph (A) shall not be considered to apply with respect to any employment, except as provided in subclause (II).
- "(II) SPECIAL RULE FOR FAILURE OF VERIFICATION MECHANISM.—If such a person or entity in good faith attempts to make an inquiry in order to qualify for the defense under subparagraph (A) and the verification mechanism has registered that not all inquiries were responded to during the relevant time, the person or entity can make an inquiry until the end of the first subsequent working day in which the verification mechanism registers no nonresponses and qualify for such defense.

"(ii) FAILURE TO OBTAIN VERIFICATION.—If the person or entity has made the inquiry described in clause (i)(I) but has not received an appropriate verification of such identity and work eligibility under such mechanism within the time period specified under subsection (d)(2) after the time the verification inquiry was received, the defense under subparagraph (A) shall not be considered to apply with respect to any employment after the end of such time period."

#### SEC. 1106. PREEMPTION AND STATES' RIGHTS.

Section 274A(h)(2) of the Immigration and Nationality Act (8 U.S.C. 1324a(h)(2)) is amended to read as follows:

"(2) Preemption.

- "(A) SINGLE, NATIONAL POLICY.—The provisions of this section preempt any State or local law, ordinance, policy, or rule, including any criminal or civil fine or penalty structure, insofar as they may now or hereafter relate to the hiring, continued employment, or status verification for employment eligibility purposes, of unauthorized aliens.
- "(B) STATE ENFORCEMENT OF FEDERAL
- "(i) BUSINESS LICENSING.—A State, locality, municipality, or political subdivision may exercise its authority over business licensing and similar laws as a penalty for failure to use the verification system described in subsection (d) to verify employment eligibility when and as required under subsection (b).
- "(ii) GENERAL RULES.—A State, at its own cost, may enforce the provisions of this section, but only insofar as such State follows the Federal regulations implementing this section, applies the Federal penalty structure set out in this section, and complies with all Federal rules and guidance concerning implementation of this section. Such State may collect any fines assessed under this section. An employer may not be subject to enforcement, including audit and investigation, by both a Federal agency and a State for the same violation under this section. Whichever entity, the Federal agency or the State, is first to initiate the enforcement action, has the right of first refusal to proceed with the enforcement action. The Secretary must provide copies of all guidance, training, and field instructions provided to Federal officials implementing the provisions of this section to each State."

#### SEC. 1107. REPEAL.

- (a) IN GENERAL.—Subtitle A of title IV of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (8 U.S.C. 1324a note) is repealed.
- (b) REFERENCES.—Any reference in any Federal law, Executive order, rule, regulation, or delegation of authority, or any document of, or pertaining to, the Department of Homeland Security, Department of Justice, or the Social Security Administration, to the employment eligibility confirmation system established under section 404 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (8 U.S.C. 1324a note) is deemed to refer to the employment eligibility confirmation system established under section 274A(d) of the Immigration and Nationality Act, as amended by this title.
- (c) EFFECTIVE DATE.—This section shall take effect on the date that is 24 months after the date of the enactment of this Act.
- (d) CLERICAL AMENDMENT.—The table of sections, in section 1(d) of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996, is amended by striking the items relating to subtitle A of title IV.

#### SEC. 1108. PENALTIES.

Section 274A of the Immigration and Nationality Act (8 U.S.C. 1324a) is amended—

(1) in subsection (e)(1)—

- (A) by striking "Attorney General" each place such term appears and inserting "Secretary of Homeland Security"; and
- (B) in subparagraph (D), by striking "Service" and inserting "Department of Homeland Security";
  - (2) in subsection (e)(4)—
- (A) in subparagraph (A), in the matter before clause (i), by inserting ", subject to paragraph (10)," after "in an amount";
- (B) in subparagraph (A)(i), by striking "not less than \$250 and not more than \$2,000" and inserting "not less than \$2,500 and not more than \$5,000";
- (C) in subparagraph (A)(ii), by striking "not less than \$2,000 and not more than \$5,000" and inserting "not less than \$5,000 and not more than \$10,000";
- (D) in subparagraph (A)(iii), by striking "not less than \$3,000 and not more than \$10,000" and inserting "not less than \$10,000 and not more than \$25,000"; and
- (E) by moving the margin of the continuation text following subparagraph (B) two ems to the left and by amending subparagraph (B) to read as follows:
- "(B) may require the person or entity to take such other remedial action as is appropriate.":
  - (3) in subsection (e)(5)—
- (A) in the paragraph heading, strike "PAPERWORK":
- (B) by inserting ", subject to paragraphs (10) through (12)," after "in an amount";
- (C) by striking "\$100" and inserting "\$1,000";
- (D) by striking "\$1,000" and inserting "\$25,000"; and
- (E) by adding at the end the following: "Failure by a person or entity to utilize the employment eligibility verification system as required by law, or providing information to the system that the person or entity knows or reasonably believes to be false, shall be treated as a violation of subsection (a)(1)(A).":
- (4) by adding at the end of subsection (e) the following:
- "(10) EXEMPTION FROM PENALTY FOR GOOD FAITH VIOLATION.—In the case of imposition of a civil penalty under paragraph (4)(A) with respect to a violation of subsection (a)(1)(A) or (a)(2) for hiring or continuation of employment or recruitment or referral by person or entity and in the case of imposition of a civil penalty under paragraph (5) for a violation of subsection (a)(1)(B) for hiring or recruitment or referral by a person or entity, the penalty otherwise imposed may be waived or reduced if the violator establishes that the violator acted in good faith.
- "(11) MITIGATION ELEMENT.—For purposes of paragraph (4), the size of the business shall be taken into account when assessing the level of civil money penalty.
- "(12) AUTHORITY TO DEBAR EMPLOYERS FOR CERTAIN VIOLATIONS.—
- "(A) IN GENERAL.—If a person or entity is determined by the Secretary of Homeland Security to be a repeat violator of paragraph (1)(A) or (2) of subsection (a), or is convicted of a crime under this section, such person or entity may be considered for debarment from the receipt of Federal contracts, grants, or cooperative agreements in accordance with the debarment standards and pursuant to the debarment procedures set forth in the Federal Acquisition Regulation.
- "(B) DOES NOT HAVE CONTRACT, GRANT, AGREEMENT.—If the Secretary of Homeland Security or the Attorney General wishes to have a person or entity considered for debarment in accordance with this paragraph, and such an person or entity does not hold a Federal contract, grant or cooperative agreement, the Secretary or Attorney General shall refer the matter to the Administrator of General Services to determine whether to

list the person or entity on the List of Parties Excluded from Federal Procurement, and if so, for what duration and under what scope

"(C) HAS CONTRACT, GRANT, AGREEMENT .the Secretary of Homeland Security or the Attorney General wishes to have a person or entity considered for debarment in accordance with this paragraph, and such person or entity holds a Federal contract, grant or cooperative agreement, the Secretary or Attorney General shall advise all agencies or departments holding a contract, grant, or cooperative agreement with the person or entity of the Government's interest in having the person or entity considered for debarment, and after soliciting and considering the views of all such agencies and departments, the Secretary or Attorney General may refer the matter to any appropriate lead agency to determine whether to list the person or entity on the List of Parties Excluded from Federal Procurement, and if so, for what duration and under what scope.

"(D) REVIEW.—Any decision to debar a person or entity in accordance with this paragraph shall be reviewable pursuant to part 9.4 of the Federal Acquisition Regulation.

"(13) OFFICE FOR STATE AND LOCAL GOVERN-MENT COMPLAINTS.—The Secretary of Homeland Security shall establish an office—

"(A) to which State and local government agencies may submit information indicating potential violations of subsection (a), (b), or (g)(1) that were generated in the normal course of law enforcement or the normal course of other official activities in the State or locality;

"(B) that is required to indicate to the complaining State or local agency within five business days of the filing of such a complaint by identifying whether the Secretary will further investigate the information provided:

"(C) that is required to investigate those complaints filed by State or local government agencies that, on their face, have a substantial probability of validity;

"(D) that is required to notify the complaining State or local agency of the results of any such investigation conducted; and

"(E) that is required to report to the Congress annually the number of complaints received under this paragraph, the States and localities that filed such complaints, and the resolution of the complaints investigated by the Secretary."; and

(5) by amending paragraph (1) of subsection (f) to read as follows:

"(1) CRIMINAL PENALTY.—Any person or entity which engages in a pattern or practice of violations of subsection (a)(1) or (2) shall be fined not more than \$5,000 for each unauthorized alien with respect to which such a violation occurs, imprisoned for not more than 18 months, or both, notwithstanding the provisions of any other Federal law relating to fine levels."

#### SEC. 1109. FRAUD AND MISUSE OF DOCUMENTS.

Section 1546(b) of title 18, United States Code, is amended—

(1) in paragraph (1), by striking "identification document," and inserting "identification document or document meant to establish work authorization (including the documents described in section 274A(b) of the Immigration and Nationality Act),"; and

(2) in paragraph (2), by striking "identification document" and inserting "identification document or document meant to establish work authorization (including the documents described in section 274A(b) of the Immigration and Nationality Act),".

# SEC. 1110. PROTECTION OF SOCIAL SECURITY ADMINISTRATION PROGRAMS.

(a) FUNDING UNDER AGREEMENT.—Effective for fiscal years beginning on or after October

1, 2019, the Commissioner of Social Security and the Secretary of Homeland Security shall enter into and maintain an agreement which shall—

(1) provide funds to the Commissioner for the full costs of the responsibilities of the Commissioner under section 274A(d) of the Immigration and Nationality Act (8 U.S.C. 1324a(d)), as amended by this title, including (but not limited to)—

(A) acquiring, installing, and maintaining technological equipment and systems necessary for the fulfillment of the responsibilities of the Commissioner under such section 274A(d), but only that portion of such costs that are attributable exclusively to such responsibilities; and

(B) responding to individuals who contest a tentative nonconfirmation provided by the employment eligibility verification system established under such section:

(2) provide such funds annually in advance of the applicable quarter based on estimating methodology agreed to by the Commissioner and the Secretary (except in such instances where the delayed enactment of an annual appropriation may preclude such quarterly payments); and

(3) require an annual accounting and reconciliation of the actual costs incurred and the funds provided under the agreement, which shall be reviewed by the Inspectors General of the Social Security Administration and the Department of Homeland Security.

CONTINUATION OF EMPLOYMENT (b) VERIFICATION IN ABSENCE OF TIMELY AGREE-MENT.—In any case in which the agreement required under subsection (a) for any fiscal year beginning on or after October 1, 2019, has not been reached as of October 1 of such fiscal year, the latest agreement between the Commissioner and the Secretary of Homeland Security providing for funding to cover the costs of the responsibilities of the Commissioner under section 274A(d) of the Immigration and Nationality Act (8 U.S.C. 1324a(d)) shall be deemed in effect on an interim basis for such fiscal year until such time as an agreement required under subsection (a) is subsequently reached, except that the terms of such interim agreement shall be modified by the Director of the Office of Management and Budget to adjust for inflation and any increase or decrease in the volume of requests under the employment eligibility verification system. In any case in which an interim agreement applies for any fiscal year under this subsection, the Commissioner and the Secretary shall, not later than October 1 of such fiscal year, notify the Committee on Ways and Means, the Committee on the Judiciary, and the Committee on Appropriations of the House of Representatives and the Committee on Finance, the Committee on the Judiciary, and the Committee on Appropriations of the Senate of the failure to reach the agreement required under subsection (a) for such fiscal year. Until such time as the agreement required under subsection (a) has been reached for such fiscal year, the Commissioner and the Secretary shall, not later than the end of each 90-day period after October 1 of such fiscal year, notify such Committees of the status of negotiations between the Commissioner and the Secretary in order to reach such an agreement.

#### SEC. 1111. FRAUD PREVENTION.

(a) BLOCKING MISUSED SOCIAL SECURITY ACCOUNT NUMBERS.—The Secretary of Homeland Security, in consultation with the Commissioner of Social Security, shall establish a program in which social security account numbers that have been identified to be subject to unusual multiple use in the employment eligibility verification system estab-

lished under section 274A(d) of the Immigration and Nationality Act (8 U.S.C. 1324a(d)), as amended by this title, or that are otherwise suspected or determined to have been compromised by identity fraud or other misuse, shall be blocked from use for such system purposes unless the individual using such number is able to establish, through secure and fair additional security procedures, that the individual is the legitimate holder of the number.

(b) Allowing Suspension of Use of Cer-TAIN SOCIAL SECURITY ACCOUNT NUMBERS .-The Secretary of Homeland Security, in consultation with the Commissioner of Social Security, shall establish a program which shall provide a reliable, secure method by which victims of identity fraud and other individuals may suspend or limit the use of their social security account number or other identifying information for purposes of the employment eligibility verification system established under section 274A(d) of the Immigration and Nationality Act (8 U.S.C. 1324a(d)), as amended by this title. The Secretary may implement the program on a limited pilot program basis before making it fully available to all individuals.

(c) Allowing Parents To Prevent Theft OF THEIR CHILD'S IDENTITY.—The Secretary of Homeland Security, in consultation with the Commissioner of Social Security, shall establish a program which shall provide a reliable, secure method by which parents or legal guardians may suspend or limit the use the social security account number or other identifying information of a minor under their care for the purposes of the employment eligibility verification system established under 274A(d) of the Immigration and Nationality Act (8 U.S.C. 1324a(d)), as amended by this title. The Secretary may implement the program on a limited pilot program basis before making it fully available to all individuals.

### SEC. 1112. USE OF EMPLOYMENT ELIGIBILITY VERIFICATION PHOTO TOOL.

An employer or entity who uses the photo matching tool, if required by the Secretary as part of the verification system, shall match, either visually, or using facial recognition or other verification technology approved or required by the Secretary, the photo matching tool photograph to the photograph on the identity or employment eligibility document provided by the individual or to the face of the employee submitting the document for employment verification purposes, or both, as determined by the Secretary.

#### SEC. 1113. IDENTITY AUTHENTICATION EMPLOY-MENT ELIGIBILITY VERIFICATION PILOT PROGRAMS.

Not later than 24 months after the date of the enactment of this Act, the Secretary of Homeland Security, after consultation with the Commissioner of Social Security and the Director of the National Institute of Standards and Technology, shall establish by regulation not less than 2 Identity Authentication Employment Eligibility Verification pilot programs, each using a separate and distinct technology (the "Authentication Pilots"). The purpose of the Authentication Pilots shall be to provide for identity authentication and employment verification with respect to enrolled new employees which shall be available to any employer that elects to participate in either of the Authentication Pilots. Any participating employer may cancel the employer's participation in the Authentication Pilot after one year after electing to participate without prejudice to future participation. The Secretary shall report to the Committee on the Judiciary of the House of Representatives and the Committee on the Judiciary of the

Senate the Secretary's findings on the Authentication Pilots, including the authentication technologies chosen, not later than 12 months after commencement of the Authentication Pilots.

#### SEC. 1114. INSPECTOR GENERAL AUDITS.

- (a) IN GENERAL.—Not later than 1 year after the date of the enactment of this Act. the Inspector General of the Social Security Administration shall complete audits of the following categories in order to uncover evidence of individuals who are not authorized to work in the United States:
- (1) Workers who dispute wages reported on their social security account number when they believe someone else has used such number and name to report wages.
- (2) Children's social security account numbers used for work purposes.
- (3) Employers whose workers present significant numbers of mismatched social security account numbers or names for wage re-
- (b) Submission.—The Inspector General of the Social Security Administration shall submit the audits completed under subsection (a) to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate for review of the evidence of individuals who are not authorized to work in the United States. The Chairmen of those Committees shall then determine information to be shared with the Secretary of Homeland Security so that such Secretary can investigate the unauthorized employment demonstrated by such evidence.

#### TITLE II—SANCTUARY CITIES AND STATE AND LOCAL LAW ENFORCEMENT CO-OPERATION

#### SEC. 2201. SHORT TITLE.

This title may be cited as the "No Sanctuary for Criminals Act"

#### SEC. 2202. STATE NONCOMPLIANCE WITH EN-FORCEMENT OF IMMIGRATION LAW.

- (a) IN GENERAL —Section 642 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (8 U.S.C. 1373) is amended-
- (1) by striking subsection (a) and inserting
- the following:
  "(a) IN GENERAL.—Notwithstanding any other provision of Federal. State, or local law, no Federal, State, or local government entity, and no individual, may prohibit or in any way restrict, a Federal, State, or local government entity, official, or other personnel from complying with the immigration laws (as defined in section 101(a)(17) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(17))), or from assisting or cooperating with Federal law enforcement entities, officials, or other personnel regarding the enforcement of these laws."
- (2) by striking subsection (b) and inserting the following:
- (b) Law Enforcement Activities -Notwithstanding any other provision of Federal, State, or local law, no Federal, State, or local government entity, and no individual, may prohibit, or in any way restrict, a Federal, State, or local government entity, official, or other personnel from undertaking any of the following law enforcement activities as they relate to information regarding the citizenship or immigration status, lawful or unlawful, the inadmissibility or deportability, or the custody status, of any indi-
- "(1) Making inquiries to any individual in order to obtain such information regarding such individual or any other individuals.
- (2) Notifying the Federal Government regarding the presence of individuals who are encountered by law enforcement officials or other personnel of a State or political subdivision of a State.

- "(3) Complying with requests for such information from Federal law enforcement entities, officials, or other personnel.'
- (3) in subsection (c), by striking "Immigration and Naturalization Service" and insert-"Department of Homeland Security";
  - (4) by adding at the end the following:
  - '(d) Compliance -
- "(1) ELIGIBILITY FOR CERTAIN GRANT PRO-GRAMS.—A State, or a political subdivision of a State, that is found not to be in compliance with subsection (a) or (b) shall not be eligible to receive-
- (A) any of the funds that would otherwise be allocated to the State or political subdivision under section 241(i) of the Immigration and Nationality Act (8 U.S.C. 1231(i)), the 'Cops on the Beat' program under part Q of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (34 U.S.C. 10381 et seg.), or the Edward Byrne Memorial Justice Assistance Grant Program under subpart 1 of part E of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (34 U.S.C. 10151 et seq.); or
- "(B) any other grant administered by the Department of Justice that is substantially related to law enforcement (including enforcement of the immigration laws), immigration, enforcement of the immigration laws, or naturalization or administered by the Department of Homeland Security that is substantially related to immigration, the enforcement of the immigration laws, or naturalization.
- "(2) Transfer of custody of aliens pend-ING REMOVAL PROCEEDINGS.—The Secretary, at the Secretary's discretion, may decline to transfer an alien in the custody of the Department of Homeland Security to a State or political subdivision of a State found not to be in compliance with subsection (a) or (b). regardless of whether the State or political subdivision of the State has issued a writ or warrant.
- "(3) Transfer of custody of certain ALIENS PROHIBITED.—The Secretary shall not transfer an alien with a final order of removal pursuant to paragraph (1)(A) or (5) of section 241(a) of the Immigration and Nationality Act (8 U.S.C. 1231(a)) to a State or a political subdivision of a State that is found not to be in compliance with subsection (a) or (b).
- "(4) ANNUAL DETERMINATION.—The Secretary shall determine for each calendar year which States or political subdivision of States are not in compliance with subsection (a) or (b) and shall report such determinations to Congress by March 1 of each succeeding calendar year.
- "(5) REPORTS.—The Secretary of Homeland Security shall issue a report concerning the compliance with subsections (a) and (b) of any particular State or political subdivision of a State at the request of the House or the Senate Judiciary Committee. Any jurisdiction that is found not to be in compliance shall be ineligible to receive Federal financial assistance as provided in paragraph (1) for a minimum period of 1 year, and shall only become eligible again after the Secretary of Homeland Security certifies that the jurisdiction has come into compliance.
- (6) REALLOCATION -Any funds that are not allocated to a State or to a political subdivision of a State due to the failure of the State or of the political subdivision of the State to comply with subsection (a) or (b) shall be reallocated to States or to political subdivisions of States that comply with both such subsections
- (e) CONSTRUCTION.—Nothing in this section shall require law enforcement officials from States, or from political subdivisions of States, to report or arrest victims or witnesses of a criminal offense.

(b) EFFECTIVE DATE.—The amendments made by this section shall take effect on the date of the enactment of this Act, except that subsection (d) of section 642 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (8 U.S.C. 1373), as added by this section, shall apply only to prohibited acts committed on or after the date of the enactment of this Act.

#### SEC. 2203. CLARIFYING THE AUTHORITY OF ICE DETAINERS.

- (a) IN GENERAL.—Section 287(d) of the Immigration and Nationality Act (8 U.S.C. 1357(d)) is amended to read as follows:
- "(d) Detainer of Inadmissible or Deport-ABLE ALIENS.
- "(1) IN GENERAL.—In the case of an individual who is arrested by any Federal, State, or local law enforcement official or other personnel for the alleged violation of any criminal or motor vehicle law, the Secretary may issue a detainer regarding the individual to any Federal, State, or local law enforcement entity, official, or other personnel if the Secretary has probable cause to believe that the individual is an inadmissible or deportable alien.
- '(2) PROBABLE CAUSE.—Probable cause is deemed to be established if-
- "(A) the individual who is the subject of the detainer matches, pursuant to biometric confirmation or other Federal database records, the identity of an alien who the Secretary has reasonable grounds to believe to be inadmissible or deportable;
- "(B) the individual who is the subject of the detainer is the subject of ongoing removal proceedings, including matters where a charging document has already been served:
- "(C) the individual who is the subject of the detainer has previously been ordered removed from the United States and such an order is administratively final;
- "(D) the individual who is the subject of the detainer has made voluntary statements or provided reliable evidence that indicate that they are an inadmissible or deportable alien: or
- "(E) the Secretary otherwise has reasonable grounds to believe that the individual who is the subject of the detainer is an inadmissible or deportable alien.
- "(3) TRANSFER OF CUSTODY.—If the Federal, State, or local law enforcement entity, official, or other personnel to whom a detainer is issued complies with the detainer and detains for purposes of transfer of custody to the Department of Homeland Security the individual who is the subject of the detainer. the Department may take custody of the individual within 48 hours (excluding weekends and holidays), but in no instance more than 96 hours, following the date that the individual is otherwise to be released from the custody of the relevant Federal, State, or local law enforcement entity."
  - (b) IMMUNITY -
- (1) IN GENERAL.—A State or a political subdivision of a State (and the officials and personnel of the State or subdivision acting in their official capacities), and a nongovernmental entity (and its personnel) contracted by the State or political subdivision for the purpose of providing detention, acting in compliance with a Department of Homeland Security detainer issued pursuant to this section who temporarily holds an alien in its custody pursuant to the terms of a detainer so that the alien may be taken into the custody of the Department of Homeland Security, shall be considered to be acting under color of Federal authority for purposes of determining their liability and shall be held harmless for their compliance with the detainer in any suit seeking any punitive, compensatory, or other monetary damages.

- (2) FEDERAL GOVERNMENT AS DEFENDANT.—In any civil action arising out of the compliance with a Department of Homeland Security detainer by a State or a political subdivision of a State (and the officials and personnel of the State or subdivision acting in their official capacities), or a nongovernmental entity (and its personnel) contracted by the State or political subdivision for the purpose of providing detention, the United States Government shall be the proper party named as the defendant in the suit in regard to the detention resulting from compliance with the detainer.
- (3) BAD FAITH EXCEPTION.—Paragraphs (1) and (2) shall not apply to any mistreatment of an individual by a State or a political subdivision of a State (and the officials and personnel of the State or subdivision acting in their official capacities), or a nongovernmental entity (and its personnel) contracted by the State or political subdivision for the purpose of providing detention.

(c) PRIVATE RIGHT OF ACTION.—

- (1) CAUSE OF ACTION.—Any individual, or a spouse, parent, or child of that individual (if the individual is deceased), who is the victim of a murder, rape, or any felony, as defined by the State, for which an alien (as defined in section 101(a)(3) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(3))) has been convicted and sentenced to a term of imprisonment of at least 1 year, may bring an action against a State or political subdivision of a State or public official acting in an official capacity in the appropriate Federal court if the State or political subdivision, except as provided in paragraph (3)—
- (A) released the alien from custody prior to the commission of such crime as a consequence of the State or political subdivision's declining to honor a detainer issued pursuant to section 287(d)(1) of the Immigration and Nationality Act (8 U.S.C. 1357(d)(1));
- (B) has in effect a statute, policy, or practice not in compliance with section 642 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (8 U.S.C. 1373) as amended, and as a consequence of its statute, policy, or practice, released the alien from custody prior to the commission of such crime; or
- (C) has in effect a statute, policy, or practice requiring a subordinate political subdivision to decline to honor any or all detainers issued pursuant to section 287(d)(1) of the Immigration and Nationality Act (8 U.S.C. 1357(d)(1)), and, as a consequence of its statute, policy or practice, the subordinate political subdivision declined to honor a detainer issued pursuant to such section, and as a consequence released the alien from custody prior to the commission of such crime.
- (2) LIMITATIONS ON BRINGING ACTION.—An action may not be brought under this subsection later than 10 years following the occurrence of the crime, or death of a person as a result of such crime, whichever occurs later
- (3) PROPER DEFENDANT.—If a political subdivision of a State declines to honor a detainer issued pursuant to section 287(d)(1) of the Immigration and Nationality Act (8 U.S.C. 1357(d)) as a consequence of the State or another political subdivision with jurisdiction over the subdivision prohibiting the subdivision through a statute or other legal requirement of the State or other political subdivision—
  - (A) from honoring the detainer; or
- (B) fully complying with section 642 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (8 U.S.C. 1373), and, as a consequence of the statute or other legal requirement of the State or other political subdivision, the subdivision released the alien referred to in paragraph (1) from custody prior to the commission of the crime re-

- ferred to in that paragraph, the State or other political subdivision that enacted the statute or other legal requirement, shall be deemed to be the proper defendant in a cause of action under this subsection, and no such cause of action may be maintained against the political subdivision which declined to honor the detainer.
- (4) ATTORNEY'S FEE AND OTHER COSTS.—In any action or proceeding under this subsection the court shall allow a prevailing plaintiff a reasonable attorneys" fee as part of the costs, and include expert fees as part of the attorneys" fee.
- (d) ELIGIBILITY FOR CERTAIN GRANT PROGRAMS.—
- (1) IN GENERAL.—Except as provided in paragraph (2), a State or political subdivision of a State that has in effect a statute, policy or practice providing that it not comply with any or all Department of Homeland Security detainers issued pursuant to section 287(d)(1) of the Immigration and Nationality Act (8 U.S.C. 1357(d)) shall not be eligible to receive—
- (A) any of the funds that would otherwise be allocated to the State or political subdivision under section 241(i) of the Immigration and Nationality Act (8 U.S.C. 1231(i)), the "Cops on the Beat" program under part Q of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (34 U.S.C. 10301 et seq.), or the Edward Byrne Memorial Justice Assistance Grant Program under subpart 1 of part E of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (34 U.S.C. 10151 et seq.); or
- (B) any other grant administered by the Department of Justice that is substantially related to law enforcement (including enforcement of the immigration laws), immigration, or naturalization or grant administered by the Department of Homeland Security that is substantially related to immigration, enforcement of the immigration laws, or naturalization.
- (2) EXCEPTION.—A political subdivision described in subsection (c)(3) that declines to honor a detainer issued pursuant to section 287(d)(1) of the Immigration and Nationality Act (8 U.S.C. 1357(d)(1)) as a consequence of being required to comply with a statute or other legal requirement of a State or another political subdivision with jurisdiction over that political subdivision, shall remain eligible to receive grant funds described in paragraph (1). In the case described in the previous sentence, the State or political subdivision that enacted the statute or other legal requirement shall not be eligible to receive such funds.

#### SEC. 2204. SARAH AND GRANT'S LAW.

- (a) DETENTION OF ALIENS DURING REMOVAL PROCEEDINGS.—
- (1) CLERICAL AMENDMENTS.—(A) Section 236 of the Immigration and Nationality Act (8 U.S.C. 1226) is amended by striking "Attorney General" each place it appears (except in the second place that term appears in section 236(a)) and inserting "Secretary of Homeland Security".
- (B) Section 236(a) of such Act (8 U.S.C. 1226(a)) is amended by inserting "the Secretary of Homeland Security or" before "the Attorney General—".
- (C) Section 236(e) of such Act (8 U.S.C. 1226(e)) is amended by striking "Attorney General's" and inserting "Secretary of Homeland Security's".
- (2) LENGTH OF DETENTION.—Section 236 of such Act (8 U.S.C. 1226) is amended by adding at the end the following:
- "(f) LENGTH OF DETENTION.-
- "(1) IN GENERAL.—Notwithstanding any other provision of this section, an alien may be detained, and for an alien described in subsection (c) shall be detained, under this

- section without time limitation, except as provided in subsection (h), during the pendency of removal proceedings.
- "(2) CONSTRUCTION.—The length of detention under this section shall not affect detention under section 241.".
- (3) DETENTION OF CRIMINAL ALIENS.—Section 236(c)(1) of such Act (8 U.S.C. 1226(c)(1)) is amended—
- (A) in subparagraph (C), by striking "or" at the end;
- (B) by inserting after subparagraph (D) the following:
- "(E) is unlawfully present in the United States and has been convicted for driving while intoxicated (including a conviction for driving while under the influence or impaired by alcohol or drugs) without regard to whether the conviction is classified as a misdemeanor or felony under State law, or
- "(F)(i)(I) is inadmissible under section 212(a)(6)(i),
- "(II) is deportable by reason of a visa revocation under section 221(i), or
- "(III) is deportable under section 237(a)(1)(C)(i), and
- "(ii) has been arrested or charged with a particularly serious crime or a crime resulting in the death or serious bodily injury (as defined in section 1365(h)(3) of title 18, United States Code) of another person;"; and
- (C) by amending the matter following subparagraph (F) (as added by subparagraph (B) of this paragraph) to read as follows:
- 'any time after the alien is released, without regard to whether an alien is released related to any activity, offense, or conviction described in this paragraph; to whether the alien is released on parole, supervised release, or probation; or to whether the alien may be arrested or imprisoned again for the same offense. If the activity described in this paragraph does not result in the alien being taken into custody by any person other than the Secretary, then when the alien is brought to the attention of the Secretary or when the Secretary determines it is practical to take such alien into custody, the Secretary shall take such alien into custody.'
- (4) ADMINISTRATIVE REVIEW.—Section 236 of the Immigration and Nationality Act (8 U.S.C. 1226), as amended by paragraph (2), is further amended by adding at the end the following:
- "(g) ADMINISTRATIVE REVIEW.—The Attorney General's review of the Secretary's custody determinations under subsection (a) for the following classes of aliens shall be limited to whether the alien may be detained, released on bond (of at least \$1,500 with security approved by the Secretary), or released with no bond:
- "(1) Aliens in exclusion proceedings.
- "(2) Aliens described in section  $2\overline{12}(a)(3)$  or  $2\overline{37}(a)(4)$ .
- "(3) Aliens described in subsection (c).
- "(h) RELEASE ON BOND.—
- "(1) IN GENERAL.—An alien detained under subsection (a) may seek release on bond. No bond may be granted except to an alien who establishes by clear and convincing evidence that the alien is not a flight risk or a danger to another person or the community.
- "(2) CERTAIN ALIENS INELIGIBLE.—No alien detained under subsection (c) may seek release on bond.".
- (5) CLERICAL AMENDMENTS.—(A) Section 236(a)(2)(B) of the Immigration and Nationality Act (8 U.S.C. 1226(a)(2)(B)) is amended by striking "conditional parole" and inserting "recognizance".
- (B) Section 236(b) of such Act (8 U.S.C. 1226(b)) is amended by striking "parole" and inserting "recognizance".
- inserting "recognizance".
  (b) EFFECTIVE DATE.—The amendments made by subsection (a) shall take effect on the date of the enactment of this Act and

shall apply to any alien in detention under the provisions of section 236 of the Immigration and Nationality Act (8 U.S.C. 1226), as so amended, or otherwise subject to the provisions of such section, on or after such date. SEC. 2205. CLARIFICATION OF CONGRESSIONAL INTENT.

Section 287(g) of the Immigration and Nationality Act (8 U.S.C. 1357(g)) is amended—
(1) in paragraph (1) by striking "may enter" and all that follows through the period at the end and inserting the following:

enter" and all that follows through the period at the end and inserting the following: "shall enter into a written agreement with a State, or any political subdivision of a State, upon request of the State or political subdivision, pursuant to which officers or employees of the State or subdivision, who are determined by the Secretary to be qualified to perform a function of an immigration officer in relation to the investigation, apprehension, or detention of aliens in the United States (including the transportation of such aliens across State lines to detention centers), may carry out such function at the expense of the State or political subdivision and to the extent consistent with State and local law. No request from a bona fide State or political subdivision or bona fide law enforcement agency shall be denied absent a compelling reason. No limit on the number of agreements under this subsection may be imposed. The Secretary shall process requests for such agreements with all due haste, and in no case shall take not more than 90 days from the date the request is made until the agreement is consummated.":

(2) by redesignating paragraph (2) as paragraph (5) and paragraphs (3) through (10) as paragraphs (7) through (14), respectively;

(3) by inserting after paragraph (1) the following:

"(2) An agreement under this subsection shall accommodate a requesting State or political subdivision with respect to the enforcement model or combination of models, and shall accommodate a patrol model, task force model, jail model, any combination thereof, or any other reasonable model the State or political subdivision believes is best suited to the immigration enforcement needs of its jurisdiction.

"(3) No Federal program or technology directed broadly at identifying inadmissible or deportable aliens shall substitute for such agreements, including those establishing a jail model, and shall operate in addition to any agreement under this subsection.

"(4)(A) No agreement under this subsection shall be terminated absent a compelling reason.

"(B)(i) The Secretary shall provide a State or political subdivision written notice of intent to terminate at least 180 days prior to date of intended termination, and the notice shall fully explain the grounds for termination, along with providing evidence substantiating the Secretary's allegations.

"(ii) The State or political subdivision shall have the right to a hearing before an administrative law judge and, if the ruling is against the State or political subdivision, to appeal the ruling to the Federal Circuit Court of Appeals and, if the ruling is against the State or political subdivision, to petition the Supreme Court for certiorari.

"(C) The agreement shall remain in full effect during the course of any and all legal proceedings."; and

(4) by inserting after paragraph (5) (as re-

designated) the following:

"(6) The Secretary of Homeland Security shall make training of State and local law enforcement officers available through as many means as possible, including through residential training at the Center for Domestic Preparedness and the Federal Law Enforcement Training Center, onsite training held at State or local police agencies or fa-

cilities, online training courses by computer, teleconferencing, and videotape, or the digital video display (DVD) of a training course or courses. Distance learning through a secure, encrypted, distributed learning system that has all its servers based in the United States, is scalable, survivable, and can have a portal in place not later than 30 days after the date of the enactment of the Securing America's Future Act of 2018, shall be made available by the COPS Office of the Department of Justice and the Federal Law Enforcement Training Center Distributed Learning Program for State and local law enforcement personnel. Preference shall be given to private sector-based, web-based immigration enforcement training programs for which the Federal Government has already provided support to develop.'

### SEC. 2206. PENALTIES FOR ILLEGAL ENTRY OR PRESENCE.

(a) IN GENERAL.—Section 275 of the Immigration and Nationality Act (8 U.S.C. 1325) is amended to read as follows:

"ILLEGAL ENTRY OR PRESENCE

"Sec. 275. (a) IN GENERAL.-

"(1) ILLEGAL ENTRY OR PRESENCE.—An alien shall be subject to the penalties set forth in paragraph (2) if the alien—

"(A) knowingly enters or crosses the border into the United States at any time or place other than as designated by the Secretary of Homeland Security;

"(B) knowingly eludes, at any time or place, examination or inspection by an authorized immigration, customs, or agriculture officer (including by failing to stop at the command of such officer):

"(C) knowingly enters or crosses the border to the United States and, upon examination or inspection, knowingly makes a false or misleading representation or the knowing concealment of a material fact (including such representation or concealment in the context of arrival, reporting, entry, or clearance requirements of the customs laws, immigration laws, agriculture laws, or shipping laws)"

"(D) knowingly violates the terms or conditions of the alien's admission or parole into the United States and has remained in violation for an aggregate period of 90 days or more; or

"(E) knowingly is unlawfully present in the United States (as defined in section 212(a)(9)(B)(ii) subject to the exceptions set forth in section 212(a)(9)(B)(iii)) and has remained in violation for an aggregate period of 90 days or more.

``(2) CRIMINAL PENALTIES.—Any alien who violates any provision under paragraph (1)—

"(A) shall, for the first violation, be fined under title 18, United States Code, imprisoned not more than 6 months, or both;

"(B) shall, for a second or subsequent violation, or following an order of voluntary departure, be fined under such title, imprisoned not more than 2 years (or not more than 6 months in the case of a second or subsequent violation of paragraph (1)(E)), or both;

"(C) if the violation occurred after the alien had been convicted of 3 or more misdemeanors or for a felony, shall be fined under such title, imprisoned not more than 10 years, or both;

"(D) if the violation occurred after the alien had been convicted of a felony for which the alien received a term of imprisonment of not less than 30 months, shall be fined under such title, imprisoned not more than 15 years, or both; and

"(E) if the violation occurred after the alien had been convicted of a felony for which the alien received a term of imprisonment of not less than 60 months, such alien shall be fined under such title, imprisoned not more than 20 years, or both.

"(3) PRIOR CONVICTIONS.—The prior convictions described in subparagraphs (C) through (E) of paragraph (2) are elements of the offenses described and the penalties in such subparagraphs shall apply only in cases in which the conviction or convictions that form the basis for the additional penalty are—

``(A) alleged in the indictment or information; and

"(B) proven beyond a reasonable doubt at trial or admitted by the defendant.

"(4) DURATION OF OFFENSE.—An offense under this subsection continues until the alien is discovered within the United States by an immigration, customs, or agriculture officer, or until the alien is granted a valid visa or relief from removal.

"(5) ATTEMPT.—Whoever attempts to commit any offense under this section shall be punished in the same manner as for a completion of such offense.

"(b) IMPROPER TIME OR PLACE; CIVIL PEN-ALTIES.—Any alien who is apprehended while entering, attempting to enter, or knowingly crossing or attempting to cross the border to the United States at a time or place other than as designated by immigration officers shall be subject to a civil penalty, in addition to any criminal or other civil penalties that may be imposed under any other provision of law, in an amount equal to—

"(1) not less than \$50 or more than \$250 for each such entry, crossing, attempted entry, or attempted crossing; or

"(2) twice the amount specified in paragraph (1) if the alien had previously been subject to a civil penalty under this subsection.".

(b) CLERICAL AMENDMENT.—The table of contents for the Immigration and Nationality Act is amended by striking the item relating to section 275 and inserting the following:

"Sec. 275. Illegal entry or presence."

(c) EFFECTIVE DATES AND APPLICABILITY.—
(1) CRIMINAL PENALTIES.—Section 275(a) of the Immigration and Nationality Act (8 U.S.C. 1325(a)), as amended by subsection (a), shall take effect 90 days after the date of the enactment of this Act, and shall apply to acts, conditions, or violations described in such section 275(a) that occur or exist on or after such effective date.

(2) CIVIL PENALTIES.—Section 275(b) of the Immigration and Nationality Act (8 U.S.C. 1325(b)), as amended by subsection (a), shall take effect on the date of the enactment of this Act and shall apply to acts described in such section 275(b) that occur before, on, or after such date.

#### TITLE III—CRIMINAL ALIENS

#### SEC. 3301. PRECLUDING ADMISSIBILITY OF ALIENS CONVICTED OF AGGRA-VATED FELONIES OR OTHER SERI-OUS OFFENSES.

(a) INADMISSIBILITY ON CRIMINAL AND RE-LATED GROUNDS; WAIVERS.—Section 212 of the Immigration and Nationality Act (8 U.S.C. 1182) is amended—

(1) in subsection (a)(2)(A)(i)—

(A) in subclause (I), by striking "or" at the end;

(B) in subclause (II), by adding "or" at the end; and

(C) by inserting after subclause (II) the following:

"(III) a violation of (or a conspiracy or attempt to violate) an offense described in section 208 of the Social Security Act (42 U.S.C. 408) (relating to social security account numbers or social security cards) or section 1028 of title 18, United States Code (relating to fraud and related activity in connection with identification documents, authentication features, and information),";

(2) by adding at the end of subsection (a)(2) the following:

"(J) PROCUREMENT OF CITIZENSHIP OR NATURALIZATION UNLAWFULLY.—Any alien convicted of, or who admits having committed, or who admits committing acts which constitute the essential elements of, a violation of, or an attempt or a conspiracy to violate, subsection (a) or (b) of section 1425 of title 18, United States Code (relating to the procurement of citizenship or naturalization unlawfully) is inadmissible.

"(K) CERTAIN FIREARM OFFENSES.—Any alien who at any time has been convicted under any law of, or who admits having committed or admits committing acts which constitute the essential elements of, purchasing, selling, offering for sale, exchanging, using, owning, possessing, or carrying, or of attempting or conspiring to purchase, sell, offer for sale, exchange, use, own, possess, or carry, any weapon, part, or accessory which is a firearm or destructive device (as defined in section 921(a) of title 18, United States Code) in violation of any law is inadmissible.

- "(L) AGGRAVATED FELONS.—Any alien who has been convicted of an aggravated felony at any time is inadmissible.
- "(M) CRIMES OF DOMESTIC VIOLENCE, STALK-ING, OR VIOLATION OF PROTECTION ORDERS, CRIMES AGAINST CHILDREN.—
- "(i) Domestic violence, stalking, and CHILD ABUSE.—Any alien who at any time is convicted of, or who admits having committed or admits committing acts which constitute the essential elements of, a crime of domestic violence, a crime of stalking, or a crime of child abuse, child neglect, or child abandonment is inadmissible. For purposes of this clause, the term 'crime of domestic violence' means any crime of violence (as defined in section 16 of title 18, United States Code) against a person committed by a current or former spouse of the person, by an individual with whom the person shares a child in common, by an individual who is cohabiting with or has cohabited with the person as a spouse, by an individual similarly situated to a spouse of the person under the domestic or family violence laws of the jurisdiction where the offense occurs, or by any other individual against a person who is protected from that individual's acts under the domestic or family violence laws of the United States or any State, Indian tribal government, or unit of local or foreign government.
- "(ii) VIOLATORS OF PROTECTION ORDERS.— Any alien who at any time is enjoined under a protection order issued by a court and whom the court determines has engaged in conduct that violates the portion of a protection order that involves protection against credible threats of violence, repeated harassment, or bodily injury to the person or persons for whom the protection order was issued is inadmissible. For purposes of this clause, the term 'protection order' means any injunction issued for the purpose of preventing violent or threatening acts of domestic violence, including temporary or final orders issued by civil or criminal courts (other than support or child custody orders or provisions) whether obtained by filing an independent action or as a independent order in another proceeding.
- "(iii) WAIVER AUTHORIZED.—The waiver authority available under section 237(a)(7) with respect to section 237(a)(2)(E)(i) shall be available on a comparable basis with respect to this subparagraph.
- "(iv) CLARIFICATION.—If the conviction records do not conclusively establish whether a crime of domestic violence constitutes a crime of violence (as defined in section 16 of title 18, United States Code), the Attorney General may consider other evidence related to the conviction that establishes that the

conduct for which the alien was engaged constitutes a crime of violence."; and

(3) in subsection (h)-

- (A) by striking "The Attorney General may, in his discretion, waive the application of subparagraphs (A)(i)(I), (B), (D), and (E) of subsection (a)(2)" and inserting "The Attorney General or the Secretary of Homeland Security may, in the discretion of the Attorney General or the Secretary, waive the application of subparagraphs (A)(i)(I), (III), (B), (D), (E), (K), and (M) of subsection (a)(2)";
- (B) by striking "a criminal act involving torture." and inserting "a criminal act involving torture, or has been convicted of an aggravated felony.";
- (C) by striking "if either since the date of such admission the alien has been convicted of an aggravated felony or the alien" and inserting "if since the date of such admission the alien"; and
- (D) by inserting "or Secretary of Homeland Security" after "the Attorney General" each place it appears.
- (b) DEFORTABILITY; CRIMINAL OFFENSES.— Section 237(a)(3)(B) of the Immigration and Nationality Act (8 U.S.C. 1227(a)(3)(B)) is amended.—
- (1) in clause (ii), by striking "or" at the end;
- (2) in clause (iii), by inserting "or" at the end: and
- (3) by inserting after clause (iii) the following:
- "(iv) of a violation of, or an attempt or a conspiracy to violate, section 1425(a) or (b) of title 18 (relating to the procurement of citizenship or naturalization unlawfully)."
- (c) DEPORTABILITY; OTHER CRIMINAL OFFENSES.—Section 237(a)(2) of the Immigration and Nationality Act (8 U.S.C. 1227(a)(2)) is amended by adding at the end the following:
- "(G) Fraud and related activity associated with social security act benefits and identification documents.—Any alien who at any time after admission has been convicted of a violation of (or a conspiracy or attempt to violate) section 208 of the Social Security Act (42 U.S.C. 408) (relating to social security account numbers or social security cards) or section 1028 of title 18, United States Code (relating to fraud and related activity in connection with identification) is deportable."
- (d) EFFECTIVE DATE.—The amendments made by this section shall apply—
- (1) to any act that occurred before, on, or after the date of the enactment of this Act;
- (2) to all aliens who are required to establish admissibility on or after such date, and in all removal, deportation, or exclusion proceedings that are filed, pending, or reopened, on or after such date.
- (e) CONSTRUCTION.—The amendments made by subsection (a) shall not be construed to create eligibility for relief from removal under former section 212(c) of the Immigration and Nationality Act where such eligibility did not exist before these amendments became effective.
- SEC. 3302. INCREASED PENALTIES BARRING THE ADMISSION OF CONVICTED SEX OFFENDERS FAILING TO REGISTER AND REQUIRING DEPORTATION OF SEX OFFENDERS FAILING TO REGISTER.
- (a) INADMISSIBILITY.—Section 212(a)(2)(A)(i) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(2)(A)(i)), as amended by this title, is further amended—
- (1) in subclause (II), by striking "or" at the end;
- (2) in subclause (III), by adding "or" at the end; and
- (3) by inserting after subclause (III) the following:

- "(IV) a violation of section 2250 of title 18, United States Code (relating to failure to register as a sex offender),".
- (b) DEPORTABILITY.—Section 237(a)(2) of such Act (8 U.S.C. 1227(a)(2)), as amended by this title, is further amended—
- (1) in subparagraph (A), by striking clause (v): and
  - (2) by adding at the end the following:
- "(I) FAILURE TO REGISTER AS A SEX OF-FENDER.—Any alien convicted of, or who admits having committed, or who admits committing acts which constitute the essential elements of a violation of section 2250 of title 18, United States Code (relating to failure to register as a sex offender) is deportable."
- (c) EFFECTIVE DATE.—The amendments made by this section shall take effect on the date of the enactment of this Act and shall apply to acts that occur before, on, or after the date of the enactment of this Act.

# SEC. 3303. GROUNDS OF INADMISSIBILITY AND DEPORTABILITY FOR ALIEN GANG MEMBERS.

- (a) DEFINITION OF GANG MEMBER.—Section 101(a) of the Immigration and Nationality Act (8 U.S.C. 1101(a)) is amended by adding at the end the following:
- "(53) The term 'criminal gang' means an ongoing group, club, organization, or association of 5 or more persons that has as one of its primary purposes the commission of 1 or more of the following criminal offenses and the members of which engage, or have engaged within the past 5 years, in a continuing series of such offenses, or that has been designated as a criminal gang by the Secretary of Homeland Security, in consultation with the Attorney General, as meeting these criteria. The offenses described, whether in violation of Federal or State law or foreign law and regardless of whether the offenses occurred before, on, or after the date of the enactment of this paragraph, are the following:
- "(A) A 'felony drug offense' (as defined in section 102 of the Controlled Substances Act (21 U.S.C. 802)).
- "(B) A felony offense involving firearms or explosives or in violation of section 931 of title 18, United States Code (relating to purchase, ownership, or possession of body armor by violent felons).
- "(C) An offense under section 274 (relating to bringing in and harboring certain aliens), section 277 (relating to aiding or assisting certain aliens to enter the United States), or section 278 (relating to importation of alien for immoral purpose).
- "(D) A crime of violence (as defined in section 16 of title 18, United States Code).
- "(E) A crime involving obstruction of justice, tampering with or retaliating against a witness, victim, or informant.
- "(F) Any conduct punishable under sections 1028A and 1029 of title 18, United States Code (relating to aggravated identity theft or fraud and related activity in connection with identification documents or access devices), sections 1581 through 1594 of such title (relating to peonage, slavery, and trafficking in persons), section 1951 of such title (relating to interference with commerce by threats or violence), section 1952 of such title (relating to interstate and foreign travel or transportation in aid of racketeering enterprises), section 1956 of such title (relating to the laundering of monetary instruments). section 1957 of such title (relating to engaging in monetary transactions in property derived from specified unlawful activity), or sections 2312 through 2315 of such title (relating to interstate transportation of stolen motor vehicles or stolen property).
- "(G) A conspiracy to commit an offense described in subparagraphs (A) through (F).".
- (b) INADMISSIBILITY.—Section 212(a)(2) of such Act (8 U.S.C. 1182(a)(2)) is amended by adding at the end the following:

- "(J) ALIENS ASSOCIATED WITH CRIMINAL GANGS.—(i) Any alien is inadmissible who a consular officer, an immigration officer, the Secretary of Homeland Security, or the Attorney General knows or has reason to believe—
- "(I) to be or to have been a member of a criminal gang (as defined in section 101(a)(53)); or
- "(II) to have participated in the activities of a criminal gang (as defined in section 101(a)(53)), knowing or having reason to know that such activities will promote, further, aid, or support the illegal activity of the criminal gang.
- "(ii) Any alien for whom a consular officer, an immigration officer, the Secretary of Homeland Security, or the Attorney General has reasonable grounds to believe has participated in, been a member of, promoted, or conspired with a criminal gang, either inside or outside of the United States, is inadmissible.
- "(iii) Any alien for whom a consular officer, an immigration officer, the Secretary of Homeland Security, or the Attorney General has reasonable grounds to believe seeks to enter the United States or has entered the United States in furtherance of the activities of a criminal gang, either inside or outside of the United States, is inadmissible.".
- (c) DEPORTABILITY.—Section 237(a)(2) of the Immigration and Nationality Act (8 U.S.C. 1227(a)(2)) is amended by adding at the end the following:
- "(G) ALIENS ASSOCIATED WITH CRIMINAL GANGS.—Any alien is deportable who—
- "(i) is or has been a member of a criminal gang (as defined in section 101(a)(53)); or
- "(ii) has participated in the activities of a criminal gang (as so defined), knowing or having reason to know that such activities will promote, further, aid, or support the illegal activity of the criminal gang.".
- (d) Designation.
- (1) IN GENERAL.—Chapter 2 of title II of the Immigration and Nationality Act (8 U.S.C. 1182) is amended by inserting after section 219 the following:
  - "DESIGNATION OF CRIMINAL GANG
  - "SEC. 220.
  - "(a) DESIGNATION.—
- "(1) IN GENERAL.—The Secretary of Homeland Security, in consultation with the Attorney General, may designate a group, club, organization, or association of 5 or more persons as a criminal gang if the Secretary finds that their conduct is described in section 101(a)(53).
  - "(2) PROCEDURE.—
- "(A) NOTIFICATION.—Seven days before making a designation under this subsection, the Secretary shall, by classified communication, notify the Speaker and Minority Leader of the House of Representatives, the President pro tempore, Majority Leader, and Minority Leader of the Senate, and the members of the relevant committees of the House of Representatives and the Senate, in writing, of the intent to designate a group, club, organization, or association of 5 or more persons under this subsection and the factual basis therefor.
- "(B) PUBLICATION IN THE FEDERAL REGISTER.—The Secretary shall publish the designation in the Federal Register seven days after providing the notification under subparagraph (A).
  - "(3) Record.—
- "(A) IN GENERAL.—In making a designation under this subsection, the Secretary shall create an administrative record.
- "(B) CLASSIFIED INFORMATION.—The Secretary may consider classified information in making a designation under this subsection. Classified information shall not be subject to disclosure for such time as it re-

- mains classified, except that such information may be disclosed to a court ex parte and in camera for purposes of judicial review under subsection (c).
- "(4) PERIOD OF DESIGNATION.—
- "(A) IN GENERAL.—A designation under this subsection shall be effective for all purposes until revoked under paragraph (5) or (6) or set aside pursuant to subsection (c)
- ``(B) REVIEW OF DESIGNATION UPON PETITION.—
- "(i) IN GENERAL.—The Secretary shall review the designation of a criminal gang under the procedures set forth in clauses (iii) and (iv) if the designated group, club, organization, or association of 5 or more persons files a petition for revocation within the petition period described in clause (ii).
- "(ii) PETITION PERIOD.—For purposes of clause (i)—
- "(I) if the designated group, club, organization, or association of 5 or more persons has not previously filed a petition for revocation under this subparagraph, the petition period begins 2 years after the date on which the designation was made; or
- "(II) if the designated group, club, organization, or association of 5 or more persons has previously filed a petition for revocation under this subparagraph, the petition period begins 2 years after the date of the determination made under clause (iv) on that petition.
- "(iii) PROCEDURES.—Any group, club, organization, or association of 5 or more persons that submits a petition for revocation under this subparagraph of its designation as a criminal gang must provide evidence in that petition that it is not described in section 101(a)(53).
  - "(iv) Determination.—
- "(I) IN GENERAL.—Not later than 180 days after receiving a petition for revocation submitted under this subparagraph, the Secretary shall make a determination as to such revocation.
- "(II) CLASSIFIED INFORMATION.—The Secretary may consider classified information in making a determination in response to a petition for revocation. Classified information shall not be subject to disclosure for such time as it remains classified, except that such information may be disclosed to a court ex parte and in camera for purposes of judicial review under subsection (c).
- "(III) PUBLICATION OF DETERMINATION.—A determination made by the Secretary under this clause shall be published in the Federal Register.
- "(IV) PROCEDURES.—Any revocation by the Secretary shall be made in accordance with paragraph (6).
- "(C) OTHER REVIEW OF DESIGNATION.—
- "(i) IN GENERAL.—If in a 5-year period no review has taken place under subparagraph (B), the Secretary shall review the designation of the criminal gang in order to determine whether such designation should be revoked pursuant to paragraph (6).
- "(ii) PROCEDURES.—If a review does not take place pursuant to subparagraph (B) in response to a petition for revocation that is filed in accordance with that subparagraph, then the review shall be conducted pursuant to procedures established by the Secretary. The results of such review and the applicable procedures shall not be reviewable in any court.
- "(iii) PUBLICATION OF RESULTS OF REVIEW.— The Secretary shall publish any determination made pursuant to this subparagraph in the Federal Register.
- "(5) REVOCATION BY ACT OF CONGRESS.—The Congress, by an Act of Congress, may block or revoke a designation made under paragraph (1).
- "(6) REVOCATION BASED ON CHANGE IN CIRCUMSTANCES.—

- "(A) IN GENERAL.—The Secretary may revoke a designation made under paragraph (1) at any time, and shall revoke a designation upon completion of a review conducted pursuant to subparagraphs (B) and (C) of paragraph (4) if the Secretary finds that—
- "(i) the group, club, organization, or association of 5 or more persons that has been designated as a criminal gang is no longer described in section 101(a)(53); or
- "(ii) the national security or the law enforcement interests of the United States warrants a revocation.
- "(B) PROCEDURE.—The procedural requirements of paragraphs (2) and (3) shall apply to a revocation under this paragraph. Any revocation shall take effect on the date specified in the revocation or upon publication in the Federal Register if no effective date is specified.
- "(7) EFFECT OF REVOCATION.—The revocation of a designation under paragraph (5) or (6) shall not affect any action or proceeding based on conduct committed prior to the effective date of such revocation.
- "(8) USE OF DESIGNATION IN TRIAL OR HEAR-ING.—If a designation under this subsection has become effective under paragraph (2) an alien in a removal proceeding shall not be permitted to raise any question concerning the validity of the issuance of such designation as a defense or an objection.
  - "(b) AMENDMENTS TO A DESIGNATION.—
- "(1) IN GENERAL.—The Secretary may amend a designation under this subsection if the Secretary finds that the group, club, or ganization, or association of 5 or more persons has changed its name, adopted a new alias, dissolved and then reconstituted itself under a different name or names, or merged with another group, club, organization, or association of 5 or more persons.
- "(2) PROCEDURE.—Amendments made to a designation in accordance with paragraph (1) shall be effective upon publication in the Federal Register. Paragraphs (2), (4), (5), (6), (7), and (8) of subsection (a) shall also apply to an amended designation.
- "(3) ADMINISTRATIVE RECORD.—The administrative record shall be corrected to include the amendments as well as any additional relevant information that supports those amendments.
- "(4) CLASSIFIED INFORMATION.—The Secretary may consider classified information in amending a designation in accordance with this subsection. Classified information shall not be subject to disclosure for such time as it remains classified, except that such information may be disclosed to a court ex parte and in camera for purposes of judicial review under subsection (c) of this section.
  - "(c) JUDICIAL REVIEW OF DESIGNATION.—
- "(1) IN GENERAL.—Not later than 30 days after publication in the Federal Register of a designation, an amended designation, or a determination in response to a petition for revocation, the designated group, club, organization, or association of 5 or more persons may seek judicial review in the United States Court of Appeals for the District of Columbia Circuit.
- "(2) Basis of review.—Review under this subsection shall be based solely upon the administrative record, except that the Government may submit, for ex parte and in camera review, classified information used in making the designation, amended designation, or determination in response to a petition for revocation.
- "(3) Scope of Review.—The Court shall hold unlawful and set aside a designation, amended designation, or determination in response to a petition for revocation the court finds to be—

- "(A) arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law."
- "(B) contrary to constitutional right, power, privilege, or immunity;
- "(C) in excess of statutory jurisdiction, authority, or limitation, or short of statutory right;
- "(D) lacking substantial support in the administrative record taken as a whole or in classified information submitted to the court under paragraph (2); or
- "(E) not in accord with the procedures required by law.
- "(4) JUDICIAL REVIEW INVOKED.—The pendency of an action for judicial review of a designation, amended designation, or determination in response to a petition for revocation shall not affect the application of this section, unless the court issues a final order setting aside the designation, amended designation, or determination in response to a petition for revocation.
- "(d) DEFINITIONS.—As used in this section—"(1) the term 'classified information' has the meaning given that term in section I(a) of the Classified Information Procedures Act (18 U.S.C. ADD.):
- "(2) the term 'national security' means the national defense, foreign relations, or economic interests of the United States;
- "(3) the term 'relevant committees' means the Committees on the Judiciary of the Senate and of the House of Representatives; and
- "(4) the term 'Secretary' means the Secretary of Homeland Security, in consultation with the Attorney General."
- (2) CLERICAL AMENDMENT.—The table of contents for such Act is amended by inserting after the item relating to section 219 the following:
- "Sec. 220. Designation."
- (e) Mandatory Detention of Criminal Gang Members.—
- (1) IN GENERAL.—Section 236(c)(1) of the Immigration and Nationality Act (8 U.S.C. 1226(c)(1)), as amended by this title, is further amended—
- (A) in subparagraph (D), by striking "or" at the end:
- (B) in subparagraph (E), by inserting "or" at the end; and
- (C) by inserting after subparagraph (E) the following:
- ''(F) is inadmissible under section 212(a)(2)(J) or deportable under section 217(a)(2)(G),''.
- (2) ANNUAL REPORT.—Not later than March 1 of each year (beginning 1 year after the date of the enactment of this Act), the Secretary of Homeland Security, after consultation with the appropriate Federal agencies, shall submit a report to the Committees on the Judiciary of the House of Representatives and of the Senate on the number of aliens detained under the amendments made by paragraph (1).
- (f) ASYLUM CLAIMS BASED ON GANG AFFILI-ATION.—
- (1) INAPPLICABILITY OF RESTRICTION ON REMOVAL TO CERTAIN COUNTRIES.—Section 241(b)(3)(B) of the Immigration and Nationality Act (8 U.S.C. 1251(b)(3)(B)) is amended, in the matter preceding clause (i), by inserting "who is described in section 212(a)(2)(J)(i) or section 237(a)(2)(G)(i) or who is" after "to an alien".
- (2) INELIGIBILITY FOR ASYLUM.—Section 208(b)(2)(A) of such Act (8 U.S.C. 1158(b)(2)(A)) is amended—
- (A) in clause (v), by striking "or" at the end;
- (B) by redesignating clause (vi) as clause (vii); and
- (C) by inserting after clause (v) the following:
- "(vi) the alien is described in section 212(a)(2)(J)(i) or section 237(a)(2)(G)(i); or".

- (g) Temporary Protected Status.—Section 244 of such Act (8 U.S.C. 1254a) is amended—
- (1) by striking "Attorney General" each place it appears and inserting "Secretary of Homeland Security";
  - (2) in subparagraph (c)(2)(B)—
- (A) in clause (i), by striking "or" at the end;
- (B) in clause (ii), by striking the period and inserting "; or"; and
  - (C) by adding at the end the following:
- "(iii) the alien is, or at any time has been, described in section 212(a)(2)(J) or section 237(a)(2)(G)."; and
  - (3) in subsection (d)-
  - (A) by striking paragraph (3); and
- (B) in paragraph (4), by adding at the end the following: "The Secretary of Homeland Security may detain an alien provided temporary protected status under this section whenever appropriate under any other provision of law."
- (h) SPECIAL IMMIGRANT JUVENILE VISAS.— Section 101(a)(27)(J)(iii) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(27)(J)(iii)) is amended.—
  - (1) in subclause (I), by striking "and";
- (2) in subclause (II), by adding "and" at the end; and
- (3) by adding at the end the following:
- "(III) no alien who is, or at any time has been, described in section 212(a)(2)(J) or section 237(a)(2)(G) shall be eligible for any immigration benefit under this subparagraph;".
- (i) PAROLE.—An alien described in section 212(a)(2)(J) of the Immigration and Nationality Act, as added by subsection (b), shall not be eligible for parole under section 212(d)(5)(A) of such Act unless—
- (1) the alien is assisting or has assisted the United States Government in a law enforcement matter, including a criminal investigation; and
- (2) the alien's presence in the United States is required by the Government with respect to such assistance.
- (j) EFFECTIVE DATE.—The amendments made by this section shall take effect on the date of the enactment of this Act and shall apply to acts that occur before, on, or after the date of the enactment of this Act.

## SEC. 3304. INADMISSIBILITY AND DEPORTABILITY OF DRUNK DRIVERS.

- (a) IN GENERAL.—Section 101(a)(43) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(43)), is amended—
- (1) in subparagraph (T), by striking "and";
- (2) in subparagraph (U), by striking the period at the end and inserting "; and"; and
- (3) by inserting after subparagraph (U) the following:
- "(V)(i) a single conviction for driving while intoxicated (including a conviction for driving while under the influence of or impairment by alcohol or drugs), when such impaired driving was a cause of the serious bodily injury or death of another person; or
- "(ii) a second or subsequent conviction for driving while intoxicated (including a conviction for driving under the influence of or impaired by alcohol or drugs).".
- (b) EFFECTIVE DATE.—The amendments made by subsection (a) shall take effect on the date of the enactment of this Act and apply to convictions entered on or after such date.

#### SEC. 3305. DEFINITION OF AGGRAVATED FELONY.

- (a) DEFINITION OF AGGRAVATED FELONY.—Section 101(a)(43) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(43)), as amended by this title, is further amended—
- (1) by striking "The term 'aggravated felony' means—" and inserting "Notwithstanding any other provision of law, the term 'aggravated felony' applies to an offense described in this paragraph, whether in

- violation of Federal or State law, or in violation of the law of a foreign country for which the term of imprisonment was completed within the previous 15 years, even if the length of the term of imprisonment for the offense is based on recidivist or other enhancements and regardless of whether the conviction was entered before, on, or after September 30, 1996, and means—";
- (2) in subparagraph (A), by striking "murder, rape, or sexual abuse of a minor;" and inserting "an offense relating to murder, manslaughter, homicide, rape (whether the victim was conscious or unconscious), statutory rape, or any offense of a sexual nature involving a victim under the age of 18 years;":
  - (3) in subparagraph (B)-
- (A) by inserting "an offense relating to" before "illicit trafficking"; and
- (B) by inserting before the semicolon at the end the following: "and any offense under State law relating to a controlled substance (as so classified under State law) which is classified as a felony in that State, regardless of whether the substance is classified as a controlled substance under section 102 of the Controlled Substances Act (8 U.S.C. 802)";
- (4) in subparagraph (C), by inserting "an offense relating to" before "illicit trafficking in firearms":
- (5) in subparagraph (I), by striking "or 2252" and inserting "2252, or 2252A";
- (6) in subparagraph (F), by striking "for which the term of imprisonment is at least one year;" and inserting ", including offenses of assault and battery under State or Federal law, for which the term of imprisonment is at least one year, except that if the conviction records do not conclusively establish whether a crime constitutes a crime of violence, the Attorney General or the Secretary of Homeland Security, as appropriate, may consider other evidence related to the conviction that establishes that the conduct for which the alien was engaged constitutes a crime of violence;";
- (7) by striking subparagraph (G) and inserting the following:
- "(G) an offense relating to a theft under State or Federal law (including theft by deceit, theft by fraud, and receipt of stolen property) regardless of whether any taking was temporary or permanent, or burglary offense under State or Federal law for which the term of imprisonment is at least one year, except that if the conviction records do not conclusively establish whether a crime constitutes a theft or burglary offense, the Attorney General or Secretary of Homeland Security, as appropriate, may consider other evidence related to the conviction that establishes that the conduct for which the alien was engaged constitutes a theft or burglary offense;";
  - (8) in subparagraph (N)—
- (A) by striking "paragraph (1)(A) or (2) of"; and
  - (B) by inserting a semicolon at the end;
- (9) in subparagraph (O), by striking "section 275(a) or 276 committed by an alien who was previously deported on the basis of a conviction for an offense described in another subparagraph of this paragraph" and inserting "section 275 or 276 for which the term of imprisonment is at least 1 year";
  - (10) in subparagraph (P)—
- (A) by striking "(i) which either is falsely making, forging, counterfeiting, mutilating, or altering a passport or instrument in violation of section 1543 of title 18, United States Code, or is described in section 1546(a) of such title (relating to document fraud) and (ii)" and inserting "which is described in any section of chapter 75 of title 18, United States Code, and"; and

- (B) by striking ", except in the case of a first offense for which the alien has affirmatively shown that the alien committed the offense for the purpose of assisting, abetting, or aiding only the alien's spouse, child, or parent (and no other individual) to violate a provision of this Act":
- (11) in subparagraph (U), by striking "an attempt or conspiracy to commit an offense described in this paragraph" and inserting "attempting or conspiring to commit an offense described in this paragraph, or aiding, abetting, counseling, procuring, commanding, inducing, or soliciting the commission of such an offense"; and
- (12) by striking the undesignated matter following subparagraph (U).
- (b) EFFECTIVE DATE; APPLICATION OF AMENDMENTS.—
- (1) IN GENERAL.—The amendments made by subsection (a)—
- (A) shall take effect on the date of the enactment of this Act; and
- (B) shall apply to any act or conviction that occurred before, on, or after such date.
- (2) APPLICATION OF IIRIRA AMENDMENTS.— The amendments to section 101(a)(43) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(43)) made by section 321 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (division C of Public Law 104–208; 110 Stat. 3009–627) shall continue to apply, whether the conviction was entered before, on, or after September 30, 1996.

#### SEC. 3306. PRECLUDING WITHHOLDING OF RE-MOVAL FOR AGGRAVATED FELONS.

- (a) IN GENERAL.—Section 241(b)(3)(B) (8 U.S.C. 1231(b)(3)(B)), is amended by inserting after clause (v) the following:
- "(vi) the alien is convicted of an aggravated felony.".
- (b) EFFECTIVE DATE.—The amendment made by subsection (a) shall apply—
- (1) to any act that occurred before, on, or after the date of the enactment of this Act;
- (2) to all aliens who are required to establish admissibility on or after such date, and in all removal, deportation, or exclusion proceedings that are filed, pending, or reopened on or after such date.

#### SEC. 3307. PROTECTING IMMIGRANTS FROM CON-VICTED SEX OFFENDERS.

- (a) IMMIGRANTS.—Section 204(a)(1) of the Immigration and Nationality Act (8 U.S.C. 1154(a)(1)), is amended—
- (1) in subparagraph (A), by amending clause (viii) to read as follows:
- "(viii) Clause (i) shall not apply to a citizen of the United States who has been convicted of an offense described in subparagraph (A), (I), or (K) of section 101(a)(43), unless the Secretary of Homeland Security, in the Secretary's sole and unreviewable discretion, determines that the citizen poses no risk to the alien with respect to whom a petition described in clause (i) is filed."; and
- (2) in subparagraph (B)(i)—
- (A) by redesignating the second subclause (I) as subclause (II); and
- (B) by amending such subclause (II) to read as follows:
- "(II) Subclause (I) shall not apply in the case of an alien admitted for permanent residence who has been convicted of an offense described in subparagraph (A), (I), or (K) of section 101(a)(43), unless the Secretary of Homeland Security, in the Secretary's sole and unreviewable discretion, determines that the alien lawfully admitted for permanent residence poses no risk to the alien with respect to whom a petition described in subclause (I) is filed."
- (b) Nonimmigrants.—Section 101(a)(15)(K) of such Act (8 U.S.C. 1101(a)(15)(K)), is amended by striking "204(a)(1)(A)(viii)(I))" each place such term appears and inserting "204(a)(1)(A)(viii))".

(c) EFFECTIVE DATE.—The amendments made by this section shall take effect on the date of the enactment of this Act and shall apply to petitions filed on or after such date. SEC. 3308. CLARIFICATION TO CRIMES OF VIO-

#### LENCE AND CRIMES INVOLVING MORAL TURPITUDE.

- (a) INADMISSIBLE ALIENS.—Section 212(a)(2)(A) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(2)(A)) is amended by adding at the end the following:
- "(iii) CLARIFICATION.—If the conviction records do not conclusively establish whether a crime constitutes a crime involving moral turpitude, the Attorney General or the Secretary of Homeland Security, as appropriate, may consider other evidence related to the conviction that establishes that the conduct for which the alien was engaged constitutes a crime involving moral turpitude."
  - (b) Deportable Aliens.—
- (1) GENERAL CRIMES.—Section 237(a)(2)(A) of such Act (8 U.S.C. 1227(a)(2)(A)), as amended by this title, is further amended by inserting after clause (iv) the following:
- "(v) CRIMES INVOLVING MORAL TURPITUDE.—
  If the conviction records do not conclusively
  establish whether a crime constitutes a
  crime involving moral turpitude, the Attorney General or the Secretary of Homeland
  Security, as appropriate, may consider other
  evidence related to the conviction that establishes that the conduct for which the
  alien was engaged constitutes a crime involving moral turpitude."
- (2) DOMESTIC VIOLENCE.—Section 237(a)(2)(E) of such Act (8 U.S.C. 1227(a)(2)(E)) is amended by adding at the end the following:
- "(iii) CRIMES OF VIOLENCE.—If the conviction records do not conclusively establish whether a crime of domestic violence constitutes a crime of violence (as defined in section 16 of title 18, United States Code), the Attorney General or the Secretary of Homeland Security, as appropriate, may consider other evidence related to the conviction that establishes that the conduct for which the alien was engaged constitutes a crime of violence."
- (c) EFFECTIVE DATE.—The amendments made by this section shall take effect on the date of the enactment of this Act and shall apply to acts that occur before, on, or after the date of the enactment of this Act.

#### SEC. 3309. DETENTION OF DANGEROUS ALIENS.

Section 241(a) of the Immigration and Na-

- tionality Act (8 U.S.C. 1231(a)) is amended— (1) by striking "Attorney General" each place it appears, except for the first reference in paragraph (4)(B)(i), and inserting "Secretary of Homeland Security":
- (2) in paragraph (1), by amending subparagraph (B) to read as follows:
- "(B) BEGINNING OF PERIOD.—The removal period begins on the latest of the following: "(i) The date the order of removal becomes
- "(ii) If the alien is not in the custody of the Secretary on the date the order of re-
- the Secretary on the date the order of removal becomes administratively final, the date the alien is taken into such custody. "(iii) If the alien is detained or confined (except under an immigration process) on
- "(iii) If the alien is detained or confined (except under an immigration process) on the date the order of removal becomes administratively final, the date the alien is taken into the custody of the Secretary, after the alien is released from such detention or confinement.";
- (3) in paragraph (1), by amending subparagraph (C) to read as follows:
  - "(C) SUSPENSION OF PERIOD.—

administratively final.

"(i) EXTENSION.—The removal period shall be extended beyond a period of 90 days and the Secretary may, in the Secretary's sole discretion, keep the alien in detention during such extended period if—

- reasonable efforts to comply with the removal order, or to fully cooperate with the Secretary's efforts to establish the alien's identity and carry out the removal order, including making timely application in good faith for travel or other documents necessary to the alien's departure or conspires or acts to prevent the alien's removal that is subject to an order of removal.
- "(II) a court, the Board of Immigration Appeals, or an immigration judge orders a stay of removal of an alien who is subject to an administratively final order of removal;
- "(III) the Secretary transfers custody of the alien pursuant to law to another Federal agency or a State or local government agency in connection with the official duties of such agency: or
- "(IV) a court or the Board of Immigration Appeals orders a remand to an immigration judge or the Board of Immigration Appeals, during the time period when the case is pending a decision on remand (with the removal period beginning anew on the date that the alien is ordered removed on remand).
- "(ii) RENEWAL.—If the removal period has been extended under subparagraph (C)(i), a new removal period shall be deemed to have begun on the date—
- "(I) the alien makes all reasonable efforts to comply with the removal order, or to fully cooperate with the Secretary's efforts to establish the alien's identity and carry out the removal order:
- "(II) the stay of removal is no longer in effect; or
- "(III) the alien is returned to the custody of the Secretary.
- "(iii) MANDATORY DETENTION FOR CERTAIN ALIENS.—In the case of an alien described in subparagraphs (A) through (D) of section 236(c)(1), the Secretary shall keep that alien in detention during the extended period described in clause (i).
- "(iv) Sole form of relief.—An alien may seek relief from detention under this subparagraph only by filing an application for a writ of habeas corpus in accordance with chapter 153 of title 28, United States Code. No alien whose period of detention is extended under this subparagraph shall have the right to seek release on bond.";
  - (4) in paragraph (3)—
- (A) by adding after "If the alien does not leave or is not removed within the removal period" the following: "or is not detained pursuant to paragraph (6) of this subsection" and
- (B) by striking subparagraph (D) and inserting the following:
- "(D) to obey reasonable restrictions on the alien's conduct or activities that the Secretary prescribes for the alien, in order to prevent the alien from absconding, for the protection of the community, or for other purposes related to the enforcement of the immigration laws.":
- (5) in paragraph (4)(A), by striking "paragraph (2)" and inserting "subparagraph (B)"; and
- $\left(6\right)$  by striking paragraph  $\left(6\right)$  and inserting the following:
- "(6) ADDITIONAL RULES FOR DETENTION OR RELEASE OF CERTAIN ALIENS.—
- "(A) DETENTION REVIEW PROCESS FOR COOPERATIVE ALIENS ESTABLISHED.—For an alien who is not otherwise subject to mandatory detention, who has made all reasonable efforts to comply with a removal order and to cooperate fully with the Secretary of Homeland Security's efforts to establish the alien's identity and carry out the removal order, including making timely application in good faith for travel or other documents necessary to the alien's departure, and who

has not conspired or acted to prevent removal, the Secretary shall establish an administrative review process to determine whether the alien should be detained or released on conditions. The Secretary shall make a determination whether to release an alien after the removal period in accordance with subparagraph (B). The determination shall include consideration of any evidence submitted by the alien, and may include consideration of any other evidence, including any information or assistance provided by the Secretary of State or other Federal official and any other information available to the Secretary of Homeland Security pertaining to the ability to remove the alien.

"(B) AUTHORITY TO DETAIN BEYOND RE-MOVAL PERIOD.—

"(i) IN GENERAL.—The Secretary of Homeland Security, in the exercise of the Secretary's sole discretion, may continue to detain an alien for 90 days beyond the removal period (including any extension of the removal period as provided in paragraph (1)(C)). An alien whose detention is extended under this subparagraph shall have no right to seek release on bond.

"(ii) SPECIFIC CIRCUMSTANCES.—The Secretary of Homeland Security, in the exercise of the Secretary's sole discretion, may continue to detain an alien beyond the 90 days authorized in clause (i)—

"(I) until the alien is removed, if the Secretary, in the Secretary's sole discretion, determines that there is a significant likelihood that the alien—

"(aa) will be removed in the reasonably foreseeable future: or

"(bb) would be removed in the reasonably foreseeable future, or would have been removed, but for the alien's failure or refusal to make all reasonable efforts to comply with the removal order, or to cooperate fully with the Secretary's efforts to establish the alien's identity and carry out the removal order, including making timely application in good faith for travel or other documents necessary to the alien's departure, or conspires or acts to prevent removal:

"(II) until the alien is removed, if the Secretary of Homeland Security certifies in writing—

"(aa) in consultation with the Secretary of Health and Human Services, that the alien has a highly contagious disease that poses a threat to public safety;

"(bb) after receipt of a written recommendation from the Secretary of State, that release of the alien is likely to have serious adverse foreign policy consequences for the United States:

"(cc) based on information available to the Secretary of Homeland Security (including classified, sensitive, or national security information, and without regard to the grounds upon which the alien was ordered removed), that there is reason to believe that the release of the alien would threaten the national security of the United States; or

"(dd) that the release of the alien will threaten the safety of the community or any person, conditions of release cannot reasonably be expected to ensure the safety of the community or any person, and either (AA) the alien has been convicted of one or more aggravated felonies (as defined in section 101(a)(43)(A)) or of one or more crimes identified by the Secretary of Homeland Security by regulation, or of one or more attempts or conspiracies to commit any such aggravated felonies or such identified crimes, if the aggregate term of imprisonment for such attempts or conspiracies is at least 5 years; or (BB) the alien has committed one or more crimes of violence (as defined in section 16 of title 18, United States Code, but not including a purely political offense) and, because of a mental condition or personality disorder and behavior associated with that condition or disorder, the alien is likely to engage in acts of violence in the future; or

"(III) pending a certification under subclause (II), so long as the Secretary of Homeland Security has initiated the administrative review process not later than 30 days after the expiration of the removal period (including any extension of the removal period, as provided in paragraph (1)(C)).

"(iii) NO RIGHT TO BOND HEARING.—An alien whose detention is extended under this subparagraph shall have no right to seek release on bond, including by reason of a certification under clause (ii)(II).

"(C) RENEWAL AND DELEGATION OF CERTIFICATION —

"(i) RENEWAL.—The Secretary of Homeland Security may renew a certification under subparagraph (B)(ii)(II) every 6 months, after providing an opportunity for the alien to request reconsideration of the certification and to submit documents or other evidence in support of that request. If the Secretary does not renew a certification, the Secretary may not continue to detain the alien under subparagraph (B)(ii)(II).

"(ii) DELEGATION.—Notwithstanding section 103, the Secretary of Homeland Security may not delegate the authority to make or renew a certification described in item (bb), (cc), or (dd) of subparagraph (B)(ii)(II) below the level of the Director of Immigration and Customs Enforcement.

"(iii) HEARING.—The Secretary of Homeland Security may request that the Attorney General or the Attorney General's designee provide for a hearing to make the determination described in item (dd)(BB) of subparagraph (B)(ii)(II).

"(D) RELEASE ON CONDITIONS.—If it is determined that an alien should be released from detention by a Federal court, the Board of Immigration Appeals, or if an immigration judge orders a stay of removal, the Secretary of Homeland Security, in the exercise of the Secretary's discretion, may impose conditions on release as provided in paragraph (3).

"(E) REDETENTION.—The Secretary Homeland Security, in the exercise of the Secretary's discretion, without any limitations other than those specified in this section, may again detain any alien subject to a final removal order who is released from custody, if removal becomes likely in the reasonably foreseeable future, the alien fails to comply with the conditions of release, or to continue to satisfy the conditions described in subparagraph (A), or if, upon reconsideration, the Secretary, in the Secretary's sole discretion, determines that the alien can be detained under subparagraph (B). This section shall apply to any alien returned to custody pursuant to this subparagraph, as if the removal period terminated on the day of the redetention.

"(F) REVIEW OF DETERMINATIONS BY SECRETARY.—A determination by the Secretary under this paragraph shall not be subject to review by any other agency.".

#### SEC. 3310. TIMELY REPATRIATION.

(a) LISTING OF COUNTRIES.—Beginning on the date that is 6 months after the date of the enactment of this Act, and every 6 months thereafter, the Secretary of Homeland Security shall publish a report including the following:

(1) A list of the following:

(A) Countries that have refused or unreasonably delayed repatriation of an alien who is a national of that country since the date of the enactment of this Act and the total number of such aliens, disaggregated by nationality.

(B) Countries that have an excessive repatriation failure rate.

(2) A list of each country that was included under subparagraph (B) or (C) of paragraph

(1) in both the report preceding the current report and the current report.

(b) SANCTIONS.—Beginning on the date on which a country is included in a list under subsection (a)(2) and ending on the date on which that country is not included in such list, that country shall be subject to the following:

(1) The Secretary of State may not issue visas under section 101(a)(15)(A)(iii) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(15)(A)(iii)) to attendants, servants, personal employees, and members of their immediate families, of the officials and employees of that country who receive non-immigrant status under clause (i) or (ii) of section 101(a)(15)(A) of such Act.

(2) Each 6 months thereafter that the country is included in that list, the Secretary of State shall reduce the number of visas available under clause (i) or (ii) of section 101(a)(15)(A) of the Immigration and Nationality Act in a fiscal year to nationals of that country by an amount equal to 10 percent of the baseline visa number for that country. Except as provided under section 243(d) of the Immigration and Nationality Act (8 U.S.C. 1253), the Secretary may not reduce the number to a level below 20 percent of the baseline visa number.

(c) Waivers .-

(1) NATIONAL SECURITY WAIVER.—If the Secretary of State submits to Congress a written determination that significant national security interests of the United States require a waiver of the sanctions under subsection (b), the Secretary may waive any reduction below 80 percent of the baseline visa number. The Secretary of Homeland Security may not delegate the authority under this subsection.

(2) TEMPORARY EXIGENT CIRCUMSTANCES.—If the Secretary of State submits to Congress a written determination that temporary exigent circumstances require a waiver of the sanctions under subsection (b), the Secretary may waive any reduction below 80 percent of the baseline visa number during 6-month renewable periods. The Secretary of Homeland Security may not delegate the authority under this subsection.

(d) EXEMPTION.—The Secretary of Homeland Security, in consultation with the Secretary of State, may exempt a country from inclusion in a list under subsection (a)(2) if the total number of nonrepatriations outstanding is less than 10 for the preceding 3-year period.

(e) UNAUTHORIZED VISA ISSUANCE.—Any visa issued in violation of this section shall be void.

(f) NOTICE.—If an alien who has been convicted of a criminal offense before a Federal or State court whose repatriation was refused or unreasonably delayed is to be released from detention by the Secretary of Homeland Security, the Secretary shall provide notice to the State and local law enforcement agency for the jurisdictions in which the alien is required to report or is to be released. When possible, and particularly in the case of violent crime, the Secretary shall make a reasonable effort to provide notice of such release to any crime victims and their immediate family members.

(g) DEFINITIONS.—For purposes of this section:

(1) REFUSED OR UNREASONABLY DELAYED.—A country is deemed to have refused or unreasonably delayed the acceptance of an alien who is a citizen, subject, national, or resident of that country if, not later than 90 days after receiving a request to repatriate such alien from an official of the United States who is authorized to make such a request, the country does not accept the alien or issue valid travel documents.

- (2) FAILURE RATE.—The term "failure rate" for a period means the percentage determined by dividing the total number of repatriation requests for aliens who are citizens, subjects, nationals, or residents of a country that that country refused or unreasonably delayed during that period by the total number of such requests during that period.
- (3) EXCESSIVE REPATRIATION FAILURE RATE.—The term "excessive repatriation failure rate" means, with respect to a report under subsection (a), a failure rate greater than 10 percent for any of the following:
- (A) The period of the 3 full fiscal years preceding the date of publication of the report.
  (B) The period of 1 year preceding the date

of publication of the report.

- (4) NUMBER OF NONREPATRIATIONS OUTSTANDING.—The term "number of nonrepatriations outstanding" means, for a period, the number of unique aliens whose repatriation a country has refused or unreasonably delayed and whose repatriation has not occurred during that period.
- (5) BASELINE VISA NUMBER.—The term "baseline visa number" means, with respect to a country, the average number of visas issued each fiscal year to nationals of that country under clauses (i) and (ii) of section 101(a)(15)(A) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(15)(A)) for the 3 full fiscal years immediately preceding the first report under subsection (a) in which that country is included in the list under subsection (a)(2).
- (h) GAO REPORT.—On the date that is 1 day after the date that the President submits a budget under section 1105(a) of title 31, United States Code, for fiscal year 2016, the Comptroller General of the United States shall submit a report to Congress regarding the progress of the Secretary of Homeland Security and the Secretary of State in implementation of this section and in making requests to repatriate aliens as appropriate. SEC. 3311. ILLEGAL REENTRY.

Section 276 of the Immigration and Nationality Act (8 U.S.C. 1326) is amended to read as follows:

#### "SEC. 276. REENTRY OF REMOVED ALIEN.

"(a) REENTRY AFTER REMOVAL.

- "(1) IN GENERAL.—Any alien who has been denied admission, excluded, deported, or removed, or who has departed the United States while an order of exclusion, deportation, or removal is outstanding, and subsequently enters, attempts to enter, crosses the border to, attempts to cross the border to, or is at any time found in the United States, shall be fined under title 18, United States Code, imprisoned not more than 2 years, or both.
- "(2) EXCEPTION.—If an alien sought and received the express consent of the Secretary to reapply for admission into the United States, or, with respect to an alien previously denied admission and removed, the alien was not required to obtain such advance consent under the Immigration and Nationality Act or any prior Act, the alien shall not be subject to the fine and imprisonment provided for in paragraph (1).
- "(b) REENTRY OF CRIMINAL OFFENDERS.— Notwithstanding the penalty provided in subsection (a), if an alien described in that subsection was convicted before such removal or departure—
- "(1) for 3 or more misdemeanors or for a felony, the alien shall be fined under title 18, United States Code, imprisoned not more than 10 years, or both;
- "(2) for a felony for which the alien was sentenced to a term of imprisonment of not less than 30 months, the alien shall be fined under such title, imprisoned not more than 15 years, or both;
- "(3) for a felony for which the alien was sentenced to a term of imprisonment of not

less than 60 months, the alien shall be fined under such title, imprisoned not more than 20 years, or both; or

- ''(4) for murder, rape, kidnapping, or a felony offense described in chapter 77 (relating to peonage and slavery) or 113B (relating to terrorism) of such title, or for 3 or more felonies of any kind, the alien shall be fined under such title, imprisoned not more than 25 years, or both.
- "(c) REENTRY AFTER REPEATED REMOVAL.—Any alien who has been denied admission, excluded, deported, or removed 3 or more times and thereafter enters, attempts to enter, crosses the border to, attempts to cross the border to, or is at any time found in the United States, shall be fined under title 18, United States Code, imprisoned not more than 10 years, or both.
- "(d) PROOF OF PRIOR CONVICTIONS.—The prior convictions described in subsection (b) are elements of the crimes described, and the penalties in that subsection shall apply only in cases in which the conviction or convictions that form the basis for the additional penalty are—
- "(1) alleged in the indictment or information: and

"(2) proven beyond a reasonable doubt at trial or admitted by the defendant.

- (e) REENTRY OF ALIEN REMOVED PRIOR TO COMPLETION OF TERM OF IMPRISONMENT.—Any alien removed pursuant to section 241(a)(4) who enters, attempts to enter, crosses the border to, attempts to cross the border to, or is at any time found in, the United States shall be incarcerated for the remainder of the sentence of imprisonment which was pending at the time of deportation without any reduction for parole or supervised release unless the alien affirmatively demonstrates that the Secretary of Homeland Security has expressly consented to the alien's reentry. Such alien shall be subject to such other penalties relating to the reentry of removed aliens as may be available under this section or any other provision of law.
- "(f) DEFINITIONS.—For purposes of this section and section 275, the following definitions shall apply:
- "(1) CROSSES THE BORDER TO THE UNITED STATES.—The term 'crosses the border' refers to the physical act of crossing the border free from official restraint.
- "(2) OFFICIAL RESTRAINT.—The term 'official restraint' means any restraint known to the alien that serves to deprive the alien of liberty and prevents the alien from going at large into the United States. Surveillance unbeknownst to the alien shall not constitute official restraint.
- "(3) FELONY.—The term 'felony' means any criminal offense punishable by a term of imprisonment of more than 1 year under the laws of the United States, any State, or a foreign government.
- "(4) MISDEMEANOR.—The term 'misdemeanor' means any criminal offense punishable by a term of imprisonment of not more than 1 year under the applicable laws of the United States, any State, or a foreign government.
- "(5) REMOVAL.—The term 'removal' includes any denial of admission, exclusion, deportation, or removal, or any agreement by which an alien stipulates or agrees to exclusion, deportation, or removal.
- "(6) STATE.—The term 'State' means a State of the United States, the District of Columbia, and any commonwealth, territory, or possession of the United States."

#### TITLE IV—ASYLUM REFORM

#### SEC. 4401. CLARIFICATION OF INTENT REGARD-ING TAXPAYER-PROVIDED COUNSEL.

Section 292 of the Immigration and Nationality Act (8 U.S.C. 1362) is amended—

(1) by striking "In any removal proceedings before an immigration judge and in

- any appeal proceedings before the Attorney General from any such removal proceedings" and inserting "In any removal proceedings before an immigration judge, or any other immigration proceedings before the Attorney General, the Secretary of Homeland Security, or any appeal of such a proceeding".
- (2) by striking "(at no expense to the Government)"; and
- (3) by adding at the end the following "Notwithstanding any other provision of law, in no instance shall the Government bear any expense for counsel for any person in proceedings described in this section."

#### SEC. 4402. CREDIBLE FEAR INTERVIEWS.

Section 235(b)(1)(B)(v) of the Immigration and Nationality Act (8 U.S.C. 1225(b)(1)(B)(v)) is amended by striking "claim" and all that follows, and inserting "claim, as determined pursuant to section 208(b)(1)(B)(ii), and such other facts as are known to the officer, that the alien could establish eligibility for asylum under section 158 of this title, and it is more probable than not that the statements made by, and on behalf of, the alien in support of the alien's claim are true."

## SEC. 4403. RECORDING EXPEDITED REMOVAL AND CREDIBLE FEAR INTERVIEWS.

- (a) IN GENERAL.—The Secretary of Homeland Security shall establish quality assurance procedures and take steps to effectively ensure that questions by employees of the Department of Homeland Security exercising expedited removal authority under section 235(b) of the Immigration and Nationality Act (8 U.S.C. 1225(b)) are asked in a uniform manner, to the extent possible, and that both these questions and the answers provided in response to them are recorded in a uniform fashion.
- (b) FACTORS RELATING TO SWORN STATE-MENTS.—Where practicable, any sworn or signed written statement taken of an alien as part of the record of a proceeding under section 235(b)(1)(A) of the Immigration and Nationality Act (8 U.S.C. 1225(b)(1)(A)) shall be accompanied by a recording of the interview which served as the basis for that sworn statement.
- (c) INTERPRETERS.—The Secretary shall ensure that a competent interpreter, not affiliated with the government of the country from which the alien may claim asylum, is used when the interviewing officer does not speak a language understood by the alien.
- (d) RECORDINGS IN IMMIGRATION PROCEEDINGS.—There shall be an audio or audio visual recording of interviews of aliens subject to expedited removal. The recording shall be included in the record of proceeding and shall be considered as evidence in any further proceedings involving the alien.
- (e) No Private Right of Action.—Nothing in this section shall be construed to create any right, benefit, trust, or responsibility, whether substantive or procedural, enforceable in law or equity by a party against the United States, its departments, agencies, instrumentalities, entities, officers, employees, or agents, or any person, nor does this section create any right of review in any administrative, judicial, or other proceeding.

#### SEC. 4404. SAFE THIRD COUNTRY.

Section 208(a)(2)(A) of the Immigration and Nationality Act (8 U.S.C. 1158(a)(2)(A)) is amended—

- (1) by striking "Attorney General" each place it appears and inserting "Secretary of Homeland Security"; and
- (2) by striking "removed, pursuant to a bilateral or multilateral agreement, to" and inserting "removed to".

## SEC. 4405. RENUNCIATION OF ASYLUM STATUS PURSUANT TO RETURN TO HOME COUNTRY.

(a) IN GENERAL.—Section 208(c) of the Immigration and Nationality Act (8 U.S.C.

1158(c)) is amended by adding at the end the following new paragraph:

"(4) RENUNCIATION OF STATUS PURSUANT TO RETURN TO HOME COUNTRY.—

"(A) IN GENERAL.—Except as provided in subparagraphs (B) and (C), any alien who is granted asylum status under this Act, who, absent changed country conditions, subsequently returns to the country of such alien's nationality or, in the case of an alien having no nationality, returns to any country in which such alien last habitually resided, and who applied for such status because of persecution or a well-founded fear of persecution in that country on account of race, religion, nationality, membership in a particular social group, or political opinion, shall have his or her status terminated.

"(B) WAIVER.—The Secretary has discretion to waive subparagraph (A) if it is established to the satisfaction of the Secretary that the alien had a compelling reason for the return. The waiver may be sought prior to departure from the United States or upon return

"(C) EXCEPTION FOR CERTAIN ALIENS FROM CUBA.—Subparagraph (A) shall not apply to an alien who is eligible for adjustment to that of an alien lawfully admitted for permanent residence pursuant to the Cuban Adjustment Act of 1966 (Public Law 89-732).".

(b) CONFORMING AMENDMENT.—Section 208(c)(3) of the Immigration and Nationality Act (8 U.S.C. 1158(c)(3)) is amended by inserting after "paragraph (2)" the following: "or (4)"

#### SEC. 4406. NOTICE CONCERNING FRIVOLOUS ASY-LUM APPLICATIONS.

- (a) IN GENERAL.—Section 208(d)(4) of the Immigration and Nationality Act (8 U.S.C. 1158(d)(4)) is amended—
- (1) in the matter preceding subparagraph (A), by inserting "the Secretary of Homeland Security or" before "the Attorney General":
- (2) in subparagraph (A), by striking "and of the consequences, under paragraph (6), of knowingly filing a frivolous application for asylum: and" and inserting a semicolon:
- (3) in subparagraph (B), by striking the period and inserting "; and"; and
- (4) by adding at the end the following:
- "(C) ensure that a written warning appears on the asylum application advising the alien of the consequences of filing a frivolous application and serving as notice to the alien of the consequence of filing a frivolous application.".
- (b) CONFORMING AMENDMENT.—Section 208(d)(6) of the Immigration and Nationality Act (8 U.S.C. 1158(d)(6)) is amended by striking "If the" and all that follows and inserting:
- "(A) If the Secretary of Homeland Security or the Attorney General determines that an alien has knowingly made a frivolous application for asylum and the alien has received the notice under paragraph (4)(C), the alien shall be permanently ineligible for any benefits under this chapter, effective as the date of the final determination of such an application:
- "(B) An application is frivolous if the Secretary of Homeland Security or the Attorney General determines, consistent with subparagraph (C), that—
- "(i) it is so insufficient in substance that it is clear that the applicant knowingly filed the application solely or in part to delay removal from the United States, to seek employment authorization as an applicant for asylum pursuant to regulations issued pursuant to paragraph (2), or to seek issuance of a Notice to Appeal in order to pursue Cancellation of Removal under section 240A(b); or
- "(ii) any of its material elements are deliberately fabricated.
- "(C) In determining that an application is frivolous, the Secretary or the Attorney

General, must be satisfied that the applicant, during the course of the proceedings, has had sufficient opportunity to clarify any discrepancies or implausible aspects of the claim

"(D) For purposes of this section, a finding that an alien filed a frivolous asylum application shall not preclude the alien from seeking withholding of removal under section 241(b)(3).) or protection pursuant to the Convention Against Torture."

## SEC. 4407. ANTI-FRAUD INVESTIGATIVE WORK PRODUCT.

- (a) ASYLUM CREDIBILITY DETERMINATIONS.—Section 208(b)(1)(B)(iii) of the Immigration and Nationality Act (8 U.S.C. 1158(b)(1)(B)(iii)) is amended by inserting after "all relevant factors" the following: ", including statements made to, and investigative reports prepared by, immigration authorities and other government officials".
- (b) Relief for Removal Credibility Determinations.—Section 240(c)(4)(C) of the Immigration and Nationality Act (8 U.S.C. 1229a(c)(4)(C)) is amended by inserting after "all relevant factors" the following: ", including statements made to, and investigative reports prepared by, immigration authorities and other government officials".

#### SEC. 4408. PENALTIES FOR ASYLUM FRAUD.

Section 1001 of title 18 is amended by inserting at the end of the paragraph—

"(d) Whoever, in any matter before the Secretary of Homeland Security or the Attorney General pertaining to asylum under section 208 of the Immigration and Nationality Act or withholding of removal under section 241(b)(3) of such Act, knowingly and willfully—

"(1) makes any materially false, fictitious, or fraudulent statement or representation; or

"(2) makes or uses any false writings or document knowing the same to contain any materially false, fictitious, or fraudulent statement or entry;

shall be fined under this title or imprisoned not more than 10 years, or both.".

#### SEC. 4409. STATUTE OF LIMITATIONS FOR ASY-LUM FRAUD.

Section 3291 of title 18 is amended—

- (1) by striking "1544," and inserting "1544 and 1546,";
- (2) by striking "offense." and inserting "offense or within 10 years after the fraud is discovered.".

#### SEC. 4410. TECHNICAL AMENDMENTS.

Section 208 of the Immigration and Nationality Act (8 U.S.C. 1158) is amended—

(1) in subsection (a)—

- (A) in paragraph (2)(D), by inserting "Secretary of Homeland Security or the" before "Attorney General"; and
- (B) in paragraph (3), by inserting "Secretary of Homeland Security or the" before "Attorney General";
- (2) in subsection (b)(2), by inserting "Secretary of Homeland Security or the" before "Attorney General" each place such term appears;

(3) in subsection (c)—

- (A) in paragraph (1), by striking "Attorney General" each place such term appears and inserting "Secretary of Homeland Security"; and
- (B) in paragraph (3), by inserting "Secretary of Homeland Security or the" before "Attorney General"; and
- (4) in subsection (d)—
- (A) in paragraph (1), by inserting "Secretary of Homeland Security or the" before "Attorney General" each place such term appears;
- (B) in paragraph (2), by striking "Attorney General" and inserting "Secretary of Homeland Security"; and
  - (C) in paragraph (5)—

- (i) in subparagraph (A), by striking "Attorney General" and inserting "Secretary of Homeland Security"; and
- (ii) in subparagraph (B), by inserting "Secretary of Homeland Security or the" before "Attorney General".

## TITLE V—UNACCOMPANIED AND ACCOMPANIED ALIEN MINORS APPREHENDED ALONG THE BORDER

### SEC. 5501. REPATRIATION OF UNACCOMPANIED ALIEN CHILDREN.

- (a) IN GENERAL.—Section 235 of the William Wilberforce Trafficking Victims Protection Reauthorization Act of 2008 (8 U.S.C. 1232) is amended—
  - (1) in subsection (a)—
  - (A) in paragraph (2)—
- (i) by amending the heading to read as follows: "RULES FOR UNACCOMPANIED ALIEN CHILDREN.—";
  - (ii) in subparagraph (A)—
- (I) in the matter preceding clause (i), by striking "who is a national or habitual resident of a country that is contiguous with the United States":
- (II) in clause (i), by inserting "and" at the end:
- (III) in clause (ii), by striking "; and" and inserting a period; and
  - (IV) by striking clause (iii);
  - (iii) in subparagraph (B)—
- (I) in the matter preceding clause (i), by striking "(8 U.S.C. 1101 et seq.) may—" and inserting "(8 U.S.C. 1101 et seq.)—";
- (II) in clause (i), by inserting before "permit such child to withdraw" the following: "may"; and
- (III) in clause (ii), by inserting before "return such child" the following: "shall"; and (iv) in subparagraph (C)—
- (I) by amending the heading to read as follows: "AGREEMENTS WITH FOREIGN COUNTRIES.—"; and
- (II) in the matter preceding clause (i), by striking "The Secretary of State shall negotiate agreements between the United States and countries contiguous to the United States" and inserting "The Secretary of State may negotiate agreements between the United States and any foreign country that the Secretary determines appropriate";
- (B) by redesignating paragraphs (3) through (5) as paragraphs (4) through (6), respectively, and inserting after paragraph (2) the following:
- "(3) SPECIAL RULES FOR INTERVIEWING UNAC-COMPANIED ALIEN CHILDREN.—An unaccompanied alien child shall be interviewed by a dedicated U.S. Citizenship and Immigration Services immigration officer with specialized training in interviewing child trafficking victims. Such officer shall be in plain clothes and shall not carry a weapon. The interview shall occur in a private room."; and
- (C) in paragraph (6)(D) (as so redesignated)—
- (i) in the matter preceding clause (i), by striking ", except for an unaccompanied alien child from a contiguous country subject to exceptions under subsection (a)(2)," and inserting "who does not meet the criteria listed in paragraph (2)(A)"; and
- (ii) in clause (i), by inserting before the semicolon at the end the following: ", which shall include a hearing before an immigration judge not later than 14 days after being screened under paragraph (4)";
  - (2) in subsection (b)—
  - (A) in paragraph (2)—
- (i) in subparagraph (A), by inserting before the semicolon the following: "believed not to meet the criteria listed in subsection (a)(2)(A)"; and
- (ii) in subparagraph (B), by inserting before the period the following: "and does not meet the criteria listed in subsection (a)(2)(A)"; and

- (B) in paragraph (3), by striking "an unaccompanied alien child in custody shall" and all that follows, and inserting the following: "an unaccompanied alien child in custody—
- "(A) in the case of a child who does not meet the criteria listed in subsection (a)(2)(A), shall transfer the custody of such child to the Secretary of Health and Human Services not later than 30 days after determining that such child is an unaccompanied alien child who does not meet such criteria; or
- "(B) in the case of child who meets the criteria listed in subsection (a)(2)(A), may transfer the custody of such child to the Secretary of Health and Human Services after determining that such child is an unaccompanied alien child who meets such criteria."; and
  - (3) in subsection (c)-
- (A) in paragraph (3), by inserting at the end the following:
- end the following:

  "(D) INFORMATION ABOUT INDIVIDUALS WITH
  WHOM CHILDREN ARE PLACED.—
- "(i) INFORMATION TO BE PROVIDED TO HOME-LAND SECURITY.—Before placing a child with an individual, the Secretary of Health and Human Services shall provide to the Secretary of Homeland Security, regarding the individual with whom the child will be placed, the following information:
  - "(I) The name of the individual.
- "(II) The social security number of the individual.
- "(III) The date of birth of the individual.
- "(IV) The location of the individual's residence where the child will be placed.
- "(V) The immigration status of the individual, if known.
- "(VI) Contact information for the individual.
- "(ii) SPECIAL RULE.—In the case of a child who was apprehended on or after June 15, 2012, and before the date of the enactment of this subparagraph, who the Secretary of Health and Human Services placed with an individual, the Secretary shall provide the information listed in clause (i) to the Secretary of Homeland Security not later than 90 days after such date of enactment.
- "(iii) ACTIVITIES OF THE SECRETARY OF HOMELAND SECURITY.—Not later than 30 days after receiving the information listed in clause (i), the Secretary of Homeland Security shall—
- "(I) in the case that the immigration status of an individual with whom a child is placed is unknown, investigate the immigration status of that individual; and
- "(II) upon determining that an individual with whom a child is placed is unlawfully present in the United States, initiate removal proceedings pursuant to chapter 4 of title II of the Immigration and Nationality Act (8 U.S.C. 1221 et seq.)."; and
  - (B) in paragraph (5)—
- (i) by inserting after "to the greatest extent practicable" the following: "(at no expense to the Government)"; and
- (ii) by striking "have counsel to represent them" and inserting "have access to counsel to represent them".
- (b) EFFECTIVE DATE.—The amendments made by this section shall apply to any unauthorized alien child apprehended on or after June 15, 2012.

#### SEC. 5502. SPECIAL IMMIGRANT JUVENILE STA-TUS FOR IMMIGRANTS UNABLE TO REUNITE WITH EITHER PARENT.

Section 101(a)(27)(J)(i) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(27)(J)(i)) is amended by striking "1 or both of the immigrant's parents" and inserting "either of the immigrant's parents".

## SEC. 5503. JURISDICTION OF ASYLUM APPLICATIONS.

Section 208(b)(3) of the Immigration and Nationality Act (8 U.S.C. 1158) is amended by striking subparagraph (C).

#### SEC. 5504. QUARTERLY REPORT TO CONGRESS.

Not later than January 5, 2019, and every 3 months thereafter—  $\,$ 

- (1) the Attorney General shall submit a report on—
- (A) the total number of asylum cases filed by unaccompanied alien children and completed by an immigration judge during the 3month period preceding the date of the report, and the percentage of those cases in which asylum was granted; and
- (B) the number of unaccompanied alien children who failed to appear for any proceeding before an immigration judge during the 3-month period preceding the date of the report; and
- (2) the Secretary of Homeland Security shall submit a report on the total number of applications for asylum, filed by unaccompanied alien children, that were adjudicated during the 3-month period preceding the date of the report and the percentage of those applications that were granted.

#### SEC. 5505. BIANNUAL REPORT TO CONGRESS.

Not later than January 5, 2019, and every 6 months thereafter, the Attorney General shall submit a report to Congress on each crime for which an unaccompanied alien child is charged or convicted during the previous 6-month period following their release from the custody of the Secretary of Homeland Security pursuant to section 235 of the William Wilberforce Trafficking Victims Protection Reauthorization Act of 2008 (8 U.S.C. 1232).

### SEC. 5506. CLARIFICATION OF STANDARDS FOR FAMILY DETENTION.

- (a) IN GENERAL.—Section 235 of the William Wilberforce Trafficking Victims Protection Reauthorization Act of 2008 (8 U.S.C. 1232) is amended by adding at the end the following:
  - "(j) CONSTRUCTION.—
- "(1) IN GENERAL.—Notwithstanding any other provision of law, judicial determination, consent decree, or settlement agreement, the detention of any alien child who is not an unaccompanied alien child shall be governed by sections 217, 235, 236, and 241 of the Immigration and Nationality Act (8 U.S.C. 1187, 1225, 1226, and 1231). There exists no presumption that an alien child who is not an unaccompanied alien child should not be detained, and all such determinations shall be in the discretion of the Secretary of Homeland Security.
- "(2) RELEASE OF MINORS OTHER THAN UNAC-COMPANIED ALIENS.—In no circumstances shall an alien minor who is not an unaccompanied alien child be released by the Secretary of Homeland Security other than to a
- parent or legal guardian.".

  (b) EFFECTIVE DATE.—The amendment made by subsection (a) shall take effect on the date of the enactment of this Act and shall apply to all actions that occur before, on, or after the date of the enactment of this Act.

## DIVISION C—BORDER ENFORCEMENT SEC. 1100. SHORT TITLE.

This division may be cited as the "Border Security for America Act of 2018".

#### TITLE I—BORDER SECURITY

#### SEC. 1101. DEFINITIONS.

In this title:

(1) ADVANCED UNATTENDED SURVEILLANCE SENSORS.—The term "advanced unattended surveillance sensors" means sensors that utilize an onboard computer to analyze detections in an effort to discern between vehicles, humans, and animals, and ultimately filter false positives prior to transmission.

- (2) APPROPRIATE CONGRESSIONAL COMMITTEE.—The term "appropriate congressional committee" has the meaning given the term in section 2(2) of the Homeland Security Act of 2002 (6 U.S.C. 101(2)).
- (3) COMMISSIONER.—The term "Commissioner" means the Commissioner of U.S. Customs and Border Protection.
  (4) HIGH TRAFFIC AREAS.—The term "high
- (4) HIGH TRAFFIC AREAS.—The term "high traffic areas" has the meaning given such term in section 102(e)(1) of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996, as amended by section 1111 of this division.
- (5) OPERATIONAL CONTROL.—The term "operational control" has the meaning given such term in section 2(b) of the Secure Fence Act of 2006 (8 U.S.C. 1701 note; Public Law 109-367).
- (6) SECRETARY.—The term "Secretary" means the Secretary of Homeland Security.
- (7) SITUATIONAL AWARENESS.—The term "situational awareness" has the meaning given such term in section 1092(a)(7) of the National Defense Authorization Act for Fiscal Year 2017 (Public Law 114–328; 6 U.S.C. 223(a)(7)).
- (8) SMALL UNMANNED AERIAL VEHICLE.—The term "small unmanned aerial vehicle" has the meaning given the term "small unmanned aircraft" in section 331 of the FAA Modernization and Reform Act of 2012 (Public Law 112–95; 49 U.S.C. 40101 note).
- (9) Transit zone.—The term "transit zone" has the meaning given such term in section 1092(a)(8) of the National Defense Authorization Act for Fiscal Year 2017 (Public Law 114–328; 6 U.S.C. 223(a)(7)).
- (10) UNMANNED AERIAL SYSTEM.—The term "unmanned aerial system" has the meaning given the term "unmanned aircraft system" in section 331 of the FAA Modernization and Reform Act of 2012 (Public Law 112-95; 49 U.S.C. 40101 note).
- (11) UNMANNED AERIAL VEHICLE.—The term "unmanned aerial vehicle" has the meaning given the term "unmanned aircraft" in section 331 of the FAA Modernization and Reform Act of 2012 (Public Law 112–95; 49 U.S.C. 40101 note).

# Subtitle A—Infrastructure and Equipment SEC. 1111. STRENGTHENING THE REQUIREMENTS FOR BARRIERS ALONG THE SOUTHERN BORDER.

Section 102 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (Division C of Public Law 104-208; 8 U.S.C. 1103 note) is amended—

- (1) by amending subsection (a) to read as follows:
- "(a) IN GENERAL.—The Secretary of Homeland Security shall take such actions as may be necessary (including the removal of obstacles to detection of illegal entrants) to design, test, construct, install, deploy, and operate physical barriers, tactical infrastructure, and technology in the vicinity of the United States border to achieve situational awareness and operational control of the border and deter, impede, and detect illegal activity in high traffic areas.";
- (2) in subsection (b)-
- (A) in the subsection heading, by striking "FENCING AND ROAD IMPROVEMENTS" and inserting "PHYSICAL BARRIERS";
  - (B) in paragraph (1)-
  - (i) in subparagraph (A)—
- (I) by striking "subsection (a)" and inserting "this section";
- (II) by striking "roads, lighting, cameras, and sensors" and inserting "tactical infrastructure, and technology"; and
- (III) by striking "gain" inserting "achieve situational awareness and"; and
- (ii) by amending subparagraph (B) to read as follows:
- "(B) PHYSICAL BARRIERS AND TACTICAL INFRASTRUCTURE.—

- "(i) IN GENERAL.—Not later than September 30, 2022, the Secretary of Homeland Security, in carrying out this section, shall deploy along the United States border the most practical and effective physical barriers and tactical infrastructure available for achieving situational awareness and operational control of the border.
- "(ii) Consideration for certain physical barriers and tactical infrastructure.—
  The deployment of physical barriers and tactical infrastructure under this subparagraph shall not apply in any area or region along the border where natural terrain features, natural barriers, or the remoteness of such area or region would make any such deployment ineffective, as determined by the Secretary, for the purposes of achieving situational awareness or operational control of such area or region.";
  - (iii) in subparagraph (C)-
- (I) by amending clause (i) to read as follows:
- "(i) IN GENERAL.—In carrying out this section, the Secretary of Homeland Security shall, before constructing physical barriers in a specific area or region, consult with the Secretary of the Interior, the Secretary of Agriculture, appropriate representatives of Federal, State, local, and tribal governments, and appropriate private property owners in the United States to minimize the impact on the environment, culture, commerce, and quality of life for the communities and residents located near the sites at which such physical barriers are to be constructed.":
- (II) by redesignating clause (ii) as clause (iii); and
- (III) by inserting after clause (i), as amended, the following new clause:
- "(ii) NOTIFICATION.—Not later than 60 days after the consultation required under clause (i), the Secretary of Homeland Security shall notify the Committee on Homeland Security of the House of Representatives and the Committee on Homeland Security and Governmental Affairs of the Senate of the type of physical barriers, tactical infrastructure, or technology the Secretary has determined is most practical and effective to achieve situational awareness and operational control in a specific area or region and the other alternatives the Secretary considered before making such a determination."; and
- (iv) by striking subparagraph (D);
- (C) in paragraph (2)—
- (i) by striking "Attorney General" and inserting "Secretary of Homeland Security";
- (ii) by striking "this subsection" and inserting "this section"; and
- (iii) by striking "construction of fences" and inserting "the construction of physical barriers"; and
- (D) by amending paragraph (3) to read as follows:
- "(3) AGENT SAFETY.—In carrying out this section, the Secretary of Homeland Security, when designing, constructing, and deploying physical barriers, tactical infrastructure, or technology, shall incorporate such safety features into such design, construction, or deployment of such physical barriers, tactical infrastructure, or technology, as the case may be, that the Secretary determines, in the Secretary's sole discretion, are necessary to maximize the safety and effectiveness of officers or agents of the Department of Homeland Security or of any other Federal agency deployed in the vicinity of such physical barriers, tactical infrastructure, or technology.";
- (3) in subsection (c), by amending paragraph (1) to read as follows:
- "(1) IN GENERAL.—Notwithstanding any other provision of law, the Secretary of Homeland Security shall have the authority to waive all legal requirements the Sec-

- retary, in the Secretary's sole discretion, determines necessary to ensure the expeditious design, testing, construction, installation, deployment, operation, and maintenance of the physical barriers, tactical infrastructure, and technology under this section. Any such decision by the Secretary shall be effective upon publication in the Federal Register."; and
- (4) by adding after subsection (d) the following new subsections:
- "(e) Technology.—Not later than September 30, 2022, the Secretary of Homeland Security, in carrying out this section, shall deploy along the United States border the most practical and effective technology available for achieving situational awareness and operational control of the border.
- "(f) LIMITATION ON REQUIREMENTS.—Nothing in this section may be construed as requiring the Secretary of Homeland Security to install tactical infrastructure, technology, and physical barriers in a particular location along an international border of the United States, if the Secretary determines that the use or placement of such resources is not the most appropriate means to achieve and maintain situational awareness and operational control over the international border at such location.
  - "(g) DEFINITIONS.—In this section:
- "(1) HIGH TRAFFIC AREAS.—The term 'high traffic areas' means areas in the vicinity of the United States border that—
- "(A) are within the responsibility of U.S. Customs and Border Protection; and
- "(B) have significant unlawful cross-border activity, as determined by the Secretary of Homeland Security.
- "(2) OPERATIONAL CONTROL.—The term 'operational control' has the meaning given such term in section 2(b) of the Secure Fence Act of 2006 (8 U.S.C. 1701 note; Public Law 109-367).
- "(3) PHYSICAL BARRIERS.—The term 'physical barriers' includes reinforced fencing, border wall system, and levee walls.
- "(4) SITUATIONAL AWARENESS.—The term 'situational awareness' has the meaning given such term in section 1092(a)(7) of the National Defense Authorization Act for Fiscal Year 2017 (Public Law 114-328).
- "(5) TACTICAL INFRASTRUCTURE.—The term 'tactical infrastructure' includes boat ramps, access gates, checkpoints, lighting, and roads.
- "(6) TECHNOLOGY.—The term 'technology' includes border surveillance and detection technology, including the following:
- "(A) Tower-based surveillance technology.
  "(B) Deployable, lighter-than-air ground surveillance equipment.
- $\rm ``(C)$  Vehicle and Dismount Exploitation Radars (VADER).
- "(D) 3-dimensional, seismic acoustic detection and ranging border tunneling detection technology.
- "(E) Advanced unattended surveillance sensors.
- $\begin{tabular}{ll} ``(F) & Mobile & vehicle-mounted & and & manportable & surveillance & capabilities. \end{tabular}$
- "(G) Unmanned aerial vehicles.
- "(H) Other border detection, communication, and surveillance technology.
- "(7) UNMANNED AERIAL VEHICLES.—The term 'unmanned aerial vehicle' has the meaning given the term 'unmanned aircraft' in section 331 of the FAA Modernization and Reform Act of 2012 (Public Law 112–95; 49 U.S.C. 40101 note)."

## SEC. 1112. AIR AND MARINE OPERATIONS FLIGHT HOURS.

(a) INCREASED FLIGHT HOURS.—The Secretary, after coordination with the Administrator of the Federal Aviation Administration, shall ensure that not fewer than 95,000 annual flight hours are carried out by Air

- and Marine Operations of U.S. Customs and Border Protection.
- (b) UNMANNED AERIAL SYSTEM.—The Secretary shall ensure that Air and Marine Operations operate unmanned aerial systems on the southern border of the United States for not less than 24 hours per day for five days per week.
- (c) CONTRACT AIR SUPPORT AUTHORIZATION.—The Commissioner shall contract for the unfulfilled identified air support mission critical hours, as identified by the Chief of the U.S. Border Patrol.
- (d) PRIMARY MISSION.—The Commissioner shall ensure that—
- (1) the primary missions for Air and Marine Operations are to directly support U.S. Border Patrol activities along the southern border of the United States and Joint Interagency Task Force South operations in the transit zone: and
- (2) the Executive Assistant Commissioner of Air and Marine Operations assigns the greatest priority to support missions established by the Commissioner to carry out the requirements under this Act.
- (e) HIGH-DEMAND FLIGHT HOUR REQUIRE-MENTS.—In accordance with subsection (d), the Commissioner shall ensure that U.S. Border Patrol Sector Chiefs—
- (1) identify critical flight hour requirements; and
- (2) direct Air and Marine Operations to support requests from Sector Chiefs as their primary mission.
  - (f) SMALL UNMANNED AERIAL VEHICLES.—
- (1) IN GENERAL.—The Chief of the U.S. Border Patrol shall be the executive agent for U.S. Customs and Border Protection's use of small unmanned aerial vehicles for the purpose of meeting the U.S. Border Patrol's unmet flight hour operational requirements and to achieve situational awareness and operational control.
- (2) COORDINATION.—In carrying out paragraph (1), the Chief of the U.S. Border Patrol shall—
- (A) coordinate flight operations with the Administrator of the Federal Aviation Administration to ensure the safe and efficient operation of the National Airspace System; and
- (B) coordinate with the Executive Assistant Commissioner for Air and Marine Operations of U.S. Customs and Border Protection to ensure the safety of other U.S. Customs and Border Protection aircraft flying in the vicinity of small unmanned aerial vehicles operated by the U.S. Border Patrol.
- (3) CONFORMING AMENDMENT.—Paragraph (3) of section 411(e) of the Homeland Security Act of 2002 (6 U.S.C. 211(e)) is amended—
- (A) in subparagraph (B), by striking "and" after the semicolon at the end;
- (B) by redesignating subparagraph (C) as subparagraph (D); and
- (C) by inserting after subparagraph (B) the following new subparagraph:
- "(C) carry out the small unmanned aerial vehicle requirements pursuant to subsection (f) of section 1112 of the Border Security for America Act of 2018; and".
- (g) SAVING CLAUSE.—Nothing in this section shall confer, transfer, or delegate to the Secretary, the Commissioner, the Executive Assistant Commissioner for Air and Marine Operations of U.S. Customs and Border Protection, or the Chief of the U.S. Border Patrol any authority of the Secretary of Transportation or the Administrator of the Federal Aviation Administration relating to the use of airspace or aviation safety.

## SEC. 1113. CAPABILITY DEPLOYMENT TO SPECIFIC SECTORS AND TRANSIT ZONE.

(a) IN GENERAL.—Not later than September 30, 2022, the Secretary, in implementing section 102 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (as

amended by section 1111 of this division), and acting through the appropriate component of the Department of Homeland Security, shall deploy to each sector or region of the southern border and the northern border, in a prioritized manner to achieve situational awareness and operational control of such borders, the following additional capabilities:

- (1) SAN DIEGO SECTOR.—For the San Diego sector, the following:
  - (A) Tower-based surveillance technology.
- (B) Subterranean surveillance and detection technologies.
- (C) To increase coastal maritime domain awareness, the following:
- (i) Deployable, lighter-than-air surface surveillance equipment.
- (ii) Unmanned aerial vehicles with maritime surveillance capability.
- (iii) U.S. Customs and Border Protection maritime patrol aircraft.
- (iv) Coastal radar surveillance systems.
- (v) Maritime signals intelligence capabilities.
- (D) Ultralight aircraft detection capabilities.
- (E) Advanced unattended surveillance sensors.
- (F) A rapid reaction capability supported by aviation assets.
- (G) Mobile vehicle-mounted and man-portable surveillance capabilities.
- (H) Man-portable unmanned aerial vehicles.
- cies.

  (I) Improved agent communications capabilities.
- (A) Tower-based surveillance technology.
- (B) Deployable, lighter-than-air ground
- surveillance equipment.
  (C) Man-portable unmanned aerial vehi-
- cles.
- (D) Ultralight aircraft detection capabilities.(E) Advanced unattended surveillance sen-
- sors.

  (F) A rapid reaction capability supported
- by aviation assets.
  (G) Man-portable unmanned aerial vehi-
- cles.

  (H) Improved agent communications capa-
- bilities.
  (3) YUMA SECTOR.—For the Yuma sector,
- the following:
- (A) Tower-based surveillance technology.
- (B) Deployable, lighter-than-air ground surveillance equipment.
- (C) Ultralight aircraft detection capabilities.
- (D) Advanced unattended surveillance sensors.
- (E) A rapid reaction capability supported by aviation assets.
- (F) Mobile vehicle-mounted and man-portable surveillance systems.
- (G) Man-portable unmanned aerial vehicles.(H) Improved agent communications capa-
- bilities.
- (4) Tucson sector.—For the Tucson sector, the following:
  - (A) Tower-based surveillance technology.
- (B) Increased flight hours for aerial detection, interdiction, and monitoring operations capability.
- (C) Deployable, lighter-than-air ground surveillance equipment.
- (D) Ultralight aircraft detection capabilities.
- $\left( E\right)$  Advanced unattended surveillance sensors.
- (F) A rapid reaction capability supported by aviation assets.
- (G) Man-portable unmanned aerial vehicles.

- (H) Improved agent communications capabilities.
- (5) EL PASO SECTOR.—For the El Paso sector, the following:
- (A) Tower-based surveillance technology.
- (B) Deployable, lighter-than-air ground surveillance equipment.
- (C) Ultralight aircraft detection capabilities.
- (D) Advanced unattended surveillance sensors.
- (E) Mobile vehicle-mounted and man-portable surveillance systems.
- (F) A rapid reaction capability supported by aviation assets.
- (G) Mobile vehicle-mounted and man-portable surveillance capabilities.
- (H) Man-portable unmanned aerial vehicles.
- (I) Improved agent communications capabilities.
- (6) BIG BEND SECTOR.—For the Big Bend sector, the following:
- (A) Tower-based surveillance technology.
- (B) Deployable, lighter-than-air ground surveillance equipment.
- (C) Improved agent communications capabilities.
- (D) Ultralight aircraft detection capabilities.
- (E) Advanced unattended surveillance sensors.
- (F) A rapid reaction capability supported by aviation assets.
- (G) Mobile vehicle-mounted and man-portable surveillance capabilities.
- (H) Man-portable unmanned aerial vehicles.
- (I) Improved agent communications capabilities.
- (7) DEL RIO SECTOR.—For the Del Rio sector, the following:
- (A) Tower-based surveillance technology.
- (B) Increased monitoring for cross-river dams, culverts, and footpaths.
- (C) Improved agent communications capabilities
- (D) Improved maritime capabilities in the Amistad National Recreation Area.
- (E) Advanced unattended surveillance sensors.
- (F) A rapid reaction capability supported by aviation assets.
- (G) Mobile vehicle-mounted and man-portable surveillance capabilities.
- (H) Man-portable unmanned aerial vehicles.
- (I) Improved agent communications capabilities.
- (8) LAREDO SECTOR.—For the Laredo sector,
- the following:

  (A) Tower-based surveillance technology.
- (B) Maritime detection resources for the Falcon Lake region.
- (C) Increased flight hours for aerial detection, interdiction, and monitoring operations capability.
- (D) Increased monitoring for cross-river dams, culverts, and footpaths.
- (E) Ultralight aircraft detection capability.
- (F) Advanced unattended surveillance sensors.
- (G) A rapid reaction capability supported by aviation assets.
- (H) Man-portable unmanned aerial vehicles.
- (I) Improved agent communications capabilities.
- (9) RIO GRANDE VALLEY SECTOR.—For the Rio Grande Valley sector, the following:
  - $(A)\ Tower-based\ surveillance\ technology.$
- (B) Deployable, lighter-than-air ground surveillance equipment.
- (C) Increased flight hours for aerial detection, interdiction, and monitoring operations capability.

- (D) Ultralight aircraft detection capability.
- (E) Advanced unattended surveillance sensors.
- (F) Increased monitoring for cross-river dams, culverts, footpaths.
- (G) A rapid reaction capability supported by aviation assets.
- (H) Increased maritime interdiction capabilities.
- (I) Mobile vehicle-mounted and man-portable surveillance capabilities.
- (J) Man-portable unmanned aerial vehicles.(K) Improved agent communications capa-
- bilities.
  (10) BLAINE SECTOR.—For the Blaine sector.
- the following:
  (A) Increased flight hours for aerial detection, interdiction, and monitoring operations capability.
  - (B) Coastal radar surveillance systems.
- (C) Increased maritime interdiction capabilities.
- (D) Mobile vehicle-mounted and man-portable surveillance capabilities.
- (E) Advanced unattended surveillance sensors
- sors.
  (F) Ultralight aircraft detection capabili-
- ties.
  (G) Man-portable unmanned aerial vehi-
- cles.
  (H) Improved agent communications capa-
- bilities.
  (11) SPOKANE SECTOR.—For the Spokane
- sector, the following:
  (A) Increased flight hours for aerial detection, interdiction, and monitoring operations capability.
- (B) Increased maritime interdiction capabilities.
- (C) Mobile vehicle-mounted and man-portable surveillance capabilities.
- (D) Advanced unattended surveillance sensors.
- (E) Ultralight aircraft detection capabilities
- (F) Completion of six miles of the Bog Creek road.
- (G) Man-portable unmanned aerial vehicles.
- (H) Improved agent communications systems.(12) HAVRE SECTOR.—For the Havre sector.
- the following:

  (A) Increased flight hours for aerial detection, interdiction, and monitoring operations
- capability.
  (B) Mobile vehicle-mounted and man-portable surveillance capabilities.
- (C) Advanced unattended surveillance sensors.
- (D) Ultralight aircraft detection capabilities.
- (E) Man-portable unmanned aerial vehicles.
- (F) Improved agent communications systems.

  (13) Grand forks sector.—For the Grand
- Forks sector, the following:
  (A) Increased flight hours for aerial detection, interdiction, and monitoring operations
- capability.
  (B) Mobile vehicle-mounted and man-portable surveillance capabilities.
- (C) Advanced unattended surveillance sensors.
- (D) Ultralight aircraft detection capabilities.
- (E) Man-portable unmanned aerial vehicles.
- (F) Improved agent communications systems.(14) DETROIT SECTOR.—For the Detroit sec-
- tor, the following:
  (A) Increased flight hours for aerial detection, interdiction, and monitoring operations capability.

- (B) Coastal radar surveillance systems.
- (C) Increased maritime interdiction capabilities.
- (D) Mobile vehicle-mounted and man-portable surveillance capabilities.
- (E) Advanced unattended surveillance sensors.
- (F) Ultralight aircraft detection capabilities.
- (G) Man-portable unmanned aerial vehicles.
- (H) Improved agent communications systems.
- (15) BUFFALO SECTOR.—For the Buffalo sector, the following:
- (A) Increased flight hours for aerial detection, interdiction, and monitoring operations capability.
- (B) Coastal radar surveillance systems.
- (C) Increased maritime interdiction capabilities.
- (D) Mobile vehicle-mounted and man-portable surveillance capabilities.
- (E) Advanced unattended surveillance sensors.
- (F) Ultralight aircraft detection capabilities.
- (G) Man-portable unmanned aerial vehicles.
- (H) Improved agent communications systems.
- (16) SWANTON SECTOR.—For the Swanton sector, the following:
- (A) Increased flight hours for aerial detection, interdiction, and monitoring operations capability.
- (B) Mobile vehicle-mounted and man-portable surveillance capabilities.
- (C) Advanced unattended surveillance sensors.
- (D) Ultralight aircraft detection capabilities.
- (E) Man-portable unmanned aerial vehicles.
- (F) Improved agent communications systems.
- (17) HOULTON SECTOR.—For the Houlton sector, the following:
- (A) Increased flight hours for aerial detection, interdiction, and monitoring operations capability.
- (B) Mobile vehicle-mounted and man-portable surveillance capabilities.
- (C) Advanced unattended surveillance sensors.
- (D) Ultralight aircraft detection capabilities.
- (E) Man-portable unmanned aerial vehicles.
- (F) Improved agent communications systems.
- (18) TRANSIT ZONE.—For the transit zone, the following:
- (A) Not later than two years after the date of the enactment of this Act, an increase in the number of overall cutter, boat, and aircraft hours spent conducting interdiction operations over the average number of such hours during the preceding three fiscal years.
- (B) Increased maritime signals intelligence capabilities.
- (C) To increase maritime domain awareness, the following:
- (i) Unmanned aerial vehicles with maritime surveillance capability.
- (ii) Increased maritime aviation patrol hours.
- (D) Increased operational hours for maritime security components dedicated to joint counter-smuggling and interdiction efforts with other Federal agencies, including the Deployable Specialized Forces of the Coast Guard.
- (E) Coastal radar surveillance systems with long range day and night cameras capable of providing full maritime domain awareness of the United States territorial waters

surrounding Puerto Rico, Mona Island, Desecheo Island, Vieques Island, Culebra Island, Saint Thomas, Saint John, and Saint Croix

- (b) Tactical Flexibility.—
- (1) SOUTHERN AND NORTHERN LAND BORDERS.—
- (A) IN GENERAL.—Beginning on September 30, 2021, or after the Secretary has deployed at least 25 percent of the capabilities required in each sector specified in subsection (a), whichever comes later, the Secretary may deviate from such capability deployments if the Secretary determines that such deviation is required to achieve situational awareness or operational control.
- (B) NOTIFICATION.—If the Secretary exercises the authority described in subparagraph (A), the Secretary shall, not later than 90 days after such exercise, notify the Committee on Homeland Security and Governmental Affairs of the Senate and the Committee on Homeland Security of the House of Representatives regarding the deviation under such subparagraph that is the subject of such exercise. If the Secretary makes any changes to such deviation, the Secretary shall, not later than 90 days after any such change, notify such committees regarding such change.
- (2) Transit zone.—
- (A) NOTIFICATION.—The Secretary shall notify the Committee on Homeland Security and Governmental Affairs of the Senate, the Committee on Commerce, Science, and Transportation of the Senate, the Committee on Homeland Security of the House of Representatives, and the Committee on Transportation and Infrastructure of the House of Representatives regarding the capability deployments for the transit zone specified in paragraph (18) of subsection (a), including information relating to—
- (i) the number and types of assets and personnel deployed; and
- (ii) the impact such deployments have on the capability of the Coast Guard to conduct its mission in the transit zone referred to in paragraph (18) of subsection (a).
- (B) ALTERATION.—The Secretary may alter the capability deployments referred to in this section if the Secretary—
- (i) determines, after consultation with the committees referred to in subparagraph (A), that such alteration is necessary; and
- (ii) not later than 30 days after making a determination under clause (i), notifies the committees referred to in such subparagraph regarding such alteration, including information relating to—
- (I) the number and types of assets and personnel deployed pursuant to such alteration; and
- (II) the impact such alteration has on the capability of the Coast Guard to conduct its mission in the transit zone referred to in paragraph (18) of subsection (a).
  - (c) EXIGENT CIRCUMSTANCES.—
- (1) IN GENERAL.—Notwithstanding subsection (b), the Secretary may deploy the capabilities referred to in subsection (a) in a manner that is inconsistent with the requirements specified in such subsection if, after the Secretary has deployed at least 25 percent of such capabilities, the Secretary determines that exigent circumstances demand such an inconsistent deployment or that such an inconsistent deployment is vital to the national security interests of the United States.
- (2) NOTIFICATION.—The Secretary shall notify the Committee on Homeland Security of the House of Representative and the Committee on Homeland Security and Governmental Affairs of the Senate not later than 30 days after making a determination under paragraph (1). Such notification shall in-

clude a detailed justification regarding such determination.

#### SEC. 1114. U.S. BORDER PATROL ACTIVITIES.

The Chief of the U.S. Border Patrol shall prioritize the deployment of U.S. Border Patrol agents to as close to the physical land border as possible, consistent with border security enforcement priorities and accessibility to such areas.

## SEC. 1115. BORDER SECURITY TECHNOLOGY PROGRAM MANAGEMENT.

(a) IN GENERAL.—Subtitle C of title IV of the Homeland Security Act of 2002 (6 U.S.C. 231 et seq.) is amended by adding at the end the following new section:

#### "SEC. 435. BORDER SECURITY TECHNOLOGY PRO-GRAM MANAGEMENT.

- "(a) Major Acquisition Program Defined.—In this section, the term 'major acquisition program' means an acquisition program of the Department that is estimated by the Secretary to require an eventual total expenditure of at least \$300,000,000 (based on fiscal year 2017 constant dollars) over its life cycle cost.
- "(b) PLANNING DOCUMENTATION.—For each border security technology acquisition program of the Department that is determined to be a major acquisition program, the Secretary shall—
- "(1) ensure that each such program has a written acquisition program baseline approved by the relevant acquisition decision authority:
- "(2) document that each such program is meeting cost, schedule, and performance thresholds as specified in such baseline, in compliance with relevant departmental acquisition policies and the Federal Acquisition Regulation: and
- "(3) have a plan for meeting program implementation objectives by managing contractor performance.
- "(c) ADHERENCE TO STANDARDS.—The Secretary, acting through the Under Secretary for Management and the Commissioner of U.S. Customs and Border Protection, shall ensure border security technology acquisition program managers who are responsible for carrying out this section adhere to relevant internal control standards identified by the Comptroller General of the United States. The Commissioner shall provide information, as needed, to assist the Under Secretary in monitoring management of border security technology acquisition programs under this section.
- "(d) PLAN.—The Secretary, acting through the Under Secretary for Management, in coordination with the Under Secretary for Science and Technology and the Commissioner of U.S. Customs and Border Protection, shall submit to the appropriate congressional committees a plan for testing, evaluating, and using independent verification and validation resources for border security technology. Under the plan, new border security technologies shall be evaluated through a series of assessments, processes, and audits to ensure-
- "(1) compliance with relevant departmental acquisition policies and the Federal Acquisition Regulation; and
- "(2) the effective use of taxpayer dollars.".
  (b) CLERICAL AMENDMENT.—The table of contents in section 1(b) of the Homeland Security Act of 2002 is amended by inserting after the item relating to section 433 the following new item:
- "Sec. 435. Border security technology program management.".
- (c) PROHIBITION ON ADDITIONAL AUTHORIZATION OF APPROPRIATIONS.—No additional funds are authorized to be appropriated to carry out section 435 of the Homeland Security Act of 2002, as added by subsection (a). Such section shall be carried out using

amounts otherwise authorized for such purposes.

#### SEC. 1116. REIMBURSEMENT OF STATES FOR DE-PLOYMENT OF THE NATIONAL GUARD AT THE SOUTHERN BORDER.

- (a) IN GENERAL.—With the approval of the Secretary and the Secretary of Defense, the Governor of a State may order any units or personnel of the National Guard of such State to perform operations and missions under section 502(f) of title 32, United States Code, along the southern border for the purposes of assisting U.S. Customs and Border Protection to achieve situational awareness and operational control of the border.
- (b) Assignment of Operations and Missions.—
- (1) IN GENERAL.—National Guard units and personnel deployed under subsection (a) may be assigned such operations and missions specified in subsection (c) as may be necessary to secure the southern border.
- (2) NATURE OF DUTY.—The duty of National Guard personnel performing operations and missions described in paragraph (1) shall be full-time duty under title 32, United States Code
- (c) RANGE OF OPERATIONS AND MISSIONS.— The operations and missions assigned under subsection (b) shall include the temporary authority to—
- (1) construct reinforced fencing or other physical barriers;
- (2) operate ground-based surveillance systems;
- (3) operate unmanned and manned aircraft;
- (4) provide radio communications interoperability between U.S. Customs and Border Protection and State, local, and tribal law enforcement agencies;
- (5) construct checkpoints along the Southern border to bridge the gap to long-term permanent checkpoints; and
  - (6) provide intelligence support.
- (d) MATERIEL AND LOGISTICAL SUPPORT.— The Secretary of Defense shall deploy such materiel, equipment, and logistical support as may be necessary to ensure success of the operations and missions conducted by the National Guard under this section.
  - (e) REIMBURSEMENT REQUIRED.—
- (1) In GENERAL.—The Secretary of Defense shall reimburse States for the cost of the deployment of any units or personnel of the National Guard to perform operations and missions in full-time State Active Duty in support of a southern border mission. The Secretary of Defense may not seek reimbursement from the Secretary for any reimbursements paid to States for the costs of such deployments.
- (2) LIMITATION.—The total amount of reimbursements under this section may not exceed \$35,000,000 for any fiscal year.

## SEC. 1117. NATIONAL GUARD SUPPORT TO SECURE THE SOUTHERN BORDER.

- (a) IN GENERAL.—The Secretary of Defense, with the concurrence of the Secretary, shall provide assistance to U.S. Customs and Border Protection for purposes of increasing ongoing efforts to secure the southern border.
- (b) TYPES OF ASSISTANCE AUTHORIZED.— The assistance provided under subsection (a) may include—
- (1) deployment of manned aircraft, unmanned aerial surveillance systems, and ground-based surveillance systems to support continuous surveillance of the southern border: and
  - (2) intelligence analysis support.
- (c) MATERIEL AND LOGISTICAL SUPPORT.— The Secretary of Defense may deploy such materiel, equipment, and logistics support as may be necessary to ensure the effectiveness of the assistance provided under subsection (a).
- (d) AUTHORIZATION OF APPROPRIATIONS.— There are authorized to be appropriated for

the Department of Defense \$75,000,000 to provide assistance under this section. The Secretary of Defense may not seek reimbursement from the Secretary for any assistance provided under this section.

- (e) Reports.—
- (1) IN GENERAL.—Not later than 90 days after the date of the enactment of this Act and annually thereafter, the Secretary of Defense shall submit a report to the appropriate congressional defense committees (as defined in section 101(a)(16) of title 10, United States Code) regarding any assistance provided under subsection (a) during the period specified in paragraph (3).
- (2) ELEMENTS.—Each report under paragraph (1) shall include, for the period specified in paragraph (3), a description of—
  - (A) the assistance provided;
- (B) the sources and amounts of funds used to provide such assistance; and
- (C) the amounts obligated to provide such assistance.
- (3) PERIOD SPECIFIED.—The period specified in this paragraph is—  $\,$
- (A) in the case of the first report required under paragraph (1), the 90-day period beginning on the date of the enactment of this Act; and
- (B) in the case of any subsequent report submitted under paragraph (1), the calendar year for which the report is submitted.

#### SEC. 1118. PROHIBITIONS ON ACTIONS THAT IM-PEDE BORDER SECURITY ON CER-TAIN FEDERAL LAND.

- (a) PROHIBITION ON INTERFERENCE WITH U.S. CUSTOMS AND BORDER PROTECTION.—
- (1) IN GENERAL.—The Secretary concerned may not impede, prohibit, or restrict activities of U.S. Customs and Border Protection on covered Federal land to carry out the activities described in subsection (b).
- (2) APPLICABILITY.—The authority of U.S. Customs and Border Protection to conduct activities described in subsection (b) on covered Federal land applies without regard to whether a state of emergency exists.
- (b) AUTHORIZED ACTIVITIES OF U.S. CUSTOMS AND BORDER PROTECTION.—
- (1) IN GENERAL.—U.S. Customs and Border Protection shall have immediate access to covered Federal land to conduct the activities described in paragraph (2) on such land to prevent all unlawful entries into the United States, including entries by terrorists, unlawful aliens, instruments of terrorism, narcotics, and other contraband through the southern border or the northern border.
- (2) ACTIVITIES DESCRIBED.—The activities described in this paragraph are—
- (A) the execution of search and rescue operations;
- (B) the use of motorized vehicles, foot patrols, and horseback to patrol the border area, apprehend illegal entrants, and rescue individuals; and
- (C) the design, testing, construction, installation, deployment, and operation of physical barriers, tactical infrastructure, and technology pursuant to section 102 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (as amended by section 1111 of this division).
- (c) Clarification Relating to Waiver Authority.—
- (1) IN GENERAL.—The activities of U.S. Customs and Border Protection described in subsection (b)(2) may be carried out without regard to the provisions of law specified in paragraph (2).
- (2) PROVISIONS OF LAW SPECIFIED.—The provisions of law specified in this section are all Federal, State, or other laws, regulations, and legal requirements of, deriving from, or related to the subject of, the following laws:
- (A) The National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.).

- (B) The Endangered Species Act of 1973 (16 U.S.C. 1531 et seq.).
- (C) The Federal Water Pollution Control Act (33 U.S.C. 1251 et seq.) (commonly referred to as the "Clean Water Act").
- (D) Division A of subtitle III of title 54, United States Code (54 U.S.C. 300301 et seq.) (formerly known as the "National Historic Preservation Act").
- (E) The Migratory Bird Treaty Act (16 U.S.C. 703 et seq.).
- (F) The Clean Air Act (42 U.S.C. 7401 et seq.).(G) The Archaeological Resources Protec-
- tion Act of 1979 (16 U.S.C. 470aa et seq.). (H) The Safe Drinking Water Act (42 U.S.C.
- 300f et seq.).
  (I) The Noise Control Act of 1972 (42 U.S.C.
- 4901 et seq.). (J) The Solid Waste Disposal Act (42 U.S.C.
- 6901 et seq.).
  (K) The Comprehensive Environmental Response, Compensation, and Liability Act of
- 1980 (42 U.S.C. 9601 et seq.).
  (L) Chapter 3125 of title 54, United States Code (formerly known as the "Archaeological and Historic Preservation Act").
- (M) The Antiquities Act (16 U.S.C. 431 et seq.).
- (N) Chapter 3203 of title 54, United States Code (formerly known as the "Historic Sites, Buildings, and Antiquities Act").
- (O) The Wild and Scenic Rivers Act (16 U.S.C. 1271 et seq.).
- (P) The Farmland Protection Policy Act (7 U.S.C. 4201 et seq.).
- (Q) The Coastal Zone Management Act of 1972 (16 U.S.C. 1451 et seq.).
- (R) The Wilderness Act (16 U.S.C. 1131 et
- (S) The Federal Land Policy and Management Act of 1976 (43 U.S.C. 1701 et seq.).
- (T) The National Wildlife Refuge System Administration Act of 1966 (16 U.S.C. 668dd et seq.).
- (U) The Fish and Wildlife Act of 1956 (16 U.S.C. 742a et seq.).
- (V) The Fish and Wildlife Coordination Act (16 U.S.C. 661 et seq.).
- (W) Subchapter II of chapter 5, and chapter 7, of title 5, United States Code (commonly known as the "Administrative Procedure Act").
- (X) The Otay Mountain Wilderness Act of 1999 (Public Law 106–145).
- (Y) Sections 102(29) and 103 of the California Desert Protection Act of 1994 (Public Law 103-433).
- (Z) Division A of subtitle I of title 54, United States Code (formerly known as the "National Park Service Organic Act".
- (AA) The National Park Service General Authorities Act (Public Law 91–383, 16 U.S.C. 1a–1 et seq.).
- (BB) Sections 401(7), 403, and 404 of the National Parks and Recreation Act of 1978 (Public Law 95–625).
- (CC) Sections 301(a) through (f) of the Arizona Desert Wilderness Act (Public Law 101–628).
- (DD) The Rivers and Harbors Act of 1899 (33 U.S.C. 403).
- (EE) The Eagle Protection Act (16 U.S.C. 668 et seq.).
- (FF) The Native American Graves Protection and Repatriation Act (25 U.S.C. 3001 et seq.).
- (GG) The American Indian Religious Freedom Act (42 U.S.C. 1996).
- (II) The National Forest Management Act of 1976 (16 U.S.C. 1600 et seq.).
- (JJ) The Multiple Use and Sustained Yield Act of 1960 (16 U.S.C. 528 et seq.).
- (3) APPLICABILITY OF WAIVER TO SUCCESSOR LAWS.—If a provision of law specified in paragraph (2) was repealed and incorporated into title 54, United States Code, after April 1, 2008, and before the date of the enactment of

- this Act, the waiver described in paragraph (1) shall apply to the provision of such title that corresponds to the provision of law specified in paragraph (2) to the same extent the waiver applied to that provision of law.
- (4) SAVINGS CLAUSE.—The waiver authority under this subsection may not be construed as affecting, negating, or diminishing in any manner the applicability of section 552 of title 5, United States Code (commonly referred to as the "Freedom of Information Act"), in any relevant matter.

(d) PROTECTION OF LEGAL USES.—This section may not be construed to provide—

- (1) authority to restrict legal uses, such as grazing, hunting, mining, or recreation or the use of backcountry airstrips, on land under the jurisdiction of the Secretary of the Interior or the Secretary of Agriculture: or
- (2) any additional authority to restrict legal access to such land.
- (e) EFFECT ON STATE AND PRIVATE LAND.—This section shall—
- (1) have no force or effect on State lands or private lands; and
- (2) not provide authority on or access to State lands or private lands.
- (f) TRIBAL SOVEREIGNTY.—Nothing in this section may be construed to supersede, replace, negate, or diminish treaties or other agreements between the United States and Indian tribes.
- (g) MEMORANDA OF UNDERSTANDING.—The requirements of this section shall not apply to the extent that such requirements are incompatible with any memorandum of understanding or similar agreement entered into between the Commissioner and a National Park Unit before the date of the enactment of this Act.
  - (h) DEFINITIONS.—In this section:
- (1) COVERED FEDERAL LAND.—The term "covered Federal land" includes all land under the control of the Secretary concerned that is located within 100 miles of the southern border or the northern border.
- (2) SECRETARY CONCERNED.—The term "Secretary concerned" means—
- (A) with respect to land under the jurisdiction of the Department of Agriculture, the Secretary of Agriculture; and
- (B) with respect to land under the jurisdiction of the Department of the Interior, the Secretary of the Interior.

## SEC. 1119. LANDOWNER AND RANCHER SECURITY ENHANCEMENT.

- (a) ESTABLISHMENT OF NATIONAL BORDER SECURITY ADVISORY COMMITTEE.—The Secretary shall establish a National Border Security Advisory Committee, which—
- (1) may advise, consult with, report to, and make recommendations to the Secretary on matters relating to border security matters, including—
- (A) verifying security claims and the border security metrics established by the Department of Homeland Security under section 1092 of the National Defense Authorization Act for Fiscal Year 2017 (Public Law 114–328; 6 U.S.C. 223); and
- (B) discussing ways to improve the security of high traffic areas along the northern border and the southern border; and
- (2) may provide, through the Secretary, recommendations to Congress.
- (b) CONSIDERATION OF VIEWS.—The Secretary shall consider the information, advice, and recommendations of the National Border Security Advisory Committee in formulating policy regarding matters affecting border security.
- (c) MEMBERSHIP.—The National Border Security Advisory Committee shall consist of at least one member from each State who—
- (1) has at least five years practical experience in border security operations; or
- (2) lives and works in the United States within 80 miles from the southern border or the northern border.

(d) NONAPPLICABILITY OF FEDERAL ADVISORY COMMITTEE ACT.—The Federal Advisory Committee Act (5 U.S.C. App.) shall not apply to the National Border Security Advisory Committee.

## SEC. 1120. ERADICATION OF CARRIZO CANE AND SALT CEDAR.

- (a) IN GENERAL.—Not later than September 30, 2022, the Secretary, after coordinating with the heads of the relevant Federal, State, and local agencies, shall begin eradicating the carrizo cane plant and any salt cedar along the Rio Grande River that impedes border security operations.
- (b) EXTENT.—The waiver authority under subsection (c) of section 102 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (8 U.S.C. 1103 note), as amended by section 1111 of this division, shall extend to activities carried out pursuant to this section.

### SEC. 1121. SOUTHERN BORDER THREAT ANALYSIS.

- (a) THREAT ANALYSIS.—
- (1) REQUIREMENT.—Not later than 180 days after the date of the enactment of this Act, the Secretary shall submit to the Committee on Homeland Security of the House of Representatives and the Committee on Homeland Security and Governmental Affairs of the Senate a Southern border threat analysis.
- (2) CONTENTS.—The analysis submitted under paragraph (1) shall include an assessment of—
- (A) current and potential terrorism and criminal threats posed by individuals and organized groups seeking—
- (i) to unlawfully enter the United States through the Southern border; or
- (ii) to exploit security vulnerabilities along the Southern border;
- (B) improvements needed at and between ports of entry along the Southern border to prevent terrorists and instruments of terror from entering the United States;
- (C) gaps in law, policy, and coordination between State, local, or tribal law enforcement, international agreements, or tribal agreements that hinder effective and efficient border security, counterterrorism, and anti-human smuggling and trafficking efforts:
- (D) the current percentage of situational awareness achieved by the Department along the Southern border;
- (E) the current percentage of operational control achieved by the Department on the Southern border; and
- (F) traveler crossing times and any potential security vulnerability associated with prolonged wait times.
- (3) ANALYSIS REQUIREMENTS.—In compiling the Southern border threat analysis required under this subsection, the Secretary shall consider and examine—
- (A) the technology needs and challenges, including such needs and challenges identified as a result of previous investments that have not fully realized the security and operational benefits that were sought:
- (B) the personnel needs and challenges, including such needs and challenges associated with recruitment and hiring;
- (C) the infrastructure needs and challenges;
- (D) the roles and authorities of State, local, and tribal law enforcement in general border security activities;
- (E) the status of coordination among Federal, State, local, tribal, and Mexican law enforcement entities relating to border security;
- (F) the terrain, population density, and climate along the Southern border; and
- (G) the international agreements between the United States and Mexico related to border security.

- (4) CLASSIFIED FORM.—To the extent possible, the Secretary shall submit the Southern border threat analysis required under this subsection in unclassified form, but may submit a portion of the threat analysis in classified form if the Secretary determines such action is appropriate.
  - (b) U.S. BORDER PATROL STRATEGIC PLAN.—
- (1) IN GENERAL.—Not later than 180 days after the submission of the threat analysis required under subsection (a) or June 30, 2018, and every five years thereafter, the Secretary, acting through the Chief of the U.S. Border Patrol, shall issue a Border Patrol Strategic Plan.
- (2) CONTENTS.—The Border Patrol Strategic Plan required under this subsection shall include a consideration of—
- (A) the Southern border threat analysis required under subsection (a), with an emphasis on efforts to mitigate threats identified in such threat analysis:
- (B) efforts to analyze and disseminate border security and border threat information between border security components of the Department and other appropriate Federal departments and agencies with missions associated with the Southern border:
- (C) efforts to increase situational awareness including—
- (i) surveillance capabilities, including capabilities developed or utilized by the Department of Defense, and any appropriate technology determined to be excess by the Department of Defense; and
- (ii) the use of manned aircraft and unmanned aerial systems, including camera and sensor technology deployed on such assets:
- (D) efforts to detect and prevent terrorists and instruments of terrorism from entering the United States:
- (E) efforts to detect, interdict, and disrupt aliens and illicit drugs at the earliest possible point:
- (F) efforts to focus intelligence collection to disrupt transnational criminal organizations outside of the international and maritime borders of the United States;
- (G) efforts to ensure that any new border security technology can be operationally integrated with existing technologies in use by the Department;
- (H) any technology required to maintain, support, and enhance security and facilitate trade at ports of entry, including nonintrusive detection equipment, radiation detection equipment, biometric technology, surveillance systems, and other sensors and technology that the Secretary determines to be necessary:
- (I) operational coordination unity of effort initiatives of the border security components of the Department, including any relevant task forces of the Department;
- (J) lessons learned from Operation Jumpstart and Operation Phalanx;
- (K) cooperative agreements and information sharing with State, local, tribal, territorial, and other Federal law enforcement agencies that have jurisdiction on the Northern border or the Southern border;
- (L) border security information received from consultation with State, local, tribal, territorial, and Federal law enforcement agencies that have jurisdiction on the Northern border or the Southern border, or in the maritime environment, and from border community stakeholders (including through public meetings with such stakeholders), including representatives from border agricultural and ranching organizations and representatives from business and civic organizations along the Northern border or the Southern border;
- (M) staffing requirements for all departmental border security functions;

- (N) a prioritized list of departmental research and development objectives to enhance the security of the Southern border;
- (O) an assessment of training programs, including training programs for—
- (i) identifying and detecting fraudulent documents;
- (ii) understanding the scope of enforcement authorities and the use of force policies; and
- (iii) screening, identifying, and addressing vulnerable populations, such as children and victims of human trafficking; and
- (P) an assessment of how border security operations affect border crossing times.

## SEC. 1122. AMENDMENTS TO U.S. CUSTOMS AND BORDER PROTECTION.

- (a) DUTIES.—Subsection (c) of section 411 of the Homeland Security Act of 2002 (6 U.S.C. 211) is amended—
- (1) in paragraph (18), by striking "and" after the semicolon at the end;
- (2) by redesignating paragraph (19) as paragraph (21); and
- (3) by inserting after paragraph (18) the following new paragraphs:
- "(19) administer the U.S. Customs and Border Protection public private partnerships under subtitle G:
- "(20) administer preclearance operations under the Preclearance Authorization Act of 2015 (19 U.S.C. 4431 et seq.; enacted as subtitle B of title VIII of the Trade Facilitation and Trade Enforcement Act of 2015; 19 U.S.C. 4301 et seq.); and".
- (b) OFFICE OF FIELD OPERATIONS STAFFING.—Subparagraph (A) of section 411(g)(5) of the Homeland Security Act of 2002 (6 U.S.C. 211(g)(5)) is amended by inserting before the period at the end the following: "compared to the number indicated by the current fiscal year work flow staffing model".
- (c) IMPLEMENTATION PLAN.—Subparagraph (B) of section 814(e)(1) of the Preclearance Authorization Act of 2015 (19 U.S.C. 4433(e)(1); enacted as subtitle B of title VIII of the Trade Facilitation and Trade Enforcement Act of 2015; 19 U.S.C. 4301 et seq.) is amended to read as follows:
- "(B) a port of entry vacancy rate which compares the number of officers identified in subparagraph (A) with the number of officers at the port at which such officer is currently assigned."
- (d) DEFINITION.—Subsection (r) of section 411 of the Homeland Security Act of 2002 (6 U.S.C. 211) is amended—
- (1) by striking "this section, the terms" and inserting the following: "this section:
  - "(1) the terms"
- (2) in paragraph (1), as added by subparagraph (A), by striking the period at the end and inserting "; and"; and
- (3) by adding at the end the following new paragraph:
- "(2) the term 'unmanned aerial systems' has the meaning given the term 'unmanned aircraft system' in section 331 of the FAA Modernization and Reform Act of 2012 (Public Law 112-95; 49 U.S.C. 40101 note)."

## SEC. 1123. AGENT AND OFFICER TECHNOLOGY USE.

In carrying out section 102 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (as amended by section 1111 of this division) and section 1113 of this division, the Secretary shall, to the greatest extent practicable, ensure that technology deployed to gain situational awareness and operational control of the border be provided to front-line officers and agents of the Department of Homeland Security.

## SEC. 1124. INTEGRATED BORDER ENFORCEMENT TEAMS.

(a) IN GENERAL.—Subtitle C of title IV of the Homeland Security Act of 2002 (6 U.S.C. 231 et seq.), as amended by section 1115 of this division, is further amended by adding at the end the following new section:

## "SEC. 436. INTEGRATED BORDER ENFORCEMENT TEAMS.

- "(a) ESTABLISHMENT.—The Secretary shall establish within the Department a program to be known as the Integrated Border Enforcement Team program (referred to in this section as 'IBET').
- "(b) PURPOSE.—The Secretary shall administer the IBET program in a manner that results in a cooperative approach between the United States and Canada to—
- "(1) strengthen security between designated ports of entry;
- "(2) detect, prevent, investigate, and respond to terrorism and violations of law related to border security;
- "(3) facilitate collaboration among components and offices within the Department and international partners;
- "(4) execute coordinated activities in furtherance of border security and homeland security; and
- "(5) enhance information-sharing, including the dissemination of homeland security information among such components and offices.
- ''(c) Composition and Location of IBETs.—
- "(1) COMPOSITION.—IBETs shall be led by the United States Border Patrol and may be comprised of personnel from the following:
- "(A) Other subcomponents of U.S. Customs and Border Protection.
- "(B) U.S. Immigration and Customs Enforcement, led by Homeland Security Investigations.
- "(C) The Coast Guard, for the purpose of securing the maritime borders of the United States.
- "(D) Other Department personnel, as appropriate.
- "(E) Other Federal departments and agencies, as appropriate.
- "(F) Appropriate State law enforcement
  - "(G) Foreign law enforcement partners.
- "(H) Local law enforcement agencies from affected border cities and communities.
- "(I) Appropriate tribal law enforcement agencies.
- "(2) LOCATION.—The Secretary is authorized to establish IBETs in regions in which such teams can contribute to IBET missions, as appropriate. When establishing an IBET, the Secretary shall consider the following:
- "(A) Whether the region in which the IBET would be established is significantly impacted by cross-border threats.
- "(B) The availability of Federal, State, local, tribal, and foreign law enforcement resources to participate in an IBET.
- "(C) Whether, in accordance with paragraph (3), other joint cross-border initiatives already take place within the region in which the IBET would be established, including other Department cross-border programs such as the Integrated Cross-Border Maritime Law Enforcement Operation Program established under section 711 of the Coast Guard and Maritime Transportation Act of 2012 (46 U.S.C. 70101 note) or the Border Enforcement Security Task Force established under section 432.
- "(3) DUPLICATION OF EFFORTS.—In determining whether to establish a new IBET or to expand an existing IBET in a given region, the Secretary shall ensure that the IBET under consideration does not duplicate the efforts of other existing interagency task forces or centers within such region, including the Integrated Cross-Border Maritime Law Enforcement Operation Program established under section 711 of the Coast Guard and Maritime Transportation Act of 2012 (46 U.S.C. 70101 note) or the Border Enforcement

Security Task Force established under section 432.

