

# Empowering the crowd: Feasible strategies to minimize the spread of COVID-19 in high-density informal settlements

Authors names TBA

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Add your affiliation here.

## Abstract

Background, Methods, Findings, Interpretation, and Funding. Lorem ipsum dolor sit amet, consectetur adipiscing elit. Ut purus elit, vestibulum ut, placerat ac, adipiscing vitae, felis. Curabitur dictum gravida mauris. Nam arcu libero, nonummy eget, consectetur id, vulputate a, magna. Donec vehicula augue eu neque. Pellentesque habitant morbi tristique senectus et netus et malesuada fames ac turpis egestas. Mauris ut leo. Cras viverra metus rhoncus sem. Nulla et lectus vestibulum urna fringilla ultrices. Phasellus eu tellus sit amet tortor gravida placerat. Integer sapien est, iaculis in, pretium quis, viverra ac, nunc. Praesent eget sem vel leo ultrices bibendum. Aenean faucibus. Morbi dolor nulla, malesuada eu, pulvinar at, mollis ac, nulla. Curabitur auctor semper nulla. Donec varius orci eget risus. Duis nibh mi, congue eu, accumsan eleifend, sagittis quis, diam. Duis eget orci sit amet orci dignissim rutrum.

## Introduction

The COVID-19 pandemic is intensifying in the developing world [1]. In Africa, SARS-CoV-2 has been spreading from urban areas to informal settlements [2]. With more than 1 billion people living in informal settlements worldwide, urgent action is needed to contain the virus in these settings, a task which necessarily involves the engagement of the communities living in them [3].

The need for action is even more pressing in regions immersed in protracted armed conflicts, where large portions of their populations have become displaced. When the displaced population exceeds official resettlement and refugee camp capacity, Internally Displaced Persons (IDPs) must live in informal settlements (hereafter named “camps”). These regions must contend with the public health challenges resulting from violence [4], the deterioration of health-systems [5], especially of critical care [6], and the breakdown of essential public infrastructure such as water and sanitation systems [7].

This research focuses on the Northwest region of Syria (NWS): a relatively small geographical area with 4.2 million people, of which 1.15 million (27.4%) are IDPs living in camps [8]. The health status of households in camps in NWS is poor; 24% have a member with a chronic disease, of whom 41% have no access to medicines [9]. As in other conflict regions, the political instability in NWS hinders coordinated public health actions, and the ongoing movements of IDPs create ample opportunity for infectious disease transmission, while making contact tracing interventions infeasible.

To investigate feasible COVID-19 prevention interventions in the camps, we considered a Susceptible-Exposed-Infectious-Recovered model in which the camps’ populations are divided into classes reflecting their estimated age-structures and comorbidity prevalence [SM Table 2]. We use this model to propose a number of interventions aimed at reducing the number of contacts within and between population classes in general, and with symptomatic individuals in particular. We paid special attention to how the living conditions in informal camps inform the assumptions underlying our proposed interventions. We modeled interventions previously proposed for African cities [10], such as self-distancing, isolation of symptomatic individuals and the creation of a ‘safety zone’ in which more vulnerable members of the population are protected from exposure to the virus.

Building upon the approach used to model the impact of these interventions in African cities, our model includes a parameterization of the contacts each individual has per day [10]. We further elaborate upon this approach by making a more explicit representation of contacts and other parameters in the model. We consider the micro-dynamics of contacts, the time that individuals take to recognize their symptoms before self-isolating, the effect of having care-givers to attend isolated individuals, and the existence of a buffer zone in which exposed and protected population classes can interact under certain rules, among other details. We examine a potential worst-case scenario in which there is no access to any healthcare facility. Since empowering local communities in conflict regions to understand how to control COVID-19 is possibly the most (and perhaps only) effective way to minimize its spread, our models are of utmost importance for informing the implementation of realistic interventions in these regions.

