



Volume 58 Number 1 Article 6

October 2004

Assisting the Transition from Workfare to Work: A Randomized Experiment

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Abstract

To help workers navigate the transition from work to retirement more effectively, employers have been launching phased retirement programs, which allow older employees to work part-time and receive full retirement benefits. This paper examines the experience of the phased retirement system for tenured faculty in the University of North Carolina system over the years 1996–98. After phased retirement was introduced, there was a sizable increase in the overall separation rate in the system. The key finding from an empirical analysis of the retirement decision as a function of pension incentives, employee performance, demographics, and campus characteristics is that the odds of entering phased retirement were strongly and inversely related to employee performance, as measured by recent pay increases.

Keywords

workfare, Argentina, Proempleo Experiment, wage subsidies, welfare, vouchers, skill training, training programs, randomization

Cover Page Footnote

The work reported in this paper is part of the ex-post evaluation of the World Bank's Social Protection III Project in Argentina. The authors thank the staff of the Trabajar project office in the Ministry of Labor, Government of Argentina, who helped in countless ways, and the Bank's Manager for the project, Polly Jones, for her continuing support of the evaluation effort. They also thank Julio Zelarayan, who managed the operations of the experiment and the data processing. For comments, the authors are grateful to Robert Boruch, Polly Jones, Michael Lokshin, Biju Rao, Dominique van de Walle, and participants at presentations given at the Ministry of Labor Argentina, the Latin American and Caribbean Economics Association, the World Bank, and Yale University. These are the views of the authors, and need not reflect those of the Government of Argentina or the World Bank.

PHASING INTO RETIREMENT

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To help workers navigate the transition from work to retirement more effectively, employers have been launching phased retirement programs, which allow older employees to work part-time and receive full retirement benefits. This paper examines the experience of the phased retirement system for tenured faculty in the University of North Carolina system over the years 1996–98. After phased retirement was introduced, there was a sizable increase in the overall separation rate in the system. The key finding from an empirical analysis of the retirement decision as a function of pension incentives, employee performance, demographics, and campus characteristics is that the odds of entering phased retirement were strongly and inversely related to employee performance, as measured by recent pay increases.

In its simplest version, the life cycle theory of labor supply predicts that workers gradually cut back labor hours as the rewards from continued work decline and the time horizon over which retirement assets can be consumed shortens. This prediction is not consistent with actual hours profiles of many retiring workers, who shift instantaneously from a full-time, year-around schedule to zero hours. This pattern of retirement has been facilitated in part by corporate retirement policies that require workers to resign before they

Recently, some firms have begun to experiment with phased retirement plans that allow workers to start receiving pension benefits while they continue to work parttime. This encourages older workers to remain on the job part-time rather than completely retire. Relatively little economic analysis has attempted to identify the objectives of phased retirement programs or to determine whether the programs have achieved these goals. Three key questions that need to be answered are the following: (1) How many workers elect to enter phased retirement? (2) In the absence of a phased retirement program, would phased retirees have fully retired or remained on the job full-time? (3) How will the introduc-

can be eligible for pension benefits. Many workers must quit their current full-time job and seek other employment if they wish only to reduce weekly hours of work rather than completely leave the labor force.

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Because the data set is proprietary, the authors are unable to share it.

tion of phased retirement affect productivity? Important public policy issues arise as well, because pension regulations limit the options available to employers in designing phased retirement programs.

As a first step, this paper examines the experience of a single organization—the University of North Carolina—with phased retirement, which it began offering to tenured faculty in 1996. University faculty are by no means representative of the overall labor force; they are highly skilled and have self-selected into a career track with the prospect of lifetime job security. However, they face the same optimization problem of how to balance labor and leisure over the life cycle as every other worker. In addition, higher education is the sector of the economy with the highest incidence of phased retirement programs.¹

Our analysis focuses on two main issues. First, by comparing retirement behavior before and after the introduction of phased retirement, using both summary statistics and probit analysis, we examine how many faculty members chose phased retirement and whether those selecting phased retirement did so instead of continuing to work full-time or instead of retiring completely. Second, we investigate how the provision of phased retirement affected faculty productivity. The answer will depend on whether high- or low-productivity faculty were enrolling in phased retirement and whether, in the absence of this program, these employees would have remained on the job or retired. Some preliminary evidence on these issues is reported in Ghent, Allen, and Clark (2001), which contains a descriptive analysis of retirement patterns before and after the introduction of phased retirement.² This paper develops a multinomial

The Economics of Phased Retirement

To understand how the introduction of a phased retirement plan affects labor supply, consider a simple one-period laborleisure choice model.³ Assume that workers have three choices in the absence of a phased retirement plan: (1) work full-time for H hours in a career job and earn income Ywith zero pension income, (2) work half-time at another employer for 0.5Hhours and earn Y' with full pension income P, and (3) retire from the career job and receive P. Let worker utility be represented by U = U(y, T - h), where y = income, T =time endowment, and h = labor hours. Workers compare $U_1(Y, T-h)$ to $U_2(Y'+P,$ T - 0.5H) and $U_{3}(P, T)$ and select the option that maximizes utility.

The desirability of part-time work depends on how much labor income must be sacrificed to obtain a half-time hours reduction. For most workers we expect 0.5Y > Y'; that is, the half-time salary at another employer would be less than half of the full-time salary. This would happen because (1) specific human capital at the original job would not be valued at the new job and (2) wage rates on part-time jobs tend to be lower than on full-time jobs. The greater the income sacrifice needed to obtain a part-time work schedule (Y - Y'), the lower the odds of working part-time.