- "(d) OPERATION .-
- "(1) IN GENERAL.—After determining the regions in which to establish IBETs, the Secretary may—
- "(A) direct the assignment of Federal personnel to such IBETs; and
- "(B) take other actions to assist Federal, State, local, and tribal entities to participate in such IBETs, including providing financial assistance, as appropriate, for operational, administrative, and technological costs associated with such participation.
- "(2) LIMITATION.—Coast Guard personnel assigned under paragraph (1) may be assigned only for the purposes of securing the maritime borders of the United States, in accordance with subsection (c)(1)(C).
- "(e) COORDINATION.—The Secretary shall coordinate the IBET program with other similar border security and antiterrorism programs within the Department in accordance with the strategic objectives of the Cross-Border Law Enforcement Advisory Committee
- "(f) MEMORANDA OF UNDERSTANDING.—The Secretary may enter into memoranda of understanding with appropriate representatives of the entities specified in subsection (c)(1) necessary to carry out the IBET program.
- "(g) REPORT.—Not later than 180 days after the date on which an IBET is established and biannually thereafter for the following six years, the Secretary shall submit to the appropriate congressional committees, including the Committee on Homeland Security of the House of Representatives and the Committee on Homeland Security and Governmental Affairs of the Senate, and in the case of Coast Guard personnel used to secure the maritime borders of the United States, additionally to the Committee on Transportation and Infrastructure of the House of Representatives, a report that—
- "(1) describes the effectiveness of IBETs in fulfilling the purposes specified in subsection (b):
- "(2) assess the impact of certain challenges on the sustainment of cross-border IBET operations, including challenges faced by international partners:
- "(3) addresses ways to support joint training for IBET stakeholder agencies and radio interoperability to allow for secure crossborder radio communications; and
- "(4) assesses how IBETs, Border Enforcement Security Task Forces, and the Integrated Cross-Border Maritime Law Enforcement Operation Program can better align operations, including interdiction and investigation activities."
- (b) CLERICAL AMENDMENT.—The table of contents in section 1(b) of the Homeland Security Act of 2002 is amended by adding after the item relating to section 435 the following new item:

"Sec. 436. Integrated Border Enforcement Teams.".

#### SEC. 1125. TUNNEL TASK FORCES.

The Secretary is authorized to establish Tunnel Task Forces for the purposes of detecting and remediating tunnels that breach the international border of the United States.

#### SEC. 1126. PILOT PROGRAM ON USE OF ELECTRO-MAGNETIC SPECTRUM IN SUPPORT OF BORDER SECURITY OPERATIONS.

(a) IN GENERAL.—The Commissioner of U.S. Customs and Border Protection, in consultation with the Assistant Secretary of Commerce for Communications and Information, shall conduct a pilot program to test and evaluate the use of electromagnetic spectrum by U.S. Customs and Border Protection in support of border security operations through—

- (1) ongoing management and monitoring of spectrum to identify threats such as unauthorized spectrum use, and the jamming and hacking of United States communications assets, by persons engaged in criminal enterprises:
- (2) automated spectrum management to enable greater efficiency and speed for U.S. Customs and Border Protection in addressing emerging challenges in overall spectrum use on the United States border; and
- (3) coordinated use of spectrum resources to better facilitate interoperability and interagency cooperation and interdiction efforts at or near the United States border.
- (b) REPORT TO CONGRESS.—Not later than 180 days after the conclusion of the pilot program conducted under subsection (a), the Commissioner of U.S. Customs and Border Protection shall submit to the Committee on Homeland Security and the Committee on Energy and Commerce of the House of Representatives and the Committee on Homeland Security and Governmental Affairs and the Committee on Commerce, Science, and Transportation of the Senate a report on the findings and data derived from such program.

### SEC. 1127. HOMELAND SECURITY FOREIGN ASSISTANCE.

- (a) IN GENERAL.—Subtitle C of title IV of the Homeland Security Act of 2002 (6 U.S.C. 231 et seq.), as amended by sections 1115 and 1124 of this division, is further amended by adding at the end the following new section: "SEC. 437. SECURITY ASSISTANCE.
- "(a) IN GENERAL.—The Secretary, with the concurrence of the Secretary of State, may provide to a foreign government, financial assistance and, with or without reimbursement, security assistance, including equipment, training, maintenance, supplies, and sustainment support.
- "(b) DETERMINATION.—The Secretary may only provide financial assistance or security assistance pursuant to subsection (a) if the Secretary determines that such assistance would enhance the recipient government's capacity to—
- "(1) mitigate the risk or threat of transnational organized crime and terrorism;
- "(2) address irregular migration flows that may affect the United States, including any detention or removal operations of the recipient government; or
- "(3) protect and expedite legitimate trade and travel.
- ''(c) LIMITATION ON TRANSFER.—The Secretary may not—
- "(1) transfer any equipment or supplies that are designated as a munitions item or controlled on the United States Munitions List, pursuant to section 38 of the Foreign Military Sales Act (22 U.S.C. 2778); or
- "(2) transfer any vessel or aircraft pursuant to this section.
- "(d) RELATED TRAINING.—In conjunction with a transfer of equipment pursuant to subsection (a), the Secretary may provide such equipment-related training and assistance as the Secretary determines necessary.
- "(e) MAINTENANCE OF TRANSFERRED EQUIPMENT.—The Secretary may provide for the maintenance of transferred equipment through service contracts or other means, with or without reimbursement, as the Secretary determines necessary.
- "(f) REIMBURSEMENT OF EXPENSES.—
- "(1) IN GENERAL.—The Secretary may collect payment from the receiving entity for the provision of security assistance under this section, including equipment, training, maintenance, supplies, sustainment support, and related shipping costs.
- "(2) TRANSFER.—Notwithstanding any other provision of law, to the extent the Secretary does not collect payment pursuant to

- paragraph (1), any amounts appropriated or otherwise made available to the Department of Homeland Security may be transferred to the account that finances the security assistance provided pursuant to subsection (a).
- "(g) RECEIPTS CREDITED AS OFFSETTING COLLECTIONS.—Notwithstanding section 3302 of title 31, United States Code, any reimbursement collected pursuant to subsection (f) shall—
- "(1) be credited as offsetting collections to the account that finances the security assistance under this section for which such reimbursement is received; and
- "(2) remain available until expended for the purpose of carrying out this section.
- "(h) RULE OF CONSTRUCTION.—Nothing in this section may be construed as affecting, augmenting, or diminishing the authority of the Secretary of State."
- (b) CLERICAL AMENDMENT.—The table of contents in section 1(b) of the Homeland Security Act of 2002 is amended by inserting after the item relating to section 436 the following new item:

"Sec. 437. Security assistance.".

#### Subtitle B—Personnel

## SEC. 1131. ADDITIONAL U.S. CUSTOMS AND BORDER PROTECTION AGENTS AND OFFICERS.

- (a) BORDER PATROL AGENTS.—Not later than September 30, 2022, the Commissioner shall hire, train, and assign sufficient agents to maintain an active duty presence of not fewer than 26,370 full-time equivalent agents.
- (b) CBP OFFICERS.—In addition to positions authorized before the date of the enactment of this Act and any existing officer vacancies within U.S. Customs and Border Protection as of such date, the Commissioner shall hire, train, and assign to duty, not later than September 30, 2022—
- (1) sufficient U.S. Customs and Border Protection officers to maintain an active duty presence of not fewer than 27,725 full-time equivalent officers; and
- (2) 350 full-time support staff distributed among all United States ports of entry.
- (c) AIR AND MARINE OPERATIONS.—Not later than September 30, 2022, the Commissioner shall hire, train, and assign sufficient agents for Air and Marine Operations of U.S. Customs and Border Protection to maintain not fewer than 1,675 full-time equivalent agents and not fewer than 264 Marine and Air Interdiction Agents for southern border air and maritime operations.
- (d) U.S. Customs and Border Protection K-9 Units and Handlers.—
- (1) K-9 UNITS.—Not later than September 30, 2022, the Commissioner shall deploy not fewer than 300 new K-9 units, with supporting officers of U.S. Customs and Border Protection and other required staff, at land ports of entry and checkpoints, on the southern border and the northern border.
- (2) USE OF CANINES.—The Commissioner shall prioritize the use of canines at the primary inspection lanes at land ports of entry and checkpoints.
- (e) U.S. CUSTOMS AND BORDER PROTECTION HORSEBACK UNITS.—
- (1) INCREASE.—Not later than September 30, 2022, the Commissioner shall increase the number of horseback units, with supporting officers of U.S. Customs and Border Protection and other required staff, by not fewer than 100 officers and 50 horses for security patrol along the Southern border.
- (2) HORSEBACK UNIT SUPPORT.—The Commissioner shall construct new stables, maintain and improve existing stables, and provide other resources needed to maintain the health and well-being of the horses that serve in the horseback units of U.S. Customs and Border Protection.
- (f) U.S. CUSTOMS AND BORDER PROTECTION SEARCH TRAUMA AND RESCUE TEAMS.—Not

later than September 30, 2022, the Commissioner shall increase by not fewer than 50 the number of officers engaged in search and rescue activities along the southern border.

- (g) U.S. CUSTOMS AND BORDER PROTECTION TUNNEL DETECTION AND TECHNOLOGY PROGRAM.—Not later than September 30, 2022, the Commissioner shall increase by not fewer than 50 the number of officers assisting task forces and activities related to deployment and operation of border tunnel detection technology and apprehensions of individuals using such tunnels for crossing into the United States, drug trafficking, or human smuggling.
- (h) AGRICULTURAL SPECIALISTS.—Not later than September 30, 2022, the Secretary shall hire, train, and assign to duty, in addition to the officers and agents authorized under subsections (a) through (g), 631 U.S. Customs and Border Protection agricultural specialists to ports of entry along the southern border and the northern border.
- (i) OFFICE OF PROFESSIONAL RESPONSI-BILITY.—Not later than September 30, 2022, the Commissioner shall hire, train, and assign sufficient Office of Professional Responsibility special agents to maintain an active duty presence of not fewer than 550 full-time equivalent special agents.
- (j) U.S. CUSTOMS AND BORDER PROTECTION OFFICE OF INTELLIGENCE.—Not later than September 30, 2022, the Commissioner shall hire, train, and assign sufficient Office of Intelligence personnel to maintain not fewer than 700 full-time equivalent employees.
- (k) GAO REPORT.—If the staffing levels required under this section are not achieved by September 30, 2022, the Comptroller General of the United States shall conduct a review of the reasons why such levels were not achieved.

#### SEC. 1132. U.S. CUSTOMS AND BORDER PROTEC-TION RETENTION INCENTIVES.

(a) IN GENERAL.—Chapter 97 of title 5, United States Code, is amended by adding at the end the following:

#### "§ 9702. U.S. Customs and Border Protection temporary employment authorities

- "(a) DEFINITIONS.—In this section—
- "(1) the term 'CBP employee' means an employee of U.S. Customs and Border Protection described under any of subsections (a) through (h) of section 1131 of the Border Security for America Act of 2018:
- "(2) the term 'Commissioner' means the Commissioner of U.S. Customs and Border Protection:
- "(3) the term 'Director' means the Director of the Office of Personnel Management;
- "(4) the term 'Secretary' means the Secretary of Homeland Security: and
- "(5) the term 'appropriate congressional committees' means the Committee on Oversight and Government Reform, the Committee on Homeland Security, and the Committee on Ways and Means of the House of Representatives and the Committee on Homeland Security and Governmental Affairs and the Committee on Finance of the Senate.
- "(b) DIRECT HIRE AUTHORITY; RECRUITMENT AND RELOCATION BONUSES; RETENTION BONUSES.—
- "(1) STATEMENT OF PURPOSE AND LIMITATION.—The purpose of this subsection is to allow U.S. Customs and Border Protection to expeditiously meet the hiring goals and staffing levels required by section 1131 of the Border Security for America Act of 2018. The Secretary shall not use this authority beyond meeting the requirements of such section
- "(2) DIRECT HIRE AUTHORITY.—The Secretary may appoint, without regard to any provision of sections 3309 through 3319, candidates to positions in the competitive service as CBP employees if the Secretary has given public notice for the positions.

- "(3) RECRUITMENT AND RELOCATION BONUSES.—The Secretary may pay a recruitment or relocation bonus of up to 50 percent of the annual rate of basic pay to an individual CBP employee at the beginning of the service period multiplied by the number of years (including a fractional part of a year) in the required service period to an individual (other than an individual described in subsection (a)(2) of section 5753) if—
- "(A) the Secretary determines that conditions consistent with the conditions described in paragraphs (1) and (2) of subsection (b) of such section 5753 are satisfied with respect to the individual (without regard to the regulations referenced in subsection (b)(2)(B(ii)(I) of such section or to any other provision of that section); and
- "(B) the individual enters into a written service agreement with the Secretary—
- "(i) under which the individual is required to complete a period of employment as a CBP employee of not less than 2 years; and "(ii) that includes—
- "(I) the commencement and termination dates of the required service period (or provisions for the determination thereof);
  - "(II) the amount of the bonus; and
- "(III) other terms and conditions under which the bonus is payable, subject to the requirements of this subsection, including—
- "(aa) the conditions under which the agreement may be terminated before the agreed-upon service period has been completed; and
- "(bb) the effect of a termination described in item (aa).
- "(4) RETENTION BONUSES.—The Secretary may pay a retention bonus of up to 50 percent of basic pay to an individual CBP employee (other than an individual described in subsection (a)(2) of section 5754) if—
  - "(A) the Secretary determines that-
- "(i) a condition consistent with the condition described in subsection (b)(1) of such section 5754 is satisfied with respect to the CBP employee (without regard to any other provision of that section):
- "(ii) in the absence of a retention bonus, the CBP employee would be likely to leave—
- "(I) the Federal service; or
- "(II) for a different position in the Federal service, including a position in another agency or component of the Department of Homeland Security; and
- "(B) the individual enters into a written service agreement with the Secretary—
- "(i) under which the individual is required to complete a period of employment as a CBP employee of not less than 2 years; and "(ii) that includes—
- $\lq\lq$ (I) the commencement and termination dates of the required service period (or provi-
- sions for the determination thereof); "(II) the amount of the bonus: and
- "(III) other terms and conditions under which the bonus is payable, subject to the requirements of this subsection, including—
- "(aa) the conditions under which the agreement may be terminated before the agreed-upon service period has been completed; and
- "(bb) the effect of a termination described in item (aa).
  - "(5) Rules for bonuses.—
- ''(A) MAXIMUM BONUS.—A bonus paid to an employee under—
- "(i) paragraph (3) may not exceed 100 percent of the annual rate of basic pay of the employee as of the commencement date of the applicable service period; and
- "(ii) paragraph (4) may not exceed 50 percent of the annual rate of basic pay of the employee.
- "(B) RELATIONSHIP TO BASIC PAY.—A bonus paid to an employee under paragraph (3) or (4) shall not be considered part of the basic pay of the employee for any purpose, includ-

- ing for retirement or in computing a lumpsum payment to the covered employee for accumulated and accrued annual leave under section 5551 or section 5552.
- "(C) PERIOD OF SERVICE FOR RECRUITMENT, RELOCATION, AND RETENTION BONUSES.—
- "(i) A bonus paid to an employee under paragraph (4) may not be based on any period of such service which is the basis for a recruitment or relocation bonus under paragraph (3).
- "(ii) A bonus paid to an employee under paragraph (3) or (4) may not be based on any period of service which is the basis for a recruitment or relocation bonus under section 5753 or a retention bonus under section 5754.
- "(c) SPECIAL RATES OF PAY.—In addition to the circumstances described in subsection (b) of section 5305, the Director may establish special rates of pay in accordance with that section to assist the Secretary in meeting the requirements of section 1131 of the Border Security for America Act of 2018. The Director shall prioritize the consideration of requests from the Secretary for such special rates of pay and issue a decision as soon as practicable. The Secretary shall provide such information to the Director as the Director deems necessary to evaluate special rates of pay under this subsection.
  - "(d) OPM OVERSIGHT.—
- "(1) Not later than September 30 of each year, the Secretary shall provide a report to the Director on U.S. Customs and Border Protection's use of authorities provided under subsections (b) and (c). In each report, the Secretary shall provide such information as the Director determines is appropriate to ensure appropriate use of authorities under such subsections. Each report shall also include an assessment of—
- "(A) the impact of the use of authorities under subsections (b) and (c) on implementation of section 1131 of the Border Security for America Act of 2018;
- "(B) solving hiring and retention challenges at the agency, including at specific locations;
- "(C) whether hiring and retention challenges still exist at the agency or specific locations; and
- "(D) whether the Secretary needs to continue to use authorities provided under this section at the agency or at specific locations.
- "(2) CONSIDERATION.—In compiling a report under paragraph (1), the Secretary shall consider—
- "(A) whether any CBP employee accepted an employment incentive under subsection (b) and (c) and then transferred to a new location or left U.S. Customs and Border Protection; and
- "(B) the length of time that each employee identified under subparagraph (A) stayed at the original location before transferring to a new location or leaving U.S. Customs and Border Protection.
- "(3) DISTRIBUTION.—In addition to the Director, the Secretary shall submit each report required under this subsection to the appropriate congressional committees.
- (e) OPM ACTION.—If the Director determines the Secretary has inappropriately used authorities under subsection (b) or a special rate of pay provided under subsection (c), the Director shall notify the Secretary and the appropriate congressional committees in writing. Upon receipt of the notification, the Secretary may not make any new appointments or issue any new bonuses under subsection (b), nor provide CBP employees with further special rates of pay, until the Director has provided the Secretary and the appropriate congressional committees a written notice stating the Director is satisfied safeguards are in place to prevent further inappropriate use.

- ``(f) Improving CBP Hiring and Retention.—
- "(1) EDUCATION OF CBP HIRING OFFICIALS.— Not later than 180 days after the date of the enactment of this section, and in conjunction with the Chief Human Capital Officer of the Department of Homeland Security, the Secretary shall develop and implement a strategy to improve the education regarding hiring and human resources flexibilities (including hiring and human resources flexibilities for locations in rural or remote areas) for all employees, serving in agency headquarters or field offices, who are involved in the recruitment, hiring, assessment, or selection of candidates for locations in a rural or remote area, as well as the retention of current employees.
- "(2) ELEMENTS.—Elements of the strategy under paragraph (1) shall include the following:
- "(A) Developing or updating training and educational materials on hiring and human resources flexibilities for employees who are involved in the recruitment, hiring, assessment, or selection of candidates, as well as the retention of current employees.
- "(B) Regular training sessions for personnel who are critical to filling open positions in rural or remote areas.
- "(C) The development of pilot programs or other programs, as appropriate, consistent with authorities provided to the Secretary to address identified hiring challenges, including in rural or remote areas.
- "(D) Developing and enhancing strategic recruiting efforts through the relationships with institutions of higher education, as defined in section 102 of the Higher Education Act of 1965 (20 U.S.C. 1002), veterans transition and employment centers, and job placement program in regions that could assist in filling positions in rural or remote areas.
- "(E) Examination of existing agency programs on how to most effectively aid spouses and families of individuals who are candidates or new hires in a rural or remote area.
- "(F) Feedback from individuals who are candidates or new hires at locations in a rural or remote area, including feedback on the quality of life in rural or remote areas for new hires and their families.
- "(G) Feedback from CBP employees, other than new hires, who are stationed at locations in a rural or remote area, including feedback on the quality of life in rural or remote areas for those CBP employees and their families.
- "(H) Evaluation of Department of Homeland Security internship programs and the usefulness of those programs in improving hiring by the Secretary in rural or remote areas.
  - "(3) EVALUATION.—
- "(A) IN GENERAL.—Each year, the Secretary shall—  $\,$
- "(i) evaluate the extent to which the strategy developed and implemented under paragraph (1) has improved the hiring and retention ability of the Secretary; and
- "(ii) make any appropriate updates to the strategy under paragraph (1).
- "(B) Information.—The evaluation conducted under subparagraph (A) shall include—
- "(i) any reduction in the time taken by the Secretary to fill mission-critical positions, including in rural or remote areas;
- "(ii) a general assessment of the impact of the strategy implemented under paragraph (1) on hiring challenges, including in rural or remote areas: and
- "(iii) other information the Secretary determines relevant.

- "(g) INSPECTOR GENERAL REVIEW.—Not later than two years after the date of the enactment of this section, the Inspector General of the Department of Homeland Security shall review the use of hiring and pay flexibilities under subsections (b) and (c) to determine whether the use of such flexibilities is helping the Secretary meet hiring and retention needs, including in rural and remote areas.
- "(h) REPORT ON POLYGRAPH REQUESTS.— The Secretary shall report to the appropriate congressional committees on the number of requests the Secretary receives from any other Federal agency for the file of an applicant for a position in U.S. Customs and Border Protection that includes the results of a polygraph examination.

"(i) Exercise of Authority.—

- "(1) SOLE DISCRETION.—The exercise of authority under subsection (b) shall be subject to the sole and exclusive discretion of the Secretary (or the Commissioner, as applicable under paragraph (2) of this subsection), notwithstanding chapter 71 and any collective bargaining agreement.
- "(2) DELEGATION.—The Secretary may delegate any authority under this section to the Commissioner.
- "(j) RULE OF CONSTRUCTION.—Nothing in this section shall be construed to exempt the Secretary or the Director from applicability of the merit system principles under section 2301
- "(k) SUNSET.—The authorities under subsections (b) and (c) shall terminate on September 30, 2022. Any bonus to be paid pursuant to subsection (b) that is approved before such date may continue until such bonus has been paid, subject to the conditions specified in this section."
- (b) TECHNICAL AND CONFORMING AMEND-MENT.—The table of sections for chapter 97 of title 5, United States Code, is amended by adding at the end the following:
- "9702. U.S. Customs and Border Protection temporary employment authorities.".

## SEC. 1133. ANTI-BORDER CORRUPTION REAUTHORIZATION ACT.

- (a) SHORT TITLE.—This section may be cited as the "Anti-Border Corruption Reauthorization Act of 2018".
- (b) HIRING FLEXIBILITY.—Section 3 of the Anti-Border Corruption Act of 2010 (6 U.S.C. 221) is amended by striking subsection (b) and inserting the following new subsections:
- "(b) WAIVER AUTHORITY.—The Commissioner of U.S. Customs and Border Protection may waive the application of subsection (a)(1)—
- "(1) to a current, full-time law enforcement officer employed by a State or local law enforcement agency who—
- "(A) has continuously served as a law enforcement officer for not fewer than three years;
- "(B) is authorized by law to engage in or supervise the prevention, detection, investigation, or prosecution of, or the incarceration of any person for, any violation of law, and has statutory powers for arrest or apprehension;
- "(C) is not currently under investigation, has not been found to have engaged in criminal activity or serious misconduct, has not resigned from a law enforcement officer position under investigation or in lieu of termination, and has not been dismissed from a law enforcement officer position; and
- "(D) has, within the past ten years, successfully completed a polygraph examination as a condition of employment with such officer's current law enforcement agency;
- ``(2) to a current, full-time Federal law enforcement officer who—
- "(A) has continuously served as a law enforcement officer for not fewer than three years;

- "(B) is authorized to make arrests, conduct investigations, conduct searches, make seizures, carry firearms, and serve orders, warrants, and other processes;
- "(C) is not currently under investigation, has not been found to have engaged in criminal activity or serious misconduct, has not resigned from a law enforcement officer position under investigation or in lieu of termination, and has not been dismissed from a law enforcement officer position; and
- "(D) holds a current Tier 4 background investigation or current Tier 5 background investigation; and
- "(3) to a member of the Armed Forces (or a reserve component thereof) or a veteran, if such individual—
- "(A) has served in the Armed Forces for not fewer than three years;
- "(B) holds, or has held within the past five years, a Secret, Top Secret, or Top Secret/ Sensitive Compartmented Information clearance:
- "(C) holds, or has undergone within the past five years, a current Tier 4 background investigation or current Tier 5 background investigation:
- "(D) received, or is eligible to receive, an honorable discharge from service in the Armed Forces and has not engaged in criminal activity or committed a serious military or civil offense under the Uniform Code of Military Justice; and
- "(E) was not granted any waivers to obtain the clearance referred to subparagraph (B).
- "(c) TERMINATION OF WAIVER AUTHORITY.— The authority to issue a waiver under subsection (b) shall terminate on the date that is four years after the date of the enactment of the Border Security for America Act of 2018."
- (c) SUPPLEMENTAL COMMISSIONER AUTHORITY AND DEFINITIONS.—
- (1) SUPPLEMENTAL COMMISSIONER AUTHOR-ITY.—Section 4 of the Anti-Border Corruption Act of 2010 is amended to read as follows:

## "SEC. 4. SUPPLEMENTAL COMMISSIONER AUTHORITY.

- "(a) Non-Exemption.—An individual who receives a waiver under section 3(b) is not exempt from other hiring requirements relating to suitability for employment and eligibility to hold a national security designated position, as determined by the Commissioner of U.S. Customs and Border Protection.
- "(b) BACKGROUND INVESTIGATIONS.—Any individual who receives a waiver under section 3(b) who holds a current Tier 4 background investigation shall be subject to a Tier 5 background investigation.
  "(c) ADMINISTRATION OF POLYGRAPH EXAM-
- "(c) ADMINISTRATION OF POLYGRAPH EXAM-INATION.—The Commissioner of U.S. Customs and Border Protection is authorized to administer a polygraph examination to an applicant or employee who is eligible for or receives a waiver under section 3(b) if information is discovered before the completion of a background investigation that results in a determination that a polygraph examination is necessary to make a final determination regarding suitability for employment or continued employment, as the case may be.".
- (2) REPORT.—The Anti-Border Corruption Act of 2010, as amended by paragraph (1), is further amended by adding at the end the following new section:

#### "SEC. 5. REPORTING.

- "(a) ANNUAL REPORT.—Not later than one year after the date of the enactment of this section and annually thereafter while the waiver authority under section 3(b) is in effect, the Commissioner of U.S. Customs and Border Protection shall submit to Congress a report that includes, with respect to each such reporting period—
- "(1) the number of waivers requested, granted, and denied under section 3(b);

- "(2) the reasons for any denials of such waiver;
- "(3) the percentage of applicants who were hired after receiving a waiver;
- "(4) the number of instances that a polygraph was administered to an applicant who initially received a waiver and the results of such polygraph;
- "(5) an assessment of the current impact of the polygraph waiver program on filling law enforcement positions at U.S. Customs and Border Protection; and
- "(6) additional authorities needed by U.S. Customs and Border Protection to better utilize the polygraph waiver program for its intended goals.
- "(b) Additional Information.—The first report submitted under subsection (a) shall include—
- "(1) an analysis of other methods of employment suitability tests that detect deception and could be used in conjunction with traditional background investigations to evaluate potential employees for suitability; and
- "(2) a recommendation regarding whether a test referred to in paragraph (1) should be adopted by U.S. Customs and Border Protection when the polygraph examination requirement is waived pursuant to section 3(b)."
- (3) DEFINITIONS.—The Anti-Border Corruption Act of 2010, as amended by paragraphs (1) and (2), is further amended by adding at the end the following new section:

#### "SEC. 6. DEFINITIONS.

"In this Act:

- "(1) FEDERAL LAW ENFORCEMENT OFFICER.— The term 'Federal law enforcement officer' means a 'law enforcement officer' defined in section 8331(20) or 8401(17) of title 5, United States Code.
- "(2) SERIOUS MILITARY OR CIVIL OFFENSE.— The term 'serious military or civil offense' means an offense for which—
- "(A) a member of the Armed Forces may be discharged or separated from service in the Armed Forces; and
- "(B) a punitive discharge is, or would be, authorized for the same or a closely related offense under the Manual for Court-Martial, as pursuant to Army Regulation 635–200 chapter 14-12.
- "(3) TIER 4; TIER 5.—The terms 'Tier 4' and 'Tier 5' with respect to background investigations have the meaning given such terms under the 2012 Federal Investigative Standards
- "(4) VETERAN.—The term 'veteran' has the meaning given such term in section 101(2) of title 38, United States Code.".
- (d) POLYGRAPH EXAMINERS.—Not later than September 30, 2022, the Secretary shall increase to not fewer than 150 the number of trained full-time equivalent polygraph examiners for administering polygraphs under the Anti-Border Corruption Act of 2010, as amended by this subtitle.

## SEC. 1134. TRAINING FOR OFFICERS AND AGENTS OF U.S. CUSTOMS AND BORDER PROTECTION.

- (a) IN GENERAL.—Subsection (l) of section 411 of the Homeland Security Act of 2002 (6 U.S.C. 211) is amended to read as follows:
  - "(1) TRAINING AND CONTINUING EDUCATION.—
- "(1) MANDATORY TRAINING.—The Commissioner shall ensure that every agent and officer of U.S. Customs and Border Protection receives a minimum of 21 weeks of training that are directly related to the mission of the U.S. Border Patrol, Air and Marine, and the Office of Field Operations before the initial assignment of such agents and officers.
- "(2) FLETC.—The Commissioner shall work in consultation with the Director of the Federal Law Enforcement Training Centers to establish guidelines and curriculum

for the training of agents and officers of U.S. Customs and Border Protection under subsection (a).

- "(3) CONTINUING EDUCATION.—The Commissioner shall annually require all agents and officers of U.S. Customs and Border Protection who are required to undergo training under subsection (a) to participate in not fewer than eight hours of continuing education annually to maintain and update understanding of Federal legal rulings, court decisions, and Department policies, procedures, and guidelines related to relevant subject matters.
- "(4) LEADERSHIP TRAINING.—Not later than one year after the date of the enactment of this subsection, the Commissioner shall develop and require training courses geared towards the development of leadership skills for mid- and senior-level career employees not later than one year after such employees assume duties in supervisory roles."
- (b) REPORT.—Not later than 180 days after the date of the enactment of this Act, the Commissioner shall submit to the Committee on Homeland Security and the Committee on Ways and Means of the House of Representatives and the Committee on Homeland Security and Governmental Affairs and the Committee on Finance of the Senate a report identifying the guidelines and curriculum established to carry out subsection (1) of section 411 of the Homeland Security Act of 2002, as amended by subsection (a) of this section.
- (c) ASSESSMENT.—Not later than four years after the date of the enactment of this Act, the Comptroller General of the United States shall submit to the Committee on Homeland Security and the Committee on Ways and Means of the House of Representatives and the Committee on Homeland Security and Governmental Affairs and the Committee on Finance of the Senate a report that assesses the training and education, including continuing education, required under subsection (1) of section 411 of the Homeland Security Act of 2002, as amended by subsection (a) of this section.

#### Subtitle C—Grants

#### SEC. 1141. OPERATION STONEGARDEN.

(a) IN GENERAL.—Subtitle A of title XX of the Homeland Security Act of 2002 (6 U.S.C. 601 et seq.) is amended by adding at the end the following new section:

#### "SEC. 2009. OPERATION STONEGARDEN.

- "(a) ESTABLISHMENT.—There is established in the Department a program to be known as 'Operation Stonegarden', under which the Secretary, acting through the Administrator, shall make grants to eligible law enforcement agencies, through the State administrative agency, to enhance border security in accordance with this section.
- "(b) ELIGIBLE RECIPIENTS.—To be eligible to receive a grant under this section, a law enforcement agency—
  - "(1) shall be located in—
- "(A) a State bordering Canada or Mexico;
- $\lq\lq(B)$  a State or territory with a maritime border; and
- "(2) shall be involved in an active, ongoing, U.S. Customs and Border Protection operation coordinated through a U.S. Border Patrol sector office.
- "(c) PERMITTED USES.—The recipient of a grant under this section may use such grant for—
- ``(1) equipment, including maintenance and sustainment costs;
- "(2) personnel, including overtime and backfill, in support of enhanced border law enforcement activities;
- "(3) any activity permitted for Operation Stonegarden under the Department of Homeland Security's Fiscal Year 2017 Homeland

Security Grant Program Notice of Funding Opportunity; and

- (4) any other appropriate activity, as determined by the Administrator, in consultation with the Commissioner of U.S. Customs and Border Protection.
- "(d) PERIOD OF PERFORMANCE.—The Secretary shall award grants under this section to grant recipients for a period of not less than 36 months.
- "(e) REPORT.—For each of fiscal years 2018 through 2022, the Administrator shall submit to the Committee on Homeland Security and Governmental Affairs of the Senate and the Committee on Homeland Security of the House of Representatives a report that contains information on the expenditure of grants made under this section by each grant recipient.
- "(f) AUTHORIZATION OF APPROPRIATIONS.— There is authorized to be appropriated \$110,000,000 for each of fiscal years 2018 through 2022 for grants under this section.".
- (b) CONFORMING AMENDMENT.—Subsection (a) of section 2002 of the Homeland Security Act of 2002 (6 U.S.C. 603) is amended to read as follows:
- "(a) Grants Authorized.—The Secretary, through the Administrator, may award grants under sections 2003, 2004, and 2009 to State, local, and tribal governments, as appropriate."
- (c) CLERICAL AMENDMENT.—The table of contents in section 1(b) of the Homeland Security Act of 2002 is amended by inserting after the item relating to section 2008 the following:

"Sec. 2009. Operation Stonegarden.".

## Subtitle D—Authorization of Appropriations SEC. 1151. AUTHORIZATION OF APPROPRIATIONS.

In addition to amounts otherwise authorized to be appropriated, there are authorized to be appropriated for fiscal years 2018 through 2022, \$24,800,000,000 to implement this title and the amendments made by this title, of which—

- (1) \$9,300,000,000 shall be used by the Department of Homeland Security to construct physical barriers pursuant to section 102 of the Illegal Immigration and Immigrant Responsibility Act of 1996, as amended by section 1111 of this division:
- (2) \$1,000,000,000 shall be used by the Department to improve tactical infrastructure pursuant to such section 102, as amended by such section 1111:
- (3) \$5,800,000,000 shall be used by the Department to carry out section 1112 of this division:
- (4) \$200,000,000 shall be used by the Coast Guard for deployments of personnel and assets under paragraph (18) of section 1113(a) of this division; and
- (5) \$8,500,000,000 shall be used by the Department to carry out section 1131 of this division.

## TITLE II—EMERGENCY PORT OF ENTRY PERSONNEL AND INFRASTRUCTURE FUNDING

#### SEC. 2101. PORTS OF ENTRY INFRASTRUCTURE.

- (a) Additional Ports of Entry.
- (1) AUTHORITY.—The Administrator of General Services may, subject to section 3307 of title 40, United States Code, construct new ports of entry along the northern border and southern border at locations determined by the Secretary.
  - (2) Consultation.-
- (A) REQUIREMENT TO CONSULT.—The Secretary and the Administrator of General Services shall consult with the Secretary of State, the Secretary of the Interior, the Secretary of Agriculture, the Secretary of Transportation, and appropriate representatives of State and local governments, and Indian tribes, and property owners in the

United States prior to determining a location for any new port of entry constructed pursuant to paragraph (1).

- (B) CONSIDERATIONS.—The purpose of the consultations required by subparagraph (A) shall be to minimize any negative impacts of constructing a new port of entry on the environment, culture, commerce, and quality of life of the communities and residents located near such new port.
- (b) EXPANSION AND MODERNIZATION OF HIGH-PRIORITY SOUTHERN BORDER PORTS OF ENTRY.—Not later than September 30, 2021, the Administrator of General Services, subject to section 3307 of title 40, United States Code, and in coordination with the Secretary, shall expand or modernize high-priority ports of entry on the southern border, as determined by the Secretary, for the purposes of reducing wait times and enhancing security.
- (c) PORT OF ENTRY PRIORITIZATION.—Prior to constructing any new ports of entry pursuant to subsection (a), the Administrator of General Services shall complete the expansion and modernization of ports of entry pursuant to subsection (b) to the extent practicable
  - (d) Notifications.—
- (1) Relating to New Ports of Entry.—Not later than 15 days after determining the location of any new port of entry for construction pursuant to subsection (a), the Secretary and the Administrator of General Services shall jointly notify the Members of Congress who represent the State or congressional district in which such new port of entry will be located, as well as the Committee on Homeland Security and Governmental Affairs, the Committee on Finance, the Committee on Commerce, Science, and Transportation, and the Committee on the Judiciary of the Senate, and the Committee on Homeland Security, the Committee on Ways and Means, the Committee on Transportation and Infrastructure, and the Committee on the Judiciary of the House of Representatives. Such notification shall include information relating to the location of such new port of entry, a description of the need for such new port of entry and associated anticipated benefits, a description of the consultations undertaken by the Secretary and the Administrator pursuant to paragraph (2) of such subsection, any actions that will be taken to minimize negative impacts of such new port of entry, and the anticipated timeline for construction and completion of such new port of entry.
- (2) Relating to expansion and moderniza-TION OF PORTS OF ENTRY.—Not later than 180 days after enactment of this Act, the Secretary and the Administrator of General Services shall jointly notify the Committee on Homeland Security and Governmental Affairs, the Committee on Finance, the Committee on Commerce, Science, and Transportation, and the Committee on the Judiciary of the Senate, and the Committee on Homeland Security, the Committee on Ways and Means, the Committee on Transportation and Infrastructure, and the Committee on the Judiciary of the House of Representatives of the ports of entry on the southern border that are the subject of expansion or modernization pursuant to subsection (b) and the Secretary's and Administrator's plan for expanding or modernizing each such port of entry.
- (e) RULE OF CONSTRUCTION.—Nothing in this section may be construed as providing the Secretary new authority related to the construction, acquisition, or renovation of real property.

#### SEC. 2102. SECURE COMMUNICATIONS.

(a) IN GENERAL.—The Secretary shall ensure that each U.S. Customs and Border Protection and U.S. Immigration and Customs

Enforcement officer or agent, if appropriate, is equipped with a secure radio or other two-way communication device, supported by system interoperability, that allows each such officer to communicate—

- (1) between ports of entry and inspection stations; and
- (2) with other Federal, State, tribal, and local law enforcement entities.
- (b) U.S. BORDER PATROL AGENTS.—The Secretary shall ensure that each U.S. Border Patrol agent or officer assigned or required to patrol on foot, by horseback, or with a canine unit, in remote mission critical locations, and at border checkpoints, has a multi- or dual-band encrypted portable radio.
- (c) LTE CAPABILITY.—In carrying out subsection (b), the Secretary shall acquire radios or other devices with the option to be LTE-capable for deployment in areas where LTE enhances operations and is cost effective.

## SEC. 2103. BORDER SECURITY DEPLOYMENT PROGRAM.

- (a) EXPANSION.—Not later than September 30, 2021, the Secretary shall fully implement the Border Security Deployment Program of the U.S. Customs and Border Protection and expand the integrated surveillance and intrusion detection system at land ports of entry along the southern border and the northern border.
- (b) AUTHORIZATION OF APPROPRIATIONS.—In addition to amounts otherwise authorized to be appropriated for such purpose, there is authorized to be appropriated \$33,000,000 for fiscal year 2018 to carry out subsection (a).

## SEC. 2104. PILOT AND UPGRADE OF LICENSE PLATE READERS AT PORTS OF ENTRY.

- (a) UPGRADE.—Not later than one year after the date of the enactment of this Act, the Commissioner of U.S. Customs and Border Protection shall upgrade all existing license plate readers on the northern and southern borders on incoming and outgoing vehicle lanes.
- (b) PILOT PROGRAM.—Not later than 90 days after the date of the enactment of this Act, the Commissioner of U.S. Customs and Border Protection shall conduct a one-month pilot program on the southern border using license plate readers for one to two cargo lanes at the top three high-volume land ports of entry or checkpoints to determine their effectiveness in reducing cross-border wait times for commercial traffic and tractor-trailers.
- (c) REPORT.—Not later than 180 days after the date of the enactment of this Act, the Secretary shall report to the Committee on Homeland Security and Governmental Affairs, the Committee on the Judiciary, and the Committee on Finance of the Senate, and the Committee on Homeland Security, and Committee on the Judiciary, and the Committee on Ways and Means of the House of Representatives the results of the pilot program under subsection (b) and make recommendations for implementing use of such technology on the southern border.
- (d) AUTHORIZATION OF APPROPRIATIONS.—In addition to amounts otherwise authorized to be appropriated for such purpose, there is authorized to be appropriated \$125,000,000 for fiscal year 2018 to carry out subsection (a).

## SEC. 2105. NON-INTRUSIVE INSPECTION OPERATIONAL DEMONSTRATION.

(a) In General.—Not later than six months after the date of the enactment of this Act, the Commissioner shall establish a sixmonth operational demonstration to deploy a high-throughput non-intrusive passenger vehicle inspection system at not fewer than three land ports of entry along the United States-Mexico border with significant cross-

border traffic. Such demonstration shall be located within the pre-primary traffic flow and should be scalable to span up to 26 contiguous in-bound traffic lanes without reconfiguration of existing lanes.

- (b) REPORT.—Not later than 90 days after the conclusion of the operational demonstration under subsection (a), the Commissioner shall submit to the Committee on Homeland Security and the Committee on Ways and Means of the House of Representatives and the Committee on Homeland Security and Governmental Affairs and the Committee on Finance of the Senate a report that describes the following:
- (1) The effects of such demonstration on legitimate travel and trade.
- (2) The effects of such demonstration on wait times, including processing times, for non-pedestrian traffic.
- (3) The effectiveness of such demonstration in combating terrorism and smuggling.

#### SEC. 2106. BIOMETRIC EXIT DATA SYSTEM.

(a) IN GENERAL.—Subtitle B of title IV of the Homeland Security Act of 2002 (6 U.S.C. 211 et seq.) is amended by inserting after section 415 the following new section:

#### "SEC. 416. BIOMETRIC ENTRY-EXIT.

"(a) ESTABLISHMENT.—The Secretary shall—

- "(1) not later than 180 days after the date of the enactment of this section, submit to the Committee on Homeland Security and Governmental Affairs and the Committee on the Judiciary of the Senate and the Committee on Homeland Security and the Committee on the Judiciary of the House of Representatives an implementation plan to establish a biometric exit data system to complete the integrated biometric entry and exit data system required under section 7208 of the Intelligence Reform and Terrorism Prevention Act of 2004 (8 U.S.C. 1365b), including—
- "(A) an integrated master schedule and cost estimate, including requirements and design, development, operational, and maintenance costs of such a system, that takes into account prior reports on such matters issued by the Government Accountability Office and the Department;
- "(B) cost-effective staffing and personnel requirements of such a system that leverages existing resources of the Department that takes into account prior reports on such matters issued by the Government Accountability Office and the Department;
- "(C) a consideration of training programs necessary to establish such a system that takes into account prior reports on such matters issued by the Government Accountability Office and the Department:
- "(D) a consideration of how such a system will affect arrival and departure wait times that takes into account prior reports on such matter issued by the Government Accountability Office and the Department;
- "(E) information received after consultation with private sector stakeholders, including the—
  - "(i) trucking industry;
  - "(ii) airport industry;
  - "(iii) airline industry;
- "(iv) seaport industry;
- "(v) travel industry; and
- "(vi) biometric technology industry;
- "(F) a consideration of how trusted traveler programs in existence as of the date of the enactment of this section may be impacted by, or incorporated into, such a system:
- "(G) defined metrics of success and milestones:
- "(H) identified risks and mitigation strategies to address such risks;
- "(I) a consideration of how other countries have implemented a biometric exit data system; and

- "(J) a list of statutory, regulatory, or administrative authorities, if any, needed to integrate such a system into the operations of the Transportation Security Administration; and
- "(2) not later than two years after the date of the enactment of this section, establish a biometric exit data system at the—
- "(A) 15 United States airports that support the highest volume of international air travel, as determined by available Federal flight data:
- "(B) 10 United States seaports that support the highest volume of international sea travel, as determined by available Federal travel data; and
- "(C) 15 United States land ports of entry that support the highest volume of vehicle, pedestrian, and cargo crossings, as determined by available Federal border crossing data.
  - "(b) Implementation.—
- "(1) PILOT PROGRAM AT LAND PORTS OF ENTRY FOR NON-PEDESTRIAN OUTBOUND TRAF-FIC.—Not later than six months after the date of the enactment of this section, the Secretary, in collaboration with industry stakeholders, shall establish a six-month pilot program to test the biometric exit data system referred to in subsection (a)(2) on non-pedestrian outbound traffic at not fewer than three land ports of entry with significant cross-border traffic, including at not fewer than two land ports of entry on the southern land border and at least one land port of entry on the northern land border. Such pilot program may include a consideration of more than one biometric mode, and shall be implemented to determine the following:
- "(A) How a nationwide implementation of such biometric exit data system at land ports of entry shall be carried out.
- "(B) The infrastructure required to carry out subparagraph (A).
- "(C) The effects of such pilot program on legitimate travel and trade.
- "(D) The effects of such pilot program on wait times, including processing times, for such non-pedestrian traffic.
- "(E) The effects of such pilot program on combating terrorism.
- "(F) The effects of such pilot program on identifying visa holders who violate the terms of their visas.
- "(2) AT LAND PORTS OF ENTRY FOR NON-PEDESTRIAN OUTBOUND TRAFFIC.—
- "(A) IN GENERAL.—Not later than five years after the date of the enactment of this section, the Secretary shall expand the biometric exit data system referred to in subsection (a)(2) to all land ports of entry, and such system shall apply only in the case of non-pedestrian outbound traffic.
- "(B) EXTENSION.—The Secretary may extend for a single two-year period the date specified in subparagraph (A) if the Secretary certifies to the Committee on Homeland Security and Governmental Affairs and the Committee on the Judiciary of the Senate and the Committee on Homeland Security and the Committee on the Judiciary of the House of Representatives that the 15 land ports of entry that support the highest volume of passenger vehicles, as determined by available Federal data, do not have the physical infrastructure or characteristics to install the systems necessary to implement a biometric exit data system.
- "(3) AT AIR AND SEA PORTS OF ENTRY.—Not later than five years after the date of the enactment of this section, the Secretary shall expand the biometric exit data system referred to in subsection (a)(2) to all air and sea ports of entry.
- "(4) AT LAND PORTS OF ENTRY FOR PEDESTRIANS.—Not later than five years after the date of the enactment of this section, the

Secretary shall expand the biometric exit data system referred to in subsection (a)(2) to all land ports of entry, and such system shall apply only in the case of pedestrians.

"(c) EFFECTS ON AIR, SEA, AND LAND TRANSPORTATION.—The Secretary, in consultation with appropriate private sector stakeholders, shall ensure that the collection of biometric data under this section causes the least possible disruption to the movement of people or cargo in air, sea, or land transportation, while fulfilling the goals of improving counterterrorism efforts and identifying visa holders who violate the terms of their visas.

"(d) TERMINATION OF PROCEEDING.—Notwithstanding any other provision of law, the Secretary shall, on the date of the enactment of this section, terminate the proceeding entitled 'Collection of Alien Biometric Data Upon Exit From the United States at Air and Sea Ports of Departure; United States Visitor and Immigrant Status Indicator Technology Program ("US-VISIT")', issued on April 24, 2008 (73 Fed. Reg. 22065).

"(e) DATA-MATCHING.—The biometric exit data system established under this section shall—

"(1) match biometric information for an individual, regardless of nationality, citizenship, or immigration status, who is departing the United States against biometric data previously provided to the United States Government by such individual for the purposes of international travel;

"(2) leverage the infrastructure and databases of the current biometric entry and exit system established pursuant to section 7208 of the Intelligence Reform and Terrorism Prevention Act of 2004 (8 U.S.C. 1365b) for the purpose described in paragraph (1); and

"(3) be interoperable with, and allow matching against, other Federal databases that—

"(A) store biometrics of known or suspected terrorists; and

"(B) identify visa holders who violate the terms of their visas.

"(f) Scope.—

"(1) IN GENERAL.—The biometric exit data system established under this section shall include a requirement for the collection of biometric exit data at the time of departure for all categories of individuals who are required by the Secretary to provide biometric entry data.

"(2) EXCEPTION FOR CERTAIN OTHER INDIVID-UALS.—This section shall not apply in the case of an individual who exits and then enters the United States on a passenger vessel (as such term is defined in section 2101 of title 46, United States Code) the itinerary of which originates and terminates in the United States.

"(3) EXCEPTION FOR LAND PORTS OF ENTRY.— This section shall not apply in the case of a United States or Canadian citizen who exits the United States through a land port of entry.

"(g) COLLECTION OF DATA.—The Secretary may not require any non-Federal person to collect biometric data, or contribute to the costs of collecting or administering the biometric exit data system established under this section, except through a mutual agreement.

"(h) MULTI-MODAL COLLECTION.—In carrying out subsections (a)(1) and (b), the Secretary shall make every effort to collect biometric data using multiple modes of biometrics.

"(i) FACILITIES.—All facilities at which the biometric exit data system established under this section is implemented shall provide and maintain space for Federal use that is adequate to support biometric data collection and other inspection-related activity. For non-federally owned facilities, such

space shall be provided and maintained at no cost to the Government. For all facilities at land ports of entry, such space requirements shall be coordinated with the Administrator of General Services.

"(j) NORTHERN LAND BORDER.—In the case of the northern land border, the requirements under subsections (a)(2)(C), (b)(2)(A), and (b)(4) may be achieved through the sharing of biometric data provided to U.S. Customs and Border Protection by the Canadian Border Services Agency pursuant to the 2011 Beyond the Border agreement.

"(k) FAIR AND OPEN COMPETITION.—The Secretary shall procure goods and services to implement this section via fair and open competition in accordance with the Federal Acquisition Regulations.

"(1) OTHER BIOMETRIC INITIATIVES.—Nothing in this section may be construed as limiting the authority of the Secretary to collect biometric information in circumstances other than as specified in this section.

"(m) CONGRESSIONAL REVIEW.—Not later than 90 days after the date of the enactment of this section, the Secretary shall submit to the Committee on Homeland Security and Governmental Affairs of the Senate, the Committee on the Judiciary of the Senate, the Committee on Homeland Security of the House of Representatives, and Committee on the Judiciary of the House of Representatives reports and recommendations regarding the Science and Technology Directorate's Air Entry and Exit Re-Engineering Program of the Department and the U.S. Customs and Border Protection entry and exit mobility program demonstrations.

"(n) SAVINGS CLAUSE.—Nothing in this section shall prohibit the collection of user fees permitted by section 13031 of the Consolidated Omnibus Budget Reconciliation Act of 1985 (19 U.S.C. 58c)."

(b) CLERICAL AMENDMENT.—The table of contents in section 1(b) of the Homeland Security Act of 2002 is amended by inserting after the item relating to section 415 the following new item:

"Sec. 416. Biometric entry-exit.".

## SEC. 2107. SENSE OF CONGRESS ON COOPERATION BETWEEN AGENCIES.

(a) FINDING.—Congress finds that personnel constraints exist at land ports of entry with regard to sanitary and phytosanitary inspections for exported goods.

(b) SENSE OF CONGRESS.—It is the sense of Congress that, in the best interest of cross-border trade and the agricultural community—

(1) any lack of certified personnel for inspection purposes at ports of entry should be addressed by seeking cooperation between agencies and departments of the United States, whether in the form of a memorandum of understanding or through a certification process, whereby additional existing agents are authorized for additional hours to facilitate and expedite the flow of legitimate trade and commerce of perishable goods in a manner consistent with rules of the Department of Agriculture; and

(2) cross designation should be available for personnel who will assist more than one agency or department of the United States at land ports of entry to facilitate and expedite the flow of increased legitimate trade and commerce.

#### SEC. 2108. AUTHORIZATION OF APPROPRIATIONS.

In addition to any amounts otherwise authorized to be appropriated for such purpose, there is authorized to be appropriated \$1,250,000,000 for each of fiscal years 2018 through 2022 to carry out this title, of which—

(1) \$2,000,000 shall be used by the Secretary for hiring additional Uniform Management Center support personnel, purchasing uniforms for CBP officers and agents, acquiring additional motor vehicles to support vehicle mounted surveillance systems, hiring additional motor vehicle program support personnel, and for contract support for customer service, vendor management, and operations management; and

(2) \$250,000,000 per year shall be used to implement the biometric exit data system described in section 416 of the Homeland Security Act of 2002, as added by section 2106 of this division.

#### SEC. 2109. DEFINITION.

In this title, the term "Secretary" means the Secretary of Homeland Security.

## TITLE III—VISA SECURITY AND INTEGRITY

#### SEC. 3101. VISA SECURITY.

- (a) VISA SECURITY UNITS AT HIGH-RISK POSTS.—Paragraph (1) of section 428(e) of the Homeland Security Act of 2002 (6 U.S.C. 236(e)) is amended—
- (1) by striking "The Secretary" and inserting the following:
- "(A) AUTHORIZATION.—Subject to the minimum number specified in subparagraph (B), the Secretary"; and
- (2) by adding at the end the following new subparagraph:
  - "(B) RISK-BASED ASSIGNMENTS.—
- "(i) IN GENERAL.—In carrying out subparagraph (A), the Secretary shall assign, in a risk-based manner, and considering the criteria described in clause (ii), employees of the Department to not fewer than 75 diplomatic and consular posts at which visas are issued.
- "(ii) CRITERIA DESCRIBED.—The criteria referred to in clause (i) are the following:
- "(I) The number of nationals of a country in which any of the diplomatic and consular posts referred to in clause (i) are located who were identified in United States Government databases related to the identities of known or suspected terrorists during the previous year.
- "(II) Information on the cooperation of such country with the counterterrorism efforts of the United States.
- "(III) Information analyzing the presence, activity, or movement of terrorist organizations (as such term is defined in section 212(a)(3)(B)(vi) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(3)(B)(vi))) within or through such country.
- "(IV) The number of formal objections based on derogatory information issued by the Visa Security Advisory Opinion Unit pursuant to paragraph (10) regarding nationals of a country in which any of the diplomatic and consular posts referred to in clause (i) are located.
- "(V) The adequacy of the border and immigration control of such country.
- "(VI) Any other criteria the Secretary determines appropriate.
- "(iii) RULE OF CONSTRUCTION.—The assignment of employees of the Department pursuant to this subparagraph is solely the authority of the Secretary and may not be altered or rejected by the Secretary of State.".
- (b) COUNTERTERROR VETTING AND SCREENING.—Paragraph (2) of section 428(e) of the Homeland Security Act of 2002 is amended—
- (1) by redesignating subparagraph (C) as subparagraph (D); and
- (2) by inserting after subparagraph (B) the following new subparagraph:
- "(C) Screen any such applications against the appropriate criminal, national security, and terrorism databases maintained by the Federal Government.".
- (c) Training and Hiring.—Subparagraph (A) of section 428(e)(6) of the Homeland Security Act of 2002 is amended by—
- (1) striking "The Secretary shall ensure, to the extent possible, that any employees" and

inserting "The Secretary, acting through the Commissioner of U.S. Customs and Border Protection and the Director of U.S. Immigration and Customs Enforcement, shall provide training to any employees"; and

- (2) striking "shall be provided the necessary training".
- (d) PRE-ADJUDICATED VISA SECURITY ASSISTANCE AND VISA SECURITY ADVISORY OPINION UNIT.—Subsection (e) of section 428 of the Homeland Security Act of 2002 is amended by adding at the end the following new paragraphs:
- "(9) REMOTE PRE-ADJUDICATED VISA SECURITY ASSISTANCE.—At the visa-issuing posts at which employees of the Department are not assigned pursuant to paragraph (1), the Secretary shall, in a risk-based manner, assign employees of the Department to remotely perform the functions required under paragraph (2) at not fewer than 50 of such posts.
- "(10) VISA SECURITY ADVISORY OPINION UNIT.—The Secretary shall establish within U.S. Immigration and Customs Enforcement a Visa Security Advisory Opinion Unit to respond to requests from the Secretary of State to conduct a visa security review using information maintained by the Department on visa applicants, including terrorism association, criminal history, counter-proliferation, and other relevant factors, as determined by the Secretary.".
- (e) DEADLINES.—The requirements established under paragraphs (1) and (9) of section 428(e) of the Homeland Security Act of 2002 (6 U.S.C. 236(e)), as amended and added by this section, shall be implemented not later than three years after the date of the enactment of this Act.

## SEC. 3102. ELECTRONIC PASSPORT SCREENING AND BIOMETRIC MATCHING.

(a) IN GENERAL.—Subtitle B of title IV of the Homeland Security Act of 2002 (6 U.S.C. 231 et seq.), as amended by section 2106 of this division, is further amended by adding at the end the following new sections:

#### "SEC. 420. ELECTRONIC PASSPORT SCREENING AND BIOMETRIC MATCHING.

"(a) IN GENERAL.—Not later than one year after the date of the enactment of this section, the Commissioner of U.S. Customs and Border Protection shall—

"(1) screen electronic passports at airports of entry by reading each such passport's embedded chip; and

"(2) to the greatest extent practicable, utilize facial recognition technology or other biometric technology, as determined by the Commissioner, to inspect travelers at United States airports of entry.

"(b) APPLICABILITY —

"(1) ELECTRONIC PASSPORT SCREENING.— Paragraph (1) of subsection (a) shall apply to passports belonging to individuals who are United States citizens, individuals who are nationals of a program country pursuant to section 217 of the Immigration and Nationality Act (8 U.S.C. 1187), and individuals who are nationals of any other foreign country that issues electronic passports.

"(2) FACIAL RECOGNITION MATCHING.—Paragraph (2) of subsection (a) shall apply, at a minimum, to individuals who are nationals of a program country pursuant to section 217 of the Immigration and Nationality Act.

"(c) ANNUAL REPORT.—The Commissioner of U.S. Customs and Border Protection, in collaboration with the Chief Privacy Officer of the Department, shall issue to the Committee on Homeland Security of the House of Representatives and the Committee on Homeland Security and Governmental Affairs of the Senate an annual report through fiscal year 2021 on the utilization of facial recognition technology and other biometric technology pursuant to subsection (a)(2).

Each such report shall include information on the type of technology used at each airport of entry, the number of individuals who were subject to inspection using either of such technologies at each airport of entry, and within the group of individuals subject to such inspection at each airport, the number of those individuals who were United States citizens and legal permanent residents. Each such report shall provide information on the disposition of data collected during the year covered by such report, together with information on protocols for the management of collected biometric data, including timeframes and criteria for storing, erasing, destroying, or otherwise removing such data from databases utilized by the Department.

## "SEC. 420A. CONTINUOUS SCREENING BY U.S. CUSTOMS AND BORDER PROTECTION.

"The Commissioner of U.S. Customs and Border Protection shall, in a risk based manner, continuously screen individuals issued any visa, and individuals who are nationals of a program country pursuant to section 217 of the Immigration and Nationality Act (8 U.S.C. 1187), who are present, or are expected to arrive within 30 days, in the United States, against the appropriate criminal, national security, and terrorism databases maintained by the Federal Government."

(b) CLERICAL AMENDMENT.—The table of contents in section 1(b) of the Homeland Security Act of 2002 is amended by inserting after the item relating to section 419 the following new items:

"Sec. 420. Electronic passport screening and biometric matching.

"Sec. 420A. Continuous screening by U.S. Customs and Border Protection.".

#### SEC, 3103, REPORTING OF VISA OVERSTAYS.

Section 2 of Public Law 105–173 (8 U.S.C. 1376) is amended—

(1) in subsection (a)—

(A) by striking "Attorney General" and inserting "Secretary of Homeland Security";

(B) by inserting before the period at the end the following: ", and any additional information that the Secretary determines necessary for purposes of the report under subsection (b)"; and

(2) by amending subsection (b) to read as follows:

"(b) ANNUAL REPORT.—Not later than June 30, 2018, and not later than June 30 of each year thereafter, the Secretary of Homeland Security shall submit to the Committee on Homeland Security and the Committee on the Judiciary of the House of Representatives and to the Committee on Homeland Security and Governmental Affairs and the Committee on the Judiciary of the Senate a report providing, for the preceding fiscal year, numerical estimates (including information on the methodology utilized to develop such numerical estimates) of—

"(1) for each country, the number of aliens from the country who are described in subsection (a), including—

"(A) the total number of such aliens within all classes of nonimmigrant aliens described in section 101(a)(15) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(15)); and

"(B) the number of such aliens within each of the classes of nonimmigrant aliens, as well as the number of such aliens within each of the subclasses of such classes of nonimmigrant aliens, as applicable;

"(2) for each country, the percentage of the total number of aliens from the country who were present in the United States and were admitted to the United States as non-immigrants who are described in subsection (a);

"(3) the number of aliens described in subsection (a) who arrived by land at a port of entry into the United States;

"(4) the number of aliens described in subsection (a) who entered the United States using a border crossing identification card (as such term is defined in section 101(a)(6) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(6))); and

"(5) the number of Canadian nationals who entered the United States without a visa whose authorized period of stay in the United States terminated during the previous fiscal year, but who remained in the United States."

### SEC. 3104. STUDENT AND EXCHANGE VISITOR INFORMATION SYSTEM VERIFICATION.

Not later than 90 days after the date of the enactment of this Act, the Secretary of Homeland Security shall ensure that the information collected under the program established under section 641 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (8 U.S.C. 1372) is available to officers of U.S. Customs and Border Protection for the purpose of conducting primary inspections of aliens seeking admission to the United States at each port of entry of the United States.

#### SEC. 3105. SOCIAL MEDIA REVIEW OF VISA APPLI-CANTS.

(a) IN GENERAL.—Subtitle C of title IV of the Homeland Security Act of 2002 (6 U.S.C. 231 et seq.), as amended by sections 1115, 1124, and 1127 of this division, is further amended by adding at the end the following new sec-

#### "SEC. 438, SOCIAL MEDIA SCREENING.

- "(a) In General.—Not later than 180 days after the date of the enactment of this section, the Secretary shall, to the greatest extent practicable, and in a risk based manner and on an individualized basis, review the social media accounts of certain visa applicants who are citizens of, or who reside in, high-risk countries, as determined by the Secretary based on the criteria described in subsection (b).
- "(b) HIGH-RISK CRITERIA DESCRIBED.—In determining whether a country is high-risk pursuant to subsection (a), the Secretary shall consider the following criteria:
- "(1) The number of nationals of the country who were identified in United States Government databases related to the identities of known or suspected terrorists during the previous year.
- "(2) The level of cooperation of the country with the counter-terrorism efforts of the United States.
- "(3) Any other criteria the Secretary determines appropriate.
- "(c) COLLABORATION.—To carry out the requirements of subsection (a), the Secretary may collaborate with—
- "(1) the head of a national laboratory within the Department's laboratory network with relevant expertise;
- "(2) the head of a relevant university-based center within the Department's centers of excellence network; and
- "(3) the heads of other appropriate Federal agencies.

#### "SEC. 439. OPEN SOURCE SCREENING.

"The Secretary shall, to the greatest extent practicable, and in a risk based manner, review open source information of visa applicants.".

(b) CLERICAL AMENDMENT.—The table of contents in section 1(b) of the Homeland Security Act of 2002, as amended by this division is further amended by inserting after the item relating to section 437 the following new items:

"Sec. 438. Social media screening.

"Sec. 439. Open source screening."

### TITLE IV—TRANSNATIONAL CRIMINAL ORGANIZATION ILLICIT SPOTTER PRE-VENTION AND ELIMINATION

SEC. 4101. SHORT TITLE.

This title may be cited as the "Transnational Criminal Organization Illicit Spotter Prevention and Elimination Act".

#### SEC. 4102. UNLAWFULLY HINDERING IMMIGRA-TION, BORDER, AND CUSTOMS CON-TROLS.

- (a) Bringing in and Harboring of Certain Allens.—Section 274(a) of the Immigration and Nationality Act (8 U.S.C. 1324(a)) is amended—
- (1) in subsection (a)(2), by striking "brings to or attempts to" and inserting the following: "brings to or attempts or conspires to"; and
- (2) by adding at the end the following:
- "(5) In the case of a person who has brought aliens into the United States in violation of this subsection, the sentence otherwise provided for may be increased by up to 10 years if that person, at the time of the offense, used or carried a firearm or who, in furtherance of any such crime, possessed a firearm."
- (b) AIDING OR ASSISTING CERTAIN ALIENS TO ENTER THE UNITED STATES.—Section 277 of the Immigration and Nationality Act (8 U.S.C. 1327) is amended—
- (1) by inserting after "knowingly aids or assists" the following: "or attempts to aid or assist": and
- (2) by adding at the end the following: "In the case of a person convicted of an offense under this section, the sentence otherwise provided for may be increased by up to 10 years if that person, at the time of the offense, used or carried a firearm or who, in furtherance of any such crime, possessed a firearm.".
- (c) DESTRUCTION OF UNITED STATES BORDER CONTROLS.—Section 1361 of title 18, United States Code, is amended—
- (1) by striking "If the damage" and inserting the following:
- ing the following:

  "(1) Except as otherwise provided in this section, if the damage"; and
- (2) by adding at the end the following:
- "(2) If the injury or depredation was made or attempted against any fence, barrier, sensor, camera, or other physical or electronic device deployed by the Federal Government to control the border or a port of entry or otherwise was intended to construct, excavate, or make any structure intended to defeat, circumvent, or evade any such fence, barrier, sensor camera, or other physical or electronic device deployed by the Federal Government to control the border or a port of entry, by a fine under this title or imprisonment for not more than 15 years, or both.
- "(3) If the injury or depredation was described under paragraph (2) and, in the commission of the offense, the offender used or carried a firearm or, in furtherance of any such offense, possessed a firearm, by a fine under this title or imprisonment for not more than 20 years, or both."

#### DIVISION D—LAWFUL STATUS FOR CERTAIN CHILDHOOD ARRIVALS

#### SEC. 1101. DEFINITIONS.

In this division:

- (1) IN GENERAL.—Except as otherwise specifically provided, the terms used in this division have the meanings given such terms in subsections (a) and (b) of section 101 of the Immigration and Nationality Act (8 U.S.C. 1101)
- (2) CONTINGENT NONIMMIGRANT.—The term "contingent nonimmigrant" means an alien who is granted contingent nonimmigrant status under this division.
- (3) EDUCATIONAL INSTITUTION.—The term "educational institution" means—  $\,$
- (A) an institution that is described in section 101(a) of the Higher Education Act of

- 1965 (20 U.S.C. 1001(a)) or is a proprietary institution of higher education (as defined in section 102(b) of such Act (20 U.S.C. 1002(b)));
- (B) an elementary, primary, or secondary school within the United States; or
- (C) an educational program assisting students either in obtaining a high school equivalency diploma, certificate, or its recognized equivalent under State law, or in passing a General Educational Development exam or other equivalent State-authorized exam or other applicable State requirements for high school equivalency.
- (4) SECRETARY.—Except as otherwise specifically provided, the term "Secretary" means the Secretary of Homeland Security.
- (5) SEXUAL ASSAULT OR HARASSMENT.—The term "sexual assault or harassment" means—
- (A) conduct engaged in by an alien 18 years of age or older, which consists of unwelcome sexual advances, requests for sexual favors, or other verbal or physical conduct of a sexual nature, and—
- (i) submission to such conduct is made either explicitly or implicitly a term or condition of an individual's employment;
- (ii) submission to or rejection of such conduct by an individual is used as the basis for employment decisions affecting such individual; or
- (iii) such conduct has the purpose or effect of creating an intimidating, hostile, or offensive environment:
- (B) conduct constituting a criminal offense of rape, as described in section 101(a)(43)(A) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(43)(A));
- (C) conduct constituting a criminal offense of statutory rape, or any offense of a sexual nature involving a victim under the age of 18 years, as described in section 101(a)(43)(A) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(43)(A)):
- (D) sexual conduct with a minor who is under 14 years of age, or with a minor under 16 years of age where the alien was at least 4 years older than the minor:
- (E) conduct punishable under section 2251 or 2251A (relating to the sexual exploitation of children and the selling or buying of children), or section 2252 or 2252A (relating to certain activities relating to material involving the sexual exploitation of minors or relating to material constituting or containing child pornography) of title 18, United States Code; or
- (F) conduct constituting the elements of any other Federal or State sexual offense requiring a defendant, if convicted, to register on a sexual offender registry (except that this provision shall not apply to convictions solely for urinating or defecating in public).
- (6) VICTIM.—The term "victim" has the meaning given the term in section 503(e) of the Victims' Rights and Restitution Act of 1990 (42 U.S.C. 10607(e)).

#### SEC. 1102. CONTINGENT NONIMMIGRANT STATUS FOR CERTAIN ALIENS WHO EN-TERED THE UNITED STATES AS MI-NORS.

- (a) IN GENERAL.—Notwithstanding any other provision of law, the Secretary may grant contingent nonimmigrant status to an alien who—
- (1) meets the eligibility requirements set forth in subsection (b);
- (2) submits a completed application before the end of the period set forth in subsection (c)(2): and
- (3) has paid the fees required under subsection (c)(5).
- (b) ELIGIBILITY REQUIREMENTS.—
- (1) IN GENERAL.—An alien is eligible for contingent nonimmigrant status if the alien establishes by clear and convincing evidence that the alien meets the requirements set forth in this subsection.

- (2) GENERAL REQUIREMENTS.—The requirements under this paragraph are that the alien—
- (A) is physically present in the United States on the date on which the alien submits an application for contingent non-immigrant status;
- (B) was physically present in the United States on June 15, 2007;
- (C) was younger than 16 years of age on the date the alien initially entered the United States:
  - (D) is a person of good moral character;
- (E) was under 31 years of age on June 15, 2012, and at the time of filing an application under subsection (c);
- (F) has maintained continuous physical presence in the United States from June 15, 2012, until the date on which the alien is granted contingent nonimmigrant status under this section;
- (G) had no lawful immigration status on June 15, 2012;
- (H) has requested the release to the Department of Homeland Security of all records regarding their being adjudicated delinquent in State or local juvenile court proceedings, and the Department has obtained all such records; and
- (I) possesses a valid Employment Authorization Document which authorizes the alien to work as of the date of the enactment of this Act, which was issued pursuant to the June 15, 2012, U.S. Department of Homeland Security Memorandum entitled, "Exercising Prosecutorial Discretion With Respect to Individuals Who Came to the United States as Children"
  - (3) EDUCATION REQUIREMENT.—
- (A) IN GENERAL.—An alien may not be granted contingent nonimmigrant status under this section unless the alien establishes by clear and convincing evidence that the alien—
- (i) is enrolled in, and is in regular full-time attendance at, an educational institution within the United States: or
- (ii) has acquired a diploma from a high school in the United States, has earned a General Educational Development certificate recognized under State law, or has earned a recognized high school equivalency certificate under applicable State law.
- (B) EVIDENCE.—An alien shall demonstrate compliance with clause (i) or (ii) of subparagraph (A) by providing a valid certified transcript or diploma from the educational institution the alien is enrolled in or from which the alien has acquired a diploma or certificate.
- (4) GROUNDS FOR INELIGIBILITY.—An alien is ineligible for contingent nonimmigrant status if the Secretary determines that the alien—
  - (A) has a conviction for—
- (i) an offense classified as a felony in the convicting jurisdiction;
  - (ii) an aggravated felony;
- (iii) an offense classified as a misdemeanor in the convicting jurisdiction which involved—
- (I) domestic violence (as defined in section 40002(a) of the Violence Against Women Act of 1994 (34 U.S.C. 12291(a)));
- (II) child abuse or neglect (as defined in section 40002(a) of the Violence Against Women Act of 1994 (34 U.S.C. 12291(a)));
- (III) assault resulting in bodily injury (as such term is defined in section 2266 of title 18, United States Code);
- (IV) the violation of a protection order (as such term is defined in section 2266 of title 18, United States Code); or
- (V) driving while intoxicated or driving under the influence (as such terms are defined in section 164(a)(2) of title 23, United States Code);

- (iv) two or more misdemeanor convictions (excluding minor traffic offenses that did not involve driving while intoxicated or driving under the influence, or that did not subject any individual other than the alien to bodily injury); or
- (v) any offense under foreign law, except for a purely political offense, which, if the offense had been committed in the United States, would render the alien inadmissible under section 212(a) of the Immigration and Nationality Act (8 U.S.C. 1182(a)) or deportable under section 237(a) of such Act (8 U.S.C. 1227(a));
- (B) has been adjudicated delinquent in a State or local juvenile court proceeding for an offense equivalent to—
- (i) an offense relating to murder, manslaughter, homicide, rape (whether the victim was conscious or unconscious), statutory rape, or any offense of a sexual nature involving a victim under the age of 18 years, as described in section 101(a)(43)(A) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(43)(A));
- (ii) a crime of violence, as such term is defined in section 16 of title 18, United States Code: or
- (iii) an offense punishable under section 401 of the Controlled Substances Act (21 U.S.C. 841):
- (C) has a conviction for any other criminal offense, which regard to which the alien has not satisfied any civil legal judgements awarded to any victims (or family members of victims) of the crime:
- (D) is described in section 212(a)(2)(J) of the Immigration and Nationality Act (8 U.S.C. 1882(a)(2)(J)) (relating to aliens associated with criminal gangs);
- (E) has been charged with a felony or misdemeanor offense (excluding minor traffic offenses that did not involve driving while intoxicated or driving under the influence, or that did not subject any individual other than the alien to bodily injury), and the charge or charges are still pending:
- (F) is inadmissible under section 212(a) of the Immigration and Nationality Act (8 U.S.C. 1182(a)), except that in determining an alien's inadmissibility—
- (i) paragraphs (5), (7), and (9)(B) of such section shall not apply; and
- (ii) subparagraphs (A), (D), and (G) of paragraph (6), and paragraphs (9)(C)(i)(I) and (10)(B), of such section shall not apply, except in the case of the alien unlawfully entering the United States after June 15. 2007:
- (G) is deportable under section 237(a) of the Immigration and Nationality Act (8 U.S.C. 1227(a)), except that in determining an alien's deportability—
- (i) subparagraph (A) of section 237(a)(1) of such Act shall not apply with respect to grounds of inadmissibility that do not apply pursuant to subparagraph (C) of such section: and
- (ii) subparagraphs (B) through (D) of section 237(a)(1) and section 237(a)(3)(A) of such Act shall not apply;
- (i) an alien lawfully admitted for permanent residence;
- (ii) an alien admitted as a refugee under section 207 of the Immigration and Nationality Act (8 U.S.C. 1157), or granted asylum under section 208 of the Immigration and Nationality Act (8 U.S.C. 1157 and 1158); or
- (iii) an alien who, according to the records of the Secretary or the Secretary of State, is lawfully present in the United States in any nonimmigrant status (other than an alien considered to be a nonimmigrant solely due to the application of section 244(f)(4) of the Immigration and Nationality Act (8 U.S.C. 1254a(f)(4)) or the amendment made by section 702 of the Consolidated Natural Re-

- sources Act of 2008 (Public Law 110-229)), notwithstanding any unauthorized employment or other violation of nonimmigrant status;
- (I) has failed to comply with the requirements of any removal order or voluntary departure agreement;
- (J) has been ordered removed in absentia pursuant to section 240(b)(5)(A) of the Immigration and Nationality Act (8 U.S.C. 1229a(b)(5)(A));
- (K) has failed or refused to attend or remain in attendance at a proceeding to determine the alien's inadmissibility or deportability:
- (L) if over the age of 18, has failed to demonstrate that he or she is able to maintain himself or herself at an annual income that is not less than 125 percent of the Federal poverty level throughout the period of admission as a contingent nonimmigrant, unless the alien has demonstrated that the alien is enrolled in, and is in regular full-time attendance at, an educational institution within the United States:
- (M) is delinquent with respect to any Federal, State, or local income or property tax liability:
- (N) has failed to pay to the Treasury, in addition to any amounts owed, an amount equal to the aggregate value of any disbursements received by such alien for refunds described in section 1324(b)(2);
- (O) has income that would result in tax liability under section 1 of the Internal Revenue Code of 1986 and that was not reported to the Internal Revenue Service; or
- (P) has at any time engaged in sexual assault or harassment.
  - (c) APPLICATION PROCEDURES.—
- (1) IN GENERAL.—An alien may apply for contingent nonimmigrant status by submitting a completed application form via electronic filing to the Secretary during the application period set forth in paragraph (2), in accordance with the interim final rule made by the Secretary under section 1105.
- (2) APPLICATION PERIOD.—The Secretary may only accept applications for contingent nonimmigrant status from aliens in the United States during the 1-year period beginning on the date on which the interim final rule is published in the Federal Register pursuant to section 1105.
  - (3) APPLICATION FORM.-
- (A) REQUIRED INFORMATION.—The application form referred to in paragraph (1) shall collect such information as the Secretary determines to be necessary and appropriate in order to determine whether an alien meets the eligibility requirements set forth in subsection (b).
- (B) INTERVIEW.—The Secretary shall conduct an in-person interview of each applicant for contingent nonimmigrant status under this section as part of the determination as to whether the alien meets the eligibility requirements set forth in subsection (b).
- (4) DOCUMENTARY REQUIREMENTS.—An application filed by an alien under this section shall include the following:
- (A) One or more of the following documents demonstrating the alien's identity:
- (i) A passport (or national identity document) from the alien's country of origin.
- (ii) A certified birth certificate along with photo identification.
- (iii) A State-issued identification card bearing the alien's name and photograph.
- (iv) An Armed Forces identification card issued by the Department of Defense.
- (v) A Coast Guard identification card issued by the Department of Homeland Security.
- (B) A certified copy of the alien's birth certificate or certified school transcript demonstrating that the alien satisfies the requirement of subsection (b)(2)(A)(iii) and (v).

- (C) A certified school transcript demonstrating that the alien satisfies the requirements of subsection (b)(2)(A)(ii) and (vi)
- (D) Immigration records from the Department of Homeland Security (demonstrating that the alien satisfies the requirements under subsection (b)(2)(A)(i), (ii), and (vi)).
  - (5) FEES.
  - (A) STANDARD PROCESSING FEE.-
- (i) IN GENERAL.—Aliens applying for contingent nonimmigrant status under this section shall pay a processing fee to the Department of Homeland Security in an amount determined by the Secretary.
- (ii) RECOVERY OF COSTS.—The processing fee authorized under clause (i) shall be set at a level that is, at a minimum, sufficient to recover the full costs of processing the application, including any costs incurred—
  - (I) to adjudicate the application;
  - (II) to take and process biometrics;
- (III) to perform national security and criminal checks;
- (IV) to prevent and investigate fraud; and (V) to administer the collection of such fee.
- (iii) DEPOSIT AND USE OF PROCESSING FEES.—Fees collected under clause (i) shall be deposited into the Immigration Examinations Fee Account pursuant to section 286(m) of the Immigration and Nationality Act (8 U.S.C. 1356(m)).
  - (B) BORDER SECURITY FEE.—
- (i) IN GENERAL.—Aliens applying for contingent nonimmigrant status under this section shall pay a border security fee to the Department of Homeland Security in an amount of \$1 000
- (ii) USE OF BORDER SECURITY FEES.—Fees collected under clause (i) shall be available, to the extent provided in advance in appropriation Acts, to the Secretary of Homeland Security for the purposes of carrying out division C, and the amendments made by that division.
- (6) ALIENS APPREHENDED BEFORE OR DURING THE APPLICATION PERIOD.—If an alien who is apprehended during the period beginning on the date of the enactment of this Act and ending on the last day of the application period described in paragraph (2) appears prima facie eligible for contingent nonimmigrant status, to the satisfaction of the Secretary, the Secretary—
- (A) shall provide the alien with a reasonable opportunity to file an application under this section during such application period; and
- (B) may not remove the individual until the Secretary has denied the application, unless the Secretary, in the Secretary's sole and unreviewable discretion, determines that expeditious removal of the alien is in the national security, public safety, or foreign policy interests of the United States, or the Secretary will be required for constitutional reasons or court order to release the alien from detention.
- (7) SUSPENSION OF REMOVAL DURING APPLICATION PERIOD.—
- (A) ALIENS IN REMOVAL PROCEEDINGS.—Notwithstanding any other provision of this division, if the Secretary determines that an alien, during the period beginning on the date of the enactment of this Act and ending on the last day of the application period described in subsection (c)(2), is in removal, deportation, or exclusion proceedings before the Executive Office for Immigration Review and is prima facie eligible for contingent nonimmigrant status under this section—
- (i) the Secretary shall provide the alien with the opportunity to file an application for such status; and
- (ii) upon motion by the alien and with the consent of the Secretary, the Executive Office for Immigration Review shall—

- (I) provide the alien a reasonable opportunity to apply for such status; and
- (II) if the alien applies within the time frame provided, suspend such proceedings until the Secretary has made a determination on the application.
- (B) ALIENS ORDERED REMOVED.—If an alien who meets the eligibility requirements set forth in subsection (b) is present in the United States and has been ordered excluded, deported, or removed, or ordered to depart voluntarily from the United States pursuant to section 212(a)(6)(A)(i) or 237(a)(1)(B) or (C) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(6)(A)(i), 1227(a)(1)(B) or (C)), the Secretary shall provide the alien with the opportunity to file an application for contingent nonimmigrant status provided that the alien has not failed to comply with any order issued pursuant to section 239 or 240B of the Immigration and Nationality Act (8 U.S.C. 1229, 1229c).
- (C) PERIOD PENDING ADJUDICATION OF APPLICATION.—During the period beginning on the date on which an alien applies for contingent nonimmigrant status under subsection (c) and ending on the date on which the Secretary makes a determination regarding such application, an otherwise removable alien may not be removed from the United States unless—
- (i) the Secretary makes a prima facie determination that such alien is, or has become, ineligible for contingent nonimmigrant status under subsection (b): or
- (ii) the Secretary, in the Secretary's sole and unreviewable discretion, determines that removal of the alien is in the national security, public safety, or foreign policy interest of the United States.
- (8) SECURITY AND LAW ENFORCEMENT CLEAR-ANCES.—
- (A) BIOMETRIC AND BIOGRAPHIC DATA.—The Secretary may not grant contingent non-immigrant status to an alien under this section unless such alien submits biometric and biographic data in accordance with procedures established by the Secretary.
- (B) ALTERNATIVE PROCEDURES.—The Secretary may provide an alternative procedure for applicants who cannot provide the biometric data required under subparagraph (A) due to a physical impairment.
  - (C) CLEARANCES.—
- (i) DATA COLLECTION.—The Secretary shall collect, from each alien applying for status under this section, biometric, biographic, and other data that the Secretary determines to be appropriate—
- (I) to conduct national security and law enforcement checks; and
- (II) to determine whether there are any factors that would render an alien ineligible for such status.
- (ii) ADDITIONAL SECURITY SCREENING.—The Secretary, in consultation with the Secretary of State and the heads of other agencies as appropriate, shall conduct an additional security screening upon determining, in the Secretary's opinion based upon information related to national security, that an alien is or was a citizen or resident of a region or country known to pose a threat, or that contains groups or organizations that pose a threat, to the national security of the United States.
- (iii) PREREQUISITE.—The required clearances and screenings described in clauses (i)(I) and (ii) shall be completed before the alien may be granted contingent non-immigrant status.
- (9) DURATION OF STATUS AND EXTENSION.— The initial period of contingent nonimmigrant status—
- (A) shall be 3 years unless revoked pursuant to subsection (e); and
- (B) may be extended for additional 3-year terms if—

- (i) the alien remains eligible for contingent nonimmigrant status under subsection (b);
- (ii) the alien again passes background checks equivalent to the background checks described in subsection (c)(9); and
- (iii) such status was not revoked by the Secretary for any reason.
- (d) Terms and Conditions of Contingent Nonimmigrant Status.—
- (1) WORK AUTHORIZATION.—The Secretary shall grant employment authorization to an alien granted contingent nonimmigrant status who requests such authorization.
  - (2) TRAVEL OUTSIDE THE UNITED STATES.—
- (A) IN GENERAL.—The status of a contingent nonimmigrant who is absent from the United States without authorization shall be subject to revocation under subsection (e).
- (B) AUTHORIZATION.—The Secretary may authorize a contingent nonimmigrant to travel outside the United States and may grant the contingent nonimmigrant reentry provided that the contingent nonimmigrant—
- (i) was not absent from the United States for a period of more than 15 consecutive days, or 90 days in the aggregate during each 3-year period that the alien is in contingent nonimmigrant status, unless the contingent nonimmigrant's failure to return was due to extenuating circumstances beyond the individual's control; and
- (ii) is otherwise admissible to the United States, except as provided in subsection (b)(4)(F).
- (C) CLARIFICATION ON ADMISSION.—The admission to the United States of a contingent nonimmigrant after such trips as described in subparagraph (B) shall not be considered an admission for the purposes of section 245(a) of the Immigration and Nationality Act (8 U.S.C. 1255(a)).
- (3) INELIGIBILITY FOR HEALTH CARE SUB-SIDIES AND REFUNDABLE TAX CREDITS.—
- (A) HEALTH CARE SUBSIDIES.—A contingent nonimmigrant—
- (i) is not entitled to the premium assistance tax credit authorized under section 36B of the Internal Revenue Code of 1986 and shall be subject to the rules applicable to individuals who are not lawfully present set forth in subsection (e) of such section; and
- (ii) shall be subject to the rules applicable to individuals who are not lawfully present set forth in section 1402(e) of the Patient Protection and Affordable Care Act (42 U.S.C. 18071(e)).
- (B) REFUNDABLE TAX CREDITS.—A contingent nonimmigrant shall not be allowed any credit under sections 24 and 32 of the Internal Revenue Code of 1986.
- (4) FEDERAL, STATE, AND LOCAL PUBLIC BENEFITS.—For purposes of title IV of the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (8 U.S.C. 1601 et seq.), a contingent nonimmigrant shall not be considered a qualified alien under the Immigration and Nationality Act (8 U.S.C. 1101 et seq.).
- (5) CLARIFICATION.—An alien granted contingent nonimmigrant status under this division shall not be considered to have been admitted to the United States for the purposes of section 245(a) of the Immigration and Nationality Act (8 U.S.C. 1255(a)).
- (e) REVOCATION.—
- (1) IN GENERAL.—The Secretary shall revoke the status of a contingent non-immigrant at any time if the alien—
- (A) no longer meets the eligibility requirements set forth in subsection (b);
- (B) knowingly uses documentation issued under this section for an unlawful or fraudulent purpose; or
- (C) was absent from the United States at any time without authorization after being granted contingent nonimmigrant status.

- (2) ADDITIONAL EVIDENCE.—In determining whether to revoke an alien's status under paragraph (1), the Secretary may require the alien—
  - (A) to submit additional evidence; or
  - (B) to appear for an in-person interview.
- (3) INVALIDATION OF DOCUMENTATION.—If an alien's contingent nonimmigrant status is revoked under paragraph (1), any documentation issued by the Secretary to such alien under this section shall automatically be rendered invalid for any purpose except for departure from the United States.

### SEC. 1103. ADMINISTRATIVE AND JUDICIAL REVIEW.

- (a) EXCLUSIVE ADMINISTRATIVE REVIEW.—Administrative review of a determination of an application for status, extension of status, or revocation of status under this division shall be conducted solely in accordance with this section.
  - (b) ADMINISTRATIVE APPELLATE REVIEW.-
- (1) ESTABLISHMENT OF ADMINISTRATIVE APPELLATE AUTHORITY.—The Secretary shall establish or designate an appellate authority to provide for a single level of administrative appellate review of a determination with respect to applications for status, extension of status, or revocation of status under this division.
- (2) SINGLE APPEAL FOR EACH ADMINISTRATIVE DECISION.—
- (A) IN GENERAL.—An alien in the United States whose application for status under this division has been denied or revoked may file with the Secretary not more than 1 appeal, pursuant to this subsection, of each decision to deny or revoke such status.
- (B) NOTICE OF APPEAL.—A notice of appeal filed under this subparagraph shall be filed not later than 30 calendar days after the date of service of the decision of denial or revocation.
- (3) RECORD FOR REVIEW.—Administrative appellate review under this subsection shall be de novo and based only on—
- (A) the administrative record established at the time of the determination on the application; and
- (B) any additional newly discovered or previously unavailable evidence.
- (c) JUDICIAL REVIEW.—
- (1) APPLICABLE PROVISIONS.—Judicial review of an administratively final denial or revocation of, or failure to extend, an application for status under this division shall be governed only by chapter 158 of title 28, except as provided in paragraphs (2) and (3) of this subsection, and except that a court may not order the taking of additional evidence under section 2347(c) of such chapter.
- (2) SINGLE APPEAL FOR EACH ADMINISTRATIVE DECISION.—An alien in the United States whose application for status under this division has been denied, revoked, or failed to be extended, may file not more than 1 appeal, pursuant to this subsection, of each decision to deny or revoke such status.
  - (3) LIMITATION ON CIVIL ACTIONS.—
- (A) CLASS ACTIONS.—No court may certify a class under Rule 23 of the Federal Rules of Civil Procedure in any civil action filed after the date of the enactment of this Act pertaining to the administration or enforcement of the application for status under this division.
- (B) REQUIREMENTS FOR AN ORDER GRANTING PROSPECTIVE RELIEF AGAINST THE GOVERNMENT.—If a court determines that prospective relief should be ordered against the Government in any civil action pertaining to the administration or enforcement of the application for status under this division, the court shall—
- (i) limit the relief to the minimum necessary to correct the violation of law;
- (ii) adopt the least intrusive means to correct the violation of law;

(iii) minimize, to the greatest extent practicable, the adverse impact on national security, border security, immigration administration and enforcement, and public safety;

(iv) provide for the expiration of the relief on a specific date, which allows for the minimum practical time needed to remedy the violation; and

(v) limit the relief to the case at issue and shall not extend any prospective relief to include any other application for status under this division pending before the Secretary or in a Federal court (whether in the same or another jurisdiction).

#### SEC. 1104. PENALTIES AND SIGNATURE REQUIRE-MENTS.

(a) PENALTIES FOR FALSE STATEMENTS IN APPLICATIONS.—Whoever files an initial or renewal application for contingent non-immigrant status under this division and knowingly and willfully falsifies, misrepresents, conceals, or covers up a material fact or makes any false, fictitious, or fraudulent statements or representations, or makes on uses any false writing or document knowing the same to contain any false, fictitious, or fraudulent statement or entry, shall be fined in accordance with title 18, United States Code, or imprisoned not more than 5 years, or both.

(b) SIGNATURE REQUIREMENTS.—An applicant under this division shall sign their application, and the signature shall be an original signature. A parent or legal guardian may sign for a child or for an applicant whose physical or developmental disability or mental impairment prevents the applicant from being competent to sign. In such a case, the filing shall include evidence of parentage or legal guardianship.

#### SEC. 1105. RULEMAKING.

Not later than 1 year after the date of the enactment of this Act, the Secretary shall issue interim final regulations to implement this division, which shall take effect immediately upon publication in the Federal Register

#### SEC. 1106. STATUTORY CONSTRUCTION.

Except as specifically provided, nothing in this division may be construed to create any substantive or procedural right or benefit that is legally enforceable by any party against the United States or its agencies or officers or any other person.

The SPEAKER pro tempore. The bill, as amended, shall be debatable for 1 hour, with 40 minutes equally divided and controlled by the chair and ranking minority member on the Committee on the Judiciary and 20 minutes equally divided and controlled by the chair and ranking minority member of the Committee on Homeland Security.

The gentleman from Virginia (Mr. GOODLATTE) and the gentleman from New York (Mr. NADLER) each will control 20 minutes. The gentleman from Texas (Mr. McCAUL) and the gentleman from Mississippi (Mr. THOMPSON) each will control 10 minutes.

The Chair recognizes the gentleman from Virginia.

#### GENERAL LEAVE

Mr. GOODLATTE. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days in which to revise and extend their remarks and include extraneous material on H.R. 4760.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Virginia?

There was no objection.

Mr. GOODLATTE. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I introduced H.R. 4760, along with MICHAEL MCCAUL, MARTHA MCSALLY, and RAÚL LABRADOR, to provide an equitable and permanent legal status for unlawful aliens who grew up in America after their parents brought them here as children. Just as importantly, we want to strengthen our borders, close gaping loopholes, curtail endemic fraud, and enhance interior immigration enforcement so that our Nation won't face the same dilemma in a few years.

President Trump did the right thing and tried to end President Obama's blatantly unconstitutional DACA program. As a Federal court ruled in enjoining DACA's sister program, DHS cannot "enact a program whereby it not only ignores the dictates of Congress, but actively acts to thwart them. . . . The DHS Secretary is not just rewriting the laws; he is creating them from scratch." President Trump also did the right thing by immediately turning to us, asking Congress to fix the problem.

As he asked for, H.R. 4760 solves the DACA conundrum. It provides DACA beneficiaries with an indefinitely renewable legal nonimmigrant status allowing them to live and work in the United States without worry and travel abroad as they choose. It also allows them to receive green cards on the same terms as any other intending immigrant around the world.

As I indicated, the bill will help ensure that the distressing DACA dilemma does not recur. It ends catch and release at the border, battles asylum fraud, and ensures that unaccompanied minors caught at the border will be treated equally, regardless of their home country. It will ensure that the law no longer tempts minors and their parents to make the dangerous illicit journey to the United States and to line the pockets of cancerous cartels with hundreds of millions of dollars.

The bill will also take away the other magnet that draws millions of persons to come to the United States illegally: the jobs magnet. Through the inclusion of LAMAR SMITH'S Legal Workforce Act, it makes E-Verify mandatory. After two decades of constant improvement, E-Verify has become an extremely effective, reliable, and easy way for employers to ensure that they have hired a legal workforce. Three-quarters of a million employers currently use E-Verify, which almost instantaneously confirms the work eligibility of new hires 99 percent of the time.

The bill will also allow DHS to deport members of MS-13 and other virulent criminal gangs and allow it to detain dangerous aliens who cannot be removed. It will combat the public safety menace of sanctuary cities in multiple ways, including by allowing the Justice Department to withhold from them law enforcement grants.

The bill makes significant reforms to our legal immigration system. It puts an end to extended family chain migration and terminates the diversity visa

green card lottery, which awards green cards at random to people with no ties to the United States or any particular skills.

In addition, it replaces the dysfunctional H-2A agricultural guestworker program. The H-2A program is slow, bureaucratic, and frustrating, often forcing growers to leave crops to rot in the fields. They also must pay an artificially inflated wage rate, along with providing free housing and transportation. In doing the right thing, H-2A users are almost always repaid by being placed at a competitive disadvantage in the marketplace.

The bill provides growers with streamlined access to guestworkers when sufficient American labor cannot be found. It finally provides dairies and food processors with year-round labor needs with access to a guestworker program. It avoids the pitfalls of the H-2A program, and it will remain at its core a true guestworker program. As growers learned the hard way after the 1986 amnesty, illegal farmworkers will leave en mass and flock to the cities when provided with permanent residence.

The Agricultural Guestworker Act contained in this bill is supported by the American Farm Bureau Federation, the dairy industry, and over 200 distinct agricultural organizations from across the United States.

Following introduction of this legislation, I have sat down with my colleagues for months to learn of any concerns and to strive to improve the bill. The product of this intensive work is better legislation. While I am disappointed that the rule did not allow me to include all of the improvements made possible by the input of so many Members, I am gratified that I could include the refinements to the H–2C agricultural guestworker program.

To give just one example, the bill now clarifies that the Department of Homeland Security will issue documents to unlawful alien farmworkers who have been sponsored by growers to join the program, authorizing them to return to the United States without the need for visas after completing their initial touchbacks. This will create certainty for growers, allowing them to receive pre-approval of their H-2C petitions for current workers before they leave the country and precertification of the workers' admission back into the United States before they leave.

Congress has a unique opportunity to act before the country ends up with another large population who crossed the border illegally as children. Let's take this historic moment to come together and support vital legislation that provides commonsense, reasonable solutions.

Mr. Speaker, I urge my colleagues to join President Trump and support H.R. 4760, and I reserve the balance of my time.

House of Representatives. COMMITTEE ON AGRICULTURE, Washington, DC, June 20, 2018.

Hon. BOB GOODLATTE,

Chairman, Committee on the Judiciary, Washington, DC.

DEAR CHAIRMAN GOODLATTE: Thank you for the opportunity to review the relevant provisions of the text of H.R. 4760, the Securing America's Future Act of 2018. As you are aware, the bill was primarily referred to the Committee on the Judiciary, while the Agriculture Committee received an additional re-

I recognize and appreciate your desire to bring this legislation before the House in an expeditious manner. Accordingly, I agree to discharge H.R. 4760 from further consideration by the Committee on Agriculture. I do so with the understanding that by discharging the bill, the Committee on Agriculture does not waive any future jurisdictional claim on this or similar matters. Further, the Committee on Agriculture reserves the right to seek the appointment of conferees, if it should become necessary.

I ask that you insert a copy of our exchange of letters into the Congressional Record during consideration of this measure on the House floor.

Thank you for your courtesy in this matter and I look forward to continued cooperation between our respective committees.

Sincerely,

K. MICHAEL CONAWAY, Chairman.

House of Representatives, COMMITTEE ON THE JUDICIARY, Washington, DC, June 20, 2018.

Hon. K. MICHAEL CONAWAY, Chairman, Committee on Agriculture, Washington, DC.

DEAR CHAIRMAN CONAWAY: Thank you for consulting with the Committee on the Judiciary and agreeing to be discharged from further consideration of H.R. 4760, the "Securing America's Future Act of 2018," so that the bill may proceed expeditiously to the House floor.

I agree that your foregoing further action on this measure does not in any way diminish or alter the jurisdiction of your committee or prejudice its jurisdictional prerogatives on this bill or similar legislation in the future. I would support your effort to seek appointment of an appropriate number of conferees from your committee to any House-Senate conference on this legislation.

I will seek to place our letters on H.R. 4760 into the Congressional Record during floor consideration of the bill. I appreciate your cooperation regarding this legislation and look forward to continuing to work together as this measure moves through the legislative process.

Sincerely.

BOB GOODLATTE. Chairman.

House of Representatives, COMMITTEE ON HOMELAND SECURITY, Washington, DC, June 20, 2018.

Hon. BOB GOODLATTE,

Chairman, Committee on Judiciary,

Washington, DC.

DEAR CHAIRMAN GOODLATTE: I write concerning H.R. 4760, the "Securing America's Future Act of 2018". This legislation includes matters that fall within the Rule X jurisdiction of the Committee on Homeland Security.

In order to expedite floor consideration of H.R. 4760, the Committee on Homeland Security agrees to forgo action on this bill. However, this is conditional on our mutual understanding that forgoing consideration of the bill would not prejudice the Committee

with respect to the appointment of conferees or to any future jurisdictional claim over the subject matters contained in the bill or similar legislation that fall within the Committee on Homeland Security's Rule X jurisdiction. I request you urge the Speaker to name members of the Committee to any conference committee named to consider such provisions.

Please place a copy of this letter and your response into the Congressional Record during consideration of the measure on the House floor. I thank you for your cooperation in this matter.

Sincerely.

MICHAEL T. MCCAUL, Chairman.

House of Representatives, COMMITTEE ON THE JUDICIARY. Washington, DC, June 20, 2018.

Hon, MICHAEL T. McCAUL.

Chairman, Committee on Homeland Security. Washington, DC.

DEAR CHAIRMAN McCAUL: Thank you for consulting with the Committee on the Judiciary and agreeing to be discharged from further consideration of H.R. 4760, the "Securing America's Future Act of 2018," so that the bill may proceed expeditiously to the House floor.

I agree that your foregoing further action on this measure does not in any way diminish or alter the jurisdiction of your committee or prejudice its jurisdictional prerogatives on this bill or similar legislation in the future. I would support your effort to seek appointment of an appropriate number of conferees from your committee to any House-Senate conference on this legislation.

I will seek to place our letters on H.R. 4760 into the Congressional Record during floor consideration of the bill. I appreciate your cooperation regarding this legislation and look forward to continuing to work together as this measure moves through the legislative process.

Sincerely,

BOB GOODLATTE, Chairman.

Mr. NADLER. Mr. Speaker, I yield myself 3 minutes.

Mr. Speaker, I strongly oppose H.R. 4760

This legislation is nothing more than a wish-list of the far right anti-immigrant fringe. It would do nothing to solve the real problems plaguing our immigration system, while causing untold suffering for millions of people.

The world has watched President Trump create a family separation crisis out of thin air. I personally met with fathers whose children had been ripped from their arms, who have no idea when, or if, they will ever see their children again.

One father I spoke to was promised he would be kept with his young child, only to have officers enter his room in the middle of the night and forcibly take away his young daughter.

We have all seen the anguished faces of the parents separated from their children, and listened to the desperate cries of sobbing children screaming for their parents. This is government-sponsored child abuse.

This bill does absolutely nothing to solve the crisis. The President, after falsely claiming that he had no choice but to enact this cruel and brutal policy, now says he will end it, proving

that he and his administration were lying all along. But it is not clear that yesterday's executive order immediately ends family separation. It also puts our country on a dangerous path to prolonged detention for parents and children.

The Keeping Families Together Act, which I introduced this week, along with virtually every Democratic Member, would actually prevent children from being separated from their parents, except in extraordinary circumstances.

We could vote on that legislation today. But instead, we have this bill before us now. This bill turns all undocumented immigrants into criminals. It takes particular aim at families, children, workers, businesses, public safety, and our fundamental values as a nation, all at once. It is almost impressive how many bad ideas have been crammed into one comprehensive package.

For example, it eliminates most visa categories that promote family reunification, as well as the diversity visa program, which provides residents of many countries the only method of immigrating to the United States. It removes critical protections for unaccompanied children, and it does away with other important safeguards for children traveling with their parents.

It would decimate the agriculture community by requiring employers to use the E-Verify employment verification system without fixing the underlying immigration system. And it would undercut American workers by importing guestworkers at drastically depressed wages.

It would also undermine our asylum system, breaking with our proud tradition of being a beacon of hope and freedom for the oppressed.

In exchange for all these harsh, antiimmigrant provisions, it offers the most minimal protections to Dreamers, creating a renewable temporary status with no path to citizenship, leaving them in perpetual limbo, and unable to become full members of society in the only country they have ever known.

This is an act of extortion we cannot abide. This bill fails to repair our broken immigration system and, indeed, in many ways, makes it even worse, and all without substantially helping the Dreamers.

Mr. Speaker, I urge my colleagues to reject this bill, and I reserve the balance of my time.

The SPEAKER pro tempore. Members are reminded to refrain from engaging in personalities toward the President.

□ 1230

Mr. GOODLATTE. Mr. Speaker, I yield 3 minutes to the gentleman from Texas (Mr. SMITH), who is the author of an important provision in this bill related to electronic verification of employment, and he is the former chairman of the House Judiciary ComMr. SMITH of Texas. Mr. Speaker, let me thank the chairman of the Judiciary Committee, the gentleman from Virginia (Mr. GOODLATTE), for all that he has done to advance immigration reform during this Congress.

I do support H.R. 4760, Securing America's Future Act. This legislation ensures that our immigration policies put the interests of Americans first.

We need to thank not only Chairman GOODLATTE, but others who have put so much time and effort into this legislation. We appreciate Mr. GOODLATTE's diligence, expertise, and commitment to improving our immigration system.

Any immigration reform considered by Congress must, at a minimum, secure our borders, implement workforce verification to end the illegal jobs magnet, reduce chain migration, bolster interior enforcement, and prevent abuse of our asylum laws. Securing America's Future Act includes all of these necessary provisions.

The bill delivers on the President's pledge to voters to complete physical barriers along our southern border, penalize lawless sanctuary cities, and end the Obama administration's catch-andrelease policy that returns dangerous criminal immigrants to our streets to prey on innocent Americans.

Of special interest to me is the inclusion of the Legal Workforce Act in the bill, which requires all new employees' work eligibility to be verified. This will reduce illegal immigration and save jobs for American workers.

Also important is the deadline to finally implement an entry-exit tracking system to identify visa overstayers. They comprise half of the almost 1 million new illegal immigrants every year.

Securing America's Future Act helps keep our communities safe and protects American workers. It deserves our enthusiastic support.

Madam Speaker, again I want to thank Chairman GOODLATTE for offering this legislation.

Mr. NADLER. Madam Speaker, I yield 3 minutes to the gentlewoman from California (Ms. LOFGREN), the distinguished ranking member of the Immigration Subcommittee.

Ms. LOFGREN. Madam Speaker, this is an anti-immigrant bill. It slashes legal immigration. It will injure the ag industry. It criminalizes nearly the entire undocumented population. It will undermine public safety and removes critical protections for families and children, and it even fails to provide a pathway to legal permanent residence for Dreamers.

Sometimes my friends across the aisle say the problem with immigration is we don't have assimilation. You don't get assimilation when you create a permanent underclass of people who are Americans in every way but their paperwork.

It eliminates family-based categories, and this is the relatives of Americans. American citizens and legal permanent residents, forget it. You are not going to be able to get

your family members in if this bill passes.

It mandates the use of E-Verify, which would be highly disruptive to restaurants, hotels, and other industries, and the changes in the ag worker provision are just a fig leaf.

The bill transforms a civil law violation into a crime so that undocumented immigrants, including the parents of Dreamers the bill purports to help, become criminals overnight.

It would accelerate separation of kids from parents when 11 million American workers suddenly become subject to prosecution.

Undermining our asylum system by establishing impossibly high evidentiary burdens, it removes protections, as I have said, and it does nothing to reunite the thousands of children who have been taken away from their parents at the border. Instead, it facilitates putting mothers in the cages with their toddlers.

So why are we debating a bill that nearly everyone, even many in the Republican Party, think is a terrible idea? I fear it is because the very extreme elements of the Republican Party have become the loudest and the most powerful.

I continue to have faith in the good people of our country. The American people spoke out loudly against President Trump's family separation policy. They couldn't stand seeing little children, babies, and toddlers ripped from their mother's arms. And we saw a reversal, but it is not a solution, because locking up mothers, putting those mothers in the cages with their toddlers is not the solution to this problem.

We are not going to let hatred, bigotry, and xenophobia prevail in this country.

Madam Speaker, I urge a "no" vote on this bill.

Mr. GOODLATTE. Madam Speaker, I reserve the balance of my time.

Mr. NADLER. Madam Speaker, I yield 3 minutes to the gentleman from Illinois (Mr. GUTIÉRREZ).

Mr. GUTIÉRREZ. Madam Speaker, the reelection strategy for every single Republican Member of the House is to stand strong with a President willing to take children from their parents in order to look mean and nasty and cruel to children who are fleeing for their lives. You own that. That is your campaign strategy.

As of today, Republicans want to put the children in the same jails as the parents and fight to hold them indefinitely and demand we charge asylum seekers as criminals and jail them with their children. The more than 2,300 children who have been taken from their parents and put in a vast system spread over thousands of miles, we just don't know if those children will ever see their families again. You own that, too. That is what you are campaigning on to save your jobs this coming November

Taking DACA away from Dreamers: that is your policy, too. And then put-

ting bills on the floor to cut legal immigration and build a wall are your strategies to blame Democrats for what you are doing.

Republicans want to be both the arsonists and the firefighters, and you can't be both.

I don't blame Speaker RYAN and Chairman GOODLATTE. They are not bad people. They are both decent men of faith who have been put in a position of defending policies that are cruel, inhumane, and run deeply contrary to the will of the American people and the values of our Nation.

This must be morally wrenching for them. But honestly, I have little sympathy. Each has made a devil's bargain to trade their reputation for Stephen Miller's agenda and Donald Trump's name.

Legal immigration? No.

An asylum policy that protects human lives? No.

DACA to protect Dreamers? No.

Policies that treat wife-beating, rape, and human trafficking as matters that require us to protect women? No.

A nation of immigrants? No.

All they want is a wall.

Even though both are leaving office because the Republican Party is no longer home for decent men and women of values, faith, and conscience, both are leaving us with one last commitment: to put the needs of this erratic President above the will of the people and above the good of our Nation.

At some point, someone needs to stop complimenting the emperor on his new set of clothes and start telling the President he is naked. Covering his rear end from all the lies, the deceit, and the soullessness is no longer sustainable.

The SPEAKER pro tempore (Ms. FOXX). Members are reminded to refrain from engaging in personalities toward the President and to direct their remarks to the Chair.

Mr. GOODLATTE. Madam Speaker, I yield myself such time as I may consume to respond to some of the false charges that we are hearing here.

First of all, with regard to E-Verify, unfortunately, there is a misconception that it is our intention to implement the new H-2C program and mandate E-Verify for agriculture simultaneously. This could not be further from the truth.

The AG Act, under that act, E-Verify would not be mandated for agriculture until the H-2C is properly up and running and no sooner than 24 months after enactment of the legislation. In addition, E-Verify will only apply to future hires.

Secondly, I want to respond to those who complain about what we are doing for the DACA recipients in this legislation. I want to make it very, very clear we are going to do something that is legal, something that is constitutional for them instead of something that was illegal and unconstitutional, and it is going to be superior in this bill to what was done for them there, because they

will be allowed to remain in the United States permanently, renewing every 3 years. They are only excluded if they do not meet certain criteria.

The fact of the matter is we will have an opportunity for them to avail themselves of existing pathways to citizenship. If they are married to a United States citizen, as it would be logical that a great many of these DACA recipients are because of the fact that they have grown up here, they will be able to benefit from that. They could not do that under the Obama executive order. So this is much better than how the Democrats have treated the DACA recipients.

Lastly, whether the labor workforce status quo is sustainable for American agriculture, under current law in California and other States, farmers are facing chronic employee shortages. Last fall, the California Farm Bureau announced the results of an informal survey of its members. The survey showed that 69 percent of those surveyed were experiencing labor shortfalls. Despite all the efforts California farmers and ranchers have made to find and hire people to work on their operations, they still can't find enough willing and qualified employees.

California Farm Bureau President Paul Wenger said: "Farmers have offered higher wages, benefits, and more year-round jobs. They have tried to mechanize operations where possible and have even changed crops or left ground idle, but employee shortages persist."

The labor force status quo is simply unsustainable for American agriculture. Clearly, this is not a situation that is going to be solved by granting permanent resident status to farmworkers. In fact, that is the opposite of what is needed.

Granting permanent resident status to illegal farmworkers will not do anything to ensure that farmers and ranchers have access to the labor they need for years to come. It is shortsighted and does nothing to relieve employers or legal farmworkers of the unnecessary burdens and competitive disadvantage they face under the out-

dated H-2A program.

Americans' food can be grown in other countries where land and labor are far cheaper. To ensure that our meat and produce continue to be grown in America and that our Nation's agricultural industry thrives in the global marketplace, the U.S. needs a flexible, workable, and fair guest worker program like the H-2C program established in the AG Act and contained in the legislation that we are debating right now.

Madam Speaker, I reserve the balance of my time.

Mr. NADLER. Madam Speaker, I vield 1 minute to the gentleman from Minnesota (Mr. ELLISON).

Mr. ELLISON. Madam Speaker, let me thank the gentleman for yielding the time

Madam Speaker, I urge my colleagues to stand in full opposition to

Securing America's Future Act, H.R. 4760.

First of all, let me say that the only thing that the President's executive order shows is that he is willing to rip families apart unless it costs him politically. If there is a political price to pay, then he will back up and try to confuse what is really going on. But at the end of the day, this zero-tolerance policy is absolutely wrong and we have to end it now.

Making unlawful presence a crime is probably a violation of international law. This bill makes it difficult, makes it impossible for people who are seeking asylum to come here and try to get their cases adjudicated. They are running, in many cases, from the most abominable situations imaginable. People should know that America is the kind of place you can come to if vou are seeking refuge.

Let me also say that this thing to build this wall, we will never allow that. We will never agree to that, and we will oppose it with everything we have because it is a symbol of hate and division.

Mr. GOODLATTE. Madam Speaker, may I inquire how much time is remaining on each side.

The SPEAKER pro tempore. The gentleman from Virginia has 8 minutes remaining. The gentleman from New York has 11 minutes remaining.

Mr. GOODLATTE. Madam Speaker, I reserve the balance of my time.

Mr. NADLER. Madam Speaker, I yield 1 minute to the gentleman from California (Mr. CORREA).

Mr. CORREA. Madam Speaker, I thank the gentleman from New York, Congressman NADLER, for this opportunity to speak on this bill.

Madam Speaker, I was hired to work across the aisle, to come to Washington to get things done, to fix problems. Earlier this month, we had a discharge petition that we needed two more signatures on that would have given us the opportunity here on this floor to vote on four immigration bills under the queen-of-the-hill rule. Essentially, that means that whatever bill gets more votes moves ahead.

Among those four bills was Mr. Good-LATTE's bill, and, of course, also one of those bills was the Aguilar-Hurd bill that was a product of both Democrats and Republicans coming together working on a solution.

#### $\sqcap$ 1245

Unfortunately, we weren't given the opportunity to vote on all these four bills. And the current bill on the floor today does not offer a pathway to citizenship for Dreamers. Of course, it does not address the current problem of reuniting children who are separated from their families.

Madam Speaker, I ask today, my colleagues, please reject this legislation. And I ask the Speaker to give us the opportunity to vote on the Aguilar-Hurd bill

Mr. GOODLATTE. Madam Speaker, I yield 3 minutes to the gentleman from

Idaho (Mr. LABRADOR), the chairman of the Immigration and Border Security Subcommittee of the Judiciary Committee.

Mr. LABRADOR. Madam Speaker, I rise in strong support of H.R. 4760, the Securing America's Future Act. This bill provides the tools needed to enforce our immigration laws, secure our borders, and begin the process of reforming our legal immigration system while also ensuring a generous protection for DACA recipients.

Enforcement remains the key to our system. Without enforcement, our laws have little effect. This bill targets criminal gangs, dangerous aliens, and the sanctuary policies that allow these public safety threats to thrive.

The bill also provides a permanent solution for DACA recipients. They can apply to receive a 3-year, indefinitely renewable visa so they can live and work in the United States forever, as long as they abide by the laws. This permanent status gives DACA recipients more surety than President Obama's temporary program ever did.

The bill will finally make good on our commitment to grant our growers and other workers a workable agricultural guest worker program. The lack of a reliable source of labor when an American workforce is simply not available is imperiling the future of American agriculture.

The bill's H-2C program will be a true guest worker program that will allow the current agricultural workforce to participate on the same terms and conditions as any other worker around the world. The program is endorsed by the American Farm Bureau. It is a critical part of this bill.

Finally, it closes the loopholes that have allowed fraud to destroy the integrity of our asylum system by raising the credible fear standard and sending a clear message that fraud and frivolity will not be tolerated in the United States.

This is a good bill, and I encourage every Member to support it.

Mr. NADLER. Madam Speaker, I yield 1 minute to the gentlewoman from Michigan (Mrs. LAWRENCE).

Mrs. LAWRENCE. Madam Speaker, I rise today in strong opposition to H.R. 4760, the Securing America's Future

Instead of working in a bipartisan manner, like open rules and committee hearings, Members of this body now must vote on two bills that will hurt immigrant families and communities by worsening the family separation crisis on the border and funding the divisive border wall.

H.R. 4760 is a hardline anti-immigration bill that fails to provide a permanent path to citizenship for our Dreamers. It makes family reunification much more difficult. It provides \$25 billion for the Trump wall. This is while we are going to be confronted with a farm bill that cuts food for starving and poor children in America. It would expand the family separation, and it harms children.

Madam Speaker, this is not the America I know. This bill is nothing more than an attempt to appease the administration and the most extreme faction of the Republican Party.

Mr. GOODLATTE. Madam Speaker, I reserve the balance of my time.

Mr. NADLER. Madam Speaker, I yield 2 minutes to the gentlewoman from Texas (Ms. Jackson Lee), the ranking member of the Crime, Terrorism, Homeland Security, and Investigations Subcommittee.

Ms. JACKSON LEE. Madam Speaker, it certainly saddens me to have to come call legislation harsh and cruel; for if there is anything that we should do in a bipartisan or, frankly, nonpartisan manner, it should be the complement to the Statue of Liberty, which, over the centuries, has been the standard-bearer of the values and virtues of this Nation.

I am saddened that we have come to a point, having worked on the Judiciary Committee with outstanding leaders like my ranking member, my chairman, the subcommittee ranking, Ms. Lofgren, for many years on real immigration reform, here we are today.

Let me tell you why I am opposed to this. It may be because I represent Americans, Americans who are in the 18th Congressional District in Texas. It may be because we are one of the most diverse cities—my mayor says the most diverse city—in the Nation. It may be that we have South Asians and Haitians. We have people from Eastern Europe. We have those, of course, who are Latino. We have those from the Caribbean, and Africans, and many, many more. We have those from Europe.

Here is what this bill will do. It will quash any opportunity for mom and dad to bring in extended family members, citizen mom and dad to bring in their family members. It ends legal immigration and what we have called the values of America, family reunification.

At the same time, the ugly name that has been given to diversity visas is not true. Those who come through the diversity visa for small countries—should we discriminate against small countries?—have the highest level of education and go into medicine and science and try to help.

Then there is no relief for DACA. People who are military, paramedics, lawyers, teachers, we are dependent upon them, having grown up here, loving this Nation, pledging to the flag, pledging to the United States flag.

Then, finally, let me say that it is a sin and a shame that we have such an administration.

The SPEAKER pro tempore. The time of the gentlewoman has expired.

Mr. NADLER. Madam Speaker, I yield the gentlewoman from Texas an additional 30 seconds.

Ms. JACKSON LEE. Then, as we have not done anything for DACA, we have not done anything for the children snatched away from their families, the children that I saw for 2 days on the border at Texas—Roger, who I held in my hands; maybe the 2-year-old like this—because what it does is it does nothing to reunite the children. It does nothing, after 20 days, to be able to protect them, because the fake executive order does not go beyond 20 days.

Frankly, we don't know where the 2,000 children are, and I know the values of the faith community in America are to reunite. I am saddened that we have this bill. I ask my colleagues to oppose this bill.

Mr. GOODLATTE. Madam Speaker, I yield 2 minutes to the gentleman from Texas (Mr. Barton).

Mr. BARTON. Madam Speaker, I rise in support of the pending legislation before us. I believe it is very important that we show that we do want to address this issue, and I think the Goodlatte-McCaul bill does that in a humane way.

Now, we have this issue of separation of children that has arisen at the border just in the last week or so. The Trump policy is not any different on paper than the Obama policy was. What is different is the way it has been covered, and President Trump has realized that something needs to be done differently and has signed an executive order yesterday to that effect.

I personally think that we ought to go back to the original policy where, if you wanted political asylum, you applied at the embassy or the consulate in your home country. And if you bring your children, and you march them across the deserts of Mexico, and you bring them all the way to the Texas border, you do get a court hearing, but I would say that we give that court hearing back in their country of origin. And if we have to send them back at taxpayer expense, we deduct the cost from existing aid packages that we are giving to those home countries. That way, they don't have to come all the way to the Texas border or the California border or the Arizona border or the New Mexico border in order to get their day in court. They wait in their home country, and then they get their day in court there.

Nobody wants to separate families, but it is the parents who bring the children with them. It is not the United States Government that is forcing those parents to try to come to this country illegally and bring their children.

The Goodlatte bill funds border security. It begins to solve some of the issues of the lottery system. I personally think it is much better to have a merit-based immigration system than a lottery system where you just happen to, luck of the draw, get a come-into-the-United-States card.

I think this is a good piece of legislation, and I hope we pass it this afternoon.

Mr. NADLER. Madam Speaker, how much time is remaining, please?

The SPEAKER pro tempore. The gentleman from New York has 6½ minutes

remaining. The gentleman from Virginia has 4 minutes remaining.

Mr. NADLER. Madam Speaker, I yield 1 minute to the gentlewoman from California (Ms. Judy Chu).

Ms. JUDY CHU of California. Madam Speaker, I rise today in strong opposition to this cruel, anti-immigrant bill. This bill is so bad, they even want to destroy legal immigration to this country.

For decades, our immigration laws were discriminatory, favoring Nordic and Western Europeans, restricting Italians and Jews, and banning the Chinese completely. Finally, in 1965, during the civil rights era, Senator Ted Kennedy ushered in a fair immigration system based on family reunification.

Because this system brings families together, immigrant households are less likely to rely on public benefits. And immigrants are also buying homes and starting businesses at a faster rate.

But now, with this bill, Republicans are trying to undo that progress and make America White again.

Worse, they are tearing families apart to do this. While Trump and Republicans are ripping parents from children at the border, they are trying to do the same through our immigration laws. This war on families must stop.

Mr. GOODLATTE. Madam Speaker, I continue to reserve the balance of my time.

Mr. NADLER. Madam Speaker, this afternoon, the U.S. Chamber of Commerce sent an alert to Members of Congress that says the cuts to legal immigration in this bill are bad news for States.

Madam Speaker, I yield 1 minute to the gentleman from California (Mr. TAKANO).

Mr. TAKANO. Madam Speaker, I rise in strong opposition to the Securing America's Future Act. It is obscene to bring this deeply flawed bill to the floor when thousands of children have been ripped from their parents.

Americans across the country are outraged over the Trump administration's actions to separate families at the border. And Trump's answer? An executive order that cages families indefinitely and will be immediately challenged in court.

Unfortunately, this bill before us would do nothing to stop any of this. Instead, it criminalizes every undocumented man, woman, and child in this country and subjects them to the same cruel policy being played out at our border. It is shocking we are even considering this bill.

Let's be on the right side of history. Let's stop tearing families apart. Let's stop caging people fleeing violence.

I urge my colleagues to do the right thing and defeat this repugnant bill.

Mr. GOODLATTE. Madam Speaker, I continue to reserve the balance of my time.

Mr. NADLER. Madam Speaker, I yield 1 minute to the gentlewoman from California (Ms. Lee).

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Ms. LEE. Madam Speaker, I thank the ranking member for yielding me the time and for his tireless advocacy.

Madam Speaker, I rise in strong opposition to H.R. 4760. This is an antiimmigrant bill, plain and simple: It fails to provide a pathway to citizenship for Dreamers; it dismantles family immigration; it ends the important diversity visa lottery program; it funds \$30 billion for Trump's border wall; and it fails to address the horrible zero-tolerance policy.

Why are we moving forward with a bill that does not address the malicious detention of families seeking asylum, a bill that does nothing to reunite the 2,300 children separated from their parents?

These policies are really a disgrace and a stain on our country.

Just imagine the horrors of these families fleeing violence, domestic abuse, but we are not providing refuge. No. Our government—our government—has been ripping children out of the arms of parents. We are holding kids in cages. And now the Trump administration wants to leave whole families, including young children, in jail for extended periods of time.

Locking up kids is child abuse. It is a violation of their human rights. We must ensure that these children are reunited with their families.

Madam Speaker, I urge my colleagues to vote "no" on this bill. And as my colleague Congresswoman CHU said, it is about making America White

Mr. GOODLATTE. Madam Speaker, I reserve the balance of my time.

Mr. NADLER. Madam Speaker, I yield 1 minute to the gentleman from Texas (Mr. AL GREEN).

Mr. AL GREEN of Texas. Madam Speaker, I thank the ranking member for yielding me the time.

Madam Speaker, this bill does many things, but the one thing that it does not do is heal the wound in the soul of America. It does not provide a pathway for these babies to return home to their parents.

This bill is about as bad as it can get if you care about what you see in this picture. Children should not become the tools of the trade for politicians.

This bill will legitimize children as the tools of the trade. We cannot pass it. We should not pass it. We must rethink what we are doing to this country.

Mr. NADLER. Mr. Speaker, how much time do I have remaining?

The SPEAKER pro tempore (Mr. HOLDING). The gentleman from New York has from 2½ minutes remaining. The gentleman from Virginia has 4 minutes remaining.

Mr. NADLER. Mr. Speaker, I yield

Mr. NADLER. Mr. Speaker, I yield 1½ minutes to the gentlewoman from California (Ms. LOFGREN), the ranking member of the Immigration and Border Security Subcommittee.

Ms. LOFGREN. Mr. Speaker, this bill is a step in the wrong direction in so many ways.

I wish that we had had an opportunity to sit down, reason together, and come up with a plan that really serves our country. That didn't happen.

Here is what the result was: The Chamber of Commerce has just reported that the Niskanen Center that they have relied on indicates that, if this bill became law, the U.S. would lose \$319 billion in GDP. That would be the impact, according to the U.S. Chamber of Commerce, for adopting this bill.

And I wonder what my colleagues on the other side of the aisle are really doing by turning every undocumented person in the United States, currently a civil law violation, into a crime. We are now creating 11 million prosecution opportunities.

At the same time, The Washington Post is just reporting, this is the headline: "Trump Administration Will Stop Prosecuting Migrant Parents Who Cross the Border Illegally with Children, Official Says."

What are we doing here? We are doing a bill that would incarcerate families and children to pursue a policy that the administration now says they don't intend to pursue.

Now, I don't have a lot of trust in the Trump administration because it changes daily.

The SPEAKER pro tempore. The time of the gentlewoman has expired.

Mr. NADLER. Mr. Speaker, I yield an additional 30 seconds to the gentlewoman from California.

Ms. LOFGREN. Mr. Speaker, I would urge my colleagues on the other side of the aisle to take a step back here.

Your President has left you out on a limb. He just sawed that limb off for a bill that does damage to the country for a policy that he now has apparently abandoned. This is a ridiculous situation here.

Mr. GOODLATTE. Mr. Speaker, I reserve the balance of my time.

Mr. NADLER. Mr. Speaker, how much time do I have remaining?

The SPEAKER pro tempore. The gentleman from New York has 30 seconds remaining.

Mr. NADLER. Mr. Speaker, I yield myself the balance of my time.

Mr. Speaker, this bill is a harsh antiimmigrant package that fails to provide a pathway to citizenship for Dreamers and that fails to end family separation, while slashing legal immigration, crippling our agriculture industry, criminalizing undocumented immigrants, undermining public safety, and removing critical protection for families and children, all in one monstrous bill.

Mr. Speaker, there is no justification for anyone voting for this bill. I urge my colleagues to oppose this legislation, and I yield back the balance of my time.

Mr. GOODLATTE. Mr. Speaker, I yield myself the balance of my time.

Mr. Speaker, first of all, this bill has been mischaracterized and was just again.

This bill makes provisions for when the immigration service prosecutes somebody at the border. It doesn't tell them when to do that. So it is entirely incorrect to make that assertion.

I see the conflicting news reports about what the intention of the administration is today on that issue, but that does not change the fact that that has nothing to do with the good measures in this bill that correct the problems that we are speaking about.

The overwhelming majority of the American people want children to be with their parents, and I have just seen a poll a few minutes ago that shows that the overwhelming majority of them want those children detained with their parents, not to have the parents and the children released into the interior of the country where they never return for their hearing.

That kind of open border policy that is supported by the advocates on the other side of the aisle is not good for America, and it is not good for sound immigration policy.

We are a nation of immigrants. There is not a person in this room who can't go back a few generations or several generations and find someone in their family who immigrated to the United States. But we are also a nation of laws, and respect for the rule of law and following our legal immigration system is the foundation of our society.

So, to me, when you say that it is not good enough to do better for the DACA recipients than Barack Obama did, where do you get that idea from?

When you say that we are not a generous country with regard to immigration and that this is an anti-immigration bill when it sustains far more legal immigration than any other country on Earth, they are completely wrong.

But at the same time that we do that and we promote that in this bill, good legal immigration policy and something fair for the DACA recipients, we must also have secure borders in our country, and we must give any administration, not just this one, the tools it needs to close the loopholes to secure the border and to end crazy programs like the visa lottery program that gives 55,000 green cards to people just based on pure luck. There are better things to do with those green cards to move to a merit-based immigration system.

I urge my colleagues to support this important legislation, reject the negative ideas of the opposition, and move forward with a policy that does both something important for the DACA recipients but also secures America's national security interests and the interests of our citizens.

Mr. Speaker, I urge my colleagues to support this legislation, and I yield back the balance of my time.

Mr. McCAUL. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I rise today because we finally have the opportunity to secure our borders once and for all.

Before coming to Congress, I was a counterterrorism prosecutor in the Justice Department. I saw the threats along our border firsthand.

After getting elected to the House, the very first bill I introduced put an end to this catch-and-release system. Here we are in this Chamber 14 years later, and I am still fighting for it.

Doing nothing should not be an option. As I have said before, it is time for Congress to act. Today, we have an historic opportunity to fix this problem once and for all with the Securing America's Future Act.

Our legislation delivers on the President's four pillars, which I worked closely with him on. It secures the border by building a wall, ends chain migration and the diversity lottery, provides a rational DACA solution, and also deploys new technology and adds boots on the ground.

We must move toward a moral, merit-based system and not a random system.

This legislation also provides, Mr. Speaker, a legal solution that will keep families together when they cross the border illegally.

Our bill brings a generational change that prevents us from revisiting these problems down the road.

But this isn't just about closing loopholes and fixing broken laws. Border security is a national security issue. Violent gangs like MS-13, human traffickers and smugglers sneaking into our country infect our neighborhoods, and too many lives are at risk, and opioids come across the border.

Unfortunately, the threats do not stop there. We know that international terrorists are trying to exploit our border. This was made clear from the materials found in bin Laden's compound and from propaganda outlets like Inspire magazine. The 9/11 Commission report even stated that predecessors to al-Qaida had been exploiting weaknesses in our border security since the

In April, Secretary Nielsen testified that ISIS has encouraged its followers to cross our southwest border, given the loopholes that they are also aware of. We must solve this problem, and we must solve it today.

So, Mr. Speaker, I urge my colleagues to support this bill and give the American people the security that they have long demanded and deserve.

Mr. Speaker, I reserve the balance of my time.

Mr. THOMPSON of Mississippi. Mr. Speaker, I yield myself such time as I may consume.

I rise in strong opposition to H.R. 4760, a bill that doubles down on the President's cruel zero-tolerance policy. This harsh anti-immigrant, anti-American bill is the realization of the President's cruel immigration and border security rhetoric and policies.

Remember when the Republican Party used to say it was the party of family values? H.R. 4760 is focused on families, but not in a good way. It is fo-

cused on separating families, incarcerating families, and eliminating pathways for family-based immigration.

Remember when the Republican Party used to say it was the party of law and order? Well, it does take action with respect to local law enforcement, but not in a good way. It would withhold Homeland Security and other law enforcement grants from so-called sanctuary cities that, for the purpose of public safety, seek to foster trust from immigrant communities.

Law enforcement officials across the country oppose this provision because it would make their communities less safe. For example, Latinos in three major cities have been reporting fewer crimes since President Trump took office, particularly as it relates to domestic violence and sexual assault.

Finally, remember when the Republican Party used to say it was the party of fiscal discipline? Well, no more.

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If enacted, H.R. 4760, would require billions of taxpayers' dollars to be wasted on the President's border walls, which I seem to recall hearing that it will be paid for by the Mexican Government. Now they want the taxpayers of America to pay for it.

It also waives the paygo scorecard. So now you pull a hat trick. You spend the money, but you don't score it. So, ultimately, it won't show up in our budget numbers. Shame on you.

With that, Mr. Speaker, I urge a "no" vote on H.R. 4760, and I reserve the balance of my time.

The SPEAKER pro tempore. Members are reminded to refrain from engaging in personalities toward the President.

Mr. McCAUL. Mr. Speaker, I yield 2 minutes to gentlewoman from Arizona (Ms. McSally), the chair of the Subcommittee on Border and Maritime Security.

Ms. McSALLY. Mr. Speaker, I thank the chairman for his years of hard work on this issue to secure our border.

Mr. Speaker, I rise today in support of H.R. 4760, the Securing America's Future Act. As one of only nine Members of Congress who represent communities along our southern border, and as the Border and Maritime Security Subcommittee chair, I have witnessed firsthand the security threats we face from an unsecure border and the dysfunctions of our immigration system.

Since I came to Congress, I have been working passionately to protect Arizonans from the public safety threats that accompany a porous border, and to start to fix a dysfunctional immigration system.

This bill which we have been tirelessly working on since September last year, along with Chairman McCaul, Chairman Goodlatte, and Congressman Labrador, represent an important step to keep our country safe by securing the border, including building the wall, closing many legal loopholes, ending chain migration, ending the visa lottery, cracking down on sanctuary cities and MS-13 gangs, and providing a legislative solution to the DACA population that is reasonable and fair and doesn't incentivize more illegal activity in the future.

This is the first legislation on these topics in the House that President Trump has supported, and we worked very closely with the administration in the process to propose this thoughtful solution to fix these very real and complex security and economic challenges.

Like many pieces of legislation though, this bill is not perfect. There are many improvements, such as the guaranteed funding mechanism for border security, including the wall, and other technical corrections that we worked on over the last 6 months that I sure would have liked to have seen in this version of the bill on the floor.

Nonetheless, I strongly support passage of this legislation as the first significant proposal to solve these very serious issues that continue to impact communities in Arizona and the rest of the country.

I remain ready to lead and help deliver legislation to the President's desk that he can sign into law. I would urge our colleagues, especially on the other side of the aisle, who say they care about border security and DACA recipients, to not play politics and vote "yes" on this bill.

Mr. THOMPSON of Mississippi. Mr. Speaker, I yield 1½ minutes to the gentlewoman from Florida (Mrs. DEMINGS), the retired chief of police of Orlando, Florida.

Mrs. DEMINGS. Mr. Speaker, during my 27 years in law enforcement, I fought many threats to our families. But today, I have to say that I am ashamed that our leaders now say that those families are the threat.

Families seeking asylum are not a threat. Toddlers and children at the border are not a threat. Dreamers who are brought here as young children, both of us know, are not a threat.

Mr. Speaker, I ask: Why is it so easy to reject those who we believe are different from us? We will not allow this administration to make America a country that only accepts the rich and well-connected. When we know better, we are supposed to do better.

And so I urge my colleagues on the other side of the aisle, you are right, let's stop playing politics. Let's do better and reject this dangerous piece of legislation.

Mr. McCAUL. Mr. Speaker, I yield 1 minute to the gentleman from Louisiana (Mr. HIGGINS), a member of the Homeland Security Committee.

Mr. HIGGINS of Louisiana. Mr. Speaker, I rise today in support of H.R. 4760, the Securing America's Future Act of 2018. I am a cosponsor of this legislation. I remind all of my colleagues that a sovereign nation cannot stand without sovereign borders.

I remind my colleagues on both sides of the aisle that we are Representatives of citizens of the 50 sovereign States of America. We have not been elected by citizens of Mexico or Nicaragua or El Salvador.

We represent American interests. This is an America-first bill that secures America's southern border.

Mr. Speaker, I urge all of my colleagues to embrace their oath and to recognize their service to these citizens that depend upon sound, decisive measures from this body.

Mr. THOMPSON of Mississippi. Mr. Speaker, we all recognize the sovereignty of our country, but we also recognize its diversity, and we all are immigrants. So let's get over it.

Mr. Speaker, I yield  $1\frac{1}{2}$  minutes to the gentlewoman from New York (Miss RICE).

Miss RICE of New York. Mr. Speaker, it is a shame that we are wasting our time today on two bills that are harmful and hyperpartisan when we all know that the USA Act, introduced by Representatives AGUILAR and HURD, have the votes to pass on this House floor.

This bipartisan solution would finally provide our Dreamers, college students, veterans, servicemembers, and business owners with the status and certainty that they have long deserved. The USA Act would also effectively secure our borders without wasting taxpayer money on a wall that would not make us any safer.

The bills being considered today are simply not what most Americans want. They deny Dreamers a path to citizenship. They abandon our obligation to protect those fleeing persecution and violence. And they do nothing to reunite the families who have already been torn apart by the Trump administration.

Mr. Speaker, I urge you to do the responsible thing, to finally govern, and allow the bipartisan USA Act to come to the floor.

Mr. McCAUL. Mr. Speaker, I yield 1 minute to the gentleman from Kansas (Mr. ESTES), a member of the Homeland Security Committee.

Mr. ESTES of Kansas. Mr. Speaker, I rise today in support of H.R. 4760, Securing America's Future Act.

Mr. Speaker, our immigration system is broken. For decades, administrations have offered temporary fixes or chosen to not enforce certain provisions of the law. However, the election of President Trump shows a clear desire by the American people to fix our broken immigration system and secure our border.

The Securing America's Future Act addresses these issues and provides needed solutions. The bill secures our border by authorizing a wall, providing new border technology, and putting more boots on the ground.

The bill refocuses legal immigration on skills that are needed by ending the visa lottery program and chain migration. It also prevents future illegal immigration by mandating E-Verify for employers and cracking down on sanctuary cities.

Important for my State of Kansas, this bill includes H-2C agricultural visas which allows people to come work and provide the skills our farmers need.

Finally, this bill gives stability to children brought here illegally by providing a renewable legal status as long as recipients pay taxes and obey the law, without providing a special path to citizenship because no one should get to jump the line.

Mr. THOMPSON of Mississippi. Mr. Speaker, I yield  $1\frac{1}{2}$  minutes to the gentlewoman from Houston, Texas (Ms. Jackson Lee).

Ms. JACKSON LEE. Mr. Speaker, I thank the distinguished gentleman for yielding the time.

I would offer to say that those Guatemalan Americans, El Salvadoran Americans, those Americans from the country of Mexico, and others who serve in the United States military, certainly reflect the diversity of this Nation.

I would offer to say that, sadly, this is the image that is America today. It is not the Statue of Liberty. I stand to oppose this bill because I know, as a member of the Homeland Security Committee, we had a plan that was bipartisan that would provide for border security that included technology and barriers.

Now, we have succumbed to a process which every good-thinking person has to oppose, including the business community. Law enforcement opposes this legislation, in particular, because it makes communities less safe.

Just this week a Texas sheriff's deputy was arrested for sexually assaulting a 4-year-old girl and threatening to deport the undocumented mother if she reported the claim. Good law enforcement officers understand that they need to have people report the crime.

We know that it was an immigrant, a researcher, who helped us get the polio vaccine

Finally, young people who now are coming to this country, snatched away from their parents, unaccompanied youngsters as well, will no longer have the protections of the special immigrant juvenile status. It strips crucial protections for abused, abandoned, and neglected children by limiting their ability to access special immigrant juvenile status.

This bill is a bad bill. It is not an immigration bill. It is a bad bill and it really is not for the American people.

Mr. McCAUL. Mr. Speaker, I yield 1 minute to the gentlewoman from Arizona (Mrs. Lesko), the newest member of the Homeland Security Committee.

Mrs. LESKO. Mr. Speaker, I rise today in support of H.R. 4760, the Securing America's Future Act, vital legislation to the State of Arizona. My constituents back home know all too well how desperately we need our borders secured. I signed on as a cosponsor of this bill because it will fund a wall and other protective infrastructure, close the gaping loopholes in our immi-

gration laws, and finally secure our southern border, ending this problem once and for all.

It is disappointing that with all of the rhetoric coming from my colleagues across the aisle, they still refuse to come to the negotiating table and work toward a legislative solution.

Our broken immigration system cannot continue to be ignored. I want to thank Chairman McCaul and Chairman Goodlatte for their work on this much-needed legislation, and I urge all of my colleagues to support this bill.

Mr. THOMPSON of Mississippi. Mr. Speaker, I yield myself the balance of my time.

Mr. Speaker, as you heard, H.R. 4760 is fatally flawed. We are here only today debating it because the Republican leadership was essentially extorted by extremists within its ranks.

Instead, we should be here debating legislation to give Dreamers a path to citizenship. We should be here debating legislation to give safe haven to refugees from Haiti, El Salvador, Sudan, and Nicaragua.

We should be here debating a measure to end zero tolerance and family separation. Even before the Trump administration created this family separation crisis, America's image was suffering the effects of the Trump slump due to the President's inflammatory and cruel immigration and border security policies and rhetoric.

In fact, last June, the Pew Research Center released an international survey that concluded that sentiment regarding the U.S. had taken a dramatic turn for the worse.

What the President and supporters of H.R. 4760 do not understand is that what makes America great is its people, both native-born and immigrants.

Let's send a message to the President that we know what makes America great. Let's defeat H.R. 4760.

Mr. Speaker, I yield back the balance of my time.

The SPEAKER pro tempore. Members are reminded to refrain from engaging in personalities toward the President.

Mr. McCAUL. Mr. Speaker, I yield myself such time as I may consume.

Let me say, this is a historic opportunity to get something done that we probably haven't gotten done in 25 years. But let me first say that I am a father of five children.

I have been down to the detention centers and seen these kids down there, these babies. From a human standpoint, it is one of the most horrible experiences I have had in my lifetime.

Let me say this, Mr. Speaker: this bill protects our children. It protects our children because it provides a deterrent for them not to come here in the first place. It also keeps families together and doesn't separate them, as current law dictates. Current law dictates this, if we don't change the law.

Let me also add, I talked to the Secretary today and 10,000 of these 12,000 children who are in the detention centers came without their parents. And

who were their guardians: the drug traffickers, the smugglers, and the coyotes, as they made the dangerous journey from Central America all the way up through Mexico and into the United States.

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I have seen horrors of that, and this bill will provide the deterrence to stop that from happening because, as we know, they are abused on the way up that journey. They are abused physically and sexually and demoralized and recruited. That has to stop, and, Mr. Speaker, this bill will stop that.

Mr. Speaker, I urge my colleagues to support it, and I yield back the balance of my time.

Ms. JACKSON LEE. Mr. Speaker, I rise in strong opposition of H.R. 4760, the "Securing America's Future Act of 2018."

H.R. 4760 is a DREAM Killer Bill that fails to fix our nation's fractured immigration system.

This bill slashes legal immigration, it cripples our agricultural industry, criminalizes undocumented immigrants, undermines our public safety, and denies critical protections for children and families.

H.R. 4760 withholds grants from communities implementing community trust policies that limit law enforcement officials questioning an individual's immigration status.

This Republican-sponsored bill forces local governments to comply with Trump's mass deportation agenda, despite Republican's historic demands that the federal government stay out of people's lives.

My colleagues and I will never vote in favor of a bill that perpetuates the administration's mass deportation agenda, especially in light of the human rights violations we are currently witnessing at our U.S.-Mexico border.

When I visited the border this past weekend, what I witnessed was horrific. It was not the America that I know and love.

Since early May, more than 2,300 children have been separated from their parents.

By playing the blame game and putting the burden on Congress to fix what President Trump alone has started, the Administration issued an Executive Order yesterday that pretends to open the door for a halt of his intentionally barbaric policy of separating families intended to deter people from attempting to cross the border.

The new policy detains entire families together, including children, but ignores legal time limits on the detention of minors.

The President is ignoring the immigration laws that set the precedent on this arena.

The Flores Settlement, issued in 1997, was the result of a class action lawsuit filed on behalf of immigrant children in the U.S. District Court for the Central District of California.

It requires the government to release children from immigration detention without unnecessary delay to parents, relatives, or those willing to accept custody.

It also mandates that the government cannot keep children in detention for over 20 days.

Trump's executive order is in direct violation of the Flores agreement by allowing children to be detained for well-over 20 days.

H.R. 4760 is a politically motivated bill intended to spread the false narrative that immi-

grants are criminals, liars, and job stealers who are somehow a drain on our society and deserving of punishment.

Nothing could be further from the truth.

Many of our nation's most beloved and respected figures that are even taught about in schools, were immigrants.

H.R. unfairly and unnecessarily subjects immigrants to lengthy criminal sentences, as well as excessive detention and unreasonable scrutiny.

The restrictive features of the bill—including asylum provisions, cancelling the applications of 3 million people waiting to immigrate legally, and permanent reductions in legal immigration—we are told are a small price to pay to help Dreamers gain a pathway to citizenship. However, this is not the case.

The CATO Institute recently reported that 82 percent of Dreamers would not even benefit from this bill's citizenship path.

H.R. 4760 does not provide a pathway to citizenship for Dreamers; instead, it denies Dreamers the coveted American Dream.

Mr. Speaker, I stand in strong opposition to H.R. 4760, the "Securing America's Future Act of 2018."

This bill offers minimal protections for Dreamers in exchange for implementing Trump's mass deportation plan.

It includes a litary of bad proposals from the House Judiciary Committee.

It eliminates most family-based immigration categories, as well as the diversity visa program.

It mandates the use of E-Verify on a nationwide basis, thereby crippling industries such as agriculture, restaurants, hotels, construction, and many others.

It purports to address concerns in the agricultural industry. But its solution is to replace the 1 to 1.5 million undocumented farmworkers in this country with an army of guest workers at drastically depressed wages.

This would undermine the wages and working conditions on farms and a host of other sectors (like forestry, logging, and food processing) that employ many U.S. workers and have never been considered agriculture.

It subjects each and every undocumented immigrant over the age of 18 to criminal prosecution by making it a crime to be here without immigration status.

This would effectively turn most undocumented immigrants—including the parents of the Dreamers the bill purports to help—into criminals overnight.

It undermines our asylum system by establishing impossibly high evidentiary burdens and denying asylum to those that travel through "so-called" safe third countries.

It removes critical protections for unaccompanied children and creates a scheme to swiftly remove them without an opportunity to see a judge.

It also abolishes important child safety protections for children traveling with their parents.

No Path to Citizenship: In exchange for all of the above, and much more, the bill offers no path to citizenship.

Instead, it creates a renewable "contingent nonimmigrant" status that would perpetually deny Dreamers the American Dream.

Dead on Arrival: We are only voting on this bill to appease members of the House Freedom Caucus.

A similar bill offered by Senator Grassley only received 39 votes in the Senate.

The bill is simply too extreme for many Republicans, as indicated by letters of opposition from right-leaning groups such as the U.S. Chamber of Commerce, the Koch-brothers funded LIBRE Initiative, and the CATO Institute.

Expands Family Separation: The Trump/ Sessions zero-tolerance prosecution policy is fueling the wave of family separation at the border.

This bill doubles down on the use of criminal prosecution by making unlawful presence a misdemeanor, or a felony under many circumstances.

This would exponentially increase family separation in the interior, as it transforms non-violent, civil immigration violations into criminal offenses.

The result would be the arrest, conviction, and detention of millions of immigrants.

Harms Children: Republicans will likely argue that this bill treats unaccompanied alien children (UACs) from Central American like those from Mexico and therefore does nothing more than remedy a loophole in the law.

But in fact, this bill removes basic protections for all UACs. Among other things, the bill: removes protections for young children aged 13 and under, as well as children with disabilities; eliminates an existing provision allowing limited government funding for counsel for UACs, relegating many children to appear in immigration court without legal representation; requires DHS to investigate and remove all potential UAC sponsors. This would both disincentivize sponsors from coming forward to claim children and overburden state foster care systems:

eliminates the ability for all UACs to first present their asylum claims to specially trained USCIS asylum officers in a non-adversarial setting. UACs would instead be required to present their claims in open court to an immigration judge, opposite a trained ICE trial lawyer, and likely without legal representation; and

strips crucial protections for abused, abandoned and neglected children by limiting their ability to access Special Immigrant Juvenile status.

Makes Communities Less Safe: The bill withholds DHS grants and other law enforcement grants from communities that implement community trust policies that limit or restrict law enforcement questioning of an individual's immigration status.

Although Republicans often demand that the federal government stay out of people's lives, the bill forces local governments to cooperate with Trump's mass deportation agenda.

Republicans have long sought to turn "sanctuary cities" into a pejorative term, but studies show that such jurisdictions have "statistically significantly lower" criminal activity compared to other jurisdictions.

Law enforcement officials across the country oppose these provisions because it would make their communities less safe.

For example, Latinos in three major cities have been reporting fewer crimes since Trump took office, particularly as it relates to domestic violence and sexual assault.

Just this week, a Texas sheriff's deputy was arrested for sexually assaulting a 4-year-old girl and threatening to deport the undocumented mother if she reported the crime.

If enacted, the bill would supercharge Trump's deportation agenda, thereby turning undocumented immigrants into prey for criminals.

Destabilizes Agriculture: The bill mandates E-Verify use nationwide, despite the reliance on undocumented immigrants by several large sectors of the U.S. economy.

To address labor concerns in agriculture and various other industries, the bill creates a massive new guestworker program in which undocumented farmworkers may purportedly participate.

But the bill's unrealistic and anti-worker provisions would have devastating impacts on those workers, as well as similarly situated U.S. workers and employers.

Among other things, the bill provides status to undocumented farmworkers through a "report to deport" guestworker program that requires them to first leave the country—including their homes and families—with no assurance that they would be able to return.

Few would participate in such a program.

The guestworker program would eventually result in millions of guestworkers in the country, and all would be paid at far-below market wages.

This combination would have devastating impacts on the labor market—not only in agriculture, but in other covered industries such as logging, forestry, and food processing.

Given what Republicans often say about the need to protect U.S. workers, we cannot see why they would support this bill.

Fails to Fix the Broken System: The bill fails to repair our fundamentally broken immigration system.

H.R. 4760 is simply a politically motivated bill intended to propagate the fiction that immigrants are criminals, liars, and job stealers who are somehow a drain on our society and need to be punished.

Nothing could be further from the truth. Immigrants generally play a positive role in our society, and this bill unfairly and unnecessarily subjects them to lengthy criminal sentences, as well as excessive detention and unreasonable scrutiny.

Republicans have long championed their identity as the "Party of Lincoln," but this bill proves that they have clearly become the "Party of Trump."

Trump champions nativist fear-mongering, relies on alternative facts, and seeks to send America back to the dark ages of isolationism and cultural in-fighting.

This is the wrong direction for our country. Family Immigration Led To John Tu's Billion Dollar Company.

John Tu created wealth, shared that wealth with his employees and demonstrated people can achieve the American Dream while also fulfilling the dreams of others.

Immigrant entrepreneurs possess relatively few options for starting a business and remaining in the United States.

There is no startup visa that allows individuals to receive permanent residence specifically for starting a business.

Once someone acquires permanent residence (a green card) he or she has the freedom to start a business in America.

That is why the stories we hear about successful foreign-born entrepreneurs come almost exclusively from individuals sponsored by an employer or family member.

John Tu is a great example of this.

John Tu (No. 87 on the Forbes 400 list) was born in China in 1941, where he lived with his parents and sisters.

He describes himself as a mediocre student unable to attend the best Chinese colleges.

He was denied a visa to the United States and instead applied to a college in Germany, where in 1978 he earned a degree in electrical engineering.

"My dream of coming to the United States persisted," said John in testimony before the Senate Subcommittee on Immigration. He recalled visiting his sister, who was living in Boston.

She had come to America as a student and married a U.S. citizen born in Taiwan. That trip reignited his dreams.

"My experience brought me to the conclusion that in the U.S. one can be anything he wants. I decided right then that I would find a way to make my home in America."

His sister, who became a U.S. citizen, sponsored John for immigration through the immigrant preference category for the siblings of U.S. citizens.

As someone willing to take a chance on a new country, it's not surprising John Tu quickly became an entrepreneur.

He started a one-man gift shop in Arizona, where his sister had moved to, and sold collectables imported from China.

A few years later, John ventured into commercial real estate, eventually buying a condominium in Los Angeles.

In California, he met David Sun, his future business partner, who also was born in China.

In 1982, John Tu and David Sun started a computer hardware company called Camintonn Corporation.

They later sold the company to AST Research, with each man earning about \$1 million.

But a year later, John and David lost almost everything.

Their broker, a trusted friend, invested poorly, which caused their savings to be nearly wiped out in the October 1987 stock market crash.

John Tu and David Sun picked themselves up and did what entrepreneurs do best—they started another business.

Their new company, Kingston Technology, sought to fill a niche in the marketplace for computer memory products.

"Kingston soon began developing memory products for a variety of PCs and thriving beyond either of our expectations.

It is ironic that from the biggest financial failure came my most successful venture," said

The company grew to over 500 U.S. employees and by 1996 was valued at \$1.5 billion

Not surprisingly, this attracted the interest of buyers. That year, John and David sold 80 percent of Kingston to Japan-based Softbank Corp.

While the sale initially made news, it is what John Tu and David Sun did with the proceeds that generated worldwide attention: The two men set aside \$100 million in profits from the sale and awarded bonuses to their American employees, something virtually unheard.

In many cases, the bonuses ranged from \$100,000 to \$300,000.

This decision changed the lives of those working at Kingston, allowing many to fund dreams for themselves and their children.

"The bonus meant a great deal to the employees, for some it meant ridding themselves of debt, for others a down payment on a house, and for one person the opportunity to return to college and finish his education," said Kingston employee Gary McDonald.

He decided to use the bonus money to fund schooling and assistance for his four children, two of whom had special needs, including one with autism.

"Without the bonus it would have been much more of a financial struggle," he said.

Fate intervened and in July 1999, for business reasons, Softbank decided to sell its 80 percent share in Kingston back to John Tu and David Sun for less than half of the original sale price.

Today, Kingston is "the world's largest independent manufacturer of memory products," according to the company.

Kingston employs more than 3,000 people around the world and maintains its head-quarters in Fountain Valley, California. It has garnered a number of awards, including Fortune magazine's list of the "Best Companies to Work for in America." John and his company Kingston contribute to many charitable causes.

An Immigrant And An Immigrant's Son Saved Americans From Polio.

Polio struck future presidents and poor children alike, becoming an epidemic that consumed Americans throughout much of the 20th century.

Immigrant Albert Sabin and the son of an immigrant, Jonas Salk, developed the vaccines that ended polio as a threat to Americans.

Neither Salk or Sabin—or their life-saving Polio vaccines—would have been in America if not for family immigration.

"Without Sabin and Salk, American children would continue to be paralyzed for life by polio," Michel Zaffran, director of polio eradication at the World Health Organization, said in an interview. "Their contribution is quite simply immeasurable."

Americans today do not consider polio a threat. That was not always the case.

"No disease drew as much attention, or struck the same terror, as polio," according to David Oshinsky, author of the Pulitzer Prizewinning book Polio: An American Story.

"Polio hit without warning. There was no way of telling who would get it and who would be spared.

It killed some of its victims and marked others for life, leaving behind vivid reminders for all to see: wheelchairs, crutches, leg braces, breathing devices, deformed limbs."

Franklin Delano Roosevelt, who used a wheelchair throughout his presidency, is the most famous victim of polio.

But at its approximate height, in 1949, around 40,000 cases were reported in America, according to Oshinsky.

In San Angelo, Texas, one out of every 124 residents contracted the disease, resulting in 24 deaths and 84 cases of permanent paralysis, affecting mostly children.

Cases of polio first appeared in the U.S. in the 1800s.

The invention of the electron microscope in the 1930s allowed researchers to see the virus that causes the polio infection, which is spread through fecal waste, from one person to another, by hand, food, water and other methods.

When Albert Sabin was born in Poland in 1906, Americans could not have known this Polish infant would someday grow up and change their lives.

"When he was 15, his family came to the United States to escape the murderous pogroms [against Jews] that erupted there following World War I," according to David Oshinsky.

"The Sabins settled in Paterson, New Jersey, an immigrant textile center, where his father took a job as a weaver. Fluent in Polish and German, but knowing no English, Sabin was tutored by a cousin who encouraged him to avoid the dead-end life of the silk mills by getting an education."

Sabin did well in high school, while working to help support the family, and accepted an offer from an uncle who offered to pay his college tuition if he agreed to join him as a dentist.

Albert did not enjoy studying dentistry and lost his uncle's financial support.

In a great example of mentoring, the well-regarded New York University (NYU) professor William Hallock Park, a bacteriologist, saw something in Sabin and arranged for a scholarship.

The SPEAKER pro tempore. All time for debate has expired.

Pursuant to House Resolution 954, the previous question is ordered on the bill, as amended.

The question is on the engrossment and third reading of the bill.

The bill was ordered to be engrossed and read a third time, and was read the third time.

#### MOTION TO RECOMMIT

Ms. MICHELLE LUJAN GRISHAM of New Mexico. Mr. Speaker, I have a motion to recommit at the desk.

The SPEAKER pro tempore. Is the gentlewoman opposed to the bill?

Ms. MICHELLE LUJAN GRISHAM of New Mexico. I am opposed in its current form.

The SPEAKER pro tempore. The Clerk will report the motion to recommit.

The Clerk read as follows:

Ms. Michelle Lujan Grisham of New Mexico moves to recommit the bill H.R. 4760 to the Committee on the Judiciary with instructions to report the same back to the House forthwith with the following amendment:

In section 1, in the heading, strike "; TABLE OF CONTENTS".

In subsection (a) of section 1, strike the enumerator and the heading.

Strike subsection (b) of section 1 and all that follows through the end of the bill, and insert the following:

#### SEC. 2. DEFINITIONS.

In this Act:

- (1) IN GENERAL.—Except as otherwise specifically provided, any term used in this Act that is used in the immigration laws shall have the meaning given such term in the immigration laws.
- (2) DACA.—The term "DACA" means deferred action granted to an alien pursuant to the Deferred Action for Childhood Arrivals program announced by President Obama on June 15, 2012.
- (3) DISABILITY.—The term "disability" has the meaning given such term in section 3(1) of the Americans with Disabilities Act of 1990 (42 U.S.C. 12102(1)).
- (4) EARLY CHILDHOOD EDUCATION PROGRAM.—The term "early childhood education program" has the meaning given such term in section 103 of the Higher Education Act of 1965 (20 U.S.C. 1003).
- (5) ELEMENTARY SCHOOL; HIGH SCHOOL; SECONDARY SCHOOL.—The terms "elementary school", "high school", and "secondary school" have the meanings given such terms in section 8101 of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 7801).
- (6) IMMIGRATION LAWS.—The term "immigration laws" has the meaning given such term in section 101(a)(17) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(17)).
- (7) INSTITUTION OF HIGHER EDUCATION.—The term "institution of higher education"—
- (A) except as provided in subparagraph (B), has the meaning given such term in section 102 of the Higher Education Act of 1965 (20 U.S.C. 1002); and
- (B) does not include an institution of higher education outside of the United States.
- (8) PERMANENT RESIDENT STATUS ON A CON-DITIONAL BASIS.—The term "permanent resident status on a conditional basis" means status as an alien lawfully admitted for per-

- manent residence on a conditional basis under this Act.
- (9) POVERTY LINE.—The term "poverty line" has the meaning given such term in section 673 of the Community Services Block Grant Act (42 U.S.C. 9902).
- (10) SECRETARY.—Except as otherwise specifically provided, the term "Secretary" means the Secretary of Homeland Security.
- (11) UNIFORMED SERVICES.—The term "Uniformed Services" has the meaning given the term "uniformed services" in section 101(a) of title 10, United States Code.

# SEC. 2. PERMANENT RESIDENT STATUS ON A CONDITIONAL BASIS FOR CERTAIN LONG-TERM RESIDENTS WHO ENTERED THE UNITED STATES AS CHILDREN.

