

# Offenses and Enforcement: A Study of Toronto's Ticket Issuance Patterns\*

Cristina Su Lam

September 24, 2024

This paper analyzes Toronto's ticket issuance data from 2018 to 2023 to uncover patterns in traffic enforcement across various offense categories and demographic groups. The analysis reveals that certain offense types (fix this), consistently result in higher ticket counts, with significant geographic concentrations in specific city divisions. Trends in ticket issuance by age group and year also show fluctuations, with noticeable increases in enforcement activity during certain periods. These findings offer valuable insights for guiding targeted law enforcement policies and improving the allocation of resources across the city.

## 1 Introduction

Traffic violations play a significant role in shaping urban transportation systems, impacting both road safety and public behavior. In cities like Toronto, where traffic congestion and mobility issues are growing concerns, effective enforcement of traffic laws is essential to maintain order and safety. The issuance of tickets for violations such as speeding, distracted driving, and aggressive driving is a critical tool for law enforcement to manage these challenges. Understanding how these tickets are distributed across geographic areas and demographic groups can help policymakers ensure that enforcement is both fair and effective.

Recent studies suggest that specific offense types, such as speeding and distracted driving, contribute disproportionately to road safety hazards. While these violations are well-recognized, there is limited research on how the enforcement of these offenses is distributed across different city divisions or demographic groups. Ticket issuance data can provide insight into these trends, revealing whether certain areas or age groups are more likely to be ticketed. This information is vital for creating targeted strategies to address high-risk behaviors. Between 2011 and 2020, road safety in Canada improved in terms of overall rates of fatalities and serious

---

\*Code and data supporting this analysis is available at: <https://github.com/cristinaasu/TorontoTicketsIssued>

injuries, but speeding (25%) and distracted driving (21%) remained leading contributors to fatal accidents in 2020 Cite: <https://tc.canada.ca/en/road-transportation/publications/road-safety-canada-2020> .

This paper focuses on ticket issuance data in Toronto from 2018 to 2023 to examine enforcement trends before and after the COVID-19 pandemic, which significantly impacted traffic volume, public behavior, and law enforcement activities. The analysis will examine offense categories, geographic distribution, and demographic patterns, uncovering key trends in ticket issuance across the city. This study identifies which types of offenses consistently result in higher ticket counts, examines their concentration in specific city divisions, and explores how age demographics influence enforcement. It also tracks yearly fluctuations to assess broader trends in enforcement over time Cite: [Studies on pandemic-related changes in urban traffic enforcement](#) .

These findings provide valuable insights for guiding law enforcement strategies and resource allocation across Toronto. By identifying areas and demographic groups with higher rates of traffic violations, policymakers can implement more targeted interventions to improve traffic safety and ensure equitable enforcement practices. The paper is structured as follows: Section Two discusses the data and methodology, Section Three presents the findings, and Section Four explores the implications and suggests areas for further research.

## 2 Data Analysis

To explore patterns of ticket issuance in Toronto from 2018 to 2023, comprehensive data were acquired from the Toronto Open Data catalogue using the OpenDataToronto R package (Gelfand 2022). This dataset is continually updated, with the latest records up to August 2nd, 2024, ensuring relevance and accuracy for this analysis.

The initial dataset comprised various entries which included data points categorized by division, offense year, ticket type, and demographic details. To refine and optimize the dataset for this analysis, entries with unspecified division locations marked as “NSA” (No Specified Address), which generally denote occurrences outside the jurisdictional bounds of Toronto or those without a confirmed location, were excluded. Similarly, entries under the “Unknown” category within the age group variable were also omitted to maintain the integrity and reliability of the demographic analysis. Post-cleanup, the dataset was reduced to 15,672 observations, all meticulously documented from 2018 through 2023.

The statistical analysis was conducted using the R programming language, utilizing its powerful tidyverse suite (Wickham et al., 2019) for data manipulation and ggplot2 for visualization (Wickham, 2016). The key focus was to ascertain the distribution and variability of ticket issuance across different years and analyze demographic trends.

The cleaned dataset revealed a total of 1,145,119 tickets issued over the six-year period, averaging 190,853.2 tickets per year. The standard deviation of 14,082.49 highlighted a notable

variation in the number of tickets issued annually, suggesting influences of external factors or changes in enforcement intensity. This variability warranted a deeper exploration to understand annual trends and their implications on urban management and policy enforcement strategies.