The probability of selecting either parttime work or full-time retirement is influenced by pension characteristics. An increase in the present value of the pension benefits will be associated with a greater likelihood of both full and phased retirement. Once a worker has accumulated the

logit model of retirement behavior that includes measures of variables reflecting economic incentives to retire (for example, pension backloading) and measures of faculty productivity.

¹A survey by Watson Wyatt (1999) found that 36% of the employers in the education industry had phased retirement plans.

²Kim (2003) examined the relationship between faculty productivity and the voluntary early retirement programs in the University of California system in the early 1990s.

³For a more rigorous approach to the choice of full-time and part-time work near retirement in a life cycle context, see Gustman and Steinmeier (1986).

rights to a pension that equals or exceeds half of his regular salary, phased retirement at half-pay allows him to receive more income while working fewer hours while in phased retirement. Work and retirement choices also are affected by accrual of pension benefits with continued full-time employment. If an individual anticipates a sizable increase in pension income by staying with an organization a few years more, then the likelihood of retirement should be lower.

The phased retirement plan provided by the UNC system offers tenured faculty the option of working half-time for half the full-time academic salary. For many faculty this represents an increase in Y', the amount of income they can earn half-time. This would have the usual income and substitution effects in a framework where there is a continuous choice of hours. The higher part-time salary makes part-time work more attractive. The labor-leisure choice of faculty who can earn half or more of their regular academic salary by working halftime off campus would not be affected by the introduction of this type of phased retirement scheme.4

If one expands the framework to lifecycle optimization, two additional issues arise. First, the greater payoff to part-time work in the later stages of one's career lowers the marginal utility of income and increases the demand for leisure in all stages of the life cycle. This partial effect translates into earlier shifts to part-time work and full retirement. Combining this effect with the incentive to substitute part-time work for full-time work and full-time retirement noted previously, we can trace out the full effects of phased retirement over the life cycle. The odds of working part-time in the years preceding complete retirement unambiguously increase, whereas the timSecond, one must be careful to distinguish between the adjustments that would take place when phased retirement is introduced with enough lead time that workers can fully adjust their lifetime labor-leisure choice decision versus the adjustments that would take place when phased retirement is introduced unexpectedly and is available immediately. In all likelihood there was a backlog of demand for phased retirement at the time it was introduced in the UNC system, so examination of more than one year of data is necessary if we are to gauge the program's impact in a steady state.

From an employer standpoint, two important issues are associated with the introduction of phased retirement: what happens to the retirement rate, and what happens to productivity? Phased retirement makes bridge jobs at other employers less attractive, thereby increasing employee retention in terms of duration of employer attachment. However, it also increases the odds that a worker will move from a full-time to a part-time schedule, so that the impact on an hours-weighted indicator of mobility is more difficult to determine.

The net effect on faculty productivity depends on two factors: who selects phased retirement, and whether phased retirement shortens or lengthens employer-employee attachments. If the probability of entering phased retirement is inversely related to faculty productivity and phased retirement shortens job durations, then the introduction of phased retirement enhances faculty productivity. Productivity effects vanish or change signs under different assumptions about these two conditions.⁵

The implications from this discussion for empirical work are as follows:

ing of complete retirement might be delayed (because of the greater incentive to work part-time) or accelerated (because more income is generated for those who would have worked part-time anyway).

⁴This statement is based on the assumption that nonpecuniary aspects of jobs on and off campus are the same. If a professor views on-campus work as preferable, then the introduction of phased retirement could still have an impact on labor-leisure choice.

⁵If reduced teaching loads lead to increased research activity during phased retirement, productivity along this dimension could increase.

- Some employees will view the introduction of a phased retirement plan favorably. After a plan is introduced, the sum of the rates of full and phased retirement will exceed the rate of full retirement that prevailed beforehand.
- The financial incentive for entering phased retirement will depend on how the part-time salary offered under the plan compares to part-time salaries off-campus. The plan will be most attractive to those with the least attractive opportunities off-campus.
- The introduction of a phased retirement plan could have important effects on faculty productivity; the direction of those effects cannot be predicted *a priori*.
- The odds of entering phased retirement will be heavily influenced by pension plan characteristics.

Phased Retirement Programs in Higher Education

Higher education is particularly well suited for phased retirement programs because of rising concerns about managing the age structure of the professoriate. The elimination of mandatory retirement for tenured faculty in 1994 meant that faculty age 70 and older had the right to remain on the job until they decided to retire. In addition, aging has dramatically altered the age structure of university faculties. In this new environment, many colleges and universities have opted to provide older faculty with the additional choice of part-time work. A recent survey conducted by the Committee on Retirement of the American Association of University Professors indicated that 35% of the responding Research and Doctoral institutions were offering formal phased retirement plans and 29% of the Masters and Baccalaureate institutions had adopted formal phased retirement programs. These plans were much more prevalent at private institutions than at public institutions. The AAUP survey also found that the likelihood of a phased retirement program being present at an institution was positively related to the proportion of the faculty who were tenured and in the older age groups.

In 1997, the Board of Governors of the

University of North Carolina (UNC) adopted a phased retirement plan that would allow older faculty with sufficient service to reduce their workloads while remaining with the university. The objective of this program was to provide faculty with the new employment option of remaining on the job part-time for a fixed period of time after their retirement. Tenured faculty members relinquish tenure in exchange for a fixed-term contract that specifies half-time work for half-time pay.