- (a) CONDITIONAL BASIS FOR STATUS.—Notwithstanding any other provision of law, an alien shall be considered, at the time of obtaining the status of an alien lawfully admitted for permanent residence under this section, to have obtained such status on a conditional basis subject to the provisions under this Act.
  - (b) REQUIREMENTS.—
- (1) IN GENERAL.—Notwithstanding any other provision of law, the Secretary shall cancel the removal of, and adjust to the status of an alien lawfully admitted for permanent residence on a conditional basis, an alien who is inadmissible or deportable from the United States or is in temporary protected status under section 244 of the Immigration and Nationality Act (8 U.S.C. 1254a), if—
- (A) the alien has been continuously physically present in the United States since the date that is 4 years before the date of the enactment of this Act;
- (B) the alien was younger than 18 years of age on the date on which the alien initially entered the United States;
- (C) subject to paragraphs (2) and (3), the alien—
- (i) is not inadmissible under paragraph (2), (3), (6)(E), (6)(G), (8), (10)(A), (10)(C), or (10)(D) of section 212(a) of the Immigration and Nationality Act (8 U.S.C. 1182(a));
- (ii) has not ordered, incited, assisted, or otherwise participated in the persecution of any person on account of race, religion, nationality, membership in a particular social group, or political opinion; and
  - (iii) has not been convicted of—
- (I) any offense under Federal or State law, other than a State offense for which an essential element is the alien's immigration status, that is punishable by a maximum term of imprisonment of more than 1 year; or
- (II) three or more offenses under Federal or State law, other than State offenses for which an essential element is the alien's immigration status, for which the alien was convicted on different dates for each of the 3 offenses and imprisoned for an aggregate of 90 days or more; and
- (D) the alien—
- (i) has been admitted to an institution of higher education;
- (ii) has earned a high school diploma or a commensurate alternative award from a public or private high school, or has obtained a general education development certificate recognized under State law or a high school equivalency diploma in the United States; or
- (iii) is enrolled in secondary school or in an education program assisting students in—
- (I) obtaining a regular high school diploma or its recognized equivalent under State law; or
- (II) in passing a general educational development exam, a high school equivalence diploma examination, or other similar Stateauthorized exam.

- (2) WAIVER.—With respect to any benefit under this Act, the Secretary may waive the grounds of inadmissibility under paragraph (2), (6)(E), (6)(G), or (10)(D) of section 212(a) of the Immigration and Nationality Act (8 U.S.C. 1182(a)) for humanitarian purposes or family unity or if the waiver is otherwise in the public interest.
- (3) TREATMENT OF EXPUNGED CONVICTIONS.—An expunged conviction shall not automatically be treated as an offense under paragraph (1). The Secretary shall evaluate expunged convictions on a case-by-case basis according to the nature and severity of the offense to determine whether, under the particular circumstances, the Secretary determines that the alien should be eligible for cancellation of removal, adjustment to permanent resident status on a conditional basis, or other adjustment of status.
- (4) DACA RECIPIENTS.—The Secretary shall cancel the removal of, and adjust to the status of an alien lawfully admitted for permanent residence on a conditional basis, an alien who was granted DACA unless the alien has engaged in conduct since the alien was granted DACA that would make the alien ineligible for DACA.
  - (5) APPLICATION FEE -
- (A) IN GENERAL.—The Secretary may require an alien applying for permanent resident status on a conditional basis under this section to pay a reasonable fee that is commensurate with the cost of processing the application.
- (B) EXEMPTION.—An applicant may be exempted from paying the fee required under subparagraph (A) if the alien—
  - (i)(I) is younger than 18 years of age;
- (II) received total income, during the 12-month period immediately preceding the date on which the alien files an application under this section, that is less than 150 percent of the poverty line; and
- (III) is in foster care or otherwise lacking any parental or other familial support;
- (ii) is younger than 18 years of age and is homeless:
- (iii)(I) cannot care for himself or herself because of a serious, chronic disability; and
- (II) received total income, during the 12-month period immediately preceding the date on which the alien files an application under this section, that is less than 150 percent of the poverty line; or
- (iv)(I) during the 12-month period immediately preceding the date on which the alien files an application under this section, accumulated \$10,000 or more in debt as a result of unreimbursed medical expenses incurred by the alien or an immediate family member of the alien; and
- (II) received total income, during the 12-month period immediately preceding the date on which the alien files an application under this section, that is less than 150 percent of the poverty line.
- (6) SUBMISSION OF BIOMETRIC AND BIOGRAPHIC DATA.—The Secretary may not grant an alien permanent resident status on a conditional basis under this section unless the alien submits biometric and biographic data, in accordance with procedures established by the Secretary. The Secretary shall provide an alternative procedure for aliens who are unable to provide such biometric or biographic data because of a physical impairment.
  - (7) BACKGROUND CHECKS.—
- (A) REQUIREMENT FOR BACKGROUND CHECKS.—The Secretary shall utilize biometric, biographic, and other data that the Secretary determines appropriate—
- (i) to conduct security and law enforcement background checks of an alien seeking permanent resident status on a conditional basis under this section; and

- (ii) to determine whether there is any criminal, national security, or other factor that would render the alien ineligible for such status.
- (B) COMPLETION OF BACKGROUND CHECKS.— The security and law enforcement background checks of an alien required under subparagraph (A) shall be completed, to the satisfaction of the Secretary, before the date on which the Secretary grants such alien permanent resident status on a conditional basis under this section.
  - (8) MEDICAL EXAMINATION.—
- (A) REQUIREMENT.—An alien applying for permanent resident status on a conditional basis under this section shall undergo a medical examination.
- (B) POLICIES AND PROCEDURES.—The Secretary, with the concurrence of the Secretary of Health and Human Services, shall prescribe policies and procedures for the nature and timing of the examination required under subparagraph (A).
- (9) MILITARY SELECTIVE SERVICE.—An alien applying for permanent resident status on a conditional basis under this section shall establish that the alien has registered under the Military Selective Service Act (50 U.S.C. 3801 et seq.), if the alien is subject to registration under such Act.
- (c) Determination of Continuous Presence.—
- (1) TERMINATION OF CONTINUOUS PERIOD.—Any period of continuous physical presence in the United States of an alien who applies for permanent resident status on a conditional basis under this section shall not terminate when the alien is served a notice to appear under section 239(a) of the Immigration and Nationality Act (8 U.S.C. 1229(a)).
- (2) Treatment of certain breaks in presence.—
- (A) IN GENERAL.—Except as provided in subparagraphs (B) and (C), an alien shall be considered to have failed to maintain continuous physical presence in the United States under subsection (b)(1)(A) if the alien has departed from the United States for any period exceeding 90 days or for any periods, in the aggregate, exceeding 180 days.
- (B) EXTENSIONS FOR EXTENUATING CIRCUMSTANCES.—The Secretary may extend the time periods described in subparagraph (A) for an alien who demonstrates that the failure to timely return to the United States was due to extenuating circumstances beyond the alien's control, including the serious illness of the alien, or death or serious illness of a parent, grandparent, sibling, or child of the alien.
- (C) Travel authorized by the secretary.—Any period of travel outside of the United States by an alien that was authorized by the Secretary may not be counted toward any period of departure from the United States under subparagraph (A).
- (d) LIMITATION ON REMOVAL OF CERTAIN ALIENS.—
- (1) IN GENERAL.—The Secretary or the Attorney General may not remove an alien who appears prima facie eligible for relief under this section.
- (2) ALIENS SUBJECT TO REMOVAL.—The Secretary shall provide a reasonable opportunity to apply for relief under this section to any alien who requests such an opportunity or who appears prima facie eligible for relief under this section if the alien is in removal proceedings, is the subject of a final removal order, or is the subject of a voluntary departure order.
- (3) CERTAIN ALIENS ENROLLED IN ELEMENTARY OR SECONDARY SCHOOL.—
- (A) STAY OF REMOVAL.—The Attorney General shall stay the removal proceedings of an alien who—
- (i) meets all the requirements under subparagraphs (A), (B), and (C) of subsection

- (b)(1), subject to paragraphs (2) and (3) of such subsection;
  - (ii) is at least 5 years of age; and
- (iii) is enrolled in an elementary school, a secondary school, or an early childhood education program.
- (B) COMMENCEMENT OF REMOVAL PROCEEDINGS.—The Secretary may not commence removal proceedings for an alien described in subparagraph (A).
- (C) EMPLOYMENT.—An alien whose removal is stayed pursuant to subparagraph (A) or who may not be placed in removal proceedings pursuant to subparagraph (B) shall upon application to the Secretary, be granted an employment authorization document.
- (D) LIFT OF STAY.—The Secretary or Attorney General may not lift the stay granted to an alien under subparagraph (A) unless the alien ceases to meet the requirements under such subparagraph.
- (e) EXEMPTION FROM NUMERICAL LIMITATIONS.—Nothing in this section or in any other law may be construed to apply a numerical limitation on the number of aliens who may be granted permanent resident status on a conditional basis under this Act.

## SEC. 3. TERMS OF PERMANENT RESIDENT STATUS ON A CONDITIONAL BASIS.

- (a) PERIOD OF STATUS.—Permanent resident status on a conditional basis is—
- (1) valid for a period of 8 years, unless such period is extended by the Secretary; and
- (2) subject to termination under subsection
- (b) NOTICE OF REQUIREMENTS.—At the time an alien obtains permanent resident status on a conditional basis, the Secretary shall provide notice to the alien regarding the provisions of this Act and the requirements to have the conditional basis of such status removed.
- (c) TERMINATION OF STATUS.—The Secretary may terminate the permanent resident status on a conditional basis of an alien only if the Secretary—
- (1) determines that the alien ceases to meet the requirements under paragraph (1)(C) of section 3(b), subject to paragraphs (2) and (3) of that section; and
- (2) prior to the termination, provides the alien—
- (A) notice of the proposed termination; and
- (B) the opportunity for a hearing to provide evidence that the alien meets such requirements or otherwise contest the termination
- (d) RETURN TO PREVIOUS IMMIGRATION STATUS.—
- (1) IN GENERAL.—Except as provided in paragraph (2), an alien whose permanent resident status on a conditional basis expires under subsection (a)(1) or is terminated under subsection (c) or whose application for such status is denied shall return to the immigration status that the alien had immediately before receiving permanent resident status on a conditional basis or applying for such status, as appropriate.
- (2) SPECIAL RULE FOR TEMPORARY PROTECTED STATUS.—An alien whose permanent resident status on a conditional basis expires under subsection (a)(1) or is terminated under subsection (c) or whose application for such status is denied and who had temporary protected status under section 244 of the Immigration and Nationality Act (8 U.S.C. 1254a) immediately before receiving or applying for such permanent resident status on a conditional basis, as appropriate, may not return to such temporary protected status if—
- (A) the relevant designation under section 244(b) of the Immigration and Nationality Act (8 U.S.C. 1254a(b)) has been terminated; or
- (B) the Secretary determines that the reason for terminating the permanent resident

status on a conditional basis renders the alien ineligible for such temporary protected status.

## SEC. 4. REMOVAL OF CONDITIONAL BASIS OF PERMANENT RESIDENT STATUS.

- (a) ELIGIBILITY FOR REMOVAL OF CONDITIONAL BASIS.—
- (1) IN GENERAL.—Subject to paragraph (2), the Secretary shall remove the conditional basis of an alien's permanent resident status granted under this Act and grant the alien status as an alien lawfully admitted for permanent residence if the alien—
- (A) is described in paragraph (1)(C) of section 3(b), subject to paragraphs (2) and (3) of that section:
- (B) has not abandoned the alien's residence in the United States; and
- (C)(i) has acquired a degree from an institution of higher education or has completed at least 2 years, in good standing, in a program for a bachelor's degree or higher degree in the United States;
- (ii) has served in the Uniformed Services for at least 2 years and, if discharged, received an honorable discharge; or
- (iii) has been employed for periods totaling at least 3 years and at least 75 percent of the time that the alien has had a valid employment authorization, except that any period during which the alien is not employed while having a valid employment authorization and is enrolled in an institution of higher education, a secondary school, or an education program described in section 3(b)(1)(D)(iii), shall not count toward the time requirements under this clause.
  - (2) Hardship exception.—
- (A) IN GENERAL.—The Secretary shall remove the conditional basis of an alien's permanent resident status and grant the alien status as an alien lawfully admitted for permanent residence if the alien—
- (i) satisfies the requirements under subparagraphs (A) and (B) of paragraph (1);
- (ii) demonstrates compelling circumstances for the inability to satisfy the requirements under subparagraph (C) of such paragraph; and
  - (iii) demonstrates that—
- (I) the alien has a disability;
- (II) the alien is a full-time caregiver of a minor child; or
- (III) the removal of the alien from the United States would result in extreme hardship to the alien or the alien's spouse, parent, or child who is a national of the United States or is lawfully admitted for permanent residence.
  - (3) CITIZENSHIP REQUIREMENT.—
- (A) IN GENERAL.—Except as provided in subparagraph (B), the conditional basis of an alien's permanent resident status granted under this Act may not be removed unless the alien demonstrates that the alien satisfies the requirements under section 312(a) of the Immigration and Nationality Act (8 U.S.C. 1423(a)).
- (B) EXCEPTION.—Subparagraph (A) shall not apply to an alien who is unable to meet the requirements under such section 312(a) due to disability.
  - (4) APPLICATION FEE.—
- (A) IN GENERAL.—The Secretary may require aliens applying for lawful permanent resident status under this section to pay a reasonable fee that is commensurate with the cost of processing the application.
- (B) EXEMPTION.—An applicant may be exempted from paying the fee required under subparagraph (A) if the alien—
  - (i)(I) is younger than 18 years of age;
- (II) received total income, during the 12-month period immediately preceding the date on which the alien files an application under this section, that is less than 150 percent of the poverty line; and

- (III) is in foster care or otherwise lacking any parental or other familial support;
- (ii) is younger than 18 years of age and is homeless:

(iii)(I) cannot care for himself or herself because of a serious, chronic disability; and

(II) received total income, during the 12month period immediately preceding the date on which the alien files an application under this section, that is less than 150 percent of the poverty line; or

(iv)(I) during the 12-month period immediately preceding the date on which the alien files an application under this section, the alien accumulated \$10,000 or more in debt as a result of unreimbursed medical expenses incurred by the alien or an immediate family member of the alien; and

(II) received total income, during the 12month period immediately preceding the date on which the alien files an application under this section, that is less than 150 percent of the poverty line.

- (5) SUBMISSION OF BIOMETRIC AND BIO-GRAPHIC DATA.—The Secretary may not remove the conditional basis of an alien's permanent resident status unless the alien submits biometric and biographic data, in accordance with procedures established by the Secretary. The Secretary shall provide an alternative procedure for applicants who are unable to provide such biometric data because of a physical impairment.
  - (6) BACKGROUND CHECKS.
- REQUIREMENT FOR CHECKS.—The Secretary shall utilize biometric, biographic, and other data that the Secretary determines appropriate-
- (i) to conduct security and law enforcement background checks of an alien applying for removal of the conditional basis of the alien's permanent resident status; and
- (ii) to determine whether there is any criminal, national security, or other factor that would render the alien ineligible for removal of such conditional basis.
- (B) COMPLETION OF BACKGROUND CHECKS.-The security and law enforcement background checks of an alien required under subparagraph (A) shall be completed, to the satisfaction of the Secretary, before the date on which the Secretary removes the conditional basis of the alien's permanent resident status
- (b) Treatment for Purposes of Natu-RALIZATION.
- (1) IN GENERAL.—For purposes of title III of the Immigration and Nationality Act (8 U.S.C. 1401 et seq.), an alien granted permanent resident status on a conditional basis shall be considered to have been admitted to the United States, and be present in the United States, as an alien lawfully admitted for permanent residence.
- (2) LIMITATION ON APPLICATION FOR NATU-RALIZATION.—An alien may not apply for naturalization while the alien is in permanent resident status on a conditional basis.

#### SEC. 5. DOCUMENTATION REQUIREMENTS.

- (a) DOCUMENTS ESTABLISHING IDENTITY.— An alien's application for permanent resident status on a conditional basis may include, as proof of identity-
- (1) a passport or national identity document from the alien's country of origin that includes the alien's name and the alien's photograph or fingerprint;
- (2) the alien's birth certificate and an identity card that includes the alien's name and photograph;
- (3) a school identification card that includes the alien's name and photograph, and school records showing the alien's name and that the alien is or was enrolled at the school;
- (4) a Uniformed Services identification card issued by the Department of Defense;

- (5) any immigration or other document issued by the United States Government bearing the alien's name and photograph; or
- (6) a State-issued identification card bearing the alien's name and photograph.
- (b) DOCUMENTS ESTABLISHING CONTINUOUS PHYSICAL PRESENCE IN THE UNITED STATES.-To establish that an alien has been continuously physically present in the United States, as required under section 3(b)(1)(A), or to establish that an alien has not abandoned residence in the United States, as required under section 5(a)(1)(B), the alien may submit documents to the Secretary, including
- (1) employment records that include the employer's name and contact information;
- (2) records from any educational institution the alien has attended in the United States:
- (3) records of service from the Uniformed Services:
- (4) official records from a religious entity confirming the alien's participation in a religious ceremony;
  - (5) passport entries;
- (6) a birth certificate for a child who was born in the United States;
- (7) automobile license receipts or registration:
- (8) deeds, mortgages, or rental agreement contracts:
  - (9) tax receipts:
  - (10) insurance policies:
  - (11) remittance records:
- (12) rent receipts or utility bills bearing the alien's name or the name of an immediate family member of the alien, and the alien's address:
- (13) copies of money order receipts for money sent in or out of the United States:
- (14) dated bank transactions; or
- (15) two or more sworn affidavits from individuals who are not related to the alien who have direct knowledge of the alien's continuous physical presence in the United States, that contain-
- (A) the name, address, and telephone number of the affiant; and
- (B) the nature and duration of the relationship between the affiant and the alien.
- DOCUMENTS ESTABLISHING ENTRY INTO THE UNITED STATES.—To establish under section 3(b)(1)(B) that an alien was younger than 18 years of age on the date on which the alien initially entered the United States, an alien may submit documents to the Secretary, including-
- (1) an admission stamp on the alien's passport:
- (2) records from any educational institution the alien has attended in the United States:
- (3) any document from the Department of Justice or the Department of Homeland Security stating the alien's date of entry into the United States:
- (4) hospital or medical records showing medical treatment or hospitalization, the name of the medical facility or physician, and the date of the treatment or hospitalization:
- (5) rent receipts or utility bills bearing the alien's name or the name of an immediate family member of the alien, and the alien's address;
- (6) employment records that include the employer's name and contact information;
- (7) official records from a religious entity confirming the alien's participation in a religious ceremony:
- (8) a birth certificate for a child who was born in the United States; (9) automobile license receipts or registra-
- tion:
- (10) deeds, mortgages, or rental agreement contracts:
  - (11) tax receipts;

- (12) travel records;
- (13) copies of money order receipts sent in or out of the country;
  - (14) dated bank transactions;
  - (15) remittance records; or
  - (16) insurance policies.
- (d) DOCUMENTS ESTABLISHING ADMISSION TO AN INSTITUTION OF HIGHER EDUCATION.—To establish that an alien has been admitted to an institution of higher education, the alien shall submit to the Secretary a document from the institution of higher education certifving that the alien-
  - (1) has been admitted to the institution; or
- (2) is currently enrolled in the institution as a student.
- (e) DOCUMENTS ESTABLISHING RECEIPT OF A DEGREE FROM AN INSTITUTION OF HIGHER EDUCATION.—To establish that an alien has acquired a degree from an institution of higher education in the United States, the alien shall submit to the Secretary a diploma or other document from the institution stating that the alien has received such a degree.
- (f) DOCUMENTS ESTABLISHING RECEIPT OF HIGH SCHOOL DIPLOMA, GENERAL EDU-CATIONAL DEVELOPMENT CERTIFICATE, OR A RECOGNIZED EQUIVALENT.—To establish that an alien has earned a high school diploma or a commensurate alternative award from a public or private high school, or has obtained a general educational development certificate recognized under State law or a high school equivalency diploma in the United States, the alien shall submit to the Secretary
- (1) a high school diploma, certificate of completion, or other alternate award;
- (2) a high school equivalency diploma or certificate recognized under State law; or
- (3) evidence that the alien passed a Stateauthorized exam, including the general educational development exam, in the United States
- (g) DOCUMENTS ESTABLISHING ENROLLMENT IN AN EDUCATIONAL PROGRAM -To establish that an alien is enrolled in any school or education program described in section 3(b)(1)(D)(iii), 3(d)(3)(A)(iii), or 5(a)(1)(C), the alien shall submit school records from the United States school that the alien is currently attending that include-
  - (1) the name of the school; and
- (2) the alien's name, periods of attendance, and current grade or educational level.
- (h) DOCUMENTS ESTABLISHING EXEMPTION FROM APPLICATION FEES.—To establish that an alien is exempt from an application fee under section 3(b)(5)(B) or 5(a)(4)(B), the alien shall submit to the Secretary the following relevant documents:
- (1) DOCUMENTS TO ESTABLISH AGE.—To establish that an alien meets an age requirement, the alien shall provide proof of identity, as described in subsection (a), that establishes that the alien is younger than 18 vears of age.
- (2) DOCUMENTS TO ESTABLISH INCOME.—To establish the alien's income, the alien shall provide-
- (A) employment records that have been maintained by the Social Security Administration, the Internal Revenue Service, or any other Federal, State, or local government agency;
  - (B) bank records; or
- (C) at least 2 sworn affidavits from individuals who are not related to the alien and who have direct knowledge of the alien's work and income that contain-
- (i) the name, address, and telephone number of the affiant; and
- (ii) the nature and duration of the relationship between the affiant and the alien.
- (3) DOCUMENTS TO ESTABLISH FOSTER CARE, LACK OF FAMILIAL SUPPORT, HOMELESSNESS, OR SERIOUS, CHRONIC DISABILITY.-To establish that the alien was in foster care, lacks

parental or familial support, is homeless, or has a serious, chronic disability, the alien shall provide at least 2 sworn affidavits from individuals who are not related to the alien and who have direct knowledge of the circumstances that contain—

- (A) a statement that the alien is in foster care, otherwise lacks any parental or other familiar support, is homeless, or has a serious, chronic disability, as appropriate;
- (B) the name, address, and telephone number of the affiant; and
- (C) the nature and duration of the relationship between the affiant and the alien.
- (4) DOCUMENTS TO ESTABLISH UNPAID MEDICAL EXPENSE.—To establish that the alien has debt as a result of unreimbursed medical expenses, the alien shall provide receipts or other documentation from a medical provider that.—
- (A) bear the provider's name and address;
- (B) bear the name of the individual receiving treatment; and
- (C) document that the alien has accumulated \$10,000 or more in debt in the past 12 months as a result of unreimbursed medical expenses incurred by the alien or an immediate family member of the alien.
- (i) DOCUMENTS ESTABLISHING QUALIFICATION FOR HARDSHIP EXEMPTION.—To establish that an alien satisfies one of the criteria for the hardship exemption set forth in section 5(a)(2)(A)(iii), the alien shall submit to the Secretary at least 2 sworn affidavits from individuals who are not related to the alien and who have direct knowledge of the circumstances that warrant the exemption, that contain—
- (1) the name, address, and telephone number of the affiant; and
- (2) the nature and duration of the relationship between the affiant and the alien.
- (j) DOCUMENTS ESTABLISHING SERVICE IN THE UNIFORMED SERVICES.—To establish that an alien has served in the Uniformed Services for at least 2 years and, if discharged, received an honorable discharge, the alien shall submit to the Secretary—
  - (1) a Department of Defense form DD-214;
- (2) a National Guard Report of Separation and Record of Service form 22;
- (3) personnel records for such service from the appropriate Uniformed Service; or
- (4) health records from the appropriate Uniformed Service.
- (k) DOCUMENTS ESTABLISHING EMPLOYMENT.—
- (1) IN GENERAL.—An alien may satisfy the employment requirement under section 5(a)(1)(C)(iii) by submitting records that—
- (A) establish compliance with such employment requirement; and
- (B) have been maintained by the Social Security Administration, the Internal Revenue Service, or any other Federal, State, or local government agency.
- (2) OTHER DOCUMENTS.—An alien who is unable to submit the records described in paragraph (1) may satisfy the employment requirement by submitting at least 2 types of reliable documents that provide evidence of employment, including—
  - (A) bank records;
  - (B) business records;
  - (C) employer records;
- (D) records of a labor union, day labor center, or organization that assists workers in employment:
- (E) sworn affidavits from individuals who are not related to the alien and who have direct knowledge of the alien's work, that contain
- (i) the name, address, and telephone number of the affiant; and
- (ii) the nature and duration of the relationship between the affiant and the alien; and
  - (F) remittance records.

(1) AUTHORITY TO PROHIBIT USE OF CERTAIN DOCUMENTS.—If the Secretary determines, after publication in the Federal Register and an opportunity for public comment, that any document or class of documents does not reliably establish identity or that permanent resident status on a conditional basis is being obtained fraudulently to an unacceptable degree, the Secretary may prohibit or restrict the use of such document or class of documents.

#### SEC. 6. RULEMAKING.

- (a) INITIAL PUBLICATION.—Not later than 90 days after the date of the enactment of this Act, the Secretary shall publish regulations implementing this Act in the Federal Register. Such regulations shall allow eligible individuals to immediately apply affirmatively for the relief available under section 3 without being placed in removal proceedings.
- (b) INTERIM REGULATIONS.—Notwithstanding section 553 of title 5, United States Code, the regulations published pursuant to subsection (a) shall be effective, on an interim basis, immediately upon publication in the Federal Register, but may be subject to change and revision after public notice and opportunity for a period of public comment.
- (c) FINAL REGULATIONS.—Not later than 180 days after the date on which interim regulations are published under this section, the Secretary shall publish final regulations implementing this Act.
- (d) PAPERWORK REDUCTION ACT.—The requirements under chapter 35 of title 44, United States Code, (commonly known as the "Paperwork Reduction Act") shall not apply to any action to implement this Act.

#### SEC. 7. CONFIDENTIALITY OF INFORMATION.

- (a) IN GENERAL.—The Secretary may not disclose or use information provided in applications filed under this Act or in requests for DACA for the purpose of immigration enforcement.
- (b) REFERRALS PROHIBITED.—The Secretary may not refer any individual who has been granted permanent resident status on a conditional basis or who was granted DACA to U.S. Immigration and Customs Enforcement, U.S. Customs and Border Protection, or any designee of either such entity.
- (c) LIMITED EXCEPTION.—Notwithstanding subsections (a) and (b), information provided in an application for permanent resident status on a conditional basis or a request for DACA may be shared with Federal security and law enforcement agencies—
- (1) for assistance in the consideration of an application for permanent resident status on a conditional basis:
- (2) to identify or prevent fraudulent claims:
- (3) for national security purposes; or
- (4) for the investigation or prosecution of any felony not related to immigration status
- (d) PENALTY.—Any person who knowingly uses, publishes, or permits information to be examined in violation of this section shall be fined not more than \$10,000.

## SEC. 8. RESTORATION OF STATE OPTION TO DETERMINE RESIDENCY FOR PURPOSES OF HIGHER EDUCATION BENEFITS

- (a) IN GENERAL.—Section 505 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (8 U.S.C. 1623) is repealed.
- (b) EFFECTIVE DATE.—The repeal under subsection (a) shall take effect as if included in the original enactment of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (division C of Public Law 104–208; 110 Stat. 3009–546).

Ms. MICHELLE LUJAN GRISHAM of New Mexico (during the reading). Mr. Speaker, I ask unanimous consent to dispense with the reading. The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from New Mexico?

There was no objection.

The SPEAKER pro tempore. Pursuant to the rule, the gentlewoman is recognized for 5 minutes in support of her motion.

Ms. MICHELLE LUJAN GRISHAM of New Mexico. Mr. Speaker, this is the final amendment to the bill, which will not kill the bill or send it back to committee. If adopted, the bill will immediately proceed to final passage, as amended.

When DACA was terminated in September, this Chamber promised hundreds of thousands of young people and the American public that we would have a public debate and vote to protect Dreamers. We gather here today, instead, to vote on legislation that fails to protect these young people, radically changes our immigration laws, and derails the bipartisan queen-of-the-hill effort that would give us a solution.

H.R. 4760 is a hyperpartisan, sweeping bill which would fundamentally change our legal immigration system and negatively impact our economy, which is why it is opposed by the majority of the Republican Conference, faith groups, businesses, chambers, and, quite frankly, everyone in between.

If enacted, these policies would undermine local law enforcement, hurt businesses, and rip apart communities through mass deportation, while telling hundreds of thousands of American Dreamers that they can only be a guest in the only country most of them have ever known, but that they will never truly be American.

The truth is that this bill is a poison pill-ridden effort that does nothing to get us closer to passing a bipartisan, narrow, and targeted solution for Dreamers.

Congress—that is each and every one of us—has a responsibility to address this Trump-created crisis in a bipartisan, rapid, compassionate, and meaningful way. This is what the American people want us to do. But since the start of the Trump administration, a divisive and twisted narrative has been perpetrated to villainize, scapegoat, and hurt immigrant families.

This week, the pain of immigrant families was felt by each and every person in America who heard the terror and cries of children being torn from their parents. This week we have experienced the horror many immigrant families feel every single day, and we have seen how ugly it is to use vulnerable immigrant children, mothers, and fathers as political pawns.

But we have also seen Americans stand up for these families. We saw them rebuke the President and his heinous policy. Today we must do the same thing by standing up for Dreamers. We must meet our responsibility as Members of Congress by voting for legislation that fixes this Trump-created DACA crisis, not by voting for legislation that makes it worse.

Every time that a bipartisan fix for Dreamers is within our reach, this chaotic Republican Conference caves to those who aim to exploit Dreamers in order to impose radical changes to our immigration system.

The provisions in H.R. 4760's partisan anti-immigrant bill betray our most fundamental American values. It is a reflection of the xenophobic agenda of the Trump White House which prioritizes billions upon billions on a wasteful wall, cuts legal immigration, and ends our obligation to protect Dreamers.

This is the latest example of Republicans putting Trump's anti-immigrant demands above moral decency, families, Dreamers, and the will of the American people. It is indefensible and immoral that this House continues to derail bipartisan efforts to protect Dreamers. The antics that we are witnessing are why the American people have lost faith that their Representatives can find bipartisan solutions to our Nation's most pressing issues.

But as a Member of Congress in the minority party at a time of deep political division and instability, I still believe it is possible for us to work together to improve the well-being of families, children, and young people. Mr. Speaker, that is why I am asking and I am imploring you to join me in voting for the bipartisan Dream Act that upholds our values and fulfills our promise to protect Dreamers and their families.

Mr. Speaker, I yield back the balance of my time.

Mr. GOODLATTE. Mr. Speaker, I claim the time in opposition to the motion to recommit.

The SPEAKER pro tempore. The gentleman from Virginia is recognized for 5 minutes.

Mr. GOODLATTE. Mr. Speaker, I rise in strong opposition to this effort to distract us from the major problems that we are attempting to address in our country. This motion to recommit only—only—deals with amnesty for a far larger population of people than the American people expect to have addressed. The people who are the DACA recipients are people who arrived here as young children before June 15, 2007.

This bill does nothing to solve the problem with the surge of people at the border of our country. It does nothing to create a new border security wall and fencing system, technology and personnel who are needed, and judges in courtrooms to process the huge number—the 600,000 backlog—of amnesty cases that we have.

This does nothing to close the loopholes that are allowing people to enjoy what is called catch and release. When they come into the country, some of them even turn themselves in knowing that, ultimately, they are going to be released into the interior of the United States. We need to give the administration the tools they need to stop this problem. It is not a new problem.

The Obama administration wanted a number of the changes that are in this

bill with regard to clarifying things like the terrible Flores decision, which is at the heart of the problem we have with young children being separated from their parents.

We fix those things in this legislation, and yet this would substitute all of that for something that is just targeted at what the other party wants to do. And they call upon us to work in a bipartisan fashion.

This bill addresses all of the areas that need to be addressed, and they give lip service to the other areas, but they do not address them. This is proof of that by the fact that it only deals with amnesty.

We need to have a movement to a merit-based immigration system. We need to end the terrible visa lottery system, which is a national security problem and which is something that does not benefit the American economy.

We need to move from chain migration to a merit-based system, and we need to make sure that we treat the DACA recipients better than they are treated under the unconstitutional, illegal Obama process, but not at the cost of not doing the other three pillars that we are seeking to address.

We need to address border security and interior enforcement; we need to end the visa lottery and move to a merit-based system; and we need to end chain migration.

It also doesn't have anything about E-Verify or helping 1 million agricultural guest workers who want to work in this country legally and the farmers who want to have a system that allows them to do that legally.

This is the bill that we need to pass, not this motion to recommit. I urge my colleague to oppose the motion to recommit and support the underlying legislation.

Mr. Speaker, I yield back the balance of my time.

The SPEAKER pro tempore. Without objection, the previous question is ordered on the motion to recommit.

There was no objection.

The SPEAKER pro tempore. The question is on the motion to recommit.

The question was taken; and the Speaker pro tempore announced that the noes appeared to have it.

Ms. MICHELLE LUJAN GRISHAM. Mr. Speaker, on that I demand the yeas and navs.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 9 of rule XX, the Chair will reduce to 5 minutes the minimum time for any electronic vote on the question of the passage of the bill.

The vote was taken by electronic device, and there were—yeas 191, nays 234, not voting 2, as follows:

# [Roll No. 281]

### YEAS-191

Adams Bera Bonamici Aguilar Beyer Boyle, Brendan Barragán Bishop (GA) F. Bass Blumenauer Brady (PA) Beatty Blunt Rochester Brown (MD)

Brownley (CA) Bustos Butterfield Capuano Carbajal Cárdenas Carson (IN) Cartwright Castor (FL) Castro (TX) Chu. Judy Cicilline Clark (MA) Clarke (NY) Clay Cleaver Cohen Connolly Cooper Correa Costa Courtney Crist Crowley Cuellar Cummings Davis (CA) Davis, Danny DeFazio DeGette Delanev DeLauro DelBene Demings DeSaulnier Deutch Dingell Doggett Doyle, Michael

Ellison Engel Eshoo Espaillat Estv (CT) Evans Foster Frankel (FL) Fudge Gabbard Gallego Garamendi Gomez Gonzalez (TX) Gottheimer Green, Al Green, Gene Grijalva Gutiérrez Hanabusa

Hastings Panetta Heck Higgins (NY) Himes Hover Huffman Jackson Lee Jayapal Johnson (GA) Johnson, E. B. Kaptur Keating Kelly (II.) Kennedy Khanna Kihuen Kilmer Kind Krishnamoorthi Kuster (NH) Lamb Langevin Larsen (WA) Larson (CT) Lawrence Lawson (FL) Lee Levin Lewis (GA) Lieu, Ted Lipinski Loebsack Lofgren Lowenthal Lowey Lujan Grisham, M Luján, Ben Rav Lynch Maloney Carolyn B. Maloney, Sean Matsui McCollum

Luján, Ben Ray
Lynch
Maloney,
Carolyn B.
Maloney, Sean
Matsui
McCollum
McEachin
McGovern
McNerney
Meeks
Va
Meng
Moore
Moulton
Murphy (FL)
Nadler
Nolan
Nolan
Norcoss
W

Pascrell Pelosi Perlmutter Peters Peterson Pingree Pocan Polis Price (NC) Quigley Raskin Rice (NY) Richmond Rosen Roybal-Allard Ruiz Ruppersberger Rush Ryan (OH) Sánchez Sarbanes Schakowsky Schiff Schneider Schrader Scott (VA) Scott, David Serrano Sewell (AL) Shea-Porter Sherman Sinema Sires Smith (WA) Soto Speier Suozzi Swalwell (CA) Takano Thompson (CA) Thompson (MS) Titus Tonko Torres Tsongas Vargas Veasey Vela. Velázquez Visclosky Walz Wasserman Schultz Waters, Maxine Watson Coleman Welch

### NAYS—234

O'Rourke

Pallone

Coffman Abraham Aderholt Cole Allen Collins (GA) Amash Collins (NY) Amodei Comer Arrington Comstock Babin Conaway Bacon Cook Banks (IN) Costello (PA) Barletta Cramer Barr Crawford Barton Culberson Curbelo (FL) Bergman Biggs Curtis Bilirakis Davidson Bishop (MI) Davis, Rodney Bishop (UT) Denham Black DeSantis Blackburn DesJarlais Diaz-Balart Blum Bost Donovan Brady (TX) Duffv Brat Duncan (SC) Brooks (AL) Duncan (TN) Brooks (IN) Dunn Buchanan Emmer Estes (KS) Buck Bucshon Faso Budd Ferguson Fitzpatrick Burgess Byrne Fleischmann Calvert Flores Carter (GA) Fortenberry Carter (TX) Foxx Frelinghuysen Chabot

Gaetz

Cheney

Gallagher Garrett Gianforte Gibbs Gohmert Goodlatte Gosar Gowdy Granger Graves (GA) Graves (LA) Graves (MO) Griffith Grothman Guthrie Handel Harper Harris Hartzler Hensarling Herrera Beutler Hice, Jody B. Higgins (LA) Hill Holding Hollingsworth Hudson Huizenga Hultgren Hunter Hurd Issa Jenkins (KS) Jenkins (WV) Johnson (LA)

Johnson (OH)

Wilson (FL)

Yarmuth

Roby

J.

Ross

Trott

Webster (FL)

Wenstrup

Williams

Wittman

Womack

Woodall

Yoder Yoho

Zeldin

Westerman

Wilson (SC)

Young (AK)

Young (IA)

Hunter

Chenev

Johnson, Sam Moolenaar Sensenbrenner Mooney (WV) Jones Sessions Jordan Mullin Shimkus Joyce (OH) Newhouse Shuster Noem Katko Simpson Kelly (MS) Norman Smith (MO) Kelly (PA) Nunes Smith (NE) King (IA) Olson Smith (NJ) King (NY) Palazzo Smith (TX) Kinzinger Palmer Smucker Paulsen Knight Stefanik Kustoff (TN) Pearce Stewart Labrador Perry Stivers Pittenger Taylor LaMalfa Poe (TX) Tenney Lamborn Poliquin Thompson (PA) Lance Posey Ratcliffe Thornberry Latta Tipton Lesko Reed Trott Lewis (MN) Reichert Turner LoBiondo Renacci Upton Rice (SC) Long Valadao Loudermilk Roby Roe (TN) Wagner Love Walberg Rogers (AL) Lucas Walden Luetkemeyer Rogers (KY) Walker MacArthur Rohrabacher Walorski Marchant Rokita Walters, Mimi Marino Rooney, Francis Weber (TX) Marshall Rooney, Thomas Webster (FL) Massie Wenstrup Mast Ros-Lehtinen McCarthy Westerman Roskam Williams McCaul Ross Wilson (SC) McClintock Rothfus Wittman McHenry Rouzer Royce (CA) Womack McKinley McMorris Russell Woodall Rodgers Rutherford Yoder McSally Sanford Yoho Young (AK) Meadows Scalise Schweikert Messer Young (IA) Mitchell Scott, Austin Zeldin NOT VOTING-2 Payne

Jeffries

# □ 1404

Messrs. WEBSTER of Florida, SAM JOHNSON of Texas, ROE of Tennessee, GOSAR, and BOST changed their vote from "yea" to "nay."

Messrs. CUELLAR, LAWSON of Florida, Mses. CASTOR of Florida, JACK-SON LEE, Messrs. BEYER, NOLAN, AL GREEN of Texas, and LARSON of Confrom necticut changed their vote "nay" to "yea."

So the motion to recommit was rejected.

The result of the vote was announced as above recorded.

The SPEAKER pro tempore. question is on the passage of the bill.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

#### RECORDED VOTE

Mr. NADLER. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The SPEAKER pro tempore. This is a 5-minute vote.

The vote was taken by electronic device, and there were—ayes 193, noes 231, not voting 3, as follows:

## [Roll No. 282]

#### AYES-193

Abraham Bergman Brooks (IN) Aderholt Bilirakis Buchanan Allen Bishop (MI) Buck Amodei Bishop (UT) Bucshon Arrington Black Budd Babin Blackburn Burgess Bacon Blum Byrne Banks (IN) Calvert Bost Brady (TX) Carter (GA) Barletta Brat. Carter (TX) Barr Brooks (AL) Barton Chabot

Cole Issa Collins (GA) Jenkins (KS) Collins (NY) Jenkins (WV) Comer Johnson (LA) Conaway Johnson (OH) Cook Johnson, Sam Cramer Jones Crawford Jordan Joyce (OH) Kelly (MS) Culberson Curtis Davidson Kelly (PA) Davis Rodney Kinzinger Kustoff (TN) DeSantis DesJarlais Labrador Donovan LaHood Duffv LaMalfa Duncan (SC) Lamborn Duncan (TN) Latta Dunn Lesko Emmer Lewis (MN) Estes (KS) Long Fleischmann Loudermilk Flores Lucas Luetkemever Fortenberry Foxx Marchant Gaetz Marino Marshall Gallagher Garrett Mast McCarthy Gianforte Gibbs McCaul Goodlatte McClintock Gowdy McHenry Granger McKinley Graves (GA) McSallv Graves (LA) Meadows Graves (MO) Messer Griffith Mitchell Grothman Moolenaar Guthrie Mooney (WV) Handel Mullin Harper Norman Harris Nunes Hartzler Olson Hensarling Palazzo Herrera Beutler Palmer Hice, Jody B. Pearce Higgins (LA) Perry Pittenger Holding Poe (TX) Hollingsworth Poliquin Posey Ratcliffe Hudson Huizenga Hultgren Renacci

### NOES-231

Adams

Aguilar

Amash

Bass

Bera

Bever

Biggs

Bishop (GA)

Blumenauer

Boyle, Brendan

Bonamici

Brady (PA)

Brown (MD)

Butterfield

Capuano

Carbajal

Cárdenas

Carson (IN)

Cartwright

Castor (FL)

Castro (TX)

Chu, Judy

Clark (MA)

Clarke (NY)

Cicilline

Clay

Cleaver

Clyburn

Coffman

Comstock

Costello (PA)

Connolly

Courtney

Cooper

Correa

Costa

Cohen

Bustos

Brownley (CA)

Beatty

Barragán

 $\operatorname{Crist}$ Green, Gene Crowley Grijalva Gutiérrez Cuellar Cummings Hanabusa Curbelo (FL) Hastings Davis (CA) Heck Davis, Danny Higgins (NY) DeFazio Himes DeGette Hoyer Delaney Huffman DeLauro Hurd Blunt Rochester DelBene Jackson Lee Demings Jayapal Johnson (GA) Denham Johnson, E. B DeSaulnier Deutch Kaptur Diaz-Balart Katko Keating Dingell Doggett Kelly (IL) Dovle, Michael Kennedy Khanna Ellison Kihuen Kildee Engel Eshoo Kilmer Espaillat Kind King (IA) Esty (CT) Evans King (NY) Faso Knight Ferguson Krishnamoorthi Fitzpatrick Kuster (NH) Foster Lamb Frankel (FL) Lance Frelinghuysen Langevin Larsen (WA) Fudge Gabbard Larson (CT) Gallego Garamendi Lawrence Lawson (FL) Gohmert Lee  ${\tt Gomez}$ Levin Gonzalez (TX) Lewis (GA) Lieu, Ted Gosar Gottheimer Lipinski LoBiondo Green, Al

Rice (SC) Loebsack Lofgren Roe (TN) Love Rogers (AL) Lowenthal Lowey Rogers (KY) Rokita Rooney, Francis M. Rooney, Thomas Lynch MacArthur Maloney, Rothfus Carolyn B. Rouzer Maloney, Sean Royce (CA) Rutherford Matsui Sanford McCollum Scalise McEachin Schweikert McGovern Scott, Austin McMorris Sensenbrenner Rodgers Sessions McNernev Shimkus Meeks Smith (MO) Meng Smith (NE) Moore Smith (TX) Moulton Smucker Murphy (FL) Stewart Nadler Stivers Napolitano Taylor Neal Tenney Newhouse Thompson (PA) Noem Thornberry Nolan Tipton Norcross O'Halleran Wagner O'Rourke Walberg Pallone Walden Walker Walorski Jeffries Walters, Mimi Weber (TX)

Sewell (AL) Panetta Pascrell Shea-Porter Paulsen Sherman Pelosi Shuster Perlmutter Simpson Lujan Grisham, Peters Sinema Peterson Sires Luján, Ben Ray Smith (NJ) Pingree Pocan Smith (WA) Polis Soto Speier Price (NC) Quigley Stefanik Raskin Suozzi Swalwell (CA) Reed Reichert Takano Rice (NY) Thompson (CA) Richmond Thompson (MS) Rohrabacher Titus Ros-Lehtinen Tonko Rosen Torres Roskam Tsongas Roybal-Allard Turner Ruiz Upton Ruppersberger Valadao Vargas Rush Russell Veasey Rvan (OH) Vela Sánchez Velázquez Sarbanes Visclosky Schakowsky Walz Wasserman Schiff Schneider SchultzWaters, Maxine Schrader Scott (VA) Watson Coleman Scott, David Welch Wilson (FL) Serrano NOT VOTING-3 Payne Yarmuth

#### □ 1411

So the bill was not passed.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

### □ 1415

PROVIDING FOR CONSIDERATION OF H.R. 6136, BORDER SECURITY AND IMMIGRATION REFORM ACT OF 2018

Mr. NEWHOUSE. Mr. Speaker, by direction of the Committee on Rules, I call up House Resolution 953 and ask for its immediate consideration.

The Clerk read the resolution, as fol-

### H. RES. 953

Resolved, That upon adoption of this resolution it shall be in order to consider in the House the bill (H.R. 6136) to amend the immigration laws and provide for border security, and for other purposes. All points of order against consideration of the bill are waived. The bill shall be considered as read. All points of order against provisions in the bill are waived. The previous question shall be considered as ordered on the bill and on any amendment thereto to final passage without intervening motion except: (1) one hour of debate, with 40 minutes equally divided and controlled by the chair and ranking minority member of the Committee on the Judiciary and 20 minutes equally divided and controlled by the chair and ranking minority member of the Committee on Homeland Security; and (2) one motion to recommit.

The SPEAKER pro tempore (Mr. SIMPSON). The gentleman from Washington is recognized for 1 hour.

Mr. NEWHOUSE. Mr. Speaker, for the purpose of debate only, I yield the customary 30 minutes to the gentleman from Colorado (Mr. POLIS), pending which I yield myself such time

as I may consume. During consideration of this resolution, all time yielded is for the purpose of debate only.

GENERAL LEAVE

Mr. NEWHOUSE. Mr. Speaker, I ask unanimous consent that all Members have 5 legislative days to revise and extend their remarks.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Washington?

There was no objection.

Mr. NEWHOUSE. Mr. Speaker, on Wednesday, the House Rules Committee met and reported a rule, House Resolution 953, providing for consideration of H.R. 6136, the Border Security and Immigration Reform Act. This legislation demonstrates a pivotal moment in our Nation's history, one in which we can choose to, for the first time in decades, make significant improvements to our Nation's broken immigration system.

Mr. Speaker, I have been in this body for just about 3½ years, and throughout that period of time, and even before as I was working to become a Congressman, I have always been clear with the people of the Fourth Congressional District of the State of Washington that fixing our broken immigration system is a top priority and one that I believe my district, my State, and the entire Nation desperately

With the rule that we bring forward today, I can look my constituents in the eye, and, with certainty, I can tell them that I believe that this legislation, the underlying bill, this consensus legislation that we have before us, is the best opportunity this body has had in many, many years—in fact, decades—to get something signed into law to make a true, lasting, substantive difference to improve our broken immigration system.

While it may not be perfect—few bills are—H.R. 6136, the Border Security and Immigration Reform Act, includes several main tenets to addressing our immigration crisis, and, I should add, it is the only bill that we are considering that includes all four pillars that the President, on numerous occasions, has stated must be a part of any legislation that he will sign into law.

First, this legislation includes desperately needed appropriations for border security. The bill appropriates funding for further construction of the border wall, as well as technology, personnel, and modernization of our ports of entry.

Our border security system is broken and must be fixed, so I would look to my fellow conservatives and say: This is our one shot to get this done. This is our one opportunity to live up to the commitment we gave to our constituents when we said we would secure our border.

Mr. Speaker, I truly believe that this is our only chance, and we can't waste it. We can't squander it. Let's get our border secured once and for all, and keep our commitment to our people.

It also includes a desperately needed solution for the DACA population. I have shared with many of my colleagues time and time again that I have the second highest number of DACA recipients in my district in the State of Washington out of the entire Republican Conference. A full third of Washington State's DACA population lives in my district of central Washington.

I can tell you that I have met with literally hundreds of them, including just this week. Monday afternoon, I met with about half a dozen of these young people. They are smart, hardworking, respectful, caring members of our community, people that you would be proud to call your own constituents. I am proud that this legislation provides them with the certainty that they need so that they can continue moving forward with their educational and professional endeavors, and continue to be productive, upstanding members of society.

Do you know what they told me that they wanted and that they need? They would like hope. We can give it to them with this bill

Mr. Speaker, this bill also, importantly, addresses the terrible situation that we have all been witnessing regarding family separation at the border. Children should not be taken away from their parents. We can enforce our laws and enforce our border while also keeping families together.

This situation has shown one more broken piece of an immigration system that is not working for anyone, and another example that shows why reform is so desperately needed. It makes clear that minors at the border must remain with their parent or legal guardian.

Mr. Speaker, I want to share an excerpt that comes from an interview that I just watched with one of our Border Patrol agents, a Mr. Chris Cabrera, and if I may quote him, Mr. Speaker.

"We've had this situation going on for 4 years now, and for some reason, we haven't fixed it. I don't think you can necessarily blame it on one administration or the other. It started under one and is continuing under another. It hasn't been fixed, and it needs to be fixed.

"Right now, we have this beacon of, 'We'll leave the light on for you and let you come illegally into the country.' If you've seen some of the stuff we've seen down here, you would understand just how important it is to have a tough stance to divert people from coming here. When you see a 12-yearold girl with a Plan B pill—her parents put her on birth control because they know getting violated is part of the journey—that's a terrible way to live. When you see a 4-year-old girl traveling completely alone with just her parents' phone number written across her shirt, something needs to be done.

"We had a 9-year-old boy last year have a heat stroke and die in front of us with no family around. That's because we're allowing people to take advantage of this system.

"Let's be honest here, if we want this law changed, then that's on Congress. That's on nobody else but Congress. They need to get to work and change this law."

So I would respectfully challenge my colleagues on both sides of the aisle, but on the other side of the aisle especially, do not join Senator SCHUMER, who says there is no need for a legislative solution. There is a need. I urge you to reject much of the rhetoric that I have heard on the floor just today rejecting funding for border security.

It can be easy to make this political and refuse to move a solution forward that actually has a chance of being signed into law in an effort to score political points. That is really easy. But this is just too important. Congress can legislate on this. Congress must legislate on this. And with this bill before us, we can fix this.

Now, to me, something important this legislation does not address is the desperate need for a reliable, efficient, and fair program for American farmers to access a legal, stable supply of workers. Our broken H–2A and guest worker program has hobbled much of the agricultural industry from attaining a reliable workforce.

Chairman Goodlatte of the House Judiciary Committee has been a stead-fast advocate for reforming this system, and I thank him for his dedication to this matter over the years. I am heartened by the commitment the Speaker, as well as the majority leader, have given to me and others for a stand-alone vote on agricultural work-force legislation before the August recess. And I pledge to Chairman Goodlatte to work with him and all of my colleagues on that legislation.

So while this bill does not fix every broken aspect of our immigration system, it does take a major consensus-based step toward addressing several main components, including providing certainty for DACA recipients and finally securing our border once and for all.

Honestly, Mr. Speaker, many of my constituents are asking me a pretty hard question: Why isn't this bill bipartisan? Why aren't any Democrats supporting it? I don't know the answer to that, but it may be just as simple as this: Because it is actually something that the President will sign into law.

Even though it provides certainty for the DACA population, which we all want, even though it addresses the terrible situation of family separation at the border, which I hear is something everybody wants to fix, anything that actually fulfills the President's goal of securing the border my Democratic colleagues seemingly refuse to vote for.

Now, I don't engage in hyperbole, but I do not think it is hyperbolic to say that my Democratic colleagues may not want to secure our border or enforce our immigration laws. That is what I see. It is clear to me their desire

to not give the President a "win" is more important than their desire to actually fix and find a solution to these issues.

Mr. Speaker, compromise is hard. It is tough stuff. Consensus is always difficult. Both of these things seem to have become four letter words. The same goes for cooperation and negotiation. But these are values that I, and many of us, have tried to espouse as we have worked together with colleagues from both sides of the aisle for these many months to find a solution to DACA while also securing our border.

### □ 1430

But at the end of the day, we should all be operating under one reality—one thing that maybe some people do not want to accept or admit—whether you like it or not, the President has made it clear what must be included in any bill in order to be signed into law, he has told us what he needs. Now, I have acknowledged this, and I admit, it may be easier for some of us to admit than others, but that is the reality. If my colleagues refuse to accept that the President's top priority is securing the border, then consensus, Mr. Speaker, is just not possible.

I believe our President has shown good-faith willingness to compromise on the issue of DACA. He has come a long way

Unfortunately, we have not seen that same good-faith effort coming from all of our colleagues. It is disappointing, my friends on the other side of the aisle refuse to work with us to try to find a solution here.

Mr. Speaker, history will be our greatest judge. It is always easy to be a no, but I will always strive to get to yes for the betterment of our Nation's future. There is simply too much riding on this legislation for us to not work as hard as we can to get to yes. The people of this country deserve nothing less.

Mr. Speaker, I urge my colleagues to support this rule and support the underlying legislation, and I reserve the balance of my time.

Mr. POLIS. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I am strongly against this rule and the underlying legislation. We have a human rights catastrophe on our hands. In less than 90 days, the Trump administration has ripped 2,500 children out of their parents' arms.

I am the father of a 3-year-old and a 6-year-old. I can only imagine what it would mean to have them taken to parts unknown, perhaps even locked in a cage, not knowing, not being able to find out what is happening to them.

This was a conscious decision that President Trump and Attorney General Sessions made to separate children from parents. It was not the congressional intent of the law. It was not the way that President Obama implemented the law. It was not the way President Trump implemented the law

until 90 days ago. But then President Trump made this mean-spirited decision to literally take little children, even babies, away from their mothers in our country, to place innocent children in facilities that have mats on the floor or thermal blankets for warmth, away from the loving embrace of a mom or a dad.

The President called this a zero-tolerance policy. It was simply the only reason that these families that are fleeing to the U.S., who are trying to keep their children safe, are being treated like criminals and having their young children taken away from them.

Children are being moved around this country faster than the Office of Refugee Resettlement can even track. We already know that the Office of Refugee Resettlement has a history of literally losing children, losing track of them while they are in custody, and now they are responsible for even more young, innocent lives.

Young children are being placed with host families as far away from the border as Michigan and Washington State. Parents don't even know where their children are. And young children are simply terrified about what happened to their loving mom and their loving dad, and how our country, the United States of America, could be complicit in separating them from the only parents they know.

This is an embarrassment for our Nation, and it must end.

And it is offensive when these bills before us are talked about as consensus or compromise, when no Democrats were involved. It may be a consensus between far-right Republicans and rightwing Republicans, but it is not a consensus among moderates, independents, or a single Democrat.

And when it comes to caring about these kids, I know my Republican colleagues care as well. So show it by supporting a true compromise bill, like the Dream Act, like other bills that we have had before us, like comprehensive immigration reform that, of course, will get votes from both sides of the aisle because they are the right thing to do for our country.

There are long-term consequences for this shortsighted policy. The very act of separating a family has traumatic and long-lasting impact for young girls like this, taken away from their mom and dad, their culture, their support system. They don't even have the tools at a young age to process what is going on or the trauma or the reality of the situation.

One Colorado pediatric emergency doctor treating children removed from their parents said: "The children clung so tightly and completely to their foster mothers, both at the emergency department and at home, that they were literally unable to put them down. They were terrified that their world would be broken for a second time."

The Trump administration is creating a generation of thousands of kids, many of whom will grow up in

our country, whose first and sometimes most formative memories is of some-body wearing the badge or the flag of our country tearing them apart from their mother or their father while they are screaming, while they are crying out in the void of a fluorescently-lit warehouse funded by your taxpayer dollars.

According to the Office of Refugee Resettlement, responsible for the care of these kids, many children remain in these shelters for 57 days on average.

It is further disturbing that President Trump would willingly pull families apart and not have any plan for reuniting them even with his executive order, no plans to unite the over 2,500 children who have been torn apart from their parents.

According to the former director of ICE, these family separations may become permanent, literally leaving hundreds of kids here in the U.S. left in an already stressed and underfunded child welfare system, where they literally have a mom or dad fully capable of giving them care and loving them that has been forcibly separated from their own young children.

My office has been flooded with calls—I know yours has too, Mr. Speaker—some callers crying on the other end, demanding that we do something.

Yet, instead of ensuring that we provide resources families need and reunite them and heal the trauma, the Republicans are bringing to the floor partisan bills that would detain families indefinitely and criminalize even more immigrants. But this is what happens in a broken, failing, unaccountable immigration system. On that, we agree.

So, please, begin the discussions of compromise, of consensus. And that doesn't mean yourselves, Republicans. You control this body. You get to say what we vote on. It means involve caring independent, unaffiliated, Democrats, moms and dads, the faith community, the law enforcement community. Don't just have this discussion behind closed doors and come out with even more draconian measures that tear even more families apart.

So instead of bringing two bills to the floor that have widespread opposition, even in your own party-Republicans failed to pass their own billthere are bipartisan solutions that would not only pass the House, but would get a large majority of the House. We could probably get to twothirds of this House voting for compassion and love if we only were willing to try, bills that truly balance and include border security and safety and the values of our country, so we know that we, as Americans and as taxpayers, are not complicit in tearing a young girl's world apart.

Look, in Congress we often argue on policy issues. And I respect Mr. NEWHOUSE, my friend from Washington. And I would tell him that what a compromise means, Mr. NEWHOUSE, is not

you compromising with Stephen Miller; it means you compromising with Luis Gutiérrez or Zoe Lofgren or me or the faith community. It is not a compromise when reasonable people like Mr. Newhouse and Mr. Curbelo go into a backroom and have the reason beaten out of them by hateful fearmongering that is, frankly, un-American.

Look, I urge my Republican colleagues to imagine that these children were theirs, because they are ours, they are our wards, they are in our country. This cannot be allowed to continue. We need to reject this rule.

Mr. Speaker, I urge my colleagues to oppose this heartless, inhumane bill and begin a true process of compromise and consensus that can secure our borders, fix our broken immigration system, unite families, restore the rule of law, and reflect our values as Americans.

Mr. Speaker, I reserve the balance of my time.

Mr. NEWHOUSE. Mr. Speaker, I yield myself such time as I might consume.

Mr. Speaker, I would like to remind the gentleman that the Dream Act that he says is supported by many people in this Chamber would do nothing to address the issue that is happening at the border right now. The only piece of legislation before us today is the bill that we have in front of us, H.R. 6136, that if we pass that would solve that situation now.

Mr. Speaker, I yield 3 minutes to the gentlewoman from Utah (Mrs. LOVE).

Mrs. LOVE. Mr. Speaker, in the past few years, we the American people have been presented with false choices: between following the rule of law or showing compassion to people in need.

I have had the privilege of being born in the United States, but I grew up with parents who faced the hardships of living under a dictatorship. They came to America hoping that the peace and the opportunity they heard about really did exist. They worked hard jobs, scrubbing toilets, they learned our language, studied our history, learned our system of government and our Constitution. And after many years, when they finally had the privilege of taking the oath of citizenship and pledging their allegiance to the American flag, they knew exactly what they were saying and they meant every word of it.

They were not just enjoying the blessings of what this country had to offer, but they were willing to take on the responsibilities that came with it. They gave me an appreciation for this great Nation and told me every day that I was blessed to be born in it.

Mr. Speaker, I urge everyone to attend a naturalization ceremony and see the journey and the sacrifices that people have made to achieve citizenship. I think every American should take that oath of allegiance.

The goal of any immigration reform should be about family, safety, economic and community stability. The practice of separating loving families from their children at the border is heartbreaking to watch, which is why we should support this bill.

We are a Nation of laws. We should provide laws that create certainty about the fate of these families.

Although H.R. 6136 is not a perfect bill for everyone, it does end the policies that make it easier to be here illegally than it is to be here legally. And it hits the sweet spot, allowing us both to follow the rule of law and show compassion to those who seek freedom and the blessings this country has to offer.

We cannot hide behind procedures and posturing. We must take a vote. We must be accountable to the people who we represent. It is our turn and our time to follow what the Constitution says in Article I, Section 8, to create a uniform rule of naturalization.

I am a daughter of immigrants. We are a proud American family of patriots. We believe that this country is worthy of all of our greatest efforts.

Mr. Speaker, I urge my colleagues, all of us, to support the rule for this bill.

Mr. POLIS. Mr. Speaker, I yield myself such time as I might consume.

Mr. Speaker, I include in the RECORD an article from Reuters today titled: "U.S. Centers Force Migrant Children to Take Drugs."

[From Reuters, June 21, 2018]

U.S. CENTERS FORCE MIGRANT CHILDREN TO TAKE DRUGS: LAWSUIT

Immigrant children are being routinely and forcibly given a range of psychotropic drugs at U.S. government-funded youth shelters to manage their trauma after being detained and in some cases separated from parents, according to a lawsuit.

Children held at facilities such as the Shiloh Treatment Center in Texas are almost certain to be administered the drugs, irrespective of their condition, and without their parents' consent, according to the lawsuit filed by the Los Angeles-based Center for Human Rights & Constitutional Law.

The Shiloh center, which specializes in services for children and youths with behavioral and emotional problems, did not respond immediately to a request for comment.

The lawsuit was filed on April 16, days after the introduction of the Trump Administration's "zero tolerance" policy to separate children from parents who crossed the U.S.-Mexico border illegally. Trump abandoned the policy on Wednesday.

"If you're in Shiloh then it's almost certain you are on these medications. So if any child were placed in Shiloh after being separated from a parent, then they're almost certainly on psychotropics," said Carlos Holguin, a lawyer representing the Center for Human Rights & Constitutional Law.

Officials at the Office of Refugee Resettlement (ORR), which oversees such centers, were not immediately available for comment.

Taking multiple psychotropic drugs at the same time can seriously injure children, according to the filing, which highlights the need for oversight to prevent medications being used as "chemical straight jackets," rather than treat actual mental health needs.

ORR-run centers unilaterally administer the drugs to children in disregard of laws in Texas and other states that require either a parent's consent or a court order, the filing said.

The lawsuit seeks a shift in ORR policies to comply with state laws and prevent the prolonged detention of children.

Some youths at Shiloh reported being given up to nine different pills in the morning and six in the evening and said they were told they would remain detained if they refused drugs, the lawsuit said.

Some said they had been held down and given injections when they refused to take medication, the lawsuit said.

One mother said neither she nor any other family member had been consulted about medication given to her daughter, even though Shiloh had their contact details. Another mother said her daughter received such powerful anti-anxiety medications she collapsed several times, according to the filing.

Mr. POLIS. Mr. Speaker, "Immigrant children," quoting from this article, "are being routinely and forcibly given a range of psychotropic drugs at U.S. government-funded youth shelters."

Taking multiple psychotropic drugs can seriously injure children. And many youths in Shiloh detention facility are being given nine different pills in the morning, six in the evening. You are paying for them all, Mr. Speaker. Taxpayers are paying for pills and injections and drugs for 2-years-olds and 4-year-olds that have been stripped from their parents.

One mother said she nor any other family member had even been consulted about their daughter being given powerful drugs.

Many kids are being held down, forcibly given injections when they refuse to take the medication that our tax dollars are paying for.

We need to stop this, Mr. Speaker.

You don't need a bill to stop it. President Trump needs to stop it. He wasn't doing it till 90 days ago; then he started to do it. It is not the will of Congress. It is not the letter of the law. It is a policy that is un-American and far outside the intent of Republicans or Democrats in this body.

#### □ 1445

If we defeat the previous question, I will offer an amendment to the rule to bring up Ranking Member NADLER's bill, H.R. 6135, the Keep Families Together Act, which I am proud to cosponsor. This thoughtful proposal would prohibit the Department of Homeland Security from separating children from their parents, of course, except in extraordinary circumstances, and limit the criminal prosecution of asylum seekers.

Mr. Speaker, I ask unanimous consent to insert the text of my amendment in the RECORD, along with extraneous material, immediately prior to the vote on the previous question.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Colorado?

There was no objection.

Mr. POLIS. Mr. Speaker, I yield 2 minutes to the gentlewoman from Washington (Ms. JAYAPAL) to discuss our proposal.

Ms. JAYAPAL. Mr. Speaker, the Keep Families Together Act is the only bill that is a real solution to the human tragedy of abuses of children, of family separation at our border. This bill prohibits the separation of children from their parents; limits criminal prosecutions for asylum seekers; and requires DHS to reunite children and parents, something that the Trump administration has no plan for.

Mr. Speaker, the Keep Families Together Act is the bill we should be sending to the President's desk for signature, not H.R. 6136. H.R. 6136 does absolutely nothing to address the abuses of children, and I want to make it clear that it actually makes things worse.

Does anybody really believe that incarcerating children with their parents is the solution to family separation? or making children more vulnerable to trafficking? or eliminating basic requirements for confinement, like clean water and toilets?

Mr. Speaker, 11 days ago, I met with mothers detained in a Federal prison after cruelly being separated from their children, and one of the mothers told me how she made the devastating decision to leave her blind child behind and take her other child to safety because she knew that the blind child would not be able to make this journey.

These mothers and fathers are making impossible choices to come here to this country seeking safety, and H.R. 6136 does nothing to reunite these children, screaming "Mama" and "Papi," with their parents. The best case scenario is that they would be incarcerated in a family prison camp.

The President is responsible for this tragedy, and he has not reversed this policy. DHS has said that they don't

even know where this child is.

Mr. Speaker, H.R. 6136 does not even address the crisis of Dreamers. I believe my colleague from the great State of Washington when he says he wants to fix that.

The SPEAKER pro tempore. The time of the gentlewoman has expired.

Mr. POLIS. I yield the gentlewoman from Washington an additional 15 seconds.

Ms. JAYAPAL. But, in fact, this locks 82 percent of Dreamers out of citizenship, while dismantling the family immigration system and revoking approved petitions for 3 million family members who have paid fees and waited for years.

This is not a moderate bill. It is wrong.

Let's stand up for these children. Let's bring the Keep Families Together Act to the floor for a vote. Let us stand up for America.

Mr. NEWHOUSE. Mr. Speaker, I yield 1½ minutes to the gentleman from Illinois (Mr. Rodney Davis).

Mr. RODNEY DAVIS of Illinois. Mr. Speaker, I wish I could use that picture that my colleagues had up because we are debating a solution to an issue that Congresses for decades have not addressed.

Immigration is a difficult issue. It invokes strong feelings on both sides. But it is an issue that is long overdue. This vote today is important for showing the American people that we can govern.

The President supports it because it is strong on border security, provides a permanent solution for the DACA population, supports merit-based legal immigration, and codifies the law to allow families to stay together.

Frankly, these are all issues I have heard Republicans and Democrats talk about fixing. I hope some of my friends on the other side of the aisle will vote for this bill, and I think, if we were in a different time, many would.

But I am not sure that is going to happen. That is why we need every Republican to be with us.

It is not an easy issue, but we were elected to lead. By passing this bill, which has the best chance of making it through the Senate and being signed by the President, we could be the leaders who finally secure our borders, provide certainty for people who were brought here as children through no fault of their own, move our legal immigration system to a merit-based process, and keep families together—all issues that both sides have talked about solving, but today, with this vote, we could be the ones who solve these problems for decades.

I urge my colleagues to vote "yes" because it is a vote to govern. Governing is hard, but I am confident that we can get it done.

Mr. POLIS. Mr. Speaker, I yield 2 minutes to the gentleman from New York (Mr. CROWLEY), the chair of the Democratic Caucus.

Mr. CROWLEY. Mr. Speaker, we were so close, so close. Some Republicans were finally willing to work with Democrats on a bipartisan way forward to give certainty to Dreamers, young people who want to be able to work and go to school here free from fear. We needed just three more Republicans to tell their party enough is enough, just three more Republicans to support our bipartisan effort to hold votes on an array of proposals and let the most popular one win the day. But sadly, when the time came, they abandoned that effort. They abandoned the Dreamers.

They caved because the Republican leadership twisted their arms because the most hateful elements within their party don't want to fix these problems. They thrive off of them.

They don't want these people who deserve citizenship to get it. We do.

They don't think families deserve asylum or protection. We do.

They don't think these people deserve a chance at the American Dream. We do.

The bills we have before us today are a disgrace. They do nothing to stop the Trump orphan-creating machine, taking children from their parents and doing nothing to reunite them. And ultimately, they won't fix any of the

problems we have because they won't become law.

My colleagues on the other side of the aisle are wasting time—wasting time—while people and children suffer.

The American people won't stand for this. They won't stand for corrupting the law and twisting the Bible verses to justify splitting up families. They won't stand for torturing, psychologically torturing, refugee children. They won't stand for cowardice and callousness. That is not what America is made of.

Mr. NEWHOUSE. Mr. Speaker, I yield 2 minutes to the gentleman from Florida (Mr. DIAZ-BALART).

Mr. DIAZ-BALART. Mr. Speaker, I have heard so many interesting words on this debate. The last gentleman, whom I respect, said how the Democrats care so much for these individuals, and yet let's be perfectly clear. They had ample opportunity after ample opportunity to solve the prob-

In 2009, they promised that they would do it within 100 days. Then the President said that he would do it. Democrats had 60 percent of the votes in the Senate. They had huge majorities in the House, and they had a bipartisan bill ready to go, and yet they refused to do it.

But this is not a moment to point fingers, as my colleague just spent all of his time doing. This is a moment to find solutions.

Look, if you believe, like I do, that these folks who are here—no fault of their own-should have an opportunity to stay here, to be part of society, to be legalized and to, yes, obtain citizenship, this may be the best-it is the best and, potentially, the last chance for a long time to get that done, and this bill does that.

If you believe that minor kids should not be separated from their families, and if you believe that the best way to guarantee that is through legislation, this is the best and, potentially, last opportunity to get that done because this bill does that.

And if you believe that the United States has the right—no, the obligation-to determine who comes in and who leaves, this is, then, also the best and, potentially, last shot to get those three things done.

So, again, a lot of rhetoric, but this bill does three things: It allows Dreamers to stay here and allows them to become part of society forever and with pathways to citizenship; it stops, legislatively, the separation of minors from their parents on the border; and it secures the border.

That is what this bill does. Everything else, Mr. Speaker, is cheap rhet-

Mr. POLIS. Mr. Speaker, I yield myself such time as I may consume.

To my friend Mr. DIAZ-BALART and Mr. NEWHOUSE and so many others, we stand ready to work with you, but instead, you chose to work with STEVE KING, LOUIE GOHMERT, Stephen Miller.

Come talk to us. We are ready. Democrats, to a person, are ready to support something that we don't fully agree with because we understand the Republicans control this body.

So come talk to us, and stop talking to STEVE KING, LOUIE GOHMERT, and Stephen Miller.

Mr. Speaker, I yield 1 minute to the gentleman from Massachusetts (Mr. CAPUANO).

Mr. CAPUANO. Mr. Speaker, this bill also authorizes \$24 billion to build a stupid wall.

This bill also says it is going to be harder for family reunification by repealing two laws that already allow it.

This bill also says that 3 million people who have done the right thing and are in line to become citizens are now going to be shunted aside.

Don't kid yourself about what this bill says and what it doesn't say.

This bill also is a sham. You know it and I know it.

Now, previous speakers said that history is going to judge us. You are right. It will.

On this issue, God is going to judge you as well. When you go to those gates and there is a little thing in there that says you went out of your way to use children for your political purposes, you really think that is a good mark to have in your book? I don't think so.

When you talk about compromise, it takes a little bit more than just looking in the mirror and compromising with yourself. It actually means you have to deal with people who sometimes don't agree with you.

This bill is a lousy bill. You know it; we know it; and America knows it.

The SPEAKER pro tempore. The

The SPEAKER pro tempore. The Chair would remind Members to address their remarks to the Chair.

Mr. NEWHOUSE. Mr. Speaker, I yield myself such time as I may consume.

The previous speaker just made the point I was going to. If you are going to negotiate in good faith and arrive at consensus, you have to accept who the President is and what he requires in order to sign legislation whether you like it or not. And one of the priorities that he has made as clear as day is that there will be border security and a wall. Refusing to accept that fact pretty much closes the door on the opportunity or any possibility of negotiation.

Mr. Speaker, I yield 3 minutes to the gentleman from the great State of Florida (Mr. CURBELO).

Mr. CURBELO of Florida. Mr. Speaker, I am relatively new to this body, but I have been following politics in this country for quite some time. For many years, I have been hearing Members of Congress on both sides of the aisle, but more so on this side, promising the country that we would secure the border, that we would disrupt the drug traffickers who are poisoning our people, and that we would disrupt the human traffickers who abuse and rape small children and others as they take them across the desert.

This is the opportunity to fulfill the promise of securing our country's border, because this country, just like any other country in the world, has the right and the responsibility to secure its border and enforce its immigration laws.

For a long time, I have also been hearing people talk about Dreamers, the victims of a broken immigration system, young immigrants brought to our country as children, who grew up here, went to school with our own children, pledge allegiance to the same flag, and today are contributing to this great country. A lot of people in this Chamber, on both sides, more so on the other side of the aisle, have been promising a solution for Dreamers for 17 years, with nothing to show for it.

This is our opportunity to make sure these young immigrants are treated fairly and guaranteed a future in America with a bridge onto the legal immigration system. We take the exact criteria that the Obama administration laid out in the DACA program. That is in this legislation.

This bill will also help us end family separation, which I think there is a great deal of bipartisanship for in this Chamber. Our country should have the ability to enforce its laws and to keep families together, which is exactly what the Obama administration was attempting to do until the courts got in the way. We can fix that here.

And lastly, we need to modernize our immigration system. We are a nation of immigrants. I am the child of immigrants, and I am so proud of it. But our immigration laws are outdated. Our immigration system has to be modernized so that it is better aligned with our economy so that immigrants who come to this country have the best opportunity to grow, to prosper, and to contribute.

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The alternative is the status quo. A vote against this legislation is the status quo.

What is the status quo? A porous, wall-less border; uncertainty for Dreamers; young people who could lose their status within months; families separated at the border; and an outdated immigration system that dishonors every American.

So this is our chance to come together. Is this legislation perfect? Every Member of this House could find an excuse to vote against this bill. But that is the problem with immigration, that nothing has ever been good enough. When nothing is good enough, you get nothing. And that is not fair to the American people.

That is why I sat at the table, and I have been at the table for weeks, not just with Republicans, with Democrats, good colleagues like Mr. Polis. We sat long hours trying to reach a compromise, and it is always elusive. Let's change that now.

Mr. POLIS. Mr. Speaker, I also remind my friend from Miami that we have reached several compromises.

He and I are both members of the Problem Solvers Caucus. I am proud that the Problem Solvers Caucus—more than 25 Democrats, 25 Republicans—we agreed. We reached a compromise bill—border security, addresses the needs of the Dreamers. I think it would get 60, 70 percent of the votes on the floor of the House. Let's bring that bill up.

Unfortunately, Republicans chose to set Mr. Curbelo's work and my work aside and proceed with a spiteful bill that makes the problem worse.

Mr. Speaker, Î yield 1 minute to the gentleman from Texas (Mr. DOGGETT).

Mr. DOGGETT. Mr. Speaker, last September, President Trump took our Dreamers, those incredible young people who are contributing so much to America, he took them hostage.

Then, this month, he added to the hostages by ordering that babies, literally, be yanked out of their moms' arms. Today, with his Republican enablers, he is basically saying: Give me my \$25 billion wall ransom, and give it to me paid in full. But I am not promising to release the hostages.

Today's bill is wrong for Dreamers. It is wrong for taxpayers. It is wrong for those families who have been torn apart by this government-sanctioned child abuse.

How great that, with his latest Uturn today, the President is dispatching his wife, a mother herself, to the Texas border.

I just happen to feel that the kids that are tied up in those cages don't want to see a mother. They want to see their mother.

Tonight, they will cry themselves to sleep again, because the self-described "stable genius" didn't bother to include anything in his executive order to reunite those families.

The SPEAKER pro tempore. The time of the gentleman has expired.

Mr. POLIS. Mr. Speaker, I yield an additional 15 seconds to the gentleman from Texas.

Mr. DOGGETT. Mr. Speaker, I would say, instead of taking these hostages and passing this bill, they need to build a great mirror and look in it to see how they have become willing accomplices to this wrongdoing. I bet Mexico would pay for that.

Mr. NEWHOUSE. Mr. Speaker, I yield myself such time as I may consume, and would just like to respond to one thing that was said previously.

All of us have been using examples of young people and how they are being treated at the border. I take exception to the implication that we will all be judged accordingly by our Maker for doing so, in a negative way.

Let me just repeat what I said in my opening remarks, quoting a Border Patrol agent, Mr. Chris Cabrera. He told us that: "If you've seen some of the stuff we've seen down here, you would understand just how important it is to have a tough stance to divert people from coming here. When you see a 12-year-old girl with a Plan B pill—her

parents put her on birth control because they know getting violated is part of the journey . . . something has to be done."

That is exactly what we are doing here with this piece of legislation, Mr. Speaker.

If we pass this today, that will help solve this problem today. That is what we, as Congress, need to do. We need to be responsive to the plight of people trying to get here, as well as to the citizens of our own country.

Mr. Speaker, I reserve the balance of my time.

Mr. POLIS. Mr. Speaker, I include in the RECORD an article entitled "Pentagon Asked to Make Room for 20,000 Migrant Children on Military Bases."

[June 21, 2018]

PENTAGON ASKED TO MAKE ROOM FOR 20,000 MIGRANT CHILDREN ON MILITARY BASES

(By Dan Lamothe, Seung Min Kim and Nick Miroff)

The Trump administration is considering housing up to 20,000 unaccompanied migrant children on military bases in coming months, according to lawmakers and a Defense Department memo obtained by The Washington Post.

The Pentagon's notification to lawmakers said that officials at Health and Human Services asked the Pentagon to indicate whether it can provide the beds for children at military installations "for occupancy as early as July through December 31, 2018."

Sen. Charles E. Schumer (D-N.Y.) addressed the issue on the Senate floor Thursday morning.

"The Department of Defense has been asked whether it can house 20,000 unaccompanied children between now and the end of the year," he said. "How will that work? Is it even feasible?"

The plan would seemingly have similarities to 2014, when the Obama administration housed about 7,000 unaccompanied children on three military bases. The Pentagon, in its congressional notification to lawmakers, said it must determine if it "possesses these capabilities." As required under the Economy Act, the memo said, the Defense Department would be reimbursed for all costs incurred.

The sites would be run by HHS employees or contractors working with them, the memo said. They would provide care to the children, "including supervision, meals, clothing, medical services, transportation or other daily needs," and HHS representatives will be present at each location.

The memo was sent to lawmakers Wednesday after President Trump reversed his administration's unpopular policy to separate children from their parents as they arrived at the southern U.S. border.

The president's executive order directed Defense Secretary Jim Mattis to "take all legally available measures" to provide Homeland Security Secretary Kirstjen Nielsen with "any existing facilities available for the housing and care of alien families," and the construction of new facilities "if necessary and consistent with law."

Lt. Col. Jamie Davis acknowledged Thursday that the Pentagon received the request, and said the department is reviewing it.

The Trump administration spent months planning, testing and defending its family separation system at the border, taking more than 2,500 children from their parents in the six weeks prior to the president's executive order Wednesday bringing it to a halt.

The U.S. government has been examining for weeks whether it can use military bases to house migrant children. Representatives from HHS visited three bases in Texas—Fort Bliss, Dyess Air Force Base and Goodfellow Air Force Base—last week to review their facilities for suitability, and were scheduled to review Little Rock Air Force Base in Arkansas on Wednesday, Davis said.

The Obama administration temporarily set up temporary centers in 2014 at three U.S. military bases: Fort Sill in Oklahoma, Lackland Air Force Base in Texas and naval Base Ventura in California.

Asked about the possibility of military bases being involved again, Mattis said Wednesday that the Defense Department would "see what they come up with" in HHS, and that the Pentagon will "respond if requested."

Mattis dismissed concerns about housing migrants on military bases now, noting that the Defense Department has done it on several occasions and for several reasons.

"We have housed refugees," he said. "We have housed people thrown out of their homes by earthquakes and hurricanes. We do whatever is in the best interest of the country."

The secretary, pressed on the sensitivities of the Trump administration separating children from their parents, said reporters would need to ask "the people responsible for it."

"I'm not going to chime in from the outside," he said. "There's people responsible for it. Secretary Nielson, obviously, maintains close collaboration with us. You saw that when we deployed certain National Guard units there, so she's in charge."

Sen. Jack Reed (D-R.I.) and Rep. Adam Smith (D-Calif.), the leading members of the armed services committees, wrote a letter to Mattis on Wednesday requesting assurances that members of Congress would have access to any migrant facility established on a military base. The letter, sent before Trump dropped his family-separation policy at the border, said that it was essential to have access even in cases where only short notice is provided.

Mattis has approved temporarily detailing 21 military attorneys to the Justice Department to help with the glut of immigration cases that have emerged on the border. The order, issued earlier this month, calls for 21 attorneys with criminal-trial experience to assist as special assistant U.S. attorneys for 179 days, Davis said. They will help in prosecuting border immigration cases, he added, "with a focus on misdemeanor improper entry and felony illegal reentry cases."

The possibility was raised in a congressional hearing in May, and first reported as underway by MSNBC on Wednesday night. U.S. law permits a judge advocate lawyer to be assigned or detailed to another agency, including to provide representation in civil and criminal cases.

Mr. POLIS. Mr. Speaker, the Trump administration is now looking to house up to 20,000 children taken away from their parents at military bases. They are looking to take 10 times as many children away from their parents as they already have.

It is time to stop President Trump.

Mr. Speaker, I yield 1 minute to the gentlewoman from California (Ms. LOF-GREN).

Ms. LOFGREN. Mr. Speaker, this bill wouldn't end the separation of children from their parents, but it would also provide that the parents could be put in jail with their children.

The alternative, which is false, seems to be to put the mother in the cage

with the toddler or they run free and we will never see them again. It is not true.

There was something called the Family Case Management Program—100 percent attendance rate at the immigration hearing. Those are not my figures. Those are figures from the Department of Homeland Security Office of Inspector General.

One hundred percent of the people showed up at their hearing, either to get relief or to be removed, at a cost of \$36 a day, as compared to \$711 a day to keep a child in a temporary tent facility.

We don't want to see the equivalent of internment camps, as we saw in World War II, for these asylum seekers.

We need the orderly administration of the immigration laws. This bill will lead to mass incarceration of mothers and their toddlers.

Mr. NEWHOUSE. Mr. Speaker, I reserve the balance of my time.

Mr. POLIS. Mr. Speaker, isn't that amazing? Republicans can't even find elected Representatives willing to come down here on the floor and defend taking kids away from their parents.

They are out of speakers because Republicans are embarrassed. They know that they cannot face the American people, no less their Maker, knowing that they are complicit in tearing innocent children away from mom and dad.

Mr. Speaker, I yield 1 minute to the gentleman from California (Mr. THOMPSON).

Mr. THOMPSON of California. Mr. Speaker, the President created a humanitarian crisis that inflicts lasting trauma on children when he mandated that they be taken from their parents at the border.

The President's executive action just trades one trauma for another by locking up children indefinitely.

This is about the lives and the wellbeing of children. There are more than 2,000 kids who were taken from their parents. I want people watching this to think about those children. The President chose to put them through this to push his harmful and abusive immigration policies.

The Speaker could allow a vote on bipartisan immigration bills today to reform our immigration system and to put an end to the President's policy of traumatizing these kids.

Congress needs to stand up and fix our broken immigration system and put an end to the deplorable tactics of this administration.

Mr. Speaker, this isn't who we are as a Nation. We need to fix our immigration system and save these kids.

Mr. NEWHOUSE. Mr. Speaker, let me just say that I am proud to represent my conference and stand here with this piece of legislation that will provide the certainty and the hope for more than 1.8 million DACA recipients and Dreamers in this country. If you vote "no" on this bill, you will be denying those individuals what they for so long have been wanting.

Mr. Speaker, I am proud to be here representing my conference to do just that, to give them that hope, and I reserve the balance of my time.

Mr. POLIS. Mr. Speaker, Mr. NEWHOUSE may be proud, but there are no other Republicans who have come to the floor to join him.

We have so many Democrats who want to speak about how you can unite families that I don't even have enough time to give.

Mr. Speaker, I ask my colleague Mr. NEWHOUSE if he will yield me the balance of his time. Well, I wish he would, because no Republicans are willing to face the American people, because they know they are not working to solve this issue. They are working to tear more families apart. And they are lying about it, Mr. Speaker. They are lying about it.

Mr. Speaker, I yield 1 minute to the gentleman from New York (Mr. ENGEL). Mr. ENGEL. Mr. Speaker. I rise today in strong opposition to the rule

and the shameful Border Security and

Immigration Reform Act.

I am dismayed and embarrassed that the Republicans are attempting to claim that this bill is a compromise. This partisan anti-immigrant legislation is the opposite to the idea of compromise.

If Republicans were serious about compromise and protecting the Dreamers, they would have allowed the bipartisan discharge petition and queen-ofthe-hill rule to move forward. Instead, Republicans have spent the last 10 months ignoring the will of the American people and holding Dreamers and young immigrant children hostage to implement their hardline agenda.

This legislation does not provide a path to citizenship. It eliminates asylum protections, drastically cuts legal immigration, removes basic requirements for safe and humane detention, fails to end family separation, and does nothing to reunite the children who have been separated from their parents.

Some of these children are being held 2,000 miles away from their parents, including in my district in New York, without any idea where their parents are or if they will ever see them again.

This is cruel. What we need is a compassionate solution with a path to citizenship and reunification of these families. Instead, this bill is an attack on family values and an insult to our country's heritage as a beacon of freedom and opportunity for all.

Mr. NEWHOUSE. Mr. Speaker, I yield 3 minutes to the gentleman from Texas (Mr. Sessions), the chairman of the Rules Committee.

Mr. SESSIONS. Mr. Speaker, I want to thank the distinguished gentleman from Washington, a member of the Rules Committee, for yielding me time.

Mr. Speaker, I really came down here to take part in this debate because, yesterday, for 7 hours, we were at the Rules Committee laying out what are known as Goodlatte 1 and Goodlatte 2, these two bills.

This is the rule on what might be called Goodlatte 2. This is a rule and a piece of legislation that represents several years' worth of work that was done by Members of the Republican majority to approach an issue that is known as DACA. It is to take some 700,000 young people, and slightly older, who came to America not because they did it on their own fruition as even a young adult, but as a child, where they could not make a decision. They came with their parents to this country.

We have been struggling for years to find the right answer on how to answer the question of how to deal with these Dreamers.

It is the Republican Party that was challenged by our President who said: I would like for Congress to tackle this issue. It was the President of the United States that began debate and discussion on a bipartisan basis with Republicans and Democrats, Senators and House Members, down at the White House.

It found itself at a point where, then, Members came back here and began working together. It did fall apart, but it did not end. It did not end because the Republican Party in our majority have groups of people who are from all across this country, as we have a Congressman CURBELO from Miami, Florida, as we have a DAN NEWHOUSE from the State of Washington. Each of these Members have care and concern about people who live in their district and who have come and petitioned them: Please, Congressman Newhouse, do something.

What did they ask for? They asked for two things, very simply. They asked: Please allow us to come out of the shadows and recognize us. And, secondly: Give us legal status.

The SPEAKER pro tempore. The time of the gentleman has expired.

Mr. NEWHOUSE. Mr. Speaker, I yield an additional 30 seconds to the gentleman from Texas.

Mr. SESSIONS. Mr. Speaker, we are out of time.

Mr. Speaker, that is exactly what these bills do. They address the issue in a compassionate, fair way.

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They address the issues of coming out of the shadows, and they are given permanent legal status that gives them options for the rest of their life.

I think that what we have done, Mr. Speaker, is more than what we were asked, and to not be a part of taking a vote on this today and voting "yes" is another opportunity that we are given here today.

I hope the Members understand the importance.

Mr. POLIS. Mr. Speaker, I yield 1½ minutes to the gentleman from Virginia (Mr. CONNOLLY).

Mr. CONNOLLY. Mr. Speaker, I thank my good friend, Mr. Polis, for his leadership on the Rules Committee.

I respect the chairman of the Rules Committee, but I respectfully disagree. He has presided over a Rules Committee that has the most closed rules in the history of the Congress of the United States. Competing ideas, opposing views were not allowed to be considered in either of the two bills the Republicans are going to put before the Congress. One we have dispensed with already.

I oppose the rule and I oppose the underlying legislation. We are facing multiple immigration crises of the President's own making, and we must not be fooled by plans designed to cover that up.

This is not the fix we need for migrant families separated at the border. President Trump's inhumane and morally repugnant policy to forcibly separate children from their parents as they seek refuge in America is beyond the pale. We cannot rely on the President's sudden change of heart. We must forbid this barbaric policy by passing the Keep Families Together Act, not this bill.

This is not the fix we need for Dreamers, despite what Mr. Sessions, my good friend from Texas, just said. There are nearly 800,000 Dreamers, including 2,400 in my district. They need an opportunity to work, to attend school, to contribute to our communities, and to become the Americans they, in fact, are.

I had a Dreamer as my guest at the State of the Union address. She came to this country at the age of 1. She has never been back to her country of birth. She thought she was an American until she applied for a driver's permit at the age of 16. She is a proud American, and we would be proud to have her.

Mr. Speaker, I urge my colleagues to oppose the rule, and to oppose the underlying bill.

Mr. NEWHOUSE. Mr. Speaker, we have got so many Members coming wanting to speak. How much time do I have remaining?

The SPEAKER pro tempore. The gentleman from Washington has 2 minutes remaining. The gentleman from Colorado has 6½ minutes remaining.

Mr. NEWHOUSE. Mr. Speaker, I yield 1 minute to the gentleman from California (Mr. DENHAM).

Mr. DENHAM. Mr. Speaker, I thank the gentleman for yielding. I rise in support, not only of this rule, but on the underlying bill.

It is time to get something done around here. Both parties have failed to address this issue for decades now; we finally have an opportunity, for the same kids that are in your district that talk to me in mine.

The kids are just looking for the certainty of being able to have a job, being able to go to school, and, yes, some of them even want to sign up for the military and show their greatest act of patriotism.

These are kids just looking for a path forward. This bill protects them on day one, the day that this bill is signed into law. It not only protects the DACA recipients that signed up under President Obama's executive order, but some of them didn't trust that executive order. Some of them didn't trust that their information would be secure. This protects them, too.

Now, there is another group of people here that did not qualify. They were not of age at the time. This will protect them, too. If you care about the Dreamers, 1.8 million will be protected on day one. You should support this bill, too.

Mr. POLIS. Mr. Speaker, I yield myself the balance of my time.

Mr. Speaker, I want to go to the definition of the word compromise, because I think that there needs to be education regarding what these words mean that are being tossed around. A compromise is an agreement or settlement of a dispute that is reached by each side making concessions.

It doesn't mean looking at yourself in the mirror and conceding to yourself. It doesn't mean Republicans going into a closed-door meeting and coming out with a bill that makes things worse. It means Republicans and Democrats working together, each giving up some things, each living with what they can accept.

I have worked hard on compromise with many of my Republican colleagues through the Problem Solvers Caucus to solve and provide a pathway to citizenship for Dreamers while securing our border.

This bill makes things worse. It guts legal immigration. It eliminates two family immigration programs: married children of U.S. citizens, and siblings of U.S. adults. It doesn't even grandfather in people already in the system waiting to be reunited with their families, meaning that it will eliminate the current legal way that families can be reunified.

This bill raises the credible fear standard for asylum seekers to begin the process by raising the standards to more probably than not. This bill does nothing to prevent the Trump administration's grotesque policy of separating parents and children at the border. In fact, it simply removes protections for those families who are currently not separated at points of entry.

And now we are hearing that President Trump is preparing military bases to house up to 20,000 more kids that he plans to snatch from their moms and their dads.

We can do better. This humanitarian crisis is entirely President Trump's making. He didn't do it before the last 90 days. He just started a misinterpretation of the law. His recent executive order is not a solution. Over 2,300 kids have already been separated from their parents and there is no plan to reunite them.

This order doesn't even require any families be detained together, and the order doesn't contain any prohibitions barring family separation. We know that separating kids is wrong. I hope Americans agree that this is bad for kids

But let's also look at science.

The American Academy of Pediatrics said that the incarceration of families and separation of families has long-term consequences for the health and wellbeing, mental and physical, for children and parents. Separation consequences include: post-traumatic stress disorder, developmental delays, and poor psychological adjustment.

I dare say that these policies of the Trump administration, who on their own decided to tear 1- and 2- and 3-year-old kids away from their parents, is going to create even greater needs for these next generation of kids, many of whom will grow up here legally, those who successfully pursue their asylum claims.

And while those immigration claims are being adjudicated, some might have to return to their native country. Some will be able to stay. Families should be together. No parent should have to see their own child stripped away.

This bill is hemorrhaging support. I have an article that I include in the RECORD from Politico stating that the Koch network won't support the House immigration bills, entitled: "Koch network raps Trump, won't support House immigration bills."

[From POLITICO, June 19, 2018] KOCH NETWORK RAPS TRUMP, WON'T SUPPORT HOUSE IMMIGRATION BILLS

(By Maggie Severns)

The political network founded by the Koch brothers is taking a stand against both President Donald Trump's policy toward separating families at the border and two immigration bills due for votes in the House this week, dealing a blow to GOP leaders who are marshaling support for their version.

"It's encouraging that the House will have a debate this week on immigration bills that include protections for the Dreamers," said Daniel Garza, president of the Koch network's LIBRE Initiative, referring to a group of undocumented immigrants who came to the U.S. as children. "Unfortunately, in their current form, both [House leadership's bill and an alternative immigration bill] expected to receive a vote fall short of the solution we need."

Garza also called on Trump to "take immediate action to end the separation of families at the border by rescinding the 'zero tolerance' policy."

The Kochs' push for a more moderate approach toward immigration legislation complicates the thorny debate in Washington. Lawmakers have called on Trump to stop his administration from splitting up immigrant families, which has drawn public outrage since he implemented a zero tolerance policy of prosecuting everyone who crosses the border illegally. Trump has refused to act alone, saying Congress needs to pass immigration legislation.

The Koch brothers have pushed the Republican Party to create a path to citizenship for Dreamers, who were extended protections under the Obama administration that Trump has tried to withdraw. The Kochs also have urged the GOP not to make severe cuts to the flow of immigrants into the country, even launching a seven-figure ad buy supporting their efforts.

House Republicans were coalescing around an immigration bill supported by House leadership that would, among other things, give some protections to Dreamers. Its path forward was already complicated: Trump blasted the measure last week, but later Tuesday he was expected to travel to Capitol Hill to rally Republicans behind it.

Hill to rally Republicans behind it.

The Kochs' opposition to the GOP leadership bill could make it even more difficult for House Speaker Paul Ryan to unite his caucus behind it. Conservatives favor a second bill, also due for a vote this week, from Rep. Bob Goodlatte (R-Va.).

Garza said in a statement that "it's clear there's strong support in Congress and among the American people to provide permanency to the Dreamers," but neither bill "affords the Dreamers the certainty they need to make a full contribution to American communities," and both "include arbitrary cuts to legal immigration."

Mr. POLIS. I don't agree with the Koch network on much. I do know that they fund many Republicans, but maybe now that the Republicans are taking children away from their parents, the Kochs will stop funding Republicans, because I am glad to hear that they are people of principle.

The article says they "push for a more moderate approach toward immigration legislation," and they have "called on Trump to stop his administration from splitting up immigrant families," which this bill does not do.

In fact, this bill ends those who are waiting for family reunification today. So there is a legal way to unite families. This bill eliminates that and will lead to more families being apart.

This is a false crisis entirely of President Trump's making. I hope that even he has recognized that the American people will not stand for 3- and 4-year-olds literally being put in cages, strapped down while they are given drugs and medicated and injected, with Americans complicit in this atrocity.

It needs to be reiterated one more time that the votes we take on the rule today are more than procedural. They have a significant impact on young lives of innocent children.

They will show which Members of Congress care about fixing our immigration system and are willing to compromise and work in a bipartisan way, and which Members of Congress vote to make all of the problems outlined here today worse and more widespread.

We need to reject these bills, reject this rule. We need to keep families together. We need to begin the sometimes challenging work of compromise and consensus building between Republicans and Democrats, between Mr. NEWHOUSE and Mr. CURBELO, and me and Ms. Lofgren and others—not with Stephen Miller, STEVE KING, or LOUIE GOHMERT.

Reject these bills. Keep families together. Let's work together on border security, on fixing our broken immigration system, on uniting families, on a permanent solution for Dreamers, to ensure that this horror and affront to our American values ends and doesn't repeat itself ever again.

Mr. Speaker, I yield back the balance of my time.

Mr. NEWHOUSE. Mr. Speaker, I yield myself the balance of my time.

Mr. Speaker, don't believe me. I would say don't believe Mr. Polis either. Believe the border security guard that I quoted earlier who said that the situation we have at the border happened under the previous administration as well as this one.

Mr. Trump, our President, did not manufacture this crisis, but this bill before us will solve that situation, which is why we need to pass this rule.

That whole issue takes away from one of the most pressing issues of our time, immigration reform. We will solve that, but we can also address immigration.

I am proud of the bill we have before us. I am proud that we have had so many speakers come and speak on its behalf. This is the only bill in front of us that has any potential chance of becoming law. The President will sign this bill because it addresses his four main pillars: it provides for border security, which the American people want. And, certainly, as we have talked a lot today, it provides for those 1.8 million DACA recipients and Dreamers. It is a good bill.

Mr. Speaker, I urge my colleagues to support this bill because it is the right thing to do.

Mr. THOMPSON of Mississippi. Mr. Speaker, I rise in opposition to this closed rule and the sham underlying legislation.

As the Ranking Member on Homeland Security, one truism that I hear is that you do not negotiate with terrorists.

Yet, that is exactly what the House Leadership is asking us to do today.

When the President said, in September, that he has "a great heart" for Dreamers, we were hopeful that a deal could be reached.

However, since that time, the Trump Administration has executed a "campaign of terror" in furtherance of one objective-getting Congress to pay for a border wall.

On September 5th, the President announced the repeal of DACA.

Then, on September 18th, he announced the end of the TPS program to give safe haven to Sudanese nationals.

On November 6th, it was ended for Nicaraquans.

Two weeks later, it was canceled for Hai-

tians. In January, Salvadorans also lost these im-

migration protections. Arguably the cruelest, most inhumane tactical maneuver of the Trump Administration came on April 6th, when the "Zero Tolerance

policy" was announced. The "DACA crisis", the "TPS crisis", and now the "Family Separation crisis" are all cri-

ses of the President's own making. And it is people—it is children—who suffer. Make no mistake, the measure before us

today will not end the suffering. Instead of family separation, it offers family detention, an approach that DHS' own advisory committee has stated is "neither appro-

priate nor necessary for families" and is "never in the best interest of children." For these reasons, I urge a "no" on this rule and H.R. 6136, an Anti-Family Values bill.

The text of the material previously referred to by Mr. Polis is as follows:

AN AMENDMENT TO H. RES. 953 OFFERED BY MR. Polis

Strike all after the resolved clause and insert:

That immediately upon adoption of this resolution the Speaker shall, pursuant to clause 2(b) of rule XVIII, declare the House resolved into the Committee of the Whole House on the state of the Union for consideration of the bill (H.R. 6135) to limit the separation of families at or near ports of entry. The first reading of the bill shall be dispensed with. All points of order against consideration of the bill are waived. General debate shall be confined to the bill and shall not exceed one hour equally divided among and controlled by the chair and ranking minority member of the Committee on the Judiciary and the chair and ranking minority member of the Committee on Homeland Security. After general debate the bill shall be considered for amendment under the fiveminute rule. All points of order against provisions in the bill are waived. At the conclusion of consideration of the bill for amendment the Committee shall rise and report the bill to the House with such amendments as may have been adopted. The previous question shall be considered as ordered on the bill and amendments thereto to final passage without intervening motion except one motion to recommit with or without instructions. If the Committee of the Whole rises and reports that it has come to no resolution on the bill, then on the next legislative day the House shall, immediately after the third daily order of business under clause 1 of rule XIV, resolve into the Committee of the Whole for further consideration of the

SEC. 2. Clause 1(c) of rule XIX shall not apply to the consideration of H.R. 6135.

THE VOTE ON THE PREVIOUS QUESTION: WHAT IT REALLY MEANS

This vote, the vote on whether to order the previous question on a special rule, is not merely a procedural vote. A vote against ordering the previous question is a vote against the Republican majority agenda and a vote to allow the Democratic minority to offer an alternative plan. It is a vote about what the House should be debating.

Mr. Clarence Cannon's Precedents of the House of Representatives (VI. 308-311), describes the vote on the previous question on the rule as "a motion to direct or control the consideration of the subject before the House being made by the Member in charge." To defeat the previous question is to give the opposition a chance to decide the subject before the House. Cannon cites the Speaker's ruling of January 13, 1920, to the effect that "the refusal of the House to sustain the demand for the previous question passes the control of the resolution to the opposition' in order to offer an amendment. On March 15, 1909, a member of the majority party offered a rule resolution. The House defeated the previous question and a member of the opposition rose to a parliamentary inquiry, asking who was entitled to recognition. Speaker Joseph G. Cannon (R-Illinois) said: "The previous question having been refused, the gentleman from New York, Mr. Fitzgerald, who had asked the gentleman to yield to him for an amendment, is entitled to the first recognition."

The Republican majority may say "the vote on the previous question is simply a vote on whether to proceed to an immediate vote on adopting the resolution . . . [and] has no substantive legislative or policy implications whatsoever." But that is not what they have always said. Listen to the Republican Leadership Manual on the Legislative Process in the United States House of Representatives, (6th edition, page 135). Here's

how the Republicans describe the previous question vote in their own manual: "Although it is generally not possible to amend the rule because the majority Member controlling the time will not yield for the purpose of offering an amendment, the same result may be achieved by voting down the previous question on the rule. . . . When the motion for the previous question is defeated, control of the time passes to the Member who led the opposition to ordering the previous question. That Member, because he then controls the time, may offer an amendment to the rule, or yield for the purpose of amendment.

In Deschler's Procedure in the U.S. House of Representatives, the subchapter titled"Amending Special Rules" states: "a refusal to order the previous question on such a rule [a special rule reported from the Committee on Rules] opens the resolution to amendment and further debate." (Chapter 21, section 21.2) Section 21.3 continues: "Upon rejection of the motion for the previous question on a resolution reported from the Committee on Rules, control shifts to the Member leading the opposition to the previous question, who may offer a proper amendment or motion and who controls the time for debate thereon."

Clearly, the vote on the previous question on a rule does have substantive policy implications. It is one of the only available tools for those who oppose the Republican majority's agenda and allows those with alternative views the opportunity to offer an alternative plan.

Mr. NEWHOUSE. Mr. Speaker, I yield back the balance of my time, and I move the previous question on the resolution.

The SPEAKER pro tempore. The question is on ordering the previous question.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

Mr. POLIS. Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, further proceedings on this question will be postponed.

### ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX and House Resolution 905, proceedings will resume on questions previously postponed.

Votes will be taken in the following order.

Motion to reconsider the question of passage of H.R. 2;

Passage of H.R. 2, if ordered;

Ordering the previous question on House Resolution 953;

Adopting House Resolution 953, if ordered; and

Agreeing to the Speaker's approval of the Journal, if ordered.

The first electronic vote will be conducted as a 15-minute vote. Remaining electronic votes will be conducted as 5minute votes.

#### AGRICULTURE AND NUTRITION ACT OF 2018

The SPEAKER pro tempore. The unfinished business is the question on the motion to reconsider the vote on the question of passage of the bill (H.R. 2) to provide for the reform and continuation of agricultural and other programs of the Department of Agriculture through fiscal year 2023, and for other purposes, on which a recorded vote was ordered.

The Clerk will redesignate the mo-

The Clerk redesignated the motion. RECORDED VOTE

The SPEAKER pro tempore. The question is on the motion.

The vote was taken by electronic device, and there were—ayes 233, noes 191, not voting 3, as follows:

## [Roll No. 283]

#### AYES-233

Messer Abraham Gianforte Mitchell Aderholt Gibbs Allen Gohmert Moolenaar Amash Goodlatte Mooney (WV) Amodei Gosar Mullin Gowdy Arrington Newhouse Babin Granger Noem Graves (GA) Norman Bacon Banks (IN) Graves (LA) Nunes Barletta Graves (MO) Olson Griffith Palazzo Barr Barton Grothman Palmer Bergman Guthrie Paulsen Handel Pearce Biggs Bilirakis Harper Perry Bishop (MI) Harris Pittenger Bishop (UT) Hartzler Poe (TX) Black Hensarling Poliquin Herrera Beutler Blackburn Posev Ratcliffe Blum Hice, Jody B. Bost Higgins (LA) Reed Brady (TX) Reichert Hill Holding Renacci Brat Brooks (AL) Hollingsworth Rice (SC) Hudson Brooks (IN) Roby Huizenga Roe (TN) Buchanan Buck Hultgren Rogers (AL) Bucshon Hunter Rogers (KY) Rohrabacher Budd Hurd Burgess Tssa. Rokita Jenkins (KS) Rooney, Francis Byrne Calvert Jenkins (WV) Rooney, Thomas Carter (GA) Johnson (LA) .T Ros-Lehtinen Carter (TX) Johnson (OH) Johnson, Sam Roskam Chabot Cheney Jones Ross. Coffman Jordan Rothfus Joyce (OH) Rouzer Cole Collins (GA) Rovce (CA) Katko Kelly (MS) Collins (NY) Russell Comer Kelly (PA) Rutherford Comstock King (IA) Sanford Scalise Conaway King (NY) Cook Kinzinger Schweikert Costello (PA) Scott, Austin Knight Kustoff (TN) Sensenbrenner Cramer Crawford LaHood Sessions Culberson LaMalfa Shimkus Curbelo (FL) Lamborn Shuster Curtis Lance Simpson Smith (MO) Davidson Latta Davis, Rodney Lesko Smith (NE) Lewis (MN) Denham Smith (NJ) DeSantis LoBiondo Smith (TX) DesJarlais Long Smucker Diaz-Balart Loudermilk Stefanik Stewart Donovan Love Stivers Duffy Lucas Duncan (SC) Luetkemever Taylor Duncan (TN) MacArthur Tenney Dunn Marchant Thompson (PA) Emmer Marino Thornberry Estes (KS) Marshall Tipton Faso Massie Trott Ferguson Mast Turner McCarthy Fitzpatrick Upton McCaul McClintock Fleischmann Valadao Flores Wagner Fortenberry McHenry Walberg McKinley McMorris Walden Foxx Frelinghuysen Walker Walorski Gaetz Rodgers Walters, Mimi Weber (TX) Gallagher McSally Garrett Meadows

Webster (FL) Wenstrup Westerman Williams Wilson (SC)

Adams

Aguilar

Bass

Bera.

Beyer

Bishop (GA)

Blumenauer

Bonamici

Brady (PA)

Brown (MD)

Butterfield

Bustos

Capuano

Carbajal

Cárdenas

Carson (IN)

Cartwright

Castor (FL)

Castro (TX)

Chu, Judy

Clark (MA)

Clarke (NY)

Cicilline

Clay

Cleaver

Clyburn

Connolly

Courtney

Crowley

Cuellar

DeFazio

DeGette

Delaney

DeLauro

DelBene

Demings

Deutch

Dingell

Doggett

Ellison

Engel

Eshoo

Evans

Foster

Fudge

Gabbard

Jeffries

Espaillat

Esty (CT)

Frankel (FL)

DeSaulnier

Doyle, Michael

Cummings

Davis (CA)

Davis, Danny

Cohen

Cooper

Correa

Costa.

Crist

Brownley (CA)

Blunt Rochester

Boyle, Brendan

Beatty

Barragán

Wittman Womack Woodall Yoder

Young (AK) Young (IA) Zeldin

#### NOES-191

Gallego Nolan Garamendi Norcross Gomez O'Halleran Gonzalez (TX) O'Rourke Gottheimer Pallone Green, Al Panetta Green, Gene Pascrell Grijalva Pelosi Gutiérrez Perlmutter Hanabusa Peters Hastings Peterson Heck Pingree Higgins (NY) Pocan Himes Polis Hoyer Price (NC) Huffman Quigley Jackson Lee Raskin Jayapal Rice (NY) Johnson (GA) Richmond Johnson, E. B. Rosen Kaptur Roybal-Allard Keating Ruiz Kelly (IL) Kennedy Ruppersberger Khanna Rush Ryan (OH) Kihuen Kildee Kilmer Sarbanes Kind Schakowsky Krishnamoorthi Schiff Kuster (NH) Schneider Lamb Schrader Langevin Scott (VA) Larsen (WA) Scott, David Larson (CT) Serrano Lawrence Sewell (AL) Lawson (FL) Shea-Porter Lee Sherman Levin Sinema Lewis (GA) Sires Lieu, Ted Smith (WA) Lipinski Soto Loebsack Speier Lofgren Suozzi Lowenthal Swalwell (CA) Lowey Takano Lujan Grisham, Thompson (CA) Thompson (MS) Luián, Ben Rav Titus Lynch Tonko Maloney, Torres Carolyn B Tsongas Maloney, Sean Matsui McCollum Vargas Veasey Vela McEachin Velázquez McGovern Visclosky McNernev Walz Meeks Meng Wasserman Schultz Moore Waters, Maxine Moulton Murphy (FL) Watson Coleman Nadler Welch Napolitano Wilson (FL)

#### NOT VOTING-3

Yarmuth

Pavne

□ 1552 Mr. GARAMENDI, Ms. EDDIE BER-NICE JOHNSON of Texas, Messrs. CARSON of Indiana. MOULTON.

TONKO, and GUTIÉRREZ changed their vote from "aye" to "no."

Nea1

Labrador

Messrs. COLE, RODNEY DAVIS of Illinois, FASO, RUSSELL, WEBSTER of Florida, ROKITA, HOLLINGSWORTH, COSTELLO of Pennsylvania, DAVID-SON, HURD, GOWDY, and CRAMER changed their vote from "no" to "ave."

So the motion to reconsider was agreed to.

The result of the vote was announced as above recorded.

The SPEAKER pro tempore. The question is on the passage of the bill.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

Mr. PETERSON. Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. This is a 5-minute vote.

The vote was taken by electronic device, and there were—yeas 213, nays 211, not voting 4, as follows:

### [Roll No. 284]

#### YEAS-213

Abraham Granger Palazzo Allen Graves (GA) Palmer Amodei Graves (LA) Paulsen Arrington Graves (MO) Pearce Babin Griffith Pittenger Bacon Grothman Poe (TX) Banks (IN) Guthrie Poliquin Barletta Handel Posey Barr Ratcliffe Harper Barton Reed Bergman Hartzler Reichert Bilirakis Hensarling Renacci Bishop (MI) Herrera Beutler Rice (SC) Bishop (UT) Hice, Jody B. Roby Black Higgins (LA) Roe (TN) Blackburn Hill Rogers (AL) Holding Blum Rogers (KY) Bost Hollingsworth Rokita Brady (TX) Hudson Rooney, Francis Brat Huizenga Rooney, Thomas Brooks (AL) Hultgren Brooks (IN) Hunter Roskam Buchanan Hurd Ross Buck Issa Rouzer Bucshon Jenkins (KS) Royce (CA) Budd Jenkins (WV) Russell Burgess Johnson (LA) Rutherford Byrne Johnson (OH) Ryan (WI) Calvert Johnson, Sam Scalise Carter (GA) Jordan Joyce (OH) Schweikert Carter (TX) Scott, Austin Kelly (MS) Chabot Sensenbrenner Kelly (PA) Chenev Sessions Coffman King (IA) Shimkus Cole Kinzinger Shuster Collins (GA) Knight Simpson Kustoff (TN) Collins (NY) Smith (MO) Comer Labrador Smith (NE) Comstock LaHood Smith (TX) Conaway LaMalfa Smucker Cook Lamborn Stefanik Costello (PA) Latta Stewart Cramer Lesko Stivers Crawford Lewis (MN) Taylor Culberson Long Loudermilk Tenney Curbelo (FL) Thompson (PA) Curtis Love Thornberry Davidson Lucas Tipton Davis, Rodney Luetkemever Trott MacArthur Denham Turner DeSantis Marchant DesJarlais Valadao Marino Wagner Diaz-Balart Marshall Walberg Donovan Mast McCarthy Duffy Walden Duncan (SC) McCaul Walker Walorski Dunn McHenry Walters, Mimi Emmer McKinley Estes (KS) McMorris Weber (TX) Webster (FL) Faso Rodgers Wenstrup Ferguson McSally Fleischmann Meadows Westerman Williams Flores Messer Wilson (SC) Fortenberry Foxx Moolenaar Wittman Mooney (WV) Gallagher Womack Woodall Gibbs Newhouse Yoder Yoho Gohmert Noem Norman Young (AK) Gosar Nunes Young (IA) Gowdy Olson Zeldin

#### NAYS-211

Adams Biggs Bishop (GA) Aguilar Amash Blumenauer Barragán Blunt Rochester Bass Bonamici Beatty Boyle, Brendan Bera. Brady (PA) Beyer

Brown (MD) Brownley (CA) Bustos Butterfield Capuano Carbajal Cárdenas Carson (IN)

O'Rourke

Cartwright Huffman Pascrell Castor (FL) Jackson Lee Pelosi Castro (TX) Jayapal Perlmutter Chu, Judy Johnson (GA) Peters Peterson Cicilline Johnson, E. B. Clark (MA) Jones Pingree Clarke (NY) Kaptur Pocan Katko Polis Clay Cleaver Keating Price (NC) Kelly (IL) Clyburn Quigley Cohen Kennedy Raskin Connolly Khanna Rice (NY) Kihuen Richmond Cooper Rohrabacher Correa Costa Kilmer Ros-Lehtinen Courtney Kind Rosen King (NY) Rothfus Crowley Krishnamoorthi Rovbal-Allard Kuster (NH) Cuellar Ruiz Cummings Lamb Ruppersberger Davis (CA) Lance Rush Ryan (OH) Davis, Danny Langevin DeFazio Larsen (WA) Sánchez DeGette Larson (CT) Sanford Delaney Lawrence Sarbanes DeLauro Lawson (FL) Schakowsky DelBene Lee Schiff Levin Schneider Demings Lewis (GA) Lieu, Ted Schrader Scott (VA) DeSaulnier Deutch Scott, David Dingell Lipinski LoBiondo Serrano Sewell (AL) Doggett Dovle, Michael Loebsack Lofgren Shea-Porter Duncan (TN) Lowenthal Sherman Ellison Lowey Sinema Lujan Grisham, Engel Sires Smith (NJ) Eshoo M. Espaillat Luján, Ben Ray Smith (WA) Esty (CT) Lynch Evans Maloney Speier Fitzpatrick Carolyn B. Suozzi Maloney, Sean Swalwell (CA) Frankel (FL) Massie Takano Matsui Thompson (CA) Frelinghuysen McClintock Thompson (MS) Fudge Gabbard McCollum Titus Tonko Gaetz McEachin Gallego McGovern Torres Garamendi McNerney Tsongas Garrett Meeks Upton Meng Gomez Vargas Gonzalez (TX) Moore Veasev Gottheimer Moulton Vela Green, Al Murphy (FL) Velázquez Green, Gene Nadler Visclosky Napolitano Grijalva Walz Neal Nolan Gutiérrez Wasserman Schultz Hanabusa Waters, Maxine Hastings Norcross Heck O'Halleran Watson Coleman Higgins (NY) O'Rourke Welch Pallone Wilson (FL) Hoyer Panetta Yarmuth NOT VOTING-4

Aderholt Jeffries.

Payne Perry

## □ 1559

So the bill was passed.

The result of the vote was announced as above recorded.

Stated against:

Mr. PERRY. Mr. Speaker, the voting machine did not record my vote. Had I been present, I would have voted "nay" on rollcall No. 284.

PROVIDING FOR CONSIDERATION OF H.R. 6136, BORDER SECURITY AND IMMIGRATION REFORM ACT

The SPEAKER pro tempore. The unfinished business is the vote on ordering the previous question on the resolution (H. Res. 953) providing for consideration of the bill (H.R. 6136) to amend the immigration laws and provide for border security, and for other purposes, on which the yeas and nays were ordered.

The Clerk read the title of the resolution.

SPEAKER pro tempore. The question is on ordering the previous auestion.

This is a 5-minute vote.

The vote was taken by electronic device, and there were—yeas 233, nays 191, not voting 3, as follows:

### [Roll No. 285]

### YEAS-233

Gowdy Olson Abraham Aderholt Granger Palazzo Graves (GA) Allen Palmer Amash Graves (LA) Paulsen Amodei Graves (MO) Pearce Arrington Griffith Perry Babin Grothman Pittenger Bacon Guthrie Poe (TX) Banks (IN) Handel Poliquin Barletta Harper Posev Barr Harris Ratcliffe Barton Hartzler Reed Hensarling Bergman Reichert Herrera Beutler Biggs Renacci Bilirakis Hice, Jody B. Rice (SC) Bishop (MI) Higgins (LA) Roby Bishop (UT) Hill Roe (TN) Black Holding Rogers (AL) Blackburn Hollingsworth Rogers (KY) Hudson Blum Rohrabacher Bost Huizenga Rokita Brady (TX) Hultgren Rooney, Francis Hunter Brat Rooney, Thomas Brooks (AL) Hurd Brooks (IN) Issa Ros-Lehtinen Buchanan Jenkins (KS) Roskam Buck Jenkins (WV) Ross Bucshon Johnson (LA) Rothfus Budd Johnson (OH) Rouzer Burgess Johnson, Sam Royce (CA) Byrne Jones Calvert Jordan Russell Sanford Carter (GA) Joyce (OH) Katko Scalise Carter (TX) Kelly (MS) Schweikert Chabot Kelly (PA) Scott, Austin Chenev Coffman King (IA) Sensenbrenner Cole King (NY) Sessions Collins (GA) Shimkus Kinzinger Collins (NY) Knight Kustoff (TN) Shuster Comer Simpson Comstock Labrador Smith (MO) Conaway LaHood Smith (NE) Cook LaMalfa Smith (NJ) Costello (PA) Lamborn Smith (TX) Cramer Lance Smucker Crawford Latta Stefanik Culberson Lesko Stewart Curbelo (FL) Lewis (MN) Stivers Curtis LoBiondo Tavlor Davidson Long Tenney Davis, Rodney Loudermilk Thompson (PA) Denham Love Thornberry DeSantis Lucas Tipton Des Jarlais Luetkemeyer Trott Diaz-Balart MacArthur Turner Donovan Marchant Unton Duffv Marino Valadao Duncan (SC) Marshall Wagner Duncan (TN) Massie Walberg Dunn Mast Walden McCarthy Emmer Walker Estes (KS) McCaul Walorski McClintock Faso Walters, Mimi McHenry Ferguson Weber (TX) Fitzpatrick McKinley Webster (FL) Fleischmann McMorris Rodgers Wenstrup Flores Fortenberry McSally Westerman Williams Foxx Meadows Wilson (SC) Frelinghuysen Messer Mitchell Wittman Gaetz Womack Gallagher Moolenaar Mooney (WV) Woodall Garrett Gianforte Mullin Yoder Yoho Gibbs Newhouse Young (AK) Gohmert Noem Goodlatte Norman Young (IA) Zeldin Gosar Nunes

### NAYS-191

Adams

Aguilar

Barragán

Bass Beyer Beatty Bishop (GA) Bera Blumenauer

Blunt Rochester Grijalva Pallone Bonamici Boyle, Brendan Gutiérrez Panetta Hanabusa Pascrell Brady (PA) Hastings Pelosi Brown (MD) Heck Perlmutter Higgins (NY) Brownley (CA) Peters Bustos Himes Peterson Butterfield Hoyer Pingree Huffman Capuano Pocan Jackson Lee Carbajal Polis Cárdenas Jayapal Price (NC) Johnson (GA) Carson (IN) Quigley Johnson, E. B. Cartwright Raskin Castor (FL) Kaptur Rice (NY) Castro (TX) Keating Richmond Chu, Judy Kelly (IL) Rosen Cicilline Kennedy Rovbal-Allard Clark (MA) Khanna Ruiz Clarke (NY) Kihuen Ruppersberger Clav Kildee Cleaver Rush Kilmer Ryan (OH) Clyburn Kind Krishnamoorthi Cohen Sánchez Connolly Kuster (NH) Sarbanes Cooper Lamb Schakowsky Langevin Correa Schiff Costa Larsen (WA) Schneider Courtney Larson (CT) Schrader Crist Lawrence Scott (VA) Crowley Lawson (FL) Scott, David Cuellar Lee Serrano Levin Sewell (AL) Cummings Davis (CA) Lewis (GA) Shea-Porter Davis, Danny Lieu, Ted Sherman DeFazio Lipinski Sinema DeGette Loebsack Sires Delaney Lofgren Smith (WA) DeLauro Lowenthal Soto DelBene Lowey Speier Demings Lujan Grisham, Suozzi DeSaulnier M. Swalwell (CA) Luján, Ben Ray Deutch Takano Dingell Lynch Thompson (CA) Doggett Maloney, Thompson (MS) Doyle, Michael Carolyn B. Titus Maloney, Sean Tonko Ellison Matsui Torres McCollum Engel Tsongas McEachin Eshoo Vargas Espaillat McGovern Veasey Esty (CT) McNerney Vela Evans Meeks Foster Meng Velázquez Visclosky Frankel (FL) Moore Moulton Walz Fudge Murphy (FL) Gabbard Wasserman Schultz Gallego Nadler Napolitano Waters, Maxine Garamendi Watson Coleman Gomez Gonzalez (TX) Nolan Welch Gottheimer Wilson (FL) Norcross Green, Al O'Halleran

Green, Gene

#### NOT VOTING-3

Payne Rutherford

### $\sqcap$ 1605

Jeffries

So the previous question was ordered. The result of the vote was announced as above recorded.

The SPEAKER pro tempore. The question is on the resolution.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

### RECORDED VOTE

Mr. POLIS. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The SPEAKER pro tempore. This is a 5-minute vote.

The vote was taken by electronic device, and there were—ayes 227, noes 195, not voting 5, as follows:

# [Roll No. 286]

#### AYES-227

Abraham Aderholt Babin Barton Bacon Bergman Allen Banks (IN) Biggs Amodei Barletta Bilirakis Bishop (MI) Arrington Barr

Bishop (UT) Harris Black Hartzler Blackburn Hensarling Blum Herrera Beutler Hice, Jody B. Bost Brady (TX) Higgins (LA) Brat. Hill Brooks (AL) Holding Brooks (IN) Hollingsworth Buchanan Hudson Huizenga Buck Bucshon Hultgren Budd Hunter Burgess Hurd Byrne Issa Jenkins (KS) Calvert Carter (GA) Jenkins (WV) Carter (TX) Johnson (LA) Chabot Johnson (OH) Johnson, Sam Chenev Coffman Jordan Joyce (OH) Cole Collins (GA) Katko Kelly (MS) Collins (NY) Kelly (PA) Comer Comstock King (NY) Conaway Kinzinger Cook Knight Kustoff (TN) Costello (PA) Cramer Labrador Crawford LaHood Culberson Lamborn Curbelo (FL) Lance Curtis Latta Davidson Lesko Lewis (MN) Davis, Rodney Denham LoBiondo Long DeSantis Loudermilk DesJarlais Diaz-Balart Love Donovan Lucas Luetkemever Duffy Duncan (SC) MacArthur Duncan (TN) Marchant Dunn Marino Marshall Emmei Estes (KS) Mast McCarthy Faso Ferguson McCaul McClintock Fitzpatrick McHenry Fleischmann McKinley Fortenberry McMorris Rodgers Foxx Frelinghuysen McSally Gaetz Meadows Gallagher Messer Mitchell Garrett Gianforte Moolenaar Gibbs Mooney (WV) Goodlatte Mullin Newhouse Gosar Gowdy Noem Granger Norman Graves (GA) Nunes Graves (LA) Olson Graves (MO) Palazzo Griffith Grothman Guthrie Handel

Harper

Adams

Aguilar

Amash

Beatty

Bass

Bera.

Beyer

Bishop (GA)

Blumenauer

Bonamici

Brady (PA)

Butterfield

Capuano

Carbajal

Cárdenas

Carson (IN)

Cartwright

Castor (FL)

Castro (TX)

Demings

Bustos

Blunt Rochester

Boyle, Brendan

Brownley (CA)

Barragán

Palmer Yoder Yoho Paulsen Young (AK) Pearce Perry Young (IA) Pittenger Zeldin NOES-195 DeSaulnier Chu, Judy Deutch Dingell Doggett Ellison Engel Eshoo Espaillat

Cicilline Clark (MA) Clarke (NY) Clay Doyle, Michael Cleaver Clyburn Cohen Connolly Cooper Correa Esty (CT) Costa Evans Courtney Foster Frankel (FL) CristFudge Gabbard Crowley Cuellar Cummings Gallego Davis (CA) Garamendi Davis, Danny Gohmert DeFazio Gomez DeGette Gonzalez (TX) Delaney Gottheimer DeLauro Green, Al DelBene Green, Gene

Grijalva

Poe (TX) Poliquin Posey Ratcliffe Reed Reichert Renacci Rice (SC) Roby Roe (TN) Rogers (AL) Rogers (KY) Rohrabacher Rokita Rooney, Francis Rooney, Thomas J. Ros-Lehtinen Roskam Ross Rothfus Rouzer Royce (CA) Russell Rutherford Sanford Scalise Schweikert Scott, Austin Sensenbrenner Sessions Shimkus Shuster Simpson Smith (MO) Smith (NE) Smith (NJ) Smith (TX) Smucker Stefanik Stewart Stivers Taylor Tennev Thompson (PA) Thornberry Trott Turner Upton Valadao Wagner Walberg Walden Walker Walorski Walters, Mimi Weber (TX) Webster (FL) Wenstrup Westerman Williams Wilson (SC) Wittman Womack Woodall

Luján, Ben Ray Lynch Gutiérrez Rush Hanabusa Ryan (OH) Hastings Maloney Sánchez Heck Carolyn B Sarbanes Higgins (NY) Maloney, Sean Schakowsky Himes Massie Schiff Hover Matsui Schneider Huffman McCollum Schrader Jackson Lee McEachin Scott (VA) McGovern Javapal Scott, David Johnson (GA) McNerney Serrano Sewell (AL) Johnson, E. B. Meeks Jones Meng Shea-Porter Kaptur Moore Sherman Keating Moulton Sinema. Kelly (IL) Murphy (FL) Sires Kennedy Smith (WA) Napolitano Khanna Soto Kihuen Neal Speier Kildee Nolan Suozzi Kilmer Norcross Swalwell (CA) O'Halleran Kind Takano King (IA) O'Rourke Thompson (CA) Krishnamoorthi Pallone Thompson (MS) Kuster (NH) Panetta Lamb Pascrell Tonko Langevin Pelosi Torres Larsen (WA) Perlmutter Tsongas Peters Larson (CT) Vargas Peterson Lawrence Lawson (FL) Veasey Pingree Lee Levin Pocan Vela Velázquez Polis Price (NC) Visclosky Lewis (GA) Lieu, Ted Quigley Walz Lipinski Wasserman Raskin SchultzLoebsack Rice (NY) Waters, Maxine Lofgren Richmond Lowenthal Watson Coleman Rosen Roybal-Allard Lowey Welch Wilson (FL) Lujan Grisham, Ruiz Ruppersberger Yarmuth M.

### NOT VOTING-5

LaMalfa Tipton Payne

### □ 1613

Brown (MD)

Jeffries

Mr. KING of Iowa changed his vote from "aye" to "no."

Mr. POLIQUIN changed his vote from "no" to "aye."

So the resolution was agreed to.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

#### PERSONAL EXPLANATION

Mr. JEFFRIES, Mr. Speaker, I regret that I was not present for votes on June 21, 2018, due to my son Joshua Jeffries' graduation. Had I been present, I would have voted: "nay" on rollcall No. 279, "nay" on rollcall No. 280, "yea" on rollcall No. 281, "nay" on rollcall No. 282, "nay" on rollcall No. 283, "nay" on rollcall No. 284, "nay" on rollcall No. 285, and "nay" on rollcall No. 286.

#### PERSONAL EXPLANATION

Mr. PAYNE. Mr. Speaker, due to personal illness, I was not present for the following Roll Call votes. Had I been present, I would have voted the following: "nay" on rollcall No. 279, "nay" on rollcall No. 280, "yea" on rollcall No. 281, "nay" on rollcall No. 282, "nay" on rollcall No. 283, "nay" on rollcall No. 284, "nay" on rollcall No. 285, and "nay" on rollcall No. 286.

### THE JOURNAL

The SPEAKER pro tempore. The unfinished business is the question on agreeing to the Speaker's approval of the Journal, which the Chair will put de novo.

The question is on the Speaker's approval of the Journal.

Pursuant to clause 1, rule I, the Journal stands approved.

AUTHORIZING THE CLERK CORRECTIONS MAKE INEN-GROSSMENT OF H.R. AGRI-CULTURE AND NUTRITION ACT OF 2018

Mr. CONAWAY, Mr. Speaker, I ask unanimous consent that in the engrossment of H.R. 2 the Clerk be authorized to correct section numbers, punctuation, and cross-references and to make such other technical and conforming changes as may be necessary to accurately reflect the actions of the House.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Texas?

There was no objection.

### RECESS

The SPEAKER pro tempore. Pursuant to clause 12(a) of rule I, the Chair declares the House in recess subject to the call of the Chair.

Accordingly (at 4 o'clock and 15 minutes p.m.), the House stood in recess.

#### □ 1823

#### AFTER RECESS

The recess having expired, the House was called to order by the Speaker pro tempore (Ms. Foxx) at 6 o'clock and 23 minutes p.m.

#### BORDER SECURITY AND IMMIGRA-TION REFORM ACT OF 2018

Mr. GOODLATTE. Madam Speaker, pursuant to House Resolution 953, I call up the bill (H.R. 6136) to amend the immigration laws and provide for border security, and for other purposes, and ask for its immediate consideration.

The Clerk read the title of the bill.

The SPEAKER pro tempore. Pursuant to House Resolution 953, the bill is considered read.

The text of the bill is as follows:

### H.R. 6136

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled.

## SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

(a) SHORT TITLE.—This Act may be cited as the "Border Security and Immigration Reform Act of 2018".

(b) TABLE OF CONTENTS.—The table of contents for this Act is as follows:

Sec. 1. Short title; table of contents.

DIVISION A—BORDER ENFORCEMENT Sec. 1100. Short title.

TITLE I—BORDER SECURITY

Sec. 1101. Definitions.

Subtitle A—Infrastructure and Equipment

Sec. 1111. Strengthening the requirements for barriers along the southern border.

Sec. 1112. Air and Marine Operations flight hours.

Sec. 1113. Capability deployment to specific sectors and transit zone.

Sec. 1114. U.S. Border Patrol activities.

Sec. 1115. Border security technology program management.

Sec. 1116. National Guard support to secure the southern border.

- Sec. 1117. Prohibitions on actions that impede border security on certain Federal land.
- Sec. 1118. Landowner and rancher security enhancement.
- Sec. 1119. Eradication of carrizo cane and salt cedar.
- Sec. 1120. Southern border threat analysis.
- Sec. 1121. Amendments to U.S. Customs and Border Protection.
- Sec. 1122. Agent and officer technology use.
- Sec. 1123. Integrated Border Enforcement Teams.
- Sec. 1124. Tunnel Task Forces.
- Sec. 1125. Pilot program on use of electromagnetic spectrum in support of border security operations.
- Sec. 1126. Foreign migration assistance. Sec. 1127. Biometric Identification Transnational Migration Alert Program.

#### Subtitle B-Personnel

- Sec. 1131. Additional U.S. Customs and Border Protection agents and officers.
- Sec. 1132. U.S. Customs and Border Protection retention incentives.
- Sec. 1133. Anti-Border Corruption Reauthorization Act.
- Sec. 1134. Training for officers and agents of U.S. Customs and Border Protection.

### Subtitle C—Grants

- Sec. 1141. Operation Stonegarden.
- TITLE II—EMERGENCY PORT OF ENTRY PERSONNEL AND INFRASTRUCTURE FUNDING
- Sec. 2101. Ports of entry infrastructure.
- Sec. 2102. Secure communications.
- Sec. 2103. Border security deployment program.
- Sec. 2104. Pilot and upgrade of license plate readers at ports of entry.
- Sec. 2105. Non-intrusive inspection operational demonstration.
- Sec. 2106. Biometric exit data system.
- Sec. 2107. Sense of Congress on cooperation between agencies.
- Sec. 2108. Authorization of appropriations.
- Sec. 2109. Definition.

# TITLE III—VISA SECURITY AND INTEGRITY

- Sec. 3101. Visa security.
- Sec. 3102. Electronic passport screening and biometric matching.
- Sec. 3103. Reporting of visa overstays.
- Sec. 3104. Student and exchange visitor information system verification.
- Sec. 3105. Social media review of visa applicants.
- Sec. 3106. Cancellation of additional visas.
- Sec. 3107. Visa information sharing.
- Sec. 3108. Restricting waiver of visa interviews.
- Sec. 3109. Authorizing the Department of State to not interview certain ineligible visa applicants.
- Sec. 3110. Petition and application processing for visas and immigration benefits.
- Sec. 3111. Fraud prevention.
- Sec. 3112. Visa ineligibility for spouses and children of drug traffickers.
- Sec. 3113. DNA testing.
- Sec. 3114. Access to NCIC criminal history database for diplomatic visas.
- Sec. 3115. Elimination of signed photograph requirement for visa applications.
- Sec. 3116. Additional fraud detection and prevention.
- TITLE IV—TRANSNATIONAL CRIMINAL ORGANIZATION ILLICIT SPOTTER PREVENTION AND ELIMINATION
- Sec. 4101. Short title.

- Sec. 4102. Illicit spotting.
- Sec. 4103. Unlawfully hindering immigration, border, and customs controls.

#### TITLE V—BORDER SECURITY FUNDING

- Sec. 5101. Border Security Funding.
- Sec. 5102. Limitation on adjustment of status.
- Sec. 5103. Exclusion from PAYGO score-cards.

### DIVISION B—IMMIGRATION REFORM

# TITLE I—LAWFUL STATUS FOR CERTAIN CHILDHOOD ARRIVALS

- Sec. 1101. Definitions.
- Sec. 1102. Contingent nonimmigrant status eligibility and application.
- Sec. 1103. Terms and conditions of conditional nonimmigrant status.
- Sec. 1104. Adjustment of status.
- Sec. 1105. Administrative and judicial review.
- Sec. 1106. Penalties and signature requirements.
- Sec. 1107. Rulemaking.
- Sec. 1108. Statutory construction.
- Sec. 1109. Addition of definition.

#### TITLE II—IMMIGRANT VISA ALLOCATIONS AND PRIORITIES

- Sec. 2101. Elimination of diversity visa program.
- Sec. 2102. Numerical limitation to any single foreign state.
- Sec. 2103. Family-sponsored immigration priorities.
- Sec. 2104. Allocation of immigrant visas for contingent nonimmigrants and children of certain nonimmigrants.
- Sec. 2105. Sunset of adjustment visas for conditional nonimmigrants and children of certain non-immigrants.
- Sec. 2106. Implementation.
- Sec. 2107. Repeal of suspension of deportation and adjustment of status for certain aliens.

# TITLE III—UNACCOMPANIED ALIEN CHILDREN; INTERIOR IMMIGRATION ENFORCEMENT

- Sec. 3101. Repatriation of unaccompanied alien children.
- Sec. 3102. Clarification of standards for family detention.
- Sec. 3103. Detention of dangerous aliens.
- Sec. 3104. Definition of aggravated felony.
- Sec. 3105. Crime of violence.
- Sec. 3106. Grounds of inadmissibility and deportability for alien gang members.
- Sec. 3107. Special immigrant juvenile status for immigrants unable to reunite with either parent.
- Sec. 3108. Clarification of authority regarding determinations of convictions.
- Sec. 3109. Adding attempt and conspiracy to commit terrorism-related inadmissibility grounds acts to the definition of engaging in terrorist activity.
- Sec. 3110. Clarifying the authority of ICE detainers.
- Sec. 3111. Department of Homeland Security access to crime information databases.

### TITLE IV—ASYLUM REFORM

- Sec. 4101. Credible fear interviews.
- Sec. 4102. Jurisdiction of asylum applications.
- Sec. 4103. Recording expedited removal and credible fear interviews.
- Sec. 4104. Safe third country.
- Sec. 4105. Renunciation of asylum status pursuant to return to home country.

- Sec. 4106. Notice concerning frivolous asylum applications.
- Sec. 4107. Anti-fraud investigative work product.
- Sec. 4108. Penalties for asylum fraud.
- Sec. 4109. Statute of limitations for asylum fraud.
- Sec. 4110. Technical amendments.

#### TITLE V-USCIS WAIVERS

- Sec. 5101. Exemption from Administrative Procedure Act.
- Sec. 5102. Exemption from Paperwork Reduction Act.
- Sec. 5103. Sunset.

# DIVISION A—BORDER ENFORCEMENT SEC. 1100. SHORT TITLE.

This division may be cited as the "Border Security for America Act of 2018".

#### TITLE I—BORDER SECURITY

### SEC. 1101. DEFINITIONS.

- In this title:
- (1) ADVANCED UNATTENDED SURVEILLANCE SENSORS.—The term "advanced unattended surveillance sensors" means sensors that utilize an onboard computer to analyze detections in an effort to discern between vehicles, humans, and animals, and ultimately filter false positives prior to transmission.
- (2) COMMISSIONER.—The term "Commissioner" means the Commissioner of U.S. Customs and Border Protection.
- (3) HIGH TRAFFIC AREAS.—The term "high traffic areas" has the meaning given such term in section 102(e)(1) of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996, as amended by section 1111 of this division.
- (4) OPERATIONAL CONTROL.—The term "operational control" has the meaning given such term in section 2(b) of the Secure Fence Act of 2006 (8 U.S.C. 1701 note; Public Law 109-367).
- (5) SECRETARY.—The term "Secretary" means the Secretary of Homeland Security.
- (6) SITUATIONAL AWARENESS.—The term "situational awareness" has the meaning given such term in section 1092(a)(7) of the National Defense Authorization Act for Fiscal Year 2017 (Public Law 114–328; 6 U.S.C. 223(a)(7)).
- (7) SMALL UNMANNED AERIAL VEHICLE.—The term "small unmanned aerial vehicle" has the meaning given the term "small unmanned aircraft" in section 331 of the FAA Modernization and Reform Act of 2012 (Public Law 112–95; 49 U.S.C. 40101 note).
- (8) TRANSIT ZONE.—The term "transit zone" has the meaning given such term in section 1092(a)(8) of the National Defense Authorization Act for Fiscal Year 2017 (Public Law 114-328; 6 U.S.C. 223(a)(7)).
- (9) UNMANNED AERIAL SYSTEM.—The term "unmanned aerial system" has the meaning given the term "unmanned aircraft system" in section 331 of the FAA Modernization and Reform Act of 2012 (Public Law 112-95; 49 U.S.C. 40101 note).
- (10) UNMANNED AERIAL VEHICLE.—The term "unmanned aerial vehicle" has the meaning given the term "unmanned aircraft" in section 331 of the FAA Modernization and Reform Act of 2012 (Public Law 112–95; 49 U.S.C. 40101 note).

#### Subtitle A—Infrastructure and Equipment SEC. 1111. STRENGTHENING THE REQUIREMENTS FOR BARRIERS ALONG THE SOUTH-

ERN BORDER.

Section 102 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (Division C of Public Law 104–208; 8 U.S.C. 1103 note) is amended—

- (1) by amending subsection (a) to read as follows:
- "(a) IN GENERAL.—The Secretary of Homeland Security shall take such actions as may

be necessary (including the removal of obstacles to detection of illegal entrants) to design, test, construct, install, deploy, integrate, and operate physical barriers, tactical infrastructure, and technology in the vicinity of the United States border to achieve situational awareness and operational control of the border and deter, impede, and detect illegal activity in high traffic areas.":

(2) in subsection (b)-

(A) in the subsection heading, by striking "FENCING AND ROAD IMPROVEMENTS" and inserting "PHYSICAL BARRIERS";

(B) in paragraph (1)—

(i) in subparagraph (A)—

- (I) by striking "subsection (a)" and inserting "this section";
  (II) by striking "roads, lighting, cameras,
- (II) by striking "roads, lighting, cameras, and sensors" and inserting "tactical infrastructure, and technology"; and
- (III) by striking "gain" inserting "achieve situational awareness and"; and
- (ii) by amending subparagraph (B) to read as follows:
- "(B) PHYSICAL BARRIERS AND TACTICAL INFRASTRUCTURE.—
- "(i) IN GENERAL.—Not later than September 30, 2023, the Secretary of Homeland Security, in carrying out this section, shall deploy along the United States border the most practical and effective physical barriers and tactical infrastructure available for achieving situational awareness and operational control of the border.
- "(ii) Consideration for certain physical barriers and tactical infrastructure under this subparagraph shall not apply in any area or region along the border where natural terrain features, natural barriers, or the remoteness of such area or region would make any such deployment ineffective, as determined by the Secretary, for the purposes of achieving situational awareness or operational control of such area or region.";
  - $(iii)\ in\ subparagraph\ (C)\!-\!$
- (I) by amending clause (i) to read as follows:
- "(i) IN GENERAL.—In carrying out this section, the Secretary of Homeland Security shall consult with the Secretary of the Interior, the Secretary of Agriculture, appropriate representatives of Federal, State, local, and tribal governments, and appropriate private property owners in the United States to minimize the impact on the environment, culture, commerce, and quality of life for the communities and residents located near the sites at which such physical barriers are to be constructed.":
- (II) by redesignating clause (ii) as clause (iii):
- (III) by inserting after clause (i), as amended, the following new clause:
- "(ii) NOTIFICATION.—Not later than 60 days after the consultation required under clause (i), the Secretary of Homeland Security shall notify the Committee on Homeland Security of the House of Representatives and the Committee on Homeland Security and Governmental Affairs of the Senate of the type of physical barriers, tactical infrastructure, or technology the Secretary has determined is most practical and effective to achieve situational awareness and operational control in a specific area or region and the other alternatives the Secretary considered before making such a determination."; and
  - (IV) in clause (iii), as so redesignated—
- (aa) in subclause (I), by striking "or" after the semicolon at the end;
- (bb) by amending subclause (II) to read as follows:
- "(II) delay the transfer of the possession of property to the United States or affect the validity of any property acquisition by purchase or eminent domain, or to otherwise af-

fect the eminent domain laws of the United States or of any State; or"; and

- (cc) by adding at the end the following new subclause:
- "(III) create any right or liability for any party."; and
- (iv) by striking subparagraph (D);
- (C) in paragraph (2)—
- (i) by striking "Attorney General" and inserting "Secretary of Homeland Security";
- (ii) by striking "this subsection" and inserting "this section"; and
- (iii) by striking "construction of fences" and inserting "the construction of physical barriers":
- (D) by amending paragraph (3) to read as follows:
- "(3) AGENT SAFETY.—In carrying out this section, the Secretary of Homeland Security, when designing, constructing, and deploying physical barriers, tactical infrastructure, or technology, shall incorporate such safety features into such design, construction, or deployment of such physical barriers, tactical infrastructure, or technology, as the case may be, that the Secretary determines. in the Secretary's sole discretion, are necessary to maximize the safety and effectiveness of officers or agents of the Department of Homeland Security or of any other Federal agency deployed in the vicinity of such physical barriers, tactical infrastructure, or technology."; and
- (E) in paragraph (4), by striking "this subsection" and inserting "this section";
- (3) in subsection (c), by amending paragraph (1) to read as follows:
- (1) IN GENERAL.—Notwithstanding any other provision of law, the Secretary of Homeland Security shall have the authority to waive all legal requirements the Secretary, in the Secretary's sole discretion, determines necessary to ensure the expeditious design, testing, construction, installation, deployment, integration, and operation of the physical barriers, tactical infrastructure, and technology under this section. Such waiver authority shall also apply with respect to any maintenance carried out on such physical barriers, tactical infrastructure, or technology. Any such decision by the Secretary shall be effective upon publication in the Federal Register."; and
- (4) by adding after subsection (d) the following new subsections:
- "(e) Technology.—Not later than September 30, 2023, the Secretary of Homeland Security, in carrying out this section, shall deploy along the United States border the most practical and effective technology available for achieving situational awareness and operational control of the border.
- "(f) LIMITATION ON REQUIREMENTS.—Nothing in this section may be construed as requiring the Secretary of Homeland Security to install tactical infrastructure, technology, and physical barriers in a particular location along an international border of the United States, if the Secretary determines that the use or placement of such resources is not the most appropriate means to achieve and maintain situational awareness and operational control over the international border at such location.
  - ``(g) Definitions.—In this section:
- "(1) High traffic areas.—The term 'high traffic areas' means areas in the vicinity of the United States border that—
- "(A) are within the responsibility of U.S. Customs and Border Protection; and
- "(B) have significant unlawful cross-border activity, as determined by the Secretary of Homeland Security.
- "(2) OPERATIONAL CONTROL.—The term 'operational control' has the meaning given such term in section 2(b) of the Secure Fence Act of 2006 (8 U.S.C. 1701 note; Public Law 109-367).

- "(3) PHYSICAL BARRIERS.—The term 'physical barriers' includes reinforced fencing, border wall system, and levee walls.
- "(4) SITUATIONAL AWARENESS.—The term 'situational awareness' has the meaning given such term in section 1092(a)(7) of the National Defense Authorization Act for Fiscal Year 2017 (6 U.S.C. 223(a)(7); Public Law 114-328).
- "(5) TACTICAL INFRASTRUCTURE.—The term 'tactical infrastructure' includes boat ramps, access gates, checkpoints, lighting, and roads.
- "(6) TECHNOLOGY.—The term 'technology' includes border surveillance and detection technology, including the following:
- "(A) Tower-based surveillance technology.
  "(B) Deployable, lighter-than-air ground surveillance equipment.
- "(C) Vehicle and Dismount Exploitation Badars (VADER)
- "(D) 3-dimensional, seismic acoustic detection and ranging border tunneling detection technology
- "(E) Advanced unattended surveillance sensors.
- "(F) Mobile vehicle-mounted and manportable surveillance capabilities.
  - "(G) Unmanned aerial vehicles.
- "(H) Other border detection, communication, and surveillance technology.
- "(7) UNMANNED AERIAL VEHICLES.—The term 'unmanned aerial vehicle' has the meaning given the term 'unmanned aircraft' in section 331 of the FAA Modernization and Reform Act of 2012 (Public Law 112-95; 49 U.S.C. 40101 note)."

# SEC. 1112. AIR AND MARINE OPERATIONS FLIGHT HOURS.

- (a) INCREASED FLIGHT HOURS.—The Secretary shall ensure that not fewer than 95,000 annual flight hours are carried out by Air and Marine Operations of U.S. Customs and Border Protection.
- (b) UNMANNED AERIAL SYSTEM.—The Secretary, after coordination with the Administrator of the Federal Aviation Administration, shall ensure that Air and Marine Operations operate unmanned aerial systems on the southern border of the United States for not less than 24 hours per day for five days per week.
- (c) CONTRACT AIR SUPPORT AUTHORIZATION.—The Commissioner shall contract for the unfulfilled identified air support mission critical hours, as identified by the Chief of the U.S. Border Patrol.
- (d) PRIMARY MISSION.—The Commissioner shall ensure that—
- (1) the primary missions for Air and Marine Operations are to directly support U.S. Border Patrol activities along the southern border of the United States and Joint Interagency Task Force South operations in the transit zone; and
- (2) the Executive Assistant Commissioner of Air and Marine Operations assigns the greatest priority to support missions established by the Commissioner to carry out the requirements under this Act.
- (e) HIGH-DEMAND FLIGHT HOUR REQUIRE-MENTS.—In accordance with subsection (d), the Commissioner shall ensure that U.S. Border Patrol Sector Chiefs—
- (1) identify critical flight hour requirements; and
- (2) direct Air and Marine Operations to support requests from Sector Chiefs as their primary mission.
  - (f) SMALL UNMANNED AERIAL VEHICLES.—
- (1) In GENERAL.—The Chief of the U.S. Border Patrol shall be the executive agent for U.S. Customs and Border Protection's use of small unmanned aerial vehicles for the purpose of meeting the U.S. Border Patrol's unmet flight hour operational requirements and to achieve situational awareness and operational control.

- (2) COORDINATION.—In carrying out paragraph (1), the Chief of the U.S. Border Patrol
- (A) coordinate flight operations with the Administrator of the Federal Aviation Administration to ensure the safe and efficient operation of the National Airspace System;
- (B) coordinate with the Executive Assistant Commissioner for Air and Marine Operations of U.S. Customs and Border Protection to ensure the safety of other U.S. Customs and Border Protection aircraft flying in the vicinity of small unmanned aerial vehicles operated by the U.S. Border Patrol.
- (3) CONFORMING AMENDMENT.—Paragraph (3) of section 411(e) of the Homeland Security Act of 2002 (6 U.S.C. 211(e)) is amended-
- (A) in subparagraph (B), by striking "and" after the semicolon at the end:
- (B) by redesignating subparagraph (C) as subparagraph (D); and
- (C) by inserting after subparagraph (B) the following new subparagraph:
- (C) carry out the small unmanned aerial vehicle requirements pursuant to subsection (f) of section 1112 of the Border Security for America Act of 2018; and
- (g) SAVING CLAUSE.—Nothing in this section shall confer, transfer, or delegate to the Secretary, the Commissioner, the Executive Assistant Commissioner for Air and Marine Operations of U.S. Customs and Border Protection, or the Chief of the U.S. Border Patrol any authority of the Secretary of Transportation or the Administrator of the Federal Aviation Administration relating to the use of airspace or aviation safety.

# SEC. 1113. CAPABILITY DEPLOYMENT TO SPECIFIC SECTORS AND TRANSIT ZONE.

- (a) IN GENERAL.—Not later than September 30, 2023, the Secretary, in implementing section 102 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (as amended by section 1111 of this division), and acting through the appropriate component of the Department of Homeland Security, shall deploy to each sector or region of the southern border and the northern border, in a prioritized manner to achieve situational awareness and operational control of such borders, the following additional capabilities:
- (1) SAN DIEGO SECTOR.—For the San Diego sector, the following:
- (A) Tower-based surveillance technology.
- (B) Subterranean surveillance and detection technologies.
- (C) To increase coastal maritime domain awareness, the following:
- (i) Deployable, lighter-than-air surface surveillance equipment.
- (ii) Unmanned aerial vehicles with maritime surveillance capability.
- (iii) U.S. Customs and Border Protection maritime patrol aircraft.
- (iv) Coastal radar surveillance systems.
- (v) Maritime signals intelligence capabili-
- ties. (D) Ultralight aircraft detection capabili-
- ties
- (E) Advanced unattended surveillance sensors
- (F) A rapid reaction capability supported by aviation assets.
- (G) Mobile vehicle-mounted and man-portable surveillance capabilities.
- (H) Man-portable unmanned aerial vehi-
- (I) Improved agent communications capabilities.
- (2) EL CENTRO SECTOR.—For the El Centro sector, the following:
- (A) Tower-based surveillance technology.
- (B) Deployable, lighter-than-air ground surveillance equipment.
- (C) Man-portable unmanned aerial vehicles.

- (D) Ultralight aircraft detection capabili-
- (E) Advanced unattended surveillance sen-
- (F) A rapid reaction capability supported by aviation assets.
- (G) Man-portable unmanned aerial vehi-
- (H) Improved agent communications capabilities.
- (3) YUMA SECTOR.—For the Yuma sector, the following:
- (A) Tower-based surveillance technology.
- (B) Deployable, lighter-than-air ground surveillance equipment.
- (C) Ultralight aircraft detection capabilities.
- (D) Advanced unattended surveillance sensors
- (E) A rapid reaction capability supported by aviation assets.
- (F) Mobile vehicle-mounted and man-portable surveillance systems.
- (G) Man-portable unmanned aerial vehicles
- (H) Improved agent communications capabilities.
- (4) Tucson sector.—For the Tucson sector, the following:
- (A) Tower-based surveillance technology.
- (B) Increased flight hours for aerial detection, interdiction, and monitoring operations capability.
- (C) Deployable, lighter-than-air ground surveillance equipment.
- (D) Ultralight aircraft detection capabilities.
- (E) Advanced unattended surveillance sensors
- (F) A rapid reaction capability supported by aviation assets.
- (G) Man-portable unmanned aerial vehicles
- (H) Improved agent communications capabilities.
- (5) EL PASO SECTOR.—For the El Paso sector, the following:
- (A) Tower-based surveillance technology.
- (B) Deployable, lighter-than-air ground surveillance equipment.
- (C) Ultralight aircraft detection capabilities
- (D) Advanced unattended surveillance sensors
- (E) Mobile vehicle-mounted and man-portable surveillance systems.
- (F) A rapid reaction capability supported by aviation assets.
- (G) Mobile vehicle-mounted and man-portable surveillance capabilities.
- (H) Man-portable unmanned aerial vehicles.
- (I) Improved agent communications capabilities.
- (6) BIG BEND SECTOR.—For the Big Bend sector, the following:
  - (A) Tower-based surveillance technology.
- (B) Deployable, lighter-than-air ground surveillance equipment.
- (C) Improved agent communications capabilities
- (D) Ultralight aircraft detection capabilities.
- (E) Advanced unattended surveillance sensors
- (F) A rapid reaction capability supported by aviation assets.
- (G) Mobile vehicle-mounted and man-portable surveillance capabilities.
- (H) Man-portable unmanned aerial vehicles.
- (I) Improved agent communications capabilities.
- (7) DEL RIO SECTOR.—For the Del Rio sector, the following:
- (A) Tower-based surveillance technology
- (B) Increased monitoring for cross-river dams, culverts, and footpaths.

- (C) Improved agent communications capa-
- (D) Improved maritime capabilities in the Amistad National Recreation Area
- (E) Advanced unattended surveillance sensors.
- (F) A rapid reaction capability supported by aviation assets.
- (G) Mobile vehicle-mounted and man-portable surveillance capabilities.
- (H) Man-portable unmanned aerial vehicles.
- (I) Improved agent communications capabilities.
- (8) LAREDO SECTOR.—For the Laredo sector, the following:
- (A) Tower-based surveillance technology
- (B) Maritime detection resources for the Falcon Lake region.
- (C) Increased flight hours for aerial detection, interdiction, and monitoring operations capability.
- (D) Increased monitoring for cross-river dams, culverts, and footpaths.
- (E) Ultralight aircraft detection capability
- (F) Advanced unattended surveillance sensors.
- (G) A rapid reaction capability supported by aviation assets.
- (H) Man-portable unmanned aerial vehi-
- cles (I) Improved agent communications capa-
- bilities (9) RIO GRANDE VALLEY SECTOR.—For the
- Rio Grande Valley sector, the following: (A) Tower-based surveillance technology
- (B) Deployable, lighter-than-air ground surveillance equipment.
- (C) Increased flight hours for aerial detection, interdiction, and monitoring operations capability.
- (D) Ultralight aircraft detection capability
- (E) Advanced unattended surveillance sensors.
- (F) Increased monitoring for cross-river dams, culverts, footpaths.
- (G) A rapid reaction capability supported by aviation assets. (H) Increased maritime interdiction capa-
- bilities. (I) Mobile vehicle-mounted and man-port-
- able surveillance capabilities. (J) Man-portable unmanned aerial vehi-
- cles. (K) Improved agent communications capa-
- bilities. (10) Blaine sector.—For the Blaine sector. the following:
- (A) Increased flight hours for aerial detection, interdiction, and monitoring operations capability.
  - (B) Coastal radar surveillance systems.
- (C) Increased maritime interdiction capabilities
- (D) Mobile vehicle-mounted and man-portable surveillance capabilities.
- (E) Advanced unattended surveillance sensors
- (F) Ultralight aircraft detection capabilities.
- (G) Man-portable unmanned aerial vehicles
- (H) Improved agent communications capabilities.
- (11) SPOKANE SECTOR.—For the Spokane sector, the following: (A) Increased flight hours for aerial detec-
- tion, interdiction, and monitoring operations capability. (B) Increased maritime interdiction capa-
- bilities. (C) Mobile vehicle-mounted and man-port-
- able surveillance capabilities. (D) Advanced unattended surveillance sen-
- sors.

- (E) Ultralight aircraft detection capabilities.
- (F) Completion of six miles of the Bog Creek road.
- (G) Man-portable unmanned aerial vehicles.
- (H) Improved agent communications systems.
- (12) HAVRE SECTOR.—For the Havre sector, the following:
- (A) Increased flight hours for aerial detection, interdiction, and monitoring operations capability.
- (B) Mobile vehicle-mounted and man-portable surveillance capabilities.
- (C) Advanced unattended surveillance sen-
- (D) Ultralight aircraft detection capabilities.
- (E) Man-portable unmanned aerial vehicles.
- (F) Improved agent communications systems.
- (13) GRAND FORKS SECTOR.—For the Grand Forks sector, the following:
- (A) Increased flight hours for aerial detection, interdiction, and monitoring operations capability.
- (B) Mobile vehicle-mounted and man-portable surveillance capabilities.
- (C) Advanced unattended surveillance sensors
- (D) Ultralight aircraft detection capabilities.
- (E) Man-portable unmanned aerial vehicles.
- (F) Improved agent communications systems.
- (14) DETROIT SECTOR.—For the Detroit sector, the following:
- (A) Increased flight hours for aerial detection, interdiction, and monitoring operations capability.
  - (B) Coastal radar surveillance systems.
- (C) Increased maritime interdiction capabilities.
- (D) Mobile vehicle-mounted and man-portable surveillance capabilities.
- (E) Advanced unattended surveillance sensors.
- (F) Ultralight aircraft detection capabilities.
- (G) Man-portable unmanned aerial vehicles.
- (H) Improved agent communications systems.(15) BUFFALO SECTOR.—For the Buffalo sec-
- tor, the following:
  (A) Increased flight hours for aerial detec-
- (A) Increased flight hours for aerial detection, interdiction, and monitoring operations capability.
  - (B) Coastal radar surveillance systems.
- (C) Increased maritime interdiction capabilities.
- (D) Mobile vehicle-mounted and man-portable surveillance capabilities.
- $\left( E\right)$  Advanced unattended surveillance sensors.
- (F) Ultralight aircraft detection capabilities.
- (G) Man-portable unmanned aerial vehicles.
- (H) Improved agent communications systems.
- (16) SWANTON SECTOR.—For the Swanton sector, the following:
- (A) Increased flight hours for aerial detection, interdiction, and monitoring operations capability.
- (B) Mobile vehicle-mounted and man-portable surveillance capabilities.
- (C) Advanced unattended surveillance sensors.
- (D) Ultralight aircraft detection capabilities.
- (E) Man-portable unmanned aerial vehicles.

