Auctions with interdependency and capacity constraint: assets allocation in the Brazilian Power Transmission Sector

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Abstract

O Setor Elétrico Brasileiro adotou mecanismos de leilão para alocar projetos de transmissão de energia. Os resultados dos leilões são impactados por interdependência e restrição de capacidade. Inicialmente, nós desenvolvemos um modelo teórico para avaliar essas questões em um ambiente de leilão de procura sequencial. O modelo teórico mostra que a ação conjunta da interdependência e da restrição de capacidade diminui a competitividade dos participantes e o payoff do leiloeiro. Utilizando os modelos econométricos Switching Regression e Quantile Regression, observamos que interdependência e a restrição de capacidade esto fortemente correlacionadas com a probabilidade de vitória e o comportamento dos lances. Por fim, sugestões de políticas são feitas com base nos resultados obtidos.

Palavras-Chave: Falha nos Leilões, Interdependência, Restrição de Capacidade, Regressão Quantílica,

Leilão Sequencial.

JEL: D44, C34, C31

Abstract

The Brazilian Electricity Sector adopted the auction mechanism to allocate Power Transmission assets. The auctions' results are impacted by interdependence and the capacity constraint. We develop a theoretical model to evaluate these issues in a procurement auction sequence. The theoretical model shows that the joint action of interdependence and of capacity restriction decreases the competitiveness of the participants and the payoff of auctioneers. Using Switching Regression models and Quantile Regressions, we found that the interdependence affected the probability of winning and the behavior of the bidding. We suggest policies based in the achieved results.

Keywords: Auction Failures, Interdependency, Capacity Constraint, Procurement, Sequential

Auctions.

JEL: D44, C34, C31

Area: Microeconomia, Metodos quantitativos e Financas

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1 Introduction

Repeated auctions can be affected by synergies between objects and by bidders suffering of capacity constraint. We study how these issues, acting together, are affecting procurement auctions for Power Transmission contracts in Brazil. In this industry, operating and maintaining structures in the same region can be a economy of scale opportunity, leading to synergies between contracts. Despite that, building complex facilities requires the allocation of significant amount of resources and additional contracts during this phase can lead to higher costs.

Although these two issues have been analyzed in different industries, the Brazilian Power Transmission Sector (BPTS) has two particular characteristics that can emphasize the effects and requires further investigation: First the industry complexity and high investments can reduce entry; Second the participation of big public companies in the competition. Furthermore, the raising number of failures in the sector's auction can clearly be a result of a miss-inclusion of these effects on the regulator actions and policies.

In the following section of this paper we describe the BPTS setting and the results of previous auctions. In section 3 we propose a theoritical model for the analyzed problem. In section 4 we model these effects in the BPTS setting to understand possible consequences to the industry. In section 5 we empirically assess the interdependency and the capacity constraints effects in the BPTS setting. Section 6 concludes the study.

2 Brazilian transmission auctions

During the 90s wave of restructuring the electricity sector, Brazil decided for the vertical separation of power generation, transmission and distribution. In the same period, the electricity regulatory agency - ANEEL was created and entitled to promote public tenders for contracting services on the three areas. For the power transmission sector, the ANEEL introduced a hybrid auction to allocate contracts for building, operating and maintenance the transmission facilities.

The pay-as-bid auction has two stages, a sealed and an open one. In the first phase, the companies submit a closed financial bid of how much it requires for the service, which must be lower than the maximum allowed revenue (RAP) set by the regulator. All bids are revealed after all offers are placed and the lowest offer wins. The second-phase auction only happens if there is at least one bid in a 5% range from the best one. In the open stage, bids start from the first phase best offer and finishes when no company wants to lower the currently best offer. The winner then submits a power transmission project and signs an 30 year contract.

To minimize monitoring difficulties and costs, the regulator checks quality and deadlines during the building phase. Furthermore, during the operation phase, the contracted company is punished in case of power transmission failures, and the fine is proportional to interruptions reasons and duration¹.

If the company does not suffer from interruptions its revenue is constant and equal the winner bid value. During the concession length, the regulator reviews this revenue each 5 years utilizing the discounted cash flow procedures and accounting for the weighted average capital cost².

According to EPE (2015) by 2014 the country had more than 111.000 KM of power lines and 133.000 MW of installed capacity. Its length is justified by the power generation model, that highly relies on hydro power, usually located far from the cities.

¹see the public call

²see the public call

To accommodate consumption expansion the regulator holds several auctions every year. In average 4.060 km of power lines are contracted per year, enhancing the system reliability. The peak of contracting was 2008, when over 10.000km of power lines was auctioned. The consistent expansion pattern resulted in more than 60.000 km power lines contracted since 2001. The figure 1 shows the contracted extension length by year.

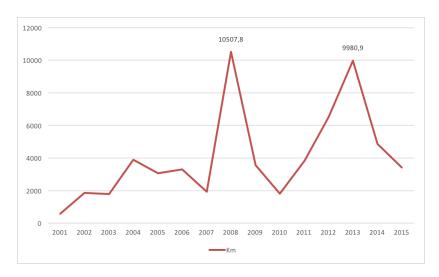


Figure 1: Contracted length per year Source: Author using data from Aneel

It is noticeable an pattern of aggressive bidding in the Brazilian auctions. For instance, in 2007 the average discount on the Revenue Cap reached 55%, while the biggest discount was 60% and happened in 2008. The Figure 2 shows the discounts and the number of offered contracts evolution along the years.

Francelino & Polito (2007) accounts the high level of discounts to the higher competition level, especially coming from Spanish companies. According to the author, there are several reasons for this aggressive behavior, but the main are the easy access to credit and tax benefits.

Castro (2006) shows a model to explain the growing discounts: they are related to the country risk reduction, that's it, with the perception of investment risk in country by foreigners investors. Yet, according to the author, that's not enough to explain the aggressive behavior on the transmission auctions: the optimism created by the easy access to credit by the National Development Bank (BNDES) and financial markets should be taken in account.