Each of the 15 campuses in the UNC system that grant tenure was required to implement a phased retirement program.⁷ To be eligible for the program, faculty had to be tenured and meet criteria based on age and years of service. Each campus was allowed to select the length of the contract for its faculty; however, the program required a minimum length of one year and a maximum length of five years. Twelve of the 15 institutions chose a three-year phased retirement contract, two institutions chose a two-year contract, and one campus chose a five-year phased retirement contract.

Individuals who were considering entering the program negotiated their half-time duties with their department chairs prior to accepting phased retirement. Duties could be performed evenly across both semesters or the individual could work full-time one semester and have no specific assigned duties the next semester. Persons in phased retirement did not receive most employee benefits. If they began their retirement benefits, they were eligible for the same health insurance as active employees.⁸

⁶The UNC faculty aged rapidly between 1982 and 1999. During this period, the proportion of the faculty aged 55 and older increased from 18.2% to 31.2% and the mean age of the faculty rose from 44.5 years to 49.4 years (Clark and Ghent 2000).

⁷The North Carolina School of the Arts is also a member of the UNC system, but it does not award tenure.

⁸Interested readers can examine the details of North Carolina State University's phased retirement program at http://www.ncsu.edu/policies/employment/retirement/REG05.57.01.php.

Using employment records for the years immediately preceding the introduction of the phased retirement program and the first three years of experience with the program, we are able to assess the determinants of phased retirement and the impact of phased retirement on the rate of full retirement. A key question in this analysis is what path the participants in the program would have been more likely to take if the program had not been offered: continuance on the job full-time, or full retirement?

The data for 1994-2000 that are used in the analysis are based on the annual faculty censuses that each campus is required to submit to the General Administration of the UNC system. These are the employment records for all faculty employed as of September of the specified year. Information on each person includes age, hire date, rank, gender, race, tenure status, annual salary, and type of pension plan. The annual records are linked across years, so we are able to determine whether an individual remained in his or her faculty position from one year to the next. The analysis is limited to faculty members who were eligible to enter the phased retirement program. This means that the sample includes only tenured faculty who were at least age 50 with 20 or more years of service or at least age 60 with 5 or more years of service.

What would the employees selecting phased retirement have done had the option not been available? Would they have worked full-time or fully retired? In the three years prior to the introduction of phased retirement, the retirement rate from UNC institutions among eligible faculty age 50 was 8.7%. After the introduction of the new retirement program, the total retirement rate (full retirement plus phased retirement) was 10.4% in 1997–98, 11.3% in 1998–99, and 10.4% in 1999–2000.9 The

percentage of faculty selecting phased retirement was 3.2 in 1997–98, 2.3 in 1998–99, and 3.0 in 1999–2000. The full retirement rates were 7.2% in 1997–98, 9.0% in 1998–99, and 7.4% in 1999–2000. During these years, phased retirees represented 24% of all retirements from the UNC system. In absolute numbers, about 70 faculty entered the phased retirement program each year, while around 225 fully retired.

One might question whether this increase in retirement rates was caused by the introduction of the phased retirement program or by other factors influencing the incentives to remain employed in the UNC system. Because the phased retirement program was launched across all campuses at the same time, there are no experimental data that can be used to address this issue directly. Full-time faculty in the North Carolina Community College System (NCCCS) represent a reasonable control group. They did not have a phased retirement option. Their decision to remain employed would have been influenced by the same budgetary and retirement system parameters that faced UNC system faculty. An increase in retirement rates for NCCCS faculty coincident with the introduction of phased retirement at UNC would be evidence that other factors were contributing to the observed increase in overall retirement rates. Conversely, stable retirement rates for NCCCS faculty would support the view that the phased retirement program had causal effects.

Table 1 reports full and phased retirement rates for UNC system faculty and full retirement rates for NCCCS faculty by year. The comparison between the two groups is very striking. There is an increase of 2.0 percentage points in the mean overall retirement rate for UNC system faculty in the years after phased retirement was introduced. In contrast, the retirement rate for community and technical college faculty increased by only 0.5 percentage points. Given the fact that prospective salary increases and pension plan parameters for the two groups were the same, it is hard to believe that the increase in retirement rates for UNC

⁹The pairing of years (1997–98) indicates the percentage of those employed in the initial year (1997) who were retired in the later year (1998).

| | | Community | | | |
|--|--------------------|----------------------|------|--|--|
| Year | Full Retirement | Phased Retirement | Sum | $\frac{College\ System}{Full\ Retirement}$ | |
| 1 ear | Кентетен | Кентетенн | Sum | Futt Retirement | |
| 1994–95 | 8.7 | | 8.7 | 8.1 | |
| 1995–96 | 8.7 | | 8.7 | 9.0 | |
| 1996–97 | 8.8 | | 8.8 | 8.7 | |
| Average before Phased Retirement | 8.7 | | 8.7 | 8.6 | |
| 1997–98 | 7.2 | 3.2 | 10.4 | 8.4 | |
| 1998-99 | 9.0 | 2.3 | 11.3 | 8.9 | |
| 1999-2000 | 7.4 | 3.0 | 10.4 | 10.0 | |
| Average after Phased Retirement | 7.9 | 2.8 | 10.7 | 9.1 | |
| Change in Retirement Rate after Phased Retirement | -0.8 | 2.8 | 2.0 | 0.5 | |

Table 1. Retirement Rates (%) for North Carolina Faculty, by Type of Institution.