- (F) Improved agent communications systems.
- (17) HOULTON SECTOR.—For the Houlton sector, the following:
- (A) Increased flight hours for aerial detection, interdiction, and monitoring operations capability.
- (B) Mobile vehicle-mounted and man-portable surveillance capabilities.
- (C) Advanced unattended surveillance sensors.
- (D) Ultralight aircraft detection capabilities.
- (E) Man-portable unmanned aerial vehicles.
- (F) Improved agent communications systems.
- (18) Transit zone.—For the transit zone, the following:
- (A) Not later than two years after the date of the enactment of this Act, an increase in the number of overall cutter, boat, and aircraft hours spent conducting interdiction operations over the average number of such hours during the preceding three fiscal years.
- (B) Increased maritime signals intelligence capabilities.
- (C) To increase maritime domain awareness, the following:
- (i) Unmanned aerial vehicles with maritime surveillance capability.
- (ii) Increased maritime aviation patrol hours.
- (D) Increased operational hours for maritime security components dedicated to joint counter-smuggling and interdiction efforts with other Federal agencies, including the Deployable Specialized Forces of the Coast Guard
- (E) Coastal radar surveillance systems with long range day and night cameras capable of providing full maritime domain awareness of the United States territorial waters surrounding Puerto Rico, Mona Island, Desecheo Island, Vieques Island, Culebra Island, Saint Thomas, Saint John, and Saint Croix.
  - (b) TACTICAL FLEXIBILITY.-
- (1) SOUTHERN AND NORTHERN LAND BORDERS.—
- (A) IN GENERAL.—Beginning on September 30, 2022, or after the Secretary has deployed at least 25 percent of the capabilities required in each sector specified in subsection (a), whichever comes later, the Secretary may deviate from such capability deployments if the Secretary determines that such deviation is required to achieve situational awareness or operational control.
- (B) NOTIFICATION.—If the Secretary exercises the authority described in subparagraph (A), the Secretary shall, not later than 90 days after such exercise, notify the Committee on Homeland Security and Governmental Affairs of the Senate and the Committee on Homeland Security of the House of Representatives regarding the deviation under such subparagraph that is the subject of such exercise. If the Secretary makes any changes to such deviation, the Secretary shall, not later than 90 days after any such change, notify such committees regarding such change.
- (2) Transit zone.-
- (A) NOTIFICATION.—The Secretary shall notify the Committee on Homeland Security and Governmental Affairs of the Senate, the Committee on Commerce, Science, and Transportation of the Senate, the Committee on Homeland Security of the House of Representatives, and the Committee on Transportation and Infrastructure of the House of Representatives regarding the capability deployments for the transit zone specified in paragraph (18) of subsection (a), including information relating to—

- (i) the number and types of assets and personnel deployed; and
- (ii) the impact such deployments have on the capability of the Coast Guard to conduct its mission in the transit zone referred to in paragraph (18) of subsection (a).
- (B) ALTERATION.—The Secretary may alter the capability deployments referred to in this section if the Secretary—
- (i) determines, after consultation with the committees referred to in subparagraph (A), that such alteration is necessary; and
- (ii) not later than 30 days after making a determination under clause (i), notifies the committees referred to in such subparagraph regarding such alteration, including information relating to—
- (I) the number and types of assets and personnel deployed pursuant to such alteration; and
- (II) the impact such alteration has on the capability of the Coast Guard to conduct its mission in the transit zone referred to in paragraph (18) of subsection (a).
  - (c) EXIGENT CIRCUMSTANCES.—
- (1) IN GENERAL.—Notwithstanding subsection (b), the Secretary may deploy the capabilities referred to in subsection (a) in a manner that is inconsistent with the requirements specified in such subsection if, after the Secretary has deployed at least 25 percent of such capabilities, the Secretary determines that exigent circumstances demand such an inconsistent deployment or that such an inconsistent deployment is vital to the national security interests of the United States.
- (2) NOTIFICATION.—The Secretary shall notify the Committee on Homeland Security of the House of Representative and the Committee on Homeland Security and Governmental Affairs of the Senate not later than 30 days after making a determination under paragraph (1). Such notification shall include a detailed justification regarding such determination.
- (d) INTEGRATION.—In carrying out subsection (a), the Secretary shall, to the greatest extent practicable, integrate, within each sector or region of the southern border and northern border, as the case may be, the deployed capabilities specified in such subsection as necessary to achieve situational awareness and operational control of such borders.

#### SEC. 1114. U.S. BORDER PATROL ACTIVITIES.

The Chief of the U.S. Border Patrol shall prioritize the deployment of U.S. Border Patrol agents to as close to the physical land border as possible, consistent with border security enforcement priorities and accessibility to such areas.

# SEC. 1115. BORDER SECURITY TECHNOLOGY PROGRAM MANAGEMENT.

(a) IN GENERAL.—Subtitle C of title IV of the Homeland Security Act of 2002 (6 U.S.C. 231 et seq.) is amended by adding at the end the following new section:

#### "SEC. 435. BORDER SECURITY TECHNOLOGY PRO-GRAM MANAGEMENT.

- "(a) MAJOR ACQUISITION PROGRAM DE-FINED.—In this section, the term 'major acquisition program' means an acquisition program of the Department that is estimated by the Secretary to require an eventual total expenditure of at least \$300,000,000 (based on fiscal year 2018 constant dollars) over its life cycle cost.
- "(b) PLANNING DOCUMENTATION.—For each border security technology acquisition program of the Department that is determined to be a major acquisition program, the Secretary shall—
- "(1) ensure that each such program has a written acquisition program baseline approved by the relevant acquisition decision authority;

- "(2) document that each such program is meeting cost, schedule, and performance thresholds as specified in such baseline, in compliance with relevant departmental acquisition policies and the Federal Acquisition Regulation; and
- "(3) have a plan for meeting program implementation objectives by managing contractor performance.
- "(c) ADHERENCE TO STANDARDS.—The Secretary, acting through the Under Secretary for Management and the Commissioner of U.S. Customs and Border Protection, shall ensure border security technology acquisition program managers who are responsible for carrying out this section adhere to relevant internal control standards identified by the Comptroller General of the United States. The Commissioner shall provide information, as needed, to assist the Under Secretary in monitoring management of border security technology acquisition programs under this section.
- "(d) PLAN.—The Secretary, acting through the Under Secretary for Management, in coordination with the Under Secretary for Science and Technology and the Commissioner of U.S. Customs and Border Protection, shall submit to the appropriate congressional committees a plan for testing, evaluating. and using independent verification and validation resources for border security technology. Under the plan, new border security technologies shall be evaluated through a series of assessments, processes, and audits to ensure-
- "(1) compliance with relevant departmental acquisition policies and the Federal
- Acquisition Regulation; and (2) the effective use of taxpayer dollars."
- (b) CLERICAL AMENDMENT.—The table of contents in section 1(b) of the Homeland Security Act of 2002 is amended by inserting after the item relating to section 433 the following new item:
- "Sec. 435. Border security technology program management."
- (c) PROHIBITION ON ADDITIONAL AUTHORIZA-OF APPROPRIATIONS.—No additional TION funds are authorized to be appropriated to carry out section 435 of the Homeland Security Act of 2002, as added by subsection (a). Such section shall be carried out using amounts otherwise authorized for such purposes.

#### SEC. 1116. NATIONAL GUARD SUPPORT TO SE-CURE THE SOUTHERN BORDER.

- (a) NATIONAL GUARD SUPPORT.-
- (1) AUTHORITY TO REQUEST.—The Secretary may, pursuant to chapter 15 of title 10. United States Code, request that the Secretary of Defense support the Secretary's efforts to secure the southern border of the United States. The Secretary of Defense may authorize the provision of such support under section 502(f) of title 32. United States Code.
- (2) APPROVAL AND ORDER.—With the approval of the Secretary and the Secretary of Defense, the Governor of a State may order any units or personnel of the National Guard of such State to perform operations and missions under section 502(f) of title 32, United States Code, for the purpose of securing the southern border of the United States.
- (b) Types of Support Authorized .- The support provided in accordance with subsection (a) may include-
- (1) construction of reinforced fencing or other physical barriers:
- (2) operation of ground-based surveillance systems:
- (3) deployment of manned aircraft, unmanned aerial surveillance systems, and ground-based surveillance systems to support continuous surveillance of the southern border; and

- (4) intelligence analysis support.
- (c) Materiel and Logistical Support.-The Secretary of Defense may deploy such materiel, equipment, and logistics support as may be necessary to ensure the effectiveness of the assistance provided under subsection
- (d) READINESS.—To ensure that the use of units and personnel of the National Guard of a State authorized pursuant to this section does not degrade the training and readiness of such units and personnel, the Secretary of Defense shall consider the following requirements when authorizing or approving support under subsection (a):
- (1) The performance of such support may not affect adversely the quality of such training or readiness or otherwise interfere with the ability of a unit or personnel of the National Guard of a State to perform the military functions of such member or unit.
- (2) The performance of such support may not degrade the military skills of the units or personnel of the National Guard of a State performing such support.
- (e) REPORT ON READINESS.—Upon the request of the Secretary, the Secretary of Defense shall provide to the Secretary a report on the readiness of units and personnel of the National Guard that the Secretary of Defense determines are capable of providing such support.
- (f) REIMBURSEMENT NOTIFICATION.—Prior to providing any support under subsection (a), the Secretary of Defense shall notify the Secretary whether the requested support will be reimbursed under section 277 of title 10, United States Code.
- (g) REIMBURSEMENT TO STATES.—The Secretary of Defense may reimburse a State for costs incurred in the deployment of any units or personnel of the National Guard pursuant to subsection (a).
- (h) RELATIONSHIP TO OTHER LAWS.—Nothing in this section may be construed as affecting the authorities under chapter 9 of title 32, United States Code.
- (i) Reports.
- (1) IN GENERAL -Not later than 180 days after the date of the enactment of this Act and biannually thereafter through December 31, 2021, the Secretary of Defense shall submit to the appropriate congressional defense committees (as defined in section 101(a)(16) of title 10, United States Code) a report regarding any support provided pursuant to subsection (a) for the six month period preceding each such report.
- (2) ELEMENTS.—Each report under paragraph (1) shall include a description of-
- (A) the support provided; and
- (B) the sources and amounts of funds obligated and expended to provide such support. SEC. 1117. PROHIBITIONS ON ACTIONS THAT IM-

#### PEDE BORDER SECURITY ON CER-TAIN FEDERAL LAND.

- (a) PROHIBITION ON INTERFERENCE WITH U.S. Customs and Border Protection.
- (1) IN GENERAL.—The Secretary concerned may not impede, prohibit, or restrict activities of U.S. Customs and Border Protection on covered Federal land to carry out the activities described in subsection (b).
- (2) APPLICABILITY.—The authority of U.S. Customs and Border Protection to conduct activities described in subsection (b) on covered Federal land applies without regard to whether a state of emergency exists.
- (b) AUTHORIZED ACTIVITIES OF U.S. Cus-TOMS AND BORDER PROTECTION.-
- (1) IN GENERAL.—U.S. Customs and Border Protection shall have immediate access to covered Federal land to conduct the activities described in paragraph (2) on such land to prevent all unlawful entries into the United States, including entries by terrorists, unlawful aliens, instruments of terrorism, narcotics, and other contraband

- through the southern border or the northern
- (2) ACTIVITIES DESCRIBED.—The activities described in this paragraph are-
- (A) carrying out section 102 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (Division C of Public Law 104-208; 8 U.S.C. 1103 note), as amended by section 1111 of this division;
- (B) the execution of search and rescue operations:
- (C) the use of motorized vehicles, foot patrols, and horseback to patrol the border area, apprehend illegal entrants, and rescue individuals: and
- (D) the remediation of tunnels used to facilitate unlawful immigration or other illicit activities.
- (c) CLARIFICATION RELATING TO WAIVER AU-THORITY .-
- (1) IN GENERAL.—The activities of U.S. Customs and Border Protection described in subsection (b)(2) may be carried out without regard to the provisions of law specified in paragraph (2).
- (2) PROVISIONS OF LAW SPECIFIED.—The provisions of law specified in this section are all Federal, State, or other laws, regulations, and legal requirements of deriving from or related to the subject of, the following laws:
- (A) The National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.).
- (B) The Endangered Species Act of 1973 (16 U.S.C. 1531 et seq.).(C) The Federal Water Pollution Control
- Act (33 U.S.C. 1251 et seq.) (commonly referred to as the "Clean Water Act")
- (D) Division A of subtitle III of title 54, United States Code (54 U.S.C. 300301 et seq.) (formerly known as the "National Historic Preservation Act").
- (E) The Migratory Bird Treaty Act (16 U.S.C. 703 et seq.).
- (F) The Clean Air Act (42 U.S.C. 7401 et seq.).
- (G) The Archaeological Resources Protection Act of 1979 (16 U.S.C. 470aa et seq.).
- (H) The Safe Drinking Water Act (42 U.S.C. 300f et seq.).
- (I) The Noise Control Act of 1972 (42 U.S.C. 4901 et seq.).
- (J) The Solid Waste Disposal Act (42 U.S.C. 6901 et seq.).
- (K) The Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (42 U.S.C. 9601 et seq.).
- (L) Chapter 3125 of title 54, United States Code (formerly known as the "Archaeological and Historic Preservation Act").
- (M) The Antiquities Act (16 U.S.C. 431 et
- (N) Chapter 3203 of title 54. United States Code (formerly known as the "Historic Sites. Buildings, and Antiquities Act").
- (O) The Wild and Scenic Rivers Act (16 U.S.C. 1271 et seq.).
- (P) The Farmland Protection Policy Act (7 U.S.C. 4201 et seq.).
- (Q) The Coastal Zone Management Act of 1972 (16 U.S.C. 1451 et seq.).
- (R) The Wilderness Act (16 U.S.C. 1131 et seq.).
- (S) The Federal Land Policy and Management Act of 1976 (43 U.S.C. 1701 et seq.).
- (T) The National Wildlife Refuge System Administration Act of 1966 (16 U.S.C. 668dd et sea.).
- (U) The Fish and Wildlife Act of 1956 (16 U.S.C. 742a et seq.).
- (V) The Fish and Wildlife Coordination Act (16 U.S.C. 661 et seq.).
- (W) Subchapter II of chapter 5, and chapter 7, of title 5, United States Code (commonly known as the "Administrative Procedure Act").
- (X) The Otay Mountain Wilderness Act of 1999 (Public Law 106-145).

- (Y) Sections 102(29) and 103 of the California Desert Protection Act of 1994 (Public Law 103-433).
- (Z) Division A of subtitle I of title 54, United States Code (formerly known as the "National Park Service Organic Act".
- (AA) The National Park Service General Authorities Act (Public Law 91–383, 16 U.S.C. 1a-1 et seq.).
- (BB) Sections 401(7), 403, and 404 of the National Parks and Recreation Act of 1978 (Public Law 95–625).
- (CC) Sections 301(a) through (f) of the Arizona Desert Wilderness Act (Public Law 101-622)
- (DD) The Rivers and Harbors Act of 1899 (33 U.S.C. 403).
- (EE) The Eagle Protection Act (16 U.S.C. 668 et seq.).
- (FF) The Native American Graves Protection and Repatriation Act (25 U.S.C. 3001 et
- (GG) The American Indian Religious Freedom Act (42 U.S.C. 1996).
- (HH) The National Forest Management Act of 1976 (16 U.S.C. 1600 et seq.).
- (II) The Multiple Use and Sustained Yield Act of 1960 (16 U.S.C. 528 et seq.).
- (3) APPLICABILITY OF WAIVER TO SUCCESSOR LAWS.—If a provision of law specified in paragraph (2) was repealed and incorporated into title 54, United States Code, after April 1, 2008, and before the date of the enactment of this Act, the waiver described in paragraph (1) shall apply to the provision of such title that corresponds to the provision of law specified in paragraph (2) to the same extent the waiver applied to that provision of law.
- (4) SAVINGS CLAUSE.—The waiver authority under this subsection may not be construed as affecting, negating, or diminishing in any manner the applicability of section 552 of title 5, United States Code (commonly referred to as the "Freedom of Information Act"), in any relevant matter.
- (d) PROTECTION OF LEGAL USES.—This section may not be construed to provide—
- (1) authority to restrict legal uses, such as grazing, hunting, mining, or recreation or the use of backcountry airstrips, on land under the jurisdiction of the Secretary of the Interior or the Secretary of Agriculture: or
- (2) any additional authority to restrict legal access to such land.
- (e) EFFECT ON STATE AND PRIVATE LAND.—This section shall—
- (1) have no force or effect on State lands or private lands; and
- (2) not provide authority on or access to State lands or private lands.
- (f) TRIBAL SOVEREIGNTY.—Nothing in this section may be construed to supersede, replace, negate, or diminish treaties or other agreements between the United States and Indian tribes.
- (g) MEMORANDA OF UNDERSTANDING.—The requirements of this section shall not apply to the extent that such requirements are incompatible with any memorandum of understanding or similar agreement entered into between the Commissioner and a National Park Unit before the date of the enactment of this Act.
  - (h) DEFINITIONS.—In this section:
- (1) COVERED FEDERAL LAND.—The term "covered Federal land" includes all land under the control of the Secretary concerned that is located within 100 miles of the southern border or the northern border.
- (2) SECRETARY CONCERNED.—The term "Secretary concerned" means—
- (A) with respect to land under the jurisdiction of the Department of Agriculture, the Secretary of Agriculture; and
- (B) with respect to land under the jurisdiction of the Department of the Interior, the Secretary of the Interior.

# SEC. 1118. LANDOWNER AND RANCHER SECURITY ENHANCEMENT.

- (a) ESTABLISHMENT OF NATIONAL BORDER SECURITY ADVISORY COMMITTEE.—The Secretary shall establish a National Border Security Advisory Committee, which—
- (1) may advise, consult with, report to, and make recommendations to the Secretary on matters relating to border security matters, including—
- (A) verifying security claims and the border security metrics established by the Department of Homeland Security under section 1092 of the National Defense Authorization Act for Fiscal Year 2017 (Public Law 114-328; 6 U.S.C. 223); and
- (B) discussing ways to improve the security of high traffic areas along the northern border and the southern border; and
- (2) may provide, through the Secretary, recommendations to Congress.
- (b) CONSIDERATION OF VIEWS.—The Secretary shall consider the information, advice, and recommendations of the National Border Security Advisory Committee in formulating policy regarding matters affecting border security.
- (c) MEMBERSHIP.—The National Border Security Advisory Committee shall consist of at least one member from each State who—
- (1) has at least five years practical experience in border security operations; or
- (2) lives and works in the United States within 80 miles from the southern border or the northern border.
- (d) NONAPPLICABILITY OF FEDERAL ADVISORY COMMITTEE ACT.—The Federal Advisory Committee Act (5 U.S.C. App.) shall not apply to the National Border Security Advisory Committee.

# SEC. 1119. ERADICATION OF CARRIZO CANE AND SALT CEDAR.

- (a) IN GENERAL.—Not later than September 30, 2023, the Secretary, after coordinating with the heads of the relevant Federal, State, and local agencies, shall begin eradicating the carrizo cane plant and any salt cedar along the Rio Grande River that impedes border security operations.

  (b) EXTENT.—The waiver authority under
- (b) EXTENT.—The waiver authority under subsection (c) of section 102 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (8 U.S.C. 1103 note), as amended by section 1111 of this division, shall extend to activities carried out pursuant to this section.

# SEC. 1120. SOUTHERN BORDER THREAT ANALYSIS.

- (a) THREAT ANALYSIS.—
- (1) REQUIREMENT.—Not later than 180 days after the date of the enactment of this Act, the Secretary shall submit to the Committee on Homeland Security of the House of Representatives and the Committee on Homeland Security and Governmental Affairs of the Senate a Southern border threat analysis.
- (2) CONTENTS.—The analysis submitted under paragraph (1) shall include an assessment of—
- (A) current and potential terrorism and criminal threats posed by individuals and organized groups seeking—
- (i) to unlawfully enter the United States through the Southern border; or
- (ii) to exploit security vulnerabilities along the Southern border;
- (B) improvements needed at and between ports of entry along the Southern border to prevent terrorists and instruments of terror from entering the United States;
- (C) gaps in law, policy, and coordination between State, local, or tribal law enforcement, international agreements, or tribal agreements that hinder effective and efficient border security, counterterrorism, and anti-human smuggling and trafficking efforts;

- (D) the current percentage of situational awareness achieved by the Department along the Southern border;
- (E) the current percentage of operational control achieved by the Department on the Southern border; and
- (F) traveler crossing times and any potential security vulnerability associated with prolonged wait times.
- (3) ANALYSIS REQUIREMENTS.—In compiling the Southern border threat analysis required under this subsection, the Secretary shall consider and examine—
- (A) the technology needs and challenges, including such needs and challenges identified as a result of previous investments that have not fully realized the security and operational benefits that were sought:
- (B) the personnel needs and challenges, including such needs and challenges associated with recruitment and hiring;
- (C) the infrastructure needs and challenges;
- (D) the roles and authorities of State, local, and tribal law enforcement in general border security activities:
- (E) the status of coordination among Federal, State, local, tribal, and Mexican law enforcement entities relating to border secu-
- (F) the terrain, population density, and climate along the Southern border; and
- (G) the international agreements between the United States and Mexico related to border security.
- (4) CLASSIFIED FORM.—To the extent possible, the Secretary shall submit the Southern border threat analysis required under this subsection in unclassified form, but may submit a portion of the threat analysis in classified form if the Secretary determines such action is appropriate.
  - (b) U.S. BORDER PATROL STRATEGIC PLAN.—
- (1) IN GENERAL.—Not later than 180 days after the submission of the threat analysis required under subsection (a) or June 30, 2019, and every five years thereafter, the Secretary, acting through the Chief of the U.S. Border Patrol, shall issue a Border Patrol Strategic Plan.
- (2) CONTENTS.—The Border Patrol Strategic Plan required under this subsection shall include a consideration of—
- (A) the Southern border threat analysis required under subsection (a), with an emphasis on efforts to mitigate threats identified in such threat analysis:
- (B) efforts to analyze and disseminate border security and border threat information between border security components of the Department and other appropriate Federal departments and agencies with missions associated with the Southern border:
- (C) efforts to increase situational awareness, including—
- (i) surveillance capabilities, including capabilities developed or utilized by the Department of Defense, and any appropriate technology determined to be excess by the Department of Defense; and
- (ii) the use of manned aircraft and unmanned aerial systems, including camera and sensor technology deployed on such assets:
- (D) efforts to detect and prevent terrorists and instruments of terrorism from entering the United States;
- (E) efforts to detect, interdict, and disrupt aliens and illicit drugs at the earliest possible point;
- (F) efforts to focus intelligence collection to disrupt transnational criminal organizations outside of the international and maritime borders of the United States;
- (G) efforts to ensure that any new border security technology can be operationally integrated with existing technologies in use by the Department;

- (H) any technology required to maintain, support, and enhance security and facilitate trade at ports of entry, including nonintrusive detection equipment, radiation detection equipment, biometric technology, surveillance systems, and other sensors and technology that the Secretary determines to be necessary:
- (I) operational coordination unity of effort initiatives of the border security components of the Department, including any relevant task forces of the Department;
- (J) lessons learned from Operation Jumpstart and Operation Phalanx;
- (K) cooperative agreements and information sharing with State, local, tribal, territorial, and other Federal law enforcement agencies that have jurisdiction on the Northern border or the Southern border:
- (L) border security information received from consultation with State, local, tribal, territorial, and Federal law enforcement agencies that have jurisdiction on the Northern border or the Southern border, or in the maritime environment, and from border community stakeholders (including through public meetings with such stakeholders), including representatives from border agricultural and ranching organizations and representatives from business and civic organizations along the Northern border or the Southern border:
- (M) staffing requirements for all departmental border security functions;
- (N) a prioritized list of departmental research and development objectives to enhance the security of the Southern border;
- (O) an assessment of training programs, including training programs for—
- (i) identifying and detecting fraudulent documents:
- (ii) understanding the scope of enforcement authorities and the use of force policies; and
- (iii) screening, identifying, and addressing vulnerable populations, such as children and victims of human trafficking; and
- (P) an assessment of how border security operations affect border crossing times.

# SEC. 1121. AMENDMENTS TO U.S. CUSTOMS AND BORDER PROTECTION.

- (a) DUTIES.—Subsection (c) of section 411 of the Homeland Security Act of 2002 (6 U.S.C. 211) is amended—
- (1) in paragraph (18), by striking "and" after the semicolon at the end;
- (2) by redesignating paragraph (19) as paragraph (21); and
- (3) by inserting after paragraph (18) the following new paragraphs:
- "(19) administer the U.S. Customs and Border Protection public private partnerships under subtitle G:
- "(20) administer preclearance operations under the Preclearance Authorization Act of 2015 (19 U.S.C. 4431 et seq.; enacted as subtitle B of title VIII of the Trade Facilitation and Trade Enforcement Act of 2015; 19 U.S.C.
- 4301 et seq.); and".

  (b) OFFICE OF FIELD OPERATIONS STAFF-ING.—Subparagraph (A) of section 411(g)(5) of the Homeland Security Act of 2002 (6 U.S.C. 211(g)(5)) is amended by inserting before the period at the end the following: "compared to the number indicated by the current fiscal
- year work flow staffing model''.

  (c) IMPLEMENTATION PLAN.—Subparagraph
  (B) of section 814(e)(1) of the Preclearance
  Authorization Act of 2015 (19 U.S.C.
  4433(e)(1); enacted as subtitle B of title VIII
  of the Trade Facilitation and Trade Enforcement Act of 2015; 19 U.S.C. 4301 et seq.) is
  amended to read as follows:
- "(B) a port of entry vacancy rate which compares the number of officers identified in subparagraph (A) with the number of officers at the port at which such officer is currently assigned.".

- (d) DEFINITION.—Subsection (r) of section 411 of the Homeland Security Act of 2002 (6 U.S.C. 211) is amended—
- (1) by striking "this section, the terms" and inserting the following: "this section:

"(1) the terms"

- (2) in paragraph (1), as added by subparagraph (A), by striking the period at the end and inserting "; and"; and
- (3) by adding at the end the following new paragraph:
- "(2) the term 'unmanned aerial systems' has the meaning given the term 'unmanned aircraft system' in section 331 of the FAA Modernization and Reform Act of 2012 (Public Law 112-95; 49 U.S.C. 40101 note)."

# SEC. 1122. AGENT AND OFFICER TECHNOLOGY USE.

In carrying out section 102 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (as amended by section 1111 of this division) and section 1113 of this division, the Secretary shall, to the greatest extent practicable, ensure that technology deployed to gain situational awareness and operational control of the border be provided to front-line officers and agents of the Department of Homeland Security.

# SEC. 1123. INTEGRATED BORDER ENFORCEMENT TEAMS.

(a) IN GENERAL.—Subtitle C of title IV of the Homeland Security Act of 2002 (6 U.S.C. 231 et seq.), as amended by section 1115 of this division, is further amended by adding at the end the following new section:

# "SEC. 436. INTEGRATED BORDER ENFORCEMENT TEAMS.

- "(a) ESTABLISHMENT.—The Secretary shall establish within the Department a program to be known as the Integrated Border Enforcement Team program (referred to in this section as 'IBET').
- "(b) PURPOSE.—The Secretary shall administer the IBET program in a manner that results in a cooperative approach between the United States and Canada to—
- "(1) strengthen security between designated ports of entry;
- "(2) detect, prevent, investigate, and respond to terrorism and violations of law related to border security;
- "(3) facilitate collaboration among components and offices within the Department and international partners:
- "(4) execute coordinated activities in furtherance of border security and homeland security; and
- "(5) enhance information-sharing, including the dissemination of homeland security information among such components and of-
- "(c) COMPOSITION AND LOCATION OF IBETS.—
- "(1) COMPOSITION.—IBETs shall be led by the United States Border Patrol and may be comprised of personnel from the following:
- "(A) Other subcomponents of U.S. Customs and Border Protection.
- "(B) U.S. Immigration and Customs Enforcement, led by Homeland Security Investigations.
- "(C) The Coast Guard, for the purpose of securing the maritime borders of the United States.
- "(D) Other Department personnel, as appropriate.
- "(E) Other Federal departments and agencies, as appropriate.
- "(F) Appropriate State law enforcement agencies.
- "(G) Foreign law enforcement partners.
- "(H) Local law enforcement agencies from affected border cities and communities.
- "(I) Appropriate tribal law enforcement agencies.
- "(2) LOCATION.—The Secretary is authorized to establish IBETs in regions in which such teams can contribute to IBET missions,

- as appropriate. When establishing an IBET, the Secretary shall consider the following:
- "(A) Whether the region in which the IBET would be established is significantly impacted by cross-border threats.
- "(B) The availability of Federal, State, local, tribal, and foreign law enforcement resources to participate in an IBET.
- "(C) Whether, in accordance with paragraph (3), other joint cross-border initiatives already take place within the region in which the IBET would be established, including other Department cross-border programs such as the Integrated Cross-Border Maritime Law Enforcement Operation Program established under section 711 of the Coast Guard and Maritime Transportation Act of 2012 (46 U.S.C. 70101 note) or the Border Enforcement Security Task Force established under section 432.
- "(3) DUPLICATION OF EFFORTS.—In determining whether to establish a new IBET or to expand an existing IBET in a given region, the Secretary shall ensure that the IBET under consideration does not duplicate the efforts of other existing interagency task forces or centers within such region, including the Integrated Cross-Border Maritime Law Enforcement Operation Program established under section 711 of the Coast Guard and Maritime Transportation Act of 2012 (46 U.S.C. 70101 note) or the Border Enforcement Security Task Force established under section 432.
  - "(d) OPERATION.—
- "(1) IN GENERAL.—After determining the regions in which to establish IBETs, the Secretary may—
- "(A) direct the assignment of Federal personnel to such IBETs; and
- "(B) take other actions to assist Federal, State, local, and tribal entities to participate in such IBETs, including providing financial assistance, as appropriate, for operational, administrative, and technological costs associated with such participation.
- "(2) LIMITATION.—Coast Guard personnel assigned under paragraph (1) may be assigned only for the purposes of securing the maritime borders of the United States, in accordance with subsection (c)(1)(C).
- "(e) COORDINATION.—The Secretary shall coordinate the IBET program with other similar border security and antiterrorism programs within the Department in accordance with the strategic objectives of the Cross-Border Law Enforcement Advisory Committee.
- "(f) MEMORANDA OF UNDERSTANDING.—The Secretary may enter into memoranda of understanding with appropriate representatives of the entities specified in subsection (c)(1) necessary to carry out the IBET program. Such memoranda with entities specified in subparagraph (G) of such subsection shall be entered into with the concurrence of the Secretary of State.
- "(g) REPORT.—Not later than 180 days after the date on which an IBET is established and biannually thereafter for the following six years, the Secretary shall submit to the Committee on Homeland Security of the House of Representatives and the Committee on Homeland Security and Governmental Afairs of the Senate, and in the case of Coast Guard personnel used to secure the maritime borders of the United States, additionally to the Committee on Transportation and Infrastructure of the House of Representatives, a report that—
- "(1) describes the effectiveness of IBETs in fulfilling the purposes specified in subsection (b):
- "(2) assess the impact of certain challenges on the sustainment of cross-border IBET operations, including challenges faced by international partners;
- "(3) addresses ways to support joint training for IBET stakeholder agencies and radio

interoperability to allow for secure crossborder radio communications; and

"(4) assesses how IBETs, Border Enforcement Security Task Forces, and the Integrated Cross-Border Maritime Law Enforcement Operation Program can better align operations, including interdiction and investigation activities."

(b) CLERICAL AMENDMENT.—The table of contents in section 1(b) of the Homeland Security Act of 2002 is amended by adding after the item relating to section 435 the following new item:

"Sec. 436. Integrated Border Enforcement Teams.".

#### SEC. 1124. TUNNEL TASK FORCES.

The Secretary is authorized to establish Tunnel Task Forces for the purposes of detecting and remediating tunnels that breach the international border of the United States

#### SEC. 1125. PILOT PROGRAM ON USE OF ELECTRO-MAGNETIC SPECTRUM IN SUPPORT OF BORDER SECURITY OPERATIONS.

- (a) IN GENERAL.—The Commissioner, in consultation with the Assistant Secretary of Commerce for Communications and Information, shall conduct a pilot program to test and evaluate the use of electromagnetic spectrum by U.S. Customs and Border Protection in support of border security operations through—
- (1) ongoing management and monitoring of spectrum to identify threats such as unauthorized spectrum use, and the jamming and hacking of United States communications assets, by persons engaged in criminal enterprises:
- (2) automated spectrum management to enable greater efficiency and speed for U.S. Customs and Border Protection in addressing emerging challenges in overall spectrum use on the United States border; and

(3) coordinated use of spectrum resources to better facilitate interoperability and interagency cooperation and interdiction efforts at or near the United States border.

(b) REPORT TO CONGRESS.—Not later than 180 days after the conclusion of the pilot program conducted under subsection (a), the Commissioner shall submit to the Committee on Homeland Security and the Committee on Energy and Commerce of the House of Representatives and the Committee on Homeland Security and Governmental Affairs and the Committee on Commerce, Science, and Transportation of the Senate a report on the findings and data derived from such program.

### SEC. 1126. FOREIGN MIGRATION ASSISTANCE.

(a) IN GENERAL.—Subtitle C of title IV of the Homeland Security Act of 2002 (6 U.S.C. 231 et seq.), as amended by sections 1115 and 1123 of this division, is further amended by adding at the end the following new section: "SEC. 437. FOREIGN MIGRATION ASSISTANCE.

"(a) IN GENERAL.—The Secretary, with the concurrence of the Secretary of State, may provide to a foreign government financial assistance for foreign country operations to address migration flows that may affect the United States.

"(b) DETERMINATION.—Assistance provided under subsection (a) may be provided only if such assistance would enhance the recipient government's capacity to address irregular migration flows that may affect the United States, including through related detention or removal operations by the recipient government, including procedures to screen and provide protection for certain individuals.

"(c) REIMBURSEMENT OF EXPENSES.—The Secretary may, if appropriate, seek reimbursement from the receiving foreign government for the provision of financial assistance under this section.

"(d) RECEIPTS CREDITED AS OFFSETTING COLLECTIONS.—Notwithstanding section 3302 of title 31, United States Code, any reimbursement collected pursuant to subsection (c) shall—

"(1) be credited as offsetting collections to the account that finances the financial assistance under this section for which such reimbursement is received; and

"(2) remain available until expended for the purpose of carrying out this section.

"(e) EFFECTIVE PERIOD.—The authority provided under this section shall remain in effect until September 30, 2023.

"(f) DEVELOPMENT AND PROGRAM EXECU-TION.—The Secretary and the Secretary of State shall jointly develop and implement any financial assistance under this section.

"(g) RULE OF CONSTRUCTION.—Nothing in this section may be construed as affecting, augmenting, or diminishing the authority of the Secretary of State.

"(h) AUTHORIZATION OF APPROPRIATIONS.—In addition to amounts otherwise authorized to be appropriated for such purpose, there is authorized to be appropriated \$50,000,000 for fiscal years 2019 through 2023 to carry out this section."

(b) CLERICAL AMENDMENT.—The table of contents in section 1(b) of the Homeland Security Act of 2002 is amended by inserting after the item relating to section 436 the following new item:

"Sec. 437. Foreign migration assistance.".

#### SEC. 1127. BIOMETRIC IDENTIFICATION TRANSNATIONAL MIGRATION ALERT PROGRAM.

(a) IN GENERAL.—Subtitle D of title IV of the Homeland Security Act of 2002 (6 U.S.C. 251 et seq.) is amended by adding at the end the following new section:

# "SEC. 447. BIOMETRIC IDENTIFICATION TRANSNATIONAL MIGRATION ALERT PROGRAM.

"(a) ESTABLISHMENT.—There is established in the Department a program to be known as the Biometric Identification Transnational Migration Alert Program (referred to in this section as 'BITMAP') to address and reduce national security, border security, and public safety threats before such threats reach the international border of the United States.

"(b) DUTIES.—In carrying out BITMAP operations, the Secretary, acting through the Director of U.S. Immigration and Customs Enforcement, shall—

"(1) provide, when necessary, capabilities, training, and equipment, to the government of a foreign country to collect biometric and biographic identification data from individuals to identify, prevent, detect, and interdict high risk individuals identified as national security, border security, or public safety threats who may attempt to enter the United States utilizing illicit pathways:

"(2) provide capabilities to the government of a foreign country to compare foreign data against appropriate United States national security, border security, public safety, immigration, and counter-terrorism data, including—

"(A) the Federal Bureau of Investigation's Terrorist Screening Database, or successor database;

"(B) the Federal Bureau of Investigation's Next Generation Identification database, or successor database;

"(C) the Department of Defense Automated Biometric Identification System (commonly known as 'ABIS'), or successor database;

"(D) the Department's Automated Biometric Identification System (commonly known as 'IDENT'), or successor database; and

"(E) any other database, notice, or means that the Secretary, in consultation with the heads of other Federal departments and agencies responsible for such databases, notices, or means, designates; and

"(3) ensure biometric and biographic identification data collected pursuant to BITMAP are incorporated into appropriate United States Government databases, in compliance with the policies and procedures established by the Privacy Officer appointed under section 222.

"(c) Collaboration.—The Secretary shall ensure that BITMAP operations include participation from relevant components of the Department, and, as appropriate, request participation from other Federal agencies.

"(d) COORDINATION.—The Secretary shall coordinate with the Secretary of State, appropriate representatives of foreign governments, and the heads of other Federal agencies, as appropriate, to carry out paragraph (1) of subsection (b).

"(e) AGREEMENTS.—Before carrying out BITMAP operations in a foreign country that, as of the date of the enactment of this section, was not a partner country described in this section, the Secretary, with the concurrence of the Secretary of State, shall enter into an agreement or arrangement with the government of such country that outlines such operations in such country, including related departmental operations. Such country shall be a partner country described in this section pursuant to and for purposes of such agreement or arrangement.

"(f) NOTIFICATION TO CONGRESS.—Not later than 60 days before an agreement with the government of a foreign country to carry out BITMAP operations in such foreign country enters into force, the Secretary shall provide the Committee on Homeland Security of the House of Representatives and the Committee on Homeland Security and Governmental Affairs of the Senate with a copy of the agreement to establish such operations, which shall include—

"(1) the identification of the foreign country with which the Secretary intends to enter into such an agreement;

"(2) the location at which such operations will be conducted; and

"(3) the terms and conditions for Department personnel operating at such location.".

(b) REPORT.—Not later than 180 days after the date on which the Biometric Identification Transnational Migration Alert Program (BITMAP) is established under section 447 of the Homeland Security Act of 2002 (as added by subsection (a) of this section) and annually thereafter for the following five years, the Secretary of Homeland Security shall submit to the Committee on Homeland Security of the House of Representatives and the Committee on Homeland Security and Governmental Affairs of the Senate a report that details the effectiveness of BITMAP operations in enhancing national security, border security, and public safety.

(c) CLERICAL AMENDMENT.—The table of contents in section 1(b) of the Homeland Security Act of 2002 is amended by inserting after the item relating to section 446 the following new item:

"Sec. 447. Biometric Identification Transnational Migration Alert Program.".

#### Subtitle B—Personnel

#### SEC. 1131. ADDITIONAL U.S. CUSTOMS AND BOR-DER PROTECTION AGENTS AND OF-FICERS.

(a) BORDER PATROL AGENTS.—Not later than September 30, 2023, the Commissioner shall hire, train, and assign sufficient agents to maintain an active duty presence of not fewer than 26,370 full-time equivalent agents.

(b) CBP OFFICERS.—In addition to positions authorized before the date of the enactment of this Act and any existing officer vacancies within U.S. Customs and Border Protection as of such date, the Commissioner shall hire, train, and assign to duty, not later than September 30, 2023—

- (1) sufficient U.S. Customs and Border Protection officers to maintain an active duty presence of not fewer than 27,725 full-time equivalent officers; and
- (2) 350 full-time support staff distributed among all United States ports of entry.
- (c) AIR AND MARINE OPERATIONS.—Not later than September 30, 2023, the Commissioner shall hire, train, and assign sufficient agents for Air and Marine Operations of U.S. Customs and Border Protection to maintain not fewer than 1,675 full-time equivalent agents and not fewer than 264 Marine and Air Interdiction Agents for southern border air and maritime operations.
- (d) U.S. Customs and Border Protection K-9 Units and Handlers.
- (1) K-9 UNITS.—Not later than September 30, 2023, the Commissioner shall deploy not fewer than 300 new K-9 units, with supporting officers of U.S. Customs and Border Protection and other required staff, at land ports of entry and checkpoints, on the southern border and the northern border.
- (2) USE OF CANINES.—The Commissioner shall prioritize the use of canines at the primary inspection lanes at land ports of entry and checkpoints.
- (e) U.S. Customs and Border Protection HORSEBACK UNITS.
- (1) INCREASE.—Not later than September 30, 2023, the Commissioner shall increase the number of horseback units, with supporting officers of U.S. Customs and Border Protection and other required staff, by not fewer than 100 officers and 50 horses for security patrol along the Southern border.
- (2) HORSEBACK UNIT SUPPORT.missioner shall construct new stables, maintain and improve existing stables, and provide other resources needed to maintain the health and well-being of the horses that serve in the horseback units of U.S. Customs and Border Protection.
- (f) U.S. CUSTOMS AND BORDER PROTECTION SEARCH TRAUMA AND RESCUE TEAMS.—Not later than September 30, 2023, the Commissioner shall increase by not fewer than 50 the number of officers engaged in search and rescue activities along the southern border.
- (g) U.S. CUSTOMS AND BORDER PROTECTION TUNNEL DETECTION AND TECHNOLOGY PRO-GRAM .- Not later than September 30, 2023, the Commissioner shall increase by not fewer than 50 the number of officers assisting task forces and activities related to deployment and operation of border tunnel detection technology and apprehensions of individuals using such tunnels for crossing into the United States, drug trafficking, or human smuggling.
- (h) AGRICULTURAL SPECIALISTS.—Not later than September 30, 2023, the Secretary shall hire, train, and assign to duty, in addition to the officers and agents authorized under subsections (a) through (g), 631 U.S. Customs and Border Protection agricultural specialists to ports of entry along the southern border and the northern border.
- (i) Office of Professional Responsi-BILITY.—Not later than September 30, 2023, the Commissioner shall hire, train, and assign sufficient Office of Professional Responsibility special agents to maintain an active duty presence of not fewer than 550 full-time equivalent special agents.
- (j) U.S. CUSTOMS AND BORDER PROTECTION Office of Intelligence.—Not later than September 30, 2023, the Commissioner shall hire, train, and assign sufficient Office of Intelligence personnel to maintain not fewer than 700 full-time equivalent employees.
- (k) GAO REPORT.—If the staffing levels required under this section are not achieved by September 30, 2023, the Comptroller General of the United States shall conduct a review of the reasons why such levels were not achieved.

- SEC. 1132. U.S. CUSTOMS AND BORDER PROTEC-TION RETENTION INCENTIVES.
- (a) IN GENERAL.—Chapter 97 of title 5, United States Code, is amended by adding at the end the following:

#### "§ 9702. U.S. Customs and Border Protection temporary employment authorities

"(a) DEFINITIONS.—In this section-

- "(1) the term 'CBP employee' means an employee of U.S. Customs and Border Protection described under any of subsections (a) through (h) of section 1131 of the Border Security for America Act of 2018;
- "(2) the term 'Commissioner' means the Commissioner of U.S. Customs and Border Protection:
- "(3) the term 'Director' means the Director of the Office of Personnel Management;
- "(4) the term 'Secretary' means the Secretary of Homeland Security; and
- "(5) the term 'appropriate congressional committees' means the Committee on Oversight and Government Reform, the Committee on Homeland Security, and the Committee on Ways and Means of the House of Representatives and the Committee on Homeland Security and Governmental Affairs and the Committee on Finance of the Senate
- (b) Direct Hire Authority: Recruitment AND RELOCATION BONUSES; RETENTION BO-NUSES -
- "(1) STATEMENT OF PURPOSE AND LIMITA-TION.—The purpose of this subsection is to allow U.S. Customs and Border Protection to expeditiously meet the hiring goals and staffing levels required by section 1131 of the Border Security for America Act of 2018. The Secretary shall not use this authority beyond meeting the requirements of such section.
- "(2) DIRECT HIRE AUTHORITY.—The Secretary may appoint, without regard to any provision of sections 3309 through 3319, candidates to positions in the competitive service as CBP employees if the Secretary has given public notice for the positions.
- "(3) RECRUITMENT AND RELOCATION BO-NUSES.—The Secretary may pay a recruitment or relocation bonus of up to 50 percent of the annual rate of basic pay to an individual CBP employee at the beginning of the service period multiplied by the number of years (including a fractional part of a year) in the required service period to an individual (other than an individual described in subsection (a)(2) of section 5753) if-
- '(A) the Secretary determines that conditions consistent with the conditions described in paragraphs (1) and (2) of subsection (b) of such section 5753 are satisfied with respect to the individual (without regard to the regulations referenced in subsection (b)(2)(B(ii)(I) of such section or any other provision of that section): and
- '(B) the individual enters into a written service agreement with the Secretary-
- "(i) under which the individual is required to complete a period of employment as a CBP employee of not less than 2 years; and
- "(ii) that includes-
- "(I) the commencement and termination dates of the required service period (or provisions for the determination thereof);
- "(II) the amount of the bonus; and
- "(III) other terms and conditions under which the bonus is payable, subject to the requirements of this subsection, including-
- "(aa) the conditions under which the agreement may be terminated before the agreed-upon service period has been completed: and
- "(bb) the effect of a termination described in item (aa).
- "(4) RETENTION BONUSES.—The Secretary may pay a retention bonus of up to 50 percent of basic pay to an individual CBP em-

- ployee (other than an individual described in subsection (a)(2) of section 5754) if
  - (A) the Secretary determines that
- "(i) a condition consistent with the condition described in subsection (b)(1) of such section 5754 is satisfied with respect to the CBP employee (without regard to any other provision of that section); and
- '(ii) in the absence of a retention bonus, the CBP employee would be likely to leave-
- "(I) the Federal service; or
- "(II) for a different position in the Federal service, including a position in another agency or component of the Department of Homeland Security; and
- "(B) the individual enters into a written service agreement with the Secretary-
- (i) under which the individual is required to complete a period of employment as a CBP employee of not less than 2 years; and '(ii) that includes-
- "(I) the commencement and termination dates of the required service period (or provisions for the determination thereof):
  - "(II) the amount of the bonus; and
- "(III) other terms and conditions under which the bonus is payable, subject to the requirements of this subsection, including-
- "(aa) the conditions under which the agreement may be terminated before the agreed-upon service period has been completed; and
- "(bb) the effect of a termination described in item (aa).
- "(5) Rules for bonuses.-
- "(A) MAXIMUM BONUS.—A bonus paid to an employee under-
- "(i) paragraph (3) may not exceed 100 percent of the annual rate of basic pay of the employee as of the commencement date of the applicable service period; and
- "(ii) paragraph (4) may not exceed 50 percent of the annual rate of basic pay of the employee.
- "(B) RELATIONSHIP TO BASIC PAY.—A bonus paid to an employee under paragraph (3) or (4) shall not be considered part of the basic pay of the employee for any purpose, including for retirement or in computing a lumpsum payment to the covered employee for accumulated and accrued annual leave under section 5551 or section 5552.
- "(C) Period of Service for recruitment. RELOCATION, AND RETENTION BONUSES:
- "(i) A bonus paid to an employee under paragraph (4) may not be based on any period of such service which is the basis for a recruitment or relocation bonus under paragraph (3).
- "(ii) A bonus paid to an employee under paragraph (3) or (4) may not be based on any period of service which is the basis for a recruitment or relocation bonus under section 5753 or a retention bonus under section 5754.
- "(c) SPECIAL RATES OF PAY.—In addition to the circumstances described in subsection (b) of section 5305, the Director may establish special rates of pay in accordance with that section to assist the Secretary in meeting the requirements of section 1131 of the Border Security for America Act of 2018. The Director shall prioritize the consideration of requests from the Secretary for such special rates of pay and issue a decision as soon as practicable. The Secretary shall provide such information to the Director as the Director deems necessary to evaluate special rates of pay under this subsection.
  - "(d) OPM OVERSIGHT .-
- "(1) Not later than September 30 of each year, the Secretary shall provide a report to the Director on U.S. Custom and Border Protection's use of authorities provided under subsections (b) and (c). In each report, the Secretary shall provide such information as the Director determines is appropriate to ensure appropriate use of authorities under

such subsections. Each report shall also include an assessment of—

- "(A) the impact of the use of authorities under subsections (b) and (c) on implementation of section 1131 of the Border Security for America Act of 2018;
- "(B) solving hiring and retention challenges at the agency, including at specific locations;
- "(C) whether hiring and retention challenges still exist at the agency or specific locations; and
- "(D) whether the Secretary needs to continue to use authorities provided under this section at the agency or at specific locations
- "(2) CONSIDERATION.—In compiling a report under paragraph (1), the Secretary shall consider—
- "(A) whether any CBP employee accepted an employment incentive under subsection (b) and (c) and then transferred to a new location or left U.S. Customs and Border Protection; and
- "(B) the length of time that each employee identified under subparagraph (A) stayed at the original location before transferring to a new location or leaving U.S. Customs and Border Protection.
- "(3) DISTRIBUTION.—In addition to the Director, the Secretary shall submit each report required under this subsection to the appropriate congressional committees.
- (e) OPM ACTION.—If the Director determines the Secretary has inappropriately used authorities under subsection (b) or a special rate of pay provided under subsection (c), the Director shall notify the Secretary and the appropriate congressional committees in writing. Upon receipt of the notification, the Secretary may not make any new appointments or issue any new bonuses under subsection (b), nor provide CBP employees with further special rates of pay, until the Director has provided the Secretary and the appropriate congressional committees a written notice stating the Director is satisfied safeguards are in place to prevent further inappropriate use.
- "(f) IMPROVING CBP HIRING AND RETEN-
- "(1) EDUCATION OF CBP HIRING OFFICIALS. Not later than 180 days after the date of the enactment of this section, and in conjunction with the Chief Human Capital Officer of the Department of Homeland Security, the Secretary shall develop and implement a strategy to improve the education regarding hiring and human resources flexibilities (including hiring and human resources flexibilities for locations in rural or remote areas) for all employees, serving in agency headquarters or field offices, who are involved in the recruitment, hiring, assessment, or selection of candidates for locations in a rural or remote area, as well as the retention of current employees.
- "(2) ELEMENTS.—Elements of the strategy under paragraph (1) shall include the following:
- "(A) Developing or updating training and educational materials on hiring and human resources flexibilities for employees who are involved in the recruitment, hiring, assessment, or selection of candidates, as well as the retention of current employees.
- "(B) Regular training sessions for personnel who are critical to filling open positions in rural or remote areas.
- "(C) The development of pilot programs or other programs, as appropriate, consistent with authorities provided to the Secretary to address identified hiring challenges, including in rural or remote areas.
- "(D) Developing and enhancing strategic recruiting efforts through the relationships with institutions of higher education, as defined in section 102 of the Higher Education

- Act of 1965 (20 U.S.C. 1002), veterans transition and employment centers, and job placement program in regions that could assist in filling positions in rural or remote areas.
- "(E) Examination of existing agency programs on how to most effectively aid spouses and families of individuals who are candidates or new hires in a rural or remote area.
- "(F) Feedback from individuals who are candidates or new hires at locations in a rural or remote area, including feedback on the quality of life in rural or remote areas for new hires and their families.
- "(G) Feedback from CBP employees, other than new hires, who are stationed at locations in a rural or remote area, including feedback on the quality of life in rural or remote areas for those CBP employees and their families.
- "(H) Evaluation of Department of Homeland Security internship programs and the usefulness of those programs in improving hiring by the Secretary in rural or remote areas.
  - "(3) Evaluation.—
- "(A) IN GENERAL.—Each year, the Secretary shall—
- "(i) evaluate the extent to which the strategy developed and implemented under paragraph (1) has improved the hiring and retention ability of the Secretary; and
- "(ii) make any appropriate updates to the strategy under paragraph (1).
- "(B) INFORMATION.—The evaluation conducted under subparagraph (A) shall include—
- "(i) any reduction in the time taken by the Secretary to fill mission-critical positions, including in rural or remote areas;
- "(ii) a general assessment of the impact of the strategy implemented under paragraph (1) on hiring challenges, including in rural or remote areas; and
- "(iii) other information the Secretary determines relevant.
- "(g) INSPECTOR GENERAL REVIEW.—Not later than two years after the date of the enactment of this section, the Inspector General of the Department of Homeland Security shall review the use of hiring and pay flexibilities under subsections (b) and (c) to determine whether the use of such flexibilities is helping the Secretary meet hiring and retention needs, including in rural and remote areas.
- "(h) REPORT ON POLYGRAPH REQUESTS.— The Secretary shall report to the appropriate congressional committees on the number of requests the Secretary receives from any other Federal agency for the file of an applicant for a position in U.S. Customs and Border Protection that includes the results of a polygraph examination
  - "(i) EXERCISE OF AUTHORITY.—
- "(1) SOLE DISCRETION.—The exercise of authority under subsection (b) shall be subject to the sole and exclusive discretion of the Secretary (or the Commissioner, as applicable under paragraph (2) of this subsection), notwithstanding chapter 71 and any collective bargaining agreement.
- "(2) DELEGATION.—The Secretary may delegate any authority under this section to the Commissioner.
- "(j) RULE OF CONSTRUCTION.—Nothing in this section shall be construed to exempt the Secretary or the Director from applicability of the merit system principles under section 2301.
- "(k) SUNSET.—The authorities under subsections (b) and (c) shall terminate on September 30, 2023. Any bonus to be paid pursuant to subsection (b) that is approved before such date may continue until such bonus has been paid, subject to the conditions specified in this section.".
- (b) TECHNICAL AND CONFORMING AMEND-MENT.—The table of sections for chapter 97 of

title 5, United States Code, is amended by adding at the end the following:

"9702. U.S. Customs and Border Protection temporary employment authorities."

#### SEC. 1133. ANTI-BORDER CORRUPTION REAU-THORIZATION ACT.

- (a) SHORT TITLE.—This section may be cited as the "Anti-Border Corruption Reauthorization Act of 2018".
- (b) HIRING FLEXIBILITY.—Section 3 of the Anti-Border Corruption Act of 2010 (6 U.S.C. 221) is amended by striking subsection (b) and inserting the following new subsections:
- "(b) WAIVER AUTHORITY.—The Commissioner of U.S. Customs and Border Protection may waive the application of subsection (a)(1)—
- "(1) to a current, full-time law enforcement officer employed by a State or local law enforcement agency who—
- "(A) has continuously served as a law enforcement officer for not fewer than three years:
- "(B) is authorized by law to engage in or supervise the prevention, detection, investigation, or prosecution of, or the incarceration of any person for, any violation of law, and has statutory powers for arrest or apprehension."
- "(C) is not currently under investigation, has not been found to have engaged in criminal activity or serious misconduct, has not resigned from a law enforcement officer position under investigation or in lieu of termination, and has not been dismissed from a law enforcement officer position; and
- "(D) has, within the past ten years, successfully completed a polygraph examination as a condition of employment with such officer's current law enforcement agency;
- "(2) to a current, full-time Federal law enforcement officer who—
- "(A) has continuously served as a law enforcement officer for not fewer than three years;
- "(B) is authorized to make arrests, conduct investigations, conduct searches, make seizures, carry firearms, and serve orders, warrants, and other processes;
- "(C) is not currently under investigation, has not been found to have engaged in criminal activity or serious misconduct, has not resigned from a law enforcement officer position under investigation or in lieu of termination, and has not been dismissed from a law enforcement officer position; and
- "(D) holds a current Tier 4 background investigation or current Tier 5 background investigation; and
- "(3) to a member of the Armed Forces (or a reserve component thereof) or a veteran, if such individual—
- "(A) has served in the Armed Forces for not fewer than three years:
- "(B) holds, or has held within the past five years, a Secret, Top Secret, or Top Secret/ Sensitive Compartmented Information clearance:
- "(C) holds, or has undergone within the past five years, a current Tier 4 background investigation or current Tier 5 background investigation;
- "(D) received, or is eligible to receive, an honorable discharge from service in the Armed Forces and has not engaged in criminal activity or committed a serious military or civil offense under the Uniform Code of Military Justice; and
- "(E) was not granted any waivers to obtain the clearance referred to subparagraph (B).
- "(c) TERMINATION OF WAIVER AUTHORITY.— The authority to issue a waiver under subsection (b) shall terminate on the date that is four years after the date of the enactment of the Border Security for America Act of 2018."

- (c) SUPPLEMENTAL COMMISSIONER AUTHORITY AND DEFINITIONS.—
- (1) SUPPLEMENTAL COMMISSIONER AUTHOR-ITY.—Section 4 of the Anti-Border Corruption Act of 2010 is amended to read as follows:

# "SEC. 4. SUPPLEMENTAL COMMISSIONER AUTHORITY.

"(a) Non-exemption.—An individual who receives a waiver under section 3(b) is not exempt from other hiring requirements relating to suitability for employment and eligibility to hold a national security designated position, as determined by the Commissioner of U.S. Customs and Border Protection.

"(b) BACKGROUND INVESTIGATIONS.—Any individual who receives a waiver under section 3(b) who holds a current Tier 4 background investigation shall be subject to a Tier 5

background investigation.

- "(c) ADMINISTRATION OF POLYGRAPH EXAM-INATION.—The Commissioner of U.S. Customs and Border Protection is authorized to administer a polygraph examination to an applicant or employee who is eligible for or receives a waiver under section 3(b) if information is discovered before the completion of a background investigation that results in a determination that a polygraph examination is necessary to make a final determination regarding suitability for employment or continued employment, as the case may be."
- (2) REPORT.—The Anti-Border Corruption Act of 2010, as amended by paragraph (1), is further amended by adding at the end the following new section:

#### "SEC. 5. REPORTING.

- "(a) ANNUAL REPORT.—Not later than one year after the date of the enactment of this section and annually thereafter while the waiver authority under section 3(b) is in effect, the Commissioner of U.S. Customs and Border Protection shall submit to Congress a report that includes, with respect to each such reporting period—
- "(1) the number of waivers requested, granted, and denied under section 3(b);
- "(2) the reasons for any denials of such
- "(3) the percentage of applicants who were hired after receiving a waiver;
- "(4) the number of instances that a polygraph was administered to an applicant who initially received a waiver and the results of such polygraph;
- "(5) an assessment of the current impact of the polygraph waiver program on filling law enforcement positions at U.S. Customs and Border Protection; and
- "(6) additional authorities needed by U.S. Customs and Border Protection to better utilize the polygraph waiver program for its intended goals.
- "(b) Additional Information.—The first report submitted under subsection (a) shall include—
- "(1) an analysis of other methods of employment suitability tests that detect deception and could be used in conjunction with traditional background investigations to evaluate potential employees for suitability; and
- "(2) a recommendation regarding whether a test referred to in paragraph (1) should be adopted by U.S. Customs and Border Protection when the polygraph examination requirement is waived pursuant to section 3(b)"
- (3) DEFINITIONS.—The Anti-Border Corruption Act of 2010, as amended by paragraphs (1) and (2), is further amended by adding at the end the following new section:

### "SEC. 6. DEFINITIONS.

"In this Act:

"(1) FEDERAL LAW ENFORCEMENT OFFICER.— The term 'Federal law enforcement officer' means a 'law enforcement officer' defined in

- section 8331(20) or 8401(17) of title 5, United States Code.
- "(2) SERIOUS MILITARY OR CIVIL OFFENSE.— The term 'serious military or civil offense' means an offense for which—
- "(A) a member of the Armed Forces may be discharged or separated from service in the Armed Forces; and
- "(B) a punitive discharge is, or would be, authorized for the same or a closely related offense under the Manual for Court-Martial, as pursuant to Army Regulation 635–200 chapter 14–12.
- "(3) TIER 4; TIER 5.—The terms 'Tier 4' and 'Tier 5' with respect to background investigations have the meaning given such terms under the 2012 Federal Investigative Standards.
- "(4) VETERAN.—The term 'veteran' has the meaning given such term in section 101(2) of title 38. United States Code"
- (d) POLYGRAPH EXAMINERS.—Not later than September 30, 2022, the Secretary shall increase to not fewer than 150 the number of trained full-time equivalent polygraph examiners for administering polygraphs under the Anti-Border Corruption Act of 2010, as amended by this subtitle.

# SEC. 1134. TRAINING FOR OFFICERS AND AGENTS OF U.S. CUSTOMS AND BORDER PROTECTION.

- (a) IN GENERAL.—Subsection (l) of section 411 of the Homeland Security Act of 2002 (6 U.S.C. 211) is amended to read as follows:
- "(1) TRAINING AND CONTINUING EDUCATION.-
- "(1) MANDATORY TRAINING.—The Commissioner shall ensure that every agent and officer of U.S. Customs and Border Protection receives a minimum of 21 weeks of training that are directly related to the mission of the U.S. Border Patrol, Air and Marine, and the Office of Field Operations before the initial assignment of such agents and officers.
- "(2) FLETC.—The Commissioner shall work in consultation with the Director of the Federal Law Enforcement Training Centers to establish guidelines and curriculum for the training of agents and officers of U.S. Customs and Border Protection under subsection (a).
- "(3) CONTINUING EDUCATION.—The Commissioner shall annually require all agents and officers of U.S. Customs and Border Protection who are required to undergo training under subsection (a) to participate in not fewer than eight hours of continuing education annually to maintain and update understanding of Federal legal rulings, court decisions, and Department policies, procedures, and guidelines related to relevant subject matters.
- "(4) LEADERSHIP TRAINING.—Not later than one year after the date of the enactment of this subsection, the Commissioner shall develop and require training courses geared towards the development of leadership skills for mid- and senior-level career employees not later than one year after such employees assume duties in supervisory roles."
- (b) REPORT.—Not later than 180 days after the date of the enactment of this Act, the Commissioner shall submit to the Committee on Homeland Security and the Committee on Ways and Means of the House of Representatives and the Committee on Homeland Security and Governmental Affairs and the Committee on Finance of the Senate a report identifying the guidelines and curriculum established to carry out subsection (1) of section 411 of the Homeland Security Act of 2002, as amended by subsection (a) of this section.
- (c) ASSESSMENT.—Not later than four years after the date of the enactment of this Act, the Comptroller General of the United States shall submit to the Committee on Homeland Security and the Committee on Ways and Means of the House of Representatives and

the Committee on Homeland Security and Governmental Affairs and the Committee on Finance of the Senate a report that assesses the training and education, including continuing education, required under subsection (1) of section 411 of the Homeland Security Act of 2002, as amended by subsection (a) of this section.

#### Subtitle C—Grants

#### SEC. 1141. OPERATION STONEGARDEN.

(a) IN GENERAL.—Subtitle A of title XX of the Homeland Security Act of 2002 (6 U.S.C. 601 et seq.) is amended by adding at the end the following new section:

#### "SEC. 2009. OPERATION STONEGARDEN.

- "(a) ESTABLISHMENT.—There is established in the Department a program to be known as 'Operation Stonegarden', under which the Secretary, acting through the Administrator, shall make grants to eligible law enforcement agencies, through the State administrative agency, to enhance border security in accordance with this section.
- "(b) ELIGIBLE RECIPIENTS.—To be eligible to receive a grant under this section, a law enforcement agency—
  - "(1) shall be located in-
- ``(A) a State bordering Canada or Mexico; or
- "(B) a State or territory with a maritime border; and
- "(2) shall be involved in an active, ongoing, U.S. Customs and Border Protection operation coordinated through a U.S. Border Patrol sector office.
- "(c) PERMITTED USES.—The recipient of a grant under this section may use such grant for—
- ``(1) equipment, including maintenance and sustainment costs;
- "(2) personnel, including overtime and backfill, in support of enhanced border law enforcement activities;
- "(3) any activity permitted for Operation Stonegarden under the Department of Homeland Security's Fiscal Year 2018 Homeland Security Grant Program Notice of Funding Opportunity; and
- (4) any other appropriate activity, as determined by the Administrator, in consultation with the Commissioner of U.S. Customs and Border Protection.
- "(d) PERIOD OF PERFORMANCE.—The Secretary shall award grants under this section to grant recipients for a period of not less than 36 months.
- "(e) REPORT.—For each of fiscal years 2019 through 2023, the Administrator shall submit to the Committee on Homeland Security and Governmental Affairs of the Senate and the Committee on Homeland Security of the House of Representatives a report that contains information on the expenditure of grants made under this section by each grant recipient.
- "(f) AUTHORIZATION OF APPROPRIATIONS.— There is authorized to be appropriated \$110,000,000 for each of fiscal years 2019 through 2023 for grants under this section.".
- (b) CONFORMING AMENDMENT.—Subsection (a) of section 2002 of the Homeland Security Act of 2002 (6 U.S.C. 603) is amended to read as follows:
- "(a) Grants Authorized.—The Secretary, through the Administrator, may award grants under sections 2003, 2004, and 2009 to State, local, and tribal governments, as appropriate.".
- (c) CLERICAL AMENDMENT.—The table of contents in section 1(b) of the Homeland Security Act of 2002 is amended by inserting after the item relating to section 2008 the following:
- "Sec. 2009. Operation Stonegarden.".

#### TITLE II—EMERGENCY PORT OF ENTRY PERSONNEL AND INFRASTRUCTURE FUNDING

#### SEC. 2101. PORTS OF ENTRY INFRASTRUCTURE.

- (a) Additional Ports of Entry.
- (1) AUTHORITY.—The Administrator of General Services may, subject to section 3307 of title 40, United States Code, construct new ports of entry along the northern border and southern border at locations determined by the Secretary.
  - (2) Consultation.—
- (A) REQUIREMENT TO CONSULT.—The Secretary and the Administrator of General Services shall consult with the Secretary of State, the Secretary of the Interior, the Secretary of Agriculture, the Secretary of Transportation, and appropriate representatives of State and local governments, and Indian tribes, and property owners in the United States prior to determining a location for any new port of entry constructed pursuant to paragraph (1).
- (B) CONSIDERATIONS.—The purpose of the consultations required by subparagraph (A) shall be to minimize any negative impacts of constructing a new port of entry on the environment, culture, commerce, and quality of life of the communities and residents located near such new port.
- (b) Expansion and Modernization of High-SOUTHERN BORDER PORTS OF PRIORITY ENTRY.—Not later than September 30, 2023, the Administrator of General Services, subject to section 3307 of title 40, United States Code, and in coordination with the Secretary, shall expand or modernize high-priority ports of entry on the southern border, as determined by the Secretary, for the purposes of reducing wait times and enhancing security.
- (c) PORT OF ENTRY PRIORITIZATION.—Prior to constructing any new ports of entry pursuant to subsection (a), the Administrator of General Services shall complete the expansion and modernization of ports of entry pursuant to subsection (b) to the extent practicable.
  - (d) Notifications.-
- (1) RELATING TO NEW PORTS OF ENTRY.—Not later than 15 days after determining the location of any new port of entry for construction pursuant to subsection (a), the Secretary and the Administrator of General Services shall jointly notify the Members of Congress who represent the State or congressional district in which such new port of entry will be located, as well as the Committee on Homeland Security and Governmental Affairs, the Committee on Finance, the Committee on Commerce, Science, and Transportation, and the Committee on the Judiciary of the Senate, and the Committee on Homeland Security, the Committee on Ways and Means, the Committee on Transportation and Infrastructure, and the Committee on the Judiciary of the House of Representatives. Such notification shall include information relating to the location of such new port of entry, a description of the need for such new port of entry and associated anticipated benefits, a description of the consultations undertaken by the Secretary and the Administrator pursuant to paragraph (2) of such subsection, any actions that will be taken to minimize negative impacts of such new port of entry, and the anticipated timeline for construction and completion of such new port of entry.
- (2) RELATING TO EXPANSION AND MODERNIZA TION OF PORTS OF ENTRY.—Not later than 180 days after enactment of this Act, the Secretary and the Administrator of General Services shall jointly notify the Committee on Homeland Security and Governmental Affairs, the Committee on Finance, the Committee on Commerce, Science, and Transpor-

- tation, and the Committee on the Judiciary of the Senate, and the Committee on Homeland Security, the Committee on Ways and Means, the Committee on Transportation and Infrastructure, and the Committee on the Judiciary of the House of Representatives of the ports of entry on the southern border that are the subject of expansion or modernization pursuant to subsection (b) and the Secretary's and Administrator's plan for expanding or modernizing each such port of entry.
- (e) SAVINGS PROVISION.—Nothing in this section may be construed to-
- (1) create or negate any right of action for a State, local government, or other person or entity affected by this section;
- (2) delay the transfer of the possession of property to the United States or affect the validity of any property acquisitions by purchase or eminent domain, or to otherwise affect the eminent domain laws of the United States or of any State: or
- (3) create any right or liability for any party.
- (f) RULE OF CONSTRUCTION —Nothing in this section may be construed as providing the Secretary new authority related to the construction, acquisition, or renovation of real property.

#### SEC. 2102. SECURE COMMUNICATIONS.

- (a) IN GENERAL.—The Secretary shall ensure that each U.S. Customs and Border Protection and U.S. Immigration and Customs Enforcement officer or agent, if appropriate, is equipped with a secure radio or other twoway communication device, supported by system interoperability, that allows each such officer to communicate-
- (1) between ports of entry and inspection stations; and
- (2) with other Federal, State, tribal, and local law enforcement entities.
- (b) U.S. BORDER PATROL AGENTS.—The Secretary shall ensure that each U.S. Border Patrol agent or officer assigned or required to patrol on foot, by horseback, or with a canine unit, in remote mission critical locations, and at border checkpoints, has a multi- or dual-band encrypted portable radio.
- (c) LTE CAPABILITY.—In carrying out subsection (b), the Secretary shall acquire radios or other devices with the option to be LTE-capable for deployment in areas where LTE enhances operations and is cost effective.

#### SEC. 2103. BORDER SECURITY DEPLOYMENT PRO-GRAM.

- (a) EXPANSION —Not later than September 30. 2023, the Secretary shall fully implement the Border Security Deployment Program of the U.S. Customs and Border Protection and expand the integrated surveillance and intrusion detection system at land ports of entry along the southern border and the northern border.
- (b) Authorization of Appropriations.—In addition to amounts otherwise authorized to be appropriated for such purpose, there is authorized to be appropriated \$33,000,000 for fiscal years 2019 through 2023 to carry out subsection (a).

#### SEC. 2104. PILOT AND UPGRADE OF LICENSE PLATE READERS AT PORTS OF ENTRY.

- (a) UPGRADE.—Not later than two years after the date of the enactment of this Act, the Commissioner shall upgrade all existing license plate readers in need of upgrade, as determined by the Commissioner, on the northern and southern borders on incoming and outgoing vehicle lanes.
- (b) PILOT PROGRAM.—Not later than 90 days after the date of the enactment of this Act, the Commissioner shall conduct a one-month pilot program on the southern border using

license plate readers for one to two cargo lanes at the top three high-volume land ports of entry or checkpoints to determine their effectiveness in reducing cross-border wait times for commercial traffic and tractor-trailers.

(c) REPORT.—Not later than 180 days after the date of the enactment of this Act. the Secretary shall report to the Committee on Homeland Security and Governmental Affairs, the Committee on the Judiciary, and the Committee on Finance of the Senate, and the Committee on Homeland Security. and Committee on the Judiciary, and the Committee on Ways and Means of the House of Representatives the results of the pilot program under subsection (b) and make recommendations for implementing use of such technology on the southern border.

(d) AUTHORIZATION OF APPROPRIATIONS.addition to amounts otherwise authorized to be appropriated for such purpose, there is authorized to be appropriated \$125,000,000 for fiscal years 2019 through 2020 to carry out

subsection (a).

#### SEC. 2105. NON-INTRUSIVE INSPECTION OPER-ATIONAL DEMONSTRATION.

- (a) IN GENERAL.—Not later than six months after the date of the enactment of this Act, Commissioner shall establish a sixmonth operational demonstration to deploy a high-throughput non-intrusive passenger vehicle inspection system at not fewer than three land ports of entry along the United States-Mexico border with significant crossborder traffic. Such demonstration shall be located within the pre-primary traffic flow and should be scalable to span up to 26 contiguous in-bound traffic lanes without reconfiguration of existing lanes.
- (b) REPORT.—Not later than 90 days after the conclusion of the operational demonstration under subsection (a), the Commissioner shall submit to the Committee on Homeland Security and the Committee on Ways and Means of the House of Representatives and the Committee on Homeland Security and Governmental Affairs and the Committee on Finance of the Senate a report that describes the following:
- (1) The effects of such demonstration on legitimate travel and trade.
- (2) The effects of such demonstration on wait times, including processing times, for non-pedestrian traffic.
- (3) The effectiveness of such demonstration in combating terrorism and smuggling.

### SEC. 2106. BIOMETRIC EXIT DATA SYSTEM.

(a) IN GENERAL.—Subtitle B of title IV of the Homeland Security Act of 2002 (6 U.S.C. 211 et seq.) is amended by inserting after section 415 the following new section:

### "SEC. 416. BIOMETRIC ENTRY-EXIT.

- "(a) ESTABLISHMENT.—The Secretary shall-
- "(1) not later than 180 days after the date of the enactment of this section, submit to the Committee on Homeland Security and Governmental Affairs and the Committee on the Judiciary of the Senate and the Committee on Homeland Security and the Committee on the Judiciary of the House of Representatives an implementation plan to establish a biometric exit data system to complete the integrated biometric entry and exit data system required under section 7208 of the Intelligence Reform and Terrorism Prevention Act of 2004 (8 U.S.C. 1365b), includ-
- "(A) an integrated master schedule and cost estimate, including requirements and design, development, operational, and maintenance costs of such a system, that takes into account prior reports on such matters issued by the Government Accountability Office and the Department;
- "(B) cost-effective staffing and personnel requirements of such a system that leverages

existing resources of the Department that takes into account prior reports on such matters issued by the Government Accountability Office and the Department;

- "(C) a consideration of training programs necessary to establish such a system that takes into account prior reports on such matters issued by the Government Accountability Office and the Department:
- "(D) a consideration of how such a system will affect arrival and departure wait times that takes into account prior reports on such matter issued by the Government Accountability Office and the Department:
- "(E) information received after consultation with private sector stakeholders, including the—
  - "(i) trucking industry;
  - "(ii) airport industry;
  - "(iii) airline industry;
  - "(iv) seaport industry;
  - "(v) travel industry; and
  - "(vi) biometric technology industry;
- "(F) a consideration of how trusted traveler programs in existence as of the date of the enactment of this section may be impacted by, or incorporated into, such a system:
- "(G) defined metrics of success and milestones;
- "(H) identified risks and mitigation strategies to address such risks;
- "(I) a consideration of how other countries have implemented a biometric exit data system; and
- "(J) a list of statutory, regulatory, or administrative authorities, if any, needed to integrate such a system into the operations of the Transportation Security Administration; and
- "(2) not later than two years after the date of the enactment of this section, establish a biometric exit data system at the—
- "(A) 15 United States airports that support the highest volume of international air travel, as determined by available Federal flight data:
- "(B) 10 United States seaports that support the highest volume of international sea travel, as determined by available Federal travel data; and
- "(C) 15 United States land ports of entry that support the highest volume of vehicle, pedestrian, and cargo crossings, as determined by available Federal border crossing data.
- "(b) Implementation.—
- "(1) PILOT PROGRAM AT LAND PORTS OF ENTRY.—Not later than six months after the date of the enactment of this section, the Secretary, in collaboration with industry stakeholders, shall establish a six-month pilot program to test the biometric exit data system referred to in subsection (a)(2) on non-pedestrian outbound traffic at not fewer than three land ports of entry with significant cross-border traffic, including at not fewer than two land ports of entry on the southern land border and at least one land port of entry on the northern land border. Such pilot program may include a consideration of more than one biometric mode, and shall be implemented to determine the following:
- "(A) How a nationwide implementation of such biometric exit data system at land ports of entry shall be carried out.
- "(B) The infrastructure required to carry out subparagraph (A).
- "(C) The effects of such pilot program on legitimate travel and trade.
- "(D) The effects of such pilot program on wait times, including processing times, for such non-pedestrian traffic.
- "(E) The effects of such pilot program on combating terrorism.

- "(F) The effects of such pilot program on identifying visa holders who violate the terms of their visas.
  - "(2) AT LAND PORTS OF ENTRY.—
- "(A) IN GENERAL.—Not later than five years after the date of the enactment of this section, the Secretary shall expand the biometric exit data system referred to in subsection (a)(2) to all land ports of entry.
- "(B) EXTENSION.—The Secretary may extend for a single two-year period the date specified in subparagraph (A) if the Secretary certifies to the Committee on Homeland Security and Governmental Affairs and the Committee on the Judiciary of the Senate and the Committee on Homeland Security and the Committee on the Judiciary of the House of Representatives that the 15 land ports of entry that support the highest volume of passenger vehicles, as determined by available Federal data, do not have the physical infrastructure or characteristics to install the systems necessary to implement a biometric exit data system. Such extension shall apply only in the case of non-pedestrian outbound traffic at such land ports of
- "(3) AT AIR AND SEA PORTS OF ENTRY.—Not later than five years after the date of the enactment of this section, the Secretary shall expand the biometric exit data system referred to in subsection (a)(2) to all air and sea ports of entry.
- "(c) EFFECTS ON AIR, SEA, AND LAND TRANSPORTATION.—The Secretary, in consultation with appropriate private sector stakeholders, shall ensure that the collection of biometric data under this section causes the least possible disruption to the movement of people or cargo in air, sea, or land transportation, while fulfilling the goals of improving counterterrorism efforts and identifying visa holders who violate the terms of their visas.
- "(d) TERMINATION OF PROCEEDING.—Notwithstanding any other provision of law, the Secretary shall, on the date of the enactment of this section, terminate the proceeding entitled 'Collection of Alien Biometric Data Upon Exit From the United States at Air and Sea Ports of Departure; United States Visitor and Immigrant Status Indicator Technology Program ("US-VISIT")', issued on April 24, 2008 (73 Fed. Reg. 22065).
- "(e) DATA-MATCHING.—The biometric exit data system established under this section shall—
- "(1) match biometric information for an individual, regardless of nationality, citizenship, or immigration status, who is departing the United States against biometric data previously provided to the United States Government by such individual for the purposes of international travel;
- "(2) leverage the infrastructure and databases of the current biometric entry and exit system established pursuant to section 7208 of the Intelligence Reform and Terrorism Prevention Act of 2004 (8 U.S.C. 1365b) for the purpose described in paragraph (1); and
- "(3) be interoperable with, and allow matching against, other Federal databases that...
- "(A) store biometrics of known or suspected terrorists; and
- "(B) identify visa holders who violate the terms of their visas.
- "(f) Scope.—
- "(1) IN GENERAL.—The biometric exit data system established under this section shall include a requirement for the collection of biometric exit data at the time of departure for all categories of individuals who are required by the Secretary to provide biometric entry data.
- "(2) EXCEPTION FOR CERTAIN OTHER INDIVID-UALS.—This section shall not apply in the case of an individual who exits and then en-

ters the United States on a passenger vessel (as such term is defined in section 2101 of title 46, United States Code) the itinerary of which originates and terminates in the United States.

"(3) EXCEPTION FOR LAND PORTS OF ENTRY.— This section shall not apply in the case of a United States or Canadian citizen who exits the United States through a land port of entry.

"(g) COLLECTION OF DATA.—The Secretary may not require any non-Federal person to collect biometric data, or contribute to the costs of collecting or administering the biometric exit data system established under this section, except through a mutual agreement.

"(h) MULTI-MODAL COLLECTION.—In carrying out subsections (a)(1) and (b), the Secretary shall make every effort to collect biometric data using multiple modes of biometrics.

"(i) Facilities.—All facilities at which the biometric exit data system established under this section is implemented shall provide and maintain space for Federal use that is adequate to support biometric data collection and other inspection-related activity. For non-federally owned facilities, such space shall be provided and maintained at no cost to the Government. For all facilities at land ports of entry, such space requirements shall be coordinated with the Administrator of General Services.

"(j) NORTHERN LAND BORDER.—In the case of the northern land border, the requirements under subsections (a)(2)(C), (b)(2)(A), and (b)(4) may be achieved through the sharing of biometric data provided to the Department by the Canadian Border Services Agency pursuant to the 2011 Beyond the Border agreement.

"(k) FULL AND OPEN COMPETITION.—The Secretary shall procure goods and services to implement this section via full and open competition in accordance with the Federal Acquisition Regulations.

"(1) OTHER BIOMETRIC INITIATIVES.—Nothing in this section may be construed as limiting the authority of the Secretary to collect biometric information in circumstances other than as specified in this section.

"(m) CONGRESSIONAL REVIEW.—Not later than 90 days after the date of the enactment of this section, the Secretary shall submit to the Committee on Homeland Security and Governmental Affairs of the Senate, the Committee on Homeland Security of the House of Representatives, and Committee on the Judiciary of the House of Representatives reports and recommendations regarding the Science and Technology Directorate's Air Entry and Exit Re-Engineering Program of the Department and the U.S. Customs and Border Protection entry and exit mobility program demonstrations.

"(n) SAVINGS CLAUSE.—Nothing in this section shall prohibit the collection of user fees permitted by section 13031 of the Consolidated Omnibus Budget Reconciliation Act of 1985 (19 U.S.C. 58c)."

(b) CLERICAL AMENDMENT.—The table of contents in section 1(b) of the Homeland Security Act of 2002 is amended by inserting after the item relating to section 415 the following new item:

"Sec. 416. Biometric entry-exit."

# SEC. 2107. SENSE OF CONGRESS ON COOPERATION BETWEEN AGENCIES.

(a) FINDING.—Congress finds that personnel constraints exist at land ports of entry with regard to sanitary and phytosanitary inspections for exported goods.

(b) SENSE OF CONGRESS.—It is the sense of Congress that, in the best interest of cross-border trade and the agricultural community—

- (1) any lack of certified personnel for inspection purposes at ports of entry should be addressed by seeking cooperation between agencies and departments of the United States, whether in the form of a memorandum of understanding or through a certification process, whereby additional existing agents are authorized for additional hours to facilitate and expedite the flow of legitimate trade and commerce of perishable goods in a manner consistent with rules of the Department of Agriculture; and
- (2) cross designation should be available for personnel who will assist more than one agency or department of the United States at land ports of entry to facilitate and expedite the flow of increased legitimate trade and commerce.

### SEC. 2108. AUTHORIZATION OF APPROPRIATIONS.

In addition to any amounts otherwise authorized to be appropriated for such purpose, there is authorized to be appropriated \$4,250,000,000 for each of fiscal years 2019 through 2023 to carry out this title, of which \$250,000,000 in each such fiscal year is authorized to be made available to implement the biometric exit data system described in section 416 of the Homeland Security Act of 2002, as added by section 2106 of this division.

In this title, the term "Secretary" means the Secretary of Homeland Security.

# TITLE III—VISA SECURITY AND INTEGRITY

#### SEC. 3101. VISA SECURITY.

- (a) VISA SECURITY UNITS AT HIGH RISK POSTS.—Paragraph (1) of section 428(e) of the Homeland Security Act of 2002 (6 U.S.C. 236(e)) is amended—
- (1) by striking "The Secretary" and inserting the following:
- "(A) AUTHORIZATION.—Subject to the minimum number specified in subparagraph (B), the Secretary"; and
- (2) by adding at the end the following new subparagraph:
  - "(B) RISK-BASED ASSIGNMENTS.—
- "(i) IN GENERAL.—In carrying out subparagraph (A), the Secretary shall assign employees of the Department to not fewer than 75 diplomatic and consular posts at which visas are issued. Such assignments shall be made—
- "(I) in a risk-based manner;
- $\lq\lq(II)$  considering the criteria described in clause (iii); and
- "(III) in accordance with National Security Decision Directive 38 of June 2, 1982, or any superseding presidential directive concerning staffing at diplomatic and consular posts.
- "(ii) PRIORITY CONSIDERATION.—In carrying out National Security Decision Directive 38 of June 2, 1982, the Secretary of State shall ensure priority consideration of any staffing assignment pursuant to this subparagraph.
- "(iii) CRITERIA DESCRIBED.—The criteria referred to in clause (i) are the following:
- "(I) The number of nationals of a country in which any of the diplomatic and consular posts referred to in clause (i) are located who were identified in United States Government databases related to the identities of known or suspected terrorists during the previous year.
- "(II) Information on the cooperation of such country with the counterterrorism efforts of the United States.
- "(III) Information analyzing the presence, activity, or movement of terrorist organizations (as such term is defined in section 212(a)(3)(B)(vi) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(3)(B)(vi))) within or through such country.
- "(IV) The number of formal objections based on derogatory information issued by the Visa Security Advisory Opinion Unit pursuant to paragraph (10) regarding nation-

- als of a country in which any of the diplomatic and consular posts referred to in clause (i) are located.
- "(V) The adequacy of the border and immigration control of such country.
- "(VI) Any other criteria the Secretary determines appropriate.".
- (b) COUNTERTERROR VETTING AND SCREENING.—Paragraph (2) of section 428(e) of the Homeland Security Act of 2002 is amended—
- (1) by redesignating subparagraph (C) as subparagraph (D); and
- (2) by inserting after subparagraph (B) the following new subparagraph:
- "(C) Screen any such applications against the appropriate criminal, national security, and terrorism databases maintained by the Federal Government.". (c) Training and Hiring.—Subparagraph
- (c) Training and Hiring.—Subparagraph (A) of section 428(e)(6) of the Homeland Security Act of 2002 is amended by—
- (1) striking "The Secretary shall ensure, to the extent possible, that any employees" and inserting "The Secretary, acting through the Commissioner of U.S. Customs and Border Protection and the Director of U.S. Immigration and Customs Enforcement, shall provide training to any employees"; and (2) striking "shall be provided the nec-
- (2) striking "shall be provided the necessary training".
- (d) PRE-ADJUDICATED VISA SECURITY ASSISTANCE AND VISA SECURITY ADVISORY OPINION UNIT.—Subsection (e) of section 428 of the Homeland Security Act of 2002 is amended by adding at the end the following new paragraphs:
- "(9) REMOTE PRE-ADJUDICATED VISA SECURITY ASSISTANCE.—At the visa-issuing posts at which employees of the Department are not assigned pursuant to paragraph (1), the Secretary shall, in a risk-based manner, assign employees of the Department to remotely perform the functions required under paragraph (2) at not fewer than 50 of such posts.
- "(10) VISA SECURITY ADVISORY OPINION UNIT.—The Secretary shall establish within U.S. Immigration and Customs Enforcement a Visa Security Advisory Opinion Unit to respond to requests from the Secretary of State to conduct a visa security review using information maintained by the Department on visa applicants, including terrorism association, criminal history, counter-proliferation, and other relevant factors, as determined by the Secretary.".
- (e) DEADLINES.—The requirements established under paragraphs (1) and (9) of section 428(e) of the Homeland Security Act of 2002 (6 U.S.C. 236(e)), as amended and added by this section, shall be implemented not later than three years after the date of the enactment of this Act.
- (f) FUNDING.—
- (1) Additional visa fee.—
- (A) IN GENERAL.—The Secretary of State, in consultation with the Secretary of Homeland Security, shall charge a fee in support of visa security, to be deposited in the U.S. Immigration and Customs Enforcement account. Fees imposed pursuant to this subsection shall be available only to the extent provided in advance by appropriations Acts.
- (B) AMOUNT OF FEE.—The total amount of the additional fee charged pursuant to this subsection shall be equal to an amount sufficient to cover the annual costs of the visa security program established by the Secretary of Homeland Security under section 428(e) of the Homeland Security Act of 2002 (6 U.S.C. 236(e)), as amended by this section.
- (2) USE OF FEES.—Amounts deposited in the U.S. Immigration and Customs Enforcement account pursuant to paragraph (1) are authorized to be appropriated to the Secretary of Homeland Security for the funding of the visa security program referred to in such paragraph.

# SEC. 3102. ELECTRONIC PASSPORT SCREENING AND BIOMETRIC MATCHING.

(a) IN GENERAL.—Subtitle B of title IV of the Homeland Security Act of 2002 (6 U.S.C. 231 et seq.), as amended by section 2106 of this division, is further amended by adding at the end the following new sections:

#### "SEC. 420. ELECTRONIC PASSPORT SCREENING AND BIOMETRIC MATCHING.

- "(a) IN GENERAL.—Not later than one year after the date of the enactment of this section, the Commissioner of U.S. Customs and Border Protection shall—
- "(1) screen electronic passports at airports of entry by reading each such passport's embedded chip; and
- "(2) to the greatest extent practicable, utilize facial recognition technology or other biometric technology, as determined by the Commissioner, to inspect travelers at United States airports of entry.
  - '(b) APPLICABILITY.—
- "(1) ELECTRONIC PASSPORT SCREENING.—Paragraph (1) of subsection (a) shall apply to passports belonging to individuals who are United States citizens, individuals who are nationals of a program country pursuant to section 217 of the Immigration and Nationality Act (8 U.S.C. 1187), and individuals who are nationals of any other foreign country that issues electronic passports.
- "(2) FACIAL RECOGNITION MATCHING.—Paragraph (2) of subsection (a) shall apply, at a minimum, to individuals who are nationals of a program country pursuant to section 217 of the Immigration and Nationality Act.
- (c) ANNUAL REPORT.—The Commissioner of U.S. Customs and Border Protection, in collaboration with the Chief Privacy Officer of the Department, shall issue to the Committee on Homeland Security of the House of Representatives and the Committee Homeland Security and Governmental Affairs of the Senate an annual report through fiscal year 2022 on the utilization of facial recognition technology and other biometric technology pursuant to subsection (a)(2). Each such report shall include information on the type of technology used at each airport of entry, the number of individuals who were subject to inspection using either of such technologies at each airport of entry, and within the group of individuals subject to such inspection at each airport, the number of those individuals who were United States citizens and legal permanent residents. Each such report shall provide information on the disposition of data collected during the year covered by such report, together with information on protocols for the management of collected biometric data, including timeframes and criteria for storing, erasing, destroying, or otherwise removing such data from databases utilized by the Department.

#### "SEC. 420A. CONTINUOUS SCREENING BY U.S. CUSTOMS AND BORDER PROTEC-TION.

- "The Commissioner of U.S. Customs and Border Protection shall, in a risk based manner, continuously screen individuals issued any visa, and individuals who are nationals of a program country pursuant to section 217 of the Immigration and Nationality Act (8 U.S.C. 1187), who are present, or are expected to arrive within 30 days, in the United States, against the appropriate criminal, national security, and terrorism databases maintained by the Federal Government."
- (b) CLERICAL AMENDMENT.—The table of contents in section 1(b) of the Homeland Security Act of 2002 is amended by inserting after the item relating to section 419 the following new items:
- "Sec. 420. Electronic passport screening and biometric matching.
- "Sec. 420A. Continuous screening by U.S. Customs and Border Protection.".

#### SEC. 3103. REPORTING OF VISA OVERSTAYS.

Section 2 of Public Law 105-173 (8 U.S.C. 1376) is amended-

- (1) in subsection (a)—
- (A) by striking "Attorney General" and inserting "Secretary of Homeland Security";
- (B) by inserting before the period at the end the following: ", and any additional information that the Secretary determines necessary for purposes of the report under subsection (b)"; and
- (2) by amending subsection (b) to read as follows:
- "(b) ANNUAL REPORT.—Not later than September 30, 2019, and not later than September 30 of each year thereafter, the Secretary of Homeland Security shall submit to the Committee on Homeland Security and the Committee on the Judiciary of the House of Representatives and to the Committee on Homeland Security and Governmental Affairs and the Committee on the Judiciary of the Senate a report providing, for the preceding fiscal year, numerical estimates (including information on the methodology utilized to develop such numerical estimates) of-
- "(1) for each country, the number of aliens from the country who are described in subsection (a), including-
- '(A) the total number of such aliens within all classes of nonimmigrant aliens described in section 101(a)(15) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(15)); and
- '(B) the number of such aliens within each of the classes of nonimmigrant aliens, as well as the number of such aliens within each of the subclasses of such classes of nonimmigrant aliens, as applicable;
- "(2) for each country, the percentage of the total number of aliens from the country who were present in the United States and were admitted to the United States as nonimmigrants who are described in subsection (a);
- "(3) the number of aliens described in subsection (a) who arrived by land at a port of entry into the United States;
- "(4) the number of aliens described in subsection (a) who entered the United States using a border crossing identification card (as such term is defined in section 101(a)(6) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(6))); and
- '(5) the number of Canadian nationals who entered the United States without a visa whose authorized period of stay in the United States terminated during the previous fiscal year, but who remained in the United States.".

#### SEC. 3104. STUDENT AND EXCHANGE VISITOR IN-FORMATION SYSTEM VERIFICATION.

Not later than 90 days after the date of the enactment of this Act. the Secretary of Homeland Security shall ensure that the information collected under the program established under section 641 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (8 U.S.C. 1372) is available to officers of U.S. Customs and Border Protection for the purpose of conducting primary inspections of aliens seeking admission to the United States at each port of entry of the United States.

#### SEC. 3105. SOCIAL MEDIA REVIEW OF VISA APPLI-CANTS.

(a) IN GENERAL.—Subtitle C of title IV of the Homeland Security Act of 2002 (6 U.S.C. 231 et seq.), as amended by sections 1115, 1123, and 1126 of this division, is further amended by adding at the end the following new sections:

### "SEC. 438. SOCIAL MEDIA SCREENING.

"(a) IN GENERAL.—Not later than 180 days after the date of the enactment of this section, the Secretary shall, to the greatest ex-

tent practicable, and in a risk based manner and on an individualized basis, review the social media accounts of certain visa applicants who are citizens of, or who reside in, high-risk countries, as determined by the Secretary based on the criteria described in subsection (b).

"(b) HIGH-RISK CRITERIA DESCRIBED.—In determining whether a country is high-risk pursuant to subsection (a), the Secretary, in consultation with the Secretary of State, shall consider the following criteria:

"(1) The number of nationals of the country who were identified in United States Government databases related to the identities of known or suspected terrorists during the previous year.

"(2) The level of cooperation of the country with the counter-terrorism efforts of the United States.

(3) Any other criteria the Secretary determines appropriate.

(c) COLLABORATION.—To carry out the requirements of subsection (a), the Secretary may collaborate with-

"(1) the head of a national laboratory within the Department's laboratory network with relevant expertise:

'(2) the head of a relevant university-based center within the Department's centers of excellence network; and

'(3) the heads of other appropriate Federal agencies.

'(d) WAIVER.—The Secretary, in collaboration with the Secretary of State, is authorized to waive the requirements of subsection (a) as necessary to comply with international obligations of the United States.

#### "SEC 439 OPEN SOURCE SCREENING

"The Secretary shall, to the greatest extent practicable, and in a risk based manner, review open source information of visa appli-

(b) CLERICAL AMENDMENT.—The table of contents in section 1(b) of the Homeland Security Act of 2002, as amended by this division is further amended by inserting after the item relating to section 437 the following new items:

Sec. 438. Social media screening.

"Sec. 439. Open source screening."

### SEC. 3106. CANCELLATION OF ADDITIONAL VISAS.

- (a) IN GENERAL.—Section 222(g) of the Immigration and Nationality Act (8 U.S.C. 1202(g)) is amended-
  - (1) in paragraph (1)—
- (A) by striking "Attorney General" and inserting "Secretary"; and
- (B) by inserting "and any other nonimmigrant visa issued by the United States that is in the possession of the alien" after 'such visa''; and
- (2) in paragraph (2)(A), by striking "(other than the visa described in paragraph (1)) issued in a consular office located in the country of the alien's nationality" and inserting "(other than a visa described in paragraph (1)) issued in a consular office located in the country of the alien's nationality or foreign residence".
- EFFECTIVE DATE.—The amendment made by subsection (a) shall take effect on the date of the enactment of this Act and shall apply to a visa issued before, on, or after such date.

### SEC. 3107. VISA INFORMATION SHARING.

- (a) IN GENERAL.—Section 222(f) of the Immigration and Nationality Act (8 U.S.C. 1202(f)(2)) is amended-
- (1) by striking "issuance or refusal" and inserting "issuance, refusal, or revocation";
- (2) in paragraph (2), in the matter preceding subparagraph (A), by striking "and on the basis of reciprocity" and all that follows and inserting the following "may provide to a foreign government information in a Department of State computerized visa data-

base and, when necessary and appropriate, other records covered by this section related to information in such database-

- (3) in paragraph (2)(A)-
- (A) by inserting at the beginning "on the basis of reciprocity,";
- (B) by inserting "(i)" after "for the purpose of"; and
- (C) by striking "illicit weapons; or" and inserting "illicit weapons, or (ii) determining a person's deportability or eligibility for a visa, admission, or other immigration benefit:
  - (4) in paragraph (2)(B)-
- (A) by inserting at the beginning "on the basis of reciprocity,":
- (B) by striking "in the database" and inserting "such database"
- (C) by striking "for the purposes" and inserting "for one of the purposes"; and
- (D) by striking "or to deny visas to persons who would be inadmissible to the United States," and inserting ": or"; and
- (5) in paragraph (2), by adding at the end the following:
- "(C) with regard to any or all aliens in the database specified data elements from each record, if the Secretary of State determines that it is in the national interest to provide such information to a foreign government.'
- (b) EFFECTIVE DATE.—The amendments made by subsection (a) shall take effect 60 days after the date of the enactment of this Act

#### SEC. 3108. RESTRICTING WAIVER OF VISA INTER-VIEWS.

Section 222(h) of the Immigration and Nationality Act (8 U.S.C. 1202(h)(1)(B)) is amended-

- (1) in paragraph (1)(C), by inserting ", in consultation with the Secretary of Homeland Security," after "if the Secretary";
- (2) in paragraph (1)(C)(i), by inserting ", where such national interest shall not include facilitation of travel of foreign nationals to the United States, reduction of visa application processing times, or the allocation of consular resources" before the semicolon at the end; and
  - (3) in paragraph (2)-
- (A) by striking "or" at the end of subparagraph (E):
- (B) by striking the period at the end of subparagraph (F) and inserting "; or"; and
  - (C) by adding at the end the following:
  - "(G) is an individual-
- "(i) determined to be in a class of aliens determined by the Secretary of Homeland Security to be threats to national security;
- "(ii) identified by the Secretary of Homeland Security as a person of concern; or
- "(iii) applying for a visa in a visa category with respect to which the Secretary of Homeland Security has determined that a waiver of the visa interview would create a high risk of degradation of visa program integrity.

#### SEC. 3109. AUTHORIZING THE DEPARTMENT OF STATE TO NOT INTERVIEW CERTAIN INELIGIBLE VISA APPLICANTS.

- (a) IN GENERAL.—Section 222(h)(1) of the Immigration and Nationality Act (8 U.S.C. 1202(h)(1)) is amended by inserting "the alien is determined by the Secretary of State to be ineligible for a visa based upon review of the application or" after "unless"
- (b) GUIDANCE.—Not later than 90 days after the date of the enactment of this Act, the Secretary of State shall issue guidance to consular officers on the standards and processes for implementing the authority to deny visa applications without interview in cases where the alien is determined by the Secretary of State to be ineligible for a visa based upon review of the application.
- (c) REPORTS.—Not less frequently once each quarter, the Secretary of State shall submit to the Congress a report on the

denial of visa applications without interview, including—

- (1) the number of such denials; and
- (2) a post-by-post breakdown of such denials.

#### SEC. 3110. PETITION AND APPLICATION PROC-ESSING FOR VISAS AND IMMIGRA-TION BENEFITS.

(a) IN GENERAL.—Chapter 2 of title II of the Immigration and Nationality Act (8 U.S.C. 1181 et seq.) is amended by inserting after section 211 the following:

# "SEC. 211A. PETITION AND APPLICATION PROCESSING.

- "(a) SIGNATURE REQUIREMENT.—
- "(1) IN GENERAL.—No petition or application filed with the Secretary of Homeland Security or with a consular officer relating to the issuance of a visa or to the admission of an alien to the United States as an immigrant or as a nonimmigrant may be approved unless the petition or application is signed by each party required to sign such petition or application.
- "(2) APPLICATIONS FOR IMMIGRANT VISAS.— Except as may be otherwise prescribed by regulations, each application for an immigrant visa shall be signed by the applicant in the presence of the consular officer, and verified by the oath of the applicant administered by the consular officer.
- "(b) COMPLETION REQUIREMENT.—No petition or application filed with the Secretary of Homeland Security or with a consular officer relating to the issuance of a visa or to the admission of an alien to the United States as an immigrant or as a non-immigrant may be approved unless each applicable portion of the petition or application has been completed.
- "(c) Translation Requirement.—No document submitted in support of a petition or application for a nonimmigrant or immigrant visa may be accepted by a consular oficer if such document contains information in a foreign language, unless such document is accompanied by a full English translation, which the translator has certified as complete and accurate, and by the translator's certification that he or she is competent to translate from the foreign language into English.
- "(d) REQUESTS FOR ADDITIONAL INFORMA-TION.—In the case that the Secretary of Homeland Security or a consular officer requests any additional information relating to a petition or application filed with the Secretary or consular officer relating to the issuance of a visa or to the admission of an alien to the United States as an immigrant or as a nonimmigrant, such petition or application may not be approved unless all of the additional information requested is provided, or is shown to have been previously provided, in complete form and is provided on or before any reasonably established deadline included in the request."
- in the request.".

  (b) CLERICAL AMENDMENT.—The table of contents for the Immigration and Nationality Act (8 U.S.C. 1101 et seq.) is amended by inserting after the item relating to section 211 the following:
- "Sec. 211A. Petition and application processing.".
- (c) APPLICATION.—The amendments made by this section shall apply with respect to applications and petitions filed after the date of the enactment of this Act.

### SEC. 3111. FRAUD PREVENTION.

- (a) PROSPECTIVE ANALYTICS TECHNOLOGY.-
- (1) PLAN FOR IMPLEMENTATION.—Not later than 180 days after the date of the enactment of this Act, the Secretary of Homeland Security shall submit to the Committee on the Judiciary of the House of Representatives and the Committee on the Judiciary of the Senate a plan for the use of advanced ana-

- lytics software to ensure the proactive detection of fraud in immigration benefits applications and petitions and to ensure that any such applicant or petitioner does not pose a threat to national security.
- (2) IMPLEMENTATION OF PLAN.—Not later than 1 year after the date of the submission of the plan under paragraph (1), the Secretary of Homeland Security shall begin implementation of the plan.
- (b) Benefits Fraud Assessment.—
- (1) IN GENERAL.—The Secretary of Homeland Security, acting through the Fraud Detection and Nationality Security Directorate, shall complete a benefit fraud assessment by fiscal year 2021 on each of the following:
- (A) Petitions by VAWA self-petitioners (as such term is defined in section 101(a)(51) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(51)).
- (B) Applications or petitions for visas or status under section 101(a)(15)(K) of such Act or under section 201(b)(2) of such Act, in the case of spouses (8 U.S.C. 1101(a)(15)(K)).
- (C) Applications for visas or status under section 101(a)(27)(J) of such Act (8 U.S.C. 1101(a)(27)(J)).
- (D) Applications for visas or status under section 101(a)(15)(U) of such Act (8 U.S.C. 1101(a)(15)(U)).
- (E) Petitions for visas or status under section 101(a)(27)(C) of such Act (8 U.S.C. 1101(a)(27)(C)).
- (F) Applications for asylum under section 208 of such Act (8 U.S.C. 1158).
- (G) Applications for adjustment of status under section 209 of such Act (8 U.S.C. 1159).
- (H) Petitions for visas or status under section 201(b) of such Act (8 U.S.C. 1151(b)).
- (2) REPORTING ON FINDINGS.—Not later than 30 days after the completion of each benefit fraud assessment under paragraph (1), the Secretary shall submit to the Committee on the Judiciary of the House of Representatives and the Committee on the Judiciary of the Senate such assessment and recommendations on how to reduce the occurrence of instances of fraud identified by the assessment.

# SEC. 3112. VISA INELIGIBILITY FOR SPOUSES AND CHILDREN OF DRUG TRAFFICKERS.

Section 212(a)(2) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(2)) is amended—

- (1) in subparagraph (C)(ii), by striking "is the spouse, son, or daughter" and inserting "is or has been the spouse, son, or daughter"; and
- (2) in subparagraph (H)(ii), by striking "is the spouse, son, or daughter" and inserting "is or has been the spouse, son, or daughter". **SEC. 3113. DNA TESTING.**

Section 222(b) of the Immigration and Nationality Act (8 U.S.C. 1202(b)) is amended by inserting "Where considered necessary, by the consular officer or immigration official, to establish family relationships, the immigrant shall provide DNA evidence of such a relationship in accordance with procedures established for submitting such evidence. The Secretary and the Secretary of State may, in consultation, issue regulations to require DNA evidence to establish family relationship, from applicants for certain visa classifications." after "and a certified copy of all other records or documents concerning him or his case which may be required by the consular officer."

# SEC. 3114. ACCESS TO NCIC CRIMINAL HISTORY DATABASE FOR DIPLOMATIC VISAS.

Subsection (a) of article V of section 217 of the National Crime Prevention and Privacy Compact Act of 1998 (34 U.S.C. 40316(V)(a)) is amended by inserting ", except for diplomatic visa applications for which only full biographical information is required" before the period at the end.

#### SEC. 3115. ELIMINATION OF SIGNED PHOTO-GRAPH REQUIREMENT FOR VISA AP-PLICATIONS.

Section 221(b) of the Immigration and Nationality Act (8 U.S.C. 1201(b)) is amended by striking the first sentence and insert the following: "Each alien who applies for a visor shall be registered in connection with his or her application and shall furnish copies of his or her photograph for such use as may be required by regulation.".

# SEC. 3116. ADDITIONAL FRAUD DETECTION AND PREVENTION.

Section 286(v)(2)(A) of the Immigration and Nationality Act (8 U.S.C. 1356(v)(2)(A)) is amended—

- (1) in the matter preceding clause (i), by striking "at United States embassies and consulates abroad":
- (2) by amending clause (i) to read as follows:
- "(i) to increase the number of diplomatic security personnel assigned exclusively or primarily to the function of preventing and detecting visa fraud;"; and
- (3) in clause (ii), by striking ", including primarily fraud by applicants for visas described in subparagraph (H)(i), (H)(ii), or (L) of section 101(a)(15)".

# TITLE IV—TRANSNATIONAL CRIMINAL ORGANIZATION ILLICIT SPOTTER PREVENTION AND ELIMINATION

#### SEC. 4101. SHORT TITLE.

This title may be cited as the "Transnational Criminal Organization Illicit Spotter Prevention and Elimination Act".

#### SEC. 4102. ILLICIT SPOTTING.

Section 1510 of title 18, United States Code, is amended by adding at the end the following:

"(f) Any person who knowingly transmits, by any means, to another person the location, movement, or activities of any officer or agent of a Federal, State, local, or tribal law enforcement agency with the intent to further a criminal offense under the immigration laws (as such term is defined in section 101 of the Immigration and Nationality Act), the Controlled Substances Act, or the Controlled Substances Import and Export Act, or that relates to agriculture or monetary instruments shall be fined under this title or imprisoned not more than 10 years, or both."

#### SEC. 4103. UNLAWFULLY HINDERING IMMIGRA-TION, BORDER, AND CUSTOMS CON-TROLS.

- (a) Bringing in and Harboring of Certain Aliens.—Section 274(a) of the Immigration and Nationality Act (8 U.S.C. 1324(a)) is amended—
- (1) in paragraph (2), by striking "brings to or attempts to" and inserting the following: "brings to or attempts or conspires to"; and (2) by adding at the end the following:
- "(5) In the case of a person who has brought aliens into the United States in violation of this subsection, the sentence otherwise provided for may be increased by up to 10 years if that person, at the time of the offense, used or carried a firearm or who, in furtherance of any such crime, possessed a firearm."
- (b) AIDING OR ASSISTING CERTAIN ALIENS TO ENTER THE UNITED STATES.—Section 277 of the Immigration and Nationality Act (8 U.S.C. 1327) is amended—
- (1) by inserting after "knowingly aids or assists" the following: "or attempts to aid or assist"; and
- (2) by adding at the end the following: "In the case of a person convicted of an offense under this section, the sentence otherwise provided for may be increased by up to 10 years if that person, at the time of the offense, used or carried a firearm or who, in furtherance of any such crime, possessed a firearm."

- (c) DESTRUCTION OF UNITED STATES BORDER CONTROLS.—Section 1361 of title 18, United States Code, is amended—
- (1) by striking "If the damage" and inserting the following:
- "(1) Except as otherwise provided in this section, if the damage"; and
  - (2) by adding at the end the following:
- "(2) If the injury or depredation was made or attempted against any fence, barrier, sensor, camera, or other physical or electronic device deployed by the Federal Government to control the border or a port of entry or otherwise was intended to construct, excavate, or make any structure intended to defeat, circumvent, or evade any such fence, barrier, sensor camera, or other physical or electronic device deployed by the Federal Government to control the border or a port of entry, by a fine under this title or imprisonment for not more than 15 years, or both.
- "(3) If the injury or depredation was described under paragraph (2) and, in the commission of the offense, the offender used or carried a firearm or, in furtherance of any such offense, possessed a firearm, by a fine under this title or imprisonment for not more than 20 years, or both."

# TITLE V—BORDER SECURITY FUNDING SEC. 5101. BORDER SECURITY FUNDING.

- (a) FUNDING.—In addition to amounts otherwise made available by this Act or any other provision of law, there is hereby appropriated to the "U.S. Customs and Border Protection—Procurement, Construction, and Improvements" account, out of any amounts in the Treasury not otherwise appropriated, \$23,400,000,000, to be available as described in subsections (b) and (c), of which—
- (1) \$16,625,000,000 shall be for a border wall system along the southern border of the United States, including physical barriers and associated detection technology, roads, and lighting; and
- (2) \$6,775,000,000 shall be for infrastructure, assets, operations, and technology to enhance border security along the southern border of the United States, including—
- (A) border security technology, including surveillance technology, at and between ports of entry:
- (B) new roads and improvements to existing roads:
- (C) U.S. Border Patrol facilities and ports of entry;
- (D) aircraft, aircraft-based sensors and associated technology, vessels, spare parts, and equipment to maintain such assets:
- (E) a biometric entry and exit system; and
- (F) family residential centers.
- (b) AVAILABILITY OF BORDER WALL SYSTEM FUNDS.—
- (1) IN GENERAL.—Of the amount appropriated in subsection (a)(1)—
- (A) \$2,241,000,000 shall become available October 1, 2018;
- (B) \$1,808,000,000 shall become available October 1, 2019; (C) \$1,715,000,000 shall become available Oc-
- (C) \$1,715,000,000 shall become available October 1, 2020;
- (D) \$2,140,000,000 shall become available October 1, 2021;
- (E) \$1,735,000,000 shall become available October 1, 2022;
- (F) \$1,746,000,000 shall become available October 1, 2023;
- (G) \$1,776,000,000 shall become available October 1, 2024;
- (H) \$1,746,000,000 shall become available October 1, 2025; and
- (I) \$1,718,000,000 shall become available October 1, 2026.
- (2) PERIOD OF AVAILABILITY.—An amount made available under subparagraph (A), (B), (C), (D), (E), (F), (G), (H), or (I) of paragraph (1) shall remain available for five years after the date specified in that subparagraph.

- (c) AVAILABILITY OF BORDER SECURITY INVESTMENT FUNDS.—
- (1) IN GENERAL.—Of the amount appropriated in subsection (a)(2)—
- (A) \$500,000,000 shall become available October 1, 2018:
- (B) 1,850,000,000 shall become available October 1, 2019;
- (C) \$1,950,000,000 shall become available October 1, 2020;
- (D) 1,925,000,000 shall become available October 1, 2021; and
- (E) \$550,000,000 shall become available October 1, 2022.
- (2) PERIOD OF AVAILABILITY.—An amount made available under subparagraph (A), (B), (C), (D), or (E) of paragraph (1) shall remain available for five years after the date specified in that subparagraph.
  - (3) Transfer authority.—
- (A) IN GENERAL.—Notwithstanding any limitation on transfer authority in any other provision of law and subject to the notification requirement in subparagraph (B), the Secretary of Homeland Security may transfer any amounts made available under paragraph (1) to the "U.S. Customs and Border Protection—Operations and Support" account only to the extent necessary to carry out the purposes described in subsection (a)(2).
- (B) NOTIFICATION REQUIRED.—The Secretary shall notify the Committees on Appropriations of the Senate and the House of Representatives not later than 30 days before each such transfer.
- (d) MULTI-YEAR SPENDING PLAN.—The Secretary of Homeland Security shall include in the budget justification materials submitted in support of the President's annual budget request for fiscal year 2020 (as submitted under section 1105(a) of title 31, United States Code) a multi-year spending plan for the amounts made available under subsection (a).
- (e) EXPENDITURE PLAN.—Each amount that becomes available in accordance with subsection (b) or (c) may not be obligated until the date that is 30 days after the date on which the Committees on Appropriations of the Senate and the House of Representatives receive a detailed plan, prepared by the Commissioner of U.S. Customs and Border Protection, for the expenditure of such amount.
- (f) QUARTERLY BRIEFING REQUIREMENT.— Beginning not later than 180 days after the date of the enactment of this Act, and quarterly thereafter, the Commissioner of U.S. Customs and Border Protection shall brief the Committees on Appropriations of the Senate and the House of Representatives regarding activities under and progress made in carrying out this section.
- (g) RULES OF CONSTRUCTION.—Nothing in this section may be construed to limit the availability of funds made available by any other provision of law for carrying out the requirements of this Act or the amendments made by this Act. Any reference in this section to an appropriation account shall be construed to include any successor accounts.
- (h) DISCRETIONARY AMOUNTS.—Notwithstanding any other provision of law, the amounts appropriated under subsection (a) are discretionary appropriations (as that term is defined in section 250(c)(7) of the Balanced Budget and Emergency Deficit Control Act of 1985 (2 U.S.C. 900(c)(7)).

## SEC. 5102. LIMITATION ON ADJUSTMENT OF STA-

- If any amount under section 5101 is rescinded or transferred to another account for use beyond the purposes specified in such section—
- (1) a contingent nonimmigrant (as such term is defined in section 1101 of division B) may not be provided with an immigrant visa or adjust status to that of a lawful perma-

- nent resident under this Act, the Immigration and Nationality Act, or the immigration laws (as such term is defined in section 101 of the Immigration and Nationality Act (8 U.S.C. 1101); and
- (2) beginning on October 1, 2019, an alien described in paragraph (2) of section 203(c) of the Immigration and Nationality Act (8 U.S.C. 1153(c)(2)) may not be provided with an immigrant visa or adjust status to that of a lawful permanent resident under such section

#### SEC. 5103. EXCLUSION FROM PAYGO SCORE-CARDS.

The budgetary effects of this Act shall not be entered on either PAYGO scorecard maintained pursuant to section 4(d) of the Statutory Pay-As-You-Go Act of 2010.

#### DIVISION B—IMMIGRATION REFORM TITLE I—LAWFUL STATUS FOR CERTAIN CHILDHOOD ARRIVALS

#### SEC. 1101. DEFINITIONS.

- In this division:
- (1) IN GENERAL.—Except as otherwise specifically provided, the terms used in this division have the meanings given such terms in subsections (a) and (b) of section 101 of the Immigration and Nationality Act (8 U.S.C. 1101).
- (2) CONTINGENT NONIMMIGRANT.—The term "contingent nonimmigrant" means an alien who is granted nonimmigrant status under this division.
- (3) EDUCATIONAL INSTITUTION.—The term "educational institution" means—
- (A) an institution that is described in section 102(a)(1) of the Higher Education Act of 1965 (20 U.S.C. 1002(a)(1)) except an institution described in subparagraph (C) of such section:
- (B) an elementary, primary, or secondary school within the United States; or
- (C) an educational program assisting students either in obtaining a high school equivalency diploma, certificate, or its recognized equivalent under State law, or in passing a General Educational Development exam or other equivalent State-authorized exam or other applicable State requirements for high school equivalency.
- (4) SECRETARY.—Except as otherwise specifically provided, the term "Secretary" means the Secretary of Homeland Security.
- (5) SEXUAL ASSAULT.—The term "sexual assault" means—
- (A) conduct constituting a criminal offense of rape, as described in section 101(a)(43)(A) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(43)(A)), or conduct punishable under section 2241 (relating to aggravated sexual abuse), section 2242 (relating to sexual abuse), or section 2243 (relating to sexual abuse of a minor or ward) of title 18, United States Code;
- (B) conduct constituting a criminal offense of statutory rape, or any offense of a sexual nature involving a victim under the age of 18 years, as described in section 101(a)(43)(A) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(43)(A));
- (C) conduct punishable under section 2251 or 2251A (relating to the sexual exploitation of children and the selling or buying of children), or section 2252 or 2252A (relating to certain activities relating to material involving the sexual exploitation of minors or relating to material constituting or containing child pornography) of title 18, United States Code: or
- (D) conduct constituting the elements of any other Federal or State sexual offense requiring a defendant, if convicted, to register on a sexual offender registry (except that this provision shall not apply to convictions solely for urinating or defecating in public).
- (6) VICTIM.—The term "victim" has the meaning given the term in section 503(e) of

the Victims' Rights and Restitution Act of 1990 (42 U.S.C. 10607(e)).

# SEC. 1102. CONTINGENT NONIMMIGRANT STATUS ELIGIBILITY AND APPLICATION.

- (a) IN GENERAL.—Notwithstanding any other provision of law, the Secretary may grant contingent nonimmigrant status to an alien who—
- (1) meets the eligibility requirements set forth in subsection (b);
- (2) submits a completed application before the end of the period set forth in subsection (c)(2); and
- (3) has paid the fees required under subsection (c)(5).
  - (b) ELIGIBILITY REQUIREMENTS.—
- (1) IN GENERAL.—An alien is eligible for contingent nonimmigrant status if the alien establishes by clear and convincing evidence that the alien meets the requirements set forth in this subsection.
- (2) General requirements.—The requirements under this paragraph are that the alien—  $\,$
- (A) is physically present in the United States on the date on which the alien submits an application for contingent non-immigrant status;
- (B) was physically present in the United States on June 15, 2007;
- (C) was younger than 16 years of age on the date the alien initially entered the United States:
- (D) is a person of good moral character;
- (E) was under 31 years of age on June 15, 2012:
- (F) has maintained continuous physical presence in the United States from June 15, 2012, until the date on which the alien is granted contingent nonimmigrant status under this section;
- (G) had no lawful immigration status on June 15, 2012; and
- (H) has requested the release to the Department of Homeland Security of all records regarding their being adjudicated delinquent in State or local juvenile court proceedings, and the Department has obtained all such records.
  - (3) EDUCATION REQUIREMENT.—
- (A) IN GENERAL.—An alien may not be granted contingent nonimmigrant status under this section unless the alien establishes by clear and convincing evidence that the alien—
- (i) is enrolled in, and is in regular full-time attendance at, an educational institution within the United States; or
- (ii) has acquired a diploma or degree from a high school in the United States or the equivalent of such a diploma as recognized under State law (such as a general equivalency diploma, certificate of completion, or certificate of attendance).
- (B) EVIDENCE.—An alien shall demonstrate compliance with clause (i) or (ii) of subparagraph (A) by providing a valid certified transcript or diploma from the educational institution the alien is enrolled in or from which the alien has acquired a diploma or certificate.
- (C) DISABILITY WAIVER.—Subparagraph (A) shall not apply in the case of an alien if the Secretary determines on a case by case basis that the alien is unable because of a physical or developmental disability or mental impairment to meet the requirement of such subparagraph.
- (4) GROUNDS FOR INELIGIBILITY.—An alien is ineligible for contingent nonimmigrant status if the Secretary determines that the alien—
  - (A) has a conviction for-
- (i) an offense classified as a felony in the convicting jurisdiction;
- (ii) an aggravated felony (except that in applying such term for purposes of this para-

- graph, subparagraph (N) of section 101(a)(43) does not apply);
- (iii) an offense classified as a misdemeanor in the convicting jurisdiction which involved—
- (I) domestic violence (as such term is defined in section 40002(a) of the Violence Against Women Act of 1994 (34 U.S.C. 12291(a)));
- (II) child abuse or neglect (as such term is defined in section 40002(a) of the Violence Against Women Act of 1994 (34 U.S.C. 12291(a))):
- (III) assault resulting in bodily injury (as such term is defined in section 2266 of title 18, United States Code); or
- (IV) the violation of a protection order (as such term is defined in section 2266 of title 18, United States Code);
- (iv) one or more offenses classified as a misdemeanor in the convicting jurisdiction which involved driving while intoxicated or driving under the influence (as such terms are defined in section 164(a)(2) of title 23, United States Code);
- (v) two or more misdemeanors (excluding minor traffic offenses that did not involve driving while intoxicated or driving under the influence, or that did not subject any individual other than the alien to bodily injury); or
- (vi) any offense under foreign law, except for a purely political offense, which, if the offense had been committed in the United States, would render the alien inadmissible under section 212(a) of the Immigration and Nationality Act (8 U.S.C. 1182(a)) or deportable under section 237(a) of such Act (8 U.S.C. 1227(a));
- (B) has been adjudicated delinquent in a State or local juvenile court proceeding for an offense equivalent to—
- (i) an offense relating to murder, manslaughter, homicide, rape (whether the victim was conscious or unconscious), statutory rape, or any offense of a sexual nature involving a victim under the age of 18 years, as described in section 101(a)(43)(A) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(43)(A)):
- (ii) a crime of violence, as such term is defined in section 16 of title 18, United States Code: or
- (iii) an offense punishable under section 401 of the Controlled Substances Act (21 U.S.C. 841):
- (C) has a conviction for any other criminal offense, with regard to which the alien has not satisfied any requirement to pay restitution or any civil legal judgements awarded to any victims (or family members of victims) of the crime:
- (D) is described in section 212(a)(2)(N) of the Immigration and Nationality Act (8 U.S.C. 1882(a)(2)) (relating to aliens associated with criminal gangs):
- (E) is inadmissible under section 212(a) of the Immigration and Nationality Act (8 U.S.C. 1182(a)), except that in determining an alien's inadmissibility, paragraphs (5)(A), (6)(A), (6)(D), (6)(G), (7), (9)(B), and (9)(C)(i)(I) of such section shall not apply;
- (F) is deportable under section 237(a) of the Immigration and Nationality Act (8 U.S.C. 1227(a)), except that in determining an alien's deportability—
- (i) subparagraph (A) of section 237(a)(1) of such Act shall not apply with respect to grounds of inadmissibility that do not apply pursuant to subparagraph (C) of such section: and
- (ii) subparagraphs (B) through (D) of section 237(a)(1) and section 237(a)(3)(A) of such Act shall not apply;
- (G) was, on the date of the enactment of this  $\operatorname{Act}$ —
- (i) an alien lawfully admitted for permanent residence;

- (ii) an alien admitted as a refugee under section 207 of the Immigration and Nationality Act (8 U.S.C. 1157), or granted asylum under section 208 of the Immigration and Nationality Act (8 U.S.C. 1157 and 1158); or
- (iii) an alien who, according to the records of the Secretary or the Secretary of State, is lawfully present in the United States in any nonimmigrant status, notwithstanding any unauthorized employment or other violation of nonimmigrant status;
- (H) has failed to comply with the requirements of any removal order or voluntary departure agreement;
- (I) has been ordered removed in absentia pursuant to section 240(b)(5)(A) of the Immigration and Nationality Act (8 U.S.C. 1229a(b)(5)(A)), unless the case has been reopened:
- (J) if over the age of 18, has failed to demonstrate that he or she is able to maintain himself or herself at an annual income that is not less than 125 percent of the Federal poverty level throughout the period of admission as a contingent nonimmigrant, unless the alien has demonstrated that the alien is enrolled in, and is in regular full-time attendance at, an educational institution within the United States, except that the requirement under this subparagraph shall not apply in the case of an alien if the Secretary determines on a case by case basis that the alien—
- (i) is unable because of a physical or developmental disability or mental impairment to meet the requirement of such subparagraph; or
  - (ii) is the primary caregiver of—
  - (I) a child under 18 years of age; or
- (II) a child 18 years of age or over, spouse, parent, grandparent, or sibling, who is incapable of self-care because of a mental or physical disability or who has a serious injury or illness (as such term is defined in section 101(18) of the Family and Medical Leave Act of 1993 (29 U.S.C. 2611(18))):
- (K) has not attested that such alien is not delinquent with respect to any Federal, State, or local income or property tax liability, and has not attested that such alien does not have income that would result in tax liability under section 1 of the Internal Revenue Code of 1986 and that was not reported to the Internal Revenue Service; or
- (L) has at any time been convicted of sexual assault.
- (5) TREATMENT OF CERTAIN BREAKS IN PRESENCE.—For purposes of paragraph (2), any period of travel outside the United States by an alien that was authorized by the Secretary may not be considered to interrupt any period of continuous physical presence.
- (c) Application Procedures.
- (1) IN GENERAL.—An alien may apply for contingent nonimmigrant status by submitting a completed application form via electronic filing to the Secretary during the application period set forth in paragraph (2), in accordance with the interim final rule made by the Secretary under section 1107.
- (2) APPLICATION PERIOD.—The Secretary may only accept applications for contingent nonimmigrant status from aliens in the United States during the 1-year period beginning on the date on which the interim final rule is published in the Federal Register pursuant to section 1107, except that the Secretary may extend such period for not more than one 90-day period.
  - (3) APPLICATION FORM.—
- (A) REQUIRED INFORMATION.—The application form referred to in paragraph (1) shall collect such information as the Secretary determines to be necessary and appropriate in order to determine whether an alien meets the eligibility requirements set forth in subsection (b). The Secretary shall by rule require applicants to provide substantiating

information necessary to evaluate the attestation of the alien relevant to the grounds of ineligibility under subsection (b)(4)(K), including, as applicable, tax returns and return information available to the applicant under section 6103(e) of the Internal Revenue Code of 1986 (26 U.S.C. 6103(e)), evidence of tax refunds, and receipts of taxes paid.

- (B) INTERVIEW.—The Secretary may conduct an in-person interview of each applicant for contingent nonimmigrant status under this section as part of the determination as to whether the alien meets the eligibility requirements set forth in subsection (b).
- (4) DOCUMENTARY REQUIREMENTS.—An application filed by an alien under this section shall include the following:
- (A) One or more of the following documents demonstrating the alien's identity:
- (i) A passport (or national identity document) from the alien's country of origin.
- (ii) A certified birth certificate along with photo identification.
- photo identification.
  (iii) A State-issued identification card
- bearing the alien's name and photograph. (iv) An Armed Forces identification card issued by the Department of Defense.
- (v) A Coast Guard identification card issued by the Department of Homeland Security.
- (vi) A document issued by the Department of Homeland Security.
- (vii) A travel document issued by the Department of State.
- (B) A certified copy of the alien's birth certificate or certified school transcript demonstrating that the alien satisfies the requirement of subsection (b)(2)(C) and (E).
- (C) A certified school transcript demonstrating that the alien satisfies the requirements of subsection (b)(3).
  - (5) FEES.-
  - (A) STANDARD PROCESSING FEE.—
- (i) IN GENERAL.—Aliens applying for contingent nonimmigrant status under this section shall pay a processing fee to the Department of Homeland Security in an amount determined by the Secretary.
- (ii) RECOVERY OF COSTS.—The processing fee authorized under clause (i) shall be set at a level that is, at a minimum, sufficient to recover the full costs of processing the application, including any costs incurred—
  - (I) to adjudicate the application;
- (II) to take and process biometrics;
- (III) to perform national security and criminal checks;
- (IV) to prevent and investigate fraud; and (V) to administer the collection of such fee.
- (iii) DEPOSIT AND USE OF PROCESSING FEES.—Fees collected under clause (i) shall be deposited into the Immigration Examinations Fee Account pursuant to section 286(m) of the Immigration and Nationality Act (8 U.S.C. 1356(m)).
  - (B) BORDER SECURITY FEE.—
- (i) IN GENERAL.—Aliens applying for contingent nonimmigrant status under this section shall pay a one-time border security fee to the Department of Homeland Security in an amount of \$1,000, which may be paid in installments.
- (ii) USE OF BORDER SECURITY FEES.—Fees collected under clause (i) shall be available, to the extent provided in advance in appropriation Acts, to the Secretary of Homeland Security for the purposes of carrying out division A, and the amendments made by that division
- (6) ALIENS APPREHENDED BEFORE OR DURING THE APPLICATION PERIOD.—If an alien who is apprehended during the period beginning on the date of the enactment of this Act and ending on the last day of the application period described in paragraph (2) appears prima facie eligible for contingent nonimmigrant

status, to the satisfaction of the Secretary, the Secretary—  $\,$ 

- (A) shall provide the alien with a reasonable opportunity to file an application under this section during such application period; and
- (B) may not remove the individual until the Secretary has denied the application, unless the Secretary, in the Secretary's sole and unreviewable discretion, determines that expeditious removal of the alien is in the national security, public safety, or foreign policy interests of the United States, or the Secretary will be required for constitutional reasons or court order to release the alien from detention.
- (7) SUSPENSION OF REMOVAL DURING APPLICATION PERIOD.—
- (A) ALIENS IN REMOVAL PROCEEDINGS.—Notwithstanding any other provision of this division, if the Secretary determines that an alien, during the period beginning on the date of the enactment of this Act and ending on the last day of the application period described in subsection (c)(2), is in removal, deportation, or exclusion proceedings before the Executive Office for Immigration Review and is prima facie eligible for contingent nonimmigrant status under this section—
- (i) the Secretary shall provide the alien with the opportunity to file an application for such status; and
- (ii) upon motion by the alien and with the consent of the Secretary, the Executive Office for Immigration Review shall—
- (I) provide the alien a reasonable opportunity to apply for such status; and
- (II) if the alien applies within the time frame provided, suspend such proceedings until the Secretary has made a determination on the application.
- (B) ALIENS ORDERED REMOVED.—If an alien who meets the eligibility requirements set forth in subsection (b) is present in the United States and has been ordered excluded. deported, or removed, or ordered to depart voluntarily from the United States pursuant to section 212(a)(6)(A)(i) or 237(a)(1)(B) or (C) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(6)(A)(i), 1227(a)(1)(B) or (C)), the Secretary shall provide the alien with the opportunity to file an application for contingent nonimmigrant status provided that the alien has not failed to comply with any order issued pursuant to section 239 or 240B of the Immigration and Nationality Act (8 U.S.C. 1229, 1229c).
- (C) PERIOD PENDING ADJUDICATION OF APPLICATION.—During the period beginning on the date on which an alien applies for contingent nonimmigrant status under subsection (c) and ending on the date on which the Secretary makes a determination regarding such application, an otherwise removable alien may not be removed from the United States unless—
- (i) the Secretary makes a prima facie determination that such alien is, or has become, ineligible for contingent non-immigrant status under subsection (b); or
- (ii) the Secretary, in the Secretary's sole and unreviewable discretion, determines that removal of the alien is in the national security, public safety, or foreign policy interest of the United States.
- (8) SECURITY AND LAW ENFORCEMENT CLEARANCES.—
- (A) BIOMETRIC AND BIOGRAPHIC DATA.—The Secretary may not grant contingent non-immigrant status to an alien under this section unless such alien submits biometric and biographic data in accordance with procedures established by the Secretary.
- (B) ALTERNATIVE PROCEDURES.—The Secretary may provide an alternative procedure for applicants who cannot provide the biometric data required under subparagraph (A) due to a physical impairment.

- (C) CLEARANCES.—
- (i) DATA COLLECTION.—The Secretary shall collect, from each alien applying for status under this section, biometric, biographic, and other data that the Secretary determines to be appropriate—
- (I) to conduct national security and law enforcement checks; and
- (II) to determine whether there are any factors that would render an alien ineligible for such status.
- (ii) ADDITIONAL SECURITY SCREENING.—The Secretary, in consultation with the Secretary of State and the heads of other agencies as appropriate, shall conduct an additional security screening upon determining, in the Secretary's opinion based upon information related to national security, that an alien is or was a citizen or resident of a region or country known to pose a threat, or that contains groups or organizations that pose a threat, to the national security of the United States.
- (iii) PREREQUISITE.—The required clearances and screenings described in clauses (i)(I) and (ii) shall be completed before the alien may be granted contingent non-immigrant status.
- (9) CONFIDENTIALITY OF INFORMATION.—No information provided in a nonfraudulent application for contingent nonimmigrant status which is related to the immigration status of the parent of an applicant for such status, which is not otherwise available to the Secretary of Homeland Security, may be used for the purpose of initiating or proceeding with removal proceedings with respect to such a parent.
- (d) WORK AUTHORIZATION RENEWALS.—Beginning on the date of the enactment of this Act and ending on the date on which an alien's application for contingent non-immigrant status has been finally adjudicated, the Secretary shall, upon the application of an alien—
- (1) renew the employment authorization for an alien who possesses an Employment Authorization Document that was valid on the date of the enactment of this Act, and that was issued pursuant to the June 15, 2012, U.S. Department of Homeland Security Memorandum entitled, "Exercising Prosecutorial Discretion With Respect to Individuals Who Came to the United States as Children" who demonstrates economic necessity; and
- (2) grant employment authorization to an alien who appears prima facie eligible for contingent nonimmigrant status, who attains the age of 15 after the date of the enactment of this Act, and who demonstrates economic necessity.

# SEC. 1103. TERMS AND CONDITIONS OF CONDITIONAL NONIMMIGRANT STATUS.

- (a) DURATION OF STATUS AND EXTENSION.— The initial period of contingent nonimmigrant status—
- (1) shall be 6 years unless revoked pursuant to subsection (d); and
- (2) may be extended for additional 6-year terms if—
- (A) the alien remains eligible for contingent nonimmigrant status under paragraphs (1), (2), and (4) of section 1102(b) (other than with regard to the requirement under paragraph (4)(J) of such subsection);
- (B) the alien again passes background checks equivalent to the background checks described in section 1102(c)(9); and
- (C) such status was not revoked by the Secretary for any reason.
- (b) TERMS AND CONDITIONS OF CONTINGENT NONIMMIGRANT STATUS.—
- (1) WORK AUTHORIZATION.—The Secretary shall grant employment authorization to an alien granted contingent nonimmigrant status who demonstrates economic necessity.
  - (2) Travel outside the united states.—

- (A) IN GENERAL.—The status of a contingent nonimmigrant who is absent from the United States without authorization shall be subject to revocation under subsection (d).
- (B) AUTHORIZATION.—The Secretary may authorize a contingent nonimmigrant to travel outside the United States and shall grant the contingent nonimmigrant reentry provided that the contingent nonimmigrant—
- (i) was not absent from the United States for a continuous period in excess of 180 days during each 6-year period that the alien is in contingent nonimmigrant status, unless the contingent nonimmigrant's failure to return was due to extenuating circumstances beyond the individual's control or as part of the alien's active duty service in the Armed Forces of the United States; and
- (ii) is otherwise admissible to the United States, except as provided in section 1102(b)(4)(E).
- (C) STUDY ABROAD.—For purposes of subparagraph (B)(i), in the case of a contingent nonimmigrant who was absent from the United States for participation in a study abroad program offered by an institution of higher education (as such term is defined in section 101 of the Higher Education Act of 1965 (20 U.S.C. 1001)), 60 of such days shall not be counted towards the period described in such subparagraph.
- (3) INELIGIBILITY FOR COVERAGE THROUGH HEALTH EXCHANGES.—In applying section 1312(f)(3) of the Patient Protection and Affordable Care Act (42 U.S.C. 18032(f)(3)), a contingent nonimmigrant shall not be treated as an individual who is, or is reasonably expected to be, a citizen or national of the United States or an alien lawfully present in the United States.
- (4) FEDERAL, STATE, AND LOCAL PUBLIC BENEFITS.—For purposes of title IV of the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (8 U.S.C. 1601 et seq.), a contingent nonimmigrant shall not be considered a qualified alien under the Immigration and Nationality Act (8 U.S.C. 1101 et seq.).
- (5) AUTHORIZATION FOR ENLISTMENT.—Section 504(b)(1) of title 10, United States Code, is amended by adding at the end the following new subparagraph:
- "(D) A contingent nonimmigrant (as such term is defined in section 1101 of division B of the Border Security and Immigration Reform Act of 2018)."
  - (c) REVOCATION.—
- (1) IN GENERAL.—The Secretary shall revoke the status of a contingent non-immigrant at any time if the alien—
- (A) no longer meets the eligibility requirements set forth in section 1102(b)(2)(D), (3), (4)(A) through (D), (4)(E) through (I), and (4)(N);
- (B) knowingly uses documentation issued under this section for an unlawful or fraudulent purpose; or
- (C) was absent from the United States at any time without authorization after being granted contingent nonimmigrant status.
- (2) ADDITIONAL EVIDENCE.—In determining whether to revoke an alien's status under paragraph (1), the Secretary may require the alien—
- (A) to submit additional evidence; or
- (B) to appear for an in-person interview.
- (3) INVALIDATION OF DOCUMENTATION.—If an alien's contingent nonimmigrant status is revoked under paragraph (1), any documentation issued by the Secretary to such alien under this section shall automatically be rendered invalid for any purpose except for departure from the United States.

#### SEC. 1104. ADJUSTMENT OF STATUS.

Beginning on the date that is 5 years after an alien becomes a contingent non-

- immigrant, if that alien retains status as a contingent nonimmigrant, then in applying section 245 of the Immigration and Nationality Act (8 U.S.C. 1255(a)) to the alien—
- (1) such alien shall be deemed to have been inspected and admitted into the United States; and
- (2) in determining the alien's admissibility as an immigrant, paragraphs (5)(A), (6)(A), (6)(D), (6)(G), (7), (9)(B), and (9)(C)(i)(I) of section 212(a) of the Immigration and Nationality Act (8 U.S.C. 1182(a)) shall not apply.

# SEC. 1105. ADMINISTRATIVE AND JUDICIAL REVIEW.

- (a) EXCLUSIVE ADMINISTRATIVE REVIEW.—Administrative review of a determination of an application for status, extension of status, or revocation of status under this division shall be conducted solely in accordance with this section.
- (b) Administrative Appellate Review.—
- (1) ESTABLISHMENT OF ADMINISTRATIVE APPELLATE AUTHORITY.—The Secretary shall establish or designate an appellate authority to provide for a single level of administrative appellate review of a determination with respect to applications for status, extension of status, or revocation of status under this division.
- (2) SINGLE APPEAL FOR EACH ADMINISTRATIVE DECISION.—
- (A) IN GENERAL.—An alien in the United States whose application for status under this division has been denied or revoked may file with the Secretary not more than 1 appeal, pursuant to this subsection, of each decision to deny or revoke such status.
- (B) NOTICE OF APPEAL.—A notice of appeal filed under this subparagraph shall be filed not later than 30 calendar days after the date of service of the decision of denial or revocation
- (3) RECORD FOR REVIEW.—Administrative appellate review under this subsection shall be de novo and based only on—
- (A) the administrative record established at the time of the determination on the application; and
- (B) any additional newly discovered or previously unavailable evidence.
- (c) JUDICIAL REVIEW.—
- (1) APPLICABLE PROVISIONS.—Judicial review of an administratively final denial or revocation of, or failure to extend, an application for status under this division shall be governed only by chapter 158 of title 28, except as provided in paragraphs (2) and (3) of this subsection, and except that a court may not order the taking of additional evidence under section 2347(c) of such chapter.
- (2) SINGLE APPEAL FOR EACH ADMINISTRATIVE DECISION.—An alien in the United States whose application for status under this division has been denied, revoked, or failed to be extended, may file not more than 1 appeal, pursuant to this subsection, of each decision to deny or revoke such status.
- (3) LIMITATION ON CIVIL ACTIONS.—
- (A) CLASS ACTIONS.—No court may certify a class under Rule 23 of the Federal Rules of Civil Procedure in any civil action filed after the date of the enactment of this Act pertaining to the administration or enforcement of the application for status under this division.
- (B) REQUIREMENTS FOR AN ORDER GRANTING PROSPECTIVE RELIEF AGAINST THE GOVERNMENT.—If a court determines that prospective relief should be ordered against the Government in any civil action pertaining to the administration or enforcement of the application for status under this division, the court shall—
- (i) limit the relief to the minimum necessary to correct the violation of law;
- (ii) adopt the least intrusive means to correct the violation of law;

- (iii) minimize, to the greatest extent practicable, the adverse impact on national security, border security, immigration administration and enforcement, and public safety;
- (iv) provide for the expiration of the relief on a specific date, which allows for the minimum practical time needed to remedy the violation; and
- (v) limit the relief to the case at issue and shall not extend any prospective relief to include any other application for status under this division pending before the Secretary or in a Federal court (whether in the same or another jurisdiction).

# SEC. 1106. PENALTIES AND SIGNATURE REQUIREMENTS.

- (a) PENALTIES FOR FALSE STATEMENTS IN APPLICATIONS.—Whoever files an initial or renewal application for contingent nonimmigrant status under this division and knowingly and willfully falsifies, misrepresents, conceals, or covers up a material fact or makes any false, fictitious, or fraudulent statements or representations, or makes or uses any false writing or document knowing the same to contain any false, fictitious, or fraudulent statement or entry, shall be fined in accordance with title 18, United States Code, or imprisoned not more than 5 years, or both.
- (b) SIGNATURE REQUIREMENTS.—An applicant under this division shall sign their application, and the signature shall be an original signature, including an electronically submitted signature. A parent or legal guardian may sign for a child or for an applicant whose physical or developmental disability or mental impairment prevents the applicant from being competent to sign. In such a case, the filing shall include evidence of parentage or legal guardianship.

#### SEC. 1107. RULEMAKING.

Not later than June 1, 2019, the Secretary shall make interim final rules to implement this title.

### SEC. 1108. STATUTORY CONSTRUCTION.

Except as specifically provided, nothing in this division may be construed to create any substantive or procedural right or benefit that is legally enforceable by any party against the United States or its agencies or officers or any other person.

#### SEC. 1109. ADDITION OF DEFINITION.

Section 101(a) of the Immigration and Nationality Act (8 U.S.C. 1101(a)) is amended by adding at the end the following:

"(54) The term 'contingent nonimmigrant' has the meaning given that term in section 1101(b)(2) of division B of the Border Security and Immigration Reform Act of 2018."

# TITLE II—IMMIGRANT VISA ALLOCATIONS AND PRIORITIES

# SEC. 2101. ELIMINATION OF DIVERSITY VISA PROGRAM.

- (a) IN GENERAL.—Section 203 of the Immigration and Nationality Act (8 U.S.C. 1153) is amended by striking subsection (c).
- (b) TECHNICAL AND CONFORMING AMEND-MENTS.—The Immigration and Nationality Act (8 U.S.C. 1101 et seq.) is amended—
  - (1) in section 201—
- (A) in subsection (a), by striking paragraph (3);
- (B) by striking subsection (e);
- (2) in section 203—
- (A) in subsection (b)(2)(B)(ii)(IV), by striking "section 203(b)(2)(B)" each place such term appears and inserting "clause (i)";
- (B) in subsection (d), by striking "subsection (a), (b), or (c)" and inserting "subsection (a) or (b)";
- (C) in subsection (e), by striking paragraph (2);
- (D) in subsection (f), by striking "subsection (a), (b), or (c) of this section" and inserting "subsection (a) or (b)";

- (E) in subsection (g), by striking "subsections (a), (b), and (c)" and inserting "subsections (a) and (b)"; and
- (F) in subsection (h)(2)(B), by striking "subsection (a), (b), or (c)" and inserting "subsection (a) or (b)"; and
- (3) in section 204(a)(1), by striking subparagraph (I).
- (c) EFFECTIVE DATE.—The amendments made by this section shall take effect on October 1, 2019.

# SEC. 2102. NUMERICAL LIMITATION TO ANY SINGLE FOREIGN STATE.

- (a) IN GENERAL.—Section 202(a)(2) of the Immigration and Nationality Act (8 U.S.C. 1152(a)(2)) is amended—
- (1) in the paragraph heading, by striking "AND EMPLOYMENT-BASED";
- (2) by striking "(3), (4), and (5)," and inserting "(3) and (4),";
- (3) by striking "subsections (a) and (b) of
- section 203" and inserting "section 203(a)";
  (4) by striking "7" and inserting "15"; and
- (5) by striking "such subsections" and inserting "such section".
- (b) CONFORMING AMENDMENTS.—Section 202 of the Immigration and Nationality Act (8 U.S.C. 1152) is amended—
- (1) in subsection (a)(3), by striking "both subsections (a) and (b) of section 203" and inserting "section 203(a)":
- (2) in subsection (a)(4), by striking subparagraph (D);
  - (3) by striking subsection (a)(5); and
- (4) by amending subsection (e) to read as follows:
- "(e) SPECIAL RULES FOR COUNTRIES AT CEILING.—If it is determined that the total number of immigrant visas made available under section 203(a) to natives of any single foreign state or dependent area will exceed the numerical limitation specified in subsection (a)(2) in any fiscal year, in determining the allotment of immigrant visa numbers to natives under section 203(a), visa. numbers with respect to natives of that state or area shall be allocated (to the extent practicable and otherwise consistent with this section and section 203) in a manner so that. except as provided in subsection (a)(4), the proportion of the visa numbers made available under each of paragraphs (1) and (2) of section 203(a) is equal to the ratio of the total number of visas made available under the respective paragraph to the total number of visas made available under section 203(a).
- (c) COUNTRY-SPECIFIC OFFSET.—Section 2 of the Chinese Student Protection Act of 1992 (8 U.S.C. 1255 note) is amended—
- (1) in subsection (a), by striking "subsection (e)" and inserting "subsection (d)";
- (2) by striking subsection (d) and redesignating subsection (e) as subsection (d).
- nating subsection (e) as subsection (d).
  (d) Transition Rules for EmploymentBASED IMMIGRANTS.—
- (1) IN GENERAL.—Subject to the succeeding paragraphs of this subsection and notwith-standing title II of the Immigration and Nationality Act (8 U.S.C. 1151 et seq.), the following rules shall apply:
- (A) For fiscal year 2019, 15 percent of the immigrant visas made available under each of paragraphs (2) and (3) of section 203(b) of such Act (8 U.S.C. 1153(b)) shall be allotted to immigrants who are natives of a foreign state or dependent area that was not one of the two states with the largest aggregate numbers of natives obtaining immigrant visas during fiscal year 2018 under such paragraphs
- (B) For fiscal year 2020, 10 percent of the immigrant visas made available under each of such paragraphs shall be allotted to immigrants who are natives of a foreign state or dependent area that was not one of the two states with the largest aggregate numbers of

- natives obtaining immigrant visas during fiscal year 2019 under such paragraphs.
- (C) For fiscal year 2021, 10 percent of the immigrant visas made available under each of such paragraphs shall be allotted to immigrants who are natives of a foreign state or dependent area that was not one of the two states with the largest aggregate numbers of natives obtaining immigrant visas during fiscal year 2020 under such paragraphs.
  - (2) Per-country Levels.—
- (A) RESERVED VISAS.—With respect to the visas reserved under each of subparagraphs (A) through (C) of paragraph (1), the number of such visas made available to natives of any single foreign state or dependent area in the appropriate fiscal year may not exceed 25 percent (in the case of a single foreign state) or 2 percent (in the case of a dependent area) of the total number of such visas.
- (B) UNRESERVED VISAS.—With respect to the immigrant visas made available under each of paragraphs (2) and (3) of section 203(b) of such Act (8 U.S.C. 1153(b)) and not reserved under paragraph (1), for each of fiscal years 2019, 2020, and 2021, not more than 85 percent shall be allotted to immigrants who are natives of any single foreign state.
- (3) SPECIAL RULE TO PREVENT UNUSED VISAS.—If, with respect to fiscal year 2019, 2020, or 2021, the operation of paragraphs (1) and (2) of this subsection would prevent the total number of immigrant visas made available under paragraph (2) or (3) of section 203(b) of such Act (8 U.S.C. 1153(b)) from being issued, such visas may be issued during the remainder of such fiscal year without regard to paragraphs (1) and (2) of this subsection.
- (4) RULES FOR CHARGEABILITY.—Section 202(b) of such Act (8 U.S.C. 1152(b)) shall apply in determining the foreign state to which an alien is chargeable for purposes of this subsection.
- (e) EFFECTIVE DATE.—The amendments made by this section shall take effect as if enacted on September 30, 2018, and shall apply to fiscal years beginning with fiscal year 2019.

# SEC. 2103. FAMILY-SPONSORED IMMIGRATION PRIORITIES.

- (a) IN GENERAL.—Section 203(a) of the Immigration and Nationality Act (8 U.S.C. 1153(a)) is amended—
- (1) in paragraph (1), by striking "paragraph (4)" and inserting "paragraph (2)"; and
  - (2) by striking paragraphs (3) and (4).
- (b) CONFORMING AMENDMENTS.—
   (1) PROCEDURE FOR GRANTING IMMIGRANT STATUS.—Section 204 of such Act (8 U.S.C.
- (A) in subsection (a)(1)—

1154) is amended—

- (i) in subparagraph (A)(i), by striking "paragraph (1), (3), or (4)" and inserting "paragraph (1)";
- (ii) in subparagraph (B)(i), by redesignating the second subclause (I) as subclause (II); and
- (iii) in subparagraph (D)(i)(I), by striking "paragraph (1), (2), or (3)" and inserting "paragraph (1) or (2)"; and
- (B) in subsection (f)(1), by striking ", 203(a)(1), or 203(a)(3)" and inserting "or 203(a)(1)".
- (2) WAIVERS OF INADMISSIBILITY.—Section 212 of such Act (8 U.S.C. 1182) is amended in subsection (d)(11), by striking "(other than paragraph (4) thereof)".
- (3) RULES FOR DETERMINING WHETHER CERTAIN ALIENS ARE IMMEDIATE RELATIVES.—Section 201(f) of such Act (8 U.S.C. 1151(f)) is amended—
  - (A) by striking paragraph (3);
- (B) by redesignating paragraph (4) as paragraph (3); and
- (C) in paragraph (3), as redesignated, by striking "(1) through (3)" and inserting "(1) and (2)".

- (c) EFFECTIVE DATE; APPLICABILITY.—
- (1) EFFECTIVE DATE.—The amendments made by this section shall take effect on October 1, 2019.
- (2) INVALIDITY OF CERTAIN PETITIONS AND APPLICATIONS.—
- (A) IN GENERAL.—No person may file, and the Secretary of Homeland Security and the Secretary of State may not accept, adjudicate, or approve any petition under section 204 of the Immigration and Nationality Act (8 U.S.C. 1154) filed on or after the date of enactment of this Act seeking classification of an alien under section 203(a)(3) or (4) of such Act (8 U.S.C. 1153(a)). Any application for adjustment of status or an immigrant visa based on such a petition shall be invalid.
- (B) PENDING PETITIONS.—Neither the Secretary of Homeland Security nor the Secretary of State may adjudicate or approve any petition under section 204 of the Immigration and Nationality Act (8 U.S.C. 1154) pending as of the date of enactment of this Act seeking classification of an alien under section 203(a)(3) or (4) of such Act (8 U.S.C. 1153(a)). Any application for adjustment of status or an immigrant visa based on such a petition shall be invalid.
- (3) APPLICABILITY TO WAITLISTED APPLICANTS.—An alien with regard to whom a petition or application for status under paragraph (3) or (4) of section 203(a) of the Immigration and Nationality Act (8 U.S.C. 1153(a)), was approved prior to the date of the enactment of this Act, may be issued a visa pursuant to that paragraph subject to the availability of visas allocated to that category for fiscal year 2019.

#### SEC. 2104. ALLOCATION OF IMMIGRANT VISAS FOR CONTINGENT NONIMMIGRANTS AND CHILDREN OF CERTAIN NON-IMMIGRANTS.

- (a) IN GENERAL.—Section 203 of the Immigration and Nationality Act (8 U.S.C. 1153), as amended by this title, is further amended—
- (1) by inserting after subsection (b) the following:
- "(c) Adjustment for Contingent Non-IMMIGRANTS AND CHILDREN OF CERTAIN NON-IMMIGRANTS.—
- "(1) IN GENERAL.—Aliens subject to the worldwide level specified in section 201(e) for immigrants who shall be allotted visas in accordance with section 204(a)(1)(I) are—
  - "(A) contingent nonimmigrants; and
  - "(B) aliens described in paragraph (2).
- "(2) ALIENS DESCRIBED.—An alien described in this paragraph is an alien who—
- "(A) is the son or daughter of an alien admitted under—
  - $``(i)\ section\ 101(a)(15)(E)(i)\ or\ (E)(ii);$
- "(ii) section 101(a)(15)(H)(i)(b); or
- "(iii) section 101(a)(15)(L);
- "(B) initially entered the United States aged less than 16 years as a dependent of the parent described in subparagraph (A) while the parent was in such status;
  - "(C) maintained—
- "(i) lawful status for the 10-year period prior to the date of the enactment of the Border Security and Immigration Reform Act of 2018; and
- "(ii) continuous physical presence in the United States (except in accordance with the terms of the alien's visa or lawful status) for the period described in clause (i); and
- "( $\overline{D}$ ) was not in an unlawful immigration status on the date on which the alien submits a petition for an immigrant visa under section 204(a)(1)(I).
- "(3) POINT SYSTEM.—An alien seeking to be classified as an immigrant under this subsection shall submit a petition, in such form and manner as the Secretary of Homeland Security may require, setting forth such information as the Secretary may require in

order to make awards of points for that petitioner in each of the following categories:

"(A) EDUCATION.—A petitioner shall be awarded points for a single degree, equal to the highest point award of the following for which the petitioner is eligible:

"(i) 4 points for a diploma or degree from a foreign school that is comparable to a high school in the United States.

"(ii) 6 points for a diploma or degree from a high school in the United States, or the equivalent of such a diploma as recognized under State law (such as a general equivalency diploma, certificate of completion, or certificate of attendance).

"(iii) 8 points for an associate's degree (or the equivalent) from a foreign institution that is comparable to an institution of higher education in the United States.

"(iv) 10 points for an associate's degree from an institution of higher education in the United States.

"(v) 12 points for a bachelor's degree (or the equivalent) from a foreign institution that is comparable to an institution of higher education in the United States.

"(vi) 15 points for a degree from for a recognized postsecondary credential (as defined in section 3 of the Workforce Innovation and Opportunity Act (29 U.S.C. 3102), including a certificate of completion of an apprenticeship (including an apprenticeships registered under the Act of August 16, 1937 (commonly known as the 'National Apprenticeship Act'; 50 Stat. 664, chapter 663; 29 U.S.C. 50 et seq.)), except that such term does not include an associate's or bachelor's degree).

"(vii) 15 points for a bachelor's degree from an institution of higher education in the United States.

"(viii) 15 points for a graduate or professional degree (or the equivalent) from a foreign institution that is comparable to an institution of higher education in the United States.

"(ix) 17 points for a degree described in clause (v), which is in a field of science, technology, engineering, or mathematics.

"(x) 17 points for a graduate or professional degree from an institution of higher education in the United States.

"(xi) 22 points for a degree described in clause (vii), which is in a field of science, technology, engineering, or mathematics.

"(xii) 24 points for a degree described in clause (viii) or (x), which is in a field of science, technology, engineering, or mathematics.

"(xiii) 26 points for a doctoral degree (or the equivalent) from a foreign institution that is comparable to an institution of higher education in the United States.

"(xiv) 28 points for a doctoral degree from an institution of higher education in the United States.

"(xv) 30 points for a degree described in clause (x), which is in a field of science, technology, engineering, or mathematics from a covered institution.

"(xvi) 30 points for a doctorate of medicine (or the equivalent) from a foreign graduate medical school that is comparable to a graduate medical school at an institution of higher education in the United States.

"(xvii) 34 points for a degree described in clause (xiii) or (xiv), which is in a field of science, technology, engineering, or mathematics

"(xviii) 34 points for a doctorate of medicine from graduate medical school at an institution of higher education in the United States.

"(xix) 40 points for a degree described in clause (xiv), which is in a field of science, technology, engineering, or mathematics from a covered institution.

"(B) EMPLOYMENT.—A petitioner shall be awarded points for each 2-year period in

which the petitioner is employed on a fulltime basis, equal to ½ of the points awarded under subparagraph (A) for the lowest degree that is required for any position held during such period. In the case of a position for which no degree is required, the position shall be considered to require a diploma or degree described in subparagraph (A)(ii). A single period of not more than 2 weeks during which a petitioner is unemployed, but is in receipt of a job offer, shall not be considered to interrupt a period of employment.

"(C) MILITARY SERVICE.—A petitioner shall be awarded points for service in the Armed Forces equal to 30 points for any alien who served as a member of a regular or reserve component of the Armed Forces in an active duty status for not less than 3 years, and, if discharged, received a discharge other than dishonorable.

"(D) ENGLISH LANGUAGE PROFICIENCY.—A petitioner shall be awarded points for English proficiency equal to the highest of the following for which the petitioner is eligible:

"(i) 2 points for a score in the 5th decile on an English language proficiency test.

"(ii) 6 points for a score in the 6th decile on an English language proficiency test.

"(iii) 7 points for a score in the 7th decile on an English language proficiency test. "(iv) 8 points for a score in the 8th decile

on an English language proficiency test.
"(v) 9 points for a score in the 9th decile on

"(v) 9 points for a score in the 9th decile on an English language proficiency test.

 $``(vi)\ 10$  points for a score in the 10th decile on an English language proficiency test.

"(4) TOTAL POINT SCORE; SUBSEQUENT SUB-MISSIONS: VERIFICATION.—

"(A) TOTAL POINT SCORE.—The total point score for a petitioner is equal to sum of the points awarded under each of subparagraphs (A), (B), (C), and (D) of paragraph (3).

"(B) SUBSEQUENT SUBMISSIONS.—The alien may amend the petition under this subsection at any point after the initial filing to provide information for purposes of new point awards for which the alien may be eligible.

"(C) DURATION OF PETITION VALIDITY.—A petition under this subsection shall be valid—

"(i) in the case of a petition that is denied, the date of such denial: or

"(ii) in the case of a petition that is granted, the date on which a visa has been issued pursuant to such petition.

"(D) VERIFICATION.—Prior to the issuance of any visa under this subsection, the Secretary shall verify that the information in the petition remains accurate as of the time of the visa issuance.

"(E) CLARIFICATION.—A petition may not be denied for the failure of a petitioner to attain the minimum number of points required under subsection (e)(2).

"(5) Definitions.-

"(A) ENGLISH LANGUAGE PROFICIENCY TEST.—The term 'English language proficiency test' means any test to measure English proficiency that has been approved by the Director of U.S. Citizenship and Immigration Services, in consultation with the Secretary of Education.

"(B) FIELD OF SCIENCE, TECHNOLOGY, ENGI-NEERING, OR MATHEMATICS.—The term 'field of science, technology, engineering, or mathematics' means a field included in the Department of Education's Classification of Instructional Programs taxonomy within the summary groups of computer and information sciences and support services, engineerbiological and biomedical sciences. ing. mathematics and statistics. physical sciences, and the series geography and cartography (series 45.07), advanced/graduate dentistry and oral sciences (series 51.05) and nursing (series 51.38).