In a different assessment Hirota (2006) evaluates that the transmission sector has been affected by the interdependency between the already installed facilities and the objects being auctioned. According to the author, a transmission line that's going to be build in an area that already has transmission facilities can benefit from scale gains, "as the transmission company won't need to build new facilities or do new environmental studies, lowering the cost and raising the project value". In this way, the existent economy scale creates an interdependency effect among transmission contracts and affects bidding.

Tozei et al. (2014) analyze the effects of consortia participation on the average bid and discount in the BTA. They claim that consortia were less competitive than individual firms, offering higher bids/ lower discounts for the projects. Carlos & Saraiva (2008) highlights that the interdependency comes from economy scale in jointly operating and managing nearby transmission facilities. The authors also shows that this effect is relevant in companies bid strategy and that interdependent objects auctions tend to have more aggressive bidding behavior.

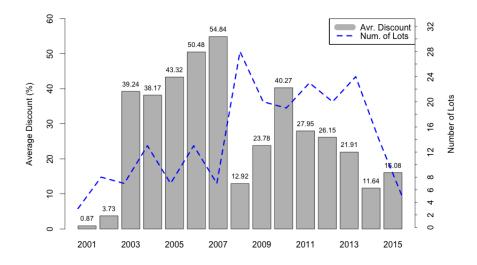


Figure 2: Average Discounts and Number of Contracts per year Source: Author using data from Aneel

Ausubel et al. (1997) analyzed auctions for communication services with the intention to identify the impact of geographic synergies on its closing prices. The author observes that besides the capacity constraints, synergy effects conduct closing prices to higher levels when the second best bidder has connected licenses.

The Brazilian Transmission Auctions (BTA) allow companies to partner and bid as a consortia, thereby companies may decide to join a group to, among other reasons, reduce the effects of its own capacity constraints. Nevertheless, Tozei et al. (2014) claims that in average consortia participation are not related to more aggressive bids when compared to individual firms.

We define *backlog* as the number of not finalized projects, in a specific date, hold by a company. Our hypothesis is that bidders are accounting for projects not finalized in the day the new project is supposed to start, not the numbers of projects in the day of the auction. Figure ?? shows the average number of submitted bids per auction in each year. We grouped bidders by the following backlog intervals: [0, 4], [5, 9], [10, 15].

Until 2007 all bidders have maximum of 4 projects in execution, from 2008 companies with at least 5 projects start participating more often and represent a significant part of the total number of bids, representing almost 50% in the first auction of 2015. Moreover, between 2009 and 2013 even companies with more than 10 participated in the auction.

Figure 3 presents the number of projects won by companies in categories of backlog level. The figure shows that, despite the small participation rate, companies with more than 5 unfinished projects won several projects, overcoming companies with less than 5 projects in 2009, 2011, and 2012.

Serrato (2006) utilizes a Frontier Production Model and ANEEL's restricted data from 1997 to 2005 to analyze efficiency in the Brazilian Transmission Sector. The author claims that although in average firms get more efficient over time, the older companies (mostly state companies) are more efficient in terms of costs than the newer companies. Furthermore, the new companies are more efficient in costs related to management but presents higher fixed costs, which are related to financial costs. The author, also affirms that while older and newer companies have proportionally the same total cost related to the infrastructure, the relative size of the companies is not related to its efficiency. They also concludes that firms that operates in smaller areas are more efficient.

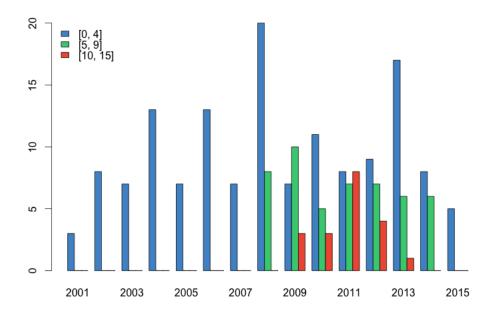


Figure 3: Number of Victories by Backlog levels

Source: Author

It is worth mentioning that Serrato reinforces the presence of the two analyzed effects on the BTA: the relative inefficiency of newer companies can be related to (financial) capacity constraint; and the efficiency gains prompted by the operation of nearby and interdependent infrastructure.

3 Interdependency and capacity constraint

According to Pitchik & Schotter (1988), in sequential auctions, objects can be interdependent. It can occur due to complementarity and capacity constraint. To Gandal (1997), sequential auction can be divided in distinct parts, auctions of independent value units and interdependent value. For the former, the unit value is not related to previous added units, while it is related for the second.

Krishna (2002) separates multiple auctions units by identical and not identical object units. According to him, identical units are perfect substitutes, while not identical can be substitutes or complements. The object is substitute if the marginal value of acquiring an additional object "A" is smaller the bigger the previously acquired objects set "B". So,

$$x^i(A \cup B) < x^i(A) + x^i(B)$$

where x^i : Marginal value of agent i.

Ashenfelter & Genesove (1992) analyzed identical units results in condominium units auctions and compared to negotiation results. They found that prices decreases with the number of auctioned units and after auction negotiated units reaches lower prices. The same pattern was identified by Ashenfelter (1989) analyzing wine auctions.

More recently, Reiss & Schondube (2010) study a first price sequential auction of independent

objects in which competitors face capacity constraint. They identified a pattern of equivalence between commercialized object prices and auctioned values.

Some works analyze the objects complementarity and its effect on the prices trend. Gandal (1997) verified the interdependency existence in sequential auctions for cable TV licenses in Israel. The author claims that due to economies of scale, bids for the last auctions tend to be more aggressive. Ausubel et al. (1997) analyzed auctions for communication services on the intention to identify the impact of geographic synergies on its closing prices. The author observes that although capacity constraints, synergy effects conduct closing prices to higher levels when the second best bidder has connected licenses.

Some works evaluate the synergy existence in the Brazilian transmission auctions. Motta & Ramos (2011) conclude that the existence of interdependency between objects, associated with the competition level, is the growing discounts reason. Carlos & Saraiva (2008) and Hirota (2006) also concluded on the existence of interdependency between objects in the transmission auction.