Source: see text.

system was caused by anything other than the phased retirement plan.

Further evidence that the phased retirement plan had causal effects is reported in Ghent, Allen, and Clark (2001). Ghent et al. estimated two retirement probit equations using data for 1997–99: one in which retirement was defined as full retirement only, and another in which retirement was defined as either full or phased retirement. The same model was estimated for 1995-97, when full retirement was the only option. Then two different across-sample pooling tests were conducted. The tests concluded that the 1997-99 retirement probit with the dependent variable equal to one only if the individual completely retired could be pooled with the 1995–97 data to estimate a retirement equation. However, when retirement in 1997–99 was defined to be both complete and phased retirement, the data could not be pooled. Assuming that the estimated retirement equations were stable over time, this implies that the phased retirees "fit better" when not counted as retired. Thus, the data indicate that the phased retirees of 1997-99 more closely resembled faculty members choosing to remain full-time in 1995-97 than those who chose to completely retire in 1995–97.

Empirical Model

How did the introduction of phased retirement affect the labor-leisure decision of tenured faculty in the UNC system? How did faculty productivity change as a result of those decisions? To explore these questions, we use a multinomial logit model in which employees have three options: work full-time (A), enter phased retirement (P), and enter full retirement (F). The probabilities of employee i entering each of these three states are

$$\begin{aligned} \operatorname{Prob}(Y_i = F) &= \exp(\beta_{\mathbf{F}} x_i) / (1 + \exp(\beta_{\mathbf{F}} x_i) \\ &+ \exp(\beta_{\mathbf{p}} x_i)) \end{aligned}$$

$$Prob(Y_i = P) = \exp(\beta_{\mathbf{p}}x_i)/(1 + \exp(\beta_{\mathbf{F}}x_i) + \exp(\beta_{\mathbf{p}}x_i))$$

$$\begin{aligned} \operatorname{Prob}(Y_i = A) &= 1/(1 + \exp(\beta_{\mathbf{F}} x_i) \\ &+ \exp(\beta_{\mathbf{p}} x_i)) \end{aligned}$$

The coefficients from this framework are useful for determining which variables have an impact on retirement decisions, but the entire set of coefficients must be transformed in order to determine the impact of each variable. For instance, to examine the difference in retirement odds between work-

ers with 30 years of service and those with 20 years of service, we calculate predicted probabilities for the entire sample using actual values for all x_i except years of service, which will be set at 20 years for all employees and then reset at 30 years. The difference between the two sets of predicted probabilities will indicate how retirement odds differ between faculty with 20 years' employment at UNC and those with 30 years' employment, all else equal. Similar calculations are performed to obtain the predicted impact of binary variables.¹⁰

The retirement decision is modeled as a function of demographics (gender, race, and age), pension incentives, employee performance, and unique variables that are likely to be associated with the impact of phased retirement on the decisions of UNC system faculty. Correlations between retirement and either gender or race (separate indicators for African-Americans, Asians or Asian-Americans, and other nonwhites) could reflect differences in either life expectancy or attitudes toward retirement. Binary indicators of age are used to avoid arbitrary constraints on the relationship between age and retirement and to capture any spikes in the retirement hazard.

UNC faculty members hired since 1971 have had the option of enrolling in the Teachers' and State Employees' Retirement System (TSERS) or in an optional retirement program (ORP). Currently the ORP options include TIAA-CREF, Lincoln Life, Fidelity Investments, and VALIC. TSERS is a defined benefit plan, with the benefit formula equal to the product of a constant, years of credited service, and final salary average. Employees are eligible for partial benefits when they reach age 50 and have 20 years of service; ¹¹ for full benefits, at age 60 and 5 years of service or at 30 years of

service. Once an employee is eligible for partial benefits, the constant in the benefit formula gradually increases by 3–5% for each additional year of service.

To understand the impact of pension characteristics on retirement incentives, it is useful to focus on pension wealth, pension accrual, and pension backloading. Pension wealth at time t is the present value of the expected lifetime income from a stream of pension income if one retires at time t. Higher levels of pension wealth should be associated with a greater likelihood of retirement through pure wealth effects. Pension accrual is the change in pension wealth between year t-1 and year t. Pension accrual is typically positive in a plan such as the TSERS up through the age of normal retirement, as years of service and salary average both generally increase with t up to that point. In a defined contribution plan, pension accrual reflects the plan contributions by the firm and the worker. Pension backloading arises in defined benefit plans because a large percentage of the accruals takes place in the five years or so before early or normal retirement.¹² It equals the difference between maximum pension wealth (across all possible retirement ages) and pension wealth if one retires immediately. Pension accrual and backloading should be associated with a lower likelihood of retirement; high values of these variables indicate a financial incentive to delay retirement.

For faculty in the TSERS, the pension benefit formula is used to construct measures of these three pension variables. Pension wealth is calculated under the assumptions of no post-retirement increases in benefits, a 3% discount rate, and a maximum life expectancy of 100 years. 13 Pension accrual is the change in pension wealth that results if the employee works for another year; salary growth is assumed to be

¹⁰All models were estimated using the mlogit procedure in Stata, version 6.

¹¹These are identical to the eligibility criteria for phased retirement for tenured professors.

¹²See Ippolito (1985) for a full explanation.