"(C) High school.—The term 'high school' has the meaning given such term in section 8101 of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 7801).

"(D) Institution of higher education.— The term 'institution of higher education' has the meaning given that term in section 102(a)(1) of the Higher Education Act of 1965 (20 U.S.C. 1002(a)(1)), except that such term does not include an institution outside the United States described in subparagraph (C) of such section.

"(E) COVERED INSTITUTION.—The term 'covered institution' means an institution that—

"(i) is an institution of higher education;

"(ii) as classified by the Carnegie Foundation for the Advancement of Teaching on January 1, 2019, as a doctorate-granting university with a very high or high level of research activity or classified by the National Science Foundation after the date of enactment of this paragraph, pursuant to an application by the institution, as having equivalent research activity to those institutions that had been classified by the Carnegie Foundation as being doctorate-granting universities with a very high or high level of research activity; and

"(iii) has been in existence for at least 10 years.

"(F) FULL-TIME.—The term 'full-time' means—

"(i) in the case of an individual who is not described in clause (ii), not less than 35 hours per week; or

"(ii) in the case of an individual who is enrolled in and is in regular attendance at a high school or institution of education within the United States, or who is the primary caregiver of—

"(I) a child under 18 years of age; or

"(II) a child 18 years of age or over, spouse, parent, grandparent, or sibling, who is incapable of self-care because of a mental or physical disability or who has a serious injury or illness (as such term is defined in section 101(18) of the Family and Medical Leave Act of 1993 (29 U.S.C. 2611(18))),

not less than 20 hours per week."; and

(2) in subsection (e), by inserting after paragraph (1), the following:

"(2) Immigrant visas made available under subsection (c) shall be issued in accordance with the following:

"(A) The Secretary of Homeland Security shall, periodically but not less than once each fiscal year, make final determinations with regard to that period of the point values allocated to applicants in accordance with subsection (c)(3) through (5).

"(B) The Secretary shall first determine the applicant who is described under subsection (c)(2) who is the son or daughter of an alien admitted under section 101(a)(15)(E)(i) or (ii) and who has the highest total point score greater than 12 calculated for that period under subsection (c)(4)(A) of all such applicants, and shall issue a visa to such applicant.

"(C) The Secretary shall next determine the applicant who is described under subsection (c)(2) who is the son or daughter of an alien admitted under section 101(a)(15)(H)(i)(b) and who has the highest total point score greater than 12 calculated for that period under subsection (c)(4)(A) of all such applicants, and shall issue a visa to such applicant.

"(D) The Secretary shall next determine the applicant who is described under subsection (c)(2) who is the son or daughter of an alien admitted under section 101(a)(15)(L) and who has the highest total point score greater than 12 calculated for that period under subsection (c)(4)(A) of all such applicants, and shall issue a visa to such applicant.

- "(E) The Secretary shall next determine the applicant who is described under subsection (c)(2) who is a contingent non-immigrant and who has the highest total point score greater than 12 calculated for that period under subsection (c)(4)(A) of all such applicants, and shall issue a visa to such applicant.
- "(F) The Secretary shall then repeat the process specified in subparagraphs (B) through (E) until all visas made available for that period have been issued. If no applicants remain for any such category, the Secretary shall exclude that category from further consideration for that period.
- "(G) In any case in which more than one petitioner in a category under this paragraph has the same total point score, the Secretary shall issue the visa to the applicant whose petition was filed earliest.
- "(H) No petitioner with a total point score which is less than 12 may be issued a visa under this paragraph.".
- (b) WORLDWIDE LEVEL.—Section 201 of the Immigration and Nationality Act (8 U.S.C. 1151), as amended by this title, is further amended—
- (1) in subsection (a), by inserting after paragraph (2) the following:
- "(3) for fiscal years beginning with fiscal year 2025, immigrants who are aliens described in section 203(c) in a number not to exceed in any fiscal year the number specified in subsection (e) for that year, and not to exceed in any of the first 3 quarters of any fiscal year 27 percent of the worldwide level under such subsection for all of such fiscal year.".
- (2) by inserting after subsection (d) the following:
- "(e) WORLDWIDE LEVEL FOR CONTINGENT NONIMMIGRANTS AND CERTAIN CHILDREN OF NONIMMIGRANTS.—
- "(1) IN GENERAL.—The worldwide level of immigrants who may receive a visa under section 203(c) is equal to—
  - "(A) 470,400 for fiscal year 2025; and
- "(B) for each fiscal year thereafter, any visas under this subsection for the prior fiscal year that are unused, plus the lesser of—"(i) 78,400; and
- "(ii) the number calculated under paragraph (3) for the fiscal year.
- "(2) CALCULATION OF TOTAL ELIGIBLE POOL.—The number calculated under this paragraph is equal to—
- "(A) the number of applications received by the Secretary under section 1102(c) of division B of the Border Security and Immigration Reform Act of 2018 during the application period set forth in such section, plus
- "(B) the number of petitions filed by an alien described in section 203(c)(2) during the period set forth in section 204(a)(1)(I)(ii)(II).
- "(3) NUMBER OF VISAS REMAINING TO BE PLACE IN ESCROW.—The number calculated under this paragraph for a fiscal year is equal to the number calculated under paragraph (2), less the total number of visas issued under section 203(c) during the period beginning on October 1, 2024 and ending on the last day of the prior fiscal year."
- (c) PROCEDURE FOR GRANTING IMMIGRANT STATUS.—Section 204(a)(1) of the Immigration and Nationality Act (8 U.S.C. 1154(a)(1)), as amended by this title, is further amended by inserting after subparagraph (H) the following:
- "(I)(i) A contingent nonimmigrant or an alien described in section 203(c)(2) desiring to be provided an immigrant visa under section 203(c) (including such an alien who is under 18 years of age) may file a petition during the period described in clause (ii) at the place determined by the Secretary of Homeland Security by regulation.
- "(ii)(I) A contingent nonimmigrant may file a petition for an immigrant visa under

- section 203(c) during the period beginning on the date on which the alien obtained contingent nonimmigrant status under section 1103(a) of the Border Security and Immigration Reform Act of 2018, and ending on the date that is 5 years after such date.
- "(II) An alien described in section 203(c)(2) may file a petition for an immigrant visa under section 203(c) during the period beginning on October 1, 2020. Such an alien may file such a petition from outside the United States."

  (d) EFFECTIVE DATE.—This section and the
- (d) EFFECTIVE DATE.—This section and the amendments made by this section shall take effect on October 1, 2019.

# SEC. 2105. SUNSET OF ADJUSTMENT VISAS FOR CONDITIONAL NONIMMIGRANTS AND CHILDREN OF CERTAIN NONIMMIGRANTS.

- (a) SUNSET.-
- (1) IN GENERAL.—Section 203 of the Immigration and Nationality Act (8 U.S.C. 1153) is amended by striking subsection (c).
- (2) TECHNICAL AND CONFORMING AMEND-MENTS.—The Immigration and Nationality Act (8 U.S.C. 1101 et seq.) is amended—
  - (A) in section 201—
- (i) in subsection (a)—
- (I) in paragraph (1), by adding "and" at the end; and
  - (II) by striking paragraph (3); and
  - (ii) by striking subsection (e);
- (B) in section 203(e), by striking paragraph (2) and redesignating paragraph (3) as paragraph (2); and
  - (C) in section 204—
- (i) in subsection (a)(1), by striking subparagraph (I); and
- (ii) in subsection (e), by striking "subsection (a), (b), or (c) of section 203" and inserting "subsection (a) or (b) of section 203".
- (3) EFFECTIVE DATE.—This subsection and the amendments made by this subsection shall take effect on the first day of the first full fiscal year beginning after September 30, 2025 and after the date on which no alien has a petition for an immigrant visa or adjustment of status under section 203(c) of the Immigration and Nationality Act (8 U.S.C. 1153(c)), or any appeal pertaining to such petition, pending.
  - (4) ESCROW FOR PENDING APPLICATIONS.—
- (A) IN GENERAL.—On the date of the effective date of this subsection, a number of immigrant visas equal to any visas under section 203(c)(2) for the prior fiscal year that are unused shall be made available for award to covered aliens in accordance with section 203(c) of the Immigration and Nationality Act, as in effect on the date that is 1 day prior to the effective date of this subsection.
- (B) COVERED ALIEN.—For purposes of this paragraph, the term "covered alien" means an alien who—
- (i) on the date on which the application period under section 204(a)(1)(I) of the Immigration and Nationality Act, as in effect on the day prior to the effective date of this subsection, ended had an application pending for contingent nonimmigrant status; and
- (ii) was granted contingent nonimmigrant status on or after the effective date of this subsection.
- (b) REALLOCATION OF 4TH PRIORITY FAMILY VISAS TO EMPLOYMENT CATEGORIES.—
- (1) WORLDWIDE LEVEL OF EMPLOYMENT-BASED IMMIGRANTS.—Section 201(d) of the Immigration and Nationality Act (8 U.S.C. 1151(d)) is amended to read as follows:
- "(d) WORLDWIDE LEVEL OF EMPLOYMENT-BASED IMMIGRANTS.—The worldwide level of employment-based immigrants under this subsection for a fiscal year is equal to 205,000 (except that for fiscal year 2020, such level is equal to 204,100)."
- (2) PREFERENCE ALLOCATION FOR EMPLOY-MENT-BASED IMMIGRANTS.—Section 203(b) of the Immigration and Nationality Act (8 U.S.C. 1153(b)) is amended—

- (A) in paragraph (1), in the matter preceding subparagraph (A), by striking "28.6 percent of such worldwide level" and inserting "60,040 (except that for fiscal year 2020, such number is equal to 59,740)";
- (B) in paragraph (2)(A), by striking "28.6 percent of such worldwide level" and inserting "60,040 (except that for fiscal year 2020, such number is equal to 59,740)";
- (C) in paragraph (3)(A), by striking "28.6 percent of such worldwide level" and inserting "60,040 (except that for fiscal year 2020, such number is equal to 59,740)";
- (D) in paragraph (4), by striking "7.1 percent of such worldwide level" and inserting "14,940"; and
- (E) in paragraph (5)(A), by striking "7.1 percent of such worldwide level" and inserting "9.940".
- (3) EFFECTIVE DATE.—This subsection and the amendments made by this subsection shall take effect beginning on October 1, 2019.

#### SEC. 2106. IMPLEMENTATION.

Not later than September 30, 2019, the Secretary of Homeland Security shall publish interim final rules implementing this title and the amendments made by this title.

# SEC. 2107. REPEAL OF SUSPENSION OF DEPORTATION AND ADJUSTMENT OF STATUS FOR CERTAIN ALIENS.

- (a) REPEAL OF TEMPORARY REDUCTION OF VISAS.—Section 203 of the Nicaraguan Adjustment and Central American Relief Act is amended—
- (1) by striking subsection (d) (8 U.S.C. 1151 note); and
- (2) by striking subsection (e) (8 U.S.C. 1153 note).
- (b) REPEAL OF CERTAIN TRANSITION RULE.— Section 309 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (Public Law 104–208; division C; 8 U.S.C. 1101 note) is amended—
- (1) in subsection (c)(5), by striking subparagraph (C);
  - (2) by striking subsection (f);
  - (3) by striking subsection (g); and
  - (4) by striking subsection (b).
- (c) REPEAL OF EXCEPTION FOR CERTAIN ALIENS FROM ANNUAL LIMITATION ON CANCELLATION OF REMOVALS.—Paragraph (3) of section 240A(e) of the Immigration and Nationality Act (8 U.S.C. 1229b(e)) is amended to read as follows:
- "(3) EXCEPTION FOR CERTAIN ALIENS.—Paragraph (1) shall not apply to aliens in deportation proceedings prior to April 1, 1997, who applied for suspension of deportation under section 244(a)(3) (as in effect before the date of the enactment of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996)."
- (d) Transition Rule.—The amendments made by this section shall take effect on October 1, 2019.

#### TITLE III—UNACCOMPANIED ALIEN CHIL-DREN; INTERIOR IMMIGRATION EN-FORCEMENT

# SEC. 3101. REPATRIATION OF UNACCOMPANIED ALIEN CHILDREN.

- (a) IN GENERAL.—Section 235 of the William Wilberforce Trafficking Victims Protection Reauthorization Act of 2008 (8 U.S.C. 1232) is amended—
  - (1) in subsection (a)—
  - (A) in paragraph (2)—
- (i) by amending the heading to read as follows: "RULES FOR UNACCOMPANIED ALIEN CHILDREN.—";
  - (ii) in subparagraph (A)—
- (I) in the matter preceding clause (i), by striking "who is a national or habitual resident of a country that is contiguous with the United States";
- (II) in clause (i), by inserting "and" at the end;

TRIES.—"; and

- (III) in clause (ii), by striking "; and" and inserting a period; and
  - (IV) by striking clause (iii);
  - (iii) in subparagraph (B)-
- (I) in the matter preceding clause (i), by striking "(8 U.S.C. 1101 et seq.) may—" and inserting "(8 U.S.C. 1101 et seq.)—";
- (II) in clause (i), by inserting before "permit such child to withdraw" the following: "may": and
- $(\overline{\mathrm{III}})$  in clause (ii), by inserting before "return such child" the following: "shall"; and
- (iv) in subparagraph (C)—
  (I) by amending the heading to read as follows: "AGREEMENTS WITH FOREIGN COUN-
- (II) in the matter preceding clause (i), by striking "The Secretary of State shall negotiate agreements between the United States and countries contiguous to the United States" and inserting "The Secretary of State may negotiate agreements between the United States and any foreign country that the Secretary determines appropriate";
- (B) by redesignating paragraphs (3) through (5) as paragraphs (4) through (6), respectively, and inserting after paragraph (2) the following:
- "(3) SPECIAL RULES FOR INTERVIEWING UNAC-COMPANIED ALIEN CHILDREN.—An unaccompanied alien child shall be interviewed by a dedicated U.S. Citizenship and Immigration Services immigration officer with specialized training in interviewing child trafficking victims. Such officer shall be in plain clothes and shall not carry a weapon. The interview shall occur in a private room.";
- (C) in paragraph (6)(D) (as so redesignated)—
- (i) In the matter preceding clause (i), by striking ", except for an unaccompanied alien child from a contiguous country subject to exceptions under subsection (a)(2)," and inserting "who does not meet the criteria listed in paragraph (2)(A)"; and
- (ii) in clause (i), by inserting before the semicolon at the end the following: ", which shall include a hearing before an immigration judge not later than 14 days after being screened under paragraph (4)";
  - (2) in subsection (b)—
  - (A) in paragraph (2)—
- (i) in subparagraph (A), by inserting before the semicolon the following: "believed not to meet the criteria listed in subsection (a)(2)(A)"; and
- (ii) in subparagraph (B), by inserting before the period the following: "and does not meet the criteria listed in subsection (a)(2)(A)"; and
- (B) in paragraph (3), by striking "an unaccompanied alien child in custody shall" and all that follows, and inserting the following: "an unaccompanied alien child in custody—
- "(A) in the case of a child who does not meet the criteria listed in subsection (a)(2)(A), shall transfer the custody of such child to the Secretary of Health and Human Services not later than 30 days after determining that such child is an unaccompanied alien child who does not meet such criteria; or
- "(B) in the case of child who meets the criteria listed in subsection (a)(2)(A), may transfer the custody of such child to the Secretary of Health and Human Services after determining that such child is an unaccompanied alien child who meets such criteria."; and
- (3) in subsection (c)—
- (A) in paragraph (3), by inserting at the end the following:
- $\lq\lq(D)$  Information about individuals with whom children are placed.—
- "(i) INFORMATION TO BE PROVIDED TO HOME-LAND SECURITY.—Before placing a child with an individual, the Secretary of Health and

- Human Services shall provide to the Secretary of Homeland Security, regarding the individual with whom the child will be placed, the following information:
  - "(I) The name of the individual.
- "(II) The social security number of the individual, if available.
- "(III) The date of birth of the individual.
- "(IV) The location of the individual's residence where the child will be placed.
- "(V) The immigration status of the individual, if known.
- "(VI) Contact information for the individual.
- "(ii) SPECIAL RULE.—In the case of a child who was apprehended on or after the effective date of this clause, and before the date of the enactment of this subparagraph, who the Secretary of Health and Human Services placed with an individual, the Secretary shall provide the information listed in clause (i) to the Secretary of Homeland Security not later than 90 days after such date of enactment."; and
  - (B) in paragraph (5)—
- (i) by inserting after "to the greatest extent practicable" the following: "(at no expense to the Government)"; and
- (ii) by striking "have counsel to represent them" and inserting "have access to counsel to represent them".(b) EFFECTIVE DATE.—The amendments
- (b) EFFECTIVE DATE.—The amendments made by this section shall apply to any unaccompanied alien child apprehended on or after the date of enactment.

## SEC. 3102. CLARIFICATION OF STANDARDS FOR FAMILY DETENTION.

- (a) IN GENERAL.—Section 235 of the William Wilberforce Trafficking Victims Protection Reauthorization Act of 2008 (8 U.S.C. 1232) is amended by adding at the end the following:
  - "(j) CONSTRUCTION.—
- "(1) IN GENERAL.—Notwithstanding any other provision of law, judicial determination, consent decree, or settlement agreement, the detention of any alien child who is not an unaccompanied alien child shall be governed by sections 217, 235, 236, and 241 of the Immigration and Nationality Act (8 U.S.C. 1187, 1225, 1226, and 1231). There exists no presumption that an alien child who is not an unaccompanied alien child should not be detained, and all such determinations shall be in the discretion of the Secretary of Homeland Security.
- "(2) RELEASE OF MINORS OTHER THAN UNAC-COMPANIED ALIENS.—In no circumstances shall an alien minor who is not an unaccompanied alien child be released by the Secretary of Homeland Security other than to a parent or legal guardian.
- "(3) FAMILY DETENTION.—The Secretary of Homeland Security shall—
- "(A) maintain the care and custody of an alien, during the period during which the charges described in clause (i) are pending, who—
- "(i) is charged only with a misdemeanor offense under section 275(a) of the Immigration and Nationality Act (8 U.S.C. 1325(a)); and
- "(ii) entered the United States with the alien's child who has not attained 18 years of age; and
- $\mbox{``(B)}$  detain the alien with the alien's child.''.
- (b) EFFECTIVE DATE.—The amendment made by subsection (a) shall take effect on the date of the enactment of this Act and shall apply to all actions that occur before, on, or after the date of the enactment of this Act.
- (c) PREEMPTION OF STATE LICENSING RE-QUIREMENTS.—Notwithstanding any other provision of law, judicial determination, consent decree, or settlement agreement, no State may require that an immigration detention facility used to detain children who

have not attained 18 years of age, or families consisting of one or more of such children and the parents or legal guardians of such children, that is located in that State, be licensed by the State or any political subdivision thereof.

#### SEC. 3103. DETENTION OF DANGEROUS ALIENS.

Section 241(a) of the Immigration and Nationality Act (8 U.S.C. 1231(a)) is amended—

- (1) by striking "Attorney General" each place it appears, except for the first reference in paragraph (4)(B)(i), and inserting "Secretary of Homeland Security":
- (2) in paragraph (1), by amending subparagraph (B) to read as follows:
- "(B) BEGINNING OF PERIOD.—The removal period begins on the latest of the following: "(i) The date the order of removal becomes administratively final.
- "(ii) If the alien is not in the custody of the Secretary on the date the order of removal becomes administratively final, the date the alien is taken into such custody.
- "(iii) If the alien is detained or confined (except under an immigration process) on the date the order of removal becomes administratively final, the date the alien is taken into the custody of the Secretary, after the alien is released from such detention or confinement.";
- (3) in paragraph (1), by amending subparagraph (C) to read as follows:
  - "(C) Suspension of Period.—
- "(i) EXTENSION.—The removal period shall be extended beyond a period of 90 days and the Secretary may, in the Secretary's sole discretion, keep the alien in detention during such extended period if—
- "(I) the alien fails or refuses to make all reasonable efforts to comply with the removal order, or to fully cooperate with the Secretary's efforts to establish the alien's identity and carry out the removal order, including making timely application in good faith for travel or other documents necessary to the alien's departure or conspires or acts to prevent the alien's removal that is subject to an order of removal;
- "(II) a court, the Board of Immigration Appeals, or an immigration judge orders a stay of removal of an alien who is subject to an administratively final order of removal;
- "(III) the Secretary transfers custody of the alien pursuant to law to another Federal agency or a State or local government agency in connection with the official duties of such agency; or
- "(IV) a court or the Board of Immigration Appeals orders a remand to an immigration judge or the Board of Immigration Appeals, during the time period when the case is pending a decision on remand (with the removal period beginning anew on the date that the alien is ordered removed on remand)
- "(ii) RENEWAL.—If the removal period has been extended under subparagraph (C)(i), a new removal period shall be deemed to have begun on the date—
- "(I) the alien makes all reasonable efforts to comply with the removal order, or to fully cooperate with the Secretary's efforts to establish the alien's identity and carry out the removal order;
- "(II) the stay of removal is no longer in effect; or
- "(III) the alien is returned to the custody of the Secretary.
- "(iii) MANDATORY DETENTION FOR CERTAIN ALIENS.—In the case of an alien described in subparagraphs (A) through (D) of section 236(c)(1), the Secretary shall keep that alien in detention during the extended period described in clause (i).
- "(iv) Sole form of relief.—An alien may seek relief from detention under this subparagraph only by filing an application for a

writ of habeas corpus in accordance with chapter 153 of title 28, United States Code. No alien whose period of detention is extended under this subparagraph shall have the right to seek release on bond.";

(4) in paragraph (3)—

- (A) by adding after "If the alien does not leave or is not removed within the removal period" the following: "or is not detained pursuant to paragraph (6) of this subsection": and
- (B) by striking subparagraph (D) and inserting the following:
- "(D) to obey reasonable restrictions on the alien's conduct or activities that the Secretary prescribes for the alien, in order to prevent the alien from absconding, for the protection of the community, or for other purposes related to the enforcement of the immigration laws.";
- (5) in paragraph (4)(A), by striking "paragraph (2)" and inserting "subparagraph (B)"; and
- (6) by striking paragraph (6) and inserting the following:
- "(6) ADDITIONAL RULES FOR DETENTION OR RELEASE OF CERTAIN ALIENS.—
- (A) DETENTION REVIEW PROCESS FOR COOP-ERATIVE ALIENS ESTABLISHED -For an alien who is not otherwise subject to mandatory detention, who has made all reasonable efforts to comply with a removal order and to cooperate fully with the Secretary of Homeland Security's efforts to establish the alien's identity and carry out the removal order, including making timely application in good faith for travel or other documents necessary to the alien's departure, and who has not conspired or acted to prevent removal, the Secretary shall establish an administrative review process to determine whether the alien should be detained or released on conditions. The Secretary shall make a determination whether to release an alien after the removal period in accordance with subparagraph (B). The determination shall include consideration of any evidence submitted by the alien, and may include consideration of any other evidence, including any information or assistance provided by the Secretary of State or other Federal official and any other information available to the Secretary of Homeland Security pertaining to the ability to remove the alien.
- "(B) AUTHORITY TO DETAIN BEYOND REMOVAL PERIOD.—
- "(i) IN GENERAL.—The Secretary of Homeland Security, in the exercise of the Secretary's sole discretion, may continue to detain an alien for 90 days beyond the removal period (including any extension of the removal period as provided in paragraph (1)(C)). An alien whose detention is extended under this subparagraph shall have no right to seek release on bond.
- "(ii) SPECIFIC CIRCUMSTANCES.—The Secretary of Homeland Security, in the exercise of the Secretary's sole discretion, may continue to detain an alien beyond the 90 days authorized in clause (i)—
- "(I) until the alien is removed, if the Secretary, in the Secretary's sole discretion, determines that there is a significant likelihood that the alien—
- "(aa) will be removed in the reasonably foreseeable future; or
- "(bb) would be removed in the reasonably foreseeable future, or would have been removed, but for the alien's failure or refusal to make all reasonable efforts to comply with the removal order, or to cooperate fully with the Secretary's efforts to establish the alien's identity and carry out the removal order, including making timely application in good faith for travel or other documents necessary to the alien's departure, or conspires or acts to prevent removal;

"(II) until the alien is removed, if the Secretary of Homeland Security certifies in writing—

"(aa) in consultation with the Secretary of Health and Human Services, that the alien has a highly contagious disease that poses a threat to public safety;

"(bb) after receipt of a written recommendation from the Secretary of State, that release of the alien is likely to have serious adverse foreign policy consequences for the United States;

"(cc) based on information available to the Secretary of Homeland Security (including classified, sensitive, or national security information, and without regard to the grounds upon which the alien was ordered removed), that there is reason to believe that the release of the alien would threaten the national security of the United States; or

"(dd) that the release of the alien will threaten the safety of the community or any person, conditions of release cannot reasonably be expected to ensure the safety of the community or any person, and either (AA)—

"(AA) the alien has been convicted of (aaa) one or more aggravated felonies (as defined in section 101(a)(43)(A)), (bbb) one or more crimes identified by the Secretary of Homeland Security by regulation, if the aggregate term of imprisonment for such crimes is at least 5 years, or (ccc) one or more attempts or conspiracies to commit any such aggravated felonies or such identified crimes, if the aggregate term of imprisonment for such attempts or conspiracies is at least 5 years; or

"(BB) the alien has committed one or more violent crimes (as referred to in section 101(a)(43)(F), but not including a purely political offense) and, because of a mental condition or personality disorder and behavior associated with that condition or disorder, the alien is likely to engage in acts of violence in the future; or

"(III) pending a certification under subclause (II), so long as the Secretary of Homeland Security has initiated the administrative review process not later than 30 days after the expiration of the removal period (including any extension of the removal period, as provided in paragraph (1)(C)).

"(iii) NO RIGHT TO BOND HEARING.—An alien whose detention is extended under this subparagraph shall have no right to seek release on bond, including by reason of a certification under clause (ii)(II).

"(C) RENEWAL AND DELEGATION OF CERTIFICATION.—

"(i) RENEWAL.—The Secretary of Homeland Security may renew a certification under subparagraph (B)(ii)(II) every 6 months, after providing an opportunity for the alien to request reconsideration of the certification and to submit documents or other evidence in support of that request. If the Secretary does not renew a certification, the Secretary may not continue to detain the alien under subparagraph (B)(ii)(II).

"(ii) DELEGATION.—Notwithstanding section 103, the Secretary of Homeland Security may not delegate the authority to make or renew a certification described in item (bb), (cc), or (dd) of subparagraph (B)(ii)(II) below the level of the Director of Immigration and Customs Enforcement.

"(iii) HEARING.—The Secretary of Homeland Security may request that the Attorney General or the Attorney General's designee provide for a hearing to make the determination described in item (dd)(BB) of subparagraph (B)(ii)(II).

"(D) RELEASE ON CONDITIONS.—If it is determined that an alien should be released from detention by a Federal court, the Board of Immigration Appeals, or if an immigration judge orders a stay of removal, the Secretary of Homeland Security, in the exercise of the

Secretary's discretion, may impose conditions on release as provided in paragraph (3).

REDETENTION.—The Secretary Homeland Security, in the exercise of the Secretary's discretion, without any limitations other than those specified in this section, may again detain any alien subject to a final removal order who is released from custody, if removal becomes likely in the reasonably foreseeable future, the alien fails to comply with the conditions of release, or to continue to satisfy the conditions described in subparagraph (A), or if, upon reconsideration, the Secretary, in the Secretary's sole discretion, determines that the alien can be detained under subparagraph (B). This section shall apply to any alien returned to custody pursuant to this subparagraph, as if the removal period terminated on the day of the redetention.

"(F) REVIEW OF DETERMINATIONS BY SECRETARY.—A determination by the Secretary under this paragraph shall not be subject to review by any other agency."

#### SEC. 3104. DEFINITION OF AGGRAVATED FELONY.

(a) IN GENERAL.—Section 101(a)(43) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(43)) is amended to read as follows:

"(43) Notwithstanding any other provision of law, the term 'aggravated felony' means any offense, whether in violation of Federal, State, or foreign law, that is described in this paragraph. An offense described in this paragraph is—

"(A) homicide (including murder in any degree, manslaughter, and vehicular manslaughter, rape (whether the victim was conscious or unconscious), statutory rape, sexual assault or battery, or any offense of a sexual nature involving an intended victim under the age of 18 years (including offenses in which the intended victim was a law enforcement officer);

"(B)(i) illicit trafficking in a controlled substance (as defined in section 102 of the Controlled Substances Act), including a drug trafficking crime (as defined in section 924(c) of title 18, United States Code); or

"(ii) any offense under State law relating to a controlled substance (as so classified under State law) which is classified as a felony in that State regardless of whether the substance is classified as a controlled substance under section 102 of the Controlled Substances Act (21 U.S.C. 802);

"(C) illicit trafficking in firearms or destructive devices (as defined in section 921 of title 18, United States Code) or in explosive materials (as defined in section 841(c) of that title):

"(D) an offense described in section 1956 of title 18, United States Code (relating to laundering of monetary instruments) or section 1957 of that title (relating to engaging in monetary transactions in property derived from specific unlawful activity) if the amount of the funds exceeded \$10,000;

"(E) an offense described in-

"(i) section 842 or 844 of title 18, United States Code (relating to explosive materials offenses);

"(ii) section 922 or 924 of title 18, United States Code (relating to firearms offenses); or

"(iii) section 5861 of the Internal Revenue Code of 1986 (relating to firearms offenses);

"(F) a violent crime for which the term of imprisonment is at least 1 year, including—

"(i) any offense that has an element the use, attempted use, or threatened use of physical force against the person or property of another; or

"(ii) any other offense in which the record of conviction establishes that the offender used physical force against the person or property of another in the course of committing the offense; "(G)(i) theft (including theft by deceit, theft by fraud, embezzlement, motor vehicle theft, unauthorized use of a vehicle, or receipt of stolen property), regardless of whether the intended deprivation was temporary or permanent, for which the term of imprisonment is at least 1 year; or

"(ii) burglary for which the term of imprisonment is at least 1 year;

"(H) an offense described in section 875, 876, 877, or 1202 of title 18, United States Code (relating to the demand for or receipt of ransom):

"(I) an offense involving child pornography or sexual exploitation of a minor (including any offense described in section 2251, 2251A, or 2252 of title 18, United States Code);

"(J) an offense described in section 1962 of title 18, United States Code (relating to racketeer influenced corrupt organizations), or an offense described in section 1084 (if it is a second or subsequent offense) or 1955 of that title (relating to gambling offenses);

"(K) an offense that-

"(i) relates to the owning, controlling, managing, or supervising of a prostitution business:

"(ii) is described in section 2421, 2422, or 2423 of title 18, United States Code (relating to transportation for the purpose of prostitution) if committed for commercial advantage; or

"(iii) is described in any of sections 1581– 1585 or 1588–1591 of title 18, United States Code (relating to peonage, slavery, involuntary servitude, and trafficking in persons);

"(L) an offense described in-

"(i) section 793 (relating to gathering or transmitting national defense information), 798 (relating to disclosure of classified information), 2153 (relating to sabotage) or 2381 or 2382 (relating to treason) of title 18, United States Code;

"(ii) section 601 of the National Security Act of 1947 (50 U.S.C. 421) (relating to protecting the identity of undercover intelligence agents):

"(iii) section 601 of the National Security Act of 1947 (relating to protecting the identity of undercover agents);

"(iv) section 175 (relating to biological weapons) of title 18, United States Code;

"(v) sections 792 (harboring or concealing persons who violated sections 793 or 794 of title 18, United States Code), 794 (gathering or delivering defense information to aid foreign government), 795 (photographing and sketching defense installations), 796 (use of aircraft for photographing defense installations), 797 (publication and sale of photographs of defense installations), 799 (violation of NASA regulations for protection of facilities) of title 18. United States Code:

"(vi) sections 831 (prohibited transactions involving nuclear materials) and 832 (participation in nuclear and weapons of mass destruction threats to the United States) of title 18, United States Code;

"(vii) sections 2332a-d, f-h (relating to terrorist activities) of title 18, United States Code;

"(viii) sections 2339 (relating to harboring or concealing terrorists), 2339A (relating to material support to terrorists), 2339B (relating to material support or resources to designated foreign terrorist organizations), 2339C (relating to financing of terrorism), 2339D (relating to receiving military-type training from a terrorist organization) of title 18, United States Code;

"(ix) section 1705 of the International Emergency Economic Powers Act (50 U.S.C. 1705); or

"(x) section 38 of the Arms Export Control Act (22 U.S.C. 2778);

"(M) an offense that—

"(i) involves fraud or deceit in which the loss to the victim or victims exceeds \$10,000; or

"(ii) is described in section 7201 of the Internal Revenue Code of 1986 (relating to tax evasion) in which the revenue loss to the Government exceeds \$10,000;

"(N) an offense described in section 274(a) (relating to alien smuggling), except in the case of a first offense for which the alien has affirmatively shown that the alien committed the offense for the purpose of assisting, abetting, or aiding only the alien's spouse, child, or parent (and no other individual) to violate a provision of this Act;

"(0) an offense described in section 275 or 276 for which the term of imprisonment is at least 1 year:

"(P) an offense which is described in chapter 75 of title 18, United States Code, and for which the term of imprisonment is at least 1 year."

"(Q) an offense relating to a failure to appear by a defendant for service of sentence if the underlying offense is punishable by imprisonment for a term of 5 years or more:

"(R) an offense relating to commercial bribery, counterfeiting, forgery, or trafficking in vehicles the identification numbers of which have been altered for which the term of imprisonment is at least one year:

"(S) an offense relating to obstruction of justice, perjury or subornation of perjury, or bribery of a witness:

"(T) an offense relating to a failure to appear before a court pursuant to a court order to answer to or dispose of a charge of a felony for which a sentence of 2 years' imprisonment or more may be imposed:

"(U) any offense for which the term of imprisonment imposed was 2 years or more:

"(V) an offense relating to terrorism or national security (including a conviction for a violation of any provision of chapter 113B of title 18 United States Code: or

"(W)(i) a single conviction for driving while intoxicated (including a conviction for driving while under the influence of or impairment by alcohol or drugs), when such impaired driving was a cause of the serious bodily injury or death of another person; or

"(ii) a second or subsequent conviction for driving while intoxicated (including a conviction for driving under the influence of or impaired by alcohol or drugs): or

"(X) an attempt or conspiracy to commit an offense described in this paragraph or aiding, abetting, counseling, procuring, commanding, inducing, facilitating, or soliciting the commission of such an offense.

Any determinations under this paragraph shall be made on the basis of the record of conviction. For purposes of this paragraph, a person shall be considered to have committed an aggravated felony if that person has been convicted for 3 or more misdemeanors not arising out the traffic laws (except for any conviction for driving under the influence or an offense that results in the death or serious bodily injury of another person) or felonies for which the aggregate term of imprisonment imposed was 3 years or more, regardless of whether the convictions were all entered pursuant to a single trial or the offenses arose from a single pattern or scheme of conduct.

(b) EFFECTIVE DATE; APPLICATION OF AMENDMENTS.—

(1) IN GENERAL.—The amendments made by subsection (a)—

(A) shall take effect on the date of the enactment of this Act; and

(B) shall apply to any act or conviction that occurred before, on, or after such date.

(2) APPLICATION OF IIRIRA AMENDMENTS.— The amendments to section 101(a)(43) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(43)) made by section 321 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (division C of Public Law 104–208; 110 Stat. 3009–627) shall continue to apply, whether the conviction was entered before, on, or after September 30, 1996.

SEC. 3105. CRIME OF VIOLENCE.

Section 16 of title 18, United States Code, is amended to read as follows:

#### "§ 16. Crime of violence defined

''(a) The term 'crime of violence' means an offense that—  $\,$ 

"(1)(A) is murder, voluntary manslaughter, assault, sexual abuse or aggravated sexual abuse, abusive sexual contact, child abuse, kidnapping, robbery, carjacking, firearms use, burglary, arson, extortion, communication of threats, coercion, unauthorized use of a vehicle, fleeing, interference with flight crew members and attendants, domestic violence, hostage taking, stalking, human trafficking, or using weapons of mass destruction; or

"(B) involves use or unlawful possession of explosives or destructive devices described in 5845(f) of the Internal Revenue Code of 1986;

"(2) has as an element the use, attempted use, or threatened use of physical force against the person or property of another; or

"(3) is an attempt to commit, conspiracy to commit, solicitation to commit, or aiding and abetting any of the offenses set forth in paragraphs (1) and (2).

"(b) In this section:

"(1) The term 'abusive sexual contact' means conduct described in section 2244(a)(1) and (a)(2).

"(2) The terms 'aggravated sexual abuse' and 'sexual abuse' mean conduct described in sections 2241 and 2242. For purposes of such conduct, the term 'sexual act' means conduct described in section 2246(2), or the knowing and lewd exposure of genitalia or masturbation, to any person, with an intent to abuse, humiliate, harass, degrade, or arouse or gratify the sexual desire of any person.

"(3) The term 'assault' means conduct described in section 113(a), and includes conduct committed recklessly, knowingly, or intentionally."

"(4) The term 'arson' means conduct described in section 844(i) or unlawfully or willfully damaging or destroying any building, inhabited structure, vehicle, vessel, or real property by means of fire or explosive.

"(5) The term 'burglary' means an unlawful or unprivileged entry into, or remaining in, a building or structure, including any nonpermanent or mobile structure that is adapted or used for overnight accommodation or for the ordinary carrying on of business, and, either before or after entering, the person—

"(A) forms the intent to commit a crime; or

 $\mbox{``(B)}$  commits or attempts to commit a crime.

"(6) The term 'carjacking' means conduct described in section 2119, or the unlawful taking of a motor vehicle from the immediate actual possession of a person against his will, by means of actual or threatened force, or violence or intimidation, or by sudden or stealthy seizure or snatching, or fear of injury.

"(7) The term 'child abuse' means the unlawful infliction of physical injury or the commission of any sexual act against a child under fourteen by any person eighteen years of age or older.

"(8) The term 'communication of threats' means conduct described in section 844(e), or the transmission of any communications containing any threat of use of violence to—

"(A) demand or request for a ransom or reward for the release of any kidnapped person; or

"(B) threaten to kidnap or injure the person of another.

"(9) The term 'coercion' means causing the performance or non-performance of any act by another person which under such other person has a legal right to do or to abstain from doing, through fraud or by the use of actual or threatened force, violence, or fear thereof, including the use, or an express or implicit threat of use, of violence to cause harm, or threats to cause injury to the person, reputation or property of any person.

"(10) The term 'domestic violence' means any assault committed by a current or former spouse, parent, or guardian of the victim, by a person with whom the victim shares a child in common, by a person who is cohabiting with or has cohabited with the victim as a spouse, parent, or guardian, or by a person similarly situated to a spouse, parent, or guardian of the victim

"(11) The term 'extortion' means conduct described in section 1951(b)(2)), but not extortion under color of official right or fear of economic loss.

'(12) The term 'firearms use' means conduct described in section 924(c) or 929(a), if the firearm was brandished, discharged, or otherwise possessed carried or used as a weapon and the crime of violence or drug trafficking crime during and in relation to which the firearm was possessed, carried, or used was subject to prosecution in any court of the United States, State court, military court or tribunal, or tribal court. Such term also includes unlawfully possessing a firearm described in section 5845(a) of the Internal Revenue Code of 1986 (such as a sawed-off shotgun or sawed-off rifle, silencer, bomb, or machine gun), possession of a firearm described in section 922(g)(1), 922(g)(2) and 922(g)(4), possession of a firearm with the intent to use such firearm unlawfully, or reckless discharge of a firearm at a dwelling.

"(13) The term 'fleeing' means knowingly operating a motor vehicle and, following a law enforcement officer's signal to bring the motor vehicle to a stop—

"(A) failing or refusing to comply; or

"(B) fleeing or attempting to elude a law enforcement officer.

"(14) The term 'force' means the level of force needed or intended to overcome resistance.

"(15) The term 'hostage taking' means conduct described in section 1203.

"(16) The term 'human trafficking' means conduct described in section 1589, 1590, and 1591.

"(17) The term 'interference with flight crew members and attendants' means conduct described in section 46504 of title 49, United States Code.

"(18) The term 'kidnapping' means conduct described in section 1201(a)(1) or seizing, confining, inveigling, decoying, abducting, or carrying away and holding for ransom or reward or otherwise any person.

"(19) The term 'murder' means conduct described as murder in the first degree or murder in the second degree described in section 1111.

"(20) the term 'robbery' means conduct described in section 1951(b)(1), or the unlawful taking or obtaining of personal property from the person or in the presence of another, against his will, by means of actual or threatened force, or violence or intimidation, or by sudden or stealthy seizure or snatching, or fear of injury, immediate or future, to his person or property, or property in his custody or possession, or the person or property of a relative or member of his family or of anyone in his company at the time of the taking or obtaining.

"(21) The term 'stalking' means conduct described in section 2261A.

"(22) The term 'unauthorized use of a motor vehicle' means the intentional or knowing operation of another person's boat, airplane, or motor vehicle without the consent of the owner.

"(23) The term 'using weapons of mass destruction' means conduct described in section 2332a.

"(24) the term 'voluntary manslaughter' means conduct described in section 1112(a).

"(c) For purposes of this section, in the case of any reference in subsection (b) to an offense under this title, such reference shall include conduct that constitutes an offense under State or tribal law or under the Uniform Code of Military Justice, if such conduct would be an offense under this title if a circumstance giving rise to Federal jurisdiction had existed."

# SEC. 3106. GROUNDS OF INADMISSIBILITY AND DEPORTABILITY FOR ALIEN GANG MEMBERS.

(a) DEFINITION OF GANG MEMBER.—Section 101(a) of the Immigration and Nationality Act (8 U.S.C. 1101(a)) is amended by inserting after paragraph (52) the following:

"(53)(A) The term 'criminal gang' means an ongoing group, club, organization, or asso-

ciation of 5 or more persons-

"(i) that has as one of its primary purposes the commission of 1 or more of the criminal offenses described in subparagraph (B) and the members of which engage, or have engaged within the past 5 years, in a continuing series of such offenses; or

"(ii) that has been designated as a criminal gang by the Secretary of Homeland Security, in consultation with the Attorney General, as meeting these criteria.

"(B) The offenses described, whether in violation of Federal or State law or foreign law and regardless of whether the offenses occurred before, on, or after the date of the enactment of this paragraph, are the following."

"(i) A 'felony drug offense' (as defined in section 102 of the Controlled Substances Act (21 U.S.C. 802)).

"(ii) A felony offense involving firearms or explosives or in violation of section 931 of title 18, United States Code (relating to purchase, ownership, or possession of body armor by violent felons).

"(iii) An offense under section 274 (relating to bringing in and harboring certain aliens), section 277 (relating to aiding or assisting certain aliens to enter the United States), or section 278 (relating to importation of alien for immoral purpose), except that this clause does not apply in the case of an organization described in section 501(c)(3) of the Internal Revenue Code of 1986 (26 U.S.C. 501(c)(3)) which is exempt from taxation under section 501(a) of such Code.

"(iv) A violent crime described in section 101(a)(43)(F).

"(v) A crime involving obstruction of justice, tampering with or retaliating against a witness, victim, or informant, or perjury or subornation of perjury.

"(vi) Any conduct punishable under sections 1028A and 1029 of title 18, United States Code (relating to aggravated identity theft or fraud and related activity in connection with identification documents or access devices), sections 1581 through 1594 of such title (relating to peonage, slavery, and trafficking in persons), section 1951 of such title (relatto interference with commerce by threats or violence), section 1952 of such title (relating to interstate and foreign travel or transportation in aid of racketeering enterprises), section 1956 of such title (relating to the laundering of monetary instruments), section 1957 of such title (relating to engaging in monetary transactions in property derived from specified unlawful activity), or sections 2312 through 2315 of such title (relating to interstate transportation of stolen motor vehicles or stolen property).

"(vii) An attempt or conspiracy to commit an offense described in this paragraph or aiding, abetting, counseling, procuring, commanding, inducing, facilitating, or soliciting the commission of an offense described in clauses (i) through (vi).".

- (b) INADMISSIBILITY.—Section 212(a)(2) of such Act (8 U.S.C. 1182(a)(2)) is amended—
- (1) in subparagraph (A)(i)—
- (A) in subclause (I), by striking "or" at the end; and
- (B) by inserting after subclause (II) the following:

"(III) a violation of (or a conspiracy or attempt to violate) any law or regulation of a State, the United States, or a foreign country relating to participation or membership in a criminal gang, or

"(IV) any felony or misdemeanor offense for which the alien received a sentencing enhancement predicated on gang membership or conduct that promoted, furthered, aided, or supported the illegal activity of the criminal gang.".

(2) by adding at the end the following:

"(N) ALIENS ASSOCIATED WITH CRIMINAL GANGS.—

"(i) ALIENS NOT PHYSICALLY PRESENT IN THE UNITED STATES.—In the case of an alien who is not physically present in the United States:

"(I) That alien is inadmissible if a consular officer, an immigration officer, the Secretary of Homeland Security, or the Attorney General knows or has reason to believe—

"(aa) to be or to have been a member of a criminal gang (as defined in section 101(a)(53)); or

"(bb) to have participated in the activities of a criminal gang (as defined in section 101(a)(53)), knowing or having reason to know that such activities will promote, further, aid, or support the illegal activity of the criminal gang.

"(II) That alien is inadmissible if a consular officer, an immigration officer, the Secretary of Homeland Security, or the Attorney General has reasonable grounds to believe the alien has participated in, been a member of, promoted, or conspired with a criminal gang, either inside or outside of the United States.

"(III) That alien is inadmissible if a consular officer, an immigration officer, the Secretary of Homeland Security, or the Attorney General has reasonable grounds to believe seeks to enter the United States or has entered the United States in furtherance of the activities of a criminal gang, either inside or outside of the United States.

"(ii) ALIENS PHYSICALLY PRESENT IN THE UNITED STATES.—In the case of an alien who is physically present in the United States, that alien is inadmissible if the alien—

''(I) is a member of a criminal gang (as defined in section 101(a)(53)); or

"(II) has participated in the activities of a criminal gang (as defined in section 101(a)(53)), knowing or having reason to know that such activities will promote, further, aid, or support the illegal activity of the criminal gang.".

(c) DEPORTABILITY.—Section 237(a)(2) of the Immigration and Nationality Act (8 U.S.C. 1227(a)(2)) is amended by adding at the end the following:

"(H) ALIENS ASSOCIATED WITH CRIMINAL GANGS.—Any alien is deportable who—

"(i) is or has been a member of a criminal gang (as defined in section 101(a)(53));

"(ii) has participated in the activities of a criminal gang (as so defined), knowing or having reason to know that such activities will promote, further, aid, or support the illegal activity of the criminal gang;

- "(iii) has been convicted of a violation of (or a conspiracy or attempt to violate) any law or regulation of a State, the United States, or a foreign country relating to participation or membership in a criminal gang;
- "(iv) any felony or misdemeanor offense for which the alien received a sentencing enhancement predicated on gang membership or conduct that promoted, furthered, aided, or supported the illegal activity of the criminal gang."
  - (d) Designation -
- (1) IN GENERAL.—Chapter 2 of title II of the Immigration and Nationality Act (8 U.S.C. 1182) is amended by inserting after section 219 the following:
  - "DESIGNATION OF CRIMINAL GANG
- "SEC. 220.
- "(a) DESIGNATION.—
  "(1) IN GENERAL.—The Secretary of Homeland Security, in consultation with the Attorney General, may designate a group, club, organization, or association of 5 or more persons as a criminal gang if the Secretary finds that their conduct is described in section 101(a)(53)
  - (2) Procedure.—
- "(A) NOTIFICATION.—Seven days before making a designation under this subsection, the Secretary shall, by classified communication, notify the Speaker and Minority Leader of the House of Representatives, the President pro tempore, Majority Leader, and Minority Leader of the Senate, and the members of the relevant committees of the House of Representatives and the Senate, in writing, of the intent to designate a group, club. organization, or association of 5 or more persons under this subsection and the factual basis therefor.
- (B) PUBLICATION IN THE FEDERAL REG-ISTER —The Secretary shall publish the designation in the Federal Register seven days after providing the notification under subparagraph (A).
  - (3) Record.
- "(A) IN GENERAL.—In making a designation under this subsection, the Secretary shall create an administrative record.
- The Sec-(B) Classified information. retary may consider classified information in making a designation under this subsection Classified information shall not be subject to disclosure for such time as it remains classified, except that such information may be disclosed to a court ex parte and in camera for purposes of judicial review under subsection (c).
- '(4) PERIOD OF DESIGNATION.-
- "(A) IN GENERAL.—A designation under this subsection shall be effective for all purposes until revoked under paragraph (5) or (6) or set aside pursuant to subsection (c).
- "(B) Review of designation upon peti-TION .
- "(i) IN GENERAL.—The Secretary shall review the designation of a criminal gang under the procedures set forth in clauses (iii) and (iv) if the designated group, club, organization, or association of 5 or more persons files a petition for revocation within the petition period described in clause (ii).
- "(ii) PETITION PERIOD.—For purposes of clause (i)-
- "(I) if the designated group, club, organization, or association of 5 or more persons has not previously filed a petition for revocation under this subparagraph, the petition period begins 2 years after the date on which the designation was made; or
- "(II) if the designated group, club, organization, or association of 5 or more persons has previously filed a petition for revocation under this subparagraph, the petition period begins 2 years after the date of the determination made under clause (iv) on that petition.

- "(iii) PROCEDURES .-- Any group, club, organization, or association of 5 or more persons that submits a petition for revocation under this subparagraph of its designation as a criminal gang must provide evidence in that petition that it is not described in section 101(a)(53).
- "(iv) Determination.-
- "(I) IN GENERAL.—Not later than 180 days after receiving a petition for revocation submitted under this subparagraph, the Secretary shall make a determination as to such revocation.
- "(II) CLASSIFIED INFORMATION.—The Secretary may consider classified information in making a determination in response to a petition for revocation. Classified information shall not be subject to disclosure for such time as it remains classified, except that such information may be disclosed to a court ex parte and in camera for purposes of iudicial review under subsection (c).
- "(III) Publication of Determination.—A determination made by the Secretary under this clause shall be published in the Federal Register.
- "(IV) PROCEDURES.—Any revocation by the Secretary shall be made in accordance with paragraph (6).
  - "(C) OTHER REVIEW OF DESIGNATION
- "(i) IN GENERAL.—If in a 5-year period no review has taken place under subparagraph (B), the Secretary shall review the designation of the criminal gang in order to determine whether such designation should be revoked pursuant to paragraph (6).
- "(ii) PROCEDURES.—If a review does not take place pursuant to subparagraph (B) in response to a petition for revocation that is filed in accordance with that subparagraph, then the review shall be conducted pursuant to procedures established by the Secretary. The results of such review and the applicable procedures shall not be reviewable in any
- "(iii) Publication of results of review.-The Secretary shall publish any determination made pursuant to this subparagraph in the Federal Register.
- (5) REVOCATION BY ACT OF CONGRESS. Congress, by an Act of Congress, may block or revoke a designation made under para-
- (6) REVOCATION BASED ON CHANGE IN CIR-CUMSTANCES :
- "(A) IN GENERAL.—The Secretary may revoke a designation made under paragraph (1) at any time, and shall revoke a designation upon completion of a review conducted pursuant to subparagraphs (B) and (C) of paragraph (4) if the Secretary finds that-
- "(i) the group, club, organization, or association of 5 or more persons that has been designated as a criminal gang is no longer described in section 101(a)(53); or
- "(ii) the national security or the law enforcement interests of the United States warrants a revocation.
- "(B) PROCEDURE.—The procedural requirements of paragraphs (2) and (3) shall apply to a revocation under this paragraph. Any revocation shall take effect on the date specified in the revocation or upon publication in the Federal Register if no effective date is specified.
- (7) EFFECT OF REVOCATION.—The revocation of a designation under paragraph (5) or (6) shall not affect any action or proceeding based on conduct committed prior to the effective date of such revocation.
- (8) Use of Designation in Trial or Hear-ING.—If a designation under this subsection has become effective under paragraph (2) an alien in a removal proceeding shall not be permitted to raise any question concerning the validity of the issuance of such designation as a defense or an objection
  - (b) AMENDMENTS TO A DESIGNATION.-

- "(1) IN GENERAL.—The Secretary may amend a designation under this subsection if the Secretary finds that the group, club, organization, or association of 5 or more persons has changed its name, adopted a new alias, dissolved and then reconstituted itself under a different name or names, or merged with another group, club, organization, or association of 5 or more persons.
- "(2) PROCEDURE.—Amendments made to a designation in accordance with paragraph (1) shall be effective upon publication in the Federal Register. Paragraphs (2), (4), (5), (6), (7), and (8) of subsection (a) shall also apply to an amended designation.
- "(3) ADMINISTRATIVE RECORD.—The administrative record shall be corrected to include the amendments as well as any additional relevant information that supports those amendments.
- "(4) CLASSIFIED INFORMATION—The Secretary may consider classified information in amending a designation in accordance with this subsection. Classified information shall not be subject to disclosure for such time as it remains classified, except that such information may be disclosed to a court ex parte and in camera for purposes of judicial review under subsection (c) of this section
  - "(c) Judicial Review of Designation.-
- "(1) IN GENERAL.—Not later than 30 days after publication in the Federal Register of a designation, an amended designation, or a determination in response to a petition for revocation, the designated group, club, organization, or association of 5 or more persons may seek judicial review in the United States Court of Appeals for the District of Columbia Circuit.
- '(2) Basis of review.—Review under this subsection shall be based solely upon the administrative record, except that the Government may submit, for ex parte and in camera review, classified information used in making the designation, amended designation, or determination in response to a petition for revocation.
- "(3) Scope of Review.—The Court shall hold unlawful and set aside a designation, amended designation, or determination in response to a petition for revocation the court finds to be
- "(A) arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with
- contrary to constitutional right, power, privilege, or immunity;
- "(C) in excess of statutory jurisdiction, authority, or limitation, or short of statutory
- "(D) lacking substantial support in the administrative record taken as a whole or in classified information submitted to the court under paragraph (2); or
- "(E) not in accord with the procedures required by law.
- "(4) JUDICIAL REVIEW INVOKED.—The pendency of an action for judicial review of a designation, amended designation, or determination in response to a petition for revocation shall not affect the application of this section, unless the court issues a final order setting aside the designation, amended designation, or determination in response to a petition for revocation.
- "(d) DEFINITIONS.—As used in this section— "(1) the term 'classified information' has the meaning given that term in section 1(a)
- of the Classified Information Procedures Act (18 U.S.C. App.);
- "(2) the term 'national security' means the national defense, foreign relations, or economic interests of the United States;
- "(3) the term 'relevant committees' means the Committees on the Judiciary of the Senate and of the House of Representatives; and

- "(4) the term 'Secretary' means the Secretary of Homeland Security, in consultation with the Attorney General.".
- (2) CLERICAL AMENDMENT.—The table of contents for such Act is amended by inserting after the item relating to section 219 the following:

"Sec. 220. Designation.".

- (e) MANDATORY DETENTION OF CRIMINAL GANG MEMBERS.—
- (1) IN GENERAL.—Section 236(c)(1) of the Immigration and Nationality Act (8 U.S.C. 1226(c)(1)), as amended by this division, is further amended—
- (A) in subparagraph (E), by striking "or" at the end:
- (B) in subparagraph (F), by inserting "or" at the end; and
- (C) by inserting after subparagraph (F) the following:
- (2) ANNUAL REPORT.—Not later than March 1 of each year (beginning 1 year after the date of the enactment of this Act), the Secretary of Homeland Security, after consultation with the appropriate Federal agencies, shall submit a report to the Committees on the Judiciary of the House of Representatives and of the Senate on the number of aliens detained under the amendments made by paragraph (1).
- (f) ASYLUM CLAIMS BASED ON GANG AFFILIATION —
- (1) INAPPLICABILITY OF RESTRICTION ON REMOVAL TO CERTAIN COUNTRIES.—Section 241(b)(3)(B) of the Immigration and Nationality Act (8 U.S.C. 1251(b)(3)(B)) is amended, in the matter preceding clause (i), by inserting "who is described in section 212(a)(2)(N)(i) or section 237(a)(2)(H)(i) or who is" after "to an alien".
- (2) INELIGIBILITY FOR ASYLUM.—Section 208(b)(2)(A) of such Act (8 U.S.C. 1158(b)(2)(A)) is amended—
- (A) in clause (v), by striking "or" at the end:
- (B) by redesignating clause (vi) as clause (vii); and
- (C) by inserting after clause (v) the following:
- "(vi) the alien is described in section 212(a)(2)(N)(i) or section 237(a)(2)(H)(i); or".
- (g) Temporary Protected Status.—Section 244 of such Act (8 U.S.C. 1254a) is amended—  $\,$
- (1) by striking "Attorney General" each place it appears and inserting "Secretary of Homeland Security":
  - (2) in subparagraph (c)(2)(B)—
- (A) in clause (i), by striking "or" at the end;
- (B) in clause (ii), by striking the period and inserting "; or"; and
- (C) by adding at the end the following:
- ''(iii) the alien is, or at any time has been, described in section 212(a)(2)(N) or section 237(a)(2)(H).''; and
  - (3) in subsection (d)—
  - (A) by striking paragraph (3); and
- (B) in paragraph (4), by adding at the end the following: "The Secretary of Homeland Security may detain an alien provided temporary protected status under this section whenever appropriate under any other provision of law.".
- (h) SPECIAL IMMIGRANT JUVENILE VISAS.— Section 101(a)(27)(J)(iii) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(27)(J)(iii)) is amended—
  - (1) in subclause (I), by striking "and";
- (2) in subclause (II), by adding "and" at the end: and
  - (3) by adding at the end the following:
- "(III) no alien who is, or at any time has been, described in section 212(a)(2)(N) or sec-

- tion 237(a)(2)(H) shall be eligible for any immigration benefit under this subparagraph;".
- (i) PAROLE.—An alien described in section 212(a)(2)(N) of the Immigration and Nationality Act, as added by subsection (b), shall not be eligible for parole under section 212(d)(5)(A) of such Act unless—
- (1) the alien is assisting or has assisted the United States Government in a law enforcement matter, including a criminal investigation; and
- (2) the alien's presence in the United States is required by the Government with respect to such assistance.
- (j) EFFECTIVE DATE.—The amendments made by this section shall take effect on the date of the enactment of this Act and shall apply to acts that occur before, on, or after the date of the enactment of this Act.

#### SEC. 3107. SPECIAL IMMIGRANT JUVENILE STA-TUS FOR IMMIGRANTS UNABLE TO REUNITE WITH EITHER PARENT.

Section 101(a)(27)(J)(i) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(27)(J)(i)) is amended by striking "1 or both of the immigrant's parents" and inserting "either of the immigrant's parents".

#### SEC. 3108. CLARIFICATION OF AUTHORITY RE-GARDING DETERMINATIONS OF CONVICTIONS.

Section 101(a)(48) of the Immigration and National Act (8 U.S.C. 1101(a)(48)) is amended by adding at the end the following:

"(C) In making a determination as to whether a conviction is for—

``(i) a crime under section 212(a)(2), or

"(ii) a crime under 237(a)(2),

such determination shall be determined on the basis of the record of conviction and any facts established within the record of conviction.

"(D) Any reversal, vacatur, expungement, or modification to a conviction, sentence, or conviction record that was granted to ameliorate the immigration consequences of the conviction, sentence, or conviction record, or was granted for rehabilitative purposes shall have no effect on the immigration consequences resulting from the original conviction. The alien shall have the burden of proving that the reversal, vacatur, expungement, or modification was not for such purposes. In no case in which a reversal, vacatur, expungement, or modification was granted for a procedural or substantive defect in the criminal proceedings. Whether an alien has been convicted of a crime for which a sentence of one year or longer may be imposed or whether the alien has been convicted for a crime where the maximum penalty possible did not exceed one year shall be determined based on the maximum penalty allowed by the statute of conviction as of the date the offense was committed. Subsequent changes in State or Federal law which increase or decrease the sentence that may be imposed for a given crime shall not be considered.

# SEC. 3109. ADDING ATTEMPT AND CONSPIRACY TO COMMIT TERRORISM-RELATED INADMISSIBILITY GROUNDS ACTS TO THE DEFINITION OF ENGAGING IN TERRORIST ACTIVITY.

Section 212(a)(3)(B)(iv) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(3)(B)(iv)) is amended—

- (1) in subclause (VI), by striking the period and inserting "; or"; and
- (2) by adding at the end the following:
- "(VII) an attempt or conspiracy to do any of the foregoing.".

## SEC. 3110. CLARIFYING THE AUTHORITY OF ICE DETAINERS.

- (a) IN GENERAL.—Section 287(d) of the Immigration and Nationality Act (8 U.S.C. 1357(d)) is amended to read as follows:
- ''(d) DETAINER OF INADMISSIBLE OR DEPORTABLE ALIENS.—

- "(1) IN GENERAL.—In the case of an individual who is arrested by any Federal, State, or local law enforcement official or other personnel for the alleged violation of any criminal law or any motor vehicle law relating to driving while intoxicated or driving under the influence (including driving while under the influence of or impairment by alcohol or drugs), the Secretary may issue a detainer regarding the individual to any Federal, State, or local law enforcement entity, official, or other personnel if the Secretary has probable cause to believe that the individual is an inadmissible or deportable alien.
- "(2) PROBABLE CAUSE.—Probable cause is deemed to be established if—
- "(A) the individual who is the subject of the detainer matches, pursuant to biometric confirmation or other Federal database records, the identity of an alien who the Secretary has reasonable grounds to believe to be inadmissible or deportable;
- "(B) the individual who is the subject of the detainer is the subject of ongoing removal proceedings, including matters where a charging document has already been served:
- "(C) the individual who is the subject of the detainer has previously been ordered removed from the United States and such an order is administratively final;
- "(D) the individual who is the subject of the detainer has made voluntary statements or provided reliable evidence that indicate that they are an inadmissible or deportable alien; or
- "(E) the Secretary otherwise has reasonable grounds to believe that the individual who is the subject of the detainer is an inadmissible or deportable alien.
- "(3) TRANSFER OF CUSTODY.—If the Federal, State, or local law enforcement entity, official, or other personnel to whom a detainer is issued complies with the detainer and detains for purposes of transfer of custody to the Department of Homeland Security the individual who is the subject of the detainer, the Department may take custody of the individual within 48 hours (excluding weekends and holidays), but in no instance more than 96 hours, following the date that the individual is otherwise to be released from the custody of the relevant Federal, State, or local law enforcement entity."
  - (b) IMMUNITY.-
- (1) IN GENERAL.—A State or a political subdivision of a State (and the officials and personnel of the State or subdivision acting in their official capacities), and a nongovernmental entity (and its personnel) contracted by the State or political subdivision for the purpose of providing detention, acting in compliance with a Department of Homeland Security detainer issued pursuant to this section who temporarily holds an alien in its custody pursuant to the terms of a detainer so that the alien may be taken into the custody of the Department of Homeland Security, shall be considered to be acting under color of Federal authority for purposes of determining their liability and shall be held harmless for their compliance with the detainer in any suit seeking any punitive, compensatory, or other monetary damages.
- (2) FEDERAL GOVERNMENT AS DEFENDANT.—
  In any civil action arising out of the compliance with a Department of Homeland Security detainer by a State or a political subdivision of a State (and the officials and personnel of the State or subdivision acting in their official capacities), or a nongovernmental entity (and its personnel) contracted by the State or political subdivision for the purpose of providing detention, the United States Government shall be the proper party named as the defendant in the suit in regard to the detention resulting from compliance with the detainer.

- (3) BAD FAITH EXCEPTION.—Paragraphs (1) and (2) shall not apply to any mistreatment of an individual by a State or a political subdivision of a State (and the officials and personnel of the State or subdivision acting in their official capacities), or a nongovernmental entity (and its personnel) contracted by the State or political subdivision for the purpose of providing detention.
  - (c) PRIVATE RIGHT OF ACTION.—
- (1) CAUSE OF ACTION.—Any individual, or a spouse, parent, or child of that individual (if the individual is deceased), who is the victim of an offense that is murder, rape, or sexual abuse of a minor, for which an alien (as defined in section 101(a)(3) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(3))) has been convicted and sentenced to a term of imprisonment of at least 1 year, may bring an action against a State or political subdivision of a State or public official acting in an official capacity in the appropriate Federal court if the State or political subdivision, except as provided in paragraph (3)—
- (A) released the alien from custody prior to the commission of such crime as a consequence of the State or political subdivision's declining to honor a detainer issued pursuant to section 287(d)(1) of the Immigration and Nationality Act (8 U.S.C. 1357(d)(1));
- (B) has in effect a statute, policy, or practice not in compliance with section 642 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (8 U.S.C. 1373) as amended, and as a consequence of its statute, policy, or practice, released the alien from custody prior to the commission of such crime: or
- (C) has in effect a statute, policy, or practice requiring a subordinate political subdivision to decline to honor any or all detainers issued pursuant to section 287(d)(1) of the Immigration and Nationality Act (8 U.S.C. 1357(d)(1)), and, as a consequence of its statute, policy or practice, the subordinate political subdivision declined to honor a detainer issued pursuant to such section, and as a consequence released the alien from custody prior to the commission of such crime.
- (2) LIMITATIONS ON BRINGING ACTION.—An action may not be brought under this subsection later than 10 years following the occurrence of the crime, or death of a person as a result of such crime, whichever occurs later.
- (3) PROPER DEFENDANT.—If a political subdivision of a State declines to honor a detainer issued pursuant to section 287(d)(1) of the Immigration and Nationality Act (8 U.S.C. 1357(d)) as a consequence of the State or another political subdivision with jurisdiction over the subdivision prohibiting the subdivision through a statute or other legal requirement of the State or other political subdivision—
  - (A) from honoring the detainer; or
- (B) fully complying with section 642 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (8 U.S.C. 1373). and, as a consequence of the statute or other legal requirement of the State or other political subdivision, the subdivision released the alien referred to in paragraph (1) from custody prior to the commission of the crime referred to in that paragraph, the State or other political subdivision that enacted the statute or other legal requirement, shall be deemed to be the proper defendant in a cause of action under this subsection, and no such cause of action may be maintained against the political subdivision which declined to honor the detainer.
- (4) ATTORNEY'S FEE AND OTHER COSTS.—In any action or proceeding under this subsection the court shall allow a prevailing plaintiff a reasonable attorneys fee as part of the costs, and include expert fees as part of the attorneys fee.

#### SEC. 3111. DEPARTMENT OF HOMELAND SECU-RITY ACCESS TO CRIME INFORMA-TION DATABASES.

Section 105(b) of the Immigration and Nationality Act (8 U.S.C. 1105(b)) is amended—(1) in paragraph (1)—

- (A) by striking "the Service" and inserting "the Department of Homeland Security"; and
- (B) by striking "visa applicant or applicant for admission" and inserting "visa applicant, applicant for admission, applicant for adjustment of status, or applicant for any other benefit under the immigration laws"; and
- (2) by inserting after paragraph (4) the following:
- "(5) The Secretary of Homeland Security shall receive, upon request, access to the information described in paragraph (1) by means of extracts of the records for placement in the appropriate database without any fee or charge."

#### TITLE IV—ASYLUM REFORM

#### SEC. 4101. CREDIBLE FEAR INTERVIEWS.

Section 235(b)(1)(B)(v) of the Immigration and Nationality Act (8 U.S.C. 1225(b)(1)(B)(v)) is amended by striking "claim" and all that follows, and inserting "claim, as determined pursuant to section 208(b)(1)(B)(iii), and such other facts as are known to the officer, that the alien could establish eligibility for asylum under section 208, and it is more probable than not that the statements made by, and on behalf of, the alien in support of the alien's claim are true."

## SEC. 4102. JURISDICTION OF ASYLUM APPLICATIONS.

Section 208(b)(3) of the Immigration and Nationality Act (8 U.S.C. 1158) is amended by striking subparagraph (C).

## SEC. 4103. RECORDING EXPEDITED REMOVAL AND CREDIBLE FEAR INTERVIEWS.

- (a) IN GENERAL.—The Secretary of Homeland Security shall establish quality assurance procedures and take steps to effectively ensure that questions by employees of the Department of Homeland Security exercising expedited removal authority under section 235(b) of the Immigration and Nationality Act (8 U.S.C. 1225(b)) are asked in a uniform manner, to the extent possible, and that both these questions and the answers provided in response to them are recorded in a uniform fashion.
- (b) FACTORS RELATING TO SWORN STATE-MENTS.—Where practicable, any sworn or signed written statement taken of an alien as part of the record of a proceeding under section 235(b)(1)(A) of the Immigration and Nationality Act (8 U.S.C. 1225(b)(1)(A)) shall be accompanied by a recording of the interview which served as the basis for that sworn statement.
- (c) Interpreters.—The Secretary shall ensure that a competent interpreter, not affiliated with the government of the country from which the alien may claim asylum, is used when the interviewing officer does not speak a language understood by the alien.
- (d) RECORDINGS IN IMMIGRATION PROCEEDINGS.—There shall be an audio or audio visual recording of interviews of aliens subject to expedited removal. The recording shall be included in the record of proceeding and shall be considered as evidence in any further proceedings involving the alien.
- (e) No Private Right of Action.—Nothing in this section shall be construed to create any right, benefit, trust, or responsibility, whether substantive or procedural, enforceable in law or equity by a party against the United States, its departments, agencies, instrumentalities, entities, officers, employees, or agents, or any person, nor does this section create any right of review in any administrative, judicial, or other proceeding.

#### SEC. 4104. SAFE THIRD COUNTRY.

Section 208(a)(2)(A) of the Immigration and Nationality Act (8 U.S.C. 1158(a)(2)(A)) is amended—

- (1) by striking "Attorney General" each place it appears and inserting "Secretary of Homeland Security"; and
- (2) by striking "removed, pursuant to a bilateral or multilateral agreement, to" and inserting "removed to".

# SEC. 4105. RENUNCIATION OF ASYLUM STATUS PURSUANT TO RETURN TO HOME COUNTRY.

- (a) IN GENERAL.—Section 208(c) of the Immigration and Nationality Act (8 U.S.C. 1158(c)) is amended by adding at the end the following new paragraph:
- $\lq\lq(4)$  Renunciation of status pursuant to return to home country.—
- "(A) IN GENERAL.—Except as provided in subparagraph (B), any alien who is granted asylum status under this Act, who, absent changed country conditions, subsequently returns to the country of such alien's nationality or, in the case of an alien having no nationality, returns to any country in which such alien last habitually resided, and who applied for such status because of persecution or a well-founded fear of persecution in that country on account of race, religion, nationality, membership in a particular social group, or political opinion, shall have his or her status terminated.
- "(B) WAIVER.—The Secretary has discretion to waive subparagraph (A) if it is established to the satisfaction of the Secretary that the alien had a compelling reason for the return. The waiver may be sought prior to departure from the United States or upon return.".
- (b) CONFORMING AMENDMENT.—Section 208(c)(3) of the Immigration and Nationality Act (8 U.S.C. 1158(c)(3)) is amended by inserting after "paragraph (2)" the following: "or (4)"

#### SEC. 4106. NOTICE CONCERNING FRIVOLOUS ASY-LUM APPLICATIONS.

- (a) IN GENERAL.—Section 208(d)(4) of the Immigration and Nationality Act (8 U.S.C. 1158(d)(4)) is amended—
- (1) in the matter preceding subparagraph (A), by inserting "the Secretary of Homeland Security or" before "the Attorney General";
- (2) in subparagraph (A), by striking "and of the consequences, under paragraph (6), of knowingly filing a frivolous application for asylum; and" and inserting a semicolon;
- (3) in subparagraph (B), by striking the period and inserting "; and"; and
- (4) by adding at the end the following:
- "(C) ensure that a written warning appears on the asylum application advising the alien of the consequences of filing a frivolous application and serving as notice to the alien of the consequence of filing a frivolous application."
- (b) CONFORMING AMENDMENT.—Section 208(d)(6) of the Immigration and Nationality Act (8 U.S.C. 1158(d)(6)) is amended by striking "If the" and all that follows and inserting:
- "(A) If the Secretary of Homeland Security or the Attorney General determines that an alien has knowingly made a frivolous application for asylum and the alien has received the notice under paragraph (4)(C), the alien shall be permanently ineligible for any benefits under this chapter, effective as the date of the final determination of such an application:
- "(B) An application is frivolous if the Secretary of Homeland Security or the Attorney General determines, consistent with subparagraph (C), that—
- "(i) it is so insufficient in substance that it is clear that the applicant knowingly filed the application solely or in part to delay removal from the United States, to seek employment authorization as an applicant for

asylum pursuant to regulations issued pursuant to paragraph (2), or to seek issuance of a Notice to Appeal in order to pursue Cancellation of Removal under section 240A(b); or

"(ii) any of the material elements are knowingly fabricated.

"(C) In determining that an application is frivolous, the Secretary or the Attorney General, must be satisfied that the applicant, during the course of the proceedings, has had sufficient opportunity to clarify any discrepancies or implausible aspects of the claim.

"(D) For purposes of this section, a finding that an alien filed a frivolous asylum application shall not preclude the alien from seeking withholding of removal under section 241(b)(3).) or protection pursuant to the Convention Against Torture."

### SEC. 4107. ANTI-FRAUD INVESTIGATIVE WORK PRODUCT.

(a) ASYLUM CREDIBILITY DETERMINATIONS.—Section 208(b)(1)(B)(iii) of the Immigration and Nationality Act (8 U.S.C. 1158(b)(1)(B)(iii)) is amended by inserting after "all relevant factors" the following: ", including statements made to, and investigative reports prepared by, immigration authorities and other government officials".

(b) Relief for Removal Credibility Determinations.—Section 240(c)(4)(C) of the Immigration and Nationality Act (8 U.S.C. 1229a(c)(4)(C)) is amended by inserting after "all relevant factors" the following: ", including statements made to, and investigative reports prepared by, immigration authorities and other government officials".

#### SEC. 4108. PENALTIES FOR ASYLUM FRAUD.

Section 1001 of title 18 is amended by inserting at the end of the paragraph—

"(d) Whoever, in any matter before the Secretary of Homeland Security or the Attorney General pertaining to asylum under section 208 of the Immigration and Nationality Act or withholding of removal under section 241(b)(3) of such Act, knowingly and willfully—

"(1) makes any materially false, fictitious, or fraudulent statement or representation; or

"(2) makes or uses any false writings or document knowing the same to contain any materially false, fictitious, or fraudulent statement or entry:

shall be fined under this title or imprisoned not more than 10 years, or both.".

# SEC. 4109. STATUTE OF LIMITATIONS FOR ASYLUM FRAUD.

Section 3291 of title 18 is amended—

(1) by striking "1544," and inserting "1544, and section 1546,";

(2) by striking "offense." and inserting "offense or within 10 years after the fraud is discovered."

#### SEC. 4110. TECHNICAL AMENDMENTS.

Section 208 of the Immigration and Nationality Act (8 U.S.C. 1158) is amended—

(1) in subsection (a)—

(A) in paragraph (2)(D), by inserting "Secretary of Homeland Security or the" before "Attorney General"; and

(B) in paragraph (3), by inserting "Secretary of Homeland Security or the" before "Attorney General";

(2) in subsection (b)(2), by inserting "Secretary of Homeland Security or the" before "Attorney General" each place such term appears:

(3) in subsection (c)—

(A) in paragraph (1), by striking "Attorney General" each place such term appears and inserting "Secretary of Homeland Security";

(B) in paragraph (2), in the matter preceding subparagraph (A), by inserting "Secretary of Homeland Security or the" before "Attorney General"; and

(C) in paragraph (3), by inserting "Secretary of Homeland Security or the" before "Attorney General"; and

(4) in subsection (d)-

(A) in paragraph (1), by inserting "Secretary of Homeland Security or the" before "Attorney General" each place such term appears;

(B) in paragraph (2), by striking "Attorney General" and inserting "Secretary of Homeland Security"; and

(C) in paragraph (5)—

(i) in subparagraph (A), by striking "Attorney General" and inserting "Secretary of Homeland Security"; and

(ii) in subparagraph (B), by inserting "Secretary of Homeland Security or the" before "Attorney General".

#### TITLE V—USCIS WAIVERS

## SEC. 5101. EXEMPTION FROM ADMINISTRATIVE PROCEDURE ACT.

The requirements of subchapter II of chapter 5 of title 5, United States Code, shall not apply to any rule made in order to carry out this division or the amendments made by this division, to the extent the Secretary of Homeland Security determines that compliance with any such requirement would impede the expeditious implementation of such division or the amendments made by such division.

## SEC. 5102. EXEMPTION FROM PAPERWORK REDUCTION ACT.

The requirements of subchapter I of chapter 35 of title 44, United States Code, shall not apply to any action to implement this division or the amendments made by this division to the extent the Secretary of Homeland Security, the Secretary of State, the Attorney General, or the Secretary of Labor determines that compliance with any such requirement would impede the expeditious implementation of such sections or the amendments made by such sections.

#### SEC. 5103. SUNSET.

This title shall sunset on the date that is 3 years after the date of enactment of this Act. Such sunset shall not be construed to impose any requirements on, or affect the validity of, any rule issued or other action taken pursuant to such exemptions.

The SPEAKER pro tempore. The bill shall be debatable for 1 hour with 40 minutes equally divided and controlled by the chair and ranking minority member of the Committee on the Judiciary, and 20 minutes equally divided and controlled by the chair and ranking minority member of the Committee on Homeland Security.

The gentleman from Virginia (Mr. GOODLATTE) and the gentleman from New York (Mr. NADLER) each will control 20 minutes. The gentleman from Texas (Mr. McCAUL) and the gentleman from Mississippi (Mr. THOMPSON) each will control 10 minutes.

The Chair recognizes the gentleman from Virginia.

#### GENERAL LEAVE

Mr. GOODLATTE. Madam Speaker, I ask unanimous consent that all Members may have 5 legislative days in which to revise and extend their remarks and include extraneous material on H.R. 6136.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Virginia?

There was no objection.

Mr. GOODLATTE. Madam Speaker, I yield myself such time as I may consume.

Madam Speaker, MICHAEL MCCAUL, CARLOS CURBELO, JEFF DENHAM, and I introduced H.R. 6136 to be a consensus bill designed to bring Members together. It is the product of fruitful negotiations and will offer us a path forward toward true immigration reform.

As with the Securing America's Future Act, this bill provides a legislative resolution of DACA, which was imposed through an unconstitutional abuse of executive power by President Obama. But in addition to a renewable legal status, this bill expands relief to those who were eligible for DACA but never applied. Many did not apply because they thought that DACA was simply unconstitutional.

H.R. 6136 also creates a merit-based green card program that the recipients of the bill's contingent nonimmigrant status can apply for. This program is the first-ever point system based on education, vocational training, apprenticeship, employment experience, English proficiency, and military service under U.S. immigration law.

Aliens with similar life experiences to DACA recipients can also apply: those who were brought to the United States as minors by parents on temporary work visas and grew up in the United States. All other DACA legislation that I am aware of discriminates against such persons simply because they and their parents haven't violated our laws.

To be clear, there is no special path to citizenship for DACA recipients or DACA-eligible individuals.

Importantly, this bill will help ensure that the DACA dilemma does not recur after a few short years. As with H.R. 4760, it will end "catch and release," battle asylum fraud, and require that unaccompanied minors caught at the border be treated equally, regardless of their home country. As with H.R. 4760, it will ensure that the law no longer tempts minors and their parents to make the dangerous, illegal journey to the United States or to line the pockets of cartels.

We must turn off the irresistible "jobs magnet," if we are ever to effectively deal with illegal immigration. While expansion of the hugely successful E-Verify program is not contained in H.R. 6136, I am pleased that the leadership has committed to bringing such legislation to the floor this summer.

As with H.R. 4760, the bill will make it easier to deport gang members who are aggravated felons, or who have multiple DUIs.

H.R. 6136 modernizes our legal immigration system. It will reduce extended family chain migration and terminate the diversity visa program, which awards green cards by random lottery to people with no ties to the United States. It reduces overall immigration numbers over the long term, and shifts to a first-in-line visa system by eliminating the per-country cap on employment-based green cards. The bill begins a shift to a merit-based system by establishing the new merit-based green card program that I described.

As with H.R. 4760, the bill corrects the disastrous Flores settlement to ensure that minors apprehended at the border with their parents are not separated from their parents when the parents are placed in DHS custody. Importantly, H.R. 6136 addresses family separation in light of the zero-tolerance prosecution initiative by mandating that DHS, not DOJ, maintain the custody of aliens charged with illegal entry along with their children. This would only apply to those who enter the country with children and would not permit those charged with felonies, or any other criminal activity, to be detained along with children. The bill allocates funding for family detention space to facilitate this requirement.

Congress has a unique opportunity to act now, before the country ends up with another large population who crossed the border illegally as children. Let's take this historic moment to come together and support vital legislation that provides commonsense, reasonable solutions.

Madam Speaker, I urge my colleagues to join President Trump and support this important legislation, and I reserve the balance of my time.

HOUSE OF REPRESENTATIVES, COMMITTEE ON AGRICULTURE, Washington, DC, June 20, 2018.

Wasnington, DC, June 20, 20 Hon. Bob Goodlatte,

Chairman, Committee on the Judiciary, Washington, DC.

DEAR CHAIRMAN GOODLATTE: Thank you for the opportunity to review the relevant provisions of the text of H.R. 6136, the Border Security and Immigration Reform Act of 2018. As you are aware, the bill was primarily referred to the Committee on the Judiciary, while the Agriculture Committee received an additional referral.

I recognize and appreciate your desire to bring this legislation before the House in an expeditious manner. Accordingly, I agree to discharge H.R. 6136 from further consideration by the Committee on Agriculture. I do so with the understanding that by discharging the bill, the Committee on Agriculture does not waive any future jurisdictional claim on this or similar matters. Further, the Committee on Agriculture reserves the right to seek the appointment of conferees, if it should become necessary.

I ask that you insert a copy of our exchange of letters into the Congressional Record during consideration of this measure on the House floor.

Thank you for your courtesy in this matter and I look forward to continued cooperation between our respective committees.

Sincerely,

K. MICHAEL CONAWAY, Chairman.

HOUSE OF REPRESENTATIVES, COMMITTEE ON THE JUDICIARY, Washington, DC, June 20, 2018.

Hon. K. MICHAEL CONAWAY, Chairman, Committee on Agriculture, Washington, DC.

DEAR CHAIRMAN CONAWAY: Thank you for consulting with the Committee on the Judiciary and agreeing to be discharged from further consideration of H.R. 6136, the "Border Security and Immigration Reform Act of 2018," so that the bill may proceed expeditiously to the House floor.

I agree that your foregoing further action on this measure does not in any way diminish or alter the jurisdiction of your committee or prejudice its jurisdictional prerogatives on this bill or similar legislation in the future. I would support your effort to seek appointment of an appropriate number of conferees from your committee to any House-Senate conference on this legislation.

I will seek to place our letters on H.R. 6136 into the Congressional Record during floor consideration of the bill. I appreciate your cooperation regarding this legislation and look forward to continuing to work together as this measure moves through the legislative process.

Sincerely,

Bob Goodlatte, Chairman.

House of Representatives, Committee on Homeland Security, Washington, DC, June 20, 2018. Hon. Bob Goodlatte,

Chairman, Committee on Judiciary, Washington, DC.

DEAR CHAIRMAN GOODLATTE: I write concerning H.R. 6136, the "Border Security and Immigration Reform Act of 2018". This legislation includes matters that fall within the Rule X jurisdiction of the Committee on Homeland Security.

In order to expedite floor consideration of H.R. 6136, the Committee on Homeland Security agrees to forgo action on this bill. However, this is conditional on our mutual understanding that forgoing consideration of the bill would not prejudice the Committee with respect to the appointment of conferees or to any future jurisdictional claim over the subject matters contained in the bill or similar legislation that fall within the Committee on Homeland Security's Rule X jurisdiction. I request you urge the Speaker to name members of the Committee to any conference committee named to consider such provisions.

Please place a copy of this letter and your response into the Congressional Record during consideration of the measure on the House floor. I thank you for your cooperation in this matter.

Sincerely,

MICHAEL T. McCaul, Chairman.

HOUSE OF REPRESENTATIVES, COMMITTEE ON THE JUDICIARY, Washington, DC, June 20, 2018.

Hon. MICHAEL T. McCaul, Chairman, Committee on Homeland Security, House of Representatives, Washington, DC.

DEAR CHAIRMAN McCAUL: Thank you for consulting with the Committee on the Judiciary and agreeing to be discharged from further consideration of H.R. 6136, the "Border Security and Immigration Reform Act of 2018," so that the bill may proceed expeditiously to the House floor.

I agree that your foregoing further action on this measure does not in any way diminish or alter the jurisdiction of your committee or prejudice its jurisdictional prerogatives on this bill or similar legislation in the future. I would support your effort to seek appointment of an appropriate number of conferees from your committee to any House-Senate conference on this legislation.

I will seek to place our letters on H.R. 6136 into the Congressional Record during floor consideration of the bill. I appreciate your cooperation regarding this legislation and look forward to continuing to work together as this measure moves through the legislative process.

Sincerely,

Bob Goodlatte, Chairman.

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Mr. NADLER. Madam Speaker, I yield myself such time as I may consume.

Madam Speaker, I strongly oppose H.R. 6136. Far from being the moderate and compromise bill that has been advertised, this bill is extreme and unreasonable. This bill eliminates the diversity visa program and cuts off even children and brothers and sisters from reunifying with their families.

The bill even revokes the approval of over 3 million family members who have been waiting for years to reunify with their U.S. citizen brothers, sisters, and parents.

While it claims to end President Trump's cruel family separation policy, nothing in the bill actually prohibits family separation or limits criminal prosecutions. And the bill requires the long-term detention of families and children while actually removing requirements that detention facilities be safe, sanitary, and appropriate for children.

It eliminates important asylum protections and would protect many bona fide asylum seekers from even applying for protection in the first place.

In addition, this legislation spends \$23.4 billion to fund Donald Trump's offensive and unnecessary border wall.

Finally and most importantly, this bill fails to provide a certain path to citizenship for the Dreamers.

Donald Trump created havoc when he made the decision to strip legal status from young Americans who were brought to the U.S. as young children and who know only this country as their own. The Republican leadership repeatedly announced that they intended to protect the Dreamers. Now we see their supposed solution, and it is a half measure at best that leaves far too many Dreamers behind.

The bill's stringent eligibility requirements would likely cut off millions of Dreamers from eligibility to the bill's legalization program. To those who would be eligible, the bill establishes a long and difficult road to permanent residence, never mind to citizenship. Because of the limited number of visas made available, it would force applicants to wait for up to 23 years for permanent residence.

Most appalling, if even \$1 of border wall funding is ever transferred or rescinded by a future Congress, the long and difficult path to permanent residence would be canceled entirely. This would effectively hold the Dreamers hostage to every future appropriations battle.

Now, we know the Republicans refer to this bill as a compromise, but it is not a compromise when you excluded the Democrats from negotiations.

There is, in fact, a compromise bipartisan bill, the Hurd-Aguilar bill, that actually provides a meaningful path to citizenship for Dreamers and doesn't bog the bill down in different considerations about the wall or about diversity visas or about family legislation.

Those are separate issues and should be debated separately if you want to redeem your promise to the Dreamers.

This bill is hypocritical, because it doesn't redeem the promise to the Dreamers and bogs it down in other issues, which we know will probably result in the bill never going anywhere.

Do not be fooled by this legislation. It is not moderate, it is not a compromise, it does not solve the Dreamer issue. It reflects the Republican majority's decision to keep a real Dreamer bill, the Hurd-Aguilar bill, off the floor.

It is yet one more extreme measure by the Republican majority that fails to solve the real issues plaguing our immigration system and betrays the promise to the Dreamers.

Madam Speaker, I urge all Members to oppose this bill, and I reserve the balance of my time.

Mr. GOODLATTE. Madam Speaker, I yield 3 minutes to the gentlewoman from Georgia (Mrs. HANDEL), a member of the Judiciary Committee.

Mrs. HANDEL. Madam Speaker, I thank Chairman GOODLATTE for yield-

ing.

Madam Speaker, earlier today I voted in support of the Goodlatte-McCaul bill, and I stand here today in support of H.R. 6136.

This bill is a commonsense measure that addresses many aspects of our broken immigration system. It will end the lawlessness at the U.S.-Mexico border, while also providing thoughtful and compassionate solutions to protect children at the border.

Specifically, this bill will finally secure our borders, which is critical to national security. It provides \$25 billion in advanced funding for the border barrier system, more border patrol personnel, and surveillance technology. That is advanced funding. That does not happen very often here in Congress.

This bill also includes much needed measures to curb visa overstays. It limits extended family migration, eliminates lottery visas, deters sanctuary cities, and addresses asylum fraud

Further, H.R. 6136 establishes a new framework for DACA individuals. This framework is a sensible and, again, compassionate long-term solution that allows for legal residency through competitive, merit-based process.

Importantly, the DACA provisions are contingent on the actual deployment of money and resources for that border wall system and the other border security measures.

While this bill is not perfect, because few things are, it does represent a significant and meaningful step forward in fixing our immigration system.

Madam Speaker, the status quo is simply unacceptable. We are long past the time for rhetoric, posturing, and politics. The American people deserve better. It is time for real solutions, and that is exactly what this bill offers. It is time for Congress to act. Let's pass this bill.

Mr. NADLER. Madam Speaker, I yield 3 minutes to the gentlewoman

from California (Ms. LOFGREN), the distinguished ranking member of the Immigration Subcommittee.

Ms. LOFGREN. Madam Speaker, I think it is important that we be honest about why we are here today. Every major problem in this bill that this bill purports to tackle was actually created by President Trump himself.

First, there is Trump's policy of ripping children away from their parents. He issued an order last night purporting to address this issue, but we would not need to address it in legislation if it weren't for his misguided policies. And I will point out that his remedy appears to be the same one that is in this bill, which is to put the mothers in the cages with the toddlers and to incarcerate whole families.

Then we have the DACA program that President Trump chose to eliminate. He says he cares about Dreamers, but it was his own decision that created the present danger to these young Americans in waiting.

And, finally, we have the asserted need to change our asylum laws to make it almost impossible to qualify, and to authorize the prolonged detention of asylum-seeking families with children, to ensure compliance with the laws.

I mentioned during the discussion of the rule, this is not necessary. We had a program called the Family Case Management program that, according to the inspector general for the Homeland Security Department, resulted in a 100 percent attendance rate at immigration court proceedings. And that is, in fact, what we need. We need attendance at the court hearing. And if a person prevails, they would be granted asylum, if they fail, they will be removed. What we need here is the orderly processing and application of immigration law instead of the chaos that President Trump has brought to us.

I would like to point out that this program costs \$36 a day compared to over \$700 a day to put a child in one of those cages. Now, those aren't my figures. Those are from DHS.

We don't need this legislation. We need the President to take action. He can do what needs to be done today by picking up the phone.

Now, he has backed off temporarily, maybe because of public pressure, but he has not addressed the issue of the Dreamers.

I don't know what the words a special path mean, but there is a new path for Dreamers in this bill. However, as has been mentioned by Mr. NADLER, for some, it could take as long as 23 years. So if you are 27 years old now, by the time you are able to apply and receive U.S. citizenship, you would be 55 years of age. I think that is a ridiculous proviso, especially, as we have all acknowledged, these are young people who are Americans in every capacity, but for their—

The SPEAKER pro tempore. The time of the gentlewoman has expired.

Mr. NADLER. Madam Speaker, I yield the gentlewoman an additional 30 seconds

Ms. LOFGREN. Madam Speaker, I would just like to say, I think that the President has taken the Dreamers, the little children, the asylum-seeking families as hostages for the anti-immigrant provisions in this bill.

It has been mentioned that we have a generous immigration system. To whom? Two-thirds of the visas go to the immediate nuclear family of Americans. So that is what we want.

To eliminate the ability of Americans to have their sons and daughters with them is simply wrong.

Madam Speaker, we should vote against this disaster of a bill.

Mr. GOODLATTE. Madam Speaker, I reserve the balance of my time.

Mr. NADLER. Madam Speaker, I yield 2 minutes to the gentleman from Georgia (Mr. JOHNSON), a distinguished member of the Judiciary Committee.

Mr. JOHNSON of Georgia. Madam Speaker, our job as legislators is to listen to each other and find common ground, to compromise for the good of the American people.

Today, Trump Republicans are trying to do comprehensive immigration reform without any committee hearings with Democrats, with no consultation. This is a spectacle trying to pass legislation on such an important subject in such a haphazard and slipshod manner.

Congress can certainly do better than this, and the American people deserve better than this.

Never again should these Trump Republicans ever claim that they adhere to regular order. The integrity of our process in this House depends upon careful consideration of bills through regular order so that only thoughtful legislation is passed.

In our consideration of important legislation, the debate and the ability to compromise are essential. Sadly, I fear that we have lost the ability to engage in honest debate and we have lost the will to compromise.

Though the ability to compromise is important, we Democrats can't agree to lock up children in cages. We can't agree to a bill that leaves Dreamers behind. Compromise does not allow us to turn our backs on asylum seekers or to stop family immigration or to kill the diversity visa program or waste billions of dollars building Trump's border wall. This bill does all those things.

We have a national crisis on our hands, and as we speak, 2,300 children have been torn away from the arms of their parents at the U.S.-Mexico border, and it is our job to remedy this disgrace and reunite these families.

Madam Speaker, I urge my colleagues not to support the Border Security and Immigration Reform Act. A bipartisan solution is out there, but clearly this bill is not it.

Mr. GOODLATTE. Madam Speaker, I yield myself such time as I may consume.

Madam Speaker, I just want to say there are complaints that this is not a bipartisan bill, and yet we addressed the issues that Democrats expressed concern about. We have a very good way to address the DACA population in this legislation, and yet when we look to the other side for help with securing our border, with taking the current fencing—and if you have ever been along that border, particularly in San Diego where they have a very high fence, but all it is is a fence. You can take a saw, an electric saw and cut through that in a matter of seconds and be on the other side. But where is the help for addressing those kind of security measures? I don't see it.

We have addressed in this legislation the family separation issue in a very good way. We agree: families should be unified. If it is simply a matter of a misdemeanor charge that the parents are facing, we want the children to be detained with them. But where is the help that we get from the other side in terms of addressing problems like catch-and-release; problems like asylum fraud; problems like unaccompanied minor status, where we have a disparity between how we handle unaccompanied minors coming across the border from Canada or Mexico who are Canadian or Mexican, but if they have come from somewhere else in the world through Canada or Mexico, we can't treat them the same way. All of those things are addressed in this bill.

We are addressing the concerns of the American people on how to address immigration reform through the four pillars: making sure we do something appropriate for the DACA population, including opportunities, not for a special pathway to citizenship, but to ultimately attain citizenship if they earn it; and we are also addressing the other three categories, border security and closing the loopholes in our laws, ending the visa lottery and moving to a merit-based immigration system, and moving towards a family-based immigration system that is the nuclear family, your spouse and your children, not extended family members.

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I don't see anything addressing most of that coming from any legislation from the Democrats, and I certainly would welcome seeing their proposals on what they would do for a wall and fencing and other security measures along our border. I would be very interested in seeing what they do to help us move from an overwhelmingly family-based immigration system to one that is a merit-based system.

Countries like Canada and the United Kingdom and Australia, they give their immigrants visas in 50, 60, 70 percent of their cases based upon education, job skills, job offers, training. We are at 12 percent. That is unacceptable.

This bill moves us in the right direction. I urge my colleagues to support it, and I reserve the balance of my time.

Mr. NADLER. Madam Speaker, I vield myself 30 seconds.

Madam Speaker, the President of the United States and the Speaker of the

House promised to solve the problem of the Dreamers and to give them a path to citizenship. This bill does not do that except for 23 years, and it makes them hostage to other things such as the gentleman from Georgia talked about.

We do not agree, many of us, that we should go away from family-based unification. We do not agree on the four pillars. The President agrees with that. Some of the Republicans agree with that. We ought to debate that separately and have a bill that takes care of the Dreamers, as the President and the Speaker promised, instead of holding them hostage to all these other things that we don't agree to and that shouldn't be held hostage. We should have a clean DACA bill like Hurd-Aguilar.

Madam Speaker, I yield 2 minutes to the distinguished gentleman from Arizona (Mr. GRIJALVA).

Mr. GRIJALVA. Madam Speaker, I rise in opposition to the bill proposed by Speaker RYAN, a day after the big lie was finally admitted to by President Trump, the Attorney General, Secretary of Homeland Security, and the resident White House sociopath, Stephen Miller, that ripping children from their mothers and fathers and jailing them was solely an administrative decision, not a law, not a loophole, not the fault of Democrats, but, instead, the singular, cynical, and cruel policy of the Trump administration.

Yet H.R. 6136 does nothing to remedy the damage of that policy for children, for their parents, and does nothing to soothe the conscience of our Nation.

H.R. 6136 has no oversight or public review of for-profit and nonprofit detention centers, nothing to reunite 2,300 children with their families, and eliminates the standards of care for children in detention centers.

Today was supposed to be about DACA recipients. This bill does nothing for them either. Their fate is tied to spending 23 billion taxpayer dollars on a political gift to Trump for a wall, a wall that circumvents environmental law, puts our lands, water, and wildlife and border land communities at risk, and a point system that could disqualify over 80 percent of current and previously eligible Dreamers.

We had an opportunity to address Dreamers, by the way, another Trump-created crisis, with a vote on the Aguilar-Hurd legislation, a bipartisan compromise that includes some content I opposed, but I would vote for it because it is necessary and a step forward. But this effort was sabotaged by Trump and the Republican leadership of this House.

We are now asked to vote on Speaker RYAN'S H.R. 6136, the anti-family values bill. It is wasteful, repressive, and meaningless.

Regardless of how you paint it, how you sell it or lie about it, this particular pig will never be a silk purse. I urge a "no" vote on the legislation.

Mr. GOODLATTE. Madam Speaker, I yield 3 minutes to the gentleman from Texas (Mr. FLORES).

Mr. FLORES. Madam Speaker, I rise today in support of H.R. 6136, the Border Security and Immigration Reform Act, and I thank Chairman GOODLATTE for allowing me to spend time talking about this from a personal perspective.

I represent the 17th District of Texas, which has a number of colleges, universities, and institutions of higher education that are home to hundreds of Dreamers who are studying to improve their lives. I believe that we should give them a path to come out of the shadows by providing them with an earned path to legal status.

These Dreamers were brought here by their parents as children and, for most, America is the only home they know.

Further, they did not commit the crime to enter the country illegally, and to characterize an earned path to legal status as amnesty is an offense to their character and to the hard work this body has done to try to come to a consensus.

This bill is also important because it will ensure that children who are apprehended at the border will not be separated from their parents and/or legal guardian while in DHS custody.

Look, we all know that enforcing the law is important, both for the integrity of our immigration system and out of respect to the thousands of law-abiding immigrants who come to this country legally every year, many of whom reside in my district.

The President was right to issue an executive order to stop the separation of children from their parents. As I have said before, only Congress can enact a permanent solution that amends current law, which has flaws and loopholes, and overturns current legal precedent set by the courts.

This bill includes four pillars which were previously agreed on by Democrats and Republicans and the White House a few months ago. It deals with border security; it comes up with a solution for the Dreamers; it gets rid of a visa lottery, which has not been helpful for merit-based immigration in this country; and it reforms chain migration so that we can bring in the immigrants that we need who will be an integral part of the economy on day one.

In closing, Madam Speaker, I will note that we cannot move forward without enacting strong border security reforms, and I am pleased that the solutions for our Dreamers that this bill puts forward are coupled with funding to strengthen border security. We can't have one without the other.

Robust border security includes a border wall, where feasible. Robust border security can only be achieved through an integrated system of border technology, personnel, and the modernization of our ports of entry. This bill rightly authorizes all of those components and funds those components.

I urge a "yes" vote from all of our colleagues on this bill.

Mr. NADLER. Madam Speaker, I yield 1 minute to the distinguished gentlewoman from Florida (Ms. WASSERMAN SCHULTZ).

Ms. WASSERMAN SCHULTZ. Madam Speaker, I rise today in strong opposition to this Republican-only compromise immigration bill. The only thing that is compromised in this legislation is America's source of strength as a nation of immigrants.

This bill guts asylum protections for those fleeing danger and dashes the hopes of legal immigrants seeking to reunite with family members. It continues this Presidential Ponzi scheme of forcing taxpayers to buy an expensive but useless border wall that Trump promised Mexico would pay for.

As a mother and, frankly, as a human being, this bill makes my stomach turn. Despite Republican crocodile tears, this bill doesn't put an end to the Trump administration's child abuse, and our innocent Dreamers would be forced to navigate a confusing path to citizenship that could take 20 years.

Just like with taxes and healthcare, Republicans just refuse to reach across the aisle to address our Nation's challenges. The President put children on our borders in fenced cages, and Americans were revolted. With this bill, Republicans in Congress are about to put Lady Liberty in a fenced cage, which would be equally revolting.

Mr. GOODLATTE. Madam Speaker, may I inquire how much time is remaining on each side.

The SPEAKER pro tempore. The gentleman from Virginia has  $7\frac{1}{2}$  minutes remaining. The gentleman from New York has  $7\frac{1}{2}$  minutes remaining.

Mr. GOODLATTE. Madam Speaker, I reserve the balance of my time.

Mr. NADLER. Madam Speaker, I yield 1½ minutes to the distinguished gentlewoman from California (Ms. ROY-BAL-ALLARD).

Ms. ROYBAL-ALLARD. Madam Speaker, I rise in opposition to this cruel partisan effort that does nothing to stop family separation, address the crisis of children already separated from their parents, nor does it fairly address the plight of Dreamers.

Instead of uniting families, it eliminates the ability of U.S. citizens to sponsor parents, adult children, and siblings, and it abandons 3 million family members waiting to legally enter our country.

This bill limits access to asylum and eliminates provisions that protect children and their right to seek refuge in our country. It excludes thousands of Dreamers, has no guarantee of citizenship, and does nothing to remove the uncertainty and fear Dreamers have of deportation away from family and the only country they know as home.

This bill is a sham. It authorizes prolonged detentions, funds Trump's border wall, militarizes our borders, weakens child protection laws, and erodes our American tradition of united families. I urge my colleagues to vote against this irresponsible bill.

Mr. GOODLATTE. Mr. Speaker, I reserve the balance of my time.

Mr. NADLER. Mr. Speaker, I yield 1½ minutes to the distinguished gentlewoman from California (Mrs. DAVIS).

Mrs. DAVIS of California. Mr. Speaker, yesterday, I led my colleagues in a letter to Secretaries Nielsen and Azar asking about plans to reunify the thousands of children separated from their parents. Neither the President's executive order nor the bills before us address the crisis facing these traumatized children. The American people deserve to know how and when the detained children will be returned to their parents.

What is the plan to reunite children with their loved ones?

What are the agencies doing to ensure this reunification?

Are they guaranteeing that family members who come forward will not be at risk of deportation themselves?

Shouldn't these questions be at the heart of any legislation we consider? Otherwise, it becomes a priority to build a wall instead of solving these overriding humanitarian crises.

This administration continues to create problems and then scrambles to shift blame after public outcries. We saw it with the Muslim ban; we saw it with DACA; and now, these children are the latest victims.

This Congress should have zero tolerance for intolerance.

I look forward, Mr. Speaker, to hearing back from DHS and HHS, and I urge my colleagues to vote "no" on this inadequate bill.

Mr. GOODLATTE. Mr. Speaker, I continue to reserve the balance of my time.

Mr. NADLER. Mr. Speaker, I yield 2 minutes to the distinguished gentleman from Georgia (Mr. LEWIS).

Mr. LEWIS of Georgia. Mr. Speaker, I want to thank my good friend, Mr. NADLER, for yielding.

Mr. Speaker, I rise with a heavy heart to oppose this mean-spirited bill: heavy because the House does nothing to stop families from being torn apart or locked in cages behind bars; heavy because you still won't bring a clean Dream Act to the floor; heavy because you do nothing to stop this administration's assault on immigrant families and communities.

The world is watching with shame and disgust. The late A. Philip Randolph, the dean of Black leadership during the sixties, reminded us that we may have come to this great land in different ships, but we all are in the same boat now. And just 3 short years ago, the Pope reminded this body to do unto others as you would have them to do unto you.

Mr. Speaker, enough is enough. The very soul of our Nation is at stake, and time is running out.

The moral question is simple, Mr. Speaker: Will you lead or will you follow? Will you bring a bipartisan, compassionate bill to the floor? Will we show the Nation and the world that we

respect human rights and the dignity of every man, woman, and child?

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Mr. Speaker, will you offer your brothers and sisters a lifevest, or will you let them drown?

We can do better as a Nation and as a people.

Will you be a headlight? Will you be a headlight? Will you lead? Will you be compassionate and look out for all of our citizens? Look out for the Dreamers, look out for the little children, the mothers and the fathers? The choice and responsibility are yours, Mr. Speaker.

Mr. GOODLATTE. Mr. Speaker, I reserve the balance of my time.

Mr. NADLER. Mr. Speaker, I yield 1 minute to the gentleman from California (Mr. COSTA).

Mr. COSTA. Mr. Speaker, I thank the gentleman for yielding me time.

Mr. Speaker, I rise in opposition to this Republican partisan bill.

Just a few days ago, I traveled to San Diego with several of our colleagues to see firsthand how current immigration policy is being enforced.

There were children separated from their parents and migrants seeking asylum.

Our immigration system is broken, and everybody knows that. And this administration is making a challenging situation worse.

Our immigration system needs to be dealt with. Why don't we try sitting down and working together on real bipartisan reform?

This is a partisan proposal that holds Dreamers and vulnerable children hostage and does nothing for California farmworkers.

What is worse, it builds a \$25 billion wall that, by itself, does not provide comprehensive solutions for our border security, which we all believe in.

By the way, didn't the President promise that Mexico would pay for this wall?

Mr. Speaker, I urge my colleagues to do the right thing. Vote "no." Let's get back to working on bipartisan reform, reform that provides us with the border security we need and fixes our immigration system and respects the dignity and the humanity of aspiring Americans.

Mr. GOODLATTE. Mr. Speaker, I reserve the balance of my time.

#### PARLIAMENTARY INQUIRY

Mr. NADLER. Mr. Speaker, I have a parliamentary inquiry.

The SPEAKER pro tempore (Mr. Francis Rooney of Florida). The gentleman from New York will state his parliamentary inquiry.

Mr. NADLER. Will the House vote on this measure tonight?

The SPEAKER pro tempore. The Chair cannot comment on the legislative schedule.

Mr. NADLER. Mr. Speaker, will the House vote tomorrow?

The SPEAKER pro tempore. The Chair cannot comment on the legislative schedule.

Mr. NADLER. Mr. Speaker, can the Chair advise when the House will vote on the measure?

The SPEAKER pro tempore. The Chair cannot comment on the legislative schedule.

Mr. NADLER. Mr. Speaker, under the rule, the minority, the Democrats, are entitled the offer one final amendment in the form of a motion to recommit.

Mr. Speaker, when will we have that opportunity?

The SPEAKER pro tempore. The Chair is entertaining debate on the bill at this time.

Mr. NADLER. Mr. Speaker, we normally have that opportunity during debate.

Mr. Speaker, will we have that opportunity in debate tonight?

The SPEAKER pro tempore. The Chair is entertaining debate on the bill.

Mr. NADLER. Mr. Speaker, I understand that.

Mr. Speaker, will we have the opportunity, as part of that debate, to offer the amendment in the form of a motion to recommit, as is our right during debate?

The SPEAKER pro tempore. Under the rule for consideration of this bill, one motion to recommit is available.

Mr. NADLER. Mr. Speaker, I take it that we will be able to offer that motion to recommit before we finish debate tonight.

The SPEAKER pro tempore. The Chair is currently entertaining debate on the bill.

Mr. NADLER. Mr. Speaker, you didn't answer my question, sir.

Mr. Speaker, we are, of course, entertaining debate on the bill now. The motion to recommit is part of that debate, and my question is: Will we be permitted to offer that motion to recommit before we finish debate tonight?

The SPEAKER pro tempore. After the hour of debate on this bill has expired, there may be an opportunity for a motion to recommit.

Mr. NADLER. Mr. Speaker, there may be.

Mr. Speaker, if the Chair can't answer, perhaps the chairman of the committee can answer that question about the motion to recommit.

Mr. Chairman?

Mr. GOODLATTE. If the gentlemen will yield, I don't control the floor schedule so I can't answer the question as to the timing of when the gentleman's opportunity to offer a motion to recommit, which the rules provide for, will be afforded to him. I don't know the answer to that.

Mr. NADLER. Mr. Speaker, can the chairman perhaps comment on when the House will vote on this bill?

Mr. GOODLATTE. If the gentleman will yield, again, I don't control the floor, and I don't have any direct advice on when that will take place.

Mr. NADLER. Mr. Speaker, for what purpose are we debating this bill tonight if we cannot guarantee when or if we will vote?

Let me rephrase the question.

Mr. Speaker, can the Chair guarantee that we will, in fact, vote on this bill at some point?

The SPEAKER pro tempore. Is the gentleman asking the chairman of the committee?

Mr. NADLER. Mr. Speaker, I am asking the Acting Speaker right now. I think the mace is up, so Speaker.

The SPEAKER pro tempore. The Chair will reiterate that the Chair is entertaining debate on the bill.

Mr. NADLER. Mr. Speaker, we are entertaining debate on the bill, obviously, but can the Chair guarantee that we will, in fact, vote on this bill at some point? Otherwise, why are we wasting time?

The SPEAKER pro tempore. The Chair will not advise on the future legislative schedule.

Mr. NADLER. Mr. Speaker, can the Chair guarantee that we will have the opportunity, as guaranteed under the rules, to offer our motion to recommit, whether or not we ever vote on this bill?

The SPEAKER pro tempore. The Chair would reiterate that the rule does provide for one motion to recom-

Mr. NADLER. Mr. Speaker, the Chair will not guarantee that the rule will be adhered to and give us the opportunity to offer that motion?

The SPEAKER pro tempore. The Chair is entertaining debate on the

Mr. NADLER. Mr. Speaker, the Chair is being very forthcoming.

Mr. Speaker, I do assume that we will have the opportunity to offer our motion to recommit.

Mr. Speaker, I further assume that at some point we will vote on this bill, otherwise, everything the majority has said about why it is being offered would be a little less than honest.

Mr. Speaker, I yield myself the bal-

ance of my time. Mr. Speaker, this supposed compromise bill is a sham. It fails to cover all Dreamers or to provide them with a certain path to citizenship. It fails to end the Trump family separation policy. It revokes critical protections for detained children and families. It eliminates important asylum protections. It makes communities less safe. and it slashes legal family immigra-

At every step of the way, this bill attacks family unity. It attacks immigrant communities, it attacks common decency, and it evades fulfilling the pledge of the Speaker and the President that we will solve the problem and allow a path to citizenship for the Dreamers.

Mr. Speaker, I include in the RECORD a report by the Cato Institute titled: "House GOP Bill Cuts Legal Immigration by 1.4 Million Over 20 Years."

[From CATO at Liberty, June 21, 2018] HOUSE GOP BILL CUTS LEGAL IMMIGRATION BY 1.4 MILLION OVER 20 YEARS

(By David Bier and Stuart Anderson)

The House is scheduled to vote tomorrow on a bill—the Border Security and Immigra-

tion Reform Act, the supposed GOP compromise bill. The authors claim in their bill summary that "the overall number of visas issued will not change," yet that is simply incorrect. In fact, the proposal would reduce legal immigration at least 1.4 million over 20

The bill would reduce the number of legal immigrants in five ways: 1) eliminating the diversity visa lottery, 2) ending sponsorship of married adult children of U.S. citizens, 3) ending sponsorship of siblings of U.S. citizens, 4) restricting asylum claims, and 5) indirectly by restricting overall immigration, which will lead to fewer sponsorships of spouses, minor children, and parents of naturalized citizens years later. The bill partially offsets these effects by increasing employersponsored immigration and by granting permanent residency to some Dreamers in the United States, but the net effect is still strongly negative.

Table 1 breaks down the cuts to legal immigration by category over the 20-year period from 2020 to 2039. The net effect is a reduction in legal immigration of 1.4 million including Dreamers or 2.1 million not counting Dreamers toward the total. This is a cut of 7 percent or 10 percent in the number of legal immigrants that would have been allowed to enter under current law.

Mr. NADLER. Mr. Speaker, I urge all Members to oppose the bill.

Mr. Speaker, I yield back the balance of my time.

Mr. GOODLATTE. Mr. Speaker, for the purpose of closing on our side, I yield the balance of my time to the gentleman from Florida (Mr. CURBELO).

Mr. CURBELO of Florida. Mr. Speaker, I thank the distinguished chairman for yielding me time.

Mr. Speaker, the reason I am here is because I made a commitment to my constituents, and, really, to the country, that I wanted to improve our country's immigration system.

If you look at the reality of what is happening today, it is really sad. We have a chaotic situation at the border. We have drug traffickers active at the border, bringing in their drugs, poisoning the American people.

We have human traffickers, which are exploiting some of the most vulnerable people in the world, profiting off of them.

Some of these children that get brought over by coyotes get abused, molested, raped.

This is what is happening at our southwest border, and it has to change.

The underlying bill invests in border security, and most Americans—an overwhelming majority—want to see the situation at the border improve. And an overwhelming majority believes that the United States of America, like every country in the world, has the right and the duty to enforce its laws and to protect its borders.

I am also here, Mr. Speaker, because I made a commitment to some of the victims of our broken immigration system.

There are a lot of young immigrants in our country who were brought over as children. Some of them have no memory of their countries of origin. They are the victims of a broken immigration system. Some of these young

people—I know their stories because I know them well—when they are 14 or 15, they discover that they are undocumented, after years of having sat in classrooms with our own kids, pledging allegiance to our own flag, and loving this country just as much as we do.

And that is why this bill contains a solution that is fair to these young immigrants.

If we don't pass this bill, these young immigrants, the Dreamers, the DACA recipients, could lose all of their protections in a matter of months.

Now, we don't have to get into why or how that happened. We know that there are some court challenges out there, but that is the reality. That is what we are dealing with today.

In addition to that, we have all spoken out against this tragedy of children being separated at the border and the difficult position that the current and the previous administration were in of having to choose between enforcing our immigration laws and separating families.

Yes, the Obama administration planned and started detaining families together until a court told them that they could not, and now we have a true tragedy on our hands. This bill would also help solve that issue.

In addition to that, we modernize our immigration laws by making sure that our economy's needs are met.

Now, the alternative is to vote "no" and to double down on the status quo: a failed broken immigration system that has created so many victims over the years, from the small children who get abused by the human traffickers, to the young immigrants in our country who discovered one day that they were undocumented, to drug trafficking at the border that is poisoning so many people in our country.

A vote against this bill is a vote for that status quo. And I don't think anyone in this Chamber supports the status quo on immigration.

Mr. Speaker, I know this bill isn't perfect. This isn't the bill I would have drafted. My bill is the Recognizing America's Children Act. That is the bill that I drafted and that I would prefer. But there are 435 of us in this Chamber, and sometimes we have to meet somewhere, meet into the middle, compromise.

And let's not let this time be like it always is on immigration where everyone says: Unless I can get 100 percent of what I want, no one is going to get anything. And that might be easy for us to say here in this Chamber, but that isn't something easy for people to hear. For the American people, for young immigrants brought to our country, for the DACA population, that isn't easy for them to hear.

They want to hear that we are going to find a way to get to yes, and that although our solution might not be perfect, it will leave us at a place better than the one we are in today.

Mr. Speaker, that is why I respectfully ask all of my colleagues on both sides of the aisle to strongly consider supporting this legislation that will leave our country much better off than it is today.

Mr. GOODLATTE. Mr. Speaker, I yield back the balance of my time.

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Mr. McCAUL. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, there has been a lot of talk about children. I am the father of five children. This bill will keep families together, not separated, as exists under current law. This bill changes that law so that the Department of Homeland Security can keep family units together.

I talked to the Secretary today. She told me there were 12,000 children in these detention centers. I think it is important that we be transparent with the American people about the facts.

Ten thousand of these children did not come in with their parents. Ten thousand of these children made the dangerous journey through Central America, through Mexico, and up into the United States with their guardian being the coyote, the human smuggler, the human trafficker. During the dangerous journey, many of them were abused and exploited on the way.

I have been to the detention centers, and it is heartbreaking to see these kids. This bill provides a deterrent to stop this.

In sum, Mr. Speaker, this bill protects the children. I was a Federal prosecutor in Texas. I saw the threats coming from the United States southern border: the drug traffickers; the human traffickers; the MS-13; the opioids we have been talking about all week, precursors coming from China into Mexico, bringing heroin and opioids into the United States, killing thousands of Americans; the violence and the destruction. That is why we need a secure border.

We have been talking about this for a long time on both sides of the aisle. Hillary Clinton talked about: "We need a secure border." Barack Obama talked about: "We need a secure border." Now we have a President who I think is serious about securing our border.

This bill does many things, but it sticks to the four pillars we talked about in the White House: border security, by building a wall barrier system, technology, and personnel; the visa lottery system, a random lottery system, to be more merit based to bring in talent rather than a random system; chain migration is reduced so that it is not just based on family but rather on merit; and then, finally, we provide the solution for DACA. We legalize the DACA kids. We give them legal status to stay in the United States.

I don't understand why my colleagues on the other side of the aisle can't support that.

But what I want to talk about is my role as chairman of Homeland Security, why I think this border protection is so important. This is a map of spe-

cial-interest aliens' pathway into the United States. Two thousand special-interest aliens are apprehended trying to make their way into the United States every year. Special interest means special-interest countries, coming from the Middle East, from Africa, terror hotspots, coming into our hemisphere and going up into the United States.

The 9/11 Commission talked about this. They said: "Before 9/11, no agency of the U.S. Government systematically analyzed terrorists' travel strategies. Had they done so, they could have discovered the ways in which the terrorist predecessors to al-Qaida had been systematically but detectably exploiting weaknesses in our border security since the early 1990s."

Just recently, Secretary Nielsen testified and said: "We have also seen ISIS, in written materials, encourage ISIS followers to cross our southwest border, given the loopholes that they are aware of."

We heard from Rear Admiral Hendrickson, the U.S. Southern Command admiral, who said: "Some of these people"—attempting to cross our borders—"have ties to terrorism, and some have intentions to conduct attacks in the homeland."

Then a recently declassified CIA report written in 2003 says: Specific information at the time demonstrates al-Qaida's "ongoing interest to enter the United States over land borders with Mexico and Canada."

And then the CIA reported: "Bin Laden apparently sought operatives with valid Mexican passports."

The Secretary went on to say: "... we are identifying and stopping terror suspects who would otherwise have gone undetected. In fact, on average, my department now blocks 10 known or suspected terrorists a day"—not a year—"from traveling to or attempting to enter the United States."

I think it is time we get this done. It is my last year as chairman of this committee, and I want to end it with providing the American people the security that they deserve.

Mr. Speaker, I reserve the balance of my time.

Mr. THOMPSON of Mississippi. Mr. Speaker, I yield myself the balance of my time.

Mr. Speaker, I rise in opposition to this fake DACA bill, a bill that we just found out 10 minutes ago that we are not going to even vote on tomorrow. So all this time, all of the comments we have heard from the other side about how important it is for us to do our work, well, they have now decided it must not be too important. We are not going to vote on it.

So again, this is a fake DACA bill. Obviously, someone has lost their nerve, because we are not going to even vote on it. So I have trouble believing that President Trump did not know that his unilateral decision to implement the zero-tolerance policy in April would result in thousands of children being ripped from their parents' arms.

Over the past 6 weeks, Americans have grown more and more alarmed by the images and voices of children who, with little or no warning or explanation, were separated from their loving parents. For weeks, both the President and the Secretary of Homeland Security, Kirstjen Nielsen, repeatedly refused to accept responsibility for creating this humanitarian disaster.

They blamed immigration laws. They blamed the Democrats. They blamed Congress. They blamed parents for the dangerous journey north to seek safe haven for themselves and their children.

None of this was true. The lies did not fly. That dog didn't hunt.

This past weekend, several of us in the Democratic Caucus flew down to the border to see for ourselves what was happening to the families. The President, seeing the news stories of suffering children and families, succumbed to his base desire for better press and finally acknowledged what we all know: He is responsible for the family separation crisis.

The executive order he signed yesterday doubled down on zero tolerance and provides no relief to the families who have been separated. Like the executive order, H.R. 6136 does not resolve the family separation crisis. This does nothing to stop CBP's unfettered ability to separate families in various situations, including for those seeking asylum at ports of entry.

The solution H.R. 6136 offers is to detain children indefinitely with their parents while they wait to be prosecuted in facilities that do not have to comply with court-ordered requirements for clean drinking water, toilets, and medical assistance. It ignores the 2016 findings of the Department of Homeland Security's own advisory committee that studied the question of family detention. In it, the experts concluded that family detention is neither appropriate nor necessary for families, and that it is never in the best interest of children.

Mr. Speaker, it is time for Congress to take a stand against the cruel, inhumane immigration enforcement policies of the Trump administration by voting down H.R. 6136. We can send a strong message to the President to stop family separation.

Mr. Speaker, many Members came into this week expecting to consider and vote on a measure that trades border wall funding for a Dreamer fix. H.R. 6136 is not that bill.

This legislation would compel the expenditure of billions of taxpayers' dollars for decades to come on an unnecessary border wall, while maintaining the cruel zero-tolerance policy, limiting access to asylum, shrinking legal immigration, ending the diversity visa lottery program, and abolishing protections for unaccompanied children.

There is nothing profamily or prosecurity about this bill. This is a fake DACA bill. There were no hearings, no witnesses, no stakeholder engagement, no markup, not even a CBO score. Now we find out at this hour that we have been debating a bill that we won't even vote on tomorrow. I wonder why. It is probably because some other people have found out that this is a fake DACA bill and probably not worth the paper it is printed on. But we shall see.

Mr. Speaker, for these reasons, I urge a "no" vote, and I yield back the balance of my time.

Mr. McCAUL. Mr. Speaker, I yield myself the balance of my time.

In closing, I know this is an emotional topic, and I think both sides have what they think are the best interests of the American people in their hearts. I feel that the Constitution drives me to protect the American people, and that is my most solemn, highest responsibility.

I want to close with a quote from our Secretary of Homeland Security. She said: "The only people who benefit from the immigration system right now are the smugglers, the traffickers, those who are peddling drugs, and terrorists. So let's fix the system."

Mr. Speaker, I agree with her. Let's fix the system. Let's protect the American people.

Mr. Speaker, I yield back the balance of my time.

The SPEAKER pro tempore. All time for debate has expired.

Pursuant to House Resolution 953, the previous question is ordered on the bill.

The question is on the engrossment and third reading of the bill.

The bill was ordered to be engrossed and read a third time, and was read the third time.

The SPEAKER pro tempore. Pursuant to clause 1(c) of rule XIX, further consideration of H.R. 6136 is postponed.

#### CHILDREN HEADED TO MICHIGAN

(Ms. KAPTUR asked and was given permission to address the House for 1 minute and to revise and extend her remarks.)

Ms. KAPTUR. Mr. Speaker, yesterday's Detroit Free Press reported that two babies were taken by the Department of Homeland Security from their parents at the U.S.-Mexico border and flown in the dead of night last night to Grand Rapids, Michigan—one child is 8 months old, and another 11 months old—hundreds and hundreds of miles from home.

Fifty more immigrant children have landed in foster care by spontaneous combustion in western Michigan. A staffer at Bethany Christian Services, which is assisting these displaced children said: "Not only are they being separated from their family, they are being transported to a place that they don't know in the middle of the night."

Mr. Speaker, taking children from parents presents a deep moral crisis for our Nation. The abduction of children from their parents is a crime against humanity. The Trump administration's kidnapping of children must end.

Mr. Speaker, I include in the RECORD this important article from the Detroit Free Press entitled "Torn from Immigrant Parents, 8-Month-Old Baby Lands in Michigan."

[From Detroit Free Press, June 20, 2018] TORN FROM IMMIGRANT PARENTS, 8-MONTH-OLD BABY LANDS IN MICHIGAN

(By Tresa Baldas)

Four days ago, a Homeland Security official proclaimed: "We are not separating babies from parents."

Yet in the middle of the night, two baby boys arrived in Grand Rapids after being separated from their immigrant parents at the southern border weeks ago. One child is 8 months old; the other is 11

One child is 8 months old; the other is 11 months old. Both children have become part of a bigger group of 50 immigrant children who have landed in foster care in western Michigan under the Trump administration's zero-tolerance border policy.

zero-tolerance border policy.

The average age of these children is 8, a number that has alarmed foster care employees who are struggling to comfort the growing group of kids who are turning up in Michigan at nighttime, when it's pitch-dark outside. They're younger than ever, they say. And they are petrified.

"These kids are arriving between 11 p.m. and 5 a.m. Not only are they being separated from their family, they are being transported to a place that they don't know in the middle of the night," said Hannah Mills, program supervisor for the transitional foster care program at Bethany Christian Services, which is currently assisting the displaced children. "We have found on many occasions that no one has explained to these children where they are going."

According to Mills, some of these displaced children got picked up right at the airport by a foster family, while others wound up at a foster care center, begging to talk to their parents. Many have gone 30 days or more without talking to their parents because their parents can't be located, she said.

Bianey Reyes, center, and others protest the separation of children from their parents in front of the El Paso Processing Center, an immigration detention facility, at the Mexican border on June 19, 2018, in El Paso, Texas. (Photo: Joe Raedle, Getty Images)

"These kids are hysterical. They're screaming out for mom and dad," said Mills, who speaks Spanish and can converse with the children, noting only a handful have learned some English.

Mills, who has worked with displaced, immigrant children for six years, said the foster agency is dealing with a new, troubling element: Getting unaccompanied children on the phone with their parents. Typically, this takes about three days, she said. But now it's taking up to a month or more because the parents are detained and the agency can't locate them.

"That's probably one of the most detrimental things," Mills said. "At least if we can get a kid to speak with their parent, they can feel safe."

Equally upsetting, Mills said, is watching children when they do finally get on the phone with a parent. For example, she recalled, a tearful 7-year-old on the phone with her mother asking her, 'Are you OK? Are you hurt? Is someone hurting you?'

"All of it is incredibly upsetting," Mills said, stressing: "The difference is, we're seeing so many more younger kids."

Homeland Security officials were not available for comment on why infants and toddlers are being taken from their parents.

Meanwhile, the Trump administration has steadfastly maintained that its goal is to protect the nation's borders, enforce immigration laws and send a strong message to immigrants that if they cross the border unlawfully, they will be prosecuted and their kids taken away.

There is no federal law that mandates children and parents be separated at the border, though the practice has led to nearly 2,000 kids being misplaced in the past six weeks—a phenomenon that has triggered a firestorm of controversy. Many religious groups, social activists and immigrant-sympathizers are calling for an end to the practice while Trump supporters are saying let him do his job.

On Tuesday, the Michigan Department of Civil Rights announced that it's assessing the impact of Trump's zero-tolerance policy on the state of Michigan and the detained immigrant children, stating it "has a duty to make sure their civil rights are protected."

"We have received reports and are very concerned that the children arriving here are much younger than those who have been transported here in the past. Some of the children are infants as young as 3 months of age and are completely unable to advocate for themselves," Agustin V. Arbulu, Executive Director of Michigan Department of Civil Rights said in a statement.

The American Association for Justice also condemned the family separation policy on Tuesday, stating: "These actions are risking the safety and well-being of innocent children. We call on the administration to immediately halt this practice and to reunite these traumatized families. This is not who we are as a nation. We can and must do better."

But the Trump administration is not backing down, stressing the policy is about preserving and protecting America's borders and upholding the law. Moreover, it insists, the policy is not new, claiming children have long been placed in foster care when their parents were criminally charged with an immigration violation.

"What has changed is that we no longer exempt entire classes of people who break the law," Homeland Security Secretary Kirstjen Nielsen said in a White House briefing Monday. "Here is the bottom line: DHS is no longer ignoring the law."

She later added: "We are a country of compassion. We are a country of heart. . . . We must fix the system so that those who truly need asylum can in fact receive it."

President Donald Trump and congressional Republicans desperately searched Tuesday for an end game to the administration's contentious zero-tolerance immigration policy that has drawn fire from lawmakers on both sides of the aisle.

Trump said Tuesday he wants the legal authority to detain the children along with the adults and "promptly remove families together as a unit."

Ms. KAPTUR. Mr. Speaker, I remind my colleagues of the words at the base of the Statue of Liberty by Emma Lazarus:

Give me your tired, your poor,

Your huddled masses yearning to breathe free,

The wretched refuge of your teeming shore. Send these, the homeless tempest-tost to me, I lift my lamp besides the golden door.

That is the America that I know. That is the America of liberty for all.

THE NEW COLOSSUS

(By Emma Lazarus)

Not like the brazen giant of Greek fame, With conquering limbs astride from land to land;

Here at our sea-washed, sunset gates shall stand

A mighty woman with a torch, whose flame Is the imprisoned lightning, and her name Mother of Exiles. From her beacon-hand Glows world-wide welcome; her mild eyes

command
The air-bridged harbor that twin cities frame.

"Keep, ancient lands, your storied pomp!" cries she

With silent lips. "Give me your tired, your poor,

Your huddled masses yearning to breathe free,

The wretched refuse of your teeming shore. Send these, the homeless, tempest-tost to me,

I lift my lamp beside the golden door!"

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#### IMMIGRATION LEGISLATION

The SPEAKER pro tempore. Under the Speaker's announced policy of January 3, 2017, the gentlewoman from New York (Ms. CLARKE) is recognized for 60 minutes as the designee of the minority leader.

#### GENERAL LEAVE

Ms. CLARKE of New York. Mr. Speaker, I ask unanimous consent that Members have 5 legislative days to revise and extend their remarks and include extraneous material on the subject of this evening's special order.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from New York?

There was no objection.

Ms. CLARKE of New York. Mr. Speaker, this evening the Congressional Progressive Caucus is going to be sharing some thoughts with the American people about this extremely horrible zero-tolerance policy that Mr. Trump has subjected our Nation to.

Mr. Speaker, I rise today in opposition to this administration's cruel and inhumane zero-tolerance policy at the border that has resulted in the separation of more than 2,000 children from their families and their loved ones.

This policy calls to mind the worst of our history, including the internment of Japanese Americans during World War II, our refusal to grant safety to Jewish refugees during the Holocaust, and the treatment of Africans who were brought here as chattel slaves during and throughout the Middle Passage.

Unlike what the administration says, this policy is not required by law, and I think that has been made plain to all Americans. It is not President Obama's doing, and I think that has been made plain to all Americans. It is not in any way justified by the Bible. In fact, as a Christian and someone who grew up in the church, I know that these very same verses were falsely used to justify four centuries of chattel slavery, and that the Bible teaches us to welcome the stranger and to beware of spiritual wickedness in high places.

So don't be deceived. This policy of choice is solely the result of a racist, xenophobic, anti-immigrant, and antifamily values agenda adopted by this administration to intimidate im-

migrants of color seeking asylum from violence and persecution for their own political gain.

The Trump administration has also sought to avoid responsibility for its decisions by cowardly claiming that no such policy exists, as Secretary Nielsen claimed in a reply to my March 20 letter and then reiterated more recently via Twitter—more lies and deception.

However, when 2,000 children are separated from their families, many of whom have been dispersed across this Nation as a result of a decision made by the Trump Department of Justice, a policy of depravity indeed exists.

But that is not all. Children are now, as I have stated, being shipped all across this Nation, including to New York City where there are currently at least 239 children being detained just a few miles from my district and thousands more who are miles away from their caregivers.

Yesterday, Donald Trump finally gave way to public pressure by signing an executive order that he claims will end this horrific policy. Unfortunately, he did so by abrogating his responsibility under the Flores agreement to release children without unnecessary delay and to keep those who are in custody under the least restrictive conditions possible. This means that children will be detained with their families, which is also unacceptable.

Unfortunately, this body, too, is neglecting its responsibility to the American people by debating the most restrictive immigration bills that ignore past commitments to Dreamers and the diversity visa lottery program, and would build an unnecessary and ineffective border wall with Mexico.

To add insult to injury, Republicans, who control every branch of government, blame Democrats for their failure to legislate and offer these regressive, dead-on-arrival bills as solutions to problems that they themselves have created

So, tonight, I call on this administration to stop playing politics with immigrant lives and on my Republican colleagues to pass meaningful, comprehensive immigration reform that not only protects Dreamers, but protects individuals who are under temporary protected status, and stop separating families.

Mr. Speaker, it is now my honor and my privilege to yield to the gentleman from Massachusetts (Mr. Kennedy). Representative Joe Kennedy represents the Fourth Congressional District of Massachusetts.

Mr. KENNEDY. Mr. Speaker, I want to thank my colleague, Ms. CLARKE, for her leadership on this issue and so many others in Congress as a member of the Congressional Progressive Caucus and of the Energy and Commerce Committee. Healthcare and immigration policies run through the veins of our society.

Mr. Speaker, over the course of the day today and over the course of the last several days, my colleagues have

eloquently described the shortcomings of the immigration bills brought forward by Republicans. I echo their outrage at what has taken place over the past few weeks on American soil and their fury that Congress still is so unwilling or unable to address it.

As this debate has unfolded, one chorus in particular caught my ear, these voices that say: Our own kids are suffering. Our own country has issues. We feel for these children at the border, but how do you expect us to take care of them when you have made it so hard for us to take care of our own?

Mr. Speaker, it is those voices that I want to speak to this evening first to say: You are right.

Mr. Speaker, we have children in this country who will not get one hot meal today let alone three. We have children who will show up to schools without books, children who will spend a winter without coats or Christmas presents, or a summer without clean water and cool air. We have children who are abused or ill, who are abandoned, and who are oppressed.

All of this is in the most powerful country in the world. We should be ashamed and united in our rage that, as a country, a nation as rich as ours makes it so damn hard for families to be able to survive. We are united by a resolve to do better because if a place, a country like America, can't meet its people's needs, then who can?

So, Mr. Speaker, some dream up walls, frantically grasping at what they can have and pushing others away in a desperate attempt to make sure that there is enough left over for them and their families. It is a ferocious instinct to defend ourselves and our loved ones, and one that any parent can understand, particularly those parents arriving at our border today, those who risk everything to show up on our shores and beg for mercy.

Can we not see in them that same parental, basic human instinct to bear any burden to protect your child? If we were they, I know of no parent who wouldn't walk through jungles and deserts and risk gangs and violence for the chance of a brighter future for their child.

In a perfect world, all borders would be peaceful, all governments would be strong and good, all families would be whole, all neighborhoods would be safe, and all communities would have the resources to fix what is broken and pick up those among us who have fallen.

But ours is not a perfect world. So, night after night, children show up on our doorstep terrified and traumatized. Yes, we have our own tragedies, our own struggles, and our own monsters to defeat. No, we cannot right every wrong; we cannot save every soul; and we cannot shoulder the world's inequities alone.

But we absolutely can offer small and weary heads a safe place to rest. We can make space for people with no place else to go. We can do that and still take care of our own. We can welcome the tired, the poor, and those yearning to be free and still be free ourselves. We can help the very hungry afford food, the very sick get care, and the very cold shelter without jeopardizing our own dinner, our own health, and our own hed.

We can choose both. Americans do every single day. Across the country in soup kitchens and shelters, in schools, on battlefields and operating tables, our people struggle, they stretch, and they extend. They do it when it is hard and when it is uncomfortable and inconvenient.

So no matter how many times this administration doubts their capacity or their compassion, they reach out. No matter how many times they try and force us to choose between taking care of someone else and taking care of ourselves, they do choose both.

We cannot fall for that false choice, because if we, the United States of America, cannot figure out how to muster the resources, the courage, the boldness, and the political will to ensure that no child suffers on our shores, who will?

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Ms. CLARKE of New York. Mr. Speaker, I thank the gentleman from Massachusetts for his eloquence and putting what has been a very disturbing period of time for the American people in perspective.

Indeed, as our children born in the United States witness what is taking place under the Trump administration, we all have to ask ourselves a question about who we are as Americans and what it is that we are leaving as a legacy for our children and our grand-children to inherit from us.

I believe the gentleman from Massachusetts has really put it all into context. Indeed, here in the United States, where we have the access to the best of everything, we have limited ourselves by the artificial divisions that would subjugate some of humanity while elevating others.

Having said that, I have been joined by one of the most eloquent speakers here in the House of Representatives. She is the chairwoman of our Steering and Policy Committee for the Democratic Caucus and has been a fierce fighter for children and families.

Mr. Speaker, it is my honor to yield to the gentlewoman from the Third Congressional District of Connecticut (Ms. DELAURO).

Ms. DELAURO. Mr. Speaker, I thank the gentlewoman from New York with heartfelt thanks for organizing this effort tonight and calling attention to what is such a poignant and powerful issue, one that we haven't faced in a long time and one that has engaged the people of this country in a way that we have not seen in a very long time.

Mr. Speaker, I rise to strongly condemn the Trump administration's policy of child abuse—yes, it is child abuse—at our Nation's border and to demand answers and solutions. The

President's zero-tolerance policy has separated thousands of children from their parents, some who are younger than a year old.

I just saw my colleague from Ohio, MARCY KAPTUR, who was on the floor not that long ago, and she talked to me and said there have been two babies separated from their parents, ages 8 months and 11 months, and flown to Michigan.

Think about it. Think about your own children. Think about your grand-children.

The Trump administration is now keeping babies and toddlers in cages. The fencing is what you do for a dog run. It is the same kind of fencing that these children are in.

Yesterday, the President signed an executive order. He claims it is going to fix the crisis that he made. Yet two infants were on a plane tonight, separated from their families and sent to Michigan.

What is the weight of that executive order? It is not worth the paper it is written on. His executive order is not going to fix the crisis.

Michelle Brane, director of the Women's Refugee Commission Migrant Rights and Justice program, describes the President's executive order as "no solution." She said "there are more than 2,000 children already separated from their parents. This executive order does nothing to address that nightmare."

There are 2,300 children who are in limbo. They don't know where their parents are. They are too young, some of them, to know where their parents are, and their parents don't know where they are.

Have you ever been to a shopping mall on a Saturday with your kids or with your grandkids and all of a sudden you turn around and you can't find them? The panic is overwhelming. You don't know what to do first, who to call. You are looking around frantically. It is the same with a child who is calling out "Mommy," "Grandma," because they don't know where their link is.

This is the United States of America. What are we doing? It is a nightmare. This is about children. They are at the center of this crisis.

As I see it, there are three crucial questions that President Trump and his fellow Republicans have yet to answer. First is reunification. There is no plan for reunification. How is this administration going to reunite children with their parents?

According to statistics from the Department of Homeland Security, between May and June, the Trump administration, as I said, took 2,300 children from their parents at the border. How are they going to guarantee prompt reunification of all of these children and their parents, especially when some of the parents have already been deported? Some of these children have none of the records necessary to turn them back to their parents or

even to verify who their parents are. Can you imagine?

I fear that these children may never see their parents again. And that is what the former Director of U.S. Customs and Enforcement, John Sandweg, said. He warned: "You could be creating thousands of immigrant orphans."

That is unspeakably heartbreaking, when you think about it, for many of these children and their parents. That last hug might have been their last hug. Can you imagine the terror?

It is terror to not know where your child is and with the thought that you may never see that child again. I cannot imagine it.

I was on the floor of the House today a good part of the day and I saw a lot of little tykes here, beautiful children playing on the chairs here in the safety and security with their mothers or their fathers who are sons, daughters, and Members of the House of Representatives, or maybe even grand-children. I had my grandchildren here last week. If you think that you might not ever see them again or they may not see you, that is what is happening on the border.

What are the standards under which the Trump administration is detaining these children?

Children are the most vulnerable in our society. We need to take extreme precaution whenever we take responsibility for them.

What are the accommodations in these detention facilities in regard to healthcare, availability of mental health professionals?

Experts are sounding the alarm about the health repercussions, the mental health repercussions. Luis H. Zayas is a professor of social work and psychiatry at the University of Texas at Austin. He said: "It's not like an auto body shop where you fix the dent and everything looks like new. We're talking about children's minds. If that trauma continues over a long period of time, that can actually begin to shift brain development because it becomes more of a chronic trauma."

These children need professional care. Instead, there are reports that children are being sedated. They are being injected with sedatives to keep them calm. There are reports that special-needs children are not receiving any of the care and attention they need.

That is unacceptable. There are clear standards on the books on how children are to be cared for in these situations. We need to ensure the Trump administration is following the law.

Another area is oversight. Congress has a moral and constitutional obligation to ensure the administration is taking the proper, immediate, and necessary steps to fix their own self-inflicted crisis, which is why I introduced a resolution which 180 of my colleagues have supported and Democratic colleagues have supported to condemn this policy as child abuse.

This is child abuse, make no mistake. This is not an issue of right or left or Democrats or Republicans. This is an issue of right and wrong. That is why we sent a letter to the Office of Management and Budget Director, Mr. Mulvaney, and HHS Secretary Azar on June 14 and asked about the costs that the President's policy decision has incurred.

We have not heard an answer from them or from the administration on any of these questions—not on costs, not on reunification, not on standards, not on oversight. It is unacceptable.

The President's self-manufactured crisis is child abuse, plain and simple. As Members of this Congress, we have a moral responsibility, a moral obligation to stand up and to say: Stop this child abuse. Mr. President, fix this crisis now. Your executive order didn't do

Humanity, this is about our humanity. It is about the soul of this country and what we are about and where our values are. Whatever our views are on immigration, to watch what is happening at our border with disrupting families, wrenching children from their parents is a disgrace, and it is one that we have to address as Members of Congress, and it is one that this President and this administration and those others who support this effort need to look into their hearts and souls and say: I can't go there. Let's do something else to help to make a difference.

I want to thank the gentlewoman for all that she is doing to bring attention to this issue. God bless her.

Ms. CLARKE of New York. Mr. Speaker, I thank the gentlewoman from Connecticut for her impassioned plea and for enumerating for us the type of work that we are going to have to engage in to redeem ourselves by looking at reunification of these families to the best of our ability. We are going to need the resources. We are going to need the will. We are going to have to redeem ourselves by getting these children back to their parents by whatever means we possibly can muster.

ROSA DELAURO also raised some very important questions about investigation and oversight about child abuse. It is my hope that we will continue to be vigilant because, indeed, all of our souls are tied to what has transpired here. None of us can feel as though we don't have a role to play in redeeming our country in what has just occurred.

Mr. Speaker, it is my honor and privilege to yield to the gentleman from the Fifth District of Illinois (Mr. QUIGLEY), someone who has been a part of this body fighting for justice and human dignity.

Mr. QUIGLEY. Mr. Speaker, in less than a week, my office has received over 800 phone calls, emails, and letters from constituents regarding the crisis at the border, constituents who are alarmed, ashamed, and angry. Their outrage is warranted, and I share it.

A Chicago public school teacher called, in tears, unable to shake the vi-

sion of her second graders locked in cages.

A U.S. marine called to share his recent bouts of PTSD and explained that the crisis reminded him of the time he and other American soldiers were forced to take Vietnamese children away from their parents.

Countless constituents have pointed out the parallels between this inhumane practice and the internment of Japanese Americans in the 1940s and even the concentration camps of World War II. Countless more wanted to commit to a call to action, but they don't know where to start or what could be done to combat the deplorable steps this administration has taken.

While an active and engaged constituency is imperative to a strong democracy, this isn't their problem to fix. The primary solution to this humanitarian crisis must come from the administration that arbitrarily created the problem in the first place.

Instead of stepping up to right this wrong and finally embrace the principles on which this country was founded, the President and his administration have spent the past week blaming the Democrats for the heartbreaking, life-changing mess that he has made.

Their attempts to cast blame and distract attention from the emergency at hand does not change the facts. At least 2,300 children remain separated from their parents, living in unconscionable conditions, many behind cage-like fencing and unsure of when or if they will be reunited.

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In fact, the administration still does not have a coherent process for reuniting families, nor have they indicated that there ever will be one.

If the President wants a legislative fix to this solution, we have one for him. Earlier this week, I joined 190 of my Democratic colleagues to introduce the Keep Families Together Act. Unlike the meaningless executive order the President signed, this bill carries real weight and, with it, real change by effectively ending this abhorrent policy of separating families seeking safety and opportunity.

It clearly stipulates that no child is to be removed from their parent's custody, except under the most extreme of circumstance: instances of neglect, abuse, or risk of being trafficked. Beyond that, it establishes that no government agency can separate children from their parents for the sole purpose of deterring immigration to this country.

These children, the most innocent and vulnerable population, should never be used as leverage or a political bargaining chip. That is exactly what the President has tried to do.

We will not stand by and let the administration get away with that. Neither will the American people. We will continue to fight for a fairer immigration system that is humane, smart, and cost effective. First and foremost, we must address this horror at the border.

Mr. Speaker, I thank the gentlewoman for providing this time.

Ms. CLARKE of New York. Mr. Speaker, I thank the gentleman from Illinois for bringing to the fore the concerns of children in our country who are looking at what is taking place on our border and not quite understanding, not grasping, the weight of why and how something like this could happen in this country, the home of the brave and the land of the free.

We are really in a space in time right now where every American is really questioning what we value in terms of one another's humanity.

Someone I know who has been a part of solution-driven policy is Ms. CAROL SHEA-PORTER, the gentlewoman from the First Congressional District of New Hampshire.

Mr. Speaker, I yield to the gentlewoman from New Hampshire (Ms. Shea-Porter) at this time.

Ms. SHEA-PORTER. Mr. Speaker, I thank the gentlewoman from New York for holding this Special Order.

This is so important to speak to the Nation tonight, and we must keep raising our voices until the President backs off and fixes this.

I am a Democrat, but I grew up in a conservative Republican family. What we all had in common was the idea that children were sacred—to be loved, to be cared for—and that families were the most important.

I grew up in a large, large family with many, many kids and many adults around all the time. There wasn't any problem because we understood that the children were what brought us together.

So here we are now. I am in Congress. I have been here for 8 years. Never, ever, did I think that I would have to stand on the floor of the House of Representatives and ask the President of the United States to stop locking babies up, to stop putting babies in jail.

This plan, his executive order, is not going to solve this problem.

How big is this problem? In addition to the more than 2,000 children and their parents—and we don't even know if the parents will ever be able to be reunited with their children because their parents have been deported—many of them—and separated, and they don't even know where their children are, which is just heartbreaking.

I think we all saw those images the other night of little girls being brought under the cover of darkness, after midnight, in New York.

Who is doing that to these little children who have done no harm to them?

These children are refugees. They are not trying to break any laws. They are refugees. They were fleeing from danger

Their parents carried them in their arms many, many miles through really treacherous terrain and conditions, to save them, just as so many of our forefathers and -mothers did to save their children. So it is hard for me to believe that we have to stand here and ask the

President of the United States not to lock up these people.

Now, there is a process, and everybody knows we need to have a process and a procedure at the border. But this is just cruel, inhumane, humiliating, and, frankly, has really hurt our image around the world. Everybody—everybody—in this time and age is now seeing these pictures of these little children and seeing their parents—they are refugees—who are being turned away and wondering: Whatever happened to the shining city on the hill? Shining city.

Whatever happened to us that we would do something like this? And why are we doing this?

I am getting so many phone calls in my office, and I know that everybody else is also. They are not coming from just Democrats or Republicans. They are coming from people who have children, people who love children, grandparents. They call up, they cry, and they say: Do something. Make this stop now. I can't stand to see the pictures anymore. What is happening down there?

Well, what is happening here is that we have a President who has locked up children. We just need to say it.

When that first happened, they said they weren't separating the children.

Then they said, well, they are separating the children, but they are not in cages.

Then we saw the pictures that they actually are in cages. Then all of our hearts broke.

This can't stay. This is a huge stain on this beautiful country that has been known as a place of refuge.

We have been the place dreamt of by the world. When things have been terrible in their own corner of the world, when they have suffered from violence and they have suffered from war and all kinds of problems, they dreamt of coming to America. And Americans welcomed them.

Something has changed. But not the American soul. It is not the American heart. It is not the American people.

What has changed is the administration. We have a President who is indifferent to this; and he has surrounded himself with people who are, in the kindest words to say, indifferent to this.

We have to ask ourselves: Why are they doing this? Against all of our moral values, against the outcry, against many people in their own party who are saying: This is just wrong. This can't be right. We have to stop.

Why does the President continue to do this?

Now they are talking about putting these children and their families on military bases. Again, you have to think: What are we planning on doing?

Why are we not using the same tools that we have been using that were effective? Why do we have to imprison these little ones and their parents?

And the conditions. They can say all they want about the conditions; but we know that if you are in a tent in Texas in this season, you are broiling hot. We also know that the conditions, where so many people are packed in together, make it difficult to keep people healthy.

So these little children are not only coming exhausted from their journey, but they are arriving and then are having to deal with all of the other problems that they are seeing.

The damage that we are doing to these children will not go away, ever. We have traumatized them.

I am a social worker. I have worked with vulnerable children and their families, and I know that the scars that they are going to carry will impact them forever.

It is not just impacting them. The pictures that have come out from these places are absolutely locked in people's minds. When we have some countries that are not friendly to America scolding us, something is really wrong.

We have to insist that the President and his administration remember that this is not about the President and his administration; this is about our country. Not just his country. It is our country.

This is about our history of being the place of refuge and about caring about people, welcoming them, and knowing that the refugees who have come to our country—we like to brag about some of the people who have arrived and brought incredible talents and advances in business and technology and science. We always say that is because we were the melting pot. We brought people in, and then they used their talents and helped grow our economy and grow our country. That was something that we bragged about.

We still say: Let's go have Mexican food. Let's go have Italian food. We have embraced so much of this. It has just become a regular thing because we have been a melting pot.

But we are not using that word anymore. Apparently, we don't feel that children who are born under very difficult circumstances have a right to seek refuge. We put those babies in jail.

Let that sit on our conscience for a little bit. More importantly, let that sit on the conscience of the President of the United States.

It isn't right. We know how wrong this is. When we see other countries talking about us and about our violations of human rights, we really have lost it.

I beg the President tonight, I beg his administration, to open their hearts, to look at these children, and to recognize that, when their families came over, most of those families did not come over well educated and with a lot of money in their pockets. Their forefathers and -mothers, as did mine, came in search of a better life.

They were desperate, they were penniless, and they took a chance. No, they didn't follow what we call proper channels because they weren't there. The channels were, if you could get

enough money to get in a boat or you could get enough money to walk, you came. Then you enriched this country with your presence, with your hard work, with your embracing of American values.

Those American values are still there. The President needs to look around and recognize the damage that he is doing to our image, the damage that he is doing to those little ones, the damage that he is doing to their families, and the damage he is doing to us right now.

He needs to stop, pause, and change direction.

Ms. CLARKE of New York. Mr. Speaker, I thank the gentlewoman from New Hampshire for her impassioned plea, for really setting the table with regards to the type of child abuse that we have all witnessed and with which we are all trying to grapple at this time, and for appealing to the administration to correct course.

Right now we are still in need of answers.

Mr. Speaker, I yield to the gentlewoman from Illinois, Congresswoman JAN SCHAKOWSKY, to speak at this time.

Ms. SCHAKOWSKY. Mr. Speaker, I want to thank my dear colleague and friend from New York for holding this moment so that we can all speak out.

Like so many of my fellow Americans, I have absolutely been distraught the last several days, many days. Many days crying.

We are getting hundreds of calls to my office here in Washington, my office in the district. Many of those people are actually crying as they watch what is happening to children.

I have to tell you that, in my life—and I am a mother and a grandmother and, for the last 20 years, a Member of this United States Congress—I have never seen such state-sponsored cruelty, state-sponsored child abuse that we are seeing right now. There really isn't any other word for it. Child abuse.

The President of the United States has announced some sort of a so-called improvement, trying to fool an enraged Nation into thinking that they have reversed course on this issue of children coming, with their parent, across the border.

In reality, the President's executive order enables the indefinite incarceration of immigrant families and has absolutely no plan to reunite babies who were ripped from their families, ripped from the arms of their parents.

There are children who will still be in cages, Mr. Speaker. Frankly, I can't stand it. I wonder if you can stand it, Mr. Speaker.

I am the daughter of immigrants. Neither of my parents was born here in the United States of America. They came here because Jews were being persecuted in Russia, and they fled here. They were able to get to this country. They were helped to be resettled in the city of Chicago by the Salvation Army, for whom I am ever grateful in my life.

My grandfather made it by getting a horse and wagon, getting up before dawn and loading up the wagon with vegetables, and going through the alleys of Humboldt Park in Chicago and schlepping bags of potatoes overhis shoulder, up stairs, and into apartments.

He and my grandmother—who made clothes for all the children, including my mother—sent four children to college, because they worked so hard to fulfill the dream of taking care of their children and having a better life.

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The parents who are fleeing across this border are desperate. They are leaving domestic abuse, abuse from gangs threatening the lives of their children, sometimes leaving some children behind and taking the ones that they can across this border, because they believed that they could seek asylum in this country. And that was the rule, that is the law, until the Attorney General of the United States, directed by the President, said: No, we are no longer considering a right of asylum for people who are victimized by domestic abuse or gang abuse. No, not anymore. We are going to arrest them. We are going to put them in jail.

Now understand, I bet you—we haven't talked about this—that many of these children are not well, or their parents are not well, because this was a journey across countries, often walking for mile after mile after mile—dehydration, lack of proper nutrition—and now confined in places, separated from their parents. You have the children in one place and the parents in another place—in jails, essentially, and in cages for the children.

What happens if there is a sickness that could pass across these children?

If a child dies, will we know? Will we be told?

Many times, they try to keep even Members of Congress out of seeing exactly what is going on. Some of my colleagues—God bless them—have been able to visit and see.

How come there are so few images? Because you can't even take your

phone in there to take pictures of what is going on.

What do we know about the reality of the life of these children, the suffering of these children, the screaming of these children, that is now on the cover of Time magazine?

I am telling you, this is not the United States of America. Shame, shame on President Trump; shame on congressional Republicans for their heartless, radical immigration agenda; and shame on anyone who is silent in the face of this abuse of children. People are heartbroken, and now they have to rise up and say no to this.

Mr. Speaker, I understand that there were mothers and children today at ICE in New York protesting. We need to see more of that.

Ms. CLARKE of New York. Mr. Speaker, I thank the gentlewoman of

the Ninth Congressional District of Illinois, a very prominent member of the Congressional Progressive Caucus, for really drilling down on a number of the issues that we all have to grapple with here in Congress as Members of the House of Representatives and of the U.S. Senate, that the administration under Donald Trump has to grapple with, and the American people.

We really have to search our souls at this time and think about the children. We are talking about infants, who are breastfeeding, taken away from their mothers. We are talking about toddlers who are barely able to walk, who aren't potty-trained, who have to be stacked up with a whole bunch of other children who they have no relationship with.

We have heard reports of children trying to console one another and being chastised because they are afraid. They only have one another to cling to, and no one is there to hug them, to soothe them, and to make them feel okay. This is unreal in the 21st century that we would sink to such depths to prove a point. And what is the point again? That you cannot come to the United States seeking refuge from violence, from death and destruction, as so many others have done in prior generations. These people, in particular, have no claim to asylum. That if you dare come and claim it, we will take your children, and we will extract from you even more pain than you left in the country that caused you to flee. I can't believe that this is the United States of America in the 21st century.

Mr. Speaker, I yield to the gentle-woman from New York (Mrs. Carolyn B. Maloney), who has something that she would like to share, from the 12th Congressional District of New York, and a member of the Congressional Progressive Caucus.

Mrs. CAROLYN B. MALONEY of New York. Mr. Speaker, I thank my good friend and colleague from the great State of New York, YVETTE CLARKE, for organizing this incredibly important Special Order. Her mother and I served together on the city council. She was one of my best friends there, and Yvette is one of my best friends here. I would say that Yvette and Una really have been major leaders in the immigrant community, particularly from the Caribbean where her mother was born, and has been a leader on all forms of social justice to help immigrants in our country, not just this disaster that we are confronting right now.

Throughout history, we have been a nation to which the world's oppressed and vulnerable look to for hope; a beacon of light signaling a better life. The zero-tolerance policy put forth by the Trump administration utterly violates that tradition of values in this country. Families are fleeing unspeakable danger and oppression only to arrive at our borders and be torn away from each other.

Yesterday, President Trump signed an executive order that halts segregated detention for parents and children. But we have to remember that the President created this crisis and always had the power to reverse course. Why didn't he do it sooner?

Now the so-called solution seems to be that families will be detained together, but we don't know for how long and we don't know where.

All today, I have been looking for the girls. Where are the girls? I found detention centers for boys, I found them for men, and I found them for babies. I still haven't gotten an answer where the young girls are. We are left with troubling questions. We don't know where they are, and we don't know how they are being treated.

How and when will the thousands of children who have already been separated from their parents be reunited? Now I read that some parents have been sent back—deported—and their children are still here. How are we going to unite those families and bring them together?

Last weekend, I joined members of the New York delegation and the New Jersey delegation, and we went to a detention center in Elizabeth, New Jersey. We had letters that said we could see the people who had been detained. It was signed by their lawyers and it was signed by the men. We went on Father's Day to meet with the fathers.

First, they wouldn't let us in. They put papers on the wall in the windows so we couldn't look in. Then finally, we demanded and demanded, and they finally opened the doors and let us meet with five of the detainees. Four of them came to this country legally. They came seeking refuge, they came seeking asylum, and they went through the proper orders and the proper procedures. One did not. Because there was violence at the border, he came another way, and then turned themselves in to the authorities.

Their stories were heartbreaking. Two of them broke down and literally cried. One father told a story that in his business, they were fishermen, his partner had been murdered. They were asking for them to pay them money, the gangs down in those areas. So the gang members went to the school looking for his daughter. He heard about it. She was going in the afternoon. He immediately took his daughter and fled and came to America.

When he came to the border, they were then moved into a detention center. The authorities came to him at 3:00 in the morning and tore his daughter out of his arms. He did not know where she was, and he did not know how to contact her. When we talked to the warden, we asked the warden in Elizabeth, New Jersey, at this detention center, where his daughter was, and he didn't know. Then he said he would try to find his daughter.

Well, when I arrived today, I checked with my New Jersey colleagues. They had been in touch with the detention center and with the warden. They still had not found his daughter. This is disastrous. This is cruel. This is dangerous. We don't know where this particular child is, and we don't know where the thousands of others are. We don't know what kind of conditions these families are being held in, and we don't know how long they are being held. We need to know these answers, and we have to hold this administration accountable for completely ending this family separation policy that they initiated.

Now, between May 5 and June 9, just 35 days, over 2,300 children have been separated from their parents at the southern border. Now, this, I think, is the worst action in our country regarding immigrants in the history of a country. And the other worst one is when we interned Japanese citizens that had fled and come to America. We interned them during World War II.