The literature indicates that the complementarity between objects affect the prices trend. As the marginal value of acquiring an object is higher when the agent already owns a related object, the later auctioned objects have higher closing prices than former ones and the bids are more aggressive when sequential auctions gets closer to its end. On the other hand, the capacity constraint has the opposite effect on price trend, as a significant part of resources were applied in the first object.

Jofre-Bonet & Pesendorfer (2003) assess results of repeated auctions of highway contracts in California. They evaluate if the existence of an ongoing contract can affect the company capacity of winning new contracts. According to the authors as the building contract duration can last for months, winning a contract means allocate resources while the construction lasts. In this way the presence of inter-temporal capacity constraint reduce the available resources and then reduces the competitor chance of winning new contracts.

Silva (2005) examines road construction procurement auctions and finds that bidders with synergies have higher participating probability and tend to bid more aggressively. Also, firms capacity unconstrained tend to bid more aggressively than one that is capacity constrained.

Saini & Suter (2015) utilizes experiments to assess bidding behavior in a sequential procurement auction where bidders suffers from capacity constraint. They find that bidders account for capacity constraint effects but they underestimate its magnitude.

The power transmission contract requires the winner company to build, maintain and operate the transmission facility. The power lines and substation construction can request the following steps: topography and environment study, deforestation and area cleaning, land and rock excavation, and construction. These activities shows the need of specialized machinery and labor, which can be source of capacity constraint. Also, the contract set specific schedules for the construction and operation start, varying from 18 to 36 months.

These contracts characteristic allow the bidding strategies to be affected by capacity constraint.

In sequential auctions of not identical objects the interdependency and capacity constrains, when acting together, affects more than prices trend. The competitor may have to choose what auctions to participate as each object can reflect in different capacity constraint and interdependency effects. Also, not competing for a contract can allow opponents to be more competitive in later rounds, reducing the winning probability.

4 Theoretical model

Here we model the procurement sequential auction of complementary objects. We utilize the perfect information hyphotesys. The interdependency of the objects act in a way that for any bidder j, its evaluation x of the objects A and B is such that

$$x^{j}(A \cup B) > x^{j}(A) + x^{j}(B)$$

This relation means that the marginal value of adding an object A to a set B is larger than the value of the object when considered in separate.

For a procurement auction, the object's complementarity can emerge from economy scale reasons. So, the bigger the number of interdependent objects (I), the lower the object marginal cost of adding another object. For simplification, we consider the cost as a function of I, C(I), such that

$$\frac{dC}{dI} < 0 \qquad \frac{d^2C}{dI^2} > 0 \qquad C(I) > C(I+1) \tag{1}$$

The bidder j maximize the expected payoff $\pi_e = (B_j - C_j)P(B_j < B_{-j})$, where B_j is its own bid, B_{-j} is the opponent bid and C_j is the cost. The auctioneer reserve price is R, so $B \leq R$.

4.1 Auctions of three objects under interdependence

In this first game we consider two risk neutral identical bidders, J=2, and three complementary objects $(N=3)^3$ with identical auctioneer reserve price R. The game state Z represents the number of objects operated by each bidder (the interdependency level). We start with the initial state $Z=\{0,0\}$.

1. We start assessing what's the biggest excedent a competitor could achieve in this three objects auction. Suppose player 1 adopts strategy $B_1 = C(0) - \epsilon$ while player 2 bids $B_2 = C_2$. The auction result is

Round 1

$$J_1: C_1 = C(0) \to B_1 = C(0) - \epsilon \to \pi_1 = ([C(0) - \epsilon] - C(0)) = -\epsilon$$

 $J_2: C_2 = C(0) \to B_2 = C(0) \to \pi_2 = 0$

Round 2

$$J_1: C_1 = C(1) \to B_1 = C(0) - \epsilon \to \pi_1 = ([C(0) - \epsilon] - C(1)) > 0$$

 $J_2: C_2 = C(0) \to B_2 = C(0) \to \pi_2 = 0$

Round 3

$$J_1: C_1 = C(2) \to B_1 = C(0) - \epsilon \to \pi_1 = ([C(0) - \epsilon] - C(2)) > 0$$

 $J_2: C_2 = C(0) \to B_2 = C(0) \to \pi_2 = 0$

Final Payoff

³For two-objects exercise contact the authors

$$\pi_1 = 2C(0) - C(1) - C(2) - 3\epsilon > 0, \qquad \pi_2 = 0 + 0 + 0 = 0$$

2. We now analyze the game utilizing backwards induction. In the last round, supposing player 1 won the two previous stages, the best bid player 2 can do is bidding its own cost. In reaction to that, player 1 should bid its adversary cost minus ϵ . The resulting auction is

Round 3

$$J_1: C_1 = C(2) \to B_1 = C(0) - \epsilon] \to \pi_1 = C(0) - C(2) - \epsilon$$

 $J_2: C_2 = C(0) \to B_2 = C(0) \to \pi_2 = 0$

Round 2

Facing a two auctions object ahead, against an competitor with interdependency, the best a player can do is to bid its own cost. Let's imagine that it bids lower than its cost and wins the game. In the third round, it is going to compete in equal forces, and the result is an auction where both player bid its costs. So, the player cannot recover the discount made in the previous round and its final payoff is negative.