¹³Conditional age-specific survival probabilities from Anderson (2001) were used in these calculations.

2%.

Option value is used in some studies to measure pension backloading, but full implementation of the model developed by Stock and Wise (1990) in a multinomial logit framework is beyond the scope of this study. We experimented with the approach used by Coile and Gruber (2000), in which specific values of the risk aversion, discount rate, and disutility of work parameters were assigned so that option value could be used as one of the x_i . However, when we calculated the option value measure used by Coile and Gruber, it implied that for about half of the workers in our sample, utility would not be maximized unless they worked at least another 20 years. Given that the faculty in our sample had a mean age of 58.3 and a maximum age of 75, we concluded that we would have to experiment with a much broader range of utility function parameters in order to successfully apply that approach over the sample.

Instead we used an alternative measure of backloading developed by Coile and Gruber called peak value. To calculate peak value, one must estimate pension wealth at all future retirement dates. Peak value equals the difference between maximum pension wealth at some future retirement date and pension wealth if an employee retires immediately. It indicates how much can be gained in pension wealth by delaying retirement.

The full impact of pension incentives cannot be estimated for employees in ORPs because our data set contains no information on their pension wealth and by design there is no backloading. Pension accrual in a defined contribution plan is a function of two variables: (1) employee and employer contributions to the plan, and (2) the investment performance of the assets in the plan. The latter component is not observable in our data set, so we use pension contributions (12.84% of salary) as our measure of accrual for those in ORPs. Pension contributions do not vary with age or years of service in the North Carolina system. An indicator of whether an employee is in TSERS or one of the ORPs is included in the model when the two samples are

pooled. This variable acts as a proxy for differences in pension incentives and for differences in tastes and behavior associated with pension choice. Pension backloading is set equal to zero for employees in ORPs as well as for those who would have maximized their pension wealth by retiring in an earlier year. A binary variable is included in the model to flag the latter set of individuals because their labor-leisure preferences may very well differ distinctly from those of the average worker.

Current salary and years of service are included in the model as controls. Much of the variation in pension incentives across individuals in TSERS reflects variation in these two variables because they are part of the benefit formula. It would be presumptuous to omit them from the model and then claim to have produced evidence of the effects of pensions. Also, both salary and years of service could have independent causal impact. The cost of entering phased or full retirement rises with salary; years of service are an indicator of match quality. Pension wealth varies nonlinearly with age and predicted longevity (a function of age and gender), thereby creating variation beyond that associated with salary and years of service.

Two variables are examined to determine how faculty productivity changes with the availability of phased retirement. There is no formal system of performance ratings for UNC system faculty, although performance appraisals are conducted annually. Faculty pay increases in the UNC system were given strictly on the basis of merit during the sample period, so this is the most logical available measure of relative performance. The mean pay increase for each faculty member over the previous three years of employment is used in this study. The use of three years of data instead of one

¹⁴Clark and Pitts (1999) empirically examined the TSERS/ORP choice faced by faculty at North Carolina State. Ghent, Clark, and McDermed (2003) examined the choice for newly hired faculty at all 15 UNC institutions from 1983 to 2000.

is intended to smooth out noise factors, such as promotion or a transitory shock to performance. We also include academic rank in the model as a performance measure. In a sample of tenured faculty eligible for retirement benefits, full professors have presumably been judged more productive than associate or assistant professors.

It is natural to expect the response of the UNC system faculty to the availability of phased retirement to vary with some unique features of the employer and its system of human resource policies. A potentially important factor is teaching loads, which vary across campuses depending on the mission of the university. Faculty workloads consist not just of teaching, but also of research, service to the university, and service to the community. A 50% reduction in teaching loads buys much more free time on teaching-centered campuses than on those that place a greater emphasis on research. This would lead us to expect phased retirement to be less attractive to faculty in Research I universities (UNC-Chapel Hill, NC State) than on other campuses, which fall into the categories of Doctoral, Masters, and Baccalaureate. 15

Faculty on research-oriented campuses may seek the ability to shift time away from teaching toward research. In disciplines where grants and contracts are not widely available, phased retirement would be valuable to faculty seeking extra time for scholarly pursuits. The structure of colleges and departments varies so much across the 15 campuses that it was impossible to develop reliable indicators of such disciplines in our data.

Summary statistics for the variables used in the analysis are reported in Appendix Table A1. Although there is widespread

¹⁵Other campuses in the sample by Carnegie classification are Doctoral I and II (UNC–Greensboro, East Carolina), Masters I (Appalachian State, Fayetteville State, NC A&T, NC Central, UNC–Charlotte, UNC–Pembroke, UNC–Wilmington, Western Carolina), and Baccalaureate I and II (UNC–Asheville, Elizabeth City State, Winston-Salem State).

concern about a rising share of professors age 70 and older, it should be noted that faculty in this age group represented less than 2% of a sample that excluded all faculty under 50. In fact, only 8.4% of the faculty in the sample were over age 65. Over half of the sample was enrolled in TSERS, and those faculty members would have had mean pension wealth of \$439,226 if they had retired immediately. Pension backloading, the difference between maximum expected future pension wealth and pension wealth based on immediate retirement, was rather sizable (a mean of \$56,045 for TSERS faculty) compared to pension accruals (a mean of \$8,571 for the entire sample and \$6,814 for TSERS faculty).