But here we have over 2,000 children separated from their parents. That is 60 children per day for the past 35 days, who go to sleep at night not knowing when they will see their mothers or fathers again. Experts tell us that this is child abuse, and at the hands of our own government.

This cannot be who we are as Americans. It is why I joined Ranking Member CUMMINGS and every Democrat on the Oversight and Government Reform Committee to demand a hearing on this reckless policy. We kept asking, and the Republican majority never granted it.

So, today, the Women's Caucus held our own shadow hearing, where we heard from experts about health, about law, about humanity, and what we should be doing as a nation to help these children, not hurt them.

I have signed on to Representative DELAURO's resolution condemning this horrific behavior as the child abuse that it is, and why I am an original cosponsor of the Keep Families Together Act, introduced by my colleague and friend, JERRY NADLER, which bans the separation of migrant children from their families. These children, these families, and this country deserve so much better. We will not stop fighting until families are made whole again.

Mr. Speaker, I thank my distinguished colleague for her hard work on this issue, and so many others, that are important to our city of New York, our State, and our Nation.

Ms. CLARKE of New York. Mr. Speaker, I thank the gentlewoman from New York for her sentiments as well. And as she has stated—I didn't state this in the beginning of my remarks—I happen to be a second generation American myself. My parents came from the beautiful island nation of Jamaica in the Caribbean as foreign students in the 1950s. They came to this Nation where they knew that their talent and their work ethic would enable them to reach their God-given potential, but could never have dreamt that they would live this long—they

lived more time here in the United States than they ever did in the Caribbean—as naturalized Americans to see this type of behavior take place in our country on the auspices of our government.

I look at my octogenarian parents, and I say to them, this is not who we are as a nation. And that we stand with all the people of goodwill in this Nation who see this behavior from the Trump administration as totally abhorrent. That we will not stand by idly and see this continue. We will be part of the resistance to make sure that these families' human dignity are restored, and that these children, where possible, can be returned to their families, at whatever cost it may be. It may mean that we will have to do DNA testing, or it may mean that we will have to hire private investigators. Whatever the cost, it is up to us to make these families whole.

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They only came to this Nation seeking refuge, and what we gave them was heartache, was pain. What we have given these children is trauma, is pain, is heartache.

What we are hearing of reports now from some of these privately hired-out contractors is children being abused, which was inevitable because, indeed, we are irresponsible in the behavior that this administration took. These organizations were not vetted. They tried to do all of this in the dark, and now we all pay a very dear price.

We have all been stripped this much, a little bit more, of our humanity due to the behavior of the Trump administration, Donald Trump, and his Cabinet members who saw fit to hide this from the American people and to treat human beings as though they didn't deserve the human dignity that all human beings on this planet deserve.

So, Mr. Speaker, I want to thank you for giving us the time to share the perspective of the Congressional Progressive Caucus.

Mr. Speaker, I would like to thank all of my colleagues who came to the floor this evening. We stand shoulder to shoulder, united with the American people to make this right, to end this zero-tolerance policy, and to push back at every turn on the dehumanization of mankind, womankind, childkind across this globe that still regard this Nation as a shining city on a hill.

Mr. Speaker, I yield back the balance of my time.

Ms. JACKSON LEE. Mr. Speaker, we have a humanitarian crisis at our borders.

A crisis initiated by an administration that purports to be the champion of 'family values' but whose actions do not value families.

Yesterday, after much deserved criticism and push back, President Trump signed an executive order that modified his "zero-tolerance" policy by detaining parents and children apprehended by the U.S. Customs and Border Protection together, possibly on military bases, instead of separating them.

The executive order, however, is silent regarding where the families would be detained

or whether children will continue to be separated from their parents while the facilities to hold them are located or built.

We have so much work to do, because even in ending the heinous practice of separating families, there are still many legal and practical obstacles.

Kenneth Wolfe, a spokesman for the Administration for Children and Families, a division of the Department of Health and Human Services, initially stated that "there will not be a grandfathering of existing cases."

Mr. Wolfe was later to be corrected by Brian Marriott, Senior Director of Communications for the Department of Health and Human Services, who stated that Mr. Wolfe had "misspoke" and insisted that "it is still very early, and we are awaiting further guidance on

Mr. Marriot then said that "reunification is always the goal" and that the agency "is working toward that" for the children separated from their families because of President Trump's policy.

While there is a possibility that the children could be connected with other family members or sponsors living in the United States, it is not necessarily the parent they were separated from at the border.

This raises the heart-breaking questions of what happens to the more than 2,300 children who have already been separated from their parents under the president's "zero tolerance" policy?

We have all heard the wailing of detained immigrant children on audio tapes and we have all seen the heartbreaking pictures.

The latest reports suggest that very young infants, some as young as 3 months old, are being separated and being placed in "tender age shelters."

This is outrageous.

This past weekend, I was at a processing center in McAllen, Texas and the Southwest Key Programs' Casa Padre which houses 1,500 children, most of them separated from their parents.

I saw people huddled in cages.

I saw children who certainly needed to be with their parents.

Like nine-month old baby Roger, who I held in my arms.

Or Leah, a one year old, separated from her grandmother and her sister, whose love for her would have provided comfort and protec-

As the Founder and Chair of the Congressional Children's Caucus and as a parent and grandparent, this is unacceptable.

Studies have documented that when young children are forcibly removed from their parents, the traumatic experience engenders long-term negative effects on their physical and mental health and well-being suffers.

In one famous experiment in Romania, doctors considered the results later in life of those children separated from their parents.

The activity in the children's brains was much lower than expected.

"If you think of the brain as a lightbulb," Charles Nelson, a pediatrics professor at Harvard Medical School said, "it's as though there was a dimmer that had reduced them from a 100-watt bulb to 30 watts."

The children, who had been separated from their parents in their first two years of life, scored significantly lower on IQ tests later in

Their fight-or-flight response system appeared permanently broken.

Stressful situations that would usually prompt physiological responses in other people-increased heart rate, sweaty palmswould provoke nothing in the children.

The effects of these traumatic experiences-especially in children who have already faced serious adversity—are unlikely to be short-lived, and can likely last a lifetime.

The stressed endured by a child in custody is exacerbated when the child does not speak a language that is not English or Spanish.

Although the government has a legal obligation to provide reasonable language services to unaccompanied minors, many children arriving to the U.S. speak indigenous languages and have little or no translation assistance provided by the U.S. government.

The last time this nation had policies that promoted the forcible separation of children from newly arrived persons was slavery: a dark chapter in this nation's history that we should not revisit.

Today, the parents of these thousands of children will not be deterred from finding ways to reunite with their children, even reentering the United States under the threat of imprison-

It would be unconscionable to prosecute parents under these circumstances.

The level of callousness displayed by this administration towards those seeking refuge within our borders is shocking and the world is taking note.

Yesterday, Theresa May, the Prime Minister of our closest ally Great Britain, denounced the "zero-tolerance" policy on the floor of the House of Commons.

His Holiness Pope Francis said the "zerotolerance" policy is contrary to Catholic val-

The Most Reverend Bishop Michael Curry stated that for Christians, Jesus of Nazareth is the standard of conduct for your life-he tells us-"love God and love thy neighbor."

However, the Trump Administration has forgotten that.

The United States Secretary of Homeland Security Kirstjen Nielsen defended this egregious policy.

Attorney General Jeff Sessions used Romans 13 (submit to rulers) to justify the "zerotolerance" policy.

It is outrageous to use the Bible-Romans 13—to justify this policy.

However, many used Romans 13 to justify

horrors in history such as slavery and Nazism.

The more operative biblical passages should be, Matthew 7-the golden rule-or Matthew 25-I was a stranger and you welcomed me ("least of these").

National policy regarding immigration legislation should not create greater fear for families already traumatized by intolerable conditions in their home countries.

U.S. immigration policy should not deter refugees from seeking asylum within our borders.

I am thankful to the 60 members of the United States Senate of Congress who said enough is enough to the despicable "zero-tolerance" policy.

I am thankful to the Republican governors of Maryland and Massachusetts who ended their contribution of National Guard deployments because they too are saying "not in my name.'

But there is still more work to be done.

We should welcome mothers carrying their babies to a safe haven and ensure the safety of their children.

The Trump administration is utterly failing in its basic duty to treat all persons with dignity and compassion

Rather, it is making a mockery of our national values and reputation as a champion of human rights.

We are a great country with a long and noble tradition of providing sanctuary to the persecuted and oppressed.

And it is in that spirit that we should act. We can do it; after all, we are Americans.

#### ISSUES OF THE DAY

The SPEAKER pro tempore (Mr. GALLAGHER). Under the Speaker's announced policy of January 3, 2017, the gentleman from Iowa (Mr. KING) is recognized for 60 minutes as the designee of the majority leader.

Mr. KING of Iowa. Mr. Speaker, it is my privilege to be recognized here on the floor of the House of Representatives and take up a topic that I have been hearing about here for some time.

It seems as though the Nation is wrapped up in an immigration discussion again. We seem to peak out on our peak concern of immigration issues a couple of times a decade, and a lot of the same topics are debated over and over again.

I have been listening to the minority here for some time, a full hour, I believe, and a number of things come to mind that don't seem to match up the same from my perspective as theirs, and one of them is, you know, the discussion about separating families.

I have made multiple, multiple trips down to the border. I have traveled most of the miles of the border. I can't say definitively that I have traveled them all—I don't know if anyone has but I have flown a lot of it. driven a lot of it, walked a fair amount of it, ridden with the Border Patrol sometimes for days on end, and sat down at night and listened in the darkness at some of the most dangerous crossings there are as illegal aliens come through the fence and over the border.

I have been there as part of the arrests of the drug smuggling that comes through our border. I have seen MS-13 be among those that we arrested for smuggling drugs into the United States of America.

I have watched as we paroled into the United States, I will say, the casualties from the bar fights on the Mexican side of the border and the knifings that have taken place there, and I have visited some of those folks in the hospital.

I have met and discussed with the hospital officials the cost to them for funding the medical care for people who are not only not Americans, they are not American citizens. They are not American green card holders. They aren't even illegal aliens in America. They are paroled into America for medical care out of the compassion and the sympathy of our hearts.

So to hear the discussion about how cruel we are, how mean we are, how heartless we are, some of these phrases—I wrote a couple of them down, Mr. Speaker. Apparently, I did so on a different piece of paper.

However, here is one, "tore his daughter out of his arms," speaking of a father and a daughter. We just heard that a little bit ago, Mr. Speaker.

"Tore his daughter out of his arms"; "babies separated from their parents, some at 8 months, some at 11 months"; "it is a disaster"; "it is cruel"; it is dangerous"; "this is child abuse"—these are the things that I am listening

Well, I took the trouble to go and to visit those locations, and I am thinking in particular of McAllen, Texas, in the Brownsville area, where we have multiple locations of transfer homes for these children. Most of them are unaccompanied alien children who have come into America on their own, and they are older than they are described to be, and some of them are older than they say they are.

In fact, I see some of these juveniles in the juvenile cell at the Border Patrol, and those folks that are under 18, presumably, with a little gray in their beard. That is a little bit of a give-away. You would think that they might at least shave so that doesn't show up. But they are not the way they are characterized to be.

As I stand on the border and go into these locations, the first one, I think, of focus and attention would be going into the locations where the unaccompanied alien children are housed. One of the first locations that they set up when the largest flood came into the United States about 3 years ago was a huge warehouse in McAllen, Texas.

In that huge warehouse, they moved in there and they went to work. In a matter of 17 days, Mr. Speaker, they cleaned everything out of that warehouse, squared it away, washed it down, scrubbed it down, wired it, and put in a full air-conditioning system along with chain link barriers in there that set it off in kind of like partitions for large rooms.

You have to do that, because when you have several hundred or even several thousand youth that you have to take care of, you can't leave the boys and the girls together. You have got to separate them to a degree by age, and they did that.

So they had them managed in that fashion, the younger boys in this area, little bit older boys in this area, the more older boys in this area, and the same with the girls; keep the boys and the girls separated except for certain activities such as the outdoor recreation that they had.

So people say, well, that is cruel, because they saw—this all got started because we saw a picture on the internet of a little boy standing behind a chain link fence, and it was advertised that that little boy, Mr. Speaker, was in a cage, that we had been putting these unaccompanied alien children in cages. Well, no. It was a huge warehouse, an air-conditioned warehouse.

You can stand any child in a school-yard—that is the same kind of fence that is in the schools all over America, all over the world so far as I know, chain link fencing. You could stand a little boy or a little girl behind that chain link fencing in the corner and take a picture of them and contend that they were in a cage.

It is not a cage. It was a large divided area. And some of those areas were large enough that they were playing soccer in them.

So when these kids come in, they get a shower. They get cleaned up. They get medical care. They get a medical examination to see if they are carrying any disease, if they have any injuries, if they need any medical treatment of any kind, and they will square them away with any medical treatment that they need. They get a fresh change of clothes.

When they go in, they get three squares a day. They get a mattress to sleep on that is about three or four times more comfortable than a sleeping bag. It is not a fancy four-poster bed, but it is a warm, comfortable place to sleep. They get their own blankets, their own coverage that way. And they are managed all the time. They have the things that they need.

Somebody said to me: Well, but they only get 2 hours of fresh air a day.

This is hot. It is hot. It is in Texas. It is hot in south Texas. They are playing soccer indoors in air-conditioning.

My kids didn't ever get to do that. My grandkids don't get to do that. I never got to do that. But that is what is going on down there.

They are not abused and they are not short of the things that they need to be taken care of. And, yes, there are counselors there to talk with them.

And by the way, the most recent trip was last October. It was a bipartisan trip. I have heard one of the Members who was on that trip from the other party complaining about how badly we were treating these kids, but it wasn't her concern when we were down there asking questions of the people who were taking care of them.

That Member did ask a lot of questions, was concerned about their care, but not alarmed because these children didn't have their mother or their father with them. That wasn't an issue that was raised at all.

So all of a sudden it becomes the subject du jour that they "tore his daughter out of his arms." Well, there is a way to characterize that, isn't it? I don't think that actually fits at all. I think if you had the video, you couldn't characterize it that way.

But here is what does tear a baby from its mother, and it is called abortion. If you want to really see, Mr. Speaker, how bad that is—nobody has got a video of what goes on in the abortion mill because it is too ghastly. But if a baby is ever torn from its mother, it is through abortion, and it doesn't seem to bother the folks on the other side of the aisle. They will rail away

for days on end about 2,000 juveniles who were separated from their parents because—well, usually a parent, because the parent committed a crime.

I would submit there are more American citizens who are separated from their children because those American citizens committed crime on a daily basis than there are illegal alien mothers or fathers who are separated from their illegal alien children, because when they commit a crime, that is what happens.

So we have tens of thousands of American citizens in prison today who are separated from their sons and daughters. Usually it is the dads, not as often the moms, but that doesn't seem to bother the left either, how many of these criminal American citizens are separated, but it does bother them, apparently, because there is political hay to be made over making a big issue out of this.

The people taking care of these children down here are compassionate. They are giving gentle, loving care. We are hiring coaches to play soccer with them in the air-conditioned building, and yet they are being characterized as a cage.

Well, what shall I say? One of the largest warehouses I have seen anywhere is not a cage, but they do have dividers in there that are made out of chain link, the same thing that is used in the playgrounds, the fences around the playgrounds, Mr. Speaker.

So I think there is a lot of hyperventilation going on here and very little substance, but the President addressed this with an executive order.

And by the way, I support the policy change that he brought forth with his executive order, but it is not enough to satisfy the left. They will never be satisfied.

I have long said that if I had a magic wand—let's see if I have got one here in my pocket, a magic wand—and I would say to the left, "You have got all the rest of the year to come up with a list of all of the things that you want and you can write these policy changes down and agree on them; and I don't care how long that list is, it can be infinity minus one, all of the things you have, and when the ball drops at Times Square in New York for the new year, I will wave the magic wand and you can have all the policy changes that you plotted up from today till December 31 at midnight," and if we made that deal and I agreed to all of that and this wand actually were magic, and when the ball dropped at Times Square and the new year started, I would say, "Presto, here you go; now you have got all the things you want. We have solved all of the problems"-well, that would probably include the impeachment of Donald Trump, so I would exempt that one from the list, Mr. Speaker, but all the rest of them, here is what would happen: They would stay up all night the rest of the night whining about being cheated because we didn't give them enough time to come

up with the things they wanted to do to our country, and they would never be satisfied.

And if I required that they had to show us what they wanted America to look like once they had their globalist utopia established, they wouldn't be able to paint it, because they can't see into the future. All they want to do is tear down what is and continue to tear down what is rather than build up what is best for us. That means they are turning their back on the foundations laid down by our Founding Fathers, turning their back on constitutional issues, Mr. Speaker, turning their back and denying the very human nature components of this.

And, you know, when I see that Bill Clinton, Hillary Clinton, Harry Reid, CHUCK SCHUMER, all of them have spoken for at least a measure of border security, build a wall, we can't be a sovereign nation if we don't secure our borders, all of those folks have spoken in that way 20 years ago, but not anymore—not anymore because they have decided, as a party, that they have an advantage for pouring illegal aliens into the United States of America because it picks up for them.

These illegal aliens are counted in the Census. If you noticed the hyperventilation, Mr. Speaker, that came out when the administration announced that they were going to count citizens separately in the Census, and, oh, my gosh, you would have thought that the world had come to an end as far as the Democrats were concerned, Mr. Speaker, because they are afraid that it will suppress the count of human beings. They believe that illegal aliens deserve to be represented in the United States Congress.

And by the way, they are, they are represented in the United States Congress. We have now held a couple of hearings on this. I held a hearing in the Constitution Committee that I chair just a few weeks ago. But I recall testimony from about 10 or 12 years ago that came from Steve Camarata, Dr. Steve Camarata of the Center for Immigration Studies, who testified that if we counted citizens for redistricting purposes rather than people, so then people would include legal and illegal immigrants, but noncitizens, if we only counted citizens and redistricted accordingly, then what we would have would be somewhere between 8 and 11this is his old testimony—8 and 11 congressional districts that would move out of States like Florida, Texas, and California into States like Utah, Iowa would pick a seat back up again, and Indiana. Those States come to mind in that fashion.

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But as it is, illegal aliens are counted alongside citizens. The congressional seats here are different because we are not counting citizens for reapportionment purposes; we are counting all people.

So why is it that they want to invite illegals into their cities like Los Ange-

les, like maybe MAXINE WATERS' district? Why do they want to protect them? It gives them political power. And it takes me a lot more votes to be elected or reelected in my district, because I have a low percentage of illegal aliens. And it takes a lot fewer votes if you are in a district with a high percentage, presuming that the illegal aliens are not voting. And they are voting in increasing numbers, and that has been proven, too.

So we have people that have a political gain that comes out of promoting illegal immigration. We are hearing it come out of the mouths of the people on the left time after time after time, to make a political issue out of this.

The most successful institutions over the last two centuries, Mr. Speaker, are the nation-states, the nation-states. You have to be a sovereign nation-state, and that requires a border. You have to control who comes and who goes outside of that border or inside of that border. That is what nations do.

And inside the nation-state, you have to have the rule of law. That law also covers who comes and who goes. Our Founding Fathers understood this. They wrote it into our Constitution. And they established that the Congress establishes immigration policy, because they knew they were establishing a nation-state.

The nation-states had not been established for that long or that successfully in the time that our Founding Fathers laid down the foundation for America, but they had the vision on how best to build a country. They wrote some of it in the Declaration and the rest of it in the Constitution.

Here we are, well past two centuries of terrific success, the unchallenged greatest Nation in the world. We have created a larger economy, a stronger military, a more powerful culture, more influential around the world than any country has ever seen, and it is built upon the pillars of American exceptionalism. Those pillars are described as Ronald Reagan described often for us: The shining city on the hill.

Mr. Speaker, I can see that shining city on the hill in my mind's eye, painted by President Reagan, whom I revered. But I would argue that really isn't a shining city on the hill. I would rather envision this shining city as a shining city built upon the pillars of American exceptionalism. Those pillars of American exceptionalism, the perimeter pillars around the outside edge with a central pillar in the middle that holds it all together, but around the outside edge would be a pillar for freedom of speech, a pillar for freedom of religion, a pillar for freedom of assembly, a pillar for freedom of the press. That is just the First Amendment. Another pillar for Second Amendment rights, the right to keep and bear arms so that we can protect all of our other rights. And on up the line, a pillar for property rights and the Fifth Amendment; nor shall private property be taken for public use without just compensation. Another pillar for being tried by a jury of our peers, no double jeopardy, and on around the line.

A few other pillars along the way that aren't in the Bill of Rights, and another one would be free enterprise capitalism as our economic system that has been a foundation for the success of America. And the property rights not only that I have quoted in the Fifth Amendment, but also intellectual property rights, so that creators have a right to the proceeds of their work.

Then, as I define these pillars around the outside, the perimeter pillars in this shining city on the pillars of American exceptionalism, I would add to that, as I said, free enterprise capitalism, the dynamic economy that we have, and Judeo-Christian values that are core in the foundation. They are the founding of our country. They are the core of the moral foundation that we are, as a people. They are part of our religion, and they are part of our culture. This Nation would collapse if we ever lost them. And when they are weakened, America goes wobbly.

But all of these pillars that I have described are perimeter pillars. The central pillar of American exceptionalism, the one that we cannot and dare not sacrifice, is the rule of law. That is the central pillar that sits in the middle that anchors everything else that it sets upon and ties together.

What is happening here in this Congress, this day and these days, is a relentless effort that is eroding this essential pillar of American exceptionalism called the rule of law.

Whenever a Member gets up and argues that we should grant amnesty to illegal aliens because it makes our hearts feel good, what we are doing is desecrating these pillars of American exceptionalism and chiseling away on them and eroding them. Our job needs to be to refurbish the pillars of American exceptionalism, not erode them.

So to go back into some of these topics that are being addressed by people on the other side of the aisle and people on this side of the aisle, they continually say that it is too dangerous in these countries in Central America, so we need to get these young people out of countries like, let's say, Honduras, El Salvador, Venezuela, Colombia, Belize, Guatemala, Jamaica, Trinidad and Tobago, Dominican Republic, Brazil. Get people out of there. Get young people out of there, because it is too dangerous for them. They might be killed by the gangs down there.

I recall sitting in a Judiciary Committee meeting when John Conyers was the ranking member from Detroit, and they were making that argument, that it is too dangerous in Central America for these young people, these, let's say, 13-, 14-, 15-, 16-, 17-year-olds, especially boys, to get them out of there and bring them into America.

Well, where do they put them? Right back into the inner city here, in a center of an ethnic enclave that is full of gangs.

So I said, if you think it is too dangerous for those children in Guatemala, that they should go to America, you had better not take them to Detroit, because it is more dangerous in Detroit than it is in Guatemala. It is more dangerous in Baltimore than it is in Honduras. It is more dangerous sometimes in Washington, D.C. It is more dangerous in New Orleans. It is more dangerous in St. Louis, especially East St. Louis, than it is in any of these countries down here that I have just mentioned.

But, Mr. Speaker, these countries that I mentioned, and I am going to go through it in a little more detail, these are the top 10 most violent countries in the world. There is a website called worldlifeexpectancy.com, and I have followed it for a decade or so.

So these are the most current numbers, Mr. Speaker, and I think it is important for the body to understand what is going on here. We are listening to people advocate for bringing prime gang-age young men, especially, out of these countries into America. They are coming from the most violent countries in the world, some of them going into the most violent cities in America. We know the countryside is safer than the cities, statistically at least.

So here are some numbers. The most violent country in the world right now, the one where you can have a greater expectancy of dying a violent death, is Honduras. Honduras has a 94.47 violent deaths per 100,000 rate, according to worldlifeexpectancy.com. That is Honduras.

Then El Salvador, Number two, the second most violent country in the world: 62.82 violent deaths per 100,000 reported. There have been times when El Salvador was so bad that they didn't give you a number. At least there is a number here. I don't know that I trust it, but we know it is very high.

Venezuela: 50.5 violent deaths per 100,000. That is number 3.

Number 4, it is the only one out of the top 10 that is not south of the Rio Grande, by the way: Zimbabwe, 47.41.

Now we are back to our familiar Western Hemisphere again, south of the Rio Grande: Colombia, 47 violent deaths per 100,000; Belize, 41.54 violent deaths per 100,000; Guatemala, their numbers have been a lot higher. They seem to be a little lower now, but they are still seventh highest in violent death rate in the world: 39.85 violent deaths per 100,000.

Then: Jamaica, 34.79; Trinidad and Tobago, 31.74; and number 10, Dominican Republic comes in at 31.18 violent deaths per 100,000.

Now you think, okay, what does this mean proportionally?

A few more along the way that I have here. That is Dominican Republic. Then Brazil, 29.50.

So what this tells you is nine of the top 10 most violent countries in the

world are south of the Rio Grande River, and 10 of the top 11 most violent countries in the world are south of the Rio Grande.

But one of them is not Mexico. Mexico doesn't come up on this until you get to number 19, and it is easy to remember. Mexico is the 19th most violent country in the world, and they have 19 violent deaths per 100,000.

So if we wanted to enhance violence in America, if we wanted more violence instead of less, one of the things that you would do is you could go look at the most violent countries in the world, try to pick the most violent demographics out of there, young men, and bring them into America if you wanted to ensure that there would be more crime in America.

That is an irrefutable equation. If you go to Honduras and you load up several thousand young men that are 15-, 16-, 17-, 18-, 19-, and 20-years-old, and you bring them in and you drop them into the inner city in Detroit or Baltimore or East St. Louis or Los Angeles, I mean, what do you expect is going to happen, Mr. Speaker? Are there going to be more murders there, or are there going to be less?

I don't think it is any question at all. There will be more murders because of this. There will be more rapes. There will be more assaults. There will be more thefts. There will be more violent crime of all kinds. There will be more drugs dealt.

By the way, some of them, in fact a lot of them, become or are already MS-13. And MS-13, are they sending people into America to expand their drug reach? We know, Mr. Speaker, that they are doing that. And why? Well, they are perpetrating violence. They are shaking down the neighborhoods. They are extracting the mordida payments out of the people around them and threatening the people around them. We know this.

They are killing Americans. I met with some of the families out of New York. One in particular had their daughter killed, just clubbed to death. One had been killed with a machete. And this is MS-13.

But the drug gangs in this country—we had the Director of the Drug Enforcement Agency, Mr. Patterson, before the Judiciary Committee here about a month ago, as I recall, and I asked him a few questions, Mr. Speaker, and it was like this:

What percentage of the illegal drugs consumed in America come from or through Mexico? The answer that he agreed to was 80 to 90 percent of the illegal drugs consumed in America come from or through Mexico.

They are not all produced in Mexico. Some of those drugs, a lot of them, are smuggled out of China. Then they process the drugs there, and they smuggle them into the United States, because that is the most expeditious route.

Now, it is our responsibility, here in the United States, because we have the demand for illegal drugs. But that is part of it. We need to address it here on the demand side, but we also have to address it on the interdiction side, and we need to address it with regard to Mexico and points south that are part of this equation that is producing and pushing these drugs up into America, particularly fentanyl, the highly, highly dangerous drug that coming in contact with that one time can kill you, and a very small dose of it can do that.

But we have a tremendous number of people coming out of the most violent countries in the world being brought into America, and we are being told we should have sympathy for that. Those are the boys I am talking about.

I counted the numbers down there and looked at the data some time back of the unaccompanied alien children coming into America: 81 percent young males, most of them in that 14- to 16-, 17-year-old age group. But they were 81 percent males then.

If you look at the pictures, riding the Beast, that train of death, you might see 30 or 40 young men there and one or two girls or young women there. But other information that I picked up in traveling around through Central America and down in McAllen and talking to the kids in the transfer centers, I learned this, Mr. Speaker, that it went from seven different sources. These are supervisory sources that were working with these kids.

They insisted that 100 percent of the girls got birth control before they were sent from home on up across into the United States. Say the distance of that is, El Salvador to McAllen, 1,500 miles. McAllen to Minnesota another 1,500 miles, just to put it in proportion.

#### □ 2100

They would say: No, 100 percent of the girls get birth control pills. They put them on the pill. They give them plan B, the morning after part of it, and they expect that they will be raped. And the consistent message from those same seven different independent sources that didn't index with each other, that 75 percent—75 percent—of the girls who are traveling across Mexico into the United States are raped, 75 percent.

Now, it is a ghastly thought to think that anybody would take their daughter or granddaughter and give them birth control pills and send them on a journey like that believing that somehow they would send them into America, knowing they were going to be raped before they got here as they came across Mexico. That is a piece of this equation that doesn't get stated very often, Mr. Speaker, and that is as close to known facts as we can get. That is field research done by this Member and another Member of Congress, and they are the right kind of witnesses.

So I have described the violence. I have described the drugs. I have described the types of victims that we have, 50,000 of them a month for the last 3 months in America.

That turns out to be 600,000 illegals coming into America that we would be interdicting, not counting those that get past us that we don't see; 600,000 will be the target number, I guess I will say, the predicted number for the calendar year of 2018.

In addition to this, as we talked about, Mr. Speaker, ripping children from their father's arms or from their mother's arms, and I said what really does that is abortion, ripping a child from her mother in that fashion.

We bring into this country between 1 and 1.2 million legal immigrants each year. Let's just round that to a million, Mr. Speaker, a simple number. Well, that happens to be identical to the number of abortions in America each year: 1 million.

So, since 1973 and Roe v. Wade, there have been 60 million babies aborted in this country, and about the same number of legal immigrants that have come into America.

It just came into my head a couple days ago as I was listening to someone speak, Mr. Speaker, that, for every time a legal immigrant comes into America, we abort an American baby here. And that baby goes, I guess I could say as gently, into the disposal at Planned Parenthood. That baby is destroyed for every individual that comes into America legally.

And 600,000 illegals coming into America that we have to adjudicate, and who knows how many come in that we aren't catching, that we are not adjudicating.

These American babies, these 60 million American babies are a hole in the demographics of America, and they are a heavy weight on the guilty conscience of a country—60 million babies.

And when you do the back-of-the-envelope calculation to find out what about those future mothers who were aborted, what about those future fathers who were aborted, what would they have done? How many children would they have had starting in 1973?

I did that calculation, and it is only an estimate, and I wouldn't say that there isn't a better way to come up with it, but what I came to was another number. These 60 million babies that have been aborted, roughly 30 million of them are girls. And of those 30 million girls, some of them would have had babies by now.

As you do the calculation on what the birth rate was then for those earlier years, you are looking at perhaps as many as another 60 million babies would have been born, except their mothers and presumably their fathers were aborted, too.

So someplace 60 million aborted, 60 million babies not born because their mothers were aborted. Somewhere around 100 million to 120 million Americans are missing as a result of abortion.

And we are wrapped around the axle because of 2,000 children who were temporarily separated from their parents because their parents committed the crime, at least the crime of unlawful entry into the United States of America, if not other crimes like document fraud and whatnot.

But all of the criminals who are put into prison who are American citizens are separated from their children, and I am listening to the angst over here that I think is unnecessary hyperventilation, Mr. Speaker.

I think of a mother who was separated from her daughter and how I came to learn that. About, roughly, a decade ago, a little more than a decade ago, I guess, I went over to Iraq to visit our troops over there, and I flew into Kuwait City, the airstrip there.

I was met by a young National Guard captain. It was the middle of the night, about 1, 1:30 in the morning, and she met me and escorted me over to Camp Arifjan, which was where the 1168th Transportation Unit was based as they were hauling equipment and manpower into Baghdad over land from there, a fairly dangerous run.

As the captain took me to visit the troops—and I spoke to a good-size group of the troops. But then afterwards, she had six of her troops who had personal issues that they couldn't solve while they were deployed in Iraq, and I sat town with each of those troops individually, took notes, and put together a bit of a plan of action of what I could do to try to help.

I did follow through and did what I could do. I think I helped some of them. I don't know that I solved it all. She said I did, but I didn't think so, Mr. Speaker.

In any case, I learned this young captain had a 4-year-old daughter who was home, and this young captain was separated from her daughter at the age of 4. So I promised, since the girl was being taken care of by her father and the message was that things were okay at home, I promised I would go check on her daughter because sometimes that Mr. Mom stuff doesn't get confessed over the email when Mom is deployed in the war zone.

So when I got back to the States, I traveled back to Iowa and set up an appointment and went down to visit that home. And there is this little 4-year-old girl, and she had long blonde hair with reddish highlights in it, stovepipe curls, went all the way down to her waist in the back, Mr. Speaker.

I sat there and talked to her father. I talked to this 4-year-old girl, and she had matching dimples, the cutest thing, right out of Norman Rockwell, and an energy, sparkle in her eye, a smile on her face, the laughter in her voice.

Kids are the source of all joy, by the

I remember her trucking around the living room and out to the kitchen and running around and full of energy, but also full of love. And it broke my heart to see that little 4-year-old girl and think about her mother being deployed in a war zone, missing out on 13 months of some of the most joyful time you can have raising a child.

That child was separated from her mother, and that child's mother's name is, today, Senator Joni Ernst, and her daughter is Libby Lou, who is now going to the Military Academy.

But we have people who are separated from their families on a consistent basis. Everybody who is deployed who has children is separated from those children for long periods of time, a lot longer than they are separated from their children when they sneak into America and break our laws.

I honor them. I respect them. I revere them. That has touched my heart for all these years, having seen that, and I have never heard a word of complaint out of either the mother or the daughter or the dad, for that matter, Mr. Speaker.

So I want to remind the body that this separation is not unique to criminal aliens. It is just that it seems that our sympathy is a bit misplaced when we should be thinking about the separation and thankful that they are willing to endure it, the separation that takes place from our Army, our Navy, our airmen, and our marines, and all of those who are serving and protecting our God-given liberty and what that means to our country.

So I think of another time that there was a severe personal problem of a young man who was serving over in the middle of Iraq at Camp Victory. I won't describe that personal problem, Mr. Speaker, but I will just say that it broke my heart to know what was going on also in his personal life.

As I went over to visit him and his unit and present a flag to them that had been flown over the Capitol in his unit's honor, I mentioned to him how difficult it must be. He looked me in the eye with a stoic, patriotic look and he said: It is manageable, sir.

Well, he served his duty and served his time and he served our country nobly and honorably and demonstrated that it was manageable.

This difficulty on the southern border is manageable, too, but we have high principles that we must restore. And the highest principle we must restore is respect for the rule of law.

When Ronald Reagan signed the Amnesty Act in 1986, I watched this debate take place here in the House and in the Senate. And, no, I didn't have C-SPAN then. I watched the text of it and I read the stories on it, and I listened to the newspaper stories as they went on.

And when it passed the House and passed the Senate, the Amnesty Act of 1986 that was supposed to be for a million people, there was supposed to never be another amnesty again so long as this country should live, and they would enforce the law and secure the border at every point since that time. But I didn't believe it, of course, and I was right not to believe it.

When the bill got to President Reagan's desk, President Reagan signed the bill with the advice of most, if not all, of his Cabinet. And most, if not all,

of those who advised him to sign it have regretted that advice because they saw that it was a big mistake. And Ronald Reagan regretted that signature on the 1986 Amnesty Act as well.

But we are here dealing with the problems created by that Amnesty Act because we didn't restore the respect for the rule of law. The right thing to do in 1986 would have been to continue the kind of enforcement that Dwight Eisenhower was utilizing during his terms of office.

Here is some of the data that I happen to have in my pocket, Mr. Speaker.

Dwight Eisenhower mounted a border enforcement program in 1954. In 1954, 1,074,277 illegal aliens were verified to voluntarily return to their home country. 1,074,277 voluntary returns in 1954 alone, that many years ago before the problem was as big as it is today.

Throughout the years of the Eisenhower administration, they managed to deport 250,000 each year, or more. And they managed to do that, Mr. Speaker, with only 800 Border Patrol agents—800 agents. Today, we have 21,000 Border Patrol agents. They had 800

I divided that out to see what the ratio is.

For every Border Patrol Agent that Dwight Eisenhower had, we have got 26.1 now, and we are deporting—let's see. Last year, 2017, we deported 226,000.

So they got 26 times, more than 26 times better performance, better results, back in the fifties with only 800 Border Patrol agents for 2,000 miles along the southern border, where now it is 21,000. Twenty-six Border Patrol agents for every one they had then, and we are deporting fewer people than they did then.

And by the way, that 1,074,000 voluntary returns, we can set up policy that brings about a lot of that as well.

But ever since Dwight Eisenhower, each President that has succeeded Dwight Eisenhower diminished our enforcement worse and worse and worse and less and less. So from Dwight Eisenhower, we ratcheted downhill, and there were fewer that were deported and less border security under Kennedy, under Johnson, under Nixon, and on down the line.

When we got to Bill Clinton, I was very concerned that he was not paying attention to his responsibility to take care that the laws were faithfully executed. When I look back on what he had to say at the time, he was at least giving lip service to it, unlike Hillary Clinton, who essentially came out and said we are going to have to give people citizenship, reward them with citizenship for breaking our laws.

I recall a time here in about 2004 or 2005 when the immigration debate was ramping up again and they had bussed in thousands—many of them illegal aliens, I presume—out here on the west lawn. A lot of them had on matching white T-shirts. I don't remember what they said.

Senator Teddy Kennedy was active then. He went out to speak to them from a sound system and a podium, and he was speaking through an interpreter, a Spanish language interpreter. But I recall the language that he used and how he said it, because it caught me as the clarion call, and it was this.

#### □ 2115

He said to those thousands, and I believe actually tens of thousands, he said, "Some say report to be deported. I say, report to become an American citizen."

Thirteen or 14 years ago, that message was uttered out here on the west lawn, Mr. Speaker, and that message was calling people into America and promising them citizenship. And this grinds on, the same old story. Erode the rule of law, sacrifice the rule of law, discount and diminish and dilute citizenship, and take away a measure of the influence of citizens and hand it over to people that have demonstrated their contempt for our laws.

But just a little bit before that, I believe it was the year before—I remember the day, it was January 6, 2004—Karl Rove had prepared a speech for George W. Bush and it was an amnesty speech. It was one that played off of Tom Ridge's amnesty speech that he had given the December before. And they decided that they needed to, I will say, advertise to Hispanics in south Texas, because they had lost most of those counties in south Texas that are heavily Hispanic. And, of course, they are heavily Democrat as well.

I remember that discussion with Karl Rove and I said: Karl, you cannot redefine amnesty. The American people know what amnesty is. And whatever you want to say about it, if you want to say it is not amnesty if they pay a fine, it is not amnesty if they learn to speak English, it is not amnesty if they go to school, it is not amnesty if they get a job, what has that got to do with it? To grant amnesty is to pardon immigration lawbreakers, a class of people, pardon them.

And if they say: Well, it is not a pardon if they have to pay a fine. Well, it is a pardon if you don't apply the penalty that exists in the law at the time they violate the law. You can't change the penalty afterwards and claim that it is not amnesty. The American people aren't going to go for that.

At least Ronald Reagan was honest. He said: I am going to sign the amnesty act, and he did. I wish he hadn't, but he did. But you can't redefine it as amnesty is a pardon for immigration lawbreakers. And what is going on here, it is coupled with the reward of the objective of their crime.

When you hand someone the objective of the crime that they committed and you say it is not amnesty—I mean, there are a lot of different ways to describe this, but I think the simplest way is just to say that if someone robs a bank and they step out on the steps of the bank with the loot and you stop

them. Then someone else robs a bank; and someone else robs a bank; and finally, you decide, this is such a popular activity, we can't enforce the law anymore. We would like to have you stop, but since we are going to let you all know we are not going to enforce the law, there are going to be more bank robbers. And, by the way, all of you get to keep the loot.

That is what this amnesty is and the American people know it, and there is outrage that is building. The clouds are not just on the horizon. They are sweeping toward the city. And if we are not going to finish this debate and shoot down that last amnesty bill, then I will tell you that the clouds will be hanging over this city next week on Monday and Tuesday when we come back to town.

The American people are going to be more and more outraged every day because they are just figuring out what is going on. They are being told that these bills aren't amnesty.

I mean, there was a Member down in conference that said the word amnesty and some folks hissed at him because they didn't think you should call it that.

Well, it clearly is amnesty. You can look it up in Black's Law Dictionary. You can take my word for it.

But Members have been going through all kinds of mental gyrations to try to find a way to rationalize the vote that they want to put up because they think that they are politically in a safer place to vote for amnesty, but they know they can't admit it.

I had a Member come to me and he said: "What is the definition of amnesty? I have heard three different definitions in the last hour." And I said: "Well, what is happening there is, they are rationalizing their vote and they are trying to redefine amnesty so they don't have to confess that they are voting for amnesty."

Well, I am not going to have to confess that I voted for amnesty because I am not going to vote for amnesty. But I am going to hold people to a real definition of amnesty.

And by the way, we ought to think about people who have been separated from their families permanently.

How about the angel moms and the angel dads who had a son or daughter that were killed by an illegal alien, especially those that have been turned loose after they have been encountered by law enforcement.

It happens every day in this country, Mr. Speaker, and it happens multiple times a day. This country is dotted with the graves of those who have been killed at the hand of criminal aliens in this country, many of whom had been encountered by law enforcement and turned loose.

One of those I think of is Jamiel Shaw, whom I got to know here as a witness in a hearing that I had called years ago. His son, a high school football star, a stellar athlete with a great future ahead of him, was killed in the

neighborhood just a couple of blocks down the street from Jamiel's home. His son, 17-year-old, Jazz was his nickname, Jazz Shaw, killed by an illegal alien who had been deported.

Part of his gang's mission was he had to kill a Black guy. He was killed because of his race. He was murdered because of gangs. And he was murdered by an illegal alien.

And Jamiel Shaw has the courage these years after to step up every day that need be and tell us how painful it is and what kind of an obscene mistake it is to reward lawbreakers.

If we had enforced immigration laws, Jamiel's son, Jazz, would be alive today and he knows that. And he said over Father's Day, if you are worried about separating families, try spending your Father's Day talking to a grave like he has for the last 10 years.

That shakes me when I read that in text. Another one, Mary Ann Mendoza, her son, Brandon, a fine law enforcement officer, killed by an illegal alien driver. Sabine Durden, her son, her only child, Dominic, killed by an illegal alien, a DACA recipient. Laura Wilkerson, her son, Joshua, was tortured, murdered, and his body burned by an illegal alien.

Who can forget Kate Steinle? Her father, Jim, testified here in this Congress about what happened when she was killed by a five-times deported illegal alien.

And my constituents, my friends to this day, Michelle and Scott Root, who lost their daughter, Sarah Root, who was a perfect 4.0 student in criminal justice at Bellevue College. She had graduated the day before when she was run down on the road by an illegal alien who was on a first-name basis with his immigration attorneys, and who was bailed out of jail for \$5,000. He absconded back to his home country, Honduras

They said he was bailed out of jail before they could bury their daughter, and for less money than it took to bury their daughter. And what do they have left? They have got memories and broken hearts.

What about the four children who were killed up in Cottonwood, Minnesota, when the school bus was run off the road by an illegal alien who twice had been deported and still ran the school bus off the road. These four kids who were killed were two siblings, and then a child from each of two other families.

And some said: "Accidents happen. It has got nothing to do with immigration." And I say: If we enforce our laws, they are not there to kill our youth. And if you don't agree with me, try going up to those parents and try to convince them that their children would still be dead if we had deported that individual when she was first encountered by the law.

No, we really know. We should know in our hearts and know in our conscience the real truth here, Mr. Speaker. And I think that also a piece of the real truth is: Who are these DACA recipients?

Barack Obama gave us the standard on what it took to be a DACA recipient. You had to have come in by a certain date or at a certain age, and then he closed that off at the other end. And you needed to be going to school.

So this little chart here tells us a little something. How many of them had no diploma. They might be dropouts—we can't be sure—21.9 percent. There are 817,000 of them in this database. 817,798 we are working with, Mr. Speak-

And you can see, here are those who have no record at all. They didn't even bother to fill in the blank in their application or their renewal form on whether they had ever gone to school. Maybe they never had—that is the safest presumption—68.9 percent of them, that number is 564,000 disqualified themselves because they are not going to school. They don't attest that they ever went to school.

Even with help filling out the form, that information is not available, and it should have disqualified them. But they got their DACA permit anyway. So there is that 68.9 percent, and 21.9 percent over here that may be dropouts, but we can't be sure. So that is 179.719.

Then, we had self-reported criminals, over 3,000 of them in the first tranche that we were able to look at the numbers; 66 percent of the self-reported criminals received DACA permits. And I guess apparently a number of them committed a lot of crimes after they received their DACA permits, because when they applied for their renewals, then there was a number of well over 30,000, around 33,000, that were self-reported criminals. 94 percent of the self-reported criminals got DACA renewals.

I mean, they are honest criminals at least. They admitted they were criminals, but they were rewarded for being honest, I guess, because two-thirds of those in the beginning of the first tranche of criminals were granted DACA status. And then 94 percent, coming to 31,854 that received their renewals, even though they had committed crimes while they were DACA recipients.

Then we have 8,964 DACA recipients who would be normally, under the rules, under the Obama rules, would be disqualified because of their date of entry. They entered in too early or they entered in too late, 8,964. These are numbers that came from USCIS, by the way. I started asking for them last September and finally received these numbers a little over 2 weeks ago.

2,100 DACA recipients have no data on their nationality. You can't check that box so they should have been disqualified. 775 of them went back to their home country. They put that on their application. That should disqualify them. They can't say, through no fault of their own, that they weren't aware of what they did. If they were aware that they went home, they were

aware that they snuck back in and that they violated the law again.

When I add this all up, and I have to discount that there must be duplicates in these categories, just to be fair, Mr. Speaker, but if we presume that there were no duplicates, that each time that one of these categories that would normally kick them out was an individual, but there might have been people that were criminals that also had no education.

But when I added up the rules violations here that should have disqualified some of them, out of the 817,798 that were approved, there were 789,851 application forms that were deficient and should have brought about a disqualification.

So I just did the math, a little bit more for fun than it is for a definitive number. Only 27,947 of them would qualify even as they attested to their eligibility.

These records are junk. The Obama administration put them in folders on paper, seven pages of application for each applicant, and there are around 2 million of these applications between the originals and the renewals. And of those 2 million, that is 14 million pieces of paper, they just began to electronically enter that data on November 1 of 2015. I believe that date would be.

So we have got a short, little window of these DACA recipients. But here are some other things. How good was the education they got of those who attested they had an education? So we are dealing again with 817,000—almost 818,000. Let's see.

Those who got a GED, 1,789 of them. That is two-tenths of a percent even had a GED. And high school graduates, 37,300. So there are 4.5 percent that are high school graduates. Some college credit, less than a year—so they went to college, 33,000 of those. And let's see, one or more years of college, no degree, 620 of those. So those who started college, 33,000 and change. Those who entered the second year beyond, add another 620.

But those who came with an associate's degree, 235. And these are just raw numbers, not percentages, of course. And those who have a bachelor's degree, college educated: 246 out of 817,000 have a college degree; 14 managed to achieve a master's; professional degrees, 2; doctorates, 1; doctor degree, 1.

#### □ 2130

So I have heard all this story about valedictorians, and I guess maybe that valedictorian could be that one who received the doctorate degree.

I am a little confused by the gentleman from Texas (Mr. FLORES), who has all of these highly educated Dreamers down there in his district. They don't show up in these applications unless maybe it is in his district where this single doctor is. These two professionals, I presume maybe they could be lawyers. I met one of those. He told me that he is a DACA lawyer. I said: That is great. Just what we need, another lawless lawyer.

So when I looked through these numbers, they don't at all paint the picture that I am hearing from these Members of Congress among Democrats or Republicans on what a DACA recipient really is and what the typical profile would be of these DACA recipients.

It is true that many of them did, according to the records, come in at a fairly young age. I actually thought that would be higher than it turned out to be. There are around 135,000 of these 817,000 who were brought in at prime gang age recruitment. The oldest one now is about 37 years old. So I presume some of them are grandparents by now.

The rule of law is hanging in the balance. It is our job to keep our oath of office, and that is to preserve, protect, and defend this Constitution of the United States, and that means defend the rule of law. If we allow it to be sacrificed here because our hearts or our politics overrule our heads, then this country will rue the day, and none of us who votes on this issue here will live to see the day that the rule of law is restored again.

Mr. Speaker, I yield back the balance of my time.

#### CONSERVATION

The SPEAKER pro tempore. Under the Speaker's announced policy of January 3, 2017, the Chair recognizes the gentleman from California (Mr. LOWENTHAL) for 14½ minutes.

Mr. LOWENTHAL. Mr. Speaker, as I begin, I and many others have been outraged by the President's zero-tolerance policy, so it is so therapeutic for me to stand before you today and talk about a program that brings us together rather than divides us. Today I rise to celebrate the successes of the Land and Water Conservation Fund.

The LWCF is a highly successful conservation program, and it enjoys great bipartisan support. It was created in 1964. It was a bipartisan commitment to safeguard our natural areas, to safeguard our water resources, and to protect and enhance our cultural heritage. We also wanted to be able to provide for recreational opportunities for all Americans.

It was a simple idea. It said: Use the resources from the depletion of one resource, which was offshore oil and gas, to support the conservation of another precious resource, our land and water.

Over its 50-year history, with no cost to taxpayers, it has provided critical access to public lands for hunting, fishing, biking, hiking, climbing, paddling, and many other outdoor activities that Americans enjoy. It has protected critical watersheds, ecosystems that provide for clean, safe drinking water, and has protected the habitat for our wildlife. Finally, it has provided protection and access for cultural and historic sites across our Nation.

Fifty percent of it goes to local and State grants, which help to build and preserve local and State parks, trails, and wildlife areas. Fifty percent in my State we have used for habitat conservation programs and the Forest Legacy Program. The other 50 percent goes to support access and conservation in and around our U.S. public land

So, for example, in my district or near my district, really near my district, we have places like the Channel Islands National Park, Joshua Tree National Park, Santa Monica Mountains National Recreation Area, and Seal Beach National Wildlife Refuge. They all benefit from the Land and Water.

I would like to say that where we are is that we have a bill now. We finally must deal with the reauthorization, and we have a bill, H.R. 502, that reauthorizes the Land and Water Conservation Fund, and it has the support of 35 Republicans and 194 Democrats. Mr. Speaker, it must be reauthorized before September 30. I ask that you bring it to the floor of the House because it will have overwhelming support.

Mr. Speaker, I yield to the gentleman from Washington (Mr. KILMER).

Mr. KILMER. Mr. Speaker, I thank the gentleman for yielding.

Mr. Speaker, I rise today just to join my colleagues in urging the House to reauthorize the Land and Water Conservation Fund before it expires this September.

I think former Senator "Scoop" Jackson said it best when he introduced the legislation to create this fund nearly a half century ago. He said Americans "go to the open areas." The LWCF is what helps ensure we have open areas in our community where the next generation can gather.

People in my neck of the woods have 600 more open areas to go to in Washington State thanks to the Land and Water Conservation Fund's \$600 million investment in our region. The Land and Water Conservation Fund has helped build parks in places like Tacoma and has helped protect forestland in Kitsap and Mason Counties, without a cost to taxpayers.

Folks come to our region to visit unique places supported by the Land and Water Conservation Fund, and then they stick around to spend some money at our local shops and restaurants. So by investing in the Land and Water Conservation Fund, Congress supports jobs and small businesses. This is good for our economy.

Congress gets a lot for their money when they invest in the Land and Water Conservation Fund. This money helps communities attract private dollars from multiple sources to accomplish big goals. It is the glue that holds these big projects together.

I would like to highlight a couple of the projects that have had a big impact in my neck of the woods.

The South Puget Sound Coastal Forest Legacy Project is a partnership between The Trust for Public Land and Green Diamond Resources Company that will help protect nearly 10,000 acres of working forestlands along the Hood Canal. Keeping this land off-lim-

its to development will help maintain working forest jobs and recreational access to Mason County trails. It will also protect, roughly, 1,400 acres of shellfish beds that serve more than 20 shellfish companies and 2,000 recreational and Tribal harvesters.

The Salt Creek Recreation Area is another great example of what local communities can achieve thanks to support from the LWCF. I grew up just down the road from Salt Creek, so I can tell you firsthand what a difference this park has made for our region. In fact, I took my kiddos there for an amazing day last summer. From the tide pools and sandy beaches to the panoramic views, it is no wonder this park has become a key driver of our growing recreational economy. That project would not have become a reality without the relatively small—just \$250.000—but vital investment from the Land and Water Conservation Fund.

But the LWCF isn't just about creating opportunity in rural communities; it supports recreational opportunities in urban areas as well. Take the Kandle Park and Pool in Tacoma.

Less than a decade ago, this park was just an empty field with a dilapidated playground; but thanks to support from the LWCF, this park hosts a modern aquatics facility and sports fields that provide a safe, fun, and screen-free place for kids to spend their time.

So in my Washington, what I consider the better Washington, we have seen firsthand that the LWCF grows jobs, supports rural economies, and connects our urban communities to the outdoors.

So that is what is on the line. At a time when we are starving for bipartisanship in this place, look no further than H.R. 502. Mr. Speaker, 229 Members, Democrats and Republicans, have cosponsored this. We have 100 days to get it done. I hope that we get this done.

Mr. LOWENTHAL. Mr. Speaker, I yield to the gentleman from Pennsylvania (Mr. CARTWRIGHT).

Mr. CARTWRIGHT. Mr. Speaker, I thank my colleague from California for yielding.

When I think of California and I think of conservation, I think of John Muir, the father of our national forests and the founder of the Sierra Club. We have a lot to be proud of in California in John Muir. His final resting place was there.

But when I think of conservation, I also think of a wonderful Pennsylvanian conservationist by the name of Gifford Pinchot. Gifford Pinchot was a noted Republican and Progressive conservationist to make Pennsylvania proud. He was the Governor of Pennsylvania twice. He was the first Chief of the United States Forest Service. Above all, he was a pioneer in the American conservation movement. It makes me proud to be from northeastern Pennsylvania where for many, many years Gifford Pinchot lived.

Mr. Speaker, the Land and Water Conservation Fund's authorization expires on September 30. This vital program, which has broad bipartisan and bicameral support, should be made permanent and should be fully funded.

I am proud to support H.R. 502, which permanently authorizes the Land and Water Conservation Fund. It has bipartisan support from 231 cosponsors in the House. Over 30 Republican House Members recently wrote to leadership expressing their support for reauthorizing the Land and Water Conservation Fund this year.

LWCF plays an instrumental role in preserving and protecting our precious drinking water, safeguarding our natural resources, and providing pristine outdoor recreational spaces to millions of Americans, all while creating jobs and supporting local economies.

Stakeholders work together to leverage LWCF funding with other State, local, and private funds to make the most out of every LWCF dollar spent. Without these Federal funds sparking the investment, we would never amass the resources needed to protect critical tracts of land.

LWCF funds are almost always the critical piece of a puzzle that allows precious land to be forever protected and preserved. It is the funds from offshore gas and oil revenue that provide

the funding for LWCF, not taxpayer

dollars.

We all benefit greatly from the LWCF and the lands that it protects. The outdoor recreation economy generates \$1 trillion per year and supports 7.6 million American jobs. In my district alone, outdoor recreation accounts for well over \$1 billion a year. It is a sector that also annually generates \$65.3 billion in Federal tax revenue and \$59.2 billion in State and local tax revenue.

Our Federal investment in these historic, cultural, and recreational landmarks and wildlife habitats generates a substantial return to the American

taxpayer.

As we speak, LWCF is making a dramatic difference in my own district. We have worked for years to find the funds to take advantage of a once-in-alifetime opportunity to purchase and preserve a beautiful piece of land in the Cherry Valley National Wildlife Refuge. LWCF helped leverage funding from State, local, and private sources, but without LWCF, this land would have been lost forever. I worked very hard in the Appropriations Committee to make sure the LWCF had enough money to acquire the full 2,931 acres in Cherry Valley.

But we shouldn't have to work this hard for every LWCF dollar. We should be dedicating more money and permanently reauthorizing the LWCF to complete more projects like Cherry Valley.

From historic battlefields like Gettysburg to the very home of Gifford Pinchot—Grey Towers National Historic Site in Milford, PennsylvaniaLWCF is providing critical funding to protect our most important lands. It has wide-ranging bipartisan support, and it is past time that we permanently reauthorize LWCF and give it the robust funding that it so richly deserves.

Mr. LOWENTHAL. Mr. Speaker, I yield to the gentleman from the State of Virginia (Mr. McEachin).

Mr. McEACHIN. Mr. Speaker, I would like to associate myself with the comments of my colleagues about the importance of our Nation's premier outdoor recreation and conservation program, the Land and Water Conservation Fund.

Over the past five decades, LWCF has helped protect our Nation's most treasured places, including many in my congressional district like the Great Dismal Swamp National Wildlife Refuge and both the Richmond and Petersburg National Battlefields.

As we know, authorization of LWCF is set to expire in 100 short days. That is why the timing of this Special Order hour is so critical. If Congress does not reauthorize LWCF, we will lose one of our most powerful tools for protecting our Nation's natural, historical, and cultural landmarks. If that happens, every State and district in our country will feel the damaging consequences.

That outcome is unacceptable, which is why I am proud to cosponsor H.R. 502, which is Ranking Member GRIJALVA's legislation to permanently reauthorize LWCF. I also support robust funding for LWCF in the appropriations bills.

For my constituents, preserving our lands and waters is personal. Virginia's Fourth Congressional District is home to many beautiful public lands and waters, along with many other sites that still need to be protected.

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Earlier this month, I toured the beautiful James River National Wildlife Refuge with local nonprofits to highlight the need to reauthorize the LWCF. My tour reminded me that there is no place quite like the James, but my district is far from unique. Across our district, LWCF has helped conserve precious ecosystems that wildlife, people, and local economies needed to survive.

While preserving these lands is the right thing to do, it also makes good business sense. In fact, outdoor recreation generates billions of dollars for the Commonwealth's economy.

The same dynamic applies across the country. That is why I intend to keep up the fight to reauthorize the LWCF. It helps communities protect the places they love, and we owe it to our children and our children's children to keep this tool in place.

Mr. LOWENTHAL. Mr. Speaker, I yield to the gentleman from New York (Mr. TONKO).

Mr. TONKO. Mr. Speaker, I thank the gentleman for yielding.

This week marks 100 days until the expiration of the Land and Water Conservation Fund authorization.

The LWCF has assisted New York State in many, many ways over its 50 years to protect some of New York's most special places and ensure recreational access for hunting, fishing, and other outdoor activities.

Both the House and Senate have currently introduced bipartisan bills to permanently reauthorize the LWCF. I am a proud cosponsor of the House bill, H.R. 502, and I urge the House leadership to bring it up for a vote.

Some examples of special places in New York's 20th Congressional District include Thatcher Park in Albany, Frear Park development in Troy, the bike-hike trail in Glenville, Schenectady, Niskayuna, Peebles Island, Congress Park in Saratoga, and Mohawk Mills Park in Amsterdam.

Mr. LOWENTHAL. Mr. Speaker, I yield back the balance of my time.

#### IMMIGRATION ISSUES

The SPEAKER pro tempore. Under the Speaker's announced policy of January 3, 2017, the Chair recognizes the gentleman from Texas (Mr. GOHMERT) until 10 p.m.

Mr. GOHMERT. Mr. Speaker, it has been an interesting week.

We were told when we were starting the week that we were going to be taking up a couple of immigration bills. Before we could even get that started, we were met with a firestorm of absolute outrage about children being separated from their parents.

Well, anybody who is a parent doesn't want that to happen, even though, as a felony judge in Texas, I know. I watched it happened constantly. It happens every day in our country. It is heartbreaking, but it happens every day all over the country when any person in the United States commits a crime and is taken to jail.

I watched it happen over and over in my courtroom. Your heart breaks for their children. You can't let the children go to jail with the parent. Sometimes there is somebody else to take care of them. Sometimes it is Child Protective Services. But it is still heartbreaking. That is what we have seen on the border.

We have a President and Attorney General trying to follow their oath and enforce the law. But it is heart-breaking when you see some of these pictures like the first one here. When I saw that, my heart broke for this beautiful little boy in a blue shirt—actually, I think this is a separate picture, and these are two others—initially, just seeing this, where it looks like he is in a cage.

You feel bad that Jeff Sessions as Attorney General and President Trump are the ones in office when this is going on. But then we find out actually he is a child of one of the protesters that is protesting the Trump administration. He is not really incarcerated. This was completely trumped up, so to speak, by the media and by the groups that are trying to do everything they can since

the stories about Russia collusion turned out to have more to do with the Clinton campaign colluding with the Russians than Trump.

Well, this has to be another source of attack. Again, it is just heart-wrenching to see a child like that, until you find out he is not really in a cage. He is not somebody that the Trump administration was restraining. In fact, here is the same little boy skipping around over here on the other side of the fence with the protesters. So it turns out he is not.

But then we look at some of these other pictures here. We will do this in rapid order, because we are running out of time.

Here you have all of these people, many of them children, in this facility and a chain link fence everywhere. It is treating them like animals, basically. They are all under these shiny blankets. It is tragic. But then we found out, actually, that was while President Obama was in office and then conditions improved dramatically.

This is another tragic picture. Tragic. It does look like they are caged animals. Again, they were appearing to be caged animals during the Obama administration. President Obama was responsible for that.

You see this tragic sign "Juvenile Holding Cell," where the Trump administration is treating these little juveniles this way. They are locked up in this little room. It is strictly for juveniles being held away from others. Then we find out, no, that was the Obama administration, too. But all of these pictures were originally touted as being part of Trump's war on children.

Here is a female juvenile holding cell. That is proof positive that President Trump was isolating these female juveniles away. Then we find out, no, that is part of the Obama administration. It is proof positive the Obama administration was separating children from their parents, even though there are some lamebrain newspapers in Texas that try to tell me I didn't see what I personally saw.

I have been there. I have seen what they did. I have been there all hours of the day and night.

All these lumps are precious little children, and it is heartbreaking to think that any parent could send these children—90 percent of them—unaccompanied through deserts and put them in the custody of gangs. The former gangs are the ones the drug cartels use normally as coyotes to bring these precious people across.

Tragic circumstances. Horrendous circumstances. Yet that was all going on, all of this tragic stuff was happening, without one single word from Hollywood about the tragedy that President Obama was causing.

A couple of more quick pictures here. Again, these were portrayed initially as being proof of the horrors of the Trump administration. It turns out these were all under the Obama administration.

All these little silver lumps, it turns out that most of them are children. All of them are people under there. Tragic circumstances, but it is what President Obama was doing, his administration was doing, not the Trump administration.

So all these people who were throwing dirt balls at the Trump administration, where they actually stuck was on the Obama administration.

It always helps if you don't just fly off like so many have. It is not really mainstream media; it is the alt-left media. Once they were the mainstream media, now they are the alt-left media.

But they are covering for the Obama administration, trying to make the Trump administration look horrendous, when what the Trump administration has done has been far more caring and supportive of the children than the facilities that I saw during the Obama administration. They have a lot better facilities they are using now.

The ones I am particularly familiar with are down in south Texas. That is where I spent so much time during the Obama administration. Since President Trump has been in office, I am telling you the facilities are a lot better, and they are doing a better job of caring for people.

I heard somebody this morning say: Wow, there are so many people who are just getting outraged about children being ripped from their mothers' arms. I believe Mr. KING had mentioned that nothing does that like abortion.

Then somebody reminded me this morning that when children were being ripped from their mothers in a process called abortion, it appears that the Democrats felt like it was okay. At least they didn't say anything about it, not that I heard, when those little children's body parts were being sold off after being ripped from their moms in abortions.

So politics makes for strange situations, to have people who are not outraged by a precious little child being ripped from the mother's womb and killed and have the parts sold off—not bothered by that. But then when 90 percent of the children coming into this country are said to be coming unaccompanied and many of those that come—we have 12,000 who are being held right now. Some of them tenderly held; some of them not so tenderly.

But when you have nearly 40 percent who are male, teenaged, and potentially part of gangs or subject to being recruited into gangs, it is not the precious little child that is often being portrayed by the alt left media.

We need to have commonsense. I know in Washington, it is just sense. Back in east Texas it is commonsense. Here, it is sense.

In the few minutes I have left, we have been taking up bills on border issues. I thought it was extremely unfortunate that our leadership would not allow us to have an amendment to the Goodlatte bill. It has so many good things in it. It has an amnesty for

DACA. At the end, that was my prob-

So many good things—I really think if our Republican leadership had wanted it to pass, they could have put on there a fix where children were not separated from their parents, and that would have helped get enough votes to go from 193 to get votes to pass it.

But it just felt like our own leadership didn't want it to pass. They weren't going to allow something like that that would add votes, because many of them were out there saying: No, no. The compromise bill will get a lot more votes than the Goodlatte bill.

It simply wasn't true. They were misreading our conference.

I recall our Speaker, right after President Trump was elected, saying that he was hearing voices none of the rest of us heard. Well, some of us were saying those same things that President Trump was saying before the election, and we need them to be heard. But, apparently, they are still not being heard.

But a good comparison was done by NumbersUSA on the issue of amnesty. Under the Goodlatte bill, it says 690,000 existing DACA recipients with Federal ID cards can apply for contingent nonimmigrant status, which may be renewed every 3 years indefinitely. It makes ineligible those aliens with two or more misdemeanors or a felony. It makes ineligible those aliens charged with a misdemeanor or felony while the charge or charges are still pending. But there is amnesty at the end of the Goodlatte bill.

Under the compromise bill, as the Speaker was calling it, 1.8 million to 2.4 million illegal aliens who may have been eligible for DACA may apply for contingent nonimmigrant status, which may be renewed every 6 years indefinitely.

It goes on to describe that the applications could actually reach 5 million or more. It is the largest amnesty ever provided. It is bigger than any amnesty that was ever given during President Obama's two terms.

With regard to a special path to citizenship, the Goodlatte bill did not offer any, but there was one under the so-called compromise bill. It created a merit-based green card category for a path to citizenship and then had tens of thousands of green cards that would be available under the compromise bill that we are supposed to vote on early next week.

With regard to the visa lottery, both of them reallocate those. With regard to chain migration—this was a good thing under the Goodlatte-McCaul bill—it ends chain migration completely. However, under the so-called compromise bill, it doesn't end chain migration. That is why some say it put us on the road to ending chain migration, because it doesn't. It doesn't. Parents who acted illegally to bring their children into this country illegally would be rewarded by being allowed to get legal.

As far as enforcement, NumbersUSA has a good comparison there.

It would be tragic if our leadership brings up the so-called compromise bill. The Goodlatte bill was a good one. It cut out amnesty. It ought to pass. We can secure the border. We can save this Republic and God will bless us and enable us to help these countries that are in trouble.

Mr. Speaker, I yield back the balance of my time.

#### LEAVE OF ABSENCE

By unanimous consent, leave of absence was granted to:

Mr. Jeffries (at the request of Ms. Pelosi) for today on account of son's graduation.

#### ADJOURNMENT

Mr. GOHMERT. Mr. Speaker, I move that the House do now adjourn.

The motion was agreed to; accordingly (at 10 p.m.), the House adjourned until tomorrow, Friday, June 22, 2018, at 9 a.m.

# EXECUTIVE COMMUNICATIONS, ETC.

Under clause 2 of rule XIV, executive communications were taken from the Speaker's table and referred as follows:

5259. A letter from the Congressional Review Coordinator, Animal and Plant Health Inspection Service, Department of Agriculture, transmitting the Department's final rule — National Poultry Improvement Plan and Auxiliary Provisions [Docket No.: APHIS-2017-0055] (RIN: 0579-AE37) received June 19, 2018, pursuant to 5 U.S.C. 801(a)(1)(A); Public Law 104-121, Sec. 251; (110 Stat. 868); to the Committee on Agriculture.

5260. A letter from the Director, Defense Security Cooperation Agency, Department of Defense, transmitting Transmittal No. 18-18, pursuant to the reporting requirements of Section 36(b)(1) of the Arms Export Control Act, as amended; to the Committee on Foreign Affairs.

5261. A letter from the Clerk of the House of Representatives, transmitting the annual compilation of financial disclosure statements filed by the members of the board of the Office of Congressional Ethics for the period between January 1, 2017, and December 31, 2017, pursuant to Clause 3 of House Rule XXVI (H. Doc. No. 115—135); to the Committee on Ethics and ordered to be printed.

5262. A letter from the Director, Cost Assessment and Program Evaluation, Office of the Secretary, Department of Defense, transmitting a determination; jointly to the Committees on Armed Services and Intelligence (Permanent Select).

# REPORTS OF COMMITTEES ON PUBLIC BILLS AND RESOLUTIONS

Under clause 2 of rule XIII, reports of committees were delivered to the Clerk for printing and reference to the proper calendar, as follows:

Mr. McCAUL: Committee on Homeland Security. H.R. 5026. A bill to amend the Homeland Security Act of 2002 to establish the Ofice of Biometric Identity Management, and for other purposes; with an amendment

(Rept. 115–773). Referred to the Committee of the Whole House on the state of the Union.

Mr. McCAUL: Committee on Homeland Security. H.R. 5207. A bill to amend the Homeland Security Act of 2002 to establish the immigration advisory program, and for other purposes; with an amendment (Rept. 115–774). Referred to the Committee of the Whole House on the state of the Union.

#### PUBLIC BILLS AND RESOLUTIONS

Under clause 2 of rule XII, public bills and resolutions of the following titles were introduced and severally referred, as follows:

By Mr. BRENDAN F. BOYLE of Pennsylvania (for himself, Mr. Johnson of Georgia, Ms. Wasserman Schultz, Mr. Quigley, Mr. Cohen, Mr. Soto, Ms. Norton, Mr. Courtney, Mr. Sires, Ms. Rosen, Ms. Esty of Connecticut, Mr. Welch, Ms. Clarke of New York, Mr. McGovern, Mr. Pascrell, Mr. Serrano, and Mr. Khanna):

H.R. 6172. A bill to require the Secretary of Homeland Security, in coordination with the Attorney General, to reunite alien parents separated from their minor children with such children, and for other purposes; to the Committee on the Judiciary.

By Mr. KNIGHT:

H.R. 6173. A bill to amend section 235 of the William Wilberforce Trafficking Victims Protection Reauthorization Act of 2008 to clarify the standards for family detention, and for other purposes; to the Committee on the Judiciary, and in addition to the Committee on Homeland Security, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. COHEN (for himself, Mr. Blumenauer, Mr. Cárdenas, Mr. Espaillat, Mr. Grijalva, Ms. McCollum, Ms. Norton, Mr. Payne, Ms. Roybal-Allard, Mr. Ryan of Ohio, Ms. Wasserman Schultz, Ms. Michelle Lujan Grisham of New Mexico, Mr. Carson of Indiana, Ms. Kaptur, and Ms. Kelly of Illinois):

H.R. 6174. A bill to authorize funding for the creation and implementation of infant mortality pilot programs in standard metropolitan statistical areas with high rates of infant mortality, and for other purposes; to the Committee on Energy and Commerce.

By Mr. HUNTER (for himself and Mr. GARAMENDI):

H.R. 6175. A bill to enhance maritime safety, and for other purposes; to the Committee on Transportation and Infrastructure.

By Mr. NADLER (for himself and Mr. GOODLATTE):

H.R. 6176. A bill to make technical amendments to update statutory references to certain provisions classified to title 2, United States Code, title 50, United States Code, and title 52, United States Code; to the Committee on the Judiciary.

By Mr. HOLLINGSWORTH:

H.R. 6177. A bill to require the Securities and Exchange Commission to revise the definitions of a qualifying portfolio company and a qualifying investment to include an emerging growth company and the equity securities of an emerging growth company, respectively, for purposes of the exemption from registration for venture capital fund advisers under the Investment Advisers Act of 1940; to the Committee on Financial Services.

By Mr. CRAWFORD (for himself, Mr. BISHOP of Georgia, and Mr. WESTERMAN):

H.R. 6178. A bill to amend the Motor Carrier Safety Improvement Act of 1999 with respect to exemptions from certain motor carrier regulations, and for other purposes; to the Committee on Transportation and Infrastructure.

By Mr. BARR (for himself, Mr. HOLD-ING, Mr. BABIN, and Mr. DUNN):

H.R. 6179. A bill to amend the Internal Revenue Code of 1986 to apply current income tax brackets to capital gains brackets; to the Committee on Ways and Means.

By Ms. BARRAGÁN (for herself, Mr. THOMPSON of Mississippi, Mr. Blu-MENAUER, and Ms. CLARKE of New York):

H.R. 6180. A bill to require the Federal Government to provide mental health services to each child who has been separated from one or more parent as a result of implementation of the Trump Administration's zero tolerance policy at the United States border, and for other purposes; to the Committee on Energy and Commerce, and in addition to the Committee on the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. CRAWFORD:

H.R. 6181. A bill to amend the Immigration and Nationality Act to address the protective custody of alien children accompanied by parents, and for other purposes; to the Committee on the Judiciary.

By Mr. DUNCAN of South Carolina: H.R. 6182. A bill to amend the Immigration and Nationality Act to codify President Trump's "Affording Congress an Opportunity to Address Family Separation Executive Order," and for other purposes; to the Committee on the Judiciary, and in addition to the Committee on Armed Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. HUIZENGA:

H.R. 6183. A bill to require the Secretary of Homeland Security to reunite unaccompanied alien children with the parents or legal guardians with whom they entered the United States, and for other purposes; to the Committee on the Judiciary.

By Ms. MATSUI (for herself, Mr. Ryan of Ohio, Ms. DeLauro, Ms. Pingree, Ms. Roybal-Allard, Mr. Garamendi, Ms. Jackson Lee, Ms. Wilson of Florida, Mr. McNerney, Ms. Lofgren, Mr. Johnson of Georgia, Mr. Lowenthal, Ms. Norton, Mr. Hastings, Mr. Sean Patrick Maloney of New York, Ms. Judy Chu of California, and Ms. Kuster of New Hampshire):

H.R. 6184. A bill to support educational entities in fully implementing title IX and reducing and preventing sex discrimination in all areas of education; to the Committee on Education and the Workforce.

By Ms. McCOLLUM (for herself, Mr. COLE, Mr. GRIJALVA, Mr. YOUNG of Alaska, and Mr. HUFFMAN):

H.R. 6185. A bill to direct the Secretary of the Interior to conduct an accurate comprehensive student count for the purposes of calculating formula allocations for programs under the Johnson-O'Malley Act, and for other purposes; to the Committee on Education and the Workforce.

By Mr. MEEKS (for himself, Ms. MAX-INE WATERS of California, Mrs. BEATTY, and Mr. EVANS):

H.R. 6186. A bill to establish Minority Depository Institutions Advisory Committees, to provide advice related to preserving and encouraging minority depository institutions, and for other purposes; to the Committee on Financial Services.

By Ms. NORTON:

H.R. 6187. A bill to amend the District of Columbia Home Rule Act to permit the Council of the District of Columbia to enact laws with respect to the organization and jurisdiction of the District of Columbia courts; to the Committee on Oversight and Government Reform.

By Mr. QUIGLEY (for himself and Mr. KATKO):

H.R. 6188. A bill to direct the Secretary of Homeland Security to establish a program to improve election system cybersecurity by facilitating and encouraging assessments by independent technical experts to identify and report election cybersecurity vulnerabilities, and for other purposes; to the Committee on House Administration.

By Mr. TAKANO:

H.R. 6189. A bill to amend the Fair Labor Standards Act of 1938 to ensure that employees are not misclassified as non-employees, and for other purposes; to the Committee on Education and the Workforce, and in addition to the Committee on Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. WEBSTER of Florida:

H.R. 6190. A bill to amend the Immigration and Nationality Act to address the protective custody of alien children accompanied by parents, and for other purposes; to the Committee on the Judiciary.

By Mr. CICILLINE (for himself, Mr. SIRES, Mr. BLUMENAUER, Mrs. CAROLYN B. MALONEY of New York, Ms. NORTON, Ms. JACKSON LEE, and Mr. VARGAS):

H. Con. Res. 125. Concurrent resolution expressing support for the designation of June 21 as National ASK (Asking Saves Kids) Day to promote children's health and safe storage of guns in the home; to the Committee on Energy and Commerce.

By Mr. SCHIFF (for himself, Ms. CLARKE of New York, Mr. MEEKS, Ms. BONAMICI, Mr. NADLER, Ms. WILSON of Florida, Mr. BLUMENAUER, Ms. SÁNCHEZ, Mr. KILMER, Ms. BARRAGÁN, Mr. CÁRDENAS, Ms. JAYAPAL, Ms. PINGREE, Ms. ROYBAL-ALLARD, and Ms. MCCOLLIUM)

H. Res. 956. A resolution recognizing the benefits and importance of music making as an essential form of creative expression and expressing support for designating the Summer Solstice, June 21, 2018, as Make Music Day; to the Committee on Education and the Workforce.

# PRIVATE BILLS AND RESOLUTIONS

Under clause 3 of rule XII,

Mr. SOTO introduced a bill (H.R. 6191) for the relief of Alejandra Juarez; which was referred to the Committee on the Judiciary.

# CONSTITUTIONAL AUTHORITY STATEMENT

Pursuant to clause 7 of rule XII of the Rules of the House of Representatives, the following statements are submitted regarding the specific powers granted to Congress in the Constitution to enact the accompanying bill or joint resolution.

By Mr. BRENDAN F. BOYLE of Pennsylvania:

H.R. 6172.

Congress has the power to enact this legislation pursuant to the following:

Article I, section 8 of the U.S. Constitution grants Congress the power to "lay and collect Taxes, Duties, Imposts, and Excises, to pay the Debts and provide for the common defense and general Welfare of the United States."

By Mr. KNIGHT:

H.R. 6173.

Congress has the power to enact this legislation pursuant to the following:

Article I Sec 8 Clause 4

Sec 8. The Congress shall have Power:

Clause 4. To establish an uniform Rule of Naturalization . . .

Article I Sec 8 Clause 18

Sec 8. The Congress shall have Power:

Clause 18. To make all Laws which shall be necessary and proper for carrying into Execution . . . all other Powers vested by this Constitution in the Government of the United States, or in any Department or Officer thereof.

By Mr. COHEN:

H.R. 6174.

Congress has the power to enact this legislation pursuant to the following:

Article I, Section 8 of the Constitution

By Mr. HUNTER:

H.R. 6175.

Congress has the power to enact this legislation pursuant to the following:

Article 1, Section 8, Clause 3 of the United States Constitution.

By Mr. NADLER:

H.R. 6176.

Congress has the power to enact this legislation pursuant to the following:

U.S. Constitution, Article I, Section 8, Clause 18.

By Mr. HOLLINGSWORTH:

H.R. 6177.

Congress has the power to enact this legislation pursuant to the following:

Article 1, Section 8, Clause 18

By Mr. CRAWFORD:

H.R. 6178.

Congress has the power to enact this legislation pursuant to the following:

Congress has the power to enact this legislation pursuant to the enumerated powers listed in Article I, Section 8 of the U.S. Constitution.

By Mr. BARR:

H.R. 6179.

Congress has the power to enact this legislation pursuant to the following:

Article I, Section 8, Clause 1 of the Constitution of the United States.

By Ms. BARRAGÁN:

H.R. 6180.

Congress has the power to enact this legislation pursuant to the following:

Article I Section I of the U.S. Constitution "All legislative powers herein granted shall be vested in a Congress of the United States, which shall consist of a Senate and House of Representatives."

By Mr. CRAWFORD:

H.R. 6181.

Congress has the power to enact this legislation pursuant to the following:

Congress has the power to enact this legislation pursuant to the enumerated powers listed in Article L Section 8 of the U.S. Constitution.

By Mr. DUNCAN of South Carolina: H.R. 6182.

Congress has the power to enact this legislation pursuant to the following:

Article I, Section 8, Clause 4 grants Congress the right to set forth rules for Naturalization.

By Mr. HUIZENGA:

H.R. 6183.

Congress has the power to enact this legislation pursuant to the following:

Article 1, Section 8, Clause 4—To establish an uniform Rule of Naturalization, and uni-

form Laws on the subject of Bankruptcies throughout the United States;

By Ms. MATSUI:

H.R. 6184.

Congress has the power to enact this legislation pursuant to the following:

Article I, Section 8

By Ms. McCOLLUM:

H.R. 6185

Congress has the power to enact this legislation pursuant to the following:

Article I, Section 8, Clause 18, which gives Congress the power "To make all Law which shall be necessary and proper for carrying into Execution the foregoing powers."

By Mr. MEEKS:

H.R. 6186.

Congress has the power to enact this legislation pursuant to the following:

Article 1, Section 8: Necessary and Proper Clause

By Ms. NORTON:

H.R. 6187.

Congress has the power to enact this legislation pursuant to the following:

clause 17 of section 8 of article I of the Constitution.

By Mr. QUIGLEY:

H.R. 6188.

Congress has the power to enact this legislation pursuant to the following:

The constitutional authority on which this bill rests is the power of Congress to lay and collect taxes, duties, imposts and excises; as enumerated in Article I, Section 4 of the United States Constitution.

By Mr. TAKANO:

H.R. 6189.

Congress has the power to enact this legislation pursuant to the following:

This bill is introduced under the powers granted to Congress under Article 1 of the Constitution.

By Mr. WEBSTER of Florida:

H.R. 6190.

Congress has the power to enact this legislation pursuant to the following:

Article I, Section 8, Clause 4 of the U.S. Constitution

Mr. SOTO:

H.R. 6191.

Congress has the power to enact this legislation pursuant to the following:

Article I, Section 8, of the United States Constitution.

#### ADDITIONAL SPONSORS

Under clause 7 of rule XII, sponsors were added to public bills and resolutions, as follows:

H.R. 6: Mr. STIVERS.

H.R. 93: Mr. McGovern.

H.R. 113: Mr. BUDD.

H.R. 140: Mr. ALLEN, Mr. CHABOT, Mr. ROUZER, and Mr. RICE of South Carolina.

H.R. 163: Ms. NORTON.

H.R. 246: Mrs. Lesko.

H.R. 519: Mr. Sessions.

H.R. 754: Mr. LANGEVIN. H.R. 795: Mr. McKinley.

H.R. 858: Ms. DEGETTE.

H.R. 936: Mr. MULLIN.

H.R. 1171: Mr. RODNEY DAVIS of Illinois.

H.R. 1212: Mr. DUNCAN of South Carolina.

 $\rm H.R.~1227;~Ms.~SCHAKOWSKY~and~Mr.~SMITH~of~Washington.$ 

H.R. 1266: Mr. Larsen of Washington.

H.R. 1377: Mr. FOSTER and Mr. PRICE of North Carolina.

H.R. 1439: Mr. PRICE of North Carolina.

H.R. 1548: Mr. Schneider.

H.R. 1562: Mr. Polis.

H.R. 1612: Mr. SOTO.

H.R. 1708: Ms. NORTON. H.R. 1838: Mr. GOHMERT.

- H.R. 1884: Mr. COURTNEY.
- H.R. 2315: Mr. BERGMAN and Mr. SIRES.
- H.R. 2358: Ms. Eshoo.
- H.R. 2380: Ms. NORTON.
- H.R. 2472: Mr. LAMB.
- H.R. 2644: Ms. Shea-Porter.
- H.R. 2651: Mr. PRICE of North Carolina, Ms. BORDALLO, Ms. HANABUSA, and Mr. CICILLINE. H.R. 2790: Mr. Trott.
- H.R. 2841: Ms. CLARKE of New York.
- H.R. 2856: Mr. RODNEY DAVIS of Illinois.
- H.R. 2911: Mrs. Comstock, Ms. Sánchez, and Mr. Sablan.
- H.R. 2946: Mr. MESSER.
- H.R. 3091: Mr. Polis and Mr. Visclosky.
- H.R. 3500: Mr. SMITH of Missouri and Mr. SESSIONS.
- H.R. 3960: Ms. Speier, Mr. Pocan, and Mrs. TORRES.
  - H.R. 3962: Mr. Norcross.
- H.R. 4022: Ms. Hanabusa and Mr. Veasey.
- H.R. 4099: Mr. Lamb.
- H.R. 4202: Ms. SHEA-PORTER and Mr. POCAN. H.R. 4256: Mr. Kinzinger, Mr. Nolan, Mr.
- Young of Iowa, and Mr. PANETTA. H.R. 4328: Ms. McCollum.
- H.R. 4732: Mr. LOUDERMILK, Mr. O'ROURKE, and Mr. ADERHOLT.
- H.R. 4778: Ms. ESTY of Connecticut.
- H.R. 4838: Ms. Moore, Mr. Hurd, and Ms. NORTON.
- H.R. 4881: Mrs. Blackburn.
- H.R. 4897: Ms. Speier.
- H.R. 4953: Mr. BARTON.
- H.R. 4978: Mr. Hudson, Mrs. Blackburn, and Mr. Young of Iowa.
- H.R. 4985: Mr. Veasey.
- H.R. 5068: Ms. Lee.
- H.R. 5105: Mrs. McMorris Rodgers.
- H.R. 5121: Mr. Young of Alaska, Mrs. Davis of California, and Mr. HARPER.
- H.R. 5129: Ms. Matsui, Mr. Deutch, Ms. Adams, Mr. Payne, Mr. Shimkus, Mr. Lance, Mr. Foster, Mr. Zeldin, Mr. Sarbanes, Mr. BEYER, Ms. ESHOO, and Mr. LYNCH.

- H.R. 5141: Ms. Foxx, Mr. Sam Johnson of Texas, Mr. PASCRELL, and Mr. GOMEZ.
- H.R. 5148: Mr. Gosar.
- H.R. 5149: Mr. Gosar. H.R. 5357: Mr. Foster.
- H.R. 5358: Mr. MULLIN and Mr. BACON. H.R. 5359: Mr. DESAULNIER.
- H.R. 5385: Mr. RODNEY DAVIS of Illinois.
- H.R. 5588: Mr. SIRES, Mr. WALZ, Mr. LAMB, Mr. COFFMAN, Mr. CARBAJAL, and Mr. TAKANO.
- H.R. 5595: Mr. Meadows and GIANFORTE.
- H.R. 5607: Ms. CLARK of Massachusetts and Mr. DeSaulnier.
  - H.R. 5649: Ms. SINEMA.
- H.R. 5671: Mr. Sensenbrenner, Mr. Katko, Ms. Norton, Mr. Cárdenas, Mr. Gonzalez of Texas, Mr. VARGAS, and Mr. KING of Iowa.
- H.R. 5697: Mr. FITZPATRICK.
- H.R. 5747: Mr. WALZ.
- H.R. 5780: Mr. Polis and Mr. Trott.
- H.R. 5783: Mr. HOLLINGSWORTH and Ms. SINEMA.
  - H.R. 5813: Mr. Nunes.
- H.R. 5859: Mr. GOSAR and Mr. PEARCE.
- H.R. 5912: Mr. POCAN.
- H.R. 5922: Mr. KILMER.
- H.R. 5948: Mr. TIPTON, Mr. ALLEN, Mr. DUN-CAN of South Carolina, Mr. GOSAR, and Mr. SIMPSON.
- H.R. 5949: Mr. TIPTON, Mr. ALLEN, Mr. DUN-CAN of South Carolina, Mr. GOSAR, Mr. SIMP-SON, and Mr. PEARCE.
  - H.R. 5977: Mr. Blumenauer.
  - H.R. 5996: Ms. WILSON of Florida.
  - H.R. 6014: Ms. Speier.
- H.R. 6048: Mr. SIRES, Mr. GUTIÉRREZ, and Ms. Wilson of Florida.
  - H.R. 6059: Mr. KEATING.
- H.R. 6060: Mr. QUIGLEY.
- H.R. 6084: Mr. MARCHANT and Mr. SESSIONS.
- H.R. 6089: Mr. LAMALFA.
- H.R. 6108: Mr. Luetkemeyer, Mr. Forten-BERRY, Mr. FITZPATRICK, and Mrs. COMSTOCK.

- H.R. 6111: Mr. Flores.
- H.R. 6114: Mr. POCAN.
- H.R. 6136: Mr. Flores.
- H.R. 6138: Mr. GOHMERT.
- H.R. 6146: Mr. O'HALLERAN.
- H.J. Res. 33: Mr. PETERS, Mr. MCNERNEY, Mr. RYAN of Ohio, Mr. KILMER, and Mr. HECK.
- H. Con. Res. 119: Mrs. WAGNER, Mr. HEN-SARLING, Mr. BARTON, and Mr. KELLY of Pennsylvania.
  - H. Res. 413: Mr. Gene Green of Texas.
- H. Res. 776: Mr. SEAN PATRICK MALONEY of New York.
- H. Res. 855: Mr. Peterson.
- H. Res. 870: Mrs. Lesko.
- H. Res. 927: Mr. TED LIEU of California.

#### CONGRESSIONAL EARMARKS. LIM-ITED TAX BENEFITS, OR LIM-ITED TARIFF BENEFITS

Under clause 9 of rule XXI, lists or statements on congressional earmarks, limited tax benefits, or limited tariff benefits were submitted as follows:

#### OFFERED BY MR. GOODLATTE

The provisions that warranted a referral to the Committee on Judiciary in H.R. 4760, the "Securing America's Future Act of 2018," do not contain any congressional earmarks, limited tax benefits, or limited tariff benefits as defined in clause 9 of rule XXI.

#### OFFERED BY MR. GOODLATTE

The provisions that warranted a referral to the Committee on Judiciary in H.R. 6136, the "Border Security and Immigration Reform Act of 2018," do not contain any congressional earmarks, limited tax benefits, or limited tariff benefits as defined in clause 9 of rule XXI.



of America

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# Senate

The Senate met at 9:45 a.m. and was called to order by the Honorable DEAN HELLER, a Senator from the State of Nevada.

#### PRAYER

The Chaplain, Dr. Barry C. Black, offered the following prayer:

Let us pray.

Our Father in Heaven, thank You for the light of Your truth that provides a lamp for our feet and illumination for our paths.

Give strength to our Senators. Provide them with courage to live a life that honors You, faith to believe that all things are possible, and reverence that brings wisdom. Give them the grace to receive with gratitude the many blessings You richly bestow upon them daily, empowering them to serve You with active zeal and humble confidence. May they wait with patient expectation for the triumphant and amazing unfolding of Your powerful providence.

We pray in Your mighty Name. Amen.

#### PLEDGE OF ALLEGIANCE

The Presiding Officer led the Pledge of Allegiance, as follows:

I pledge allegiance to the Flag of the United States of America, and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all.

# APPOINTMENT OF ACTING PRESIDENT PRO TEMPORE

The PRESIDING OFFICER. The clerk will please read a communication to the Senate from the President protempore (Mr. HATCH).

The legislative clerk read the following letter:

U.S. SENATE,
PRESIDENT PRO TEMPORE,
Washington, DC, June 21, 2018.

To the Senate:

Under the provisions of rule I, paragraph 3, of the Standing Rules of the Senate, I hereby

appoint the Honorable DEAN HELLER, a Senator from the State of Nevada, to perform the duties of the Chair.

ORRIN G. HATCH, President pro tempore.

Mr. HELLER thereupon assumed the Chair as Acting President pro tempore.

#### RESERVATION OF LEADER TIME

The ACTING PRESIDENT pro tempore. Under the previous order, the leadership time is reserved.

#### CONCLUSION OF MORNING BUSINESS

The ACTING PRESIDENT pro tempore. Morning business is closed.

ENERGY AND WATER, LEGISLATIVE BRANCH, AND MILITARY CONSTRUCTION AND VETERANS AFFAIRS APPROPRIATIONS ACT, 2019

The ACTING PRESIDENT pro tempore. Under the previous order, the Senate will resume consideration of H.R. 5895, which the clerk will report.

The legislative clerk read as follows: A bill (H.R. 5895) making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2019, and for other purposes.

#### Pending:

Shelby amendment No. 2910, in the nature of a substitute.

Alexander amendment No. 2911 (to amendment No. 2910), to make a technical correction

RECOGNITION OF THE MAJORITY LEADER

The PRESIDING OFFICER (Mrs. HYDE-SMITH). The majority leader is recognized.

Mr. McCONNELL. Madam President, this week, we have been considering a regular appropriations package and voting on amendments.

Many of us have wanted this return to regular order in appropriations for quite some time. It didn't happen overnight. We owe thanks to Chairman Shelby and Ranking Member Leahy for the transparent, bipartisan process that has produced this bill. Thanks to the leadership of our colleagues at the subcommittee level, more bills will be on their way to the floor for prompt consideration.

The package before us today will cross three important items off the Senate's appropriations to-do list: funding for Energy and Water, for Military Construction and the VA, and for the Legislative Branch.

As I have discussed on the floor this week, the first set of funding measures attend to a number of major national priorities. The Energy and Water title allocates critical resources for the safety, security, and readiness of our Nation's nuclear arsenal. It delivers record funding for cutting-edge scientific research, and it directs support for mitigating flood damage, protecting shorelines, and upkeep for America's inland waterways, like those that support 13,000 jobs in my home State alone.

The Military Construction and VA title offers targeted resources to causes that are near and dear to servicemembers and their families: upgrades to military housing and school systems, improvements to training facilities, reinforcement of overseas partnerships and alliances, and maintenance of veterans' healthcare facilities.

There is so much important work contained in this package, and it is just the first step in this year's regular appropriations process.

With additional cooperation today, we will be able to continue processing amendments on both sides of the aisle and complete work on these bills.

#### TAX REFORM

Now, Madam President, on another matter, yesterday marked 6 months since Congress passed our overhaul of America's Tax Code. Tomorrow is 6 months since the President signed it into law.

• This "bullet" symbol identifies statements or insertions which are not spoken by a Member of the Senate on the floor.



I remember debating the Tax Cuts and Jobs Act back in December. There were two different philosophies on display. Republicans believed working families should keep more of what they earn and send less to the IRS. We believe you don't build a healthy society or a growing economy by piling up money and power here in Washington, DC. We need to leave more money and power in the hands of individuals, families, and small businesses.

Our Democratic friends put forward a different view. They seem to think government knows best, so higher taxes, more regulations, and more restrictions on free enterprise are the way to go. As a result, they stood in lockstep opposition to these historic tax cuts, and I mean opposition.

The Democratic leader in the House said it was—and this is a direct quote—"the worst bill in the history of the United States Congress." So Republican majorities in the House and Senate passed the tax cuts with zero Democratic votes—not one.

Six months later, who was right? What has happened in America since this major policy shift began taking effect?

Just ask the men and women this law is affecting.

Mark Guilbeau in Louisiana says this of his tax cuts:

It's bigger than crumbs like the politicians were saying. I plan to pay down some credit card debt

Try Brett Lancy in Ohio who has a 1-year-old son, Grayson. Brett said:

Due to the extra takehome pay in my paycheck—it's about \$125 a month—we've been able to move him into one of the better daycares in our area. And it's just fabulous.

In addition to the tax cuts themselves, the business side of tax reform has helped employers raise pay and benefits for employees.

Chelsee Hatfield works at First Farmers Bank & Trust in Indiana. She has been taking college courses online and says the raise and bonus she received will help her pay tuition now and save for her kids to go to college. She said: "These steps taken as a result of tax reform are specifically affecting me and small communities like my hometown."

Bonnie Brazzeal from Missouri received a bonus too. She works in the cafeteria at the College of the Ozarks and got to share the news with President Trump when he visited the State earlier this year: "I put mine in savings for my retirement."

Families are immediately benefiting from this law, but what about the long-term impact?

We designed tax reform to lay the foundation for more investment, business growth, job creation, and higher wages for decades to come.

It is already doing just that. In my home State of Kentucky, Novelis is pushing ahead with a \$300 million factory in Guthrie. They say their decision was caused by this "favorable economic environment," reinforced by

"the significant positive impact of tax reform."

It is a national trend. Just yesterday, the National Association of Manufacturers released data showing that optimism among many American manufacturers is above 95 percent—the highest level ever recorded.

Small business owners agree. An industry survey shows that more of them are looking to hire than at any time since the year 2000.

No wonder the job market is already better than it has been in years. Unemployment is at an 18-year low. More than two-thirds of Americans are saying it is a good time to find a quality job—the highest in 17 years.

Here is a remarkable fact: There are now more job openings all across this country than there are Americans looking for work. It is the first time that has ever happened since we started tracking the relevant data, and the optimism and prosperity unleashed by tax reform are part of the reason why.

The worst legislation in history? Armageddon? Our friends across the aisle should get their crystal balls checked.

Historically, tax reform had been a bipartisan priority. In 1986, the last major tax reform passed the House by a 100-vote margin. It sailed through the Senate. How times have changed.

Unlike in 1986, this time our historic proposal to let Americans keep more of their own money faced complete partisan opposition—not one Democratic vote, not one. Republicans had to go it alone.

But the people's Republican Senate, Republican House, and Republican President got the job done for the families who were counting on us.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The senior assistant legislative clerk proceeded to call the roll.

Mr. SCHUMER. Madam President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

RECOGNITION OF THE MINORITY LEADER

The Democratic leader is recognized. Mr. SCHUMER. Madam President, first, as the Senate continues to process appropriations bills on the floor, I thank Chairman SHELBY and Ranking Member LEAHY for their hard work on the appropriations process.

The Republican leader and I have both committed to work through appropriations in a bipartisan way, through regular order, which is something the Senate hasn't achieved in some time. Chairman Shelby and Ranking Member Leahy are leading the way. We want to continue along this road in a bipartisan, cooperative way, wherein what we bring to the floor basically has approval from both sides of the aisle.

#### FAMILY SEPARATION POLICY

Madam President, on immigration, let me address the humanitarian crisis at our southern border.

For a little over a month, President Trump's family separation policy has resulted in more than 2,300 children being separated from their families. Young children, toddlers, babies are being held alone. I have seen the pictures of these tiny, little girls with forlorn looks on their faces—it breaks your heart—and they are being placed into what are being called tender age facilities. That is an Orwellian term if there ever were one. Other minors have been flown, scattershot, to different parts of the country to live in foster homes that are hundreds of miles away from their parents. A 5-year-old is sent hundreds of miles away from his or her parents? What kind of country are we?

Yesterday the President signed an Executive order that made it 100-percent clear that what the Democrats have been saying—that the President can fix this problem on his own—has been correct. The President vindicated everything we had been saying and undid everything he had been saying when he said only Congress could fix this problem. Of course, he made it partisan.

It is a relief that the President has reversed himself and recognized the cruelty of his policy of separating children from their parents. I would like to believe he found it in the goodness of his heart. We certainly know there was a ton of pressure on him to do this and that he didn't do it when he first looked at the problem.

After weeks of acting like his administration bore no responsibility for this policy-contravening all fact and all reality—I hope this represents a turning point with the President. I hope it means this President will stop blaming others for problems he creates and will start fixing them himself. I hope it means the President realizes, just because he says something, it doesn't make it so. So often, more than any other President many times over, what he says is just outright false, made up. It pops into his head, and he says it. Yet this Executive order raises several questions. That means the President must continue to deal with these problems, which, again, he can do on his

First, the way the Executive order was drafted means it will not go into effect until a court rules on its legality. What is the President's policy on family separation in the meantime? Will he continue to insist that these heartbreaking separations continue?

Second, the Executive order allows for the indefinite detention of families who are apprehended at the border. The U.S. Government cannot be in the business of indefinitely detaining minors.

Third, the Executive order is silent on the more than 2,300 families who have already been split apart. Will the President and his administration work to reunite those families? We believe he must do that immediately. What exactly is the President's plan to accomplish this? Leader PELOSI and I are sending a letter to the President this

morning that will demand he use all the necessary resources to reunite the separated families.

At his rally in Minnesota last night, which is the kind of red meat thing the President likes—gathering 10,000 people together in a State of 5, 6, 7, or 8 million so he is a hero with everyone, which is the way he thinks—the President acted as if he had taken care of the border crisis, as if all of the problems were in the rearview mirror.

He said: "I signed an executive order keeping families together because I think that's probably a very important thing to be doing."

The only thing is, we in Congress and the American people have a whole bunch of questions the President hasn't answered, questions which are listed above that I will repeat. How many kids are in these facilities now? What are their conditions? Why hasn't the media been allowed to go in, see, and verify that the conditions are humane? The Department of Defense has been asked whether it can house 20,000 unaccompanied children from now until the end of the year. How will that work? Is it even feasible? How is the administration keeping track of the families who have already been separated? What are the plans and timetable for their being reunited?

President Trump hasn't taken care of the problem, not by any stretch of the imagination, but he has certainly admitted that his administration does have the power to take action. He, in a sense, by what he did yesterday, increases the burden on himself to solve these other problems. I urge him to continue to use his power to address these serious, unresolved issues. Legislation in Congress remains unlikely and far more difficult to achieve than the simple corrective actions the President can take immediately and administratively.

Let us not forget that immigration has been the graveyard of legislation for years in this Congress. Saying Congress can act and getting Congress to act are two different things, particularly when, on the House side, we have a group of Congress Members in the Freedom Caucus—way out of the mainstream by any polling standard, by any real standard on immigration—that insists that poison pills be added to anything we do on immigration. Speaker RYAN, thus far, has shown no ability or desire to resist them. So having Congress get it done is not going to solve the problem, unfortunately, because immigration is such a contentious and divisive issue. The President has to do it himself, and let us hope he does.

#### TRADE WITH CHINA

Madam President, on our trade relationship with China, for too long, China has taken advantage of America's unwillingness to strongly confront its rapacious trade policies. For too long, China has dumped artificially cheap products into our market, stolen the intellectual property of startup and blue-chip American companies, and de-

nied our companies access to its markets. When companies have good products that China wants to copy, it has denied our companies access to its markets so China can steal the knowhow of how to do it and then compete with us. China alone, by its rapacious, unfair trade policies, has accounted for the loss of millions of American jobs and the decline in pay of millions of other American jobs.

So I am heartened that President Trump, after making a debacle of the deal on ZTE, has taken a tougher approach to China in recent days. His instincts to be tough on China are right on the money. As I said before, on China, my views are closer to President Trump's than they were to President Obama's or President Bush's, both of whose administrations, anyway, let China get away with economic murder.

Now President Trump needs to stay strong. If he backs off at the first sign of trouble, after the first company calls to complain or after President Xi calls to complain, then China will know we are weak and unserious. I am worried China already thinks that because of what the President has done on ZTE. China is waiting to see if we are tough enough to ride this out. We need to show China that America means business because the stakes are too high. Business relocations to China have cost too many American jobs. The theft of our intellectual property has been called the greatest transfer of wealth in history by former four-star general and Commander of the U.S. Cyber Command GEN Keith Alexander

The lifeblood of the American economy is on the line, so I urge President Trump to stay strong on China. At the first sign of complaint, if we turn, China will know it can push us over, and the number of jobs we will lose—the amount of wealth we will lose—will far exceed the kind of damage these tariffs might do.

Please don't mistake my support on this issue as a license for the President to be reckless or as an endorsement of what the President is doing to our allies. The tariffs leveled against Canada and our European allies are misguided and poorly timed. We should be rallying our allies to work with us against China, which is what they want to do. Instead, we are poking them. China is our No. 1 economic trade enemy, and I use the word "enemy" advisedly. We have to have the whole world on our side, and these other actions are poorly timed at best.

#### REPUBLICAN TAX BILL

Madam President, 6 months ago, in the dead of night, the Republican majority jammed through a partisan tax bill that lavished tax cuts on big corporations and the wealthiest few—the old theory of trickle-down that the Republican Party embraced. My friend from Pennsylvania is one of the few who will actually say that is what he believes, which I appreciate, even though I strongly disagree.

It is an appropriate time now to look back on how the tax bill is faring.

While the Republican leader, on a daily basis, celebrates vague statistics about business confidence, here are some hard, cold facts.

Since the beginning of 2018, corporations have announced plans to repurchase more than \$475 billion in stock buybacks—a record pace. In the past week, the Washington Post has reported "wages aren't just flat, they are falling" for a strong majority of American workers. According to a recent analysis by JUST Capital, only 7 percent of the capital allocated by companies from the tax bill's savings has gone to employees while 57 percent has gone to shareholders—just what we Democrats predicted.

When the vast majority of the tax cuts goes to the very wealthy and to the largest and most powerful corporations, the average worker sees very little gain—trickle-down—certainly, a smaller proportion of the gain than the cut. The kind of plan we would have advocated, which would have helped the middle class predominantly, not the wealthy, would have been far better for average weakers.

ter for average workers.

Remember what President Trump promised the American people? He said the Republican tax bill would give a \$4,000 raise to the average American family. In reality, American families are not seeing close to that figure. A recent Washington Post headline sums it up best: "The Republican tax bill's promises of higher wages and more jobs haven't materialized."

The truth is that the tax law has failed to deliver for American workers and American families, and the American people are realizing it. The polling data shows it is becoming more unpopular. It started out being very unpopular with all of those little publicity bonuses that many of them arranged. In January, it was at about 50-50, but now it is declining again. American families know they are getting the short end of the stick in this tax bill. Corporations are reaping record profits as a result of the tax bill, and they refuse to pass much of those savings on to their workers.

Whatever benefits American families are getting from the tax bill, if they are getting benefits at all, are starting to get wiped out by the skyrocketing healthcare costs—the result of Republican sabotage, some of which was in the tax bill itself. There are millions of American families now whose tax breaks are far exceeded by the increases in premiums they are paying for healthcare.

All in all, that is why today, just 6 months since its passage, the Republicans' signature legislative accomplishment is so deeply unpopular with the American people and why Republican pundits are saying we had better go over to the area of immigration because this tax bill thing isn't working for us.

I yield the floor.

The PRESIDING OFFICER (Mr. Sul-LIVAN). The Senator from Pennsylvania. TAX REFORM

Mr. TOOMEY. Mr. President, I appreciate the minority leader's teeing up my comments today and introducing what I am going to be speaking about, which is a topic he addressed briefly, and that is the 6-month period of time since we passed tax reform. It was this week, 6 months ago, that we had a historic vote—the biggest tax reform in over 30 years. We are beginning to get some data that is really worth discussing and analyzing, and I would strongly disagree with the characterization by the minority leader.

I was home in Pennsylvania recently, traveling around the State, as we all do when we are not in this town. On one recent occasion, I was talking to small business owners in Lock Haven, PA. and Bloomsburg, PA. At one of the companies, the small business owner was there, and he was really enthusiastic about how this tax reform is helping his small business. It is actually a very typical story that I am hearing across Pennsylvania. I mention him because, as it happens, his company is in the carpet business, and they happen to make the very carpet that I am standing on right now. They provide the carpeting for the floor of the U.S. Senate.

He talked about the fact that, because our tax reform really totally redid the rules—especially on the business side, but on the individual side as well—it allows him to access new capital and purchase new equipment. The equipment that he needs to expand his business is more affordable under our tax rules now. So that is exactly what he is doing. He is expanding his business, and he is very enthusiastic about it.

This, of course, is not an anomaly and it is not specific to Pennsylvania. It is across the country. Already we have had companies—over 600 businesses employing over 4 million American workers—announce that they will immediately start paying bonuses, increasing wages, making larger pension contributions, but directly sharing their tax savings with their workers. This started within days of passage of the bill, and it has continued.

By the way, I am only counting the companies that specifically cited tax reform as the reason they are able to do this and only companies that are so big that they are picked up by the press when they make these announcements. There are thousands and thousands of companies that have done the same thing, but we will never hear about it because the Washington Post and the New York Times doesn't report when Sal's Pizza Shop makes a change in its compensation policy but, the fact is that it is happening.

By the way, there is also another not very widely reported benefit that Pennsylvania families are enjoying, and that is, again, directly as a result of our tax reform and the lower tax burden that we now have on our utilities. Electric and gas company rates have declined. There has been a very signifi-

cant rate reduction. In fact, it is \$320 million at an annual pace in Pennsylvania. That means that every family who has to buy electricity as a way to heat their homes is experiencing this savings as well.

Those are kind of anecdotal facts. But what is the big picture result so far? The facts and the data are overwhelming. The economy is on fire. That is what is going on right now. This economy is growing at a tremendous pace, and it is really on fire by any meaningful measure. One of the most important measures is with jobs. That is the whole point of a booming economy—isn't it?—to really create opportunities for individuals and families to earn a living and support themselves and improve their standard of living.

The most recent jobs report that came out in May posted a 3.8-percent unemployment rate. Unemployment is just 3.8 percent. That is the lowest level we have had since April of 2000. It remains a mystery to me how our Democratic colleagues and the Senate minority leader can somehow think it is a bad thing when the unemployment rate is the lowest it has been in more than 18 years.

It is not just the overall unemployment rate. The African-American unemployment rate in May was 5.9 percent. That is the lowest rate ever recorded since we started breaking out different ethnic groups in the unemployment numbers. The Hispanic unemployment rate is very close to an all-time low at 4.9 percent. Another amazing statistic that came out in this May's jobs report is that we now have more job openings in America—6.7 million—than all of the unemployed people. I am not sure that this has ever happened before, and certainly not in decades, but there are more job openings, more "help wanted" signs, and there are more job possibilities than there are people seeking jobs. That is just a fact of our economy right now.

What does that mean? That means there are a lot of opportunities for people. If you are unemployed right now, there is a chance to go to work today, because that is the amount of demand for workers that is exactly what we said would happen if we would encourage the kind of economic growth that we are seeing.

I must say, I don't know where our colleague from New York, the minority leader, gets his data from. That is completely contrary to what he said. All of the data consistently show that there are increases in hourly earnings and wages. Wages are going up.

We have waited way too long for this to happen, but it is happening now. There was a 2.7-percent increase in hourly earnings in May. This is a wage increase of 2.8 percent for people who are in nonsupervisory work. So wage earners who are working on an hourly basis in a nonsupervisory capacity are seeing an even somewhat faster acceleration in their wage growth. That means workers are going to have a bet-

ter standard of living. That is what it means.

When we passed our tax reform, we had two big goals. One was to lower the tax burden on individual Americans. How well did we do on that? Well, 93 percent of all the individuals and families filing owe less in taxes this year than they would have if we hadn't reformed the Tax Code-93 percent. For most of the 7 percent who don't have a savings, it is because they are higher income people who live in jurisdictions where they pay high State and local taxes, and we diminished the ability to deduct that. So there are wealthy individuals—a handful—who are paying a little bit more.

It is also a fact that the wealthier people pay a larger percentage of the tax bill now as a result of our tax reform, because we made sure that the folks at the low and medium end of the wage spectrum would get the biggest percentage benefits, and they have. We also wanted to make sure that we are making business competitive and encouraging investment in the United States instead of somewhere else in the world.

One of the standard measures in how that is working is how our economy is growing overall, what our GDP number looks like. Well, it has been amazing. Year after year, we were happy if we could get to 2 percent growth, and our friends on the other side were suggesting: Well, we may just have to accept the fact that America can't grow very fast any more. The boom years are behind us, and now we just have to accept that we have this secular stagnation.

There was this whole theory about how it was inevitable that America would have slower and meager growth and few opportunities in the future. Some of us said: That is nonsense. The reason we have slow growth is because we don't have the policies that will allow the natural entrepreneurial energy and spirit of Americans who invest in us and encourage excellent growth. That was the debate. We said tax reform will encourage that growth.

What has been happening? We are on track to have over 3 percent growth this year. It will be more than 50 percent above the kind of growth we have been getting. The Atlanta Fed GDP Tracker is projecting that for this quarter, growth could be as high as 4.7 percent, which would be absolutely stunning. The CBO is projecting that for the full year, growth will be 3.3 percent. This is an economy that we were told could never really manage to eke out better than 2 percent. We are proving that wrong. The American people are proving that wrong.

Another aspect of our reform was that we said it didn't make sense to create the dynamic where a company's overseas subsidiary, after they earn a profit and pay taxes on that profit in the local jurisdiction in which they are operating, if they return that money home, pay another tax on it. We said

we have to get away from that system because nobody else in the world punishes multinationals that way, and it discourages investment in the United States. Companies will try to avoid that second layer of taxes by leaving the money overseas. Well, the money sitting and piling up overseas doesn't help to create American jobs. So we made new reforms that we thought we should and, lo and behold, what is happening? The foreign earnings that had been retained abroad are coming home.

It is already happening. There is now more money being shifted from overseas subsidiaries of American-based multinational companies, coming back into this country, than the money they are earning. It is because not only are they shifting back home their profits, but they are taking their past profits and they are sending that back home as well.

Dividends received from abroad, money taken from overseas and invested back in America is \$340 billion in the first quarter of this year alone. That is an all-time record—a huge amount of money being invested back into the United States.

Why is this happening? Why are we getting all of this economic growth and this return of money? I would state that I can think of two big categories that are contributing. One is just the overall optimism about the business environment, the economy's strength. Why are businesses making the decision now, today, in 2018 to invest more than they did before, to hire more, to increase wages, and to bring back this money? Well, it is because we lowered the cost of investing, hiring, and bringing back this money. We have created an environment that is just more conducive. There is optimism about our economy and the belief that this is a good time to invest in America and to grow a business. The numbers are off the charts.

In fact, the National Federation of Independent Business, a small business organization across the country representing probably hundreds of thousands, maybe millions, of businesses, including really small mom-and-pop operations, but also more substantial businesses, measured the confidence in our economy and our ability to continue to grow and thrive. It is off the charts. The index of overall confidence in May was 107.8. That is the second highest reading in 45 years. That is what we are talking about. That is unprecedented optimism. We have an 18month streak now of what the NFIB, the National Federation of Independent Business calls "unprecedented optimism."

We are at an all-time high of small business owners reporting increasing wages for the people that work for them. There has never been a time when there has been a higher number of small business owners actually raising the wages of their workers.

As to sales trends, the growth in sales for small businesses is at the highest level since 1995, 23 years ago.

The expansion plans—plans to build new factories, to open up new facilities, and to increase the capacity that they have now—are the most robust in the history of the survey. Never before have we seen stronger numbers than this

The top concern or the top worry that small business owners have used to be the burden of taxes and regulation. It isn't anymore. Now it is whether they will be able to find the workers they need to fill the openings they have in their companies. Fifty-eight percent of firms are actively trying to add workers right now. Right now, they are out looking to employ more people—58 percent. It is really amazing.

By the way, this optimism isn't just from small businesses, it is also consumers. Retail sales in May were up 5.9 percent above 1 year ago. That is almost a 6-percent growth from a year to the next in retail sales. That is consumer confidence. That is all of us going to the store and buying whatever we buy.

The University of Michigan consumer confidence index was the highest it has been in years in May, and March of this year was the only recent time that it was even near this level. That is because workers are seeing an increase in their paychecks. They are seeing less money withheld, and they are seeing wage increases. They are feeling good about their economic future, and that is really important.

So optimism is an important part of it, as well as an attitude that government isn't hostile to business and that the regulatory environment isn't in the "gotcha" mode but in a cooperative mode, with a tax code that encourages investment. All of this clearly contributes to optimism.

Let's drill down a little bit into one of the biggest drivers of this economic growth, and that is business investment. When we decided to make the reforms to our Tax Code on the business side, we said one of the things we have to acknowledge is business investment—the investment in new equipment, in capital. That had really dropped off badly. Without new equipment and capital, workers don't become more productive. If workers aren't more productive, they can't get higher wages over time. We felt like that was the heart of what was holding back our economy back in the Obama era and, to some degree, before. We stated that we can lower the cost of investing more in your business, investing more in equipment, and spending and deploying capital. We can lower costs by treating it more rationally from a tax point of view, specifically, by allowing full expensing in the year in which the capital is deployed. Capex spending has responded even better than I actually had hoped. To be honest, I can't express how really thrilling it is to see the kind of growth we are having.

Let's start with the broader measure of this. The broader measure of this is business investment. This is a broader category that includes things like equipment, but it also includes things like structures, like a new building. It is really amazing.

CBO said that the first quarter of this year—they said that for the first quarter of 2018—before tax reform, they said: Maybe you can get to 4 percent. I think their estimate was 4.4 percent. After tax reform, they said: Maybe you can get that up to 5.6 percent. The actual number was 6.8 percent.

What is really amazing is the acceleration we have seen. These were the quarter-over-quarter changes in business investment during the latter part of the Obama years. That last year of the Obama administration, 2016, is negative. That means that every quarter, businesses were actually investing less than they were investing the same quarter the previous year. Our capital pool was shrinking. The amount of investment was going in the absolute wrong direction.

Look what happened. The tax reform wasn't passed in these first two quarters. You might say: Well, why did it improve then? I think that was because of confidence. I think that was because people realized that we had a new government, a new administration, and that we were going to work hard on trying to get tax reform done and that we were going to begin lowering the regulatory burden. Look what happened. We had a total turnaround from a lack of investment, a decline in capital spending, to an increase. Then when we passed tax reform, look how much higher it surged still. These are huge numbers. That is overall business investment.

The second chart—we can drill down into what I think is the subset of business investment, the category of business investment that is probably most responsive to our changes in tax policy, and that is equipment. That is where a small business owner or a big business can really turn the dial. They can decide to buy a new piece of equipment, buy another machine, buy another truck, buy the equipment that they need to grow. That is an easier decision to make than building an entirely new plant.

Let's look at this subset. These are tools, machines, technology, trucks, computers. That is the on-the-ground spending of capital that goes right into the hands of workers so that workers can become more productive. What has happened to this?

Again, look at what was happening. The spending from one year to the next in the latter part of the Obama administration was going down. These are negative numbers because the capital being spent on business equipment was actually declining.

Look at what has happened since. We changed the environment, changed the regulatory environment, changed the mood, and it turned positive. Then when the tax reform kicked in—and it is true that we didn't pass the tax reform until the end of December, but we

wrote in from the beginning and we made it clear that we would make the expensing provisions retroactive to earlier in the quarter. People saw that, and this has taken off.

I think the picture illustrates extremely well the tremendous change, the tremendous acceleration, the growth in equipment investment.

The reason I want to underscore this is because this is a very strong indicator of future growth. This isn't some sugar high—that the economy just got a lot of cash thrown on it, and so there is a little, temporary blip. This is the kind of stuff that allows an economy to continue to grow and create more because what we are doing is we are expanding the productive capacity of our economy. We are building new plants. We are deploying new equipment, new tools, new machines, new software, new computers, new vehicles. All of those things allow us to produce more goods and services. So not only do you get the surge from when you actually build and put those items to work, but those items continue to be used by workers for years. A new piece of equipment at a factory is going to be there for many years to come. A new truck lasts for a number of years before it has to be replaced.

This kind of growth is exactly the growth we were hoping for, and it is really the powerful driver and the reason we can be optimistic. I think this is the reason businesses and consumers are increasingly optimistic about the future. They see a strong economy, and intuitively they understand that this strength is real and that it is likely to be enduring.

The important thing about this—and I can't stress this enough—is that when a business decides to invest more in its business, to buy more modern equipment, to buy new equipment, what happens is the workforce becomes more productive. A company doesn't go out and invest capital to make its workers less productive. That never happens. It invests capital so that its workers can produce more.

It is the more productive workers who get higher wages. The example I like to use is, if you ever go to a construction site and they are digging the foundation for a building, you might very typically see somebody who is operating a backhoe, and you might very typically see a guy with a shovel. He is doing some of the work too. They are both digging a hole in the ground. Who is getting paid more? It is always the guy operating the backhoe because he is much more productive than any human being can ever be swinging a shovel and he has a set of skills that allow him to be productive. So when we are encouraging this kind of investment, we are creating more opportunities for people to earn more.

This is very encouraging news about the first 6 months of this year, the first 6 months after the tax reform. I think it is going to continue to get better.

By the way, there is good news on the Federal revenue side as well. We have numbers through the end of May. June is not finished yet. For the first 5 months of 2018, the tax revenue collected by the Federal Government in the environment of our tax reform was \$26 billion more than the same period last year. So we lowered rates, we reformed the Tax Code, and we are collecting more revenue than we were collecting before we did the tax reform.

By the way, April was off the charts. April's numbers came in for the actual tax revenue, and it was \$30 to \$40 billion more than what CBO was projecting. It was the biggest surplus month in the history of the country.

It is only June. We have to see how the rest of the year plays out. But the fact is, we have wages growing, we have employment growing, we have businesses growing, and that means that all of the above are paying taxes, and they are going to be paying more. This is exactly what we said to our colleagues. We said: If we can create the incentives for stronger economic growth, we are going to have a bigger economy. When there is a bigger economy, you can tax it at slightly lower rates and still get more revenue because of the added size of the economy. This, folks, looks to be exactly what is happening, and this is what is so excit-

For my constituents, it means that if you are out of work, you have choices. There are more job openings today in America than there are unemployed Americans. There are opportunities. If you have a job, wages are probably moving up. That is what the data shows. Overall, wages are rising at an accelerated pace. Businesses are as confident as they has ever been. That means they are likely to continue to invest and continue to create more opportunities.

I would just say that 6 months into this, our tax reform is working. It is working for our constituents. It is working for our economy. American business is more competitive. American workers are more competitive. The benefits are widely shared. I am very enthusiastic about this, and I am looking forward to the data that is continuing to come in response to the most dramatic tax reform in over 31 years.

I yield the floor. The PRESIDING OFFICER (Mrs. FISCHER). The Senator from Alaska.

TRIBUTE TO GREG BROWN

Mr. SULLIVAN. Madam President, it is Thursday, and it is one of the best times of the week for me. I know the Parliamentarians and others who work in the Senate know, and now the pages are going to learn this, too, because it is the time every week when I get to talk about what I call the Alaskan of the Week. I am referring to someone who has made a difference in my State, someone who is doing a great job, and someone who is oftentimes an unsung hero and doesn't get a lot of attention but deserves it. That is what I do here.

As I like to say, Alaska is a very beautiful State. I think it is the most beautiful State in the country, probably the most beautiful place in the world. Now summer has arrived, and the Sun hardly ever sets. The fish are running. The air is drenched in the energy of summer, so now is the time to visit. Everybody who is watching or watching on TV, you have to come watching on TV, you have to come visit. The Presiding Officer came a couple summers ago. We had a great time. Her father was out there during World War II, which was a great honor. So you will have the trip of a lifetime.

By the way, you will also have the best food in the world. Interestingly enough, in the Senate on Thursdays, one Senator typically hosts a lunch. Today, I am hosting. I think my colleagues will like this. You can almost smell the aroma. Right now, we are making it in the kitchen here—salmon, halibut, reindeer sausage. We are all going to be treated to that in a little bit.

What is truly amazing about my State is the people who call it home—smart, creative, energetic, caring people, folks helping each other.

Today, I want to talk about our Alaskan of the Week, Mr. Greg Brown. He comes at the suggestion of quite a few members of my staff, who call him Mr. Brown. The lobbying campaign in my office for Mr. Brown to be the Alaskan of the Week has been intense.

Mr. Brown, as he is known far and wide among those who went to Anchorage's Dimond High School, is a legend among his former students at Dimond, where for 25 years he taught European and U.S. history, art history, philosophy, and student government.

Many of us are fortunate enough to have had that teacher or person—usually, it is a teacher—who really changed our lives and showed us the pure joy of learning; as my director of constituent relations, Rachel Bylsma, put it, that person "that made history come alive," that person who made an "indelible impact" on someone's life or many lives. For Rachel, Andrew—one of my interns, who is here with me on the floor—and five members of my staff in DC and back home in Alaska, that person is Mr. Brown. So let's talk a little bit about Mr. Brown.

Originally from Texas, when he was 15 years old, his family moved to Alaska when his father, who was in the oil business, got transferred to Alaska. A lot of Texans up in Alaska fall in love with it, as he did. He moved back to Texas as a teenager, but Alaska stilled beckoned, and it was never really out of his mind, so in 1989, when his father moved back again, he went back-now with a master's degree and a few years of teaching—and he never left. He was a substitute teacher for a while and in 1993 got a full-time position at Dimond High, where he has stayed, learned, taught, and where he has inspired thousands of students—think about it: 25 years.

What makes a good teacher? According to Mr. Brown, it is vital that you, the teacher, fall in love with the subject and also, just as importantly, that

you listen sympathetically, and you should know how to reach your students. Sometimes that is through books, Mr. Brown said, and sometimes the most important thing you can do is just play a game of chess with a student. I think that is what Andrew and Mr. Brown did. According to his students, Mr. Brown did these kinds of things.

Mr. Brown was a demanding and exacting teacher. The papers they wrote for him were graded hard—graduate school-quality. He demanded excellence, which is another great attribute of a teacher. Because of his passion for the subjects he taught and the wav he treated the students—he treated them like adults who were ready to learn and deliver—he made a huge impact. And learn they did. They read the classics-John Locke, Thomas Hobbes, Socrates, Plato, Machiavelli, Marx. Martin Luther, Patrick Henry, Thomas Paine, and on and on. They learned about the profound impact the Reformation had on Europe. They learned about the ramifications of governmental authority. They learned about how art can be a language that reflects the present. They learned about how alliances are formed, how leaders are born, and how the clashing of events can lead to devastating wars and world-altering peace treaties. They learned about the roots of all different forms of government. They learned to love—or at least appreciate and understand—our own government and the importance of institutions like the U.S. Senate.

This year was Mr. Brown's last year as a teacher. He is, unfortunately, retiring. He bought a plot of land in Willow, AK, the part of the Alaska we call the Mat-Su Valley. He is going to garden, he is going to fish, he is going to read, and he is going to travel, but he is still going to be with us, and he can do that in part because of a gift he received from his students at his retirement party.

This is quite unusual. This party, which was thrown for him by his students at his retirement, was quite amazing. Hundreds of his past students showed up to pay tribute to Mr. Brown. Some of them gave speeches. Many of them cried. At the end, they handed him a picture that one of his students painted. It was a reinterpretation of the School of Athens by the 16th-century artist Raphael, but it substituted Mr. Brown for Plato in that very famous painting.

Then something really amazing happened at that party. The students also handed Mr. Brown a voucher. They had individually raised \$16,500 for him to travel the world. Think about that. Motivated and inspired students, over 25 years, came together, threw a party, and raised money for their beloved teacher just to show him their deep admiration and abiding appreciation. That is very special for a special teacher.

What was his reaction to the gift? Mr. Brown said:

I wanted to go somewhere and gently weep. My students have always given me more than I have given them.

Now, Mr. Brown, I am not sure that is true. You have given so much. In fact, at the party, one of my staffers—I already mentioned Rachel—in her speech about Mr. Brown said, "Each student you taught . . . carries a piece of the precious gift you gave, learning the contours of history and the trends that have defined the course of human-kind." Powerful stuff.

So, Mr. Brown, thank you for all you have done for our young people, for our State—really, for the country—producing great Alaskans with a sense of civic duty and history. Thank you for being such a great teacher—and we have so many in our great State—and thank you, on your retirement, for being our Alaskan of the Week.

I yield the floor.

The PRESIDING OFFICER. The majority whip.

MEASURES PLACED ON THE CALENDAR—S. 3093 AND S. 3100

Mr. CORNYN. Madam President, I understand there are two bills at the desk due for a second reading en bloc. The PRESIDING OFFICER. The Sen-

ator is correct.

The clerk will read the bills by title for the second time.

The bill clerk read as follows:

A bill (S. 3093) to amend the Immigration and Nationality Act to address the protective custody of alien children accompanied by parents, and for other purposes.

A bill (S. 3100) to establish the Mountains to Sound Greenway National Heritage Area in the State of Washington.

Mr. CORNYN. In order to place the bills on the calendar under the provisions of rule XIV, I object to further proceedings en bloc.

The PRESIDING OFFICER. Objection having been heard, the bills will be placed on the calendar.

#### RESCISSIONS BILL

Mr. CORNYN. Madam President, I wish to first address the vote we held yesterday—one that unfortunately failed but I believe was important nonetheless. It would have set in motion a series of spending reductions—not on bills where we had appropriated money for programs and we knew where it was going to be used, but these were essentially surplus funds which were not being used for the intended purpose and which I believe should have been used to reduce our annual deficits and ultimately our national debt.

I want to express my gratitude to Senator Lee, the Senator from Utah, who spearheaded the effort to take up a bill that the House had already passed.

What we were attempting to do was rescind nearly \$15 billion in previously appropriated money that has gone unspent, as I said a moment ago. This was just one small way to show the American people that we are serious—as the majority leader put it yesterday—about tightening our belts finan-

cially and taking small steps that hopefully would add up to big steps to live within our collective means.

I voted for the rescissions package because I believe strongly that the government should prioritize keeping its fiscal house in order, one that constantly works to improve and implement fiscal discipline.

I am concerned now that as interest rates are starting to rise, we are going to see more and more Federal spending go to pay debt service or interest payments on bonds that have been issued to secure our national debt.

So I hope we can come back to the table soon with new ideas, and I am disappointed in the outcome of that particular vote.

KEEP FAMILIES TOGETHER AND ENFORCE THE LAW ACT

Madam President, I have also been speaking this week about the ongoing situation at the U.S.-Mexico border. Of course, this is my backyard. I come from Texas, and Texas has a 1,200-mile common border with Mexico. We know, because we have all seen in the news and been moved by these scenes of people illegally crossing the border with children or individuals they claim to be their children and being separated as they have been processed, consistent with current law, including laws Congress had passed, signed by the President—not necessarily this President, in fact—consent decrees, and other court judgments that necessitated that children be treated differently than people who illegally enter the country as adults.

I will be traveling to the Rio Grande Valley tomorrow. Senator CRUZ and I both will be in Brownsville and McAllen so we can learn from the people who are working on behalf of all of us to make sure everybody is treated with dignity and compassion. But we also enforce our laws against illegal immigration.

President Trump yesterday issued an Executive order, which I viewed as an emergency measure, that does not substitute for congressional action. In fact, I am confident that the Executive order will be the target of lawsuits. I think the only thing that could really settle the matter once and for all is legislation, which I know the Presiding Officer and I and others have cosponsored, to keep families together and to maintain enforcement of our laws.

Executive orders, of course, as I said, are always subject to legal challenge. and I think we ought to view this as more of a belt-and-suspenders. The President decided he wanted to do what he could on a temporary basis, but it is just a temporary basis, and we need to make sure, as I said, that this is finally settled so that no parent will be separated from their child even if they enter the country illegally. They will be treated both humanely and with compassion while they are presented to a judge who will make a decision on whether they qualify for a legal immigration benefit like asylum, for examThe legislation I am referring to is led by the junior Senator from North Carolina and is called the Keep Families Together and Enforce the Law Act. As the title of the bill suggests, there are two parts: treating families with compassion while allowing them to remain together and enforcing the laws on the books. They don't have to be mutually exclusive, and our bill would ensure that they are not. It will allow children to stay with their families in a safe facility while they await their court proceedings.

It will also set mandatory standards of care for family residential centers where immigrant families are placed and keep children safe by requiring that they are removed from the care of any individual who poses a danger to them. Just as importantly, it will require more than 200 new immigration judges and require the Department of Homeland Security to expedite the court proceedings for these children and families.

Some have rightfully asked questions about the families who have already been separated: What happens now to the children who have already been separated from their parents?

Î can tell you our bill requires the administration to take steps to reunify as many families as possible who remain in the custody of Immigration Customs Enforcement or Health and Human Services.

I have to tell you, this is an old movie in many respects. We have seen this movie before, particularly in 2014, when we saw a flood of unaccompanied children coming across the southwestern border. President Obama, at the time, called it a humanitarian crisis, and I agree. We simply weren't prepared for this flood of children from Central America coming to our border and seeking refuge or asylum. We worked hard to try to make sure they were treated compassionately and humanely, but the law, similar to the law in effect now before the President's Executive order and the law that would be modified by the new bill I mentioned a moment ago—the current law requires those children to be processed by the Border Patrol, to then be handed over to Health and Human Services. and ultimately placed with a sponsor in the United States pending their hearing on their immigration case. Because of the huge backlog of cases, it could be literally months or years before those cases are heard.

It shouldn't surprise anybody that the overwhelming majority of individuals don't show up for their court hearing. That is why it is important for us to move these cases to the head of the line, to maintain a humane detention while they are awaiting their court hearing—hopefully, in a matter of days or weeks, at most.

This is a huge problem that frankly was exposed, in part, by the New York Times. It recently reported that based on the tens of thousands of children who came across the border as unac-

companied minors who had been placed with sponsors, in a check of where those children are now, at least 1,500 of them are unaccounted for.

That should surprise no one because the sponsors were not required to be citizens. They weren't required to be relatives. They weren't even required to have a criminal background check. When the U.S. Government places these children with sponsors in the United States with such inadequate supervision and review, it should not surprise anyone that, unfortunately, some of them will be unaccounted for: hopefully not recruited into gangs, hopefully not trafficked for sex, hopefully still alive. This is a huge humanitarian crisis, and the latest episode having to do with separation of families is just the latest version of that story.

Who benefits from status quo when we fail to correct our laws to make sure that both individuals coming across the border are treated humanely and that we enforce our immigration laws? Who benefits the most? It is the transnational criminal organizations. the cartels, which make money off the status quo. As one person called it the other day, when they were referring to the situation, these organizations are commodity agnostic. As long as they can make money, they will traffic in people, drugs, weapons, and other contraband. They don't really care as long as they make money.

Until Congress acts, as we must, these cartels, these criminal organizations, will continue to exploit these gaps in American law, and the people who will be hurt the most are these children and immigrants who do have a case to make before the immigration courts

I hope we will act. Frankly, our track record is not good when it comes to fixing our broken immigration system, but I know Mrs. Feinstein, the Senator from California, and Senator Tillis have been talking, and a lot of us have been putting our heads together to figure out how we can come up with a narrow bill that will keep families together and allow us to enforce the laws of the land. I hope we keep trying until we get it done and get it done right.

Other proposals have been made. including one by our friend the senior Senator from California. She and I have worked together on many issues, but on this one, I think her bill has a lot of problems. In fact, there is a huge question about what sort of enforcement, if any, would ever be permitted under her bill. In effect, her bill would make it impossible to enforce the law against an adult illegally crossing the border unless the child is able to go to jail with that adult. I don't want a child to have to go to jail and be exposed to hard and potentially violent criminals. This is a big problem with our friend's bill, Senator Feinstein.

By the way, every single Democrat on that side of the aisle has signed on to that bill. Did they intend this result? No, I don't think they intended it, but it is a big problem with their bill. Children should not go to a jail run by the Bureau of Prisons. No one, I would think, would think that is a good idea. So that is essentially what the bill results in

Again, I am not saying this was their intention, but the result is to reinstate this catch-and-release program, which has been a failure of our immigration system for a long time. When there is nowhere for the families to be detained and when they can't go to Department of Justice facilities, basically, the authorities simply have to let them go and say: Come on back in a few months, maybe a couple of years, when your case comes up on the immigration court docket.

That is the result. As I said earlier, in the vast majority of cases, people do not reappear because they understand, if they made it that far, they are basically off scot-free. The cartels and the transnational criminal organizations that traffic in people and facilitate this sort of illegal immigration are the ones cashing in on these vulnerabilities and on these gaps in American law. We need to fix it.

Let me correct one other misconception from all of the emotional news we have seen recently. Sometimes the facts get lost. If an immigrant family crosses the border outside of a designated port of entry, they have broken the law, unless they are authorized. If you release these individuals without any consequences, you send a clear message that it is acceptable to cross our borders illegally. Once you have sent the message to the criminal organizations—to people in Central America and elsewhere—that it is OK to break the law and you will be released without any consequence, it should come as no surprise that a huge percentage of illegal immigrants fail to show up at immigration court hearings and that it is a magnet attracting more illegal immigration if there are no consequences associated with it.

With all due respect to my friend, the senior Senator from California, her bill has these unintended effects, and I think simply will not do. I want to be clear, we want to work together to try to address what she wants to accomplish and what we want to accomplish and what we want to accomplish cut inadvertently or unintentionally reinstate the broken catch-and-release policies, which simply serve as a magnet for more illegal immigration.

Some commentators have pointed out the problem I have identified. It is not just me. They have said Senator FEINSTEIN's bill would present law enforcement with a terrible choice of either keeping children with parents or criminals in the middle of being prosecuted or not prosecuting those violations of the law at all. That is not really a choice. We know what the decision would be. Those cases would not be prosecuted. There would not be enforcement. Then, again, the

transnational criminal organizations, the people who try to take advantage of our laws, will have won.

With these and other shortcomings, I think the much better option would be the bill introduced by Senator TILLIS, which I, the Presiding Officer, and others have cosponsored. It would achieve two important goals: continued enforcement of our immigration laws and the unification of families. Some of our friends on the left seem to want one but not the other. They want to unify families, but they don't want to enforce our immigration laws. They say they want to see zero tolerance ended zero tolerance for violating immigration laws, and, of course, they cast a lot of aspersions on the President and the Attorney General for implementing this policy, along with the Secretary of the Department of Homeland Security.

Let's think about their criticism for a second. What does that really mean? If you aren't happy with zero tolerance of violating our immigration laws, that means you are happy with tolerating exemptions for lawbreakers. You tolerate not enforcing immigration laws under some, perhaps many, circumstances. We can all see where that leads us. It encourages illegal immigration by sending a message by saying we will not enforce our laws. We should not stand for that and neither should the American people. It would be a big mistake.

Tomorrow Senator CRUZ, my colleague from Texas, and I will be traveling to Brownsville and Weslaco, once again, so we can get eyes on the situation there and learn from the people who are charged with making sure our policies are carried out.

As I mentioned, Texas has 1,200 miles of common border with Mexico, and we are ground zero when it comes to the border security challenge. I look forward to talking with our Federal and local officials about the situation, along with faith-based organizations and other groups who are trying to help out. We need their help and welcome their help.

Ultimately, I urge colleagues on both sides of the aisle to continue talking urgently and to support the bill Senator Tillis and others have introduced. We can come together, we can fix this problem swiftly, and ensure these children are kept together with their families.

I yield the floor.

The PRESIDING OFFICER. The Senator from Florida.

IMMIGRATION

Mr. RUBIO. Madam President, few issues have bedeviled our country and our political process more than immigration. It is well known by now how difficult it is to get anything done on the topic. Later today, the House will have a vote. I don't know how that will turn out, but we have seen how difficult it is to even get to that point.

The reason it is a difficult issue is multifaceted. The first is, it involves people. It is easy to throw around num-

bers-100,000, 1.1 million a year, 2,000, but these are human beings who, by and large, want to come to America because it is the best country in the world. That is one of the things that makes it difficult; we are talking about human beings. It is not trade. It is not dollars. It is people. The other reason it is difficult is because we are a nation in which few, if any of us, are but a few generations removed at most from someone who came here from somewhere else. The closer you are to that reality, the more you identify with those who want to come here. I was blessed to be born in the United States, but I didn't do anything to earn that. I happen to have benefited from the fact that my parents lived 90 miles away from the greatest Nation on Earth. They could have been born somewhere else. They could have made a different decision in their lives. I am not sure what would have happened, quite frankly, since my parents had me in their forties, and I am not even sure I would have been born. I am a beneficiary of that incredible blessing.

The flip side of it is, I am also a law-maker, and I understand that every Nation on this planet has immigration laws. Mexico has immigration laws. Canada has immigration laws. Canada, earlier this week, sent out a statement to TPS recipients in America that if your TPS expires, don't come to Canada because we are not going to let you in

I have personally witnessed the immigration laws in places like Honduras—one of the source countries of some of our migration. I was there 2 years ago, and I visited a migration place. Basically, Honduras's policy is this: We detain you, we feed you, and we give you 48 hours to get out of the country.

Every country in the world has immigration laws, and anytime those laws are challenged by large numbers of people who want to enter outside of those laws, it creates friction and problems. It has throughout the history of this country, and it is doing it all over the world right now. The governing coalition in Germany could collapse over the issue. Multiple elections in Europe have been decided. In fact, the very future of the EU itself is under duress over the issue of migration and a common border.

So this is not just a difficult issue in America. It is a difficult issue around the world. One of the reasons that it is so difficult here is that we have long prided ourselves on being a nation of immigrants, and we remain that. One of the things that isn't repeated enough—and you will never get this if you listen to some of the ways this issue is covered on either side of this debate—is that every single year, over 1 million human beings enter the United States legally, and many of them, within 3 to 5 years, swear an oath to become American citizens. I believe, with all of my heart, that that strengthens our country. With all of this noise that you are hearing, just remember the baseline, which is that every single year over 1 million people come to this country legally. That has happened, and it will happen again this year. I will tell you that no other nation on Earth even comes close to extending that level of generosity.

The problem we have is that in our region there are countries of incredible instability. This ebbs and flows. I live in South Florida, a majority minority community that is deeply influenced by migration waves of Cubans who have come in multiple waves to flee communism; of Haitians who have come through during different periods of instability; of people who fled instability in Nicaragua, for example, in the 1980s and called this home; of Colombians who fled in the 1990s because of violence there: or of Venezuelans who seek asylum now because of the situation there. Every time there is a hemispheric problem, people in these countries seek to go to the greatest Nation on Earth, which is the closest to them. by the way. That is the United States.

So this is not new for us. Our challenge is how we can accommodate that and accommodate our legacy as a nation of immigrants but also do it through a system of law. There is nothing wrong with having ordered compassion. We have safety net programs in America that provide people who come upon tough times with healthcare and housing and money for food, but there is a process by which to get it. There are qualifications that you have to meet, there is an application that you have to fill out, and there is a limit as to how long you can use it. That is true with most charities as well. So you can be generous, and you can be ordered. Yet every time there is any sort of instability in a region, it places migratory pressure on the United States.

One of the ones that has arisen lately over the last few years is the instability in Honduras, in Guatemala, and in El Salvador. You can watch the documentaries. You can read the books and the articles. You can interview the people.

I can tell you that I know people personally. I don't know them like I met them at an event. I know them. I know their families, and I know their stories because they live in South Florida. I know.

I know people who have left because some local gang, thug, or organized crime group went to them and said: Unless you pay us 10 percent of what you make this month, we are going to kill your daughter; we are going to kill your wife; and we are going to burn your store. When people are told that, they leave. I know people who have left because they can't feed their families. So they come because they are going to work and send back money so that their kids can eat.

I ask everyone: If you are a parent and your children are hungry and if you are fearful that your children or your wife or your family could be killed by a gang, would you not do almost anything to help them?

We understand that part. Yet that has to be balanced with the reality that America is a country that is proud of its heritage of being a nation of immigrants that continues to be generous in welcoming them but that it also has to have a system. It can't be disordered because, otherwise, it strains our capacity. It also overlooks another obligation we have, and that is the obligation to our own people.

No nation on Earth, not even one as wealthy and as great as America, can welcome every single human being on the planet who wants to come here. That is not harsh. That is true. What other country does? Canada doesn't do that. Mexico doesn't do that. No other nation on Earth, including the ones that are criticizing us, has a policy like that, and many are much more restrictive than the United States. In most of the nations in Europe, you can go there, but they don't ever let you become a citizen. Every country has its own set of rules, and our rules have fluctuated. There have been times in our history when we have been much more restrictive than now in terms of immigration.

So we have this situation. We have this incredible instability in places like Honduras, El Salvador and Guatemala. One of the responses to it, which I strongly support—we will fund it again this year—is something called the Alliance for Prosperity. In the long term, it is probably the best thing we can do to deal with the problem we have right now. What that does is to build the capacities of the governments in those countries to deal with those gangs that are threatening people. It creates economic opportunities so people don't have to leave.

By the way, this migration isn't good for those countries. If you are the country of Honduras and your youngest, hardest working people are leaving, how are you going to build your economy in the future? It doesn't like it either. We need to help Honduras. We are trying to, and we are doing that, but it takes time for it to work.

If you don't think that will work, then, I ask you: Why don't we have migratory crises from Peru or Chile or Uruguay or Colombia or Brazil or Argentina or Costa Rica or Panama? We don't have migratory crises from those countries because, while they don't have America's wealth, you can find a job and you are not being threatened every day by a gang. The more we can do to help countries reach that point, the less migratory pressure we will have. That is, by far, the most effective border security measure we could take, if it works. We have to make sure that it works.

So now we have this situation, and it is a difficult one. I hear these people on television, and I have to tell you that I don't know where some people get their information or even care about how they get their information, but

they just say things that aren't true, and they make it sound like it is so simple.

Here is the bottom line. Imagine, for a moment, that a family arrives unlawfully at the U.S. border, meaning that the family doesn't have a permit to enter and it doesn't have a visa. The family just unlawfully crosses the border. You are now apprehended. You have children with you, and you are an adult.

The law says—something called the Flores settlement, which is binding, which the White House is challenging with this Executive order—that you can hold the children for 20 days. You can detain the adults. They violated the law. It could be a misdemeanor. If it is a repeated offense, it is a felony. It could even be a civil offense, potentially. You can detain the adults if you need to, but you can't detain the children.

This is the dilemma because, if you don't detain people, we know that a substantial percentage—and I mean a very high percentage of people—once apprehended and released, never shows up for the hearing. People are scheduled for hearings before immigration judges, but it could take a couple of years. When the hearings come, we don't even know where they are to even notify them of the hearings. They just don't show up. They don't show up at all. If you let them go, you will never see them again. You are basically passing them through.

Yet you can't detain the kids they came with. So you are left with this choice: I can't detain the kids; therefore, I can't detain the family together. So either I let them all go and never hear from them again or I detain the adults and separate them from their children. That is the decision the administration made along with saying: We are going to enforce every single one of these cases. Yet I already told you that if you let them go, your chances of ever having them show up again are virtually nil in many cases. That has led to the problem because, even though we are a nation of laws. we are also a nation with deep Judeo-Christian principles.

You are watching it on television, and you are seeing kids who are crying. Forget about being a Senator now. You are a parent, and you are thinking to yourself: This is horrifying that this is happening in America. It has to end.

So the administration says: We are going to end it, and we are going to detain them together, and someone is going to sue us under the Flores settlement, which is why Congress must act.

I watched some of the speeches on the floor last night by some of my colleagues on the other side of the aisle, and the best way I can describe the argument is that I understood it, and, if I am wrong, then somebody should tell me. I listened to the arguments carefully because I was thinking that there has to be a way to deal with this because it is a tough issue.

This was their argument: No. 1, do not detain the children at all. Keep the Flores settlement in place, and don't detain the children.

No. 2, don't separate the families. That means, not only can you not detain the children, but don't detain the parents. Let them go.

No. 3, if they don't show up for their hearings and you eventually run into them, don't deport them either.

If we are not going to detain children and if we are not going to detain parents and if they don't show up for the hearings and we are not going to deport them unless they are violent criminals, then, the de facto policy is this: If you come to the United States alone, you will be detained and returned, but if you come to the United States with children, you will be released and, potentially, never be deported.

Now, this is not conjecture. I already told you that I know people. I want to tell you the perception that that creates. People can argue about whether dividing families is a deterrent or not. I don't even want to make that argument because I don't think that is a deterrent that we should use as a nation. It is not who we are. We should never say that we are going to punish your kids in order to keep you from doing something. Yet I can tell you that, whether or not it is a deterrent, it is most definitely an incentive to have a policy that says: If you come alone, you will be apprehended, detained, and returned, but if you come with kids, we are going to let you in.

It is true that I find it cruel to separate these kids from their parents. I want to tell you what else is cruel, and that is the journey that people have to undertake in the hands of some of the most horrible human beings on this planet who traffic human beings through Mexico and across our border. Let me tell you how horrible it is. It is so horrible that many of the young women who actually make that journey ensure that they get on birth control before they go on the journey because they expect to be sexually assaulted. That is how cruel it is. It is cruel because children disappear on that journey. We don't know what happens, but they vanish. It is cruel because families are often robbed and beaten on that journey. It is one of the nastiest, most cruel journeys anyone could imagine.

I will never forget being in Honduras a couple of years ago when we were at a migrant center. Our U.S. Customs and Border Protection people, who were embedded there alongside our Honduran partners, were talking to this young man who happened to be from Cuba and who was on his way to the United States. They warned him. They showed him. They talked him through it. They said: Once you cross this border, you are about to be in the hands of some of the worst human beings on the planet, who make a habit of killing people, assaulting people,

trafficking people. This young man was determined.

To be honest with you, I don't know what happened to him. I gave him my number. I told him that if he were to make it to the States, we could be helpful, whatever it might be. We never heard from him again. I imagine he made it or something else happened. I, personally, tried to discourage him from making the journey.

So, yes, it is cruel to divide families. It is also cruel to have an incentive for people to bring children on this journey, and that is what this is.

To go back to the point, unless I am wrong, as I understand it, the policy that we are being asked to support by some is this: Don't detain the kids. Don't detain the parents in order not to separate the families. When they don't show up for the hearings, don't deport them.

Well then, basically, your de facto law is that if you come to the United States alone, you will be detained and returned. Yet if you come with kids, you will get to stay. That is irresponsible. If that is, in fact, the policy, then you should admit that this is our policy and that this is what we think the law should be. You can't go around saying you are for border security but then never say what you are for. You can't go around saying that we should only enforce our immigration laws on dangerous criminals. Everyone agrees with that one.

The bottom line is, if we want to continue to be a nation of immigrants and of immigration, then we have to have an ordered system of immigration. Otherwise, you have what we have now. You have what we have now in America, and you have what we have now all over the world, which is many people—a nation of immigrants—turning on immigration, not because they don't believe in it but because they think what we have now is unsustainable and wrong.

You will never hear me say that these people are animals or terrible people. They are not. Look, any time you take thousands of people and put them together, and, of course, there are going to be bad people among them, but it is my experience and my deep belief that the overwhelming majority of people are just looking for a better life. People are looking to send money back to their families, to live in safer places, and to reunite with loved ones who are already here. Their motives are not wrong, but there has to be a process by which to do it, and our laws put us in this position every single day.

I will never forget this. A handful of years ago, the home across the street from ours was occupied by a family. I don't know what happened—well, I know what happened, obviously. At some point, they didn't pay their rent long enough, and the landlord evicted them, which requires you to go to the courthouse and get a court ruling. The sheriff's office comes and opens the door and takes out all your furniture and puts it on the curb.

We drove by and saw that family sitting there on their couch. There were three kids. The mom was on the cell phone calling somebody. All their possessions were sitting in plastic bags on the curb because they didn't pay their rent. They were evicted, and it was painful to watch. We did what we could. We tried to talk and see whether there was anything we could provide to make sure they had a place to stay that evening. But no one suggested that what we should do is just not allow landlords to evict people for not paying the rent. No one suggested that because we realize that if we ever have a law like that, no one will ever rent their property to people again. If we stopped enforcing the right of a landlord to evict people from their homes, if we were to stop enforcing that, then there would be no more landlords. Nobody would ever put anything up for rent. We would have a housing crisis. But that doesn't mean that it doesn't break our hearts to see the images of what that means when we see that applied.

I know people who lost their homes in foreclosure. Their homes are their dream. They came across difficult times and couldn't pay the mortgage, and they were out of their homes. It breaks your heart, but I haven't heard anyone suggest that we should make mortgages unenforceable.

It is not the same thing, but my point is that our laws always put us in this situation, but the answer can't be to not enforce the law. Every single day, even as I speak to you now, somewhere in this country, some adult is going to be arrested, and this adult is going to go to jail—perhaps for many years—and their children are not going to be able to see them.

I am not claiming that someone who commits a horrible crime in America is the same as someone who crosses our border. My point is that it happens every day, and no one should diminish it, but no one suggests that we should no longer arrest anyone or apply the law to people if it divides them from their families, because jails are full of people who have been divided from their families.

I make these points not as comparison. I am not saying that being evicted from your home and crossing the border are the same thing. I am not saying that being convicted of a serious crime and spending years in jail and crossing the border are the same thing. What I am saying is that oftentimes the application of our law leads to results that trouble our hearts, but we recognize that if we don't apply the law, the alternative is as bad, if not worse. That is where we are.

The reason why a nation of immigrants has a significant percentage of Americans who frankly want to see immigration significantly slashed is not because they have forgotten where they came from but because they think this thing is out of control. They are OK with 1 million people or 800,000 peo-

ple a year coming into the country legally; what they are not OK with is anyone who wants to come, coming anytime they want, from anywhere they want, and they react against it.

It is easy to hear these people on television say: Well, that is something horrible that is going on in America. It is the President's fault. It is this one's or that one's fault.

It is happening all over the world. It is happening in every country in Europe. It is increasingly now putting pressure on Canada. It is happening in Mexico, which a few years ago began to crack down on their southern border.

So the best way forward is a bill that Senator TILLIS and others filed yesterday, and that is one that would allow us to house families together while their hearing is pending. Some will qualify for asylum and get to stay. Others will have to return together. Is it perfect? No. The U.S. Government is not in the business of housing families. We do have an obligation to ensure that we can expedite their hearings so they are not there for a long time. We do have an obligation to say: If you legitimately qualify for asylum, you should be given the opportunity to apply for it. We do have an obligation to say that while we retain families, we are going to provide them safe, sanitary conditions, because that is who we are as a people, and that is who we should be. We do have an obligation to do all of that, and that is why this bill adds 200 new judges to help expedite and why it calls for expediting cases that involve families with children.

I know this is a tough issue, but our law cannot be that if you come here unlawfully with children, you get to stay and we are not going to enforce it, because that creates a cruel incentive for more people to do that. If we are basically saying: We have laws, but we refuse to enforce them, then we don't have an immigration system, and people will turn on immigration, and then we can't solve the problem.

I say to you in closing, as someone who is by no means an immigration restrictionist—by no means—in fact, I support doing something reasonable with the people who have been here for a long time and are not dangerous criminals and are now part of our country. I support extending TPS for the Haitian community, many of whom are now business owners in Miami-Dade County, where I live. I support extending TPS for the Honduran community who are here legally. TPS makes you legal. Some of them own businesses, and some have graduated and are going to medical school. I support all of that. I support doing something responsible with people who were brought here as children through no fault of their own and who have grown up here. Some of them don't speak any language but English. I support their finding some permanency in this country and a path to citizenship. I support all of that stuff

I also support enforcing our immigration laws so that we can welcome more people in the future. But there has to be a process. Every sovereign country in the world has laws and a process, and most of them enforce their laws in ways that are much more stringent—in many cases, much more barbaric—than anything that you will ever be accused of having done in the United States. That is not what I am advocating, and I don't know anyone who is.

So it has been a tough week on a tough issue. I hope we will act. I know how appealing this is as a political issue. I know how much cable news time people get on both sides talking about it. I hope we can make progress at least on this one little piece and then move forward and do the rest of it. But this one little piece—I hope we will deal with it. I think we have a proposal before the Senate that doesn't make the situation perfect, but it sure makes it a lot better than it is right now; it sure is preferable to dividing families; and it sure is preferable to a law that tells people: Bring your children on this very dangerous journey because if you do, you will get to stay. It is my hope that we will act and get something done.

I yield the floor.

The PRESIDING OFFICER. The Senator from South Dakota.

Mr. ROUNDS. Madam President, I rise today to discuss H.R. 5895, the Energy and Water, Legislative Branch, and Military Construction and Veterans Affairs Appropriations Act, 2019.

I couldn't help but listen to my colleague Senator RUBIO and the very fine way in which he has expressed the same thing that many Americans feel, and that is a compassion for those individuals who find themselves at our border and who simply want a better way of life for their families, while at the same time expressing the frustration that our laws are very, very clear that if you want to come into our country. you have to follow the law. At the same time, there is the compassion that has been shown by people across this entire country with regard to these children who, through no fault of their own, find themselves in this serious predicament in many communities along the border.

I also want to express my appreciation to the President for the Executive order he has put in place in an effort to at least in a very short period of time address the situation for these young people and try to unite—as many of us want—those families once again. The compassion of the American people continues to shine through with regard to assisting and recognizing those who simply are not in a position to take care of themselves, regardless of which country they are a citizen of today.

Madam President, I would like to refer to and discuss the appropriations bill that is in front of us today. This appropriations minibus combines three separate appropriations bills, each of which was voted nearly unanimously out of the Senate Appropriations Committee earlier this year. It expends

about \$147 billion, or they propose to spend about \$147 billion. This is significant because since coming to the Senate 3½ years ago, this is only the second time we are actually bringing smaller, separate appropriations bills to the floor months before the deadline and also having a healthy, robust debate on amendments to this legislation. It is a long-overdue step that is getting us back to what we call regular order, which is the traditional way of working appropriations bills through the Senate. It lets everybody see what is in the bill. It is truly long overdue.

Let me go over some highlights of this particular appropriations package of three bills, starting with the Energy and Water Development section.

This section authorizes funding for the Department of the Interior, the Department of Energy, and the Army Corps of Engineers, just to name a few. It appropriates \$42.8 billion to these agencies to improve our water infrastructure and invests in critical national security needs concerning nuclear energy.

It also provides additional resources to invest in science and energy, including providing full funding for the Long-Baseline Neutrino Facility and the Deep Underground Neutrino Experiment, which, at \$145 million, is up from \$95 million last year. This funding will allow the scientists at the Sanford Underground Research Facility in Lead, SD—a world-renown research facility in my home State—to continue their important research on neutrinos and dark matter.

The report language of this section also encourages the Army Corps of Engineers to finally implement the snowpack monitoring program in the Upper Missouri River Basin. It does this by recommending that the snowpack monitoring equipment be eligible for funding under the operation and maintenance account. This is significant because the implementation of the Upper Missouri River Basin snowpack monitoring system will help mitigate the possibility of a major flood event for those living or working along the Missouri River and the Mississippi River.

It is time for the Army Corps to step up and finally implement this much needed program, which was originally authorized under the 2014 water resources bill 4 years ago. This was in direct response to the flood that occurred on the Missouri River and the Mississippi River in 2011. It is time to implement this monitoring process now.

The Military Construction and Veterans Affairs section of this bill, which was supported unanimously when it was reported out of committee, supports infrastructure investments to help ensure maximum readiness for our troops, providing a total of \$10.3 billion in funding for military construction. This includes report language that appropriates \$15 million for a new National Guard readiness center in Rapid City. SD.

This section will also provide funding for needed improvements and renovations at the VA, including funding to prevent veteran suicide, increase rural veterans' access to healthcare, and support mental health care programs for our veterans.

In total, this bill provides \$78.3 billion for the VA to help them care for the approximately 9.3 million veterans enrolled for fiscal year 2019.

Finally, the Legislative Branch and related agencies portion of this omnibus includes funding and policy provisions to improve operations and address heightened security requirements for those working in Congress and those visiting the U.S. Capitol Complex.

It is important to point out that this is just 3 of basically 12 appropriations bills. This was also approved—this particular portion of this legislation, this three-appropriations-bills package—unanimously by the Senate Appropriations Committee earlier this year. By tackling our appropriations bills in this fashion and by allowing Members to offer and actually vote on these amendments to make these bills better, we are taking a monumental step toward getting our appropriations process back on track.

Staying committed to a regular appropriations process allows the American people, through their elected representatives, to have a true, meaningful voice in how their tax dollars are spent. It also prevents us from having to rely on a series of continuing resolutions that have a significant, harmful impact on our military readiness. Military leaders have repeatedly warned of the dangers of these short-term, stopgap spending bills and what they do to our ability to adequately train, equip, and maintain a force. In particular, under continuing resolutions, the Defense Department is restricted from starting new programs, which is deeply concerning in today's rapidly changing threat environment.

Since coming to the Senate, I have expressed my frustration with our broken appropriations system, which really hasn't worked in 40 of the last 44 years that the current budget process has been in place. While our appropriations process is still in need of significant reforms to truly get a handle on our budget crisis and begin to tackle our \$21 trillion debt, taking accountability and actually managing the 31percent of the budget that we can vote on is a significant step toward becoming more accountable to American taxpayers. Let me say that again. We are talking about 3 of approximately 12 appropriations bills. We are talking in this particular case about 11 percent of what we are actually going to be talking about spending.