## Methods

### The model

We considered a discrete-time stochastic model, simulating a viral outbreak in a single camp over a 12 month period. The model is divided into compartments containing individuals at different possible stages along the disease’s progression [SM Fig 1], and splits the population into classes by age and comorbidity status. The simulation starts with a completely susceptible population where one person is exposed to the virus. The disease in exposed individuals progresses through a preclinical infectious stage, followed by either a clinical (symptomatic) or sub-clinical (asymptomatic) infectious stage, resolving through recovery or death. Additional susceptible individuals become infected through contact with infectious individuals. We verified that a steady state was always reached before the end of each simulation. We did not consider migration, births, nor deaths due to other causes, since they are small enough in magnitude to not significantly impact the course of an outbreak, provided additional conflict does not erupt.

### Population structure

We parameterized the model with data from IDPs in NWS [11]. The population size of informal camps is log-normally distributed, with a mean of 600 individuals. We simulated camps with 500, 1000 and 2000 individuals. Since interventions tend to be less effective in larger camps, the results presented refer to simulations with 2000 individuals, unless otherwise specified. We considered 3 age groups: age 1 (0-12 years old), age 2 (13-50 yrs.) and age 3 (>50 yrs). For ages 2 and 3, we considered two subclasses comprising healthy individuals and individuals with comorbidities. The fraction of a simulated camp’s population in each of these 5 classes is shown in [SM Table 2].

### Epidemiological severity assumptions

In NWS, there are 975 hospital and community-based treatment (CCTC) beds (1410 planned), 114 ICU beds (188 planned) and 86 ventilators available (159 planned) for 4.2 million people [12, 8]. Basic estimation predicted a collapse of the health facilities after 8 weeks of the outbreak [Ref]. Hence, we considered a worst-case scenario in which individuals will not have access to healthcare. We consequently assumed that all critical cases, those requiring ICU care, would die. However, there is greater uncertainty of the fate of severe cases, those requiring hospitalization but not ICU care. We therefore considered a compartment for severe cases to account for a longer infectious period if they stay in the camp. This compartment also helped us model some interventions more realistically, for example by noting that the symptoms of severe cases are incompatible with self-isolation. To estimate upper and lower bounds for the outcome variables of our model, we simulated two possible scenarios for the fate of this compartment: one in which all cases recover, and another in which all die. In the simulations presented in the Main Text, we consider the worst-case scenario in which all of these cases die.

The fractions of symptomatic cases that are severe or critical are class-specific (parameters  $h_i$  and  $g_i$ , see [SM Table 2]). We estimated these parameters using data from developed countries with superior population health [13, 14]. Following previous work [10], we reasoned that the case severity distributions of NW Syrian adult population classes would correspond with those of older age groups in developed countries.

## Transmissibility assumptions

Although asymptomatic individuals have been considered less infectious in previous models [10], our estimated 16% of cases being asymptomatic [15] may be an underestimate when considering recent findings that up to 49% of cases may be asymptomatic [Ref]. To compensate for this discrepancy, we consider asymptomatic and symptomatic cases, in addition to presymptomatic and hospitalized cases, to be equally infectious. We obtained the duration individuals spend in each compartment from the literature [SM Table 1].

Each individual’s contact rate [SM Table 2] is class-specific, and was estimated from conversations with camp managers in NWS. The probability of random interaction with an individual from each class is proportional to this class’ fraction of the population. The product of these two values is the contact rate between two respective classes.

The probability of infection from contact with an infectious individual,  $\tau$ , was estimated from a Gaussian distribution of the basic reproduction number,  $R_0$ , with mean of 4 (99% CI:3–5). This distribution was a compromise between values reported in the literature from regions with high-density informal settlements:  $R_0=2.77$  in Abuja, 3.44 in Lagos [16], 3.3 in Buenos Aires [17], and 5 in Rohingya refugee camps in Bangladesh [18]. The probability distribution of  $\tau$  was estimated by randomly generating a value for  $R_0$ , and dividing this value by the real part of the main eigenvalue of the Next Generation Matrix (see Supplementary Material).

## Interventions

### Self-distancing

We considered a situation in which the whole population reduces their mean number of contacts per day by a certain magnitude (20% or 50%). Since the mean number of people per tent in a camp is 7 [verify], we considered that the number of contacts per day cannot be reduced by more than a 50%. For an adult, this would mean 7.5 contacts per day.