Then, in the second round the player won't bid any value lower than its own cost, while the one who has interdependency bids just ϵ below the adversary's cost,

$$J_1: C_1 = C(1) \to B_1 = C(0) - \epsilon] \to \pi_1 = C(0) - C(1) - \epsilon$$

 $J_2: C_2 = C(0) \to B_2 = C(0) \to \pi_1 = 0$

Round 1

Under this setting, the game is reduced to winning the first round, as the winner will have advantages for the next rounds. The most aggressive strategy that can be utilized is to discount the potential next rounds gains in the first round bid. So,

$$J_1: C_1 = C(0) \to B_1 = C(0) - [2C(0) - C(1) - C(2) - 2\epsilon] = C(1) + C(2) + 2\epsilon$$

 $J_2: C_2 = C(0) \to B_2 = C(0) - [2C(0) - C(1) - C(2) - 2\epsilon] = C(1) + C(2) + 2\epsilon$

Suppose player 1 is drawn,

$$\pi_1 = C(1) + C(2) - 2C(0) + 2\epsilon < 0, \qquad \pi_2 = 0$$

Final Payoff

$$\pi_1 = 0, \qquad \pi_2 = 0$$

In the first round bidders are induced to offer all gains that can be reached in the following rounds due to interdependency. This way, as in the two objects case, all the excedent is captured by the auctioneer, due to the high level competition. Also, a growing bid pattern is verified along the rounds.

4.2 Interdependency and capacity constraint

The game we develop now is an expansion adding the hypothesis that bidder face inter-temporal capacity constraint. It means that winning an object, the player faces a cost rise in the following

round. We now consider that players cost is a function $C_i = h(Int, Cap)$ such that $\frac{\partial C}{\partial Int} < 0$ e $\frac{\partial C}{\partial Cap} > 0$.

So while interdependency reduces costs, the capacity constraint raises it. Also, the factors have different duration. While interdependency lasts during all auction rounds, the capacity constraint affects just the next round.

4.3 Extreme high capacity constraint

We begin assessing the game when the capacity constraint is extremely high, such that in the round following the win the player's cost is equal to the auctioneer reserve price, so for that round $C_i = R$.

1. Let's assess the three objects game strategy equilibrium, with initial state $Z = \{0, 0\}$.

In this game, players know that the first round winner is in disadvantage in the second round but in advantage in the third. If she wins the first round, will be capacity constrained in the second and the adversary wins. In the third, though, she is in a favorable position as the adversary is under constraint and she has interdependency.

Due to that, players want to bid stronger in the first round and recover the discount in the last round. If the discount is too large though, it can be more interesting to stick just with the second round. Players will increase the discount until the point where they're indifferent between objects 1 and 3 or just object 2.

Round 3

$$J_1: C_1 = C(1) \to B_1 = R - \epsilon \to \pi_1 = R - \epsilon - C(1)$$

 $J_2: C_2 = R \to B_1 = R \to \pi_2 = 0$

Round 2

$$J_1: C_1 = R \to B_1 = R \to \pi_1 = 0$$

 $J_2: C_2 = C(0) \to B_1 = R - \epsilon \to \pi_2 = R - \epsilon - C(0)$

Round 1

$$J_1: C_1 = C(0) \to B_1 = C(0) - [C(0) - C(1)] = C(1)$$

 $J_2: C_2 = C(0) \to B_1 = C(0) - [C(0) - C(1)] = C(1)$

Suppose player 1 is drawn

$$\pi_1 = C(1) - C(0) < 0, \qquad \pi_2 = 0$$

Payoff Final

$$\pi_1 = C(1) - C(0) + 0 + R - \epsilon - C(1) = R - \epsilon - C(0)$$

$$\pi_2 = 0 + R - \epsilon - C(0) + 0 = R - \epsilon - C(0)$$
Auctioneer: $R - C(1) + R - R + \epsilon + R - R + \epsilon = R - C(1) + 2\epsilon$

Comparing with the two-objects no-capacity-constraint situation

 Δ : Without - With

$$\begin{array}{l} \Delta \pi_1 = 0 - [R - \epsilon - C(0)] < 0, \quad \Delta \pi_2 = 0 - [R - \epsilon - C(0)] < 0 \\ \Delta \text{Auctioneer} = 3R - C(0) - C(1) - C(2) + \epsilon - [R - C(1) + 2\epsilon] \\ \Delta \text{Auctioneer} = 2R - C(0) - C(2) - \epsilon > 0 \end{array}$$

4.4 Moderate capacity constraint

1. Consider that players costs are a function of the Interdependency (I) and Capacity Constraint (T) such that $C(I,T) = c(\gamma I - \mu T)$, for $\gamma, \mu \geq 1$, 0 < c < 1. The case where $\mu < \gamma$ can be interpreted as a reduction of the interdependency effect, in a way that it would be fully effective just after a period of time. If it is the case that $\mu = \gamma$ then we can also understand it as a delayed interdependency effect.

Although one could say capacity constraint have minor effects on costs or that the impact degree depends on the firms size, this model seeks to assess the situation where capacity constraint is a strong effect and can reduce bidders competitiveness for some time period. So, considering $\mu > \gamma$ represents the situation where winning an object will make the bidder less competitive than its opponent, even if only for a round.

Here we suppose that capacity constraint raises competitors costs in two "degrees", while interdependency lower costs in one "degree", so $\mu = 2$ and $\gamma = 1$.

Round 3

$$J_1: C_1 = C(1) \to B_1 = C(-1) - \epsilon \to \pi_1 = C(-1) - \epsilon - C(1) > 0$$

 $J_2: C_2 = C(-1) \to B_2 = C(-1) \to \pi_2 = 0$

Round 2

$$J_1: C_1 = C(-1) \to B_1 = C(-1) \to \pi_1 = 0$$

 $J_2: C_2 = C(0) \to B_2 = C(-1) - \epsilon \to \pi_2 = C(-1) - \epsilon - C(0) > 0$

Round 1

$$J_1: C_1 = C(0) \to B_1 = C(0) - [C(0) - C(1)] = C(1)$$

$$J_2: C_2 = C(0) \to B_2 = C(0) - [C(0) - C(1)] = C(1)$$

$$\pi_1 = C(1) - C(0), \qquad \pi_2 = 0$$

Final Payoff

$$\begin{vmatrix} \pi_1 = C(1) - C(0) + 0 + C(-1) - C(1) - \epsilon = C(-1) - C(0) - \epsilon \\ \pi_2 = 0 + C(1) - C(0) - \epsilon + 0 = C(-1) - C(0) - \epsilon \\ \text{Auctioneer: } 3R - 2C(-1) \end{vmatrix}$$

Comparing with the extreme high constraint case

$$\Delta$$
: "E. High" - "2 Degrees"

$$\Delta \pi_1 = R - C(-1) > 0, \quad \Delta \pi_2 = R - C(-1) > 0$$

 $\Delta \text{Auctioneer} = -2R - C(1) + 2C(-1) + 2\epsilon < 0$

The smaller capacity constraint reduces the competition degree, allowing the auctioneer to reach larger excedents. The 2 Degrees case is associated to lower competitors payoffs, in comparison when capacity constraint is higher.