As an example, if you take the total amount of dollars in defense and non-defense discretionary spending, we will propose to spend for this coming year about \$1.3 trillion. Of that \$1.3 trillion, this group of bills amounts to about

\$147 billion. It is about 11 percent. But at the same time, if you look at the \$1.3 trillion that we are going to be voting on—if we do this all successfully under the existing appropriations plan, the way the laws are set out—we will be voting on \$1.3 trillion, but the Federal Government will actually spend about \$4.2 trillion. The rest of it is mandatory spending: Medicare, Medicaid, Social Security, and \$316 billion in interest on our Federal debt. We don't vote on that. That is simply on autopilot.

But in order to get to that part of the budget, we have to show that we can actually manage and vote on the smaller part of the budget, the \$1.3 trillion that is before us in the next series of appropriations bills.

Today we take up three of them, for \$147 billion in spending. We are spending this entire week doing it. Hopefully, as all of our colleagues have the opportunity to look at, review, and make modifications by amendments to them, we begin to have the confidence to understand that we really should take responsibility for and, on the longer term, actually start managing and voting on the entire Federal budget, which today is, as I say, about \$4.2 trillion.

I want to take this opportunity to thank Senate Appropriations Chairman RICHARD SHELBY, Ranking Member LEAHY, Leader McConnell, and all the others who worked to get this legislation to the full Senate floor.

Responsible spending starts with a responsible appropriations process. We owe it to every American to be responsible stewards of their hard-earned dollars. I believe this is best achieved through a regular appropriations process that brings about serious, thoughtful debate as to how and where the money is spent.

This bill allows that debate to happen. It is a good bill that invests in energy and infrastructure, provides our troops with additional tools for maximum readiness, and funds the VA so they can do a better job of taking care of our veterans.

I urge my colleagues not only to support these appropriations but future appropriations bills that may come to the floor later this summer, avoiding the last-minute continuing resolution or the usual 2,000-page omnibus bill in September or, unfortunately, even later.

I yield the floor.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. ALEXANDER. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER SASSE). Without objection, it is so or-

The Senator from Tennessee.

Mr. ALEXANDER. Mr. President, I wish to thank Senators on both sides of morning, the hot Sun rose on a tent

the aisle and staff members for working together to have a good process this week on our first appropriations bills.

We have three of them that we made progress on. We had six recorded votes in the last couple of days. We have about 20 other amendments-most of them bipartisan—which we believe we could adopt by a voice vote, but we have one or two recorded votes that we are going to need to take this afternoon unless we have agreements otherwise.

AMENDMENT NO. 2983 TO AMENDMENT NO. 2910

Mr. President, based on that, I ask unanimous consent to call up the Bennet-Gardner amendment No. 2983. I further ask consent that at 2 p.m., the Senate vote in relation to the Bennet amendment, and that no second-degree amendments be in order to the amendment prior to the vote.

The PRESIDING OFFICER. Without objection, it is so ordered.

The clerk will report.

The legislative clerk read as follows: The Senator from Tennessee [Mr. ALEX-ANDER], for Mr. BENNET, proposes an amendment numbered 2983 to amendment No. 2910.

Mr. ALEXANDER. Mr. President, I ask unanimous consent that the reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To increase employment for members of the Armed Forces in emerging industries)

At the end of title III of division A, add the following:

. (a) The Secretary of Energy, in Sec. 3 consultation with the Secretary of Defense, shall evaluate the military installations at which it would be cost-effective to establish a partnership with community colleges, institutions of higher education, and the private sector to train veterans and members of the Armed Forces transitioning to civilian life to enter the cybersecurity, energy, and artificial intelligence workforces.

(b) Not later than 120 days after the date of enactment of this Act, the Secretary of Energy, in consultation with the Secretary of Defense, shall submit to the congressional defense and energy committees and make publicly available a report describing the results of the evaluation conducted under subsection (a).

Mr. ALEXANDER. What that means in plain English is that we will have a vote at 2 p.m. If we secure agreement, we could quickly wrap up this afternoon. If we don't, we will have further votes this afternoon.

I suggest the absence of a quorum.

The PRESIDING OFFICER. clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. COONS. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

FORCED FAMILY SEPARATION

COONS. Mr. President, this

city 20 miles outside El Paso, TX. That tent city stands as a makeshift detention facility to house children who have crossed our border and have been separated from their parents. This tent city, I would suggest, is hopefully a temporary monument to modern-day American cruelty.

Across South Texas, so-called tender age shelters have sprung up to house very young children, even infants, who have been taken from their parents in an act that pediatricians, psychologists, and frankly anyone who has raised a child themselves know is the most traumatizing and upsetting thing you can do to a young child, which is to take them away from their parents by force, with no understanding of what is happening or expectation of when they will be reunited.

This morning, thousands of children woke up to the voices of strangers in strange places and started another day in institutionalized, fenced-in confinement. This is happening in our Nation.

I have heard from dozens—hundreds of Delawareans by every means they could communicate with me, and I am sure my colleagues have also heard from hundreds or thousands of their constituents, as we, as a nation, have been haunted by the sounds and images of vulnerable children crying out for help.

On one hand, I think this is a simple issue of right and wrong, but on the other, this issue, like so many others that affect us in the Senate, has been complicated by politics and by rhetoric and by statements, frankly, meant to mislead.

The American people, though, I think deserve clarity about what has been happening along our southern border in recent weeks and what its impacts have been and may be to families, to children, and to parents who have crossed our border. So let's be clear about what is happening.

President Trump and his administration created—created—a humanitarian crisis by adopting a so-called zero tolerance policy to compel prosecution of all who cross our southern border, many of whom are people fleeing unspeakable violence in their home countries in Central America. Then the President and leaders in his administration excused or even misled people about this policy—this cruel policy—in a variety of different, conflicting, and, frankly, at times, even absurd ways in the past week.

Administration officials claim they didn't actually have this policy or claimed they were compelled to do this by a nonexistent law or claimed their policy was a deterrent to prevent people from seeking asylum in the United

Regardless of the explanations given, the American people spoke clearly and forcefully over the past week and said the President's policy was unacceptable. They said this treatment of children was an un-American tragedy that should not continue.

Under that sustained pressure from the American people, our President relented and yesterday signed an Executive order, but even then he has only created new problems with the Executive order he just issued.

As a Senator and as a person of faith, my own public service is closely tied to the values taught to me by my Christian faith and by my parents. I know many of my colleagues with whom I have spoken, on both sides of the aisle. feel the same way. We have to ask ourselves as parents, as people of faith: How can we stomach the human suffering of a child being ripped from his mother's arms and that intentional, willful child abuse being imposed to make that child a hostage or a bargaining chip in our long-running and unresolved conflicts here about immigration policy? How can we tolerate even one father being left in torment, searching for his baby or child, not knowing where they are or even if he will ever see them again, and having that torment imposed as a tool of policy, and how can we stomach multiplying those individual tragedies by 2.342?

By my count, since May, 2,342 children have been forcibly separated from their parents after crossing our border. In just 6 weeks, 2,342 lives have been changed in ways that will have lasting consequences.

Now, the President has issued the Executive order that he claims will end this separation of families, but that Executive order is seriously flawed and will create as many problems and questions as it seeks to address. Of course, it doesn't change the fact that this policy, this zero tolerance policy, has already inflicted trauma and suffering for thousands of families and children. I think it creates a new humanitarian challenge, a new humanitarian crisis. because the consequences of this new Executive order will be to detain entire families in what may well prove to be ill-equipped tent cities.

This policy does nothing to clarify what will become of the more than 2,300 children already separated from their families, some of whom have been lost track of by the agencies responsible for them.

We live in the world's most powerful and prosperous Nation, but I am afraid we are watching, day after day, the way in which the administration has chosen to treat children, through their indefinite detention or separation from their parents, in a way that will have lasting and negative consequences for our human rights record.

As a nation, we were founded as an idea, a place to which people came fleeing persecution, fleeing countries in collapse or authoritarian regimes, and seeking a brighter, newer future in this country. I think we are being dishonest or shortsighted about our own family's history if any one of us stands and says that none of our ancestors came here—
none of our ancestors came here seeking relief from oppression or outside

the legal mechanisms of the time. I think we are forgetting our family's history if we say: Today we must close our border absolutely and prevent anyone seeking asylum from coming to our country.

Frankly, I have struggled as leaders in this administration have chosen to cite Scripture and to use their faith as an explanation or justification for why this zero tolerance policy was required.

Our Attorney General, a former colleague of mine, someone whose knowledge of Scripture I know to be thorough, cited Paul's Epistle to the Romans to justify this policy. In fact, I think it is specifically Romans 13:1 through 5.

He said Romans 13 requires us "to obey the laws of the government because God has ordained the government for His purposes."

I, too, am somewhat familiar—in a passing way—with Scripture. I try to read my Bible daily, and, with all due respect, I disagree with Attorney General Sessions's reading.

In Paul's letter to the Romans, he says, just before Romans 13—in Romans 12, and then just a little later in Romans 13—so if you just read a few verses on either side, I think the message is clear: We are urged to share with the Lord's people in need; we are urged to live in harmony with one another, and we are reminded most pointedly later on in Romans 13 that love is the fulfillment of the law and that "love thy neighbor" is the greatest Commandment of all.

If there is one common theme, not just in this epistle but in the Gospel, it is that Jesus radically opened His heart and His preaching to those considered outcasts and ordinary and marginalized in His society in His time. With whom did He spend His time? Outstanding citizens? Respected leaders? No, with prostitutes, with tax collectors, with lepers, with Samaritans, with the others, and with the outcasts.

I just ask those who heard what Attorney General Sessions had to say and who thought it was the right answer to rethink whether this strained and cramped reading of Paul's letter is truly a faithful reading.

Romans 13 does, indeed, instruct us to follow the law and to respect those in authority, but I will say this particular passage—and it is being misquoted in order to support oppression—has a long and storied history.

It was cited by Tories in this country who opposed those who stood up for freedom in the American Revolution. It was cited by slaveholders who opposed abolition in the runup to the Civil War. I heard it cited by those who defended the Apartheid regime in South Africa.

Yes, it does teach us to obey the law and respect the law. It does teach us that God ordains those in authority, but it does not mean we should simply accept unjust and inhumane laws and the abuses that flow from them. As a person of faith, I simply cannot accept

the current policies for the treatment of those who cross our borders seeking asylum and refuge in our Nation.

In the last few days, as I have heard on my television and social media, the sounds of crying children and the images of children being kept in what certainly looked to me to be little more than cages, I have been thinking about something written by one of America's most famous former slaves, Frederick Douglass—a man who spent much of his life in this very city and who wrote about the consequences on the oppressor of cruelty.

In his book, "My Bondage and My Freedom," he recounted his life as a slave, and he wrote about the brutalizing impact of slavery on the people of faith who tolerated it. I think his words bear briefly repeating today. He said at one point in that book:

The mistress of the house was a model of affection and tenderness. Her fervent piety and watchful uprightness made it impossible to see her without thinking and feeling—"that woman is a Christian." There was no sorrow nor suffering for which she had not a tear, and there was no innocent joy for which she had not a smile. She had bread for the hungry, clothes for the naked, and comfort for every mourner that came within her reach.

Frederick Douglass goes on to say:

Slavery soon proved its ability to divest her of these excellent qualities, and [slavery soon proved its ability to divest] her home of its early happiness. Conscience cannot stand much violence. Once thoroughly broken down, who is he that can repair the damage?

I think we should reflect, as people of conscience motivated to public service, in many cases by a shared faith, about our responsibility to speak up for the values upon which our Republic was founded and through which it has been improved.

When we promote humanity, kindness, love, tolerance, and openness, we advance our Nation. I have been heartened by the calls I have heard from across my State and country by people of many different backgrounds, many different faith traditions, many different political views. I am reminded of that passage of Frederick Douglass of the harm it causes us to be a part of a nation that imposes such a cruel and thoughtless policy and turns away and fails to look at it and fails to step forward and fails to change it. I am encouraged by what change there has been so far, but I will remind those listening that we must redouble our ef-

Let me quote just a few. The U.S. Conference of Catholic Bishops called forceful family separation "immoral" and "contrary to our Catholic values." The Holy Father, Pope Francis himself, expressed his agreement with that opinion, saying he is on the side of the bishops conference in this debate.

Rev. Franklin Graham, one of President Trump's most ardent defenders, called this policy "disgraceful" and said: "It's terrible to see families ripped apart and I don't support that one bit."

A personal friend of mine, Rev. Jim Wallis, of Sojourners, has worked with a broad group from across faith leadership, from the evangelical community to the Protestant community, to put together a group that goes by reclaiming Jesus and to post online an important statement that speaks to how across so many different faith traditions this practice, this policy of forcibly separating children—and now a subsequent policy of family detention—speaks ill of all of us.

Christians, Jews, Muslims, humanists, people of all traditions have been calling on our President to end this treatment of fellow human beings. I have heard from colleagues, Republicans and Democrats, from all over this country, their voices of concern. So it is my hope that we will refuse to tolerate this; that we as a body will take a stand; and that we as a nation will urge our President and this administration to adopt new, more humane policies for people crossing our border and seeking refuge in this country; and that we will support bipartisan legislation to fix our broken immigration laws. It is only by the action and leadership of this administration that we have gotten into this space; it is only by their action and leadership that we can get out of it.

I pray it is not too late for us to restore this Nation's reputation as a country that welcomes those seeking refuge from around the world. I will continue to pray every day for our President, for our Senators, for our Nation, for its values, and for our ability to stand up for the treatment of children in distress.

Thank you.

I yield the floor.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

 $\mbox{Mr.}$  HATCH. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### TRIBUTE TO MARK PRATER

Mr. HATCH. Mr. President, I rise today to pay tribute to a man who was a loyal and diligent staffer on the Senate Finance Committee for nearly three decades—Mark Prater.

Mark began as a tax counsel with the committee in January of 1990. During his 28-year tenure with the committee, Mark has been a shining example of a bipartisan policy staffer. He is a proud Portlander, where he graduated with his accounting degree from Portland State University. He went on to receive his law degree from Willamette University and then his LLM in taxation from the University of Florida.

After practicing law for a few years in Portland, Mark thought he would take a 2-year break from practice to work in public service, but after he started working for his home State Senator, Bob Packwood, Mark became

consumed by the work on the Finance Committee, which was easy to do but especially for somebody like Mark.

This was a time when America had a Republican President and both the Senate and House were controlled by Democrats. Yet the tax staff, including a fresh-faced counsel from Oregon, found ways to get bills across the finish line. Some of those bills included significant budget and energy deals that helped jump-start the economy in the early 1990s.

After a few years, Mark was promoted to chief tax counsel in October of 1993—a post that became synonymous with Mark Prater for nearly 25 years. In 2007, Mark was named deputy staff director of the Senate Finance Committee.

For the next decade, Mark's legislative management and institutional knowledge were crucial in virtually every bill that was passed out of the Senate Finance Committee—and there have been a lot of them—but Mark's impact in Congress did not end there. In 2011, Mark was appointed as the staff director of the Joint Select Committee on Deficit Reduction, or the Super Committee, as it was more commonly known.

As many of us remember, September of 2011 was a trying time for America and Washington. Just about any stray statement or suggestion seemed to throw spark on the dry kindling of political frustrations. The Super Committee was created to find a solution to America's debt crisis but also to act as an example of bipartisan and bicameral cooperation. The first step was selecting a director who would be able to handle an immense workload while also dealing with unknown forces and Members of Congress who were unfamiliar with those forces. Mark was the man for the job and shepherded the committee through a process that resulted in many work products that would be used over the next several

But my personal work with Mark is when I really learned to trust and appreciate him the most, although I trusted and appreciated him before. From the moment I became the ranking member on the Senate Finance Committee and even more so after I became chairman in 2015, I leaned on Mark to help develop and negotiate a reform to our long outdated and broken Tax Code. The result was the Tax Cuts and Jobs Act-the largest and most comprehensive overhaul of the U.S. Tax Code in 36 years. In the end, I think we can safely say this is one of the greatest legislative achievements in recent memory, and it all happened in large part due to Mark's efforts, influence, and expertise. I relied on him. and I have to say my reliance was wellplaced.

Perhaps more than anyone else, Mark can testify that the process for tax reform was years in the making. Contrary to what Democrats may tout, this was not a 6-month, 1 year, or even 2-year effort; tax reform had been debated and individual pieces had been negotiated and proposed in some form or another for years, with the Senate Finance Committee producing bipartisan working papers and holding hearings on dozens of occasions throughout the last decade.

Rather than a last-second rush job, I think the facts and history indicate that the process actually began in earnest thanks to Mark's work at the Super Committee. That was when several of the major bipartisan conversations about improving innovation, returning to normal GDP growth, and improving fairness while broadening the base became earnest bipartisan conversations.

As we continued to develop tax reform, much of the work between Senators, their staff, the Big 6, Treasury, constituents, and stakeholders was at least in part facilitated by Mark Prater, who was always there to listen and politely make suggestions and answer questions. He did not always like what he heard, but he was willing to negotiate and try to find common ground just to get the football another inch down the field.

Tax reform had many bipartisan ideas: Provide relief for middle-class families, broaden the base, bring the corporate rate down, and fix the broken international tax regime. As anvone who has worked in tax before knows, there are 1.000 levers to pull and knobs to twist to get to an end result. But all of this has to happen while walking a difficult political tightrope a tightrope I am not sure we would have balanced upon without Mark. His absolute mastery of the Tax Code, his compassion, his patience, his sense of humor, and his creative solutions to difficult problems were a key part of the process and the substance of the final product. I am and will be forever grateful to Mark for his sacrifices and commitments to making tax reform a

I would be remiss not to also thank his wife Lori and his son James for their support and sacrifice as well. He loves both of them, and really, they are lucky to have him and his love. I am glad to see them all here today, especially so that we can finally celebrate the Stanley Cup coming to Washington. As most of us know, Mark is an avid hockey fan, and his diligent support in that sphere has paid off as well.

In sum, losing Mark has been a terribly sad day for all of us here in the Senate, but I am confident that his legacy, the tax reform that owes much to him, and the example Mark set for all of us will be remembered and cherished for years to come.

I have had hundreds of staff people work with me over the years, all of whom I have regard for, revere our friendships, have learned from, and have pushed and shoved as hard as I could. I have had some really wonderful people with me, and they have all been dedicated. They have all given of

themselves to help this country. But I have never had anybody any more dedicated or giving than Mark Prater.

Mark Prater deserves the recognition that I am trying to give him here today and much more. I have such a regard for him, such a regard for what he stands for, what a decent, honorable, kind, and hard-working young man he is. We have been very lucky to have him in the Senate, on the Senate staff, and on the Finance Committee staff. His efforts and his work are going to be around and understood by many of us for many years to come.

I want to thank him personally for the work he has done, the friendship he has given, and the hard work he has performed for all of us here. I wish him and his family the very, very best. On top of all that, I just want him to know that we love him and appreciate him.

Mr. President, I yield the floor.

The PRESIDING OFFICER. The Senator from Colorado.

Mr. BENNET. Mr. President, I ask unanimous consent that I be recognized for 2 minutes and that my colleague from Colorado, Senator GARD-NER, also have 2 minutes.

The PRESIDING OFFICER. Is there objection?

Without objection, it is so ordered.

AMENDMENT NO. 2983

Mr. BENNET. Mr. President. I ask unanimous consent to call up amendment No. 2983.

The PRESIDING OFFICER. amendment is pending.

Mr. BENNET. Mr. President, each year, 230,000 men and women leave military service. Many enter the civilian workforce. I know everyone in this Chamber believes we can do a better job connecting our veterans and transitioning servicemembers with rewarding and high-paying jobs.

I also know people in this Chamber agree that these men and women are ideal employees for American businesses. They are highly trained, many in advanced technologies. They are experienced leaders. They are driven and mission-oriented. As someone who used to work in the private sector, these are all qualities I have looked for in em-

As a Colorado Senator, I know our State has one of the highest percentages of veterans in the country, and we have military bases with transitioning servicemembers. Many veterans from all over the country choose to live in Colorado and make it their home.

We also have top science and engineering programs in emerging energy industries hungry for a highly skilled workforce. There is a natural opportunity to connect these groups and strengthen the bridge between our men and women in uniform and rewarding. high-paying jobs. That is what this amendment seeks to achieve.

It directs our government to identify opportunities with the military to partner with colleges, universities, and the private sector to train our veterans and transition servicemembers for jobs in the growing energy, cyber security, and artificial intelligence sectors.

I thank my colleagues for supporting the amendment and especially Senators GARDNER and DUCKWORTH for ioining me as cosponsors.

I yield the floor.

The PRESIDING OFFICER. The Senator from Colorado.

Mr. GARDNER. Mr. President. I thank my colleague Senator Bennet for his work on this and the opportunity to work with him to make sure we continue to honor our veterans and armed servicemembers.

Our veterans have served and our armed servicemembers proudly serve this country in Active Duty. When they come home, though, one of the obligations we have as a society and country to thank them for this incredible service is to make sure they have the skills, education, and training to integrate back into the civilian workforce. They obviously have incredible skills which they have acquired during their military service, and we can put them to use here at home.

This amendment simply says the Department of Defense and the Secretary of Energy will evaluate military installations to determine which ones are ripe for opportunities to work with community colleges, institutions of higher education, and others so they can enter into agreements to help train veterans—armed servicemembers. members of the Armed Forces, to transition them into civilian life—to help work in the cyber security fields, energy fields, artificial intelligence workforce.

In Colorado alone, we have 13,000 job openings in cyber security-13,000 job openings in cyber security alone. This gives us a chance to continue our service in thanking our veterans for the work they have done in service to our country.

I thank my colleague from Colorado. Senator Bennet.

I yield the floor and urge my colleagues to vote yes.

The PRESIDING OFFICER. The Senator from Tennessee.

Mr. ALEXANDER. Mr. President, I ask unanimous consent to speak for 2 minutes to inform Senators where we

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. ALEXANDER. I thank Senators on both sides of the aisle for working well this week on the appropriations process. We are off to a very good start.

We have voted on six amendments in the last couple of days. We have about 20 others that we are close to agreement on and probably can adopt by voice vote.

We have one amendment we are going to have to deal with. If it were not offered, then this would be the last vote for the day. If it needs to be dealt with, then we are going to have to deal with it following this vote. So I wanted Members to know, unless we get agreement, we will be having at least one more vote following this vote.

VOTE ON AMENDMENT NO. 2983

PRESIDING OFFICER. question occurs on agreeing to amendment No. 2983.

Mr. INHOFE. I ask for the yeas and na.vs.

The PRESIDING OFFICER. Is there a sufficient second?

There appears to be a sufficient sec-

The clerk will call the roll.

The bill clerk called the roll.

Mr. CORNYN. The following Senators are necessarily absent: the Senator from Tennessee (Mr. CORKER) and the Senator from Arizona (Mr. McCAIN).

Mr. DURBIN. I announce that the Senator from Illinois (Ms. Duckworth) and the Senator from New Hampshire (Mrs. Shaheen) are necessarily absent.

PRESIDING OFFICER The HOEVEN). Are there any other Senators in the Chamber desiring to vote?

The result was announced—veas 96. nays 0, as follows:

[Rollcall Vote No. 137 Leg.]

YEAS-96

Alexander Gillibrand Murray Baldwin Graham Nelson Barrasso Grassley Paul Bennet Harris Perdue Blumenthal Hassan Peters Hatch Portman Heinrich Reed Booker Boozman Heitkamp Risch Brown Roberts Burr Hirono Rounds Cantwell Hoeven Rubio Hyde-Smith Capito Sanders Sasse Cardin Inhofe Isakson Schatz Carper Casey Johnson Schumer Jones Cassidy Scott Collins Kaine Shelby Kennedy Smith Cornyn King Stahenow Cortez Masto Klobuchar Sullivan Lankford Cotton Tester Crapo Leahy Thune CruzLee Tillis Manchin Daines Toomey Donnelly Markey Udall Van Hollen McCaskill Durbin Enzi McConnell Warner Ernst Menendez Warren Feinstein Merkley Whitehouse Fischer Moran Wicker Flake Murkowski Wyden Murphy Gardner Young

NOT VOTING-

McCain Duckworth Shaheen

The amendment (No. 2983) was agreed

The PRESIDING OFFICER. The Senator from Tennessee.

Mr. ALEXANDER. Mr. President, for the information of the Senators, we are about to move to the consideration of the amendment by the Senator from Utah. I want to take about 1 minute to talk about it. The leader will speak, and then I will move to table the amendment. Depending on the outcome of the amendment, there may be other votes this afternoon.

I thank Senators for working well together. We have had six votes. We have had 20 that we think we can work out. more or less, in a managers' package. The Senator from Utah, by the way, has been very helpful in getting us to that point. Yet I am going to move to table his amendment, and I want to explain why.

This is an authorizing amendment. It belongs on the authorizing bill. This is an appropriations bill. We have worked very hard over the last few weeks, under Chairman Shelby's leadership and Senator Leahy's leadership, to try to keep such amendments off of our appropriations bill so that we can get to a result.

It has been a long time since this body has done what it is supposed to do under the appropriations process. This is the first week of that process. If we table the amendment that is about to come up, we will be able to complete our work, I believe, today or Monday and be off to a good start with about two dozen amendments in a process that is of the kind that we have been saving for weeks we want to see.

So, while I totally agree with the Senator's amendment and have voted for it many, many times, this is not the place for it.

Mr. LEAHY. Will the Senator yield on that point?

Mr. ALEXANDER. Let me finish, if I may, because we are trying to get to the vote. Well, yes, I yields.

Mr. LEAHY. Mr. President, I was simply going to add to what the Senator from Tennessee was saying.

Senator SHELBY and I have tried to keep things that are inappropriate out of the appropriations bill so that we may actually pass some appropriations bills. So I will join the Senator from Tennessee.

Mr. ALEXANDER. I thank the Senator for his support.

Mr. President, in addition to this, for those on this side of the aisle who oppose the waters of the United States, remember that the courts have enjoined it, and President Trump has rescinded it. President Trump's EPA rewrote the rule and sent it to the OMB last week. So there will be a new rule, but it is not now in effect.

Finally, a small part of the bill is dealt with in the Interior appropriations bill.

I thank the Members for being here. I respect the Senator from Utah, but following the leader's remarks, I am going to move to table his amendment. I urge all Senators to do that. We want an appropriations process. We do not want an Omnibus appropriations bill, and that is what we will get if we offer amendments like this during the appropriations process.

I yield the floor.

The PRESIDING OFFICER. The majority leader.

Mr. McConnell. Mr. President, look, this is a big test for the Senate. There is broad bipartisan agreement that we need to quit doing Omnibus appropriations bills. Chairman Shelby and Senator Leahy have gotten not only the committee in a good place, but Senator Alexander has handled this bill in such a way that we have had broad cooperation in getting it across the floor so as to get it into conference and actually make a law—the three appropriations bills.

There is no doubt about it—I can't find many people on this side of the aisle who approve of the previous administration's waters of the United States regulation. It is on its way to the ash heap of history right now under this administration.

This is not about waters of the United States or about whether we are for it or against it; this is about whether we want to get away from annual Omnibus appropriations bills, and this is the first test here. We have a minibus consisting of three bills, and we have had widespread cooperation to get it across the floor. This amendment needs to be tabled because this is not the right place to offer it.

I will be joining the senior Senator from Tennessee, the chairman of the Energy and Water Development Subcommittee, in tabling this amendment. Make no mistake about it—it is not because I support the waters of the United States but because that is being taken care of, and we want to have regular order and the passage of appropriations bills this year.

AMENDMENT NO. 3021, AS MODIFIED, TO AMENDMENT NO. 2911

Mr. McCONNELL. Mr. President, I call up Lee amendment No. 3021, as modified, to Alexander amendment No. 2911

The PRESIDING OFFICER. The clerk will report.

The senior assistant legislative clerk read as follows:

The Senator from Kentucky [Mr. McCon-NELL], for Mr. Lee, proposes an amendment numbered 3021, as modified, to amendment No. 2911.

Mr. McCONNELL. I ask unanimous consent that the reading of the amendment be dispensed with.

The PRESIDING OFFICER. Is there objection?

Without objection, it is so ordered.

The amendment, as modified, is as follows:

(Purpose: To terminate a rule relating to the definition of "waters of the United States")

At the end, add the following:

SEC. (a) The final rule issued by the Administrator of the Environmental Protection Agency and the Secretary of the Army entitled "Clean Water Rule: Definition of Waters of the United States'" (80 Fed. Reg. 37054 (June 29, 2015)) is void.

(b) Until such time as the Administrator of the Environmental Protection Agency and the Secretary of the Army issue a final rule after the date of enactment of this Act defining the scope of waters protected under the Federal Water Pollution Control Act (33 U.S.C. 1251 et seq.) and that final rule goes into effect, any regulation or policy revised under, or otherwise affected as a result of, the rule voided by this section shall be applied as if the voided rule had not been issued.

The PRESIDING OFFICER. Th Democratic leader.

Mr. SCHUMER. Mr. President, I will be very brief.

I thank the Republican leader and the senior Senator from Tennessee the chair of one of the relevant subcommittees—for their comments.

We want to make this process work. It is going to take a little work to

bring it back to the way it used to be on both sides. This is an outstanding start, and I appreciate that very much.

The PRESIDING OFFICER. The Senator from Tennessee.

Mr. ALEXANDER. Mr. President, I move to table Lee amendment No. 3021, and ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There appears to be a sufficient second.

The yeas and nays were ordered.

The PRESIDING OFFICER. The Senator from Tennessee.

Mr. ALEXANDER. Mr. President, I ask unanimous consent that there be 2 minutes equally divided prior to the vote.

The PRESIDING OFFICER. Is there objection?

Without objection, it is so ordered. The Senator from Utah.

Mr. LEE. Mr. President, it is not entirely unusual to have policy in an appropriations bill. It happens with some regularity. In fact, it happened in the corresponding House appropriations measure.

What we are talking about here is some of the worst kind of lawmaking that occurs here in the swamp, in Washington, DC. Congress sets forth a broad, vague standard, and an executive branch agency figures out the rest, sometimes with disastrous consequences.

In 2015, the EPA and the U.S. Army Corps of Engineers came up with a clean water rule, also known as the waters of the United States rule, one that effectively dramatically expanded the jurisdiction of the Federal Government over land in the United States, in some instances saying that if a plot of land is wet some of the time, some of the year, during any particular year, you can be subject to massive fines totalling millions of dollars if you do anything on that land, subject to the arbitrary determinations of Federal bureaucrats.

This is something that garnered bipartisan support in the 114th Congress. We had 49 cosponsors and ended up having 53 people vote to undo this under a Congressional Review Act resolution of disapproval. That was Republicans and Democrats. Tragically, President Obama vetoed that measure, and we were unable to secure the votes to override that veto.

This particular measure is in the House appropriations bill that corresponds to this one. I urge my colleagues to support it and to oppose the motion to table.

Mr. ALEXANDER. I yield back.

The PRESIDING OFFICER. All time is yielded back.

The question is on agreeing to the motion to table amendment No. 3021, as modified.

The yeas and nays were previously ordered.

The clerk will call the roll.

The senior assistant legislative clerk called the roll.

Mr. CORNYN. The following Senators are necessarily absent: the Senator from Tennessee (Mr. CORKER) and the Senator from Arizona (Mr. McCain).

Mr. DURBIN. I announce that the Senator from Illinois (Ms. DUCKWORTH) and the Senator from New Hampshire (Mrs. SHAHEEN) are necessarily absent.

The PRESIDING OFFICER. (Mr. CASSIDY). Are there any other Senators in the Chamber desiring to vote?

The result was announced—yeas 62, nays 34, as follows:

#### [Rollcall Vote No. 138 Leg.]

#### YEAS-62

Alexander	Harris	Portman
Baldwin	Hassan	Reed
Bennet	Hatch	Roberts
Blumenthal	Heinrich	Rounds
Booker	Hirono	Sanders
Boozman	Hoeven	Schatz
Brown	Isakson	Schumer
Burr	Kaine	Scott
Cantwell	King	Shelby
Cardin	Klobuchar	Smith
Carper	Leahy	Stabenow
Casey	Markey	Tester
Collins	McConnell	
Coons	Menendez	Thune
Cornyn	Merkley	Tillis
Cortez Masto	Moran	Udall
Durbin	Murkowski	Van Hollen
Feinstein	Murphy	Warner
Gillibrand	Murray	Warren
Graham	Nelson	Whitehouse
Grassley	Peters	Wyden

#### NAYS-34

Barrasso	Flake	McCaskill
Blunt	Gardner	Paul
Capito	Heitkamp	Perdue
Cassidy	Heller	Risch
Cotton	Hyde-Smith	Rubio
Crapo	Inhofe	Sasse
Cruz	Johnson	Sullivan
Daines	Jones	Toomey Wicker
Donnelly	Kennedy	
Enzi	Lankford	
Ernst	Lee	Young
Fischer	Manchin	

#### NOT VOTING-4

Corker McCain Duckworth Shaheen

The motion was agreed to.

Mr. ALEXANDER. Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. TILLIS. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

CALLING FOR THE RELEASE OF PASTOR ANDREW BRUNSON

Mr. TILLIS. Mr. President, I have, sadly, had to do this speech once a week for the past couple of months. So I am back again to draw attention to what I think is one of the saddest moments in the great relationship and history that we have had with the country of Turkey.

For 622 days, counting today, we have had an American who spent 20 years as a missionary—a Presbyterian minister—in Turkey in prison. For about 19 of the months he was in prison, he was held without charges. A couple of months ago, he was finally charged and indicted, and he was indicted on some of the most absurd charges you could

possibly hear. He was indicted with evidence that wouldn't keep somebody in jail overnight in the United States.

The person I am talking about is Andrew Brunson. Andrew Brunson is a little over 50 years old. He was imprisoned in October of 2016. Since then, he has spent nearly 17 months in a prison cell that was designed for 8 people and had 21 people in it. He has lost 50 pounds. He is keeping good spirits, but you can tell his mental state has diminished. The reason I know that is because I went to visit him.

After the indictment was laid out back in April, I heard through his family that he thought the American people and the Congress were going to read the indictment and believe it and turn their backs on him, so I thought it was personally important for me to go to that prison in Turkey and look him straight in the eye and tell him that he has the U.S. Congress behind him. In fact, some 70 Senators signed on to a letter expressing their concern, and I appreciate their support, including almost 150 Members of the House.

I wanted to tell him that as long as I am a U.S. Senator, we will never forget him, and we will never stop until he gets released.

Now, some people say: Well, what on Earth was Pastor Brunson doing in Turkey? Well, he was providing missionary work. He was actually providing aid and comfort to Syrian refugees who had to flee Syria into Turkey. He has actually provided food.

He has a very small church in Izmir that some of the charges of the Turkish court—and, by the way, after the prison visit, I went back to Turkey, and I spent 12 hours in a Turkish courtroom hearing the allegations myself.

They charged that this was a hotbed for terrorist plotting; that this was where Pastor Brunson tried to conspire with others to facilitate the coup—an illegal coup I completely disagree with—a couple of years ago.

We actually even had one witness say he had to have been involved in some nefarious activity because one night, in the middle of the night, they saw a light on for 4 hours—that was the charge—and, therefore, there must have been something bad going on. Well, No. 1, just because somebody's light is on doesn't necessarily mean they are doing something bad, but what makes it even more remarkable is the room they are talking about is a room I visited when I was in Izmir. It doesn't have a window. There was no way anybody could have possibly observed it. So this witness, who is in prison himself, testifies to the fact that a light was on, and therefore Pastor Brunson is a potential terrorist or a coup plotter. I am not exaggerating that charge. As a matter of fact, there is another charge that because his daughter posted a picture of a meal she was enjoying on social media, and it turns out that meal had been identified—a very common meal in Turkey at some bust of a suspected terrorist organization, the fact that she ate the same food, a common dish in the Middle East and in Turkey, they must also somehow be associated with plotting terrorist actions. These are the nature of charges that have kept this man in jail for, as I said earlier, 822 days.

Now, when I talk to the Turkish officials, some of the senior leaders thereand I worked with the State Department—particularly when I talk to the Turkish officials, they say: Well, we have a judicial process that we must run through, so justice must take its course. Well, how do you square that with the President of Turkey who suggests that if we are prepared to trade a pastor who has been in Turkey for 20 years for a religious leader in the United States who is legally present that we have told the Turkish Government, the Turkish authorities, that if they can produce a valid extradition case that lives up to the standards of the U.S. extradition system, then we will extradite him, but they are not willing to do that.

So on the one hand they say we have to have the legal process take its course, but on the other hand, the President of Turkey, President Erdogan, says, well, we will do a trade. So which one is it? The day that the Turkish President made this comment, I believe Pastor Brunson can be legally classified as a political hostage.

What makes this all the more frustrating for me is that Turkey is a NATO ally. Most people know about NATO, but let me tell you the profound nature of the alliance once you are a member of NATO. When you are a member of NATO, you as a country agree that you will come together and deploy your men and women on foreign soil to protect the sovereignty of that nation. So if Turkey were to be attacked by an aggressor, the United States has a treaty obligation to deploy, put our men and women in harm's way to defend the Turkish people and the Turkish regime.

Yet, I have, for the first time in the history of the alliance—and Turkey has been in the alliance since 1952—I have a political hostage, someone being held unlawfully in a country where I have an obligation to put American men and women in uniform at risk.

What is wrong with that picture? Well, there is a lot wrong with it, not the least of which, it has never happened in the history of the alliance. No NATO partner has ever treated another NATO ally this way. That is why we have to continue to cast light on this unlawful detention, this kangaroo court, and we have to take every step necessary to make Turkey understand that we are not going to give up.

One of the things we are doing to make sure of that is we put a provision in the national defense authorization that asks some serious questions about the nature of our relationship with Turkey and whether we should really continue that commitment that we make to our NATO alliance.

Acquiring Russian missile defense systems. For the first time ever in the history of the NATO alliance, we are going to have an ally that has a potential missile defense system that comes from a would-be adversary? A Joint Strike Fighter manufacturing supply chain that relies heavily on Turkey for our F-35? If Turkey is going to behave this way and they are not going to treat us with the respect I think you should treat another NATO ally, then we have to really rethink the relationship with Turkey.

So I hope next week is the first week I don't have to do this speech. I hope next week is the week that we announce Pastor Brunson is going to be released. But as long as Pastor Brunson is in prison, I guarantee you I will be here and I will find everything I can do as a U.S. Senator to make Turkey accountable for the unlawful detention of Pastor Brunson.

I thank all of my colleagues on both sides of the aisle-70 of them-who agree with me, who agree that Pastor Brunson should be set free.

Thank you, Mr. President.

I suggest the absence of a quorum. The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. PORTMAN. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

KEEP FAMILIES TOGETHER AND ENFORCE THE LAW ACT

Mr. PORTMAN. Mr. President, today, I want to talk about an issue that has gotten a lot of attention in Washington and around the country over the past week or so, and that is the issue of children who cross our border, both those who cross the border illegally with their parents and those who come alone. Those who come alone are known as unaccompanied children, or UACs.

First, I want to reiterate something I have said a number of times over the past few weeks, and that is that I oppose the policy of separating children from their parents. I think it is counter to our American values. As we will talk about this afternoon, though. it is also inconsistent with the infrastructure we have in place to be able to deal with it.

I was pleased to see the administration agree that we should keep families apprehended at the border together, and I was pleased to see the Executive order the President issued to that effect yesterday.

I cosponsored legislation on this issue, which has now been cosponsored by 32 of my Senate colleagues, I am told. It has the support of almost onethird of this Chamber, which would, in effect, take the Executive order and put that into law but also make some other changes that are necessary to ensure that we can have a sustainable policy with regard to children coming across the border.

I believe we can have strong border security without separating families at the border. I believe we can enforce our Nation's laws, and we should, while remaining true to our values. Children should be kept in a safe, caring environment with their parents while immigration officials quickly assess each family's individual immigration case. That is the best solution.

Beyond the moral argument for holding this policy, by the way, the logistics of separating families is just not practical. Let me talk about what currently happens with unaccompanied children.

We talked earlier about two categories. One is children who come with their parents, which has been the issue we have been discussing the last week. But there is a bigger issue with regard to those children—in the sense of the number of children who are in the system—and that is those children who come on their own.

As chairman of the Permanent Subcommittee on Investigations, or PSI, I have been investigating over the past couple of years the handling of UACs. Again, these are kids who come unaccompanied. I have done this, therefore, both during the Obama administration and during the Trump administration. From the work we have done over the past 2 years, I can tell you that the Department of Health and Human Services and the Department of Homeland Security are not prepared to effectively deal with even more children, unaccompanied minors or those who come in with their parents.

There are two key issues that we need to address with unaccompanied children who enter the United States. First, we need to ensure that if our government takes charge of these children, they are not trafficked or abused. These are children. They need to be treated as such

Second, we need to uphold our rule of law and make sure that our immigration system actually works. To do that, we need to make sure that these children appear for their immigration court proceedings. I am afraid we are failing on both counts now, and that is unacceptable.

Let me explain what I mean. I first got involved in this issue—very deeply involved—in 2015, a few years ago, when reports came out that there were eight unaccompanied minors from Guatemala who had come up to our southern border and crossed over. A ring of human traffickers lured them to the United States, by the way. The traffickers had gone to Guatemala, talked to these kids' parents, and told them they would provide these kids with an education in America. They actually got the mortgages for some of the homes as payment to pay for the trafficking and the smuggling debt. Also, the traffickers retained not just the mortgages for these homes but, when they got the kids in their control, they said they weren't going to let the kids go until these debts were totally paid off.

They weren't interested in giving them an education. It turns out they were just interested in trafficking these kids. Anyway, when the kids crossed the border, they were apprehended. Their status, as defined by Federal immigration law, was that of "unaccompanied child," or UAC. They were considered UACs. This means the Department of Homeland Security was picking them up-Customs and Border Protection. Following protocol, they were then transferred to the Department of Health and Human Services, HHS.

One Federal Department picks them up. They take them to another Federal Department, called the Department of Health and Human Services. HHS, or Health and Human Services, is then supposed to keep these kids for a short period of time, until they can be placed with sponsors.

That is how the system works. The sponsors are then supposed to ensure that these kids stay safe and get them to their appropriate immigration legal proceeding. Unfortunately, based on our investigation, often that does not happen. It certainly didn't happen in this case. What happened in this case is that our investigation was able to reveal that these kids—who were brought in from Guatemala by these traffickers—were taken into custody, had gone to HHS for a short-term detention facility, and then they were sent to sponsors.

Guess who the sponsors were, who these kids were given to? The traffickers. They were given to traffickers, not to family members or friends or someone who could be trusted when you think of a surrogate family or a foster family. They were put in the custody of the human traffickers. They didn't vet these people. As a result, the traffickers took these kids north, took them to my State of Ohio, which is again how I got involved in this. They took them to an egg farm in Marion, OH, where these kids lived in squalor conditions. They were required to work 12 hours a day, 6 or 7 days a week. Their paychecks were often confiscated by the traffickers. So they were basically getting room and board. The traffickers threatened these kids and their families with physical harm if the kids didn't perform these long hours and work under these terrible conditions.

Fortunately, this trafficking ring was discovered, these kids were rescued, and they have now been prosecuted. What our investigation found out, when we tried to figure out how this could possibly have happened, is that HHS didn't do the background checks on those sponsors. They also didn't respond to a bunch of red flags that should have alerted them to problems with these kids and with the sponsors. For example, HHS missed that a group of sponsors were collecting multiple kids. That should have been a red flag right there—not just one child but multiple children. They missed a major red flag when a social

worker working with HHS showed up to help one of these kids—or tried to—and the sponsor turned the social worker away. This is somebody on contract with HHS. That didn't raise a red flag.

We held a hearing in January 2016. At that hearing, HHS committed that they were going to do better. This is a Federal agency. To have this Federal agency give kids to traffickers and have this tragic situation unfold is unacceptable.

That was during the Obama administration, by the way. Remember, this is not a partisan issue. During previous administrations and during this administration, this system has not worked. After that hearing, HHS and DHS, the Department of Homeland Security, under which we have the Border Patrol and Customs and Border Protection, committed to clarifying their respective responsibilities for protecting these kids.

The one thing we found out is that nobody was accountable. So people were pointing fingers at each other, and the kids were falling between the cracks. HHS and DHS entered into a 3-page memorandum of agreement that said that the agencies recognize that they should ensure that these kids aren't abused or trafficked. The memorandum also said the agencies would enter into a joint concept of operations, spelling out their specific responsibilities within a year's time. That would be done by February of 2017.

That is, of course, what I was looking for and what our committee was looking for. How are you going to handle these kids? Who is responsible for them? What is the handoff? Who is accountable?

That was supposed to be due in February of 2017. Today is June 2018. That operations agreement between the agencies is still not completed. They missed their own deadline by about a year and a half. They have promised, by the way, based on a hearing we recently had with HHS, to complete this agreement and to get it to us—this joint concept of operations—by July 30. We are expecting it within 4 or 5 weeks. We are very much looking forward to that.

This was based on a hearing we had in April of this year. We called DHS and HHS back again to explain what is going on and why we hadn't seen an agreement, despite virtually every couple of weeks telling us: It is coming. It is coming.

We wanted to hear how they would work better together to ensure that these kids were placed in safe environments and be sure they were following up with these children to ensure that the kids actually went to their immigration court proceedings.

It is not just about ensuring that they are not abused and trafficked. Everyone, of course, agrees with that. Everyone should also agree that they ought to go to their court hearing and make sure the system works.

We made some progress since that 2016 hearing. For example, under the Trump administration, HHS started making telephone calls to follow up, which I think is a good idea. These were 30-day wellness check telephone calls after they placed an unaccompanied minor with a sponsor.

HHS testified at our April hearing that from October to December of last year, they had the data now on the calls they had made. These are the 30-day calls they were making after these kids go out with their sponsors. Those calls revealed that about 1,500 children were unaccounted for. In other words, they placed a call, talked to the sponsor, and said: How is this child doing?

The sponsor wasn't responsive. They either said: We don't know how the child is doing; or they couldn't find the sponsor, or they couldn't find the child.

In some cases, the child had actually run away.

There were 1,500 kids unaccounted for. It doesn't mean they are not with a family somewhere. It doesn't mean they are going to their court case, but they couldn't find these kids. That is unacceptable. They are now working on a bipartisan basis—Republicans and Democrats alike—with new legislation that will be informed by this concept of operations, which we hope to have in the next several weeks. That will lay out how we ought to treat unaccompanied minors and hold someone accountable—particularly, HHS, who has children in their custody, and prior to that, DHS, or the Department of Homeland Security-to ensure that these sorts of instances will not happen again and make sure that we know where these kids are.

There are lots of experiences. Think about your home State and the foster care system, which is probably overburdened right now because of the opioid crisis, but you have a foster care system where foster parents are actually screened. Part of our legislation, by the way, is to tell the States where the kids are so the States can play a role in this as well.

What this all highlights is the fact that the Federal Government is not doing nearly enough to protect unaccompanied minors from trafficking and other forms of abuse and not doing enough to ensure that they get to their court date. Right?

We have a system, and we have these kids in the system. I don't care what your views are on immigration policy. It doesn't matter whether you believe that we should have a much more secure border and a wall or whether you believe that there ought to be more of an open border and a catch-and-release system. Nobody should want to have these kids treated like this. Everyone should want to ensure that these kids are cared for properly and get to their court date and ensure that we don't have the kinds of tragic instances we had in my home State of Ohio.

I also think it is important not to conflate these two issues together—the unaccompanied kids and the 1,500 who were unaccounted for and what has happened over the last several weeks at the border with separating families from children. We are talking about kids who come unaccompanied.

Unfortunately, a lot of people have conflated, too. There was a New York Times story about the fact that 1,500 kids have gone missing, and somehow that got conflated with a lot of folks online and some folks even in the Chamber, with this notion that this is about the separation policy and the zero tolerance policy. It is not. It is something different. What it says to me is, let's not add more children to a system that is not working.

In other words, as I said earlier, at the start, we don't have the infrastructure in place to deal with it. It is one reason I felt strongly that separating kids from their families was not only the wrong thing to do in terms of a moral policy but also in terms of our government's ability to handle it. Even if there were a situation in which it was important to get this kid away from a family because maybe there was a sign of abuse or maybe the kid was being trafficked, we have to have a better system in place to deal with these children who are unaccompanied or with others who end up in the system.

What had happened under the so-called zero tolerance policy over the last 6 weeks was that adults who had illegally crossed the border had been arrested and put in detention facilities. Under what is called the Flores settlement agreement, from a 1997 court decision, if the adults had been traveling with children, those children would have had to have been placed in what the court had said was the least restrictive setting possible, and it would not have allowed them to often stay with their moms or dads in detention.

That has been one of the arguments the Trump administration has been making with the zero tolerance policy and the parents' having gone into the criminal justice system. With their having gone into that kind of detention, the kids could not have gone with them because of this court decision.

It is an issue, there is no question about it. It is the primary reason, they are saying, they put about 2,000 children into the care of HHS and DHS and essentially turned them into unaccompanied minors. Again, they put them into a system that, in my view, isn't working. What we have seen over the past 2 years is that DHS and HHS have just not been adequately prepared to keep track of these kids and ensure that they are being placed in safe environments and getting to their court hearings.

As soon as I understood what was going on with separating families, I spoke out and said that this is bad, that we cannot allow this to happen for both reasons—it is not the moral thing to do, and we don't have the infrastructure.

On Tuesday, I sent a letter to Attorney General Jeff Sessions and called on

him to stop this practice of separating kids from their families, to give it a pause, so that we can have the opportunity to look at this issue and develop the right legislation, which we have now introduced. This letter, by the way, was led by my colleague, Senator ORRIN HATCH, and was signed by 11 of our colleagues.

Again, I commend the administration for the Executive order yesterday that keeps families together who have been apprehended at the border. That is a positive first step, but we have to go even further. Because of this Flores decision we talked about earlier, which is, again, a settlement agreement that was made back in 1997, Congress is going to have to step in as well. I think it is likely that the Executive order will be in litigation immediately because of the Flores decision.

The legislative solution that Congress enacts needs to address the Flores settlement agreement as it applies to children who arrive with their parents. In those cases, the settlement agreement currently requires that these children be separated from their families and be kept in the least restrictive setting possible instead of staying with their families if their families are in detention.

The legislation we introduced yesterday, called Keep Families Together and Enforce the Law Act, has almost a third of the Senate signing on. It will provide that long-term solution to keep families together and expedite these immigration cases.

Unlike other proposals which would. in my view, incentivize more illegal immigration by essentially codifying past practices by which people were apprehended but then released into the community, this legislation will actually solve the problem by keeping families together while ensuring the integrity of our immigration laws. Among other things, it will override the Flores settlement agreement to ensure that families will be kept together during their immigration enforcement proceedings. Importantly, to me, it will also expedite these proceedings. This is one of the problems that I have seen in the immigration system. We have so many cases—there is such a backlog and so much time required to get to a decision—that it creates a lot more problems in terms of, what do you do with folks who come across the border? This will expedite and prioritize these family cases.

It will also provide lots more immigration judges. To get a decision on these people, you need to have more immigration judges and a better process. More money, frankly, is going to be needed—increased resources—to be sure that infrastructure is in place to deal with this issue as quickly as possible and to get an appropriate decision as to whether the person stays or leaves.

I hope more of my colleagues will sign on to this legislation. I hope they will do it on a bipartisan basis. I think the Keep Families Together and Enforce the Law Act is the right position that finds that common ground between all of us here on the floor who believe we ought to uphold our immigration laws but also think that families need to stay together, that we need to have a compassionate approach to this.

There is a consensus now on not separating families—that is good—but there is also a consensus that we need an immigration system that works. So let's come together in both Chambers. Let's do the hard work. Let's get this done. Of course, we need to do broader immigration reform, as well, but this issue is staring us in the face. Let's keep families together. Let's provide for an immigration system that works over the long term, that provides compassionate care for those kids, that is in line with our country's values and enforces the laws of our country.

I yield the floor.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant bill clerk proceeded to call the roll.

Mr. McCONNELL. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER (Mr. HOEVEN). Without objection, it is so ordered.

Mr. McCONNELL. Mr. President, I ask unanimous consent that notwithstanding rule XXII, the cloture motions on the substitute amendment No. 2910 and the bill be withdrawn. I further ask that the managers' package, which is at the desk and has been cleared by both sides, be agreed to, the motions to reconsider be considered made and laid upon the table, amendment No. 2911 be agreed to, the substitute amendment No. 2910, as amended, be agreed to; finally, that at 5:30p.m. on Monday, June 25, the bill be read a third time, and the Senate vote on passage of H.R. 5895, as amended.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendments (Nos. 2915, 2986, 3048, 2999, 3054, 2978, 3059, 2980, 2996, 3042, 2961, 2963, 2997, 2939, 3068, 2953, 3053, 3051, 3057, 3056, 2949, 2960, 2924, 2925, 2934, 3013, 3050, 2992, 2955, 3032, 3066, 2957, and 3038) were agreed to, as follows:

#### AMENDMENT NO. 2915

(Purpose: To make a technical correction)
On page 38, line 10, strike "\$89,000,000" and insert "\$89,372.000".

#### AMENDMENT NO. 2986

(Purpose: To clarify coal to carbon fiber research and development expenditures)

On page 24, line 16, insert "That using funds made available under this heading, the Secretary of Energy shall continue to carry out external Department of Energy activities for advanced coal processing research and development, including by advancing early stage research for converting coal pitch and coal to carbon fiber and other value-added products for alternative uses of coal: *Provided further*," before "That of such amount".

AMENDMENT NO. 3048

(Purpose: To reauthorize Colorado River System pilot projects)

At the end of title II of division A, add the following:

SEC. 2\_\_\_\_\_. (a) Section 206(c)(2) of the Energy and Water Development and Related Agencies Appropriations Act, 2015 (43 U.S.C. 620 note; Public Law 113-235) is amended by striking "2018." and inserting the following: "2022: Provided, That the Secretary shall not fund pilot projects in the Upper Colorado River Basin without the participation of the Upper Colorado River Division States, acting through the Upper Colorado River Commission.".

(b) Section 9504(e) of the Secure Water Act of 2009 (42 U.S.C. 10364(e)) is amended by striking "\$450,000,000" and inserting "\$480,000,000".

#### AMENDMENT NO. 2999

(Purpose: To prohibit the use of funds for certain releases or discharges of water from Lake Okeechobee to the Caloosahatchee Estuary or the Indian River Lagoon)

At the end of title I of division A, add the following:

SEC. 106. None of the funds made available by this title may be used by the Corps of Engineers to conduct a release or discharge of water from Lake Okeechobee to the Caloosahatchee Estuary or the Indian River Lagoon unless the discharge or release—

- (1) is conducted in pulses to minimize downstream impacts from reduced water quality and harmful algal blooms to local communities and wildlife habitat; or
  - (2) is necessary-
- (A) to protect the integrity of the Herbert Hoover Dike; and
- (B) to minimize threats to lives and human health in the communities surrounding Lake Okeechobee.

#### AMENDMENT NO. 3054

(Purpose: To ensure the use of certain funds for projects relating to deep-draft navigation)

On page 2, line 12, of the amendment, strike the period at the end and insert "of which not less than \$100,000,000 shall be used for projects relating to deep-draft navigation."

#### AMENDMENT NO. 2978

(Purpose: To provide funding for water infrastructure projects.)  $\,$ 

(The amendment is printed in the RECORD of June 19, 2018, under "Text of Amendments.")

#### AMENDMENT NO. 3059

(Purpose: To include certain provisions relating to Federal Energy Regulatory Commission hydroelectric projects.)

(The amendment is printed in today's RECORD under "Text of Amendments.")

#### AMENDMENT NO. 2980

(Purpose: To clarify certain cost-sharing requirements applicable to awards from the Energy Technology Commercialization Fund)

At the end of title III, add the following:

SEC. 3\_\_\_\_\_. In making awards from the Energy Technology Commercialization Fund established under section 1001(e) of the Energy Policy Act of 2005 (42 U.S.C. 16391(e)), the requirements for matching funds shall be determined by the Secretary of Energy in accordance with section 988 of that Act (42 U.S.C. 16352).

#### AMENDMENT NO. 2996

(Purpose: To provide that funds made available for the Office of the Inspector General of the Department of Energy shall be used to fully meet certain data transparency requirements)

On page 31, line 16, insert ": Provided, That of such amount, such amounts as are necessary shall be available to ensure that the Office of the Inspector General fully meets the requirements of the Federal Funding Accountability and Transparency Act of 2006 (31 U.S.C. 6101 note; Public Law 109-292)" before the period.

#### AMENDMENT NO. 3042

(Purpose: To include a provision relating to transfers from the Upper Colorado River Basin Fund)

At the end of title III of division A, add the following:

SEC. 30 ... Pursuant to section 1807 of the Grand Canyon Protection Act of 1992 (Public Law 102–575; 106 Stat. 4672), section 3(d)(1) of Public Law 106–392 (114 Stat. 1604), section 601(b) of the Colorado River Basin Project Act (43 U.S.C. 1551(b)), and section 15 of the Act of April 11, 1956 (commonly known as the "Colorado River Storage Project Act") (43 U.S.C. 620n) of the offsetting collections in the Upper Colorado River Basin Fund of the Western Area Power Administration for repayment of capital costs, \$23,000,000 may be transferred to the Upper Colorado Basin Fund.

#### AMENDMENT NO. 2961

(Purpose: To extend the authorization for the Fort Peck Rural Water System)

At the appropriate place in division A, insert the following:

SEC. Section 9 of the Fort Peck Reservation Rural Water System Act of 2000 (Public Law 106-382; 114 Stat. 1457, 123 Stat. 2856, 128 Stat. 164) is amended by striking "2020" each place it appears in subsections (a)(1) and (b) and inserting "2026".

#### AMENDMENT NO. 2963

(Purpose: To set aside funds for the Regional Test Centers for Solar Technologies of the Department of Energy)

On page 22, line 25, strike the period and insert the following: ": Provided further, That of the amounts appropriated under this heading, \$4,050,000 shall be made available for the Photovoltaic Regional Test Centers for Solar Technologies of the Department of Energy to ensure the continued operation of each Regional Test Center for Solar Technologies of the Department of Energy, as in existence on the date of enactment of this Act."

#### AMENDMENT NO. 2997

(Purpose: To support the development and deployment of high-efficiency linear generator power plant technology)

On page 22, line 25, strike "direction." and insert "direction: Provided further, That of such amount, not less than \$1,000,000 shall be used to support the development and deployment of high-efficiency linear generator power plant technology, which, for purposes of stationary electric power production, is equivalent to fuel cell power plant technology.".

#### AMENDMENT NO. 2939

(Purpose: To require a report on Corps of Engineers activities relating to inland and coastal projects)

At the end of title I of division A, add the following:

SEC. 1\_\_\_\_. Not later than 180 days after the date of enactment of this Act, the Secretary of the Army shall submit to Congress a report that—

(1) describes the history of Corps of Engineers funding requests and actual appropria-

tions for the last 10 fiscal years preceding the date of enactment of this Act for the flood and coastal storm damage reduction business line, including a list of all requests for coastal and inland investigations, construction, and operation and maintenance;

- (2) provides a definition for the terms "coastal project" and "inland project" that the Corps of Engineers uses with respect to those projects under the flood and coastal storm damage reduction business line;
- (3) provides an analysis of the changes in the comparative funding for coastal projects and inland projects under that business line;
- (4) provides an explanation for the discrepancy in funding between coastal projects and inland projects under that business line: and
- (5) includes recommendations on ways to correct the discrepancy described in paragraph (4).

#### AMENDMENT NO. 3068

(Purpose: To express the sense of the Senate that certain Corps of Engineers projects should receive consideration for additional funding)

At the end of title I of division A, add the following:

SEC. 1\_\_\_\_. It is the sense of the Senate that—

- (1) ongoing construction of projects that principally benefit urban areas, including rainfall drainage systems that address flood damages, should receive consideration for additional funding;
- (2) any additional funding described in paragraph (1) is in addition to the budget request submitted to Congress by the President; and
- (3) the projects described in paragraph (1) should not be excluded from consideration for being inconsistent with the policy of the administration.

#### AMENDMENT NO. 2953

(Purpose: To provide adequate funds for the Surplus Books Program of the Library of Congress)

On page 85, line 18, insert ": Provided further, That of the total amount appropriated, \$250,000 shall remain available until expended for the Surplus Books Program to promote the program and facilitate a greater number of donations to eligible entities across the United States" before the period.

#### AMENDMENT NO. 3053

(Purpose: To provide funds to reduce or eliminate the use of plastic straws in facilities under the care of the Architect of the Capitol)

On page 79, line 22, insert ", and not more than \$5,000 that shall be used by the Architect of the Capitol to work with contractors to eliminate or reduce the use of plastic straws in facilities of the legislative branch that are under the care of the Architect of the Capitol" before "; for".

#### AMENDMENT NO. 3051

(Purpose: To appropriate funds for the Veterans History Project)

On page 85, line 18, insert ": Provided further, That of the total amount appropriated, \$2,383,000 shall remain available until expended for the Veterans History Project to continue digitization efforts of already collected materials, reach a greater number of veterans to record their stories, and promote public access to the Project" before the period at the end.

#### AMENDMENT NO. 3057

(Purpose: To require that funds made available for the Congressional Budget Office be used to improve the transparency of scoring and the availability and replicability of models, economic assumptions, and data to Members of Congress)

On page 79, line 7, insert ": Provided, that the Director shall use not less than \$500,000

of the amount made available under this heading for (1) improving technical systems, processes, and models for the purpose of improving the transparency of estimates of budgetary effects to Members of Congress, employees of Members of Congress, and the public, and (2) to increase the availability of models, economic assumptions, and data for Members of Congress, employees of Members of Congress, and the public" before the period.

#### AMENDMENT NO. 3056

(Purpose: To protect programs for homeless veterans)

At the appropriate place in title II, insert the following:

SEC. \_\_\_\_. None of the funds made available by this Act may be used by the Secretary of Veterans Affairs to transfer funds made available for the following programs:

- (1) The Homeless Providers Grant and Per Diem program.
- (2) The Domiciliary Care for Homeless Veterans program.
- (3) The Supportive Services for Veteran Families program.
- (4) The Department of Housing and Urban Development Department of Veterans Affairs Supported Housing (HUD-VASH) programs.
- (5) The Health Care for Homeless Veterans program.

#### AMENDMENT NO. 2949

(Purpose: To require the Secretary of Veterans Affairs to submit to Congress a report on the program of support services for caregivers of veterans of the Department of Veterans Affairs)

At the end of title II of division C, add the following:

### SEC. 2\_\_\_. REPORT ON CAREGIVER SUPPORT PROGRAM.

Not later than 90 days after the date of the enactment of this Act, the Secretary of Veterans Affairs shall submit to the Committee on Appropriations and the Committee on Veterans' Affairs of the Senate and the Committee on Appropriations and the Committee on Veterans' Affairs of the House of Representatives a report that contains—

- (1) the number of coordinators of caregiver support services under the program of support services for caregivers of veterans under section 1720G(b) of title 38, United States Code, at each medical center of the Department of Veterans Affairs;
- (2) the number of staff assigned to appeals for such program at each such medical center; and
- (3) a determination by the Secretary of the appropriate staff-to-participant ratio for such program.

#### AMENDMENT NO. 2960

(Purpose: To direct the Secretaryof Veterans Affairs to establish within the Department of Veterans Affairs a center of excellence in the prevention, diagnosis, mitigation treatment, and rehabilitation of health conditiona relating to exposure to burn pits)

At the end of title II of division C, add the following:

SEC. 2 \_\_\_\_\_. ESTABLISHMENT OF CENTER OF EXCELLENCE IN PREVENTION, DIAGNOSIS, MITIGATION, TREATMENT, AND REHABILITATION OF HEALTH CONDITIONS RELATING TO EXPOSURE TO BURN PITS AND OTHER ENVIRONMENTAL EXPOSURES.

(a) IN GENERAL.—Subchapter II of chapter 73 of title 38, United States Code, is amended by adding at the end the following new section:

- "\$7330D. Center of excellence in prevention, diagnosis, mitigation, treatment, and rehabilitation of health conditions relating to exposure to burn pits and other environmental exposures
- "(a) ESTABLISHMENT.—(1) The Secretary shall establish within the Department a center of excellence in the prevention, diagnosis, mitigation, treatment, and rehabilitation of health conditions relating to exposure to burn pits and other environmental exposures to carry out the responsibilities specified in subsection (d).
- "(2) The Secretary shall establish the center of excellence under paragraph (1) through the use of—
- "(A) the directives and policies of the Department in effect as of the date of the enactment of this section;
- "(B) the recommendations of the Comptroller General of the United States and Inspector General of the Department in effect as of such date; and
- "(C) guidance issued by the Secretary of Defense under section 313 of the National Defense Authorization Act for Fiscal Year 2013 (Public Law 112–239; 10 U.S.C. 1074 note).
- "(b) SELECTION OF SITE.—In selecting the site for the center of excellence established under subsection (a), the Secretary shall consider entities that—
- "(1) are equipped with the specialized equipment needed to study, diagnose, and treat health conditions relating to exposure to burn pits and other environmental exposures:
- "(2) have a track record of publishing information relating to post-deployment health exposures among veterans who served in the Armed Forces in support of Operation Iraqi Freedom and Operation Enduring Freedom:
- "(3) have access to animal models and in vitro models of dust immunology and lung injury consistent with the injuries of members of the Armed Forces who served in support of Operation Iraqi Freedom and Operation Enduring Freedom; and
- "(4) have expertise in allergy, immunology, and pulmonary diseases.
- "(c) COLLABORATION.—The Secretary shall ensure that the center of excellence collaborates, to the maximum extent practicable, with the Secretary of Defense, institutions of higher education, and other appropriate public and private entities (including international entities) to carry out the responsibilities specified in subsection (d).
- "(d) RESPONSIBILITIES.—The center of excellence shall have the following responsibilities:
- "(1) To provide for the development, testing, and dissemination within the Department of best practices for the treatment of health conditions relating to exposure to burn pits and other environmental exposures.
- "(2) To provide guidance for the health systems of the Department and the Department of Defense in determining the personnel required to provide quality health care for members of the Armed Forces and veterans with health conditions relating to exposure to burn pits and other environmental exposures.
- "(3) To establish, implement, and oversee a comprehensive program to train health professionals of the Department and the Department of Defense in the treatment of health conditions relating to exposure to burn pits and other environmental exposures.
- "(4) To facilitate advancements in the study of the short-term and long-term effects of exposure to burn pits and other environmental exposures.
- "(5) To disseminate within medical facilities of the Department best practices for

- training health professionals with respect to health conditions relating to exposure to burn pits and other environmental expo-
- "(6) To conduct basic science and translational research on health conditions relating to exposure to burn pits and other environmental exposures for the purposes of understanding the etiology of such conditions and developing preventive interventions and new treatments.
- "(7) To provide medical treatment to veterans diagnosed with medical conditions specific to exposure to burn pits and other environmental exposures.
- "(e) USE OF BURN PITS REGISTRY DATA.—In carrying out its responsibilities under subsection (d), the center of excellence shall have access to and make use of the data accumulated by the burn pits registry established under section 201 of the Dignified Burial and Other Veterans' Benefits Improvement Act of 2012 (Public Law 112–260; 38 U.S.C. 527 note).
- "(f) FUNDING.—The Secretary shall carry out this section using amounts appropriated to the Department for such purpose.
  - "(g) DEFINITIONS.—In this section:
- "(1) The term 'burn pit' means an area of land located in Afghanistan or Iraq that—
- "(A) is designated by the Secretary of Defense to be used for disposing solid waste by burning in the outdoor air; and
- "(B) does not contain a commercially manufactured incinerator or other equipment specifically designed and manufactured for the burning of solid waste.
- "(2) The term 'other environmental exposures' means exposure to environmental hazards, including burn pits, dust or sand, hazardous materials, and waste at any site in Afghanistan or Iraq that emits smoke containing pollutants present in the environment or smoke from fires or explosions."
- (b) CLERICAL AMENDMENT.—The table of sections at the beginning of chapter 73 of such title is amended by inserting after the item relating to section 7330C the following new item:
- "7330D. Center of excellence in prevention, diagnosis, mitigation, treatment, and rehabilitation of health conditions relating to exposure to burn pits and other environmental exposures."

#### AMENDMENT NO. 2924

(Purpose: To require the Secretary of Veterans Affairs to submit to Congress a plan to avoid clinicial mistakes by employees of the Department of Veterans Affairs that result in adverse events that require certain disclosures)

At the end of title II of division C, add the following:

# SEC. 2\_\_\_\_\_. PLAN TO AVOID CLINICAL MISTAKES BY EMPLOYEES OF THE DEPARTMENT OF VETERANS AFFAIRS THAT RESULT IN ADVERSE EVENTS THAT REQUIRE CERTAIN DISCLOSURES.

- (a) PLAN REQUIRED.—Not later than 90 days after the date of the enactment of this Act, the Secretary of Veterans Affairs shall submit to the appropriate committees of Congress a plan to reduce the chances that clinical mistakes by employees of the Department of Veterans Affairs will result in adverse events that require institutional or clinical disclosures and to prevent any unnecessary hardship for patients and families impacted by such adverse events.
- (b) ELEMENTS.—The plan required by subsection (a) shall include the following:
- (1) A description of a process for the timely identification of individuals impacted by disclosures described in subsection (a) and the process for contacting those individuals or their next of kin.

- (2) A description of procedures for expediting any remedial or follow-up care required for those individuals.
- (3) A detailed outline of proposed changes to the process of the Department for clinical quality checks and oversight.
- (4) A communication plan to ensure all facilities of the Department are made aware of any requirements updated pursuant to the plan.
- (5) A timeline detailing the implementation of the plan.
- (6) An identification of the senior executive of the Department responsible for ensuring compliance with the plan.
- (7) An identification of potential impacts of the plan on timely diagnoses for patients.
- (8) An identification of the processes and procedures for employees of the Department to make leadership at the facility and the Department aware of adverse events that are concerning and that result in disclosures and to ensure that the medical impact on veterans of such disclosures is minimized.
- (c) APPROPRIATE COMMITTEES OF CONGRESS DEFINED.—In this section, the term "appropriate committees of Congress" means—
- (1) the Committee on Veterans' Affairs and the Subcommittee on Military Construction, Veterans Affairs, and Related Agencies of the Committee on Appropriations of the Senate; and
- (2) the Committee on Veterans' Affairs and the Subcommittee on Military Construction, Veterans Affairs, and Related Agencies of the Committee on Appropriations of the House of Representatives.

#### AMENDMENT NO. 2925

(Purpose: To make a technical correction to title III of division C)

On page 168, line 17, strike "\$15,000" and insert "\$42,000".

#### AMENDMENT NO. 2934

(Purpose: To require the Secretary of Veterans Affairs to develop a means to track and monitor information on debts of persons to the United States by virtue of the persons' participation in a benefits program administered by the Secretary of Veterans Affairs, including because of an overpayment by the Department of Veterans Affairs)

At the appropriate place in title II, insert the following:

- SEC. . TRACKING AND MONITORING INFORMATION ABOUT DEBTS TO UNITED STATES INCURRED FROM OVERPAYMENT BY DEPARTMENT OF VETERANS AFFAIRS OR FOR OTHER REASONS.
- (a) IN GENERAL.—Not later than 180 days after the date of the enactment of this Act, the Secretary of Veterans Affairs shall develop a means to track and monitor information on—
- (1) the age and amount of debts of persons to the United States by virtue of the persons' participation in a benefits program administered by the Secretary of Veterans Affairs;
- (2) whether such debts may be the result of delays in Department of Veterans Affairs processing of changes to beneficiary status or other actions of the Department; and
- (3) whether such debts are disputed by such persons.
- (b) REPORT.—The Department should also be required to submit a report to congress no later than 90 days after development of the tracking means (so, 270 days after enactment).

#### AMENDMENT NO. 3013

(Purpose: To require the Secretary of Veterans Affairs to publish the quality rating of each nursing home of the Department of Veterans Affairs)

At the end of title II of division C, add the following:

# SEC. 2\_\_\_. PUBLICATION OF QUALITY RATING OF NURSING HOMES OF THE DEPARTMENT OF VETERANS AFFAIRS.

- (a) IN GENERAL.—Not later than 90 days after the date of the enactment of this Act, and not less frequently than annually therafter, the Secretary of Veterans Affairs shall submit to the appropriate committees of Congress and publish in the Federal Register and on a publicly available Internet website of the Department of Veterans Affairs the rating assigned by the Department to each nursing home of the Department with respect to quality of care, including all internal metrics and criteria used in determining such rating.

  (b) APPROPRIATE COMMITTEES OF CONGRESS
- (b) APPROPRIATE COMMITTEES OF CONGRESS DEFINED.—In this section, the term "appropriate committees of Congress" means—
- (1) the Committee on Appropriations and the Committee on Veterans' Affairs of the Senate; and
- (2) the Committee on Appropriations and the Committee on Veterans' Affairs of the House of Representatives.

#### AMENDMENT NO. 3050

(Purpose: To require the Inspector General of the Department of Veterans Affairs to conduct an investigation of all nursing homes of the Department of Veterans Affairs with an overall one-star rating as determined by the rating system of the Department)

At the end of title II of division C, add the following:

SEC. 2 . The Inspector General of the Department of Veterans Affairs shall conduct an investigation of all nursing homes of the Department of Veterans Affairs that had an overall one-star rating within the two full calendar years prior to the year of enactment, as determined by the rating system of the Department.

#### AMENDMENT NO. 2992

(Purpose: To prohibit the use of funds made available under this Act in a manner that would increase wait times for veterans who seek care at medical facilities of the Department of Veterans Affairs)

At the end of title II of division C, add the following:

SEC. 2 ... None of the funds made available in this Act may be used in a manner that would increase wait times for veterans who seek care at medical facilities of the Department of Veterans Affairs.

#### AMENDMENT NO. 2955

(Purpose: To prevent the use of funds made available by this Act to modernize or realign facilities of the Veterans Health Administration in States in which the Department does not operate a full-service medical facility unless the Secretary of Veterans Affairs certifies to Congress that such modernization or realignment will not result in a disruption or reduction of services for veterans)

At the end of title II of division C, add the following:

SEC. 2 None of the funds made available by this Act may be used by the Department of Veterans Affairs for the modernization or realignment of facilities of the Veterans Health Administration in States in which the Department does not operate a full-service medical facility pursuant to recommendations by the Asset and Infrastructure Review Commission under the VA Asset and Infrastructure Review Act of 2018 (subtitle A of title II of Public Law 115-182) until the Secretary of Veterans Affairs submits to the Committee on Veterans' Affairs of the Senate, the Committee on Veterans' Affairs of the House of Representatives, and the Commission a report certifying that such modernization or realignment will not result in a disruption or reduction of services for veterans residing in those States.

#### AMENDMENT NO. 3032

(Purpose: To limit the conversion of funds for the Department of Veterans Affairs program to improve retention of housing by formerly homeless veterans and veterans at risk of becoming homeless)

At the appropriate place in title II of division C, insert the following:

LIMITATION ON CONVERSION OF FUNDS FOR PROGRAM TO IMPROVE RETENTION OF HOUSING BY FOR-MERLY HOMELESS VETERANS AND VETERANS AT RISK OF BECOMING HOMELESS.

The Secretary of Veterans Affairs may not convert any of the amounts appropriated or otherwise made available in a fiscal year to carry out section 2013 of title 38, United States Code, from a specific purpose program to a general purpose program unless the Secretary included a proposal to do so in the budget justification materials submitted to Congress in support of the Department of Veterans Affairs budget for such fiscal year (as submitted with the budget of the President for such fiscal year under section 1105(a) of title 31, United States Code).

#### AMENDMENT NO. 3066

(Purpose: To express the sense of Congress relating to the Comprehensive Everglades Restoration Plan)

At the end of title I of division A, add the following:

SEC. 1\_\_\_. (a) Congress finds that—

- (1) the restoration of the Everglades, as described in the Comprehensive Everglades Restoration Plan authorized by title VI of the Water Resources Development Act of 2000 (Public Law 106-541; 114 Stat. 2680) (referred to in this section as the "Plan"), is the most ambitious environmental restoration program in history;
- (2) the overarching objectives of the Plan are the restoration, preservation, and protection of the south Florida ecosystem, while providing for other water-related needs of the region, including water supply and flood protection:
- (3) the Plan should continue to be implemented as authorized—
- (A) to ensure-
- (i) the protection of water quality in the south Florida ecosystem;
- (ii) the reduction of the loss of fresh water from the south Florida ecosystem; and
- (iii) the improvement of the environment of the south Florida ecosystem; and
- (B) to achieve and maintain the benefits to the natural system and human environment described in the Plan; and
- (4) the equal partnership between the Federal Government and the State of Florida remains essential to accomplishing the objectives of the Plan
  - (b) It is the sense of the Congress that—
- (1) the discharge of excess water by the Corps of Engineers from Lake Okeechobee to the Caloosahatchee Estuary and the Indian River Lagoon represents a significant loss of fresh water from the South Florida ecosystem;
- (2) the diversion of those Lake Okeechobee discharges to Plan projects or features like the Everglades Agricultural Area Storage Reservoir, designed to store and treat water prior to release into the Central Everglades, is an essential source of fresh water for meeting the objectives of the Plan; and
- (3) the Plan authorizes a 50/50 Federal-State cost share for all aspects of congressionally authorized restoration projects, including water quality project features or components.

AMENDMENT NO. 2957

(Purpose: To require the Secretary of Energy to conduct a study on the potential for natural gas demand response across energy sectors and geographic regions)

At the end of title III of division A, add the following:

SEC. 3. (a) The Secretary of Energy (referred to in this section as the "Secretary") shall conduct a study on the potential for natural gas demand response across energy sectors and geographic regions.

(b) Not later than 18 months after the date of enactment of this Act, the Secretary shall submit to Congress a report on the results of study conducted under subsection (a), including—

- (1) a description and quantification of-
- (A) potential natural gas and energy savings and load shifting; and
- (B) the costs and benefits associated with those savings, including avoided energy costs, reduced market price volatility, improved electric and gas system reliability, deferred or avoided pipeline or utility capital investment, and air emissions reductions;
- (2) an identification of geographic areas that would benefit most from implementing demand response measures for natural gas infrastructure; and
  - (3) a description of-
- (A) existing and emerging technologies that can be used for demand response in the natural gas sector; and
- (B) best practices for developing a strategy for deployment of those technologies in the natural gas sector.

#### AMENDMENT NO. 3038

(Purpose: To require a report on cell site simulators detected near facilities of the Department of Defense)

At the appropriate place in division C, insert the following:

# SEC. \_\_\_\_\_. REPORT ON CELL SITE SIMULATORS DETECTED NEAR FACILITIES OF THE DEPARTMENT OF DEFENSE.

The Secretary of Defense shall submit to the congressional defense committees a full accounting of cell site simulators detected near facilities of the Department of Defense during the three year period ending on the date of the enactment of this Act and the actions taken by the Secretary to protect personnel of the Department, their families, and facilities of the Department from foreign powers using such technology to conduct surveillance.

The amendment (No. 2911) was agreed to.

The amendment (No. 2910) in the nature of a substitute, as amended, was agreed to.

#### ORDER OF PROCEDURE

Mr. McCONNELL. Mr. President, I ask unanimous consent that it be in order to move to proceed to H.R. 2, the farm bill, during today's session of the Senate.

The PRESIDING OFFICER. Is there objection?

Without objection, it is so ordered.

# AGRICULTURE AND NUTRITION ACT OF 2018—MOTION TO PROCEED

#### CLOTURE MOTION

Mr. McCONNELL. Mr. President, I move to proceed to H.R. 2 and send a cloture motion to the desk for the motion to proceed.

The PRESIDING OFFICER. The cloture motion having been presented under rule XXII, the Chair directs the clerk to read the motion.

The assistant bill clerk read as follows:

#### CLOTURE MOTION

We, the undersigned Senators, in accordance with the provisions of rule XXII of the Standing Rules of the Senate, do hereby move to bring to a close debate on the motion to proceed to Calendar No. 483, H.R. 2, an act to provide for the reform and continuation of agricultural and other programs of the Department of Agriculture through fiscal year 2023, and for other purposes.

Mitch McConnell, John Cornyn, Deb Fischer, Mike Rounds, John Barrasso, John Hoeven, Roger F. Wicker, Shelley Moore Capito, Steve Daines, John Boozman, Orrin G. Hatch, Thom Tillis, David Perdue, Mike Crapo, Richard Burr, Cindy Hyde-Smith, Pat Roberts.

Mr. McCONNELL. Mr. President, I ask unanimous consent that the mandatory quorum call be waived.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### EXECUTIVE SESSION

#### EXECUTIVE CALENDAR

Mr. McCONNELL. Mr. President, I ask unanimous consent that the Senate proceed to executive session for the consideration of the following nomination: PN1641.

The PRESIDING OFFICER. Is there objection?

Without objection, it is so ordered.

The clerk will report the nomination. The assistant bill clerk read the nomination of Jean Carol Hovland, of South Dakota, to be Commissioner of the Administration for Native Americans, Department of Health and Human Services

Thereupon, the Senate proceeded to consider the nomination.

Mr. McCONNELL. I ask unanimous consent that the Senate vote on the nomination with no intervening action or debate; that if confirmed, the motion to reconsider be considered made and laid upon the table; that the President be immediately notified of the Senate's action; that no further motions be in order; and that any statements related to this nomination be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The question is, Will the Senate advise and consent to the Hovland nomination?

The nomination was confirmed.

#### LEGISLATIVE SESSION

#### MORNING BUSINESS

Mr. McCONNELL. Mr. President, I ask unanimous consent that the Senate resume legislative session for a period of morning business, with Senators permitted to speak therein for up to 10 minutes each.

The PRESIDING OFFICER. Without rectors, he helped encourage economic objection, it is so ordered. growth throughout the Common-

#### TRIBUTE TO WENDELL LAWRENCE

Mr. McConnell. Mr. President, I would like to take a moment to recognize Wendell Lawrence, of Elizabethtown, KY, who will be retiring from his role as the executive director of the Lincoln Trail Area Development District, LTADD, on August 1. After 35 years of service, including more than two decades as the executive director, Wendell leaves a lasting impact on his community and has helped the organization fulfill its mission.

Comprised of eight counties—Breck-inridge, Grayson, Hardin, Larue, Marion, Meade, Nelson, and Washington—the LTADD was formed in 1968 to foster regional strategies and partnerships to benefit the citizens of the Commonwealth. Kentucky was the first in the Nation to establish a statewide system of regional development organizations.

This region is an important part of Kentucky's economy and culture. It is the home of both the Abraham Lincoln National Historical Park and Fort Knox, a vital U.S. Army installation and the site of the U.S. Bullion Depository. Comprised of small businesses, heritage sites, and agricultural centers, the Lincoln Trail is a rich part of both our Commonwealth's history and its future. Under Wendell's leadership, the LTADD has helped communities and organizations secure grants and resources to help the area continue to thrive.

During his time leading the district, Wendell has helped establish a number of partnerships to increase the region's competitiveness and benefit its workers. With organizations like OneKnox and WIRED65, the region has leveraged unique geographical and commercial resources to help it flourish. Wendell also worked closely with Fort Knox to expand the installation's potential and to assist Fort Knox area military personnel transitioning out of service into the workforce through his role as the former advisory board chairman of Where Opportunity Knox. Although the region has changed and developed during his tenure, Wendell's diligent leadership of the LTADD has set the area and many of its award-winning municipalities on a pathway to a bright fu-

This year marks the 50th anniversary of the LTADD. At a recent event to commemorate, its half century of excellence, the members showed their gratitude to Wendell by surprising him with their Lifetime Achievement Award. Wendell's dedicated service to the district throughout his impressive career has endeared him to so many in this area.

In addition to his passionate work in the Lincoln Trial area, Wendell also used his talents for the good of Kentucky and other causes close to his heart. As a previous chairman of the Kentucky Association of District Directors, he helped encourage economic growth throughout the Commonwealth. A retired captain in the U.S. Army Reserve with 23 years of Active and Reserve service, he is also passionate about our Nation's military and is a life member of the Reserve Officers Association and former member of the board of directors of the George S. Patton Museum and Center of Leadership at Fort Knox.

On a personal note, I have always enjoyed working with Wendell on behalf of the people of Kentucky. His decades of leadership have produced tangible benefits for the Lincoln Trail area, which will continue to be felt for years to come. In addition, his daughter Amanda is a constituent caseworker in my Louisville office. It is clear that a commitment to helping Kentuckians runs in the family.

When Wendell retires later this year, he will begin a new chapter in his life. Whatever his next adventure may hold in store, I am confident that with the support of his wife, Jackie, and their children, Amanda, Thomas, and Meredith, he will continue to find success.

I would like to join the people of Kentucky and the staff of the Lincoln Trail Area Development District in thanking Wendell for his years of achievement and wishing him well in the future. I urge my Senate colleagues to join me.

#### TRIBUTE TO JORGE RAMIREZ

Mr. DURBIN. Mr. President, I want to take a few minutes to thank Jorge Ramirez for his extraordinary service to the city of Chicago. Earlier this year, Jorge announced that after 12 years at the Chicago Federation of Labor—8 as president—that he will be retiring at the end of the month.

Jorge's story is the story of the American Dream. The son of Mexican immigrants, Jorge Ramirez attended high school in Texas and was a 4-year letterman in football at the University of Texas El Paso, where he earned a double major in marketing and computer information systems. In 2006, Jorge joined the Chicago Federation of Labor as its secretary-treasurer and, four years later, became its first Latino president.

Jorge Ramirez is a trailblazer, but anyone who knows his father, Ruben, a Chicagoland legend, wouldn't be surprised. Ruben was the Ramirez's family original Labor leader, spending four decades as a member, officer, and in 1993 becoming the first and only Latino president for United Food and Commercial Workers Union Local 100A, Chicago's meatpacking union. You could say organized Labor is in Jorge's blood.

Jorge watched his father closely and learned important values and principles that would serve him well throughout his career. As president, Ruben made sure the leadership of Local 100A mirrored the members they served by including women and men of all backgrounds on the Union's executive board. Inclusivity and respect for

all people became an ideal Ruben and his wife, Sarah, later instilled in their children. Just ask Jorge's fellow Labor leaders, the people who know him best: "For Jorge, every day is a another chance for him to fight for dignity and respect for workers and nothing will ever stop him from doing what is right and just." That is a legacy I know Ruben and Sarah are proud of.

Under Jorge Ramirez's leadership, the Chicago Federation of Labor helped the city avoid massive layoffs, pushed an \$8.5 billion plan through, city council, expanding O'Hare Airport and creating 60,000 new jobs. He partnered with the mayor to guarantee O'Hare employees a living wage and paid sick leave. Jorge's efforts on behalf of Chicago's working women and men also resulted in raising the minimum wage to \$13 an hour by 2019.

Last summer, Jorge led a labor investment group that bought the Chicago Sun-Times, breathing new life into the paper, returning it to its roots, and giving working families a voice. Jorge believes a paper for and by these families is fitting in Chicago, home of the American labor movement and the place that gave us the iconic Studs Terkel and Upton Sinclair's classic, "The Jungle." Thank you, Jorge, for helping save the Sun-Times, one of Chicago's beloved institutions, and preserving one of the last two-newspaper cities in America.

Last month, after announcing his intention to step down, one of Chicago's union leaders gave what Jorge called the ultimate compliment, telling him he had left the Chicago Federation of Labor "in a condition that's better than what [he] found it in." Jorge Ramirez will be missed, but his fellow Labor leaders are right. He is leaving the Chicago Federation of Labor stronger than ever and in the capable hands of its secretary-treasurer, Robert Reiter.

Fortunately for Chicago, Jorge isn't going far. He will remain as the Chicago Sun-Times board chairman and plans to stay for as long as they will have him. They would be wise to keep him at the helm for as long as he would like. Jorge Ramirez has earned it.

I want to close by congratulating Jorge Ramirez on his distinguished career and thank him for all he has done and all he will continue to do, but for all his professional accomplishments, Jorge's biggest achievement is his family. A father of four young boys-Marino, John Paul, Antonio, and Santino-Jorge has sacrificed time with them to make things better for countless men, women, and less fortunate children across our dear city. Lastly, I need to thank his wonderful wife, Catrina, for sharing so much of Jorge's time with the city of Chicago. Chicago is grateful for all of their service and sacrifice. Now, as they enter the next chapter in their life, I want to wish my friend Jorge and his beautiful family all the best.

COUNTERING AMERICA'S ADVERSARIES THROUGH SANCTIONS ACT

Mr. MENENDEZ. Mr. President, today I would like to raise concerns about efforts to erode the effectiveness of the Countering America's Adversaries Through Sanctions Act, or CAATSA. This law requires the administration to impose a host of costs on the government of the Russian Federation for its interference in democratic processes around the world, its support for the brutal regime of Bashar Al-Assad, and its active role in destabilizing Ukraine. Ninety-eight Senators voted in favor of this legislation and should expect the administration to fully implement it.

Of particular concern to me today is section 231, which requires the imposition of sanctions on those who conduct significant transactions with specific entities in the Russian defense and intelligence sectors. We targeted those sectors because our intelligence community deemed them responsible for the attack on our election in 2016. The law is meant to cut financial income for these sectors.

Using the model implemented in the CISADA sanctions regime on Iran, section 231 includes a provision to delay sanctions if the individual in question can show that they are substantially reducing significant transactions from these Russian entities. This model was extremely effective in diminishing the volume of energy products that Iran was able to sell to the rest of the world and ultimately helped to drive them to the negotiating table. This model allows for some flexibility while maintaining appropriate pressure to wind down business with these sectors in Russia. It can work if we allow it to.

The State Department reports that the law is actually already having an impact. Billions of dollars' worth of deals around the world with the Russian defense sector have been turned off due to leverage created by this law. That means billions of dollars less for Russia to interfere in elections and sow discord in democratic societies, billions of dollars less to support war crimes in Syria, billions of dollars less to kill Ukrainians and violate the sovereignty of that country. If the administration fully allows the law to work. the Russian Government will have less money for all of these things.

The leverage CAATSA provides is critically necessary. In Turkey, this leverage is vital in our efforts to ensure that the Erdogan government does not purchase the Russian S400 air defense system. Such a purchase would be a win for Putin in a strategically important part of the world and could pose a security and intelligence threat to U.S. and NATO personnel and equipment already in the country. CAATSA gives our negotiators an important tool which we hope can leverage the right policy decisions in Ankara.

Over the course of the debate on the NDAA, voices in the administration

want to weaken section 231 and have called for blanket waiver authority. I opposed these efforts, not because I want sanctions on our close friends who continue to do business with Russian defense sector, but because such a move would gut CAATSA and render this key provision of the law toothless. We need to remain true to the principles laid out in in the law. Either we want to increasingly maintain pressure on the Russian defense and intelligence sectors—or we don't. Either we want to send a strong message to the Kremlin that interfering in our elections and those of our allies is unacceptable—or we don't. Either we want to defend our democracy—or we don't.

No one wants to impose sanctions on our close friends, especially as defense relationships with those countries are improving. We should continue building on the positive momentum around our defense cooperation with several countries around the world. It is precisely for this reason that countries should begin to make a choice. Either they want a strong and growing defense partnership with the United States-or they don't. Either they want access to the best defense technology that the U.S. has to offer—or they don't. Either they believe that standing up for democratic institutions matters-or they don't.

The choice seems pretty clear to me. We built flexibility into CAATSA that allows them to avoid sanctions if they can show a substantial reduction in purchases over time.

I would also stress to my colleagues here: CAATSA is the only significant bipartisan piece of foreign policy legislation passed since Donald Trump came into office. We should be proud of this brief moment of bipartisanship in support of our collective national security. Our responsibility did not end with one vote. Stringent oversight matters now more than ever. Will you stand by the law or buckle to attempts by the administration to fundamentally weaken it?

A central challenge in the administration's implementation of section 231 is its refusal to make formal determinations that individuals have in fact conducted significant transactions with specific Russian Federation entities. Without such a baseline of information, it is impossible to determine whether individuals are substantially reducing significant transactions with the Russian defense and intelligence sectors. I sought to remedy this shortcoming with an amendment to the NDAA which would require the administration to regularly report on whether such transactions have taken place. While the amendment did not make it into the bill, I will continue to urge such reporting moving forward and more transparency from the administration on how this law is being implemented.

I want to acknowledge the work of those at the State and Treasury Departments, especially the Office of Foreign Assets Control, who have done the hard work of preparing sanctions packages related to the executive orders and the Magnitsky laws. More than 200 designations of Russian entities and individuals have been made, constraining their ability to carry out a Kremlin agenda of aggression around the globe. I want to acknowledge the leadership of people like Assistant Secretary of State Wess Mitchell in working to advance a realistic policy with respect to President Putin's actions and intentions. There is no denying that our government is populated with career civil servants and some political appointees who are clear-eyed about the threat posed by the Kremlin and are working every day to counter it. I just wish that our President had their back.

Time and again, this President insists on making statements that serve to hinder the good work done by our diplomats and civil servants.

He insisted that Russia rejoin the G7 though Moscow has done nothing to remedy the reason for its suspension in the first place: the invasion of Ukraine and illegal occupation of Crimea.

He insisted that most people in Crimea speak Russian so therefore want to be part of Russia. This is wrong and an insult to thousands of dead Ukrainians and their families.

He insisted on trashing our oldest allies while seeking to curry favor with Putin.

Given the scale and nature of this threat, we need a fully aligned policy apparatus where the President and bureaucracy are on the same page. With this President, I am not sure that can be achieved, but it is incumbent upon us, in this oversight body, Republican and Democrat, to indeed insist that the President end his irrational affection for the Kremlin. He must finally marshal all the resources of our government to address this threat to our security and to our democracy.

It starts with the NATO summit next month. The President must be rock solid in his commitment to article 5 of the alliance charter. He should be firm about allies meeting their commitment of 2 percent of GDP to defense, but not allow that issue to crowd out a real conversation and coordination on addressing the threat posed by Russia. Our allies take this threat seriously and want a President, in the tradition of Kennedy and Reagan, who will show leadership and clarity of purpose at a NATO summit. The President should use the summit to build common cause on sanctions with those members of the EU present at the meeting. Specifically, he should work with Europe to impose cyber sanctions on Russian actors who threaten our democracies.

In closing, despite some progress in designating some key Russian actors, I remain concerned that seven mandatory provisions of CAATSA have not been implemented. This is simply unacceptable. Secretary Pompeo committed during a recent Foreign Relations Committee hearing that he would pursue the mandatory provisions under

the law. To make sure everyone is on the same page, let me run through the mandatory provisions that have not been implemented under CAATSA authorities: section 225, mandatory sanctions related to special Russian crude oil products; section 226, mandatory sanctions with respect to Russian and other foreign financial institutions: section 227, mandatory imposition of sanctions with respect to significant corruption in the Russian Federation: section 228, mandatory sanctions with respect to certain transactions with foreign sanctions evaders and serious human rights abusers in the Russian Federation; section 231, mandatory sanctions with respect to persons engaging in transactions with the intelligence and defense sectors of the Government of the Russian Federation: section 233, mandatory sanctions with respect to investment in or facilitation of privatization of state-owned assets by the Russian Federation; and section 234. mandatory sanctions with respect to the transfer of arms and related materiel to Syria.

I again implore the administration to follow the law and impose these sanctions with urgency.

Let us recapture the bipartisan spirit we found to collectively confront threats to our national security when this body passed CAATSA nearly a year ago. I urge my colleagues to again join together and now ensure implementation of this law. I urge my colleagues to stand firm in support of our democracy against all forms of aggression, especially from Moscow. There is still time before the 2018 election to make crystal clear to the Kremlin that their days of unfettered cyber hacking, bots, trolls, and lies are over.

#### ADDITIONAL STATEMENTS

# REMEMBERING DR. J. ALEX HALLER, JR.

• Mr. CARDIN. Mr. President, today I wish to pay tribute to Dr. J. Alex Haller, Jr., a pioneer in the field of pediatric surgery, who died on June 13 at the age of 91. Theodore Roosevelt once said, "The greatest gift life has to offer is the opportunity to work hard at work worth doing." Alex Haller certainly spent his life working hard on something worthwhile. He was a professor emeritus of pediatrics, surgery, and emergency medicine at the Johns Hopkins Medical School and was the surgeon in charge of the Johns Hopkins Children's Center for nearly 30 years. Over the course of his distinguished career, he became known as the "father of pediatric trauma care." Throughout his life, Dr. Haller pushed the boundaries and transformed how we care for our children.

Dr. Haller was born in Pulaski, VA, in 1927. He earned his bachelor's degree from Vanderbilt University and then came to Baltimore to earn his MD from the Johns Hopkins University School

of Medicine. After he graduated from Johns Hopkins in 1951, Dr. Haller spent a year as a fellow in pathology at the University of Zurich, and then served in the military for 2 years. He returned to Johns Hopkins to complete his residency. In 1959, he went to Louisville General Hospital, where he served as chief of cardiac surgery for 4 years. Then, Alfred Blalock, the chief of surgery at Johns Hopkins, asked him to return to head the new pediatric surgery division Blalock planned to launch.

During his time at Johns Hopkins, Dr. Haller was responsible for helping to make Johns Hopkins one of the best hospitals for pediatric care in the country. For almost 30 years, he served as the surgeon in charge of the Johns Hopkins Children's Center and was the founding co-director of the division pediatrics. He created the regional trauma center for children, the first such program of its kind in the United States, and at his urging, Johns Hopkins became the first academic medical center to implement pediatric surgery subspecialties.

Outside of Johns Hopkins, Dr. Haller created opportunities for his colleagues to learn from one another. He was one of 24 pediatric surgeons who founded the American Pediatric Surgical Association and played a key role in developing the Pediatric Advanced Life Support, or PALS, protocol, which details the steps and procedures for stabilizing critically injured children or those with other emergency conditions.

Nelson Mandela once said "There can be no keener revelation of a society's soul than the way in which it treats its children." Dr. Haller spent his life ensuring that our children will have the best care that modern medicine can offer. He leaves a lasting legacy in the lives of children whom he saved and who will be saved because of his pioneering work and because he trained so many other doctors and surgeons who carry on the mission. On behalf of my colleagues, I send my deepest condolences to his wife of 67 years, Emily Simms, whom he met in college and who became an obstetrician; his daughter, Dr. Julia Haller, ophthalmologist in chief at Wills Eye Hospital in Philadelphia; two sons, J. Alex Haller III of Asheville, NC, and Frederick B. "Fritz" Haller of Winston-Salem, NC; another daughter, Clare Haller Hughes of New Canaan, CT; and 16 grandchildren. In the midst of his family's grief, I hope they can find solace in reflecting on what a truly great and kind and humane person Dr. Haller was. The Baltimore Sun contained an obituary and I ask that the obituary be printed in the RECORD following my remarks. The obituary, I think, captures Dr. Haller's wonderful humanity, which should serve as a beacon for all of us to follow

The material follows:

[From the Baltimore Sun, June 6, 2018]

J. ALEX HALLER JR., JOHNS HOPKINS PEDI-ATRIC SURGEON WHO GAINED FAME IN SEPA-RATING CONJOINED TWINS. DIES

#### (By Jacques Kelly)

Dr. J. Alex Haller Jr., a retired Johns Hopkins pediatric surgeon recalled as the "father of pediatric trauma care," died of respiratory arrest June 13 at his Glencoe home. He was 91.

He was a professor emeritus of pediatrics, surgery and emergency medicine at the Johns Hopkins Medical School and was the surgeon-in-charge of the Johns Hopkins Children's Center for nearly 30 years.

"Putting yourself in a child's shoes is part of being a good surgeon," he once said.

Born in Pulaski, Va., he was son of J. Alex Haller, a dentist, and his wife Julia Allison. Emerging from scarlet fever as a young

child—he lost his hair permanently as a result—he was determined to go into medicine.

After the death of his mother, he was raised by his father and two maiden aunts who instilled a strong moral sense in him. An Eagle Scout, he was a 1944 graduate of Pulaski High School, where he played basketball.

He obtained a bachelor's degree at Vanderbilt University, where he met his future wife, Emily Simms. She would go on to become an obstetrician.

In a 2008 oral history, he said he came to Baltimore in 1947 and hailed a cab at Penn Station to take him to Hopkins. He wound up, incorrectly, at the Homewood campus in North Baltimore. From there he caught a streetcar to the East Baltimore medical school.

"I went down through every imaginable slum area, and it got worse and worse as I went deeper and deeper into East Baltimore and finally ended up right there at the hospital," he said. "I got out and said to myself, 'Oh, my. This is the end of the world.' . . . So I registered and that was the beginning of my medical school journey."

While in medical school, Dr. Haller also studied at Boston Children's Hospital, where he developed an interest in pediatric surgery. After graduating from Hopkins in 1951, he studied pathology at the University of Zurich.

He did his military service in the Coast Guard—he said he was mainly called upon to remove tattoos—and at the National Institutes of Health.

He performed his residency at Hopkins and joined the faculty of the University of Louisville in 1959, where he served as chief of cardiac surgery at the Louisville General Hospital. The renowned Johns Hopkins surgeon Alfred Blalock asked him to return to Baltimore to head a new pediatric surgery division.

In 1971 Hopkins opened the country's first pediatric emergency room within a general hospital. In an article in The Baltimore Sun about the opening of the new facility, Dr. Haller said he did not like mixing children with adults in crowded general emergency rooms.

In 1982 he led a surgical team that separated conjoined twins, who were connected at their chests. The twin girls, Emily and Francesca Selvaggio, were separated in a 10-hour surgery.

"Dr. Haller was a pioneer in pediatric surgery and responsible for training innumerable surgeons and leaders in the field," said Dr. George Dover, former director of the Department of Pediatrics at the Johns Hopkins University School of Medicine and former pediatrician-in-chief of the Johns Hopkins Children's Center.

He said Dr. Haller "was responsible for the concept of the Children's Medical and Sur-

gical Center . . . the first building to house all children in a separate facility at Johns Hopkins. His impact on pediatric medicine was enormous."

Dr. Haller also worked with the University of Maryland's shock trauma pioneer, R Adams Cowley, to organize a statewide shock trauma system, the Maryland Emergency Medical Services system.

"By far, the leading cause of pediatric death was then and remains trauma—injury from auto accidents, falls and burns," said Dr. James A. O'Neill, a friend for more than 50 years.

"The basis of trauma medicine was military experience in Korea and Vietnam. Very little was known about how to treat children involved in accidents," Dr. O'Neill said. "Dr. Haller led the effort to treat injured children and is truly the father of pediatric trauma care."

Dr. O'Neill, a professor of pediatric surgery at Vanderbilt University, also called Dr. Haller "a true social genius. He could relate to anyone. He was charming, outgoing, calm, humble and sensitive to other people. He had a fantastic sense of humor and an appreciation for other people's strengths as well as their foibles. He never cared about money."

"He was one of the best-known and wellbeloved persons to walk the halls of Hopkins," said his daughter Dr. Julia Haller, ophthalmologist-in-chief at Wills Eye Hospital in Philadelphia, Pa.

"As a father, he gave us a wonderful child-hood," she said. "He shared his enthusiasm about the world with all of us."

He published more than 350 scholarly papers and 60 book chapters. He also wrote the 1967 book, "The Hospitalized Child and His Family."

His daughter said her father and mother were a well-known couple, particularly in the Hopkins medical community.

"They were true partners, and each year hosted back-to-back Christmas parties on Friday and Saturday nights so that whoever had the weekend rotation could attend," she said

"They served country ham and crab dip. Everyone sang Christmas carols late into the night," she said. "On family vacations, they canoed together. When we were young, they spent a month as camp doctors in western North Carolina. My father threw himself in all the camp activities, too.

"It's not hard to see why children loved him," she said.

He was the recipient of the American Academy of Pediatrics' William Edwards Ladd Medal, the Denis Browne Gold Medal, the British Association of Pediatric Surgeons' award and the Vaclav Kafka Medal from the Society of Pediatric Surgery of Bohemia.

A funeral will be held at 11 a.m. June 23 at the Episcopal Cathedral of the Incarnation, University Parkway and St. Paul Street.

In addition to his wife of 67 years and daughter, survivors include two sons, J. Alex Haller III of Asheville, N.C., and Frederick B. "Fritz" Haller of Winston-Salem, N.C.; another daughter, Clare Haller Hughes of New Canaan, Conn.; and 16 grandchildren.

# TRIBUTE TO TIFFANY AND WAIDE SATRE

• Mr. DAINES. Mr. President, this week I have the honor of recognizing Tiffany and Waide Satre of Sweet Grass County for the years of hard work they put in to grow Thirsty Turtle Burgers & BBQ and serve their local community.

Tiffany and Waide opened the Thirsty Turtle Burgers & BBQ in Feb-

ruary of 2011. What started as a bar quickly grew with a kitchen and now operates as a full-service restaurant. The restaurant has continued to grow, turning it into a community staple.

Tiffany and Waide built both their marriage and their restaurant around each other, and that partnership has fostered growth within the business. Together, they employ around 20 people, including their son Shadow, who is a cook in the restaurant. While their leadership provides the vision behind the restaurant, Tiffany and Waide believe the restaurant would not be where it is without the hard work and dedication of their employees.

While Tiffany and Waide appreciate the business from visitors in the summer months, they rely on their Big Timber regulars to carry them through the off-season. It is this sense of community that has cemented the success of the Thirsty Turtle Burgers & BBQ.

I congratulate Tiffany and Waide on the success of their business and their impact on the greater Sweet Grass County. I look forward to my next visit to the Thirsty Turtle Burgers & BBQ.•

#### AFFORDABLE HOUSING

• Mr. NELSON. Mr. President, I ask that the following statement from Mona Wadsworth, a Florida constituent, be printed in the RECORD.

The material follows:

Until my memory begins to fail me there will be one date that will remain one of the most significant to me.

That is not to say that there are not other dates in my life that are important; birthdays, weddings, graduations, holidays, the usual dates we all mark on the calendar.

Then there are those dates that hold great value to us because on those days something happened to alter our lives in some way.

For me there is one that stands out among all others. December 15, 2017. That is the day God sent an angel into my life and that angel is here in this room.

Before I identify that angel I want to tell you a story about a woman.

There was nothing exceptional about this woman. She was much like most of us. She played as a child, drove her parents crazy as a teen, became a young adult, fell in love, married, raised a family, worked and was basically the average everyday woman in her community.

She had always wanted to own a house of her own but no matter how she tried life's ups and downs always dipped into her savings and that dream never came to pass.

She may not have owned any of dwellings she and her family lived in, but she took pride in her home. It was always well furnished, clean and had many of the comforts of the day.

In the hustle and bustle of everyday life we tend to take for granted all the things that give us joy and comfort. She was no different. She never

thought about how nice it felt to sleep in a comfortable bed or how nice that warm shower felt. I could go on and on and on, mentioning everything that made her life comfortable but I think you all have the general idea.

Age creeps up on us subtly. It may begin with your eyes not seeing as clearly as they used to or you don't seem to hear as well. One day you might get up off the floor and find that it took a little longer this time. You start to feel aches and pains you didn't before.

Fighting off a cold is harder this time. Trips to the doctor become more frequent. When once you were a mother or a father you're now gram or gramps. No matter how you've tried to deny it, one day you look in the mirror and wonder who this old person is looking back at you.

And so it was for this woman. Now in her 60's, her children grown, she still counted herself pretty lucky. Except for the glasses she put on each morning, the need to take blood pressure medication and insulin, she was doing pretty good health wise. She still made holiday meals, still cleaned her home with the same determination, she basically was living her life as much as she always had.

Then one day something happened in this woman's life that would forevermore change it.

In September 2017 Hurricane Irma slammed into Florida. Irma was not a lady. She left a great deal of damage in her wake and devastated many lives. Irma rendered the house this woman lived in uninhabitable, starting a domino effect in this woman's life that would eventually render her homeless.

She went to every agency she was aware of only to find out she either didn't qualify for assistance or there simply wasn't the housing or the funds available to help her out of a situation she had no control over.

On October 23rd, this woman now in her 60's took what clothes she managed to save, the necessary toiletries she needed, a few towels, a frying pan, a sauce pan and a coffee pot. With the little money she had left until her next meager Social Security benefit payment came in, she bought some food, a cooler, ice, paper plates, cups and plastic spoons, forks, and knives. Her last purchase was a small tent.

That night and for the next 12 weeks her bed was the floor of a tent, her covers were a thin blanket. She fell asleep that night to the sound of rain pelting the tent. She cried herself to sleep.

As time moved on she bought an air mattress, sheets, a heavier blanket, a small grill, little things that would make her life a little easier to bear.

She'd crawl in and out of the tent several times a day. She used public facilities to shower, brush her teeth, and comb her hair. She carried a bucket of warm water from the shower house to her campsite so that she could wash the few pans she'd used to cook in.

In November, many people from the North come down to Florida and many come in RV's. This woman now found herself moving her campsite from one place to another every 3 or 4 days to accommodate these people who had reserved these campsites.

When the temperature in Florida gets into the upper 70's, the inside of a tent feels like an oven. When the evening temperature falls into the lower 50's or 40's it feels like a freezer.

Unable to take her insulin because she couldn't keep it properly cooled or take her blood pressure medication because the heat melted it, her health was deteriorating with each passing day.

In the later part of December, weak, sick, questioning her faith in God and wondering if she wanted her life to go on, she walked through the doors of a hospital's emergency room.

If you haven't guessed already I'll tell you now. This woman was me.

But this story is a story of triumph over tragedy and this is where my angel comes in. As I said, my angel is here in this room and her name is Lynn.

I'm going to embarrass her now because Lynn doesn't really think she did that much. But I say, if it wasn't for her I'm not sure I'd be standing here today.

Upon hearing about my situation from a hospital social worker, Lynn set up an appointment for me the next day. It was December 15th. I'll never forget Lynn looking at me from across her desk and saying she wouldn't have a merry Christmas unless she knew I was settled into Trinity Towers before Christmas.

There was still a problem however: Rent. I didn't have the money to pay until the 3rd of January. That didn't deter Lynn. She got on the phone and talked to those in charge. They came through for her. I have Beth and Marlene to thank for that.

Lynn had a merry Christmas because on December 20th I was handed the keys to apartment 427.

Yes, Lynn is my angel. She went that extra mile to help me and in doing so she renewed my faith in humanity and more than that, she renewed my faith in God.

Jesus once said the poor will always be among us and we should help them. Lynn lives those words.

This life experience has changed my life for the better. I don't sweat the small stuff anymore. I don't judge the homeless because I know how easy it is to be there. I don't take for granted God's blessings and I start every day thanking God for the roof over my head, a warm bed to sleep in and the food in my belly.

In closing, I want to thank all the residents of Trinity Towers South for the graciousness in which you welcomed me into your community and thank each and every one of you who saw a person down on their luck and came to my door one by one and gave me things I so badly needed.

I didn't tell this story because I wanted a pity party. I told it in hopes

that people will understand how important affordable housing is.

I ask our government officials, you whom we've entrusted the job of representing us, those who make the difficult decisions on our behalf to fight the good fight and make sure that programs set up to help the less fortunate, especially food and housing programs, do not fall by the wayside. Do not forget the poor, the disabled, the sick or the elderly.

If I could have one wish granted in my life, it would be this. That every man, woman and child would forever have, without question, the basic needs of life, a roof over their head, a warm bed to sleep in and food to fill their stomachs.

Thank you for listening to my story.

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#### MESSAGES FROM THE HOUSE

At 9:47 a.m., a message from the House of Representatives, delivered by Mrs. Cole, one of its reading clerks, announced that the House has passed the following bills, in which it requests the concurrence of the Senate:

H.R. 5797. An act to amend title XIX of the Social Security Act to allow States to provide under Medicaid services for certain individuals with opioid use disorders in institutions for mental diseases.

H.R. 5925. An act to codify provisions relating to the Office of National Drug Control, and for other purposes.

H.R. 6082. An act to amend the Public Health Service Act to protect the confidentiality of substance use disorder patient records.

At 4:44 p.m., a message from the House of Representatives, delivered by Mr. Novotny, one of its reading clerks, announced that the House has passed the following bill, in which it requests the concurrence of the Senate:

H.R. 2. An act to provide for the reform and continuation of agricultural and other programs of the Department of Agriculture through fiscal year 2023, and for other purposes.

#### MEASURES REFERRED

The following bills were read the first and the second times by unanimous consent, and referred as indicated:

H.R. 5797. An act to amend title XIX of the Social Security Act to allow States to provide under Medicaid services for certain individuals with opioid use disorders in institutions for mental diseases; to the Committee on Finance.

H.R. 5925. An act to codify provisions relating to the Office of National Drug Control, and for other purposes; to the Committee on the Judiciary.

H.R. 6082. An act to amend the Public Health Service Act to protect the confidentiality of substance use disorder patient records; to the Committee on Health, Education, Labor, and Pensions.

# MEASURES PLACED ON THE CALENDAR

The following bills were read the second time, and placed on the calendar:

S. 3093. A bill to amend the Immigration and Nationality Act to address the protective custody of alien children accompanied by parents, and for other purposes.

S. 3100. A bill to establish the Mountains to Sound Greenway National Heritage Area in the State of Washington.

The following bill was read the first and second times by unanimous consent, and placed on the calendar:

H.R. 2. An act to provide for the reform and continuation of agricultural and other programs of the Department of Agriculture through fiscal year 2023, and for other purposes.

# EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, and were referred as indicated:

EC-5573. A communication from the Secretary of Defense, transmitting a report on the approved retirement of Lieutenant General Robert L. Caslen, Jr., United States Army, and his advancement to the grade of lieutenant general on the retired list; to the Committee on Armed Services.

EC-5574. A communication from the Secretary of Defense, transmitting a report on the approved retirement of Lieutenant General William D. Beydler, United States Marine Corps, and his advancement to the grade of lieutenant general on the retired list; to the Committee on Armed Services.

EC-5575. A communication from the Associate General Counsel for Regulations, Office of General Counsel, Department of Housing and Urban Development, transmitting, pursuant to law, the report of a rule entitled "Removal of Cross References to Previously Removed Appendices and Subpart" (RIN2501-AD88) received in the Office of the President of the Senate on June 19, 2018; to the Committee on Banking, Housing, and Urban Affairs.

EC-5576. A communication from the Director of the Regulatory Management Division, Environmental Protection Agency, transmiting, pursuant to law, the report of a rule entitled "Reclassification of Major Sources as Area Sources Under Section 112 of the Clean Air Act" received in the Office of the President of the Senate on June 19, 2018; to the Committee on Environment and Public Works.

EC-5577. A communication from the Director of Congressional Affairs, Office of Nuclear Reactor Regulation, Nuclear Regulatory Commission, transmitting, pursuant to law, the report of a rule entitled "Clarification on Endorsement of Nuclear Energy Institute Guidance in Designing Digital Upgrades in Instrumentation and Control Systems" (RIS 2002–22, Supplement 1) received during adjournment of the Senate in the Office of the President of the Senate on June 15, 2018; to the Committee on Environment and Public Works.

EC-5578. A communication from the Director of Congressional Affairs, Office of Enforcement, Nuclear Regulatory Commission, transmitting, pursuant to law, the report of rule entitled "Enforcement Guidance Memorandum 18-001: Interim Guidance for Dispositioning Apparent Violations of 10 CFR Parts 34, 36, and 39 Requirements Resulting from the Use of Direct Ion Storage Dosimetry During Licensed Activities' (EGM 18-001) received during adjournment of the Senate in the Office of the President of the Senate on June 15, 2018; to the Committee on Environment and Public Works.

EC-5579. A communication from the Director of Congressional Affairs, Office of Nuclear Material Safety and Safeguards, Nuclear Regulatory Commission, transmitting, pursuant to law, the report of a rule entitled "Consolidated Guidance About Materials Licenses: Program-Specific Guidance About Possession Licenses for Manufacturing and Distribution" (NUREG-1556, Volume 12, Revision 1) received during adjournment of the Senate in the Office of the President of the Senate on June 15, 2018; to the Committee on Environment and Public Works.

EC-5580. A communication from the Chief of the Publications and Regulations Branch, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Guidance to Grantors and Contributors of Tax-Exempt Organizations on Deductibility and Reliance Issues" (Rev. Proc. 2018-32) received in the Office of the President of the Senate on June 19, 2018; to the Committee on Finance.

EC-5581. A communication from the Chief of the Publications and Regulations Branch, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Credit for Indian Coal Production and Inflation Adjustment Factor for Calendar Year 2017" (Notice 2018–36) received in the Office of the President of the Senate on June 19, 2018; to the Committee on Finance.

EC-5582. A communication from the Chief of the Publications and Regulations Branch, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Reference Price for Section 45I Credit for Production of Natural Gas from Marginal Well During Taxable Years Beginning in Calendar Year 2017" (Notice 2018-52) received during adjournment of the Senate in the Office of the President of the Senate on June 15, 2018; to the Committee on Finance.

EC-5583. A communication from the Deputy Assistant Secretary, Legislative Affairs, Department of State, transmitting, pursuant to section 36(c) of the Arms Export Control Act, the certification of a proposed license for the export of firearms, parts, and accessories abroad controlled under Category I of the United States Munitions List of rifles, semi-automatic sniper systems, suppressors, grenade launchers and accessories to Saudi Arabia in the amount of \$1,000,000 or more (Transmittal No. DDTC 17-055); to the Committee on Foreign Relations.

EC-5584. A communication from the Assistant Secretary, Legislative Affairs, Department of State, transmitting, pursuant to section 36(c) of the Arms Export Control Act, the certification of a proposed license for the export of defense articles, including technical data, and defense services to Poland, Colombia, and Chile to support the pre-delivery requirements and post-delivery modification of S-70i helicopters to Chile in the amount of \$50,000,000 or more (Transmittal No. DDTC 17-105); to the Committee on Foreign Relations.

EC-5585. A communication from the Assistant Legal Adviser for Treaty Affairs, Department of State, transmitting, pursuant to the Case-Zablocki Act, 1 U.S.C. 112b, as amended, the report of the texts and background statements of international agreements, other than treaties (List 2018-0070 - 2018-0112); to the Committee on Foreign Relations.

EC-5586. A communication from the Secretary of Housing and Urban Development, transmitting, pursuant to law, the Department's Semiannual Report of the Inspector General for the period from October 1, 2017 through March 31, 2018; to the Committee on Homeland Security and Governmental Affairs.

EC-5587. A communication from the Administrator, Environmental Protection

Agency, transmitting, pursuant to law, the Agency's Semiannual Report of the Office of Inspector General for the period from October 1, 2017 through March 31, 2018; to the Committee on Homeland Security and Governmental Affairs.

EC-5588. A communication from the Assistant General Counsel for General Law, Department of Homeland Security, transmitting, pursuant to law, a report relative to a vacancy in the position of Chief Financial Officer, Department of Homeland Security, received in the Office of the President of the Senate on June 19, 2018; to the Committee on Homeland Security and Governmental Affairs

EC-5589. A communication from the Attorney-Advisor, U.S. Coast Guard, Department of Homeland Security, transmitting, pursuant to law, the report of a rule entitled "Safety Zone; Unexploded Ordnance Detonation, Gulf of Mexico, Pensacola, FL" ((RIN1625-AA00) (Docket No. USCG-2018-0531)) received in the Office of the President of the Senate on June 19, 2018; to the Committee on Commerce, Science, and Transportation

EC-5590. A communication from the Attorney-Advisor, U.S. Coast Guard, Department of Homeland Security, transmitting, pursuant to law, the report of a rule entitled "Safety Zone; Columbia River, The Dalles, OR." ((RIN1625-AA00) (Docket No. USCG-2018-0536)) received in the Office of the President of the Senate on June 19, 2018; to the Committee on Commerce, Science, and Transportation.

EC-5591. A communication from the Attorney-Advisor, U.S. Coast Guard, Department of Homeland Security, transmitting, pursuant to law, the report of a rule entitled "Safety Zone; Lewis River, Ridgefield, WA" ((RIN1625-AA00) (Docket No. USCG-2018-0535)) received in the Office of the President of the Senate on June 19, 2018; to the Committee on Commerce, Science, and Transportation.

EC-5592. A communication from the Attorney-Advisor, U.S. Coast Guard, Department of Homeland Security, transmitting, pursuant to law, the report of a rule entitled "Safety Zone; Corpus Christi Bay, Corpus Christi, TX" ((RIN1625-AA00) (Docket No. USCG-2018-0458)) received in the Office of the President of the Senate on June 19, 2018; to the Committee on Commerce, Science, and Transportation.

EC-5593. A communication from the Attorney-Advisor, U.S. Coast Guard, Department of Homeland Security, transmitting, pursuant to law, the report of a rule entitled "Safety Zone; Blazing Paddles 2018 SUP Race; Cuyahoga River, Cleveland, OH" ((RIN1625-AA00) (Docket No. USCG-2018-0242)) received in the Office of the President of the Senate on June 19, 2018; to the Committee on Commerce, Science, and Transportation.

EC-5594. A communication from the Attorney-Advisor, U.S. Coast Guard, Department of Homeland Security, transmitting, pursuant to law, the report of a rule entitled "Safety Zone; Ohio River, mile marker 27.8 to mile marker 28.2, Vanport, PA" ((RIN1625-AA00) (Docket No. USCG-2018-0308)) received in the Office of the President of the Senate on June 19, 2018; to the Committee on Commerce, Science, and Transportation.

EC-5595. A communication from the Attorney-Advisor, U.S. Coast Guard, Department of Homeland Security, transmitting, pursuant to law, the report of a rule entitled "Safety Zone; Appomattox River, Hopewell, VA" ((RIN1625-AA00) (Docket No. USCG-2018-0330)) received in the Office of the President of the Senate on June 19, 2018; to the Committee on Commerce, Science, and Transportation.

EC-5596. A communication from the Attorney-Advisor, U.S. Coast Guard, Department of Homeland Security, transmitting, pursuant to law, the report of a rule entitled "Safety Zone; Lake Pontchartrain, Mandeville, LA" ((RIN1625-AA00) (Docket No. USCG-2018-0529)) received in the Office of the President of the Senate on June 19, 2018; to the Committee on Commerce, Science, and Transportation.

EC-5597. A communication from the Attorney-Advisor, U.S. Coast Guard, Department of Homeland Security, transmitting, pursuant to law, the report of a rule entitled "Special Local Regulation; Tred Avon River, between Bellevue, MD and Oxford, MD" ((RIN1625-AA00) (Docket No. USCG-2018-0088)) received in the Office of the President of the Senate on June 19, 2018; to the Committee on Commerce, Science, and Transportation.

EC-5598. A communication from the Associate Bureau Chief, Wireline Competition Bureau, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled "Connect America Fund, WC Docket No. 10-90" ((RIN3060-AK57) (FCC 18-53)) received in the Office of the President of the Senate on June 19, 2018; to the Committee on Commerce, Science, and Transportation.

#### PETITIONS AND MEMORIALS

The following petitions and memorials were laid before the Senate and were referred or ordered to lie on the table as indicated:

POM-249. A joint resolution adopted by the General Assembly of the State of Tennessee memorializing its support for the President of the United States' proposal to construct a secure border wall, and urging the United States Congress to immediately take action to fund the construction; to the Committee on Homeland Security and Governmental Affairs.

#### House Joint Resolution No. 741

Whereas, through the 2016 election of President Donald J. Trump, the American people delivered a clear mandate to ensure American prosperity; and

Whereas, the security of our nation's borders and the safety of our citizens are paramount to protecting the American way of life, and

Whereas, it is essential to the welfare of our nation that illegal immigration cease; and

Whereas, President Trump has pledged to secure our borders through the construction of a secure border wall; and

Whereas, the members of this General Assembly have consistently taken steps to address illegal immigration within the borders of our great State and now wish to urge the United States Congress to address illegal immigration by supporting President Trump's border wall proposal; now, therefore, be it

Resolved by the House of Representatives of the One Hundred Tenth General Assembly of the State of Tennessee, The Senate Concurring, That we strongly support President Donald J. Trump's proposal to construct a secure border wall across our nation's southern border, and we strongly urge the United States Congress to immediately take action to fund the construction of said border wall without delay and be it further

Resolved, That certified copies of this resolution be transmitted to the President of the United States, the U.S. Secretary of Homeland Security, the Governor of the State of Tennessee, the Speaker and the Clerk of the United States House of Representatives, the President and the Secretary of the United

States Senate, and each member of the Tennessee Congressional delegation.

POM-250. A petition from a citizen of the State of Texas relative to an amendment to the Constitution; to the Committee on the Judiciary.

#### REPORTS OF COMMITTEES

The following reports of committees were submitted:

By Mr. LANKFORD, from the Committee on Appropriations, without amendment:

S. 3107. An original bill making appropriations for financial services and general government for the fiscal year ending September 30, 2019, and for other purposes (Rept. No. 115–281).

By Mr. GRAHAM, from the Committee on Appropriations, without amendment:

S. 3108. An original bill making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2019, and for other purposes (Rept. No. 115–282).

By Mrs. CAPITO, from the Committee on Appropriations, without amendment:

S. 3109. An original bill making appropriations for the Department of Homeland Security for the fiscal year ending September 30, 2019, and for other purposes (Rept. No. 115–283).

By Mr. GRASSLEY, from the Committee on the Judiciary, with an amendment in the nature of a substitute:

S. 974. A bill to promote competition in the market for drugs and biological products by facilitating the timely entry of lower-cost generic and biosimilar versions of those drugs and biological products.

# EXECUTIVE REPORTS OF COMMITTEE

The following executive reports of nominations were submitted:

By Mr. GRASSLEY for the Committee on the Judiciary.

Edward W. Felten, of New Jersey, to be a Member of the Privacy and Civil Liberties Oversight Board for the remainder of the term expiring January 29, 2019.

Jane Nitze, of the District of Columbia, to be a Member of the Privacy and Civil Liberties Oversight Board for a term expiring January 29, 2023.

(Nominations without an asterisk were reported with the recommendation that they be confirmed.)

# INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second times by unanimous consent, and referred as indicated:

By Mr. CRUZ (for himself, Mr. Toomey, Mr. Cotton, Mr. Blunt, Mr. Lee, Mr. Johnson, Mr. Paul, Mr. Lankford, and Mr. Sasse):

S. 3102. A bill to amend the Internal Revenue Code of 1986 to permit kindergarten through grade 12 educational expenses to be paid from a 529 account; to the Committee on Finance.

By Mr. YOUNG (for himself, Mrs. McCaskill, Mr. Blunt, and Mr. Don-NELLY):

S. 3103. A bill to amend the Food, Agriculture, Conservation, and Trade Act of 1990 to improve and reauthorize the Bio-

technology and Agricultural Trade Program; to the Committee on Agriculture, Nutrition, and Forestry.

By Mr. TESTER (for himself and Ms. HEITKAMP):

S. 3104. A bill to amend the Rural Electrification Act of 1936 to expand substantially underserved trust area authority to all rural development programs of the Department of Agriculture; to the Committee on Agriculture, Nutrition, and Forestry.

By Mrs. McCASKILL:

S. 3105. A bill to require manufacturers of drugs to post the names of the countries in which their drugs are manufactured on their internet websites; to the Committee on Health, Education, Labor, and Pensions.

By Mr. CASEY (for himself, Mr. Kaine, Mr. Nelson, Ms. Hassan, Ms. Smith, Mr. Blumenthal, and Ms. Klobuchar):

S. 3106. A bill to authorize the Secretary of Education to establish an Advisory Commission on Serving and Supporting Students with Mental Health Disabilities in Institutions of Higher Education, and for other purposes; to the Committee on Health, Education, Labor, and Pensions.

By Mr. LANKFORD:

S. 3107. An original bill making appropriations for financial services and general government for the fiscal year ending September 30, 2019, and for other purposes; from the Committee on Appropriations; placed on the calendar.

By Mr. GRAHAM:

S. 3108. An original bill making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2019, and for other purposes; from the Committee on Appropriations; placed on the calendar.

By Mrs. CAPITO:

S. 3109. An original bill making appropriations for the Department of Homeland Security for the fiscal year ending September 30, 2019, and for other purposes; from the Committee on Appropriations; placed on the calendar.

By Ms. HIRONO (for herself, Mr. Blumenthal, Ms. Baldwin, Mr. Markey, Ms. Cantwell, Mrs. Gillibrand, Mrs. Shaheen, Mr. Wyden, Ms. Warren, Mr. Merkley, Ms. Hassan, and Ms. Cortez Masto):

S. 3110. A bill to support educational entities in fully implementing title IX and reducing and preventing sex discrimination in all areas of education; to the Committee on Health, Education, Labor, and Pensions.

By Mr. GRAHAM (for himself and Mr. LEAHY):

S. 3111. A bill to make permanent certain Department of State, foreign operations, and related programs general provisions; to the Committee on Foreign Relations.

By Mr. BOOKER (for himself, Mr. LEAHY, Ms. WARREN, Ms. HIRONO, Mr. BLUMENTHAL, Ms. DUCKWORTH, Mr. SANDERS, Mrs. GILLIBRAND, Mr. MERKLEY, and Mr. WYDEN):

S. 3112. A bill to provide standards for facilities at which aliens in the custody of the Department of Homeland Security are detained, and for other purposes; to the Committee on the Judiciary.

By Ms. BALDWIN:

S. 3113. A bill to promote dairy product innovation, including in specialty cheese, and value-added dairy product development for the economic benefit of United States dairy farmers and their communities; to the Committee on Agriculture, Nutrition, and Forestry.

By Ms. HARRIS:

S. 3114. A bill to provide for the establishment of a national registry to track eases of coccidioidomycosis, and for other purposes;

to the Committee on Health, Education, Labor, and Pensions.

By Mr. MERKLEY (for himself, Ms. SMITH, and Mr. WYDEN):

S. 3115. A bill to amend the Farm Security and Rural Investment Act of 2002 to extend and modify the rural energy savings program, and for other purposes; to the Committee on Agriculture, Nutrition, and Forestry.

By Mr. MENENDEZ:

S. 3116. A bill to establish an Election Security grant program; to the Committee on Rules and Administration.

By Mr. JONES (for himself and Mr. Scott):

S. 3117. A bill to require the Secretary of Agriculture to grant farm numbers to individuals with certain documentation, to amend the Consolidated Farm and Rural Development Act to include qualified intermediaries as recipients of farm ownership loans, to provide for a study of farmland tenure, and for other purposes; to the Committee on Agriculture, Nutrition, and Forestry.

By Mr. HATCH (for himself and Mr. GRASSLEY):

S. 3118. A bill to specify and clarify mens rea requirements for certain Federal crimes and to establish the National Criminal Justice Commission; to the Committee on the Judiciary.

By Mr. RISCH (for himself and Ms. CANTWELL):

S. 3119. A bill to allow for the taking of sea lions on the Columbia River and its tributaries to protect endangered and threatened species of salmon and other nonlisted fish species; to the Committee on Commerce, Science, and Transportation.

#### ADDITIONAL COSPONSORS

S. 266

At the request of Mr. Cardin, the name of the Senator from New York (Mr. Schumer) was added as a cosponsor of S. 266, a bill to award the Congressional Gold Medal to Anwar Sadat in recognition of his heroic achievements and courageous contributions to peace in the Middle East.

S. 281

At the request of Mr. Lee, the name of the Senator from Kansas (Mr. MORAN) was added as a cosponsor of S. 281, a bill to amend the Immigration and Nationality Act to eliminate the per-country numerical limitation for employment-based immigrants, to increase the per-country numerical limitation for family-sponsored immigrants, and for other purposes.

S. 339

At the request of Mr. Nelson, the name of the Senator from Mississippi (Mrs. Hyde-Smith) was added as a cosponsor of S. 339, a bill to amend title 10, United States Code, to repeal the requirement for reduction of survivor annuities under the Survivor Benefit Plan by veterans' dependency and indemnity compensation, and for other purposes.

S. 645

At the request of Ms. Klobuchar, the name of the Senator from Nevada (Ms. Cortez Masto) was added as a cosponsor of S. 645, a bill to require the Secretary of Commerce to conduct an assessment and analysis of the effects of

broadband deployment and adoption on the economy of the United States, and for other purposes.

S. 1091

At the request of Ms. Collins, the name of the Senator from New Hampshire (Mrs. Shaheen) was added as a cosponsor of S. 1091, an Act to establish a Federal Advisory Council to Support Grandparents Raising Grandchildren.

S. 1503

At the request of Ms. Warren, the name of the Senator from Missouri (Mrs. McCaskill) was added as a cosponsor of S. 1503, a bill to require the Secretary of the Treasury to mint coins in recognition of the 60th anniversary of the Naismith Memorial Basketball Hall of Fame.

S. 1917

At the request of Mr. GRASSLEY, the name of the Senator from Utah (Mr. HATCH) was added as a cosponsor of S. 1917, a bill to reform sentencing laws and correctional institutions, and for other purposes.

S. 2276

At the request of Mr. Young, the names of the Senator from Arizona (Mr. McCain) and the Senator from Missouri (Mrs. McCaskill) were added as cosponsors of S. 2276, a bill to require agencies to submit reports on outstanding recommendations in the annual budget justification submitted to Congress.

S. 2391

At the request of Mr. Cotton, the name of the Senator from Missouri (Mr. Blunt) was added as a cosponsor of S. 2391, a bill to prohibit the United States Government from using or contracting with an entity that uses certain telecommunications services or equipment, and for other purposes.

S. 2393

At the request of Mr. Coons, the names of the Senator from California (Mrs. Feinstein) and the Senator from Mississippi (Mr. Wicker) were added as cosponsors of S. 2393, a bill to amend title 17, United States Code, to provide Federal protection to the digital audio transmission of a sound recording fixed before February 15, 1972, and for other purposes.

S. 2497

At the request of Mr. Rubio, the name of the Senator from Rhode Island (Mr. Whitehouse) was added as a cosponsor of S. 2497, a bill to amend the Foreign Assistance Act of 1961 and the Arms Export Control Act to make improvements to certain defense and security assistance provisions and to authorize the appropriations of funds to Israel, and for other purposes.

S. 2499

At the request of Ms. Warren, the name of the Senator from California (Mrs. Feinstein) was added as a cosponsor of S. 2499, a bill to require the Financial Industry Regulatory Authority to establish a relief fund to provide investors with the full value of unpaid arbitration awards issued against bro-

kerage firms or brokers regulated by the Authority.

S. 2506

At the request of Mr. INHOFE, the name of the Senator from Nevada (Mr. Heller) was added as a cosponsor of S. 2506, a bill to establish an aviation maintenance workforce development pilot program.

S. 2621

At the request of Ms. Baldwin, the name of the Senator from New Jersey (Mr. Booker) was added as a cosponsor of S. 2621, a bill to amend the Occupational Safety and Health Act of 1970 to expand coverage under the Act, to increase protections for whistleblowers, to increase penalties for high gravity violations, to adjust penalties for inflation, to provide rights for victims or their family members, and for other purposes.

S. 2773

At the request of Mrs. FEINSTEIN, the names of the Senator from Mississippi (Mr. WICKER) and the Senator from Connecticut (Mr. BLUMENTHAL) were added as cosponsors of S. 2773, a bill to improve the management of driftnet fishing.

S. 2789

At the request of Mr. CORNYN, the name of the Senator from Maine (Mr. KING) was added as a cosponsor of S. 2789, a bill to prevent substance abuse and reduce demand for illicit narcotics.

S. 2796

At the request of Mr. Tester, the name of the Senator from Indiana (Mr. Donnelly) was added as a cosponsor of S. 2796, a bill to authorize the Secretary of Veterans Affairs to use the authority of the Secretary to conduct and support research on the efficacy and safety of medicinal cannabis, and for other purposes.

S. 2835

At the request of Ms. Collins, the name of the Senator from New Hampshire (Ms. Hassan) was added as a cosponsor of S. 2835, a bill to require a study of the well-being of the newsprint and publishing industry in the United States, and for other purposes.

S. 2897

At the request of Mr. Brown, the name of the Senator from Wisconsin (Ms. Baldwin) was added as a cosponsor of S. 2897, a bill to amend title XIX of the Social Security Act to delay the reduction in Federal medical assistance percentage for Medicaid personal care services furnished without an electronic visit verification system.

At the request of Ms. Murkowski, the name of the Senator from Iowa (Mrs. Ernst) was added as a cosponsor of S. 2897, supra.

S. 2938

At the request of Mr. SASSE, the name of the Senator from Mississippi (Mrs. Hyde-Smith) was added as a cosponsor of S. 2938, a bill to require the Secretary of Transportation to modify provisions relating to hours of service requirements with respect to transportation of livestock and insects, and for other purposes.

S 3051

At the request of Mr. Hoeven, the name of the Senator from Minnesota (Ms. SMITH) was added as a cosponsor of S. 3051, a bill to require the Secretary of Transportation to establish a working group to study regulatory and legislative improvements for the livestock, insect, and agricultural commodities transport industries, and for other purposes.

S. 3093

At the request of Mr. TILLIS, the names of the Senator from Utah (Mr. Lee), the Senator from Missouri (Mr. Blunt), the Senator from Wyoming (Mr. Enzi) and the Senator from Alaska (Mr. Sullivan) were added as cosponsors of S. 3093, a bill to amend the Immigration and Nationality Act to address the protective custody of alien children accompanied by parents, and for other purposes.

#### AMENDMENT NO. 2933

At the request of Mr. Tester, the name of the Senator from Indiana (Mr. Donnelly) was added as a cosponsor of amendment No. 2933 intended to be proposed to H.R. 5895, a bill making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2019, and for other purposes.

#### AMENDMENT NO. 2934

At the request of Mr. Tester, the name of the Senator from Ohio (Mr. PORTMAN) was added as a cosponsor of amendment No. 2934 proposed to H.R. 5895, a bill making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2019, and for other purposes.

#### AMENDMENT NO. 2963

At the request of Mr. Sanders, the name of the Senator from Nevada (Ms. Cortez Masto) was added as a cosponsor of amendment No. 2963 proposed to H.R. 5895, a bill making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2019, and for other purposes.

#### AMENDMENT NO. 3003

At the request of Ms. MURKOWSKI, the name of the Senator from Montana (Mr. DAINES) was added as a cosponsor of amendment No. 3003 intended to be proposed to H.R. 5895, a bill making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2019, and for other purposes.

#### AMENDMENT NO. 3013

At the request of Mr. Cassidy, the names of the Senator from Nevada (Mr. Heller), the Senator from Iowa (Mr. Grassley), the Senator from Montana (Mr. Daines), the Senator from Indiana (Mr. Young), the Senator from Iowa (Mrs. Ernst), the Senator from West Virginia (Mr. Manchin), the Senator from Florida (Mr. Nelson), the Senator from Indiana (Mr. Donnelly), the Senator from New Mexico (Mr. Udall), the Senator from New York (Mrs. Gillibrand), the Senator from Montana

(Mr. Tester) and the Senator from Ohio (Mr. Brown) were added as cosponsors of amendment No. 3013 proposed to H.R. 5895, a bill making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2019, and for other purposes.

#### AMENDMENT NO. 3034

At the request of Mrs. GILLIBRAND, the name of the Senator from New York (Mr. SCHUMER) was added as a cosponsor of amendment No. 3034 intended to be proposed to H.R. 5895, a bill making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2019, and for other purposes.

# AMENDMENTS SUBMITTED AND PROPOSED

SA 3049. Mr. UDALL submitted an amendment intended to be proposed to amendment SA 2910 proposed by Mr. SHELBY to the bill H.R. 5895, making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2019, and for other purposes; which was ordered to lie on the table.

SA 3050. Mr. McCONNELL (for Ms. CORTEZ MASTO (for herself and Mr. HELLER)) proposed an amendment to amendment SA 2910 proposed by Mr. SHELBY to the bill H.R. 5895, supra.

\$\hat{S}A\$ 3051. Mr. McCONNELL (for Mr. BOOZMAN (for himself, Mr. DAINES, and Mr. TESTER)) proposed an amendment to amendment SA 2910 proposed by Mr. SHELBY to the bill H.R. 5895, supra.

SA 3052. Mr. CASSIDY (for himself, Mr. Jones, Mr. Daines, and Mrs. Gillibrand) submitted an amendment intended to be proposed to amendment SA 2910 proposed by Mr. SHELBY to the bill H.R. 5895, supra; which was ordered to lie on the table.

SA 3053. Mr. McCONNELL (for Mr. Coons (for himself and Ms. Murkowski)) proposed an amendment to amendment SA 2910 proposed by Mr. Shelby to the bill H.R. 5895, supra.

\$A 3054. Mr. McCONNELL (for Mr. Perdue (for himself and Mr. Isakson)) proposed an amendment to amendment SA 2978 proposed by Mr. Thune (for himself, Mr. Durbin, Mr. Alexander, Ms. Klobuchar, Mr. Rounds, and Mr. Grassley) to the amendment SA 2910 proposed by Mr. Shelby to the bill H.R. 5895, supra.

SÁ 3055. Mr. LEE submitted an amendment intended to be proposed to amendment SA 2910 proposed by Mr. SHELBY to the bill H.R. 5895, supra; which was ordered to lie on the table.

SA 3056. Mr. McCONNELL (for Mr. Heller (for himself and Mr. Tester)) proposed an amendment to amendment SA 2910 proposed by Mr. SHELBY to the bill H.R. 5895, supra.

SA 3057. Mr. McCONNELL (for Mr. Lee (for himself and Mr. PAUL)) proposed an amendment to amendment SA 2910 proposed by Mr. Shelby to the bill H.R. 5895, supra.

SA 3058. Mrs. GILLIBRAND submitted an amendment intended to be proposed to amendment SA 2910 proposed by Mr. SHELBY to the bill H.R. 5895, supra; which was ordered to lie on the table.

SA 3059. Mr. McCONNELL (for Ms. Murkowski (for herself, Mr. MANCHIN, Mr. BURR, Mr. DAINES, Mr. CASSIDY, and Mrs. GILLI-BRAND)) proposed an amendment to amendment SA 2910 proposed by Mr. SHELBY to the bill H.R. 5895, supra.

SA 3060. Mr. BOOKER submitted an amendment intended to be proposed to amendment

SA 2910 proposed by Mr. SHELBY to the bill H.R. 5895, supra; which was ordered to lie on the table.

SA 3061. Mrs. GILLIBRAND (for herself, Ms. Baldwin, Mr. Johnson, and Mr. Schumer) submitted an amendment intended to be proposed to amendment SA 2910 proposed by Mr. Shelby to the bill H.R. 5895, supra; which was ordered to lie on the table.

SA 3062. Mr. CRUZ submitted an amendment intended to be proposed to amendment SA 2910 proposed by Mr. SHELBY to the bill H.R. 5895, supra; which was ordered to lie on the table.

SA 3063. Mr. SHELBY (for himself, Mr. LEAHY, Mr. BLUNT, Mr. MORAN, Mr. INHOFE, Mr. ISAKSON, Mr. TESTER, Mr. SCHATZ, Mr. BLUMENTHAL, Mrs. MURRAY, and Mr. SANDERS) submitted an amendment intended to be proposed to amendment SA 2910 proposed by Mr. SHELBY to the bill H.R. 5895, supra; which was ordered to lie on the table.

SA 3064. Mr. KENNEDY submitted an amendment intended to be proposed to amendment SA 2910 proposed by Mr. SHELBY to the bill H.R. 5895, supra; which was ordered to lie on the table.

SA 3065. Mr. TOOMEY (for himself and Mr. ROBERTS) submitted an amendment intended to be proposed to amendment SA 2910 proposed by Mr. SHELBY to the bill H.R. 5895, supra; which was ordered to lie on the table.

SA 3066. Mr. McCONNELL (for Mr. RUBIO (for himself and Mr. NELSON)) proposed an amendment to amendment SA 2910 proposed by Mr. SHBLBY to the bill H.R. 5895, supra.

SA 3067. Mrs. FISCHER (for herself, Mr. McCain, Mr. Inhofe, Mr. Cotton, Mrs. Ernst, and Mr. Daines) submitted an amendment intended to be proposed to amendment SA 2910 proposed by Mr. Shelby to the bill H.R. 5895, supra; which was ordered to lie on the table.

SA 3068. Mr. McCONNELL (for Mr. Kennedy) proposed an amendment to amendment SA 2910 proposed by Mr. Shelby to the bill H.R. 5895, supra.

#### TEXT OF AMENDMENTS

SA 3049. Mr. UDALL submitted an amendment intended to be proposed to amendment SA 2910 proposed by Mr. SHELBY to the bill H.R. 5895, making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2019, and for other purposes; which was ordered to lie on the table; as follows:

At the end of title I of division A, add the following:

SEC. 106. Section 10501 of the Omnibus Public Land Management Act of 2009 (43 U.S.C. 407) is amended—

(1) in subsection (b)(1), by striking "For each of fiscal years 2020 through 2029" and inserting "For fiscal year 2020 and each fiscal year thereafter";

(2) in subsection (c)—

(A) in paragraph (1)(A), by striking "for each of fiscal years 2020 through 2034" and inserting "for fiscal year 2020 and each fiscal year thereafter"; and

(B) in paragraph (3)(C), by striking "for any authorized use" and all that follows through the period at the end and inserting "for any use authorized under paragraph (2)."; and

(3) by striking subsection (f).

SA 3050. Mr. McCONNELL (for Ms. CORTEZ MASTO (for herself and Mr. HELLER)) proposed an amendment to amendment SA 2910 proposed by Mr. SHELBY to the bill H.R. 5895, making

appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2019, and for other purposes; as follows:

At the end of title II of division C, add the following:

SEC. 2\_\_\_. The Inspector General of the Department of Veterans Affairs shall conduct an investigation of all nursing homes of the Department of Veterans Affairs that had an overall one-star rating as within the two full calendar years prior to the year of enactment as determined by the rating system of the Department.

SA 3051. Mr. McCONNELL (for Mr. BOOZMAN (for himself, Mr. DAINES, and Mr. TESTER)) proposed an amendment to amendment SA 2910 proposed by Mr. SHELBY to the bill H.R. 5895, making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2019, and for other purposes; as follows:

On page 85, line 18, insert ": Provided further, That of the total amount appropriated, \$2,383,000 shall remain available until expended for the Veterans History Project to continue digitization efforts of already collected materials, reach a greater number of veterans to record their stories, and promote public access to the Project" before the period at the end.

SA 3052. Mr. CASSIDY (for himself, Mr. Jones, Mr. Daines, and Mrs. Gillibrand) submitted an amendment intended to be proposed to amendment SA 2910 proposed by Mr. Shelby to the bill H.R. 5895, making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2019, and for other purposes; which was ordered to lie on the table; as follows:

At the end of title II of division C, add the following:

# SEC. 2 . PUBLICATION OF QUALITY RATING FOR NURSING HOMES OF THE DE-PARTMENT OF VETERANS AFFAIRS AND INVESTIGATIONS OF LOW-PERFORMING NURSING HOMES.

- (a) PUBLICATION OF QUALITY RATING FOR NURSING HOMES.—Not later than 90 days after the date of the enactment of this Act, and not less frequently than annually thereafter, the Secretary of Veterans Affairs shall submit to Congress and the appropriate committees of Congress and publish in the Federal Register and on a publicly available Internet website of the Department of Veterans Affairs the rating assigned by the Department to each nursing home of the Department with respect to quality of care, including all internal metrics and criteria used in determining such rating.
- (b) INVESTIGATIONS OF LOW-PERFORMING NURSING HOMES.—
- (1) INITIAL INVESTIGATION.—Not later than 30 days after the date of the enactment of this Act, the Head of the Office of the Medical Inspector of the Veterans Health Administration shall—
- (A) conduct an investigation of all nursing homes of the Department of Veterans Affairs with an overall one-star rating (as determined by the rating system of the Department) according to the most recent review by the Department; and
- (B) submit to Congress and the appropriate committees of Congress a report on corrective actions taken by the Department with respect to nursing homes described in subparagraph (A), including any results that support those corrective actions.

- (2) SUBSEQUENT INVESTIGATION.—If a nursing home described in paragraph (1)(A) has an overall one-star rating (as determined by the rating system of the Department) according to the first subsequent review by the Department after the review described in such paragraph, the Inspector General of the Department of Veterans Affairs shall, not later than 30 days after such subsequent review.—
- (A) conduct an investigation of that nursing home; and
- (B) submit to Congress and the appropriate committees of Congress a report that includes the findings of that investigation.
- (c) APPROPRIATE COMMITTEES OF CONGRESS DEFINED.—In this section, the term "appropriate committees of Congress" means—
- (1) the Committee on Appropriations and the Committee on Veterans' Affairs of the Senate: and
- (2) the Committee on Appropriations and the Committee on Veterans' Affairs of the House of Representatives.

SA 3053. Mr. McCONNELL (for Mr. Coons (for himself and Ms. Murkowski)) proposed an amendment to amendment SA 2910 proposed by Mr. SHELBY to the bill H.R. 5895, making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2019, and for other purposes; as follows:

On page 79, line 22, insert ", and not more than \$5,000 that shall be used by the Architect of the Capitol to work with contractors to eliminate or reduce the use of plastic straws in facilities of the legislative branch that are under the care of the Architect of the Capitol" before "; for".

SA 3054. Mr. McCONNELL (for Mr. Perdue (for himself and Mr. Isakson)) proposed an amendment to amendment SA 2978 proposed by Mr. Thune (for himself, Mr. Durbin, Mr. Alexander, Ms. Klobuchar, Mr. Rounds, and Mr. Grassley) to the amendment SA 2910 proposed by Mr. Shelby to the bill H.R. 5895, making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2019, and for other purposes; as follows:

On page 2, line 12, of the amendment, strike the period at the end and insert "of which not less than \$100,000,000 shall be used for projects relating to deep-draft navigation."

SA 3055. Mr. LEE submitted an amendment intended to be proposed to amendment SA 2910 proposed by Mr. SHELBY to the bill H.R. 5895, making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2019, and for other purposes; which was ordered to lie on the table; as follows:

On page 2, after line 19, add the following: SEC. 4. REDUCTION IN APPROPRIATIONS.

Notwithstanding any other provision of law, the total sums appropriated under divisions A, B, and C shall be reduced by 1 percent.

SA 3056. Mr. McCONNELL (for Mr. Heller (for himself and Mr. Tester)) proposed an amendment to amendment SA 2910 proposed by Mr. Shelby to the bill H.R. 5895, making appropriations

for energy and water development and related agencies for the fiscal year ending September 30, 2019, and for other purposes; as follows:

At the appropriate place in title II, insert the following:

SEC.\_\_. None of the funds made available by this Act may be used by the Secretary of Veterans Affairs to transfer funds made available for the following programs:

- (1) The Homeless Providers Grant and Per Diem program.
- (2) The Domiciliary Care for Homeless Veterans program.
- (3) The Supportive Services for Veteran Families program.
- (4) The Department of Housing and Urban Development Department of Veterans Affairs Supported Housing (HUD-VASH) programs.
- (5) The Health Care for Homeless Veterans program

SA 3057. Mr. McCONNELL (for Mr. Lee (for himself and Mr. Paul)) proposed an amendment to amendment SA 2910 proposed by Mr. Shelby to the bill H.R. 5895, making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2019, and for other purposes; as follows:

On page 79, line 7, insert ": Provided, that the Director shall use not less than \$500,000 of the amount made available under this heading for (1) improving technical systems, processes, and models for the purpose of improving the transparency of estimates of budgetary effects to Members of Congress, employees of Members of Congress, and the public, and (2) to increase the availability of models, economic assumptions, and data for Members of Congress, employees of Members of Congress, and the public" before the period.

SA 3058. Mrs. GILLIBRAND submitted an amendment intended to be proposed to amendment SA 2910 proposed by Mr. Shelby to the bill H.R. 5895, making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2019, and for other purposes; which was ordered to lie on the table; as follows:

At the end of title III of division A, add the following:

SEC. 3 . All high-level radioactive waste at the Western New York Service Center in West Valley, New York, from the project carried out under the West Valley Demonstration Project Act (42 U.S.C. 2021a note; Public Law 96-368) shall be considered to have resulted from atomic energy defense activities—

- (1) for purposes of section 8 of the Nuclear Waste Policy Act of 1982 (42 U.S.C. 10107); but
  - (2) not for purposes of-
- (A) section 3(a)(3) of the Waste Isolation Pilot Plant Land Withdrawal Act (Public Law 102-579; 106 Stat. 4779); or
- (B) section 213 of the Department of Energy National Security and Military Applications of Nuclear Energy Authorization Act of 1980 (Public Law 96-164; 93 Stat. 1265).

SA 3059. Mr. McCONNELL (for Ms. Murkowski (for herself, Mr. Manchin, Mr. Burr, Mr. Daines, Mr. Cassidy, and Mrs. Gillibrand)) proposed an amendment to amendment SA 2910 proposed by Mr. Shelby to the bill H.R. 5895, making appropriations for energy

and water development and related agencies for the fiscal year ending September 30, 2019, and for other purposes; as follows:

At the end of title III of division A, add the following:

SEC. 305. (a) Section 5 of the Federal Power Act (16 U.S.C. 798) is amended—

(1) in subsection (a), by striking "three" and inserting "4"; and

(2) in subsection (b)-

(A) by striking "Commission may extend the period of a preliminary permit once for not more than 2 additional years beyond the 3 years" and inserting the following: "Commission may—

"(1) extend the period of a preliminary permit once for not more than 4 additional years beyond the 4 years";

(B) by striking the period at the end and inserting "; and"; and

(C) by adding at the end the following:

"(2) after the end of an extension period granted under paragraph (1), issue an additional permit to the permittee if the Commission determines that there are extraordinary circumstances that warrant the issuance of the additional permit."

(b) Section 13 of the Federal Power Act (16 U.S.C. 806) is amended in the second sentence by striking "once but not longer than two additional years" and inserting "for not more than 8 additional years,".

(c) Any obligation of a licensee or exemptee for the payment of annual charges under section 10(e) of the Federal Power Act (16 U.S.C. 803(e)) for a project that has not commenced construction as of the date of enactment of this Act shall commence not earlier than the latest of—

(1) the date by which the licensee or exemptee is required to commence construction; or

(2) the date of any extension of the deadline under paragraph (1). SEC. 306. Not later than 18 months after the

SEC. 306. Not later than 18 months after the date of enactment of this Act, the Secretary of the Interior, after consultation with the Secretary of Agriculture, shall—

(1) survey the exterior boundaries of the tract of Federal land within the project boundary of the Swan Lake Hydroelectric Project (FERC No. 2911) as generally depicted and labeled "Lost Creek" on the map entitled "Swan Lake Project Boundary—Lot 2" and dated February 1, 2016; and

(2) issue a patent to the State of Alaska for the tract described in paragraph (1) in accordance with—

(A) the survey authorized under paragraph (1);

(B) section 6(a) of the Act of July 7, 1958 (commonly known as the "Alaska Statehood Act") (48 U.S.C. note prec. 21; Public Law 85-508); and

(C) section 24 of the Federal Power Act (16 U.S.C. 818).

SEC. 307. (a) In this section:

(1) The term "Commission" means the Federal Energy Regulatory Commission.

(2) The term "Terror Lake Hydroelectric Project" means the project identified in section 1325 of the Alaska National Interest Lands Conservation Act (16 U.S.C. 3212), and which is the Commission project numbered 2742

(3) The term "Upper Hidden Basin Diversion Expansion" means the expansion of the Terror Lake Hydroelectric Project as generally described in exhibit E to the Upper Hidden Basin Grant Application dated July 2, 2014, and submitted to the Alaska Energy Authority Renewable Energy Fund Round VIII by Kodiak Electric Association, Inc.

(b) The licensee for the Terror Lake Hydroelectric Project may occupy not more than 20 acres of Federal land to construct, operate, and maintain the Upper Hidden Basin Diversion Expansion without further authorization of the Secretary of the Interior or under the Alaska National Interest Lands Conservation Act (16 U.S.C. 3101 et seq.).

(c) The Upper Hidden Basin Diversion Expansion shall be subject to appropriate terms and conditions included in an amendment to a license issued by the Commission pursuant to the Federal Power Act (16 U.S.C. 791a et seq.), including section 4(e) of that Act (16 U.S.C. 797(e)), following an environmental review by the Commission under the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.).

SEC. 308. (a) In this section:

(1) The term "Commission" means the Federal Energy Regulatory Commission.

(2) The term "license" means the license for the Commission project numbered 11393.

(3) The term "licensee" means the holder of the license.

(b) On the request of the licensee, the Commission shall issue an order continuing the stay of the license.

(c) On the request of the licensee, but not later than 10 years after the date of enactment of this Act, the Commission shall—

(1) issue an order lifting the stay of the license under subsection (b); and

(2) make the effective date of the license the date on which the stay is lifted under paragraph (1).

(d)(1) Notwithstanding the time period specified in section 13 of the Federal Power Act (16 U.S.C. 806) that would otherwise apply to the Commission project numbered 11393, the Commission may, at the request of the licensee, and after reasonable notice, in accordance with the good faith, due diligence, and public interest requirements of, and the procedures of the Commission under, that section, extend the time period during which the licensee is required to commence the construction of the project for not more than 3 consecutive 2-year periods from the date of the expiration of the extension originally issued by the Commission.

(2)(A) If the period required for the commencement of construction of the project described in paragraph (1) has expired prior to the date of enactment of this Act, the Commission may reinstate the license effective as of the date of the expiration of the license.

(B) If the Commission reinstates the license under subparagraph (A), the first extension authorized under paragraph (1) shall take effect on the date of that expiration.

(e) Nothing in this section prioritizes, or creates any advantage or disadvantage to, Commission project numbered 11393 under Federal law, including the Federal Power Act (16 U.S.C. 791a et seq.) or the Public Utility Regulatory Policies Act of 1978 (16 U.S.C. 2601 et seq.), as compared to—

(1) any electric generating facility in existence on the date of enactment of this Act; or

(2) any electric generating facility that may be examined, proposed, or developed during the period of any stay or extension of the license under this section.

SEC. 309. (a) Notwithstanding the time period specified in section 13 of the Federal Power Act (16 U.S.C. 806) that would otherwise apply to Federal Energy Regulatory Commission project numbers 12756, 12757, and 12758, the Federal Energy Regulatory Commission (referred to in this section as the "Commission") may, at the request of the licensee for the applicable project, and after reasonable notice, in accordance with the good faith, due diligence, and public interest requirements of that section and the procedures of the Commission under that section, extend the time period during which the licensee is required to commence the construction of the applicable project for up to 3 consecutive 2-year periods from the date of the expiration of the extension originally issued by the Commission.