### Safety zone

In this intervention, the camp is divided in two areas: a safety zone, in which more vulnerable people live (hereby referred to as a “green” zone following previous studies [10]), and an exposed (orange) zone with the remaining population. In the simulations, the first exposed individual always belongs to the orange zone. We avoided the use of the term “shielding” to describe this intervention, since it may erroneously suggest that the vulnerable population is isolated in a closed space, such as a separated building. Such an intervention would require additional assumptions on how contacts occur in a closed space. The living conditions within both zones remain the same so, the overall contact rate does not change unless self-distancing is also implemented. In practice, reducing the contact rate with individuals living in a different zone implies an increase in the contact rate with individuals in the same zone (see Supplementary Material). This allows us to investigate undesired side-effects of this intervention. Since proposals for partitioning the population may be received differently across camps, we considered several scenarios for allocating a camp’s population to the two zones [SM Table 3]

Interaction between the two zones is limited to a “buffer zone”. We assumed that these zones would be open spaces, with guidelines in place to limit occupancy to 4 individuals wearing masks, with 2 meters separating individuals from the two separate zones. We assume that non-compliance will be such that the probability of transmission from contacts will be reduced by 80% compared to the baseline. If individuals in the green zone cannot leave and thus need to be provided with supplies by individuals in the orange zone, any delivery of supplies will necessarily take place in the buffer zone. In our simulations, we considered limiting individuals in the green zone to 10 or 2 contacts with individuals from the orange zone per week. Other variations on this intervention we explored include preventing symptomatic individuals from entering the buffer zone and “locking down” the green zone, where their number of weekly contacts in the buffer zone is reduced by 50%, or a maximum of 90% (see Table XXX).

## Self-isolation

Self-isolation is a challenge in informal settlements, where households consist of a single, often small space, water is collected at designated locations, sanitation facilities are communal and food supplies are scarce. We considered the possibility of those showing symptoms self-isolating in individual tents in dedicated parts of the camps, or next to the tents of their relatives. We simulated this intervention with 10 isolation tents per camp, up to an unlimited number (see Table XXX). We also considered minimum time intervals for individuals to recognize their symptoms: with means of 12, 24 and 48 hours (see Table XXX). In addition, we modeled the role of care-givers dedicated to supplying isolated individuals, who interact with them via a buffer zone. In considering one care-giver per individual with one contact per day, we do not neglect the probability of infecting the rest of the camp. We further considered that severe cases, or those in the hospitalized compartment, are fully infectious since they require more intensive care that is not possible to deliver while adhering to the guidelines of the buffer zone.

## Evacuation

The last intervention we simulated is the evacuation of individuals in the hospitalization compartment. We assume the evacuees will be taken to isolation centers, not hospitals, so this measure does not change their fate [12] ; The only effect this intervention has is reducing the infectivity of evacuees to zero.

## Analysis of the interventions

For each implementation of the interventions, we run 500 simulations, analysing results arising from the incorporation of an intervention with respect to a set of simulations in which the intervention was absent. The main variables we considered in the comparisons were the fraction of casualties in the population, the case fatality rates (CFR), the fraction of population recovered and the time at which it is observed a peak in the symptomatic population, which is the most informative population in settings in which there is no access to other tests. We additionally considered the fraction of simulations in which at least one death is observed, as a proxy for the probability of outbreak. For consistency, when we compared the statistics of a given variable between two interventions, only simulations in which there was an outbreak were considered. When it was needed to individuate if differences between interventions were significant, we conducted statistical analysis: t- or Welch-tests for pairwise comparisons depending on whether normality is fulfilled, and Tukey tests for multiple comparisons among non-orthogonal variables.

## Results

When interventions are absent, the CFR takes values around 2% when we consider that individuals that would require hospitalization (but not ICU) are recovered (Suppl. Fig. ), raising up to ~11% when we considered that all would die . In the following and unless otherwise stated, we consider the latter scenario to evaluate the interventions. In such scenario, the probability of observing an outbreak is close to 0.85, having that 10% of the population in the camp would die, with the number of symptomatic cases peaking after 55 days.