The last two columns of Appendix Table A1 show how full and phased retirement rates vary by sample characteristics. Both rates rise with age. The full retirement rate spikes after age 59, 61, 64, and 69. 16 The first spike corresponds with eligibility for full benefits in TSERS; the middle two with eligibility for early and normal Social Security benefits. The spike at age 69 may reflect peer pressure to leave by age 70, despite the elimination of mandatory retirement at that age. The phased retirement rate spikes after ages 58, 64, and 70, reflecting many of these same factors.

Women had higher full retirement rates than men, but phased retirement rates for men and women were not very different. Nonwhites had lower phased retirement rates than whites, but higher full retirement rates. Both full and phased retirement rates were markedly higher for faculty in TSERS than for those in ORPs, possibly reflecting self-selection. Faculty who had not reached the rank of full professor had higher full and phased retirement rates than full professors. Full and phased retirement rates were lower on the two Research I campuses than on the other 13

¹⁶Retirement rates are calculated by comparing faculty rosters in September of year t-1 to those in September of year t. The age variable refers to age in year t-1.

Predicted Predicted Predicted Predicted Phased Full PhasedFullRetirement Retirement Retirement Retirement Variable Variable Rate RateRateRate Ethnicity Entire Sample 0.0790.028 White 0.0840.033 0.064* 0.006* African-American 50 - 520.026 0.002 Asian or Asian-American 0.030* 0.011*53 - 540.0270.006 Other Nonwhite 0.079 0.032 55 0.0420.015Plan Type 56 0.018*0.043Defined Benefit 0.087*0.038*57 0.038 0.015 **Defined Contribution** 0.0680.01658 0.046*0.0400.027*0.069*59 0.0720.029 Full Professor 0.074*0.028* 60 Associate Professor 0.091* 0.026 61 0.134*0.032*Assistant Professor 0.128*0.02862 0.099*0.032*Institution Type 63 0.094*0.028*0.067 0.016 Research I 64 0.244*0.067*0.092*0.040*Doctoral 65 0.183*0.053*Masters 0.083*0.039*66 0.194*0.034*Bachelor 0.122*0.032*67 0.178*0.031*68 0.123* 0.033*Years of Service 0.254* 20 0.070*0.026 69 0.038*30 0.087*70 0.115*0.085*0.02971 +0.060*0.184*Average Raise 0.103*0.043*0.08 0.059*0.017*0.0720.029 Male Pension Backload

Table 2. Predicted Retirement Odds from a Multinomial Logit Model, by Sample Characteristics.

100,000

campuses in the UNC system.

0.116*

Female

0.027

Empirical Results

Three samples are examined in the empirical results: the entire sample, a subsample limited to workers in the defined benefit plan (TSERS), and a subsample limited to workers in defined contribution plans (ORPs). There are three reasons for splitting the sample by type of pension plan: (1) a measure of pension wealth and an independent measure of pension accruals are only available for those in TSERS; (2) examining TSERS participants by themselves permits a cleaner estimate of the impact of pension backloading; and (3) self-selection by workers into TSERS

and ORPs implies that the coefficients for each group need not be the same.

0.098

0.082

0.058*

0.010*

Predicted retirement odds derived from the estimated coefficients are calculated at the sample means for all other variables in the model and are reported in Table 2 along with their levels of significance. The results in Table 2 are based on the entire sample, except for those pertaining to pension backloading, which are based on the TSERS sample. The most important finding in Table 2 is that both full and phased retirement odds decreased sharply with employee performance, measured in terms of average pay increase over the last three years. Compare two professors, one who received no pay raise for three years and the other with an average raise of 8%

^{*}Multinomial logit coefficient statistically significant at the .05 level. Omitted categories in the multinomial logit model are age 50-52, male, white, defined contribution plan, research 1 university, and full professor.

| Sample Characteristic | Full Retirement, 1995–97 | Full Retirement, 1997–2000 | Phased Retirement, 1997–2000 | Sum of Full and Phased Retirement, 1997–2000 | Change in Retirement Rate |
|--------------------------|--------------------------------|----------------------------------|------------------------------------|---|---------------------------------|
| Entire Sample | 0.088 | 0.079 | 0.028 | 0.107 | 0.019 |
| Average Raise = 0.08 | 0.060 | 0.059 | 0.017 | 0.076 | 0.016 |
| Full Professor | 0.056 | 0.054 | 0.018 | 0.071 | 0.015 |
| Associate Professor | 0.064 | 0.068 | 0.016 | 0.085 | 0.021 |
| Assistant Professor | 0.088 | 0.098 | 0.017 | 0.116 | 0.028 |
| Average Raise = 0.00 | 0.120 | 0.103 | 0.043 | 0.146 | 0.026 |
| Full Professor | 0.114 | 0.094 | 0.044 | 0.139 | 0.025 |
| Associate Professor | 0.129 | 0.118 | 0.040 | 0.159 | 0.030 |
| Assistant Professor | 0.169 | 0.164 | 0.042 | 0.205 | 0.036 |

Table 3. Comparison of Predicted Retirement Odds before and after Phased Retirement, by Productivity Indicator.

Note: predicted retirement odds are calculated at the sample means of all other independent variables. Results for 1995–97 are based on the logit model of retirement in Ghent, Allen, and Clark (2001), Table 3, with the addition of the average raise variable.

(roughly twice the amount budgeted for raises during the sample period). The professor who received no raise had a 10.3% chance of fully retiring and a 4.3% chance of entering phased retirement. The professor who averaged an 8% raise had a 5.9% chance of fully retiring and only a 1.7% chance of entering phased retirement.