(b) If the time period required for commencement of construction of a project described in subsection (a) has expired prior to the date of enactment of this Act—

(1) the Commission may reinstate the license for the applicable project effective as of the date of the expiration of the license; and

(2) the first extension authorized under subsection (a) shall take effect on that expiration

SEC. 310. (a) Notwithstanding the time period specified in section 13 of the Federal Power Act (16 U.S.C. 806) that would otherwise apply to the Federal Energy Regulatory Commission project numbered 12478-003, the Federal Energy Regulatory Commission (referred to in this section as the "Commission") may, at the request of the licensee for the project, and after reasonable notice, in accordance with the good faith, due diligence, and public interest requirements of, and the procedures of the Commission under, that section, extend the time period during which the licensee is required to commence construction of the project for not more than 3 consecutive 2-year periods from the date of the expiration of the extension originally issued by the Commission.

(b)(1) If the period required for the commencement of construction of the project described in subsection (a) has expired prior to the date of enactment of this Act, the Commission may reinstate the license effective as of that date of expiration.

(2) If the Commission reinstates the license under paragraph (1), the first extension authorized under subsection (a) shall take effect on the date of that expiration.

SEC. 311. (a) Notwithstanding the time period specified in section 13 of the Federal Power Act (16 U.S.C. 806) that would otherwise apply to the Federal Energy Regulatory Commission project numbered 13287, the Federal Energy Regulatory Commission (referred to in this section as the "Commission") may, at the request of the licensee for the project, and after reasonable notice, in accordance with the good faith, due diligence, and public interest requirements of that section and the procedures of the Commission under that section, extend the time period during which the licensee is required to commence construction of the project for up to 4 consecutive 2-year periods after the required date of the commencement of construction described in Article 301 of the license.

(b)(1) If the period required for the commencement of construction of the project described in subsection (a) has expired prior to the date of enactment of this Act, the Commission may reinstate the license effective as of that date of expiration.

(2) If the Commission reinstates the license under paragraph (1), the first extension authorized under subsection (a) shall take effect on the date of that expiration.

SEC. 312. (a) Notwithstanding the time period specified in section 13 of the Federal Power Act (16 U.S.C. 806) that would otherwise apply to the Federal Energy Regulatory Commission project numbered 12642, the Federal Energy Regulatory Commission (referred to in this section as the "Commission") may, at the request of the licensee for the project, and after reasonable notice, in accordance with the good faith, due diligence, and public interest requirements of that section and the procedures of the Commission under that section, extend the time period during which the licensee is required to commence the construction of the project for up to 3 consecutive 2-year periods from the date of the expiration of the extension originally issued by the Commission.

- (b) If the period required for commencement of construction of the project described in subsection (a) has expired prior to the date of enactment of this Act—
- (1) the Commission may reinstate the license effective as of the date of the expiration of the license; and
- (2) the first extension authorized under subsection (a) shall take effect on that expiration date.

SEC. 313. (a) Notwithstanding the time period specified in section 13 of the Federal Power Act (16 U.S.C. 806) that would otherwise apply to the Federal Energy Regulatory Commission projects numbered 12737 and 12740, the Federal Energy Regulatory Commission (referred to in this section as the "Commission") may, at the request of the licensee for the applicable project, and after reasonable notice, in accordance with the good faith, due diligence, and public interest requirements of that section and the procedures of the Commission under that section. extend the time period during which the licensee is required to commence the construction of the applicable project for up to 3 consecutive 2-year periods from the date of the expiration of the extension originally issued by the Commission.

- (b) If the period required for commencement of construction of a project described in subsection (a) has expired prior to the date of enactment of this Act—
- (1) the Commission may reinstate the license for the applicable project effective as of the date of the expiration of the license; and
- (2) the first extension authorized under subsection (a) shall take effect on that expiration.

SEC. 314. (a) Notwithstanding the time period specified in section 13 of the Federal Power Act (16 U.S.C. 806) that would otherwise apply to the Federal Energy Regulatory Commission project numbered 12715 (referred to in this section as the "project"), the Federal Energy Regulatory Commission (referred to in this section as the "Commission") may, at the request of the licensee for the project, and after reasonable notice, in accordance with the good faith, due diligence, and public interest requirements of, and the procedures of the Commission under, that section, extend the time period during which the licensee is required to commence the construction of the project for not more than 3 consecutive 2-year periods that begin on the date of the expiration of the extension originally issued by the Commission.

(b)(1) If the period required for the commencement of construction of the project has expired before the date of enactment of this Act, the Commission may reinstate the license effective as of the date of the expiration of the license.

(2) If the Commission reinstates the license under paragraph (1), the first extension authorized under subsection (a) shall take effect on the date of that expiration.

SA 3060. Mr. BOOKER submitted an amendment intended to be proposed to amendment SA 2910 proposed by Mr. SHELBY to the bill H.R. 5895, making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2019, and for other purposes; which was ordered to lie on the table; as follows:

On page 54, line 5, insert "\$10,300,000 shall be for activities related to the development of regulatory infrastructure for advanced nuclear technologies," after "mission,".

**SA 3061.** Mrs. GILLIBRAND (for herself, Ms. Baldwin, Mr. Johnson, and

Mr. SCHUMER) submitted an amendment intended to be proposed to amendment SA 2910 proposed by Mr. SHELBY to the bill H.R. 5895, making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2019, and for other purposes; which was ordered to lie on the table; as follows:

At the end of title I of division C, add the following:

SEC. (a) REPORT.—Not later than December 31, 2019, the Secretary of Air Force shall submit to the congressional defense committees a report setting forth the results of a review, conducted by the Secretary for purposes of the report, of the analytical model used for strategic basing of KC-46 aircraft.

- (b) Particular Element.—The report shall include such recommendations of the Secretary for the analytical model as the Secretary considers appropriate in order to ensure that the model addresses changes in refueling requirements associated with the conventional and nuclear missions of the Global Strike Command, and any other current or emerging missions of the Global Strike Command (including missions in support of counterterrorism activities), as a result of the 2018 National Defense Strategy and associated mobility capability requirements.
- (c) RULE OF CONSTRUCTION.—The requirement for a report under this section may not be construed as limiting the ability of the Air Force to make any future adjustment to the analytical model used for strategic basing of KC-46 aircraft or to any of the criteria in the analytical model.

SA 3062. Mr. CRUZ submitted an amendment intended to be proposed to amendment SA 2910 proposed by Mr. SHELBY to the bill H.R. 5895, making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2019, and for other purposes; which was ordered to lie on the table; as follows:

Beginning on page 7, strike line 6 and all that follows through page 22, line 23 and insert the following:

\$210,000,000, to remain available until September 30, 2020.

FORMERLY UTILIZED SITES REMEDIAL ACTION PROGRAM

For expenses necessary to clean up contamination from sites in the United States resulting from work performed as part of the Nation's early atomic energy program, \$120,000,000, to remain available until expended.

FLOOD CONTROL AND COASTAL EMERGENCIES

For expenses necessary to prepare for flood, hurricane, and other natural disasters and support emergency operations, repairs, and other activities in response to such disasters as authorized by law, \$35,000,000, to remain available until expended.

#### EXPENSES

For expenses necessary for the supervision and general administration of the civil works program in the headquarters of the Corps of Engineers and the offices of the Division Engineers; and for costs of management and operation of the Humphreys Engineer Center Support Activity, the Institute for Water Resources, the United States Army Engineer Research and Development Center, and the United States Army Corps of Engineers Finance Center allocable to the civil works program, \$193,000,000, to remain available until September 30, 2020, of which

not to exceed \$5,000 may be used for official reception and representation purposes and only during the current fiscal year: *Provided*, That no part of any other appropriation provided in this title shall be available to fund the civil works activities of the Office of the Chief of Engineers or the civil works executive direction and management activities of the division offices: *Provided further*, That any Flood Control and Coastal Emergencies appropriation may be used to fund the supervision and general administration of emergency operations, repairs, and other activities in response to any flood, hurricane, or other natural disaster.

### OFFICE OF THE ASSISTANT SECRETARY OF THE ARMY FOR CIVIL WORKS

For the Office of the Assistant Secretary of the Army for Civil Works as authorized by 10 U.S.C. 3016(b)(3), \$5,000,000, to remain available until September 30, 2020: Provided, That not more than 75 percent of such amount may be obligated or expended until the Assistant Secretary submits to the Committees on Appropriations of both Houses of Congress a work plan that allocates at least 95 percent of the additional funding provided under each heading in this title, as designated under such heading in the report of the Committee on Appropriations accompanying this Act, to specific programs, projects, or activities.

## GENERAL PROVISIONS—CORPS OF ENGINEERS—CIVIL

(INCLUDING TRANSFER OF FUNDS)

SEC. 101.

(a) None of the funds provided in title I of this Act, or provided by previous appropriations Acts to the agencies or entities funded in title I of this Act that remain available for obligation or expenditure in fiscal year 2019, shall be available for obligation or expenditure through a reprogramming of funds that:

- (1) creates or initiates a new program, project, or activity;
- (2) eliminates a program, project, or activity;
- (3) increases funds or personnel for any program, project, or activity for which funds have been denied or restricted by this Act, unless prior approval is received from the House and Senate Committees on Appropriations:
- (4) proposes to use funds directed for a specific activity for a different purpose, unless prior approval is received from the House and Senate Committees on Appropriations;
- (5) augments or reduces existing programs, projects, or activities in excess of the amounts contained in paragraphs (6) through (10), unless prior approval is received from the House and Senate Committees on Appropriations;
- (6) INVESTIGATIONS.—For a base level over \$100,000, reprogramming of 25 percent of the base amount up to a limit of \$150,000 per project, study or activity is allowed: Provided, That for a base level less than \$100,000, the reprogramming limit is \$25,000: Provided further, That up to \$25,000 may be reprogrammed into any continuing study or activity that did not receive an appropriation for existing obligations and concomitant administrative expenses;
- (7) CONSTRUCTION.—For a base level over \$2,000,000, reprogramming of 15 percent of the base amount up to a limit of \$3,000,000 per project, study or activity is allowed: Provided, That for a base level less than \$2,000,000, the reprogramming limit is \$300,000: Provided further, That up to \$3,000,000 may be reprogrammed for settled contractor claims, changed conditions, or real estate deficiency judgments: Provided further, That up to \$300,000 may be reprogrammed into any

continuing study or activity that did not receive an appropriation for existing obligations and concomitant administrative exnenses:

- (8) OPERATION AND MAINTENANCE.—Unlimited reprogramming authority is granted for the Corps to be able to respond to emergencies: Provided, That the Chief of Engineers shall notify the House and Senate Committees on Appropriations of these emergency actions as soon thereafter as practicable: Provided further, That for a base level over \$1,000,000, reprogramming of 15 percent of the base amount up to a limit of \$5,000,000 per project, study, or activity is allowed: Provided further, That for a base level less than \$1,000,000, the reprogramming limit is \$150,000: Provided further. That \$150,000 may be reprogrammed into any continuing study or activity that did not receive an appropriation:
- (9) MISSISSIPPI RIVER AND TRIBUTARIES.— The reprogramming guidelines in paragraphs (6), (7), and (8) shall apply to the Investigations, Construction, and Operation and Maintenance portions of the Mississippi River and Tributaries Account, respectively; and
- (10) FORMERLY UTILIZED SITES REMEDIAL ACTION PROGRAM.—Reprogramming of up to 15 percent of the base of the receiving project is permitted.
- (b) DE MINIMUS REPROGRAMMINGS.—In no case should a reprogramming for less than \$50,000 be submitted to the House and Senate Committees on Appropriations.
- (c) CONTINUING AUTHORITIES PROGRAM.— Subsection (a)(1) shall not apply to any project or activity funded under the continuing authorities program.
- (d) Not later than 60 days after the date of enactment of this Act, the Secretary shall submit a report to the House and Senate Committees on Appropriations to establish the baseline for application of reprogramming and transfer authorities for the current fiscal year which shall include:
- (1) A table for each appropriation with a separate column to display the President's budget request, adjustments made by Congress, adjustments due to enacted rescissions, if applicable, and the fiscal year enacted level; and
- (2) A delineation in the table for each appropriation both by object class and program, project and activity as detailed in the budget appendix for the respective appropriations; and
- (3) An identification of items of special congressional interest.
  (e) The Secretary shall allocate funds
- (e) The Secretary shall allocate funds made available in this Act solely in accordance with the provisions of this Act and the report of the Committee on Appropriations accompanying this Act, including the determination and designation of new starts.
- (f) None of the funds made available in this title may be used to award or modify any contract that commits funds beyond the amounts appropriated for that program, project, or activity that remain unobligated, except that such amounts may include any funds that have been made available through reprogramming pursuant to this section.

SEC. 102. The Secretary of the Army may transfer to the Fish and Wildlife Service, and the Fish and Wildlife Service may accept and expend, up to \$5,400,000 of funds provided in this title under the heading "Operation and Maintenance" to mitigate for fisheries lost due to Corps of Engineers projects.

SEC. 103. None of the funds in this Act shall be used for an open lake placement alternative for dredged material, after evaluating the least costly, environmentally acceptable manner for the disposal or management of dredged material originating from Lake Erie or tributaries thereto, unless it is approved

under a State water quality certification pursuant to section 401 of the Federal Water Pollution Control Act (33 U.S.C. 1341): Provided, That until an open lake placement alternative for dredged material is approved under a State water quality certification, the Corps of Engineers shall continue upland placement of such dredged material consistent with the requirements of section 101 of the Water Resources Development Act of 1986 (33 U.S.C. 2211).

SEC. 104. None of the funds made available in this title may be used for any acquisition of buoy chain that is not consistent with 48 CFR 225.7007, subsections (a)(1) and (a)(2).

SEC. 105. None of the funds made available by this Act may be used to require a permit for the discharge of dredged or fill material under the Federal Water Pollution Control Act (33 U.S.C. 1251 et seq.) for the activities identified in subparagraphs (A) and (C) of section 404(f)(1) of the Act (33 U.S.C. 1344(f)(1)(A), (C)).

#### TITLE II

#### DEPARTMENT OF THE INTERIOR

CENTRAL UTAH PROJECT

CENTRAL UTAH PROJECT COMPLETION ACCOUNT

For carrying out activities authorized by the Central Utah Project Completion Act, \$15,000,000, to remain available until expended, of which \$898,000 shall be deposited into the Utah Reclamation Mitigation and Conservation Account for use by the Utah Reclamation Mitigation and Conservation Commission: Provided, That of the amount provided under this heading, \$1,398,675 shall be available until September 30, 2020, for expenses necessary in carrying out related responsibilities of the Secretary of the Interior: Provided further, That for fiscal year 2019, of the amount made available to the Commission under this Act or any other Act. the Commission may use an amount not to exceed \$1.500,000 for administrative expenses.

#### BUREAU OF RECLAMATION

The following appropriations shall be expended to execute authorized functions of the Bureau of Reclamation:

#### WATER AND RELATED RESOURCES

(INCLUDING TRANSFERS OF FUNDS)

For management, development, and restoration of water and related natural resources and for related activities, including the operation, maintenance, and rehabilitation of reclamation and other facilities, participation in fulfilling related Federal responsibilities to Native Americans, and related grants to, and cooperative and other agreements with, State and local governments, federally recognized Indian tribes. and others, \$1,382,000,000, to remain available until expended, of which \$67,693,000 shall be available for transfer to the Upper Colorado River Basin Fund and \$5.551,000 shall be available for transfer to the Lower Colorado River Basin Development Fund; of which such amounts as may be necessary may be advanced to the Colorado River Dam Fund: Provided, That such transfers may be increased or decreased within the overall appropriation under this heading: Provided fur-That within available funds, \$250,000 shall be for grants and financial assistance for educational activities: Provided further, That of the total appropriated, the amount for program activities that can be financed by the Reclamation Fund or the Bureau of Reclamation special fee account established by 16 U.S.C. 6806 shall be derived from that Fund or account: Provided further, That funds contributed under 43 U.S.C. 395 are available until expended for the purposes for which the funds were contributed: Provided further, That funds advanced under 43 U.S.C. 397a shall be credited to this account and are available until expended for the same purposes as the sums appropriated under this heading: *Provided further*, That of the amounts provided herein, funds may be used for high-priority projects which shall be carried out by the Youth Conservation Corps, as authorized by 16 U.S.C. 1706.

CENTRAL VALLEY PROJECT RESTORATION FUND

For carrying out the programs, projects, plans, habitat restoration, improvement, and acquisition provisions of the Central Valley Project Improvement Act. \$62,008,000, to be derived from such sums as may be collected in the Central Valley Project Restoration Fund pursuant to sections 3407(d), 3404(c)(3), and 3405(f) of Public Law 102-575, to remain available until expended: Provided, That the Bureau of Reclamation is directed to assess and collect the full amount of the additional mitigation and restoration payments authorized by section 3407(d) of Public Law 102-575: Provided further, That none of the funds made available under this heading may be used for the acquisition or leasing of water for instream purposes if the water is already committed to in-stream purposes by a court adopted decree or order.

#### CALIFORNIA BAY-DELTA RESTORATION

(INCLUDING TRANSFERS OF FUNDS)

For carrying out activities authorized by the Water Supply, Reliability, and Environmental Improvement Act, consistent with plans to be approved by the Secretary of the Interior, \$35,000,000, to remain available until expended, of which such amounts as may be necessary to carry out such activities may be transferred to appropriate accounts of other participating Federal agencies to carry out authorized purposes: Provided, That funds appropriated herein may be used for the Federal share of the costs of CALFED Program management: Provided further, That CALFED implementation shall be carried out in a balanced manner with clear performance measures demonstrating concurrent progress in achieving the goals and obiectives of the Program.

#### POLICY AND ADMINISTRATION

For expenses necessary for policy, administration, and related functions in the Office of the Commissioner, the Denver office, and offices in the five regions of the Bureau of Reclamation, to remain available until September 30, 2020, \$61,000,000, to be derived from the Reclamation Fund and be nonreimbursable as provided in 43 U.S.C. 377: Provided, That no part of any other appropriation in this Act shall be available for activities or functions budgeted as policy and administration expenses.

#### ADMINISTRATIVE PROVISION

Appropriations for the Bureau of Reclamation shall be available for purchase of not to exceed five passenger motor vehicles, which are for replacement only.

### GENERAL PROVISIONS—DEPARTMENT OF THE INTERIOR

SEC. 201. (a) None of the funds provided in title II of this Act for Water and Related Resources, or provided by previous or subsequent appropriations Acts to the agencies or entities funded in title II of this Act for Water and Related Resources that remain available for obligation or expenditure in fiscal year 2019, shall be available for obligation or expenditure through a reprogramming of funds that—

- (1) initiates or creates a new program, project, or activity;
- (2) eliminates a program, project, or activity;
- (3) increases funds for any program, project, or activity for which funds have been denied or restricted by this Act, unless prior approval is received from the Committees on Appropriations of the House of Representatives and the Senate;

- (4) restarts or resumes any program, project or activity for which funds are not provided in this Act, unless prior approval is received from the Committees on Appropriations of the House of Representatives and the Senate:
- (5) transfers funds in excess of the following limits, unless prior approval is received from the Committees on Appropriations of the House of Representatives and the Senate:
- (A) 15 percent for any program, project or activity for which \$2,000,000 or more is available at the beginning of the fiscal year; or
- (B) \$400,000 for any program, project or activity for which less than \$2,000,000 is available at the beginning of the fiscal year;
- (6) transfers more than \$500,000 from either the Facilities Operation, Maintenance, and Rehabilitation category or the Resources Management and Development category to any program, project, or activity in the other category, unless prior approval is received from the Committees on Appropriations of the House of Representatives and the Senate: or
- (7) transfers, where necessary to discharge legal obligations of the Bureau of Reclamation, more than \$5,000,000 to provide adequate funds for settled contractor claims, increased contractor earnings due to accelerated rates of operations, and real estate deficiency judgments, unless prior approval is received from the Committees on Appropriations of the House of Representatives and the Senate.
- (b) Subsection (a)(5) shall not apply to any transfer of funds within the Facilities Operation, Maintenance, and Rehabilitation category.
- (c) For purposes of this section, the term transfer means any movement of funds into or out of a program, project, or activity.
- (d) The Bureau of Reclamation shall submit reports on a quarterly basis to the Committees on Appropriations of the House of Representatives and the Senate detailing all the funds reprogrammed between programs, projects, activities, or categories of funding. The first quarterly report shall be submitted not later than 60 days after the date of enactment of this Act.

SEC. 202. (a) None of the funds appropriated or otherwise made available by this Act may be used to determine the final point of discharge for the interceptor drain for the San Luis Unit until development by the Secretary of the Interior and the State of California of a plan, which shall conform to the water quality standards of the State of California as approved by the Administrator of the Environmental Protection Agency, to minimize any detrimental effect of the San Luis drainage waters.

(b) The costs of the Kesterson Reservoir Cleanup Program and the costs of the San Joaquin Valley Drainage Program shall be classified by the Secretary of the Interior as reimbursable or nonreimbursable and collected until fully repaid pursuant to the "Cleanup Program—Alternative Repayment Plan" and the "SJVDP-Alternative Repayment Plan" described in the report entitled "Repayment Report, Kesterson Reservoir Cleanup Program and San Joaquin Valley Drainage Program, February 1995", prepared by the Department of the Interior, Bureau of Reclamation. Any future obligations of funds by the United States relating to, or providing for, drainage service or drainage studies for the San Luis Unit shall be fully reimbursable by San Luis Unit beneficiaries of such service or studies pursuant to Federal reclamation law.

#### TITLE III DEPARTMENT OF ENERGY ENERGY PROGRAMS

ENERGY EFFICIENCY AND RENEWABLE ENERGY

For Department of Energy expenses including the purchase, construction, and acquisition of plant and capital equipment, and other expenses necessary for energy efficiency and renewable energy activities in carrying out the purposes of the Department of Energy Organization Act (42 U.S.C. 7101 et seq.), including the acquisition or condemnation of any real property or any facility or for plant or facility acquisition, construction, or expansion, \$2,312,000,000, to remain available until expended: *Pro-*

SA 3063. Mr. SHELBY (for himself, Mr. Leahy, Mr. Blunt, Mr. Moran, Mr. Inhofe, Mr. Isakson, Mr. Tester, Mr. Schatz, Mr. Blumenthal, Mrs. Murray, and Mr. Sanders) submitted an amendment intended to be proposed to amendment SA 2910 proposed by Mr. Shelby to the bill H.R. 5895, making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2019, and for other purposes; which was ordered to lie on the table; as follows:

At the appropriate place in division C, insert the following:

#### SEC. \_\_\_. COMPLETE THE VA MISSION FUNDING.

Section 251(b)(2) of the Balanced Budget and Emergency Deficit Control Act of 1985 (2 U.S.C. 901(b)(2)) is amended by adding at the end the following:

- "(G) COMPLETE THE VA MISSION FUNDING.—
  (i) If, for fiscal years 2019 through 2021, appropriations for discretionary accounts are enacted that Congress designates as being for VA MISSION funding in statute, the adjustment for a fiscal year shall be the total of such appropriations for the fiscal year in discretionary accounts designated as being for VA MISSION funding, but not to exceed the total of—
  - "(I) for fiscal year 2019, \$1,600,000,000;
  - ``(II) for fiscal year 2020, \$8,670,000,000; and ``(III) for fiscal year 2021, \$9,500,000,000.
- "(ii) For the purposes of this subparagraph, the term 'VA MISSION funding' means activities funded by the following budget accounts—
- "(I) Veterans Health Administration, Medical Services (036-0160-0-1-703)
- "(II) Veterans Health Administration, Medical Community Care (036-0140-0-1-703)
- "(III) any budget account that is established in the Treasury of the United States to implement the VA MISSION Act of 2018 (Public Law 115–182)."

SA 3064. Mr. KENNEDY submitted an amendment intended to be proposed to amendment SA 2910 proposed by Mr. SHELBY to the bill H.R. 5895, making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2019, and for other purposes; which was ordered to lie on the table; as follows:

At the end of title I of division A, add the following:

- (b) In this section, the term "eligible project" means a project—
- (1) that principally includes improvements to rainfall drainage systems that address flood damages; and
- (2) for which construction has begun or can continue.

SA 3065. Mr. TOOMEY (for himself and Mr. ROBERTS) submitted an amendment intended to be proposed to amendment SA 2910 proposed by Mr. SHELBY to the bill H.R. 5895, making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2019, and for other purposes; which was ordered to lie on the table; as follows:

On page 75, between lines 15 and 16, insert the following:

SENSE OF THE SENATE REGARDING THE JOINT COMMITTEE ON TAXATION

SEC. 121. (a) Congress finds that-

- (1) the Joint Committee on Taxation serves as a critical resource to Members of Congress on tax policy and legislation, providing expertise and technical knowledge on a nonpartisan basis;
- (2) the Joint Committee on Taxation and the Congressional Budget Office both provide revenue estimates of legislation, and thus compete for many of the same candidates; and
- (3) the professional staff of economists with a doctoral degree, attorneys, and accountants of the Joint Committee on Taxation should be recognized for their expertise and placed on a level playing field with the employees of the Congressional Budget Office
- (b) It is the sense of the Senate that the Joint Committee on Taxation and the Congressional Budget Office should be treated the same for purposes of compensation and any other relevant matters pertaining to personnel and new employee recruitment.

SA 3066. Mr. MCCONNELL (for Mr. RUBIO (for himself and Mr. NELSON)) proposed an amendment to amendment SA 2910 proposed by Mr. SHELBY to the bill H.R. 5895, making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2019, and for other purposes; as follows:

At the end of title I of division A, add the following:

SEC. 1 . (a) Congress finds that—

- (1) the restoration of the Everglades, as described in the Comprehensive Everglades Restoration Plan authorized by title VI of the Water Resources Development Act of 2000 (Public Law 106-541; 114 Stat. 2680) (referred to in this section as the "Plan"), is the most ambitious environmental restoration program in history;
- (2) the overarching objectives of the Plan are the restoration, preservation, and protection of the south Florida ecosystem, while providing for other water-related needs of the region, including water supply and flood protection;
- (3) the Plan should continue to be implemented as authorized—
  - (A) to ensure—
- (i) the protection of water quality in the south Florida ecosystem;
- (ii) the reduction of the loss of fresh water from the south Florida ecosystem; and
- (iii) the improvement of the environment of the south Florida ecosystem; and
- (B) to achieve and maintain the benefits to the natural system and human environment described in the Plan; and

- (4) the equal partnership between the Federal Government and the State of Florida remains essential to accomplishing the objectives of the Plan.
- (b) It is the sense of the Congress that-
- (1) the discharge of excess water by the Corps of Engineers from Lake Okeechobee to the Caloosahatchee Estuary and the Indian River Lagoon represents a significant loss of fresh water from the South Florida ecosystem;
- (2) the diversion of those Lake Okeechobee discharges to Plan projects or features like the Everglades Agricultural Area Storage Reservoir, designed to store and treat water prior to release into the Central Everglades, is an essential source of fresh water for meeting the objectives of the Plan; and

(3) the Plan authorizes a 50/50 Federal-State cost share for all aspects of congressionally authorized restoration projects, including water quality project features or components.

SA 3067. Mrs. FISCHER (for herself, Mr. McCain, Mr. Inhofe, Mr. Cotton, Mrs. Ernst, and Mr. Daines) submitted an amendment intended to be proposed to amendment SA 2910 proposed by Mr. Shelby to the bill H.R. 5895, making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2019, and for other purposes; which was ordered to lie on the table; as follows:

On page 32, line 4, strike "\$10,850,000,000" and insert "\$11,017,078,000".

On page 33, line 20, strike "\$5,988,000,000" and insert "\$5,820,922,000".

SA 3068. Mr. McCONNELL (for Mr. Kennedy) proposed an amendment to amendment SA 2910 proposed by Mr. Shelby to the bill H.R. 5895, making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2019, and for other purposes; as follows:

At the end of title I of division A, add the following:

SEC. 1\_\_\_. It is the sense of the Senate that—

- (1) ongoing construction of projects that principally benefit urban areas, including rainfall drainage systems that address flood damages, should receive consideration for additional funding:
- (2) any additional funding described in paragraph (1) is in addition to the budget request submitted to Congress by the President; and
- (3) the projects described in paragraph (1) should not be excluded from consideration for being inconsistent with the policy of the administration.

### AUTHORITY FOR COMMITTEES TO MEET

Mr. CORNYN. Mr. President, I have 2 requests for committees to meet during today's session of the Senate. They have the approval of the Majority and Minority leaders.

Pursuant to rule XXVI, paragraph 5(a), of the Standing Rules of the Senate, the following committees are authorized to meet during today's session of the Senate:

COMMITTEE ON FOREIGN RELATIONS

The Committee on Foreign Relations is authorized to meet during the ses-

sion of the Senate on Thursday, June 21, 2018, at 2 p.m., to conduct a hearing on the following nominations: Gordon D. Sondland, of Washington, to be Representative of the United States of America to the European Union, with the rank and status of Ambassador, Ronald Gidwitz, of Illinois, to be Ambassador to the Kingdom of Belgium. Cherith Norman Chalet, of New Jersey, to be Representative of the United States of America to the United Nations for U.N. Management and Reform, with the rank of Ambassador, and to be an Alternate Representative of the United States of America to the Sessions of the General Assembly of the United Nations, during her tenure of service as Representative of the United States of America to the United Nations for U.N. Management and Reform, and Brian A. Nichols, of Rhode Island, to be Ambassador to the Republic of Zimbabwe, all of the Department of State.

#### COMMITTEE ON THE JUDICIARY

The Committee on the Judiciary is authorized to meet during the session of the Senate on Thursday, June 21, 2018, at 10 a.m., to conduct a business meeting and hearing on the following nominations: Britt Cagle Grant, of Georgia, to be United States Circuit Judge for the Eleventh Circuit, David James Porter, of Pennsylvania, to be United States Circuit Judge for the Third Circuit, Holly A. Brady, to be United States District Judge for the Northern District of Indiana, Andrew Lynn Brasher, to be United States District Judge for the Middle District of Alabama, James Patrick Hanlon, to be United States District Judge for the Southern District of Indiana, David Steven Morales, to be United States District Judge for the Southern District of Texas, Lance E. Walker, to be United States District Judge for the District of Maine, Edward W. Felten, of New Jersey, and Jane Nitze, of the District of Columbia, both to be a Member of the Privacy and Civil Liberties Oversight Board, and John D. Jordan, to be United States Marshal for the Eastern District of Missouri, Department of Justice.

#### PRIVILEGES OF THE FLOOR

Mr. SULLIVAN. Mr. President, I ask unanimous consent that Andrew Hampton, an intern in my office, be granted floor privileges for the remainder of the day.

The PRESIDING OFFICER. Without objection, it is so ordered.

### SUPPORTING GRANDPARENTS RAISING GRANDCHILDREN ACT

Mr. McCONNELL. Mr. President, I ask the Chair to lay before the Senate the House message to accompany S. 1091.

The Presiding Officer laid before the Senate the following message from the House of Representatives:

Resolved, That the bill from the Senate (S. 1091) entitled "An Act to establish a Federal Task Force to Support Grandparents Raising Grandchildren.", do pass with amendments.

Mr. McCONNELL. I move to concur in the House amendments.

The PRESIDING OFFICER. The question is on agreeing to the motion to concur.

The motion was agreed to.

Mr. McCONNELL. I ask unanimous consent that the motion to reconsider be considered made and laid upon the table.

The PRESIDING OFFICER. Without objection, it is so ordered.

EXPRESSING SUPPORT FOR THE DESIGNATION OF THE WEEK OF JUNE 18 THROUGH JUNE 22, 2018, AS NATIONAL GI BILL COMMEMORATION WEEK

Mr. McCONNELL. Mr. President, I ask unanimous consent that the Committee on Veterans' Affairs be discharged from further consideration of S. Res. 551 and the Senate proceed to its immediate consideration.

The PRESIDING OFFICER. Without objection, it is so ordered.

The clerk will report the resolution by title.

The assistant bill clerk read as follows:

A resolution (S. Res. 551) expressing support for the designation of the week of June 18 through June 22, 2018, as National GI Bill Commemoration Week.

There being no objection, the Senate proceeded to consider the resolution.

Mr. McConnell. I further ask unanimous consent that the resolution be agreed to, the preamble be agreed to, and the motions to reconsider be considered made and laid upon the table with no intervening action or debate.

The PRESIDING OFFICER. Without objection, it is so ordered.

The resolution (S. Res. 551) was agreed to.

The preamble was agreed to.

(The resolution, with its preamble, is printed in the RECORD of June 19, 2018, under "Submitted Resolutions.")

### ORDERS FOR MONDAY, JUNE 25, 2018

Mr. McCONNELL. Mr. President, I ask unanimous consent that when the Senate completes its business today, it adjourn until 3 p.m., Monday, June 25; further, that following the prayer and pledge, the morning hour be deemed expired, the Journal of proceedings be approved to date, the time for the two leaders be reserved for their use later in the day, and morning business be closed. I further ask that following leader remarks, the Senate resume consideration of H.R. 5895 under the previous order. Finally, I ask that the cloture motion filed during today's session ripen following disposition of H.R.

The PRESIDING OFFICER. Without objection, it is so ordered.

ADJOURNMENT UNTIL MONDAY, JUNE 25, 2018, AT 3 P.M.

Mr. McCONNELL. Mr. President, if there is no further business to come before the Senate, I ask unanimous consent that it stand adjourned under the previous order. There being no objection, the Senate, at 5:35 p.m., adjourned until Monday, June 25, 2018, at 3 p.m.

#### CONFIRMATION

Executive nomination confirmed by the Senate June 21, 2018:

DEPARTMENT OF HEALTH AND HUMAN SERVICES

JEAN CAROL HOVLAND, OF SOUTH DAKOTA, TO BE COMMISSIONER OF THE ADMINISTRATION FOR NATIVE AMERICANS, DEPARTMENT OF HEALTH AND HUMAN SERVICES.

#### EXTENSIONS OF REMARKS

2018 CONGRESSIONAL AWARD GOLD MEDALISTS

#### HON. PAUL D. RYAN

OF WISCONSIN

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. RYAN of Wisconsin, Mr. Speaker, I rise today to congratulate this year's winners of the Congressional Award.

With this award, Congress recognizes young Americans who devote their free time to an important activity. It could be taking on a public service project, pursuing a hobby or new skill, starting a physical fitness program, or going on an outdoor expedition.

Participants set goals in these areas, and how they do in meeting them determines the level of award they receive. Just as important, they receive the sense of pride that comes with fulfilling a mission. The program, established in 1979, is a great way to motivate young people to develop the building blocks of good citizenship.

At Theodore Roosevelt Island, on the Potomac River, there is a quote of his etched on a granite monolith under the word 'youth': "Courage, hard work, self-mastery, and intelligent effort are all essential to successful life." The Congressional Award honors those who strive to be part of something bigger than themselves. We share in the pride their families must feel today.

I include in the RECORD a list of this year's Congressional Award Gold Medalists from around the country, including Nikhita Santebennur of Brookfield, Wisconsin.

2018 CONGRESSIONAL AWARD GOLD MEDALISTS

Alaska: Garrett Anderson, Tess Hopkin. Arizona: Kitt Bergqvist, Jerry Ibukun Oluyi, Gala Palavicini, Jerry Zhu.

Arkansas: Min Kim.

California: Esha Aneja, Gabrielle Bernas, Sangeetha Bharath, Nathan Bierle, Eric Bui, Caelyn Carlson, Sihan Chen, Christine Choi, Selina Chong, Jenna Chu, Soma Chu, Sang Woo Chun, Isaac Chung, Sienna Cowing, Elena Crespo, Hannah Belle Crow, Dylan Esposito, Ishan Gaur, Connor Getz, Alex-Gomez, Nikhil Gupta, Guyumjian, Ji Woo Han, Seoyeon Han, Robin Hu, Jonathan Jackson, Kaelyn Jackson, Brianna Jahangiri, Samir Jain, Isabel Jang, Haesung Jee, Chase Jin, Livia Johan, Kaily Johnson, Samuel Jon, Edward H. Jung, Neil Kamdar, Jamie Ann Kana, Michael Kao, Brandon Kim, Emmalyn Kim, Frank Kim, Heewon Stephanie Kim, Julianne Kim, Justin Kim, Justin Jiwook Kim, Kevin Kim, Kyle Kim, Minji Kim, Scott Kim, Suyeon Kim, Madeline Koontz, Larissa Lai, Isabelle Lao-Ngo, Amber Lee, Joseph Lee, Justin Hanvin Lee, Lauren Hope Lee, Melody Lee, Seungmin Lee, Sydney Lee, Yong Min (Nathan) Lee, Chelsea Leung, Matthew Liao, Alexander Lieske. Steven Lim, Luke Kuanting Ling, Raleigh Lindgren. Loughman, Derick Ma. Matthew Macres, Nicole Macres, Victoria Macres, Jonathan Mah, Tanya Matthew, Thane Messer, Sofia Miera, Justin Miranda, Joshua Moon, Ze Hyun Moon, Cade Myers, Tiffany Ngan, Brianna Oh, Bryce Palmer-Toy, Charles Park, Christian Park, Christine Park, Daniel Park, Jimin Claire Park, Joon-Ha Park, Matthew Park, Sarah Park, Timothy Park, Blake Peters. Chase Pinkerton. Jagannathan Rangarajan, Landon Reekstin, Robbie Robison, Marion Semana, Karina Seth, Jeong Min Si, Francesca Jiyeon Song, Joseph Song, Sydney Song, Gautum Srinivas, Juliane Tsai, Jaime Velasco, Christopher (Caiqi) Wei, Ray William, Rose William, Dylan Wong, Joie Wong, Tifany Wong, Christopher Yoo, Daniel Yoo, David Zou.

Colorado: Eric Bear, Evelyn Bodoni, Chase McCleary, Joseph Soto, Nina Vendhan, Katherine Wood, Jason Zhang,

Connecticut: Paul Peruzzi, Dylan Rispoli, John Wechsler.

Delaware: Akhil Rao.

Florida: Faiza Ahmed, Walker Atterbury, Ashley Banker, Trusha Bharadwaj, Gina Carvelli, Abhinav Dhulipala, Mark Ellis, Matthew Ewoldt, William Gao, Sapphire Gib-Jacob Givoni, James Goetschius, son. Nathalie Han, Rockwell Howley, Diamond Jackson, Corrigan Kirvin, Jozie Martinez, Sean Myers, Caroline Nolan, Kara Percival, Mulleak Pitts. Margaret Regnery, Ashay Stephen, Nicolas Suarez, Sebastian Suarez, Kiara Watts, Alex Weinstein, Alexis Williams, Alexander Wood.

Georgia: Sravya Ambadipudi, Kimberly eauvais, Caroline Brolly, Sara Carr, Beauvais. Marissa Farrell, Cameron Macdonald, Vani Senthil, Dilan Shah, Julie Street.

Guam: Athena McNinch.

Idaho: Kalynn Cotton, Anna Rose Cuentas, Ellie Heisey, Breanna Luckey, Zachary McCammon.

Illinois: Aayush Agarwal, Rohan Agarwal, Ayse Eldes, Grace Pawelczyk.

Indiana: Grace Brown, Kamna Gupta, Vivian Wei.

Iowa: Luke Schriever.

Kansas: Jacqueline Kincaid, Shaunak Lokre, Ariza Nanji, Ethan Onyszchuck, Meghana Pathapati, Aidan Scurato, William Stublen.

Kentucky: Anne Boggess, Davis Hale,

Maryland: Faith Melinda Burton, Abigail Gerstman, Serheni'te Johnson, Nicole Meister, Anaya Moreland, Sarah Morris, Matthew Mu. Angela Wu.

Massachusetts: Miranda Fisher, Cameron Friend, Caroline Gilmore, Shahar Hartman, Susanna Klicka, Danielle Purinton, Milena Rogalski, Suvan Shukla, Aiden Snorek-

Michigan: Amanda Coy, Elijah Martineau. Minnesota: Erika Swanson.

Mississippi: Jackson Christ, Demi Doty, Shelby Lindsey.

Missouri: Claudia Barney, Sophia Barney, Ashley Chiles, Kaelin Dooley, Katheryn Elliott, Zeeshan Khalid, Francesca Mauro, Rachel Moore, Josie Moran, Kallista Noel.

Nevada: Esra Aydogdu, Akshatha. Narasimhan, Michael Tracy.

New Hampshire: Emily Craven, Dana DeMore.

New Jersey: Gabriella Alicea, Nishay Bhatnagar, Nora Faverzani, Joshua Geldreich, Zachary Gill, Robert Greeley, Alexandra Hsueh, Vidhi Jain, Sofia Kwon, Raelynne Miller, Malvika Narayan, Jeremy Nugent, Alexis Oliver, Anthony Olivio Sakshi Parikh, Sasanka Pitta, Richard Rivera, Craig Scharmann, Heli Shah, Riya Shah, Nicolette Traa.

New York: Sarah Antonevich, Michael Bender, Kristen Blanchard, Sai Vishudhi Chandrasekhar, Lindsey Chu, Christopher Czarkowski, Julianna Fisher, Thomas Flynn, Thomas Fouts, Rahma Ibrahim, Shreva Krishnan. Priyanka Kumar, Ryan Lawrence, Aman Malhotra, Jakob Matala, Emily Perkins, Frank Pizzella, Sofija Radulovic, Hruday Rajput, Rebecca Reich, Peter Rotondo, Eric Wiener.

North Carolina: Daniel Bonomo, Lucas Bonomo, Laura Bozovich, Nina Christensen, Tyler Eagan, Jonathan Goforth, Groggel, Tanner Helmick, Cobey Ledford, Kayla Merriweather, Sophia Merriweather, Alexander Ratliff, Bennett Ruff, Jeremiah Stogner, Paul Van Eerden, Hannah Whittington, James Willett.

Ohio: Swati Bhageria, Toby Chen, Om Vismaya Manchaiah, Matthew Joonsung Oh, Dhaivat Pandya, Ganesh Ravela, Blake Swoll, Sarvani Vemuri, Dhira Venkatramani.

Oklahoma: Arjun Nanda, Laura Tham.

Oregon: Alexiya Lee, Rachel Luther.

Pennsylvania: Sophia Boquist, Matthew Hladczuk, Christopher Lee, Jennifer Levito, Justin Yuan.

South Carolina: Andrew Lockhart.

Tennessee: Greta Kowalski, Allison Plattsmier.

Texas: Andrew Aboujaoude, Arshia Batra, Michael Bejarano, Joseph Campbell, Estrella Carbajal, Alex Carter, Aayush Dave, Isabella Davila, Suhani Gadkari, Vanshika Jhonsa, Talon Lewis, Theodore Lewis, Cullen Malone, Martin Montalvo, Akhila Moorthy, Leela Moorthy, Eesha Nayak, Joshua Prochaska, Priya Ramamoorthy, Ramamurthy, Victor Rangel, Brian Seelig, Catherine Seelig, Nivedhitha Selvaraj, Andrew Seto, Kathleen Stephenson, Elizabeth Walker, Ronnie Wilson, Michael Zelewski.

Utah: Spencer Baird, Morgan Barron, Jessica Herbert, Kate Herbert, Czarina Land, Brady Moon, Eldar Muhic.

Vermont: Matthew Germaine.

Virginia: Katherine Cinnamon, Matthew Craig, Cinnamon. Katherine Deverakonda, Brianna DiSanza, Nolan Fitzsimmons, Helen Ganley, Nicole Gray, Margaret Kirtley, Neil Kothari, Pranab Krishnan, Carmen Mazyck, Matthew Roca, Benjamin Silverberg, Margaret Thompson, Artemis Veizi, Andrew Zhao.

Washington: Gailynn Benjamin, Lauren Champlin, Brooke Chang, Sten Hoffman, Hyun Seo (Christina) Joo, Angela Lin, Emily Mather, Bridget Rowe, Hannah Wadham, Jiayi Wang.

West Virginia: Sahil Dave, Alexandria Potter, Christopher Potter, Victoria Potter, Elizabeth Sexton.

Wisconsin: Nikhita Santebennur.

Wyoming: Alex Aguirre, Abijah Ahern, Shelby Albright, Alexander Allison, Emily Applegate, Tayten Barhaug, Gunner Bartlett, Dayna Berg, Riley Box, Evelyn Brady, Jaliegah Davis, Danielle DiJohn, Gabriella Dodgson, Adrienne Duda, Connor Gililland, Santana Gould, Mary Harris, SayDree Hendricks, Sydney Horton, Adrian Johnson, Ciara Johnson, Kaylee Jones, Logan Jones, Elizabeth Marie Kassel, Sydney Martin, Ginger McCormick, Seth Meyer, Elliott Miller, Evan Naughton, Aurora Noe, Aedian O'Con-Pantle, Brayden Parker. nor. Micaiah Samantha Patterson, Noelle Peterson, Dawson Poste, Rylee Ramsey, Noah Riffee, Alexandria Isabella Million Rinne, Lindsey Ruiz, Brooklynn Salo, Delaney Schmidt, Sylvia

• This "bullet" symbol identifies statements or insertions which are not spoken by a Member of the Senate on the floor. Matter set in this typeface indicates words inserted or appended, rather than spoken, by a Member of the House on the floor. Shanklin, Kiara Sims, Sierra Sinclair, Avalon Skinner, T. Laine Smith, Stephani Sommer, Meigan Starr, Kesslee Stewart, Sarah Sutton, Lauren Tyson, James Whiting, Faith Wright, Bradley Zimmerman, Mikayla Zimmerman.

RECOGNIZING THE 2018 BLACK AND GOLD SCHOLARSHIP BALL AWARD RECIPIENTS

#### HON. GERALD E. CONNOLLY

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. CONNOLLY. Mr. Speaker, I rise to recognize the Joyce-Gillespie-Harrington Charitable and Educational Foundation and the Zeta Upsilon Lambda Chapter of the Alpha Phi Alpha Fraternity on the occasion of their 38th annual Black and Gold Scholarship Ball.

Since 1980, these two organizations have made tremendous contributions to promoting academic opportunities for youth in Northern Virginia and in the greater Washington, D.C., metropolitan region.

The programs offered by the foundation are vital to the success of our students. This year's Black and Gold Scholarship Ball will support scholarships for ten college-bound high school students. During the last nineteen years, one-hundred students have received scholarships awarded by the foundation, and have attended some of the top colleges and universities in the country. With the typical college graduate's debt averaging about \$30,000, the foundation's continued support of these students is absolutely crucial.

I am pleased to include in the RECORD the following names of the 2018 scholarship winners:

Abderraouf Deghdegh (Lee HS) Adriana Jones (Heritage HS) Alyse Johnson (Herndon HS) Barrington Taylor (McNamara HS) Clarence Brown III (Colgan Sr. HS) Colin Dickens (Edison HS) Dean James (Broad Run HS) Kelcey Parks Jr. (Marshall HS) Kyle Gatesman (TJHSST) Reina Hudspeth (Centreville HS)

Mr. Speaker, these students represent our country's next generation of gifted leaders who will have great impact on our society and future. I thank the Joyce-Gillespie-Harrington Charitable and Education Foundation and the Zeta Upsilon Lambda Chapter of Alpha Phi Alpha Fraternity for their dedicated commitment to fostering success in our youth and commend all of the scholarship winners for their academic excellence. I ask that my colleagues join me in congratulating these talented students and in wishing them great success in all their future endeavors.

IN HONOR OF AIRMAN FIRST CLASS BRADLEY G. HALE

#### HON, KEVIN BRADY

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES Thursday, June 21, 2018

Mr. BRADY of Texas. Mr. Speaker, today, I rise to honor the life and service of Airman First Class Bradley G. Hale and recognize his

unwavering dedication to his family, his community, and his country.

Bradley was born on April 23, 1997, to Rodney and Charla Hale of Houston, Texas. Along with his sister and two brothers, Bradley grew up in Montgomery, Texas, where as a boy he loved to be outside and play baseball. As a young man, Bradley participated in a number of community service projects and was a member of various student organizations, including the Montgomery High School honor band.

Born to a distinguished family of veterans and servicemen, Bradley dreamed of following in their footsteps and serving his country by joining the Armed Forces. In particular, Bradley dreamed of flying, so much so that his friends told him he should go work for NASA. In pursuit of his dream, in March of 2016, Bradley enlisted in the United States Air Force.

From the start, it was clear that Bradley would excel in the military. During his enlistment, Bradley achieved a perfect score on his Armed Service Vocational Aptitude Battery. After completing basic training, Bradley was assigned to the 2nd Aircraft Maintenance Squadron, where he served as an Electronic Warfare Journeyman at Barksdale Air Force Base in Louisiana for one year.

Friendly and caring, Bradley endeavored to use his talents to serve others. From his time at Montgomery High School to his service in the Air Force, Bradley always put others before himself. Bradley's father, Rodney said that "Bradley was always friendly, had never been in a fight, he was very respectful, and would give the shirt off his back if you asked." His deep love for his family and his country were clearly shown as he used his talents to positively impact the lives of those with whom he served

On March 27, Bradley lost his life while deployed on the island of Guam in support of operations in Koreas. On April 10, 2018, he was laid to rest at the Houston National Cemetery.

Bradley leaves behind his parents, Rodney and Amanda Hale, and Charla Hale and Gary Martin; his siblings, Petty Officer 3rd Class Nicholas Hale, Shane Hale, and Erika Hale; his grandparents, Ronny and Kathy Hale, Mark and Rhonda Andricks, Bill and Bobbie Mercer, Billy and Clara Bland, Eugene Hamann, Lorna Hagen, and Wanda Martin; and his great grandfathers, Lester Bourgeois and Alvin Hamann.

While we mourn with Bradley's family, we also celebrate with them his life, service, and legacy. I am proud to join his family, his friends, and the entire Eighth District of Texas in honoring his life and steadfast devotion and service to the United States of America.

PERSONAL EXPLANATION

#### HON. SEAN P. DUFFY

OF WISCONSIN

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. DUFFY. Mr. Speaker, on Wednesday, June 20, 2018 I missed the following votes and was not recorded. Had I been present, I would have voted NAY on Roll Call No. 275, YEA on Roll Call No. 276, NAY on Roll Call No. 277, and YAY on Roll Call No. 278.

RECOGNIZING THE 2018 BEST OF RESTON AWARD RECIPIENTS

#### HON. GERALD E. CONNOLLY

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. CONNOLLY. Mr. Speaker, I rise to recognize the recipients of the 27th Annual Best of Reston Awards for Community Service. These awards are the result of collaboration between Cornerstones and the Greater Reston Chamber of Commerce, and are presented to individuals, organizations, and businesses whose extraordinary efforts make our community a better place.

I have been proud to represent this community since my days as Chairman of the Fairfax County Board of Supervisors. The level of civic engagement celebrated by these awards is a testament to the community spirit of Reston. I have often said that civic engagement is a key indicator of a healthy community, and tonight's event proves that Reston continues to be one of the healthiest communities in all of Northern Virginia. This is due in no small part to the actions of those honored here this evening, and I extend my congratulations to all of tonight's honorees. I also wish to thank Sara Leonard and Kerrie Wilson of Cornerstones, and Charles Kapur and Mark Ingrao of the Greater Reston Chamber of Commerce for their tireless efforts on behalf of others and in making our community one of the best places in the country in which to live, work, and raise

It is my honor to include in the RECORD the following recipients of the 2018 Best of Reston Awards:

Marybeth Haneline—Engineering Inclusion and Making an Impact

Leslie Kane—Revealing the Beauty of Kindness

Northwest Federal Credit Union Foundation—Launching Young Lives

Terry Redican—Reston's Coach for all Seasons

Andy Sigle—Support that Sings

SOSi—Serving Those Who Serve

The 2018 Vade Bolton-Ann Rodriguez Legacy Award—Entrusting Our Community's Future Recipient:

South Lakes High School PTSA Food Pantry—Food from Heart to Heart

Mr. Speaker, I ask that my colleagues join me in congratulating the 2018 Best of Reston honorees for their tremendous contributions. I thank Cornerstones and the Greater Reston Chamber of Commerce for continuing this wonderful tradition, and I express my sincere gratitude to these individuals, businesses, and organizations for lending their time and energy to the betterment of our community.

 $\begin{array}{c} \text{INTRODUCTION OF THE NEWBORN} \\ \text{ACT} \end{array}$ 

#### HON. STEVE COHEN

OF TENNESSEE

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. COHEN. Mr. Speaker, I rise today in support of the Nationally Enhancing the Wellbeing of Babies through Outreach and Research Now (NEWBORN) Act, a bill I introduced earlier today.

In Shelby County, Tennessee, there were 123 children who did not make it to their first birthday in 2016. In the United States, our infant mortality rate is comparable to countries like Bosnia, Chile, and Cuba, and a recent study found that a child is 76 percent more likely to die before their first birthday in America than in 19 other wealthy nations, including Australia, Canada, France, Sweden, Switzerland and the United Kingdom.

More concerning is the racial and ethnic infant mortality disparities that continue to exist. In 2015, the rates for infant mortality were over double for black infants compared to white ones.

This is unacceptable. That's why I am introducing the NEWBORN Act.

If enacted, the NEWBORN Act would create infant mortality-focused pilot programs in the highest-risk areas of the country.

The pilot programs would focus on addressing one or more of the top five reasons for infant mortality: birth defects, preterm birth and low birth weight, sudden infant death syndrome, maternal pregnancy complications, and injuries to the infant.

The NEWBORN Act would specifically encourage the development of community-specific practices to promote pre-natal care and community outreach and education.

The current infant mortality rates are tragic, but good practices can improve health and save lives.

I urge my colleagues to help pass this bill.

#### SEPARATION OF CHILDREN

#### HON. GENE GREEN

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES Thursday, June~21,~2018

Mr. GENE GREEN of Texas. Mr. Speaker, I rise today to speak out against the awful situation that has transpired over immigration in our country. When President Trump asked Congress to come to a legislative solution over DREAMers in our country, it should never have come to a point where our country no longer treats immigrants with compassion and respect. Families and children should have never come in the cross fire of politics, and our nation should have never witnessed a humanitarian crisis on our own land.

President Trump, since the beginning of his term, has issued a number of executive orders on immigration, refugees, and border security. These actions include President Trump's border wall, extreme deportation policies against undocumented immigrants, three bans on refugees and travelers from predominately Muslim countries, and a rescission of the Deferred Action for Childhood Arrivals (DACA), President Trump has created fear and uncertainty for many that legally reside in our country, including thousands of legal immigrants in our district in Houston and Harris County, Texas. Congress has offered several bipartisan legislative solutions, including the DREAM Act and the USA Act, but it is the President who refuses to work with Congress until all of his unreasonable demands are met.

Today, our chamber is left with only two choices: H.R. 4760 and H.R. 6136. These bills are not only bad policy, but they also only make matters worse. The so-called Securing America's Future Act, H.R. 4760 offers no

path to citizenship for Dreamers, removes protections for all unaccompanied minors, and harms our communities. This bill absolutely fails to help fix actual immigration problems in our country and instead pushes the propaganda that immigrants are criminals and a burden to our society. This is false. The 29th District of Texas is home to one of the largest immigrant populations in the country. I have seen with my own eyes how they bring innovation, entrepreneurship, and hard work that have been an integral part of making Houston a world-class city.

The Border Security and Immigration Reform Act, H.R. 6136 is being sold as a compromise, but this is a sham. This bill limits the eligibility criteria for DACA, cutting off most Dreamers and many DACA recipients. For those that will be eligible, this legislation does not guarantee citizenship, as the participants will be pitted against each other in a point system to obtain permanent residence. The administration must stop treating Dreamers as pawns-their lives are not ours to play with. The Border Security and Immigration Reform Act will also fund an expensive and arbitrary border wall. Even worse, the problems this legislation seeks to solve, such as family separation, are exacerbated. It will eliminate requirements for children in confinement that ensures they are safe, sanitary, and appropriate for children

In a few months, the President has led our country into a manufactured humanitarian crisis. We have mistreated children and family members as they come to our borders seeking asylum. President Donald Trump's "zero tolerance" policy is inhumane, cruel and un-American. President Trump's Executive Order on June 20th creates a dangerous situation for the future requiring children to be detained for prolonged periods, resulting in dangers for their health and mental well-being, and there is no solution for over 2,000 children that have already been separated from their parents.

Mr. Speaker, I ask Congress to think about the children and families' lives that we are destroying. Many will still not be able to reunite—a travesty that I am sad to say is because of our President. The separation of families has never been an option for any other administration and it is unthinkable that it is a choice today. We must come together to address how to create an immigration system that is humane and honors our nation's history and traditions. We are America and we must start acting like it.

 $\begin{array}{cccc} \mbox{HONORING} & \mbox{THE} & \mbox{150TH} & \mbox{ANNIVER-} \\ \mbox{SARY} & \mbox{OF} & \mbox{LUDLOW} & \mbox{UNITED} \\ \mbox{METHODIST} & \mbox{CHURCH} \end{array}$ 

#### HON. JOHN SHIMKUS

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES Thursday, June~21,~2018

Mr. SHIMKUS. Mr. Speaker, I rise to recognize Ludlow United Methodist Church of Ludlow, Illinois, on the occasion of its 150th anniversary.

Ludlow United Methodist Church was founded in 1868 by the Rev. M.L. Kurle and soon thereafter joined the Flagg Circuit. Initially, services were held in nearby schoolhouses. The first church building was dedicated on September 4, 1871. Throughout the years,

various additions and remodeling projects took place as the congregation expanded. Currently, the church building is accompanied by an auditorium and parsonage.

With an extensive background in missionary work and community engagement, Ludlow United Methodist has impacted many lives for over a century and a half. This historic church proudly maintains its legacy of service to its congregants and neighbors, and I hope that it continues that legacy.

Mr. Speaker, I commend Ludlow United Methodist Church for this important milestone, and I wish it and its Pastor, Reverend Fred Sistler, the very best as they celebrate the church's 150th anniversary.

RECOGNIZING THE 2017-2018 PRINCE
WILLIAM COUNTY PUBLIC
SCHOOLS NOMINEES FOR THE
PRINCIPAL OF THE YEAR
AWARD

#### HON. GERALD E. CONNOLLY

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. CONNOLLY. Mr. Speaker, I rise today to recognize the 2017–2018 Prince William County Public Schools nominees for the Principal of the Year Award.

Principals who meet the criteria for the award are those who effectively manage, demonstrate, and encourage creativity and innovation, foster cooperation between the school and community by maintaining an open dialogue with students, parents, faculty, and staff, and exemplify commitment to providing a quality education for all students to learn and develop. The selected winner will be named the Prince William County Principal of the

As the second largest school division in the Commonwealth of Virginia, Prince William County Public Schools educates 90,000 students in ninety-eight schools, including sixty elementary schools, sixteen middle schools, twelve high schools, one Governor's school, three special education schools, one nontraditional school, two traditional schools, two special site schools, and one K–8 school.

I extend my personal congratulations to the following 2017–2018 Prince William County nominees for Principal of the Year Award:

Andrew Buchheit, T. Clay Wood Elementary School

Robert Eichorn, New Directions (Independence Nontraditional School)

Mr. Speaker, I ask that my colleagues join me in commending the nominees for 2017–2018 Principal of the Year Award in Prince William County, and in thanking them for their dedication and leadership to the students, teachers, and faculty to ensure a bright future for all who pass through the doors of their schools. Their continued service is truly commendable and worthy of the highest praise. I thank them for ensuring our Prince William County students are provided a world-class education in a vibrant learning community.

TRIBUTE TO MARY K. SHELL

#### HON. KEVIN McCARTHY

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES Thursday, June 21, 2018

Mr. McCARTHY. Mr. Speaker, I rise today to honor and pay tribute to the late Mary Katherine Shell, a community leader from Bakersfield, California. Mary served as the Mayor of Bakersfield from 1981 to 1985, and later as a member of the Kern County Board of Supervisors from 1985 to 1997. A trailblazing force in Kern County, Mary K. Shell passed away last week at the age of 91.

Born in Bakersfield, Mary graduated from East Bakersfield High School before attending Bakersfield College. Her future in public service was forged at a young age during conversations with her father, who encouraged her as a child to read the newspaper, be civicminded, and to involve herself in the issues that impacted her community. A keen reader of the news, it was no coincidence that Mary found herself working for the Bakersfield Californian during World War II, covering homefront war stories and Kern County's rapidlygrowing agricultural industry.

With much of the Californian's workforce serving overseas in the war, Mary balanced an incredible workload, often finding herself immersed in Bakersfield's policy-making discussions, learning and covering topics that would mold her into a city leader herself. Outside of her writing, Mary continued to push herself in other fields, working as a secretary for Skyway Associates at the old La Cresta Airfield and even receiving her pilot's license. She would further her career in journalism working for the Bakersfield News Bulletin in 1965, first as a reporter, and later as editor until 1969. In 1972, she was awarded the Excellence in Reporting Award from the California Trial Lawyers Association for her work at Capitol News Service, and in 1975 was awarded the California Taxpayers Reporting Award for articles published in the Los Angeles Herald

While she loved politics, Mary never once viewed herself as a politician. It took the gentle encouragement of her loving husband, Joe Shell, to inspire her to run to be Bakersfield's mayor in 1979. Mary won in a competitive field of candidates to become Bakersfield's first female mayor in 1980. Upon her election, Shell immediately set out to improve the quality of life of Bakersfield, launching the still-active Beautiful Bakersfield Committee to inspire pride in the Bakersfield community. She commissioned the creation of a city flag, helped establish the annual city prayer breakfast, established one of the first Vietnam War memorials in Bakersfield, and brought back the annual downtown Christmas Parade, which is still a fixture of the Bakersfield Christmas season.

After serving a full term as Bakersfield mayor, Shell successfully ran in 1984 to represent Kern County's 5th Supervisorial District. She dedicated her three terms as a county supervisor to reducing government overregulation and advocating for policies that minimized the waste of taxpayers' money. Mary established herself in the boardroom as a consensus-builder, garnering support from both sides of the political spectrum for her straight talk and her relentless love for the community

she represented. Above all else, Mary never stopped acting as a one of our city's staunchest advocates, remaining just as civically engaged outside of politics as she was as an elected official.

Mary K. Shell was, and will always be, a community icon in Bakersfield. A renaissance woman of her era, she defined to generations of Kern County residents what it meant to be a public servant-someone who listened to the needs of her constituents and acted tirelessly, fearlessly, yet graciously, to address the needs of our communities. Over her life, Mary inspired many, and I am confident that she leaves behind a legacy that will inspire countless others to public service. I extend my deepest condolences to her children, her grandchildren, and a community that will miss her dearly. It could be said that Mary K. Shell "did it all" in her life, and I am inclined to agree. Bakersfield will not soon forget her.

CONGRATULATIONS TO TLC PROP-ERTIES ON ITS 30TH ANNIVER-SARY

#### HON. BILLY LONG

OF MISSOURI

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. LONG. Mr. Speaker, I rise today to celebrate the 30th anniversary of TLC Properties. TLC Properties was founded in 1988 in Springfield, Missouri, by Sam and Carol Coryell, and to this day, remains a family owned and operated business. Priding themselves on this fact, Mr. and Mrs. Coryell's three sons, Sam Jr., Daniel and David, play an important role in the company and its successes. The Coryell's business brilliance and persistence has allowed TLC Properties to grow from just one rental house in eastern Springfield, to more than 3,000 apartments across 20 different communities.

TLC Properties' strong apartment networks have enabled the company to address its clients' various needs and residential concerns.

This company was founded on principles of strong character, service, teamwork, excellence, humility and gratitude. I believe that the company's track record has demonstrated that these values have consistently been upheld. TLC Properties motto is. "do unto others as you would have others do unto you." Whether it's at the corporate level or the property level, TLC strives to uphold this motto by offering the best product at the best price.

I must commemorate TLC Properties for its three decades of quality housing, and encourage others from our beautiful 7th District of Missouri to live by TLC Properties' values.

IN RECOGNITION OF BOB COX'S HEROIC ACTIONS ON CAPITOL HILL

#### HON. CHRIS COLLINS

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. COLLINS of New York. Mr. Speaker, I rise today to recognize the heroic actions of Bob Cox on Capitol Hill earlier this year. While on vacation with his family in our nation's capital, Bob, a constituent of New York's 27th District, aided a Capitol Hill employee that abruptly collapsed. If not for his quick thinking, the outcome could have been much worse for the emplovee.

Due to his heroism, Bob will receive the Life Saving Award from a representative of the U.S. Capitol Police. This honor rightfully acknowledges Bob's exemplary act at our nation's capital earlier this year. The selfless medical service that he provided is truly commendable. As a registered nurse and trained EMT, he has undoubtedly played a part in making our community a better place to live and raise a family.

Again, congratulations to Bob on his recent recognition by the U.S. Capitol Police, and I thank him for all he has done.

RECOGNIZING THE 2018 FAIRFAX SHERIFF'S COUNTY OFFICE VALOR AWARD RECIPIENTS

#### HON. GERALD E. CONNOLLY

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. CONNOLLY. Mr. Speaker, I rise today to recognize an outstanding group of men and women in Northern Virginia. These individuals have demonstrated superior dedication to public safety and have been awarded the prestigious Valor Award by the Northern Virginia Chamber of Commerce.

This is the 40th Annual Valor Awards sponsored by the Northern Virginia Chamber of Commerce. This event honors the remarkable heroism and bravery in the line of duty exemplified by our public safety officers. Our public safety and law enforcement personnel put their lives on the line every day to keep our families and neighborhoods safe. This year's ceremony will present ninety-one awards to recognize extraordinary actions above and bevond the call of duty in a variety of categories. including the Lifesaving Certificate, the Certificate of Valor, and the Bronze and Silver Medal of Valor.

Seven members of the Fairfax County Sheriff's Office are being honored this year for their exceptional service

It is with great pride that I include in the RECORD the names of the following Valor Award Recipients:

Bronze Medal of Valor:

Second Lieutenant Georgi Hovhannisyan

Sergeant Brandon Pitts

Private First Class Andrew Foxwell

Correctional Health Nurse Deborah Kurylo Certificate of Valor:

First Lieutenant Jonathan Ortiz Master Deputy Sheriff Jeffery Waple

Private First Class Laurence Kim

Mr. Speaker, I congratulate the 2018 Valor Award Recipients, and thank all of the men and women who serve in the Fairfax County Sheriff's Office. Their efforts, made on behalf of the citizens of our community, are selfless acts of heroism and truly merit our highest praise. I ask my colleagues to join me in applauding this group of remarkable citizens.

PERSONAL EXPLANATION

#### HON. EARL BLUMENAUER

OF OREGON

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. BLUMENAUER. Mr. Speaker, had I been present for the vote on H.R. 5687—the SOUND Disposal and Packaging Act (Roll Call No. 269), I would have voted "aye." This bill would require the Federal Food, Drug, and Cosmetic Act to improve packaging and disposal methods for certain drugs.

Additionally, had I been present for the vote on H.R. 5676—the SENIOR Communities Protection Act of 2018 (Roll Call No. 270), I would have voted "aye." This bill would authorize Medicare prescription drug plans and MA-PD plans to suspend payments to pharmacies pending investigations of credible allegations of fraud

CONGRATULATING MAJOR GENERAL PETER JOHNSON

#### HON. JOE WILSON

OF SOUTH CAROLINA

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. WILSON of South Carolina. Mr. Speaker, South Carolinians appreciate the service of Major General John P. "Pete" Johnson, the 50th Commander of the U.S. Army Training Center and Fort Jackson in Columbia, South Carolina

Since taking command in June 2016, Maj. Gen. Pete Johnson has supervised numerous changes and improvements to the installation. Prior to serving at the U.S. Army Training Center and Fort Jackson, Maj. Gen. Johnson served in principal staff leadership positions, joint service positions and has commanded troops from Company through Brigade and the Combined Joint Task Force-levels, including several combat tours, to include: Operations Enduring/Iraqi Freedom in Afghanistan and Iraq, Operation Provide Comfort, Iraq and Operation Just Cause, Panama.

Additionally, his notable command assignments include: Deputy Commanding General for Operations, 25th Infantry Division, Schofield Barracks, Hawaii; Commander, 4th Brigade Combat Team, 101st Airborne Division, Fort Campbell, Kentucky and Operation Enduring Freedom, Afghanistan. Upon his departure from Fort Jackson, he will become the Deputy Commanding General for United States Army Pacific (USARPAC), at Fort Shafter, Hawaii. Best wishes to Major General Johnson and his wife Sheila as they embark on this new chapter.

RECOGNIZING THE 2018 FAIRFAX COUNTY VOLUNTEER SERVICE AWARD RECIPIENTS

#### HON. GERALD E. CONNOLLY

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. CONNOLLY. Mr. Speaker, it is my honor to recognize Volunteer Fairfax and express my sincere appreciation to recipients of the 26th Annual Fairfax County Volunteer Service Awards.

Established more than 40 years ago, Volunteer Fairfax matches the skills and interests of thousands of volunteers with the needs of local non-profit organizations. The success of this model and its impact on delivery of needed services is beyond question, as Volunteer Fairfax has been rated as one of the most effective community service organizations in the nation.

Last year alone, over 6,000 individuals contributed more 328,000 volunteer hours, totaling almost \$8,000,000. These staggering numbers are a testament to the strong ethos of public service and of volunteerism that exists in Fairfax County, and is one of the many reasons why this community is such a wonderful place to live.

Each year, Volunteer Fairfax selects a few exceptional individuals, groups, or organizations to receive special recognition. It is my great pleasure to include in the RECORD the following names of the 2018 Fairfax County Volunteer Service Awards honorees:

Community Champions: Braddock District: Joanne Walton Dranesville District: William Pickens Hunter Mill District: May Bernhardt Lee District: Ed Joseph Mason District: Community Labor Force

Mount Vernon District: Shirley Steenstra Providence District: Tysons Partnership Springfield District: Tom Bash Sully District: Glynda Mayo Hall

At-Large: Charles Fegan Competitive Award Winners:

Adult 250 Hours and Over: Marco Johnson Adult 250 Hours and Under: Jerry Dykstra Adult Volunteer Group: PRS CareRing Volunteers

Corporate Volunteer Group: Fannie Mae Fairfax County Volunteer: Walter Jackson Fairfax County Volunteer Program: CERT Family Volunteer: Rev. Morris and Polley Hargrove

Lifetime Achievement: Richard Alderson
Rising Star: Josh Stillman
RSVP Northern Virginia: Ken Kozloff
Senior Volunteer: Jim Dillon
Volunteer Program: ECHO
Youth Volunteer: Racheal Appiah
Youth Volunteer Group: Stony Brook Jr.
Volunteers

In addition, Benchmark Honors will be awarded in four different categories to commend those who have contributed 100, 250, 500, or 1,000 hours of volunteer time to our community.

Mr. Speaker, I ask that my colleagues join me in commending Volunteer Fairfax for its decades of outstanding community service. I congratulate the recipients of the 2018 Fairfax County Volunteer Service Awards, and thank them and the thousands of other local volunteers for their incredible contributions to our community. Their selfless dedication is worthy of our highest praise, and is one of the main reasons that our community is often ranked as one of the best places in the country to live, work, and raise a family.

RECOGNIZING FRANK AND BETTIE BARBER

#### HON. GREG GIANFORTE

OF MONTANA

IN THE HOUSE OF REPRESENTATIVES Thursday, June 21, 2018

Mr. GIANFORTE. Mr. Speaker, I rise today to honor Frank and Bettie Barber of Lloyd.

Since 1998, the Barbers volunteer their working ranch in the Bearpaw Mountains to host the Bear Paw Bowmen Archery Club's annual Barber Ranch Two-Day Archery Shoot. Last weekend marked the competition's 20th anniversary.

Hundreds of archers spread out over different courses throughout the Barbers' ranch during the event. The competition ends with a community dinner.

Proceeds support local causes. Last year, funds from the Barber Ranch Two-Day Archery Shoot helped local volunteer fire departments following the devastating East Fork Fire in the Bearpaw Mountains.

Beyond their involvement in their local hunting community, the Barbers established a college scholarship. Since 2009, the Frank and Bettie Barber Scholarship has awarded more than \$9,000 to Montana State University-Northern agriculture students. Contributions from the Barbers benefit a growing number of students and create further opportunities for agricultural education in Montana.

Frank, a retired Marine, and Bettie, the daughter of a career Navy veteran, are also well known for their love of our country.

For their dedication to their community, commitment to agriculture scholarship, and generosity, I recognize Frank and Bettie Barber of Lloyd for representing the spirit of Montana.

#### EDWARD DONAHUE

#### HON. DONALD NORCROSS

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. NORCROSS. Mr. Speaker, I rise today to honor Edward "Bud" Donahue, for his dedicated service to the United States Army. He is a resident of Deptford Township located in the New Jersey's First Congressional District.

Mr. Donahue enlisted in the U.S. Army in 1965, and trained as a Voice and Morse Code Radio Operator in Fort Jackson South Carolina. Upon graduating Radio school in 1965, he was assigned to the 1st Battalion 5th Cavalry, 1st Cavalry Division, in Vietnam as a Radio Operator. While assigned to the 1st Cavalry, Mr. Donahue received many honors; the Combat Infantry Badge (CIB), Air Medal, Army Commendation Medal, Vietnam Campaign Medal with 3 Bronze Stars, and the Vietnam Service Medal.

Mr. Donahue was reassigned in 1966 to the 7th Army, 4th Battalion 44th Artillery in Germany, and a mobile Pershing Missile unit. He was promoted to Platoon Sergeant of the Communications Platoon. Mr. Donahue was a Sergeant (E5) in a Master Sergeant (E8) slot; Radio Teletype, Long Range Voice Radio, Message Center, and Crypto Programming. He was later tested and received a high proficiency rating.

On May 20, 1968, Mr. Donahue was separated from active duty at Fort Dix New Jersey, placed on inactive reserves, and received an Honorable Discharge on May 31, 1971.

Mr. Donahue returned to Philadelphia to marry his childhood sweetheart on September 6, 1969. He and his wife moved to Deptford in 1970 and have been here ever since. They now have 3 sons, 10 grandchildren, and 2 great grandchildren.

Mr. Speaker, Edward 'Bud' Donahue is an exceptional member of the community. I ask you to join me in honoring the service of Mr. Edward Donahue.

PERSONAL EXPLANATION

#### HON. JOHN B. LARSON

OF CONNECTICUT

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. LARSON of Connecticut. Mr. Speaker, on June 15, 2018—I was not present for roll call votes 267 to 268 as I was required to be in Connecticut for a memorial service. If I had been present for these votes, I would have voted: Nay on roll call vote 267; and Nay on roll call vote 268.

IN RECOGNITION OF WAYNE ALTERISIO

#### HON. ANN M. KUSTER

OF NEW HAMPSHIRE

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Ms. KUSTER of New Hampshire. Mr. Speaker, I rise today with great pride and admiration for Mr. Wayne Alterisio, and I offer my sincere thanks to him for his years of service to our state as the former President of the New Hampshire Letter Carriers Association.

Through his work with the New Hampshire AFL-CIO, the 'Stamp Out Hunger' Food Drive and the Nashua Central Labor Council, Wayne has made meaningful contributions to our community and our state. It is Granite Staters like Wayne who make New Hampshire such an incredibly special place to live, work, and raise a family.

On behalf of New Hampshire's Second Congressional District, I thank Wayne again for his distinguished public service, and I wish him the best.

PERSONAL EXPLANATION

#### HON. DOUG COLLINS

OF GEORGIA

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. COLLINS of Georgia. Mr. Speaker, on June 20, 2018, I was unavoidably detained due to a death in the family. Had I been present, I would have voted YEA on Roll Call No. 272; YEA on Roll Call No. 273; YEA on Roll Call No. 274; NAY on Roll Call No. 275; and YEA on Roll Call No. 276.

JOHN T. MARGIE

#### HON. DONALD NORCROSS

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES Thursday, June 21, 2018

Mr. NORCROSS. Mr. Speaker, I rise today to honor United States Marine Corps Combat veteran, Mr. John T. Margie of Deptford Township in New Jersey's First Congressional District

Mr. Margie was born in Wilkes-Barre, Pennsylvania. In September 1948, he trained for three months at the MCRD, Parris Island, South Carolina. After completing his training, he then entered an infantry exercise on the USS *Worcester* in the Mediterranean Sea.

In June of 1950, when North Korea invaded South Korea, Mr. Margie, along with his fellow soldiers, shipped abroad to the Suez Canal, South China Sea, Japan and Korea; contributing to the decisive battle of the Korean War, the "Battle of Chosin Reservoir".

After serving overseas, Corporal Margie became a Marine Recruiter in Defiance, Ohio, receiving the title of "Outstanding Recruiter of the Year". While transporting new recruits to Parris Island, he contracted Polio; however, with support from the U.S. Navy doctors, nurses and his family, he remarkably regained the ability to move.

Upon retirement, Mr. Margie received numerous awards including, the Legion of Honor, the New Jersey Volunteer of the Year Award, National Shipmate of the Year, Fleet Reserve Association award, the Human Goals award, the Commanders Naval Sea System Command award, and the Deptford Citizen of the Year award.

Following his formal service to the United States Armed Forces, Mr. Margie's contributions continued. He served as Co-Founder of the Semper Fidelis Detachment, Marine Corps League, Wenonah American Legion, VFW, Disabled American Veterans, the Fleet Reserve Association, and the Chosin Few; an organizations former for survivors of the Chosin Reservoir Battle of 1950.

Mr. John T. Margie is an honorable American, having served our great nation in a time of war, and merits our collective appreciation.

Mr. Speaker, I ask you to join me in saluting John T. Margie for his heroism, his sacrifice in the Korean War, and his service to the United States of America.

HALL OF FAME—NAPLES ZOO

#### HON. FRANCIS ROONEY

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. FRANCIS ROONEY of Florida. Mr. Speaker, I rise today to congratulate the Naples Zoo on its recent induction into the Trip Advisor Hall of Fame.

The Naples Zoo earned this designation after receiving five consecutive annual 'Certificates of Excellence' from Trip Advisor. Maintaining such an impressive record is no small feat, and requires a relentless commitment to quality customer service. An excellent visitor experience is a top priority of the staff at the Zoo, and their devotion to providing the best possible visit to the guest is indicative of the welcoming spirit present throughout Naples.

I am proud to recognize the Naples Zoo for its achievement, and gladly point to it as another shining example of the strong tourist appeal of Southwest Florida.

EULOGY FOR J. BRIAN GAFFNEY

#### HON. JOHN B. LARSON

OF CONNECTICUT

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. LARSON of Connecticut. Mr. Speaker, I rise today to include in the RECORD, a eulogy of J. Brian Gaffney. Brian was an exceptional man, devoted to his family, his community New Britain, his state of Connecticut, his Nation, and of course Notre Dame. The world of politics where Brian and many of his peers came of age in was a world where loyalty was, and still is, a tremendous value.

At his funeral service, the outpouring of the community had to be heartwarming for his beautiful and gracious wife, Mary Lou, and the entire Gaffney family. As they embraced a grateful public, the stories, the respect and the Irish humor were ever present, just what Brian would have wanted. I knew Brian but felt a special kinship to him from the stories told by Jay Malcynsky, his daughter Alicia, and his son-in-law Fritz.

Brian was the kind of man that when he held court, you wanted a front row seat to hear him. It's hard to capture the impact, the complexity of a man and his expansive influence. It was done in exceptional form by former Republican Chairman Chris Healy.

His remarks, his candor, his insights were the talk of the wake and captured the essence of a great American.

"John Brian Gaffney had as big and colorful a ride as any Connecticut politician over the last 60 years. He made New Britain a Republican town, he served locally and at the state Capitol, orchestrated the rise of a Congressman and then Governor, knew Presidents by name, ruled like a true state Party chairman, practiced law, raised six children with his wife of 5 years, Mary Louise, and got in lots of golf at Shuttle Meadow.

Gaffney left this earth at age 85 this past week and with it a record for the ages during a time where honor, loyalty and laughter were the currency of the political realm. He was a New Britain guy, through and through and never lost his bearings about the important things—friendship, family and loyalty.

His life reads like a novel by Edwin O'Connor—a graduate of Notre Dame University and Fordham Law School, who joined the family law practice and apprenticed in the close quarter combat of Hardware City politics.

Thomas J. Meskill, also a local lawyer, who was tagged by one columnist during the day as all "Irish Fight" lured Gaffney into running for the Board of Alderman when he took another shot at the Mayor's office.

They both won and within eight years,

They both won and within eight years, they had lined themselves up to take on the formidable Democrat machine, led by John Bailey, a former National Democrat chairman and merciless operator by which all others were measured.

Meskill and Gaffney proved more than up for the task at hand, hardened by their City Hall experience. Once, Mayor Meskill had city police haul recalcitrant Democrat Aldermen back to a meeting when they walked out to deny him a quorum.

By late 1969, Gaffney's plate was full and overflowing. He had a part-time job doing Congressional field work for Meskill, practiced law, helped Paul Manafort Sr. hold the Mayor's office, had a seat in the state House representing the 29th District and chaired the local town committee.

Democrats had owned the governor's mansion since 1955 and 1970 would be the first election after Richard Nixon's close Presidential win. The seat was open but there were some divisions in the Democrat ranks, particularly for the U.S. Senate race where a liberal challenger, Rev. Joseph Duffy challenged a wounded incumbent Thomas Dodd, the latter who ran as an independent candidate. The 1968 riots had scared many Connecticut cities, frightening suburban voters while the Vietnam War had divided Bailey Democrats from the growing Left.

Gaffney got the word out that Congressman Meskill would be willing to run for the top job and started beating the drums. But there was strong competition in State Senate Minority Leader Wallace "Wally" Barnes of Bristol and state Sen. T. Clark Hull of Danbury. Meskill won the convention, watched the well-oiled delegates pick Hull as his running mate and avoided a primary.

Bailey called Meskill "Tough Tommy" a moniker any Republican at that time would gratefully accept. If Meskill was the champ, Gaffney his corner man, fixing the cuts, wiping the sweat and telling his man to get back in and finish it. Meskill recruited and attracted a deep bench of young, eager Republican operatives—known as the Kiddie Corps.—including two who themselves would become state Party chairmen, legislators, power brokers, lobbyists and gifted players at the game. They were hungry and eager—and Gaffney put them to work.

The Corps organized at the local level while Gaffney cajoled local GOP leaders, kept Meskill on a Conservative message of smaller government, less spending and business-friendly policies. In those days, patronage wasn't an obscenity and he used it appropriately as an effective incentive. Nixon and Vice President Spiro Agnew made personal appearances, including a famous parade through the streets of Hartford.

After Meskill defeated U.S. Rep. Emilio Q. "Mim" Daddario and U.S. Rep. Lowell P. Weicker, Jr., defeated Sen. Dodd and Duffy, Gaffney was rewarded with the state Party chairmanship. In two years, Nixon's 49-state landslide would sweep Republicans into complete power in the legislature. As Meskill governed, Gaffney made sure it ran as smoothly as possible.

In March 1974, everything that went well in 1972 turned upside down. With Watergate in full bloom and an urge to return to law, Meskill announced he would not seek a second term. While some blamed a freak ice storm that Meskill was slow to appreciate while out of state on vacation, the national storm clouds were darkening rapidly. When Republicans nominated Bob Steele, Gaffney stepped down as chairman.

In October, Meskill appointed Gaffney to the bench over the protestations of the Connecticut Bar Association. Gov. Ella Grasso didn't reappoint him three months later, so Gaffney went back to law.

In 1984, he and George Bennett formed Gaffney-Bennett and Associates. State lobbying was expanding at a rapid clip and along with a young Jay Malcynsky, also a New Britain lad, they came up with a winning formula of contract lobbying handled by both lobbyists from both Parties.

Every significant Republican over the last so years coveled or depended on Gaffney's counsel or high sign—Nancy Johnson, Stewart McKinney, Weicker and John G. Rowland not to mention scores of others who never measured up.

Almost to the end of his storied life, Gaffney kept his hand in the game, as honorary chairman of statewide campaigns for Ronald Reagan and George H.W. Bush, delegating to a new group of operatives and making sure the vote got out. Even as he spent more time on his short game and his grand-

children, Gaffney would pick up the phone to call a Republican insider to find out what was going on—who was up, who was down and who the next up and comer was.

Like anyone in the game that long, Gaffney made his share of enemies who felt he hadn't been straight with them or was expedient in his relationships No one's street is always clean, but most of those who complained the loudest were masking their own failures and looking for a convenient excuse to explain their defeat.

I enjoyed my chairman-to-chairman conversations with Gaffney, who always returned the "Mr. Chairman" salutation without hesitation. He knew how to work people and I was as thrilled as anyone to hear it. When we would share a timeless frustration that all chairmen have endured, he would let out a loud roaring laugh only the Irish can muster.

In going through the clips, I noticed a profile done by Hartford Courant report Michelle Jaklin, who quoted why a long-time Conservative GOP operative was supporting George H.W. Bush for President in 1988 and not her previously preferred choice of Jack Kemp or Pierre "Pete" Dupont. "Because Brian Gaffney asked me to," she replied. "Any loyally you give Brian, you get back in spades. People have been with him for years and years."

Gaffney represented a time when Democrats and Republicans would beat each other senseless but when the whistle sounded, they picked each other up, wiped away the blood, picked up the loose teeth and went to have a cold one to make sense of it all.

He loved the game, the competition and the people up and down the line who made politics serious and fun, and he did it by living by a code that put a high premium on being true to yourself and others in the foxhole.

Gaffney knew how to use power during a time when you could. By the late 1980's, the role of the state Party had shifted to one of communication, back office and training. It no longer held the cards to make candidates, reward friends and punish the wicked.

He was an Irish warlord, but with a sense of humor.

His passing is the final chapter of a bygone era—for good or bad—but one that worked."

It is my hope that the eulogy by Chris Healy will have future congressional scholars or those who peruse the CONGRESSIONAL RECORD understanding the rich life and contribution of J. Brian Gaffney. The whole Connecticut delegation joins me in honoring Brian and extends our sincere condolences to the Gaffney Family.

 $\begin{array}{c} \text{HUMAN RIGHTS CONCERNS IN SRI} \\ \text{LANKA} \end{array}$ 

#### HON. CHRISTOPHER H. SMITH

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. SMITH of New Jersey. Mr. Speaker, yesterday we held a hearing on human rights concerns in Sri Lanka. The Sri Lankan civil war ended almost 10 years ago this May. The 25-year war cost an estimated 100,000 lives and displaced hundreds of thousands more. The civil war was a brutal ethnic conflict between the majority Sinhalese and minority Tamils; both sides—the Sri Lankan Armed Forces and the rebel "Tamil Tigers"—have

been credibly accused of unimaginable war

To this day, justice for many of the victims remains elusive. Although many observers hoped that the reformist government of President Sirisena would increase access to justice, focus on human rights, emphasize transparency and accountability, and improve the rule of law, his administration has been criticized for having an inadequate response. Despite having run on a platform of ethnic reconciliation, President Sirisena has done little to mend the ties between the groups, and the political polarization has increased among both ethnic groups.

As one of our experts, J.S. Tissainayagam, attested, there has been no progress on holding those responsible for war crimes to account. And he will describe forced disappearances of Tamils and torture were endemic during the war. Much of this was facilitated by the draconian Prevention of Terrorism Act, or the PTA. The PTA has yet to be repealed, and is still in use by the government and security forces. Whereas most Tamils nowadays simply desire some semblance of self-governance and federalism, their areas in the north and eastern part of the island are increasingly militarized.

A concerning development in Sri Lanka is the resurgence of Sinhalese Buddhist nationalism. As one of our expert witnesses, Dr. Michael Jerryson, described, this particularly virulent strand of nationalism preaches exclusion of other ethnic and religious minorities, with Buddhist fundamentalists in groups such as the BBS saying "This is not a multi-religious country. This is a Sinhalese country."

What of the minority groups, such as the predominantly Hindu Tamils, then? Or the Muslims, who constitute a distinct minority, or the Christians, who can be either be Sinhalese or Tamil? If the character of Sri Lanka is solely Buddhist and Sinhala, there is little room for these ethnic and religious minorities to thrive, and reconciliation will remain a far off goal.

Unfortunately, the trend is heading in the opposite direction—in local elections in February of this year, a newly formed Buddhist nationalist party gained 45 percent of the vote, beating the government coalition combined. Furthermore, in March of this year, Sinhalese mobs engaged in an anti-Muslim pogrom after a local dispute, forcing the President to declare a state of emergency.

Sri Lanka's stability is of critical importance to the United States national interests. Strategically located in the sea-lanes linking the Persian Gulf to East Asia, this island-nation has seen a spike in recent activity by the Chinese. China's strategy globally is one of indebting countries and binding them in servitude so it can extract resources, so it is safe to say that Beijing's initiatives will not emphasize ethnic reconciliation and/or human rights. This presents the United States with an opportunity to stand up for justice and the rule of law and to oppose China's malign influence.

After a brutal war that cost an unconscionable loss of life, we must do better to help Sri Lanka get on the right page again. The country has promise and the people deserve better. Once all sides recognize this, this islandnation will finally have some semblance of peace.

CONGRESS OF FUTURE MEDICAL LEADERS

#### HON. KEN BUCK

OF COLORADO

IN THE HOUSE OF REPRESENTATIVES Thursday, June 21, 2018

Mr. BUCK. Mr. Speaker, I rise today to recognize Lance Tanner, who was chosen by the National Academy of Future Physicians and Medical Scientists to represent the State of Colorado as Delegates at the Congress of Future Medical Leaders.

The Congress is an honors-only program for top students in our country who aspire to be physicians or medical scientists. These students are nominated by their teachers or the Academy based on their leadership ability, academic achievement, and dedication. This program is designed to inspire young people to go into medical research fields or be physicians, and provides a path, plan, and mentoring resources to help them reach their goal. During the Congress, the students will have the chance to learn from leaders in the medical field as well as government officials, top medical school deans, leaders from the private sector, and even Nobel laureates.

This student's acceptance to this prestigious program is an incredible feat, and it is my honor to rise today and recognize the outstanding accomplishment of this future leader. Our nation greatly benefits from the achievements of physicians and medical scientists, and it is important that we continue to inspire vounger generations to pursue careers in the medical field.

Mr. Speaker, on behalf of the 4th Congressional District of Colorado, I extend my congratulations and best wishes to Lance Tanner.

H.R. 4079. THE RESTORE ACT OF 2017

#### HON. COLLIN C. PETERSON

OF MINNESOTA

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. PETERSON. Mr. Speaker, I rise today to express my disappointment that the House failed to consider H.R. 4079, the RESTORE Act of 2017, both this and last week. Further, Republican Leadership refused to allow debate or a vote on my bipartisan amendment to attach the legislation to H.R. 6, the SUPPORT for Patients and Communities Act

Two years ago, the Ensuring Patient Access and Effective Drug Enforcement Act of 2015 passed unanimously in both the House and the Senate and was signed into law. Members were led to believe that the measure was noncontroversial and would help patients secure pain medications.

Instead, a joint investigation by "60 Minutes" and the Washington Post appears to confirm that the legislation has limited the DEA's ability to suspend a pharmaceutical distributor's license and shipments if they pose an imminent danger to public health and safe-

The RESTORE Act of 2017 would fully repeal the Ensuring Patient Access and Effective Drug Enforcement Act of 2015 and restore the DEA's authority to carry out needed enforcement actions to combat the opioid epi-

Although many of the bills recently passed by the House were bipartisan and took incremental steps toward addressing substance abuse, they did not equip the DEA with the authority that it needs to keep our communities safe and healthy.

I urge Republican Leadership to reconsider this issue and allow the Restore Act of 2017 to be brought to the floor as soon as possible.

COMMITTEE ON THE JUDICIARY AND COMMITTEE ON OVERSIGHT AND GOVERNMENT REFORM JOINT HEARING ON OVERSIGHT OF THE FBI AND DOJ ACTIONS IN ADVANCE OF THE 2016 ELEC-

#### HON. SHEILA JACKSON LEE

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES Thursday, June 21, 2018

Ms. JACKSON LEE. Mr. Speaker, I rise to discuss the implications of the Committee on the Judiciary and the Committee on Oversight and Government Reform Joint Hearing on the FBI and DOJ Actions in Advance of the 2016 Flection

The Report of the Department of Justice's Inspector General regarding these actions does not vindicate the President or conclude that the Trump Campaign did not collude with Russians to influence the outcome of the 2016 election

Nothing in this report changes the fact on March 31, 2016, Mr. Trump met with George Papadopoulos at Trump Tower.

This is significant because as we speak, Paul Manafort, the chairman of the Trump Campaign, sits in jail as an indicted money launderer, and an unregistered agent of a foreign government.

Donald Trump is the first sitting president in history whose campaign chairman spent his time behind bars during his own presidential administration.

But Manafort is not the only member of the Trump Campaign staff indicted or to have pleaded guilty to felonies arising out of the Russia investigation.

He is joined by Michael Flynn, former National Security Advisor; Rick Gates, Deputy Chairman: Campaign and George Papadopouls.

Now that we have discussed what is not present in this report, we can turn to what is included.

This report is clearly the product of attention to detail as well as a commitment to sharing with the American people information about the FBI's investigation into Secretary Hillary Clinton's emails in the days, weeks and months leading to the 2016 election.

I have spent the last few days studying this report which is comprehensive and answers a lot of questions that the American people have about the election.

I would like to acknowledge that I take a back seat to no one when it comes to standing up for law enforcement—they do a difficult job under difficult circumstances.

But I cannot help but notice some glaring things about this report.

The report concludes that while political bias was apparent in the atmosphere leading up to the 2016 election, political bias was not influential in individual decisions which were made.

There exist some operative dates and facts relevant to this inquiry that might cause some Americans to question that conclusion.

First, the announcement by the Inspector General's office that it would be conducting its investigation occurred on January 12, 2017, one week after then-President-elect Trump was briefed by the Intelligence Community about the existence of the FBI's counterintelligence investigation into Russian attempts to meddle into the 2016 election.

Many Americans will find this timing very troubling.

Second, in Chapter 7 of the report, the Inspector General cites all the reasons for concluding that Secretary Clinton did not break the law or have any basis to conclude that she broke the law for her use of a private server.

So it was the Inspector General office's finding that while it did not make any pronouncement on whether the decision was correct, it did say that the decision not to take any action was reasonable, and grounded in the law, facts and applicable DOJ precedent.

Moreover, the decision to on one hand decline prosecution, but on the other to editorialize Secretary Clinton's behavior as extremely careless, appears to be a political decision and one that had the foreseeable effect of harming Hillary Clinton and helping Donald Trump.

The month-long delay between the discovery of additional emails, in late September 2016, and the public announcement of this fact, on October 28, 2016, had the foreseeable effect of harming Secretary Clinton and helping Trump.

Secretary Clinton's campaign was not the subject of a federal counterintelligence investigation by our nation's law enforcement.

But the same is not true with respect to the Trump Campaign, which was under investigation for colluding with a hostile foreign power to influence the outcome of the 2016 election.

So, millions of Americans are left with painful realization that there was actually a pretty persistent double standard in favor of Trump and prejudicial to Clinton.

Under these circumstances, it is reasonable for Americans to conclude that Secretary Clinton was the victim of a double standard.

When the IG's Report was released, the president indicated that this report was a total vindication of him and his campaign in the election.

In fact, nothing in this report exonerates the Trump Campaign of colluding with the Russians.

This is because the IG office did not investigate any aspect of the Russian government's interference in the 2016 election.

One of the concerns the Report had with leaks is both the total universe of people privy to information, and the fact that guidelines about talking to the press were often flouted.

In that section, the Report references the improper disclosure of non-public information specifically as it relates to October 2016-and we seem to have a concern that the weeks that passed between the initial discovery of emails on the Weiner laptop led to their public disclosure in part because DOJ management was concerned that the information would leak anvhow.

In fact, we have documented reports of Rudy Giuliani going on Fox News and claiming to have information about this very subject.

Both in the Executive Summary and in the body of your report, leaks from April 2016 and October 2016 are cited.

The Clinton campaign was the principal subject of these leaks and was harmed by these leaks.

We know this because the FBI did not start its counterintelligence investigation of Trump until late July 2016 and we know through this report that a major portion of the investigation was the leaks from New York through October 2016.

At the conclusion of the report, the IG's office lists a series of recommendations that it believes the FBI should follow when it comes to lessons learned from this saga.

One of them is ensuring a uniform system of ensuring that only those with the authority to speak on a topic do so.

This is the first of many steps needed to ensure the errors of this oversight of the FBI and DOJ are not repeated in the future.

#### TRIBUTE TO DYLAN LINCH

#### HON. DAVID YOUNG

OF IOWA

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. YOUNG of Iowa. Mr. Speaker, I rise today to recognize and congratulate Dylan Linch of Creston Community High School. Dylan was recently honored for outstanding academic achievement at the Sixteenth Annual Governor's Scholar Recognition on April 29, 2018

This statewide program is sponsored by the lowa Governor's Office, the lowa High School Athletic Association and the lowa Farm Bureau. Each lowa High School was invited to select a senior with the highest academic ranking. Not only are they academically gifted, but the selected students are often the youth who are successful in extra-curricular activities and community endeavors.

Mr. Speaker, it is a profound honor to represent leaders like Dylan Linch in the United States Congress and it is with great pride that I recognize and applaud him for utilizing his talents to reach his goals. I invite my colleagues in the United States House of Representatives to join me in congratulating Dylan on receiving this esteemed designation, and wishing him the best of luck in all his future endeavors.

#### CONGRESS OF FUTURE SCIENCE AND TECHNOLOGY LEADERS

#### HON. KEN BUCK

OF COLORADO

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. BUCK. Mr. Speaker, I rise today to recognize two high school students who were chosen by the National Academy of Future Scientists and Technologists to represent the State of Colorado as Delegates at the Congress of Future Science and Technology Leaders. These students are Ryan Bisgard and Colin McKee.

The Congress is an honors-only program for top students in our country who aspire to work in science, technology, engineering, or math (STEM) fields. These students are nominated by their teachers or the Academy based on their leadership ability, academic achievement,

and dedication. This program is designed to inspire young people to go into STEM fields and provides a path, plan, and mentoring resources to help them reach their dreams. During the Congress, the students will have the chance to learn from luminaries of the STEM field including top scientific university deans, leaders from government and the private sector, and even Nobel laureates.

These students' acceptance to this prestigious program is an incredible feat, and it is my honor to rise today and recognize the outstanding accomplishment of these future leaders. Our nation greatly benefits from the achievements of scientists and technologists, and it is important that we continue to inspire younger generations to pursue careers in the STEM fields.

Mr. Speaker, on behalf of the 4th Congressional District of Colorado, I extend my congratulations and best wishes to Ryan Bisgard and Colin McKee.

#### PERSONAL EXPLANATION

#### HON. AL GREEN

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES Thursday, June 21, 2018

Mr. AL GREEN of Texas. Mr. Speaker, on Tuesday, June 19, 2018, I missed votes. Had I been present, I would have voted in the following manner: on H.R. 5687—SOUND Disposal and Packaging Act, I would have voted "YES" on this bill; on H.R. 5676—SENIOR Communities Protection Act of 2018, I would have voted "YES" on this journal vote.

#### HONORING ED BOUTONNET

#### HON. JIMMY PANETTA

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. PANETTA. Mr. Speaker, I rise today to congratulate Ed Boutonnet for receiving the Grower Shipper Association's esteemed E.E. Harden Award for Lifetime Achievement in Central Coast Agriculture. Mr. Boutonnet's hard work and dedication to crop science, agricultural leadership, education, shipping, and growing has had an immeasurable impact on California's agricultural community and econ-

Mr. Boutonnet's education is extensive, with a Bachelor of Science degree in Crop Science from California State Polytechnic College, San Luis Obispo and a Master of Science in Vegetable Crops and Soil Science from Cornell University. He was also a Kellogg Fellow in the California Agricultural Leadership Program of the Agricultural Education Foundation for which he was presented the Award of Excellence for generosity and commitment to the program.

Mr. Boutonnet's extensive work in agriculture earned him a reputation as a pillar of the Central Coast agricultural industry. He joined Ocean Mist Farms of Castroville, California in 1970 where he served as president and CEO from 1990 to 2015. During his tenure, Mr. Boutonnet transformed the company from a local artichoke, broccoli, and brussels sprout farm to one of the top growers and dis-

tributors in North America. As the Member of Congress representing the "Salad Bowl of the World," I realize the great importance of Mr. Boutonnet's work. I am honored to recognize his many achievements that continue to advance and shape the agricultural industry.

Besides his service as the CEO of Ocean Mist Farms, Mr. Boutonnet has served as a board member for a number of different local agricultural and environmental organizations, including the Monterey County Agricultural and Historical Land Conservancy, Inc., the California Artichoke Advisory Board, and the Grower Shipper Association of Central California. In addition, he is currently on the board of the Cal Poly College of Agriculture's Dean Advisory Council and the Elkhorn Slough Foundation.

Mr. Boutonnet's long list of accomplishments and service to the agricultural community are proof that he is a deserving recipient of the E.E. Harden Award. Since the 1960's, he has devoted his life and career to developing the agricultural industry on the central coast of California and expanding its reach across North America. Mr. Speaker, it is my pleasure to recognize Mr. Boutonnet's exemplary work in the agricultural sector, and I ask my distinguished colleagues to join me in congratulating him on receiving the E.E. Harden Award for Lifetime Achievement in Central Coast Agriculture.

RECOGNIZING THE 2018 ELKS LODGE NO. 2355 INSTALLATION OF OFFICERS CEREMONY

#### HON. GERALD E. CONNOLLY

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. CONNOLLY. Mr. Speaker, I rise to recognize the 2018 installation of officers ceremony for Elks Lodge No. 2355 located in Woodbridge, Virginia.

The Elks have a long history of public service in our nation. Since the founding of the Benevolent and Protective Order of Elks in 1868, it has maintained an active membership of more than one million members nationally, and has provided more than \$3 billion in goods and services to our nation's youth, our veterans, and the disadvantaged. In accordance with the Elks' founding tenets of charity, justice, brotherly love and fidelity, Elks Lodge No. 2355 has proven to be an indispensable asset to our community for its lasting commitment to serving others in times of need.

It is my honor to include in the RECORD the following names of the 2018 officers and committee chairmen of Elks Lodge No. 2355:

Exalted Ruler—Lillian Garland
Leading Knight—Robert Kane
Loyal Knight—Stephanie Dabbe
Lecturing Knight—Sherri Stramel
Treasurer—Robert Geipel
Secretary—Kenneth Catterton
Tiller—Susan Mc Daniel
Inner Guard—Mike Soler
Esquire—Mike Haman
Chaplain—Nancy Waltz Brown
4 Year Trustee—Zulma Santos
3 Year Trustee—Carl Dabbe
2 Year Trustee—Claude Mcain
1 Year Trustee—Frances M. Frank

Mr. Speaker, I ask my colleagues to join me in commending Elks Lodge No. 2355 and the

newly installed officers for their efforts to ensure we each maintain a quality life and live a better tomorrow.

JIM RIZZUTO RETIREMENT FROM OTERO JUNIOR COLLEGE

#### HON. KEN BUCK

OF COLORADO

IN THE HOUSE OF REPRESENTATIVES Thursday, June 21, 2018

Mr. BUCK. Mr. Speaker, I rise today to recognize the career of Otero Junior College (OJC) President Jim Rizzuto in La Junta, Col-

Mr. Rizzuto will be retiring after serving over 17 years as the president of OJC. Under his leadership, OJC has achieved numerous milestones including becoming a Hispanic Serving Institution and being awarded several million dollars in grants in areas such as STEM. affordable housing, business, healthcare, and various technical training programs. During his tenure, OJC also built many four-year degree partnerships to increase transfer opportunities for students and became one of the first rural community colleges in Colorado to develop online and hybrid courses.

It is also important to acknowledge Mr. Rizzuto's years of service, not only in higher education, but in the public sector as well. Previously he had served in the Colorado State Senate for 16 years, 12 of those years on the Joint Budget Committee. As a state senator, Mr. Rizzuto worked extensively on education policy and was a strong supporter of the community college system. For his efforts, Mr. Rizzuto was given honors such as induction into the Colorado Community College and Occupational Education System Alumni Hall of Fame and was named "Legislator of the Year" by 12 different organizations during his political tenure.

Mr. Speaker, on behalf of the 4th Congressional District of Colorado, I applaud Mr. Rizzuto for his career of service, and thank him for leaving a lasting legacy at Otero Junior College. It is an honor to celebrate his impact on our community and state, and I wish him well in his retirement.

PERSONAL EXPLANATION

#### HON. MICHAEL E. CAPUANO

OF MASSACHUSETTS

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. CAPUANO, Mr. Speaker, on Tuesday I missed two votes. Had I been present, I would have voted: Roll Call No. 269-YES; and Roll Call No. 270-YES.

PERSONAL EXPLANATION

#### HON. DOUG COLLINS

OF GEORGIA

IN THE HOUSE OF REPRESENTATIVES Thursday, June 21, 2018

Mr. COLLINS of Georgia. Mr. Speaker, on June 20, 2018, I was unavoidably detained due to a death in the family. Had I been present, I would have voted NAY on Roll Call No. 277 and YEA on Roll Call 278.

TRIBUTE TO MR. MINOR J. ALLEN, CONGRATULATING THE LIBERTY SR., OUTSTANDING BUSINESS-MAN AND SOCIAL/POLITICAL AC-TIVIST

#### HON. DANNY K. DAVIS

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. DANNY K. DAVIS of Illinois. Mr. Speaker, having grown up in the state of Arkansas. when I meet people from Arkansas I am generally glad to meet them, when I discovered that Mr. Minor Allen was from Blytheville I was ecstatic and we became great friends and we often would talk about Harrison High School. In addition to having a wonderful family and being a great friend, he was one of the smoothest and greatest business people that I have ever known. He exuded friendship and was as much of a social activist as I have known. I did not know that he was so closely connected to Bishop Willie James Campbell and his family. Bishop Campbell preached my ordination service when I became a deacon at a Baptist church (smile). Mr. Minor Allen was a true servant of God and of the people. May he continue to rest in peace. He and Bishop Campbell must have been cut from the same cloth, both are great humanitarians.

WELD COUNTY FAIR

#### HON. KEN BUCK

OF COLORADO

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. BUCK. Mr. Speaker, I rise today to celebrate the 100th Anniversary of the Weld County Fair. Growing as an annual event since 1918. the Weld County Fair has fulfilled its mission well, which states in part that the fair serves as a source of community pride among county residents by providing an educational showcase for 4-H and FFA members, members of other youth groups, and residents to exhibit their accomplishments in the areas of agriculture, general and natural sciences, family consumer sciences, and county projects.

The Weld County Fair is supported by countless businesses and local organizations that recognize the profound impact the fair has, not only on the participants and families, but on the community and the economy as a whole. Weld County is the largest Agricultural producing county in the state and ranks among the highest in the country. It is imperative that the young people of today have a greater understanding of the role of agriculture and the economy in day-to-day life.

On behalf of the 4th Congressional District of Colorado, I applaud the Weld County Fair for the dedication to preserving the rich history of Weld County. We look forward to their success as they keep this important tradition alive. Mr. Speaker, it is an honor to celebrate the centennial celebration of the Weld County Fair.

LADY PANTHERS FOR THEIR STATE CHAMPIONSHIP VICTORY

#### HON. BRIAN BABIN

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. BABIN. Mr. Speaker, I rise today to congratulate the Liberty Lady Panther Softball Team for winning the 2018 Texas University Interscholastic League (UIL) 4A High School Softball State Championship. This is the first championship for girl's athletics at Liberty High School.

The Lady Panthers amassed a record of 31-14 during their historic season with playoff wins against: Houston Yates, Bridge City, Hudson, Robinson, Lorena, and Beeville A.C. Jones high schools. On June 2, 2018, the Lady Panthers defeated the Vernon Lady Lions by a score of 3-1 at the University of Texas' McCombs Field. Coaching, preparation, calm under pressure, and teamwork propelled the Lady Panthers to victory.

Four players were named to the All-Tournament Team: Jaylen Prichard, Baylee Chandler, Mikaelah Burkland, and Abby Phillips. Kaci West was named the Tournament's Most Valuable Player. Jaylen Prichard, Baylee Chandler, and Kaci West were also named to the All-State Team. These young ladies have shown incredible persistence, hard work, passion and commitment to accomplish this feat. I applaud each and every one of them.

I would like to personally recognize each student and their coaches. Players: Jo McGinnis, Jaylen Prichard, Karli Beam, Baylee Chandler, Sarah Lopez, Kara Cannon, Harley Davis, Abby Phillips, Kaci West, Mikaelah Burkland, Bailey Webb, Kennedy Evans, Kamryn Turner, Abbie Knepper, and Molly Barnette. Head Coach: Karen Slack. Assistant Coaches: Joe Slack and Katherine McAdams. Manager: Claire Bond. Trainer: Tish Hooper. Athletic Director: Chad Taylor. Principal: Dr. Chad Barrett. Superintendent: Dr. Cody Abshier.

I wish each one of them continued success on and off the softball field. Go Lady Panthers.

RECOGNIZING THE 2018 FAIRFAX COUNTY FIRE AND RESCUE DE-PARTMENT VALOR AWARD RE-CIPIENTS

#### HON. GERALD E. CONNOLLY

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. CONNOLLY. Mr. Speaker, I rise today to recognize an outstanding group of men and women in Northern Virginia. These individuals have demonstrated superior dedication to public safety and have been awarded the prestigious Valor Award by the Northern Virginia Chamber of Commerce.

This is the 40th Annual Valor Awards sponsored by the Northern Virginia Chamber of Commerce. This event honors the remarkable heroism and bravery in the line of duty exemplified by our public safety officers. Our public safety and law enforcement personnel put their lives on the line every day to keep our families and neighborhoods safe. This year's

ceremony will present ninety-one awards to recognize extraordinary actions above and beyond the call of duty in a variety of categories, including the Lifesaving Certificate, the Certificate of Valor, and the Bronze, Silver, and Gold Medal of Valor.

Fourteen awards will be bestowed upon first responders who serve with the Fairfax County Fire and Rescue Department, in recognition of their exceptional service. It is with great pride that I include in the RECORD the names of the following Valor Award Recipients:

Gold Medal of Valor: Virginia Task Force 1 Silver Medal of Valor: Chief (Ret.) Tyrone Harrington Lieutenant Jay Smith Bronze Medal of Valor: Cpt. Barry J. Rathbone Lieutenant Scott Kraut Master Technician Daniel Thompson Firefighter Jeffrey W. Cockey Certificate of Valor: Master Technician David J. Higgins Acting Fire Technician James A. Wellig Firefighter David P. Eimers Firefighter Jacob C. Brendel Investigator Timothy Nicholson Fire Inspector LaTycia Tanks Fire Inspector Raymond Figueroa

Mr. Speaker, I congratulate the 2018 Valor Award Recipients, and thank each of the men and women who serve in the Fairfax County Fire and Rescue Department. Their efforts, made on behalf of the citizens of our community, are selfless acts of heroism and truly merit our highest praise. I ask my colleagues to join me in applauding this group of remarkable citizens.

#### TRIBUTE TO CARSON FISHER

#### HON. DAVID YOUNG

OF IOWA

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. YOUNG of Iowa. Mr. Speaker, I rise today to recognize and congratulate Carson Fisher of Panorama High School. Carson was recently honored for outstanding academic achievement at the Sixteenth Annual Governor's Scholar Recognition on April 29, 2018.

This statewide program is sponsored by the lowa Governor's Office, the lowa High School Athletic Association and the lowa Farm Bureau. Each lowa High School was invited to select a senior with the highest academic ranking. Not only are they academically gifted, but the selected students are often the youth who are successful in extra-curricular activities and community endeavors.

Mr. Speaker, it is a profound honor to represent leaders like Carson Fisher in the United States Congress and it is with great pride that I recognize and applaud her for utilizing her talents to reach her goals. I invite my colleagues in the United States House of Representatives to join me in congratulating Carson on receiving this esteemed designation, and wishing her the best of luck in all her future endeavors.

PERSONAL EXPLANATION

#### HON. ROD BLUM

OF IOWA

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. BLUM. Mr. Speaker, due to flight complications, I was unable to arrive in Washington in time to cast my vote on June 19, 2018.

Had I been present, I would have voted YEA on Roll Call No. 269; YEA on Roll Call No. 270; and YEA on Roll Call No. 271.

IN HONOR OF SENATOR BETTE LASKY

#### HON. ANN M. KUSTER

OF NEW HAMPSHIRE

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Ms. KUSTER of New Hampshire. Mr. Speaker, I rise today to recognize State Senator Bette Lasky, who will retire from the New Hampshire Senate after nearly two decades of service to her hometown of Nashua.

During her time at the Legislature, Senator Lasky has been a leading champion for voting rights, marriage equality, and the fight to bring commuter rail to New Hampshire. She has been a friend to local business and labor, assisted students and schools, and worked to ensure equal pay for women. In addition, she has been an active volunteer in her hometown community, serving as the Chair of the Nashua City Planning Board, a member of the Nashua City Selectboard, a board member of the New Hampshire Association for the Blind, and so much more.

On behalf of my constituents across New Hampshire's Second Congressional District, I thank Senator Lasky for her many years of service and for being a part of what makes the Granite State so special. Her legacy will continue through the work she has been able to accomplish as a representative. I am honored to recognize and congratulate Senator Lasky on her retirement and I wish her the best of luck in the years ahead.

#### PERSONAL EXPLANATION

#### HON. BETO O'ROURKE

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES Thursday, June 21, 2018

Mr. O'ROURKE. Mr. Speaker, I was unavoidably absent from the Chamber on Thursday, June 14, 2018. Had I been present, I would have voted "yea" on Roll Call vote 265 and "nay" on Roll Call vote 266.

RECOGNIZING THE 2018 DALE CITY MULTICULTURAL ACHIEVEMENT AWARDS & SCHOLARSHIP RECIPIENTS

#### HON. GERALD E. CONNOLLY

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES Thursday, June 21, 2018

Mr. CONNOLLY. Mr. Speaker, I rise to acknowledge the recipients of the thirty-fourth

annual Dale City Multicultural Achievement Awards & Scholarship Banquet hosted by the Dale City Christian Church. The 2018 banquet theme is, "This is your Season for Favor and Increase," highlights the continued emphasis placed on educational advancement in fostering personal autonomy and success.

Under the leadership of Bishop Patrick O. Thomas and Mrs. Rhonda Pittman, the Dale City Multicultural Achievement Foundation has provided more than \$320,000 in scholarship funds. In addition to providing financial resources, the foundation celebrates the achievements of community activists for their efforts to improve the lives of area residents while serving as positive role models leading by example and encouraging students to seek out educational enrichment opportunities under the core mission of educating the youth of today to become engaged citizens of tomorrow.

It is my honor to include in the RECORD, the following names of the recipients of the 2018 Dale City Multicultural Achievement Awards & Scholarship Fund:

Pastoral Leadership Award: Pastors Sam & Valena Metacalfe Religious Leadership Award: Rev. Naomi Gibson Educational Leadership Award: Mrs. Dorothy Passawe Mrs. LaVonda Wortham Professional Leadership Award: Mr. Corey Holeman Community Service Award: Mrs. Vielka Gary Ms. Ashley Johnson Business Achievement Award: Jewelry by Design, Mrs. Jenny Caro Mr. Adrian Vaughn Youth Christian Service Award: Mr. Carlos Chavez Mr. Andrew Reese Mrs. Beverly Scott Christian Service Award: Mr. Carlos Chavez Mr. Andrew Reese Mrs. Beverly Scott Faithfulness Award: Mr. Errol & Mrs. Maudine Graham Mrs. Astrid Inabinet Mrs. Athena Powell Dedicated Christian Family Award: Mr. & Mrs. Maverick Powell & Family Distinguished Senior Leadership Award: Miss Troi Stubblefield 2018 High School Scholarship Recipient: Mr. Joshua Curtis Mr. Cameron Harris

Mr. Speaker, I ask my colleagues to join me in commending the 2018 Dale City Multicultural Achievement Awards & Scholarship recipients, and in thanking them for their individual efforts to ensure we each maintain a quality life and live a better tomorrow.

Miss Karina Jackson

Miss Troi Stubblefield Mr. Riley Mitchell

SHOWING SUPPORT FOR DEDE PHILLIPS AFTER BOBCAT EN-COUNTER

#### HON. DOUG COLLINS

OF GEORGIA

IN THE HOUSE OF REPRESENTATIVES  $Thursday,\,June\,\,21,\,2018$ 

Mr. COLLINS of Georgia. Mr. Speaker, I rise today to highlight the courage of Ms. DeDe Phillips of Hart County. On June 7, Ms.

Phillips faced a dangerous, rabid animal with unselfish resolve.

That day, Ms. Phillips walked into her own yard to an unusual discovery. A bobcat stood by her car for a moment before lunging at this grandmother.

Knowing that her five-year-old grand-daughter was safe just inside her home, Ms. Phillips decided not to call for help. Instead, she wrestled with the bobcat until she pinned it down and suffocated it with her hands.

Only after the animal's death did Ms. Phillips learn that it was rabid and that she would have to undergo a series of rabies shots and medical care to address her broken fingers and other wounds left by the cat's claws and teeth.

Mr. Speaker, I grieve with the Phillips family for this attack, and at the same time I want to celebrate the strength and selflessness that Ms. Phillips displayed by protecting her family from any possible harm.

Northeast Georgia is full of courageous, capable people, and Ms. DeDe Phillips exemplifies their spirit. As she recovers, men and women in our region and around this country are recognizing her for the hero that she is.

INTRODUCTION OF THE DISTRICT OF COLUMBIA COURTS HOME RULE ACT

#### HON. ELEANOR HOLMES NORTON

OF THE DISTRICT OF COLUMBIA IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Ms. NORTON. Mr. Speaker, today, I introduce the District of Columbia Courts Home Rule Act. This bill would give the Council of the District of Columbia authority over the jurisdiction and organization of the local D.C. courts. The 1973 Home Rule Act (HRA) expressly prohibits D.C. from enacting any law with respect to any provision of the D.C. Code title that relates to these matters.

Forty-five years after the passage of the HRA, matters involving the D.C. courts almost never come to Congress, so Congress knows almost nothing about the District's courts. Notwithstanding the importance of D.C.'s courts to District residents, the D.C. Council, which is the repository of knowledge and experience for the District's criminal and civil justice systems and the accountable body to our residents, is irresponsibly left on the sidelines while Congress remains the sole entity to correct flaws in the District's courts.

Under the HRA, the D.C. Council has no authority to "enact any act, resolution, or rule with respect to any provision of title 11 of the District of Columbia Code (relating to organization and jurisdiction of the District of Columbia courts)." Matters in title 11 include rules of criminal and civil procedure, court administration, the number of authorized judges, the branches of the courts, the rules of jury service and admission to the bar. The bill would strike this limitation on the D.C. Council's authority.

The District has never had authority over its local courts, even when it was responsible for paying for their operations. Under the National Capital Revitalization and Self-Government Improvement Act of 1997, the federal government assumed the costs for several state-level functions, including the courts. This bill would

not affect the authority of the President to nominate, or the Senate to confirm, local iudges.

This is an important step to increase home rule for the District, and I urge my colleagues to support this bill.

HONORING LIEUTENANT COLONEL SHAUN EASLEY

#### HON. DENNY HECK

OF WASHINGTON

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. HECK. Mr. Speaker, as a member of the House Permanent Select Committee on Intelligence, Department of Defense and Intelligence Overhead Architecture Subcommittee, I rise today to congratulate United States Air Force Lieutenant Colonel (Lt. Col.) Shaun Easley for his exceptionally meritorious service while serving as a Congressional Liaison Officer at the National Geospatial-Intelligence Agency (NGA) from December 2015 to June 2018.

While at NGA, Lt. Col. Easley exhibited superior leadership and became a well of institutional knowledge for the organization. Thanks to his exemplary work, the relationship between Congress and NGA is stronger than ever. He is a force-multiplier, widely known for the quality of his work by officials across the government.

Lt. Col. Easley has a knack for making the seemingly inaccessible, within reach. When I have worked with the National Geospatial-Intelligence Agency, I find them to be professional and informed on parliamentary procedure, which enhances productivity between the legislative and executive branches of government. The high level of detail in the discourse between the NGA and me reflects back on Lt. Col. Easley's extensive experience and expertise, which he clearly provides to key agency stakeholders informing them on the intricacies of the legislative process.

I watched closely when the NGA Director, Robert Cardillo, testified during the agency's first open hearing in front of the Senate Select Committee on Intelligence in 2016. The Director's comprehensive Statement for the Record helped enrich transparency, and drive understanding of NGA's unique capabilities and mission with members of Congress and the American public. It came as no surprise to me that Shaun supported that mission, continuing the high standards set by the NGA personnel. Shaun's impact will long be appreciated by the National Geospatial-Intelligence Agency and by my fellow members of Congress.

Mr. Speaker, I ask my colleagues to join me in recognizing and thanking Lieutenant Colonel Easley for his dedication and service on behalf of the National Geospatial-Intelligence Agency and the United States, and to wish him continued success in his future endeavors.

RECOGNIZING THE 2018 FAIRFAX COUNTY POLICE DEPARTMENT VALOR AWARD RECIPIENTS

#### HON. GERALD E. CONNOLLY

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

Thursday, June 21, 2018

Mr. CONNOLLY. Mr. Speaker, I rise today to recognize an outstanding group of men and women in Northern Virginia. These individuals have demonstrated superior dedication to public safety and have been awarded the prestigious Valor Award by the Northern Virginia Chamber of Commerce.

This is the 40th Annual Valor Awards sponsored by the Northern Virginia Chamber of Commerce. This event honors the remarkable heroism and bravery in the line of duty exemplified by our public safety officers. Our public safety and law enforcement personnel put their lives on the line every day to keep our families and neighborhoods safe. This year's ceremony will present ninety-one awards to recognize extraordinary actions above and beyond the call of duty in a variety of categories, including the Lifesaving Certificate, the Certificate of Valor, and the Bronze, Silver, and Gold Medal of Valor.

Sixty-nine awards will be bestowed upon first responders who serve with the Fairfax County Police Department in recognition of their exceptional service. It is with great pride that I include in the RECORD following Valor Award Recipients:

Silver Medal of Valor: 2nd Lt. Michael D. Gubesch, MPO Douglas E. Middlebrooks, PFC Ali Sepehri, Ofc. Isa L. Martin, Pilot Garret G. Wymer.

Bronze Medal of Valor: 2nd Lt. Scott F. Moskowitz, 2nd Lt. Peter J. Massaro, MPO Brian E. Plaugher, PFC Robert A. Wardrop, PFC Jose R. Morillo, PFC Gary Moore, Jr., PFC Lindsey M. Memenza, PFC Eric L. Harte, PFC William W. Daugherty, Ofc. Andrew H. Snow.

Certificate of Valor: 2nd Lt. Edward S. Rediske, MPO John E. Alford, PFC Nicholas D. Taormina, PFC Timothy B. Schilling, PFC Michael D. Scatchard, PFC Ryan M. Saupp, PFC James F. Sadler, PFC Todd C. Owens, PFC Michael W. Greene, PFC Edward K. George, PFC Colby B. Cooman, PFC Stephen P. Cicinato, PFC Aaron M. Ciarrochi, PFC Morgan N. Blumer, PFC Kenneth D. Baxter, Det. Paul H. Cable, Ofc. Michael A. Stirling, Ofc. Frank J. Kopeski, Ofc. Joseph S. Hensley, Ofc. Alicia A. Adkins, Pilot Andrew J. Wiseman, APO Dennis M. Staten, Dispatcher Jill Velez, K9 Bolt.

Lifesaving Award: 2nd Lt. Daniel B. Spital, MPO Erik S. Stallings, MPO Bryan V. Smith, MPO Brian A. Ritter, PFC Cameron York, PFC Kurt T. Woodward, PFC David M. Winter, PFC Jon David F. Tiedemann, PFC Philip C. Stone, PFC Shannon L. Sams, PFC Gregory J. Salino, PFC Kevin L. Reynolds, PFC Steven L. Randazzo, PFC Gershon L. Ramirez, PFC Kory A. Pfeiffer, PFC Paul J. Notarianni, PFC Christopher W. Munson, PFC Katherine A. Montwill, PFC Kelly E. McElligott, PFC Young H. Lee, PFC Matthew R. Kourt, PFC Casey C. Johnson, PFC Nicole A. Hunt, PFC Timothy M. Henderson, PFC Kyle R. Bryant, PFC Kurt A. Bowers, PFC Morgan N. Blumer, Det. Brian C. Christian, Ofc. Devin T. White, Ofc. Matthew D.

Mr. Speaker, I congratulate the 2018 Valor Award Recipients, and thank each of the men and women who serve in the Fairfax County Police Department. Their efforts, made on behalf of the citizens of our community, are selfless acts of heroism and truly merit our highest praise. I ask my colleagues to join me in applauding this group of remarkable citizens.

TRIBUTE TO MAXINE BRUNSMANN

#### HON. DAVID YOUNG

OF IOWA

IN THE HOUSE OF REPRESENTATIVES Thursday, June 21, 2018

Mr. YOUNG of Iowa. Mr. Speaker, I rise today to recognize and congratulate Ms. Maxine Brunsmann on the occasion of her 103rd birthday.

Our world has changed a great deal during Maxine's life. Since her birth, we have revolutionized air travel and walked on the moon. We have invented the television, cellular phones and the internet. We have fought in wars overseas, seen the rise and fall of Soviet communism and witnessed the birth of new democracies. Maxine has lived through eighteen United States Presidents and twenty-two Governors of Iowa. In her lifetime, the population of the United States has more than tripled.

Mr. Speaker, it is an honor to represent Ms. Brunsmann in the United States Congress and it is my pleasure to wish her a very happy 103rd birthday. I invite my colleagues in the House of Representatives to join me in congratulating Maxine Brunsmann on reaching this incredible milestone, and wishing her even more health and happiness in the years to

HONORING THE LIFE OF MS. BESSIE ALEXANDER RUSSELL

#### HON. DANNY K. DAVIS

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES Thursday, June 21, 2018

Mr. DANNY K. DAVIS of Illinois, Mr. Speaker, I rise to honor the life of Ms. Bessie Alexander Russell who passed at the age of 86 on December 7, 2017. Bessie was born in Chicago on March 4, 1931 and raised in Chicago's "Old Town" neighborhood. She was a graduate of William H. Wells Community Academy High School, commonly known as Well's High School and began a life in administration, civics and organizing. I had the pleasure of knowing Bessie during several of my campaigns for the County Board and Alderman, block club meetings, community organizing activities and political rallies.

Bessie had a long and distinguished career in administration and is a dedicated servant of the community. Bessie served as secretary for Chicago City Colleges for 30 years before becoming a Bursar at Crane College (currently known as Malcolm X College). During her tenure with the City College's system, she served as the first African American president of the Local 1708 labor union. In addition, Bessie was also Chicago's first Human Relations Commissioner on Race, Gender and Sexuality, where she was appointed by Mayor Harold Washington and retained by Mayor Richard Daley.

Bessie was the wife of the late Paul H. Russell and devoted mother of Paula M. Russell

sons all developed a similar fatal lung condition—Bessie donated their bodies to research. Because of this noteworthy and selfless act. this research was instrumental in a curable treatment in the utero for this lung condition.

A man once said, "Death leaves a headache that no one can heal; Love leaves a memory that no one can steal." So, Mr. Speaker, I ask the Congress, the family and friends to continue to honor Ms. Bessie Russell's memory for love for the Chicagoland community.

PERSONAL EXPLANATION

#### HON. KYRSTEN SINEMA

OF ARIZONA

IN THE HOUSE OF REPRESENTATIVES Thursday, June 21, 2018

Ms. SINEMA. Mr. Speaker, my voting card didn't register. Had I been present, I would have voted "yea" on Roll Call No. 274.

PERSONAL EXPLANATION

#### HON. ROD BLUM

OF IOWA

IN THE HOUSE OF REPRESENTATIVES Thursday, June 21, 2018

Mr. BLUM. Mr. Speaker, due to flight complications, I was unable to arrive in Washington in time to cast my vote on June 20, 2018. Had I been present, I would have voted NAY on Roll Call No. 275; YEA on Roll Call No. 276; NAY on Roll Call No. 277; and YEA on Roll Call No. 278.

TRIBUTE TO BROOKLYN SAMMONS

#### HON. DAVID YOUNG

OF IOWA

IN THE HOUSE OF REPRESENTATIVES Thursday, June 21, 2018

Mr. YOUNG of Iowa. Mr. Speaker, I rise today to recognize and congratulate Brooklyn Sammons of Orient-Macksburg High School. Brooklyn was recently honored for outstanding academic achievement at the Sixteenth Annual Governor's Scholar Recognition on April 29, 2018.

This statewide program is sponsored by the Iowa Governor's Office, the Iowa High School Athletic Association and the Iowa Farm Bureau. Each Iowa High School was invited to select a senior with the highest academic ranking. Not only are they academically gifted, but the selected students are often the youth who are successful in extra-curricular activities and community endeavors.

Mr. Speaker, it is a profound honor to represent leaders like Brooklyn Sammons in the United States Congress and it is with great pride that I recognize and applaud her for utilizing her talents to reach her goals. I invite my colleagues in the United States House of Representatives to join me in congratulating Brooklyn on receiving this esteemed designation, and wishing her the best of luck in all her future endeavors.

and three late infant sons, all named Paul. Her RECOGNIZING ANDREW M. SHER-MAN AND CONGRATULATING HIM ON THE OCCASION OF HIS RE-TIREMENT FROM FEDERAL CIVIL SERVICE

#### HON, GERALD E. CONNOLLY

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES Thursday, June 21, 2018

Mr. CONNOLLY. Mr. Speaker, I rise today to commend and congratulate my constituent and friend, Andrew (Andy) M. Sherman who is retiring from his position as Acting Deputy Director of the U.S. Government Publishing Office (GPO) following 38 years of dedicated federal service

Andy began his career at the GPO in 1980 as a budget analyst. In 1985 he began working as a staff assistant reporting to the Office of the Director (formerly the Office of the Public Printer), gaining extensive experience with the agency's budget, appropriations, legislation, strategic planning, and congressional and public affairs operations. The skills learned in this position would serve him well during his career and advancement at the GPO.

He was named Director of Congressional and Public Affairs in 1997, a position he held for 14 years. In 2011, he was promoted to Chief Communications Officer and in 2013 was again promoted to Chief of Staff. Following the retirement of Deputy Director Jim Bradley in March 2018, Andy became Acting Deputy Director and the head of the agency.

During his 38-year career, Andy was directly involved in GPO's transformation from a printcentric to a digital-centric agency. His efforts were instrumental in reshaping GPO's operations and staff to reduce costs and expand digital operations.

For over 30 years he authored GPO's Annual Reports to Congress and for more than 2 decades, Andy was the GPO's principal liaison to the congressional Joint Committee on Printing, which oversees GPO. In this role, he ensured the approval of the GPO's annual spending plans and the wage agreements signed by GPO's management and GPO union employees. In addition, Andy served for 25 years as GPO's representative to the National Government Publishing Association, holding the offices of Eastern regional director, treasurer, and president.

With GPO Historian George Barnum, Andy contributed to the writing of an official history of the GPO, Keeping America Informed, published in 2011 and revised in 2016, as well as Picturing the Big Shop, a book of more than 200 of GPO's historical photographs, which was released in 2016. He also participated in the revision and issuance of three editions of GPO's popular Style Manual, for 2000, 2008, and 2016.

In recognition of his service and expertise. Andy has received two Distinguished Service Awards, 2 Meritorious Service Awards, and one Public Printer award.

Andy holds a B.A. and an M.A. in Government from The University of Virginia. Prior to joining the GPO he was a graduate teaching assistant in American history at Old Dominion University. Andy and his wife, Deborah, are the parents of three grown children, Benjamin, Sarah, and David, and for more than 30 years have resided in North Springfield, VA.

Mr. Speaker, I ask my colleagues to join me in commending Mr. Andrew M. Sherman for his service to our nation and in congratulating him on the occasion of his retirement. I believe that public service is among the highest of callings and Andy is the epitome of a dedicated civil servant. I thank him for his contributions, and extend to him my very best wishes for continued success in his future endeavors.

PERSONAL EXPLANATION

#### HON. BETO O'ROURKE

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES Thursday, June 21, 2018

Mr. O'ROURKE. Mr. Speaker, I was unavoidably absent from the Chamber on Friday,

June 15, 2018. Had I been present, I would have voted "nay" on Roll Call votes 267 and 268

# Daily Digest

# Senate

#### Chamber Action

Routine Proceedings, pages \$4313-\$4352

Measures Introduced: Eighteen bills were introduced, as follows: S. 3102–3119. Pages S4343–44

#### Measures Reported:

- S. 3107, making appropriations for financial services and general government for the fiscal year ending September 30, 2019. (S. Rept. No. 115–281)
- S. 3108, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2019. (S. Rept. No. 115–282)
- S. 3109, making appropriations for the Department of Homeland Security for the fiscal year ending September 30, 2019. (S. Rept. No. 115–283)
- S. 974, to promote competition in the market for drugs and biological products by facilitating the timely entry of lower-cost generic and biosimilar versions of those drugs and biological products, with an amendment in the nature of a substitute.

Page S4343

#### Measures Passed:

National GI Bill Commemoration Week: Committee on Veterans' Affairs was discharged from further consideration of S. Res. 551, expressing support for the designation of the week of June 18 through June 22, 2018, as National GI Bill Commemoration Week, and the resolution was then agreed to.

Page S4351

#### Measures Considered:

Energy and Water, Legislative Branch, and Military Construction and Veterans Affairs Appropriations Act—Agreement: Senate continued consideration of H.R. 5895, making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2019, taking action on the following amendments and motions proposed thereto:

Pages S4313-36

Adopted:

By a unanimous vote of 96 yeas (Vote No. 137), Alexander (for Bennet) Amendment No. 2983 (to Amendment No. 2910), to increase employment for members of the Armed Forces in emerging industries.

Pages \$4325-28

McConnell (for Alexander) Amendment No. 2915 (to Amendment No. 2910), to make a technical correction.

Page S4333

McConnell (for Hatch) Amendment No. 2986 (to Amendment No. 2910), to clarify coal to carbon fiber research and development expenditures.

Page S4333

McConnell (for Heller) Amendment No. 3048 (to Amendment No. 2910), to reauthorize Colorado River System pilot projects. Page \$4333

McConnell (for Rubio) Amendment No. 2999 (to Amendment No. 2910), to prohibit the use of funds for certain releases or discharges of water from Lake Okeechobee to the Caloosahatchee Estuary or the Indian River Lagoon.

Page S4333

McConnell (for Perdue/Isakson) Amendment No. 3054 (to Amendment No. 2978), to ensure the use of certain funds for projects relating to deep-draft navigation.

Page S4333

McConnell (for Thune) Amendment No. 2978 (to Amendment No. 2910), to provide funding for water infrastructure projects.

Page S4333

McConnell (for Murkowski) Amendment No. 3059 (to Amendment No. 2910), to include certain provisions relating to Federal Energy Regulatory Commission hydroelectric projects. Page S4333

McConnell (for Heinrich/Gardner) Amendment No. 2980 (to Amendment No. 2910), to clarify certain cost-sharing requirements applicable to awards from the Energy Technology Commercialization Fund. Page S4333

McConnell (for Warner/Portman) Amendment No. 2996 (to Amendment No. 2910), to provide that funds made available for the Office of the Inspector General of the Department of Energy shall be used to fully meet certain data transparency requirements.

Page S4334

McConnell (for Hatch) Amendment No. 3042 (to Amendment No. 2910), to include a provision relating to transfers from the Upper Colorado River Basin Fund.

Page S4334

McConnell (for Tester/Daines) Amendment No. 2961 (to Amendment No. 2910), to extend the authorization for the Fort Peck Rural Water System.

Page S4334

McConnell (for Sanders/Nelson) Amendment No. 2963 (to Amendment No. 2910), to set aside funds for the Regional Test Centers for Solar Technologies of the Department of Energy.

Page S4334

McConnell (for Brown) Amendment No. 2997 (to Amendment No. 2910), to support the development and deployment of high-efficiency linear generator power plant technology.

Page \$4334

McConnell (for Whitehouse) Amendment No. 2939 (to Amendment No. 2910), to require a report on Corps of Engineers activities relating to inland and coastal projects.

Page S4334

McConnell (for Kennedy) Amendment No. 3068 (to Amendment No. 2910), to express the sense of the Senate that certain Corps of Engineers projects should receive consideration for additional funding.

Page S4334

McConnell (for Hyde-Smith) Amendment No. 2953 (to Amendment No. 2910), to provide adequate funds for the Surplus Books Program of the Library of Congress.

Page S4334

McConnell (for Coons/Murkowski) Amendment No. 3053 (to Amendment No. 2910), to provide funds to reduce or eliminate the use of plastic straws in facilities under the care of the Architect of the Capitol.

Page S4334

McConnell (for Boozman/Daines) Amendment No. 3051 (to Amendment No. 2910), to appropriate funds for the Veterans History Project. Page S4334

McConnell (for Lee/Paul) Amendment No. 3057 (to Amendment No. 2910), to require that funds made available for the Congressional Budget Office be used to improve the transparency of scoring and the availability and replicability of models, economic assumptions, and data to Members of Congress.

Page S4334

McConnell (for Heller/Tester) Amendment No. 3056 (to Amendment No. 2910), to protect programs for homeless veterans. Page \$4334

McConnell (for Heller) Amendment No. 2949 (to Amendment No. 2910), to require the Secretary of Veterans Affairs to submit to Congress a report on the program of support services for caregivers of veterans of the Department of Veterans Affairs.

Page S4334

McConnell (for Klobuchar/Tillis) Amendment No. 2960 (to Amendment No. 2910), to direct the Secretary of Veterans Affairs to establish within the Department of Veterans Affairs a center of excellence in the prevention, diagnosis, mitigation, treatment, and rehabilitation of health conditions relating to exposure to burn pits.

Pages \$4334-35

McConnell (for Boozman) Amendment No. 2924 (to Amendment No. 2910), to require the Secretary of Veterans Affairs to submit to Congress a plan to avoid clinical mistakes by employees of the Department of Veterans Affairs that result in adverse events that require certain disclosures.

Page S4335

McConnell (for Boozman/Schatz) Amendment No. 2925 (to Amendment No. 2910), to make a technical correction to title III of division C. Page S4335

McConnell (for Tester/Brown) Amendment No. 2934 (to Amendment No. 2910), to require the Secretary of Veterans Affairs to develop a means to track and monitor information on debts of persons to the United States by virtue of the persons' participation in a benefits program administered by the Secretary of Veterans Affairs, including because of an overpayment by the Department of Veterans Affairs.

Page S4335

McConnell (for Cassidy/Jones) Amendment No. 3013 (to Amendment No. 2910), to require the Secretary of Veterans Affairs to publish the quality rating of each nursing home of the Department of Veterans Affairs.

Pages \$4335-36

McConnell (for Cortez-Masto) Amendment No. 3050 (to Amendment No. 2910), to require the Inspector General of the Department of Veterans Affairs to conduct an investigation of all nursing homes of the Department of Veterans Affairs with an overall one-star rating as determined by the rating system of the Department.

Page S4336

McConnell (for Kennedy) Amendment No. 2992 (to Amendment No. 2910), to prohibit the use of funds made available under this Act in a manner that would increase wait times for veterans who seek care at medical facilities of the Department of Veterans Affairs.

Page \$4336

McConnell (for Hassan/Shaheen) Amendment No. 2955 (to Amendment No. 2910), to prevent the use of funds made available by this Act to modernize or realign facilities of the Veterans Health Administration in States in which the Department does not operate a full-service medical facility unless the Secretary of Veterans Affairs certifies to Congress that such modernization or realignment will not result in a disruption or reduction of services for veterans.

Page S4336

McConnell (for Nelson) Amendment No. 3032 (to Amendment No. 2910), to limit the conversion of funds for the Department of Veterans Affairs program to improve retention of housing by formerly homeless veterans and veterans at risk of becoming homeless.

Page \$4336

McConnell (for Rubio) Amendment No. 3066 (to Amendment No. 2910), to express the sense of Congress relating to the Comprehensive Everglades Restoration Plan.

Page \$4336

McConnell (for Whitehouse) Amendment No. 2957 (to Amendment No. 2910), to require the Secretary of Energy to conduct a study on the potential for natural gas demand response across energy sectors and geographic regions.

Page S4336

McConnell (for Wyden) Amendment No. 3038 (to Amendment No. 2910), to require a report on cell site simulators detected near facilities of the Department of Defense.

Page S4336

Alexander Amendment No. 2911 (to Amendment No. 2910), to make a technical correction.

Page S4336

Shelby Amendment No. 2910, in the nature of a substitute. Page \$4336

Rejected:

McConnell (for Lee) Modified Amendment No. 3021 (to Amendment No. 2911), to terminate a rule relating to the definition of "waters of the United States". (By 62 yeas to 34 nays (Vote No. 138), Senate tabled the amendment.)

Pages \$4329-30

A unanimous-consent agreement was reached providing that the motion to invoke cloture on Shelby Amendment No. 2910 (listed above), be withdrawn.

Page S4333

A unanimous-consent agreement was reached providing that the motion to invoke cloture on the bill, be withdrawn.

Page S4333

A unanimous-consent agreement was reached providing that at 5:30 p.m., on Monday, June 25, 2018, Senate vote on passage of the bill, as amended.

Page S4333

A unanimous consent agreement was reached providing that at approximately 3 p.m., on Monday, June 25, 2018, Senate resume consideration of the bill; and that the motion to invoke cloture on the motion to proceed to consideration of H.R. 2, to provide for the reform and continuation of agricultural and other programs of the Department of Agriculture through fiscal year 2023, ripen following disposition of H.R. 5895.

Page S4351

Agriculture and Nutrition Act—Cloture: Senate began consideration of the motion to proceed to consideration of H.R. 2, to provide for the reform and continuation of agricultural and other programs of the Department of Agriculture through fiscal year 2023.

Pages S4336–37

A motion was entered to close further debate on the motion to proceed to consideration of the bill, and, in accordance with the provisions of Rule XXII of the Standing Rules of the Senate, and pursuant to the unanimous-consent agreement of Thursday, June 21, 2018, a vote on cloture will occur upon disposition of H.R. 5895, making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2019. Page S4337

#### House Messages:

Supporting Grandparents Raising Grandchildren Act: Senate agreed to the motion to concur in the House amendments to S. 1091, to establish a Federal Advisory Council to Support Grandparents Raising Grandchildren. Page S4351

Nomination Confirmed: Senate confirmed the following nomination:

Jean Carol Hovland, of South Dakota, to be Commissioner of the Administration for Native Americans, Department of Health and Human Services.

Pages S4337, S4352

Messages from the House: Page \$4341
Measures Referred: Page \$4341

Measures Placed on the Calendar:

Pages S4319, S4341-42

**Executive Communications:** Pages S4342-43 Petitions and Memorials: Page S4343 **Executive Reports of Committees:** Page S4343 Additional Cosponsors: Pages S4344-45 **Additional Statements:** Pages S4339-41 **Amendments Submitted:** Pages S4345-51 Authorities for Committees to Meet: Page S4351 Privileges of the Floor: Page S4351

Record Votes: Two record votes were taken today. (Total—138) Pages S4328, S4330

Adjournment: Senate convened at 9:45 a.m. and adjourned at 5:35 p.m., until 3 p.m. on Monday, June 25, 2018. (For Senate's program, see the remarks of the Majority Leader in today's Record on page \$4351.)

### Committee Meetings

(Committees not listed did not meet)

#### **BUSINESS MEETING**

Committee on Appropriations: Committee ordered favorably reported the following business items:

An original bill (S. 3107) making appropriations for financial services and general government for the fiscal year ending September 30, 2019;

An original bill (S. 3108) making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2019; and

An original bill (S. 3109) making appropriations for the Department of Homeland Security for the fiscal year ending September 30, 2019.

#### **NOMINATIONS**

Committee on Foreign Relations: Committee concluded a hearing to examine the nomination of Gordon D. Sondland, of Washington, to be Representative of the United States of America to the European Union, with the rank and status of Ambassador, who was introduced by Senators Tillis and Wyden, Ronald Gidwitz, of Illinois, to be Ambassador to the Kingdom of Belgium, who was introduced by Senators Gardner and Durbin, Cherith Norman Chalet, of New Jersey, to be Representative of the United States of America to the United Nations for U.N. Management and Reform, with the rank of Ambassador, and to be an Alternate Representative of the United States of America to the Sessions of the Gen-

eral Assembly of the United Nations, during her tenure of service as Representative of the United States of America to the United Nations for U.N. Management and Reform, and Brian A. Nichols, of Rhode Island, to be Ambassador to the Republic of Zimbabwe, all of the Department of State, after the nominees testified and answered questions in their own behalf.

#### **BUSINESS MEETING**

Committee on the Judiciary: Committee ordered favorably reported the nominations of Edward W. Felten, of New Jersey, and Jane Nitze, of the District of Columbia, both to be a Member of the Privacy and Civil Liberties Oversight Board.

# House of Representatives

#### Chamber Action

**Public Bills and Resolutions Introduced:** 19 public bills, H.R. 6172–6190; 1 private bill, H.R. 6191; and 2 resolutions, H. Con. Res. 125; and H. Res. 956 were introduced. **Pages H5505–06** 

Additional Cosponsors: Pages H5506-07

Reports Filed: Reports were filed today as follows: H.R. 5206, to amend the Homeland Security Act of 2002 to establish the Office of Biometric Identity Management, and for other purposes, with an amendment (H. Rept. 115–773); and

H.R. 5207, to amend the Homeland Security Act of 2002 to establish the immigration advisory program, and for other purposes, with an amendment (H. Rept. 115–774).

Page H5505

Recess: The House recessed at 9:29 a.m. and reconvened at 10 a.m. Page H5368

Guest Chaplain: The prayer was offered by the Guest Chaplain, Reverend Dr. Alexander Campbell, South Carolina State Guard, Anderson, South Carolina.

Page H5368

Journal: The House agreed to the Speaker's approval of the Journal by voice vote. Pages H5368, H5450

**Recess:** The House recessed at 10:18 a.m. and reconvened at 10:30 a.m. **Page H5370** 

Unanimous Consent Agreement: Agreed by unanimous consent that, notwithstanding House Resolution 949, during consideration of H.R. 6 pursuant to such resolution, general debate shall not exceed one hour, with 40 minutes equally divided and controlled by the chair and ranking minority member

of the Committee on Energy and Commerce and 20 minutes equally divided and controlled by the chair and ranking minority member of the Committee on Ways and Means.

Page H5380

Securing America's Future Act of 2018: The House failed to pass H.R. 4760, to amend the immigration laws and the homeland security laws, by a recorded vote of 193 ayes to 231 noes, Roll No. 282.

Pages H5380-H5438

Rejected the Michelle Lujan Grisham (NM) motion to recommit the bill to the Committee on the Judiciary with instructions to report the same back to the House forthwith with an amendment, by a yea-and-nay vote of 191 yeas to 234 nays, Roll No. 281.

Pages H5433–38

Pursuant to the Rule, the amendments printed in H. Rept. 115–772 shall be considered as adopted.

Page H5380

H. Res. 954, the rule providing for consideration of the bill (H.R. 4760) was agreed to by a recorded vote of 226 ayes to 195 noes, Roll No. 280, after the previous question was ordered by a yea-and-nay vote of 232 yeas to 190 nays, Roll No. 279.

Pages H5371-80

Agriculture and Nutrition Act of 2018: The House passed H.R. 2, to provide for the reform and continuation of agricultural and other programs of the Department of Agriculture through fiscal year 2023, by a yea-and-nay vote of 213 yeas to 211 nays, Roll No. 284. Consideration began May 16th.

Pages H5448\_40

Pursuant to sec. 7 of H. Res. 905, proceedings resumed on the Ryan (WI) motion to reconsider the

bill, which was agreed to by a recorded vote of 233 ayes to 191 noes, Roll No. 283. Page H5448

Clerk to Correct Engrossment: Agreed by unanimous consent that in the engrossment of H.R. 2, the Clerk be authorized to correct section numbers, punctuation, and cross-references, and to make such other technical and conforming changes as may be necessary to accurately reflect the actions of the House.

Page H5450

**Recess:** The House recessed at 4:15 p.m. and reconvened at 6:23 p.m. Page H5450

Border Security and Immigration Reform Act of 2018: The House considered H.R. 6136, to amend the immigration laws and provide for border security. Further proceedings were postponed.

Pages H5450-88

H. Res. 953, the rule providing for consideration of the bill (H.R. 6136) was agreed to by a recorded vote of 227 ayes to 195 noes, Roll No. 286, after the previous question was ordered by a yea-and-nay vote of 233 yeas to 191 nays, Roll No. 285.

Pages H5438-47, H5449-50

Senate Message: Message received from the Senate by the Clerk and subsequently presented to the House today and appears on page H5370.

Quorum Calls—Votes: Four yea-and-nay votes and four recorded votes developed during the proceedings of today and appear on pages H5379, H5379–80, H5437–38, H5438, H5448, H5448–49, H5449, and H5450. There were no quorum calls.

Adjournment: The House met at 9 a.m. and adjourned at 10 p.m.

### Committee Meetings

#### MILITARY TECHNOLOGY TRANSFER: THREATS, IMPACTS, AND SOLUTIONS FOR THE DEPARTMENT OF DEFENSE

Committee on Armed Services: Full Committee held a hearing entitled "Military Technology Transfer: Threats, Impacts, and Solutions for the Department of Defense". Testimony was heard from Kari A. Bingen, Deputy Undersecretary of Defense for Intelligence, Department of Defense; Eric Chewning, Deputy Assistant Secretary of Defense for Manufacturing and Industrial Base Policy, Department of Defense; Michael D. Griffin, Undersecretary of Defense for Research and Engineering, Department of Defense; and Anthony M. Schinella, Office of the Director of National Intelligence; and Major General William K. Gayler, Commanding General, U.S. Army Aviation Center of Excellence, U.S. Army.

### AVIATION MISHAP PREVENTION-A PROGRESS REPORT

Committee on Armed Services: Subcommittee on Readiness held a hearing entitled "Aviation Mishap Prevention—a Progress Report". Testimony was heard from Rear Admiral Upper Half Roy J. Kelley, Commander, Naval Air Force Atlantic, U.S. Navy; Lieutenant General Mark C. Nowland, Deputy Chief of Staff for Operations, U.S. Air Force; and Lieutenant General Steven R. Rudder, Deputy Commandant for Aviation, U.S. Marine Corps.

#### MISCELLANEOUS MEASURE

Committee on the Budget: Full Committee concluded a markup on the Concurrent Resolution on the Budget for Fiscal Year 2019. The Concurrent Resolution on the Budget for Fiscal Year 2019 was ordered reported, as amended.

# GROWTH, OPPORTUNITY, AND CHANGE IN THE U.S. LABOR MARKET AND THE AMERICAN WORKFORCE: A REVIEW OF CURRENT DEVELOPMENTS, TRENDS, AND STATISTICS

Committee on Education and the Workforce: Subcommittee on Health, Employment, Labor, and Pensions held a hearing entitled "Growth, Opportunity, and Change in the U.S. Labor Market and the American Workforce: A Review of Current Developments, Trends, and Statistics". Testimony was heard from public witnesses.

#### **MISCELLANEOUS MEASURES**

Committee on Energy and Commerce: Subcommittee on Energy held a markup on H.R. 1320, the "Nuclear Utilization of Keynote Energy Act"; H.R. 6140, the "Advanced Nuclear Fuel Availability Act"; legislation on the Advancing U.S. Civil Nuclear Competitiveness and Jobs Act; and H.R. 6141, to require the Secretary of Energy to develop a report on a pilot program to site, construct, and operate micro-reactors at critical national security locations, and for other purposes. Legislation on Advancing U.S. Civil Nuclear Competitiveness and Job Act, H.R. 6140, and H.R. 6141 were ordered reported, without amendment. H.R. 1320 was ordered reported, as amended.

## OVERSIGHT OF THE U.S. SECURITIES AND EXCHANGE COMMISSION

Committee on Financial Services: Full Committee held a hearing entitled "Oversight of the U.S. Securities and Exchange Commission". Testimony was heard from Jay Clayton, Chairman, U.S. Securities and Exchange Commission.

#### MISCELLANEOUS MEASURES

Committee on Financial Services: Full Committee held a markup on H.R. 5970, the "Modernizing Disclosures for Investors Act"; H.R. 6130, the "Helping Startups Continue to Grow Act"; and H.R. 6139, the "Improving Investment Research for Small and Emerging Issuers Act". H.R. 5970 was ordered reported, as amended. H.R. 6139 and H.R. 6130 were ordered reported, without amendment.

#### RUSSIAN AND CHINESE NUCLEAR ARSENALS: POSTURE, PROLIFERATION, AND THE FUTURE OF ARMS CONTROL

Committee on Foreign Affairs: Subcommittee on Terrorism, Nonproliferation, and Trade held a hearing entitled "Russian and Chinese Nuclear Arsenals: Posture, Proliferation, and the Future of Arms Control". Testimony was heard from public witnesses.

# EXAMINING THE NEED FOR NEW FEDERAL JUDGES

Committee on the Judiciary: Subcommittee on Courts, Intellectual Property, and the Internet held a hearing entitled "Examining the Need for New Federal Judges". Testimony was heard from Lawrence F. Stengel, Committee on Judicial Resources, Judicial Conference of the United States; Roslynn Mauskopf, Chair, Subcommittee on Judicial Statistics, Judicial Conference of the United States; Dana M. Sabraw, U.S. District Judge, Southern District of California; and a public witness.

#### LEGISLATIVE MEASURES

Committee on Natural Resources: Subcommittee on Federal Lands held a hearing on H.R. 4599, the "Rock Creek National Park Act of 2017"; H.R. 5148, the "Protect Public Use of Public Lands Act"; H.R. 5149, the "Unlocking Public Lands Act"; H.R. 5613, the "Quindaro Townsite National Historic Landmark Act"; and H.R. 5727, the "Emery County Public Land Management Act of 2018". Testimony was heard from Representatives Norton, Gianforte, Yoder, Curtis, and Johnson of Utah; Chris French, Associate Deputy Chief, National Forest System, U.S. Forest Service, Department of Agriculture; Greg Chilcott, County Commissioner, Ravalli County, Montana; Brian Steed, Deputy Director, Policy and Programs, Bureau of Land Management, Department of the Interior; and public witnesses.

#### LEGISLATIVE MEASURES

Committee on Natural Resources: Subcommittee on Energy and Mineral Resources held a hearing on H.R. 4644, the "Yellowstone Gateway Protection Act"; and H.R. 5859, the "Education and Energy Act of 2018". Testimony was heard from Rose Pugliese,

Commissioner, Mesa County, Colorado; and public witnesses.

## STATE PERSPECTIVES ON REGULATING BACKGROUND OZONE

Committee on Science, Space, and Technology: Subcommittee on Environment held a hearing entitled "State Perspectives on Regulating Background Ozone". Testimony was heard from Timothy Franquist, Air Quality Division Director, Arizona Department of Environmental Quality; and public witnesses.

# ACCELERATING AGRICULTURE: HOW FEDERAL REGULATIONS IMPACT AMERICA'S SMALL FARMERS

Committee on Small Business: Subcommittee on Agriculture, Energy, and Trade held a hearing entitled "Accelerating Agriculture: How Federal Regulations Impact America's Small Farmers". Testimony was heard from public witnesses.

# PIPES ACT OF 2016 IMPLEMENTATION: OVERSIGHT OF PIPELINE SAFETY PROGRAMS

Committee on Transportation and Infrastructure: Subcommittee on Railroads, Pipelines, and Hazardous Materials held a hearing entitled "PIPES Act of 2016 Implementation: Oversight of Pipeline Safety Programs". Testimony was heard from Howard Elliott, Administrator, Pipelines and Hazardous Materials Safety Administration; and public witnesses.

# MORE THAN JUST FILLING VACANCIES: A CLOSER LOOK AT VA HIRING AUTHORITIES, RECRUITING, AND RETENTION

Committee on Veterans' Affairs: Subcommittee on Health held a hearing entitled "More Than Just Filling Vacancies: A Closer Look at VA Hiring Authorities, Recruiting, and Retention".

#### **MISCELLANEOUS MEASURES**

Committee on Ways and Means: Full Committee held a markup on H.R. 6142, the "Reducing Drug Waste Act of 2018"; H.R. 6138, the "Ambulatory Surgical Center Payment Transparency Act of 2018"; H.R. 4952, to direct the Secretary of Health and Human Services to conduct a study and submit a report on the effects of the inclusion of quality increases in the determination of blended benchmark amounts under part C of the Medicare Program; H.R. 3500, the "Ensuring Integrity in the IRS Workforce Act of 2017"; H.R. 519, the "Water and Agriculture Tax Reform Act of 2017"; H.R. 6124, the "Tribal Social Security Fairness Act of 2018"; H.R. 6084, the "Improving Social Security's Service

to Victims of Identity Theft Act". H.R. 4952, H.R. 3500, H.R. 519, H.R. 6124, H.R. 6084, H.R. 6138, and H.R. 6142 were ordered reported, as amended.

#### DIA ROLES AND MISSION

Permanent Select Committee on Intelligence: Full Committee held a hearing entitled "DIA Roles and Mission". This hearing was closed.

# Joint Meetings ILLICIT TRADE

Commission on Security and Cooperation in Europe: Commission received a briefing on illicit trade from Russ Travers, Acting Director, National Counterterrorism Center, Office of the Director of National Intelligence; Christa Brzozowski, Deputy Assistant Secretary, Trade and Transport, Department of Homeland Security; Lisa Dyer, Director, Office of Intellectual Property Enforcement, Department of State; and Aaron Seres, Acting Section Chief, Financial Crimes Section, Federal Bureau of Investigation, Department of Justice.

#### COMMITTEE MEETINGS FOR FRIDAY, JUNE 22, 2018

(Committee meetings are open unless otherwise indicated)

#### Senate

No meetings/hearings scheduled.

#### House

Committee on Armed Services, Subcommittee on Strategic Forces; and Subcommittee on Space of the House Committee on Science, Space, and Technology, joint hearing entitled "Space Situational Awareness: Whole of Government Perspectives on Roles and Responsibilities", 9 a.m., 2118 Rayburn.

Committee on Energy and Commerce, Subcommittee on Digital Commerce and Consumer Protection, hearing on H.R. 2651, the "Horseracing Integrity Act of 2017", 9 a.m., 2123 Rayburn.

Subcommittee on Environment, hearing entitled "Advanced Biofuels Under the Renewable Fuel Standard: Current Status and Future Prospects", 9:15 a.m., 2322 Rayburn.

Next Meeting of the SENATE 3 p.m., Monday, June 25

#### Next Meeting of the HOUSE OF REPRESENTATIVES 9 a.m., Friday, June 22

#### Senate Chamber

Program for Monday: Senate will resume consideration of H.R. 5895, Energy and Water, Legislative Branch, and Military Construction and Veterans Affairs Appropriations Act, as amended, and vote on passage of the bill at 5:30 p.m.

Following disposition of H.R. 5895, Senate will vote on the motion to invoke cloture on the motion to proceed to consideration of H.R. 2, Agriculture and Nutrition Act.

#### House Chamber

Program for Friday: Complete consideration of H.R. 6—SUPPORT for Patients and Communities Act.

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