Table 1: Sample of Toronto Tickets Issued Data

Offence Year	Division	Ticket Type	Offence Category	Age Group	Ticket Count
2018	D22	Prov Offence Summons Part III Form 104	Other HTA	Adult	1
2018	D11	Prov Offence Notice - Part I (Pot)	Other HTA	Adult	1
2018	D23	Prov Offence Notice - Part I (Pot)	Other HTA	Adult	1
2018	D22	Prov Offence Notice - Part I (Pot)	Other HTA	Adult	1
2018	D32	Prov Offence Summons Part III Form 104	Other HTA	Adult	1
2018	D41	Prov Offence Notice - Part I (Pot)	Other HTA	Adult	1

Table 2: Summary Statistics for Ticket Issuance in Toronto from 2018-2023

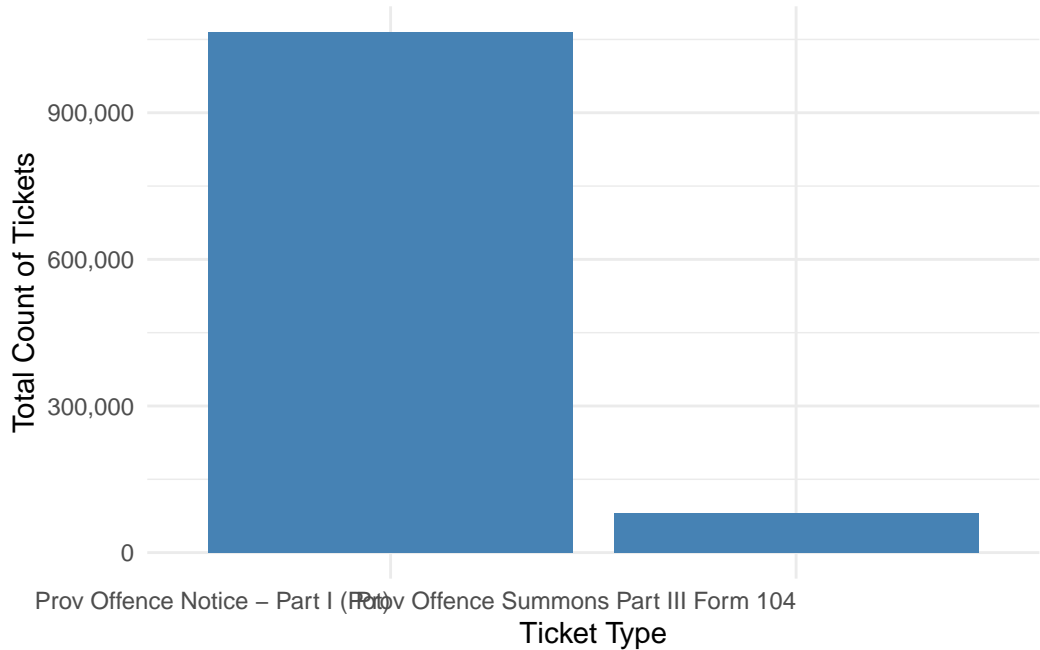
Summary.Statistic	Value
Total Tickets Issued	1,145,119
Mean Tickets Issued per Year	190,853.2
Standard Deviation of Yearly Tickets Issued	14,082.49

## 2.1 Offence Categories

Analysis of ticket categories reveals marked variations in enforcement across different offences. “Speeding” and “Other HTA” offences dominate ticket issuance, highlighting rigorous enforcement likely aimed at reducing high-speed incidents and enhancing road safety. Notably, the data shows that “Speeding” consistently incurs the highest number of tickets, underscoring its priority in traffic law enforcement agendas.

Conversely, tickets for “Distracted Driving” and “Aggressive Driving” are less frequent, which might suggest areas for increased enforcement. Given the dangerous nature of these offenses, particularly “Distracted Driving,” which is increasingly problematic with the ubiquity of mobile devices, there may be an opportunity to intensify focus here. This could include more

Table 3: Frequency of Ticket Categories



stringent monitoring techniques or public awareness campaigns targeting these specific behaviors.