- 2. Let's now assess the game with three objects and two competitor where one holds an interdependent object. Suppose player 1 is low cost L and player 2 is high H, $Z = \{1, 0\}$, $C(I,T) = c(\gamma I \mu T)$ where $\mu = 2$ and $\gamma = 1$. To solve this game, let's also suppose L wins the first round. If it happens, in the second round, costs are equal between agents, $C_L = c(1(1+1) 2(1))$ and $C_H = C(0)$.
 - \bullet In case L also wins round 2, we have the following on the third

Round 3

$$J_L: C_1 = C(1) \to B_1 = C(0) - \epsilon \to \pi_1 = C(0) - \epsilon - C(1) > 0$$

 $J_H: C_2 = C(0) \to B_1 = C(0) \to \pi_2 = 0$

• In case L loses the second round, the third is

Round 3

$$J_L: C_1 = C(2) \to B_1 = C(-1) - \epsilon \to \pi_1 = C(-1) - \epsilon - C(2) > 0$$

 $J_H: C_2 = C(-1) \to B_1 = C(-1) \to \pi_2 = 0$

As payoff is bigger in the second case, the type "L" agent just wants to win the round 2 in case it can be at least as good as when she loses second round and wins the third. So, if second round payoff in case of victory is X, then $x + C(0) - \epsilon - C(1) \ge C(-1) - \epsilon - C(2)$. So, L is indifferent between scenarios when x = C(-1) + C(1) - C(2) - C(0).

Due to that, type L player lowest bid in the second round is C(-1) + C(1) - C(2). As player H's has payoff zero in both cases, she is indifferent and has lowest bid equal to its cost C(0). As L has a "higher lowest bid", the second round is

Round 2

$$J_L: C_1 = C(0) \to B_1 = C(-1) + C(1) - C(2) \to \pi_1 = 0$$

$$J_H: C_2 = C(0) \to B_2 = C(-1) + C(1) - C(2) - \epsilon \to \pi_2 = C(-1) + C(1) - C(2) - \epsilon - C(0) > 0$$

So, player H wins Round 2.

The same assessment is made for the case where L loses the first round:

• In case L wins round 2

Round 3

$$J_L: C_1 = C(0) \to B_1 = C(0) \to \pi_1 = 0$$

 $J_H: C_2 = C(1) \to B_2 = C(0) - \epsilon \to \pi_2 = C(0) - \epsilon - C(1) > 0$

• In case L loses round 2

Round 3

$$J_L: C_1 = C(2) \to B_1 = C(0) - \epsilon \to \pi_1 = C(0) - \epsilon - C(1) > 0$$

 $J_H: C_2 = C(0) \to B_2 = C(0) \to \pi_2 = 0$

As the cases are symmetric, both require the same payoff on the second round $\pi = C(0) - \epsilon - C(1)$. In spite to that, players costs are different, requiring different bids to achieve such minimum payoff.

Minimum Bid

$$J_L : C(0) - \epsilon - C(1) + C(1)$$

$$J_H : C(0) - \epsilon - C(1) + C(-1)$$

As
$$C(-1) > C(1)$$
, we have

Round 2

$$J_L: C_1 = C(0) \to B_1 = C(0) - \epsilon - C(1) + C(-1) \to \pi_1 = C(0) - 2\epsilon - 2C(1) + C(-1)$$
$$J_H: C_2 = C(0) \to B_2 = C(0) - \epsilon - C(1) + C(-1) - \epsilon \to \pi_2 = 0$$

So, player L wins second round.

Closing this assessment let's check the bidders lowest bid in first round.

Player L wants object 1 in case

$$\begin{array}{rl} x + C(-1) - \epsilon - C(2) & \geq C(0) - 2\epsilon - 2C(1) + C(-1) \\ x & \geq C(0) - \epsilon - 2C(1) + C(2) \\ Bid_L & \geq C(0) - \epsilon - 3C(1) + C(2) \end{array}$$

Player H wants object 1 in case

$$\begin{array}{ll} y + C(0) - \epsilon - C(1) & \geq C(-1) + C(1) - C(2) - C(0) \\ y & \geq C(-1) + 2C(1) - C(2) - 2C(0) + \epsilon \\ Bid_H & \geq C(-1) + 2C(1) - C(2) - C(0) + \epsilon \end{array}$$

5 Empirical

In this section we quantitatively assess the effects of interdependency and capacity constraint acting together on the Brazilian transmission auctions.

As suggested by Rocha *et al.* (2013) the selection between winner and losers is endogenous, resulting in a bias when estimating an OLS due to non observable variables that turns a bid winner.

The bid can be explained by non observable variables as information asymmetry, company's efficiency, interdependency, etc. These non observable effects are revealed when its bid is the winner. One approach to deal with this situation is to admit that those variables won't change the relation between the independent variables and the bid, what would imply in heterogeneity between winner and loser coefficients Rocha *et al.* (2013).

In the transmission auction, the regulator reveals all the bids, but it is only observable in the different states: winner or loser. This setup can be handled by the **Roy Model**, also called **Switching Regression Model** by Maddala (1983) and **Tobit type 5 model** by Amemiya (1985).

Using this procedure, \mathbf{x}_1' are the winning probability explanatory variables, while \mathbf{x}_2' and \mathbf{x}_3' explain bids in the winners group (w=1) and losers group (w=0), respectively. In this exercise we utilize bidder characteristics as explanatory variables for the winning probability while both bidder and auction characteristics to explain bidding.