As for the other measure of employee performance, there is no difference in the rates at which full, associate, and assistant professors entered phased retirement. However, associate and assistant professors were much more likely to fully retire than were full professors, so the net effect of the entire selection process is consistent with productivity enhancement.

What does this mean for faculty productivity? Recall the finding (under "Empirical Model") that those who selected phased retirement more closely resembled active employees than did those selecting full retirement. Because faculty who received low pay increases were much more likely to enter phased retirement than were faculty earning sizable pay raises, the introduction of phased retirement was apparently accelerating the rate at which low-performing faculty separated from the university.

This point can be established more rigorously by comparing predicted retirement

odds by faculty productivity before (1995– 97) and after (1997-2000) the introduction of phased retirement. We estimate a logit model of retirement odds for 1995–97 and simulate retirement odds by average raise and academic rank at the sample means; the results are reported in Table 3. Before phased retirement was introduced, there was a 6.0% chance that a faculty member receiving average raises of 8% would retire. In 1997-2000, this faculty member would have had a 5.9% chance of full retirement and a 1.7% chance of phased retirement. The overall odds of retirement increased by 1.6%. Compare this to the case of a faculty member receiving no raises. Before phased retirement, there was a 12.0% chance of retirement; after phased retirement, a 14.6% chance (10.3% odds of full and 4.3% chance of phased), an increase of 2.6%. Table 3 presents the same comparisons broken down by average raise and academic rank; the results show exactly the same pattern—the overall odds of retirement increased by more for faculty members receiving zero raises than for those receiving large raises.

Phased retirement is much more attractive on campuses where the main mission is teaching than on those where the main mission is research. On Research I cam-

puses, the model predicts that 1.6% of faculty enter phased retirement, compared to 3.2–4.0% on other campuses. This is consistent with phased retirement providing a greater increase in free time on campuses with heavy teaching loads. Full retirement rates also are lower in research-oriented than teaching-oriented campuses.

Not surprisingly, pension incentives come into play in faculty retirement decisions. Faculty in TSERS were much more likely to enter phased retirement than faculty in ORPs. The predicted phased retirement rate for faculty who selected the defined benefit plan is 3.8%, compared to 1.6% for faculty in defined contribution plans. Full retirement rates also were higher in TSERS. These patterns reflect the greater reward to continued work in ORPs; for most employees in TSERS, pension wealth is maximized once they reach their early 60s.

Pension backloading plays an important role in the decision to enter phased retirement. The odds of entering phased retirement for a person with no pension backloading (that is, someone who had passed the age at which his pension wealth was maximized in TSERS) were 5.8%. Those odds plummet to 1.0% for someone who stood to gain an additional \$100,000 in TSERS by working additional years. Pension backloading was also associated with lower odds of full retirement, but this effect could not be measured with precision.

The other two pension variables have modest to zero effect on retirement decisions. Pension accrual was unrelated to the odds of full retirement. The results for pension accrual and phased retirement are conflicting; there is a statistically significant positive correlation for the entire sample, but when the sample is limited to those in TSERS, the coefficient stays the same but is estimated with much less precision. Pension wealth has no correlation with full or phased retirement. This is not entirely surprising, as pension wealth is but one of many sources of assets that can be used to finance consumption during retirement.

As for the other variables, age has the

expected effect on retirement decisions; the hazard rates implied by the model estimated over the entire sample correspond closely to the sample means shown in Appendix Table A1. Figure 1 reports the predicted hazard rates from separate multinomial logit models estimated by type of pension plan. Predicted full retirement rates for those in the defined benefit plan were consistently higher than the rates for those in the defined contribution plan, but there was no difference between the two groups in the pattern of retirement spikes. Predicted phased retirement rates for those in defined benefit and defined contribution plans were roughly equal through age 63, but at age 64 and above the predicted probability of entering phased retirement was somewhat higher for those in the defined contribution plan than for those in the defined benefit plan. This indicates that the estimated difference in phased retirement rates between those in defined benefit and defined contribution plans in Table 1 is largely attributable to failure to interact age and type of pension plan.

Women were more likely to fully retire than men, but there was no gender difference in the odds of phased retirement. African-Americans, Asians, and Asian-Americans had lower full and phased retirement odds than whites in the multinomial logit results. The fact that African-Americans had higher full retirement rates in the raw data must reflect differences in other variables in the model. The odds of full retirement increased with years of service, but the odds of phased retirement were unrelated to seniority. Statistically, years of service were correlated with pension wealth and backloading, but the results for the other variables in the model are insensitive to the inclusion of these variables.

Conclusion

This paper has examined the response of faculty in the University of North Carolina system to the introduction of a phased retirement plan. The overall rate at which eligible workers elected to leave full-time

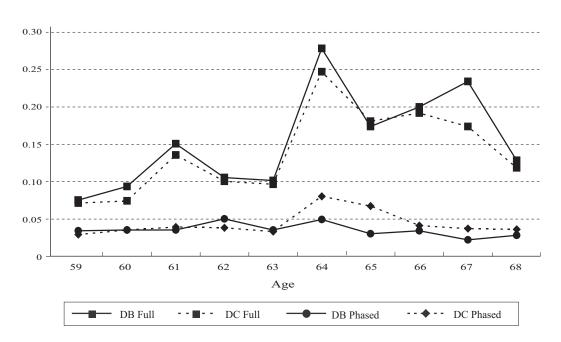


Figure 1. Predicted Full and Phased Retirement Rates from a Multinomial Logit Model, by Age and Type of Retirement Plan.