Tickets Type vs Tickets Issued

Offence Category vs Tickets Issued

Ticket Counts by Ticket Type (Doughnut Chart)

## 2.2 Age Group

The data indicates a significant disparity in ticket issuance between adults and youths, with adults receiving the majority of tickets. This distribution likely mirrors the demographic composition of active drivers but also raises questions about the driving behavior between different age groups.

An in-depth analysis into the types of offenses by age group could unveil targeted opportunities for intervention. Educational programs, especially for new drivers, could be crucial in instilling good driving habits early. Additionally, exploring the impact of graduated licensing could yield insights into its effectiveness in mitigating youth-related traffic violations.

Table 4: Stacked Bar Chart of Offence Categories by Ticket Type

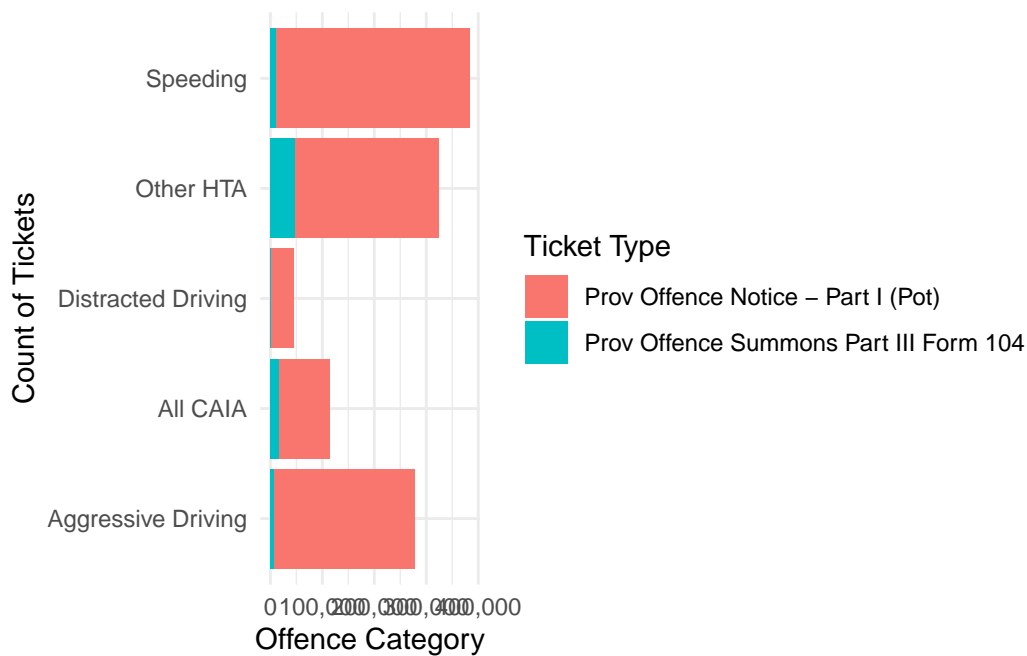


Table 5: Distribution of Tickets by Type

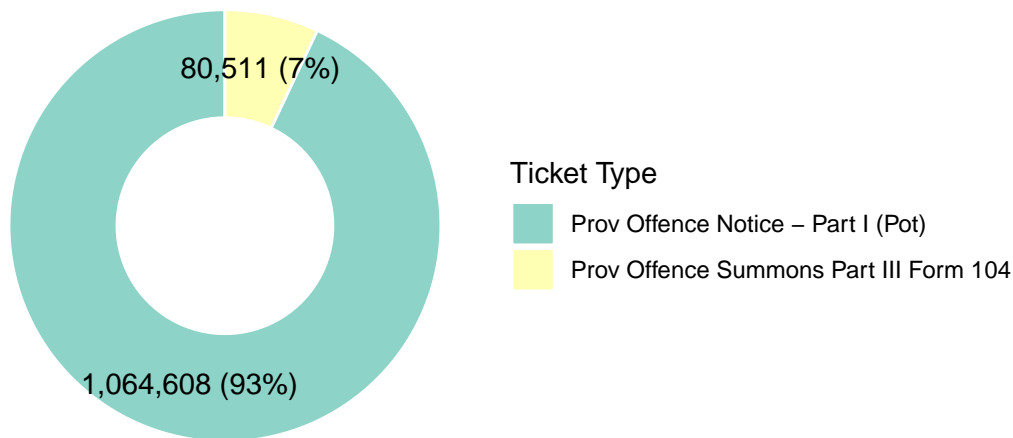
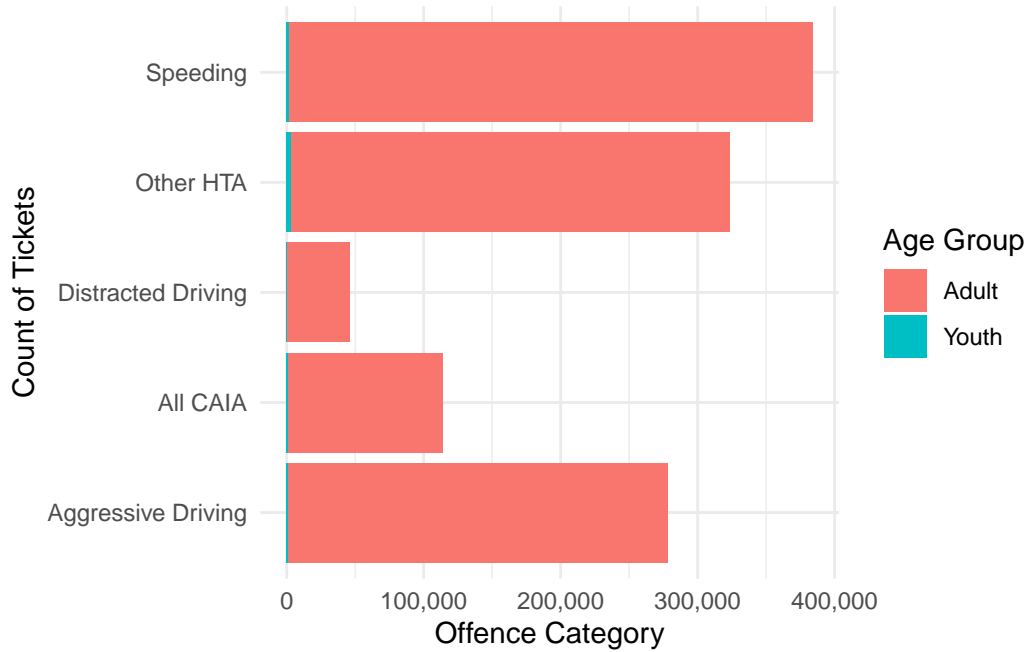


Table 6: Stacked Bar Chart of Offence Categories by Age Group



## 2.3 2.3 Yearly Patterns

Reviewing ticket issuance over several years shows fluctuations, with a noticeable peak in 2023. Such variations could reflect changes in enforcement intensity, alterations in traffic laws, or broader socio-economic trends affecting driving patterns.

Examining the influence of policy changes, economic factors, or even public events could explain some of the annual variations observed. This could be particularly relevant for understanding the impact of global events like the COVID-19 pandemic on traffic patterns and enforcement.

## 2.4 Geographic Distribution

Ticket distribution by geographic division highlights areas with varied enforcement levels. The highest concentrations of tickets in divisions D41, D55, and D14 suggest that these areas could be high traffic zones or regions with higher incidences of traffic violations. This distribution may reflect strategic placement of traffic law enforcement resources in areas perceived as high-risk.

Further analysis could correlate high ticket areas with external factors such as traffic volume, accident rates, or demographic data. Understanding these correlations can help in optimizing