Table 1 reports descriptive statistics of the data base.

Table 1: Descriptive Statistics

	Table 1.	Descriptiv	e bladistic	<u> </u>				
Variable	Min.	1st Qu.	Median	Mean	3rd Qu.	Max.		
Price Cap	9.3e + 05	8.7e + 06	2.3e+07	4.4e + 07	4.9e + 07	1.2e+09		
Bid	6.6e + 05	7.2e + 06	1.7e + 07	3.4e + 07	3.5e + 07	1.0e + 09		
Discount	0	6.24	18	20.52	32	60		
Investment	1.04e + 7	6.2e + 7	1.5e + 8	4.7e + 8	3.2 e + 8	5.0e + 9		
Ext	0.0	65.0	195.0	288.2	389.0	2518.0		
Sub	0	0	1	1.021	2	7		
Interdep	0	0	2	3.631	4	38		
Diff of Interdependency	-30	-7	-3	-3.402	0	27		
Backlog	0	0	1	2.311	3	15		
# of Registered Companies	2	6	8	7.913	10	14		
# of Bids	1	3	5	5.185	8	10		
Dummy Variable	Freq							
South	0.1878							
South East	0.3301							
North East	0.2638							
Center West and North	0.3191							
Consortium	0.2804							
State	0.1257							
Foreign	0.3771							
Total Number of bids	724 Total Number of Projects 2							

Source: Author

The auctioneer Revenue Cap (RC) is likely to be the most important variable to explain bids. In a procurement auction it works as an upper bound for the bid. Specifically for the Brazilian transmission auction, the Reserve Price is estimated by making the Net Present Value of the investment cash flow goes to zero. Doing that, the investment return is equal to the Weighted Average Capital Cost (WACC), what reflects the average cost of different financing alternatives in the market. The investment cash flow considers among other the initial investment to build the transmission structure, the land usage costs and the projects development.

Although the reserve price already accounts for variables market indicators, we also include on our database variables like the Long Run Interest Rate (TJLP), Brazil-risk (EMBI+BR), and the relation between the RevenueCap by the Estimated Investment.

As object characteristics we include location, extension and number of substations. The last two variables directly impacts the necessary investment requested by the object. The longer is the line extension the higher are the costs with cables, towers and land while substations are related to expensive equipments. Each Brazilian region can affect investments and maintenance costs differently due to economic and geographic reasons. The North region is known for presence of the very dense Amazon forest what requires high equipment transportation costs due to location access difficulties. The region, as the South-East, can also be hardly affected by lightning and strong wind storms. Also, the South and South-East due to higher population density can have more costly land.

As a auction environment variable, we have the number of registered companies, what refers to the companies that have attended to some requirements previously made by the auctioneer. Although all those registered companies are allowed to bid in the auction, not all actually do bid. For some reason, companies may decide not to bid. The number companies that are registered and bid in the auction are called by (Num Bid). While the winning probability is directed affected by Num Bid, it should not be affected by the Num Regist as the companies may not actually bid. On the other way, as all companies bid simultaneously, the Num Regist seems to be more important for bid estimation.

For bidder personal information we utilize dummies variables indicating if the company is stateowned (State = 1) or foreign (Foreign = 1). The Interdependence level (Interdependency) is defined as the sum of contracts held by the company, in the specific region the object will be build. This variable works as a proxy for the economy of scale that can be provided by the structures in operation.

The player may adjust its strategy when playing against a competitor that is stronger or weaker than himself. To account for this adjustments we created a variable that measures the difference in the Interdependence Level. The *Diff Interdependency* is calculated as a difference of interdependency levels: the player and its opponent with higher interdependence level (among the opponents registered to compete for the object).

When in a disadvantage situation the bidder may want to bid even harder if it's competing against a high *Interdependency* level company. On the opposite situation, when competing against weaker opponents the bidder may not want to bid too strong.

Silva (2005) and Jofre-bonet & Pesendorfer (2000) defends that as the number of projects under construction grows the firm may suffer from a capacity constraint, i.e. it may be less competitive as a bigger part of its resources are in use. The Backlog variable counts the number of projects in execution hold by a bidder, as a proxy for the capacity constraint faced by the firm in the auction.

While operating contracts can add competitiveness to the bidder, it is possible that having multiple projects in the building stage can decrease bidder competitiveness due to Capacity Constraint. To evaluate this effect, *Backlog* counts the number of projects, in the building phase, the company will hold on the date the contract it is competing for is supposed to start.

A possible way to get away from *Backlog* effects is by setting partnership with other companies to share responsibilities. For this reason, we also utilize a dummy variable for the situation where the bidder is actually a Consortia (*Consortia*) of companies⁴.

We proceed estimation for two different variables, the Bid (Bid) value and the relative discount (Disc) between the RevenueCap and the Bid. While the first represents how much the company is accepting the contract, the second is a government measure of how much it saved by auctioning the object.

Before running the Switching regression model, we present OLS estimation for the $\log(\text{bid})$ in Table 2. The model (1) presents the estimations without the use of controls other than the $\log(Investment)$, which is highly significant in all estimations. For that model, the coefficient of the interdependency is significant while the backlog one is not. In model (2), with the addition of the Year controls, both coefficients are reported significant at 1% level. As expected, the interdependency coefficient is negative and the backlog is positive.