Self-distancing has a notable effect in reducing the probability of outbreak, with a 10% decrease when just a reduction of a 20% in the number of contacts was considered (Fig. 1A). It was, however, needed a reduction of up to 50% to observe a more nuanced decrease in the fraction of population dying, that could be reduced as much as a 35% (Fig. 1B). The same occurs for the time to the peak of symptomatics (Fig. 1C), which increases up to 110 days, hence doubling the values when there are no interventions in place. As a counterpart, the proportion of population recovered is reduced a 35% (Suppl. Fig. )

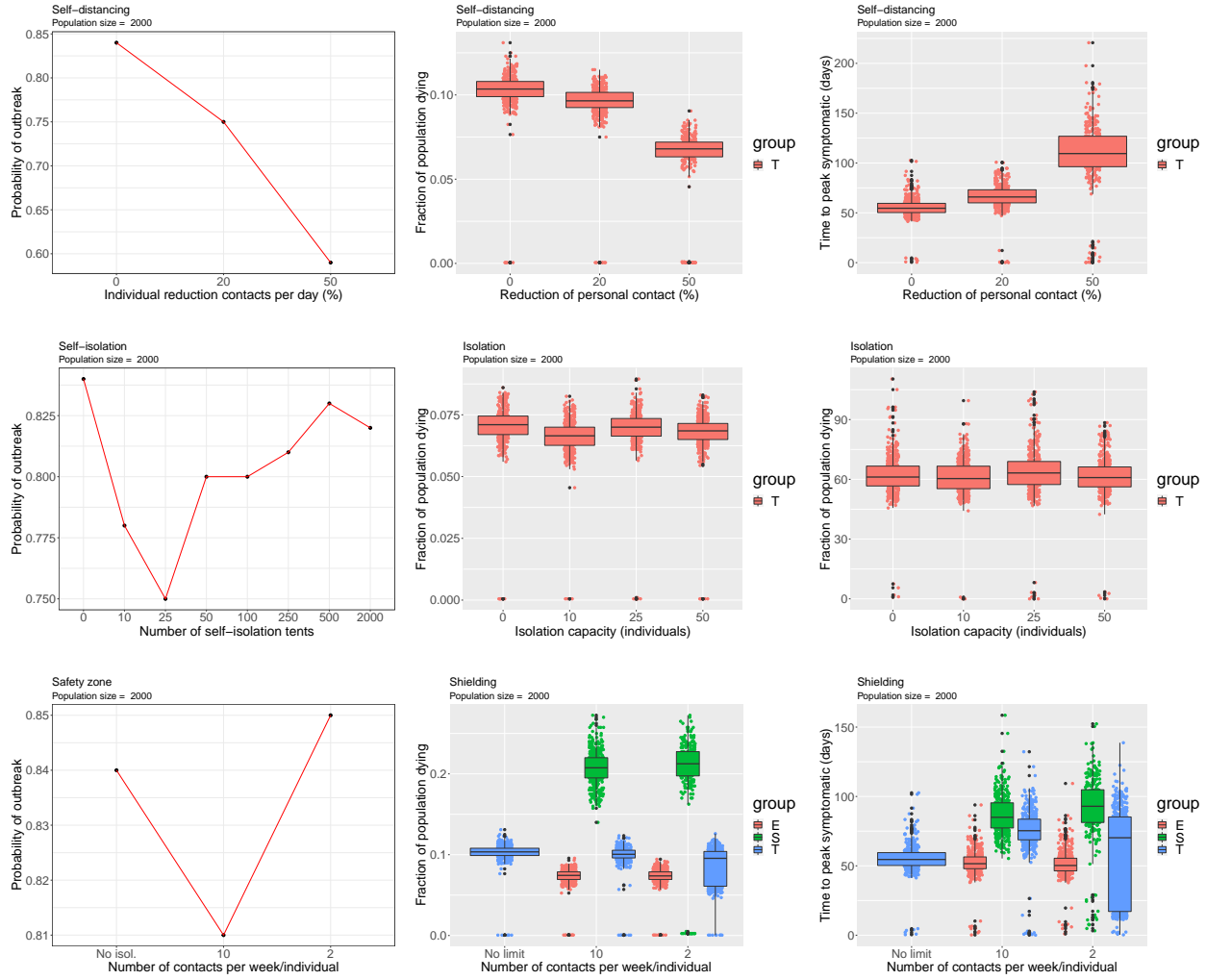


Figure 1: **Lower and upper bounds when interventions are absent.** Probability of outbreak (left-column), fraction of casualties (middle-column) and time in which the number of symptomatic cases peaks (right-column) for the interventions incorporating self-distancing (top-row) self-isolation (middle-row) and for the implementation of a safety-zone (bottom-row).