Table 7: Ticket Counts by Offence Category and Year

```

<div id="hjrzuortn" style="padding-left:0px;padding-right:0px;padding-top:10px;padding-bottom:10px;">
  <style>#hjrzuortn table {
    font-family: system-ui, 'Segoe UI', Roboto, Helvetica, Arial, sans-serif, 'Apple Color Emoji', 'Segoe UI Emoji', 'Segoe UI Symbol';
    -webkit-font-smoothing: antialiased;
    -moz-osx-font-smoothing: grayscale;
  }

  #hjrzuortn thead, #hjrzuortn tbody, #hjrzuortn tfoot, #hjrzuortn tr, #hjrzuortn td, #hjrzuortn th {
    border-style: none;
  }

  #hjrzuortn p {
    margin: 0;
    padding: 0;
  }

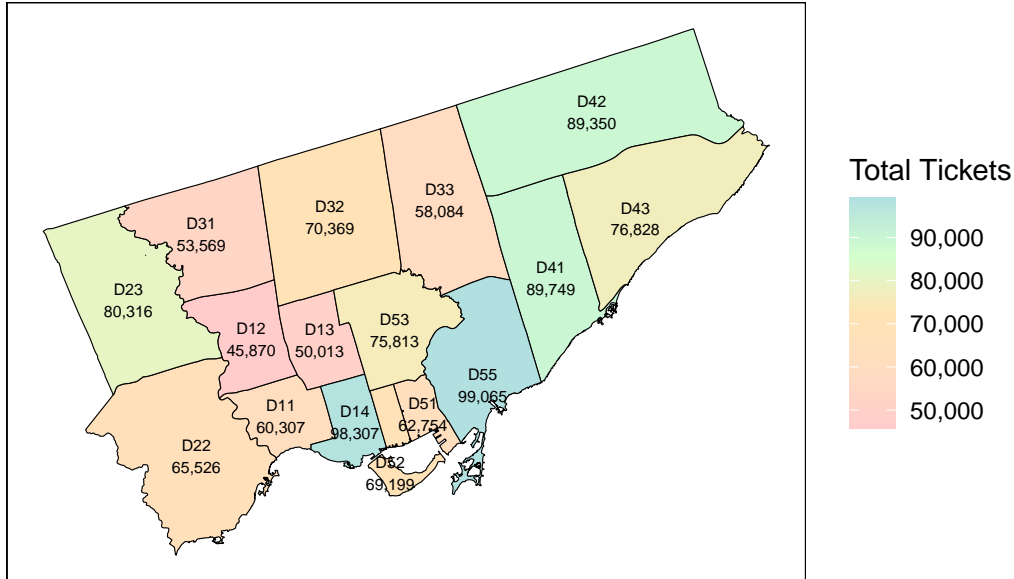
  #hjrzuortn .gt_table {
    display: table;
    border-collapse: collapse;
    line-height: normal;
    margin-left: auto;
    margin-right: auto;
    color: #333333;
    font-size: 16px;
    font-weight: normal;
    font-style: normal;
    background-color: #FFFFFF;
    width: 100%;
    border-top-style: solid;
    border-top-width: 2px;
    border-top-color: #A8A8A8;
    border-right-style: none;
    border-right-width: 2px;
    border-right-color: #D3D3D3;
    border-bottom-style: solid;
    border-bottom-width: 2px;
    border-bottom-color: #A8A8A8;
    border-left-style: none;
    border-left-width: 2px;
    border-left-color: #D3D3D3;
  }

  #hjrzuortn .gt_caption {
    padding-top: 4px;
    padding-bottom: 4px;
  }

  #hjrzuortn .gt_title {
    color: #333333;
    font-size: 125%;
    font-weight: initial;
  }

```

Table 8: Total Tickets Issued by Division



resource allocation, ensuring that enforcement efforts are both effective and efficient.

### 3 Discussion

#### 3.1 Results and Implications

This study highlights the complexity and challenges of traffic law enforcement in a major urban center. The predominance of speeding and other HTA offenses suggests that while enforcement measures are effective in capturing these violations, ongoing issues persist that require continuous effort and adaptation of strategies.

Implications: Enhancing enforcement for less frequently ticketed but highly risky behaviors such as distracted and aggressive driving could further improve road safety. Also, differential enforcement strategies considering the unique characteristics of each division may lead to more efficient use of resources and greater compliance with traffic laws.



## 3.2 Further Areas of Exploration

The initial findings suggest several avenues for deeper investigation. Analyzing the causes for the geographic and demographic patterns in ticket issuance could provide insights into underlying factors influencing these trends.

Suggestions: Integrating data on traffic flow and vehicle density with ticket issuance could offer a more comprehensive understanding of the effectiveness of current traffic law enforcement strategies. Additionally, employing advanced analytical techniques, such as predictive analytics or machine learning, could forecast trends and inform proactive traffic management strategies.

This paper offers a foundational exploration into the patterns of ticket issuance within Toronto, providing a base from which policymakers and researchers can further investigate and improve traffic law enforcement strategies. By continuing to analyze these patterns and their broader implications, strategic improvements can be formulated to enhance both compliance and overall road safety across the city.

This expanded discussion provides a thorough analysis of your data, ensuring each section of the paper is robustly supported by the visualizations and the underlying data you've provided.

## **Appendix**

### **A References**