⁴For more information on consortia participation on the BTA seeTozei et al. (2014)

Table 2: Ols Estimations for $\log(\text{bid})^a$

	(1)	(2)	(3)	(4)	(5)	(6)
Constant	4.829***	5.571***	-5.463	-10.539	5.065***	4.437***
	(0.119)	(0.092)	(49.698)	(57.193)	(1.005)	(0.990)
log(Investment)	1.001***	0.977***	0.935***	0.935***	0.938***	0.940***
	(0.010)	(0.008)	(0.012)	(0.013)	(0.012)	(0.012)
$\log(\text{Interdependency} + 1)$	-0.089***	-0.058***	-0.045***	-0.049***	-0.055***	
	(0.014)	(0.010)	(0.012)	(0.014)	(0.013)	
Diff Interdependency				0.001	0.001	-0.025
				(0.002)	(0.002)	(0.023)
$\log(\text{Backlog} + 1)$	-0.012	0.041^{***}	0.051^{***}	0.050***	0.049^{***}	
	(0.017)	(0.012)	(0.013)	(0.013)	(0.013)	
$\log(\text{Interdependency during} + 1)$						0.009
						(0.011)
$\log(\text{Previous Interdep} + 1)$						-0.0002
						(0.002)
log(Previous backlog + 1)						0.005
						(0.003)
Controls						
Year	No	Yes	Yes	Yes	Yes	Yes
Region	No	No	Yes	Yes	Yes	Yes
Auction	No	No	Yes	Yes	No	No
Contract Specifics	No	No	Yes	Yes	Yes	Yes
Company Type	No	No	Yes	Yes	Yes	Yes
Macroeconomics	No	No	Yes	Yes	Yes	Yes

Note: *p<0.1; **p<0.05; ***p<0.01

Source: Author

In the third model, we control for the contract Region, the Auction, Contracts specifics as the line extension and the number of substations, the Company type, and Macroeconomics variables as the Long Run Interest rate and the nation risk index. The estimated coefficients for the interdependency and backlog are higher and still significant at 1% level. The model (4) adds the Difference of Interdependency to the control set, although it seems to not affect much the coefficient estimates.

The model (5) is distinct from the model (4) due to the remotion of the auction fixed control. Comparing the two models, we can verify that the coefficients of *Interdependency* and *CapacityConstraint* don't change significantly. By doing that we connect the estimated models with the model (6), that use the same set of controls as model (5).

The model (6) in Table 2 utilizes an adaptation of the procedure proposed by Silva (2005). The author tests for the existence of interdependency between contracts auctioned in the same day, part in the morning and the rest in the afternoon. The so called "morning effect" is related to the stronger afternoon bids realized by bidders that won contracts during the morning.

Our adaptated model tests if winning contracts in the auction day is related to lower bids for contracts in the same region. For that we use the variable "Interdependency During" auction. As the author, we control for any *previous interdependency*, i.e. for contracts previously won. Also following the author, we control for the Backlog level before the auction start.

^aThe numbers in parentheses are robust standard deviations.

Accordingly to Silva (2005), in his study the "morning effect" benefits on the fact that bidders know the contracts of the current auction, but not the contracts in the following one - to be held in about one month later. Therefore, the bidders focus on the interdependency gains of the current auction.

As presented in the last column of the table 2, the interdependency and backlog coefficients are not significant. It is worth noting that the expansion plans are presented long time before the auction, and usually bidders knows the contracts in several following auctions, in contrast to the setup in the De Silva study.

We proceed estimations for the Participation Decision and For the Winning likelihood. In both exercises, we found positive and significant correlation with Interdependency and negative and significant correlation with $CapacityConstraint^5$.

Table 3 shows the estimation results for OLS and for Switching Regression Model (SRM) procedures for the *Discount*. It presents the estimated coefficient and Standard Error (in parentheses) for each procedure and equation. The SRM should correct the auto-selection bias between the winner and loser groups.

The OLS estimates, in column (1), shows a positive coefficient for the *Interdependency* and a negative for the *Backlog*. As expected, a higher interdependency level is correlated to a higher *Discount*, i.e. with a lower bid. As part of the SRM, in column (2), we reports the estimations for the winning probability.

Comparing results in column (3) and (4) we can see that while *Backlog* is negatively correlated the *Disc* in the winner group, it is not significant for the Loser group. Also, for both groups, the coefficient for the *Interdependency* is positive and significantly different from zero.

The likelihood-ratio test for the joint independence of the three equations is reported in the last line of the output. The test suggests that the three equations are jointly independent, as required by the model. Both ρ_0 and ρ_1 are positive and statistically significant, meaning that there is positive selection into the Winner group and negative selection into the Loser group. Since ρ_1 is positive, it suggests that winners Disc are higher than a randomly selected one from the sample would be. Since ρ_0 is positive, it suggests that loser Disc are smaller than a randomly one selected one would be.

We repeat the SRM analysis for the Bid as the dependent variable⁶. Again the estimated ρ_1 and ρ_0 are significant and the model reportedly controls for selection bias, but now both parameters are negative. As expected, the Interdependency coefficient is reported negative and significant for both, the winner and loser groups. Furthermore, the Backlog is significant and negative for the winner group, but not significant for the loser one. Although the signs are the opposite of the previous model, the informations are in the same path.

It is worth noting that, as a result of the theoretical model with perfect information, would expect the *Diff of Interdependency* to be positive, suggesting that higher interdependency level would reflect higher bids in both groups. Besides that, the variable was not reported significant in any model.

Due to log-log estimations properties, the coefficients of log(investiment) have a elasticity interpretation. it is worth noting that, for the log(bid) estimations, we observed that the elasticity ranged between 0.9 and 1. As expected, variations in the investment prompt similar variations in the average bid.

To further analyze the relation between the *bid* and the *interdependency* and *backlog* levels, we run a Quantile Regression Model (QRM). This method allows to infer if the variables coefficients