Self-isolation brings a modest decrease in the probability of observing an outbreak (Fig. 1D), but it provides a strong reduction in the fraction of population dying ( $\sim 30\%$ ), when only 10 tents are available for a population of 2000 individuals, i.e. a 0.5% of the total population (Fig. 1E). Interestingly, increasing the number of tents does not significantly[?] enhance this reduction and, when the number of tents represent a 10% of the population, the fraction of deaths even increases. This effect is a consequence of having one carer per individual isolated (see Supplementary Material), whose side effect is that, when the number of isolated population increases, it also increases the number of adult healthy individuals in contact with the infected population. Still, the Case Fatality Rate experience a continuous, albeit small, reduction with an increasing number of tents (Supplementary Fig. XX).

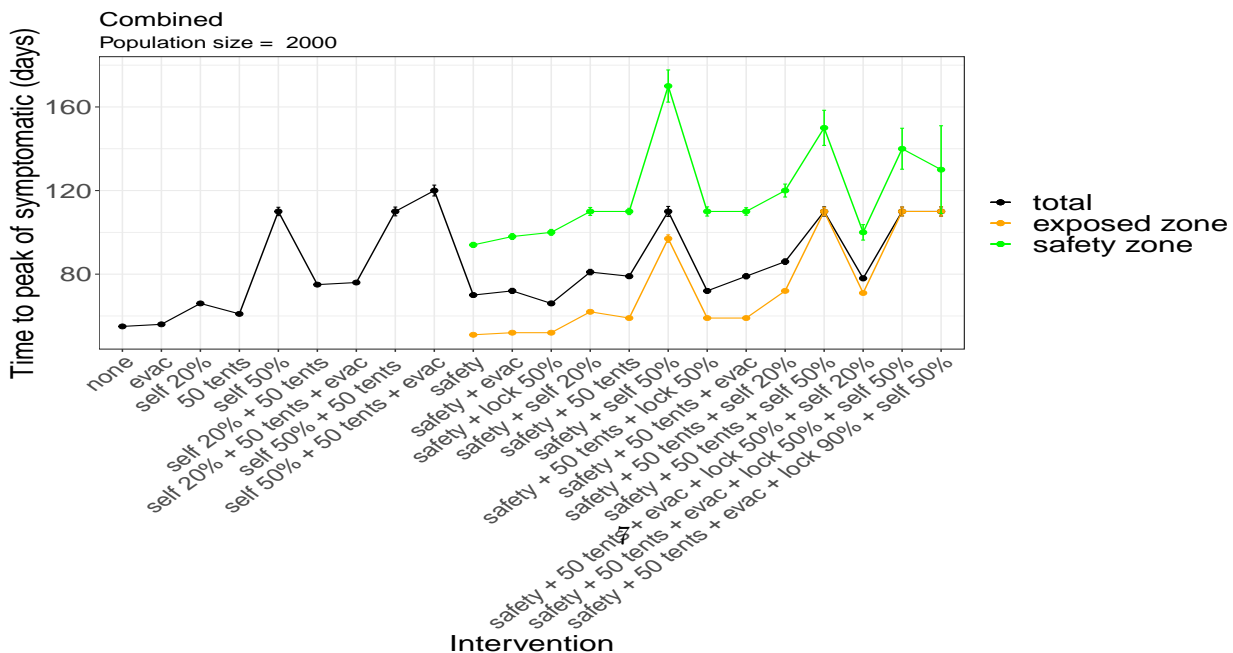