Notes: DB indicates defined benefit plan; DC, defined contribution plan. Predicted retirement odds are calculated at the sample means of all other independent variables.

employment with the university increased significantly, accompanied by a small decrease in the rate at which workers entered full retirement. The productivity impact of this increased outflow of faculty depends on whether those entering phased retirement were more or less productive than the average faculty member. On this point, the evidence is unambiguous—the odds of entering phased retirement were strongly and inversely related to employee performance, as measured by recent pay increases. Faculty members also were more likely to enter phased retirement when they had heavy teaching loads and when they were near the age-service level at which their pension wealth was maximized. Assuming that junior positions now open up more quickly, universities have a greater opportunity to address concerns about an aging professoriate.

On balance, the introduction of phased retirement in the UNC system seems to have been beneficial from both employee and employer perspectives. In 2000, phased retirees accounted for slightly more than one-fourth of all flows out of the full-time faculty, indicating that a sizable number of faculty members clearly appreciated having more degrees of freedom in making time allocation decisions. The university system is now getting advance warning about employee decisions to fully retire. Fears that the best and brightest faculty might leave academe more rapidly have thus far proved unfounded. To definitively say that universities have benefited, we would require more precise comparisons about pay and productivity—comparisons that we cannot make with the available data.

An important caveat is that our findings

apply to a workplace environment in which workers are extremely independent and have lifetime job security. Workers who do not have the equivalent of academic tenure still have to balance time at work and away from work, so it is quite possible that the share of workers electing phased retirement reported here would be comparable across many types of jobs. However, to the

extent that nonacademic employers can directly control employee productivity through other mechanisms, our results on phased retirement and productivity may have limited generalizability. By providing the first solid evidence on the impact of introducing a phased retirement option, this study provides a foundation for further work in this area.

Appendix Table A1 Summary Statistics

| Variable | Mean | Standard Deviation | Full Retirement Rate | Phased Retirement Rate |
|----------------------|---------|-----------------------|-------------------------|---------------------------|
| | | | | |
| Total (N = 7,179) | | | 0.079 | 0.028 |
| Age | | | | |
| 50-52 | 0.133 | 0.340 | 0.022 | 0.001 |
| 53–54 | 0.126 | 0.331 | 0.026 | 0.004 |
| 55 | 0.073 | 0.260 | 0.042 | 0.013 |
| 56 | 0.071 | 0.257 | 0.045 | 0.018 |
| 57 | 0.063 | 0.243 | 0.040 | 0.015 |
| 58 | 0.066 | 0.248 | 0.042 | 0.053 |
| 59 | 0.071 | 0.257 | 0.072 | 0.031 |
| 60 | 0.073 | 0.260 | 0.077 | 0.036 |
| 61 | 0.061 | 0.240 | 0.138 | 0.041 |
| 62 | 0.053 | 0.224 | 0.099 | 0.037 |
| 63 | 0.050 | 0.218 | 0.095 | 0.031 |
| 64 | 0.044 | 0.205 | 0.244 | 0.079 |
| 65 | 0.031 | 0.173 | 0.171 | 0.063 |
| 66 | 0.022 | 0.148 | 0.191 | 0.043 |
| 67 | 0.019 | 0.137 | 0.175 | 0.036 |
| 68 | 0.015 | 0.122 | 0.137 | 0.046 |
| 69 | 0.010 | 0.100 | 0.278 | 0.056 |
| 70 | 0.006 | 0.080 | 0.130 | 0.109 |
| 71+ | 0.012 | 0.109 | 0.198 | 0.081 |
| Sex | | | | |
| Male | 0.824 | 0.381 | 0.073 | 0.029 |
| Female | 0.176 | 0.381 | 0.104 | 0.024 |
| Race | | | | |
| White | 0.867 | 0.339 | 0.078 | 0.030 |
| Black | 0.080 | 0.271 | 0.103 | 0.010 |
| Asian | 0.040 | 0.196 | 0.042 | 0.017 |
| Nonwhite | 0.013 | 0.114 | 0.105 | 0.042 |
| Plan Type | | | | |
| Defined Benefit | 0.540 | 0.498 | 0.094 | 0.039 |
| Defined Contribution | 0.460 | 0.498 | 0.061 | 0.015 |
| Rank | | | | |
| Full Professor | 0.722 | 0.448 | 0.073 | 0.027 |
| Associate Professor | 0.236 | 0.425 | 0.082 | 0.029 |
| Assistant Professor | 0.040 | 0.196 | 0.160 | 0.042 |
| nstitution Type | | | | |
| Research I | 0.460 | 0.498 | 0.068 | 0.016 |
| Doctoral | 0.171 | 0.376 | 0.104 | 0.048 |
| Masters | 0.336 | 0.472 | 0.077 | 0.035 |
| Bachelor | 0.033 | 0.179 | 0.121 | 0.029 |
| | | | V.1-1-1 | |
| Salary | 79,799 | 36,681 | | |
| Years of Service | 24.6 | 6.5 | | |
| Average Raise | 0.042 | 0.038 | | |
| Pension Accrual | 8,571 | 17,415 | | |
| Pension Backloading | 56,045 | 88,739 | | |
| Pension Wealth | 439,226 | 248,572 | | |

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