⁵The results are available under request

⁶The results are available under request

Table 3: Ols and Switching Regression Model for Discount^a

Variable	OLS $Disc$		Eq. 1 Probit Winning		Eq. 2 Loser Group $Disc$		Eq. 3 Winner Group $Disc$	
(Intercept)	-89.2343		1.75260	***	-46.10	***	-55.31	***
# of Companies	(69.0140) 0.504		(0.51901) -0.1133	***	(10.12)		(15.41)	
State Company	(0.353) 8.204	***	(0.0218) 0.49676	***				
Foreign	$ \begin{array}{c} (1.718) \\ 4.006 \\ (1.201) \end{array} $	***	$ \begin{array}{c} (0.1234) \\ -0.1148 \\ (0.1176) \end{array} $					
Consortium	-4.568 (1.213)	***	-0.0529 (0.1333)					
$\log(\text{interdependency} + 1)$	3.311 (1.016)	***	(0.1999)	***	2.1544 (0.9628)	*	7.6300 (2.4405)	**
Diff of Interdependency	-0.068			**	0.1109 (0.11184)		-0.2459	
$\log(\text{Backlog} + 1)$	(0.136) -3.340	***			-0.8943 (0.9614)		(0.1887) -6.7395	***
$\log(\text{Investment})$	(0.919) 4.746	***			4.937	***	(1.7129) 3.2213	**
Investment/Price Cap	(0.891) 0.193	**			(0.872) 0.2258	***	(1.245) 0.1550	
EMBI	(0.095) 0.059				(0.0568) -0.0185	***	(0.080) -0.0230	***
L.R. Interest Rate	(0.518) 0.686 (4.529)				$ \begin{array}{c} (0.0021) \\ -0.0213 \\ (0.0106) \end{array} $	*	$ \begin{array}{c} (0.0036) \\ 0.0099 \\ (0.0158) \end{array} $	
Controls	, ,		27		,		,	
Year Region	Yes Yes		No No		Yes Yes		Yes Yes	
Auction	No		No		No		No	
Contract Specifics N	Yes 724		No 724		Yes 209		Yes 515	
$\rho_0 \ (Win = 0)$							0.7815	
$ \rho_1 \ (Win = 1) $					0.8934** (0.0380		(0.058)	o o)

Signif. codes: 0 "***" 0.001 "**" 0.01 "*" 0.05 "." 0.1 " " 1

Source: Author

are different for different quantiles of the bid. Furthermore, as the bid is so closely related to the investment and therefore to the contract size, we can infer how the coefficients changes with the contracts sizes.

The table 4 presents the QRM results for *bid* with quantiles varying between 0.15 and 0.85. Our results shows that the coefficients of both the *interdependency* and *backlog* get closer to zero for

 $[^]a$ The numbers in parentheses are robust standard deviations.

Table 4: Quantile Regression Model Estimates for log(bid)

	Quantile 0.15	25	50	75	85
log(investment)	0.96943 ***	0.95846 ***	0.95637***	0.96783***	0.97602***
,	(0.00996)	(0.00784)	(0.00759)	(0.00736)	(0.00452)
$\log(\text{interdependency} + 1)$	-0.10723 ***	-0.08776 ***	-0.03470***	0.00243	0.00762
	(0.01575)	(0.01289)	(0.01288)	(0.01176)	(0.00756)
Diff Interdependency	0.00373 *	$0.00251\ ^{*}$	0.00035	0.00014	-0.00073
	(0.00214)	(0.00150)	(0.00129)	(0.00106)	(0.00072)
$\log(\text{backlog} + 1)$	0.09171 ***	0.06791 ***	0.03094^{***}	0.01093	0.01434 **
	(0.01510)	(0.01361)	(0.01159)	(0.01123)	(0.00592)

Note: *p<0.1; **p<0.05; ***p<0.01 ^a Parentheses are for robust standard deviations.

Controls: Year, Region, Contract Specifics, Company Type and Macroeconomics

Source: Author

higher quantiles, with the exception of the last quantile.

The figures 5 and 5 graphically shows the table results for the Interdependency and for the Backlog, respectively. The solid red line represents the OLS estimation while the red dotted line represents the 90% level confidence interval. The coefficients are estimated for the quantiles ranging between 0.5 and 0.95. And the gray shade represents the 90% confidence interval for the various coefficients.

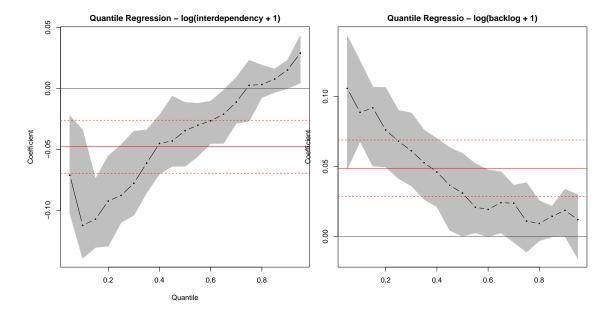


Figure 4: Quantile Regression for Inter- Figure 5: Quantile Regression for Back-dependency log

Source: Author Source: Author

6 Conclusion

The theoretical model let us infer that, interdependence and capacity constraint acting together: 1-Decrease bidders competitiveness; 2-Decrease auctioneers payoff; 3- Can lead to a raising prices pattern; 4- Can be minimized by introducing additional competitors; and 5- Highlights the importance of correct reserve price setting.

We verified a significant negative correlation between the firm's backlog and the auction participation, i.e. a negative correlation between the firms capacity constraint and its participation. Finally, we also observe a positive correlation between the interdependency and both the participation and the winning probability.

We empirically confirmed that both interdependency and capacity constraint are highly correlated to the Brazilian transmission auctions results, bid and discount. Therefore, the interdependency between the transmission projects are related to lower investment costs and are strategically utilized by bidders in this auction. On the opposite direction, the capacity constraint is related to higher and less competitive bids. Consequently, the capacity constraint is associated with lower winning probabilities and the interdependency is associated with higher winning probabilities.

Furthermore, the use of the Switching Regression Model reduced the auto-selection bias of the estimations and reinforced the directions of the correlations previously estimated.

We can't confirm the existence of "morning effect" between the same-day auctioned contracts. We believe that, by presenting the long term national expansion plans, the regulator diminishes the effect in favor of interdependency effects over several other auctions.

The implications of the above conclusions for policy makers are: 1- Capacity constraint is affecting the Brazilian transmission auction, and may be one source to induce companies lack of interest; 2- Interdependency and Capacity constraint affects bidders behavior and should be introduced to the methodology of specification of the reserve price. 3- Plans to rapid expand the grid can be frustrated if these effects are not considered; 4- Competition can minimize backlog effects and induce companies to bid lower.

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