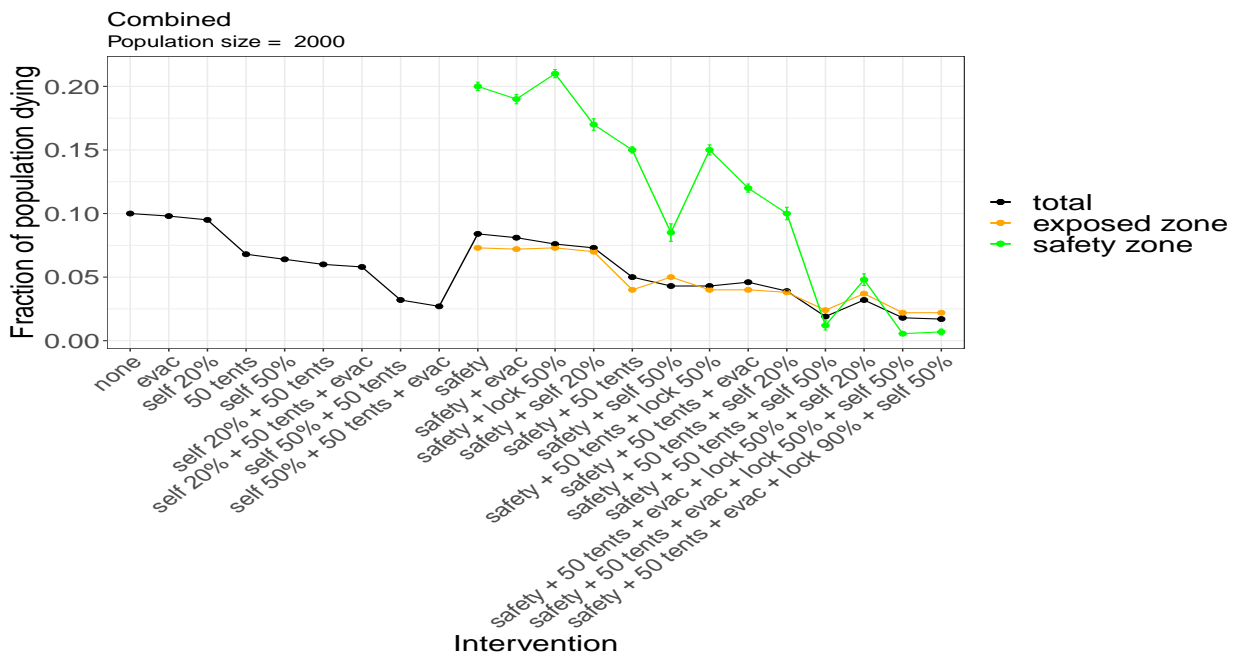
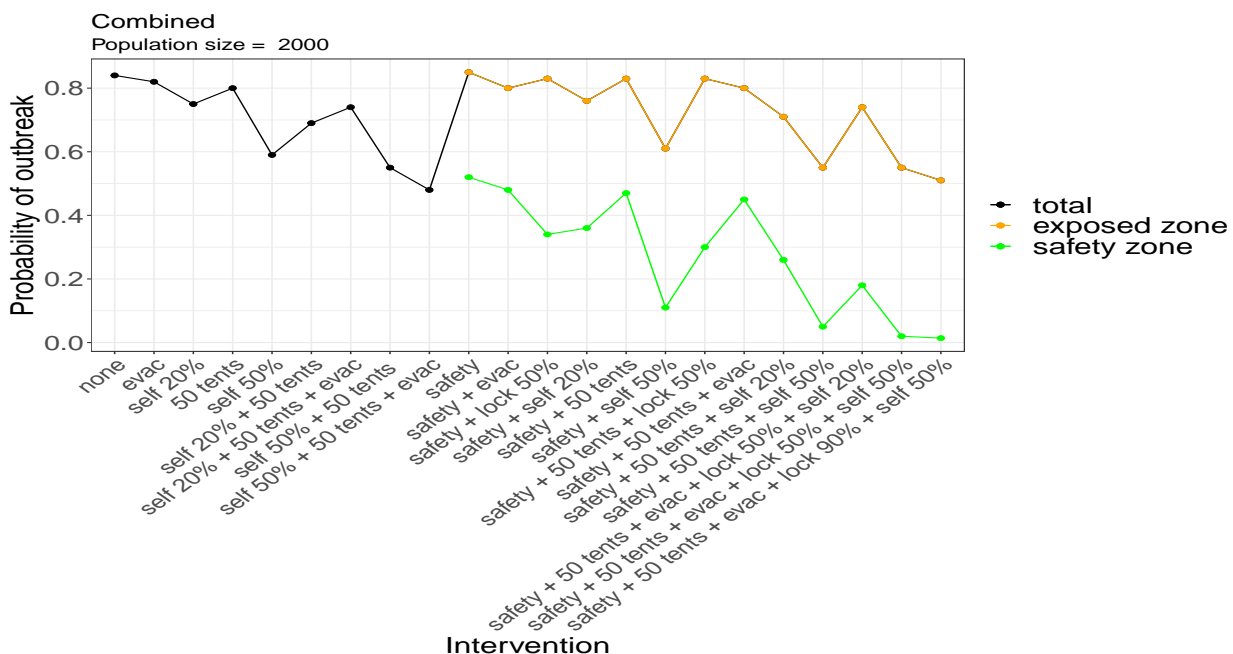
Importantly, these results hold when the time required for individuals to recognize their symptoms is of 24h on average, and the intervention becomes less effective when this time increases (Supplementary Fig. XX). On the other hand, reducing this time to 12h does not significantly reduce the fraction of people dying, but it does increase the time in which the number of symptomatic cases peak (Supplementary Figs. XX and XX). If we additionally consider that the symptomatic cases that would require hospitalization are evacuated, it is only observed a 2% reduction in the fraction of individuals dying (Supplementary Fig. XXX). Since we assumed that the evacuation does not change their fate, the intervention only affects their infectivity. Although the period between developing more important symptoms and dying is relatively long ( $\sim 10$  days), the number of individuals

under these conditions is small, when compared to the rest of the infected population.

Creating a safety zone overall improves the effect of previous interventions, but sometimes with different outcomes for the exposed and protected populations. For instance, the probability of outbreak strongly decreases (almost 40%) for the protected population (see Fig. 1G). Notably, approximately 16% of this reduction is due to the health checks performed to get into the buffering zone, which exclude symptomatic individuals (Supplementary Fig. XX). On the other hand, the probability of outbreak may increase for the exposed population if the contacts per week and per individual occurring in the buffering zone are reduced to 2. This is a consequence of an increased number of contacts within subpopulations, which may also explain the increase in the CFR of the protected population (Supplementary Fig. XX), . Despite of this side-effect, the fraction of individuals dying for the protected subpopulation and, in turn, globally, is reduced (Fig. 1H). Another important outcome of this intervention is the notable increase of the time to peak of symptomatics, raising up to 35% globally, and to 70% for the protected population (Fig. 1I). Regarding the population moving to the safety zone, having only elderly or at most elderly and adults with comorbidities, guarantee a low probability of outbreak, which would otherwise increase the global fraction of population dying (Supplementary Fig. XX and XX). Positive effects of the safety zone are even more marked for smaller population sizes, except for the time to peak of symptomatic, which has a weaker effect for smaller populations (Supplementary Fig. XXX and XXX).

The incorporation of a lockdown again shows the side-effect in which, if there is an outbreak in the safety zone, it has a negative effect due to the increased number of contacts of individuals within the zone (Supplementary Fig. XXX). However, the probability of outbreak is very strongly reduced to a barely 10% and, consequently, when there is an outbreak in the camp (which in most of the cases will not reach the safe zone) the fraction of deaths decreases overall (Supplementary Fig. XXX).

Finally, the combination of interventions add their effects approximately behave as they were shown when incorporated individually (Fig. XXX and Supplementary Fig. XXX). In particular, the creation of a safety zone improves the benefits of the other interventions, and there are not noticeable side effects beyond those previously described.



## Discussion

In this research, we proposed a number of feasible interventions of immediate applicability, for informal settlements. We took as reference settlements of IDPs in the NW of Syria, and took into account the feasibility of the different interventions, their cultural acceptance and the need for low-cost solutions. In general, we considered worst case scenarios, leading to a probable overestimation of the number of casualties but making more apparent the potential effects of the interventions. Our results are aligned with previous works XXX

Self-distancing proves to be an efficient measure, and reducing the number of contacts to a 50% has the most important effect among all the interventions. Such a reduction may, however, be difficult to achieve, due to the large 6-13 year's old fraction of the population which may have high motility within the settlements and little control.

We proposed the implementation of self-isolation using individual tents, that could be located either in a dedicated zone in the camp or next to the tents of relatives, with a buffering zone ( $\sim 2 m^2$ ) in-between. We think this intervention is more likely to be accepted in NW Syria than the evacuation to community-based isolation wards which poses cultural challenges and whose minimum set-up requirements are hardly fulfilled [WHOsetupWards]. The use of individual isolation tents is effective even for a number of individual tents as low as 5 to 10 per 1000 capita in the settlement.

One of the parameters that we assessed is the need for care-givers for individually isolated individuals. Although, in many cases it will be impossible to discern Covid-19 from other affections by the community, an increase in the contacts between individually isolated individuals and their care-givers may increase the infectivity. We considered that there is one care-giver per individual isolated with a daily contact in a buffering zone, and this choice shows that increasing the number of isolated individuals over xx cases increases the infectivity, due to the consequent increase of exposed care-givers. This could be circumvented with a more organized group of care-givers, which would reduce the number of total contacts with infectious individuals. The intervention is effective even though we assumed that individuals requiring hospitalization should leave the tents due to their need of care, and hence they become fully infectious.

The intervention consisting in separating the settlement in two zones, one of which is a safety zone, does not modify the composition of the settlement, not the number of people per tent and distance between tents. This would mitigate side-effects derived from an increase in the number of contacts between vulnerable population. In our modelization, we considered that contacts between the individuals within the safety zone are not reduced as compared to the exposed zone, and we observed in some cases an increase in the fraction of deaths in the protected population. However, these side-effects are compensated by the strong reduction in the probability of outbreak in the safety zone that this intervention provides, which leads to an overall reduction in the fraction of deaths in the whole camp. Moreover, in NWS Syria there are about 1000 camps, which will statistically justify such an intervention. Most importantly, it is unrealistic to think that the level of contacts will be maintained in the safety zone if an outbreak occurs in the camp, which would lower the chances of such side-effects.

An important question for the success of this intervention comes from the efficiency of the buffering zone. The reduction in the number of contacts per week in the buffering zone between individuals living in the safety zone and individuals from the exposed zone, the implementation of basic health checks to identify symptomatic individuals, and the eventual lockdown, have notable effects. Also important is which population should be shielded. Protecting only elderly and at most adults with comorbidities have the most beneficial effects, and the intervention becomes less effective when healthy adults and kids are included. However, the elderly and individuals with comorbidities need care-givers, and leaving them alone might have more deleterious effects than allowing accompanying persons. This also allows to preserve the social cohesion of the population. Another relevant consideration is the fraction of population recovered, that may help to reach herd immunity. We observed that unless a self-distancing of 50% is considered, the fraction of population recovered is close to a 75%, which is quite promising to prevent future outbreaks.

Decisions on which population should be protected are one example of social challenges that may become more complex in practice. Another example we did not address is that it is unlikely that a kid under 13 is individually isolated. Although the number of exceptions to the cases proposed are possibly endless, our results demonstrate that a community-based approach can be effective, much more than health-based responses which may take years to reach the needed level of response. In this respect, this modelization research demonstrates that in an extreme environment like NW Syria alternative responses can be efficient if the dynamics of the virus are well understood by the local communities and if they can implement at least some of the interventions proposed in this research. Given the highly dynamic environment existing in the camps and the slow reaction of the local and international



authorities, empowering the local population is possibly the best, if not the only way, to help these communities, not only for the IDP camps of NW Syria, but in many other cases: slums in India, Africa and South America, isolated rural villages in Africa, South America and east Asia and in areas with large numbers of IDPs such as South Sudan or Colombia.

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